CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON AGING

----- X

October 23, 2018 Start: 1:23 p.m. Recess: 3:28 p.m.

HELD AT: Council Chambers - City Hall

B E F O R E: Margaret Chin

Chairperson

COUNCIL MEMBERS:

Margaret Chin Diana Ayala

Chaim M. Deutsch Ruben Diaz, Sr. Daniel Dromm Mathieu Eugene Deborah L. Rose Mark Treyger Paul A. Vallone

APPEARANCES

CARYN RESNICK - Deputy Commissioner of External Affairs.

KAREN TAYLOR - Assistant Commissioner for DFTA

SASHA FISHMAN - Associate Commissioner for DFTA

TARA KLEIN - United Neighborhood Houses

ANDREA CIANFRANI - Director of Public Policy at LiveOn NY

MOLLY KRAKOWSKI - Directory of Legislative Affairs at JASA

SANDRA CHRISTIAN - Vice President of Senior Services
For RiseBoro Community
Partnership

MAYER WAXMAN - Managing Director of Senior Centers at Selfhelp Community Services

JOSE COLLAZO - Site Manager at the Bronx City

JAMES CASEY - Representative for R.A.I.N.

2	CHAIRPERSON CHIN: [Gavel] Good afternoon.
3	I'm Council Member Margaret Chin. Chair of the
4	Committee on Aging. Thank you all for joining us
5	today for the Committee's Oversight hearing on
6	Repairs and Upgrades at New York City Senior Centers
7	The Department for the Aging also known as (DFTA)
8	serves almost 30,000 seniors daily at 249 different
9	sites, 16 innovative senior centers, among this DFTA
10	contracts and they oversee 230 neighborhood senior
11	centers, 16 innovative senior centers, and 29 sites
12	affiliated with senior centers. Senior centers
13	provide important services to older adults including
14	meals, activities, health management resources,
15	educational programming, and socialization.

As the Chair of the Committee and a longtime advocate for our seniors, I have had the
privilege of visiting many senior centers across the
city. These visits allow me to see firsthand the
dire need of repairs and upgrades for many of our
senior centers. I have visited senior centers that
have poor lighting, chipped paint, leaks, and cracks
in their ceiling. I have visited senior centers that
were too cold during the winter and have broken air
conditioners during the summer. Even though they

2.2

were advertised as a cooling center. Some centers that I have visited did not even appear to be fully accessible, in violation of the Americans with Disability Act. That is why I was not surprised by many of the findings in Comptroller Stringer's 2017 audit report, which evaluates DFTA's monitoring of 30 contracted senior centers. During this audit, the comptroller's office found that 27 of the senior centers' visits had one or more conditions that raised safety, health, and maintenance related concerns. About one third of the center had five or more violations for problems that include unstable stairs and handrails, water damage, peeling paints, and obstructed exits and emergency doors.

Although many senior centers are at the brink of falling apart, reports show that DFTA is ineffectively monitoring a senior center. According to DFTA, DFTA's programming officers are required to visit senior centers annually and usually learn about required emergency repairs through emails and phone communication with senior center providers. DFTA also administers surveys to senior center providers to self-identify site deficiencies and require upgrades. However, despite these complaints

2.1

2.2

mechanism, a 2017 Comptroller report show that DFTA does not have an effective complaint tracking system and would ensure that program officers are completing proper and consistent oversight of senior centers.

It is also reported that DFTA does not have standards to guide its program officers on when, where, and how they should help senior centers improve their conditions and operation upon receiving complaints. Most of the time, it comes down to the interpersonal relationship a provider has with a program officer to navigate a process that is already so convoluted and unclear, we need consistency and proactive guidance because of the ineffective management of complaints, many complaints go unaddressed for years.

For example, of the six senior centers
that were previously audited in 2011-2012 by the
Comptroller's Office, five centers had the same
deficiencies almost four years later during the 20162017 Comptroller audit. Furthermore, it is unclear
what the process is like for providers to apply for
and receive funding for any repairs and upgrades.
There is no centralized place that outlines the
timeline for such funding. Who oversees the repairs

4

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

2 and who leads inspections and follow up visits after
3 completion?

This uncertainty only exacerbates the state of our senior centers and the increasing pressure of providers to balance the book, to stay We cannot continue to allow such deficiency to continue to go unaddressed. Our senior's health and wellbeing depend on our actions and it is very important that our city provides the necessary upgrades and repairs to senior centers including adopting and maintaining 21st Century technology. know that the needed repairs and upgrades come at a cost. However, DFTA has a very small capital plan. In fact, the size of DFTA's fiscal year 2019-2022 capital plan is less than one half of one percent of the total adopted 2019-2022 capital plan. This is unbelievable. While capital projects associated with DFTA are often managed by other city agencies, such as the Department of Design and Construction and the Economic Development Corporation, we need proper interagency coordination to ensure that adequate funding is allocated towards these senior centers' repairs need. DFTA's contract to senior center should be the model for safety and access in the

1	COMMITTEE ON AGING 7
2	senior service system but without a clear process to
3	apply for emergency repairs and upgrades, providers
4	are literally left in the dark.
5	Today, our Committee seek to gain more
6	clarity about DFTA's capital repair and upgrade
7	process for all senior facilities and more
8	importantly, break down these barriers to receiving
9	badly need support.
10	I would like to thank the Committee staff
11	for their help in putting together this hearing, our
12	Counsel, Nuzhart Chowdhury, Policy Analyst, Kalima
13	Johnson, and Finance Analyst, Daniel Droop, and my
14	legislative director, Marian Gara [SP] and I would
15	like to thank the other members of the Committee who
16	have joined us today. We have Council Member Diaz,
17	Council Member Ayala, and Council Member Vallone. I
18	am going to ask our Counsel to administer the oath.
19	COUNCIL: Please raise your right hand.
20	Do you affirm to tell the truth, the whole truth, and
21	nothing but the truth in your testimony before this
22	Committee and to respond honestly to Council Member

CARYN RESNICK: I do.

questions?

23

25 KAREN TAYLOR: I do.

2 CHAIRPERSON CHIN: So, we invite Deputy 3 Commissioner, Caryn Resnick and Assistant Commissioner Karen Taylor from DFTA to testify, thank

5 you.

1

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

CARYN RESNICK: Thank you. Good afternoon, Chairperson Chin and members of the Aging Committee. I am Caryn Resnick, Deputy Commissioner of External Affairs for the New York city Department for the Aging. I am joined by Karen Taylor; Assistant Commissioner for the Bureau of Community Services and I would like to thank you for this opportunity to testify on the topic of repairs and upgrades at New York City senior centers.

Nearly 1.6 million people aged 60 and older live in New York City, and DFTA is committed to helping older New Yorkers age in place in their communities. Ensuring the dignity and quality of life of diverse older New Yorkers' is an essential part of DFTA's mission. Providing senior center services is one of the key ways DFTA achieves this objective. Senior centers offer congregate meals and an environment where older adults can participate in a variety of recreational, heath promotional and cultural activities, as well as receive counseling on

social services and obtain assistance with benefits.

3 In FY'18, DFTA funded senior centers served nearly

7.2 million congregate meals. Approximately 173,000

5 | older New Yorkers participated in senior center

6 programming in FY'18, which is an increase from the

7 prior year with almost 30,000 senior center attendees

8 daily.

2.2

As the largest Area Agency on Aging in the United States, DFTA sponsors the most extensive network of senior centers in the nation. DFTA funds a portfolio of 249 senior centers that are operated by contract providers. Site control of a senior center location determines funding eligibility and the level of DFTA's technical oversight for renovation, repair and capital projects. Though for all sites, the agency works closely with providers to help facilitate the process.

The majority of senior centers, 103, are located and sponsor leased sites, in which the contract provider leases with a private landlord.

The responsibilities for the management of the property, including repairs and maintenance, are governed by the lease agreement.

2.

_

Thirty-eight senior centers operate in sponsor owned sites, in which the contract provider is the landlord of the property. For sponsor owned locations, the senior center provider generally manages the property and is also responsible for repairs.

There are 74 senior centers located in New York City Housing Authority developments. NYCHA is responsible for repairs and maintenance to the facility envelope and building systems, including roof leaks, sewage back-ups and heating. The senior center provider is responsible for maintenance and repairs inside the program space. Senior center programs submit tickets to NYCHA for repair work and DFTA assists with facilitating those requests. At NYCHA developments, there are also on-sit NYCHA personnel that respond to emergency issues on a case by case basis.

Twenty-one senior centers are located in City leased sites. For City leased sites, the New York City Department of Administrative Services (DCAS) negotiates a lease, which will typically include improvements to be made by the landlord. The private landlord is then responsible for maintaining

2.2

the property and the lease governs how repairs are addressed.

There are 13 senior centers located in City owned sites. At these sites, the City agency that has jurisdiction over the property is responsible for repairs and maintenance. Regarding DCAS buildings, there is personnel available on-site who respond to emergency maintenance issues. DFTA also coordinates some repairs with the New York City Department of Parks and Recreation at several of their buildings that house a DFTA senior center.

City owned and NYCHA sites are eligible for City capital funding for major improvements. All non-historic and/or non-flood plain sites are eligible for Federal Community Block Grand funding (CDBG), for renovations and code compliance projects. All senior center sites are eligible for expense funding.

DFTA program officers and nutritionists
each make at least two visits to every senior center
annually and part of their assessments include
facility safety standards. Often, the need for other
types of repairs are also noted, such as painting.

In addition, DFTA has surveyed senior center

2

3

4

5

6

7

8

9

10

11 12

13

14

15

16

17

18

19 20

21

2.2

23

24

providers to self-identify facility issues. agency works to ensure code compliance and HVAC issues at all senior centers are handled in a timely manner. There is ongoing communication with senior center contract providers in response to emergency issues, such as flooding, plumbing leaks, and malfunctions of heating and cooling systems, and DFTA assists in addressing these critical repairs.

DFTA works closely with senior center providers to ensure that responsive and thorough bids are obtained for critical repairs, if needed, and that funding is made available through their contracts. If projects are especially technical, DFTA works with senior center programs to determine the scope of work and identify list of vendors. DFTA's facility staff attend project meetings to ensure that the work is well-constructed and meets timelines for all CDBG projects, DFTA funded capital projects and more complex expense funding projects.

Thank you again for this opportunity to provide testimony on repairs and upgrades at senior centers and we are pleased to answer any questions that you may have.

2.2

CHAIRPERSON CHIN: Thank you for your testimony but from your testimony, I guess now, we are going to have to ask a lot of questions, because it was not addressed in your testimony. So, what is your definition of repairs and what is your definition of an upgrade for the senior centers?

CARYN RESNICK: A repair can be anything from a hole in the wall to a plumbing, toilet leak, to a ceiling tile problem. I mean, there's a huge gamut of repair situations.

CHAIRPERSON CHIN: And from your testimony, those are supposed to be taken care of by the provider depending what kind of facility they're in.

CARYN RESNICK: Yeah, I think that's the critical point of the testimony is, and I know we're here today to talk about capital. Only a very small number, about 13 sites are actually capital eligible, and the rest depends on the lease situation, whether it's a city-owned lease or a private-lease and then the repair and maintenance would be determined by the lease agreement.

COMMITTEE ON AGING

2.2

CHAIRPERSON CHIN: Can you repeat that again? Only 13 sites are capital eligible, can you explain that?

CARYN RESNICK: So, the only way that a program is capital eligible is if it's actually a city-owned property and we have a very small number in our portfolio, that is actually city-owned property, that's 13 out of our 249 senior centers.

CHAIRPERSON CHIN: But if a senior center is located in a facility run by a non-profit and they need to do upgrade, like upgrading a kitchen after 30 years, wouldn't they be able to apply for a capital project with DFTA?

CARYN RESNICK: Not through DFTA capital funds. Often times the Council will appropriate some capital funds or a borough president will appropriate some funds to the provider, and then that may run through our department.

CHAIRPERSON CHIN: I think that's the question that we are really looking at. That DFTA is an agency that oversees you know, all these hundreds of senior centers, should have a capital budget because I know senior centers, they come to Council, my office, you know, and they ask for capital funding

which I'm not an expert on, but I have been informed

1	COMMITTEE ON AGING 16	
2	that that's one of the reasons that capital — the	
3	city capital cannot be used on those sites. However	
4	we do have Community Development Block Grant funds	
5	that for instance, your kitchen renovation you	
6	alluded to earlier, we have renovated kitchens with	
7	CDBG funds and there are expense funds that we can	
8	also use and which we use quite often actually for	
9	repairs, maintenance, and special projects like that	
10	CHAIRPERSON CHIN: So, what is the CDBG	
11	funding amount that you have?	
12	CARYN RESNICK: Its approximately two	
13	million dollars annually.	
14	CHAIRPERSON CHIN: Two million dollars.	
15	That's not a lot, right? And what is your expense	
16	budget that you use to do repair?	
17	CARYN RESNICK: It's on an as need basis.	
18	CHAIRPERSON CHIN: Well, you got to have	
19	money set aside or allocated, right? And also, how	
20	does the provider know that this funding exists, so	
21	they can apply?	
22	CARYN RESNICK: The providers come to us	
23	and they should come through the program officer but	
24	often things are brought to us in a variety of ways,	

but they reach out to the department, we'll come in

2.2

and take a look at whats required, come up with some scope of work for what needs to be done. It may or may not have to get bid out, depending on the cost of the repair. We help facilitate or oversee that and then make funding available. So, there really is a process in place.

CHAIRPERSON CHIN: You have a process in place but then like what was your total for the last two fiscal years, FY'18, FY'19 that you use expense money for repair?

CARYN RESNICK: We think it's probably under a million dollars for the last year. We can get back to you with something more precise but its roughly around that.

CHAIRPERSON CHIN: And also do you coordinate with the other agencies that are providing the upgrade for senior centers that are using other money? Because I know I have one senior center for example, in a park, and we allocate a funding to upgrade their windows quite a few years back and they still haven't done it. So, I don't know, if it's like if DFTA also knows about all these projects and also can help follow up with the centers? Or do you know about these projects?

2.2

CARYN RESNICK: We know certainly about the projects that come through the department and then we farm those out to EDC or DDC primarily. We do coordinate with Parks as well.

CHAIRPERSON CHIN: Do you track all the capital — the funding that comes through the Council that are provided to senior centers in your portfolio?

CHAIRPERSON CHIN: So, there funded by DFTA, and you would track if they are getting capital

CARYN RESNICK: If a Council Member made an allocation that's running through DFTA's budget, then we would track that. I don't know that we track all the capital dollars that have been assigned to every other agency.

CHAIRPERSON CHIN: Well, that's something that I think that DFTA should really look at because if the money is going to upgrade and improve the senior center, that's under your supervision, you should know where every dollar goes, right? If their getting you know, new windows, or new kitchens and

2.2

they're not coming directly from your funding, you should definitely be able to track that, right?

CARYN RESNICK: I'm being told by the head of our facilities department that it would be virtually impossible to track all of the funding assigned to every other agency in the City, but I will take that back and we can take a look at it.

CHAIRPERSON CHIN: Well, there's 249 senior centers' so far.

CARYN RESNICK: Yeah.

CHAIRPERSON CHIN: So, you got to find a way, I mean to — because the Council is supporting a lot of the centers and there might be other resources.

KAREN TAYLOR: We are aware of capital projects for instance, that come through NYCHA for senior centers. We've been informed and go to meetings and are involved in discussions regarding those even though we're not the lead agency on the renovation, but yeah, and we do stay in close contact with our centers, so we hear about things when we go visit or when we're contacted by the program, but we don't have lists of capital projects.

2.2

CHAIRPERSON CHIN: Well, we should find a way of getting that information. I mean, even if the funding is coming from Council Members and the Council could provide you with a list to help and then we should really, DFTA should really kind of centralize and know all the projects that are happening and ultimately, DFTA should have their own capital budget so that they could really support all the senior centers. I'm going to pass it over to my colleague with questions, Council Member Ayala.

COUNCIL MEMBER AYALA: Thank you, Madam

Chair. I actually have several questions. I'm a

little confused about how this works because I have
several senior centers, like I have I'll give you a

few examples, Covello Senior Center, one without a

lift for three years denying accessibility to seniors
and motorized wheelchairs. That's when I worked for
the previous Council Member Melissa Mark-Viverito and
we were proactive in asking for a bid to provide the
funding we did and still two years later, the lift
had not been repaired and there didn't seem to be
very much advocacy coming from DFTA to expedite that
process. Betances Senior Center, the roof was in
such disrepair that it created flooding to the HVAC

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

2.2

23

24

and every time that it rained outside, it would rain inside. The situation became so dire that former Council Members Melissa Mark-Viverito and Carmen Maria Machado actually advocated that the seniors be removed from that center because the environment was so dangerous. It's been four years and the constructions are now being finalized leading into the displacement of money of our older adults who would not travel to the new program. Mitchell Senior Center, if you sit there, every time I go there, there is leaking. I mean seniors are literally sitting there and there is water falling on their plate of food and it has taken lots of time and effort on our end to try to rectify these leaks, but there has been no movement that I can see on DFTA's part to try to arrange for maybe another location for the senior center, considering I mean, the ceiling has caved on several occasions in another room in that same center. Patterson Senior Center, I was there last summer, they didn't even have AC because their windows do not open and allow for an air conditioning unit to be placed and so they had nothing, and it was like 90 degrees in there.

4

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

what is DFTA's capital budget? What does that look like?

CARYN RESNICK: So, our capital budget this year is about 10 million dollars and a large part of that is assigned to the Covello Senior Center for a major renovation.

COUNCIL MEMBER AYALA: And that building needed renovations, but it wasn't because the building was in desperate need of renovations but rather that it was for cosmetic reasons. Those were not emergencies and it's one of my favorite senior centers, I love them, and we actually put a lot of money as well into the renovation of that senior center but if I was prioritizing senior centers, I would be prioritizing capital dollars to senior centers that are dilapidated where you know, senior's might be in jeopardy. So, you know, I don't understand that but when we were negotiating the budget last year, was there ever an attempt to increase the budget line for capital repair work at DFTA funded senior center? Has there ever been an ask, because I have never been asked.

CARYN RESNICK: So, again there are 13 of our 249 senior centers that would actually be

2.1

2.2

eligible for capital funding. So, I think that's where we're getting into a little bit of confusion. So, we primarily use expense dollars to make repairs and a number of the centers that you mentioned are actually in NYCHA facilities where we do work very, very closely with NYCHA to be able to get repairs done, but there are systemic issues that sometimes slow some of these things down.

COUNCIL MEMBER AYALA: I mean but they're city owned property.

CARYN RESNICK: Yes, correct.

COUNCIL MEMBER AYALA: I think the point is here that there is an issue that's not being addressed and that's where we're having a problem, right? There is a disconnect somewhere. If you see that there is a leaking roof, then maybe it merits more immediate attention. We can't sit on it and wait for five years to see if one of the Council Members you know, will put up the funding and most of the time, I will be honest that the funding requests isn't even coming from the Department for the Aging, it has never actually come from the Department for the Aging. It has always come either from the seniors or from those organizations that are you know

2.2

a little bit more proactive then not and have come before us and requested the funds but other than that, we've never, ever heard from the department for the Aging regarding capital needs and I know in my district, so I will speak for myself.

KAREN TAYLOR: I'd like to respond to a couple of your other statements, if you would.

COUNCIL MEMBER AYALA: Yes.

MAREN TAYLOR: The Covello Center is one of our city-owned sites and the renovations that have been done there are for code compliance. So, that is one of the sites where we are able to use some of our capital budget and we need to do that in order to bring the building up to code even though it's certainly a great building and we agree. Betances, yes, Betances had a terrible roof problem many years ago and NYCHA has been with their own budget been working to repair that roof and it is taking a while.

COUNCIL MEMBER AYALA: It wasn't NYCHA's budget, it was ours but go ahead.

KAREN TAYLOR: It was you, okay. It was yours, it went through NYCHA though and fortunately the program will be moving back in, in hopefully the beginning of the year.

COMMITTEE	ON	AGING	

2.2

COUNCIL MEMEBR AYALA: Yes.

KAREN TAYLOR: Mitchell, I would say, East Side House sponsors Mitchell. We would love to hear from them. I don't get all the information that comes through the staff of the community services staff, but I will definitely check to see if we've received any complaints. If we had received those complaints, we would have been on this already because I didn't realize Mitchell had those.

COUNCIL MEMBER AYALA: It's been through several years that they've been going through this.

 $\label{eq:KARENTAYLOR: We'll definitely look into} % \begin{subarray}{ll} \textbf{KAREN TAYLOR: We'll definitely look into} \\ \textbf{That.} \end{subarray}$

COUNCIL MEMEBR AYALA: So, when you do the annual assessment, is the condition of the — the environmental condition part of what you're factoring in?

KAREN TAYLOR: Yes, what we check for are things like, peeling paint, floor problems, leaks, making sure things are clean and exits are unobstructed and that sort of thing.

COUNCIL MEMBER AYALA: Well, I will add that you should also consider for instance, at Mitchell, we have two bathrooms, neither of which are

2.1

2.2

accessible because they're so old and dated that the opening is actually so small that if you have a wheelchair or if you have walker, you have to go in sideways to be able to access the restroom and that's also a problem.

 $\label{eq:KARENTAYLOR:} \text{ We can look into that and get} \\$ back to you.

COUNCIL MEMBER AYALA: I'd appreciate it, thank you.

CHAIRPERSON CHIN: Council Member Vallone.

COUNCIL MEMBER VALLONE: Thank you Chair
Chin. Good afternoon everyone. A lot of the
information is similar to what we were looking for
when Margaret and I passed this summer the
information requirement for senior centers, requiring
expenses to be outlined and I know that's due this
December. A lot of that frustration led to that bill
which is what we're experiencing today, which is
DFTA's overseeing the process and now, we're asking
DFTA to be involved in the process, so that
information can be disseminated, reviewed, and seen
how we can best address these 249 senior centers and
not just say, well, it's the private landlord, it's
the lessee 109 here, its NYCHA there and we only have

16

17

18

19

20

2.1

2.2

23

24

25

2 13 buildings with Two million dollars fixing it. That's not a place we can be. So, now the next step 3 4 is well, where should we be? And that's where we need your input today as to where to you foresee DFTA 6 being in that process. So, going through the list 7 that you gave us today, the majority of the senior centers 103, are located in sponsor Lee sites, in 8 which the contract leases with the private landlord the responsibilities for the management of that 10 11 property are governed by the lease agreement. What 12 role does DFTA have in the lease agreement and any 13 capital expenditures, repairs, coming to your 14 attention that need to be done at those sites. 15 That's just for the 103.

CARYN RESNICK: We are not partied to the lease, but our centers general do share the lease agreements with us and we take a look at them and make sure that our contractor is provided for and they're not getting into some kind of crazy lease situation.

COUNICL MEMBER VALLONE: No, but is there any information?

CARYN RESNICK: On a signatory lease agreement.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

1

COUNCIL MEMBER VALLONE: Does any of that, or if there is a roof situation or an HVAC or a heating situation or a disability situation that comes up at that site, does any of that information ever get passed on to DFTA?

KAREN TAYLOR: Absolutely.

CARYN RESNICK: Yes.

COUNCIL MEMBER VALLONE: Okay, well that's a good starting point. So, there's the information that we're looking for. So, how much of that on an annual basis does DFTA accumulate from those particular sites? That's the type of information that we can work with you on figuring out a plan on, well, maybe that's not the right site, or maybe that contract shouldn't be renewed because there's asbestos, there's electrical issues, there's a roof leak, there's unofficial heating. So, can we get access to that data? That's that first step, where is that data maintained, because otherwise then we're going to have to submit a bill saying we need access to give us that information. We just can't say its operated and leased by a third party. We need to know our seniors are safe. So, if their operating in a building that has deficient facilities or capital,

2.2

2 that's a process - so, is that information we can
3 obtain?

KAREN TAYLOR: Yes.

CARYN RESNICK: Yes.

COUNCIL MEMBER VALLONE: Okay, how soon can we obtain it? And that's just starting with the 103, my next section, I'm just going to go with your paragraphs and you have 74 senior centers at NYCHA.

So, NYCHA's having not a very good year right now.

KAREN TAYLOR: I do want to say something though about the sponsor leased, even the sponsor owned, that does not mean that we don't go near them when they have an issue. We do a huge amount of tentacles assistance and actual direct funding of projects in those sites.

COUNCIL MEMBER VALLONE: How so?

KAREN TAYLOR: Oh gosh, let's see, let me think -

CARYN RESNICK: So, we have a facilities unit and the director of that unit is sitting here who could in her sleep basically tell you the physical condition of everyone of the 249 centers and what projects are going on in those centers, and she has a staff and so, we are very involved. Depending

_
1
- 1

2.2

on.

COMMITTEE ON AGING

on the provider, some are much more sophisticated than others, so some are quite capable of handling leases and repairs on their own and some of the smaller independent programs need much more handholding, and we're there to do that. It crosses all boroughs and comes to my desk, where I'm making a call to NYCHA in order to ameliorate a you know, cooling situation in the summer. So, its very hands

CHAIRPERSON CHIN: So, you have a facility division?

CARYN RESNICK: We do.

CHAIRPERSON CHIN: So, how many staff do you have in that division?

CARYN RESNICK: We have about six staff that are just in the facilities unit but then of course the work around that crosses over into the budget department and clearly into Karen's department with our program officers, make their way to me and my staff, so it's more than six people who are dealing with repair and maintenance issues. It kind of cuts across a large part of the agency.

1 2 KAREN TAYLOR: As well as the provider staff 3 on site. They also work with us and we work with 4 them to - because most of the funding for these -5 COUNCIL MEMBER VALLONE: So, what is the role of the facilities managing site if there is no 6 7 budget for the capital, what are they doing? KAREN TAYLOR: Well, there's a Community 8 Development Block Grant Budget and there is a Capital 9 budget -10 COUNCIL MEMBER VALLONE: How many of those 11 12 sites have applied for Community Block Grants that 13 have been approved? 14 KAREN TAYLOR: I'd have to get back to you 15 on that, I don't know, and the Community Development 16 Block Grant is not a good resource for immediate repair or maintenance usually because of the timeline 17 18 that is usually required with CDBG money with the registrations and the types of projects. So, usually 19 20 its expense money -21 COUNCIL MEMBER VALLONE: So, of the requests 2.2 made of that program, have they been 100 percent 23 funded, or is there a wait list?

KAREN TAYLOR: There's no wait list that I'm

25 aware of.

that question, I don't know that we can answer that

question, but they are constantly advocating for our

23

24 KAREN TAYLOR: Yes, I'd say almost -

CARYN RESNICK: Oh absolutely.

type of coordination?

2.2

2.1

2.2

COUNCIL MEMBER VALLONE: So, what would be a repair that DFTA would be looking to do at a NYCHA senior center? What would be DFTA's repair as opposed —

CARYN RESNICK: So, inside the facility, which could be anywhere from painting to a bathroom repair, or you know, chipping paint, a whole in the wall kind of situation and those we try to address within our own budget and in a very timely way but if there's a leak for example, from an apartment above, that's causing a flooding problem in the Center, then we really have to go to NYCHA to deal with internal plumbing or you know, a building wide repair.

COUNCIL MEMBER VALLONE: So, how is that decision made?

CARYN RESNICK: I think we can allow and access the nature of whats happening.

KAREN TAYLOR: We reach out to NYCHA, I mean we have a situation in your district that you know, one of the social clubs at Meltzer, that has had in the past chronic leaks and we reach out to NYCHA and NYCHA will go out and do repairs and we will stay in touch with them until the problem is resolved as we have done in many other centers. If it's a situation

2.2

such as we've had this summer, I know we had some HVAC air conditioning issues, if NYCHA was not able to respond and to bring in a replacement or a repair, we work with the provider, with NYCHA and internally to come up with a solution, which we have done—although we didn't make it in time for air conditioning season, but we hope to make it in time for heating season. So, we work very diligently and conscientiously on these. Yes, it takes too long sometimes but we are aware of and in a lot of communication with NYCHA especially because their the primary other agency that we share seniors in a responsibility with.

there in that paragraph. So, it's a matter of determining what is being prioritized through DFTA versus whats being handled through NYCHA for a senior center and then where that puts that senior center in the line of waiting for relief and I think that's our responsibility is to determine that chain of command and where we need to expedite it, where we need to extra fund, and where we need to step in and I don't think we're at that place yet. I mean, it seems like there's just you work it out together and who ever

2.2

can get to it — obviously that's not a place that we
as a Council want to be at. We want to be in a more
systematic guideline, I know that's what we're
hearing from. Of the 21 senior centers that are
located in the city lease sites, DCAS negotiates the
lease. Where is DFTA's role with DCAS on those
sites?

CARYN RESNICK: At the table in discussion, we discuss with the provider and with DCAS the terms of the lease, the scope. In particularly the scope of work that might be needed as the lease is renewed.

COUNCIL MEMBER VALLONE: For that scope of work, is there any accountability? Do they respond back on an annual basis, quarterly basis?

CARYN RESNICK: Let me check.

KAREN TAYLOR: These are projects that happen right away, that coincide with lease renewal.

COUNCIL MEMBER VALLONE: Okay, so when the lease is renewed then the work completed is provided at that point?

CARYN RESNICK: That's right and if there's anything additional in the future, they would let us know, and then we would work that out either with DCAS or with the landlord.

2.2

COUNCIL MEMBER VALLONE: Do we have a list of any of the pending work that needs to be done at these sites that for a budget on an annual basis?

KAREN TAYLOR: We can review and get you a list. We don't have it with us today.

COUNCIL MEMBER VALLONE: I think that would be something we'd like to help champion for you when it comes to budget -

CARYN RESNICK: Yeah, I'm being told that a lot are up for renewal right now.

COUNCIL MEMBER VALLONE: Alright, I'll turn it back over to the Chair, since I know she has more questions, thank you.

CHAIRPERSON CHIN: We've been joined by

Council Member Eugene, Council Member Dromm, and

Council Member Deutsch, and Council Member Diaz with

questions.

COUNCIL MEMBER EUGENE: Thank you Madam

Chair lady. Commissioner, I'm going to stay with

NYCHA. It is of public knowledge that NYCHA is a bad

landlord. We all know that NYCHA has been taken to

court by the federal government forcing NYCHA to do

repairs and we all know that there have been children

that have been getting sick because of lead

2.1

2.2

poisoning. So, NYCHA has proven to be negligent in maintaining their facilities and senior citizens are the most fragile citizens that we have. Has the Department or the Agent created any special unit of any special inquiries in making sure that those senior centers that are located in NYCHA buildings get special attention from the department or the agent? Is anything created special for the seniors?

CARYN RESNICK: The NYCHA senior centers are like, as with all of our senior centers, we absolutely do stay in close contact with them because many of the NYCHA centers are old and have some facility issues. We are always — well, we seem to work with a large number of NYCHA centers very regularly. So, when you ask if we have special programs —

COUNCIL MEMBER EUGENE: Yeah, something special to be sure that the senior citizens centers that are located in NYCHA, NYCHA pays the necessary attention.

CARYN RESNICK: Right, our professional staff do make multiple site visits to these sites every year. Our nutritionists go out and our program officers go out and we take a look at the facility,

KAREN TAYLOR: About heat, right?

COUNCIL MEMBER EUGENE: Yeah.

25 KAREN TAYLOR: Okay.

23

1 40 2 COUNCIL MEMBER EUGENE: So, if you could do something about it or pressure NYCHA to be sure that 3 they are taken care of, it would be appreciated. 4 5 Thank you very much. KAREN TAYLOR: We'll reach out. 6 7 CHAIRPERSON CHIN: Thank you. Council Member Deutsch, Dromm, you have questions? 8 COUNCIL MEMBER DEUTSCH: Thank you, thank 9 you madam Chair. Good afternoon Commissioner. You 10 mentioned in your testimony that you make at least 11 12 two visits to every senior center annually. You also mentioned that there are 13 senior centers located in 13 14 city-owned sites. So, when you make those two visits 15 on these 13 senior centers in city-owned buildings, 16 what do you do with that information if you see 17 repairs that need to be made? What happens with that information? 18 CARYN RESNICK: That information gets 19 20 brought back to the department by actually, it's more like four visits, because its two visits by a program 2.1 2.2 officer and two visits by a nutritionist. Although,

COUNCIL MEMBER DEUTSCH: But the nutritionist doesn't check the building, right?

they look at slightly different -

23

24

16

17

18

19

20

2.1

2.2

23

24

25

CARYN RESNICK: No, they check other things. They check the bathrooms, they check the water you know, to make sure that there is hot and cold water and they check the kitchen. The information is brought back and entered into a system so that we can then - and then we send notice - well, first of all after they have visited and they've noted any particular items, they sit down with the program director and they have an exit interview where they go over what they found and provide suggestions or help them come up with a plan to address these items and then they bring back the information, load it into a system that we have into the department so that we can follow up. The program then gets a letter and sends a response back identifying what their correct of action plan is and that we do track and then later on when they do their second round of visits which are follow ups, they check to make sure that those things have been corrected or that there is a plan in place to make a correction and in the meantime, we'll provide technical assistance if needed to help the program effect a remedial action.

COUNCIL MEMBER DEUTSCH: So, lets assume so, if it's a city-owned building, lets assume you make

1 COMMITTEE ON AGING 42 2 your visits and you see that the roof is leaking, 3 what happens then? KAREN TAYLOR: If it's a city-owned 4 building, our facilities unit has staff that will go 5 out and take care of that and handle that with the 6 7 landlord. 8 COUNCIL MEMBER DEUTSCH: So, the landlord is 9 the City, right? 10 KAREN TAYLOR: Yes. 11 CARYN RESNICK: Yes. 12 COUNCIL MEMBER DEUTSCH: So, the money comes 13 from the city. So, if there's major let's say, roof 14 repair that's needed or the elevator broke down, so 15 you go down there, you inspect the site, you see the 16 elevator is not working. Its no longer handicap 17 accessible and it's a senior center. You're roof 18 needs some much needed repairs and it could cost let's say \$500,000, what happens then? 19 20 CARYN RESNICK: We'll take care of it. 21 COUNCIL MEMBER DEUTSCH: Where is the money 2.2 coming from? 23 CARYN RESNICK: That would come out of our

24

capital budget.

1 COMMITTEE ON AGING 43 2 COUNCIL MEMBER DEUTSCH: So, when do you ask 3 for that money in the capital budget. Let's say its during July? 4 CARYN RESNICK: Well, these are things - the 5 things that you're mentioning are emergencies quite 6 7 frankly. I mean if its something more cosmetic, it might be a longer wait, but -8 COUNCIL MEMBER DEUTSCH: So, is there money 9 in reserve to make those repairs? 10 CARYN RESNICK: I think we said earlier, we 11 12 do have a capital budget. 13 COUNCIL MEMBER DEUTSCH: I'm sorry. 14 KAREN TAYLOR: Okay, to meet the emergency 15 situation, we would do whatever we need to do on a 16 short-term basis, sort of like a patch job and then 17 we would work on a long-term solution. COUNCIL MEMBER DEUTSCH: So, if the short-18 term solution is a large amount of money that's a 19 20 high cost, so what do you do then? Is there money that you have in reserve to make those repairs 21 2.2 immediately? Or do you wait until the next fiscal 23 year?

CARYN RESNICK: Let me consult just for a minute.

1	COMMITTEE ON AGING 44
2	COUNCIL MEMBER DEUTSCH: Yeah.
3	CARYN RESNICK: I am reminded that we always
4	fund emergencies. They do not go unheated. We
5	always fund emergencies and then we'll work on a more
6	long-term solution if the emergency can be met with a
7	short-term interim step, that's what we'll do first,
8	in order to free up more time, but we'll address
9	emergencies, we do have funding for that.
10	COUNCIL MEMBER DEUTSCH: So, whatever you
11	need to make, like high cost repairs, are you
12	guaranteed the money in the next fiscal budget, or is
13	it something that doesn't always come through?
14	CARYN RESNICK: There's never a guarantee,
15	but we do try and so far, we've been successful in
16	coming up with funds for emergency repairs.
17	COUNCIL MEMBER DEUTSCH: So, if on your 13
18	senior centers located in city-owned sites, how many
19	are NYCHA? How many are NYCHA owned buildings?
20	KAREN TAYLOR: How many centers are in NYCHA
21	buildings?
22	COUNCIL MEMBER DEUTSCH: Yes, correct.
23	KAREN TAYLOR: 74.
24	CARYN RESNICK: And that's an addition to

25 the 13 others.

3

4

5

6

7

8

9

10

11 12

13

14

15

16

17

18 19

20

21

2.2

23

24

25

COUNCIL MEMBER DEUTSCH: So, its 13 and you have 74.

CARYN RESNICK: Plus 74, yeah.

COUNCIL MEMBER DEUTSCH: So, on the 74 NYCHA buildings, who's responsible for those repairs?

CARYN RESNICK: So, we talked about that a little bit before you got here. Primarily, if its systemic or if it's the roof or the electrical or some major part of the building, we call it the envelope, then NYCHA is responsible and DFTA will take on repairs that are internal to the senior center, more of minor repairs.

COUNCIL MEMBER DEUTSCH: So, that's where I have a concern. My concern is that we all know that NYCHA's under fire because they can't even control their own developments. So, if they cannot control their own apartments that they are supposed to make repairs, how can they be accountable to repair the senior centers, the 74 senior centers that are in NYCHA housing? So, I know that with the FDNY and other city agencies, they do come to the New York City Council Members within the district and they make a budget request for each member and from the allocations that we receive, each member receives, so

2.1

2.2

it's our choice to give those agencies some capital money in the budget from the money that we are eligible to disperse. In addition to that, then if we are made aware of some needed repairs in a NYCHA building, then we can advocate during the budget season to make sure that those funds — we work very hard to make sure those funds go through. So, actually we can't rely on NYCHA to make those repairs and if you're saying that it's the NYCHA that has to make those repairs, but I'm curious to know from the 74 that you do four inspections a year, is that how many of those repairs that you have noted are still not repaired because NYCHA did not respond? Do you have a number on that?

KAREN TAYLOR: No, I don't have a number, but this would be repairs for instance, to the roof or to the building systems and so forth.

COUNCIL MEMBER DEUTSCH: Yeah, so if you don't have a number, I would guess probably none, based on the NYCHA's track record. So, my recommendation is that before the next fiscal year that the Department of Aging should come up with a comprehensive list on all 74 NYCHA senior centers and present those to the members of who have those senior

2.1

2.2

COMMITTEE ON AGING

centers in his or her districts and then let us help you fight for the funding to make those much-needed repairs. For example, in my district, I have
Mitchell Lama of 22,000 Mitchell Lama apartments in three developments. So, I allocate the money to keep those maintenance costs down. So, I help out those capital repairs. So, we as members, we have that ability to fight for that capital funding whether its for NYCHA or its for Mitchell Lama or any other type of public city-owned buildings. So, my recommendation is that you should give us a list of each development and what repairs need to be made, so we can help you in the process.

CARYN RESNICK: Thank you.

COUNCIL MEMBER DEUTSCH: Thank you.

CHAIRPERSON CHIN: Council Member Eugene also has a question.

COUNCIL MEMBER EUGENE: Thank you very much Chair Chin. I don't know if you answered this part of the repairs question. You mentioned that there are certain repairs in terms of emergencies. There are certain repairs that are under the responsibility of DFTA and other repairs that are under the responsibility of NYCHA, but in case NYCHA should do

2.2

some repairs, and the repairs are delayed, or they are not done, what is the position of DFTA? What happens if for one or either reason NYCHA are supposed to do the repairs and the repairs are not done or have been delayed and the seniors do need these services, what happens?

CARYN RESNICK: So, again these are on a case-by-case basis, but we constantly are in communication with NYCHA, we advocate on behalf of our centers and if it's a repair that we can facilitate and get it done and in a more expedited manner, than we will go ahead and make that repair. Otherwise, we continue to work with NYCHA to try and expedite them making the repair. And there are by the way, I mean, I saw a number recently you know, over a hundred million dollars in repairs and renovations have been made by NYCHA in this past year. So, we are constantly making repairs and doing maintenance.

COUNCIL MEMBER EUGENE: Uh huh, but you know, in case that you are advocating, you keep advocating, then the best that we can do for NYCHA to do the repairs and the repairs are still not done.

What does DFTA has in its power to force and to make

Τ	COMMITTEE ON AGING 49
2	sure that NYCHA does the repairs or handle the
3	situation?
4	CARYN RESNICK: I mean, we don't officially
5	have any power that requires them to do anything and
6	as I said, if we have the funding and we can make a
7	repair but if its structural, if its an elevator or a
8	roof problem then its outside of our jurisdiction.
9	COUNCIL MEMBER EUGENE: So, that means if the
LO	repairs need to be done and you use all
L1	possibilities, everything in terms of advocacy to
L2	NYCHA, and NYCHA doesn't do the repair and the
L3	seniors will be there will them until you know,
L 4	somebody of good faith and something happens, and the
L5	repairs are done, is that correct?
L6	CARYN RESNICK: In some extreme
L7	circumstances, we have told the center they would
L8	have to close until repairs are done. I can't think
L9	of a specific example in NYCHA, but I know that we $-$
20	KAREN TAYLOR: That's really very rare,
21	ever.
22	CARYN RESNICK: That's very, very rare.
23	COUNCIL MEMBER EUGENE: I'm sorry. Could
24	you repeat that again for me? The center would have

to close?

2.1

2.2

CARYN RESNICK: If until the repair is done.

If its something that is so egregious that it would interfere with the health or the safety of the seniors, we would definitely say, you know, let's close for a few days and let them get in and do the repair and that is one alternative we have. Although it is a very last resort.

We have to raise it up at the flag pole within their hierarchy, we do that. I myself, the Commissioner has been on the phone with the Chair, or the manager and we press as hard as we need to, to get the repair done. Sometimes a Council Member may call directly. So, we keep working at it until it gets done and really in almost every instance that has happened.

COUNCIL MEMBER EUGENE: I do understand that's maybe a very difficult situation for you to be in but is there anything that can be done within you DFTA, and NYCHA in part with the City Council or their administration to prevent the closure of the centers in case such situations happen? Because we have to be preventive and proactive. Our seniors, they need these services. They need the services, so that would be very unfortunate to see that you are

2.1

2.2

forced to close senior centers when we could have done something to prevent it. I would recommend, and I wish that you know, you can think about that strategy or something that could be done within NYCHA and DFTA in part of that administration, or the City Council to prevent the closure of the centers that the seniors need so badly.

CARYN RESNICK: We have an ongoing and continued dialog with NYCHA. Sometimes DYCD may also be in a location, so there are other agencies sometimes our facilities are shared, so we have all the partners at the table to try and ameliorate the situation.

appreciate again you know, I'm going invite my intervention, but I would appreciate any effort that can be done to make sure that we can prevent a closure of senior centers because those seniors, they need our support. They have paid their dues and we owe them that.

KAREN TAYLOR: We are too, and I probably misspoke a little bit earlier when I said, that is not a typical tactic that we have.

COUNCIL MEMBER EUGENE: But that can happen.

2.2

CARYN RESNICK: In an extreme situation, that could happen.

KAREN TAYLOR: If a roof is caving in like, Council Person Ayala referred to earlier, if the building is totally unsafe and we have to move the center, or move the seniors to another site, so that NYCHA can go in and start to repair. That would be the only situation. It's not that we just arbitrarily say that they can't operate.

very glad that you bring this precision but what I mean is there is something that can be done to prevent the building to get to the point that it is unsafe, and the seniors cannot be there. I'm not talking about things that are not under your possibility and NYCHA a possibility to do something. I'm talking about regular repairs or emergency repairs that could be prevented.

CARYN RESNICK: Absolutely.

COUNCIL MEMBER EUGENE: So, anyway thank you so very much. Thank you, madam Chair, thank you.

CHAIRPERSON CHIN: Thank you. I just wanted to follow up. I know with all these repair issues;

about 13 centers that are eligible. So, for the rest

2.2

of the senior centers, whats the process if a provider wanted to apply for capital funding to do some upgrades and improvement? Is that a process that DFTA let them know how they can apply?

CARYN RESNICK: Right, yes. They would come to us and they would say they want to say, upgrade their kitchen, we would have our facilities staff and perhaps our nutritionist go and take a look and start to work up a scope, find out what they want to do and depending on the extent and the estimated cost of the project, we would either look for Community Development Block Grant funds, if it fit that criteria or we would start talking with the provider and talking with our budget unit about what kind of funding we could find.

network has been very creative in raising funds for some. Some are very, very large-scale projects where they've raised foundation money, private, had their own capital campaign, gone to the Council, gone to the state dormitory authority. There is an entire variety of places that people seek funding and some very extensive projects have been done over the years and we stay abreast of whats going on, oversee if

2.2

there's a bidding process that needs to happen and do handholding along the way.

CHAIRPERSON CHIN: Now, according to the report, the hearing report that the Council put together for the fiscal 2019-2022, DFTA related capital project, there was a total of 82 projects and 29 was under DFTA and then 25 is under DDC, 21 is EDC, NYCHA has 6, and DCAS has 1. So, in those situations like how does one center end up with EDC and one center end up with DDC? I mean, NYCHA I can understand, they're in a NYCHA building and then DFTA, there are like 29 that's under DFTA directly. Are you sure you want to come up, we're going to swear you in?

COUNCIL: Please raise your right hand. Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before this committee and to respond honestly to Council Member questions?

SASHA FISHMAN: I'm pretty sure that 28 out of the 29 DFTA managed projects that you're referring to are not renovation repair projects. They could be computer projects, they could be vehicle projects, or they could just be left over from projects that have

2.2

been ongoing and there is a small amount of funding left in the budget which surely is kind of going to be [inaudible 1:08:48] eventually because it becomes noncapital eligible if its under \$45,000. So, you're probably looking at some of the projects that are on the DFTA management. The big renovation projects are, I believe they are city-owned buildings. They are managed by DDC, if they are non-city owned, they are managed by EDC. Occasionally there is a project or two that could be managed by HPD and yes, there's a couple that were managed or will be managed by NYCHA.

CHAIRPERSON CHIN: So, because this is in your adopted capital plan, 2019-2022. So, I assume you would have information about all 82 projects, even though you only manage 29, the rest is with the other agencies.

SASHA FISHMAN: Yes, we have information on all projects that are ongoing. Some of those projects that are new, have not yet started, the information is being gathered, they're being bid out. We talk to DDC or EDC, other agencies that are involved in this project.

I know of. There might be some that were newly

Τ	COMMITTEE ON AGING 58
2	allocated, but there is none that I know of that are
3	ongoing.
4	CHAIRPERSON CHIN: But if they want to
5	upgrade their technology, they can also come to DFTA?
6	SASHA FISHMAN: Oh, absolutely and they do.
7	CHAIRPERSON CHIN: So, how do you arrive at
8	how much capital requests you need to put in for the
9	fiscal year or for the next five-year plan?
10	CARYN RESNICK: I'm sorry.
11	CHAIRPERSON CHIN: I mean, how do you gather
12	the information in terms of what your capital needs
13	are for your centers or other senior centers?
14	SASHA FISHMAN: But usually by the time the
15	capital budget time comes around, we would already
16	have requests for capital needs because they come way
17	before the capital budget.
18	CHAIRPERSON CHIN: So, when do you tell a
19	provider that they have to come in with their
20	requests?
21	CARYN RESNICK: They come in throughout the
22	year. There is not a particular moment in time.
23	CHAIRPERSON CHIN: But if they have to make
24	sure that they get into the capital plan — I mean

right now, if the capital plan right now is five

2.2

years already set, then you mean that the provider now if they decided they want to do something to renovate their center —

CARYN RESNICK: They may get a capital allocation from the City Council or from the borough president, or from somewhere else and you know, that money may come through our budget.

CHAIRPERSON CHIN: Okay.

CARYN RESNICK: So, we keep an ongoing list and prioritize but then there are still new things that may come our way.

CHAIRPERSON CHIN: Okay, I mean, we're trying to get at in terms of the capital needs that you have because when you just said earlier you know, CDBG to Williams, I cant do much with that two million and also with all the — because a lot of the centers are pretty old and they have a lot of issues and that's why we're trying to you know, in the new affordable housing buildings —

CARYN RESNICK: Yes, I was about to say, we recently met with HPD to do some mapping and cross walking of every new development that's going up and seeing if there is a community space where we might relocate a center, so we're looking for opportunities

2.2

COMMITTEE ON AGING 6

like that if we're in you know, where we have facility problems. Some of the NYCHA infill have build new community space and we're looking to see by the time of our RFP if we can relocate or recite a center into some of those. So, we also look for opportunities to relocate.

CHAIRPERSON CHIN: Are there possibilities in terms of relocating let's say now, and Council Member Ayala, she has a senior center in a NYCHA building that's not in good condition and meanwhile, across the street there's a new building, that has a new facility. So, if they want to move over to be able to provide the services in a new facility, can they come to DFTA to ask for additional funding if they need that?

CARYN RESNICK: They can, yes.

CHAIRPERSON CHIN: Because they'll be providing for more seniors.

CARYN RESNICK: Exactly.

CHAIRPERSON CHIN: Because there's a senior in the new building and the senior that's been going to the center.

CARYN RESNICK: Yes, they can, and they do and then we have other situations where programs have

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

to find another space and we help them look for that as well. I just wanted to say one thing though about the requests and the planning. As we had said before, the large majority of our centers are not eligible for capital funding and so we would on expense funding, which is one year at a time, many of our repairs plans come up - come up, there's a problem, they come up, they need to be addressed, they get resolved and then there's the next one that comes up. So, planning into the long term, first of all really can't be done as well with expense money but also, there are unaddressed that come all the time and that really - in order to keep the center safe for the seniors and pleasant for the seniors, we have to continue to address things on either a seasonal basis or certainly as they come up basis and I think that it may be odd to hear that we don't have a designated pot of money but we always do find money, is because we don't always know. We didn't know last winter it was going to be as cold as it was and so forth, and we need to be prepared for those kinds of eventualities as well. We do still have some long-term projects and the CDBG funds, if its not capital eligible can be used at times for some of

2	those longer-term funds. So, we have different ways
3	of working it but a lot of what we're talking about
4	today is on an annual basis with the expense funds.
5	CHAIRPERSON CHIN: So, how much money did
6	you kind of like put aside on the expense side?
7	KAREN TAYLOR: We said, we're going to get
8	back to you.
9	CARYN RESNICK: We're going to get back to
10	you on what was spent.
11	CHAIRPERSON CHIN: So, the expense is also
12	considered you put emergencies in there, you put non-
13	emergencies -
14	KAREN TAYLOR: Yeah, in fact most of it is
15	expense.
16	CHAIRPERSON CHIN: Also, can you get back to
17	us in terms of how many projects were funded by the
18	expense funding last year? And how many were not
19	funded?
20	CARYN RESNICK: Yes.
21	KAREN TAYLOR: Yeah.
22	COUNCIL MEMBER VALLONE: There is a lot left
23	unanswered, but you mentioned that for the projects
24	that are DDC run and EDC run compared to city versus

1	COMMITTEE ON AGING 63
2	non-city, what information is provided to DFTA on an
3	annual basis on those projects?
4	SASHA FISHMAN: You mean the progress?
5	COUNCIL MEMBER VALLONE: Yes.
6	CARYN RESNICK: We check in with them and
7	they check in with us. In fact, today the
8	Commissioner who is in Queens at City Hall in your
9	borough met with the Commissioner of EDC and DDC and
10	touched base on a number of these issues.
11	COUNCIL MEMBER VALLONE: Well, touching base
12	is a good thing but to actually have the information
13	is another. Is there a requirement that they have to
14	provide to you, a capital update on projects?
15	KAREN TAYLOR: Our facility attend project
16	meeting and project meetings are ongoing throughout
17	the project.
18	COUNCIL MEMBER VALLONE: Oh, I mean
19	attending the meetings is a good thing, but again, we
20	can give that backbone to DFTA by requiring every
21	city agency that has a senior center agency project,
22	capital or otherwise to report back to DFTA on the
23	progress of that capital budget.

25 CARYN RESNICK: We're at the meetings so.

KAREN TAYLOR: We're very much at the loop.

COUNCIL MEMBER VALLONE: At the meetings is
one thing. You keep saying the same thing but having
the information at a hearing today is quite different
and that's what we're asking for, right? So, you
keep telling me, we're at the meetings. We're there,
we're involved, that's not what we're looking for
because then I have to either be myself at the
hearing to get the information. We're looking for
the information to come back to us, so that we can
make a decision as to what needs to be going forward.
I don't doubt that you're at the table and I don't
doubt that you're at the conversation. That
information needs to be brought back. So, if there's
no accountability from EDC or DDC to require to give
you that information, then you can turn that over to
us and we can fight for that on a capital basis.
That's where the frustration is today. We want to
give DFTA that arm. So, if they're not giving it to
you, we will make them give it to you is where it
comes down to.

CARYN RESNICK: We, I don't think have an issue getting information nor sharing the information. We were not prepared or asked to come

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

2 in armed with that information and we will get it to 3 you as soon as we can.

Well, I mean, I COUNCIL MEMBER VALLONE: think that's based on your breakdown of the senior centers, I think the frustration you're seeing today is there's an answer for each group or whatever, it's a 109, a 15, a 9 of the 270 centers. I want that information from DFTA to come forward as to the status of capital projects and obviously Two million dollars, I mean if we all get SCA in schools and if the local libraries don't get parks, I can't do an upgrade to a park that doesn't cost me two million dollars if I want to do a kiddie center on a park. So, I can only imagine the cost of a roof, an HVAC system, and so those are going to run through the roof. If there is a problem with a particular project, for example, I know in my neck of the woods, [INAUDIBLE 1:20:07] and HVAC process ran for over a decade and EDC and them just weren't on the same page for ten years and who suffered were the seniors. What is DFTA's role to help expedite or step in in a process where there's a disconnect there between your senior center, the contractor, and the provider?

2.2

[inaudible 1:20:28] project, but we in the facilities unit are called upon to step in quite regularly and sometimes that makes its way up to the Commissioners office if there's really a log jam. So, we use everything at our disposal to try and move things along. Construction takes a long time, capital funding, I mean I think what you're hearing is — because I had to study some of this to come before you this morning. It's quite complicated. What can be spent on capital is complicated. It's not all very straight forward. You know, compounded by going through —

COUNCIL MEMBER VALLONE: No, it may not even fall under your jurisdiction, I get it. So, its tough trying to get that information.

CARYN RESNICK: So, its not that we're not trying to be transparent, its you know, wrapping our arms around the whole — and when you use the word capital, it may not be the same definition of what we're calling capital. So, some of this is also by definition but we're really happy to continue the dialog and share whatever information it is that your seeking.

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

COUNCIL MEMBER VALLONE: I mean I'll turn it back to Chair Chin, I think there's an opportunity for us to put in the checks and balances with some of the other agencies that are taking the responsibility or actually responsible for some of these projects and then we have spectacular sites with senior centers that maybe looking for extra help and I think that's where we need to find whether its NYCHA having their emergency problems, we have to have a system in place that we can tap into those extra capital resources so we can make those changes and accountabilities where we need from these interagencies so that we don't have to keep fishing around on whats going on, but thank you for today's information. I'll turn it back to the Chair. CHAIRPERSON CHIN: Just a couple more

CHAIRPERSON CHIN: Just a couple more questions on terms of how many of the DFTA senior centers are designated as cooling centers and if they're cooling centers are there HVAC repairs, takes a priority?

CARYN RESNICK: All of the DFTA senior centers that have air conditioning of the 249, they start out as being designated cooling centers.

25 During the course of the summer what inevitably

2.2

happens is that some of the ACs either stop working or stop working sufficiently to remain a cooling center and then they are taken offline and this is something that goes on in concert with the Office of Emergency Management all summer. So, I think we had one point late in this last summer, we had maybe 29, 30 programs that were originally cooling sites that were addressing their HVAC or their AC problems and had to be taken off, but we have well over 200 centers I think at any given time that are cooling sites.

taken off — one of them I know is in my district, I didn't hear about it from DFTA, I didn't hear about it — only I ran into a constituent and they were telling me that they hadn't had air conditioning for a while. So, if those centers, if their air conditions break down, are they considered as emergency repair that DFTA will step in and try to get it done? Usually how long would it take?

CARYN RESNICK: Yeah, it depends on the repair. Sometimes it's a window unit but if it's a you know, a bigger HVAC system, it might be more complicated. We had issues where there's a part

1	COMMITTEE ON AGING 69
2	that's necessary and you know, its like a repair in
3	your house, it depends on what the nature of the
4	problem is but we work with all of those centers
5	particularly during you know, heat emergencies to
6	make sure the repairs are made as quickly as possible
7	and sometimes it may not be the whole center, it
8	maybe a room. So, part of the center is cool, but a
9	particular room may not be as cool.
10	CHAIRPERSON CHIN: Have you had any centers
11	coming in with issues of mold or lead?
12	KAREN TAYLOR: Issues of mold or lead?
13	CHAIRPERSON CHIN: Uhm, hmm. That they need
14	abatement?
15	KAREN TAYLOR: No, I think we've had one
16	case of mold in a kitchen area that needed to be
17	addressed, which was addressed. Lead, I have no — I
18	don't recall anything coming in regarding lead at
19	all.
20	CHAIRPERSON CHIN: I mean if those issues
21	comes up, that would be through your inspections and
22	_
23	CARYN RESNICK: Yeah, and that would be

addressed usually fairly easily. Mold is an easy fix

24

25

actually.

1	COMMITTEE ON AGING 70
2	CHAIRPERSON CHIN: So, some of these
3	questions I think we gave you a heads up. So, how
4	many DFTA senior centers, , social
5	daycare are not ADA compliance or wheelchair
6	accessible?
7	CARYN RESNICK: A very small percentage, ten
8	percent or less and those are buildings or churches,
9	synagogues that were built before I think its 1972
10	when the ADA went into effect. So, there in essence
11	grandfathered in but then we try to do ramps or other
12	work around to make it accessible and if there's
13	absolutely no way then we have at least one if not
14	more senior center in every district which is
15	accessible. So, if there were a senior that needed
16	transportation to another center, we would be able to
17	accommodate for that.
18	CHAIRPERSON CHIN: Okay, so also what is the
19	total head count of DFTA staff who work on capital
20	budget?
21	CARYN RESNICK: I mentioned that earlier
22	that its hard to -
23	CHAIRPERSON CHIN: Six? You mentioned six.
24	CARYN RESNICK: There were six in the

facility unit, that's our facilities unit but then it

1	COMMITTEE ON AGING 71
2	touches upon obviously budget and the bureau
3	community services and program officers. So, its
4	really a much larger number.
5	CHAIRPERSON CHIN: The other question was,
6	what percentage of repairs are under \$35,000 and wind
7	up being paid for by your expense budget?
8	CARYN RESNICK: So, it's about 90 percent of
9	our repairs are small projects and get paid out of
10	expense budget and then anything above I think its
11	actually \$25,000 have to be bid out.
12	CHAIRPERSON CHIN: Above 35?
13	CARYN RESNICK: I think it's 25.
14	KAREN TAYLOR: But there still expense
15	projects.
16	CARYN RESNICK: Oh, 35 for capital, 25 are
17	expense.
18	KAREN TAYLOR: Oh, I see.
19	CHAIRPERSON CHIN: So, 25 for expense budget
20	you would have to bid it out?
21	CARYN RESNICK: Hmm, hmm.
22	CHAIRPERSON CHIN: Even though if its for
23	repairs or whatever but if it's coming out of your
24	expense budget, you have to bid it out.

CARYN RESNICK: Yeah.

1	COMMITTEE ON AGING 72
2	CHAIRPERSON CHIN: Do you have any
3	statistics on how many air conditioners outage
4	complaints that you received last summer?
5	CARYN RESNICK: We had approximately a dozen
6	centers that had $-$ oh, I'm sorry, that's heating.
7	CHAIRPERSON CHIN: Yeah, heating too but -
8	KAREN TAYLOR: Yeah, as I said, it's a
9	little bit of a rolling number, a moving target, and
10	all of that but roughly around 29, 30 in the middle
11	of August that number of centers did not have
12	sufficient AC to be a cooling center.
13	CHAIRPERSON CHIN: What about heat?
14	CARYN RESNICK: About a dozen had ongoing
15	heat problems last winter.
16	CHAIRPERSON CHIN: How many, half a dozen?
17	CARYN RESNICK: One dozen.
18	CHAIRPERSON CHIN: So, you were focusing on
19	I guess to help them solve their problems, so that it
20	won't happen again next year.
21	CARYN RESNICK: Hopefully that's fixed.
22	CHAIRPERSON CHIN: Are they on your expense
23	list?
24	KAREN TAYLOR: Yeah.

2.2

CARYN RESNICK: I won't argue with this zone.

CHAIRPERSON CHIN: That's our goal.

CARYN RESNICK: Department for the Aging is just one slice of funding in a senior's life. They of course access the MTA and transportation, sanitation, and a whole lot of other agencies, so to me it's still a little bit —

CHAIRPERSON CHIN: Its still not that much, okay, but Department for the Aging is the agencies that take care of our seniors and you have to have an adequate budget. I mean that's the key point.

2.2

You're the one in charge taking care of our seniors and there's so much need so, we got to increase the size of that budget. Thank you for being here and we'll continue to follow up with all of you.

CARYN RESNICK: Thank you, thank you for the opportunity to be here.

CHAIRPERSON CHIN: We're going to call up the next panel. Molly Krakowski from JASA, Tara Klein, UNH, United Neighborhood Houses, Andrea Cianfrani Live On New York, Sandra Christian from RiseBoro Community Partnership. Thank you and thank you to our advocates and providers for waiting. Is someone from DFTA staying behind? Okay, thank you. I want to make sure you hear from the providers. Please begin.

TARA KLEIN: Hi, so I'm Tara Klein from
United Neighborhood Houses. So, I am a Policy
Analyst with UNH. UNH is New York's association of
settlement houses. Our membership includes 40
settlement houses in New York City and two affiliate
members upstate New York. We collectively reach more
than 765,000 people across all ages at over 680 sites
throughout the city and many of our members run
senior centers. So, its not a secret that many of
the City's senior centers are in need of very serious

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

repairs. There are reports of leading roofs, dilapidated kitchen appliance, and broken air conditioners, many within cooling centers, as we just heard, and these are all too common. Internal heating, plumbing, and electrical systems often need major overhauls. Many centers are located in decades-old or even centuries-old buildings which tends to make these problems more frequent and more extreme. Beyond basic repair needs, senior centers also struggle with updating their buildings to be modern and competitive. In an age where computers and tablets are becoming the norm for older adults, many senior centers have outdated equipment and are slow to install basic needs like Wi-Fi.

So, unsurprisingly, poor building conditions have a direct negative impact on attendance at senior centers with older adults preferring not to spend time in a building that's in disrepair, or as many have told me, is gross.

SO, as we've heard today repairs and renovations are generally not included in our senior center contracts and programs need to secure funding outside of the regular contract process. This can be a time-consuming and confusing process, especially as

2.2

many of these projects arise as emergencies and many programs and practice are forced to cover costs through their own limited budgets or to put off repairs until the City can produce the funding, and this can affect e center's overall programming and activities.

These problems are even more acute for those senior centers that are located in the NYCHA facilities, where it is NYCHA's responsibility to maintain the building. It was recently reported that NYCHA needs \$500 million dollars for repairs to its senior and community centers but in the context of NYCHA broader repair needs estimated at \$32 billion the upkeep of senior centers in NYCHA facilities run in community-based organizations has become a backburner priority, leaving many in need of basic facility and maintenance resources.

So, neither NYCHA nor DFTA are able to consistently provide the funding or labor needed to maintain the aging infrastructure in public housing. Programs often need to make a difficult choice between working with the housing authority, finding money somewhere in their own budgets, or, far too often, waiting. Providers have been known to wait

2.2

for more than a year for severe issues like leading pipes or cracked ceilings to be addressed. In one case, the senior center located in Hernandez Houses, operated by University Settlement, had a leak that caused a small waterfall to develop on a wall, and while NYCHA came and investigated, and DFTA was supportive in ensuring communications occurred, NYCHA was very slow to provide skilled laborers to fix the problem and this went on for many, many, months until plumbers finally arrived and did some asbestos work, but then the leak soon came back and the process had to start again, and this is still ongoing.

Switching over to accessibility, we've heard briefly today about the Americans With Disabilities Act, Accessible Design Standards. These were first issued in the 1990's which is long after many of the senior center buildings were constructed. These standards are very important for senior centers, where limited mobility is a real challenge, but compliance has to balanced against the reality of capital budgets as we've heard today. In one case, at the Lincoln Square Neighborhood Center, in Amsterdam House, the bathrooms are not wheelchair accessible and the building was constructed before

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

the passage of the ADA, but there's no capital funding to make repairs to ensure accessibility. So, as a result, older adults who use wheelchairs and attend the senior center require assistance from aides just to use the bathroom.

Next, senior center staff have expressed concerns over many bureaucratic challenges for both small and large repairs. A common experience is a senior center requesting a repair, getting referred to the appropriate City agency to make the repairs, and while waiting for the work to commence, getting a citation or a fine from a different City agency. For example, the E. Roberts Moore Center, operated by Bronx Works in a NYCHA building, submitted a ticket to NYCHA to repair a crack in the wall and while waiting for NYCHA to respond and make the repair, the DFTA program officer came in and investigated and issues a citation for the crack, despite seeing that there was a repair ticket in the works. So, in these types of cases, this can also be issued by the Fire Department, the Department of Heath and Mental Hygiene, or the Department of Buildings, or other agencies and this is basically resulting in a phenomenon of the City fining itself. In a case of

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

larger renovations, the Sirovich Innovative Senior Center, operated by Educational Alliance, has been working with DFTA on much needed large-scale building repairs in its interior space. They've been working with DFTA since 2014 consistently getting delayed by many administrative challenges. So, these really all-to-common anecdotes could be resolved by stronger agency coordination and a streamlined repair process.

So, to address these challenges, UNH recommends increasing the amount of money the City makes available for senior center repairs and streamlining the funding process. So, first in terms of funding this really needs to happen in two key ways. First, is to make sure that DFTA has its own dedicated capital projects fund so it can support large scale repairs and renovations and that fund should be centralized at DFTA and made larger and as we've heard additionally, City rules for capital budgets have a minimum value of \$35,000 and require a period of usefulness for at least five years and many projects, repairs, cost less than that, so funds need to be made available both at DFTA and we are also recommending that the City Council look at establishing a separate flexible discretionary fund

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

for senior center repairs and that senior centers located in NYCHA should also be eligible for this funding and then finally, there should be a clear process for how to apply for funding for repairs or upgrades whether through DFTA or NYCHA, and there needs to be swift and appropriate responses. Once repairs have been requested, DFTA should facilitate stronger communication between senior centers and the various government agencies responsible for repairs, such as the Department of Buildings. This will help troubleshoot any contradicting or inaccurate information and avoid the phenomenon of the City fining itself. So, my contact information is in the written testimony. Feel free to follow up with any questions. Thank you.

MOLLY KRAKOWSKI: Hi, my name is Molly

Krakowski, Director of Legislative Affairs at JASA

and I want to thank Council Member Chin for chairing

today's meeting. There are a handful of things that

I would have included in today's testimony, but I

actually am holding off for the NYCHA hearing because

a lot piggy backing on my colleague here of issues

when it comes to NYCHA senior centers.

2.2

JASA currently sponsors 22 DFTA-funded senior centers operating in Manhattan, one in Manhattan, eight in the Bronx, nine in Brooklyn, four in Queens. Each center is unique, varying in size, demographics, and programs. The senior centers provide a socially inviting environment designed to appeal to the diversity of the community in which they are based, with engaging activities, health and wellness programs, and culturally appropriate meals. One unifying and underlying issue impacting all senior centers, is their struggle to operate with very limited budgets.

As I've noted in previous hearings, including at the DFTA Annual Plan Summary hearing yesterday, JSA is very appreciative of the funding that the Administration is investing in senior centers through the model budget process. Funding is significant and will be very helpful in supporting not-for-profit agencies as they establish new programs and recruit and retain valuable staff. We see the additional funding as a recognition that senior centers are a key element of effective services for New York City's older adults and have to be upgraded to meet the needs and preferences of

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

2.2

23

24

25

growing senior population. However, although we were optimistic that the model budget would address additional and significant needs at the senior centers, including: rent, utilities, related facilities expanses, salaries for kitchen staff and food related expense, this was not the case. particularly challenged by the fact that many senior centers were established more than 40 years ago and are located in facilities that are not designated for nor support innovative operations. In New York City facilities expenses escalate at a rapid pace. need funds to ensure that senior centers are appropriate, that, for example they are ADA accessible, have adequate space for congregate meals and programming. JASA, like other organizations, is constrained by the limitations of available space for senior centers and the ongoing cost of making centers appealing. Given that most providers are unable to move their programs and make major upgrades, we are ever more reliant on the Administration to provide assistance in ensuring that services are able to be delivered in the current spaces.

Some examples of the types of challenges we face as a result of this limited budget for senior

2.2

center facilities and our inability to apply for capital funding to make improvements. The air conditioning units are not functional. These are expensive fixes and they are not always fixable. We have one center that is housed in a synagogue and has close to a \$200,000 repair necessary. Obviously, we're not holding our breaths. Leaks, during big rains, there is need for roof repairs that can easily cost tens of thousands of dollars. Floors are in need of replacement that can cost \$5000. Bathrooms are broken and/or in need of replacement can run up to \$50,000. Lighting fixtures are needed, they need to be upgraded and its again in the thousands.

Ongoing Maintenance, maintenance expenses are critical to ensure the long-term functioning of centers, but most providers do not have enough funding to budget for the upkeep. JASA just had an AC fixed at a senior center located in a NYCHA development, which was not easily done but the repair cost DFTA \$16,000. JASA was alerted that maintenance is going to be required at \$1,500 per quarter to keep the system functional. We don't have \$6,000 annually for this expense. Floor waxing and things of that nature are easily \$1,000. So, you know, we'd like to

2.2

voice concerns about the need for this kind of additional funding for maintenance, but also again, piggy backing on my colleague, voice our concern around the DFTA citations. When there is an issue tht needs addressing at a senior center and there's been a ticket issued with a landlord of public housing, it is unfortunate to be cited during a center assessment for not having everything in order. Senior center staff are always working to make sure that we are in compliance. When there is a clear history of attempting to work with a private or public landlord to fix ongoing problems, barring any safety concerns, we ask that DFTA be more flexible.

In order to attract new participants to senior centers and retain members, centers need to be places that are physically attractive, and a place people want to be. Centers are often referred to as a home away from home. Centers should be bright and comfortable, clean and welcoming and to achieve this, requires ongoing investment and at times relocation to more suitable space. So, we thank you for the opportunity to testify.

ANDREA CIANFRANI: Good afternoon. I'm

Andrea Cianfrani, I'm the Director of Public Policy

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

2.2

23

24

25

at LiveOn NY. LiveOn NY is a nonprofit membership organization that represents over 100 community-based agencies, many who are here today to take the time to come and be at this hearing to talk about these important issues. You know, I think we're here today to really talk about the need that the senior centers that serve over 30,000 seniors a day are equipped and accessible to serve the needs and to provide the important services they provide at the community and I think what we can also all agree on is that this is complicated. Centers are located in different types of buildings and as was discussed earlier, there are different types of funding that theoretically centers could have access to for different types of repairs that maybe capital expense repairs or other types of funding. With that said, the fac that its complicated can't be the end of the conversation. think we can also agree that we can all collectively work together to do better and now is the time to have these discussions as we are looking ahead to a future RFP for senior centers that will shape the way that senior centers are run in the future.

So, as always, LiveOn NY comes here today in

the spirit of positive collaboration with our City

3

4

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

colleagues, with DFTA, and with City Council, so that senior centers can truly continue to be the corner stones of community resilience today and in the So, I'll touch base on a few challenges systemically that we have heard as well as some recommendations as we move forward. First, there is no baselined funding in contracts to meet the minimal health and safety standards that senior centers need to meet. Many routine inspections and maintenance are required annually or several times a year including extermination, grease trap cleaning, hood cleaning, fire suppression systems, security and alarm services, maintenance of HVAC as we talked a lot today, and refrigerators and freezers. power cleanings are also real important in kitchens and necessary to prevent against rodent infestations. Other common expenses include addressing sewage backup problems. These are things that senior centers deal with regularly that are predictable and expenses that they have calculated and know that they will need fund year after year. While there may be some small amounts in budgets under occupancy costs, or shifting things around, there is not nearly enough in their annual budgets as you've heard to cover all

3

4

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

of these expenses. They could cost over \$10,000 a year, and providers just don't have that. We recommend that DFTA work with providers to identify and estimate these routine expenses and add funding in every senior center budget today and looking ahead to the future to fully fund these costs.

Second, as we talked about today, there is not a general, clear process for funding for emergency repairs. Requests and approvals occur on a case-by-case basis, which is confusing, inconsistent and inefficient for both centers and DFTA staff, who we do know try very hard to address these concerns. Even if approval is given for a repair, funding doesn't necessarily follow and at times the center is instructed to fund it from somewhere in their budget or to use accruals which they are not able to do especially if something happens in the beginning of the year and we all know that emergencies, we cannot It's our understanding that some City agencies add a line in contractor budgets for emergency repairs that might not meet the capital threshold. This could be something that Council and the City could look at to address this and to allow centers to

4

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

2.2

23

24

25

portfolio.

2 draw down on funds and to increase the efficiency of 3 how they can access that funding.

Third, there is no funding or systemic process or upgrades and equipment and other repairs as we talked about today, especially HVAC and kitchen equipment which we know are central to senior centers. Because of uncertainty whether requests for repairs or upgrades will even be addressed, let alone funded, centers typically purchase equipment only when something breaks or in a crisis. This is disruptive to service delivery, inefficient and preventable. It's also extremely dangerous, especially for localities where the center is a cooling facility, as we talked about at length today and the fact that many seniors rely on their senior center to receive their nutritious meal every day. So, you know, one of the things we also talked about today were the assessments that DFTA comes out and at the very least, this assessment process should shed light on the replacement needs for equipment over time so that DFTA can be provided funding in its own budget to address predictable replacement of repairs for HVAC and kitchen equipment across the entire

Something they can really use to look

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

2.2

23

24

25

forward and be forward thinking and I think that that's something that we should look at. As we talk about, we always want seniors to age in place, but we do not what the equipment that serves them to age in place. We want that to be safe and effective and repaired and a lot of this is preventable if we work together and look at the information that we do have. You know again, I won't go into NYCHA because I know that we'll be talking about that more and I know a lot has been addressed here, but we share the concerns that there is you know, kind of a lack of understanding and a lack of process on how centers can access and deal with repairs. One thing that I wanted to note that wasn't mentioned today is providers have noted that they do have trouble accessing the NYCHA approved vendor list at times. guess there's a vendor list that they need to use if they do need a vendor, so that's just something that I wanted to draw to your attention, that I don't believe was mentioned today. You know, we have the full information in our testimony, but again, we just don't want a hearing to go by where we don't talk about the needs for the entire Human Service sector to be addressed through fully funding contracts,

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

2.2

23

24

25

including other costs that it takes to run a senior center. We talk about in directs, we talk about fringe rates, we talk about increasing funding for insurance and that's something we'll continue to talk about moving forward and the last two things I wanted to quickly mention that I didn't today is, you know one word that we didn't talk about was innovation and looking towards the future and you know, we hear from our incredible members, senior center directors, executive directors, who are running senior centers and have expertise in serving older adults and they really want to be looking forward and innovating for all the needs of tomorrow and its very hard to do that when your talking about HVAC systems and sewage backups and where your going to get funding for that. So, it's something that's really important that we want to highlight. You have an incredible service sector here and we want to support them how we can and again, I reiterate that we're looking forward to a future RFP and we share the common goal of working with DFTA and with the City, and with you all to make New York a better place to age. Thank you.

SANDRA CHRISTIAN: I am Sandra Christian, I am the Vice President of Senior Services for RiseBoro

2.2

Community Partnership. We run one innovative center, 5 Neighborhood Centers, and 3 Senior Clubs in Williamsburg Bushwick and Bedford Stuyvesant. We've talked about the larger issues and I will concentrate on just the struggles we have and some of the coordination and I think it highlights where some of the things we've been told occur don't really occur and we don't have support for our centers.

Of our nine centers, five of them are operated in NYCHA developments. One is a former NYCHA Development which is now operated by a private company. One has a private lease with a landlord and two, our direct lease is with DECAS with the City of New York. The centers operated that are private leases and direct lease with the city have relatively few repair issues and the landlords are responsive to repairs and needs which I'll touch on later are really equipment needs for those centers.

Our NYCH centers are where we've had experience is the greatest concerns related to repairs and upgrades. In all five locations, we've had serious conditions related to HVAC systems in the last year. The systems are outdated and in at least two we need to have an entire replacement of the HVAC

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

2.2

23

24

25

systems. Five of the centers had to come off five of the twenty, that I think she mentioned, had to come off the cooling center list and again, these are in very poor poverty housing developments where there are no other options for seniors to go.

There is no MOU between NYCHA and DFTA to take care of the repairs in these centers and even though we're told that the building and the structure is NYCHA requirement, that isn't consistent in each of the NYCHA developments. We've had two of these centers who for over two years have had no air in the summer, no heat in the winter for two years. two centers, last year we went through an extensive process to identify a vendor in which Andrea said, we could not get a NYCHA vendor list for months. we finally did get that list, most of the vendors will not bid on these jobs because they've not been paid from NYCHA for past work. When we finally got two vendors that were willing to come out and bid, we selected one for both of our sites, then we waited nine months as these bids were bounced around at NYCHA to look at the scope of those bids. Finally, we got the right person to look at them, they added many revisions that our vendor had to come up which

2.2

pushed the cost probably \$40,000 on each of the sites. Then we had to wait another two months as they had to get someone at NYCHA to approve their DOB bids that needed to be placed on these sites. We hope to have those two sites repaired within early November, they're a very significant cost. DFTA has advocated and gotten approval through their expense money to pay for these repairs, however, the amendments have not been registered. We had to pay a large portion of a down payment and we doubt that if we get these repairs in November that we will have the money to pay for these costs and it will affect our cash flow for our whole entire agency.

Please note that both of these centers serve way over 200 clients a day. Also, in one of the locations, we had to pay six to seven thousand dollars just on repairs of refrigerators and freezers because the heat was so hot in the kitchen that they would breakdown. So, that money had to come from our bottom-line, we were told that it had to come from without our accruals.

This summer, the other three sites had problems and we were asked by a program officer to go out and identify someone to repair those systems

2.2

because NYCHA could not repair those systems. In one of the sites we had to rent temporary cooling units that cost \$2,400 which is a major expense which we had to take from classes for seniors to pay for that. The one site that did get repairs through NYCHA had a rally by Brooklyn Borough President, Eric Adams and that's why the repair was done in that NYCHA site. It shouldn't take City Council or the Borough President to get those sites repaired.

Please note that our Senior Service Division does not have funds for facility staff to handle all this coordination attempt to review bids for this type of work. I believe this is consistent across the board for all senior services. As a larger sponsor, we've been able to assist program directors in these tasks, but expensive time has come from our administration on developing and getting bids and taking care of these situations. We're not able to then effectively develop programs and improve the quality of services.

DFTA staff has been helpful in this situation but the facility staff has a small staff as well and there is no effective means of communicating with NYCHA. In one of the locations, getting the

2.1

2.2

total replacement of the HVAC system we also had a rodent infestation. It closed the center down for three months. This is in a NYCHA site. We went back and forth and if it wasn't for my Director of Senior Services going each day to program management, we would not have gotten back into the site. The vendors that they used did a sloppy job, contaminated the whole site, we had to throw out everything and within our Model Budget funding for last year we had to replace the furniture and all the equipment in the center.

We intended to reopen, when we went back in, there were still several openings in the ceilings in the buildings and this is a senior building and the seniors could see the rats on the roofs that were getting down into the center.

The lack of action and bureaucratic complications of NYCHA sites also consistently cause us problems in resolving other repairs and maintenance at NYCHA locations. We often have to depend on our individual relationships with the program management staff at NYCHA to get the repairs done and at times, Council Member Reynoso got ceilings and floors put into on the centers, but

2.1

2.2

again, he had to advocated for that after about two years of those problems.

Finally, in regards to all locations, programs struggle with aging equipment that needs to be repaired until the time that a total replacement is needed. Our expenses in maintenance repairs go up every year in repairing outdated equipment. On a case by case basis, we have had to request a repair, purchase emergency equipment which we were then told has to come from accruals. We believe that there should be equipment inventories across all centers, centralized and a plan developed to fund and replace these items ovens, freezers, and refrigerators when they meet a useful lifespan of that equipment.

This is done for our Meals on Wheels and our transportation trucks, that once their useful life is out, there is a date, and those items are replaced.

We also need resources from the Department for the Aging to review new DOH and Fire Department regulations that affect our programs. Once again, we have limited senior center staff and we hire directors and staff with experience in human services not facilities and code compliance to run our programs. Our budgets do not allow for facility

2.2

staff or a licensed Nutritionist. Our custodial stall and kitchen staff are paid at or clos to the minimum wage and we do not have the resources to maintain compliance on items like exhaust hoods or indirect waste. Our directors are often called on to become experts at fixing everything. Thank you for letting my share our concerns.

MAYER WAXMAN: Hi, my name is Mayor Waxman.

I am the Managing Director of Senior Centers at

Selfhelp Community Services.

Thank you to the Aging Committee Chair

Margaret Chin and the members of the committee for
the opportunity to testify on repairs and upgrades at

New York City senior centers.

Selfhelp operates five senior centers throughout Queens, including on of the City's first innovative senior centers. Together, our centers have over 10,000 members and we serve over 200,000 meals. We strongly believe in the role that senior centers play in providing high quality nutritious meals, engaging activities, and health and wellness programming.

We are grateful for the Council's long standing and ongoing support for senior centers and

2.2

for always emphasizing the needs of older adults in policy decision and budget allocations. In today's testimony, I will focus on our priorities regarding our experience with oversight, repairs, and upgrades at Selfhelp's five New York City senior centers.

Selfhelp appreciates DFTA's partnership regarding the realities of budgeting constraints when facing unplanned expenses and repairs. Our staff budgets for planned expenses, such as rent, and staffing and food costs. However, when unexpected cost arises, such as when equipment breaks or when there is damage to the building, we often face challenges in covering the cost in a timely manner.

When a senior center faces an unexpected, unbudgeted need, such as a broken refrigerator or a leak in the roof, it's often the center's responsibility to pay for the repairs out of accruals or fundraising. However, some of the budget line items are restricted in use and some accruals are not fungible. For example, a senior center cannot utilize accruals from Personnel or food to cover building repairs. Even if the Personal budget has an excess because a social worker was not on staff for the full year, the additional funds in that line item

2.2

cannot be used for capital repairs or upgrades. This rigidity makes it a challenge to fund the most pressing needs when they arise.

As such, we support he creation of a fund to be allocated by DFTA to assist senior centers with small capital repairs and upgrades, including new ovens and repairs to ventilation and air condition systems. This fund would allow senior centers the flexibility they need to make unplanned small repairs and upgrades throughout as needed and with appropriate oversite by DFTA.

Regarding security, in New York City, security is an important issue. Given this timely conversation on upgrades, an important issue to consider is security at senior centers. Our senior centers are open to all older community members and we strive to create a safe and welcoming environment for all. Currently, there is not a funding source for cameras or security guards which would allow our directors to have oversight to who is coming and going into each center. Moving forward will be important to account for security needs at each center.

21

2.2

23

24

25

Regarding NYCHA, I'm not going to minimize this much, but I don't have that much to say but I do want to point out, there are unique needs within our senior centers that's located in the Community Center of NYCHA's Latimer Gardens complex and Flushing, in which serves more than 1,700 people each year. order to provide valuable services to the residents and to the community, NYCHA has partnered with DFTA, as well as with the Department of Youth and Community Development and their not-for-profit contractors. The partnership provides immense benefits to the community, although it does not provide support for necessary repairs and upgrades. When repairs are needed, such as leaks or AC or other malfunctions, the senior and youth programs need to report eh repair needs and obtain a ticket number through NYCAH's standard tenant repair structure. response to such repair requests is often slow. slow response is troubling for the individuals and families who live in NYCHA housing and is exacerbated when there are hundreds of individuals relying on community centers, and this is what the Council Members Eugene and Diaz, and Deutsch were suggesting also.

2.1

2.2

For example, our Latimer Gardens Senior

Center serves as a New York City cooling center.

However, the air conditioning broke in August 2018

and therefore the senior center was not able to

serves as a cooling center for at least three days

when a heat advisory was in effect. Despite support

from our local partners in NYCHA and DFTA, as well

our local elected officials, the issue has still not

been resolved.

We suggest that there be some channel created or a guess, a better channel created between DFTA, NYCHA, DYCD, and other partner City agencies to move quickly address the communal repair needs within NYCHA buildings.

Regarding the Model Senior Center Budget, we commend the Department for the Aging, the Office of Management and Budget, and the City Council for the ongoing commitment to senior centers since the beginning of the model senior center budget process.

WE are appreciative that in our experience, there has been enough flexibility within the model budget process to allow additional funding to be used for numerous upgrades to the Selfhelp's senior centers.

We found that some spending, especially related to

2.2

building repairs was difficult to achieve in the short timeframe between receiving the funds in the end of the fiscal year, in which they had to be spent. Our relationship with DFTA is stronger because of our work together in implementing the model budget process and we would like to thank them for a collaborative relationship.

So, thank you for the opportunity to testify today. On behalf of the 20,0000 clients we serve, I am grateful for the Council's support on so many important programs.

CHAIRPERSON CHIN: Thank you, thank you all for your testimony and for some of your recommendations. If you will look at in terms of see what the Council can do with some flexible funding, but I think it is also important that DFTA has their own capital fund and that's something that we have to continue to advocate for because I don't think its enough just a provider making the request and they put it together and if they have a designated part of capital funding every year, and then they could plan out you know, with providers to make sure that the needs are being met because right now, it sounds like its really reactive. You have some requests, you

2.1

2.2

come in but there should be some kind of designated funding that they can let people know so that every year a certain amount of senior centers can prepare to apply. So, we look forward to continuing to work with you to really improve the system and make sure that all the centers are well funded and are in nice facilities that they love. Thank you, thank you for being here. Yes, we have another panel, we have two more people from Sage center in the Bronx, Jose Collazo and then we have James Carey from Rain, please begin.

JOSE COLLAZO: Council members, on behalf of SAGE, thank you for holding this hearing on repairs and upgrades at our city's senior center. My name is Jose Collazo, I am a Site Manager at the Bronx City, one of those senior centers.

SAGE stands for advocacy and services for LGBT elders. SAGE is the country's first and largest organization dedicated to improving the lives of LGBT older adults. Founded here in New York City in 1978, we have provided comprehensive social services and programs to LGBT older people for nearly four decades, including the nation's first full-time senior center, the Edie Windsor SAGE Center, located

2.2

in Chelsea and launched generous support from the Council. Building on the positive strides of the SAGE Center made in reducing isolation faced by LGBT older adults. In June 2014, the New York City Council awarded SAGE funding to open SAGE Center stand-alone sites in Brooklyn, the Bronx, Staten Island and to expand our SAGE Harlem program into a full-service SAGE Center site and for that we are enormously grateful.

this rapidly growing elder population. However, they remain largely invisible and at increased risk. They are often severely isolated and disconnected from services. In fact, LGBT elders are twice as likely to live alone; half as likely to be partnered; and more than four times less likely to have kids. Many LGBT elders where shunned by their families and, as a result, are half as likely to have close relatives to call for help. Roughly one quarter of LGBT elders have no one to call in case of an emergency. A recent study stated that the impact that isolation has on one's physical health is equivalent to smoking fifteen cigarettes a day. More needs to be done to

2.1

2.2

COMMITTEE ON AGING

2 ensure our city's most isolated elders can find
3 meaningful connection.

Because of their thin support networks, LGBT older adults often need to turn to mainstream service providers for care as they age. Yet, they're often distrustful of these mainstream providers and for good reason. LGBT older people are more likely to face discrimination around their sexual orientation and gender identity when accessing health care, social services, and other programs. Experienced discrimination and extreme isolation are a lethal combination for LGBT elders.

SAGE is our City LGBT elders' safety net.

SAGE services are designed to combat LGBT elders'
isolation and improve their overall health outcome.

SAGE provides LGBT elders in our city with
comprehensive, competent, and holistic services
through our five SAGE Centers, care management, and
related health, housing and other services and these
services have a high retention rate. 70 percent of
our participants return to a SAGE Center after
visiting for programing and meal.

When planning series and programs for our City aging demographic, it is crucially important

2.1

2.2

that vulnerable and special populations, like LGBT
elders, can access senior centers, services and
programs that are culturally competent and offer high
quality programming and provide deep and social
support like mental health services.

Recognizing the acute need among our City,

LGBT older adults for LGBT-welcoming elder housing.

SAGE and our partners, HELP USE and BFC Partners, are
developing New York City's first LGBT-welcoming
senior housing in Brooklyn and in the Bronx. The
marquee of each development will be a full-service,
state-of-the-art ground-floor SAGE Center, built on
our successful model designed to increase access to
senior centers support for building residents and the
larger community in which each building is located.
Both of these buildings are 100 percent affordable
and each have set aside for formally homeless elders.

Given this population, SAGE will need to provide more intensive services to ensure that these residents can maintain their housing and remain stably housed. In addition, SAGE expects to serve man more older adults through our co-located SAGE Centers. That will require more investments from DFTA and New York City.

2.2

In addition, in our experience, operating a network of five senior centers across the city, also means that SAGE assumes much of the responsibility for upkeep and maintenance of these sites, further stretches SAGE's budget. So many of the City's senior centers are in disrepair, and with a rapidly growing in our City's older population, the City will need to improve the current conditions in these centers, invest in the infrastructure and support more culturally competent aging services to reflect the diverse identities and needs of our city's older population.

We hope that the New York City Council will increase its support of services for LGBT elders and prioritize their need for culturally competent services and dedicated senior centers. We look forward to increased investments from the Council and all our senior centers, and especially those that support elders that are more vulnerable and isolated. Your support continues to be greatly valued and appreciated. Thank you.

JAMES CASEY: Okay, and as we come to the end of a long grueling day, thank you for hanging in there. So, I'm going to try to make it short and

2.1

2.2

sweet and to the point here. I represent R.A.I.N. and R.A.I.N. provides an umbrella of services, not only senior centers, we have twelve senior centers located in the Bronx and upper Manhattan. We have one stop which is information and referral, case management, Meals on Wheels, Cucina Dolores, which delivers meals to the homeless, an Alzheimer's support group and the Geriatrics Workforce Enhancement program providing education to seniors on how to manage their chronic disease. So, we're really committed to improving the healthcare of the people in the Bronx and reducing the healthcare disparities.

We've covered a lot of situations, but I just wanted to give some comments that our directors at R.A.I.N. came up with, so you can get a feel for whats going on, on the ground. So, our concerns at our community center is that the center has been promised for the past two years project renovations under DASNY which are essential for the program since we were under a NYCHA building. For example, we were unable to proceed with major renovations, replacing the air conditioning system which old and repairs are just band aids. You know, again HVAC. Another

2.2

director, we are experiencing constant repairs and at some point, we may face the need for major renovations. Every winter and summer for the past two years, we experienced issues sporadically with the boiler and with our air conditioning system.

Another director from another center, our biggest concerns are the leaking from the roof and ceilings when we have heavy rain, peeling paints in the ceilings and water damage to the ceilings reappearing molds in the back bathrooms.

Another director for R.A.I.N., Repairs is needed at our center as a wheelchair ramp or proper flooring placed in the kitchen. Large kitchen equipment such as dishwashers or stoves are in need of replacement but are extremely expensive and we don't have that amount of money in our budget.

The Boston Road Senior Center, which I represent, also experiences difficulties with HVAC systems, leaking roof, aging toilet fixtures, and peeling paint due to leaks, and this is a fairly young building at maybe twelve years old. SO, we don't have that kind of money in our budget to fix it and when we called NYCHA, especially I was surprised to hear today that NYCHA takes care of the HVAC

1	COMMITTEE ON AGING 110
2	systems, because it is a NYCHA building and when we
3	call NYCHA, a lot of times they'll give us the
4	ticket, they will close the ticket, don't tell us the
5	tickets closed until we follow up with NYCHA.
6	Specifically, they told me that the HVAC system after
7	about two months was our responsibility. So, then I
8	had to go out and find contractors. You know, again
9	this directly contradicts what I heard today, which
10	was illuminating to me.
11	CHAIRPERSON CHIN: But in that situation,
12	did you reach out to DFTA about what happened? That
13	NYCHA did not fix the HVAC system?
14	JAMES CASEY: Right because well,
15	fortunately one of our buildings, this was in the
16	winter, so one of our large rooms are dining areas
17	working. The recreation area wasn't working, so
18	yeah, and our members were complaining also. So, you
19	know NYCHA was called.
20	CHAIRPERSON CHIN: But did DFTA come in and
21	provide some assistance and to see if they can fix

JAMES CASEY: No.

the units?

CHAIRPERSON CHIN: But did you contact them?

24

22

1 COMMITTEE ON AGING 111 2 JAMES CASEY: Oh, yeah, we contacted them, 3 and they authorized the repairs. I mean the money we 4 needed for the repairs. CHAIRPERSON CHIN: So, DFTA did provide 5 funding? 6 7 JAMES CASEY: Right. 8 CHAIRPERSON CHIN: Okay. JAMES CASEY: But again, as many people 9 said, we had to find that funding within our accruals 10 11 and -12 CHAIRPERSON CHIN: Oh, so they didn't give 13 you extra funding? 14 JAMES CASEY: No. 15 CHAIRPERSON CHIN: They just say, if you 16 have left over from your budget you can use that 17 money. 18 JAMES CASEY: Right, so you plan on working on your budget to fit that in with what we had to do. 19 20 So again, you know, when we have to fund repairs out 21 of accruals, that's money I would rather spend on 2.2 improving the food quality because that would up our 23 centers. When the rooms are cold, you know, we 24 develop the customer base and customers are

dissatisfied and they leave us. So, that impacted

25

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

our day-to-day centers. You know, so it has all kinds of repercussions that go on. So, you know, we had a few recommendations and actually pretty much what you're recommendations where and some other people had come up with that there's a regular routine maintenance program that we can address these situations and when we see the equipment is breaking down and its time to replace it, you know that that funding is available to do that but in the meantime, we have a real maintenance schedule, so that we can keep the equipment operating as long as good as shape as possible. So, there's that old commercial for changing the oil filter where the mechanic comes up to the guy and says, well you can pay me now or you can pay me later. So, we think that if a good control of preventive maintenance, having somebody from facilities realize that when equipment has reached the end of its lifetime, you know, that that's recognized and that there be funding available to replace it. So, again, thank you for your attention and hanging in there in this long, grueling hearing.

CHAIRPERSON CHIN: Thank you. Thank you for coming to testify to provide this information. This

COMMIT	TEE ON	AGING	113
0011111			

way we will continue to work with all the advocates					
and make sure that there is sufficient funding. I					
mean, maintenance is a regular expense that DFTA					
should really look at and also emergency repair and					
also, capital money to improve the facility and also					
purchase new equipment. So, we will definitely					
continue to work with all the providers and thank					
you, all of you, for coming today and we look forward					
to continuing to work with you on this. Thank you					
and the hearing is adjourned. [Gavel].					

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 1, 2018