CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT

Jointly with

COMMITTEE ON TECHNOLOGY

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September 8, 2020 Start: 10:11 a.m. Recess: 11:52 a.m.

HELD AT: Remote Hearing (Virtual Room 1)

B E F O R E: Joseph C. Borelli Chairperson

> Robert F. Holden Chairperson

COUNCIL MEMBERS: Justin L. Brannan Fernando Cabrera Chaim M. Deutsch Alan N. Maisel Costa G. Constantinides Peter A. Koo Brad S. Lander Eric A. Ulrich Paul A. Vallone Kalman Yeger

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## A P P E A R A N C E S (CONTINUED)

Richard Napolitano NYPD Deputy Chief

Jessica Tisch DoITT Commissioner

Jon Paul Augier FDNY Deputy Commissioner

Michael Clarke NYPD Managing Attorney for Legislative Affairs

Joe Morrisroe DoITT Director of 311

1 COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 4 2 SERGEANT AT ARMS: Recording has started. 3 UNIDENTIFIED: [inaudible] recording. 4 SERGEANT AT ARMS: Thank you. Sergeant 5 Beondo [sp?]. You may begin with your opening 6 statement. 7 UNIDENTIFIED: Good morning all and welcome to today's New York City Council hearing on 8 9 the Committees of Fire and Emergency Management 10 jointly with Technology. At this time, would all 11 panelists please turn on their video. Once again, 12 all panelists please turn on your videos. То 13 minimize disruption, we ask everyone to please place 14 electronic devices on vibrate or silent mode. If you 15 wish to submit testimony, you may do so at testimony@council.nyc.gov. Again, that is 16 17 testimony@council.nyc.gov. Thank you for your 18 corporation. Chair, we are ready to begin. 19 [gavel] 20 CHAIRPERSON BORELLI: Sorry if that was 21 loud. The notes say make sure it's audible, so I 2.2 did. Thanks for joining this virtual hearing for 23 today's Committee on Fire and Emergency Management 24 and Technology. Today the committees will be 25 examining the City's 911 and 311 responses during

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 5
2	last months' Tropical Storm Isaias. Additionally,
3	the Committee on Technology will be hearing
4	Introduction number 1755 sponsored by my friend and
5	colleague Chair Holden. I want to point out all the
6	Council Members who have so far joined. Including
7	Chair Holden, that would be Council Members Koo,
8	Council Members Maisel, Cabrera, Council Member
9	Vallone, Brannan, Yeger, and I believe that's it.
10	Please forgive me if I've missed anyone. The counsel
11	will tell me. Emergency services including those
12	provided by the NYPD and EMS are amongst the most
13	critical services provided by the City. On a daily
14	basis New Yorkers rely on connecting to emergency
15	dispatchers when faced with a medical emergency, a
16	fire or a public safety threat. These often times
17	life or death situations can be impacted by a few
18	minutes or even seconds of delay in the response.
19	Unfortunately, on August $4^{ ext{th}}$ the City was being
20	thrashed by Tropical Storm Isaias, and hundreds of
21	thousands of New Yorkers were without power. Calls
22	to our 911 system went unanswered. Although the
23	Administration has conceded that there were temporary
24	delays in answering emergency calls, there has been
25	no public explanation for the cause of these delays,

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 6
2	no clarity on the scope of these issues, or impact on
3	the public, and no assurances, most importantly, from
4	the Administration that they are working to address
5	this issue. At this hearing today, we hope to
6	receive a full picture of the happenings during
7	Tropical Storm Isaias and what the City is doing to
8	ensure that never again happens in a time of crisis.
9	I would now like to turn it over to Chair Holden, the
10	Chair of the Committee on Technology to give his
11	opening statement.
12	CHAIRPERSON HOLDEN: Thank you Councilman
13	Borelli, and good morning. I am Council Member
14	Robert Holden, Chair of the Committee on Technology.
15	I would like to welcome you all to our hearing. I am
16	pleased to join the Committee on Fire and Emergency
17	Management chaired by my good friend Council Member
18	Joe Borelli of the great borough of Staten Island.
19	Today, we'll be focusing on the challenges faced by
20	New York City's 311 and 911 systems during Tropical
21	Storm Isaias. I will look to gain a better
22	understanding of how these systems can be approved
23	upon for the future. We will also be hearing Intro.
24	1755 regarding an assessment of the 311 service
25	request intake map. Intro. 1755, of which I'm a

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 7
2	sponsor, would require the Department Of
3	Informational Technology and Telecommunications to
4	conduct an assessment of the interactive map
5	accessible through the 311 website or mobile device
6	application that is used for the intake of 311
7	service request and complaints. In order to determine
8	the feasibility of improving the location accuracy of
9	the 311 intake map, the department would also require
10	to submit a report of the results of the assessment
11	to the Council. The 311 and 911 systems of New York
12	City are the largest in the country, yielding the
13	highest call volume per year as well as servicing the
14	most people. However, Tropical Storm Isaias has made
15	it clear that our calls system still have a long way
16	to go to sufficiently serve our communities when we
17	need them most. During the storm, many New Yorkers
18	trying to call 911 were met with an answering service
19	and were unable to reach a live operator.
20	Unfortunately, this was not the first time that this
21	happened this year. The 911 system's lack of capacity
22	to handle high call volume was also highlighted
23	during the height of the Coronavirus pandemic, as the
24	Fire Department of New York had to put calls on hold
25	because of the high call volume. Additionally, many

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 8
2	New Yorkers spent hours reporting the damage brought
3	by Tropical Storm Isaias to 311, as 311 received
4	thousands of call during the height of the storm, but
5	many have found the responsiveness capabilities of
6	311 to be inadequate. One family in Queens, for
7	instance, had to wait an entire week for a fallen
8	tree to be removed from their home and repeated calls
9	to 311, the Fire Department, Parks Department yielded
10	no results. Crucially, this family was not able to
11	report the severity of the situation as their service
12	request did not have the ability to show that the
13	tree had come through their roof. So, our 911 and
14	311 systems are critical for the safety and well-
15	being of our city's' residents and is important to
16	make sure that these systems are always ready and up
17	to the task. We look forward to better understanding
18	the challenges that we're facing in 311 and 911
19	systems during Tropical Storm Isaias, as well as
20	understanding how the city can better serve its
21	residents with its 311 and 911 systems. We wish to
22	work together with the Administration on this
23	important issue. We look forward to hearing the
24	valuable testimonies from the Administration,
25	experts, community advocates, and alike, and this

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 9
2	testimony will provide crucial insight on the
3	problems that currently exist and will provide
4	crucial insight on the problems that currently exist
5	and will provide important groundwork for future
6	solutions. I'd like to also thank our Technology
7	Committee, Irene Bahavski [sp?] and Charles Kim
8	[sp?], and the Fire Management Committee staff Joshua
9	Kingsley, William Hoggish [sp?] for their hard work
10	in preparing for this hearing. I will now turn back
11	to my Co-Chair, Council Member Borelli.
12	CHAIRPERSON BORELLI: Thank you, the
13	right honorable person from Queens. I just want to
14	actually turn it to Committee Counsel Josh Kingsley
15	to go over these procedural items that must be said
16	before we hear from the Administration.
17	COMMITTEE COUNSEL: Thanks so much Chair
18	Borelli. Good morning everyone, I'm Josh Kingsley,
19	Counsel to the Fire and Emergency Management
20	Committee. Before we begin testimony I want to
21	remind everyone that you will be on mute until you
22	are called to testify. Afterwards, you will be
23	unmuted by the host. I will be calling up panelists
24	to testify. Please listen for your name to be called.
25	I will be periodically announcing who is the next
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COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 10 2 panelist. The first panelist will be giving 3 testimony from representatives of the New York City 4 Police Department and the New York City Department of Information Technology, and Telecommunications. 5 For the NYPD, testimony will be provided by Deputy Chief 6 7 Richard Napolitano. From DoITT, testimony will be 8 provided by Commissioner Jessica Tisch. 9 Additionally, the following representatives will be available for answering questions: from the Fire 10 11 Department Deputy Commissioner Jon Paul Augier, and from NYPD, Managing Attorney of Legislative Affairs, 12 Michael Clarke, and from DoITT, the Director of 311, 13 Joe Morrisroe. I will call on you when it's your 14 15 turn to speak during the hearing. If Council Members 16 would like to ask any questions of the Administration 17 or a specific panelist, please use the Zoom raise 18 hand function and I will call you in that order. All hearing participants should submit written testimony 19 20 to testimony@council.nyc.gov. We will now call 21 representatives of the Administration to testify. Before we begin I will administer the oath. 2.2 23 Commissioner Tisch, Deputy Chief Napolitano, Deputy Commissioner Augier, Mr. Clarke, and Mr. Morrisroe, I 24 will call on each of you individually for response. 25

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 11 Please raise your right hand and affirm the following
3	oath: Do you affirm to tell the truth, the whole
4	truth and nothing but the truth before these
5	committees and to respond honestly to Council Member
6	questions?
7	UNIDENTIFIED: I do.
8	COMMITTEE COUNSEL: I will begin with
9	Commissioner Tisch.
10	COMMISSIONER TISCH: I do.
11	COMMITTEE COUNSEL: Deputy Commissioner
12	Napolitano?
13	DEPUTY COMMISSIONER NAPOLITANO: I do.
14	COMMITTEE COUNSEL: Deputy Commissioner
15	Augier?
16	DEPUTY COMMISSIONER AUGIER: I do.
17	COMMITTEE COUNSEL: Mr. Clarke?
18	MICHAEL CLARKE: I do.
19	COMMITTEE COUNSEL: And Mr. Morrisroe?
20	JOE MORRISROE: I do.
21	COMMITTEE COUNSEL: Thank you everyone,
22	and you can begin when you are ready.
23	COMMISSIONER TISCH: Good morning Chairs
24	Holden and Borelli and members of the Committees on
25	Technology and Fire and Emergency Management. My
I	I

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 12
2	name is Jessica Tisch, and I am the Commissioner of
3	the New York City Department of Information
4	Technology and Telecommunications, DoITT, and the
5	Citywide Chief Information Officer. As Commissioner
6	of DoITT, I oversee the largest municipal IT
7	organization in the country. In this role, I am
8	responsible for many of the City's critical systems,
9	chief among them, 911 and 311. Additionally, at the
10	height of the pandemic, Mayor de Blasio tasked me
11	with overseeing and turning around 311 operations,
12	which was both an honor and a privilege, for two main
13	reasons: Because 311 is an absolute gem - the
14	connective tissue between New Yorkers and nearly
15	every local government service; and the centralized
16	depot for information about City programs, and
17	because optimizing call center operations happens to
18	be a passion of mine, which I came to somewhat late
19	in life, in my former job as Deputy Commissioner at
20	the NYPD overseeing 911 operations. The thing I miss
21	most about that job is working with the City's Police
22	Communications Technicians, who literally serve as a
23	lifeline for New Yorkers in need. With that context,
24	I want to thank you for the opportunity to discuss
25	the 311 call center response to Isaias, as well as

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 13
2	the performance, from a technology perspective, of
3	the 911 system during the Tropical Storm. My
4	colleagues from the NYPD will address 911 operations
5	on the day of the storm. Let's hit the 911 system
6	from a technology perspective first. I can say
7	categorically that there was absolutely no outage of
8	the 911 system during the Tropical Storm. The
9	technology performed as designed, with no bugs,
10	disruptions, or errors. However, persistent problems
11	with the carriers continue to undermine overall
12	service, and this is exacerbated during major weather
13	events. In particular, I expect that some New
14	Yorkers had difficulty connecting to 911 because the
15	storm knocked out power to telecom carrier
16	infrastructure, including cell phone towers, meaning
17	some mobile phones lost service or had degraded or
18	unstable service, depending on location and service
19	provider; and in the case of home phones or
20	landlines, we heard that certain carriers' trunks got
21	overwhelmed as a result of volume. To be clear:
22	these issues would have affected all of the
23	customer's calls, not just calls to 911. The telecom
24	carriers must harden their infrastructure. Sandy should
25	have taught them that. It's been 8 years. And I am not
	telling you anything I haven't already told the leaders

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 14
2	of each of the major carriers themselves. Finally, as
3	Chief Napolitano will tell you in greater detail, at
4	the height of the storm, 911 call volume was
5	incredibly high. And in particular, for a sustained
6	period of time, there were more calls than there were
7	call-takers to answer them simultaneously. But the
8	911 system was built to handle exactly this type of
9	situation by queuing calls. When all the call takers
10	were busy, 911 callers got queued up, and connected
11	to the next available Police Communications
12	Technician in order. Now let me move on to 311. I
13	think the best way to understand the 311 response to
14	the storm is in the context of the changes we put in
15	place for COVID. During COVID, the role of 311
16	changed in an important way: much like 911, 311
17	became a lifeline of sorts for New Yorkers - the
18	number to call when you needed to be connected to a
19	physician, a meal, assistance with unemployment, help
20	applying for small business loans, the list goes on
21	and on; in essence, so much more than what you'd
22	traditionally think to call 311 for. So how did we
23	bring down wait times, which had spiked to almost an
24	hour at the end of March based on increased volumes,
25	to virtually zero by mid-April? Well, we did it by

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 15
2	adding hundreds of additional temporary call-takers,
3	including NYPD cadets; building out several new 311
4	call centers to accommodate the additional staff;
5	taking a data-driven approach to optimizing call
6	center operations; and creating "express lanes" for
7	certain types of calls. So when it became clear that
8	Tropical Storm Isaias might be making its way to New
9	York City, we turned to this very playbook: First,
10	we surged our staffing to 900 call takers on the day
11	of the storm. This was the largest number of call
12	takers 311 has ever had in a single day. Second,
13	during the height of the storm, we had 600 call
14	takers simultaneously taking calls, the largest
15	number of concurrent call takers ever answering the
16	phones at 311 by a factor of 5 pre-COVID. Third, we
17	ensured our telephone system had enough capacity to
18	accommodate the simultaneous call load and transfers.
19	Fourth, we created an express lane for callers
20	calling about Tropical Storm-related issues, so that
21	these callers wouldn't have to wait in queue behind
22	people calling, for example, about property tax
23	questions. And fifth, we added a voice recording up
24	front, with contact information for ConEd and PSE&G,
25	so that New Yorkers calling about power outages

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 16
2	wouldn't have to wait on the line to get connected to
3	the electric companies. In our planning, 311 pulled
4	out all of the stops and then some to make sure the
5	311 call center was as prepared as it could be to
6	meet New Yorkers needs. And to be clear, all of
7	these preparations were made 36 hours in advance. In
8	the end, the volume was enormous, driven by tree and
9	branch-related service requests, as well as calls
10	about power outages. For context, on the first
11	Tuesday in August last year, 311 received
12	approximately 38,000 calls. The full day total for
13	August 4, 2020 was a whopping 160,000 calls, and
14	120,000 of them had already come in by 3:30 in the
15	afternoon, when the worst of the storm began to pass.
16	To get even more granular, 311 received approximately
17	45,000 calls between noon and 3:30 p.m. That's a
18	rate of more than 12,000 calls per hour, or 200 calls
19	per minute for 3.5 hours. Using wait times as an
20	important metric, the results for August 4th were
21	quite good, and I'd venture to say, extraordinary,
22	given the volume. Callers who followed the prompts
23	to get to the express lane for storm-related calls
24	experienced wait times that were under five minutes
25	for the vast majority of the day, with max average

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 17
2	wait time of seven minutes during the one-hour period
3	between 1 p.m. and 2 p.m. Importantly, storm-related
4	volume did not affect wait times for COVID-related
5	calls. New Yorkers using the standard express lane
6	for things like food deliveries or to get connected
7	to a primary care provider experienced de minimus
8	wait times all day. And Spanish-speaking callers who
9	followed the Spanish prompts saw no wait times at
10	all. Callers who did not follow any of the express
11	lane prompts saw an average 12-minute wait time at
12	2pm, which quickly dropped off to five minutes at 4
13	p.m., through the rest of the day. Now let's talk
14	about two things that didn't go according to plan on
15	the day of the storm: First, some callers who
16	submitted complaints about trees or branches did not
17	get an initial confirmation email that their service
18	request was made. However, these requests did make it
19	to the Parks Department, and the New Yorkers who
20	submitted them did receive email updates on the
21	status of their service requests. To be perfectly
22	clear, all that was missing was the initial
23	confirmation email. But I will be the first to say
24	that that is unacceptable. We have already put in a
25	fix to the 311 system to ensure that confirmation

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 18 2 emails for tree and branch-related service requests 3 are sent every time. Second, I understand the Parks 4 Department's site for reporting down trees or branches was hit with a high volume in a short amount 5 This meant that when 311 call takers used 6 of time. 7 the Parks website on the day of the storm to input these service requests, intermittently they received 8 a notice that they should retry at a later time. In 9 certain cases, 311 asked callers to call back or 10 11 attempt the service request entry themselves through 12 the website. As I'll explain in a moment, these 13 instances did not ultimately prevent 311 and the Parks Department from taking tree or branch service 14 15 requests related to the storm, either on the day of We made the Parks 16 the storm or thereafter. 17 Department aware that 311 call takers experienced 18 this issue, and the Parks Department notified us that 19 they had a fix in place by August 7th. Because I am 20 a proponent of belt and suspenders, we are also 21 building this form into the 311 portal itself. То 2.2 put the effects of this issue in perspective, I want to make sure it's clear that 311 took the majority of 23 storm-related service requests about downed trees and 24 branches on the day of the storm, over 15,000 of 25

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 19
2	them. To put this volume in context, through August
3	9th, which represents a four-day post-storm grace
4	period, 311 received a total of 20,520 tree-related
5	service requests deduped to represent unique
6	locations. Now I'd like to take a moment to address
7	Intro 1775. It is very clear to me that the general
8	feedback I've received from the Council highlights
9	some of the most pressing issues associated with 311;
10	and geo-location services, which is the subject of
11	your legislation, is certainly chief among them. I
12	look forward to discussing this with you and
13	continuing to work to improve the 311 system. I hope
14	this presentation has given you a good sense of the
15	911 system's performance during Tropical Storm Isaias
16	and what I like to call 311 2.0, a service that
17	doesn't just respond to New Yorkers' needs, but
18	anticipates them; that is agile and proactive, and
19	striving to be more so every day. Thank you so much.
20	DEPUTY CHIEF NAPOLITANO: Good morning
21	Chair Holden and Chair Borelli and members of the
22	Council. I'm Deputy Chief Richard Napolitano, the
23	Commanding Officer of the Communications Division for
24	the New York City Police Department. I'm joined
25	today by the Managing Attorney of the Legislative

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 20
2	Affairs Unit, Michael Clarke. On behalf of Police
3	Commissioner Dermot Shea, I wish to thank the Council
4	for the opportunity to comment on this important
5	manner. As Commanding Officer of the Communication
6	Division at the NYPD, I oversee all of the New York
7	City's 911 centers and dispatching operations. Our
8	dedicated police communications technicians commonly
9	known as PCTS, 911 operators, and police dispatchers
10	are thoroughly trained on how to handle each and
11	every one of the approximately nine million 911 calls
12	we receive each year with efficiency, precision, and
13	compassion. PCTs are often the unsung heroes of the
14	law enforcement community fielding thousands of calls
15	a day from individuals of all walks of life who are
16	often in the mix of the worst moments of their lives.
17	PCTs are given 13 weeks of initial training with
18	dispatchers given an additional seven weeks of
19	training. PCTs also routinely receive in-service
20	trainings. Training modules include use of the CAD
21	system, new code expansions, understanding routes,
22	and updates on revised directives system-wide. Upon
23	answering a call, the PCT determines the nature of
24	the emergency and routes it to the proper dispatcher
25	either NYPD, Fire Department or EMS who then

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 21
2	determines the appropriate responders for the
3	incident and dispatches them to the scene. As
4	Tropical Storm Isaias bored down on New York City, we
5	began to make plans to make sure that our call
6	centers were properly staffed. Our experience with
7	the worst storm since Hurricane Sandy indicated that
8	increasing our staffing by 33 percent over a typical
9	day tour would manage an expected potential increase
10	in call volume. On the day of the storm I was
11	monitoring the call volume as it progressed. At
12	around 11:30 a.m. we noticed the 911 calls were
13	spiking. In addition to the extra staff that we
14	already had in place, we began taking people off of
15	other assignments to staff the stations. Between
16	12:30 and 1:00 p.m. we received 3,247 calls. By
17	comparison on Tuesday, August 6 <sup>th</sup> , 2019, we received
18	673 calls between 12:30 and 1:00. The call volume
19	continued to increase, peaking at 4,724 between 1:30
20	and 2:00. During this time we doubled our typical
21	staffing, connected training stations to the system
22	so that we had all available work stations staffed by
23	PCTs taking phone calls. This is significant because
24	no amount of additional staff could have reduced call
25	intake times since every possible call intake station

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 22
2	including our terminals used for training new PCTs
3	were activated and being used to assist New Yorkers
4	seeking emergency assistance. All told, we received
5	over 25,000 calls between noon and 4:00, which is
6	more than we received during an average 24-hour
7	period. We've received more than four times as many
8	calls than we did on average during the same time
9	period in August of 2019. This was by far the
10	highest call volume we have received since Hurricane
11	Sandy hit New York City in 2012. While the 911
12	system did not fail during the storm, the high call
13	volume did strain the system. Of the 25,000 calls we
14	received during this period, there was a delay in our
15	ability to answer the significantly elevated influx
16	of calls. Call volume slowly declined after the
17	peak, though remaining above normal through the early
18	evening. However, the increased staffing,
19	utilization of all available call stations and slowly
20	decreasing call volume prevented delays after 4:30
21	p.m. The NYPD takes the solemn duty seriously to
22	ensure prompt and professional response to anyone and
23	everyone contacting our emergency call center seeking
24	assistance. We understand that every second counts
25	in an emergency, and therefore we do everything in

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 23 2 our power to ensure that plans and protocols exist 3 and are timely executed to address elevated call 4 volume. This includes staying aware of potential 5 heightened volume due to approaching weather events and staging our resources accordingly and guickly 6 7 activating those resources as was done during this Thank you for the opportunity to speak to 8 event. these critical issues, and we look forward to 9 answering any questions you may have. 10 11 CHAIRPERSON BORELLI: Josh, is that all 12 who is testifying? Okay. I have a question just on

13 the outset because I thought I heard two different things. Inspect [sic] Napolitano, you had said that 14 15 there were some internal delays with the system when the volume started to peak. If what I go-- by the 16 17 way, your backgrounds are great. You guys should win 18 awards for Zoom backgrounds today. You both look fantastic. But Commissioner Tisch said that there 19 were some carrier problems that led to the volume. 20 21 Was the problems that we saw-- in other words, the 2.2 delays that the customers or complainants faced, was 23 that a result of a carrier problem, or was that a result of a staffing or volume on our side, on the 24 25 City side of things? Maybe I heard wrong, but I just

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 24 2 want to-- that was the only thing that stood out to 3 Josh, if you could unmute them. me. 4 COMMISSIONER TISCH: Sorry. I just got 5 unmuted. Let me clarify. Two separate issues. First, what I was referring to about the carrier 6 7 problems, New Yorkers across the five boroughs 8 reported issues with their cell phones generally, 9 working and cell phone service. That's what I was talking about when I referenced the carrier problem. 10 11 So if I was in an area where cell phone tower lost 12 power, my personal phone may have lost service, may 13 have had degraded service which would affect all of my calls. Okay? Including if I was calling 911. 14 15 Separately, what Chief Napolitano was addressing 16 before regarding [inaudible] and wait times. That 17 is-- those are two things [inaudible] 18 CHAIRPERSON BORELLI: Okay. Can you just 19 go over again how many call takers might be working 20 from home, what equipment they have, who's providing 21 that, and the percentage of the total call center 2.2 workforce is on [sic] at any given time? 23 COMMISSIONER TISCH: Sure. Are you referencing 311 or 911 or both? 24 25 CHAIRPERSON BORELLI: Both.

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 25
2	COMMISSIONER TISCH: okay, so why I don't
3	start with 311 and then I can turn it over to Chief
4	Napolitano who can address 911. So, for 311, the
5	main call takers that we have are our CCRs. I think
6	our allotted headcount is 205 of them. We are
7	actually over-staffed now. We are above allotted
8	headcount. We're at 271. All of those CCRs access
9	the 311 dynamic physically from within the 311 call
10	center. They don't work at home. When COVID
11	[inaudible] in March and really in April when I took
12	over, the volume was so high people were on hold with
13	311 for an acceptably [sic] long amounts of time
14	because volume, and so what we did was we brought in
15	surge staffing. Those surge staffers, some of them
16	worked from city facilities, but others were able to
17	work at home. Now, those I would say the break-out
18	would probably be somewhere like 600 working from
19	home and 300 let's say working from the 311 call
20	center or other call centers that we put up. To
21	clarify, the systems that the call takers, the surge
22	staffers working at home are able to access are
23	different than the system the CCRs can access in the
24	311 call center itself. So while the surge staffers
25	were enormously helpful in terms of off-loading some

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 26 of the volume on the CCRs. They don't have the tools
3	or the ability to take the full complement of 311
4	calls that the CCRs take from within the call center,
5	which is why we created those express lanes [sic].
6	So if you were calling about a COVID-related issue,
7	the surge staffer had access through their portal to
8	take those types of call. And we set up the same
9	type of thing in advance of the storm, the express
10	lane for downed trees and branches so that the surge
11	staffers working from home would be able to take
12	those. Now, I'll let Napolitano respond to the
13	question on 911.
14	DEPUTY CHIEF NAPOLITANO: We have
15	approximately 1,350 call takers and dispatchers
16	assigned to the Communications Division. On the day
17	of the storm and leading up to the storm we had
18	numerous meetings taking a look at staffing based on
19	past storms, and we added an additional 33 percent of
20	our call takers to the morning. That was with an
21	account that we had a huge back-up, a resource pool,
22	of administrative workers that are technically doing
23	training, roll call, payroll, tape and records, but
24	because it's a Tuesday, between Monday and Friday,
25	most of the administrative staff work, we knew we had
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 27 that pool. If this storm was occurring on a weekend
3	I would have had to double my staffing on the
4	weekend. So, leading up to it, we had that pool
5	ready. I came in and I spoke with all of the unit
6	heads and I had them on standby with their headsets
7	available. So when this storm started increasing
8	around 11:30, we had extra staffing added. Then when
9	it hit us even harder at approximately 12 and after
10	12, we had all available staffing. We had training
11	cancelled. We even had 24 additional people come
12	from home. What happened was we filled up all
13	available call-taking positions as I said in my
14	testimony, and we even added the straining classroom,
15	like I mentioned, and we staffed that as well.
16	CHAIRPERSON BORELLI: Thank you. So, on
17	August 4 <sup>th</sup> , Bill Niehart [sp?], the Press Secretary
18	to the Mayor, he had tweeted out that 311, and I
19	quote, "had already received 110,000 calls as of 3:00
20	p.m." that day. The Open Data dataset for 311,
21	though, shows there are 22,724 service requests and
22	18,250 call inquiries from that day. Do either of
23	you I guess I direct this more towards Commissioner
24	Tisch. Do you know how this 110,000 call number was
25	obtained, and should that alarm us since there are
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 28
2	only 40,000 or so service requests or inquiries that
3	were made? In other words, were there 60,000 calls
4	to 311 that went unanswered?
5	COMMISSIONER TISCH: Thank you very much
6	for that question and the opportunity to clarify.
7	There were Bill's tweet was correct in the numbers
8	that I laid out in my testimony, 160,000 calls for
9	the day. Those are also correct. There is a
10	difference between the number of calls that we take
11	at 311 and the number of service request or
12	inquiries. So, to start, not every call results in a
13	service request or an inquiry. So, for example, I
14	said that some people called that at the beginning of
15	the 311 welcome message we put up the numbers for
16	ConEd and PSE&G. So people calling about power-
17	related issues might not probably didn't wait on
18	the call to speak to an agent. They got the number
19	for ConEd, PSE&G, and they would have gone and called
20	them, those companies. So that's the first thing.
21	Second thing is at the bottom of all the data we
22	tried our hardest to put in place a clear disclaimer
23	which said that the numbers reflected in Open Data
24	don't reflect the total counts for service requests
25	and [inaudible] on what we've had to do [inaudible]
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 29
2	staffing during COVID. So the numbers in Open Data
3	reflect the numbers of service requests [inaudible]
4	by the CCRs that work in the 311 call center. They
5	do not account for the service request or the
6	informationals [sic] handled by our surge staffers
7	who are working from home. This is because in order
8	to accommodate the surge staffers, have them using
9	what's called our portal which is basically the 311
10	website. So, if I call 311 and I choose and express
11	lane and I get a surge staffer working from home,
12	that surge staffer can handle [inaudible] tree or
13	branch related request and send it over to the Parks
14	Department just like the CCRs can, but the system
15	because it's done through the portal rather than the
16	dynamics website, the system doesn't record that that
17	is a service request or a knowledge article handled
18	by the 311 call center. It looks on Open Data like
19	it was done through the website.
20	CHAIRPERSON BORELLI: Thank you.
21	Alright, I just want to switch gears before I hand it
22	over to Council Member Holden. 911 system line, were
23	people texting the 911 system, and if so, how many
24	during the storm?
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 30
2	COMMITTEE ON TECHNOLOGY 30 DEPUTY CHIEF NAPOLITANO: Yes. Yes, they
3	did Council Member. The texting went up pretty
4	significantly during the height of the storm. So we
5	had 61 texts during the second platoon. Typically we
6	have about 10 to 15, and then on the third platoon
7	that starts at 3:00 p.m. to 11 we had 36. So, we had
8	approximately 100 texts during this day, which is
9	approximately double of our typical text average.
10	CHAIRPERSON BORELLI: And were there any
11	issues given the spike in volume? Sorry, were there
12	any issues with the text to 911 given the volume
13	increase?
14	DEPUTY CHIEF NAPOLITANO: There were
15	some. There were some delays at the height of the
16	storm from around one o'clock to three o'clock. We
17	did substain [sic] delays.
18	CHAIRPERSON BORELLI: And just
19	DEPUTY CHIEF NAPOLITANO: [interposing]
20	We had 24 24 delays during that time. So people
21	that were texting were also waiting to get through.
22	CHAIRPERSON BORELLI: What is the normal
23	response time for texting
24	DEPUTY CHIEF NAPOLITANO: [interposing]
25	I'm sorry, go ahead.
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 31
2	CHAIRPERSON BORELLI: What is the normal
3	response time for texting to 911? Not response times
4	when, you know, a unit is on scene, but when someone
5	texts, you know, grandpa's having a heart attack,
6	what is the typical time for the person to receive a
7	text response?
8	DEPUTY CHIEF NAPOLITANO: The typical,
9	basically response time when we respond back to them
10	with some type of text is almost immediate, several
11	seconds. Usually text volume is very low, handling
12	only maybe two a half-hour. Like I said, at 1:30 to
13	2:00 we handled 17. That's approximately eight times
14	greater than average. So, usually it's immediate, as
15	soon as the txt comes in our text operators are
16	available. Just like I said, it's not being used
17	very frequently, so the text operators are just there
18	waiting for a call to drop in. at this time, we
19	staffed up for text as well where we went to average
20	agents for the half hour. We had 11. Usually we
21	have like three or four. However, the texts take
22	longer to handle, and it does tie up our operators,
23	so there was delays as well. Like I said, there was
24	actually 24 delays during that time.

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 32
2	COMMITTEE ON TECHNOLOGY 32 CHAIRPERSON BORELLI: So, just to
3	clarify, there were 24 delays of text. Can you just
4	say for the record how many delays on calls there
5	were 911?
6	DEPUTY CHIEF NAPOLITANO: Yes, during the
7	24-hour period, we had 7,177 delays, and a delay is
8	CHAIRPERSON BORELLI: [interposing]
9	DEPUTY CHIEF NAPOLITANO: any call that
10	takes over 30 seconds to have an operator answer that
11	call.
12	CHAIRPERSON BORELLI: Do we know what the
13	average time of the delay was?
14	DEPUTY CHIEF NAPOLITANO: We don't have
15	an average because the system does not do the
16	average, but we have the longest held, and
17	unfortunately, the longest held call for voice was
18	slightly over three and a half minutes.
19	CHAIRPERSON BORELLI: Okay, and do you
20	know what kind of case that was for the three and a
21	half minutes?
22	DEPUTY CHIEF NAPOLITANO: No, the system
23	doesn't which call it was. It just gives a half-hour
24	breakdown.
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 33
2	CHAIRPERSON BORELLI: Okay. In your
3	experience did any of the people of the 24 or so you
4	mentioned that were delayed from texting, did they
5	not get an immediate text and then call? Were people
6	doing that?
7	DEPUTY CHIEF NAPOLITANO: Yeah, some of
8	the texts they did wait. They waited several minutes
9	for a response. Most of the texts that day were for
10	trees down, wires down. They did receive a response.
11	However, it was delayed very similar to the voice
12	calls.
13	CHAIRPERSON BORELLI: Yeah, so, just I
14	want to go back to that. We know the longest was
15	three and a half minutes. The shortest delayed was
16	30 seconds, because that's even where we start
17	counting delayed. So, I find it troubling that we
18	can't get an average, because I think there's a big
19	difference between 30 seconds and three and a half
20	minutes. I think that's that is life or that's
21	not 15, 20 seconds. That's life or death in a real-
22	life situation, especially when correct me if I'm
23	wrong this is even before a dispatcher identifies
24	the nature of the call. You know, if it's a 911 call
25	about a downed tree, yeah, three and a half minutes

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 34
2	might not be a problem. But if it's three and a half
3	minutes while grandpa's having a heart attack, that
4	would certainly have a problem. When we implement
5	Next Gen 911, do we anticipate the same type of
6	problems? In other words, are we going to build this
7	fancy system for Next Gen 911 and then still be
8	limited by the number of staff that could handle a
9	volume of calls at any given time?
10	DEPUTY CHIEF NAPOLITANO: We still would
11	have similar problems as we did on the day of storm
12	Isaias. The problem is the huge spike in call volume
13	makes it difficult to handle from a number of
14	positions available as well as our number of
15	operators available, and I'll just expand upon that.
16	This was the highest call volume I know I already
17	said this in my testimony since Hurricane Sandy.
18	On Hurricane Sandy we went over 10 times the average
19	call volume. We have two call centers that were
20	fully-staffed and manned. For Hurricane Sandy we
21	would have needed 10 call centers, and we would have
22	needed 10 times the amount of personnel. It's very
23	difficult to keep up with that. For Tropical Storm
24	Isaias we would have needed five call centers as well
25	as five times the amount of staffing. And what I

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 35 believe is needed, in my opinion what we need is we
3	need to educate the public to not dial 911 unless
4	it's a life-threatening emergency. Many of these
5	calls were trees down. Unfortunately, that does make
6	somebody's day that is an emergency to most people
7	when a tree falls on their car, clips their car or
8	lands on their fence. However, in a storm like this
9	when there's thousands and thousands of trees down,
10	they shouldn't be dialing 911. If we could teach the
11	public to dial 311, and 311 will route it to the
12	correct agency, and the correct agency will respond
13	and eventually take care of the trees. I believe
14	that's what's really needed because these types of
15	storms are so huge and [inaudible], we can't build
16	enough call centers to handle this type of volume.
17	CHAIRPERSON BORELLI: So, I definitely
18	agree with you that we should be pressuring the
19	public about 311, but let's stay with that on the
20	City's end. How quick can a 911 dispatcher offload a
21	case of a downed tree to 311, be it an operator or a
22	[inaudible].
23	DEPUTY CHIEF NAPOLITANO: we did do that,
24	and there was a lot of coordination between myself
25	and Commissioner Tisch and DoITT and 311, and we did
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 36 do that as quickly as possible on the day of the
3	storm. It's a if I just had to maybe about 30,
4	35 seconds. We have to obtain the information, know
5	that the emergency is strictly just a downed tree and
6	nobody's in danger. Once we obtain those facts such
7	as asking, you know, is anybody trapped in the car if
8	it landed in a car. Is anybody in danger, if it fell
9	on wires? Are the wires sparking? Are they live
10	wires. As soon as we're able to obtain that
11	information we transfer to 311.
12	CHAIRPERSON BORELLI: And my final
13	question
14	DEPUTY CHIEF NAPOLITANO: [interposing]
15	Sorry, Council Member.
16	CHAIRPERSON BORELLI: Has there ever been
17	any thought or maybe OEM I regret they're not here
18	to answer this. But has there ever been any though
19	similar to the way during storms we empower agency
20	managers, you know, perhaps from DOT or DEP or
21	something to manage some of the shelters? Has there
22	ever been thought to train some city workers in some
23	sort of a reserve core of 911 or 311 dispatchers that
24	could be deployed just in short bursts in another
25	storm?
1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
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2	COMMITTEE ON TECHNOLOGY 37 DEPUTY CHIEF NAPOLITANO: That would be
3	very difficult. I'll just do my best to explain why.
4	The system is requires 13 weeks of training. They
5	learn codes. We make changes quite often to the
6	system which requires updates and additional training
7	every time we make some type of whether it's code
8	change or system change. So, unless they're handling
9	calls on a regular basis, their training just say
10	we trained them six months ago. If they don't use
11	that skill, they're going to get rusty. They're not
12	going to be efficient, and also the changes would
13	make their response, their handling calls probably to
14	sufficient just to handle in emergencies.
15	CHAIRPERSON BORELLI: Would there be a
16	value in retaining some retirees that could perhaps
17	more easily adapt to whatever changes have come
18	across? Again, you're talking about
19	DEPUTY CHIEF NAPOLITANO: [interposing]
20	Retirees, we have considered that. It gets
21	complicated, though, with the pay, and let me
22	explain what we have done that I believe is helpful.
23	For COVID, due to the large number of our operators
24	that contracted it, we trained over 60 of our police
25	officers that were prior police communications
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 38
2	technicians and have since moved onto the Police
3	Department and become sworn police officers. So, we
4	have those police officers as a back-up pool. We
5	have them reporting to our call center every month
6	though to continue handling calls. So that's the
7	complication where they have to keep that skill
8	sharp, and they nave to repeatedly. So with members
9	of the NYPD we're able to have them come and report
10	to the call center, and we schedule that every month.
11	So with other agencies it would be very difficult.
12	It's not impractical.
13	CHAIRPERSON BORELLI: Okay. I will turn
14	it over Chair Holden, and I'm glad there was a I'm
15	glad there was a good reason why we couldn't do that,
16	because it seems like such an obvious, you know,
17	solution, but as you pointed out there certainly
18	seemed to be a real reason. Chair Holden?
19	CHAIRPERSON HOLDEN: Thank you, Chair
20	Borelli. I have a few questions. And by the way,
21	thank you Commissioner and Chief for your testimony
22	and valuable information that we've heard this
23	morning. I just want to talk about storm prep for a
24	few minutes. Now, you mention of course we were
25	overloaded. You know, in preparation from the storm,

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 39
2	did you have the call takers come to some kind of
3	meeting, whether it's virtual or otherwise, to talk
4	about how we handle the volume, how do we shift
5	during the storm some of the calls, how to handle
6	some of the calls in a quick manner? Ws that meeting
7	of all the call takers, did that occur prior to the
8	storm?
9	COMMISSIONER TISCH: So, I'll start
10	[inaudible]. I'll start by answering for 311. So,
11	yes, there was a lot of pre-storm preparation. It
12	really started 36 hours ahead of when the storm hit
13	when it became very clear that it was heading
14	directly for us. In terms of the training of the
15	call takers, what we do is we put out job aides which
16	is something that they're used to. So, anytime
17	there's a content change, it happens fairly
18	frequently at 311. We update our content all the
19	time, but whenever there's an important change to
20	processing or content we put out job aides that all
21	of the call takers review prior to coming on shift.
22	So, I believe the day of the storm there was a job
23	aide about how we were going to be handling the 311
24	calls about downed trees and branches. There was
25	also additional communication on the call takers

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 40 2 throughout the day. For example, when we were preparing to handle more volume being transferred to 3 4 us from 911 after I spoke with Chief Napolitano. That communication, that's an example of a real-time 5 communication that would go out to all of the call 6 7 takers.

8 CHAIRPERSON HOLDEN: Okay. Now did you, 9 in preparation for the storm, did you increase utilization of automated telephone messages, 10 11 possibly, sort of robo calls or short message services or social media, email alerts, and the 12 13 City's website disseminate information and to reduce 14 non-critical information requests. Because we got a 15 lot of that during, obviously, during the storm to 16 get everything, and some of the calls shouldn't have 17 been placed to 911 and so forth or 311. But doing 18 forward, could we utilize more of that in the system, 19 like preparation for the storm? Did we do that this 20 time, by the way?

21 COMMISSIONER TISCH: So, yes. I saw a 22 number of tweets from various administration accounts 23 and social media postings to try to get volume off of 24 911 and send it over to 311. There was a lot 25 messaging around that. Certainly, once the Chief and

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 41 I spoke at around 11:30 that day and it became clear
3	that the volume on 911 was building to the point of
4	like developing a que. And as the Chief said before,
5	I believe public messaging about when to call 911 is
6	probably the most important thing we can do going
0 7	forward to take some of the strain off of 911 in
8	these major weather events.
9	CHAIRPERSON HOLDEN: Yeah, because I
10	think educating the public for instance, if a tree
11	falls in front of my house and it's blocking the
12	street, people have to know, is that a 911 or is that
13	311? If it hits the hires, obviously it's more
14	dangerous. Electrical wires, that sounds like a 911.
15	But we need to break it down. We need to and it
16	can go through the Council offices also that we could
17	educate our constituents, because there is that gray
18	area, and if we could sort of cut down on the number
19	of calls, educate people. And the robo calls, so you
20	get a call and you say it tells people what to do
21	in the event that this happens. Obviously, most of
22	the complaints are downed trees, especially in my
23	district or in Queens County. So we need and what
24	I you know, I got some complaints that the 311
25	operator or the 911 operator didn't know what to do

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 42 in that case. We even had one, a few callers, saying
3	that they stopped taking those downed tree calls on
4	911. So, educating the public, putting using
5	social media, for instance, using anything we can to
6	get the word out prior and how to prep and I know a
7	lot of people don't listen to it, but I think we
8	learn lessons from these storms over and over again.
9	This we learned that a tropical storm can knock us
10	out a lot more sometimes than a hurricane, depending
11	on how it hits. We learned the number of calls that
12	couldn't be placed or people got recordings, and I
13	just want to get to that in a second. But,
14	preparation, if we could all be included in storm
15	preparation so we can help with your, obviously your-
16	- the plight of 311 and 911 during this time. I
17	think reaching out to us might be the best way to go
18	here.
19	COMMISSIONER TISCH: Thank you.
20	CHAIRPERSON HOLDEN: Just to so maybe
21	can have a taskforce set up next time with the
22	Council involved, and going forward to handle some of
23	these calls, Commissioner. You might you know, we
24	might be able to educate everybody together. Now,
25	let me just talk about the recordings that you
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 43
2	mentioned, Commissioner, that people got in some
3	cases, was that on the 911 system that somebody got a
4	recording? Was that the you called it express
5	lane. Was that where the recordings came in?
6	COMMISSIONER TISCH: So, two different
7	types of recordings. For 311, when you call 311 you
8	reach our IVR. It's our it's the way we direct
9	calls to the appropriate call-taker. So, press one
10	if you're calling about Coronavirus; press two if
11	you're calling about downed trees and branches. When
12	I talk about express lane, it's in the context of 311
13	and it's those. Press one for COVID-related calls.
14	Press two for downed trees and branches. And what we
15	do is we have we staff those express routes with
16	hundreds of call-takers depending on the volume that
17	we're anticipating. So on the day of the storm, if
18	you pressed I think it was actually press three.
19	You press three for downed tree or branch related to
20	the storm, there were 600 call-takers waiting to take
21	those types of calls. For 911, the recording that
22	your constituent is recording, I believe is
23	different. It's not express lane. So, when you call
24	911, when they're taking delays, so when the calls
25	are beginning to que, there's not a call-taker

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 44 2 available to take the call immediately. The caller 3 hears a recording which expresses to the caller that they're waiting for-- they've reached 911 and they're 4 waiting for the next available agent or police 5 communications technician to handle the call. 6 7 CHAIRPERSON HOLDEN: Alright. Let's go-- let me go back to the tree complaints that you 8 9 mentioned earlier with the Parks Department. You mentioned that the problem that you had is people 10 11 didn't get a confirmation in making that complaint. 12 What was the problem with that and what caused that, 13 and how are you going to change that going -- moving forward? 14 15 COMMISSIONER TISCH: Sure. There were 16 two types of problems that I referenced in my 17 testimony. The first was that when callers called 18 311 and reached a surge staffer, that surge staffer entered the service request through the portal, and 19 20 the person making the call or making the complaint didn't receive an initial email confirmation that 21 2.2 their service request was accepted or taken by the 23 311 system. To be clear, 100 percent of those service requests were taken and accepted. It's just 24 that the member didn't get the confirmation email. I 25

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 45
2	said in my testimony, and I'll reiterate, it's
3	unacceptable. We found the part of the code in the
4	311 system where that error occurred, and that has
5	been fully addressed. The second issue that we face
6	with 311 related to the downed trees and branches
7	that day was the Parks Department site that accepts
8	service requests from either the public or surge 311
9	call-takers became intermittently unavailable based
10	on the very high volume in a very short amount of
11	time. The Parks Department, we notified the Parks
12	Department and they have already addressed that issue
13	as well so that their site is going to respond better
14	under the unanticipated volume that we had that day.
15	What I said in my testimony is because I believe in
16	belts and suspenders, I'm also building that downed
17	tree branches form into the portal itself so that
18	when that's done, 311 surge call-takers won't have to
19	go and put extra volume on the parks website. They
20	will be able to do it through the 311 portal itself.
21	CHAIRPERSON HOLDEN: Okay, I just want
22	my final I have some more questions, but I'll turn
23	it back to Chair Borelli after this. There's still
24	problems associated with the location of the service
25	request on the mobile app. The interface is not

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 46 user-friendly and makes it difficult to enter the
3	location, unless the user knows the exact address.
4	That's a problem we faced for a while. We live in an
5	era where technology is advancing at, you know, at a
6	great rate obviously. So what makes it so
7	challenging to improve the location services on the
8	app?
9	COMMISSIONER TISCH: It is challenging,
10	and I'll go through the reasons why it's so
11	challenging, but it is definitely something I am
12	looking forward to rolling up my sleeves and working
13	on with you. Frankly, when we spoke, you know, seven
14	months ago about this, this is something I would have
15	hoped we would have addressed already. With COVID,
16	the work that we've done on the 311 system over the
17	past five months has been largely keeping up with
18	different service offerings that all of the agencies
19	ae putting out there. 311 is the place to call for
20	every city service. So for the past five months
21	we've just been working really hard to keep up with
22	all of those all of those new offerings, but now
23	that that is hopefully [knocks on desk] quieting
24	down, we look forward to working with you on
25	improving location services on the app and on the

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 47
2	website. I don't want to bore you too much with the
3	technical detail, but I'll just explain 311
4	integrates with a number of agency systems. 311
5	takes the request and sends it to whatever agency
6	needs to respond. Each of those systems has their
7	own geolocation service. So what we really need to
8	do, which is broader than 311, it's fixing it for 311
9	but then also at the same time upgrading all of those
10	systems that 311 touches at all the agencies to have
11	the same geolocation service, because when I take a
12	request through the app, that address needs to go
13	into another system. So, if it's Parks, for example,
14	downed trees or branches, it's got to go into the
15	Park system and they need to be able to accept that
16	address. We can talk at length about this. I'd love
17	to give you a comprehensive briefing on it, because
18	it's definitely something I agree needs to be
19	improved. It will make a dent in terms of enhancing
20	the customer experience of 311 which is exactly what
21	we're looking to do.
22	CHAIRPERSON HOLDEN: Okay. Thank you,
23	Commissioner. Back to you Chair Borelli.
24	CHAIRPERSON BORELLI: Thank you, and
25	before I turn it over to Council Member Brannan, I'd
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 48
2	COMMITTEE ON TECHNOLOGY 48 like to acknowledge the presence of Council Members
3	Koo, Ulrich, and I saw Council Member Lander who
4	appeared to be outdoors. Council Member Brannan for
5	questions?
6	COUNCIL MEMBER BRANNAN: Thank you,
7	Chairs. I wanted to ask a couple of questions about
8	the staffing levels for 911 and 311. What are the
9	total numbers there for staffing?
10	COMMISSIONER TISCH: I'll start with 311
11	and then Chief Napolitano will take the question on
12	911. For 311, I believe we have an authorized
13	[inaudible] headcount of 265 CCRs. We're [inaudible]
14	staffed, so we're above our allocated staffing at
15	this very moment. We're at 271. And Chief, on 911?
16	DEPUTY CHIEF NAPOLITANO: Our headcount,
17	we have approximately 1,350 911 operators.
18	COUNCIL MEMBER BRANNAN: Okay. And how
19	many calls what's the average call per day, the
20	311 if I'm an operator at 311 or an operator at
21	911, how many calls a day am I taking?
22	DEPUTY CHIEF NAPOLITANO: Okay, the
23	average operator can handle 10 calls a half hour, so
24	approximately 20. So, if you multiply that by six
25	for the hours that they're actually working,
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COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 49 2 approximately 120 calls during an eight-hour period, 3 an eight-hour work period. 4 COUNCIL MEMBER BRANNAN: But most of 5 these folks are working longer than eight hours, 6 right? 7 DEPUTY CHIEF NAPOLITANO: During an emergency such as this, yes, there would be a 8 9 significant amount of overtime. For example, on the day of the storm we held all of the operators from 10 11 the day tour on to the four to 12 and to the 12 afternoon shift. COMMISSIONER TISCH: And for 311, -- okay 13 14 thank you, Chief. For 311 our call-takers are 15 handling, on a normal day now, between 50 and 70,000 16 calls per day. That's different than the number of 17 calls we take to 311, because many of the calls that 18 we take can be handled by our voice recording 19 service. 20 COUNCIL MEMBER BRANNAN: And is there--21 what is the -- especially for 911 operators, is there 2.2 any support or consideration given for, you know, mental health and breaks and that kind of stuff with 23 the stress that they're under? 24 25

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 50 DEPUTY CHIEF NAPOLITANO: Absolutely.
3	The breaks, they get breaks every two hours at the
4	minimum. They get several breaks throughout the day.
5	They have a lunch break. They have breaks split up
6	between the lunchtime as well, at the minimum two.
7	So, just on a typical day tour they would get a
8	break you could say, 40 minute break before lunch,
9	and then they would get an hour for lunch, as well as
10	a 20 minute break after lunch, and they would also
11	have personals where if they needed a bathroom break
12	or if they had any issues. If they've handled a very
13	difficult call, we encourage them to actually step
14	away and get some time to themselves. We have a
15	quiet room in the Bronx. We also have a unit that's
16	sole purpose is to just help them get through
17	difficult calls and difficult days, Employee
18	Assistance Unit.
19	COUNCIL MEMBER BRANNAN: Do you think I
20	mean, if money was not a consideration, are you
21	comfortable with these staffing levels?
22	DEPUTY CHIEF NAPOLITANO: Yes, I am.
23	COUNCIL MEMBER BRANNAN: So you don't
24	think we need we don't need more?
25	DEPUTY CHIEF NAPOLITANO: No.

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 51 COUNCIL MEMBER BRANNAN: What about for
3	311?
4	COMMISSIONER TISCH: I took over 311 in
5	the middle of April when volume was, you know,
6	through the roof. So we really had to rely a lot on
7	the surge staffing that we had, both in terms of the
8	NYPD cadets who stepped in big for us, taking 311
9	calls, and some outside vendors that we hired to take
10	the calls, but the volume that we have been receiving
11	for the past six months has not been normal at all.
12	It's been much greater than, you know, the volume we
13	took, for example, a year ago.
14	COUNCIL MEMBER BRANNAN: So, just to
15	reiterate we what Chair Holden brought up about how
16	some of the calls to 911 went to were going to
17	voicemail during the storm. Was that just, you know,
18	I guess pardon the pun. Was that just a perfect
19	storm? I mean, what made what exactly made that
20	happen?
21	COMMISSIONER TISCH: Can I I want to
22	just clarify. No calls went to voicemail. What
23	happened is
24	COUNCIL MEMBER BRANNAN: [interposing] It
25	didn't go to voicemail; no one answered.

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 52
2	COMMISSIONER TISCH: well, when there are
3	more calls coming into the 911 system then there are
4	call-takers to take them. The calls get cued up.
5	And so that's what happens at 911 starting around
6	11:30 in the morning. There were more callers than
7	there were call-takers to handle those calls. So
8	those calls get handled by an agent in the order that
9	they come in.
10	COUNCIL MEMBER BRANNAN: And that was the
11	first time that's ever happened?
12	COMMISSIONER TISCH: No, certainly not.
13	The Chief explained that we consider delays at 911 to
14	be anything over any wait over 30 seconds, and so
15	that's definitely not the first time that 911 has
16	taken delays. Chief, would you like to expand on
17	that?
18	DEPUTY CHIEF NAPOLITANO: Sure. Any
19	time, as Commissioner Tisch explained, it takes over
20	30 seconds, it's a delay. It's something we do our
21	best to avoid. However, major events, not just major
22	storms, but major explosion, a very noticeable fire,
23	these type of events cause an influx of 911 calls
24	that we do not have enough operators. When something
25	like that does occur, we did what we did with
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 53
2	Tropical Storm Isaias, as far as pulling any
3	administrative people off of their administrative
4	duties and have them report to the call-taking spot.
5	However, this event was just, you know, a very like
6	I've said before, it was the biggest even since
7	Hurricane Sandy. Something like this is very
8	difficult to have enough operators available.
9	COUNCIL MEMBER BRANNAN: And but when we
10	see delays like this, and we saw delays like this
11	during Hurricane Sandy as well? I don't remember.
12	COMMISSIONER TISCH: Of course [sic].
13	DEPUTY CHIEF NAPOLITANO: Yeah.
14	COUNCIL MEMBER BRANNAN: Okay.
15	CHAIRPERSON BORELLI: We can hear you.
16	DEPUTY CHIEF NAPOLITANO: Okay.
17	Hurricane Sandy, the delays were substantially worse.
18	We didn't actually have as many operators logged in
19	as we did during Tropical Storm Isaias. Like I said,
20	we were able to prepare, and individuals were also
21	able to report to work. In Hurricane Sandy, a large
22	percentage of our operators weren't able to report to
23	work
24	COUNCIL MEMBER BRANNAN: Something you
25	said earlier as far as folks calling 911, I mean, I

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 54
2	certainly was raised thinking that you only call 911
3	in a serious, serious emergency. But over the past
4	few years, certainly you've heard from other folks
5	that say you should call 911 because that's why the
6	operators are there. You're not wasting their time.
7	If it's not an emergency they'll transfer you. Are
8	we at a situation where we're sort of changing that
9	messaging? Or I mean, because I was certainly raised
10	like you don't call 911 unless, you know, your life
11	is in immediate danger. But then, you know, and it
12	was like, you know, you don't want to make a false
13	call because you'd get in trouble if you made a false
14	call [inaudible] when we were kids, right? But
15	definitely over the past 20 years or so there's been
16	messaging that, well, you should call 911, you know,
17	if you're in danger or if you're concerned about
18	something, and then the operator can them decide or
19	determine or triage if that's worthy of a 911 call.
20	I don't think that there's people who I mean, this
21	is something that we would have to work on. I don't
22	think that there's anyone who calls 311 or thinks
23	about calling 311 if there's an emergency of any
24	kind, and unfortunately, I don't think there's many
25	people that I don't think there's many people that
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 55
2	equate 311 with any urgency of any kind, and that's
3	part of the problem. I understand we don't' want
4	people calling 911 just because a large branch fell
5	down, but they know that when they call 311,
6	basically the canned response is we'll check it out
7	within 14 days, and you know, it's basically nothing
8	ever happened. So, I think there's a perception issue
9	there as far as the two services.
10	DEPUTY CHIEF NAPOLITANO: It's possible
11	that individuals believe that by calling 911
12	improperly that they're situation would be reacted
13	[sic] quicker. That's not the case, and as you were
14	raised, I would hope to educate the public to not
15	call 911 in times like this. A tree falling down in
16	front of your house, even if it fell on your car,
17	it's very unfortunate; however, it's not a 911
18	emergency. If the tree falls down and a one-way
19	smaller street that's not an emergency either. If a
20	tree falls down on the Long Island Expressway, due to
21	the need for that highway to be open, that would be a
22	911 call. So this does need some education for the
23	community and if more people thought of 911 as you
24	do, Council Member, we probably would have less
25	problems with a major storm.

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 56
2	COUNCIL MEMBER BRANNAN: But I mean,
3	there's also correct me if I'm wrong. I mean, I
4	know PD also is very focused on data, and a lot of
5	times they want, you know, calling 911 in order to
6	make a case where the first thing they'll thing of-
7	like I now with some of my local precincts, if I get
8	complaints about issues or concerns about issues, the
9	first thing they'll do is to take a look to see if
10	there were any 911 calls made. And some a lot of
11	times there aren't. Like, it could be an issue that
12	everyone on the block is aware of, but for whatever
13	reason they haven't been calling 911. And if there
14	are no calls logged in for that location, it's harder
15	to get them to believe that there's an issue here
16	because they're so focused on that data. So, I think
17	that's sort of that's sort of the problem because
18	you don't people just calling 911 for anything. But
19	they don't feel any urgency of calling 311, so
20	there's sort of a grey area there, and because NYPD
21	puts such a focus on that, there's it's a problem
22	because you want people to call to make those
23	complaints, but you also don't want them calling if
24	it's not an emergency. So, and calling the old
25	

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 57 2 rotary phone at the police precinct is, you know, 3 something from the 1950's, you know? DEPUTY CHIEF NAPOLITANO: I understand 4 their concern, and it makes perfect sense for 5 criminal matters for [inaudible] progress or for just 6 7 to say a drug condition, a drug deal [inaudible] It would make sense to call 911 to document this and it 8 9 would strengthen their case that they've tried numerous times to address this. However, for non-10 11 emergencies such as trees down or a blocked driveway, 12 you know, just to cover some of the 311. They should 13 call 311 and that would be documented, and they would also, if they had to go to court or they had a 14 15 problem with their neighbor, form what I understand, yes, they do keep track of that, and it would show 16 17 that they're trying to address the conditions. So, 18 in some cases it makes sense: crime, and emergency, 911, will be documented for [inaudible] non-life-19 20 threatening emergencies, non-emergencies 311 would be 21 better. 2.2 COUNCIL MEMBER BRANNAN: Okay, and--23 okay. Yeah, and I think-- yeah, I mean, I think this-- that's part of the concern, I guess. Because 24 25 then, you know, we need to the information to sort of

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 58
2	back up what the neighbors are saying. They have to
3	have a way that they can actually log this stuff, and
4	you know, make it I guess build a cast around it,
5	and that's certainly part of the thinking there. My
6	last question, I guess. As far as social media and
7	twitter and stuff is concerned with 311, I see
8	sometimes sometimes it's constituents of mine who
9	might tweet at me and at 311 or at any agency and the
10	311 will pick it up, but there's always an extra
11	step. Is there a way that it's always basically
12	okay, I see the photo of the issue that needs to be
13	addressed by 311. It's staring right at me and
14	here's the address, but now, sort of, the 311 bot or
15	whoever's managing the social media then says, okay,
16	but now can you call or click on this link to fill
17	this thing out, and it's just an extra step. Like,
18	why can't it just be if someone is raising an issue
19	to 311 on social media that it's picked up and
20	someone's there to enter it in, instead of actually
21	asking the resident to actually then do that work?
22	It just seems like a needless extra step?
23	DIRECTOR MORRISROE: Hi, Council Member,
24	Joe Morrisroe from 311. I'm going to field this
25	question on behalf of Commissioner Tisch. Thank you

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 59
2	for the feedback, and first off, there are 311
3	employees who actually do field that, those questions
4	through twitter, and they actually offer a couple of
5	options. Sometimes, information is needed. A
6	picture is great, but there are some coordinates that
7	may be needed such as an address or an intersection.
8	And the way the model is we can offer the give the
9	customer the link so they can then submit it directly
10	or we offer to DM the customer, direct message the
11	customer to be able to obtain that additional
12	information, be it an address or maybe just another
13	step in the description process, but the goal is to
14	try to make it as simple as possible for the
15	customer. And as you noted, other agencies will
16	"loop" 311 in so we can go through that mechanism to
17	produce the end result which is a service request to
18	the agency and a document [inaudible] the customer.
19	COUNCIL MEMBER BRANNAN: Okay. Yeah, I
20	just want to make it as easy as possible. I mean,
21	it's you know, most people don't even take the
22	time. You know, they just see an issue and they go,
23	eh whatever, right? But the fact that someone's
24	willing to actually take the time to bring it to our
25	attention, you know, I want to make it as easy as

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 60
2	possible for them to actually have it addressed, and
3	having an extra step is just another sort of obstacle
4	for a resident, you know. Yeah, I appreciate it.
5	Look, most importantly, I mean I think that we don't
6	think about the 911 operators who are really our
7	first, first responders. They're the first in line.
8	You know, hearing that you certainly take into
9	account their mental health is very, very important,
10	because I don't think enough of us think about what
11	these folks go through and what they have to take
12	home to their families every day, every night, and
13	some of the calls that they take, the stress level
14	must be just unimaginable. So, I appreciate that you
15	guys are sensitive to that, and thank you.
16	DEPUTY CHIEF NAPOLITANO: Thank you, sir.
17	CHAIRPERSON BORELLI: Thank you. I'd
18	like to recognize Council Member Deutsch for
19	questions.
20	COUNCIL MEMBER DEUTSCH: Yeah, thank you
21	very much. Thank you, Commissioner. Thank you,
22	Chief for all the great work and hard work you're
23	both doing to rectify the issue with 311 and 911. My
24	question is actually when someone calls 311 about a
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COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 61 tree down, who determines the time that the agency, 2 3 the time frame that the agency must respond by? COMMISSIONER TISCH: I believe you're 4 5 referring to our SLA. COUNCIL MEMBER DEUTSCH: 6 Yeah. 7 COMMISSIONER TISCH: The SLA's are set by the responding agencies. 8 9 COUNCIL MEMBER DEUTSCH: So, if, you know, we all know that the NYPD was defunded. Parks 10 11 Department was defunded by more than 85 million 12 dollars, DSS was defunded by like 1.1 billion, and 13 sanitation was defunded by more than 100 million dollars. So, how does the back log effect the system 14 15 and user activity where one may continuously check 16 the status on their complaint online, or they would 17 make repeated calls on the same issue by calling 311. 18 Because I have a constituent that called multiple 19 times for like a tree-- tree branches that were 20 laying in the street after the storm, and he 21 continuously calls 311 because on the 311 system it 2.2 keeps on checking that the case was closed. And 23 also, my second question is, do you have any stats of how many repeated calls there are to 311 on this same 24 25 specific issue?

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 62
2	COMMISSIONER TISCH: So, I'll take the
3	first question now, and I'm going to use it as an
4	opportunity to plug a new feature that we actually
5	recently put into the 311 system which is an idea
6	raised to me by Chair Holden. Several months ago he
7	told me that his constituents didn't get conformation
8	emails or updates about their 311 service requests
9	through email, that they only got those confirmations
10	and updates if they had an account with 311. So
11	about two months ago we implemented a change to the
12	311 system whereby anyone who puts a service request
13	in through 311 whether by phone, website, or the app.
14	If they give us an email address, they receive both
15	confirmation emails as well as updates on the status
16	of their service request. Now, obviously, those
17	updates are generated by the responding agency going
18	into the system and updating the ticket, but those
19	now are available to 100 percent 311 customers who
20	give us an email address. And on your second
21	question about repeat callers, I'm going to have to
22	try to pull that data for you and follow up with you
23	on it. What I can say is in terms of general call
24	volume or general wait times at 311, they're really
25	de minimis. I mean, with added so much surge

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 63
2	staffing, the idea being make 311 really responsive,
3	the 311 call center really responsive to New Yorkers'
4	needs. So, in a normal day now, if you call 311 you
5	most likely won't wait on hold at all, which is
6	something that we're really proud of and we've worked
7	really hard to make the 311 service more customer
8	friendly.
9	CHAIRPERSON BORELLI: Thank you. I don't
10	see any other hands, so I will turn it back to
11	Council Member Holden for additional questions.
12	CHAIRPERSON HOLDEN: Thank you, Chair
13	Borelli. Commissioner Tisch, we had the opportunity
14	to review the New York City 311 Task Order provided
15	by DoITT last year. According to the Task Order
16	there were no provisions for patches or updates to
17	the NYC 311 app in the contract. At our last
18	hearing, or at a hearing on January 21 <sup>st</sup> , 2020 you
19	responded that you will let us know about patching
20	provisions. However, as of this date, we have yet to
21	receive an answer to the following questions: Are
22	patching mechanisms addressed in the current IBM
23	contract with New York City 311?
24	
25	

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 64 COMMISSIONER TISCH: I apologize for not
3	following up with you on that issue, but I can say
4	yes, that has been corrected.
5	CHAIRPERSON HOLDEN: I know you were
6	busy, so I'm not you were busy with a pandemic, so
7	I understand.
8	COMMISSIONER TISCH: Yes, we have
9	corrected all of the issues that we identified and
10	many of which you pointed out, and of course patching
11	and security of the 311 system are our highest
12	priority.
13	CHAIRPERSON HOLDEN: Great, okay. I'll
14	just give this to Chief Napolitano. Chief, I
15	understand that in the text to 911 there were
15 16	understand that in the text to 911 there were operators, call-takers handle both, is that true that
16	operators, call-takers handle both, is that true that
16 17	operators, call-takers handle both, is that true that they hand text and regular calls?
16 17 18	operators, call-takers handle both, is that true that they hand text and regular calls? DEPUTY CHIEF NAPOLITANO: Yeah, so our
16 17 18 19	operators, call-takers handle both, is that true that they hand text and regular calls? DEPUTY CHIEF NAPOLITANO: Yeah, so our operators are trained to handle both; however, we
16 17 18 19 20	operators, call-takers handle both, is that true that they hand text and regular calls? DEPUTY CHIEF NAPOLITANO: Yeah, so our operators are trained to handle both; however, we have it split where voice operators for the day, they
16 17 18 19 20 21	operators, call-takers handle both, is that true that they hand text and regular calls? DEPUTY CHIEF NAPOLITANO: Yeah, so our operators are trained to handle both; however, we have it split where voice operators for the day, they just handle voice calls. We have them actually
16 17 18 19 20 21 22	operators, call-takers handle both, is that true that they hand text and regular calls? DEPUTY CHIEF NAPOLITANO: Yeah, so our operators are trained to handle both; however, we have it split where voice operators for the day, they just handle voice calls. We have them actually logged in to handle solely voice calls. The same is
16 17 18 19 20 21 22 23	operators, call-takers handle both, is that true that they hand text and regular calls? DEPUTY CHIEF NAPOLITANO: Yeah, so our operators are trained to handle both; however, we have it split where voice operators for the day, they just handle voice calls. We have them actually logged in to handle solely voice calls. The same is text operators. Once they log in, they're logged in

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 65
2	CHAIRPERSON HOLDEN: But obviously,
3	certain people are faster at texting, right? I mean,
4	they would prob you know, they would most likely be
5	better if they were just doing that. If they're
6	really fast in texting, that they be just doing that,
7	and I think especially during an emergency that
8	probably should be implemented. Do you do that?
9	COMMISSIONER TISCH: Chair Holden, I as
10	you know, I used to oversee 911 call-taking
11	operations at the NYPD. I worked very closely with
12	Chief Napolitano, and I welcome and encourage you to
13	take a trip over to the 911 call center. You have
14	never seen faster typing in your life. That's what
15	these agents [sic] do, all day, every day. Whether
16	it's taking calls or texts, they're constantly
17	inputting information into the 911 system, and
18	they're amazing at it. So, I think everyone there is
19	much faster texter/typer than most.
20	CHAIRPERSON HOLDEN: Right, but that's a
21	talent, and I think it should we should exploit
22	that, especially not put them on calls because their
23	expertise is obviously texting much faster than the
24	average person. But let me
25	

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 66
2	DEPUTY CHIEF NAPOLITANO: [interposing]
3	Council Member?
4	CHAIRPERSON HOLDEN: Yeah?
5	DEPUTY CHIEF NAPOLITANO: Just to expand
6	on that, we do have individuals that are very
7	talented that work more often in that text aisle.
8	So, the individuals that are very talented at that
9	skill and appreciate it and enjoy it I should say we
10	assign more often.
11	CHAIRPERSON HOLDEN: Right, okay. So, it
12	makes sense. Let me just ask you another question
13	and then I'll turn it back to Chair Borelli. We
14	understand Next Generation 911 is set to be rolled
15	out in the next few years. Do any of you foresee
16	Next Generation 911 running into a similar capacity
17	issues that we faced recently?
18	COMMISSIONER TISCH: You want to take it?
19	DEPUTY CHIEF NAPOLITANO: Okay, I'm back.
20	I can see I can see a similar situation happening,
21	that's why I know I'm repeating myself, but we really
22	need the public to understand that these type of
23	natural disasters, that 911 should not be used for
24	trees down, wires down, and again, you'd have to go
25	back to Sandy eight years ago, but it was similar

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 67 2 where hopefully we're able to, you know, learn a lot 3 from this and also teach to the community not to dial 4 911. Otherwise, it could happen. 5 CHAIRPERSON HOLDEN: And just one more little question about the upload of 311 pictures, 6 7 application photos and video, do we have an update on 8 hat commissioner when we might see an expansion of 9 that? COMMISSIONER TISCH: We-- based on your 10 11 feedback, we have added that feature for the vast 12 majority of the new service request types that we've 13 put in place, and based on the list that you gave us of the service request that you think you would be 14 15 most relevant for, the legacy service request you think would be more relevant for. We're planning a 16 17 major 311 release that's going to include that. 18 Don't want to bore you, but just want to mention on complexity, which is my problem to solve, but just so 19 20 you understand. Adding it to the 311 system is easy, 21 right? I could basically flip a button and add 2.2 pictures to every service request type. The issue 23 falls in terms of getting it to the agencies themselves. Not all agencies use the 311 system. 24 25 The NYPD does, for example, so it's really easy to

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 68
2	get them pictures. But other agencies that don't use
3	the 311 dynamic system, but that take the data from
4	the 311 dynamic system and bring it into an in-house
5	system. Those systems need to be able to accept
6	pictures as well. It's not useful to the member of
7	the public if 311 can get the picture. They really
8	need the agency that's auctioning the service request
9	to get the picture, too. So that's what we're
10	rolling up our sleeves and working on right now.
11	CHAIRPERSON HOLDEN: So we still have the
12	problem of the agency cooperating and actually
13	looking at the photos because we've had that in the
14	past, so.
15	COMMISSIONER TISCH: [inaudible] it is a
16	problem of them cooperating. It's something that we
17	are working with them on, and I think, you know, in
18	this day and age that everyone understands the
19	importance and [inaudible] of pictures. So it's
20	something that is the person who's overseeing 311
21	now, then I am eager to work with other city agencies
22	to roll out at your suggestion.
23	CHAIRPERSON HOLDEN: Thank you. Thank
24	you, Commissioner. Thanks, Chair Borelli.
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1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH
2	COMMITTEE ON TECHNOLOGY 69 CHAIRPERSON BORELLI: Thank you, and I'd
3	like to recognize Council Member Lander for
4	questions.
5	COUNCIL MEMBER LANDER: Thanks very much,
6	Chair. Thank you, Commissioner and Chief, for all
7	your time with us today and all these good answers.
8	Having and I apologize, I missed a chunk earlier,
9	but I just want to follow up on a question that Chair
10	Holden started to ask about moving forward to Next
11	Gen 911. I know in the big hearing that we had on
12	sort of, you know, priorities, there are a lot of
13	them, and I understand COVID has obviously
14	interrupted a lot of them. I think it's great that
15	the text-to-911 came online, even amidst COVID. So,
16	props to you for getting that done. It would have
17	been easy to miss that. You testified in that last
18	hearing about some of the both benefits and then, you
19	know, the long-term nature of moving beyond that to
20	Next Gen 911, and I'd just love a little status
21	update. I could see being a thing of like there is so
22	much work to do given all of the others things you've
23	outlined in this hearing, that honestly that is just
24	going to way until the next mayoral administration or
25	no, that's really underway in the backrooms and

1 COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 70 2 there's a lot going on to get there. I just wonder 3 if you could give us an update of where those things 4 are?

5 COMMISSIONER TISCH: Thank you for that question. You know, during March, April, May, June, 6 7 and July as the IT agency. It seems like every 8 agency in the City wanted to bring on a new service 9 online, and we had really important work to help agencies do that, and we were very busy as you can 10 11 imagine, but it was really important to me not to let 12 the general work of the agency slip too much or 13 frankly slip at all on the really important programs. 14 So, as you mentioned, we continued forward with our 15 plan to release text-to-911 on time in June. Same 16 thing went for Next Gen. I had committed to the 17 Council on my last Next Gen update that we would be 18 registering all of the Next Gen contracts by June 19 this year, and that was done. We decommissioned 20 Nyslen [sp?]. So, again, despite the huge influx of 21 work we didn't stop plowing forward on the major 2.2 programs that DoITT has been working on and the 23 commitments that we've made. Certain things have slipped, and that has to happen, but the big ones are 24 25 plowing forward.

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2	COUNCIL MEMBER LANDER: Sorry, there was
3	some construction, city sponsored construction work
4	downstairs, so I tried to mute so you wouldn't hear
5	that background noise, but then I didn't have the
6	power to unmute myself. I guess I heard the Chief
7	talk about the ways in which even the Next Gen 911
8	system obviously will, you know, be staffed by
9	people, and so it could have some of the same
10	challenges of staffing that we saw during the storm.
11	I guess I wonder whether it will have benefits as
12	well. You know, hopefully part of the idea of, you
13	know, moving to an all-digital system is I don't
14	know whether it means that more things can be more
15	quickly moved and transferred. Will there be some
16	benefits to having Next Gen 911 in terms of search
17	capacity, you know, or response times, or some of the
18	kinds of things that people would be, you know,
19	ordinarily associated with a big upgrade, or is this
20	really just bringing the technology into the 21 <sup>st</sup>
21	century, integrated the voice and text and digital
22	platforms?
23	DEPUTY CHIEF NAPOLITANO: As far as
24	addressing a search in call volume, it would not help
25	much a day such as Tropical Storm Isaias, because

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 72 COMMITTEE ON TECHNOLOGY 2 again, it's a personnel-- it's just having the 3 individuals sitting down being able to handle 911 calls. There's many benefits from Next Gen 911 such 4 as location, obtaining a perfect location basically 5 off the GPS of their phone. That perhaps can help--6 7 COUNCIL MEMBER LANDER: [interposing] That should save some time, right, because then the--8 9 DEPUTY CHIEF NAPOLITANO: [interposing] Because we're able to--10 11 COUNCIL MEMBER LANDER: [interposing] caller doesn't have to--12 13 DEPUTY CHIEF NAPOLITANO: [interposing] see their location immediately. We will not spend as 14 15 much time trying to obtain it. So, in a way it 16 possibly can help a surge. 17 COUNCIL MEMBER LANDER: Okay. Thank you 18 very much. I appreciate your work. [inaudible] 19 CHAIRPERSON BORELLI: Thank you, and I 20 see no one else has raised their hands for questions. 21 So, with that, we will dismiss this panel, and I want 2.2 to thank both of you and the other folks out there 23 very much for this. Josh has told me, our counselor has told me there are two people signed up to 24 25

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 73 2 testify. So, Josh, will you ask them to identify 3 themselves and [inaudible]. COMMITTEE COUNSEL: Thank you, Chair. 4 5 Thanks everyone. We're now turning to public testimony. I'd like to remind everyone that unlike 6 7 in our typical council hearing we will be calling individuals one by one to testify. Council Members 8 9 have questions for particular panelists, use the raise hand function in Zoom, and I will call on you 10 11 after the panelist has completed their testimony. 12 For panelists, once your name is called, a member of 13 our staff will unmute you and you may begin delivering testimony. So, as Council Member Borelli 14 15 mentioned, we have two individuals who have signed up 16 to testify. They are currently-- they should be 17 unmuted, and if you are-- there's a caller one and a 18 caller two who have not provided us with specific phone numbers. So if you could identify yourself, 19 20 and then feel free begin discussing. I guess caller 21 one to start. Now, we only have one caller. Caller-2.2 - is there an individual who just signed off as well. 23 So, it appears that both of those individuals who signed up to testify have left the hearing. So, 24

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 74 COMMITTEE ON TECHNOLOGY 2 Chair Borelli, I guess we could go back to you and 3 wrap things up. CHAIRPERSON BORELLI: 4 Thank you, very, 5 very much. Council Member Holden, do you have any closing remarks? 6 7 CHAIRPERSON HOLDEN: No, I want to thank both the Commissioner and the Chief. By the way, the 8 9 Chief and I go way back when he was a Captain XO in the precinct, our local precinct. It's nice to see 10 11 him, and you're looking well, and I want to thank you both for your testimony, and I'm looking forward to 12 that tour, Commissioner of -- I want to see how fast 13 these people can text, because maybe like Superman or 14 15 something, but it sounds like it's an amazing job 16 that they're doing that all day. Thank you both, and 17 thank you Chair Borelli. I think it was a great 18 hearing. We've learned a lot, and I think we have our preparation certainly for the next storm, which 19 might be coming, might be down in the tropics now. 20 21 We have to prepare, and I think the idea of doing social media and alerting the Council offices that we 2.2 23 could educate constituents on obviously when we talked before about what's a 311 call, what's a 911 24 25 call, and how can we help, help the -- obviously, the

1	COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 75
2	system, help everyone do their jobs better and just
3	focus on city services. There was the breakdown we
4	mentioned, especially we couldn't get answers to
5	people's talking about downed trees. I know
6	Commissioner Tisch will certainly address that and it
7	won't happen again, but I want to thank you both for
8	your testimony, and thank you Chair Borelli.
9	CHAIRPERSON BORELLI: Thank you everyone
10	for participating, and with that, this will close out
11	today's hearing.
12	[gavel]
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_\_September 26, 2020