

CITY COUNCIL  
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON MENTAL HEALTH,  
DISABILITIES, AND ADDICTIONS

----- X

November 16, 2020  
Start: 10:03 a.m.  
Recess: 12:08 p.m.

HELD AT: Remote Hearing

B E F O R E: DIANA AYALA (chairperson)

COUNCIL MEMBERS:  
Aliko Ampry-Samuel  
Joseph Borelli  
Fernando Cabrera  
Jimmy Van Bramer

## A P P E A R A N C E S (CONTINUED)

Dr. Hilary Cunins, Executive Deputy Commissioner  
Division of Mental Hygiene  
Department of Health and Mental Hygiene

Susan Herman, Director  
Mayor's Office of Thrive NYC

Jessica Mofield, Executive Director  
Mayor's Office to Prevent Gun Violence

Fiodhna O'Grady  
Samaritans of New York

Erica Sandoval, President  
National Association of Social Workers New York  
Chapter

Joyce Kendrick  
Brooklyn Defender Services

Jeehae Fischer, Executive Director  
Korean American Family Service Center

Ravi Reddi, Associate Director of Advocacy and  
Policy  
Asian-American Federation

Hallie Yee, Policy Coordinator  
Coalition for Asian-American Children and  
Families

Susan Dan, Senior Vice President  
Project Renewal

Michael Polenberg, Vice President of  
Governmental Affairs  
Safe Horizons



1 COMMITTEE ON MENTAL HEALTH, DISABILITIES, AND  
2 ADDICTIONS

4

3 SERGEANT-AT-ARMS: Sergeants, will you  
4 please start your recordings?

5 SERGEANT-AT-ARMS: PC recording is up.

6 SERGEANT-AT-ARMS: Thank you.

7 SERGEANT-AT-ARMS: Cloud has started.

8 SERGEANT-AT-ARMS: Thank you.

9 SERGEANT-AT-ARMS: Backup is good.

10 SERGEANT-AT-ARMS: Thank you. All right.

11 Good morning, everyone, and welcome to today's remote  
12 New York City Council hearing of the Committee on  
13 Mental Health, Disabilities, and Addiction. At this  
14 time, would all panelists please turn on their video.  
15 Once again, would all panelists please turn on their  
16 video? To minimize disruption, please place  
17 electronic devices to vibrate or silent. If you wish  
18 to submit any testimony, you may do so at  
19 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov). Again, that's  
20 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov). Thank you for your  
21 cooperation. We are ready to begin.

22 CHAIRPERSON AYALA: Good morning,  
23 everyone. I am Council member Diana Ayala, Chair of  
24 the Committee on Mental health, Disabilities, and  
25 Addiction and I would like to thank everyone who is  
26 joining us today for this remote hearing. This

2 morning, we are holding an oversight hearing on the  
3 city's mental health response to community violence  
4 and to hear legislation which I am proud to sponsor,  
5 Introduction number 1890 in relation to community  
6 outreach regarding the availability of mental health  
7 counseling in response to violent and traumatic  
8 incidents. For too many New Yorkers, violence and  
9 traumatic incidents are familiar regular occurrences  
10 in their lives. These occurrences not only carry  
11 physical scars, but also carried visible lifelong  
12 scars and impact the mental emotional and behavioral  
13 health of those impacted. According to the New York  
14 City Department of Health and Mental Hygiene,  
15 violence causes emotional harm that may result in  
16 short and long-term trauma, including depression,  
17 anxiety, poor birth outcomes, compromise childhood  
18 development, risk of substance and alcohol use  
19 disorders, negative physical and mental health  
20 outcomes, and premature deaths. While some victims  
21 and survivors of violence appeared to develop coping  
22 mechanisms or resilience in response to trauma,  
23 others develop toxic stress which, over time, can  
24 actually negatively alter brain development. Violent  
25 and traumatic incidents impact all individuals across

3 social, economic lines, but disproportionately  
4 impacts the youngest and the poorest. According to  
5 the world WHO organization, 90 percent of deaths due  
6 to violence occur in the poorest communities.  
7 Homicide and suicide disproportionately affect young  
8 men age 15 to 44 and, for every young person killed  
9 by violence, and astonishing 20 to 40 more will  
10 require hospital treatment for injuries sustained in  
11 violent altercations. The effect of violence on  
12 children and young adults threaten their ability to  
13 focus and pay attention in school, affect decision-  
14 making and learning skills, and impact the ability to  
15 form healthy and stable relationships. Violence also  
16 puts children and young people at a greater risk to  
17 suffer from depression, and negative mental health  
18 outcomes and increase the potential for drug and  
19 alcohol misuse. The Covid 19 pandemic has  
20 exacerbated so many existing inequalities and  
21 problems in New York City and community violence is  
22 no exception. This year has seen a rise in gun  
23 violence, shootings, homicides, and very upsetting  
24 way, domestic and intimate partner violence since  
25 March 2020. This rise in violence can be explained  
by a multitude of factors, including United global

3 pandemic, economic instability, increase in  
4 unemployment, increase in gun ownership nationally,  
5 and significant social and political unrest. We, as  
6 a city, must respond to this increase in violence  
7 with not only a public safety response, but with a  
8 significant mental health response, as well. Without  
9 a mental health response, we would not be adequately  
10 addressing a real long term impact of violence on  
11 individuals and communities. On a personal note, I  
12 am deeply connected to this issue. As a child  
13 growing up in New York City, I can recall multiple  
14 incidents where I was touched and impacted by  
15 violence in my community. I saw things that no child  
16 should ever see and didn't have the ability or the  
17 knowledge at that age to process this violent should  
18 have never been normalized. I carried visible scars  
19 for many years and, to this day, still occasionally  
20 feel impacted by this violence. The idea that New  
21 Yorkers still enjoy this today and may not receive  
22 the service-- resources and connections to mental  
23 health care that they need to the mentally process  
24 and emotionally survive violence breaks my heart. I  
25 want to thank the administration, DOHMH, Thrive, and  
the Mayor's Office for Criminal Justice who are here

3 today. I know that you are committed to working on  
4 this issue for all New Yorkers and to address the  
5 mental health needs that arise when our communities  
6 experience violence. I look forward to hearing from  
7 you all and to learn more about the role the city  
8 Council can play in supporting your efforts. I also  
9 want to thank my colleagues, as well as my committee  
10 staff, senior counsel, Sara Liss, legislative policy  
11 analyst, Chrissy Dwyer, finance analyst, Lauren Hunt,  
12 my Deputy Chief of Staff, Michelle Cruz, and Chief of  
13 Staff, José Rodriguez, for making this hearing  
14 possible. I now turn to committee counsel Sara Liss  
15 to go over some procedural matters.

16 COMMITTEE COUNSEL: Thank you, Chair  
17 Ayala. I am Sara Liss, counsel to the Committee on  
18 Mental health, Disabilities, and Addiction for the  
19 New York City Council. I will be moderating today's  
20 hearing. Before we begin, I wanted to go over a few  
21 procedural matters. I will be calling on panelists  
22 to testify. I want to remind everyone that you will  
23 be on mute until I call on you to testify. You will  
24 then be unmuted by the host. Please listen for your  
25 name to be called. And for everyone testifying  
today, please note that there may be a few seconds of

1 COMMITTEE ON MENTAL HEALTH, DISABILITIES, AND  
2 ADDICTIONS

9

3 delay before you are on muted and we thank you in  
4 advance for your patience. At today's hearing, the  
5 first panel will be the administration followed by  
6 Council member questions and then the public will  
7 testify. During the hearing, if Council members  
8 would like to ask a question, please use the zoom  
9 raise hand function and I will call on you in order.  
10 I will now call on members of the administration to  
11 respond to the South. And that order will be Dr.  
12 Hilary Cunins, executive Deputy Commissioner,  
13 division of mental hygiene, New York City Department  
14 of Health and Mental Hygiene, Jessica Mofield,  
15 executive director, Mayor's Office to Prevent Gun  
16 Violence, Mayor's Office of Criminal Justice, Nora  
17 Daniel, director of intergovernmental affairs,  
18 Mayor's Office of Criminal Justice, Susan Herman,  
19 director, Mayor's Office of Thrive NYC. I will read  
20 the oath and, after, I will call on each panelist  
21 from the administration individually to respond. Do  
22 you affirm to tell the truth, the whole truth, and  
23 nothing but the truth before this committee and to  
24 respond honestly to Council member questions? Dr.  
25 Cunins?

DR. CUNINS: I do. Yes.

1 COMMITTEE ON MENTAL HEALTH, DISABILITIES, AND  
ADDICTIONS

10

2 COMMITTEE COUNSEL: Executive director  
3 Mofield?

4 EXECUTIVE DIRECTOR MOFIELD: I do.

5 COMMITTEE COUNSEL: Thank you.

6 Director Daniel?

7 DIRECTOR DANIEL: I do.

8 COMMITTEE COUNSEL: Thank you. And

9 Director Herman?

10 DIRECTOR HERMAN: I do.

11 COMMITTEE COUNSEL: Thank you very  
12 much. Dr. Cunins, you may begin when you are ready.

13 DR. CUNINS: Thanks so much. Good  
14 afternoon, Chair Ayala, and members of the committee.

15 I am Dr. Hilary Condon's, executive Deputy  
16 Commissioner of the division of mental hygiene at the  
17 New York City Department of Helping Mental Hygiene.  
18 As you know, I am joined today by Susan Herman, the  
19 director of the Mayor's Office of Thrive NYC and  
20 Jessica Mofield, director of the Mayor's Office to  
21 Prevent Gun Violence. On behalf of health  
22 Commissioner Dave Chokshi, thank you for the  
23 opportunity to testify today about the city's efforts  
24 to respond to the health and mental health  
25 consequences of violence and trauma. The de Blasio

1 COMMITTEE ON MENTAL HEALTH, DISABILITIES, AND  
2 ADDICTIONS

11

3 administration is committed to supporting communities  
4 that have experienced violence or other traumatic  
5 events. Recognizing that violence and traumatic  
6 events can occur in any setting, the administration  
7 works across several city agencies in my oral offices  
8 to support individuals and communities in need.

9 Trauma is a response to a highly stressful event that  
10 can manifest, as you just heard from Council member  
11 Ayala, and a wide range of physical and emotional  
12 symptoms. The impact of traumatic events like  
13 violence affects not just the immediate victim, but  
14 can also affect the surrounding community. Trauma  
15 can manifest in different ways, including having  
16 intense reactions immediately following it up to  
17 several months after a traumatic event. For example,  
18 people may feel anxious, sad, angry. May have  
19 difficulty concentrating and sleeping and may  
20 continually think about the even that occurred.

21 Physical responses to trauma are also common and can  
22 surface in the form of headaches, stomach pain,  
23 fatigue, increased heart rate, and a feeling of  
24 easily being startled. Typically, these experiences  
25 decrease over time, but can sometimes continue and  
interfere with a person's daily life. Existing

3 research underscores the importance of providing  
4 support to individuals who experience trauma. Trauma  
5 that goes unaddressed can increase the risk of mental  
6 health and substance use disorders, as well as other  
7 chronic diseases. People that experience traumatic  
8 violent events as children are more likely to receive  
9 a diagnosis of the substance use disorder and/or a  
10 mental health disorder. We know that between 28 and  
11 45 percent of people who were victims of violent  
12 crime manifest symptoms of posttraumatic stress,  
13 which includes significant mental and physical health  
14 consequences. Additionally, events that include  
15 violence have a disproportionate impact compared to  
16 other traumatic events. Young people of color are  
17 more likely to be victims of gun violence and women  
18 in members of the LGBTQ community are also  
19 disproportionately harmed by gender-based violence.  
20 As a result, these groups are more likely to  
21 experience the mental health consequences of unhealed  
22 trauma. However, with support improper programming,  
23 people in communities can heal, decrease or eliminate  
24 symptoms, and improve their well-being and function.  
25 In low income communities of color and other  
marginalized communities, trauma is often complex and

3 multifaceted. Evidence shows that violence results  
4 from social structures that limit access to basic  
5 needs. Structures that are fueled by racism,  
6 residential segregation, neighborhood disinvestment,  
7 and lack of other opportunities. Where these  
8 structures persist, people are often exposed to  
9 violence in the trauma that results. A trauma  
10 informed response both provides individual and  
11 individualized treatment and also addresses social  
12 and environmental conditions that cause or can cause  
13 pre-traumatization. As a public health agency,  
14 working together to become an antiracist  
15 organization, we understand the imperative to resolve  
16 these systemic and structural barriers as a means to  
17 reduce the effects of trauma. Using a growing body  
18 of scientific evidence, we are better able to  
19 understand what leads to violence and to advocate for  
20 and help implement strategies to reduce individual's  
21 exposure. We seeing promising improvements with  
22 community led violence prevention initiatives which  
23 also address the social structures that drive its  
24 occurrence. This means that initiatives are designed  
25 in collaboration with community stakeholders to meet  
both short-term, Q events, and long-term healing. It

3 is especially critical to use this approach because  
4 communities disproportionately affected by trauma  
5 have often experienced broken promises from the  
6 government and other programs seeking to support  
7 their communities in times of need. Through  
8 community involvement, we need to build trust and  
9 provide sustainable solutions. Using this approach,  
10 we can prevent violence by addressing poverty,  
11 providing jobs, healthier housing, and education.  
12 City programs across many agencies and the health  
13 department seek to address these root causes of  
14 violence and mitigate trauma and its impacts. I will  
15 now describe some of these key programs. In 2018,  
16 the office to prevent gun violence and that Mayors  
17 Office of Criminal Justice launched the mobile trauma  
18 unit MTU program. It has five units, one in each  
19 borough. Sorry. The MTU's provide targeted services  
20 and in response to the communities where violent  
21 incidents occur and connect victims of violence and  
22 families to services and resources. These services  
23 include public education and outreach and violence  
24 prevention and mental health. Each MTU is staffed  
25 with the bereavement counselor who is able to connect  
community members to a therapeutic services and also

1 COMMITTEE ON MENTAL HEALTH, DISABILITIES, AND  
2 ADDICTIONS

15

3 connects trauma and proactive response to community  
4 violence. MTU's also offer education and employment  
5 services, as well as de-escalate and mediate  
6 situations that have the potential to become violent.  
7 The MTU's are often stationed at community events or  
8 activities, as well as emotionally charged spaces  
9 following violent incidents to mitigate possible  
10 conflict. The MTU's form of a vital component of the  
11 city's response to community violence and MOCJ  
12 continues to find ways to expand their reach and  
13 improve services. In addition to the acute response  
14 to gun violence provided by the MTU's, the Mayors  
15 Action Plan for Neighborhood Safety helps to  
16 coordinate mental health responses in NYCHA  
17 developments and works with city partners, such as  
18 ourselves at the health department, to better connect  
19 community members with available mental health  
20 services. MAP, also coordinates broader community  
21 building and healing responses to violent incidents  
22 within NYCHA developments. Next, the crime victim  
23 assistance program, or CVAP, is the cornerstone of  
24 NYPD's efforts to serve the needs of thousands of New  
25 Yorkers who, unfortunately, find themselves victims  
of crime. NYPD, in partnership with the Mayor's

3 Office of Thrive NYC, implements CVAP to serve all  
4 New Yorkers, increasing and housing police service  
5 areas citywide. The program is operated by Safe  
6 Horizons, one of the nation's leading victim services  
7 organizations. Prior to this administration, victim  
8 advocates were available in just three precincts and  
9 through district attorney offices which only provide  
10 support to those of victims whose cases are  
11 prosecuted. Now, every victim of crime has access to  
12 immediate services right in their neighborhood  
13 through CVAP. The program embeds mental health  
14 support alongside services like safety planning,  
15 crime, victim compensation, supportive counseling,  
16 connections to individual or group therapy, advocacy  
17 for accommodations with employers and landlords and  
18 more. This model helps address both the physical and  
19 emotional effects of crime along with the legal and  
20 financial challenges that can persist long  
21 afterwards. Since the programs launch in 2016, more  
22 than 174,900 people have received support or services  
23 through CVAP. I'll now turn to a number of programs  
24 at the health department. At the health department,  
25 we worked to prevent the health effects of trauma or  
after a moment of crisis to engage individuals and

3 provide support. For example, the Department of  
4 Health, engagement, and assessment team provide a  
5 health response to people experiencing mental health,  
6 substance use, and or co-occurring disorders and  
7 health issues. HEAT provides short-term engagement  
8 support and linkage to services at critical moments  
9 in time. Drug overdoses can also be traumatizing  
10 events for individuals. Our nonfatal overdose  
11 response system called Relay sends peer wellness  
12 advocates to provide support, advocacy, and  
13 connections to care for people in the emergency  
14 departments who are recovering from a drug overdose.  
15 Peer wellness advocates can help people through a  
16 stressful moment in their lives, provide tools and  
17 education to build resiliency, and connect  
18 individuals to continuing services, all aimed to  
19 reduce future risk of overdose. NYC Well, for which  
20 the health department has oversight and contracting  
21 responsibilities is a key Thrive NYC initiative. NYC  
22 Well, as you know, offers emotional support in  
23 connection to care via calls, text, and chats in more  
24 than 200 languages. NYC Well counselors are  
25 available 24 hours a day seven days a week to provide  
grief counseling and support and service referrals

3 for New Yorkers. If necessary, NYC Well and make a  
4 referral to a mobile crisis team to intervene with  
5 people experiencing more at risk of a mental health  
6 crisis. The health department also provides services  
7 to support community use during and after traumatic  
8 events. As part of our Covid 19 response, the  
9 Mayor's task force on racial inclusion and equity  
10 recommended that the health department redirect  
11 existing mental health first aid efforts to launch  
12 the Covid 19 community conversation or 3C program  
13 which provides community training and discussions  
14 about the mental health , structural racism, coping  
15 and resiliency skills, and informs residents of  
16 available mental health resources. Soon we plan to  
17 launch the second phase of this work which will be  
18 discussion-based workshops delivered virtually or in  
19 person and include topics that focus on grief,  
20 trauma, coping resilience, and mental health. Our  
21 Brooklyn rapid assessment and response team provides  
22 trauma support to communities in Brownsville and  
23 Bedford Stuyvesant, neighborhoods that are  
24 disproportionately affected by health inequities that  
25 increased their vulnerability to mental health crisis  
and risk or premature mortality. The program seeks

1 COMMITTEE ON MENTAL HEALTH, DISABILITIES, AND  
2 ADDICTIONS

19

3 to increase the neighborhoods capacity to plan,  
4 prepare, and respond to traumatic incidents to  
5 mitigate the negative effects of trauma on  
6 individuals and communities and increase community  
7 resilience. The program provides virtual  
8 psychoeducation sessions and training, healing  
9 circles, and ongoing mental health training and  
10 support to local community-based organization  
11 providers and advocates. Another resource at the  
12 health department is our resilience and emotional  
13 support team, or REST. REST is comprised of  
14 qualified trained mental health professionals from  
15 the health department who can be mobilized on an ad  
16 hoc basis to provide on-site disaster mental health  
17 services. REST , referrals, something called  
18 psychological first aid, and crisis counseling to  
19 individuals within communities and crisis. The  
20 programs and its members are only used during local  
21 large-scale emergencies such as coastal storms or  
22 currently for the Covid 19 pandemic. For example,  
23 during the Covid response, REST members provided on-  
24 site emotional support at quarantined hotels and some  
25 testing sites in the Bronx and Brooklyn. I will now  
turn to the legislation heard today, Intro 1890. The

3 proposed legislation would require that the NYPD,  
4 within 24 hours of a determination that a violent or  
5 traumatic incident had occurred, to notify the  
6 Department of Health and Mental Hygiene of such an  
7 incident. The bill defines a violent or traumatic  
8 incident broadly as meaning an act or series of acts  
9 causing serious physical injury or death, including,  
10 but not limited to gun violence or suicide. The  
11 department would be required to conduct outreach to  
12 community members affected by any such incident and  
13 provide them information regarding available mental  
14 health, social services, and legal services provided  
15 by the city and city funded organizations. The  
16 administration supports the intent of this  
17 legislation and, as you have heard today, we work  
18 across city agencies to reach individuals affected by  
19 traumatic incidents and provide new services to  
20 mitigate traumas negative effects, as well as prevent  
21 future trauma. Innovative programming supported by  
22 this administration, including the mobile trauma  
23 units, the crime victims assistance program, the  
24 mayor's action plan for neighborhood safety, NYC  
25 While, and the Brooklyn Rapid Assessment and Response  
will provide tailored interventions to respond to

3 different aspects of individual and community trauma.

4 The administration looks forward to further

5 discussions with counsel regarding the scope and

6 agency processes regarding-- required by this

7 legislation, as well as any potential costs that may,

8 from this bill. We rely on the feedback of our

9 partners in the city Council and members of the

10 community like those here today to testify. I want

11 to thank you, Council member Ayala and members of the

12 community for your continued partnership, feedback,

13 and support as we continue to care for the health of

14 New Yorkers during this critical time in the city's

15 history. I'm happy to take your questions.

16 CHAIRPERSON AYALA: Good morning. I

17 wanted to just recognize that we were joined by

18 Council member Jimmy Van Bramer. I don't believe

19 he's with us anymore, but he was here a little while

20 ago. Thank you, Dr. Condon's. This is-- that was a

21 very good testimony. I did have so many questions

22 and I just wanted to, I guess, you know, start this

23 hearing with we wanted to have this hearing-- we

24 been having conversations about hosting something

25 like this for some time now and I believe that, you

know, I've had this conversation with several of you

3 about the increase in violence and specifically in  
4 the eighth Council [inaudible 00:23:08] district,  
5 right? But it is not specific to me. Council member  
6 Alika Ampry-Samuel, you know, can also attest to the  
7 fact that, you know, crime has been pretty consistent  
8 in her district, as well. But having grown up in the  
9 lower East side in the 80s when, you know, gun  
10 violence was really rampant-- I mean, if we can  
11 believe that it is worse than it is, you know, this  
12 year, it really was. And, you know, there were times  
13 that, as a child, I remember, you know, standing on  
14 the sidewalk waiting for a friend to be picked up by  
15 the coroner. And this was a common occurrence,  
16 right? Thankfully, we are not seeing those levels in  
17 some communities, levels that, you know, are  
18 significant and alarming. Just the other day I  
19 started to compile a list of shootings. And this is  
20 just the shootings. This does not account, you know,  
21 taking into effect intimate violence and nothing else  
22 other than just shootings and I have, between July  
23 and today, about 32. And I believe that it is  
24 actually higher than that, but I haven't been able to  
25 have the time to sit and go precinct by precinct, so  
I am just referring to the ones-- the statistical

3 information that I received from the PSA which  
4 governs the public housing development. So, you  
5 know, that is pretty significant, right? And that  
6 leaves an emotional scar. A deep emotional scar on  
7 this community. But that's not even why we wanted to  
8 have this hearing. The hearing actually was-- was a  
9 couple years ago. I was at an event and I had an 11-  
10 year-old who jumped from the roof at Wegner Houses.  
11 And I was-- I ran over. It was, maybe, five or 6  
12 o'clock in the afternoon. It was a beautiful, you  
13 know, study day. It must've been about almost close  
14 to 80° that day. It was not summer yet, but it was a  
15 beautiful, beautiful day and everybody was outside  
16 because it was the most beautiful day that week. And  
17 when I got there, the body had been removed, but the  
18 evidence of what had occurred was like, literally,  
19 surrounding me. There were children crying, parents  
20 crying. The lady that sold water on the sidewalk who  
21 knew this little girl was, you know, standing there  
22 crying. And it occurred to me that, you know, there  
23 was no one coming really to help, you know, address  
24 this. In just a couple of years before that, at the  
25 same development, there was an incident where we had  
a 16-year-old that was shot and killed at another

3 development. But the young man was, you know, very  
4 beloved and, for weeks and weeks and weeks all of his  
5 friends littered the entire front of the building  
6 with candles and music and crying and it was just a  
7 very evident that there was a lot of emotional  
8 distress. And what I have learned, you know, in my  
9 old age is that that emotional trauma eventually,  
10 right-- you know, there's stages to grieving and  
11 eventually becomes anger. It manifests into  
12 something else and, as a result of that, we saw a lot  
13 of gun violence that continues that was precipitated  
14 by that one incident. And in the case of the young  
15 girl that jumped from the roof, we were able to call  
16 the administration and Thrive dispatched, you know,  
17 coordinators to the development. Then I went back  
18 the next day because I really wanted to see, you  
19 know, what the sentiment was and people were really  
20 happy that someone actually bothered to show up,  
21 right? In the gate about literature and side, if you  
22 are feeling a certain way, if you want to talk about  
23 this, if you need to talk to someone, please call  
24 this number. And I found that that was really  
25 helpful. It really was helpful. The problem was  
that it wasn't an automatic response, right, to what

3 had occurred. It was really as a result of my  
4 calling it intervening. At the school level,  
5 however-- because she went to school a couple blocks  
6 away. The school seemed to activate pretty quickly  
7 and so trauma informed workers were there the next  
8 day, you know, working with all of the children, but  
9 yet, but in the community, there seemed to be a  
10 disconnect. So, I'm not sure. Because it sounds  
11 like there are a multitude of programs that exist,  
12 but yet there is a huge disconnect in terms of how  
13 those programs are dispatched into communities like  
14 mine would incidents like the one I had just  
15 described happened.

16 DR. CUNINS: Is that a question?

17 CHAIRPERSON AYALA: Well, I just wanted  
18 to kind of get your thoughts on why you think that  
19 is.

20 DR. CUNINS: Yeah. I think, Council  
21 member, thanks for your description, you know, of  
22 these very sad events in your community and I know  
23 that you, you know, I one of the people that looks  
24 for solutions to these sorts of events and calling us  
25 are calling other members of the administration. I  
think that we need to have program, as you've heard,

3 that are designed for some, but not every single  
4 event. And I think there are areas of real strength,  
5 which I hope you appreciated hearing about for some  
6 kinds of traumatic events, but not every single one.  
7 And so, we have tailored responses. We can mobilize  
8 on an ad hoc basis to some of the events that you  
9 described. I think that it, increasingly, there is  
10 coordination and synchronization across the city  
11 agencies as these new programs have been developed  
12 and been implemented.

13 CHAIRPERSON AYALA: I mean, but,  
14 obviously, you see the value, right? The value of  
15 mental health workers, you know, being out in the  
16 community after an incident like any of the two I  
17 described?

18 DR. CUNINS: Let me say two things to  
19 that. First of all, absolutely. I think that we  
20 are, the health department and as the administration,  
21 are very much interested in embedding mental health  
22 supports wherever we can. I think I will answer for  
23 Thrive NYC, but I will let Director Herman way and in  
24 a moment. That bringing supports to people where  
25 they are, whether it is in a community, and a school,  
is the fundamental tenant of Thrive NYC. In the

2 administration's approach to mental health. And that  
3 is because not everyone cares to seek help. Not  
4 everyone is interested in going into a specialty  
5 healthcare facility. That is why we are aggressively  
6 promoting NYC While in that people can access it  
7 whether it is by phone, text, or chat. So, I  
8 absolutely agree with the importance of what you are  
9 describing and the need for us to look for every  
10 opportunity where we can integrate. Let me see if  
11 director Herman wanted to add about what I just said  
12 about the Thrive approach and some of the  
13 coordination roles that Thrive plays and has played  
14 and will continue to play.

15                   DIRECTOR HERMAN: Thank you, Dr. Cunins.  
16 Hello, Chair Ayala. I think you are very familiar  
17 with the Thrive approach to embedding mental health  
18 services where and when people need it and how they  
19 would like to receive services. So, as you know,  
20 Thrive is not about replacing the mental health  
21 system or being the mental health system. It's about  
22 filling particular gaps in service with innovative  
23 methods. So, we are in over 200 high needs schools.  
24 And when I say we, what I mean is mental health  
25 support. We have added mental health support to over

3 200 high needs schools, 100 shelters for families  
4 with children, all runaway and homeless youth  
5 residences and drop-in centers now have mental health  
6 support because of Thrive. We are throughout the  
7 city's public hospital system. We are in 42 senior  
8 centers. Every precinct in PSA in the city has an  
9 advocate to support people harmed by crime and  
10 violence and we, as Dr. Cunins said, very  
11 aggressively trying in help people discover the value  
12 of NYC Well. That you can call, text, or chat with  
13 somebody. A trained counselor, appear 24 hours a day  
14 seven days a week and that is our approach. We  
15 couldn't agree with you more that mental health  
16 support is necessary after these dramatic events. We  
17 have a great deal of high quality services throughout  
18 New York City and, yes, we are still at a point where  
19 we cannot respond to every event or that everybody  
20 doesn't want to necessarily take advantage of  
21 everything that we are offering. But we couldn't  
22 agree with you more than all of these dramatic events  
23 require some sense of what is available in the city  
24 and how people can access support.

24 CHAIRPERSON AYALA: So, would either  
25 one of you know does the city currently track the

3 numbers in specific communities where there are  
4 higher numbers of, you know, violent incidents?

5 DIRECTOR HERMAN: So-- Dr. Cunins, you go  
6 ahead.

7 DR. CUNINS: No. You go ahead.

8 DIRECTOR HERNAN: Well, what I would say  
9 is that, certainly, the crime victim assistance  
10 advocates are aware of every single crime that occurs  
11 in their precincts in PSA's. Violent and nonviolent.  
12 And so, they are aware of the level of those kinds of  
13 incidents. It's also true that what Thrive has done  
14 is try to locate our services in areas that have had  
15 and still have fewer mental health resources than  
16 other areas. So, 70 percent of the services that we  
17 provide to the city that Thrive has added to with the  
18 city already does are in what it's called federally  
19 designated mental health care shortage areas. So,  
20 we're going to places where there aren't many  
21 resources in trying to add to them. So, yes. We  
22 track violence. I think Dr. Cunins would add that  
23 the health department is aware and surveys people  
24 about how they are doing emotionally--

25 CHAIRPERSON AYALA: So, if I wanted to  
know what are the five highest need communities in

2 the city today, one of you would have access to that  
3 information?

4 DIRECTOR HERMAN: Depends on how you are  
5 defining need. If you are defining need for mental  
6 health resources or amount of violence in the--

7 CHAIRPERSON AYALA: So, for you to tell  
8 me where the-- So, for instance, the five  
9 communities that have been impacted by gun violence  
10 the most the summer. Would you be able to tell me  
11 what five communities those were?

12 DIRECTOR HERMAN: Yes. I think that the  
13 police department makes that information public and  
14 we're aware of it.

15 CHAIRPERSON AYALA: And does the police  
16 department then share that information ever with the  
17 Department of Health and Mental Hygiene or do you  
18 have to request it?

19 DIRECTOR HERMAN: Well, it's public  
20 information.

21 CHAIRPERSON AYALA: Understood. But  
22 I'm saying as like a matter of practice, are they--  
23 because I think that this is the problem, right? And  
24 I wanted to help kind of-- and I think this is, you  
25 know-- and you know me well enough that, yes. You

3 know, I have a community that is very difficult  
4 because I have, you know, and oversaturation of  
5 public housing where a lot of-- you know, where  
6 poverty is a real thing. Right? Where food  
7 insecurity continues to be a real thing. I have, you  
8 know, huge opioid crisis, right? That is been  
9 consistent. And I have gotten violence issues. My  
10 community suffers from a lot of issues that are not  
11 easily remediated overnight. And I can certainly  
12 appreciate, you know, the multitude of, you know,  
13 programs that exist. However, as the representative  
14 for this community, I will tell you that I have  
15 never, other than the exception of maybe the MAP  
16 program which is at Wagner Houses here in East Harlem  
17 and the Cure Violence program. I am not familiar  
18 with any of the other response teams. That's, you  
19 know-- That's kind of where I get a little bit  
20 concerned because I think that there is no-- so,  
21 yes. The Police Department would know, Rick, that  
22 these things are happening in a specific location,  
23 but they are not-- they are trained to try to figure  
24 out who is doing it, right? And then make an arrest.  
25 They are not social workers and they're not trained  
in that way. So, they are not necessarily bringing

2 in -- In cases of domestic violence, I think that is  
3 a little bit different because, you know, that is a  
4 little bit more sensitive to the end. But in cases  
5 of like gun violence, age treated more as a criminal  
6 act, right? And the act of--

7 DIRECTOR HERMAN: Well, the--

8 CHAIRPERSON AYALA: Yes?

9 DIRECTOR HERMAN: Just sorry to interrupt.  
10 I was just going to say that, and all of those kinds,  
11 not just domestic violence any kind of violence, the  
12 victim advocates are aware of that violence and they  
13 do direct outreach to the victims of violence, not  
14 just domestic violence. Any kind of violence.

15 CHAIRPERSON AYALA: No. I'm sure that  
16 they do, but when we see outreach in the communities,  
17 usually around domestic violence, right? No one is  
18 providing any outreach, right, to the community about  
19 the impacts of gun violence on a community, right, on  
20 a community's mental health. How traumatic that is.  
21 Nobody is coming and, you know-- and talking to our  
22 young people and saying like, you know, let's have a  
23 conversation about this. This is not normal  
24 behavior, right? This is not normal behavior and if  
25 we don't process this, then, you know, we're allowing

2 it to manifest into something else and it's-- you  
3 know, and it happens every single day. So, I'm  
4 happy, but the mobile response unit, for instance,  
5 who dispatches the mobile response unit? I've has 32  
6 shootings this summer. I have not seen it once. So,  
7 that is a problem, right? How-- And I think that is  
8 because there's a-- It's not because we lacked the  
9 resources. We lack the connectivity, right? We're  
10 no connecting the dots and we're not talking to each  
11 other. I think that's probably one of the issues  
12 here.

13 DR. CUNINS: Council member, I'm wondering  
14 if I can turn to Director Mofield to speak a bit  
15 about both, I think, the data about gun violence as  
16 well as the mobile trauma units that MOCJ does  
17 dispatch.

18 CHAIRPERSON AYALA: And we've been  
19 joined by Council member Cabrera, by the way.

20 DIRECTOR HERMAN: You're on mute, Jessica.

21 CHAIRPERSON AYALA: Could someone help  
22 unmute her? Yeah. There you go.

23 DIRECTOR HERMAN: You're good.

24 DIRECTOR MOFIELD: Good morning and thank  
25 you, Council member Ayala and Chair and the rest of

3 the committee members for your time this morning.

4 I'm having a bit of technical difficulties. The host

5 wouldn't let me unmute myself. So, I think when it--

6 you know, speaking directly toward, you know, the

7 statistics online, you know, the rates or the top 10

8 leading concerns for gun violence during Covid, I

9 think the unfortunate aspect of that is that it is

10 the usual suspects. Right? It's the same

11 communities that we see over and over again in

12 Brooklyn and in the Bronx and in Queens that just so

13 happened to overlap with the districts, but the way

14 the mobile trauma units are dispatched in community

15 is through a partnership with the NYPD where we will

16 receive incident notifications from operations. That

17 notification comes to us and then we blasted that out

18 to our partners in what used to be real-time to kind

19 of activated mobilize folks to be able to show up to

20 these instances. Right now, we have one mobile

21 trauma unit per borough and, of course, from what you

22 described, you know, she was kind of talking about,

23 you know, the 11-year-old at Wagoner and also, you

24 know, Chico being killed and just the overall

25 sentiment of galvanizing and mobilizing individuals

from community. It didn't matter if you had the

3 degree. It didn't matter if you were a social  
4 worker. It didn't matter if you are a licensed  
5 mental health clinician. Any caring individual in  
6 community, let's reach out and touch our young people  
7 was definitely the approach that I remember. I  
8 remember witnessing and feeling during that time.  
9 And it's very similar to the impetus of the mobile  
10 trauma unit. You know, we want to be able to show up  
11 when these things happen. Of course, they don't look  
12 like the traditional, you know, NYPD mobile trauma  
13 units that show up with the lights. The provider for  
14 the Harlem area is Street Quarter Resources, but a  
15 lot of the time it requires folks to come out of the  
16 mobile units and engage folks in the community. And  
17 I just think this past year, alone, although, you  
18 know, there is been a lockdown with Covid 19, we have  
19 still been able citywide to deploy the mobile trauma  
20 unit over 300 times. And, of course, that is still  
21 not enough to meet the need that we you see with  
22 things being exacerbated and traditionally  
23 marginalized black and brown communities across the  
24 board. So, when their needs to be a lever that pulls  
25 or notification that is received to mobilize people  
in real time, we are able to share that information

3 with our partners the way that they show up and hold  
4 space in community looks different. And I think it  
5 goes back to the point of the trust in systems and  
6 individuals feeling safe to take Services because  
7 that may not always be the case. So, what is really,  
8 you know, the colonizing this belief that, you know,  
9 mental health services can only be brought on in  
10 Western traditions and that there is a way for  
11 something organic to happening community for folks to  
12 be able to receive services and to have safe spaces  
13 for folks to come to, to talk to, and to rely on when  
14 they are experiencing distress. You know, any time  
15 that there is a shooting that happens in community,  
16 it feels like Ground Zero all over again and we want  
17 to make sure that we are able to show up and to catch  
18 people while they are literally falling in our  
19 communities with the grief that they experience. So,  
20 I hope that that provides a little bit of clarity on  
21 where to be able to obtain that information. What  
22 are the, you know, the precincts that are impacted?  
23 Like I said, unfortunately, it's the top 10 that we  
24 always see. The 40, 42, 75, 73, 113, sometimes 114.  
25 You know, the seven out, the 77, the 79. It almost  
sounds like a numerical song as you kind of go

2 through it, but it's just really unfortunate that we  
3 were already experiencing the distress of racial  
4 inequalities and then layer that on top of a global  
5 health pandemic we have what we have now. So, you  
6 know, lever that we can pull in supporting the mental  
7 well-being, whether it is conducting healing circles,  
8 deploying our moms and dads team, our gun violence  
9 advisory network to kind of make that connection to  
10 mental health services feel a little bit more warm  
11 and not as a punitive engagement is what we aim to do  
12 by providing those services in times of distress, but  
13 also to show up as a resource in communities when  
14 things are going really well and hopefully we get to  
15 a time where things going really well in communities  
16 is on a continuum.

17 CHAIRPERSON AYALA: Thank you, Jessica.

18 We have also been joined by Council member Borelli.  
19 But the question is, so who decides when the mobile  
20 unit is dispatched?

21 DIRECTOR MOFIELD: So, the community does,  
22 essentially. Once an incident happens, the team,  
23 whether it be the GOSO team or the Street Corner  
24 Resource team is deployed to show up to that  
25 incident. And we tried to be very careful about how

3 we engaged the individuals on the ground, one, to  
4 ensure that we're not, you know, impeding on any  
5 investigations, but also to make sure that, you know,  
6 we're supporting individuals, not only in accessing  
7 resources, but also to ensure that retaliation  
8 doesn't happen. In Harlem, we also have the Hospital  
9 Responder program. So any time that there is an  
10 assault, there is a stabbing, there is a gunshot  
11 victim, team is deployed and is notified by the  
12 hospital and that would be Harlem Hospital,  
13 essentially, to come to be able to mitigate violence  
14 from happening in that our an understanding that  
15 emotions are very high, whether it is in the hospital  
16 or out in the community to make sure that folks are  
17 supported to prevent retaliation, but also to provide  
18 resources to folks. So, as soon as there is a  
19 notification, our partners are automatically  
20 mobilized and, if we don't hear any movement, our  
21 office plays an essential role in making sure that  
22 that mobilization does occur. But, normally, the  
23 coalition that you have in East Harlem minimal so,  
24 you know, in the 40, that is very, very strong that  
25 they normally don't need any additional interventions

3 to show up and hold space for folks when they have  
4 been impacted.

5 CHAIRPERSON AYALA: Yeah. I don't  
6 know. I mean, I agree that we have a lot of really  
7 fantastic organizations on the ground that have been  
8 very helpful during traumatic, you know, experiences,  
9 but in East Harlem alone, I have 13 developments.  
10 You know, 13 public housing developments and 10 of  
11 those are not senior. You know? Cure Violence is  
12 offering services to the northern part of the  
13 district.

14 DIRECTOR MOFIELD: Right.

15 CHAIRPERSON AYALA: Which means that  
16 the southern part of the district in East Harlem  
17 alone doesn't get-- it doesn't have access to those  
18 services, right? So, something has to happen. So,  
19 maybe, something happened and then I, you know, heard  
20 about it and maybe one of the GOSO team members, you  
21 know, has a close relation to someone over there and,  
22 you know, they will dispatch, but they don't have to,  
23 right? There is no mandate that they be there,  
24 right? And we had, for instance, this summer, we had  
25 of March. I don't know if you where they are-- did  
you march with us?

1 COMMITTEE ON MENTAL HEALTH, DISABILITIES, AND  
ADDICTIONS

40

2 DIRECTOR MOFIELD: I came through. I came  
3 third marched with you guys.

4 CHAIRPERSON AYALA: We had the peace  
5 March and into the night before the piece March,  
6 there was a shooting at the development where we  
7 actually were convening and none of us were aware  
8 because it had just happened a few hours, I think, in  
9 the middle of-- it was actually 11 o'clock the night  
10 before, right? So, when we showed up, we didn't  
11 realize that there had been a shooting the night  
12 before. No one had told us and, you know, the kids  
13 in that development were like really upset with us  
14 because they felt like we did not acknowledge that  
15 this had just happened to them in here we are  
16 marching through and we never acknowledged them or  
17 the fact that this had occurred to them. So then we  
18 had to come back, you know, and it was very difficult  
19 because, by then, and I remember just a couple of  
20 the-- you know, and no one ever-- and no one came,  
21 by the way. No one else came after that other than  
22 NYPD and they didn't want to see NYPD. Right? And  
23 that's what I mean. It's like we have-- there are--  
24 we're very lucky in that we have a lot of great  
25 community partners. We are very fortunate in that we

2 have programs that are funded to do this work. What  
3 we don't have is a coordinated effort to ensure that  
4 when X happens, Z follows. That's where we have.

5 And I-- again, I don't want to make this about my

6 district because it's not just my district. It's

7 just, unfortunately, it just so happens that my

8 district is one of those districts where, you know,

9 this type of violence continues to happen. And I

10 don't want to-- I'm not going to blame or assume.

11 You know, not going to say that it was Covid related

12 because it isn't Covid related. It is been

13 consistent time for my entire time in office. Right?

14 In this happened after Chico because, again, we never

15 really dealt with the aftermath of Chico in a

16 nonpolice way. And so, even if you go to YouTube

17 today-- and I welcome any of you to do that. You

18 can Google Chico at Wagner Houses and you can see

19 video after video of these young people, some as

20 young as 11 and 12 years old who are obviously a lot

21 of emotional distress. In the approach to really

22 addressing it was to the police our way out of it.

23 DIRECTOR MOFIELD: Uh-hm.

24 CHAIRPERSON AYALA: Right? The police

25 was called because they were obstructing the front of

3 the building. The police was called because they  
4 were playing loud music. They were actually trying  
5 to record videos. And I am not, you know, saying  
6 that this is, you know, the correct way to mourn  
7 anybody or not. You know, I'm just sharing with you  
8 what occurred. You know, they were trying to, you  
9 know-- in their grief, they were trying to record  
10 these videos. And so, the police was called and, you  
11 know, on multiple occasions and it became really  
12 hectic because, again, they are not social workers  
13 and they are-- they shouldn't be there. We  
14 shouldn't be using them in that way. I think there  
15 is a disservice to them and a disservice to the  
16 community, especially when we have access to all of  
17 these other resources. In the case of the Washington  
18 Houses, right, we go to March. We don't acknowledge.  
19 And then a couple of days later, I you know, I am at  
20 the wake and what I tell you that every seat was  
21 occupied by a young person that was inconsolable,  
22 every seat was full of a young person. You know, and  
23 you know who was there responding? The police. They  
24 had police on one side of the street. I had police  
25 on the other side of the street to make sure that  
nobody came in and brought in any additional violence

3 to the community. You know, to them while they were  
4 there. No one else was there. And Cure Violence  
5 doesn't cover that [inaudible 00:51:32]. You know,  
6 they never made it over there and those kids never  
7 received those services. And that's what I mean.  
8 It's that if we intend to really change, right, and  
9 effectuate some change that is long-term that sticks  
10 in communities like ours that we have to be a little  
11 bit more strategic about what those services look  
12 like, who is rendering them, what is the automatic  
13 response, right? You have an 11-year-old that jumps  
14 off a roof, automatically, somebody should be saying,  
15 Jesus, this is horrible. Right? Children witness  
16 this. Somebody should pick up the phone. And who  
17 that somebody is, not sure. Is it the Police  
18 Department who then contacts the Department of Health  
19 and the Department of Health automatically just, you  
20 know, contacts Thrive? I don't know. Do they  
21 automatically contact Thrive and say, hey, you know,  
22 we need to dispatch, you know, workers to this  
23 specific location? But there has to be some sort of,  
24 you know, mandatory requirement that X, Y, and Z  
25 occurred because, other than that, we are leaving it  
at the discretion of a person that is than making a

3 personal decision as to whether or not this  
4 particular incident merits, you know, this kind of  
5 response. Am I making sense?

6 DIRECTOR MOFIELD: You're making perfect  
7 sense. You know, I definitely, you know, understand  
8 the limitations, right, of having, you know, a  
9 program that is focused on like the propensity of  
10 what area and the surrounding community not feeling  
11 the same type of love, but I do feel like this  
12 conversation is the beginning of many to kind of hot  
13 wire, if you will, what the connective, you know,  
14 protocol would be for other areas that are as  
15 resource rich, if I can say. In this aspect that  
16 where you have something that happens at Washington  
17 Houses, you have like the heart and grief in  
18 confusion of young people who are trying to process a  
19 new normal without their loved ones and then what do  
20 they do. Right? You know, again, memorializing and  
21 lighting candles is definitely a part of our process,  
22 but that's not enough for our young people. So I do  
23 think that, you know, this is the time for us to be  
24 extremely innovative in incubating what we want to  
25 see whether it is, you know, what you described which  
could very well be a protocol within the self, right?

2 Incident happened. The notification goes to the  
3 local, you know, neighborhood action center that is  
4 in East Harlem. They mobilize the HEAT team or  
5 Thrive and then they go out and engage, whether it be  
6 the parents or the young people that are open at this  
7 point and trusting of taking up those services. So  
8 I'm down for whatever it takes to start having real  
9 healing in community because right now it's only  
10 happening in a vacuum and I think it's okay for young  
11 people to know that vulnerability and sharing that  
12 doesn't make them weak. It's actually your strength  
13 for them to be able to process their emotions in real  
14 time in a real way that honors the person that they  
15 lost. So, whatever you need from us, we are down.

16 CHAIRPERSON AYALA: It looks like-- it  
17 looks like a system like that exists when it pertains  
18 to the schools, right? Because I don't-- I'm not  
19 sure because-- could one of you explain to me what  
20 that-- it seems like the responses in the schools is  
21 pretty immediate and I'm not sure if that is  
22 triggered by a conversation with NYPD. I don't know  
23 how that happens.

24 DIRECTOR MOFIELD: I don't know enough  
25 about the process, but I'll turn it over the

3 Department of Health begun to share what that looks  
4 like.

5 DR. CUNINS: Yeah. Let me just jump in  
6 and then I will turn it over to Director Herman who  
7 can provide some answers. Just to say I think what  
8 we are discussing is the need for connections amongst  
9 programs and the need for some improved processes as  
10 well as I am glad and it was great to hear from  
11 director Mofield about the extent to which there is  
12 resources and approaches that perhaps need to be more  
13 for you, yourself, Council member, but other  
14 colleagues to be made more aware of distributing when  
15 there are resources for which we do have very built  
16 out responses. In Director Herman for schools and  
17 then I will add on, I think, to the end of what you  
18 say, as well.

19 DIRECTOR HERMAN: I think what you were  
20 referring to Chair Ayala is that when there is an  
21 incident that neither involves the school and the  
22 school environment itself or something happens that  
23 involves a student that police are aware of, the  
24 police in both cases OR notifying the Department of  
25 Education and they are sending out the appropriate  
response, whether it is a school response clinician

3 who gets to that school within 24 hours during Covid  
4 virtually, but otherwise in person, and works with  
5 that student and other students who have been  
6 impacted by whatever that incident is or it is the  
7 school-based clinicians if they can handle it. The  
8 people who are there all the time, the school  
9 clinics, but there absolutely is a standardized  
10 notification process between the NYPD and the  
11 Department of Education and so the schools and the  
12 students are getting a response very quickly. We've  
13 also, as you know, we have also just converted the  
14 school-based consultants who were not doing direct  
15 service, but who were directing mental health plans  
16 and providing technical assistance and training into  
17 mental health specialists. They were consultants.  
18 They are now specialists who will be providing groups  
19 in schools starting first in the 27 communities  
20 hardest hit by Covid, but that will be more of an  
21 ongoing group work to help those students process  
22 what is going on in their lives. The grief and the  
23 loss and also traumatic events that occur. Those  
24 groups will be happening in schools throughout these  
25 27 communities. That often mirror the communities

3 that Director Mofield was talking about. It's the  
4 same communities.

5 CHAIRPERSON AYALA: And how does that  
6 work, Susan? Is that-- first of all, I'm assuming  
7 that some component of that would be virtual.

8 DIRECTOR HERMAN: Yes. Right now it is  
9 virtual, but we are hoping that it will become in  
10 person and that every one of us-- So we have school  
11 response clinicians that respond to schools all over  
12 the city when there is a crisis that occurs that  
13 involves students and they respond by doing immediate  
14 crisis intervention and de-escalation and they also  
15 provide short-term treatment if it is necessary until  
16 students are connected to ongoing care if they need  
17 that. And--

18 CHAIRPERSON AYALA: Is that via  
19 clinician or is that via like a community-based  
20 organization that provides-- because I know that, in  
21 the case of the young girl that committed suicide,  
22 ABC, which is a nonprofit in Council member Perkins  
23 district that provides mental health services for  
24 young children was the organization that provided  
25 those services at that school. So, does the school  
have a separate contract or was that through Thrive?

3                   DIRECTOR HERMAN: So, there are school  
4 response clinicians that Thrive supports. Those are  
5 Department of Education employees and they are social  
6 workers who are responding to these schools and  
7 providing services. One of the things that they do  
8 besides the immediate crisis intervention is try and  
9 connect students who need care to appropriate  
10 resources. And sometimes that is a local nonprofit.  
11 Sometimes that is a Health and Hospitals clinic.  
12 Sometimes it is a community-based mental health  
13 provider or a clinic. So, that is part of their  
14 responsibility is to connect those students to care.  
15 The other program that I was talking about, these are  
16 Department of Health employees who are providing  
17 group counseling or group work in schools starting,  
18 you know, this month, really. Throughout the 27  
19 communities hardest hit by Covid. So, each one of  
20 them will work with up to five schools and students  
21 who will be identified by teachers or parents are  
22 guidance counselors will be referring to students to  
23 the specialists for group work. So, some of the  
24 programs and the schools are run by the Department of  
25 Education. Some are run by the Health Department,

2 but they coordinate beautifully through the Office of  
3 School Health.

4 DR. CUNINS: And I will just add to that  
5 that the description is the way the health department  
6 one is there are children's mobile-- what are called  
7 crisis teams that can be-- that are deployed by NYC  
8 Well that those schools could make use of that  
9 service and in the occasion of ABC or other  
10 instances, we work very closely with Office of School  
11 Health, with DOE, with Thrive to, and that sort of  
12 case, find the mental health provider who has the  
13 potential to deliver services or supports off-site,  
14 meaning off their usual side of care. And so, in  
15 that way, we are coordinating from the Health  
16 Department point of view to be sort of an extension  
17 or try to link the extended services where what is in  
18 place is insufficient.

19 CHAIRPERSON AYALA: Yeah. It seems to  
20 me that it works a lot smoother in the school system  
21 than it does, you know, outside of the community. I  
22 think, you know, again, it's just a matter of that  
23 consistency in the connectivity. So, does any--  
24 does the Department of Health or Thrive in any  
25

3 capacity as it relates to violence at the  
4 developments?

5 DR. CUNINS: So we-- I'll kick us off. I  
6 think probably only agency, all the agencies  
7 represented here do, plus others. We do work with  
8 NYCHA in our neighborhood. Director Mofield  
9 mentioned our neighborhood action centers. We  
10 collaborate there. In the Brooklyn team that I  
11 mentioned, RAR team in Brownsville and Bedford  
12 Stuyvesant work there with NYCHA developments and we  
13 have certainly been called in on an ad hoc basis when  
14 we are notified for asking for assistance to arrange  
15 assistance and support, as well. There are other--

16 CHAIRPERSON AYALA: No. No. I just  
17 wanted open up a point of clarification. When you  
18 say with NYCHA, is it with the NYCHA resident  
19 Association leadership? Is it with the local  
20 community center and director? Is it with NYCHA--  
21 Is it, you know, with the Chair NYCHA? The vice  
22 president?

23 DR. CUNINS: So, we work at different  
24 levels. We definitely work sort of at sort of the  
25 central level, as well as when attendance  
organization-- in some cases, we have very

2 particular relationships in particular areas of the  
3 city or the community center. So, there is some  
4 variation in the individual housing area or  
5 neighborhood. So we also want to build community  
6 relationships and so we want to make those  
7 relationships. And depending on what resources or  
8 programs are available in the particular area, we  
9 want to make those connections and offer services.  
10 We, for example, in cases where there has been  
11 somebody lost their life to overdose were we brought  
12 in education and information in the lock cylinder is  
13 a way to help communities gain resilience, get  
14 informed, connect people to the care, when people are  
15 morning, connect them with mental health supports, as  
16 well. We have similarly done similar work around  
17 high-profile suicides, as you mentioned, Council  
18 member Ayala, where we have been able to, on an ad  
19 hoc basis, said that out either crisis supports,  
20 connect with information. I'm wondering if either  
21 Director Mofield or Herman have other NYCHA  
22 information.

23 CHAIRPERSON AYALA: I mean, I-- I  
24 think the-- because I've had this conversation with  
25 they have-- you know, they're feeling is that, you

3 know, many years ago, there used to be a social  
4 services division that, you know, worked with  
5 residents who were experiencing difficulties, you  
6 know, and that doesn't seem to really happen anymore.  
7 I think that NYCHA has taken a position where they a  
8 kind of landlord and the divert to the NYPD on cases  
9 of like gun violence, for instance. I think the that  
10 is a missed opportunity because, you know, obviously,  
11 there is, you know, a lot more, right, that comes  
12 with gun violence that is addressed and I think that,  
13 you know, it's a missed opportunity for NYCHA to not  
14 engage the residence differently and, you know, I  
15 live across the street. I'm actually sandwiched  
16 between two public housing developments and I tell  
17 people that, in my building, right, we don't really  
18 see-- and I live in a regular tenement building. We  
19 don't really see that type of, you know, of the  
20 activity. True, we don't have the same level of  
21 density, however, there's also the added benefit of  
22 having a landlord that is pretty actively involved in  
23 what is happening in our around the building and how  
24 whatever it is is happening in and around the  
25 building affects the quality of life of the other  
residents. And so, if there is an issue that is

3 becoming problematic, that resident will receive a  
4 letter stating you need to come into the office and  
5 we need to have a conversation about this in the  
6 issue is addressed that way. At NYCHA, that very  
7 rarely is the case. So, we had-- couple of summers  
8 ago, I was at home and, because I am sandwiched  
9 between Wagner and Jefferson, I get an alert from one  
10 of-- what you call this? The app where you get all  
11 of the citizens app. That there is a fight just on  
12 the block. And so, you know, I go to it and, you  
13 know, people can upload a video, live video. It  
14 must've been like 50 or 60 kids that's beating each  
15 other up. When kid happened to be walking outside of  
16 the building that this is happening and he gets  
17 clobbered over the head with a metal pipe. He had  
18 nothing to do with what happened. No one was  
19 intending. You know, no one was looking for him. He  
20 just so happened to be in the wrong place at the  
21 wrong time. And so we have a conversation afterwards  
22 and I said, well, where is the level of  
23 accountability? Like how are we, you know, working  
24 to address these issues? Because this is not an  
25 issue that another development came. No. No. These  
are the kids in the same development fighting the

3 kids, you know, their neighbors. And they said,  
4 well, that's not our issue. That is a police matter.  
5 And I said, well, I'm sure that you-- you know, I  
6 mean, this child was like seriously injured. In  
7 their like, yeah. Well, becomes a police matter.  
8 And I'm like, well, do you, at any point, have any  
9 interaction with the residents, you know, if they  
10 come in contact with the Police Department? No.  
11 It's a police matter. And so, it looks to me,  
12 because, you know, I remember when I used to live in  
13 Lillian Ward Houses and we had the community policing  
14 program in the actual development, but we also had  
15 different relationships with management that, you  
16 know, NYCHA's position is been to kind of move away  
17 from a lot of these issues. I think that, again, it  
18 was a missed opportunity. So, MAP, for instance--  
19 right? The Mayors Action Plan is at Wagner Houses.  
20 They kind of pick up a lot of that. The MAP is only,  
21 you know, available in specific developments, right?  
22 And here I'm telling you have 32 shootings. Those 32  
23 shootings happened throughout the perimeter of two  
24 developments. So, MAP is not assigned to all 10.  
25 They are only assigned to the one. So, those other

2 , you know, developments don't was see  
3 that same level of service. So, there is a  
4 connectivity-- the series connectivity issue.

5 DR. CUNINS: I'm wondering if Director  
6 Mofield might want to comment a little bit more on  
7 that. What is and isn't available for noncovered  
8 development. She's on mute. Sorry.

9 COMMITTEE COUNSEL: Just bear with us a  
10 moment while we work to unmute her.

11 DIRECTOR MOFIELD: Thank you. You know, I  
12 agree, you know, Council member Ayala. You know, the  
13 strength of the social service unit that used to be a  
14 part of supporting families, I do believe that there  
15 still is a unit in NYCHA that does provide, you know,  
16 social service supports to the family, but I can't  
17 speak on the intimacy of what, you know, all that it  
18 provides. What I can say is there is-- there does  
19 need to be better connectivity to the resources that  
20 are in community because, you know, sometimes there  
21 is the power in knowing that it already exists.  
22 There is also, you know, power and knowing that these  
23 services are available to individuals in community  
24 not only within NYCHA, but in the neighboring, you  
25 know, buildings that surround the community. So I

3 know, you know, in speaking specifically to our  
4 programming with the New York City crisis management  
5 system, we do work with union settlement and the  
6 folks at GSO, you know, in the Jefferson Johnson  
7 Houses. And when there are things that arise, there  
8 are light, you know, is kind of East Harlem  
9 coalitions that kind of come together to support  
10 these things, but I do think that, you know, access  
11 to services, leveraging services, making services  
12 known to community and then also addressing language  
13 periods that may exist is something that we can  
14 always work God and get better at, not only as an  
15 office, but as the city. But I can't speak to the  
16 specificity of how NYCHA responds and or is notified  
17 to other incidents that happen out of our  
18 programmatic purview.

18 CHAIRPERSON AYALA: But are you  
19 familiar-- Are you aware of any programs that work  
20 directly with NYCHA to address these issues? No,  
21 right?

22 DIRECTOR MOFIELD: No. I'm not able to  
23 speak to that.

24 CHAIRPERSON AYALA: No. Because I was  
25 hoping that, maybe, through the Department of Health

3 because I really do think that there has to be--  
4 because, again, you know, as Director Mofield  
5 reference earlier, there are-- you know, like these  
6 are-- there's just a handful. Well, maybe a couple  
7 of handfuls of communities where this happens, right?  
8 And where we have the highest crime rates. So I  
9 think that, you know, really bringing all of the  
10 stakeholders to the table to come up with, you know,  
11 plan that, you know, truly addresses and provides the  
12 wraparound services that are needed to address like--  
13 for instance, if I walk into the community center and  
14 we have a cornerstone program and a cortisone program  
15 that is very successful at bringing in the young  
16 people that would normally not go, you know, up into  
17 community center to receive services. You go in  
18 there and there's not a lot happening, right? There  
19 aren't social workers there. There aren't trained  
20 to, you know, mental health providers on site. There  
21 should be, you know, way to infuse those programs and  
22 services with, you know, the professional skill set  
23 that they need to really address a lot of the root  
24 cause, you know, issue-- you know, issues that  
25 contribute to the gun violence. You know, food  
insecurity is really big among our young people. A

3 lot of our teens are sleeping in the hallway, right,  
4 because they have been-- you know, their borderline  
5 homeless. Right? You know, they are having issues  
6 at home and their parents won't let them manner they  
7 can't let them in, in some cases, because they been  
8 permanently excluded from, you know, their place of  
9 housing. And these are real issues that we are not  
10 necessarily addressing and so thank you, though.  
11 Thank you for that information. And maybe you may  
12 also be the person to respond to this question  
13 because it really is in regard to the Health and  
14 Hospitals connections. So, in the event that a  
15 person doesn't end up like at the Harlem Hospital,  
16 they end up back, you know-- or they do end up in  
17 Harlem Hospital. Does the hospital then connect them  
18 to the middle health resources that they need?

18 DIRECTOR MOFIELD: So, specifically for the  
19 crisis management system, when an individual, you  
20 know, is shot, stabbed, you know, or assaulted, the  
21 hospital responder team met street corner resources  
22 is activated. They come. A part of our network of  
23 services is being able to provide community healing  
24 and wellness services and that is connecting them  
25 with the clinician that they have in house and, if

1 COMMITTEE ON MENTAL HEALTH, DISABILITIES, AND  
ADDICTIONS

60

2 there is, you know, higher service provision that is

3 needed by the individual, the family, etc., that

4 person, you know, that family has been referred out,

5 you know, for continuity of care. At the hospital--

6 So we are in for hospitals across the city. I know

7 where are speaking specifically to your district.

8 It's Rumsey, you know, University of Richmond, Staten

9 Island Hospital, Lincoln Hospital in the Bronx,

10 Harlem Hospital in Kings County, and light touch

11 points at Brookdale. So there is a connection not

12 only to, you know, the program.

13 CHAIRPERSON AYALA: Is that by

14 requesters the automatic?

15 DIRECTOR MOFIELD: So we-- That happens

16 automatically, but in terms of the uptake of, you

17 know, counseling sessions, that really depends on the

18 individual's willingness to participate in it, but,

19 you know, once you have a connection to, you know,

20 the outreach worker or violence interrupter on the

21 ground, whether they realize it or not, it is still a

22 therapeutic relationship that is being built out.

23 Of-- it escapes me. It'll come back to me.

24 CHAIRPERSON AYALA: Okay.

25

2 DR. CUNINS: Director Herman, I saw you  
3 motioning earlier. Did you want to add?

4 DIRECTOR HERMAN: Just sort of-- we are  
5 off the point at this point. I just wanted to  
6 comment, Council member Ayala, that there clinicians  
7 in all of the runaway and homeless youth drop-in  
8 centers and residences and have been now for a while  
9 and young people who are in those drop-in centers or  
10 in those residences are screened for mental health  
11 needs. They are referred to services, if necessary,  
12 and we track. It is a rather transient population,  
13 but we track whether they made their first  
14 appointment and we know that we are very successful  
15 in having that happen. So, at least some of the  
16 young people that you're describing are being  
17 connected to care through the centers that you were  
18 describing.

19 CHAIRPERSON AYALA: I think, yeah-- I  
20 think, yeah-- and I appreciate that because I think  
21 those actually have a great retention rate and I  
22 think my concern is really for those young people who  
23 are still, you know, we considered disconnected that  
24 wouldn't go into like the community center, that  
25 wouldn't-- you know, and are coming into contact,

3 maybe, with law enforcement or a medical provider or  
4 school-- you know, an educator or principal. Again,  
5 in the school setting, it seems to work really  
6 nicely. There is a flow, right, that's pretty  
7 consistent, but, yet, when you remove it from outside  
8 of the boundaries of the school, that consistency  
9 doesn't exist, right? It's almost like it depends on  
10 who you know, right, and what the circumstances are.  
11 You know, specifically tied to that incident. And  
12 that is kind of-- So the-- So really the intent of  
13 the bill, the legislation was that, whenever a  
14 shooting occurred, it would trigger an automatic  
15 response in a mobile outreach team would be out there  
16 immediately the next day, right? So the police will  
17 do what they have to do because the police is going  
18 to do what they have to do and, you know, were not  
19 going to discuss that, but we needed somebody like a  
20 trauma important team that, you know-- and  
21 especially in communities where Care Violence doesn't  
22 exist because Care Violence is a great model, but,  
23 quite frankly, Care Violence was intended to-- you  
24 know, to really address the gun violence itself, not  
25 the mental health. Right? Not the trauma that is  
left behind. And I will tell you that I'm 47 years

3 old and I-- and when I mentioned this in my opening  
4 remarks, like I never-- I remember very vividly--  
5 and I was sharing the story as I was prepping for  
6 this hearing. Being five years old and living on the  
7 lower East side and I remember hearing shots outside  
8 of the window and everybody ran to the window and  
9 then, you know, eventually, the adults kind of got  
10 distracted and the children were looking outside of  
11 the window and I remember looking outside saying this  
12 gentleman, you know, in the chair being, you know,  
13 being brought into the ambulance and like being  
14 covered. His head been covered and I remember bullet  
15 boys that may or may not have been there, but that's  
16 the way that I remember it. I was five years old,  
17 right? I remember that and being followed by, you  
18 know, just-- if you months later the middle the  
19 winter, there was a woman that was found murdered  
20 just down the block from our building and we happened  
21 to be outside playing and everybody is running over  
22 there to see what's going on and we, you know, out of  
23 curiosity, went over there and there is this woman  
24 there in full rigor mortis, you know, naked, you  
25 know, deceased right in front of us. You know, these  
are things that don't necessarily happen-- I mean,

3 crime happens, right? But they don't happen in the  
4 way that they occur in communities like mine as  
5 often. And it has, somehow, normalized it. Right?  
6 So it's like, oh, wow. That's horrible and then like  
7 we move on and it's like we push it aside. But you  
8 can only push it aside for so long before it finally  
9 blows. And I find myself, even at 47 years old,  
10 sometimes in meetings and hearings like these and I'm  
11 sitting in I talking about these things and I  
12 triggered, right, to the point that I am bawling and  
13 I don't know why I'm crying because, like it happened  
14 such a long time ago, but I never processed it. I  
15 never went home-- my parents didn't have the  
16 foresight or the experience, right, to deal with  
17 these issues either because they dealt with their own  
18 trauma and they were also trying to kind of get by.  
19 And it's like, oh, wow. That's horrible that, you  
20 know, Joey was shot in the head on fourth Street and  
21 Avenue B. That's horrible, right? I remember being  
22 nine years old and walking with my cousin and we were  
23 actually skipping home and I remember hearing shots  
24 and we stopped because we heard the shots and we do,  
25 and nine years old, that those were gunshots. And we  
ran, right, to safety only to learn, you know, a

3 little later that it was her brother who had been  
4 shot and killed, you know, behind the schoolyard at a  
5 party. And these are, you know, events that, you  
6 know, again, I was nine years old. I'm 47. And they  
7 continue to happen in my community every single day.  
8 Just yesterday I had-- had a shooting yesterday. I  
9 had a shooting on Saturday. I mean, it's consistent.  
10 It's consistent, consistent, consistent and so I  
11 think that the reason that it is that consistent is  
12 also because, you know, in part we are not really  
13 addressing, you know, what is contributing to it and  
14 I think one of the things-- and there are many--  
15 and those things don't have anything to do with  
16 Department of Health or Thrive, but I think that  
17 there is an opportunity for us to really think  
18 through, what is that? Right? We have five  
19 communities that, you know, the most seriously in  
20 need right now for this level of coordination.  
21 [Inaudible 01:22:01] what does that look like? Let's  
22 pilot it into districts, right? Let's see what it  
23 looks like. Let's ensure that, you know, that that  
24 process exists so that we are really addressing the  
25 root cause of gun violence, you know, in communities  
like mine. That we are really addressing the impact

3 of domestic violence on young people and the, you  
4 know, the witnesses of domestic violence that, you  
5 know, we are really, you know, being thoughtful and  
6 not just checking off a box that somebody showed up,  
7 but they never connected anyone to the next person  
8 and called it a day. And so, that's my concern and  
9 that is really my intent behind this piece of  
10 legislation is to ensure that that automatically is  
11 triggered with or without my having to necessarily  
12 pick up the phone and call someone to make it happen.  
13 And I don't want there to be an assumption that it  
14 does happen, because it doesn't. It really does not.  
15 And I speak from experience. You know, I worked  
16 here. I have worked for my predecessor for many  
17 years and, you know, thankfully, you know, back when  
18 I started working here, gun violence was not as  
19 prevalent here as it has been in the last few years,  
20 but I have been around long enough. We help  
21 facilitate peace marches and gun violence awareness  
22 events and we work with the Thrive collective which  
23 is really, you know, you know some organization, as  
24 well. They do trauma informed art around gun  
25 violence, right, you know, which is a very clever, I  
think, , you know, really speaking a young people

3 about the effects of it. And last summer we had  
4 something like that. We had an inch. And we decided  
5 to go into the public housing development square the  
6 gun violence was more prominent and we said, well,  
7 let's do an art event that it was open mic in the  
8 littlest, you know, kids would come up. I mean, five  
9 and six years old to talk about their experiences  
10 with gun violence. And I don't think that many--  
11 you know, I don't think that many people can say that  
12 that is been their experience, right? That they've  
13 had to sit in a room of little children who can  
14 articulate, right, what this means to them and how  
15 they know someone who has been impacted by gun  
16 violence in this way. And so, my whole purpose is  
17 really to help to my little bit and ensuring that we  
18 are not continuing to normalize this and that--  
19 because whether we intend to do that are not, that's  
20 what happens. When we don't really address it, then  
21 we are contributing to that. And I do consider  
22 myself culpable, as well, you know, so I want to do  
23 my part to really make sure that, you know, this is--  
24 you know, that we are all talking to each other and,  
25 if we do that via legislation where, you know, we are  
ensuring that legally we are required to do that,

2 then that is probably the best way to do that.

3 Because, you know, we'll move in real change roles  
4 and you can't really anticipate what the next person  
5 will do. I'm not sure if there's any Council members  
6 that have any questions. I didn't see any, so I  
7 didn't-- Council member Rivera?

8 COMMITTEE COUNSEL: We will give a  
9 moment for any Counsel member with a question to use  
10 the zoom raise hand function, but, otherwise, Chair  
11 Ayala, do you have any further closing remarks?

12 CHAIRPERSON AYALA: No. I just want to  
13 say thank you. You've given me a lot to think about.  
14 You know I really would appreciate any feedback--  
15 any additional feedback to the legislation because,  
16 again, it is really intended to really connect all of  
17 the dots and it looks like there are a lot of dots to  
18 be connected, right? It looks like our problem is  
19 not a problem of having the resources. We have them.  
20 They exist. So, how do we utilize them in the  
21 smartest way possible? But I want to thank you all  
22 because I know that, you know, you guys worked really  
23 hard and, especially under the circumstances where we  
24 are even, you know, even that much more stretched. I

2 appreciate you coming in to testify today. Thank  
3 you.

4 DR. CUNINS: Absolutely. Thank you.

5 DIRECTOR MOFIELD: Thank you.

6 COMMITTEE COUNSEL: Thank you all very  
7 much. That concludes the administration's testimony.  
8 We will now turn the public testimony. All public  
9 testimony will be limited to three minutes. After I  
10 call your name, please wait a brief moment for the  
11 host to unmute you and for the sergeant-at-arms to  
12 announce that you may begin before starting your  
13 testimony. The first panel that we will have today  
14 is Fiodhna O'Grady from the Samaritans of New York,  
15 Erica Sandoval from-- the president of NASWNYC, and  
16 Joyce Kendrick, Brooklyn Defender Services. So the  
17 first to testify would be Fiodhna and, when you are  
18 unmuted, Fiodhna, you may begin once the sergeant  
19 cues your name. Thank you.

20 FIODHNA O'GRADY: Thank you.

21 SERGEANT-AT-ARMS: Time starts now.

22 FIODHNA O'GRADY: Good morning, everyone.

23 My name is Fiodhna O'Grady and, on behalf of the  
24 Samaritans of New York suicide prevention center, I  
25 want to thank Chair Ayala and all of the members of

3 the committee on mental health, disabilities, and  
4 addictions or the opportunity to speak with you in  
5 regards to the city's mental health response to  
6 community violence. As a member of the international  
7 organization that created the world's first suicide  
8 hotline in 1952, as well as the New York City  
9 community based organization that is operated the  
10 cities 24 hours suicide hotline for over 35 years  
11 with ongoing support from the city Council,  
12 Samaritans is spent a lot of time learning the keys  
13 to helping people in distress. The proposed  
14 legislation, Intro 1890 requiring the NYPD to notify  
15 DOHMH of individuals who are experiencing problems  
16 tied to their mental health within 24 hours is a  
17 sound step in enhancing crisis response to those who  
18 are potentially suicidal. But Samaritans would  
19 respectively also suggest that those who will  
20 implement this legislation consider the research that  
21 demonstrates that the more points of access those at  
22 risk have in seeking care, support, and treatment,  
23 the more likely they are to use them. The fact is  
24 that the majority of people do not actually utilize  
25 the referral they are given, often because they did  
not select to them or they did not reflect their own

3 social and cultural inclinations. If we've learned  
4 anything at the Samaritans in our almost 70 years of  
5 operating crisis response services in 42 countries,  
6 it is that, no matter how well intended order no  
7 matter how much evidence based research goes into  
8 program development, people experiencing crisis must  
9 feel comfortable with the options presented to them.  
10 And I think a lot of you-- a lot of the discussion  
11 earlier has been a little bit around those issues,  
12 too. And that means having choices that they can  
13 relate to. Not be limited to the usual network of  
14 city approved providers, but be more expansive.  
15 There are countless quality community-based  
16 organizations that have provided effective-- that  
17 have proved effective over the years and serving  
18 those most impacted by stigma. Use them. And I  
19 think Director Jessica Mofield alluded to the sword  
20 of any lab or we can pull to connect and have these  
21 warm supports is a good one. Diverse cultures  
22 require diverse choices. Whether alternative forms  
23 of care, holistic, the volunteer driven, state and  
24 spiritual based, there are so many people doing good  
25 work in the city. Their abilities and talents should  
be better utilized. The primary goal is to get that

2 person connected to someone. Someone they can trust  
3 and relate to who makes them feel safe and secure.  
4 This will open doors to further forms of care, but  
5 you have to start there.

6 SERGEANT-AT-ARMS: Time expired.

7 FIODHNA O'GRADY: And I'm nearly finished.

8 There are many quality programs just like the  
9 Samaritans confident all 24 hour crisis hotline and  
10 clinically based in government run programs and  
11 programs like Samaritans that are not usually  
12 included in the city's approved referral networks.  
13 This legislation is a good step in assisting more  
14 people in crisis in getting the help they need, but  
15 to be really effective, we suggest you break down the  
16 silos, which I think is what Council member Ayala was  
17 saying between NYPD, DOHMH, and all the other  
18 programs and expand the city's helping network.  
19 Thank you, Chair Ayala. I think you have the finger  
20 on the pulse and, if we can be of help in all of us  
21 here, thank you.

22 CHAIRPERSON AYALA: Thank you so much  
23 Fiodhna. It's nice to see you.

24 FIODHNA O'GRADY: Yes. It's nice to see  
25 you, too.

3 COMMITTEE COUNSEL: Thank you very  
4 much. Our next panelist will be Erica Sandoval.  
5 When you are on muted and when that sergeant cues  
6 you, you may begin.

7 SERGEANT-AT-ARMS: Time starts now.

8 ERICA SANDOVAL: Thank you. I'm speaking  
9 on behalf of Dr. Claire Greenford and myself.  
10 National Association of Social Workers, New York City  
11 chapter to present testimony regarding the city's  
12 mental health response to the community violence and  
13 Introduction 1890 which relates to required reporting  
14 of incidents of community violence and trauma and  
15 subsequent community outreach by DOHMH regarding  
16 access to mental health services for those impacted.  
17 My name is Erica Sandoval and I currently serve as  
18 the president for the national Association of Social  
19 Workers, New York City chapter. This testimony is in  
20 collaboration with ED, Executive Director Dr. Claire  
21 Greenford who could not be here today and our board  
22 member and colleague, Kenton Kirby, who is the  
23 director of practice at the Center for Court  
24 Innovation. The National Association of Social  
25 workers, New York City chapter, represents over 5000  
social worker members and it has over 110,000 social

3 workers across the country represented. We are  
4 honored to represent our profession for such an  
5 important and timely discussion today. Social  
6 workers are uniquely positioned and trained to  
7 address a wide range of biopsychosocial needs  
8 impacting individuals, families, and communities,  
9 among many specialties and practice. Social workers  
10 are trained in advocacy, community organizing, and  
11 mental health. On any given day, social workers  
12 support thousands of individuals and families and  
13 addressing a myriad of needs, including trauma. We  
14 appreciate this opportunity to speak about the need  
15 for a comprehensive mental health response to address  
16 community violence and trauma. We would be remiss if  
17 we didn't begin by acknowledging and offering our  
18 heartfelt condolences to the many New Yorkers who  
19 have lost loved ones that have been profoundly  
20 impacted by personal trauma, community violence,  
21 racial trauma, and Covid 19. Historically, the field  
22 of mental health has played a vital role in  
23 responding to and supporting the healing process for  
24 survivors of harm. Individuals and families impacted  
25 by intimate partner violence, sexual assault, war,  
poverty, forced migration, homelessness, and other

3 traumatic experiences have benefited from mental  
4 health treatment if they had been able to access  
5 programs offering these services. As social workers,  
6 we are charged by our professional code of ethics to  
7 uplift oppressed and marginalized communities. And  
8 so we ask, what about survivors of community violence  
9 who do not have an opportunity to access those  
10 services? What about those who live in communities  
11 where services are few and far between? What happens  
12 to those children's parents and community members who  
13 experience compounded trauma as they grapple with the  
14 social, mental, economic, and personal impact of  
15 years of divestment and systemic oppression?  
16 Research shows that high levels of community violence  
17 are often associated with experience of divestment  
18 and any quality within communities. It also shows  
19 that lived experiences of community violence can  
20 often be traced to the need to survive wall facing  
21 the realities of community pain, trauma, inadequate  
22 support, and resources in poverty. Moreover, what  
23 happens to individuals that reside in neighborhoods  
24 that are over policed and under resourced? Those  
25 communities that have a justified mistrust of the  
helping profession--

3 SERGEANT-AT-ARMS: Time expired.

4 ERICA SANDOVAL: I'm speaking on behalf  
5 of Dr. Claire, as well. I apologize. Our living  
6 with communities most and trauma are predominately  
7 black, brown, and the indigenous people of color. It  
8 is also understandable that, after years of systemic  
9 violence and limited support, many in these  
10 communities have a general mistrust of social  
11 services. Mistrust is a protective factor that, when  
12 experience suggests that these systems don't make  
13 people feel safe or secure. They are far-reaching  
14 implications for access to critical mental health  
15 services for New York City residents. 41 percent of  
16 adult New Yorkers living with serious mental health  
17 illness report that they needed mental health  
18 services in the last year, but did not receive. Or  
19 delayed treatment. Black and Latin X and Asian  
20 American New York City residents are  
21 disproportionately less likely to be connected to the  
22 mental health care services they need. Despite the  
23 mistrust, with sensitivity and care given to the  
24 experiences of communities impacted by violence, the  
25 mental health system is uniquely positioned to make  
an impact in the space of community violence.

3 Depression, anxiety, PTSD have all been linked to  
4 exposure to community violence and this pattern is  
5 most prevalent in communities already  
6 disproportionately affected by Covid 19. Throughout  
7 the city, some organizations are providing social  
8 emotional support to communities impacted by  
9 violence. The CMS system is uniquely positioned to  
10 supporting this effort due to their proximity and  
11 credibility in these communities, as well as their  
12 effectiveness, which is reflected at the numbers  
13 across CMS sites. Shooting victimizations fell by 28  
14 percent over the first 24 months after a site  
15 launched and God injuries decreased by 33 percent.  
16 Programs led by community members enjoy public  
17 support and 68 percent of likely voter's support  
18 funding programs to train community leaders to de-  
19 escalate potentially violent situations. Programs  
20 such as SOS, Life, and man up are connecting with  
21 survivors who are otherwise not going to the Family  
22 Justice Center, for example. These projects are  
23 leading with the notion of providing support with no  
24 strings attached and also work to engage in uplift  
25 those they serve in ways that go beyond traditional  
approaches. Effectively addressing simultaneously

3 crisis is that of community violence. Covid 19,  
4 systemic racism requires an approach that is  
5 community oriented in community led. It requires  
6 that [inaudible 01:37:16] partner with and learn from  
7 impacted communities. It is necessity is that trust  
8 is built between communities and helping  
9 professionals so that the appropriate and timely  
10 hands off to those who have the ability to provide  
11 in-depth mental health and trauma response services  
12 are made. Our values should be rooted in the notion  
13 that all people deserve support without being  
14 tethered to conditions or punishment. We must also  
15 look outside of the traditional talk therapy  
16 interventions and communities and for communities.  
17 We sincerely applaud the city Council for taking  
18 steps to address the mental health needs of the  
19 individuals and communities. At the same time, we  
20 recognize the importance of addressing violence and  
21 harm through a lens that both acknowledges systemic  
22 racism and brings voice to the impact of racial and  
23 ethanol racial trauma. As such, we implore the  
24 Council to respond to the needs of the community  
25 through a holistic and culturally humble lens that  
has built upon the foundation of collaboration,

3 trust, and the importance of human relationships.

4 The NASW New York City chapter overwhelmingly

5 supports efforts to address the mental health needs

6 and trauma response services for New Yorkers. We

7 stand ready to collaborate with these entities, city

8 Council, NYPD, DOH MH, and community-based providers

9 to ensure the care and well-being of our people

10 struggling with mental health crisis. We are happy

11 to assist in developing models of care, educational

12 resources grounded in our professional expertise,

13 mental health, advocacy, community organizing, and

14 cultural humility. Fortunately, there are examples

15 of communities organized intervention to look to and

16 partner with in creating greater accessibility of

17 mental health services. Thank you for this

18 incredible opportunity to advocate for mental health

19 services on behalf of the many individuals and

20 families impacted by community violence and trauma.

21 We leave you with the words of Lila Watson.

22 Aboriginal educator and activist from Australia who

23 stated, if you come to help me, you are wasting your

24 time, but if you come because your liberation is

25 balanced upon with mine, and let us work together.

We agree I believe that the way forward is built upon

3 respect, collaboration, understanding our  
4 interconnectedness and create an equitable and  
5 culturally humble access to mental health and trauma  
6 response services in New York City. Thank you.

7 CHAIRPERSON AYALA: Thank you.

8 COMMITTEE COUNSEL: Thank you. Our  
9 next panelists will be Joyce Kendrick, Brooklyn  
10 Defender Services. And you may begin once the  
11 sergeant cues see you.

12 SERGEANT-AT-ARMS: Time starts now.

13 JOYCE KENDRICK: My name is Joyce  
14 Kendrick and I am the attorney in charge of the  
15 mental health representation team of the criminal  
16 defense practice at Brooklyn Defender Services.  
17 Thank you, Chair I outlined in the Committee on  
18 Mental Health, Disabilities, and Addiction for  
19 holding this important hearing on the city mental  
20 health response to community violence. The mental  
21 health representation team at BDS works to support  
22 people living with serious mental illness who have  
23 been accused of a crime in Brooklyn. Many of those  
24 we work with have experienced serious trauma that was  
25 the result of direct or indirect community violence.  
The global health emergency due to the Covid 19

3 pandemic has disproportionately affected the black  
4 and Latin X communities in Brooklyn. In addition the  
5 community violence, many are also dealing with  
6 economic security, the looming threat of addiction,  
7 in dealing with collective illness, loss, and grief.  
8 This chronic period of uncertainty has been linked to  
9 increased mental health concerns and stress in these  
10 communities. For these reasons, we commend the New  
11 York City Counsel for holding this timely hearing on  
12 the ways in which our city can address the mental  
13 health impact of community violence and trauma. BDS  
14 agrees with the Council's determination that mental  
15 health resources must be provided in communities  
16 after a violent incident has occurred. And,  
17 therefore, we support the spirit of Intro 1890.  
18 However, we believe there are important components to  
19 this outreach that are missing from this bill. For  
20 this reason, and are written testimony, we have  
21 outlined several recommendations for increased access  
22 to mental health care, mobile crisis, and other  
23 resources in black and Latin X communities. We  
24 strongly believe that community leaders and credible  
25 messengers must be involved in the planning and  
outreach. Because we also recognize the interactions

3 with police and the criminal legal system can be  
4 traumatic for these communities, we believe that it  
5 is important for the city to ensure clear delineation  
6 between NYPD officers and DOH MH providers. The  
7 roles must be clearly communicated to community  
8 members since DOH and match will be contacting  
9 outreach at the same time the NYPD conducts its  
10 criminal investigation. Finally, we believe that DOH  
11 MH months take steps to ensure the community that  
12 they will not share the confidential information of  
13 people accessing mental health care through this  
14 outreach initiative. We believe that a failure to do  
15 so will deter the use of the services. Thank you for  
16 your time I'm happy to answer questions.

17 CHAIRPERSON AYALA: Those are really  
18 good points, Joyce. Thank you so much. I look  
19 forward to reading the entire recommendation.

20 COMMITTEE COUNSEL: Thank you very much  
21 to this panel. Chair Ayala, if you have-- without  
22 further questions, we can go to the next panel. Our  
23 second panel will be Jeehae Fischer, the Korean  
24 American Family Service Center, Ravi Reddi, Asian-  
25 American Federation, and Hallie Yee from the  
Coalition for Asian-American Children and Families.

3 Just as before, when you hear your name, please give  
4 the host a moment to unmute you and you can begin  
5 your testimony once the Sergeant cues you. Jeeehae  
6 Fischer, we'll begin with you as soon as you are  
7 unmuted and the host cues you.

8 SERGEANT-AT-ARMS: Time starts now.

9 JEEHAE FISCHER: I would like to thank  
10 the city-- sorry. And the Committee on Mental  
11 Health, Disabilities, and Addiction for the  
12 opportunity to testify. My name is Jeehae Fischer  
13 and I am the executive director of the Korean  
14 American family Service Center KAFSC. We provide  
15 social services to immigrant survivors and their  
16 children who are affected by domestic violence,  
17 sexual assault, child abuse. All of our programs and  
18 services are offered from a culturally and  
19 linguistically appropriate setting. Domestic  
20 violence and sexual assault are prevalent crimes in  
21 the Korean Asian community that require a culturally  
22 and linguistically sensitive response, a fact which  
23 has been highlighted during the Covid 19 pandemic and  
24 economic shutdown. The study found that 60 percent  
25 of Korean women living in the US have been battered.  
Similarly, a study from the Asian and Pacific

3 Islander DV resource project found that, on average,  
4 51 percent of Asian women reported experiencing  
5 physical and or sexual violence by an intimate  
6 partner during their lifetime. This is reproduced in  
7 child witnesses of violence who are 74 times more  
8 likely to commit violent crimes against another.  
9 Getting help is difficult for shame-based culture  
10 barricaded by additional barriers of limited English  
11 proficiency and culturally negative view of outing  
12 crimes for reaching out to the police. A major  
13 barrier for underserved immigrant victims is  
14 languages and cultural barriers. Korean/Asian  
15 immigrants have high levels of limited English  
16 proficiency, unfamiliarity with US systems due to  
17 immigration, and isolating cultural views and  
18 responses to violence. Additional barriers have  
19 appeared as a result of Covid 19. Digital  
20 illiteracy, lack of Internet access, and being forced  
21 to isolate with their abuser and unable to find a  
22 confidential place to receive counseling or calls for  
23 help. Without the help, our victims and their  
24 children will continue to suffer from these dramatic  
25 incidents and will leave a lifelong scar and struggle  
to lead a healthy life. Therefore, it is critical

3 for KAFSC to provide culturally competent community  
4 outreach and training which will prevent violence and  
5 decrease barriers in the Korean community. Our  
6 bilingual and bicultural frontline staff provide  
7 critical essential services to Korean victims of  
8 violence to identify crimes of domestic violence and  
9 sexual assault, educate about victims' rights, less  
10 than cultural barriers to reporting violence, and  
11 accessing available resources. Previous  
12 opportunities allowed KAFSC to conduct mass media  
13 campaigns through local Korean radio, reaching tens  
14 of thousands of listeners across New York.

15 SERGEANT-AT-ARMS: Time expired.

16 JEEHAE FISCHER: This was especially  
17 effective during the Covid 19 pandemic which victims  
18 were isolated. KAFSC shared information about  
19 resources, victim rights, public and health benefits,  
20 and more. We urgently ask the Committee on Mental  
21 Health, Disabilities, and Addiction to take proactive  
22 measures to support the immigrant community and to  
23 continue providing support, including public benefits  
24 and other safety measures to ensure that our  
25 survivors and their children find hope to sustain  
them pass this time of uncertainty and back on a road

3 economically empowered and free from violence. Thank  
4 you.

5 COMMITTEE COUNSEL: Thank you very  
6 much. Our next panelists will be Ravi Reddi from the  
7 Asian-American Federation. Ravi, as soon as you are  
8 cued, you may begin.

9 SERGEANT-AT-ARMS: Time starts now.

10 RAVI REDDI: I want to thank committee  
11 Chair Ayala and Council members Cabrera, Van Bramer,  
12 Ampry-Samuel, and Borelli for holding this important  
13 hearing. My name is Ravi Reddi and I am the  
14 associate director of advocacy and policy at the  
15 Asian-American Federation. We are here to discuss  
16 with the committee a challenge that is specific to  
17 our community and the associated mental health  
18 response from our city. Rising anti-Asian Xenophobia  
19 and violence. One need only look at the almost daily  
20 coverage of anti-Asian violence like the burning of  
21 any 89-year-old Asian woman in Brooklyn in July or  
22 the assault of any Asian man in Chelsea last month  
23 for atrocious examples of xenophobia manifesting as  
24 community violence. In the impact of anti-Asian  
25 Xenophobia has citywide implications. Since 2000,  
the Asian population in New York City increased by 51

3 percent to over 1.3 million in 2019 or 16 percent of  
4 our city's total population. The city's Commission  
5 on Human Rights collected more than 100 bias incident  
6 reporting against Asian Americans just between  
7 February and May. While a tract 371 such complaints  
8 through its own reporting portal and to stop ATAPI  
9 eight platform in the first half of this year. But  
10 systemic factors like high poverty, high limited  
11 English proficiency, and lack of immigration status  
12 lends themselves to significant underreporting. A  
13 recent survey we conducted of Asian small business  
14 owners showed that over 60 percent of respondents  
15 said that they were worried about the safety of  
16 themselves, their staff, and their business  
17 establishments and while 40 percent of Asian seniors  
18 reported experiencing depression and Asian women ages  
19 65 and older had the highest suicide rate across all  
20 demographics, community violence is yet another layer  
21 to the mental health challenges facing our most  
22 vulnerable. So, we are coming to this conversation  
23 well aware that mental health service delivery in the  
24 most diverse community and city is difficult, but our  
25 member and partner agencies are leading the way and  
innovating service delivery so that we can get our

3 communities mental health challenges addressed while  
4 respecting the necessity for cultural competency in  
5 navigating entrenched cultural stigma. It is due in  
6 large part to our advocacy efforts and that of the  
7 community that the city has responded in the ways  
8 they have. Such as city coordinating resources to  
9 respond to hate crimes and working with us on  
10 creating a reporting tool in seven Asian languages  
11 and safety resources to keep our community members  
12 safe. But there is still plenty of work that needs  
13 to be done. Nonetheless, Asian led Asian serving  
14 organizations continue to struggle to receive the  
15 funding they need to provide service the way our  
16 community members best receive them. From fiscal  
17 year 2002 to 2014, Asian-American share of DOHMH  
18 funding was .2 percent of total contract dollars and  
19 1.6 percent of the total number of contracts. This  
20 was over a 12 year. And this represents the trend.  
21 So here are our recommendations. We want to  
22 recognize Committee Chair Ayala's effort in  
23 addressing community violence with the introduction  
24 of Bill 1890. This work is personal for our  
25 community, as well. This bill surfaces a key  
concern, though. Very few Asian agencies are funded

3 by DOHMH which means there are few culturally  
4 competent providers who are in DOHMH's network to be  
5 able to respond to reports of violence--

6 SERGEANT-AT-ARMS: Time expired.

7 RAVI REDDI: against Asian New Yorkers. I  
8 just have a couple more recommendations. To this  
9 end, the city should invest in and prioritize Asian  
10 led Asian serving community based organizations that  
11 are already doing crisis management trauma support,  
12 enabling them to hire culturally competent mental  
13 health providers, create community education programs  
14 to introduce the concept of mental health in a  
15 linguistically and culturally competent manner and  
16 trained mainstream mental health providers to develop  
17 their cultural competency. Bill 1890 should also  
18 spur broader conversation on reporting and the need  
19 for greater language and process access when it comes  
20 to reporting traumatic incidents, especially when law  
21 enforcement is involved. Legislation that is  
22 contingent on reporting of such incidents is only as  
23 powerful and effective as the community's confidence.  
24 An access to the reporting systems. So, on behalf of  
25 the AAF, I want to thank you for letting us speak  
with you about Covid 19's impact on our community and

2 how we can move forward together to address broader  
3 issues of community violence. This work is critical.  
4 These conversations are critical and that Asian-  
5 American Federation looks forward to working with all  
6 of you and making sure that New Yorkers are safe and  
7 secure in their own city. Thank you.

8 COMMITTEE COUNSEL: Thank you very  
9 much.

10 CHAIRPERSON AYALA: I'm sorry. Ravi,  
11 does your organization-- so, when there is a victim  
12 of an assault, do they normally-- does your  
13 organization then follow up with a mental health  
14 needs of those individuals or is that a service that  
15 is being provided by the NYPD as was alluded to  
16 earlier?

17 RAVI REDDI: So, actually, number of our  
18 service providers-- So, we are an advocacy  
19 organization working on behalf of 70 grassroots  
20 organizations, many of whom actually do this work on  
21 the ground. So I can get you a better idea of how  
22 they are individually following up on these  
23 individual cases. That doesn't necessarily fall  
24 within our purview of work, though. Many of our  
25 service providers, like KAFSC-- Jeehae Fischer is

2 leading that organization-- a lot of these  
3 organizations are addressing that on the ground,  
4 though. So I can get a better answer for you to  
5 follow up.

6 CHAIRPERSON AYALA: Yeah. I'd  
7 appreciate that. Thank you.

8 RAVI REDDI: Sure.

9 COMMITTEE COUNSEL: Thank you very  
10 much. Our next panelists will be Hallie Yee,  
11 Coalition for Asian-American Children and Families.  
12 And, Hallie, when the Sergeant cues you, you may  
13 begin.

14 SERGEANT-AT-ARMS: Time starts now.

15 HALLIE YEE: Good morning. My name is  
16 Hallie Yee and I am policy coordinator for Coalition  
17 for Asian-American Children and Families. Since  
18 1986, CACF has been the nation's only pan- Asian  
19 Children and Families advocacy organization that  
20 leads the fight for improved and equitable policy  
21 system, funding, and services to support those in  
22 need. On behalf of our 40+ organizational partners  
23 and members, we have consistently been asking city  
24 Council to hold our public health systems accountable  
25 to our community needs through three key steps.

3 First, providing accurate data collection in  
4 disaggregation of that data from everything from  
5 infection rates, hospitalizations, deaths, to  
6 community violence in our APA communities. Second,  
7 the city's health system can ensure that critical  
8 information gets to the families in the languages  
9 that they need. And, third, that the city address  
10 the mental health needs of children and families,  
11 especially those who are East Asian presenting who  
12 have been targeted during this pandemic. Of these,  
13 we will, of course, be focusing on the latter today  
14 as there needs to be a system in place that can be  
15 prepared to help our communities who have faced the  
16 loss, isolation, discrimination, Xenophobia, and more  
17 as they returned to daily life. This pandemic has  
18 fostered an environment of fear and uncertainty which  
19 are resulting in targeted acts of racism towards  
20 APA's. In New York, specifically East Asian  
21 presenting individuals have been subjected to violent  
22 racist attacks and Xenophobic representations of the  
23 virus in the media. The city needs to ensure support  
24 of targeted communities of color. The crisis moving  
25 forward. We all know that communities of color and  
immigrant communities are often scapegoated in times

3 of crisis. For the APA community, due to the  
4 stigmatizing nature of the virus, compounded by the  
5 anti-Asian racism, this means that individuals are  
6 less likely to seek treatment and, we need to, they  
7 may be afraid to even identifies Asian, potentially  
8 leading to negative health outcomes and  
9 underrepresentation of the pandemic's impact on our  
10 community. We demand an investment in community led  
11 efforts towards data collection on incidents, despite  
12 the fact that this has been and is continuing to be a  
13 time of deep collective trauma. Our communities are  
14 consistently overlooked in the distribution of  
15 resources, which is harmful to us, as well as other  
16 communities of color. We are denied the same  
17 resources due to the perceived success of APA's.  
18 This pandemic has highlighted a period of holes in  
19 our city's safety net systems and the cities response  
20 must address root problems in addition to immediate  
21 needs. Our community well continue to suffer every  
22 day that we allow these flaws to exist in the system.  
23 And similarly to you as Ravi had stated, because of  
24 that, our community organizations are the ones who  
25 end up having to do a lot of the work for in language  
resources, as well as mental health services and, yet

2 our not being seen by the city in terms of funding  
3 and contracts. As always, see ACF will continue to  
4 be available as a resource and partner to address  
5 these concerns and look forward to working with you  
6 to better address our community needs.

7 COMMITTEE COUNSEL: Thank you very  
8 much. Thank you to this entire panel. Our next  
9 panel will be Susan Dan from Project Renewal and  
10 Michael Polenberg from Safe Horizon. Susan, you can  
11 begin as soon as the host unmute you and the Sergeant  
12 cues you. Thank you.

13 SERGEANT-AT-ARMS: Time starts now.

14 SUSAN DAN: Good afternoon, Chair Ayala,  
15 and city Council members. Thank you for the  
16 opportunity to testify briefly about the value of  
17 trauma informed services. My name is Susan Dan and I  
18 am the senior vice president of programs that Project  
19 Renewal, a New York City homeless services nonprofit  
20 agency. For more than 53 years, Project Renewal has  
21 empowered individuals and families who are  
22 experiencing homelessness to renew their lives. Each  
23 year, Project Renewal serves nearly 15,000 New  
24 Yorkers through our wraparound services focused on  
25 help, homes, and jobs. We are grateful to Chair

3 Ayala, the New York City Department of Health and  
4 Mental Hygiene, and the City Council for their  
5 support of Project Renewal services, especially our  
6 pioneering mental health services. I would like to  
7 tell you about Project Renewal support in connection  
8 with East Harlem today which we opened in February,  
9 closed temporarily with the Covid 19 pandemic it, and  
10 reopened in late October. Funded by DOE, the support  
11 and connection center is one of the cities to new  
12 diversion centers. Based on the proven model of  
13 trauma and for engagement for people in distress.  
14 This was recommended by the 2015 Mayoral task force  
15 on behavioral health in the criminal justice system.  
16 We operate the center in partnership with DOH MH and  
17 the NYPD. Our center serves New Yorkers who are on  
18 the cusp of a mental health crisis and have attracted  
19 police attention. People who would otherwise be  
20 issued a summons or escorted to an emergency room  
21 only to be released without receiving the services  
22 they need to recover and maintain stability. We have  
23 a strong partnership with NYPD's 25th precinct which  
24 identifies the first guests who can most benefit from  
25 our services. The center provides police with the  
place where they can bring guests to their situations

3 or behaviors escalate out of control. Currently, we  
4 serve up to 10 overnight guests and an additional 10  
5 guests for daytime services. Overnight guests can  
6 stay for up to five nights, but are always welcome to  
7 do return for daytime services. Guests have access  
8 to medically supervised substance use, withdrawal  
9 services, counseling, short-term case management, and  
10 links to ongoing behavioral health and social  
11 services giving them a path to long-term stability.  
12 The center is staffed by a team of social workers,  
13 certified alcoholism and substance use counselors,  
14 nurses, psychiatrists, and peer support workers with  
15 lived experience with mental health or substance use  
16 issues. These peers are crucial in modeling  
17 success and encouraging our guests to let their guard  
18 down and consider changing their lives. In the brief  
19 span that the center has been opened, we've been able  
20 to provide meaningful support to New Yorkers like DW,  
21 our first ever guest. DW was a 61-year-old African-  
22 American woman with a history of homelessness and  
23 substance use. When NYPD brought her to the center,  
24 she appeared to be under the influence, emotionally  
25 distressed, and exhausted. Our peer support workers  
and substance use counselors engaged her immediately.

2 We offered her a safe place to rest, meals when she  
3 wanted them, and staff available to talk when she was  
4 ready. Over the course of multiple conversations, DW  
5 completed a psychiatric evaluation and--

6 SERGEANT-AT-ARMS: Time expired.

7 SUSAN DAN: social assessment. She was  
8 also escorted to our outpatient drug treatment  
9 program daily. We connected her with Arms Acres in  
10 upstate New York, but on the evening before she was  
11 scheduled to be admitted, she left the center. She  
12 actually returned on her own four days later and we  
13 picked up right where we left off, successfully  
14 connecting her to Arms Acres for residential  
15 rehabilitation. DW acknowledged that she felt  
16 ashamed when she returned to the center, but the  
17 staff continued to make her feel welcomed and did not  
18 judge her. Ultimately, our goal is to help clients  
19 begin a path to long-term stability that will  
20 position them to be more positive members of the  
21 community. Changing long-term patterns of behavior  
22 requires time, but we believe that the centers model  
23 of engagement will help clients feel empowered to  
24 make changes, which is critical to achieving long-  
25 lasting positive outcomes. The support in connection

2 center model is one way to support people in crisis  
3 and we, at Project Renewal, believe in multiple  
4 strategies. That's why Intro 1890 is so critical.  
5 Project Renewal supports this legislation as it seeks  
6 to strengthen the connection between the NYPD, DOH  
7 MH, and community resources in the aftermath of  
8 violent incidents when community outreach and  
9 resources are most crucial. Formalizing this  
10 mechanism can provide additional resources and  
11 connect the people who have been impacted by a  
12 violent incident to services that can prevent long  
13 term mental health issues, as well as possibly  
14 preventing retaliatory violence. Thank you, once  
15 again, for the opportunity to testify.

16 COMMITTEE COUNSEL: Thank you very  
17 much. Our next and final panelist will be Michael  
18 Polenberg from Safe Horizon. And we will call on you  
19 afterwards. Michael Polenberg, you may begin after  
20 the Sergeant cues you. Thank you.

21 SERGEANT-AT-ARMS: Time starts now.

22 MICHAEL POLENERG: Thank you so much  
23 and good afternoon. My name is Michael Polenberg. I  
24 am the vice president of government affairs at Safe  
25 Horizons, the nation's largest nonprofit provider of

3 services to victims of violence and abuse. This  
4 morning I will briefly discuss Safe Horizons crime  
5 victim assistance program which you heard about  
6 earlier today. Otherwise known as CVAP, which is a  
7 cornerstone of New York City's efforts to improve its  
8 response to victims of crime and which last year  
9 provided services to 50,000 New Yorkers. I will also  
10 briefly discuss our Families of Homicide Victims  
11 program and how we help victims cope with traumatic  
12 loss. We believe that both of these programs are  
13 aligned with the committee's wishes to provide a more  
14 robust mental health response to the communities  
15 impacted by violent crime. At its heart, CVAP is  
16 about providing a client-centered trauma informed  
17 response to New Yorkers as quickly as possible after  
18 the reported crime. Through CVAP, Safe Horizon  
19 advocates in every precinct and police service area  
20 can quickly connect with individuals and families and  
21 address their safety concerns in a way that addresses  
22 their heightened feelings of trauma and fear.  
23 Understanding the important role that mental health  
24 practitioners can play in the aftermath of a crime,  
25 Safe Horizons refers CVAP clients to our own  
licensed mental health clinic, as well as those

3 operated by our colleagues at the crime victim  
4 treatment centers and other service providers around  
5 the city. An important part of our role is also  
6 linking crime victims to community-based  
7 organizations like TIP and other providers to offer a  
8 more culturally specific response. CVAP advocates  
9 provide supportive counseling, connections to  
10 individual and group therapy, and help navigating the  
11 legal and financial challenges that can immerge after  
12 a crime has occurred. Advocates follow up with  
13 victims who file a police report and those who walk  
14 into a precinct seeking help and assist them in  
15 identifying safety concerns and developing a safety  
16 plan that meets their needs. We are proud of our  
17 work and out of the high client satisfaction rates  
18 that we consistently achieve. Approximately 90  
19 percent of the programs 50,000 clients last year  
20 reported feeling better as a result of our outreach  
21 and knew where to turn for help, including for mental  
22 health assistance. I also want to briefly mention  
23 the role Safe Horizon employees reaching out to  
24 family members who have lost a lost Wanda homicide.  
25 We been doing this important work for decades and  
have helped provide solace, counseling, intangible

3 assistance to families as they process unimaginable  
4 loss and grief. We know that this loss affects not  
5 just the impacted family, but entire communities who  
6 sense of safety and order can be in doubt. Our  
7 families of homicide victims' programs help families  
8 apply for funds for burial costs. We accompany  
9 families to court proceedings. We advocate on their  
10 behalf with the Medical Examiner's Office, the  
11 District Attorney's Office, and the police department  
12 and we help victims connect to counseling and others  
13 who can share and help them manage their grief. We  
14 know every path to healing looks different and we  
15 stay with families as long as they need us. As the  
16 Council considers how best to bolster the mental  
17 health response to the communities impacted by  
18 violent crime, I hope our work in this space can help  
19 inform this process. Thank you for your concerns and  
20 I'm happy to answer any questions you may have.

21 COMMITTEE COUNSEL: Thank you very much  
22 to this entire panel and I will now turn back to  
23 Chair Ayala for any closing remarks in the closeout  
24 the hearing.

25 CHAIRPERSON AYALA: So, that was  
really-- that was really helpful and I appreciate

2 the acknowledgment that, you know, traumatic violence  
3 doesn't just impact the family. Right? I mean,  
4 violence in general, I mean, it affects the entire  
5 community at large. And so, we are really just  
6 trying to figure out what the best approaches, right?  
7 And what systems we can create collectively that  
8 allow us to do that in a more seamless way so that we  
9 are not really relying on an individual to pick up  
10 the phone. You know, it becomes an automatic  
11 response. And so I appreciate you all coming to  
12 testify and I look forward to reading the submitted  
13 testimonies for recommendations. And we will  
14 reconvene-- I guess will look at the bill a little  
15 bit more closely and see what-- you know, ways that  
16 we can strengthen it based on what we've heard today.  
17 So, thank you all and have a good holiday. Thank  
18 you. This meeting is complete.

19

20

21

22

23

24

25

C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 6, 2020