CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON CONTRACTS

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HELD AT: REMOTE HEARING (VIRTUAL ROOM 2)

B E F O R E: BEN KALLOS, CHAIRPERSON

COUNCIL MEMBERS: INEZ D. BARRON

BILL PERKINS KEITH POWERS

HELEN K. ROSENTHAL

A P P E A R A N C E S (CONTINUED)

DAN SYMON, Director of Mayor's Office of Service Contracts

RYAN MURRAY, First Deputy Director

ERIN VILLARI, Deputy Director

VICTOR OLDS, General Counsel

2 SGT. BRADLEY: Okay, Sargeants will you 3 please begin your recordings.

SARGEANT AT ARMS KEITH POLITE: According to the computer all set.

SGT BRADLEY: Okay, cloud is ready. Okay, Sargeant Keith you may begin with the opening.

SARGEANT AT ARMS KEITH POLITE: Thank you. Good morning and welcome to the remote hearing on Contracts. Will Council Members and Staff please turn on their video at this time. Once again, will Council Members and Staff please turn on their video at this time. Thank you. To minimize disruption, please place all cellphones and electronics to vibrate. You may send your testimony at testimony@council.NYC.gov, that's testimony@council.NYC.gov. Chair, we are ready to begin.

CHAIRPERSON BEN KALLOS: Good morning and welcome to this virtual hearing of the Contracts

Committee of the New York City Council. Today is

Wednesday, December 16, 2020. My name is Ben Kallos and I have the privilege of chairing this committee.

For those of you who are watching remotely feels free, feel free to participate in this hearing by

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2 tweeting me at Ben Kallos. We are joined by Council

3 Member Perkins and Council Member Rosenthal. Council

4 Member Rosenthal is the previous Chair of this

5 Committee and has been working on some of these

6 issues for quite some time, uhm, and out of respect

7 and out of courtesy because she is chairing a hearing

8 | at the very same time, I would like to turn it to her

9 to talk about her legislation this morning and then I

10 will continue my opening statement.

HELEN ROSENTHAL: Council Member Kallos, thank you so much. I really appreciate this and I am going to count on you for pushing this along. you will because I have to shortly give an opening statement uhm on another very important topic. so, so I will keep this short. I am very much looking forward to hearing an update from the administration about passport. Uhm, I'm going to count on Council Member Kallos who is going to explain why passport is so critically important to non-profits and if we can uhm, our non-profit providers who do the work that the City asks them to do, so when the City uhm ask teachers to work in our public schools, uhm, they pay teachers on a regular basis and there is never a hold up for the principal, uhm, in terms of that principal

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getting funding in order to have the teachers be paid. Unfortunately, for our non-con... our non-uhm, profit providers who uhm are doing the exact same service, doing the work that the City has asked them to do, whether it be childcare, taking care of those with disabilities, supportive housing, taking care of the homeless, all of those functions that people, the City expects these providers to do day in and day out unfortunately because of the process they need to go through to get a contract signed and then they need to invoice for work that has already been done in order to await getting paid, any slow down along the way means they are not getting funded for providing those services. It means they have to take out loans from banks, uhm that are never repaid by the City. All of this, all of these additional steps simply to provide homeless services, simply to provide childcare services, so while this may not be the sexiest of topics we are, it is critical that we get the contract process right and this Administration uhm started a program that is leaps and bounds far ahead of what any other administration did but it has been seven years and we need to get it right. So, I am excited to be hearing from the Administration

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about this Bill that would require each step of the way for contracting through the passport to be on a clock, to have a time limit, just like we do for ULURP in order to give developers certainty about their projects, we need to be able to give these providers certainty about when they will be paid, how much they will be paid uhm and we must do this and it is only fair if we are asking them to provide the services uhm, that the City uhm needs. So, Chair, I appreciate your uhm, working this out with me today but most importantly I appreciate your carrying the ball on the Contracts Committee, appreciate you pushing along this Bill, pushing along the Administration in order for us to get this right for the people doing work on behalf of New York City residents. Thank you so much.

CHAIRPERSON BEN KALLOS: Thank you for your leadership and uhm we uhm good luck with the Womens Committee Hearing that you will be leading right now. I would like to also acknowledge that we have been joined by Council Member Keith Powers. Uhm, today we are joined by the Mayor's Office of Contract Services. Uhm, they've been working with the City Council and City Contractors and developing a

2 Flagship Initiative known as the Procurement and 3 Sourcing Solutions Portal, also known as Passport, 4 uhm, which will be the primary subject of our discussion today. We will also be discussing 5 Introduction 1627 of 2019 sponsored by Former 6 7 Contracts Chair, Helen Rosenthal in relation to setting time limits for a procurement process, 8 reporting on agency compliance and developing an online platform for managing procurement. But first, 10 11 the Passport. This hearing will provide the Committee 12 with a second opportunity to hear publicly from the Mayor's Office of Contract Services regarding the 13 14 rollout of the Passport System, how it is being 15 received by the vendor committee now that it has 16 matured to its third phase and what other types of 17 updates, we might expect in the future to further 18 improve the procurement experience for City vendors. 19 Before we dive in, I would like to offer a bit of 20 background on Passport. Passport was conceived as an 21 online procurement portal designed to create visibility in city contracting, improve collaboration 2.2 2.3 between agencies and vendors and facilitate the timely registration of awarded contracts. Uhm, this 24 Passport Digital Interface was designed to allow 25

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vendors to track the progress of their particular contracts, offer agencies insight into the capabilities of specific vendors and allow these, those agencies to expedite the process of determining vendor responsibility, a critical component for contractors working with the City. The first phase of Passport was launched back in the summer of 2017 and gave vendors and the Council a taste of what we could expect from this new online procurement portal. Passports released one permitted contractor to file their vendor questionnaires electronically, identify areas for expertise, allow vendors to review performance evaluations and prior contracts in order to improve their deliverables and the expectation of being awarded future contracts. Passport release two was launched in April 2019 and built upon release one by allowing electronic vendor invoicing and the creation of online catalog of vendor goods that vendors could update in real time. Agencies were then able to shop vendor catalogs directly with up-to-date access to inventory. Today's hearing is as much an overview of release three as it is a pat on the back to the Mayor's Office of Contracts for their hard work and pushing through their release against the

back turp of this pandemic. This update could not 2 3 have come at a better time for City Contracts who can 4 sign Contract paperwork electronically and most importantly track their Contract progress online directly through a Milestone Tracker which outlines 6 7 steps required to have their award completed. 8 Vendors can now just log in to Passport and see directly where their contracts lie within the contracting process and what remains to be done to 10 11 complete their contract awards. Vendors can also now 12 search through Passport for all the City's active 13 solicitations and see which ones might be able to 14 offer a bid. These updates have been well-received 15 by the vendor community we hope and we hope to learn uhm more about it and we also hope to hear more from 16 17 the Mayor's Office of Contract Services. I think I 18 probably have shared a lot of what we've already 19 learned but hope to hear uhm directly from the 20 Mayor's Office of Contracts. I also want to thank 21 our Committee Counsel Alex Palna (SP?), our Policy 2.2 Analyst Leah Oscrupiak (SP?), Finance Analyst Frank 2.3 Sarno (SP?), Finance Unit Head John Rosso (SP?) for all their hard work uhm putting this hearing 24 25 together. Uhm with that said I will now uhm turn the

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2 floor over to my Committee Counsel to uhm swear in the Administration.

COMMITTEE COUNSEL: Uhm, thank you Chair. Before I share in the Administration, I am just going to go through some procedural items. Uhm, before we begin testimony, I would just like to remind everyone that you will be on mute until you have been called upon to testify, at which point you will be unmuted by the host. We will be calling on panelists to testify individually so please listen for your name to be called. The first panelist today to give testimony, will be the Director of the Mayor's Office of Contract Services, Dan Symon. The Mayor's Office of Contract Services will also have the following people available for questioning. First Deputy Director Ryan Murray, Deputy Director Erin Villari and General Counsel Victor Olds. I will call on each of you shortly when it is time to begin your testimony. During the hearing, if Council Members would like to ask a question of the Administration or of a specific panelist, please use the Zoom Raise Hand Function and we will call on you in order. Uhm, we will be limited Council Member questions to five minutes which includes the time that it takes to

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2 COMMITTEE COUNSEL: Thank you. Director 3 Symon, you may begin your testimony.

DAN SYMON: Thank you. Good morning Chair Kallos and members of the Contracts Committee, uhm, my name is Dan Symon and I serve as the Director of the Mayor's Office of Contracts and the City's Chief Procurement Officer. Today, I will provide an update on the Procurement and Sourcing Solutions Portal, Passport and ongoing efforts to transform the City's Procurement Process. As you know over the last few years, MOCS has evolved to become a Procurement Services Agency while adopting technology to modernize traditional oversight responsibilities. Specifically, we are now organizing ourselves to separate agencies through each critical step of the procurement process from centralizing, from centrally establishing the need for a good or service and releasing solicitations to setting up contracts for vendors and capturing all oversight agency approvals. We have established a common platform for end-to-end collaboration for all key players in the Procurement and with this have entered a new era where true transparency can lead to data informed improvements to process more rational Administrative Policies and

2 a common experience for vendors across all agencies 3 and industries. Our implementation plans for Passport have been phased, prioritizing a reduction 4 in burdens to providers first and foremost and we have worked in parallel to engage leaders on 6 7 conceptual designs for future releases while rolling 8 out and stabilizing new functionality. Passport was first launched in August 2017 to allow vendors to more easily file and update legally required 10 11 disclosures, removing the need for compilation of dozens of hundreds, dozens or up to hundreds of pages 12 13 of paper which required certification by notaries. 14 After many years we replaced the Vendor Information 15 Exchange System also known as VendEx. As providers 16 were required to update filings related to contract 17 actions, they created accounts and submitted 18 information on their principals and organizations to 19 remain in compliance. In turn, Agencies use this and 20 other information to execute more efficient 21 background checks speeding up critical steps in the 2.2 contracting process. Based on nudges from our 2.3 office, agencies and advocates providers also created accounts to prepare for future business with the City 24 of New York. We scaled our approach to supporting the 25

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vendor community, establishing a central service desk to respond to routine inquiries and maintaining a range of self-service materials to guide users as they complete various in-system tasks. We took many lessons from our experience with non-profits and HHS Accelerator knowing that any current or potential vendor may need a patient and committed person to help demystify government speak, translate requirements into clear actions and serve as a liaison between agencies and vendors when necessary. Our second major release created a digital catalog for the City's requirement Contracts and a system for managing invoicing and payments against those contracts which reduced the cycle time for ordering from the Requirements Catalog by 23% and averaged four days from invoice approval to payment. There are now over 17,000 vendors with active Passport accounts in filed status. VendEx transformation was the first quick win for the team and we used this momentum to establish even stronger relationships with advocates and vendors in all industries. What they all wanted was greater insight into the contracting process. Particularly, knowing which steps were completed, were next and a predictable experience with

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solicitations. There was common ground with agency staff who also wanted to standardize and better track processes which involved oversight partners and vendors and nearly everyone longed for a digital experience that could be used citywide and not just varied processes based on each Agency. The COVID-19 crisis flipping our City and Country since the spring has only further highlighted the need for a fully digital procurement transformation while many agencies and vendors experienced disruptions to their normal operations, Passport allowed for some continuity and rapid support for essential service providers. It became apparent that activities such as submitting electronic documentation rather than stacks of paper, removing notary requirements and accepting E-signatures instead of wet signatured would be required to support a digitally, a digital, socially distanced procurement approach that limits in-person interactions. Our most recent release of Passport was brought, has brought this vision to reality. Release three provides functionality for a fully digital end-to-end procurement process starting from requisition all the way to contract registration. It allows agency and vendor users to

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manage contract amendments and change orders while utilizing digital signatures to replace wet signatures. This system release was accompanied by a major change management effort. We have created dozens of user's materials including manuals, quick guides, videos, webinars and courses to guide each discrete task vendors and agencies must complete across different procurements methods. Along with that, our service desk has responded to thousands of inquiries seeking assistance with initial setup and others in Passport since the original Go-Live date. Our trainings have been attended by over 3,000 participants just among agency procurement staff and we have hosted over 500 representatives from different organizations and vendor facing training sessions. Recognizing the need to put everything in a digital format, we have recorded these trainings and made them available as needed, persistent users through multiple different channels. Through this project, we have found that users often prefer a self-guided learning approach so we direct resources toward important high-volume tasks so users can become familiar with the system their own pace. parallel we are leveraging Passport and other tools

to enhance public transparency into City Contracting. 2 3 As you remember, we launched the Public Access 4 Terminal at our office earlier this year along with Council Member Kallos which provides information on 5 City Contracts, vendors and other procurement data to 6 7 supplement what is already available in the public's 8 fear through sources like JEPA. This information is also available on our website under the public reporting section of the Passport page on our 10 11 website, www.NYC.gov/MOCS. Our data shows that these resources have been downloaded hundreds of times this 12 13 year demonstrating the value of providing public accessibility to the spending of tax payer dollars. 14 15 We will continue to look at new ways to enhance the 16 publicly available Procurement Data Set as we move 17 uhm as we move further with Passport implementation. 18 While release three has hosted a range of different 19 procurement types, our on-boarding strategy has 20 placed a particular emphasis on making sure that MWB and small non-profits are prioritized for support in 21 2.2 the early stages of the system's release. Our Staff 2.3 worked closely with Agencies to ensure that these procurements were properly configured and prioritized 24 for early deployment in the system and the associated 25

2 vendor pools were aware how to find and respond to 3 these solicitations. The Council Discretionary 4 Contract, we took, we undertook a major process 5 improvement to bundle these awards in to single contracts per provider, reducing the contract volume 6 7 by about 2/3. After the August and September 8 transparency resolutions, we bulk uploaded roughly 1700 discretionary contracts into Passport. Agencies and providers are currently in the process 10 11 of moving toward registration with many vendors 12 working to document submission and approval. The 13 decision to prioritize these areas of procurement 14 reflects MOCS ongoing commitment to level the playing 15 field for all entities seeking to do business with the City and making sure that all the contracting 16 17 process is accessible to all organizations, no matter 18 their size. While it is still early, we are already 19 seeing promising results. Our vendor and non-profit 20 communities have provided positive feedback on their 21 ability to move through the contract process in a 2.2 simplified digital environment while providing 2.3 invaluable feedback on specific process pain points that we can address through system enhancement or 24 tailor using materials. As we stabilize release 25

three and continue inputting contracts from retiring 2 3 system, we are also preparing for release four. 4 Release four primarily brings new financial features into Passport by aiding functionality for invoicing, budget allocation and payment through interfacing 6 7 with the City's Financial Management System. Drawing on lessons we learned for HHS accelerator 8 centralizing these tasks creates the opportunity for standardization and additional transparency. With 10 accelerator we were able to establish a Cost Manual 11 for Human Services Providers, standardize invoice 12 13 quidance and enhance performance management for financial staff. Just within the last few weeks, we 14 15 established a new invoicing manual to standardize 16 practices and speed up payment to non-profits. We 17 hope to expand on these gains for the financial side 18 of City Contracting through release four. Release 19 four will also update and replace the last remaining 20 core functionality that Passport has not fully addressed which is Prequalification Management. 21 Prequalification Management under release four will 2.2 2.3 shift with existing process from HHS accelerator into Passport in keeping with our long-standing goal to 24 centralizing major contracting tasks in one place. 25

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Overall, this last major release brings the complete end-to-end process for citywide contracting from requisition to payment into a centralized digital location while featuring new in-kind tools for citywide procurement staff. With regard to the Bill before us, Intro 1627, we are happy to see that our goals align with those of the City Council. Passport promotes transparency, timeliness of contract registration and a preference for the solutions and those un-successes we have seen with early releases and accelerator. By fully digitizing the contracting process and making milestones visible to all parties, we hope to build more timely contract registration process through greater clarity on process requirement for all parties. If data indicates a need for us to move faster in certain areas we absolutely should and we must establish realistic targets related to each procurement so that we can start contracts on time. MOCS is committed to making timeliness data readily available to all relevant parties for a given contract and reporting on aggregate performance. We believe full digitization and its associated transparency will bring improved timeliness to City procurement and we look forward to

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2 sharing those results. However, we are very 3 concerned with Intro 1627s proposal for setting 4 timelines for each step of the procurement process 5 and for the oversight review that each agency charged with oversight must undertake. Procurements vary in 6 scope and complexity and we do not want to 7 8 disadvantage our negotiating position nor reduce the rigor associated with due diligent steps. Establishing set time tables could interfere with the 10 11 work of agencies charged with oversight of the 12 contracting agency. Some contracts are length and 13 complex requiring significantly more time to review 14 other than, than other more straightforward ones. At 15 times contractors propose terms that are unacceptable and thus require significant renegotiation in order 16 17 to obtain the best possible result for the City 18 requiring additional time beyond the oversight 19 agency's control. Moreover, if the Agency, if the 20 Oversight Agency identifies an issue that needs to be 21 fixed by the contracting agency that can also prolong 2.2 review of the contract. For these reasons, limiting 2.3 the oversight agencies time to review may be counterproductive and could compromise its ability to 24 thoroughly analyze and review complicated contractors

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Symon.

or adjustor unforeseen problems. Overall, Passport, the Passport Project will remain critical to achieving our goals of bringing greater transparency, timeliness and integrity to citywide procurement. the City continues to respond to the COVID-19 crisis it is more important that ever that we maximize use of fully digital solutions, ease the burden for our human services sector and put equity at the heart of their recovery. Consistent with this approach, we rolled out the biggest release of passport yet with the heavy focus on getting NWBEs and small nonprofits successfully onboarded first with promising results so far leveling the playing field and making it easier for anyone to do business with the City is at the heart of what we do at MOCS and we are pleased to see the attention this major initiative has received. I look forward to sharing further results as we continue with digital transformation. I am joined by First Deputy Director Ryan Murray, General Counsel Victor Olds and Deputy Director Erin Villari. We will be happy to take any questions that you have at this time.

COMMITTEE COUNSEL: Thank you Director

I will now turn it over to questions from the

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Chair. Panelists from the Administration please stay
unmuted, if possible, during this question-and-answer
period and a reminder to Chair Kallos you will be in
control of muting and un-muting yourself during this
period. Chair, Kallos, please begin.

CHAIRPERSON BEN KALLOS: Thank you. We have been joined by Council Member Barron. I would like to ask if any Committee Members have questions if they want to raise their hand. I am going to turn it over to former Chair Rosenthal to ask questions about her Legislation and then I will begin Chair questions.

HELEN ROSENTHAL: Thank you so much,

Chair Kallos and needless to say I am about to have

to go back to do something on my other Committee, but

so, I am going to, uhm actually if it is alright with

you, I am going to do that first and I will be back

and indicate to you that I am back in about three

minutes?

CHAIRPERSON BEN KALLOS: No problem.

HELEN ROSENTHAL: Thank you so much for your patience.

CHAIRPERSON BEN KALLOS: My please, we are working on the art of being in two places, on two

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zooms and once. I want to thank you for your

testimony. I also want to thank the Mayor's Office

of Contract Services for having this hearing on

somewhat short notice. I guess, I would just like to

start with a broad overview, which is uhm, Passport

is now at the release three stage, uhm can you

explain where you are in your planned timeline for

the complete rollout? Uhm, when will Passport be

done and uhm, yeah, when will Passport be done and

how late we on our rollouts if it at all?

DAN SYMON: Chair, thank you, uhm, I would like to say that it will never be done, right, because being a digital platform, right? Our goal is to constantly adjust and evolve the needs of the procurement process and our stakeholders. So, uhm, I never want to say that it is done but we do have four major releases that were planned. Uhm, in terms of timeline, release three you know we were hoping to get release three out, our, our targets were March of this, of, of 2020 and that sort of went out the window as you could imagine. Had an impact on, uhm, you know COVID had an impact on everybody including us as MOCS jumped in to COVID response and we wound up going live in June, uhm, there is a knock-on

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effect for release four, we had originally hoped to
go live in January or February of 2021, it is looking
more like it will be the spring, uhm, of 2021. Uhm,
you know we are full steam ahead, there is no
distraction and uhm, you know our head is down. This
is incredibly important for us to get done but there,
uhm but you know there was some you know delays due
to, due to COVID but we are back on track and ready

CHAIRPERSON BEN KALLOS: Usually delays come with cost overruns, how much was initially budgeted for Passport? How much are we spending?

And are we seeing cost overruns on this Project?

to go with only a couple of months delay.

DAN SYMON: I will get you the exact contract dollar value, uhm, it's, it's certainly publicly available, I just don't want to say it incorrectly, I don't have it right in front of me. Uhm, but there have been no cost overruns, uhm, due to any kind of delays. Every bit of budget that we have on this Contract has gone to scope.

CHAIRPERSON BEN KALLOS: In reviewing this, this program, we noticed that, that while this program appears to be a multi-year's project, something that is going to take an entire term to get

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2 done, uhm, that some of the jobs involved in

3 implementing Passport have been outsourced. Uhm, can

4 you share what was outsourced? Why? And whether or

5 | not we can use City employees to do the work?

DAN SYMON: Yeah, so I guess, I wouldn't call it outsourced. Uhm, we contracted out for particular expertise to join the City staff that we have at MOCS, uhm, MOCS staff has actually grown, the City staff has, has grown quite significantly over the past few years to support this project. Uhm, and talked about in our testimony we have a robust learning management as well as change management structure at MOCS and those are all City Staff. And uhm, you know when, when it came to particular expertise that we needed around the technology itself, uhm, that we didn't have inhouse, we've, we have brought in some uhm partners to work with us on implementation. Obviously, this is a, you know a SAS product and so we, the initial procurement was for an implementor for, for the work for that particular technology and so we contracted with a copy called Ivalua, Ivalua uhm has a subcontractor which is Excenture and they are the systems' integrator for the project but all of the surrounding uhm strategy,

change management, learning management and to a large degree the technology maintenance is done by City

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CHAIRPERSON BEN KALLOS: Along, how much has been spent on Ivalua and Excenture and why these specific vendors versus less costly options? And then I am going to turn to Helen Rosenthal.

DAN SYMON: Okay, sure thing. I will go quick then. So, I got the numbers, team is working in the background. So, it's \$55 million overall budgeted cost, \$46 spent to date. And in terms of your question about uhm, cost uhm, look, we did an open procurement. The, the City did an open procurement back in 2015 and we uhm chose a, a proposal that was competitive and it was in the best interest of the City. Uhm, I know questions have been raised, you know we get this all the time, like, you know hey I've got an app on my phone that can do this, you know really quickly uhm this is a, this is a massive effort with tons of data management and work flow management, it's not, it doesn't lend itself to a light tool. Uhm, so this is, this is heavy work uhm in terms of technology and we believe that the product that we have and the contract that

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we have with Ivalua is in the best interest of the City and that includes cost.

CHAIRPERSON BEN KALLOS: I would like to turn it over to Council Member Rosenthal for her questions relating to Legislation or anything else she wishes.

SGT LUGO: Starting time.

much Council Member Kallos. I appreciate your patience as I juggle these two hearings. Uhm, so I guess, I have a couple of questions. Uhm, I hadn't thought of the ones that Council Member, uhm, Council Member Kallos, I really appreciate your line of questions here. I think they are critically important uhm and I look forward to hearing more of the information you get. Uhm, if I could just get into the nuts and bolts of Passport for a second. First of all, how long do you think it will be until it is fully implemented? I know it was probably in your testimony but if you could tell us again?

DAN SYMON: Sure, so release three just went live in June. We are projected to go live with release four in, uhm, in the spring of 2021 and in terms of major releases, that will, that is the end

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of the major releases. But done, it will never, and
I had answered to Council Member Kallos, it will
never be done because we are constantly iterating on
the technology, in fact we've made tens, hundreds of
changes already, enhancements, suggestions from
users, uhm we are able to implement fairly quickly so
we have made tons of changes, even to just release
three which went live in, in June, so the work will
never be done in terms of when is it done. It will
never be done uhm but release three was in June,

HELEN ROSENTHAL: Would you expect that there might be other users besides the Human Services sector, do you expect all contracts to go through Passport?

release four will be in the spring of 2021.

DAN SYMON: Yes. All City Contracts will go through Passport, that is, that is the plan, it has already begun.

HELEN ROSENTHAL: Yeah, and is that a part of release four, that by spring 2021, that will be done?

DAN SYMON: So, in terms of Contract

Registration, that is in scope for release three and
we are in the process of doing that right now. So,

are now to go through Passport.

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- we are onboarding. So, there are, there are all of
 these contracts that are being managed to some extent
 in existing systems, we have to retire those systems
 and, and migrate those over to Passport. That's
 what, we are in the process of doing and any
 procurements, any new RF fees, or bids or anything
 - HELEN ROSENTHAL: Yeah, I get it, it's a lot, it's a lot that's why there are so many people working on it and so much money being spent on it.

 Will NYCHA be, will NYCHA be a part of this or DOE or SCA or H&H?
 - DAN SYMON: So, yes to DOE. No to SCA, NYCHA and H&H. There are no plans for them to be using Passport.
 - HELEN ROSENTHAL: Is HPD? Uhm, sorry, go ahead?

DAN SYMON: I'm sorry they do use

Passport from time to time for background checks on
their vendors. So, they are not integrated into the
full process but they do have access to the disc...
what used to be called the index. That part of the
system they do uhm access that for you know
background type information.

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2 HELEN ROSENTHAL: Well, that's great, all the, all the City Agencies.

DAN SYMON: Yeah, it's not part of their routine business but from time to time they will access the system to look uhm at a particular member.

HELEN ROSENTHAL: How about the uhm the contract works that HPD does? For building supportive, building housing?

DAN SYMON: We have, we've been working with HPD from the very beginning.

HELEN ROSENTHAL: Okay.

DAN SYMON: And you know they are, they're in the family here.

HELEN ROSENTHAL: Great, uhm, what would you, given and I'm sorry, I apologize, I'm all over the place, so I really appreciate you Director Symon as always. Uhm, what would you think about having two different buckets, uhm, let me get to this point of hitting, having real timelines that most uhm vendors could count on? Would it be possible to have two buckets of vendors? One that can count on a timeline and one that would be in the bucket of need more variability because of the concerns you raised in your testimony so that the City could be assured

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time.

or vendors could be assured, I'm going to hazard to
guess, 90, more than 90% of contracts could be you
know we could know they are going to go through the
system within a very short amount of time. And I'm
guessing that new projects, new vendors, you know
complicated contracts might uhm take a little more

SGT LUGO: Time expired.

CHAIR BEN KALLOS: Please take as much time as you need. I'm on a third here.

HELEN ROSENTHAL: Thank you. So, uhm, Director Symon.

DAN SYMON: Two buckets.

HELEN ROSENTHAL: Oh, I'm sorry I couldn't hear you, yeah, the two buckets. Yeah.

DAN SYMON: Yeah, okay, uhm, so again I think we are, we are completely aligned on what we want to achieve. Uhm, which is speed, uhm, I think you know to answer your questions about two buckets, that sounds like a lot of complexity uhm that would need to be thought out so just thinking off the cuff, that sounds like adding complexity to a system we are trying to simplify, but I think what, that goals that we have for ourselves which is identifying that the

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micro level, uhm how long things take and trying to assess for the first time, uhm, exceptions, right? Uhm, we think that we can go extremely fast and so to pick an arbitrary timeframe by which something has to happen, you know and I talked about this when this came up in Charter Revision is that the best way for, to ensure that something takes 30 days is to put a 30-day clock on it and if something can take one day or something that we can do in minutes or hours, we want to try to achieve that as well. You are absolutely right, good guess, 90+% of things are routine and should move through quickly and those exception cases should be worked on appropriately. Uhm, but sometimes it is difficult to know what those things are because they all look the same and that's sort of, I guess, I'm struggling with the two-bucket concept but I am happy to talk about it more and think about it more.

HELEN ROSENTHAL: (laughing).

DAN SYMON: Because everything looks at the same looks the same at the beginning and you don't, you sort of don't know, uhm, so what we want to do is for the first time have really reliable data on how long things are taking, right, which is

something that we had with HHS Accelerator and
Invoices right now. Uhm and start putting out
polices that establish acceptable timeframes, right?
Accelerator gave us, we knew when an invoice came in,
when it was approved, if it was returned, when it was
returned, how long the vendor took to res the
provider took to respond, then on the payment task,
how long that took, each step of the way, right and
we've got that down to you know decimal points of
hours, right? And can assess what it looks like
broadly speaking, we ne… the know the mean, median
and mode of all of that data now and Erin will talk
more about this later, hopefully. We've now put out
an invoice policy that establishes goals for non-
profits to submit invoices by a certain date and then
agencies taking action on those invoices by a
certain, you know, if vendor is X, it is X plus three
days of whatever it is and the policy is on our
website and we can, we can share more about that.
But we could never have done that or enforced it
without a baseline digital platform with this data up
to us.

DAN SYMON: And so, that's what we are
trying to achieve with Passport on the macro level
across the entire procurement system is to be able to
look at how long things take, where we have, you
know, we are going, we have to be able to identify
issues that agencies are having? Are they
exceptions? Do we need to spend more time with
particular staff at agencies? Do we, agencies as a
whole? You know, how do we identify problems? Right
now, it is only anecdotal for the most part, right?
We know, we hear that something is taking too long
and so we run to that fire and try to address it and
fix and help and that's what we do for non-profits
all the time, but what we need more of is having the
process mapped out. Putting the whole process in a
fishbowl, everyone sees where everything is going and
on what timeframes and then we can start implementing
policies to set targets for our timeframes. Uhm.

HELEN ROSENTHAL: Sure.

DAN SYMON: And setting those ahead of time with uhm.

HELEN ROSENTHAL: No, no, no, fair,
that's a fair point. I, wouldn't want it any other
way, right, so I would put that aside. I mean there

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2 is no doubt this would have to be based on data and 3 on achievable goals.

DAN SYMON: Yes.

HELEN ROSENTHAL: It would be silly to do otherwise. Uhm, again, the guiding philosophy is, how do we? These vendors that are on the Human Services side doing so much for us every day and you know if I could take and just jab just for one second, we work so hard over the years just to get them paid for all the time they have to invest in getting these contracts signed. We got a commitment from the Administration to pay for that and the, and the Administration re-nigged, right? So, those are the indirect costs and you know it's, it put the ownness on you even more because if we are not going to pay providers uhm for all the work it takes to extra work it takes for a bunch of things but including getting these contracts signed and processed, uhm, you know the ownness really falls on you to get it right and get it done quickly.

DAN SYMON: Yeah, I don't want to redo

the lasting hearing and so I'll, I'll, I hear you and
I am listening. We are always listening. Uhm, I think

our focus has always been at MOCS on keeping the

2 Human Services sector strong uhm and that includes 3 getting them paid on time. Uhm, not only getting paid 4 on time but obviously a related issue is getting 5 their contracts registered on time and that's why the invoicing policy is out there. Uhm, if we have 6 7 registered contracts, we have to commit to paying 8 them faster. Uhm, okay, sorry, and so uhm, you know back in the, back in the spring with the hell that the City went through in March and April, uhm one of 10 11 the first things that we did was do a tremendous push 12 to issue budget advances to the non-profit sector. We 13 pushed in, in a matter of weeks we pushed \$750 14 millions out to the Human, out to the non-profits, to 15 their budges and for Contract Registration. Uhm, as 16 you know there are many contract actions that get 17 registered uhm for July 1 but for the second year in 18 a row we were able to reach outstanding uhm goals in 19 getting those contracts registered so that we could 20 issue advances, advances in early July. As you know, 21 we issue three-month advances on non-profit contracts 2.2 in July so that they have cash flow for the first 2.3 three months and improves their cash position as the Fiscal year moves on. And so, for the second year in 24 a row, despite COVID and everything that was going on 25

and you know we worked with the controller's office
uhm and they were very helpful back in the spring to
work on Human Services Contracts and get them
registered in time so that we could get the money out
the door. Uhm, and so I think you know our focus is
on supporting them as much as we can. That is what
we think of when, when we are trying to improve the
procurement process. We started with small non-
profits which the City Council funds making sure that
our hardest to reach and, and the ones that will
struggle the most with dealing with a city contract
we wanted to make sure that we got to them first.
Uhm and so, we feel, we feel comfortable with our,
with our approach but always willing to hear more
about how we can improve and we will do that always.

HELEN ROSENTHAL: Sure, sure, I appreciate that and I appreciate where you are going on this. And I also would like to get it back to the Chair because I know he has a lot of questions. Just really quickly, this is minutia but you've got now over 17,000 vendors with active Passport accounts, are they fully in to phase three? They are fully, does, what do active mean?

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DAN SYMON: Yeah, so active means that they have come in and they have created an account and they have filed their disclosure, so they've done the VendEx process, what used to be the VendEx process. That means we've got 17,000 vendors that are ready to go, ready to compete, respond to RFPs.

HELEN ROSENTHAL: Okay.

DAN SYMON: So, they are in the system.

They have accounts and so they are ready to go.

Their contract is in the process potentially of migrating in to Passport so maybe some of them have stuff in there and some not yet so it's a mixed bag but everyone is set up and ready to go.

HELEN ROSENTHAL: And again, this sort of gets to the two buckets idea, so forgive me. But of the 17,000 could we safely say that all of our Human, our routine I'm not talking about some vendor out there who you don't know about so how could you know about them? But, the people who we, the organizations that we usually contract with? Do you think all of them are in that bucket?

DAN SYMON: Yes.

HELEN ROSENTHAL: Of the 17,000? Okay.

25 And where are you in, you, I mean the City in

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training all of the agency staff in knowing how to use uhm Passport. So, these are the agency contract specialists, uhm, who I am sure have had to undergo lots of retraining. This is new. This is different and I am sure that there are always people that can be retrained and new hires, but forgive me for asking this in such a vague way but if you could be as

DAN SYMON: Sure, I'm going to, I'm going to kick that over to Ryan to take who leads a lot of our change management efforts.

precise as possible, how's that going?

HELEN ROSENTHAL: Thank you.

RYAN MURRAY: Hi Chair Rosenthal, how are you?

HELEN ROSENTHAL: It is always great to see you.

RYAN MURRAY: Same. So, our members remain similar to what we've reported in the past.

Uhm over 3000 uhm agency staff, even before launched were engaged in learning about the platform, giving feedback and helping us to get to the starting point.

Whether that was the first release or the most recent. Uhm, what we found, particularly with agencies is the initial training and making sure we

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have resources available, that's honestly just the first step. To your point, the retaining and the ongoing reinforcement happens at the managerial level, it happens at every single action. So, in addition to implementing our self-service model and convening people, we obviously had to go digital, uhm during the summer as we were launching, right? we moved from live in-person training uhm Webinars and one on one with agencies. But, most importantly I think now uhm agencies have access to all of those materials so that we can, we put a platform in place that we are now rolling out to make sure that had basic procurement knowledge and our agency teams are organized in such a way that you would be familiar with this by task force, so you know thinking of social services and infrastructure and everybody else, general procurements. We have our, our team organized to have a point person for each agency, uhm as procurements are being planned, not even just released, our agency teams are right there with them, uhm moving the through every step, we are talking about screen shares along the way.

HELEN ROSENTHAL: Right.

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RYAN MURRAY: To make sure that if anything is still confusing that we can get there uhm and that is happening both on the procurement side, trying to get a solicitation out the door as well as the contracting side, so this is now, you are at the award stage and you need to click a few buttons to get stuff out to the vendors, in addition to that, how basically vendors tend to be frankly very selfreliant and using our platforms and for those who aren't, uhm, we, you know we've taken those requests, we've had some 30,000, uhm we call the tickets but that is really an interaction, somebody saying I need help, last, uhm, last calendar year uhm and we make sure that our teams are also positioned to thinking about the discretionary portfolio. We aren't just saying let's work with the agency, we set up a process in place where, uhm as the agencies are doing their work, we are asking the vendors to also get ready and they are hand in hand, literally, I know you are jumping from room to room. That is also the similar thing that we've done. We have the agency in one room, and we get the vendor and then we might put them together so that they can move through those tasks. So, ongoing exercise, we have structured

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- ourselves for that hand movement along the way, uhm,

 because we felt that is what is necessary. Vendors

 tend to be able to do things on their own however,

 but the functionality and the work flows are a bit
- but the functionality and the work flows are a bit more simplified.

HELEN ROSENTHAL: Yes, I am less worried about the vendors and more worried about the agency staff in that question. Uhm.

RYAN MURRAY: You've asked before a question like so when something, when you find a staff person still doesn't know what is going on how do you address that? This model helps us to really escalate those issues and precisely address whether it is a staff person or the manager needs the attention or if it is the overall agency.

HELEN ROSENTHAL: Yeah.

RYAN MURRAY: So, we've structured ourselves on that.

HELEN ROSENTHAL: You, I feel so uhm,
thank you I feel very heard. I really appreciate that
and I just commend you. I was looking for your
title, First Deputy Director Ryan Murray for you know
your exceptional dedication to this and the outcome
and frankly uhm Director Symon that goes for you as

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well. I know how dedicated you have been to this and
I really appreciate all of your work. Council Member
Kallos, thank you for giving me this extra time and
thank you for the flexibility uhm with juggling

6 everything. I really, I really appreciate all your

7 | work and support on this effort.

CHAIRPERSON BEN KALLOS: Thank you for your leadership, I have one followup question on Council Member Rosenthal's Bill which is I once had the oversight over a different Mayor's office, it wasn't MOCS, it had a different name. It was Mayor's Office of Operations, they called themselves Ops, I called them MOO but they are responsible for the Mayor's Management Report and in the Mayor's Management Report they had indicators. Some of the indicators were a floor, some of them were a ceiling and some of them were a goal. Uhm, would it be possible to work with the Bill's sponsor and put in perhaps Legislation where there was a not to exceed threshold for everything? No matter how possible or how difficult it might be? And a goal and perhaps even perhaps buckets or even just thresholds on contract sizes. It seems like smaller contracts might be easier, bigger contracts, multi-million

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dollar contracts might be (INAUDIBLE) and actually having a goal so that we don't end up in a situation as you have just testified to where people take the 30 days because they have it and similarly with tracking to just see where the agencies are and I know that the Federal Courts, I am an attorney, the Federal Courts have tracking and they use that to determine how long cases are and I remember judges saying to me you need to get this case settled or you need to get this case to, to trial in the next 30 days because you are making my calendar look bad for the managing judge.

DAN SYMON: Yeah, uhm I look, uhm, something like the MMRs is absolutely the types of things that we are looking to produce. Uhm, I just don't, I don't want to put even a not to exceed number out there when we don't know what we have yet, right? Uhm, so but those types of management reports and indicators is exactly what we are trying to produce from, from what the system tells us. From what the agencies and the vendor's activity in the system tells us, then we know what our targets could be or what our not, not to exceed ought to be uhm, but even if egregious, we are fully with you all in

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spirit, I believe me and again the invoice uhm policy with HHS Accelerator is the perfect example of what we are trying to achieve and is what we are hoping to do with Passport in the future.

CHAIRPERSON BEN KALLOS: Thank you, I am going to move back to the previous line of questioning. With that being said, if there are any Council Members who wish to raise their hand to ask questions, I am happy to defer. Uhm.

COMMITTEE COUNSEL: It doesn't look there are Chair, just you.

asked, talking a little bit about on-time payments, when I came in as Chair of the Contracts Committee, that is something that I prioritized and working with you we got, I think some results, can you just share some of the results on on-time payment back in 2019 and what changes you were able to make and particularly whether or not Passport will assist with this?

DAN SYMON: Yeah, I'm going to turn to Erin, who can talk more about those efforts and, and highlight some of the invoice policies as well.

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ERIN VILLARI: Hi Chair Kallos, sorry about that. I'm having a little difficulty with my mute button. Thank you for the question. actually excited to share some of the work that we've done with the invoice policy and a lot of what has been talked about here is actually why I came to MOCS in the first place because I am excited about creating rational standard policies so that vendors and especially coming from a background of working in the Health and Human Service Agencies, the providers really know what to expect, right? They have an expectation of what is going to happen and what reasonable timeframe, exceptions aside. Uhm, you know, it's, it's interesting that discussion about the two buckets and the 90% because during the pandemic what we quickly did was spin up some of these engagements that I think uhm Council Member Rosenthal was really alluding to was how do we ensure that the agency staff that are actually carrying out these policies uhm understand what they are doing and where they should spend their time so that we can get those payments out the door. And so, we started monitoring some of the data that we have available in accelerator. Uhm and what we've noted is that if we

monitor the overall activity, what we are seeing,
this is an example, we ran some numbers on the 12th
of December. From July 1st, there have been over
23,000 invoices submitted in accelerator. Over 90% of
those have been approved and executed for payment and
so that's \$1.7 billion since 07/01 and the remaining
10% we put in an action list that we distribute to
the Health and Human Service agencies so that they
can focus on those invoices that are uhm aging or
aged and so what we are trying to do here is build a
practice around performance management, understanding
where we are, constantly iterating to improve and
creating the data tools necessary for agencies to
act. And so that is some of what we've been doing and
what the invoice policy does is it creates those
expectations uhm for the provider community as well
and so we have a, we have a practice that we can
standardize and then continue to engage with both the
vendors and the agencies uhm to improve over time and
iterate and so we are constantly looking to establish
a performance management practice which I think is
the larger goal.

CHAIRPERSON BEN KALLOS: If somebody is watching at home or online and they are saying to

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time?

2	themselves, I didn't get paid on time. I'm, I'm
3	upset with what they are saying, I know that they car
4	email me, contracts@benkallos.com and I will do my
5	best to get them paid. Where can they uhm email uhm
6	whether they are dealing with an agency or somebody
7	else, who can they email? Where does the buck stop?
8	Who can they email to make sure that they get paid or

DAN SYMON: My email address is dan.symon@mocs.nyc.gov.

COMMITTEE COUNSEL: It looks like the Chair has frozen up. Chair Kallos are you back?

CHAIRPERSON BEN KALLOS: I'm back, it was really scary to see all of your freeze. It's just like great, my internet dropped. Uhm, so I'm not sure if I heard an answer but I was looking for another email address. I'm glad that the Director gave out his personal email address.

DAN SYMON: I've done it, I've done it before, non-pr... non-profits know my email address. They know how to get in touch with me. They know how to get in touch with Erin, and if there are any issues, they should escalate to me and we can, you know and we can help intervene.

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CHAIRPERSON BEN KALLOS: And what is the other address, if they are not ready to bring it to you but they want just assistance.

DAN SYMON: I mean everyone knows help@mocs.nyc.gov is our central helpdesk, our service desk that we talked about.

CHAIRPERSON BEN KALLOS: Great, and so along those lines, back in May I recall, is it, is it true that you actually were working through spreadsheets to try to get everyone in the system and get folks registered so that they could get early payments and what did the early payments look like in 20...

DAN SYMON: I assume you are asking about 2021. Erin, do you want to just go through those numbers.

problem. And so uhm, we had uhm, as, as you mentioned we had been tracking that and working directly with the agencies and even this year uhm some of the providers to help them get their documentation in to meet those timeliness goals and so we are happy to report as of July 1st, nearly all of the Human Service Agencies met the benchmark of

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more than 90% of Human Service Contracts uhm with the July 1 start date. Uhm, and as I had mentioned, we had started monitoring uhm this year also budget approvals and invoicing and it started in the pandemic and we uhm continued it with the FY21 time limits initiative and so we were able to execute over 1200 advances totaling nearly 500,000 just in the first week of July and that continued to grown and we continued to monitor that into august and work with the agencies on a weekly basis, sometimes in some cases daily basis to keep that going. And again, providing with them that information, here is what's in your que, here's what's ready, here's what can go and again establishing that practice of performance management.

CHAIRPERSON BEN KALLOS: And so, sometimes no-good deed goes unpunished, the Contracts Committee Staff has pulled the meeting time it took for City Agencies to complete procurement for competitively sealed bids in 2020 versus uhm, Fiscal Year 2020 versus Fiscal Year 2019 and it appears that it has slowed down by about 183 days uhm is that accurate? Uhm, beyond the, is the explanation the pandemic? And how can Passport whether it is

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2 revision three or revision four address that, those 3 recent changes that we have seen in your performance?

DAN SYMON: Yeah, I think those numbers are a reflection of the procurement system that needs reform and that's what we are doing with Passport. Passport release three we just went live with in June and you know we are now beginning to release all bids and RFPs to the system. Uhm, the other thing I would say is that speed and the number of days it takes to do a bid or an RFP is not always an indicator of success. I know we have talked about this before but oftentimes the City has a target date for a start, particularly when it comes to Human Services. know when we want the services for that contract to begin and so success is nailing that date, right? Having a contract registered by that date. Uhm and whether the preparation for that contract to be ready on that date takes three months, nine months or 18 months doesn't matter. They are all successful if they meet that date. So, I just caution using the number of days it takes as an indicator of, of success. Be that as it may, I am not defending the current procurement process. Bids and RFPs take way

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2 too long as well and that's, that's what we are
3 focused on with Passport.

CHAIRPERSON BEN KALLOS: I previously chaired a hearing with the Parks Committee where Parks indicated that there is X number of days for one agency and then there is another set of days for a, a second agency and then another set of days for a, for a third agency and so that the fact that there is just this very long line of agencies touching, very allotted procurements was delaying things. What changes to Pass, uhm what changes have been made uhm where have you been able to take what would normally be a, a 90-day timeline and then overlap it so that 30 days and 60 days happen at the same time? What cost sav... what time savings has that created for you?

DAN SYMON: Chair, I appreciate that.

Uhm, so a couple of examples, particularly with our responsibility determinations, Passport has allowed agencies to share information on, on vendors and that has gotten what we believe, again data is tough in the old way of doing this work but we believe it was something like 7 to 8 weeks on average to do a responsibility determination, now we are down to a week or less because of that sharing of information.

2 Basically, an agency would do a responsibility 3 determination on vendor X and the second agency would 4 have to do it completely from scratch themselves because there was no information sharing and now, they get to look at each other's work and that has 6 7 sped up the process significantly. And so, something 8 that would easily take 7 weeks is now down to 7 days, uhm give or take, roughly speaking. Uhm and those are the kinds of things that we plan to do throughout 10 11 release three as well, uhm, right now, so for the 12 first time we have now have a system that will lay 13 out uhm all of the different tasks and where they can 14 be done in parallel be done in parallel. When they 15 are done manually only the person with the paper on 16 their desk can do the work, right? And so that 17 leads to a lot of inefficiency but absolutely our, 18 uhm, our you know our ability to work in parallel in 19 a digital space, I mean this is, you know as we have 20 talked about before. This is, a lot of this stuff is 21 just no brainers. The system itself will bring a 2.2 lot of speed uhm but that does not change the fact 2.3 that we also need a significant change management effort amongst agencies to meet the system where it 24 is and that is the other way in which we are 25

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addressing this is by organizing ourselves so that as Ryan and Erin were talking about we have specific teams dedicated to specific agencies and where sort of white glove services, concierge service, walking them through each step of the process uhm through Passport to ensure that they know what they need to d and that we are successful in what we are trying to achieve here with bringing efficiency to the procurement process.

CHAIRPERSON BEN KALLOS: With regards to the agencies and perhaps that may be where the introduction that we are hearing today may be best aimed uhm but how can Passport help address ongoing problems at specific agencies? How do we create consequences, so I love concierges, I love white glove, I love carrot versus stick but what kind, how can we incentivize or provide consequences for agencies that continue to delay payments to vendors, uhm and uhm is there a way for Passport to force agencies to actually inform vendors when and why payments might be late?

DAN SYMON: So, our position on that is that putting the process in a fishbowl, the transparency itself will move the process along. But

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we've also given agencies now for the first time a tool that allows them to do their work efficiently. Uhm, and so, uhm, we expect that to bring speed to the process. That transparency, uhm and uhm you know we have no reason to believe why that will not achieve the results that we are looking for. It has worked in accelerator as an example, right? invoice review times are, Erin you can correct me if I am wrong but I believe 6.5 days and our payment tasks are roughly 2.5 days that is because that first we've made that easy for them to do their job, right? Their job is reviewing these things and make sure that they are appropriate, right? Uhm, and that takes time but in order to uhm memorialize their decision on that particular task, we've made that tremendously easy for them, right? So that's the first thing, then the transparency that system provides to us and to other stakeholders in the City and to management at these agencies, that's why we are seeing those cycle times and that is what we intend to do for each separate or procurement process going forward.

CHAIRPERSON BEN KALLOS: Let's, let's talk about the transparency, the City Council passes

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a lot of reporting bills and there are a lot of reports out there. And even as a Council Member I had difficulty getting my hands on those reports and I found that when thing is public that means that I as an elected official might have access to and uhm you might be surprised all the nooks and crannies that reports can be hidden and so uhm my feeling is you get what you measure. Uhm, there is an observer effect whether it is in psychology or in physics. is actually two different terms but they actually do both go to the fact that when you observe something you impact it and so you have Passport transparencies going to be key, the Council does have an oversight responsibility. I also believe in the fourth estate and the fact that the press and the power of the press can help both the Council and the executive responsible and ultimately, I think that empowering non-profits and those doing business with the City to be able to see what is going on is also particularly also, I believe it is included in some recent laws the Council has passed since I have been a Council Member, how soon can, what is currently public through the information terminal? What is current available at the terminal versus on the

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internet and I was proud to launch that terminal with
you and when will the City Council have oversight
access? And how long before the public will have

5 | full oversight access?

DAN SYMON: Sure, so uhm Victor can talk a little bit more about what is available both online and at the, at the terminal. I will just say that our focus right now is getting everyone that needs to do work on a contract should be able to see the same things and have an understanding of where something is, where it is going next, how long it has been at the step that it on, all of the things that we have talked about over the past few years and that is what we are delivering and that is what we have delivered with release three and we will deliver that with release four as well in terms of the financial aspects. But having a non-profit login to a system, they have a contract with the City. To be able to understand with granularity where something is, what their responsibility is in those tasks and what the City's responsibility is in those tasks and how they are doing, so just a complete, just to be able to show folks and we can do that at a potentially future hearing but to be able to show you where something is

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2 and where it is going next so that they can
3 anticipate what this standard process will bring uhm

4 is what our goal is. And Vic, if you want to be able

5 to talk more about this online.

VICTOR OLDS: Sure, and good morning Chair Kallos we were, we were very happy to unveil the public access terminal with you and I think we had the good fortune of also being able to unveil public access online uhm before the pandemic. So, now, I guess before the pandemic vendors were able to come in and really any member of the public would have been able to come in to MOCS and look up information about who is currently doing business with the City, performance evaluations about those vendors, uhm, contracting information, we've now made that information available through our website online. We also work in coordination, with I guess it is a supplement to Checkbook NYC which has all registered contractors, so the controller runs that site but, on our site, you can see additional information uhm like performance history for contracts, who the principals are for certain entities, just, just the information that you would expect to find about who we are doing business with

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and that is all available. We update that information on a rolling basis, uhm, no less than monthly so the information is always fresh and we are happy to be providing that to the public and thank you again for uhm for working through that with us.

DAN SYMON: And I would add just one thing in terms of the public in Passport we have a public access point where they get to see uhm all of the RFPs and bids that the City is issuing and so while users of the system have roughly the same screen in Passport uhm past their login there is also a public access with no login requirement that they can look at uhm RFPs and bids that are coming from the City.

CHAIRPERSON BEN KALLOS: When we were at physical presence when people had a personal privilege or two hearings we might recess, at this point I have another zoom I need to jump in on so I need to recess for 10 minutes. We will reconvene at 11:28. (RECESS) It is 11:30, I would like to now bring this meeting out of recess and uhm thank everyone for the indulgence, uhm, we were doing a hearing on Childs Care and uhm as a parent with a small child it was particularly important. I want to

access to Passport?

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thank everyone for their indulgence and once upon a time this used to be normal to have a brief recess, so, we will continue uhm, so uhm forgive me. Just to followup do we have a date certain or whether it will be included as part of release, of release four the open and public access and oversight uhm whether it is the Council or reports or general folks to have

DAN SYMON: Yeah, we are, we are happy to work uhm with you and think through the design elements you are thinking about uhm for release four which we said is in 2021, uhm I think there might be elements of what you are thinking about that we already have covered so I would want to talk about that more but we can certainly work with release four on that.

CHAIRPERSON BEN KALLOS: Thank you and now that being said, uhm a lot of what Council Members may be focused on is their discretionary awards and capital contracts. Uhm, when will the City Council or does the City Council already have access to being able to oversee where particularly contracts might be, whether it is with a non-profit providing services to the homeless and youth, or youth or a

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contract with the Parks Department to, to rebuild a resilient waterfront or a playground that we need more than ever during this pandemic?

DAN SYMON: Yeah, thank you so uhm, with your help in the discussions that we've had over the past uhm, several months, we've framed out an access within Passport for the City Council. It is built. It is ready to go. We are working with Counsel Central to help us manage access uhm across all members and their staff. We are excited about this because we think you folks being the ones that made the funding decisions for these small non-profits should also have the same access that those vendors and the City Agencies do in the development of those contracts and so uhm we're on the cusp of having that access granted, uhm just going through the micronations of account creation and stuff like that but uhm it's, it's already built. In terms of, I just want to caution you, it's the, it's the City Council discretionary, uhm they are not the capital projects that are in there right now but we can work toward that as a goal.

CHAIRPERSON BEN KALLOS: I would prioritize Capital that the expense tends to move at

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least since I have been a contractor, as the expense projects have been moving more quickly, it is the Capital projects that can drag on for years. I will say from my part that I tend to stay on top of my projects and meet with the agencies frequently to keep it on track. I would love if Passport could do that for me so that I didn't have to meet with them every couple of months to say like have you? Where are you in the contracting process?

DAN SYMON: Yeah, absolutely.

CHAIRPERSON BEN KALLOS: In a lot of your testimony, you've talked about your part of the contracting process and the invoicing and just where you have been able to speed things along. Uhm, you mentioned registration multiple times, who does registration? How does registration work? Can you pay people before things are registered? And how can Passport get to registration more quickly so and is, yeah?

DAN SYMON: Sure, so uhm, the City, uhm the City executes a contract with a vendor, uhm it's between the agency and the vendor. There are all sorts of uhm procedural requirements around a contract, I'm going to skip over a lot of detail but

2 just get the broad strokes of this. There are 3 oversight approvals that are required, MOCS, the Law 4 Department, OMB, uhm and then the contract is executed, signed by the City and by the vendor and then it sent to the controller's office for 6 7 registration where the controller has 30 days to 8 register uhm the contract. Uhm, the way in which we believe that we are going to improve the registration process is a lot of the stuff that I have already 10 11 talked about, uhm, ensuring that the much of the 12 compliance work is accounted for in the system, a lot 13 of what we struggle with, with in a manual 14 inefficient process is ensuring that you know every 15 box is checked, every compliance point is accounted 16 for, uhm a digital system can do that for us and lift 17 us from that burden and allow us to move much 18 quicker. Uhm, there isn't a much physical looking 19 that needs to occur because the system uhm 20 functionality is ensuring that uhm you know all sorts 21 of compliance points are taken care of, so that will certainly help from an hours, or work hours on the 2.2 2.3 agency side to ensure that a contract is ready for registration and complete and then obviously, I know 24 the controller's office deals with contracts that 25

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might be missing things, even though they exist they just didn't make it's way over in the package, we are working now to ensure that a package won't be able to go over to the controller's office unless all of the requisite pieces are there and so I think that is going to bring some great efficiency to the process as well.

it sounds, so, I have heard concerns about that things can take a while to get registered at the controller's office and just to clarify you believe that some of that delay is because packets that might be, that would otherwise, that are otherwise complete uhm did the materials just haven't, didn't make their way and that is something that you hope to solve?

DAN SYMON: So, I think the legitimate concerns that we have with the registration process are those, you know, we've had some struggles with the registration process in this Administration with the Controller, uhm, I've been on the record about those things before, it hasn't gone well. Uhm, but what I am focused on, similarly to what Helen Rosenthal, uhm Council Member Rosenthal was talking about, let's get the 90% of things that should move

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through in a routine basis moved through on as fast a path as we possibly can and we can deal with the exceptions as exceptions, but uhm you know so for us it's you know making sure that a contract has every requisite procedural step that it must, that all the sign offs are there, uhm that it is executed properly and submitted for registration in tiptop shape. That is what we are focused on, that's what we think will bring a great deal of speed, uhm all of the other sort of registration issues aside.

CHAIRPERSON BEN KALLOS: I, I, I it is good to hear that the coun... that hopefully, that you are looking at a way to solve the registration issue. We plan to, we've been looking at uhm local law 63, particularly around uhm when agencies outsource and they are required to include in their materials, when they put out an RFP a disclosure statement if, when they award an RFP, they have to provide certain notices, is that built in to Passport as part of one of the three revisions uhm or and will it be? In terms of mandating that they have fulfilled any requirements they have before outsourcing?

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DAN SYMON: I would say that uhm, all of the uhm requisite disclosures and uhm procedural steps are laid out in, in release three for the procurement process, whether it be an RFP bid or any other procurement method.

CHAIRPERSON BEN KALLOS: I would like to focus on the people who matter most in all of this and perhaps it took too long to get there. For me, it is about non-profits, for me it is about wo... businesses owned by women and people of color where we are trying to bring, to do our work on racial and economic equity and gender equity and creating real opportunities for folks who have faced discrimination and continue to face discrimination to this Dan and don't get me wrong, I still want you to pay all the bills, all the corporations and everyone else but like for me, what keeps me going is the fact that these City contracts can help bring equity to, to women and people of color through how we do business. So, I guess my first question is we have a, a minority and women owned business enterprise program, uhm and it was created way back in the 1990s because we did a study, sorry, I think in 2001 from a study from the 1990s about the City's procurement practices

and that they found a disparity between the number of
wo businesses owned by women and people of color and
the contracts they get from the City. And uhm
because of that dispar because of that
discrimination that is there are able to create a
narrowly tailored program to provide them with a
preference and so in conversations with businesses
owned by women and people of color, they have shared
uhm difficulties with the contracting process.
Sometimes it is just incredibly complex for much
smaller contracts than a lot of the businesses that
quite frankly are run by, by incumbent businesses
that are owned by, by white men and so how, how are
we, how are we using Passport MWBEs and what has been
their experience if we have already started to help
onboard them?

DAN SYMON: Yeah, thank you for that, so uhm, first thing I want to say is that this

Administration has made unprecedented strides in this area, when, back in 2000, Fiscal '15 MWBE utilization under local law 1 was 8%. Uhm, it is now, in the past three Fiscal years we have hit \$1 billion and this most previous Fiscal year was 28%, so huge strides. Uhm, but in no way do we think that that is

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enough or that we are done, that's why as we talked about this morning, we put them as our primary customer. We want to make sure that they are the first ones that are comfortable with using the system so that as opportunities arise, they know how to use the system and how to compete. Uhm, and so with as well as the advent of the MWBE small purchase method which allows agencies to make purchases up to \$500,000 uhm to MWBEs we are already using the system, release three to manage those procurements and we have 167 purchases so far uhm from June to now, you know there were some in process so there have been more than that, sort of in play over the summer and the fall uhm but as we are transitioning to exclusively Passport for these purchases we've got 167 that have been released through the system, it requires agencies to solicit quotes from MWBEs and so MWBEs are logging into the system and submitting quotes in response to these requests in terms of ease of use, things seem to be going well. Uhm, you know what you need to know about me and Vic and Erin and Ryan are sort of obsessed with user experience, right? We want this to be as easy as possible so you know when you ask about how's it going, I'm thinking

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about the two or three things that we fixed in the past couple of weeks, right? But by in large everyone is using the system and finding it easy to use and getting their work done. Are there things to improve? Always. Always. Uhm, but I think by in large, uhm the system has been successful in managing the MWBEs small purchase procurements and so uhm we will continue our approach which is uhm, make our best efforts with stakeholder engagements on the design of the system and then iterate as we go based on uhm you know constantly listening to our stakeholders to our users and making improvements.

CHAIRPERSON BEN KALLOS: In that answer you sound more like a tech entrepreneur which was my previous job before this uhm than a bureaucrat and what I will just ask is so, have you gotten feedback from the MWBE vendors and has it been positive, has it been negative, how are you accepting feedback from folks who are using it.

DAN SYMON: Uhm, in a little different way, Ryan, you can jump in and help me out here uhm but because where we have this concierge approach, we are constantly in touch with our users, right?

Personally, uhm and so we are hearing their

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experience as they are going through it, our help desk, our central service desk is another way in which we hear feedback uhm, we try to identify areas where we get lots of questions even though they might be real minor and it's like well, the button is over here you just have to click it, but maybe the button is there but it is not in the place where their eyes naturally go on the screen and we will adjust that and try to fix it, so, uhm we've heard both positive, I wouldn't call it negative, it is just sort of constructive and I think everyone is uhm you know, it's universally sort of agreed that this type of thing is sorely needed, right, a digital platform for all of this work to be done. It is something that the City hasn't had before so it absolutely makes sense, it's a no brainer across the board uhm and so we just constantly listen to where we can make improvements and we do and we have been.

CHAIRPERSON BEN KALLOS: If somebody is watching at home right now, if they are a woman or a person of color who owns a business, who is on the Passport platform and they are saying that I had a different experience, there is room for improvement

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2 they and email contracts@benkallos.com uhm, who
3 should they email at MOCS.

DAN SYMON: Help@mocs.nyc.gov is still a good central, uhm point of contact, but again my email address is dan.symon@mocs.nyc.gov.

CHAIRPERSON BEN KALLOS: I now feel a need to share my email which is bkallos@council.nyc.gov and feel free to reach me there and so the other, the other part is that we have non-profits. It is harder today than it was before. They are dealing with more people who are hungry and need access to food. They are dealing with seniors who need more services today than before particularly since many are trying to stay home to stay safe. What has the experience been for our non-profit community, how many have been onboarded, how many are left and uhm what, what are you hearing back from our non-profit community?

DAN SYMON: I would say roughly the same.

Uhm, you know the non-profit sector has had the benefit of a digital platform for parts of the procurement process, RFPs, are done through HHS accelerator, the invoicing is done through HHS accelerator and so based on that constant stakeholder

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engagement, we've, you know developed that tool since 2013 is when we first went live with HHS accelerator and so they are in a unique position because they are used to having a digital tool to management at least parts of it. Uhm and so I think the major concern for non-profits right now is okay I've got accelerator, where I do some of the work, now here comes Passport what is going to be the transition that is absolutely on our minds uhm and so uhm you know their concern, I think rightfully so is where is all of my work going to be done and how is the transition from accelerator Passport going to play out and we are in constant contact with non-profits, working with them to understand their needs, understand their concerns and make sure that we are communicating to them in a way that it makes this as easy as possible for them. Uhm, but you know like I said, our, our obsession is focused on making sure that this tool is easy to use and our primary customers are non-profits and MWBEs right out of the gate, so uhm, I think, I think we are on the right track but obviously always listening.

CHAIRPERSON BEN KALLOS: I think in speaking to everyone doing business from MWBEs to

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even incumbents, I've asked if here were any specific pain points, one example has been that you have to have a notarized Iran divestment document would the Mayor's Office of Contracts be open to putting together a list of all the things that slow things down unnecessarily that could be replaced with instead of having an Iran divestment certification from every single thing, if maybe we can have it done once and then just a self-certification where the person says I still am not doing business in Iran that we could do as a Bill for the Mayor to try to create more places where we can have things run in parallel or where we can, if there is a place where something can still be done in paper we can bring it online?

DAN SYMON: Yeah, so nothing is going to be done in paper in the future, uhm, we've gone completely digital. The Iran divestment uhm is now you know a check box before they sign uhm on a proposal.

CHAIRPERSON BEN KALLOS: Oh great.

DAN SYMON: So yeah, we've fixed a lot of those things. Notaries are a thing of the past, sorry to put notaries out of business but uhm you there you

COMMITTEE ON CONTRACTS

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2 know that is no longer going to be relevant for 3 contracting uhm with in Passport.

CHAIRPERSON BEN KALLOS: That is, that is good news. Uhm, we may have additional questions we may provide from our Committee in followup if there anything that I did not already cover. I have an important question for you, Giants or Jets?

DAN SYMON: Uhm, my dog's name is blue.

CHAIRPERSON BEN KALLOS: Okay, uhm, I, I can't help but oversee a Giants hat in the background and what do you call it, would you be surprised to learn that as a young college student I had the opportunity to do Tech for the Giants and may or may not have Giants blue hair at the time.

DAN SYMON: Wow, I think we just became best friends.

CHAIRPERSON BEN KALLOS: I will take it,

I want to thank you for your time I am done

celebrating Hanukkah, please enjoy for those

celebrating Christmas, enjoy and Kwanza and whatever

holiday you may be celebrating. Thank you, we will

see many of you in the New Year. I hereby adjourn

this hearing of the Contracts Committee.

DAN SYMON: Thank you.

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date January 28, 2021