CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON PUBLIC SAFETY

----- X

December 10, 2018 Start: 2:11 p.m. Recess: 4:17 p.m.

HELD AT: Council Chambers - City Hall

B E F O R E: Donovan J. Richards

Chairperson

COUNCIL MEMBERS: Justin L. Brannan

Fernando Cabrera

Andrew Cohen

Chaim M. Deutsch Vanessa L. Gibson Rory I. Lancman Carlos Menchaca I. Daneek Miller

Keith Powers

Ydanis A. Rodriguez

Paul A. Vallone

Jumaane D. Williams

A P P E A R A N C E S (CONTINUED)

Rodney Harrison NYPD Chief of Patrol

Oleg Chernyavsky
Executive Director of Legislative Affairs at the NYPD

Raymond Porteus Commanding Officer of Special Operations District Transit Bureau at NYPD

Lavonda Wise NYPD School Safety Division

Roberto Cabanas Urban Youth Collaboration

Priscilla Grimm [sp?]

15

16

17

18

19

20

21

2.2

23

24

25

1

CHAIRPERSON RICHARDS: Good morning. am Council Member Donovan Richards of the 31st District in Oueens and the Chair of the Committee on Public Safety. Thank you for joining us today. I want to thank the members of the Public Safety Committee who are here, Council Members Lancman, Vallone, Cabrera, and Powers. I want to make something perfectly clear before I begin, I am fully supportive of the NYPD's development and expansion of a Citywide Neighborhood Coordination Officer Program. My role here is to conduct oversight, and sometimes that does mean asking tough questions. Today, I do have some questions, but for the most part, I want the Police Department to have an opportunity to share with the City what makes a Neighborhood Policing model better than traditional forms of policing that we have seen here in this city. I don't think it's any secret that I think the strategy of the past, "Broken Windows" policing and the NYPD's overuse of "Stop, Question, and Frisk" have had no benefit for public safety, but have endangered a lot of mistrust of the Department from some of our most vulnerable communities. That's why I think what Commissioner O'Neill is doing with the NCO program is the right

way forward. Expand the number of officers whose
jobs it is to build relationships in the community so
that they know what the problems are, who they can go
to when they need help solving a problem, and
thinking outside the box in terms of preventing
problems before they escalate to where arrests and
enforcement are the only options. In my district,
the NCOs from the 100 th precinct did amazing work in
helping to set up a gate outside our local park so
that people couldn't get in at night to drink or use
or sell drugs or cause problems. I also have a great
story over the weekend of some NCOs who helped a
senior who unfortunately had bank fraud happen to her
and was pushed away and told to walk home. She was
in her 90s and an NCO officer was at home with his
kids and got a call from a community leader and
helped to resolve that issue. So, I want to give
credit to the 105^{th} precinct and all the precincts in
my district and the NCOs officers who really do go
out of their way to work, and that was a sign of
commitment. I think his name was Officer Roberts.
So I want to commend him. I give them all of the
credit for taking the initiative and getting the job
done, and that might not seem like police work for

2	some people, but it absolutely is. They took
3	proactive steps to eliminate an unsafe situation, and
4	my community is better for it. If more people could
5	see the NCOs in my district in action, I think they
6	would really appreciate a lot more about how much the
7	Police Department does. The questions that I do have
8	are really about the definition of neighborhood
9	policing. When I look at the NYPD webpage describing
10	the NCO program, I see videos that are really about
11	crime investigation and arresting suspects. If you
12	look right now at neighborhood policing hashtag,
13	#neighborhoodpolicing, many of the posts are exactly
14	what I want to see. For example, there is a
15	wonderful story about two NCOs changing their working
16	hours so that they can be at their local mosque at
17	the end of prayers and make sure everyone gets home
18	safe at their local mosque in the neighborhood. That
19	is fantastic. But others are about counterfeit goods
20	busts and interviewing witnesses and gathering
21	evidence. That's all fine, but is it what we want
22	our NCOs doing. I also recall seeing a video from
23	the summer of one NCO responds to a noise complaint
24	and ends up using a choke-hold and eventually a taser
25	when there really was no need to even make an arrest

De-escalation is the word. That concerns me. Those
kinds of officers should not be NCOs, and those kinds
of tactics should not be associated with a program
that's supposed to be about building trust. I'm
keeping an open mind here, and once again, I do
support everything I've heard from the Police
Department in terms of the NCO program, but I just
want to make sure we're not putting a new name on the
same tactics. I'm looking forward to hearing how
that's not the case. That being said, thank you for
being here. Any other colleagues join us? Council
Member Rodriguez joined us, and now we will hear from
our first panel which is Chief Harrison and Executive
Director Oleg. I don't know why I needed to read
your name. You may begin.

COMMITTEE COUNSEL: Do you swear to tell the truth, the whole truth and nothing but the truth and answer all questions the best of your ability?

UNIDENTIFIED: I do.

CHIEF HARRISON: So, good afternoon,

Chair Richards and the members of the Council. I am

Chief Rodney Harrison, Chief of Patrol of the New

York City Police Department. I am joined here today

with Oleg Chernyavksy-- I'm not sure if I messed that

2	up or not the Department Executive Director of
3	Legislation Affairs. On behalf of the Police
4	Commissioner, James P. O'Neill we are pleased to
5	testify before your committee about neighborhood
6	policing. What first began as a pilot in the spring
7	of 2015 in the 33 rd , 34 th , which is in Washington
8	Heights, 100 and 101, which is in the Rockaway
9	precincts, today our guiding philosophy implemented
10	in every precinct and housing police service area and
11	six transit bureau districts, with the remaining six
12	districts scheduled to come online by the end of
13	2019. In addition this year, the Safety Division
14	began a pilot that integrates the neighborhood
15	policing into our schools through are newly-created
16	School Coordination Agents. To be clear, neighborhood
17	policing is more than shaking hands and engaging
18	neighborhood residents and friendly conversation. It
19	is a comprehensive crime-fighting strategy built on
20	improved communication and collaboration between
21	police and the communities we serve aimed at reducing
22	crime, promoting safety, mutual respect, and solving
23	problems collaboratively with the recognition that
24	enforcement is not always the answer. Neighborhood
25	policing divides precincts into geographical areas

2	called "sectors" which corresponds to neighborhood
3	boundaries and staffs them with officers who patrol
4	almost exclusively within their assigned sector.
5	There are generally about four or five sectors in
6	each precinct. By working daily in the same sector,
7	sector cops become intimately familiar with residents
8	and business owners as well as unique conditions in
9	each such area. But more importantly and what makes
10	neighborhood policing different from prior attempts
11	at community engagement or community policing is the
12	engaging. The community is at the core of an
13	officer's duties. Unlike ever before, our staffing
14	plan ensures that sector cops are not spending their
15	entire tour listening to their radio and running from
16	one 911 job to the next. Instead, we ensure that a
17	third of the officer's tour is spent off the radio.
18	Meaning, at least a third of each tour is spent
19	engaging the community, problem-solving, building
20	trust and improving quality of life in this city
21	through a holistic approach to policing. Key to the
22	success of neighborhood policing is the Neighborhood
23	Coordination Officer. We call them the NCOs. Each
24	sector team includes two officers designated as NCOs.
25	While applying to be an NCO is voluntary, those

2	applying must demonstrate that they are not only
3	stellar crime fighters, but also that they possess
4	the skills and the temperament necessary to promote
5	ongoing collaboration and engagement with
6	communities. Officers that demonstrate such
7	characteristics are hand-picked by the commanding
8	officers to the NCOs. Structurally, NCOs report to
9	the NCO Sergeants who in turn reports directly to the
10	Commanding Officer. The NCOs serve as liaisons
11	between the police and the community and also as key
12	crime fighters and problem solvers in the sector.
13	They spend time familiarizing themselves with the
14	community to better respond to neighborhood-specific
15	crimes and conditions. The NCOs attend community
16	meetings with the neighborhood residents' leaders and
17	clergy, visit schools, and follow up on incidents
18	occurring within their sector. As a part of their
19	community outreach function, NCOs run "Build the
20	Block" meetings. These public forums are designed as
21	working strategy sessions with community members who
22	raise issues, problems, and complaints and
23	collaborate with the police in devising solutions.
24	NCOs receive specialized training focused on
25	providing them with a variety of skills they can

2	employ in their work. As part of this initial
3	transition to becoming an NCO, officers receive four
4	weeks of training. This includes a five-day NCO-
5	specific training course which covers topics such as:
6	community relations, public speaking, domestic
7	violence and child abuse, interagency and inter-
8	department collaboration, crime prevention and
9	intelligence gathering. They then attend a four-day
10	course on mediation and conflict resolution offered
11	by the New York Peace Institute, and a two-week
12	criminal investigations course that all detectives
13	are required to complete. Because NCOs receive the
14	same criminal investigation training as detectives,
15	they are able to function as adjuncts to the precinct
16	detective squads responding swiftly to incidents and
17	developing leads and gathering evidence that may have
18	been lost or contaminated under the old model of
19	specialized units and officers solely devoted to
20	responding to radio calls. Recently, all NCOs
21	receive two days of training that focus specifically
22	on outreach to the over population in New York. This
23	broad spectrum of training enables NCOs to use
24	creative approaches, techniques, and adaptive skills

to solve problems both collaboratively with residents

2	and via the use of resources within the outside the
3	NYPD to address issues in the communities where they
4	serve. As you may have noticed, neighborhood
5	policing is a bottom-up approach where day-to-day
6	community engagement and problem solving is led by
7	officers, not supervisors. While it is true that
8	neighborhood policing builds trust between
9	communities and police, it is likewise true that
10	neighborhood policing cannot work unless we as
11	Department executives trust our officers. That is
12	why we have committed to providing our officers with
13	the training, technology and tools they need to
14	successfully perform their duties, and affording ther
15	the latitude to make decisions and solve problems.
16	Their success is not measured by the number of
17	summonses or arrests they make, but rather by the
18	impact their performance has on making New York City
19	Residents' lives better and our city safer. The
20	ideas behind neighborhood policing are universal and
21	apply to any area of policing where community
22	interaction is vital. Some may wonder how we apply
23	the principles of neighborhood policing to something
24	as literally transient as a subway system, but
25	transit cops see the same faces every morning and

2	evening and bu8ild the same kind of relationship with
3	citizens on the ground as their precinct counterparts
4	do above ground. We see the benefits of neighborhood
5	policing every day. Last January, an off-duty NCO ir
6	the 52 nd precinct received a tip from a local
7	landlords on his Department-issued cell phone. A
8	tenant in his building had been assaulted but was too
9	afraid to come forward. The NCO and the other $52^{\rm nd}$
10	Precinct NCOs responds and were able to interview the
11	victim leading to the arrest of a violent sexual
12	predator. Last February, NCOs and the "fill the
13	closures" officers in the ninth precinct worked to
14	get to break up drug ring after a concerned community
15	members. After a concerned community member
16	attended, a community member a community meeting,
17	excuse me and told them about drug cells on his
18	blocks. These are the very types of community
19	relationships and partnerships that we strive to
20	build and are the foundation of neighborhood
21	policing. But our success is not just limited to
22	crime fighting. In the 23 rd precinct, NCOs received
23	a report of a vacant lot next to a school that was
24	littered with discarded hypodermic needles. NCOs

working with the School Safety Division and the Parks

_	COLLIE ON LODDIC DIVIDIT
2	Department ensured that the lot was cleaned up and
3	the school children were taken out of harm's way. I
4	could spend the next several hours pointing to
5	examples similar to the ones I just described which
6	demonstrates he effectiveness of neighborhood
7	policing, and I can relay he numberous conversations
8	I have had with both officer sand community alike who
9	recount the ways neighborhood policing has changed
10	neighborhoods for the better. However, anecdotal
11	evidence only goes so far, and the NYPD is an
12	organization that is committed to using proven
13	strategies that work to drive down crime and increase
14	trust and respect. To that end, the NYPD has
15	commissioned a study to be performed by a respective
16	outside research firm to tell us whether neighborhood
17	policing reducing crime, increases respect and trust
18	between police and the community and approves
19	collaborative problem-solving. This two-year
20	assessment will be objective, rigorous, credible, and
21	most importantly, independent we look forward to
22	sharing those results with you as they become
23	available. As Commissioner O'Neill has repeatedly
24	said, neighborhood policing is not merely a program

or initiative. It is not just a few cops in some

2	parts of the City trying to be nicer to people. It is
3	an overarching philosophy intended to reshape our
4	approach to filling our core mi8ssion. Neighborhood
5	policing affects a cultural change of the whole
6	Department, for every cop e, every surveillance

2.2

8 everyone who lives, works, and enjoys New York City.

employee, every bureau, division, and unit, and for

It is about each of us sharing responsibility for public safety by working together. Thank you for

11 inviting us to testify today, and we are now happy to

12 answer any questions that you may have.

CHAIRPERSON RICHARDS: Okay, we're also joined by Council Member Gibson. So, I'd just like to take a few minutes to get an update on a couple of troubling events that have happened over the last few days. So let me start off with is the NYPD investigating the incident where the woman giving birth in the Bronx was kept in handcuffs while going into labor back in February?

CHIEF HARRISON: That case is still under investigation. I'm unfortunately going to have to get back to you regarding that, Mr. Chair.

CHAIRPERSON RICHARDS: Okay. And then I know-- I know this is against state law, but I wanted

Coordinating Officers whose approach is primarily to

2

3

4

5

Ū

6

7

8

9

11

12

13

14

15

16

1718

19

20

21

22

23

24

25

be problem-solvers as opposed to using the traditional approach of force and manpower. You know, I would hope that NCOs would have responded to an incident like this. Were any of these officers NCOs?

EXECUTIVE DIRECTOR CHERNYAVSKY: No, they were officers assigned to the $84^{\rm th}$ precinct. They were assigned as response officers.

CHAIRPERSON RICHARDS: Okay. And so in a case like that, I would have hoped that NCOs would have responded to an incident like this. Would you agree? And I'm just interested in hearing a little bit more on, I guess, the coordination between city agencies. So, on a case like that, it would have been great if the NCOs obviously had a relationship with that particular office and they would have got the call. So, that gets into the question around outreach and metrics and how do we measure the success of this program, but I'm at least happy to know that they weren't NCO officers who, you know, would be charged with knowing the neighborhood a little bit. So, we look forward to hearing a little bit more about this following these investigations, but I think that this gets to the cusp of what we're

2 doing today. So, let's speak about the NCO program

3 for a second. How does the Department make

1

23

25

4 determinations of who is assigned as an NCO?

5 CHIEF HARRISON: Mr. Chair, the

6 Commanding Officer will put out a-- pretty much a job

7 interview request for anybody that's looking to be a

8 Neighborhood Coordination Officer. So, it's a

9 voluntary choice. Anybody that does request to be a

10 Neighborhood Coordination Officer, then the

11 | Commanding Officer will choose the individual that is

12 | the right fit, somebody that's hard-working, somebody

13 | that's willing to put their best foot forward to work

14 | with the community that they're there to serve. We

15 | want to make sure that the NCOs are well-rounded. I

16 use a phrase all the time, "NCOs are utility cops."

17 | They can-- we want them to make sure that they're

18 | solving problems within their sector that they have

19 | ownership in. We want to make sure that they're

20 | building relationships, but we also want to make sure

21 | that they're taking care of the conditions that are

22 going on with their sector. So that NCO is a very,

very valuable officer to a localized police because

24 | they're the ones that are intimate with the

stakeholders within an area and we work hand-in-hand

evaluations, okay. Prior years from their front line

L	COMMITTEE ON PUBLIC SAFETY 20
2	supervisors. We're looking for officers that are,
3	once again, are well-rounded. Our
1	CHAIRPERSON RICHARDS: [interposing] What
5	does that mean, though, so well-rounded?
ĵ.	CHIEF HARRISON: One of the things that

we take pride in is making sure we keep this city safe. That's the most important thing within this Police Department. So, officers have to be crimefighters first. We want the Neighborhood Coordination Officers to be able to know how to fight crime.

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

CHAIRPERSON RICHARDS: So, would you say that they've needed to exhibit a certain number of arrests in the past, or--

CHIEF HARRISON: [interposing] We not--CHAIRPERSON RICHARDS: [interposing] giving out a certain amount of summonses, which I think you said is not necessary.

CHIEF HARRISON: Actually not. They have to have a good work ethic regarding how to fight crime. And once again, there is not a number that we take a look at. Once again, these Commanding Officers are hand-picking these officers. They know them very intimately. They speak to their

2.2 23

15

16

17

18

19

20

21

for that promotional path to the next level.

CHAIRPERSON RICHARDS: But there's no

criteria that we identify. Once again is, they do have to have a certain amount of time on a job. If they are on a promotion list, then more than likely we're probably not going to put them in that position because they may be leaving a position sooner than later, and we want somebody that's going to be there for a certain period of time. Yeah. Neighborhood Coordination Officer is a career path position. You know, it's something that after you become a Neighborhood Coordination Officer we give that officer an opportunity to go onto an investigative unit. So, it's--

CHAIRPERSON RICHARDS: [interposing] So

I'm sure it's very appealing to those who are looking

CHAIRPERSON RICHARDS: Which does give me

had conversation around a pathway for individuals in

a little bit cause for concern, because you know, we

the SVD Unit, for instance, and it really wasn't much

more of a path for those individuals in that

particular unit. But so what are the retention

rates? So, this is a very new program in-- I'm

assuming since this is much more lucrative position

to take as you said, because it enables individuals

to get to the next level to move into an

investigative unit.

CHAIRPERSON RICHARDS: And as your testimony alluded to, they do get similar training to detectives, right?

investigation course is a two-week training that every New York City detective gets, because we want our Neighborhood Coordination Officers to be investigators. We want them to be able to identify a crime or a condition that's going on within their sector and work with their ancillary investigative units to be able to solve any crime condition that are going on within the sector.

4

5

6

7

9

10

12 13

14

1516

17

18

19

20

21

22

23

24

25

CHAIRPERSON RICHARDS: And I guess just going back to that. So, can you just define how a community should view a Neighborhood Coordination Officer? And I know you have videos. I don't know if we could play that clip, but it sounds to me like they're doing it. So how much time is spent specifically on investigatory work opposed to getting out there and learning who's in the neighborhood. And that gets me to the question of metrics. So, how do you measure the success or successes that a NCO officer has in a sector? So are there certain -- you know, I don't know if there's a bar of a particular amount of people they need to meet a month. How does the NYPD keep track of if NCOs and their sectors are building relationships. And once again, I want to acknowledge that I think this program is a great program. But, you know, unfortunately in my capacity-- or fortunately, have to also ask the hard questions as well. So, I'm all for it. I think the NCOs I know are doing a great job, but we're just interested in receiving a little bit more information on how this program works.

CHIEF HARRISON: So, if I could just give a little bit of a quick guidance regarding what the

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

Neighborhood Coordination Officer do on a daily They're not necessarily assigned to a sector to answer 911 calls. That's where the steady sector card have that assignment. Once again, it says the steady cars are also a major pat o neighborhood policing. We're asking them to take time off the radio, get out the car, and get to know the residents as well. That's something that we've never done before. Historically, in the past, those steady sector cars would go from one 911 to job to another 911 job, and never get an opportunity to meet the stakeholders within the sector that they cover. Neighborhood Coordination Officers who are not on the radio, they can find themselves during the day identifying a pattern within the sector, and I'll just give an example. People are breaking into cars within their area of concern. They'll go out and look for video cameras, videos that kind of capture the incident. They'll speak to maybe some witnesses that can help them identify who these individuals who are committed these crimes, but also during the day they'll find themselves going to a senior citizen home and talk about crime prevention tips, or going to the schools and talk about some of the concerns

9

10

11 12

13

14

15

16

17

18 19

20

21

2.2 23

24

25

that may go on with covering cyber-bullying and things of that nature. So, it's a self-motivated position. The -- every precinct has one neighborhood Coordination officer supervisor that oversees all the NCOs. The average is eight NCOs per command. If it's a larger precinct, you may find five sectors where they'll have 10 NCOs. Some of the smaller and no so large precincts may have six sectors where they'll have-- excuse me, three sectors where they'll have six Neighborhood Coordination Officer. So, it all-you know is each precinct is different. Every NCO comes in with a new assignment depending on what might have happened the day before, the week before or things that may have come across their table during their day.

CHAIRPERSON RICHARDS: Right. So, that gets me to-- so I know they have a supervisor. So, are NCOs required to track interactions with the public?

CHIEF HARRISON: No, we don't-- I have them prepare a weekly sheet to say how many times they've engaged with somebody. Do they have something that they put in an activity sheet where we can say, we did conduct a community visit or engaged

3

4

5

6

7

8

9

10

11

1213

14

15

16

17

1819

20

21

22

23

24

25

some types of business owners or going to a house of worship. Yeah, we do ask them to document, but we don't-- we don't take that information that's memorialized and then hold them accountable to say they're successful at their position.

CHAIRPERSON RICHARDS: So, you don't find out a problem that you don't track and there's no accountability. I mean, I want to know what my staff is doing as a Council Member. So I'm just interested in knowing why the NYPD does not necessarily track to know that. And I-- once again, NCO program is a great idea, a noble ideal, but I am concerned without metrics and without knowing, and perhaps there are incarceration that are happening across these communities such as the ones we saw this week, and where if there was -- and I'm not saying, once again, NCOs are responsible in any form or fashion for what happened this weekend, but what I am saying is if -perhaps we could have avoided or we could avoid some incidents like this if there are metrics and we do know that we are pushing them to the greatest capacity to get to know. What I'm getting at is it's very easy for NCOs to go to the same civic association meetings every month, and we applaud them

3

3

4

5

7

8

10

11

12

13

1415

16

17

1819

20

21

22

23

24

25

for that. They just followed-- we were at three on last Thursday, and I thought it was great. Together, I mean, I felt like they were following me at one point, but it was good. It was back to back to back. I'm like, "Wow, you guys again?" And I thought that that was good, but what I'm getting at is that can be considered an easy way out, being that civics meet once a month. It's not really hard to find or know, and I think it's good for intel and addressing a lot of the quality of life issues in my civic. Certainly appreciate it. But what I'm getting at is nine to three, whatever their tour is, ten to three or whatever it is, how do we track metrics on knowing if they're actually reaching community members without real oversight.

think if I could add a little bit. I think the greatest metric is the result, right? So, to say that an officer went to 10 meetings or had 20 interactions and that somehow says, okay, they're keeping busy because they checked off 10 meetings, they checked off 20 interactions, and therefore this is a productive NCO, that really wouldn't be a good

individual wanted to stay in the street. It wasn't--

unless it was for the relationship that the NCO built

24

2 with this individual, she voluntarily decided to check herself into the-- to a facility and come off 3 4 the street. So, it's these types of successes. There are crime-fighting successes as well. 5 because -- and I don't think we've ever shied away 6 7 from this. This isn't a position where your day-today function is shaking hands and greeting people. 8 these are police officers, and they're expected to do 9 police work, and in some respects that entails 10 enforcement, whether it be a summons or an arrest, 11 12 whether it be taking guns off the street, whether it 13 would be assisting detectives, for example, getting video, using the relationships that these NCOs build 14 15 with the community members to possibly get a video, a 16 surveillance video that may help solve the case of a 17 violent crime. So, yes, they're helping in the 18 crime-fighting aspect, but they're also helping in the sense that there are quality of life 311 19 20 complaints coming in, and those complaints don't necessarily need to end with a summons or an arrest 21 2.2 where historically maybe that's the way they would 23 have ended. So, today, we have whether it be the sector cops that are spending a third of their time 24 off the radio or whether it be the NCO would approach 25

_

individuals, would try to work through whatever that issue is, and try to stay away from enforcement, try to keep those individuals away from the criminal justice system. And to the extent they're able to resolve the issues in the community successfully without the use of a summons or arrest, that is deemed a success as well.

CHAIRPERSON RICHARDS: So, how do you measure what each sector is doing is the million dollar question? And it sounds like yes, they are doing some detective work. So, the question is, you know, if we're calling them Neighborhood Coordinating Officers, the way I'm reading what— defining the program, is you're supposed to be out learning the neighborhood, coordinating with the neighborhood, and of course, they're still police officers, and we don't— we won't shy away from that, but to me, building bridges. So, what's the difference between community affairs and what NCO officers do if that's the case?

CHIEF HARRISON: I just want to kind of go back to your question, and I-- regarding trying to capitalize or capture the successes or failure of a Neighborhood Coordination Officer, that falls on the

19

20

21

2.2

23

24

25

2 ownership of a Commanding Officer who gets the information from their supervisor. We have to have 3 trust in the Sergeants to say, hey, this Neighborhood 4 Coordination Officer is making relations. He or she 5 is solving problems. He or she is doing a great job 6 7 regarding fighting crime. He or she is doing everything they can regarding using the different 8 city agencies to resolve problems. And they don't 9 necessarily get on board with that philosophy, then I 10 use this phrase all the time, we have a very deep 11 12 bench, we'll get another NCO to fulfill that need. 13 So, you know, we don't necessarily have to capture 14 numbers to find out successes. You know, once again, 15 this is just positive feedback or maybe even negative 16 feedback if it warrants regarding what the community 17 thinks about that Neighborhood Coordination Officer.

CHAIRPERSON RICHARDS: I agree with that.

So, do you-- how do you measure-- because I just-- I think we're having a firm difference, and I guess it's the way that we track the successes. I think we

both agree that this program is necessary and it's an

Are they out-reaching and addressing the problems

the Neighborhood Coordination Officer.

within their sector, and that's the ultimate goal of

^

1

2

3

4

_

5

6

7

/

8

9

10

12

13

14

1516

17

18

19

20

21

22

23

24

important step forward. So, sergeants you said would track this. Are they getting a detailed report?

We've met this month 10 individuals. So you're saying they're not doing any of that.

EXECUTIVE DIRECTOR CHERNYAVSKY: Well, if I could--

CHAIRPERSON RICHARDS: [interposing] And if not, the question is how do we know in every place? So, the 105/101, like I said, I've acknowledged earlier that they do some great work, but how are we measuring if they're getting out there every day and meeting local stakeholders and local community members, and how are they building the bridges? So, I hear you on-- we both agree that they should solve quality of life. But if you're an NCO and you're working this week and you resolve one issue, that's a good thing, but the question is could we do more? Could they do more? And my concern with not having metrics to measure that is we'll never know if they're reaching -- who they're reaching, if they're really reaching the communities that they're put there to serve.

EXECUTIVE DIRECTOR CHERNYAVSKY: Sure

2	different units within the Department, also different
3	agencies. Okay, and coordinates with the community
4	as well. So, to the extent that a crime happens and
5	the NCO is being is assisting Detective Bureau,
6	right? That's another thing. So, these are all
7	there's anecdotal. There's certain metrics that we
8	use that we can track whether the NCO or the sector
9	cops are performing adequately. The other piece is,
10	and I we men the Chief mentioned this in his
11	testimony. I think it's worth repeating is, the NYPD
12	commissioned an independent company to review, to
13	actually look at metrics that could be used to
14	actually formally review neighborhood policing and
15	our implementation of it.

EXECUTIVE DIRECTOR CHERNYAVSKY: Rand. CHAIRPERSON RICHARDS: The Rand Group? EXECUTIVE DIRECTOR CHERNYAVSKY: Is it group or corporation? Yeah, I-- don't hold me to that. So what they're going to be doing, it's a twoyear study that's going to be done I believe in five phases. I think the first phase is going to be complete around June of 2019, and we'll of course

look forward to share the results.

CHAIRPERSON RICHARDS: Who's the company?

25

16

17

18

19

20

21

22

23

respected, I think, to take a look at our

to the program. I don't think it's that hard to mark

2.

down just as we have a council program here called CouncilStat where we input constituent cases and we track how they're resolved and all of those good things. I don't think it's that difficult for the NYPD and for officers to be able to do that. And then I'm going to get to my colleagues as they have questions, and then I'll come back for a second round. Are the numbers on the calls are—so they obviously they have cell phones. Do they track—do you track how many calls come in to specific NCO officers, and emails, and are we measuring that as a way to estimate the connection to local communities?

CHIEF HARRISON: Alright, so Mr. Chair, I just want to go back just for one quick second if you don't mind. The one thing we don't want to do with the Neighborhood Coordination Officers is tie them down administratively. We want to make sure that they're getting an opportunity to get out there to do their job, to get out there to meet people to solve problems and, you know, that was the problem with the-- our old philosophy which was CPOP, you know, where the officers had to fill out beat books and a host of other things, and we found themselves inside doing administrative stuff instead of outside doing

CHAIRPERSON RICHARDS: [interposing] Okay.

I'm sure there's some NCOs who-- like I think

2	NCO Roberts in the 105 th who go above and beyond the
3	call of duty, and I think that's the goal of the
4	program, is these officers are supposed to exemplify
5	going above and beyond the call of duty, not being
6	looked at as enforcement necessarily, although
7	they're doing work, but they're supposed to be looked
8	at as community builders, people who are building
9	bridges between the community and the NYPD. And my
LO	concern without having metrics to measure that is
L1	that you may just have individuals sitting and
L2	looking "voluntarily" to become NCOs because there's
L3	a promotional path there. So, we'll go there, we'll
L 4	serve out some time, we got training to become a
L5	detective, you know, and that counts toward
L 6	something. So, I think that's where we may differ.
L7	Once again, I support the overall goals, but I think
L8	we can imagine what we could do if we actually know
L 9	that every NCO out there in every sector is going
20	above and beyond the call of duty and meeting
21	community members. Not to say they're not, but as we
22	know, this is a department how many officers are in
23	the NCO program total?

CHIEF HARRISON: We have 960 Neighborhood Coordination Officers.

24

_	COINTITIED ON TODELO DINTETT
2	CHAIRPERSON RICHARDS: So, 960, which is
3	great, right? Out of those 960 I'm sure there are
4	some who go above and beyond the call of duty just as
5	in any agency or department, and then you may have
6	some who may just be doing time to get the next
7	promotion. You may have some that are doing good
8	work, some who are doing bad work, and I think my
9	concern overall is that there's no system that
10	measures. So, I would hope that we get there. Just
11	retention rates, too, in NCO programs so far?
12	CHIEF HARRISON: Yeah, I have that
13	information. By the way, let me redact my last
14	statement. Seven hundred and eighty-five
15	Neighborhood Coordination Officers, 610 of them are
16	male, 175 of them are female. So, once again, we
17	have neighborhood policing in 76 out of the 77
18	precincts, and one precinct doesn't have, Central
19	Park, which I'm sure you can understand the reason
20	for that.
21	CHAIRPERSON RICHARDS: I don't understand
22	the reason.
23	CHIEF HARRISON: Well, it's not

CHAIRPERSON RICHARDS: Okay.

necessarily a residential precinct.

24

2

3

4

5

6

7

8

10

1112

13

14

1516

17

18

19

20

21

22

23

24

25

CHIEF HARRISON: So, that's why it's more geared towards identifying residents and working hand-in-hand.

CHAIRPERSON RICHARDS: Okay.

CHIEF HARRISON: Mr. Chair, I just have to clean up one thing here, and I think there may be a little bit of a misunderstanding. The Neighborhood Coordination Officers are crime fighters first. Their main job is to make sure that they keep the residents in their sector safe. In that same process, we want to make sure that they build relationships with the communities that they're there to serve, that the ones that they're there to protect to make sure that they can have a sustainable relationship just in case anything in the future comes up, they work together to correct it. that's-- you know, I'm hearing quite often that they're community-friendly, and that's one of their goals, but they wouldn't get that position if they're not crime fighters first.

CHAIRPERSON RICHARDS: But your commercial shows these amazing individuals who walk up and down the street--

CHIEF HARRISON: [interposing] Correct.

CHAIRPERSON RICHARDS: who throw

2

3

4

5

6

7

8

9

10

11

1213

14

15

1617

18

19

20

21

22

23

24

25

basketballs with kids, and that-- I think that's noble. We're trying to change and shift the public's purview of the NYPD, and that's-- I think that's a

that if they're going to be viewed as crime-fighters

great part of the program, but my only concern is

within the Department, I think that the messaging--

are they crime-fighters, which they are no doubt, but there's, you know, one thing you're promoting, and

then you know, we here obviously know-- are in the

know, but just wanted to put that out there. You

didn't answer the question on retention rates so far

with the NCO program.

CHIEF HARRISON: So, to date in Patrol Service [sic] Bureau, 96 officers and 13 Sergeants have left their positions as Neighborhood Coordination Officer.

CHAIRPERSON RICHARDS: How many?

CHIEF HARRISON: Ninety-six officers.

CHAIRPERSON RICHARDS: Okay.

CHIEF HARRISON: And 13 sergeants. Once again, it's for various amount of reasons. Eleven officers and one sergeant have been transferred to

investigative units. Remember I was talking about

their	career	paths?	Τw	enty	officers	and	four
	_	_					

2

25

3 sergeants left to-- left their command to go to other

4 units. You know, once again, it's the one thing

5 \mid about this organization I love, we have tons of units

6 throughout the agency. Nine officers and three

7 sergeants were promoted to the next supervisory rank.

8 Thirty-five officers and five sergeants were

9 transferred to other positions within precincts, not

10 | for performance issues, and 21 officers and no

11 | sergeants were transferred to other positions in the

12 precincts for performance issues.

13 CHAIRPERSON RICHARDS: Twenty-one were

14 | transferred out for performance issues?

15 CHIEF HARRISON: Yes, sir.

16 CHAIRPERSON RICHARDS: Okay, and I think,

17 | just before I turn it over, that was an important

18 | question for several reasons. You know, building

19 relationships with the community-- and that's why I

20 | wanted to hear what's the difference between them and

21 community affairs, right? Because if this

22 specifically is starting to be viewed as a

23 promotional path, you lose that community connection,

24 | right? So, Officer Roberts got to know the local

bodega owner, and less than a year he's promoted and

2	someone is filling that gap. So the trust that was
3	built in overtime then is lost and you're starting
4	over again, right? So, once again, I get what you're
5	saying. They're supposed to be crime fighters, but
6	the worst thing we could do is promote these officers
7	as people who are going to be the right the
8	regulars in our neighborhood who we get to know who
9	we build trust and love with, similar to my
10	inspectors in the 101. We always get some great
11	inspectors in the 101, and then the numbers go down
12	and it looks great, and then they're promoted out and
13	the community is just like again, again, again, after
14	they built so much trust over time. and this is not
15	I'm not saying we want people to stay where they're
16	at, but for this program to be two years old to a
17	great degree, and just coming in to some local
18	precincts now, and to see people starting to already
19	move out of place, move out of the neighborhood
20	already after they might have built trust and over
21	time. So this should probably be some metrics. I
22	would be interested in looking for a minimum amount
23	of time, perhaps I don't know if I'm speaking out
24	of sort, for individuals to serve in this capacity

before they're promoted-- right? So maybe it's a

2 four-year minimum. I don't know if that's there yet, 3 but it shouldn't be a two week minimum or a one year minimum especially when there are individuals who 4 probably are waiting in other units who I'm sure have

1

7

8

9

10

11

12

25

been waiting for a promotional path for 10 years or 6

more. So, -- which we do hear sometimes, too.

I'm going to leave that alone for today. But--

CHIEF HARRISON: [interposing] Mr.

Chairman, if I could just answer your question

regarding the difference between the community

affairs officer and the Neighborhood Coordination

13 Officer. The community affairs officer is pretty

much the extension of the commanding officer 14

15 regarding community concerns. They're not

16 necessarily into the crime fighting mode. They're

17 there to identify any community needs and address it,

18 and that's a whole, the precinct as a whole.

contrast to the Neighborhood Coordination Officer, 19

20 they're assigned exclusively to a localized precinct.

They're there-- and once again, this is-- and I'll 21

2.2 just use the 105. Whatever is going on in one

23 sector, we'll just say A as in Adam, may be totally

different form concerns that may be going on in 24

sector D as in David, and the 105 is a very big

1

3

4

6

7

8

9

10

11

12 13

14

15

16

17

18

19 20

21

2.2 23

24

25

precinct, and the communities and the culture has changed. So, that NCO is very, very valuable to having the utmost knowledge what's going on within the area that they cover. And that's why we put them there on a day-to-day--

CHAIRPERSON RICHARDS: [interposing] I'm

going to stop you, though, because Community Affairs probably knows more than what an NCO would ever know in a community. I'm just saying. Chbota Cooper [sp?], Kevin Campbell, these are fixtures in our local communities, Pat McCabe [sic], you know, like these are individuals who are fixtures who probably can get more information than an NCO on any day because they built up that trust for years. So, the-- so I guess what I'm getting at, would it have made sense to expand that program and roll out great commercials and reshuffle it, change the name, or whatever you want it to do rather than creating a whole new program, NCOs, which would primarily be focused, you know, on crime fighting as you said. Because Community Affairs Officers, everything you promote on that commercial is what the community views as Community Affairs Officers. They've been doing it in the trenches for a long time. So, look,

2	and I'm not here to knock it. Once again, I think
3	the NCO program is good, but I just think, you know,
4	we need to define and ensure that the public knows
5	exactly what they're doing, but I would argue that
6	Community Affairs Officers there's yes, they looked
7	at from the aspect of doing very little enforcement.
8	They're trusted. They probably can get information
9	about which they o I mean, I know that for a
10	fact. Even beyond being a Council Members, my work
11	in relationships with them. So would it have made
12	sense to just roll this or put more money into that
13	expanded so that then you really get that community
14	affairs nexus a part of it? But I'm going to go to
15	my colleagues for questions because I've gone on for
16	a long time. I'll come back around. And I want to
17	acknowledge Council Members Brannan and Deutsch,
18	Cohen, and Menchaca. But once again, let just say, I
19	support the Department's goal of this program. I
20	think that it has done some good, but I just think
21	that we need to have a clearer definition of what
22	they're actually supposed to do, and ensure that if
23	their job is to build that trust, that these officers
24	are fixtures in the community and actually that there
25	are metrics that ensure that we know that they're

1

3

4

5

6

7

8

9 10

11

12

13

14

15

16

17 18

19

20

21

2.2

23

24

25

actually doing a job that they're set out to do. So, once again, I applaud the NYPD on this, but we-- you know, we need to, I think, define metrics a little bit, and we-- by doing that I think we will build even more trust, right? So, I will go to Gibson followed by Gibson, Deutsch, Menchaca, and the Cohen.

COUNCIL MEMBER GIBSON: Thank you, Chair Richards. Good afternoon, Chie. Good afternoon, It's good to see you. Thank you for coming today and a really important topic to talk about about the NCO program. I certainly know a lot about it, and I remember the launch in the spring of 2015, and I really appreciate the efforts and understand that this is really going to be a fundamental hallmark of the Administration of how we get back to the neighborhood-based policing, and I think in 2015 when it first rolled out, you know, a lot of New Yorkers didn't really understand what the overall goal was. You know, many of them new the beat cops, the cops that they knew on the street by name. knew them and their children, and I honestly can say that it's been three years now, and I'm grateful that it's in every command. One of the first roll-outs in initially the four commands when you came to the

2	Bronx. And I've seen you at almost every roll-out.
3	So I appreciate the effort and certainly the
4	consistency. I think the NCO program for me is about
5	consistency, and the Community Affairs Officers we
6	have are great, but the NCO program is really
7	different from Community Affairs, and I think
8	residents and stakeholders are now starting to
9	understand that. So, looking at the NCO program and
10	moving forward, three years are under our belt.
11	Where would you say the NCO program is going to go
12	moving beyond? So we have another three years under
13	this administration. We are constantly looking at
14	ways to reinvent the wheel, be innovative, be
15	creative in our approach. I have seen many of the
16	safety summits now called Build the Blocks. I'm
17	going to go on record and say that I have two of the
18	very best NCOs in the Bronx in the 42 precinct when
19	they started their Build the Block meetings they had
20	3 and 400 people that attended their first several
21	meetings, and over the several months, you know, it
22	started to get much more intimate. So it was focused
23	on clergy. It was focused on young people. We
24	focused on schools, and I really saw a lot of
25	different people, right? Because I think at the very

2.2

beginning we expected to see the same residents to go to Community Board meetings and precinct council, and that's not necessarily the audience that we want to always see. We want new people that don't always come out to meetings, the parents that don't necessarily come out, and what I've seen is that happen through the years, and now that it's in all of my precincts-- it's in my PSA. I'm grateful to see where it's going, but I want to understand from the

Department's perspective where do you see the NCO

program as it continues to move forward.

CHIEF HARRISON: So, good afternoon, Ms.

Council. So, one of the things that I like about the neighborhood policing philosophy is we're expanding it. So we have nine police service areas that also have neighborhood policing in it. Now, we're pushing it out to the transit districts. We have 12 transit districts within the City. right now it's in six of them, and we plan on having it in the other six by the end of 2019, which I think is going to be very, very valuable to those who commute through the transit system, and as well as we're now taking it to the next level and are going to have neighborhood policing and School Safety Agents, and I think that's

1

3

4

5

6

7

8

9

10

11

12 13

14

15

16

17

18

19

20 21

2.2

23

24

going to help that level of intimacy within the Board of Ed which is going to help build relationships and have a little bit of a stronger understanding regarding our relationships with the kids that way, that we're there to protect and serve.

COUNCIL MEMBER GIBSON: In addition, a lot of the NCOs, as you mentioned, they're with quality of life issues, but the number one goal is they are still fighting crime. For NCO officers, for new officers joining the NCO program, there is always a challenge of finding a very common balance. very sensitive, you know, circumstance when you're building relationships, but you also need information as well from residents, and you have to take time to build the relationships, deal with quality of life issues but also understand that it's about making sure that we deal with the larger issues around violence and domestic incidents. So, from your perspective, how do you think the NCO officers are instructed in giving a lot of guidelines on how to find a balance of crime fighting, building relationships and dealing with quality of life all at the same time?

2.

3

4

5

6

/

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

_ 1

25

CHIEF HARRISON: So, that's the whole concept of neighborhood policing is that we want the officers assigned to that certain area, the NCOs, as well as the steady sectors to get to know the residents prior to that incident occurring. So, if that unfortunate incident does occur, we don't have to worry about the relationship building upon that incident occurring, and that's the one thing that people are not taking into consideration the importance of building relationships, working together, having that ownership within a localized area, and then if something does occur, the Neighborhood Coordination Officers know how to work with the different people within their residences, the stakeholders, to identify that issue and come to some type of resolution.

COUNCIL MEMBER GIBSON: Okay. So, the

Chair talked a lot about metrics and measurements and
how you define success. How often do you engage with
the NCOs and the NCO Sergeants to get feedback from
the NCOs directly in terms of how are they feeling,
any challenges, improvements, etcetera?

CHIEF HARRISON: So, out of my office we have a team of supervisors that go to the different

14

15

16

17

18

19

20

21

2.2

23

24

25

2	precincts, have focus groups with the sergeants as
3	well as the Neighborhood Coordination Officers to
4	identify, you know, what are the issues, what
5	logistically do you need, what little nuances that
6	you seem to have struggles with, and we get great
7	feedback, and some of these NCOs have some of the
8	best antidotes to make neighborhood policing better,
9	and we take this information and we implement it, no
10	just within their precinct, but maybe citywide. So,
11	the one thing that we always do is constantly,
12	constantly try to see what the cops are saying about
13	neighborhood policing. Some of the great success

stories that they see, some of the uphill battles

that they have to climb, and how can we make their

jobs much easier going forward.

COUNCIL MEMBER GIBSON: Okay. And I'd also like to understand as well, because I know many of my NCO officers very well and my constituents do reach out to them a lot, the coordination of city services. So, NCO officers are, you know, tasked with the responsibility of really making sure that they can serve as almost a liaison between the resident and a local agency. So, accessing resources -- my grandson, you know, wants to apply for

25

2	Summer Youth or needs a job or needs to get into a
3	program and educational/vocation program. So a lot
4	of NCO officers, and to me, that's not necessarily
5	quality of life, but it's certainly about their
6	quality of life, that resident and their family. So,
7	in terms of resources and resource guide, when we
8	first launched the NCO program, Deputy Commissioner
9	Susan Herman, I remember seeing it, but there was an
10	actual booklet that we published in Washington
11	Heights that had all of the resources and different
12	agencies and CBOs and clergy and faith-based
13	organizations that the NCOs were given in the 33 and
14	the 34 to provide information to the residents. So,
15	are we still doing that in terms of those resource
16	guides? Is that still happening?
17	CHIEF HARRISON: Absolutely.
18	COUNCIL MEMBER GIBSON: Okay.
19	CHIEF HARRISON: And first and foremost,
20	the Neighborhood Coordination Officers before they
21	take the position they have to get certain type of
22	training, one of them being, like I said before, the
23	Criminal Investigation course which all the New York
24	City detectives have to get. You also have to get

mediation training. It's a three-day training which

2.1

2.2

is done by the Peace Institute, which is an external group which helps us mediate incidents that may come across their table, but that NCO training is one of the most important trainings because it teaches the Neighborhood Coordination Officers how to work with the different city agencies and how to solve problems that are going on within their localized sectors.

So, they're also armed with this book just in case if there is an agency that they need to get in contact, be it Sanitation Department or Traffic, whoever it may be, they're armed with this book so they can make the appropriate contact to address any problems that come up.

COUNCIL MEMBER GIBSON: Okay, and my last question, my other colleagues have questions as well. Is the roll out in transit? So, it's a little different, a little unconventional, of having the NCO program in transit. So you're working with Chief Delatorre, how is that going to work? You're already in six transit districts. Mine is Transit District 11, which will be rolled out next year, but how would that work and how would that be separate from the Community Affairs Offices that we already have in Transit Districts?

25

2 Chief also testified, we're going to be rolling out by the end of next year, Districts One, Two, 33, 11 3 which is your district, 34, and 23. So, a lot of 4 5 the, you know, the same concepts and philosophy and 6 paradigms that we in Transit, we took on the PSD 7 model. We kind of modeled it after that. One of the things at the onset was how are we going to make the 8 neighborhood policing work in Transit. You know, 9 because we don't really have-- do we have a 10 community, yes, we do. The commuters are our 11 12 community. So, we want to tap into them. Like Oleg 13 mentioned earlier, the same people are going to and 14 from the train station each day, and then our task 15 was-- the challenge is, you know, how do we engage 16 those folks to find out what the problems are. You 17 know, ordinarily, people don't want to stop, you 18 know, like to and from work, to and from school, and so forth. That was the challenge that we gave the 19 20 NCOs and part of the -- Councilman Donovan asked, you know, how do we choose our NCOs. Well, we choose 21 2.2 them very carefully. It's an interview process like 23 Chief Harrison mentioned. You know, we look at evaluations. You know, CO has the most weight to 24

recommend an NCO. You know, he or she knows that

2 person more intimately than anyone else. That being said, the next level if the borough level where the 3 4 Inspector or Deputy Inspector would interview that NCO as well, and they get rubber stamped and it's 5 sent up to the bureau level. Chief Delatorre wanted 6 7 us to personally interview the NCOs, so we formed the committee, myself, Lieutenant Trainer, some of the 8 other executives at the Transit Bureau and we 9 interview them. One of my questions I had was, you 10 know, how-- you know, we have a lot of young 11 12 officers. So how were these young officers going to engage the ridership? How were they going to gauge 13 14 the MTA workers? You know, are they going to be able 15 to marshal up the resources and address concerns. 16 So, that being said, one of our questions to them, 17 especially the younger officers, how are you, you 18 know, as a five-year officer or a three-year officer going to grab a 15-year officer and tackle problems 19 20 in the subway? And most of our problems, you know, whether it's crime -- we have some crime issues, grand 2.1 2.2 larceny and so forth, but a lot of the problems the 23 communities complain about is quality of life, quality of life, homeless, quality of life, you know, 24 people selling stuff on trains, breakdancing, jamming 25

1	COMMITTEE ON PUBLIC SAFETY 60
2	the machines, depth of service, all those things.
3	So, we task the NCOs with coming up with some ideas.
4	How are we going to get A, engage the public, you
5	know, how you're going to get them. So, one of the
6	ideas that came up was to give them you know,
7	you'll see the signs in the subway, you know, with
8	their pictures on them, the two NCOs and the station
9	manager. You know, give them the email address,
10	contact them. They also give out cards for that. We
11	also have a Twitter account, the Chief has that
12	complaints get funneled through, and also as well,
13	the MTA Portal. The MTA gets complaints all the
14	time, and it filters down to us which gets sent out
15	to the NCOs to address. So part of it, you know, you
16	talk about metrics to measure stuff. One of the
17	things that we look at and we task the NCO Sergeants
18	with doing is following up on these complaints,
19	whether it be an email complaint from a commuter from
20	the MTA Portal, getting those complaints in. And
21	then what was the follow-up then? So, we get
22	complaints about homeless. So, the NCO's then are
23	tasked with marshaling up their resource whether it's
24	contacting the BRC, the Bowery Residence Committee,

contacting HOU, and getting them all together. And

2 then following, you'll try to get those homeless
3 people services.

1

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

COUNCIL MEMBER GIBSON: Okay, thank you very much. That was a very good summary. Thank you. I look forward to working with you as we continue to expand the NCO program and Chief Harrison. certainly want to thank you on behalf of the Bronx. I know how much you love the Bronx. You're always there, but I really do appreciate the attention that's been given. This really is about a mindset change, a culture change, and really a shift of how we police in New York City, and so we constantly need to look at innovative approaches of how we can continue to improve our relationships, keep crime at all-time low, and make sure that at the end of the day people feel safe, but also that New Yorkers know they have to be a part of the process and not, you know, not the problem, but be a part of the solution. So, I thank you, Chair for having today's very important hearing, and looking forward to working with you. Thanks again.

CHAIRPERSON RICHARDS: And thank you, former Chair Gibson, for that. I think what she said was on point, and I think one of the things we want

CHIEF HARRISON: Got it.

CHAIRPERSON RICHARDS: So, in a situation
like what we saw this weekend, once again, in a
serious note, we would have rather the NCOs deal with
this incident, and that's why I think tying the
metrics is so important so that we know specifically.
I'm not sure who's assigned to that sector, but that
center should have known for a fact that you know
what or obviously it was a breakdown in HRA, and we
got questions on that, too. So I don't want to put
it all on PD on why they called the NYPD in the first
place. But at the very least, I would have rather a
Center Director call a NCO to come in to deal with a
non-violent issue, something that, you know, clearly
was not an arrest offense, sitting on the floor
allegedly. So, that's what I'm getting at. That's
why I think it's important for us to ensure that
there are metrics tied, because then we can alleviate
a lot of the non-violent quality of life, something
as minute as that for NCOs to deal with. So, I'll go
to Council Member Deutsch now, followed by Deutsch,
Menchaca, then Cohen.

COUNCIL MEMBER DEUTSCH: Thank you.

Thank you, Chair. So, this question is for the

Chief. Like we're all concerned about the increase

2.2

of hate crime throughout the City. We had a five percent increase this year based-- compared to last year, and a 28 percent increase targeted to Jews, anti-Semitism compared to 2017. We had a very disturbing incident in Queens just a few weeks ago where that individuals, 16-year-old individual, is still laying in a hospital bed. I believe two arrests were made. Can you please, like, explain if that is-- if the hate crime is ruled out or it's still be investigated as a possible hate crime, and if you could please explain what happened in the case, whatever you can discuss that's both -- that you can about that incident in Queens.

investigation. I don't know all of the little details, Councilman. If you don't mind, I'm going to ask if I can get back to you regarding the exact details, but one thing I will say is the New York City Police Department, we do not tolerate bias crimes of that nature, and it's not just at neighborhood policing philosophy, how to address it, it's all 36,000 police officers are engaging regarding to stop any types of bias acts that happen throughout the City.

2.

1

COUNCIL MEMBER DEUTSCH: But I--

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

CHIEF HARRISON: [interposing] Regarding

4 the details--

COUNCIL MEMBER DEUTSCH: [interposing] I understand. I just want to-- there was a meeting in Queens where the NYPD showed up, and after about a half hour they were told that they have to leave the 112 precinct. It's not my jurisdiction. I'm the Chair of the Jewish Caucus and I'm very concerned about that. For two weeks I've been trying to find out what happened. Is it still a possible hate crime? Someone ended up in a hospital with stitches and almost ended up in a coma, and two weeks later I still don't-- I still can't get any answers to what investigation is, what the NYPD is doing about that, and what disturbs me most is that we have -- we have a tremendous increase in hate crimes across the City, and I can't get answers of what happened in Queens, and it's been already two weeks. So, I had a meeting in Williamsburg just a week ago and in Crown Heights where the commanding officers came in. we had a discussion, and really it was a real-- the dialogue was helpful, and we were able to walk out at the meeting having a better understanding of how they

2.2

already.

will be-- better protect the residents of those communities. But in the case in Queens, I still, you know, like I said, it's been two weeks. I can't get answers. I tried getting a hold of the office. I couldn't get a response, and I just want to know when I could get a briefing of what is happening in Queens, and if it's still under investigation as a hate crime. Because I think that in this day and age with everything going on, we should have answers

EXECUTIVE DIRECTOR CHERNYAVSKY: Yeah,

Council Member, as soon as— obviously, we didn't

come prepared to talk about that incident today,

given the topic of the hearing, but I can assure you

that once this hearing's over I'll get a briefing on

the status of the investigation. I'll give you a

call and reach out to you and update you.

CHIEF HARRISON: And Council Member, if you don't mind, after we saw an uptick in some of the incidents that have been occurring throughout the City, we've designated House of Worship Autos [sic] to each one of the 77 precincts or 76 precincts, excuse me, on each tour, and their job is to mainly focus is to go to the different houses of worship to

1

somehow stop any of these attacks or incidences from occurring. 3

4

5

6

7

8

9

COUNCIL MEMBER DEUTSCH: How do the NCO officers, how do they put -- how are they put in play with what's going on across the City? Do they receive training on hate crimes? Are they part of the house of worship patrols? Are they asked to go to house of worship across the City?

10

11

12

13

14

15

16

17

18

19

20

CHIEF HARRISON: Well, all officers get training on hate crimes. That's the first and foremost. We do ask the NCOs to go to the different religious institutions and talk about certain things that may be going on within their localized area, things that may not necessarily be out to the public. We make sure that the NCOs arm the different institutions with the appropriate knowledge as well as crime prevention, be it how to put a camera in certain location or how to secure their facility, but the NCOs are very involved with the crime prevention, especially when it comes to these hate crimes.

21 2.2

COUNCIL MEMBER DEUTSCH: So, the NCO officers give crime prevention education?

24

23

CHIEF HARRISON: Absolutely.

1 COMMITTEE ON PUBLIC SAFETY 2 COUNCIL MEMBER DEUTSCH: They do, and how 3 does that work? CHIEF HARRISON: Well, we give training 4 throughout the -- Each NCO gets training from the 5 training supervisors at the localized precincts, and 6 7 they take this information, and once again, I've always said, what may be happening in the one 8 precinct may be different from what's going on in 9 another precinct. What's happening in one sector may 10 be different from what's going on in a different 11 12 sector. So, the NCOs are very much in-tune to a lot 13 of the different occurrences that are going on throughout the City. They take the information. 14 15 They go to the different organizations within their 16 sectors that make sure that people know exactly 17 what's going on and how to protect themselves. COUNCIL MEMBER DEUTSCH: Do you have-- do 18 19

they have like a log, like which house of worship they did this education in? If I could get a copy of that?

20

2.1

2.2

23

24

25

CHIEF HARRISON: I can't say that every precinct does have it.

COUNCIL MEMBER DEUTSCH: In my district I have 60, 61, 70.

CHIEF HARRISON: I could-- I'm going to have to get back to you regarding that.

2.2

COUNCIL MEMBER DEUTSCH: Okay, great.

CHIEF HARRISON: But I know that they do document their engagements on reports that they do
COUNCIL MEMBER DEUTSCH: [interposing] On visits.

CHIEF HARRISON: On visits, yes, sir.

COUNCIL MEMBER DEUTSCH: Okay. Finally,

I just want to ask one other question. When people
are encouraged to email or call a NCO officer, so
when an email goes to an NCO officer, does anyone
monitor of when that email gets responded to, number
one. And number two, when someone leaves a message
with an NCO officer, because that's a police-issued
phone, does anyone monitors when that person
receives— like, is it a log the NCO officer has to
log in— I just received an email on this and this
date. I returned the email on this and this date.

CHIEF HARRISON: Well, one of the things that we ask our NCO sergeants to do is to make sure that the Neighborhood Coordination Officers are getting back vigilantly to the-- any complaints that come across via email, anything that comes across

1	COMMITTEE ON PUBLIC SAFETY 70
2	their phone, and if it doesn't, we also encourage the
3	community to make sure that they let the NCO sergean
4	be aware of the, I guess, the slow response we'll
5	say.
6	COUNCIL MEMBER DEUTSCH: Do they have to
7	log it in, the NCO officers? Do they need to log it
8	in?
9	CHIEF HARRISON: There's not a
10	necessarily a log-in process regarding when they
11	receive the call and the time/manner of how they got
12	back to it. We do have the most trust in our
13	Neighborhood Coordination Officer to take care of the
14	issues that come up within a sector in a timely
15	manner, but that's a whole new way of policing. We
16	want to trust our cops.
17	COUNCIL MEMBER DEUTSCH: So
18	CHIEF HARRISON: [interposing] We want to-
19	_
20	COUNCIL MEMBER DEUTSCH: [interposing] in
21	the City Council we have what's called we have a
22	program that when a call does come into our office,
23	it's called IQ, and we log in that call. We don't
24	have anyone watching over us except for the press,

but we log in every single call that comes in, and

manner.

beyond the positive, I want to kind of offer some

opportunities for discussion about how to move

24

19

20

21

24

25

Councilman. So, one of the trainings that I failed to talk about was each one of the Neighborhood

Coordination Officer gets a speaking present--

So, good afternoon, Mr.

CHIEF HARRISON:

through the evolution of the NCOs as I've seen them in the 72 and now the 76 and the rolling out of 66 and 68. One of the things that I was confronted with with the Cos-- NCOs-- was the ability to run a meeting with the community. The training that they have had through the police academy made them crime fighters. Maybe this was the kind of conversation that you were having earlier with the Chair, but one of the things that I offered actually, and I want to follow up with is training, just how to run a community meeting. In Sunset Park we have a pretty high immigrant community as well, and that creates a whole other new layer of need to understand how to engage a multi-lingual discussion in a room, how to-if we're fighting crimes in our neighborhood block by block, quadrant by quadrant, being able to take information from multiple languages is important information as we move forward. Are you preparing, and how can we work together to prepare NCOs for how to run a meeting in an immigrant community?

2.1

2.2

in front of people--

speaking training where they're brought down to One Police Plaza and Commissioner Herman who chairs the meeting teaches the NCOs how to intake questions as well as be able to get back to the community residents in a timely manner regarding the concerns that come up in these block meetings. These NCOs don't have the public speaking savvy like everybody else. So this training is very important to them

COUNCIL MEMBER MENCHACA: [interposing]

And when does this happen? Does--

because we want them to feel comfortable to stand up

CHIEF HARRISON: [interposing] This happens prior to them becoming Neighborhood
Coordination Officers. So, anybody who has become a Neighborhood Coordination Officer be it through attrition or prior to a roll-out, they are sked to come down and go through this training, and we go through a host of different scenarios, be it a combative resident that has a frustration towards the Police Department. We teach them how to de-escalate that conversation. We give them all the different resources so they could explain to people how they're going to address any of the issues that come up and

as well as make sure that they get back to that resident in a timely manner. We want them to stand at a certain direction to make sure they're not intimidating. We make sure that if there is a language barrier that they provide some type of translation prior to the meeting.

COUNCIL MEMBER MENCHACA: And what resources do they have access to provide that translation?

CHIEF HARRISON: We work with either other officers that are in the precinct that can do the translation. They may have to go into the residence and get an individual to do the translation as well. We're also working with a lot of the elected officials who are very instrumental in getting a robust attendance to the Build the Block meetings. So there's different strategies to make sure that anybody from any ethnicity that comes to this meeting, the Neighborhood Coordination Officers know how to make them feel comfortable within this meeting.

COUNCIL MEMBER MENCHACA: Are you able to track this-- the steps that NCOs are taking? How many times they're requesting for translation? How

3

4

5

6

7

time.

8

9

10

1112

14

13

1516

17

18

1920

21

22

24

25

many times they're' in a situation whether it's

multilingual meetings, is that data that you're

collecting right now in terms of NCO operations?

CHIEF HARRISON: I'm going to have to say

no. That's something that we're not doing at this

COUNCIL MEMBER MENCHACA: Would you be open to doing that?

CHIEF HARRISON: Of course.

COUNCIL MEMBER MENCHACA: Being able to--Okay. And I want to work with you. the work yep. that I'm doing as part of the Chair of Immigration is really kind of thinking about all these little nooks and crannies that can really change the game for whatever operations on the ground, and I can say it's been somewhat effective in 72, specifically, because a third of the population that we serve are Chinese, three different dialects, and Spanish, and those are the community members we're trying to engage as almost over 50 percent of the population in that neighborhood. I think-- well, maybe here's my overbroad question. How can we work together to make things happen and change? How would you propose that?

21

24

25

2 CHIEF HARRISON: Well, I think not just 3 Manny Gonzales in the 72 precinct but all of our commanding officers have great relationship with 4 elected officials, and one of the things that we 5 constantly promote is to make sure that the working 6 7 relationship is helping to promote neighborhood policing. I mean, that's one of the things that 8 we've asked all of our commanding officers to do to 9 once again is to get people to know who their 10 Neighborhood Coordination Officer is, be able to get 11 12 that contact information out, because I think as 13 great of a job as we're doing advertising 14 neighborhood policing, my ultimate goal is to have 15 every single resident in New York know that they have 16 a cop assigned to them, and I think that's something 17 that was still a work in progress. It's getting out 18 there, but just speaking to your local commanding officer and say, hey, listen, what can I do to be a 19

22 COUNCIL MEMBER MENCHACA: [interposing]
23 Great.

to know about neighborhood policing--

little bit more a part of and helping get the people

CHIEF HARRISON: I think would be very beneficial.

that's happening, by the way, and it's great, and we're moving some things. I'm looking at a model expanding to all the NCOs that whatever we learn we can offer it to other neighborhoods of the same demographic. So that's the question. So, I'll deal with— I'll work with my— the commanding officer, and then we can bring that to you directly, is that—

CHIEF HARRISON: [interposing] That would be great. You know, this is what I always say, there are suggestions and ideas, things that are going on in one precinct that I need to take advantage of and make sure that it's being done citywide. So I welcome any types of suggestions and ideas that you may have, sir.

COUNCIL MEMBER MENCHACA: And so to finalize that, and I'm going to go to my last question. I think that the training for what you just presented is really great in terms of constituent case management, how to take an idea or a question, a comment, return it with your information and follow-up. I think what I'm asking for is another kind of organizing a meeting and effective nature of the meeting and things that you need for a

meeting to be successful, how you present an agenda that can be given out beforehand so people can prepare for it. Little things that I have learned in my time as a Council Member in a neighborhood like Sunset park, it's very specific, you can probably think about what the Chair— the Chair has very specific ways that maybe the Rockaways deals with meetings and how they want to be prepared, but it's—and it's different; it's nuanced, and that's information that we'd love to give as elected officials. So that—it's transforming, evolving that training from constituent case to—in crime fighting to add how to run an effective meeting in this particular neighborhood.

CHIEF HARRISON: Can I just add one thing if you don't mind, and I failed to identify this. We have community partners assigned to each one of the localized sectors. Each community--

COUNCIL MEMBER MENCHACA: [interposing]
Define community partners.

CHIEF HARRISON: So, a community partner is somebody who is somewhat a pillar within a certain-- within a community. It could be anybody from a business owner to religious leader, to

doubt.

3

4

5

6

7

8

9

11

1213

14

15

16

17

18

19

20

21

23

24

25

CHIEF HARRISON: who are part of this position, and if they're not doing it the way we like

them to do it, then we will find somebody else. only I want to offer there that makes it a little tricky and work around immigration, and in a time where people are afraid to go to their government, specifically their NYPD and that train is real in our neighborhoods. People are not reporting as much as they want to, and that affects your crime -- that affects your way to address crime in a neighborhood. The resources around translation and access, language access, are intense. So it's not just like XY people, you should invite them. It's a structural need that has resource-intensive needs as well. Hiring a translator to be-- the dignity of a translator to be able to walk in be trained and understand the vocabulary, and that requires a professional person to come in, if you want to do it right. So, I want to work with you to kind of bring that in, and we're doing it in other spaces that can offer the best opportunities for discussion and trust. So, I just want to prep you for that. That might be a request for money and budget to amplify that partnership. And I want to work with the Chair

2	to think about who we do it. And I think it's the					
3	dividends on that is not just from a volunteer, but					
4	professionalization of that relationship with					
5	community. I don't know what it looks like, but I'm					
6	just going to offer that as feedback. The final					
7	thing is, a lot of our members in sunset Park talk					
8	about the uniform nature of the NCO officers					
9	themselves. And I think you might have asked that					
10	earlier, but the way that I'm thinking about it is					
11	creating an opportunity for the NCO officers while					
12	the Build it back Builds a Block					

CHAIRPERSON RICHARDS: [off mic] Build a Block.

COUNCIL MEMBER MENCHACA: Build a Block meetings can offer an opportunity for the officers to come in in plain clothes and run a meeting without that intimidation. Walking the streets is one thing, but a community meeting might be different if these officers-- and I don't know who makes that decision. I think of community -- but we've got -- because we ask this question, is that Community Affairs are the only ones that are allowed to do that. Could we give them that opportunity just for these meetings so that we

1

13

14

15

16

17

18

19

20

21

2.2

23

1

can open them up and make them more comfortable for

3 people? CHIEF HARRISON: You know, I was a major 4 part in the whole identifying how the Neighborhood 5 Coordination Officers should wear their uniforms, and 6 7 we want the Neighborhood Coordination Officers to-once again, I'll say this over and over again. 8 want them to be the police. We want them to be seen 9 the way they're going to patrol the streets every 10 single day, and I think if there is an intimidation 11 12 factor, it's the basic course, the human course that 13 happens, but once there's dialogue and conversations 14 there's a comfort level that comes along with it, and 15 that's why we're having these localized meetings, and 16 that's why we're having these localized meetings, and 17 that's why we're putting the same cops in the same 18 area, because once these relations are built, then 19 that fear factor goes away. So, you know, in regards 20 to putting the same cops in the same area and keeping them in the same uniforms was a strategy because 21 2.2 those are the unfirms that they're going to need when

they're out patrolling the streets and keeping the

community safe.

25

2	COUNCIL MEMBER MENCHACA: You reminded me						
3	of one thing that I think I want to disagree wit						
4	you there, but let's keep talking about that, beca						
5	I think it's worth that. The conversation's worth						
6	having. But what became very apparent in Sunset Par						
7	on Fifth Avenue around the street vendors getting						
8	having operations around the street vendors, it was						
9	the NCO officers that were sometimes the ones that						
10	were removing the street vendors from the street, a						
11	it created an animosity, and I think the street						
12	vendors are some of the most equipped with eyes to						
13	share information, and that kind of overnight was						
14	removed from the officers. And so the request from						
15	the street vendors would be something like could the						
16	NCO officers not be the ones that enforce this						
17	particular thing, have somebody else do it so they						
18	can maintain that relationship and that line of						
19	communication, because literally they're on the						
20	street every day watching, and they tell me things,						
21	but I don't want to have to be that only link to the						
22	officers, and it destroys the opportunity for true						
23	crime fighting opportunities in the neighborhood.						

CHIEF HARRISON: Well, once again, Council, I think having that Neighborhood

2.2

another.

Coordination Officer, the ones who are assigned to that block where these vendors are, then it may not be such a contentious situation between that officer and that individual, and that could just be -- we talk about vendors, we can talk about other things that may go on throughout the city, but I think if the officers are there every single day and there's a relationship there, they request the mediation between that officer and that individual, I think it

keep talking. Thank you so much for your time and your work on this project. I think it's incredible and it's changing the way that we're working together in our neighborhood, and my focus on immigration or immigrant communities is one that I think can help do our work together. So, thank you, Chair for opportunity to ask questions.

goes a lot more cohesive, because that they know one

CHAIRPERSON RICHARDS: Thank you, sir.

Just some follow-up form that. So, have you thought of having officers wear anything, NCO in particular, that would allow the public to identify them, or is the overall goal really to just-- we want the public

2 to view every officer, you know, as an NCO to a great
3 degree.

CHIEF HARRISON: Well, we're--

CHAIRPERSON RICHARDS: [interposing] So,

how would the public know?

1

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

CHIEF HARRISON: Well, once again as I-it's not just the NCO who we're asking to be a lot more community oriented. We're asking every police officers to put this new philosophy forward. So we don't want to separate just the NCOs are the only ones that are supposed to be this new friendlier police officer. We also have the steady sector cops that we're asking to get that off-radio time and be very much plugged into the localized residents as well. So we don't-- once again, this is because the-- we don't want to say, hey, you're an NCO, your job is to be community friendly and change a uniform, and you're going to look a little bit different. We want all our cops to look the same and everybody take this new philosophy going forward.

CHAIRPERSON RICHARDS: And that's why I think metrics are so important. You know, it's like clubs in the neighborhood, right? Like every few months police comes in, does a good job in addressing

25

2 the issue, and then before you know it the name comes 3 down off the board, and then they change the name, but it's the same ownership. Alright? So, that's 4 what we're trying to get at I think here is that we 5 want to make sure that we're not just changing the 6 7 name, you know, they're going from regular patrol officers to Neighborhood Coordinating Officers but 8 still sort of dealing with the public in the same 9 way, and I'm not saying they're doing that. I think 10 as Vanessa said as well, that these meetings, I think 11 12 the Build the Block meetings have been phenomenal, 13 and I also will acknowledge that you're definitely reaching new people in those meetings, people that 14 15 were unaware of -- quite frankly, it makes our life 16 easier because we don't have to do as much community 17 meetings, and ranging NYPD meetings where we got to 18 get clearance because you're doing it and we could There's a political benefit to this as 19 show up. well. I'll also say to a great degree just 20 appreciating what you do. You know, a lot of times 21 2.2 my office would have had to deal with some of these 23 issues, so we are grateful. The more successful you are the lighter the load which will never be light 24

for my office it gets. So that gets me to this

1	COMMITTEE ON PUBLIC SAFETY 88					
2	question of what is the interaction with city					
3	agencies. So, quality of life, is there a guide					
4	book, a guide or something of that nature which NCOs					
5	have been trained on? This agency does this. Speed					
6	hump request, do they know to get in touch with the					
7	Department of Transportation? So, is there training					
8	that specifically teaches them, trains them on what					
9	each city agency does and how to interact with those					
LO	agencies?					
L1	CHIEF HARRISON: Yeah, so, you know,					
L2	career investigation, a criminal investigation					
L3	course, NCO training, mediation training, public					
L4	speaking training, within the NCO training that is					
L5	one of the most formal. It's a four-day training and					
L 6	we capitalize on giving the NCOs the information					
L7	regarding how to work with the different agencies.					
L8	CHAIRPERSON RICHARDS: So they're giving					
L9	hindsight constituent service training.					
20	CHIEF HARRISON: Correct.					
21	CHAIRPERSON RICHARDS: Okay.					
22	CHIEF HARRISON: Absolutely, and problem-					
73	solvina.					

CHIEF HARRISON: That's what the NCOs do. so if they can't take care of the issue themselves, and will— I like the agency used, if they have to—have a speeding problem, they'll reach out to the Department of Transportation and say, hey, listen, we need a speed bump handy [sic], and they are— they have the knowledge now how to get in contact with that certain agency. If there's a garbage situation where people are just dumping their items at a certain location, you know, we have the—

 $\label{eq:charperson} \mbox{CHAIRPERSON RICHARDS: [interposing] And} \mbox{\footnote{I'} ve seen that.}$

"Hey, we have to"-- situation where it comes to the youth or whatever, we get in contact with ACs, whatever our needs may be. We want to make sure that the cops know how to get in contact with the appropriate agency.

CHAIRPERSON RICHARDS: Let's go back to schools for a second. So, can you just run down-obviously we have the NCO program, School Safety, I
think Neighborhood School Safety Agent program. So
what is their role? So, they go into a school, and I
assume most School Safety Agents know who kids are.

T	COMMITTEE ON PUBLIC SAFETY 90
2	I know they knew my name on a first-name basis when I
3	went to Jamaica High School, but I'm interested in
4	knowing what does that look like. Are they
5	surveilling, or are they how do you get information
6	from teenagers, and what does problem-solving look
7	like within the school community? What problems are
8	you addressing? Is it getting intel to stop a fight,
9	or can you just speak to what does that look like a
10	little bit more?
11	CHIEF HARRISON: Mr. Chair
12	CHAIRPERSON RICHARDS: [interposing] Are
13	they having school lunch with the kids, and you know,
14	I just want to hear a little bit more about that.
15	CHIEF HARRISON: Mr. Chair, if you don't
16	mind, I have an Executive from School Safety here
17	that will maybe give you a little bit of a better
18	breakdown.
19	CHAIRPERSON RICHARDS: Awesome, hello.
20	Can you just state your name for the record? Push
21	the button. There you go.
22	CAPTAIN WISE: Captain Lavonda Wise from
23	School Safety Division. Okay, so basically we have

School Coordination Agents in every high school.

could range from one to two School Coordination

24

21

2.2

23

24

25

2	Agents.	We	also	have	mobile	School	Coordination
---	---------	----	------	------	--------	--------	--------------

3 Agents that gives extra assistance in middle and high

4 school campuses, and also elementary schools.

5 Basically, what the School Safety Agents are doing is

6 developing relationships, enhancing the trust between

7 parents, students, staff, school administration.

8 We're looking for them to be a resource to the

9 students. We want them to feel comfortable enough to

10 come to them and let them know when there is a

11 | situation, whether it's issues on social media,

12 especially with girls, this oen talking about this

13 one, and then kind of mediate that situation with

14 school administration. We're looking for them to

15 participate in the PTA meetings. We're looking for

16 | them to participate in the after school events, when

17 | they have basketball games, football games where they

18 | might be virally seen there. We're looking for them

19 to kind of de-escalate those situations.

CHAIRPERSON RICHARDS: Right, and you said social media. So they're surveilling social media or no? Or--

CAPTAIN WISE: No, like the students will come to them and say, you know, it's issues on social media. This student is complaining about this

COMMITTEE ON PUBLIC SAFETY

student. There might possibly be a fight after
school. We want them to sort of remedy that
situation before it actually happens.

CHAIRPERSON RICHARDS: And going back to the question of metrics. How do you-- and how are the School Safety Agents selected as their criteria?

CAPTAIN WISE: Okay, someone was selected actually because the DOE, the principals actually recommend them.

CHAIRPERSON RICHARDS: [interposing] Okay.

it's an account, because most of the School Safety
Agents in the high school campuses were already
previously assigned at that location. So if they
already have that great relationship with the
principal and the principal recommended them, that's
actually an easy selection make. Then we also have
the volunteers. We vet the applications by looking
at their sick record, their discipline history, any
complaints that had been made against them, also
their work experiences, and are they a good fit for
this program.

2.2

COMMITTEE ON PUBLIC SAFETY

Τ	COMMITTEE ON PUBLIC SAFETY 93						
2	CHAIRPERSON RICHARDS: Alright, that's						
3	good. And once again, going back to metrics, do you						
4	know if they're doing their job? How do you know						
5	they're doing their job?						
6	CAPTAIN WISE: we have we get success						
7	stories from the School Coordination Agents. We also						
8	have a supervisor of School Security that oversees						
9	the program in the Bronx East, and he actually goes						
10	out to each of the high school campuses and sits dow						
11	with school administration to see how is it going. Is						
12	there anything else that we could possibly do						
13	different? We also speak to the parents at the PTA						
14	meetings, what are their thoughts about it. That's						
15	how we measure the success.						
16	CHAIRPERSON RICHARDS: And how has						
17	retention rates been in your particular program?						
18	CAPTAIN WISE: this program just rolled						
19	out for this school year						
20	CHAIRPERSON RICHARDS: [interposing]						
21	Right, right.						
22	CAPTAIN WISE: 2018, 2019, so everybody is						
23	still part of the program.						

CHIEF HARRISON: The jury is out on that.

And is that in every school so far?

24

my own experience in the neighborhood is sometimes

undercover officers, officers from other
jurisdictions, jurisdictions come into a community.

Don't know if there's a shooting or something of that
nature, or if there's been continuous gang violence,
you know, outside units come out. So, for example,
if Special Narcotics is coming into take some kind of
action, do they check in to clear with NCOs in their
local community first, or do they just come in and do
their thing? Do they work-- I mean, if it's Vice,
for instance. Well, Vice would be a part of
narcotics, I'm sure they're part of that. But what
does that look like with coordinating the work that
an NCO is doing already in a local community?

CHIEF HARRISON: So, sometimes with the investigative units that come within a command, they have to do collaborative intel and they cross paths with the Neighborhood Coordination Officers, once again who have intimate knowledge within the sector. Doesn't mean that it always happens. Sometimes some of the investigative units have to do things without notifying any of the localized assigned police officers, the NCOs, but more often than not, the NCOs do have knowledge and they share information regarding some type of undercover operation that may

2.2

be going on within a sector because the NCO may be able to give them intelligence that may be helpful regarding the investigation.

CHAIRPERSON RICHARDS: And would you say that's often, or?

 $\label{eq:chief-harrison:} \mbox{It's definitely more}$ often than not.

CHAIRPERSON RICHARDS: Okay, and are you concerned when these outside units come out, because I know that once again, we're trying to create a new perception of the good work that the men and the—and men and women of the NYPD are doing. Sometimes these investigative units come in very heavy—handed. So, are you concerned that with the stroke of them coming in that they can undo partnerships you're trying forge with local communities? And this is a broader conversation for another day, but often this does happen sometimes in local communities.

CHIEF HARRISON: I'm not sure if these investigative units come in heavy-handed. The one that I will say is--

CHAIRPERSON RICHARDS: [interposing] I'll tell you from my experience, they do sometimes.

CHIEF HARRISON: Well, you know, there's always going to be one or two exceptions to every rule, and I'm sure it's unfortunate, but the one thing that I do ask, MR. Chair, is just we shouldn't paint every situation with a broad brush. I think the investigative units have been very instrumental, and their focus with precision policing, identifying the head of the snake of some of these problematic localized crews and making sure we conduct a proper investigation and get them off the streets, and that's one of the major reasons of success within this Department is talking to the right individuals and making sure that they don't play some of the areas anymore.

CHAIRPERSON RICHARDS: Sometimes there is collateral damage, however. So, for instance, when there are big raids, perhaps, and a lot of people are rounded in communities, and I know this is whole 'nother conversation for another day. I don't want to divulge into that totally, but are you concerned that sometimes when these things do happen, you know, what role-- would the NCOs play after a big raid or something of that nature where the community, perhaps, especially big raids, although they're not--

CHIEF HARRISON: So, one of the things

2

_

1

3

4

5

6

7

8

9

11

12

1314

15

16

17

18

19

21

20

22

23

24

25

I haven't heard of any big scale ones recently, but how would then the NCOs interact with the local community after something like that?

that the Neighborhood Coordination Officers have been doing is having they're called a briefing takedown conversation with people from that area, and I'll, if you don't mind, I'll just us a-- you know, I'm not going to use a certain area, but these officers are making sure they inform the community about the investigation, the results of what has happened and some of the individuals -- the judicial process that some of these individuals are going to have to go through. So, it's something that we haven't done This is why I love this new philosophy before. because there's better dialogue. The relationships are there, and the NCOs are-- appear to talk to the residents about some of these takedowns that unfortunately in the past might have had question marks about.

CHAIRPERSON RICHARDS: And I just want you to think of that. I'm not-- I don't have any clear examples of that, but just being mindful that, you know, when there is collateral damage in some

Τ.	COMMITTEE ON PUBLIC SAFETY 99
2	cases, that you know, it could leave people to
3	question is neighborhood have we really shifted
4	gears? So, just, I think having a sharper strategy
5	around that in case it does come up. Last question,
6	how this is probably a softer question. You know,
7	so I think Carlos spoke of how do we get everyday
8	people out, you know, what has your strategy been
9	around getting people to the public meetings? So, I
10	know social media, fliers, utilizing leaders such as
11	myself. I just want to hear a little bit more about
12	that. Are you spending money on ads? Are you
13	primarily using social media as a vehicle, which I'm
14	not here to say it's a bad thing? I think that

15

16

17

18

19

20

2.1

2.2

23

24

25

community to know about the NCO program. CHIEF HARRISON: Okay. So, Mr. Chair, we've come up with different strategies, everything from passing out fliers at our -- at the local arteries of the train station, bus stops to utilizing the social media platforms. Every single precinct has Facebook, Twitter, and we promote some of the upcoming meetings through these social media platforms to make sure we get a nice robust

that's been useful as well, but I just want to hear

an overall broader strategy on how you're getting the

2 | a

3

4 5

6

7

8

9

10

1112

13

1415

16

17

18

1920

21

22

2324

25

attendance at each one of the Build a Block meetings. If I could just talk about the Build a Block meetings for one second. Each precinct -- each sector has one Build a Block meeting every three months. So, one of the things we promote is for them to get a location in advance and then start promoting this meeting months or weeks prior to the event so they get a good attendance there. We also request our elected officials to be very instrumental in getting people in attendance and we also ask them to be a part of the Build a Block meeting and talk about things that are going on within the area that they are elected to. So, it's a little bit of an octopus philosophy. We have a lot of different arms that are involved in promoting the Build a Block meetings, and it's paying off dividends. If I could just read off some numbers to you, if you don't mind real quickly.

CHAIRPERSON RICHARDS: Sure, I like numbers.

CHIEF HARRISON: So, we've had nearly

1,700 Build a Block meetings where we've had more
than 34,000 people in attendance, and over the past
few months we've averaged 84 Build a Block meetings
each months. So that's pretty impressive, and once

2

3

4

5

6

7

8

9

11

12

13

14

15

16

17

18

1920

21

22

24

25

again, as each Build a Block meeting is going to be different from the other ones because each one has its own concerns and different issues that need to be addressed with the NCO and the residents that are served there.

CHAIRPERSON RICHARDS: Well, let me start off once again by commending Commissioner O'Neill, commending you Chief Harrison and all of your staff for really looking towards this new philosophy. look forward to continuing to work with you to critique, positively critique, however you want to take that, the program, which I think once again would enable us to have a stronger program and more robust program that will certainly reach communities in a way, like it's certainly start to do, and I think point in proof is what you've said. I've had the honor of going to I want to say at least 10 of these meetings around Queens, around the borough, and I'll tell you, the turn-out is phenomenal at each and every eon of them, 100, 200 people. So I think that the outreach strategy has largely been a good one, and once again, you are getting individuals out who we have not seen at community meetings we do. something is working, and largely, I even told my

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

staff, you know, Build a Block is a model we could even learn from in terms of some of the ways you're promoting and getting the word out. With that being said, I also want to once again say that I think it's important for us to have metrics, and the metrics shouldn't revolve around how many arrests or summonses you've received. It should largely be on what are the quality of life issues you've worked on, but I think, you know, as I often like to tell my staff, I trust you, but I like to verify. So trust and verification is something, no offense. I think everyone is trying to do the right thing, within my organization as well. As a leader, if we're going to talk about it, we must live by it as well. think verification is the piece that's missing right now I would say within the program. And we do trust that the Department wants to move the Department in a different way in terms of community policing and recognizing the importance of it. So I want to commend you once again. We look forward to continued work in the months ahead to work with you to help you to tell this great story which should be a beacon and a country of national model for what policing should move to as people from other cities are looking to

25

2 what we do here, as you know all too well. Cities

3 all over the country and people all over the world

4 | will largely try to navigate towards because we're

5 New York City. So it's bigger than just New York

6 City. We really have an opportunity to be a guiding

7 light for want policing should look like in this

8 century. So, thank you for the work you've done.

9 Thank you for answering some of the hard questions,

10 and we look forward to you answering more of those

11 | hard questions as we move along; couldn't let you get

12 out of here so easily. And I have-- oh, I have two

13 | witnesses, too. So, I want to thank you, Oleg. You

okay? Alrighty, good. Alrighty, thank you.

15 Alright, we have two witnesses, so we'll start with

16 Roberte [sic] Cabanas from Urban Youth Collaborative,

17 and then Priscilla Grimm [sp?]. Take a seat here.

18 | Thank you all for coming. And Priscilla Grimm, you

19 \parallel can come forward as well, and also Roberte Cabanas,

20 here. So you may begin if you'll just press the

21 | button and it'll light up.

22 ROBERTO CABANAS: Good afternoon,

23 | Councilman. My name is Roberto Cabanas, and I'm the

24 | Coordinator for the Urban Youth Collaborative. I

want to start by saying, apologize we couldn't bring

4

5

6

7

8

10

11

12

13

14

15

16

17

18

1920

21

22

2324

25

some of our young people here today. They have—actually meeting right now with Deputy Chancellor Robinson to talk about some of the School Safety priorities.

CHAIRPERSON RICHARDS: Alright, that's good. I was going to look at the clock and say they should be in school, but [inaudible].

ROBERTO CABANAS: So, the Urban Youth Collaborative has been led by youth high school students from across New York City over 10 years. Our youth leaders have come to many of these hearings to testify and share their experiences, and hopefully be considered as the most valuable and knowledgeable change agents and stakeholders in education policy in school safety, because they're experiencing it every day in their schools. Over the last two years they have organized and worked around the clock to help reframe the narrative of school safety to always start with what young people really need. When the Mayor held a Town Hall following the tragedy in Parkland, our leaders and students of color from across New York City shared exactly what they need. They asked for more guidance counselors and social workers. The City Council has been important in

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

increasing the number of guidance counselors and social workers, but we still have a long way to go to make sure schools all across the city have a number of quidance counselors and social workers based on There are more homeless students in New York City than all of the students in Boston. program or initiative about school climate and school safety should begin with significantly increasing the number of support staff that has received years of training on how to meet the social, emotional and mental health needs of students. Young people were clear they wanted more access to mental health supports in their schools. We understand there's a Thrive program in New York City, but it's not connecting many students to mental health support or resources in our schools. Students often don't see mental health support until they are in trouble, already been removed from their classrooms. All the students of color in the Town Hall expressed their concern with the level of policing and surveillance they feel in and around their schools. reflective of how the communities have been policed forever, and new initiatives that are supposed to be more community-friendly don't address the systemic

25

2 issues. This is why our youth are asking the City to envision schools without a police force. We need the 3 4 City Council to seek oversight on current policing practices. What about accountability and transparency 5 and school policing has been addressed? 6 Has the 7 City addressed the recent report in Buzz Feed that demonstrates there are dozens of officers, School 8 Safety Agents working in schools that have 9 substantiated cases of using excessive force or other 10 forms of misconduct? Where are those officers? 11 12 they still working around children? Has the City put in place change in discipline for officers/agents who 13 14 have misconduct incidents in schools? Over 20 years 15 of research shows that if you want to end the school 16 to prison pipeline, you don't increase the role of law enforcement officers in school; you reduce their 17 18 role and make the lines very clear. This program is going to create a huge gray area where students could 19 20 potentially believe they are sharing personal information with school employees, when they're 2.1 2.2 actually sharing personal information with employees 23 like the NYPD. That feels like intentional betrayal or trust of students and families. This feels like 24

another example of the City ignoring the root of the

14

15

16

17

18

19

20

21

2.2

23

24

25

2 issue and moving forward without addressing the changes that are really needed. I implore the City 3 Council to urge the City to slow down on this program 4 and move our schools toward centering staff trained in mental, social, and emotional health to build 6 7 strong relationships with students and their communities. Finally, listen to the young people. I 8 mean, they come to every hearing. They really have 9 the solutions that they believe work, and they know 10 that are working in their schools. Their vision 11 12 might seem or sound radical to folks, but it's

CHAIRPERSON RICHARDS: Thank you for your testimony.

grounded in their belief in each other and their hope

that we will always see their full humanity.

PRISCILLA GRIMM: Hello, my name-- sorry.

My name is Priscilla Grimm. I am resident of

Flatbush, Brooklyn right now. I have lived in New

York almost 20 years. I lived for the first 18 years

in Sunset Park, Brooklyn, and then I moved to

Flatbush. Both neighborhoods have the approximate

amount of crime if you look at the NYPD's own

statistics that they publish on their precinct pages.

However, in Flatbush, Brooklyn we have at least 10

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

times the amount of presence on the street with cars, squad cars with their lights flashing 24/7 on nearly every corner, flashing into our living rooms, into our bedrooms, terrorizing our children on the way to school. You know, my daughter thinks that she is all of the sudden in this huge crime zone, and when you actually look at the actual numbers, it's exactly the same as it was in Sunset Park, and it seems that the omnipresence of the NYPD in my neighborhood serves only to terrorize the residents. I have attended Build the Block meetings. I have attended City Council meetings, both with the statistics printed out that I brought with me. When I ask them why we had 10 times the amount of police presence on the streets in Flatbush versus Sunset Park, I was told that there was an increase in crime, that the area had more crime. When I actually pulled up both reports from the 77th precinct and from the 68th precinct and said, "That's not true. That is actually a like that you are perpetuating in this meeting, this public meeting." I was told by the commanding officer of the 68th precinct that those are just numbers. Then I asked, "What is the plan to get the squad cars off the street with their flashing

3

4

5

6

7

8

9

10

11

12

14

13

15

16

17

1819

20

21

2.2

23

24

25

lights that are doing nothing but serving for visual pollution, brining those lights into our homes when we're not criminals?" And he says--

CHAIRPERSON RICHARDS: [interposing] These are the car--

PRISCILLA GRIMM: [interposing] These are the car lights.

CHAIRPERSON RICHARDS: Okay.

PRISCILLA GRIMM: And in fact, I've been working as a volunteer with a group called Equality for Flatbush. We have a social media campaign called "No Community Occupation," and for nearly 10 months now, myself and about 15 other bloggers have been taking pictures of where the cop cars are. I can tell you right now, that if you go to Rogers and Martins [sp?] in Flatbush, the same squad car has been there since January of this year. It has not moved. On my corner, on Nostrin [sp?] and Linden, the same squad car has been there for the last 10 months. I have asked my local officers, who I guess are the community officers that you spoke of today, when that's going to end so that I'm not assaulted or my neighbors aren't assaulted by this image on our way home from work every night, and he says, "Well, we're

ш	L

-

just here for presence." And I'm like, "But it's obviously not needed. This is a safe neighborhood." And he says, "This is the way it is." And so what is the point of the Build a Block meetings? What is the point of the Community Council meetings if when neighbors approach you and say just by your own numbers that you are publishing there's no reason for you to be there. You say it's just numbers. What's the point? I'm just here as a person who's very concerned that my daughter is being conditioned to think of herself as a criminal. And I'm also here to support his testimony that we don't need more police in the schools. We need to have more investment into our children. I'm very disturbed by this. It's so unfair and terrible and upsetting.

CHAIRPERSON RICHARDS: Thank you for your testimony. If you could— Jordan is here from my staff; he'll take your information. I don't want to promise you anything because that's not what I do. Who's the— we'll find out who the local Council Member is, and then we'll certainly follow up. So, just—

PRISCILLA GRIMM: [interposing] I would

love to.

COMMITTEE	\triangle	DIIDI TC	
U.U.IVIIVI I I F.F.	() I XI	PUBLIC.	SAFFII

CHAIRPERSON RICHARDS: see us on the side. Thank you all for your testimony. With that being said, I want to thank everyone for coming out today to the Public Safety Hearing. I want to thank the NYPD and all the individuals who testified today. This hearing is now closed.

[gavel]

COMMITTEE ON PUBLIC SAFETY

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____January 14, 2019