CITY COUNCIL
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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON ZONING AND FRANCHISES

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Tuesday, June 13, 2023 Start: 10:20 a.m. Recess: 10:50 a.m.

HELD AT: COMMITTEE ROOM, 14TH FLOOR

B E F O R E: Kevin C. Riley, Chairperson

COUNCIL MEMBERS:

Shaun Abreu
Erik D. Bottcher
David M. Carr
Kamillah Hanks
Farah N. Louis
Francisco P. Moya
Lynn C. Schulman

A P P E A R A N C E S (CONTINUED)

Richard Lobel Attorney 189-10 Northern Boulevard

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Henry Euler President Auburndale Improvement Association

Eric Palatnik
Attorney
1656 West 10th Street

SERGEANT AT ARMS: Good morning and welcome to the Subcommittee hearing on Zoning and Franchises.

Please silence all electronic devices. Chair we're ready to begin.

CHAIRPERSON RILEY: Good morning and welcome to a meeting of the Subcommittee of Zoning and Franchises.

I am councilmember Kevin Riley, chair of the Subcommittee. This morning I am joined by Councilmembers Bottcher, Schulman, Abreu, Hanks, Carr, and Moya.

Today we will hold a public hearing for two proposals: one in Queens and one in Brooklyn. Before we begin, I recognize the Subcommittee Counsel to review the hearing procedures.

COUNSEL: Thank you Chair Riley. I am Angelina Martinez-Rubio, Counsel to the Subcommittee.

Apologies for that feedback. And before I give my announcements to the hearing, I just want to note that the printed edition of the city record included the 43rd Avenue D mapping as an item—— as an item to be heard today, but we're not hearing that today.

That's going to be heard at the next zoning subcommittee meeting.

2	This meeting is being held in hybrid format.
3	Members of the public who wish to testify may testify
4	in person or via Zoom. Members of the public wishing
5	to testify remotely may register by visiting the New
6	York City Council website at
7	www.council.nyc.gov/landuse to sign up, or for those
8	of you here in the chambers please see one of the
9	Sergeant At Arms to prepare and submit a speaker
10	card. Members of the public may also view a
11	livestream broadcast of this meeting at the Council's
12	website. When you are called to testify before the
13	subcommittee, if you are joining us remotely, you
14	will remain muted until recognized by the chair or I
15	to speak, and when the chair or I recognize you, your
16	microphone will be unmuted. Please take a moment to
17	check your device and confirm that your mic is on
18	before you begin speaking. We will limit public
19	testimony to two minutes per witness. If you have
20	additional testimony you would like the subcommittee
21	to consider, or if you have written testimony you
22	would like to submit instead of appearing before the
23	subcommittee committee, please email it to
24	landusetestimony@counsel.nyc.gov. Please indicate

2 the LU number and or project name in the subject line 3 of your email.

We request that witnesses joining us remotely remaining the meeting until excused by the chair as Councilmembers may have questions. Finally, there will be pauses over the course of this hybrid meeting for various technical reasons and we ask that you please be patient as we work through any issues.

Chair Riley will now continue with today's agenda items.

CHAIRPERSON RILEY: Thank you, counsel. I will now open the public hearing on LU's 230 relating to the 189-10 Northern Boulevard commercial overlay in Councilmember Paladino's district in Queens. This application seeks a zoning map amendment to establish a C2-3 commercial overlay and then an existing R3-2 zoning district, and reduce the depth of and existing R3X zoning district. For anyone wishing to testify on this item remotely, if you have not already done so, you must register online. And you may do that now by visiting the Council's website at council.nyc.gov/landuse. And once again, for anyone with us in person, please see one of the Sergeants to

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prepare your speaker's card. Counsel, please call
the first panel for this item.

COUNSEL: For this item, we have Richard Lobel, and Richard, if you could introduce the rest of your team, and I will swear them all in.

MR. LOBEL: Thank you. I'm joined by applicants

Jerry Lee and James Chen, as well as architect

Shannon Zhao.

CHAIRPERSON RILEY: Counsel, please administer the affirmation.

COUNSEL: If you all could please raise your right hand and answer the following question. Do you affirm to tell the truth, the whole truth, and nothing but the truth and your testimony before the subcommittee and in your answers to all council member questions?

ALL: I do.

CHAIRPERSON RILEY: Thank you. For the viewing public, if you need a sensible version of this presentation, please send the email request to landusetestimony@council.nyc.gov.

And now the applicant team may begin. Panelists as you begin I'll just ask that you please re-state

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your name and organization for the record. You may begin.

MR. LOBEL: Thank you Chair Riley,

Councilmembers. Richard Lobell of Sheldon Lobell PC

for the applicant. I'm pleased today to present to

you the 189-10 Northern Boulevard rezoning, which

merely involves installing a C2-3 overlay on a

portion of Northern Boulevard which literally has

commercial overlays extending for two miles. So this

is an oversight in the zoning map which we hope to

correct through ULURP.

Next slide please.

So this zoning map amendment, again, takes primarily six lots on this block and rezones them from R3X and R32 to R3X C2-3 and R3-2, C2-3. So this would add a commercial overlay on all our portions of seven lots. There are six lots here that front on Northern Boulevard. Of those six lots, five of them have commercial uses. So what this would do would be to allow for these five lots (other than the applicant's lot) to become conforming uses and would allow for James and Jerry to have a three-story building there, which would house their professional offices.

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Again, as discussed, Northern Boulevard here has C2 overlays for greater than 20 blocks to the east of the site. And this would facilitate the development of this three-story-plus-cellar mixed-use building with commercial and community facility uses, and a total floor area of 14,080 square feet.

Next slide please.

So these are the basic numbers behind the rezoning. Again, this is a three-story-plus-cellar building. Each floor would be roughly 5000 square feet for a total floor area of 14,800 square feet, with ground floor use group 6A retail, second floor use group 6B office, and third floor a community facility to be designated. The setback in the front yard would be 10 feet with a total height of 40 feet.

Importantly, all of these bulk provisions are asof-right at the site. So a three story building
could exist here as of right. We're not changing the
underlying R3-2 or R3X. zoning, we're merely adding
a C2-3 overlay. This site would also have required
parking with 35 spaces, including 29 in the cellar,
and six on the ground floor. And as far as
sustainability measures, there will be planting in
the front yard. There will be EV chargers for 10

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parking spaces, a green roof at the terrace, and
solar on the roof.

Importantly-- the next slide please-- shows the as-of-right development at the site. And this is something which came up during public hearings. But basically the as-of-right development here in the existing zoning district could have the same three story building. So it would be a three-story-plus-cellar building, which would house a use group 4A community facility, medical offices or treatment facilities, have a total height of 35 feet and 24 parking spaces.

Importantly, this is one of those rare instances where the proposal actually would allow for a more contextual building. The as-of-right building that you see here would rise to a level of 23 feet in the rear yard, which would basically go up against the rear lot line. The proposal as proposed we would we would need to have such a spread in the back to be able to bring down the rear lot line the wall. So it's actually a better building. And this is really a rezoning which just goes to use, and allows for commercial use of the property, particularly office and, and retail.

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The next slide addresses some comments which were made in the course of public hearings regarding a BSA variance. This block-- actually most of the block, roughly 50,000 or greater square feet, is subject to BSA action.

So since 1971, BSA has granted piecemeal variances and special permits on this block to allow for auto-related uses, furniture stores, and parking. And so we've been asked during the course of public hearings, why wouldn't we go back to BSA? And so importantly, this application, while it's a great land use application at the council and for ULURP, makes a terrible BSA application. BSA applications are-- the foundation of those applications are uniqueness, financial hardship. That's not the case with this site. It's a relatively rectangular site of 9800 square feet. And you can't make your findings, which we which we repeat on the board, in the sense that there's nothing really unique about the site that lends itself to a hardship variance. However, in terms of land use, as we'll see in the coming slides, it makes total sense.

The next slide shows a copy of the zoning map.

And you can see, although very small, extending to

2 the east, all of these C2 overlays, which line

3 northern Boulevard in this area. It's very prevalent

4 here to have commercial uses on Northern Boulevard.

5 Anyone who walks these blocks can easily see that its

6 commercial uses which go for miles. And so to allow

7 for this overlay here will merely allow for a

8 continuity of that use, and allow Jerry and James to

9 locate their offices.

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The next slide is the tax map which shows with a little bit more focus, the exact nature of the development, the development site 9800 square feet, to the left hand of the of the map is highlighted in red, and the remainder of the site would have a C2-3 overlay.

The next slide (and after this I'll conclude; I apologize for going on) -- The next slide is a land use map and an area map, and really demonstrates well why this property and this site is so well-- well positioned for a commercial overlay. You can see on the map the blocks that are shaded in the lots that are shaded in red. Those are all commercial uses. So you can see here that there is-- are commercial overlays existing to the east of the site, and on our block, you can see that most of the lot area is

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either red or gray. The red portions of this lot are, as I said, commercial stores, auto-related uses, furniture stores. The gray portion, with the exception of our site, are parking, commercial parking, as well as the restaurant and accessory parking for that restaurant. So of block frontage here that totals roughly 72,000 square feet on Northern Boulevard, roughly 63,000 square feet already has commercial uses. The effect of this rezoning will not be to cause any type of material change in this block front other than to allow for Jerry and James to locate their offices here.

You can see from the following slides, and you can feel free to page through quickly, there are pictures which demonstrate the commercial area of the property. And then that's followed by site plans and renderings (and feel free to go quickly) which are—demonstrate that this would be a contextual building, it would be a rather handsome building for the area, it would have a patio for outdoor space and would provide for greenery in and around the site.

The remaining portions of the presentation include plans and materials, which show the ground floor retail, as well as show on the proposed plans

- 2 that the rear lot line would be respected, there
- 3 would be a lower intrusion into the rear lot than
- 4 would be permitted and would be intended in and as-
- 5 of-right development.

- 6 So in summary, we are hopeful that the Council
- 7 | can support the Queens Borough President's
- 8 determination, as well as city planning's
- 9 determination, which supported this application. And
- 10 \parallel with that, we're happy to answer any questions.
- 11 CHAIRPERSON RILEY: Thank you, Richard.
- 12 How long has the applicant owned this property?
- 13 And how is it currently used?
- 14 MR. LOBEL: [TO PANEL:] What's the division?
- 15 CHAIRPERSON RILEY: You can use the mic, and just
- 16 state your name for the record.
- 17 MR. LEE: Jerry Lee. Good morning. We 've
- 18 | probably used it since 2019, I believe. Right now we
- 19 | currently use it as storage for like construction
- 20 materials. We generally build, but because we've
- 21 | been trying to get this application, we've been
- 22 | having financial hardship of finding storage places
- 23 too. So we just park our trucks, vans, keep some--
- 24 keep some materials storage there. But we--

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everything-- we just cleaned it out to the best of
our ability.

And right now we're also renting or leasing office space near Whitestone. And that's about like \$40-something-thousand. You know, that—and that's monthly costs and based and we just paid a property tax to yesterday. So it's—it's a little hard right now. Thank you.

CHAIRPERSON CABÁN: Thank you, Jerry. You say a leasing office space. What type of business?

MR. LEE: Construction. And also we share the office space with a Amaralyn[ph] Brook[ph], which is Shaolynn[ph] Zhao[ph] right here, the architect.

CHAIRPERSON RILEY: Thank you, if this action were to be disapproved, how would this applicant use this property?

MR. LOBEL: Well, Chair. It's a good question and one which has been raised. The applicant would be unable to use his property for their office, because frankly, despite the fact that commercial overlays abound here on Northern Boulevard, there's not one on this block. So with that, the applicant would be required to either use or lease a building here for as-of-right uses, which we feel would be a

shame for the community, particularly because some of the concerns that were expressed had to do with the building to the rear and how this building would be situated. And the— the as—of—right building here would be three storys, and because of the way the parking would be situated would go up to 23 feet at the rear outline.

So if it was not approved, it would be from a bulk perspective would be far worse for the area, and would-- would house a community facility / doctors offices / treatment facility for the full three stories of the building.

CHAIRPERSON RILEY: And directly behind is residential?

MR. LOBEL: There are residential neighbors all along this block. So there are—Again there are roughly six lots, five of them are already commercial and there are roughly 20 neighbors to the rear. This particular lot only has two neighbors to the rear.

CHAIRPERSON RILEY: Have the other properties in the rezone area received variances from the BSA?

MR. LOBEL: They have. Through-- From 1971 on there's been a hodgepodge of variances and special

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permits to allow for commercial uses from furniture
stores to auto related.

CHAIRPERSON RILEY: Did the Community Board have any issues with the proposed project that you have tried to address?

MR. LOBEL: They did. And we have, and, you know--

CHAIRPERSON RILEY: Can you state those issues?

MR. LOBEL: Sure. So we've been going to

Community Board 11 for years. The community board actually— this was a split vote at the Community

Board. It was a vote of 27 to 10 against, and primarily had to deal with the massing of the building.

I think the central issue of the Community Board was that they wanted control in a way that— When variances are granted by BSA, BSA has the authority to condition those variances. So in the BSA resolutions, they'll place conditions on the use of the property. And the Community Board said, "Well, we want this property to be subject to a BSA variance, so we can similarly have conditions." The problem is that conditions aren't a cause of the BSA variance, they're the effect. Meaning that if you

don't have a BSA variants case to begin with, you

3 can't have-- you can't have the conditions placed on

4 | it merely because you're at BSA.

So this application makes a terrible BSA case.

It is a roughly 9800 square foot lot. It's

7 rectangular. You don't have the site uniqueness.

BSA variances, they need some type of yard relief.

9 They need an odd shaped lot. There has to be

10 contamination. We don't have any of that. What we

11 have is really just a case where the land use in the

12 | area is totally different than what's reflected on

13 | the zoning map here.

So we tried to basically explain to the Community Board, and were successful for a portion of the Community Board, that we can't get a BSA variance here. But I will tell you Chair, that what we did say, and what we're still happy to do is to condition the uses of the property to basically say, we're not interested in noxious uses, uses that may be permitted in a C2. We can provide some of the conditions that the community board would have gotten by way of an agreement with the community board and

with, you know, with interested parties. So we are

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2 still happy to do that. And we would, you know,
3 would appreciate that opportunity going forward.

CHAIRPERSON RILEY: Speaking of the Community Board, I know you proposed an expected community facility. Did you get a tenant for that facility yet?

MR. LOBEL: No, I think that the discussion was potentially around senior center space, which is something that's needed in the area. So although we have not—don't have a tenant merely because there's no definite, you know, approval here. I know that the discussion was around something that would be robustly used by the community and needed in the area.

CHAIRPERSON RILEY: Was that suggested by the Community Board, the senior space?

MR. LEE: We were open. We also asked the Community Board, if they have any recommendation, that would be open to it. The rest of the-- those other spaces will just be office space for an architect, our construction back office, and then on the ground level it will probably just be retail that we will also open to the community. We also-- also suggested we would not put like a restaurant, and

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MR. LEE:

Yes.

CHAIRPERSON RILEY: Thank you. I now invite my colleagues to ask any questions. Does any Councilmembers have any questions? And we've been joined by Chair Louis as well.

There being no questions, this applicant panel is excused. Thank you so much, Richard.

MR. LOBEL: Thank you, Chair.

CHAIRPERSON RILEY: Counsel, are there any members of the public who wish to testify on 189-10 Northern Boulevard commercial overlay remotely or in person?

COUNSEL: It doesn't look like there's anyone in person here to testify on this item. And we have one person on line, Henry Euler. So Henry, I'll just make a quick announcement for you that please make sure your device-- your mic is working before you start speaking. Be ready to speak when the Chair tells you to begin and just note that if the Councilmembers do not have questions for you, you'll be removed from the Zoom but you'll be able to continue to watch the hearing online at the Council's website.

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CHAIRPERSON RILEY: Members of the public will be given two minutes to speak. Please do not begin until the Sergeant at Arms has started the clock.

SERGEANT AT ARMS: You may begin.

MR. EULER: Hello, can you hear me?

CHAIRPERSON RILEY: Yes, we can hear you, Henry. You may begin.

MR. EULER: Okay. Thank you. Thank you. My name is Henry Euler. I'm the president of the Auburndale Improvement Association, which is the civic organization in the area. And my community is opposed to the granting of this overlay application. We feel that once the zoning change is established, any building conforming to the new overlay designation could be built on this block as-of-right at any time without public review.

Now, there are 16 homes whose backyards back up to this-- this particular block. It's a long, narrow block. And we just feel that they should follow the variance procedure in order to do what they want to do. This way the community would have input. And it would be more fair to the community. The lawyer keeps saying that he can't get a variance here.

We've consulted with our land use specialists who

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2 said that he believes that they can, that they can
3 meet all the conditions to qualify for grants.

Now we're not against businesses or community facilities operating in our community. We feel that the interests and concerns of the local residents must be listened to, be respected, and acted upon. We submitted a written statement to you as well as three photos showing the current conditions on 189-10 Northern Boulevard. He has a construction and building supply business operating there illegally. And it's a mess. It's terrible. This is hardly a way for this applicant to start a relationship with the community. We're very upset about it. A complaint was filed with the Department of Buildings and a violation was issued to the applicant.

We also have the complete support of our Councilwoman, Vicky Palladino. She attended our rally.

SERGEANT AT ARMS: Time expired.

MR. EULER: Is that finished?

CHAIRPERSON RILEY: You may continue. Go ahead, Henry.

MR. EULER: All right. I just wanted to say she attended our rally in front of the site. She

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attended our civic meeting. And she said she gets it, that she-- she is also on the side of the community in opposing the overlay. So we don't want the community bypassed in this situation. We are asking this subcommittee to vote no on the application. Thank you.

CHAIRPERSON RILEY: Thank you, Henry, for your testimony. Are there any Councilmembers who have questions for Henry?

There being no questions for Henry, Henry you are now excused.

MR. EULER: Thank you. There be no other members of the public who wish to testify on LU 230 related to the 189-10 Northern Boulevard commercial overlay, the public hearing is now closed and the item is laid over.

I will now open the public hearing on the preconsidered LUs related to ULURPs numbers C 220285 ZMK
and N 220286 ZRK, relating to the 1656 West 10th
Street rezoning in Councilmember Yager's district in
Brooklyn. The application seeks a zoning map
amendment to rezone an existing R5B zoning district
to an R6 zoning district, and the related zoning text
amendment to map an MIH program area.

For anyone wishing to testify on this item remotely, if you haven't already done so you must register online he may do that now by visiting the council's website at council.nyc.gov/landuse. And once again for anyone with us in person, you may see one of the Sergeant At Arms to prepare and submit a speaker's card.

Counsel, can we please call the first panel for this item?

COUNSEL: The panel for the side name is Eric Palatnik.

CHAIRPERSON RILEY: Counsel, please administer the affirmation.

COUNSEL: Do you please raise your right hand do you affirm to tell the truth, the whole truth, and nothing but the truth and your testimony before the subcommittee and in your answer to all Councilmember questions.

MR. PALATNIK: I do.

CHAIRPERSON RILEY: Thank you. For the viewing public if you have-- if you need an assessable version of this presentation, please send the email request to landusetestimony@council.nyc.gov.

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And now the applicant team may begin. Panelist, as you begin, I'll just ask you please restate your name and organization for the record. You may begin.

MR. PALATNIK: Sure my name is Eric Palatnik.

I'm an attorney representing the owners of 1656 West

10th Street. And we're here to request a rezoning

from R5B to an R6A that if approved, would permit the

proposed six story building that you see here.

Hello, Councilmember. How are you? It's nice to see

you.

I'll make this rather quick because the good news here is there is no controversy, relatively speaking, around this property. It was well supported at the Community Board. It's been supported by the borough president. It was supported at city planning. A couple of the neighbors to the rear did show up at the Community Board meeting to express their concern, and I'll show you what that's all about during the presentation.

Next slide, please.

We can't read this. I'll go to the next slide, please.

This slide, the left side shows you the existing zoning. The right side shows you the proposed

- zoning. You could see where it intersects, just off
 the intersection of Kings Highway and Quinton Road.

 It's a rather large intersection. It's an R7-8
- district, high density, and we're extending the R6A-or creating an R6A that extends from that R7A.

If you could go two slides forward, please?

The rationale behind the rezoning is pretty selfevident. This slide tells you that story very well.

I think we're asking for a logical request. The site
is in the middle of two larger buildings. The block
although, R5B is really more akin to an R6A zoning
district. So the site that we have, or we are
operating on right now is a daycare. I know

Councilmember, Chair Riley, you just asked about
adult daycare. This is an adult daycare that's on
the property right now. And that will be staying
there when we rebuild it. And it's the operators of
the adult daycare that are the sponsors of this

Next slide, please.

development.

See if you can skip ahead. I'm just going to jump ahead and save you some time.

If you can go to slide 12, please.

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So slide 12 starts to talk about the housing shortage in the area. And we put together some information for users to explain that this area of Brooklyn is not keeping up with the rest of the city.

Next slide, please.

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This slide that I'm showing you now shows you the red dots indicate how many units of housing have been built with MIH. You can see there's very little, almost— almost close to nothing. 22 and 7 here.

Next slide please.

Actually go one slide further, please.

There you go. This slide shows the unit mix, which shows you the breakdown for the affordability. And you can see there there's 24 units proposed.

It's a relatively small project. Six of which will be affordable.

And I'll click now to slide 19.

And slide 19 shows you the rear of the building on the right side and the front of the building on the left. The building has been designed in a way to take care of for the windows of the neighbors on the lot line conditions next door to us.

And I'll stop on slide 20. Please go to slide

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Actually. If you can go slide 21, please? Speed everybody's day up a little bit.

I just wanted to speak to what the concerns were from some of the people behind us that showed up at the Community Board— at a city planning hearing, excuse me. They were concerned about our building being built on our site, which is on the right. On the left, we show you what the existing condition is, and what we're trying to demonstrate here is that our buildings will be set back further from a lot line than the existing building leaving an open space, which will open up a lot of light merit to the neighbors to the rear of us.

I believe even though we're creating a taller building, we're creating a better living condition for them. And I think the city planning agreed as well, and they supported it after that. So that's my presentation. I'd be happy to answer any questions. Thank you.

CHAIRPERSON RILEY: Thank you, Eric. Do you know what their plans for relocation are while the proposed development is being reconstructed?

MR. PALATNIK: They're looking right now for a suitable space. They're confident they'll find one.

build the building.

- There is a you know, an abundance of office type of space available these days. So they-- they're confident they'll find one. It's not really ideal for them to be in a temporary space, but they're comfortable doing it for about two years while they
 - CHAIRPERSON RILEY: Thank you. The applicant is proposing 10 off-street parking spaces. Is the parking plan only for residents, or for employees of the adult daycare center? And did the applicant consider providing no parking due to this development proximity near transit?
 - MR. PALATNIK: Well, I'm glad you mentioned that. It is very well situated near the end train and numerous bus lines. It's very close. We did not consider providing no parking because we are required to provide parking. We're providing the minimum amount that is not for the daycare— adult daycare use. It is for the residents of the building.
 - CHAIRPERSON RILEY: Thank you. Councilmember?

 Being-- There being no more questions for this panel,
 this panel is now excused.

MR. PALATNIK: Thank you.

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CHAIRPERSON RILEY: Counsel, are there any members of the public who wish to testify on this application?

COUNSEL: Chair, there are no members signed up online, or that are online, and I don't see any in person, so we can go ahead and close the hearing.

CHAIRPERSON RILEY: They really no members of the public who wish to testify on preconsidereds Lus relating to ULURP number C 220289 CMK and Neulasta on-body CMK relating to the 1656 West 10th Street rezoning, the public hearing is now closed an the item is laid over.

That concludes today's business. I would like to thank the members of the public, my colleagues,

Subcommittee Council, Land Use, and other council staff, and the Sergeant Of Arms for participating in today's meeting. This means is hereby adjourned.

Thank you.

[GAVEL]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date 06/23/2023