

CITY COUNCIL  
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON MENTAL HEALTH,  
DISABILITIES, AND ADDICTIONS

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April 6, 2021  
Start: 10:04 a.m.  
Recess: 12:32 p.m.

HELD AT: Remote Hearing (Virtual Room 2)

B E F O R E: Farah Louis  
CHAIRPERSON

COUNCIL MEMBERS:  
Alicka Ampry-Samuel  
Diana Ayala  
Joseph Borelli  
Fernando Cabrera  
Jeffrey Dinowitz  
Kevin Riley  
Helen Rosenthal

## A P P E A R A N C E S (CONTINUED)

Dr. Myla Harrison, Acting Executive Deputy  
Commissioner  
Department of Mental Health and Hygiene

Susan Herman, Director  
Office of Thrive NYC

Dr. Charles Barron, Deputy Chief Medical Officer  
Office of Behavioral Health for New York City  
Health and Hospitals

Zainab Tawil, Mental Healthcare Worker  
Arab American Association of New York

Joo Han, Deputy Director  
Asian American Federation

Yuna Youn  
Korean Community Service [KCS]

Erica McSwain, Director  
Queens Community Justice Center

Nadia Chait, Director of Police and Advocacy  
Coalition for Behavioral Health

Fiodnna O'Grady  
Samaritan's Suicide Prevention Center

Kimberly Blair  
NAMI NYC

Malachi Carrasquilla  
Anti-Violence Project

Jasmine Bowden  
Anti-Violence Project

Aaron Muller, Clinical Psychologist

Scott Kierney, New York City Resident

Peggy Herrera, Member  
Freedom Agenda

Ruth Lowenkron, Director  
Disability Justice Program  
New York Lawyers for the Public Interest

Felix Guzman  
Correct Crisis Intervention Today

Joyce Kendrick, Attorney  
Mental Health Representation Team  
Criminal Defense Practice  
Brooklyn Defender Services

Yao Chang, Staff Member  
Community Organizing and Public Advocacy  
Department  
New York City Anti-Violence Project



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3 SERGEANT-AT-ARMS: Recording to the  
4 computer all set.

5 SERGEANT-AT-ARMS: Thank you.

6 SERGEANT-AT-ARMS: Cloud recording rolling.

7 SERGEANT-AT-ARMS: Thank you.

8 SERGEANT-AT-ARMS: Back up is rolling.

9 SERGEANT-AT-ARMS: Thank you. Sergeant  
10 Sadowski?

11 SERGEANT-AT-ARMS: Good morning and welcome  
12 to today's remote New York City Council hearing for  
13 the Committee on Mental Health, Disabilities, and  
14 Addictions. At this time, would all Council members  
15 and Council staff please turn on their video? To  
16 minimize disruption, please place electronic devices  
17 on vibrate or silent mode. If you wish to submit  
18 testimony, you may do so at  
19 [testimony@Council.NYC.gov](mailto:testimony@Council.NYC.gov). Once again, that is  
20 [testimony@Council.NYC.gov](mailto:testimony@Council.NYC.gov). Thank you. We are ready  
21 to begin.

22 SERGEANT-AT-ARMS: Chair Louis, whenever  
23 you're ready.

24 CHAIRPERSON LOUIS: I hope you can hear  
25 that. Good morning, everyone. I'm Council member  
Farah Louis, Chair of the Committee on Mental Health,

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3 Disabilities, and Addictions and I'd like to thank  
4 everyone who is joining us today for this remote  
5 hearing. I would also like to welcome members of the  
6 committee and Council members who are present. I see  
7 currently Council members Riley, Cabrera, and  
8 Borelli. This morning, we are holding an oversight  
9 hearing entitled access to mental health care in  
10 communities of color. In New York City today, in the  
11 year 2021, more than a year into a public health  
12 crisis that has worsened the mental health of nearly  
13 every person in this city, it is extremely difficult  
14 to find affordable, comprehensive, immediate and  
15 culturally competent and accessible mental healthcare  
16 if you are a person of color. So, I will reiterate.  
17 If you are a black, brown, Asian, or another New  
18 Yorker of color, you are more likely to find yourself  
19 living in a mental healthcare desert. A mental  
20 healthcare desert or a mental healthcare professional  
21 shortage area is a community where residents who need  
22 mental health services outnumber the providers who  
23 are available to serve them. For example, in the  
24 Bronx, 91 percent of residents insured by Medicaid,  
25 most of whom are black, brown, and low income, live  
in a mental health desert. Even for those that do

2 not live in a mental health desert, communities of  
3 color in New York City are also far more likely to be  
4 under and uninsured than white communities which  
5 automatically decreases access to affordable mental  
6 health care service. This is because mental health  
7 providers do not accept insurance at all and although  
8 90 percent except private insurance, only 71 percent  
9 of providers except Medicaid and 85 percent except  
10 Medicare and even for New Yorkers with color with  
11 insurance that live in a community with mental health  
12 providers, it is difficult to find mental health  
13 providers with language skills, cultural sensitivity  
14 who represent the diverse populations of New York  
15 City. According to the American Psychological  
16 Association in 2018, about 86 percent of  
17 psychologists and the United States workforce who are  
18 white or fewer than 15 percent were from other racial  
19 next that groups. So, I'll repeat what I said  
20 before. If you are a person of color in New York  
21 City, it is extremely difficult to find affordable,  
22 comprehensive and immediate culturally competent and  
23 accessible mental health care. This issue is not  
24 new. It is extremely complex and not using to solve.  
25 This is a problem that has been created by

3 generations of federal, state, and city negligence of  
4 our communities. To start, Medicaid pays rates that  
5 dis-incentivize even the most well-meaning providers.  
6 According to a Medicaid to Medicare fee index which  
7 measures each states physicians fees relative to  
8 Medicare fees, in 2016, New Yorkers and a Medicaid  
9 program pay physician fees at 56 percent of Medicare  
10 rates. More specifically, New York's Medicaid  
11 program paid primary care physicians at 44 percent of  
12 Medicare rates. That is definitely unacceptable.  
13 Further, the shift from fee for service to a managed  
14 care has left too many community based organizations  
15 unable to cover their expenses, unable to receive  
16 reimbursements for their services and unable to  
17 negotiate livable wages for their practices. That,  
18 also, is very unacceptable. Additionally, insurance  
19 networks for mental health providers are far too  
20 small. The 2015 survey found that people were far  
21 less likely to find or use an in network mental  
22 health provider compared to the other types of  
23 medical specialists. And, finally, and perhaps more  
24 disturbingly, mental health parity, meaning that  
25 health insurers apply similar processes and  
restrictions for treatment and coverage of mental

3 health and substance use disorders as they wanted for  
4 medical and surgical benefits. It has never been  
5 fully realized here in New York. Leaving providers  
6 with low reimbursement rates and very difficult  
7 survey of state efforts to ensure parity when it  
8 comes to behavioral health insurance benefits. It  
9 New York City has received a failing grade on this.  
10 So, what are we going to do about it and what are we  
11 going to do to ensure livable wages for mental health  
12 providers? What are we going to do to advocate at  
13 the state and federal level to correct these  
14 problems? What are we doing to allow access to the  
15 next generation of New Yorkers of color to  
16 educational opportunities, mental health trainings,  
17 and graduate degrees? What are we doing to address  
18 stigma that may prevent New Yorkers in our most  
19 vulnerable communities from accessing care? And what  
20 are we doing to address the existing gap in care  
21 throughout New York City? So, I will go on to share  
22 some sobering statistics. In 2017, 76 percent of US-  
23 born Asian Americans Pacific Islander New Yorkers  
24 with depression reported that they were at a time in  
25 the last 12 months when they needed treatment for  
mental health problems, but did not get it.

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2 Nationally, black adults are 10 percent more likely  
3 to report serious psychological distress than white  
4 adults. Latin X New Yorkers display higher rates of  
5 depression than white New Yorkers, but white New  
6 Yorkers suffering from depression are more likely to  
7 engage in treatment. We cannot wait to fix this  
8 problem. The time to address this is right now. At  
9 today's hearing, the committee looks forward to  
10 hearing from the administration, our community based  
11 organizations, and advocates about how New York City  
12 can address this issue head on and finally in short  
13 accessible, affordable, comprehensive, and culturally  
14 sensitive mental health care to communities of color.  
15 I want to thank the administration, DOHMH, Thrive,  
16 Health and Hospitals, who are here with us today. I  
17 know you are committed to working on this issue for  
18 all New Yorkers and to effectively address the mental  
19 health needs that arise in our communities. I look  
20 forward to hearing from you all today and to learn  
21 more about the role that the city Council can play in  
22 supporting your efforts. I also want to thank my  
23 colleagues, as well as the committee staff, senior  
24 counsel, Sara Liss, legislative policy analyst,  
25 Kristie Dwyer, finance analyst, Lauren Hunt, and

3 legislative intern Stephan Aspermante, for making  
4 this hearing possible. I now turn to Public Advocate  
5 Jumaane Williams, who is with us today to, to share  
6 remarks. Thank you.

7 PUBLIC ADVOCATE WILLIAMS: Thank you,  
8 Chair Louis. As was mentioned, my name is Jumaane  
9 Williams. I'm the Public Advocate for the city of  
10 New York. Again, I want to thank Chair Louis for  
11 holding this very important hearing today and for  
12 giving me the opportunity to speak. We know that  
13 mental health affects us all and I want to make sure  
14 I make that clear and I want to also lift up deputy  
15 inspector Dennis Mullaney who took his life yesterday  
16 showing that this mental health is very real across  
17 all lines. I pray for his family and his friends.  
18 Even with that being true, it is right to hold the  
19 hearing on the impacts of mental health in the black  
20 and brown people of color community. We have seen  
21 from infection to injection of how much more these  
22 communities are affected, and that includes mental  
23 health, that includes sometimes trying to self-  
24 medicate to deal with the pain. I have been very  
25 open about my own mental health in the services I  
have received in therapy for at least the past five

2 years and the impact that that has had on me and  
3 being able to finally have a long, strong, healthy  
4 relationship and I can't imagine trying to go through  
5 the times that we are going through now without  
6 having access to those services and I am saddened for  
7 those who do not. I am not okay. Those words  
8 resonated with a lot of folks last year when I first  
9 said them. They understood that what was happening  
10 then was just too much and in communities of color,  
11 many people still feel that way. It's too much when  
12 a family member or a friend passes away from a virus  
13 again and again of death. These feelings are real  
14 and there needs to be a space to talk about how we  
15 are feeling when overwhelmed. I have still not  
16 looked at the video of George Floyd. Like I can only  
17 take it a few minutes at a time on CNN when they  
18 speak of what is happening in the courtroom. When I  
19 said those four words last year, I meant them. The  
20 raw emotion that exists in communities more color.  
21 At the same time, there can be a stigma when  
22 discussing how to manage those emotions. Asking for  
23 help, too often, can be seen as weakness. We need to  
24 make sure that there is courage and strength to ask a  
25 person for help. People do not need to suffer. When

3 you're not okay, we need to make sure someone is  
4 there to help and, as the Chair mentioned, even,  
5 unfortunately, if you have gotten the courage and  
6 strength to reach out, you, sadly, may not have the  
7 resources to access the help that is needed. That is  
8 why, with upcoming budget negotiations are important  
9 and why I keep pointing out we have to send a better  
10 message of how we are trying to keep people safe and  
11 healthy. While the NYPD's budget will be slightly  
12 increasing, the Department of Health and Mental  
13 Health Hygiene budget is going in the wrong  
14 direction. Mental health cannot be just seen again  
15 as a simple policing issue. It's not a simple issue  
16 at all, but I know we can't fix it by decreasing the  
17 agencies that are trying to prevent it-- trying to  
18 provide the services that need it. We do not simply  
19 just need more money for NYPD. We need more money  
20 for all of these agencies. We ask for investment in  
21 communities of more color that is designed to  
22 address, not perpetrate, trauma. Frankly,  
23 communities of more color have struggled with mental  
24 health at disproportionate rates. For example,  
25 nationally, black individuals are 20 percent more  
likely than others to experience mental health

3 problems, according to the Department of Health and  
4 Human Services Office of Minority Health. The  
5 pandemic has only amplified mental health issues and  
6 New York State Health Foundation report found that 42  
7 percent of Latin X and 39 percent of black New  
8 Yorkers reported anxiety or depressive symptoms in  
9 October 2020. Clearly, it is difficult for people of  
10 more color to deal with the constant threat of virus,  
11 lack of stable job opportunities, rising costs, and  
12 so many other concerns. We should also be mindful of  
13 the number of mental health facilities, as the Chair  
14 mentioned, in proximity to communities of more color.  
15 There are hundreds of mental health facilities across  
16 the city with the most found in Manhattan. Notably,  
17 there are some neighborhoods in the city such as in  
18 Southeast Queens or Northwest Bronx without a nearby  
19 mental health facility at all. That highlights the  
20 challenge of accessibility to mental health  
21 facilities for so many New York City. This is the  
22 right opportunity to propose solutions. Early last  
23 month, my office released a report titled, a renewed  
24 deal for New York City that highlights some solutions  
25 that the administration should explore. The upcoming  
budget should ensure \$7 million for two new respite

2 centers and \$20,000,000.04 four new support and  
3 connections centers. The latest federal stimulus  
4 should help fund this small ask. Finally, we cannot  
5 forget about the young people who are all struggling  
6 during the pandemic. The budget needs to account for  
7 more counselors and mental health staff in schools,  
8 not simply, again, additional funding for NYPD.  
9 Universal mental health screening is also needed,  
10 especially for students affected by the pandemic. We  
11 need to lift up our youth who have been historically  
12 marginalized and the budget must reflect that. I  
13 appreciate today's hearing as mental health can still  
14 act as a stigma of far too many in communities of  
15 more color. Communities who need their assistance  
16 the most. Genuine investment is needed to make sure  
17 we can reduce the stigma and offer help to people of  
18 more color who need it. I think the Chair for  
19 allowing me to speak. I look forward to today's  
20 testimony and as we redefine what public safety is  
21 and what public health is. I hope our dollars show  
22 where our priorities are. Thank you.

23 CHAIRPERSON LOUIS: Thank you so much,  
24 Public Advocate Williams, for joining us today and  
25 for your remarks. I also want to share that we have

3 been joined by Council member Ayala and Council  
4 member Ampry-Samuel. I will now turn to committee  
5 counsel, Sara Liss, to go over some procedural  
6 matters for this hearing. Thank you.

7 COMMITTEE COUNSEL: Thank you very  
8 much, Chair Louis, and good morning, everyone. I am  
9 Sara Liss, counsel to the Committee on Mental Health,  
10 Disabilities, and Addictions for the New York City  
11 Council. I will be moderating today's hearing.  
12 Before we begin, I wanted to go over a couple of  
13 procedural matters. I will be calling on panelists  
14 to testify. I want to remind everyone that you will  
15 be on mute until I call on you to testify. You will  
16 then be on muted by the host. Please listen for your  
17 name to be called. For everyone testifying today,  
18 please note that there may be a few seconds of delay  
19 before you are on muted and we thank you in advance  
20 for your patience. At today's hearing, the first  
21 panel will be the administration, followed by Council  
22 member questions and then the public will testify.  
23 During the hearing, if Council members would like to  
24 ask a question, please use the zoom raise hand  
25 function and I will call on you in order. I will now  
call on members of the administration to testify and

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2 that will include both members who are testifying and  
3 those who will be answering questions. Dr. Myla  
4 Harrison, acting executive Deputy Commissioner,  
5 Division of Mental Hygiene, Department of Health and  
6 Mental Hygiene. Susan Herman, director, Office of  
7 Thrive NYC. Dr. Charles Barron, deputy chief medical  
8 officer, Office of Behavioral Health for New York  
9 City Health and Hospitals. I will first read the  
10 oath and, after, I will call on each panelist  
11 individually to respond. Do you affirm to tell the  
12 truth, the whole truth, and nothing but the truth  
13 before this committee and to respond honestly to  
14 Council member questions? Deputy Commissioner Dr.  
15 Harrison?

16 EXECUTIVE DEPUTY COMMISSIONER HARRISON:

17 Yes. I do.

18 COMMITTEE COUNSEL: Thank you.

19 Director Herman?

20 DIRECTOR HERMAN: I do.

21 COMMITTEE COUNSEL: Thank you. Dr.

22 Barron?

23 DR. CHARLES BARRON: Yes. I do.

24 COMMITTEE COUNSEL: Dr. Harrison, you  
25 may begin when you are ready.

3 EXECUTIVE DEPUTY COMMISSIONER HARRISON:

4 Thank you so much. Good morning, Chair Louis and  
5 members of the committee. I am Dr. Mylan Harrison,  
6 acting executive deputy commissioner of the Division  
7 of Mental Hygiene at the New York City Department of  
8 Health and Mental Hygiene. Health Department. I am  
9 joined today by Susan Herman, director of the Mayor's  
10 Office of Thrive NYC, and Dr. Charles Barron, deputy  
11 chief medical officer, Office of Behavioral Health at  
12 New York City Health and Hospitals. On behalf of  
13 health Commissioner Dr. Dave Chokshi, thank you for  
14 the opportunity to testify today about the city's  
15 efforts to respond to mental health needs of New York  
16 City's communities of color. The health department  
17 is committed to supporting the mental health and  
18 well-being of all New Yorkers and, particularly, New  
19 Yorkers that are experiencing disproportionate  
20 health, mental health, and social burdens. This  
21 includes people of color who, in many cases,  
22 experience physical health and mental health  
23 inequities. Differences and mental health outcomes  
24 among racial and ethnic groups are rooted in  
25 structural racism and other social determinants of  
mental health, not biological or individual traits.

3 Social determinants of mental health, the conditions  
4 of the environment where people live, learn, work,  
5 and play, such as housing, education, income, and  
6 wealth, among others, correlate greatly to  
7 individuals in community's mental health and well-  
8 being. For example, our 2017 social determinants of  
9 health surveys found that serious psychological  
10 stress is higher among New Yorkers who experience  
11 financial struggles, who feel unsafe in their  
12 neighborhood, or who experience challenges with their  
13 home and living environment. These survey findings  
14 help illuminate how structural racism in our  
15 country's history of discriminatory policies  
16 profoundly influence the resources, opportunities,  
17 and experiences that people in communities of color  
18 in New York City. Our 2017 survey also found serious  
19 psychological distress was three times higher among  
20 the adult New Yorkers who reported experiencing  
21 racism or discrimination a lot for some of the time  
22 compared to people who experienced racism a little or  
23 not at all. These findings underscore the importance  
24 of applying an equity approach to our work and  
25 directing resources to communities experiencing  
mental health disparities and inequities. I would

3 like to touch for a moment on how the Covid 19  
4 pandemic is affecting the mental health and well-  
5 being of New Yorkers, an area where, again, people of  
6 color are experiencing disproportionate health and  
7 social burdens. People of color, particularly black  
8 and Latino New Yorkers, have experienced a higher  
9 burden of cases, hospitalization, and deaths from the  
10 Covid 19 pandemic compared to white New Yorkers.  
11 April and May 2020 New York City Health Opinion Polls  
12 also indicate that factors that place adults at risk  
13 for adverse health-- adverse mental health very  
14 across race and ethnicity. These surveys indicate  
15 that Latino and Asian adults are more likely than  
16 white adults to report a job loss or reduced hours  
17 and Latino adults are more likely than white adults  
18 to report feelings of financial distress as a result  
19 of the pandemic. The health department addresses  
20 mental health needs and social determinants of mental  
21 health by collecting and monitoring mental health  
22 data. Working with contracted providers to direct  
23 and deliver their services to individuals and  
24 communities with the greatest need and that  
25 experience mental health inequities and by investing  
in services that close gaps in care or address mental

3 health disparities. I will now share some highlights  
4 of our work that connects people of color to  
5 behavioral health services and increases their access  
6 to preventive care. To meet New Yorkers where they  
7 live and choose to receive services, we manage mobile  
8 treatment programs that provide mental health and  
9 substance use treatment and support people with  
10 serious mental health concerns, complex life  
11 situations, transient living situations, and or  
12 involvement with the criminal legal system. We also  
13 control access to 75 mobile treatment teams serving  
14 New York City for more than 4600 treatment slots  
15 through a single point of access. Single point of  
16 access, SPOA, receives referrals, determines  
17 eligibility, and assigns individuals with serious  
18 mental illness to the appropriate provider. Mobile  
19 crisis teams are ineffective an important tool to  
20 keep being New Yorkers connected to care over time.  
21 We operate health engagement and assessment teams,  
22 HEAT, which support individuals in the community  
23 presenting with a behavioral health challenge or a  
24 health concern impacting their daily functioning.  
25 HEAT aims to help individuals remain connected to  
communities, connect them to care and services at

3 critical moments in time. HEAT focuses on reducing  
4 racial inequity and receiving referrals from the  
5 community and local police precincts to encourage a  
6 health response and prevent criminal legal  
7 involvement as black New Yorkers disproportionately  
8 bear the burden of criminal legal system involvement  
9 in New York City. The health department addresses  
10 social determinants of mental health through one of  
11 our largest programs, supportive housing. We  
12 contract to provide more than 9000 units of permanent  
13 supportive housing for people with serious mental  
14 illness, substance use disorders, and young adult.  
15 Supportive housing helps engage workers with services  
16 specific to their health and mental health care needs  
17 and provides stable housing for people who have been  
18 homeless. The Health department also supports  
19 communities by helping individuals build resilience.  
20 As part of our Covid 19 response, the health  
21 department redirected our existing mental health  
22 first aid efforts to launch Covid 19 community  
23 conversations programs, 3C, which provides community  
24 training and discussions in English, Spanish, and  
25 manager read know about the mental health impact of  
the pandemic, structural racism, coping and

3 resiliency skills, and informs residents of available  
4 mental health resources. To date, more than 15,000  
5 New Yorkers from the 33 priority neighborhoods  
6 identified by that Mayor's Task force on racial  
7 inclusion and equity have taken this workshop. Our  
8 Brooklyn rapid assessment and response provides  
9 trauma support to communities in Brownsville and  
10 Bedford Stuyvesant, neighborhoods that are  
11 disproportionately affected by health inequities.  
12 The individuals living in those neighborhoods may  
13 have increased risk of mental health challenges into  
14 premature mortality. This program seeks to increase  
15 the neighborhoods capacity to plan, prepare, and  
16 respond to traumatic incidents to mitigate the  
17 negative effects of trauma on individuals and  
18 community and increase community resilience.  
19 Brooklyn rapid assessment and response provides a  
20 virtual psychoeducation sessions, healing circles,  
21 and ongoing mental health training and support to  
22 local community based organizations, providers, and  
23 advocates. Lastly, the health departments  
24 neighborhood health action centers in Brownsville,  
25 East Harlem, and Tremont provide a variety of  
resources and programs to serve residents health

3 needs. Action centers are located in neighborhoods  
4 burdened with the health inequities driven by decades  
5 of-- or I should say centuries-- of disinvestment.  
6 The action centers bring together healthcare  
7 providers, government resources, and community based  
8 organ stations and programs under one roof.

9 Community members can go to an action Center for  
10 primary care and mental health care or referrals to  
11 health care services in their area. These are just a  
12 few highlights of our many initiatives and strategies  
13 to address gaps in care and social determinants of  
14 mental health to improve mental health and well-being  
15 across New York City, particularly in communities of  
16 color and communities experiencing mental health  
17 inequities. In addition to this work, the health  
18 department provides all messaging and guidance in the  
19 languages spoken by the communities we serve. The  
20 health department keeps the standard of translating  
21 all materials into 13 languages and our Covid 19  
22 related messaging has been translated and up to 26  
23 languages. We rely on the feedback all of our  
24 partners in the city Council and members of the  
25 community like those here to testify today. I want  
to thank you for your continued partnership,

2 feedback, and support as we continue to care for the  
3 health of New Yorkers during this critical time in  
4 the city's history. I am happy to take your  
5 questions.

6 COMMITTEE COUNSEL: Thank you very  
7 much. We now turned back to Chair Louis to start off  
8 with questions.

9 CHAIRPERSON LOUIS: Thank you so much.  
10 So, as you all are aware, accessible and equitable  
11 mental health care. In services in communities of  
12 color have been historically problematic and even  
13 deplorable. So, I wanted to provide some context for  
14 all of those that are joining us today and do a deep  
15 dive regarding mental health deserts. So, my first  
16 question to the administration would be what are the  
17 mental health deserts in New York City? Share what  
18 neighborhoods have the least access to mental health  
19 resources.

20 DEPUTY COMMISSIONER HARRISON: Thank you  
21 so much for that question. I am going to started off  
22 and I may turn this over to my colleague from Thrive,  
23 as well. As you pointed to already, there are  
24 differences in mental health outcomes among racial  
25 and ethnic groups and, you know, some of those

3 outcomes are really due to structural racism, and  
4 other social determinants of health and are not  
5 individual traits or biological traits of people.  
6 And those social determinants of health, as we have  
7 been talking about, or conditions of the environment  
8 where people live, learn, work, and play and include,  
9 as I mentioned earlier, housing education income and  
10 wealth and really greatly contribute to some of the  
11 disparities that we are faced with at this point. I  
12 also want to point out that, in part, through this  
13 pandemic, we have learned to take advantage of  
14 virtual care in a way that we were not able to do  
15 before. And so, it is not just dependent on having  
16 care in your community any longer. You can get care  
17 from any setting in part if you have got the  
18 technology and resources. Telehealth and tele-mental  
19 health were turned on a dime in the spring last year  
20 in a way that we never thought were imaginable and  
21 that means that care is available to people even if  
22 it is not around the corner from them. They could be  
23 across the city where they are then able to access  
24 care. I also want to point out that a lot of that  
25 care for people in New York City with serious mental  
illness is available through mobile treatment

3 services and so those are mobile treatment teams such  
4 as assertive community treatment teams and IMT teams  
5 where the service can come to the individual where  
6 they live and it is not dependent on having a brick-  
7 and-mortar solution for them, necessarily, in their  
8 neighborhood because the services come to them. The  
9 care is coming to them in a mobile way.

10 CHAIRPERSON LOUIS: Dr. Harrison, thank  
11 you for sharing that. I understand what you mean,  
12 but for those who don't have access to digital  
13 devices, it further exacerbates the disparity and I  
14 think what we are looking for is for access to that  
15 information that folks in all communities can receive  
16 so that they are aware of mobile treatment sites and  
17 other ways to get their treatment. So, I do  
18 appreciate that information and maybe we can work on  
19 a way to share information about mobile treatment and  
20 opportunities for our communities because I think  
21 that may be another solution to this issue, but I  
22 wanted to know if anybody could share specifically  
23 which neighborhoods have the least access of mental  
24 health resources. If we could name those  
25 neighborhoods as we further the conversation.

3 DEPUTY COMMISSIONER HARRISON: I don't  
4 have that list in front of me, but I think I'm going  
5 to turn it over to my colleague in Thrive, Susan  
6 Herman, who can speak to some of the work that Thrive  
7 as been doing in this effort.

8 DIRECTOR HERMAN: Thank you, Myla. Thank  
9 you, Chair Louis. Thank you for having this hearing  
10 today. What I can say is we'd be happy to provide  
11 maps for you of both the 70 federally designated  
12 mental health shortage areas and the 33 communities  
13 that were hardest hit by Covid and they overlap in  
14 great part. We, as you and I have talked about, at  
15 Thrive we have tried to place any of our services  
16 that are not mobile, services that are in a brick  
17 and mortar clinic, in a school, in a shelter, within  
18 areas that need the resources the most. So, over 75  
19 percent of Thrive resources are within these  
20 federally designated mental health shortage areas and  
21 if you look at the 33 communities that the health  
22 department has designated, first of all, about half  
23 of those New Yorkers live in those communities and  
24 let's just talk about some of the work that Thrive  
25 does there. 76 percent of our mental health service  
corps sites are in these 33 communities. We are

3 currently supporting about 430 plus schools in those  
4 communities, but that number is growing all the time  
5 as we do more and more work with schools in those  
6 communities and that includes on-site mental health  
7 services and high needs schools and it includes the  
8 work of the school response clinicians, the mental  
9 health specialists, and pathways to care which is a  
10 new program, new partnership with Health and  
11 Hospitals to provide expedited referrals to  
12 assessment and treatment from schools to H&H child  
13 and adolescent clinics. Our support and connection  
14 centers are both in and will serve neighborhoods that  
15 are within these communities. Our social and  
16 emotional supports for parents and teachers, over 80  
17 percent of the sites are located in these 33  
18 communities. So, I could go program by program, but  
19 we are intentionally placing our programs within  
20 communities that need the resources the most.

21 CHAIRPERSON LOUIS: So, thank you so  
22 much, Executive Director Herman. I just have to push  
23 back a little bit only because we have been having  
24 this conversation-- not you and I-- but just in  
25 general. In this pandemic for a very long time. The  
fact that we don't have these 33 neighborhoods for

2 this conversation today is definitely problematic.

3 So we need that information. We need to share it.

4 Go ahead.

5 DIRECTOR HERMAN: That we don't have the  
6 names of the neighborhoods? That what you're saying?  
7 The 33 communities?

8 CHAIRPERSON LOUIS: The 33  
9 neighborhoods. The reason why I want to share it  
10 is--

11 DIRECTOR HERMAN: Sure. We can share that  
12 and I believe it's on the health department's  
13 website, what the 33 neighborhoods are.

14 CHAIRPERSON LOUIS: Right. We want it  
15 to be shared today at the hearing. Although it's on  
16 the website, it's important for us to share this  
17 conversation so that the public could hear and  
18 understand what's happening because they may not know  
19 it is on the website. We can say it's on the  
20 website, but they need to audibly hear this  
21 information today because that is definitely  
22 problematic that we don't have that. I want us to  
23 answer these questions as succinct as possible so  
24 that the information is shared today. So, although  
25 you say it is on the website, we will get that

2 information from your team or maybe my team could  
3 look for it, since it's on the website. It's  
4 important for us to have this information readily  
5 available for the community. So, I will just jump  
6 into the next question. I wanted to know how your  
7 agencies are continuously evaluating and analyzing  
8 access to mental health resources across the city by  
9 ZIP code. I heard Dr. Harrison mention earlier  
10 regarding data. So, I just wanted to know how you're  
11 taking that data, evaluating and analyzing that  
12 information?

13 COMMITTEE COUNSEL: Please just bear  
14 with us one minute while we work to unmute Dr.  
15 Harrison.

16 DEPUTY COMMISSIONER HARRISON: Thank  
17 you. Thank you very much. Sorry about that  
18 technology problem. So, I think you are asking about  
19 specifically ZIP Codes and where do we-- where and  
20 how do we collect that information. I think I got  
21 distracted by not being able to unmute, so apologies  
22 on that. So, yes. There are number of things that  
23 we do at the health department in terms of looking at  
24 where services are and where services should be.  
25 Some of that is through the kinds of data that we

2 collect from community health surveys which you  
3 referred to in your opening remarks. That is one way  
4 we collect information about where people of concern  
5 might be. We have to combine across the years to get  
6 at anything close to the community because of the  
7 number of people that you need to be able to say that  
8 with confidence. We also have targeted our most  
9 recent programs. I was talking about the community  
10 conversations around Covid, 3C. Those are targeted  
11 in the neighborhoods that most-- have been most  
12 impacted by Covid and most impacted by social  
13 determinants and long-standing disparities and racism  
14 and, as I mentioned, all 33 of the task forces,  
15 Mayors Task force on Racial Inclusion and Equity  
16 Neighborhoods, have been touched by those sessions  
17 and we track for those sessions where the people are  
18 coming from and what neighborhoods that they are in.  
19 So, again, depends on the program how much  
20 information we have about communities ZIP Codes or  
21 neighborhoods that people are from.

22 CHAIRPERSON LOUIS: Where's that  
23 information being stored or shared?

24 DEPUTY COMMISSIONER HARRISON: So, the  
25 information on 3C, specifically, is being used to

2 make sure that programmatically we are tapping into  
3 the right neighborhoods and I don't know that it is  
4 publicly, you know, available, but I would be happy  
5 to follow up with you specifically about that  
6 program, for instance. I have also spoken in another  
7 hearing about the communities summaries that we have  
8 done at the health department that to look at  
9 community health profiles and look at them community  
10 by community where there have been impacts.  
11 Actually, it's not just mental health. It's health  
12 and mental health. It's the whole spectrum of, you  
13 know, care that we are concerned about.

14 CHAIRPERSON LOUIS: All right. Thank  
15 you. Now, if you can share with us what is your  
16 agency or the city in general doing to increase  
17 cultural competency among mental health providers,  
18 including those in H&H facilities?

19 DEPUTY COMMISSIONER HARRISON: So, yeah.  
20 Thank you for that question. You know, as I  
21 mentioned-- and it's not the same as cultural  
22 competency, but I mentioned the linguistic  
23 translations, language translations of the materials  
24 that we put out. I think what I will do is turn this  
25 question, since you asked specifically about Health

2 and Hospitals, I'm going to turn it over to Dr. Baron  
3 to speak about the health and hospitals perspective  
4 on this.

5 DR. CHARLES BARRON: So, thank you for  
6 that question. [inaudible 00:38:10]

7 CHAIRPERSON LOUIS: Deputy Chief  
8 Barron, it's a bit difficult to hear you. I don't  
9 know if anybody else is hearing-- Okay.

10 DR. CHARLES BARRON: Now?

11 CHAIRPERSON LOUIS: This is our new  
12 normal, so I don't know if you want to adjust the  
13 computer or your phone or--

14 DR. CHARLES BARRON: [inaudible  
15 00:39:15]

16 SERGEANT-AT-ARMS: Deputy Chief Barron,  
17 you're coming in very choppy. You might need to  
18 relocate your computer.

19 DR. CHARLES BARRON: What do you mean by  
20 relocate my computer?

21 SERGEANT-AT-ARMS: Move it around a little  
22 bit towards the internet. Towards the Wi-Fi.

23 COMMITTEE COUNSEL: Okay. While we  
24 work out these technical issues, why don't we turn

2 back to Dr. Harrison and then we can move on to the  
3 next question if we're ready?

4 DEPUTY COMMISSIONER HARRISON: So, thank  
5 you. I'm not going to be able to respond for Helping  
6 Hospitals, but I am sure that we will figure out a  
7 way to get their response back to you and I apologize  
8 on their behalf.

9 CHAIRPERSON LOUIS: Thank you, Dr.  
10 Harrison. Thank you. So, I was able to get the 33  
11 neighborhoods. So, this is the neighborhoods,  
12 everyone: lower East side and Chinatown, Morningside  
13 Heights and Hamilton Heights, Central Harlem, East  
14 Harlem, Washington Heights and Inwood, Mott Haven and  
15 Melrose, Hunts Pointe and Longwood, the Highbridge  
16 and Concourse, Fordham and University Heights,  
17 Belmont and East Tremont, Kingsbridge, Parkchester,  
18 Williams bridge, Bedford Stuyvesant, Bushwick, East  
19 New York, start city, Sunset Park, Coney Island,  
20 Flatbush, Midwood, Brownsville, East Flatbush,  
21 Flatland, Canarsie, Jackson Heights, Elmhurst, Cue  
22 Gardens, Queens Village, Rock-- this is just to name  
23 a few. So, what criteria are used to determine what  
24 constitutes these particular communities as a mental  
25 health desert?

2 DEPUTY COMMISSIONER HARRISON: I will  
3 tell you what I know about how these communities were  
4 chosen. These communities were not chosen  
5 specifically from a mental health desert perspective.  
6 They were chosen because of high rates of Covid  
7 impact and lists, in addition to other long-standing  
8 social determinants that also, then, impact morbidity  
9 and mortality. In those other social determinants  
10 included poverty, unemployment, those sorts of  
11 factors. So, it was a combination of health factors  
12 and social determinants that went into naming those  
13 communities for New York City. And there are a lot  
14 of them, as you have started to name. 33 is a lot of  
15 communities.

16 CHAIRPERSON LOUIS: It's definitely a  
17 lot. And while Covid is a factor in this and part of  
18 the criteria, there's definitely some accessibility  
19 to mental health services needed here, as well. This  
20 is even before the pandemic. So, I will just jump to  
21 the next question before we open up for our  
22 colleagues and I just want to mention that Council  
23 member Van Bramer has joined us, as well. A quick  
24 question. In a national survey of state efforts to  
25 ensure parity when it comes to behavioral health

2 insurance benefits, New York received a failing  
3 grade. So, what are your agency's doing to better  
4 ensure true parity for mental health benefits?

5 DEPUTY COMMISSIONER HARRISON: Thank you  
6 so much for that question. We are very concerned  
7 about mental health parity and behavioral health  
8 parity, as you mentioned in your opening statements,  
9 as well. You know, we are strong advocates for  
10 individuals having the same access and reimbursement  
11 for mental health care as other physical health care.  
12 We've got groups that advise us and that include  
13 community service boards within the health department  
14 and our regional planning Consortium that are  
15 comprised of providers, individuals with lived  
16 experience, and others and they also advocate with us  
17 on these sorts of issues and this is a larger issue.  
18 It, you know, does point to, as you mentioned  
19 earlier, state and federal issues, as well. And we  
20 would be happy to team up with you or anyone from  
21 City Council on these sorts of issues going forward.  
22 Happy to have follow up on that.

23 CHAIRPERSON LOUIS: Thank you for  
24 sharing that. I just wanted to know really quickly,  
25 is this advocacy work that your agencies are

2 depending on from the community or is the city  
3 undertaking this on on the advocacy level?

4 DEPUTY COMMISSIONER HARRISON: I think I  
5 have to get back to you exactly on how you're framing  
6 that question. I'm not sure I have a clear response  
7 to that. I mean, we are advised by the community  
8 service board, for instance, and they are advising  
9 us, as the health department. And then, if we take  
10 up their advice, then it's the city taking up their  
11 advice. So, I think it's probably some of both, but  
12 I'm happy to talk more about exactly what you mean by  
13 that question.

14 CHAIRPERSON LOUIS: It's spearheaded  
15 efforts by the city. I'm trying to see if this is  
16 spearheaded by the city of New York or if this is  
17 dependent on agencies or organizations. But you can  
18 definitely get back to me. I just wanted to share we  
19 were joined by Council member Rosenthal. I am going  
20 to yield back to committee counsel, Sara Liss.

21 COMMITTEE COUNSEL: Thank you very  
22 much, Chair, and I would just like to remind all the  
23 Council members that if they have any questions, they  
24 could use the zoom raise hand function at this time.

2 I'm not seeing any questions at this time, so, Chair,  
3 we can turn back to you to continue if you'd like.

4 CHAIRPERSON LOUIS: How surprising.

5 Okay. So, my next question for the panel. Depending  
6 upon the community, a need for mental health  
7 treatment can be very stigmatizing, as you all  
8 already know. So, what is the city doing to reduce  
9 stigma across different communities?

10 DEPUTY COMMISSIONER HARRISON: Thank you  
11 for that question and, you know, we did hear about  
12 this, as well, from our Public Advocate. I agree  
13 that stigma can be quite concerning as a way to  
14 impede people from getting care and, again, one of  
15 the things that we've been able to take advantage of  
16 in this unfortunate time of a pandemic is pointing to  
17 the need for mental health supports and resilience in  
18 the context of the trauma of a pandemic. And that is  
19 one way to bring messages to communities where there  
20 might otherwise be stigma around mental illness. It  
21 really does normalize the need for support and for  
22 self-care and for resiliency building. And I want to  
23 say you give me the opportunity to remind us that,  
24 although people are experiencing stress and anxiety  
25 and depression in the context of this horrific

2 pandemic, for the most people, even though there is  
3 trauma and loss and grief, most people will be  
4 resilient and we need to work towards helping folks  
5 know that and work towards coping and work towards  
6 the things that are within their control to maintain  
7 resilience within our society and communities. And  
8 so, again, working at level of the community is one  
9 way for us to do that. Some of our community  
10 conversations, 3C is one way to do that. We have  
11 Project Hope which is a federally funded program that  
12 comes to us in the city through the state that offers  
13 a crisis counseling and coping and support for  
14 individuals, as well, and we're working with 21  
15 community organizations throughout the city to get  
16 those services and supports out to people virtually  
17 at this point in time.

18 CHAIRPERSON LOUIS: Thank you, Dr.  
19 Harrison. So, historically, there has been a real  
20 lack of financial support for Asian American Pacific  
21 Islander mental healthcare providers for the Asian  
22 community, especially during recent events and uptick  
23 in hate crimes. What is the city doing to ensure  
24 that the AAPI communities have what they need in the  
25 way of a demand on behavioral health services.

3 DEPUTY COMMISSIONER HARRISON: Again,  
4 thank you for the question, as well. We have taken  
5 on many initiatives to support the AAPI community and  
6 we continue to promote the mental health services  
7 that are available to New Yorkers, including  
8 information about NYC Well, the crisis call, text,  
9 and chat line that is available 24 hours a day, seven  
10 days a week for anybody who is either in crisis,  
11 emotional, or is looking for information and referral  
12 to other services and the NYC Well is available in  
13 Chinese language dialects, as well, for people and is  
14 also translated into more than 200 languages. I  
15 think I'm also going to ask Susan Herman to speak  
16 about some of the Thrive related initiatives that  
17 they are engaging in, as well.

18 SUSAN HERMAN: I think you know that we  
19 have a open solicitation out call communities thrive  
20 and in the procurement process, it's very difficult  
21 for me to talk about it when it's open and people are  
22 in the midst of applying, but what I can say is that  
23 we have an RFP out for something called Communities  
24 Thrive. It's a demonstration project that will  
25 involve anchor organizations from the AAPI community,  
the black community, and the Latin X community. They

3 will work with local community based organizations  
4 and primary care providers who they bring into the  
5 partnership and, through that, we hope to not only  
6 launch culturally responsive public awareness  
7 campaigns that are guided by and initiated by these  
8 anchor organizations, but also to serve many people  
9 through tele-mental health. Our partner is Health  
10 and Hospitals. During the pandemic, but they have  
11 provided about 200,000 tele-mental health sessions in  
12 addition to the 1 million-- I guess 1 million total  
13 telehealth and 200,000 of those are tele-mental  
14 health sessions that they have provided. So, they  
15 have become quite expert in doing this. They are our  
16 partner in this initiative and we believe, generally,  
17 it's not just communities thrive, but generally we  
18 believe that if people can get you their mental  
19 health treatment or mental health support, that will  
20 change the interaction between the social service  
21 provider, say, or a teacher or a guidance counselor  
22 and client or a student, that that interaction will  
23 go better and that people can refer them to services  
24 when appropriate that is helpful. So, for instance,  
25 and are Connection to Chair program which was a five  
year demonstration project, we worked with 14

3 community-based organizations, some of which serve  
4 the AAPI community. They helped 46,000 individuals  
5 over that period of time and what we know-- these  
6 are social service agencies where people are going  
7 for other reasons. They are going for housing. They  
8 are going for appointment counseling. They are going  
9 for a legal services. Range of social services,  
10 while there, if they have a mental health challenges  
11 that has been identified by a staff person who has  
12 been trained to do that, not only does that  
13 interaction go better, but a mental health partner  
14 that they are working with is easily accessible and  
15 people can be and were at all or referred to  
16 treatment. So, we believe that there are a number of  
17 ways of serving communities of color and one way of  
18 doing it is by working through trusted members of  
19 their community, both local community-based  
20 organizations, faith leaders, places of employment.  
21 We have launched dozens of webinars to train  
22 nonprofit employers and corporate employers how to  
23 create and promote a more positive work environment  
24 that promotes mental health. We have worked and are  
25 continuing to work with faith leaders across the city  
so that, as the people, many of us, turn to for

3 solace and comfort, when they know that someone is  
4 facing difficult times, hard times have fallen on  
5 the, they are better trained to recognize trauma and  
6 to know how to respond appropriately. So, we are, in  
7 many ways, we are working with the people, community  
8 members already trust to help get community members  
9 to the appropriate care at the right time. That is  
10 why we are in shelters. That is why we are in  
11 schools. That is why we are in social service  
12 agencies. That is why we partner with faith leaders.

12 CHAIRPERSON LOUIS: Thank you,  
13 Executive Director Herman. So, if you could just do  
14 a quick little deep dive and share some more  
15 information about Communities Thrive. I know that  
16 both Thrive NYC and Communities Thrive both attempt  
17 to bring mental health resources to vulnerable  
18 communities, particularly communities of color, so  
19 how do both initiatives differ?

20 DIRECTOR HERMAN: Thrive NYC is a citywide  
21 commitment to help people who need help get the help  
22 they need and to try and make sure that fewer needs  
23 turn into crises. We work with 13 city agencies and,  
24 right now, we have about 30 programs that are  
25 designed to fill gaps in care across the city,

2 definitely with a lens of equity to try and make sure  
3 that people who live in historically underserved  
4 communities get the help they need. Populations that  
5 are typically not well served get the help they need.  
6 So, that is Thrive. That is the umbrella of all the  
7 work that we do. Communities Thrive is a program or  
8 an initiative that we will launch within that  
9 umbrella and, typically, we partner with agencies.  
10 We also work with nearly 200 community-based  
11 organizations to do our work. Communities Thrive  
12 will be one of those programs within the Thrive NYC  
13 umbrella.

14 CHAIRPERSON LOUIS: And how many  
15 individuals will Communities Thrive intend to serve?

16 DIRECTOR HERMAN: Well, we are looking  
17 forward to reading the proposals to see what our  
18 applicants tell us about that.

19 CHAIRPERSON LOUIS: And what is the  
20 criteria for the RFP? How are these organizations  
21 being chosen?

22 DIRECTOR HERMAN: For that, I would like  
23 to refer you specifically to the RFP rather than have  
24 me paraphrase how they will be chosen. The criteria  
25 is posted both on the HRA website and Thrive and we--

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2 the due date is April 23rd. I encourage  
3 organizations to apply, if they are interested. And  
4 we look forward to a very exiting program.

5 CHAIRPERSON LOUIS: All right. Thank  
6 you. I'll yield back to committee counsel, Sara  
7 Liss.

8 COMMITTEE COUNSEL: Thank you very  
9 much, Chair. And I see that Council member Rosenthal  
10 has a question.

11 SERGEANT-AT-ARMS: Time starts now.

12 COUNCIL MEMBER ROSENTHAL: Thank you so  
13 much. And I apologize. I'm in my office, so I'll  
14 flip my screen. But, anyway, thank you so much for  
15 this hearing, Chair Louis. It's a really important  
16 topic and, Director Herman, you know I'm a huge fan,  
17 so thank you for all of the effort and smarts you put  
18 into this work. The city is lucky to have you.

19 DIRECTOR HERMAN: Thank you.

20 COUNCIL MEMBER ROSENTHAL: I'm wondering  
21 about two things. One, for the RFP, how much money  
22 is going into this? How much money will the city  
23 spend?

24

25

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2 DIRECTOR HERMAN: This was an investment  
3 that will be about \$3.7 million over a two-year  
4 period. A two-year demonstration project.

5 COUNCIL MEMBER ROSENTHAL: Okay. 307.  
6 So, about one point--

7 DIRECTOR HERMAN: 3.7. Sorry.

8 COUNCIL MEMBER ROSENTHAL: Right. So,  
9 about 2 million-- shy of 2 million a year and that  
10 will start when? Fiscal year 22? What month?

11 DIRECTOR HERMAN: Well, we hope to  
12 actually begin-- that the work of that will begin in  
13 June, so there will be a little bit in FY 21, but it  
14 will go mid-June, say, 2021 through mid-June 2023.

15 COUNCIL MEMBER ROSENTHAL: Got it. And  
16 how many groups are you expecting to choose?

17 DIRECTOR HERMAN: So, we will have three  
18 what we are calling anchor organizations--

19 COUNCIL MEMBER ROSENTHAL: I see. That  
20 subcontract. Okay.

21 DIRECTOR HERMAN: yeah. Each anchor  
22 organization will bring as part of their team five  
23 CBO's. Five community-based organizations and five  
24 primary care providers.

25

2 COUNCIL MEMBER ROSENTHAL: How much money  
3 will each anchor provider get roughly?

4 DIRECTOR HERMAN: Well, that is part of  
5 the proposal how they will divide up the money.

6 COUNCIL MEMBER ROSENTHAL: Okay. So,  
7 each anchor group each year gets about \$1 million.

8 DIRECTOR HERMAN: Well, I'm not sure I'd  
9 put it--

10 COUNCIL MEMBER ROSENTHAL: What?

11 DIRECTOR HERMAN: We also have tele-mental  
12 health providers which is H&H and it will get some of  
13 the funding.

14 COUNCIL MEMBER ROSENTHAL: And they will  
15 get some of the funding. So, each anchor provider  
16 might get like 600-- 700,000?

17 DIRECTOR HERMAN: They are asked to  
18 propose how much they will get and how they will  
19 distribute the funding to the primary care providers  
20 and the social service agencies.

21 COUNCIL MEMBER ROSENTHAL: Right. The  
22 reason I'm drilling down on this--

23 DIRECTOR HERMAN: Sure.

24 COUNCIL MEMBER ROSENTHAL: is simply  
25 because we have all seen the magnitude of the need,

2 but we have all seen also to your point, that it is  
3 the culturally competent groups that can really serve  
4 our communities. So, I'm just trying to wrap my head  
5 around about how much money each group would get and  
6 then what are we asking them to do? And, through  
7 really sloppy mental map, it sounds like we will give  
8 each nonprofit about enough money a pay for one  
9 staffer to do this work. Is that a fair--

10 DIRECTOR HERMAN: We are not asking the  
11 nonprofits to provide the tele-mental health. We are  
12 asking H&H to provide the tele-mental health. We are  
13 asking the anchor organizations to help with a public  
14 education campaign and to work with H&H to provide  
15 training to make sure that, with all of the bilingual  
16 capacity that they have, that they are even better at  
17 cultural responsiveness. And we are asking the  
18 social service agencies to provide places for people  
19 and to encourage appropriate people to access tele-  
20 mental health. We're not asking--

21 COUNCIL MEMBER ROSENTHAL: Got it. I'm  
22 sorry. I was like to the hearing. Thank you.

23 DIRECTOR HERMAN: Okay.

24 COUNCIL MEMBER ROSENTHAL: Okay. To  
25 provide places. Okay.

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2 DIRECTOR HERMAN: And to [inaudible  
3 01:00:42] appropriate people and encourage them,  
4 clearly. But--

5 COUNCIL MEMBER ROSENTHAL: Oh, I see.

6 DIRECTOR HERMAN: [inaudible 01:00:47] the  
7 provider.

8 COUNCIL MEMBER ROSENTHAL: Got you. Got  
9 you. Got you. Got you. Okay. So, the majority of  
10 the funding, you would educate the nonprofits,  
11 basically, to educate their staff, right, to refer  
12 people to the tele-mental health?

13 SERGEANT-AT-ARMS: Time expired.

14 COUNCIL MEMBER ROSENTHAL: Okay. So, I  
15 have another set of questions, Chair Louis. May have  
16 a little bit more time?

17 CHAIRPERSON LOUIS: Please do.

18 COUNCIL MEMBER ROSENTHAL: Okay. Thank  
19 you. Director Herman, I am wondering what you think  
20 about the incident of the hate crime against the--  
21 I'm going to say middle-aged Asian woman who was  
22 kicked and beaten on the street in the last week.  
23 What is the-- as soon as the police identify the man  
24 and apprehend him, what is the right response outside  
25 the criminal justice response? What is the right

2 response for how we prevent this from happening again  
3 in your mind's eye?

4 DIRECTOR HERMAN: I think Dr. Harrison is  
5 trying to--

6 DEPUTY COMMISSIONER HARRISON: Yeah.  
7 I'm just wondering if you'd like me to take this from  
8 the--

9 COUNCIL MEMBER ROSENTHAL: Absolutely.  
10 Again, I'm on my phone, so I can only see one person  
11 at a time, so yes. Of course. Thank you.

12 DEPUTY COMMISSIONER HARRISON: Okay.  
13 So, let me address your question. I think you are  
14 asking a fundamentally important question and that  
15 is-- and it is complicated by, you know, the  
16 horrific hate crime issue. You know, issues against  
17 violence against Asian Americans, Pacific Islanders.  
18 It is something that we are all horrified by a need  
19 to be very concerned about and I also want to say  
20 that if-- I think, I think we need to say a few  
21 things about these sorts of incidents. One is that  
22 patent is not a mental illness and, you know, we need  
23 to think about the societal city response to these  
24 issues outside of thinking about this solely as a  
25 mental health concern. But having said that, I also

3 want to make sure that we don't neglect issues around  
4 mental health and mental illness. And I want to  
5 remind folks here that people with mental illness are  
6 more likely to be victims of crimes the perpetrators  
7 of crimes. So, I want us to remember that. And,  
8 yet, if there is somebody with mental illness, that  
9 we make sure that we are aiming to connect them to  
10 Karen services in the best ways that we have and no.  
11 And so, if there's somebody coming to the attention  
12 of the community or communities with signs and  
13 symptoms of mental illness, we should know what to do  
14 about that and how to respond to that. And knowing  
15 that there are resources outside of legal-- you  
16 know, criminal justice and police response, we should  
17 be aware of that, as well. So, in New York City, we  
18 have mobile crisis teams that are available to  
19 respond to crises in communities, and homes. They  
20 are accessible through NYC Well-- 888 NYC Well.  
21 Anybody can call. We know that, you know, we have  
22 got to respond faster than we have with those sorts  
23 of programs, but I know that something that-- and  
24 it's something that we are working on. And I think  
25 one of the last hearings we were at together, Susan

2 Herman spoke about a pilot program which is a  
3 diversion for 911 for people who have--

4 COUNCIL MEMBER ROSENTHAL: Yeah.

5 DEPUTY COMMISSIONER HARRISON: crisis  
6 concerns. And so, you know, I think we have got to  
7 be thinking about all of those types of responses and  
8 connections for people who do have mental health  
9 needs when it isn't just a criminal justice safety  
10 issue when it does involve more complex issues.

11 COUNCIL MEMBER ROSENTHAL: And maybe I'm  
12 making some assumptions about the person who did  
13 this. Maybe I'm making some assumptions, but I  
14 guess, most importantly, what I was hoping you  
15 would-- I was sort of callout from what you are  
16 saying-- all of which is incredibly important-- is  
17 how could we have gotten to this guy, this guy sooner  
18 and gotten him the help he needs so that this  
19 wouldn't have happened? And I got-- Yeah. So?

20 DEPUTY COMMISSIONER HARRISON: Yeah.

21 And that, again, is a really good question and the  
22 other resources that I didn't mention a few minutes  
23 ago for us to be aware of and to help make  
24 connections to his assisted outpatient treatment  
25 which is court mandated treatment for individuals who

2 qualify which is another way to help people stay  
3 connected to care, if they qualify for legally  
4 mandated outpatient--

5 COUNCIL MEMBER ROSENTHAL: Let me ask  
6 another question. In this situation, will there be--  
7 if there's mental health issues involved-- if the  
8 police identify the person, apprehend him, will there  
9 be a connection to some sort of mental health service  
10 for this gentleman?

11 DEPUTY COMMISSIONER HARRISON: So, I--

12 COUNCIL MEMBER ROSENTHAL: And what help  
13 would there be? How does the system work? So, yeah.

14 DEPUTY COMMISSIONER HARRISON: Again,  
15 thank you. I don't think I can-- I can't comment on  
16 any one specific situation or individual, for various  
17 reasons, and I don't think that will help us here--

18 COUNCIL MEMBER ROSENTHAL: No. No. NO.

19 DEPUTY COMMISSIONER HARRISON: however,  
20 I--

21 COUNCIL MEMBER ROSENTHAL: So let me--

22 DEPUTY COMMISSIONER HARRISON: Can I  
23 actually add one more--

24 COUNCIL MEMBER ROSENTHAL: Let me say it  
25 more broadly-- Yeah. Sorry. More broadly, then.

2 DEPUTY COMMISSIONER HARRISON: So, we  
3 have been spending time trying to build up the city's  
4 resources for individuals who have histories of  
5 falling through the cracks of the system and we been  
6 doing that through lots of work with Thrive NYC which  
7 is, you know, one of their main goals in terms of  
8 preventing, again, people from falling through the  
9 cracks. So, there are numbers of services that we  
10 have put in place where that we have grown over the  
11 years that haven't been there before and, for  
12 instance, of programs such as our support and  
13 connections centers where police can bring  
14 individuals who have behavioral help concerns to a  
15 setting for an assessment and evaluation outside of  
16 an emergency room and, you know, I also-- so, in  
17 addition to support and connections centers-- and I  
18 heard Public Advocate Williams mentioned them in his  
19 opening comments, as well, we have increased our  
20 access to mobile treatment for individuals in New  
21 York City. Over these last five or six years, we've  
22 created a new program called intensive mobile  
23 treatment where you don't have to have a diagnosis.  
24 You may be homeless, you may have criminal or legal  
25 involvement, you may have substance use, and we have

2 11 of those programs operating now. We had zero of  
3 them six years ago, so we been working towards  
4 increasing access to care for people who really do  
5 have-- our system has failed them before. And I can  
6 mention additional forensic assertive community  
7 treatment programs. I mentioned mobile crisis teams  
8 available where we are working towards a more rapid  
9 response. So, there been a number-- I'm sure I'm  
10 leaving some of the [inaudible 01:10:45]--

11 COUNCIL MEMBER ROSENTHAL: No. And I--

12 DEPUTY COMMISSIONER HARRISON: those  
13 throughout.

14 COUNCIL MEMBER ROSENTHAL: No. I  
15 appreciate that and more details, I think, would be  
16 important for the Council. So, if you do have lists  
17 of those, I think the Council would be interested in  
18 seeing-- I see my colleague has his hand up. I just  
19 want to pursue this just for one minute and then  
20 maybe I'll come back, but like we had a briefing  
21 yesterday by our local police precincts about some  
22 crimes that have been happening in the district and  
23 all of them, fundamentally, the perpetrators need  
24 social services, right? So, the police like to say,  
25 oh, they're just revolving-- we call them the

3 revolving. We know these two guys. They've been in  
4 an out of the system 24 times. Gosh. Is anyone else  
5 interfacing with those people who have been in and  
6 out of the system 24 times besides the NYPD? Is  
7 there a system set up that you have, through any of  
8 these programs, with the PD, where they are encourage  
9 to refer these types of cases out? Both my precincts  
10 say it with the intended goal of getting more police  
11 officers, right? So what they are saying to me is  
12 we've got these roving criminals who go in and out of  
13 the justice system. We arrest them, they go out, we  
14 are-- I mean, an hour later we arrested this same  
15 guy and their answer that they say to me, so we need  
16 more police. Well, is that the administration's  
17 thinking and are precincts given other options or is  
18 that as far as it goes? Because we do have CBAPS.  
19 You know, we have a couple of, I guess, social  
20 service people in the NYPD. Do you understand where  
21 I'm going with that?

22 DEPUTY COMMISSIONER HARRISON: So, I'll  
23 start off and it looks like Susan might want to  
24 respond, as well. To say that we have resources that  
25 we've added over the years from the mental health  
perspective and I'm going to name two: one are our

2 co-response teams. These are police officers teamed  
3 up with mental health clinicians who are available to  
4 go out for individuals that, you know, may be similar  
5 to what you have described where there's concerns  
6 about repeated involvement with legal issues that,  
7 you know, really might be behavioral health focused  
8 and--

9 COUNCIL MEMBER ROSENTHAL: And is that in  
10 every district or just the ones that are-- have the  
11 highest crime levels? Because I don't think my  
12 district has those.

13 DEPUTY COMMISSIONER HARRISON: So, let  
14 me just say this. Co-response teams and then there  
15 are also HEAT teams. Health Engagement and  
16 Assessment Teams which are clinicians paired up with  
17 peers, people with lived experience-- lived mental  
18 health experience or justice experience-- who are  
19 available to go out to folks, again, in the  
20 community. These are accessible through a triage  
21 desk and police are able to make referrals to the  
22 triage desk for individuals that they are concerned  
23 about.

24 COUNCIL MEMBER ROSENTHAL: Able is very  
25 different from do, right?

2 DEPUTY COMMISSIONER HARRISON: Sure.

3 And I hear you on that.

4 COUNCIL MEMBER ROSENTHAL: Yeah. Well--

5 DEPUTY COMMISSIONER HARRISON: So, you  
6 know, again, people have to know when you said, but  
7 those are services available and we've increased our  
8 HEAT teams recently and there are going to be more of  
9 them available. I don't know, Susan, would you like  
10 to add anything to what I've said?

11 DIRECTOR HERMAN: I think you've covered  
12 it. I would just say the police officers in your  
13 district, Council member Rosenthal, should be aware  
14 of the fact that co-response teams operate citywide  
15 and the HEAT teams operate citywide and they can--  
16 there is now a behavioral health unit in the police  
17 department. They can call the unit. They can talk  
18 to the unit about particular issues that they have.  
19 They can call you in and talk about a particular  
20 person to the triage desk and decide whether it makes  
21 sense to send a HEAT team or co-response team, but  
22 the complain about the criminal justice system being  
23 a revolving door is, as I think you are indicating,  
24 it is a critique of the criminal justice system as  
25 much as it is a critique of everything else and, to

3 the extent that we can make the criminal justice  
4 system more effective in its rehabilitation mission,  
5 as well as its punitive mission--

6 COUNCIL MEMBER ROSENTHAL: Yeah. Thank  
7 you.

8 DIRECTOR HERMAN: we may be better off.

9 COUNCIL MEMBER ROSENTHAL: Look, I'm not  
10 going to keep-- I'm going to stop, but it is-- I do  
11 think it is interesting that on this call I didn't  
12 hear about either of those things. I mean, this was  
13 the call with the heads of two precincts and the  
14 elected's and saying, you know, what can we do to  
15 help here? And the answer was, from one precinct,  
16 nothing. You know, give us more cops. In the other  
17 precinct a little better. They said, we have now  
18 youth officers in the NYPD and those youth officers  
19 are visiting the homes of the knuckleheads once a  
20 week, but, similarly, they sort of, you know, tossup  
21 their hands and say, you know, no one is home, so of  
22 course these kids are on the street doing this.  
23 Again, at least they are going to the home, but I  
24 don't see any connection to social services. But  
25 perhaps we've gotten off track and I want to defer to  
my colleagues. You know, a lot of times in

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2 government, I think we think the system is working.

3 And maybe it is for a couple of precincts and it's

4 not for a couple of others. So, maybe we can follow

5 up. Thank you for your time.

6 COMMITTEE COUNSEL: Thank you very

7 much, Council member Rosenthal. And we will next

8 turn to Council member Riley. Just a reminder,

9 again, the Council members, if you have questions,

10 please use the zoom raise hand function and we will

11 go to the public panel after that. Thank you very

12 much. So, Council member Riley, you can go as soon

13 as the sergeant cues you.

14 SERGEANT-AT-ARMS: Time starts now.

15 COUNCIL MEMBER RILEY: Thank you, counsel,

16 and thank you, Chair Louis, for this opportunity. I

17 won't take too long. Thank you for the testimony

18 this morning, Dr. Harrison and Director Herman. I

19 just wanted to see if we could further explain the

20 resources out there for student who have been going

21 through such a traumatic transition during this

22 pandemic. We do have many high school students who

23 aren't even able to play in their athletic sports,

24 some that weren't able to go to prom, some that won't

25 be able to graduate and do simple things that we all

3 may have done when we were in high school our  
4 collegiate year. So, I just want to emphasize and  
5 speak about those resources that we have for those  
6 students. And also for the parents. The parents who  
7 have younger students like myself who have students  
8 that, you know, aren't able to socialize with their  
9 peers. So, if there are any programs or resources  
10 out there, I just want to emphasize I'm sorry if you  
11 spoke about this earlier, but I just wanted to speak  
12 about them now, if possible. And I do appreciate all  
13 the work you have done.

14 DEPUTY COMMISSIONER HARRISON: Great.  
15 Thank you so much for that question. You know, I  
16 think you are spot on to ask about, you know, the  
17 needs of kids. Again, we are living through  
18 something we have not lived through before that  
19 clearly is going to impact all of us and everybody in  
20 our families: kids, adults, throughout the  
21 communities. You know, thinking through the needs  
22 of kids and families has been critically important to  
23 us. From the pandemic perspective, there is  
24 information on the health department website in terms  
25 of managing stress and coping both from the  
perspective of adults, as well as parents and four

2 kids and I can help point you to those materials. If  
3 you haven't seen them, they have been translated into  
4 many, many languages. And I understand that I cannot  
5 speak for the programs that Department of Education  
6 is working on now, but I understand that there are  
7 some resources through the DOE, as well. I don't  
8 know. Susan, do you want to add anything--

9 COUNCIL MEMBER RILEY: I'm sorry to cut  
10 you off, Doctor. Are there any programs with our  
11 CUNY schools for kids that are in college?

12 DEPUTY COMMISSIONER HARRISON: Susan, do  
13 you want to--

14 DIRECTOR HERMAN: If I can jump in, I can  
15 talk a little bit first about what our students that  
16 are in our-- throughout our public school system  
17 have available to them. In addition to the resources  
18 that are on the health department's website, there  
19 also particular resources geared for students and  
20 young people on the Thrive website. Services that  
21 can be accessed while staying at home. In addition  
22 to that, every school in the city has access to  
23 mental health care in one form or another. So, there  
24 is either an on-site clinic, there is access to  
25 aquatic working in partnership with the community

3 based organization. We have school response  
4 clinicians who respond to schools whose students are  
5 experiencing particular distress and they can counsel  
6 them. They might counsel a whole classroom if  
7 something upsetting happened to a classroom and they  
8 can stay with that student, if needed, until that  
9 student is connected to care. So there is onsite  
10 services as we open up. There are people who come to  
11 the school, the school response clinicians, in times  
12 of particular trauma or stress, and there is also  
13 school mental health specialist who work with schools  
14 to both increase the capacity of school staff and  
15 teachers to work with students effectively and  
16 appreciate their mental health needs and they also  
17 will be, if they haven't already, started running  
18 groups for students who are particularly troubled and  
19 would like to have a little bit more attention and  
20 they will run groups for them. So, we have a lot of  
21 resources. We have also created something called  
22 Pathways to Care which is a partnership between DOE  
23 and Helping Hospitals where we're starting in the 33  
24 communities that have been hardest hit by Covid. We  
25 are currently working in about 44 schools, but soon  
hundreds more will be added by each child and

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2 adolescent clinic that H&H runs and associating them  
3 with schools and--

4 SERGEANT-AT-ARMS: Time expired.

5 DIRECTOR HERMAN: onsite resources.

6 COUNCIL MEMBER RILEY: Okay. Thank you,  
7 Director.

8 DIRECTOR HERMAN: [inaudible 01:22:30] for  
9 jumping in.

10 COUNCIL MEMBER RILEY: Thank you,  
11 Director, and thank you, Dr. Harrison. Thank you,  
12 Chair, for this opportunity and I would like to yield  
13 my time. Thank you.

14 COMMITTEE COUNSEL: Thank you very  
15 much, Council member Riley. And, again, just one  
16 other reminder to the public that you will be  
17 testifying next after this and, right now, if any  
18 other Council members have any questions, please use  
19 the zoom raise hand function. And, Chair Louis, we  
20 can't turn back to you for some further questions.

21 CHAIRPERSON LOUIS: All right. Thank  
22 you. I will be quick, as I see hands up from the  
23 public. Earlier, I was trying to ask Dr. Barrett a  
24 question and I wanted to know if everything is  
25 working now. So, I will quickly ask the question. Is

2 he still on? Perfect. I wanted to know what is the  
3 city doing to increase cultural competency among  
4 health providers, typically those in H&H facilities?

5 DEPUTY COMMISSIONER HARRISON: We can't  
6 hear you.

7 DIRECTOR HERMAN: He's not on mute,  
8 though.

9 COMMITTEE COUNSEL: So, Dr. Barron,  
10 we're still having difficulty hearing you, so we're  
11 for either Director Herman or Dr. Harrison.

12 CHAIRPERSON LOUIS: Sure. I want to  
13 thank Council member Rosenthal for kind of opening  
14 this Pandora's box a little bit. So, I just have a  
15 quick question. As I was listening to executive  
16 director Herman and Dr. Harrison speak, I was  
17 thinking about the referral process when folks are in  
18 contact with agencies, so my question is how are  
19 individuals who are deemed mentally ill by other  
20 agencies-- for example, if a homeless person that is  
21 deemed mentally ill by DSS wants to access the DOHMH  
22 system, how does that process work? How do you will  
23 coordinate?

24 DEPUTY COMMISSIONER HARRISON: That is a  
25 fantastic question. Thank you for asking it. So,

3 when there somebody within any other system and they  
4 would like to have access to one of the mobile  
5 treatment services, for instance, which is one of the  
6 ones that we have the single point of access for,  
7 they make a referral to the Department of Health and  
8 Mental Hygiene and share the information that we need  
9 to know so that we can then assign that person into a  
10 treatment provider. And we have spent the last about  
11 year and a few months working on improving  
12 coordination across various services and systems such  
13 as Department of Homeless Services, correctional  
14 health services for people coming from Rikers Island,  
15 Helping Hospitals. We have been sharing information  
16 across our various service systems so that we can  
17 help keep the connections and the flow going so that  
18 we can see, for somebody is making a referral, that  
19 the information is complete and accurate and getting  
20 to us in a timely way that we are making the  
21 referrals in a timely way and that folks are  
22 connecting to care. And we are measuring and  
23 monitoring how well we have been doing that, as well,  
24 cross these various agencies.

24 CHAIRPERSON LOUIS: Thank you for that.

25 And I wanted to go back to the community anchor our

2 conversation we were all having earlier. I wanted to  
3 ask how are we requesting or asking the anchor  
4 organizations to assist with the public education  
5 campaign? Like what metrics are being used to ensure  
6 that they can effectively provide the information to  
7 the community?

8 DIRECTOR HERMAN: They will be,  
9 essentially, asked to design these public awareness  
10 campaigns and work with the community to do that.

11 CHAIRPERSON LOUIS: And what metrics  
12 are being used to measure if it is effective or not?  
13 I know that they have to put this information into an  
14 RFP.

15 DIRECTOR HERMAN: They do. They do, so I  
16 can't talk about that. They will propose how they  
17 will measure effectiveness and they will propose how  
18 they will create sustainability plans, as well.

19 CHAIRPERSON LOUIS: Okay. So will this  
20 information-- I guess after the RFP is closed--  
21 will this information and data from the program be  
22 publicly available?

23 DIRECTOR HERMAN: There will be metrics  
24 about reach and about impact posted about Communities  
25 Thrive as there are metrics about reach and impact

3 about every single Thrive program posted on our  
4 website. Every single one is on our dashboard with  
5 data about how many people they have served and what  
6 the impact of the work has been.

7 CHAIRPERSON LOUIS: And last question  
8 on the anchor program. So, one of the goals of  
9 Communities Thrive is to provide tele-health and  
10 mental health services to underserved communities, so  
11 will the program include funding to support technical  
12 upgrades and purchases for New Yorkers without  
13 internet access? I know you mentioned earlier,  
14 Executive Director Herman, that H&H will play a role  
15 in this, but how will that look?

16 DIRECTOR HERMAN: Well, the will be  
17 provided as part of our program within the CBO's and  
18 the primary care providers, but something that H&H  
19 has done that I think hasn't gotten a lot of  
20 attention is that they have also provided cell phones  
21 and surveys for people to help keep them connected to  
22 tele-mental health. During the pandemic, they have  
23 done that for hundreds and hundreds of people and, if  
24 that is necessary in this program, will likely do  
25 that, as well.

2 CHAIRPERSON LOUIS: All right. Thank  
3 you. I will yield back to committee counsel, Sara  
4 Liss.

5 COMMITTEE COUNSEL: Thank you very  
6 much, Chair, and I'm just going to pause here to see  
7 if there any second round of questions for any  
8 Council members before we turn to the public. I know  
9 the public is very eager to go right now. Okay. So,  
10 we can turn back to you, Chair Louis, for any closing  
11 remarks that you may have before you-- and then we  
12 can turn to any members of the administration if they  
13 have any closing remarks.

14 CHAIRPERSON LOUIS: I just wanted to  
15 thank the administration and service providers for  
16 testifying today at this oversight hearing in  
17 relation to access to mental health care and  
18 communities of color. While mental health is not a  
19 sexy topic, it is even more relevant today as  
20 millions of New Yorkers are still struggling to  
21 recover from the devastating toll of the Covid 19  
22 pandemic. Today we recognize the depth of work that  
23 we need to urgently, but thoughtfully, undertake to  
24 remove barriers to mental health care in communities  
25 of color in this city who have experienced

2 generations of racial disparities in our hospitals  
3 the neighborhood clinics. I definitely want to thank  
4 committee staff, Sara Liss-- Sorry. Senior counsel,  
5 Sara Liss, legislative policy analyst, Kristie Dwyer,  
6 and financial analyst, Lauren Hunt, and legislative  
7 intern, Stephen Aspromonte, for helping and making  
8 this hearing possible today. I look forward to  
9 working with all of you to continue to address this  
10 matter. And I will yield back to Sara Liss.

11 COMMITTEE COUNSEL: Thank you very  
12 much, Chair, and that concludes this panel of the  
13 administration. We thank you all for coming here  
14 today and we will now move on to public testimony.  
15 So, just a couple of procedural items. All public  
16 testimony will be limited to three minutes. After I  
17 call your name, please wait a brief moment for the  
18 sergeant-at-arms to announce that you may begin  
19 before starting your testimony. And, again, as  
20 before, there may be a few seconds of delay before  
21 you are on muted, so we thank you in advance for your  
22 patience. In the first panel that we will be going  
23 to hear from the public is going to be Zaynab Tawil,  
24 Joo Han, Joy Luangphaxay, and Yuna Youn. So, Zainab,

3 as soon as the sergeant cues you, you may begin your  
4 testimony.

5 SERGEANT-AT-ARMS: Time starts now.

6 COMMITTEE COUNSEL: Let's just pause  
7 the clock while we work to unmute Zainab.

8 ZAYNAB BASEM TAWIL: Apologies about  
9 that. Can everyone hear me? Okay. Chairperson  
10 Ayala, members of the Committee on Mental Health and  
11 Disabilities and Addiction, I want to thank you for  
12 the opportunity to testify before you here today. My  
13 name is Zaynab Tawil and I am a mental health  
14 caseworker with the Arab American Association of New  
15 York. To say that there is a profound mental health  
16 crisis in New York's Arab American community would be  
17 an understatement. Of particular worry during the  
18 Covid 19 pandemic is the rise in domestic violence in  
19 our community due to the exacerbated conditions  
20 created by the pandemic. It is an unfortunate truth  
21 that, in some Arab households, women find themselves  
22 victimized at the hands of abusive partners who wield  
23 absolute power over their lives. Organizations like  
24 mine provide women at risk of falling into these  
25 situations with resources and information that could  
protect them from abuse and we have thought to keep

3 doing so during the pandemic. However, at home,  
4 quarantines, loss of access to the culturally  
5 acceptable spaces outside the home, and increasing  
6 household tensions surrounding at home schooling and  
7 loss of income have put thousands of Arab women in  
8 situations where their lives are literally on the  
9 line. As this pandemic shuts down, it cuts off our  
10 community from mental health resources. We  
11 anticipate these negative impacts will increase and  
12 intensify the longer the pandemic carries on. The  
13 stigma surrounding mental health care in the Arab  
14 community destroys lives every day and having the  
15 resources to meet our community where they are and  
16 provide lifesaving care is essential. The Arab  
17 community is not alone in this struggle. We are just  
18 one of countless communities of color without ready  
19 access to mental health care in New York. Whether  
20 they just arrived in this country or they have spent  
21 entire lives here, every New Yorker deserves and  
22 needs mental health support and we need city Council  
23 to step up and provide the support is much as it can.  
24 Especially with the rise in hate crimes, it is  
25 imperative that the city's support initiatives coming  
from the voices of our most vulnerable community

3 members, including the Asian American community which  
4 has faced countless hate crimes in the past year  
5 alone. Initiatives like Hope Against Change created  
6 by the Asian American Federation, aimed at obtaining  
7 funding for Asian American organizations who are  
8 doing the on the groundwork fighting against anti-  
9 Asian hate by building resiliency within our  
10 communities. This initiative is critical to ensure  
11 the mental health needs of survivors of anti-Asian  
12 violence are met. The city Council could play a  
13 critical role in supporting survivors of violence  
14 across the board in guaranteeing that this work  
15 continues to stop violence by continuing to fund  
16 organizations like ours. Thank you so much for your  
17 time today. I appreciate your attention.

18 COMMITTEE COUNSEL: Thank you very  
19 much. We will next turn to Joo Han and you can begin  
20 as soon as the sergeant cues you.

21 SERGEANT-AT-ARMS: Time starts now.

22 JOO HAN: Thank you, Chair Louis, and  
23 all community members for holding this important  
24 hearing today. I'm Joo Han. I'm the deputy director  
25 of the Asian American Federation. Since the  
beginning of Covid, the Asian American community has

3 withstood an unending trauma from experiencing the  
4 highest increase in unemployment rates across all  
5 racial groups to our seniors suffering severe  
6 depression, the surge in anti-Asian violence that has  
7 compounded the mental health burden of the poorest  
8 communities in New York City. A community that  
9 already struggles with deep stigma, which is the  
10 biggest deterrent to accessing services, as well as  
11 multiple systemic barriers, Asians are the least  
12 likely of racial groups to utilize mental health  
13 services. When you consider the racial trauma of  
14 being attacked on a daily basis, Asian New Yorkers  
15 are facing the public health crisis within a public  
16 health crisis. In this unimaginable all year, mental  
17 health has become inextricable from public health.  
18 In the case of the Asian community, it has become  
19 synonymous with public safety. We must reimagine  
20 what mental health means in this moment for community  
21 that has not only lost jobs at the highest rate in  
22 New York City, but also regularly face shootings,  
23 stabbings, mental health during Covid means all the  
24 ways that our physical safety is addressed so that  
25 are mental health is protected from further trauma.  
As an organization that has led the response to the

3 surge in anti-Asian violence since January 2020, the  
4 Asian American Federation urges city Council to  
5 integrate and support all programming that aims to  
6 reduce the mental health impact of Asian hate crimes  
7 across all agencies. We cannot leave public safety  
8 strictly in the hands of the NYPD which is limited in  
9 its ability to provide meaningful safety for our  
10 community. The Federation has tracked over 1100 bias  
11 incidents across our reporting tool, as well as Stop  
12 API Hate, NYPD and Commission on Human Rights which  
13 equates to more than one incident every eight hours  
14 from March 2020 to February 2021. This number  
15 actually accounts for about 10 to 30 percent of the  
16 number of incidents due to the drastic underreporting  
17 in our community, yet, the majority of surveyed Asian  
18 Americans have also said that their mental health has  
19 been impacted by the rise in violence. So, to  
20 provide immediate safety solutions to Asian New  
21 Yorkers, the Asian American Federation recently  
22 launched our Hope Against Hate campaign. The  
23 campaign also seeks to support the work of our mental  
24 health panels here on this-- our partners who are on  
25 this panel and working tirelessly to support the  
uptick in demand for culturally competent mental

3 health services. So, across federal, state, and  
4 city, we are asking for a \$30 million investment to  
5 stem the tide of anti-Asian violence with community  
6 center strategies that have proven to work. Because  
7 we are in the thick of city budget discussions, we  
8 are asking for city Council to step up with new  
9 initiative funding for this work because we will need  
10 widespread support to reduce these daily attacks on  
11 Asian New Yorkers. Our campaign will centralize the  
12 reporting of biased incidents through and in language  
13 reporting tool in order to connect victims to the  
14 support that they need, establish safety programs and  
15 Asian majority neighborhoods in Manhattan, Brooklyn,  
16 and Queens, outreach to local small businesses and  
17 faith centers to establish safe zones where  
18 individuals can go to seek help and support if there  
19 ever being targeted, provide up standard verbal de-  
20 escalation and physical self-defense trainings in  
21 multiple Asian languages and set up in language of  
22 victim support services, including assistance funds  
23 to help with assault related expenses and mental  
24 health support in the languages and the cultures that  
25 they need. On behalf of the Asian American  
Federation, I think you for your support and we look

3 forward to working with all of you to address this  
4 crisis and the mental health toll it is taking on the  
5 Asian American community.

6 COMMITTEE COUNSEL: Thank you so much.

7 And we will next turn to Joy Luangphaxay. You can  
8 begin as soon as the sergeant cues you.

9 SERGEANT-AT-ARMS: Time starts now.

10 JOY LUANGPHAXAY: Good morning. My name  
11 is Joy Luangphaxay, assistant executive director of  
12 behavior health services at Hamilton Madison House,  
13 or HMH. First, I would like to thank the city  
14 Council member and Chair Louis for this important  
15 hearing. HMH is a multifaceted community service  
16 organization operating in Chinatown on the lower East  
17 side and beyond. Our program focuses on early  
18 childhood education, serving seniors on the subject  
19 upon what we are focusing on: behavioral health. We  
20 specialize in providing behavioral health services to  
21 people of Asian descent and, in fact, they are the  
22 largest outpatient behavioral health providers with  
23 this population on the East Coast. Currently, we  
24 operate five mental health clinics, day treatment  
25 program, and a supportive housing program for adults  
coping with severe mental health issues. Our staff

3 are at least bilingual and languages spoken among  
4 them are Chinese, Japanese, Korean, Cambodian, and  
5 Vietnamese. The large majority of these we serve--  
6 the people we serve our first generation immigrants  
7 of low income status and many are receiving therapy  
8 for the first time. Consistently, they share that  
9 their mental health systems relating to difficulties  
10 in employment, finances, housing, immigration status,  
11 and health. Compounding the situation is the stigma  
12 associated with therapy in the Asian American  
13 community, the effects of Covid and the anxiety  
14 provoked by the recent shares of racial incidents  
15 targeting Asian Americans. Released by the Stop AAPI  
16 Hate [inaudible 01:39:20] nearly 3800 incidents were  
17 reported over the course of roughly over a year and  
18 we believe that is a tiny fraction of the total. HM  
19 H has seen an increase in individuals seeking support  
20 and mental health services by 10 percent in the last  
21 three months and 25 percent since the pandemic. The  
22 fears of being attacked, increasing anxiety and  
23 depression, are common issues reported. For all  
24 these reasons, we believe it is imperative that the  
25 city Council makes it a priority to fund initiatives  
and work with community organizations and mental

2 health providers to tackle anti-Asian violence and  
3 further expand mental health services. Following are  
4 the recommendations. An anti-Asian against violence  
5 campaign such, as Hope Against Hate, should be  
6 undertaken and funded to encourage Asian Americans to  
7 make use of mental health services as well as to  
8 engage them in other social health and educational  
9 programs to prevent mental health from the rising.  
10 As earlier discussed, there is a shortage of mental  
11 health clinicians. It is even more so in the Asian  
12 community. We should pursue strategies that attract  
13 more Asian Americans into the health field to  
14 incentivize employing the Met community-based  
15 organizations where we have already earned the trust  
16 of the community. Additionally, funding should be  
17 available to organizations that are already providing  
18 the critical support to ensure mental health  
19 [inaudible 1:40:41] anti-Asian neighborhoods are met.  
20 Hamilton Madison House would like to thank the  
21 Committee on Immigration and the Committee on Mental  
22 Health, Disabilities, and Addictions and we would be  
23 glad to engage in ongoing discussion sponsored by--

24 SERGEANT-AT-ARMS: Time expired.

3 JOY LUANGPHAXAY: among Asian Americans  
4 and all New Yorkers.

5 COMMITTEE COUNSEL: Thank you so much  
6 and we will next to Yuna Youn and you can begin when  
7 the sergeant cues you.

8 SERGEANT-AT-ARMS: Time starts now.

9 YUNA YOUN: Thank you, Council and Chair  
10 Louis, for this opportunity and, as Chair Louis  
11 emphasize, we need more support for POC as a whole.  
12 Thank you for those who professionally and as  
13 individuals show solidarity and analyze ship during  
14 such a difficult time for Asian Americans. Calls  
15 coming into KCS, the only state licensed clinic  
16 targeting the community, at taking majority Medicaid  
17 and Medicare jumped dramatically our waitlist has  
18 grown. It shouldn't come as a surprise that people  
19 who appear on the news for anti-Asian hate crimes are  
20 reaching out to community-based mental health clinics  
21 such as KCS because we have trust in the community to  
22 do the difficult work of processing that are in their  
23 families pain. When that same issue is impacting  
24 multiple systems, from medical to law enforcement and  
25 security officers to the criminal legal system,  
clients finally come to us carrying all of that with

3 them. They take a leap of faith that they can heal  
4 and bravely work towards feeling safe to leave the  
5 house again and carry on with their lives even while  
6 still dealing with pending cases and the  
7 uncertainties and disappointments. Directing a  
8 clinic, I'm speaking as a social worker with a dual  
9 responsibility of maintaining patient  
10 confidentiality, but also upholding our code of  
11 ethics where, within and outside of our professional  
12 roles, we have a commitment to advocate for social  
13 justice. When people can't open up to others when  
14 investigations are pending, when they expressed  
15 concerns about systems not meeting or providing  
16 sufficient resources for their needs, the impact that  
17 mental health professionals have when they hold space  
18 for their trauma is absolutely priceless. And, yet,  
19 there is limited research with sufficient  
20 disaggregated data that can provide more intensive  
21 and tailored approaches and can help us make cases  
22 for the kind of funding that we may qualify for and  
23 deserve. As the demand for support rises due to the  
24 sheer number of attacks and the direct physical  
25 impact and sense of safety that the community has  
among their fellow New Yorkers, this is a shared

3 responsibility. My staff also must have all the  
4 support they need to provide this essential work  
5 without vicarious trauma and burnout. Even for  
6 myself, as I go about my day and have conversations  
7 with various incoming clients and my staff, it's just  
8 not okay. We can do better and, with your support,  
9 we can make a start. Thank you.

10 COMMITTEE COUNSEL: Thank you so much  
11 to this entire panel and I am going to pause briefly  
12 now to see if there are any Council member questions.  
13 Okay. Thanks again into this panel and we will next  
14 turn to our following panel which will include Erica  
15 McSwain, Nadia Chait, Fiodna O'Grady, and Kimberly  
16 Blair. And we will begin with Erica McSwain and you  
17 can begin when you are on muted and the sergeant cues  
18 you.

18 SERGEANT-AT-ARMS: Time starts now.

19 ERICA MCSWAIN: Good morning, Council,  
20 Chair Louis, and esteemed Council member. My name is  
21 Erica McSwain. I'm the director at the Queens  
22 Community Justice Center which is a demonstration  
23 project for that Center for Court Innovation. Young  
24 people involved in the justice system have often  
25 experienced a history of significant trauma. The

3 burden of processing and acknowledging the trauma  
4 should not fall on young people who are in no  
5 position to do it alone. Our young people of color  
6 report a lack of comfort ability in traditional  
7 therapeutic settings operated by individuals  
8 unfamiliar with their unique needs. With the  
9 populations we serve facing ongoing police violence  
10 and a public health crisis that disproportionately  
11 impacts black and brown communities, realizing the  
12 vision and equitable access to mental health services  
13 is now more important than ever. Young men of color  
14 are underserved, oppressed, and victimized by current  
15 systems and the Center for Court Innovation offers  
16 trauma responses across the city that adequately and  
17 appropriately address the victimization. At the  
18 Center for Court Innovation Neighbor in Action Site,  
19 we provide comprehensive trauma informed services to  
20 young men of color between the ages of 16 and 24 to  
21 address these impacts of various pressures. We  
22 provide therapeutic services which include  
23 psychotherapy, psychoeducation with culturally  
24 responsive delivery, intensive case management and  
25 mentor ship to support them and recognizing their  
trauma, and engage in healing. In Queens, the Queens

3 Community Justice Center provides comprehensive  
4 services to people harmed by violence by similarly  
5 taking a trauma informed, culturally competent,  
6 holistic approach to work with each participant.

7 Uplift is a trauma informed, culturally competent  
8 victim service program for young people in Queens who  
9 have experienced victimization and or exposure to  
10 violence by providing client driven, individual  
11 therapeutic sessions and supportive workshops.

12 Queens Community Justice Center is ready to implement  
13 Uplift with support from Council and transition  
14 services from mandated involvement to voluntary,  
15 meaningful engagement for young people of color in  
16 Queens. The centers Harlem Community Justice Center  
17 builds on this evidence-based approach to mental  
18 health through the men's empowerment program which  
19 provides trauma informed programming and mental  
20 health interventions to young and black and brown men  
21 who have experienced the trauma of mass incarceration  
22 and or community violence in East and Central Harlem.

23 In 2020, with Council's support, the Staten Island  
24 Justice Center began providing more robust  
25 programming and mental health services to youth who

are justice involved or have experienced a history of

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2 ADDICTIONS

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3 trauma through the youth wellness initiative. They  
4 also plan to expand these programming to include  
5 workshops designed to address trauma and produce  
6 healing. The Center for Court Innovation is  
7 committed to working with Council to ensure the needs  
8 of marginalized New Yorkers are addressed through  
9 access to mental health services and support. We  
10 thank the Council for its continued partnership and  
11 will be--

12 SERGEANT-AT-ARMS: Time expired.

13 ERICA MCSWAIN: available to answer any  
14 questions you may have. Thank you.

15 COMMITTEE COUNSEL: Thank you so much  
16 and we will next turn to Nadia Chait and you can  
17 begin as soon as the sergeant cues you.

18 SERGEANT-AT-ARMS: Time starts now.

19 NADIA CHAIT: Thank you, Chair Louis and  
20 member of the Council, for holding this hearing on  
21 such a critical topic. I am Nadia Chait, the  
22 director of policy and advocacy at the Coalition for  
23 Behavioral Health. Our members are our community-  
24 based mental health and substance use providers who  
25 are truly embedded in New York's communities and  
working in the communities they serve every day to

3 meet their needs. It is for this reason that the  
4 majority of individuals that our members serve our  
5 people of color and that the majority of people who  
6 are employed by our members are people of color. And  
7 so, we are working every day to address many of the  
8 issues that have been raised today and, yet, as you  
9 rightly noted, Chair Louis, this is a long-standing  
10 issue, one that, you know, started before Covid,  
11 certainly been worsened by the pandemic, and one that  
12 needs solutions that we, as providers, has not been  
13 able to accomplish on our own. We need assistance  
14 from government to truly be able to meet the needs in  
15 our communities. It's clear to us that one of the  
16 biggest challenges in providing care is that our  
17 workforce is simply insufficient due to low Medicaid  
18 rates and insufficient city contract funding. Our  
19 staff simply are not paid the wages that they deserve  
20 and, in addition, many of the structural barriers  
21 that lead to-- you know, that were discussed earlier  
22 that lead to individuals of color are often having  
23 higher mental health needs, similarly impacts the  
24 ability of individuals of color to enter our field,  
25 which often requires Masters degrees and significant  
levels of student debt that, unfortunately, are not,

3 you know, really mitigated at all by city or state  
4 programs. And so, to increase our workforce and  
5 really increase the capacity of our system to get rid  
6 of the boat wait lists and the appointment delays  
7 that folks reaching out for help and counter far too  
8 often, we would really encourage the city to look at  
9 creating more sustainable funding streams for our  
10 providers. So, that would include fully funding the  
11 indirect cost rate initiative so that provider costs  
12 are actually covered, increasing funding on city  
13 contracts to provide higher salaries for staff, and  
14 to support our staff. And then, really investing in  
15 the city councils mental health initiative. You  
16 know, I think that funding does a remarkable job at  
17 targeting services to communities where the need is  
18 very high and, obviously, you all, as Council  
19 members, know your communities and know where that  
20 need is. But the cuts last year did have a really  
21 detrimental impact. 40 percent of the funded  
22 providers that we surveyed reported serving fewer  
23 people, so bringing that funding back at minimum to  
24 the FY 20 baseline, but we would really encourage  
25 increases in that funding for FY 22. And then really  
funding programs in the community. Not expecting

2 folks, you know, to go outside of their community  
3 order go to hospitals. Funding programs where they  
4 are: in senior centers, and schools in--

5 SERGEANT-AT-ARMS: Time expired.

6 NADIA CHAIT: Thank you for your time.

7 COMMITTEE COUNSEL: Thank you very much  
8 and we will next turn to Fiodnna O'Grady and, as soon  
9 as the host unmutes you and sergeant cues you, you  
10 can begin.

11 SERGEANT-AT-ARMS: Time starts now.

12 COMMITTEE COUNSEL: Oh. You're still  
13 on mute. Let's just wait for the host to unmute you.  
14 You may have to accept an unmute prompt.

15 FIODNNA O'GRADY: That's better. Good  
16 morning. My name is Fiodnna O'Grady and on behalf of  
17 Samaritan's Suicide Prevention Center, the only  
18 community based organization in New York City whose  
19 sole mission is preventing suicide. I want to thank  
20 the New York City Council Committee on Mental Health,  
21 it's Chair Farah Louis, and members . With the  
22 intense social and cultural stigma and the very real  
23 fears people in distress people have about safely  
24 accessing mental health services in NYC, the need for  
25 today's hearing and, more importantly, significant

3 action cannot be more overstated. This is especially  
4 true for people of color and those living in poverty  
5 which research shows face greater difficulty in  
6 accessing and receiving needed health care services  
7 than other city residents. These challenges can be  
8 overwhelming to someone who is already feeling  
9 anxious, overwhelmed, and helpless. And then add to  
10 that the way so many NYC clinical services operating  
11 in the role of police have been responding to mental  
12 health emergency use and a process that can be  
13 intimidating to anyone, even those with the greatest  
14 privilege and social standing can become absolutely  
15 frightening, if not particularly life-threatening.  
16 There are no clear magic answers and the Samaritans  
17 has advised this Council for years just adding new  
18 services and expanding other does not change the  
19 underlying issues: the structural flaws that are at  
20 the heart of NYC's helping institutions. The fact is  
21 you cannot control how people get help. The history  
22 of suicide prevention has taught us that the more  
23 choices people have, the more options people can  
24 explore, the more likely they are to seek the help  
25 they need. But people do not seek help if they do  
not feel safe. They do not seek help from those they

3 do not trust. They do not seek help when the people  
4 providing that help treat them as problems to be  
5 solved instead of the complex and dimensional  
6 individuals they are. From Samaritan's perspective,  
7 alternatives to existing services must be supported  
8 and enhanced. Samaritan's is but one example. We  
9 offer the only completely confidential crisis hotline  
10 in the city which means no action is taken against a  
11 caller's desire, no police sent in response to their  
12 calls. This is in complete contrast to the active  
13 rescues that are initiated by most city clinical  
14 services that can result in so many unintended  
15 consequences. But instead of supporting Samaritan's  
16 and other valuable community based services with a  
17 proven record of effectiveness in reaching New York's  
18 diverse populations, the Mayor and DOHMH continue to  
19 invest in new, often unproven, programs never  
20 realizing that you can't be an alternative to  
21 yourself no matter what the packaging and the PR.  
22 Samaritans also suggest, as we stated in Council  
23 committee staff, that you can consider changing the  
24 protocol tied to 911 mental health calls, as well as  
25 the city's mobile crisis units [inaudible 01:53:59]--

SERGEANT-AT-ARMS: Time expired.

2 FIODNNA O'GRADY: Let's stop responding to  
3 mental health emergencies are accompanied by EMS  
4 which have tremendous experiencing in handling crisis  
5 situations and do not carry firearms. Time is up.  
6 I'll send it in. I thank you. Samaritan's is here  
7 to help and believes some of the needs can be  
8 addressed by our city's diverse community based  
9 organizations.

10 COMMITTEE COUNSEL: Thank you very  
11 much. We will next turn to Kimberly Blair and, as  
12 soon as you're unmute by the host and the sergeant  
13 cues you, you can begin.

14 SERGEANT-AT-ARMS: Time starts now.

15 KIMBERLY BLAIR: Good morning, Chair  
16 Louis, and members of the committee. My name is  
17 Kimberly Blair and I'm here testifying today on  
18 behalf of NAMI NYC, and organization that has  
19 provided support services for the mental health  
20 community for almost 40 years, including our peer-  
21 led, peer-run helpline which provides emotional  
22 support, psychoeducation, and community based  
23 referrals to callers, nearly half of whom are  
24 individuals with mental illness who are family  
25 members from BIPOC communities across the city.

3 Since the pandemic began, we have seen a two-fold  
4 increase in the number of helpline calls, including a  
5 dramatic increase from parents concerned about police  
6 response to mental health crises with their children.  
7 One of the most heartbreaking calls during the  
8 pandemic came from a mother, a concerned mother  
9 calling on how best to support her son, a 23 year  
10 young black man after she called 911 for mental care  
11 support while her son was in distress. And, instead,  
12 was met by police who arrived with their guns drawn.  
13 As a result, her son fled the scene for fear of his  
14 life. He was later detained and transported to a  
15 facility for care. Although this event occurred  
16 towards the beginning of the pandemic, the mother  
17 still frequently calls our helpline to this day for  
18 different resources for her son who has since become  
19 homeless for fears of returning to the home where the  
20 police once responded. As we know too well, the  
21 trauma associated with police response to mental  
22 health crises is not unique to this story and often  
23 has resulted in more catastrophic consequences such  
24 as the murder of 18 black and brown individuals with  
25 mental illness since 2018. NAMI NYC commends Council  
members and the PA's office for taking a step in the

3 right direction with Into 2210, however it is our  
4 position that the legislation does not go far enough  
5 to remove the police entirely as mental health first  
6 responders and, therefore, will not remove the trauma  
7 imposed upon black and brown community members  
8 experiencing mental illness. As written, almost  
9 anything could constitute as a public safety  
10 emergency which would lead the NYPD to be dispatched,  
11 going against the goal of the proposed reform bill.  
12 For this reason, NAMI NYC would like to point to  
13 committee to the CCIT NYC Coalition's proposal for  
14 narrowly defining the term public safety emergency as  
15 when a person is causing serious bodily harm or is  
16 wielding a weapon to harm themselves or others and no  
17 other non-police de-escalation measures can be safely  
18 taken. Items such as a pocketknife or scissors do  
19 not constitute as a weapon. Our organization  
20 believes that this could be the best model for  
21 eliminating police response to mental health crisis  
22 in BIPOC majority communities since the proposal was  
23 community informed. In this story I just told, the  
24 son was not harming anyone. He was simply in crisis  
25 and, as such, deserved an appropriate mental health

2 response consisting of peers and representatives of  
3 his community, not the police. Thank you.

4 COMMITTEE COUNSEL: Thank you so much  
5 and thank you to this entire panel. I'm going to  
6 pause briefly to see if there any Council member  
7 questions. Okay. Seeing none, we can turn to the  
8 next panel which will include Malachi Carrasquilla,  
9 Jasmine Bowden, Erin Muller, and Scott Kierney. And,  
10 Malachi, you can begin as soon as the sergeant cues  
11 you and you are unmuted by the host.

12 SERGEANT-AT-ARMS: Time starts now.

13 MALACHI CARRASQUILLA: Hello, Committee on  
14 Mental Health, Disabilities, and Addictions. My name  
15 is Malachi Carrasquilla and I am a member of the New  
16 York City Anti-Violence Project, AVP. AVP aims to  
17 end all forms of violence through advocacy,  
18 counseling, legal support, and community organizing.  
19 AVP is an organization that serves the LGBTQ and HIV  
20 affected communities and a membership that is  
21 predominantly black and brown, trans, and gender  
22 nonconforming people. We are here today to uplift  
23 that we deserve to have healthy communities and for  
24 our community to thrive, we need systems that meet  
25 our immediate needs like housing, education, and

3 mental health services. There is a severe lack of  
4 mental health services for black and brown  
5 communities, especially the TGNC community. The few  
6 resources that do exist are not inclusive and are not  
7 culturally competent. We are in the middle of a  
8 global pandemic with the rise of hate violence which  
9 increases the need for more mental services. My own  
10 experiences have shown the urgency of this issue for  
11 me and for others. I live alone in a subsidized  
12 apartment and, last fall, due to my deteriorating  
13 mental state compounded with the fear and anxiety of  
14 being harassed and attacked by someone I thought was  
15 a friend, I am reluctant to admit that I attempt to  
16 flee my third story apartment through an open window.  
17 By some miracle of God, I only suffered a sprained  
18 ankle. But can you imagine that, after making it to  
19 the hospital and telling them that I jumped out of my  
20 third story window, no one even suggested that I  
21 speak to a mental health professional? It leaves me  
22 question. Why is it that I have asked my PCP, my  
23 case manager, and my social worker about mental  
24 healthcare and received no answers. It shouldn't be  
25 so difficult for me to receive the mental healthcare  
I know I deserve and would benefit me. I am still,

2 to this day, struggling to access care. It begs the  
3 question does anyone out there really care? The city  
4 must do better by prioritizing our health and safety  
5 and invest in culturally competent services that can  
6 robustly respond to the range of circumstances  
7 causing and the individuals experiencing mental  
8 health distress community-based organizations and not  
9 law enforcement. At AVP, we have a 24-hour bilingual  
10 hotline where we respond to violence and offer  
11 advocacy and counseling. There organizations like  
12 ours that can do this work that the city can invest  
13 in, such as the Hate Violence Prevention Initiative.  
14 We urge the city to prioritize our communities health  
15 and safety and it can start with meeting the basic  
16 needs of our community and offer mental health care  
17 that is easily accessible and inclusive of our  
18 communities. Thank you for listening in the  
19 opportunity to testify.

20 COMMITTEE COUNSEL: Thank you very much  
21 for your testimony. We will next turn to Jasmine  
22 Bowden and you can begin as soon as the sergeant cues  
23 you.

24 SERGEANT-AT-ARMS: Time starts now.

2 JASMINE BOWDEN: Hi, committee. Hello,  
3 Committee on Mental Health, Disabilities, and  
4 Addictions. My name is Jasmine and I use she and he  
5 pronouns. I am also member of the New York City  
6 Anti-Violence Project, AVP. I would like to  
7 emphasize again that AVP aims to that end all forms  
8 of violence through legal services, counseling,  
9 advocacy, and community organizing. AVP is an  
10 organization that serves that LGBTQ and HIV affected  
11 communities and a membership that is predominately  
12 black and brown and TGNC, which stands for  
13 transgender nonconforming individuals who live their  
14 lives in their truth, but not accepted by society.  
15 It is clear there is a lack of mental health services  
16 for black and brown communities, especially the TGNC  
17 community that is historically underserved. Even the  
18 resources that exist are not inclusive and culturally  
19 competent. We're here today to uplift what we  
20 deserve to have health communities and for our  
21 communities to thrive. We need systems that meet our  
22 immediate needs: housing, educations, and mental  
23 health services. A lot of walk-ins in AVPs are to  
24 seek our help and receive services. Transgender  
25 youth deal with a lot of psychological abuse and

2 sometimes feel suicidal. Through our 27 bilingual  
3 hotline, we are able to address some of these issues  
4 and offer counseling and advocacy. There are  
5 organizations like ours that can do this work which  
6 the city can invest in such as the Hate Violence  
7 Prevention Initiative. And prioritize our health and  
8 safety and invest in culturally competent services  
9 and community-based organizations and not law  
10 enforcement. We see the radical disparities when it  
11 comes to receiving care and see people who are  
12 struggling with mental health that feel isolated and  
13 alone. We urge the city to prioritize our  
14 community's health needs and offer mental healthcare  
15 that is easily accessible and inclusive to our  
16 communities. Thank you for listening to my testimony  
17 and for the opportunity to testify.

18 COMMITTEE COUNSEL: Thank you so much.

19 And we'll next turn to Aaron Muller. And, Aaron, you  
20 can begin as soon as the sergeant cues you.

21 AARON MULLER: Thank you, Chair Louis,  
22 for this opportunity and good morning to everyone in  
23 their respective places. I'm here today to testify  
24 as a mental health provider, advocate, and speaker.  
25 My name is Aaron Muller. I'm a license clinical

3 social worker and owner of a private practice  
4 alongside my wife, Dr. Trudy Ann Gil. Our hopes in  
5 opening our practice, we wanted to shift the  
6 narrative of mental health in black and brown  
7 communities. We have serviced over 4000 clients  
8 since our opening in 2016 and the majority being  
9 persons of color. There are clients that were not  
10 able to service due to systemic barriers. As a  
11 resident of southeast Queens, there's an absence of  
12 mental health agencies in our area. This is a grave  
13 absence for our community. I use my social medial  
14 platform to provide educational resources about  
15 mental health and stigma. With this, I received a  
16 notable amount of messages and thank you's for  
17 providing resources and support. I also referred  
18 them to other clinicians, however, there is a need  
19 for bigger, more robust mental health system for  
20 persons of color in New York City. I'm wondering how  
21 the city can continue to push the conversation and  
22 narrative around stigma and how beneficial this can  
23 be. I would love to see a relaunch and push from  
24 Brothers Thrive and Sisters Thrive, which I have  
25 facilitated two conversations, on Jamaica Avenue and  
[inaudible 02:04:25] College and it was received very

2 well. My suggestion is to have more clinicians of  
3 color involved in outreach and engaging persons of  
4 color and mental health. Thank you.

5 COMMITTEE COUNSEL: Thank you so much  
6 and we will next turn to Scott Kierney and you can  
7 begin as soon as the sergeant cues you.

8 SERGEANT-AT-ARMS: Time starts now. Mr.  
9 Kierney, if you could accept the unmute and also if  
10 you would like to turn your camera vertically.  
11 You're showing up sideways.

12 SCOTT KIERNEY: [inaudible 02:05:20]

13 SERGEANT-AT-ARMS: You are on muted now.

14 SCOTT KIERNEY: Okay. I'm sorry about  
15 the camera. Can I go?

16 SERGEANT-AT-ARMS: Yes.

17 SCOTT KIERNEY: Okay. Thank you very  
18 much. Okay. Theories 300,000 workers, civil  
19 servants. If the statistic of one in five have  
20 mental illness, you have 60,000 potential mentally  
21 ill civil servants. I was a civil servant and I was  
22 dismissed. I was an employee at New York City Parks  
23 for over 30 years. I was diagnosed with ADD bipolar  
24 ADHD. Some accommodations recommended by my  
25 neurologist and psychiatrist were made. The most

3 important one, to reduce my distraction, my  
4 agitation, my irritability because of my conditions  
5 was an office. Not giving me an office I feel was  
6 discriminatory and provided harassment and it really  
7 stopped me from doing the important work that I was  
8 doing without any accommodations that should have  
9 been made. What happens is very often your  
10 supervisors and management have more authority over  
11 your accommodations and your neurologist and  
12 psychiatrist. This shouldn't be. By law, you are  
13 required to provide the accommodations in an office  
14 and they are not always done. So, I believe that--  
15 Well, by the way, it is equal employment opportunity  
16 commission, state and city human rights departments,  
17 and, of course, the ADA require accommodations for  
18 mental health disabilities. The management and the  
19 administration side of our agencies, I think, have  
20 far too much latitude when they can override the  
21 accommodations of eight psychiatrist and neurologist.  
22 When you take away or don't provide an accommodation,  
23 legally, it becomes constructive, dismissive and that  
24 turns into wrongful termination which, essentially,  
25 is firing a civil servant. You can't do that. If an  
accommodation is recommended by a reasonable

2 recommendation that doesn't do untold harm to the  
3 office or the management, you must give it to the  
4 employee. That may not be that case. There needs to  
5 be closer cooperation between all of your agencies,  
6 all 300,000 civil servants and Helping Hospitals or  
7 whatever kind of organization is required to have the  
8 oversight that is needed. Constructive discharge or  
9 dismissal is a very serious charge. If you don't  
10 give somebody the accommodation, you are essentially  
11 doing constructive discharge, which is firing a civil  
12 servant.

13 SERGEANT-AT-ARMS: Time expired.

14 SCOTT KIERNEY: Thanks.

15 COMMITTEE COUNSEL: Thank you very much  
16 and thank you to this entire panel. I'm going to  
17 pause briefly now to see if there are any Council  
18 member questions.

19 CHAIRPERSON LOUIS: I don't have a  
20 question, but I just wanted to thank Malachi for his  
21 courage and for sharing his personal story today and  
22 for advocating and testifying today. I just wanted  
23 to thank everyone who testified today. This  
24 information is definitely helpful and I just wanted  
25 to say thank you.

2 COMMITTEE COUNSEL: Thank you, Chair.

3 We will turn to our next panel now which includes  
4 Peggy Herrera, Ruth Lowenkron, Felix Guzman, Joyce  
5 Kendrick, and Yao Chang. Peggy, you can begin as  
6 soon as the sergeant cues you.

7 SERGEANT-AT-ARMS: Time starts now.

8 PEGGY HERRERA: Hi. Can you hear me?

9 COMMITTEE COUNSEL: Yes. We can hear  
10 you.

11 PEGGY HERRERA: Okay. I'm sorry. I'm  
12 at work. But I'm ready. Okay. First, I want to say  
13 thank you. Thank you for the opportunity to testify  
14 today. Thank you to Chair Lewis and the committee  
15 members. Good morning to everyone. My name is Peggy  
16 Herrera. I am a member and leader of Freedom Agenda  
17 and a mental health advocate. I am a mother of a son  
18 who struggles with mental health issues. On August  
19 25, 2019, I was arrested when I called for help for  
20 my son during a crisis and the police showed up first  
21 instead of a mental health medical professional.  
22 Instead of being helped, I was arrested and my son  
23 never received the help he needed. It is ridiculous  
24 that a mother be criminalized for calling for help.  
25 That day I stood in my doorway and prevented the

3 police from coming into my house to interact with my  
4 son because I know how that has gone before for other  
5 members. People with mental health illnesses are 16  
6 times more likely to be killed during a police  
7 encounter. Police cannot help us in a crisis because  
8 they are too busy criminalizing us, especially the  
9 black and brown community. Police don't take time to  
10 find out what happened before the crisis now, in  
11 times when my son is facing a crisis and he needs to  
12 stay in his room where he feels safe, I need a safe  
13 place to stay instead of sleeping in my car. We know  
14 that there are other ways to do this. The Stop  
15 program in Denver and that cahoots program in Oregon  
16 seemed to be working and here in New York City, we  
17 still have people dying. Mental health is a medical  
18 issue, not a police issue, but it's not just the  
19 crisis response system that has failed my son. It is  
20 the entire mental health system or, really, the lack  
21 of a mental health system. As an advocate for my  
22 son, my biggest challenges lack of resources and when  
23 I reflect on it, I realize that it has always been a  
24 barrier to my son getting what he needs. Years ago,  
25 my son deserved a school system that offered him  
counselors and services to respond to behaviors that

3 stem from trauma. As a young man whose trauma has  
4 been compounded by being criminalized so often, he  
5 needs access to unlimited mental health resources.  
6 My son should never worry about the amount of visits  
7 because no one can determine the amount of times he  
8 will have a crisis. We need a mental health system  
9 that will address and treat individuals before their  
10 actions and behaviors provoke a police response. We  
11 need a supportive and safe response. We need long-  
12 term mental health services that can offer coping  
13 skills, behavior management, social services,  
14 supportive housing, educational trades and  
15 employment. When you give people what they need, you  
16 are telling them that they matter. We cannot  
17 continue to rely on emergency rooms or jails as  
18 mental health centers. We are facing a mental health  
19 crisis. Mental health is real. I demand that we get  
20 what we need for our families and I just want to say  
21 thank you to Jumaane for addressing our youth because  
22 crime is a cry for help. When someone commits a  
23 crime, they are crying for help and every person who  
24 stands before a judge needs to be evaluated. Every  
25 person, especially more now than ever. And for  
telehealth, they--

2 SERGEANT-AT-ARMS: Time expired.

3 PEGGY HERRERA: Okay. Thank you. I  
4 will send the rest in.

5 COMMITTEE COUNSEL: Thank you very much  
6 and we will next turn to Ruth Lowenkron and you can  
7 begin as soon as the sergeant cues you.

8 SERGEANT-AT-ARMS: Time starts now.

9 RUTH LOWENKRON: Good afternoon, Council  
10 members. I appreciate the opportunity to talk before  
11 you. My name is Ruth Lowenkron. I am the director  
12 of the Disability Justice Program at New York Lawyers  
13 for the Public Interest. We advocate broadly in the  
14 area of disabilities, including in all realms of  
15 mental health issues, but I, too, am going to  
16 concentrate on what Peggy Herrera so aptly called the  
17 crisis of mental health crises and I enjoyed my  
18 colleagues from the CCIT NYC, that correct crisis  
19 intervention today New York City coalition which  
20 consists of over 80 organizational members. We are  
21 all about transforming what is happening in this city  
22 to respond to mental health crises. As Chair Lewis  
23 mentioned, there is a disproportionate number of  
24 black and brown individuals with mental disabilities,  
25 so you can only assume that they are

3 disproportionately affected by the response to mental  
4 health crisis and the numbers are, not surprisingly,  
5 reflecting that. But, perhaps very surprising is and  
6 how greatly so. As Kim Blair, my colleague said, 18  
7 individuals shot and killed at the hands of the  
8 police in the last five years alone, 15 of whom, more  
9 than 80 percent, our people who are black or brown or  
10 other people of color. Unacceptable. It is a  
11 crisis. We have to do something immediately. And  
12 what we see around the country is that people are  
13 responding, but New York City is not there yet. Even  
14 President Obama just tweeted yesterday-- you may  
15 have seen that-- this is what we need to do. We  
16 need to make more places to nonpolice response and  
17 get to the help of people who experience mental  
18 health crisis. What is the answer? The answer is  
19 the proposal that CCIT NYC has of removing police  
20 entirely, having a community run into two utilizing  
21 peers and those with lived mental health experience  
22 and EMTs and responding in equal kind of mental  
23 health emergency use. What is not the answer? The  
24 current iteration of inter-directory bill 2210.  
25 Police have an outsized role and undefined sense of  
the public safety emergency. Allowing DOHMH to do

2 the work when we are trading off in that regard for  
3 another bureaucracy. A 30 minute response time,  
4 where does that come from when we have an 8 to 10  
5 minute response time for any other emergency? And  
6 what else it is not the answer? And I'm very  
7 disappointed that Susan Herman is not here to hear  
8 this, though she has heard it from me many times.  
9 The Thrive pilot is also very much not the answer.  
10 It allows for an astronomical 30 percent of calls to  
11 go to the NYPD. All the calls go through 911, which  
12 is the NYPD. They insist on utilizing--

13 SERGEANT-AT-ARMS: Time expired.

14 RUTH LOWENKRON: I am just about done.

15 Emergency medical technicians who are deeply involved  
16 in the problems of the current response and, again, a  
17 30 minute response time and they will only operate 16  
18 hours a day as if mental health crises can be timed.  
19 So, I conclude by saying especially during this time  
20 of Covid, I implore you. Do not tarry. It is a  
21 crisis and I can stand at the ready personally, along  
22 with my organization, New York Lawyers for the Public  
23 Interest and CCIT NYC to work with you day and night  
24 to make this problem disappear. Please, utilize us  
25 and let's make this happen together. Thank you.

2 COMMITTEE COUNSEL: Thank you very much  
3 and we will next turn to Felix Guzman. You can begin  
4 as soon as the sergeant cues you.

5 SERGEANT-AT-ARMS: Time starts now.

6 FELIX GUZMAN: Greetings. My name is  
7 Felix Guzman. I'm testifying today on behalf of  
8 Correct Crisis Intervention Today, broad coalition of  
9 mental health peers, providers, rights activists,  
10 advocates, and New Yorkers committed to racial and  
11 social justice. We launched CCIT NYC in 2012 with  
12 the aim to end the trauma, abuse, injuries, and even  
13 violent death that people with mental health need and  
14 experience during a moment of crisis. I have lived  
15 in Crown Heights my whole life. My hat into the  
16 mental health and criminal justice system started  
17 when I was viciously mugged into unconsciousness at  
18 age 14. The resulting trauma, which was never  
19 addressed, influenced many of the poor decisions that  
20 followed, including using drugs and trying to earn  
21 money through illegal means. My full story would  
22 require over two minutes-- two hours to tell, not  
23 three minutes, so I will summarize my experience  
24 which is some of it is quite common to many black and  
25 brown men. After two convictions for possession, I

2 spent three years in jail, over a year in the shelter  
3 system, attempted suicide, and I have been subject to  
4 numerous wellness checks by police with riot shields.  
5 I was diagnosed with different types of mental  
6 illness and put on numerous medications. Follow-up  
7 care consisted of a referral to a Medicaid in  
8 downtown Brooklyn which staff and clients openly  
9 exchange drugs. At the same time, I managed to  
10 secure my associates degree, had a child, and held a  
11 full-time job for human service agency before stress  
12 resulted in a nervous breakdown. My life began to  
13 change three years ago when I connected with support  
14 services following a stay of community access. Staff  
15 respite center. I became active in the mental health  
16 advocacy movement which has given my life for genuine  
17 purpose and helped me to understand more fully my own  
18 circumstances. In 2019, I entered [inaudible  
19 02:18:17] peer training program which I graduated  
20 this month after a year of remote learning and, in  
21 2020, began working full time for NYC Well as a peer  
22 support specialist. My future goals include  
23 expanding my advocacy activities and finishing  
24 college to become a poetry therapist. I believe my  
25 life would have been much different if I had been

3 able to connect with counseling services following  
4 the vicious attack when I was a 14-year-old boy.

5 Instead, the police filed a report and my family you  
6 sent me back to school the very next day. The city  
7 can take some basic steps to lessen the burden of  
8 trauma experienced daily by thousands of young people  
9 and adults in our black and brown communities.

10 First, the NYPD should not be doing wellness checks  
11 that involve mental health issues or respond to any  
12 mental health related 911 calls. If trained peer  
13 counselors had intervened years ago, my journey would  
14 not have been-- would have been much different.

15 CCIT NYC has developed a peer informed crisis  
16 response proposal and it should be implemented as  
17 soon as possible. Second, police officers often our  
18 first responders and they have valuable information  
19 about the victims of many violent incidents including  
20 mental health related crisis calls. This information  
21 needs to be shared with trained crisis counselors for  
22 potential follow-up which could include a phone call  
23 from NYC Well to see how the family is doing and to  
24 offer referral information. Creating a database like  
25 this is consistent with recommendations made to the  
Mayor's Office four years ago by the Council and

3 state governments Justice Center. Third, the city  
4 needs to engage its supports, community  
5 organizations, and other key stakeholders based on  
6 the principle of asset-based community development.  
7 This approach focuses on community strengths and  
8 nontraditional support networks. This idea was  
9 proposed to the city in 2018 as the recommendations  
10 of the Mayors Task force on crisis prevention  
11 response. [inaudible 02:19:50] neighborhoods,  
12 support networks and recognize that the knowledge and  
13 skills of local groups could be harnessed to support  
14 high risk people that are well-known to residents.

14 SERGEANT-AT-ARMS: Time expired.

15 FELIX GUZMAN: I'm going to go ahead  
16 and it will just be a few seconds. The city cannot  
17 perform these networks on its own and needs to  
18 outsource the organizing effort to a group that has  
19 this special skill set and that provides [inaudible  
20 02:20:07] contracts to local groups. Finally,  
21 building on the first two recommendations, the city  
22 should also expand the implementation of the  
23 community based health organization sensors model  
24 that after district health centers from the 1920s.  
25 The city's Department of Health in 2017 established

3 three neighborhood health action centers in high need  
4 communities to provide place-based service centers--  
5 services that are responding to the social  
6 determinants of health. The action centers provide  
7 low-cost office space to co-locate partner  
8 organizations allowing residents to that access a  
9 broader range of services than the health department  
10 could ever offer alone. Thank you for allowing me to  
11 share my story. It's important to stress that my  
12 experience is not unique. Childhood trauma and its  
13 aftermath is directly to a range of negative  
14 outcomes, including poor educational attainment,  
15 higher rates of incarceration, and high risk  
16 behavior, depression and anxiety, and early death.  
17 In fact, the trauma is especially pronounced in low  
18 income black and brown communities. For my family,  
19 phone call to let us know that someone cared and to  
20 offer information on how and where to get some help  
21 could have made all the difference in the world. I  
22 thank you for allowing me to share. Thank you.

23 COMMITTEE COUNSEL: Thank you so much  
24 for your testimony. Our next panelist will be Joyce  
25 Kendrick. Joyce, you can begin as soon as the  
sergeant cues you.

3 SERGEANT-AT-ARMS: Time starts now.

4 JOYCE KENDRICK: My name is Joyce

5 Kendrick and I am the attorney in charge of the

6 mental health representation team of the criminal

7 defense practice at Brooklyn Defender Services.

8 Thank you, Chair Louis, for holding this important

9 hearing on access to mental healthcare in communities

10 of color. The mental health representation team at

11 Brooklyn Defender Services works to support people

12 living with serious mental illness who have been

13 accused of a crime in Brooklyn. In response to the

14 question from Council member Rosenthal, there are

15 mental health courts in every borough. Every

16 mentally ill client can be referred to mental health

17 court in lieu of having their case proceed on the

18 traditional track. In mental health court, the

19 client is assessed and an individual treatment plan

20 is devised. The goal is that, after successful

21 completion of the mandate, the client would have been

22 connect to services in the community and will be able

23 to continue to access treatment and support. I have

24 witnessed amazing outcomes for these clients. That

25 said, the court often mandates mental healthcare for

people who could have avoided the criminal legal

3 system involvement all together. The city cannot  
4 rely on the NYPD and criminal legal system to address  
5 mental illness. It is a fact that individuals  
6 experiencing a mental health crisis are more likely  
7 to be engaged by police than medical providers. This  
8 involvement of police too often leads to disastrous  
9 consequences for the person that help was summoned  
10 for, particularly for New Yorkers of color. Having a  
11 mental illness is not a crime and New York City must  
12 invest in mental health response teams that  
13 deescalate crises and prevent people with serious  
14 mental illness from entering the criminal legal  
15 system. We urge the city to invest in free and low  
16 cost mental health services that are designed for  
17 people who have experienced hardship, trauma, and  
18 incarceration. These programs must be equipped to  
19 meet the needs of people who are newly being  
20 introduced to mental healthcare to create a familiar,  
21 nonthreatening, therapeutic environment for those who  
22 may be hesitant to engage in treatment. Such  
23 programs must employ trained clinicians who are  
24 fluent in multiple languages. We must not place the  
25 burden on the patient to educate the clinician about

3 the realities of incarceration, gun violence, or  
4 racism. Thank you, again, for your time.

5 COMMITTEE COUNSEL: Thank you so much.  
6 And our next panelist will be Yao Chang. Yao, you  
7 can begin as soon as the sergeant cues you.

8 SERGEANT-AT-ARMS: Time starts now.

9 YAO CHANG: Sorry about that. Hello.  
10 Good afternoon, committee Chairs on Mental Health,  
11 Disabilities, and Addictions. My name is Yao Chang  
12 and I am a staff member in the community organizing  
13 and public advocacy department at the New York City  
14 Anti-Violence Project. Our mission is to empower  
15 lesbian, gay, bisexual, transgender, queer, and HIV  
16 affected communities and allies to end all forms of  
17 violence through community organizing, education  
18 counseling, legal services, and advocacy. Our active  
19 membership is predominantly black and brown, trans  
20 and gender nonconforming people. I'm here today to  
21 assert that the communities that we serve,  
22 collaborate, and build relationships with deserve to  
23 not just have their immediate needs met, including  
24 housing, education, food, shelter, and mental health  
25 services, but to thrive. Mental health is crucial  
for sustainable and overall wellbeing for black and

3 brown communities which have been historically  
4 underserved, even prior to the pandemic. As folks  
5 have mentioned, the Covid 19 pandemic is causing a  
6 mental health crisis. The majority of the services  
7 currently available are not culturally competent and  
8 unequipped to adequately support black and brown  
9 chance and nonconforming people who, in addition to  
10 experiencing the pandemics consequences including  
11 eviction, unemployment, food insecurity, mental  
12 distress, and more, are also facing increased heat  
13 violence. Throughout the pandemic, the New York City  
14 anti-violence project has continued to provide  
15 programming for peer support. Our services mentioned  
16 before, including our 24 English and Spanish hotline,  
17 24 hour hotline, to the black and brown TGNC people.  
18 As staff that is fortunate to co-create a space of  
19 leadership development and camaraderie you with our  
20 community members, I have really seen the importance  
21 of relationships and services that affirm black and  
22 brown TGNC people identities, experiences, and  
23 traumas, however, we are limited in our resources.  
24 We know that there is much greater need than supply.  
25 Additionally, from my personal experience in  
psychiatric units due to my own mental health and

3 survivorship from queer intimate partner violence, I  
4 have witnessed how the current mental health system  
5 and forces anti-black racism and ropes patients into  
6 caustic care that is often more pathology rising than  
7 helpful. Therefore, the city needs to prioritize  
8 funding adequate mental health resources, services,  
9 and infrastructure over policing for our communities.  
10 If the needs and experiences of our city's most  
11 impacted residents are centered, the city will be  
12 stronger and better for all of us. The city can do  
13 this by investing in community-based organizations  
14 like ours which has a variety of programs and  
15 initiatives that address the root causes of violence  
16 against black and brown trends in gender  
17 nonconforming people. This includes our Hate  
18 Violence Prevention Initiative. I believe the city  
19 has the power and opportunity to invest in our  
20 communities health and safety and emerge from the  
21 pandemic with a worthwhile legacy. We call on the  
22 city to do so and to ensure that the services  
23 provided to our communities are accessible and  
24 inclusive. Thank you for giving me the opportunity  
25 to testify.

2 COMMITTEE COUNSEL: Thank you so much.

3 At this time, I would like to mention that if we  
4 inadvertently missed anyone who wanted to testify,  
5 please use the zoom raise hand function. And I also  
6 wanted to remind everyone that you can submit written  
7 testimony to testimony@Council.NYC.gov. I am just  
8 going to pause here to see if we have missed anyone.  
9 Okay. Seeing none, I am going to turn back to Chair  
10 Louis for any closing remarks and to close out the  
11 hearing.

12 CHAIRPERSON LOUIS: I just want to  
13 thank everyone for testifying and for sharing their  
14 personal testimonies and, for the advocates and CBO  
15 leaders here today, I definitely took some notes and  
16 got some information and recommendations and we will  
17 definitely include you all and anything that we do  
18 moving forward. And, with that, I want to close out  
19 this hearing. Thank you so much.

20 [gavel]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 12, 2021