CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON FINANCE
JOINTLY WITH SUBCOMMITTEE
ON CAPITAL BUDGET

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March 2, 2020

Start: 10:14 a.m. Recess: 4:30 p.m.

HELD AT: Council Chambers - City Hall

B E F O R E: Corey Johnson

Speaker

Daniel Dromm

Chairperson, Finance

Vanessa L. Gibson

Chairperson, Subcommittee on

Capital Budget

COUNCIL MEMBERS: Committee on Finance

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Subcommittee on Capital Budget Vanessa L. Gibson Mark Gjonaj Barry S. Grodenchik Steven Matteo Helen K. Rosenthal

A P P E A R A N C E S (CONTINUED)

Melanie Hartzog Budget Director OMB

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at the Center for Court Innovation

Chiolady Gonzalez Campaign Director Align

Summer Sandoval Energy Democracy Coordinator Uprose

Sarita Daftery Just Leadership USA

2 SARKEEM BRADLEY: Test, test, test.

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Today is the Committee on Finance and Capital Budget.

CHAIRPERSON DROMM: [GAVEL] Good morning

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Today's date is March 2, 2020. This is being

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recorded by Sarkeem Bradley.

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and welcome to today's hearing of the Finance

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8 Committee. I'm Council Member Daniel Dromm and I'm

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chair of the committee. We are joined by the

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Speaker, Corey Johnson, and the Subcommittee on

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Capital Budget, chaired by Council Member Vanessa L.

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Gibson. Today we will examine the fiscal 2021

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preliminary budget, the Preliminary Capital Budget for fiscal years 21 through 2024, the Preliminary

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Capital Commitment Plan for fiscal years 2020 to

Management Report. I'd like to introduce my

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2024, and the fiscal year 2020 Preliminary Mayor's

Council Member Barry Grodenchik, Council Member Helen

Rosenthal, Council Member Margaret Chin, of course

our speaker, Council Member Vanessa Gibson, Council

Member Farah Louis, Council Member Karen Koslowitz,

Council Member Alicka Ampry-Samuel, Council Member

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colleagues who are here. We've been joined by

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and Minority Leader Steven Matteo, and Council Member

Brad Lander, and Ben Kallos, Council Member Ben

the speaker for his statement

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Kallos is also here. Ah, today's preliminary budget hearing will begin with testimony from the director of the Office of Management and Budget, Melanie Hartzog. After we hear from OMB we will hear from the city's comptroller and the Independent Budget Office. At this time I would like to hand it over to

SPEAKER JOHNSON: Thank you, Chair Dromm and Chair Gibson for chairing today's hearing. And thank you to the entire council finance division led by Director Latonia McKinney for everything you have done to prepare us for today's hearing and for the hearings that will follow throughout March. We are here today to examine the mayor's 95.3 billion dollar fiscal 2021 preliminary budget and the budget was released with a big question mark as it pertains to the state budget. This year the executive state budget presents an unprecedented risk to the city's budget. We have heard all the numbers - 1.1 billion dollars in additional local share for Medicaid potentially, unknown additional cuts to the Health and Hospitals budget from the yet-to-be-released proposals by the Medicaid Redesign Team, a 5% cut to TANF reimbursements, Temporary Assistance to Needy

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program, a decrease in state reimbursements as a result of the mandate that TANF flexible fund for family services money to be spent on child welfare services, 136 million dollars in education aid shortfalls, and a continued failure to pay the 1.1 billion dollar debt owed to the city as a result of the Campaign for Fiscal Equity and a request for the city to contribute 3 billion dollars to the MTA's new capital plan, which was developed without our partnership and about which we have very little information. The council and the administration have been united in our advocacy to the state against these measures. We know that the mayor is rightly concerned and has been working to prevent these proposals from becoming a reality and we commend him for that. But the truth is in light of the real threat of severe cuts from the state it is likely that at least some of these damaging proposals will go through. So what we need to hear from the administration today is a plan. We need the mayor to reassure us that if these shortfalls materialize then the city is prepared to absorb them into our budget with minimal impact to crucial city services. The

safety net and funds the critical programs and

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services that reflect our values and priorities for our city. Thank you, Director Hartzog, for being here today to testify. And now I will turn the mic back over to Chair Dromm.

CHAIRPERSON DROMM: Thank you, Speaker Johnson. As the Speaker mentioned, the uncertainty imposed by the state's executive budget poses an external risk to the city's budget. Combined with threats of an economic slowdown and shortfalls from the federal government, it comes as no surprise that the fiscal 2021 preliminary budget introduced only modest changes. Factoring these unknowns into the financial plan can undoubtedly be a difficult aspect of the city's budgeting and planning process. However, there are risks to the fiscal 2021 budget that are inexplicably not addressed by the mayor's preliminary budget, even though they are predictable and necessary to continue to meet the needs and priorities of New York City. First, the administration continues to under-budget certain costs by not aligning the budget to actual cost or historical spending. One glaring example is the overtime budget. On average, every year since 2015 this administration has spent 28% more on overtime

12 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 than the amount budgeted at adoption. In the current 3 year the administration is likely to overspend again, 4 with actual expenditures estimated to be 385 million dollars, or 27% more than the fiscal 2020 adopted 5 budget. Even armed with this data, there is no 6 7 movement in the preliminary plan to right size the 8 overtime budget for fiscal 2021. The preliminary budget also fails to accurately project certain agency spending for the next fiscal year and in the 10 11 out years. For instance, the Department of 12 Education's fiscal 2021 budget includes only 405.6 13 million dollars for Carter cases, which is approximately 134 million dollars less than what is 14 15 budgeted for the current fiscal year. DOE's budget 16 also fails to include a known 64 million dollar need 17 for pupil transportation costs. Moreover, the Board 18 of Elections fiscal 21 budget does not include the 75 19 million dollars that was added in the fiscal 2020 20 budget which will be needed again next year to 21 implement early voting. In addition to the 2.2 shortfalls in funding for existing programs, the 2.3 mayor continues to announce new programs that are not

reflected in the preliminary plan. In the State of

the City speech in February the mayor announced a

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COMMITTEE ON FINANCE JOINTLY WITH 13 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 planned expansion of the 3-K For All Program, a new 3 parent's home visit program and a fine reduction and 4 expanded programming for small businesses. Yet no 5 money for any of these programs was included in his proposed budget that he had released a mere three 6 7 weeks earlier. Lastly, the preliminary budget does 8 not consider any of the council's discrepancy priorities, which totaled nearly 450 million in fiscal 2020 to provide vital services to New Yorkers. 10 11 It similarly does not provide for the continuation of nearly 215.7 million dollars in one-time funding that 12 13 the council fought to have either included or restored in fiscal 2020. Finally, the preliminary 14 15 budget does not continue the 12.5 million dollars in 16 PEG restorations that were negotiated as a part of 17 the fiscal 2020 adopted budget. All of these issues 18 will need to be addressed over the coming months 19 through budget negotiations. But I hope to hear 20 responses from the Office of Management and Budget 21 that help to explain why the preliminary plan is 2.2 missing so many elements that will eventually need to 2.3 be included by adoption. Before we begin with

testimony I'd like to take a moment to give a well-

deserved public thank-you to the entire finance

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COMMITTEE ON FINANCE JOINTLY WITH

SUBCOMMITTEE ON CAPITAL BUDGET

division of the City Council. They have worked very

hard to prepare for today's hearings and all the

hearings that will take place throughout March.

Starting with the director, Latonia McKinney, to all

the deputy directors, assistant directors, counsels,

unit heads, finance analysts, economists, and support

staff, thank you very much. Thank you to all of you.

I'll now hand it over to Chair Gibson for her

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remarks.

COUNCIL MEMBER GIBSON: Thank you, Chair Danny Dromm and thank you, Speaker Corey Johnson. Good morning everyone. Good morning to all of my colleagues. I am New York City Council Member Vanessa Gibson. I'm proud to serve as chair of the Subcommittee on the Capital Budget and I'm honored to join our speaker and our chair to co-chair today's hearing. As part of our review of the fiscal 2021 preliminary plan we are also here this morning to examine the fiscal 2020 preliminary capital budget and the accompanying preliminary capital commitment plan. Both of these documents play an important role in the capital process and in understanding the city's infrastructure funding needs. The capital budget for fiscal 2021 through 2024 totals 56.1

15 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 billion dollars with an average appropriation of 14 3 billion dollars for each year, which represents a 4 modest increase over last year's budget. preliminary commitment plan for fiscal 2020 through fiscal 2024 is 85.5 billion dollars, a 4.6% billion 6 7 dollar decrease from the fiscal 2020 adopted capital 8 commitment plan. A decrease between commitment plans is not typical. Such an action might ordinarily 9 appear as though the administration was cutting 10 11 projects from the plan. But that is not what is happening here. In this case for the first time the 12 13 administration is not just including five years' worth of projected capital commitments as required, 14 15 OMB is also showing the next five years, for a total 16 of 10 years of planned commitments. Due to this and 17 because of the council and working together the 18 public is now able to see that projects are not 19 actually being cut from the plan but rather they're 20 being moved to the out years to demonstrate a more 21 realistic look at when the city's capital projects 2.2 will be completed. Historically, it was common 2.3 practice for the administration to put the majority of planned commitments in the first few years of each 24

commitment plan, a phenomenon that the council

1 SUBCOMMITTEE ON CAPITAL BUDGET 2 referred to as front loading the plan. If the city was able to execute a front-loaded commitment plan 3 4 then this would not be objectionable. However, as commitment plans grew more ambitious in size and scope it became less likely that the administration 6 7 was able to complete its planned commitments in any given year, resulting in an unrealistic plan and a 8 9 less-than-transparent method of budgeting. However, since Speaker Johnson created this subcommittee, of 10 11 which I am fortunate to chair, the council has been 12 working closely and encouraging the administration to 13 end this practice. Over the last commitment plans at the council's urging the administration has begun to 14 15 address this issue by moving planned commitments more 16 realistically into the out years of the plan. 17 also showing 10 years of planned commitments the 18 administration is taking an even bolder step forward as the council applauds and commends this action. 19 This new practice combined with the recent passage of 20 21 Introduction 113-A, led by Council Member Brad 2.2 Lander, working with the subcommittee, which requires 2.3 the administration to develop a public capital project tracking database and OMB's establishment of 24

a new capital task force represents strong progress

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on transparency and overall reporting. And once we have these components in place we can start to focus more on project execution to determine what changes can be implemented to deliver projects faster, on time, and within budget. I applaud you for working with us and getting that legislation passed and we look forward to its implementation. I also want to thank the finance division, led by Latonia McKinney and all of the finance team for their hard work, and now I'll trunnion it back over to our chair of finance, Chair Danny Dromm. Thank you.

CHAIRPERSON DROMM: Thank you, Chair Gibson. On a logistical matter, I want to remind any member of the public who wishes to testify to please fill out a witness slip with the Sergeant at Arms. The public portion of today's hearing is scheduled to begin at approximately 2:30 p.m. and the witness panels will be arranged by topic. So please indicate the topic of your testimony on your witness slip. Ιf there is any member of the public who wishes to testify but is unable to do so today you may email your testimony to the council's finance division at financetestimony@council.nyc.gov by close of business on Wednesday, March 25, and the staff will make it

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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2 part of the record. I would like to take, I would

3 | like to take, ah, I would like to take this

4 opportunity to remind my colleagues that the first

5 round of questions for OMB will be limited to fie

6 minutes per council member and if council members

7 have additional questions we will have a second round

8 of questions at three minutes per council member. We

9 | will now hear from OMB's budget directory, Melanie

10 Hartzog, after she is sworn in by counsel.

COMMITTEE COUNSEL: Do you affirm that your testimony will be truthful to the best of your knowledge, information, and belief?

DIRECTOR HARTZOG: I do. Good morning,
Speaker Johnson, Chair Dromm, Chair Gibson, and
members of the City Council. Thank you for the
opportunity to testify today about the fiscal year
2021 preliminary budget. I also want to thank
Latonia McKinney and her team for their positive and
collaborative approach to the budget. I'm joined at
the table today by OMB First Deputy Director, Kenneth
Godiner, and our staff is here to help answer
questions. Before I review the preliminary budget I
would like to discuss recent state actions that have
significant implications for the city's budget. In

19 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET November we learned that the state has a 6 billion dollar deficit, primarily due to Medicaid cost increases. This is the largest gap it has faced it in a decade. Then in late December we were notified that the state was cutting Medicaid patients to H&H by 1%. This is a 65 million dollar hit to its budget over two years. At the preliminary budget presentation the mayor warned that Albany might close its gap by making significant funding cuts to localities. Two weeks later the executive budget was It shifts 1.4 billion dollars in cost to the city, which includes 1.1 billion in Medicaid funding. Before I explain where the number comes from, it's important to emphasize that Medicaid is a state-run program. Determining who is entitled to benefits and provider reimbursement rate is beyond our control. The city is limited to enrolling applicants and confirming eligibility under applicable law. means that we are responsible for closing the state's Medicaid gap despite having no control over the state's Medicaid cost growth. The executive budget also stops a past due of federal Affordable Care Act funds, known as enhanced FMAP to localities,

including New York City, which covers certain

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20 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET Medicaid costs. These two measures alone would shift 1.1 billion dollars in costs to the city in fiscal year 21. The state has also convened a Medicaid Redesign Team tasked with identifying an additional 2.5 billion dollars in savings. The committee is scheduled to release recommendations in mid March, just two weeks before the budget is due. If the committee does not find enough savings there could be more Medicaid spending cuts ahead. This puts H&H as well as many other city programs at risk. Our municipal health system is the country's largest. delivers essential care to more than one million New Yorkers every year regardless of their ability to pay. H&H has made great strides over the last five It is on track to meet revenue and expense targets and has closed more than one billion of its budget gap. A massive cut would be devastating, threatening years of steady progress in health care for some of the most vulnerable New Yorkers. Investments beyond health care are also at risk. the mayor recently testified before the state legislature, funding for school social workers, guidance counselors, and programs like SYEP and

COMPASS NYC are also in jeopardy. On top of the 1.1

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COMMITTEE ON FINANCE JOINTLY WITH 21 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 billion I just discussed, the state plans to shift 3 another 300 million in education and social service spending to our budget. The executive budget leaves 4 the city with a 136 million dollar school aid shortfall. Not only is the state give us less school 6 7 aid than we need, it has failed to provide 1.1 billion in Campaign for Fiscal Equity funding. 8 Second, TANF was reduced last year by 10%. This year the state plans to cut an additional 5% as well as 10 11 restrict the city's use of federal child welfare This will result in a loss of more than 100 12 funds. 13 million over two years. These actions would shift the cost of cash assistance to the city, cut shelter 14 15 rates, and decrease resources used for preventative services. In addition to state budget threats, the 16 17 MTA has demanded an additional contribution of 3 18 billion to their capital plan and 100 million more for Access-A-Ride. The mayor has been clear. Before 19 the city commits additional capital we must see 20 21 funding for congestion pricing and other MTA sources 2.2 used first, a comprehensive audit, and accountability 2.3 and transparency on projects. As the mayor recently testified in Albany, the 1.4 billion dollar cut we 24

face today is larger than all state budget cuts we've

22 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET seen over the past six years combined. fighting every effort to push costs onto the city's budget. The proposed Medicaid cost shift has galvanized a broad coalition. The city is working with county executives, healthcare advocates, and legislators across the state to protect critical services and maintain our healthcare system. appreciate the council's partnership in opposing state budget threats. In particular, thank you, Speaker Johnson, for your recent Albany testimony in opposition to the Medicaid cuts. I look forward to working with the council moving forward. I would now like to discuss the fiscal year 2021 preliminary budget, which is 95.3 billion. The budget is balanced and out year gaps are manageable. Overall growth in the preliminary budget since adoption is the lowest of this administration at 2.7%. growth is driven by planned budget increases that include fair wages and benefits for our work force, investments in education, debt service payments, and

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state criminal justice mandates. As in the past, we remain focused on reserves and savings. The

preliminary budget maintains almost 6 billion dollars

in reserves that serve as a buffer to the unexpected.

23 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 This includes one billion in the general reserve, 250 million in the capital stabilization reserve, and 3 almost 4.7 billion in the Retiree Health Benefits 4 I want to thank the council for their important role in maintaining and increasing our 6 7 budget reserves. The preliminary budget reflects 714 8 million in savings across fiscal years 20 and 21. Since June we have saved nearly 1.2 billion over the two fiscal years. This is in addition to health care 10 11 savings of 1.6 billion in fiscal year 2020, and 1.9 12 billion annually thereafter. We set a precedent last 13 year by funding adoption with revenue and agency 14 savings, and I look forward to continuing this 15 approach in the upcoming year. Citywide savings completely offset new agency spending of 441 million 16 in fiscal year 20 and 243 million in fiscal year 21. 17 18 All of these funds support existing programming. 19 addition, we are updating our tax forecast. Fiscal 20 year 20's estimate has been increased to show a 21 yearly growth rate of 4.6%, adding roughly 450 million. Our fiscal year 21 estimate is cautious 2.2 2.3 because of signs that the local and US economies are slowing. The forecast shows a 2% tax revenue growth 24 in the next fiscal year, adding about 600 million. 25

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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Since we issued the preliminary budget the coronavirus has emerged as a risk to our economic and tax forecast. Over the past seven days the S&P 500 dropped nearly 13%, posing risks for the financial sector. We are monitoring the situation closely and will update our forecast as part of the executive budget. Now I'd like to turn to the capital budget. The Capital Commitment Plan for fiscal years 20 through 24 totals 85.5 billion. This includes a redistribution of 4.5 billion from the adopted capital plan. To fund our capital plan we continue to make cautious estimates to ensure that citysupported debt service does not exceed 15% of our tax In this plan we have deepened our ongoing commitment to capital project planning improvement. After hearing from the council we've added a section that shows redistributions over fiscal years 20 through 29 in order to improve transparency. This is the first long-term look at the capital plan that has been published since the release of the 10-year capital strategy in April. And to provide more realistic capital project timelines, we redistributed projects that were unlikely to move forward in the first four years to the out years. I'm also happy to

forward to taking your question.

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SUBCOMMITTEE ON CAPITAL BUDGET announce that OMB now has a capital coordination unit that is focused on improving project delivery. team is working with DDC to implement their strategic plan and as enhancing interagency communication. They are also streamlining our internal processes and a big thank you to Chair Gibson and Council Member Lander for your partnership in passing the project tracking bill that promotes transparency and improves project management. In conclusion, the preliminary budget reflects strong fiscal management in response to potential state cuts and economic uncertainty locally and nationally. And we plan to maintain this cautious approach in crafting the executive budget. Thank you for the opportunity the testify and I look

SPEAKER JOHNSON: Thank you, ah, Director. I appreciate your testimony and for being here this morning. As I mentioned in my opening statement the governor's proposed budget, executive budget, includes several proposals that would detrimentally impact the city's budget. At the same time the administration has announced new and expanding programming that has yet to be included in the city's budget, as the chair mentioned, such as 3-

K For All. Does OMB have a contingency plan if all the potential state budget cuts are implemented? In the past you chose to backfill state cuts that came through. As is shown on the chart on the screen, or should be shown on the chart on the screen. Would you do the same next year or would you choose to cut services and programming?

DIRECTOR HARTZOG: Appreciate that question, Speaker. The mayor has made it clear, we are facing an unprecedented magnitude of cuts coming from the state. Six years of, of enacted cuts we are actually facing in one fiscal year. And given the order of magnitude we cannot absorb that level of cuts. We would have to make very tough decisions about service reductions that are beyond just Health and Hospitals because the Medicaid cost shift really is affecting the entire city budget.

SPEAKER JOHNSON: So some of the things that were announced we'd have to take a look if we saw significant cuts from the state, some of the things that were put in the preliminary budget or were announced, we'd have to take a look at those?

DIRECTOR HARTZOG: The, yes, what was announced, what has been in the budget, we've, as the

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2 mayor said, we testified in Albany, unfortunately everything is on the table.

SPEAKER JOHNSON: Thank you. So I want to talk about homelessness strategy and housing subsidies. As you know, I recently released my longterm vision for addressing the city's homelessness crisis one of the key proposals was to raise the CITYFEPS voucher limits to fair market rent. maximum rent allowed currently allowed under the city voucher for three- or four-person household, for example, is \$1580 per month, much below the fiscal 2020 fair market rent for a two-bedroom apartment in New York City, which is \$1951 a month on average. This lower rent limits the supply of affordable housing, affordable apartments available to the voucher holder. Based on your analysis, by raising the voucher rents to FMR how many more rental units would be available for voucher eligible, for voucher eligible homeless households if vouchers were pegged to FMR and what would it cost the city and how much would it impact the shelter census?

DIRECTOR HARTZOG: So the, the couple things in your, ah, couple questions that you asked there. First, let me just say overall on your

1 SUBCOMMITTEE ON CAPITAL BUDGET 2 homeless report, there are many things that are, that 3 you put in policy that we couldn't agree more with 4 and we've been working very closely with your team to actually have discussions about implementing them. On the issue of raising the rental levels, we would 6 7 love to see and be able to raise the rent levels to It is part of our state plan that we cannot do 8 that. The state limits our rental increases to the Rental Guidelines Board. And so those rental 10 11 increases are about 2% to 3%, depending on what the 12 RGB says, or sets as the percentage increase, but we 13 can't do that. We would love to. One of the options that we think is very viable that is now, um, ah, 14 15 being presented by the legislature, is the Home 16 Stability Bill, which would not only raise the FMR, 17 um, but it would actually yield about 8000 18 additional, um, subsidies to be able to move families 19 out and individuals out of the census. So we're very supportive of that. We know that the council is and 20 21 we really want to see that passed. But we couldn't 2.2 agree with you more on the FMR issue.

SPEAKER JOHNSON: So correct me if I get these numbers wrong. My understanding is on average we are spending, ah, \$5800 to shelter a family of

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four in a shelter right now per month, so about almost \$6000, and for families that we're putting in hotel rooms because we don't have enough shelter supply, we're spending a little more than \$8000 a month for a family of four. So if we're spending five-and-half thousand dollars a month for a family of four in a shelter and we're spending over \$8000 a month for a family of four that are in a hotel room, and the voucher amount for that family is, you know, hovering below \$2000, wouldn't it be more efficient and better use of money to actually take some of that existing money we're spending right now on shelters and hotel rooms and put that money into voucher amounts, increasing it for long-term permanent lowincome housing and supportive housing for these folks?

DIRECTOR HARTZOG: I couldn't agree with you more, with the exception that we can't without risking losing state and federal funding. This has been a long-standing issue with the state and us pushing to actually increasing the subsidy levels to the FMR, which we just have not been able to move on.

SPEAKER JOHNSON: OK.

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DIRECTOR HARTZOG: But we agree. actually get the, um, Housing Stability Bill, as I said, 8000 additional households, and I believe it's a little over 100 million in cost avoidance.

SPEAKER JOHNSON: Thank you. So in order to address the current homelessness crisis the city needs a comprehensive strategy for public subsidies for permanent housing to not only move households and individuals out of shelters we've been talking about, but also to prevent them from entering the shelter system in the first place. In this preliminary plan can you point to the total year-by-year city spending of all types on public subsidies for permanent housing?

DIRECTOR HARTZOG: Sure. We can get that It's going to take us time to put it all together, though. But we can get that to you.

SPEAKER JOHNSON: And how do you measure the impact of affordable housing spending on the homeless census, like how do we match those things up when we're spending subsidy dollars to create affordable housing? How are we aligning that with our, ah, homeless census population right now and seeing a reduction in it.

population within our housing plan.

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pirector Hartzog: Well, Speaker, I would just say the first thing that we've done and working very closely with the council is to do more setasides in our homeless plan. We deepen the affordability of our overall housing plan. So we've done a lot of work there to do more for the homeless population within our housing plan. So we've done a lot of work there to do more for the homeless

SPEAKER JOHNSON: Do you believe that

2.1, the 2.1 billion dollars we're spending on DHS

right now is an appropriate baseline of spending?

Would you like to see that number go down?

DIRECTOR HARTZOG: I think we should all like to see that, the census go down. It's the lowest it has been and the family census is actually lower historically than it's been. I think, as I've talked about, when we've been talking about right now, the challenges that, yes, we would like to see the rental subsidy levels increase, but we are restricted by the state in being able to do so. If we were able to get the housing bill passed in the legislature it will have a significant impact on our ability to move families into permanency.

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SPEAKER JOHNSON: What was the DHS budget when this administration took office in 2014?

 $\label{eq:def:DIRECTOR HARTZOG:} \mbox{ We will get that} \\ \mbox{number to you.}$

SPEAKER JOHNSON: I believe it was just over a billion dollars. Now it is 2.1 billion dollars and, again, I think there have been a lot of good steps that you all have taken, ah, and keeping people from ending up in the shelter system to begin with. We are still currently at 78,000 homeless people in New York City, when you include all the populations, ah, HRA shelters, DHS shelters, runaway homeless youth shelters, HPD shelters, all of these different, ah, agencies that shelter people, which we should be doing. It's a right under our state constitution, um, it seems like an enormous amount of money and do you think that we're spending too much money on the shelter population right now and more money should actually be directed towards creating supportive housing and low-income housing and housing for formerly homeless people?

DIRECTOR HARTZOG: I appreciate the fact that you mentioned that we've had to spend on homeless sheltering. As you know, and with the

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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beginning of our administration we were dealing with the loss of the Advantage program. And so as a result of that we have seen the census increase, and we've had to make investments in the shelter system to be able to deal with that. At the same time we have made significant investments in rental subsidy programs in our affordable housing program and also in supportive housing and, most recently, working you, Speaker, to expand our supportive housing program. Is this the, I'm sorry, where is

[inaudible]. We're still working on that.

asked about how, ah, the affordable housing is aligned with homelessness spending is right now we have a deputy mayor for housing and economic development, and we have a deputy mayor for homelessness and social services when, I think a lot of folks think that there should be a deputy mayor for housing and homeless, and it should be under one portfolio. Can you talk about the coordination that has or has not happened between those two things, because I think that is what a lot of the advocates and council members worry about and what we see happening and not, and not having that alignment.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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DIRECTOR HARTZOG: Ah, I would say that we have significant alignments. I on a regular basis participate in meetings with both deputy mayors and the mayor on a number of different fronts on homelessness and housing, and so I, I don't think that there is necessarily in, in our administration a need for an individual who is dedicated to it because of the amount of energy and time that we spend meeting on these two issues.

SPEAKER JOHNSON: The administration recently announced an emergency rule for HRA to make additional payments for the CITYFEPS program for homeless individuals to move out of shelter and into 150 HPD 421-A affordable housing units where the AMI range is higher than the CITYFEPS voucher limit. Besides this emergency room, what else is the city doing to fill these vacant units, preferably with more homeless families? Why are there any vacant 421-A units to begin with when so many people need housing right now in New York City?

DIRECTOR HARTZOG: Speaker, I think this is a direct result of what we just talked about, which is how often deputy mayors across social services and housing are meeting to address and do

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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2 all that we can to look at new opportunities to move 3 people into permanency from shelter, and that is a

4 direct result what we just talked about, the vacant

5 units, 421-A, of us actually working together and

6 deputy mayors coming to different and new ideas about

how we can actually maximize our affordable housing

program for homeless families.

SPEAKER JOHNSON: So why, why are there so many vacant 421-A units to begin with?

DIRECTOR HARTZOG: I wouldn't say there was significant, it was 200 units, about half of them are being leased up now with homeless families to the extent that there are more units that are available. In this way we would most certainly want to prioritize, as I believe that you are calling for, Speaker, for homeless families.

SPEAKER JOHNSON: Well, I would just, I don't know how long those units have been vacant for, but if they've been vacant for a month or two months or three months, or longer than three months and we have all of these families that are stuck in the shelter system right now, it, it does seem like we should be any time a single unit becomes vacant and open that we are with seamless coordination getting

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families out of the shelter system and into these vacant units and, ah, I could be wrong on this, but my understanding is that's not what has been happening, which is why you have so many vacant units all at once. I don't think they all became vacant at once. I think over a period of time we have not been, again, coordinating and using the ability to move families and individuals out of the shelter system into these units. So that's the concern again that we have on there not being the level of coordination needed, and I'd love to understand the timeline from either OMB or HPD about when the units became vacant and about when, ah, they were actually

DIRECTOR HARTZOG: We, we will get you an answer on that. But I couldn't agree with you more. Moving forward as this becomes a new resource for us we continue to monitor it on a monthly basis and look at opportunities, again, to move more homeless families into permanency.

filled after how long they've been vacant for.

SPEAKER JOHNSON: Will the city modify its affordable housing plan to better match rents with lower affordability bans and how much additional subsidy overall would be required to do that?

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mayor mentioned something along these lines in his State of the City address.

DIRECTOR HARTZOG: We actually already did the deepening of affordability. We added over 200 and, 220? 220 million dollars.

SPEAKER JOHNSON: So if you look at this chart on the screen it shows the different levels, and so the majority of units right now that are being financed are low income, but, ah, and, again, the numbers for extremely low and very low are higher than moderate and middle, um, but I guess the goal here is to try to take some of that that's low income and put more of it into very low and extremely low income because that's the most vulnerable population right now. Can, can you remind me what the mayor announced in his State of the City Address as it relates to subsidies and financing around AMIs?

DIRECTOR HARTZOG: Sure. So the announcement was 25% of all city-funded new construction units would be, um, affordable, um, to extremely low-income families, and then another 25% of city-funded new construction units would be affordable to very low-income families.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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SPEAKER JOHNSON: So given that that was
the announcement we're probably gonna see that those
two numbers on extremely low income and very low
income go up?

DIRECTOR HARTZOG: Correct.

SPEAKER JOHNSON: OK. So in February the administration announced the launch of Your Home NYC, a new initiative that will seek to dedicate half of all city-financed newly constructed units for families earning less than \$50,000 annually with at least half of these units for families earning less than \$30,000 annually. This initiative is expected to generate 2000 additional units of affordable housing. We have heard that this new initiative will require an additional 220 million dollars in funds from the budget. Is this estimate accurate?

DIRECTOR HARTZOG: Yes, um, we put in 40

million in the preliminary budget and we'll add the balance in the executive budget.

SPEAKER JOHNSON: So the additional 180 million will show up in the city's financial plan for the executive budget?

DIRECTOR HARTZOG: That's correct,

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25 past.

SPEAKER JOHNSON: And how long is it, is

the estimate for these units to actually come online?

DIRECTOR HARTZOG: About two to three years after financing.

units why only 1000 units for families earning less than \$30,000 annually, half of them over families earning less than \$30,000 a year? Wouldn't it make more sense to have a greater portion of these units within the income range of homeless families in an effort to move those families out of shelter and into permanent affordable housing if we're spending that amount of money?

DIRECTOR HARTZOG: I think that what
we've done as terms of deepening our affordability
and all the work that we've done, as we've talked
about around the 421-A units to get as many as we can
that are vacant, um, to homeless families really
represents a big shift in what we're doing. And as
you pointed out we're going to be doing more
extremely low income and very low income, and within
our affordable housing program, and I think that's
significant increase from what we've done in the

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the next slide on citywide savings. The 2.4 billion dollars in estimated savings over the five-year financial plan period is almost entirely offset by 2.1 billion dollars in new needs. Ah, this means the city has only identified a net savings of approximately 300 million dollars over the five

SPEAKER JOHNSON: OK, if we could move to

risk, why is such a small savings proposal presented to us?

DIRECTOR HARTZOG: I wouldn't call that a

years. Given the fiscal outlook and state budget

small savings proposal, and I also think that within the new needs that are reflect that also includes the reserves that we've set aside in working with the council that we've increased every year. Um, the savings program, and we've had a savings program for every plan, even when we've had significant revenue come in, in the beginning of this administration. With the council's support at every adoption, as I've said before, we've increased the level of reserves and I hope that we will do that again come this adoption. Of course, there is the threat of what the state is, um, budget cuts, but I think we've been, in partnering with the council have increased reserves.

Um, we've been working with the agencies to develop

2 savings programs in light of executive budget, but we 3 haven't actually announced a PEG program. And of 4 course if that were the case the council would be the

first to know. 5

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SPEAKER JOHNSON: Do you think that may happen? We may have to look at a PEG program? DIRECTOR HARTZOG: We can't rule it out at this point.

SPEAKER JOHNSON: And when would we know that?

DIRECTOR HARTZOG: I think we'll know that as the month unfolds and our work collectively to push back on the level of cuts we're facing from the state.

SPEAKER JOHNSON: OK. I want to move on to, ah, not the, not the biggest issue but an important issue and one that I feel like every single year people are banging their heads a little bit trying to figure this out, and it is, ah, not-forprofit contracting issues. We hear about it as council members constantly, about the issues surrounding not-profits and the difficulty in getting the money that they, ah, are supposed to get through city contracts. So the mayor created the nonprofit

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resiliency committee in 2016 to offer opportunities for collaboration and expand lines of communication between the city and the nonprofit human service I understand there have been some changes sector. made to the process as a result of the committee's work, and it sounds like there have been good changes that have been made. But even four years after the creation of the Nonprofit Resiliency Committee, the council hears constantly, literally every day, from nonprofit providers about difficulty within the contracting process, including significant delays in receiving payment, nine months, 10 months, 14 months, 16 months, 18 months, in getting that payment. having the Nonprofit Resiliency Committee enough to address the issues that we still hear about four years after its creation?

DIRECTOR HARTZOG: I think having the Nonprofit Resiliency Committee is not enough. venue for the opportunity for us to hear from nonprofits what their challenges are, but there's always more that we can do to improve the process. My team works very closely with Dan Simon, who's the head of MOCS and the agencies around new ways that we can get work done. I think the indirect rate is an

ideas the council has on that.

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example of that, um, in partnership when the council when we added that funding at adoption. Our teams work collectively together to get that expedited as quickly as possible and I think we got a lot of positive feedback from the sector about how quickly we were able to do that, um, and really cut out individual agencies setting their own policies about the indirect rate and what the process is. We, my team handled it centrally with Dan and I think

there's more of that we can do. And I'm very open to

SPEAKER JOHNSON: We also hear about RFP postponements that cost providers because they're still operating under old contracts, but they've seen increased expenses while they're operating under an extension. For example, DYCD has delayed the COMPASS MOC, ah MOCJ has not released the Cure Violence And DOT, DOE has delayed the new pre-K RFP. RFP. Has OMB analyzed the fiscal needs of nonprofits operating under contract extensions?

DIRECTOR HARTZOG: We are constantly what the agency, what the operating needs are of the nonfor-profits that provide the services and critical that we rely on them. Um, I haven't heard in

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

2 particular the COMPASS issue that you're raising.

I'm happy to look into it with DYCD.

SPEAKER JOHNSON: So I would just ask...

DIRECTOR HARTZOG: I'm sorry, Speaker,

just to be clear...

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SPEAKER JOHNSON: Oh, sure.

DIRECTOR HARTZOG: I was aware of the extension but not the issue of the dollars.

SPEAKER JOHNSON: Sure. I, I would just ask if, if our teams could over the next, ah, few months try to figure this out.

DIRECTOR HARTZOG: Yes.

SPEAKER JOHNSON: Ah, to try to just, I'm not even talking about the extension issue, I'm talking about I know that there was another nonprofit resiliency committee meeting, I believe last week that happened, and I think some issues were raised at that hearing that have been raised at many of these committee hearings where the city has still not figured out these issues. And part of it is because a lot of different people, I'm not saying you or the OMB team, I'm saying generally across city government, point fingers. That's, that's MOCS, that's OMB, that's the comptroller, that's the

46 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 council's finance division, that's, ah, and 3 everyone's pointing fingers and what's happening is 4 these nonprofits are having to take out lines of credit to actually cover the expenses, which impacts them and their ability to fund raise, and you know, 6 7 because of your work at ACS, ah, before coming to OMB how, how important these nonprofits, especially the 8 human service nonprofits are to the city and literally everywhere I go people come up to me that 10 11 work at these nonprofits and they just give me story 12 after story of a broken system. So I'm glad that this committee exists to kind of air some of the 13 concerns and complaints and to have an audience to 14 15 look at those. But I would appreciate if over the 16 next couple of months we could put together a group 17 of folks from the council, from OMB, and from 18 potentially the other agencies that are involved to 19 look at ways that we can further improve this so that 20 we don't keep hearing over and over again the issues 21 that persist and try to figure out a way to, I don't know if once and for all we can finally fix it 'cause 2.2 2.3 there may always be some small issues, but if we could figure out some of the glaring, ah, 24

discrepancies and deficiencies that exist and see if

out...

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SPEAKER JOHNSON: Yes, yes.

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DIRECTOR HARTZOG: ...what our total plans are. Um, but to the point of the state funding we've requested half of that. We've spent about 3.8 million working very closely with the agencies to make sure that they have the resources they need, testing kits, etcetera, to ramp up. Um, the mayor has told me this is a top priority, to the extent that we need to spend, the agencies have the authority to spend, I will have to work with, within now and the executive budget to actually reflect that funding in their budgets. But they should be spending and they are, immediately. I'm addressing that.

SPEAKER JOHNSON: And do we have any preliminary dollars associated with a preparedness effort, just a general we think, ah, if this happened we would need this much for DOE, we would need this much for OEM, we would need this much for other city agencies? Have we put together sort of a rough plan of a dollar amount that we would need for preparedness agency to agency on the potential impacted agencies?

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DIRECTOR HARTZOG: We do have a plan. Ι think the, the, the proxy for us in spending is looking at, ah, prior, um, incidents like Ebola, um, where we spent about 20 million dollars.

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SPEAKER JOHNSON: 20 million?

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rough proxy for us. It's hard to actually gauge full

DIRECTOR HARTZOG: Yes. And so that's a

9 budget amounts for, right, an evolving emerging issue

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such as coronavirus. But that's a good proxy for us

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here at OMB and Planning across the agencies.

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SPEAKER JOHNSON: Even if there are, um,

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if there isn't a real huge number of cases that end up in New York City the awareness of coronavirus, ah,

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has represented a risk to the city's economy,

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primarily through the potential impact on tourism, on

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less people coming here. Has OMB analyzed the risk

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posed by this virus to the city's economy? And if so

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what are the results?

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of doing that, um, and any changes that we see would

DIRECTOR HARTZOG: We are in the process

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be reflected in the executive budget forecast, but

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yes, we are most certainly concerned about it given

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the volatility in the market as well as the impact on

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tourism.

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SPEAKER JOHNSON: OK.

DIRECTOR HARTZOG: It was too soon in the preliminary budget for us to reflect any changes in the forecast, but it could very well affect our forecast for April.

SPEAKER JOHNSON: I just have a couple more questions.

DIRECTOR HARTZOG: Sure.

SPEAKER JOHNSON: And then I'm gonna pass it back to the chair. So, um, while there has been at least some progress made on shedding light on Thrive's programmatic budget, we still have very little information on the budget of the Office of Thrive NYC. Why is the budget for the Office of Thrive NYC not, not listed as a line item in the Thrive NYC budget document provided by OMB in January of this year? We currently, in the budget documents that we've received, we do not see a budget line for the Office of Thrive NYC. It's not listed. Why don't we see that?

DIRECTOR HARTZOG: I'm happy to list it.

We'll, we'll do so moving forward. It's about 3

million dollars. We'll lay it, um, to Latoya and her team today to you.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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SPEAKER JOHNSON: Thank you. And where can we see the head count for that office as well?

You'll provide that to us?

DIRECTOR HARTZOG: Yes.

SPEAKER JOHNSON: Do you know what the head count is?

DIRECTOR HARTZOG: We'll get it for you.

SPEAKER JOHNSON: OK. The fiscal 2021 preliminary budget included the head count for many of, ah, Thrive NYC's programs but still not a lot. But, but, ah, there is still a lot of budgetary information on Thrive that has not been provided. Can you provide the head count data for each of the last three fiscal years as it relates to Thrive so that we can compare those things?

DIRECTOR HARTZOG: Of course.

SPEAKER JOHNSON: And can you provide a Thrive NYC budget that shows fiscal 2018 and fiscal 2019 actuals, fiscal 2020 adopted, fiscal 2020 current, fiscal 2020 preliminary, and fiscal 2021 preliminary in an Excel format spreadsheet?

DIRECTOR HARTZOG: Yes.

SPEAKER JOHNSON: Thank you. Um, it was announced by the First Lady a few weeks ago a 43

DIRECTOR HARTZOG: But I really do

appreciate you supporting it. From our perspective

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we also thought in our analysis of the program that in the long term, because it is an evidenced-based program that actually saves in healthcare costs in the future as well. So great benefits for right now and healthcare savings.

SPEAKER JOHNSON: We will ask Susan the question, thank you. And then lastly on this, in spring of 2019 Thrive NYC published a set of metrics to measure the success of programs under the Thrive umbrella. Um, when will the report with the results of the metrics be published?

DIRECTOR HARTZOG: Um, I believe that there's a number of different metrics that will be released this week, um, and over the coming weeks. Um, but it's a better question for Susan to answer, 'cause this is all about her programmatic metrics on measurement of the program's success.

SPEAKER JOHNSON: OK, and the last part on this, and you may say again the best person is Susan, but I just want to say it. There are some programs that were removed under Thrive NYC such as employment training and job placement for individuals with developmental disabilities that have, that still have metrics on the Thrive website. Will these

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programs be included in the report for the duration
of time they were under the Thrive NYC umbrella? Is
that something that we should ask Susan Herman?

number of different criteria that she used to make decisions on what she wanted to include. The programs that were removed will continue to actually be funded within the budget, but I'm happy to give you a report offline should you want that to continue to monitor those programs in the budget.

SPEAKER JOHNSON: Thank you, Director Hartzog. I'm gonna turn it back to Chair Dromm.

DIRECTOR HARTZOG: Thank you, Speaker.

CHAIRPERSON DROMM: Thank you very much,
Mr. Speaker. Before I begin with questions, let me
say that we have been joined by Council Members
Ayala, Van Bramer, Perkins, Gjonaj, Moya, Powers, and
Levin. And some of them will have questions later as
well. Um, let me start off by just talking a little
bit about post adoption spending. Since fiscal 2020
the mayor has made several announcements of, um, city
spending beyond what was included in the adopted
budget, ah, many of which remain unfunded in the

preliminary budget, and these include 43 million for

DIRECTOR HARTZOG: Um, you've listed a number of them, which would be reflected in the executive budget, a portion of them, and then some will be reflected as we actually, for example, um, the investment in the recreation centers as Parks identifies sites and brings them online. When we have better estimates of what those costs are we would reflect it in capital plan.

CHAIRPERSON DROMM: Ah, Ms. Hartzog, let me just reiterate the 10 million dollars for the, um, model budget, ah, programs. It's something that Margaret and we in the council thought we had an

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agreement on moving forward. So we hope to certainly see that, ah, and reflected in the executive budget.

DIRECTOR HARTZOG: It is a top priority for us. Um, I also hope this doesn't mean that Council Member Chin is going to ask me the same question again.

> CHAIRPERSON DROMM: [laughs]

DIRECTOR HARTZOG: But, um, it is a top priority. It has not, even though it's not reflected in the budget it hasn't stopped the agency, Department for the Aging, from moving forward and working with the providers to actually develop and amend the budgets. But yes, understand it's a priority.

CHAIRPERSON DROMM: OK, and was there any, any particular reason why these were not included in the preliminary budget?

DIRECTOR HARTZOG: I think it was just the process of us really understanding what the accurate estimate is. As you know, a budget is an estimate of what you plan to do, particularly with nonprofits, as we're working on their model budgets, each of them are individual. Um, yes, there is a

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total model, but it takes time to actually figure out what the right and accurate estimate is.

CHAIRPERSON DROMM: So it's just, not just the, ah, model budget but all of the things that we listed. Any particular reason why they were not listed, 'cause we know they're coming.

DIRECTOR HARTZOG: I, I think it's the same thing, even indirect rates. We added a certain amount, I believe it was a little over 50 million dollars. As we actually go through the process with each individual agency we'll have to amend the budget, the total budget overall, for each of the agencies to reflect what the actual, ah, what the actual indirect rate is. It's a proxy.

CHAIRPERSON DROMM: And do you know at this point, ah, what the Carter cases is going to cost and the pupil transportation?

DIRECTOR HARTZOG: So for Carter cases you, remember we added 33 million dollars in special education with the idea that we are trying to work with the Department of Education to really bend the curve on Carter cases with more ramping up of special education services in schools, and that is a trend that we continue to monitor, to the extent that we

SUBCOMMITTEE ON CAPITAL BUDGET

- 2 are constantly looking at where the Carter cases is.
- It's just an estimate. Um, until we actually get 3
- into that year we have to look right in the current 4
- year and then add funding. But next year, I think
- it's too soon to tell where we'll be. 6
 - CHAIRPERSON DROMM: So you don't know at
- this point... 8
 - DIRECTOR HARTZOG: Correct.
- CHAIRPERSON DROMM: ...that if the number 10
- 11 of cases are going down or up, what trend is, is
- 12 there?

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- 13 DIRECTOR HARTZOG: It's, the number of
- 14 cases is, is pretty constant, I believe, at this
- 15 point as they are actually ramping up special
- 16 education services and that's why we wouldn't add
- 17 money, um, to the next fiscal year, it's just too
- 18 son. And as we get into that year we'll have to
- continually look at where they are and what's 19
- 20 happening on the special education side.
- 21 CHAIRPERSON DROMM: OK, thank you.
- 2.2 me to go to census. According to the New York State
- 2.3 Complete Town Commission of October 19 if the same
- percentage of households do not part in the census as 24
- 25 they did in the 2010 census, ah, it's likely that

roughly 2.5 million peopl

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roughly 2.5 million people in New York City would not be counted. That's an incredible number of people.

Ah, the council and the administration have jointly committed 40 million to ensure that we get an actual count. So if we don't get the count right this time what would the estimated fiscal impact be to the city's budget?

DIRECTOR HARTZOG: Um, I think the estimated impact would definitely be a hit to our Childcare Block Grant dollars and potentially if the other, all other factors were held constant it could be a potential hit to education. But I think we have, as you mentioned, Chair, working with you, have invested funding in the census. The mayor, this is a top priority, um, and their state funding as well that is coming directly to providers, I believe, so that I think collectively with all this efforts hopefully we can avert that.

CHAIRPERSON DROMM: OK, thank you. Let's go to a little bit about the school planning and siting law compliance and school seat, ah, school seat need. Um, as part of the School Siting and Planning Task Force we passed Local Law 167, which required the DOE and SCA to post online the process,

CHAIRPERSON DROMM: OK.

DIRECTOR HARTZOG: Happy to.

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COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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CHAIRPERSON DROMM: The school capital

plan for 2024 introduced major shifts in where new

school seats are needed, as shown in this chart. How

can OMB and the council be assured that the SCA's

capital plan in relationship to identifying seat need

is sound, given these fluctuations? And what

specific data was used to, um, um, for the seat need

reduction?

DIRECTOR HARTZOG: I am happy to take this offline and have a conversation with, with you, Chair, and, and Lorraine and her team about ensuring that you have confidence in what her projections are and what we're actually funding.

CHAIRPERSON DROMM: One of our major concerns is that some of the most overcrowded districts, like 30, 24, and 20, ah, seem to have had reductions in their seat needs and then it was redistributed to other, ah, districts where the seat need may not be as high.

DIRECTOR HARTZOG: OK.

CHAIRPERSON DROMM: Um, special education and the pre-K contract rate increase. As you know, this fiscal year was monumental in achieving pay parity for union and nonunion early childhood

SUBCOMMITTEE ON CAPITAL BODGET

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2 education teachers and support staff. Unfortunately,

3 the deal that was reached for pay parity did not

4 include special education pre-K teachers who are

5 often teaching side by side with the teachers who

6 | will receive the salary increases through the pay

7 parity deal. Special education pre-K teachers have

8 not seen a salary increase since the 2016 COLA. So

9 the state sets the reimbursement rate for special

10 \parallel education pre-K contracts, also referred to as 4410s.

11 Ah, what is your estimate of the cost of pay parity

12 | for this class of teachers and will your request, ah,

13 \parallel will you request the state raise its rates by 4%?

14 | Will that suffice?

15 DIRECTOR HARTZOG: We have been

16 aggressively, including my staff, um, in Albany

17 | pushing for a rate increase for the 4410 schools. We

18 \parallel believe, as you do as well, that they are in fact

19 | have not been funded an adequate level and we're

20 | losing a very critical resource within our special

21 | education system with the community-based

22 | organizations, and the issue of salary is one we care

23 | deeply about because, you're absolutely right, as we

have given pay parity to the early childhood sector

it can't come at the cost of a critical component of

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2 the system, which is special education. Um, we have

3 been asking for the rate increase. We don't have an

4 accurate sense of what the magnitude on pay parity

5 | because we don't contract directly with these

6 providers. Um, but we have been having a number of

7 conversations with them about how we can better

8 support them, understanding the challenge that they

9 | have, the state sets their rates and the contracts

10 [inaudible] the rate increase, but we would, we

11 really want them to get a rate increase.

assessment of that amount at all?

CHAIRPERSON DROMM: So advocates are saying that they're looking for a 10% increase, which would come out to close to, I think, about 80 million dollars in additional funding, and do you have an

DIRECTOR HARTZOG: I don't have an assessment on the 10%. That's the first time I'm hearing it.

CHAIRPERSON DROMM: OK. So hopefully you'll take that into consideration moving forward.

DIRECTOR HARTZOG: Absolutely.

CHAIRPERSON DROMM: In terms of reserves, in the preliminary budget hearing last year we asked you about something that concerned us, specifically

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budget this year, um, we added, ah, money to the prepayment to bring that expected level of up to 2.7 billion dollars. Um, that's in keeping with, ah, the levels we've been at for the last four years, which have ranged from 2.3 to 3.2 billion, um, and in all of those years we wound up with a final prepayment, um, just over 4 billion into a high of 4.6. We expect to see similar things happen this year.

Obviously there are unknowns between now and then, um, many of which the director has spoken about. But that's the way, ah, we see this and we do not see this as a variation from our usual, um, level of prepayment enroll.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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2 CHAIRPERSON DROMM: Aren't reserves

normally used when there's a deficit, um, or of, you know, a fear of recession rather than, ah, what we've seen, especially over the last two years?

DIRECTOR GODINER: We, we released reserves in the, as part of our normal plan process. But we have not been spending reserves to, to balance the budget this year or in the prior years.

CHAIRPERSON DROMM: OK, so I'm gonna stop here and go to council member questions. Oh, I'm sorry, to Chair Gibson, our chair of the Subcommittee on Finance for Capital Projects.

CHAIRPERSON GIBSON: Thank you, Chair

Dromm. And good morning. It's still morning. Ah,
thank you for being here and thank you for your
testimony and certainly giving us a realistic
understanding of the state risks, um, as the
legislature moves towards adopting a budget, ah, we
appreciate that. And I reaffirm again what the
Speaker and our chair has said, that we will work
with you in whatever capacity we can to ensure that
we can minimize those cuts as much as possible. Um,
so I just have a few questions, all related to
Capital Commitment Plan and I spoke in my opening

DIRECTOR GODINER: We are planning on continuing to, ah, show the 10-year look.

CHAIRPERSON GIBSON: OK.

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as well?

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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DIRECTOR GODINER: We think it added to our transparency and gave people a better idea of what, when we slip projects beyond year five that they're not disappearing, which you noted.

CHAIRPERSON GIBSON: Um-hmm.

DIRECTOR GODINER: So, yeah, that is our intent.

CHAIRPERSON GIBSON: And what about adding additional sections? Is that on the table?

DIRECTOR GODINER: Well, what's on the table we'd be happy to talk to you about, what, what, what, ah, particularly you have in mind.

CHAIRPERSON GIBSON: OK. Were there any specific institutions or guidelines that OMB gave to agencies when you asked them to redistributed their commitment plans into the outer years across the 10-year period as compared to five?

DIRECTOR HARTZOG: Um, we asked them to take a realistic look at their projects that were forecast within the five-year window to see if they could really, um, manage all of them and could they actually get done, and as you can see that actually results in a redistribution. And then the other thing was looking at their prior year and what they

2 actually spent. So those are two proxies that we 3 asked them to take a look at.

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CHAIRPERSON GIBSON: OK, and what impact if any would some of the administrations priorities or signature programs, ah, like Vision Zero, like university pre-K, 3-K, what impact would that have on those specific agencies prioritizing some of their capital projects and looking over a 10-year period as compared to a five? So the question is would those signature priority projects that the mayor and the administration really wants to see up and running, would those be placed at the top as compared to some of the other capital, ah, priorities of the agencies?

DIRECTOR HARTZOG: I think it's the overall priorities of the administration and the council. When we do the redistribution we actually reach out to the council, um, to make sure that anything that we're talking about in terms of projects, um, and reflecting a realistic timeline that the council is OK with us doing that. So it's not a, ah, what's the top priority of the mayor, it's what's the top priority of the administration, the council, and obviously the projects that are critical to just infrastructure moving forward. We're not

gonna push out the needs to do, you know, fixing

3 water mains. That's not, it's critical. We have to

4 keep doing infrastructure projects.

See, ah, clearly on the chart before us that money was moved out to fiscal, ah, FY2025 through 2029, um, we don't know any specific capital projects that were actually moved. So in your conversations with the agencies on shifting some of those projects to the outer years, um, can you tell us a little about some of the major capital projects that were moved to the out years? Do you have any data you could share with us?

DIRECTOR HARTZOG: So the, the great news about our, which is also the challenge for the agencies and for OMB is that we don't set an overall target until the agencies just shift out, you know, seven-and-a-half billion dollars into the out years of the 10-year plan. Each agency has to go project by project and it is quite a, an undertaking for both my team and for the agencies to do that. So it is hundreds of projects that are very small in size but actually equal that and we'd be happy to sit with

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program as planned. Ah, can you tell us the level of

think the agencies work very hard to ensure that what

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2 they plan for in the fiscal year that they can
3 actually get done.

CHAIRPERSON GIBSON: Actually do it, yes.

DIRECTOR HARTZOG: And by the preliminary budget, fair to them, they're still trying to see what they can actually get done within the fiscal year. As we approach April, with three-quarters of the year done, I think that's when the agencies start to really look at what they can get, contracts registered, what can actually get done in the current year.

CHAIRPERSON GIBSON: OK, and the Speaker alluded to it, but with some of the new capital that was proposed by the mayor in the State of the City as one example the brand-new construction of community centers. Um, there are two slated for the Bronx, ah, one is Tremont, the other is Soundview. I assume they were brand-new construction, not a renovation of existing, not sure. But will we see those numbers reflected by the exec as it relates to individual agencies?

DIRECTOR HARTZOG: The recreation centers are brand-new construction.

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make sure. OK.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

DIRECTOR HARTZOG: I wasn't clear what you wanted, Council Member.

Question. Um, in last year's budget I remember talking about this 'cause it was an issue that concerned me since, ah, my district and many others represent a high concentration of cluster housing.

As the administration continues to phase them out, um, this past November the administration announced that the city was entering a second phase of the cluster sites purchase program to acquire an additional 14 buildings and convert nearly 200 cluster units into permanent affordable housing for homeless families. So my question is, is the purchase and conversion of these units final to date?

DIRECTOR HARTZOG: Yes, for phase 2 yes.

CHAIRPERSON GIBSON: Phase 2, OK. So we know where the 14 buildings are located and how many units we'll be able to convert?

DIRECTOR HARTZOG: Yes, we do.

CHAIRPERSON GIBSON: OK. Um, and in terms of the amount of capital that is needed to renovate these existing units to bring them up to

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they used.

CHAIRPERSON GIBSON: OK, OK, great. I'm

gonna hold you to it.

DIRECTOR HARTZOG: I know you will.

CHAIRPERSON GIBSON: I will [laughs].

Ah, both the HPD and the HRA commissioners testified last year that the purchase price does not include any funding, um, as we know, towards the renovations or addressing building code violations. Um, so I know we don't have those figures yet, but ah, we do know that there will be a cost to renovate these existing 200 units and bring them up to code, um, before they turn over to an actual not-for-profit, is that correct?

DIRECTOR HARTZOG: Yes.

CHAIRPERSON GIBSON: OK, great. And I wanted to ask a question on the timeline of the phase-out. Um, is the city on target to phase out our cluster sites by 2023, ah, with phase 2 acquisition of units, and are there any additional acquisitions that are currently being negotiated? So my question is are we going to a phase 3 or phase 4 as we keep in pace with this timeline of closing out clusters by 2023?

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have a number of analysts working on that as well as

an assistant director. Ah, what they've done so far

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is they've been out, ah, talking to city agencies and other task forces at OMB, making sure they understand what the, the current road blocks and impediments are, how to, ah, and how they can try to address making those, ah, delays be shorter. Ah, they are providing, as a general rule, a central resources for training new OMB analysts on CP review, so one of the things that tends to slow things up is if, if we don't have people who have, ah, are fully trained on CP review and it slows things down. Um, and they've been actually, ah, during super-busy periods helping individual task forces with their CPs to speed up that process. Ah, we've also, as a result of having this we have a single point of contact, ah, for DDC on citywide strategic plan initiatives, ah, and, you know, we're really happy the, the, that they're focused on improvement which goes, ah, to an OMBwide, ah, initiative to have email submission of CPs. We were still doing that on paper. That's expedited that process and the idea of expanding blanket CP authority, ah, for DEP and Parks.

CHAIRPERSON GIBSON: OK. Sounds like a lot of work. [laughter] What's the, what's the total

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COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 staff that are in the unit? I hope it's not less 3 than five. 4 DIRECTOR HARTZOG: Um, it's a total of 5 about two people. 6

CHAIRPERSON GIBSON: Two people?

DIRECTOR HARTZOG: Yes.

DIRECTOR GODINER: But they're working

very hard. [laughter]

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CHAIRPERSON GIBSON: Wow, wow.

DIRECTOR HARTZOG: What Ken described is really coordination across the task force, right? So just to drill down and give an example, we've talked about this with Latonia's team as well, each task force has their own capital units for their agencies within OMB. One of the challenges that we found with the agencies is that each of those units has a different way of, of actually analyzing CPs. So DDC could have, right, they're a managing agency, they could be working on projects across four other agencies.

> CHAIRPERSON GIBSON: Right.

DIRECTOR HARTZOG: But the task force, depending on which they went to, had a different way of looking at a project. And DDC would say, well,

there one person that handles one agency or multiple,

I mean, we're talking about...

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COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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DIRECTOR HARTZOG: It's not about

handling an agency as much as it is about working within OMB and across the city agencies how better we can, right, get the work done. So each task force still has a capital process within each of the tax forces. It's not that we're consolidating all of capital under this unit. That's not the roll. The roll is to actually figure out how to best process capital projects, not to undertake them centrally.

CHAIRPERSON GIBSON: OK, and how long has the task force been in operation?

DIRECTOR HARTZOG: It's relatively, it's just been a couple of months.

CHAIRPERSON GIBSON: OK, so at some point as the task force continues to do its work, um, and we add more capital projects on even this budget, um, will you continue to assess the unit of two to determine if there is a need to add more staffing, just to make sure that there can be more efficiency in managing and working with all of the agencies?

DIRECTOR HARTZOG: I appreciate your concern about whether or not we have sufficient staff. I can assure you that the role is coordination, not one of actually staffing. If there

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was a need for actual staff it would be within the task force to process capital projects, not to coordinate.

CHAIRPERSON GIBSON: OK. I can't wait to meet these two people. Are they here? [laughter] Oh, they must be here, OK, great. [laughs] Wow. Um, my final question before I turn this over to Chair is on a topic that I have certainly prioritize and this council has really done a tremendous amount of work on and I wanted to ask a few questions and I wanted to ask a few questions related to it. Um, we are provided with a twice-yearly term and condition report on the NYPD's school crossing guards. Um, the September 2019 report showed 2502 filled position with 189 vacancies. The January 2020 report revealed that none of the 189 vacancies were filled. Um, you remember a few years ago we also added 200 new positions for supervisors. Um, nine supervisor vacancies existed as compared to eight. Um, so I wanted to understand why these positions were budgeted for but they weren't filled and we've done a lot around school crossing guards. We've really reshaped the recruitment process so you don't have to go to a precinct to apply. We've looked at hard to

DIRECTOR HARTZOG: So the first thing I would say is there next class coming on in April of 2020. Um, and so that should definitely address the vacancy issue. Overall, as it relates to what PD's strategies are for recruitment, I'm happy to have a conversation with them, um, around what they're doing beyond just the recruitment of the class, the next class coming in.

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CHAIRPERSON GIBSON: OK. Do you happen to know the size of the April class? Or can someone get back to me with the data?

DIRECTOR HARTZOG: It's about 50.

CHAIRPERSON GIBSON: Oh, that's small, OK, OK. And I quess the final question I'll say and I know obviously this is for, um, NYPD when they come before us later this money, um, but school crossing guards are designated and assigned by the local commanding officers at our local precincts. They determine assignments by examining collision data, population, the distance to nearby bus and transit locations, and also a list of, I would say, elected official and community concerns and inquiries. wanted to know from an OMB perspective if you've heard from local unions, DC37, local 372, if we need to redefine that process. Because I think a lot of times we have children that are traveling, as we have seen with some very horrific, horrific crashes that have happened injuring children that we should have a school crossing guard on every corner of every school intersection as best we can. Um, and so coupled with all of the data we currently look at today I don't want to tell my colleagues, we don't want to tell

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constituents we're sorry we can't get an additional school crossing guard because not enough pedestrians have been injured or hit by vehicles. That's not what we want to say. But we know that we have a, a budget, we have a maximum capacity, but when we're asked as elected officials to exceed that it's a challenge when we don't have the security, sorry, the school crossing guards in place. So do you think that we could work with NYPD to look at redefining the process of how we assign school crossing guards and other data that we could be looking at as well as, um, as a metric?

DIRECTOR HARTZOG: I'm, I'm not gonna speak for PD about the process in which they use to assign school crossing guards because I just don't know enough. I think the issue of safety in crossing the street, and I believe you're referring to the most incident, is one in which I've had, just had very conversations, recent conversations, including with the first deputy mayor, about what we can do, and I think both of us agree that it's bigger than just PD. We should also be involving DOT in those conversations, so I think there's more to come on that front. And the question about data and what we

COMMITTEE ON FINANCE JOINTLY WITH 87 SUBCOMMITTEE ON CAPITAL BUDGET should be using, I couldn't agree with you more. We should be using all available data, um, but I do think it's a bigger strategy than just can we have

more school crossing guards. I'm not saying that's

6 | not part of it, but it's more than that.

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CHAIRPERSON GIBSON: OK, great. And then, ah, offline I would love to have a conversation with us this budget season, ah, in general, more specifically about school crossing guards and some of the conditions and pay rate, obviously many of it being a union labor issue. But I think when you look at most school crossing guards they tend to be women and women of color, many veteran school crossing guards, which we appreciate, um, but we also need to make sure that whatever we can do to improve their working conditions we should do that as well. So I just wanted to put that plug in and keep it on your radar as we continue conversations.

DIRECTOR HARTZOG: Sure.

CHAIRPERSON GIBSON: Thank you. Thank you so much. I'll turn it back over to Chair Dromm.

CHAIRPERSON DROMM: Thank you very much.

I, um, wanted to just ask a couple of questions

before we go to council member questions. Do you

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2 know the impact of the governor's school aid

increase, what that's going to look like on New York
City?

DIRECTOR HARTZOG: It's about 136 million dollars, um, that we were anticipating as part of our, um, growth and we have been over the past couple of years, um, been hit on this issue of not getting enough school aid, but at the same time I think it's about a 3% growth rate, am I correct? Two? It's 2. Um, while charter schools having grown at the rate of about 5%. I'm correct on that front.

CHAIRPERSON DROMM: OK, thank you. And what, just to go back to the, um, the reserves questions. What was the size of the prepayments from fiscal 2019's budget to fiscal 20?

DIRECTOR HARTZOG: I want to be clear before Ken gives you that answer that we have to keep in mind that 2019 was a very unique year, which was the PIT significant increase. And so if you look at, I think the better proxy would be looking at the prior years to see what the prepayment levels are because it was a better reflection, because we had that infusion of one-time PIT in 2019. Can you give both?

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DIRECTOR GODINER: Yeah. The, ah, the 3 2018 prepayment has a preliminary, was 2.6 billion,

um, in 2019 it was 3.2, ah, and in this plan we 4

reflect the 2.7. Ah, you know, the end-of-year 5

prepayment in 2018 actually wound up being the 4.6 6

7 billion and last year 4.2. So it's also early in the

8 year to know how we'll wind up on the prepayment, um,

9 you know, an event like the tax collection happens

later in the year and, ah, you know, we're always 10

11 looking at this.

> CHAIRPERSON DROMM: So there's about 300 million in the general reserve this year. Do expect the, um, net roll to be, um, ah, negative at the end of the fiscal year 2020?

DIRECTOR GODINER: I, I think it's too early to know how the, the final roll will turn out. Um, you know, we're in this part of the process. Ah, you know, obviously at this point, you know, we're only showing a 2.7 billion dollar roll. But, um, you know, two years ago we showed a 2.6 billion dollar roll and wound up with a 4.6 billion dollar roll. it's too early at prelim to know how the final will work out.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

CHAIRPERSON DROMM: OK, all right. go to, I want to say we've been joined by Council Member Treyger. Thank you for being here. And now we're gonna go to questions from Council Member Lander, followed by Grodenchik, followed by Koslowitz. And I just want to remind everyone we're going to hold you, hold you to five minutes. Council Member Lander.

COUNCIL MEMBER LANDER: Thank you, Chair Dromm and Chair Gibson. Ah, Director Hartzog, good to have you here. Ah, I want to extend the kind of thank you and praise for the way that you're team is really digging in on capital projects, ah, improving the forecasting in the ways that, that you described, doing that capital coordination and working with us on the capital projects tracker.

CHAIRPERSON GIBSON: All with two people.

COUNCIL MEMBER LANDER: All with two, well, I'll start there. I'm, I'm guessing those two people are, will also be involved in the task force to get set to work on the capital projects tracking database and some of those issues of what the definitions are...

DIRECTOR HARTZOG: Yes.

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COUNCIL MEMBER LANDER: ...and how we're like looking apples to apples across projects and agencies. So, is that right?

DIRECTOR HARTZOG: Yes, yes.

just want to thank you and Mayor's Office of
Operations and DDC for working with Chair Gibson and,
and, and with our team with, with Nathan and Latonia.
I think that's something that's got some real longterm benefits to the city and, and we're grateful for
it.

I think it's been a challenge for us as you have like projects and you want to be able to look at how much you spend one project compared to another when they are the same, somewhat similar. I think this will be very helpful to us and create greater transparency.

COUNCIL MEMBER LANDER: That's great.

And I'll just, ah, because I want to add my voice to the Speaker's concern about some of the nonprofit contracting issues maybe just say hopefully we can have some of the same kinds of collaborations and make some of the same kinds of improvements in that, in that area as well.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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DIRECTOR HARTZOG: Absolutely.

COUNCIL MEMBER LANDER: Um, I want to follow up a little on, on where Chair Gibson ended, um, and I was encouraging to hear that you're talking to the first deputy mayor about some of the street safety and traffic crashes, 'cause I want to ask about one area, or that really intersects with the city budget, which is payouts by city agencies for traffic crashes, ah, where a city vehicle was, you know, hit someone and caused damage. Streets Blog reports that that's about 85 million dollars a year in recent years. Um, we dug in a little and saw that DOT has really dramatically taken steps to reduce their payouts from about 125 payouts to just 20 last year, in their case from 5 million to almost nothing. But we have not seen comparable reductions from Sanitation, Fire, NYPD, or Parks, or steps being taken to look at what we can do in ways that would save lives and reduce injuries and damage, but also hopefully save millions of dollars to the city.

DIRECTOR GODINER: So the answer is yes.

Um, we've been looking at exactly this topic. Motor vehicle collisions are one of the leading, you know, torts payouts we have.

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2 COUNCIL MEMBER LANDER: The biggest one I

3 think.

DIRECTOR GODINER: Um, I think that's riaht. I mean, it varies a little bit year by year, especially of big payouts in certain areas. But, um, we've been looking at that. There's a risk management group that's, that's looking at it gel. Also, through our fleet operations now that we have Geotab in almost all of our city vehicles, right, we're able to get a lot of data, which a) helps us, um, in terms of making sure that our drivers are driving, you know, at reasonable speeds, um, and our, you know, it measures hard braking and those kinds of things as well. But also allows us, um, in some cases, ah, clearly we're looking at safety, but we're also looking at in some cases where we can use that data to defend the city because claims are made that the city vehicle was speeding, that it didn't stop at the stop sign and we have data, ah, now through that, right, that can protect the city from those kinds of erroneous claims. Um, you know, we've been implementing Geotab. It's, you know, it's been rolled out over time over the city. You know, we're hoping now we'll be able to make effective use of

SUBCOMMITTEE ON CAPITAL BUDGET

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that, ah, for both purposes, ah, and we're looking to complete the expansion of Geotab to the remaining portions of the fleet that aren't done.

encouraging to hear, and we'd love to follow up offline and drill down a little deeper, when are we gonna get to full geotagging. Chair Dromm and I reached out together and got good response from DOT. We got letters back from Sanitation and NYPD. We did not hear from the Fire Department or Parks. So, ah, I think we'd just like to follow up and with the agencies. This is a good area where we can save money and also save lives, so it's a real good area to, to work on and look forward to working together on it.

 $\label{eq:def:DIRECTOR GODINER:} \mbox{ We agree and we look}$ forward.

COUNCIL MEMBER LANDER: Um, for my last question, I just want to ask a little more about some of the reserve and reserve targets. You're right that, you know, we've worked together to, ah, increase reserves each year, ah, and gotten that number up. I'm excited that voters last fall approved the establishment of a rainy day fund, which

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2 | would obviously be a better way to protect our

3 reserves from the state just seeing them as money

4 | they could grab and, um, ah, but I guess what I

5 | wonder as, and I know we need state authorizing

6 | legislation, as we're moving towards establish the

7 | rainy day fund as we're thinking about appropriate

8 | reserve levels, you know, the comptroller has said

9 | like here's a percent we ought to have. We ought to

10 \parallel aim to be at 12% of budget and reserves. Ah, we tend

11 \parallel to kind of see what we can do at adoption each year.

12 Do you think we should have some guidelines on what

13 | reserve targets we ought to have so that as we're

14 | moving towards rainy day fund and in general, you

15 know, we can have a shared guideline for how we're

16 | thinking about what our reserves, ah, reserve level

17 | should be?

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18 DIRECTOR HARTZOG: Um, a couple things,

19 | first is we, um, we are actually pursuing legislation

21 \parallel in Albany to make sure we get it done next session.

COUNCIL MEMBER LANDER: Thank you.

23 DIRECTOR HARTZOG: Um, even though it is

24 \parallel a very short session. The second thing on reserves,

in the event of a recession it's not just gonna be

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2 | the level of reserves. It's gonna be how much we are

- 3 being judicious around our aggressive savings plan,
- 4 | how cautious we're being with our revenue estimates,
- 5 and there's also the manner of reserves. It's a
- 6 combination of those three things. It's not just
- 7 one. Um, and so I think that is the strategy that we
- 8 put in place since the beginning of the
- 9 | administration when we actually had significant
- 10 revenue coming in, um, and as the economy is slowing
- 11 and there's a number of different risks, some of
- 12 | which we talked about today, the coronavirus, I think
- 13 | it's a combination of those three things that has to
- 14 | continue.

- 15 COUNCIL MEMBER LANDER: Thank you. Thank
- 16 you, Chair.
- 17 CHAIRPERSON DROMM: Just to follow up.
- 18 Reserves remain at 9.7%? Is that correct?
- 19 DIRECTOR HARTZOG: I believe you must
- 20 counting the prepay within that as well.
- 21 CHAIRPERSON DROMM: Yeah, OK, so
- 22 | recommended, it's about 10% of the budget at this
- 23 | point?
- 24 DIRECTOR HARTZOG: You, ah, I don't know
- 25 why we go back and forth on this on counting the

members, 5100 different ideas. So I'm only going to

98 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 give you a couple of mine. Ah, I am, just to start 3 off, we had a budget briefing last week from, um, the 4 Queens borough president's office, Richard Lee, ah, conducted as he always does and, ah, I'm not gonna ask you to comment on it today but I hope that when 6 7 the commissioners come through, um, they can talk about this. The numbers for DFTA funding, for DYCD 8 9 funding, and for cultural affairs funding in Queens, um, are way out, below proportion where they should 10 11 be. Um, for instance, we have 30% of the seniors in 12 this city but we only get, ah, 19% of the funding. 13 Um, I have a very high senior, ah, population in my 14 district in eastern Queens and our per capita rate is 15 about half of that of Bronx County. DYCD, we're only getting 18% of the funding. We have the second 16 17 number highest, second-highest number of young 18 people, and on cultural affairs we're getting about a 19 sixth of what Manhattan gets per capita. So I would 20 hope that, ah, I won't ask you for questions on that 21 today, but I hope when those commissioners come 2.2 through here they're prepared to answer those 2.3 questions. Ah, the mayor campaigned on a fair city. I like the mayor very much, um, but these are not 24

fair numbers for my constituents and for the 2.4

99 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET million people of Queens. Um, let me turn to, ah, we've, we've had a capital theme going, um, and on libraries, ah, if we wanted to create a more Kafkaesque capital, ah, plan and, and how these things get accomplished, um, I don't think we could, ah, do any worse than we do now, and at my first budget hearing four years, ah, the mayor kind of, I don't think you were there, he floated a trial balloon about allowing the library systems, the three library systems, to do their own construction with, of course, the proper coordination, ah, with the city. Um, has anything, any mention, any peep, any word of that, would you consider that? It can't get any worse than it gets now. I known Karen Koslowitz was here, I don't know if she's still here. Her Rego Park library, um, forever, it's now I think starting, same thing in, in Far Rockaway, and, you know, my colleagues and I can attest that along with the borough presidents we try to fund projects and

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that, Director.

DIRECTOR HARTZOG: Um, well, I can say

libraries. It's like trying to hit a moving target

blindfolded. So I would appreciate your thoughts on

25 we, we actually do let the libraries do their

SUBCOMMITTEE ON CAPITAL BUDGET

can do to expedite.

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projects and we've worked very hard to essentially convert what is capital just to make it, simplify this to, to grants. Um, it is the first time, and I actually just saw Dennis last week, um, Walcott, and, um, of course talked about priorities that he has, but, um, didn't mention this one, but I'm happy to reach out to him again to see if there is anything we

COUNCIL MEMBER GRODENCHIK: I, I had spoken to him about it, um, I'm not so sure that the library systems are chomping at the bit, but as somebody that has to deliver services...

DIRECTOR HARTZOG: Understood.

COUNCIL MEMBER GRODENCHIK: ...to my

constituents it can't get any worse. I mean, it, it

just takes forever to unpack these things and to

build them, um, you know, I had committed additional

monies to the Hollis branch and now I'm hearing they

need more and we haven't even started yet. So, um,

I'd like to be able to deliver on what I promised and

I know my colleagues feel the same way. So I, um, I

would be interested in talking offline with somebody

about that.

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COUNCIL MEMBER GRODENCHIK: Um, the other thing I want to talk about this morning is property taxes, and I know that, um, we have, ah, a first draft of a plan. The things that concerns me is that, um, you know, the mayor has insisted that the property tax plan, whatever we come up with, would be revenue neutral. But I wanted to know your thoughts or maybe somebody on your staff's thoughts, whoever is dealing with this, revenue neutral sounds great, but in my community property taxes continue to go up at a, at a rate of 20% over years. There's nothing stopping that. Those numbers are unsustainable, especially for people who have been living there in those houses, now on a fixed income. I'll give you an example. My aunt, who moved to Bellerose in 1948, OK, still in the same house, so, and there are lots and lots of those people across the City of New York. They're gonna be priced out. They're just not going to be able to move or whatever, and I, we cannot continue to rely on property taxes to the extent that we have. It's just we can't continue to go up at 6% a year on average as we have been going. So I'd like

to hear your thoughts as the person in charge of the

pursestrings of the city.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

DIRECTOR HARTZOG: Um, well, I think,

let's, let's do two things.

COUNCIL MEMBER GRODENCHIK: OK.

DIRECTOR HARTZOG: The first is revenue neutrality is critical. Property taxes do make up a significant portion of the city's overall revenue and to lose that means that we're losing out on...

COUNCIL MEMBER GRODENCHIK: I don't want to lose them, I just want to be fair.

DIRECTOR HARTZOG: Well, we, I know,
we're losing out on critical services. The mayor has
said this before. We're talking about, right, police
officers and education and schools. Um, what the
commission has done, which I think we would all
agree, is a really good thing, which is delink the
property taxes from, right, the increases that we're,
right, you've got an offset based on the value, the
assessed value of the actual property, to then
include circuit breakers, so it's actually based on
household income. So the example that you give of
that senior who's living in a house whose property
values are going up would be able to benefit from
circuit breakers based on that senior's household

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2 income and not on the property values, so that's a good thing.

COUNCIL MEMBER GRODENCHIK: OK. We'll talk more about this. Um, Mr. Chairman, I'm going to waive my remaining minute and 12, ah, seconds. Thank you. Thank you, Director.

CHAIRPERSON DROMM: Thank you very much.

Ah, Council Member Koslowitz.

COUNCIL MEMBER KOSLOWITZ: I'm still here, Barry [laughs]. I just wanted to say on, Barry brought up the Rego Park Library. The Rego Park Library started out in 1993 when I was in the council then and we kept putting money in on, you know, our capital budget. The borough presidents kept putting money in the capital budget. The library now, the mayor came to a town hall meeting last year and finished it off by putting 13 million dollars into the library. But when we started out we were quoted a price of 12 million dollars. And at the end of the day the library is costing 33 million dollars to do. The difference in the money is ridiculous and that happens with many capital projects, that the construction from the time they price the construction till the time it's actually done, it's a

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SUBCOMMITTEE ON CAPITAL BUDGET 2 huge difference. I mean, this practically tripled in price. So I just wanted to say that, that we have to 3 4 do more on making sure when something is, you know, slated to be done that it's done in a timely fashion and not wait, I mean, 1993, it's now, ah, 2020, it's 6 7 a lot of years. And finally in 2021 they're going to break out ground. So I just wanted to say that. And 8 9 another thing that I wanted to say is that the homeless situation. Again, in 1991 we were paying 10 11 thousands of dollars for a homeless family per month 12 and we're still doing the same thing today. When 13 the, the people and the homeless, um, population could be living in a home that they can raise their 14 15 children properly and, and, you know, happily, and they have the privacy of having another room if the 16 17 child wants to do their homework, and it just blows 18 my mind that we keep doing the same things and 19 nothing changes, that we spend this money, time and 20 time again. There has to be a better way that we can 21 help the people in the homeless population to have a 2.2 better understanding and, and a place to live and 2.3 call that home, not a one-room hotel. Now, hate crimes. Just this morning I was driving into the 24

city and on the Long Island Expressway between Rego

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SUBCOMMITTEE ON CAPITAL BUDGET

2 Park and Elmhurst there's a horrible hate sign that

3 was graffiti. I can't imagine how they even did it.

4 They would have to be hanging over the highway to do

5 | it. I know that there's money in there with the

6 police department, the education department, how is

7 | that money divided up?

DIRECTOR HARTZOG: So for the office, ah, for the Prevention of Hate Crimes, it's about \$710,000 in the baseline for seven positions.

COUNCIL MEMBER KOSLOWITZ: And are you able to separate specific and hate crime spending by agency?

DIRECTOR HARTZOG: Um, I think you're referring to things like additional security cameras and light towers, um, and additional deployments by the police department that are not necessarily a budget increase, but redeploying existing officers.

I don't have that breakout. But we can get it to you from PD.

COUNCIL MEMBER KOSLOWITZ: OK, I'd appreciate that. And how much funding is being used for community outreach and advertising?

DIRECTOR HARTZOG: We'll get that to you.

COUNCIL MEMBER KOSLOWITZ: OK, thank you.

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CHAIRPERSON DROMM: OK, Council Member

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Chin.

COUNCIL MEMBER CHIN: Thank you, Chair Dromm and Chair Gibson. Thank you for raising my question earlier, but [inaudible].

DIRECTOR HARTZOG: [inaudible]

COUNCIL MEMBER CHIN: Well, I was disappointed that it was not in the permanent budget and it was three years, OK, it was fiscal year 2018 that we were promised that this 10 million will be in this year's budget. So I assume it was gonna be there and I was disappointed that it's not. Because if it's not in there that raise a question like do I need to continue to fight for that or can I just focus on fighting for new funding, right? So that's important. Um, now, as we all know, the senior population is growing and even according the mayor's, you know, the PMMR, show that there are seniors increasingly accessing DFTA service. Ah, every single year and even in the four-month actual increase, ah, between fiscal year 20 and fiscal year 19. So we know that population is growing, demand for service is growing. So what is the process that which OMB determine what should be DFTA's baseline

107 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 budget for the core services that they provide? Senior, senior center, congregant meal, home-deliver 3 4 meals, I mean, everything is going up the cost, especially home-deliver meal, you take that into consideration, the increasing cost, increasing cost 6 7 for kosher meal, ethnic meals, um, medical meals, ah, so what is the process that you do, um, to determine 8 how much money DFTA need to be able to provide core services? That's the first question. And the second 10 11 one, I'm gonna, my favorite subject, is like what are 12 we doing about really looking into the social adult 13 daycare program? There are more of them. There are 14 over 300. There are more of them than the senior 15 centers that we have. And I hear the state talking 16 about, you know, cutting on the Medicaid budget and 17 the city needs to pay for that, and they're not, the 18 state is not looking at the abuse. OK? The private sector's making a lot of money off these so-called 19 20 social adult daycare, not taking care of the, the 21 population that really needs it, um, but it's like 2.2 they're, they're providing their own senior center at 2.3 government's cost. So I know it's a state problem.

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But like how do we, you know, we have to push them

25 and we have to shame them. At the same time we

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should really look at the need, if you have that many people going to these private social adult daycare and there are more of them than our senior center, it shows the need also. So if you could start answering like what is the process, how do you?

DIRECTOR HARTZOG: Sure. I, I, we've talked about this a number of times, Council Member, and we completely agree with you on the need to have better monitoring of social adult day centers. of the things that the Medicaid Redesign Team, um, is charged with is actual looking at what are some of the reforms. We as part of our work with the agencies actually put in, ah, a number of different recommendations that we had around ways in which the state could save funding on Medicaid without harming actual legitimate enrollments, um, and one of the things that we put in there is long-term care and the need to actual have much more better policies, guidelines that relates to social adult daycare. we couldn't agree with you more. On the issue of the core services, we've worked very closely, as you know, with DFTA on reforming a number of [inaudible] different programs, model budgets being one of them, food is another one, and so I don't really see it at

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looking at the, what's the base as more as going program by program. And we've made significant investments, as you know.

> COUNCIL MEMBER CHIN: I know...

DIRECTOR HARTZOG: Is there's more to be There's always more to be done. done?

COUNCIL MEMBER CHIN: ...but the senior population is, is growing and I, you know, I thank the mayor and the administration, but not enough attention is being paid. Because everybody's gonna get there if you're lucky. All right, if you're blessed to be a senior. And they are still active and they're still contributing to society and we're not serving the number, because a lot of them are still active. They're either working or their doing their own thing, but we need to make sure that these programs are available for the senior who really needs it. It's long-term investment. But the budget, the DFTA budget, is less than half a percent of the city's budget. So that's what I'm asking you about in terms of really looking ahead that there should be, um, projected increase to really meet the need, and not that we have to keep fighting every year, um, to try to increase the budget. There's

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got, there's got to be a mechanism in place to make sure that the seniors get their fair share.

DIRECTOR HARTZOG: Again, I think we'll agree to disagree on this. I think we've been working program by program with them and I think we have a fundamentally different challenge this year, which is the state budget, and 1.4 billion dollars in one year is a significant increase that we could not cost shift, that we can't possibly absorb.

COUNCIL MEMBER CHIN: Well, we gotta to work together to make sure...

DIRECTOR HARTZOG: Agreed.

COUNCIL MEMBER CHIN: ...that we have to minimize that. Thank you. Thank you. Thank you, Chair.

CHAIRPERSON DROMM: Thank you, Council Member Chin. And we'll have Council Member Kallos, followed by Ayala and Levin.

COUNCIL MEMBER KALLOS: Good morning. Thank you, Chair Dromm and Chair Gibson. Ah, I have three questions, so if you can keep your answers short and sweet I'll keep my questions short and sweet. Ah, the first one continues a six-year trend for me. Now in 2017 Mayor Bill de Blasio announced a

question is as chair of the Contracts Committee I

focused on indirect rates and on-time payments. To

that end, I've understand you've rolled out a process

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to cover indirect costs and made on-time payments to most service providers with city contracts. Dan Simon at the Mayor's Office of Contracts has been incredibly responsive to individual contractors who have reached out to me. For anyone seeking a city contract or anyone who already has a city contract they can email me and the Contracts Committee at contractsatbenkallos.com with any problems. OMB Director Melanie Hartzog, do you swear to continue working with me and my committee to get service providers paid on time?

DIRECTOR HARTZOG: Yes.

COUNCIL MEMBER KALLOS: That's all three? 'Cause if so we're good.

DIRECTOR HARTZOG: Ah, yes I'm committed to working you on indirect rates and making sure that providers get paid on time. And my staff has spent a considerable amount of time streamlining the indirect rate process and worked very closely with Latonia and her team, which I think was great. On the FDR Drive there is a issue that I cannot speak to. It's best for DOT to speak to related to complications on getting the project done with the state. Um, I think

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How did the administration arrive at these, at these

estimates and can you please clarify which specific

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clinics would be closed and how layoffs would be allocated across titles and across facilities?

DIRECTOR HARTZOG: So there's two components to the Medicaid cost shift. The first is the state saying that based on your growth in Medicaid being more than 3%, um, and you have your property tax growing at more than 2%, um, you would then be responsible for 100% of the local share of that growth. And if we look at what we've, our growth has been in Medicaid in prior years, our growth is well beyond on property taxes 2% year over year. But if you look at what the growth has been in Medicaid costs for New York City, um, enrollments, it has been around 7%. When you do the math overall you get to about, ah, 500 million dollars. The other pieces and component of this is that under the Affordable Care Act localities, not just New York City, but all localities, were able to get a credit, um, which is called FMAP, too complicated to go into all the details, but essentially that credit translates into another 500 and change, which is how we get to the 1.5 billion dollar hit.

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COUNCIL MEMBER AYALA: Can you clarify which specific clinics will, will close and how layoffs would be allocated?

DIRECTOR HARTZOG: Sure. The mayor was giving an example of what the implications could be. It is too soon for us to say in fact that there's a plan for, um, laying off certain individuals, or positions, I should say. But it was to clarify the order of magnitude of what we're facing, that there's no possible way that New York City could absorb not just the 1.1 billion dollar Medicaid hit, but the additional, um, 300 million in cuts and cost shifts. That includes the [inaudible] and the education shortfall, um, that we couldn't, and those could be the potential implications if we had to absorb that kind of hit.

COUNCIL MEMBER AYALA: It's horrible.

Um, so I have a question about, I'm not sure if you guys have heard yet, or if this is even a question for you, but regarding the overdose prevention centers, has there been any movement with the state regarding, um, the, the four that we are, that we intend to pilot in New York City?

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DIRECTOR HARTZOG: So we did give them

the hiring authority for additional positions. my staff is telling me that there's some new

regulations that came out and so we're working with

COUNCIL MEMBER AYALA: OK. No additional

DIRECTOR HARTZOG: None in over a year.

fiscal year 2021's preliminary budget. But CBOs are

funds were added to DOHMH's budget in the fiscal, in

authority to do so and we've been waiting for a year.

complaining that there is a significant lag in the

new background process for childcare workers.

The Department of Health, um, has requested the

is a big issue. We've been hearing about it, I mean,

just about daily for the last two months. I know

that there was a hearing on it. Um, Council Member

Rose has brought it up, Council Member Kallos has

brought it up. Um, would adding head count, ah, and

funds to the program expedite this process?

groups are stating that the health department is

doing spontaneous, this is actual two separate

questions, we're adding obviously, ah, let's go over

the first one. So would adding head count and funds

to the program help expedite this?

SUBCOMMITTEE ON CAPITAL BUDGET

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Department of Health to determine what that need may be, so that there is no backlog.

a timeline, 'cause I think that there's a time sensitivity to this because of their hiring? Even at, even at the afterschool, um, programs, it's very difficult for them to hire, um, kids to even work, you know, the program. And there's a staffing ratio mandate that they have to meet.

DIRECTOR HARTZOG: Correct, which is why we gave the hiring authority to go ahead and not wait for a budget process to immediately ramp up staff at Department of Health.

COUNCIL MEMBER AYALA: Understood. And groups are stating that the health department is doing spontaneous compliance checks of childcare workers who are on provisional clearance. Wouldn't the time and energy of the department be better utilized fast tracking the background checks to alleviate the need for supervision of someone with clearance?

DIRECTOR HARTZOG: I'm...

COUNCIL MEMBER AYALA: Not the question

25 for you.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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DIRECTOR HARTZOG: Yeah, I mean, it's a better question for the Department of Health to answer. What I can say is in terms of staffing that we've prioritized giving them the authority to hire up.

COUNCIL MEMBER AYALA: Right. Thank you.

DIRECTOR HARTZOG: Um-hmm.

CHAIRPERSON DROMM: OK, thank you. Council Member Levin, followed by Gjonaj and Ampry-Samuel.

COUNCIL MEMBER LEVIN: Thank you very much, Mr. Chair. Director, how are you?

DIRECTOR HARTZOG: Good, how are you.

COUNCIL MEMBER LEVIN: Good. wanted to ask first about, um, the DHS budget. Ah, and I know the Speaker spoke a little bit about, um, ah, housing vouchers and fair market rent. Um, my concern right now is that, um, I'm just looking back at our FY17 budget in DHS, which was, ah, in the executive plan about 1.3 billion dollars. Um, the preliminary plan, ah, for FY21 is about 2.1 billion dollars. So that's a, a 61% increase, ah, just in, in four years. Um, and we haven't seen, um, a, a big difference in, um, the effectiveness in moving

1 SUBCOMMITTEE ON CAPITAL BUDGET 2 families out of shelter. Um, I do believe that a lot of that funding has gone to good use in terms of, ah, 3 4 right sizing contracts and model budget, better security within the DHS system, ah, better shelter, for the most part, with the 90 new shelters coming 6 7 online, that is better than the cluster sites. still relying way too heavily on, on hotels. Um, but 8 without an effective strategy to move people out of shelter, um, that budget number is going to continue 10 11 to increase over time and we are still going to be, 12 ah, having, not, we will not have the impact of 13 reducing the shelter census or the length of stay in shelter, which I think most New Yorkers expect us to 14 15 do. So, um, I sent a letter to DSS in November, 16 asking for, um, some clear data on the effectiveness 17 of, ah, the CITYFEPS vouchers and I haven't gotten a 18 response. And so is, how is OMB, does OMB have, ah, 19 the data of how many shopping letters are out, for 20 example, how long it's taking for a voucher to be 21 taken up, um, how, how many month by month actual 2.2 CITYFEPS vouchers are, are, um, are being used and, 2.3 and, ah, taken by landlords and, ah, and the like? How are we, how is OMB even assessing the 24

effectiveness of the CITYFEPS program?

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DIRECTOR HARTZOG: OK, so a couple

things. First, I can't respond to a letter I haven't seen.

COUNCIL MEMBER LEVIN: OK.

DIRECTOR HARTZOG: So if you want to share the letter with me I'm happy to...

COUNCIL MEMBER LEVIN: I just sent to Avi, yes.

DIRECTOR HARTZOG: ...have conversations with Commissioner Banks, and the good news is you'll have the opportunity to ask him directly 'cause he will be testifying in front of the, ah, the Finance Committee, um, all these questions. So a couple things. One, you referenced fiscal year 17. I don't need to remind you 'cause I think you're the expert in this as well that we had the challenge of not having the Advantage Program, and so, yes, spending on homelessness has gone up at a time when we lost the Advantage Program and our investment in the rental subsidies has gone up. I disagree on the census impact. I think we've had a significant impact on the census and the family census is down, um, and as a result of CITYFEPS and move-outs going up, um, and we're using all the resources that we

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

credit for there, Council Member.

have. When the Speaker was here he asked me about
what we're doing on our affordable housing program
and we deepened affordability. We're going to be
adding another 220 million to deepen affordability
for more homeless families to enter of units, and on
top of that we just talked about 421-A units, about
200, and half of them leasing up. So I think we're
doing much, much more than, ah, you're giving us

COUNCIL MEMBER LEVIN: OK. I would, I would, um, I'd appreciate a little bit more...

DIRECTOR HARTZOG: Is there more to be done? Absolutely.

COUNCIL MEMBER LEVIN: Yeah, I'd appreciate a little more clarity on the, on how we are assessing the effectiveness of our voucher program, um, and...

DIRECTOR HARTZOG: Based on the number of move-outs that we see and the impact on the census, that's how we assess it.

COUNCIL MEMBER LEVIN: OK.

DIRECTOR HARTZOG: But I'm happy to talk more with you [inaudible] about it offline.

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| 2 | COUNCIL MEMBER LEVIN: OK. I mean, the |
| 3 | census, the census hasn't gone down significantly |
| 4 | over time. |
| 5 | DIRECTOR HARTZOG: [inaudible] |
| 6 | COUNCIL MEMBER LEVIN: And in FY17 we |
| 7 | were actually, we did have the precursor to the |
| 8 | CITYFEPS program in place at that point, the Link |
| 9 | program was in place in FY17. |
| LO | DIRECTOR HARTZOG: It just started, |
| L1 | right? |
| L2 | COUNCIL MEMBER LEVIN: It started in |
| 13 | FY15. |
| L 4 | DIRECTOR HARTZOG: OK. |
| L5 | COUNCIL MEMBER LEVIN: But, um, ah, FY15 |
| L 6 | and 16. |
| L7 | DIRECTOR HARTZOG: Let me look at the |
| L8 | letter. |
| L 9 | COUNCIL MEMBER LEVIN: And, ah, OK, to |
| 20 | more quick questions. FairFutures, um, 10 million |
| 21 | dollars was in the FY20 budget. We're hoping to see |
| 22 | that baselined, um, and potentially, um, increased, |
| 23 | um, because it is showing, they're, they're working |

on ramping it up now, but it is showing some

effectiveness. So if we could consider baselining

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COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

the 10 million and, and, ah, expanding it so that it could go up to age 26 that would be something that we

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DIRECTOR HARTZOG: I hear it's a priorty and I think, um, we're actually involved in the evaluation of the program. It's a little too soon to tell, but understand it's a priority.

COUNCIL MEMBER LEVIN: OK, and then last quick question, I'm sorry, Chair. Um, social workers for kids in shelter, um, in hotels. They are in tier twos. They are not in hotels and I don't have to, I think, um, explain that kids that are in hotels, um, if we could just imagine, the average length of stay being over 400 days, um, being a room that's about 200 square feet without any place to study, do your homework, recreate, no refrigerator, no stove, no pantry, no kitchen, all of those things in, the impact to kids in that living situation...

CHAIRPERSON DROMM: [inaudible] your question.

COUNCIL MEMBER LEVIN: ...is greater, so we don't have, we don't, through Thrive we have those social workers in tiers twos, can we please, please, please have social workers for kids that are living

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in hotels for over a year of their lives, ah, because the impact on their, um, emotional and social wellbeing is, is, is significant.

DIRECTOR HARTZOG: I think, Council Member, we are facing 1.4 billion dollars in cuts, including a cut specifically to shelter rates, and we had to backfill that cut last year when it was enacted and now it's another 5% on top. In total, the cuts to TANF and child welfare are 100 million over the next two years. I think we need to really focus on pushing back on the state for continuing to cost shift on us, but I don't see how we can talk about increasing at the same time that we're getting cut again.

COUNCIL MEMBER LEVIN: OK, but it's a, a disparity between kids in tier twos and kids in, um, in hotels and that's not right.

CHAIRPERSON DROMM: OK, thank you. gonna have to move on. Council Member Gjonaj. I'm sorry, I think we need a little break. OK, we're gonna take a three-minute, four-minute break and then we're gonna come right back.

COUNCIL MEMBER GJONAJ: Saved by bell.

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CHAIRPERSON DROMM: Quiet, please. And we're going to go Council Member Gjonaj, followed by Ampry-Samuel, and then Treyger. Just to remind everybody, five minutes for questioning. Five minutes.

COUNCIL MEMBER GJONAJ: Thank you, Chair. Good afternoon. Um, thank you so much, ah, do you know this always feels like an endurance test, these hearings. And it's tough to be prepared for them, let alone, ah, be aware of all the possible questions. But I want to reiterate some of the questions that were reposed and concerns, real estate taxes. Huge concern. I, ah, my district pays the highest effective real estate tax rate in the city, [inaudible] disadvantage to especially my seniors, I'm a NORC community, a naturally occurring aging community, ah, where our seniors that have enjoyed the privileges of owning their home are now faced with very difficult questions leading into the future. Many of them are seeking to leave the district and the city because of affordability. can't emphasize enough. This 20% growth every five years in real estate taxes is not sustainable for my

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2 community, especially when they are already paying

3 the highest effective tax rate. Any comment on that?

news is is that the commission, property tax commission, that it has come out with their preliminary recommendations is actually addressing that issue directly, which is how do you give circuit breakers, credits to homeowners based on their income and not linked to the property tax, the assessed value? So that would be a benefit. I think they'll hear more about these process as it unfolds. The first hearing for the next phase of the work is happening March 12. And so I think the final recommendations will come and we'll have much more clarity on exactly and specifically what are the actual circuit breakers they're proposing.

OUNCIL MEMBER GRODENCHIK: I truly hope our recommendations don't fall on deaf ears and we'll find the backbone and gumption to actually do some very, or take some very difficult positions to right wrongs that have been going on for decades. So thank you with that. In the preliminary budget one of the major crises that are facing New Yorkers and their families is the addictions to opioids, substance

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abuse. Ah, is the preliminary budget show an
increase in opioid addiction prevention?

DIRECTOR HARTZOG: Um, the preliminary doesn't, budget does not include an increase, but we have our most comprehensive effort, which is Healing NYC, and my team will give me the total budget for that. 60 million dollars investment. That is across multiple agencies and includes things like naloxone kits as well as staffing as well.

more children to overdoses than car accidents, suicides, um, ah, and gun violence, collectively. I can't emphasize how important this is to New Yorkers. There isn't a family that's not impacted by this, and if they're not, if they haven't had the terrible, ah, tragic loss in their own family there isn't a person doesn't know of someone that has overdosed and we have to combat this, and it should be a priority and I encourage it to increase that budget to whatever dollar amount we need to, to prevent one more child from losing their life or one more family from being destroyed.

DIRECTOR HARTZOG: Couldn't agree with you more on this being a top priority, and was just

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2 asking my staff, in fact the numbers have come down.

That doesn't mean, though, that the problem is not existing and it hasn't, um, increased in certain areas. I think it's worth us having a conversation with Department of Health on what is the latest data

7 | that they're looking at.

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great, but [inaudible] you about the resources to make sure go where they're needed most. I can't think of a greater priority for, ah, New Yorkers than combating opioid addictions. Now to the novice. Can you please explain the importance of, ah, a budget and reserves, the difference between roll and net roll, so we can have an understanding?

DIRECTOR GODINER: OK. Um, the distinction we draw is between reserves. Um, we have our, ah, general reserve, right, which is there to, ah, ah, protect us from variations, ah, through the year, if spending comes in higher, revenue comes in lower, right, we are able to draw down the reserve if need be to balance the budget. Ah, we have a capital stabilization reserve, ah, which is something new from this administration. Um, the idea is should there be a, a, a decrease in revenue, ah, downturn in

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the business cycle, that we could use those reserves to protect the capital plan from the sort of gigantic cuts that we saw like in the '70s, right, ah, where we weren't making our capital stock. And then, um, we have the Retiree Health Benefit Trust. Um, that's a reserve which holds the funding for the payout of future, um, retiree health, ah, retiree health costs. We were able to draw that reserve down if needed. And lastly we have the roll, which simply represents a, ah, taking resources from the current year and

that explanation. So can you explain to me why after 11 years of steady growth, I mean, we've seen some incredible economic development, unemployed historic lows, historic low interest rates, the 2019 preliminary 1.4 versus the actual of a negative 355, can you explain how this could happen, such a wide swing?

rolling them to help balance the next year's budget.

DIRECTOR GODINER: I don't those, those figures reflect a, a change in the, ah, in the reserve levels or the prepayments. Ah, I think that we saw that this year's plan prepayment at preliminary was lower than, ah, the year before, but

normal levels where we didn't have one year, one-time

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2 infusion of PIT you would see that the prepay is 3 relatively the same.

CHAIRPERSON DROMM: All right, we're gonna have to move on, Council Member.

COUNCIL MEMBER GRODENCHIK: A 10-second question. How would you, how would it be viewed if we had a negative roll for two years in a row with such low unemployment and healthy economy? What would that, what's the interpretation of having a two-year negative roll if we're not sure of, um, 2021?

DIRECTOR HARTZOG: I'm not sure what we're, what is the question that you're trying to get at? We have a healthy level of reserves, we have a high level prepay, and we continue to have savings. This has been, as I said, the strategies that we've used since the beginning of this administration, even in the times where we actual had a strong economy, it's the one that's gonna continue to be what we use and I think that we are more than well prepared as the economy slows down, including being very cautious about our revenue estimates.

COUNCIL MEMBER GRODENCHIK: Thank you.

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COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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CHAIRPERSON DROMM: OK, thank you very much. Council Member Ampry-Samuel, followed by Treyger.

COUNCIL MEMBER AMPRY-SAMUEL: afternoon, everyone. And understanding that next, um, next week we'll have a hearing with NYCHA next week, Friday, um, I just have a quick question. Under the January 2019, the agreement between HUD, SDNY, NYCHA, and the city, in total the city is providing 2.2 billion dollars to NYCHA from fiscal 2019 to 2028 for critical repairs to meet the terms of the agreement. NYCHA's preliminary capital commitment plan for fiscal 2020 through 24 includes 1.4 billion for critical repairs, to remediate living conditions at developments citywide by specific deadlines, and to meet strict compliance standards. Currently this entire amount sits in one budget line. So my question is how much funding will be dedicated for repairs to address each category or required remediation, and that's lead paint, mold, pest infestations, heating, and elevators, and to date how much has been expended to comply with the terms of the agreement, and if you can explain the, the one budget line as well.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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DIRECTOR HARTZOG: The one budget line...

COUNCIL MEMBER AMPRY-SAMUEL: The, the

one item [inaudible].

DIRECTOR HARTZOG: The one budget line is because of the way that the funding sits within HPD, that is then, right, given over to NYCHA. Um, on the details that you're asking for I'm happy to get back to you and work through. You're asking me for what we've spent in very significant detail that I just don't have with me today.

COUNCIL MEMBER AMPRY-SAMUEL: Do you have any prepared information as far as, um, the budget that we're discussing now? Do you have any prepared numbers [inaudible]?

DIRECTOR HARTZOG: Are you asking me for a breakdown of their capital plan?

COUNCIL MEMBER AMPRY-SAMUEL: Yes.

DIRECTOR HARTZOG: Sure. So the, on the 2.2 billion, in terms of what the actual agreement is with the monitor, that has not been yet settled, and so the breakdown of that and how it will be spent has yet to be worked out with the monitor. If you're asking me for how much we spend on expense for NYCHA, it's 1.4 billion. We can give you much more details

2 on what they spend it on at a later date. I just don't have it with me.

4 COUNCIL MEMBER AMPRY-SAMUEL: OK. Thank

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CHAIRPERSON DROMM: Thank you very much.

Ah, Council Member Treyger.

COUNCIL MEMBER TREYGER: Thank you to both chairs, and I want to begin by actually thanking the director and OMB for working with this council, ah, in the last budget on the issue of great importance, social workers in our schools, ah, and providing, ah, the path to providing pay parity for the majority of our early childhood teachers, so I want to thank you for that. Um, I also, um, just want to also bring to your attention, I just had a hearing recently on class size. And it came to my attention that New York State, which we need to also be emphasizing a lot how much money they still owe our schools, ah, that's a mandate by law, and we hear the term no one is above the law and that applies to the governor of New York as well. Um, but we learned that New York State actually passed in the budget law that forces the city to pay rent for a charter school at Hudson Yards. Is that correct?

DIRECTOR HARTZOG: I don't know about the specifics of Hudson Yards, but yes, we pay rent for charter schools. And it is the law, yes.

why I ask about Hudson Yards is because I, I'm trying to get verification that this, this applies to Success Academy, which actual owns the building and we are being forced to pay rent to Success in a building that they already own at Hudson Yards. Is your staff aware of that?

DIRECTOR HARTZOG: I'm not aware of the specifics on Hudson Yards and what's, ah, is Success Academy there or not. But I can talk to Department of Education about it, absolutely.

COUNCIL MEMBER TREYGER: Yeah, I mean, this is an area, just to point out for folks, New York State last year argued that they gave us an increase in school aid, but when you actual did the math and factored in the increased cost of charter school rent it was a 25 million dollar cut to our school system, is that correct? In the last budget?

DIRECTOR HARTZOG: So it is 25 million, it was just not enough to cover our mandates.

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COUNCIL MEMBER TREYGER: Yup.

COUNCIL MEMBER TREYGER: Thank you. also want to just bring to your attention a couple of areas where I think we in the city can do more to actually increase savings in DOE, an area that I raised with the mayor during the budget briefing, the area around Carter cases and special education. mayor is pointing to increased spending in Carter cases, ah, but I remind the public that the average working person, working family, cannot afford to hire a professional to prove that their child has a disability, then to hire a lawyer and sue the Education Department, win a case, then shell out more money to pay for tuition, only to wait to be reimbursed by the City of New York. This, these costs are now ballooning in the hundreds of millions of dollars, I think close to, close to half a billion dollars now. Do you have what is, what is the latest we've spent on Carter cases? Do we have that figure with us?

DIRECTOR HARTZOG: Yes, we can get that to you. I, I just want to say, and you brought this up in the briefing that the mayor did.

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DIRECTOR HARTZOG: And we agree with you, that the reason why we made the investments in special education in our public schools was so that we can start bending the curve in providing more special education within the public schools and less through the Carters. And also, and I know you're a champion of this as well, we very much want to not lose any more capacity in the 4410 schools. They're a critical component of the early childhood education system. And we have been aggressively pushing for a rate increase. One, because our costs are increasing and they have not had a rate increase, but, two, because they're closing and we don't want to lose this capacity. Um, and that's another critical way in which we can actual move the needle on spending on Carter cases going down. But, yes, we have had increased spending there, but that's why we made the

COUNCIL MEMBER TREYGER: Yeah, I would just say that rather than beef up the number of lawyers we have in the DOE, ah, why not just hire licensed educators, professionals, to serve children in these service gaps that we should be able to identify. Where are the gaps that we're seeing in

investments in special education.

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the school system that we can't provide in the school system, hire professionals, because when the DOE

4 says, oh, we're just hiring more bureaucrats or

5 hiring more lawyers, no, actual I think we should be

6 hiring more licensed educators to be serving kids or,

7 Director, if there is an institution that does great

8 service for families at a very low cost, why not

9 contract with them directly and cut the entire

10 bureaucracy in the middle out and provide services to

11 kids? Why do people have to sue to get quality

12 | education for their kids?

their responsibility as well.

DIRECTOR HARTZOG: So, two points.

COUNCIL MEMBER TREYGER: Yeah.

DIRECTOR HARTZOG: The first is when we added the 33 million dollars in the last executive budget for special education it wasn't for lawyers. It was for actual pedagogues. Um, and it was based on where the needs are for, that DOE had identified in terms of children and specifically had special education needs. Um, on the issue of contracting directly with the 4410s, I mean, we want to be as creative as possible, but I think you would agree, we don't want to let the state off the hook for what is

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

2 COUNCIL MEMBER TREYGER: No, you're

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aggressively pursuing getting the state
reimbursement. And remember that even though the
state sets the rates the city has a share, um, that
we have to pay towards those rates, which we're more
than committed to do so, but we're aggressively
pursuing a rate increase.

COUNCIL MEMBER TREYGER: Right. I'll just in closing, ah Chairs, ah, I just mentioned that recently the DOE announced they're hiring more lawyers to deal with, with the hearing officers and, and the hearings and, and the prolonged time. I just think in the long run we save more money by hiring more educators, building schools...

DIRECTOR HARTZOG: Great.

COUNCIL MEMBER TREYGER: ...to have programs, and the last thing that was unresolved in the budget last year, just to bring to attention this year, bus, busing for children in foster care. Um, that was not a resolved item in the last budget.

Want to flag it for, for OMB and DOE. Right now children in foster care are not provided free bus

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transportation to get to schools and, you know, I don't have to explain to you that when they have, when, if they travel to different home settings the only sense of stability they have in their lives is their school community. And only if they have an IEP do they get required bus transportation. That should not be the case. Even if a child doesn't have an IEP they still have a need and we have an obligation to do what we can. And the cost should be minimal. so I'm just making that appeal as we gear up for this

CHAIRPERSON DROMM: Thank you. We now will have questions from Council Member Farah Louis, followed by questions from our cochair, Vanessa Gibson, and then that will be it.

budget season. Thank you, Director.

COUNCIL MEMBER LOUIS: Thank you, Chair Dromm and Gibson for holding this hearing. Thank you so much from the dais for all that you do. have a quick question about public charge. know, it's being implemented. We're trying to tackle it right now. Um, the federal government provided a revised rule of the public charge. I wanted to know if you can describe what the administration is doing to support New Yorkers who will be impacted?

DIRECTOR HARTZOG: I, I really do, it's a question best asked, answered by MOOIA, um, and Health and Hospitals and the other agencies. You're asking about a policy question, yes. Best answered by them.

COUNCIL MEMBER LOUIS: Have you had a conversation with MOOIA yet in regards to what the needs are?

DIRECTOR HARTZOG: I can tell you that in terms of, ah, the concerns that H&H has around it.

They had an estimate of what the impact would be. We can get you what the number is, um, of what the potential impact would be for H&H.

COUNCIL MEMBER LOUIS: And being that you're mentioning that's a policy question, is there any way that your team can work on an assessment to see how many people will be impacted by this new rule, and if any funds need to be implemented in the FY21 budget?

DIRECTOR HARTZOG: Um, at this point in time I can tell you that there's no need for funding in the FY21 budget at this moment, but we're happy to get you.

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COUNCIL MEMBER LOUIS: If you can create some type of an assessment on the impact.

DIRECTOR HARTZOG: Sure.

COUNCIL MEMBER LOUIS: That would be helpful, so that we can continue to include the public charge in the conversation, because it is an issue. Thank you.

CHAIRPERSON DROMM: Thank you. Ah, Chair Gibson.

CHAIRPERSON GIBSON: OK, I'll take the rest of Council Member Farah Louis' time. Thank you. I just had two final questions as, ah, we wrap this part of the hearing. Um, the mayor's MMR does not include any citywide performance measures that are actual related to the implementation of the capital plan. Um, however, there are some agencies that do report on their own capital programs through the MMR and the PMMR. Um, wanted to understand how some agencies do report on their own capital. Is this information helpful to OMB in examining the city's capital portfolio, and do you see more agencies doing this, ah, on their own, or do you think it would have to come from OMB to see if there could be an across the board, ah, participation?

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DIRECTOR HARTZOG: Um, I'm happy to speak with the Mayor's Office of Operations to see what in fact is the process in which they go about collecting the data from the agencies and who reports and who does not. And if you're asking me if we can standardize it, um, I will have that conversation with them.

CHAIRPERSON GIBSON: OK, great. Um, and then I had a final question that related to the borough-based jails, um, which right now are being overseen and managed by, ah, DDC. Um, wanted to understand as we roll out the, ah, RFP, request for proposals, on the actual, ah, design and moving forward, um, I know some boroughs are ahead of I don't think it's one blanket RFP. But I others. wanted to understand and ensure that the administration is doing everything possible with our final two years to make sure that there's a system in place, um, to make sure there is equity across the board. The reason I bring that up is because, as you know, out of the four boroughs that are getting a brand-new facility the only borough today that has a barge is Bronx County. Um, the mayor and the administration committed to closing the barge but I

SUBCOMMITTEE ON CAPITAL BUDGET

our current administration.

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understand that it would probably be once the construction of the Bronx facility is complete. Um, and so obviously folks in the Bronx think that we should be at the top because the Bronx is in a very unique category, unlike our three other boroughs, so I wanted to understand the systems that we have in place to ensure that we're on timeline even beyond

DIRECTOR HARTZOG: I have yet to hear from Lorraine that we're not on time and that we're moving forward. And as it relates to all of the details that you're asking for, it's best asked to Lorraine as to how they're moving forward with it.

CHAIRPERSON GIBSON: OK, will do. And then the final thing I'll say, and it was mentioned earlier today and I would like to see something, I think it's extremely disrespectful that the Medicaid Redesign Team does not include any representation of H&H. I think it's an insult. If we are looking at projected cuts, um, and absorbing any shifts with staff and services you would think that H&H would be a part of the conversation, um, in which they have to deal with the results of that conversation. And so I know there are conversations happening. Many of, ah,

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the folks in the Bronx, particularly Lincoln, um, and

Jacobi, some of our other H&Hs has been talking to

the senator, Gustavo Rivera, one of our Bronx

senators who chairs Health, because I think, you

6 know, it just speaks volumes to what we're trying to

7 do as an administration and as a city. Um, how do

8 you have conversations about us and not include H&H?

9 So I just wanted to put that out there.

DIRECTOR HARTZOG: [inaudible]

11 CHAIRPERSON GIBSON: A little

conversations with MRT.

frustrating. I don't know if you guys are having conversations, but whatever the council can do to help, we should a part of the conversation, and if, we don't have a seat at the table, like Shirley Chisholm, let's bring a folding chair. Let's go right up to Albany and be a part of those

DIRECTOR HARTZOG: Thank you. Appreciate it.

CHAIRPERSON DROMM: All right, thank you.

Just before, um, we let you go I want to thank the

leadership team here, the deputy directors, Regina

Pareda Ryan, Nathan Toth, Raymond Majosky, Paul

Simone, Assistant Director Imra Edev, Supervising

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2 Economist Paul Sturm, the unit heads, Doheny Sampora,

3 Isha Wright, Kurlian Francisco, John Russell, Cheema

4 Overchara, and Senior Counsel Rebecca Chasen, and our

Assistant Counsel Stephanie Ruiz, and Noah Brick. 5

Thank you for coming and for giving testimony, and we 6

7 look forward to continuing to work with you.

DIRECTOR HARTZOG: Thank you, Chair.

CHAIRPERSON DROMM: We're going to take,

no, we don't really, because we have the comptroller coming in and, um, we need a little break, to be

honest with you. We'll come back in about 10 12

13 minutes. [pause] Good afternoon. My name is Daniel

Dromm and I chair the Finance Committee. We are 14

15 joined, or we will be joined shortly by the

16 Subcommittee on Capital Budget chair by Council

17 Member Vanessa Gibson. We just heard from the Office

18 of Management and Budget and we will now hear

testimony from City Comptroller Scott Stringer. 19

he'll be sworn in in a moment, but let me introduce 20

my colleagues who are here as well. We've been 21

2.2 joined by Council Member Barry Grodenchik, Council

2.3 Member Brad Lander, Council Member Diana Ayala,

Council Member, ah, um, Alicka Ampry-Samuel, I'm so

sorry, ah, and I think others will be joining us as

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2 well. OK. Ah, I'm gonna ask Counsel to swear in 3 the, the comptroller.

COMMITTEE COUNSEL: Do you affirm that your testimony will be truthful to the best of your knowledge, information, and belief?

COMPTROLLER STRINGER: Yes.

COMMITTEE COUNSEL: Thank you. You may proceed.

COMPTROLLER STRINGER: Thank you, Counsel. And good afternoon, Chair Dromm and members of the Finance Committee, and council members. very pleased, ah, so many of you are here today. Joining me is our director of budget research, Tammy Gamerman, and I'm just very grateful you've given me this opportunity. Each year we have an opportunity to consider how to ensure our city is best serving working families and promoting polices that give our most vulnerable residents the resources they need to succeed. The budget is a statement of our values. And I hope that my testimony today will help you craft a budget that lifts up our communities. At the same time, we must also manage our city's finances for the long term, because if we fail to put our financial house in order today we run the risk of

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET failing the residents of our city tomorrow. national economy is experiencing the longest expansion on record. Since the end of the Great Recession New York City has added close to 900,000 private sector jobs. A booming economy and growing tax revenues have enabled us to invest in critical initiatives, such as universal pre-K. This year we saw additional positive new investments, including the implementation of criminal justice reforms, pay parity for early childhood educators, and fair funding for our contracted social service providers. But I want to use this opportunity to address the coronavirus and its impact on our city's finances and on the pension funds. As the city's chief fiscal officer it is my responsibility to monitor events that affect the markets. Global equity markets have sold off significantly and US equity markets have fallen by nearly 12% of their recent highs in the face of concerns about the impact of the pandemic on economic activity. Last Thursday saw the largest single point loss in US stock market history. Conversely, US government bonds and gold have rallied with the 10-year US Treasury yield marking a new all-

time low. Impacts to public equity and bond market

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149 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 returns affects our pension fund investments. 3 you to know that we are actively monitoring the 4 markets. Our Rebalancing Committee reveals global market trends and determines if any adjustments to 5 the target allocation of a specific public market 6 7 asset class are warranted, and we do that within the 8 ranges set by each of the boards of trustees. committee, which ordinarily meets monthly, is now meeting daily to assess current market developments 10 11 and respond if necessary. For perspective, we should recall that we are coming off one of the longest 12 13 stock market growth periods in history and historic 14 highs. And as investors the pension funds take a 15 long-term view and our asset allocation is designed to protect against instability. As long-term 16 17 investors it's worth remembering that we've gone 18 through similar episodes many times. And the most 19 likely outcome is that the markets will resume growth 20 and regain their losses once the outbreak has been 21 contained and run its course. In the meantime, we 2.2 continue to monitor markets carefully and are 2.3 prepared to take any appropriate steps. But even

setting aside the impact of the virus on the economy,

the rate of economic growth is slowing. We have to

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150 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 recognize that we will not see the level of economic 3 growth we've enjoyed in recent years forever. 4 Locally, my office predicts that over the next four years job growth in the city will decline to half the 5 rate of the last decade. Risks and uncertainties 6 7 loom from the impact of the coronavirus to the 8 outcome of the presidential election this fall. it is our job to manage the world's greatest city through the good times and the bad times. Fiscally 10 11 responsible management of the city's budget requires 12 taking the long view to be ready for the bad times. 13 To not just balance this year's budget, but to ensure we take actions today to protect our ability to 14 15 provide the critical services that New Yorkers rely 16 on tomorrow. I remain concerned that we simply have 17 not done enough to hedge against future risks. 18 know from experience that a downturn will hurt our 19 most vulnerable residents the most. And I think the 20 window for action is closing. So with this in mind I 21 want to begin with the review of the city's fiscal 2.2 year 2021 preliminary budget and the financial plan. 2.3 Over the city's financial plan through FY2024 spending is projected to grow at an average annual 24

rate of 2.3%. In contrast, revenues are projected to

151 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET grow at an average rate of 1.6% each year, resulting in budget gaps of 2.4 billion in FY2022 and 2.7 billion in each of the fiscal years 2023 and 2024. My office expects tax revenues to rise by 3.1% per year on average, slightly higher than the administration's assumption of 2.6% per year average growth. As a result, we expect additional revenues of 281 million this year, 520 million in FY2021, and higher amounts in the subsequent years. The biggest contributor to our higher forecast is the property tax, due to both higher anticipated growth and assessed values in the near term and the lower level of reserves than what the administration is forecasting. However, it's worth noting that both our and the administration forecast of revenue growth rates have declined compared to last year, another indication of the expected slower economic growth going forward. In addition, we've also identified several large risks on the spending side of the budget, including overtime, charter school tuition, and special education contract schools. Fares program, which I support, remains underfunded in the out years and possibly underfunded next year.

Taken together, our revenue and expense projections

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COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 result in a minimal surplus in the FY2021 budget and 3 modestly smaller gaps in the last three years of the 4 plan. But this preliminary budget was released before the state executive budget and the state budget has added new reasons for concern. Since 2015 6 7 actions in the state budget to shift costs and 8 unfunded mandates onto New York City have piled up, resulting in nearly 800 million in higher city spending in the FY2021 budget. The trend continues 10 11 this year, with proposals that would make the city 12 pay more for family assistance and child welfare 13 services and for public education. Taken together with past actions that's over a billion dollars more 14 15 in city-funded spending next year to meet critical service needs. But of even greater concern are 16 17 proposals that would shift hundreds of millions of 18 dollars of Medicaid spending onto New York City, as 19 much as a billion dollars next year. This is 20 untenable and wrong to balance the Medicaid budget on 21 the backs of local governments that do not set the 2.2 terms of eligibility or benefits. As you work with 2.3 the mayor to adopt the final budget, I urge you to

take action to protect the important gains we have

made towards creating a more and equitable and just

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SUBCOMMITTEE ON CAPITAL BUDGET city. As I've said every year that I've testified before this body, my office is determined based on analysis of historical experience and the advice of credit rating agencies that the city should have a budget cushion of between 12% and 18% of spending. But since 20, or FY2017 progress in increasing the cushion has stalled at around 11%. At the start of the last recession in 2009 the city's budget cushion was equivalent to over 17% of adjusted spending. Despite those resources and even with the help of the Obama stimulus bill we were still forced to raise taxes and cut services to weather the storm. order to be prepared to meet any future challenge, we need to generate more recurring agency savings. most recent citywide savings plan is expected to provide budget relief totalling 456 million this year and 220 million per year on average through FY2024. But as in past rounds, much of the savings relies on re-estimates of spending, identifying federal, state, or other funding sources, and on debt service savings, and too little from agency savings. Please note the distinction here, because there's a great difference in how we have to proceed. Now, I am very

proud of the over 2.2 billion in debt service savings

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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2 my office working with the Mayor's Office have

3 achieved for the city over the last six years. This

4 | is real and it has been obviously important. But I'm

5 the first to tell you that this cannot take the place

6 of real agency stable vital signs. City agencies

7 | must work harder to identify reoccurring

8 efficiencies. Too much of the savings from

9 efficiency initiatives rests on just a handful of

10 actions at a couple of agencies and not enough on a

11 | broad-based effort to look at every nook and cranny

12 | of city agency spending to identify savings. Not

13 | only must city agencies contribute more to savings,

14 | they must be accountable for the public money they've

15 spent. Two years ago I introduced the Comptroller's

16 | Watch List to highlight areas of high spending growth

17 \parallel and lackluster results. This watch list is in part

18 | for the benefit of the council hearings so that you

20 \parallel we're saying matches the questions you're gonna ask.

21 \parallel So I like the collaboration, Mr. Chair, between the

22 council and our office. This year the watch list

23 | includes the Department of Correction and Homeless

Service spending. And this year we also have added

the office of Thrive NYC. This year we will spend

155 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET more than double what we spent in 2014 on Homeless Services, 3.3 billion dollars across all agencies. But the shelter population remains nearly 60,000 people every night. We simply cannot continue to spend more than 3 billion a year without accountability for results. And we're not seeing those results. Similarly, as we have reported for six years in a row, even while the jail population has been steadily falling, the cost per incarcerated individual is going up. And the culture of violence has not abated. Last year we spent nearly \$340,000 per year to house one person on Riker's Island, \$340,000. With bail reform and changes to discovery laws the jail population is declining even more rapidly. Now is the time to take the savings from reducing the incarcerated population on Riker's Island and invest in expanding programming and treatment and in communities that have been harmed by decades of divestment, neglect, and the criminalization of poverty. Now, with respect to Thrive, I want to be clear. I support fully the intention of Thrive NYC, and I applaud the mayor and the first lady for bringing attention to the mental needs of New Yorkers, especially those who have

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fallen through the cracks of our mental health systems in the past. This is important and I support it. But the very nature of Thrive NYC means that we need more, more than the usual level of information about spending and outcomes to evaluate the success of its 30-plus programs. This could be a very powerful moment for Thrive and our agencies because the more disclosure and transparency the better the public will be informed. Unfortunately, the Office of Thrive NYC has missed its own outcome reporting deadlines, posted outdated budget information on its website, and failed to provide an accounting for FY2019 spending eight months after the end of the year. We have to do better. And quite frankly, if Thrive cannot provide this basic and critical information in a timely fashion then I do question whether it's appropriate framework for delivering mental health services. You can't have it both ways. So, to conclude, I hope my message today is clear, because it is somewhat urgent. The economic growth we've relied on in recent years is slowing down, especially when we look ahead to 2021. And as we have seen with the coronavirus, an unexpected shock

and up-end economic growth forecasts in ways that are

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difficult to predict today. We can and must do more to prepare for the risks and uncertainties that lie ahead. Today we face critical challenges in keeping our city affordable for working families as the cost of housing and childcare soar. If we are not actively preparing today for the future those challenges will only get more daunting. We cannot allow this happen. We must ensure that we can continue to provide the promise of New Yorker today and in the future. So thank you for giving me this opportunity to chair, ah, to come here today, Mr. Chairman, to the members of the City Council. happy to answer any questions you may have.

CHAIRPERSON DROMM: Thank you very much, Mr. Comptroller. Um, I have introduced everyone already. So, at your briefing, fiscal 21 budget last week, ah, you said that OMB's predication of the Medicaid shortfall was the worst-case scenario of the potential effect on the city's budget, but that you have not fully assessed the effect of the shortfall. So are you any closer now to predicting the effect of the Medicaid shortfall on the city's budget?

COMPTROLLER STRINGER: You know, we're still where we have been, so, you know, we see at the

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2 higher end, ah, which I think is where OMB would be,

3 which would be 1.1 billion. I think that is the

4 worst, ah, worst-case scenario. But it's not

5 unreasonable. Um, at the low end we could see as

6 little as 220 million, assuming that the Medicaid

7 grows by 3%, in line with the state's global cap.

8 Something tells me the truth lies somewhere in the

9 | middle, but we can't say with great certainty. So I

10 would give you that, that large, that large range to

11 grapple, that large range to grapple with.

CHAIRPERSON DROMM: OK. Um, in your testimony you also talked about Thrive. So, um, can you explain more what it means to have Thrive on the agency watch list and what do you hope to learn by adding it to the watch list?

COMPTROLLER STRINGER: Look, I have, ah, the tools that I have at my disposal is to audit, to do economic analysis, and look at ways to elevate some concerns we see with certain spending in the city. The reason we have the watch list is not embarrass or play gotcha in any way, but it's really to information the administration and the council as to trends that we are seeing that are disturbing.

That's why we continue to put the Department of

159 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 Corrections on the watch list because we want you, ah, to drill down on some of the fact pattern that 3 we're seeing financially, things that don't make 4 sense to us that perhaps can resolve itself during your deliberations. We've had the Department of 6 7 Education, for example, on the watch list in years past when we felt there needed to be higher scrutiny, 8 and I do think we have to make sure at the end of 9 this budget process, whatever the council decides to 10 11 do, ah, we need to have more transparency in part 12 because Thrive is an umbrella for 30 agencies, some 13 that come into the program, some that leave the 14 program, and we have to have a better rhyme and 15 reason to, one, why, what is covered under Thrive, 16 what is the disclosure, we just don't need what the 17 budget is, but we actually need what the expenditures 18 are, and they have to play by the same rules as every 19 other agency. So we give you that, again, not to embarrass anybody, not to impede the mission, but 20 21 sometimes I have to come here and offer some tough 2.2 medicine and because it's our, it's our, the way we,

you know, it's the way we construct a budget, you

know, through this back and forth.

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CHAIRPERSON DROMM: What information do you think would be necessary to determine whether or not Thrive has been successful?

COMPTROLLER STRINGER: Well, I think we

have to, I think we have to measure outcomes. have to know whether or not people are better off, so some of the basic questions, when you look at some of these programs are how more people have been able to access to services and treatment, are instances of self-harm down, are more people employed and living independently? Are fewer people showing up to the ER or homeless shelters or getting arrested? Ah, now I understand that it's always difficult to strictly measure outcomes, but that has to be the goal and I think we could have more disclosure in that area. And, by the way, if you really want this to work, it's OK to step up and say something's not working, because then you know Thrive is working, because you do have to grapple with very complicated issues related to mental health, housing, homelessness, nothing is ever gonna work the way you think it is, and we all know that, we've been in government. way we can assure confidence with the public is that those discussions are happening in a transparent way.

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I just think that's very reasonable. We have questions. I think some of the council members have raised important issues. But the one thing that I think we all agree on is the more transparency we have the more we can analyze the actual budget, the more we can figure out which agencies are covered under Thrive, ah, that means there's a better shot that the Thrive programs will actual work for the people who need it the most.

CHAIRPERSON DROMM: Do you think that once the data is, ah, released for the metrics that were published in June 19, ah, that we'll be able to more accurately, ah, measure the progress of Thrive?

COMPTROLLER STRINGER: I, I hope so. I would, I would expect the more numbers you have the more, the better the conversation will be.

CHAIRPERSON DROMM: And would you have any, um, suggestions yourself as to how Thrive might improve?

COMPTROLLER STRINGER: Well, first and foremost, I want us to understand the actual funding and the actual budget. I'd like to have a better grasp of what agencies are in Thrive, what have, why some have been in, what others have come out, and I'd

1 SUBCOMMITTEE ON CAPITAL BUDGET 2 like to have the transparency, in part because it makes it easier for me to do my job. The more 3 numbers that we have in our office with our 4 professional staff the better we can answer tough questions. And we're not looking, ah, in any way to 6 7 say, well, every program has to work, every program has to be successful. I know that's not gonna 8 happen. Anyone who thinks is not in the real world. But we have to spend more time looking at what works 10 11 and what doesn't so that we as a city can see what 12 programs we need and where we have to go. Remember, 13 mental health issues branch out into so many 14 different areas. We see it in our homeless crisis. 15 We see in the unaffordable city. We see it in terms 16 of family relationships. It is a very complicated 17 set of issues, and again, I commend the mayor and the 18 first lady for offering, ah, to lead in this effort, 19 but that doesn't mean we don't ask tough questions as

CHAIRPERSON DROMM: All right. Let me just move a little bit to taxi medallions. Um, you know, on February 20 the attorney general demanded 810 million dollars from the city, claiming that the city made hundreds of millions of dollars marketing

well. There has to be a balance.

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and auctioning thousands of medallions while keeping, while helping to keep values artificially high. we know it's not the time or the place to discuss the merits of the case per se, but, um, obviously this is a risk to the city. Um, as the chief accountant to the city under what conditions to GASB rules require that the city, um, book the whole or partial amount of the claim as a contingent liability on our budget?

COMPTROLLER STRINGER: Well, I think we do have that responsibility. Right now the claim is pending with the office. It just arrived a short time ago, um, but I don't want to comment because we're still under review. But pending that, um, I can come back to you with a better understanding of that.

CHAIRPERSON DROMM: She gave us a deadline of, um, I guess it was a 30-day deadline, um, are you able to comment on that and how is the Comptroller's Bureau of Law and Adjustment preparing to address the claim?

COMPTROLLER STRINGER: We are actively preparing to review that claim. We are reviewing that claim. But it would be inappropriate for me to discuss that given that it's under legal review.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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CHAIRPERSON DROMM: OK.

COMPTROLLER STRINGER: So I guess I'm saying just bear with me.

CHAIRPERSON DROMM: Yeah, OK. Ah, indirect rate program. In November the administration allocated 54 million across 12 agencies to cover the cost of raising the indirect to for providers. After a provider claimed a new rate under this initiative the agency will need to send a contract amendment to the comptroller's office. At this time OMB has noted that it will lead to a significant increase in contract amendments. So how does your office plan to manage the influx of new amendments?

with great, ah, care. And as you know, one of the things that we have been noted for over the life, during my term in office is the way we have managed these contracts, the way we have reviewed them and got them back as quickly as possible, so that we could move the money to the providers who need them the most. That will continue. You know, in every area when I've thought we needed to move resources within the comptroller's office we've been able to do

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these issues.

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that. It is a prior of our office, um, and one of the ways or the steps we, we, that helps address this issue is we make sure we have timelines for each agency to reduce the contracts and we increase as much transparency on those pending contracts. So I think we're ready to meet that challenge and we'll work closely with the first deputy mayor and OMB on

CHAIRPERSON DROMM: Do you have a dedicated team working on this issue or specific people?

COMPTROLLER STRINGER: We, we have, ah, we have a Office of Contracts, so, you know, my office is responsible for registering 30,000 contracts a year. Deputy Comptroller Lisa Flores, ah, heads that union, ah, heads that union, ah, unit, rather, um, of great union employees as well. Um, and she's about the best in the business when it comes to this and she's worked with every agency in city government. I have great confidence in the work of the, um, of that unit, and they have met some very high, excuse me, they've had a very high bar, ah, over the six years.

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CHAIRPERSON DROMM: So what can the council do during this budget negotiation process to ensure timely registration of these indirect cost amendments?

COMPTROLLER STRINGER: Every time an

agency comes here, ah, ask them about their procurement procedures. Ask them why they're holding onto contracts for months, if not years. It would be very helpful to me if you could hold them to the highest possible standard, because what we've learned is while the comptroller's office has been able to add staff and resources to the contracting unit to meet the increased demand, we need the agencies to focus on procurement. As you know, Council Chair, you've been involved in a lot of the cutting issues of our time. Ah, it's very hard to rally people in the streets for procurement reform. I've never seen a demonstration of more than 50 people on this issue. But what you and I both, if we're lucky, ah, but we do know that procurement is the heart and soul of city government and we are a city that relies on nonprofits and others to deliver services. When those contracts do not come to our office in a timely fashion we end up hurting the providers who spend

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2 more time having to take out bridge loans and the

3 like and we don't let them do the job they're

4 supposed to do, which is to provide those services.

5 This has been, as you know, a running issue within

6 the agencies. I think that every commissioner should

7 | take a review of their procurement strategies. By

8 | the way, some do very well. Others have had a hard

9 | time. We've always said to the agencies if you have

10 | a program call us, right? You know, you got an 800

11 | number with us. We'll call you any time, any place,

12 | but you gotta meet us halfway and get these contracts

13 | to us. And the, and the information has to be

14 provided. You know, people have to understand that

15 when we do contract review for 30 days, what we're

16 | also looking at, we're not just looking at whether

17 \parallel the I is dotted and the T is crossed. You know,

18 there are issues of fraud and waste and we are

19 | responsible for taking that first look. So it's a

20 | very serious contract review. But we do it within 30

21 days or less.

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22 CHAIRPERSON DROMM: All right, thank you,

23 and Chair Gibson.

CHAIRPERSON GIBSON: Thank you, Chair.

Good afternoon, Comptroller.

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COMPTROLLER STRINGER: Hello.

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CHAIRPERSON GIBSON: I'm so glad you were talking about contracts that are reviewed within 30 days. One of my favorite topics. So we heard...

COMPTROLLER STRINGER: I, I knew this would be your big day, OK.

CHAIRPERSON GIBSON: You knew it, you knew it. So you said that your office, the Bureau of Contract Administration, handles about 30,000 contracts per year. Um, we've received feedback here at the council that often contracts are sent back to the submitting agency for additional information. Um, but there are many instances where contracts are approved on the 29th day, right before we get to the closing deadline. And so I wanted to understand what the staff of this unit looks like, um, that's overseen by this incredible woman, um, that leads the division in terms of some of the steps that your office goes through. Because before a contract gets to the comptroller's office it already goes through a series of, of different, um, assessments and approvals before your office makes the final signoff.

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COMPTROLLER STRINGER: I'm, I'm not sure what you want to know.

CHAIRPERSON GIBSON: So I wanted to understand the staffing that you have in the Bureau of Contract Administration that handles 30,000, um, contracts and do you typically see areas where contracts are sent back to agencies for a certain reason? Are there certain trends that you're seeing where it kind of highlights there could be a bigger issue?

COMPTROLLER STRINGER: Yes. So what I would take issue with your analysis is that the contract goes through an agency review. I'm sure it does. But many of these contracts, um, come to our office incomplete, information not verified, contracts with serious issues. Also, the contracts come to us in some cases six months or a year late. So the question on your end I think may very well be why is the contract coming to the comptroller's office? Many of these contracts are a hot mess with failure to provide us with information. So we should stop the game and we should tell the agencies that they have an obligation to get the contracts to us on time. We should stop the game and the agencies

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 should provide the information that we request. 3 should stop the game in forcing not-for-profits to take out bridge loans, sometimes a million dollars, 4 and we should stop the game with the small providers who can't afford to take out a bridge loan. I have 6 7 more heads of not-for-profits who got hired to do work with social service issues, with children, with 8 seniors, who basically spend more time navigating the 9 agency bureaucracy than actually solving the problem. 10 11 So here's what I would recommend. This is so easy. 12 We don't have a bloated, ah, department there. 13 Flores has managed to return 90% of the contracts within 30 days, which is what the charter mandates us 14 15 to do. And we do that. Sometimes it takes 21 days, 16 sometimes it takes 29 days, but we always send the 17 contract back, ah, we always resolve the issues. 18 Most of the time we send the contract back is because the agency didn't provide the information that we 19 20 need. And my job is to also watch out for waste and 21 fraud, and if we get a contract that's incomplete, 2.2 not by the not-for-profit, by the procurement officer 2.3 of the agency, we have a potential problem in city government. So what I would suggest is that this 24

budget cycle it would be very helpful to us if you

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Madam Chair.

could ask some of these questions of the agency. don't feel there's a need to ask for any more staff money, um, to handle this. I think our office has done an excellent job, so I'm not trying to say we need more. One time I testified during the council hearing and someone said is it a lack of personnel at the agency level, and I said please, don't hire anybody else. Just manage the system competently. And if we did that we would see a better result,

CHAIRPERSON GIBSON: So in your current review of all of the contracts, if you are noticing there are trends with respect to certain agencies, You mentioned, you know, the watch list, there are some agencies that do better than others. Um, as one example of, you know, DHS being one agency we hear back from the providers that are waiting for contracts to be registered, but the back end is usually at the agency level. So my question to you and your office, if you're seeing that there are trends associated with certain agencies that are always late and delayed in sending contracts to your office are there recommendations that we can make that could provide greater efficiency? If a few are

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doing it bad and the rest are doing it good then why

are the few so bad that they can't improve and be

4 | better is my question?

not ready to announce it.

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COMPTROLLER STRINGER: Ah, Madam Chair, you actually asked a very timely question. My first deputy comptroller reminds me that we are about, but you have to keep this off the record.

CHAIRPERSON GIBSON: On the record, OK.

COMPTROLLER STRINGER: Can we be off the record, I don't want, if the press will, 'cause we

CHAIRPERSON GIBSON: OK.

COMPTROLLER STRINGER: But we are going, we are about to release that information on the agencies that have been late and, ah, I think you will enjoy that report. But keep it confidential until I release.

CHAIRPERSON GIBSON: OK. [laughs] OK. We'll hear about it.

COMPTROLLER STRINGER: Yes ma'am.

CHAIRPERSON GIBSON: Um, wanted to ask a question. Before you arrived we had OMB here testifying. Last year the city in its overall effort to phase out cluster housing in the City of New York,

the pipeline and we expect to see some changes in the

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2 executive budget, but I just wanted to know your

3 | thoughts on that general practice.

COMPTROLLER STRINGER: We, we are in, we have an open investigation right now on this practice. I can't tell you where it takes but I would be happy to answer more in-depth questions about it where we can. But I want to thank you for raising this issue because it's real, um, and we do have to get our arms around it, and this has become part of the policy of city.

CHAIRPERSON GIBSON: OK. You've indicated, um, your letter of transmittal says that 91% of the contracts submitted for registration in 2019 were ultimately registered. Does that mean that it was the first time you received the contract? Does it mean that you received it in 2019 and it was registered? What does that actual number mean?

COMPTROLLER STRINGER: I don't have that information offhand, but I can certainly get it for you.

CHAIRPERSON GIBSON: OK, OK, that will be great.

COMPTROLLER STRINGER: And, by the way, our report will, will show all of that as well.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

amount of work if we can pass it.

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2 CHAIRPERSON GIBSON: OK. And I don't

3 know if I missed it, ah, I do apologize, but this

4 budget year, unlike the previous years, is a little

5 different. The state risks I think are more

6 profound. Um, greatly concerned about the Medicaid

7 cuts, TANF, um, I'm a supporter of the Home Stability

COMPTROLLER STRINGER: I, I agree. I agree.

legislation. I think that would do a tremendous

CHAIRPERSON GIBSON: Um, but wanted to understand, obviously a lot of the priorities have here at the council, the initiatives, one shots, members are looking to have items baselined, based off a lot of great succeed. So I wanted to know your thoughts on what we could be doing here at the council to fight back, as we normally do, to make sure that we can minimize as much state risk as possible.

COMPTROLLER STRINGER: Well, let me commend the council. There is not a year, um, that I've served in the assembly, borough president, or now in my capacity as comptroller that the council has not been up in Albany through multiple

COMMITTEE ON FINANCE JOINTLY WITH 176 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 leadership, ah, years, ah, fighting like hell for New York City. And I will join you in that fight. 3 4 up in Albany recently and, ah, twice already this session, making sure that we're fighting for people and, look, we, we as a city are the economic driver 6 7 of the state. We always have been. Ah, we are, some 8 would argue we are the driver of the economy 9 throughout the world, and part of what our job is is to make sure that we continue to play that critical 10 11 role, and sometimes I feel that, like you do, that 12 Albany dumps, dumps everything on our shoulders, ah, 13 and at some point, at some point there's a breaking point. So I do think we have to be vigilant. 14 15 Sometimes, you know, you can't play checkers with 16 Albany, you gotta play a little chess. But we all 17 have to be united as New York City elected officials 18 to go to Albany. You know, we never go to Albany and demand more than our fair share, right? It's rare. 19 I can't think of a year where we went to Albany and 20 21 we were outlandish in our ask. Ah, pre-K was a very 2.2 well-thought-out ask. Ah, and other initiatives have 2.3 been very thought out. But we never go overboard. All we say to Albany is do no harm, do no harm, and I 24

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think we have to continue that mantra. I'll work

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2 | with the mayor going to Albany and doing everything

3 we can as a collective 'cause while sometimes we may

4 have disagreements among city elected officials we

5 are united in our response to Albany and the federal

6 government.

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CHAIRPERSON GIBSON: OK. Thank you.

8 Thank you, Chair.

9 CHAIRPERSON DROMM: Thank you very much.

10 We have a question, or questions, from Council Member

11 Grodenchik.

12 COUNCIL MEMBER GRODENCHIK: Thank you,

13 | ah, Mr. Chair, Madam Chair, ah, good afternoon Mr.

14 | Comptroller. It's always good to see you.

COMPTROLLER STRINGER: Good to see you.

16 COUNCIL MEMBER GRODENCHIK: Um, I was

17 glad to hear you talk about procurement, because

18 sometimes I feel like I need another 49 people, if

19 | you know what I'm saying. Um, and especially capital

20 | procurement, because it's just mind-boggling to me

21 | that before a contract, especially for capital, and

22 some of those contracts can be in the billions of

23 dollars, before it gets to you it gets to, and I'm

24 [inaudible] talking about a specific order. It goes

25 | to the Mayor's Office of Contract Services, OMB, the

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minute or so on that.

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law department, and maybe even our friends at the
design commission and I'm just wondering if you could
share with me a little of your insight on how we, um,
I know in Parks it's like 73 different steps. I'm
not even talking about intra-agency stuff, I'm
talking about, ah, the externalities that people have
to deal with and I, I know you've been a champion of

COMPTROLLER STRINGER: Sure, and by the way, I failed to introduce our first deputy comptroller, Alaina Gilligo, who's joined us.

this issue, but I, I hope you could talk for just a

COUNCIL MEMBER GRODENCHIK: Don't introduce her on my time, you know what I'm saying?

I'm only kidding [laughs], only kidding.

COUNCIL MEMBER GRODENCHIK: Yes, yes.

COMPTROLLER STRINGER: Um, a couple things. So there is, there is some good news. You know, when we started this journey as comptroller we did look at capital spending of agencies. This is a huge item, a 125 billion dollar capital program, and what we found were a lot of the agencies were not,

SUBCOMMITTEE ON CAPITAL BUDGET

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were not spending the money that was allocated. As you see from our budget presentation, I can show you...

COUNCIL MEMBER GRODENCHIK: Our Chair Gibson has been, certainly been a champion on that and we've, we've tightened that up a lot under her chairmanship.

COMPTROLLER STRINGER: Well, you've got, well, let me tell you, Madam Chair, congratulations to you and the agency. We are now are seeing huge rates of improvement in capital spending, 77%. When we started this in FY2014 in our first report the agencies were at 52%. So this is a very positive, ah, this is a very positive situation. You know, when I was a borough president allocating capital dollars for parks and playgrounds it would be, it was not unusual to get a call eight years later saying hey, do you want to come to the opening, which people rarely invite the old borough president, it never happens, but on occasion, and it's now nice to see that within a council member's term and a community's deliberation we're actual seeing these projects online. So congratulations to your work. It's right here, and we said that as much at our budget

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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2 COUNCIL MEMBER GRODENCHIK: OK, you're
3 very welcome. Look for a snowstorm by the end of the
4 week.

COMPTROLLER STRINGER: Really?

COUNCIL MEMBER GRODENCHIK: Maybe.

COMPTROLLER STRINGER: No.

COUNCIL MEMBER GRODENCHIK: Maybe.

CHAIRPERSON DROMM: Thank you, Mr.

Comptroller. Ah, that's it for now and we appreciate you coming in and giving testimony, and if we have any follow-up questions we'll get a hold of you.

COMPTROLLER STRINGER: Mr. Chair, let me thank you for your leadership. I know, I know how hard you work every budget time listening to all the testimony. I actual don't know how you keep it all straight, but somehow you work your magic and I just want to thank you for always giving us the courtesy of coming in and the questions that you ask. Thank you very much.

CHAIRPERSON DROMM: Thank you very much.

I think we're going to go right into, um, IBO. OK,

yes. [pause] [gavel] OK, good afternoon, my name is

Daniel Dromm and I chair the Finance Committee. We

are joined by the Subcommittee on Capital Budget,

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- 2 | chaired by Council Member Vanessa Gibson. We just
- 3 hear from the comptroller. We will now hear
- 4 testimony from the director of the Independent Budget
- 5 Office, Ronnie Lowenstein, after she is sworn in by
- 6 council. In the interest of time, I will forego an
- 7 | opening statement.

- 8 COMMITTEE COUNSEL: Do you affirm that
- 9 your testimony will be truthful to the best of your
- 10 knowledge, information and belief?
- 11 DIRECTOR LOWENSTEIN: I do.
- 12 | COMMITTEE COUNSEL: Thank you.
- 13 DIRECTOR LOWENSTEIN: And I'm joined here
- 14 | by IBO's deputy director, George Sweeting.
- 15 DEPUTY DIRECTOR SWEETING: Hello.
- 16 COMMITTEE COUNSEL: Good afternoon. OK.
- 17 You may proceed, thank you.
- 18 DIRECTOR LOWENSTEIN: Very good. In
- 19 | place of written testimony, ah, you have our full
- 20 | report on the mayor's preliminary budget that was,
- 21 | ah, released last Friday. We did something kind of
- 22 this year. We locked our forecast at the very end of
- 23 | January, so we froze it. We kept, that's when we
- 24 made the numbers final, and on February 5 we released
- a brief snapshot of our key findings from, from the

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 report. Ah, it's really brief, it's largely charts 3 and tables. Many of the charts are interactive, so it's best viewed online, um, but we have copies of it 4 in print, which are pale imitation, if people want The reason we did that was we thought that by 6 7 releasing our forecast as early as possible in the 8 budget cycle we would be helping the council and other elected officials to get the information Um, it's now clear that the world we're 10 sooner. 11 looking at is very different from the world we were 12 looking at a money ago, and, um, we'll be working over the coming weeks and months to monitor what's 13 14 happening and gauge its impact on the locally and 15 fiscal, economic and fiscal outlook. So this is a 16 work in progress. But you've got the snapshot and 17 you've got the full-length report. I'm going to take 18 a few minutes to present the main highlights from the 19 I think the main finding we had was even report. 20 what at the time struck us as a very conservative 21 negative economic forecast the city's budget for 2021 2.2 and the financial plan through 24 are basically in 2.3 balance under the mayor's proposals. Tax ranine veins are rising on average faster than city-funded 24

spending. And the gaps projected for 22 and 23 are

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 relatively small and effectively there's no gap at all, 22 and 23 are relatively small and in effect 3 there is no gap for 2024. But even back in January 4 we saw there was considerable risk to the forecast. Risk not just from coronavirus, ah, not just from 6 7 economics, um, but also risks from the state, risks that local needs will be far greater than we 8 anticipated, and so on and so forth. OK, so our 9 forecasts always start with the economics, which 10 11 underlie our revenue and spending projects. So 12 starting at the US level, back in January we forecast 13 economic growth to slow throughout the course of this year. We expect real GDP, that's GDP adjusted for 14 15 inflation, to rise just 1.8% for the year as a whole. 16 That's down from 2.8% two years ago and 2.3% last 17 year, so it's a full percentage point down, which is 18 a lot. We're expecting growth to slowly start to increase, um, during next year. But for the year as 19 a whole we're expecting, ah, GDP growth of just 2%. 20 21 And the main reasons for that forecast are that the 2.2 fiscal stimulus associated with the tax cuts and job 2.3 act have largely ended and moreover the never-ending

trade wars, ah, have sapped business confidence,

dampened investment, and weakened the global economy.

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2 Of course, sitting here today we understand the US 3 growth of 1.8% is probably unduly optimistic. slower US growth, of course, translates into slower 4 growth in New York City and looking just in terms of job growth, we expect job growth to decline sharply 6 7 over the next two years. Just 56,000 jobs in a year 8 over year basis this year and 28,000 next, which is 9 down from 85,000 jobs last year. To put that into context, we're saying that right now we expect job 10 11 growth this year and next year to be just equal to 12 what we enjoyed last year, and so that's a huge 13 change. And it's been the case over the past few years, we expect much of this job growth to be in 14 15 home health care. Um, as valuable as these jobs are 16 they don't pay a lot and they're largely part time. 17 So they have far less of an economic impact than many 18 other sectors. Ah, risks to the economic forecast are legion, um, and I should say that even when we 19 20 first put the forecast out in the snapshot we saw 21 this forecast is somewhat different from most of our 2.2 foreclosures. Typically when we release a forecast 2.3 we like the forecast to be balanced in its risks, which is to say usually we think the upside potential 24 25 of things will be better than we expected is roughly

186 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 in line with the downside potential that things will be worse. Um, but even back in January we saw that 3 4 the primary risk to the forecast was on the downside, ah, a forecast for weaker-than-projected economic growth, or perhaps even no growth at all. And, as 6 7 you would expect, moving onto the spending side of the ledger, ah, slower economic growth translates 8 9 into slower, well, going to taxes, rather, slower economic growth translates into slower growth in 10 11 revenues over the planned period. We forecasted tax 12 revenues will rise an average rate of 3.7% from 2019 13 through 2024. If that's the case, that would be the slowest five-year average since the Great Recession. 14 15 We expect to see strongest growth, not surprisingly, 16 in the property taxes, strongest and steadiest 17 growth, with the property taxes increasing an average 18 rate of 5.3% over the plan period, and by 2024 the real property tax is expected to bring in 36 billion 19 dollars, which comprises pretty much half of all tax 20 revenue. Now turning to the spending side of the 21 2.2 ledger. Ah, there's a striking lack of new 2.3 initiatives included in the preliminary budget. Additional funding for the special ed Carter cases 24

and transportation needs at the Department of

187 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 Education together make up more than half of the new needs in the current year, a situation that may or 3 4 may not persist, um, and after adjusting for the use 5 of prior year surpluses we project that city-funded spending under the mayor's proposed budget will 6 7 increase an average annual rate of 2.5% over the plan period. Ah, so 2.5% average growth in spending 8 compared with 3.7% average revenue growth, um, ah, bodes well for the future of the city fisc. So based 10 11 on our economic and tax foreclosures and our 12 estimates of spending under the mayor's financial 13 plan, we forecast the city will end this fiscal year with a surplus of 2.7 billion, which is just slightly 14 15 less than what is forecast by OMB, and assuming the 16 surplus is used to bring 21 into balance we project a 17 modest surplus of only about 240 million dollars for 18 next year. Assuming next year's surplus is rolled into the following year, the remaining shortfall for 19 20 22 is 1.7 billion. That's just 2.2% of city-funded 21 spending. Ah, but we've got reserves of 1.25 billion 2.2 in each year of the plan, which is sufficient to 2.3 offset about three-quarters of the gap we project, um, and the story for the following year is basically 24

We're expecting a gap of 1.6 billion, or

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the same.

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2.1% of city-funded spending, which could largely be eliminated with the reserves budgeted into the plan. For 2024 we're expecting a gap of less than 250 million dollars, which is to say no gap at all. course, this forecast completed just four long weeks has already been overtaken by events. We'll be working on monitoring what's happening, um, gauging its impact on the city's economy and its fiscal outlook. Um, but before we turn to the questions I'd, I'd like to just mention that over the next few weeks, as we have in the last few years, we'll be releasing budget briefs. These are typically twopagers that look at specific issues raised in the budget, timed for release in advance of the relevant council hearings. Um, we released the first of them this morning on pension savings and there's a whole stream of them to come. Um, I thank you for the opportunity to testify and we'd be happy to answer any questions you may have.

CHAIRPERSON DROMM: Thank you very much for coming in and giving testimony, um, very thorough and, um, a good breakdown of what it is that ex looking at. I have some questions about some specific programs that maybe you can shed some light

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- 2 on for us. The first one is the New York City
- 3 Employee Assistance Program. Ah, the administration
- 4 recently announced it's expanding the Employee
- 5 | Assistance Program to the Department of Education
- 6 employees and their families. This program
- 7 deliveries comprehensive services to help employees
- 8 | overcome quality of life concerns that may interfere
- 9 | with their work, including alcohol and chemical
- 10 dependency, clinical counseling, and assistance with
- 11 | finding financial and housing supports. Do you know
- 12 | the difference, um, between what is covered under an
- 13 | employee's health insurance, such as GHI, and what is
- 14 | covered under the EAP?
- 15 DIRECTOR LOWENSTEIN: I've asked George
- 16 to take it.

- 17 DEPUTY DIRECTOR SWEETING: Ah,
- 18 | specifically in terms of what's covered under GHI,
- 19 | um, we were not at this point able to figure that
- 20 out. I mean, there's a description of what the
- 21 program will be but, ah, we have not, we have not
- 22 gotten into that yet.
- 23 CHAIRPERSON DROMM: OK, are you aware of
- 24 any, how many sessions these employees might get?
- DEPUTY DIRECTOR SWEETING: Um, no, sir.

CHAIRPERSON DROMM: OK. And how does the program, um, how much does the program currently cost?

DEPUTY DIRECTOR SWEETING: It's a little over 1 million dollars this year, I believe. And, ah, this would bring it up over 2 million, according to news accounts when the announcement was made.

CHAIRPERSON DROMM: And which workers have access to it?

there are different programs, that some, some, ah, in some agencies, ah, particularly in police and fire, I believe, there are programs that are run by, by their, I guess in cooperation between the unions and the, ah, agencies themselves, but there's also a citywide program that is run out of the office of labor relations, um, and I believe actual, you know, a police officer would have the choice of, of either one of those programs to, ah, to look at. The Department of Education has not had a program in recent years and they were not covered by the, ah, what was run out of labor relations, so this would be, you know, an increase in the scope of the Office of Labor Relations EPA program.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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2 CHAIRPERSON DROMM: Are there other

3 departments that, ah, don't have EAPs?

DEPUTY DIRECTOR SWEETING: Um, I, I believe there are a number that don't have, um, you know, their own specific program and that's what the OLR program is there for.

CHAIRPERSON DROMM: And, oh, so that's the citywide program?

DEPUTY DIRECTOR SWEETING: Yes.

CHAIRPERSON DROMM: OK, all right. Um,
Relocation and Employment Assistance Program, or
REAP, ah, as part of the recently released budget
options you're calling on the city to consider
allowing relocation and employment assistance
programs to expire. According to your report,
savings in the first year would about 3 million
dollars, growing to 33 million in 2033. Can you talk
about the program and the advantages of allowing it
to sunset as scheduled on June 30, 2020?

DIRECTOR LOWENSTEIN: OK, I've got that one. Um, we put it out there as an option, um, in part because there's been very little study of the REAP program. Um, there's a boundary commission that's supposed to meet every five years to determine

192 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET whether the geography of the REAP program makes sense, but based upon a review of city resources going back the commission hasn't met since 2013. Perhaps more important, nobody's ever been able to do a study, a thorough study of the REAP program, ah, determine whether these benefits are really doing, are needed to retain and, attract and retain employees. Um, to do that, um, we would need, we, IBO, or anybody else would need a lot more information than is currently available. Specifically, you'd need to know who is applying, who's getting it, where these firms are coming from, what their employee profile looks like, where they're going, and how many employees over time they, they have. Um, it would be great to have that information and we've pushed to get, as the council knows, we've pushed to get that information. Ah, but without it we're renewing a program that may or may not have any impact. Now, you might say 33 million dollars isn't the end of the world, but if you recall it was just last year that Amazon looked likely to take advantage of the program and even if they had come in with 20,000 employees, not the full 40, but the 20, um,

that would have cost a total of 60 million dollars a

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year, which is literally double what we're paying for it now. So, you know, we've gotten away without

4 spending huge amounts of money on it, but it's really

an unknown and if we leave it there's it's going to

6 be very tempting for firms that might not need this

7 assistance to tap into it.

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CHAIRPERSON DROMM: So are there any arguments in favor of extending the program?

what you're doing, ah, we must have had some pros, um, what were they? Um, oh, sorry, OK. Yes, George reminds me that the main pro that we came with was this is a very expensive place to do business. But we're talking about 200 firms here out of the hundreds of thousands in the city. So helping this slice of 200 firms that's not one of our best-ever arguments.

CHAIRPERSON DROMM: Um-hmm, OK. Let's talk a little bit about the risk from the coronavirus. Has the IBO analyzed the risk posed by the virus to, ah, New York City's economy?

DIRECTOR LOWENSTEIN: Not even remotely.

Um, ah, but certainly we've been watching it closely.

In terms of the, in broad terms the impact on the

194 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET global economy, um, even if the spread were to basically stop at this point, something under 100,000 cases, there's already been considerable disruption in the global economy, um, in global trade in general, in Chinese exports in particular, ah, which is a problem for us. China is our second-largest trading partner after Mexico, but it's the singlelargest source of US imports. Um, many of these imported goods aren't just final consumer goods, but are intermediate products that go to make other output here in the United States. So if that stream of parts or supplies is cut off, which is basically what's happening, there are US firms that are gonna have to slow their production or perhaps even stop production entirely, all of which is gonna slow the US economy, and so, you know, through the last week, um, macro forecasts in general were notching our forecast down. Um, while the Federal Reserve has tools at its disposal to help when the economy slows, um, those tools are best served to stimulate demand. But this is a supply-side problem and there's nothing the Fed can do that will suddenly boost exports of widgets from China that will keep our production

processes flowing. Um, and perhaps the most

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2 | important thing to say of all this is, um, this

3 expansion has been led by consumption and if we don't

4 have goods, um, and people's faith in the system, and

5 people are getting nervous, and people are right to

6 get nervous, um, I think consumption is at a risk as

7 | well. And then there's a whole group of other

8 problems that are more specific to the city. Um,

9 certainly fear of the virus has kept people from

10 | Chinatown and Sunset Park in Flushing.

CHAIRPERSON DROMM: Elmhurst, too. I was in a restaurant over the weekend, you know, trying to promote businesses in my district and, um, the restaurant owner said that it was down 50%. Um, supermarkets, seeing people take stuff off shelves, ah, to send over to China, um, and, ah, the inventory is not what it was. It's not horrible right now but, um, they're worried that people are hoarding stuff as well.

understand that. I was at Whole Foods yesterday,
which, um, my husband and I rely heavily on take-out
on the Upper West Side, and we looked around our
cabinets and said maybe we should put some food
products into them because unlike the hurricanes and

1 SUBCOMMITTEE ON CAPITAL BUDGET 2 the snowstorms we've weathered maybe there won't be take-out next time, so, yeah, we were shopping, too. 3 Um, but in terms of issues specific to New York, um, 4 5 China is the second-largest source of foreign travelers to the city. Ah, foreign Chinese tourism 6 7 has already slowed, um, which probably has had something to do over the last two years with the, 8 with the trade problems. Um, but for the time being, 9 ah, they're not coming. And that's a problem, too. 10 11 So all of that is, is problematic. Um, we've been 12 closely following Mark Zandi's forecast at 13 economy.com. He had forecast as recently as a few days ago that if there were no global pandemic that 14 15 the impact on US GDP growth was just a few tenths of a percent and that this threat of a global recession 16 was 20% to 40%. Over the weekend he changed those 17 numbers pretty dramatically. They haven't put the 18 final form of them out yet, but the statement he gave 19 to CNBC over the weekend was if there were to be a 20 global pandemic, um, that it was roughly 50/50 that 21 2.2 the global economy and the US economy would go into 23 recession, would contract, in terms of economic

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output.

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2 CHAIRPERSON DROMM:

Thank you. I'm going

3 to turn it over to my, my cochair, Vanessa Gibson.

DIRECTOR LOWENSTEIN: OK.

CHAIRPERSON GIBSON: Thank you, Chair.

Good afternoon.

Good afternoon. DIRECTOR LOWENSTEIN:

CHAIRPERSON GIBSON: Thank you for

coming, once again, and I'm looking through your

analysis and I just have two quick questions. 10

11 focuses on homeless services and if you heard earlier

12 today at the opening of our hearing the Speaker

talked a lot about homeless, ah, services and how 13

much we're spending to maintain the homeless families 14

15 we have here in the city and, ah, obviously the

16 impact on long-term affordable and supportive

17 housing. Um, in your expenditure re-estimates for

18 the preliminary budget you expect the cost of

19 homeless services to exceed the administration's

20 budget amount by 124 million dollars in fiscal 2020

and 216 million in fiscal 2021. So I wondered what 21

the difference is between your projection and the 2.2

2.3 administration, and then as a look through on pages

17 and 18 you actual describe it. You talked about

your forecast of greater-than-expected DHS

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2 expenditures as primarily the product of two factor.

3 The city is underfunding the provision of shelters,

4 particularly for single adults. The city's current

5 | shelter cost estimate does not account for continued

6 growth in the size of the single adult shelter

7 population or for increases in the per diem cost of

8 shelter. And the other factor are the TANF cuts and

9 | the cost shifts that Albany wants to impose on the

10 city, which we took a last year in TANF and I think

11 | this year the hit is supposed to be a little bit

12 | more. Um, we're supportive of the Home Stability

13 | bill that's being lead by Assembly Member Hevesi and

14 | others. Um, and so I guess I wondered because we

15 have the same ideas of what these costs would be what

16 | you thought could happen if we were able to get this

17 | bill passed and if the bill doesn't get passed what

18 \parallel do you think we should be expecting to see in terms

19 \parallel of the projected higher cost that you think the city

20 | will be spending on homeless services?

DIRECTOR LOWENSTEIN: Neither one of us

22 has any information at all on the bill.

CHAIRPERSON GIBSON: OK.

DIRECTOR LOWENSTEIN: But we'll happily

look into and get back to you.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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you.

2 CHAIRPERSON GIBSON: Oh, OK, great.

Spelled out, ah, both in the snapshot and in the, um, report itself that you were kind enough to read that, ah, we believe that these costs will be higher. Um, we've had similar predictions in past years and, um, unfortunately they've all come to pass. So we expect that this one, too, will be an issue. But we'll take a look at the bill and see what it does in terms of our forecast...

CHAIRPERSON GIBSON: OK.

DIRECTOR LOWENSTEIN: And get back to

Say that the increase in single adult population in shelters could also be attributed to, ah, single adults coming home from prison, um, and many of them not having a permanent address, many of them going to Bellevue, they go to Ward's Island, and they're in the homeless shelter system until they get long-term housing. Um, I've been asking the city to work better with the state because there's no interagency coordination, city and state, where, um, many of our adults are released from state prison and they're

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coming back to New York City, but there's a huge gap in the level of services that are needed, and so that burden falls on the City of New York. So I wonder with the increase in single adult, ah, shelter population, I wonder how much is attributed to single men and women coming home from prison, predominantly men, single men.

DIRECTOR LOWENSTEIN: I don't believe, due to privacy concerns, that we really have a good handle on the demographics of the shelter population. Um, some years ago we were able to get demographic information getting, giving us a better handle on who it was that's coming into shelters, just in terms of numbers and where they were coming from and how long they were staying. But much of that very granular information that was available even a few years ago is no longer available, um, for reasons I'm sure you understand in terms of privacy and, and protecting New Yorkers. Um, so I guess what you should do is ask that of HPD, no, I guess the Department of Homeless Services.

CHAIRPERSON GIBSON: Yeah, it's DHS.

DIRECTOR LOWENSTEIN: DHS, yeah, and see

25 if you get a better answer.

Um, this City

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Council both in my first term and now in this term, we had been working with a number of our law enforcement and uniformed agencies, albeit NYPD, Corrections, Sanitation, and FDNY on uniform cost control, um, and so just as one example with DOC with the closure of Riker's Island and the reduction in what we believe will be uniformed staff, to get them to more of a manageable level of their uniformed, um, overtime. Um, I'm looking through a little bit of your, so on page 18 as well, that talks a little bit about expecting overtime costs for the police and Fire Department, ah, will be higher than estimated in

CHAIRPERSON GIBSON: OK.

DEPUTY DIRECTOR SWEETING: I believe on the NYPD it's basically, um, an analysis of the spending trends and looking at, at where things have been in the past and assuming they haven't made, ah, significant changes to their policies, so that it will continue. On the FDNY we did look a little further and, ah, in particular, ah, one of the issues is, ah, the, there's a staffing shortage in EMS and so there's been a compensating increase in overtime

the mayor's plan. Um, do you have any idea what that

is attributed to specifically for NYPD and FDNY?

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in, in the EMS, ah, budget, ah, to make up for some of that. They're also making up for it with, um, ah, bringing in more of the private affiliated ambulances, the ambulances that are affiliated with private, ah, hospitals, in order to keep the total number of ambulances on the, on the streets even, ah, but part of it is being done through overtime of city staff.

CHAIRPERSON GIBSON: Wouldn't you agree that that's not the best approach? We've been getting a lot of feedback from unions that represent EMS, EMTs, and paramedics about their working conditions, about the disparity in pay and salary when you compare them to other, um, first responders. Um, and so understanding that while we should be recruiting more EMTs to join EMS and more paramedics, we also should be paying them more, too. Um, I think the reality is is there's a huge, you know, difference. Their work is just as critical and important as it is of every other first responder. And I know like we always are, you know, getting information about their working conditions, about how we can improve things. Many of us have stood on the steps of City Hall about it, protesting and

SUBCOMMITTEE ON CAPITAL BUDGET

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advocating. So just my thought that I think, you know, obviously I understand we have to use overtime when we need, but we also should be looking at, um,

5 salary increases and working conditions as well.

DIRECTOR LOWENSTEIN: Well, we have a budget brief coming out that touches on that topic.

CHAIRPERSON GIBSON: Oh, perfect.

DIRECTOR LOWENSTEIN: Um, ah, which doesn't answer all of your questions, but at some point in the budget brief, um, the department says that will take, because of attrition, and part of the attrition is attributable to EMS workers, um, taking advantage of an opportunity to go in the fire department, it's attractive in terms of, of pay and other reasons. Um, that lack of current EMS personnel would take, I think it was two years to deal with, and from an economics perspective you have to ask yourself why does it take two years to hire them, and the answer is probably because you're not paying them enough to bring them. I can't say that for certain, but just in terms of supply and demand if you need to hire more quickly, um, keeping the quality high, ah, you might need to look at your wage levels.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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CHAIRPERSON GIBSON: OK, thank you so much, we look forward to working with you. Thank you. Thank you, Chair.

DIRECTOR LOWENSTEIN: Thank you.

CHAIRPERSON DROMM: OK, thank you, ah,
Ronnie, and thank you, George, for coming in and we
look forward to working with you. And I'm going to
bring up our next panel. Thank you very much.

DIRECTOR LOWENSTEIN: OK.

CHAIRPERSON DROMM: OK, our first panel is going to be Ralph Palladino, the second vice president of Local 1549 DC37. We have Ben Arana from Local 3 IBEW, John Forster, Local 375 DC37, and, ah, Flandica Jones, I think. Sorry if I'm mispronouncing it, um, from the New York State Nurses' Association. I just wanted to remind you you're on a three-minute clock, so thank you very much for coming in, and Ralph, would you like to start?

RALPH PALLADINO: Good day, Ralph

Palladino, Local 1549 DC37. Um, and it's good to see

you, Chairperson, and also, ah, City Councilwoman,

Vanessa Gibson, as always. Um, I'm wearing black

today because I'm in mourning for last year when we

had many things of the city budget that we had

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 requested and none of them were that, that affected 3 the saving of money for the city as well as giving jobs for low-income, ah, people to get them into the 4 5 middle class-type jobs in the city, and, ah, so this year we're giving it another try. Ah, the first item 6 7 would be the, um, subversion of civil service by the 8 city whereby they are hiring, ah, replacing civil 9 service clerical positions with non-competitive positions. This is an attack on the civil service 10 11 system and the non-competitive positions are higher 12 paid. Ah, so that is wasting city money as well. There's about 3 million dollars a year and that's a 13 14 conservative estimate. Ah, you times that by the 15 last 10 years, this is going on, I've been, that's 30 million dollars, you know, over the course of all 16 those years. Then there's the civilianization, which 17 18 is wasting 30 million dollars of, um, city money a 19 year, whereby you have uniforms performing clerical 20 duties in the police department, though there is an 21 arbitration saying they shouldn't be. Um, and this 2.2 continues. Ah, and it should end. Um, there's the 2.3 911 surcharge, which we've been fighting for and trying to get the city to go to Albany and request 24

funding for the 911 surcharge. The money used on the

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 cell phones and going to Albany that if they put in a 3 grant they can get some money to supplement and work 4 on building the system up. No one's doing it. is understaffed by 50 people from last year and we believe with the texting and other issues that 200 6 7 more, as we've been advocating, should be hired. 8 Then there's the issue of the, ah, interpreters. 9 comptroller has a, a position which he's put out a proposal about a community legal interpreter bank, 10 11 which is similar to one floated in the City Council 12 last year, spending 16.6 million dollars of 13 taxpayers' dollars. Ah, this is privatization. 14 There is an interpreter title in this city and they 15 should be hiring interpreters. It's more efficient 16 and yes we do agree with all the reasoning that they 17 have except it should be done by city employees hired 18 by each agency, not in a pool. How are you gonna do 19 it in a pool? You have to have people in the 20 different agencies who know the rules and know the 21 clients. We've had problems in HRA with interpreters 2.2 on the phone because of this. I won't get into 2.3 details on that. But it is important that that be rejected. And some of that 16.6 million dollars 24

could go to hiring civil service interpreters. Ah,

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2 HRA is another area where, that we did not get

3 eligibility specialists hired last year, although the

4 city did hire along with the City Council advocacy

5 social workers, which is fine. Social workers are

6 | fine. They do not determine eligibility for either

7 Medicaid or, um, SNAP program. So the fact that they

8 | were left out is not good, and so we will address

9 that with the committee on March 23, though. And

10 | last but not least I want to say thank you for

11 | speaking out on Medicaid. I work in the public

12 | hospital system. I know what's going on. We're

13 | battling in Albany over this and we should go up

14 | together, yes, and the unions are doing that. Our

15 | local 1549 is definitely doing that, and thank you.

16 CHAIRPERSON DROMM: You know, we were

17 shocked, I mean, I have known for a little bit now

that H&H is not included on the MRT, ah, team.

RALPH PALLADINO: That's absolutely

20 | correct.

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CHAIRPERSON GIBSON: Right.

22 RALPH PALLADINO: Neither are our

23 | advocates, patients, I'm a patient of Bellevue

24 | Hospital, OK? My members work there. We work in

25 | Metro Plus. You're absolutely correct, not fair.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

CHAIRPERSON DROMM: OK.

RALPH PALLADINO: And nothing new.

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CHAIRPERSON DROMM: OK, thank you.

RALPH PALLADINO: Thank you.

CHAIRPERSON DROMM: Next, please.

BENJAMIN ORANA: Good afternoon Chair and distinguished committee members. Thank you for the opportunity to testify at today's hearing. My name is Benjamin Orana. I'm a business representative for Local Union Number 3, International Brotherhood of Electrical Workers, and I'm the representative for the Solar PV program in our industry. Regarding Local Law 97 budget, Local 3 with Climate Works for All Coalition is asking for an additional 1 billion dollars for the next ten years for the retrofit work in affordable housing. We feel that this work was left out of the budget and the cost of these repairs should not be passed down to the tenants. Local 3ABW and its affiliated electrical contractors are part, are proud of its long history in construction and maintaining the electrical grid infrastructure that powers New York City's vibrant economy. Our skilled tradesmen and tradeswomen continue to be ready and

carbon emissions, and PLAs already have language for

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BENJAMIN ORANA:

Thank you.

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CHAIRPERSON DROMM: Thank you. Next,

3 please.

JOHN FORSTER: Good afternoon, sisters and brothers. Um, I will provide you with a written copy of this testimony afterwards. I'm John Forster from Local 375 and District Council 37, also the cochair of the District Council 37 Climate Justice Committee. Um, as you may know, Local 375 represents the architects, engineers, scientists, and project managers in most of our agencies across the city. Um, I've been working actual on Local Law 97 from the very beginning, for about three years, with the Climate Works For All Coalition, and also working on climate change issues, ah, for almost 15 years. certainly the growing climate crisis is fast becoming perhaps the most important issue of our time. And here in New York City public sector workers are absolutely critical in dealing with this growing climate crisis. Ah, we, we are often first responders. We help design and build our resiliency projects. We're working on clean energy, renewable energy, including, ah, what my brother here was talking about was solar on public buildings, although we believe that that should move forward and not use

COMMITTEE ON FINANCE JOINTLY WITH

1 SUBCOMMITTEE ON CAPITAL BUDGET 2 the PPAs that go with that. Ah, but also on pushing 3 legislation such as Local Law 97 to reduce energy 4 consumption in large buildings in New York City. Local Law 97 is really a win-win for the city. an opportunity to create good local jobs, ah, 6 7 especially in our, our low-income communities, but it's also an opportunity to reduce fossil fuel 8 9 consumption, which we desperately need to do in the city. What are our asks specifically? Ah, we are 10 11 also are asking, um, that we include another billion dollars over 10 years, ah, from the city budget so 12 13 that we can expand the number of buildings that can 14 be brought in under the requirements under Local Law 15 97 without forcing rents to be paid higher, ah, 16 especially for our lower income tax, absolutely 17 critical. Second, we're asking to fully fund the 18 Office of Building Energy Efficiency Performance in 19 the Department of Buildings. Ah, that's going to be 20 really important as the public, the public sector can 21 adequately respond to what we see as increased 2.2 demands that will come, ah, with the institution of 2.3 Local Law 97. And then thirdly, at last, we are also asking for a truly robust oversight and enforcement 24

of Local Law 97. Um, this is one of the many things

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our members do in different agencies, but without that enforcement Local Law 97 is not in fact going energy consumption in the city. It's just not something that a lot people are excited about doing and unless we push it it's not gonna happen. Our members, um, and our union are part of the New York City communities. We're committed to working with our neighbors and neighborhoods to help promote a healthy and safe environment, and to expand the real opportunities to create good union jobs for everyone. Thank you.

CHAIRPERSON DROMM: OK, thank you very, thank you very much also. Next, please.

FLANDICIA JONES: Good afternoon, everybody. My name is Flandicia Jones and I work as a nurse in the Bronx for the Bronx Care Health I'm also a proud member of the New York State Nurses Association. New York State Nurses Association represents 43,000 nurses across New York State, including 25,000 RNs in New York City, which includes nurses in the city's public hospitals. nurses on the front line of patient care we see firsthand the destruction that climate change and environmental degradation have on the health of our

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 patients. Pollutants that are being discharged into 3 our city here are causing a steady increase in chronic asthma conditions in our most communities. 4 These marginalized communities which are mainly made up of people of color are disproportionately faced 6 7 with a whole slew of environmental injustice, like 8 contaminated water supply and tainted soil. They are the ones that I usually heed the hardest, like catastrophic events such as Superstorm Sandy. 10 11 is not OK. Climate change is a health crisis and it 12 ultimately affects us all. New York State Nurses 13 Association is in support of a climate justice movement. Working towards a city not depend upon 14 15 fossil fuels. The victories we got signed into law with the Climate Mobilization Act and Local Law 97 16 17 are amazing. But if the funding implementation and 18 accountability are not in place, then the legislation doesn't really matter. We need to move ahead quickly 19 20 like a house is on fire because it is. We call upon 21 the city to pass an equitable budget for our patients and communities. This include 1 billion dollars 2.2 2.3 annually for 10 years to retrofit affordable housing

left out of Local Law 97 and public health. This

request might seem big. But to many of us we feel

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CHAIRPERSON DROMM: All right, thank you very much for this panel. We appreciate you coming in and giving testimony. Thank you. Our next panel is Pastor Doris Johnson, Khari White, the 149th Street, ah, excuse me, 149th South Ozone Civic Association President, Pasen Pinchback, Rina Valcovin, Vena Valcovin, Aricelia Cook, Willie Mae Holmes, and Sergeant, we're gonna need more chairs. Jacqueline Cleveland, and Olive Hariela, Harielal, Hariel.

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Thank you.

CHAIRPERSON DROMM: I'd like to start over here. Yup.

UNIDENTIFIED: I withdraw.

CHAIRPERSON DROMM: I'm sorry?

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UNIDENTIFIED: Mr. Pinchback withdrawing,

3 OK?

CHAIRPERSON DROMM: OK. Ah, who would like to start? OK, very good.

KHARI WHITE: Dear Chair and members of the Finance Committee. Thank you for allowing me to, allowing me the opportunity to address the committee about the Queens sewage backup in South Ozone Park, Queens. excuse me, I apologize, and how it has infected the residents in the area. My name is Khari White and I'm the president of 149th Street South Ozone Park Civic Association. The association has been around for over 30 years. Today we're gonna discuss briefly, ah, November 30 in regards to the sewage, ah, crisis of 2019. Currently as of now some residents are still in hotels. Some are without working furnaces and some are without heat. As we now enter the next phase, basements have been cleaned and stripped to bones. Residents have entered their claims. Now, we know this process doesn't happen overnight. However, I'm here today to make sure that the comptroller's office stays committed to seeing that each and every individual affected by the sewage and that each one that has filled their claim form is

1 SUBCOMMITTEE ON CAPITAL BUDGET

2 properly taken care of. We are counting on you to 3 make our community whole again. Thank you. I have a

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to a hotel.

Thank you.

CHAIRPERSON DROMM: That'd be great, if you have a copy, if you give it to the Sergeant that'd be great. Um, so if you want to speak next, do you want to speak, ma'am?

PASTOR JOHNSON: Yes.

CHAIRPERSON DROMM: OK.

PASTOR JOHNSON: Do you press this

button?

CHAIRPERSON DROMM: You can start.

PASTOR JOHNSON: My name is Pastor Johnson and from the sewer backing up into my basement I have been so sick and I would appreciate if you all would rush this thing through to help us out. We need someone to come there and the basement, in my basement it flooded from the sewer and I have to get someone, to pay someone myself to pick up the carpet and all didn't get it out. So whatever you could do I appreciate it because, as you can see, can't, I been sneezing and coughing and this is hard. I can't even sleep at night, and I can't afford to go

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COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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CHAIRPERSON DROMM: We're gonna comment after everybody gets done. I'm, I'm aware of the situation, but we're gonna comment afterwards. you like to testify?

BINA BARBOUIN: Yes. Good afternoon.

am Bina Barbouin. I'm one of the residents that's been affected by the Queens sewage incident, and it's been more than three months since the incident, and we are living like in clutter. We are getting depressed because as times go by we are getting more and more depressed because nothing is happening. comptroller was there at the house. The staff architect was there to make estimate of our damages. And now we had to go testify for whatever damages we had. Now they are saying there is some more agency they have to contact before they get back to us and I'm wondering how long this process is going to take.

CHAIRPERSON DROMM: OK, thank you.

BINA BARBOUIN: OK.

CHAIRPERSON DROMM: Next please. You can use that microphone, yeah, just make sure the red light is on.

WILLA MAE HOLMES: Oh, my name is Willa Mae Holmes and I'm one of the people that the

2 basement was destroyed. T

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basement was destroyed. They gutted my basement and they left me with a six hundred and some dollar water bill, six hundred and some dollars electric bill, and they expect me to pay it when the clean-up people did, left the water on all night and they had these blowers on and yeah I am stuck over \$1200 worth of bills. Plus my basement is full of mold and that's it. I would like to know when they will do some repairs soon, hoping that they will. Thank you.

CHAIRPERSON DROMM: Thank you.

ARICILIA COOK: My name is Aricilia Cook and I'm the vice president of the 149th Street Civic Association, and I have been working diligently with my community. Every day I'm at a home, ah, waiting, just going through one thing after another with them. It's whether you're waiting for an inspector to come through, whether it's a health issue and, um, one of the things that we really, really concerned about is the health effects of the disaster, the health effect of the long term, and many people were sick, many people were coughing, many people, mental illness, because many people now are, are, who have been in hotels now for like three months. What about that?

SUBCOMMITTEE ON CAPITAL BUDGET

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budget for that to address mental health issues, to address the mold issues? All of these are concern of our community and the fact that you have elderly people who are still suffering from this, um, situation that was not our fault, so that's a concern of our community and every day we are addressing these issues of the, and who's gonna, um, actual, ah, make these families whole as the mayor had promised?

CHAIRPERSON DROMM: Thank you.

OLIVE HARILAL: Good afternoon, everyone.

My name is Olive Harilal and I've been affected by
the, um, sewer blockage. Um, my basement is totally
gutted out and the, the material that we have saved
now is all packed up in my living room, my dining
room, and my two bedrooms, and it's, it's an
inconvenience for me and for my daughter. It so
happened that my daughter is still in the hotel
because we don't have enough space to accommodate her
at home, and my concern was the mold buildup. And we
had a community meeting which I went to and they gave
us the Petri dishes to check for mold and I
discovered that mold was in my bedroom. It was also
in my basement. I called the Department of Aging to
get some assistance 'cause I'm a senior, and just

I'm

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 myself and my daughter live alone, and they referred 3 me to, they said they couldn't give me any 4 information on a mold company. They referred me to I called 311 and they told me the same thing. So I took it upon myself to get a mold company to 6 7 come in and do the inspection and also to do, ah, 8 cleanup of the mold that's in my bedroom, and since, since I've discovered that there's mold in my bedroom because of the health issues I've not been sleeping 10 11 in my bedroom, I've been sleeping in one of my other So I'm asking when is this gonna be over? 12 13 And on top of all that I got notification that I have 14 to attend a 50H hearing, which I know is an 15 examination before a trial. I'm not suing the company. I'm doing my claim pro se and all I need to 16 17 know is when these claims are gonna be settled and 18 when we can go back to living a normal life, because 19 right now I'm not living a normal life, because 20 everything is packed up in my living room, my dining 21 room, and everywhere. So the question is can you 2.2 tell me why we are subjected to a 50H hearing? Is it 2.3 because some people are suing the city and some

people are not, so they group everyone together?

not suing the company. I did my claim form all on my

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2 own, and now I'm subject to a 50H hearing. Could

3 that question be answered for us?

> CHAIRPERSON DROMM: I don't know the answer to that question, but we'll find out for you, definitely. Um, and did you want to mention something as well, sir?

> > HASAN PINCHBACK: Yes.

CHAIRPERSON DROMM: OK. And we'll find out that answer, and I have some more questions I want to ask as well.

OLIVIA HARILAL: OK.

CHAIRPERSON DROMM: In a minute.

OLIVIA HARILAL: OK, thank you very much.

CHAIRPERSON DROMM: OK, yup.

HASAN PINCHBACK: All right, my name is Hasan Pinchback. I was affected by the sewage backup on November 30, 2019. I'm going to say some things here today that they're not aware of right now. been in a hotel since December 1. We were extended time after time. Now on the fifth is my last day. They are removing everyone from the hotels, OK, no matter if you have a place or anything. When the comptroller was up here testifying my phone rang from Self Help saying that anybody in the hotels are gonna

1 SUBCOMMITTEE ON CAPITAL BUDGET 2 be forced into a shelter. We weren't, we, this 3 affected us. We didn't cause ourself to be in this 4 situation. So the city is saying right now we had enough. We're not paying for you all to be there and our homes are not ready yet. How are you going to, I 6 7 wanted to comptroller to hear me, OK? It's been three months. He could have allocated a check to 8 start the process of our homes getting put back 9 together. OK? Like Sandy happened, money was 10 11 released right away, even though there was a lot of 12 fraud, but yet and still money was released, OK? 13 as it was stated the mayor said that he would ask the governor for assistance with this because it was a 14 15 city issue and not a federal. The governor said he's 16 here to help. The mayor never even made that call to 17 get us back whole and it only have to do with our 18 situation, and I hate to say it that it has to do 19 with African American homes in Jamaica, Queens. 20 That's what it is. Because when you just had the 21 sewer main break here in Manhattan I bet you they 2.2 were made whole right away. All of those basements 2.3 that got flooded, it was taken care of, OK? months in we're in a situation where we're being 24

forced into city shelters and that should never

SUBCOMMITTEE ON CAPITAL BUDGET

2 happen to me, who is a homeowner, OK? Rather,

3 taxpayer, as she said, but yet and still I didn't ask

4 for this and right now and Ms. Cook, the vice

president, mentioning about your mental health.

being treated for depression taking medication from a 6

7 psychiatrist because of this. So my whole life has

8 been interrupted. I am 57 years old and I shouldn't

9 have to be going through this when I own a home that

I'm paying a mortgage on, all right? I, I have 10

11 enough.

with him?

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CHAIRPERSON DROMM: Thank you very much, and for all of you who came in waited so patiently, thank you also for waiting so patiently. I don't know if any of you had the opportunity to speak to the comptroller directly. Did you, Mr. White, speak

KHARI WHITE: Yes.

CHAIRPERSON DROMM: OK, what was his explanation to you? Get the mic. And, and just before I let you speak as well, I'm, I'm somewhat aware of it. I represent Jackson Heights in Elmhurst so I'm not as familiar with your community. But from what I've seen on the news reports, um, ah, it is

SUBCOMMITTEE ON CAPITAL BUDGET

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outrageous. Number one, because, um, you were blamed for it first.

UNIDENTIFIED: That's correct.

UNIDENTIFIED: Right.

CHAIRPERSON DROMM: Somebody said they put turkey grease or something down the drain, if you remember, OK? And that is outrageous. And finally because of your action, and only because of your actions, did the city finally admit that it was not your fault. I also want to say that I just communicated with, ah, Council Member Adrienne Adams and she gave a very impassioned speech here on the floor of the City Council last week. You may be somewhat aware of that as well. But she, um, is very, she's watching this right now, this hearing right now, and she's been working very, very hard to bring this situation to a conclusion. So I do want you to know that you do have representation. voices are being heard and, um, I'm, and I'm glad that you came out today to discuss the situation.

UNIDENTIFIED: Well, I'm gonna say something. It's because of Councilwoman Adams that we are here today.

CHAIRPERSON DROMM: Yes.

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UNIDENTIFIED: She informed us about this hearing and I'm grateful to here and honored of her being our councilwoman and had we not, had she not informed we would not have been here. Although it's a long day, it's OK, because at least our voices are being heard and she is behind us, she is with us, and we have next steps and we are not going to just be silent on this situation. We are gonna mobilize and we are gonna be at this. We are not going to give up because we do not deserve this, and why should people have to be, ah, put out of the hotel and sent to the shelter system? They weren't living in a shelter system prior to this. So now why should they have to go into a shelter system now? It's not fair to them and we need to, they need to do the right thing. city needs to do the right thing and make sure people are comfortable until they could get back into their That's all they want. And now you're just treat them any kind of way? So we are grateful that

CHAIRPERSON DROMM: Is because HPD is, ah, overseeing your cases?

we have her in our corner to actual work for us.

UNIDENTIFIED: Well, from what I understand it's not only, it's HPD but Red Cross is

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2 the one who is supposed to be, ah, ah, making,

calling the, ah, making the recommendation of those who stay in their hotels.

CHAIRPERSON DROMM: But HPD will probably be the one that's gonna put you to the shelter.

UNIDENTIFIED: No, may I answer that?

What had happened was Red Cross started the process out. Then they handed over to HPD and that happened in January. OK? Then HPD had it and asked Self Help, which is a nonprofit, to help them. OK? And they're working through them with social workers with us. So HPD is the one who's saying we've paid enough. That's what's happening there. They've paid enough. Now, they extended and they extended. Like I said, the comptroller was here testifying. I was out there being told that there's not gonna be an extension past March 5. You're gonna be asked to leave and they're gonna direct you to a city shelter.

CHAIRPERSON DROMM: Um-hmm, well, we'll look into that and I will contact HPD.

UNIDENTIFIED: I spoke to the, I spoke to the comptroller, just after he spoke with you, and he didn't know that I was gonna hit him with that, that you're running for mayor, OK? Did you start your

SUBCOMMITTEE ON CAPITAL BUDGET

brought to his attention.

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campaign? He said yes, but he didn't announce. said OK, well I want to talk to you about that sewage issue. And he said, he puts in the hands of his deputy commissioner now after we had people from his office coming out there giving us lip service. now he's aware that we're coming at him even though he's being term limited out. He wants to be our mayor and this is falling in his hands. If you can't deal with this, how you gonna deal with situations dealing with eight million people? And that's what I

CHAIRPERSON DROMM: OK.

UNIDENTIFIED: What I, what I just...

CHAIRPERSON DROMM: Mr. White, let me go back to you. Yeah, [inaudible]

KHARI WHITE: [inaudible] saying in regards to speaking with, ah, briefly speaking with, um, briefly speaking with the comptroller, I was told that what's gonna happen is they're going to be expediting some of the claims, claim forms, so there's a list that will be, ah, with names and addresses and he will probably, I don't know when the time or date frame, but he would do his best to expedite some of the claim forms that have names and

| 1 | COMMITTEE ON FINANCE JOINTLY WITH 229 SUBCOMMITTEE ON CAPITAL BUDGET |
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| 2 | addresses on them. So that's what I was told as of |
| 3 | today. So, um, but, again, like we said, um, we're |
| 4 | aware of the claims within last week and so, as a |
| 5 | community as a whole, we do know it takes time. It |
| 6 | take, you know, I've seen, ah, this is the not first |
| 7 | time |
| 8 | CHAIRPERSON DROMM: Well, you've been |
| 9 | more than patient. |
| 10 | KHARI WHITE: Right, you have to be |
| 11 | more |
| 12 | UNIDENTIFIED: More than patient. |
| 13 | KHARI WHITE: Exactly. |
| 14 | UNIDENTIFIED: You've been more than |
| 15 | patient. |
| 16 | KHARI WHITE: So, so, um, you know, this |
| 17 | is something that, you know, it needs to be |
| 18 | rectified. We need to see some type of, ah, um, |
| 19 | change or something |
| 20 | CHAIRPERSON DROMM: How many homes are |
| 21 | affected? |
| 22 | KHARI WHITE: At least over 120. |
| 23 | UNIDENTIFIED: 120 something. |
| 24 | CHAIRPERSON DROMM: 120 homes. |

KHARI WHITE: Yeah.

| 1 | COMMITTEE ON FINANCE JOINTLY WITH 230 SUBCOMMITTEE ON CAPITAL BUDGET |
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| 2 | CHAIRPERSON DROMM: And there were feces |
| 3 | in that water? |
| 4 | UNIDENTIFIED: It was everything. |
| 5 | UNIDENTIFIED: Five feet of feces water in |
| 6 | Mr. Fitzpatrick's home. |
| 7 | CHAIRPERSON DROMM: Raw sewage. |
| 8 | UNIDENTIFIED: Five feet in his basement. |
| 9 | UNIDENTIFIED: I had three in mine. |
| 10 | UNIDENTIFIED: That's just one of many. |
| 11 | UNIDENTIFIED: Both of my heating units. |
| 12 | UNIDENTIFIED: Go ahead. |
| 13 | UNIDENTIFIED: My hot water heaters, |
| 14 | refrigerators, stove, everything is gone. |
| 15 | UNIDENTIFIED: It doesn't like, he said, |
| 16 | how it was in my basement, but it also affected my |
| 17 | first floor. |
| 18 | UNIDENTIFIED: Yes. |
| 19 | UNIDENTIFIED: Because it was so high. |
| 20 | UNIDENTIFIED: They did a, they didn't |
| 21 | pump out, I pumped out. OK? The DEP commissioner, |
| 22 | Mr. White brought him to my house and I said to him, |
| 23 | he said we gonna get it out. I said I don't want lip |
| 24 | service. OK? Here it came 3 in the morning, no one |
| | |

came to pump out my house. I have a sump pump, and I

CHAIRPERSON DROMM: OK.

UNIDENTIFIED: OK, because he's able to be in the top part of the house, I can't get back in because I'm the first floor.

CHAIRPERSON DROMM: So, ah, I am going to guarantee you that we will reach out to HPD. We will reach out to DEP. And we will follow up with you and we will follow up with Council Member Adams as well.

I'm somewhat aware of it 'cause I saw it the news that the day that it happened and immediately I said

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| 1 | COMMITTEE ON FINANCE JOINTLY WITH 232 SUBCOMMITTEE ON CAPITAL BUDGET | | | | | | |
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| 2 | that's not turkey grease. That's a bigger problem | | | | | | |
| 3 | than that. | | | | | | |
| 4 | UNIDENTIFIED: Yes. It was offensive. | | | | | | |
| 5 | CHAIRPERSON DROMM: There were so many | | | | | | |
| 6 | homes affected. | | | | | | |
| 7 | UNIDENTIFIED: Correct, yes. | | | | | | |
| 8 | CHAIRPERSON DROMM: And so, and I | | | | | | |
| 9 | understand what you're saying about being an African | | | | | | |
| 10 | American community, or people of color community as | | | | | | |
| 11 | well, and I guarantee you that we will work as hard | | | | | | |
| 12 | as we possibly can to get you a resolution in this | | | | | | |
| 13 | matter. | | | | | | |
| 14 | UNIDENTIFIED: Thank you, Chairman. Thank | | | | | | |
| 15 | you. | | | | | | |
| 16 | CHAIRPERSON DROMM: OK, thank you very, | | | | | | |
| 17 | very much. | | | | | | |
| 18 | UNIDENTIFIED: And, and, and we feel that | | | | | | |
| 19 | we are still due to have an update from the DEP to | | | | | | |
| 20 | come out and speak to us and give us a check and | | | | | | |
| 21 | balance as to exactly what happened and to explain to | | | | | | |
| 22 | us in layman terms what they did, how the problems | | | | | | |
| 23 | started, and what they actually did to rectify that | | | | | | |

problem. We are due that.

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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CHAIRPERSON DROMM: And this is

absolutely horrible, and as was said before, um, you

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4 are homeowners and none of you should have to wind up

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in a shelter, because you already own your home and

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you're paying your mortgages and your taxes.

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didn't tell you what they ofd to us, that, that HPD offered to pay broker's fee, first month rent, and

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security to leave the hotel. But why should we enter

UNIDENTIFIED: Right, well, they, they

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into a contract with a landlord to pay rent and pay a

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mortgage? That don't make any sense. Just to get

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CHAIRPERSON DROMM: Do you have a lawyer

15 | helping you?

out.

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UNIDENTIFIED: We can't use a lawyer

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because then we use a lawyer you have to deal with

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the city attorneys. You see? So you have to do your claim on your own or use an attorney. If you use an

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attorney it takes it out of the hands of the

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comptroller's office. It's with the legal, um, New

York City lawyers deal with you suing the city then.

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KHARI WHITE: On an individual basis,

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some people have hired attorneys on their own.

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UNIDENTIFIED: Yes.

| 1 | COMMITTEE ON FINANCE JOINTLY WITH 23 SUBCOMMITTEE ON CAPITAL BUDGET |
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| 2 | CHAIRPERSON DROMM: OK. |
| 3 | KHARI WHITE: As a whole, as a community |
| 4 | or as a civic we have not. |
| 5 | CHAIRPERSON DROMM: OK, I'm going to get |
| 6 | a hold of Council Member Adams to get some more |
| 7 | detail as well. |
| 8 | KHARI WHITE: Thank you so much. |
| 9 | CHAIRPERSON DROMM: I do need to move on |
| 10 | though. |
| 11 | KHARI WHITE: Yes. |
| 12 | CHAIRPERSON DROMM: Because I have, um, |
| 13 | two other panels coming up. |
| 14 | UNIDENTIFIED: Thank you. |
| 15 | CHAIRPERSON DROMM: But my heart is with |
| 16 | you and we will help you as much as we can possibly |
| 17 | can. |
| 18 | UNIDENTIFIED: Thank you. |
| 19 | UNIDENTIFIED: Brother, next time I see |
| 20 | you I'll be [inaudible]. |
| 21 | CHAIRPERSON DROMM: Oh, I know, and I |
| 22 | don't want to tangle with you, believe me. |
| 23 | [laughter] Thank you sir, thank you sir. And I |
| | |

understand your anger, so. All right, our next

panel, ah [pause], Ariel Hirsch, ah Penny

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like to start?

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2 Vonronratch, I'm sorry if I massacred your name. 3 MJ Okva, and Nadine Duncan. Thank you. Would you

ARIEL HIRSCH: Sure, um, good afternoon, um, Chair Dromm, um, committee members, everyone else who's here. My name is Ariel Hirsch and I'm here on behalf of You Hab, the Urban Homesteading Assistance Board, um, in support of the Climate Works For All Coalition. Ah, for 45 years our organization, You Hab, has been creating, preserving, and supporting resident-controlled housing. We work with low to moderate income residents in housing cooperatives known as HDFCs, um, as well as tenant associations to build leadership, democratic participation, and community through cooperation. Um, You Hab is part of the Climate Works For All Campaign because HDFC communities are on the front lines of the climate crisis. Most HDFC residents are disproportionately impacted by the legacies of redlining, neighborhood disinvestment, and aging buildings in need of significant repairs. Um, furthermore, many HDFC buildings are in the areas of the city most vulnerable to rising sea levels and increasingly powerful storms, like Superstorm Sandy. Um, we're

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SUBCOMMITTEE ON CAPITAL BUDGET

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2 calling on the city to allocate 1 billion dollars

3 annually over the next 10 years to retrofit buildings

4 | that were left out of Local Law 97 because we can't

5 | fight climate change without the affordable housing

6 community. The city has already made significant

7 strides to fund energy efficiency and retrofit

8 programs, um, for affordable housing and we're so

9 grateful for the impacts and for that legislation.

10 But this is nowhere near enough to match the city's

11 own ambitious climate goals and the reality of the

12 | impending climate crisis. Um, residents and owners

13 | of affordable housing cannot left be out of this

14 | fight. Um, they are the ones on the front lines of

15 | climate change and they need to be at the table to

16 guide us a through a just transition to a more

17 | sustainable New York City and that's why we're here

in support of the Climate Works For All Coalition.

19 | Thank you for your time.

CHAIRPERSON DROMM: Thank you very much.

21 Next, please.

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22 TIARA LABRADA: Yes, hi, my name is Tiara

23 | Labrada. I'm here with the Supportive Housing

24 Network of New York. Um, my testimony today will

25 | focus on the urgent need to include a 3% cost of

COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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SUBCOMMITTEE ON CAPITAL BUDGET living adjustment, or COLA, on the personal services budget line of all city-funded human service contracts. The city previously recognized the need for this annual contract increase and responded with a multiyear investment. Unfortunately, the last year of that investment was fiscal year 20 and there is currently nothing in the preliminary budget that recommits to the 3% COLA. Um, so I'm here on behalf of our nonprofit members, their staff, and the residents they serve to implore to city to include that 48 million dollar investment. The Supportive Housing Network is a membership-based advocacy organization representing 200 developers and operators of supportive housing statewide. Supportive housing, as you know, is permanent affordable housing within embedded social services for people experiencing homeless who also face barriers to maintaining stable housing. Our members contract with city agencies to provide the muchneeded social services to stabilize this population. Um, unfortunately the contract rates for these providers have been stagnant for many years with many of our providers operating at a deficit, being

reimbursed only 80 cents to the dollar for the

238 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 support services that they provide. Ah, this chronic underfunding affects our providers' fiscal stability 3 as well as their frontline staff. Poor wages means 4 higher turnover, which leads to inadequate care. average, our case managers only earn about 38,000 to 6 7 49,000 per year. That is not a livable wage in New 8 York City. Um, our partners here have found nearly 60% of human service contract workers are eliqible for some form of public assistance. We do believe 10 11 that this is illogical for the city to contract with agencies, um, to provide, ah, salaries that also need 12 13 public assistance to bridge the gap for their 14 incomes. Our providers are having difficulty 15 retaining and recruiting staff because of this as well, um, our staff are absolutely dedicated and 16 17 passionate, but they have to provide for their 18 families and some of our providers report that, um, case managers will leave for as little as \$150 extra 19 20 in their paycheck. Um, one tenant recently told me 21 that they had four case managers in the last year. 2.2 This is tumultuous for people who really need 2.3 stability in their lives and it makes it really

difficult for them to connect and stabilize and could

potentially lead to them returning to homelessness.

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SUBCOMMITTEE ON CAPITAL BUDGET

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justice.

Um, I would be remiss if I did not mention that this is not only an economic issue to not pay fair wages, but it's a gender and race equity issue as well. Um, nearly 90% of case managers in supportive housing are women and nearly 60% of those are women of color. And so we would say that without a substantive investment in the sector, starting with this 3% COLA increase, the city would be exacerbating a gaping wage, gaping wage inequities and acting counter to its commitments to social, racial, and economic

CHAIRPERSON DROMM: OK, thank you very much. Next, please.

PENNY WINYAVROCH: Good afternoon. My name is Penny Winyavroch. I'm the director for contracts management with Catholic Charities, Archdiocese of New York. Um, thank you for the opportunity to submit testimony on behalf of Catholic Charities as a contracting agency and as a provider of social services, and on the challenges that we face in the FY21 budget season. I wanted to highlight three issues in my testimony. One, the indirect cost rate, two, the COLA increases, and three, pay parity for legal services providers. Um,

providing advanced services below cost. We ask you

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include pay parity for public defense and civil legal

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services providers comes at a critically sensitive time in our nation. At this time immigration legal services work force, the immigration legal services work force is a vital part of legal services being provided in New York. Unfortunately, attrition is a problem for legal service providers in the public interest sector. The November 2019 plan included funds to promote pay parity across public defense provider contracts managed by MOCJ and HRA's Office of Civil Legal, Civil Justice. We're grateful for the initiative to, to increase pay parity, but there are two important caveats that we have. One is that this, this initiative does not apply to City Council discretionary contracts. Secondly, it, it only applies to junior attorneys. It does not apply to senior attorneys with more than 10 years of experience. So we ask that the City Council consider expanding to senior attorneys. Thank you.

CHAIRPERSON DROMM: In both of these issue we're trying to tackle them in the City Council, so I can't say more than that right now as a budget negotiator, but we're trying to tackle them.

PENNY WINYAVROCH: Thank you.

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CHAIRPERSON DROMM: And climate works, is, you know.

UNIDENTIFIED: Thanks.

CHAIRPERSON DROMM: An important issue as well.

MJ OVKA: Hey, good afternoon, um, Chair Dromm, ah, Chair Gibson, and Council Member Rosenthal. Ah, my name is MJ Okvah and I'm the policy and campaign strategist of the Human Services Council, a membership organization representing over 175 human service providers in New York City. Each year you hear from providers who are struggling due to the crisis of compounding underfunding of the human services sector. Ah, the city contract providers are deeply thankful for last year's commitment to cover their true indirect costs. However, indirect funding alone cannot address the full scope of this crisis. Years of underfunding has resulted in the human services work force being some of the lowest-compensated workers in New York City's These are workers who do some of the most economy. important jobs in our communities. They take care of our aging neighbors, assist families staying in their homes, and work with people to overcome substance

COMMITTEE ON FINANCE JOINTLY WITH 244 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 abuse and addiction and help people from all walks of lifes in the, in the events of an emergency. 3 4 despite this they are drastically underpaid. human, the average human services worker makes only \$32,000 in New York City, far below what is required 6 7 to meet basic needs and expenses. Because government contracts account for the vast majority of funding 8 for all the human services sector these workers are an indirect work force. When contracts drastically 10 11 underfund programs, set low rates per service units, 12 and require high mandated targets the city is relying 13 on low-wage workers to fill in those gaps. The mayor and City Council have taken important steps to begin 14 15 to address this crisis in the past, with a previous 16 multiyear cost of living adjustment. But as was 17 mentioned by others in this panel there is no COLA in 18 place for future years. A 3% COLA in the personnel 19 service lines of all human services contracts at a 20 cost of 48 million is needed in the FY21 budget. 21 Committing to this 3% COLA will help prevent this 2.2 work force from slipping further into poverty, but it 2.3 is not a comprehensive solution. Even with this

needed COLA these vitals workers will still be making

less than half compared to those outside the sector

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with similar credentials and experiences. And the city human services sector will still be running on drastically underpaid labor. No city contract should pay poverty wages. We ask the City Council not only to support this 3% COLA but to work directly with the human services workers, advocates, and providers on more comprehensive solutions to ensure that the human services work force finally earn fair pay for their labor. Thank you so much for providing me this opportunity to testify. HSC greatly values our partnership with the City Council and know that you're with us to address this important issue.

CHAIRPERSON DROMM: Do any of your workers receive public assistance or, um, SNAP?

MJ OKVA: Ah, yes, I believe the stat that was mentioned here is 60% of the workforce qualifies for public assistance. We don't know exactly how high people who use those services are, but the vast majority quality for them.

CHAIRPERSON DROMM: Yes, Council Member Rosenthal?

COUNCIL MEMBER ROSENTHAL: I just want you to, hi, good to see you, thank you for coming I just wanted to clarify. Did you say that todav.

New York City Council is no stranger to the

sustainability crisis in the human services sector.

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COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET

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Chronic compounding under-investment in human services means that service providers have faced stagnant contracts that have lost value over time, resulting in unjustifiable low wages. Crumbling infrastructure and staff turnover and the significantly impact, and significantly impact the ability of providers to maintain and improve the quality of services for more than 2.5 million, um, New Yorkers in need. We are grateful to the city counselor and City Council and mayor for taking an important step towards addressing decades of chronic underfunding by committing funds in the FY20 budget last year to support providers' true indirect costs. This investment along with previous multiyear costof-living adjustment show the city's, the city's commitment to addressing underfunding and we hope that commitment will continue this year. However, the FY21 budget does not include a COLA, meaning the cost of underfunded contracts will continue to fall disproportionately on our work force. disinvestment in the human services work force is fundamentally a justice issue that has real impacts for the future of New York communities. Our work force, which is 82% women and 80% people of color has

COMMITTEE ON FINANCE JOINTLY WITH 248 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 become some of the lowest compensated workers in New 3 York City's economy. Over 60% of our work force 4 qualifies for some form of public assistance. average human work, services workers makes only 5 \$37,000 a year, far below the self-sufficiency 6 7 standard for family living in any borough in New York City. To make matters worse, city agencies often pay 8 9 their own staff significantly more than they contract providers to pay for identical positions. 10 11 close to home programs, for example, entry level 12 specialists can make up to \$15,000 more annually 13 working for administrators for children's services, and if they travel just a bit further to Westchester 14 15 and Nassau County right outside the city, where providers are paid per diem rates that are almost 16 17 double the city rates through state-funded raise, ah, 18 Raise the Age program they can even earn more. 19 so it would come as no surprise that across the human 20 services sector in New York City turnover rates are 21 30% to 40% each year. The impact that 30% turnover 2.2 has on continuity of service care for our clients and 2.3 the destabilizing effect it has on our operations is not sustainable, and does not support the value of 24

New York City. A 3% COLA on the personal services

SUBCOMMITTEE ON CAPITAL BUDGET

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line of all human services contracts at the cost of 48 million in the FY21 budget is necessary to begin to address our sector's long-standing needs and to prevent a vital work force from slipping further into poverty. Thank you, and thank you for the

opportunity to present today.

CHAIRPERSON DROMM: OK, we heard you, thank you all for coming in and, ah, we'll be seeing you soon I'm sure.

UNIDENTIFIED: Thank you.

UNIDENTIFIED: OK, thank you.

UNIDENTIFIED: Thank you.

CHAIRPERSON DROMM: OK, our last but definitely not least panel. Ah, Phoebe Flaherty from the Align, Shane Correia from the Center for Court Innovation, Summer Sandoval from Uprose, I think, Uprose? Andrea Bowen, Caitlin Andrews, Levon and Surita Daftery from Just Leadership. OK, who would like to start?

CAITLIN ANDREWS: Hi, my name is Caitlin I'm the director of public policy at Live Andrews. On New York. Live On New York has a base of more than 100 community-based organizations that provide senior services throughout the five boroughs and

250 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 outside of New York. Um, we know that over the past 3 couple of years there have been investment made in 4 the Department for the Aging and we first want to thank both of you and the entire council for all you've done to advocate for these increases. 6 7 with that said, we know that the city's older adult population continues to increase and that currently 8 it has been found that 20% of older New Yorkers are living in poverty and experiencing other daily 10 11 challenges, such as rent burden. So to truly show our commitment to the older adult population, the 12 13 city must properly invest in the Department for the Aging and for once go all in for aging. Um, there 14 15 are a couple of things that are really time sensitive 16 with this budget. The first, as has been brought up today, is the home-delivered meals budget. 17 18 currently the home-delivered meals program is out for RFP and there are providers, as the contracts 19 20 currently stand, losing \$10,000 a year to hundreds of thousands of dollars a year providing this really 21 critical service. The older adults that receive 2.2 2.3 home-delivered meals, the majority of whom are women, 59% live alone, um, and many of whom, the driver who 24

drops off the meal is the only person that they see

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 that day. So we know it's an important program and the RFP represents a really critical opportunity to 3 4 get the program right. We really appreciate the department's attention to coming up with bold new ideas for the, um, program, but we think the core 6 7 issue is that the funding just isn't there. Um, Live On New York is advocating for 60 million dollars in 8 funding to address this gap, 13 million of which could fund the weekday meals and 3 million of which 10 11 could serve the six-day meal, um, the weekend meal 12 that so many seniors really need access to, of 13 course, a person eats more than five days, so we believe that that part of the program is really 14 15 necessary. Um, this, these numbers are based off of 16 the mathematical research that has shown the average 17 cost of a meal in urban areas is about \$11.78, 18 whereas in the RFP the proposed rate is about \$9.58, so we need that increase to get us in line with what 19 we know things cost. Um, I also wanted to show my 20 21 appreciation for bringing up the 10 million dollars 2.2 of the model budget money. Um, we certainly are 2.3 hopeful that that is in there in black and white and

we know that is good to go because, um, senior

centers received a notice outlining exactly how these

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CAITLIN ANDREWS: Thank you.

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CHAIRPERSON DROMM: All right, who's

3 next?

ANDREA BOWEN: Ah, thank you Chairs Dromm and Gibson. Um, I'm Andrea Bowen. I'm principal of Bowen Public Affairs Consulting. I advocate on matters of economic justice and I'm here to outline, ah, a handful of asks and causes I'll be advocating for throughout the course of this budget season. ah, starting with, um, ah, funding for the Council of Family and Child Caring Organization, or Agencies, sorry, COFCA, a great acronym. Ah, COFCA is the principle representative for nearly all not-forprofit organizations providing foster care, adoption, family preservation, and juvenile justice services in New York State. Um, this year, um, we're making our first-ever discretionary request for \$50,000 for technical assistance, customized training and coaching for child welfare staff, to help improve staff retention, competencies, and skills. I'm echoing my colleague from Sheltering Arms, um, obviously underpayment of workers and the sector is an enormous, um, issue. Um, we want to be tackling that as time goes on, especially as relates to, um, the underpayment of, um, child welfare workers versus

1 SUBCOMMITTEE ON CAPITAL BUDGET 2 ECS workers. But, um, in the meantime we also want to provide, um, more personalized coaching services 3 4 and things that can really help people like about vicarious trauma and issues like that, that can really help people stay on the job. So that's one 6 7 issue. Ah, another I'll be advocating for through the season, ah, two asks from the Sex Workers Project 8 at the Urban Justice Center. Um, Sex Workers Project, ah, provides clients and our legal services 10 11 to individuals who engage in sex work, regardless of 12 whether or not they do so by choice, circumstance, or 13 coercion. Um, we're looking for funding for one 14 attorney who can help out, um, for people who work in 15 illegal sex trades, as people who are, you know, um, 16 working in strip joints and, and other locations, who 17 are subject to wage theft, sexual harassment, sexual 18 assault, an attorney to really focus on that 'cause that's not something that we see very frequently, a 19 lawyer for that particular cause. Also \$48,000 for, 20 um, sex worker community empowerment groups. Um, 21 2.2 it's a program that we've already started to help 2.3 provide and serve job assistance and training, um, and other leadership building services among, ah, the 24

sex worker population, um, a service that's not

further through the budget season.

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CHAIRPERSON DROMM: How is the museum

3 getting funding? Is it through another organization,

4 or how is that being dealt with now?

ANDREA BOWEN: Thanks for asking. Um, we received, um, we received \$125,000 from council in FY19, 145 from FY20, so thank you for your support, and several other council members, um, and we're also receiving, ah, private funding from various, um...

CHAIRPERSON DROMM: I mean, is it going through the Fund for the City of New York?

ANDREA BOWEN: Oh, yeah, yeah, yeah. It's routed through for Fund for the City of New York, although we received our museum charter in the last year from SCD, um, and we're moving forward on becoming a nonprofit ourselves.

CHAIRPERSON DROMM: Can you contact Sebastian with more, there's an issue or question about that.

ANDREA BOWEN: Will do.

CHAIRPERSON DROMM: OK, thank you. Next, please.

SHANE CORREIA: Hello? Great. Ah, good afternoon. Thank you Chairman Dromm and Council Member Gibson. My name is Shane Correia. I am the

257 COMMITTEE ON FINANCE JOINTLY WITH SUBCOMMITTEE ON CAPITAL BUDGET deputy director of strategic partnerships at the Center for Court Innovation, so thank you for permitting me to testify today. Ah, I'm here regarding seeking renewal and increased support for the programs that we do in diversion work throughout the City of New York. Given the legislative changes of closing Riker and state changes in 2019 we've experienced increased demand for our programming and we're hoping to explain some of that today. Additionally, we're also proposing new programming to address the persistent public safety issues that we see coming up again and again, whether that be mental health support for frequent repeat offenders in our criminal justice system or addressing justice, ah, gender justice violence work by serving intimate partner violence individuals directly in the communities that they're, ah, being impacted. Regarding renewal, we would like to continue support for our Brooklyn Felony ATI program, our driver accountability program, and also our pre-arraignment diversion program, Project Reset. Regarding Project Reset, in addition to renewal, ah, we're [inaudible] thousands of individuals from ever stepping foot in a

court system to dispose of their low-level case is

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SUBCOMMITTEE ON CAPITAL BUDGET increasing in terms of demand. Specifically, thanks to legislative changes and prosecutorial interest, our current capacity is funded to serve 13,000 individuals, but by year's end we're expecting over 19,000 such referrals. In order to meet that demand with quality programming we request additional support. Regarding mental health, we would also like to pilot a mental health court part for frequent and repeat offenders, individuals with over 30 convictions or three or more arrests within a year. These are generally individuals who cycle in and out of our system, seeing different judges and support teams. We would like to give them one judge and one support team, and then evaluate whether that has an impact on the reoffense rate. Additionally, we've submitted several apps, ah, applications, to increase mental health and juvenile justice support system for accessing the outer boroughs, where demand for the services are greatly outstripped, ah, by what is available. Ah, regarding the outer boroughs, in Staten Island we would like to expand the programming that we offer in the Bronx, Brooklyn, and Manhattan to additionally offer Staten Island judges an

opportunity to have centralized case management, but

directors have noted as being of increased, ah,

for Greater New York Align is a community labor

COMMITTEE ON FINANCE JOINTLY WITH 261 SUBCOMMITTEE ON CAPITAL BUDGET coalition dedicated to creating good jobs, thriving communities and, and accountable democracy for all New Yorkers. We help co-coordinate the Climate Works For All Coalition, a coalition made up of environmental justice groups, labor, and community organizations all working together to reducing emissions from, um, to fight climate change through a [inaudible]. Ah, we recently worked with, ah, Council Member Costa and other members of the City Council to pass a dirty, ah, buildings bill, Local Law 97 now. And we know that we are in the midst of a climate crisis. We only have a few years left to take aggressive to slow or to try to stop, stop the effects of climate change. According to the Intergovernmental Panel on Climate Change in 2018 report we could arrive at irreversible climate change as soon as 2030. We have no time to waste. The city has made a laudable commitment to lower emissions and it has taken aggressive steps to meet those emission goals throughout passage of Local Law 97, which mandates [inaudible] buildings over 25,000 square feet meet emissions, ah, reduction goals by different compliance periods leading up to 2050. However, meeting a broader citywide commitment will required

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2 continued effort. We must invest in the

reach if we are to meet our emissions reductions

implementation of Local Law 97 and go beyond the

5 goals. The Climate Works For All Coalition is asking

6 | the City Council to allocate a billion dollars

7 annually for the next 10 years, so a billion dollars

8 for every year over the next 10 years, um, to

9 retrofit affordable housing and public housing.

10 | Buildings with rent regulated and affordable units

11 were exempted to protect tenants who would, ah, face

12 | increased cost and from displacement. But those

13 buildings make up 50% of our residential housing

14 stock and we must address a large percentage of

15 greenhouse gas emissions they produce. We must also

16 ensure that the benefits of those retrofits are seen

17 | in these communities, um, where there's, ah, are seen

18 | in environmental justice communities where there's

19 | more asthma and more health issues, um, and these

20 | funds might be distributed equitably across New York

21 | City. Tenants of affordable housing and public

22 housing in New York City deserve clean air and

23 | comfortable homes as much as other tenants. Without

24 | additional funding we are in danger of not meeting

our emission reductions goals and meeting those goals

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is crucial to the future of this city and our world 2 we're asking for the City Council and the mayor to 3 fund retrofits for public and affordable housing in 4 New York City. Fighting climate change must be our top priority no was and for the coming years before

CHAIRPERSON DROMM: Thank you. please.

it's too late. Thank you for your time.

SUMMER SANDOVAL: Good afternoon. Thank you for the opportunity to testify today. My name is Summer Sandoval and I'm the energy democracy coordinator at Uprose. I'm here today on behalf of Uprose and the Climate Works For All Coalition to support the request and echo the urgency of committing 1 billion dollars annually for 10 years to fund our future by funding equitable climate action for environmental justice and frontline communities. Founded in 1966, Uprose is Brooklyn's oldest Latino community-based organization. We're an intergenerational, multiracial, and nationally recognized organization that promotes sustainability and resiliency in Sunset Park, Brooklyn. We focus on climate justice and all of our is within the just transition model. Climate Works For All, um, passed

COMMITTEE ON FINANCE JOINTLY WITH 264 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 Local Law 97 last year and the law's position to help us achieve New York City's and State's new climate 3 4 goals. This year we must allocate 1 billion dollars annually to address energy efficiency in buildings that were left out of the law. This billion-dollar 6 budget allocation will create thousands of climate 7 8 jobs and renewable energy and, um, energy efficiency and retrofit, ensure long-term benefits for frontline communities, and invest in the city's, um, climate 10 11 resilience. Funding and implementation of Local Law 12 97 is an opportunity to honor community-based 13 planning efforts and frontline leadership. Last year 14 Uprose partnered with the collective community 15 culture and the environment to develop a communityled proposal for Sunset Park, an industrial 16 17 waterfront home to New York City's largest 18 significant maritime industrial area called the Green 19 Resilient Industrial District, or GRID. The GRID is 20 a holistic vision that plans for existing and long-21 term climate impacts for Sunset Park. The GRID 2.2 outlines the process of how to move from an 2.3 extractive economy dependent on fossil fuels to a green industrial economy that trains local residents 24

for renewable energy, green retrofit, and energy

265 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 efficiency climate jobs while promoting equity. 3 GRID is aligned with and operationalizes plans such 4 as the Sunset Park brownfield opportunity area, the New York City, um, Climate Mobilization Act, including Local Law 97, and the, um, New York State 6 7 Climate Leadership and Community Protection Act. 8 GRID has the opportunity to create and catalyze regional climate engagement from ecoindustrial jobs, green ports, and sustainable manufacturing, food 10 11 security, and renewable energy. Uprose and 12 implementation of the GRID supports the 1 billion 13 dollar annual demand for 10 years to operationalize 14 Local Law 97 and ensure local benefits, 15 opportunities, and leadership from frontline 16 communities. Thank you so much for your time. 17 CHAIRPERSON DROMM: OK, next please. 18 SARITA DAFTERY: Hello, good afternoon, I 19 apologize I do not have a written copy of the 20 testimony for you, but I will send it after the 21 hearing. My name is Sarita Daftery. I'm an organizer with Just Leadership USA. Um, thank you 2.2 2.3 Council Member Dromm, Council Member Gibson for your

support of our campaigns to close Riker's and shrink

the jail system. Um, the unfinished work of that is

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266 COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 to actually start the process of divesting from 3 overfunded law enforcement agencies and so I'm here 4 today, um, to really amplify all of the calls for all of the other necessary funding that everyone has made, um, and to talk about how we can start doing 6 7 that. Um, New York City has prided itself on uplifting the values of equity fairness and respect 8 for eight million residents. Um, a, the great reduction in the number of people in jails is a 10 11 testament to that and, and to the power of grassroots 12 advocacy. Ah, but the city's misalignment of budget 13 priorities still flies in the face of those values. 14 Um, each budget cycle New Yorkers passionately and 15 articulately make the case for desperately need 16 funding for housing, education, libraries, health 17 care, youth programs, the list keeps going, um, and 18 each budget cycle they walk away with only a fraction 19 of what is needed. Every time that happens gaping 20 holes widen in our social safety net and law 21 enforcement agencies are once again relied on to 2.2 respond to challenges they will never be equipped to 2.3 address, challenges of public health, poverty, and inequality. This is a choice and our elected 24

officials have the power to make a different choice.

COMMITTEE ON FINANCE JOINTLY WITH 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 The choices that created this misalignment in budget 3 priorities have had serious and sometimes deadly 4 consequences. While we are all well aware that the state and the federal government have contributed to the funding gaps, the truth is that New York City has 6 7 the resources to address many of the needs that go unmet. With vision and politic courage we can move 8 these resources to where they're truly needed. 9 mayor and the City Council will have to decide that 10 11 our city will once and for all stop relying on law 12 enforcement to address social problems. You must 13 develop and implement bold plans to fund community resources and infrastructure to scale and in doing so 14 15 create new living wage jobs in the social and human 16 services sector and other sectors. Only by making 17 this shift can New York City truly end the tale of 18 two cities. This shift will not be completed in one budget cycle alone, but New York City must start the 19 20 process and we can lead the nation in doing so. 21 we have developed a Build Communities platform which 2.2 we'll share, um, after this hearing, which outlines 2.3 all of the ways to sort of start this, this shift and

map it out over, um, the next years. Um, and we know

that, you know, Council Member Dromm that, that you

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fill those roles, and then establish a fund to help

correction officers transition to other work. Um, we

need you, the City Council members who understand the

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importance of resourcing other priorities to urge the mayor to take the boldest step he can towards an actually safer, fairer, and more progressive city.

5 | Thank you.

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CHAIRPERSON DROMM: OK, thank you. Yup.

CHAIRPERSON GIBSON: Thank you, panel.

Um, we appreciate all of your work, your advocacy. I just have a question for CCI. Um, I represent Bronx County so we don't have a community court, but we have Bronx Community Solutions. I've had a long partnership with them. Um, with all of the new initiatives that CCI has been a part of, um, do you work with young people who are going through family court, so with Raise the Age with a lot of the initiatives, um, we've been seeing, and I don't know if this is city, I can only speak to the Bronx, but we have a really bad trend of robberies that have been just experienced among young people so it's young people engaging in robbery among young people.

SHANE CORREIA: Sure.

CHAIRPERSON GIBSON: Um, and a lot of it's really electronics and iPhones and other things of that nature. But when I've been talking to some of our partners some of the young people engaging in

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this behavior, um, it's almost a pattern behavior, so they are arrested and arrested and arrested and they're just sent into family court. Um, so I guess what I'm, what I'm asking is, is there a way that we, CCI, can work with you guys on some of this specifically in the Bronx as it relates to family court? Because I, I think it's counterproductive that they are just in and out of family court and there's an underlying issue that, you know, young people could have it, we're talking about teenagers, anywhere from as young as 12 years old to, you know, their early teens. So I would love to talk offline if there is no exact program, because I think it's a call to action, it's a cry for help, and before it exacerbates and gets really out of control and there's just this NYPD approach, I would love to do some preventive work on the front end.

SHANE CORREIA: Yeah, you know, I would love to respond to that.

CHAIRPERSON GIBSON: OK.

SHANE CORREIA: As a prior resident of the Bronx with two, ah, family members who've gone through the justice system, I'm also a product of a CCI, ah, diversion program from a very young age.

1 2 Um, it is an issue that is apparent in lots of the 3 boroughs, not just the Bronx, ah, and that, ah, there 4 are many different ways of addressing and we operate 6 7 8 9 10 11

several different programs, whether it be the mandated kind, ah, but what we've begun seeing, ah, greater interest from the youth themselves is when that mandated program is also geared with an off-ramp into pro-social activities that actually attracts their attention, so something that's driven directly by the youth to engage that program, ah, is where we've seen the most success. So I would love to 12 13 continue that conversation and talk about what we're 14 doing, not only in the Bronx, ah, but the other 15 boroughs where that model might be appropriate. 16 CHAIRPERSON GIBSON: OK, great, 'cause I

starting to recruit, but I also generally think it's 19 20 teenagers want any money.

> SHANE CORREIA: Yeah.

2.2 CHAIRPERSON GIBSON: So if we get them 2.3 jobs they don't have engage in robbery.

SHANE CORREIA: Absolutely.

don't know if it's some sort of an initiation, you

know, I know there's certain seasons when crews are

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| 1 | COMMITTEE ON FINANCE JOINTLY WITH 272 SUBCOMMITTEE ON CAPITAL BUDGET |
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| 2 | CHAIRPERSON GIBSON: And we could bring |
| 3 | them in a steady flow of money coming in in a |
| 4 | responsible way. |
| 5 | SHANE CORREIA: That's right. |
| 6 | CHAIRPERSON GIBSON: So I just wanted to |
| 7 | have that conversation with you guys offline because |
| 8 | I think that there's a bigger issue that we could |
| 9 | potentially be dealing with. |
| 10 | SHANE CORREIA: Yeah, absolutely. |
| 11 | CHAIRPERSON GIBSON: Thank you, thank you |
| 12 | so much everyone, thank you. |
| 13 | SHANE CORREAI: Thank you so much. |
| 14 | UNIDENTIFIED: Thank you. |
| 15 | CHAIRPERSON DROMM: OK, and with that I |
| 16 | thank you all for coming in and for giving testimony, |
| 17 | and this hearing is adjourned at 4:03 in the |
| 18 | afternoon. [gavel] |
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date ____March 22, 2020