CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON TECHNOLOGY

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February 27, 2024 Start: 10:23 a.m. Recess: 11:56 a.m.

HELD AT: 250 BROADWAY - COMMITTEE ROOM, 16TH

FLOOR

B E F O R E: Jennifer Gutiérrez, Chairperson

COUNCIL MEMBERS:

Erik D. Bottcher Robert F. Holden Vickie Paladino

APPEARANCES

Martha Norrick, Chief Analytics Officer and Deputy Commissioner for Data and Analytics at the Mayor's Office of Data Analytics

Zachary Feder, Open Data Program Manager at the Mayor's Office of Data Analytics

Rachael Fauss, Senior Policy Advisor for Reinvent Albany

Noel Hidalgo, Executive Director of BetaNYC

Christopher Leon Johnson, Self

1	COMMITTEE ON TECHNOLOGY 3
2	SERGEANT-AT-ARMS: Check one, two. This is
3	a prerecorded sound test for the Committee on
4	Technology. It's being recorded by Michael Leonardo
5	and Walter Lewis in the 16th Floor Hearing Room.
6	Today's date is February 27, 2024.
7	SERGEANT-AT-ARMS: Good morning and
8	welcome to today's New York City Council for the
9	Committee on Technology.
10	At this time, we ask that you please
11	silence all cell phones and electronic devices to
12	minimize disruption throughout the hearing.
13	At any time throughout the hearing,
14	please do not approach the dais.
15	If you have testimony you wish to submit
16	for the record, you may do so via email at
17	testimony@council.nyc.gov. Once again, that is
18	testimony@council.nyc.gov.
19	Thank you for your cooperation.

Thank you for your cooperation.

Chair, we are ready to begin.

CHAIRPERSON GUTIÉRREZ: [GAVEL] Thank you. Good morning. Thank you, everyone, for your patience and welcome to our hearing on Open Data Compliance.

I am Council Member Jennifer Gutiérrez. ${\ \ }$ I'm the Chair for the Council's Committee on

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2	Technology. I want to thank all of you, anyone who is
3	online, and of course, Speaker Adams for trusting me
4	to lead this Committee for another term. Open Data is
5	the lifeblood of effective governance, especially as
6	we witness the increasing integration of automated
7	decision-making into every part of our lives.
8	Ensuring the quality of the data feeding into these
9	tools is paramount. It directly influences the
10	accuracy and reliability of the decisions produced by
11	those tools. Municipal data is one of the most
12	fundamentally important resources for a functional
13	city government. Without clean, efficient, accurate
14	data, the allocation of emergency resources and
15	decision-making in critical moments can result in
16	life changing outcomes. Decisions made based on bad
17	data could mean a family loses their home, their
18	children, or their benefits that keep the lights on
19	and food on the table. Issues of inequity that were
20	only known anecdotally in communities for decades can
21	now be verified by accurate data. The Open Data
22	Portal is a beacon of information, and we have a
23	legally mandated and ethical responsibility to ensure
24	its quality and accessibility in the evolving
25	landscape of data and its uses

2	New York City's Open Data Law was one of
3	the first of its kind in the nation when it was
4	enacted in 2012, and is a leading example in
5	municipal Open Data operations. Council Member Gale
6	Brewer was the sponsor of Local Law 11 in 2012, which
7	became the Open Data Law. The strides made in Open
8	Data operations as highlighted in the annual Open
9	Data progress reports showcase the tangible impacts
10	of public data accessibility in our city's
11	advancement. However, despite MODA's efforts in
12	improving data availability, there are still data
13	sets which are either overdue, unavailable, or
14	instances in which the content of some data sets does
15	not seem to align with their descriptions on the
16	Portal. The Committee is also concerned about the
17	staffing structure and mainly resources that are
18	allocated to this invaluable part of the City's
19	infrastructure. Shout out to all the Open Data
20	Coordinators. Understanding the intricacies of data
21	maintenance and operational processes is vital to
22	addressing these challenges effectively. Moreover, as
23	AI continues to evolve and NYC Open Data is
24	increasingly used to train AI models, the Open Data
25	Portal becomes an even more valuable resource.

- Therefore, in addition to availability, ensuring the quality of data is more important than ever before.
- 4 As such, the Committee is eager to hear from the
- 5 Admin, advocates, and the public to understand how we
- 6 can collectively elevate New York City's Open Data
- 7 operations and continue to lead in data transparency.
- 8 Whether in the realm of AI or governmental services,
- 9 the integrity of our data infrastructure is non-
- 10 negotiable.
- 11 This Committee looks forward to learning
- 12 | about opportunities to collaborate with
- 13 Administration and support Open Data as well as
- 14 | hearing from advocates about best practices in
- 15 promoting governmental transparency and
- 16 accountability.
- 17 I'd like to thank the Technology
- 18 | Committee Staff, Policy Analyst Charles Kim,
- 19 | Legislative Counsel Irene Byhovsky, and my Chief-of-
- 20 Staff Anna Bessendorf, and Senior Advisor Anya Lehr
- 21 | for putting together this hearing.
- 22 At this point, we do not have any
- 23 Committee Members, but we will shout them out as they
- 24 trickle in.

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Now, I will turn it over to Committee
Counsel for administrative proceedings.

COMMITTEE COUNSEL BYHOVSKY: Good morning, everyone, and thank you, Chair, for your excellent statement.

We will start with testimony from the Mayor's Office of Data Analytics, and I want to welcome Martha Norrick, the Chief Analytics Officer and Deputy Commissioner for Data and Analytics and Zach Feder, Open Data Program Manager who will be available for questions.

Before you begin your testimony, I kindly ask you to raise your right hands.

Do you swear or affirm to tell the truth and answer honestly to Council Member questions?

CHIEF ANALYTICS OFFICER NORRICK: Yes.

DEPUTY COMMISSIONER FEDER: Yes.

COMMITTEE COUNSEL BYHOVSKY: Thank you so much. You can begin your testimony.

CHIEF ANALYTICS OFFICER NORRICK: Okay.

Yep, that is different. I have done one before, but it was on Zoom, and I muted and unmuted myself successfully. Yes, this is my first time with a live mic. Very exciting. Okay, I'll try it again.

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Good morning, everyone. Good morning, Chair. Good morning, soon-to-be Members of the Technology Committee.

My name is Martha Norick, and I am the New York City's Chief Analytics Officer and the Deputy Commissioner for Data and Analytics at the Office of Technology and Innovation, or OTI for short. I'm joined today by Zachary Feder, the City's Open Data Program Manager, and I'm excited to be here today to discuss our important ongoing work to fulfill the requirements of New York City's Open Data Law and our progress connecting New Yorkers with the data that runs their city, and I'd like to thank this Committee for its interest in and support of the Open Data Program. New York City Open Data is the City's most important public data resource with billions of rows of data viewed by more than one million people each year. Prior to this administration, New York City Open Data was jointly managed by the legacy Mayor's Office of Data Analytics, or MODA, and the legacy Department of Information Technology and Telecommunications, or DoITT. Staff from each of these offices worked in tandem as the New York City Open Data team. Technical work, like building the

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automated processes that move data from agencies to the Open Data platform was led by the DOIT staff, while agency and public facing engagement work was led by the MODA staff.

When Mayor Adams' Executive Order 3 consolidated the City's technology agencies under OTI in January of 2022, the Open Data Team was also united within a single office. This new arrangement strengthened the virtuous cycle of rigorous data analysis and high-quality data. The same necessary work to make data sets accessible to the City's data analysts and scientists, ensuring that they're structured properly and documented thoroughly is also vital for making that same data accessible to the New Yorkers who use Open Data.

New York City Open Data functions as a collaboration between our team and every City agency and office. Shout out to any Open Data Coordinators in the room. Agencies share their data and their subject matter expertise. We provide governance, help with data and technical knowledge, and lead broader public engagement.

The Open Data team has three main functions. We support Open Data Coordinators and

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agencies, we manage the technical platform and pipelines that underpin New York City Open Data, and we work on making public data more accessible for New Yorkers. Each agency and office has its own ODC, approximately 100 in total, who are responsible for identifying, structuring, documenting, managing, and communicating about their agency's public data set. Nearly all ODCs have other responsibilities in addition to their work on Open Data and regularly work with agency colleagues across information technology, data analytics, legal, and communications roles to fulfill their duties. It is also important to note that given the breadth of information that most agencies share on Open Data, ODCs serve primarily as facilitators between their agencies and the Open Data team. They rely on experts across different divisions and teams to contextualize the data their agency publishes. They then use that same context to create data documentation and respond to public inquiries about this data. Supporting agencies and ODCs is critical given the number of agencies contributing to Open Data and the variety of forms the data can take.

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To start, we create and promote Open Data standards and best practices derived from our own experience, conversations with City colleagues, and learning from other municipalities. For example, in 2022, we released a simplified data dictionary template for more comprehensive and easier to use data documentation, we updated the technical standards manual to refocus the document on Open Data Coordinators and the data set life cycle, and published a data quality standards checklist used to vet data sets before publication.

Our technical work is focused on keeping data sets up to date. In recent years, our team has employed new tools to build automations more quickly. These automations transfer data from its source City database to the Open Data portal at a specified frequency. We have also piloted an initiative to empower some agencies to create and manage their own updates and automations. Accessibility is a hallmark of our Open Data initiatives. Our thinking around accessibility is directly informed by what we've learned from New Yorkers, best practices across the country and around the world, and New York City's Open Data law. We remain focused on helping more New

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Yorkers understand and make meaningful use of this
data through public programs such as the Open Data
Week Festival, which we're celebrating this year from
March 16th to March 24th, and Open Data Ambassadors,
which has brought introductory classes to academic
institutions, library branches, local elected
officials, including members of this Committee. These
initiatives are products of our longstanding
partnerships with the civic technology non-profit
BetaNYC and the Art Collective Data by Design as well
as the enthusiasm of many New Yorkers who have
volunteered to share their skills and knowledge.

I thank the Committee on Technology for the opportunity to testify today and will now take Council Members' questions.

CHAIRPERSON GUTIÉRREZ: Thank you. I'd like to recognize Council Member Bob Holden who's just joined us.

Great. Thank you so much for your testimony.

The first couple questions might be a little bit, just asking for you to expand a little bit about what's in your testimony. In the last two years since the creation of OTI, the folding in of

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2 all these relevant agencies, you mentioned in your 3 testimony that this has been helpful to improving

4 data analysis and high-quality data. Can you expand a

5 | little bit on how that's happened?

CHIEF ANALYTICS OFFICER NORRICK: Yes, absolutely. The legacy Mayor's Office of Data Analytics, we have three main teams. We have a team of data scientists that are actually huge users of Open Data themselves so we get asked frequently to answer questions about New York City government using Open Data. We also have an Engineering and Governance practice and then also the Open Data team. Bringing together the technical team that manages the pipelines that move data from one place to another and having more direct connection between our analysts and the technical team that builds those pipelines has really helped us better understand and better document and better make use of Open Data, and I think the best data sets are data sets that are being used frequently by people because that way people notice when there's issues or if they have questions about the data set that leads to better documentation if those questions are then being answered and memorialized in the documentation

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themselves, and that's what I was referring to with
sort of that rigorous cycle is that as users of Open
Data being more closely connected to all members of
the Open Data team and the formerly distributed
across two agencies Open Data team, I think has
really improved the that cycle of documentation and
publishing.

CHAIRPERSON GUTIÉRREZ: Great. How many employees does your office have?

CHIEF ANALYTICS OFFICER NORRICK: On Open Data or all together?

CHAIRPERSON GUTIÉRREZ: All together and then my subsequent question is on Open Data.

Our office, the Office of Data Analytics has, I think we have about 18 people now total. We recently welcomed some members from the Mayor's Office for Economic Opportunity who have joined the Engineering and Governance Program. Before that sort of merger, we had I think nine folks, and now we have more than that. Now we have like 20. I will get you an exact answer after this.

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CHAIRPERSON GUTIÉRREZ: Please, yeah, you can send it over. Do you have a sense of how many you have working on Open Data?

CHIEF ANALYTICS OFFICER NORRICK: Open

Data has on the Office of Data Analytics side, a

full-time staff of four. We also have a full-time

data engineering resource in the Applications

division at OTI and a part-time business analyst

resource at the Applications division of OTI so five

and a half total.

CHAIRPERSON GUTIÉRREZ: Okay, and then you just said in your previous answer that you went from nine to potentially 20, we're not sure. Can you describe a little bit how the staffing has changed maybe from the last admin to this admin?

CHIEF ANALYTICS OFFICER NORRICK: Sure, I think like many offices and across the City had some staff attrition and given the budgetary situation of the City have not yet had the opportunity to replace to replace those staff.

CHAIRPERSON GUTIÉRREZ: Sorry to interrupt, but do you have a sense of how large the staff was then?

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2	CHIEF ANALYTICS OFFICER NORRICK: Yes. Our
3	previous full-time staff was nine.
4	CHAIRPERSON GUTIÉRREZ: Nine. Okay.
5	CHIEF ANALYTICS OFFICER NORRICK: On Open
6	Data.
7	CHAIRPERSON GUTIÉRREZ: Sure. Do you have
8	any employees working on Open Data that are also
9	working at OTI or are they full-time?
10	CHIEF ANALYTICS OFFICER NORRICK: We're
11	all at OTI.
12	CHAIRPERSON GUTIÉRREZ: Okay.
13	CHIEF ANALYTICS OFFICER NORRICK: Yeah, so
14	everybody's at OTI. The Office of Data Analytics is
15	one of the divisions in OTI. The Applications
16	Division is another division, and that is where sort
17	of OTI's main data engineering resources sit so the
18	data engineer that works on Open Data is in the
19	Applications division, but we're all part of OTI.
20	CHAIRPERSON GUTIÉRREZ: Okay. I guess
21	there's overlap. Do the data scientists or other
22	employees assist other units within OTI or do other

CHIEF ANALYTICS OFFICER NORRICK: Yeah, both ways. Our data scientists primarily work on

agency staff assist MODA or?

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any other staff remaining at the Gold Street office?

Τ	COMMITTEE ON TECHNOLOGY
2	CHIEF ANALYTICS OFFICER NORRICK: No.
3	CHAIRPERSON GUTIÉRREZ: No. Okay. No one
4	from MODA specifically is at the Gold Street address
5	CHIEF ANALYTICS OFFICER NORRICK: All of
6	MODA is part of OTI now.
7	CHAIRPERSON GUTIÉRREZ: Okay.
8	CHIEF ANALYTICS OFFICER NORRICK: Yeah.
9	CHAIRPERSON GUTIÉRREZ: So all of OTI is
10	at?
11	CHIEF ANALYTICS OFFICER NORRICK: Most of
12	OTI is at the Metro Tech campus across a couple
13	different Metro Tech buildings, 3-1-1 is at Maiden
14	Lane, and I think there's some other additional OTI
15	employees at <u>(INAUDIBLE)</u> Finland as well.
16	CHAIRPERSON GUTIÉRREZ: I've been there.
17	Okay. In the 2018 Local Law that codified The Mayor's
18	Office of Data Analytics, there was a piece about
19	training for agency staff, community board members,
20	and the public. Do you know if there's a difference
21	between the trainings held for agency staff versus
22	community members and the public on Open Data?
23	CHIEF ANALYTICS OFFICER NORRICK: The

onboarding them into the Open Data program, 25

support we give to Open Data Coordinators and

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understanding sort of their responsibilities under the Open Data law, helping them sort of navigate their own agencies and getting data published, all of the materials, though, that we use to train ODCs are available on the Open Data Portal. On the very bottom of the Open Data site, there's a little section that says For Open Data Coordinators. Anybody can go there to see all of the different training materials and materials that we've created over the years to support Open Data Coordinators so the public is certainly welcome to look at that. It's aimed a little bit more towards City employees who are working on the Open Data Program in the context of being the named Open Data Coordinator.

Then on the public engagement side we have in collaboration with BetaNYC, the Open Data Ambassadors Program, which I know you're very familiar with, Chair. We also have programming, Open Data Week is coming up soon, a huge week of amazing public offerings. We also encourage agencies to do public engagement around their Open Data sets throughout the year, whether that's including that in agency communications like newsletters or tweets or other sorts of ways that agencies feature their own

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2 work, and we look to Open Data Coordinators to lead 3 the charge there.

CHAIRPERSON GUTIÉRREZ: How often are there trainings for the Open Data Coordinators at these agencies, like how often do they need to do trainings?

DEPUTY COMMISSIONER FEDER: We regularly have office hours with agency Open Data Coordinators. Depending on the agency, for larger agencies where they're processing a ton of data and generating a ton of data, we'll have a monthly recurring meeting and then broadly we have at least once a year a training for all of the Open Data Coordinators, but we're talking to Open Data Coordinators and, as Martha was describing, troubleshooting specific problems all the time.

CHAIRPERSON GUTIÉRREZ: For some of those bigger agencies, what are some of those larger agencies where you're checking in on them more frequently and maybe that are utilizing this like office hours more often?

DEPUTY COMMISSIONER FEDER: Yeah, and to be clear, the office hours are available to everyone, and we have office hour meetings with a lot of

rollout.

agencies, but we do have these regular check-ins with
what comes to mind are like the Health Department,
the Transportation Department, Department of
Education, the Police Department. Some of it depends
on current data sets in the pipeline so as we have a
larger queue of things that are getting ready to be
published, we will frequently have regular meetings
with agencies that are about to have their data

CHAIRPERSON GUTIÉRREZ: I'm glad you mentioned both PD and DOE, because on this side, I feel like a lot of the bills that were forced to Intro are reporting bills, and so I'm glad that you mentioned both of those agencies.

I'd also like to acknowledge Council

Member Erik Bottcher, who's joined us, and he's new
to the Committee. Welcome, Erik.

COUNCIL MEMBER BOTTCHER: Thank you.

CHAIRPERSON GUTIÉRREZ: This is a hot topic right here.

How do you see MODA's role in New York
City Artificial Intelligence Action Plan announced by
Mayor Adams?

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I think about our role is that all of the advances in artificial intelligence and large language models and these sort of both new and not-new applications of machine learning and artificial intelligence really depend on good data and also understanding how data are generated. The example that I like to talk about is 3-1-1, right? How many people in this room have seen a rat and not called 3-1-1? Great. Okay.

CHAIRPERSON GUTIÉRREZ: Every day.

day. Sometimes people sometimes use 3-1-1 calls about rats as a proxy for understanding where rats are in the city, but really that data are generated by a process of New Yorkers calling in about something, and we know that New Yorkers do not call in about everything they see, and we know that they don't call in about things that they see at equal rates across the city so if you're using the 3-1-1 data set, which is a huge, people think it's so big, so it must be perfect for everything, the bigger the data, the better, and don't really understand how that data is generated and how to understand some of the biases or some of the gaps that data set contains. Not because

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the data is bad, but because the way that it's made is that people call 3-1-1 and not everybody does that and not everybody does that for every rat they see in the city so our data scientists are navigating these same questions every day about what is a data set, what type of questions is a data set appropriate to answer. If we're using this data set to answer this question, what would be missing? I think that knowledge and that understanding and documentation around the data and what it means and what it doesn't mean and what you can use it for and what you should be careful about are really going to be fundamental to the advancement of using these new tools throughout government.

CHAIRPERSON GUTIÉRREZ: Do you know if there's any companies using Open Data as a training for their AI tools or utilizing them for their AI tools?

CHIEF ANALYTICS OFFICER NORRICK: I don't know. I know that there are companies that use Open Data to check licensing, for example, like the for-hire vehicle companies use the Taxi and Limousine Commission's list of drivers who have a TLC license

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2 to validate their drivers, but I don't know off the
3 top of my head of anybody using it for AI.

CHAIRPERSON GUTIÉRREZ: Who maintains the Open Data portal? Do you work with vendors?

Work with a vendor. The vendor we work with is

Socrata, which was acquired a little while ago by a

company called Tyler Technologies. Socrata is a

platform that's used by many different municipal and

federal agencies for Open Data, and one of the things

we're really excited about working on is organizing

other municipalities and fellow users of the Socrata

platform to try to drive the development agenda and

user experience of that platform a little more

directly.

CHAIRPERSON GUTIÉRREZ: Do you use Socrata servers to store data uploaded to all NYC Open Data portal or is the data hosted on your own servers?

What is their role? What are they doing? What are they directly responsible for and how long is the contract?

CHIEF ANALYTICS OFFICER NORRICK: Do you want to talk about the contract?

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DEPUTY COMMISSIONER FEDER: It's an annual contract.

CHAIRPERSON GUTIÉRREZ: Okay.

DEPUTY COMMISSIONER FEDER: But we have been contracting with them since I think 2012 so it's a long-standing relationship. As far as, you could talk more about like where the data is, but when the data is available to the public, so when you're accessing the data through NYC Open Data, the data gets uploaded to the internet and Tyler, Socrata, whatever you want to call them, is the company that's responsible for hosting it at that point.

CHAIRPERSON GUTIÉRREZ: They have like a server that is hosting the data?

CHIEF ANALYTICS OFFICER NORRICK: The data sort of moves from New York City to that cloud platform. Only the public data is on that cloud platform and Socrata maintains the platform so all of the sort of user experience tools and things where you can interact with Open Data on the platform, those are Socrata tools and, similarly, also maintain and document the API which is a way that many people interact with Open Data is using the Socrata API.

2	CHAIRPERSON GUTIÉRREZ: Do you know how
3	much the contract with Socrata is for annually? You
4	can get that to us.
5	CHIEF ANALYTICS OFFICER NORRICK: Okay,
6	we'll get back to you. It's 300,000 dollars.
7	DEPUTY COMMISSIONER FEDER: Close to
8	400,000.
9	CHAIRPERSON GUTIÉRREZ: Oh, okay.
10	DEPUTY COMMISSIONER FEDER: Somewhere in
11	that 300,000-dollar range.
12	CHAIRPERSON GUTIÉRREZ: And they're
13	responsible for maintaining the portal essentially?
14	CHIEF ANALYTICS OFFICER NORRICK: Yes.
15	CHAIRPERSON GUTIÉRREZ: Okay.
16	CHIEF ANALYTICS OFFICER NORRICK: We are
17	responsible for the content so when you land on the
18	Open Data portal and it says welcome to Open Data,
19	and it's blue, and there's like nice little
20	CHAIRPERSON GUTIÉRREZ: Collecting all the
21	data and all that
22	CHIEF ANALYTICS OFFICER NORRICK: Yes,

that's all us, but in terms of the actual, like I'm

clicking on this button and something is happening,

25 they're designing and maintaining the website.

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CHAIRPERSON GUTIÉRREZ: Great. In that same Local Law 22 of 2018, it also listed one of the duties as collaborating with other agencies to facilitate data sharing. What tools exist to facilitate data sharing between agencies or what protocols exist?

CHIEF ANALYTICS OFFICER NORRICK: It very much depends on the type of data that is being shared. Our office is working very closely with the Office of Information Privacy, which is also part of the Office of Technology and Innovation, and we've been working very closely with them prior to the merger into OTI as well. The City has all sorts of type of data. Those data are all subject to various different regulatory regimes, whether that's HIPAA or FERPA or the state's General Welfare Law or the City's Personally Identified Information Act. Each of those laws has their own sort of set of stipulations about why data can be shared, what purposes it can be shared for, who it can be shared with, ad what our office does is help agencies navigate that regulatory environment and through templatization of data sharing agreements, memorandums of understanding, work on the citywide data integration agreement, and

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then also on the technical side, helping agencies be able to unite data together, whether that's through record linkage techniques so trying to look to see that two people across two different data sets are probably the same person or whether that's uniting data sets on geography so geocoding data sets and understanding which rows are in a particular administrative boundary. I think we provide agencies with sort of the playbook, I would say, more on the data sharing side, like here's how to do it, here's what you need to do, here's who you need to talk to, and then finally, when they are ready to knit those data sets together, here are the technical tools to support you doing that.

CHAIRPERSON GUTIÉRREZ: In the last
hearing that the Council, Chaired by Council Member
Holden at the time, had on Open Data there was
conversation about a service called DataBridge to
utilize this data sharing between agencies? Is
DataBridge still functioning today?

CHIEF ANALYTICS OFFICER NORRICK: Yes, the the Office of Technology and Innovation and the legacy DoITT agency has various different sort of database resources for agencies. DataBridge is one of

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those tools where agencies can send data to be hosted in a database. Agencies still do use it, but I would defer to my colleagues at the Applications Division in the Office of Technology and Innovation for more details about that.

CHAIRPERSON GUTIÉRREZ: Great. I want to move to the data sets piece. I think the fact that you have a helpdesk that can help, kind of just work with anyone who's got ideas and data sets, I think is really cool, and so something that was flagged was if there is unavailability of a data set, the prompt is other data sets have been prioritized ahead of this one. Can you share a little bit of who is in charge of this process and how you determine your prioritization process? Does the public have access to how data sets are prioritized?

DEPUTY COMMISSIONER FEDER: Sure. The first way the public has access to how data sets are prioritized is we have actually a data set that tells everyone what is going to get released. Yeah, data sets all the way down. If anything changes, so let's say there's a shift where more work is needed than was expected, that rationale gets shared alongside

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the date when that change happened and what the new date is so that is all transparent for anyone to see.

As far as the prioritization, there's a couple of factors at play. One is based on demand. One of the things I think is enshrined in the law. We have in our technical standards manual and very much encourage agencies to do is where there is a topic that they're getting more requests for that they have maintained data about, sometimes there is a topic where there is not that data set in existence, that data set is something that will encourage them to prioritize for release. Oftentimes for agencies, that's also a practical and like just logistically easier because they are otherwise releasing that data set to the public via FOIL so instead of fielding dozens and dozens of FOIL requests for a data set, they could put it up on Open Data and anyone could grab it whenever they want much more easily. Ultimately, the prioritization and just the publication of data, we work with agencies, but it's not our data, it's theirs, they know it far better than we do and so we turn to them for that prioritization just based on the other things they're

actually, is an explanation of why the data set was

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removed.

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2 CHAIRPERSON GUTIÉRREZ: Oh, okay.

DEPUTY COMMISSIONER FEDER: We have recently been focusing actually on removing a lot more data sets. We used to talk a lot about the number of data sets we have, and when you're first starting a public data program, it's important to add more and more data sets. After a while, the number of data sets, I think we're currently sitting somewhere around 3,500, it becomes difficult for someone to confirm that they have the right data set or to find the data set they're looking for so one of the things we're doing with agencies right now, when we get a new data set, we are looking at what they've published already, we're looking at the totality of what they are planning to share and encouraging them as much as possible to take that data and basically share it together. Let's say if there's a data set from one year and we get new data from a different year, we're not going to publish it as a new data set anymore. We'll take that and just have an ongoing data set across different years, or if we have related programs that follow a similar structure those would also be combined. Other reasons that data sets get removed sometimes it's because the program

2	no longer exists anymore in the same way that it did
3	so there were some, let's say, City efforts during
4	the height of the COVID pandemic, let's say around
5	like social distancing that there was data that was
6	being collected on and some of that data is no longer
7	active. In almost every case, we will preserve these
8	data sets as historical data so changing the title to
9	indicate this is not something that's ongoing.
10	There's an element for each data set, that metadata
11	element, that tells you like what to expect for how
12	often it's updated, and that will also be marked as
13	historical. Again, just really what we're focusing on
14	is like communicating clearly of what's active and
15	what's not and trying as much as possible to have
16	what's available actually meet those expectations.
17	CHAIRPERSON GUTIÉRREZ: Is that historical
18	data still living?
19	DEPUTY COMMISSIONER FEDER: Yeah.
20	CHAIRPERSON GUTIÉRREZ: Okay.
21	DEPUTY COMMISSIONER FEDER: Yeah, you can
22	still see it, but it just is not
23	CHAIRPERSON GUTIÉRREZ: Yeah, totally.
24	Okay, great.

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DEPUTY COMMISSIONER FEDER: Not actively updated.

CHAIRPERSON GUTIÉRREZ: That's great.

DEPUTY COMMISSIONER FEDER: Those are the majority of reasons why we're removing data sets.

CHAIRPERSON GUTIÉRREZ: Wonderful. Are there any data quality standards that agencies are required to follow?

CHIEF ANALYTICS OFFICER NORRICK: We have a data quality checklist that is also available on the Open Data site in the section of resources for Open Data Coordinators that I referenced earlier. That is the checklist that we give to agencies to say work through this when you're working on creating the data set for public release, and then we go over that same checklist once we receive the data. Hopefully agencies have already worked through it, but if there's anything that slips through the cracks, our team also reviews against that same checklist and then anybody can take a look at that checklist and see the things we're looking for. We're looking for completeness, for there not to be randomly missing data, we're looking for good documentation, we also do a privacy review. Data that is released on the

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Open Data portal, generally we're not releasing personally identifying information unless there's a compelling public interest reason, for example, licensing or DOB applications sometimes contain the name of the engineer that is on the application, for example, but we've reviewed data sets to make sure that there's not the possibility for identification or re-identification of...

CHAIRPERSON GUTIÉRREZ: The same folks are cleaning that data as well?

CHIEF ANALYTICS OFFICER NORRICK: We don't do additional cleaning after we receive the data from the agency, but we will look at the data set and go back to the agency and say hey, here's what we noticed, please address this, and resubmit the data set.

DEPUTY COMMISSIONER FEDER: Sometimes like the data that's on Open Data reflects the data that agencies have internally generally so it's not as if we're taking what agencies have and are using and coming up with this pristine version otherwise, but the really important thing, as Martha was describing, is we want to make sure that if there is something that's not clear about the data, if there's some

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analysis.

error in it or some process that's not intuitive,

that is clearly explained that anyone could

understand what that is and use that in their

CHAIRPERSON GUTIÉRREZ: Do you ever get feedback once the data is published from folks that have concerns about, okay, what does some of that feedback sound like because I have heard from folks as well and so just trying to think through what is an effective way so that there's not like a poor intern somewhere dedicating their life to it for months.

CHIEF ANALYTICS OFFICER NORRICK: I have been that intern, and we would like to spare that person...

CHAIRPERSON GUTIÉRREZ: Which like that could be fun but not consistently. We should be more efficient.

CHIEF ANALYTICS OFFICER NORRICK:

Absolutely. One, I'd definitely encourage that intern to attend an Open Data Ambassadors class so that they can learn everything there is to know about the Open Data Portal. Second, I think this is kind of like the real reason the Open Data helpdesk exists is that we

welcome and actively look for people to, in that
virtuous cycle of using the data and discovering
things about the data, to then come to us if they
have questions about something, if they spot
something that seems wrong, or that they are
interested in understanding more. If it's a question
about the portal itself or something about kind of
the implementation of the program, we can field it
ourselves. If it's a question about an agency's data,
then we'll connect that person with the Open Data
Coordinator from that agency who can help run down
whatever additional detail or knowledge that that
person is looking for. We actually recently had our
10,000th helpdesk inquiry

CHAIRPERSON GUTIÉRREZ: All right.

CHIEF ANALYTICS OFFICER NORRICK: Which unfortunately was someone looking to delete their account. I wish it were a cooler one, but it was not. I know. Maybe we'll count the 10,001th instead.

CHAIRPERSON GUTIÉRREZ: Yeah. I just want to shift gears a little bit. Thank you so much for all of this background.

Can I pass it to Council Member Holden, you have a question?

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2	COUNCIL MEMBER HOLDEN: Thank you both for
3	your testimony. I have a question on how many data
4	sets that should be available are not currently
5	accessible on the Open Data portal.
6	CHIEF ANALYTICS OFFICER NORRICK: I can
7	talk a little bit about the process that we use to
8	identify data sets that should be on the portal and
9	then also where you can look to see data sets that
10	have been identified for release but have not yet
11	been released.
12	COUNCIL MEMBER HOLDEN: So is that coming
13	soon?
14	CHIEF ANALYTICS OFFICER NORRICK: Yeah,
15	exactly. It's a teaser trailer for Open Data in a
16	world where this data set is released. Yes, coming
17	soon to an Open Data portal near you.
18	COUNCIL MEMBER HOLDEN: Yeah, it doesn't
19	give you actual target dates though.
20	CHIEF ANALYTICS OFFICER NORRICK: It does
21	have the target dates on there.

CHIEF ANALYTICS OFFICER NORRICK: Yes.

Every data set has a data set release date if it's

going to be released in the future, but it hasn't yet

COUNCIL MEMBER HOLDEN: Oh, it does?

been released. We don't allow for just like nebulous 2 3 someday data set release. It has to have a date. 4 Every year in the yearly compliance process for agencies, agencies fill out a workbook where they 5 identify any data set that should be released on the 6 7 Open Data portal. Those data sets include data sets 8 that have been released on the agency's website, and we review agencies periodically to check for data sets that they've released on their websites but that 10 11 are not available in Open Data. Also, agencies that 12 release data via FOIL, that data, as Zachary 13 mentioned, has to go on the Open Data portal. It also helps agencies because then, if that data is being 14 15 FOILed repeatedly, they can just point people towards 16 the Open Data portal, and people can self-serve. 17 Those compliance workbooks, so all the agency's 18 review of the data sets that they have and or maybe 19 new data sets that's all released, that's all 20 available publicly and that, as I mentioned those, 21 workbooks include every data set that an agency has 2.2 identified that has not yet been released but will be 2.3 released and a publication schedule associated with that data set. If there are data sets that are not 24 25 included in that sort of plan for release or are not

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on the Open Data portal but that people think should be, we also have a way to ask for an Open Data data set through that helpdesk, and agencies have to respond to that inquiry by either releasing the data or publicly saying why they can't release that data, and the reasons that agencies sometimes can't release a data set is if it contains personally identifying information or otherwise sensitive information, and we work with agencies to try to think about aggregation methods or other ways to be responsive to that request without compromising individual level information if there's an ability to aggregate data up by geography or something like that.

COUNCIL MEMBER HOLDEN: You mentioned 3-1-1 before. Do you get a lot of complaints about the data sets on 3-1-1.

CHIEF ANALYTICS OFFICER NORRICK: It's very big and I think it is difficult to work with sometimes because of the size. It doesn't respond super fast on the website. We use the 3-1-1 data set as an example for the Open Data Ambassadors training for that reason because it's definitely one of the most popular data sets to work with and also has there's some, 32, what is it, 32?

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2		DEPUTY	COMMISSIONER	FEDER:	35.
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3 CHIEF ANALYTICS OFFICER NORRICK: 35.

DEPUTY COMMISSIONER FEDER: Yeah. It's continually growing.

CHIEF ANALYTICS OFFICER NORRICK: Million row data set, we are constantly looking for ways to improve the performance of that data set on the website because we know it is frustrating for people to interact with.

Suggestions to the agencies, especially 3-1-1? I have a lot of complaints on that. Just the information that we, even like NYPD, if you use the app, there's pulldown menus, but they're very general sometimes and it's not very specific, and the responding officers can't even input what the real solution is so it's flawed data already. We're seeing that a lot. I get a lot of complaints from my constituents on that.

DEPUTY COMMISSIONER FEDER: Continue with my theme of there's a data set for that. We actually just published a data set of suggestions for 3-1-1.

COUNCIL MEMBER HOLDEN: Good.

2	DEPUTY COMMISSIONER FEDER: I know this
3	because I was involved in the publication.
4	COUNCIL MEMBER HOLDEN: That was just
5	launched?
6	DEPUTY COMMISSIONER FEDER: Just recently,
7	yes.
8	COUNCIL MEMBER HOLDEN: All right, then
9	I'm going to really that's an important, because I
10	get a ton of complaints already, but people will
11	actually feel maybe we're getting somewhere now.
12	DEPUTY COMMISSIONER FEDER: Yeah, my
13	recollection is it's structured like what the
14	complaint is, what is the agency that's responsible
15	for that issue, and then what is the status of that
16	complaint.
17	COUNCIL MEMBER HOLDEN: All right. Could I
18	ask one more?
19	CHAIRPERSON GUTIÉRREZ: Yeah.
20	COUNCIL MEMBER HOLDEN: Okay. Alright, I
21	want to bring up automation of data sets, and I thin
22	it's lagging at this point. I think it's been 874
23	data sets currently on the New York City Open Data

portal have been flagged for automation. Yet,

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2 however, 425 of them, nearly 50 percent, have not 3 been automated. Can you tell us what the holdup?

that every agency when they submit a data set to us and they indicate whether that data set could potentially be automated. It's important that, within that potential, there's some assessment between their team and ours as to what actually makes sense. We have some data sets, for example, that are updated once every couple of years, and they absolutely can be automated if we wanted them to, but given the amount of work it would take to make that automation versus the work to send that file for once every couple of years, that would be something that we would not prioritize. There are certainly other data sets that can potentially be automated.

COUNCIL MEMBER HOLDEN: Can you give an example of one?

DEPUTY COMMISSIONER FEDER: A lot of the data, let's say that City Planning is responsible for that's updated like when the census comes out. We could have automations for that, but it is so infrequent that the amount of work that would go into it. We prioritize things...

Next, we have questions from Council

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Member Bottcher.

1-1, some neighborhoods?

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2	COUNCIL MEMBER BOTTCHER: Your unit, the
3	Mayor's Office of Data Analytics, you're housed
4	within the Office of Technology and Innovation?
5	CHIEF ANALYTICS OFFICER NORRICK: Yes.
6	COUNCIL MEMBER BOTTCHER: And it's the
7	same office under which the 3-1-1 team operates?
8	CHIEF ANALYTICS OFFICER NORRICK: 3-1-1 is
9	also a unit of OTI, yes.
10	COUNCIL MEMBER BOTTCHER: And what's the
11	name of that unit? The 3-1-1?
12	CHIEF ANALYTICS OFFICER NORRICK: Yeah,
13	it's just 3-1-1.
14	COUNCIL MEMBER BOTTCHER: Got it.
15	CHIEF ANALYTICS OFFICER NORRICK: To my
16	knowledge. I don't know if they have another cool
17	name.
18	COUNCIL MEMBER BOTTCHER: Got it. What's
19	your opinion of 3-1-1 data writ large? Do you think
20	that 3-1-1 data is an accurate snapshot of what's
21	actually going on in the city? Do you think, as folk
22	who work in data professionally, do you think the
23	data is really reflective of what's going on there,
2.4	or are there issues with it morals fatigue about 3-

CHIEF ANALYTICS OFFICER NORRICK: Yeah,
it's a great question. We work with the 3-1-1 data
set ourselves all the time. The Mayor's Office of
Data Analytics has a data science team within it as
well so we're both publishing this data and using
this data for analysis around New York City. I think
it is important to always remember how that data
comes to be, which is that people call or text or use
the 3-1-1 mobile app to report something that they
see, and not everybody does that at equal rates.
Reasons could include discomfort with the idea of
interacting with government generally, distrust of
government, could be as you're right general
reporting fatigue, like how can I actually call New
York City about every rat I see, that's a lot of
calls to 3-1-1 or just generally, I think there's a
lot of reasons why people do or do not call 3-1-1,
and I wouldn't necessarily describe that as an issue
with the data so much as that is an issue about the
data generation process, right? Ideally, we all trust
3-1-1, we all trust government to deliver on
resolving a complaint, and it can be hit or miss
sometimes.

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2 COUNCIL MEMBER BOTTCHER: Most of the 3 time.

CHIEF ANALYTICS OFFICER NORRICK: So I do think it's important when you're using the 3-1-1 data set to keep that in mind. There are also situations where people who use 3-1-1 are like very enthusiastic users of 3-1-1, and there are lots of complaints about a particular thing that in another neighborhood or with another person they wouldn't call 3-1-1 as frequently. Yeah, I think it is a very valuable data set, and some of the cool things that you could do with the 3-1-1 data and if you have another data set that has another view of that same issue. The Department of Health, for example, does rat indexing inspections where in a particular neighborhood, they are going to every single house, regardless of whether or not there was a complaint about a rat there, so we can actually look to see who's complaining in that neighborhood about rats versus where are those health inspectors actually finding rats when they're just going to every single address. Opportunities for sort of ground truthing 3-1-1, they're rare, but when they happen, they're really exciting because you can really see like how the data

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generation process influences what you see when you look and analyze the data. This is like my favorite topic in the whole world so I can nerd out about it forever.

Sets I'm interested in is the resolution of 3-1-1 complaints. As my Colleagues and I can attest, we get complaints from constituents whose 3-1-1 complaints are marked resolved or a condition not observed when they're standing there on the phone looking at it and it's clearly there. What are your opinions of that data set and how do you interact with the 3-1-1 team on improving that?

CHIEF ANALYTICS OFFICER NORRICK: I would say generally from the Open Data perspective, we work very closely with agencies, 3-1-1 being no exception, to make sure that the data that is on the Open Data portal reflects accurately the data as it's being collected, and I would encourage you to address these questions around the data generation process and also the agency's responsibility for fulfilling their SLA for 3-1-1 directly with those agencies. Our sort of purview is making sure that data is publicly available and that it accurately reflects the 3-1-1

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system as it stands. In terms of changing that system or changing the ways that agencies are responding to 3-1-1 requests, I would say that that's outside of our purview.

COUNCIL MEMBER BOTTCHER: This is something that, at a previous hearing with the OTI Commissioner, that we discussed, and the dynamics here is that you process the data that you get from 3-1-1, 3-1-1 basically relies on the agencies to resolve the complaints, and if the agencies aren't processing the 3-1-1 request accurately, if they're closing the ticket when it's not resolved, or if they're not observing the condition, the 3-1-1 team, they rely on the agency to accurately process the complaint so one thing I'd love to dig more into at a future hearing, perhaps, is what is 3-1-1 doing to really lean on the agencies to make sure that they're not closing 3-1-1 complaints and that they're not resolved, that they're not marking them down as not observed, who's really taking ownership of that because that will really help increase usership of 3-1-1 if people have better and better experiences with it, if they see it having real-time results. Thank you.

CHIEF ANALYTICS OFFICER NORRICK: I think
also that's a real testament to the power of public
data, right? We know this is happening, you know this
is happening, you can look to see what the outcome of
a given service request is because that data is on
the Open Data portal and people can use it to
understand how service delivery is happening and then
raise those questions so I'm thrilled to hear that
people are using the 3-1-1 Open Data set for that
exact purpose.

COUNCIL MEMBER BOTTCHER: One more question. There are customer satisfaction surveys that go out following 3-1-1 experiences. Is that a data set that you work with?

CHIEF ANALYTICS OFFICER NORRICK: Yes, we have worked with that data set to some extent, and I know that 3-1-1 has plans to publish that data in a future release.

COUNCIL MEMBER BOTTCHER: Is that not currently on the Open Data portal?

CHIEF ANALYTICS OFFICER NORRICK: The individual level information is not currently on the Open Data Portal. I would have to consult with the 3-1-1 team about what their plans are in terms of

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releasing that information, but the release plan will be available just like any new data set release is published with a timeline for release and I think it's an exciting data set and definitely one that I think will be in heavy usage on the Open Data Portal.

be one of the most important data sets that we have, a data set that reflects New Yorkers' satisfaction with their 3-1-1 outcomes, tracking that over time, looking for where there's room for improvement. I would love to be notified of when that information comes out because that's something we could really work with as Council Members.

CHIEF ANALYTICS OFFICER NORRICK: Sure.

CHAIRPERSON GUTIÉRREZ: Thanks, Council

Member Bottcher. Council Member Holden?

just follow up on that one because the survey that the app gives you on 3-1-1, that should be automated where we get the data right away, we can know satisfaction from different districts, from different boroughs because I keep filling that out and I don't know if it goes anywhere so why isn't that automated? Like that data is going, it's uploaded right there

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into the data sets. Because right now, I don't know
if it works for every agency, if they're all doing
the survey, I guess they are, but most of my
complaints on 3-1-1 are NYPD-related, parking and
other issues, but I've been filling out that survey
for, I think, well over a year, mostly negative.

CHAIRPERSON GUTIÉRREZ: The 3-1-1 survey?

COUNCIL MEMBER HOLDEN: Yes. The 3-1-1

survey, again, it's been a long time so that should

be, but we're relying on the agency to give us the

data or, that should be your...

CHIEF ANALYTICS OFFICER NORRICK: It's a data set that I think would be included on the Open Data Portal, I'm not sure exactly when those surveys started. I know it was fairly recent. So again, like we will work with the 3-1-1 Open Data Coordinator to make sure that data set is released and updated.

COUNCIL MEMBER HOLDEN: That's how we correct the situations, and if we don't get that, because my constituents say I always fill out that survey, and they come up to me, do you know about the results, at least for our district, And I say, no, I don't, and so that's what...

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CHIEF ANALYTICS OFFICER NORRICK: We'd be happy to follow up with you after the hearing,

Council Member, with the release date for that.

COUNCIL MEMBER HOLDEN: We do hear from the complaints on 3-1-1 that nothing was resolved and they're telling us it was. Again, the only way the level of playing field is the survey. Otherwise, it goes into thin air and we never, it's allowed to stand so that's our recourse. It's important to get that survey if you can do anything about that.

CHIEF ANALYTICS OFFICER NORRICK: Yeah, I, we're happy to follow up after the hearing with the release date for that data set.

CHAIRPERSON GUTIÉRREZ: Yeah, good point.

Thank you, Council Member Holden. Thank you.

I'd also like to acknowledge Council

Member Vickie Paladino who has joined us. Welcome. I

have a couple more questions, and then I'll see if

Members have any other questions before advocates and

folks that are testifying.

I just want to expand a little bit more on the questions regarding data sets and the responsibility that agencies have to provide that data, right? I'm just going to paint the picture that

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you've painted for me. Let me know if it's accurate. Your team works with Open Data Coordinators at those agencies to figure out what are the appropriate data sets that they can ultimately provide data for that then you are able to publish on the site. Are there instances where agencies are not, and they're essentially setting up their own goals, right, their own deadlines is my understanding. That's correct? What happens, and does it happen often that agencies are not meeting their own goals, that agencies are unable to provide that data, and what happens? What does accountability look like in those instances? I'm particularly interested in the two agencies that we've highlighted, PD and DOE.

CHIEF ANALYTICS OFFICER NORRICK: Yeah. We have a few methods that we use to make sure that agencies are being held publicly accountable for their delivery of Open Data data sets. We publish on the Open Data portal an Open Data dashboard that has all of the agency's performance towards their own goals in terms of releasing data at the frequency that they said that they would release it, whether or not data sets are late to be released, again, against the agency's own benchmark of when that data should

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be available publicly, and all of those sort of performance measures that we use to, when we work with agencies to say hey, where are you on having this data set be released are also...

CHAIRPERSON GUTIÉRREZ: Whose responsibility is that from the team to approach those Open Data Coordinators to say, you're late.

CHIEF ANALYTICS OFFICER NORRICK: It's part of our regular communications with Open Data Coordinators is that we're tracking data sets that are scheduled for release for our own purposes as well to make sure that if there's engineering resources or other sort of resources that are required for the publication of that data set that we're allocating our time towards those appropriately as well. I think we're using these regular check-ins, we're using these sort of relationships to have these conversations with agencies about how well they're doing towards their own goals. If they're missing, if they're late, we definitely encourage them to provide a reason why that data set is going to be late. Frequently, it's around resources within the agency. Agencies are also working in a constrained budget environment, and so the IT staff and the data staff

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to produce data sets on the agency side, if they're short-staffed, then that can affect the timelines for agencies as well. Apart from making sure that everything that we're doing is publicly available and that everybody is working towards those same goals that are being released publicly. That's our main sort of tool for helping agencies deliver on their obligations for their responsibilities for Open Data.

CHAIRPERSON GUTIÉRREZ: The frequency of which agencies provide that data, that is also determined by that agency?

CHIEF ANALYTICS OFFICER NORRICK: It's determined by the agency, but it's also really determined by the data set. If a data set is only updated once a year, high school graduation rates come to mind, there's not a lot of utility in updating that data at other points in time so it's both sort of what makes natural sense for that data set, how often is that data set updated, Zachary mentioned the census, there's data sets that have different sort of natural cadences, and then it's also a resources question on the part of the agency and then also on the part of sort of our team to

what my Colleagues here said. It is about
transparency. It's 100 percent about accountability,
but it's also about promoting trust that New Yorkers
have in government, and so if I'm getting complaints
where folks feel that certain agencies are behind on
providing that data that that they themselves have
determined are able to provide by a certain timeline
There has to be accountability, so that's why I asked
that question, but I'm also looking for opportunities
to improve so if you have a sense of the percentage
of agencies that are on time, that are doing well,
that are doing their thing responsibly.

DEPUTY COMMISSIONER FEDER: So right now if you exclude all of the historical data sets or the data sets that are updated on some irregular or less predictable basis, we currently have around 63 percent of the data sets that we can track to be on time are on time.

CHAIRPERSON GUTIÉRREZ: Yeah, and is the reason primarily what Martha said I guess when you're checking in with these agencies, what is the reason that agencies are saying they're unable to provide it?

DEPUTY COMMISSIONER FEDER: I think there
is in some cases it's really a matter, again, of how
do we define on time, and we're continuing to improve
that definition. Right now, we have, let's say, an
automatic check every day for a data set, and what we
say publicly is this data set is updated daily,
because we check for new data each day. If we check
for new data and nothing changed for a day, for a
week, that data set doesn't change, and our records
would say this data set is not updated on time when
in reality it's just reflecting that no data has come
in for a day or for a week so it's on time. Our
automation is working, it's running, all the data's
there, so there's a question of like definitions that
we're getting at, and one thing we've started to do
with that is differentiate between how often do we
check for new data versus how often do we expect new
data. So that number, the 63 percent, will be
increasing as that continues to propagate and we get
a better understanding of that distinction.

CHAIRPERSON GUTIÉRREZ: Thank you. Thank you. I have a couple more questions, and then I'm going to pass it off to my Colleague, Council Member Paladino, for questions.

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Is there a data set that you think Open Data should have that they don't have right now? A data set, excuse me.

CHIEF ANALYTICS OFFICER NORRICK: Good question. I definitely think that there are new initiatives and new programs happening in New York City all the time, and we always look forward to the release of data related to new initiatives. Certainly, there are lots of things going on all the time. Specific examples, we have a newly designated Open Data Coordinator for the Office of Asylum Seeker Operations that was created by executive order recently so we're looking forward to working with him on the release of data related to the Asylum Seeker Operations. Yeah, there's always new things happening in New York City and that generate new data sets and we're pretty confident that our compliance process is pretty thorough about picking up those new things. We review the list of newly created offices so whenever there's a new office that's created by executive order, we contact them to make sure that they have an Open Data coordinator as required by the law. Always new things to look forward to in Open Data.

understand the baseline.

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this has already been asked. I'm very interested and open-minded to this is a newly formed agency that you're putting together to collaborate with other agencies in the City. I just want to make sure I

CHIEF ANALYTICS OFFICER NORRICK: Yeah.

The Open Data Program is actually a pretty mature program. It's been around since 2012.

COUNCIL MEMBER PALADINO: Okay.

Member Brewer authored the local law that created the Open Data Program so the program has been around for quite some time. The administration of the program has shifted slightly with the Mayor's Executive Order 3 that brought the Mayor's Office of Data Analytics into the new Office of Technology and Innovation, which has a few different legacy technology related offices and agencies now together in one happy family, and I represent the Office of Data Analytics which has existed also since about the same time that they started.

COUNCIL MEMBER PALADINO: Which leads me to the next question. How many people make up your data analytics? I want to know.

COUNCIL MEMBER PALADINO: Just right up

until most recently, the migrant crisis. Any agency

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nuts.

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or office in the City, including newly created

offices, like the Office of Asylum Seeker Operations,

needs to have an Open Data Coordinator, yes.

COUNCIL MEMBER PALADINO: And how do you acquire your information? Daily?

CHIEF ANALYTICS OFFICER NORRICK: It

depends on the data set. Some data sets are updated

daily so 3-1-1, for example, we have an automated

process that updates every day that data set with all

of the service requests that 3-1-1 has and then also

updates service requests if the resolution changes,

but we also have some data sets that get updated once

a year or census...

 $\label{thm:member paladino: Because I love} % \end{substitute} % \en$

CHIEF ANALYTICS OFFICER NORRICK: Yeah.

COUNCIL MEMBER PALADINO: It's just that I have to just keep reminding myself, and I think everybody does too, is that we don't live in Omaha, Nebraska. We live in New York City. This is a huge undertaking, and the account for accuracy. We're talking about DDC, we're talking about DEP, we all know what's going on, we're talking about DOT, we're talking about those are just three major. Now we tack

2	on to that. That's not even touching anything else.
3	How do you keep track of every single thing that's
4	going on in this City with an ounce or two of real
5	accuracy because I've always found out though I'm
6	only doing this now in my third year, I will say
7	this, that when everything is broken down to a
8	borough level, we are able to keep much better track
9	of what's going on. Let's say in my District in
10	particular, District 19, we have our contacts in
11	District 19, and we're able to go to them right away.
12	You're dealing with this on a five-borough level,
13	with 20 people, is that correct? To manage everything
14	that's going on in this city, every major operation
15	that's going on in this city. That's a lot of work.
16	CHAIRPERSON GUTIÉRREZ: There's 20 people,
17	but they also have the support. That's what she
18	mentioned, the support from the Open Data
19	Coordinators.
20	COUNCIL MEMBER PALADINO: Right.
21	CHAIRPERSON GUTIÉRREZ: But it's not
22	enough.
23	COUNCIL MEMBER PALADINO: No, it's not. I

don't know how you do it.

Maybe she should do another training.

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mentioned this before, but what, some agencies

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what happens?

DEPUTY COMMISSIONER FEDER: I think that
one of the key differences between FOIL and Open Data
is that Open Data is continuous and forever
essentially. FOIL requests will frequently ask for a
certain subset of information for a month where, for
Open Data, what we're working with agencies on is
setting up a structure to get that data in
perpetuity, and then document every possible case of
it so it's not just one individual's request for a
certain borough, but how do you get all that
information available for the entire city?
Oftentimes, the work that's required to go into Open
Data, yes, there's a lot of additional things that we
take pride in doing with agencies to make that
information accessible.

CHIEF ANALYTICS OFFICER NORRICK: But it is actually easier for agencies, for data sets that agencies respond to FOIL requests about frequently, it's much easier for the agency to have that data released and updated on Open Data because then when a person who requests it via FOIL can be directed to that data set and help themselves to whatever data that they were looking for in the first place.

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CHAIRPERSON GUTIÉRREZ: Thank you. My last question is just related to the future. What do you want to see? What does it look like in 5, 10 years? Are there any opportunities for collaborations or partnerships? What are you most looking forward to? And what do you need to make that happen? I know we are constantly talking about the budget and resources. You said it yourself multiple times that agencies use that as a reason for why they can't make their own deadlines, which is understandable, but how do you want to see the office expand? What do you need? How many more people do you need? How much more money do you need? Yeah, thank you.

 $\label{eq:chief_analytics_officer_normick:} \mbox{ All of the people and all of the money.}$

CHAIRPERSON GUTIÉRREZ: Gimme a number.

CHIEF ANALYTICS OFFICER NORRICK: Gimme all that stuff. We're really excited about this program. There's not a lot of programs that I think still maintain this level of excitement and enthusiasm after 10 years of, I don't know maybe I shouldn't say that, maybe there's lots of things people are very excited about. I'm very excited about Open Data after 10 years still. Things that I feel

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really passionately about include data literacy, again, like with this new frontier of new tools and new applications of large language models or AI or machine learning and in government contacts, or even in just people everyday lives, I think having the skills and knowledge to understand how to interpret a data set, how to how to know like how your personal data looks in data sets. These are all going to be really foundational pieces of being a citizen in this new era, and I think Open Data is an amazing tool to help build that sort of knowledge among the citizenry of the city and of the world. We love collaborating with Open Data programs from around the country, from around the world. One of the coolest things we get to do is meet Open Data programs from other countries. We've met with cities in South Korea, with lots of different cities in Europe, we collaborate with the London Office of Technology and Innovation pretty frequently. Many of them will participate in our Open Data Week events coming up in March. I think I also referenced that we are also excited to collaborate with other users of the Socrata platform to help drive improvements there and make the user interface easier for everyone. Yeah, I think we can always do

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2	more with more. I would love to see the Open Data
3	team, to build it as large as we possibly can, but
4	I'm really proud of this team and the work that
5	they've done and the way they've been able to keep
	this program really alive and evolving and serving

CHAIRPERSON GUTIÉRREZ: So you don't need any more resources?

millions of people with the resources that we have.

 $\label{eq:chief_analytics_officer_norm} \mbox{CHIEF ANALYTICS OFFICER NORRICK: I need}$ all the resources.

CHAIRPERSON GUTIÉRREZ: I need you to be very clear on that you need more.

CHIEF ANALYTICS OFFICER NORRICK: We appreciate your advocacy on behalf of the Open Data Program.

CHAIRPERSON GUTIÉRREZ: Oh, all these agencies. Okay. Thank you so much. You have done tremendous and look forward to any of the remaining followups.

I'm going to pass it off to Irene so we can move into public testimony.

COMMITTEE COUNSEL BYHOVSKY: Thank you again for your testimony, and now we will start with public testimony.

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I would like to welcome Noel Hidalgo,
Rachael Fauss, and Christopher Leon Johnson to
testify.

Any order is fine.

NOEL HIDALGO: Great. Hi, my name is Noel Hidalgo, Executive Director of BetaNYC. Thank you for inviting us, Chair Gutiérrez and fellow Council Members, and great to have the Council Staff here.

Now, more than ever, the City's Data Analytics Team and the Open Data Program need resources to ensure that other agencies can do more with less. Since its inception, the Data Analytics Team has streamlined internal and external data sharing practices, and their work has fundamentally improved people's lives. We are a quarter way through the 21st century on the verge of a climate catastrophe and need to ensure that the human investments that we make at this moment carry us through the middle part of the century. Consumer technology systems will morph rapidly and the climate will dictate swift responses to people's needs. In sum, we need adaptable people who will be able to be around for quite a bit. Additionally, artificial technology and machine learning tools require clean

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metadata. We cannot build a 21st century government
on the back of systems that contain poor data.

I am going to hurry through the opportunities and insights that I have that I've emailed to the Committee. So first and foremost, if we're talking about a 21st century Open Data team for the City, we need the Open Data team that is currently down five people from pre-pandemic levels to reestablish those five roles. While the Mayor has lifted elements of the hiring freeze, we asked that the Open Data team completely be restored to prepandemic capacity and add three more people, one that's focused on civic engagement, another one that's focused on data literacy and another person in engineering. We need to cultivate a new generation of leadership. Agencies, and this is broadly across agencies, must modernize their data systems and update civil service system to ensure that we have a system that works for this decade, not the last one. We need government technical talent ready to understand new technologies and ensure that agencies are not being sold snake oil. We need a new generation of technical leadership that understands the value of service design, data portability, and

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open technologies. We need to cultivate a new generation of technology leaders that can do more with less. The Analytics Exchange, the Service Design Forum, and the Open Data Ambassadors programs are three current examples of demonstrating this type of leadership. It needs to be combined with an apprenticeship program that prepares various college students to foster a career in public interest technology. BetaNYC's Civic Innovation Apprenticeship Program is an example of that, and we would love to see institutional resources added to ensure that these programs grow. Institutionalizing in regards to making sure that ODCs and ODAs, the Open Data Ambassadors, are really have the resources, we would like to see those positions become full-time inside of agencies so we were asking for Open Data Coordinators and Open Data Ambassadors to become actually agency positions.

Can I go for a little bit longer? Thank you. In regards to...

CHAIRPERSON GUTIÉRREZ: One more minute.

NOEL HIDALGO: One more minute. Thank you.

24 In regards to accountability, it's appalling to hear

Council Members ask the Open Data team about 3-1-1

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data when we all know that there are agencies that are essentially juking the stats. Those agencies need to be held accountable. We're asking that agencies are held accountable in budget hearings, and so we want to ensure that every single agency, when they come asking for the justification of money, that they describe their data infrastructure, their technology infrastructure, their data management practices. They need to be held directly accountable around their FOIL requests and the responses. It should not be up to the responsibility of the Open Data team to bear the burden for the rest of the City when Council has the responsibility and the opportunity to be asking agencies directly. When it comes to data publishing, there are two particular agencies that do not have their crap together. The first is the Department of Education. They continue to be an outlier with nonstandard data publishing practices, and I cannot understand why NYPD continues to publish monthly CompStat data in Excel spreadsheets at the police precinct level while it doesn't publish that information to the Open Data Portal and they have their own fancy CompStat 2.0 website where you can't really cleanly extract historical data. When it comes

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down to digital and data literacy, we're on the verge of a transformative shift on how people interact with and incorporate information. If we are not teaching New Yorkers how to look at data and to review source data, there will be prey to misinformation. Open Data Week, School of Data, Data through Design, the Open Data Ambassadors Program, and the Mapping for Equity are just a few fundamental tools that this government should adequately resource to increase data literacy while battling fake news and misinformation. Thank you very much for this time.

RACHAEL FAUSS: Good morning. Chair

Gutiérrez and Council Member Paladino. My name is

Rachael Fauss, and I'm the Senior Policy Advisor for

Reinvent Albany. Reinvent Albany advocates for

transparent, accountable government in New York

State, and we were instrumental in drafting and

passing New York City's 2012 Open Data law. I

testified about it more than 10 years ago with a

different hat so it's nice to be back today, and when

we thank you for holding this oversight hearing.

Thanks to the leadership of the Council, New York

City passed the world's first Open Data law, and our

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2 successes and failures are closely watched by
3 government everywhere.

Before getting into some of the analysis of the 2023 Open Data Report published by OTI, I wanted to highlight two principles we think are really important that will make Open Data successful. This hearing today is very important, and it's important for two reasons. One is the public pressure and showing that there is public interest and a need for this, and the other, I think, is that looking at ways to continuously improve the program. Second, we really want to highlight automating Open Data as a very high priority. I'll say it this way, I think it's important for automation to happen because of the limited resources. We noted in our testimony, there are 435 that have not yet been automated. That's about half of the total list of data sets that are able to be automated. Appreciated OTI explaining a little bit about the process there, but I would love to see a data set for that specifically in terms of the schedule, how quickly can we get these things automated and highlighting some of the issues around is this something that's only updated every 10 years? Having that information would be helpful so we can

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get a better sense of the progress in that area and the challenges, right? We appreciate a lot of the continuous improvement efforts, the policy documents, the creation of that dashboard, the continuation of Open Data Week with BetaNYC. We are big fans of School of Data and a lot of the events around Open Data Week, and it gives some good visibility to the program. We also appreciate the technical standards and policy docs. These will help the program succeed.

On the budget front, I second the notion to get back at least where we used to be. I'd like to give a comparison. We work a lot with the MTA Open Data team, and they have three full-time staff just on Open Data, and they have 46 agency staffers within the MTA that are those data stewards. They're about a fifth the size of New York City. That would say 15 staff if you were to be at the MTA levels. At the same time, the MTA staff have told me repeatedly that they don't have enough, three people is way, way too small for the amount of work they have to do. I think, if you scale it up, it really shows you that you there needs to be a lot more resources. My testimony goes into a few things that I'd just encourage you to look at later. We looked at three of

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the metrics documents. Metrics, data sets, the FOIL metrics, the automation metrics, and then the what else did I look at, data set removal. We've got some interesting stats on there on where agencies are doing well and where they're not doing well, and I just encourage you to look at that if you want to look at individual agency compliance issues. Thank you so much.

Thank you so much, Rachael, yeah.

CHRISTOPHER LEON JOHNSON: Ready? Okay.

Hello, my name is Christopher Leon Johnson. Thank

you, Chair Gutiérrez, for having this hearing. Now I

wasn't here for earlier. I was busy covering this

rally about being against congestive pricing. I know

this had nothing to do with the hearing, but

Jennifer, I think you should be against congestive

pricing, but we can talk off the record about that.

Now, sorry about that. We can talk off the record

about that.

But I want to talk about Open Data. Now, where is our Public Advocate? Where is our so-called Public Advocate Jumaane Williams about this stuff? He should be at every public hearing, every hearing about Open Data. You know why? Because Jumaane

Williams is the Chair of COPIC, and everybody in the 2 3 city has to know about COPIC. COPIC oversees all the 4 data in New York City. Now this Public Advocate, he makes sure that this is not mentioned about his 5 office. All he cares about is being woke and 6 7 defunding the cops and crippling the NYPD instead of 8 being more transparent to the people, saying I'm the Chair of COPIC and I keep all the data so this is my advice, Miss Gutiérrez, you're the Chair of the 10 11 Technology Committee. You need to introduce a bill 12 into the City Council with the help of the Ethics 13 Committee with Sandra Ung to remove Jumaane Williams 14 as a Chair of COPIC and make COPIC a separate agency 15 that the Mayor's Office and the City Council could appoint someone that's independent, that is not an 16 elected official because Jumaane Williams is not 17 18 doing his job as a Chair of COPIC. He's a horrible 19 Chair for COPIC. He does not care about Open Data in 20 New York City. You the people here that actually 21 represents OTI care more about data than the Public Advocate. Where's our Public Advocate about this? 2.2 2.3 Where's our so-called Public Advocate. I bet if the COPIC was allowed to defund the cops with OTI, he'll 24 25 make a big deal, but because it's only about data,

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data, data, and meta stuff, he doesn't give a damn so we have to get rid of Jumaane Williams as the Chair of COPIC. We have to get rid of this position. Hey, abolish the whole position and merge it with the department of OTI. Please. Because Jumaane is not here. Where's Jumaane? Anybody in this office right here that's a representative of NYCPA, the New York City Public Advocate, please raise your hand. I don't see no one raising their hand here. You know why? Because they don't give a damn. All they care about is defunding the cops, (INAUDIBLE) the cops, and protecting liars like Yusuf Salaam who relies on cops all the time. That's all he cares about. He doesn't give a damn about no Open Data. He doesn't give a damn about anything. It's all about defunding the cops and protecting WFP, protecting the woke agenda, and that's all he cares about. So where's our Public Advocate? We got to get rid of the Public Advocate position because the Public Advocate position isn't doing nothing. People in the Open Data movement need to start calling this stuff out, and I know you just (INAUDIBLE) Albany, that's funded by Mark Gorton, they need to start calling this stuff out too, but we all know why, because Mark Gorton funds

2	Transportation Alternatives, he funds Open Plans, he
3	funds ARISE Alliance, and he funds Reinvent Albany
4	and Jumaane Williams is for congestion pricing. He's
5	for a bike <u>(INAUDIBLE)</u> lobby so he's not going to say
6	anything about this stuff. So get rid of Jumaane
7	Williams. (INAUDIBLE) I'm not trying to be rude. Get
8	rid of Jumaane Williams. He's kept of the Trans Alt,
9	he's kept to all these non-profits. He doesn't give a
10	damn about no Open Data so that's all I gotta say.
11	Thank you so much.
12	CHAIRPERSON GUTIÉRREZ: Thank you.
13	CHRISTOPHER LEON JOHNSON: Appreciate it.
14	CHAIRPERSON GUTIÉRREZ: Thank you.
15	COMMITTEE COUNSEL BYHOVSKY: I want to
16	thank everyone. Chair, do you have any questions or
17	Council Member Palladino for the advocates?
18	COUNCIL MEMBER PALADINO: No.
19	CHAIRPERSON GUTIÉRREZ: No.
20	COMMITTEE COUNSEL BYHOVSKY: I want to
21	thank everyone for incredible testimonies today, and
22	this will conclude our hearing.
23	NOEL HIDALGO: Can I add one thing about
24	COPIC though?

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NOEL HIDALGO: Okay, great. Thank you.

CHAIRPERSON GUTIÉRREZ: You got one

minute.

NOEL HIDALGO: Oh, one minute. COPIC is a fundamental part of the Charter in regards to holding the administration accountable. COPIC was very pioneering when it was first put into the City Charter. When we talk about what are the things that we want to be adding resources to, COPIC is something that should have more resources, and the Public Advocate is actively talking about bringing COPIC back again.

RACHAEL FAUSS: Yeah, and having done a run at COPIC with Public Advocate Tish James, it requires the Administration to send people so it's not just on the Public Advocate, but I was part of a prior reinvigorating COPIC effort, and it requires the Administration participating fundamentally.

CHAIRPERSON GUTIÉRREZ: Thank you for that.

COMMITTEE COUNSEL BYHOVSKY: Thank you. I also checked the Zoom. There is no one in our Zoom room right now, and if you wish to testify and you haven't been called, please let us know.

I don't see any hands right now, so this will conclude our hearing, and I want to turn to Chair Gutiérrez to adjourn the hearing.

CHAIRPERSON GUTIÉRREZ: Thank you. This meeting is adjourned. [GAVEL]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date March 2, 2024