

Testimony

of

## Corinne Schiff Deputy Commissioner, Environmental Health

New York City Department of Health and Mental Hygiene

before the

New York City Council Committee on Consumer Affairs and Business Licensing

on

Intro 970

June 14, 2018 City Hall – Council Chambers New York, NY Good morning Chairperson Espinal and members of the Committee on Consumer Affairs and Business Licensing. I am Corinne Schiff, Deputy Commissioner for Environmental Health at the New York City Department of Health and Mental Hygiene. I am joined by my colleagues from the New York Police Department. On behalf of Commissioner Bassett, thank you for the opportunity to testify today on Introduction 970, which relates to the use of under-fire charbroilers on mobile food vending units.

The Department is charged with permitting mobile food vending carts and trucks, and with licensing vendors who work on the permitted units. We conduct pre-permit inspections to check that the unit's equipment and facilities meet the requirements of the Health Code, and we conduct unannounced inspections to evaluate food safety practices while the carts and trucks are operating. The top priority for our inspectors is to prevent foodborne illness and promote safe food operations.

Introduction 970 would prohibit under-fired char-broilers on food carts and trucks. Under-fired char-broilers are slatted grills that have a heat source underneath. When meats, poultry or seafood are grilled on a char-broiler, fats and oils drip directly onto the heat source, and this produces a type of atmospheric fine particulate matter, known as PM2.5, which is a contributor to air pollution. Exposure to PM2.5 can contribute to, or worsen, serious health problems, including heart and lung diseases.

The Department supports limiting under-fired char-broilers as part of the City's efforts to reduce sources of air pollution, and to protect vendors who may be routinely exposed to PM2.5 when using this equipment. The Department will be able to integrate a compliance check for this requirement during new permit and permit renewal inspections. The Department looks forward to discussing this bill further with Council to ensure that the appropriate units are covered. Thank you for the opportunity to testify. I would be happy to take questions.



#### STATEMENT OF OLEG CHERNYAVSKY DIRECTOR, LEGISLATIVE AFFAIRS NEW YORK CITY POLICE DEPARTMENT

#### BEFORE THE NEW YORK CITY COUNCIL COMMITTEE ON CONSUMER AFFAIRS AND BUSINESS LICENSING COMMITTEE ROOM, 250 BROADWAY JUNE 14, 2018

Good morning Chair Espinal and Members of the Council. I am Oleg Chernyavsky, the Director of Legislative Affairs for the New York City Police Department (NYPD). In addition to my colleagues from the Department of Health and Mental Hygiene (DOHMH), I am joined here today with Deputy Inspector Kenneth Aube, the Commanding Officer of the NYPD's World Trade Center Command. On behalf of Police Commissioner James P. O'Neill, I am pleased to testify before your committee today on the bills under consideration.

At the outset of my testimony, I would like to state that the NYPD recognizes that lawful street vending is an important part of the commercial history of our city. What often makes New York so unique from other locations is its ability to foster economic opportunity for its citizenry, and legal street vending contributes much to the charm and character of our city. Enforcement of the city's vending laws and regulations is part of the myriad responsibilities that are entrusted to our patrol officers. While the Department respects an individual's right to earn a living for themselves and for their families, this must be done in an environment that is safe for all.

Intro. 959 would amend the Administrative Code to expand the prohibited street vending zone around the World Trade Center. The NYPD supports this legislation. The current prohibited zone is bounded on the east by the easterly side of Broadway, on the south by the southerly side of Liberty Street, on the west by the westerly side of West Street and on the north by the northerly side of Vesey Street.

The current boundaries of the zone were established pursuant to a state law in 2004 that amended the Administrative Code. This was just three years after the devastating terrorist attacks that took place on September 11, 2001 and the World Trade Center site was still largely a cleanup and construction area. This site has changed dramatically over the last fourteen years. The redeveloped World Trade Center Campus has experienced greater use on all fronts. From the unveiling of the Freedom Tower, the September 11<sup>th</sup> Museum and Memorial, the Oculus, Liberty Park, Westfield Mall, and PATH train station, to the commercial tenants moving into three office buildings, the site's visitors have significantly increased the area's foot traffic. The expansion is by no means done. Just this week, 3 World Trade Center, the fifth largest building in New York City, opened. In addition, there are currently plans to add 2 more high-rise buildings to the location. Simultaneously, the NYPD, and our law enforcement partners at the NY/NJ Port Authority, have increased our security footprint by establishing multiple screening and credentialing locations at the World Trade Center Campus' borders, each with security checkpoints, sally ports, vehicle barriers, and full-time police staffing.

Consequently, the increased security footprint in the area has expanded beyond the vending zone boundaries that were established in 2004. The presence of fixed site security posts, staffed 24 hours and 7 days a week, changes the dynamic of particular points of the World Trade Center Campus and requires an adjustment of the City's law to move vendors from parts of the site.

Compounding this issue is that the equipment utilized by some food and general vendors raises security concerns in this particularly sensitive location. The carts, tables, and equipment used by vendors could provide a means to conceal and introduce dangerous and/or hazardous materials into the sally port and



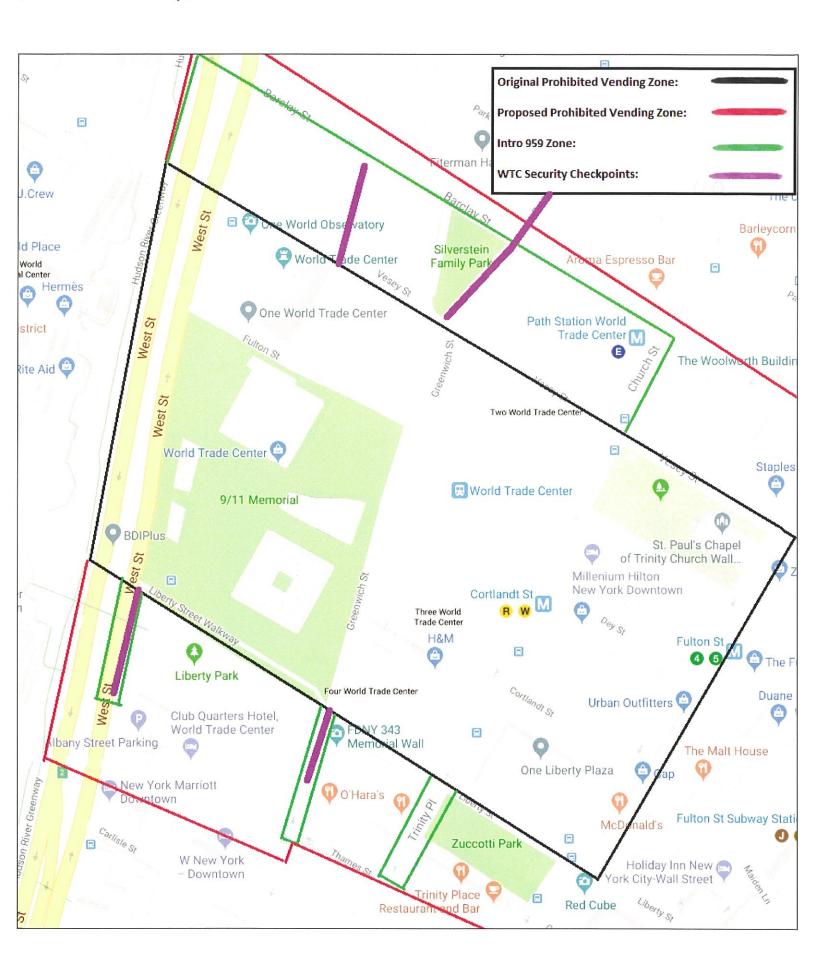
security areas of the Campus. Many of the vendors use propane tanks, gasoline, and other flammable materials and the vendors often legally operate either next to or close to the Campus' security checkpoints — which at times does interfere with the line of sight of the personnel staffing these checkpoints. Given the modus operandi of the perpetrators of recent terrorist attacks, consisting of small arms and improvised explosive devices, vending carts can easily be turned into weapons. The purpose could be to cause significant casualties or neutralize security and vehicle barriers. Over the last several years, as in Times Square and Lower Manhattan, the city has witnessed how important bollards and other vehicular obstructions can be in containing a deadly incident. These concerns are particularly manifest given that the World Trade Center was the site of two deadly terrorist attacks and remains a terrorist target today. Over the last four years, as more buildings on the campus have opened, there has been an increase in security threats against the World Trade Center. We are thankful to several members of the Council and their staffs who have toured the Campus boundaries with us to get an in-person glimpse at the situation.

I want to be clear, our concerns are rooted in the unique conditions that exist at the World Trade Center, not the individual vendors who currently operate at the site. We know that these vendors are an important part of the lower Manhattan community and they are hardworking individuals. The presence of the vendors, however, can soften an officer's vigilance when similar looking equipment being used to hide explosives is placed near the barriers where the legitimate vendors typically ply their trade.

Intro. 959 represents a reasonable update to the law. The bill accounts for the increased security footprint in the area and captures streets that contain security checkpoints, sally ports, vehicle barriers, and other security features. In most cases, the bill simply expands the zone by a block and accounts for other side streets. The NYPD acknowledges that this proposal may be disruptive to certain food and general vendors. As with any new law or regulation, prior to enforcement, the NYPD will conduct outreach with these vendors to educate them on the boundaries of the restricted zone. We appreciate the efforts made by the Council to accommodate our concerns and we look forward to working with the Council and other stakeholders on this legislation.

Intro. 969 would prohibit stoop line stands as well as food and general vending on certain streets and boundaries in Flushing, Queens. We recognize that vending and sidewalk congestion are particularly pronounced in Flushing, and precinct personnel have engaged in efforts to allow greater pedestrian access in this area. We look forward to additional discussions with the sponsor of this bill to further this goal.

Thank you for the opportunity to testify today. My colleagues and I would be happy to answer any questions you may have.





### Testimony of Jessica Lappin President, Alliance for Downtown New York

## Intro. 0959 Committee on Consumer Affairs and Business Licensing June 14th, 2018

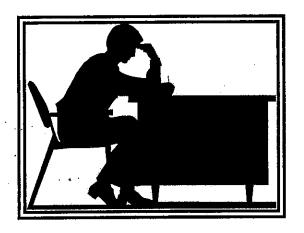
Good morning Chair Espinal and members of the committee. My name is Jessica Lappin and I am the president of the Alliance for Downtown New York, the business improvement district representing Manhattan south of Chambers Street. It is my pleasure to be here today to support Intro 0959 to expand the prohibited street vending zone around the World Trade Center campus.

Lower Manhattan is New York City's second largest central business district. This dynamic community has emerged from the tragedies of September 11<sup>th</sup> and Hurricane Sandy to become a model 21<sup>st</sup> century mixed use business district. Lower Manhattan today is home to nearly 90 million square feet of commercial real estate, over 61,000 residents, more than a quarter million jobs and 1,100 shops and restaurants. Tourism has grown as New Yorkers and visitors alike have discovered our city's oldest neighborhood. More than 14 million people visited Lower Manhattan last year.

All of this growth has inevitably strained Lower Manhattan's narrow streets and sidewalks. Managing the public space between pedestrians, vehicles, the required security controls and all of the competing uses for our crowded streets is an ongoing challenge. Street vending has long been a part of Lower Manhattan's landscape. The Alliance recognizes that lawful street vending is an important part of New York City's history and economy and provides a pathway to business ownership while contributing positively to the overall retail landscape of the district.

However, historically there has been strong and clear consensus by the New York Police Department, city and state elected officials, and the local community board that vending on the streets surrounding and adjacent to the World Trade Center should be prohibited. Right now, certain security areas at the northern and southern part of the campus are not within the existing no vending zone. This bill would correct that.

The Alliance strongly supports Intro 0959 and urges the committee to vote in favor of the bill. Thank you, again, for your attention to this issue and we look forward to working with you.



## COMMUNITY BOARD # 7

SUBJECT:

Application to restrict General Vending on Main Street

between Sanford Street and Maple Street

DATE:

Feb. 13, 1998

CHAIR:

Gene Kelty - Consumer Affairs Chairperson

LOCATION:

Main Street Between Sanford Street & Maple Street

Please be advised that the Community Board # 7 in conjunction with the City Councilwoman Julia Harrison previously petitioned the Dept. of Consumer Affairs to restrict this street to general vending which was denied. It is now several years later and the Community Board still feel that this location still needs to be restrictive.

By your definition of vending Section 20-465.of Title 20 Chapter 2, Subchapter 27 (please be advised this is the Board's latest copy of the Consumer Affairs regulations. The Chapter and subchapter might have changed under the Charter revision in 1990.) vending at this location is nearly impossible. On the east side of Main street, there is the central Post Office for Flushing. Vending continuously goes on at the corner of S/E corner of Main Street and Sanford Street. Under Section 20-465, (e), it states that a vender may not vend within 10 feet of any crosswalk / corner. Approximately ten feet from the corner is a Dept. of Transportation sign which states "NO PARKING ANYTIME". In this case the vender would be vending in a "NO PARKING ANYTIME" location. Where he/she may not be

vending in the street, the vender stands behind the stand until a customer comes along which needs help. The only way for the vender to assist the customer is to step into the traffic lane therefor violating section 20-465 (f) "...but in no case shall a general vendor vend so as to restrict the continued maintenance of a clear passageway for vehicles."(SEE ATTACHED PHOTO'S OF LOCATION)

On the west side of Main Street, between Sanford St. and Maple Street has similar problems. Starting at the North West corer of Maple and Main Street there are a row of stores starting with the address 41-96 through 41-78 Main Street. These stores 41-96 – Coffee shop; 41-94 – McGriskin Pub; 41-92 – A.C. Pharmacy; 41-88 – small hardware store; 41-86 – small stationery store; 41-84 – Tropical Island Pet store; 41-82 – Bally Market; 41-80 – European American Bank; and 41-78 – A large Office building which has been sold and a Asian Food Mall is proposed for the site.

According to Section 20-465 (d) "no vending pushcart, stand or goods shall be located against display windows of fixed location businesses, NOR SHALL THEY BE WITHIN TWENTY FEET (20) FROM AN ENTRANC3WAY TO ANY BUILDING, STORE, THEATER, MOVIE HOUSE, SPORTS ARENA OR OTHER PLACE OF PUBLIC ASSEMBLY." If you visit the location, you will see that the above stores are very narrow and appear to fit into this category, of 20 feet, thereby making it impossible to vend.

It should also be pointed out that on both sides of this location at the southern end (Main St. & Maple St.) there are parking meters on both sides. Any type of vending at this location would interfere with the motorist who wished to park at these locations. No passengers would be able to get out of there cars without hitting a vending stand. I have enclosed a picture of a vending who is using his van to sell food products at this

location, as an example of the conditions that are appearing at the location in question.

The Community Board Consumer Affairs Committee chair has in the past conducted several Task Force Sweeps, yearly, with the N.Y.C. Police Dept., Dept. of Consumer Affairs, and Dept. of Sanitation to mitigate the illegal vending that is currently going on at this location Extensive time is spent at this location going through the codes when a violation is issued to the vender explaining the law. To facilitate the matter, it would be easier to restrict the street from vending. In this case all will know the law. The repeated complaint from the venders is that the Dept. of Consumer Affairs do not provide them with the regulations and site locations for vending. The Community Board has the locations and section of law to assist any venders that have a question, but in most cases, the vender doesn't have a license, or does not seek out the Community Board for help.

Therefor, the Community Board Consumer Affair's Committee feels that the above location should be re-evaluated and inserted into the restrictive vending location category.



### **Community Board 7**

Borough of Queens
Bay Terrace, College Point, Beechhurst, Flushing
Malba, Queensborough Hill, Whitestone and Willets Point

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Eugene T. Kelty Jr.
Chairperson
Marilyn M⊆Andrews
District Manager

Melinda Katz

Oueans Borough President

June 14, 2018

## TESTIMONY BEFORE THE COMMITTEE ON CONSUMER AFFAIRS AND BUSINESS LICENSING

Good morning members of the committee my name is Gene Kelty, Chairman of Community Board #7 Queens. I'd like to provide testimony regarding Councilman Koo's legislation intro number 969 regarding restricting stoop line stands and vending in certain areas of downtown Flushing. I've been on community board #7 Queens for 34 years. Within that time I have testified in the past stating that our streets in downtown Flushing need to be restricted from general vending. I understand the need for vending in certain areas where there is no stores or outreach to the community but in areas where there is ample retail stores I believe vending is certainly not appropriate.

I believe our retail businesses pay a lot of money to the city of New York in various ways i.e. taxes: business tax, sales tax, and income tax secondly they put

people to work and they pay taxes to the city from their wages. It is very difficult for businesses to stay in competition when vending has none of that overhead. As I said above I do believe vending is necessary in certain areas but not where there is retail to provide services to our general public. Back in the early days I would coordinate a task force with the following agencies: consumer affairs, local police precinct, sanitation and local food pantries to check out these sites.

The community board tried 1st through education have the local vendors operate according to the rules and regulations of the city. After the education component implementing enforcement was then required. I personally went on local enforcement operations so that illegal vendors and store operators knew that this action was done to discourage inappropriate operations. Our board not only had vending problems but, the stoop lot store owners also contributed to the problem. These vending task force were done sometimes 3 to 4 times a year because conditions was and are so bad.

Downtown Flushing Main Street and Roosevelt Avenue is a transportation and shopping hub for the city of New York with 24 bus lines, the #7 Train and the LIRR. We have tried in the past and again now to provide ample room on our sidewalks to allow for pedestrian traffic.

The city of New York put a lot of money into enhancements and improvements to board #7s and Councilman Koo's District. It is time to take back what belongs to the city and provide safe movement for our pedestrians as well as the workforce that use the Main Street subway station which is, I believe the 5<sup>th</sup> largest station in the city subway system.

I'd like to go on record stating that we approve the legislation but I just want to reenter two issues; 1<sup>st</sup> this legislation should not apply to our veterans. As in the past they've always given priority for locations but they were always to comply with the rules of consumer affairs as far as proper vending should not be changed. We have reservations regarding books and artwork. Where I understand it deals with freedom of speech I have a problem when I find them vending children's books and artwork which belong in the store and not on the city sidewalk.

The 2<sup>nd</sup> item is I believe the restriction of the street going south should not be at Sanford Avenue but should be one block further to Maple Avenue. The reason being is we have one of the largest post offices located on Main Street at Sanford Avenue. This post office accommodates thousands of people per day to do business and vending is definitely not appropriate at this location. We have testified in the past that this should be restricted area and at the time the agency

i.e. consumer affairs refuse to change their opinion and allow vending at this location. We therefore, again bring up that this is inappropriate and that the restriction go south to Maple Avenue. I also asked the committee to double check with other city agencies. We found in the past that agencies like the department of transportation and sanitation had different restricted streets and therefore caused a problem in the conflict. It's time to bring the city into 2018 and make sure that the restricted streets to comply in all the city agencies especially when it deals with vending. I only remember back years ago that after we got certain streets restricted some of the storefronts put children's amusement riding machines i.e. mechanical horses racing cars and sometimes carousels. When we questioned it back then we found that restricted streets for DOT with different than restricted streets for consumer affairs. I only bring this to the attention of this committee so that you may want to check with the other agencies to see if there is any conflict. I thank you for the opportunity to testify and if you have any questions I'll be glad to answer them.

Thank you!

Gene Kelty, Chairperson

**Community Board #7-Queens** 



www.fidinewyork.org

The New York City Council Committee on Consumer Affairs and Business Licensing Intro 0959-2018: Expansion of WTC No-Vending Zone

Testimony by Patrick M. Kennell, President Financial District Neighborhood Association

New York City Council Hearing Room 250 Broadway – 14<sup>th</sup> Floor New York, New York June 14, 2018 10:00 a.m.

My name is Patrick Kennell and I currently serve as President of the Financial District Neighborhood Association. As the name suggests, the FiDi Neighborhood Association is a grassroots organization connecting neighbors across NYC's Financial District, the fastest growing residential neighborhood in all of New York City.

The FiDi Neighborhood Association is here today in support of Intro 0959-2018, a bill that would extend slightly the no-vending zone around the iconic World Trade Center campus.

For many years now, the FiDi Neighborhood Association has sought and advocated for short-and long-term interventions to alleviate dangerous pedestrian congestion on FiDi sidewalks by rethinking how we manage our streets and sidewalks. One of the biggest symptoms of pedestrian congestion in Lower Manhattan is the varying kinds of sidewalk obstacles, including food and non-food vendors among many others, all of which compete for precious space with the tens of thousands of people who live here, the 350,000 plus who work here every day, and the millions who walk our sidewalks every year from one tourist attraction to the next.

Yes, New York City is busy and it's crowded. That's a fact of life. But the streetscape of the Financial District is different, because of its old Colonial topography and layout. Streets and sidewalks here are generally narrower than in other parts of the City, and that means we have to think about and treat this neighborhood differently than others in the City.

A June 2016 study published by Manhattan Community Board 1, called "Streetscape Study of Lower Manhattan: An Analysis of Sidewalk Features and Public Space of Manhattan Community District 1," confirms the inordinate amount of permanent obstacles on the sidewalks of Lower Manhattan. And that study didn't even take into account the number of food and non-food vendors on our sidewalks, which only add to the number of features existing on

See, <a href="http://www1.nyc.gov/assets/manhattancb1/downloads/pdf/studies-and-reports/streetscape-study-final-report-6-21.pdf">http://www1.nyc.gov/assets/manhattancb1/downloads/pdf/studies-and-reports/streetscape-study-final-report-6-21.pdf</a>.



www.fidinewyork.org

our sidewalks at any one moment. One observable consequence of all these obstacles is pedestrians who choose to walk in the street where there is no management or indication for motorists of how they should share the street space. It is not hyperbolic to say we're flirting with disaster on these narrowest of New York City streets by allowing the number of sidewalk obstacles to continue unabated.

This bill would take one step forward in addressing the congestion problem here. It would keep sidewalks around the WTC campus clearer for the ever-increasing number of pedestrians and it would keep those pedestrians safer. It could serve as a blueprint for the safer management of sidewalks throughout the Financial District.

This bill is not about banning vendors, many of whom are beloved and provide delicious and interesting services throughout the neighborhood. This is about sensible management of very narrow sidewalks and streetscapes to keep residents, workers and tourists safe. That is something the FiDi Neighborhood Association believes in deeply, and it is for that important reason that we urge the Committee and the Council to pass Intro 0959-2018.

Thank you.

#### LIST OF LOCATIONS FOR THE PEDDLER'S SQUAD

LOCATIONS:

MAIN STREET AND

39TH AVE. FRUIT AND VEG STAND

40TH ROAD UNDER THE LONG ISLAND RAIL ROAD

BRIDGE.

40-36 MAIN ST. FRUIT AND VEG

40-34 MAIN ST. FRUIT AND VEG

40-28 MAIN ST. FISH STORE - CHECK SIDE ON 40<sup>TH</sup> ROAD

CORNER OF 41TH AVE. AND MAIN STREET, BY LONG ISLAND RAIL ROAD SETTING SUN GLASSES FROM RACKS ON SIDEWALK.

KISSENA BLVD.

99 cents STORE. 41-09 KISSENA BLVD.

41-11 CLOTHING STORE

OPPOSITE 41-15 KISSENA GENERAL VENDING AT CURB INDIAN JEWELRY.

ASSOCIATE SUPERMARKET. CORNER OF KISSENA BLVD. AND BARCLAY AVE.

DISPLAYING ON MILK CRATES AND EXTENDING PAST BUILDING LINE. STORE MANAGER WAS WARNED 6/27/96

CORNER MAIN ST. & SANFORD AVE. BY POST OFFICE FRUITS AND VEG. CAREFUL NOT A RESTRICTIVE STREET.

#### LIPPMANN PLAZA

GENERAL MERCHANDISE AND ASIAN LADY SELLING VEG BY 39<sup>TH</sup> STREET SIDE.

OTHER END OF PLAZA ON ROOSEVELT—COFFEE WAGON ON THE SIDEWALK

MAIN ST. AND ROOSEVELT AVE. AT ABOUT 3:30 P.M. MANY GENERAL VENDING GOING ON AT THE SIDE OF WOOLWORTH'S.

BETWEEN 41 AVE. AND 42ND AVE. ON MAIN ST.

1/F/O/ 41-28 MAIN ST. GOLDEN MALL - SELLING RACKS FOR CLOTHING

41-14 & 41-10 MAIN ST. AT&T AND MCI STANDS.

41-22 MAIN ST. GENERAL VENDING POCKET BOOKS AND LEATHER BAGS.]
41-22 MAIN ST. CHINA TOWN FRUIT & VEG. CHECK LIC FOR NUMBER OF STANDS.
41 AVE AND UNION STREET. CHECK # OF LIC AND DISTANCE ON STAND THIS REQUEST FROM THE CHAIR OF THE BOARD.

THANKS AND GOOD LUCK.

PARKS WILL BE AT THE PCT. AT 10:30 TO 3:30.

ANY PROBLEMS PLEASE CALL MARILYN AT THE COMMUNITY BOARD.

11/2



### TESTIMONY OF LENA AFRIDI BEFORE THE NEW YORK CITY COUNCIL COMMITTEE ON CONSUMER AFFAIRS AND BUSINESS LICENSING

June 14<sup>th</sup>, 2018

Good morning. Thank you to Chair Espinal and to the members of the Committee on Consumer Affairs and Business Licensing.

My name is Lena Afridi and I am the Policy Coordinator for Equitable Economic Development at the Association for Neighborhood and Housing Development (ANHD). ANHD is a membership organization of NYC- neighborhood based community groups. We have over 100 members throughout the five boroughs. Our mission is to ensure flourishing neighborhoods and decent, affordable housing for all New Yorkers. We fight to support and protect New York City's small businesses from the threat of displacement, with particular focus on owner-operated, low-income, minority and immigrant run businesses.

These businesses include street vendors. New York's street vendors are small businesses. They are central to our neighborhoods and communities, providing jobs and culturally relevant goods. In a political climate where the lives of working class people of color and immigrants are undervalued, proposed legislations Intro 959, which bans vending near the World Trade Center, and Intro 969, which bans vending in downtown Flushing, further undermine the livelihoods of hardworking immigrants who already struggle against displacement in New York.

Intro 959 has been justified and validated as a precautionary measure against terrorist attacks, yet a nearby farmers market is set to remain open. Vendors in the area are to be displaced, though they are the eyes and ears of our communities. They are also majority people of color, many of Muslim faith. These kinds of policies and measures are an attack on working class communities of color, especially New York's working class Muslims.

In a citywide climate where small businesses routinely face displacement, vendors are among the most vulnerable, facing fines, little government support, and police harassment and intimidation. In a nationwide political climate where harassment of Muslims is at an all-time high, Muslim vendors are doubly vulnerable. New York prides itself as a sanctuary city, as a city where all are welcome. We urge the Council to uphold the core values of what makes New York the world'



#### **DRUM - DESIS RISING UP & MOVING**

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June 14th, 2018

Dear New York City Council

My name is Fahd Ahmed, and I am the Executive Director at DRUM- Desis Rising Up & Moving. DRUM is a 18-year old civil rights organization of nearly 4,000 low-income South Asians and Indo-Caribbeans fighting for their rights as immigrants, youth, workers, and as communities of color.

On behalf of our 4,000 members, nearly 150 of whom are street vendors, I am writing to submit this written testimony in opposition of Int. 0959-2018, Int. 0969-2018, and Int. 0970-2018. Our members have been seriously concerned with the anti-Muslim, anti-immigrant, anti-worker, and racist rhetoric on a rise throughout the country. While our city claims to stand against this rhetoric, we see manifestations of such discrimination show up in policy proposals here.

Street vendors are a fundamental of New York City's fabric. They provide the fuel which makes this city run. From our morning coffee and bagels, to quick and delicious lunches, to affordable goods, to things needed while on the run. Street vendors are one of the most diverse sector of workers in this city, coming from NYC, from Senegal, from Bangladesh, from China, from Egypt - from all over the globe. They are our friends and our neighbors.

But they also face significant regulation and enforcement from many New York City Agencies.

A significant number of our street vendor members are first amendment vendors in Queens, meaning they sell religious items and books. They face continuous, almost daily harassment, from NYPD officers over whether a Muslim cap or headscarf, or other commonly used religious item, is in fact a religious item or not. Let me emphasize this point. We have regular precinct officers trying to make decisions over whether particular items are a part of Muslim religious belief and practices or not. But the absurdity of this scenario is understood given the widespread Islamophobic rhetoric and environment that surrounds all of us.

In this context, the currently proposed legislations should be seen in the context of our current environments.

The first legislation proposes to further restrict street vendors, overwhelmingly Muslim, from the World Trade Center area in the name of "security", while allowing a weekly farmers market to continue operating. What conclusion can we draw from this except anti-Muslim bias?

The second legislation proposes to eliminate street vending in downtown Flushing entirely, in a neighborhood where street vendors provide essential food and goods, and for whom street vending provides basic income and livelihood.

The third proposal ban the use of under-fire char broilers for all mobile food vending units citywide. Is the Council opposed to good food? Have you had food from one of these vendors?

If these anti-Muslim, anti-worker, and anti-good food proposals were to pass, they would cripple the livelihood of many street vending businesses in New York. Dozens of vendors will lose their longtime vending locations and vending businesses that depend on char broil grills will be unable to continue to operate. And we as a city will lose out on seriously good food.

DRUM urges City Council to stop criminalizing street vendors and listen to their voices to help New York City's immigrant workers better serve our beloved city.

Thank you.

Testimony presented by: Fahd Ahmed, Executive Director, DRUM – Desis Rising Up & Moving



46-01 20<sup>th</sup> Avenue Astoria, New York 11105

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Council on American-Islamic Relations

# STATEMENT OF ALBERT FOX CAHN, ESQ. LEGAL DIRECTOR COUNCIL ON AMERICAN-ISLAMIC RELATIONS, NEW YORK, INC.

## BEFORE THE COMMITTEE ON CONSUMER AFFAIRS AND BUSINESS LICENSING

FOR A HEARING CONCERNING, INITIATIVE 0959-2018, EXPANDING THE PROHIBITED STREET-VENDING ZONE AROUND THE WORLD TRADE CENTER.

PRESENTED June 14, 2018

Statement of Albert Fox Cahn, Esq. 6/14/2017 Page 2 of 5

Good morning. My name is Albert Fox Cahn, and I serve as the Legal Director for the New York Chapter of the Council on American-Islamic Relations ("CAIR-NY"). CAIR-NY is a leading civil rights and advocacy organization for the Muslim community here in New York City and across New York State.

I speak today against initiative 959, which seeks to block street vendors from numerous sites throughout lower Manhattan.¹ It pains me to be on opposing sides from so many long-time friends, council members who have stood with Muslim New Yorkers to oppose President Trump's Muslim Bans and anti-Muslim agenda. But we simply can't be silent in the face of legislation that could so adversely impact Muslim New Yorkers.

If passed, the Initiative will evict 22 food vendors, 18 of whom are Muslim. The Initiative; however, does not refer to the nearby farmers market, whose vendors are predominantly non-Muslim. This double standard raises the specter of anti-Muslim discrimination at a moment when our nation is witnessing the normalization of Islamophobia at the highest levels of government, a moment when perceived anti-Muslim bias has never been more dangerous.

This episode is particularly powerful because of the ways it resonates with history. In 2010, CAIR-NY looked-on in horror as so many of New York's leaders turned on Park51,² the downtown Islamic cultural, educational, and recreational center that became a lighting-rod for anti-Muslim sentiment.³ Sadly, the hate-filled pushback transformed a space designed to promote cultural understanding and inclusivity into a shorthand for anti-Muslim fear and bias.⁴ Even national and international political

(Cont'd on following page)

<sup>&</sup>lt;sup>1</sup> Current Introduction Number: Int. No. 959

<sup>&</sup>lt;sup>2</sup> Most New Yorkers are still saying no to proposed downtown mosque in poll, Sep. 25 2010, http://www.nydailynews.com/new-york/new-yorkers-no-proposed-downtown-mosque-poll-article-1.439805

<sup>3</sup> SIOA CAMPAIGN OFFENSIVE: STOP THE 911 MOSQUE PROTEST, May 8, 2010 https://web.archive.org/web/20100610032236/http://atlasshrugs2000.typepad.com/atlas\_shrugs/2010/05/stop-the-911-mosque-protest-may-29th-the-last-day-of-the-world.html

Building damaged in 9/11 to bе mosque for NYCMuslims, May 7, 2010. https://web.archive.org/web/20100902235859/http://www.usatoday.com/news/religion/2010-05-07-mosqueground-zero N.htm (Quoting Daisy Khan as saying, we"feel it's an obligation as Muslims and Americans to be part of the rebuilding of downtown Manhattan.")

Statement of Albert Fox Cahn, Esq. 6/14/2017 Page 3 of 5

figures turned against the project, repeating the talking points of leading anti-Muslim extremists. The broader impact of this rhetoric was stark as anti-Muslim hate crimes soared by 50%.

Sadly, as currently structured, this Initiative is viewed by many as imposing the same double standard seen at Park51. Here, it is a farmer's market that's allowed to remain, in the case of Park51, it was the reconstruction of St. Nicholas Greek Orthodox Church, which was approved without any objections. While there was a church at the original site of the World Trade Center, there was also a Muslim prayer room on the 17<sup>th</sup> floor of the south tower, a fact that largely went unnoticed in the media frenzy condemning the plans for Park51.8

Many anti-Muslim activists will view the Initiative as a victory, even if it's not your intent to provide them one. They will see it as a legitimization of Islamophobic discrimination...an endorsement from this Council that double standards are permissible. It would amplify and reinforce the hateful narrative that portrays our Muslim neighbours as a threat, rather than indispensable component of our diverse city. Our fear is that such a perception would compound the recent surge in anti-Muslim harassment, discrimination, and hate crimes, which have increased nearly 10-fold in the past 2 years.<sup>9</sup>

While the NYPD has put forward justifications for these changes, it's difficult to trust the judgement of a police department that has consistently and unconstitutionally targeted Muslim New Yorkers with discriminatory surveillance and other harassment.<sup>10</sup> For example, in recent years, a time when the

Muslims, Keep Out: The Republican campaign against a Ground Zero mosque, Aug 2, 2010, http://www.slate.com/articles/news\_and\_politics/frame\_game/2010/08/muslims\_keep\_out.html, Sarah Palin 'Refudiates' Ground Zero Mosque, July 19, 2010, https://abcnews.go.com/US/sarah-palin-takes-twitter-oppose-ground-mosque/story?id=11194148

6 FBI: DRAMATIC SPIKE IN HATE CRIMES TARGETING MUSLIMS, March 1, 2012, https://www.splcenter.org/fighting-hate/intelligence-report/2012/fbi-dramatic-spike-hate-crimes-targeting-muslims

<sup>7</sup> Inside the World Trade Center's St. Nicholas Greek Orthodox Church, Sep. 11, 2017, https://ny.curbed.com/2017/9/11/16285628/world-trade-center-st-nicholas-greek-orthodox-church-tour

<sup>8</sup> Muslims and Islam Were Part of Twin Towers' Life, Sep. 10, 2010, https://www.nytimes.com/2010/09/11/nyregion/11religion.html

<sup>9</sup> As of March 5, 2018, CAIR-NY had seen the number of hate crimes reported against Muslim Americans in the New York state increase by 74% since Donald Trump was elected: *CAIR-NY Reports 74% Increase in Anti-Muslim Hate Crimes Since Trump's Election*, March 5, 2018, http://www.cair-ny.org/news/2018/3/5/cair-ny-reports-74-increase-in-anti-muslim-hate-crimes-since-trumps-election

<sup>10</sup> The Horrifying Effects of NYPD Ethnic Profiling on Innocent Muslim Americans, Mar. 28, 2013, https://www.theatlantic.com/politics/archive/2013/03/the-horrifying-effects-of-nypd-ethnic-profiling-on-

(Cont'd on following page)

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overwhelming majority of U.S. terrorist attacks were committed by right-wing extremists and white supremacists, more than 95% of NYPD political and religious investigations targeted Muslim individuals and organizations.<sup>11</sup> That is not CAIR-NY's data, it is data from the NYPD's own Office of the Inspector General and the Anti-Defamation League.<sup>12</sup> And what do we have to show for this betrayal of our values and constitution? Nothing. Many of the most invasive NYPD programs have never produced a single lead.<sup>13</sup>

Given this history, we can't simply defer to the NYPD on questions of equity and discrimination. For example, the NYPD omits that food vendors frequently protect the public in times of danger, most famously in 2010 when vendors reported a Times Square car bomb.<sup>14</sup> But many examples never make the news. Only a few weeks ago, a Muslim food vendor at Liberty Street and Trinity Place reported a suspicious bag, a report that would never have been made if the Initiative were in effect. Vendors should not be presumed to be a threat. Instead, they should be treated like other small business owners...as men and women who only want the best for our city

We thus urge you to reject the Initiative as written, to not take away the livelihoods these New Yorkers need to feed their families simply for the crime of trying to feed our city. If the Council does move forward with the initiative, we ask, at a bare minimum, that you postpone passage until suitable alternative sites are found for all impacted vendors. Without such remediation, we remain gravely

innocent-muslim-americans/274434/, New York's Muslim community fights back against NYPD Islamophobia, Feb. 6, 2012, http://mondoweiss.net/2012/02/new-yorks-muslim-community-fights-back-against-nypd-islamophobia/

(Cont'd on following page)

OFFICE OF THE INSPECTOR GEN. FOR THE N.Y. POLICE DEP'T, N.Y. CITY DEP'T OF INVESTIGATION, AN INVESTIGATION OF NYPD'S COMPLIANCE WITH RULES GOVERNING INVESTIGATIONS OF POLITICAL ACTIVITY 1 n.1 (2016), https://www1.nyc.gov/assets/oignypd/downloads/pdf/oig\_intel\_report\_823\_final\_for\_release.pdf. In its investigation, the OIG reviewed a random selection of 20% of cases closed or discontinued between 2010 and 2015 of each case type. *Id.* at 14.

U.S. GOV'T ACCOUNTABILITY OFFICE, GAO-17-300, COUNTERING VIOLENT EXTREMISM: ACTIONS NEEDED TO DEFINE STRATEGY AND ASSESS PROGRESS OF FEDERAL EFFORTS 4 (2017), https://www.gao.gov/assets/690/683984.pdf; David Neiwert, Trump's Second Travel Ban Once Again Misidentifies Source of Domestic Terrorist Threat, SOUTHERN POVERTY LAW CENTER (Mar. 13, 2017), https://www.splcenter.org/hatewatch/2017/03/13/trumps-second-travel-ban-once-again-misidentifies-source-domestic-terrorist-threat; Murder and Extremism in the United States in 2016, ANTI-DEFAMATION LEAGUE, https://www.adl.org/education/resources/reports/murder-and-extremism-in-the-united-states-in-2016 (last visited June 13, 2017).

<sup>&</sup>lt;sup>13</sup> Goldman & Apuzzo, supra note 9.

<sup>&</sup>lt;sup>14</sup> Vendors Who Alerted Police Called Heroes, May 2, 2010, https://www.nytimes.com/2010/05/03/nyregion/03vendor.html

Statement of Albert Fox Cahn, Esq. 6/14/2017 Page 5 of 5

concerned about the message the initiative would send to these vendors, to our City, and to all the anti-Muslim extremists who might gain heart.



## Testimony of the Street Vendor Project on Intro 959 June 14, 2018 Consumer Affairs Committee

Good morning Chair Espinal and Council Members. My name is Mohamed Attia, I'm a former vendor and the co-director of the Street Vendor Project at the Urban Justice Center.

Today is a very sad day for me! I'm so disappointed that the City Council is holding a hearing to discuss these anti-vendor bills, instead of helping vendors, after all the promises over the last 3 years to work on vendor issues, especially with the permits.

I'm here to oppose Intro 959. This bill will cause financial harm to many vendors. But let me tell you about these people. We know who they are. They are 22 vendors who have made a living in these locations for years, and support their families from these carts and tables. Some of them have been there for 5, 8 - up to 20 years.

It's important to acknowledge that 18 out of 22 vendors are Muslims. And as a Muslim-American I feel so offended by this bill, and by the NYPD testimony. We know these vendors. Some of them are here today. Yes, most are Muslim. But they are not a threat!

NYPD mentioned that these carts can be turned into weapons as they use propane & gasoline. So, they need to clarify; are they scared of these 22 vendors themselves becoming terrorists one day? I don't think they mean that. These are licensed vendors, the city has their names and addresses. They can search their carts and look under their tables, as the Health Department already does.

Or they're worried that some terrorist would come and act like a vendor and get close to this area! That cannot happen. These 22 vendors work there every day. They know their neighbors and customers. They all know each other as a part of the community. If any new suspicious vendor came to the area they will be the first to call the police.

I've talked to all these vendors and every one of them had stories on how helpful they've been with NYPD! One of them reported a guy carrying a gun, another one stopped a drunk driver, another one reported suspicious packages many times that luckily turned out to be nothing.

Instead of passing this bill, I invite you and the NYPD to meet these vendors and work with them, instead of kicking them out. Community policing? These vendors are part of the community, and they want to be partners to the NYPD.

Vendors have served for decades as the eyes and ears on the city streets. They are not a threat. Please oppose this bill.

Thank you.



Located on Greenwich St., between Cedar St. and Liberty St., this guard booth (3) has an almost unobstructed view of the surrounding area. The only obstacle in its line of sight is the generator located just south of it. The argument that the street vending cart at the center of the above photo contributes to the obstruction has no validity because, as the above photo indicates, the generator presents the real visual obstacle. The below photo presents an alternate angle of the guard booth, one that emphasizes the booth's line of site of the hot dog cart across the street.





Located on West Broadway, between Vesey St. and Barclay St., the guard booth (2) seen on the left side of the photo above has an almost 360° view of the area around it. Much like the previous booth, the only significant obstacle is the generator sitting just south of the booth. The nut vendor and the hot dog vendor (the latter being partially shown above) are in actuality hidden from the guard booth's view because of the generator, thereby creating no security risk. The same physical relation applies to the information stand below.





Located on the intersection between West St. and Vesey St., this guard booth (1) is in the vicinity of a couple of food carts that operate on the west side of West St., which is substantially far away from the east side of the street (one of them is visible in the center of the photo) and poses no serious issue regarding the guard booth's line of sight.

The map below displays the current restricted vending area around the World Trade Center (in blue), the streets that would be restricted by the proposed bill (in red), and guard booths that are within the proposed extended zone. The guard booths that are shown in the following photos are numbered in the black circles. The remaining two pins are guard booths located within the proposed extended zone, but they are not presented in this booklet.







EUGENE T. KELTY JR

22-11 146<sup>TH</sup> STREET

WHITESTONE. N.Y.

June 14 2018

# TESTIMONY BEFORE THE COMMITTEE ON CONSUMER AFFAIRS AND BUSINESS LICENSING

Good morning my name is Gene Kelty and I would like to provide testimony before this Committee regarding Councilwoman Margaret Chan Intro 959 as it relates to expanding the prohibit Street Vending Zone around the World Trade Center. I'd like to state for the record that I work for New York City Fire Department but I am not authorized to representing them today. These are my opinions as well as my request as a member for the Fire Department for last 39 years. The reason why I testifying is that I used to be the Captain of the firehouse where the Councilwoman is looking to restrict vending in low Manhattan.

Prior to 9/11 there was never a problem with vending in the area around the firehouse which is located at 120 Liberty St. This is the corner of Liberty and Greenwich Street. However, after 9/11 this whole area when under a transformation. Most of the area was dedicated to honor the memory of those people lost during 9/11. What was supposed to be a place of reverence and solitude become a mega for vending all over the area, from selling hot dogs and soda to vending clothing apparel.

I do not believe that this was the intention when they started to rebuild this area after 9/11. In 2003 I was promoted and transferred out of the area to upper Manhattan the Yorkville area 85<sup>th</sup> St. and 3<sup>rd</sup> Avenue. I routinely return to this firehouse for Fire Dept functions such as memorials, retirements and the dedication of the memorial wall on the side of the firehouse. Over the course of years of returning home to this location I was constantly requested, by the members to help try to resolve the vending problem outside of 10 House, which is the common name for the firehouse at this location. We tried local enforcement but to no avail. My last option was to try to get these streets restricted.

About a year ago I had a conversation with my Councilman Paul Vallone, and requested his assistance in trying to get a restricted Street location around this firehouse. To my surprise at the conversations with the Councilman he recommended that we look to restrict streets around all firehouses. I was pleased to work with him on this legislation. I sent them a letter stating how a firehouse is a very busy location and the members are always on alert when the fire trucks are entering or exiting the building. I explained we needed to worry about when people are shopping or using one of these mobile vendors near a firehouse that their attention is not on the danger of the Fire vehicles entering and exiting.

I also provided copies of pictures to the Councilman to show him how inappropriate it was for vending at the firehouse in low Manhattan i.e. 10 House 124 Liberty St. I'm also providing the committee copies of those pictures. You will note that I am one of the pictures it shows a hotdog wagon right in front of the memorial wall and another picture you'll see a family and an older man sitting on the flower display rack in front of the

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memorial wall having their lunch. All I know is nobody would be sitting on any memorial in Washington DC where we have our monuments dedicated to our veterans of World War I, World War II, the Korean War, and the Vietnam vets. Nor would we allow any sitting or eating in front of the Holocaust Museum in low Manhattan. So if it's inappropriate at these locations it's deftly inappropriate around this firehouse and therefore I'm very happy that's the Councilwoman has chosen to restrict any type of vending on Greenwich Street between Liberty and Thames Street as well as on Liberty Street between Trinity Place to West Street.

I respectfully request that the Council members pass this legislation Intro 959 and bring reverence back to this area for the deceased members of 9/11. I thank you for your attention to this matter and appreciate your consideration on this issue and if I can answer any questions I I would be more than glad to.

Sincerely,

Gene Kelty

Battalion Chief NYC Fire Dept

Chairperson CB 7 Queens



EUGENE T. KELTY JR

22-11 146<sup>TH</sup> STREET

WHITESTONE, N.Y.

11357

Oct. 12, 2017

Hon Paul Vallone 19<sup>th</sup> Council District 42-40 Bell Boulevard, Suite 507 Bayside, NY 11361

RE: Restrictive Streets Around Fire Houses

#### Hon Councilman Vallone:

Recently I was down at my old Firehouse in lower Manhattan after 9-11 and was very disturbed to see what was going on around the exterior by the Memorial Wall. I have attached several pictures that I took that day showing a mobile vending cart (hot dog cart) on the sidewalk of the Ten House Memorial Wall to the Firefighters of 9-11. The pictures show people buying hot dogs from the vendor and then sitting down in front of the Memorial wall eating the hot dogs. How disgraceful. This Memorial wall represented the members of the N.Y.C Fire Dept. who gave their lives for this City and the people who live there and to treat this area as a "FOOD COURT" is, in my opinion unacceptable and very inappropriate.

In the past I have asked the Dept. of Consumer Affairs to conduct in inspection of this area to rid the location of vendors dealing with food, clothing, etc. They have been unsuccessful due to the fact that this is not a restrictive street, or falls within the vending regulations. Therefore, I am asking you, as my Councilman, if you could institute or pass a law preventing any type of vending, mobile, clothing, food, or whatever around ALL FIREHOUSES WITHIN THE 5 BOROUGHS.

I request this action for 3 reasons. 1<sup>st</sup>. vending around a fire house is dangerous. The fire apparatus are constantly moving in an out of Quarters throughout the day. Vending produces a cliental that congregates around the selling location. When they are located at Firehouses, it is incumbent upon the members of that Firehouse to make

sure none of these customers interfere nor travel in front of or behind the apparatus when it is entering and exit their Station.

Secondly, as in the case of the Ten House on Liberty Street, a Memorial Wall is dedicated to the Fire Department and all unnecessary or inappropriate eating, drinking, or whatever is disrespectfully to the memory those people that lost their lives. Just as it is inappropriate to be eating, drinking, selling memorability, standing or sitting on the memorial water falls at Liberty Plaza.

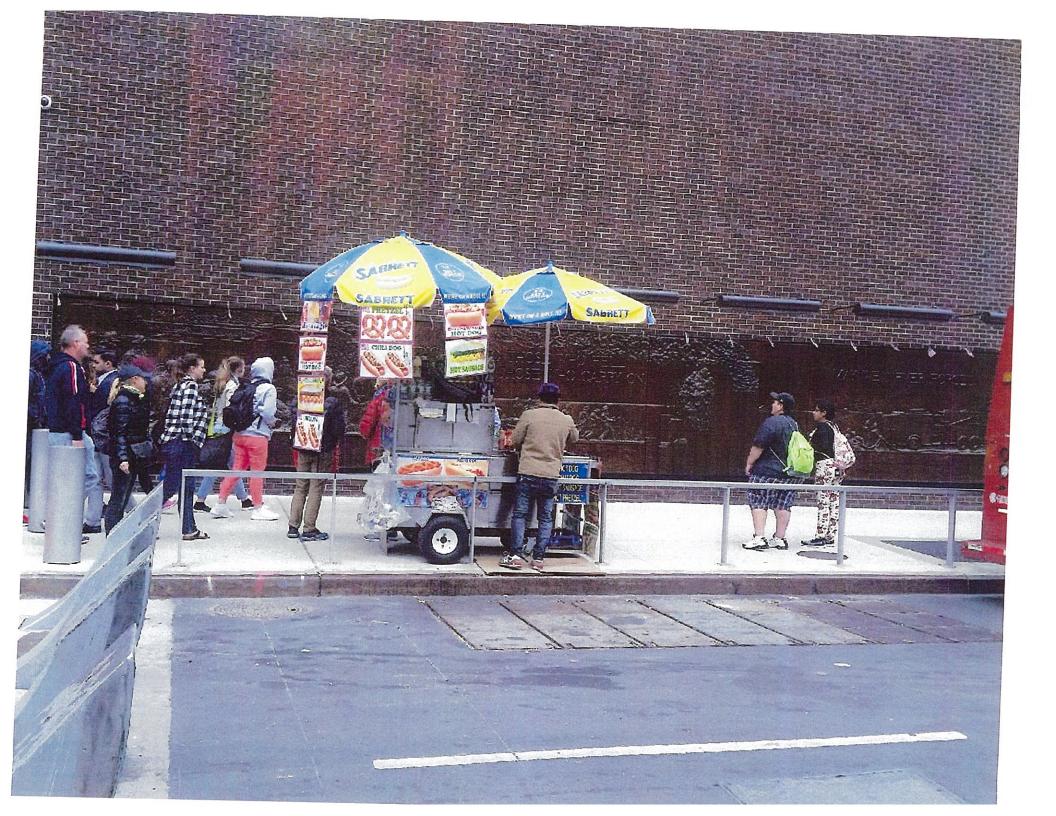
Thirdly, in this day and age there is a Security concern. The Fire Houses are first responders and as such areas for concerns for terrorists. There were indications prior to 9-11 that the terrorists were watching this area especially the Fire Dept. response to the World Trade Towers. Remember that Fire Houses are key locations for rescues as well as refuge for civilians. That day on Sept. 11, 2001 I, my brother Jimmy (retired Deputy Chief Fire Marshal) Paul Mallery (Captain of Lad 10) were all in quarters dealing with the civilians that came into the firehouse after the planes hit the towers. We treated and move then down the street to get them out of harm's way. The last thing that a fire house needs is a mobile food vender with 1 or 2 20lb propane gas tank(s) sitting on the corner to be utilized by a terrorists.

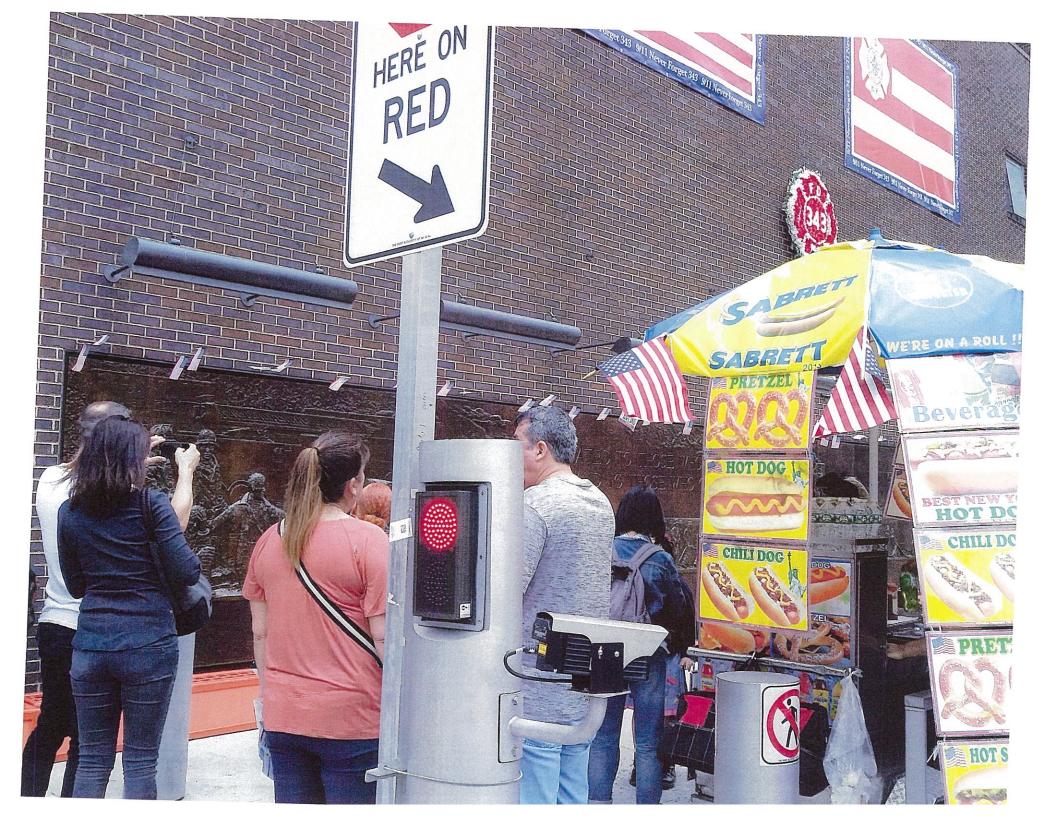
I thank you for your attention to this request and hope that you as well as the other Council members will be able to correct this problem and pass a law to restrict streets around firehouses from all types of vending. Thanking you in advance for your assistance and if I can be of any assistance especially testifying before your committees, please do not hesitate to contact me.

Sincerely \

Jake Lamode-Pres Uniform Fire Officers Assoc Cc: Gerard Fitgerarld Pres. Uniform Firefighters Assoc

Ten House









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June 13, 2018

Attached please find the following HRW publication written by my colleague, Rebecca Chowdhury, to be submitted as testimony to New York City Council.

HRW.org

HUMAN

RIGHTS

WATCH

Sincerely,

Kenneth Roth

Street Vendors Near New York's "Ground Zero" Face an Uncertain Future

NYPD Pushes to Displace Largely Muslim Local Street Vendors

The New York City Council is considering a bill that would displace 22 street vendors who work near the World Trade Center, the site of the attacks on September 11, 2001. The legislation has the support of the New York City Police Department (NYPD) which has expressed concerns explosives could be hidden in the vendor's carts or in customer's backpacks, and that they are too close to NYPD vehicle checkpoints.

To the Street Vendors Project, a group that advocates for vendors, this bill reeks of Islamophobia. Of the 22 vendors that would be affected, 18 are Muslim. Most are immigrants and people of color. And their suspicions are understandable. Public discourse around ground zero has often been rife with Islamophobic rhetoric. The NYPD itself has been widely criticized for its surveillance of Muslims. In this context, it's troubling that the NYPD has so far not offered any evidence that the presence of these vendors poses a safety risk, nor any other clear justification for the measure. The City Council should carefully weigh whether the NYPD's concerns really justify threatening the livelihoods of these vendors.

"If these vendors lose their spots, they won't be able to work anywhere else," said Mohamed Attia, co-director of the Street Vendor Project, who previously worked as a vendor for nine years. "Some of the vendors have been there for more than 20 years and it takes so long to build up business in the street. This bill threatens their livelihoods."

"If they forced me to move from this corner, I would have to go back to SoHo, and I know the realtors there will try to kick me out of the area," said Samuel, a street vendor from Chile selling honey roasted nuts.

Raheem, originally from Afghanistan, has worked as a street vendor in the neighborhood for the past 12 years, and told the Street Vendor Project that every morning he provides breakfast for the homeless individuals in the area.

Carla, who was raised in Texas and is originally from Mexico, sells hats and other general merchandise. As a veteran dealing with PTSD, Carla says working as a street vendor has been important for her health and her family: "This job allows me to meet new people every day. It has helped my depression. I desperately need this location for my own health and to support my family."

#### Dear New York City Council

Enlace is writing to submit the written testimony in opposition of Int. 0959-2018, Int. 0969-2018, and Int. 0970-2018.

Enlace is dedicated to promoting racial and economic justice in partnership with grassroots organizations and worker centers. We believe that all workers should be able to work without fear of discrimination or attack, in their full dignity. We are committed to building a city community that supports immigrant workers of all backgrounds and identities.

Street vendors are emblematic of New York City's fabric. They provide affordable goods and healthy food to New Yorkers across the boroughs. They come from NYC, from Senegal, from Bangladesh, from China, from Egypt -- from all over the globe. They are our friends and our neighbors; and they are on the frontlines, facing significant regulation and enforcement from many New York City Agencies. Additionally, majority of food vendors are unable to apply for a food cart permit that is required to operate a mobile food-vending unit due to the cap the city put on the number of the permits in the 1980s. Vendors must rent a permit on the black market and pay up to \$25,000 every two years from the permit owners who only pay \$200.

This proposed legislation does not come up with a solution to the lack of available vending permits. On the contrary, the legislation proposes to a) Further restrict street vendors from the World Trade Center area (while allowing a weekly farmers market to continue operating) b)Eliminate street vending in downtown Flushing entirely, and c) Ban the use of under-fire char broilers for all mobile food vending units citywide. If these proposals were to pass, they would cripple the livelihood of many street vending businesses in New York. Dozens of vendors will lose their longtime vending locations and vending businesses that depend on char broil grills will be unable to continue to operate.

Enlace urges City Council to stop criminalizing street vendors and listen to their voices to help New York City's immigrant workers better serve our beloved city.

Sincerely,
Daniel Carrillo
Executive Director
Enlace

FOR PLANNING PURPOSES: For Thursday, June 14, 2018

CONTACT: Mohamed Attia, 917-415-0373 mobile

#### Street Vendors Voice Opposition to Crippling Proposed Legislation

New vending restrictions near the WTC exclude mostly Muslim vendors while the weekly Farmers Market is allowed to operate

New vending restrictions eliminate traditional Chinese food vendors from downtown Flushing and place a Citywide ban on char broil grills used by food vendors, while restaurants are exempt

WHAT: Vendors and allied organizations around NYC speak out against Intros 959, 969, & 970

WHO: Vendors to be directly affected, SVP, allies

WHEN: Thursday, June 14, 2018 at 9:30 am (press conference) (hearing at 250 Broadway, 14th

floor to begin at 10 am)

WHERE: Barclay Street and Church Street (press conference at 9:30 am)

**BACKGROUND**: Last week, Council Members Chin and Koo introduced new legislation to dramatically restrict street vending in New York City. These bills, which include nothing to meet the needs of vendors who have been waiting for permit reform for 30 years, will cripple the livelihoods of an estimated 100 vendors around the city.

**Intro 959** will expand the existing no-vending zone around Ground Zero, under the false premise that the vendors there create a security threat. In fact, the vendors there frequently report suspicious items and people to the police, advancing public security.

Intro 969 will eliminate vending in downtown Flushing, famous for its rich food cart tradition, usurping the power of the Street Vendor Review Panel, the administrative body charged with deciding which street should be open or closed to vending.

Intro 970 will ban char broil grills from all vending carts and trucks in NYC, with no regard to the process already put in place to limit char broilers at other food services establishments, like restaurants.

Vendors and their advocates will speak out against all three bills at a press conference near the expanded WTC no-vending zone.



#### Testimony of the Street Vendor Project on Intro 959 June 14, 2018 Consumer Affairs Committee

Good morning Chair Espinal and Council Members. My name is Mohamed Attia, I'm a former vendor and the co-director of the Street Vendor Project at the Urban Justice Center.

Today is a very sad day for me! I'm so disappointed that the City Council is holding a hearing to discuss these anti-vendor bills, instead of helping vendors, after all the promises over the last 3 years to work on vendor issues, especially with the permits.

I'm here to oppose Intro 959. This bill will cause financial harm to many vendors. But let me tell you about these people. We know who they are. They are 22 vendors who have made a living in these locations for years, and support their families from these carts and tables. Some of them have been there for 5, 8 - up to 20 years.

It's important to acknowledge that 18 out of 22 vendors are Muslims. And as a Muslim-American I feel so offended by this bill, and by the NYPD testimony. We know these vendors. Some of them are here today. Yes, most are Muslim. But they are not a threat!

NYPD mentioned that these carts can be turned into weapons as they use propane & gasoline. So, they need to clarify; are they scared of these 22 vendors themselves becoming terrorists one day? I don't think they mean that. These are licensed vendors, the city has their names and addresses. They can search their carts and look under their tables, as the Health Department already does.

Or they're worried that some terrorist would come and act like a vendor and get close to this area! That cannot happen. These 22 vendors work there every day. They know their neighbors and customers. They all know each other as a part of the community. If any new suspicious vendor came to the area they will be the first to call the police.

I've talked to all these vendors and every one of them had stories on how helpful they've been with NYPD! One of them reported a guy carrying a gun, another one stopped a drunk driver, another one reported suspicious packages many times that luckily turned out to be nothing.

Instead of passing this bill, I invite you and the NYPD to meet these vendors and work with them, instead of kicking them out. Community policing? These vendors are part of the community, and they want to be partners to the NYPD.

Vendors have served for decades as the eyes and ears on the city streets. They are not a threat. Please oppose this bill.

Thank you.

My name is Sarah Orleans Reed. I am a Research Associate with Women in Informal Employment: Globalizing and Organizing (WIEGO). We are a global network of researchers, practitioners, and member-based organizations of the working poor in the informal economy.

I have recently relocated from Bangkok, Thailand, a global city that like New York is famous for its street life and street food. In spite of this, the country's military government since 2014 has led a crackdown against vendors. Throughout the world, bans on vending are often motivated by gentrification or xenophobia.

This prompted us to conduct a global review on the roles that vending plays in urban systems. We found these roles to be numerous and diverse. I will say something briefly in particular about walkability and safety only:

- It is a common perception that vending causes road or sidewalk congestion. This is not backed up by most empirical research from the U.S., which suggests that vendors do not strongly interfere with the speed and efficiency of pedestrian movement.<sup>1</sup>
- The ability to walk as quickly as possible on a sidewalk and "urban walkability" are not the same things, furthermore. Walkability is what brings people to streets. Itt's about proximity to shops and amenities, and about signals of vitality, pleasantness and life that makes urbanites more likely to walk than to drive. A variety of quantitative studies, including from New York, affirms that the presence of vendors is one of these attractions for pedestrians.<sup>2</sup>
- This vitality but also the vigilance of vendors makes our cities safer. Urban planner Jane Jacobs remarked on the importance of "eyes on the street" for safe and harmonious urban communities. This was brought home for me one night on a dark empty street in Bangkok, as my phone snatched out of my hands by a motorcyclist. Studies show that vendors around the view their role as part and parcel of urban safety. Their presence deters crimes from occurring in the first place, but vendors almost always have a story about a crime or tragedy they helped prevent.<sup>3</sup>

I would be happy to provide further materials, as required. Thank you.

<sup>&</sup>lt;sup>1</sup> See summary of research in Ehrenfeucht. 2016. "Designing Fair and Effective Street Vending Policy: It's time for a New Approach" City Scape. v. 18, no 1, pp. 11-26. See pages 18- 19

<sup>&</sup>lt;sup>2</sup> Ewing et al. 2015. "Streetscape Features Related to Pedestrian Activity." Journal of Planning Education and Research; Park et al. 2013. "Design elements to improve pleasantness, vitality, safety, and complexity of the pedestrian environment: evidence from a Korean neighbourhood walkability case study" International Journal of Urban Sciences. V. 17. No. 1, pp. 142-160; Ranasinghe et al. 2016. "A Study to Compare the Level of Walkability in Two Urban Neighborhoods of Sri Lanka." International Journal of Engineering Research and General Sciences. v. 4, no 1, pp 6-13

<sup>&</sup>lt;sup>3</sup> Roever. 2014. Informal Economy Monitoring Study Sector Report: Street Vendors. Women in Informal Employment Globalizing and Organizing (WIEGO); Reed et al. 2017. "Informal Workers in Bangkok, Thailand: Scan of Four Occupational Sectors." WIEGO and HomeNet Thailand, Bangkok.

# The New York Times

#### In Astoria, Lining Up for the Souvlaki Lady

June 13, 2018



The Souvlaki Lady, a.k.a. Elpida Vasiliadis, has been a fixture on the corner of 33rd Street and Ditmars Boulevard for 28 years.

As the smoky scent of grilling filled the afternoon air, Anthony Graciolett sidled up to the blue food cart with the crossed kebabs imprinted on its side and ordered a hot dog with sauerkraut.

As he munched, he went to the end of the line. When his turn came again, he asked for a hot dog slathered with mustard and onions.

After Mr. Graciolett waited in line again, he got pork souvlaki on a stick. For his fourth and final course, he ordered the chicken version of his previous order. "I like a routine," he said between bites. "I always order the same thing in the same order."

Mr. Graciolett enjoys routine so much that he stops by the Souvlaki Lady on his way home from work at least two times every week.

The Souvlaki Lady, a.k.a. Elpida Vasiliadis, has been a fixture on the corner of 33rd Street and Ditmars Boulevard for 28 years, and Mr. Graciolett has been her customer for a good number of them.

When she took over the food cart from a previous vendor, there were no others in the neighborhood. She lived down the block, which made it convenient for checking in on her two children. "I never named my business," she said. "Everybody has always called me the Souvlaki Lady, and it stuck."

You can find the Souvlaki Lady every day but Sunday on the corner in Astoria, between 11:30 a.m. and 7:30 p.m., under the shade of an umbrella advertising a bank. Ms. Vasiliadis's daughter, Eleni, works the cart on Fridays.

Ms. Vasiliadis is best known for her \$3 souvlaki on a stick (it's \$4.50 on a pita and \$6 on a platter). Customers pay 50 cents more for her mayonnaise-based Souvlaki Lady Sauce. The recipes for the Greek dishes are from a restaurant her parents owned in Thessaloniki, Greece, called Psilokastro. She serves other dishes as well, including burgers, hot dogs and salads.

Stratos Efstathiadis, a longtime customer from Thessaloniki, described the cart's pork souvlaki as "authentically Greek, the best in Astoria."

Gabriel Collado, who was getting souvlaki for himself and his boss at Three Way Plumbing Supply on 45th Street, agreed wholeheartedly. "When she's not here, I've tried the other two food carts on the opposite end of the block," he said, "but there's no comparison. It's not only the food — she treats me like family. She remembers what I want."

Although there were so many customers in line that Ms. Vasiliadis didn't have time for a break, she said it was a pretty quiet day; sometimes there's a line spanning half the block.

It is people like Mr. Graciolett, she said, who have kept her going strong for so long. And now that baseball season is in full swing, he'll be stopping by even more.

"I have two kids, and I bring them and several of their friends here before the games," Mr. Graciolett said.

Nicole Szarka visited next with her newborn daughter, Brailey, and her mother, Marie Galanos. "The Souvlaki Lady is part of the neighborhood," Ms. Szarka said. "It is the only food cart I trust with the meat."

Ms. Galanos, who was finishing a pork souvlaki on a stick, said eating at the Souvlaki Lady has been a family tradition for a decade. "Not yet," Ms. Szarka said. "She's only 2 months old. But she will."

Brailey, who was silently slumbering in her stroller, had no comment.



#### Testimony of the Street Vendor Project on Intro 970 June 14, 2018 Consumer Affairs Committee

The Street Vendor Project strongly opposes the proposed Citywide banning of char broil grills on all mobile food units. Vendors care about the environment and their own health, and may support other proposals to reduce mobile food unit emissions. But this blanket ban on char broilers is an oversimplified approach to a complex problem. It will destroy many street food businesses.

First, the proposed legislation singles out mobile food vendors while allowing the widespread use of char broilers (without any ventilation requirement or emissions control) by others across the city. Second, the proposed bill conflicts with previous Council legislation that directed the Department of Environmental Protection to regulate emissions from char broilers.

Char broilers are currently in use all over the city in different forms. The Parks Department designates fifty-five areas where people can bring their own charcoal grills or use the ones provided. During the summer there are street fairs almost every day where vendors occupy multiple blocks, many using char broil grills. The Feast of San Gennaro is one example. There are "pop-ups" like Smorgasburg and Broadway Bites, all of which have vendors that use char broilers. It is not fair that corporate events like Big Apple BBQ, affiliated with celebrity chefs, will be treated differently than immigrant street vendors. Finally, it should also be noted that char broil grills are permitted on many private properties: people's patios, backyards, and roof tops. None of these char broilers have any type of ventilation or emissions control device, as vending carts do.

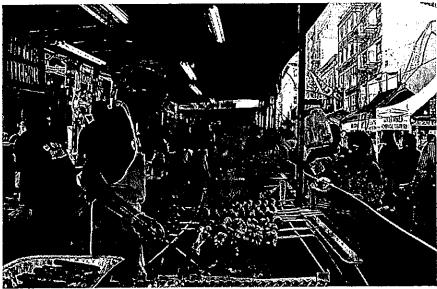
The Council already recently enacted legislation, contained in NYC Admin. Code 24-149.4, requiring emission control devices for *new* char broilers in food service establishments that cook at least 875 pounds of meat per week. Restaurants that already had char broilers were grandfathered in and can continue to operate without any emissions control devices. Furthermore, the Council also directed the DEP to form an advisory committee to come up with ideas for regulating char broiler emissions. The committee is supposed to contain representatives from the "restaurant industry and related industries." Why weren't food vendors included in this committee and the related regulations? It is unfair to, now, single the least powerful, when other food service establishments have specific requirements that allow them to use char broilers.

We sincerely hope that the Council will give the same respect to food vendors that it has to other food service establishments, and not make vendors' lives any more onerous by banning essential equipment used in their businesses.

Thank you.



Big Apple BBQ



Feat of San Gennaro



The Atlantic Antic street fair



June 13, 2018

Dear NYC City Council-

World Centric would like to provide feedback on the City Council's proposed bill 0936-2018 prohibiting single-use plastics straws. We applaud the City Council's leadership in proposing this legislation, but believe it is necessary to specify that alternatives to single-use plastic straws must be compostable, not biodegradable.

The two terms are important to define and clarify:

- **Biodegradable**. "A plastic in which all the organic carbon can be converted into biomass, water, carbon dioxide, and/or methane via the action of naturally occurring microorganisms such as bacteria and fungi, in timeframes consistent with the ambient conditions of the disposal method." (ASTM D883)
- **Compostable.** "A plastic that undergoes degradation by biological processes during composting to yield carbon dioxide (CO2), water, inorganic compounds, and biomass at a rate consistent with other known compostable materials and that leaves no visible, distinguishable, or toxic residue." (ASTM D6400)

The term "biodegradable" is overly ambiguous, because degradation occurs over an unspecified period of time- it can take a thousand years for something to biodegrade. The degradation process can also release toxic chemicals and leave behind trace substances. Because of its ambiguity, the term "biodegradable" has been heavily misused in product labelling, and has resulted in greenwashing, consumer confusion, and contamination at composting facilities.

In fact, the State of California has restricted the use of the terms "biodegradable," "degradable," or "oxo-degradable," or similar terms- for reference, please see <a href="Pub. Res. Code">Pub. Res. Code</a>, §§ 42356, 42357, 42359.5, 42359.6.

For these reasons, we encourage New York City Council to instead use the term "compostable" in its draft bill language, and to specify that plastic straw alternatives must be "Certified compostable" to prevent false marketing claims. Furthermore, we encourage City Council to follow the specifications in California law that require compostable claims to meet the applicable ASTM standards, such as ASTM D6400 and D6868. This will ensure that straw alternatives have a designated waste management solution once they are disposed of – specifically, that they will fully breakdown in a commercial composting facility within 180 days.

We are happy to provide further clarification on the nuances of these terms, and thank the City Council for its interest in accurately stipulating the environmentally-preferred alternatives to single-use plastic straws.

Thank you,

Olga Kachook Sustainability Manager World Centric





Committee on Consumer Affairs and Business Licensing 250 Broadway New York NY 10007

June 14, 2018

RE: Hearing on Introductions 0959, 0969, and 0970 Limiting Street Vendors

Dear Chair Espinal and Committee Members,

This letter is to voice the concerns of our membership regarding the limitations proposed for street vending specified in Introductions 0959, 0969, and 0970. Street vending is New York City's oldest entrepreneurial venture for veterans going back to the 1890s, when New York State legislators enshrined into state law the promise that wounded Civil War veterans could make a living as street peddlers, unfettered by legal restrictions. This was but a small promise made to veterans by a grateful city and state—and a tradition that remains deploy rooted in the NYC veterans community today.

Veterans are a special category of vendor because of their service and sacrifice for our nation, and I remind you that it is our city's duty to ensure that its promises to returning veterans are fully honored.

As this committee considers new restrictions to a street vendor permitting and regulatory system badly in need of holistic reform, we urge you to ensure veterans receive appropriate exemptions and preferences to fulfill New York's original promise to veterans that they will have the unfettered ability to sell goods on our streets. In the 1980s, Mr. Trump led prohibitions on veteran vendors around his midtown properties—and we hope the Council does not follow this path of exclusion with "not in my backyard" restrictions on veterans wishing to earn their living as street vendors.

We further urge this committee to support the streamlining and clarification of the currently confusing and sometimes contradictory regulatory guidance between different city and state agencies for veterans seeking to attain vending licenses and operate legally and successfully.

Please do not hesitate to reach out to me at <a href="mailto:kristen@nycveteransalliance.org">kristen@nycveteransalliance.org</a> or 929-427-2301 to further discuss these important issues. Thank you for your time and consideration.

In service,

Kristen L. Rouse

U.S. Army Veteran - OEF (Afghanistan) VII, X, and XII

President & Founding Director

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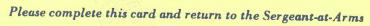
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Name: JdV	(PLEASE PRINT)
Address:	
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LOUR PULL	

Please complete this card and return to the Sergeant-at-Arms