CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON HOSPITALS

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September 30, 2021 Start: 11:06 a.m. Recess: 1:46 p.m.

HELD AT: Remote Hearing (Virtual Room 1)

B E F O R E: Mark Levine

CHAIRPERSON - HEALTH

Carlina Rivera

CHAIRPERSON - HOSPITALS

Corey Johnson

SPEAKER

COUNCIL MEMBERS:

Keith Powers Oswald Feliz

Robert F. Holden

Selvena N. Brooks-Powers

Darma V. Diaz Mathieu Eugene

Alicka Ampry-Samuel

Inez Barron Diana Ayala Francisco Moya Alan N. Maisel

## A P E A R A N C E S (CONTINUED)

Dave Chokshi, Commissioner New York City Department of Health and Mental Hygiene

Dr. Andrew Wallach New York City Health and Hospitals

Andrew Van Ostrand, Head of Government Affairs One Medical

Tydie Abreu, Policy Analyst Hispanic Federation

Chris Norwood, Executive Director Health People

M.J. Oakma [sp?], on behalf of Michelle
Jackson
Human Services Council

Dr. Sarah Becker, Chair Vaccine Education Taskforce Jewish Orthodox Women's Medical Association

Kaveri Sengupta, Education Policy
Coordinator
Coalition for Asian American Children and
Families

Kevin Jones, Associate State Director for
Advocacy
AARP

Allie Bohm, Policy Counsel New York Civil Liberties Union

Chair of the City Council's Health Committee. I am

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2 thrilled to be co-chairing today's hearing with Chair

3 Carlina Rivera and, also, very happy that we are

4 | joined by Speaker of the City Council, Corey Johnson.

And if you are ready, Mr. Speaker, I would love to

6 | cue you for an opening statement.

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SPEAKER JOHNSON: Thank you. Thanks, Good morning. Thank you all for being here Mark. today and thanks to Chairs Levine and Rivera for holding this important hearing. They have both done incredible work throughout the pandemic to provide oversight over the administration's efforts to reduce the spread of COVID 19. Council member Levine pushed for racial disparity data on the disease and sciencebased decisions and Council member Rivera helped secure an additional \$9 million for community-based vaccine education in the city's budget. They have both worked tirelessly to help New Yorkers navigate this crisis and I am incredibly proud of both of them and grateful to both of them. This is the Council's, I believe, fourth hearing on the city's vaccination efforts and we have passed two pieces of legislation to increase access to vaccines, including a plan to provide vaccines to homebound seniors. Council members are also working closely with community

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON HOSPITALS groups to help overcome vaccine hesitancy. made good progress on vaccination rates over the last few weeks and I am pleased to see that the city's vaccination numbers have been trending up. Citywide, 70 percent of New Yorkers have received at lease one dose of a vaccine. I strongly support the Mayor's vaccine requirements and the key to the city program. It is the right thing to do from a public health perspective, and we are proving to the rest of the country that mandates work. But we have got a ways to go. As everyone knows, the delta variant has taught us that we can't take our foot off the gas. Until we reach herd immunity through vaccinations, we will continue to live with the specter or future outbreaks, possible restrictions, and a further delay in returning to what normal was before the pandemic. And we have a real problem with vaccine hesitancy. We are seeing discrepancies across geographic, racial, political, and even professional lines. city's workforce itself is seeing massive differences in vaccination rates. Overall, only 65 percent of city workers had received at least one does of the vaccine. 92 percent of the staff at the Conflicts of Interest Board, COIB, are vaccinated, but for the

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2 Department of Sanitation, the rate is only 44

3 percent. The rates for first responders are

4 particularly concerning -- just 57 percent of the

5 | FDNY is vaccinated and only 53 percent of the NYPD is

6 vaccinated. Getting these numbers up might be the

7 most important task we have as a city. Our economy

8 and the health and safety of New Yorkers depends on

9 | it. I know the administration has been working

10 incredibly hard at this around the clock, so I really

11 | want to thank folks in the administration that are

12 | here today. I know that we're going to hear in a few

13 | minutes from our health Commissioner, Dr. Dave

14 Chokshi. And there are other folks. I know that Dr.

15 Andrew Wallach is here from Health and Hospitals.

16 I'm grateful to all of their hard work. I know that

17 we will have some questions for you today and I know

18 | that we have the same goal together which is we want

20 | can do anything we can to ease vaccine hesitancy and

21  $\parallel$  I look forward to having this hearing today. And I

22 | turn it back to you, Chair Levine.

23 CHAIRPERSON LEVINE: Thank you so much,

24 | Speaker Johnson, for those remarks and for your

25 leadership throughout this crisis. I'm really

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 8 HOSPITALS grateful for all you're doing. Again, I'm Mark 2 3 Levine, Chair of the City Council's Committee on 4 Health. Today, we are holding a hearing on the critical issue of vaccine hesitancy and equity in New York City. We will also be hearing a bill today, 6 7 sponsored by our colleague, Council member Rafael 8 Salamanca, that would require the Department of Health and Mental Hygiene to waive the \$40 fee for applicants requesting to amend a death certificate to 10 list the cause of death is COVID 19 or health 11 complications caused by COVID 19. On December 14th, 12 13 2020, Nurse Sandra Lindsay begin the first person in the United States to receive the COVID 19 vaccine in 14 15 New York's LIJ Medical Center. The same day, New 16 York City began Phase I A of vaccine distribution. 17 Today, all individuals in New York City age 12 and 18 over eligible to receive a COVID 19 vaccine we have come a long way. Vaccines are readily available for 19 20 anyone who would like one and almost 75 percent of 21 our population is now fully vaccinated. This level of vaccination is a significant achievement and puts 2.2 2.3 us ahead of many other parts of the country, but in the age of delta, it is not enough. That is why it 24 remains critical that we reach those New Yorkers who 25

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 9 HOSPITALS are still unvaccinated so that they take the 2 3 lifesaving step of getting their shots. Those who 4 remain unvaccinated site a variety of reasons for their hesitation. Lack of trust in the healthcare system, a perception of low risk from disease, a 6 7 desire to wait and see, concerns about the speed at 8 which the vaccines were developed. We also understand that a long history of racism and neglect in the American medical system has led to the lack of 10 11 trust in the vaccine in communities of color, in 12 particular, among black New Yorkers. 13 challenges have been exploited by a pernicious toilet 14 of misinformation and outright lies online which has 15 fueled resistance to vaccines, often based on belief 16 and wild conspiracy theories. So, let's be clear. 17 The COVID 19 vaccines are remarkably effective and 18 safe. They dramatically improve your chances of avoiding serious illness, hospitalization, and death. 19 20 And they are incredibly safe. As safe, 21 approximately, as aspirin and they have been 2.2 scrutinized now to degree that might exceed any 2.3 vaccine in history with billions of doses administered globally. So, everyone Canon should get 24 this vaccine for their own sake, to protect their 25

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family, to protect their communities, and to protect New York City. The way to inform people about the facts of the COVID vaccine is not to humiliate them more shame then or demonize them. It is to patiently and respectfully listen to people's concerns and offer the facts. This is most effective when done by people with deep connections to and credibility with impacted communities. Community-based organizations, or CBO's, are uniquely suited for the work of overcoming hesitancy. Thanks, in part, to their cultural and linguistic competence. We need to mobilize a huge network of these organizations to take on this critical work for the sake of equity and for the sake of the broader public health of our city. In the meantime, we have an obligation to minimize COVID risk by ensuring that people in sensitive professional sectors and public venues are The early results on this front in New vaccinated. York City making clear that vaccine mandates do indeed work. I look forward to hearing from DOHMH about their equity action plan to advance vaccination in marginalized communities and how they are using population specific strategies to reach unvaccinated New Yorkers. I want to thank the entire team at the

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 11 HOSPITALS Department of Mental Health and Mental Hygiene for 2 3 what they've done over the past 19 months working 4 almost around-the-clock in the face of this pandemic. I incredibly grateful for your efforts and I remain extremely proud of New York City's health department. 6 7 And I also want to thank my colleagues from the 8 health committee for being here today. So, want to acknowledge -- if I missed any, forgive me. Council member Alan Maisel, Council member, I believe, Keith 10 11 Powers. Forgive me here-- You know, I'm not seeing 12 the whole list here, so I am going to come back after 13 Chair Rivera's remarks. Wait. I do see it. Now, forgive me. Council member Darma Diaz, Council 14 15 member Holden, Council member Feliz, Council member 16 Brooks-Powers, and if I have missed any of you, 17 forgive me. I'll come back to you in a moment. 18 now, would-- Oh. Forgive me. In one last thing. I want to thank the staff of the Health Committee who 19 have worked incredibly hard throughout this pandemic 20 and very hard to get ready for this hearing. A big, 21 2.2 big shout out to Harbani Ahuja, one of our committee

councils who really burned the midnight oil ahead of

this hearing. Of course, our committee counsel, Sara

Liss, for her continued incredible work. Our

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2 wonderful policy analyst, Ann Balken, and finance

3 analyst, Lauren Hunt, who have done such great work

4 throughout this pandemic. And now, I would like to

5 | cue my co-chair in this hearing, Carlina Rivera, for

6 her opening remarks.

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CHAIRPERSON RIVERA: Thank you so much. Good morning, everyone. I Council member Carlina Rivera, Chair of the Committee on Hospitals and we are all here today to discuss vaccine hesitancy and equity in New York City. It was not so long ago that the Committee and Hospitals, along with the Committee on Health, held hearings regarding the COVID 19 vaccine and its distribution and accessibility in New York City. At the time, there was a shortage of vaccines and we were focused on ensuring that we were prioritizing New Yorkers who were most at risk and making the vaccine as accessible as possible for hard-to-reach New Yorkers. Now, just months later, we are again meeting to discuss vaccine equity, but from a different perspective. Our city now has more than enough vaccine supplied to vaccinate all New Yorkers. Appointments are readily available at any number of locations and New Yorkers can even choose which vaccine they prefer and get vaccinated in their

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 13 HOSPITALS We have made significant progress and, own homes. for that, I also want to commend the city's health department in healthcare workers for their efforts in improving access to vaccinations for New Yorkers. Nevertheless, there is still more work to do. As of September 27th, 69.1 percent of New York residents of all ages had received at least one dose of the COVID vaccine while 82 percent of adult New Yorkers had received at least one dose. However, some populations within the city have lower vaccination rates than others. For example, New Yorkers aged 85 years and older have the lowest vaccination rates of all age groups with only 58 percent fully vaccinated. Similarly, black New Yorkers have some of the lowest vaccination rates with only 39 percent fully vaccinated. We know that, for many communities of color, immigrant communities, and religious communities, vaccine hesitancy has been attributed to a history of racist or discriminatory medical experimentation by the government, fostered by ongoing discrimination against people of color in the healthcare system and other barriers that limit access to healthcare. To be blunt, New York City is no exception. DOHMH has acknowledge the differences

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in health outcomes and vaccination coverage among racial and ethnic groups are due to long-term structural racism. But vaccine hesitancy cannot simply be drawn along racial or ethnic lines. are many other reasons for vaccine hesitancy which we enjoy and cover throughout this hearing. Today, we hope to hear from the administration about what these reasons are, how they are addressing vaccine hesitancy in New York City, and how they are engaging in public outreach and education to reach hard-toreach communities. We look forward to hearing more about DOHMH's equity action plan and other methods the city is utilizing to address vaccine hesitancy and inequity. Thank you, of course, to the administration, to everyone who was present to testify today, to our Speaker Cory Johnson. And I also want to thank the hospital committees staff. Counsel Harbani Ahujah, policy analyst, Ann Balken, finance analyst, Lauren Hunt, data analyst, Rachael Alexandroff. Of course, my whole team, the sergeants, and everyone else who made this hearing happen. And for everyone for giving time today to make sure that their comments are on the record.

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Thank you so much to all of you and, with that, I turn it back over.

COMMITTEE COUNSEL: Thank you, Chair River. And we are going to have Council member Salamanca give an opening right now if he is ready.

COUNCIL MEMBER SALAMANCA: Can you Ah. Can you hear me? Thank you. Thank unmute? Thank you, Chair Levin and Rivera, for holding today's hearing which is extremely important and I think you for allowing me to speak on my bill. join you today to ask for your support on Introduction to 373, a bill that word require the Department of Health and Mental Hygiene to waive the \$40 fee for applicant seeking to amend a death certificate to list the causes of death as COVID 19 or health implications caused recognizing the devastation caused by the pandemic, New York City, the state of New York, and the federal government began offering funeral assistance programs to help families with you unexpected costs of burying their loved ones. As people begin submitting applications for assistance, New Yorkers realized their loved one's death certificates were indicated natural death as the cause of death as opposed to COVID 19

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designation. As a result, FEMA held up funding applications since death certificates had to indicate deaths were, quoted, caused by or was likely a result of COVID 19 or COVID 19 symptoms. To correct the issue, New York City residents were being forced to pay a \$40 nonrefundable processing fee to DOHMH to apply for death certificate amendment application. Appearing to be a prevalent enough issue, DOHMH on website includes a tablet labeled "how do I end the death certificate so that it shows COVID 19 as the cause of death?" Amongst its frequently asked questions page. Losing a loved one is hard enough. Placing an additional financial burden to correct an issue made by medical professionals is wholly inappropriate, in my opinion. This is why I introduced Intro 2373. I want to thank the 22 Council members who have already signed on as cosponsors and I hope the rest of my colleagues will consider supporting this measure. Thank you.

CHAIRPERSON LEVINE: Thank you so much,

Council member Salamanca, for leading on this

important legislation which I pull used to support.

And thank you for being here today. We have also

been joined by Council member Moya, Council member

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2 Ayala, and Council member Barron. And now, I would

3 like to turn it back to our committee counsel, Sara

4 | Liss, took over some procedural matters.

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COMMITTEE COUNSEL: Thank you, Chair

6 Levine. Good morning, everyone. I am Sara Liss, the

7 | counsel to the Committee on Health for the New York

8 City Council. I will be moderating today's hearing.

9 Before we begin, I wanted to go over a couple of

10 | brief procedural matters. I will be calling on

11 | panelists to testify. I want to remind everyone that

12 | you will be on mute until I call on you to testify,

13  $\parallel$  at which point you will be muted by the host. Please

14 listen for your name to be called and for everyone

15 | testifying today, please know that there may be a few

16 seconds of delay after you are unmuted and we thank

17 | you in advance for your patience. At today's

18 | hearing, the run-up show will be as follows: the

19  $\parallel$  first panel will be the administration, followed by

20 | Council member questions and then the public will

21 | testify. During the hearing, if Council members

22 | would like to ask a question, please use the zoom

23  $\parallel$  raise hand function and I will call on you in order.

24  $\parallel$  The first panel of the administration will include

25  $\parallel$  Dr. Dave Chokshi, Commissioner of the Department of

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 18 HOSPITALS Health and Mental Hygiene, and Dr. Andrew Wallach, 2 3 Ambulatory Care Chief for Health and Hospitals. 4 will first administer the oath and, after, I will call on each panelist here from the administration to 5 individually respond. Do you affirm to tell the 6 7 truth, the whole truth, and nothing but the truth 8 before this committee and to respond honestly to Council member questions. Commissioner Chokshi? COMMISSIONER CHOKSHI: Yes. 10 I do. 11 COMMITTEE COUNSEL: Thank you. 12 Wallach? 13 DR. ANDREW WALLACH: Yes. I do. 14 COMMITTEE COUNSEL: And, Commissioner, 15 you can begin as soon as you are ready. 16 COMMISSIONER CHOKSHI: Thank you so much 17 and good morning, Chairs Levine and Rivera, and 18 members of the committees. I am Dr. Dave Chokshi, 19 Commissioner of the New York City Department of 20 Health and Mental Hygiene. Thank you for the 21 opportunity to testify today and provide an update on the city's efforts to address vaccine confidence and 2.2 2.3 equity. I pleased to be joined by my colleague, Dr. Andrew Wallach from New York City Health and 24

Hospitals. It has been a long, challenging 18 months

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19 month-- to say the least. I would like to now-take a moment here at the top to thank our cities municipal workers and healthcare workers who have endeavored tirelessly throughout this pandemic. Without them, we would not be where we are today in terms of progress on increasing vaccination rates. And I would like to thank the community groups who have similarly worked around the clock to serve the needs of their neighbors and members. And thank you, also, to the Council. You all have been through this with us. Many of you and your families were affected personally, I know, lending your voices and platforms to share critical information about COVID 19 transmission and vaccines, hosting events, and organizing town halls where experts can answer questions from your constituents. Though there is still more to be done, we should take a moment to acknowledge that almost 5.3 million New Yorkers are fully vaccinated and, as of today, over 82 percent of adults and over 72 percent of 12 to 17 year olds have received at least one dose of the vaccine. monumental achievement when you consider the side and diversity of this city and the adversity we have all It highlights what we all already know about

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our city. New Yorkers care about our families. We look out for our communities and we believe in Together, we have saved so many lives and science. presented so much suffering. A study that the health department partnered on with Yale University scientists estimated that the city's vaccination campaign prevented an estimated 250,000 cases, 44,000 hospitalizations, and 8300 death related to COVID 19 through July 1st. These are almost certainly conservative estimates since the time period studied does not yet account for cases, hospitalizations prevented after July 1st when the more transmissible delta variant was dominant in New York City. Beyond these bottom line outcomes, a core focus of our historic vaccination campaign from its inception has been equity and we are continually working hand in hand with the city's Taskforce on Racial Inclusion and Equity, the TRIE, to address the disparities we have seen in vaccine uptick thus far. We are doing this via an equity strategy that includes increasing access by locating city vaccine sites, engagement, and media in communities that need it most with a focus on the 33 Taskforce neighborhoods. And our strategy is bearing fruit. We are seeing equity gaps

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The vaccination rate among Latinos is now closing. nine percent higher than white New Yorkers. Black New Yorkers are now experiencing the fastest percentage growth in vaccination rates and about 60 percent of first and single doses in August and September have been administered to black and Latino New Yorkers. This is remarkable progress but we are not done. The Health Department and I, personally, am committed to further closing the gap for neighborhoods that have been hardest hit by the COVID 19 pandemic. The city has pulled out all the stops to ensure that all New Yorkers have access to vaccines. We stood up a massive vaccine access infrastructure through city run brick and mortar sites and supported over 3000 providers in getting vaccine into their facilities. We have facilitated over 12,000 free rides to vaccine sites citywide, vaccinated over 27,000 people in their homes, and created a program where community partners were able to help people make appointments over the phone. have broken down language access barriers by bringing translators and translated materials to vaccine sites and we have entire vaccine vans staffed end to end in language. And we have met people where they are by

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deploying mobile vaccine via tent, van, and bus to over 1100 locations across the city where people live, work, dine, commute, go to school, and play. would like to note, in particular, the city's eventbased campaigns with partners-- including many of We've brought vaccines to locations identified vou. by small businesses like restaurants, unions, over 700 schools, senior centers, NYCHA developments, and, soon, movie theaters, as well. I would also like to take this moment to thank all of our incredible agency partners in this work, including our own staff at the Health Department and our colleagues at the Vaccine Command Center, H&H, the Test and Trace Corps, NYCHA, DFTA, MOIA, and New York City Emergency Management among so many others. We have been able to bring vaccines to New Yorkers because of this partnership and the teamwork in pursuit of a shared We have also worked to build confidence in the vaccines, knowledge an that there are many New Yorkers who do not in still do not feel comfortable getting vaccinated against COVID 19. The reasons for this are vast. Many are rooted in decades long experiences with racism in the healthcare system, general mistrust in government, and misinformation

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about vaccines. Addressing news concerns takes time and there is no one-size-fits-all approach. Above all, our outreach most being grounded in the evidence, in equity, and in empathy. I've said this before. We need the truth about COVID 19 vaccines spread faster than the virus itself and our community partners have been at the heart of all of this challenging work. They are trusted messengers in their communities. Through existing work in additional funding via the public health core, the city will support approximately 100 community-based organizations, or CBO's, to conduct community engagement and provide current information on COVID 19 and the vaccines. They use critical partners have been on the ground in the communities they serve helping to encourage and facilitate vaccination in the languages, Voiceovers, and messaging that is known and trusted. A great example of this work has been our teams focused efforts in predominantly Caribbean communities. To address vaccine confidence and low uptake of vaccines in these communities, a dedicated group of health department staff of Caribbean ancestry got to work. The team provides

one-on-one engagement and vaccination resources in

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 24 HOSPITALS partnership with CBO's and federally qualified health 2 3 centers and Caribbean community events. They have also focused on working with home health food 4 associations to build vaccine confidence among staff. This engagement is meaningful and impactful and I 6 7 must say often joyful, as well. And we have already 8 seen increased uptake in these communities. But, also said earlier, it takes time. Even a single percent increase in vaccination rates week over week 10 11 is progress and it represents prevented suffering. In addition to this work, we regularly work with 12 13 several hundred community-based and faith groups to disseminate information, hold events such as 14 15 community conversations on vaccination, and train leaders as vaccine navigators through over 150 train 16 17 the trainer sessions. We have held over 5000 18 averments related to the vaccine since December 2020. We know these conversations are partners are having 19 20 about the tough issues, particularly around mistrust, 21 will take multiple tries. Regarding misinformation, 2.2 based on surveys and anecdotal information that we 2.3 systematically gather through averments and community engagement, we know that misinformation about the 24

vaccine is a driving force for those who still work

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 25 HOSPITALS vaccine confidence. I will take this opportunity to 2 3 correct the record about some common pieces of 4 misinformation. First, the vaccines are safe. do not cause COVID 19 in the do not contain the virus. Second, the vaccines are still necessary, 6 7 even if you have heard COVID 19 or if you have antibodies for COVID 19. Third, it is safe to get 8 the vaccines, even if you are pregnant, breastfeeding, or trying to become pregnant. And, 10 11 finally, the vaccines are the best way to reduce the 12 risk of getting COVID 19 and experiencing severe 13 illness from it. To address the most common pieces of misinformation we have heard, we created our Truth 14 15 About COVID Vaccines document, designed infographics 16 on how the vaccines work, launched an entire COVID 17 Facts website, and have a You're Right, You Should 18 Know Campaign to answer come questions about the vaccines. We have YouTube videos series, talking 19 points for our community partners, and a call center 20 staffed by nurses and public health experts that 21 2.2 people can call to ask questions about COVID 19 2.3 vaccines. A new might have seen some of my public service announcements. In terms of media, the city 24

has spent more than \$100 million on citywide

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education campaigns about COVID 19 in the vaccines this calendar year alone. In addition to launching video series featuring city leaders, we have taken a multilayered approach to our messaging, including using story telling from everyday New Yorkers-- from neighborhood providers to community members. And we have partnered with outside organizations like the New York Latino Film Festival to bring these real stories to life. These campaigns are designed to promote vaccine availability, S common drivers of misinformation, and key confidence issues and to share timely information about news like booster eligibility. Further, we know that people need to hear from their own clinical providers about the vaccines. They want to hear it is safe and that their doctor recommends it. For instance, I think about one of my recent patients who had been delaying getting vaccinated because he was worried that the side effects would be too disruptive to his life. heard about, shared my own store getting the singledose Johnson & Johnson vaccine and my experience with mild side effects and also conveyed most sincere worries about his health in the context of the Delta variant -- particularly because he had multiple

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 27 HOSPITALS chronic conditions. By the end of our visit, I had 2 not quite convinced him to get vaccinated on the 3 4 spot, but I was relieved when he came back a couple weeks later and chose to get the J&J shot for 5 himself. It is conversations like this that 6 clinicians have been engaging in throughout our 7 8 vaccination campaign, bolstering New Yorkers' confidence in the COVID 19 vaccines. To this end, we have worked tirelessly to engage providers and ensure 10 11 they not only have a supply of vaccines to give to 12 patients, but also have the most current information 13 about vaccine safety, where patients can get vaccines 14 outside of their offices, facts to counter 15 misinformation, and information about city incentive 16 programs. The Health Department has engaged over 17 2000 provider offices since February through remote 18 technical assistance and our boots on the ground 19 public health detailing program. And we recently 20 launched a \$35 million program to compensate 21 providers for vaccine counseling that we believe 2.2 could be a model for the nation. Further, earlier 2.3 this month, I issued a commissioners advisory to strongly encourage healthcare providers serving 24

patients in New York City to offer information at

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 28 HOSPITALS every patient visit on the efficacy, availability, 2 3 and administration of COVID 19 vaccines -- the latest 4 salvo in our Use Every Opportunity Campaign -- which was launched specifically for clinical providers in May. In addition to lowering access barriers and 6 7 building vaccine confidence, the city developed an incentives program to encourage more New Yorkers to 8 get the vaccines which, in addition to offering free tickets to sports events and museums, gym 10 11 memberships, and more, now offers \$100 for New 12 Yorkers vaccinated at specific sites across the 13 city-- or even in their homes. Another major component of our incentive programing is the NYC 14 15 Vaccine Referral Bonus Initiative which provides 16 direct payments of \$100 per vaccine referral to 17 civic, faith, tenant, and other associations. We've 18 collected some great anecdotes from folks at vaccination sites about their experience with the 19 incentives and I'd love to just share a couple here. 20 21 First, an older woman came in to get vaccinated and 2.2 noted that her birthday was coming up and she wanted 2.3 to get vaccinated so she could feel safe in going to a restaurant and celebrate and that she was going to 24 25 use the incentive money to buy herself a birthday

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 29 HOSPITALS Other patients have remarked that the \$100 present. would mean being able to replace their broken TV's, pay their phone bills, and buy school supplies. know that vaccination is our most powerful tool for turning the page on the pandemic and, while the decision to get vaccinated is an individual choice, it has immense community consequence. Vaccination is how we return to school, recover our small businesses, and resume aspects of our life from the most memorable to the mundane. And in the face of the more dangerous delta variant, we knew stronger medicine was needed. The time has come build upon the foundation we laid with broad access to vaccines, addressing confidence, and providing incentives. am proud that New York City has lead the nation in implementing vaccination requirements where they are warranted. From the Key to NYC for certain indoor activities to my Commissioner's Order for all

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21 Particularly, during a global pandemic, there are no risk-free choices, just choices to take different

Department of Education staff to be vaccinated.

risk-free choices, just choices to take different

risks. Allow me to say that again. During a global

24 pandemic, there are no risk-free choices, just

choices to take different risks. The city of New

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York, with the leadership of Mayor DeBlasio, has chosen to markedly reduce risk by increasing vaccination. You can see for yourself in the graph included in my written testimony how our vaccine policies are correlated with increasing first and single dose administration from July through September. Vaccines work and vaccine mandates work—particularly when they are paired with efforts to build vaccine confidence, lower access barriers, and provide incentives as we have in New York City.

Very quickly, I will turn to the legislation being heard today. The Health Department supports Intro 2373 and we are prepared to begin waiving fees for this specific type of death certificate change immediately. As this relates to the Federal Program for Funeral Assistance, the Health Department has detailed information on its website to explain the options for accessing that program, including the option to make a change to the death certificate itself. This is something we have been working on internally and very much appreciate the Council member's legislation and commitment to support New Yorkers who have lost loved ones due to COVID 19. I want to thank Chair Rivera and Levine

2 for holding this hearing today and for being

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3 committed champions in the effort to stop the spread

4 of COVID 19. Thank you so much for your partnership

5 throughout this challenging year and a half and I'm

6 happy to answer any questions. Thank you.

CHAIRPERSON LEVINE: Thank you,

8 Commissioner. I believe you're going to start with

9 questions from Speaker Johnson.

10 SPEAKER JOHNSON: Thank you, Chair Levine.

11 | Thank you, Commissioner Chokshi, for that testimony.

12 | I really appreciate your time and all you have done

13 for the city during this really, really challenging

14 | time. He laid out the numbers related to African-

15 | American New Yorkers, Hispanic and Latino New

16 Yorkers, white New Yorkers, and the vaccination rates

of each one of those groups. You have detailed

18 | those. Can use big and let us know if you are

19 | targeting strategies that you are using by race, by

20 | age, by location? I want to understand how much we

21 | are drilling down into why a particular subset of the

22 population is hesitant and if we have sort of

23 | individual strategies for those populations to try to

24 | increase the vaccination numbers for folks that are

25 still feeling some level of hesitancy?

2 COMMISSIONER CHOKSHI: Thank you so much, 3 Mr. Speaker, for the question and for your committed 4 leadership over the entire COVID 19 response. 5 respect to your question, yes. Our vaccine equity strategy is oriented around specific interventions 6 7 which, you know, I have thought about as age, race, 8 and place. Thinking, you know, very specifically about each of those categories and knowing that, you know, our methods to reach out to older New Yorkers 10 11 will have to be different than for younger New 12 Yorkers. I spoke a little bit about the ways in 13 which we have thought about race explicit strategies to close thee racial equity gaps that we have seen in 14 15 vaccination rates and some promising progress in 16 recent weeks related to that and then, importantly, 17 also bringing to bear place-based approaches. 18 done this in a variety of ways, making sure that the local strategies that we bring to bear are informed 19 by community members themselves, but with all of 20 this, taking a data-driven approach to look at where 21 2.2 we may be seeing lagging vaccination rates and 2.3 painting a complete picture for us to be able to address that. you know, the ways in which we have 24 25 done this -- I gave a couple of examples of them,

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but, often, it means actually bringing all of those
pieces together of age, race, and place so that we

4 have very specific strategies for very specific

5 neighborhoods in New York City which, of course, the

6 people who live in those neighborhoods know the best

 $\parallel$  and whom we are partnering with for them.

SPEAKER JOHNSON: Thank you. Thank you for that. You know, as you mentioned in your testimony, there is still resistance, of course, and hesitancy across racial groups, but if we speak particularly about black New Yorkers and black women, in particular, they often have or have had good reasons to be skeptical of the medical community and it's not just a historic problem. Maternal morbidity rates for black women are still three times higher than those for white women. So I would love to hear how the city is working to address the concerns of those who have been historically mistreated by healthcare systems in our country and even in our city.

COMMISSIONER CHOKSHI: Thank you very much. This is a fundamentally important question.

We cannot have equity without racial justice and it starts with an acknowledgement of all of the ways in

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 34 HOSPITALS which the disparities, the inequities that we are 2 3 seeing today, unfortunately have a long history in 4 the many ways in which various groups, but, particularly, black New Yorkers have not been well served by government or by the healthcare system. 6 7 But as you are pointing out, it is not solely a 8 historic problem. Those issues reverberate in our healthcare system and in our approaches to government intervention here today. With respect to how we are 10 11 addressing it, it starts by making sure that we do 12 have race explicit strategies in our outreach, in our 13 engagement, making sure that the ways in which we 14 have lowered barriers to access also take this into 15 So some of the engagement that we have done, particularly with clinicians, with healthcare 16 17 providers across the city that public health 18 detailing that I mentioned where Health Department teams go out and sit with providers to empower and 19 20 equip them with what they need to serve their 21 patients. Much of that has focused in our taskforce

neighborhoods and, particularly with community

providers who are serving black and brown New

Yorkers. So that is one very tangible example.

other one relies on our community based organizations

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2 and the partners that we have in specific

3 communities. I mentioned our Caribbean engagement

4 campaign as one example of how we have done that in

5 | specific neighborhoods across the city--

6 particularly in Brooklyn and Queens-- and there are

7 countless other examples where our approach has been

8 for use to take a step forward in addressing these

9 | racial inequities. It actually means the Heal

10 Department and city government take a step back and,

11 | instead, invest in those community based

12 organizations and empower partners to be able to

13 | serve the people whom they have been serving in many

14 cases for decades.

SPEAKER JOHNSON: Commissioner, I mean, I think you're getting at this, but can you just be a little bit more explicit and specific about what are we doing and what can we do to establish trust with these communities who, rightfully and understandably, have mistrust given the history of what happens, as I mentioned, and also the current inequities that exist. What are some of the tangible, specific things that we are doing to establish that trust in

the face of sort of rightful fears that people have?

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2 COMMISSIONER CHOKSHI: Yes. You're 3 absolutely right and thank you for allowing me to 4 elaborate a little bit more. Fore me, trust is very similar to the ways in which I try to build trust in my own exam room when I'm taking care of patients. 6 7 We have to start by listening with humility. And so, that's what, you know, the engagement that we've done 8 with the thousands of events and town halls where it's not just about disseminating information, but 10 11 it's also about listening about concerns that are 12 emanating from the community. Understanding the 13 questions that people have and sitting with them, rather than immediately leaping to try to provide 14 15 answers to that. So, that's one piece of it. 16 Another piece is the specific types of community 17 partnerships. For example, with faith leaders who 18 are often more trusted in communities than government representatives are and ensuring that faith leaders 19 20 have the information that they need, that we partner 21 with them on vaccination events. You know, we have 2.2 now had hundreds of pop up vaccination events at 2.3 churches, temples, synagogues across the city. mentioned some of what we're doing with respect to 24

engaging clinicians around the city with a particular

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focus on racial inequities and we've also seen in recent weeks that, you know, the provision of incentives, particularly the \$100 incentive for vaccination, has also had robust uptick within specific communities. So, all of these things taken together, you know, I'll be the first to admit there is not a silver bullet for, you know, for redressing the centuries of structural racism that have existed in our country, but it does mean that we have to bring to bear all of these approaches, all of these interventions at once to try to extend the protection of vaccination to the people in the communities who can most benefit from it.

any other cities or states that you know of or the department has identified that are having more success in reaching groups with low vaccination rates or are you working with Health Departments in other parts of the country to help develop new strategies based off of success that certain municipalities or states are seeing given some of the strategies that have been brought to bear?

COMMISSIONER CHOKSHI: Yes. Thank you for the thoughtful question, Mr. Speaker. I, myself,

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with fellow health commissioners, particularly in other large municipalities in regular contact to be able to learn from them, again, with humility. Again, we take a lot of pride in being at the Vanguard here in New York City, but we will also shamelessly adopt, you know, any ideas where people seem to have been out in front. And, you know, some of those strategies, particularly with respect to how we have refined our local approaches, you know, the specific types of partnerships that we engaged in, whether it is with faith leaders or with communitybased organizations that are providing social services, those have certainly been refined through those conversations. I will also say that, you know, you do say bidirectional conversation and we got him particularly good feedback from other municipalities who have learned from our approach to in-home vaccinations. We were one of the first cities to expand our in-home vaccination program to every one who is eligible to get vaccinated. We were one of the first cities to provide that \$100 incentive and many of the vaccine requirements that I described. And so, there is a nice cross-pollination that occurs

with our colleagues around the country.

SPEAKER JOHNSON: Okay. I have a lot of questions. I not going to get to all of them being because the Chairs have questions and there are a lot of members here today, as well with questions. So, I going to try to chose quickly rifle through a bunch of them and if you could— I'm happy. I like your full answers, but if there is a way to sort of just quickly answer some of these questions so I can get to the chairs and the other members that are here today, that would be great. Okay? So I going to harp pride in. What percentage of New Yorkers to we need to be vaccinated to achieve heard immunity in the city and do you think that we will ever get there?

to be sent on this one, but it is a nuanced question and that the threshold for heard immunity is very different in the context of the Delta variant. In the short answer is we need to get as many New Yorkers vaccinated as possible. So, there is no threshold or even upper limit that I would point to other than to say that the Delta variant makes it even more urgent for us to close the gaps that we

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2 have talked about and raise our vaccination rates the 3 size they can possibly go.

SPEAKER JOHNSON: So, you won't give a specific number?

COMMISSIONER CHOKSHI: Mr. Speaker, you know, there is no specific number. You know, based on what we know about heard immunity and the fact that the Delta variant is even more contagious, what it means is that we have to push our numbers as high as they can possibly go.

SPEAKER JOHNSON: Okay. Do you think that there is a significant portion of the unvaccinated population that just isn't persuadable?

COMMISSIONER CHOKSHI: While, from the data that we have, the answer is yes. There is likely to be, you know, some portion of the population that will couldn't who knew to refuse vaccination, but I strongly believe that that number is relatively small and we have seen just over the last, you know, a few months that people who were initially reluctant to get vaccinated, because of all of the different approaches that I have talked about in the iterative approach, you know, to engaging

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them, that more and more people have chosen to get vaccinated.

SPEAKER JOHNSON: Do you have any estimation of what you think that number is? The folks that are chose not persuadable?

COMMISSIONER CHOKSHI: Over the eligible population, you know, I would estimate it at around 15 percent or less know you think that we should drive that number as low as it can possibly go.

SPEAKER JOHNSON: Do you think it is possible to effectively counteract the anti-vaxer movement and the vaccine misinformation movement that has really sprung up on social media and other sources that has undermined public health efforts?

Do you think that it is possible to effectively counteract that?

COMMISSIONER CHOKSHI: Yes, Mr. Speaker.

It's not just possible, it is imperative for us to do this. And there are ways in which, you know, we have successfully addressed a lot of the misinformation that is circulating, but it takes all of us. This is not, you know, solely a Health Department responsibility or even a city government responsibility. It means everyone working in concert

2 to ensure that it is the scientific facts that are

3 lifted up and that people hear about them not just

4 from authorities, including medical authorities, but

from their neighbors, you know, from other people

6 whom they know and trust.

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into this. He mentioned the same your testimony.

You personally are a doctor. You still see patients.

When you have to talk to someone who is supposed to getting the vaccine, what would you say? In 45 seconds, we shared a doctor be saying? What should someone who is not a clinician be saying to someone who is supposed to getting vaccinated? Word is sort of the elevator pitch to them on why they showed get vaccinated and tried to move them away from the place of residency to a place of potential saying, okay. I open to this now?

COMMISSIONER CHOKSHI: Well, yes. Thank you for the question and I will see you my colleague, Dr. Wallack, wants to chime in on this. He also takes care of patients at Bellevue Hospital as I do. Mr. Speaker, but I have to admit, if I only have 45 seconds, usually I'm spending that was mainly the patient rather than talking and, you know, that has

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been so unfortunate in my own experience to build trust with the people that I taking care of. after that, what I focus on is, number one, should knowledge some of the concerns that they may be, you know, bringing to the conversation. Number two, to make a very clear and strong recommendation for vaccination that is born from my concern of the my patients health and for them to hear from me directly how important it is, something that I think and protect them and maybe even save their life. And the last thing that I often to use I will talk to them about, you know, what activities they think may become safer if they were to get vaccinated which I find often on lock so different, you know, part of the conversation where people begin to appreciate how fundamentally tied in the COVID 19 pandemic vaccination is to the activities that they love and cherish.

SPEAKER JOHNSON: Okay. Again, I'm not going to get to all my questions. I just want to ask one final question. I know that Chairs Levine and Rivera are likely going ask about our city workforce and the low numbers that I mentioned before amongst certain city agency workforce places where we want

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the number to come up. But I have one just sort of 2

final question because I don't want to take up too 3

4 much time. Would you support a full vaccine mandate,

no testing option, for the entire city workforce? 5

COMMISSIONER CHOKSHI: I do support 6

vaccine requirements, you know, where they are 8 warranted and we have been very supportive, as the

Mayor has said, climbing the ladder. It is important

to make sure that we do this in a methodical and 10

11 staged way to bring people along to make sure that

12 people do get their questions answered. And so, I

13 was a strong supporter of the vaccination or testing

14 mandate that we have rolled out and we have to

15 continue to watch the situation as it evolves and it

16 may be the case that a full vaccine mandate is

17 warranted in the future. But right now, I would say

18 that I support the vaccination or testing mandate and

19 moving towards full vaccine mandates in specific

20 segments as we have seen for healthcare workers and

21 for Department of Education staff.

2.2 SPEAKER JOHNSON: What about for first

2.3 responders? Showed first responders -- showed their

beautiful vaccine mandate without a testing option 24

for first responders? 25

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many first responders fully vaccinated as quickly as possible and I think there's great work that is already ongoing to raise those rates and we will have to see if that is, you know, another area where climbing the ladder is necessary to get the rates as high as they can possibly go.

SPEAKER JOHNSON: Okay. Thank you,

Commissioner. I'm going to turn it back to Chairs

Rivera and Levine.

CHAIRPERSON LEVINE: Thank you so much,
Speaker Johnson, for those excellent questions and
for your ongoing leadership on COVID inequity.

Commissioner, I appreciate your comments. In the
opening statement on the number one issue I hear from
the hesitants which is, well, I had COVID and,
therefore, I don't need to get the vaccine. Could
you explain why that logic doesn't hold?

COMMISSIONER CHOKSHI: Yes. And, again, allow me to say thank you so much, Chair Levine, for everything you have done during COVID response and, particularly, to get information out across the city. I and the Health Department are truly grateful for all of your efforts, as well. And, as usual, you get

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to the heart of the matter with respect to, you know, the most salient questions. This is one that we have heard, you know, time and again with respect to people who have been previously infected with COVID 19 and whether vaccination is needed for them. the answer is an unequivocal yes. We do know that there is some immunity that is provided, you know, through prior infection, but what we don't know if the precise strength and duration of that immunity. And the real world choice that people who have been previously infected face is whether or not to get vaccinated and we have rigorous science that shows that the right choice among those is for people to get vaccinated because it strengthens immunity and may extend the duration of immunity, as well. CDC published a specific study showing that the risk of reinfection was over 2.3 times as high among people with prior infection who remained unvaccinated compared to people with prior infection who have been vaccinated. So, to put it all together, it's my strong recommendation, if you have had COVID 19 in the past, you know how serious and significant it can be and take the step to get additional protection by getting vaccinated.

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CHAIRPERSON LEVINE: Thank you. Chair Rivera raised some excellent questions about vaccine take up rate among New Yorkers aged 85 and older-and I'm sure she'll ask questions about that. I want to ask about the younger cohort which is New Yorkers aged 12 to 17. I have not seen a racial breakdown on vaccine rates in that age category. I wonder if you could comment, first of all, where we're at citywide. What's the rate of full vaccination among adolescents? And could you talk about equity issues you might see in the data considering, I think, anecdotal information that we all have that there is extremely wide variation in the vaccine take up rates among different sociodemographic groups for young people?

COMMISSIONER CHOKSHI: Yes. Thank you for this important question. So, overall, we are approaching a 73 percent of 12 to 17 year olds with at least one does of the vaccine. I don't have at my fingertips the proportion that is fully vaccinated, but I'm sure we can get that shortly. And we do follow, you know, not just race and ethnicity breakdowns within this data, but also geographic breakdowns with respect to differences by borough.

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2 This is on the Health Department's website at

3 NYC.gov/COVIDdata, but, briefly, where we are seeing

4 relatively high vaccination rates among adolescents

5 is among Asian and Native Hawaiian and Pacific

6 Islander, as well as Hispanic Latino adolescents.

Where we are seeing lower rates is among black and

8 white teenagers. And so we do have more work to do

9 to ensure that, you know, that the youngest New

10 Yorkers who are currently eligible for vaccination

11 | continue to increase those rates, as well.

on youth specifically?

CHAIRPERSON LEVINE: So, are there young people specific strategies reaching out to black teenagers and it's interesting to hear that you identify white teenagers, as well, that are focused

Specific outreach campaigns to youth. I will just go over them very briefly. You know, a lot of this is through our media where we have done, you know, focus groups and testing on specific messages that, you know, most resonate with youth. There's a particular social media aspect to that and knowing, you know, how much-- perhaps too much-- adolescents are using, you know, social media to communicate with

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their friends and information. And then, very importantly, we have an extremely strong push in the next leading up to the first day of school and what was called our Vax to School Campaign were working with her Chancellor and the Department of Education, we did a whole slate of events with youth, after that places where we knew they would be excited to get back to, whether it was had a football practice, you know, or people who are gathering the get back to their dance classes. You know, doing things to answer the questions that youth specifically have about vaccination and providing ready access to the vaccine, as well. We to that starting in early August through the first two weeks of September and then, during the first week of school, I'm very proud to say, we are the only large city that was able to accomplish having a vaccination clinic at over 700 schools that was every single school building that had children who were eligible to get vaccinated. had an on site vaccine clinic to provide ready access, as well. So, there has been quite a bit of activity, but we are not done yet and we want to reach as many young people as possible to get them vaccinated, too. Yes.

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CHAIRPERSON LEVINE: I was very happy
that you offered vaccinations and so many schools the
first week, but it was, I think, only that week. Is
there plans to have another week? Another Vax to
School event where you get people second shot if now
they are ready?

COMMISSIONER CHOKSHI: Yes. We are continuing, you know, vaccine clinics, particularly around second shots to ensure that people--

CHAIRPERSON LEVINE: I met second chat. Poorly chosen words. I mean, people might not have been ready to get the vaccine first week of school, but now maybe they are around classmates move so, I got my shot. It's fine. There might be folks that are not ready.

that, as well. It won't be in every single school building, but it will still be, you know, at a scale where access will be widespread and ready. You know, we have our school-based health centers that are often, you know, very useful sites to provide not just COVID vaccination, but all of the other, you know, suite of presented services that teenagers need and which over the last 18 months, you know, they

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haven't had a chance to actually take advantage of whether we are talking about reproductive health or dental services. So, I will just say that, yes. We will continue those efforts. And I should say, beyond those school-based vaccine clinics, we are also working hand-in-hand with pediatricians across the city and making sure that they have supplies of vaccines and they have been of particular focus of the public health detailing efforts and are going, you know, physically boots on the ground in making sure that we have engaged clinicians in our vaccination efforts, as well.

CHAIRPERSON LEVINE: Thank you. We've been talking so far in the area about the first two shots or, in the case of Johnson & Johnson, the first shot. Demos were is undoubtedly our number one priority. We want everybody. Everybody who is eligible to get therefore first two shots or first shot of J&J. But now boosters are widely available in New York City to all variety of groups and for people who are vulnerable or risk, not yet the general population, but for those specific groups, the booster shots are important and I worry that we will have equity challenges in the booster

administration, as well as we have in the broader

vaccine effort. I wonder if you could share with us

data on the take up rate of booster shot so far and

if you are seeing any trends related to equities so

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COMMISSIONER CHOKSHI: Yes. Thank you for this important question. If you will allow me, I will just reiterate the important point that you made at that which is our foremost priority remains on first doses and then the second dose to complete for vaccination. Getting people who remain unvaccinated vaccinated remains the single most public health intervention for this stage of the pandemic. With that said, you are absolutely right. Booster doses to confer additional protection, you know, in certain circumstances. Right now, for people who received their second dose of Pfizer at least six months ago, there are select groups that are eligible for a third dose of the Pfizer vaccine. That is particularly people who are 65 years and older or people who are adults, have an underlying health condition or otherwise, you know, at high risk for severe COVID 19 do so use. For them, we are, excuse me, monitoring uptake closely. We are still quite early, as you

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53 know, in, you know, administering booster doses. Ιt is only about 12 to 13,000 booster doses that are been administered thus far, but we will follow patterns by age, race, and place, as I mentioned earlier to ensure that equity is a core pillar over strategy for administering boosters, as well. more brief points, if you will allow me. One news we are also working with long-term care facilities like nursing homes and that is also a core part of our equity strategy related to the booster rollout because we know that that is where there is some of the greatest benefit with respect to the protection that additional doses can confer. And then, the second point is distinguishing booster doses from third doses for people who are moderately and severely immunocompromised. This means, you know, people who have cancer and are undergoing active chemotherapy or people who have had a kidney transplant and are on immunosuppressive medications. Third doses for both the Pfizer and Moderna vaccines are available for that category of New Yorkers and we have seen over 70,000 of those third doses be administered and that is also particularly important,

particularly for people who are medically vulnerable.

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CHAIRPERSON LEVINE: Thank you. Can you just clarify whether maternal recipients can get the booster as a third dose or can they get out Pfizer booster? Are there circumstances where the physician could prescribe that and is there any help for those of us who got the Johnson & Johnson does to get clarity on the need for either an mRNA booster to a second J&J?

COMMISSIONER CHOKSHI: Thank you. This is something we are following very closely and I want to give you the short and simple answer for which is, for people who were seeing to the Moderna and Johnson & Johnson vaccines, boosters are not currently recommended and I do not recommend that people who received those vaccines received boosters at this time. The reason is that we are still waiting on additional data and we always want to be able to follow the scientific evidence that confirms safety into casino booster doses among Moderna and Johnson & Johnson vaccine recipients. You know, certainly understand this myself as someone who got a J&J I know that people are anxious to learn vaccine. when they may qualify for a booster and I want to speak, you know, unequivocally to people who did

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 55 HOSPITALS receive other vaccines. You know, I hear you and we 2 are also eager to expand eligibility, but we always 3 4 want to do that with the strength of scientific 5 evidence behind us. I expect that that will be forthcoming within weeks, rather than months and, of 6 7 course, we will keep New York City posted about that. 8 CHAIRPERSON LEVINE: Thank you. 9 since only based on anecdotes is that the take-up rate for third shots for people with 10 11 immunocompromised in New York City has been 12 disappointingly low. I don't know if you can comment 13 on that cohort and whether the 12 to 13,000 number that you said earlier is inclusive of that group. 14

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don't believe it has been disappointingly low as you.

You know, we have over 70,000 people who are immune know compromised who have received the third dose.

You know, we estimate around 150,000 may be eligible based on the definition of moderate and severe immunocompromised. So, we still do have some work to do and it is important, you know, get that additional protection for people who are immunocompromised, that I think that we are making good progress. I will say, you know, sort of more as a clinical matter,

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often these locations are already in care and may be in care, you know, with the specialist with whom they want to have a conversation about vaccination and so it is a little bit different than, you know, the overall vaccination effort where we are encouraging people to go to your nearest pharmacy or, you know, one of our city vaccine science. Rather, people, you know, really value that conversation with their own healthcare provider even more so. So, that is what I would say about that. and then, the 12 to 13,000 is not inclusive of the third doses for moderately in severely immunocompromised.

CHAIRPERSON LEVINE: Those are much better numbers than I expected on immunocompromised. So, you know, good news on that front. I wanted to ask about the vaccination rate at the Department of Health and Mental Hygiene amongst your-- I think it is 6000 staff. I should know that number, but I know you have a mandate in place for people who have clinical duties at the department, but I think that is a pretty small portion of your total workforce. What is your vax rate overall? How was the mandate working for clinical staff? Have you lost staff who have refused? And what strategies are you using to

overcome hesitancy amongst your own workforce and, I

guess, finally, why not put a mandate in place at

least for all staff in the Department of Health while

we, as to say, climbed the ladder for other city

6 agencies?

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COMMISSIONER CHOKSHI: Thank you for these questions, as well, Mr. Chair. This is something that I think about, you know, very hard and that I care about because it is about the safety of my own team members and my own staff. I am pleased that we have made good progress. We are at about 84 percent of staff who have received at least one dose. And most of those, the vast majority of them are already fully vaccinated. I believe it is about 80 or 81 percent come from the last numbers that I had seen. We want to get those numbers still hire because it matters, you know, with respect to the safety of our workplace, as well as for the safety of our people whom we are serving. And so, we're taking additional steps, as you alluded to, for clinical staff. You know, these are the staff in our sexual health clinics or tuberculosis clinics who are taking care of patients. Everyone from, you know, the clerk also should and the custodian to the clinicians will be

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required under New York State mandate should be fully vaccinated, as well. Then that is well on its way. We well, you know, along with the rest of the city workforce, see if there are other things that we need to do to climb the ladder, you know, with respect to additional vaccine requirements to get our numbers still hire. One thing that I will highlight is, you know, you asked about specific approaches that we're using to address vaccine confidence among team members and I'm so proud of the ways in which the Health Department has been thoughtful about doing I will just highlight two specific elements: one is what we call it immunization justice workgroup which formed several months ago really to foster the conversations, you know, particularly among our team members of color to talk about reasons for reluctance to get vaccinated into make sure that people had a forum, you know, for those conversations. second idea that I wanted to highlight is that we have enlisted some of our best convince others, you know, our persuaders -- the clinicians who are not just working to get all of New York City vaccinated, but hold office hours with our own staff so that they can hear from a nurse or doctor themselves and have

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2 those more in-depth conversations with people that
3 they already trust.

CHAIRPERSON LEVINE: Thank you,

Commissioner. Dr. Wallach, I wonder if you could

update as although vaccine requirement in the H&H

system and the progress you are making on vaccination

this week. I understand that, on Monday, there were

about 5000 H&H team members that were unvaccinated,

but that number has really gone down pretty

significantly so far over the week. And just give us

a sense on how operations are going in light of the

staff that are not able to work because they have

been vaccinated.

DR. ANDREW WALLACH: Great. Thank you very much for the question, Mr. Chair. I will say, overall, 92 percent of our public Health Center is vaccinated. For particular workforce, we know that nurses make up a very large component and I'm happy to report that over 95 percent of our nurses, specifically, have been vaccinated against COVID 19. However, we did have about 500 nurses who were unvaccinated and, therefore, not working in our facilities, but we planned for this in advance and have brought any agency nurses that have been trained

2 and are now part of our team to pick up that slack.

3 As a result, all of our hospitals are fully

operational and are doing well at this time.

CHAIRPERSON LEVINE: That is great news.

I can you just up to dose on any search vaccinations
this week? Again, I think you were at 5000

8 unvaccinated Monday. Do you know that number is

9 today?

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DR. ANDREW WALLACH: Yeah. So, we absolutely are solid increase the week prior to the mandate going in, as well. In fact, we been about 85 percent of our workforce made vaccinated and, as I mentioned, that went up to 92 percent. Once the vaccine mandate went live on Monday, we have had some increase in staff who have presented to work and decided to go ahead and get vaccinated. I don't have that specific number in front of me right now, but we are definitely seeing folks changing their mind and getting vaccinated.

CHAIRPERSON LEVINE: I'd be curious to know that if you can get it for us. For me, the H&H--

DR. ANDREW WALLACH: Yes, sir.

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2 CHAIRPERSON LEVINE: is real validation
3 for how important the vaccine mandates are and the
4 fact that they work because--

DR. ANDREW WALLACH: Yep.

GHAIRPERSON LEVINE: We have had people get vaccinated and your operations are continuing which is critical. So, very happy. Kudos on that. finally, Commissioner, I just want to ask about vaccination in the childcare context. There is a mandate for childcare staff in agencies which are, I guess, directly contracted by the city, but it is something of a patchwork sector and there's lots of childcare agencies which are not directly contracted by the city, but they are all regulated by the Department of Health and I think you even mandate flu vaccines for that population. Why not just go for a more broad mandate for the whole sector?

COMMISSIONER CHOKSHI: Yes. Thank you for that thoughtful question and it's a particularly important one and the reason that we have done the childcare requirements that we have already is in part because younger children are not eligible to get vaccinated right now as you well know. And this is something that I care about not just as a doctor, but

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also as the father of a young child myself. So it is something that we are actively looking at among, you know, the various options for climbing the ladder with additional vaccine requirements. We wanted to

6 start with the groups that were directly contracted

7 with the city and, you know, in coming weeks, we will

see if that warrants expansion, as well.

CHAIRPERSON LEVINE: Thank you so much, Commissioner. Thank you, Dr. Wallach. And now I'm going to pass it over to my partner in this hearing, Chair Rivera.

CHAIRPERSON RIVERA: Thank you, Chair

Levine. Awesome line of questioning. Thank you,
everyone, for being here. Okay. I will jump rated
because I know we also have many of our colleagues
who are also queued up. First, let me say that I
have seen the marketing campaign. I truly appreciate
it. The commercials on TV, on the radio in very
different radio stations in terms of constituencies,
so I appreciate that. And I appreciate that you have
taken vaccine hesitancy and turned it into the phrase
vaccine confidence. I do appreciate that. So, I
guess, let me start with can you please share how
hospitals have supported equitable vaccine

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distribution particularly since our last hearing on
vaccine access at the beginning of the year?

COMMISSIONER CHOKSHI: Yes. Certainly. will start and I will turn to Dr. Wallach because H&H has been such a vital partner in this. In the short answer is that we have found hospitals, particularly Health and Hospitals in the independent safety net hospitals to be absolutely vital partners with respect to meeting her equity goals. The reason for, I know, is familiar to you, Madam Chair. because black and brown New Yorkers are more often cared for by those facilities. They already have relationships at those hospitals and with the clinicians who work in those hospitals. So, the numbers have borne that out. We have worked with them, you know, very carefully to ensure that they have the vaccine supplies that they need, that we give them the science-based information that they me to communicate with their patients and have, you know, at every corner, churning to work with them to actually get beyond the four walls of the hospital into the communities that they are serving, as well. I will turn it to Dr. Wallach if he wants to add anything about H&H.

2 DR. ANDREW WALLACH: Thank you, 3 Commissioner. Thank you for the question, Madam 4 Chair. I will say, indeed, to the Health Department for keeping us well supplied with vaccine which has 5 really been tremendous. We have done very active 6 7 outreach to our patients through multiple modalities. 8 We reach out through our patient portal system, 9 through text messages, through emails to our patients, and, of course, phone calls. But, as the 10 11 Commissioners said earlier in his testimony, perhaps 12 one of the most powerful mechanisms is that one-on-13 one with the provider. I am a primary care physician and every single one of my patient encounters 14 15 sessions begins with the status of the patient with regard to COVID and having that conversation. 16 17 Answering questions and building that confidence in 18 the vaccine. In addition, we have worked with our Office of Emergency Management in have put together 19 20 multiple materials in many different languages. 21 have also put together quidance for hours stone up on 2.2 how to speak to your patient about COVID hesitancy. 2.3 And so, really, are very proud of the work that we

have done equity is out the top of our lowest those

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we think about vaccines you in New York City and with our patients.

Wanted to ask about a culture of humility in a second. But unlike during our January 2021 hearing on vaccine equity, vaccines are now widely available to New Yorkers. So, how is the city working to ensure that communities with historically less access to healthcare are included in outreach efforts. And, specifically, can you speak to efforts on reaching New Yorkers in multiple languages, communities that have limited digital literacy and who may not utilize Internet, smart phones, or television individuals that are undocumented.

COMMISSIONER CHOKSHI: Thank you so much for those important questions. And you are able.

Now though vaccine supply is no longer the limiting step, it has meant that we have had to focus even more on decentralized access and, you know, not just in helps like hospitals, but in family doctor offices in through the pop-up events, for example, at NYCHA developments, and barbershops and salons, and the places where we know, you know, people are frequenting further reasons. Pharmacies, etc. And

so, you know, we've worked to create that 2 3 decentralization and pair it with our efforts to 4 build vaccine confidence. So, when you actually have vaccination available in, you know, place where 5 6 someone is going to, you know, to worship or were 7 they are going to work or were they are going for recreation, that is the way to combine our efforts to 8 build trust and confidence with ready access to the I spoke a little bit about the ways in 10 vaccine. 11 which we have sought to surmount various health 12 literacy barriers and thank you for laying them out 13 thoughtfully. It is not just about language, although that is very important. It is also about 14 15 digital literacy and it's about fear and anxiety that many of our undocumented neighbors also feel. 16 little bit about each of those, in turn. You know, I 17 18 mentioned the ways in which we have made all of our 19 materials accessible and the most common languages 20 spoken by New Yorkers, but also all of the things 21 that we are providing with respect to, for example, telephonic services, whether it is 877-VAX-4NYC or 2.2 2.3 our nurse phone lines. All of those do have, you know, interpretation options available. I am so 24 25 proud of the ways in which our Health Department

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staff who are multilingual have held multiple events in their own native languages. And, you know, that is everything from Spanish to Bengali to Mandarin, but also less commonly spoken languages such as indigenous central American languages, as well. that is a little bit of what we after on the language front. With respect to digital literacy, this is something that we have thought about, you know, carefully and it all relies on the human touch and that one-on-one conversation. We have done so much canvassing. And, again, I have to acknowledge Test and Trace and Health and Hospitals who's been leading in this way. We have not gone on millions of doors. We've had, you know, so many ways in which we are not relying on the phone or the TV or the internet, but actually a face to face encounter even during, you know, a global pandemic. And then, finally, with respect to undocumented immigrants, I have to start by saying that this is a place where community-based organizations have really shined. There are so many CBO's who have dedicated, you know, all of their work to better serving undocumented New Yorkers and so we have worked in partnership with them on our outreach efforts, on vaccination overtones. They have given

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2 notes, you know, and tell about what people are

3 particularly fearful of where they are more

4 comfortable in seeking vaccination and less

5 comfortable, and so that does been a really

6 productive relationship for us to tried to surmount

7 those many barriers that exist.

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CHAIRPERSON RIVERA: Yeah. And I would say, of course, there community-based organizations, the faith-based groups, advocates, community providers, mean, they are, you know, the most important in delivering culturally humbled care, specifically in the context of addressing vaccine confidence. And so, the sounds like the strategy has somewhat evolved since January 2021, but our confidence does remain in our CBO's. And so, you mentioned T2 and so H&H recently announced that T2 will continue as a public health corps, funded at \$50 million to address community-based healthcare needs building off of the COVID 19 response infrastructure. The community-based organizations funded through T2 are currently involved in steering outreach and policy recommendations via a community advisory board, the CAB, created as part of T2 and H&H. So, what role will use CBO's play in the public health

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corps and how will their feedback and expertise be
implemented moving forward?

COMMISSIONER CHOKSHI: Thank you so much for this very important question. Well\*and then turn to Dr. Wallach, again, for anything to add. you or me, Madam Chair, I want to say just a word about the Public Health Corps because it is an idea that I am so passionate about, the Public Health Corps is our once in a generation opportunity to reimagine public health for New York City. It is a partnership, you know, lead withing city government between the Health Department and Health and Hospitals, but as you alluded to, is really only as good as our partnerships with community based organizations. So the Public Health Corps will build upon all of the work that has been done during COVID 19 response where we have worked with about 65 community based organization partners to date. includes the T2 CBO's as well as additional CBO's that we have engaged during an initiative called the Vaccine Equity Partner Engagement Initiative. building upon that strong foundation to extend it still further and going from 65 community based organizations to nearly 100 CBO's in the full fledged 2 | version of the Public Health Corps. We have

3 | allocated \$60 million on the work to date to

4 community based organizations and, again, we will

5 build upon that, you know, with additional funding in

6 the months and years ahead through the Public Health

7 Core. So, the community advisory board has been, you

8 know, a particularly important part of T2. There are

9 countless examples where we've gotten direct feedback

10 where, you know-- through that mechanism that has

11 | been informed our strategies whether on testing or on

12 | vaccination, and so that is also something that we

13 | will continue with, you know, in some form with

14 respect to ensuring that community feedback and

15 accountability is central to the Public Health Corps.

16 | I will turn it to Dr. Wallach if he wants to add

17 | anything.

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18 DR. ANDREW WALLACH: Yeah. Thank you,

19 | Commissioner. I would just reiterate what you said

20 of the importance of our partnerships with these

21 | CBO's who have boots on the ground and are very

22 pleased as we move forward with the Public Health

23  $\parallel$  Corps here in the city. So, nothing more to add.

CHAIRPERSON RIVERA: So, how can the

city support CBO's who continue to respond to an

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be unmuted.

exceptionally high demand for their services during
this transition from T2 to the Public Health Corps?

Is the city considering extending T2 contracts?

5 COMMISSIONER CHOKSHI: Dr. Wallach, do you 6 want to start on that one? I think he is waiting to

DR. ANDREW WALLACH: Yes. Thank you for unmuting. Apologies for that. Indeed, we feel that it is very important to have the role, I said, of the CBO's and make sure that patients are connected with those organizations and can continue to support their work. I don't have specific information about the details of ongoing contracts, but, again, we just emphasize the importance of the raw in connecting patients to care.

COMMISSIONER CHOKSHI: And, Madam Chair,

I'll just add briefly to say that, you know, I know

that Health and Hospitals had already amended the

contract scope, you know, for T2 CBO's to include

vaccination among the deliverable. So, it's a very,

you know, tangible example of the ways in which this

spoon dynamic as part of the needs of those they

arrive during COVID 19 response. We are already

built on the T2 CBO infrastructure through that

2 program that I mentioned: Vaccine Equity Partner

3 Engagement Program which allocated additional \$9

4 million to our CBO partners. And, as I said, the

5 Public Health Corps will give us the chair is to

6 extend this even further.

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CHAIRPERSON RIVERA: Thank you for that.

And so, some of, you know, the population that we are, clearly, trying to reach our oldest New Yorkers or elders and, as I mentioned in my earlier remarks, New Yorkers age 85 years and older have the lowest vaccination rates of all age groups with only 58 percent fully vaccinated. What are the greatest challenges in reaching this population?

this important question, as well. It is one that we have had a lot of concerted attention paid to because we know just how important vaccination is for older New Yorkers, in particular, given that age, along with vaccination status, are the two most important risk factors for severe outcomes from COVID 19 doozies. There several ways in which we have worked to improve these vaccination rates. One is the home vaccination program that I mentioned which has reached over 27,000 New Yorkers now. Many of them

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 73 HOSPITALS are the ones who have, you know, limited mobility, 2 3 weren't able to get to our vaccination sites, even 4 though we now have a vaccination site within a half 5 mile of every New Yorker. In some cases, you know, particularly for oldest New Yorkers, it would be even 6 7 difficult, you know, to navigate that far to the 8 site. So, our in-home vaccination program has been critically important from that perspective. We have also worked with geriatricians around New York City. 10 11 Geriatricians, as you well know, are the doctors who 12 specialize in taking care of our oldest New Yorkers. 13 So, we worked in partnership with them to make sure they know how to access vaccination, supplied them 14 15 with vaccines so that they can. So leave their own 16 patients when they see them in clinic, and also ask 17 about him for, you know, additional input on what 18 else we can do to reach them. Finally, also you that, you know, we have done proactive nurse outreach 19

particularly, because older New Yorkers are likely to have health conditions, they often have very specific clinical questions about those underlying health conditions and whether or not vaccination is recommended. I want to be very clear here that, in

to our oldest New Yorkers. We find that,

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COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON HOSPITALS

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are unvaccinated?

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2 virtually all cases, the COVID 19 vaccine is strongly

3 recommended and, in fact, is even more important for

4 people who have underlying health conditions, but

5 that conversation and, you know, being able to ask

6 detailed questions to a nurse and having access to

7 Dr. when needed, as well, has also been critically

8 important. So, you know, we do want to get that rate

9 up as high as it possibly can, but those are some of

10  $\parallel$  the ways in which we have tried to address it.

CHAIRPERSON RIVERA: Of course. And, you know, anyone who, you know, can be vaccinated, we hope that they will be. I guess my last question is what is the city doing to adjust stigmatizing, shaming, polarizing, or scapegoating of people that

an important question then is becoming, you know,
more salient, particularly with the advent of vaccine
requirements. My starting point, again, is very
similar to the way that I approach my own patients
who are unvaccinated. We have to start with empathy.
We have to start with humility, as you have said, as
well. There are often valid reasons why people have
deferred vaccination and we have to listen and sit

2 | with that and understand people's values and

3 preferences even after we do take a strong approach

4 to getting news many people vaccinated as possible.

5 I do believe that this is emblematic of New York City

6 in so many ways, you know, to have that empathy, but

7 also be pioneering with respect to making sure that

8 | we do bring to bear vaccine requirements to get more

9 New Yorkers vaccinated. So these are two things that

10 we will have to hold in our hands together at the

11 | same time, but I am confident that we can reach even

12 more unvaccinated New Yorkers through the approaches

13 | that we have described.

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CHAIRPERSON RIVERA: Agreed. I think this is incredibly important. So, want to thank you for answering my questions. Absolutely, we are your partners and we want to do what is best for the city, of course, IN the mission of public service. So, thanks, again, to all of you for being here and, with that, will turn it back over to committee counsel.

COMMITTEE COUNSEL: Thank you so much,
Chair Rivera. And we will next turn to Council
members for their questions. I just want to remind
Council members that if they have a question, please
use the zoom raise hand function and I will call you

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON HOSPITALS

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2 | in the order that you have raised your hand. We are

3 | also going to be limiting Council member questions to

4 five minutes and the sergeant-at-arms will keep a

5 timer to let you know when your time is up. For

6 Council member questions, the order that I have is

7 | Council member Salamanca followed by Council member

8 Levin who, I believe, jumped off for a minute and

9 came back on, and then Council member Brooks-Powers.

So, Council member Salamanca, when you're ready, you

11 can begin.

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SERGEANT-AT-ARMS: Starting time.

13 COUNCIL MEMBER SALAMANCA: How are you?

14 Thank you. Good afternoon, Commissioner.

15 | Commissioner, my question is, was between committees

16 diluted get to hear your entire statement regarding

17 | my bill regarding the waving of the fee for that

18 death certificates. Is that something that your

19 agency is supportive or not supportive of?

20 COMMISSIONER CHOKSHI: Yes, Council member

21 | Salamanca. The Sade answer is yes. We strongly

22 support your bill, 2373,.. We are prepared to begin

23 waiving fees for this specific type of death

24  $\parallel$  certificate change that you have raised immediately.

This is something that we have been working on

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2 internally and I am grateful for your leadership in 3 moving forward with their Council.

and their you said those bill came up, because I explained move silos going through with my dad when he passed from COVID received his death certificate.

My question is, you know, is it natural or is it consistent that, whenever someone passes and move pass from, let's say, a heart attack or to move babies or another kind of something else that on their death certificate it is indicated that they died of natural causes, opposed to actually writing what they physically pass from?

I'm so sorry for your loss, Council member, and, you know, too many families like yours have had to suffer over the course of this pandemic. And I'm grateful that you are raising these issues because I know that for grieving families, you know, it's the last thing that they want to navigate the challenges, you know, of the paperwork of death certificates. So, with respect to your specific question, the way that death certification works, it stats, you know, with the physician who, you know, pronounces the patient and

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 78 HOSPITALS based on, you know, clinical experience, they fill 2 3 out the death certificate in terms of the causes of 4 death. You know, rarely will it be solely the notion of natural causes. Usually, there is a specific clinical reason that is delineated that is thought to 6 7 be, you know, most associated with the death of a 8 given patient. 9 COUNCIL MEMBER SALAMANCA: All right. Well, thank you very much, Commissioner. 10 11 excited to hear that, you know, your agency is 12 supportive of this. Hopefully, we can get this 13 passed as soon as possible and we can start with the process of waiving the fees so that families can not 14 15 have to worry about this financial burden and get the proper documentation because, as you know, FEMA is 16 17 not releasing any funds to these families unless 18 their documentation is very specific on a COVID 19 related death. 20 COMMISSIONER CHOKSHI: Thank you, again, 21 Council member. 2.2 COUNCIL MEMBER SALAMANCA: Thank you, 2.3 Commissioner. Thank you, Mr. Chairs. COMMITTEE COUNSEL: 24 Thank you, Council

member Salamanca. We will next turn to Council

2 member Levin followed by Council member Brooks-

3 Powers. Council member Levin, you can begin when you

4 are ready.

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COUNCIL MEMBER LEVIN: Thank you very much, Commissioner, for your testimony today and for answering our questions. First off, I want to comment on the efforts of the Department of Health and the city for the public information campaign that you all have been doing in recent weeks.  ${\tt I'}$  ve seen the ads. I think they are very effective using real people's experiences. The first question I have is what is the -- this came up during one of the ads that the patient was waiting to hear from their primary care physician. So my question is what is the outreach looking like among primary care physicians and communities where we are seeing a low vaccination rate or on the low-end of the vaccination rate of like what are we asking of them, what are they asking of the city, the primary care physicians, and what is the relationship or what are the efforts looking like to make sure that they are giving that message? Because, I mean, there are trusted messengers, there's clergy, but primary care physicians, I think, are the most trusted.

2 COMMISSIONER CHOKSHI: Thank you, Council 3 member Levin, and thanks, you know, for the kudos on 4 the public information campaign. The Health Department team has dedicated so much time and energy It's something that we take extraordinarily 6 7 seriously in terms of our responsibility during the pandemic. With respect to primary care physicians, 8 you said it very well, from the history of vaccination campaigns that provide a strong 10 11 recommendation that is often the single greatest 12 factor in being able to change someone's mind about 13 vaccination and that's why we have had a real focus on this, you know, really starting several months ago 14 15 in terms of engaging not just physicians and not just 16 primary care physicians, but clinicians and healers, 17 including nontraditional healers more broadly because 18 we know that they are the holders of trusted relationships with their own patients. 19 So we did 20 this, you know, first in May and June. We launched our Use Every Opportunity campaign which gave 21 2.2 providers a tool kit, it gave them the information 2.3 they needed, but also very specific information about how to have effective vaccine conversations with 24 25 their own patients. But we didn't rest with just

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 81 HOSPITALS putting that information, you know, out in other 2 3 world. We took a very boots-on-the-ground approach. 4 We visited over 2000 practices over the course of our vaccination campaign and actually sat with providers, 5 particularly primary care doctors and family 6 7 physicians to say what are you hearing, what do you 8 need, you know, how can we help? And to give them both supply of vaccine, but also, you know, any other resources that they need to be able to speak with 10 11 their patients. The last thing that I'll say is 12 that, you know, we recently announced a \$35 million 13 physician referral program which is the latest salvo in our Use Every Opportunity Campaign which, 14 15 essentially, reimburses providers for having vaccine conversations with their patients who remain 16 17 unvaccinated. This is something that really, you 18 know, the state or federal government should be 19 doing--20 COUNCIL MEMBER LEVIN: Ought to be doing. 21 COMMISSIONER CHOKSHI: Yeah. But I am 2.2 proud that the city has led the way with it. 2.3 COUNCIL MEMBER LEVIN: Fantastic. Commissioner, have about a minute and I have two 24 25 questions. So, first question is you said this in

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON HOSPITALS

2 your testimony and I want you to reiterate it. Do

3 vaccine mandates work? Now that we have some

4 evidence, do they work and have they worked here?

COMMISSIONER CHOKSHI: Yes. Vaccine

6 mandates work.

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think that that is a really important message that needs to get out. I was listening to New York Times podcast where the title of the podcast was, Do Vaccine Mandates Work? And it seemed like the consensus of the podcast was that, no. They don't work. And so, I think that it is very important that, I think, opinion makers out there, you know, in the media and in our communities understand just exactly how effective these mandates have been with that we now have that you can show. And then, before I go here, Commissioner, I Chair the General Welfare Committee. I'm very concerned about single adults in congregate shelters in the DHS system. And I am not sure if— my understanding—

SERGEANT-AT-ARMS: Time expired.

COUNCIL MEMBER LEVIN: that it is DHS or DSS staff that has largely been doing the work of vaccines access within the congregate shelters. I'll

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ask you what is DOHMH doing and can we please do more involving the Public Health Corps now to be out there on site. I mean, I went to Wards' Island a couple of weeks ago and I asked the providers, which was Help USA, you know, what's the regimen here? And they said, well, somebody should be coming out in a couple of days, you know, and like no. There's got to be somebody on-site where you have been in Congaree IT settings, you know, 20 guys in the dormitory setting. There's got to be somebody that is on site all the time having moves one-on-one conversations with just everything you've been talking about which is that, you know, listening in hearing what they are saying-because the vaccination rates, I think, I mean, I don't know if you could tell me what the vaccination rate is among single adults in shelter, but it is not high enough, as we know.

COMMISSIONER CHOKSHI: Yes. Well, thank
you for raising this incredibly important issue. And
it is one that the Health Department has been working
with our colleagues in DHS to improve vaccination
rates, you know, among people experiencing
homelessness and, in particular, people who were in
shelter. Oh well say, you know, I will defer to DHS

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on the latest numbers, but I do know that those numbers have improved in recent weeks and that has been through concerted efforts both to improve access to vaccination in our colleagues at Test and Trace have been vital for that. But, also, in terms of building vaccine confidence and bringing, as you heard me say before, you know, those two halves together. So, we have done, you know, number of specific outreach events. We have had vaccination on site and that happens on a revolving basis, you know, DHS shelters, but our work is not done, to your point. And so, we will continue to make sure that this remains a priority for us. One thing that I will mention is that we do have an open RFP now called COVID vaccine confidence educators. in partnership with the Department of Almost Services and leaves are, you know, contracts for CBO's to offer education against COVID 19 vaccine misinformation to both residents and staff at DHS congregate facilities, particularly shelters and safe havens to improve vaccine confidence across the shelter system.

COMMITTEE COUNSEL: X like Council member Levin has his hand up, but we can come back

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2 for second round. We will next turn to Council

3 member Brooks-Powers who has her hand up and I just

4 want to remind any Council member that has a

5 question, to please use the zoom raise hand function

6 at this time. Thank you. In Council member Brooks-

Powers, you can begin when you are ready.

SERGEANT-AT-ARMS: Starting time.

COUNCIL MEMBER BROOKS-POWERS: Thank you. So, good afternoon and thank you to DOHMH and Health and Hospitals for being here to testify today from this morning. I would like to also thank the committee Chairs, Council member Rivera and Levine, for convening this important hearing. The issue of vaccine equity have seriously impacted the health of my constituents for the entire time I've been in office. And it has been and continues to be a top concern. Our city has made great progress and, as of this week, 63 percent of New Yorkers are foil vaccinated. But, unfortunately, my district, only about 47 percent of my constituents are fully vaccinated. ZIP Code 11691 in Far Rockaway has the lowest fall vaccination rate in the city at 41 percent. These low rates are result of a long-

standing combination of conditions in our district

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 86 HOSPITALS such as systemic inequity and healthcare access. 2 3 Vaccine hesitancy her nose a tendency to miss trust 4 and the struggle to ensure the equitable distribution of government resources. COVID continues to threaten our community, which is why the city urgently needs 6 7 to reevaluate its approach to reaching out vaccinated 8 people in protecting our most honorable neighbors. I'm eager to hear from DOHMH and Health and Hospitals and understand how these agencies are working to 10 11 renew their vaccine efforts and, especially, because 12 my office has been working extremely hard to 13 coordinate with Health and Hospitals and I find that there is a lot of issues in trying to make that 14 15 connection in my district. In before I get to the questions, I just briefly would like to speak in 16 17 support of Council member Salamanca is bill, Intro 18 2373 for which I a proud cosponsor and I have 19 received calls from constituents asking for help in 20 obtaining these amended certificates and we have seen 21 firsthand the difficulty many people are facing, 2.2 especially early in the pandemic before COVID was 2.3 more fully understood. Many death certificates were

released without COVID 19 rightfully listed as the

cause of death and, as a result, when FEMA began

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distributing funeral reimbursements earlier this year, many people were denied financial support for their loved ones' funerals because they could not show COVID as the cause of death and some have been facing administrative delays. They are unable to get prompt help and they have struggled to obtain both the financial compensation and the closure they are looking for. I think this bill is the right thing to do to the families who have lost loves ones due to COVID and I encourage my colleagues to sign on and help pass this legislation. So I'm going to jump into the questions and look forward to hearing the responses. The first one is how-- and I'll ask all of them together just so I can maximize my time. how does DOHMH's Equity Action Plan differ from their past outreach efforts? What specific engagement initiatives are DOHMH in Health and Hospitals using to reach uniquely vulnerable and vaccine hesitant populations? What will the agencies do to target efforts in specific areas of the city where vaccination rates are lagging? Can DOHMH or Health and Hospitals provide information on the effectiveness of the cities vaccine van program? agencies are prioritizing events in those vaccinated

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areas of the city versus those that have more? then, do they agencies track how many vaccinations are administered at each event? And I will say, before allowing responses to those questions, the concern that I had with my office engagement with Health and Hospitals right now has been the inability to secure enough vaccine videos in my district. I hear, you know, the need for racial justice. I hear the deed for a campaign to target low vaccinated communities. But that action I do not see think it is highly problematic and disingenuous to put forth the perception that we are doing all that we can to create access to the vaccine when I have not seen that in action. When the vaccine first came aboard, my were noticed to be mobilized to Your College 40 minutes outside of our community. The only permanent vaccine site was in mind neighboring Council--

SERGEANT-AT-ARMS: Time expired.

COUNCIL MEMBER BROOKS-POWERS: members' district which was not where we needed it. Were 11691 was the second deadliest sip code. So, the fact of the matter remains that the city continues to fail to provide adequate resources to my constituency and constituencies such as my that really need to

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2 have proper access to these resources. So, thank you so much.

COMMISSIONER CHOKSHI: Thank you, Council member and, you know, so here the urgency and the passion in your remarks. And so, overwhelm me to try to cover some of your questions, at least, you know, with my response. In the starting point is really, you know, motor reaffirm just how important equity is as a pillar of our vaccination campaign. The Health Department recognized this early on in our COVID response. It is why the Equity Action cup client that you mentioned was released to June 2020, but then we followed that up with a vaccine equity strategy that was released in December 2020 at the very inception of our vaccination campaign. In that laid out, you know, the core pillars of our approach which were around proving access, ensuring uptake, particularly boatbuilding vaccine confidence, but that holding ourselves accountable to the bottom line outcomes, particularly in the places and among the demographic groups aware vaccination rates were lower. What we have found is that the way to address this is by taking a data-driven approach in combining it with a very, you know, local way of delivering

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resources to the ground and, by resources, I mean that very broadly. I'm talking about vaccines, but also, you know, the outreach in the canvassers that I mentioned, the phone calls, the materials, and then, you know, science-based information and then working hand-in-hand with community partners as you have already heard me talk about. I will just say a little bit more about the way in which our community engagement and outreach teams work and, particularly, to highlight the ways in which, you know, we have taken place-based approaches across the entire city. For example, sometimes through our neighborhood Health Action Centers, which, you know, is particularly emblematic of our commitment to marginalized communities and ensuring that we are building from a foundation that is not just in times of crisis, but is actually there between crises, as well. You know, for your constituents and for the specific ZIP Code that you mentioned, that has been a particular focus with respect to lowering barriers to access and, particularly, working with communitybased physicians in that ZIP Code, as well. We have also brought to bear our incentives, ensuring that people know about our in-home vaccination program,

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bringing transportation, you know, for people who are not able to get to the site, as well as having several community conversations, you know, among groups in the area that you represent, as well as pop-ups with houses of worship. So, hopefully that gives you a little bit of a sense of the work that has happened, but you have my commitment and, I'm sure, Dr. walks, as well, to continue those efforts so we can get as many people vaccinated as possible. I will turn it to Dr. Wallach if he wants to add

anything from the Health and Hospitals side.

DR. ANDREW WALLACH: Thank you,
Commissioner. And, thank you, Council member for
your thoughtful question, indeed. I apologize that
you feel that we have not had adequate mobile
variance in your ZIP Codes and happy to follow up
with that. I will say that the Testing and Trace
Corps here in New York City has over 30 mobile vans
and that there are no additional tent demands through
some of our sister agencies that are out on the
streets every day providing vaccines to those who
needed and, to Dr. Chokshi's point, we really use
information based on vaccine rates in particular
neighborhoods to help us come up with our schedule on

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a weekly basis. So, absolutely happy to take that back. But rest assured we are committed to making sure that vaccines getting do the arms of those that are most vulnerable and needed. So, thank you.

Stand briefly that, you know, I know that Dr. Tori and Easterling who serves as the chief equity officer and first Deputy Commissioner for the Health

Department is in your ZIP Code. It is in 11691 this afternoon for an event with Borough Pres. Richards, as well. And we are happy to partner further on over to answer anything else that may help.

member Brooks-Powers. And it appears that both

Council members Levin and Brooks-Power how very brief

follow-up questions. So, we will put a two minute

call grinding you can both ask questions very

quickly. Council member Levin, you can begin as soon

as you're ready.

SERGEANT-AT-ARMS: Time starts now.

COUNCIL MEMBER LEVIN: Thank you so much.

Commissioner, just wanted to mention that it might be helpful in that open RFP to make sure that organizations that to healthcare for the homeless

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON HOSPITALS

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2 population in New York City are aware that open RFP.

3 So, floating hospital, care for the homeless--

4 Coalition for the Homeless-- back, I think, would be

5 | very important. Another homeless services providers

6 that may be interested in this. But I just wanted to

emphasize this how important it is to make sure that

8 somebody is on-site at regular times for extended

9 periods of time so that people that are residing in

10 this congregational turn, you know, have more than

11 | just one sure opportunity to get vaccinated. I am

12 very concerned about the dangers of Delta. You know,

13 | as you know, if you go to Ward's Island, you will see

14 | that, you know, the beds are not six feet apart,

15 | obviously, nobody can sleep with a mask on, and there

16 is, you know, 20 guys per room. These are big rooms,

17 | but it is a safe situation and, frankly, like the

18 decision to move people back into congregate from the

19  $\parallel$  hotels was made prior to Delta and was kind of a

20 different situation. So, you know, I think that it

21 | is really important that we tried to get those

 $22 \parallel \text{vaccination rates higher.}$  Do you know if the top.

23  $\parallel$  With the vaccination radios for single adults in

24 shelter?

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COMMISSIONER CHOKSHI: Thank you, Council member Levin. No. That is something that I will have to defer to our Department of Homeless Services colleagues. I do know that it has improved in recent weeks, you know, things to some of the efforts that I mentioned. But your point is very well taken. You know, we have to get vaccination rates as high as they possibly can. And, again, I know from my own clinical practice that people experiencing homelessness are, you know, at higher risk of severe outcomes from COVID 19 and so, that lends even more urgency to the efforts that you are calling attention to. And thank you also for the feedback on the RFP. I do know that we work closely with many of the organizations that you mentioned, but we will certainly confirm or redouble our efforts to make sure that they are aware of it.

COUNCIL MEMBER LEVIN: Street outreach teams, as well. So, that would be, you know, CUCS and Breaking Ground. Okay. Thanks so much. Thank you, Commissioner.

COMMITTEE COUNSEL: Thank you, Council member Levin. And we will briefly now turn back to

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Council member Brooks-Powers for a two minute followup.

SERGEANT-AT-ARMS: Time starts now.

COUNCIL MEMBER BROOKS-POWERS: And just wanted to and off by saying thank you both for your response. I will say, though, I would like to have a commitment from you both to have your appropriate staff work with my staff to really implement a plan where we may have to come back into the fine-tuning if it doesn't work. I know I hope in working closely with your team which, in some cases, have been extremely helpful and, in some cases, some is not been. So, want to cut through the road to so that we can get the shot in the arm for people in my district who would like that. So, I really would like to have a firm commitment on that. And, offline, if you can have someone reach out so that we know the appropriate contact is. We have changed and had iterations a couple of times and, you know, my office, we have even launched toward is called [inaudible 02:03:11]. It's something that I kicked off over the summer and it has not been able to be as effective as I think it could be because each weekend we'll know if we are going to get a van, no matter

how early advance we give that information to and sometimes we will find out on the Friday before the Sunday, not giving the faith-based leader enough time to promote it into their community. Also, I am hearing from local organizations in terms of the RFP opportunity that we should, if possible, remove that red tape open RFP when you have partners that, the beginning of the testing in the vaccine that you were located in some of these facilities and working with some of these community partners to make them then have to go jerk way through RFP process when they have been partners from the beginning. It seems a bit unfair and so I did want to use this opportunity to bring that up on their behalf, as well. you.

COMMISSIONER CHOKSHI: Thank you, Council member. And the answer is yes. Without hesitation—SERGEANT-AT-ARMS: Time.

COMMISSIONER CHOKSHI: You have our commitment and we will certainly do everything that we can to work with you. And I just want to thank you for your conviction, you know, and addressing vaccination rates in your community. Thank you.

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COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 1 97 HOSPITALS 2 COUNCIL MEMBER BROOKS-POWERS: Thank 3 you. 4 COMMITTEE COUNSEL: Thank you, Council 5 member. And seeing no further questions from Council members, I next want to turn to Chair Levine and then 6 7 Rivera for closing remarks for this panel. 8 CHAIRPERSON LEVINE: Well, thank you to 9 our colleagues for those excellent questions and thank you, Dr. Chokshi and Dr. Wallach, for being 10 11 with us today and for your work on these shows. Excellent discussion which we look forward to 12 13 continuing. Thank you so much. Chair Rivera? 14 CHAIRPERSON RIVERA: Thank you to offer 15 being here. I know you mentioned a lot of things in 16 terms of next steps and how to avoid polarizing 17 conversations and stereotypes. So, looking forward 18 to working with you just going forward. Thank you so 19 much. 20 COMMITTEE COUNSEL: Thank you very much, Chairs. And thank you very much to the 21 2.2 administration for this panel. We will next turn to 2.3 the public. I would like to remind everyone that all public testimony will be limited to three minutes. 24

After I call your name, please wait a brief moment

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for the sergeant-at-arms to announce that you may begin before starting your testimony. Please note that the panelists will be able to register for about another 50 minutes for this hearing. The first panel will be Andrew Van Ostrand followed by Tydie Abreu followed by Chris Norwood followed by Michelle Jackson. And Andrew, you can begin as soon as the sergeant cues you.

SERGEANT-AT-ARMS: Time starts now.

ANDREW VAN OSTRAND: Thank you so much. I hope everybody can hear me and I want to thank the Council, the Commissioner, Department of Health and others city leadership for not only this hearing, but for their continued dogged appreciated work on all these important issues. I am head of government affairs within organization called One Medical. don't have a lot of time, so I will give you a brief overview of who One Medical is for those who may not be familiar. We operated a brakes and mortar primary care offices in about 15 states throughout the country. In addition to employing thousands of primary care doctors, as well as NPs, PAs, mental health providers, and other clinicians, we also operated a virtual and telehealth technology enabled

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network that reaches patients who knew all 50 states. New York is our second largest market. We have been in New York operating primary care clinics now for the better part of a decade. We have 17 bricks and mortar offices in Manhattan and Brooklyn with six focused pediatric offices which we also called family offices. We have four new offices in the works right now which we hope will be built and fully operational by the end of the first quarter of 2022. In New York City, we've served over 150,000 New York residents as patients, meaning that there primary care is grounded with a clinician at one of our offices and, even in the midst of the pandemic, up through the end of July of this year, we are averaging about 18,000 in person visits a month. From our perspective, this is a huge, huge opportunity to help the city me their goal of expanding vaccinations, not only COVID vaccinations and potentially posters in the third shot, but also routine vaccinations enabling childhood, back-to-school vaccinations, and ensuring folks are receiving in accessing the deferred care that they may have put off because so very real concerns related to the pandemic. The simple reality, however, is that we have not been able to

get the access to COVID vaccines as we would have We only have given about 500 COVID vaccines in our offices even though we've been asking for additional vaccines, as well as testing supplies and have continued to raise our hand to do more to help ensure all of those issues that I have just mentioned and that we are being part of that solution. I will highlight that, earlier in the year, we do partner with the city on getting 7000 shots, as well as thousands of COVID tests within the New York City shelter population, something we are very proud of and something we would love to do more of. decided to go in a different direction by consolidating some of the other partners and vendors that they were using, but it's an example of the work that we stand ready to help the city with and the services that we are able to provide if given the opportunity. I will say that primary care, Council member Luen and Dr. Wallach have mentioned, these are the entrance to conditions that can help build confidence in vaccines and we would love to put our clinicians and sites to work for the city and continue to be seen as a partner. Thank you.

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much. We will next turn to Tydie Abreu and you can begin as soon as the sergeant cues you.

SERGEANT-AT-ARMS: Time starts now.

TYDIE ABREU: Thank you to Chair Levine and to the Council members present. My name is Tydie Abreu and, as the policy analyst for the Hispanic Federation, I'm here to advocate for Latinos across New York City. For months, NYC has struggled to improve vaccination rates in communities of color, however, resent data illustrates a stark different. According to the NYC Test and Trace Corps, 50.8 percent of Latino residents have received at least one does of the vaccine as of mid-August versus 49.52 percent of white residents. This is a vast improvement from earlier this summer when just over a third of Latino residents received the vaccine and white residents were about 10 points ahead. However, nearly 50 percent of Latinos still do not have the vaccine and the pace of vaccination is lagging, particularly in predominantly Hispanic neighborhoods in Brooklyn, Queens, the Bronx, and Upper Manhattan. In effort to meet this need, Hispanic Federation has engaged in several initiatives and, for the sake of

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time, I will just explain to them. So, targeted outreach has proven to be an effective vaccination strategy and Hispanic Federation has posted a special COVID 19 outreach in vaccination evident that was cosponsored by the New York State Department of Health, the Mayors Office of Immigrant Affairs, and one of our member agencies, we [inaudible 02:10:33] and in the span of just a few hours, we were able to vaccinate about 50 residents in the NYCHA [inaudible 02:10:41] Houses the Lower East Side. They received their first dose of the vaccine and were given appointments for second doses. Additionally, hundreds of households in each of these buildings received critical bilingual informational brochures and event flyers. And besides also administering the vaccine, we were able to provide groceries for over 500 families. Just last week, Hispanic Federation also launched in a week public education campaign called [speaking foreign language] or the Vaccine for All with the goal of addressing widespread misinformation in providing vaccine education that is both culturally and linguistically accessible where Latinos live. The campaign encompasses television, radio, digital, and includes an LED display vehicle

that drives around specific communities with our notes that includes HF's hotline number which is available to our community to answer any questions individuals have about the vaccine. We also used geo-targeting to reach specific ZIP Codes with low vaccination numbers. Hispanic Federation is strongly committed to ensuring our communities educated and vaccinated. We urge city Council to continue supporting efforts to continue to debunk myths about the vaccine and to vaccinate as many residents as possible. When the vaccine becomes available to young children, accessible information disseminated by credible messengers is crucial for parents and guardians to feel comfortable vaccinating their kids. And to equitably address the vaccination rates of Latinos in our city, we must address access to healthcare. For the sake of time, will conclude my comments. Thank you so much for hearing our testimony.

COMMITTEE COUNSEL: Thank you so much.

And just a reminder to everyone, you can submit a

lengthy written testimony and it will be included in
the record, as well. We were on the call on Chris

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Norwood who can begin as soon as the sergeant cues you.

SERGEANT-AT-ARMS: Time starts now. You are still-- There we go.

Thank you very much, CHRIS NORWOOD: Wait. I am Chris Norwood, executive director of Health People in representing communities driving recovery. The Test and Trace Corps which H&H and the Health Department form, they deserve great credit for doing that. It is an extraordinary correlation of 35 community groups across the boroughs. It built a community infrastructure that is unique and never existed before which has been vital to New York City's high level of COVID testing, prevention, and the increased focus on vaccination. Having these groups already in place is also vital to COVID recovery. These are CBO's already organized into a health mission which H&H in the health department and with local staff representing a range of populations, neighborhoods, and languages who can rapidly be trained and mobilized to start the fight against the city's massive ill health, especially diabetes and the chronic diseases that so clearly and so fatally fueled this epidemic. New York City had a

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356 percent increase in diabetes deaths in the first COVID surge, triple anyplace else in the nation, but the city is still not funding well proven diabetes prevention and self-care programs in new stricken neighborhoods. We need not just vaccine equity. We need equity in recovery and that cannot happen without enabling communities to start effective programs to slash chronic disease. There is no more terrible historical mistreatment in health and public health in the failure to do word is really, really possible to slash this chronic disease. The Test and Trace groups totally need to be recognized as part of the cities public health core. I don't think we received a conclusive answer this morning when Council member Rivera asked. On the one hand, it seemed Dr. Chokshi was saying that would happen, but there was not a clear insert from H&H in those contracts must be extended through H&H because that is where they are now. I want to just give one example from my own group of what can happen in what we can do. We seem to have no real-- It is so hard to recognize what has drastically happened to the health of this city. My own group in the South Bronx who special federal funding, which no longer exist,

And our final panelist for this panel will be
Michelle Jackson. You can begin as soon as you are
ready.

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2 SERGEANT-AT-ARMS: Time starts now.

M.J. OAKMA: Good morning. Good afternoon, Chairs Rivera and Levine. My name is M.J. Oakma, filling in for Michelle Jackson who is the executive director of the Human Services Council, a membership organization representing over 170 human services providers. Since the vaccine rollout began, human service providers have been close partners with the city by acting as trusted and culturally competent information sources for New Yorkers who are vaccine hesitant in providing venues for permanent and pop up vaccine science. Our members overwhelmingly support the vaccine and testing mandate and will always stand behind the science and the necessity of these vaccines, medical racism continues to cast a long shadow on many of our communities. Because of this, for now, having the vaccine or testing mandate helps provide flexibility for organizations based on their unique community workforces. However, there been real challenges in implementation. Providers were given different dates on when to come into compliance in early guidance was either not available or not complete. Clarity about how to complies especially needed for those who

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2 received funding from city, state, and federal 3 contracts which all have different sets of guidances. 4 Additionally, many human services providers were already struggling with high vacancy rates in turnover before this mandate due to low wages and 6 7 chronic underfunding. Those growing concern about how to maintain services if staff decides to walk 8 away because of the vaccine and testing mandate, especially for jobs like administrative staff, 10 11 security, and building services workers who can more 12 easily find jobs outside the sector where mandate is 13 not in place. City and human services contracting agencies need uniform direction to work with 14 15 providers to decrease caseload and deliverables if there is not enough staff to maintain them and also 16 17 allow them to be flexible in spending if providers 18 propose offering bonuses, higher salaries, or other 19 benefits to attract and maintain workers. 20 essential workers deserve fair wages under city 21 contracts and this shows that it is an equity issue, 2.2 but it is also an equity issue for our communities. 2.3 We look forward to looking with the city on this important issue and are thankful for the Council, 24

MOCS, and the Office of the Deputy Mayor of Health

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2 and Human Services for creating spaces like this for

3 feedback and partnership on such an important issue.

4 Thank you so much for the opportunity to testify.

much. And we will now turn to Rivera who has questions for this panel.

thank you all, well, for being you and for being honest about what we can do to improve. And, of course, we are here because we are supposed to provide oversight over the agencies that serve New Yorkers. So, I guess I want to ask you and maybe Ms. Norwood or whoever, how can this city support community-based organizations in ensuring they have both the capacity and resources to serve their respective communities and, if it is a matter of finding, is this conversation with target communities a long-term conversation requiring findings spread out over time versus large one-time infusions or contracts?

COMMITTEE COUNSEL: We can begin with M.J. as they are no longer on mute and then we will turn to Chris.

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M.J. OAKMA: Yeah. Thank you, Chair area, for that question. I think when it comes to maintaining staff like when there is times of crisis like we had seen during the COVID 19 pandemic, I think it is an issue of long-term funding in kind of the chronic low wages that human services workers get under city and state contracts which makes it a little bit harder, you know, when things get more difficult for folks to want to stay in those positions. So, I think there is an answer long-term funding when it comes to, you know, resources needed to implement this mandate and like respond in the moment now when we work on those long-term solutions. I think, you know, if the city could really work to provide really close and consistent guidance across all agencies, you know, the city is able to do some of the work of comparing city, state, and federal guidances and being very clear the provider is-when they differ over which one has precedence over the other and how we can be in full compliance so that each individual organization doesn't have to do that work themselves, that would be really helpful in just making sure that people and providers know that

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2 they have the right information in a are complying in 3 accordance to all the different guidances.

COMMITTEE COUNSEL: Thank you, M.J. and we will turn to Chris now to answer the question followed by Tydie.

CHRIS NORWOOD: Yes. Yes. I think it is long-term and that is why I sincerely hope that all these T2 CPO workers still all get fired at Christmas this year which will be a real blow in looking at what they did and that it wasn't appreciated. But now certain things are in place and if we can keep them in place-- and I really appreciate this hearing because it is focused on that-- if we can keep them in place, we can go forward to do this other work. We are still saving you. The city is so much sicker than it was before the epidemic. Type II diabetes has even doubled among people under age 20. That is not supposed to They will be on dialysis before they are out of their 20s and we have to all focus, keep employees, and stabilize these organizations and go forward into the work they can really do. Thank you.

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2 COMMITTEE COUNSEL: Thank you. And we 3 will now turn to Tydie to answer the question, as

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TYDIE ABREU: And so I echo what the other two panelists said. Definitely long-term funding is needed and there needs delineated timelines for the funding. For instance, the Hispanic Federation has a partnership with New York State where we are doing the granting to our member agencies that are doing this work, you know, throughout communities in New York City and the state and we are able to give them funding for 18 to 24 months to continue doing this work and they know that they can utilize this funding not just for the programing, but also to hire staff to sustain this work. And so, you know, they have the confidence that they will have enough capacity to really serve their communities and ensure that they are being educated about the vaccine and receiving the vaccinations.

I think you to this entire panel. We will now turn to our next panel which includes the Jewish Orthodox Women's Medical Association and we don't have a name associated with that organization, so, when you

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testify, please make sure to include your name for the record followed by Kaveri Sengupta followed by Kevin Jones followed by Allie Baum. In the Jewish Orthodox Women's Medical Association, you can begin as soon as the sergeant cues you.

SERGEANT-AT-ARMS: Time starts now.

DR. SARAH BECKER: Good afternoon and thank you for this opportunity. My name is Dr. Sarah Becker and I am the Chair of JOWMA's COVID 19 vaccine education task force. The Jewish Orthodox Women's Medical Association, or JOWMA, is comprised of women physicians from across the Jewish Orthodox continuum who volunteer their time to provide health education to the Jewish community. To that end, we have been working with the Orthodox communities around vaccination since our inception in 2019. During the measles epidemic, in partnership with New York City Department of Health and the CDC Foundation, we created a vaccine hotline to answer questions and arrange for in-home vaccination. This led to the birth of the preventative health education series which, to date, has had over 20,000 podcast downloads and thousands of calls to our hotline where talks are available to those without Internet access. With the

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON 114 HOSPITALS advent of the COVID 19 vaccines, our organization continues its work encouraging vaccination within Orthodox communities. In addition to releasing scores of talk with vaccine experts on our platforms, since March, we have cohosted a virtual town halls to answer COVID 19 vaccine questions. Live participants for each about a range from hundreds to thousands of viewers with many more real watching on YouTube. Topics covered include vaccine development and mechanism of action, safety and efficacy, in debunking the infertility myth, to name but a few. Additionally, we have used print advertisement and social media for education, including videos promoting vaccination which have garnered over 800,000 views since they were released in September 2021 and we have released him recently mailed out posters and brochures to medical offices in Orthodox ZIP Codes across New York City with the help of the DOH. Our latest project is a confidential hotline where community members can call in 60s Owego to have their questions answered anonymously biomedical professionals. There is an age-old expression that a like and get halfway around the globe while the truth

is still putting on shoes. We were fortunate to have

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2 gotten out our message early about vaccine safety and

3 efficacy, but, unfortunately, the growing and well-

4 | funded in TiVo next movement has specifically

5 | targeted our community with antibiotics

6 misinformation. Countless mailings have been sent to

various Jewish Orthodox communities downplaying the

8 | COVID 19 virus is just a called in a hoax and

9 claiming serve you. Permanent side effects from

10 vaccination. The top questions we continue to

11 receive our about vaccine safety, specifically does

12 | the vaccine cause infertility or damage pregnancies

13 and, additionally, why should I vaccinate if I

14 ∥ already had COVID? There really is a strong lead for

15 culturally sensitive education in additional

16 resources to combat misinformation in our

17 communities. Funding and support from New York City

18 ∥ are critical at this time. Thank you for your

19 attention and assistance.

20 COMMITTEE COUNSEL: Thank you very

21 | much, Dr. Becker. And we will now turn to Kaveri

22 | Sengupta and you can begin as soon as the sergeant

23 | cues you.

SERGEANT-AT-ARMS: Time starts now.

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KAVERI SENGUPTA: Good afternoon. 2 My name is Kaveri Sengupta. The education policy coordinator 3 4 at CAACF, the Coalition for Asian American Children and Families. Thank you to Chair Levine, Chair Rivera, and members of their Communities on Health 6 7 and Hospitals for giving us this opportunity to 8 testify. Bringing together over 70 Asian American and Pacific Islander led in serving organizational members and partners for almost 35 years, CAACF has 10 11 led the fight in New York City for improved and 12 equitable policy systems and services to support 13 those most marginalized in AAPI communities. AAPIs are the fastest growing population in New York City 14 15 with initial results from the 2020 census data 16 revealing that we comprise nearly 16 percent of the 17 city. To address ongoing issues of vaccine equity 18 and confidence and by extension other health needs of 19 the AAPI community, we recommend that the city take four key steps. First, implement data disaggregation 20 21 across city agencies involved in health outreach, 2.2 especially on languages spoken. Although the overall 2.3 vaccination rate for New York City residents identifying as Asian is 71.4 percent, which is 24 25 leading all racial groups in the city, the data that

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we have access to about our community is mostly aggregated meaning that the diversity of disparities within our communities are often shrouded by the catchall category of Asian, failing to shed light on the various unique struggles amongst specific Asian ethnic communities. Without disaggregated data, we don't know who in the remaining 20.6 of Asian New Yorkers may not be accessing vaccines. CAACF also participated in H&H's Test and Trace Community Advisory Board and saw that much of the data from H&H erases our AAPI communities completely. When we don't have data that accurately reflects our diverse communities, it is difficult to trust the vaccine data presented. According to an analysis into the impacts of COVID 19 on the API community in New York City conducted by the NYU Center for the Study of Asian American Health last year, residents so Chinese docent had the highest mortality rate from COVID 19 in New York public hospital system. South Asian New Yorkers experience the second-highest rates of positivity and hospitalization. These findings, based on the systematic analysis of surnames of patients, not on granular disaggregated data by race, ethnicity, and languages spoken, should leave us all

skeptical of the current overall vaccination rate for Asians in New York City. Secondly, it is critical for the city to support the development of high quality consistent, accessible multimedia materials in multiple languages including those supported by AAPI populations. This includes low incident languages that lie outside of the top 10 languages spoken in New York City. Throughout our work, our organized additional members, especially smaller CBO's working in low incidence language communities, we learned about the lack of culturally competent translated materials available. Because of this, many CBO's are left to create their own in language materials to communicate info on vaccines. In seeing this gap, CAACF partnered with CBO's to produce a vaccine related outreach materials in Chinese Mandarin and Cantonese, Korean, Punjabi, Urdu, Bengali, Vietnamese, Arabic, Nepali, and Japanese. In this bane, to better reach all AAPI communities, the city must utilize its resources to expand the diversity of in language translated materials and always work in--

SERGEANT-AT-ARMS: Time expired.

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KAVERI SENGUPTA: with the CBO's. Do you mind if I just wrap up quickly? Thanks. The city must also utilize its resources to expand the diversity of in language translated materials and always work in partnership with CBO's for planning and strategy all the way to implementation. We also need the city to ensure consistent access to highquality interpretation services have vaccination sites throughout the city to help answer questions that non-English-speaking AAPI may have to guide them through the vaccination process. It's also important to recognize that digital divide that exists for the AAPI community were certain populations are unable to access remote interpretation services due to lack of digital literacy. And, finally, the city's response to vaccine inequities and confidence and also the longer-term recovery and healing of our communities must be rooted in community led approach. As other folks have said, we join with the communities driving recovery campaign and many other health advocates to ask the critical CBO's, many who are part of the T2 efforts, are considered part of the forward thinking public health cord to fight this pandemic into a tackle many of the underlying social determinants of

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health that had fueled the pandemic. Small CBO's in our communities of color must have a productive role in their capacities must be built to serve as such for the equitable recovery of our communities. Thank you so much.

much. And we will now turn to Kevin Jones. And you can begin as soon as the sergeant cues you.

SERGEANT-AT-ARMS: Time starts now.

KEVIN JONES: Good morning, Chair Levine and Chair Rivera. Cheers Levine and Rivera and members of the Committees on Health and Hospitals.

My name is Kevin Jones. I am AARP New York associate state director for advocacy covering New York City and we represented approximately 750,000 AARP members across the five boroughs. Thank you for taking the time to allow us to testify today on COVID 19 vaccine hesitancy and equity in New York City. Ever since the first COVID 19 vaccine received emergency to ensure New Yorkers have easy and equitable access to the COVID 19 vaccine. We have also worked hard to ensure that our members have access to the most accurate and reliable information on the COVID 19 vaccines. In the early stages of New York City's

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COVID 19 vaccine rollout, AARP voiced a number of our members concerns to the City Council and City Hall regarding the city's vaccine appointment portal. We highlighted how the process to schedule an appointment disadvantaged large portions of older New Yorkers from getting a vaccine, largely due to the fact that many older adults did not have access to reliable Internet service or the technological literacy needed to schedule an appointment. Since then, AARP New York has been focused on providing our members with readily accessible information on how

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number of frequently asked questions to ensure that their vaccine appointments are as smooth and easy as possible. While 76 percent of New York City residents above the age of 65 are now fully vaccinated and 81 percent have received at least one dose, we have seen an overall slowdown in the vaccination rate among this population in recent

months-- similar to the rest of the United States in

which 10 million order adults still have not received

their full series of COVID 19 vaccinations. As most

and when they can schedule their vaccine appointments

vaccinations for homebound seniors and in answering a

across New York, including how to request in-home

of us at this hearing already now, many health 2 3 experts and officials have cited vaccine hesitancy 4 which encompasses a wide and complex range of concerns and believes about vaccines as one of the 5 primary causes for the slowdown among older adults. 6 7 As the national organization, AARP has done considerable research on the issue of vaccine 8 hesitancy among older adults, both amid the COVID 19 pandemic and in years prior. While this topic has 10 11 garnered much attention over the past year and a half 12 because of the seriousness of the ongoing pandemic, 13 we have found that the hesitancy towards vaccines in general have been fairly common among a large portion 14 15 of older adults in the United States for a myriad of reasons. According to our studies prior to the 16 17 pandemic, we found that only 45 percent of adults 18 above the age of 50 were reported that they had 19 gotten although vaccinations that their doctor or 20 their healthcare provider recommended and 26 percent 21 reported that they gotten few or none of the vaccines 2.2 that were recommended to them. When we surveyed 2.3 individuals about why they were not likely to get the flu vaccine, for example, 41 percent of those 24 surveyed cited that they were concerned about side 25

flu vaccine. In the fall 2020, prior to--

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effects of the vaccine and, additionally, more than half of those surveys stated that they did not know who to trust for reliable information, even about the

SERGEANT-AT-ARMS: Time expired.

end, but I'm going to submit a longer portion. I just want to say that we believe the city can do more to address those sentiments of vaccine hesitancy and we continue to improve the current vaccination rate among New Yorkers. This would include utilizing a network of senior centers and community-based organizations and, again, happy to take questions and I will submit a longer version of this online, as well. Thank you for your time.

COMMITTEE COUNSEL: Thank you so much. And before we turn to our next and final panelist, Allie Bohm, I just want to take a minute to remind everyone that, if we have inadvertently missed you, please use the zoom raise hand function if you plan to testify in our host will also be confirming that we have no additional registrants. So, with that, we can turn to Allie and you can begin as soon as you are ready.

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ALLIE BOHM: Thank you. My name is Allie I am a policy counsel at the New York Civil Liberties Union. When Meir de Blasio began announcing citywide vaccine mandates, he insisted that the city had turned everything it could to achieve voluntary vaccination. This assertion is gallingly true. The initial vaccine rollout strategy focused on mass vaccination sites in the pharmacy network for vaccine delivery, and network that the city well-known was woefully inadequate in neighborhoods hardest hit by COVID 19. To provide but one illustration, district 16 in Brooklyn, which is home to the highest percentage of New York City's population moving below the poverty line, until very recently had zero vaccination sites. Indeed, the initial vaccine rollout sidelined community based organizations, safety net providers, senior centers, and others who are trusted providers for black, Latin X, brown, immigrant, disabled, and low income communities and who know how to me those communities where they are. Even when vaccination sites are available, too many New Yorkers fear that there will be negative immigration consequences associated with receiving a vaccine. Others, whether for fear of

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criminalization, having their children taken away, or any other reason, fear sharing personal information with the government or private companies to receive a vaccine. Although the city has broadcast messages about immigration status on the Link NYC kiosks, the city and state have done precious little when it comes to implementing legally binding privacy protections. In addition, too many people have been turned away from vaccination sites because they lack identification, and some low income New Yorkers remain unvaccinated because they cannot afford to take time off from work to recover from vaccine side effects. The city has also been aware of wellfounded vaccine skepticism rooted in a long history of medical experimentation, forced sterilizations, another medical mistreatment in black, indigenous, Latin X, brown, immigrant, disabled, and low income communities in the United States, a history that feels over present to individuals who still face stark racial disparities in the US healthcare system. Once again, the city failed to prioritize cultural and linguistic competence and meaningful community engagement, relying instead on external contractors and agencies rather than utilizing local expertise in COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON HOSPITALS

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2 building community level capacity. Even though we

3 know that justice community members are more

4 effective at convincing their neighbors to wear masks

5 and it appeared as social distancing, community

6 members and organizations are more likely than

7 outsiders to know how to listen to and in answer

8 | their neighbors legitimate concerns and convince

9 their neighbors to get vaccinated. But it did not

10 have to be like this. Myriad of CBO's, safety nets,

11 providers, senior centers, and community members have

12 offered to assist in ensuring that the pandemic

13 response generally and vaccines, specifically, reach

14 | their communities. They have done so in testimony

15 | before this body, in CAB meetings, and in private and

16 public letters to meetings with DOHMH, H&H, and City

17 | Hall. The city should finally take them up on their

18 | offer. The city's mistakes have cost countless lives

19  $\parallel$  and caused untold suffering. The city cannot undo

20 | this harm, but it can and must change course going

21  $\parallel$  forward. The pandemic recovery that includes all

22 of--

SERGEANT-AT-ARMS: Time expired.

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ALLIE BOHM: our communities depends on it. Thank you for the opportunity to testify and I am happy to answer questions.

COMMITTEE COUNSEL: Thank you so much and thank you to this entire panel. We have received confirmation from the host that there are no additional registrants and, seeing no hands raised, I will now turn back to Chair Rivera for closing remarks and to gavel out the hearing.

CHAIRPERSON RIVERA: I just want to thank everyone for being here today. I know we have come a long way since our vaccine shortage and, which because of everything that we have gone through, it certainly feels a lot longer than just a few months ago. I think it has been made clear that we must ensure that there is a high priority of New Yorkers who are most at risk-- those who have been historically underserved, those who face challenges in digital literacy who have good reason to mistrust our government because of our troubling medical history and, of course, because of how we serve low income families and people of color. I want to thank the administration for being here and answering questions to the best of their ability and, of

COMMITTEE ON HEALTH JOINT WITH COMMITTEE ON HOSPITALS course, the community-based organizations who have gone above and beyond in every single moment in our history when it has been the most challenging to serve the people who needed the most. With that, I want to thank the entire Council staff, every single person who made this hearing possible, and I look forward to our partnership with every single person who has participated today to make sure that we can make New York City, of course, a healthier place. Thank you so much and, with that, we adjourned this hearing. 

## ${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 15, 2021 \_\_\_\_\_