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COMMITTEE ON SMAI	LL BUSINESS
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HELD AT:	Remote Hearing (Virtual Room 1)
BEFORE:	Mark Gjonaj CHAIRPERSON
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## A P P E A R A N C E S (CONTINUED)

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Jaclyn Tacoronte, Owner and Manager JMT Median

MJ Okma Human Services Council

Leticia Remauro, New York City Resident

1 COMMITTEE ON SMALL BUSINESS 5 2 SERGEANT-AT-ARMS: I just want to let 3 everyone know that we are live streaming now. Chair, 4 when you are ready. 5 CHAIRPERSON GJONAJ: Thank you, 6 sergeant-at-arms. We're ready? 7 SERGEANT-AT-ARMS: I just wanted to make 8 sure you are good before we started our recordings. 9 Sergeants, we are going to start with our recordings. 10 SERGEANT-AT-ARMS: Recording for the 11 computer all set. 12 SERGEANT-AT-ARMS: Recording for the cloud 13 also. 14 SERGEANT-AT-ARMS: John, you may begin with 15 your opening now. 16 SERGEANT-AT-ARMS: Good morning and welcome 17 to today's remote New York City Council hearing on 18 the Committee on Small Business. At this time, would 19 all panelists please turn on their video for 20 verification. Once again, would all panelists please 21 turn on your video for verification. To minimize disruption upon testimony, please place all 22 electronic devices on vibrate or silent mode. 23 If you 24 wish to submit testimony, you may do so at 25 testimony@council.nyc.gov. Again, that is

2 <u>testimony@council.nyc.gov</u>. Thank you for your 3 cooperation. Chair Gjonaj, we are ready to begin. 4 CHAIRPERSON GJONAJ: Thank you,

5 sergeant-at-arms.

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[gavel]

7 CHAIRPERSON GJONAJ: Good morning. I am Council member Mark Gjonaj, Chair of the Committee on 8 9 Small Business and I would like to welcome you to our hearing today on the Mayor's Recovery Agenda. 10 The 11 Covid 19 pandemic has disproportionately affected certain boroughs and neighborhoods, highlighting 12 13 health and economic disparity in our city. From total Covid 19 infectious and mortality is too small 14 15 business closures and unemployment numbers, lower income communities and communities of color have 16 17 experienced the worst of this pandemic and its 18 economic devastation. Unfortunately, New York City's 19 minuscule relief efforts intended to help struggling 20 New Yorkers have also failed to help the highest need 21 communities. During the first round of paycheck 2.2 protection program, for example, New York State received one of the lowest amounts of PPP funding in 23 proportion to its total eligible payroll. The city's 24 relief program also failed to equitably disburse 25

2 needed financial relief to the struggling small 3 businesses. As the previous SBS Commissioner 4 acknowledged at a small business committee hearing last year, SBS's Employee Retention Grant Program and 5 small business Continuity Loan Fund predominately 6 7 benefited businesses in Manhattan. SBS's report on 8 the breakdown of the loan and grant issue by the city 9 Council District, ZIP Code, and industry type further revealed failures of those relief programs. 10 11 Businesses in Council District 11 qualified for more 12 total grant money then business is in and any other Bronx Council District, but CD 11 still received the 13 37th lowest amount of grant money. When discussing 14 15 the creation of the employee retention grant program, 16 Mayor de Blasio described to the purpose of the 17 program was to benefit our smallest small businesses 18 with under five employees. A lot of mom-and-pop 19 neighborhood based stores. However, attorneys' 20 offices, physicians, and dentists were the three 21 professional groups that received the most amount of 2.2 money through the program. If you think that small 23 business Continuity Loan Fund also failed to disburse loans to seven Council districts, five of which are 24 25 in the Bronx. I understand that these programs are

created on the short notice and the former 2 Commissioner at SBS employees worked tirelessly to 3 launch them. Nonetheless, for the city to recover, 4 outer boroughs must cover and the outer boroughs were 5 not given a fighting chance to recover under SBS's 6 7 previous relief efforts. We all recognize New York City's engine is Manhattan, but the outer boroughs 8 9 are the fuel that operate that engine. I was glad to see the Mayor and the Commissioner and else in late 10 11 November the creation of three new programs to benefit small businesses in low to moderate income 12 13 communities. The LMI storefront loan, interest rate 14 reduction grant, and the strategic impact Covid 19 15 commercial district support grant our steps towards 16 reviving the economy of outer borough communities. Ι 17 want to thank the Commissioner and his staff for all 18 their hard work in launching these programs. 19 Unfortunately, we have seen reports of a number of 20 issues related to these programs. ZIP Code 10013, 21 which includes parts of Chinatown, was excluded from 2.2 the LMI storefront loan program because SBS used that 23 Department of Housing and Urban Development 2020 median income with the New York City Legion to 24 determine which ZIP Codes qualify as low and moderate 25

income. This dataset overlooks certain lower income 2 3 neighborhoods in the city that are part of the same ZIP Codes as neighborhoods with more affluent 4 residents which exclude certain businesses from 5 applying to these programs. To gualify for the LMI 6 7 storefront loan business program, we are also required to provide a personal guarantee on the loan 8 9 which actually contradicts recent protections past by the Council that protected business owners from 10 11 personal guarantee and rent the property owners, 12 double standard. As a small business in the city of 13 New York, experiencing decreased revenues without a 14 clear idea of when the city will resume its normal 15 economic activity requiring all applicants to agree 16 to a personal guarantee may depress applicants to the 17 program as the purpose of the loan program is to 18 benefit businesses in low income neighborhoods. The 19 possibility of low income business owners losing 20 their personal assets may cause further harm in certain communities in the future. So, I look 21 forward to the Commissioner's testimony today and his 2.2 23 explanations on some of the issues I just outlined, as well as explanations on insufficient and 24 inadequate dollar amounts offered to Covid 19 rescue 25

2 loan and grant programs, more equitable distribution 3 of the limited funds, and what this administration 4 will be doing in the future to assist our struggling small businesses which built this city and, without 5 which would not survive. With that said, I want to 6 7 thank our Chief of Staff, Reggie Johnson, legislative 8 aide Morstan Sackler [sp?], our senior legislative 9 counsel, Christopher Sartori, our policy analyst, Noah Miksler, and financial analyst, Aliya Ali, for 10 11 their hard work in preparing for this hearing. Ι want to turn it back to the committee counsel. 12 Thank 13 you.

14 COMMITTEE COUNSEL: Thank you, Chair 15 Gjonaj. I am Chris Sartori, senior counsel to the 16 Committee on Small Business and I'll be moderating 17 this hearing. Before we begin, I would like to 18 remind everyone that you will be on mute until you 19 are called on to testify, at which point you will be 20 on muted by the host. During the hearing, I will be calling on panelists to testify, so please listen for 21 2.2 your name to be called as I will periodically be 23 announcing who the next panelists will be. At this hearing, we will be hearing testimony from the 24 Department of Small Business Services followed by 25

2 testimony from members of the public. During the 3 hearing, if Council members would like to ask a 4 question of the administration or of a specific panelist, please use the zoom and raise function and 5 I will call on you in order. We will be limiting 6 7 Council member questions to five minutes which 8 includes the time it takes to answer your questions. 9 For remaining panelists, we will be limiting your time to three minutes to accommodate all who have 10 11 come to testify today. Also, for all panelists, when 12 called on to testify, please state your name and the 13 organization you represent, if any. We will now be 14 calling on representatives of the administration to 15 testify. We will first be hearing testimony from Jonelle Doris, Commissioner of the Department of 16 17 Small Business Services. He will be joined by Deputy 18 Commissioner Jackie Mallon who will be present to 19 answer any questions. At this time, I will 20 administer the affirmation to Commissioner Doris and 21 Deputy Commissioner Mallon and I will call on you 2.2 individually for a response. Please raise your right 23 hands. Do you affirm to tell the truth, the whole truth, and nothing but the truth for these committees 24

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1 COMMITTEE ON SMALL BUSINESS 12 2 and to respond honestly to Council member questions? 3 Commissioner Doris? 4 COMMISSIONER DORIS: I do. COMMITTEE COUNSEL: Deputy Commissioner 5 Mallon? 6 7 DEPUTY COMMISSIONER MALLON: I do. 8 COMMITTEE COUNSEL: Thank you. At this 9 time, I would like to invite Commissioner Doris to present his testimony. Before we begin-- sorry, 10 11 Commissioner -- I would just like to acknowledge the different Council members who have come to-- who are 12 13 present so far. It is Council members Powers, 14 Rosenthal, Koo, Perkins, and Lander. Thank you. 15 Commissioner Doris, you may begin. COMMISSIONER DORIS: Good morning, 16 17 Chair Gjonaj, and members of the Committee on Small 18 Business. I am Jonelle Doris, the Commissioner of 19 the New York City Department of Small Business 20 Services. I am joined by SBS first Deputy 21 Commissioner Jackie Mallon. We are grateful for the opportunity to testify today on SBS support services 2.2 23 to small businesses and jobseekers under the continued impact of the Covid pandemic. 11 months 24 after New York City's first confirmed Covid cases, 25

2 New York City's small businesses are still reeling. 3 The impact continues to be devastating to our small 4 businesses and especially to our immigrant majorityowned businesses. At SBS, we have worked tirelessly 5 to provide a backstop for businesses and want the 6 7 most severe damage from this health and economic 8 crisis. Agencywide, we have delivered over 108,000 9 services to businesses across the city. Small business recovery hotline fielded over 52,000 10 11 individual calls and we have posted 275 webinars and 12 nearly 50,000 individual participants. We have walked in over 70 commercial corridor towards, 13 14 meeting businesses where they are and we have 15 connected with over 100 business advocacy groups to 16 support outreach. We have launched for grant 17 programs and to loan programs dispersing vital direct 18 aid to businesses. We recently launched three new 19 mentorship programs for businesses in the hardest hit 20 communities. MWBEs and a new initiative for black 21 entrepreneurs. SBS launched the Shop Your City 2.2 campaign, a multi-phased advertisement and social 23 media campaign to encourage consumers to shop locally. This campaign, which includes resources to 24 help consumers find local businesses will continue 25

2 indefinitely. With unemployment still a challenge, 3 our workforce team has assisted more than 69,800 4 individuals referred over 36,300 people to jobs and 5 worked with over 980 businesses on over 25,000 job opportunities. We have connected more than 8600 New 6 7 Yorkers to jobs with an average wage of \$17.44. We 8 have launched a career discovery NYC to provide 9 online no cause training that prepared New Yorkers to pursue an in demand career. A primary goal over 10 11 these 11 months has been to confront the stark 12 inequality the pandemic as exasperated in our communities. After the first round of stimulus under 13 14 the Cares Act, we all so large portions of the 15 community did not have the same access to aide. 16 Analysis of the first round of PPP showed that 17 businesses led by people of color in New York were 18 less likely to receive a loan and, when they did, 19 were more likely to receive less funding. We knew 20 that we had to design programs that reached these 21 small businesses had we had to do it creatively and 2.2 with limited resources. A mixture of grants and 23 loans is an ideal way of getting funding and fast and also leverages the limited dollars that are 24 25 available. The New York City LMI storefront, the

2 interest rate reduction grant, and strategic impact Covid 19 commercial district support grants were 3 4 designed as a two grant, one loan, three-part program to target those that did not get their fair share. 5 We know that immigrant and minority communities and 6 7 businesses all too often shut out of traditional credit markets. CDFI's have historically played and 8 9 continued to play a vital role and fill in this gap. With the interest rate reduction gap, we worked with 10 11 CDFI partners to target these boroughs directly with 12 the grant to pay off the interest and reduce to that 13 for those clients. To date, the interest rate 14 reduction grant has removed interest costs for over 15 290 small businesses across the city. 88 percent of 16 these grants have gone to minority owned businesses and LMI communities. Our continued work with CDFI's 17 18 has also deepened and opened new opportunities for 19 collaboration and partnership. Additionally, our 20 CBO's, our vital and trusted community partners, they 21 provide unparalleled cultural competent outreach, 2.2 build trust, and bring resources to the communities 23 that needed them most. The second grant, the strategic impact Covid 19 commercial district support 24 25 grant, was designed to bolster these community

2 support systems. We have simplified the application 3 process and reduced programmatic red tape to maximize 4 impact. We also announced the awardees of our strategic impact Covid 19 commercial district support 5 grant. We have awarded over 750,000 to 24 6 7 organizations across the city. They will use these 8 resources to conduct outreach and provide technical 9 assistance and support for small business is in the targeted LMI communities. The LMI storefront loan 10 11 was designed to directly target reports that showed 12 LMI community received disproportionate federal 13 funding. This program expands our reach to 14 leveraging private dollars to provide 35 million zero 15 interest loans to these hardest hit areas. Our LMI 16 storefront program has worked diligently to reach 17 potential borrowers and support them in determining 18 if a loan is the right solution for their business. 19 To date, we have approved over 5.5 million to the 20 businesses and over 80 percent of these are minority 21 owned small businesses. The path forward for many of 2.2 our small businesses is through federal aid. The 23 latest round of stimulus funding can be a real lifeline that our cities small businesses, but we 24 25 must make sure they get their fair share. We

2 launched the fair share campaign NYC to help 3 businesses take full advantage of this opportunity. For many of our businesses, this funding will be the 4 5 difference between surviving through the pandemic and closing their doors for good. Fair share NYC 6 7 leverages what we learned in the first round and 8 provides information, one-on-one support, and direct 9 connections to lenders when needed to ensure businesses are not left out. With over 284 billion 10 11 on the table, to get the word out on the program, we 12 have launched a webpage, created daily webinars, 13 created flyers in 15 languages, and have shared 14 contact with over 100 business organizations, BIDs, 15 CBOs, and community partners citywide to create the 16 train the trainer content that any interested party, advocacy group, or individual can follow and be, and 17 outreach ambassador for small businesses. Businesses 18 19 will learn about PPP forgiveness loans and economic 20 injury disaster loan events, known as IDLE, that 21 gives grants to-- grants of, I'm sorry, 10,000 to microbusinesses and businesses in low income 2.2 23 communities. Then, we provide direct one-on-one support to businesses to understand what product is 24 25 best suited for them. We then get to work on details

and help them review and put together their loan 2 3 documents, calculate loan repayment terms, connect them with our network of 40 lenders, including 4 CDFI's, banks, credit unions, nonprofit lenders, 5 small business administration, and we help prepare 6 7 SBA loan forgiveness documents and help them 8 understand loan payment and deferment options. With 9 these services and up to 15 languages, we are much better positioned to support businesses through this 10 11 round of funding. With the new administration in 12 Washington, we are also hopeful that we will not be 13 the la-- this will not be the last opportunity for our small businesses. We continue to advocate for 14 15 more aid to our hardest hit businesses, direct 16 liquidity to our CDFI's, more funding for deeper 17 outreach and rule changes that help ensure that no 18 businesses in need are left behind. SBS will also 19 remain dynamic and adaptive to the needs of small businesses. We will continue to be innovative and 20 21 bring more programs like career discovery NYC, 2.2 mentorship programs, BNYC, We NYC, Fair Share NYC, 23 Open Restaurants, Open Storefronts program to show our businesses. And if and when additional funding 24 becomes available, we will build on what we have 25

2 learned and continue to find new ways to directly 3 support our small businesses in a way that's fast and 4 easy and equitable. Thank you for your partnership 5 through this crisis and I look forward to your 6 continued support and feedback as we get to the other 7 side of this pandemic. And I'm happy to take your 8 questions. Thank you, Mr. Chair.

9 CHAIRPERSON GJONAJ: Thank you so much, 10 Commissioner. Your commitment and passion is 11 recognized and known to me personally and the 12 importance of these hearings is not only so that we 13 educate New Yorkers, but we also get an opportunity 14 to hear from them on their struggles and their 15 issues. And, collectively, we address them. You and 16 I have spoken so many times since the start of Covid 17 and the impact that that has had on our small businesses and New Yorkers from loss of life to the 18 19 devastation of our economy. We have the same 20 commitments to help restabilize New York. 21 Commissioner, so that it's easier for us to follow, 2.2 there were six programs: four grants and two loan 23 programs that were offered by the city. Is that correct? 24

25

COMMISSIONER DORIS: Correct.

2	CHAIRPERSON GJONAJ: Can we go through
3	them one more time, please? The two loan programs,
4	what are they and what was the total dollar amount
5	allocated?
6	COMMISSIONER DORIS: So, the one loan
7	program was the business continuity loan fund which
8	we did earlier on last year and, out of that, that
9	program was about we had 20 awards 400 for
10	approvals totaling about 23 million. The other loan
11	program was the recently announced LMI storefront
12	loan program which is a \$35 million dollar zero
13	interest loan program.
14	CHAIRPERSON GJONAJ: Thank you. And the
15	four grant programs?
16	COMMISSIONER DORIS: The NYC employee
17	retention grant program, that is 3400 business is
18	approved, about 25 million there. We have the three
19	programs the two program, grant programs we
20	discussed your which is the interest rate reduction
21	grant program. And the Covid community grant program
22	we talked about for CBO's, community-based
23	organizations.
24	CHAIRPERSON GJONAJ: What was the dollar
25	amount for the interest rate reduction grant?

1 COMMITTEE ON SMALL BUSINESS 21 2 COMMISSIONER DORIS: That one we have 3 allocated so far to that program about \$1.5 million. CHAIRPERSON GJONAJ: And for the 4 strategic to impact Covid 19 commercial district 5 support grant? 6 7 COMMISSIONER DORIS: That grant and was originally allocated at 700,000. We have awarded 8 9 about 750,000 and they are slated to be another phase 10 of that program for additional funding that we will 11 be announcing shortly. 12 CHAIRPERSON GJONAJ: I think were 13 missing one of the grants. The employee retention, 14 the interest rate, the strategic impact. What is the 15 other grant that we are missing? COMMISSIONER DORIS: I believe that is 16 17 all the programs that we should be. Maybe there was 18 a typo there, but that is all the programs. Those 19 are the five programs. 20 CHAIRPERSON GJONAJ: Okay. Three grant 21 programs and two loan programs. You may be referring to--2.2 23 COMMISSIONER DORIS: Oh, I'm sorry. 24 I'm sorry. We didn't mention it in the test--25 that's why. I'm sorry. The emergency-- our small

1	COMMITTEE ON SMALL BUSINESS 22
2	business emergency grant program for businesses that
3	were looted. And so, that program is about \$1.3
4	million or so.
5	CHAIRPERSON GJONAJ: In total, right
6	I just want to make sure I get my
7	COMMISSIONER DORIS: Yeah. Yeah. I'm
8	sorry. We didn't mention that. Sorry about that.
9	Yeah.
10	CHAIRPERSON GJONAJ: So, 23 million,
11	correct? 35 million. 25 million. 1.5 million.
12	750,000. In 1.3 million. My correct all those
13	numbers?
14	COMMISSIONER DORIS: Correct.
15	CHAIRPERSON GJONAJ: Roughly
16	\$86,550,000. What is the acceptable number of small
17	business as that we recognize existing New York City?
18	COMMISSIONER DORIS: We normally go by
19	about 240,000 small businesses that are in the city
20	with employees.
21	CHAIRPERSON GJONAJ: That number varies
22	between 230 and 270, so 240 is right in the middle
23	somewhere. I'm grateful to you, Commissioner. You
24	and I agree that this is the in our lifetime, this
25	Covid 19 has been the most devastating factor in
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2 small business, let alone the loss of lives and all 3 the other devastation. I don't know of, and my 4 lifetime, and the other impacts so devastating. Do 5 you agree?

6 COMMISSIONER DORIS: Oh, absolutely. 7 CHAIRPERSON GJONAJ: My question is do 8 you think the programs you just outlined and the 9 dollar amounts are sufficient to meet the challenges 10 that our small businesses could not possibly prepare 11 for, nor was it in their control.

12 COMMISSIONER DORIS: Mr. Chair, you 13 know how I feel about this question. This is a very important question. One that we grapple with in 14 15 making sure that, from our perspective here at SBS, 16 we know that the need is great. We know that the 17 need is greater than the resources that the city has 18 and that we have. And, in part, why do we, on top of 19 what you see here, we have also connected our small 20 businesses to additional funding and support, be at 21 the federal government, philanthropic, others that 2.2 are not listed here, but certainly we do here you on 23 that concern.

24 CHAIRPERSON GJONAJ: You agree that the 25 amount of funds that were allocated are not

1	COMMITTEE ON SMALL BUSINESS 24
2	sufficient? That, provided we had a magic wand, I'm
3	sure that you had have the desire to do much, much
4	more for our struggling small businesses.
5	COMMISSIONER DORIS: Yes. Certainly,
6	we are and will take any additional resources that we
7	can get to help small businesses. Absolutely.
8	CHAIRPERSON GJONAJ: With that being
9	said, obviously, we know that this wasn't enough and
10	certainly much, much more is needed, do you feel the
11	limited funds that were provided, that \$86,550,000
12	was dispersed equitably throughout the city of New
13	York?
14	COMMISSIONER DORIS: I believe that,
15	you know, some of the lessons that we have learned
16	from the earlier investments that were made in small
17	businesses and, by the way, we were the first city in
18	the state, or in the country, really, to do anything
19	for small business sense. I just want to say that,
20	before the federal government acted, the state acted.
21	Any other state in the union acted, New York City
22	acted. And we acted and released the small business
23	retention grant and the loan fund. The continuity
24	loan fund. So, certainly, we were ahead of the curve
25	there and, certainly, with the fact of a \$9 billion
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deficit which, I believe, our Council members also 2 3 concerned there with the deficit , the city did come 4 up with a program and initiated that program and got 5 that funding out the door to small businesses. Certainly, we have learned a lot from that exercise. 6 7 We have learned a lot from how the federal resources 8 came to bear in the city, as well, and we have 9 developed our new programs that we mentioned here, particularly on what we talked about the emergency 10 11 grant for businesses that were looted and businesses 12 that went through significant turmoil during the 13 times of protest and etc. How those programs are 14 designed, how the three design programs, the LMI 15 programs, they are all in response and making sure 16 that we are making movement in the right direction 17 when it comes to how we administer the funds. And 18 so, you know, I would go back to say that earlier 19 program was 50 percent of minorities and/or women 20 program and, certainly, the other programs are [inaudible 00:27:51] as a matter fact, we just said 21 2.2 today that on the three LMI programs, we are over 80 23 percent minority and LMI. Very low income communities. So, I believe we are moving in the 24 right direction and distributing these funds 25

1	COMMITTEE ON SMALL BUSINESS 26
2	appropriately. I think we are learning from the
3	lessons of the past and we are administering the
4	funds the best we can in this climate.
5	CHAIRPERSON GJONAJ: Thank you for that
6	answer, Commissioner, but it's a pretty
7	straightforward question. Do you feel that the
8	money, the limited money, was distributed equally and
9	equitably where needed most? That is a yes or no.
10	I'm not sure they gave me a
11	COMMISSIONER DORIS: I'm not sure if it
12	is a yes or no. I mean, I think we are showing
13	progression and I think we believe that, you know, in
14	some instances, we do see that and I think we are
15	seeing ways that the new programs that we absolutely
16	believe that we have seen tremendous amounts of
17	movement in that direction and we will continue to
18	sharpen at every turn and every chance we get. And I
19	think that is what government does. That is what we
20	have to do. We have to change. We have to adapt and
21	we have to make changes, but, certainly, you know,
22	the majority of businesses receiving funds are low
23	income. The majority are women and minority groups.
24	The majority are in districts right now, so I believe
25	

1 COMMITTEE ON SMALL BUSINESS 27 that, yes, we can do more there, but, certainly, that 2 3 is-- those are the facts. 4 CHAIRPERSON GJONAJ: So, Commissioner, based on that statement, then I would be-- what you 5 are saying is the grant program-- one of the grant 6 7 programs were the three recipients of the highest dollar amounts to professions and industries were 8 9 physicians, dentists, lawyers. Do you think that they are the groups that needed the most help during 10 this devastation? 11 12 COMMISSIONER DORIS: Well, you're 13 talking about the earlier programs, correct? CHAIRPERSON GJONAJ: I am referring to 14 15 all of them. 16 COMMISSIONER DORIS: [inaudible 17 00:29:27] 18 CHAIRPERSON GJONAJ: I wrapped them all 19 up into one ball of wax. \$86 million for 240,000 businesses. I am looking at this across the board 20 and its numbers. Math matters here. There are six 21 2.2 programs. For grant programs, two loan programs. 23 The total amount we discussed, the number of businesses we discussed, and I find out that even in 24 the earlier program that three professions, the three 25

1	COMMITTEE ON SMALL BUSINESS 28
2	industries that received the most amount of money
3	were lawyers, physicians, and dentists. Without even
4	getting into the geography of where they are located.
5	COMMISSIONER DORIS: So, I'm not sure.
6	From the report here, we have for the small business
7	continuity loan fund, about 15 percent went to
8	restaurants and bars. 13 percent to the professional
9	services. I am assuming that is along the lines of
10	what you are mentioning about those particular
11	professional services. In the existing program LMI
12	storefront program, we actually have the majority of
13	those industries are retail and restaurants. So,
14	maybe you are mentioning on the business continuity
15	loan fund data that I am looking at here that we
16	submitted to the Council. The professional,
17	scientific, and technical services. Architects,
18	graphic designs, and, I believe, the lawyers would
19	fall under professional services, as well. That is
20	around 13 percent and accommodation and food is about
21	15
22	CHAIRPERSON GJONAJ: No. Commissioner,
23	I am referring to
24	COMMISSIONER DORIS: [inaudible
25	00:31:36]

1 COMMITTEE ON SMALL BUSINESS 29 2 CHAIRPERSON GJONAJ: I am referring to 3 appendix C. New York City's SBS Covid 19 employee 4 retention grant. The three--COMMISSIONER DORIS: Employee retention 5 6 grant. 7 CHAIRPERSON GJONAJ: The three top recipients are lawyers, physicians, and dentists. 8 The grant 9 COMMISSIONER DORIS: Oh. program. Okay. Yes. Thank you. I thought you were 10 11 referencing the loan data. Okay. Yeah. 12 CHAIRPERSON GJONAJ: It's the largest--13 Well, the largest grant that we have offered. The 14 employee retention grant was \$25 million. It's the 15 largest grant program that was offered by the city of 16 New York. 17 COMMISSIONER DORIS: Thank you. Thank 18 you for the clarification of that. That is the 19 program were looking at. Okay. Sure. Yes. So, we 20 do have-- Yes. That is correct, I believe. 21 CHAIRPERSON GJONAJ: So, that is not a WMBE, the women or minority owned business. That is 2.2 23 not the restaurant industry. That is not the nail salons or nightclubs that qualified the most for this 24 25 much needed financial assistance. Correct?

2	COMMISSIONER DORIS: Well, I mean, if
3	it is a I don't believe we have all of the that
4	particular breakdown of who is minority or not. I am
5	saying that that grant program and Malone Graham we
6	did see that the majority that went to that first
7	program was two women and minorities. That is what
8	we saw in that particular program.
9	CHAIRPERSON GJONAJ: I'm looking I
10	don't have a breakdown, so if you have a different
11	breakdown on the grant program on the grant program
12	that identifies those three industries, I would like
13	to see that grant. I don't see those numbers
14	anywhere. But the lawyers, the physicians, and the
15	dentists of that fund are women or minority owned?
16	COMMISSIONER DORIS: For those
17	particular professional services, yeah. We would
18	have to figure out a look at that closely. I'm
19	speaking of the broader overarching, you know, that
20	encompasses all of the grants that were put into that
21	program. Yes. But, yes. If you want to go deeper
22	into that particular section, we will have to look
23	into that and get back.
24	CHAIRPERSON GJONAJ: Thank you for that,
25	Commissioner, but I'm going to guess that the

minority owned and women-owned companies were not the 2 3 major recipients of those funds for those three 4 specific industries which now begins the question of, 5 okay. If we know that the dollar amount was inadequate, we know that the industries that needed 6 7 the most aid that were in dire straits-- which I 8 think we can all agree were not lawyers, doctors, and 9 dentists. We are thinking of mom-and-pop shops. We are thinking of local restaurants, grocery stores. 10 11 We are thinking of nail salons. Where that money 12 should have really gone did not go. Did not get there. If we look at that breakdown of the \$86 13 14 million, total 86 million, how much of that was 15 broken down by-- or the recipients of that funding 16 went to Manhattan owned businesses versus the outer 17 boroughs?

18 COMMISSIONER DORIS: Okay. So, we 19 I mean, you're asking six programs and I don't can--20 think we've done that analysis. We certainly can go 21 through the programs one by one. We have a combined 2.2 and put them all together like you are mentioning. 23 However, with the loan and grant program, happy to talk to you about those. So, one second. I'm sorry. 24 25 We are just getting all that data for you. We will

1	COMMITTEE ON SMALL BUSINESS 32
2	pull it up. So, for the loan and grant program, the
3	first one that we put out we have the borough
4	breakdown of those programs
5	CHAIRPERSON GJONAJ: Just the
6	continued you're talking about the loan program
7	from the continuity or the LMI?
8	COMMISSIONER DORIS: I'm going to talk
9	about the two programs the continuity loan program
10	and the retention grant. That is the first one.
11	CHAIRPERSON GJONAJ: Okay.
12	COMMISSIONER DORIS: Okay?
13	CHAIRPERSON GJONAJ: Yep.
14	COMMISSIONER DORIS: Those two. So,
15	for the grant program, three percent Bronx, 24
16	percent Brooklyn, 54 percent Manhattan.
17	CHAIRPERSON GJONAJ: I'm sorry. One
18	more time, Commissioner. Three percent Bronx.
19	COMMISSIONER DORIS: 24 percent
20	Brooklyn. 54 percent Manhattan. 17 percent Queens.
21	Three percent Staten Island. For the loan program,
22	that earlier program again, these are the first
23	programs the city put out in the middle of the
24	pandemic when nobody in the country had anything
25	

1 COMMITTEE ON SMALL BUSINESS 33 2 happening. Two percent Bronx. One second. One 3 second. 4 CHAIRPERSON GJONAJ: One percent. 5 COMMISSIONER DORIS: Not one percent. It was two percent Bronx. 21 percent Brooklyn. 6 60 7 percent Manhattan. Four percent Staten Island. Okay. Yes. 8 9 CHAIRPERSON GJONAJ: And that--COMMISSIONER DORIS: And correct. 10 11 Thank you. Sorry about that. Just wanted to--12 CHAIRPERSON GJONAJ: That leaves the LMI 13 loan program. Do you have a breakdown for that one? COMMISSIONER DORIS: 14 The current LMI 15 loan program? Sure. So, we want to caution that 16 this program is early on. We just started to do 17 awards, but from what we currently have, the breakdown--18 19 CHAIRPERSON GJONAJ: What is the total 20 that you have awarded thus far of the 35 million? COMMISSIONER DORIS: We have awarded 21 about 5.5 million thus far, so we are awarding 2.2 23 businesses every day, so that number goes up by the minute, but so far, as of this hearing, we have 24 25 awarded to about 57 businesses in a total of \$5.5

2 million to date. The breakdown for that program is 3 11 percent Bronx so far to date. 26 percent Kings. 4 26 percent Manhattan. 37 percent Queens. That is 5 the breakdown as of--

CHAIRPERSON GJONAJ: Staten Island? 6 7 COMMISSIONER DORIS: Staten Island, we 8 have no awards yet for Staten Island, but we do have 9 applications in the hopper. Again, this is very early on. We are going to award at least 350 of 10 11 these loans. At least. And were barely passed 50, 12 so, you know, this is very early on, so we want to 13 just be mindful of that reality, as well. On the 14 other programs, the grant-- the LMI--15 CHAIRPERSON GJONAJ: No. We did the 16 LMI, so it is the grant--17 COMMISSIONER DORIS: I mean the--18 CHAIRPERSON GJONAJ: The interest rate 19 reduction. 20 COMMISSIONER DORIS: Yes. So, the 21 particular program-- we will pull that up for you, 2.2 as well. Interest rate reduction grant program 23 borough breakdown. The Bronx 37 percent. Brooklyn 19 percent. Manhattan 26 percent. Queens 19 24 25 percent. And we don't have any grants get to the

1	COMMITTEE ON SMALL BUSINESS 35
2	Staten Island as the CDFI's are working to get those
3	paperwork in. So, that is what we have so far.
4	Again, all very early on.
5	CHAIRPERSON GJONAJ: And the strategic
6	impact Covid 19 commercial. Do you have those
7	numbers?
8	COMMISSIONER DORIS: Yes. We do. And
9	just flagging for this particular grant, you know, it
10	went to community-based organizations based upon what
11	we communities that need at the most and also that
12	were high Covid impact and where we did not have
13	significant SBS either Avenue NYC or other grants in
14	there. So, in the Bronx, we have I'm sorry.
15	It's not breaking down the same way as the others,
16	but we I will just list it for you. So, there
17	were one, two, three, four, five, six, seven, eight,
18	nine, 10, 11, 12 communities. These are \$20,000
19	grants to community-based organizations to do support
20	business services. In Brooklyn
21	CHAIRPERSON GJONAJ: What was the 12,
22	though? For which borough?
23	COMMISSIONER DORIS: Bronx.
24	CHAIRPERSON GJONAJ: Bronx.
25	

2	COMMISSIONER DORIS: Again, I would not
3	look at these as in the same light. If you remember,
4	resources that we have already deployed to these
5	areas, we are trying to fill some gaps and just
6	support some of these smaller businesses in Brooklyn.
7	The Bronx Chamber, for instance, have fought for
8	communities that they are going to work with that
9	they applied for, etc. So, Brooklyn. So, that's
10	nine 12. And nine, I believe, and Brooklyn.
11	CHAIRPERSON GJONAJ: Same dollar amount?
12	20,000 grants?
13	COMMISSIONER DORIS: All 20,000 grants.
14	These are all \$20,000 grants for community
15	organizations to work with LMI communities where
16	there were not a lot of assistance and so they would
17	have to apply and then we will award to them and they
18	will go ahead and continue doing the work they are
19	doing. Communities in Manhattan and LMI communities-
20	- we are talking East Harlem, lower East side, etc.
21	So, there are eight there. Queens have three awarded
22	so far. The neighborhoods, again, we did not get
23	some applications from some neighborhoods and so we
24	started up the second phase to get the various
25	communities that did not get an award because no one

1 COMMITTEE ON SMALL BUSINESS 37 2 applied. And so, we put it back out again starting, 3 I believe the application called on Monday on which 4 we are going to try to get additional community-based 5 organizations to apply for those \$20,000 loans. I'm sorry. Grants. 6 7 CHAIRPERSON GJONAJ: Sorry, 8 Commissioner. Because I understood that, originally, 9 that program was 700,000 and then you bump it up to 10 750. 11 COMMISSIONER DORIS: Correct. 12 CHAIRPERSON GJONAJ: The numbers that 13 you just gave me: 12 for Bronx, three for Queens, 14 eat for Manhattan, nine for Brooklyn-- 32 businesses 15 that 20,000 each. That is 640,000. 16 COMMISSIONER DORIS: There is -- oh, 17 let me make sure. Sorry. It's not businesses. 18 These are community based organizations. 19 CHAIRPERSON GJONAJ: Community based. 20 Right. Uh-hmm. 21 COMMISSIONER DORIS: Okay. 12 for the 2.2 Bronx. 23 CHAIRPERSON GJONAJ: Uh-hm. COMMISSIONER DORIS: Nine--24 25 CHAIRPERSON GJONAJ: Brooklyn.

1 COMMITTEE ON SMALL BUSINESS 38 2 COMMISSIONER DORIS: Brooklyn. 3 CHAIRPERSON GJONAJ: Eight Manhattan, 4 three Queens, none for Staten Island. 5 COMMISSIONER DORIS: There's a citywide grant to help these organizations with their back 6 7 office supports, so that was \$100,000. And--8 CHAIRPERSON GJONAJ: Okay. Which entity 9 received that? 10 COMMISSIONER DORIS: That grant was 11 distributed to the neighborhood housing organization that is when help us to do that. It is ANHD. 12 13 CHAIRPERSON GJONAJ: ANHD. Where are 14 they located? 15 COMMISSIONER DORIS: I think they have offices around the city, so it's and \$86,000 grant. 16 17 Jackie, do you know whether located? Their primary 18 office. I believe they are located-- you know, 19 there across the city. 20 CHAIRPERSON GJONAJ: Jackie is muted. 21 COMMISSIONER DORIS: Where's their 2.2 headquarters? 23 DEPUTY COMMISSIONER MALLON: Sorry. I think it is downtown Manhattan, but I am not 100 24 25 percent sure to be honest.

4

20

2 COMMISSIONER DORIS: Okay. But I know,
3 you know, they serve the whole city. So--

## DEPUTY COMMISSIONER MALLON: Yes.

5 CHAIRPERSON GJONAJ: Maybe you will have the staff look it up in the meantime to see how many 6 7 offices they have throughout the city, how many are 8 in the different boroughs. Because obtaining a 9 picture here and I think you all see where I am heading with this. So, that would be your 740. 10 That 11 leaves on the table 10,000 more which isn't enough to 12 find any organization. Okay. And that leaves one 13 more program that we haven't discussed. The 14 emergency grant program of 1.3 million. The 15 breakdown by borough. 16 COMMISSIONER DORIS: Well, we--This 17 program, I believe, over 65 percent went into the 18 Bronx. I'm in, we went where there was-- the 19 looting was and where there was, you know, challenges

CHAIRPERSON GJONAJ: But do we have
 those- COMMISSIONER DORIS: Primarily those

for those small businesses.

COMMISSIONER DORIS: Primarily those
went to the Bronx because, as you know, we had some
real challenges there.

2 CHAIRPERSON GJONAJ: Yeah. So it all 3 went there or you have those numbers? All 1.3 4 million?

5 COMMISSIONER DORIS: We can get that 6 for you today. Right now. So, I don't have it in 7 front of me because I didn't think we were going to 8 talk about that grant, but we can get that for you as 9 we speak. So, that's not a problem. So will get 10 that for you now.

11 CHAIRPERSON GJONAJ: I only have one 12 other question and thank you for that whole 13 breakdown. All right. I'm looking at appendix A and it shows the breakdown by Council District which 14 15 business received a loan from the city of New York 16 employee retention program. In the top three which would be Council District four, three, and one which 17 18 cover the Upper East Side, Battery Park, Chelsea 19 areas, received-- it looks like-- five, 11-- over 20 \$12 million. The last three Council districts. The 21 bottom three of that program which would be Council District 14, 12, and 16 which cover Fordham Road, 2.2 23 Kingsbridge, Morris Heights, Waitsfield, Amonville [sp?], Claremont received what it looks like here--24 about 70,000 dollars in total. The hardest hit 25

1	COMMITTEE ON SMALL BUSINESS 41
2	neighborhoods, the poorest neighborhoods, real mom-
3	and-pop shops no Fortune 500 companies there.
4	Very few doctors, dentists, lawyers. Council
5	District 16 received a total of \$11,833.39 and,
6	before I make my question, these are the facts. The
7	numbers unless you want to dispute them,
8	Commissioner.
9	COMMISSIONER DORIS: No. I do not want
10	to dispute
11	CHAIRPERSON GJONAJ: Okay. Great. So
12	then let's look at the data based on receiving grants
13	on New York City's employee retention program. The
14	three top Council districts are four, three, and one
15	which cover Upper East Side, Chelsea, and Battery
16	Park. Roughly 4, 10 11 million dollars. The
17	bottom three which are 12, 21, and 16 which is Co-op
18	City, Elmhurst, Jackson Heights, Claremont, Grand
19	Concourse received less than \$100,000 including the
20	lowest Council District 16 which covers Claremont,
21	Concourse, Concourse Village, Kingsbridge, Morris
22	Heights, Mount Eden, and Morrisania received a grand
23	total of \$3000. Do you remember the question I asked
24	earlier? Was the funding distributed equitably? The
25	answer was we are trying, we have made headway. We

2 are balancing the scales. Commissioner, whether it 3 be industry or outer boroughs which are much more 4 significantly poor the Manhattan, the money was not distributed fairly or equitably. \$3000 versus 4.3 5 million. The two differences on the opposite scales. 6 7 Council District four received 4.274 million. Council District 16 \$30,000. If that is not a red 8 9 flag, I don't know what is. That is on the retention grant money. And on the continuity fund, Council 10 11 District four-- same Council District but received 12 the most from that retention employee program 13 received \$5,432,819. Council District 16 received a total of \$11,833.39. Does that sound equitable to 14 15 you, Commissioner?

16 COMMISSIONER DORIS: Thanks for the 17 question. You know, one, I think what we submitted, 18 and I just want to be mindful, because I'm not sure 19 we did that analysis that you are mentioning, but 20 certainly I think the bigger question and continued 21 question for us-- you know, I think you have earlier 2.2 on in the program when-- again, I want to say for 23 everyone listening that I think this is important to note and again I will keep saying it. This was the 24 25 first program in the country, you know, and the first

2 program that was released by SBS to help quickly do 3 something while we waited for the federal government 4 and others to really do something. And so the city 5 took a step forward and really pushed out a program at rapid pace. Within weeks, the money was already 6 7 sucked up because, you know, the need was so great 8 earlier on in the crisis once the shutdown started. 9 So, I wanted to contextualize it. The second portion is certainly I think, as we look at all the programs 10 11 we have instituted since these first two programs 12 were put out, I mean, you know, they were very clear 13 distinctions as to how we want to approach this and once the data came in and we understood what was 14 15 happening in the reports were out, we reviewed where 16 the resources were going. You had businesses that 17 were better equipped, quite frankly, to go after 18 these types of resources. You had communities, you 19 know, for this type of work, you know, this type of 20 effort was not may be as heavy as a lift. I think, 21 initially, when we put out something, those who can 2.2 respond the quickest, they came and they responded. 23 We addressed that. We addressed that even in the emergency grants and looking at different communities 24 25 across the city who were impacted by looting and

2 impacted by a lot of what was going on and unrest around the city, but we focused in and narrowed our 3 4 program to a point where 52 percent of the loans that 5 we awarded were in the Bronx and then, of course, in lower Manhattan where we had some challenges, as 6 7 well. And the list goes on. I mean, every time we 8 put out a program, the LMI storefront program is 9 helping LMI communities across the city addressing exactly the points you are raising. So, sir--10 11 CHAIRPERSON GJONAJ: Commissioner--12 COMMISSIONER DORIS: I respect that, 13 but I just want to make that clarification everybody 14 about that, as well. So, I hear you on those points 15 and the analysis, but I also want to say, you know, 16 whatever we put out and whatever else I have the 17 first-ever in the country assistance for small 18 businesses, we have addressed a lot of those concerns 19 that you are mentioning. 20 CHAIRPERSON GJONAJ: Commissioner, thank 21 you. And this is about clarity and that was a long 2.2 roundabout answer to a question that is very simple. 23 Based on the graphs, charts, the facts, I asked is

Percentages matter. So, when you say, yes, emergency

this equitable distribution? And numbers matter.

24

2 grant program, we gave 72 percent to the borough the 3 Bronx, you forget to indicate that that was only \$1.3 4 million.

5 COMMISSIONER DORIS: Well, I said 52. I hear you on that, sir, and, again, we--6 And, no. 7 I'm also trying to clarify for everyone and I hear 8 you on that there is no one saying that it was 9 perfect. If it was perfect, we wouldn't have changed the way that we went about approaching funding. 10 We 11 said that it was an emergency help. We released the 12 program. At that time we saw as they were coming in, 13 right? The requirements were coming in and the 14 applications were coming in. Those who were more 15 able, those who were able to do it upfront were 16 getting it in fast and so, all we are saying is that 17 we saw that and there was certainly correction on 18 every other program that we have instituted since 19 that time and, in a way, to make sure that we give 20 opportunities for those who were hit the hardest. 21 What perfect example is on the loan fund that we 2.2 currently have, or LMI loan fund, we staggered the 23 rollout so very, very low income communities, primarily ZIP Codes in the Bronx and other parts of 24 25 the city that are very, very low, are able to have a

2	head start about a week or two to actually get in
3	more to get the paperwork together and assist them
4	in that before we open it up to the second phase
5	which includes other LMI communities across the city.
6	And so, we certainly saw that as a lesson learned.
7	We certainly saw that as the change in which we
8	implemented in respect the concern there, but also
9	the fact that it has been addressed and, certainly in
10	our programs now that is how we are, you know,
11	administering the resources that we have.
12	CHAIRPERSON GJONAJ: Commissioner, and
13	say long around answer to a very simple question that
14	the answer should be no. The money was not
15	distributed equitably. That was the second question.
16	The first question was is this money enough? And the
17	answer should have been no. These are
18	straightforward questions. But I am going to get to
19	my third question. I guess we could say the right
20	thing, but generally don't do the right thing. Does
21	New York City consider itself to be a partner to our
22	small businesses? Do we value our small businesses?
23	COMMISSIONER DORIS: Well, sir, I think
24	the city has an entire agency dedicated to small
25	businesses. I would say absolutely. Yes. We do

value our small businesses. They are the backbone of our economy. The backbone of our city. Their uniqueness that brings character to all of our neighborhoods and so I believe we do value very much so our small businesses.

7 CHAIRPERSON GJONAJ: Thank you for that. And I believe you mean it when you say that, but 8 9 saying it and showing our small businesses are two different things. I love the \$86,550,000 in the six 10 11 programs, I want to focus on the breakdown. On the LMI program of \$35 million, can you tell me how much 12 13 New York City, New York City taxpayer dollars, went 14 into that program?

15 COMMISSIONER DORIS: is \$31 million from our private sector and another \$4 million given 16 17 to the city through stimulus dollars and actually 18 another 9 million because we are buying down the 19 interests to zero for the borrowers, so there is an 20 interest rate reduction grant program also looped 21 into that program and also the loan of what we would call the loan-loss reserves. So, if any of these 2.2 23 particular businesses, God forbid, default or have an issue and paying, there is a backstop there and those 24 are the funds that the city provided. 25

2	CHAIRPERSON GJONAJ: These hearings are
3	important for transparency and clarity. You stated
4	the total LMI storefront loan program was \$35
5	million. Is that correct?
6	COMMISSIONER DORIS: The funds that
7	will be Yes. That is a \$35 million fund.
8	CHAIRPERSON GJONAJ: And \$31 million of
9	that money came from private capital, 4 million came
10	from the EDC budget. So, if I asked the question
11	again, how much of the \$35 million came from New York
12	City taxpayer dollars coffer? What is the answer? 4
13	million?
14	COMMISSIONER DORIS: I would say that
15	the dollars that the city received in the dollars
16	that the city repurposed so, I'm not sure how you
17	call it. Were all taxpayers. We all pay federal
18	taxes, so I'm not sure what how the
19	CHAIRPERSON GJONAJ: But the city's
20	contribution I asked for
21	COMMISSIONER DORIS: The city received
22	those dollars and they allocated those dollars to
23	this program, so there is \$4 million on the interest
24	rate reduction piece, as well, because we are buying
25	it down to zero. There are additional dollars there,

2 but for the purposes of the fund itself, how funds 3 work, yes. It is \$4 million.

4 CHAIRPERSON GJONAJ: New York City taxpayer dollars, not what came from the federal 5 government. What came in from the state government. 6 7 I understand it is part of the budget, but the overall budget was what was the dollar amount that 8 9 New York City contributed into that loan fund? This is important to me and all of those that are 10 11 participating in this hearing.

12 COMMISSIONER DORIS: Yeah. I see where 13 you are going. I don't agree with your assessment, 14 but there is \$4 million that the city put into the 15 funding. And I'll just leave it at that. There's 4 16 million--

17 CHAIRPERSON GJONAJ: Thank you.
 18 COMMISSIONER DORIS: dollars that the
 19 city put into the fund.

20 CHAIRPERSON GJONAJ: Thank you for that 21 honest answer. Now, I'm going to ask another 22 question. On the continuity fund program of \$23 23 million, how much did the city put in? 24 COMMISSIONER DORIS: That fund was also 25 through our federal stimulus funding--

1 COMMITTEE ON SMALL BUSINESS 50 2 CHAIRPERSON GJONAJ: Federal. 3 COMMISSIONER DORIS: the city received. 4 CHAIRPERSON GJONAJ: Okay. So, federal funding provided the funds for that program. Not 5 city taxpayer dollars. 6 7 COMMISSIONER DORIS: I would say yes. The stimulus fund that we received we allocated it--8 Uh-hm. 9 CHAIRPERSON GJONAJ: COMMISSIONER DORIS: accordingly. 10 11 CHAIRPERSON GJONAJ: Right. Right. So, federal stimulus money was applied to that loan 12 program. So, city contribution, direct city 13 contribution is zero. 14 15 COMMISSIONER DORIS: I do not agree 16 with that assessment. We could have done anything in 17 the city. We chose to invest it in small businesses, 18 so I would say that's the same--19 CHAIRPERSON GJONAJ: Well, was given for 20 that specific use from the federal government for the 21 city to do so, but the cost to taxpayers in New York 2.2 City, those that pay income tax, real estate taxes, 23 water and sewer, that pay sales tax to the city of New York, of that money, zero dollars came from the 24 city taxpayer's coffers? The answer is yes, 25

2 Commissioner. That's the truth. And then I'm going 3 ask the same-- well, Commissioner, if the federal 4 government gave the stimulus to Covid for New York 5 City, that is not New York City taxpayer dollars. That was the stimulus program that we keep referring 6 7 to that the government, federal government is not 8 doing enough, that we need more. So, we received 9 some funding and that funding the city distributed through programs. I asked the question again because 10 11 there is a difference between city tax dollars, state tax dollars, and federal tax dollars and how they are 12 13 spent and we had this whole conversation about how 14 New York City values small businesses. They are our 15 backbone. They are partners. We went through the whole thing about saying the right thing and doing 16 17 the right thing. That is the direction I am headed. 18 And the answer to that, if we peel it all down, the 19 layers, New York City taxpayers contributed zero from 20 our coffers for that program. Would you be surprised 21 that none of those city funds either went to the 2.2 retention grant program which was also funded 23 federally? So none of the initial funding came from the city of New York with the exception of 4 million 24 dollars for the LMI storefront loan program. If we 25

2 used a number that is acceptable of \$4 million-and 3 if I'm wrong, please tell me. Divide that by the 4 number of small businesses in New York City which is 240,000, equals \$16.66 per small business. 5 In the time of devastation, economic destruction, closing 6 7 down businesses, forcing small businesses to fend for themselves. In the 1970s, this administration and 8 9 every elected official has used the words of when New York City needed the federal government the most, 10 11 they told New York City to go to hell. New York 12 City, our partner to small businesses that could not 13 possibly survive without the small businesses that make New York City such a vibrant place, told are 14 15 small businesses not go to hell, but drop dead. You 16 don't matter. By contributing \$4 million-- not only 17 that, but they turned the city, this administration 18 turns around and says, not only don't you matter and that you can drop dead, but don't forget to pay your 19 20 real estate taxes, your water and sewer fees because, 21 if you don't, you will come after you. This is the 2.2 bleakest day in my life while in politics to have to 23 reveal that New York City does not give a damn about small businesses and all of these men and women that 24 25 are partaking in this hearing that are going to

1 COMMITTEE ON SMALL BUSINESS 53 2 plead, share their stories and tears as they explain 3 what they have gone through and continue to go 4 through is a tragedy for our city. In an \$89 billion budget, New York City gave \$4 million to 240,000 5 businesses which was not even equitably distributed. 6 7 This is criminal, Commissioner. It is an 8 embarrassment. I am ashamed to be a part of the 9 government that could not do the right thing for New Yorkers in their most dire time of need. If there is 10 11 any response that contradicts these facts, 12 Commissioner, please correct me. I'm not perfect. 13 But I do know how to do math. And I didn't question my math because I used a calculator. Where am I 14 15 wrong? 16 COMMISSIONER DORIS: Well, all I have 17 to say, sir, is that, you know, walk. You know, we, 18 at SBS, we leverage the private sector--19 CHAIRPERSON GJONAJ: Yes. 20 COMMISSIONER DORIS: and I think that 21 is smart. We leverage federal dollars. I think that is also smart. We do all that we can. 2.2 We have 23 already helped over 5000 businesses connect to over \$125 million in support. That is our work. We are 24 facing the biggest budget deficit since the 1970s. 25

2 As you know, \$9 billion. So, I would say that we 3 know we needed to do more. We understand from our 4 analysis when we looked at the federal PPP program 5 and we understood about 18 billion plus dollars came to businesses in the city. We helped facilitate that 6 7 through our programs and we helped facilitate that 8 through the work of SBS. And so, I will stand by our 9 work here of helping businesses connect wherever the funding is and certainly with the city where it is 10 11 budget wise and as a Council member and the Chair, 12 you know where we are on the budget side and where 13 those deficits are. As a Commissioner, I'm going to 14 go wherever I can find resources and certainly we are 15 doing that for our small businesses. We've got 40 16 lenders we work with. We've got a program we just 17 launched with 11 CDFI's where we are helping them to 18 survive because we know they also lend to small 19 So there is a multiplier effect. businesses. We are 20 doing all we can to make sure that we're getting to 21 these businesses. So, you know, while I appreciate 2.2 and I definitely understand, I think more than most--23 I live this every day and certainly going out. I'm not in an office stuck behind a desk. I am in the 24 25 field. I am speaking a small businesses, as you

2	know, regularly. 30 something in the height of the
3	pandemic. I walk in the corridors, you know, every
4	time to speak with hundreds of small businesses, if
5	not thousands by now that our team has done in the
6	field and so we know what they're going through. We
7	have seen the devastation. So, I hear you on your
8	concern there. I am just going to speak to the fact
9	that when a business comes to us and they ask for
10	support, we give them support and we will continue to
11	do that.

12 CHAIRPERSON GJONAJ: Commissioner, the numbers speak for themselves. They are real. Unless 13 14 you can show me that I am wrong on my math and the 15 way I have broken down the total dollar amount, it costs New York City, when it came in a New York City 16 17 taxpayer pockets, the total of 4 million. New York 18 City, this administration spends more than that a 19 year on copy paper and pens and pencils. That is how much we have done for New York City businesses. 20 21 Unless you can show me I am wrong, that is the number and that is today's--2.2 23 COMMISSIONER DORIS: I--

CHAIRPERSON GJONAJ: Right?

24

25

2	COMMISSIONER DORIS: again, I disagree
3	with your assessment and the way that you are looking
4	at that. I think no government will say to anyone
5	that, if we can't leverage resources outside of the
6	government itself that is in a \$9 billion budget
7	deficit, I think it is a reasonable assessment to
8	believe that we will go wherever the money is to help
9	small businesses. And so, we have helped, again,
10	over 5000 businesses I want to make this clear for
11	the record of \$125 million. And that is what we
12	have done then we will continue. We also, the 18
13	plus billion dollars that came to the city through
14	PPP was because of the work we have done with 100
15	community partners, our 76 BIDS, our five Chambers,
16	and the list goes on. That work is because of the
17	intentionality of what we're doing here. It's 18
18	billion. So, we are talking multiplier effect and
19	when we are in a deficit situation I appreciate
20	the analysis. I don't agree with the assessment and
21	or the premise of it. I think that it is important
22	for us to go where the resources are right now in the
23	middle of the pandemic where there is very, very
24	scarcity and I'm not saying that it is enough.
25	Clearly, it's not enough, but we still believe that

2 the city needs to get additional resources in from 3 the federal government and we say that because that 4 is the only place that has money right now and so we 5 will keep plugging away for that to make sure that New York City gets its fair share. That is why we 6 7 launched at campaign. And, again, I mean, I hear you 8 and I certainly appreciate the concern there and we 9 will continue, as I have always said, and when a business comes to us and when we go to a small 10 11 business, we never come empty-handed. We come with 12 resources. We help them connect to resources and we 13 link them to those resources and it has been proven throughout this pandemic-- 108,000 services to small 14 15 businesses. Look, we're not there yet. We're still 16 not out of the woods yet, but certainly this agency 17 is working tirelessly to help those small businesses 18 and help as many of them survive this tragic 19 pandemic. 20 CHAIRPERSON GJONAJ: And I'm not 21 attacking the agency because the agency does not have the checkbook. I am referring to the city of New 2.2 23 York and this administration and the dollar amount

that is committed to helping small businesses and

when we use words like partners, our partners, the

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25

2 banks that lend the money that I actually have 3 personal guarantees from our small businesses and we 4 still called them partners and we put those numbers into, well, look what we have done for the city of 5 New York, it is all smoke and mirrors. It would be 6 7 like me taking credit for the healthcare worker that 8 risked her life that saved lives because they're in 9 my district and me saying my partner at Jacoby Hospital. We are not partners. New York City is 10 11 never treated small businesses fairly. I ensure you. 12 The \$4 million that it actually costs New York City 13 taxpayer dollars was generated through fees and fines 14 that were issued to the very same small businesses. 15 This is a tragedy. This is a sad day for me. I wish 16 this was not the truth. I wish that you could 17 contradict and correct me because my math is wrong. The numbers are real. The facts are the facts and it 18 19 is a sad awakening for the city of New York. Ι 20 apologize for sounding so aggressive, but when I was 21 made aware of these numbers, I lost sleep. And those 2.2 business owners that have been losing sleep for the 23 last year that we are hoping that the city can be their life raft that could give them back what is 24 rightfully theirs, security, aid, funding, we have 25

told them you don't matter and that you are a business outside of Manhattan. You don't even exist is what we have told them. And, with that, I'm going to turn it back to my colleagues for questions. I am not sure who has questions. Thank you.

7 COMMITTEE COUNSEL: Thank you, Chair 8 Gjonaj. At this point, we will move on to Council 9 member questions. I will now call on the Council members to ask their questions in the order that they 10 11 have used the zoom hand raise functions. Council 12 members, if you would like to ask a question and you 13 have not yet used the zoom raise hand function, please raise it now. Council members, also please 14 15 keep your questions to five minutes. The sergeant-16 at-arms will keep a timer and let you know when your 17 time is up. You should begin once I have called on 18 you in the sergeant has announced that you may begin 19 before delivering your testimony. At this point, we 20 will hear from Council member Koo was questions and 21 he will be followed by Council member Rosenthal. 2.2 SERGEANT-AT-ARMS: Time starts now. 23 COUNCIL MEMBER KOO: Thank you. Thank you, Commissioner, and thank you, Chair Gjonaj, for 24 25

1	COMMITTEE ON SMALL BUSINESS 60
2	this very important discussion about small business.
3	So, Commissioner, how are you?
4	COMMISSIONER DORIS: I'm doing well.
5	Thank you.
6	COUNCIL MEMBER KOO: Yeah. So, as the
7	Commissioner of Small Business Service, I believe you
8	are the chief advocate for small businesses, right?
9	COMMISSIONER DORIS: I would hope so.
10	COUNCIL MEMBER KOO: Yeah. But I have
11	heard this economic recovery talk. I didn't hear
12	anything about an economic recovery agenda besides
13	some figures, no? So, my point is that city
14	administration has to listen to the people when they
15	set certain policies, right? Yeah. They cannot
16	vehemently impose some policies in New York City,
17	especially in the Queens area. My district, as you
18	know, if a very important [inaudible 01:18:02] is a
19	really important downtown area where there are
20	hundreds of small businesses that depends on people
21	from around the area not just the people taking
22	the bus. So, recently, the city imposed a ban on
23	cars coming into downtown Flushing. Only buses and
24	trucks can travel on main street in the seven or
25	eight blocks area which is the most important area of

2 Flushing, right? So, the economy is already bad 3 because of the pandemic. Now you put on this ban--4 travel car ban. People from around the area, whether it's Bayside, [inaudible 01:18:47], or the Tristate 5 area, they cannot come to downtown Flushing shopping. 6 7 And we have lunar new year next month on the 12th. 8 Lunar new year is the most business season for Asian 9 families that come to Flushing to buy all these special stuff to celebrate for the new year. So, now 10 11 businesses are complaining and their business 12 decreased 30 to 40 percent and, meanwhile, the city 13 insists on carrying on this plan. Why do you have to do this? The [inaudible 01:19:21] to go to court to 14 15 stop it, but the judge didn't listen to the small businesses because they don't know how to do a group 16 17 presentation of the argument. So, I hope, as the 18 chief advocate for small businesses, you can go talk to the Department of Transportation or the Mayor, 19 20 right? Tell them, hey, now is not a good time to do 21 this. No. Wait till maybe four months later after 2.2 the pandemic and after everybody goes to work maybe 23 you can try it. We cannot lose businesses for the of bus time. They insist on, oh, if the ban on this, 24 the bus can travel maybe two minutes faster. 25 Two

minutes faster has millions of sacrifices in downtown 2 3 Flushing. That's one point, right? So I hope you 4 will go talk to them because I now believe that you are the chief advocate. I don't want you just to be 5 a talker. You have to do something, right. 6 The 7 second thing is I have talked to you about for. 8 Downtown Flushing has so many illegal street vendors. 9 I talked to you for months ago. I talked to you-- I The mayor. Two months ago and the worst 10 forgot. 11 thing is he says NYPD is not taking care of this. 12 So, if NYPD is not taking care of this, who is taking 13 care of this? Consumer affairs is not taking care of this. Nobody comes to enforce this law. Last Friday 14 15 we had a sweep with NYPD and sanitation and they only 16 do something to the guys who sell fish or sausage, 17 the obvious breakers. The policeman go tell the 18 vendors, hey, you're not supposed to do business 19 This is the sidewalk. It's illegal. Nobody here. listens to the police. They laugh at them because 20 21 the Mayor or police NYPD is not taking care of this. 2.2 So you have to tell the Mayor. I told the Mayor 23 already that if NYPD is not taking care of this, someone has to take care of it. There can not be 24 lawlessness on the streets. People don't--- they 25

1	COMMITTEE ON SMALL BUSINESS 63
2	take advantage of the situation. Everyone comes out
3	to sell on the streets. The sidewalk is so crowded.
4	You cannot even walk. The sidewalks are for
5	pedestrians. This is not like 1930s, no, where
6	everybody sells on the streets. New York City is one
7	of the most [inaudible 01:21:53] city in the world
8	and we're supposed to have law and order. So, those
9	are simple things.
10	SERGEANT-AT-ARMS: Time expired.
11	COUNCIL MEMBER KOO: And government
12	cannot do it. So I hope you can answer that. Yeah.
13	COMMISSIONER DORIS: Thank you, Council
14	member. Thank you for that. I certainly will look
15	into the street closure issue. I wasn't aware of
16	that particular issue. As you know, I was in
17	Flushing not too long ago and Small Business Saturday
18	and walked up and down and also met and spoke with a
19	lot of businesses there and heard the concern around
20	the vending challenge. I think the last time we
21	spoke, we did talk about that. We did convey that to
22	our colleagues at City Hall and also
23	COUNCIL MEMBER KOO: But nothing has
24	changed since we talked last time.
25	COMMISSIONER DORIS: Yeah.

2 COUNCIL MEMBER KOO: It's even getting 3 worse.

4 COMMISSIONER DORIS: It's getting We'll circle back. I know our team-- some 5 worse. of our team members were with you out there on the 6 vendor sweep, as well. The walk that you recently 7 8 did with the other agencies and so we did get a-- I 9 did get a read out from our team on those efforts. 10 So, certainly, happy to circle back with you and come back out and see what additional resources we can 11 12 give. But certainly I know that our colleagues at 13 DCWP, they all are working diligently to resolve some 14 of those matters, as you know. So I've written them 15 down here and it will be--16 COUNCIL MEMBER KOO: And the bus route. 17 COMMISSIONER DORIS: I will circle back 18 with you. 19 COUNCIL MEMBER KOO: Yeah. Please do 20 something, otherwise it's just all talk and no actions. 21 2.2 COMMISSIONER DORIS: Yeah. 23 COUNCIL MEMBER KOO: You know, people have lost confidence in the city. 24 25 COMMISSIONER DORIS: Thank you.

2 COUNCIL MEMBER KOO: I mean, why do we 3 have to pay so much tax? Like Chair Gjonaj already 4 said, we pay the most burden of taxes and we hire people with benefits and paid holidays and all this 5 stuff, but the city doesn't do anything. And also, 6 7 another thing is the homeless people and the mental 8 health problems. Those are real things the city has 9 to take care before we go back to normal. Otherwise, people are afraid to go shopping. They are afraid to 10 11 take the subway and being pushed onto the platform, 12 right? Or being on the street and being shot in the 13 back. There's so many crazy people. The minute 14 [inaudible 01:24:23] to do these quality of life 15 issues to bring back confidence. Quality of life 16 issues are very important, but so far the city hasn't 17 done too much or not much at all. So I hope you will 18 relay those messages to the Mayor even though he only 19 has like 11 months to go, but if he wants to build a 20 legacy, he has to do something for our small business 21 owners. Thank you. Or the citizens. 2.2 COMMISSIONER DORIS: Thank you. Thank 23 you, Council member. 24 COUNCIL MEMBER KOO: Thank you. 25

1	COMMITTEE ON SMALL BUSINESS 66
2	COMMITTEE COUNSEL: Thank you, Council
3	member Koo. We will now hear questions from Council
4	member Rosenthal.
5	SERGEANT-AT-ARMS: Time starts now.
6	COUNCIL MEMBER ROSENTHAL: Thank you
7	much, Commissioner. Good to see you. How are you
8	doing?
9	COMMISSIONER DORIS: I'm doing well.
10	Thank you, Council member.
11	COUNCIL MEMBER ROSENTHAL: Great. Great.
12	Really appreciate all your work in the most difficult
13	of times that we've experienced in our lifetimes. So
14	thank you for that. I want to just sort of clarify
15	for the record a couple of things. So, districts
16	city council districts one, three, and four were
17	brought up as getting, you know, a lot of the loan
18	and grant funding. Do you think it's possible that
19	the employees of those firms work in the Bronx,
20	Queens, Staten Island, Brooklyn?
21	COMMISSIONER DORIS: You know, I think
22	that's part of the analysis there. When you think it
23	through, we didn't do a full employee analysis, but
24	we do know that folks who work in the city, such as
25	myself, who live in Queens but work in the city

2 COUNCIL MEMBER ROSENTHAL: Right. 3 COMMISSIONER DORIS: There is traffic 4 that comes from the outer boroughs. Correct. 5 COUNCIL MEMBER ROSENTHAL: Yeah. For my small businesses, as well. One of the reasons I 6 7 support my small businesses on the upper west side is 8 because they employ people who live in the Bronx, who 9 live in Queens and Brooklyn. And then, just another quick question. Do you think that there could be 10 11 some overlap? Some sort of -- do you think it's 12 possible that the doctors, lawyers, and the dentists, 13 they, too, are small businesses in our local communities who could be people of color and women? 14 15 Is that something on your radar? 16 COMMISSIONER DORIS: Yes. Sure. And, 17 you know, a perfect example is that we've worked with 18 the organization SOMOS, as you know, when we launched 19 our emergency grant. And they were the first to step 20 up, but that's a consortium, as you know, of doctors 21 and healthcare professionals, and the like who are 2.2 people of color, primarily, and do have their offices 23 all across the city. Our doctors who are our support. And so, certainly, we believe the 24

significant portion-- again, we haven't done that

1	COMMITTEE ON SMALL BUSINESS 68
2	sort of in depth analysis there, but we can and we do
3	believe that we have a good representation of
4	minority businesses in those professional services
5	COUNCIL MEMBER ROSENTHAL: Yeah. I know
6	a lot of the small businesses in my district are
7	doctor's offices and dentist offices and I can
8	imagine that every community wants to have people who
9	look like them or, you know, have the same languages
10	as they their doctor in their own community. I
11	just want to not that is a valued small business.
12	And then, lastly, I just want to put it on your
13	radar, for upcoming grants, specifically not so
14	much loans if you could be mindful of the worker
15	cooperatives, sort of the alternative non-traditional
16	small businesses which are throughout the district,
17	not primarily in Manhattan had all, but whose
18	employees are among the lowest income employees and
19	people of color. One of the things that our worker
20	cooperative initiative partners have been able to do
21	is access the federal PPP. Between all those
22	partners, I think they were able to access over \$10
23	million in federal emergency funds, as well as nearly
24	400,000 in private grants and donations to help keep
25	these worker cooperatives alive and, you know, I am
I	

1	COMMITTEE ON SMALL BUSINESS 69
2	just sort of hoping that in your next round of as
3	you continue with your loan program, I am hoping you
4	will be open to the nontraditional businesses.
5	COMMISSIONER DORIS: Well, Council
6	member, you know this is something very dear to us
7	here and, of course, to our Deputy Mayor Thompson who
8	oversees SBS and, you know, from the employee
9	ownership NYC program, we recently launched, you
10	know, 70 percent of those worker cooperatives
11	those businesses. Sorry. Who were going out
12	SERGEANT-AT-ARMS: Time expired.
13	COMMISSIONER DORIS: don't have a
14	succession plan, right? And we are saying, hey, come
15	over. We want to talk to you a little bit about what
16	it means to sell your business to your employees,
17	right? Which majority 85 percent of them or so are
18	people of color and women. And so, you're absolutely
19	right about what you know, here at SBS, we manage
20	the program the Council has instituted. And it has
21	been really successful. So, as part of the Fair
22	share campaign, we are not focusing on, you know,
23	just one type of small businesses, but worker
24	cooperatives are also part of that. So, we
25	absolutely agree with you on strengthening the

2 opportunities there for worker cooperatives and we 3 are committed to that and we certainly would like to 4 talk to you more about how we can deepen that work, 5 but certainly we are absolutely committed to that.

COUNCIL MEMBER ROSENTHAL: 6 Oh, that is so 7 great to hear. Yeah. I'm really excited about that 8 ESOOP program. It's extraordinary. Thank you so 9 much for, you know, I think the administration was really on the right track with that, but just to sort 10 11 of make sure that we're all clear, so for worker 12 cooperatives which are more fragile, oftentimes, 13 small business, what they really need access to our Sorry. Are not the loans, but the grants so 14 loans. 15 they can continue employing, you know, people who 16 need it most and who are doing God's work. You know, 17 home health aides, many of our cleaning workers, but 18 also, as you know, dog walkers. One of the small 19 business is being used by the city during this time. 20 COMMISSIONER DORIS: Yeah. Thank you. 21 Thank you so much. And absolutely that is logged and 2.2 we will continue to follow up on the grants

23 component. I think working with our CDFI's who also 24 worked with our worker cooperatives, particularly a 25 some of the debt reduction programs and grants that I

1	COMMITTEE ON SMALL BUSINESS 71
2	mentioned earlier, we certainly are going to deepen
3	our conversation there. And also I can get back to
4	you on a little bit of what we are doing in that
5	space, as well.
6	COUNCIL MEMBER ROSENTHAL: Great. Great.
7	Great. Great. Thank you so much.
8	COMMISSIONER DORIS: Thank you.
9	COUNCIL MEMBER ROSENTHAL: Thank you,
10	Chair.
11	CHAIRPERSON GJONAJ: Thank you, Council
12	member Rosenthal. And I just want to piggyback on
13	this because I just want to make sure that we
14	understand that New York City, as a whole, is
15	suffering. All small businesses are suffering, but I
16	don't think anyone will agree that, that of all of
17	the industries, doctors, lawyers, and dentist needed
18	the help the most during the Covid 19 devastation.
19	And anyone that has a business in Council District
20	four, three, and one God bless my Council members,
21	my colleagues for the districts that they represent
22	to thank that anyone from the upper Eastside that has
23	a business in the upper Eastside [inaudible
24	01:33:29] Hall, Yorkville, Central Park South,
25	Middletown East, Times Square would be living in the

2 Bronx as a whole majority or the poorest section like 3 Council District 16 that received \$3000 as a whole 4 compared to 4.274 million in Council District 14 5 would not be an argument I would want to make. Claremont, Concourse, Concourse Village, Highbridge, 6 7 Morris Park, Mount Eden, and Morrisania of the 8 poorest in our city and received a total of 3000 9 dollars compared to the most wealthiest dataflow at neighborhoods in Manhattan. I want to make that 10 11 clear. I'm arguing and passionate and fighting for all small business, but I want to make sure that the 12 13 limited help that we have goes to those that need it 14 the most and it's not lawyers and doctors that have 15 offices on Carnegie Hill or Times Square. Thank you. 16 COMMITTEE COUNSEL: Thank you. We will 17 now hear from Council member Rodriguez who has 18 questions and he will be followed by Council member 19 Levin. 20 SERGEANT-AT-ARMS: Time starts now. 21 COUNCIL MEMBER RODRIGUEZ: Thank you, 2.2 Chair. As everyone knows, like when I approach 23 anything, questions, concerns from a small business, I always come from a perspective of understanding 24 that no Mayor has done more to the small buildings 25

2 than Mayor de Blasio. And I feel that, you know, 3 it's tough to be the Mayor. We don't have to agree 4 on anything, but it's more easy just to focus on the 5 negative things than comparing where was the city before and after this administration. So, with that 6 7 in mind and that understanding, I do have, as 8 everyone knows, as a city, we have inherited 9 something about what the chairman has said: lack of fair share to all communities and, with that, 10 11 Commissioner, can we agree that, when we look at who 12 benefits from those loans in Manhattan, if you do the 13 breakdown, the number of loans that people are being able to obtain to get in not in Manhattan; Washington 14 15 Heights, community Board 12 is also similar to the 16 number the Bronx? And that when we look at 17 Manhattan, that number reflects the whole borough 18 that most loans were given to not necessarily the 19 underserved communities? 20 If you're COMMISSIONER DORIS: 21 referring to the earlier program, the fund, that is 2.2 an earlier loan program that we did the first one--23 COUNCIL MEMBER RODRIGUEZ: Yes. COMMISSIONER DORIS: 24 The breakdown, 25 I mean, the breakdown we had-- I don't think yeah.

we sort of went down to the community level like 2 3 that. I did say that there was about 24--I′m 4 sorry. 54 percent and 43 percent grant and loan respectively for Manhattan. We did get the most 5 applications from Manhattan. Almost 3 times the 6 7 amount of anywhere else, but certainly I do hear you 8 on the equitable distribution within the various 9 communities and, again, I said, as I mentioned earlier and I am committed to doing we have done 10 11 that. You know, part of the challenge, I think, is, 12 you know, previous programs and exhausting programs 13 and what we have learned from previous programs and 14 how we rolled it out and now we have programs that 15 are focused on LMI communities, specifically. And we 16 are, you know, working again to make sure that those 17 particular programs get in those low to moderate 18 income communities and I think that was a very 19 deliberate--20 COUNCIL MEMBER RODRIGUEZ: But what will 21 happen, Commissioner -- As you know, I want for you 2.2 just to see and I want for you to leave your 23 fingerprint something new bringing innovation to the city. I know where our heart is, but there's also 24

things that the dynamic in our city sometimes is

2	beyond us because there's already mechanisms that
3	allow certain communities in certain groups to have
4	more access. You know, and to be able to get and
5	apply and take advantage. Like, you know, as we have
6	been going through the small business is something
7	that we are going through [inaudible 01:38:17. Like
8	that's what I've been working with the Brooklyn
9	borough president, Eric Adams, to be sure that we
10	resolve the issue of equity.
11	COMMISSIONER DORIS: Yeah.
12	COUNCIL MEMBER RODRIGUEZ: I know in
13	Manhattan, we know that the [inaudible 01:38:27] is
14	open for the vaccine. 90 percent of people getting
15	the vaccine, their white and I don't want no whites
16	to get the vaccine, but I have issues when you look
17	at the line and you can look and see who is black or
18	Latino. It's because most people who know how to
19	navigate the system with the Internet and the
20	[inaudible 01:38:49] people that can make the
21	appointment by phone and that is been happening for
22	years and over and over where we can we are
23	working to resolve those issues, but in the for
24	the meanwhile, people are dying and those people,
25	they are colored and they belonged working class.

2 So, when it comes to this, you know, in my 11 years 3 at the Council, you inherit that mass when income to 4 what is going on. Why are the black and Latino, the 5 working class, the small businesses, the mom-and-pop, the bodega owner, the multi service, they are black 6 7 and their year and they get so excited when they 8 hear, yeah. You have access to this loan. But when 9 it comes to who are approved, for many reasons and for many red tapes, we are at the same level in 10 11 northern Manhattan as we are in the Bronx, Chairman. And I think that this is something that we need to 12 13 resolve it as yesterday. And second question is on the loan given to the not-for-profit, the strategy 14 impact grant-- I'm sorry. No. Not loan. Grant. 15 16 You say 12 given to the Bronx, so you can see the 17 name of the institution --18 SERGEANT-AT-ARMS: Time expired. 19 COUNCIL MEMBER RODRIGUEZ: Did any group 20 in northern Manhattan get one of those grants? 21 COMMISSIONER DORIS: We did not get any applications from Morningside, Washington Heights. 2.2 23 We did put it out, as I mentioned, in the first phase, so it was listed there as-- The communities 24 in Manhattan, again, we're talking low to moderate 25

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2	income communities. Central Harlem, Chinatown, East
3	Harlem, the Hamilton Heights, Inwood, lower East
4	side, Morningside Heights, Washington Heights. We
5	intend to fund all those communities. I think we
6	didn't get
7	COUNCIL MEMBER RODRIGUEZ: Yeah. But,
8	you know, that thing is that I cannot believe, you
9	know, going and sleeping and peaceful nights knowing
10	that we intended when some people drain the clean
11	water, so some people already got the [inaudible
12	01:40:50]. You know what I mean?
13	COMMISSIONER DORIS: Yeah. I
14	COUNCIL MEMBER RODRIGUEZ: So, for me, I
15	want to work with you and your team to be sure that
16	as soon as you have it ready to go out to at least

17 [inaudible 01:40:59]. Send it directly to my email, 18 that information, so that we can be helpful to also 19 spread that information in our communities.

20 COMMISSIONER DORIS: Absolutely, sir. 21 And it will be live on Monday, again, and we intend 22 to fund it. There's no scenario where it won't be 23 funded. We just did not get an application. We 24 already reached out to folks out there, as well, we 25 can tell you who we spoke to. We will send you that

1 COMMITTEE ON SMALL BUSINESS 78 information to CBO's out there that we talked to. 2 3 Once we saw that nothing came in and we will tell you 4 who we have talked to and hopefully--5 COUNCIL MEMBER RODRIGUEZ: Okay. COMMISSIONER DORIS: they will--6 7 COUNCIL MEMBER RODRIGUEZ: One particular one is the Washington Heights Chamber of Commerce 8 9 and--COMMISSIONER DORIS: Yeah. 10 11 COUNCIL MEMBER RODRIGUEZ: I would like 12 to help for them to also get involved in this and, 13 again, more than happy. I believe in you. I'm ready 14 to work with your team, but, you know, this is about 15 even when we go through those numbers, the there is other groups already getting those and from the 16 17 moment that you can see borough wide who is getting, 18 one more time, are black and Latino community, for 19 They don't know how to navigate, they many reasons. 20 have got the information, they didn't apply, or they 21 didn't whatever they failed to anything. And we need 2.2 to be there to go the extra mile in order for them to 23 get at. So, I appreciate and, again, like what happened there is the same thing that happened in the 24 25 healthcare. It's happening with the vaccine. Ιt

happened with Covid. And that is why, again, I'm working with the Brooklyn borough president, Eric Adams, also to deal with the whatever information everyone should have access to when it comes to what information and what is available for agencies to our communities.

8 COMMISSIONER DORIS: So, I just want--9 Again, I thank you so much, Council member, and, again, one port clarification. The new loan programs 10 11 that we have are in LMI communities which is, as I 12 mentioned, 80 percent-- over 80 percent of all the 13 monies that are going out to minority groups. And 14 so, I just wanted to make that really clear that we 15 hear you and we have heard every Council member 16 before when we came to you and this is what you did 17 And we did create this program which was able say. 18 to assist black and Latino and Asian businesses 19 across the city, you know, to get the support and we 20 are seeing that. Over 80 percent. And so, we 21 certainly want to make sure that the community-based 2.2 organizations that serve those areas, particularly 23 Washington Heights, Morningside -- that we get them, you know, in this so that they can also get the grant 24 for that and so we are absolutely looking forward to 25

1 COMMITTEE ON SMALL BUSINESS 80 2 sending that info out to you so you can work with 3 them so that we can get them this funding. These 4 communities will be funded. We just need an 5 application. COUNCIL MEMBER RODRIGUEZ: 6 Thank you. 7 Thanks a lot. 8 COMMISSIONER DORIS: Thank you. 9 COMMITTEE COUNSEL: Thank you. We will now hear from Council member Levin who has questions. 10 11 COUNCIL MEMBER LEVIN: Thank you very much, Chair, and thank you, Commissioner. 12 I want to 13 ask about-- I have been introduced piece of 14 legislation, 2098, which would require the Department 15 of Small Businesses to establish a grant program for those businesses that did not qualify for PPP with 16 17 the-- that I specifically on MWBEs-- has SBS taken 18 a look at this legislation and what is the-19 separately, what is the dollar commitment that this 20 administration is looking at getting out to small businesses who are not-- who are not been able to 21 receive PPP thus far? 2.2 23 COMMISSIONER DORIS: Thank you, Council member. So, certainly would review the bill that was 24 proposed. I am sure to talk with the team reviewing 25

2 that particular legislation, but I do here at that 3 point on, you know, PPP not getting to certain 4 communities. And, you know, we are certainly aligned 5 there, you know, as I mentioned, in part, we did the LMI storefront program because we understood the PPP 6 that came to New York City once you do the analysis 7 8 and wants the data was recently made available, 9 really, about 10 percent went to very, very low income communities. And so, in part, why we wanted 10 11 to do that LMI storefront program and the LMI 12 strategic grants and so forth that we are doing now, 13 it is to address that particular challenge and then we have our fair share campaign to get as much 14 15 funding to those communities as possible. As I said 16 in my testimony, that campaign is a robust campaign. I mean, we have working with our 40 lenders to make 17 18 sure that they-- and our CDFI network-- who are on 19 the ground with our business solution centers, as 20 well. We are doing daily webinars and training. We 21 are connecting, you know, businesses in 15 languages 2.2 to this. I mean, this is an all-out push. You know, 23 we are pushing advertisement out there on the Fair Share campaign. This is very important. We want to 24

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1 COMMITTEE ON SMALL BUSINESS 82 2 make sure that New York City gets its fair share and, 3 you know, that --4 COUNCIL MEMBER LEVIN: Can I ask--5 COMMISSIONER DORIS: So that's what we are doing. 6 7 COUNCIL MEMBER LEVIN: With reference to PPP, I mean, I just have seen examples in the city of 8 9 institutions that received PPP that, you know, are, obviously, not really serving low or moderate income 10 11 families and businesses. I mean, just as an example, 12 Polly Prep got, I think, you know, however many 13 millions of dollars. My staff told me St. Anne's school got \$6 million. You know, not being against 14 15 these schools. They're private schools. And maybe 16 they have-- you know, they probably have 17 scholarships that they give out, but, you know, what 18 we are seeing is, you know, a-- My question is does 19 SBS see the distribution of dollars the PPP dollars 20 in 2020 as a success or not a success? 21 COMMISSIONER DORIS: I wouldn't say that 2.2 it is been a success. I mean, we have been vocal. Ι 23 have been vocal about, aggressively so, about the disproportionate impact on the way that that assist 24 25 job was constructed. I think the challenge is that,

2 nationally, we remember large financial institutions 3 were only dealing with their existing clients and 4 customers. On top of that, they have to have special I mean, in how it was rolled out, you 5 accounts. know, it certainly was a problem additionally and 6 7 what happened when those who are able and capable to 8 get to this money fast and guick, thank God is, 9 right? And a lot that the smaller institutions and businesses did not. And so, we pushed real hard to 10 11 do several things. One included making sure that 12 CDFI's had some set aside dollars that they can go to 13 help with the liquidity that they needed to lend to 14 businesses. And so, I absolutely agree with you that 15 we think that, you know, out of the 18 billion that 16 the city's small businesses received and 160,000 17 businesses received PPP, we certainly didn't think 18 that was enough for the city. That is why we 19 launched the Fair Share campaign. 20 COUNCIL MEMBER LEVIN: Okay. Well, if you could take a look at 2098 which I realize has a 21 2.2 fiscal impact for the city--23 SERGEANT-AT-ARMS: Time expired. COUNCIL MEMBER LEVIN: where we're--24 and I'll just conclude. Where the PPP program is 25

2 insufficient, somebody has to step in and, you know, this is where, you know, I think there can be some 3 4 consensus that across the city that these are the 5 types of programs that are worthy of city tax dollars, especially is the federal programs are not 6 7 going to the places that are really needed. And, 8 again, I like St. Anne's school. It is in my 9 district. I don't think it is, you know, has is greed and need for those dollars as small businesses 10 11 and low and moderate income communities who are, you 12 know, on a knife's edge. So, with that, thank you 13 very much, Commissioner. I appreciate your time. 14 COMMISSIONER DORIS: Thank you very 15 much, Council member. 16 COMMITTEE COUNSEL: Thank you. At this 17 point, I will turn it back over to Chair Gjonaj, who, 18 I believe might have one more question before we turn it over to public testimony. Thank you. 19 20 CHAIRPERSON GJONAJ: Counsel, thank you, 21 but I wanted to-- this hearing is gone too long will 2.2 ready and I know that there are many small businesses 23 that are with this today that want to testify and be heard. I'm hopeful that the Commissioner will stay 24 and listen in here first and what is actually 25

2 happening and I know that you have a good sense and 3 [inaudible 1:50:37] what is happening, Commissioner. 4 This is no reflection towards you as an individual, but what passionate is not for myself. It is for 5 those small businesses that call me, literally, in 6 tears crying asking for help and assistance in their 7 8 times of need and the justice that they are receiving 9 is not justice. It is unfair in dollar amounts and in distribution. Commissioner, I know that we have a 10 11 good working relationship and it is no reflection on 12 you. You don't control the checkbook. Someone else 13 does. And that money is not making it into the communities that need it most. So, please understand 14 15 my frustration, but it is a sad day for me to be an elected official in part of this process and, as the 16 17 Chair Small Business, if I wasn't fighting for every 18 small business-- and I mean every small business--19 in a perfect world, doctors, lawyers, dentists, they 20 all deserve help, but not before the poorest of the 21 poor. Not before my commercial corridor that are on 2.2 the outskirts. And I often say this that, yes, 23 Manhattan may be the economic engine, but the fuel of that engine is the outer boroughs and we are either 24 25 going to be one city or were not. We can't have the

tale of two boroughs, so if we can have some of the small businesses that have signed up to testify so we can hear firsthand. I want to thank you all for your patience and I'm grateful to you for allowing me to express myself so openly. Thank you. Thank you, Commissioner.

8 COMMITTEE COUNSEL: Thank you, Council 9 member and Commissioner. At this point, we will now turn to public testimony. Before we do so, I would 10 11 like to acknowledge that Council member Lewis has 12 also joined this hearing. We would like to remind 13 everyone that, unlike our typical Council hearings, 14 we will be calling on individuals one by one to 15 testify. Each panelist will be given three minutes 16 to speak, so please begin once the sergeant has called you and started the time. Council members who 17 18 have questions for a particular panelist should, 19 again, use the zoom hand raise function and I will 20 call on you after the panelist has completed his or 21 her testimony. For panelists, once your name has been called, a member of our staff will unmute you 2.2 23 and the sergeant-at-arms will give you the Q to go ahead and begin upon setting the timer. So, again, 24 please wait for the sergeant to announce that you may 25

2 begin delivering your testimony. At this time, we 3 will hear testimony from Susannah Koteen. She'll be 4 followed by Jennifer Tausig followed by Arthur 5 Nichols.

SERGEANT-AT-ARMS: Time starts now. 6 SUSANNAH KOTEEN: 7 Hi, there. Including 8 me on this call. My name is Susannah Koteen and I 9 have owned Lido in Harlem for 10 years. Lido employees 40 people. December we opened a new Asian 10 11 restaurant called Bixie on the same block which 12 employs 15. I serve as the copresident of the 13 Frederick Douglass Boulevard Alliance and I sit on 14 the board of the New York City Hospitality Alliance. 15 Please note that the following are not just my 16 thoughts and opinions. Every day I speak with 17 restaurant owners and we have the same conversations 18 over and over again. While I have loved owning and 19 running my restaurant, my largest hurdle for success 20 has always been, by far, the New York City government 21 red tape. It is excruciatingly frustrating to be running one's business and have a constant stream of 2.2 23 surprise inspections. I would happily be inspected and adhered to health and safety standards, but 24 surprise inspections from multiple departments makes 25

2 us feel like we are teenagers being caught by 3 teachers that doing something wrong. It is incredibly stressful, disruptive, and always -- almost 4 always incurs a fine. To add insult to injury, 5 literally every inspector, including those that come 6 7 from the same department will tell us different rules 8 to follow. During Covid and the current zero 9 percent indoor occupancy, we have tried to keep Bixie We were using our outdoor pods for individual 10 open. 11 parties and we were using the structures we built in 12 the parking lanes which have very large openings on 13 both sides that can remain open. Two weeks ago, the 14 health department came by and said that we had to 15 stop using all of our outdoor seating immediately. 16 They said that without a full wall completely open, 17 it cannot be used for dining. They threatened us 18 with a large fine and a revocation of our liquor 19 license. Without any seating for guests, the 20 businesses are not economically viable, so we closed 21 them both. My entire team of 55 are out of work. 2.2 Now, I see restaurants all over the city seating 23 people and outdoor structures that did not even come close to following these guidelines. This brings me 24 25 to my second point. The rules are enforced wildly

2 differently from inspector to inspector, as well as 3 from neighborhood to neighborhood. Just this week I had a notice shoved under my door from the DOT that 4 5 said if we did not put up more reflective tape on our ponds within 24 hours, we would incur a \$1000 fine. 6 7 The surprise inspections, constant punitive fines, and rules that are always shifting under our feet, 8 9 this does not sound like a city that supports small businesses. What can be done to help small 10 11 businesses survive in New York? Make the parking 12 lane structures permanent. Allowing restaurants to 13 use the same space for service keeps people employed 14 it is an amenity for our city, provides tax revenue, 15 and is much more useful to New York than allowing 16 one--17 SERGEANT-AT-ARMS: Time expired. 18 CHAIRPERSON GJONAJ: You can finish, 19 Susannah. 20 SUSANNAH KOTEEN: Oh, thank you. 21 CHAIRPERSON GJONAJ: You can finish your 2.2 statement. 23 SUSANNAH KOTEEN: I have 30 more seconds. Thank you. I appreciate it. Get rid of the fees for 24 sidewalk cafés. The SLA needs to be streamlined. 25 It

2 took us seven months to get our liquor license 3 approved at Bixie. We had to start paying rent 4 before we knew if we would get our liquor license granted. Get rid of that 200 foot rule. Does anyone 5 know why this is still a law? That Department of 6 7 Buildings is everyone's worst nightmare. I could 8 spend an hour telling you our experience trying to 9 get permits for our new restaurant. Lastly, make one task force and streamline the rules. Truly, the 10 11 number of rules for restaurants that needs to follow to keep customers safe is not infinite. One 12 13 department could make one or two yearly scheduled 14 appointments with the restaurant for inspection and 15 go down the checklist. Again, what good does it do for an inspector to come in and spring upon an 16 17 operator in the middle of a busy shift? Covid is 18 brought something that is already been a real pain 19 point to the forefront. We need to make these 20 changes now. Small businesses are failing and 21 leaving the city at an alarming rate, taking jobs, 2.2 tax revenue, and the culture individually owned small 23 businesses with them. Thank you for extending my time. 24

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2 CHAIRPERSON GJONAJ: Thank you,3 Susannah.

4 COMMITTEE COUNSEL: Thank you. And we
5 will now hear from Jennifer Tausig followed by Arthur
6 Nichols.

7 SERGEANT-AT-ARMS: Time starts now. 8 JENNIFER TAUSIG: Thank you, Chair Gjonaj 9 and Commissioner Doris. My name is Jennifer Tausig and I'm the executive director of the Jerome Gun Hill 10 11 BID in the Bronx and serve as cochair of the New York 12 City BID Association. The BID Association represents the 70s six individual BID's throughout the five 13 14 boroughs that serve as stewards of our diverse 15 commercial corridors and neighborhood public spaces. 16 Our mission has always been to support the nearly 17 100,000 local businesses we serve, to keep our 18 neighborhoods clean and safe, and to bring prosperity 19 for communities. Never has our work been more 20 essential than it has been during the Covid 19 pandemic. Our members have worked tirelessly through 21 the crisis, educating, and delivering resources to 2.2 23 our small businesses and workers. This pandemic is created historic health and economic crisis in our 24 city. It is the situation with no easy answers or 25

2 silver bullet solutions. However, the New York City 3 BID Association released a call to action last summer for the survival of small businesses in New York City 4 in partnership with a broad coalition of Allied 5 stakeholders. The document included a nine point 6 7 action plan to provide some support for our 8 struggling businesses in our workers. There are some 9 areas where we have made progress, but many were more work is necessary. The full proposal is attached, 10 11 but I will highlight a few items in a quick progress 12 report. While the Mayor has made positive efforts in 13 such areas as establishing programs like Open 14 Restaurants, the rollout of open Storefronts was six 15 months too late. He is not appointed in interagency 16 business recoveries are, as requested to coordinate 17 the triage and lead us through the recovery. Direct 18 financial assistance has been in short supply and 19 unequally distributed with the Bronx receiving less 20 than one percent of grants from the city. Outer 21 borough and small businesses, as you will hear from 2.2 Yasmin Camelia, whose restaurant Caribe, which is in 23 my BID, are unable to take on more debt which is all the financial assistance the city is offering to 24 those in need. There has not been any coordination 25

2 with the state, and significant rent or mortgage 3 relief. The city Council now appears poised to pass 4 legislation that would add over 4000 new street 5 vending permits without adequate protections or support for storefront businesses. We have not seen 6 7 any sales tax holidays. We have not seen any real 8 commitment to reducing boundless red tape for small 9 business owners. In fact, the city Council and Mayor continue to pass antibusiness legislation such as the 10 11 Just Cause Bill signed a few weeks ago that will 12 surely hurt independently operated franchises. We 13 know financial resources are hard to come by these 14 days, so we ask that the Council Mayor put our small 15 businesses at the top of their priorities and to 16 carefully consider any additional legislation that would actively hurt businesses and scare away 17 18 investment from our city just when we needed the 19 We are grateful for our partnership with the most. 20 city and you, Chair Gjonaj, and will continue to support our businesses it worked to bring our city's 21 2.2 economy in neighborhoods back from this dark time in 23 history. Thank you.

CHAIRPERSON GJONAJ: Jennifer, thank youfor always being such an advocate for small business.

1 COMMITTEE ON SMALL BUSINESS 94 Your statements are valid and your points are well 2 3 taken. I agree with them. The city is proven itself 4 to be anything but a good partner and value our small 5 businesses. In fact, especially in the outer boroughs, Covid was a knockout punch for many of our 6 7 small businesses. The city now is kicking those 8 small businesses they are down instead of helping 9 them get back out. So, thank you very much. JENNIFER TAUSIG: Thank you for your 10 11 support. 12 COMMITTEE COUNSEL: Thank you. We will 13 now hear testimony from Arthur Nichols followed by 14 Yin Kong. 15 SERGEANT-AT-ARMS: Time starts now. 16 ARTHUR NICHOLS: Good afternoon, 17 everyone. Good afternoon. My name is Arthur 18 Nichols. I am the owner of Bronx Masks. We are in 19 the Bronx. We are located in the Bronx. There was a 20 few things that had my concern as far as funding and everything. There was a lot of things that we have 21 never gotten. I didn't know about a few loans. 2.2 Ι 23 didn't know about a few grants. Nonetheless, we were in business for about two years. We are doing 24 excellent. Everything was going well. Covid head. 25

2 Once Covid hit, I had a few contracts from New York 3 State Department of Corrections, the nursing, and 4 I've been an EMT for a few years and masks help EMS. 5 everyone. With that, we were out here providing-- I had a staff of 10 people. I am now down to a staff 6 7 of three. My business is doing horrible. You know, 8 we are dead center in the Bronx. I am trying to help 9 the people around us and we can't even do that. We've been reaching out. Bronx Chambers has been 10 helping me a lot now. You know, as far as grants and 11 12 everything, there was grants that I wasn't aware of. 13 There were loans that were put out that I wasn't 14 aware of. Like I said, the people in the Bronx 15 really do need help. We are here helping and I can't help if I don't have the help. You understand? 16 We 17 don't mind doing it, but, at this point, with just 18 three of us, there has been a lot of jobs that I've 19 even turned down because I don't have the manpower to 20 do, so I have to turn down a few of the jobs because 21 I can't hire more staff. Again, we went from doing 2.2 well, very well, to now. If my business makes eight 23 grand a month, I am lucky with that. You know? And it is shameful and I am just asking for a way to help 24 small businesses. You know, we are still here. 25 We

1	COMMITTEE ON SMALL BUSINESS 96
2	are still doing what we have to do. I am going to
3	fight until the end and still provide for the people
4	year. You know, like I said, my masks, they are for
5	everyone. I've been helping everyone, but I can't
6	help them if I don't get the help. That's all
7	CHAIRPERSON GJONAJ: Thank you. What
8	areas your business located in?
9	ARTHUR NICHOLS: I'm on Third Avenue on
10	161st on 165th. My location was on 165th and
11	Simpson and I had to close it down. So, now I base
12	out of my house and doing everything out of my house.
13	CHAIRPERSON GJONAJ: Arthur, survive.
14	Survive. We are going to do what we can to help you
15	survive so that you can drive later. I hear your
16	pain and it is heartfelt. You're not alone. We are
17	all in this together and we hope that we can get our
18	compass back again to make sure that you and so many
19	other businesses that are part of the city get the
20	help that they need. You are a priority, Arthur.
21	The Bronx Chambers a great resource for you.
22	ARTHUR NICHOLS: Thank you.
23	COMMITTEE COUNSEL: Thank you. We will
24	next hear testimony from Yin Kong followed by
25	Jennifer Sun followed by Ahyoung Kim.

2 SERGEANT-AT-ARMS: Time starts now. 3 YIN KONG: Thank you so much to the 4 Chair and to the committee. I really appreciated a lot of the questioning that Chair Gjonaj had this 5 morning. I'm here to talk about the exclusion of 6 7 Chinatown, 10013, and the LMI storefront program. As we have already discussed, you know, Chinatown is 8 9 right next to affluent areas and have been excluded from this program. I invested a lot of my time and a 10 11 lot of other communities, community members, as well, to have discussion with SPS and then, finally, as 12 13 part of a sort of task force that was able to speak 14 with Commissioner Doris. And through that, I have a 15 few things I would like to share. First of all, 16 funding for relief programs such as these interest-17 free loans really need to be disbursed by our local 18 CDFI's. We really need to empower them to have the 19 capital to make the loans. As Commissioner Doris 20 pointed out today, the most diverse program, I think 21 we discussed today was actually the ones that was 2.2 administered by the CDFI's and I think that is proof 23 that that is the way we should move forward. CDFI's are the institutions that have the language capacity 24 and understand the business practices of our 25

2 communities. And, two, we really need to just 3 commute the use of ZIP Codes as an indicator for need 4 or eligibility for future relief programs. Census 5 track data is a finer tuned mechanism to determine which businesses have this need. I want to talk 6 7 about the discontinuation of the first come first 8 served approach. We totally understand relief is 9 needed quickly, but in language outreach takes time. Immigrant communities need more time to understand 10 11 what the resources are. Outreach needs to happen. And if you want to talk about equitable distribution 12 13 of resources, we need to stop this practice. Rounds 14 are phase things would be more appropriate. And also 15 we need to think about seeking corporation feedback from the communities that SBS is determi-- aims to 16 17 serve while they are developing and designing these 18 programs. I think the larger picture here is that 19 Chinatown has been excluded before. It is not the 20 first time our community members have had this 21 discussion with SPS and it is because representation needs to be more broad in understanding needs and how 2.2 23 to disburse these funds. And so I really push SBS to build a standard operating procedure so that in the 24

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1 COMMITTEE ON SMALL BUSINESS 99 future --- we've Artie talked about these issues and 2 3 we don't want to lose this headway--4 SERGEANT-AT-ARMS: Time expired. 5 YIN KONG: Thank you. CHAIRPERSON GJONAJ: Again, I want to 6 7 thank you for your testimony and for your patience. And I know that Chinatown suffered the most early on 8 9 as the virus became apparent in the fear of the of facts and you never recovered. Back in early 10 11 February while the rest of the city was still 12 operating, Chinatown was nearly shut down. So, I 13 know the hardships in this has been conveyed to the 14 administration and to SBS time and time again. We 15 have a lot more to do with Chinatown, so thank you. 16 COMMITTEE COUNSEL: Thank you. Next, 17 we will hear from Jennifer Sun followed by Ahyoung 18 Kim. 19 SERGEANT-AT-ARMS: Time starts now. 20 COMMITTEE COUNSEL: Jennifer, please 21 You are still muted. You may begin again. hold. Please. 2.2 23 JENNIFER SUN: Thank you. Good afternoon, Chair Gjonaj, and members of the 24 committee. My name is Jennifer Sun and I am co-25

1 COMMITTEE ON SMALL BUSINESS 100 2 Executive Director of Asian Americans for Equality, 3 or AAFE, a community-based organization serving 4 immigrant neighborhoods in New York City for nearly a 5 half-century. In my testimony today is informed by AAFE's experience spanning 25 years as a small 6 7 business advocate and lender. Throughout affiliate 8 Renaissance Economic Development Corporation, we are 9 dedicated to providing access to capital for communities historically excluded from mainstream 10 11 small business lending programs. Renaissance is a 12 CDFI and the only CDFI serving the multifaceted Asian American and Pacific Islander communities in New 13 14 York. As Chair Gjonaj just acknowledge, small 15 businesses and Chinatown and other Asian American 16 enclaves began feeling the impact of Covid months 17 before businesses and other parts of the city. In 18 response, AAFE and Renaissance established an 19 emergency small business relief loan fund in March. 20 Applications were accessible in English, Chinese, 21 Korean, and Spanish. Raising funds almost 2.2 exclusively from the private sector, we are able to 23 close more than 150 loans totaling nearly 3 million, helping many immigrant small businesses survive an 24 economic catastrophe. We also provided \$1.5 million 25

2 in PPP loans. We recognize that the scale of this 3 disaster is immense and that the city has too few 4 financial resources at its disposal to rescue small businesses across the five boroughs. That said, we 5 believe there is a lot the Department of Small 6 7 Business Services could have done to more effectively 8 support our most vulnerable businesses. As Yin just 9 testified, there was great disappointment about the exclusion of the 10013 ZIP Code from SBS's LMI 10 11 storefront loan program. This decision made it 12 impossible for many businesses in the commercial 13 heart of Chinatown to apply. To Commissioner Doris's 14 credit, SBS has been working to rectify the situation 15 through a community task force, increase community outreach, and through discussions about a possible 16 17 new loan program that could help Chinatown 18 businesses. But these are all potential solutions 19 that only materialized after SBS rolled out its 20 programs for LMI communities in November. In the 21 future, we urge SBS to reach out to grassroots 2.2 communities' organizations the four programs are 23 designed and take their feedback to heart. I also echo Yin's point that we not use eligible ZIP Codes, 24 but instead use census track data to determine where 25

1	COMMITTEE ON SMALL BUSINESS 102
2	LMI businesses are located. We also urge SBS to
3	continue to partner with a broad range of CDF eyes
4	who are serving all of New York's diverse community
5	of color. Rather than relying on a small number of
6	select lenders who lack the language skills and
7	cultural competency to deliver loan programs where
8	they are most needed. Finally and this is a
9	recommendation that should be acted on immediately
10	convene a capital
11	SERGEANT-AT-ARMS: Time expired.
12	JENNIFER SUN: Convene a capital access
13	Roundtable including banks, CDFI's, other community-
14	based organizations with government officials, to
15	coordinate small business needs during and after the
16	pandemic. Thank you and we look forward to our
17	continued partnership with you all.
18	CHAIRPERSON GJONAJ: Thank you so much
19	COMMITTEE COUNSEL: Thank you. Next,
20	we will hear from Ahyoung Kim who will be followed by
21	Yasmin Familia followed by Aashna Sing.
22	SERGEANT-AT-ARMS: Time starts now.
23	AHYOUNG KIM: Thank you, Chair Gjonaj, and
24	the Committee on Small Business for this opportunity
25	to testify on this important topic. My name is

2 Ahyoung Kim. I am the assistant director of the 3 small business programs at the Asian American Federation and in the face of this dire economic 4 5 challenges in front of us and our need to recover as soon as possible, I am here to talk about three major 6 needs for our community and the viability of our 7 8 economy. Mr. Chair, we want to ask that you 9 recognize the need for better metrics for the eligibility of city assistance programs and then need 10 11 to mandate community implied and make sure that the Council has that kind of oversight on SBS and to make 12 13 sure that the need to empower your organizations and 14 the programs that directly cater to the most 15 vulnerable and hard to reach communities are actually realized. In terms of the metrics to deliver 16 17 equitable and meaningful small business support, I 18 think I do not have to emphasize more about how the 19 LMI ZIP Codes are not a good representation because 20 the in catchment area is too large and arbitrary. 21 This is not only an issue in Chinatown Manhattan. 2.2 This is especially a big issue in outer boroughs, as 23 you yourself now. But, more importantly, apart from this issue, we believe that the access -- that the 24 LMI ZIP Codes don't actually assess the individual 25

businesses needs and the fact that non-LMI regions 2 3 also actually faced higher rent and service fees and 4 etc., business operations costs in general, so the whole idea that that is housing standard is being 5 used for an economic recovery is something that is 6 7 very faulty and we need to look back to ourselves on. We believe that this LMI standard excludes the 8 9 commercial corridors with distinct identity and the culture that contributes to the diversity and 10 11 economic stability of our great city. The legacy of businesses and the culture and connect centers of the 12 13 city where people travel to New York City from outer 14 boroughs, other states, and other countries, Chair 15 said, the ones that are suffering and are the one 16 that have been told honestly, I think you're doing 17 better compared to other regions, so we are not going 18 to prioritize. We want to bring attention to this 19 issue and make sure that the Council does practice 20 oversight and make sure that the small business 21 services actually implement a better standard. But 2.2 with that said, I think that the community input has 23 to be put into these programs with the help of the Council, as well. The explanation we are hearing 24 from the administration that they don't have enough 25

1	COMMITTEE ON SMALL BUSINESS 105
2	funding and there is not enough money to go around.
3	If that is the case, the feedback that we are given
4	from the community organizations should be better
5	heard and better implemented before these programs
6	are rolled out. The issue about LMI ZIP Codes has
7	been pointed out by us, the Federation, and our
8	members and the stakeholders in the region multiple
9	times
10	SERGEANT-AT-ARMS: Time expired.
11	AHYOUNG KIM: May I please for just a few
12	more seconds?
13	CHAIRPERSON GJONAJ: Yes. Please
14	finish, Ms. Kim.
15	AHYOUNG KIM: Thank you. Multiple times on
16	different programs, not just the LMI storefront
17	loans, but the way that the SBS conducts outreach on
18	programs like that CLA program that is very helpful
19	for business owners who need that kind of legal
20	representation, but don't have access. And people
21	don't and the outreach itself should not be based on
22	a ZIP Code that is used for postal services. So,
23	with that, we want to say that the Council, please
24	look into making sure that there is this kind of
25	oversight on the standard of these eligibility

2 programs and that there is a mandated public feedback 3 and commentary before these programs are rolled out 4 to better ensure outreach and informational access. 5 Thank you very much.

CHAIRPERSON GJONAJ: Thank you, Ms. Kim. 6 7 I agree with you fully. Not only the metrics and the standards that we use, but the outreach. There is 8 9 plenty of room for improvement. It is abysmal, at best, and I apologize that we were not able to reach 10 out to those nooks and crannies of the communities 11 12 that needed the help of the most. You are not alone 13 in this. Thank you.

14COMMITTEE COUNSEL:Thank you. We will15now hear from Yasmin Familia who will be followed by16Aashna Singh.

17 SERGEANT-AT-ARMS: Time starts now. 18 YASMIN FAMILIA: Hello. Good afternoon, 19 My name is Yasmin Familia, owner of Gun everyone. 20 Hill Road Caribbean restaurant located 2 East Gun 21 Hill Road, Bronx, New York, 10467. I have been open with this business for 18 years and I had employees 2.2 23 and many workers throughout decades that I couldn't afford to keep right now. Another big challenge for 24 me is to continue maintaining bills, especially rent. 25

2 It is still the same. The landlord is unwilling to 3 negotiate. I paid an amount over \$16,000 of rent, 4 plus LSA tax is almost \$30,000 a year. Water is about \$1200 a month. If you have that up, it is like 5 about \$20,000 a month that I'm paying over there just 6 7 on those three bills. My sales have decreased 50 percent and never had, you know-- never had alone or 8 9 didn't have any debt before. Now that I have the SBA loan and the PPP, it has helped, but the future is 10 11 uncertain for me and I could not afford any more debt 12 at this point. With the takeout and deliveries, it's 13 not enough to keep the staff and to pay rent and 14 other bills. Now there is many people unemployed and 15 running out of unemployment benefit. No school and a lot of people closing out stores. Less people around 16 17 the area. No foot traffic. All the people around 18 the area are very important to our neighborhood 19 because they bring business around our area, too. 20 Like here in hair salons, clothing stores, bank 21 tellers. There also customers. We are also 2.2 customers from each other as a business. Manv 23 vendors like our [inaudible 02:19:28] around the street outside in front of my store competing for 24 25 customers not only for me as a restaurant, but also

2 for those stores that are around the area leaving 3 trash which I get my violations from sanitation. 4 They don't have to pay the taxes that I pay and the fines that I have to pay. You know, like I have 5 applied for many grants before and never got approved 6 7 for one and the one that I applied, it was like seven 8 months ago and just recently this week I just heard 9 from a not big amount, but a small amount which is going to help a little bit, but it is not going to 10 11 make me survive. Like when you guys-- like the Commissioner says, we will do after what would--12 13 when you guys--14 SERGEANT-AT-ARMS: Time expired. 15 CHAIRPERSON GJONAJ: You can finish, Yasmin. 16 Please. 17 Okay. Thank you. YASMIN FAMILIA: When 18 you guys will do or want to do something after 11 19 months of pandemic, after all the small business runs 20 out of business, at this point, I am very 21 disappointed and distressed by the situation. You 2.2 only see the situation from your side, but the 23 situation that we have to spend at like myself spends like entire days and nights working very hard to 24 raise my family, provide my employees a stable job, 25

1	COMMITTEE ON SMALL BUSINESS 109					
2	and now every effort has done with my staff is going					
3	down the hall. I cannot afford any more loans. I					
4	only can get grants if it's going to help. But right					
5	now like it is like I am falling behind every month					
6	and every month because I have debt right now.					
7	CHAIRPERSON GJONAJ: Yasmin, what was					
8	the grant that you just received notice from?					
9	YASMIN FAMILIA: The					
10	CHAIRPERSON GJONAJ: What was the dollar					
11	amount?					
12	YASMIN FAMILIA: It's from a It's					
13	called a Small Business Relief Grant Program. I					
14	applied for at that grant since June.					
15	CHAIRPERSON GJONAJ: What was the dollar					
16	amount that you received?					
17	YASMIN FAMILIA: 10,000 dollars. For					
18	rent and when I said that, it was like over \$60,000.					
19	I just got \$10,000. Now I am in debt almost 70					
20	something thousand dollars and the landlord has an					
21	even given me \$100 less out of my payments. I'm not					
22	using the whole entire corner which is a very					
23	expensive corridor and just take out and deliveries,					
24	I'm not going to be able to make it or survive. I'm					
25						

1 COMMITTEE ON SMALL BUSINESS 110 trying and I'm trying every effort that I can, but it 2 3 is not enough. 4 CHAIRPERSON GJONAJ: How-- And I just want to get an overall idea of what's happening to 5 your particular business and how important it is for 6 7 the service that is, and the product that you offer to this community on Gun Hill Road. Very busy. 8 9 YASMIN FAMILIA: Yes. CHAIRPERSON GJONAJ: A lot of tenement 10 11 buildings that rely on your restaurant if they can 12 even afford to eat out which is mostly pickup and 13 delivery. How much are you losing each and every 14 month? Your deficits. 15 YASMIN FAMILIA: Well, the percentage is 16 50 percent out of my sales. 17 CHAIRPERSON GJONAJ: So, what does that 18 dollar amount come out to every month? You are in 19 the hole. The hole is getting deeper and bigger. 20 How much is that every month on average? 21 YASMIN FAMILIA: We're going to say like about \$20,000. 2.2 23 CHAIRPERSON GJONAJ: A month in the red that you're losing. Every month that you stay open 24 you are losing \$20,000. 25

2 YASMIN FAMILIA: Yeah. Or more you could 3 say because sometimes when it snows, winter rains, 4 sometimes you cannot do the same deliveries. So, you know, like people won't be able for the driver won't 5 be able to deliver, so your sales go all the way 6 7 People don't want to go outside. So, if down. 8 you're already home and your kids are working and 9 your kids are home, what are you going to do? You're going to do cooking. Nobody is going to order 10 11 deliveries. You understand? So like I have done the 12 outdoor dining area for when they allow me to do 13 that. They came over and measured everything, send 14 everything and like Susan was saying, they came over 15 and said I needed some reflective tape. Okay. Ι 16 need that. I will do that. But they just gave me 24 17 They came yesterday and they wanted that to hours. 18 be done today in 24 hours and if it is not, I'm going 19 to get fined. So, they are pressuring you when you 20 have this pressure with your payments into the bills, 21 with keeping employees -- because sometimes they 2.2 don't want to stay working with you because you're 23 not giving them enough hours. But you cannot give any more hours because you can't have them working 24 25 for you over time.

1 COMMITTEE ON SMALL BUSINESS 112 2 CHAIRPERSON GJONAJ: Yasmin, how many 3 years are you in business? YASMIN FAMILIA: 18 years in that same 4 5 right corner. So I have provided many, many, many people with employee at that location. 6 7 CHAIRPERSON GJONAJ: Before Covid, 8 before February, you were thriving. You were doing 9 okay? You were--YASMIN FAMILIA: Yes. 10 CHAIRPERSON GJONAJ: providing for 11 yourself. 12 13 YASMIN FAMILIA: Yes. 14 CHAIRPERSON GJONAJ: Can you survive 15 another five months? 16 YASMIN FAMILIA: I don't think so. I 17 told you. I am already deep in-- \$70,000 to the 18 landlord, plus I owe the SBA now the loan that they 19 already gave me. I already spent it. So how do you 20 think? 21 CHAIRPERSON GJONAJ: How about your real estate taxes? Did you pay your real estate? 22 23 YASMIN FAMILIA: Yes. It's like almost 30,000 dollars a year. 24 25

2 CHAIRPERSON GJONAJ: Did you pay that in 3 January?

4 YASMIN FAMILIA: I was paying like No. 5 1000 dollars or 2000 dollars a month and sometimes I couldn't even send anything. Like right now I'm 6 7 behind on real estate taxes from last year almost, what, 16 or 20,000 dollars and now in January, I 8 9 believe I am supposed to get the real estate taxes again and that is something that I feel like I am not 10 11 going to be able to make it. And if it was me in 12 business for 18 years that was being stable in the 13 area, imagine those businesses that just started and 14 probably were not as stable in the area. I don't 15 know how they are doing it, but I think they are 16 already closing their doors because, to tell you the 17 truth, I have been there 18 years, so I have offered 18 my employees a stable job and whenever they come to 19 Because I worry. I work days and nights for work. 20 18 years to make sure that I my family depends on 21 that. My daughter my son work with me, so many 2.2 people, too, around the area.

CHAIRPERSON GJONAJ: Yasmin, I hear your pain and you are exactly the business that we are supposed to be helping. A women owned business. A

1	COMMITTEE ON SMALL BUSINESS 114					
2	minority owned business and I promise you and if					
3	you heard today my passion, I am fighting for you.					
4	And I will continue to fight for you to make sure					
5	that you can't survive this. Survive. Survive.					
6	YASMIN FAMILIA: Than you. Thank you					
7	very much. Thank you. That is what I'm trying to					
8	do.					
9	COMMITTEE COUNSEL: Thank you. Next,					
10	will hear from Aashna Sing who will be followed by					
11	Jan Lee followed by Kathleen Sforza.					
12	SERGEANT-AT-ARMS: Time starts now.					
13	AASHNA SINGH: Thank you. My name is					
14	Aashna Singh. My pronouns are she, her, hers and					
15	Brooklyn Legal Services Corporation A. In short,					
16	Brooklyn A. Thank you for giving our office the					
17	opportunity to provide testimony today. BKA,					
18	Brooklyn A, was founded in 1968 with a focus on					
19	providing services and low income neighborhoods where					
20	our clients live, developing programs and staff that					
21	are a part of and responsive to those communities.					
22	Collaboration with the city, state, and federal					
23	officials to enforce laws that uphold the rights of					
24	our communities and develop legislative solutions and					
25	is also an integral part of our strategy. In 2017,					

2 Brooklyn A recognized the common and significant 3 hurdles facing commercial tenants to address leasing issues that are foundational to their business 4 5 including that there are minimal rights for commercial tenants on the state level, making leases 6 7 the only form of protection for small business owners. We joined with the United for Small Business 8 9 New York City Coalition which is a coalition fighting to protect small businesses from the threat of 10 11 displacement to advocate for public funding to adopt 12 a citywide approach to provide support for small 13 business owners through attorneys who could help them 14 understand and exercise their rights and options 15 during their lease. The city Council and Small Business Services also exhibited leadership and 16 17 vision in creating the nonresidential tenant 18 harassment law, the commercial lease assistance 19 program, and securing funding to implement these 20 initiatives. Brooklyn A has had the honor to serve 21 as the lead organization to implement the program in close collaboration with volunteers of legal service 2.2 23 and Take Root Justice and partnership with many community-based organizations throughout the city. 24 Since its inception, the CLA program has addressed 25

2 over 1200 legal matters. The demographics of whom 3 consisted of business owners from all five boroughs 4 in every city Council District and who are 99 percent lower income, 75 percent individuals of color, 64 5 percent immigrants, 51 percent women, 33 percent non-6 7 native English speakers, 20 percent sole proprietors, and the majority with five or fewer employees. Legal 8 9 representation and lease matters level the playing Even before the pandemic, nearly 50 percent 10 field. 11 of new businesses did not make it the past five 12 Throughout our assistance, we found that the years. 13 represented businesses were more likely to stay open 14 and see lower rent increases. This program is the 15 only city funded source of free legal assistance for 16 small business owners. Recently, a fitness business 17 owner came to our program facing hundreds of 18 thousands of dollars in rental arrears from the time 19 of the New York State pause in lockdown of all 20 nonessential businesses and, due to reduced business 21 revenue, was unable to afford rent even following 2.2 reopening. Fortunately, the landlord wanted to keep 23 our client has attended and was willing to work with our client to forgive some arrears and possibly 24 reduce the rent, however, the lease with our client--25

2 the lease amendment provided by the landlord can 3 obtain several provisions that could have exposed our 4 client to serious financial risks, including a provision that could have allowed the landlord to 5 terminate the lease at any time with very little 6 7 notice without returning the security deposit. We 8 are currently helping the client negotiate fairer 9 terms. After our last call with the client discussing issues with the lease amendment, the 10 11 client thanked us for alerting them to these 12 provisions and said that, without legal 13 representation, he would have likely signed whatever 14 agreement the landlord sent. Many small business 15 owners like our client do not have access to a 16 readily available legal advice or attorneys to advise 17 them, leaving them in a vulnerable position to assign 18 potentially unjust commercial leases. An Asian 19 restaurant owner reached out to CLA because they were 20 unable to pay their rent due to the pandemic. We 21 were able to negotiate 50 percent rent abatement 2.2 agreement through the end-of-the-year. The client 23 agreed to leave the space and save over \$25,000 through the rent abatements. Our client also 24 received their security deposit upon vacation. 25

1	COMMITTEE ON SMALL BUSINESS 118					
2	Having legal representation when communicating with					
3	landlords or property management companies provides					
4	small business owners who may otherwise experience					
5	intimidation or lack of clarity and asking for what					
6	is just and fair. In addition to the devastating					
7	losses of their businesses, many business owners					
8	and/or large amounts of debt from the back payments					
9	expected and enforced by their landlords, despite the					
10	inability to operate in a pandemic. While the impact					
11	of Covid 19 is unprecedented territory for small					
12	business owners and most of our communities at large,					
13	the small business community has always been					
14	vulnerable.					
15	SERGEANT-AT-ARMS: Time expired.					
16	CHAIRPERSON GJONAJ: Do you have much					
17	longer, Ms. Singh?					
18	AASHNA SINGH: Two more paragraphs.					
19	Maybe 30 seconds.					
20	CHAIRPERSON GJONAJ: Go ahead. Finish					
21	it, please.					
22	AASHNA SINGH: Thank you. In 2020, we					
23	saw our city's most marginalized communities suffer					
24	as the Amazons of the world have broken records and					
25	profit and revenue. Our cities a small business is					

1 COMMITTEE ON SMALL BUSINESS 119 2 not only need consumer support, but legal government 3 and structural support to compete with larger 4 businesses that have access to a plethora of 5 resources. Last year, the CLA program and a business that represents was put in a hard position. 6 The 7 approved FY 21 city Council budget cut funding for 8 the commercial lease assistance program due to the 9 reality that was New York City's government facing its worst budget crisis since the 1970s. After 10 11 advocacy by many elected officials, city agencies, small business owners, and community-based 12 13 organizations, Mayor De Blasio restored public 14 support for legal representation on behalf of small 15 business owners fighting to keep their businesses 16 alive. We thank the Administration for this 17 decision. The reversal of this decision to cut 18 funding for the program at this pivotal moment of 19 crisis, despite budgetary constraints, is a testament 20 to the critical need for services for New York City's 21 small businesses, as well as the programs successful 2.2 track record. Our small businesses not only for the 23 local economy, but our local communities, as well. They define the neighborhood we all live in and love. 24

Legal support for our small business owners keeps

1	COMMITTEE ON SMALL BUSINESS 120					
2	their businesses open, saves them from debt, and					
3	creates opportunities for intergenerational wealth					
4	for their families and for our communities. It is					
5	critical that the city continue to support the					
6	commercial lease assistance program that provides					
7	essential services to save small businesses which					
8	will be crucial for the recovery of New York City.					
9	Thank you.					
10	COMMITTEE COUNSEL: Thank you. Next,					
11	we will hear from Jan Lee who will be followed by					
12	Kathleen Sforza.					
13	SERGEANT-AT-ARMS: Time starts now.					
14	COMMITTEE COUNSEL: Is Ms. Lee still					
15	here? Please hold on for a second. We are just					
16	trying to get unmuted. Can you please, Ms. Lee,					
17	click unmute on your end? Are you able to do so?					
18	Okay. We will move onto the next panelist right now					
19	while Jan Lee works while we try to figure out the					
20	issues with Jan Lee. So, I believe we are going to					
21	hear from Kathleen Sforza and yes. You are					
22	available. So, Ms. Sforza, you may begin when the					
23	sergeant gives you the cue.					
24	SERGEANT-AT-ARMS: Time starts now.					
25						

2 KATHLEEN SFORZA: Okay. Thank you. Hi. 3 Thank you for allowing me to speak today. I was the owner of a small business for 25 years. I closed in 4 2013, but this pandemic has made me feel for all the 5 small businesses out there. When it comes to how New 6 7 York City treats its small businesses, NYC will soon 8 be an acronym for nanny city. Why? Overregulation 9 and taxes on small businesses do not encourage entrepreneurship. It discourages it. Government 10 11 bureaucracy puts a stop on every step of the way. 12 Business owners do not know the rules of the game. 13 Why? Overregulation by government agencies cause 14 rule changes. Business owners can never truly know 15 if they are doing the right thing. As I said before, 16 I owned Town and Country on Staten Island for 25 17 years from 1987 to 2013. I was a business owner who 18 feared every time I got a visit from one of the 19 government agencies. The first thing I thought was, 20 what did I do wrong? It would take a massive amount 21 of education to keep up with the rules and 2.2 regulations of every city, state, and federal agency. 23 I have family and friends who work in the restaurant business. A visit from that Department of Health can 24 end up with an unfair grade. Sanitation is quick to 25

2 ticket a store owner for improperly disposing of 3 garbage or not sweeping 18 inches from the curb. 4 This pandemic has shown the small business community just what the government thinks of them: disposable. 5 Big-box stores were all open, but small businesses 6 7 that can control their crowds needed to be closed. 8 Where is the logic in all that? I don't understand. 9 Unfortunately, years of government regulations cause innovative entrepreneurs to throw their hands up in 10 11 the area and give up. Let's change from the 12 government-- let's change from government the great 13 discourage or to government the great encourager. 14 Post pandemic recovery will need to involve 15 individual cash grants without all the red tape to 16 assist more businesses with back rent and utility 17 bills. No fining. It is not needed. We need to 18 open the city and build it back. Thank you very 19 much. 20 CHAIRPERSON GJONAJ: that are afraid to 21 speak up because they are afraid of retaliation. 2.2 Thank you. 23 KATHLEEN SFORZA: Thank you. COMMITTEE COUNSEL: 24 Thank you. Mr. 25 Lee, are you available? Are you able to speak?

Thank you. Please unmute yourself. Thank you. Mr.
Lee, you may begin and you will be followed by
Kamilah Hanks. So, please begin once you get the
cue.

I so appreciate the time 6 JAN LEE: 7 given to us to speak, Chair Gjonaj and to the 8 Commissioner. My name is Jan Lee. I am a third-9 generation resident and property owner here on Mott Street. Historic Mott Street in Chinatown. 10 You 11 know, Mott Street is so well-known. My family has 12 been you're going on 96 years and Rodgers and Heart 13 immortalized Mott Street in a song and I'm going to 14 spare, out of respect to the Council, speaking the 15 verses from that, but we all know what they say. They talk about the pushcarts in Chinatown. They 16 17 talk about what street compares to Mott Street? And 18 so, for 100 years, people have been humming that so 19 long as they walked down my street and the pride that 20 we feel as property owners and as people who are 21 supportive of small businesses, I have three of them 2.2 in my building, we feel on the one hand that we are 23 supported it times by the city of New York. You know, we saw during the pandemic a parade of 24 25 politicians walking down our streets. The Mayor ate

2 noodles here. He had ice cream here. Shortly, with 3 that kind of exposure, we would understand that we 4 would get recognition from the city of New York, but, 5 actually, the opposite is happened. When you use ZIP Codes, you bisect Chinatown and we are lumped in on 6 7 10013 with Tribeca which has a median income of 8 \$879,000. We cannot be lumped in using ZIP Codes, as 9 my colleague, Yin Kong, who I've been working with, has said. Instead, we really should be looking at 10 11 census tracts. If you did look at census tracts, you 12 would understand that over a third of the people who 13 are over the age of 65 in my neighborhood are living 14 under the poverty line. They rely on small 15 businesses in their community for sustenance and so 16 we have to be careful when we start to look at our 17 communities and -- and I'm not the only community 18 that was bisected who lost out on the zero interest 19 loan program. We have to start looking at local 20 grassroots groups to help before the rollout and I do 21 want to say that we did have a meeting with the Commissioner, but it was five weeks after the 2.2 23 rollout. My community reached out to our Council member who was helpful. We reached out to the local 24 Business Improvement District and we reached out to 25

1	COMMITTEE ON SMALL BUSINESS 125					
2	Small Business Services. But five weeks to have a					
3	meeting on New Year's Eve was late and, in that five					
4	weeks, that \$35 million, that pot of money was					
5	diminishing and there is only so many times when I					
6	can interview businesses only to have them burst out					
7	into tears, crying in front of me. This is taking an					
8	emotional toll on us. We are starting to become very					
9	disenfranchised with this government and I am so					
10	happy that the Chair has alluded to the damage					
11	psychologically that this does to communities of					
12	color. How are we to trust our government if we					
13	raise the flag					
14	SERGEANT-AT-ARMS: Time expired.					
15	JAN LEE: We tell you when things are					
16	going wrong. We tell you that we've been left out.					
17	We have mixed messages of the Mayor and politicians					
18	walking on historic Mott Street and then say, we					
19	forgot you How do we repair this					
20	disenfranchisement that we are feeling now? The					
21	mixed messages that were getting from our government,					
22	we have to do better. Thank you, Chair.					
23	COMMITTEE COUNSEL: Thank you.					
24	CHAIRPERSON GJONAJ: Thank you, Mr. Lee.					
25						

6

2 COMMITTEE COUNSEL: Thank you. We will 3 now hear from Kamilah Hanks. Hanks will be followed 4 by Don Christian Jones followed by Jaclyn [inaudible 5 02:41:24].

## SERGEANT-AT-ARMS: Time starts now.

7 KAMILAH HANKS: Good afternoon. Thank 8 you, Mr. Chairman. Thank you so much, members of the 9 committee and the fellow citizens on the call today. This is probably one of the most important city 10 11 Council hearings of the year. Of our lifetime, to be 12 honest with you. I have been working in Staten Island as-- I'm the president of an economic 13 14 development Corporation in historic Tappan Park and 15 I'm also the founder of the Minority Women and 16 Business Association here. The information that we 17 got today was staggering and completely unacceptable. 18 I have been working on the ground for 20 years. I 19 have been assisting small businesses with the 20 application process for the PPP loans and I have 21 found that many businesses are just not familiar with the process and need assistance to ensure that they 2.2 23 receive the desperately needed funds in which they are entitled. In addition to the financial resources 24 of small businesses, it is critical for the city of 25

New York through the small business administration, 2 3 increase its efforts to educate small businesses on 4 the loan process. In the onset of Covid 19, I personally went door-to-door to talk about the SBS 5 relief packages. Many of these businesses now simply 6 7 don't exist. When I hear three percent of the 8 funding was allocated to my borough, I think of the 9 numerous vacancies, the closures, the shuttered businesses and savings, dreams. They're gone. 10 We 11 are not applications. We are not ZIP Codes. We need 12 to be looking at who is opening businesses, who has 13 businesses, and SBS and the city of New York took the pathway of least resistance. They didn't do the work 14 15 on the ground to engage the people who are doing the work. The community-based organizations. 16 The SI EDC, the Chamber of Commerce, the historic Tappan 17 18 Park, the Minority Women and Business Association. 19 We intimately know, just as the people on this call 20 intimately know our neighborhoods. You know, small 21 businesses are not an application. They are real 2.2 people and nothing was done to make sure that the 23 funds of landed in those who needed it most. I want to leave this by saying that, for every dollar the 24 25 city of New York helps the small business, that is a

2	job they save. You are doing the Governor of New					
3	Jersey a huge, huge favor because they are leaving in					
4	the droves and after a while you're not going to have					
5	anything left to tax. You are not going to have					
6	anyone left tax. So, my question to SBS going					
7	forward in the city of New York is that at what point					
8	would all the applications came in did you realize					
9	that the Bronx and Staten Island got less than five					
10	percent? What was that trigger? How do we look at,					
11	as the process is going, and say, hey, I haven't					
12	heard from Kamilah Hanks or Jaclyn Tacoronte or					
13	Caesar Claro or					
14	SERGEANT-AT-ARMS: Time expired.					
15	KAMILAH HANKS: Linda Barron on what was					
16	being allocated to our district that sorely needs it.					
17	So I really thank you and, especially, Chair Gjonaj.					
18	It was the best hour and a half spent listening to					
19	you because you hit the nail on the head and I hope					
20	that this is not the last conversation, but that this					
21	is the beginning of the conversation to start saving					
22	our small businesses and stop saying that New York is					
23	closed for business. Thank you.					
24	CHAIRPERSON GJONAJ: Thanks. Thank you					

25 so much for being a part of this, for speaking up for

2 those that are trying to survive. And I do hope and 3 agree with you that this should be the start of 4 something and not the end of something. And I am sure that you are just as disappointed as the total 5 dollar amount that was allocated. There are six 6 7 programs, it equates to a total of \$356 per business. That is not financial aid. That doesn't even meet 8 9 the utility expenses for our small businesses on a monthly basis, let alone all of the other overhead 10 11 expenses that they have.

12 KAMILAH HANKS: Thank you. And this 13 issue isn't new. I've been doing this for 20 years. 14 I get funding from Department of Small Business 15 Services. This is not new. It's just exasperated 16 with Covid 19. We have to do everything we can. 17 This is tragic. It's staggering and tragic.

18 CHAIRPERSON GJONAJ: I have reiterated 19 your points time and time again. Every dollar that 20 we put into small business is a dollar that's going 21 to give us a return. It's going to give us a return 2.2 on our investment. It's going to continue to fill 23 the taxpayer coffers so that we can provide those essential services that are needed to all of New York 24 City. When we lose these businesses, we will lose 25

1	COMMITTEE ON SMALL BUSINESS 13					
2	the ability to fill our tax coffers of vital					
3	services. It's a downwards spiral. God bless you					
4	and thank you, Ms. Hanks.					
5	COMMITTEE COUNSEL: Thank you. Next,					
6	we will hear from Don Christian Jones who will be					
7	followed by Jaclyn Tacoronte.					
8	SERGEANT-AT-ARMS: Time starts now.					
9	DON CHRISTIAN JONES: Hello, everyone.					
10	Thank you for all the testimonies and for this					
11	hearing. I am here representing Public Assistance.					
12	Just to give a brief rundown of who we are, we are a					
13	mutual aid network production design and resistance					
14	hub founded on June 6 as an organizing base in					
15	response to the Covid 19 pandemic and global					
16	uprising. Public Assistance has led and partnered a					
17	number of community initiatives since its inception.					
18	We are currently facing eviction as of Monday. On					
19	June 20, the current property owners at our space at					
20	711 Franklin notified us that we have 30 days to					
21	vacate the premises, forcing us to move and					
22	immediately find a new HQ amidst the pandemic. This					
23	is alarming, but not unforeseen. The terms of our					
24	occupancy here had been at risk of sudden termination					
25	due to the systemic prioritization of profit over					

2 community. Safe havens for queer black and brown 3 young people who make up our community are both rare 4 and fast disappearing, making our continued existence crucial. We do not wish to further escalate this 5 conflict situation and relationship that have been 6 7 fraught with uncertainty from the start. We have --We are intent on transitioning from our current space 8 9 safely, securely, and with dignity. While this is not an easy decision to make, and is one we are 10 11 coming to grips with. Our roots in Crown Heights transcend the walls of 711 Franklin. We seek a 12 13 stable, hospitable environment in which to flourish 14 for years to come. That is the gist of my testimony 15 and I thank you all for listening. 16 CHAIRPERSON GJONAJ: Mr. Jones, there is 17 an eviction moratorium in place. You cannot be 18 evicted. I want you to take down my phone number and I will follow up with you. 718-931-1721. 19 20 DON CHRISTIAN JONES: Thank you so much. 21 I have been hearing so much about this moratorium and I'm just trying to find out if we must apply for it 2.2 23 or the ways in which we can be made eligible. CHAIRPERSON GJONAJ: You're protected 24 automatically. No one can be evicted, business or 25

1	COMMITTEE ON SMALL BUSINESS 132					
2	residential tenant can be evicted during this					
3	moratorium. You are protected and I'll go through					
4	those details with you.					
5	DON CHRISTIAN JONES: Thank you so much.					
6	CHAIRPERSON GJONAJ: You can sleep well					
7	tonight that you're not going to be evicted					
8	[inaudible 02:49:03].					
9	DON CHRISTIAN JONES: Thank you.					
10	CHAIRPERSON GJONAJ: You're muted.					
11	COMMITTEE COUNSEL: Sorry. Thank you.					
12	Next, we will hear from Jaclyn Tacoronte followed by					
13	MJ Okma.					
14	SERGEANT-AT-ARMS: Time starts now.					
15	JACLYN TACORONTE: Thank you. Good					
16	afternoon, everyone. Thank you, Chair, and members					
17	of City Council. My name is Jaclyn Tacoronte and I'm					
18	a small business owner living in the greenest borough					
19	here on Staten Island. I own and managed the largest					
20	marketing and public relations agency, JMT Media. I					
21	am the first official Native American MWBE in New					
22	York City history and I serve proudly serve as the					
23	second vice president of the Minority Women and					
24	Business Association of Staten Island. The first of					
25	its kind led by my colleague, Ms. Kamilah Hanks.					
ļ						

2 It's good to be here. Thank you to all the 3 delegation working on behalf of all of the small 4 business communities here on Staten Island. In my 5 role, I am here to talk about small businesses and their stories that are coming to me, struggling and 6 unable to take the time off to speak, so I am sharing 7 8 on today's virtual platform. From BE Yoga Studio on 9 the North Shore, owner Larissa has been physically closed for 309 days. Directly from her, she says, 10 11 the administration has not addressed the indoor 12 fitness industry since the last week of August. 13 Under New York City reopening quidelines for gyms, we were not included. We have not heard a word about 14 15 what is next or even a possible reopening. It is 16 frustrating to not even be considered worthy of part 17 of the community. New York City is the only city 18 where indoor fitness classes are not allowed. Enough 19 is enough. This is an industry that makes people 20 healthy, physically, mentally, and emotionally. From 21 Joe at Joyce's Tavern, he states, please open up 2.2 small businesses that are closed due to regulations. 23 Even if we had open indoor dining at 50 percent or even 25 percent capacity, that could help. We need 24 support from city Council for accessibility to city 25

2 funding, adequate and reliable accessibility for 3 services and outreach which we discussed earlier 4 today from qualified representatives that understand the needs of a small business. Small businesses, 5 locally in New York City need your help with minority 6 7 businesses closing brick and mortar commercial spaces 8 at a staggering 30 percent rate, especially on the 9 North Shore of Staten Island. We are calling on you to advocate for additional funding. From the annual 10 11 Making the Grade report provided by the New York 12 comptroller's office between March and August 2020, 13 the city spent more than 1.5 billion for Covid 14 related goods and services contracts, yet only 11 15 percent million went to WMBE's and, as you disclosed, 16 Chairman, less than three percent went to Staten 17 Island and MWBE's and, even at that, I would like to 18 see some data to support that. Straight from the 19 report, three entities have spent zero dollars and 20 procurement for MWBE's that needed, especially on 21 Staten Island, the Office of the Mayor and the Department of Parks and Recreation. From the 2.2 23 greenest borough in New York City, Staten Island has yet to see the number to a rough flecked in the 24 25 numbers. After reaching out to local small

1	COMMITTEE ON SMALL BUSINESS 135					
2	businesses, everyone's goals are very, very simple					
3	and I will make it quick. Provide adequate and					
4	reliable resources, provide					
5	SERGEANT-AT-ARMS: Time.					
6	JACLYN TACORONTE: accessibility I just					
7	have one sentence left and I'm done.					
8	CHAIRPERSON GJONAJ: Please, Jaclyn.					
9	JACLYN TACORONTE: Thank you, sir.					
10	Provide accessibility to city funding. Open up New					
11	York City. I want to thank for the work during					
12	unprecedented times and for showing up and we look					
13	forward to working with this Council to help push					
14	through initiatives to help small businesses to					
15	support and flourish this beautiful city. Thank you.					
16	CHAIRPERSON GJONAJ: Thank you. God					
17	bless you. Very eloquently put and thank you for					
18	fighting for those businesses that are trying to					
19	service right now and you are a great voice for them.					
20	Thank you.					
21	JACLYN TACORONTE: Thank you for the					
22	opportunity.					
23	COMMITTEE COUNSEL: Thank you. We will					
24	now hear from MJ Okma who will be followed by Leticia					
25	Remauro who is our last registered speaker.					
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SERGEANT-AT-ARMS: Time starts now.

3 MK OKMA: Good afternoon, Chair Gjonaj. 4 My name is MJ Okma with the Human Services Council, a 5 membership organization representing 170 human services providers in New York City. To the Mayor's 6 7 recovery agenda included the core priorities of 8 creating high quality jobs and continuing to make New 9 York the fairest city in America, both have fallen short due in part to his administration's refusal to 10 11 work with local human services organizations on the 12 front lines. Before the Mayor's agenda was announced 13 since September 2020, leaders from across the human 14 services sector were brought together in June as part 15 of the Man's nonprofit and social services recovery 16 task force. Members of that task force came up with 17 a list of core recommendations to support essential 18 workers in this sector, protect community services, 19 and amend the procurement process to allow needed 20 flexibility to meet community needs. 99 of their 21 recommendations were implemented. At the same time, 2.2 the expertise of community organizations out in the 23 front lines were being ignored. The city cut human services contracts even more and retroactively clawed 24 back in direct funding. Cuts in fiscal year 20 were 25

2 retroactive and not announced until after the fiscal 3 year was over and the city still has not provided any information about how fiscal year 21 contracts will 4 be impacted by cuts to indirect. This means human 5 services nonprofits are currently operating in the 6 7 second wave of Covid with no clear communication from 8 the city about how much they are going to be paid for 9 their services. The nonprofit human services sector employs 200,000 workers in New York City, the 10 11 majority being women of color and has seen a net loss 12 of 44,000 jobs since February with no job rebound 13 insight. The massive net loss of jobs has devastated 14 not only to those impacted workers, but also to New 15 York City as a whole. Our city's failure to have a 16 strong and fully funded human services sector 17 undermines the scope and effectiveness of essential 18 services in a time of desperately growing need and 19 sets our city's recovery back during the pandemic and 20 refusal to listen to and then nonprofit social 21 service recovery task force has deeply harmed communities in crisis is that the de Blasio 2.2 23 administration claims to support. These actions obstructed our city's recovery and communities 24 already impacted the most by Covid 19 due to 25

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2	structural racism, able-ism, and income inequality.					
3	With black and brown New Yorkers suffering the					
4	deepest harm. In order to support the recovery in					
5	the communities that need it the most, and to support					
6	the essential role that community nonprofits play in					
7	our economy, the funding for jobs and services in the					
8	human services sector provides must be restored and					
9	bolstered. Without immediate action, there will be					
10	only more difficult for our city to the red copper					
11	and rebuild. Thank you, Chair Gjonaj, for holding					
12	this hearing and giving me the opportunity to					
13	testify.					
14	CHAIRPERSON GJONAJ: Thank you for your					
15	testimony.					
16	COMMITTEE COUNSEL: Thank you. We will					
17	now hear for Leticia Remauro who, again, is our last					
18	registered panelist.					
19	SERGEANT-AT-ARMS: Time starts now.					
20	LETICIA REMAURO: Thank you, Chair Gjonaj,					
21	for getting us and you truly do. And thank you,					
22	Commissioner Doris for really trying to help us					
23	because I know you are. But you have to understand					
24	that, by dividing us up by ZIP Codes you have missed					
25	the mark here and it has hurt us. You know, small					

2 business owners take home an average of \$60,000 in 3 salary a year. That is less than most civil servants 4 actually take home and you all have been able to keep your paychecks. But we generate 50 percent of the 5 employment in the city. At about \$1 billion in 6 7 payroll. So, when you don't look at us as a whole, 8 when you don't help us, the small business owners, 9 the mom-and-pop shops, then what you do is you will allow for the corporations, the big corporations who 10 11 can sustain these closures and this up and down with 12 what we are allowed to do. You are helping them and 13 you are hurting us. Small businesses operate on 14 about a 20 percent profit margin, so when you cut our 15 ability to deliver services to 25 percent, you put us 16 in the bankruptcy. And for most of us we have 17 mortgaged our homes to live our dream, to employ 18 other people, and to deliver services. So, if you 19 put us out of business, not only do you lose our 20 employees, but you lose our business taxes and then 21 you also, we become homeless. So, where do we go? 2.2 We go to whatever state is going to be business 23 friendly to us because, truly, small business owners, if they are not allowed to apply their business, what 24 25 incentive do we have to stay? And so I ask you. Ιf

2 you take anything away from this hearing, think of 3 this. Staten Island's five programs that you have 4 offered in three of them we have not received any benefits from, that is not right. That is wrong and 5 that is because of how you based, you know, the 6 7 information. On ZIP Codes. You have to do better. 8 It is unfair to punish one ZIP Code against another, 9 as we have seen with Chinatown. Look at us as a global entity. The entity that is the engine of New 10 11 York City. Keep us here. Let us be the rock and the 12 foundation so that we employ others. Remember, we are the ones that care about our customers. 13 We know 14 how to take care of our customers. We know how to 15 keep them safe. Because if we didn't, then we wouldn't be in business at all. So, out of \$89 16 17 billion budget, \$4.4 million for small business? No. 18 No. That is so wrong. Remember, we all so, because 19 of our leases, triple net leases, we are responsible 20 for property taxes. 21 SERGEANT-AT-ARMS: Time expired. 2.2 LETICIA REMAURO: And so, I just want to 23 leave you with this is please just think of us as a whole. We have building owners. We have cab 24 drivers. We have entertainers. We have restaurants. 25

1 COMMITTEE ON SMALL BUSINESS 141 2 You can make the difference in our economic recovery in the future if you help us stay here. We can't 3 4 hang on without you. 5 CHAIRPERSON GJONAJ: Thank you so much and I'm so glad the Staten Island came out in such 6 strong numbers of participation in today's hearing so 7 8 that we can understand the unfair disparity between 9 counties and boroughs and ZIP codes. Thank you for sharing your story. Survive. We're going to try to 10 11 figure this out and I will continue to be that 12 advocate for you. Thank you. 13 LETICIA REMAURO: Thank you. Thank you, 14 Chairman. 15 CHAIRPERSON GJONAJ: Counsel, I--16 COMMITTEE COUNSEL: Yep. Just going 17 to-- I was just going to say that if we had 18 inadvertently missed anyone who was registered to 19 testify today and has not yet been called, please use 20 the zoom and raise function and I will call on you in 21 order. Seeing nine, I will now turn it back over to 2.2 Chairman Gjonaj to adjourn the hearing and offer any 23 closing remarks. Thank you. CHAIRPERSON GJONAJ: Thank you, Steve. 24 25 I want to thank all of you for being a part of

1	COMMITTEE ON SMALL BUSINESS 1					
2	today's hearing. Your testimony has been heard.					
3	will be reflected on and I promise you that we are					
4	going to do what we can to rectify any of the wrongs					
5	and I'll continue to be that advocate for you and to					
6	all of the small businesses in New York City, the					
7	240,000 small businesses survive. We will thrive					
8	together when we come out of this pandemic and					
9	crisis. God bless you. Thank you.					
10	[gavel]					
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date February 13, 2021