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9		November 27, 2019 Start: 10:18 a.m.	
10		Recess: 2:59 p.m.	
11	HELD AT:	Council Chambers - City Hall	
12	BEFORE:		
13		Chairperson	
14	GOLINGTI MEMBERG		
15	COUNCIL MEMBERS:	Diana Ayala	
16		Laurie A. Cumbo Ben Kallos	
17		Brad S. Lander	
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COMMITTEE ON WOMEN AND GENDER EQUITY 2
APPEARANCES
Demoya Gorden
Supervising Attorney at the New York City Commission on Human Rights
Chanel Lopez Transgender Community Liaison from the New York
City Commission on Human Rights
Ashe McGovern from the New York City Unity
Project and the New York City Mayor's Office
Elisa Crespo Representing the Bronx Borough President
Quadira Coles Girls for Gender Equity
Deborah Lolai
Bronx Defenders
Taylor Brown
Lambda Legal
Kathleen McKenna
Brooklyn Defender Services
Dr. Brianne Waycoff Associate Professor at CUNY Borough of Manhattan
Community College
Paisley Currah
Professor of Political Science and Women Studies at Brooklyn College
Dr. Yarri Felber-Seligman
City College CUNY

1	COMMITTEE ON WOMEN AND GENDER EQUITY 3	
2	APPEARANCES (CONT.)	
3	Red Washburn	
4	Associate Professor of English and the Director of Women and Gender Studies at Kingsborough	
5	Drianna Cilrombana	
6	Brianna Silverberg Community Organizer with the New York City Anti-	
7	Violence Project	
8	Reem Ramadan	
9	Lead Organizer at the NYC Anti-Violence Project	
10	Sonya Steinman Community member of the New York City Anti-	
11	Violence Project	
12	Emilia Decaudin	
13	Senior at the City College of New York	
14	Kyle Reese	
15	Transgender student at Brooklyn College	
16	Riley Marcano Trans New York Social Worker and a CUNY student	
17	Jason Rodriguez Escalona	
18	Student at the College of Staten Island	
19	Simone Zaleski	
20	non-binary Transmasculine Student at Borough of Manhattan Community College	
21	namaccan community correge	
22	Charlie Solidum Program Manager of HIV services at the LGBT	
23	Network in Long Island City Queens	
24	Cynthia Demise	
25	Project Managing Consultant for the new Pride Agenda	

1	COMMITTEE ON WOMEN AND GENDER EQUITY 4
2	APPEARANCES (CONT.)
3	Cecilia Gentili
4	New Pride Agenda
5	Bianey Garcia
6	TGNC Organizer at Make the Road New York
7	Tias Candy[SP?] Campaign leads working to repeal walking while
8	trans law
9	Seions Danovich[SP?]
10	Co-Director of the Queer Detainee Empowerment Project
11	Shad Lae
12	Walking While Trans Coalition, Queer Detainee
13	Empowerment Project and No New Jails
14	Tonya Lee Price Anti-Violence Project
15	
16	Twinkle Paul[SP?] Gay Men's Health Crisis
17	Naning Supata
18	Massa Dead
19	Wayne Reed Faculty member at Brooklyn College
20	Eileen Makak
21	LGBTQ Resource Center at Brooklyn College
22	Arnold Pedrum[SP?]
23	Trans non-binary student at Craig Newmark Graduate School of Journalism at CUNY
24	Zachary Mitnick
25	Zachary Mitnick Representative to the CUNY Graduate Centers

Doctoral Student Counsel

1	COMMITTEE ON WOMEN AND GENDER EQUITY 5	
2	APPEARANCES (CONT.)	
3	Amanda Friedman	
4	Social Work Student at Silberman School of Social Work at Hunter College	
5	Worn as named ourlege	
6	Barissa Penya[SP?] Trans non-binary Afro Latinx	
7	Melissa Sklarz	
8	Government Relations person representing SAGE,	
9	LGBT and TGNC Elders	
10	Tiffany Baruty[SP?] manager of Youth Organizing at Planned Parenthood	
11	of New York City	
12	Shannon Wittington	
13	Gender Affirmation Program at the Visiting Nurse Service of New York	
14	Daphne Chang	
15	Member of Red Canary Song	
16	Natalia Gibs	
17	LGBTQ Coordinator from the Harm Reduction Coalition	
18		
19	Dani Brovand[SP?] MSW Candidate at New York University	
20		
21	Max Masure Co-Founder of Argo Collective	
22	Jewel Cadet	
23	Black Queer Activist	
24	John Penya Community organizer and teaching artist	

COMMITTEE ON WOMEN AND GENDER EQUITY A P P E A R A N C E S (CONT.) Tamara Lock Lead Organizer with NYTAG, The New York Transgender Advocacy Group

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CHAIRPERSON ROSENTHAL: [GAVEL] Good morning, I

am Council Member Helen Rosenthal; my pronouns are

she, her, hers. I am Chair of the Committee on Women

and Gender Equity and I'm calling this hearing to

open. This hearing is now open.

Thank you all for joining us at this oversight hearing on Gender Equity in New York City, Access Resources and Support for Transgender, Gender Non-Conforming, and Non-Binary or TGNC/NB New Yorkers.

Before I go into my opening statement, I want to note that while the Mayor's Office to End Domestic and Gender Based Violence and the New York City Commission on Gender Equity, were unfortunately unable to attend. We are very excited to have representation from the City's Commission on Human Rights and the New York City Unity Project.

Additionally, it is incredibly important to note that all government agencies engage New Yorkers of all gender identities. With that in mind, we, the Committee on Women and Gender Equity look forward to hearing from you on the issues and policy gaps concerning New Yorkers who are transgender as well as those who identify outside of wholly reject gender binary.

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Today is only the beginning of a concerted effort by this Committee and the City Council to uplift and listen to TGNC/NB voices across the five boroughs. It is fitting that we are holding this hearing in November. The same month as Transgender Awareness Week, when advocates and allies come together to raise awareness of the transgender community through education and advocacy activities.

And the Transgender Day of Remembrance, which memorializes victims of transphobic violence. We gather only a couple of days after Janette O'Sullivan; a 28 year old Black transwoman was found in her East Harlem apartment. While the investigation of Janette's death remains open, we know that across the country, transwomen of color have a life expectancy of 35 years of age, while that of their cisgender counterparts is 78.

TGNC/NB people are facing a national human rights crisis, as anti-trans-violence threatens their lives. Yet the Supreme Court is still deliberating whether the 1964 Civil Rights Act protects LGBTQ+ workers at all. This is an example of the serious disconnect between the reality TGNC/NB people live with and the dominant public focus. TGNC/NB New Yorkers deserve

committee on women and gender equity 9 gender affirming life experiences. No one should ever fear harass due to their gender expression or identity or have to explain the gender on their personal identification, or have their privacy violated with invasive questioning or have to skip

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school or lose work.

The multitudes of gender expression are part of the diversity that makes New York City great. Thank you everyone, especially the young people who are here today to testify. We look forward to hearing from all of the advocates and learning about the lived experiences of our participants.

I'd like to thank Marisa Maack; my Chief of
Staff; Madhuri Shukla my Legislative Director; and
the Committee Staff for their work in preparing for
this hearing Jayasri Ganapathy my Legislative
Council; Chloe Rivera Senior Legislative Policy
Analyst; Monica Pepple Financial Analyst; John Blasco
LGBTQ Liaison in the Community Engagement Division,
Elizabeth Arts Women's Issues Liaison in the
Community Engagement Division. They have gone above
and beyond in preparation for this hearing and
deserve a lot of praise for that work. It reflects
incredibly well I think, on this City Council.

Senior Policy Advisor on LGBTQ Initiatives in the

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Mayor's Office and the Executive Director of the NYC

Unity Project.

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The Administration citywide initiative to support and empower LGBTQ people particularly young people through innovative, policy and program change. I use they and them pronouns.

I want to thank you for the opportunity to testify today and for holding this important hearing. As a transgender person myself and an advocate for trans-rights and justice for many years, I know that these conversations could not be more urgent.

Today, I will be sharing information about the NYC Unity Project and providing a high level overview of some key agency policies and programs aimed at supporting and empowering our communities in New York City.

After my colleagues testify, I would be happy to answer any additional questions you have.

It would be an understatement to call the past few years challenging for Trans, Non-Binary and Gender Nonconforming or TGNB/NC Communities. This year alone, 22 trans people that we know of, mostly Black transwomen have been killed nationwide.

Countless others have been lost.

Recently reported data show that bias and hate motivated crimes against TGNB/NC communities continue to rise across the country. Since taking office, the Trump Administration has engaged in a calculated and systematic effort to dismantle nearly all legal protections promulgated under the Obama Administration for TGNB/NC people. In housing, shelter, education, health care and beyond and this year, as you mentioned Chair Rosenthal, for the first time, the Supreme Court is directly considering whether our communities will continue to hold the legal rights and protections we are fundamentally entitled to, by virtue of our human existence as human beings and under federal law.

These actions have only intensified the discrimination, harassment and mistreatment that TGNB/NC communities currently experience and have historically experiences in nearly every area of their and our lives.

In an effort to fight back and send a clear message of support and affirmation to TGNB/NC communities, the de Blasio Administration has directly challenged some of the Trump Administrations

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most targeted efforts to erase and deny our existence.

In July of this year, we submitted an amicus brief to the Supreme Court as part of a coalition of 66 local governments across the nation. Arguing that government agencies, institutions and communities are strengthened by long standing local laws prohibiting discrimination on the basis of sex and that these institutions and individuals would be harmed if the court eliminates federal discrimination protections for LGBTQ workers.

We have also submitted comments to the Federal Register challenging the Trump Administrations attempts to eliminate legal protections for TGNB/NC people through regulatory change. Including comments arguing for the maintenance of federal protections in health care, employment in other key areas. We have even partnered with the New York Attorney General's Office and others to take on the Trump Administration in court. Arguing the federal expansion of so-called religious exemptions in health care would directly harm LGBTQ and other vulnerable communities.

Locally, we have fought hard to ensure that Trans, Non-Binary and Gender Nonconforming people's

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2 rights while being challenged federally, are fully 3 protected and enforced here in New York City.

My colleges from the New York City Commission on Human Rights will speak in greater detail about our enforcement and outreach efforts on that front, but it is worth noting at the outset of this hearing, that the breath, depth and continued enforcement of our city's human rights protections for TGNB/NC communities are among the most robust and comprehensive in the entire nation.

Of course, we know that enforcing legal protections and fighting back against efforts to dismantle those protections are not enough. That's why our city agencies and offices including the NYC Unity Project, have invested in creating some of the most inclusive and affirming policies and programs in the nation for TGNB/NC people, to ensure that our most vulnerable community members get the support and services that they so desperately need.

Across the city, we are collecting more comprehensive data about TGNB/NC people to whom we provide services and to our own city employees, to ensure our programs and services are safer and more affirming. We are expanding gender options in our

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official documents including our city's birth certificates and IDNYC to ensure that all TGNB/NC communities are able to have official identity documents that affirm who they are.

While the Unity Project often coordinates interagency LGBTQ policy efforts across the administration, many of our city agencies also have staff dedicated as directors and liaisons to LGBTO outreach efforts. And initiatives, including the Department of Social Services, the Department of Education, DOHMH, New York City Health and Hospitals, NYPD, Department of Correction, ACS and other partner agencies, including of course, my colleagues here from the New York City Commission on Human Rights.

In addition to the citywide policy efforts I've mentioned thus far, I would also like to share some of the programs led directly by the Unity Project and our efforts to better support and empower TGNB/NC communities. The Unity Project was started as an initiative of the Mayor's Office in 2017, to ensure that LGBTQ communities particularly youth, are safe, supported and healthy.

We work both to address root cause issues that impact lifelong disparities faced by LGBQ and TGNB/NC

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communities and we also invest in the programs and
services our communities need right now.

Particularly in the areas of health equity,
homelessness, employment and economic insecurity.

While most of our programs are open to all LGBTQ community members, we know that across the board, TGNB/NC communities, particularly communities of color are more likely to experience the disparities and inequities we work to combat.

In an effort to address a key root cause of these inequities, we have made tackling family rejection a key priority. We know that family acceptance is an incredibly protective factor in the overall health and wellness of our communities and that rejection can result in a range of negative lifelong consequences and outcomes, including school absenteeism, school dropout, worse physical health outcomes due to stress, higher rates of poverty and unemployment due to lack of financial support, susceptibility to violence, sometimes at the hands of family members and notably higher rates of mental illness, substance misuse and suicidality.

To tackle these issues, we have invested in several key programs including, a first of its kind

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yearlong certification program and partnership with the Ackerman Institutes Gender and Family Project and ACS to help licensed clinicians develop skills needed to mediate family conflict between trans and gender expansive youth and their families and encourage healthy unification.

We co-sponsored this year, Gender Conference NYC in partnership again with the Ackerman Institute and PFLAG NYC. This conference was held in May of this year for the first time and included over 700 participants and two full days of workshops and programming for professionals, families and trans and gender expansive young people.

Relatedly, we closely partner with and fund the LGBTQ Institute for Family Therapy, also known as Project Lift, in partnership with the LGBT Center of New York and ACS. This program provides a six months training certification process for licensed mental health clinicians working with families that are involved in the ACS system.

Recognizing the needs of Spanish speaking communities and the high rates of mental health disparities particularly for youth in these communities, we have also partnered with CAMBA's COMMITTEE ON WOMEN AND GENDER EQUITY 18

project Accept LGBTQ Youth or Project ALLY with

DOHMH. This program offers educational outreach and

peer support groups for parents and families of LGBTQ

5 young people.

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Finally, recognizing the lack of youth led and centered research on this issue, we have partnered with DOHMH and CUNY's Public Science project to conduct a first of its kind participatory action research project on LGBTQ family acceptance. Where young people themselves are directly designing, conducting and developing research on the needs and concerns of LGBTQ young people in relation to their experiences with family rejection or acceptance.

CUNY's Public Science project has been a vital partner in this work and recently conducted the largest participatory action research project on the needs of LGBTQ youth in the country.

We have also made addressing homelessness a key priority of the project. One of the most devastating consequences of familial rejection is the disproportionately high rates of LGBTQ youth homelessness. LGBTQ young people in New York City make up an astonishing 40 percent of the youth homeless population. Nationally, one in five

COMMITTEE ON WOMEN AND GENDER EQUITY 19 transgender individuals have experienced homelessness

at some point in their lives.

Recognizing these urgent needs, we have invested in first an expansion of 24 hour youth drop-in centers into every single borough with DYCD, to ensure that all young people have a safe place to turn at all hours across the city. These centers provide LGBTQ supportive mental health services, case management and programming. We have also in partnership with City Council made significant investments in creating more youth shelter beds for our young people age 21-24 that need them, in partnership with DYCD.

Finally, we are deeply committed to creating programs and services that result in long term economic security for our communities. We know that TGNC/NB community members face a crisis of unemployment and poverty. Nationwide, transgender people of color report five times the unemployment rate of the general US population. And 22 percent of TGNC/NB New Yorkers surveyed are unemployed, which is nearly five times higher than the New York City unemployment rate.

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That is why in October of this year, the NYC
Unity Project announced the launch of a brand new
program. NYC Unity Works, which we believe will be
the most comprehensive publicly funded LGBTQ+
workforce program in the nation. This program will
provide two years of direct service and one year of
follow up, offering comprehensive wrap around support
services including: Access to case managers, benefit
navigators, mental health clinicians, job developers,
paid employment opportunities and paid opportunities
for advance credentialing and training. All in an
LGBTQ affirming and supportive environment.

Even with these commitments, we know that our work is not nearly done. The programs, policies and services I've mentioned here today are by no means exhaustive. Across our administration we are prioritizing the needs of TGNB/NC communities and we will continue to do so vigorously.

In conclusion, I want to share my deep gratitude to members of this Committee for servicing this important topic and I am grateful for our shared commitment to ensuring that TGNB/NC people in the city get the resources they need to survive and thrive. The Unity project welcomes the opportunity

1 COMMITTEE ON WOMEN AND GENDER EQUITY 21 2 to collaborate further with City Council and I truly appreciate being able to speak with you today.

I will now turn it over to my colleagues at CCHR and I look forward to taking your questions after testimony.

CHANEL LOPEZ: Good morning Chair Rosenthal and members of the Committee on Women and Gender Equity. Also, I want to acknowledge and welcome the public who will be testifying later on.

Thank you for having today's oversight hearing on Access, Resources and Support for Transgender and Gender Non-Conforming New Yorkers.

I am Chanel Lopez; the Transgender Communities Liaison's at the New York City Commission on Human Rights. My pronouns are she, her, hers. testifying today along with my colleague Demoya Gordon on behalf of the New York City Commission on Human Rights.

The Commission on Human Rights has been prioritizing, creating access, and visibility and supporting transgender and gender non-conforming and non-binary people since the start of Commissioner Malalis tenure, which was back in 2015 and we are

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very proud to talk about the work that we are doing

3 at our agency.

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I will focus my remarks on the Commissions outreach initiatives and Ms. Gordon, my colleague, will address the agencies law enforcement work in that area. I must say, as a proud Latina Transwoman, I am thrilled to have the opportunity to talk to you all today and to tell you about the important work my colleagues and I are performing at the Commission for our very own community and our efforts to make New York City more inclusive for transgender and non-binary brothers, sisters and family. As well as a model for other cities and state nationwide.

This work is incredibly personal to me as I know firsthand how important it is to the lives of transgender and gender non-conforming and non-binary people in New York City.

I started working at the Commission back in April of 2018 after having worked at the New York City Antiviolence Project, also known as AVP, for seven years as the Senior Counsel Advocate in that role. I worked directly with survivors of domestic and sexual violence, many of whom identified as transgender and

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gender non-conforming offering counseling, referrals, and accompaniments to courts, prisons and hospitals.

When I heard that the Commission was hiring to refill its trans-community liaisons position, I was very excited to apply for this position, to bring my own experience as a community member and advocate for many years, and also as a survivor to the agency.

And have the power of the government behind me to provide resources to transgender communities.

Many of my transgender brothers and sisters who I spoke to about the position, had encouraged me to apply because under the Commissioner Malalis leadership, the Commission had developed a reputation for being a strong supporter and ally of our communities.

Within her first few months of starting at the agency, she convened a round table of transgender and gender non-conforming leaders, advocates, and community members, including one of my own AVP colleagues and many of whom had been vocal about their criticism and disappointments of government and law enforcement in our communities. While I was not at the meeting, I did hear from people who were present that the meeting was a success for several

reasons. First, we saw that multiple transgender and gender non-conforming and non-binary people were

4 ready working at the commission.

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These were people from our own communities that
we knew and trusted working in both the Law
Enforcement Bureau and the Community Relations
Bureau. Seeing transgender and gender non-conforming
and non-binary people in government agencies and
working for elected officials in positions where they
are able to inform government policies and laws is
still very rare now. And was even more so then, yet,
I can not tell you how important it is to see
yourself reflected in such position of power.

Second, Commissioner Malalis and her team were welcoming transparent, supportive and already knowledgeable about many of our concerns. And, as basic as this may sound, culturally competent about our communities. They recognize the diversity within our communities and demonstrated an understanding of the specific challenges faced by non-binary people.

Finally, they outlined a few specific projects and initiatives they were already working on to protect and serve our communities. One of these projects ended up being the Commissioners highly

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COMMITTEE ON WOMEN AND GENDER EQUITY successful and groundbreaking, Look Past Pink and Blue Campaign. A citywide public education effort launched across city transit stations, kioskos[SP?], and social media that affirmed New Yorkers right to use restrooms consistent with their gender identity and gender expression.

At that time, over 20 hateful anti-trans bills had been introduced in a variety of jurisdiction across the country and it was a welcome reminder for transgender New Yorkers that our city was behind us. It received over 62 million impressions across various media platforms.

The Campaign featured two videos, which you can find on our website. When the videos were premiered along with the posters at another roundtable of trans and non-binary folks at the LGBT Center, I can tell you there was hardly a dry eye in that house.

The impact of that kind of visibility and public support for my trans community who are used to being targeted shunned and even demonized cannot be understated. That's another reason why I'm so proud of my position as the Transgender Community Liaison which sits within the agencies Community Relations Though there are several other transgender

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and gender non-conforming and non-binary staff
working across many areas of the commission, the role
reflects the commissions commitment to our
communities. As far as I am aware, it is one of the
only positions within city government dedicated
exclusively to outreach and engagement to
transgender, gender non-conforming and non-binary
communities.

As part of my duties, I represent the commission at events, rallies, and convenings across the five boroughs, including Staten Island, sharing my life experience, showing others that the city is committed to uplifting the voices of transgender and gender non-conforming and non-binary New Yorkers. And building necessary connections to city resources, programs and employments.

In 2016, the commission launched a training focused on educating city agencies, community based organization and businesses on the experiences of transgender and gender non-conforming and non-binary communities. It was created as a train the trainer workshop to help build cultural competency regarding community members and it is often provided by me.

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Since the commission launched the training,
nearly 4,000 people across all five boroughs have
taken the trainings. It has become one of our most
requested trainings and our staff have trained
several other local, state, and federal government
agencies including the New York Parks, the US
Department of Labor, the US Equal Employment
Opportunity Commission and even the New York City
Console, to name a few.

We've also trained large cities, institutions, like the Queens Museum, the Columbia University of Social Work, the New York City Opera and the YMCA along with the diversity of other businesses and employers.

For transgender people and transgender women of color in particular, addressing safety, biased based policing and barriers to employment remain a priority. I hear directly from the community. I recently organized a roundtable with over a dozen transgender and gender non-conforming leaders to discuss their ongoing work. Hear about the most pressing issues facing our communities and to strategize on how the commission can better serve and support our communities. At which Commissioner

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28 Malalis and other senior staff heard directly from transgender and non-binary communities, advocates and stakeholders.

Earlier this year, I spoke at a listening sessions on issues facing transgender women of color with the Trans Latinx Network, Make the Road New York and New York State Senator Jessica Ramos. celebrate women's history month, the commission cohosted a panel discussion with Destination Tomorrow and the Trans Latinx Network, focusing on adjusting issues affecting transgender women of color.

And just last week, I along with my colleagues at the commission, hosted a forum for transgender and gender non-conforming and non-binary community members focusing on their rights in the housing context and how to navigate government resources when experienced discrimination.

In Fiscal Year of 2019, the Commissions Community Relations Bureau engaged in over 7,000 attendees and 214 workshops and outreach activities on LGBTQI. Discrimination and educated participants about sexual orientation and gender identity based protection under the New York City Human Rights Law.

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In addition to the commission workshops, we have continued to host vibrant community gatherings. For the third year in a row, the commission organized its annual LGBTQI community IFTAR in partner with the LGBT Center, Muslims for Progressive Values, Tarab NYC, Saga NYC, the Muslim Alliance for Sexual and Gender Diversity, Nur Ashki Jerrahi Community and the Caribbean Equality Project.

This event has grown every year and this year, the commission broke with over 130 LGBTQI Muslim New Yorkers and ally's.

Finally, the commission continues to serve as one of the lead agencies of the Unity Project with Ashe McGovern has already discussed today. The commission expanded its conversation series with Gender and Sexuality Alliance, also known as GSA within the Department of Education schools about discrimination based on gender, gender identity and sexual orientation. Which began as an initiative through the Unity Project.

In Fiscal Year 2019, the Commissions programming with GFA's group from six schools to 14 and more than tripled its numbers from 63 students in its first year to 209 in its second.

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These programs create basis for young people to

address anti-LGBTQI bullying and harassment in their

schools and communities; provide participants with

5 resources to foster more welcoming school

6 environments and support youth to create action plans

7 to address these challenges. This year, we expect to

8 engage 20 schools across all five boroughs and

9 connect directly with over 1,000 students.

As I have been able to do this work with the support of the Commission, it has been incredibly satisfying to see the impact on transgender, gender non-conforming and non-binary people throughout the city. As I do my work out in the community, I am constantly hearing from folks on how happy they are to see someone who looks like them represent them in government.

Early this month, after I gave remarks at the Osborne Association for their Trans Day of Remember and Resiliency Event, a transwoman came up to me and told me how inspired she was seeing someone who is like them in a leadership role in government.

Commissioner Malalis often talks about the importance of representation within government and it is difficult to overstate this importance especially

with trans folks. So, many trans folks now know they have an advocate in city government because they see me, and yes, they have my direct number and email when they need to reach me. They know they don't have to explain their challenges to me since I've experienced similar situations and feel comfortable

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when working with me.

Thank you again for convening today's hearing and for your interest in serving my community. It is my deepest honor to be a visible and proud member of the commission, dedicated to combating discrimination of transgender and gender non-conforming and non-binary New Yorkers and serving as a model for what local government can do to uphold the rights and dignity of my trans brothers, sisters, and family. Thank you.

DEMOYA GORDON: Good morning. Thank you, Council Member Rosenthal and members of the Committee, for convening today's hearing. My name is Demoya Gordon and I am a Supervising Attorney in the Commissions

Law Enforcement Bureau, where I investigate and prosecute cases of discrimination and harassment. I use she, her pronouns.

I joined the Commission in 2018, after working for several years at Lambda Legal. The oldest and

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largest national legal organization whose mission is to achieve full recognition of the civil rights of LGBT people and people living with HIV.

At Lambda Legal I engaged in impact litigation, policy advocacy, and public education on a range of issues effecting transgender, gender non-conforming, non-binary and intersex people. Including discriminatory treatment in the criminal legal system, employment, health care, education, government services, and other public accommodations.

While I loved the work, I was doing at the national level, I jumped at the opportunity to work at the New York Commission on Human Rights, because it was clear to me that local antidiscrimination laws like the New York City Human Rights Law would be increasingly essential bulwarks against the ongoing efforts that the federal level to curtail our communities rights. In light of those efforts, I wanted to work on behalf of my fellow New Yorkers to ensure that New York City continues to be a beacon and an example for other local governments in this particularly challenging time.

The New York City Commission on Human Rights was a perfect place to do just that. Even before I

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joined the Commission, it was clear to me and my fellow LGBTQ rights advocates, that from the very start of Commissioner Malalis's tenure, the agency had endeavored to be a place where transgender, gender non-conforming, and the binary New Yorkers could feel heard, seen, respected and have their rights defended.

In December 2015, the Commission issued groundbreaking legal enforcement guidance on gender identity and gender expression discrimination. guidance established that New York City's broad protections which have existed since 2002 but had been underutilized and not well understood could serve as a model for other jurisdictions and a signal to local and state governments across the country. That social upheaval would not result from providing clear rights and protections to transgender, gender non-conforming and non-binary people. It provided transparency and clarity about what it means to have protections from discrimination in this area and addressed real life scenarios that spoke to the lived realities of transgender, gender non-conforming and non-binary people.

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For example, the guidance made clear that people in New York City have the right to use bathrooms and other single sex facilities consistent with their gender identity. That intentional misgendering and deadnaming employment, housing and places with public accommodation could form the basis of a complaint at the commission and that gender uniform and grooming standards would violate the city human rights law.

At the time the commission issued this guidance, more than 20 jurisdictions across the country had introduced bills targeting this community, as Chanel noted. Most of these bills sought to ban transgender people from using bathrooms and other single sex facilities consistent with their gender identity. As I worked nationally to try to address these attacks, the commissions legal enforcement guidance was an immensely useful and significant example of how government should act to affirmatively protect the rights of vulnerable communities rather than attacking them.

In fact, while was at Lambda Legal, I often

pointed to the Commission's legal guidance and it's

look past Pink and Blue Public Education Campaign in

my presentations, trainings and in my policy and

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legal efficacy on behalf of transgender, gender nonconforming and non-binary people across the country.

The legal guidance was updated earlier this year to
make the city human rights law protections for
transgender, gender non-conforming and non-binary
people even clearer, and it is not also codified into
formal rules that were adopted after notice and
comment from the public.

In March 2016, the Mayor signed Executive Order 16, directing all city agencies to provide training to supervisory and front line staff on diversity and inclusion issues affecting transgender, gender non-conforming, and non-binary people. And to publicly post the city's policy that people must be allowed to use the single sex facilities that most closely aligns with their gender identity or expression without being required to show proof of gender.

Historically, transgender, gender non-conforming, and non-binary people have had challenging relationships with government offices, and this executive order signaled the de Blasio administrations desire to change that relationship and chart a new path forward.

Consistent with that goal, the commission has worked with and continues to work with the New York City Department of Correction to help bring its policies inline with the ethos of Executive Order 16.

In April 2018, Mayor de Blasio announced that the New York City Department of Correction would house people in its custody consistent with their gender identity and that DOC would be working with the commission to maintain what was formally called, The Transgender Housing Unit and now called, The Special Considerations Unit, as an additional safe housing option for transgender, gender non-conforming and non-binary people in correctional facilities.

By doing so, New York City became one of the first major cities in the nation to commit publicly to housing detained persons in accordance with their gender identity. Committing to keeping the special considerations unit open, ensures that transgender, gender non-conforming and non-binary people continue to have this housing option available to them and the commission continues to work with DOC to ensure that people housed in the special considerations unit are provided services in the same manner as people housed in general population.

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Representatives from the commission also serve on the Board of Corrections Task Force for transgender, gender non-conforming, non-binary and intersex people in DOC custody. As Ashe noted, in partnership with other city agencies and the Law Department, the Commission has been active in using its expertise on transgender, gender non-conforming, non-binary and LGBQ rights issues to contribute to amicus briefs in a federal litigation and comments to proposed federal rules.

The Commission's enforcement work defending the rights of transgender, gender non-conforming and non-binary New Yorkers is robust. The Commission has initiated widespread investigations based on information received from the public and has resolved cases for a maximum impact. Including in some cases, years long monitoring by the Commission, mandated staff training, the creation of new positions to ensure compliance, overhaul the policies and other relief aimed at preventing future harm.

The Commission takes it lead directly from the community, which often results in targeted investigations and enforcement actions. For example, in July 2017, the commission announced four

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COMMITTEE ON WOMEN AND GENDER EQUITY 38 complaints filed against substance abuse centers across the city for discriminatory policies that affected transgender patients access to these crucial services. The complaints which the commission filed on behalf of the city, were the result of proactive testing conducted by the commission following advocates reports of discrimination.

The centers include Salvation Army Adult Rehabilitation Center in Brooklyn, Promesa Residential Healthcare Facility in the Bronx, and the Thomas and Marie White Healthcare Center in Queens.

The Commission's complaints filed by its Law Enforcement Bureau charged the centers with gender identity discrimination for refusing to accept transgender patients and for discriminatory housing policies. Including refusing to assign rooms based on gender identity, subjecting patients to physical examinations and restricting transgender patients to separate rooms.

These investigations concluded with the payment of \$10,000 in civil penalties to the City of New York by Promesa; a private entity, as well as affirmative relief from all of the centers. As part of that relief, the respondents agreed to implement policies

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that prohibit gender based discrimination and harassment. Including by permitting transgender people to participate in all aspects of their services in a manner consistent with their gender identity including room assignments and other gender specific programs and facilities.

Respondents also agreed to conduct ongoing antidiscrimination training and submit to monitoring by the commission. These enforcement actions which were commission initiated, reflects the commissions recommendation that particularly vulnerable communities including transgender, gender non-conforming and non-binary people of color, may not feel safe or comfortable filing a public discrimination complaint.

In these situations, as it deter, the commission will serve as a complainant and will work to achieve broad impactful relief on the communities behalf.

Another example of the commissions commitment to obtaining broad and systemic change involved a transgender woman who while being treated at Mount Sinai Beth Israel Medical Center was subjected to invasive questions about her transition and was told that she could not room with other women and would

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After an investigation, the Law Enforcement Bureau issued a probable cause of termination. Commission, the Complainant and the Respondent entered into a conciliation agreement which required Beth Israel to pay the complainant \$25,000 in compensation to her damages, hold ongoing staff trainings on working with transgender patients, post the New York City Department of Health's LGBT Rights Bill of Rights poster, update its systems to make patients self-identified names and pronouns visible to all frontline staff, update its website with information on its non-discrimination policies and how individuals can file aggrievance with the hospital, flag and direct grievances regarding transgender patients to its patients safety and patient grievances committee, continue twice yearly meetings with the Community Advisory Board and submit to monitoring by the commission.

Creating this kind of change takes a lot of time and effort. It would be much easier and quicker to seek only monetary damages or civil fines and call it a day. But the commission is committed to making

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meaningful systemic change, even if that sometimes

3 means taking a more difficult path to get there.

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The commission has also reached out to several large companies in the city, where it came to the commissions attention that these companies health insurance policies for their employees discriminated against trans employees by excluding certain aspect of gender affirming medical care.

Using its pre-complaint intervention process, the
Law Enforcement Bureau has worked with these
companies to remove those exclusions, so that
transgender, gender non-conforming, and non-binary
employees can have equitable access to medical care.
In the year prior to the start of Commissioner
Malalis's tenure 2014, the Commission filed just two
cases of gender identity or gender expression
discrimination. In each year since, the commission
has filed between 16 and 32 cases of gender identity
or gender expression discrimination, a substantial
increase.

Additionally, in the last two years since the commissions pre-complaint intervention unit launched, the commission has also resolved an additional nine cases without having to file a complaint in the first

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42 place, by using cease and desist letters, precomplaint resolutions, and other quick interventions.

We're grateful for the opportunity to testify today on this important subject and to work in partnership with the Council. To build a city government that both reflects the beautiful and diverse transgender, gender non-conforming, and nonbinary communities and is responsive to their needs.

Thank you for convening today's hearing and I look forward to your questions.

CHAIRPERSON ROSENTHAL: Thank you so much to all three of you. This is very powerful testimony and it really shows the ground that you are covering, which is extraordinary. I'm going to allow my colleague Brad Lander to start with the questions. Although, can I just start with one quick one?

I know that you all coordinate regularly and meet regularly. Is it possible to take the findings from the work of the commission on human rights to then go back and make sure that those things are happening in city agencies? The Mount Sinai example is a really interesting one where the sort of remediation was to post signs, do some training. Do you then take that

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43 information and work with H&H hospitals to make sure that they are doing the same?

ASHE MCGOVERN: Yeah, I would defer to CCHR; CCHR also has collaborative relationships with many agencies but absolutely, we try and facilitate those conversations as well.

DEMOYA GORDON: So, I work in the Law Enforcement Bureau, so we're the enforcement arm, the muscle. also have folks in the Office of the Chair that are dedicated to Policy and Intergovernmental Affairs and those folks are in conversation all the time with city agencies.

The Commission on Human Rights has jurisdiction over all entities in the city that are city based, whether those are public or private, so we receive and investigate and if we find probable cause, prosecute cases against city agencies and private entities. But because we do have folks that are in our policy unit that have ongoing relationships with their counterparts in city agencies, we're constantly in conversations about how we can make systemic changes like this, where we hear about issues.

CHAIRPERSON ROSENTHAL: I mean, that's kind of what I'm asking. So, is it - I can't quite access

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out though, is it a fully complaint driven system or is there opportunity for proactive— just simply signage. If I were to walk into World Health Hospital or Bellevue today, would I see all the same

6 signage of what you required Mount Sinai to do?

DEMOYA GORDON: So, to tackle the first part of your question as to whether or not our process if fully complaint driven, it's not. We hear about issues through many mechanisms. One of the mechanisms is people come to us and say, I want to file a complaint because I've experienced discrimination. Another of those mechanisms is folks like Chanel going out into the community, speaking to advocates, doing presentation and hearing about issues that way. And you know, we are out in the community all the time, so we get tips, we get ideas, we get input of where there are issues and we are empowered as the commission to take action, even if there isn't an individual complainant. And so, our pre-complaint intervention is an example of where you know, someone does come to us and we're able to decide whether we need to file a complaint or not. But if someone tells us there's an issue and they

either personally didn't experience it or they don't

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COMMITTEE ON WOMEN AND GENDER EQUITY 45 feel like they can start a legal process, we can function as the complainant and decide whether or not either through our pre-complaint processes or through a formal complaint, we want to take enforcement action.

And again, our policy folks, if the issue is in city agencies, our policy folks will work. Sometimes in consultation with us in the Law Enforcement area to do things like require postings and require trainings and require policy changes.

CHAIRPERSON ROSENTHAL: I guess I'm asking specifically, so there's a Department of Health, LGBT Bill of Rights poster, do we know that those are up at all of our H&H hospitals, posted in easy to find places? Do we know if H&H has the technology to make patients self-identify names and pronouns visible for the frontline staff?

DEMOYA GORDON: So, I would have to double check to see if we know anything about that. I would also defer to those agencies to get back to the Council about that.

ASHE MCGOVERN: Yeah, and just sort of a top level response and of course addition questions we might want to turn over to the agencies, but DOH does

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2 | work to have the LGBTQ Health Bill of Rights posted

3 | in their facilities and I know your question is

4 around also H&H and data collection there. They

5 | recently updated their system, sort of very broadly.

6 So, questions like preferred pronouns, gender

7 identity and with more expansive options are now

8 available through their systems.

CHAIRPERSON ROSENTHAL: Oh, wow, at H&H?

DEMOYA GORDON: At H&H, yeah.

CHAIRPERSON ROSENTHAL: Thank you very much for

12 that. Okay, Council Member Lander.

13 COUNCIL MEMBER LANDER: Thanks very much Chair

14 Rosenthal for convening this important hearing and

15 | thanks to all of you for testifying to everyone who's

16 here. I just want to echo, it's really important and

17 | valuable, the work that you are doing and valuable

19 | and valuable that we're pushing together, to push

20 \parallel this city to do better on them and I appreciate that,

21 that work.

22 I'm Brad Lander, I use he, him pronouns. Honored

23 | to be a member of the Committee and grateful for its

24 | renaming as the Committee on Women and Gender Equity

COMMITTEE ON WOMEN AND GENDER EQUITY 47 and this hearing is really a valuable example of what

3 that's about. So, thank you to the Chair.

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I want to ask a couple budget questions. we had this dialogue the other day with the Commissioner on Human Rights when we were here in the Civil and Human Rights Committee about the expansion of the human rights law to cover domestic workers and there's lot of growth in the work of the commission as reflected by all the things you're talking about. You've brought more cases; you've been proactive in your investigations. You have Transgender Liaison, there's more education work, there's more people bringing in complaints. But there isn't that much more money, so do you have dedicated funding for this work? What are the resources that are paying for it? And you know, this is set up as a question for like, don't we need to do better to bring resources to this work if we're going to want to do more of it? yes, I see the Deputy Commissioner is advising for how to play along in this particular dance that we do.

DEMOYA GORDON: Yes, so, you know, we work hard every day to leverage the resources that we do have and for which we are very grateful. We have grown

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three times the size since 2015, and so, there are more people thankfully now doing all the work. does continue to expand, which is a good thing and we look forward to working with the Council to figure out ways that we can continue to strategically use the resources that we have and to figure out ways that we can expand the work that we're already doing.

COUNCIL MEMBER LANDER: And I'm not going to go back and forth too much. I think all the proactive work, all the education work is great. There was a nice big jump at the beginning of this administration. Its been a little slower since then and you know, the consequence when you do great additional work and we don't provide you great additional money, is that it takes longer to process complaints and we're up at historic levels now where people wait a long time. I think it's like over 500 days.

So, I want to put us on record. This work is great, it's important. We need to give you the resources for it, so it doesn't compete with other critical, civil and human rights protection.

So, I just hope that this hearing is part of our case making for pushing for more resources for the

2 Commission and this work in general in the coming

3 budget cycle.

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Director McGovern, I want to ask, also I was intrigued by and interested in learning a little more about the unity works, the Workforce Development Program. So, I guess, can you just say a little more about what that is and also, where the resources there are coming from.

ASHE MCGOVERN: Sure, sure, so as I mentioned, we announced the launch of the project in October of this year. We're currently in the process of distributing our concept paper, so just yesterday actually we had a really wonderful listening session with almost 30 providers to ask them for feedback on our concept and we'll be going through sort of the implementation and contracting process for the next several months.

The reason for this program, as I mentioned, is that we know that unemployment and poverty rates for LGBTQ communities, particularly TGNB/NC communities, is disproportionately high. Connection to long term career opportunities is vital for young people, connection to educational opportunity as sort of a

foundation to get long term employment is very important.

So, I'll just touch on a few key elements and happy to answer follow up questions. So, as I mentioned, the program itself is two year of direct service and one year of additional follow up and that's a long term of service very intentionally, because these are young folks who are — we're specifically working with LGBTQ young folks who are at risk of homelessness or currently experiencing homelessness. So, we know that those are folks who need wrap around services that are comprehensive and robust in order to make sure that they are able to pursue career opportunities that they want. So, that's one key element, two years of service, one year of follow up.

There are a number of key staffing positions that are created in order to support these young folks in their process including job developers, case managers, outreach support to make sure we're getting young folks into the program, workforce facilitators, educational support, so educational specialists who can actually help young people get for example their HSE, in order to make sure that they can access the

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jobs that they're desiring access to and also, mental
health services.

So, that's another piece of it. We know that young folks in our communities need access to mental health support and services and that it's one key way that we can make sure that they are ready and prepared to connect to whatever employment opportunities their interested in.

And of course, there is program money for a variety of incentives for young people to participate including transportation etc., but those are sort of the key staffing positions and then I'll just mention one other element, which is that we know young people want more access to advance certification training.

So, we know not every young person is going to go to college. Some young people may not even get their high school equivalency but that in order to be competitive in some of the job opportunities that they're most excited about, some level of advanced certification and training is necessary.

So, as part of this program, we're offering incentives and compensation for actually accessing those training opportunities.

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COUNCIL MEMBER LANDER: And this was in the budget we passed in June or you are proposing it for a budget amendment now or it's wonderful to have new programs but then we have to ask, alright, did we allocate for that and not know it or are you planning to come to us to ask for the resources?

ASHE MCGOVERN: No, it was allocated for. Contracts will start in Fiscal Year 2021.

COUNCIL MEMBER LANDER: Okay, it was in the FY'20 budget.

ASHE MCGOVERN: Yes.

COUNCIL MEMBER LANDER: Okay, just two more questions. I was glad when the Mayor announced Executive Order 16 and it's good to hear the update on it. I wonder if you could say a little more, that's about I quess, what's now being called the Special Considerations Unit in the Department of Corrections. My understanding, that's at the Rose's Facility on Rikers.

So, just say a little more there. Is that exclusively for transwomen? What about transmen? How do you get there you know, if you're in a place where - yeah, I mean, just talk a little more about

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what that is and how it's really going to provide people broadly the protections that they need.

ASHE MCGOVERN: Yeah, so I'll defer to CCHR to talk a little bit more about the Executive Order and any other sort of clients legal issues related there, other than to mention that yes, there is correct, the housing unit is at Rose's currently and I would defer to DOC to answer more specific questions about programs within the unit at the moment.

DEMOYA GORDON: Yeah, so as far as the policies and how DOC receives applications for the unit and how they make their determinations and placement and those kinds of things, I would defer to them on that. What I will say is, we have been in conversation with them and continue to be in conversation with them about compliance with EO 16 and New York City Human Rights Law. We have jurisdiction over them and we accept complaints from people who are incarcerated in DOC who feel like they've been discriminated against, whether that's in housing or other ways.

And we plan to do a training for DOC staff soon, so they can understand their obligations and Chanel can talk a little bit about that. But as far as how COMMITTEE ON WOMEN AND GENDER EQUITY 54
they do their internal processes, I would not be able

to speak that specifically.

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ASHE MCGOVERN: And I would just flag as Demoya mentioned earlier in testimony, both CCHR and the Unity Project are a part of the Board of Correction, the newly formed Board of Correction Task Force on TGNB/NC experiences. Thank you, Chair Rosenthal and other members of Council, for the creation of that task force. So, we'll have more to report as that task force continues.

CHANEL LOPEZ: And just to add, we have been in conversation and me, myself will be going into DOC to provide these trainings on how to engage with my community much better.

COUNCIL MEMBER ROSENTHAL: I know obviously

Rose's and DOC and this issue in general is of strong importance to the Chair, so I will defer to the Chair for follow up questions here and I guess, just for my last question, I want to kind of ask for some analogizing from the work you've done with Department of Corrections to the NYPD? Because none of you have mentioned the NYPD. There is nothing about the NYPD in any of your testimony. We know that transgender and non-binary and gender non-conforming New Yorkers

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experience a substantial amount of the discrimination and harassment they face in relationship to our police officers.

There was a 2019 NYPD Inspector Generals Report, finding failure of the NYPD to live up to its training obligations under the 2012 Executive Order. So, I mean, one, I just want to say, I mean, I understand it's complicated to like speak truth to power but why, if it's important to push the Department of Corrections to have an advisory board and hear the voices of transgender and gender nonconforming New Yorkers. Is it not equally important to push the NYPD.

Are you doing that? I guess, I'll start by asking, are you doing it and just didn't talk about it? Well, I might have some follow up questions here, so let me ask generally are you doing it and you just didn't talk about it this morning and if you're not, is that because you believe things are going great?

And if they're not, what do we need to be doing to make sure that the rights of transgender and gender non-conforming New Yorkers are respected by

2 Law Enforcement in Corrections but also, by Law

3 Enforcement in Policing.

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ASHE MCGOVERN: Yeah, I can start there, thank you for the question. We are of course aware of the experiences of policing and criminalization and TFNB/NC communities particularly.

COUNCIL MEMBER LANDER: And I did not mean the question as insulting. I know you know it but I've got to point out the gap.

ASHE MCGOVERN: Oh, no, no.

COUNCIL MEMBER LANDER: And ask about it.

ASHE MCGOVERN: Absolutely, totally understood and aware of the Inspector Generals report. I would say sort of at a top level. Yes, we have been in conversation with NYPD, I would defer to them to speak to more about their policies and procedures around these issues and where they stand currently but yes, we have engaged in collaboration. I'll let CCHR speak to their collaboration.

DEMOYA GORDON: Yes, so I can also say at a very top level that we've been in conversations. Our policy folks have been in conversations with the PD about their policies and how those can be in compliance with the New York City Human Rights Law.

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In my role as representing the enforcement arm of the CCHR, we accept and investigate and prosecute complaints against Law Enforcement including NYPD. I can't speak to any current pending or possible investigations or complaints but we do accept those and we have been and continue to welcome any opportunities to speak with NYPD about their policies and bringing those — you know, making sure that those comply with the New York City Human Rights Law.

COUNCIL MEMBER LANDER: So, from that answer and kind of comparing what you've said about the collaboration with the NYPD and I appreciate that you've reached out with them and asked for them to work together but you know, you've given us a narrative and you work with corrections which reflects a sort of maybe, let's call it you know, a kind of a collaboration where they're working with you. Thanks to the Chair and others, they have this taskforce, there's a partnership and some progress.

From the answer, we've reached out to the NYPD and also knowing the existence of the Inspector Generals report, like, what I would conclude from that as a member of the council is, thinking broadly about our criminal justice and law enforcement

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made imperfect perhaps, but visible with the

4 | Corrections Department and there's not as much at

5 least partnership, dialogue, conversation, program

6 work between the unity project and the Commission on

There's collaboration and progress being

7 Human Rights and the NYPD on this issue. Would you

8 dispute my characterization of how we're doing on

9 this issue in Law Enforcement?

ASHE MCGOVERN: Well, I would note that the Commissioner does have an LGBTQ Liaison. There is an LGBTQ Advisory Group that speaks with the Commissioner with some frequency. There's a lot in that statement.

You on the hot seat for the NYPD and I think both with the Corrections Department and with the NYPD, if we want to do follow up, then we'll need — you know, the Chair can consider joint hearings with the Public Safety Committee or with the Criminal Justice

Committee and we should follow up. So, I'm not going to go further pushing you on this. It's just, you know, part of job is to do oversight and it feels to me like having looked at the NYPD Inspector Generals report and having heard about your robust

heard about it with the NYPD, who I'm sure you would

collaborations with other agencies and not having

be glad to do it with, that that's knowledge the

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COUNCIL MEMBER LANDER: That's great, thank you

Council needs to take into consideration. And as we

move forward to think about what we're going to do to

try to ensure equity and access and I'm sure we're

going to hear testimony later today that lets us know

about the things we need to be doing in that area.

But that's a responsibility that we all have and

that's the responsibility for folks internally to

push internally and it's a responsibility for the

Council as well as advocates.

So, we'll leave it there but I think you know one of my take a ways from the hearing is going to be

that that's an area that we have a long way to go on.

ASHE MCGOVERN: Thank you for those comments. will say that we have been building relationships with folks at NYPD. Primarily our policy folks, in terms of having those ongoing conversations and we continue to look for opportunities to have those conversations, so we welcome the Council's support in that.

and again, that was not meant as a criticism of you

1 COMMITTEE ON WOMEN AND GENDER EQUITY 60
2 guys and all the work that you're doing but you know,
3 I think as we listen and come out of this hearing, we
4 got to think about where the gaps are and that is one

5 of them.

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So, thank you Chair for all this time in advance of your questions and I will stick around and listen to yours and thank you to this panel and in advance to all the advocates who are here today.

CHAIRPERSON ROSENTHAL: Thank you so much Council Member Lander and just to follow up and to jump into the weeds, are there particular precinct's perhaps in Jackson Heights where you have gone into train officers about the importance of not criminalizing trans people who maybe walking about doing their daily lives?

CHANEL LOPEZ: We haven't provided any of those trainings as of yet, but we sure welcome the opportunity to do so.

CHAIRPERSON ROSENTHAL: Yeah, thank you and so,

I'm going to make note of that. Thank you. That

that might be something that CCHR could do to reach

out for those trainings. I was intrigued by how many

training you have done and the laudable goal of

training city workers who are supervisors to be

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knowledgeable and I was wondering if you have a

3 target for how people you want to train and sort of

4 where you are along that effort in training city

5 workers to be knowledgeable.

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DEMOYA GORDON: We can get back to you to clarify if I get anything wrong here, but I don't believe there's a target so much as EO 16 requires that all city supervisors from staff get trained on TGNC diversity and inclusion issues. And our in person interactive training, which Chanel often leads, is a way to meet that requirement and we make ourselves available to do those for anyone who wants us to do it.

And so, I don't know that we have like a specific target. Our target is to do as much as we humanly and physically can do.

CHAIRPERSON ROSENTHAL: Well, it sort of gets to Council Member Lander's question about funding as well. You know, recently I was looking at the DOE IG's report on Title 9 Coordinators at DOE and you know, one person had done 40 trainings in order to make sure that one person at every school had gotten training on Title 9 requirements and their duties but they know how many schools there are. They know that

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COMMITTEE ON WOMEN AND GENDER EQUITY each school has to have a liaison. And so, they have to train all those people within a year. And so, I'm just wondering and if I could make a you know, sort of educated quess, there are so many people you have to train that you know, as many as you can touch you touch, but I'm just wondering; is there's any sense of scale, if you could know that well, if we had ten more people doing trainings, we could obviously train ten times as many people. And this is how many it would equate to and we'd be then a quarter of the way along our goal.

ASHE MCGOVERN: Well, I think to answer your question, the goal of EO 16 is to make sure that all city employees get trained on how to effectively and humanly and nondiscriminatory interact with LGBT.

CHAIRPERSON ROSENTHAL: Wait, there are 330,000 FTE's.

ASHE MCGOVERN: Yes, and every single one of those people have to do that training. They can do that through DCAS, provides a training or they can utilize our training which is an in-person training led by a personal trans experience, most of the time, Chanel.

And so, we want to make sure that that resource is there for folks because you know, we're very proud of our training but DCAS's training is also available and pursuant to EO 16, every single city employee has to go through that training and does go through that training.

CHAIRPERSON ROSENTHAL: So, is that a sort of online training?

ASHE MCGOVERN: I think there's an online version. I do think there's in person available as well but I can't speak explicitly for DCAS.

CHAIRPERSON ROSENTHAL: I recently looked at the training you do on sexual harassment, the online module and I thought it was terrific.

ASHE MCGOVERN: Yes.

CHAIRPERSON ROSENTHAL: Have you reviewed the one that DCAS uses for diversity and inclusion training?

ASHE MCGOVERN: Could you say that again?

CHAIRPERSON ROSENTHAL: Sure. Have you — in the same way that I know CCHR works so hard in the sexual harassment training that you have online, have you similarly reviewed the diversity and inclusion training that DCAS does?

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of the Unity Project or CGE or CCHR to sort of give

trans and TGNC non-binary communities and for them to

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feel safe.

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CHAIRPERSON ROSENTHAL: Thank you. Do you think that CUNY has access to or possibly uses the DCAS training module online?

ASHE MCGOVERN: I would have to defer to CUNY on that. I don't know what they -

CHAIRPERSON ROSENTHAL: Okay, can we leave that as a question hanging out there that maybe Unity $\label{eq:project} \text{Project can} -$

ASHE MCGOVERN: Absolutely.

CHAIRPERSON ROSENTHAL: Thank you. And then similarly to the point of tracking and I think this is for Director McGovern. Did I say that right?

Yes. That's funny, I wrote down Executive Director Ashe.

ASHE MCGOVERN: I'll take that to.

CHAIRPERSON ROSENTHAL: Yes, thank you. Are you able to track the number of specific workers across city agencies who are dedicated to addressing TGNC/NB diversity and inclusion issues in each city agency, can you say oh, here are the 16 agencies that I know have one LGBT coordinator. We know there's; I'm making this up, funding at ACS for two workers who deal with this in particular with our youth. We know there are two workers at HRA in the DV unit who

COMMITTEE ON WOMEN AND GENDER EQUITY 67 specifically are paying attention to LGBTQ issues.

Do you either have that today or do you have a sort of framework to be able to ask and get that information?

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ASHE MCGOVERN: Yeah, so, there are LGBTQ
Liaisons and directors at various agencies. I
definitely have access currently to who those folks
are. And then of course there are some people at
different agencies who may not have the formal title
of LGBTQ Liaison or director but who I know
personally and work with personally on those issues.

CHAIRPERSON ROSENTHAL: And then could you add on the layer of contracting out? Like MOCJ has contracts with you know, the Anti-Violence project.

You know, the city has contracts with Callen-Lorde.

Can you add in the contracts that we have for services that some of the nonprofits do on behalf of the city?

ASHE MCGOVERN: I don't have access right now to the list of all the — I think it's a very long list of contracted services with various community organizations but I can certainly get, particularly if you had specific questions about particular agencies, I'm happy to follow up on that.

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CHAIRPERSON ROSENTHAL: You know, it's more in preparation for the budget hearings coming up in March. I think it would be amazing to have from your perspective, an issue based list of funding and I very much am fine with back of the envelop accounting. It doesn't have to be perfect, so if you want to include staff who are doing the work who possibly don't have the title, fine by me but in addition to the staff, I really am particularly interested in the agencies that the administration, the nonprofits that the administration funds to do this work properly on behalf of the city.

You know, thank you so much for this. We have a list of the New York City Council Initiative Funding that we allocate for work in this area and in many ways, you know, I'm going to be squishy with you know, including LGBTQ. The total is \$21.4 million; we contract on a variety of issues. Trans equity programs, community services, hate crime prevention, so I'm just wondering if the administration, thank you, can do the same thing.

ASHE MCGOVERN: I'm happy to chat with OMB and MOCs and figure out what we can do.

similarly I was trying to map out sort of what the

responsibilities are of the four different entities

So, there's CGE, NGBV, CCHR, sorry for all the

initials, Unity Project. Is there one entity that's

ultimately responsible to make sure all the work is

going on? Could I safely say that's Unity Project?

one of the core missions and responsibility of the

I think you could safely say that

that seem to be focused on equity.

ASHE MCGOVERN:

administration, so yes.

CHAIRPERSON ROSENTHAL: That'd be great and then

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CHAIRPERSON ROSENTHAL: And would that be along side of CGE in tandem with CGE? I mean, again, you

Unity Project is to coordinate interagency

initiatives and to provide top level strategic

advising on policies and programs across the

know, I'm thinking about, I happen to be a Commission on the Commission on Gender Equity, so I'm present at

our meetings where we're discussing a range of

issues. There is a safety work group that's doing

some of this work. Well, I guess, so I'm wondering

you know, to what extent the Unity Project is part of

that. I know both fall under the auspices of the

COMMITTEE ON WOMEN AND GENDER EQUITY 70

First Lady, so I'm trying to figure this out in my

mind's eye.

ASHE MCGOVERN: Figure it all out, makes sense.

So, as you know CG's mission is broader than LGBTQ or trans and non-binary gender nonconforming justice and that's the center of what we do. So, we are close collaborators with CGE. I personally meet with their staff weekly for just check-ins about what's going on and what upcoming events look like and then we meet bi-weekly to talk about longer term strategy and collaboration.

So, we are absolutely close partners and I think you know, they submitted written testimony and spoke I believe also about their partnership with the Unity Project. So, while their mission is inclusive, of course, LGBTQ folks, it's not the center of what they do and it is the center of what we do.

CHAIRPERSON ROSENTHAL: You know, we were noodling around online in preparation for this hearing and noticed that San Francisco has an office of transgender policy, teaching on CNB policy. Is that something that you think might be a goal for New York City?

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ASHE MCGOVERN: Potentially. I think it's worth having more conversation about.

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CHAIRPERSON ROSENTHAL: Okay, and then a quick question for CCHR. One of the constant concerns that we're hearing about and I mentioned it a little bit as it has to with CUNY, but in businesses, that there are not gender neutral bathrooms. Are you receiving complaints on this? How many complaints have you received? How many have you investigated? Is there outreach on your part, educational outreach on your

Affairs? They have a new name but that agency.

part, maybe working in collaboration with Consumer

DEMOYA GORDON: So, we do receive complaints about access, equitable and nondiscriminatory access to sex segregated spaces. I can't speak specifically to our pending cases, but you know, some of those involved complaints by people who are non-binary or identified on the spectrum who have been met with discriminatory harassment and treatment.

As far as our outreach about the access to gender neutral bathrooms, I believe that that sits with Department of Buildings primarily but we do work with them proactively to figure out ways that we can make sure that the community knows that single stall

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COMMITTEE ON WOMEN AND GENDER EQUITY

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2 bathrooms that are operating in the city should be

3 labeled as open to all genders. And we continue to

4 look for opportunities to work to make sure that all

5 businesses in the city are complying with that law.

CHAIRPERSON ROSENTHAL: I mean, go ahead sorry.

ASHE MCGOVERN: I was just going to add that DOB

8 has developed sort of signage for businesses. They

9 do take complaints. The Unity Project coordinated a

10 meeting between Department of Buildings, Department

11 of Cultural Affairs, CCHR and other agencies with the

12 Anti-Violence Project, whose done a lot of work

13 around this and done independent investigation.

So, DOB is very actively working on this issue in

15 making sure that our businesses are in compliance.

16 CHANEL LOPEZ: And also, I've worked closely with

17 | the New York City Anti-Violence Project. We've met

18 | over the summer also to go out to these businesses

19 | and perform outreach and offer them trainings if they

20 | need it and also, a package that was put together

21 | with the signage of a gender neutral bathroom.

22 CHAIRPERSON ROSENTHAL: Could you refresh my

23 memory about the law. I recall that going forward,

24 so this is where Department of Buildings would be

instrumental. Going forward, all buildings need

1 COMMITTEE ON WOMEN AND GENDER EQUITY

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73 gender neutral bathrooms, all gender, sorry, all gender bathrooms. Thank you, but as for current buildings, you know, buildings that have already been built, what's the law there?

DEMOYA GORDON: So, I believe the law actually requires that if you have a single stall bathroom, it must be labeled as open to all genders. That's actually what the law requires to my understanding.

So, that's what we're working with, Department of Buildings to make sure the community knows and businesses know that they need to comply with that law.

CHAIRPERSON ROSENTHAL: Can you give me a sense of how - I don't need information on specific cases but in total over the last, since the law was passed, how many cases have come before or complaints have come before CCHR? I mean, and maybe even scale, is it 5-10, 10-20, 20-50?

DEMOYA GORDON: So, as far as that specific law, we don't enforce that specific law but again, we work with Department of Buildings under which that law sits to help to make sure that it is being complied with and that education is going out to the community.

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What our law does require folks to do is to make sure that people have access to facilities that most closely align with their gender identity and that folks are not harassed or prevented from using the bathroom that they decide is most closely aligned with their gender identity. I don't have the breakdown here of how many of the complaints that receive, include those kinds of complaints but we can circle back to you.

CHAIRPERSON ROSENTHAL: Yeah, I mean, just again, a sense of scale. Are we talking about 100 or 1,000, I'm just curious.

DEMOYA GORDON: Well, right now, total we have 48 open cases that involved gender identity related discrimination. Not all of those necessarily involve access to bathrooms however, because I don't have the breakdown in front of me as far as how many of those involve.

CHAIRPERSON ROSENTHAL: Sure, sure, sure.

DEMOYA GORDON: But I can circle back with that information.

CHAIRPERSON ROSENTHAL: Okay, thanks and I'd be interested to know sense of scale like, how does that compare to San Francisco? How does that compare to

COMMITTEE ON WOMEN AND GENDER EQUITY 75 other cities in terms of achieving our goals? It would be interesting I think to look at.

And at CUNY in particular, do you take — have you heard complaints from CUNY students in particular or would that go only to the administration at CUNY?

DEMOYA GORDON: Well, what I can say is that, folks attending CUNY have been discriminated against. We accept those complaints for investigation and prosecution. I can't speak to currently pending matters.

CHAIRPERSON ROSENTHAL: Is that a sort of project that maybe Unity Project would be willing to take on, or perhaps Chanel, for you to take on to say I'm going to do an assessment of all CUNY campuses, just to get a sense of whether or not it's accessible for students — an all gender bathroom is accessible. It would be, just given the nature of the testimony that's been sent in, it seems like a pretty common and important concern.

DEMOYA GORDON: Well, we certainly appreciate that information and we will take it into consideration and we look for opportunities to do work as a policy matter, affirmative work to see if

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1 COMMITTEE ON WOMEN AND GENDER EQUITY 76 2 we can help to move folks into compliance with the 3 New York City Human Rights Law. CHAIRPERSON ROSENTHAL: Yeah, it would be an 4 interesting report. Whose office would do a report like that, an analysis like that. I mean, what that 6 have to complaint driven to CCHR or to DOI to say, we want an analysis of all gender bathrooms at CUNY 8 campuses? 10 DEMOYA GORDON: A report specifically 11 understanding whether there's compliance or not? 12 CHAIRPERSON ROSENTHAL: Yeah, would that be something your office could take on? 13 14 DEMOYA GORDON: It's something we could 15 definitely help coordinate. I mean, it would make sense for CCHR to be a part of that conversation, 16 17 certainly Department of Buildings, certainly CUNY 18 directly. 19 CHAIRPERSON ROSENTHAL: Okay, and to your 20 knowledge, is there such a report? DEMOYA GORDON: Not that I know of. 21 2.2 CHAIRPERSON ROSENTHAL: Okav. 2.3 ASHE MCGOVERN: We do work on an issue reports periodically about various things that fall under our 24 jurisdiction and we work with various partners on 25

1 COMMITTEE ON WOMEN AND GENDER EQUITY 77 2 those reports, so it's certainly something that we're interested in being involved in conversations.

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CHAIRPERSON ROSENTHAL: Yeah, I would love to talk more about the possibility of doing something like that. It's just such a common thread through all the testimony.

Thank you, and lastly, I want to get to the issue of the challenges of reporting and for somebody who is facing discrimination, most importantly with the Police Department. The challenges of reporting that somebody's been discriminated against just because of their gender identity. I'm wondering what protections are there for such individuals as they come forward to CCHR?

DEMOYA GORDON: Are you asking what protections are there for folks who file complaints?

CHAIRPERSON ROSENTHAL: In particular with the NYPD.

DEMOYA GORDON: So, under our law - our law prohibits discrimination and harassment across various jurisdictions, whether that's employment, public accommodations, housing, the bias based profiling statute. It also prohibits retaliation for filing a complaint or for cooperating with an

1 COMMITTEE ON WOMEN AND GENDER EQUITY 78
2 investigation. And so, we make sure that both folks
3 who come to us with complaints know that and we make

sure that respondents know that.

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They are liable under our law as an additional count of discrimination, if they retaliate against folks for either complaining to us or cooperating with our investigation. And so, when we hear or you know, whether it's in the employment context, whatever context it's in, where folks are vulnerable, when we hear of retaliation, we will reach out through respondents and let them know, you know, you need to cease and desist from doing this and if you don't, you are subject to liability under our law.

CHAIRPERSON ROSENTHAL: How many cases of retaliation do you have?

DEMOYA GORDAN: I don't have that number in front of me, but we can certainly circle back on that.

CHAIRPERSON ROSENTHAL: Yeah, is it — I'd be interested in knowing. So, if there are 48 open cases, having to do with TGNC/NB discrimination, as those get investigated, what proportion on average also result in a retaliation case?

DEMOYA GORDON: We can circle back on that with that information for you.

CHAIRPERSON ROSENTHAL: Yeah, okay, I'm going to wrap up. Oh, great point. I would like to thank my amazing staff once again for the Committee on Women and Gender Equity for their thorough efforts.

We've talked about a couple of things that you said you would be able to get back to us on. Could we get a time limit on that? Do you want to say — and some are easier than others. You know, the budget thing might be a challenge, so why don't we do a rolling timeline, maybe the stuff that you can get to us sooner rather than later, could we say somewhere you know, after the Thanksgiving holidays, before the winter break and then maybe early in January. I'd be very interested in seeing the budget if we could get a confirmation and sort of maybe biweekly update that indeed it's moving along. So, we will get to something, because that will prepare us well for the hearings in March.

DEMOYA GORDON: Yeah, particularly on the budget,

I hear you and agree that it's something that we want
to prioritize. I can't speak without talking to OMB
and MOCS particularly on the contracting about
timeline but we will circle back for sure.

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I really admire the work that all of you are doing. I appreciate your efforts very much. This has been a very impressive panel, impressive testimony. You know, there's always more work to be done. We're going to hear from the advocates; I'm anxious to do that and from individuals but you know, I appreciate the work of this administration. Thank you very much.

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PANEL: Thank you.

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CHAIRPERSON ROSENTHAL: I'm going to call up the next panel; Elisa Crespo representing the Bronx Borough President; Quadira Coles from Girls for Gender Equity; Deborah Lolai from the Bronx Defenders; Taylor Brown from Lambda Legal; and Kathleen McKenna from Brooklyn Defender Services.

You know, we have over 50 people who have signed up to testify today. And so, in respect of everyone who has been here to testify, I'm going to ask the Sergeant to set a two minute clock for testimony and I would ask people to try to stay within that quideline.

All of your testimony, both written and oral will be part of the record, so rest assure that the public COMMITTEE ON WOMEN AND GENDER EQUITY 81
will know what you have to offer and we appreciate
that very much. We can go down the line, I'd like to
start though with Elisa Crespo from the Bronx Borough

5 Presidents Office.

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ELISA CRESPO: Good morning Chairperson

Rosenthal. Hello, there we are. Good morning

Chairperson Rosenthal and members of the Committee.

My name is Elisa Crespo; I am the Education Liaison

at the Office of the Bronx Borough President Ruben

Diaz Jr. and most are proud women of trans

experience.

I'm very pleased to be here testifying on behalf of the Bronx Borough President about how the City of New York can provide access, resources and support for transgender and gender non-conforming New Yorkers.

I'd like to start out by saying that trans and gender non-conforming New Yorkers are very fortunate to live in a city that provide robust anti-discrimination protections. Moreover, New York City is home to some of the best non-for-profit organizations whose mission is to serve the LGBTQ+community. Our office would like to take a moment to praise those organizations, several of which have

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COMMITTEE ON WOMEN AND GENDER EQUITY 82 assisted trans and gender non-conforming individuals with inviable support of services along the way.

Organizations like Callen-Lorde, the Sylvia
Rivera Law Project, the Hetrick Martin Institute, the
LGBT Center, the Gay Men's Health Crisis and the
Bronx's very own Destination Tomorrow.

These organizations and many others have been doing the work of the people and at times, have been the communities only source of support. For that, they deserve recognition during today's hearing. We ask that you continue to support these organizations by providing them with discretionary funds, so that they can continue doing the work that is necessary for the LGBTQ+ and the trans and gender non-conforming community.

For many trans and gender non-conforming individuals, their first experience with rejection starts in their homes. Many transgender non-conforming individual youth are disowned by their families because of how they identify. That abandonment starts a perpetual cycle of homelessness declining health and criminalization.

Statistics show that the overwhelming majority of New York City's homeless youth identify as trans or

COMMITTEE ON WOMEN AND GENDER EQUITY

gender non-conforming. Despite this alarming fact,

the city has only opened one Department of Homeless

poorly.

Services run shelter that caters specifically to the LGBTQ and trans and gender non-conforming community.

What is more, there are still cases being reported of DHS employees misgendering and treating

trans and gender conforming homeless youth very

It is imperative that the city mandate the

Department of Homeless Services and the New York City

Human Resources Administration to create a priority

status for trans and gender non-conforming

individuals for rental assistance vouchers and

supportive housing much like those agencies have done

for other vulnerable populations.

Not with standing trans and gender non-conforming folks suffer from a societal stigma that causes us to be shut out from the private sector job market.

Despite the city's laws prohibiting discrimination in the workplace on the basis of sex, sexual orientation and gender identity, far too many trans and gender non-conforming folks are woefully unemployed or under employed. And particularly, trans and gender non-conforming individuals of color.

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It is not enough for the city to implement diversity and inclusion trainings in the workplace. The city should consider increasing its recruitment efforts to trans and gender non-conforming individuals, so that there is a pathway into the municipal workforce for them.

Trans and gender non-conforming New Yorkers also need a pathway to public higher education. There are thousands of talented trans and gender non-conforming youth without a post-secondary education because the public higher education system does not create a safe pathway for them. All too often, trans and gender non-conforming youth, who are in the process of transitioning drop out of school because of an unsafe, hostile environment.

CHAIRPERSON ROSENTHAL: If you could wrap it up. Again, we have your written testimony, just the last thought.

ELISA CRESPO: Yes, ma'am. I'm almost done. Thank you.

CHAIRPERSON ROSENTHAL: If it were not for schools like Harvey Milk High School, which creates safe spaces for trans and gender non-conforming youth, thousands of trans and gender non-conforming

The city should consider in addition to the City University of New York that is designed for, but not limited to LGBTQ and TGNC New Yorkers.

I'd be remiss if I did not address the issue of transwomen of color being profiled —

CHAIRPERSON ROSENTHAL: So, I'm really sorry. There are 49 other people who -

ELISA CRESPO: Yes ma'am.

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CHAIRPERSON ROSENTHAL: Who want to testify and I've given you the courtesy of going first. I would ask that you just give a last punchline and let's move on. Thank you. We have your written testimony.

ELISA CRESPO: Thank you for scheduling this hearing and for listening to the stakeholders. If you take nothing else from this testimony today, know that trans and gender non-conforming New Yorkers need jobs, we need pathways to public higher education and we need priority status in the shelter system. Thank you.

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DEBORAH LOLAI: Good morning, my name is Deborah Lolai. I use she and her pronouns and I am the supervising attorney of the LGBTQ Defense Project at the Bronx Defenders. Thank you for the opportunity to testify before you on this important matter today.

Our office has represented hundreds of trans and gender non-conforming, non-binary people in criminal cases and related legal matters.

I'm here today to discuss three important topics with the Committee. The first is NYPD misconduct against TGNC/NB people. The second is mistreatment of this community in DOC custody, and the third, is limited access to alternatives to incarceration and other court mandated programs for this community.

As I'm sure all of you know, the NYPD has a record of abusing TGNC New Yorkers throughout history. As a result of this pattern of abuse, the NYPD Patrol Guide which governs NYPD conduct, was revised in 2012 to include protections for TGNC people.

In the hundreds of TGNC clients I have personally represented in criminal cases, there has never been one client whose arrest and treatment by the involved officers complied with the 2012 revisions.

Our clients are routinely profiled by the police. Throughout the course of their arrests, they are physically assaulted, sexually assaulted, called derogatory names, placed in the wrong holding cells and misgendered both orally and in writing in police paperwork.

In terms of the Department of Correction, over the past couple of years City Council has paid much attention to the treatment of incarcerated TGNC people. In fact, much improvement has been made thanks to the efforts of many agencies in this room today including advocates, City Council Members, the Board of Correction and the New York City Commission on Human Rights.

I personally want to thank you Council Member
Rosenthal for your leadership in this area and we
look forward to continuing working on the task force
to address these issues, but I do want to acknowledge
that really serious problems are continuing within
DOC against this population.

And finally, I just want to briefly discuss the lack of access to alternatives to incarceration and court mandated programming for TGNC people. Many of our clients are court mandated to engage in these

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programs. In the criminal context, if they are not successful in these programs, they are facing jail or prison alternatives.

In the family court context, these programs and success in them largely determine whether or not they are going to be able to reunify with their families. The problem is that these programs are often gender specific and culturally incompetent. TGNC clients are sometimes not accepted to programs because they are transgender and when they are accepted, they are often forced to sleep in gender designated areas that are inconsistent with their gender and they face gender based harassment from other residents in these program which are left unaddressed by staff.

This discrimination and harassment results in an inability to complete the program successfully, exposing people to a prison sentence or to a delay in family reunification.

Thank you again for this opportunity to testify before you on these important issues. I'd ask the Committee to begin monitoring NYPD misconduct and Council Member Lander, I would be happy to also address the issues you brought up earlier. I'd ask that you investigate the rampant discrimination in

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COMMITTEE ON WOMEN AND GENDER EQUITY 89 these programs across New York City and that you continue your incredible work pushing the Department of Correction to treat trans and gender nonconforming people the right way.

OUADIRA COLES: Good afternoon Council Member Rosenthal and Committee on Women and Gender Equity. My name is Quadira Coles, I use pronouns she, her and I am the Policy Manager at Girls for Gender Equity.

Girls for Gender Equity's work center safety and healing for cisgender, transgender girls and gender non-conforming and non-binary youth of color with an understanding that safety and healing cannot happen without appropriate investments and meeting their material needs. A significant part of our work has been shifting narratives in public conversations and bringing an intergenerational anti-carceral feminist analysis to the discourse around gender.

Justice; Girls for Gender Equity offer two resources. Our youth driven participatory action research projects School Girls Deserve and a comprehensive recommendations crafted through the City Council's Young Women's Initiative.

Among the following recommendations through the School Girls Deserve Report, address experience of

1 COMMITTEE ON WOMEN AND GENDER EQUITY 90 2 transgender and gender non-conforming youth of color 3 which include investing in holistic curriculum that 4 is culturally responsive, intersectional and 5 feminist, so that schools can become an affirming community for transgender and gender non-conforming 6 7 youth of color, create resourceful and dignified 8 schools by quaranteeing access to all gender bathrooms, increasing dignified access to menstrual materials and fully allocating old funds to New York 10 11 City Public Schools, create safe and supportive learning environments through Title 9 and in school 12 support for survivors of sexual violence, trained 13 14 guidance counselors and social workers, increase 15 school based health centers in school based mental health programs and stronger implementation of the 16 17 Dignity Act, Transgender and Gender Non-conforming student quidelines and respect for all, decriminalize 18 19 learning environments by removing police and school 20 safety agents from all New York City public schools. The Young Women Initiative issued the following: 21 Overarching recommendations, collect disaggregated 2.2 2.3 data on sexuality and gender identity separately, secured rights of youth in foster care, juvenile 24

detention and all other government operated in

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regulated youth facilities, conduct meaningful review of current policies relating to the safe and appropriate housing of transgender and gender non-conforming people in the city, require comprehensive sex ed in New York City public schools. GE continues to champion the work that removes barriers in the lives of transgender and gender non-conforming youth

We ask to be a resource for the Council in upcoming efforts to address the issues laid out by advocates today and that the youth are centered in this work as well.

Thank you for your time.

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of color.

KATHLEEN MCKENNA: Good morning, my name is

Kathleen McKenna; I use she, her pronouns and I'm a

Policy Social Worker at Brooklyn Defender Services.

In my limited time, I'd like to highlight two points

that you'll find our written testimony. First, while

we recognize that this hearing is not about the

resolution, we call on the City Council to adopt

resolution 923 calling on the New York State

Legislature to pass Senate Bill 2253 Assembly Bill

654. Which would repeal penal law Section 24037

loitering for the purposes of prostitution.

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COMMITTEE ON WOMEN AND GENDER EQUITY Enforcement of the bill if not the bill itself is patently racist, sexist. The majority of the people arrested for the charge are Black and Latinx women, Black and Latinx women consistently report being stopped and harassed by police for simply walking down the street, speaking with friends and congregating in certain neighborhoods. resolution would send a strong message to New Yorkers that criminalizing, walking while trans is inappropriate and unacceptable.

Secondly, we'd like to highlight the point raised earlier that the city has to ensure that trans and gender non-conforming people can access court mandated services. Our clients are given the choice to participate in insensitive gender, segregated programming or to go to jail. And when our trans and gender non-conforming clients are forced into these programs, their set up for failure. They often don't complete the programming because of harassment and issues which too, result in going to jail.

We recognize that many agencies and organizations and people, many of which are led by trans and gender non-conforming people are doing this work and are filling the gaps that our agencies are identifying

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93 and we hope that the City Council will listen to the folks in the room who are trans, non-binary and gender non-conforming and recognize this as an opportunity to invest in the programs that you'll hear about today and the people in this room who are doing this work.

Thank you.

CHAIRPERSON ROSENTHAL: Thank you, just a really quick question for Bronx Defenders. Do you think that - Oh, I'm so sorry, of course, there wasn't a chair for you. We're going to get you a chair. on one second, the Sergeant at Arms will get you a chair. Thank you, thanks for standing up.

TAYLOR BROWN: Sorry for interrupting again, Taylor Brown from Lambda Legal. It looks like the clocks up, so I'm an attorney with Lambda Legal at our headquarters here in New York City. Lambda Legal is the nation's oldest and largest LGBT and HIV legal organization, dedicated to the full recognition of Civil Rights for lesbians, gay men, bisexual, or transgender people and all people living with HIV.

I'm here today to commend all of these advocates and to also just voice Lambda support for the Commission on Human Rights. When we talk about

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Access Resources and support for transgender and

3 gender non-conforming residents in New York City, the

4 Commission is on the frontline doing some of the

5 | hardest and most important work.

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Increasingly, Lambda Legal is devoting the majority of our resources spinning off a tax by the Trump Administration on the Civil Rights of our community. We are able to do this because we have partners like the commission defending our communities locally.

The Civil Rights work that the Commission does is unparalleled and serves as a national model for other cities and states when it comes to meaningful enforcement of civil rights, protections and guarantees.

As an impact lawyer, I am reminded every day of the limitation of impact litigation. While legal equality is important and gives us the ammunition to tackle systemic issues in our communities, enforcement is essential to effectuate real legal equality, equity and meaningful change in people's everyday lives.

Even today, TGNC residents of New York City are still dealing with discrimination across the spectrum

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3 to discrimination and employment, health care,

4 educational opportunities and the penal system. We

from everyday interpersonal harassment and violence

5 know that discrimination in these important areas of

6 life directly correlate to higher levels of poverty,

7 homelessness, negative health outcomes and encounters

8 | with law enforcement. And just a general lower

9 quality of life and wellbeing and to combat the

10 effects of the discrimination, the commission not

11 only brings enforcement actions, but also works

12 proactively by engaging the community to educate the

13 public about civil rights and to promote diversity

14 and equity.

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This model of civil rights work enforcement education is vital in the battle for the lives of TGNB people. And what is more, the commission is able to directly tackle intersectional issues. Discrimination does not only occur because of transgender, gender non-conforming status. It is often deeply intertwined with race, socioeconomic status, interactions with the criminal justice system, credit, all of these things and by being empowered to enforce one of the most comprehensive

civil rights, because in the country, the commission

1 COMMITTEE ON WOMEN AND GENDER EQUITY

2 has the unmatched ability to meet people where they

3 are and combat the myriad of intersectional

4 discrimination many TGNC people face.

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CHAIRPERSON ROSENTHAL: Thank you. Just a quick question Deborah for you. I'm looking at supervised release and thinking about January and the people who will be released at that time and wanting to make sure that there are programs that are sensitive.

Do you have a sense of the numbers, like how many people we might be talking about who will be coming into supervised release or ATI system that hadn't been there before? And where this is going is, I would like to start pressing the administration on supervised release and ATI programs for a particular — I don't know how to say it, buckets of people. I'm thinking also about the DV community, batterers and what supervised release is available for them. So, I'm wondering if we should be, the city should be thinking about this as well.

DEBORAH LOLAI: I think it's definitely something we should be thinking about. I do want to make a crucial distinction between the programs that I'm talking about and programs such as CCI, Bronx Community Solutions and supervised Release which

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historically, we have not had as much of an issue with then residential inpatient treatment programs and specifically alternatives to incarceration that are part of somebody's sentence or plea deal. are the programs that I'm referring to. So, an inpatient substance abuse program for example, right.

If somebody is sentenced to complete one year of this program, right, and is told, if you do not complete this program successfully, the prison alternative will be three years. And then they go into the program and their not able to complete it because of the harassment they face.

But I will say it is something that we should be talking about with all agencies and organizations that are going to be working with people who would have otherwise been incarcerated. Because there are specific issues that TGNC people have to navigate. That other people coming through the system may not have to navigate to the same extent and I would be happy to continue those conversations with you.

CHAIRPERSON ROSENTHAL: Thank you, I'd like to take you up on that. Oh, yeah, sorry, do you have a written copy of your testimony? Okay, if you could give that to the Sergeant at Arms, that would be

1 COMMITTEE ON WOMEN AND GENDER EQUITY 98 2 really helpful. Thank you all for coming today, 3 thank you for your time. I'm going to call up the 4 next panel. COUNCIL MEMBER LANDER: Chair, could I ask a question or two? 6 CHAIRPERSON ROSENTHAL: Oh, I'm so sorry. COUNCIL MEMBER LANDER: No, no, problem. 8 Ι 9 should have come over. 10 CHAIRPERSON ROSENTHAL: Of course. 11 COUNCIL MEMBER LANDER: Thank you. I want to I guess draw it a little more of the NYPD issues to 12 just make sure, again, I suspect we'll hear more but 13 14 Deborah, you know, just the fact that you have not 15 seen in your experience you know, any of the - I wonder if you could say a little more about what the 16 kinds of complaints that people bring to you are. 17 18 Where they take them, do they take them to CCRB? 19 know, and where should we be looking to try to

DEBORAH LOLAI: I really appreciate your interest in this topic. The most common complaints that we are getting are the ones that I listed in my testimony. So, almost 100 percent of the time, people are placed in holding cells inconsistent with

address the issue?

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courthouse awaiting arraignment. The alternative is

4 being in a cell by themselves which sometimes happens

their gender identity both at the precinct and in the

as well.

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COUNCIL MEMBER LANDER: I should say that happened on my last arrest when I was arrested at the

Amazon Ice Protest. There were 44 of us and there

was one person who was in a cell by themselves.

names and pronouns are also almost never respected, which actually has devastating consequences if that person continues through the system and ends up having bail set on them because DOC initially looks at the police paperwork and what gender designation they used on that paperwork to fill out what's called a securing order which is what determines which intake facility they're going to be sent to.

Right, so if a transgender woman has male on her police paperwork and she goes through the court system and the court officer fills out the securing order based on that paperwork and writes male, she's going to the male jail facility for intake. And they can be there for several, sometimes a day, sometimes two days before maybe they are sent to rows and when

COMMITTEE ON WOMEN AND GENDER EQUITY 100 they go straight to the men's jail for intake, it's much less likely that their going to be accepted into rows, that's what we've seen.

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You know, and then there are sort of the more egregious offenses like physical assault, like sexual assault. Usually those things are accompanied by derogatory statement made against them, targeting their gender identity and sexual orientation. And then there's you know, what people would consider sort of the everyday experiences with NYPD, the profiling, the harassment on the streets. Right, that may not even result in an arrest, but it definitely takes a toll on someone.

And in terms of your second part of the question, so, we represent people in criminal cases and we always advise our clients to make complaints with the commission, to make complaints with the CCRB. We advise them on how to file civil rights lawsuits with they would like to and if they would like to do any of these things, they usually do. The problem is follow-up. Right, that's become the struggle for us is trying to figure out the best system in following up. Right, often times we never see our clients again after arraignments, if the case is resolved.

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COMMITTEE ON WOMEN AND GENDER EQUITY Right, and to be fair, I understand why they never want to see us again to.

So, that's been primarily the struggle, but I think it's crucial for us to figure out a way to monitor these abuses, and to see how with numbers, how often they are happening. And we can give you our data. Right, we collect that data but we only represent a portion of people arrested in the Bronx.

So, there's citywide data that needs to be collected on this.

COUNCIL MEMBER LANDER: It's my understanding from the Inspector General's Report on the NYPD response, that they're resisting asking about gender identity and I guess, kind of hiding behind. People don't want their privacy invaded although, that hasn't been my experience that the NYPD worries that much about invading people's privacy but I guess, is that an issue here? If there isn't you know, on the arresting forms and the documents and the intake forms, a question about gender identity, then I get one, it doesn't sort of comply with the guidance to respect it and it just seems like it would make it much more likely that an officer would just go ahead and use a dead name, would use the identity that they COMMITTEE ON WOMEN AND GENDER EQUITY

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assumed, and process someone in the way that you refer to.

DEBORAH LOLAI: That's a really good question.

COUNCIL MEMBER LANDER: I understand there might be multiple perspectives on it.

DEBORAH LOLAI: It's a complicated question to answer because first of all, I highly doubt that the concern of the NYPD is people's privacy. But there is a genuine concern that has been brought up by community members about not wanting this data collecting when they're being arrested, right.

If the NYPD isn't able to identify them as transgender for example, and they don't want to be outed as transgender, we can be putting someone in a really unsafe situation by requiring them to answer questions about their gender identity. I think the way that we move forward with compliance of these revisions is a conversation that needs to involve community members, many of whom are in this room and who can be in the best position to advise the Council on what is the safest way to address this for them.

COUNCIL MEMBER LANDER: Okay, thank you and my last question, one of you and I can't remember which it was mentioned the shelter system and I realize

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that was something that we didn't ask the prior panel, as my understanding from staff that we have very limited TGNC capacity or shelter in the shelter So, if one of you has a little more to tell us about that, it would be helpful.

TAYLOR BROWN: Yes, I did mention the shelter system in my testimony. There are a couple of shelters that are dedicated to LGBTQ youth from 16-24 and lately we've seen more that are dedicated to LGBTQ+ elderly. There is a lack for anyone that's from 24-like 60. Most of those shelters are done by nonprofits and I assume funded by the City Council, but the city itself, has only taken it upon itself to make one LGBTQ shelter which is Marsha's Place in the Bronx and I would argue there's a need for more.

COUNCIL MEMBER LANDER: I'm sure.

DEBORAH LOLAI: And if I may add something on that point and there's a section on housing in my written testimony, but the way that it would work for any adult going into the shelter system is that they need to go to either the female or male intake shelter and then they're designated to a shelter, right and I think a lot of people don't know their rights and DHS has pretty extensive protections for

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TGNC people but many folks don't know that and that's in part because shelter staff don't know that. And they are violating people's rights by not permitting them to enter the shelter of their choice and I think that would be remedied if there were more options that were specific to TGNC adults.

There are plenty of LGBTQ youth shelters but our clients who are really suffering are TGNC adult clients.

COUNCIL MEMBER LANDER: Thank you, thank you Chair.

CHAIRPERSON ROSENTHAL: Yeah, thank you for following up on that. I think that's incredibly important and goes to the issue of training that we were asking about previously whether or not CCHR has the staff available to do all the training it needs to do and similarly, we have done some work around preferences and have legislation that we're hoping to move through the Council so that people could self-identify earlier and get appropriate housing. And that the staff at homeless services would be better prepared and equipped. That's a problem we've heard quite a bit about.

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Real quickly, we're trying to pull up and if we don't get it right now, that's okay, but the website for the San Francisco office for TGNC/NB folk and have you spent any time on that? Because they do seem to collect quite a bit of data and have a lot of reporting. When you look at that, do you see any privacy concerns or any red flags?

DEBORAH LOLAI: This is the first time I'm hearing of that office, so no. Although I think in creating these sorts of data bases, there are ways to both collect and publish crucial data without sacrificing or compromising confidentiality.

CHAIRPERSON ROSENTHAL: Terrific. We look

forward to continuing to work with you. I'm going to

call up the next panel. Riley Marciano[SP?] and this

is primarily a CUNY panel, faculty and students.

Hang on one second, sorry, that's the next panel.

Can you hang on one second. My bad, whoever I just

called up. Hang on one second, you'll be in the next

panel.

Brianne Waycoff from BMCC, Paisley Currah CUNY faculty member, Dr. Yarri Felber-Seligman and Red Washburn and I mispronounced some of your names. And as you are coming up, I just want to thank the

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translators who are in the room, who are working incredibly hard to make sure our Spanish speaking participants here today can stay up to date with what we're talking about. I know how hard that work is and I really want to appreciate the work that you are doing. Thank you.

Okay, if everyone could give copies of their testimony and whenever you're ready. We are trying to limit the timing with apologies, to two minutes. So, if you could summarize your testimony and know that your written material is here with us.

Okay, if you could start please and just make sure the red dot is on.

DR. BRIANNE WAYCOFF: Hi, my name is Dr. Brianne Waycoff; I am an Associate Professor at CUNY Borough of Manhattan Community College, just a few blocks away where I created and coordinate the gender and women's studies program. I use she, her pronouns. Thank you to the Committee for holding this hearing.

I'm here to testify about the lack of support and lack of resources for TGNC community members in CUNY that I witness and experience daily.

In January 2019, I started the spring semester teaching my classes, really excited to talk about the COMMITTEE ON WOMEN AND GENDER EQUITY

passage of agenda and the City Council bill creating non-binary birth certificates. Within a week, as I walked to class, I got a call from an emotionally distressed non-binary student. They were being held after being cuffed and taken to the ground by Public Safety. This use of force on a student who is smaller than I am as a result of a verbal confrontation between two other students. No physical altercation happened and the only student public safety investigated was the non-binary student who was also a bystander.

Public Safety threatened the student with expulsion. I used my professorial credentials to convince Public Safety that that wasn't necessary.

What I want to note today is the number of TGNC students who upon witnessing or seeing bystander video of the event noted they had had similar experiences with public safety. I also want to suggest that there are many more students who didn't have a professors cell number who may not be students anymore.

When we were reporting what was clearly discriminatory to our chief diversity officer, we were told we did not have sufficient evidence of

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discrimination and the reporting itself was so frustrating that we dropped it.

There are other issues at BMCC. We have only four all gender restrooms across our entire campus, one building has none. Stickers outside restrooms designated in both visual and verbal language as single sex, confusingly announced that individuals have the legal right to use that which is consistent with their gender identity or expression.

Campus community members are misgendered by other community members regularly. We know this is a problem and yet, the college and university cannot find money to fund programs like gender and women studies. Sometimes the only programs creating temporary spaces where students feel safe.

I run BMCC's program without compensation or a physical space. The City University of New York, the greatest urban university in the world has issued statements of support for the transgender, nonbinary, non-conforming community. However, these statements ring hallow when considering the reality of experiences on our campus.

We don't even have a center to support these students while we continue to expand other centers such as those four religiously affiliated students.

I'm here to ask you to tell CUNY that if they support trans lives, they need to show us, not tell us.

Thank you for your time. We're counting on the positive changes you plan to make.

CHAIRPERSON ROSENTHAL: Thank you. If your remarks were beyond what is in your written testimony, if you have — you can submit a fuller set of remarks if you'd like online. Thank you.

PAISLEY CURRAH: Thank you, I would first like to acknowledge that this hearing is being held on the traditional lands of the Lenape people. So, thank you for providing me with the opportunity to speak today. My name is Paisley Currah and I'm a Professor of Political Science and Women Studies at Brooklyn College in the graduate center.

I'm a transgender man and my pronouns are he,
him. I want to say that there are certainly faculty
staff and administrative people across the CUNY
system working very hard to ensure that trans and
non-binary students are treated with dignity and

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respect. But was you will see from the testimony today; overall CUNY is not in compliance with city and state laws passed to protect individuals from discrimination based on gender identity and expression or state laws regarding access to and signage for bathrooms.

Many campuses have not made the changes necessary to ensure that trans and non-binary students are able to learn and take part in college life in a safe and inclusive environment. For example, some faculty and staff are outright hostile to trans and non-binary students repeatedly misgendering them. Even though CUNY policy allows students to have their preferred names and ID in rosters without providing supporting documents. Some staff have demanded such documentation before they will change ID's. This maybe because staff are unaware of CUNY policy or unwilling to adhere to it.

In some situations, CUNY First, the software that is the backbone of CUNY will override the preferred names of faculty and staff with their dead names, effectively owning them at work. This problem was pointed out to CUNY administrators in March of 2019 and they have yet to respond with a solution.

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Some CUNY public safety officers have attempted to not enter the campus facilities when they realize from a students ID that they are trans or non-binary. New York City Local Law 79 requires all single occupant bathrooms to be made available for use by persons of any sex, we will call this L-gender. The law require appropriate signage. In many campuses, this signage has not been put up.

The New York City Human Rights Law requires that people be allowed to use the restroom or locker room that most closely aligns with their gender. At Brooklyn College, where I teach, temporary signs indicating this are regularly torn off.

CUNY students are the future of New York. Our trans and non-binary students deserve to be part of that future. They should not have to drop out because the learning environment isn't safe and inclusive.

Thank you.

YARRI FELBER-SELIGMAN: Thank you, is it working now? Good morning, I'm very grateful to be here. I will keep my spoken remarks brief to avoid repetition with that of my colleagues.

To be clear today, I speak for myself, not specifically representing city college. I am Dr.

Yarri Felber-Seligman; an out member of LGBTQ community and specifically, I am a transgender, non-binary person. I use they, them pronouns.

I am an Assistant Professor of history, tenure track at City College CUNY. I speak today reflecting on my experience as a historian and mentor to transgender and gender expansive students. I flag two issues of concerns, one, I abbreviate because of the prior discussion for many. But in brief, the first concern is there is seriously limited resources for young transgender people who face housing uncertainty. Many of them in my mentoring conversations also happen to be our top performing CUNY students. That issue has been discussed much, so I'm going to abbreviate that.

My second issue of concern, I would love to see overall greater efforts here in our New York City to support LGBTQ+ education, in addition to the very pertinent remarks of my colleagues, I want to highlight personally the states of New Jersey, Illinois, Colorado and California have all adopted path breaking legislation to mandate LGBTQ inclusive

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2 K-12 curriculums. While ultimately this is a

3 decision for state legislature, New York City could

4 and should begin to offer pilot educational programs

5 to that affect.

As a professional historian, I know well the significance of including only certain people's histories in our classrooms and excluding others. If we want to build a greater New York City culture of inclusion and diversity, in celebration of all diversity including our transgender and gender expansive members, that should begin with how we prioritize this topic of educational curriculum. Teaching LGBTQ history alongside the many histories of diverse New Yorkers would do much towards protecting and celebrating LGBTQ students lives.

Thank you so much.

RED WASHBURN: Hi, my name is Red Washburn; I use they, them pronouns. I'm a transgender nonconforming and non-binary Associate Professor of English and the Director of Women and Gender Studies at Kingsborough.

Six months after I came out as trans at work by requesting a name and pronoun change, ensuring I was getting top surgery, Kingsborough's Administration announced it was defunding women and gender studies.

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I filed a complaint regarding my concerns as an employee. I filed with CCHR in November of 2018 and I've been going through that slow process while the harassment and retaliation is ongoing. However, this month, early November 2019, due to CCHR delays and backlogs, my lawyer suggested we withdraw the complaint and instead make a federal complaint.

After almost a month, I'm still awaiting administrative withdraw and a notice of right to sue from EEOC. In total, this experience has been going on for two years and counting and I've experienced relentless institutional trauma and gaslighting without repair.

I published in the Daily News in mid-June 2019, shortly thereafter, Kingsborough organized a PR coverup campaign that denied transphobic behavior towards me and students over email to the entire college community and sent a letter to the Daily News. In addition, it started to include LGBTQ students on their website and social media without their consent. Many of these students were not out.

It also posted pride flags and attitudes about

Trans Day Remembrance on its faculty and staff

listeners since then. It's coached study about job

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satisfaction recently administered does not include
LGBT employees. And when I said it was not
inclusive, they said they were using it anyway
because it was CUNY-wide.

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This sustained harassment caused me and my students in the program much harm. Many students have been targeted by public safety. In particular, the last two days, there have been two sexual assaults. Public Safety is looking at their ID's now and harming those students. It created the need for me to take sick leave in the fall and get a second revision surgery in the winter. I will require another, yet a third procedure in December this year as well.

I would like to make several recommendations to the Committee. Can I keep going, sorry.

CHAIRPERSON ROSENTHAL: Please, go ahead.

RED WASHBURN: I would like to request that CUNY school be held accountable for the harm being done to women as well as GNC, trans and non-binary faculty and students by not abiding by New York City Laws.

These accountability areas include not having all gender bathrooms, ID's, emails, pay stubs, CUNY online services, such as Black word, CUNY First the

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CUNY Portal. Courses study in academic forms and

other institutional records like faculty files,

evaluations and tenure certificates that do not have

people's names and genders on them.

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I'd also like to recommend that all faculty and staff have a mandatory statement about names and pronouns on their syllabus including their email and letter signatures and pronoun buttons are provided on all campuses.

More importantly, and this is my strongest recommendation, is that all the funding for women and gender studies and LGBTQ studies, programs, departments and centered is restored and build up on in campuses in the forms reassigned time, office space, administrative support, scholarships, internships, and curriculum work.

Academic and advocacy programs, departments and centers, should work together to bridge gaps between knowledge and experience both in and outside the classroom. It is a form of institutional violence to cut resources for at risk women and LGBT students, most of whom are working class students of color. It signals that their personal and intellectual lives and studies do not matter.

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Lastly, I'd recommend more funding and resources for CCHR to expedite its complaints to lessen retaliation as investigations are in process. WGS and LGBTQ studies funds not only need to be restored but bulked up on in this incredibly complex time of height and tension on our campuses in New York City communities and the world. All campuses should have a stable structure with funding and resources not left up to administrators who may or may not support trans rights.

I'm grateful to the committee on women and gender equity, especially Council Member Helen Rosenthal for hearing my testimony today. Today's hearing is giving me much hope that we will receive justice in our healing process.

CHAIRPERSON ROSENTHAL: It's inexplicable what's happened with your case in particular. It's heartbreaking and you already know this; how much I admire you for continuing your efforts at CUNY. And you know, it's incredibly — I got nothing. I really admire your work and to everyone here, thank you for coming forward, sharing these concerns. They will certainly be on our list of issues to raise at the budget hearings with CUNY. I think the first step

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and you've already done this, Red, but just keep

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speaking the truth. Keep talking about it. Keep

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talking about what's happening and bringing these

issues to light. I hope there is someone from the

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media here who will write about your case in

particular to shine a spotlight on it.

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I wish I had something brilliant to say. Council

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Member Lander. Thank you so much for coming and

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providing this testimony. I hope that CUNY steps up

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and we'll do what we can. Thank you very much.

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RED WASHBURN: Thank you.

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CHAIRPERSON ROSENTHAL: As a response to some

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concerns that have been raised by members in the

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audience, we're going to next call up a panel of

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advocates and we'll be going back and forth. There's

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such a large CUNY contingent here. We'll be going

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back and forth between advocate, who are working so

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hard and CUNY students whose experiences must be

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validated.

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So, next, I'm calling up, okay, I'm going to

start here with Brianna Silber- I'm sorry Brianna,

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Silverberg from the Anti-violence Project; Reem

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Ramadan for the Anti-Violence Project; Jaz Boden from

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Anti-Violence Project/Silvia Rivera Law Project. You

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2 can start to come up. I guess this is an entire

3 panel of staff from the Anti-Violence Project, fill

4 free to come on up. We have Sonya Steinman, Virginia

5 Goggin and Tonya Lee Price. All from the New York

6 | City Anti-Violence Project. I think there are six

7 people today, on this panel. So, if the Sergeant

8 | could make sure we add a chair so everyone, there are

9 six. Oh, you already did it, okay.

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thank you everybody.

And frankly, given the amazing work that the Anti-Violence Project does, I'm glad to have a full panel of representation and really you know, want to start with a huge note of appreciation. You've testified at so many of the hearings, we've worked with you on these issues, so I really thank everyone for being here today.

Brianna, do you want to kick off?

BRIANNA SILVERBERG: Absolutely. Thank you and I also want to say Jazz Boden unfortunately had to leave and I also appreciate putting Tonya together. I thought that I was cleverly putting her in later. She is going to take awhile to arrive, but I do appreciate you bunching us together and I'll put in another slip if she does end up coming later but

throughout New York.

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Thank you, Chair Rosenthal and the rest of the Committee for having us here today. My name is Brianna Silverberg; I'm a Community Organizer with the New York City Anti-Violence Project. I'm a transgender woman here in New York City but what I wanted to talk about today is really the dire state of employment and access to economic resources for the trans and gender non-conforming communities

On December of 2018, AVP released a report on employment discrimination against TGNC peoples throughout the city. I included it with my remarks for everyone here. What we found and a lot of it was really shocking and staggering. So, we surveyed TGNC people all throughout New York and from what we were seeing, 22 percent of our respondents were unemployed, which is five times the rate of the general population. 52 percent of our respondents reported an income of less than \$39,000 a year. 41 percent of the people of color surveyed in the report an income of less than \$10,000 a year.

Even when respondents had a high level of education in contrast to the options available to the general public and largely gendered populations, 30

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percent, 7 percent of respondents with a bachelor's degree or higher reported an income of less than \$30,000 a year.

What these numbers are really showing us is there's this glaring and dire need that despite you know, New York priding ourselves and promoting itself as a haven and sanctuary for trans communities. At the height of today's sort of tumultuous and toxic critical climate, the truth is that things are really, really difficult today for trans New Yorkers in need of work and looking to get by.

Trans people are routinely denied access to the same resources as our cisgender compatriots. We're often taken off the normal path of life to acquire resources. We're kicked out of our homes, we're bullied out of school, from life's course towards getting opportunity and prosperity.

In particular, I think I want to highlight is our city really does not have a response for how to train and prepare for employment. Trans people who are no longer classified as youth, it is truly admirable and necessary that we are seeing programs coming out of places like the Department of Youth and Community Development to help prepare the skills you know, for

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122 trans folks for employment. Particularly in runaway homeless youth, and also things like the Trans Equity Initiative have been tremendously helpful in empowering our communities. But many trans people are over 25 and are in really dire need of help.

In my work and in my personal life, I know a ton of trans folks who are 40 and older who have barely ever been in the formal economy. Who have largely relied on sex work and informal jobs to stay afloat and are in fear of the consequences of aging out of that and the lack of stable options that are available as they get older. Where is there a program to these sorts of problems. Where is the city's solution there?

The new Unity Works program that was mentioned earlier by the administration that works intensively with runaway homeless youth and pours a lot resources into individual development is really a great first step and I think a good model that we can look at to how we can help other vulnerable communities within the TGNC umbrella, get trained, get gainful employment and eventually lead the self-determined affirming lives that I know that we are all committed together to seeing communities.

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So, thank you so much for all of your time and I look forward to working forward on these issues.

CHAIRPERSON ROSENTHAL: Thank you.

REEM RAMADAN: Hi, peace, my name is Reem. My pronouns are she, her. I'm the Lead Organizer at the NYC Anti-Violence Project. I'm going to be sharing some concerns from Department of Education employees.

In 2016 and 2017, the New York City Anti-Violence project along with partner organizations held public forums in each borough to address the needs of TGNC community members and in NYC and in all the forums, we had TGNC identifying NYC Department of Education employees in attendance.

Through the forums, and collective discussion, DOE staff identified some concerns, mostly around lack of access to resources, facilities, supports and accountability both in the NYC DOE and in their respective sites. This is relevant given that the DOE is not only the city's largest employers but also one of it's most progressive.

I want to note that while we did reach out to the TGNC teachers and staff we have had previous contact with, none of them were able to attend today because

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they are barred from taking a day before the holidays.

While the DOE has made great strides to protect LGBTQ identified students in a learning environment by creating the guidelines to support transgender and gender expansive students, the same care has not been extended to staff and teachers.

TGNC/NB teachers and staff shared there isn't basic LGBTQ cultural competency, nor a safe environment for trans teachers and staff at most DOE sites across the city.

There has been consistent misgendering with some staff having shared they're being outed by other staff members as well as students. TGNC staff of color shared about experiencing discrimination based on their intersectional identities, particularly discrimination against trans women who have identified very little opportunities to interview at other sites even though they meet all of the qualifications.

On top of that, teachers and staff shared with us the difficulty of reporting discrimination due to a lack of accountability structures and process. DOE staff don't often get validated when bringing

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And so, building off of some of the statistics that Brianna shared about the general dire state of

discrimination complaints to the administration, their complaints were either brushed aside or completely overlooked and dismissed.

I will sum this up. We do want to acknowledge to sort of end this, that the education of competency should not fall on those experiencing harassment and discrimination and that there should exist consistent efforts from DOE to further enforce antidiscrimination policies and to advocate for the safety and wellbeing and inclusion of their TGNC/NB employees.

Thank you for your time.

SONYA STEINMAN: Thank you, Council Member Rosenthal and the rest of the Committee for having us here today. My name is Sonya Steinman and I'm a community member of the New York City Anti-Violence Project and a transgender woman living in New York City.

And I want to talk to you about some of my personal difficulties in finding a job and the necessity of fighting discrimination against transgender people in the workforce.

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employments in the TGNC community of New York City.

3 I want to tell you about my own job search. I am 22

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years old and a recent graduate of Columbia College

and in this way, I've been more privileged than most

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this education, I have been unsuccessful in getting a

in the opportunities available to me. But despite

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job for over six months. I have applied to countless

This was the case even for positions where I was

nonprofits and gotten a first interview, only to

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never hear back from the employer again.

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clearly qualified. Of course, the job market is

13 competitive for young people, but why did so many

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employers turn me away after meeting me in person,

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even though they were excited about my application on

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paper? And why were the only organizations that

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showed persist interest in me even though rounds of

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interviews, those organizations we interviewed by

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transgender people and where transgender people

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mostly worked.

The Gender Expression on Discrimination Act or

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GENDA passed into law this year and is a major step

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forward for protecting transgender people from

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discrimination. But along the books, is a far cry

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from the reality in New York City today.

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don't change overnight and as long as widespread discrimination remains, I along with trans New Yorkers with even fewer resources than me, will remain excluded from most economic opportunities.

I ask the city to continue enforcing GENDA and leveling systems and leveling systems of unequal opportunity in order to allow transgender New Yorkers economic stability and dignity.

Thank you for your time and we wish you all the best.

VIRGINIA GOGGIN: Good afternoon, thank you very much for allowing so many folks from the New York City Anti-Violence Project to testify today and thank you for your commitment to transgender, gender nonconforming or TGNC New Yorkers. My name is Virginia Goggin; I'm the Legal Director at the New York City Anti-Violence Project.

As you know, AVP was founded in 1980 and we're the largest LGBTQ specific Anti-Violence program in the country. With our key services all being free of charge including a 24-hour bilingual hotline, Counseling, direct legal services, community organizing and public advocacy. AVP's Legal

2 Department which was launched in 2013 has experienced

3 escalating demand for services.

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Last year, we provided free services to more than 250 individuals with 368 legal matters, which was up 44 percent from the year prior. We've seen a 30 percent increase in the number of clients seeking assistance with immigration matters. We prioritize low income survivors without access to crucial legal supports and we continue targeted outreach specifically in underserved TGNC, Latinx communities, including working closely with the Community Healthcare Network in Queens where many trans Latino women receive medical care.

I'm here today to speak to you about the need to fund legal services for TGNC immigrants. While AVP has prioritized expansion of its immigration legal services, our current client demand for these services far exceeds our ability to provide representation for clients with these immigration matters.

The capacity of other legal organizations with this particular expertise in TGNC Legal Services are forced to close their intakes for weeks or months at a time or limit their services to consultations

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25 Thank you very much.

129 without the capacity to take on cases for full representation.

If I may just take one more minute. Starting in December of this year, in just a few weeks, we are providing a three module series of trainings called, Working with TGNC Immigrants, a guide for legal practitioners which is a free CLE program I have some information about. With support from the Mayor's office of Immigrant Affairs, the Department of Social Services Office of LGBTQI Affairs and HRA's Office of Civil Justice, we seek to train over 100 attorney's through this series which within the first week of posting, we received almost 50 registrants.

So, we see that this is definitely important and people are hungry for this information.

I want to thank you for considering the needs and further reading additional information in our testimony. We look forward to working with the Council specifically on increasing the capacity of the immigration legal services field in serving TGNC people and of course, you can contact me if you have further questions or our policy consultant Andrea Bowen whose information is in the testimony.

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CHAIRPERSON ROSENTHAL: Thank you all very much.

3 You know I really just want to double down on saying

how much I respect and appreciate the work that AVP 4

does and I'll come back to that in a minute but I

just want to recognize Council Member Kallos from 6

7 Manhattan has joined us and I think he has a

8 question.

> COUNCIL MEMBER KALLOS: Thank you to Chair Rosenthal and your tremendous Counselor and Senior Analyst for their great work in putting this hearing together.

Council Member Ben Kallos; my pronouns are he, him, his. I want to apologize for being late to this important hearing. Despite stereotypes and outmoded gender roles, I join my partner this morning to take my daughter to the doctor. She had a fever and I believe that childcare is every parents responsibility and I had hoped to stay longer. want to give a shout out to somebody I see in the audience, Elisa Crespo; she was an intern with our office before we actually very quickly found her employment.

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So, it is our loss but we are very glad to have had the opportunity to work with her and I hope that she is received and gets a chance to testify.

I have a particular question for Reem Ramadan.

Last term, we had middle school students come to us and they wanted to have a gender sexuality alliance in every school in the city. This came out of a hearing Danny Dromm held around bullying in schools relating to gender or sexual orientation. And as we went through the process, we were meeting with the students and their principal who thank God has tenure and during the process, they said, that their curriculum in a middle school in this city of New York, where Mayor de Blasio and at the time,

Chancellor Farina said that everyone was getting an LGBT inclusive health education said, we didn't get that.

And so, we worked with the kids to go to the school leadership team. The principal actually felt comfortable doing it on his own and the SLT said yes, so then we went to the DOE and said, we want this LGBT curriculum, that health education curriculum that you said you had and you announced as soon as you were elected. And they said there was none. So,

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COMMITTEE ON WOMEN AND GENDER EQUITY we've been developing it in my district for middle school students. What has been your experience about health education at DOE, we passed this law, do you know of any teachers who have actually taken advantage of this LGBT sensitivity training and support training that we've commanded by law that DOE is supposed to be providing to all the teachers. students aware of these teachers who's registered in their ability to actually access these teachers and provide a resource for the kids, because I think what the kids felt at the time is, if DOE won't give us this education and won't give us the support and access, we need to give it to ourselves.

Thank you for sharing that and although REEM RAMADAN: Thank you for sharing that and although I may not have an exact answer, I think it's really great that you highlighted that. Thank you for bringing that into this space. I think that further enforces the message that we're trying to share. But what I was sharing was only from a couple of forums that we've had with DOE staff. personally haven't had much interaction working through that, unless other folks may but thank you for developing that curriculum within your district.

1 COMMITTEE ON WOMEN AND GENDER EQUITY

2 I think that's really important but that is something

3 | that we will look into and speak to DOE about.

COUNCIL MEMBER KALLOS: Have any of the staff had opportunity to access the LGBT program in support and training or is this news to folks? Because one of the critics I think and one of the concerns is we all try to do a lot and we may say we do things but not having access can be a problem. So, I guess, has anyone reported having access to this program or even having had access to the training?

REEM RAMADAN: Not that I know of.

COUNCIL MEMBER KALLOS: Okay, if you're interested, I'd love to work with you to try to get the work out. Thank you.

REEM RAMADAN: Absolutely, totally, thank you.

CHAIRPERSON ROSENTHAL: Thank you so much Council Member Kallos. I was just looking and noticing that I think city funds for AVP is roughly \$1 billion, \$932 million which can sound like a lot but in the context of the need that we've heard about today, my inclination is that the city could be doing more. I appreciate you raising in particular the concerns for immigrant trans community and the legal needs.

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Thank you all so much for coming and waiting to testify. The issue of there being a lot people here to testify today is a challenging one.

Unfortunately, the physicians from Callen-Lorde had to head back to work to see patients, but we have

their testimony and we appreciate that very much.

Similarly, we have Destination Tomorrow and Pride Center of Staten Island, who also have left their testimony but were not able to stay and testify. We really appreciate your being here; we appreciate your testimony. We'll read it; it will be part of the record.

I'm going to next call up a panel of CUNY students and then move back to a panel of advocates. We have Riley Marcano, Emilia Decaudin, Kyle Reese, Simone Zaleski, Jason Rodriguez Escalona.

If you could come up and if you have written testimony, give it to the Sergeant at Arms who will distribute this to the Council Members and have a seat. Remember to turn on the microphone, you'll see he red dot when you testify and again, we so appreciate your being here. I'm sure many people are missing classes. So, thank you for taking the time

COMMITTEE ON WOMEN AND GENDER EQUITY 135 to come here and share your experiences. Emilia, can we start with you.

EMILIA DECAUDIN: Hello and thank you for giving me the time to speak today. My name is Emilia Decaudin; my pronouns are she, her and hers and I am a senior at the City College of New York and a proud transgender woman.

I'm here today to talk about some small but immediate steps that CUNY can take to be more inclusive of the transgender, non-binary and gender non-conforming community. Which applies to students and faculty as well as staff members.

So, I came out over the summer. This semester is the first semester where I've been at school as an out transgender woman and while my experiences with instructors have generally been smooth, they have been supportive and they use my name and my pronouns, there have been some small things. Small in the context of some other issues that have been spoken about today, but things that I've experienced that reflect the steps that CUNY and CCNY in particular still need to take in order to be fully inclusive of the TGNB/NC community.

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So, the first one is my experience with sharing my pronouns. In most classes, professors do introductions. They go around and people say theirs, their names and where they go to school, what their major is and my experience has been that in most cases professors do not share their pronouns, they do not ask the students share there's and by the time it

comes around to me, I'm the only one sharing mine.

In most cases this just simple is embarrassing or puts an undo burden on me to out my identity. In many other cases for many other people, this puts them in a position of danger that they should not be subjected to. So, CUNY should take the immediate step of asking instructors to share their pronouns with students at the beginning of classes and ask that students share theirs.

The second thing and really quickly, is I took
the time to update my ID card at the CCNYD office.
On two occasions I was given different answer as to
why that could not be the case and it was only
because I was able to leverage the privilege I have
as a White person, someone experienced in navigating
bureaucracy that I was able to finally make that
change.

This is a CUNY policy that was implemented last year and so, there's no reason that one of the one of CUNY schools staff is still unaware about the specifics about how to implement this policy. So, CUNY should take the steps of following up with colleges to see if they've properly implemented this policy and make sure that they're showing this information on their websites.

What I would like to end with very quickly is something that you see when you update your name in CUNY First and you see this in a lot of discussions, is that our names and our pronouns are commonly referred as preferred. The word preferred is used in official language in CUNY in many places. My name is not preferred, it's my name. Likewise, my pronouns are not preferred, they are my pronouns and I really like that people use them. And so, CUNY should investigate whether or not it would be possible to update that language to either remove the word preferred or otherwise change it to a word that does not imply that our identities are contingent on our desires. There simply recorded who we are.

Thank you, Chair Rosenthal for giving me the time to speak today.

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2 KYLE REESE: Good morning, my name is Kyle Reese;
3 I'm a transgender student at Brooklyn College and
4 attended Kingsborough last year. Thank you for the

5 opportunity to testify today.

Attached to my testimony copies are those of other CUNY students who did not feel confident or safe enough to testify today.

On November 20, the Transgender Day of
Remembrance, I sat in the center for LGBT Studies at
the graduate center holding 49 pages of the names of
every trans person killed this year. The same day,
statistics were released showing 29 percent of
transgender youth alone, attempt suicide and over
half consider it. 41 percent of all trans people
consider or attempt suicide in their lifetimes.
We're scared, we're hurting and we're dying.

There is a large population of transgender and gender non-conforming students at CUNY. Some changes have been made but have been insincere or limited at best. We're constantly told that administration is working on it but nothing is ever enforced.

At Kingsborough, I was called Ms. Purposefully by a financial aid officer because my birth certificate cannot be changed. He asked me repeatedly in

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succession if I was a girl or a boy, a girl or a boy,
a girl or a boy. He ended the conversation by
dismissing me, okay Ms. The Title 9 officer barely
addressed this. The entire department got a training

and warning. He was not individually disciplined.

At Queens Borough, my partner faced repeated transphobic remarks and unsafe situations. He was told to not legally change his name because it would be difficult for the department to explain to the hospital where he was doing his clinical rotations.

He was so badly mistreated by one of his instructors, so he could not go to her after experiencing transphobic abuse at his clinical site. He felt threatened and he dropped out of nursing school. No student should feel so unsafe that they need to leave their program.

We experience emotional violence at the hands of CUNY staff administration. People we look to for safety. This needs to stop. Considering the alarming statistics on suicide and mental health, this abuse is a great disservice and even danger to CUNY's transgender and non-binary student staff, staff and faculty.

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When other staff and faculty act this way towards us, students are involved in to act in violence towards us as well. Those 49 pages should be a

reminder to everyone that things need to change.

Thank you.

RILEY MARCANO: Thank you, thank you City Council for having us here today. My name is Riley Marcano and I use they, them pronouns and I'm here as a trans New York Social Worker and a CUNY student.

Being a trans New Yorker is costing my community our lives. As a social worker, I have seen and experienced the life threatening policies that affect trans New Yorkers every day. That seem to go unnoticed by people who have no trans experience.

Through my work as a runaway, a homeless youth case manager, and a care coordinator, I have seen how the housing medical and employment systems discriminate against trans New Yorkers and make it impossible to live.

NYC shelters is policy trans people can go to the shelter that correlates with their gender identity.

However, I have seen clients turned away because the gender expression doesn't correlate with their gender

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identity. I've seen clients have been mocked by staff at shelters due to their gender.

As a Social Worker and as a trans New Yorker myself, I have seen the affects that the lack of trans competent healthcare and insurances have on my community. I have seen clients afraid to go to any medical provider that isn't [INAUDIBLE 4:08:48] in order to get needed medical care because they are concerned that they will not be treated with respect or that the medical team themselves won't be able to treat them.

I, myself, have gone to other medical providers and have been asked trans one on one questions by a doctor years in their field, just to get help with strep throat.

Trans New Yorkers are dying because they are afraid to go to the doctor and the doctors are not knowing what to do with them because they are trans. As a Social Worker and as a trans New Yorker, I have seen the lack of employment in our jobs and our community. Trans people are less likely to get jobs in our city and in this nation.

When we get jobs, we're more likely to get sexual harassed than other non-trans coworkers. I have been 1 COMMITTEE ON WOMEN AND GENDER EQUITY

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sexually assaulted and or harassed at every job I have gotten at NYC as an out trans person. question you may have is did I file a report with the Commission on Human Rights? Yes, but after the third time I was harassed at different jobs, I started to see that it is the system that is stacked up against Because the system isn't broken, it's running the way it's supposed to.

The system doesn't account for trans New Yorkers because there are a lack of trans people in government and because the systems themselves are transphobic.

I would like to take an extra minute because I feel like our voices are more than two minutes and worthy.

I also would like to point out that I have been talking about me and my clients as being trans, however, my clients and I are trans, people of color, disabled New Yorkers. Due to humans being intersecting beings, the problems trans New Yorkers face are doubled or tripled when you have other identities. Me being a trans, queer, person of color, disabled New Yorker is not livable.

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your gender identity.

Lastly, I'd like to talk about being a CUNY student in the system. I am a graduate student at the Silverman School of Social Work at Hunter College. In the CUNY system, there is no respect for trans students in our schools. Starting with the admissions process, that only allows for genders if you are lucky. To getting on campus where you are constantly misgendered by professors and then you can't find a bathroom to go to that correlates with

When we talk about the multiple failing system, that means that the governments in charge are failing. And I will say this again, when multiple systems that are supposed to be the safety nets for New Yorkers is failing, that means that the government body that do those policies are failing.

This is our time to finally start carrying about trans New Yorkers.

Thank you for your time and I wish you the best.

JASON RODRIGUEZ ESCALONA: Good afternoon, my

name is Jason Rodriguez Escalona; I'm a student at

the College of Staten Island. I'm a Social Work

major and I'm a member of the transgender community.

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faculty and staff.

Over the last three years at my college, I have witnessed, heard, and experience multiple injustice towards myself and the LGBTQ community within the CUNY system. As a former leader of the CUNY LGBTQI Leadership Program, it is my responsibility and obligation to stand here today and give my testimony with the hope that it will help better CUNY colleges and ease the college life of upcoming students,

As it is important to have accessible resources for presentation and a safe environment for the LGBTQI community in our colleges.

Last year, my sophomore year when I began transitioning, I found myself going through many loops by having to speak with several staff and visit different buildings to update my name, post preferred name implementation within CUNY first.

This failed to protect my privacy as a student because of the one thing that hasn't changed, my CUNY first login. As for the college email source of communication, it fails its functionality and rejects my current email created for my preference and privacy.

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As a result, it gives me no choice but to access my old email under my legal name and I am uninformed of email provided by my college and my program I'm enrolled in.

In addition, although CUNY First recognizes my preferred name, it neglects my identity and puts me at risk of potential denial of financial aid or accuse of fraud. This is because I've been given a mid-semester alert reporting my attendance and I cannot make error given by legal name, not my preferred name stated in CUNY First.

Moreover, all gender bathrooms within TSI's campus have been issued to negligence by lack of running hot water and dysfunctional sinks. Overall, I am here to testify that minimizing and tackling these issues, such as the recognition preferred names throughout all CUNY databases and emailing systems and providing the necessary care to the all gender bathrooms, which are primarily used by the LGBTQ community will be a helpful start in reaching equality on the CUNY campus.

Thank you for your time.

SIMONE ZALESKI: I'd like to thank everyone for the opportunity to voice my concerns and experiences

1 COMMITTEE ON WOMEN AND GENDER EQUITY 146
2 today. I would also like to acknowledge those who
3 are not able to be here today with stories we need to
4 hear, and whose lives have been cut short before they

were given the chance to take part in momentous

6 occasions such as this one.

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My name is Simone Zaleski and I am a non-binary transmasculine student at Borough of Manhattan

Community College. I'm switching my major to Gender and Women Studies out of necessity to protect and advocate for the identities for myself and others in hopes that future students won't have to turn their fight for basic human rights into their passion.

My school is home to 28,000 students and counting. It took me two years to hear about the existence of all gender bathrooms on campus. I have only found one of them to sometimes be open when I need it. I have seen the placards outside the binary restrooms go up, but I still do not feel safe or comfortable using them, as I am not a man or a woman. My only option is to truck across campus in the hopes that one bathroom I can use is open. Unfortunately, restroom politics are just one part of a larger issue. I feel as though the school I entered as a closeted freshman is completely different than the

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school I attend now, when the only thing that's
changed is how authentically I live my truth and

therefore, how I'm perceived and treated.

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Under the vail of generic acceptance and surface level inclusivity, indirect transphobia has space to linger. I did not enroll in the greatest urban university in the world to be ostracized, alienated, and ignored. I came here to learn and thrive just like everyone else.

No priority is given to training administration, staff, faculty or students on trans issues. It varies class to class on how trans and non-binary students are treated. Individual students take on the task of correcting peers and professors after being repeatedly misgendered often to no avail. I have had amazing professors at BMCC and I like to think none of them have ill intent but if there is no consideration given to inclusive B training, how are we supposed to hold people accountable for well-intended ignorance and harm?

Trans people were not put on this earth to educate people on these issues. It should not be our job. Compared to many of my trans siblings, my experiences are minute. That should be very telling.

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It's about to be 2020 and this should no longer be

Thank you.

our reality.

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CHAIRPERSON ROSENTHAL: Thank you all for your testimony. Thank you for everything that you've said. There's clearly a consistent theme of nonrecognition by CUNY and we'll be following up on that. But this point that I've heard over and over again of why is it my responsibility to educate the world and the burden of that and how exhausting it is. I really appreciate your bringing it up and I just certainly want to validate. You don't need me to validate it.

I appreciate your bringing it up again, and I really want to thank you all for your time in coming here today. We hear you; we hear you, thank you.

Okay, I'm calling up the next panel and again apologies for butchering peoples names. Charles Solidum from LGBT Network, Cecilia Gentili from the New Pride Agenda and Cynthia Demise if she is here as well. Joselyn Castillo from Make the Road, Bianey Garcia from Make the Road, Mateo Guerrero-Tabares, sorry, from Make the Road and Terron[SP?] Lack from NYTAG. Thank you all for being here. Okay, we might

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need another chair. I just want to make sure

3 everyone has a proper seat.

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Thank you all for being here. Okay, we could start here, just turn on the microphone.

CHARLES SOLIDUM: Good afternoon Council Members and staff of the Committee on Women and Gender Equity. My name is Charlie Solidum; I serve as the Program Manager of HIV services at the LGBT Network in Long Island City Queens.

I'm here to advocate for more inclusive and comprehensive services for the transgender community beyond HIV services. I've seen over my 13 years of work in this field that historically the vast majority of transgender services are linked to HIV services. Yes, transgender people are disproportionately impacted by HIV, but the way the funding systems are structured is problematic for several reasons. Two of which I will mention here.

The first is that available services focus on HIV and do not address the comprehensive needs of our community beyond sexual health.

The second is that this creates a gap in access for trans people who are HIV negative. We know that the lack of access and resources affect the

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transgender community at higher rates than our cisgender counterparts. Transgender people need healthcare, we need housing, we need jobs, we need food, we need shelter. Yes, these are all social determinants that ultimately impact HIV risk, but we should be able to address these issues as issues in their own right.

Those services to sexual health, limits the potential for nuance programming as if we're only able to view transgender services through one lens. Also, there's a vast gap in services that are available to HIV negative trans people. Because of the aforementioned framework, strict eligibility requirement limit who can access what resources. During my work in HIV prevention, I've actually seen clients who have actually expressed that they are glad to have acquired HIV because it means that they finally have access to housing.

When that happens, there's something terribly wrong. Supportive case management, a necessity for trans folks experiencing comorbid conditions and navigating complex systems, it is largely not available to transgender clients who are HIV negative.

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The same goes for trans people over the age of 24 or those who are not on Medicaid. If you are uninsured or privately insured, you are unfortunately ineligible for services that can improve health and save lives.

Thank you, Chair Rosenthal and the Committee for your time.

CYNTHIA DEMISE: Hi, my name is Cynthia Demise; I am the Project Managing Consultant for the new Pride Agenda. I want to give you just a brief overview of our reasons for having come together again and opportunity to focus on GENDA and the transgender community.

As you know, our predecessor, Empire State Pride Agenda had enormous working on Hate crimes, DASA and marriage equality. I was privileged to be part of their government affairs team for many years. They also led efforts to start the first million of LGBT health and human service funding.

Sadly, however, they chose to dissolve in July 2018. A number of us who are formally involved with the pride agenda as well as new leadership, began to meet informally throughout 2018 about whether there is a need for public policy and in fact political

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advocacy organization to continue the work

particularly focused on transgender, people of color,

people that continue to be discriminated against

within our community.

Some of us that are older, are looking to merge our seasoned understanding of things with younger people with sort of like a mix of rolodex and social media and look to move on and have younger individuals take over the leadership of the organization. The focus of the new Pride Agenda, which it will officially launch in January of next year, will be to create a civic engagement focus for LGBTQ progressive organizations in New York City and in fact, statewide.

Our second focus is going to be work with many of you in the field regarding public policy advocacy.

In that regard, we've already had a half a dozen meetings with a Governor Cuomo leadership in Albany focusing on three issues.

First, GENDA, we want a full implementation of GENDA and we would like the governor to use his cabinet to help provide resources and help for state agencies to take it on.

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Secondly, we're looking to try to ask the state to come up with new funding for trans led organizations to do training throughout New York State regarding transgender issues and understanding how to work respectfully with the community. We're also working on trying to double the size of the Health and Human Services budget and dig in deeper regarding dignity for all students, which already has been very poorly implemented.

In regard to New York City, we welcome a collaboration with you. We acknowledge the additional funding the City Council put in for trans equity this last year. We encourage you to increase that funding and again, address it to trans community.

We are small, but we are focused, we are organizing again and I want to introduce our Board members Cecilia Gentili, who will be our incoming cochair as of January for the new Pride Agenda.

Thank you.

CECILIA GENTILI: Hi, thank you for having me and thank you Cynthia for introducing me. I wrote a long testimony but I'm just going to summarize it in a

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couple of things that are really, really important

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for me.

As a person who is in recovery, I believe substance abuse and substance abuse treatment should be something that everybody could approach. I can tell you horrible stories about my stay in long term treatment as a trans person. I spend 17 months sleeping and showering with men, being miss pronoun, being a miss gender all the time and that's not — you know, that's not uncommon.

You know, transgender people are verbally harassed, physically attacked in drug and alcohol treatment programs. Unfortunately, the Commission of Human Rights has been doing great work around that and doing an investigation into several substance abuse centers for discriminatory against trans people. The Commission announced at that measures save their men, an agreement that require several providers to implement policies that are not transphobic.

So, I really think like you know, their work should continue to be funded because it's really important, as a person who suffered so much in a substance abuse setting.

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Another thing that is very important for me that you can read more into detail, is the support for 24037, which is the New York Penal Law, loitering for the purpose of engaging prostitution offense. I believe that I don't have to explain that trans people shouldn't have to be loitering for purposes of prostitution if the state, the city and the federal government will give them what they need to have a life that doesn't require engaging in the sex trade.

Another thing that would make a big difference for sex workers of trans experience would be the funding vice. The city would then have to put all the money that they spend in vice, which is a very terrible part of the police department that goes around setting people up into prostitution arrest. We all know the case of Layleen Polanco in her road to her death in Rikers Island started with the vice police officer setting her up for a prostitution arrest. We really don't need that, we really don't need that and if the city would give us what we need in terms of education, employment and housing, many of us wouldn't need to engage in the sex trade.

Thank you.

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BIANEY GARCIA: Hello, good afternoon everybody, my name is Bianey Garcia. I am a TGNC Organizer at Make the Road New York. I'm here to share my testimony of on how one morning in 2008, when I was 18 years old, the second time that I decided to dress as a woman and I decided to go out and have fun with my boyfriend, I was stopped and frisked by an undercover police officer at 82nd Rosebud Avenue. was at 4 a.m. in the morning when my partner and we was walking on Rosebud Avenue, we were holding hands, from no where a police officer came out from a van, they pushed me face to the wall. They didn't ask me for permission to take my purse, they just took my They threw everything to the floor, they found condoms and there was not enough evidence to accuse me of doing sex work.

My boyfriend and I, we tried to explain that we were a couple. The police didn't believe me and they intimidated my partner with arresting him if he leave the scene. I began my transition at the age 17 with two other undocumented trans friends. They are no longer in this country because they were sex worker and were arrested and they deported to their country of origin.

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I wanted to express our gender or dressing sexy.

It's enough evidence to the police to file ourselves as sex workers. We must do more to protect transgender and gender non-conforming and non-binary communities. Many of us are afraid to go to the corner store or go out to dinner or walk with our partners in public because of police misconduct and profiling.

I know histories of trans women's who have to carry their marriage certificate for fear of being profiled a sex worker.

My ask is that penal code 24037 loitering with the purposes of prostitutions revoked because the police use it to justify their illegal stops and frisk practices, stop and frisk against transgender people like me. The problem with the penal code is that it's too broad and gives the police the freedom to stop at any time without recognition and impact it can have on us.

So, many of the transgender community have been stopped, arrested, and then deported. It was my case that was in 2008, I was almost deported to my country and it's something that is impacting people that are doing sex work to survive.

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Thank you so much for the time.

3 JOSELYN CASTILLO: SPEAKING IN SPANISH [4:39:19-

4 4:42:12]

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TRANSLATOR: My name is Joselyn Castillo; today I want to testify that during interactions with the police, the officers do not respect our gender and refer to us as if we did not have a humanity, discriminate against us and speak to us in a bad way. These interactions with the police are not only emotionally exhaustive but they are also traumatic because they try to criminalize us without having any type of evidence.

The police in New York harass trans women like me and profile us as sex workers, solely based on our gender expression, such as our clothes and our makeup and harass us for walking in the streets of our neighborhoods. One night when my brother came to New York to visit me, we went to the pharmacy. While we were walking, the police stopped us, hinting that he was my client assuming that I was doing sex work. We explained to the police that we are siblings and we had to show our ID's to verify our relationship.

New York Police has given a lot of discretion about who they can arrest, especially with the

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2 loitering codes, penal code 24037, loitering with the

3 purpose of prostitution is used to justify their

legal stops and frisks against transgender people

5 like me.

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The problem with this penal code is that it is too broad and gives the police the freedom to stop at any time without recognizing the migratory impact it can have. These unjustified arrests can bring many problems to my trans sisters when they want to fix their immigration status because we have to explain at any type of immigration arrest. Therefore, I demand that the City of New York commits itself to pressuring the state to repeal the penal code 240.37.

Thank you.

CHAIRPERSON ROSENTHAL: Thank you all so much for this powerful testimony. You know, I agree with you of course on the resolution, our resolution but of course the state needs to pass this law and I'm with you on that.

I really appreciate all of you taking the time to come out and I just want to check, is Mateo Guerrero-Tabares in?

UNIDENTIFIED: Yes, but he leave the testimony.

CHAIRPERSON ROSENTHAL: Got it, thank you, I have his testimony. So, I have their testimony, so thank you for that. Thank you for all the work that you do, your advocacy. We see each other frequently because I know you're on the frontlines of trying to make a chance. I really appreciate all your work.

Thank you.

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PANEL: Thank you Council Member.

CHAIRPERSON ROSENTHAL: Calling up the next panel. We have Eon Seions Danovich, nice, Shad Lae[SP?], with apologies for mispronunciation, Twinkle Paul, Tias Candy and Naning Supata[SP?].

Again, apologies, please interduce yourselves and then I'll learn the proper pronunciation of your name. Hang on one second.

Also, calling up Tanya Lee Price who I think was from Anti-Violence Project who wasn't here earlier, so thank you for being here and joining us. The Sergeant at Arms is collecting the testimony and if I could ask you to begin, just introduce yourself and start your testimony. Thank you.

TIAS CANDY: Good evening, my name is Tias Candy;
I am one of the Campaign leads working to repeal
walking while trans law.

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Today, we have to honor the lives of the transgender siblings that we have lost this year and speak about the continuous violence Black and Latino transgender people continue to experience in this progressive New York State.

I first want to start off with the remembrance of our siblings. Today, we have lost 27 transgender people to community violence and stat violence all rooted deep in transphobia.

I come today angry and frustrated. I'm angry because in my Black trans body, I cannot walk down the streets without being harassed by people. I can not walk down the streets without fearing or being harassed, stopped, frisked and potentially arrested by police because of who I am and what I wear.

I'm angry even though I'm an activist, even though I walk the halls of Albany fighting for trans rights, I still come home to police harassment and profiling. Me, like many other Black and Latino trans people consist in fear of police harassment because this is why we ask NYC Council to pass Resolution 0923 and laws such as penal 24037. I also want it knowns as the walking White trans being, where is my apology for being stopped because they

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assume, I was doing work based on what I'm wearing? Where is the apology of my Latinx transgender siblings and the [INAUDIBLE 4:51:57] who has to walk around with a picture of a marriage license because the police continue to profile her every time she walks with her husband? Or for the fear and terror by the police that stops her from even going to the supermarket at night.

Where is our apology for the sexual violence, we experience because of laws allowing police to stop and frisk us all because of what we wear and where we are? I'm frustrated because well, I would like to say police profiling is only the violence we experience, we know it isn't true.

Every day we are fighting against systems to kill us. We are denied safe housing, shelter, employment, education, healthcare, safe spaces to just be. when we do what we do to survive, to feed ourselves, to put clothes on our backs, to get off the streets, we are criminalized. We consistently told to just apply for jobs like every one else.

Well, I ask you to tell me how many Black and Latinx transgender people work in your offices? We are consistently used by nonprofits and other spaces

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COMMITTEE ON WOMEN AND GENDER EQUITY 163 for our stories to add to their numbers to apply for funding but not paying salaries to the work and need.

I'm frustrated that there is more love for us after our death rather than when we are alive. I am frustrated and angry and I'm tired. We know these issues impact our communities, we need elected officials to have political courage to stand up for our transgender communities and get things done.

We need change now. We need to center experiences of Black and Latinx transgender people to make those changes. And to answer your question, yes, we do need a transgender policy for transgender and nongender conforming leaders in this community. We do need that office.

Thank you.

SEIONS DANOVICH: Thank you, Council Member

Rosenthal and the rest of the Committee on Women and

Gender Equity, for having us here today. My name

Seions Danovich[SP?]; he, they, them pronouns and I

am the Co-Director of the Queer Detainee Empowerment

Project and I'm responsible for our direct services

program.

We support LGBTQ gender non-conforming and HIV positive immigrants who are detained in immigration

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COMMITTEE ON WOMEN AND GENDER EQUITY 164 prisons. I am here as a trans immigrant and as an advocate for the queer and trans immigrant community, especially those who went through detention and incarceration and are facing very specific struggles in New York City after their release.

I want to speak about the most pressing problems in our community, those which expose trans, gender nonconforming immigrants the poverty, physical danger and slow death.

Our first ask to the Committee is to prevent New York City from building more new jails. Jails and prisons are places of torture where human dignity and rights are broken every day. For us, more new jails equates the more ICE contracts and more spaces to incarcerate immigrants including queer, trans, and gender non-conforming people.

Solitary confinement, medical neglect,

perpetuating violence, sexual harassment and rape,

lack of access to Pro Bono legal presentation without

which our members have no chance to be released and

are doomed to deportation. And hygiene condition and

poor nutrition, all of these issues have catastrophic

impacts on the physical and mental health of all of

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our members of the LGBTQ community including trans and gender non-conforming people.

In the past year, two transwomen, [INAUDIBLE 4:57:51-4:57:53] who lived with HIV and informed ICE officers about their medical conditions, died in ICE because of medical neglect. We have also heard multiple accounts from our members of the denial by ICE of medical treatment for HIV or HIV testing. Some of our members discovered that they were HIV positive only when released, because of lack of access to HIV testing and treatment in immigration prisons.

Various members who were released with other health conditions due to ICE medical neglect. For all of these reasons, we urge you to stop new jails from being built in our city.

Next, I would like to talk about the second biggest issue our trans and gender non-conforming immigrants face. Once they are released from detention centers and arrive in New York City, they are met with a lack of sustainable housing. Queer, trans and gender non-conforming immigrants who have been released from ICE detention arrive in New York City without nothing but the clothes on their backs.

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They do not have financial or social support when

3 they first arrive because they are rejected by their

4 families due to their gender identities and sexual

5 orientations.

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Resources from the city and resources provided by our queer communities is all that they have. These resources are often extremely limited, especially when it come to housing. The Queer Detainee

Empowerment Project is trying our best to provide our members with all that they need to be able to reveal their lives, but housing is one of our greatest worries.

We have absolutely nowhere to house those who are over 25 years old and are HIV negative. The right to shelter is a right that the city should provide to every New Yorker. We urge the city to provide appropriate housing to trans and gender non-conforming immigrants, so they can have a home for their first months after release while they get back on their feet. Our members need houses that are run by our community. Houses without discrimination regarding gender identities and gender expression without sexual harassment, phobia and without racism.

Houses that have onsite social workers from our

COMMITTEE ON WOMEN AND GENDER EQUITY 167 community, mental health support, and peer supports to help our members during the first difficult months

of healing and rebuilding.

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The last issue I would like to bring to your attention today, is the lack of employment opportunities for trans and gender non-conforming immigrants in New York City. This community not only faces obstacles to be hired using immigration status, language barriers and gender discrimination but in the case of those who do find jobs, keeping them is another issue. Because of the withholding of their wages and harassment regarding their gender expression.

We have seen that happen numerous times. Because of the lack of necessary resources and mentioned obstacles, a lot of members of our community have to choose between living in extreme poverty and being permanently exposed to homelessness or try to make ends meet by engaging in sex work that is criminalized in New York City which exposes them to the risk of losing their immigration status or losing a change of being granted one.

With the help of the city in creating programs addressing the needs of trans and gender non-

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conforming New Yorkers to access stable and well paid employment, we hope to lower the higher unemployment rate within our community. More support from the city will help our members rebuild their lives. Lack of housing resources and jobs are the two main factors as to why members leave New York City.

If we want to keep this amazing, beautiful and unstoppable people within our communities, we need support from you and the city to close all the jails, create safer and accessible housing and employment resources for all of them.

Thank you so much for your time and for listening.

Thank you, Chair Rosenthal. I want to first start off by saying that Black transgender women are dying and we are here talking about bathrooms, colleges, and grad school students when Black transgender and Latinx women are doing sex work to survive or being harassed and being murdered.

And I also want to note that earlier you guys were talking about facilities that were inclusive of trans people and I just want to let you know that if you really want to support trans people that you have to allow them to live freely and not — supporting

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trans people is not creating jails for them. Trans
people don't deserve to be in jail. No one deserves
to be in jail, jails shouldn't exist and I want to

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get to my statement.

SHAD LAE: My name is Shad Lae, I speak on behalf of repeal Walking While Trans Coalition, Queer Detainee Empowerment Project and No New Jails to share this testimony with you today on how society and cisgender people can start to show up, defend and protect trans and gender non-conforming communities.

Structural oppression and policing by [INAUDIBLE 5:04:59-5:05:03] culture has put me here today to argue why trans people deserve the right to their bodies and argument that in a just world should never be needed to be made.

Constitutional language can protect trans and gender non-conforming people to give them rights to exist as human beings. Trans people deserve to walk freely down the street and share spaces with us cis people, free from judgement, prejudice, harassment, violence and policing. Because of penal code 24037, women are being stopped, frisked, arrested and experiencing sexual violence for walking, for wearing what they wear and gather where they gather.

We ask this this New York City Council pass
Resolution 923, because support passage of S2253 and
A659 in Albany which would remove loitering and
purpose of prostitution from penal code.

The way that Colonialism produces White supremacy, that is connected to successes [INAUDIBLE 5:06:40] to put women of color in spaces where they're targeted with police violence in Jackson Heights and all over, results in being stopped, frisked, arrested, harassed for wearing tight jeans and tank tops that show cleavage.

Women of color on this land, having to explain their humanity and why they should have the right to be because of colonial violence on our bodies, especially Black trans women.

New York City isn't a sanctuary city if immigrant communities can't adjust their status because they were arrested for wearing thigh high boots and short skirts while standing in certain areas. If they get threatened with deportation because they missed a rent payment or if they couldn't pay \$2.75 for an over policed subway ride.

In 2018, there were 152 arrests for penal code 240, 49 percent Black, 42 percent Latinx and 7

1 COMMITTEE ON WOMEN AND GENDER EQUITY 171
2 percent White. More than 80 percent of people
3 arrested are trans and cis women. Black trans women
4 deserve to be able to walk while trans without the

5 state sanction violence. Repeal walk while trans,

6 because their bodies are not a crime.

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Passing S2253-A659 is one in many steps New York City needs to take to affirm transgender communities and protect the liberties of LGBTQ and gender non-conforming people to wear, walk and gather and any space they choose to.

Repeal Walking While Trans; to turn a blind eye to the violence this community face is a violation of basic human rights committed and enabled by the state.

TONYA LEE PRICE: Hello everybody, my name is

Tonya Lee Price and this testimony is for the Anti
Violence Project.

I believe in the Anti-Violence Project. TGNC folks need protection and safety against discrimination, sexual assaults, and walking while trans. Discrimination is humane, it's inhuman, an abomination to people's lives and wellbeing.

Discrimination is a weapon used by people that do not have acceptance or pick and choose who they want to

COMMITTEE ON WOMEN AND GENDER EQUITY 172 discriminate on. Discrimination destroyed a lot of lives and genocide, I repeat in genocide communities of color, trans people of color specifically.

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TGNCI folks go through all types of sexual abuse, molestation, gang rape, rape and sexual targets for men who may have lack of respect for us as human beings. Even other women put us through sexual tests to see if in their minds, we really want to be women.

Sexual child abuse and targeted as a prostitute in many people's eyes. Walking while trans is very scary to deal with because you are who you were born to be; however, people excuse that by saying, you are not a woman or pointing fingers at you while laughing. God forbid anybody that is a trans person of color could be physically victimized while walking as a trans person.

The mixture of people that want you sexually or hate your guts is meant to be challenging and this is how trans people suffer from PTSD, anxiety, depression and gender dysphoria. Out of everything I've discussed in my essay, the City Council should repeal the Walking While Trans ban Reso. 923. The City should acknowledge Walking While Trans Ban Repeal Reso. 923. The City Council needs to

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COMMITTEE ON WOMEN AND GENDER EQUITY understand peoples lives are at stake and trans people need to be safe while walking while trans.

TWINKLE PAUL: Chairwoman Helen Rosenthal, thank you for having us here at this hearing today. all, my name is Twinkle Aria Paul; I'm a transgender woman, an immigrant of Caribbean decent, a community activist and an outreach worker, Gay Men's Health Crisis. More importantly, I'm a human being.

I'm here today to call upon this body to pass City Council Resolution 923 which demands that New York State immediately repeal New York State Penal Law 240.37, also known as the Walking While Trans Ban.

The Walking While Trans Ban, disproportionately affects Black and Brown trans people, including transgender immigrants like myself and puts us at risk for criminalization and wrongful arrests.

I moved to New York City from [INAUDIBLE 5:14:36] in 2018 because of the injustice and brutality I faced as a transgender woman in my country at the hands of society and the police. However, since arriving here, I've learned that transgender people in New York are subject to similar abuse and mistreatment because of discriminatory laws.

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New York State Penal Law 240.37, also known as the Walking While Trans Ban.

New York State Penal Law 240.37 criminalizes

Black and Brown transgender women just for who we

are. It gives Law Enforcement the license to stop,

frisk and arrest us without a cause, just because of

what we're wearing or where we are. Because of laws

like this, I feel scared and unsafe. We're treated

like criminals by Law Enforcement instead of human

beings. That's why I'm testifying before this

committee today.

As a community activist and outreach worker who serve all members of the transgender community including those who depend on sex work to survive, I've seen the impact of Walking While Trans Ban at first hand. The Walking While Trans Ban puts me at risk of criminalization and harassment by Law Enforcement when I'm just doing my job.

As an immigrant, discriminatory arrests like these can negatively impact my immigration status and even lead to deportation and inadmissibility. Once arrested transgender women like myself are also at risk of being housed in men's prison where we suffer violence, harassment and abuse.

Layleen Polanco, a transgender woman died at
Rikers Island this summer is a tragic example of

4 deaths.

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Layleen was at Rikers Island because she was profiled as a sex worker. So, her death is a result of loss like this one we're calling on Albany to repeal. Discriminatory laws and practices have no place in our society.

So, we should all condemn laws like New York

State Penal Code 240.37 and police practices that

deprive people of their gender, of their dignity and

liberty.

Therefore, I call upon the City Council to provide resources, access and support for the transgender community by passing Resolution 923 and calling upon Albany to end the Walking While Trans Ban immediately.

Thank you.

NANING SUPATA: Good afternoon and thank you

Council Member for having us here. My name is Naning

Supata[SP?]; I use she, hers pronouns and I'm a

[INAUDIBLE 5:18:34] and organizer in INAUDIBLE

5:18:37] Members.

I was born in a small town called Sambo Creek,

located in La Ceiba, Honduras. I am Black, I am

Garifuna, African descendants, I am immigrant. I am

5 | Honduras and I am transgender.

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I am a professional who fled from her country to save her life and fight for a right to be. To be free, to be a woman, to be alive. I arrived in the United States in October 2015, but I was so afraid.

I was carrying the courage to tell the immigration officers and afraid to return. I thought he cared about my feelings. I thought I would be free, unless that would happen in the United States I watch on TV.

However, I was chained to the hands and feet like I was not a human being. I was first to feel a scare again. A scare of returning and staying in that situation or speaking. It was clear, nobody cares about my feelings. I had spent six months living in inhumane situations at detention centers. I saw a man who tried to killed himself and he was [INAUDIBLE 5:20:28-5:20:29], later deported.

Recently I found out that he was killed when he arrived to his country. There was a colleague who would get up every single day at 4 a.m. to work in Chesham[SP?] a dollar one day, so he could call his

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COMMITTEE ON WOMEN AND GENDER EQUITY family. I just cry and wonder, will this be the American dreams? With the [INAUDIBLE 5:21:07] first, a bill of \$5,000, and self-esteem on the floor, I get off of detention on February 2016. That's my welcome to USA. Again, I live in freedom, and once again, I was disappointed when I watched as they are closing on me for not have the valid status to work. I could not [INAUDIBLE 5:21:41].

I apply for shelters and my application was denied for not having Social Security. Everything was a difficult and painful process. I'm here in the name of everyone who failed to overcome it. I know of many who were deported and then later killed or raped in their countries. For them, I am here to demand the Council Members to work to create a system that would end policing. I demand the repeal of Walking of Trans. I demand that the Council Member support Reso. 0923. I demand end [inaudible 5:22:43, detention and deportations.

The Council Members should pass a bill that allows all immigrant New Yorkers, especially TGNC folk access to work employment. I demand that the Council Member focus on investing money to our

COMMITTEE ON WOMEN AND GENDER EQUITY community of creating jails and system that would end

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our [Inaudible 5:23:18]. DNC New Yorker members. 3

I am the voice of all the Black. I am the voice of the LGBTQ community and the voice of the migrant who cries in silence.

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I am here to claim for justice and equality for all. Thank you.

CHAIRPERSON ROSENTHAL: This is an extraordinary panel. I want you to know that I'm hearing you. I'm hearing your frustration and your anger and I want to stress that the purpose of this hearing is to amplify your voices. And especially within government, which is why there are representatives from the agencies here today who have to fight for your future. appreciate you for coming today, thank you.

We have 21 more people who would like to testify. I'm going to call up the next panel. This is a CUNY panel. Zachary Mitnick, Arno Pedrum, Wayne Reed, Amanda Freedman, Eileen Makak, apologies again Harissa Penya.

Alright, is everyone settled in? Can we start with you?

Yes.

CHAIRPERSON ROSENTHAL: Thank you.

COMMITTEE ON WOMEN AND GENDER EQUITY

WAYNE REED: Is this on? Hello, my name is Wayne Reed; I'm a Faculty member at Brooklyn College. I'm an ally of the trans GNC/NB community. I identify as gay and cisgender; pronouns he and him. I'm representing an anonymous student who has given me a testimony that they very much would like to have read.

As follows: I am a pre-health care student who is transgender. I am asking an ally to read this testimony because it's too hard for me to talk about. All I wanted was to be able to get an education in a safe environment. One free of harassment and discrimination. Unfortunately, that is not what I experienced at CUNY Queens Borough Community College. The events I experienced resulted in my departure from Queens Borough. I am still coping with the most recent events that have happened and as a result, had to take time away from continuing my education.

I started my medical transition in 2015, during my first semester at Queens Borough. The first interactions I experienced that were negative in nature were during the semester. I had started using the male restroom and was getting comments from other

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students and faculty that I was using the wrong restroom.

They would point to the girls room or to inform

me that I was going to the wrong restroom. When I

said that I knew I was going to the boys restroom,

and this in fact was the correct restroom for me,

people would give me a look or snicker or talk about

me to their friends.

In my public speaking class, we were given a chance to do a speech on whatever topic we wanted. I stated that I wanted to do a speech on the bathroom situations of transgender individuals that we weren't being allowed to use the bathrooms we wanted and that this was a violation of the New York City Human Rights Law. I also wanted to discuss the need for gender neutral restrooms on the campus, my professor said no. Her reasoning was concern for her children and the reaction from the class. She asked me about men coming into the restroom and harming her children, I educated her on this topic and she still said no.

She said it was too controversial. Only after the students in the class signed a petition for me to

1 COMMITTEE ON WOMEN AND GENDER EQUITY 181 2 do the speech did she relent and allow me to do the 3 speech. 4 CHAIRPERSON ROSENTHAL: I see the testimony. WAYNE REED: Good, thank you. CHAIRPERSON ROSENTHAL: Is it possible to sum it 6 7 up? 8 WAYNE REED: Yes. 9 CHAIRPERSON ROSENTHAL: Thank you. 10 WAYNE REED: Yes, indeed. I would make note of a 11 significant narrative there about dropping out of 12 nursing - the nursing school. After this incident, I wrote the financial aid committee because I withdrew 13 from my classes. I wrote about the situation, the 14 15 difficulty with the professor and some other things. 16 Their reply was that this is part of the rigors of 17 the program. 18 And said, that I had to pay the rest of my 19 I suppose it's nice to know that they feel discrimination due to being transgender is called, 20 21 the rigors of the program. EILEEN MAKAK: Hi, my name is Eileen Makak; 2.2 2.3 pronouns she, her, hers. I work at Baruch College but this statement is being made on behalf of the 24

LGBTQ Resource Center at Brooklyn College.

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The center is only about five years old but it has had many achievements in making the campuses safer, more inclusive space. However, it is not receiving enough support to reach its full potential. The LGBTQ Resource Center is currently the only identity based student service center in the division of student affairs that is staffed entirely by parttime employees. All other centers have at least a full time director and most also have a full time program coordinator or the equivalent.

Along with other part-time staff, the center has a part-time director who if he stuck to his appointed hours, would hardly have enough hours to be at all the department meetings he is supposed to attend.

Instead, he often ends up working extra hours without pay. This semester, he's been on an unofficial medical leave but because he's not a full-time employee, he's not actually receiving medical leave benefits and he and his partner are dealing with the added stress of a loss of income.

The Center currently has two college assistance.

Most college assistance perform receptionist duties.

At the center, one functions more as a program

coordinator or assistant director performing duties

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COMMITTEE ON WOMEN AND GENDER EQUITY that are well above their pay grade. With the director on medical leave, the college assistant has stepped in as interim coordinator performing all of the directors duties without an increase in pay.

The college was able to give them 34 NT hours to help supplement the extra hours they must work to keep the center running but piecing together two part time positions, so someone can perform full time work without full time benefits is not the proper solution.

There should be a full time director and a full time coordinator in addition to part time staff that are not expected to perform tasks beyond their pay. Without this, the center cannot reach its full potential and this negatively impacts the students we are meant to serve.

Not having full time staff hurts the employees, but it also sends a message to LGBTQI+ students that they do not matter. CUNY needs to step up and do whatever work necessary to prove its support to these students. Making statements without taking action to follow through is not enough.

Two and a half years ago, we worked with facilities and the presidential task force on LGBTQ

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our students.

184 issues to put signs on all the bathrooms that state New York policy that "Under the Law, all individuals have the right to use the single sex facility consistent with their gender identity or expression."

These signs were meant to be temporary and were to be replaced with permanent signage. Over two years later, we are still without the permanent signs and many of the temporary signs have been removed.

Students are facing all sorts of issues related to bathrooms, ID's, discrimination in the classroom and more.

Many LGBTQI+ students are only able to be themselves at the center, not elsewhere on campus, not at work, not at their own homes. Many students live with abusive transphobic and queer phobic families or are homeless.

The come to us for help and for a safe space but we can only do so much with what we are given. work hours without proper compensation because we care about these students, but that cannot and should not be expected of us.

CUNY needs to properly support the LGBTQ Resource Center, so that we can properly support ourselves and 2 Thank you for your time.

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ARNOLD PEDRUM: Hello, thank you to Council

Members Rosenthal and the Committee on Women and

Gender Equity for inviting us today. My name is

Arnold Pedrum and my pronouns are they, them. I am a

trans non-binary student at Craig Newmark Graduate

School of Journalism at CUNY. I am also the Co
President of the LGBTQ+ club at the school and I have

been working on trans inclusion at school from the

first day I stepped into class, and I am here to tell

that story.

I want to quickly preface in my testimony by highlighting by highlighting that my experience of transphobia is unmatched in my privilege such as race, class, or access to higher education and I hope that the Council will prioritize urgent changes that need to be done for Black, Latinx and undocumented trans women are outlined just before.

The first days in school, made it clear to me that accommodating trans students was news to the administration. I was surprised that no one would give their pronouns and introductions, a normal thing I do during my undergraduate studies.

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During the first week of school, we formed a
queer club and discussed what our problems were. We
started a log of issues at the school that quickly
filled up. Every trans student had a story. Backed
from hostility, glares, misgendering my professors,
students, by both or by one encouraging the others to
do so. I personally have been and continue to be
misgendered by faculty staff and students. We met
with the administration to find away around New York
Legislation to make bathrooms inclusive. The
legislation still divides bathroom by gender and
there's a note in our bathrooms pretending to solve a
court case, saying trans people can use the men's or
women's bathroom they wish to use accept no one wants
to read a court case when they go to the bathroom.

Following the meeting, successfully worked around putting more signs on the door and inside the bathroom indicating they're open to all. The administration is also installing signs in the men's bathroom that were only in the women's until then.

We also have a faculty we laid out foundational best practices to include trans students in class, fight misgendering and bring awareness to what transphobia feels like to faculty. We're working on

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changes to the syllabus and are defining gender

3 options and admissions procedure which are better but

4 then most but not perfect.

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Sorry, I'm almost done. We were lucky to have a period of administration that acted in humility, listening and being responsive to our worries but this has placed a lot of responsibility on trans students with change of culture, when it ultimately should be up to the administration to do so. We want CUNY to become more responsive to students needs. To do so, we need a humble administration open to criticism and quick change but also a proactive administration that supports the trans students and faculty.

Thank you for listening to my testimony today.

ZACHARY MITNICK: Hello everyone and thank you for taking the time to listen to all of our testimony. My name is Zachary Mitnick; I'm an at large representative to the CUNY Graduate Centers Doctoral Student Counsel. I use he and they pronouns. I recently stepped up as the Chair for the DSC's newly instated at HOP Committee on all gender bathrooms which continues the work of At HOP Committees on general neutral bathrooms. But when

COMMITTEE ON WOMEN AND GENDER EQUITY 188 reinstating the committees for this year, we decided to switch to more inclusive language going forward.

Well, the current iteration of the committee hasn't yet held any meetings, I'm fully capable of testifying as to the efforts of the prior iterations and the current state of bathrooms at the Graduate Center.

The Graduate Center currently has a single restroom facility designated for uses of bio genders. It was installed in 2015 as part of a commitment to create a respectful, inclusive and safe campus environment. In a letter that was sent to the administration to follow it up, we insisted that one bathroom on the 7th floor was not enough and they needed to do more including having bathrooms in the library on the first that could be accessible without a CUNY ID.

In resulting discussion, it became clear that there was a significant number of logistical obstacles to implementing these bathrooms, but there were plans made to renovate the first floor and possibly a sixth floor pantry.

As things stand now, three to four years later, the first floor bathroom renovations are held up by

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COMMITTEE ON WOMEN AND GENDER EQUITY red tape. No indication to any timeline, the plans regarding 6th floor pantry went nowhere. There have been signs put in place indicating that individuals are welcome to use who identify as the designated gender can use any of these bathrooms but that doesn't do anything for non-binary individuals who don't identify as either gender and I suspect that the implementation of these signs had more to do with the Mayor de Blasio's executive order than any efforts on the part of the committee.

So, quite frankly, the stagnation on this issue is alarming and it puts non-binary individuals in a position where we have to choose between using a facility that doesn't reflect our gender versus making our way all the way to the back corner of the 7th floor. Assuming we're even aware that the back room is there. Quite frankly, I probably wouldn't know it was there if it weren't literally my job to know about it.

So, I'm concerned that the implementation of the signage to correspond with the executive order has led the Graduate Center Administration to conclude they have fulfilled their commitment to create a respective inclusive and safe campus environment.

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That phrasing is taken directly from their announcement of the first all gender bathroom.

But the truth is that they still have a ways to go on this front.

AMANDA FRIEDMAN: Good afternoon and thank you for your time today. My name is Amanda Friedman and I am White Queer non-binary New Yorker.

I'm a social work student at Silberman School of Social Work at Hunter College and an advocate for queer and trans communities and I sincerely thank you for holding this absolutely necessary hearing today.

Before I lose myself in my testimony, I just want to highlight a couple of things. So, we're speaking to the needs of CUNY to promote competency with among staff, among professors and especially at the Social Work School where we're all current or future service providers. That competency is literally vital, we're hearing today all the reasons why and how incompetency or incompetent care, or lack of attention on certain issues is literally killing us. So, I just want to highlight the need for that CUNY-wide and Silberman School of Social Work is no exception. And if the CUNY budget is at all in consideration here, there is a new center for gender

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191 and sexuality at Silberman and I'm part of it and we want to be involved in helping to promote CUNY-wide gender affirmation in whatever. That's curriculum, that's bathrooms, it's competency among professors, and it obviously goes deeper than that.

I mean, we're talking about bathrooms but it really is - it's a recognition of humanity and we want to promote that in whatever way we can. So, I want to highlight that.

I want to reiterate some of the needs that have been spoken about regarding the LGBTQ youth homelessness and especially among TGNC folks and TGNC people of color. Last year I worked at the Ali Forney Center, which is one of the leading organizations in the country working on that. are at capacity. They are I mean, like, there is never enough funding of course and the people are on waiting lists for months long. People think that they have a place to go, a safe place to stay and they might a few months down the line, but tonight, tomorrow night, they do not and Marsha's Place similarly is often at full capacity and again, these folks need a safe place to be and I also encourage the committee to think about TGNC issues as a public

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2 health issue and it's not just a policy issue. You
3 know, it's not just a bathroom and it's not just
4 prison, it's a full blown public health issue. We're
5 talking about mental health and prisons and
6 homelessness and wellbeing, and all of these things

So, I encourage the Committee to think about it as a holistic public health issue and again, I thank you so much for your time and my heart is with

everybody here in the room today.

are completely intertwined and family rejection of

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BARISSA PENYA: Thank you, Council and Committee Members for hearing us today. My name is Barissa Penya[SP?] and I'm a trans non-binary Afro Latinx. My pronouns are she, her, they and them.

I just want to apologize for any of my shuddering, I have social anxiety. Currently, we are really concerned as the TGNC group within John Jay where there's a few members part of the LGBT group who see that there is a lot of microaggressions within the community.

So, I'm going to currently speak about my experiences as a student that was both in Kingsborough and John Jay.

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In Kingsborough Community College, it was a very interesting experience. When I first started

Kingsborough, I came in as the non-binary student who used she, they, him pronouns. I personally never felt welcome in these classes to speak of my other pronouns.

I decided that for me to be safe, I should transfer through the hallways as a gender non-conforming male. However, once I decided that I would be medically transitioning, I no longer felt comfortable using him pronouns. My esthetic is very feminine and I express my gender through my clothing, but there wasn't one thing at Kingsborough that I wasn't receiving in intense microaggressions.

From the staff giving me looks and my teachers not using my pronouns, it wasn't just the student body that made me feel unwelcome. I did receive resource within the men's center and there I was able to express my race with my queer nurse intersectionally and as an Afro Latinx, I appreciate the space. As a trans woman, I still felt like I didn't belong.

The feelings of having to sell myself to only show one side of my personality so I don't become

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2 ostracized, while still being othered was extremely

3 exhausting.

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My biggest issue came when the school outed me without my consent. Plastering a picture of me as a pretense for trans inclusion within Kingsborough.

Outing a trans person is dangerous, especially in a school full of so much transphobia. Students would never feel safe and through my personal experience with fellow students who have harassed me outside of the bathrooms, recorded me, followed with defamation. The only thing that he received was a conversation about why it's wrong.

This is why we need women and gender studies.

This is why it should be funded and its been proven that with programs that promote an understanding of gender and queerness, students tend to be more respectful and even perpetuate conversation within their peers. Trans students aren't capital, they aren't supposed to be othered and they shouldn't have to be warriors. Trans students are human and non-binary students are human as well.

The Walking While Trans Ban very much also targets Black, Trans women as well. And at this point, the bathrooms are clearly just the bare

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minimum of treatment and TGNC people deserve more
than just the bare minimum. We deserve more action

from the committee.

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CHAIRPERSON ROSENTHAL: I want to thank all of you for your testimony. I thought your testimony in particular, if everyone could just make sure if the testimony wasn't provided here today, please submit it. If you need an email address for where to submit it, we can provide you with that. But everything you've said today was incredibly powerful and will help lead us forward.

Thank you so much for your time and your testimony today.

Unfortunately, some people had to leave early but we hope we have their testimony. Martha Greeves from Brooklyn Community Pride Center and Next Access.

And the next panel is an advocate panel. Again, the importance of handwriting. Oh, Shannon
Whittington, I think, thank you. Natalia Gibs, Tia
Dole, Tiffany Baruty, Daphne Chang.

Melissa, come on up. We have your testimony, come on up and join us, thank you. Yeah, no, no, no, Melissa, we have room on this panel if you could join us.

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Thanks for the tickler, appreciate it. Got you, thank you. Thank you, Melissa. Alright, are we missing one person? No, okay, no, that's alright, I was just was wondering. Melissa, actually if you

could start this time, thank you.

MELISSA SKLARZ: Thank you so much. Thank you,
Council Member, thank the Committee, thank your
colleagues who are here today. My name is Melissa
Sklarz; I'm the Government Relations Person
representing SAGE, LGBT and TGNC elders.

Ironically, it's been about 20 years since we first came here as a community. You get a lot different response say then we did with Mayor Giuliani and Speaker Vallone, as you can imagine.

I also have to say that as one of the original negotiators with the NYPD on changing the patrol guide for trans people, I am very disappointed to hear that all of those reforms have not been taken seriously.

You have our testimony, you know we're SAGE, we've been here for 40 years. We're advocating for LGBT and TGNC elders. People are aging every day, 10,000 people in America age over 65. I have studies for you to review. The targeting data on TGNC

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elders, I have a study from 2009 and 2011 and 2013 being aging in America is hard, being aging in New York is hard. Being gay and lesbian is harder and being trans as an elder is hardest of all and each step along the way, it's harder to get access to resources. It's harder to have your needs taken seriously. Discrimination, rage, anger from care

providers, from neighbors. As the expression goes,

the crap rolls downhill.

We'll be able to talk more, I just briefly wanted to touch base on two of the programs that SAGE is doing for trans people.

As you know we are involved in LGBT Friendly
Affordable Senior Housing. Our first building will
be opening in Brooklyn, it will be opening. We're
going to have our ribbon cutting next month.

Certainly, you and Council Member Lander have both
been invited. It's in Laurie Cumbo's district. It's

145 units, 25 percent will be for formerly homeless
elders. We had split between NYCHA to first come
first serve. I think that our LGBT communitied very
well. We should be able to have a final count.

We're hoping that LGBT people will count for over 50
percent.

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Of course, you will be invited. It will be
December 17, and that will be very exciting. Our
second building will be in the beginning of 2020. It
will be in the Bronx; it will be in Council Member
Salamanca's district. It will be 84 units, both will
have SAGE centers, full services not only for the
residents but for elders in the neighborhood. No one
can ever say the problem is that there is too much

elder services in New York.

So, we'll be providing not only for the residents but also for the people that live there and finally, we have created a program called SAGE vets. There's a whole cohort of aging veteran's. An amazing amount of course live in New York City but also live out of town. We're providing services; don't ask them to tail gate people, negative discharges, we want to bring them back, give them access to legal services, health care and SAGE vets has been very successful.

The Council has been supportive. One of the more exciting things that we're seeing out of Albany among all the new legislation with pro-equality majorities in the legislature, is there's a new sexual orientation gender identity bill that's been signed by the governor that will make it easier for LGB and

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especially trans New Yorkers to get counted, get access to services. Whether it's healthcare, whether it's legal services, housing, whether it's going to be nutrition. All the issues that are so important for LGB and of course trans elders. You have our testimony; I'll be happy to answer any questions.

TIFFANY BARUTY: Hi, good afternoon, my name it
Tiffany Baruty[SP?] and I work as the manager of
Youth Organizing at Planned Parenthood of New York
City. I'm also a transgender woman and my pronouns
are she, her.

Planned Parenthood in New York City, PPNYC has been a trusted provider of sexual and reproductive health services in New York City for more than 100 years. Thank you for this opportunity to testify today at this important hearing.

PPNYC firmly believes that the right to reproductive and sexual healthcare should be afforded to all New Yorkers who proudly offer a wide range of services to the LGBTQ trans and gender non-conforming community. TGNC individuals face barriers to accessing basic services across New York. Despite the growing visibility and understanding of transgender people in New York City, there is still

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major disparities in access to housing, employment and healthcare.

Though New York City has a Human Rights Law that protects individuals from discrimination based on gender, TGNC individuals still face high rates of discrimination. Housing and security disproportionately impacts TGNC individuals and with compounded identities of race and class and economic status, securing quality and affordable housing is extremely difficult.

TGNC individuals are often targeted by police and unnecessarily entered into the criminal justice system for just existing. They are dissuaded from advancing their education due to difficulties navigating the public school and university systems, bullying and bias bureaucracy.

I am also a transgender alumni from Hunter

College. In my role, I work with our Planned

Parenthood generation student activist to advocate

for necessary changes on their respective CUNY

campuses.

Through my own experience as a student and as a youth organizer for PPNYC, I have noticed that there

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COMMITTEE ON WOMEN AND GENDER EQUITY are some unnecessary barriers for transgender students at CUNY, in which we've heard about today.

Our PPGN activist found that the process for changing ones name on a student ID card is difficult and many students have trouble navigating the system. They also found that general neutral bathrooms across CUNY campuses often necessary for transgender and gender non-conforming students are not very Their locations tend not to be well accessible. advertised and, in some cases, the signage for the bathroom is not properly updated and maintained.

We applaud the New York City Council for protecting the rights of marginalized groups and safeguarding access.

Thank you.

SHANNON WHITTINGTON: Council Chair Rosenthal, thank you so much. We've heard a lot today about the social determinates of health within the transgender population and I think what's also important is the education determinates and what do I mean by that?

Many of us as healthcare providers simply do not know how to take care of this population.

1 COMMITTEE ON WOMEN AND GENDER EQUITY 202 2 CHAIRPERSON ROSENTHAL: One sec. Could you just 3 introduce yourself and the name of the organization? 4 Do you have written testimony? SHANNON WHITTINGTON: Sure, yes ma'am I do. CHAIRPERSON ROSENTHAL: Okay, great, thank you. 6 7 SHANNON WHITTINGTON: Alright, I apologize. 8 name Shannon Wittington and I am the Gender Affirmation Program at the Visiting Nurse Service of New York. And what I was saying was that many 10 11 healthcare providers do not know how to care for this population, and the question is, is it that we don't 12 want to know or is it that we simply choose not to 13 14 care? That's the question. 15 That the Visiting Nurse Services of New York, we 16 in fact, do care. We care so much that we have a dedicated program, a gender affirmation program 17 dedicated to caring for trans patients after they've 18 19 had gender affirming surgeries. That's my full time job folks and it's also my full time passion to 20 21 support this community. I am a part of this community and I feel duty 2.2 bound to do so. I feel obligated to educate 2.3

clinicians. I've educated over 250 clinicians and

we've serviced over 400 patients thus far. We

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1 COMMITTEE ON WOMEN AND GENDER EQUITY 2 currently have, I have 25 patients on my desk right

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3 now, that are actively getting care from us in all

4 five boroughs.

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So, we have the care and we have the coverage. The coverage is our choice select health special needs plan that covers all of these surgeries for Medicaid eliqible individuals. We have the care; we have the coverage but we also have the gap. What is the gap? Some patients do not have money for their copays. They do not have money for their wound care supplies. This is what we have petitioned City Council for funding for. We want to help these individuals to integrate back into society. Being able to follow them longer than their home care stay with us.

That's why we have asked for funding. Thank you so much.

DAPHNE CHANG: Hello, Chairwoman Rosenthal and Members of the NYC City Council Committee on Women and Gender Equity. My name is Daphne Chang and I'm a member of Red Canary Song.

Red Canary Song is a grassroots group of Asian American sex workers, Asian migrants, sex and Mossad 3 rights dignity and safety.

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Before I say my written testimony, I would like to say that it has not escaped my notice that the way the City Council has organized the Speakers, given that there are so many, is actually a reflection of the problem. To me, you know, nonprofits, groups with legitimacy academics were prioritized and this does not actually reflect the costs of the different individuals experiencing when they come to speak. Right, like, the people who are more directly impacted have higher costs for even coming to speak. So, by deprioritizing them and putting them later in the panel is not honoring the fact the risks that they take to even come to speak in the first place, while they're fighting for their communities, while they're fighting for their lives.

So, I just want to say that. So, as a group of sex workers, I'm also non-binary and gender non-conforming, identified as a sex worker and as a group of Asian sex workers which includes transgender and non-trans and gender non-conforming people, we have survived and suffered gender violence from the course of projections and actions by others. We have this

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experience and we've experienced this from the state So, Red Canary Song is in stanch support of New York City Council Resolution 923, which supports the passage of New York State Senate Bill S2253 and Assembly Bill 0654 and this would repeal the penal law 240.37 which is loitering for prostitution.

While this discriminatory law negatively affects women and gender non-conforming people, it disproportionately targets transgender Black and our Latinx women by intensely subjecting them to arrests, harassment, assault and other forms of violence at the arbitrary discretion of the NYPD.

Women and people perceive to be women have been profiled and frisked for wearing tight clothing. induced trauma and criminal record on the arrested individual is unjust punishment for people simply expressing their identities in public.

If the person is not a US citizen, they face further risk of being detained and departed by ICE. In our work at Red Canary Song, we constantly encounter migrant Asian women facing arrests, experiencing sexual coercion, risking deportation and detention and more at the hands of the NYPD. This is a chronic problem; we hear about it all the time.

1 COMMITTEE ON WOMEN AND GENDER EQUITY

2 Penal Law 240.37 is simply state sanctioned violence

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3 against women and gender non-conforming people. It

4 is our duty to demand and repeal of penal law 240.37

5 and passing S2253-A0654. This targeted violence,

6 especially of transgender Black and our Latinx women

 \parallel has to stop now.

NATALIA GIBS: So, good afternoon and thank you to the entire Committee or whose still here of the Women and Gender Equity for this opportunity to testify. My name is Natalia, I use she or they pronouns and I'm the LGBTQ Coordinator from the Harm Reduction Coalition. A national advocacy and capacity building organization focused on the rights, dignity and health and safety of people who use drugs.

I'm here today to also urge you to support
Resolution 923 to show City Council support for
repealing the Walking Law Trans Bill.

At it's core, the Walking Law Trans Law punishes people for daring to take up space freely, by allowing police to profile, harass and arrest an individual based on their appearance and gender is not only inappropriate but it violates people's autonomy and ability to exist and enjoy their bodies.

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Walking While Trans is another example of the biased policing of illegal stop and frisk. Where the only crime being committed is existing publicly.

Harm Reduction Coalition has learned from our decades of experience with HIV, hepatitis C and the overdose crisis that police harassments keep people from particularly, people of color and poor people away

from lifesaving services at the risk of greater harm.

As of 2018, there has been a 120 percent increase in arrests for loitering. 80 percent of those arrests were people identified as female and 90 percent of those arrests were Black, of Black and Latinx New Yorkers. The NYPD target women who have been previously arrested and increase risks on immigrant communities by collecting them into surveillance systems that put them at risk for involvement with ICE.

Beyond the criminalization of Black and Brown trans women, the Walking Law Trans Ban continues to uphold false narratives and mistruth about the trans community. This notions that LGBTQ+ individuals and Black individuals are hypersexual and promiscuous is harmful and this law, as well as the harms that it is

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stereotypes.

As the death toll for trans women of color climbs

perpetuated, is a direct manifestation of those

in New York and across the country, it is no longer enough to continue to invoke the names of people once we've lost them. We must begin to take concrete steps to affirm and protect the rights of the TGNC community.

I urge you to think about the message that it sends to keep laws like this in place, to think about talking about bathrooms, talking about all of these things but upholding and keeping in place a law that punishes freedom and punishes joy.

Now is the time to take action on Resolution 923, it is an important step in the pathway to full rights and protection for trans New Yorkers.

Thank you.

CHAIRPERSON ROSENTHAL: I mean, again, thank you all for the testimony but also, the work that you're doing every day to support this community, support yourselves in the variety today but on this panel but it's really impressive and I really appreciate you. I hear you and I want to thank you for coming today.

Okay, we have two, three more panels to call up.

3 Dani Brovand, Kay Usher, Max Masure, Kai

4 Castudio[SP?], Ranese Conja[SP?]. And I'm sure the

5 public who are here to testify, thank you for

6 staying. Thank you for your patience. I appreciate

7 | your coming here today.

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We have one more panel, but I'm going to ask you, if it's okay with you, just testify as your own panel because I think it's important that the public be heard. So, thank you for coming here today. Thank you for your patience, I see a lot of people couldn't stay and I hope they submit their testimony electronically. Please.

DANI BROVAND: Can you hear me? Does that work? There we go. Hi, my name is Dani Brovand[SP?]; I am an MSW Candidate at New York University. I use he, him pronouns and I am transgender.

CHAIRPERSON ROSENTHAL: Can I just ask you to hold the mic a little closer or speak up a little bit. Thank you so much.

DANI BROVAND: Yeah sure, yeah. I had some testimony prepared today, but I think it's more important to speak to some of the comments made by Congressman Lander.

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I would like to respond a little bit to some of the things that he brought up. He spoke about how we need to be concerned about competing funding between the folks coming to this group and other at risk communities.

I would like to respond to that by saying that I think it's important for us to broaden our scope. To stop looking at communities that are oppressed by our society as competing against one another and perhaps consider the 25,230 residents in New York who made at least \$1 million in salary in 2016.

If we taxed all of those people just one percent more than we do on their income, we would raise \$330 million a year for some of these people that do not need to be competing against each other in order to be represented in our communities.

Furthermore, I would like to emphasize the importance placed on the idea that we have so many people who are showing up today. This is a reflection of the lack of opportunity for us to be engaged with our Council Members. This is not an issue where we should have our time reduced. This is an issue where we should have more time and more connection and more opportunity.

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One of the main issues I was hoping to speak to today is the lack of awareness and competency as it pertains to trans inclusive mental health care. an MSW, as someone who has been in a counseling program, I am highly aware of the fact that the first people that are put in place that are supposed to be representing the health and safety of young trans people in our schools, do not have or reflect the awareness of how to take care of trans youth in a way that is trans affirming and that does not further perpetuate the oppression in our society. We need to increase the expectations that we have on our licensing measures in this state for anyone who is going to go into the mental health field, as well as go into nonprofit fields.

The last thing I wanted to say, is just that I really appreciate the opportunity to speak with you today. I really hope that you take it as a message that we desperately need our voices to be heard in these environments because they're not. And more than we need them to be heard, we need them to be activated. We need to see actual change. Being recognized and being heard and having empathy is one thing. Having actual laws put into place is another.

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We need higher accountability for people that are supposed to be taking care of trans folks and we need to cut back on the trickle down economics that are finding their way into the nonprofit organizational system, so that the people who the money are supposed to support is actually supporting them.

Thank you.

MAX MASURE: Hi, thank you so much for having us today. My name is Max Masure and I use they, them pronouns. I'm very glad to hear everyone today and I realize also that having more like law or removing stuff from law is one part, but like the training and having actually people care for us is like a big part of how can solve this.

I'm the Co-Founder of Argo Collective, an organization that provides inclusion trainings for our schools and companies. We teach active ways to respect and affirm trans and non-binary entities. We worked with the New York Times, BMCC, Forum University, to name just a few. We are our own company. We are just two people and we're trying to be what we can be for a lot of trans people.

I want to highlight an area where the city fails us and therefore contributes to our suffering as a

COMMITTEE ON WOMEN AND GENDER EQUITY 213 group, access to inclusive and respectful healthcare for trans and gender non-conforming people,

especially around reproduced health.

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The majority of trans and non-binary folks in our community do not receive adequate healthcare because of fear founded on experience of not being respected when stepping into a doctors office. That means increasing our risk for serious issues especially around reproduce health.

Caring for our own health should not be jeopardized because of the lack of education, respect and affirmation around our identity. Inclusive and caring OBGYN visits would benefit everyone. Trans and non-binary people and also cisgender women, meaning not trans. A lot of cis women also suffer from body trauma and we rarely have a safe medical space where we are comfortable of our body and procedures are done to us and how we can advocate for what we feel is right and safe for us.

Just two days ago, I offered my friend support, who is a transgender pregnant person. It was an OBGYN appointment to his baby on ultrasound for the first time. This is a beautiful and emotional experience and a way to affirm those moments are

COMMITTEE ON WOMEN AND GENDER EQUITY 214 still and foremost as we have to overcome being misgendered and the name putting us in a painful mental space.

I offered my support to him by being by his side, being the one who checked him in. Filling out the paperwork so he wouldn't have to write his own birth name. Making sure everyone at the clinic would refer to him as his name, not his birth name and respecting the pronouns he was using, he, him.

He confessed to me that in the past, he had to be sedated to go through a regular GYN exam. His anxiety I'm sure, being too overwhelming otherwise. By having me by his side, I'm making the space for him to express his needs and discomfort, just before the exam. It allowed him to forego sedating medication and to be mentally as well as emotionally present during the exam, feeling comfortable, tapping into his own willpower and ardency. The critical missing part is finding trans educated facilities and doctors, places where we are not ordered. Where we feel safe and encouraged to be our own true self.

Thank you for your time.

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CHAIRPERSON ROSENTHAL: Thank you both so much.

Again, both of you gave very powerful testimony. I really hope you'll find a way to submit it. We have it on the record, but if you could submit your testimony in writing, that's very important.

MAX MASURE: Yeah, you have mine.

CHAIRPERSON ROSENTHAL: I have yours, op, my bad. Okay, sorry, thank you, got it.

Max, I wanted to ask you does Argo have a consultant contract with New York City?

MAX MASURE: No, and we're only two years old as a company and I would love to what would be those steps, because I would like to see how we could work together.

CHAIRPERSON ROSENTHAL: Right, I mean, I think what the city has to offer is the Department of Small Business Services. You can go on their website and they'll give you the steps and training in order to —

MAX MASURE: Yeah, we've been through that and you wanted to know the irony on that is like, because my Co-founder — I changed my name legally on my ID's, they did not.

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So, because the ID wasn't matching the name they
use, the whole process was stopped. So, that's the
irony of us trying to be more involved.

CHAIRPERSON ROSENTHAL: So, can we stay in touch after — right after and I'll give you or I'll pass your information along to some people who should reach out to you.

MAX MASURE: That would be great, thank you.

CHAIRPERSON ROSENTHAL: Yeah, thank you very much. Thank you both for coming today. I appreciate your time.

This will be the last panel. Diana Faluche[SP?], Jewel Cadet, Brian Doth, Lindell Urbana, and John Penya.

JEWEL CADET: Okay, I also just want to echo a panelist from earlier. So, I've been here since 9:45, I don't know what type of plug folks need to get on here sooner, but I just want to say that just to honor folks time, I work for a very important organization, as do many folks do and I was out of the office all day, waiting to speak right.

My name is Jewel Cadet and my pronouns are she and her. Personally, I'm a Black queer activist who's a radical ally, accomplice and comrade to the

COMMITTEE ON WOMEN AND GENDER EQUITY 217 transgender and gender non-conforming and non-binary community. I'm also the Director of Programs at the Center for Anti-Violence Education, an organization that has actively supported and helped to empower

marginalized communities since 1974.

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As a Youth Coordinator, I started a program called pride per sectors in 2015. The Social Justice Leadership program created for LGB TGNC youth, many of which were homeless youth of color was intentional on providing support to those who needed it most. We asked what they need and they responded with, physical and verbal self-defense skills, job readiness skills, public speaking skills, advocacy skills. We listened and provided what we could based on what was needed.

How often are we asking and listening to the needs of transgender and gender non-conforming New Yorkers? Is that on a regular basis, or is that just for the sake of hearings such as these?

As I rose up in leadership at CAE, I began to realize that I had a duty to do something to make their lives better. I couldn't stand by and listen to the ways of which the city have left them literally out in the cold with little to no

committee on women and gender equity 218 resources. I refused to stand by and do nothing as they described how walking into a hospital, job, and housing interviews all felt like violent acts as they were misgendered, denied, humanized, dehumanized and

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disrespected.

I felt it was my duty to support them and all New Yorkers have this duty. On this 27^{th} day of November, I would like to say it's an honor to testify before you on behalf of transgender and gender non-conforming New Yorkers buts it's not.

No one should have to listen to stories of the ways of which the TGNC community, especially those who are Black and of color continue to be at the margins of the margins. A community that New York has abandoned and left to fend for themselves.

Access to equitable, safe and gender affirming healthcare is a human right. Access to safe, affordable and inclusive housing is a human right. Access to employment services that connect them to career opportunities that will support them to earn a livable wage in a place that values and affirms them as TGNC people is a right.

These are things that many cisgender New Yorkers like myself don't have to think about on a daily

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basis. Often times these things are guaranteed to us and serves as privilege and if you have any other privileges based on race, class, citizenship, ability, you can assert that to.

Transgender, gender non-conforming, non-binary and a-gender people are human and deserve human rights. How long will we continue to turn our backs on them? How long will New Yorkers continue to give this community the cold shoulder as thousands of TGNC youth like cold and homeless on the streets? How long will New York Law Makers allow these atrocities to happen? The lack of resources are leading to genocide.

Black trans women, many of which who we've heard from today, Black trans women are being murdered across the country and in our own back yard, because we are not centering their needs.

So, before another murder becomes another hash tag, let's honor the transgender and gender nonconforming community while they are still with us, while they are still alive, while they can still benefit from the many resources New York has. time is now and the clock is ticking.

Thank you.

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COMMITTEE ON WOMEN AND GENDER EQUITY 220 JOHN PENYA: Hello, my name is John Penya and I am gender non-conforming person from New York City. I am a community organizer and teaching artist.

I came here today to listen to the many testimonies that came before me and to resonate and echo the thoughts that I felt as a gender nonconforming person witnessing the horrors and harms that exist within our city.

I started a lot of my work after the Post Night Club shooting several years ago and it really ways heavy on my heart that I have to continue to have these conversations with people in spaces that don't necessarily care for or understand the humanity of the people that they are interacting with on a daily basis.

It has broken my heart to sit here and listen to testimonies about restrooms and conversations that we've been having for years. This is about our humanity; this is about our lives. This is not about my life, this is about the lives of transwomen of color and Latinx women of color who continue to be murdered, that the numbers continue to rise and they continue to go missing.

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I can't continue to sit idlily by and see that it exists in our city and exist in the U.S. I would also like to speak to the fact that I'm going to reference issues with our city and its policing habits, adding 250 to 500 MTA cops is putting our trans women and trans gender non-conforming people at harms. These police officers had very little care for the way that they handle or don't handle the people that their interacting with. If you go on a city bus and you see someone and an undercover cops grabs them. They grab them, they throw them out of the bus and that is not care.

That is not taking care of a system that is not taking care of the people that are supposed to be occupying the system, so that it can run. The city continues to let our trans and gender non-conforming people down the way that it does not act, and the way that it touts its sanctuary status and does not act in a way that actually preserves our livelihoods and betterment.

Our communities are falling apart. I am from the Bronx in Washington Heights that are quickly facing gentrification. Some gentrification coming in the form of arts projects, housing, etc., that also

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2 | facilitate the harm that goes against our communities

3 and the harm that brings police to our doorstep. So,

4 I'd like all that to be taken into account when you

5 continue to have these conversations and go into

6 these rooms and understand that by not acting on how

you facilitate the city or how your voice is used to

8 | facilitate the city, that harm continues to be

9 perpetuated in these cycles. Because change has been

10 very slow, but it doesn't need to be.

Thank you.

12 JEWEL CADET: I also, I just want to say one

13 quick thing. I know that there was some

14 mispronunciations of people's names and I just want

15 | to just make sure if there's like a call that you

16 | could just make for folks who may have not heard

17 | their name, because it was mispronounced. For folks

18 \parallel to be able to have the opportunity to speak. Because

19 I know we were the last panel, but you know

20 | everyone's voice in here matters and it shouldn't be

21 | because you weren't able to pronounce it for them not

22 to be able to hear their name.

23 CHAIRPERSON ROSENTHAL: Yeah, it's a great

24 | suggestion. I'll do that but could I also ask you

both, you gave such powerful testimony and maybe you

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have in writing and you could submit it, it's

spoke from your heart, but if there's something you

important that you do that. I appreciate both of you

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and what you had to say today. And that's a great suggestion, I will say it is handwriting, but it's not. Just me, but I appreciate your suggesting that. I have a pile of 20 more people to read, names to read out and I'm happy to do that again. Okay. JEWEL CADET:

JOHN PENYA: Please don't just appreciate our voices and our thoughts, please utilize them. is intellectual property that we are providing you, so that you can better assist the way that we live and then better the way that we can support you, so that you can do this work. Utilize our intellectual property and our lived experience to better our lives.

Thank you.

CHAIRPERSON ROSENTHAL: Thank you.

JEWEL CADET: And, because the mic is hot, and also, I waited five hours. This court room should be filled up here with people and I just want to say that like, when we say that we support TGNC New Yorkers, we mean that when - if we all had to wait

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hours to speak, then we should have people — this should be filled. Like every single seat and mic should be filled. And I just want to just highlight that. That folks should not be able to come in and out and put their City Council name and then pull out. Our voices matter the entire time. And so, I just want to make that very clear.

Specifically, Council folks who are men and I think highlighting gender early on and just being mindful of what it means for women to stay the entire time and for people who don't identify as that, to be able to come in and out. That's also not okay and I just wanted to highlight because the mic is hot and I got it.

Thank you.

CHAIRPERSON ROSENTHAL: Thank you. Good use of the mic. Diana Viglucy[SP?], Brian Douth[SP?], oh, that's a much better idea. Is there anyone here who would like to testify, who perhaps didn't sign up or I didn't read their name? Please come forward and just announce yourself. We're going to do that rather than reading the names. Anyone's welcome to come and testify and if you have copies of your testimony, that helps us well.

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Thank you, thank you very much. Please.

TAMARA LOCK: Hi, my name is Tamara Lock; I'm a Lead Organizer with NYTAG, The New York Transgender Advocacy Group.

I'd like to say thank you to Jewel because my name was one of the mispronounced ones.

So, good morning, which is now afternoon. I'd like to thank City Council for inviting me to speak this afternoon. Like I said, I'm from NYTAG, New York Transgender Advocacy Group. Our mission is to advocate for TGNC Inclusive policies. NYTAG has always understood that the current disparities that the TGNC/NB community face are a result of historical and structural violence that can only be addressed affectively by empowering TGNC and NB individuals, to be effective leaders in our community.

However, doing so requires that TGNC/NB folks have equitable access to city resources. Well there are many issues obviously regarding the TGNC/NB community that need to be addressed. Two of the most urgent concerns that we are seeing from our members are high levels of unemployment and a lack of access to affordable housing.

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The National Transgender Discrimination Survey found that unemployment rate for transgender workers was twice the rate of the population as a whole, 14 percent compared to 7. This is unacceptable.

TGNC people of color face even higher, four times as high as the national employment rate. New York City's current workforce development initiatives have not been designed to best serve TGNC/NB individuals and because of transphobia and other systemic impediments, many TGNC/NB folks are unable to successfully find employment through these services.

We are recommending that City Council invest in an employment program that is tailored to the needs of TGNC/NB individuals and leads to sustainability of the community.

In addition to high unemployment rates and access to affordable housing is a critical issue also facing the community. As transequity.org has stated, one in five transgender people in the United States have been discriminated against when seeking for housing. And more than one in ten have been evicted from their homes because of their gender identity.

We recommend also the City Council should invest more resources in training staff, so the government

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for TGNC/NB identified folks.

funded housing is safe and accessible to all

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orientation.

There also needs to be an increase in the number of designated housing vouchers and units specifically

participants regardless of gender, identity or sexual

I'm going to wrap that up but thank you for letting me speak and I hope that in future, more City Council will be represented to hear our voices.

CHAIRPERSON ROSENTHAL: Thank you so much. Thank you for coming forward and testifying. Thank you for the people here who stayed throughout the whole thing. We really appreciate that. I mean, I think it's a testament to the issue that this ended up being a five hour hearing. It's a testimony to the hunger by individuals to have a voice. To be able to have a public hearing and I am really glad we did this today. This is the first hearing that I think the City Council has had that specifically devoted to services that an administration provides to TGNC, transgender non-conforming, non-binary, people. I'm very proud to have Chaired it and know that we will be reading through the testimony providing a report and urging the administration to work harder.

1	COMMITTEE ON WOMEN AND GENDER EQUITY	228
2	Thank you very much. This hearing is closed.	
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 1, 2018