CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON CONTRACTS

----- X

October 25, 2021 Start: 1:11 p.m. Recess: 2:02 p.m.

HELD AT: Remote Hearing, Virtual Room 3

B E F O R E: Ben Kallos

Chairperson

COUNCIL MEMBERS: Ben Kallos

Inez D. Barron
James F. Gennaro

Mark Gjonaj Bill Perkins

Helen K. Rosenthal

A P P E A R A N C E S (CONTINUED)

Victor Olds Director Mayor's Office of Contract Services

Ryan Murray
First Deputy Director
Mayor's Office of Contract Services

Douglas Lipari
Deputy General Counsel
Mayor's Office of Contract Services

Roger Wareham

Reilly Martin

_@

5

8

15

25

SERGEANT AT ARMS: PC recording good.

3 SERGEANT AT ARMS: Recording to the cloud

4 all set.

SERGEANT AT ARMS: Backup is rolling.

6 SERGEANT AT ARMS: Thank you, and good

7 afternoon, and welcome to today's remote New York

City Council hearing of the Committee on Contracts.

9 At this time would all council members and council

10 staff please turn on their video. To minimize

11 | disruption, please place electronic devices on

12 | vibrate or silent mode. If you wish to submit

13 | testimony you may do so at testimony@council.nyc.gov.

Once again, that is testimony@council.nyc.gov. Thank

you, Chair Kallos. We are ready to begin.

16 CHAIRPERSON KALLOS: Thank you for

17 | joining this virtual hearing today. I'd like to,

18 acknowledge that we've been joined by Council Member,

19 | ah, Jim Gennaro, Council Member Mark Gjonaj, Council

20 | Member Helen Rosenthal, and, ah, we've been joined by

21 | Council Member Inez Barron. We worked with her to

22 | bring a bill, ah, that she has authored, Introduction

23 | 1686, of which I am a proud sponsor, from one

24 committee to this committee, so we could get it

heard. Ah, I just want to say that, um, we serve

2.2

2.3

together on the Landmarks Committee where, ah,
Council Member Barron, ah, was an incredibly strong
advocate and proponent, ah, making sure that as we
consider our city's history, um, that that history
included, ah, our history that involved slavery and,
ah, treatment of, ah, black New Yorkers at different
times throughout history. So more than happy to turn
it over to Council Member Barron, and thank you for
her leadership.

much, ah, Chair Kallos, and thank you to the administration and the panelists and the other folks who are going to be giving testimony today. The bill that I'm introducing talks about

UNIDENTIFIED: Council Member Barron.

COUNCIL MEMBER BARRON: Yes?

UNIDENTIFIED: Please hold, we lost the live. Just give me one second.

COUNCIL MEMBER BARRON: Oh, OK.

UNIDENTIFIED: We're live. You can continue, Council Member Barron.

COUNCIL MEMBER BARRON: Ah, thank you.

Thank you, Council Member, Chair Kallos, for allowing

me this opportunity to talk about the bill which I'm

2 introducing, of which you're one of the main 3 cosponsors, ah, Intro 1686, and what Intro 1686 calls for is a declaration of legislative intent and 4 findings. We know that in recent years there are many companies that have disclosed the fact that they 6 7 engaged and/or profited from the commerce that was 8 generated and in fact a great economic, ah, foundation that this country is built upon by engaging in, in slavery, enslaving many thousands of 10 11 Africans, millions of Africans, during what is called the transatlantic crossings, sometimes also known as 12 13 the Maafa. Ah, Aetna, ah, insured slaveholders' 14 interests in slaves in the case of their death or 15 damage and was found to have directly profited from 16 such communicate. JP Morgan issued a letter of 17 apology for its participation in the slave trade, and 18 other, ah, organizations and institutions have also 19 done similarly. So I want to be clear. It is not 20 the intent of this legislation, ah, that puts the 21 questions of past links to slavery as a litmus test 2.2 for whether or not the city will do business with any 2.3 such entity. But just as we're coming to the point where we are acknowledging that history has only been 24 partially told or told from a distorted point of 25

view, and just as we're delebrating the fact that the
Thomas Jefferson statue will now be removed from the
legislative chambers, we need to make sure that the
whole story is told. And some of my colleagues that
are here have from the outset expressed support for
the removal of the Thomas Jefferson statue, and I'm
talking about Council Member, ah, Kallos as well as
Council Member Rosenthal, among others who have
understood that this was an inappropriate, ah,
gesture, honor, or whatever else you want to call it.
So this is in keeping with that and what the law
would require is that companies that are wanting to
enter into or renew contracts with the city would
have to search their past and reveal whether or not
they engaged in or profited from slavery. And just
to note that this is not something that's far afield
from what's happening in other cities. Chicago, Los
Angeles, Milwaukee, San Francisco, and Oakland all
have legislative requirements for potential
contractors to submit displayed redisclosure
certifications as a prerequisite for being awarded a
contract. Again, not that there are, ah, um, other,
ah, obligations attached to that, but the information
must be told. We must put the full story on the

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

record. So I want to, ah, thank you for allowing me
to introduce this legislation, 1687. Thank you for
your support in signing on, and look forward to the

5 testimony.

CHAIRPERSON KALLOS: Thank you, Council Member, ah, Barron. Ah, in addition to hearing this important legislation, we're also hearing Introduction 2401, which I sponsored, authored, which would require the establishment and maintenance of a searchable public procurement database and would contain information from all stages of the contracting process. This bill would require specific information to be made publicly available at each stage of procurement, from pre-solicitation phase all the way to the last city expenditure pursuant to a particular contract. This information would be made freely available to the public on the city's website. Introduction 2401 would build upon prior transparency measures that we've passed over the last several council sessions and would expand beyond the only public access point currently available, which is the terminal of the Office of the Mayor's Office of Contract Services on the ninth floor of 253 Broadway. In recent conversations with

2.2

2.3

MOCS we were glad to hear that our interests are aligned on much of this [inaudible] material in the bill and we look forward to working with the team at MOCS and the administration to develop a version of the bill that we can pass before the end of the session. I'd like to thank my committee staff, Counsel Alex Polinoff, policy analyst Leah Skripiak, and finance unit head, John Russell, for all their hard work putting this hearing together. With that said, I will now turn it over to our moderator, committee counsel Alex Polinoff, to go over some procedural items and spread the administration to the record.

COMMITTEE COUNSEL: Thank you, Chair

Kallos. Ah, my name is Alex Polinoff, counsel to the

Contracts Committee of the New York City Council.

Before we begin testimony I just want to remind

everyone that you will be on mute until you are

called upon to testify, at which point you will be

unmuted by the host. I will be calling on panelists

to testify in order, so please listen for your name

to be called. The first panelist to give testimony

today will be the director of the Mayor's Office of

Contract Services, Victor Olds. Both First Deputy

Director Ryan Murray, and Deputy General Counsel
Douglas Lipari from the Mayor's Office of Contract
Services will also be available for questioning. I
will call upon you shortly when it is time to begin
testimony. During the hearing if council members
everyday like to ask a question of the administration
or of a special panelist, please use the Zoom hand
raise function and we will call on you in order. We
will be limiting council member questions to five
minutes, which includes the times it takes to answer
those questions. Please note that for the ease of
this virtual hearing we will not be allowing a second
round of questions for each panelist outside of the
committee chair or the bill sponsor. All hearing
participants should submit their written testimony to
testimony@council.nyc.gov. Before we begin I will
administer the oath. To all members of the
administration who will be offering testimony or will
be available for questions, please raise your right
hands. I will call on each of you individually for a
response. Do you affirm to tell the truth, the whole
truth, and nothing but the truth before this
committee and to respond honestly to council member
questions? Director Olds?

2.2

2.3

2 DIRECTOR OLDS: I	do.
--------------------	-----

3 COMMITTEE COUNSEL: First Deputy Director

4 Murray?

FIRST DEPUTY DIRECTOR MURRAY: I do.

COMMITTEE COUNSEL: Deputy General

7 | Counsel Lipari?

DEPUTY GENERAL COUNSEL LIPARI: I do.

COMMITTEE COUNSEL: Thank you. Ah,

Director Olds, you may begin your testimony.

Contracts Committee, I thank you for inviting us to attend this hearing today on establishing a public procurement database. Council Member Kallos, I'd like to take a moment to you especially for being a valued partner on the City Council over the past several years. MOCS's over the past few years has demonstrated our commitment to centralizing the procurement process and simplifying contracting for city vendors. As we have testified before this committee previously, the primary work at MOCS continues to be the design, build, and deployment of a digital platform that centralizes procurement activity for agencies and vendors. The Procurement

2.3

24

25

and Sourcing Solutions Portal, PASSPort, has been a multiyear effort aimed at digitally transforming New York City contracting in a manner that streamlines and standardizes the procurement process. developed this system through a phased roll-out and carefully considered user needs and the appropriate schedule for bringing functionality online. first two releases focused on bringing vendors into the platform, providing a central repository for filing required disclosures, and performing document management, and subsequently piloting, ordering, and payment functionality on goods, catalog contracts. The biggest component yet, Release 3, brought full end-to-end functionally for the contracting process, enabling agencies to source vendors once they have identified a need, release solicitations through the public portal, evaluate responses, draft a contract, and ultimately submit contract packings to the comptroller for registration. The ability to conduct all of these activities in one shared platform brings a new degree of efficiency to New York City It alleviates bureaucratic confusion procurement. and it drives better performance. Over a year out from Release 3 we can now report that PASSPort is the

systems and constantly looking for disparate systems that can be consolidated into this one shared platform. We will also continue to leverage the data that is now available from this system to share

24

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

procurement activity with the public. As we recently discussed, we are in agreement with the primary purpose of Intro 2401, which is to centralize information on New York City procurement and make it easier for vendors and nonprofits to do business with the city. We welcome further conversations with the council to ensure that this legislation is tailored to the city's procurement laws and would like to see if there is a way to address the overlappings set of regulations we already face, already-existing publicly available information, and the need for an iterative, agile approach to software development. We are currently focused on centralizing information on the pre-solicitation solicitation stages of the procurement process through PASSPort. These made the most sense to prioritize early so vendors could find and respond to solicitations in one place and have a view of future city needs. We designed PASSPort to channel the information in the post-selection and post-award selections of the bill to The City Record online, which is legally required. Over time we would like to post this information on PASSPort as In general, we agree with the need to further well. centralize information on city procurement and make

it as easy as possible for vehicles and members of the
public to find what they are looking for. This is
the work we have already led for years with PASSPort
and it has resulted in a single place for doing the
vast majority of business with the city. As we make
further progress in adding functionally and
increasing public accessibility, we will be happy to
continue this dialogue with the council. Thank you
for inviting us to testify today. I'm joined by Ryan
Murray, First Deputy Director, and Douglas Lipari,
Deputy General Counsel. We can take any questions
that you may have.

COMMITTEE COUNSEL: Thank you, Director Olds. I will now turn it over to questions from the chair. Panelists from the administration, please stay unmuted, if possible, during this question and answer period. A reminder to Chair Kallos that you be in control of muting and unmuting yourself during this period. Chair Kallos, ah, please begin.

CHAIRPERSON KALLOS: Ah, thank you for, ah, your testimony on, ah, on legislation. Ah, is the administration prepared to testify on Council Member Inez Barron's, ah, important legislation?

2.2

2.3

pirector olds: Ah, thank you for the question, Council Member. As you know, we were just informed of the legislation on Friday. We were, we understand the importance of it, the weight of it, and we're happy to take it back to the administration to see if there are any comments that we have to offer on that proposed legislation.

CHAIRPERSON KALLOS: OK. Ah, as a courtesy I'd like to turn it over to Council Member Barron to ask any questions that you, she feels, she would like to ask and you feel comfortable answering at this point, and then I will get into the, ah, nitty gritty of the, ah, transparency legislation.

DIRECTOR OLDS: Absolutely.

COUNCIL MEMBER BARRON: Ah, thank you,

Chair Kallos, and thank you, ah, for your testimony.

I just wanted to ask are you familiar with the fact

that there are five other major cities that already

have this type of legislative requirement for their,

ah, legislation?

COUNCIL MEMBER BARRON: Chicago, Chicago was the first city and it was followed in 2003 by Los

of these cities?

2.2

2.3

Angeles, in 2005 by Milwaukee, and 2006 by San

Francisco, and I think Oakland back in 2005. So

we're about, ah, 16 years behind the lead in this.

So are you familiar with these, with the requirement

DIRECTOR OLDS: Well, thank you for the question, Council Member. I was not aware of the other cities who, ah, have imposed these requirements, although I understand the rationale for doing so, and as we said, ah, we, we view this as weightly legislation. We, we definitely see the impetus for, for legislation like this, and, and are happy to take it back to the administration to see if there are comments we can offer.

administration, to your knowledge, ah, thought to include this broad look at the impact of slavery in all of the manifestations in all of the agencies that it is responsible for? Have they decided to have an overview, a broad kind of look at how they can, ah, make this assessment for the agencies that exist in terms of the historic impact?

DIRECTOR OLDS: To my knowledge there, there are no decisions that have been made yet as to

might look like.

2.2

2.3

how to incorporate, ah, legislation, the legislation that you're proposing today, but, but I'm sure that there will be conversations about, ah, what that

again want to highlight the fact that this is not a litmus test, I want to be clear, ah, for awarding the contract. But this is in fact a measure to bring full disclosure as to the contracts that might be, and we're only talking about, just to be clear, we're only talking about contracts of \$100,000 or more, so we're not asking small contractors to try to be burdened with this kind of responsibility, so I did want to highlight that as well. Thank you, Chair Kallos.

CHAIRPERSON KALLOS: Ah, thank you, Chair Barron. I'm going to ask if, ah, any of the council members have questions before I start jumping into the, ah, more, ah, transparency questions.

COMMITTEE COUNSEL: It does not look like they do, Chair.

CHAIRPERSON KALLOS: That's great. Ah, I really enjoyed, ah, your testimony. Ah, in your testimony you actually referred to City Record online

and as, as you may or may not know, ah, I, I wrote
that law and so, ah, compliments will get you
everywhere. One of the issues we've run into on The
City Record is that, hold on, I have a copy of it,
I'll be right back. So I, I keep copies of The City
Record and I think on my like last day in office, um,
I'm probably gonna like have, have a fun bonfire, so
like in, in a safe, meaningful way with FDNY
supervision, of course. But, so, like this is The
City Record and, um, it's got just like walls and
walls of text and a lot of that text is, ah, is in,
ah, basically it's inputted, if, if you're a software
developer, in something called a, a blob. Ah, that
is the technical term for when you drop a bunch of
text into a field in a database, ah, versus, ah,
something that has more structured data. Ah, is
there an opportunity, whether it's through PASSPort
or through your current passing of information to The
City Record online to pass structured data that is
wrapped with information, whether it's XML or
another, an XML schema or something else?

DIRECTOR OLDS: Sorry, Council Member, I was trying to unmute myself. Ah, I appreciate the question. Ah, I, we'd love to take a look at that.

possibility for us to do that.

2.2

2.3

As, as I said before, I think that our conversations over the years have, have been fruitful and you've often provided us with, ah, suggestions for things to implement into the system, and so happy to take a look at that and, and figure out if it's a

You share a little bit about how the coding system currently works, so if I am a vendor, ah, whether I'm an M/WBE or a regular vendor and I make widgets, and not only do I make widgets but I make widgets here in New York City and my widgets are best damn widgets on the planet. Ah, how, how does that work? How do I find out about contracts and, and being a subcontractor or provider, or even prime contracts for, ah, the widgets that, that are just so important in this world?

DIRECTOR OLDS: Sure. So I'm...

CHAIRPERSON KALLOS: [inaudible] for a random technical item.

DIRECTOR OLDS: I'll provide some, some basic information and then, ah, Ryan, feel free to jump in if there's any, ah, additional substance you would like to add. So vendors are invited to sign up

2.2

2.3

to do business with the city. At that point in time they enter their commodity information, which will help to segment them towards the type of solicitations that are, are most geared towards the work that they do. All solicitations are put out, ah, through PASSPort and in *The City Record* so there are two points of contact for where you can go to see what those, ah, solicitations are, and then vendors are invited to respond to them. Beyond that, Ryan, if there's something that you'd like to add you can jump in here as well.

think that covers it for the most part. Um, you know, the commodity codes are pretty important, ah, here in making sure that folks sign themselves up and they can add to or change those, ah, at any point in time. And then, ah, there are weekly, there are notices that go out, um, and also a digest that goes out from PASSPort so folks can get a sense of what all the things that are coming down the pipeline.

CHAIRPERSON KALLOS: Ah, we've, we've been working together for a while. We operated up the, ah, public inspection portal. Ah, part of our conversation has been, ah, just in terms of the City

specific laws?

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

Council Local Law 5 of 2012, Local Law 76 of 2017, in terms of providing more online access to contracts.

Ah, apart from what's currently available to the public, we have PASSPort and the public access terminal. What steps is MOCS taking to, ah, open up more access to the public and comply with those

DIRECTOR OLDS: It's, it's a great question, Council Member, so thank you for it. do remember the ribbon cutting ceremony that we had here in our office prior to the pandemic, but we were able to display some of the information that's available on our website, including, ah, the names of vendors who do business with the city, performance evaluations about those vendors, and other information as well. Today in PASSPort we, we push out through the system information about solicitation so that vendors can be made aware of what contracts they might be interested in getting on. We're also planning for the future to, ah, put out information, ah, about actions prior to solicitation, so that folks can prepare for them. As you know, there are other places where we're legally required to provide that information by law on the MOCS website.

2.2

2.3

are Local Law 1 plans, which are housed within the M/WBE program, Local Law 63 plans, which cover standard and professional services contracts and so we're looking at ways to intelligently, ah, provide additional road map information. And then, and then we'll look ultimately to provide additional information as well in the future.

CHAIRPERSON KALLOS: Thank you. In discussion with some prominent international procurement advocates, such as Open Contracting Purposes Partnership, the committee has advised that the potential impact of legislating additional transparency measures, some of these measures such as public access to the pre-solicitation backed phase of the contractor I included in this bill, ah, what are your thoughts on that piece and these additional measures, ah, and are an agency's procurement needs something that can be presented to the public at the pre-solicitation phase?

DIRECTOR OLDS: I think that the information, as we both know, is important so vendors can be aware of upcoming opportunities. There's a bit of difficulty, I think, on the agency side because there is already existing legislation about,

an, information that needs to be released prior to
solicitation. Some of the plans that I previously
mentioned, ah, regarding Charter Section 312, which
is Local Law 63, also, ah, 6-129 of the
Administrative Code, which is the M/WBE provision we
call colloquially Local Law 1, um, so I think that it
would, it would take some, ah, some thought and, and
we invite the council, we invite you to engage with
us on that in ways that we can figure out to
telegraph upcoming procurements in a way that it
isn't, ah, burdensome for agencies where there is yet
another road map that they would be required to do.
I think that there is maybe an opportunity to
streamline some of these other, ah, road maps and,
and we can arrive at something that is, is helpful
for everyone.

CHAIRPERSON KALLOS: Ah, thank you. I have no further questions. Ah, I do want to thank you for doing your best to comply with the, the numerous contracts that we are pulling on a regular basis, ah, and, ah, I see that Council Member Helen Rosenthal has raised her hand, so welcome the additional questions.

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

COUNCIL MEMBER ROSENTHAL: Thank you so Thank you, Chair Kallos. Um, and, and thank much. you, Director Olds and, and your entire team. Um, I do just want to say that, ah, as nonprofits have reached out to me, as I'm sure they have other council members, um, your team has been incredibly helpful in getting information to, um, both the nonprofit groups and the, um, agency [inaudible] in order to connect them to make sure that, um, contracts can be, ah, you know, vouchers can be submitted and, ah, nonprofits can be paid on time. Thank you for that. Um, this is a little off topic, but I'm curious to know if you think, given the delays in, um, in, in, um, nonprofits being able to access funds that they're, for work they're contracted to do, um, whether or not you think the Returnable Grant Fund is large enough and is doing the job it's meant to do.

DIRECTOR OLDS: Thank you for the question, Council Member Rosenthal. We always enjoy working with you and, ah, a special thank-you, while I have the opportunity, to Ryan Murray, Jennifer Geiling, Erin Villari, ah, Jenny Russo, for the work that they do with your in ensuring that nonprofits',

1	COMMITTEE ON CONTRACTS 25
2	ah, needs are, are addressed in a timely manner. We
3	had some similarly questions on the administration,
4	on the side of the administration, and, and we
5	decided recently to increase the size of the loan
6	fund by 15 million dollars. So that was done, ah,
7	about two months ago or so to ensure that we had
8	enough money to, ah, meet some of the needs as, as
9	agencies are making their way through the process
10	and, and to ensure that nonprofits are, are
11	sufficiently addressed.
12	COUNCIL MEMBER ROSENTHAL: Oh, wow,
13	that's great news. Um, so what's the total value
14	now?
15	DIRECTOR OLDS: The total value of the
16	fund I, I believe, don't, I should have this number
17	handy, sorry, wasn't anticipating this question, but
18	I, I
19	COUNCIL MEMBER ROSENTHAL: No, I
20	apologize, and I'm guessing, I couldn't quite hear if
21	you said the increase was 1-5 or 5-0 [inaudible].
22	DIRECTOR OLDS: Oh, it was, it was 1-5,
23	it was 1-5, sorry for it.

COUNCIL MEMBER ROSENTHAL: Oh, OK.

DIRECTOR OLDS: Right. 25

2.2

2.3

COUNCIL MEMBER ROSENTHAL: And I think
the base is 25, so that would bring it to 40, but

I'm, you know, you can confirm after.

DIRECTOR OLDS: Sure. That, that sounds about right to me. I know that it's, it's, ah, I'm always thinking about how much is currently in the fund...

COUNCIL MEMBER ROSENTHAL: Got it.

DIRECTOR OLDS: ...and I, I, ah, but we're happy to come back to you with the new total amount of the fund.

COUNCIL MEMBER ROSENTHAL:

Congratulations on that. That's, that's super impressive, and I'm gonna assume the payback is as it was before, which is 100%, um.

DIRECTOR OLDS: Absolutely. Upon registration, ah, the fund will be repaid.

COUNCIL MEMBER ROSENTHAL: Yep, yep.

Great, great, great, great. Um, um, I wanted to ask
you about Council Member Kallos's bill, which just
seems terrific. Um, would it be, um, in what way
would it be different than what, um, people who are
contracting with the city, who are already in
PASSPort, in what way would it be different from that

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

reality, and, again, I, I'm, I'm not going after anything. I think the answer is it would be transparent to the public, not just contractors, but

5 is that accurate to say or no?

DIRECTOR OLDS: No, that, that is The idea is to provide as much accurate. transparency as possible to the public and so right now we've been focusing on the solicitation phase of the contracting process, where you can go into the public portal, you can see information about solicitations that are, that are upcoming and, and we plan to now focus really on pre-solicitation so that folks can have as much advance notices as possible, and then we'll shift our attention to post-award information, but we're taking it in phases and trying to be intelligent about that, but the idea is to have a central place for, for, ah, the public and for vendors to have information about the contracting process.

it. Thank you so much for that. Um, that's super helpful. Um, and my last question is about, um, on the side of, and, and I swear to you, this is, I'm, I'm really just, this is just a question, it's not

2.2

2.3

meant to be anything more. Um, one of the issues

that's so important is that in New York City agencies

the people who work there who are the contract people

the [inaudible], that they be trained and retrained

'cause PASSPort is a lot and really different than

what they're used to, and I was just wondering how...

SERGEANT AT ARMS: Time expired.

COUNCIL MEMBER ROSENTHAL: ...coming along, and that's my last question. Thank you.

DIRECTOR OLDS: Absolutely. We, we thank you for the question and, and I agree with you, it is a, a brand new way of doing business. Ah, for those who are not familiar who may be watching today, prior to PASSPort the city had a paper-based contracting process and so we have fully digitized that process and long with that we have been training the vendor community and the agency community. I'll let, ah, Ryan speak a little bit to what that training looks like.

COUNCIL MEMBER ROSENTHAL: Thank you.

FIRST DEPUTY DIRECTOR MURRAY: So,

Council Member, we often, ah, respond to this

question, um, over the years what, what you've

acknowledged with us and we've seen is that obviously

25

efficiencies happen over time, so there's an incredible amount of training up front. Um, we launched the most recent phase during the middle of the pandemic in June last year, so we're a year out from that, um, and what we've done it was timely, obviously, because, ah, we wanted to make sure that folks were doing in that digital space. Um, our team did initial trainings, as always. We created videos and guides, we put them online so that they're selfpaced learning. Um, but as always I think the team rolled up its sleeves and did a lot of technical assistance and frankly that continues today. So, um, where an agency or a vendor or together they need to brought onto the same platform so that we can watch them, ah, now move tasks from one side of the house to the other. Ah, we've been doing screen shares for that and we're deploying, ah, to agencies who need the extra support. So the usual that you expect from training, lots of, ah, digital workshops and so, and, um, and then we also get out to the agencies with dedicated sessions. Um, primarily that's been digital, given [inaudible], um, but sometimes that's even better because we're looking at the computer screen together.

2.2

	COUNCIL	MEMBER	ROSENTHA	AL:	Yeah,	yeal	Ω,
that makes	sense.	That ma	ıkes good	l sens	se. (Jm, a	ah,
ah, Chair,	may I as	sk one c	r two mo	ore qu	uestic	ons?	Ι
know my tim	ne's up,	and wha	itever.				

CHAIRPERSON KALLOS: Ah, sure, ah, would you like one minute or two minutes?

COUNCIL MEMBER ROSENTHAL: One is fine.

CHAIRPERSON KALLOS: What, what, so set the clock on [inaudible].

COUNCIL MEMBER ROSENTHAL: Um, ah, First

Deputy Director, um, I'm wondering if you feel that

both your agency, MOCS, has enough staff and then at

the specific agencies like DYCD, um, Department of

Aging, whatever it is, if they have enough staff to,

to do this work well, um, given how critical it is.

FIRST DEPUTY DIRECTOR MURRAY: Ah, so thank you for the question, Council Member.

COUNCIL MEMBER ROSENTHAL: And I don't mean to get in trouble. Oh my goodness.

FIRST DEPUTY DIRECTOR MURRAY: No, no, we're, we're not concerned about the question. Yeah, so, yes, we feel that the agencies have, ah, the staff that they need. So I'm not up to date on any, you know, more recent attrition that, that may have

1		

2 occurred, but, but we really do think that as, ah, we

3 continue to roll out our training as we bring

4 agencies online as they become more familiar with the

5 system and as we continue to, you know, build out

6 some of the technical expertise that we'll be able to

see, ah, progress and improvement, ah, at the agency

8 | level, and so I think it's more a matter of

9 familiarity and us continuing to provide technical

10 assistance and support, ah, as opposed to, you know,

11 actual bodies, not withstanding any, you know, ah,

12 recent changes with the, the administration.

13 COUNCIL MEMBER ROSENTHAL: Great. OK.

14 Thank you very much. Thanks, Chair, for the

15 | additional time.

16 CHAIRPERSON KALLOS: Ah, do we have any

17 | other questions for the administration?

18 COMMITTEE COUNSEL: It does not appear

19 that we do, Chair.

20 CHAIRPERSON KALLOS: Seeing none, we will

21 move on to, ah, testimony from advocates, ah,

22 | starting with, ah, starting with, ah, ah, people who

23 | would like testify on Council Member Inez Barron's

24 | bill, 1686.

3

4

5

6

7

8

10

11

13

12

14

15

16

17

18

19

20

21

22

23

24

25

COMMITTEE COUNSEL: I will, ah, just read a bit of administrative information and then we'll come to the panelists, if that's OK with you, Chair.

CHAIRPERSON KALLOS: Sure.

COMMITTEE COUNSEL: Great. Ah, thank you, Chair Kallos. Ah, we will now turn to public testimony. I'd like to remind everyone that unlike our typical council hearings we will be calling individuals one by one to testify. Due to the large number of witnesses, excuse me, there are not a large number of witnesses. Due to the witnesses who have testified today we will be limiting each panelist's speaking time to five minutes. Please begin once the sergeant has started the time. Council members who have questions for a particular panelist should use the Zoom raise hand function and we will call on you after the panelist has completed their testimony. Ah, for panelists, once your name has been called a member of our staff will unmute you and Sergeant at Arms will set the time and give you the go ahead to begin. Please wait for the sergeant to announce that you may begin before delivering your testimony. at this time I would now like to welcome Roger Wareham to testify, followed by Reilly Martin.

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

Mr. Wareham, you may begin as soon as the sergeant has called time.

SERGEANT AT ARMS: Starting time.

ROGER WAREHAM: Ah, good morning to the City Council Committee on Contracts, Chairman Kallos, Council Member Barron. Good afternoon. My name is Roger Wareham. I am a human rights attorney and member of the December 12 Movement. I support Intro 1686. Ah, the December, for background purposes the December 12 Movement is a black human rights organization which defends the interest of African people locally, nationally, and internationally. We've been an active participant in the United Nations human rights mechanisms since 1989. 1686, ah, 2019 has in one form or another been before this body since 2006, originally introduced by then Councilman Bill Perkins, continued by former Councilman Charles Barron, and now sponsored by Council Member Inez Barron and, ah, Chairman Kallos. Even then, as Council Member, ah, Barron has said, it was not a unique phenomenon in this country. the State of California passed a slavery disclosure law which applied to all insurance companies. 2006 Chicago, Oakland, Milwaukee, Detroit,

25

Philadelphia, Berkeley, and San Francisco had passed broader slavery disclosure laws. A catalyst for these demands was the national debate sparked by a lawsuit filed in federal court in March 2002, seeking reparations from 17 major US corporations which had historically profited from transatlantic slave trade and slavery. Ah, this is mentioned in your committee I was one of the lead counsel on that case. I refer to this history to emphasize that New York City, which regards itself as a beacon of forward and democratic thinking, has been seriously out of step with the national trend requiring transparency from entities which have contracts with the government on their connections with slavery. As I said before, I support Intro 1686. The protest in New York, across the US, and around the world condemning racism and demonstrating reparations since the murder of George Floyd has simply reinforced my conviction that the problems of 2021 cannot be resolved until this society is willing to examine the historical origins and continuing manifestations. Intro 1686, which simply requires disclosure by current and/or prospective contractors, is a good faith and necessary first step in demonstrating New York City's

COMMITTEE ON CONTRACTS

2.2

2.3

2	commitment to address and repair the damage caused k	bу
3	the human rights violations which have taken place :	in
4	the city. Thank you.	

5 COMMITTEE COUNSEL: Thank you, Mr. 6 Wareham.

CHAIRPERSON KALLOS: Thank you. Ah,

Council Member Barron, do you have any questions for
this witness? It appears we do. Please, ah,

recognize Council Member Barron.

COUNCIL MEMBER BARRON: Thank you. Thank you very much, Chair Kallos. I don't have any questions. I just want to thank Attorney Wareham for coming, taking time out of his busy schedule. I know he's very much involved in what's going on at the United Nations, particularly this week. So I wanted to thank him for laying out the historical perspective of this legislation, the, ah, ability of other cities, which we considered themselves to be that, ah, progressive as we are, to have already enacted this type of legislation and to just commend for the work that he has been doing for the last 40 years in this regard. Thank you very much.

ROGER WAREHAM: Thank you.

2.2

2.3

CHAIRPERSON KALLOS: Ah, if, if I just may ask a question for counselor, ah, and this is more for anyone watching at home who, who may be curious. Ah, what prevents the city from outright banning and refusing to do business with anyone, ah, a corporation which, unlike human beings, have a lifespan, corporations don't, ah, what, what stops us from doing business with companies that have profited from, ah, the slave trade or other forms and, and, and systemic racism that followed, ah, are we able to do an outright ban? If so, why, ah, if not, why not? Ah, and if the best we can do is just transparency, ah, what, what can we, we as elected officials, as, ah, allies and, and within the communities of color do with that information when we have it?

ROGER WAREHAM: That's a very good question and I don't know if I have all the answers to all of that. Um, I'm sure there are legal obstacles to an outright ban and I think that the precedent that has been set by some of the other cities with their disclosure has been that, ah, they, once they have the information they can then look at legally what they can do and whether they can also build in or require, I know in some cities they have,

they have asked the companies that have admitted to
having profited from the slave trade to make
voluntary contributions to programs that begin to
redress the, the damages that have been caused, that
have been caused by, ah, what their companies had
done. Um, I think it's really, ah, what, what can be
done I think is really tied to, um, the, the tenor of
the time and the, the sense of what, what's people
real or government's real commitment to repair the
damage that has been caused. You know, New York
City, um, I know former Council Member Charles Barror
has a whole catalog of, ah, the, the, the New
York City's relationship to the slave trade and
slavery and what the, the, the, um, effect has been
down through, through the ages. So I think that, um,
if we can get this passed I think it will require
some real, I think, creativity and commitment, but I
think we can't get to the, the stage you're talking
about if we can at least, can't even at least get
this, um, disclosure bill passed and, ah, as Council
Member Inez Barron has said we're like 15 years
behind the, the cart in terms of other cities around
the country. So I think this, this is a real
important first stop. I don't want to project too

COMMITTEE ON CONTRACTS

2.2

2	far down the line 'cause when people say, well, I'm
3	not sure if I'm, I'm committed to that, but at least
4	on the issue of transparency I think, that's, that's
5	the importance of this step, and then we can see how
6	we move forward from that.

CHAIRPERSON KALLOS: Thank you very much for your advocacy. Thank you to Council Member Barron for her leadership on these issues, ah, and to her husband's leadership as well. I, I, I've had a chance to serve with Council Member Inez Barron, think incredibly highly of her, and the work she's been able to do over the past eight years. Let's just add this feather to the cap. Ah, do we have any other council members with questions for this witness?

COMMITTEE COUNSEL: [inaudible], Chair.

CHAIRPERSON KALLOS: Counselor, you are excused. If you can call the next panelist.

COMMITTEE COUNSEL: Thanks, Chair Kallos.

Ah, next we will hear from Reilly Martin from the

Open Contracting Partnership. Ms. Martin, you may
begin when the sergeant is called on.

SERGEANT AT ARMS: Starting time.

REILLY MARTIN: Hello. I am Reilly
Martin, senior program manager at the Open
Contracting Partnership, leading all of our
organizations [inaudible]. Thank you for the
opportunity to testify today on 2401 in relationship
to a public procurement database. Open Contracting
Partnership is an independent nonprofit based in
Washington, D.C., working in more than 50 countries,
Mexico and the UK, to name a few, but with a growing
presence in the United States. Our mission is to
make public procurement more open, inclusive, and
fair. We work with governments, legislators,
academia, simple society, and more, who value open
contracting just as much as we do. We believe that
both folks working for and elected by New York City
share this dedication, as is evident in this hearing
and was already public today. We are supportive of
having open, accessible, user-friendly data in one
holistic place and we are happy to help all players
get there. We know New York City and specifically
the Mayor's Office of Contracting Services is already
actively working on some of this. I want to lift up
three pieces of their work, which are inclusion of
forecasting information. [inaudible] and tracking.

2.2

2.3

24

25

and online payment management. They also have an ongoing commitment to continue to make enhancements to online systems and accessible data. To build on some of this work and do it well, it is our understanding that other city agencies would need to be involved, such as the comptroller. proponents of cross-functional teams focused on contractor [inaudible] and open contracting and are happy to help ourselves in any way we can. legislation does include some helpful additions for open contracting, two in particular. It's focused on detailed award information and funding justifications. The value of open information on funding justifications has been important when reviewing emergency spending, particularly related to COVID-19. There are resources available on our website to learn how countries around the globe have managed to buy fast, smart, and open, as well as guidance to consider for future emergency spending. There's also ways it could be better. Specifically, two ways of note - clarification on the timeline and what's expected in 120 days, and how it relates to and/or complements or contradicts current legislation. Open Contracting Partnership recently

2.2

2.3

Thank you.

released an open contracting legislative guide, which we hope can continue to be a resource as you all think collectively about open contracting legislation in New York City. We look forward to watching what we hope is increased collaboration around contracting data and continue to offer our technical assistance to continue to open up as much as possible and the best way possible. I will also submit this as written testimony for future reference and quick access to our online resources I've mentioned today.

transparency, other people often hear bureaucracy and red tape. Hearing your testimony, you mentioned, ah, being able to contract openly and quickly during the pandemic. Ah, can you share any examples of jurisdictions that have been able to do so, ah, and, and how can you do transparency at the same time as moving quickly?

REILLY MARTIN: Sure, yeah. Um, if I can, I'll, again, I'll drop resources that folks can reference in the future. But if you go to opencontracting.org you'll see specific examples throughout COVID. Um, one of the, one of the best

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

examples that we always say is the Ukraine, um, which seems like an unlikely example, um, [inaudible] to the US, but it's definitely a place where simple society is fighting for and looking for transparency in this space. Um, they're, it, it, I'll go back to it's definitely a partnership, right, of like who's involved at what stage, um, but I think if you work together to make sure all the information is, is open, um, you're able to do that quickly. Again, I'll, I'll cite the, the funding justifications. you know from the very beginning where the money is going it's fairly easy to, to cite back where it was spent, um, given that there is a connection piece to take all the way through. So one, one point of note, um, that I think is well to remember, um, someone can correct me if I'm wrong, but one single contracting ID to follow, um, a piece of contracting from a

CHAIRPERSON KALLOS: Um, with regards to the, the contracting processes, ah, our legislation speaks to the different phases. We're adding increased solicitation, we're adding, ah, post award, we're adding a lot of the pieces along the [inaudible] lines. Where, where do schemas and XML

[inaudible] all the way through to spend.

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 and, and making the information intelligent versus,

3 ah, dumb, ah, as it were, and, and how can

4 | information be dumb versus intelligent?

REILLY MARTIN: Sure. Um, so we definitely, as you mentioned, like to sort, um, open standards. So, um, open data as a concept, as you know and are familiar with, definitely means schemas that are machine readable, um, so that looks like a few different things, but essentially someone should be able to go through and scan with a computer system all, all system fields. Um, and so they definitely need to be separated. If it's behind, it's always valuable and we always fight for like whatever is open, um, should be open, it's great if it's open 'cause that way someone can find and could find it faster than waiting for someone to respond, say, an email or a FOIA request, for example. Um, but, with that being said, if it's hidden behind a PDF oftentimes different softwares cannot access it particularly when you think about, um, screeners for folks that are, are unable to access information any other way.

CHAIRPERSON KALLOS: The, the odd transparency for transparency's sake, ah, are there

any flow-on benefits to the open contracting approach?

REILLY MARTIN: Sure. That was a great question. Um, so one of, one of the reasons we've put it in a standard that's a globally recognized standard, is so that you can do analysis, so we've done, ah, there are five case, uses cases that, again, I'm happy to point to, um, where folks can read more on this, but essentially those five use cases allow different constituencies, ah, and the public to examine where the money went, if it was spent well, if corruption was involved. Um, so there's definitely benefits to analyze that data if it is open and structured in a way you can analyze it.

CHAIRPERSON KALLOS: Ah, the City Council will leave the record open for, I believe, 48 hours. Is that correct, Counsel?

COMMITTEE COUNSEL: Ah, 72 hours, Chair.

21 CHAIRPERSON KALLOS: 72 hours and where

22 can people submit testimony in writing?

COMMITTEE COUNSEL: They should submit their written testimony to testimony@council.nyc.gov.

2.3

COMMITTEE ON CONTRACTS

2	CHAIRPERSON KALLOS: And, ah, I guess for
3	open contracting what kind of, ah, engagement process
4	can, can you do or can we also do to expand
5	engagement over the next 72 hours for anyone who's
6	interested in seeing how the city spends 20 billion
7	dollars?
8	COMMITTEE COUNSEL: Are vou asking me.

COMMITTEE COUNSEL: Are you asking me, Chair?

CHAIRPERSON KALLOS: Well, I'm asking, ah, [inaudible] contracting.

COMMITTEE COUNSEL: OK. Can we please unmute Reilly?

REILLY MARTIN: Sure, hi. Um, so I'm happy to be a resource, um, and I can send somebody my email address, but it's just mmartin@open-contracting.org. Feel free to contact us, um, or by my email on our website at open-contracting.org. Um, we're happy to be a resource, answer questions, direct people to more information, um, either different legislation that exists around the globe, um, or different things that we have written based on, on research ourselves.

Λ	6
_	O

COMMITTEE ON CONTRACTS

CHAIRPERSON KALLOS: Ah, thank you very much. Ah, do we have any council members with questions for this panel?

 $\label{eq:committee} \mbox{COMMITTEE COUNSEL:} \quad \mbox{It does not appear}$ that we do, Chair.

CHAIRPERSON KALLOS: Ah, seeing none, do we have any additional panelists?

COMMITTEE COUNSEL: We do not.

CHAIRPERSON KALLOS: Ah, OK. I'd like to now conclude this, ah, hearing of the Contracts Comm.

I want to thank, ah, all the committee staff and everyone who worked hard to get us here. I hope we can move quickly on both Introduction 1686 as well as Introduction 2401. Ah, with the remaining, ah, 65 days that we have in this term. Ah, thank you to everyone and have a wonderful day.

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date ___October 31, 2021