CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEES ON MENTAL HEALTH, DISABILITIES AND ADDICTIONS, AGING, AND TRANSPORTATION

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December 18, 2019 Start: 1:13 p.m. Recess: 4:19 p.m.

HELD AT: Council Chambers - City Hall

B E F O R E: Ydanis Rodriguez

Chairperson

Committee on Transportation

Margaret S. Chin

Chairperson

Committee on Aging

Diana Ayala Chairperson

Committee on Mental Health

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Frank Senior

Maritza Flores

Jessica Murray

Taraya Mitchell

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KEITH POLITE: Today is December 18,

2019. Today's meeting is on Transportation, Aging,

4 and Mental Health, being recorded by Keith Polite.

CHAIRPERSON AYALA: [gavel] Good

6 afternoon. We're calling this meeting to order.

7 Good afternoon, everyone. I'm Council Member Diana

8 | Ayala, chair of the Committee on Mental Health,

9 Disabilities, and Addiction. I'd like to thank my

10 | colleagues, Council Member Margaret Chin, chair of

11 | the Committee on Aging, and Council Member Ydanis

12 Rodriguez, chair of the Committee on Transportation,

13 | for cochairing this hearing with me today. This

14 | afternoon we are hear to identify the challenges and

15 | explore some possible solutions to better meet the

16 transportation needs of individuals with disabilities

17 who live and work and visit New York City. Nearly

18 one million New Yorkers self-identify as individuals

19 | living with a disability. Additionally, New York

20 | City's population is aging. The city's older total

21 adult population increased from 1.2 million in 2000

22 | to 1.73 million in 2017, with a significant portion

23 of the senior community affected by disabilities or

24 challenges with mobility. Also, of the 62.8 million

25 | visitors to New York City in 2017, seven million of

COMMITTEES ON TRANSPORTATION, 7 1 AGING, AND MENTAL HEALTH those visitors were individuals with a disability. 2 3 Still, despite the significant number of New Yorkers 4 with disabilities and mobility challenges, transportation is deeply inaccessible, with less than 5 one-quarter of subway stations having elevators, 6 inadequate subway, um, sidewalk curb cuts, and not 7 accessible taxis and for-hire vehicles. This hearing 8 will allow the committee and the public to examine to examine the crucial role Access-A-Ride plays in 10 11 providing transportation services for individuals 12 with disabilities so they can travel safely and with 13 dignity. For those subway stations that do not have 14 elevators, old infrastructure, and a chronic lack of 15 investment in repairs has meant that elevators in 16 subway stations break down an average of 53 times per 17 year. According to the Mayor's Office for People 18 with Disability Annual Report, only 87 key subway 19 stations of the 472 subway stations are fully 20 accessible under the Americans with Disabilities Act. 21 Despite these continuing historic issues, we are 2.2 hopeful for a more accessible city in the future. 2.3 are enthusiastic about the recent changes that the MCA has announced with regards to making New York 24

City a more accessible city, including enhanced

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COMMITTEES ON TRANSPORTATION, 8 1 AGING, AND MENTAL HEALTH 2 sensitivity training for all MTA employees, more 3 direct routes for Access-A-Ride, 50-plus new 4 accessible stations within five years so that all subway riders are no more than two stops from an accessible station, and better information on 6 7 elevator outage and alternate routes, and an 8 accessibility advisor who reports directly to the president of the MTA. Additionally, we are very excited that the MTA has hired its first-ever, first 10 11 senior advisor for system-wide, and better information on elevator outage and alternate routes, 12 13 and an accessibility advisor who reports directly to 14 the president of the MTA. Additionally, we are very 15 excited that the MTA has hired its first-ever, first 16 senior advisor for system-wide accessibility, Alex 17 Elgudin. Sorry, Alex. And we greatly look forward 18 to hearing from him today. I want to thank the MTA 19 and the advocates here today for the commitment that 20 they have made to ensure Access-A-Ride remains a 21 priority and it's truly accessible for all. I look 2.2 forward to hearing more about all of the work being 2.3 done and the role of the City Council can play in supporting those efforts. I also want to thank my 24

colleagues, Council Member Chin, Council Member

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9 COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 Rodriguez, and their staff, as well as my committee staff, senior counsel Sarah Liss, policy analyst 3 4 Christie Dwyer, finance analyst Lauren Hunt, and my deputy chief of staff and legislative director, Bianca Almadina, and chief of staff Luis Lopez, for 6 7 making this hearing possible. I also want to 8 recognize Council Member Debbie Rose and Council Member Holden. We will now pass this over to Council Member Chin. 10

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COUNCIL MEMBER CHIN: Thank you, Chair. Good afternoon. I'm Council Member Margaret Chin, chair of the Committee on Aging. And I thank you for joining us today, ah, it's a triple joint oversight hearing with the Committee on Mental Health, Disabilities, and Addiction and the Committee on Transportation on Access-A-Ride. I also want to thank Chair Ayala and Chair Rodriguez for cochairing this hearing today. New York City's paratransit system, Access-A-Ride, is a vital mode of transportation for many of our city's senior and other individuals with disabilities. individuals rely on Access-A-Ride to take them to doctor's appointment, to go grocery shopping, to engage in social activities, and to complete many

COMMITTEES ON TRANSPORTATION, 10 AGING, AND MENTAL HEALTH other activities daily. Unfortunately, for years Access-A-Ride has proven itself to be unreliable. We've heard many horror stories about Access-A-Ride. We have heard stories about passengers missing vital doctor's appointment because Access-A-Ride was late. We have heard stories about passenger waiting in freezing temperature for an Access-A-Ride that never showed up. We've heard complaints about driver lacking training on how to work with individuals with disability and driver taking meandering routes that takes passenger hours to reach a destination. no surprise that someone calling Access-A-Ride stress-a-ride. Today's hearing will provide an opportunity for the committees to hear first-hand from our city's seniors and person with disabilities about their experience with Access-A-Ride. We want to hear about the challenges our Access-A-Ride user have faced and hear their recommendation for improvements. Importantly, we want to hear what MTA plan to do about it. From MTA we want to hear why Access-A-Ride is so unreliable and what plans the agency has to improve services for seniors and those with disabilities. Everyone deserve fast and

reliable transportation. For many using Access-A-

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2 Ride is the only way to get around the city. We must

3 | listen and fix this service. We cannot continue

4 failing our seniors and those with disability. I'd

5 like to thank the committee staff for helping in

6 putting together this hearing, our counsel, Nusach

7 Adari, our policy analyst, Kalema Johnson, finance

8 analyst, Daniel Croup, and finance unit head Joheni

9 | Sapora, and I'd also like to thank my deputy chief of

10 staff, Marian Gara. Now I'd like to turn the floor

11 back over to my cochair, Council Member Ayala. Thank

12 | you.

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13 CHAIRPERSON AYALA: We will now hear from

14 | Council Member Rodriguez.

CHAIRPERSON RODRIGUEZ: Thank you. Our Committee on Transportation has, as you know, been

working with all the advocate, addressing anything

18 that we need to do to make our street, our

19 | transportation accessible and affordable. It's an

20 honor to be here with Council Member Ayala and

Council Member Chin from both committee, that they do

22 a great job. You know, I can say we have one mandate

23 | to MTA. Let's maintain and expand Access-A-Ride.

This should not be the choice. This is about human

25 right. Unless one is sitting in the wheelchair and

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2 unless one have experience the challenges of one

3 | million New Yorkers with physical challenges you

4 don't have authority to come and speak against a

5 program that is so critical and needed. And the City

6 of New York play an important role to get congestion

7 price and even though I was not in the MTA board

8 meeting, but I was following all the public section

9 and when I heard some people say well, the focus

10 should be now only on fixing the train, yes, everyone

11 | want to fix the train. But only 24% of the train

12 stations are accountable. So, you know, we have a

13 great opportunity to learn from the pilot project to

14 see how it work, to see how it can be better, but not

15 reducing, not putting a cap of \$15 an hour, not

16 reducing to 16 a month. You know, if someone need

17 | five or 10, great. But if someone needs to use the

18 Access-A-Ride 30 times a year, a month, or whatever

19 | number they needed, we should not have any cap. And

20 | I think that, you know, when we were negotiating and

21  $\parallel$  we were throwing our support to congestion price we

22 were clear to the governor, we were clear to the MTA

23 | leadership, and we know that we had to, those of us

24  $\parallel$  who are, you know, representing agency and entity, we

just had to [inaudible] to follow all the leadership

1 AGING, AND MENTAL HEALTH 2 from the top. And you're going to be explaining to 3 us why, you know, this program, you know, should put 4 a cap, why this program should have a cap on the numbers a month, the cap of the dollars, of \$15, we are here to say the City of New York as you know, you 6 7 are New Yorkers, too, so we don't have to persuade 8 you, you know, on this. The City of New York contribute more than what we got from the state and from the federal government. So congestion price 10 11 funding will be mainly used to fix our train. 12 also we were clear to them that some of those money 13 also should be used to program that are critical for, ah, to move our New Yorkers. So as the chairman of 14 15 the Committee on Transportation, as a colleague 16 together with the chair of the other two committee, 17 we are here to ask the MTA, but most important to ask 18 the governor and his governmental relation that 19 oversee the MTA and the chair of the MTA, to ask the 20 mayor to fight with us, to ask everyone on the public 21 and private sector to please let's raise our voice. Most of the station here are not accessible. Our New 2.2 2.3 Yorkers that deal with [inaudible] issues, the New Yorkers that are close to one million that have 24

physical challenges, need Access-A-Ride as an option.

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2 | They will continue using the trains. They will

3 | continue using the buses. They will continue using

4 | the ferry. But they also need to have Access-A-Ride

5 as an option that no one should take away from them.

6 And so with that, thank you, Chairs, and let's, you

7 know, work together.

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CHAIRPERSON AYALA: Thank you, Council
Member. We've also been joined by Council Members
Espinal, Ampry-Samuel, Reynoso, Vallone, and
Menchaca. The committee counsel will now administer
the affirmation.

COUNSEL: This is for anyone who is testifying or answering questions. Do you affirm to tell the truth, the whole truth, and nothing but the truth in your testimony before this committee and to respond honestly to council member questions? Thank you. You can begin.

CRAIG CIPRIANO: Thank you. Good
afternoon, Chairperson Ayala, Chairperson Chin,
Chairperson Rodriguez, and members of the Mental
Health, Disabilities, and Addiction, Aging, and
Transportation committees. And good afternoon to our
paratransit customers and advocates in the room. I
would like to thank you for this opportunity to

15 COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 discuss Access-A-Ride. I am Craig Cipriano, the 3 acting president of MTA Bus Company, senior vice 4 president of New York City Transit Bus. I'm joined here today, on my left here by Vice President Michael Cosgrove, vice president of paratransit, and to my 6 7 right Alex Elegudin, senior advisor for systemwide 8 accessibility. I manage the MTA's bus and paratransit operations. Mike manages the day-to-day operations of the paratransit program, and we work 10 11 closely with Alex, who is the first-ever senior 12 advisor for system-wide accessibility and a valued 13 colleague in partner in shaping our vision for 14 paratransit as we look to the future. New York City Transit's Fast Forward Plan is intended to modernize 15 16 every aspect of our operations. A key aspect of the 17 plan is to expedite work to make the transit system 18 fully accessible as quickly as possible. To this 19 end, Alex has assembled a world-class team that is 20 laser-focused on making our vision a reality. As you 21 know, we're investing an unprecedented 5.2 billion dollars to add 70 new accessible stations to the 2.2 2.3 subway system, more than meeting our goal that no customer is ever more than two stations away from an 24

accessible station. Paratransit service is provided

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COMMITTEES ON TRANSPORTATION, 16 AGING, AND MENTAL HEALTH for people who meet the eligibility criteria set forth in the Americans Disabilities Act of 1990. It's important to note our service today goes above and beyond the requirements set forth in the ADA. ADA requirements include origin to destination and door-to-door service where needed, next-day reservations, no restrictions on trip purpose, and zero denials. To give you some background on the New York City Access-A-Ride system, our paratransit service is the largest in North America, performing over 8 million trips a year. We have 160,000 registrants with approximately 60,000 active New Yorkers in any given month. This month we reached a peak of 33,700 trips scheduled in a single day, our highest number ever. 71% of registrants are over 65 years of age and 15% use a wheelchair. And this year's budget for paratransit was 614 million The MTA assumed responsibility for dollars. providing paratransit service on the 1993 agreement with the city. There is a partial annual subsidy from the city, which amounts to the lesser of onethird of the MTA's net paratransit operating expenses, or 20% increase over the subsidy paid by

the city in the prior year. Since taking over the

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expenses.

program paratransit ridership has seen a sixfold increase in registrants, from 25,000 to more than 160,000, and the total number of trips has increased 1900% since 1994. Both registrants and ridership are only expected to continue to increase in 2020 and beyond. Although the ADA allows agencies to charge up to double the base fare for paratransit service, based on the 1993 agreement with the city our paratransit customers pay the standard base fare. This is an important note when thinking about the budgetary aspects you will hear from us later on today. As a result, our net operating deficit has risen from 11 million dollars in 1994 to 548 million dollars today. Of that, the city will pay only 176.4 million dollars, leaving us with the remaining balance of 371.9 million dollars, which is twice as much as the city's share. The reality is that the city's contribution to paratransit's net operating expenses has not kept pace with the growth and demand and accelerated investments in service. Give our current financial outlook, it is no longer sustainable for the MTA to shoulder a disproportionately high share of the operating We believe that an equal 50% share of the

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2 cost is fair. As you may know, in many jurisdictions 3 across New York, the locality covers the full amount 4 of paratransit costs and other cities dedicated taxes 5 have been appropriated to help share this expense. want to take a moment to highlight how we've gotten 6 7 to where we are today and how we have improved our services to facilitate the type of growth we are 8 9 seeing. Over the last three years in particular we've made great strides as part of Fast Forward 10 11 Plan. We've simplified the registration application 12 and improved the eligibility process by reducing 13 reassessments. The no-show, late cancellation policy was updated and simplified. In 2019 we've introduced 14 15 700 new dedicated service vehicles to replace older 16 vehicles approaching the end of the their service 17 life. Customers can now take advantage of improved 18 GPS tracking to follow their trips on the My AR app and web page. Thanks to a collaborative effort with 19 advocates and our partners in New York City 20 21 Department of Transportation, dedicated carrier 2.2 vehicles now have access to bus lanes. We launched 2.3 an on-demand E-Hail pilot and we will be doubling the pool of participants as part of the next phase in 24

early 2020. To increase transparency we're now

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2 regardless publishing performance metrics on our

3 | public dashboard, found on the MTA website. We've

4 also introduced a customer bill of rights and

5 | instituted improvements for driver training. Lastly,

6 there's also a new scheduling, dispatching, and AVLM

7 system in development. These changes have led to

8 significant improvements in service and the numbers

9 | speak for themselves. Since this time last year, on-

10 | time performance for primary carrier pickup within a

11 | 30-minute window is up to 97%. Broker pickup on-time

12 | performance within that same window is up to 96%.

13 | Average trip duration is down seven minutes from last

14 | year to 37 minutes in October of 29. Primary carrier

15 no-shows are down to less than one per thousand

16 scheduled trips in October of 2019, compared to two

17 | per thousand in October of 2018. Broker no-shows are

18  $\parallel$  also down to less than one per thousand over that

19 same period. Our customers have also been telling us

20 | that they're satisfied with the service. In our

21 | latest customer satisfaction survey 89% of

22 | respondents said they were satisfied with their most

23 recent AAR trip. This is an increase of 24

percentage points when compared to two years prior.

Along with customer service, the MTA has also

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2 prioritized financial responsibility in paratransit,

3 with reforms dating back to 2017. These including

4 leveraging fixed route services by introducing feeder

5 service and a free fare Metro card, reviewing

6 contracts to find potential cost savings. In 2010

7 | this yielded savings of 83.4 million dollars over a

8 | 10-year period. In our 2013 to 2015 carrier reviews,

9 we found another 31 million dollars in annual

10 | recurrent savings. And in 2019 efforts to cut costs

11 | across the entire MTA yielded 14.7 million over those

12 | two years. We're fully leveraging our ability to

13 perform AAR trips in taxis and for-hire vehicles,

14 which have a lower cost per trip than the dedicated

15 | vehicles in cases where such services meet our

16 | customers' demands, or customers' needs. In the last

17 | several years we've shifted service being performed

18  $\parallel$  by dedicated carrier vehicles from 70% down to 40%.

19 | 60% of trips are now being performed by taxis and

20 | for-hire vehicles, leading to 33.2 million in

21 recurring annual savings. We've also reviewed

 $22 \parallel \text{schedules to improve dedicated carrier productivity.}$ 

23 While we have been laser focused on cost containment

24 | measures, the substantial investments we made in

paratransit, along with the service improvements, has

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2 | lead to a booming ridership. Since 2017 alone we

3 have seen a 7% increase in customer growth, a 31%

4 increase in trips, and a 29% increase in the budget.

5 This shows no signs of slowing down. In fact, when

6 we look at the overall demographics of the city there

7 is a much larger population of potentially eligible

8 customers, including 1.1 million persons with

9 disabilities and another 1.1 million that are over

10 the age of 65. With that, I'd like to hand it off to

11 | Alex Elgudin to take over the next portion of our

12 | testimony. Thank you.

ALEX ELGUDIN: Thank you, Craig. Sorry, got it. Thank you, Craig, and thank you to everyone who is here today and for having us here today. As Craig mentioned, we're working on numerous efforts to improve paratransit service for our customers. There is no silver bullet solution when it comes to paratransit. So we are taking a multi-pronged approach to create a more flexible, responsive service that's based on a vehicle mix that best serves our customers, and that the MTA can manage responsibly and sustainably. Also as Craig mentioned earlier, we are fully committed to expanding the

availability of taxis and for-hire vehicles to take

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2 trips where it makes sense for our customers. We

3 have heard loud and clear from many who say that they

4 prefer to travel by taxi and that they enjoy the

5 efficiency and potential flexibility that this mode

6 offers. That's why earlier this year we launched our

7 enhanced broker service. We now offer fully ADA

8 compliant service with a high level of driver

9 | training and customer assistance. Customers can book

10 | their trips on the app or website and track their

11 | vehicles as it arrives. While we faced some

12 challenges over the summer, we have transitioned to

13 | this new program. We are confident we have reached a

14 | milestone in terms of enhanced broker service. We

15 | are doing approximately 18,000 trips on an average

16 | weekday with on-time performance in the mid 90

17 percentile. We also have added a new broker to

18 provide service on Staten Island, bringing parity and

19 | service across the city. The brokers are adding more

20 | wheelchair-accessible vehicles to their fleets and

21 | continuing to train more drivers with the skills

22 | needed to successfully perform Access-A-Ride trips.

Overall, we see this transition as a way to make taxi

24 | and for-hire vehicle trips an even more integral part

25 of our service mix. We believe that this modal shift

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1 AGING, AND MENTAL HEALTH 2 is responsive to our customers' feedback and needs. About 60% of our trips are currently carried out 3 4 through broker service and we intend to grow this number even more in the future coming months and potentially years. This is yet another of our 6 7 strategic cost containment efforts which Craig spoke 8 to a few minutes ago, as well as an effort to improve customer service. The average broker trip costs about \$34, while the same trip would cost about \$85 10 11 on dedicated carrier. This modal shift represents 12 significant potential savings over time as we work to 13 right size our dedicated carrier fleet. We continue 14 to work closely with our partners at the TLC to 15 educate drivers and the industry around the program and the important opportunity it provides for the 16 taxi industry. Of course, moving trips to taxis is 17 18 only one part of the equation. We are working on many ways to improve our dedicated carrier service, 19 20 which remains an integral element of our system and a 21 mode that will always be needed by a significant portion of our customers, who require various levels 2.2 2.3 of accessibility and assistance. It not only serves some of our customers who can't use taxis or FHVs, 24

but helps us to meet our zero denial mandate set by

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AGING, AND MENTAL HEALTH the ADA. We know that at times paratransit customers' travel needs may change and they cannot plan this in advance. We are looking at options to offer this kind of flexibility and make trips faster for everyone involved through our existing modes, including broker. We will have more on that in the future. But know that we hear our customers and their representatives here today and share the goal of building a more flexible system. Of course the on-demand pilot program represents the greatest possibility, the great possible flexibility we could offer. Through this pilot, which has been running for about two years, 1200 of our customers can book trips at any time using a smart phone app. Although this service has received rave reviews, we are still studying how to best implement it and its capacity to serve a greater portion of the Access-A-Ride customer Throughout the pilot we have seen previously base. low use paratransit customers become high users and previously high users taking even more trips, sometimes more than 100 trips per month. Our experience to date is that some users have increased

their trips tenfold, some medium users have doubled

their trips, and some high users have increased their

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trips by 30%. While we are glad to see our customers using the service, we are also closely monitoring the cost of the program. As I announced to our board last month, we will be expanding the pilot to 2400 participants in early 2020 with new parameters in the form of caps and subsidies designed to make the program more sustainable. Customers will be able to take up to 16 on-demand trips each month with a subsidy of \$15 per trip. This model is consistent with the structure of on-demand service in peer cities like Boston and Chicago. And we believe it is a good start for the next phase of the pilot. Of course Access-A-Ride customers will continue to have unlimited access to our traditional ADA-compliant paratransit service. The zero denial mandate remains a core tenet of our service. The on-demand service will provide another option for participating customers to take truly spontaneous trips or just when plans change. We hear our customers when they say how life-changing the on-demand service has been for them. But it's important to note that we view E-Hail as another type of service for paratransit, not a replacement for traditional service. Our own data shows us clearly that customers need different

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service modes. Even on-demand pilot customers still take trips on our primary carrier service and we have an obligation to continue providing these options. We need to continue testing on-demand service to best determine how it fits into our full-service picture and how we can offer this valuable service to more of our customers. It is absolutely our goal to continue to expand on-demand service in the future. We remain equally committed to all the other service improvements we have discussed today. However, to get there we need the city to come to the table as a partner. Expanding access to on-demand service and offering more flexibility for all our customers will have a cost and that will mean expanding our budget envelope. So we are here today in part to continue that conversation. We know all of you will be interested in seeing what we learn from the next phase of the on-demand pilot and we are happy to share that information as we have it. We appreciate all the city has done to support paratransit service to date and we ask you to seriously consider the request from our chairman to reevaluate the 1993 cost-sharing agreement. Finally, as this discussion develops, we will continue our investment and focus

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3 customers whether they use on-demand, broker service,

4 dedicated carrier service, or all the above. We

on improving the user experience for all our

5 look forward to a continued dialogue about how we can

6 work together as partners to provide this vital

7 service for tens of thousands of New Yorkers, and to

8 do so in a sustainable, responsible manner. And I

9 | just want to highlight again, as Craig has mentioned

10 and I am mentioning, the Access-A-Ride program of

11 | today has made tremendous strides in service and

12 performance over the Access-A-Ride service of

13 | yesterday, as evidenced by the unprecedented growth

14 we've seen and all the metrics we presented today.

15 Yes, once in a while you may hear a story from a

16 constituent about a negative experience with one of

17 | our trips. But that is the exception, not the rule

18 | today, and I say that with full confidence. We are

19 now happy to take your questions. Thank you.

CHAIRPERSON AYALA: Thank you. I want to acknowledge that we've been joined by Council Member Jimmy Van Bramer and Mark Levine, Deutsch, Lander, Cohen, and Koo. OK. So I have a couple of questions regarding the E-Hail program. Can you tell us what

the average cost of an on-demand, well the average

1	COMMITTEES ON TRANSPORTATION, 28 AGING, AND MENTAL HEALTH
2	cost of an on-demand taken per pilot participant per
3	month and how does that compare to those taken by on
4	demand through a, through the Access-A-Ride program?
5	CRAIG CIPRIANO: Yeah, hi. So the
6	average cost of the on-demand trip is about \$37.
7	That's the average cost. I'm not 100% sure what
8	you're referencing to on demand via the AAR program.
9	That's the average cost in the AAR program.
10	CHAIRPERSON AYALA: In the AAR program?
11	CRAIG CIPRIANO: Yes.
12	CHAIRPERSON AYALA: What about in the,
13	through the E-Hail? What is the average cost of a
14	trip?
15	CRAIG CIPRIANO: The broker program, is
16	that what you're referencing? Right now we have
17	three modes. We have the dedicated carrier, we have
18	the broker, which are the green and yellow taxis, an
19	we have the on-demand E-Hail. Those are the three,
20	the three parts of our program.
21	CHAIRPERSON AYALA: And are they all

CRAIG CIPRIANO: No, no. So the, so the dedicated carrier cost is about \$85, and the broker cost is in the range of \$35 to \$37 per trip.

similar in cost?

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CHAIRPERSON AYALA: OK. How much, how much has the pilot cost in each year since it was launched?

CRAIG CIPRIANO: So I'm assuming you're referencing the on-demand pilot? Is that correct?

CHAIRPERSON AYALA: Yes.

CRAIG CIPRIANO: Sure. So in 2018 the 1200 customers that are enrolled in the on-demand pilot took about 220,000 trips and it cost about 8 million dollars. In 2019 the number of trips doubled. It's projected to reach 400,000 trips and it costs roughly 15 million dollars. So, I mean, it's important to note, I mean, we've recognized the flexibility and what our customers are saying, you know, the value of the on-demand, but what we're trying to do is we're trying to expand it in a sustainable manner.

CHAIRPERSON AYALA: Now is it cheap, is it still cheaper at that rate than the regular Access-A-Ride rides?

CRAIG CIPRIANO: So, yes, the broker and the E-Hail is cheaper per trip. Yes, that is right.

ALEX ELGUDIN: And I just want to add something. It is, on a per-trip basis it is cheaper,

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I mean, you hear \$85, you hear \$35, obviously that's cheaper. But when you look at the volume of trips and the demand that it has pushed, um, if you take our projections for, if we took 1200 customers and we made 100,000 or 150,000, you know, the rest of the customer base, it would increase, ah, the cost of the program by several hundreds of millions, if it was unlimited. Even if it wasn't unlimited and it was, um, you know, even it's on what we're suggesting, which is right now the 15 trips, the 16 trips with the \$15, it still will have a cost potentially upwards of 100 to 200 million, and any higher parameters will come with higher costs. So on a pertrip basis it, it very well may be, very well is less expensive, but to the overall program significant, significant cost increases.

CHAIRPERSON AYALA: So Alex, I mean, where did you conclude that 15 was the number? Like where did that cap come from?

ALEX ELGUDIN: Ah, in terms of the 16 trips per month and the \$15 per-trip subsidy, ah, we did a, we looked at what other cities have done in terms of how they've expanded, ah, their on-demand programs, and you take Boston, for example, when

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2 Boston was first experimenting with this kind of on-

3 demand service, ah, they started with a similar

4 number of \$15 per trip as a subsidy. They studied,

5 they saw how it worked in their region, and now

6 Boston has several different tiers that go up to

7 about \$40 per trip, so.

CHAIRPERSON AYALA: How long did it take to get there?

ALEX ELGUDIN: Ah, I believe Boston did that within a year and a half to two years of starting at the \$15. Ah, the 16 trip number is right around the medium number of trips that we see in our pilot. So when you see the 1200 customers, ah, the median number of customers, ah, about 50% of customers took less than 16 trips and about 50% of customers took more than 16 trips. So 16 trips is right around what we saw from a utilization number in the two years that we have the pilot right now. the \$15, again, was us kind of looking to see where we could start. Again, we've always said this is just a pilot. There's absolutely possibilities and opportunities to go up on both of those parameters, but we want to do it gradually and in a sustainable way because if this does expand, you know, too much,

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too far uncontrollably, ah, we're gonna have, we ultimately have to pay the bill and, um, our, the

4 MTA's current fiscal operating crisis is something

5 | that has been well documented.

CHAIRPERSON AYALA: I understand. I just think that, I think that the difference of Boston, and I mentioned this to you yesterday, I think that the difference is that they started at 15 and worked their way up, whereas in New York City we started at, you know, no cap and now rolling it back becomes, you know, pretty difficult.

ALEX ELGUDIN: Right.

CHAIRPERSON AYALA: Understandably, you know, there's a cost attributed to this but, you know, individuals have, you know, become accustomed to using it and, um, it's very popular, it's a very popular, you know, um, way of getting around the city. Um, the MTA, so let me ask you a question. So the MTA's overall budget this year was 16 billion. Access-A-Ride budget was 614 million. That means that paratransit represents less than 4% of the MTA's overall budget. Given the significant population that relies on paratransit, do you think that that percentage should be higher?

the paratransit side.

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2 CRAIG CIPRIANO: So what I would say is 3 that if, ah, if I used the bus system as an example, right, so the bus system carries 2.2 million trips a 4 The subway system carries 6 million trips a day. The paratransit system does 33,000 trips a day. 6 dav. 7 So actually the subsidy per trip or the amount of 8 money that the MTA is putting towards each and every one of those customers, is actually the greatest on

CHAIRPERSON AYALA: Hmm.

ALEX ELGUDIN: Yeah, and I just want to add to what Craig is saying. I mean, every customer, whether you're disabled or not, or however you travel, should have a right to this service, even though Access-A-Ride does 33,000, you know, 30,000 trips a day, give or take, whereas our fixed route service does, you know, 6 to 8 million, it, it shouldn't make a difference. Everyone deserves good service. But I think that for myself who has the privilege to work for President Byford and oversee accountability across all services, right, paratransit, bus, ah, and subway, um, it's very difficult to extrapolate that number that you're saying and just kind of say the percentage should be

2 higher. Um, when we're focused on our subway

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station, which is, you know, the major, major part of

4 our fixed route service, we do everything that we can

5 to make that service as, as effective and efficient

6 as possible with customers with disabilities. Our

7 buses, 100% wheelchair-accessible, same thing goes.

8 It's not really paratransit verse bus verse subway.

9 It's about how do they all work together and how do

10 we make it, how do we make it work, right? Sometimes

11 | our, our paratransit buses are taking you to our

12 subway and sometimes when you get off our subway

13 | you're going to a bus and so on and so forth. So we

14 | treat it as an intermodel model and we don't really,

15 | ah, compare the budgets in the way that you're, you

16 | classified. But we absolutely do understand what

17 | you're saying in the way that you mentioned it. It

18  $\parallel$  is the thing. I think if we had a bigger financial

envelope altogether we'd love to fund more money into

20 paratransit. We have said that.

CHAIRPERSON AYALA: And does the MTA, um, by any chance document where, do you have a record of like what, what are people using this for, like are they using it to get to work, are they using it for

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2 social recreational purposes? What are they using it
3 for?

ALEX ELGUDIN: So in accordance with the ADA, um, we have to service all trips and the FTA has suggested, and very strongly noted, that we should not be tracking the uses of trips. Whether you're going to a doctor, whether you're going to work, whether you're going to a Broadway show, you have access to all of our services, including paratransit, in the same way. So we generally do not track, um, in any kind of meaningful way. Certainly you hear, you know, personal stories of what people use it for, um, but for us as an operator wherever you want to go we, we are here to serve.

CHAIRPERSON AYALA: Have you considered ride share, ride share? I mean, would that reduce the cost of the program?

ALEX ELGUDIN: The program is currently a shared ride service. I mean, it's not the shared ride service that people have come to know today through TNCs and Ubers and Vias and such. But, um, we do a significant, we do a good portion of our trips on our dedicated fleet that are shared, our broker service, which is shared, and, um, it does

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2 provide a cost savings for sure. But we, we try to,

3 um, make sure that any sharing that we're doing

4 doesn't throw customers too far off their trip. So

5 | it's a fine line in terms of how much sharing we can

6 do. When you talk about, let's just say Uber, for

7 example, and I only, only, ah, know this from my days

8 | at the TLC who's doing 200, 250 thousand trips a day

9 | in New York City. That presents massive amounts of

10 pportunity to find, ah, the best sharing

11 | efficiencies. We're doing about 30,000 trips a day.

12 | Much smaller number, where for us to not put our

13 | customers out of the way to much we can only share so

14 many trips, or otherwise we'd be taking them all over

15 the place and making the rides longer. But using,

16 we're in the process of implementing a new, ah,

modernized scheduling and dispatching system which

18 | will, you know, have much more accurate real time

20 which we hope will allow us to make the current

21 | shared ride experience more and also find more

22 opportunities for sharing rides in the future using

23 | technology.

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CHAIRPERSON AYALA: When do the changes

25 go into effect? Is that January 1st?

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ALEX ELGUDIN: Ah, you mean for the new scheduling system? Ah, the new scheduling system is currently being developed. It's, it has several phases. I think that, um, ah, I think that the, for, ah, it is by 2021, early to mid 2021 potentially, that the system will be, ah, completed in a way where customers will see benefits. There will be certain parts of the system done over the next year, um, but they have more to do with tracking and GPS location of vehicles. The trip optimization portions that will give customers the better trips and better dispatching, will be in 2021.

CHAIRPERSON AYALA: OK. I know that my colleagues have a lot of questions and there are three chairs here, so we want to be respectful of everybody's time. So I'm going to pass it over to Council Member Chin.

CHAIRPERSON CHIN: Thank you. I'm just going to focus on two area. One is that in your dedicated, ah, you know, paratransit, how many company and subcontract does Access-A-Ride contract with?

CRAIG CIPRIANO: So we currently, we, we had 13 subcontractors. We currently have 10

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2 subcontractors today, based upon our carrier fleet
3 reduction efforts.

CHAIRPERSON CHIN: So they're the, the 10 is the one that does the dedicated service?

CRAIG CIPRIANO: Yes ma'am.

CHAIRPERSON CHIN: And you, in your testimony you were saying that by reducing that you are saving money.

CRAIG CIPRIANO: Yes, a reduction in it dedicated carriers do, does save money. In fact, in 2019, based upon Mike and the team's effort we saved 30 million dollars on the paratransit program.

CHAIRPERSON CHIN: So are you, um, working on continue to reduce the number, um, of the subcontract, of the 10?

important to note, I have to start off with there will always be a need for a dedicated carrier service. You know, based upon certain demographics of our customer base, whether it be their physical disability or cognitive disabilities, there will always be a need for that type of door-to-door specialized service that the dedicated carriers provide. But over time, I mean, looking back at when

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the MTA first took over the paratransit service from the city, it was really a 100% dedicated shared ride model. Today it's a 60% non-dedicated, 40% dedicated model. We want to continue to offload some of those trips onto the non-dedicated side and Mike and Alex are working hard to do that, and as we do that we're looking, yes, to right size the dedicated fleet.

CHAIRPERSON CHIN: So how often do you renegotiate those contracts? And also making sure that they train their, their staff and also evaluate their on-time schedule, and making sure that they're doing a good job?

CRAIG CIPRIANO: So, ah, prior years we would renegotiate those every 10 years. But we recognize that that was way too long. So recently we went to a five-year contract term. Actually, as we speak right now there's a request for proposal procurement for the next contract on the dedicated side.

CHAIRPERSON CHIN: So are you going to still focus on five years or are you going to do a lesser time than that?

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CRAIG CIPRIANO: Yes. No, we're still looking to focus on the five-year period. I think that's the right period.

ALEX ELGUDIN: And can I just add

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something, Council Member? In terms of, ah, having controls over our providers, I mean, one of the things that having numerous providers allows us to do is to see which ones are performing the best and shift trips when we need to. Some of the providers that we've terminated was for, um, performance that we didn't believe was up to par. We do track all our trips. All the Access-A-Ride vehicles have GPS locations on them, ah, GPS locators, which means we know exactly when and at what time vehicles arrive, um, according to what's scheduled. Um, and we help, we hold carriers accountable. It is very possible, we've gone down from 13 to 10, um, in this new RFP that will probably be coming to a close when we pick new providers, ah, in early 2020 that we'll have even less, that it may be five, six, or seven and that, that determines how many vehicles that, that they will have and how many trips they'll perform. you think about, you know, the testimony I gave at the board just on Monday, three years ago 75% of all

COMMITTEES ON TRANSPORTATION, 41 1 AGING, AND MENTAL HEALTH 2 our trips were done by dedicated carrier. Today 40% 3 of our trips are done by dedicated carrier. 4 done by some kind of taxi or FHV. We believe that there is another 10% to 15% that can be shifted, which we are doing gradually. Because we're working 6 7 with customers with disabilities, customers who have different needs. So, ah, um, we slowly but surely do 8 it in, in, in batches of, of hundreds. So somebody tries a broker trip. For some people the taxi, the 10 11 level of service presented by a taxi or for-hire 12 vehicle totally adequate, great. They love the 13 service, flexible, wonderful. Some people they take it, it didn't work for me, my wheelchair didn't fit, 14 15 the driver doesn't really know how to, you know, properly guide me, door-to-door service, not just to 16 17 the curb. All kinds of nuances. But if we get to a 18 place where let's say it is 65% or 70% of all our 19 service done by broker service, by taxis, um, our 20 dedicated fleet will go down even further. We 21 believe there's another 25 to potentially 30 million 2.2 dollars that can be saved by that reduction. And one 2.3 of the main reasons for five-year contracts, um, aside from, it has to do with the fact that, um, 24

there's so much facility and vehicles that go into a

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program like this, if we were turning it over every

two or three years we wouldn't even be getting the

4 useful life out of a vehicle or out of a facility

5 that we put together to run the program. So the

6 longevity is kind of, helps us to account for costs.

CRAIG CIPRIANO: Yeah, and I would just like to add one thing that wasn't covered that was kind of in your question there. So the driver training isn't tied to the contract term, all right, so when drivers are hired they undergo 80 hours of initial training, ah, which 32 hours are behind the wheel and 48 hours are of a combination of classroom training and vehicle training and sensitivity training. And there's an annual refresher program for every driver of another 25 hours going back over that training program, as long as they're operating under our service.

CHAIRPERSON CHIN: Thank you. Um, the other question I have is that in September of this year the City Council released a report on zoning for accessibility. So generally how are the conversation surrounding zoning and accessibility coordinated, ah, between MTA, DOT, because we want to use that as a way to make more our subways, I mean more accessible

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because even though in your capital plan you talk

about another 70, but the majority of the stations

are not accessible. So can we work together since

there are so many rezoning and all this going on in

the city, because in my district, I mean, I got a

building that's taller right on Broad Street, but

accessible. Um, so, I think that's, that's something that I want to see like how is the discussion going, how we can work together on that.

they promised to make the Broad Street Station

ALEX ELGUDIN: Ah, sure, happy to address that question. I think discussions are going great.

I mean, primarily working with DCP, the Department of City Planning, on this. Um, we've been meeting regularly every since the report came out. Ah, the Land Use division for City Council has been really championing this. Ah, we're really, really excited about some of the things that are in this proposal. It takes some of the very successful rezonings, like the Midtown rezoning or the Inwood rezoning, and the goal is to make that citywide. So whenever there are rezonings or upzonings, um, we'll have opportunities to get accessibility improvements in our subway, and as part of a person in the discussions I really think

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that the Land Use division here is doing a fantastic 2 3 job in getting ready for that. It will have to go 4 through environmental reviews and other things for zoning, but I believe there is, ah, over the coming years, once this is in place, while we work over the 6 7 next 20 years, if not more, to make our system 8 accessible, numerous accessible stations that we're are going to get through this. And if you think about it, um, accessible stations anywhere from 50 to 10 11 70 million dollars, let's say this accounts for 10 12 stations, I mean, which would be fantastic, that's 13 potentially 700 million to a billion dollars in cost that we were able to get through zoning. So, ah, I 14 15 think the conversations are going very well, and stay tuned for updates when they come out. 16

CHAIRPERSON CHIN: Great. Thank you. Ah, I'll pass it back to the chair.

CHAIRPERSON AYALA: Council Member Rodriguez.

CHAIRPERSON RODRIGUEZ: How many, what is your expectation and if you think about the next five, 10 years, when you look at the demand of people who need Access-A-Ride, what is your projection on that?

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CRAIG CIPRIANO: So like I had mentioned in the testimony, I mean, currently we have 170,000 registrants. Again, we recognize that New York City has one million, over one million elderly, over the age of 65, and one million disabled, ah, disabled residents. So there is an opportunity really for the program to expand, you know, at a great rate. know, currently what we've seen over the last two years, as I mentioned, is actually a 7% increase in our customer base, in our registrants, yet a 30% increase in the number of trips that, ah, that we've provided. So it's not only, ah, the potential for the registrants to go up based upon the New York City demographics, but for the trip, ah, the trip counts to go up. So, again, while I mention that it's because we're really looking to see the [inaudible] we're here and we really want to engage the city, New York City, because the paratransit program is for the residents of New York City, and we're looking for a funding partner and to collaborate together on how we could further improve the paratransit program. know we've done a lot of great things over the last two years and the metrics are showing it and our

2 customers are telling that, but we really need to

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3 engage and have that collaboration as we look ahead.

ALEX ELGUDIN: Yeah, and I think, sorry, just to add to Craig, Council Member, I think, you know, the potential of customers out there who would be eligible is huge, it's tremendous. I mean, these two, we had pretty flat growth before 2016. But when you look at 30%, pretty much going from six million trips in 2017, 2018, to 2019 now being at eight million trips, I mean, it's an incredible number. mean, we're happy people are using the service, but we need to figure out what to do, because on one hand we are being challenged to make improvements to the service. On the other hand we're also being asked to shoulder the cost of the service. And just to give you an interesting stat, I mean, our approval rate to customers who apply to Access-A-Ride are very high, well over 90%, so customers who apply go through a rigorous assessment at our assessment centers and, again, at a clip of greater than 90% they are approved. It's our job to follow the ADA guidelines. If somebody needs the service it is a requirement for

us to give it to them. But there is certainly a

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2 level of unpredictability as to, you know, how many 3 people could potential join the program.

CHAIRPERSON RODRIGUEZ: Yeah, I just remember from the time when [inaudible] used to chair the Committee on Transportation and we know that the discussion about Access-A-Ride, you know, to continue addressing a lot of red tape, a lot of loophole there, and it's like from 2009 to today, we've been in this whole situation about, you know, sometime mismanagement, sometime lack of funding, sometime, you know, how to make the program better. And from, you know, the role that we play here in this Committee on Transportation, we know how important it is from the perspective of the whole, from the perspective of the aging. But I just think that, first of all the discussion shouldn't be about that the municipality, New York City, is the one that give more other services because they, I'm not a lawyer, but if I would be a lawyer I would say, OK, how many city are under the MTA and which municipality contribute most to the MTA, and we know that as we as the City of New York is the one that use more, most of the train to run our people, you know, from the different borough and we are like a 24-hour system,

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AGING, AND MENTAL HEALTH but also we are the municipality that contribute the most from those who have in Long Island, Westchester, Connecticut, upstate. So I feel that we need to maintain the conversation about the need, first of all the contribution of people that have physical challenges, that's the first thing because we need to approach it not as we're doing a favor. This is about we need to pay back. This is about human This is about, we have one million rights. individual with physical challenges, tomorrow, and I know that I'm not the one that I had to tell you about all the challenge that you go through because you live that experience, and, you know, and we get there because of age, we get there because, you know, we had, we can have in a crash, you know, like there's different reason. But I, I think that, you know, we need to fix it, we need to improve it. just, \$15 doesn't make sense, you know. Because if you live, let's say, in the Bronx and you need to move from the west to the east, and had to take a green taxi, that's like \$25. So we need to maintain, you know, first of all the fear, you know, along with the cost, when someone, the average New Yorkers, need

a ride. And I know that you understand it. You know

1 AGING, AND MENTAL HEALTH 2 that, you know, it will take decades for us to say 3 that 24% of the stations are accessible or accessibility that we have right now, we know that 4 there's a plan and that will improve in the next five, 10 year. But still we will not make it 100% 6 7 affordable. I mean, accessible. You know, we are not there yet. And, but the \$15 doesn't make sense. 8 I mean, I think that that number as a call for you to 9 look at the numbers and see if at some point, and 10 11 when you go back and talk to the chair, you know, to 12 [inaudible] and others, you know, let's look at that 13 formula based around the price. You know, if you talk about someone, say in northern Manhattan, and 14 15 someone is moving from Inwood through City College, you know, if you go from Dyckman to New York Hospital 16 17 there's [inaudible] \$15. But someone who uses 18 Access-A-Ride because they want to go, and it is their right to say we'd like to go to, to take care 19 of other need, and that costs \$15, \$25, \$30, how can 20 21 we deal with that? How can, what is your plan on those cases when the riders need the service for 2.2 23 something that is more than the \$15 average in that

1 AGING, AND MENTAL HEALTH 2 CRAIG CIPRIANO: So, so I think what I'd 3 like to say is, I mean, we fully recognize the spontaneity that the on-demand pilot has provided for 4 5 our, you know, 1200 persons, pilot participants. I think it's important to also recognize that it's 6 7 not the core of our paratransit program, right? The core of our paratransit program, which is a zero-8 9 denial program, ah, zero, you know, with no trip, we

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don't ask for trip purpose, go anywhere you want, you

know, within New York City, is our, you know, 24-hour

advance reservation system and provide that service,

today 60%, as we said, via taxi, and green and yellow

taxis, right? And, you know, it's also important to

that's what our customers prefer, a direct trip point

work over the last two years to improve this service.

It's showing and I think it's, the discussion is just

not around, you know, the paratransit of yesteryear.

You know, with that recognition we believe that there

on-demand type of service. We know that other cities

is a place, and important place, for a spontaneous

So I think, you know, we've done a lot of hard

to point. We're at two-thirds of our trips provide

note that today two-thirds of all trips on

paratransit are non-shared ride, because we know

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have availed themselves of that. We know that our customers are telling us that they really appreciate the service. Now it's up to us in collaboration to figure out what is that next step. So, as Alex said, this is a starting point, not necessarily an ending point. But what we really recognize we need to do is we need to expand this current pool of participants. You know, 1200 customers is less than 1% of our customer base. Like we said, it's over 160,000 of registrants. We need to expand that. And then another important piece that we need to learn from we recognize that when we first went into the on-demand pilot we just wanted to test the waters per se. wanted to see how the taxi and limousine industry would be able to support this on-demand pilot, right, in terms of the wheelchair-accessible vehicles, in terms of whether this would work for our customers in the outer boroughs as opposed to right here in Manhattan. So we went in there on a volunteer basis and what happened was because it was a volunteer basis and we work closely with our advisory, ah, paratransit advisory committee and other advocacy groups, we recognize that it's some of the more sort of avid users. It's not representative of our full

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170,000 customer base. You know, one example of that is that on the full 170,000 customer base about 80%, a little less than 80%, are what we would consider lower and active users, meaning they take from zero to four trips in any given month. Yeah, 80%. On, in the 1200-person pilot it's closer to 40%, right. And the reason why I say that is because that's really where the most trip growth has occurred in this pilot, you know, tenfold, as Alex said in his testimony. You know, if we were to extrapolate that over the full 170,000 registrant base, you know, it would just not be sustainable for us. So, again, we're looking to expand. We put a starting point of the 16 trips and \$15. We're going to expand in a random way. In other words, the next 1200 customers to be entered we're doing a random sample, so that the 2400 is a representative sample of the entire population and we can really learn from trip patterns that evolve and in regards to the next step. And,

CHAIRPERSON RODRIGUEZ: My last question, and before I ask the question I just want to apologize because when we were working to schedule this hearing we already have a hearing, a meeting,

again, it will be a collaborative effort.

service providers in this area.

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COMMITTEES ON TRANSPORTATION, AGING, AND MENTAL HEALTH

2 CRAIG CIPRIANO: Oh, what does it

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CHAIRPERSON RODRIGUEZ: How well are we doing [inaudible] challenge that we still have in order to be sure that also there is the opportunity for women, black, and Latino to also provide those services?

CRAIG CIPRIANO: So we'll have to get back to you on that question.

CHAIRPERSON RODRIGUEZ: OK. And my [inaudible] is about, you know, I love my friend [inaudible] could be from any app company, but this is not about we creating the opportunity for now to that company here to be the only one that take advantage for any program. I feel that we as, you know, we got here in 2019 at a point where livery bases they closing, ah, yellow taxi medallion value went down, ah, the green taxi, there's like 6000 still, you know, tag and permit that they have not been sold. So I feel again, you know, I would like for to see how when you internally run this process also having in mind we want the best quality and for me the services for the individual, those who are today and whoever [inaudible] this group that still

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2 are not there we need in the future, we just need to

3 be sure that whoever provided do the best services.

4 But the same time I think it is important to be sure

5 that in those who are the first one leading, you

6 know, proposal, putting plan together, that there is

7 an effort also to have diversity because we have seen

8 | the City of New York many time talk about the M/WBE

9 | and it's about, it's a good way of how institution

10 make those number that doesn't necessarily

11 | translating into the faces in this case of women and

12 | minority have been the one also having a fair share

13 of providers.

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CRAIG CIPRIANO: Yeah, and we will get
you that exact number. But, I mean, as you are
aware, I mean, the MTA has very aggressive women and
minority business enterprise goals on all their
contracts. I mean we, you know, the State
Legislature, Governor Cuomo, has put forward, you
know, the 30% goal and, you know, our chief diversity
officer, Mike Gardner, you know, is very active. As
a matter of fact, I think the MTA is the number one
agency in New York State as far as the percentage of
money that goes to women and minority, ah,

disadvantaged business enterprises. But the exact

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percentage in the paratransit program we'll get back
to you.

4 CHAIRPERSON AYALA: Council Member 5 Holden.

COUNCIL MEMBER HOLDEN: Thank you, Chair.

Um, I just want to focus on some of the feedback

you're getting in your surveys. Who performs those

surveys?

CRAIG CIPRIANO: We have staff at paratransit headquarters that reach out and they call customers that have driven and used the broker service the day before, and they speak to them about the service and run through a series of questions with them, about the overall quality of the service.

COUNCIL MEMBER HOLDEN: Could we get a copy of that, those, the questions that are asked and, um...

CRAIG CIPRIANO: Sure.

COUNCIL MEMBER HOLDEN: ...from, from locations, I mean, because, I'm here, to tell you the truth, I go to senior centers and they don't want to use Access-A-Ride, to the person. I mean, I haven't really, you know, done a scientific survey, but many people have given up using it. So I know that may be

Councilman, and I, you know, I understand that you hear those stories, and even Alex said there will be those occasional stories. But I just want to reiterate, you know, that the numbers that we, ah, shared today speak for themselves, meaning two million more trips were done on the program in the last two years and those two million more trips were done because of tremendous hard work that has been put into the paratransit program.

CRAIG CIPRIANO: So, if I may,

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COUNCIL MEMBER HOLDEN: No, no, I didn't say that.

CRAIG CIPRIANO: No, I, I hear, I just want...

COUNCIL MEMBER HOLDEN: I'm just saying it takes time to change people's perception. That's what, it might not be reality. We all know that, that if somebody had a bad experience five years ago,

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2 that's it. You know, I'm done, I was stranded. So

3 we, I understand that. I understand that, and that's

4 | why I just want to look at if I could change, go to

5 senior centers and, we have a new Access-A-Ride, it's

6 | wonderful now, it's, you know, try it. Let's try it.

7 You know, if I can do that and feel confident I will

8 do that. But I know that it takes time to change

9 people, and that means I have a lot of seniors that

10 are shut-ins now because they feel they have no

11 options. So I need to go out and tell my

12 | constituents do it and here's what we've done, and

13 | here's how it's improved, and I appreciate all your

14 | efforts and I'm sure there is an improvement.

15 | However, we talked about like GPS. They're on the

16 | all the vehicles now?

CRAIG CIPRIANO: Yes.

18 COUNCIL MEMBER HOLDEN: Go ahead,

19 somebody wants to say something?

20 CRAIG CIPRIANO: Well, so, in the

21 | interest of transparency we are publishing a public

22 | dashboard now that has all our operating statistics

23  $\parallel$  on it and those operating statistics are being fed by

24 GPS on the vehicles. So there's no manual

intervention there. It's all coming from data and

2 feeding into the on-time performance. And I'm going

3 to add that we've been putting up on-time performance

4 figures to the best that that system has ever had,

5 and consistently.

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mean, I know the challenges in New York City to be on time for anything is getting more difficult. We all see that on our roads. And the customers with disabilities or the customers in wheelchairs, they all have an app to track? No, and that's the thing.

CRAIG CIPRIANO: So the MTA, the MyAAR app is available to every customer. They can, they can available themselves of the app, yes.

COUNCIL MEMBER HOLDEN: They can?

CRAIG CIPRIANO: They can, yes.

COUNCIL MEMBER HOLDEN: And how many

have? Do we have a, you know?

ALEX ELGUDIN: So I'll just take one and I'll highlight it. Just recently we had our highest day of trips books via the app, which was 3000 trips on any given day, which is about 10%. So we hope to see continued uptick of trips being booked via the app and trips being tracked via the app. Because the booking, obviously, reduces our call center volume.

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2 The tracking allows customers to know right away.

3 But even if, um, customers aren't using the app they

4 | are getting calls. They're getting notifications.

5 | They're getting text messages from our brokers to let

6 them know when their vehicles are close, when they're

7 | not close, and this really speaks to our work to make

8 Access-A-Ride more user-friendly, so even if a

9 vehicle is running late how do we let you know? Even

10 | if a vehicle is downstairs and you don't know about

11 | it how do we let you know? So the other part is just

12 | that while we're modernizing our scheduling system

13 and while we continue to develop, ah, our new

14 dispatching system we are, ah, tweaking and changing

15 how we do our automatic vehicle location and GPS

16 | tracking, so we're right now in the process of

17 development. We've had a couple, you know, issues

18 ∥ over the last few months on certain days, but overall

20  $\parallel$  that is going to be much more accurate, much better,

21 and give customers pretty much real-time information

22 as to where their vehicles and trips are.

COUNCIL MEMBER HOLDEN: And as more people use the app do you get a higher percentage of

25 people actually satisfied with the service? Are you

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2 seeing that? Are you comparing the data, like let's

3 say people get the app, they use it, and they feel

4 better about the service because they know where it

5 | is, they know they're tracking it, and then your

6 customer surveys improve, is that?

ALEX ELGUDIN: We don't have enough data yet because the app came out just a little bit less than a year ago. So in terms of comparing better, we've just started to add those questions into our surveys because there are so many factors that can be determinate of what makes a customer happy about their trip. It could be a taxi picked them up and got them there directly and they used the app or they didn't. So we have to extrapolate that within, more granularly within the surveys that the app and the tracking and the notifications made their experience better. So that will hopefully be in our surveys to come in early 2020.

COUNCIL MEMBER HOLDEN: So what I would ask if you could send me something where I could use these talking points, because I'm always talking to seniors, I'm visiting senior centers, I want to promote it. I want to say how great it is now, and then, you know, and then we'll certainly spread the

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2 word and we'll change the perception. But I

3 appreciate your testimony. Thank you very much.

CRAIG CIPRIANO: Yeah, you know, I'd like to just add one thing. You know, we do extensive outreach and if you would like us to go to any of your senior centers with you, for you, you know, in response to questions we'd be happy to do that.

COUNCIL MEMBER HOLDEN: That's even better. Thank you very much.

CRAIG CIPRIANO: You're welcome.

COUNCIL MEMBER HOLDEN: Thanks so much.

Thanks, Chair.

CHAIRPERSON AYALA: I mean, I think, I want to acknowledge that we've come a long way, um, in terms of the delivery of service for Access-A-Ride. You know, we've even, the new pilot, it wasn't a pilot, the new rule that allows the use of bus lanes as a means of getting, um, these vehicles in and out of traffic as quickly as possible towards their destination. But I think that, you know, we had a press conference just a few minutes before this hearing and, you know, life-changing is a word that came up time and time again. The freedom to pick up the phone and say, you know, I have a spontaneous

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AGING, AND MENTAL HEALTH need right now. I had a death in the family. know, I have to show up in school because maybe my child, you know, had an emergency. These are, these are life, you know, issues. These are things that are unpredictable. And so I think that as, as, you know, as great as any improvement to the existing, um, Access-A-Ride system are I think that they don't, they will never really meet the expectation of an individual who's just looking for the freedom to be able to, you know, do what the rest of us do so freely and get up and go on demand when we need to. And if you're saying to me that in your testimony that you're basing the number of rides to 16, it doesn't seem like there's an abuse of, of the system, but rather people just using it, um, for day to day. And I think that that's something that sometimes, you know, and I get that, you know, the fact that we have to fund these programs is a reality, ah, because nothing comes for free and so that's something that we have to figure out but having to plan your day a day in advance doesn't always work out the way that we intend, um, and that is, that's a real issue for many of the individuals in this room today.

having the luxury of driving to and from

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2 destinations, like I do just about every single day.

3 I couldn't function without my vehicle as we are

4 moving, you know, in the city to, ah, a city that's,

5 ah, less dependent on vehicles being on the street.

6 There have to be alternative options for those of us

7 | that don't have the ability to just, you know, go

8 down the stairs to the local train, um, grab a bus

9 | easily on the corner, you know, as close as possible

10 to our place of residence. It would also help, I

11 | believe, get more people, ah, employed. If people

12 | are able to get to work, you know, I think that

13 | [applause] that's always a benefit, we can, so, so,

14 | you know, I, I appreciate, you know, the efforts.

15 | But I think that until Access-A-Ride is not as

16 | spontaneous it's never really gonna meet, you know,

17 | the expectations of those individuals that utilize

18  $\parallel$  those, that, that service. And so, you know, I, I

19  $\parallel$  will definitely be looking at this for the next, you

20 | know, few weeks just trying to better understand of

21 where, as a council where we can kind of, you know,

22 put our two cents and see how we can be helpful

23  $\parallel$  because it's a project that I would like to see, um,

24 | continue, but I also am cognizant of the fact that we

need to make sure that it is financially sustainable.

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And so I appreciate your, your being here today. And
I think Council Member Lander had a question.

COUNCIL MEMBER LANDER: Thank you, ah, Chair Ayala. I just really want to assistance myself with those remarks. You know, this is just heartbreaking because for many years, you know, I've been in office for 10 years and for so many years, um, Access-A-Ride users approached us with this is just such a broken system. It doesn't work, we can't schedule it, we can't count on it when it's supposed to come and then meanwhile it costs so much money, just like making it impossible for people to participate as full and equal New Yorkers. And then you try a pilot and it works stunningly, you know, it's like one of the best things that's been done in government in my time in office. I remember when we had the first hearing about you talking about it, because 10 years ago there wasn't, weren't Lift, there weren't on-demand services, we were still kind of thinking through the yellow taxis. And then this happens and you guys agree to do a pilot and it works almost as well as anything in government I've ever seen. A set of people who are locked out of equal participation in our city now have equal

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2 participation in our city, like magic, and its per-

3 trip cost is dramatically cheaper than the old system

4 that was totally unequal, and like that was so

5  $\parallel$  hopeful and everyone was so happy, and I was like,

6 great, this will be an opportunity for disabled New

7 Yorkers to participate. And then you just like pull

8 | the rug right out from under it. And I understand

9 | that you're cost-constrained, but we gotta find a way

10 to do better than that. So, um, I guess to want to

11 ask a couple of question. So folks in the

12 | traditional Access-A-Ride program, just for today,

13 | remind me what's the average cost per trip and what's

14 | the average number of trips per monthly customer?

15 CRAIG CIPRIANO: So the average cost per

16 | trip for the dedicated, as we said earlier, was about

17  $\parallel$  \$85. On the broker side, which we do in 60% of the

18 | trips, it's about \$35 to \$37. The average number of

20 | back. We have 170,000 registrants. On any given

21 | month about 60 to 70 thousand take a trip. So if you

22  $\parallel$  look at that average it's about 10 trips per month.

23 COUNCIL MEMBER LANDER: OK. So the

24 | average person in the traditional non-broker program,

25 \$80 bucks a trip, about 10 trips a month?

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2 CRAIG CIPRIANO: No, so 10 trips is over 3 the entire customer base, even taking broker...

COUNCIL MEMBER LANDER: I know it, but I need some averages here, because...

CRAIG CIPRIANO: Yeah, 10 yes, 10.

COUNCIL MEMBER LANDER: So those customers on average are costing us \$800 a month, if the average is steady across that you just gave.

ALEX ELGUDIN: But, I don't, the average would have to be split by we're doing 60% of our trips on broker. So 60% of all our trips are coming in at that \$34, ah, \$35 rate, and 40% of our trips are coming in at that \$80, \$80 rate that we quoted you. As we mentioned a little bit earlier...

COUNCIL MEMBER LANDER: Yeah, but what's the average across the two, if you want to give me that? Because either way, I mean, 80 times 10 is 800, and 15 times 16 is 241. So, and 34 times 10 is 340.

ALEX ELGUDIN: \$51, \$51 is average.

COUNCIL MEMBER LANDER: \$51 on average.

So the average customer right now we're spending \$510

a month on? OK. So why is this new program you're

proposing limiting people to \$241?

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ALEX ELGUDIN: Well, a couple things.

First of all, it's not limiting anybody. Everybody still has the ability to use our traditional service. But what we've seen, if we take the 1200 customer base, right, take the other 150,000 out of it for a second. As an average, and I will say that we've, there's a lot of different trip patterns, right? Even within the pilot there is customers that aren't taking any trips. There are customers that are taking two, and there are customers that are taking more than 100 on-demand trips a month. So I'll speak as kind of like the average range. Even when you talk about our low customers, customers between zero and four trips a month, they are now taking, um, at many outcomes, 10 times that. They're now 20-trip-amonth customers, 15-trip-a-month customers. In the medium range, customers who take five to 15 trips a So the volume that we've seen as an increase month. per these customers has created a real challenge for us to implement this program in a cost-effective manner. So all the cost savings you talk about...

COUNCIL MEMBER LANDER: It hasn't, just to be clear, it hasn't created a challenge to implement the program in a cost-effective manner. It

69 COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 costs a lot of money. It's actually pretty easy to 3 implement, right? 4 ALEX ELGUDIN: Sure enough. 5 COUNCIL MEMBER LANDER: Much easier to implement than the current Access-A-Ride program. 6 7 It's just much more expensive. 8 ALEX ELGUDIN: Yes. 9 COUNCIL MEMBER LANDER: OK. But even just sticking with the average, like if you offered 10 11 people the \$500 worth of trips a month, that would be double what you're offering here. So you could do 30 12 13 trips a month at \$15 a trip... 14 ALEX ELGUDIN: But I think... 15 COUNCIL MEMBER LANDER: And they would be 16 the average customer in the system. I mean, I don't 17 know, maybe people, I'd like to hear testimony, maybe 18 people would tell take that... 19 ALEX ELGUDIN: Not many. 20 COUNCIL MEMBER LANDER: I won't use any more of the on-demand Access-A-Ride service if I had 21

CRAIG CIPRIANO: So if I may just take a step back for a second, ah, recognizing the

30 trips a month that I knew I could use from, you

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know, on demand.

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2 calculations you're trying to go through, I think

3 it's important to also, again, going back to 2017

4 when we were looking to improve the paratransit

5  $\parallel$  program, the paratransit, the on-demand pilot was a

6 very, very small portion of what we did to improve

7 | the program, right? We invested a lot of money in

8 | the program. We went from a 475 million dollar

9 program to currently in 2019 a 614 million dollar

10 problem, right? So if, that's 150 million almost,

11 | right, somewhere in that neighborhood? Maybe a

12 | little bit less? And our 160,000 registrants are

13  $\parallel$  really enjoying the benefits of that program. And

14 | how do I know that? Because two million trips have

15 been done over those last two years, right? Those

16 | 150, 160 thousand registrants are taking two million

17 | more trips. They're enjoying the current paratransit

18 program. A small piece of our improvement program

19 | was the 1200-person pilot. And I recognize that

20  $\parallel$  people really appreciate the spontaneity of that. I

21 | fully recognize that. But that's not...

22 COUNCIL MEMBER LANDER: It's not the, I

23 | mean...

CRAIG CIPRIANO: ...that's not the core of

25 the program. I just...

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council Member Lander: I just want to object there. Spontaneity makes it sound like, kind of like a whim that you might have on like a once on a while on a Thursday afternoon. I mean, it is the difference between people being able to, to lead more full and equal lives in our city like I am able to do and I, I mean...

CRAIG CIPRIANO: So if I may...

COUNCIL MEMBER LANDER: I really want to understand what the cost of it is, because if you would come in here and say here's the cost of the program we would like to implement, you're right. What would, what would feel more honest to me, and I'll just leave it here because I don't go back and forth and take any more. Like if you came in here and said, look, we accept that what we've been hearing from people is true. This is a dramatically different, ah, the pilot works so well, people are able to participate in the life of our city in full and equal ways, but it's very expensive. So here's a few choices. Um, if we were to really do it in an unlimited way it might cost us, I don't know, two, three billion dollars. Tell us what the cost would Or here's a set of choices for how we could

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[applause]

limit. You know, we could say to people you can either have 30 rides a month in the on-demand program, in the on-demand program and that would cost X, or you could have unlimited access and that would cost Y. Um, like you're right, there's a hard choice to make. But mostly it's just money, you know, it's like we know this thing works well and we have to figure out what we're willing to spend for it.

CHAIRPERSON AYALA: Guys. You, yes, you can wave your hands, but we can't clap. There's a hearing next door, so we're interrupting them. Thank you.

COUNCIL MEMBER LANDER: And I'll just, I wasn't, I mean, yeah, I'm trying to do the math on the fly and I guess I'll ask how do you get to this 16 on-demand trips with the \$15 a month, like where does that number come from?

CRAIG CIPRIANO: So I think Alex had spoken to that and I'll let him continue, but, ah, 16 was the median, the median number of trips that the on-demand pilots were taking, um, participants, I'm sorry, on-demand participants were taking.

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COUNCIL MEMBER LANDER: That's the median they were taking when they had no limit at all?

ALEX ELGUDIN: Yes.

CRAIG CIPRIANO: Yes.

COUNCIL MEMBER LANDER: So if we limited them to 16 then actually the median would go down to, we don't know what.

ALEX ELGUDIN: That's what we're hoping to study and see. And I want to address a couple of things that you said, if you don't mind, Council Member Lander.

COUNCIL MEMBER LANDER: And I know you care passionately about this issue, so I don't mean to....

ALEX ELGUDIN: No, no, no.

ALEX ELGUDIN: Of course. And, you know, one thing that we said before you came in, I mean, we do believe this is a start, right, this is a start at the parameters. There's a lot of room to grow. But I would say is even if you think about, you mentioned \$500 a month, um, we have seen a very significant modal shift. Pick any customer who used to be

1	COMMITTEES ON TRANSPORTATION, 74 AGING, AND MENTAL HEALTH
2	traditional, right, service all the time. Now
3	they're in the pilot. Um, very significant modal
4	shift, maybe 70%, 80%. But some trips, even
5	customers in the on-demand pilot, are still using
6	traditional service. You may ask yourself why would
7	they ever do that, right? If you've got an app and
8	on-demand why would you still call the day before?
9	We know that a lot of trips are still not being
10	completed in the on-demand pilot. If you're in
11	Staten Island, if you're in certain parts of Queens,
12	you can go on that apps for hours and there's just no
13	taxi coverage there yet.
14	COUNCIL MEMBER LANDER: We're working
15	very hard to get the TLC to expand
16	ALEX ELGUDIN: Yes.

COUNCIL MEMBER LANDER: ... Uber and Lift and for-hire vehicle, accessible vehicle coverage to the whole city. That's an obligation that we have.

ALEX ELGUDIN: Yes, we're 100% on the same page.

COUNCIL MEMBER LANDER: And I'm, if you, if people want to schedule, great. Like I'm not, I'm not against people scheduling their trips in advance.

ALEX ELGUDIN: No, nor am I. I'm...

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COUNCIL MEMBER LANDER: ...that sometimes

3 | I like to schedule mine in advance, too.

ALEX ELGUDIN: I'm just saying that the \$500, ah, to on-demand is never the whole picture, right? There's still some trips that are being done on traditional service that also needs to come into that factor. You know what I mean? So there's a lot of different, um, a lot of different, ah, factors that go into this. And we want to see it expand. Look, the 16 trips that we mentioned is a median, right? There was half the customers taking more, half the customers taking less. The numbers were unbelievable. There were some customers still in the on-demand pilot having this at their disposal, still taking zero to two trips. There were other customers taking over 100 trips. So for us to be able to in an ADA-compliant way, ah, manage to offer services to such wide scale and to do so in a fiscally responsible way is very difficult. As I explained, the \$15 subsidy is something that we looked at, at other cities, where they started and have grown. that's kind of how we got here. If in phase 2 the, the, two things may happen. The trip patterns we observe, um, are, you know, let's say more modest

2 than we've seen for the high users in the current

3 pilot, we might be able to, to expand. That would be

4 the number one thing that would help us raise the

5 parameters. The number two thing would be another

6 source of funding, whether it's the city or something

7 | else comes together with some money, we would

8 absolutely love to throw it at this and [crosstalk]

9 | [inaudible].

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COUNCIL MEMBER LANDER: So I'm just going to conclude by asking that for the future, if you could give us, um, some cost parameters, I get that money doesn't grow on trees and that you've priced a program here, but if you could follow up with us and maybe give a couple options of what expansion in this program under some different conditions would look like, whether that's different from the \$15 or different from the 16 trips or different from the 2400 people, and help us know what they cost, then I think both in our budget process and our conversations with the state we can, you know, recognizing that doing this costs money but hearing how much it matters we can try to figure out what ways we might move forward, so. Thank you for the indulgence, Chair.

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2 CHAIRPERSON AYALA: You're lucky I like 3 you, Brad. [laughter] We've been joined by Council 4 Member Cohen, who I like just as equally, but

hopefully you won't be as long-winded.

COUNCIL MEMBER COHEN: I'll be very brief, in fact, you know, I worked closely with the members of this panel on a variety of issues, accessibility issues in my own district, and I do feel good about that. So I really am, and I don't want to beat anybody up, and I also think that, you know, a lot of the things I judge by are our constituents complaining to my office about X. And I will say I feel like complaints about Access-A-Ride, which were, in my first term were a lot, and, you know, were some of the, really the toughest cases, people who were, you know, couldn't, who missed a doctor's appointment or couldn't get home from a doctor's appointment, or were really, or who were on a vehicle for a ridiculous amount of time, like were really horrific stories. And I will say that those complaints that I've gotten have gone down, I guess significantly. Ah, but the services are just, I just really just want to make the point that the services are so vital, are so desperately needed that, really,

Justin, do you want to start? Dustin.

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DUSTIN JONES: Thank you. Um, thank you for having me, for giving me the option to speak today on this very important situation. I've been a part of this E-Hail almost since the beginning, um, and that's what I'm here to talk about today. It has been a very big help. It has been life-changing, as we've said. I can't think of many ways how I would be able to travel without it. You know, whether it comes with bad weather, um, the distance. family who lives in Far Rockaway, my mother who is You know, I work. I can't imagine having to travel and hearing bad news and I have to have at least \$50 to go and come back, you know, just to make sure that I can come back, um, back home safely or wherever I'm going. I want to also call out things the way it's supposed to be called out, and I want to say shame on MTA again. Shame on all of its leadership in every aspect down the board. This is absolutely criminal to sit here and first of all come here and you don't even have the, at least the leadership to say, you know, we understand that there's problems, there's, we understand what's going on. None of these people know what it's like to have to travel and plan out your day. None of these

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people take the train. None of these people take the bus. None of these people are on Access-A-Ride. they're all making choices about what we need to do. All of them have the luxury to drive and move around the way they want to. We don't have that option. am not a rich person. I cannot afford \$15 a trip. don't understand how is it that I could ride Access-A-Ride every single day, four times a day, at \$2.75 per trip, but I can't sit here and ride E-Hail for, you know, under how many times? It doesn't make any sense. Also, in conclusion, I want to, I'd also like to say is the MTA is quick to claim that they don't have any money, but just recently I saw that they have 1.4 million dollar to buy 15 buses exclusively for the M14 line that are air compliant or whatever, I don't know, but retract your spending, stop coming up in here and lying, and give us what we need, what This is a civil right. we want.

CHAIRPERSON AYALA: Thank you.

VALERIE JOSEPH: Good afternoon. Thank
you for having me have the opportunity to speak here
today. My name is Valerie Joseph. I'm the Access-ARide advocate for the Brooklyn Center for the
Independence of the Disabled. We are a core member

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AGING, AND MENTAL HEALTH of the Access-A-Ride Reform Group, also known as ARG. We are pleased to be here with so many advocates with the same message. The Access-A-Ride pilot program has been life-changing for 1200 people in the program, and the MTA plans to drastically limit its usefulness and that'll be a huge mistake. I plan to touch on why this program is so important to me and why it needs to be expanded in a smart way. Not the way the MTA is doing it. Over the last two years I've used on-demand to go to and from work, to get to meetings during work, and to visit friends and family without the hassle of regular Access-A-Ride van service. For the first time in my life I am able to ride in the same way everyone else is in New York City. When I want and where I want. I don't have to call for a ride a day in advance. I don't have to wait two hours between rides. I can go straight to where I want to go without making stops that take me far out of my way. I also recruited dozens of people to join this program, so as the MTA encourages us to do, encourage us to do, excuse me. And many of them use it regardless to go to and from work, to get to appointments, and just to have fun. But now the MTA

wants to cut back the program without testing it to

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2 | see how the general Access-A-Ride ridership will

3 respond to on-demand. Only that way can tell us how

4 | the on-demand will cost and if it offers all Access-

5 A-Ride users the chance to us it, not limit.

CHAIRPERSON AYALA: Thank you, Valerie.

BRITTANY WILSON: Good afternoon.

CHAIRPERSON AYALA: Can you press the red

9 button? Yes, thank you. There we go.

Good afternoon. My name is Brittany Wilson. I'm a civil rights attorney, a native of Brownsville, Brooklyn, and I've been an Access-A-Ride user for approximately 18 years, since I was 11 years old. So I can tell you about the bad old days and today. I use it five days a week, twice a day, to travel to and from work, Brooklyn and Manhattan, and I've seen and experienced many things that illustrate the need for change. For example, one day after work in June of 2017 after we'd arrived at my house my Access-A-Ride driver informed me that he had to pee and then proceeded to urinate into a coffee cup in front of me on the bus before assisting me off the vehicle. This experience made me painfully aware of my vulnerability based on my disability and gender, among many other factors, to the whims of drivers who

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AGING, AND MENTAL HEALTH hold my life and well-being in their hands. I also realize that as someone who's been responsible for monitoring other public officials' training in compliance with the United States context and federal civil rights laws I have absolutely no idea whether and what training the drivers I encounter on a daily basis receive with respect to these same issues, as well as on issues of ableism and other types of bias that might affect their work performance, and because I heard the MTA representative here today, I'm not talking about sensitivity training. No one knows what that is. Also, with respect to E-Hail and broker vehicles, I've never used on-demand, although obviously it would be a huge help as someone who has meetings and has to work late to have that level of flexibility. I have used broker vehicles that, for example, drivers won't help you get into the vehicle, um, I actually got out of a broker vehicle a few months back because there was another passenger in there, we'd been riding around for a while, he wasn't able to tell me where we were going and when. was a significant language barrier between me and the driver, and to illustrate the extent of the language

barrier, um, someone called him over the radio to

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relay a complaint that someone else had filed about In order for him to understand that complaint he called someone to translate what the person over the radio was saying to him. So he definitely couldn't communicate with me about my needs as a customer. So I have questions about the mechanisms for training and observing the drivers who function as E-Hail vehicles as well. Um, I had a plan. going to deviate from the plan just because some of the stuff I heard today about the improved GPS systems that are supposedly coming into the vehicles. I've been on some of the vehicles with the new GPSs. I can tell you that the problem is not the GPS. problem is Access-A-Ride routing. Um, if you're going to take me from East Brooklyn through Queens to Midtown before dropping me off in lower Manhattan, that's not a GPS problem. The GPS can tell you how to get there faster and most efficiently. But that's not the source of the problem to begin with and we need to address the root of the problem. Similarly, um, we talked about caps on on-demand and cabs and things of that nature. Um, I've been on both side of the equation because, like I said, I've been using it since I was 11, and so I've been that student who

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can't afford to pay \$40 to get back home to Brooklyn and I'm now the attorney who literally budgets \$200 a month to be able to take taxis when Access-A-Ride doesn't do what it needs to do. And I should note that that, that rule about if they're 30 minutes or later they'll give you your money back. I'm still waiting for money back that I spent a year ago. that's important. Um, I wanted to raise those points. I'll let other people speak. Thank you for your testimony.

CHAIRPERSON AYALA: Thank you, Brittany, thank you.

JOHANNA CLAMENCO: Greeting, um, council members and, and MTA members and fellow advocates. My name is Johanna Clamenco and I wear multiple professional hats. I'm a mind-body psychotherapist, a dance movement therapist, a nonverbal communication I direct a treatment training and analyst. consulting center using these modalities. We work with individuals, families, groups, and systems. I'm a social worker with a specialty working with people with disabilities. I'm also an E-Hail on-demand passenger. It is this program, the on-demand program, that enables me to navigate my professional

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life and do all the rehab maintenance that allows me to maximum my function and minimize my pain. Beating the red-haired stepchild characterizes how the MTA relates to the vulnerable communities of disabled Access-A-Ride passengers and the endangered species of New York City cab drivers. When the program was conceived in 2017 by former Access-A-Ride director Steve Lopiano it was intended to replace 99% of Access-A-Ride rides, of traditional Access-A-Ride rides with on-demand taxi service. It would then also have the concomitant result of saving the beleaquered New York City taxi industry. To blame the shortfall of the MTA budget on the tiny group of 1200 passengers in the E-Hail on-demand pilot program and allied cab drivers is cynical and deceitful. MTA is notoriously opaque in its operations. current budget is billions of dollars in the red. The infrastructure replacement and construction of new subway lines, for example, has cost 10 times more than comparable programs in Paris and London. link this cost overrun to our tiny pilot program is The program has enabled Access-A-Ride indecent. passengers to finally have quality of life to work,

to go to medical and physical therapy maintenance,

87 COMMITTEES ON TRANSPORTATION, AGING, AND MENTAL HEALTH experience New York City's cultural life, and visit with loved one. Translation - current E-Hail ondemand passengers are "heavy users because it is primarily a working population." Therefore, this group is paying city taxes and state taxes. If Access-A-Ride passengers are relegated to van service, there is much less likelihood of being able to adhere to a work schedule. Normal Access-A-Ride passengers often take, transport often takes up to three hours from target pickup time to drop-off. Passengers are required to wait outside for their transportation, regardless of weather conditions. Please imagine that in climate change extremes and travel through other boroughs to get through their destinations. Therefore, there is more likelihood of normal Access-A-Ride passengers relying on fixed income disability support rather than enduring the vagaries of ordinary Access-A-Ride. Maximizing quality of life is what everyone aspires to and transit for able-bodied people is available via an MTA unlimited card. So why will the MTA now make the lives of Access-A-Ride passengers again limited? This is a critical question. The notion that to

assess the pilot program objectively by quantifiable

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2 variables, it's necessary to be, to totally alter, to

3 totally alter it makes no evaluative sense. If the

4 intention is to objectively evaluate the pilot

5 program let us do that by altering one variable at a

6 time. Let us keep the pilot as it is and then in a

7 research model systematically alter one variable at a

8 | time sequentially. The program is working

9 | beautifully for disabled passengers and beleaguered

10 | taxi drivers, whose fate is intertwined. In sum,

11 | this problem is the smartest innovation of the MTA in

12 | our era. Let us expand upon it as it was intended to

13 be and study the results empirically.

CHAIRPERSON AYALA: Thank you.

15 YA TING LIU: Good afternoon, Chairs

16 | Ayala and Chin and members of the committee. My name

17 | is Ya Ting Liu. I'm director of government affairs

18 and policy at Via. We are a New York City-

20  $\parallel$  powering public mobility solutions around the world.

21 We're partnering with municipalities and

22 | transportation agencies where our technology, our

23 | routing system, our algorithms, is helping to make

24 | sort of public transportation, um, more accessible

25 and more, um, reliable across the board. That's

1 AGING, AND MENTAL HEALTH 2 being used in a variety of use cases from paratransit 3 transit to school buses to first and last mile micro 4 transit and so on. You have my full testimony there. I won't read from it. I'll try to summarize sort of our points and some recommendations that we'd like to 6 7 share with members of this committee. There's an 8 opportunity here, given that it's 2019 and so much has train, transformed in the technology space around transportation, for the MTA to ask itself if we were 10 11 to start from scratch with the paratransit service is 12 this the way that we would design it? Is this the 13 way that we would go about procuring services? 14 we think the answer is no. I think one of the key 15 structural challenges for the MTA leadership and 16 staff is overcoming sort of the legacy and siloed 17 Byzantine procurement processes that's been in place, 18 that's now created sort of these three silo systems, 19 dedicated courier service, a broker service, and now 20 this more innovative solution that they're sort of 21 experimenting with, with the E-Hail pilot. But we 2.2 think that these three systems and the way that 2.3 they're procuring for it, Council Member Chin, you touched on the multiple different vendors under each 24

of these categories. It really does create sort of

COMMITTEES ON TRANSPORTATION, AGING, AND MENTAL HEALTH additional administrative layers and costs that we think could be streamlined. Technology companies like Via, we've developed really powerful and sophisticated software platforms that can really single stream and receive trip requests, match the passenger with the appropriate vehicle, create the most efficient route, add additional passengers where appropriate, without deviating too much from the trip, provide real-time locating tracking of vehicles, create greater visibility and accountability, and from a customer experience, customer feedback experience, kind of real-time tracking on all of that. Um, one quick example. Via, ah, recently, starting in 2020, will transform the paratransit system in Hampton Roads, Virginia. It's a region serving more than 1.6 million people. There was a legacy paratransit system. They issued three separate RFPs for the call center service, a wheelchair van service, and an ambulatory sedan service. Rides had to be booked at least a day in advance over the phone, fares paid in cash. Via won all three RFPs with our proposal for a single integrated solution comprising all three existing services. Now the Via paratransit service will allow

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COUNCIL MEMBER AMPRY-SAMUEL:

for your testimony, everyone, and to Brittany and the

other customers, have you officially ever logged a

Thank you

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2 complaint and what was that process like for you, and

3 was there like official responses? I know you

4 mentioned the reimbursement. But you also shared

5 with me a story about one of the drivers even asking

6 to go into your home and heat up food.

BRITTANY WILSON: Yep.

COUNCIL MEMBER AMPRY-SAMUEL: Is that something that you, um, you know, relayed back to...

BRITTANY WILSON: Absolutely.

COUNCIL MEMBER AMPRY-SAMUEL: So can you just talk about that process?

BRITTANY WILSON: Yes, um, I'm very familiar with the Access-A-Ride complaint process.

For the driver who urinated, I, I immediately picked up the phone and called and pressed the number eight to file a complaint, um, and that driver was ultimately fired. Um, I spoke to Access-A-Ride representatives. We had interviews, um, and he was fired. With respect to my other complaints, I did file a complaint about the driver who asked to come into my house to heat up a cup of porridge. Um, usually when you file a complaint you go online, or I do, I go online to the MTA website. There's an

Access-A-Ride specific button and you sort of type

93 COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 out what happened to you and they send you like a 3 form response, like thank you for submitting your 4 complaint, or something of that nature. Um, and then I believe, I don't remember if they got back to me on that specific one, but it doesn't matter, because 6 7 it's usually some sort of form response, like we're 8 so sorry that happened to you, we're working to improve the system, something of that nature. Um, and so I, I have tons of it. If you search my 10 11 Access-A-Ride ID number you'll see that I have filed 12 tons of complaints in that way, um, and with me in 13 particular I should say, probably as a result of my 14 other advocacy and my stories about the urination and 15 the fact that they know that I'm a civil rights 16 attorney they, they're tracking me now. Um, and I 17 should say that's not what I want. Um, I don't, 18 actually when I came in here today an MTA 19 representative, whom I've never met, said oh, 20 Brittany it's good to see you, we've spoken by phone. 21 I don't how she knows me. I don't know her. So 2.2 they're tracking me and I think that's sort of their

political way of, of addressing these programs. We're going to get to the renegades, the problem

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people, and that's not a systematic policy change.

2 CHAIRPERSON AYALA: Thank you. Council

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COUNCIL MEMBER VALLONE: Well, first I want to thank our super chairs for conducting this very important hearing. Sorry I was late, but there was many hearings going today. For those on the panel and those who came today, please have your voices. You are not renegade complainants. You are the number one complaint that pretty much council member gets. And so we will continue to have these hearings and when you have council members like Council Members Ayala and Chin you are in good hands to do that. So I thank you for having this hearing. Ah, keep your advocacy going. I'll tell you, there are, I love hearing Via's ideas. I think those are the type of technological advances and ideas that we need to embrace going forward, streamlining the system, making it more accessible and easier for people to navigate, especially for our seniors and those with disabilities, which are the hardest to navigate and the most important to provide those services. So I thank you for that. And I know one of the council members are coming up with innovative ideas on their own with their own districts to try to

95 COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 circumvent that. But that's not the answer. 3 just another Band-Aid to try to help our number ones. 4 So I just wanted to thank today's panel, those who 5 came today, and the chairs for continuing the fight to change this system. Thank you very much. 6 7 CHAIRPERSON AYALA: Thank you. Thank

CHAIRPERSON AYALA: Thank you. Thank you, panelists. Thank you. The next panel is Kathleen Collins, Jean Ryan, Michael Ring, Lucia Merit, Vincent Padulla, and Jose Hernandez. Is Kathleen?

UNIDENTIFIED: I'm here.

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CHAIRPERSON AYALA: Yes, OK. OK, no, I just wanted to make sure that you went first because I know you had a time sensitivity.

KATHLEEN COLLINS: OK, I'm ready to start.

CHAIRPERSON AYALA: Thank you, go ahead.

KATHLEEN COLLINS: Great. My name is

Kathleen Collins. I'm an attorney. I worked for the

Port Authority for 30 years and retired in 2012. I

have an accounting background. I passed the CPA exam

though I'm not a certified public accountant because

I haven't done the public accountancy part, the

internship. But, so I know about finance. I know

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2 about money. I know about the law. And I know about

3 | government agencies. I know all about everything.

4 And the first thing that strikes me here today is

5 | that everybody that's talking and everybody that's

6 talking, even up there on the podium, doesn't use

7 Access-A-Ride and may not even be using the regular

8 transportation system of the subways and that.

9 People that use the system aren't represented here,

10 except here now that we're talking. I don't

11 understand that. The people that are making

12 decisions need to use the system. Need to use the

13 | subways. Need to use the buses. Need to use Access-

14 A-Ride. We don't need any more people being

15 appointed just because they look like us. We need

16 | people that actually do what we do, experience what

17 | we experience every day. Second, we talk about why,

18 | what do you use this for? I don't ask anybody up

19 | there what do go in your car every day. Why do you

20 | go on the subway? Why you go on the bus? I don't

21  $\parallel$  ask you that. That is a total affront to me that you

22  $\parallel$  should ask them why am I using that system. That is

23  $\parallel$  disgraceful. It shows you don't even understand the

24 | legislation. That this is a civil rights

legislation. You would never even think of asking

97 COMMITTEES ON TRANSPORTATION, AGING, AND MENTAL HEALTH that of any other minority. But you ask that of us. That is disgusting. I vote and I have voted since I was 18 years old. I was born this way. And when I first voted I had to use an absentee ballot because I couldn't even get into the voting location where I had to vote. I have friends that have heard that they actually climbed up the stairs to get to their voting place. I wouldn't put myself through that indignity. But I just don't understand this whole system. You talk about money. Do you ask others, do you ask subway riders how much it costs for each subway ride for the MTA for them? No. Do you ask bus riders and the MTA how much does it cost for each bus ride that you take or you take. No. But you ask how much does it cost for us to take Access-A-Ride. That's outrageous. Next. I've been using Access-A-Ride and now they use this brokerage system and you say it's all the MTA's fault, MTA, MTA. Well you're at fault, too. Because I'm using them and you license the brokers and you license the taxis, and when I go in them they don't have seat belts or shoulder belts. What are you doing about that?

That's your obligation to be deciding and finding out

the answers to. Not just theirs, yours. I want you

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1 AGING, AND MENTAL HEALTH 2 to find out why are there no seat belts and shoulder 3 belts. And if they show you a seat belt or shoulder 4 belt, ask them how they fasten it. Because I've only had one or two rides where I've had an actual shoulder belt. Actually I think it was only ride 6 7 where I had a shoulder belt. I was ready to kiss the driver. That he had a shoulder belt and a seat belt 8 I think I maybe had two other rides where I for me. had a seat belt and all the rides I don't get a 10 11 shoulder belt, I don't get a seat belt. They look at 12 me like I have three heads and they sometimes bring 13 out a belt but they have no place to fasten it. That's your obligation to find out why the Taxi n 14 15 Limousine Commission is derelict in their duty in making them have seat belts and shoulder belts. 16 17 That's your obligation. And I'll tell you one last 18 thing. I didn't use Access-A-Ride when I was working because I could never have been an attorney and 19 traveled as an attorney because I had no spontaneous 20 21 ability to move about. I used a car service and it 2.2 cost me a lot, a lot of money, and I was a Port 2.3 Authority employee. I didn't make booga bucks like they, you know, if you're a private attorneys, and, 24

you know, private attorneys here, they make a lots of

COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 them, they make big bucks. But Wall Street wasn't 3 coming knocking on my door to hire me because I don't 4 look like their normal, you know, Wall Street 5 attorneys. So I just want to know that, too. That 6 really, come on, get the money up. 7 CHAIRPERSON AYALA: Thank you. KATHLEEN COLLINS: Get things going. I 8 9 worked for, I worked for them.. CHAIRPERSON AYALA: Ma'am we have to... 10 11 KATHLEEN COLLINS: And I paid taxes all my life. 12 CHAIRPERSON AYALA: Thank you. 13 14 KATHLEEN COLLINS: Thank you. 15 CHAIRPERSON AYALA: Thank you, Kathleen. 16 KATHLEEN COLLINS: And now I gotta run 17 because Cinderella's calling Access-A-Ride. 18 CHAIRPERSON AYALA: Thank you. 19 JOSE HERNANDEZ: How ya doing? My name 20 is Jose Hernandez. I am the New York City advocacy 21 coordinator for United Spinal Association, and I'm 2.2 one of the commissioners of the Civic Engagement 2.3 Commission appointed by the mayor, um, in 2019. Um, I wanted to talk a little about the Access-A-Ride 24

program, and it does, definitely needs an overhaul

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COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 because as it stands right now, um, it's very 3 inefficient, no real time, and they spent 680 million dollars on the program, it looks like, in 2019. 4 there's no reason why even the traditional blue and 5 white broker service, the regular Access-A-Ride 6 7 program, doesn't have a real time component and a 8 tracking system, and it's 680 million dollars. companies like Uber, Lift, and Via can do it, there's no reason why the MTA can't do it. As far as the E-10 11 Hail program, ah, right now they're using the yellow 12 and the green cabs. If you get into a yellow and 13 green cab, \$3.50 is already accounted for, and if you 14 have to cross into one of the other boroughs that's 15 \$6.15 that you have to account for, um, the toll. 16 before you even get in the cab and go anywhere you 17 have to account for \$9.65. So you're relying on 18 \$5.35 to travel from Queens through Manhattan. And 19 where are you going to travel for \$5.35? Outside of 20 that you're going to have to cover the remaining 21 cost. So the average number of \$15 per ride is 2.2 actually ridiculous. Um, the Boston system, like he 2.3 stated himself, is \$40 and they use, you know,

regular Via, Lift, and Uber, and they cover up to

So limiting the system to 16 rides per money

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and \$15 you're completely destroying the program and you're going to shift the members from the yellow and

4 green cabs back to the blue and whites, which cost

5 \$85 per ride. So it's kind of counterintuitive. I

6 think a better solution would be round trip per day

7 \$50 per ride. That would give the average consumer,

8 you know, a real opportunity to use the system and go

9 | travel to work, um, to and from work and, you know,

10 recreational and use the ride however they want, at

11 | least. And if they have additional ride needs they

12 can use the traditional, you know, blue and whites,

13 so. That's it.

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CHAIRPERSON AYALA: Thank you. We still have a couple of panelists, so if we could keep to the two-minute rule. We don't want to, we want to make sure that people are not here longer than they should be. Thank you.

JEAN RYAN: Hi, I'm Jean Ryan, president of Disabled in Action. It seems that every time something is working better in Access-A-Ride and they are providing more meaningful service, ridership and number of trips go up. Ut-oh, they must say to each other, they don't want to increase ridership because they say it's too expensive. Never mind that people

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2 with disabilities have to get places to work and

3 school and medical care and social events or

4 whatever. Nope. They want to stop this from

5 happening so what can they do to reduce and

6 discourage ridership this time? Last time they

7 | instituted in-person testing, lowered appeals success

8 | rate, and then they put a lot of people on feeder

9 | service, whereby Access-A-Ride riders would be driven

10 to a bus stop or a train station for the rest of

11 | their trip. Never mind that there was no shelter or

12 | the trip took extra long or the person could not ride

13 | without a seat. Not their problem. Many people get,

14 got so discouraged because they could not get places

15 | that they didn't even reapply for Access-A-Ride when

16 | it was time. And at meetings I would hear people

17 | from Access-A-Ride say, hmm, a lot of people didn't

18 reapply. I wonder why. Fast forward to 2019. The

20  $\parallel$  people with disabilities, us, to call a cab and take

21  $\parallel$  rides spontaneously without having to book trips a

22 | day in advance and try to guess when we will need

23 | transportation, when the City Council hearing or

 $24 \parallel$  meeting or doctor appointment or concert will be

25  $\parallel$  over. When we need, ah, when we need plans to allow,

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only allow 16 trips per Monday and we'll pay only \$15 per trip, guess what? That will have the same effect that the feeder service had on people with disabilities. It will again make us stuck in our homes and doing way less because we cannot get around quickly or spontaneously the same day. We're being punished for having a disability and for wanting to be productive. Who is the sick one? The MTA. We

10 want to be able to take same-day cab rides so we can

11 be productive and accomplish things. We do not want

12 a cap on distance or amount or our number of trips.

13 | Thank you.

CHAIRPERSON AYALA: Thank you.

15 MICHAEL RING: Hi, my name is Michael

16 Ring. Hi, my name is Michael Ring. I'm with

17 | Disabled in Action. I would say I'm one of the lucky

18 1200 who got into the pilot program. But it wasn't

19 | luck. I was picked because I'm one of the people who

20 can give feedback. There was a waiting list of

21 | active people who the MTA wanted feedback from. I

22 | was told about it by a friend who's going to the

23 | Olympics in June. He's a blind athlete who's running

24  $\parallel$  the marathon. They picked active people who use the

25  $\parallel$  service a lot. I was probably one of the people who

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went from four rides a month to 50 or 60, because the old system was useless to me. It got me to the doctor, either an hour an a half early or right on time, and it was, you know, it was a day killer. And now I can volunteer, I'm looking for a job. It is something that's useful to me. A \$15 cap doesn't do anything. I live in Brooklyn. \$15 doesn't get me to Manhattan, where my doctors are. It doesn't get me to where I volunteer. They are clearly trying to sabotage the program by making it useless. If they're having an experiment, which is what this is, they should change one variable. Add 1200 people who aren't super-active people. You know, put my motherin-law in it, who's, you know, teach her how to use an app and see if she's gonna use and how often she uses it. You know, people like that as opposed to people like me, and they'll see how she uses it. I also want to talk about two words that got thrown around here a lot today, um, life-changing and spontaneous. Um, I wouldn't be here if it wasn't for this on-demand app. I can't go home by subway. hands don't work. I can't hold that pole. And no one knows when this meeting is gonna end. So I have to use the app to get home. If it wasn't for the app

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2 I'd be walking to Park Slope. So that's life-

3 changing, that I could be here. It's not like I want

4 to go see the sun set, like the spontaneous thing.

5 | It's that kind of, spontaneity is what normal people

6 do. Thank you.

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VINCENT PADULLA: That's good? OK, perfect. Good afternoon everyone. Ah, just, ah, thank you for having this opportunity to speak to the council and everyone here, and I share my testimony with my brothers and sisters and if one thing we see in a disabled population in the community is that we have diversity. We don't have to work and try to make it happen. It just, we all face different challenges in life and we overcome them. And mine is a visual impairment. I am a teacher of the visually impaired and I'm a chapter leader. I work for the UFT as a rep and I represent teachers. And I've been an Access-A-Ride patron for the last 20 years, and the last two have been the most successful for me. The last four years I've been a chapter leader and have to make quick changes in my schedule, when I get a message from a member saying I'm being called in for a disciplinary meeting. Or even as a consultant for technology, I'm an adaptive technology

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2 specialist. Somebody tells me this is not working,
3 can you come and help me? And I'm not going to the

4 doctor. All of us who are disabled don't live

typical lives. We're not typical. We're human

6 beings. I'm a father. I have five children at home.

7 I own a home. I pay my taxes. I'm contributing to

8 society. My students, their parents tell me thank

9 you for getting out there and living your life and

10 showing us that we can have a life, my child can have

11 a life with a visual impairment. So I'm asking, this

12 | is a win-win, and I'm asking the council, the MTA is

13 asking for more money. So what if the city puts up a

14 | little bit more and supports the cabbies, the yellow

15 and the greens who are having trouble with Uber and

16 | Lift, and even maybe even expand the program, but if

17 | we're getting citizens out, paying good money for

18 services and contributing to the, to the

20 ∥ win-win for everyone. And this would help the

21 | program. I'm hearing, like my colleagues here, or

22 | fellow riders, of saying it's sort of a sabotaging

23 | system. We're getting more time, we're getting more

24 | vehicles. They're willing to pay \$85, throw good

money after bad, or throw bad, you know, the idea

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2 being that they're going to invest in that old broken 3 system, but when broker services don't work and we

have new services, at the same average, the cabs are

costing the same as the broker, they'll invest in the

brokers but they won't invest in the cabs. 6

7 the 1200 and, like my brother here said, let's see

8 what happens. Why broke, why break something that

finally is working? Thank you for my time, thank you

for your time. My name is Vincent Padulla. 10

CHAIRPERSON AYALA: Thank you, Vincent.

UNIDENTIFIED: Um, my girlfriend, Jessica,

she is a participate of the pilot program. And she doesn't take advantage of the system. Since she joined the system she started working and uses the system in inclement weather and uses the subway. And she rolls from 29th to 14th Street because that's the next of, um, of available subway station with an elevator. And she takes that into Brooklyn and sometimes gets stuck in the system because where she gets off at, um, the elevator goes out a lot. So those are the situations that, um, I guess, she has

to face, you know, going to and from work. And if it

disability rights organizations she would not be able

wasn't for the pilot program and working for

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2 to work. So, you know, that's where that life-3 changing, you know, thing comes in.

CHAIRPERSON AYALA: I understand. Thank
you guys for coming today. Thank you so much. Is
there a Lucia? Lucia, were you here? We missed you.
OK. Um, Denise Richardson, Helene Shawshenberger,
Sasha Goldenson, Daniel Ross, and Jackie Cohen. We
called you, Lucia, you missed us.

LUCIA: Huh? I can't find the light.

CHAIRPERSON AYALA: [laughs] [pause] OK, want to start from the left to the right?

SHASHA BLAIR GOLDENSEN: Hi. So I'm

Sasha Blair Goldensen. I've lived my whole life on
the Upper West Side of Manhattan. I'm a software
engineer by training and by trade. But about 10
years ago I had a giant piece of a tree fall on me
and I had a spinal cord injury..

CHAIRPERSON AYALA: I'm sorry, just a minute, I think there's some sort of advisory. What is happening in the world outside? There's a snowstorm. OK. OK. OK. [laughs] Sorry about that. OK, 4:15, the snow is coming, so.

SASHA BLAIR GOLDENSEN: All right, all clear, I hope? OK. So, right, yes, the giant tree

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AGING, AND MENTAL HEALTH branch fell on my head, spinal cord injury, so I've been 10 years in a wheelchair, and man, the city looks pretty different. Um, I wanted to speak actually about diversity within the MTA and on the board and I was incredibly moved by Kathleen Collins' testimony earlier and what she said I double and times 10. It takes a lot of temerity for the people who set these, for people to set these rules on the MTA and I don't think they mean harm, but when they are not using the service every day or ever to come in and do things, like she said, it's a, it's really hard to say anything other than an insult, not meaning to be, but to say what are you using these rides for? What? What? That's, and I mean, when does an oversight become an insult, and I would say this might be a pretty good time for it. It's going to be 2020, 30 years after ADA was passed, and we're still talking about barely 20% of subways are accessible, subway stations in the city are accessible, and more than 20 of the stations which are accessible go out every day from an elevator

outage. So it's really an unusable system. And

what, I know this is about Access-A-Ride, but there's

a very strong connection between the huge demand for

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2 Access-A-Ride and the out-of-service and inaccessible 3 subway stations, and we have to connect those dots 4 and they have to improve in tandem, and frankly, as Kathleen said, it will not improve until we, we are 5 represented in the room where these decisions happen, 6 7 which is the MTA boardroom. We all know the story. 8 The governor controls the show, but the mayor can do a lot and I believe that you guys have some traction with the mayor. Tell him he has two open vacancies 10 11 that he hasn't nominated, get people with disabilities in that room so at the very least when 12 13 they make these decisions, like cutting back on E-14 Hail, there's someone in the room to hold their feet 15 to the fire and say no, that's wrong, we can't vote 16 it down because we don't have the votes yet, but at 17 the very least we can make sure our voices are in the 18 conversation. So please, please talk to the mayor, do what we can to get our representation there so we 19

CHAIRPERSON AYALA: Thank you.

don't have another 30 years of this.

JACKIE COHEN: Hi, my name is Jackie

Cohen. I'm with the Straphangers Campaign, a riders'

advocacy group, and I'll make my remarks brief. I

don't think I can articulate any better our support

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1 2 of the on-demand pilot program that other fellow 3 advocates here have. You've heard from folks that 4 have taken the service and called it life-changing. We've heard the same. We're deeply concerned with rollback of this problem. Um, you've heard that the 6 7 MTA plans to expand to another 1200 riders while 8 significantly gutting the pilot. Um, this can be a 9 real opportunity for the MTA to get something right and we think that it can, by achieving better 10 11 paratransit service the MTA can provide a shining 12 example to other cities throughout the country what 13 paratransit service can look like. Ah, in addition to what all our fellow advocates said, I want to, um, 14 15 bring up one additional point is that the fare 16 payment system, there is no fare payment system with 17 Access-A-Ride. Riders are expected to pay in cash 18 and this is a problem not simply because of convenience. There's a real inequity here. 19 20 Paratransit riders aren't eligible for the same kind 21 of fare payment discounts that many other riders are 2.2 on subways and buses, and so this extends to weekly 2.3 and monthly Metro cards, and you heard from riders here that are taking more than 47 paratransit trips 24

per month. Um, that is the number, that is sort of

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Thank you.

the cap that in which the unlimited trip goes into effect, and riders are not eligible for Fair Fares. So low-income Access-A-Riders, because the program is administered through Metro cards, these riders do not have access to that program and that's really concerning to us, um, so we think that in addition paratransit be included in the rollout of the Omni, the new fare payment system, the city needs to come up with some kind of way to make sure that Access-A-Riders aren't being exempt from Fair Fares, because over, almost 100,000 New Yorkers have already enrolled. Open enrollment starts in January and we would like see Access-A-Ride as a part of that.

LUCIA: Yes. I am in favor of keeping the on-demand program as it is. Do not add caps on how many rides we can take and do not limit the amounts of money the MTA will cover. And also the other thing is you got 16% of disabled people, 16% above poverty level. With the on-demand program a lot of disabled people were able to work. Now what's it gonna be, they're not going to be able to work because they're not going to have the pilot program.

If you want to save some money, what you gotta do,

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2 OK, is cut the recertification program every five

3 | years. People don't need to be recertified. Give

4 them continuous eligibility. To insinuate and to

5 | imply that a person's disability might change is

6 | insulting. That's insulting to say that. We have

7 disability pride. We are here to be treated with

8 dignity and with respect. What do we want? Justice.

9 When do we want it? Now. Thank you.

CHAIRPERSON AYALA: And what is your

11 | name, ma'am?

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12 LUCIA: My name is Lucia. Somebody say

13 yay. [pause]

HELENE SCHWARTZENBERGER: My name is
Helene Schwartzenberger. I appear today as an

16 | individual person who is disabled and, though I'm

17 | loathe to admit it, elderly as well, and as the

18 executive director of the Association for Rights of

19 Disabled Consumers. I'm going to speak on three

20 ssues that others have slightly touched on. I'm

21 grateful they did. Ah, I don't mind using Access-A-

22 Ride as it stands. I'm not lucky enough to be in the

23 on-demand program. I would like it, would like to

24 see, ah, some percentage of the on-demand be allowed

25 | for every rider. But barring that, I think that the

COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 costs of the on-demand are perhaps higher than the one for Access-A-Ride, because Access-A-Ride fails 3 4 and refused to reimburse people for their taxi authorizations. And they discriminate against people with visual disabilities, which I am one. Because I 6 7 can't check to see if the taxi driver, or the cab driver, or the car service driver is giving me a 8 receipt that's properly filled out. Every single time I've submitted my taxi receipts they've declined 10 it. So I'm out hundreds of thousands of dollars 11 because I wasn't able to get reimbursed. And now I 12 13 have two days to prepare my taxi authorization receipts and I have nobody to help me. So the whole 14 15 issue of taxi authorizations may be putting money in 16 the coffers of Access-A-Ride because they're failing 17 to reimburse people. But I feel that that's 18 discriminatory and against the ADA. Secondly, the drivers, some of them don't even speak English. 19 I'm not talking about Access-A-Ride drivers, but I 20

2.3 in the City of New York that be, that their drivers

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be able to read, write, and speak English.

mean car service drivers. So the MTA should require

any persons or companies that are licensed to drive

third, they should require them to have paper

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2 receipts so they can give them and fill them out

3 properly, not just, you know, hand a person a paper

4 receipt that's improperly filled out. And I guess

I've used up my time, but basically, um, the whole

taxi authorization plan could work very well if these 6

changes were made. Thank you.

CHAIRPERSON AYALA: Thank you, Helene.

9 If there's anything that we can help with those

receipts, any way that we can be helpful, let me know 10

11 after the hearing.

I will. 12 HELENE SCHWARTZENBERGER:

13 let you know. Thank you.

> CHAIRPERSON AYALA: Thank you.

15 DENISE RICHARDSON: Good afternoon.

16 the interest of time I'll summarize my remarks.

17 Denise Richardson, from the Citizens' Budget

18 Commission. And we've heard a great deal today about

19 the value of the Access-A-Ride program and

20 particularly the on-demand program, and in your

21 remarks, Council Member, you did talk about the

2.2 challenge becoming how to pay for this. And so in my

2.3 brief time I'd like to point out some cost factors

that I think we should all be aware of as we look at 24

expanding Access-A-Ride and making it more efficient,

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2 | because it is such a vital service. In 2017 the

3 Access-A-Ride program provided six million rides at a

4 cost of 474 million dollars. Fare revenues from the

5 Access-A-Ride passengers was 17.5 million and the

6 city paid 134 million toward the operating deficit.

7 In 2018 the city's share was 150 million. This year

8 | it's projected to be 173 million. By 2023 at the end

9 of the projected MTA financial plan, the projection

10 | is that the city's share would be 199 million, and

11 | that's at the current fare sharing, um, the cost

12 | sharing formula. The MTA has requested that the city

13 | increase its share of the cost to 50%. By 2023, what

14 | this is means is that the city would have

15 cumulatively owed 361 million from 2020 to 2023. I'm

16 | not arguing that this isn't a vital service. But, as

17 | you all acknowledged today, the challenge will be how

18 we continue to pay for this and how we make the

19 program more cost-effective to serve the needs of the

20 | riders. But in fact this is a significant change in

21 | cost and it's something that needs to be considered

22 | in the budget. Thank you.

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CHAIRPERSON AYALA: Thank you.

DANIEL ROSS: If I sit here does it get

picked up enough? Is that good? OK. So my name is

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2 | Daniel Ross. I'm a senior staff attorney at

3 Mobilization for Justice, which is a member of the

4 Access-A-Ride Reform Group, known as AARG. Access-A-

5 Ride's on-demand pilot program is life-changing for

6 people with disabilities who cannot ride the bus or

7 | the subway. Many Access-A-Ride users have been told

8 | for decades, both by the MTA and city officials

9 alike, that their transit needs are just too

10 expensive. Now with the rollout of a program that

11 | actually gets them where they need to go they're

12 | being told the same thing. But it's not too

13  $\parallel$  expensive. In 2018 the cost of the on-demand was a

14 | little less than nine million dollars. And this

15 | year, now that usage has plateaued, the MTA expects

16 | the pilot to cost about 15 million. That's

 $17 \parallel$  affordable and the program is important. But the MTA

18  $\parallel$  has announced severe trip and distance caps for the

19 on-demand pilot that at a maximum will cost half of

20 | what it costs this year. But it's unlikely to cost

21 ∥ that much, because \$15 on a taxi meter doesn't get

22 ∥ you very far. It gets you about two miles. A \$15

23 | cab ride doesn't get you to Manhattan central

business district unless you already live there. So

25  $\parallel$  it doesn't get you to work. It doesn't get you to

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your school. It doesn't get you to the city's major In Brooklyn it barely gets you from medical centers. one side of Prospect Park to the other. The MTA doesn't limit anyone else's trips like this. And it shouldn't turn this life-changing service into an irrelevance. The current participants were the first line motivated users. Even those who didn't use the service before were people who signed up because they saw how great it would be. Even so, they average less than one trip per day. An expanded pilot to measure costs with a representative sample of Access-A-Ride users, based on age, past usage, and geographic distribution is needed to project costs and to plan for future expansion. We expect, and the MTA, I think, agrees that our proposal for a phase 2 of the pilot would cost between 23 and 33 million dollars. That's 5% of Access-A-Ride's annual budget and a minuscule amount in the city's budget. You can find more details in the finances in our written testimony. In conclusion, I will say that the continuation expansion of the pilot without artificial caps on rides and distance is critical to participants who rely on it and it is essential to

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building tomorrow's paratransit system. This programis worth your investment. Please support it.

CHAIRPERSON AYALA: Thank you. Thank you so much. The next panel is Frederica, um, sorry,

Bapler, Edith Prentice, Jean Padulla, Iman Ramari,

and Liverny Andrews, Laverne Andrews, sorry. [pause]

Great.

IMAN RAMALI: Good afternoon Chairs Ayala, Chin, and other City Council members. Thank you for holding an important hearing on Access-A-Ride. My name is Iman Ramali and I'm from New York Lawyers for the Public Interest. Since 2017 I have been using Access-A-Ride's on-demand pilot program to commute to a full-time job, to healthcare appointments, to social events with my family, friends, and my partner. I also use traditional Access-A-Ride, for which I have to book a trip one day or more in advance. While there are bumps and snags in the pilot program, such as a small number of taxis and wheelchair-accessible taxis in the outer boroughs, there's a huge difference between the two programs, and I truly hope that an on-demand service is in the future of paratransit. With the traditional service it is impossible for me to know

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whether my trips will take up to an hour or more. I've been on for six hours, that's the longest I've been on Access-A-Ride. And I don't know how many other rides we'll pick up. Sometimes there's one more, sometimes there's four or five more. Or how many will get dropped of before me, possibly in other boroughs or other neighborhoods far from my route, which happens often. When I use this service I am routinely late for work, despite having to wake up at 6:00 a.m. most mornings to catch a ride, and I tell you, having lupus that makes it hard to wake up that early every single day. And I can't alter my schedule to accommodate these meetings, events, or even impromptu gatherings with colleagues and friends. The on-demand pilot program has changed all of that and could truly be liberating for paratransit riders like me. Our coalition, AARG, has three simple demands to ensure the survival and success of the on-demand service over time. Gradually expand the number of riders who can participate in the ondemand pilot. Eventually all Access-A-Ride users should have access to on-demand, but to allow the MTA to plan for the expansion the program needs a

representative sample of the Access-A-Ride community

COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 to achieve a proportional mix of high, medium, and 3 low frequency users, riders of different ages and 4 geographic distributions across the boroughs. Two, do not impose artificial limits on the number of trips or lengths of those trips, and for example I 6 7 saw how much an on-demand trip took me from our office on 43rd and 6th to my pharmacy on 39th and 8 3rd, and that was \$15.30. So that's not going to take me anywhere if I have to go farther than that, 10 11 and that was not during rush hours, in the afternoon. 12 Some might need longer trips. Some might need 13 shorter trips. And we need a variety of them. 14 Imposing caps and limits before accurately measuring 15 the true need for and the cost of the on-demand 16 program is just a constraint on people with 17 disabilities excluded from buses and subways. 18 three, work with the drivers and vendors to ensure 19 that on-demand service is available throughout the 20 city. For on-demand service to be truly 21 successfully, it needs to be available across the 2.2 boroughs, which means having sufficient vehicles. 2.3 And I can't use on-demand that much because I'm in

Throggs Neck in the Bronx and I'd have to wait over

an hour to get a ride. So I use traditional Access-

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fair and that's not right to me as a taxpayer and as

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2 a customer for the MTA. So, thank you so much, and I 3 look forward to hearing the rest of the people.

CHAIRPERSON AYALA: Thank you.

FREDERICA BEPPLER: Ah, thank you for the opportunity to testify. My name is Frederica Beppler. I am intern at Live On New York and a graduate student in social work at Fordham University. I'm a lifelong New Yorker and also a caregiver for an elderly parent. Live On New York's members include more than 100 community-based organizations that provide more than 1000 programs to serve older New Yorkers. I'm going to append my testimony just because of the time. I just want to affirm the fact that Access-A-Ride users deserve the dignity of a transit system that meets their needs. Um, we think that the E-Hail program is great. We think it should be expanded and that its funding should be made permanent. Um, but we think that the \$15 subsidy is wrong. Um, it runs counter to the needs of the population that Access-A-Ride is meant to serve, disabled and elderly New Yorkers who cannot afford to regularly hire cabs or drivers. Foley's letter to the mayor about Access-A-Ride he stated that the new subsidy, mirror subsidies, in

COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 cities like Boston, Chicago, and D.C., but all three 3 of those cities had something in common that New York 4 City does not. They have accessible subway systems. In Chicago the subway station is 67% accessible. Boston it is 74% accessible. In D.C. it is 100% 6 7 accessible. In New York City it is 24% accessible. 8 A long-time employee from our benefits outreach program recently underwent ankle surgery and experienced Access-A-Ride and E-Hail firsthand. 10 11 called the E-Hail program perfect and the best thing 12 ever, and said that she found her rides to be 13 convenient, well organized, and efficient. But when she used traditional Access-A-Ride she described 14 15 disorganized rides in vans that were often filled to 16 capacity, showed up late, and would take her far out 17 of her way, in one instance driving from Manhattan up 18 past her neighborhood in the West Bronx, into the 19 East Bronx, before doubling back to drop her off. 20 She said that many people she knows refers to as A-21 Stress-A-Ride. Given the divergent experiences between a traditional Access-A-Ride and the new E-2.2

Hail program, expanding on-demand E-Hail and

establishing its permanency should be a priority for

the city and agency. I'll just also take a moment to

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2 recognize that Council Members Vallone and Koo came

3 | together to provide transportation service for older

4 adults living in eastern Queens by providing

5 discretionary funds to Live On members' self-help

6 community services and that that has been a great

7 program for that community and the users have raved

8 about it. So there is a potential for funds for

9 community-based organizations. Thank you.

CHAIRPERSON AYALA: Thank you.

LAFERN ANDREWS: Good afternoon. My name is Lafern Andrews. I'm a project director at Catholic Charities Brooklyn and Queens, for a new initiative they embarked on about two years ago called the St. John 23rd Senior Services. On behalf of Catholic Charities Brooklyn and Queens, I represent a vast majority of the 22,000 seniors we serve across Brooklyn and Queens who utilize Access-During the latter half of 2019 we embarked A-Ride. on the initiative to create three advocacy councils, one in Brooklyn and two in Queens, where seniors are involved in advocating for things that improve their quality of life. At the first meeting the Brooklyn group started discussing different activities they would like to get involved in, and one theme keep

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2 coming up over and over, issues with Access-A-Ride.

So we decided that we are going to embark on an initiative to petition Access-A-Ride because most of them described the service as being horrible and unreliable. Seniors across Brooklyn and Queens have complained about the tardiness in service, often having to request transportation via Access-A-Ride to pick up them at least an hour before their actual time to leave, to ensure timely arrival. There are numerous instances when transportation shows up late, an hour, two hours, or three hours, with a number of calls made to the base to inquire about the arrival of their transportation. Many times having to wait outside, sometimes in the cold. Instances were also described that transportation via Access-A-Ride may not show up at all, leaving seniors stranded and having to cancel important appointments with difficulty of rescheduling on a date sooner rather than later. There are so many stories. A lady from Howard Beach who is in a wheelchair was dropped off by an Access-A-Ride van equipped for a wheelchair, but when it was time to pick her up she got a taxi, which she had difficulties getting into and very

This is not an

uncomfortable trying to get home.

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2 isolated situation. Many of our seniors express so 3 many stories, horror stories about their experience 4 with Access-A-Ride. Seniors also report that their complaints are usually not taken seriously by Access-A-Ride and at times patrons feel retaliated against 6 7 when they call to complain, quote unquote, too often. 8 One senior came to one of our meetings in Queens and she talked about how she was retaliated against by a dispatcher in Queens for having a certain tone. 10 11 advocacy council of Brooklyn and Queens are working 12 tirelessly to obtain signatures for a petition 13 against Access-A-Ride and they are connecting with partners to assist in drawing awareness to the 14 15 efforts of our seniors to bring about change in 16 customer service, dispatch, operations, and other 17 areas that impact the overall quality of service that

CHAIRPERSON AYALA: We're going to need you to wrap up, if you could summarize.

Access-A-Ride provides to its patrons.

LAFERN ANDREWS: Yes. Um, we solicit the support of this body to represent and assist us in holding Access-A-Ride accountable and to take steps that would require Access-A-Ride to significantly improve the services for their patrons. Access-A-

2 Ride is a much-needed service for our seniors and improvements need to be made. Our seniors demand

5 currently use Access-A-Ride and potential users of

change and they intend to effect change for all who

6 Access-A-Ride. Catholic Charities Brooklyn and

7 Queens is committed to the efforts of our advocacy

8 councils and support the efforts of our seniors in

9 demanding better service for Access-A-Ride. Thank

10 you.

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afternoon, ladies and gentleman. My name is John Padulla and I'm a supervisor with the Department of Education. Ah, specifically I work with educational vision services. We are the department that provides services to over 750 blind and low-vision students throughout the five boroughs. And I'm here today, the first thing I want to say is it's important to realize that nobody should ever mistake disability for inability and within the legally blind community itself we are faced with a 70% unemployment rate, and a major barrier to unemployed is transportation, and this is why it is so important that Access-A-Ride not only evolve, but it's got to be viable and it's got to afford disabled citizens the same autonomy and

COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 access to opportunity as every other citizen in this 3 city, and Access-A-Ride has been an absolute debacle 4 since the inception of E-Hail program that afforded us that autonomy. Traditional trips, we know the numbers, everybody's been saying them, \$80 a trip. 6 7 Carriers are making piles and piles of cash on the backs of marginalized, disabled New Yorkers. Curb 8 trips, \$36 a trip. So I don't know where the MTA's getting their math, but \$36 is less than half than 10 11 \$80, I taught high school math for 10 years, just 12 saying. Um, I lost my spot here. I'm trying to 13 summarize, too. I'm just skipping around. So, yeah, 14 they're complaining that the E-Hail program is too 15 expensive because people are booking too many trips. Yeah, well, 'cause it works. And the data is biased, 16 17 because it wasn't a random sample. 1200 users, 18 highly motivated, power users, and what are we basing 19 this data on, what are we basing this decision on? Bad math? So the bottom line here is we need to 20 21 enable our city's disabled. And as, I am asking that 2.2 City Council support this, but what is the city gonna 2.3 get for their money? So you guys do put your money behind this. I hope that, number one, the money does 24

go to on-demand E-Hail service because it's

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2 supporting your taxi fleet. And number two, is the

3 Access-A-Ride command center, is it accessible? Do

4 | we have any disabled people working there? Are my

5 | blind children gonna get jobs? I hope my blind kids

6 | get jobs there. That'd be nice, too. So I'd like

7 | the city support it, yes, for us for our

8 transportation, but the city should be making a good

9 | investment in it as well, 'cause at the end of the

10 day wouldn't it be nice to have some more

11 contributing taxpayers. Thanks, thank you for your

12 | time. My name is John Padulla.

EDITH PRENTICE: Hello [clears throat], excuse me, I'm sorry. Hello, my name is Edith

Prentice. I am the chair of the Taxis Roll Campaign, which as you all have heard us testify about is the only thing that has made this program work. In the days when we had two taxis, four taxis that were accessible there was no feature in this. I have only applied for Access-A-Ride and have applied three times. Because I always fall off when it comes it the recert time when I'm leaving rehab. I live in Washington Heights, which amazingly enough has pretty good accessibility to the subway, at least on the A, and we have one stop on the 1. We have seven

COMMITTEES ON TRANSPORTATION,

1 AGING, AND MENTAL HEALTH 2 stations with 15 elevators and one escalator that are 3 completely being redone. But not a single one of 4 those stations is accessible, other than the dead escalator. Ah, and it's really important that when we start talking about Access-A-Ride usage that we 6 7 realize that we also have to look at the distribution 8 of these elevators. How many people in the community would use the subway if they could? I have on more than one occasion gotten to 177th Street and the 10 11 elevator is out. You know what? I call Curb. I 12 don't have time to play around. I don't have time to 13 wheel to 168th Street. I know better than to waste my time. It's really important to also question the 14 15 legal ramifications of \$15 and 16 trips. 16 equivalent service? Every lawyer I've asked sort of 17 goes, yeah, no. How can the MTA decide to do this? 18 We all agree it's a major problem. But you know 19 Maybe the MTA needs to look at where it's

21 Access-A-Ride on either I'm very sick, my chair's

putting it's apples in baskets. I personally use

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2.2 very sick, or it's I have no idea where I'm going.

For a friend's funeral in the far reaches of the

outlands of Brooklyn, I know that was at least \$130

one way. I managed to figure out getting back by

COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 mass transit. When the, ah, when the mayor did his 3 executive order we were in the far reaches of 4 Brooklyn, that was another killer ride. And from 2 Broadway to 168th Street was over \$100, and I only did that because I was having an asthma attack. Who 6 7 is going to be able to pay this? It was like \$120. 8 It certainly is going to cost more if I call EMS. It's an unrealistic expectation for any of us to be able to use that. And I have to tell you that 10 11 Access-A-Ride runs better than my train, than my, my 12 bus service. If I need to get to the emergency room 13 at 1 in the morning, buses don't run up Broadway. CHAIRPERSON AYALA: Thank you, Edith. 14 15 Thank you so much. 16 EDITH PRENTICE: It's fun. 17 CHAIRPERSON AYALA: Thank you, I 18 understand. Thank you guys. Next panel, Frank

Senior, Marissa Flores, Jessica Murray, CN, Torea Mitchell, and Ray Wayne. This will be our final panel. [pause] Thank you, thank you John.

RAY WAYNE: Me?

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UNIDENTIFIED: Yes.

RAY WAYNE: Good afternoon. I'm Ray I'm with the National Federation of the Wayne.

1 2 Blind, New York City Chapter. I want, I want to hit 3 on the on-time issue. I don't know where they got 4 this number, but the MTA said that their on-time performance rate, this is for traditional Access-A-Ride, is 97%. Even if that number is correct, a 6 person who works and uses Access-A-Ride every day, 7 8 five days a week, would be late to work once a month. That's 12 times a year. Well, I don't think I'd keep my job if I were late for work 12 times a year. 10 11 that doesn't even take into account the 30-minute 12 window, which is the driver can be 30 minutes late 13 and that still counts as being on time. Um, I won't go through what people have said about it, you know, 14 15 we support it, it needs to be expanded, it needs to be used, without any cap. It would cost, if I were 16 17 working at my last full-time job it would cost \$25 18 each way to go to and from work with E-Hail. Also, 19 taxi authorizations should not be restricted to, you 20 have to, to get a taxi authorization you have to be 21 traveling within the same borough. So if someone who 2.2 lives in Brooklyn or Queens and the ride doesn't show 2.3 [alarm goes off] and they need to get, all right, I

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didn't do it.

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RAY WAYNE: I'm glad they're telling me there's a snowstorm, I would have figured it out.

CHAIRPERSON AYALA: [laughs]

RAY WAYNE: Someone needing to get to work and having their ride not show from one of the outer boroughs to Manhattan can't get a taxi authorization. They need to be citywide, um, and I touched some other issues in our written testimony, um, again, I don't want to take up time repeating things that other people have already said, but I think the system needs to be fixed. E-Hail is the solution, and it needs to be upgraded and not have limitations placed on it. Thank you.

CHAIRPERSON AYALA: Thank you.

FRANK SENIOR: Hi, my name is Frank

Senior and I'm a sightless jazz vocalist here in the city. And I had a speech already for you and everything, but I forgot by now. But I'm here to say that I'm a prime example of unemployment going down because of this same-day on-demand taxis. I gig at night and I can't tell you how many times I've been left behind after the clubs are closed, stranded in the snow, waiting for a ride, lonely, dangerous. I'm telling you, ah, I can accept same-day gigs,

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2 different nursing homes, I can socialize with my

3 | coworkers after work if I want to, and if I'm home

4 just knowing that I have this on-demand taxi, if I'm

5  $\parallel$  home it's because I want to be there, not because I

6 have to be here. It makes me appreciate that even

7 more. This same-day taxi thing has changed my life,

huge way, and to put this cap on this, this \$15 cap,

9 you're just really telling the program good-bye.

10 It's ridiculous. So, ah, all we want and all we're

11 | talking about is the right to freedom. That's what

12 | you people take for granted. We're just talking

13 | about to be able to come and go as we please. What's

14 wrong with that? I don't see nothing wrong with

15 | that. I'm just telling you please, please, find it.

16 When you go to work after, ah, or you go to dinner

17 | after you leave here to talk about this, at least you

18  $\parallel$  can do that. The people that are on this Access-A-

19 | Ride thing, that's just a dream to them. This same-

20 | day taxi has made a huge difference in our community.

21 | We have pride, we have dignity, and, ah, let's keep

22 | it that way, please. I plead with you.

CHAIRPERSON AYALA: Thank you.

24 UNIDENTIFIED: Hi there, everyone. What

25 ∥ hasn't been said is that what costs the MTA so much

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money with the paratransit is insurance, administration costs, and the price of fuel. And I do believe if the MTA was to switch to electric buses for their bus fleets, um, that would really save them a lot of money because, um, you know, the price of fuel, you know, is very expensive, and the on-demand, ah, taxi service, ah, saves them so much money because they're not paying the drivers', ah, fuel costs or even a wage. They're just reimbursing for the, ah, price of the ride. And I am concerned that the MTA is focusing on the wrong issues when it comes to their budget. They're going to spend 249 million dollars on 500 police officers in the subway system. There's 469 subway stations, over 6000, ah, trains that are, you know, traveling in the system on a 24hour cycle and, um, I just don't understand how 500 police officers is going to able to prevent crime from happening. What would prevent crime from happening is cameras in the train cars, such as in the Chicago transit system, which cost them 14 million dollars, which is a lot less, and helped them to, ah, um, actually they were able to arrest one thousand, three hundred, and eighty-something

offenders between 2011 and 2017 because of those

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cameras that are in the system. They have 32,000

3 | surveillance cameras in those Chicago Transit

4 Authority and we hardly have any in the New York City

5 | subway system. No wonder crime is, ah, you know, so

6 prolific. So, like I said, 500 cops is going to do

7 nothing. That money should be spent on the

8 paratransit system and so should the five billion

9 dollars that is earmarked to make the subway systems

10 accessible because it's really hard to make such an

11 ancient, ah, system to be accessible. It's just, I

12 | think, nearly impossible to do that architecturally.

13 | Thank you.

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CHAIRPERSON AYALA: Thank you.

15 MARITZA FLORES: Hi, my name is Maritza

16 | Flores and I wanted to say that this pilot program

17 | has been a very helpful thing to use. It has helped

19 | to improve and to not be limited. That's about it.

CHAIRPERSON AYALA: Thank you, Maritza.

21 JESSICA MURRAY: Hello, my name is

22 | Jessica Murray. I' not a paratransit user, but I'm a

23 | researcher, I'm a Ph.D. candidate at Community and

24 | I've been studying transportation accessibility

issues for the last seven years, um, and, you know,

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2 I'm here today to kind of talk about the MTA's 3 financial reasoning behind why they cut the larger 4 advanced reservation program. Um, I kind of looked at little bit close, more closely, at their presentation from April after the program had ended, 6 7 and it seems like they kind of forgot to mention the 8 fact that the traditional carrier service trips, um, increased by \$11 to \$12 per trip over the course of one year, um, and then, you know, now they say that 10 the budget keeps going up. There was also about a 40 11 million dollar increase in the administrative costs 12 13 this year. So while, you know, there are, um, some reasons to be concerned about, um, you know, 14 15 expanding this program in a fiscally responsible 16 manner, I think that they've kind of been 17 misrepresenting the facts and so, um, I've given you 18 my analysis so you can kind of see why, um, why I 19 came to my own conclusions. I'm using the only real information that's available, which is on their 20 21 dashboard, that shows the number of trips per carrier 2.2 type and compared it to the numbers that they 2.3 presented in April and then earlier this week. and so I think since they were using that rationale 24 25 to justify ending this larger E-Hail program, um,

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it's really important to go back and look at that analysis a little bit more closely before determining caps, um, on this other program. Um, so this idea of like, OK, 16 trips per month is the median usage, um, you know, we, they won't really tell us what the upper limit is, like what the, we know what the average is, it's around 30 trips per money. They claim that, you know, usage is going up and up and up, but you can see the last six months on the dashboard where's the only the 1200 E-Hail participants, where previously they had combined it with the larger E-Hail program, and it's pretty flat, it's like around 30 trips per month, um, I mean, you would obviously want a longer history to see what the trend is, but, ah, generally it's about 30 trips per month. So I think, um, basing it on the average it would still have the intended effect of reducing some of the usage without being so extreme, and also getting the facts from them about the actual, um, average trip cost for that, um, on-demand program is

CHAIRPERSON AYALA: Thank you.

are my only points. Thank you.

also information that we don't really have. So those

1 2 TARAYA MITCHELL: Um, hello, my name is 3 Taraya Mitchell. I'm not representing any 4 organization per se, but I am an organizer activist in the movement for black lives and, ah, contrary to fake news and rumors we don't get George Soros money. 6 7 We don't get any funding at all. So I'm basically a 8 volunteer. Um, I'm going to share my own, I didn't know if I wanted to share this, but I decided I might as well before, um, I was assaulted, ah, at Barclays 10 11 Atlantic Avenue Station in July. I was pushed and 12 shoved by a, I don't know how old she was, but I'm 13 quessing it was like late 30s, early 40s, um, woman. 14 And I was traumatized. I didn't want to take the 15 subway because I felt it was a hate crime. People 16 that observed it, you know, they asked me did I want 17 to stay and I'm like, you know, they asked one of the 18 officers, it was their video, and they said yes. after they took my ID and they ran my name, you know, 19 I guess, you know, because of my group I guess is, 20 21 um, if you haven't heard, is listed SRG and there was 2.2 a FOIA request a few, ah, a few years ago. My groups

was one of the groups that was targeted by SRG.

so then I was surrounded by four or five male cops

and the woman that assaulted me, she was a white

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COMMITTEES ON TRANSPORTATION, 1 AGING, AND MENTAL HEALTH 2 woman, she had like a female officer and she just had 3 one officer with her, and even though it was clear 4 from the bystander that she assaulted me, you know, I was told, I said why don't you pull the video and you can see what happened and they told me well, if we 6 7 have to pull the video we're going to arrest you and 8 her. So I don't feel safe taking the subway. So for people that wanted to know about the, ah, 500 more cops, yes, the MTA board did, did pass that budget 10 11 this afternoon. I don't feel safe with the cops and I also don't feel safe with Access-A-Ride because I 12 13 was working for the city, I was a city worker for 12 I didn't use Access-A-Ride because I would 14 15 always, if I did I would be late for work. 16 fortunately for me I had the luxury, I could just 17 take the bus home and that's what I did. It wasn't a 18 long commute. But now that I have a medical 19 disability on top of my visual disability I have to 20 use Access-A-Ride. But the thing is I can't sit in 21 those vehicles for a long amount of time. I can't 2.2 sit in the vehicles for two and half, three hours. 2.3

And usually if you use Access-A-Ride, at least for

me, that's what I'm going to have to, that's what I

have to do. I can recount Thanksgiving, this

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2 Thanksgiving, I was picked up to go back home at 7 3 o'clock. 8 o'clock I was still on the bus. Ah, or 4 the Omni bus. The driver told me he had to wait 25 minutes, hold like till 8:25, 8:30 for another pickup after he had picked someone up and dropped them off 6 7 already. So 8:30 I just told him, you know, I've been on the bus an hour and a half, I'm in so much 8 pain, and I said can you drop me at the nearest train station. So he called dispatch. He couldn't drop me 10 11 at the nearest train station, so I had to just get 12 out in the middle of Flatbush, Ditmas Park, Brooklyn, 13 and thank God, I called my brother and he was able to 14 direct me and some strangers helped me to the nearest 15 train station. So I was able to get home. But the 16 next week I was bedbound. So people have brought up 17 the issue with Access-A-Ride, um, it is good when it 18 works but routing is not good. People with medical 19 disabilities should not be on board a bus for two and 20 three hours. It's not safe. It has the potential 21 and it does harm us because we have unfortunate 2.2 medical crises that occur because of that. 2.3 routing has to be fixed. Also, people were talking about on-demand and E-Hail. E-Hail was a program 24

that was for every Access-A-Ride user, when you can

testimony please feel free to email it to us for the

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2	record. Thank you, and this meeting is now	
3	adjourned. [gavel]	
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 31, 2019