

CITY COUNCIL  
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HOSPITALS

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September 18, 2019

Start: 1:22 p.m.

Recess: 4:14 p.m.

HELD AT: Committee Room - City Hall

B E F O R E: CARLINA RIVERA  
Chairperson

COUNCIL MEMBERS: Diana Ayala  
Mathieu Eugene  
Mark Levine  
Alan N. Maisel  
Francisco P. Moya  
Antonio Reynoso

## A P P E A R A N C E S (CONTINUED)

Matilde Roman, Chief Diversity and Inclusion Officer, New York City Health and Hospitals  
Appearing for Dr. Mitchell Katz, CEO NYC Health and Hospitals

Dr. Machelle Allen, Senior Vice President and Chief Medical Officer, New York City Health and Hospitals

Dr. Wendy Wilcox, Chief of OBGYN at Kings County Hospital & Clinical System Wade Ford (sic) Women's Health

Marilyn Saviola, Senior Vice President for Advocacy and Women's Health, Independent Care System, ICS

Mandy Martin, Person with Disability

Rosa Maria Ocasio, Person with Disability

Dr. Carla Boutin Foster, Associate Dean, Office of Diversity, Education and Research at SUNY Downstate Health Center

Dr. Cristina Gonzalez, Physician & Scientist

Tara Cortez, Executive Director and a Professor, Hartford Institute for Geriatric Nursing, Geriatric arm of New York University, Rory Meyers College of Nursing

Conner Fox, Student, Icahn School of Medicine at Mount Sinai

Rachel Wilkinson, Student, Icahn School of Medicine  
at Mount Sinai

Art Forbuck, Student, Icahn School of Medicine at  
Mount Sinai

Andrea Bowen, Principal of Public Affairs  
Consulting

Sacha Panapa

Heidi Siegfried, Health Policy Director Center for  
Independence of the Disabled in New York

Eric Gayle, Family physician and Senior Medical  
Director, Institute for Family Health

Kate Steinle, Associate Vice President of Clinical  
Services & Director of the Transgender Health  
Services, Planned Parenthood of New York, City

Christopher Schuyler, Senior Staff Attorney,  
Disability Justice Program, New York Lawyers for  
the Public Interest



2 [sound check] [pause[] [background  
3 comments] [gavel]

4 CHAIRPERSON RIVERA: Good afternoon  
5 everyone. Thank you for attending today's hearing.  
6 I'm Council Member Carlina Rivera. I am Chair of the  
7 committee on Hospitals, and I'd like to start off by  
8 acknowledging my colleagues and fellow members of the  
9 committee, Council Member Reynoso, Council Member  
10 Moya, Council Member Ayala, Council Member Levine and  
11 Council Member Rosenthal. Today the committee will  
12 examine the importance of culturally competent  
13 healthcare in our healthcare system helping to  
14 address the health disparities and inequities the  
15 persist in our city. The inequitable roots of our  
16 healthcare system stretch back to the incorporation  
17 of racist ideologies and subsequent faulty data and  
18 medical testing, and still impacts the way we  
19 perceive pain, health and wellbeing of people. These  
20 particularly ugly histories are important to  
21 acknowledge and understand if we hope to create a  
22 future that is more equitable and just for all. For  
23 example in the 19<sup>th</sup> Century faulty medical testing  
24 performed by white male doctors sought to justify  
25 slavery through so-called scientific evidence such as

2 proving that people who are black, at the time slaves  
3 have lesser lung capacity and, therefore, needed to  
4 do more labor to help improve their lungs. This  
5 socially informed medicine continued into the 20<sup>th</sup>  
6 Century particularly in Europe, but also in America  
7 where Eugenics and ethnically based experimentation  
8 was utilized to justify racism, anti-semitism and  
9 genocidal behavior. Throughout history individuals  
10 with disabilities have been institutionalized,  
11 isolated, experimented on, and in many cases abused  
12 all based on scientific and medical evidence that  
13 today we would find horrific and unconscionable.  
14 Though many—though these may feel like anachronistic  
15 tales from a bygone era, the truth is that our  
16 medical school, healthcare and scientific  
17 institutions still perpetuate great inequities and  
18 have more work to do to educate and ensure true  
19 cultural competency. Nationally, black people are  
20 40% more likely to have high blood pressure, and 30%  
21 more likely to die from heart disease than others.  
22 The prevalence of diagnosed diabetes is twice as high  
23 in Mexican-American and Puerto Rican populations than  
24 in the non-Hispanic white populations. Individuals  
25 with limited English proficiency experience high

2 rates of medical errors, have worse clinical outcomes  
3 and receive lower quality of care by other metrics  
4 than their English speaking counterparts. Studies  
5 have shown that individuals who identify as Lesbians  
6 are not screened for cervical cancer as often as  
7 heterosexual women even though there are higher rates  
8 of cervical cancer in the Lesbian population.  
9 Transgender and gender non-conforming individuals are  
10 more likely to experience discrimination,  
11 marginalization and poor physical and mental health  
12 outcomes, which can result in a variety of physical  
13 and mental health conditions. Adults with  
14 disabilities are four times more likely to report  
15 their health to be fair or poor than people with no  
16 disabilities, and adults with disabilities are less  
17 likely to receive needed medical care because of the  
18 cost of care. Of course, race, poverty, disability,  
19 gender, gender expression, and other identities can  
20 be intersectional. So, inequities can impact a  
21 single individual in many, many ways. The same  
22 inequities exist in New York City. Black New Yorkers  
23 have the lowest rates of early diagnosis for both  
24 breast and cervical cancer. Black women are more  
25 likely to die from breast cancer than white women

2 even though white women in New York City have higher  
3 rates of breast cancer diagnosis than black women.  
4 Black pregnant people are 12 times more likely to die  
5 due to pregnancy related causes than white pregnant  
6 people. Although colorectal diagnosis and deaths  
7 have decreased since 1994, black men and women in New  
8 York City are more likely to die from this type of  
9 cancer. Furthermore, Colorectal Cancer mortality  
10 illustrates wealth disparities. New Yorkers living  
11 in the poorest areas are more likely to die from  
12 colorectal cancer than those from the richest areas.  
13 This display of wealth disparity is greatest in the  
14 Asian population with a gap in mortality rate of 51%  
15 between wealthier and poorer areas. Diabetes is  
16 another health concern that disproportionately  
17 affects minority communities. Regardless of the  
18 poverty level of the neighborhood, black, Latinos and  
19 Asian Pacific Island populations have higher rates of  
20 diabetes than white populations. Furthermore, a  
21 survey of 359 people within the LGBTQ TGNCNB  
22 community by City Comptroller's office reveal that  
23 those who are transgender, gender non-conforming  
24 and/or gender non-binary are more likely to have less  
25 access to health insurance. People with disabilities



2 experience worse health status than people without  
3 disabilities partly due to inadequate access to care,  
4 which causes preventable health conditions. In 2014,  
5 44.4% of New Yorkers with disabilities rated their  
6 health as fair or poor compared to only 9.1% of those  
7 without disabilities. While the causes of these  
8 inequitable health outcomes are complex, culturally  
9 competent healthcare can play an important role in  
10 helping to address negative health outcomes.

11 Recognizing this H&H, Health and Hospitals has made  
12 investments in training in language services to  
13 improve their delivery of culturally competent and  
14 linguistically appropriate services. H&H provides  
15 culturally competent training for all new staff as  
16 well as periodic ongoing trainings, and I look  
17 forward to hearing more about these trainings today.

18 In 2016 H&H released a plan to enhance equitable care  
19 which outlined their commitment to provide each  
20 individual patient with a positive experience and to  
21 raise the bar on equitable care. The report speaks  
22 to the importance of addressing health inequities and  
23 calls on healthcare staff to understand, take into  
24 account and incorporate cultural differences and  
25 social determinants of health into their practice.

2 While there is still a lot of work to be done, H&H  
3 has been recognized for these investments. This year  
4 23 of H&H's patient care locations across all five  
5 boroughs received the designation leader in LGBTQ  
6 healthcare equality from the Human Rights Campaign  
7 Foundation, and it was the fourth consecutive year  
8 that H&H received this designation. In addition to  
9 these discussions today we will hear Resolution 512  
10 sponsored by Council Member Rosenthal, which calls on  
11 New York State to require medical schools to train  
12 all students about implicit bias. Unlike explicit  
13 bias where consciously held beliefs influence the way  
14 a person evaluates or behaves toward a certain group,  
15 implicit bias results from unconscious attitudes or  
16 stereotypes. Implicit bias training helps provide—  
17 helps providers better understand the population they  
18 serve by helping clinicians begin—become aware of  
19 their own biases. Our medical education system must  
20 incorporate meaningful and robust education on  
21 implicit bias as well as health and equity and the  
22 racist, misogynistic and overall bias underpinnings  
23 of our medical school system. I look forward to  
24 hearing testimony regarding this very important  
25 issue, and I thank you all again for being here

2 today. I would like to ask Council Member Rosenthal  
3 to make remarks on her resolution.

4 COUNCIL MEMBER ROSENTHAL: Thank you so  
5 much, Chair Rivera. I really appreciate your  
6 convening this hearing. The--the--this resolution  
7 stems from a hearing that that the Committee on Women  
8 and Gender Equity had last year regarding maternal  
9 mortality morbidity in New York City, and while I  
10 commend the city's Department of Health for being  
11 every day conscious of the reality that black women  
12 die at rate eight times higher than white women  
13 regardless of socio-economic status during  
14 childbirth. There is so much more work to be done.  
15 They the Department of Health has been studying this  
16 issue for over a decade, and I do commend them for  
17 that, but--so this--this resolution stems from that  
18 hearing and what we--the--what we learned about at our  
19 hearing was this systematic discrimination that is  
20 engrained into our society has, of course, this  
21 terrible affect on anyone who's--who is not a white  
22 male, and Hannah Nikole Jones in her 1619 project, of  
23 course, made all of the systemic racism and explained  
24 it in every different area of our life so clearly.  
25 As the chair mentioned, you know, this point about

2 slavery is okay. Physicians validated slavery based  
3 on the fact that a black person's lungs would be  
4 better served working in the fields similarly that a  
5 black person's skin was so thick that—that whippings  
6 would be tolerable. Given what we know now, it's  
7 imperative that all of us strive to change our  
8 society from where it is now to where we need to be.  
9 One way is by training our medical providers who had  
10 previously been taught myths in order to justify  
11 slavery. We need to train them that that is not only  
12 no longer true, but people must be aware of how it  
13 affects them in their day to day medical practice.  
14 Of course, this all similarly applies to anyone who  
15 is considered other, who has been marginalized in our  
16 society. In hospitals in particular we must be  
17 training not only our physicians, but all of those  
18 who volunteer who greet people who walk in the door,  
19 who are nurses in any way take care of someone  
20 walking in the door. I so appreciate the chair for  
21 having a hearing on this topic for including my  
22 resolution, and I look forward to hearing from the  
23 Administration who I know is working diligently to  
24 reverse the—the scourge that is racism in New York  
25 City. So thank you.

2 CHAIRPERSON RIVERA: Thank you, Council  
3 Member Rosenthal. I going to have Counsel swear you  
4 in.

5 LEGAL COUNSEL: Do you affirm to tell the  
6 truth, the whole truth and nothing but the truth in  
7 your testimony before this committee and to respond  
8 honestly to Council Member questions?

9 MATILDE ROMAN: I do. Thank you  
10 Chairman—Chairperson Rivera, and Good afternoon  
11 Chairperson Rivera, and members of the Committee on  
12 Hospitals. I am Matilde Roman, Chief Diversity and  
13 Inclusion Officer at New York City Health and  
14 Hospitals and I'm joined by Dr. Machelles Allen,  
15 Senior Vice President and Chief Medical Officer. On  
16 behalf of Health and Hospitals CEO Dr. Mitchell Katz,  
17 thank you for the opportunity to testify before you  
18 to discuss the delivery of Culturally competent and  
19 equitable healthcare services and the programs and  
20 initiatives at Health and Hospitals to provide  
21 culturally responsive healthcare. Health and  
22 Hospitals is a safety net for the uninsured and  
23 under-served in New York providing healthcare  
24 services to 1.1 million New Yorkers each year, 3080  
25 of whom are uninsured. Our mission is to provide

2 care to everyone regardless of ability to pay,  
3 immigration status, gender identity, disability or  
4 national origin. As such, it is a crucial part of  
5 our mission to provide accessible, culturally and  
6 linguistically appropriate services to ensure full  
7 access to comprehensive and quality care for all New  
8 Yorkers. New York City is home to over three million  
9 immigrant New Yorkers. Fifty percent of New Yorkers  
10 speak a language other than English at home and  
11 nearly one million New Yorkers self-identify as a  
12 person with disability. This city is also home to  
13 the largest LGBTQ community in the nation, and as  
14 such, providing culturally competent and accessible  
15 care is a business imperative. At Health and  
16 Hospitals patients who receive care belong to many  
17 different racial and cultural backgrounds. An  
18 estimated 30% of patients served are limited English  
19 proficient and more than 60% of patients self-  
20 identify as either Black, African-American, Hispanic,  
21 Latino or Asian. Health and Hospitals' provision of  
22 culturally competent equitable health services are  
23 guided by an understanding of the important role of  
24 one's culture, race, class, age, gender, sexual  
25 orientation and gender identity in interpersonal and

2 professional encounters in Healthcare, and awareness  
3 of historical and socio-political factors such as  
4 racism, ableism, immigration patterns and human  
5 rights violations, and their import—and the impact on  
6 the health and wellbeing of minority populations, and  
7 the value in collaborating with ethnic and racial  
8 minority community based organizations to ensure  
9 appropriate responses to individual health needs.

10 Health and Hospitals is a leader in providing  
11 culturally competent and linguistically appropriate  
12 services, by investing in training and initiatives to  
13 provide care for all that is safe, responsive and  
14 effective. Addressing the healthcare needs of  
15 immigrant New Yorkers through the issuance of an open  
16 letter to reassure immigrant New Yorkers that Health  
17 and Hospitals is a safe place to receive care, and  
18 through our partnerships with Legal Health to offer  
19 legal services. We also make available multi-lingual  
20 materials and collaborate with community-based  
21 organizations with close ties to the Latino, West  
22 African and Asian communities to promote out  
23 initiatives such as NYC Care, which is a healthcare  
24 access program that guarantees low cost and no cost  
25 services to New Yorkers who do not qualify for or

2 cannot afford health insurance. This ongoing process  
3 requires periodic assessment of the culturally  
4 competency of our workforce, ongoing evaluations of  
5 the effectiveness of our diversity training programs  
6 [pause] I was just making sure. This ongoing  
7 process requires periodic assessment of cultural  
8 competency of our workforce, ongoing evaluation of  
9 the effectiveness of our Diversity Training Programs  
10 and formal—and informal linkages with communities  
11 that our facilities serve. I want to take a moment  
12 to highlight a few key initiatives that set New York  
13 City Health and Hospitals apart in providing  
14 culturally and linguistically appropriate services.  
15 So, with respect to language access, Health and  
16 Hospitals offers free language services 24 hours a  
17 day, 7 days a week year round in over 200 languages  
18 and dialects. We translate key patient documents  
19 such as consent forms and patient education materials  
20 into the top 13 languages requested by limited  
21 English proficient New Yorkers. in Fiscal Year 2018,  
22 Health and Hospitals facilities received more than  
23 one million requests for interpretation services that  
24 yielded that 13 million interpretations minutes.  
25 Systemwide initiatives to support communication for



2 person who are limited English proficient include  
3 making available language access resources to inform  
4 the public of the availability of free language  
5 services, tools to ensure quicker access to language  
6 ID desktop displace and I-Speak card to support  
7 facilities in the delivery of language assistant  
8 services. Creating a centralize database system to  
9 collect language service usage and key performance  
10 metrics to monitor for quality assurance and  
11 effectiveness, and having a designated language  
12 access coordinator at each facility who is  
13 responsible for overseeing the provision of language  
14 services. LGBTQ affirming services is also very  
15 important for us , and at Health and Hospitals we  
16 will continue to strive to provide patient centered  
17 affirming care to Lesbian, Gay, Bisexual, and Queer  
18 and Transgender and Gender Non-Conforming communities  
19 For the fourth consecutive year, all qualifying  
20 facilities within the health system received the  
21 designation of leader and LGBTQ healthcare equality  
22 by the Human Rights Campaign. This designation  
23 demonstrates Health and Hospitals' strong commitment  
24 to LGBTQ health equity through our policies, programs  
25 and ongoing training. We also have Pride Health

2 Centers at Metropolitan, Woodhull, Bellevue and  
3 Gouverneur, which provide general preventive care and  
4 mental health services as well as gender affirming  
5 care such as hormone therapy or referrals to  
6 specialists. The Bridge Program at Spring Street  
7 offers medical, mental health and other support  
8 services to LGBTQ youth and emerging adults, and at  
9 Metropolitan Hospital, we provide gender affirming  
10 surgery, and in the past year, due to the support of  
11 the City Council Health and Hospitals has launched an  
12 LGBTQ community engagement initiative focused on  
13 connecting, engaging and facility—and facilitating  
14 affirming services to New York City's LGBTQ/TGNC  
15 communities to improve access to affirming care.

16 Access to Care for Individuals With Disabilities:  
17 Health and Hospitals is required to comply with  
18 various federal, state and local laws requiring  
19 accessibility for individuals with disabilities  
20 including the Americans with Disabilities Act, the  
21 Rehabilitation Act, and the Affordable Care Act among  
22 others. We also implement programs to ensure access  
23 to effective communication for individuals with  
24 disabilities including those who are blind or have  
25 low vision and who are guests for hard of hearing.

2 Additionally, for the last several years we've had  
3 strong collaboration within this care system, Woman's  
4 Health Program to provide competent and accessible  
5 care to women with disabilities. This important work  
6 was supported by City Council funds, \$2.5 million in  
7 capital funds to upgrade four facilities:  
8 Morrisania, Sydenham, Cumberland and Woodhull and  
9 \$275,000 in discretionary funds, which will allow  
10 Health and Hospitals to continue its work with ICS.  
11 We also provide resources and training for our  
12 employees. Health and Hospitals offers system wide  
13 training on diversity and inclusion, cultural  
14 competency, LGBTQ health, unconscious bias and inter-  
15 religious awareness through distance learning, new  
16 employee orientation, annual in-service and other in-  
17 person training such ground rounds and small  
18 facilitative dialogues offered year round. Improving  
19 maternal and infant health is also a top priority.  
20 In 2018, the first lady and the former Deputy Mayor  
21 for Health and Human Services announced New York  
22 City's first comprehensive plan to reduce maternal  
23 deaths and life threatening complications of  
24 childbirth among women of color. The five-year plan  
25 aims to eliminate disparities in New York City's

2 maternal mortality between black and white women  
3 where the widest disparities exist and reducing by  
4 half the number of several maternal morbidity events  
5 in the five boroughs. For Health and Hospitals the  
6 plan includes enhancing maternal care at our  
7 facilities by focusing on four specific strategies.  
8 The first one is simulation training to assist health  
9 providers, master skills to identify and respond to  
10 the top two causes of pregnancy and related deaths  
11 for women of color. The second is new maternal care  
12 coordinators who will assist an estimated 2,000 high  
13 risk women. The third is coordination of new born  
14 and post-partum appointments, and lastly, new  
15 practices in primary care to identify women who are  
16 planning to have a child within 6 to 12 months.  
17 Additionally, Health and Hospitals increased  
18 screening for maternal depression through a  
19 partnership with ThriveNYC and DOHMH to enhance  
20 screening of pregnant women and new mothers in order  
21 to promote treatment of maternal depressions, and  
22 we're happy to announces that 10 of our acute care  
23 facilities have earned the prestigious baby friendly  
24 designation from the World Health Organization for  
25 promoting the highest level of care for infants,

2 their breast feeding and promoting bonding between  
3 mother and baby. We also have Implicit Bias  
4 Training. As the largest public health system in the  
5 nation serving perhaps the most diverse city in the  
6 country, Health and Hospitals is committed to  
7 ensuring its staff is sensitive to the issues of  
8 health equity and that we are delivering truly  
9 equitable care. We've issued two new E-learning  
10 modules. One is entitled Impact of Unconscious Bias  
11 on Cultural Inclusion and the second Diversity and  
12 Inclusion of Business Imperative. Additionally, we  
13 have engaged with Perception Institute a leading  
14 organization who translates innovative mind science  
15 research on race, gender, ethnic and other identities  
16 into workable solutions usually in the form of  
17 workshops to reduce bias and discrimination and  
18 promote belonging. Health and Hospitals will begin  
19 training Health and Hospitals' Board of Directors and  
20 senior leaders this fall. Moreover, we are working  
21 with DOHMH to provide Train the Trainer Implicit Bias  
22 Training through Rebirth Equity Alliance to provide  
23 training sessions across Health and Hospitals as well  
24 as other hospitals participating in the DOHMH  
25 Maternal Hospital Quality Improvement Network. The

2 trainings will focus on improving equity in  
3 childbirth and this training will take place next  
4 month in October. I also want to highlight a number  
5 of culturally competent-competent-competency programs  
6 specific at facilities such as the Medina Health  
7 Center operated at Harlem Hospital, which offers  
8 quality medical services to the African community  
9 many of whom are African immigrants and members of  
10 the Muslim community. The Leera (sic) Clinic at  
11 Jacobi, which provides culturally sensitive medical  
12 care to refugees from the Balkans; Amherst Hospital,  
13 that operates the psychiatric in-patient units that  
14 address the needs of both Spanish speaking patients  
15 and Asian patients who primarily speak Cantonese,  
16 Mandarin and Korean, and Lincoln Hospital operates  
17 the [foreign language] Long Live Women and [foreign  
18 language] Long Live Men, Cancer Outreach Programs  
19 that promotes public education in the area of cancer  
20 screening prevention and early detection. [sic]  
21 In conclusion, at New York City Health and Hospitals  
22 we believe all New Yorkers regardless of the  
23 disability, national origin, gender, or citizenship  
24 status deserves equitable, affordable care of the  
25 highest quality and true to our mission Health and

2 Hospitals will continue to provide health services in  
3 a culturally responsive manner to meet the needs of  
4 the city's diverse population. I thank you for your  
5 interest and attention, and we're happy to answer any  
6 questions that you may have at this time.

7           CHAIRPERSON RIVERA: Great. Thank you.  
8 I just want to acknowledge that we were joined by  
9 Council Member Mathieu Eugene, and we've joined by  
10 Council Member Alan Maisel. So, I want to ask a  
11 couple of questions about some of the things you  
12 mention in your testimony. So, we'll go right into  
13 the Implicit Bias Training piece, and it seems just  
14 by kind of what I've heard that you are working on a  
15 number of training sessions and—and workshops. I  
16 think what you call workable solutions and that you  
17 really are trying to address some of the issues that  
18 I pointed out in my testimony and that you just see  
19 every single day considering the very diverse  
20 population that we have. You mentioned here that we  
21 have made available to staff all year two E-learning  
22 modules, and that you're also working with the  
23 Perception Institute on workable solutions usually in  
24 the form of workshops. So, which one of these  
25 trainings—are any of them mandatory?

2 MATILDE ROMAN: So, currently we're  
3 working at integrating. So our trainings that are  
4 mandatory are in our New Employee Orientation  
5 programs and our annual in-service, and in these--

6 CHAIRPERSON RIVERA: [interposing] The  
7 second please?

8 MATILDE ROMAN: Annual In-Service. So  
9 all employees have to take annually a suite of  
10 training content and that's mandatory, but part of  
11 the strategy for Health and Hospitals is really to  
12 thread and integrate many of these key components  
13 into the training. So we have stand-alone trainings  
14 such as the one we mentioned, but we also look for  
15 opportunities to augment and supplement existing  
16 training so that at any point where individuals are  
17 exposed to training they also are able to partake in  
18 culturally competent best practices and other topics  
19 related to diversity and inclusion. So, the goal  
20 would be that we're--the hope is to integrate many of  
21 this content to help support learning on an ongoing  
22 basis.

23 CHAIRPERSON RIVERA: I know that we're  
24 going to hear from a lot of and many institutions  
25 that train some of our doctors, and I believe in New



2 York City is probably top in the nation in terms of  
3 training our medical students, but what I'm hearing  
4 is that—so you have a new employee orientation and an  
5 annual in-service training that is a suite of  
6 trainings, correct? So, are any of those  
7 specifically addressing culturally competency and  
8 implicit bias and are they mandatory? I just want to  
9 make sure I understand.

10 MATILDE ROMAN: Thank you for that  
11 question. So, in the new employee orientation is  
12 offered system level. That's available to all  
13 employees, new employees. We also have new employee  
14 orientation at the facility level. We embed these  
15 training components into those training suites so  
16 they happen. They're blended training so there's  
17 live sessions as well as E-learning, and so we  
18 integrate components of our work in the diversity  
19 inclusion space to include that. We also have stand-  
20 alone trainings. The one I mentioned was the  
21 unconscious bias and diversity inclusion, business  
22 imperative. Those are stand-alone trainings that  
23 individuals can access year round and we enroll  
24 individuals in an ongoing basis so that they can also  
25 avail themselves of that training as well. The

2 Perception Institute is a training that is being  
3 offered now for senior level staff as well as—and  
4 cabinet members, and—and so I would defer to Dr.  
5 Allen to elaborate on this one.

6 CHAIRPERSON RIVERA: I just want to make  
7 sure we swear the—the panel in. Did we swear you in?

8 DR. MACHELLE ALLEN: [off mic] No, I'll  
9 introduce and then you can.

10 CHAIRPERSON RIVERA: Yeah, I would love  
11 to. Whoever. I would love to talk to all of you if  
12 it's appropriate.

13 DR. MACHELLE ALLEN: So, I'm Dr. Michelle  
14 Allen, Chief Medical Officer of the Health and  
15 Hospital system.

16 DR. WENDY WILCOX: I'm Dr. Wendy Wilcox.  
17 I'm a Chief of OBGYN at Kings County Hospital as well  
18 as the Clinical System Wade Ford (sic) Women's  
19 Health.

20 LEGAL COUNSEL: Do you affirm to tell the  
21 truth, the whole truth and nothing but the truth in  
22 your testimony before this committee and to respond  
23 honestly to Council Member questions?

24 DR. MACHELLE ALLEN: Yes.

25 LEGAL COUNSEL: Thank you.

2 DR. MACHELLE ALLEN: So you asked about  
3 implicit—the perception training that we're offering  
4 in for implicit bias.

5 CHAIRPERSON RIVERA: And let me give you  
6 a little more information. So, what I want to know  
7 is what is the curriculum like? If it's not  
8 mandatory , if it's optional I hear that some things  
9 are mandatory in the new employee training, and I  
10 imagine that you cover cultural competency. Just  
11 given alone the diverse population that we serve and  
12 the languages that are spoken inside of your  
13 facilities. What I—what I'm trying to get to is  
14 whether or not some of these trainings are, in fact,  
15 mandatory for any of the employees. You have a—you  
16 have many, many employees. What percent of them are  
17 actually trained in cultural competency and/or  
18 implicit bias and I realized there are many titles  
19 for what we imagine is the same curriculum because  
20 what we also will ask in a minute is for those people  
21 that have taken the training whether or not they're  
22 mandatory or even the optional ones, what are the  
23 outcomes like? Are you tracking those outcomes  
24 facility wide, but also one-on-one?

2 DR. MACHELLE ALLEN: So, I'm going to  
3 divide the question or responses into two. So,  
4 Matilde shared with you what we're doing for our  
5 staff, which is our entire staff. What Dr. Wilcox  
6 will speak to is what we're doing for Maternal Child  
7 Health staff, and we're also collaborating with DOHMH  
8 with an implicit bias training as well. So, what I'd  
9 like to do is first describe what you asked with the  
10 curriculum what be covered and the logistics of the  
11 training, and what we're doing with implicit-with  
12 perceptions. We're starting at the very senior level  
13 with the Board of Directors and the senior cabinet  
14 and do you want to take it from there?

15 MATILDE ROMAN: And after they receive  
16 their training this fall, we have a plan to roll it  
17 out to the 11 acute care facilities to train the  
18 leadership both clinical, executive level,  
19 administration, nursing, department heads as well as  
20 a cross section of the staff including front line  
21 staff and learners.

22 MATILDE ROMAN: So, at the moment the  
23 concept is to cover everybody.

24 CHAIRPERSON RIVERA: The concept. So,  
25 right now how many are trained?

2                   MATILDE ROMAN: We're beginning in  
3 October and November. October for the senior cabinet  
4 and November for the Board of Directors and once we  
5 have educated the senior leaders because it's really  
6 imperative that we lead a model of behavior and  
7 really implicit bias is so subtle and insid-insidious  
8 that none of us know or aware of. So, we would  
9 really like to make everybody aware of their own  
10 judgmental assumptions or decisions that they make,  
11 and we really want to start at the very senior level  
12 with the Board of Directors and get their buy-in and  
13 support to spread. After we do the senior leaders  
14 then October, Senior Cabinet; November Board of  
15 Directors and then rollout of the senior leadership  
16 of each facility and then spread down from there.  
17 So, it will probably be a nine-month process to do  
18 the entire system. Our focus is maternal child  
19 health, but the rest are going to be looking at all  
20 of our staff. Building from Human Resources we have  
21 online training, which is tracked, and I don't know  
22 if you want to speak to the tracking and-

23                   MATILDE ROMAN: Yes, so all our trainings  
24 whether they're in person or through distance  
25 learning are tracked through our learning management

2 system and so, you know, we can count how many at  
3 each facility have taken our--any--any training.

4 CHAIRPERSON RIVERA: So, you're--you're  
5 tracking who is going to be receiving the training,  
6 correct? Because from what I understand you're  
7 launching October/November and you're starting at the  
8 top--

9 MATILDE ROMAN: Yes.

10 CHAIRPERSON RIVERA: --and you have a  
11 nine-month timeline to train every single person  
12 employed by Health and Hospitals. Is that correct?

13 MATILDE ROMAN: Nine months? About nine  
14 months, yeah.

15 DR. MACHELLE ALLEN: Just a point of  
16 correction. The nine months is going to be for board  
17 members, senior leaders across our eleven acute  
18 facilities with the intent in nine months to also  
19 enroll additional front patient-facing staff and  
20 direct care providers in our eleven acute facilities.  
21 I think that is something that's manageable in the  
22 nine-month period.

23 CHAIRPERSON RIVERA: Ultimately, I think  
24 everyone here and I imagine that people from your  
25 Administration and from H&H are going to stay for the

2 entire duration of the hearing in order to hear the  
3 testimony of some of the people in this room who are  
4 consumers and advocates, and they're going to be  
5 sharing some very personal experiences is that every  
6 single person in the facility should be trained on  
7 cultural competence and implicit bias. I mean your  
8 visit starts at reception. You know, you're  
9 interaction with a custodian or with a physician's  
10 assistant or a nurse's assistant there are so many  
11 people that work inside of your 11 acute facilities  
12 and the Gotham Network that we want to make sure that  
13 you have the support that you need and that you have  
14 a real plan because you also mentioned in your  
15 testimony your focus on maternal mortality and there  
16 was an announcement by the First Lady in 2018, and  
17 that—that was a five-year plan.

18 MATILDE ROMAN: Right.

19 CHAIRPERSON RIVERA: How far along are  
20 you in the plan? Are you tracking outcomes? Are  
21 you—are you set on that timeline? I'm try to—I  
22 really want to grasp and I want the people in this  
23 room and the public to know exactly how we're looking  
24 at healthcare and how we're focusing on this, which  
25 is leading to some horrific outcomes in this city not

2 just nationwide not just in the forest areas, but I  
3 have I—I read aloud some alarming statistics that no  
4 matter where you live sometimes it is just the color  
5 of your skin or the first language that you speak at  
6 home that is attributing to some really, really  
7 terrible outcomes for some of our patients and that  
8 is unacceptable.

9           MATILDE ROMAN: So our maternal,  
10 morbidity and mortality plan is actually a five-prong  
11 plan as you mentioned, and thank you for that  
12 question. It's something that's very close to our  
13 heart and very passionate and committed to  
14 implementing. We have—or we—as you've heard in the  
15 testimony there are five prongs one of which is  
16 simulation training to train all the obstetricians  
17 around the two leading causes of death, which is  
18 cardiac arrest during labor as well as post-partum  
19 hemorrhage. To date we've trained 60% of all our  
20 maternal child health staff, and the goal is by  
21 December 100%. We also have placed in primary care a  
22 pregnancy intention question. So, if you look at  
23 maternal morbidity and mortality often it's those  
24 women who access care late who have not been in  
25 primary care, and have not had the opportunity to



2 their chronic medical conditions actually addressed  
3 and controlled. So, starting in the—for those  
4 patients who are in primary care clinic with chronic  
5 medical conditions to ask every woman of—with  
6 deductitve (sic) age who is in the Primary Care  
7 Clinic are they planning a pregnancy within the next  
8 year? If they are planning a pregnancy within the  
9 next year referring them to a Lead clinic with the  
10 intent to really fine tune their Diabetes, their  
11 hypertension, the pulmonary hypertension, et cetera.  
12 If they're not planning a pregnancy within—and this  
13 has already been implemented. It sits in our  
14 electronic medical record. So if a woman has chronic  
15 diet—chronic Diabetes or chronic hypertension and  
16 she's not planning pregnancy to make sure she gets to  
17 her gynecologist to have effective birth control. So,  
18 we want women who are planning on becoming pregnant  
19 to be their healthiest and best control in terms of  
20 their chronic conditions, and those who are not  
21 planning to make sure they have effective  
22 contraception. We also have another prong, which  
23 providing—is standing up at Maternal Medical Hall  
24 very similar to what we have in Primary Clinic,  
25 Primary Care Clinic. So, that we're enhancing our

2 social support systems within the clinic and building  
3 our—through the outreach workers and our connections  
4 with our community based organizations understanding  
5 that a lot of complications with pregnancy we can't  
6 treat in the office within their conditions, access  
7 to food, access to babysitters, transportation, et  
8 cetera that impact the outcome of a pregnancy. You  
9 also mentioned simulation. Another fact is about 40%  
10 of prenatal patients actually do not follow up with  
11 their postpartum visit, but they, in fact, keep their  
12 pediatric visits so we're co-locating and  
13 coordination the postpartum visit with the well baby  
14 visit. Queens is our model for that. They actually  
15 have two models for that. One is absolute colocation  
16 in the Saturday clinic or the evening clinic when  
17 they actually have the ability and resources to do  
18 that or they have sequential visits that there's a  
19 pediatric visit followed up by a postpartum visit on  
20 the same day. So that's what we've initiated to  
21 date.

22 CHAIRPERSON RIVERA: I'm glad that you  
23 mentioned the community based organizations and  
24 specifically in know that you are working. You  
25 mentioned in the testimony with ICS on really making

2 sure that there is true and equitable access for  
3 people with disabilities. When you're working with  
4 community based organizations, how do you find them?  
5 Because I think, you know, what you mentioned is that  
6 people aren't seeking care as early as they should  
7 with something as serious as pregnancy. So, with  
8 these community based organizations, how-how are you  
9 kind of finding them, and how are you working with  
10 them, and-and the other reason why I ask is because  
11 we have a very toxic anti-immigrant administration in  
12 Washington that is day after day putting forward  
13 proposals that is scaring our immigrant communities  
14 and some of our poorest New Yorkers from entering  
15 public trusted spaces including our hospitals. So,  
16 if it's hard to get them in the door, and they  
17 weren't seeking the early treatment and-and support  
18 to begin with, what are you doing to make sure that  
19 you are constantly working with the trusted non-  
20 profits in the-in these neighborhoods to-to make sure  
21 that that outreach is-is-is 100%?

22 DR. WILCOX: Chairperson, can I ask a  
23 clarifying question.

24 CHAIRPERSON RIVERA: Sure.

2 DR. WILCOX: Is it specific to the  
3 maternal women or is it much more broader, your-your  
4 scope of questioning?

5 CHAIRPERSON RIVERA: I actually would  
6 like to hear about both. I think that maternal  
7 mortality is-is-those-those rates continue to be I  
8 think what is-it's just shameful in terms of our  
9 reputation and-and they have this-this hearing that  
10 Council Member Rosenthal mentioned, but we know that  
11 as-as much as we're trying, we're still failing our  
12 black and brown mothers and-and-and parents and  
13 families, and it honestly we-we-when we mention  
14 socio-economic factors, it is true, but I can't help  
15 but-but come back to the thought of when someone as  
16 rich and famous as Serena Williams isn't heard, you  
17 know we have a problem, right? She can't even access  
18 the care that she needs, and this is not the average  
19 person. So, when people come to me and they say, you  
20 know, I'm afraid. I'm unenrolling in benefits. I  
21 want to make sure that whether you're pregnant or not  
22 or whether you want to start a family that is your  
23 own choice that people have trusted CBOs that they're  
24 going to. And so I guess my question is regardless  
25 of the sector of care, regardless of whether it's

2 getting pregnant or treatment for your diabetes, how  
3 are you finding these community based organizations  
4 and how are you working with them?

5 MATILDE ROMAN: So, we've actually  
6 started in Brooklyn working with the three other  
7 obstetrical hospitals in Brooklyn, and brought a  
8 consortium of community based organizations together  
9 to meet with us recognizing particular challenges in  
10 Central Brooklyn. We met with LaRay Brown and other  
11 hospital leaders, Kings County, City Downstate  
12 Brookdale and invited the community leaders Lou Gosy  
13 Moses joined us, midwives from the community joined  
14 us, doulos from the community joined us and we  
15 started to actually work out a plan how to move  
16 forward to improve access of women in the community  
17 who are fearful of coming to the big house hospital  
18 that are actually going to the community providers,  
19 and we wanted to start there in Brooklyn to build  
20 those connections with the community's support using  
21 doulos and midwives to help us engage with the  
22 citizens of Brooklyn.

23 CHAIRPERSON RIVERA: Well, that's  
24 excellent and I-I know we had a hearing recently  
25 talking about the importance of doulos, and I'm very

2 interested in holding a hearing on-on midwives and  
3 their work and how we can redefine who midwives are  
4 because I don't think it's just-it's not just female  
5 right? These are TGNCNB individuals. So, does H&H  
6 have any permanent staff who are charged with  
7 overseeing these trainings, make sure that people are  
8 not just getting the trainings, but they know that  
9 some of those E modules are available and is there  
10 any incentive to-to get people to take these  
11 trainings? I want to believe that every person  
12 working in a hospital wants to take these trainings,  
13 but I also know that we have a lot going on, and we  
14 want to make sure that we're holding the entire  
15 employee system accountable.

16 DR. WILCOX: That's a great question.  
17 Thank you for that. So we have within Health and  
18 Hospitals the Chief Learning Officer for the system,  
19 and their team is really investing in building  
20 training to support capacity building of staff, and I  
21 work closely with Chief Learning Officer and their  
22 team, Dr. Allen, and all the other clinical leads  
23 work closely with the Chief Learning Officer to  
24 really ensure that we are providing up-to-date best  
25 practices and building the skills and competencies of

2 our workforce. So, thank you for that because we  
3 actually have a dedicated team assists—that works  
4 across the system to support learning and  
5 development.

6 CHAIRPERSON RIVERA: How large is the  
7 team? I'm sorry if I'm---

8 DR. WILCOX: Oh, I don't know the exact  
9 number, but it's a—it's a sizable team. They have  
10 training facilitators. They have support content-  
11 content with our subject that are experts. They  
12 develop in-house the—the learning management and  
13 support the learning management systems that we have,  
14 and we—they support us even with in-person live  
15 sessions that happen across the system at each  
16 facility.

17 CHAIRPERSON RIVERA: In November 2018 we  
18 held a hearing on TGNCNB Healthcare Services, and we  
19 heard from a lot of amazing advocates and the work  
20 that that they were doing, and we had as I guess I  
21 would say a big budget win in 2019 to make sure that  
22 we sure that we had healthcare navigators for this  
23 community. So, since then H&H launched 14 unique  
24 training opportunities for staff that relate to  
25 creating affirming environments for TGNC, people,

2 patients, families, employees and we have here the  
3 number 6-16,264 unique staff had taken at least one  
4 of these trainings. Now, I don't know what the  
5 numbers are as of today but is your goal to have a  
6 100% of the employees trained in this? I think if  
7 you have timeline?

8 DR. WILCOX: Thank you for the question.  
9 The good news to report is that we've added two new  
10 training modules so we have 16 unique training  
11 opportunities for staff that relates to creating  
12 affirmative environments for TGNC people, and to date  
13 we have trained upwards of over 20,000 unique staff  
14 on one or more trainings that gets us approximately  
15 60% and our goal really as I had stated earlier is to  
16 really integrate training on cultural competency  
17 LGBTQ affirming services in a way that everyone has  
18 access and is exposed to this content year round. We  
19 don't want to look at this as one-offs because we  
20 believe that it's really important to continue  
21 providing and reinforcing best practices throughout  
22 the year.

23 CHAIRPERSON RIVERA: How do you handle  
24 complaints about cultural insensitivity?



2 DR. WILCOX: So complaints in general  
3 are—are managed and handled via in accordance with  
4 federal regulation. At each facility we have  
5 patient/guest relation teams that's mission really is  
6 to serve as advocates for patients, and manage  
7 complaints and so the—the projected—the way that  
8 complaints are received is that patients will connect  
9 with the patient representative. Most complaints are  
10 resolved as quickly as possible, but within 24 hours.  
11 For instances where they may be a more complex or  
12 require more time. By federal regulation we have to  
13 acknowledge and respond to the patient within seven  
14 days.

15 CHAIRPERSON RIVERA: How do you track ,  
16 and analyze them?

17 DR. WILCOX: They are tracked. They are  
18 all tracked, and they go through our QA on a  
19 quarterly basis.

20 CHAIRPERSON RIVERA: And so does—as you  
21 gather this data, there is someone there to analyze  
22 them to see how you could refine and improve the  
23 trainings and some of the care that you're providing?

24 DR. WILCOX: Absolutely, and most of the  
25 complaints that we receive are really service related

2 issues such as like I haven't seen my doctor, and so  
3 that's something that's quickly triaged within a  
4 matter of hours. So, if there is a patient who wants  
5 to see their doctor, they would speak to the Patient  
6 Relations Office and the—the Patient Relations rep  
7 would then connect the patient with their physician  
8 and the matter is resolved. So many of the complains  
9 that we do receive from our patients are things that  
10 we can manage and resolve and in a very quick period  
11 of time.

12 CHAIRPERSON RIVERA: You said that most  
13 of the complaints you said are service related.

14 DR. WILCOX: Uh-hm.

15 CHAIRPERSON RIVERA: How many complaints  
16 do you typically receive?

17 DR. WILCOX: I don't have a specific  
18 number, but I know that the vast majority of the  
19 complaints that we receive are service related, and  
20 are resolved rather quickly. They're resolved within  
21 24 hours, but I don't have any specific numbers for  
22 you at this time.

23 CHAIRPERSON RIVERA: And you can  
24 absolutely break them down to better tailor some of  
25 the trainings?

2 DR. WILCOX: I haven't been able to  
3 analyze it to that level of detail but-but I do  
4 understand is that many of the complaints we receive  
5 are something that we are able to resolve quickly and  
6 with very little effort by our patients.

7 CHAIRPERSON RIVERA: And how are patients  
8 informed of their rights, and how to complain in the  
9 grievance process?

10 DR. WILCOX: That's a great. So, we  
11 have posted in our inconspicuous locations across our  
12 like waiting areas the list of the-list of patient  
13 relation contact information. I also serve as the  
14 Supervise Coordinator for Patient Services for the  
15 system,, and so they can directly connect with our  
16 office, but if people don't feel comfortable in  
17 submitting a grievance or a complaint within Health  
18 and Hospitals, we also have listed the U.S.  
19 Department of Health and Human Services Office of  
20 Civil Rights, and their process for receiving  
21 complaints, which can be by telephone, via email or  
22 by completing the form that you downloaded, and so we  
23 have based on regulations have to post this, and it's  
24 available to patients.

2 CHAIRPERSON RIVERA: When you mentioned  
3 the service related complaints, would a person's  
4 spoke language ever cause a delay in receiving care?

5 MATILDE ROMAN: So for the system, we  
6 monitor language services through my office. So, I  
7 am the bassist owner for Language Service across the  
8 system. We monitor daily our connection times, our  
9 wait times any quality issues. We have monitoring  
10 and audiences in place that allow our end users,  
11 which is our providers to provide us with real time  
12 feedback, and we get that immediately, and so really  
13 it's an opportunity for us to always evaluate and  
14 assess the effectiveness of language services because  
15 that is a top priority for us because it speaks  
16 directly to quality and safety of our patients.

17 CHAIRPERSON RIVERA: So when you sit down  
18 with a patient and you're doing an intake for  
19 example, do you ask—do you collect data on racial or  
20 ethnic groups? Do you ask people if they have a  
21 disability? What kind of personal information is  
22 collected?

23 MATILDE ROMAN: Demographic is—  
24 demographic information is collected at point of  
25 intake. We have race, ethnicity. We collect and if

2 an interpreter is needed and the language in which  
3 interpretation services is required, and that's how  
4 we connect individuals with services, and we have a  
5 variety of different methods in how we deliver  
6 assistant services to our patients to ensure—because  
7 it's—it's not a one size fits all approach, and so we  
8 ask the question, you know, what is the preferred  
9 method of communicating with your doctor or your  
10 nurse?

11 CHAIRPERSON RIVERA: Do you ask if they  
12 have a disability.

13 MATILDE ROMAN: We do and we have in our  
14 demographic information fields that allow for us to  
15 annotate that on the record.

16 CHAIRPERSON RIVERA: And you mentioned  
17 you are trying to use this data to inform the quality  
18 of care you're providing, correct?

19 MATILDE ROMAN: Correct and as—as and as  
20 you know, we are slowly migrating into our new  
21 electronic medical record and that we hope to have  
22 fully phased in by the end of Calendar year 2019, and  
23 the goal for us would be is that as we have all our  
24 facilities and using the same electronic medical  
25 record, and we continue forward in training staff on

2 using the new electronic medical record that we're—we  
3 are going to strengthen the demographic information  
4 that's going to be able to inform prevention  
5 intervention, and our practices within our healthcare  
6 delivery.

7 CHAIRPERSON RIVERA: No, it's exciting  
8 the—for anyone that doesn't know, the electronic  
9 medical record is epic. It's going to be officially  
10 live in all of the facilities by December 8<sup>th</sup> I  
11 think.

12 MATILDE ROMAN: December.

13 CHAIRPERSON RIVERA: I knew it was the 7<sup>th</sup>  
14 or 8<sup>th</sup>. It's on my calendar.

15 MATILDE ROMAN: So there's a lot of  
16 training and learning that needs to happen, but we  
17 believe that it—as we have integrated into the  
18 standard electronic medical record that our data is  
19 going to get stronger, and that data is going to  
20 inform our work better.

21 CHAIRPERSON RIVERA: And—and that's great  
22 because I know you had three different systems, and  
23 they weren't talking to each other and every hospital  
24 was using something else. So, this is streamlined  
25 and it sounds like it's—it's going to be I guess an

2 unintended epic, right? [laughter] So, the--the--the  
3 data that you're collecting right now and you're--you  
4 know, you're using it to inform the services that you  
5 provide. Do you--I just want to make sure that--that--  
6 that you're refining some of your services, right,  
7 that you're using it to make sure that if you receive  
8 a population that speaks a certain language, which  
9 clearly you need to find a doctor or a nurse or an  
10 interpreter 24 hours a day that speaks that language,  
11 or if you noticed that people with disabilities have  
12 heard that the services at Morrisania are  
13 outstanding, and they continue to come to your  
14 facility because they both advocate for some of those  
15 changes, but you're making sure that it is some of  
16 the--the best equipment, the--the best services that  
17 they can receive. Can you give a couple of examples  
18 of how use some of this data that you're tracking to  
19 measure and then improve outcomes?

20 MATILDE ROMAN: So, I could speak with  
21 respect to language services, and how--how we track.  
22 Language use informs us and new and emerging  
23 languages within specific geographic locations in  
24 which we're providing services, and then we work  
25 closely with our vendors to help source interpreters

2 to fill the need. I know that in our work with ICS  
3 they have been instrumental in identifying  
4 opportunities for improvement, and we have been  
5 working closely with them to retrofit a number of our  
6 exam rooms, and out diagnostic areas in order for us  
7 to create greater improvement for women who have  
8 mobility issues. So those are some-some-two-two  
9 quick examples of the work, but I think the data says  
10 one thing, and I think part of the-the larger story  
11 for us is that, you know, we are engaged with the  
12 community in ways that that inform that we're doing  
13 well, and where we still need to improve and-and so  
14 that's something that happens ongoing. Dr. Katz  
15 meets regularly with communities. So that he can  
16 himself listen to their concerns and challenges, and  
17 so we're very much open to really understanding how  
18 as a system we can do better.

19 CHAIRPERSON RIVERA: Alright, I believe  
20 that you all very earnest in your approach to this,  
21 and I-I-I think my-my one kind of question and I'm-I  
22 want to make sure again that I understand that you  
23 continue to make sure that in your new employee  
24 orientation, and your annual in-service meetings that  
25 people receive culturally competent-cultural



2 competency training as well as implicit bias  
3 information materials resources. Correct? That  
4 you're working on a fuller more comprehensive plan  
5 that will launch this fall in which you're starting  
6 at the top and hoping to at some point down the line  
7 train every single person in your facility. Is that  
8 correct?

9 MATILDE ROMAN: Yes.

10 CHAIRPERSON RIVERA: Everyone, right?  
11 From reception to the aids to the doctors? Maybe not  
12 by tomorrow, but at some point, right?

13 MATILDE ROMAN: That is the goal. The  
14 goal is that at—at the point of entry to the point of  
15 discharge that people are receiving affirming  
16 competent care throughout the continuum of care.  
17 We've trained hospital police on LGBTQ sensitivity.  
18 We are training clerical staff on how to ask those  
19 related questions that are respectful. We are  
20 training our community health workers on health  
21 literacy and cultural competency. We have in-service  
22 cultural competency components embedded. We have  
23 also—also in our in-service and it is true to say and  
24 I'm—and I have high confidence in saying to you that  
25 it's our goal is to always make sure that on an

2 ongoing basis that our staff are receiving culturally  
3 competent training.

4 DR. MACHELLE ALLEN: And just to add to  
5 that Chairman Rivera, as we're building curriculum  
6 that are not specifically about implicit bias, so as  
7 we're building curriculum and simulation should we  
8 just-show a post-partum hemorrhage, that implicit  
9 bias is included and embedded in our academic courses  
10 as well.

11 CHAIRPERSON RIVERA: And I just want to  
12 add that I think you would have the support of the  
13 medical community if you, you know, go on record and  
14 say that these-these trainings they should be  
15 mandatory that they should not be optional, that it  
16 is far too late in the game, and we're far too long  
17 in history with-with things that we have to  
18 acknowledge that we've done. We've done them  
19 unjustly and we really have to correct so much in-in  
20 delivering what is a basic human right. I-I just want  
21 to thank you. I know that, um, I've asked you a lot  
22 of questions about why isn't it mandatory and why is  
23 this optional or why isn't this up and running. I  
24 realize it takes a ton of coordination, but I want to  
25 just thank you for being here. There are many

2 hospitals with fare more resources that H&H who  
3 decided to not attend this hearing and I don't  
4 believe Greater New York they will be in attendance  
5 today to deliver their testimony and I know for a  
6 fact that they have far more of a better capacity  
7 considering the patient population that you're  
8 serving. So, I want to thank you for answering as  
9 honestly as possible and for all your work and  
10 dedication and I really want to stress that you and  
11 your team stick around as long as possible because  
12 we're going to hear from some amazing people, and  
13 thank you so much for your testimony.

14 MATILDE ROMAN: Thank you, Chairperson.

15 DR. MACHELLE ALLEN: Thank you for  
16 inviting us. Thank you for addressing this topic.  
17 It's paramount for us. It's excruciatingly  
18 important. We see it every day in every service. So,  
19 I just want to thank you personally for holding this  
20 hearing.

21 CHAIRPERSON RIVERA: Thank you. We are  
22 going to call up Marilyn Saviola, Claire Abanante  
23 (sp?) Rosa Maria Ocasio and Makaley Brink-Brinker,  
24 and you can feel free to correct me on the names. So,  
25 I have my name mispronounced all the time, and I'm

2 sensitive to that. [pause] And Minion Lyons also.  
3 [pause] No apology necessary. Don't worry about it.  
4 I just want everyone to be as comfortable as  
5 possible, and if you need anything you just let us  
6 know.

7           MARILYN SAVIOLA: Okay, can you hear me.  
8 [background comments] Alright, my name is Marilyn  
9 Saviola, and I am Senior Vice President for Advocacy  
10 In Women's Health at ICS and I am honored to be at  
11 this hearing. I want to start by thanking Casa for  
12 calling me here, and our staff and the work they've  
13 done with us. Thank you. There are a lot of things  
14 I want to skip in my testimony, but a lot because I  
15 want to respond to some things with the agency. I  
16 want to begin with saying that we have an excellent  
17 relationship with them, and we started with Women's  
18 with people with disabilities in 2007, and we got a  
19 grant, but I think that you knew that with my--from  
20 my background and my life and my peers, friends and  
21 colleagues for some membership that people are not  
22 getting women's healthcare specifically a mammogram.  
23 When those were new, and then I found mammogram then  
24 for myself getting a mammogram or picture Rosie  
25 someone who has trouble with balance, and on that and

2 so we all went out and challenged it. It took—so we  
3 got duress when the culmination to—to—I think if I  
4 addressed the barriers that prevent women with  
5 physical disabilities from getting mammograms or  
6 other screenings, and if—if we're not oncologists,  
7 we're not a breast service and we're not radiology.  
8 That's what I'll say, but we are really competent as  
9 an organization, and it's good to down there. We  
10 are—excuse me a second. So, we got the demand so we  
11 had to apply it in the department site in the breast  
12 cancer screening that would work with us, and, um,  
13 it's running that. It took us 5-12 months in New  
14 York City to find one facility that would work with  
15 us. Either one we would go it's got your egress and  
16 inaccessible because you couldn't get in the building  
17 then. You couldn't get in the examining room where  
18 the machine is. That bucket (sic) that you put your  
19 breast in didn't go down low enough to accommodate  
20 someone sitting in a wheelchair or someone who had  
21 the machine or like nor the disability competent  
22 training, and I knew and I'm concerned about how  
23 much money they would lose because they are only  
24 reimbursed for a 15 units (sic) really to get breast  
25 cancer screening. I had lost a dear friend who had

2 breast cancer, and some of the polls (sic) they had  
3 before you get a mammogram, and screened mammogram on  
4 that. I'm sure the workers said its in her mouth  
5 (sic) not her breast. She had unfortunately died a  
6 very painful death all because there was accessible  
7 for the patient was in there. We found that there is  
8 a--there's a department that works with people with  
9 disabilities and for a lot of these services you need  
10 to be--you need to be in the application of it in the  
11 community wise or parents or mothers where we work--we  
12 raise children just like anybody else with any  
13 illness that it's compounded by a physical  
14 disability, and it's like that and so it's rough for  
15 people with disabilities. Okay, thank you. [pause] I  
16 said that the care for people with disabilities is  
17 very segmented. It's just this up until after a few  
18 years when I got my primary care from my neurologist.  
19 She questioned me about my disability. She knew what  
20 she had to look for. Many of us became disabled as  
21 children so some of these patients are in their 40s  
22 because they have no one else who would take them.  
23 You can talk to me for--about the incidents. There  
24 are incidents of death and something in breast  
25 cancer. There is not a higher incidence of breast

2 cancer within the population of people with  
3 disabilities, women with disability, but there is-  
4 there the clients work on the death rate or the  
5 mortality rate. You know, but it's...well, the obvious  
6 reason is that places are not accessible and so they  
7 don't know where to go, and the danger is that people  
8 with disability are not given aggressive treatment  
9 the way an able bodied woman would. For someone  
10 that's a value judgment that someone is likely not be  
11 happy for it, and now we see these losses of life.  
12 They suffer more and have to have a cultural  
13 mammogram so they can be comfortable like comfortable  
14 and maybe have one from that perspective. [pause] Oh,  
15 what happens when someone like me who is like myself  
16 goes to a doctor, or-or maybe like someone like  
17 myself testifies at a hearing with the Department of  
18 Health. I'm their biggest nightmare because they know  
19 they're going to see it all behind me. It's high-end  
20 costs (sic). It's a population of people with  
21 disabilities at high-end so there is obviously staff  
22 are the ones are the ones who are last, and nothing  
23 in this area exists, and the one thing we missed in  
24 that 1997 (sic) we started this program and we found  
25 partners first at Columbia, but it was at the

2 Columbia Center. It was that Forsyth that worked  
3 with us, and then we moved again with Juniper (sic)  
4 up to the Harlem Breast Center, but we couldn't get  
5 into the—in age. We had many different meetings,  
6 different people and we went up to Lincoln Hospital  
7 because of they were starting to bring new radiology,  
8 and for the mammography they thought the machines  
9 were better. So, we went up and reviewed them and we  
10 surveyed that. We went and—and we talked to people  
11 and they were trying—they set up a meeting, ICS set  
12 up one and talked about why I was new was this, and  
13 after getting again like three or four times, which  
14 it had not developed and it was still a little new,  
15 and as soon they thought about as to the money it  
16 would cost. So, you're in our presentation, and—and  
17 usually it's cheap radiology is that I saw it and the  
18 Woman's Health Program for breast cancer radiology.  
19 But this time, there is also the Chief of the  
20 department that came out, it's the Chief of the  
21 Managed Care and it's the Chief Medical Officer, and  
22 she ended up in the room, and she said, you know,  
23 I'm—I'm really upset. This is—here I am. I'm a  
24 primary care doctor, and there is a white elephant in  
25 this room, and the elephant is why your only looking



2 at a woman's breast. Why don't you look at-at her  
3 whole body? I don't think you try that, and so we  
4 told her we realized that we were, but the best thing  
5 that happened to us because she referred us to  
6 Morrissania and that's the -that's the treatment  
7 center, which is our first entry and we said they  
8 really welcomed us. They said you could really help  
9 train us because we don't-we do this, but we don't do  
10 it a lot. (sic) I think we would rather do this. So  
11 they-and we do trainings on disability health  
12 industry, and there was some sensitivity. Where  
13 there is a sensitivity. It's in all of us in my  
14 women's health area who are providers and who have  
15 more contact with patient care, and it's a long  
16 journey and it's done, and we actually did make a  
17 video with H&H. That I would say that was in 2010 or  
18 2011, which was supposed to be news. It's, um, only-  
19 I've taken it for four years. (sic) We didn't like  
20 the video. They didn't like the video. The people in  
21 the video didn't like the video. So, we didn't get  
22 very far. It's something we need to revisit, and the  
23 other thing is now about is to go into primary care  
24 with Health and Hospitals, H&H, and with Ken Long  
25 (sic) We would have-within his staff to, um, get this

2 done. Right now we have five sites with H&H that are  
3 disability accessible—disability friendly. They are  
4 not ADA accessible because we don't have the money to  
5 do that, but you're using that if you make simple  
6 changes enough. You know, to follow the standards  
7 for accessibility, which is all that as they renovate  
8 and become more and more accessible, and that was the  
9 thing against it. The other thing is—is to realize  
10 that, um, like so just noise to that doctors aren't  
11 taught about. I mean I think that there is some  
12 training at medical schools, but it's an elective  
13 that one might take after class that becomes from  
14 mutual (sic) from that that we do. So, I, you know,  
15 we have the commitment to help at H&H to move ahead,  
16 and start primary care, which is the next step  
17 because that is where the money saving costs are.  
18 That's where if we give the people with disabilities  
19 the primary shots (sic) you know, and the minor  
20 shots. Like a person under their primary care doctor.  
21 They go to see their neurologist who doesn't have,  
22 you know that kind of upset New Yorkers usually. So,  
23 we have to deal with that within our--

24 CHAIRPERSON RIVERA: Well, I—I was going  
25 to mention that it—it speaks to a lot of the work

2 that you have been doing. I mean they specifically  
3 mentioned the Independence Care System, you know, in  
4 their testimony, and—and all of the work I guess  
5 collaboratively that you've been able to—to  
6 accomplish, all of the things you've been accomplish  
7 and—and for me I—I—you answered a lot of my questions  
8 in your—in your testimony in terms of your  
9 perspective and your experience, and I think that we  
10 all agree and why the honor is mine to hold this  
11 hearing and to have you talk a little bit about  
12 personal experience and—and how long you've been  
13 working at this issue. Is that right? We do not  
14 want cultural competency training or implicit bias  
15 classes to be an elective. It's—it's—that's non-  
16 negotiable. That's not where we're at and we have—we  
17 have a long way to go. So, I know that you have a  
18 number of other—other advocates with you correct?

19 MARILYN SAVIOLA: Correct.

20 CHAIRPERSON RIVERA: And thank you so  
21 much.

22 MANDY MARTIN: Good morning and God bless  
23 you. My name is Mandy Martin and I've had—and I want  
24 to explain why it is very important to include people  
25 with disability in the Resolution 51-512. I've had

2 Cerebral Palsy since birth. My main—my main systems  
3 for is severe spasticity. Because of my disability  
4 I've had a lot of bad experience in trying get  
5 healthcare. Some of this is due to the physical  
6 barriers. I've been—I've—I've been to doctors' office  
7 and have not—okay and have not been able to get on  
8 adjustable table. I have struggled to get out of my  
9 chair and climb on a table, which is not safe—which  
10 is not a safe thing for me to do. However, a lot of  
11 the problem is the bias against people like me. I  
12 have very—I have been very—no, I have very badly  
13 treated [background comments] by medical  
14 professionals because of my disability. For example,  
15 I—when I was brought into the doctor's office, the  
16 doctor would often talk to my aid instead of me. Let  
17 me give an example. They would look at her and say:  
18 How is she doing? Why is she here? That's  
19 insulting. Do I sound—do I look or sound like I can't  
20 speak for myself. You never know—you don't know me,  
21 but just looking at me do I really look like I can't  
22 speak for myself? Okay, when I was pregnant with my  
23 son—that's another story—the social work asked me:  
24 Why do you want to keep your baby? My first  
25 pregnancy, my only pregnancy, thank you, Jesus. My

2 sister-in-law was listening and she was up—she was  
3 very upset. I had to more calm her down than me.  
4 Thank God. I said my mother kept me. So, why  
5 wouldn't I keep my baby? Then one time I went to the  
6 neighborhood clinic—the neighborhood clinic for my—  
7 for my pregnancy, and they referred right away to a  
8 high-ris clinic and not to a hospital just because  
9 they saw the wheelchair. They asked—they—they didn't  
10 ask me or didn't investigate did I have high blood  
11 pressure or were my feet swollen. So, I went to  
12 another hospital, and then—then at the high risk—at  
13 the high risk clinic for pregnancy the doctor said:  
14 Why are you here? I didn't have high pressure or my  
15 feet weren't swollen, they—again, they just looked at  
16 my wheelchair. Okay, if this have—if this doesn't  
17 change—if this doesn't change, what will happen? If  
18 things like this don't change, what will happen to  
19 people like me. What happened to a very close friend  
20 of mine, she was—she also had a disability, and she  
21 developed breast cancer, but by the time they found  
22 out, it was too late and she passed away. No one  
23 should have to die from a late diagnosis or by a  
24 medical professional. Don't they thing that—that  
25 your matters just because you have a disability, but

2 too often it's just the way it is. I'm here today  
3 because I want things—I want things to be very  
4 different and teach doctors about not to have bias  
5 against people with disabilities. It's important—that  
6 is why it is important to take these steps. Thank  
7 you for listening to my testimony.

8 CHAIRPERSON RIVERA: Thank you. [pause]

9 ROSA MARIA OCASIO: Good afternoon. My  
10 name is Rosa Maria Ocasio. I am a mother and  
11 grandmother with disability. My disabilities began in  
12 1997 when I was working as nurse's aid and also a  
13 home care aid. I was injured on the job followed by  
14 another accident in my home. I have permanent  
15 disabilities involving my neck, my back, my arm, my  
16 legs, my foot and in some cases my bones are fused  
17 together. I can't move far without a walker, and I  
18 have a lot of pain, constant pain that is just there.  
19 It is important that people with disabilities can see  
20 ourselves in Resolution 512 because we endure  
21 tremendous bias and discrimination in healthcare  
22 These attitudes are everywhere. For example, until I  
23 was able to get a mammogram with the help of  
24 Independence Care System—I'm having trouble holding  
25 it up. I'm sorry. My experiences trying to get a

2 breast cancer screening were horrible. I have a very  
3 hard time getting into position for the mammogram  
4 machine. I wear braces on both of my legs. I can't  
5 put all of my weight on either one of them and I have  
6 to shift from side to side. To get a mammogram I  
7 have to be still, and I also have to lean over, which  
8 is was bad problem. It's very hard to do, and if I  
9 do so for a long time, I go into back spasm in my  
10 lower back and allow me to add I have also had RSD to  
11 my left hand. I have, you know, I'm getting nervous.

12 CHAIRPERSON RIVERA: It's okay.

13 ROSA MARIA OCASIO: I also have an  
14 extension--

15 CHAIRPERSON RIVERA: Don't get nervous,  
16 okay?

17 ROSA MARIA OCASIO: --I also have an  
18 extension at a 45 degree angle to my right forearm.  
19 The experiences was so terrible because of the  
20 mammography technicians didn't understand my  
21 condition. They didn't ask appropriate questions and  
22 basically to let me know that I was a burden to them.  
23 I've even called on--what is the word that I could  
24 give. Incompliable (sic) Yeah, they assumed I was  
25 unwilling to cooperate when all I was trying to do

2 was trying to accommodate my body so it wouldn't hurt  
3 so much. They were very impatient and would rush me  
4 and as a result, for years I had to worry because I  
5 could not get a valid mammogram. The results always  
6 came back inconclusive. That is not a good medical  
7 care, and I know that it is a direct result of bias  
8 [background comments] because ever since ICS,  
9 Independent Care System helped me with finding a  
10 disability competent doctors who actually treat me as  
11 an individual and work with me and my condition I've  
12 been able to get the proper breast cancer screening.

13 CHAIRPERSON RIVERA: Thank you.

14 Good afternoon. My name is Michelin  
15 Branker. I'm a registered nurse and a certified  
16 nurse midwife. I have a spinal cord injury, which  
17 happened in 1993 as a result of surgery gone wrong.  
18 After I became disabled, I applied to a job as a  
19 school nurse, which I was completely qualified for.  
20 However, the nurse who I would have been working with  
21 at the school called the district area supervisor to  
22 say that she didn't believe I would be able to  
23 perform in the job because of my disability. Even  
24 after I went for a trial at the school in the  
25 administrative that I was fully able to carry out the



2 responsibilities of that job, I was not hired due to  
3 my disability. At first it was incredible to me that  
4 I would be discriminated against in this way by  
5 another nurse, but in retrospect I should not have  
6 been surprised because as a medical professional  
7 myself, and someone who spent my career in the  
8 medical field, I'm all too aware of the bias that  
9 people with disabilities face in seeing health care.  
10 I'm there today to urge the Council to rewrite the  
11 Resolution 512 to broadly and specifically include  
12 people with disabilities. In fact, in my opinion, it  
13 should be aimed not only at medical school students,  
14 but to those in nursing schools and other programs  
15 that train medical assistants, technicians even  
16 medical receptionists and other office staff. Thank  
17 you.

18 CHAIRPERSON RIVERA: Thank you, and I  
19 want to let you know that this is exactly why we have  
20 hearings to let you know that we take this feedback  
21 seriously, and your recommendations to heart, and  
22 that the Resolution and its language right now is—is  
23 not final, and is open to amendment, and so I want to  
24 thank you for making those suggestions very, very

2 much and thank you to all of you for sharing your  
3 personal experience.

4 FEMALE SPEAKER: Hi. Thank you very  
5 much. I appreciate your time and I really appreciate  
6 this resolution. As you see, this is very personal  
7 for all of us for implicit bias training. I'm going  
8 to read the testimony of Dr. Carla Boutin Foster who  
9 is the Associate Dean, Office of Diversity, Education  
10 and Research at SUNY Downstate Health Center. She  
11 works very closely with us and she's very interested  
12 in changing curriculum for physicians to include  
13 implicit bias. Thank you for your commitment to  
14 promoting health equity. I write to you as the  
15 daughter of a Haitian-American man that by training  
16 was a physician and researcher. About 10 years ago  
17 my then 70-year-old father developed painless  
18 hematuria, blood in the urine. As a physician and  
19 researcher, I immediately knew the diagnosis. As a  
20 daughter I was terrified. My father did not like  
21 going to the doctor because he feared hearing bad  
22 news. I found it ironic my father's fear of hearing  
23 bad news turned out to be real when he was diagnosed  
24 with prostate cancer, but this only reinforces the  
25 importance of regular doctor visits. As a physician

2 I knew I needed to find a doctor who would my dad the  
3 latest clinical therapies, one who would also be able  
4 to put him at ease while communicating with him. We  
5 were fortunate enough to find someone whose bedside  
6 manner immediately put my dad at ease because he  
7 understood my father's fears. I was blessed that we  
8 found a physician who was interested in the fact that  
9 he was Haitian, one who knew that he lived in  
10 Brooklyn who spoke to him about the construction of  
11 the Brooklyn Bridge because he knew that my father  
12 was an engineer and a math teacher. I was glad to  
13 have found a physician who knew that my father  
14 enjoyed walking across the Brooklyn Bridge, but was  
15 not limited because of his sever Osteoarthritis. I  
16 was grateful for the physician who recognized my  
17 father's tremendous anxiety and would utter a few  
18 words in Creole just to bring a little levity to an  
19 often heavy discussion. Of note, this physician was  
20 not Haitian. While my dad's experience was positive,  
21 sadly it was not the same for everyone. I can recall  
22 a story of a health advocate who went to get a  
23 mammogram and was told you people—people in a  
24 wheelchair cannot be treated here. I also recall a  
25 family friend who said when he went to the doctor was

2 referred to as you people. These types of responses  
3 make it all the more difficult for people to want to  
4 see doctors. There is so much work to be done.

5 Several medical schools have integrated elements into  
6 their curriculum that introduce students to health  
7 disparities, health inequities, social determinants  
8 and, cultural competencies and unconscious bias. As  
9 our population becomes increasingly diverse there's  
10 an even greater urge for integrating these dimensions  
11 of professionalism into medical school curriculum.

12 Future physicians must be able to attend—understand  
13 how to effectively communicate with patients in a way  
14 that reaffirms their values. Physicians must be able  
15 to recognize and respond to their own unconscious  
16 biases and future physicians must appreciate how  
17 cultural influences healthcare and outcomes. There  
18 is a need to move beyond safe discussions about  
19 cultural competence and disparities and create safe  
20 spaces where these students openly discuss racism,  
21 bias and discrimination and more importantly how  
22 these concerns affect the inadequate quality of  
23 healthcare that is often associated with  
24 traditionally underserved communities. I am hopeful  
25 that these discussions will move academic health

2 centers, community organizations and City Council  
3 leaders to work collaboratively towards developing a  
4 more diverse and culturally competent workforce.

5 Thank you.

6 CHAIRPERSON RIVERA: Thank you so much,  
7 and thank you for assisting us today. I just wanted  
8 to make sure did we hear from Sharisa?

9 FEMALE SPEAKER: I'm sorry. Sharisa at  
10 the last minute could not make it.

11 CHAIRPERSON RIVERA: That's okay. We—we  
12 sill submit her testimony for the record though.

13 FEMALE SPEAKER: Thank you.

14 CHAIRPERSON RIVERA: Okay. Well, thank  
15 you for—for reading that. Coming from someone or  
16 people who have experience in the field who also are  
17 facing receiving care and for all of your advocacy,  
18 we—we-again, we're open to recommendations on how we  
19 make this the strongest resolution possible because  
20 we have every intention of continuing this  
21 conversation and lobbying our colleagues in Albany  
22 who have a lot of say over what we can do to improve  
23 just our health system overall, public or private. So  
24 thank you very much for your testimony.

25 FEMALE SPEAKER: Thank you.

2 CHAIRPERSON RIVERA: I'm going to call up  
3 Sasha Penapa, Dr. Tara Cortez, Christina Gonzalez. I  
4 have three Students, Connor Fox, Rachel Willingson,  
5 and Alec Feuerbach, [background comments] I also have  
6 Andrea Bowan here. I want to make sure we can fit you  
7 all. I'm sorry if I just called up the whole room.  
8 [background comments/pause] So for all of you that  
9 are standing, they're getting your chairs right now,  
10 and I appreciate the kind of—I know some people have  
11 to go, and I want to be respectful of everyone's  
12 time. How are we doing? One more—one more chair.  
13 Okay. Yeah. Who would like to—do you want to start?  
14 Okay.

15 DR. CRISTINA GONZALEZ: Thank you. Hi.  
16 I'm Dr. Cristina Gonzalez. I am a physician and a  
17 scientist, and my singular focus of research is on  
18 designing, implementing and evaluating interventions  
19 and implicit bias recognition in management. I have  
20 prepared a short written testimony with a lot of  
21 references and, of course, I have a lot to say based  
22 on the excellent testimony and advocacy from the  
23 previous people. Did you want me just to stick to  
24 this or-

2 CHAIRPERSON RIVERA: Honestly, it's up to  
3 you. Within just a couple of minutes you can—you can  
4 read, you can hit a couple of important points if  
5 you'd like or cover things that maybe you don't felt  
6 were underlined. It's really up to you. Just know  
7 this will be submitted for the record and anything  
8 else that you say.

9 DR. CRISTINA GONZALEZ: Oh, perfect. Now,  
10 I'll say other things.

11 CHAIRPERSON RIVERA: Okay.

12 DR. CRISTINA GONZALEZ: And so briefly, I  
13 want to applaud your work on writing this resolution  
14 and addressing the problem of implicit bias and I  
15 think that there are opportunities for implicit bias,  
16 education or training and across the spectrum of  
17 training and practice and I want to emphasize the,  
18 um, importance of what our colleagues said in the  
19 previous testimony regarding the training all the way  
20 through from front desk all the way to whoever checks  
21 you out, and parking attendants. I mean we've built  
22 the model and based it actually on patient  
23 perspectives my team and I on how they perceive bias,  
24 and so sometimes I asked for myself. I as a physician  
25 may make an assumption and say the wrong thing or do

2 the wrong thing, but I also may be asking standard  
3 questions that we teach our medical students to asked  
4 that based on the level of experience of perhaps  
5 being covertly accused of things like asking you if  
6 you smoke because I was taught to ask about these  
7 multiple risk factors. They may be, you know, put  
8 off by that, and in training students and—and beyond  
9 to realize the perspective, taking the importance and  
10 to the lived experience of the patient and to have  
11 worked on that taking it personally. Patients have  
12 talked about being snubbed at the front desk and then  
13 seeing the physician, and so they may be in a  
14 different place mentally than I would assume they  
15 were based on perhaps my intentions, and so looking  
16 at beyond the health conditions and the and the  
17 Resolution, which I imagine wasn't meant to be all  
18 encompassing. Just something as simple as verbal  
19 dominance and non-non-verbal behavior such as  
20 interpersonal distance and safe touch are—have been  
21 directly related to implicit bias tested and fit by  
22 physicians, and in addition to the decision making  
23 related to life saving procedures, medications, going  
24 to the count (sic) during a heart attack and so there  
25 are many existing programs. I have developed



2 electives and thank you for saying that because once  
3 the science is worked out, you do need attend the  
4 science sometimes in the full audience as a medical  
5 education researcher. You need to pilot it, do the  
6 innovation, make sure it works and roll it out to the  
7 broad audience as you will never change policy on the  
8 outcomes of the self-selected volunteers, right, who  
9 are wonderful for electives, and so we've done  
10 extensive work on patient, student and faculty  
11 perspectives, and I just want to say that if there's  
12 a way in the Resolution to sort of where you're  
13 trying to contribute to—to the knowledge base to move  
14 beyond one training because there are unintended  
15 consequences of raising awareness. So, if you raise  
16 awareness and you stop, which is often what you can  
17 do in one session, making aware of your own implicit  
18 bias there are data to support that. There are  
19 subsequent negative effects such as social avoidance,  
20 right, because good people with good intentions who  
21 realize they may be biased against groups they don't  
22 want to consciously be biased against without skill  
23 development may actually withdraw and then—and—and  
24 avoid encounter and they shorten visits even with—  
25 with patients, and given to actually skill

2 development and that outcomes you mentioned tracking  
3 if we can push the field and each other to move  
4 beyond how many people took the course or took a  
5 session to actual patient oriented outcomes right  
6 including communication, including decision making,  
7 which can be measured and tracked. We have an age  
8 funding right to—to work on validating outcome  
9 metrics because people will no matter how good their  
10 intentions are, are unlikely to engage in multiple  
11 sessions if they don't have any evidence that they're  
12 effective, and we don't have any outcomes to strive  
13 for, and so I'm available for any discussions or for  
14 anything that might be helpful. This has been a  
15 singular professional passion, and I think you for  
16 the opportunity.

17 CHAIRPERSON RIVERA: Thank you, thank  
18 you.

19 DR. TARA CORTEZ: Good afternoon  
20 Chairperson Rivera and Council Members present. My  
21 name is Dr. Tara Cortez and I'm Executive Director  
22 and a Professor at the Hartford Institute for  
23 Geriatric Nursing, which is the geriatric arm of New  
24 York University, Rory Meyers College of Nursing.  
25 Thank You for the opportunity to testify today and

2 share my expertise in the topic of healthcare service  
3 delivery and outcomes among urban populations.  
4 Access to afford quality and timely healthcare  
5 contributes to efficient and effective healthcare.  
6 Improved access to good primary care can contribute  
7 to the prevention of chronic diseases, better  
8 management of existing chronic diseases and earlier  
9 detection of health issues, but there are several  
10 reasons that are barriers to accessible healthcare,  
11 and the first one that is usually thought of is  
12 people who do not have access to health insurance,  
13 and this affects all—all people including those who  
14 are our marginalized population such as those who  
15 with that—who are part of the racism, those who are  
16 disabled and those in the LGBTQ community. Twenty-  
17 seven and a half million people in the United States  
18 or 8.5% of the population went without health  
19 insurance in 2018. The number is slowly rising.  
20 That's an increase of 1.9 people from the previous  
21 year. Others do not have access to health services  
22 because of language barriers, insensitive to cult-  
23 insensitivity to cultural differences or immigration  
24 status. We saw a very interesting and fascinating  
25 picture. It's tough to follow the first panel because

2 they were so compelling. These people most often  
3 receive their primary care in the city's emergency  
4 rooms where they go when they have a health issue.  
5 This inappropriate use of the healthcare system is  
6 not only costly, but also does not provide people  
7 with the care needed to decrease the incidents of or  
8 mitigate the impact of chronic disease. It results  
9 in poor health outcomes, lower quality of life and a  
10 higher mortality rate. The hard things (sic) , too,  
11 for geriatric nursing is develop two online alerting  
12 modules for the Arch Care Workforce Improvement  
13 organization to address cultural diversity and  
14 competency in healthcare. That one is to address the  
15 professionals and the second one was—was specifically  
16 designed for home health aids and CNAs. However,  
17 access to quality clinical care is not the only  
18 determinant of better health outcomes. The County  
19 Health Rankings developed by the University of  
20 Wisconsin Population Health Institute and the Robert  
21 Wood Johnson Foundation look at multiple factors that  
22 contribute to the health and health equity of a  
23 community. Those factors known as determinants of  
24 health have shown that clinical care including access  
25 to and quality of that care only contributes 20% to

length of life and quality of life in the community.

Social economic factors, which are characterized by

where people are born, grow, live, work and age and

defined by education, employment and income

contribute 40%. Health behaviors defined by

activity, nutrition, smoking and sexual health

contribute 30% and physical environment, air quality,

water quality and housing contributes 10%. In New

York in 2019, the Bronx is ranked number 62 in health

outcomes. That is the lowest in the entire state.

New York County is number 5, Queens is number 8,

Kings is number 17 and Richmond is number 28. Health

behaviors are—account for 30% of the influence on our

health outcomes and actions people take to effect

their health. So, this is something that that could

be intervened. There could be an intervention for

health behaviors that's maybe low-hanging fruit. It

includes action such as eating well, being physically

active and avoiding actions, which increase the risk

of disease such as smoking, excessive alcohol intake

and risking sexual behavior. For example, poor

nutrition and lack of exercise are associated with a

higher risk of cardiovascular disease, Type 2

Diabetes and obesity. Tobacco use is associated with

2 cardiovascular disease, cancer and poor pregnancy  
3 outcomes. Excessive alcohol intake is associated with  
4 injuries, certain cancers and liver disease as well  
5 as poor pregnancy outcomes. So, health behavior  
6 certainly also a factor in maternal and children  
7 outcomes of—of maternity health. The Hartford  
8 Institute for Geriatric Nursing believes that to  
9 achieve good health outcomes we need to break down  
10 the doors, the four walls of the hospital system and  
11 extend care across the continuum to include community  
12 resources and recognize those as a partner in  
13 healthcare. Those communities are the culturally  
14 sensitive resources for people who live in them.  
15 Hartford Institute for Geriatric Nursing has  
16 implemented an initiative in the Bronx in partnership  
17 with two community based organizations Rain and JASA  
18 to increase health literacy and impact health  
19 outcomes for older adults in the Bronx. Using  
20 community based volunteers, peer-to-peer education to  
21 ensure cultural competency we have educated almost  
22 200 volunteers who have held nearly 300 classes and  
23 educated nearly 5,000 older adults on such topics as  
24 exercise, nutrition, stress management, sexuality,  
25 oral health, opioid uses, misuse and management of

2 chronic diseases, asthma, heart disease, and  
3 dementia. When surveyed between one and three months  
4 after completing this education, 79% of the seniors  
5 say they changed their behaviors and 75% said they-  
6 they feel their health has improved. One participant  
7 said: Oh, my gosh, you saved my life and when we  
8 asked her why she said I never knew how to talk to my  
9 doctor, and from the class I learned how to talk to  
10 my doctor, and I was on the wrong asthma medication.  
11 He has changed my medication and now I feel so much  
12 better. In summary, improving population health  
13 requires more than just addressing healthcare access  
14 and cost. Risk behavior such as poor food choices or  
15 sedentary lifestyles and socio-economic physical  
16 conditions such as food insecurity and housing whose  
17 combined impact on health outcomes exceeds that of  
18 clinical care by 4 to 1 also needs to be addressed. I  
19 would recommend that those be included in the  
20 resolution. Thank you for the opportunity to  
21 testify. We welcome any additional questions the  
22 committee may have.

23 CHAIRPERSON RIVERA: I just have a  
24 question because I'm wondering here. You said risk  
25

2 behaviors. You said something should be included in  
3 the language for the resolution. Can you--?

4 DR. TARA CORTEZ: I mean the other  
5 determinants of health meaning socio-economic, the  
6 health behaviors as well as physical environment.

7 CHAIRPERSON RIVERA: That should be  
8 included in the resolution to improve implicit bias  
9 training in some of our medical training  
10 institutions.

11 DR. TARA CORTEZ: Yes because those are--  
12 health-healthy babies are very often culturally  
13 driven.

14 CHAIRPERSON RIVERA: If you could just  
15 talk into the mic. Understood, but do you-do you not  
16 think that curriculum is-is covered into, and  
17 especially if-let's say we have New York students.

18 DR. TARA CORTEZ: Uh-hm.

19 CHAIRPERSON RIVERA: --and this is a  
20 very, very diverse city, and I mentioned some  
21 statistics and some demographics and how people are  
22 suffering in-from certain epidemics more than others  
23 and so I-you want that language the social  
24 determinants of health to be included in the



2 curriculum in some of our schools. Is it not  
3 included?

4 DR. TARA CORTEZ: It's beginning to be  
5 trickling in, but it's not universally included. I-I  
6 not every curriculum is including a comprehensive  
7 social determinants of health particularly looking at  
8 how do we change those aspects of healthcare. We  
9 still focus primarily in-in nursing education and I  
10 think still in medical education. We focus primarily  
11 on clinical care, and as important as it is, and as  
12 important as that is to a particular discipline, it  
13 takes the whole healthcare team. It's  
14 interprofessional team. So, I-we still don't have  
15 interprofessional education embedded into our  
16 systems. We still teach in silos. Until we can  
17 really embed interprofessional education and cross  
18 over so that who does take care of-of some of the  
19 social determinates of health. It's social workers,  
20 it's occupational therapists who address things in  
21 the environment. So, it needs to be an  
22 interprofessional approach, and I think that we need  
23 to be more clear on that in the resolution that it's  
24 more than just access to clinical care, but it's  
25 access to care that incorporates these concepts.

2 CHAIRPERSON RIVERA: Well, do you agree  
3 that medical schools should be training students more  
4 competently in implicit bias? Yes or no?

5 DR. TARA CORTEZ: Yes, I do but I also  
6 think our work force because I think what happens to  
7 a lot of students they get into a workforce that  
8 doesn't—doesn't practice what they—what is now being  
9 taught because of them grew up in an age when this  
10 was part of the curriculum. They enter that  
11 workforce, which is not focused on that. So, unless  
12 we educate the workforce about these things so that  
13 people coming out of schools with this knowledge are  
14 in a workforce that understands what they're talking  
15 about, and embrace it and encompass it into their  
16 practice, we won't make the change.

17 CHAIRPERSON RIVERA: I'm sure I'll have  
18 some follow-up questions for that, and I have your  
19 contact information in the testimony. Thank you.

20 CONNER FOX: Esteemed members of the New  
21 York City Council thank you for having us. My name  
22 is Conner Fox and I'm joined today by Rachel  
23 Wilkinson and Art Forbuck. We're students at the  
24 Icahn School of Medicine at Mount Sinai. We  
25 appreciate the opportunity to offer testimony on

2 Resolution 512 as to how mandatory implicit bias  
3 training will benefit students in New York State  
4 medical schools as well as the patients we serve. As  
5 students at an institution that has already  
6 implemented an implicit bias curriculum over the past  
7 several years, we'd like to offer our perspectives on  
8 the tremendous value of this type of education in  
9 addition to discussing ways in which medical schools  
10 and hospitals could do even more to address racism  
11 and bias in healthcare. Our school has sought to be  
12 a leader and vocally and intentionally addressing  
13 racism and bias in our medical school curriculum. In  
14 2018, our school launched a racism and bias  
15 initiative with the goal of eradicating racism and  
16 bias completely from the environment and education at  
17 Mount Sinai. Part of the initiative is expanding the  
18 two-year longitudinal curriculum on racism and bias  
19 that students have during their pre-clinical years.  
20 I use the word preclinical to describe medical  
21 education that takes place in the classroom typically  
22 in the first two years in medical school before  
23 medical students begin clinical education rotating  
24 through various hospital and clinic settings. I make  
25 this distinction between pre-clinical and clinical

2 education in order to highlight—highlight the stark  
3 contrast between what we learn in our pre-clinical,  
4 racism and biased curriculum versus what we learn  
5 hands-on during clinical training. As the fourth-  
6 year student at Sinai, I was in one of the first  
7 classes of students to complete the pre-clinical  
8 racism and bias curriculum, which is developed with  
9 the help of students just a few years ahead of me.  
10 The curriculum restricts—placed in a series of  
11 classes throughout the first two years tells  
12 instances of historical racism like the Tuskegee  
13 experiments and practicing inherent racism in current  
14 clinical guidelines that categorize patients on the  
15 basis of race, and challenges students to confront  
16 their own implicit biases. This curriculum has  
17 helped prepare me to being an effective and  
18 compassionate provider to medically underserved or  
19 marginalized patients and has equipped me to make  
20 serious efforts to reduce inequities present in  
21 today's healthcare landscape. Such curricula are  
22 hugely helpful in in empowering the next generation  
23 of physicians to address social injustices in  
24 medicine, and should indeed be required at all New  
25 York State medical schools. However, a pre-clinical

2 implicit bias curriculum alone is not sufficient.  
3 Even if all medical students are trained to be aware  
4 of their implicit biases, little will change if these  
5 same students learn to practice medicine in  
6 institutions and systems that are not designed to  
7 treat patients equally. This is an issue created by  
8 medical schools in New York City and across the  
9 United States.

10           ART FORBUCK: So, what students learn  
11 from clinical training in a biased system is often  
12 referred to as the hidden curriculum of medical  
13 school. This curriculum teaches medical students  
14 that the lives of some patients are more valuable  
15 than others, and that those others who are typically  
16 people of color, patients who don't speak English,  
17 patients with undocumented immigration status, or  
18 other marginalized patients are to be valued  
19 primarily as training opportunity—for the training  
20 opportunities that they provide. One major driver of  
21 this hidden curriculum during medical school is the  
22 fact that in many healthcare settings patients are  
23 routinely separated on the basis of their socio-  
24 economic status. For example, in New York State and  
25 especially here in New York City many hospital

2 systems commonly separate patients insured with  
3 Medicaid from patients with private insurance or  
4 Medicare. The practice that we are referring to as  
5 segregated care. This segregation can take a variety  
6 of forms. Patients can be seen in separate sites.  
7 They can be seen in the same site, but at different  
8 times, and they can be seen at the same time, but by  
9 different providers. Most commonly patients with  
10 Medicaid or patients that are uninsured are seen by a  
11 rotating cast of residents in one clinic while  
12 privately and Medicare insured patients are seen by  
13 dedicating attending—dedicated attending physicians  
14 in another. Much of clinical training for medical  
15 students and residents occurs in the context of  
16 providing care to patients who are not privately  
17 insured and her being seen in those resident clinics.  
18 This practice of separating patients based on  
19 insurance yields de facto racial segregation because  
20 here in New York State people of color are twice as  
21 likely to be insured by Medicare compared to white  
22 patients. This separation within the health system  
23 is one of the key reasons that non-white patients  
24 have less access to care and continuity in their care  
25 compared to white patients. So rather than undoing

1 or dismantling the socio-economic factors that  
2 disadvantaged the health of these patients, our  
3 hospital systems reiterate and reinforce them in the  
4 very structure by which we deliver care, and in how  
5 we train the next generation of physicians.  
6 Unfortunately, there is also very little anti-racism  
7 and bias training provided during the clinical phase  
8 of training to equip students to address these  
9 systemic inequities. In light of this, student at  
10 Mount Sinai have advocated for changes to the system  
11 for the past several years. In 2018, we began  
12 serving clinical year students on how this segregated  
13 system impacts their education. The results from the  
14 fall of 2018 showed that 40% of respondents witnessed  
15 one or more incidents of segregated care within their  
16 first three months of clinical rotations. A 2019 end  
17 of year survey of all student at the school showed  
18 that 58% of respondents believed segregated care  
19 negatively affected their education, and 80% of  
20 respondents believed these differences in care may  
21 lead to worse health outcomes. Now these experiences  
22 range from seeing patients with private insurance  
23 admitted to more comfortable in-patient units to a  
24 lack of adequate attending supervision when working  
25

2 with patients covered by Medicaid to being allowed to  
3 participate only in births with women that were  
4 covered by Medicaid and seen in the resident clinic.

5 RACHEL WILKINSON: From our survey we  
6 have compiled a few of the quotes that illustrate the  
7 pervasiveness of these differences in care and how  
8 they damage our patients and trainees. As one  
9 student wrote: It truly feels like every single  
10 aspect of patient care from the way physicians and  
11 ancillary staff speak about patients—speak to  
12 patients, formulate treatment plans for patients and  
13 teach medical students to treat patients is different  
14 based on patient insurance status. Another student  
15 wrote: This system is perpetuating biases in our  
16 generation of doctors by training them in an  
17 environment that inherently prejudices you against  
18 poor people of color. A third student wrote: I  
19 repeatedly heard residents comment about how much  
20 more relaxed they felt treating poor Medicaid  
21 patient, how if mistakes happened, it didn't matter  
22 as much. A fourth student: This affects every  
23 aspect of patient care. So, therefore, it also  
24 affects every aspect of learning. It was so blatant  
25 so engrained as a resident and attending culture and



2 so entrenched in the language used on the wards, but  
3 no one even seems to realize how messed up it was. A  
4 fifth student: Because we do so much observing and  
5 imitating third year, we have a heightened ability to  
6 notice that, but also to subconsciously internalize  
7 and mimic certain aspects of these behaviors. And a  
8 sixth student: It makes me feel sort of disappointed  
9 to be a doctor, but it also feels sort of powerless  
10 to do anything about it. Further student can be found  
11 in my addendum. As these accounts were collected at  
12 Mount Sinai, our correspondence says with students at  
13 every medical school suggests that these comments  
14 reflect experience of the students at medical schools  
15 across the city. We underscore that the way those  
16 students are educated in New York's medical schools  
17 and the way the patients are treated in New York's  
18 hospitals are inextricably linked. Training in a  
19 biased system will inevitably engender bias amongst  
20 trainee. While implicit bias training across all  
21 stages of training and at all medical schools in New  
22 York State will equip medical students with tools to  
23 consider and address their own biases. Such measures  
24 will not be as impactful as they are directly  
25 contradictive by what medical students are taught

2 during their education. We as students are therefore  
3 in support of the mandate that all New York State  
4 medical students receive implicit bias training, but  
5 we implore our legislators to take further action to  
6 address the structural racism and bias inherent and  
7 how New York State delivers healthcare. While  
8 healthcare systems may ultimately determine clinic  
9 staffing as student rotations, city and state  
10 policies can play a significant role in determining  
11 what types of patients are seen where. For example,  
12 healthcare systems New York State are often limited  
13 in providing care to publicly insured patients only  
14 in hospital spaces that qualify for maximum Medicaid  
15 reimbursement thereby setting the conditions for  
16 patients to be seen in separate clinics solely based  
17 on their insurance status. By addressing these and  
18 other barriers, we can start to construct a  
19 healthcare system free of systemic racism and bias,  
20 and only in such a system can we train medical  
21 students to treat patients equitably and without  
22 prejudice.

23 CHAIRPERSON RIVERA: Thank you so much  
24 and—and thank you for bringing up insurance based  
25 discrimination. It's—it's—it's kind of astounding I

2 feel like how little we talk about it, or that it  
3 should be brought up more often. How has the school  
4 responded to—to these, to this report, to—to this—  
5 this data collection, and-and do you have  
6 counterparts in other medical schools that are really  
7 trying to compile this type of information?

8 CONNER FOX: I guess regarding the second  
9 question first, we have been in contact with other  
10 students at other schools, and have communicated  
11 with—with them and have heard anecdotally that they  
12 experienced similar sorts of things, but I don't  
13 think that anywhere else they have taken these exact  
14 same efforts. In terms of how the school has  
15 responded they have started a what they call an  
16 equity task force that is trying to address these  
17 matters. Some of the issue have—that we have  
18 encountered in trying to push for integration of  
19 clinical spaces has as far as we as students  
20 understand—understand things, it's been I guess a  
21 barrier towards integration has been physical space  
22 and the fact that the hospital is trying to get  
23 maximum Medicaid reimbursement by seeing Medicaid  
24 patients in hospital spaces as defined by Article 28,  
25 and they are then seeing the amount of Medicaid

2 insured patients in spaces that do not meet Article  
3 28 requirements for full reimbursement. So, even  
4 though the state law is sort of enabling segregation  
5 even if it's not explicitly doing—saying anything  
6 about it.

7 CHAIRPERSON RIVERA: So, they put  
8 together a Heathy Equity Task Force kind of based on  
9 these. I'm going to follow up with them and I'd be  
10 interested to know their format and kind of their—  
11 their goals and I guess I have you all to thank for  
12 it. I think it's incredibly important, and—and thank  
13 you for your testimony.

14 CONNER FOX: Thank you.

15 CHAIRPERSON RIVERA: I guess you're up  
16 Andy.

17 ANDREA BOWEN: Thank you Chair Rivera  
18 for, um, um the opportunity to provide testimony  
19 today. Thank you for your consistent amazing work in  
20 supporting our marginalized communities in public  
21 hospitals, and I want to give a shout-out to Council  
22 Member Rosenthal for this number—Resolution Number  
23 512. So, my name is Andrea Bowen. I am principal of  
24 Public Affairs Consulting. I'm speaking on my own  
25 behalf today even though I generally work with

2 several organizations that work with transgender and  
3 non-conforming and non-binary people. I'm just  
4 speaking off [laughter] the testimony that—So, first,  
5 I want to thank—start by thanking you and your many  
6 colleagues, but you really led the charge on getting  
7 funding for the LGBTQ Health Outreach workers at H&H.  
8 it's really exciting to see those implemented, and I  
9 guess I just wanted to emphasize a couple of things  
10 moving on forward from that baselined funding, which  
11 was just again making sure that there is as much  
12 advertising as possible that they exist, and that  
13 they can like really spread the word that TGNCNB  
14 folks can get quality care in the H&H system, and as  
15 word spreads about these positions that their numbers  
16 expand commensurate with need. I think that H&H is  
17 still keeping it at about three folks who are doing  
18 the, um, this work with the LGBTQ community outreach  
19 workers, but the baselined funding I would imagine  
20 would make it more possible for expansion moving  
21 forward. When it comes to I guess issues directly  
22 related to the oversight function of this hearing, I  
23 just—I don't know if this is possible, but as some of  
24 the testimonies that were provided by TGNCNB  
25 community members over the last year could be—I mean

2 put on the record for this one. I don't know if  
3 that's doable, but I'd love to make the ask. I  
4 mentioned in hearings where they take place. I hope  
5 it--

6 CHAIRPERSON RIVERA: You're permitted.  
7 You could--

8 ANDREA BOWEN: Okay, cool. I only—I mean I  
9 only have my own but there were like a lot of people  
10 who testified on this. So, um, so hopefully that was  
11 all coherent. As regards promotion of implicit bias  
12 training, um, so I'm totally in favor of that so long  
13 as it's high quality and effective and by that I mean  
14 it should involve the—implicit bias trainings  
15 obviously should involve the community input process  
16 using experienced curriculum developer and trainer,  
17 include a pilot study, a series of refinements. It's  
18 on page 2. Sorry. I'm kind of jumping around. Just  
19 to make sure that like there's a clear theory of  
20 change, that the theory of change evidenced based,  
21 and that the actions taken by the trainer that the  
22 attitudes and behavior of the trainees towards  
23 marginalized communities in question, and, of course,  
24 like this kind of training from my understanding  
25 works best when it's put together someone who has,

2 you know, stature in the field with their training.

3 So, we would want this to be like a trustworthy

4 authority in the field of clinical practice as well

5 as like the like field of competencies pertinent to

6 the marginalized communities that their trainings are

7 focusing on. Am I coherent so far?

8 CHAIRPERSON RIVERA: Yes, and you.

9 ANDREA BOWEN: Swell.

10 CHAIRPERSON RIVERA: --you're providing us

11 with a redlined version, which is always helpful.

12 ANDREA BOWEN: Okay, not too much.

13 [laughter]

14 CHAIRPERSON RIVERA: Oh, no.

15 ANDREA BOWEN: As an example of like a

16 really-this is not implicit bias, but it's something

17 that was done by the city that I think was a really

18 cool model, and I think was actually effective. SO,

19 DOHMH did a TGNCNB training curriculum for these

20 actual health clinics, and so these develop learning

21 and allowed the clinicians to crack this anti-bias

22 techniques that they learned by working with paid

23 practice patients from the TGNCNB community, and it

24 speaking to the direct skill-skill and about my work

25 and my colleague mentioned earlier. So the practice

2 patients were there to make sure the clinicians could  
3 actually like practice using their right pronouns and  
4 practice using affirming practices and it's a model  
5 that really should be incorporated more widely and I  
6 put that language also in the redlined version. So  
7 implicit bias is important to root out, but we also  
8 wanted to make sure that like we're focusing on the  
9 skills aspect so that they practice affirming skills  
10 is also followed through on. So, I added that to the  
11 rest of the language and thank you so much for  
12 everything that you do.

13 CHAIRPERSON RIVERA: thank you. Thank  
14 you for your testimony.

15 SACHA PANAPA: Hello. Good morning or  
16 good afternoon. My name is Sacha Panapa. Thank you  
17 for the opportunity to speak today, and my role is a  
18 little bit different than everyone here. I am here  
19 as a person who experienced discrimination and bias  
20 at one of the local hospitals here nine months ago. I  
21 was hit by a car and while I was walking across the  
22 street and SUV ran the red light and hit me, and I  
23 flew about 40 to 50 feet, and I was brought to the  
24 hospital. I was at the hospital for 12 hours and  
25 while there nobody provided me with someone with



2 excellence. I shattered my wrist. I had a concussion  
3 and I injured both my knees and I had language access  
4 to no medical care what was wrong and disabilities  
5 and injuries the prevalence, and I bring-while I was  
6 there maybe about five or six times I asked for a  
7 patient advocate because my background is providing  
8 medical training to hospitals on disability centers  
9 in another state. And in this hospital I asked five  
10 times for a patient advocate. Nobody called, nobody  
11 came, nobody helped me and nobody gave an interpreter  
12 My sister ended up becoming my interpreter at the  
13 hospital and that was not her role, and her role was  
14 she was supposed to take care of me, and make sure  
15 that I survived, and the nurse at the hospital in one  
16 of the patient waiting rooms, asked her to leave. My  
17 sister would explain her she's deaf. She can't hear.  
18 She can't sign. She shattered her dominant hand, and  
19 the nurse threatened to call the police. My sister  
20 left the room. The same nurse privately put on her  
21 computer what is a \$900 video game console. So that  
22 is bias that you couldn't value patient's language  
23 access to their trauma, to their accident, to  
24 whatever they're experiencing. Deaf people are  
25 people. We are surviving clients. We are delivering

2 babies. We have cancer. We have taken care of sick  
3 children and families. We are people, and that bias  
4 is not acceptable. So, as I'm listening to everyone  
5 talking about their biases and their trainings and  
6 their clinical, and I think that's great, but one of  
7 the biggest components of that training and that  
8 curriculum needs to be how do you execute that. Who  
9 do you contact at your hospital? Who is the patient  
10 advocate? What are the resources at the hospital?  
11 Did that nurse know? Did the frontline staff know?  
12 Did my doctor know? And even leaving the hospitals  
13 and that 12 hours no. Who did know how to respond to  
14 me. Where are the resources? Who is the patient  
15 that they get and this is a city hospital, and  
16 they're trying to do a tremendous amount of work for  
17 people of color, people who injured, people who are  
18 disabled. I believe that we're talking about and  
19 they're doing amazing work, but it's not amazing if  
20 we can't access it. So, I'm here to say that this is  
21 my story and I hope that going forward when they do  
22 hopefully pass there that part of that curriculum and  
23 that bias includes the actual implementation of what  
24 are you going to do when somebody is there and you  
25 have the patient in front of you, and I'm not quite

2 sure how to support that. I'm not quite sure how to  
3 address their needs because of my bias or the lack of  
4 information from all of that, and that's it. Thank  
5 you.

6 CHAIRPERSON RIVERA: Thank you for your  
7 testimony. As I—your story is—is important well,  
8 that you felt comfortable enough to share it with us,  
9 but also because you're clearly someone I would say  
10 who is informed as to their rights. You asked five  
11 times correct--

12 SACHA PANAPA: Yes.

13 CHAIRPERSON RIVERA: --for assistance and  
14 you did you not receive it.

15 SACHA PANAPA: So, I did not receive  
16 assistance yes.

17 CHAIRPERSON RIVERA: So, for those who  
18 don't know how to ask for help, and for when someone  
19 finally gets the message, and they can't support you  
20 in the way that you need, who do they call? These  
21 are all concerns that we're trying to raise today,  
22 and I—I want to make sure that as we have this  
23 conversation why your story in particular is so  
24 important is because you are an advocate and you know  
25 how to navigate the system from what it sounds like

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2 based on your professional experience, and I want to  
3 make surd that we're not putting 100% of the onus on  
4 patients. So thank you. Thank you so much.

5 SACHA PANAPA: Can I add something?

6 CHAIRPERSON RIVERA: Absolutely.

7 SACHA PANAPA: In New York City alone  
8 there are 250,000 deaf and hard of hearing people. .  
9 So, it would be nice to know the cost of medical  
10 school or the hospitals here what are their  
11 resources? How are they tracking their best efforts  
12 and they best practice to meet the needs of all of  
13 these deaf people that have access to no medical  
14 census.

15 CHAIRPERSON RIVERA: Correct and—and we—  
16 we plan to continue asking H&H and every hospital  
17 quite frankly and health clinics citywide how they  
18 plan to implement what I think is a better plan  
19 because I—I always say a disability or however you  
20 characterize your limitation, that's a minority group  
21 that anyone can join. So thank you. Heidi  
22 Siegfried, Juan Pinto, Eric Gayle and Christopher  
23 Sharler. Oh, and also Kate Stinely. [background  
24 comments] Kate. Sorry. Hi, Kate. [pause]

25

2 I do and there's a light. Oh, now it's  
3 red. That's good, thought right? [laughter]

4 CHAIRPERSON RIVERA: Red is good.

5 HEIDI SIEGFRIED: [laughter] I would say  
6 it's great. Okay, so, um, I'm Heidi Siegfried. I'm  
7 the Health Policy Director at Center for Independence  
8 of the Disabled in New York, which is a non-profit  
9 organization with the goal of ensuring full  
10 integration, independence and equal opportunity for  
11 all people with disabilities by removing barriers to  
12 full practice patient in the community, and we help  
13 people—we have a lot of programs, but we help people  
14 understand and roll in and use their private and  
15 public health coverage and also to access to care  
16 they need. So, we definitely endorse Resolution 512  
17 calling on New York State to require medical schools  
18 to train all students about implicit bias, and we  
19 would urge that it would include an exploration of  
20 attitudes towards people with all types of  
21 disabilities so that would include mobility  
22 impairments but also visual, hearing, ambulatory,  
23 cognitive, self-care, independent living and these  
24 are all the American Community Survey ways of  
25 characterizing disability and-and identifying it and

2 counting it. So, anyway, people with disabilities do  
3 report being treated unfairly, and I think we've  
4 heard—heard some of that today, and they report  
5 negative attitudes and lack of knowledge about  
6 treating people with disabilities. Physicians  
7 receive training on disability issues. It's really—  
8 it doesn't happen that often and the lack of  
9 knowledge our disability related education is  
10 consistent with other reports finding inadequate  
11 preparedness to provide health services to people  
12 with disabilities. A complex interaction of factors  
13 influences health status and health outcomes for  
14 people with disabilities and these include the  
15 limited enforcement of non-discrimination,  
16 accessibility, accommodation, policy modification and  
17 communications that are required by the ADA and the  
18 lack of provider education and training, the lack of  
19 disability literacy, stigma and stereotypes. To  
20 learn more about consumer experiences with health  
21 plan networks we conducted a series of focus groups  
22 with the Public Policy Education Fund, Raising  
23 Women's Choices for the Health Care we Need, New York  
24 Immigration Coalition and Metro New York Healthcare  
25 for All in 2017 and 2018, and we had, you know, a

1 wide range of people in our focus groups in terms of  
2 race, ethnicity, disability, immigration status. We  
3 conducted specialized sessions with Spanish speakers,  
4 women and LGBTQ people, and we asked people—we were,  
5 of course, looking at network adequacy. So, we were  
6 looking a point and availability and office locations  
7 and hours and, but we did ask people about non-  
8 clinical competency and what their experience was in  
9 healthcare, and some people and people of color did  
10 express concerns with practitioners that had  
11 insufficient sensitivity to their life situations,  
12 the issues that they faced. One participant that we  
13 profiled for our report said that some practitioners  
14 did not take the complaints of pain by black women  
15 like herself seriously enough, and she said that at  
16 least one practitioner made a real difference for her  
17 economically because this practitioner unlike others  
18 recommended lower cost alternatives to the drugs they  
19 had prescribed. Participants in the LGBTQ listening  
20 sessions spoke about the difficulty they experienced  
21 finding providers who are sensitive and understanding  
22 of their health needs as LGBTQ individuals. A number  
23 of participants have had experiences where they  
24 believed their provider is not respectful of the  
25

2 their gender identify or express or sexual  
3 orientation, and we all included one story in our  
4 report that, you know, a physician who was unfamiliar  
5 with—with prep and—and, you know, and then having to  
6 talk about it, and explain, you know, what it is and  
7 why you, you know, and what your sexual orientation  
8 is was just, I mean it was really a horrible  
9 experience to—to learn about malpractice at U.S.  
10 Preventative Services Task Force, you know, A & B  
11 recommendation that you don't even have to have a co-  
12 pay for. [laughs] This doctor didn't even know  
13 about it. So, yeah, and then, of course, people with  
14 disabilities report inaccessible providers and all  
15 that. So, our recommendation in our report was that  
16 New York should establish—see, we don't feel that we  
17 have the expertise to really, you know, say exactly  
18 what should happen, but that there—there should be a  
19 work group that includes all the relevant  
20 stakeholders with the responsibility of recommending  
21 cultural competency standards for provider networks,  
22 and certainly, you know, consumers have better health  
23 outcomes when providers are culturally competent, and  
24 we think of cultural competence in the broadest sense  
25 involving and understanding of and respect for a



2 person's culture and orientation, age, disability and  
3 socio-economic status. So, there's a lot of  
4 trainings and courses and certifications, and we  
5 thought stakeholder work group should be created with  
6 the responsibility of—of recommending standards  
7 including trainings to ensure that all providers are—  
8 are culturally competent. Certainly a requirement  
9 that medical schools train all students about  
10 implicit bias would go a long way to helping  
11 providers deliver culturally competent care. At  
12 CIDNY we also see this as part of a civil rights  
13 framework. So, Section 1557, which has not been  
14 repealed, and cannot be repealed as long as we have a  
15 Democratic House, of the Affordable Care Act  
16 prohibits discrimination in healthcare programs on  
17 the basis of race, color, national origin, sex, sex  
18 stereotypes, gender identity, age or disability, and  
19 providers who are not aware of their implicit bias—  
20 bias may actually wind up discriminating in the  
21 delivery of care in violation of this statute, the  
22 Americans with Disabilities Act and other civil  
23 rights laws. So, the ADA in particular is a little  
24 different from most civil rights laws in that it—you  
25 know most civil rights laws require equal treatment,

2 but with the—with the Americans with Disabilities Act  
3 requires accommodations. You have to sort of like  
4 vary your policies and practices to ensure that a  
5 person with a disability can benefit from the health  
6 program or services to the same extent as a non-  
7 disabled person. So, imply--implicit bias training  
8 would really help providers to understand and fulfill  
9 their responsibility to accommodate people with  
10 disabilities. So, we really appreciate this  
11 resolution and wholeheartedly endorse it, and we  
12 thank you for the consideration of our comments.

13 CHAIRPERSON RIVERA: Thank you.

14 DR. ERIC GAYLE: Esteemed members of the  
15 City Council. My name is Eric Gayle. I am a family  
16 physician and Senior Medical Director for the  
17 Institute for Family Health. I am speaking to you on  
18 behalf of the Institute for Family Health, a network  
19 of 35 federally qualified health centers that was  
20 founded by Dr. Neal Calman who still serves as its  
21 President and CEO. Dr. Calman is in Washington, D.C.  
22 today seeking continued funding for our programs with  
23 no federal budget yet passed for the coming year,  
24 which it's—which starts in just two weeks. Thank you  
25 for inviting me to testify on Resolution 512, which

2 would require the training of all medical students in  
3 implicit bias. I strongly support this resolution  
4 but as you will see I believe it must be coupled with  
5 other requirements for it to achieve its desired  
6 goal, that goal being to assure that all people  
7 receive the full range of compassionate, high quality  
8 services that they need and that all people who come  
9 to hospitals in New York City are provided that care  
10 on an equal basis regardless of race, ethnicity,  
11 language, gender or source of payment. Last year the  
12 Institute for Family Health served over 116,000  
13 patients in over 650,000 visits. Primary care, oral  
14 health, behavioral health. Of the patients we serve,  
15 over 50% identify as Black or Hispanic Latino, and  
16 over 18% are best served in a language other than  
17 English. Only 30% of our patients have private  
18 insurance. We also provide services to populations  
19 requiring specialized medical services such as  
20 through the Ryan White HIV-AIDS Program. Around  
21 4,000 of our—4,000 students were served at our school  
22 based health centers, and 1,000 patients were served  
23 at our satellite sites in homeless centers. This is  
24 all to say we serve a diverse group of patients from  
25 all walks of life. In addition to the care we

1 provide to patients, we are deeply committed to  
2 training and education the next generation of  
3 commissions. We run two family medics and residency  
4 programs in New York City and one in the Mid-Hudson  
5 region graduating about 22 residents each year. Our  
6 fellowships include those in nurse practitioner,  
7 addiction medicine, integrated family medicine,  
8 Women's health, and clinical research. Our institute  
9 trains medical students as well mostly from Mount  
10 Sinai, but also at least 200 students from NYU and  
11 Einstein in our three clinics in the Bronx and  
12 Manhattan. Implicit bias training is necessary, but  
13 is not enough, but it's not sufficient. All of us  
14 have grown up with biases that have the potential of  
15 influencing our clinical decisions and for clinicians  
16 these biases are potentially harmful to their  
17 patients. Implicit bias training for medical  
18 students is the first step in addressing personalized  
19 and internalized forms of racism and other biases in  
20 healthcare. There is much evidence in medicine  
21 supporting this. In the a 12-week longitudinal study  
22 participants of a multi-facet-faceted prejudice have  
23 a break and intervention, experience reductions in  
24 implicit race-based-race bias and increased concern  
25

about discrimination and personal awareness of bias.

Another study measured implicit bias against African-

Americans and medical students in their first year,

then again in their fourth year, and showed that

participating in a former curriculum significantly

decreased implicit bias. This study suggests that

just the act of taking a black-white implicit

association test predicted a decrease in implicit

bias. Implementing an implicit bias curriculum and

the briefing session in pre-clinical years changed

outcomes in implicit bias associated tests. In

addition to these promising outcomes implicit bias

training with clinicians has the ability to improve

patient satisfaction and experience. Research is

developing to measure training impact on clinical

outcomes. In our own program a New York State

sponsored fellow in our Empire State Research Program

Dr. Yvonne McClellan is implementing a longitudinal

training program for family medicine residents to

measure persistent bias impacted by longitudinal

curriculum and the ways to measure patient clinical

outcomes. Suggestions to improve Resolution 512.

Let me now make some suggestions for improving

Resolution 512. First, it currently only applied to

1 medical students. Implicit bias training should  
2 include the entire clinical team and training people  
3 in interdisciplinary teams has many other  
4 advantages. Second. Before training students the  
5 faculty must be trained. Attitudes are formed and  
6 reinforced by cultural factors. In one study hearing  
7 negative comments from attending physicians or  
8 residents about African-American patients was a  
9 statistically significant predictor of increased  
10 implicit bias. In addition, we need to encourage  
11 ongoing trainings with continued discussion in  
12 addition to the proposed initial trainings. An  
13 advisory group should be established to determine  
14 what the minimum training requirements should be. I  
15 don't believe a one-hour lecture in a classroom  
16 setting or an online training will have the desired  
17 impact. More important than anything I have said so  
18 far is that Resolution 512 does not even touch the  
19 main issue in the delivery of racially and equitably  
20 biased care and that is structural racism in the  
21 manner in which medical care is paid for and in way—  
22 and in the way our hospital system is structured in  
23 New York City. Teaching about implicit bias in an  
24 environment that does not treat all patients equally  
25

2 negates any possible beneficial impact of implicit  
3 bias training. It says do what I say, and not what I  
4 do. There are many components to the systematic race-  
5 structural racism in our healthcare system in New  
6 York City. It starts with a state that pays for-pays  
7 far less for care under Medicaid or under-represented  
8 minorities as 66% of the population compared to  
9 Medicare where the population is only 30%--32%  
10 minority. We have created a reimbursement system  
11 that values healthcare for the elderly more than it  
12 values healthcare for the poor, and a reality where  
13 those who are-who reach age 65 to collect Medicare  
14 are disproportionately white. Second, people covered  
15 by Medicaid or Medicaid Managed Care and has  
16 uninsured or-and uninsured are relegated to clinics  
17 within our academic medical centers, and are rarely  
18 accepted into the faculty practices, which are run by  
19 their affiliated medical schools. Because these  
20 clinics are intentionally under-resourced by the  
21 institutions who respond to them, what results are  
22 long sometimes infinitely long waits for care by  
23 specialists. In fact, many of these patients end up  
24 in the public hospital system, which is then

2 adversely affected economically by serving patients  
3 who are uninsured or insured mostly by Medicaid.

4 CHAIRPERSON RIVERA: Dr. Gayle, if you  
5 could just wrap up. Everything is going to be  
6 submitted for the record, and I want to thank you for  
7 your recommendations because you also brought up  
8 insurance based discrimination, which I think is  
9 incredibly important, and hopefully, we'll discuss  
10 single payers soon, but anyway so if you could just  
11 wrap up your comments to make sure that we can get  
12 through this.

13 DR. ERIC GAYLE: Sure.

14 CHAIRPERSON RIVERA: Thank you so much.

15 DR. ERIC GAYLE: So, I will end by saying  
16 that this remedial are there are laws and regulations  
17 in place already that should be able to limit these  
18 practices for which are not enforced. One example is  
19 the New York State Hospital/Patient Bill of Rights,  
20 which states that patients have a right to receive  
21 treatment without discrimination as a source of  
22 payment. Here in New York City the Public  
23 Accommodations Law defines hospitals and medical  
24 offices as places of public accommodation among other  
25 facilities, but needs to cite differential access by



2 source of payment or insurance as a form of  
3 discrimination. By accurately identifying the  
4 faculty practices of academic medical centers  
5 accurately as functions of the hospital itself, even  
6 Title 6 of the Civil Rights Act can be used to help  
7 correct inequities in place of treatment. In  
8 conclusion, we support mandatory implicit bias  
9 training of medical students, but these must be  
10 coupled with structural reforms to correct racism and  
11 discrimination by source of payment, and long plagued  
12 our healthcare system. While I applaud the New York  
13 City Council for this resolution, and the commitment  
14 to address—addressing health disparities I also  
15 implore you to look further into structures and  
16 system that institution—institution as racism in  
17 healthcare here in New York City. Thank you.

18 CHAIRPERSON RIVERA: Thank you so much.

19 KATE STEINLE: Hi. My name is Kate  
20 Steinle, and I'm the Associate Vice President of  
21 Clinical Services and the Director of the Transgender  
22 Health Services at Planned Parenthood of New York,  
23 City. Thank you to Chair Rivera as well as the  
24 committee for convening this hearing. Planned  
25 Parenthood of New York City acknowledges the

1 importance of cultural competency within healthcare,  
2 and I'm pleased to submit testimony in support of  
3 Resolution 512. For over 100 years Planned  
4 Parenthood has been a leading provider of  
5 reproductive and sexual health services in New York  
6 City. We're a trusted name in healthcare and believe  
7 that high quality healthcare is a human right  
8 regardless of gender identity, sexual orientation,  
9 race or income. Historically lesbian, gay, bisexual,  
10 transgender and gender non-conforming individuals  
11 have experienced inadequate access to care. This  
12 disparity still persists today. In a 2011 National  
13 Transgender Discrimination Survey, 28% of individuals  
14 reported having been harassed by medical providers  
15 because of their transgender identity while 19%  
16 reported that they were refused medical care because  
17 of their transgender identity. These findings  
18 confirmed widespread systemic and societal  
19 discrimination against transgender individuals within  
20 healthcare settings and exemplify the need for  
21 medical school curriculum that includes implicit bias  
22 related to all aspects of an individual's identity.  
23 Presently, medical students in the United States are  
24 taught the impacts of stereotyping, racial biases and  
25

gender related assumptions and how these personal shortcomings affect patient care and access to care. This curriculum does not take into account the biases of and prejudices that healthcare professional may have towards LGBNTGNC patient populations, nor do they address the harboring of bias towards LGBTQ patient sexual practices. As a sexual and reproductive healthcare organization, PPNYC has actively addressed the disparity–disparities mentioned above and taken steps to create a welcoming environment for our patients. These efforts include revising our protocols and interactions with patients to create a more inclusive environment. At any PPNYC health center a patient is asked their pronouns and affirming name at the front desk during their very first interaction with any PPNYC healthcare professional. This policy was implemented to ensure that all staff are familiar with a patient’s identity and are addressing them accordingly. Our healthcare professionals are trained and equipped with information about the differences between sex, sexual orientation, gender, gender identity informing manner in which they interact with our patients. We believe by using appropriate terminology such as transgender

2 or cisgender we avoid alienating any individual or  
3 group of individuals and normalizing any one  
4 identity. We also endeavor to meet our patients where  
5 they are to ensure that we are equipped with  
6 information to appropriately treat and support  
7 patients---and support patients that experience  
8 health disparities. As such, PPNYC has adopted  
9 policies to obtaining accurate medical and sexual  
10 history for each of our patients including asking  
11 them sexual orientation and gender identity questions  
12 and restructured sexual behavior and risk evaluation  
13 questions, to have conversations about sexual  
14 behavior free from assumptions and stereotypes. The  
15 healthcare industry has a long history of treating  
16 certain groups of people and behaviors as normal  
17 while alienating others. This has resulted in  
18 generations of mistrusting, and mistreatment by our  
19 medical providers. When we look towards  
20 strengthening our communities, it's imperative that  
21 access to culturally competent healthcare is easily  
22 accessible to all. PPNYC is confident that if  
23 implemented correctly, then mandatory bias training  
24 will result in a better understanding. The power of  
25 prejudice undermines equitable care, and how

2 healthcare providers can actively deconstruct notions  
3 that jeopardize access to care. Reso 512 and the  
4 development of statewide standards will improve the  
5 quality of care throughout New York State. Thank  
6 you.

7 CHAIRPERSON RIVERA: Okay.

8 CHRISTOPHER SCHUYLER: Good afternoon.

9 My name is Christopher Schuyler. I'm a senior Staff  
10 Attorney at New York Lawyers for the Public Interest,  
11 the Disability Justice Program. I'm—I'm a person who  
12 stutters. Patients with disabilities experience  
13 critical barriers to healthcare than patients without  
14 disabilities. Among the reasons for this disparity  
15 are the implicit biases held by medical providers.  
16 Training of medical students have identified implicit  
17 bias as a call formalization (sic) is a critical step  
18 to elevate the quality of care that meant—the quality  
19 of medical care available for patients with  
20 disabilities such as having one. Patients with  
21 disabilities face myriad barriers to medical care.  
22 Generally speaking, people with disabilities are 2-  
23 1/2 times more likely to have unmet healthcare needs  
24 than their non-disabled peers, and more likely to  
25 suffer from a terminal condition that may affect—that

1 may have been detected earlier the disease prevention  
2 screening. Particularly affected, however, by-by the  
3 disparity in access are women with disabilities  
4 especially in the area of cancer screening. To give  
5 a sense of the numbers 61% of women with disabilities  
6 reported having mammograms while 74% of women without  
7 a disability will receive this test. For PAP tests  
8 65% of women with disabilities received PAP tests  
9 compared to 83% of women without disabilities Such a  
10 significant lack of access to critical services leads  
11 to poor health outcomes for women with disabilities  
12 including higher mortality rates. It is also  
13 suggested that the racial minorities with  
14 disabilities experience disproportionate barriers to  
15 healthcare. While relatively little is known about  
16 the health status of individuals with disabilities,  
17 were also members of racial or ethnic minorities  
18 reports from the CDC on the health status of people  
19 living with disabilities along racial lines show that  
20 people of color present with poor health at a higher  
21 frequency than Caucasians, and racial and ethnic  
22 minorities. In racial and ethnic minorities have  
23 historically been and continue to be  
24 disproportionately impacted by health disparities.  
25

2 Inaccessibility to healthcare affects people with  
3 disabilities on every level o their lives, socially,  
4 psychologically, physically and economically.

5 Section Heading 2: Negative Impact of Structural and  
6 Environmental Barriers to Medical Care for Patients  
7 with Disabilities. There are two primary causes for  
8 that disparity in healthcare faced by persons with  
9 disabilities. Structural environmental barriers and  
10 process barriers. Structural environmental barriers  
11 include types of services offered, accessibility of  
12 provider offices and diagnosing it-diagnostic  
13 equipment and insurance coverage. Process barriers  
14 include medical provider, implicit bias and the lack  
15 of knowledge in treating patients with disabilities.  
16 We strongly support the fact that—that Resolution 512  
17 addresses process barriers as conscious and  
18 unconscious biases held by healthcare providers are  
19 another underlying aspect of identified barriers to  
20 healthcare access for people with disabilities as  
21 well as other marginalized groups especially as  
22 racial and ethnic minorities. Many stereotypes held  
23 by healthcare providers translate into lower quality  
24 and fewer services provided as those contributing to  
25 poor health—health outcomes for these groups of

2 people. However, Resolution 512 makes no mention of  
3 equally critical structural environmental barriers  
4 notwithstanding the fact that such barriers present  
5 significant and continuing impediments to receiving  
6 appropriate healthcare. We urge the-the immediate  
7 addition of language acknowledging and condemning  
8 such structural environmental barriers. Section  
9 Heading 3: Training Medical School Students to  
10 Recognize What Bias Will Improve Medical Access for  
11 People with Disabilities. Adding implicit bias  
12 trainings to medical school curriculums will first  
13 and foremost start a valuable discussion about  
14 treating patients with disabilities. Simply bringing  
15 awareness to medical providers about the challenges  
16 people with disabilities face in accessing healthcare  
17 is significant as physicians have not received  
18 training the fundamental aspects of working with  
19 people with disabilities. In a 2007 survey of  
20 primary care physicians, 91% of the revealed that  
21 they had never receive training on how to serve  
22 people with intellectual or developmental  
23 disabilities. According to a national study of  
24 physicians only 2.6% of respondents demonstrated  
25 specific awareness of Americans with Disabilities



Act. Another survey of more than 500 physicians revealed that the nearly 20% of respondents were unaware of the ADA and more than 40–45% did not know about its architectural requirements. Moreover, less than a quarter of the respondents had received any training in physical disability issues in medical school [background comments] and only slightly more than a third have received any kind of training on disability during their residency. However, three-quarters of physicians surveyed acknowledged the need for training on those issues. Such trainings will—will also lead to increased awareness of medical equipment and procedures available for people with disabilities. There is a significant correlation between knowledge about accessibility and the provision that accessible equipment in healthcare clinics. Yet, in one study only 46% of healthcare administrators and clinical practices knew that accessible equipment existed and only 25% were able to—to describe accessible equipment. While 44% of administrators have considered purchasing accessible equipment at some point, only 22% knew the Federal Tax Credit Program that assists businesses in complying with their legal mandates to do so.

2 Moreover, open discussion about implicit bias at  
3 medical schools will encourage future medical  
4 providers to publicly identify as people with  
5 disabilities. Medical professionals are hesitant to  
6 identify as people with disabilities for— for fear of  
7 stigma and damaging with their career prospects.  
8 Having bias training in the curriculum will set the  
9 stage for medical professionals to identify as people  
10 with disabilities, and in turn take a larger role in  
11 advocating for medical access issues concerning  
12 disability. Trainings on implicit bias will—will  
13 also increase disability literacy when making one's  
14 language knowledge and interactions reflective of  
15 understanding disability experiences and disability  
16 etiquette. Increasing the level of disability  
17 literacy among medical providers in turn will lessen  
18 the barriers to medical access for people with  
19 disabilities. Section Heading 4: Recommendations.  
20 New York Lawyers for the Public Interest respectfully  
21 requests that the New York City Council Hospitals  
22 Committee to modify Resolution 512 as follows: Add  
23 people with disabilities to the list of traditionally  
24 marginalized communities in the first paragraph, and  
25 our paragraph summarizing the statistical disparities

2 faced by people with disabilities with an emphasis on  
3 structural environmental barriers as set forth above.  
4 Mandate training regarding removal of structural  
5 environmental barriers. In conclusion, thank you for  
6 the opportunity to testify today about these key  
7 issues affecting appropriate medical care for people  
8 with disabilities. I would be pleased for you to  
9 contact me and look forward to discussing this  
10 further.

11 CHAIRPERSON RIVERA: Thank you so much  
12 everyone. Thank you for your recommendations.  
13 Changes to the Reso itself are totally a possibility,  
14 and I don't think I've ever seen a resolution with  
15 this much response to how can improve the language  
16 itself, which I think speaks volumes for how  
17 important it is. So thank you. Thank you to all of  
18 you. I do have one last addition. So, it's--so I  
19 thank you. Thank you to the panel. I want to make  
20 sure you get a chance to go. Thank you. Greg  
21 Waltman. [pause]

22 GREG WALTMAN: Good afternoon. My name  
23 is Greg Waltman. I represent G-1 Quantum Clean Energy  
24 Company. Councilman Rivera and General Counsel, nice  
25 to see you. Just adding to the conversation around

2 disability and the way the city allocates funds to  
3 help those that need more assistance, you know, we've  
4 been going around quite some time now with solutions,  
5 contractual solutions on the solar wall, different  
6 types of applications, Quantum, Traxson. You're, you  
7 know, although the conversation and dialogue is  
8 somewhat constructive, when I'm here it seems that  
9 there is no follow through, and when we build upon  
10 implicit bias what is the difference between implicit  
11 bias and censorship as it relates to people with  
12 disabilities? Because for value it seems like okay  
13 well, we don't like the dialogue or the narrative or  
14 the solutions so we're just going to parse it out and  
15 sensor it, which is inherently implicit bias. So,  
16 when someone is presenting a superior course of  
17 action in the Council and the Council like yourself  
18 takes it into consideration, but then out-outside of  
19 the Council where extenuating value factors play into  
20 the Council's ability are limited, it becomes  
21 somewhat frustrating. It must be-to be, you know,  
22 execute or-or have to execute these types of  
23 dialogues with the public, but when in reality there  
24 are other types of fiscal solutions that are more  
25 constructive and productive. So, I-I was just

2 building upon that so with the hope that, you know,  
3 as we progress forward and the Green New Deal scams  
4 and those types of things are parsed and broken down  
5 and these value narratives are further broken down an  
6 the Mayor has more time now that he's not running for  
7 President that we can actually bring these solutions  
8 to fruition and actually reach the type of outcomes  
9 so we can fill the gaps and budgetary concerns so  
10 people with disabilities get the funds they need and  
11 people that aren't disabled aren't forced onto  
12 disability. Thank you.

13 CHAIRPERSON RIVERA: Thank you so much.  
14 Any more—any other members of the public that wish to  
15 testify today? Seeing none, I just want to thank  
16 everyone who stuck with us, and thank you for your  
17 testimony. I think we all agree conclusively that  
18 mandatory implicit bias training is absolutely  
19 necessary, but only if it's coupled with structural  
20 reforms, but only if it's coupled with having the  
21 conversation about racism and discrimination that  
22 takes place inside our facilities and even the lack  
23 of conversation inside of our schools. So  
24 institutionalized racism is real. We're hoping that  
25 we can move forward with a constructive dialogue that

2 allows us to make sure that everybody has equitable  
3 access, and so with that, I'm going to adjourn this  
4 hearing. Thank you so much. [gavel]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date September 23, 2019