COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY

AND WATERFRONTS 1

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS

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June 15, 2023 Start: 1:18 p.m. Recess: 5:00 p.m.

HELD AT: COUNCIL CHAMBERS - CITY HALL

B E F O R E: James F. Gennaro, Chairperson

COUNCIL MEMBERS:

Jennifer Gutierrez Robert F. Holden Sandy Nurse Lincoln Restler

OTHER COUNCIL MEMBERS ATTENDING:

Gale A. Brewer Carlina Rivera Alexa Aviles

APPEARANCES

Rohit T. Aggarwala, the City's Chief Climate
Officer and the Commissioner of the New York City
Department of Environmental Protection

Victoria Cerullo, the Acting Executive Director of the Mayor's Office of Climate and Environmental Justice

Ross MacWhinney, Senior Advisor in the Mayor's Office of Climate and Environmental Justice

Julia Casagrande, Deputy Director of the Clean Energy team at the Mayor's Office of Climate and Environmental Justice

Esther Regelson

Nydia Leaf

Ryan Li, CEO and Co-founder of ReVert Technologies

Daniel Chu, Energy Planner at the New York City Environmental Justice Alliance

Emily Walker, Senior Manager of External Affairs of the Natural Areas Conservancy

Urvashi Rangan

Cristobal Vivash

Joel Kupferman

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY

AND WATERFRONTS 3

A P P E A R A N C E S (CONTINUED)

Eunice Ko, Deputy Director at the New York City Environmental Justice Alliance

Alex Beauchamp, Food and Water Watch

Carol Chervin

David Wallach

Dietmar Detering

Drew Gamils

George Pakenham

Kathy Legg

Dr. Richard Gold

Wanfang Wu

Eric Eisenberg

Logan Welde

Mari Inoue

Hunter Severini

Andrew Van Brisker

SERGEANT-AT-ARMS: This is a microphone check for the Committee on Environmental Protection located in Chambers, recorded on June 15, 2023, by Nazly Paytuvi.

SERGEANT-AT-ARMS: Good afternoon and welcome to today's New York City Council hearing for the Committee on Environmental Protection.

At this time, please silence all electronic devices.

If you wish to submit testimony, you may at testimony@council.nyc.gov.

Just a reminder, no one may approach the dais during any point at this hearing.

Chair, we are ready to begin.

CHAIRPERSON GENNARO: I am silencing my own phone. Okay.

[GAVEL] Good afternoon. I am Jim Gennaro,
Chair of the Committee on Environmental Protection,
Resiliency and Waterfronts, and today we'll hold an
oversight hearing on the City's new long-term
sustainability plan, PlaNYC, Getting Sustainability
Done. The City's long-term sustainability plan cannot
be taken lightly. It outlines and communicates to the
public how the City will mitigate existential

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environmental threats such as sea level rise, more frequent and more intense storms, and a warming planet, and, furthermore, it provides strategies to improve important City services such as waste management and public transportation. The plan makes sure our City is safe and well-run. Look what my Staff said. That's why I sponsored Local Law 17 of 2008 and Local Law 84 of 2013 which requires the Mayor's Office to publish a long-term sustainability plan every four years. Thank you, Staff.

The Committee will also hear Intro. 286 by Council Member Rivera to my left in relation to the maximum volume and type of siren used by emergency vehicles. Council Member Rivera will give a statement on her bill at the conclusion of my statement.

Intro. 611 by Council Member Brannan requiring the consideration of net carbon impacts of each unit of appropriation during the budget process. We're going to hear that.

Intro. 898 by Council Member Aviles requiring DEP to translate the City's Air Complaint Program portal into the designated citywide languages.

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Intro. 960 by Council Member Brewer who is also here who will give a statement regarding authorized emergency vehicles to have an emergency signal device that emits pulsating low-frequency tones.

Intro. 983 by Council Member Brannan requiring DCAS to install solar canopies on all City-controlled parking lots where they are deemed to be cost-effective.

Resolution 605 by myself and Council

Member Aviles in support of A5338 and S5181, State

legislation which would prohibit the discharge of

radiological agents into any New York waterways. To

be clear, I feel strongly about prohibiting the

release of any radiological agent into the State

waterways and do not support the watered down

language of A7208 and S6893 which would only prohibit

discharge into the Hudson River in connection with

the decommissioning of the IP nuclear power plant.

Much has happened since the last longterm sustainability plan was published in 2019, and some of these events have made it harder for the City to accomplish its goals on sustainability. For example, science has reconsidered the impact of

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atmospheric methane on global warming, Hurricane Ida threatened the City with storm surge and (INAUDIBLE) flooding and the closure of the IP Energy Center, and COVID-19 pandemic which shifted power use patterns have slowed the City's progress towards its decarbonization goals. The 2023 PlaNYC must address these new challenges head-on. I've taken a look at it, and I think it does. Other events of the last four years have made it easier for the City to meet its goals on sustainability. The State CLCPA of 2019 set a statewide target to produce 70 percent of the power from renewable sources by 2030 and 100 percent by 2040, and new largescale renewable energy projects are poised to significantly green New York City's energy grid, which will put the City back on track to meet its 80 by 50 decarbonization goal.

On April 20, 2023, the Adams'

Administration published its first long-term

sustainability plan, PlaNYC, Getting Sustainability

Done. Unlike previous long-term sustainability plans,

the plan takes into account new GHG inventory

protocols that have been adjusted for the impact of

fugitive methane unlike previous iterations that have

underestimated the effect of this potent greenhouse

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gas. The plan's inclusion of policies to reduce emissions from food productions and fugitive methane reflect the findings of these inventories. In particular, the plan has initiatives to reduce emissions from City agency food purchases by 33 percent before 2030 and to divert organic waste from landfills to biodigesters that use anaerobic digestion to break down organic matter into methane that can be fed back into the system, reducing the dependence on more polluting sources of methane such as fracked gas. That is the longest sentence I've ever read in an opening statement so we have a record. I want that to be noted by the Council.

There are many challenges ahead as the City continues to grapple with the long-term and short-term effects of climate change. I hope that the Council and the Administration are able to work together, I'm sure we will, to refine and implement all the initiatives of PlaNYC.

I'd like to thank the great Committee

Staff who have done such great work over the years,

my Counsel, Samara Swanson, to my right, Policy

Analysts Ricky Chawla and Andrew Bourne, Financial

Analyst Andrew Lane-Lawless, and, of course, my one

Legislative Director Nabjot Kaur for all of their hard work.

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We're joined here by Council Member

Holden, a Member of the Committee who joins us via

Zoom, Council Member Nurse, a great Member of this

Committee. We have the sponsors of the bills here,

Council Member Rivera and Council Member Brewer.

Before we invite testimony from the Administration and swear that in, the Chair recognizes Council Member Rivera for a statement on her bill which is Intro. 286. I recognize Council Member Rivera for a statement.

COUNCIL MEMBER RIVERA: Thank you, Chair Gennaro. Thank you to the Members of the Committee and, of course, the public and the Administration.

Good afternoon. I'm Council Member

Carlina Rivera, Representative for District 2 on the

East Side. Thank you, Chair Gennaro, for holding this

hearing and for the opportunity to say a few words

about my bill being heard today.

Intro. 286 seeks to reduce the siren noise that negatively impacts quality of life for so many communities across the city by requiring alternative high and low, two-tone signal devices on

2 emergency vehicles. This bill would require that 3 sirens do not exceed a noise level of 90 decibels. 4 Many constituents from the East Side and the West Side contact our office about siren noise, and I know this is common in other offices. New Yorkers filed 6 7 739,527 noise complaints to the 3-1-1 hotline in 8 2022. We know that New York is a loud city, but that doesn't mean we have to suffer ear-piercing siren noise that disrupts daily life and neighborhood 10 11 enjoyment while still allowing these vehicles to get 12 through and get to people in time. There is no doubt. 13 Analyses suggest that a 5 dB noise reduction scenario would reduce the prevalence of hypertension by 1.4 14 15 percent and coronary artery disease by 1.8 percent. 16 The annual economic benefit is estimated at 3.9 17 billion. Mount Sinai Health System already uses the 18 two-tone siren in its 25 ambulances that make around 100,000 trips per year. The switch was made in 2018 19 20 after decades of complaints from residents of the 21 Upper East Side home of the hospital complex. When 2.2 Mount Sinai's Emergency Medical Services Director 2.3 Joseph Davis played siren options to see what locals liked, they hated them all, but the high/low sounds 24

were least intrusive. Funny, right? While my bill on

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sirens did get a mention on SNL Weekend Update at one point, so you know it's mainstream, and as their joke implied with this improvement an ambulance ride would sound a little more Euro, and even SNL writers had to mention that a trip to the hospital here should hopefully have real universal healthcare at the end of it one day.

We know that sirens are necessary, but they do not need to be as loud or as disruptive as they currently are, and I hope with discussion of this legislation we can reach a point where it's bearable for everyone, and, of course, always putting safety first.

I urge my Colleagues to support this legislation, and I thank the Chair for allowing us to hear this bill on noise and public health. Thank you.

CHAIRPERSON GENNARO: Thank you, Council
Member. I'll next recognize Council Member Brewer who
will give us a statement on her bill that's being
heard today, Intro. 960. I recognize Council Member
Brewer for a statement.

COUNCIL MEMBER BREWER: Thank you very much, Council Member Gennaro, and I certainly concur that our city is noisy, but certainly too one of the

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biggest complaints we get is siren noise. I happen to live between two hospitals so I'm really aware of it.

I'm introducing 960, and it will authorize emergency vehicles to have an additional siren often called a rumbler, which emits a pulsating low-frequency tone to create vibrations that alert pedestrians and motorists and anyone else to the presence of the emergency vehicle. We all know that siren noise has become a part of our City's sound landscape. The current type and use of sirens and flashing lights to alert drivers and pedestrians to their presence can be challenging for emergency responders' ability to get a response from traffic and pedestrians, especially in noisy or crowded environments. I think that even though it is loud and disruptive as a siren, people have become desensitized and remain aloof, and this can lead to accidents and injuries. Pulsating low-frequency tones have been shown to be more effective than sirens and flashing lights at getting the attention of drivers and pedestrians. These tones can be heard and felt even in noisy environments. A rumbler coupled with the use of high/low two-tone sirens by emergency response vehicles as outlined in Council Member

2 Rivera's bill would have extensive health benefits.

3 With around 9,200 NYPD cars, 50 of which have the

4 rumbler now, 2,300 Fire and EMT vehicles, and 700

5 Department of Correction emergency vehicles active on

6 our streets, limiting the fleet's noise would have a

7 marked effect, and that doesn't even count the

8 private ambulances. In 2016, a study was at the

9 University of Michigan School of Public Health, and

10 | they concluded that a mere 5 dB reduction, that's

11 less than the sound of leaves rustling, in overall

12 | noise would, one, reduce the prevalence of

13 | hypertension by 1.4 percent and coronary heart

14 disease by 1.8 percent, saving 2.4 billion every year

15 | in healthcare cost and increasing economic

16 productivity by 1.5 billion.

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I was interested in this topic so I certainly met with paramedics, EMTs, and I went along on a ride with New York Police Department Chief Robert Martinez. He has since retired, but last year we went in the summer, and I saw for myself the behavior of cars and pedestrians with the rumbler. During the ride, the Chief used the rumbler siren, and I saw vehicles respond immediately to the

vibrating siren, ensuring a clear path for the

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emergency vehicle, and I must admit they didn't pay attention to anything else.

New Yorkers must not think that their complaints are falling on deaf ears. We can improve our quality of life while maintaining emergency responsiveness.

I want to just give an example of what we experienced in the car. During the ride, as I indicated, we used the low-frequency siren, often called the rumbler siren. This new kind of siren which Chief Martinez has been all over the world talking about and is used extremely well in European cities, uses the same tone as a typical siren but at a much lower frequency. The rumbler transmits noise through high-output woofers and produces a vibrating sound as opposed to a shrieking one. A timer shuts off the tone after a short time, further reducing the duration. The lower frequencies emitted by the rumbler better penetrate vehicles and are less detrimental to public health and the quality of life compared to the tones of standard wailing sirens. During my ride, I saw other vehicles respond immediately to the vibrating siren so that we could get through.

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challenges. I want to be honest with you because some feel that inside the car, although we've not heard complaints from the 50 who have it, it could be a little bit louder inside the car than outside the car. It has to be looked at. But in order to reduce excessive siren-related noise, our City should mandate that emergency responders use high/low as their default siren and cap sirens at 90 decibels as required by the proposed legislation and scale up their use of vibrating siren technology.

City emergency response vehicles should allow the driver to toggle between high/low sirens and the vibrating low-frequency sirens in response to traffic conditions as I outlined, and we did a couple of op-eds on this topic.

I really thank you, Mr. Chair. This is an incredibly important topic. People spend their whole day ear-covering and being awakened in the middle of the night, and that needs to end. Thank you very much.

CHAIRPERSON GENNARO: Thank you, Council Member Brewer. Thank you for your statement. Thank you for your bill.

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We have Council Member Aviles who I believe is going to make a statement on Intro. 898 and maybe on the Reso. or whatever you want to do. She has a Reso. as well. I recognize Council Member Aviles for a statement.

COUNCIL MEMBER AVILES: Great. Thank you, Chair Gennaro. Thank you for holding this hearing today and for offering Intro. 898 and Reso. 605 the opportunity to be heard.

I also want to thank the Chair for his leadership on the issue of dumping radiological waste in one of our most precious resources, the Hudson River. I also want to thank our air quality and water quality advocates, many of whom are in the room today, for their help with both of these pieces of legislation.

For those of you who may not know, I am

Council Member Alexa Aviles, and I represent District

38 in Brooklyn, and environmental justice community

with a large non-English-speaking constituency.

Nearly half of our residents in my District natively

speak Spanish, Mandarin, Fujianese, or Arabic. As an

environmental justice community, we are also acutely

impacted by the host of air quality issues including

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the BQE which cuts through our District, a truck route that runs through residential roadways, cruise ships that dump toxic exhaust into our neighborhood, last mile facilities with vehicles that idle at their points of origin in our District, and on and on through the neighborhood.

While Intro. 898 only gets at the idling portion of what we experience in our District, why wouldn't we equip Districts like mine to be able to take action where possible to limit our own exposure to harmful particulate matter. Right now with the Portal open only to English speakers, my community is not able to properly or effectively submit idling complaints. Expanding language access would not only help to potentially clean up our air but also will allow access to financial incentives for doing so. Further, data collected through expanding access to the air quality portal might more accurately reflect what is happening across our city, rather than just what is happening in potentially more affluent communities.

I look forward to hearing from the Agency today on what resources we may need to make Intro.

898 a reality.

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With regards to Resolution 605, I obviously want to give space for the co-prime sponsor, the Chair, to speak on this issue, but I want to emphasize that our City must take immediate action as other municipalities around the State have already done to condemn even the suggestion of allowing Holtec to dump radiological waste into the river that connects a broad expanse of our state and which supports an abundance of life including our own.

Tridium, which cannot be fully removed from wastewater, leaves pregnant women and children in harm's way and elevates the risk of cancer, not to mention the impact on our local ecosystems, which in New York City we are trying desperately to restore in places like Bush Terminal Piers Park located in my own District. Passing this Resolution must be done with urgency to send the message to our State lawmakers and to Holtec Industries and anyone of their likes that dumping will not be allowed in our river.

Again, I want to thank the Chair for his incredible support and resolute leadership on these issues. Thank you, my Colleagues and advocates and

the new PlaNYC and the floor is yours.

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CHAIRPERSON GENNARO: Okay.

COMMISSIONER AGGARWALA: I will say we have a broad cross-section of the MOCEJ team here to fill in any details that Vickie and I are not fully up on, but we're doing okay.

This PlaNYC is the fifth strategic climate plan that the City has issued. The first, PlaNYC: A Greener Greater New York, was issued under the Bloomberg administration while I was Director of Long-Term Planning and Sustainability so I led the creation of this first strategic plan and oversaw the implementation of its 127 initiatives.

In 2007, we were looking at ways the city could grow responsibly by putting forward the idea that a place like New York should and could take climate seriously. Today, we do take it seriously. New Yorkers are dealing with the effects of climate change like dangerously high temperatures, flooding on sunny days, and, of course, the air quality emergency we had only two weeks ago. The plan we needed in 2007 is not the plan we need today. Far more than previous plans, the 2023 PlaNYC is focused on getting stuff done. It doesn't just lay out goals. It details actions to achieve them. This plan builds

on the priorities of the Adams Administration and takes advantage of an unprecedented level of climate funding from the federal and state governments.

As the Mayor says in the plan's introduction, this is the Get Stuff Done PlaNYC. It was built on a series of strategic approaches and guiding principles that put the needs of New Yorkers first. The urgency of meeting climate challenges is evident in our approaches, particularly focusing on implementation, achieving near-term benefits for New Yorkers while also implementing long-term goals, making full use of federal and state funding, implementing climate-focused budgeting to align resources with sustainability and resilience goals, and streamlining the procurement process to expedite project delivery. While we are focused on doing this quickly, we are also focused on doing it right, and that involves the rest of our principles: Centering environmental justice and health equity in our work, creating economic activity around climate action, strengthening private sector investments with incentives and mandates, and leading by example as a City government.

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Guided by these principles, we developed a strategic plan built around three main objectives: protecting ourselves from climate threats, improving quality of life, and building a green economic engine.

All New Yorkers know that climate change is real and is a present danger to our communities. We have been experiencing warmer temperatures, more extreme rainstorms, and more invasive coastal storm surges. Climate change threatens our health and safety. Its impacts directly lead to death and illness, home and business economic losses, neighborhood damage, and energy supply disruptions.

Protecting us from climate change includes responding to the impacts we already face as well as reducing activities that contribute to it. For the former, we are adapting to the new realities of extreme heat and flooding. For the latter, we are working to reduce emissions from buildings, the most significant source of pollution in the city, and switching from fossil fuels to clean and reliable energy.

Extreme heat doesn't make the headlines of other extreme weather, in part because wealthier

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New Yorkers can cool their homes to escape the worst consequences, but it does kill more New Yorkers each year than all other forms of extreme weather combined. According to an analysis by the Department of Health and Mental Hygiene, about 370 New Yorkers die from heat-related causes every year. Heat is an emergency. That's why it's the first climate threat focused on in PlaNYC. The plan details our commitment to developing a maximum indoor temperature policy by 2030 and installing 1 million square feet of cool roofs. The plan also focuses on near-term solutions and building co-benefits into climate solutions. We included initiatives to achieve a 30 percent canopy cover, to plant more than 30,000 native trees and shrubs, and to make open spaces more accessible and connected. Increasing biodiversity also improves community health. Better access to open spaces offers health, social, and community benefits.

I probably don't have to speak too much about the dangers presented from flooding in the city, especially not to this Committee. Recent events have made this threat far too real, ranging from Hurricane Sandy when 44 New Yorkers their lives, two years ago when 13 New Yorkers lost their lives. Many

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others were left with damaged and even destroyed homes from these events, and others face flooding challenges during even mild storms or, particularly along the shores, during dry weather.

In past hearings, I have spoken about our efforts to build more resilient communities, such as creating Cloudburst projects in flood-prone neighborhoods. With PlaNYC, we are going even further. For example, we look to create a new Bureau of Coastal Resilience under my agency, the Department of Environmental Protection. This bureau will focus on coastal flooding issues, complementing the stormwater flooding work that DEP has been doing, and bringing citywide flooding mitigation strategy with our best experts working together in one agency. With one agency managing flood risk, although I will hasten to point out there will always be a major role for this topic among other agencies, it will never be a wholly one-agency issue, but what we have to do is have one agency firmly in the lead and firmly responsible, sorry, back to my text now, but with one agency managing the overall process, we will be able to streamline planning, implementation, and operations. We are also planning to launch a

voluntary housing mobility and land acquisition program.

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We are designing initiatives that plan for the near-term as well as the long-term. Those near-term benefits are most crucial for overburdened residents, the people who deal with flooding every time it rains or every time there's a high tide.

There are New Yorkers who are living in trauma, a word the Mayor often uses and an apt one for climate change impacts, and we need to make their lives better as soon as we can. Long-term and short-term efforts are not mutually exclusive. We need to address their concerns now while we continue our work on multibillion dollar long-term projects.

A signature initiative in this plan is
Climate Strong Communities, which I mentioned when I
testified here in October as we marked the 10th
anniversary of Superstorm Sandy. Through the Climate
Strong Communities program, we develop equitable
resiliency projects focused in areas of the city that
still face disproportionate risks from climate change
challenges. Specifically, Climate Strong Communities
is designed to invest in communities left unaddressed
by Hurricane Sandy recovery funding, the communities

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that you so movingly talked about when I sat at this table six months ago. These resiliency projects place community needs where they belong, in the center stage. The program focuses on environmental justice communities, and its multi-hazard resilience and sustainability projects will position us to compete for federal and state funding. We are building with this program on existing work in East Harlem and Canarsie while beginning work in Soundview, Corona, Brownsville, and Port Richmond. The benefits will be felt in every borough.

As I mentioned, buildings are the greatest single contributor of greenhouse gas emissions in the city. At our press conference in April, Mayor Adams spoke about building on the work of his predecessors, work that includes the implementation of Local Law 97, the Climate Mobilization Act. This groundbreaking law requires the largest buildings in the city to meet new energy efficiency and greenhouse gas reduction milestones by 2024 and 2030. This is one of the most important, defining climate laws in the country. Our plan commits us to enforcing that law, rewriting the rules, and ensuring that we are partnering with building owners through information

and service. We are also building job pipelines, which I'll address in a few moments.

A critical component of protecting us from climate threats is transitioning to clean and renewable energy sources. Currently, the city relies on fossil fuels and aging infrastructure, which contribute to our high energy costs. PlaNYC includes plans to maximize the opportunities for climate infrastructure on City-owned property, connecting NYC to clean electric resources, and assisting individual building and homeowners so that they can install clean energy on their properties.

Many climate solutions are nature-based, and most provide co-benefits that improve quality of life even when they are not serving resiliency purposes. We are committed to lowering emissions while ensuring that everyone in the city has equal access to vibrant and healthy space.

PlanyC plans to mitigate pollution and increase resilience, but also, critically, enhance our quality of life. These goals are achieved by having lush and accessible parks and open spaces, street trees, clean waterways, reliable

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transportation options, and access to fresh and healthy food.

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For example, heat reduction initiatives such as planting trees and increasing canopy cover don't merely reduce heat. They also improve air quality, provide habitats for native species, and create a more beautiful and relaxing environment, and I will point out also they are great at managing stormwater as well. Similar co-benefits are provided by the extensive Bluebelt and green infrastructure systems that DEP creates to manage stormwater and reduce combined sewer overflows, which in turn improves the quality of our local waterways. Improved public transportation options reduce emissions and make it easier for residents to get around.

Another important initiative is reducing localized air pollution, such as by getting polluting trucks off city streets. We have too many idling trucks on our streets. We appreciate the City Council's work to further restrict idling near green spaces earlier this year, and we look forward to strengthening the enforcement of idling rules. We are also working with the public sector on transitioning

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fleets to electric power so they don't ever have to idle again.

We can create economic activity through climate action. Investments in climate action can contribute to the City's economic recovery and long-term prosperity. The initiatives focused on job creation address education and good jobs in emerging sectors that build long-term economic mobility while benefiting our environmental justice communities. We are doing that by cultivating the offshore wind sector and by activating climate resource hubs for workforce development.

waste and circular economy to reduce our overall waste production and beneficially reuse the resources we currently throw away. For example, we have recently reached a milestone for renewable energy at our Wastewater Resource Recovery Facility at Newtown Creek. On March 31st, the facility began injecting biogas, a natural waste product of the wastewater treatment process, into the National Grid system. The biogas byproduct is chemically identical to fossil fuel gas, so it can be used by existing systems.

Unlike fossil fuels, biogas is produced as part of

the natural carbon cycle. It does not add new carbon to the atmosphere. The biogas produced at Newtown Creek is able to serve about 2,500 homes, meaning that 2,500 homes can be taken off of fossil fuel gas. Of course, just yesterday we had that announcement, and I want to thank Council Member Nurse and Council Member Restler for joining us along with the EPA Regional Administrator, Deputy Mayor Joshi, and Vickie.

As stated in the report, extreme weather disproportionately harms communities of color and low-income residents who have faced generations of systemic racism, disinvestment, and inequality.

Since taking office, Mayor Adams has been dedicated to supporting environmental justice and health equity. The Mayoral office that oversees climate, sustainability, and resiliency work is the Mayor's Office for Climate and Environmental Justice. This value, this terminology, has been reflected in the work we have done so far, such as siting the first set of cloudburst mitigation projects in EJ neighborhoods and the commitment is a primary principle of PlaNYC.

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Further, we will be releasing a standalone EJNYC report this fall, which will detail the environmental justice movement in New York City document the environmental inequities facing low-income communities and communities of color. This report will be the first of its kind in the city, and I will add it will be designed to lead into an EJ plan, which will eventually mesh fully with PlanYC to get at those root causes so that we can divert course and not just document what's going on. A written plan is nice, but promising something isn't the same as accomplishing something. This is the Get Stuff Done administration. This is the Get Stuff Done Administration, and this is the Get Stuff Done PlanYC.

So, how do we do that? First, under this administration, climate impact will be considered in all of the city's budget decisions and investments. We look at the money spent on climate work, and we recognize that it can and should and must be spent holistically. This administration is committed to ensuring that every aspect of the City's budget takes climate into account and, through it, the Office of Management and Budget will

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engage agencies on the carbon impacts and the consistency of their budget requests with the city's overarching climate goals and PlaNYC. I've said, actually lots of people have said, but if you want to see somebody's priorities, you want to see somebody's values, you look at their budget, and this Administration's budget is going to move to the place where it fully reflects our climate values.

Further, federal and state governments have approved unprecedented levels of funding specifically for climate work. We are taking full advantage of the opportunity this provides.

CHAIRPERSON GENNARO: Sergeant.

COMMISSIONER AGGARWALA: We have applied already for nearly 1.5 billion dollars of federal funding in 2022, and we will continue to apply for as much as possible from these new sources.

Unfortunately, and I've stated this to this Commissioner before, arbitrary limits set by the State prevent New York City from getting our fair share of this kind of funding, particularly of state and federal grants, which is the most valuable kind of funding. PlaNYC includes plans to push as hard as we can to make sure that the wonderful opportunities in

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the Bipartisan Infrastructure Law, the Inflation Reduction Act, and the New York State Environmental Bond Act are fully available to New York City, and I will add once again my thanks to the Chair and to this Committee for the Resolution that was passed last year encouraging the voters of New York State to adopt the Environmental Bond Act but also very clearly calling for an equitable distribution of its funds to reflect the fact that New York City is 44 percent of the population, 59 percent of the States disadvantaged communities, and 62 percent of its tax bases, and yet we rarely get anywhere near 44 cents on the dollar from programs like the Environmental Bond Act. We have to change that. The administration needs partnership from the City Council to make these initiatives successful, and I look forward to discussing your thoughts on this plan and continuing an active dialogue beyond today's hearing.

Before I conclude, I'll touch on three of the bills being heard today.

First, Intro. 611 would require certain carbon accounting as part of the budget process. We are, as I said, embracing carbon accounting as part of New York City's budget process through the climate

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budgeting initiative that is in PlaNYC. Climate budgeting is a complex and emerging practice that will take time to implement effectively. To that end, we are deeply engaged with and learning from globally leading municipalities, and we will be rolling out the first phase of climate budgeting as we plan for Fiscal Year 2025. We are happy to stay engaged with the Council as we proceed. It may be possible to legislate on this in a few years, but we believe it would be premature to do so now. My colleagues at OMB and I would welcome further engagement about this process, and we are happy to meet with any Member who wishes to discuss it in more detail.

Intro. 898 would require that the

Citizen's Air Complaint Program Portal be translated into the designated citywide languages. DEP highly prioritizes language services in all of our engagement with the public, including working with those who submit idling reports through this portal. All publicly distributed materials are available in these languages, and outreach staff can access interpretation services on their city phones as needed. We are very proud of the anti-idling program

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and want to work with the Council to make it as accessible as possible for all New York City residents. One thing I will add and Council Member Aviles, I will point out that there is a distinction and we can talk about further in Q and A between general city services and 3-1-1 and what is submitted to the Enforcement Program. The detail that we have not yet fully worked out with OATH is that the because what is submitted is evidence in a legal proceeding, it is different from a normal city complaint, and that is a detail that we have still to work out about the full viability of your bill from our perspective.

Intro. 983 would require solar canopies to be constructed in City-owned or operated parking lots. We fully support expanding solar power infrastructure around the city. It is a key aim of PlaNYC. In partnership with the Department of Correction, DCAS installed the City's first solar canopy in December 2022. We support the expansion of solar carports and canopies, but prioritizing parking lot solar canopies is not necessarily the best solution in all locations so we would like to work with the Council to develop a solar expansion program

2 that prioritizes the best opportunities and gets the 3 greatest return.

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Intro. 286 would require alternating high and low, two-toned signal devices on emergency vehicles. This, we believe, is a bill that our partners at DCAS, FDNY, and NYPD will need to address.

I want to thank this Committee and Chair

Gennaro for your ongoing attention to climate change,

not just during this administration but, for some of

you, all the way back to Superstorm Sandy and,

particularly for you, Chair Gennaro, well before

that. Climate change is the biggest challenge of our

lives, but we have the tools to address it, and

we're happy to answer any questions that you have.

Thank you.

CHAIRPERSON GENNARO: Thank you,

Commissioner, for your comprehensive testimony, and
we really appreciate all that you put into PlaNYC and
all of the good things that will flow from it.

Just want to recognize that we're joined by Council Member Restler, Council Member Gutierrez is here as well, Council Member Holden is joining us remotely.

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The Council has this rule that if you're remote you can only ask questions if there's a questions so while we have a quorum I want to give an opportunity to ask questions.

busy, and I'm going to be here for the whole hearing so it's my practice during really busy times to give my Colleagues who might not have the ability to stay for the whole hearing to get their questions in. I have a whole question set. I've gone through the statement and other prepared questions, but I'd like to give an opportunity for my fellow Colleagues that have to run off and do other things to get their questions in. I understand that Council Member Nurse was put down for questions? Right? Okay. Just one second.

For now, I recognize Council Member Nurse for questions. You'll get plenty from me. Don't worry about it. I'm not going to cheat you.

COUNCIL MEMBER NURSE: Thank you, Chair. That's very generous. I'm not usually prepared this early to do questions.

Since we're out of order, I had questions about flood insurance policies. One of the steps for

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Initiative 21: Strengthen Our Communities, the long title was to increase the number of flood insurance

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policies here in New York City, but the plan is

showing that it has slightly decreased, and I was

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curious what steps you are taking to spread awareness

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and increase the number of people who are signed up for flood insurance, especially in areas that may be

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five years ago weren't really experiencing flooding

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in their homes and businesses as well.

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COMMISSIONER AGGARWALA: First of all, and I'll let Vickie and perhaps some of her colleagues to

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answer the specific steps that we are taking, but

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I'll just start by saying that one of the things that

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your very important question raises is the extent to

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which we have to help New Yorkers think very

coming to kill us. We have not had to worry

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400 years New York has existed in a pretty forgiving

differently the climate. I've said before that for

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climate zone. We have not had to worry about tornados

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traditionally about hurricanes coming to kill us. We

don't tend to worry about earthquakes coming to get

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us. What we've learned over the last decade is thanks

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to climate change the weather can kill us here too as

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it has for many New Yorkers through several of these

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events and the heat that we've talked about. The City can and should and must do a great deal to upgrade its infrastructure and prepare and create that kind of citywide resilience, but, as you have in places like the West Coast in the earthquake zones, in the Midwest in the tornado zones, we are not going to be able to run away from the fact that individual New Yorkers are going to need to take steps to protect themselves and protect their property, and I think getting flood insurance is that kind of practice that we have to help all New Yorkers realize they have to take seriously their own particular flood risk and not assume that the City can always protect them.

ACTING EXECUTIVE DIRECTOR CERULLO: Just a few more things. We do partner with the Center for New York City Neighborhoods and Flood Help New York. We are working on more communication around flood risk and options for insurance. Everyone should be able to get insurance. We also advocated with the State two flood risk disclosure bills to pass the Senate and the Assembly both for renters and homeowners so that is part of our advocacy work as well, but you will see we are actually just working

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on marketing materials. You'll see bus shelters and communities that we're targeting, particularly EJ communities, so that people are aware of their options and how to get support and help.

COUNCIL MEMBER NURSE: Thank you. That's really helpful. I think more outreach, especially over the summer months as we head into hurricane season, would be helpful. This is an issue that I'm tracking very strongly because of the impacts in my community, but all these indicators are coming from across the country. We just saw that in Florida a bunch of companies just pulled back from writing any new policies. We know in California things are changing. We've even seen and heard the federal government is looking at is FEMA going to be able to support people as we start to move into these types of more increasing climate crisis, and so I'm curious what you all are doing to think about those conversations proactively and that trend. I think the experience of Ida and the fact that the City didn't consider one single claim for damages was already a clear indication that most people are going to be left on their own and is a clear kind of what you're saying about New Yorkers are going to have to start

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figuring this out, but I think they need that deeper level of engagement to start to really concretely think about that, and so I'm just curious what kinds of conversations you're having about how to project where the private sector doesn't want to insure places like New York City.

you're completely accurate in pointing out that the insurance industry has changed, and the insurance industry is probably smarter on this than many of us just because they are so data-driven. I don't have particular insight right now into what the insurance industry is thinking about New York City, but I will reiterate that this is the kind of thing that we are increasingly focused on.

One other thing that I'll add to what

Vickie pointed out, another initiative that PlaNYC

envisions is actually the expansion of scope of the

New York City Accelerator, which is the City's kind

of helpdesk for buildings, currently focused on Local

Law 97 compliance, but exactly through so many

conversations that we've seen including the ones that

you and I walked around Knickerbocker Avenue, there

is a clear need for a way for citizens and homeowners

and building owners to get initial basic guidance on 3 what they can and should be doing and what their

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risks are. Last summer, we published Rainfall Ready which was the action plan that the City put together,

DEP led with MOCEJ and several other agencies to 6

start that process of raising awareness. It included

the flood maps that now guide where we are going to 8

do some of that outreach. It guided where we did the

giveaways of those inflatable flood barriers which we 10

11 have more of this year and we will be trying again,

12 and it will increasingly guide DEP's own capital

13 planning, but it's a question we're aware of. I don't

have a clear indication yet of what it directly means 14

15 for the insurance industry in New York.

> ACTING EXECUTIVE DIRECTOR CERULLO: Just one addition. Something that we are looking at is parametric insurance, and we'd be happy to give you a briefing on that, a pilot we're working on, which would actually insure people when a threshold is met that we could predict in advance so we can definitely share more about that. It is a pilot.

COUNCIL MEMBER NURSE: Yeah. My last question because I know ...

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CHAIRPERSON GENNARO: Yeah, I'm going to say that the time limit is up, but Sandy is my Chair as well so I have to give her some extra time. It's my pleasure to give her a little more latitude to ask...

COUNCIL MEMBER NURSE: I'll always give you an extra question at my Committee.

CHAIRPERSON GENNARO: Another good question.

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COUNCIL MEMBER NURSE: Just because this is a long-term thinking plan, even last year the Council voted on a big ULURP out in Canarsie on a big land project, a big housing development project, and I'm just curious how you all are thinking about the City investing big chunks of dollars into building out in places where we know there's going to be constant need for mitigation, recovery, and this question of will flood insurance work out there, and I'm just curious how you all are having these conversations with HPD and that arm of the City to start thinking about when and where do we say actually the City dollars can't be going to investing in building places where it doesn't make sense anymore.

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COMMISSIONER AGGARWALA: One of our fundamental challenges in New York City as we all know is highly exposed to flooding with more than 500 miles of coastline but also a city that has an acute housing shortage that we all know about is striking that balance between where we say that we're not going to build anything, where we say eventually we might do buyouts and actually retreat from while not creating or exacerbating a housing crisis. I think in general we have a number of places around the city where the Department of City Planning has said due to flood risk we should not be building then there are other places where there is flood risk but because there is already a lot of surrounding activity we are always going to have to do what it takes to protect that area, and in those cases where it's a little bit akin to infill in a flood-prone zone we look at the building standards so that that new construction does not add to flood risk, but we do not think that it is the right answer to leave that land vacant, just because, again, you're going to have to protect that neighborhood no matter what.

COUNCIL MEMBER NURSE: Thank you. Thank you, Chair.

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CHAIRPERSON GENNARO: Thank you, Council Member Nurse. I recognize Council Member Aviles for questions.

COUNCIL MEMBER AVILES: Thank you, Chair. Thank you for your testimony.

I'm having a little bit of cognitive dissonance right now with a little bit of what the testimony is saying and what we are experiencing in my District, which includes the waterfront communities of Sunset Park and Red Hook. How does the policy of allowing the proliferation of unregulated last mile logistic facilities to get clustered in a waterfront community get considered around its climate impacts? We can tell you what the impacts are, we've seen them across the country when it's happening, and yet there is no policy to mitigate, to stop, to rationalize, it is just allowing ongoing proliferation. As you know, we are an environmental justice community, and yet we have upwards of nine facilities clustered in a community with no waterfront usage. Where is the stuff in the climate change in the lens used in this situation? We have been screaming from the rooftops around this issue, and we receive nothing in return but more facilities,

more trucks, more cars, more sprinter vans, and no regard.

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will say I think the issue of the proliferation of delivery hubs, particularly in Red Hook and also in the South Bronx, is something actually that's addressed very much in this plan and something that has very much occupied our attention. Unfortunately, the phenomenon you're describing, and you know this as well as we do, has to relate to the citywide zoning resolution, that the zoning text allows certain uses as of right that did not create the levels of traffic that they did 10 years ago before delivery hubs were a thing the way they are now and now have this byproduct that nobody had appreciated.

COUNCIL MEMBER AVILES: So is the zoning text going to get ready to stop this, to put a moratorium to stop the clustering of these facilities and to put in mitigation efforts and measures and resources into these communities?

COMMISSIONER AGGARWALA: Yeah. Council

Member, first of all, and I'll ask my colleague,

Daphne, to perhaps join me up here, as you know, the

Department of City Planning is undergoing right now

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the public review of its City of Yes Zoning for Carbon Neutrality proposal, and that includes the first step to address this phenomenon and arrest it. PlaNYC also includes a commitment, and this is something that particularly Deputy Mayor Joshi is personally concerned about and excited about, and we are working on to figure out how we can create lowemission zones. Low-emission zones are something that have been done in Europe and, most notably, in London. Traditionally, they have been used to keep polluting vehicles out of city centers. What PlaNYC identifies is the opportunity to devise low-emission zones around hotspots in environmental justice areas, and, in fact, Red Hook and Hunts Point are called out in PlaNYC as the two places that we would most like to see a low-emission zone so it is not, I wish I could say we had a silver bullet for it, we do not, but it is not quite true that we are not at all trying to address this phenomenon. Let me ask Daphne if she could talk a little bit about...

COUNCIL MEMBER AVILES: I'm glad to hear about the low-emission zone, but one hand seems to not understand what the other is doing. While we're contemplating low-emission zones, the Mayor's Office

along with the EDC thought it was great to strike a deal with a cruise company that brought the largest cruise ship into Red Hook, bringing thousands of additional trucks in addition to the last mile logistics facilities with no consideration for air quality, quality of life, infrastructure issues, or the climate for that matter. We can talk about the particulates and pollution that cruise ships already bring in so what I am in desperate need of is for the agencies to truly come up with a comprehensive plan and look at the collective impacts of their decisions in environmental justice communities, not 10 years later, right now, because our community is suffering right now, and every day we have a new facility and a new deal cut by this Administration that does not consider the community nor does it bring us in so I would very much like us to be part of the

CHAIRPERSON GENNARO: Thank you, Council Member Aviles, for your good questions and your passion on these critical issues.

conversation, not after the fact. Thank you.

I recognize Council Member Brewer for her questions.

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COUNCIL MEMBER BREWER: Thank you very much. I have four different kinds of questions.

I've been a long proponent of purchasing locally. Now, that's not under DEP, but you mentioned it as one of the PlaNYC goals so how does that, as a City, fit into purchasing from our local farms upstate, number one.

Number two, obviously we're all focused on City of Yes carbon, etc., etc., etc., so the local community, will they be able to measure either the zoning and/or PlaNYC so they know that in my neighborhood we are doing well compared to others or well compared to the city, that kind of thing.

Obviously, we do that with monitoring of air, the Department of Health does it in terms of health indicators. It is more complicated about what you're talking about, but would there be some way of doing that?

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Three, I'm a big proponent, I've gotten nowhere, on getting more schoolyards to be open to the public. Right now, if you're not 10 minutes from a park, if you are, you can't get schoolyards to be open so that would help some of the drainage issues,

green issues, so on and so forth, but I'm getting nowhere so I want to know your position.

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Finally, Jerry is a rockstar in terms of noise, but I want to know what it is, I know you mentioned other agencies should be involved with sirens and we agree. I have a bill on the same topic for adding to the rumbler, not so much siren noise, so I want to know if you have any position at all on that topic or how your agency would take a position on siren noise? Those are my four questions.

Let me take those, I think, in reverse order. On your other Intro. related to rumblers, that is something that obviously DEP does enforce the Noise Code.

Currently, the Noise Code does not address those, and that is something that we will be happy to consult with our colleagues at PD and FDNY, etc. on but not something that I claim any current expertise. One thing I will note, Council Member, no reason you should've noticed it, but something we are doing at DEP is we are now recreating a direct report to raise the Bureau of Environmental Compliance which handles the Air Noise Code enforcement. Currently, it's part of our overall Bureau of Sustainability. We are going

looking at the food carbon footprint of New York City

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as something that we have to manage. One of the interesting things we've found, and it's just a point of awareness, is that food miles are nowhere near as important to the overall carbon impact of the food we consume as the food itself so a vegetable from California, it turns out is better for the environment than locally raised beef, for example, but one initiative that we have in PlaNYC that we will be working on through my agency is working with the Watershed Agricultural Council, which I know you're personally very familiar with, up in the watershed...

COUNCIL MEMBER BREWER: Yeah, been there.

COMMISSIONER AGGARWALA: Because we see the beginnings of the economics changing to encourage the farms in the watershed where previously they've tended to see their best economic returns through dairy farming and then beef farming. Increasingly, we think that farmers up there are seeing their best economic returns in truck farming and organic truck farming. That's obviously something that's a benefit to the City, and so we will be working with Grow NYC and the WAC to see if there are ways that we can play a role in fostering that.

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COUNCIL MEMBER BREWER: Great. And then it was just data. How does a neighborhood measure, it's complicated, some of the things that you're talking about and obviously City of Yes on carbon, etc.? Like I said, we do measure some things, but I don't know if this could also be measured.

COMMISSIONER AGGARWALA: It is hard, and, Ross, maybe you could speak to some of the...

COUNCIL MEMBER BREWER: I'm a big data, as you are, I'm very focused on data.

COMMISSIONER AGGARWALA: Yes, now in the past, we've tried to scale down the carbon inventory to the neighborhooded ZIP code level. I will say the consumption-based inventory that is an input into our new integrated carbon inventory does go down I believe to the ZIP code level or census track?

MacWhinney, Senior Advisor in the Mayor's Office of Climate and Environmental Justice. As far as data granularity, I guess I'd call this, we have very good data so building level data for the buildings over 25,000 square feet so those make up about a third of citywide emissions, those large buildings by themselves, and we get that data annually, but we

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also know about monthly utility bills for that building set. As far as the citywide greenhouse gas emissions, we actually have energy consumption on a ZIP code level for most ZIP codes in the City. There are some that are obfuscated because of state privacy requirements. We do have the data. Most of our analysis is on either a building basis or a citywide basis, but we could do further analysis to get a sense of ZIP code level performance. At least on buildings, that is there. I'd say as far as transparency is concerned, we rely quite a lot on modeling, and it's really not something that we can drill down into a ZIP code level. We might be able to get to a borough level on the transparency side.

COUNCIL MEMBER BREWER: Okay.

COMMITTEE COUNSEL SWANSON: Excuse me. Can you raise your hand so that we can swear you in.

Do you swear or affirm to tell the truth, the whole truth, and nothing but the truth today?

SENIOR ADVISOR MACWHINNEY: I do.

COUNCIL MEMBER BREWER: Thank you for that. I just think in order to get more people to buy in, the more data they have to be supportive is something to think about.

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2 Just finally the schoolyards,

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COMMISSIONER AGGARWALA: Council Member, I apologize. I am not fully up to speed on where things are with schoolyards to playgrounds...

COUNCIL MEMBER BREWER: They're nowhere just in case you didn't know.

COMMISSIONER AGGARWALA: I will get back to you.

GOUNCIL MEMBER BREWER: So I would love to get some support for getting my schoolyards to be more open. I'm not saying every schoolyard. If I had my druthers, it'd be every schoolyard. My druthers are Trust for the Public Land would do all the public schoolyards, but there are thousands of them, maybe hundreds, that are not open, and I think it would help with the bioswale, it would help with everything. We just need some money for the custodians. Thank you.

CHAIRPERSON GENNARO: Thank you, Council Member Brewer.

 $\label{eq:council_Member_Restler} \mbox{I recognize Council Member Restler for } \\ \mbox{questions.}$

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COUNCIL MEMBER RESTLER: Thank you very much, Commissioner. It's good to see you and Director Cerullo. Thank you for joining us today.

Can we just start with when did Gayle appoint you to the Community Board? Is that CB7? What are we talking about here? I'm kidding, but I do want to learn more about this because that amazes me.

CHAIRPERSON GENNARO: Lincoln, I think you need to get a little closer to the mic too.

COUNCIL MEMBER RESTLER: All right. I think we need a roster of all of Gale's appointments over the years and where they are now.

I did want to start with an area that I think is of great concern to many Members of the Council around RECs, but maybe to pull back a little bit. I think some of the trends we saw in the datapoints from the 2022 One NYC report what the previous Administration called the PlaNYC showed that we were moving in the wrong direction on several key indicators around carbon neutrality suggesting potentially we're not on track to meet our 2050 goals. There are obviously some good things coming, the federal investments, the CLCPA, new local projects that I hope will get us back on track, we

calendar daily basis with wrestling with the

difficulty of how to actually implement this ambitious law. I will say for anybody who thinks that it is simple, they are wrong.

COUNCIL MEMBER RESTLER: Agreed.

COMMISSIONER AGGARWALA: For anybody who thinks that buildings are going to find it easy, some will, but some very much will not.

COUNCIL MEMBER RESTLER: Agreed.

are really, as I have said many times, trying to stick to the spirit of the bill's title, the law's title, which is the Climate Mobilization Act, and mobilization requires a multiprong process where you help people and you give them targets and you ensure that they understand consequences, and we intend to do that.

Over the course of this summer, we will be coming out with our next set of proposed rules around Local Law 97 implementation. I have said, I have testified before this Committee, that we will be seeking to define the good faith effort clause in that law to both help buildings that are doing the right thing but also be very clear to buildings what

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they would need to do in order to receive any mercy for lack of a better term.

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In terms of RECs, we are working right now with NYSERDA to understand what RECs really would mean for Local Law 97 compliance. Personally, I believe that the importance of RECs in Local Law 97 compliance has been vastly overstated by frankly all parties in this discussion. There are some who want no restrictions on RECs; I think they are overestimating their value. There are some who want lots of restrictions on RECs; I think they are overestimating the risk that RECs pose. We are really focused primarily on what it takes to get those buildings, particularly the Class B and C office buildings, particularly the co-ops and condos and the rental apartment buildings, that's our main concern. What it takes to walk them through the multi-year process of understanding what they need to do, figuring out how to get the financing, getting big projects done, and reaching that 2030 standard.

COUNCIL MEMBER RESTLER: Everything you said was totally reasonable, and I appreciate the response. Agree, look forward to seeing the proposed rules this summer. Understand that NYSERDA is working

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with you all on a report. Would love for you to share whatever the findings are in that report as soon as you're able to so we could begin to understand it as well. Agree with you this is not going to be easy for everyone, but it's critically important that we provide the rules of the road to people as soon as possible. My concern, though, to be clear, was what the Urban Green Council found which was that 2/3 of office buildings would be able to use RECs as they've been defined to date to not make any improvements on their buildings or further reduce their emissions to be able to comply with the law. That does not feel to me in the spirit of what we are working to achieve which is a dramatic reduction in emissions in New York City so look forward to working together more on that.

Recognizing my time is short even though
I got some extra time from a clock malfunction, heat
pumps. I was very surprised to see, if I scanned the
report accurately, that the only reference to heat
pumps were the 30,000 that NYCHA is planning, which
we're very excited about and appreciate NYCHA's
creativity at Woodside Houses and we hope to support
them in making that pilot successful and expand it as

quickly as possible, but shelters, schools, municipal buildings, we're not focused on the rapid installation of heat pumps in these buildings which I think can be gamechangers for us?

COMMISSIONER AGGARWALA: Council Member, I think in most cases we did not seek to specify the specific interventions that we are looking for, but I'll cite a couple of items in PlaNYC where heat pumps are relevant.

stated in my testimony, to works towards a maximum indoor temperature. One of the things that that does, and if you did that in kind of a simplistic standalone approach, you're basically saying oh, the Administration is planning to mandate air conditioners for all residential units. Really, what we think makes it possible to contemplate a maximum indoor temperature is the fact that many apartment buildings, particularly affordable and rent-regulated apartment buildings, are going to comply with Local Law 97 through the use of window heat pumps, and those, of course, provide both heating and cooling, so I think that's one area where we see promise.

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A second is in Public Solar. Public Solar is an initiative, you're probably aware of it, We're doing this very much jointly with Comptroller Lander, and, although its title is Public Solar, it really is about identifying how we can use the greenhouse gas reduction fund money that we hope will come from Washington to help one- to four-family homeowners do the full electrification, and that's the induction stovetops, that's the heat pump, that's the rooftop solar, that's the battery, because that's really where we need to go. Solar to a certain extent is the cream skimming the way 10 or 15 years ago we saw an unfortunate tendency of cream skimming of just companies coming in and changing light bulbs, doing the easy stuff and leaving the hard stuff undone. A lot of what drives our interest in Public Solar is that it can be used to promote that whole-house redevelopment that will inevitably include heat pumps.

The final thing I'll cite which I think is a place where heat pumps are relevant is where we talk about the objective of climate infrastructure on all City buildings. It's easy to assume that that means just solar on the roof, but we are going to be

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 64 1 thinking much more holistically about that kind of 2 3 infrastructure. COUNCIL MEMBER RESTLER: All good stuff. I 4 think we're interested in the specific agency-5 oriented implementation around heat pumps in 6 7 particular. I'm certainly very interested in that. I 8 think it's going to be a very exciting opportunity, and how we can use our public buildings and buildings that we're responsible for through contracting to set 10 11 a model for the sector to use our purchasing power to 12 make a difference I think is a huge opportunity. 13 Chair, would I be allowed one more question or? 14 15 CHAIRPERSON GENNARO: Sure. One more. We have a huge amount of witnesses that are going to 16 17 testify. 18 COUNCIL MEMBER RESTLER: I'll be quick on this one. I won't give you a long shpiel. 19 20 CHAIRPERSON GENNARO: No, I like when 21 Members get in and they don't have to wait for me and 2.2 they get to do their stuff and then go on to other 2.3 important things. COUNCIL MEMBER RESTLER: I always 24

appreciate the latitude that you give us on this

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Committee, Chair Gennaro, and the leadership that you provide.

Excited about DEP's role around addressing flood issues in New York City. I think that's an appropriate area for you all to step up and excited to see you take on more. It seems inevitable that we're going to need some more aggressive tools at our disposal, and I'm just wondering are you all considering charging businesses, residents who are producing more stormwater for their extra runoff as a mitigating approach?

COMMISSIONER AGGARWALA: Thank you,

Council Member. DEP is in the home stretch of a twoyear-long sustainable rate study that we are
intending to complete by the end of this calendar
year that has included public engagement, it has
included a lot of expert input, and it asks a number
of questions about whether DEP's relatively basic
water-charging approach right now which is really
just a multiple of how many gallons of water a user
consumes, whether it should become more complex. It
includes hardship rates, which some cities have
adopted for low-income residents. It also includes
evaluating a stormwater rate, which a number of other

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 66 1 2 cities have embraced, and we'll have more to say on 3 that in the fall. 4 CHAIRPERSON GENNARO: Thank you, Council Member Restler. I appreciate your good questions as 5 6 always. 7 I recognize Council Member Gutierrez for questions. 8 9 COUNCIL MEMBER GUTIERREZ: Thank you, Chair. I'll be respectful of the time. 10 11 Commissioner, good to see you again, and I know I've said it before but thank you for the time 12 13 that you've spent in our District, walking along Knickerbocker. I know we have a lot more work to do 14 15 there but just wanted to raise you up. 16 I have actually just one question and, 17 just depending on the response, maybe a followup. 18 Forgive me. I haven't read thoroughly the PlaNYC. I 19 think I can get it from your testimony. It's all in 20 here. I do know that there's an emphasis on 21 maximizing infrastructure on all City-owned property,

and we have a package of bills that were passed in

the previous Administration, Renewable Rikers, where

there is a mandate to reduce the population and turn

this property over to City agencies like DCAS,

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potentially DEP, to really do what I think this plan is saying, but I don't know if there's a mention of Rikers in your plan, but we as advocates and Members who support this have been pushing back on DOC, the DOC Commissioner has been here where he basically has said we have no plan to meet that mandate, that law in the time that the legislation calls for which is by 2027, and what we've been doing is saying that not only do we want to reduce the population but the reality of what the intention of the space is supposed to be utilized for as designed for by the plan, as designed by advocates, as advocated by former detainees of Rikers so it's not in the plan, and you can tell me if it is or isn't, but what is the future of investing infrastructure in City-owned land if it's not at the Rikers site, which is a massive, massive site of City-owned land that is designed by, in law, to do that? What can you tell me as far as what this Administration is thinking about and what are ways that we can get it done because I'm sincerely concerned about the rate at which we're actually incarcerating more people and actually defying the intention of this law. Thank you.

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CHAIRPERSON GENNARO: I'll just jump in for a second before the Commissioner answers. Thank you for the good question. In the Rikers closure, according to the Renewable Rikers act, is black letter law. We haven't seen movement by the Administration in that direction so they're not meeting their milestones. I don't know that the Commissioner can speak for the totality of the Administration regarding the whole Rikers issue overall, and so I think I'm going to kind of like refine the question in terms of the promise he sees in the full buildout of Renewable Rikers as envisioned by the law that was passed by this Council in 2019. I want him to speak to the renewable potential of Rikers rather than on all of the other issues that surround the Rikers question. I think that's a fair question for the Commissioner to talk about.

COUNCIL MEMBER GUTIERREZ: I mean I think you can ask him that question, but I feel like if you can respond to how I phrased it, that would be really great. Thank you, Chair.

COMMISSIONER AGGARWALA: Council Members, as you might imagine, I have neither insight nor

2 anything much to say about the actual situation at 3 Rikers right now. I defer entirely to my colleagues

4 at the Department of Correction on that.

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What I will tell you, and I will have to check again, if there is no mention of the two plans that we are working on in accordance with the law then that's merely an oversight. The Renewable Rikers study is underway as a joint effort between DCAS and MOCEJ, and we will have a report that, according to the law, we will publish, or pursuant to the law we will be publishing later this year, and my agency is fully at work on the DEP portion of the Renewable Rikers effort. I've been personally involved in that. I think it's a very exciting opportunity. The opportunities may or may not be quite what I think some of the advocates have imagined, but certainly the prospect of a large piece of land added to our water infrastructure is very exciting to us so we will be reporting on that in accordance with the law.

I'll say, finally, I think it's really important that as much as, yes, Rikers is a very visible large piece of City-owned land, there's a lot of City-owned land out there, and we are also, when we think about that initiative, very much thinking

about rooftops and other City-owned pieces of property so I think it's really important for us to think broadly about the opportunity.

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COUNCIL MEMBER GUTIERREZ: Can I just,
Chair, ask a follow-up question on the City-owned
land?

CHAIRPERSON GENNARO: Of course?

COUNCIL MEMBER GUTIERREZ: Thank you,
Chair.

In my District, for example, because of the multiple rezonings in Williamsburg, for example, and even in Bushwick, we don't have a ton of large City-owned land. Actually not too far from where we did a walkthrough you'll see a lot of just empty lots that are small that are City-owned and in the instances where they're owned by HPD specifically they've said that they're actually too small to build on so I'm curious and kind of what is the benchmark for what you're looking at for capital investments in a District like mine that has seen so many rezonings we just don't have that City-owned land, but the lots that we do have are small, I wouldn't say they're insignificant, but curious to see if there's a plan for a District like mine or my part of Bushwick where

we're seeing these smaller lots that HPD is saying we would only be able to build four to six units, which is apparently not enough even though we're in a housing crisis, but kind of what is the plan for some of these smaller City-owned lots? Thank you.

COMMISSIONER AGGARWALA: I'll just say and then I'll ask my colleague to chime in. There are lots of varieties of City-owned land. I'm personally not up on what a small lot strategy for this would be, but part of what we are doing and part of what we are trying to accomplish with climate budgeting is making sure that across the board agencies are incentivized to think about climate in all of their decisions including how they use their available land.

ACTING EXECUTIVE DIRECTOR CERULLO: I'll just say quickly we are working to maximize every single available piece of City infrastructure to place this climate infrastructure. Julia, on our team, leads the Clean Energy Work so she might have some more to say about that.

CHAIRPERSON GENNARO: I think Samara is going to want to do her thing here.

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COMMITTEE COUNSEL SWANSON: Can you please raise your right hand?

Do you swear or affirm to tell the truth, the whole truth, and nothing but the truth today?

DEPUTY DIRECTOR CASAGRANDE: Yes. Julia Casagrande. I'm the Deputy Director of the Clean Energy team at MOCEJ.

I would just say this is why we have the initiative listed as climate infrastructure as opposed to just like solar which has been what we maybe investigated more in the past. We want to look at all these different types of lots that might not be viable for housing or for larger buildings or for solar arrays which you need a good amount of space for so for some of the small lots, we might be thinking about storage or climate infrastructure more like the stormwater management and green infrastructure spaces that can take runoff and be a suitable use for those locations so we want to survey all of the lots even if they're a little weird shape that doesn't work for a larger project.

COUNCIL MEMBER GUTIERREZ: Great. I'll get you a short list. Thank you.

DEPUTY DIRECTOR CASAGRANDE: Great.

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CHAIRPERSON GENNARO: Thank you, Council Member Gutierrez.

I think it's apropos that I put on the record now that Council Member Nurse and I have sent a letter to the Administration, to the Mayor, calling for full compliance with the Renewable Rikers law which calls for the closure of Rikers by a date certain in 2027, and this is black letter law. The law is a law, and the Mayor takes an oath to uphold the law so that is a letter that myself, as Chair of this Committee, and Sandy, as Chair of the Sanitation and Solid Waste Committee, has put forward to the Administration, and we're still awaiting a response but just know, Council Member Gutierrez, that Sandy and I are fighting the fight to make sure that the full promise of the Renewable Rikers law is fulfilled. There you go. That was that.

Now I guess it's my turn. My Colleagues have done a lot of work for me.

On page three of your statement,

Commissioner, the third paragraph, last sentence, you

make reference to launching a voluntary housing

mobility and land act program. If you could just

speak in a little more detail about that, because

this is what it is. This is kind of where we have to go.

COMMISSIONER AGGARWALA: Yes, thank you, 4 Mr. Chair. What we commit to in PlaNYC is, as you 5 6 say, setting up a voluntary program. We are, I hope, 7 in the final stages of identifying exactly where that will be housed. That's an internal conversation 8 that's been going on within the Administration for a little while now, but I'm optimistic we'll have a 10 11 decision before too long. The analysis part of it is 12 funded by a million dollars in CDBG resilience money 13 from the federal government that we got, and our intention, and this is one of the things that we 14 15 found through really good work by the MOCEJ team over 16 the last several years that most people will focus on 17 what are you going to buy and how much money do you 18 have to buy it, but, in fact, the gating factor is do you have the procedures in place to operate a program 19 and to work with people who might be displaced by it, 20 21 and so that's what we want to set up first. I liken 2.2 it to creating the vessel before we try to fill it, 2.3 and so over the next several months we're going to be standing up, and there may wind up being legislation, 24 maybe at the City Council, maybe even at the State 25

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even level that is necessary, we're figuring some of that out, to create that ongoing program so there could be standing offers to specific targeted locations that City agencies will identify as being either difficult or expensive or impossible to protect, at risk of frequent flooding, and where there is a use understood by the City because one of the things is we've understood the mistakes made around the country in buyout programs is if you don't know what you're going to do with the land you have a real problem in buying it. What we want to avoid is that this becomes a panacea where everybody who feels like they ought to be bought out gets bought out. That's not what we are talking about. Our Rainfall Ready Map, for example, is an initial indicator of the kinds of places that we will be looking at. If we can't protect it through green infrastructure or hard infrastructure, then it becomes a viable buyout candidate, and the other way we will think about it is there may be locations that are frequently flooded that if we turn those locations into stormwater infrastructure they can protect the surrounding communities so to a certain extent you might be sacrificing half a dozen or 10 homes to protect the

surrounding community by building a Bluebelt or some other kind of infrastructure. That would be the kind of thing that we are envisioning with this program.

CHAIRPERSON GENNARO: The last part of your answer kind of leads me to believe that some of the properties that might be part of this might be well inland and not coastal. If you can elaborate on that?

COMMISSIONER AGGARWALA: That's correct.

We all know that two years ago Hurricane Ida reminded us that flooding doesn't just happen from the ocean.

It can happen from above, and, to a certain extent, the stormwater flooding is a little bit more tractable to this kind of solution. It's frankly of a lower volume, right, when it's local floodwater as opposed to what's coming in from the ocean, but there's a lot of work to be done on this. Our intention is to get it right rather than get it fast, but we are working with a sense of urgency.

CHAIRPERSON GENNARO: The properties, once you have a tract that was bought out, would that become the domain of the Parks Department or how would that work?

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COMMISSIONER AGGARWALA: Again, we are figuring that out. I think...

CHAIRPERSON GENNARO: The whole idea is you don't want to let the property get overgrown and then it becomes an eyesore and then...

COMMISSIONER AGGARWALA: Correct, but I think it's also really important that in many cases we prioritize property acquisition where there is a use for it. It's not just a question of keeping people out of harm's way. In a city as congested as this where we need to make use of every acre of land, we have to make sure that we are smartly acquiring property and putting it to work, not just leaving it fallow.

CHAIRPERSON GENNARO: Right. We had discussions earlier today before this meeting about the 30 percent tree canopy cover and trying to get us from where we are now and the value added of bringing more tree canopy cover to deal with the heat issues that are part of New York City and all of that and having trees be like the green assets that they are.

Just talk a little more about how we get from where we are now to where we can possibly be when we do a full buildout of the tree canopy cover? I'm going to

follow this up with something about invasive species too just so you know that's coming.

CHAIRPERSON GENNARO: Oh, all right, good to know. First of all, I'll point right now we estimate about 22 percent of the City has canopy cover.

CHAIRPERSON GENNARO: 22?

COMMISSIONER AGGARWALA: 22. Our target is 30. We think that much of that can be obtained through trees on public land, but it's really important to note that, and this is true in New York City, it's also true around the country and around the world, the biggest contribution to canopy expansion is not in planting new trees. It's actually in the natural and healthy growth of existing trees, which is why preservation of existing, particularly mature existing trees takes center stage in our strategy for canopy.

There will be a maximum that we will get to on public land that is probably shy of 30 percent, and this is where we may have to think more creatively about how to help protect the trees that are on private property because, if those aren't

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maintained and allowed to grow, then we probably won't get to the 30 percent that we want.

4 CHAIRPERSON GENNARO: Something that I'm having drafted now that I was never able to pass 5 during my prior service at the Council was a bill on 6 7 species that are truly invasive that cause a lot of 8 problems. That's more like a Department of Parks and Recreation thing, but I pledge to you to try to do what I can to work with the Administration so that we 10 11 have an invasive species paradigm here in New York City that's similar to jurisdictions that surround 12 13 us, Nassau County, Suffolk County, Westchester, Jersey, they all have laws that make sure that native 14 15 species are not propagated just by people going to a 16 local garden center or people having landscape folks 17 that can just plant these species wherever they want 18 so it's like that's an area that I hope to work with the Administration and with this effort to grow out 19 20 the tree canopy cover. That's more of a statement. It

There was a Member that had a question before about the EJ movement. This is on page five of your statement. You talked about an EJ plan that was going to be a report of the first of its kind in the

doesn't call for a reply.

City. If you could give us a little more insight on that.

COMMISSIONER AGGARWALA: I'll just say and I'll ask Vickie to elaborate, MOCEJ was tasked by the Council through law to do a two-part effort on environmental justice. First to report to establish the baseline conditions and understand the history of environmental injustice and then a plan for how to address it, and that is something that we are actively working on at MOCEJ. Vickie, you could say more?

ACTING EXECUTIVE DIRECTOR CERULLO: Yeah, just to elaborate on that. We are working on this plan with our Environmental Justice Advisory Board, working closely with EJ communities. Something that we didn't mention, when the report is released we are going to be putting out a new mapping tool, an open data portal, that will pull together dozens of open data sets related to environmental justice concerns so that policymakers, New Yorkers, anyone can go on this portal, type in your address, and get all that information very quickly so we're excited about that and then the action plan process.

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CHAIRPERSON GENNARO: Right. When I passed a Local Law to bring the New York City Panel on Climate Change back into existence, part of its portfolio was to look out for disadvantaged communities, and is there any nexus between this EJ plan that you're putting out and the New York City Panel on Climate Change. Is that working out? They're still doing their thing, right?

ACTING EXECUTIVE DIRECTOR CERULLO: We are working together. We do have an interagency group that meets regularly with the NPCC members. EJ, health, equity, these are all topics that have working groups and are discussed so yes.

CHAIRPERSON GENNARO: Okay, so they're doing what they're supposed to do. That's nice.

More prepared questions by Staff. Many of them have already been asked. Let's see what still...

Staff wants me to put you on the spot about something, and I declined to do it so you owe me.

This is something that's come up in the news recently that people made a big deal about, not only sea level rise which everyone has known about for a long time, but land subsidence, something that

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has been known in the inner circle for a while, and I think when this hit the news there wasn't a full appreciation of the fact that this has been known, has been part of the equation. If you could speak to that phenomenon and how it works because also, whereas sea level rise is universal, land subsidence depends on where you're standing, what the competency of the subsurface is and so if you could speak to how that phenomenon has been part of your sea level rise and resiliency planning, we'll just put that on the record.

COMMISSIONER AGGARWALA: Happy to do that.

Thank you, Mr. Chairman. That article from a couple of weeks ago got a lot of attention, but it's actually important to recognize what that article was doing. It was not identifying that there was subsidence taking place in New York City. That is well-known, well-documented, and it is incorporated into all of the sea level rise models that the NPCC and New York City has been using since 2007 when we started looking at this question so I think everybody should rest assured that the overall phenomenon is fully incorporated into all of our projections and planning that takes sea level rise into account

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because we're focused on sea level rise frankly from whatever reason, whether it's the water getting higher or the land getting lower. That article actually was an interesting academic exercise in trying to parse out how much of it is due to large-scale geological impacts and how much of it is due to the weight of the buildings of New York City. That's really all that article was adding. I don't at all mean to disrespect. It was an interesting exercise, but I think the news media took it to mean this was the first time anybody had noticed this, and it was far from the first time that anybody had noticed it so it is fully accounted for. We focus on sea level rise. That's a relative measure so land subsidence is already in there.

CHAIRPERSON GENNARO: Okay, great. Most of this we have done. We should have background music while I'm doing this.

Okay, I'll just read this verbatim. Past long-term sustainability plans have aimed to meet specific target indicator values. However, this plan only aims to increase or decrease the value of these indicators. Are the plan's indicator targets sufficiently ambitious. Verbatim.

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COMMISSIONER AGGARWALA: Maybe you could speak to that, Vickie. I think there may be a misread of what our appendix is trying to accomplish so that is something I'd be happy to work with Staff to discuss (INAUDIBLE)

CHAIRPERSON GENNARO: Yeah, it was about, if any Member of the Staff wants to go on the record and talk about what was intended to be captured by that question. Andrew, if you want to take your debut, it would be...

ANDREW BOURNE: I'm happy to.

CHAIRPERSON GENNARO: It's kind of a cool thing.

ANDREW BOURNE: (INAUDIBLE) the rules.

CHAIRPERSON GENNARO: Yeah, the rules. I'm the rules so. This is Andrew Bourne, and he's going to try to give some meat to that question.

ANDREW BOURNE: All right. Thank you, Chair Gennaro. Hello, Commissioner. Thank you for responding to my question.

I believe in the indicators that are listed near the end of the appendix in a table, each indicator has a target value which is an increase or a decrease beyond the present value. Past long-term

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sustainability plans did not have an increase or decrease target but had a list of targets so, for example, a previous long-term sustainability plan might have said we want to reduce the volume of CSOs to 400 million liters or some number, but this plan just says we would like to reduce the volume of CSOs, and so I just wanted to call attention to that fact and ask if the Administration felt that the indicator targets could be more aggressive in the 2023 PlaNYC?

what you mean, and I will observe that what we were trying to do in that indicators page in the appendix was actually summarize what was going on in the rest of the plan. For example, on that one, you cite CSOs. Yes, in the indicator section, we say decrease. Of course, in the plan itself we have very concrete, pardon the expression, targets that are incorporated into our long-term control plan with the State for the 2040 timeframe and then what we say in the plan is we want to work towards zero by 2060. What I think though is really important is that part of what we are focused on here is actually the near-term implementation steps. I think one of the things, and, of course, PlaNYC the original, which I'm quite proud

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of, did a lot of this, focused very much on where we need to get to, and that's important. Right now, there's a lot of relatively speaking agreement on where we ought to get to. We might want to say zero by 2060, maybe it could be zero by 2050 or maybe it'll take zero by 2070. That's not the conversation we should be wasting time on right now to be honest. We need to focus on how we get stuff done so we're making progress in the right direction this year, next year, in the next five years, and that's really what we're trying to focus on here.

CHAIRPERSON GENNARO: Okay. As usual,

Commissioner, your testimony was very, very

comprehensive and answered a lot of the prepared

questions that we had. We always appreciate how

detailed your testimony is, and I just want to put on

the record that I certainly appreciate the

partnership. Right before we started this hearing, I

met with the Commissioner and staff from the

Administration about items that were already looking

to crystalize into legislation so that there would be

part of what the City does in perpetuity, and we

certainly appreciate that partnership. I sent out a

memo and, next thing you know, everyone is convening

to have a very substantive conversation about how we can make Local Law which just having this process was borne out of the fact that we put it in Local Law that we would continue to do this, and so certainly appreciate the partnership, certainly appreciate everyone from the Administration being here and all the good efforts. I think this should make everyone in this city feel better that this Administration has a very deep commitment to the future of New York City that it should be resilient, it should be safe, and we should grow green industries and we should prosper along lines of excellence as outlined in this good book. Thank you very much, Commissioner and members of the Administration, for being here and all of your good work.

With that, I'm going to take a threeminute recess, and then we're going to hear public testimony. Be back in three minutes.

We have an encore. We're all here ready. We should do it. This is a hearing. Please, Alexis.

COUNCIL MEMBER AVILES: Thank you, Chair. Sorry to interrupt the recess.

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CHAIRPERSON GENNARO: I'm not doing another finale again. I already did. That was pretty good.

Obviously, going back to representing a waterfront community, coastal resiliency is absolutely important to us so I would love to hear more about what the timeline for the DEP is to create the Bureau of the Coastal Resiliency and also if the consideration around coastal resiliency includes an activation beyond what we are seeing as a lot of major projects to move water or people looking out at the water and very little in terms of activating the coast for being able to use more boats. We saw Hurricane Sandy. There were very little landings that boats could actually help people move around in so I'd like to know if the Coastal Resiliency Plan looks at also activating our coastline or creating places where activation is possible.

COMMISSIONER AGGARWALA: Thank you,

Council Member. I'll say a couple of things on that.

First of all, to your question about the timeline.

Standing up the new bureau takes some thought, and so

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we have convened an interagency effort right now that just kicked off a week or so ago to identify which functions are best transferred to DEP, to this new bureau, which functions really should remain with some of the agencies that are currently handling it. As I said, it will always be an interagency effort. You can't do something like this in a perfect silo so that is something that I expect probably takes maybe 8 to 10 weeks over the course of the summer. We have also been in touch with some outside experts about convening an ongoing way to bring in the extensive expertise that is in the New York City community about coastal resilience, something that I think we have the opportunity to do a lot more of, and that's in some cases people who would consider themselves advocates and in some cases academics. It's very much in the spirit of a lot of the way we developed the original PlaNYC, thinking about both advocates and academics and experts as sources of information to bring in. Finally, in parallel to all of that we are actively recruiting for the new Deputy Commissioner for the bureau. In fact, as recently as yesterday and as soon as tomorrow, I have conversations. We have been proactively reaching out across the country to

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potential sources of nominations or potential applicants, and that's something we really are thinking of as a national search. All of that, I would hope that we have some of that kind of fleshed out in about September. Hard to predict, especially with a senior search like that, quite how long it will take, but that's kind of the timeframe I have in my head. One of the questions that we are looking at in parallel is what we can get started without legislation, merely as an executive action, and what will require legislative or Charter amendments, and I do expect, and this is something that, as the Chair mentioned, I do expect that the DEP section of the Chart will need to be amended to incorporate coastal resilience. That's on your timeline.

In terms of waterfront activation, one thing I will cite is that what you're describing is fully in line with what we are trying to accomplish with Climate Strong Communities, which is thinking comprehensively about the set of opportunities as well as thinking comprehensively about the set of risks. It's very easy just to think in a single purpose mindset, I have to deal with coastal inundation, that's a limited set, it may not be the

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full set of problems in the neighborhood, it may not be the full potential set of solutions, but if you're dealing with coastal inundation, a seawall really seems like the thing you want to focus on, and it may be and it may not be. It may be incomplete. That's a lot of what we are trying to do with Climate Strong Communities. I will point out that what you describe very much informed the City's input into the U.S. Army Corps of Engineers' Harbor and Tributary Study so we've been working very closely, I will add, with the New York State Department of Environmental Conversation, the New Jersey Department of Environmental Protection to give input to the Corps about their study, and one of our key points is that we cannot think about whatever we do to the shoreline to protect ourselves from coastal inundation as only working to prevent coastal inundation. We always have to think about our waterfront as a multipurpose asset, and whatever we do there has to serve multiple purposes including waterfront access beyond just viewing as you say.

I will put one more plug in as I'm super proud of the work that my agency is doing at the Gowanus Canal where, in fact, at one of our sites

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where we are building one of the two holding tanks for CSOs, we will have not one, but two, access points for people to get kayaks and boats and other things into the canal.

COUNCIL MEMBER AVILES: Thank you for that. I'm delighted about the, what do you call them, the kayaks...

COMMISSIONER AGGARWALA: The access points?

a little bit more concerned and wanted to know, I know these holding tanks have been a long process for the community and they're desperately needed and certainly, as you know the geography there, Red Hook is very much at risk and deeply concerned about the upland zoning of Gowanus given the geography and the sewage. They're also wanting to know what kind of infrastructure improvements are going to be made within Red Hook since it's a critical sewage point as well beyond the tanks so that was actually my followup question, but I'm delighted to hear definitely the consideration of multipurpose assets. We saw the problem of our City not having that vision across its coastline and how we failed in response

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to, I mean I think failing all the time in response to emergencies and I would just add the consideration of water freight, which is what we are seeing as a part solution to the last mile facility piece is activating this waterfront in multiple ways that kind of meet a healthier community so the switch piece is definitely something and deep concern for us, and I would love to talk to you more offline about what that looks like for Red Hook and what we can be expecting as the developments are happening upland and the CSO.

COMMISSIONER AGGARWALA: Of course, we'd be happy to dive in in a concentrated way on that, and I'll just add that one of the other things and it's mentioned in PlanyC that DEP is working on is, and this will be a long process but, is a citywide stormwater resilient strategy. We expect to have the first discussion piece of that out by the end of the year, but one of the things that we have to wrestle with as a City is the mixture of strategies.

Obviously, there's choices between green and grey, and we're always going to do green whenever it's possible, but also how much we want to protect against. Other cities that we look at around the

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world have, in some cases, said actually we're going to design to accept this kind of flooding because this kind of flooding the building owner has to protect against, and the citywide infrastructure will only protect against more than that, and then we have to talk about how much we are willing to pay for it because stormwater infrastructure is going to be paid for through the water rate, and this Administration has been working very hard, I have personally been working very hard to make sure that we are collecting money from deadbeats who haven't paid their water bill, being generous to those who really can't afford to pay it and have fallen behind for legitimate reasons, but we've been doing that in order to prevent the water rate from rising dramatically, and stormwater infrastructure is paid for by the water bill and so we have to think about those as multiple things to take into account.

COUNCIL MEMBER AVILES: Thank you, Chair.

CHAIRPERSON GENNARO: Thank you, Council

22 Member. Sandy, you have one more, right?

23 COUNCIL MEMBER NURSE: No.

CHAIRPERSON GENNARO: Okay. Thank you,

25 again. Not going to do the whole thing all over again

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the public testimony to two minutes, but we look forward to whatever you have to say.

ESTHER REGELSON: I'll try to be brief. My name is Esther Regelson, and I want to talk about air monitoring for a minute. I might be a little bit off topic from the bill, but I live at 109 Washington Street, a few blocks away, and the site next to me is 111 Washington Street which has been an empty lot for quite a while. Before that, it was a parking deck that had a gas tank underground that had been ruptured and is now a brownfield site, and construction began several weeks ago. I was worried about my health. I got an air monitor, and ever since they started the work next door, my air monitor has shown exceedances of particulate matter almost every day since the work started. I've talked to an alphabet soup, communicated with an alphabet soup of agencies, DEP, DEC, and DOH, and none of them seem to be able to shut this thing down. My particulate matter reads high even when my windows are closed. This did not happen before the construction started. When I spoke to the DOH, they said they monitor it conservatively, turning things off when there is any kind of exceedance. However, I will point out to you

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that during the Canadian fires when all air monitoring was reading high and my monitor was almost pinning the meter they were still working outside next to us with no masks and impunity for whatever exceedances must have been happening on that site.

How is it possible? I talked to the DOH. They said I had a point, but they couldn't stop the work. It's impossible for a citizen to find ways to shut things down when it should be an emergency. I've dealt, Councilman Marte...

CHAIRPERSON GENNARO: Why don't we do this...

ESTHER REGELSON: Has helped us. I have a lawyer, Joel Kupferman is helping us, and we can't get this thing taken care of in a timely manner, and it's just a citywide problem.

CHAIRPERSON GENNARO: Here's what we're going to do. I asked the Administration to leave someone behind to hear the good testimony. We have Marty (phonetic) in the back from, what's that, Summer? Like the Season? Summer is a representative of the Administration, and I think now is the perfect time for you and the representative from the Administration to have a conversation in the back of

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 98 1 2 the room and Marty who is like an intergovernmental 3 guy will figure out how we do this. I think that is the best course of action. You have the 4 Administration sitting right here, and I'm telling them to give you the time of day and they're going to 6 7 do that. ESTHER REGELSON: Okay, I appreciate that, 8 9 but I do want to point out that this is a citywide, systemic problem. It's not just me... 10 11 CHAIRPERSON GENNARO: But right now, I'm 12 interested in you. That is not lost on me, but right 13 now I want to take care of your situation, and your 14 time is up now so I want you to have that 15 conversation with the representatives from the 16 Administration right now, and they're willing to have 17 that. I think you didn't waste your time coming here 18 today. 19 ESTHER REGELSON: Okay, thank you. 20 CHAIRPERSON GENNARO: You bet. 21 ESTHER REGELSON: I just hope that the 2.2 City will see to the problems in the future 2.3 throughout the City. CHAIRPERSON GENNARO: That's noted. This 24

issue has not escaped my attention.

ESTHER REGELSON: Thank you.

CHAIRPERSON GENNARO: Okay, you bet. It would be best to have the conversation in the back, just have it now, real-time, just do it, if that's okay.

Some of you are willing to meet with her?
Okay, yeah.

COMMITTEE COUNSEL SWANSON: Next, I'm going to call Nydia Leaf, Ryan Li, and Daniel Chu.

CHAIRPERSON GENNARO: I just want to get a sense of what bills you're going to be testifying on. In any order you wish, we're going to do from my left to my right, we'll start with the young lady and then we'll proceed down the line. Just state your name for the record and proceed with your example. Thank you for being here.

NYDIA LEAF: Thank you for listening to my comments. My name is Nydia Leaf. I've lived most of my life in New York City, and I am a graduate of Hunter College in 1954. The motto of Hunter is Mihi Cura Futuri, which was Latin for the future is my concern, and I took that quite seriously. I've worked in the arts, Broadway production, and 45 years ago I worked in California. I was the Education Director

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for Food Co-operative promoting organic farming, which in those days was ridiculed so I have an overlong view of the importance of water and healthy soil and the work that goes into protecting them. Tridium, as you know, you've probably already heard testimony along the way in your EPA work, it's three parts of hydrogen, one part of oxygen. Water is two parts hydrogen, one of oxygen. They're so closely related. A teaspoon of tridium will contaminate a billion gallons of water. We cannot, we must not let any tridium go into the Hudson River. We are humans, there are also other creatures that live there, and the work that you're doing here is important on many levels. The decommissioning of nuclear plants takes a long time. I'm 90. 75 years will go very quickly. Holtec can store the radioactive water on-site for 75 years. It must not go into the Hudson. Thank you.

CHAIRPERSON GENNARO: Thank you. Let me just state that my resolution along with Council Member Aviles, we had high hopes that the State Legislature was not going to water down the bills which they did, and so we're going forward with our resolution anyway. We're just going to amend it because originally it was written to support the

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stronger bill that they were going to do, and so it was going to be like a supportive resolution for what they were doing, but now we're going to slap them around because they decided to water it down and it's not acceptable just to, it's too narrowly drawn, and so this Council agrees with so I want to thank you for coming forward and giving voice to that. I appreciate that.

NYDIA LEAF: Thank you, because what is happening here could be a template for all the decommissioning of nuclear plants in the United States.

CHAIRPERSON GENNARO: This is not lost on us so this is why we're...

NYDIA LEAF: Fight for it.

CHAIRPERSON GENNARO: We're the City

Council. We just have a voice in this process. We're

not shot-callers, but the State Legislature should've

done the right thing, and we're going to call them to

account. I have to move on to the next witness. Thank

you very much.

RYAN LI: Hi, my name is Ryan. I'm the CEO and Co-founder of ReVert Technologies. We specialize in making it easy for you to turn things off, and we

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do that because it's hard to turn appliances off. They're all leaching power even if you're not using it so, if you do what I do, you'll see all the rows and rows of empty cubicles draining power after people have left work. The treadmills that nobody uses when the gym is shut off, the vending machines that are sitting there at a university campus when the students are on vacation so all of this drains a lot of energy. What we've done is using artificial intelligence to track the usages of this and learn from the local grid to compute and tell people if you turn these devices off during certain times without disrupting your lifestyle or business operations you can reduce your carbon emissions by X, Y, and Z, and this has actually inspired people to act, and so I'm here to share the news in support of carbon accounting. I think what gets measured does get people involved in taking action and produce results, and we've seen that with what we've done across hotels, university campuses, offices, and even your homes. Thank you.

CHAIRPERSON GENNARO: Thank you. If you have a business card, where's Naby from my Staff, is

disagreements with the language of the bill and

2 believe that it may harm the environmental justice 3 communities that we serve. Our concerns with it...

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CHAIRPERSON GENNARO: Oh, this is getting interesting. Okay.

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DANIEL CHU: Yeah.

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CHAIRPERSON GENNARO: Glad you're here.

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DANIEL CHU: Our concerns with Intro. 611

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broadly fall into two points. One is the use of the

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100-year global warming potential instead of the 20-

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year global warming potential as the scale, and the

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reliance on carbon offsets and carbon mitigation to

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account for net carbon emissions from City buildings.

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The use of GWP100 is inconsistent with the State's accounting for CO2 equivalents which use the global warming potential of a 20-year scale. The State's climate law uses the 20-year scale, and it intentionally chose that because it is what all science has said as being an accurate account for methane emissions, which traps 85 times more heat than carbon dioxide and only traps 25 times more heat than carbon dioxide on a 100-year scale so we're discounting methane emissions from natural gas and other fuel sources significantly if we use the GWP100 scale as proposed by this bill, and it would only

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make extreme weather events more frequent and our summers hotter, which disproportionately harms the environmental justice communities that we serve. Given that most of the City's operations relies on methane and methane gas, the 100 timeframe will severely underestimate the impact that the City's emissions have, especially from operations like buildings and transparency. It could also extend the City's dependency on these gases and undermine our emission reduction goal, which I believe is 80 by 100. We strongly oppose any effort to undermine the CLCPA which means that we would hope to see changes for the language of this bill so that it allows with the State climate law.

We're also very concerned about using carbon offsets and carbon mitigation technologies. We believe these are false solutions, and so far to date there have been no academic studies proving that carbon offset is actually working, and, in fact, most of the carbon offset studies have shown that up to 90 percent of carbon offset reported globally to date are useless essentially so using carbon offsets and carbon mitigation technologies to account for our net carbon emissions is very concerning for us and

floor is yours.

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EMILY WALKER: My name is Emily Walker, and I'm the Senior Manager of External Affairs of the Natural Areas Conservancy. Thank you for the opportunity to speak today about the 2023 PlaNYC report.

Our comments today are limited to the PlaNYC goals that relate to the management and care of our City's natural areas. While PlaNYC seeks to identify bold solutions, we want to note that there are existing frameworks for caring for the 12,000 acres of natural areas under the jurisdiction of NYC Parks, all of which remain underfunded. To put this into perspective, natural areas comprise fully 1/3 of our City Parks system, yet typically receive little more than 0.7 percent of the NYC Parks expense budget for management and care. We are proud to have cocreated management frameworks for forests, wetlands, and trails with NYC Parks which each set a long-term vision and a detailed roadmap for the care of this critical public infrastructure. However, the City has failed to fully invest in these plans. Our increasing reliance on inconsistent and unassured levels of single-year funding is making it impossible for our colleagues at NYC Parks to effectively move these

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as outlined in PlaNYC.

complex multi-year projects forward. Funding this work would have a tremendous impact in implementing PlaNYC goals as they related to wetlands and forested natural areas. We were thrilled that the release of PlaNYC coincided with the Mayor baselining 2.4 million in the FY24 Executive Budget toward connecting and formalizing over 300 miles of nature trails in our parks. This support will improve access to nature for many of New Yorkers, increase public programming, and create new opportunities for community and volunteer engagement across dozens of parks. Unfortunately, we want to note that if the FY23 funding for natural areas is not renewed for FY24, the seasonal staff that are currently funded to engage in forest restoration, maintenance, and plantings will be terminated at the end of June, and the work of managing forests across more than 35 parks will come to a halt. We believe this stands in direct opposition to the City's sustainability goals

Finally, as a proud member of the

Leadership Committee of the Forest for All NYC

Coalition, we were pleased to see the 30 percent

canopy goal for our urban forest uplifted in PlaNYC.

Earlier this week, we testified in favor of Intros

1065 and 1066 but remind the Council that urgent

protection of our existing canopy is needed.

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I do want to note that 5 million of the City's 7 million trees are in natural areas, and these 5 million trees trap 70 percent of the City's carbon, but we are not funding them.

With that, I would like to thank the Council for letting me speak today, and I will finish with that.

It's a pleasure to have you speak. I want to enlist your partnership when I push for my bill on invasive species, and so we're going to come calling because I'm sure this is something of interest to you and people don't really get the whole impact of invasive species, and I have a strong feeling that you and the Natural Areas Conservancy would be great partners with us on that so I'm going to direct Committee Staff to keep them in the loop of what we're doing regarding invasive species, and when we do the bill and we're consulting with stakeholders, I'm talking to Staff now, we're going to talk to Emily and this organization. I'm giving this to you, Andrew. Don't

here today to talk about Resolution 605 and thanking

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the Chair for putting this bill through and the importance of us actually passing this resolution.

I'd like to start by just saying some of the arcane notions of toxicology, the dose makes the poison for example, or where we lack proof of harm it is therefore safe. These are complete misconceptions that go on in toxicology and in the way we form policies around toxics that we release into our environment. Tridium is a radioactive agent. It is a beta-emitter. While it is not as strong as say gamma radiation, we know that it's all about where it is, where it can emit its radiation in order to cause toxicity. The problem with tridium is not just whether it's going to penetrate people's bodies, but people who are in the river, recreating in the river, breathing on the river, ingesting or swimming in the river, any type of other exposure where you might have inhalation, ingestion, dermal exposure, these are critical exposure pathways that need to be assessed when it comes to the risks of tridium. I do have a study from the Fukushima disaster that talks about tridium specifically and the management of that in the waterways. It's critical when we have an unnecessary risk like this that we do not take this

terrible speaker.

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As New Yorkers, we are increasingly recognizing that we are surrounded by a magnificent natural waterway environment. During the pandemic, I swam for the first time in the Hudson River. Since then, I have become one of thousands who engage in recreation activities in the Hudson, even circumnavigating Manhattan on a paddle board with Urvashi by the way. An incredible adventure made possible in part by the tidal currents that flow in both directions, something that would make the radiation go up and down, up and down, very dangerous.

CHAIRPERSON GENNARO: Yeah, there's some currents in there that I wouldn't advise...

CRISTOBAL VIVASH: It's fun. I recommend it for swimming, not for radiation.

While this extraordinary and beautiful experience is something I want others to enjoy too, unfortunately, and this is why I'm talking about this, when I talk about this, when I share my experience with most people they react in horror as if I was telling them a terrible thing. What happens is that they know the Hudson for being very polluted from decades ago. It's no longer like this, and the

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reason for this is the protective legislation and the incredible efforts by people like, well, organizations like River Keeper that have made the river so much cleaner right now. There is so much more wildlife now in the river, whales, dolphins, seals, Atlantic sturgeon which is making a resurgence, it's an endangered species, and if Holtec releases this it will set a terrible precedent to be going back...

CHAIRPERSON GENNARO: We're certainly doing everything we can to make sure that that doesn't happen, and I go back with the Hudson, back with the PCB issue, and we had the, this is, I don't know, 30 years ago or whatever, when I was a Staff Member here, no, it was about 25 years ago, and the Chair of this Committee met with the Council Member who was putting forward the PCB resolution, Gifford Miller before he was speaker, and the Chair of this Committee, Stan Michaels, and Jack Welch was Chair of GE at the time and head of NBC, the network, I think it's important that I put this on the record, and we had a meeting with him and he essentially said look, I'm not just the Chair of GE, I'm also the President of NBC, and Gifford Miller, if you want to have a

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political career, just like you better watch it because I run NBC, and it wasn't a veiled threat, it was just like an overt threat, and then Welch and his people left the room, and I didn't know how Gifford, he was a young quy, his whole political future ahead of him, and Stan, who was older, sort of at the end of his career, he was the Chair but Gifford was the guy who wanted to put this forward and so Welch and his people left the room, and Stan Michaels, the Chair, goes to Gifford and says what do you want to do, and Gifford was just like I want to do this 10 times now, you know what I mean, it's just like for him to come down here and to look at me and to wag his finger at me and threaten me with what he's going to do with my career in the media, the heck with him and the horse he came in on, and so fearless, so I always appreciated Gifford. I did then, I was a Staff Member, I was only allowed to go to the meeting if I wasn't going to say anything, I wasn't allowed to talk, and Gifford came out swinging and we did that and so like the rest is history, not a great history, but that was nice to see people take a stand, and we're going to take a stand on behalf of the issue that you care about, and we'll do whatever we can

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this guy can go to hell.

from our little perch just like you're doing. I wanted to put that on record that people should know that people who pollute like this, who have a lot of power, have no problem whatsoever just blatantly threatening people that they have the ability to like do things to them, and a lot of people will just cave. He was a young guy. I don't even think Gifford was 30 then, and here he is being threatened by the Chair of GE and the President of NBC. He was like

URVASHI RANGAN: Mr. Chair, I think just to emphasize that you're 100 percent correct when it comes to these big corporations that are behind these pollutants that are going in and they own multiple entities, you are, in fact, correct, and I'll take it even a further degree. When we did bisphenol A advocacy work at Consumer Reports, it's the petroleum industry and, to your point, media networks are owned by the petroleum industry, NBC, and then people won't even cover these issues because there are so many conflicts of interest, and I'll just say I'm so grateful for groups like Food and Water Watch and River Keepers that are here that help organize the

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public in order to be able to bring this forward because, if we didn't, nobody else would.

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I just wanted to say one final thing... CHAIRPERSON GENNARO: I'll give you a

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little bit of latitude because (INAUDIBLE)

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appreciate it. I'll say one thing. It helps give you

URVASHI RANGAN: Okay, thank you, I

all some precedence, but that exit sign, for example,

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the kind of glow in the dark, uses things like

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the dark so when the electricity runs out and that

tridium to work with phosphor to make that glow in

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thing is glowing, it's because of tridium. When we

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dispose of exit signs, the Environmental Protection

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that. You can't just throw it in a river. They are

Agency has regulations around how you dispose of

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protected right now so that tridium can't be released

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from there, and, when we dispose of them, they must

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be disposed of according to federal regulations. It

shouldn't be any different for a decommissioned

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nuclear plant and a recreational waterway next to it.

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You shouldn't be able to dump it in there.

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CHAIRPERSON GENNARO: Thank you. I don't

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know I'm going to walk under that thing now.

make a note to the Staff of the Committee to follow

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up with what is the status of, because they had the 2 bill and then they watered it down and it passed one 3 house unanimously, the other house didn't take it up, 4 that leaves it presumably in the hands of the appropriate regulatory agency, which would be the 6 7 State DEC, we should take a look at that and, if DEC is not doing anything, we should, I used to work 8 there, I used to work for, the Commissioner who is there now is the Commissioner I served as the Deputy 10 11 Commissioner, but I don't care, whatever, Andrew, if 12 you can find out what they're up to.

 $\,$ JOEL KUPFERMAN: They do have the power to stop it.

CHAIRPERSON GENNARO: Pardon.

JOEL KUPFERMAN: Under the water certification determination, they have the power to stop...

CHAIRPERSON GENNARO: Yeah, I know we have the power to regulate all kinds, I mean I wasn't on the regulatory side of DEC, but being a Deputy Commissioner I pretty much know what they do and so I'm tasking Andrew with looking that up.

With that, that's a great entrée to your testimony, Joel. Joel is a frequent flier of this

We're asking for, and we authorized this before, is

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JOEL KUPFERMAN: Okay.

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CHAIRPERSON GENNARO: I'm giving you a homework assignment because...

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JOEL KUPFERMAN: I get it, but we testified about this before.

CHAIRPERSON GENNARO: I understand that, but I'm just saying something that would be helpful when someone like yourself who has got a legal background, has been doing this stuff for a generation, to the extent that you can put language in the bill that you think needs to be there to, in your view, make the bill all it needs to be, we're just asking you to do that if you want.

JOEL KUPFERMAN: I do, but I also want to get on the record that part of the problem is that when there's an exceedance, what happens is the City comes in and gives a fine. It does not stop the bad deleterious action from going on. The City is owed 2 billion dollars in uncollected fines so I think that should also give you...

CHAIRPERSON GENNARO: Also feel free to give any kind of, separate and apart from the bill, any kind of regulatory enforcement or whatever actions you think should be part, and that can be feedstock into an oversight hearing that we may have on the topic you're talking about right now, about particulate matter from construction sites or

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whatever. Who's to say we're not going to have an oversight hearing on that? I may decide to do that, and so to the extent that you give us that information too, because the Staff here takes all this stuff, and so we sit around like what's the next hearing we're going to do and whatever, and it's like well, we have this stuff on there's construction going on all over the city and there's particulate matter, it's either not being enforced or if it is enforced they get a violation which no one ever collects, this is the kind of thing that we like to know so that we can be the spokesperson for people in the community who are suffering but don't have the ability like you on this panel to really crystalize that in a way that can give us the feedstock to make it into a hearing and have a robust discussion about it.

JOEL KUPFERMAN: I also want to point out that on her particular site, it was someone from DEP, a DEP inspector inspected that site, issued a violation because there was visual dust. We asked that person if they knew that it was a New York State DEC brownfield site; she did not know. The City is sending in inspectors without even knowing what the

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sites are. I just want to say something. I think it requires your immediate attention, not for future study, to ask how could the City, DEP, and this Committee allow inspectors to go in without the right protection and to inspect and not even knowing that it's a brownfield site, it's a toxic site, so it's not just the PM2.5, is the SVOCs and VOCs that are going into her apartment and yet, when we called up DEP, they actually admitted that all they could do is issue a fine, they can't stop that work.

CHAIRPERSON GENNARO: Here's what we'll do. I can guarantee you it was not a State brownfield site. It was probably done under the City's brownfield program, which I created, because 75 to 80 percent of the brownfield sites in New York City are caused by fill or caused by contaminated fill, which does not qualify one for the State brownfield program.

JOEL KUPFERMAN: No, it's a State brownfield site. I'll give you the number. Also, it's three blocks from the World Trade Center.

CHAIRPERSON GENNARO: Okay.

JOEL KUPFERMAN: There's World Trade
Center dust, and I would like to say...

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CHAIRPERSON GENNARO: I don't want to have a debate. I just want you to provide us all the information.

JOEL KUPFERMAN: I just want to say the urgency is there, and I really take exception that it's just going to be pushed off. We have noxious dust affecting people on the World Trade Center area...

CHAIRPERSON GENNARO: Joel, I'm not the bad guy here. I'm not the bad guy here.

nothing has stopped these people from doing it, but the City is offering an alibi by having these hearings and letting DEP tell you that they're working on it and they want to increase air monitoring. They're not telling us what's going into people's home next to it, and DEP can't even tell us if it's on a DEC site or not or even whether it's a City list or not, so there's a problem here.

Wednesday, the City tells everyone the air is the worst in the whole country. We couldn't get them to stop construction and producing more dust that's going out.

CHAIRPERSON GENNARO: Joel, we got it. Staff has it. We'll work with the Administration.

Ko.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 12
2	UNKNOWN: Where are the slips because
3	we've been using those to keep track of who has
4	already gone.
5	COMMITTEE COUNSEL SWANSON: Okay. Here's
6	the thing, I don't have any more slips.
7	UNKNOWN: Don't have any more slips?
8	COMMITTEE COUNSEL SWANSON: No.
9	CHAIRPERSON GENNARO: Do we make witnesses
10	fill out slips anymore, like what are we doing? I
11	don't understand why we have this, we do our stuff
12	and we don't care who hears, you know what I mean,
13	we're just trying to figure this out. I have no
14	shame. I'm just trying to figure this out and so who
15	are we hearing from?
16	COMMITTEE COUNSEL SWANSON: Eunice Ko.
17	CHAIRPERSON GENNARO: Eunice Ko. Okay. Do
18	I have a slip for Eunice?
19	COMMITTEE COUNSEL SWANSON: There's a
20	slip.
21	CHAIRPERSON GENNARO: Okay.
22	COMMITTEE COUNSEL SWANSON: She filled out
23	a slip.
24	CHAIRPERSON GENNARO: I always like the
25	slip. We're very informal here.

2 COMMITTEE COUNSEL SWANSON: I don't see it 3 though.

CHAIRPERSON GENNARO: Okay, but she's sitting here, and why don't we take her good testimony, and if you can try to organize the witness slips, that'll be great.

Eunice.

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EUNICE KO: Good afternoon, Chair Gennaro. My name is Eunice Ko, and I'm the Deputy Director at the New York City Environmental Justice Alliance. Founded in 1991, NYEJA is a non-profit citywide membership network linking 13 grassroot organizations from low-income neighborhoods and communities of color across all the five boroughs in their struggle for environmental justice. 76 percent of people living in our member's neighborhoods are BIPOC. This week, the City is recovering from orange skies, red moons, and choking smoke from the raging Canadian wildfires. With no timely notice and sufficient communications in planning from the City, people noticed they were having trouble breathing, getting headaches, and having other respiratory issues. New York City residents were, again, largely left on their own and, of course, those most vulnerable like

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the unhoused and essential workers suffered the most consequences. A few months ago, an extreme rain event left the BQE closed and flooded along with some buses and roadways. We're now heading into the summer, one where experts warn could be the hottest for many, when heatwaves disproportionately kill black and brown New Yorkers and will triple and potentially quadruple by the 2050s according to the NPCC. Each summer, an estimated 370 New Yorkers die prematurely because of hot weather in New York City, and we can only expect this to increase. The climate change is here, and we have the New York City Chief Climate Officer going around saying that the City won't be able to protect and prepare all New Yorkers, as if we should all just accept the fact that it's okay for some people to die from poor planning and government negligence, which reads that the most vulnerable, low-income communities and communities of color will be left to fend for themselves as always as our city gets hotter and wetter. The sustainability plan is called PlaNYC: Getting Sustainability Done, a riff off Mayor Adams' favorite phrase, getting stuff done. Now, there are usually three critical pieces needed

2 to get something done well, a budget, outcomes, and a 3 timetable with milestones and targets.

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Is that it?

On the budget, PlaNYC highlighted a lot of commitments that require state and federal funding to get done. While the City should absolutely be making full use of unprecedented federal and state funding, it cannot solely rely on this once-in-alifetime funding opportunity to sustain the massive climate and environmental changes and upgrades the City needs to make to make our infrastructure, assets, and neighborhoods climate ready. The City needs to leverage its money for sustained action, be more self-sufficient, and find new funding streams for projects, policies, and programs that are going to make our City more sustainable and resilient, prioritizing that investment in EJ communities. There are few things in PlaNYC that were funded by the City such as Climate Strong Communities, but it's not enough. For some other initiatives, there was no identified funding, which raises again the question of how we're getting this done. Local Law 97, on City buildings, we saw only two DOE facilities and five DSNY garages in the 10-year capital budget strategy.

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On outcomes, there are a lot of shortterm benefits and goals focused on outputs, but not
associated outcomes and long-term goals that the City
could evaluate and measure progress against. While
there was mention of prioritizing EJ communities, it
was unclear how, when, and which communities would be
prioritized and what the expected outcomes for these
communities would be. The plan didn't connect or
state the amount of risk reduction associated with
any of the actions or identify the level of scaling
of the pilot programs they mentioned that are needed
to meet the increasing climate risk.

On timetable, there was no clear timeline with interim milestones for a lot of these short-term actions. For example, 30 percent citywide street canopy commitment but by when? When you're cutting agency budgets and breaking 1 percent budget promises to the Parks Department, this goal feels absolutely meaningless. More importantly, there was no vision tying together these short-term actions and outputs and no indication of where we're headed as a City. I'm almost done.

There are a lot of other things in this plan that lead me to believe this Administration is

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not serious about addressing climate change. The plan's reliance on technology for climate solutions and the goal to maximize biogas production through public/private partnership leaves the door open for false solutions and the continued use of fossil fuel infrastructure. Technology solutions such as carbon capture and anaerobic digestion produce more greenhouse gas emissions, particularly methane in the case of anaerobic digestion, which my colleague mentioned burns and has eight times the warming effect and damaging effects of carbon dioxide. Expansion of anaerobic digestion development at wastewater resource recovery facilities to generate so-called renewable natural gas is a concerning direction that harms EJ communities nearby by perpetuating greenhouse gas and co-pollutant emissions that cause increased asthma rates and other cardiovascular disease. These communities are also going to witness increased truck traffic for material transport and increased energy bills, despite utilities piping free natural gas generated by these WRFs. It's extremely concerning there was no mention of Renewable Rikers in this plan, how it fits in the larger vision for restorative justice and resilient

renewable energy in the city given the City is supposedly undertaking the feasibility study as required by the Renewable Rikers Act.

Lastly, the plan doesn't address issues related to climate the significant impact EJ communities' related issues such as affordable housing and displacement. The level of ambition in this plan isn't commiserate with the scale of the crisis at hand. The things that...

 $\label{eq:chairperson} \mbox{CHAIRPERSON GENNARO: I have to ask you} \\ \mbox{sum up.}$

couched as ambitious are largely things we could do today if we had the commitment and political will. The City can't put New Yorkers in a position to respond and adapt to climate change on their own because this means the most vulnerable will suffer the most. This is about leadership and not about educating people about flood insurance and a backwater valve pilot program. All these things are good. We need to see City leadership, and that is what we're lacking. Thank you.

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1	COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 134
2	CHAIRPERSON GENNARO: Thank you. Is the
3	Environmental Justice Alliance part of the PlaNYC
4	Advisory Board?
5	EUNICE KO: No, we were not asked to
6	participate.
7	CHAIRPERSON GENNARO: So who from the EJ
8	community is on it?
9	EUNICE KO: I think there are some people
10	(INAUDIBLE) WE ACT, I'm not exactly sure what that
11	advisory board, the composition as of late.
12	CHAIRPERSON GENNARO: Okay, but you folks
13	are not part of it? Interesting.
14	EUNICE KO: That's correct.
15	CHAIRPERSON GENNARO: Okay. Thank you for
16	putting all of this good testimony on the record. We
17	appreciate you being here.
18	EUNICE KO: Thank you.
19	CHAIRPERSON GENNARO: Say hi to Eddie.
20	EUNICE KO: I will. Thank you.
21	CHAIRPERSON GENNARO: You bet. Okay.
22	People kill me with this handwriting, you kill me.
23	Alex from Food and Water Watch, last name begins with
24	a B.
25	UNKNOWN: (INAUDIBLE)

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CHAIRPERSON GENNARO: What's that? Oh, okay. What's your last name? Talk in the mic. You have to turn the mic on, the light.

ALEX BEAUCHAMP: Sorry. It's Beauchamp.

CHAIRPERSON GENNARO: Okay, there you go.

ALEX BEAUCHAMP: It looks like Beauchamp.

CHAIRPERSON GENNARO: Okay, great. Food and Water Watch. Go get them.

ALEX BEAUCHAMP: I'll be brief because a lot of folks have already spoken in favor of this resolution, but we're here, I'm Alex Beauchamp with Food and Water Watch, we're here to support Resolution 605 to stop the dumping of radioactive waste in the Hudson River. This is an urgent threat. Holtec is the company that owns the decommissioning. They're trying to do this this August.

CHAIRPERSON GENNARO: Well aware.

ALEX BEAUCHAMP: We need to get it done, right. I won't bore you with those details. I think I might be able to be somewhat helpful, there was some back and forth about the status of the bill at the State level so...

CHAIRPERSON GENNARO: Yeah, help us out.

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ALEX BEAUCHAMP: We've been working this pretty hard. The Senate passed it 62-0 as I think Urvashi mentioned earlier. The Assembly failed to take it up. They're back next week though. They're there Tuesday, Wednesday...

CHAIRPERSON GENNARO: Right, right.

ALEX BEAUCHAMP: As an odd special session that I think is frankly about the Assembly running out of time. There's not really that much controversial stuff on the agenda. What is on the agenda though is this bill. I think it's not done, we're going to fight to pass it next week, but presuming that that is a good sign, it's very much in play that we could get it done. If we do get it done, it is not at all clear what Governor Hochul will do, right, so all that to say the resolution here is really timely because hopefully we get it done and if we do get it done...

CHAIRPERSON GENNARO: I'm going to kind of go back and forth for a little bit.

ALEX BEAUCHAMP: Sure, yea.

CHAIRPERSON GENNARO: Don't worry about the time. I can do what I want. This is not going to get passed by the Council, like we've got our last

CHAIRPERSON GENNARO: Okay.

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ALEX BEAUCHAMP: But they don't have to, right, there's nothing binding. They could decide to lay it aside.

CHAIRPERSON GENNARO: Okay, so we should do a statement calling for them to pass it similar to the other house of the legislature and for Governor Hochul to sign it, and so, question. Even though this is a watered-down version and just applies to the decommissioning, will this take care of business at least for that?

ALEX BEAUCHAMP: (INAUDIBLE) yeah.

CHAIRPERSON GENNARO: Decommissioning, so it's narrowly focused, but it will do what needs to be done for the purposes of that site?

meant, and we didn't push for the amendments, but the amendments were meant to narrow it to just Indian

Point, and there's concerns with that, of course, but we do also need to stop that so I think you could do both things. You could do that in the short-term and try to address...

CHAIRPERSON GENNARO: Yeah, I think we want to get something a little more broad going forward about radiologic discharge and have a State

1	COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 139
2	policy for that and have that be in law. Naby, we
3	should do that. I'll do a statement, maybe I'll do a
4	sign-on letter with Members of the Committee calling
5	upon the Assembly to do the right thing, calling upo
6	the Governor to sign it, and that's what we'll do.
7	ALEX BEAUCHAMP: Great. It would be
8	enormously helpful, and the resolution will matter
9	even if it's after the bill passes because, as I
LO	mentioned, we're really worried about the Governor.
L1	It's going to be very hard…
12	CHAIRPERSON GENNARO: The resolution is
L3	going to be important just because we want the
L 4	broader bill
L5	ALEX BEAUCHAMP: Right.
L 6	CHAIRPERSON GENNARO: We want a statewide
L7	policy regarding the discharge of radiologic
L8	elements, but we can get at it this way.
L 9	Anything else?
20	ALEX BEAUCHAMP: No. Thank you so much.
21	CHAIRPERSON GENNARO: Okay. Thank you,
22	Alex. Always a pleasure to host people from Food and
23	Water Watch.
24	There you go. Democracy.

UNKNOWN: (INAUDIBLE)

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1	COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 140
2	CHAIRPERSON GENNARO: You're out of order,
3	but I mean, the Sergeant has to do his job. We can't
4	have people approaching the, it's like a Council rule
5	thing, but I can talk to you afterwards, I'll talk to
6	you afterwards if you're going to be here.
7	UNKNOWN: (INAUDIBLE)
8	CHAIRPERSON GENNARO: You should talk to
9	Naby, my Legislative Director, and she can talk to
10	you right now. She can come right over to you and
11	talk to you.
12	Next witness. We're doing business here.
13	We're knocking it out. What do we have here?
14	COMMITTEE COUNSEL SWANSON: Is Emily
15	Walker here?
16	SERGEANT-AT-ARMS: Nobody in person.
17	COMMITTEE COUNSEL SWANSON: Okay.
18	CHAIRPERSON GENNARO: Nobody else in
19	person.
20	COMMITTEE COUNSEL SWANSON: All right.
21	CHAIRPERSON GENNARO: Do we have anybody
22	else online? Do we have people online?
23	COMMITTEE COUNSEL SWANSON: We have people
24	on Zoom, yes.
25	CHAIRPERSON GENNARO: Okay.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 143
2	ANDREW BOURNE: We have people online.
3	CHAIRPERSON GENNARO: All right, so how do
4	we do that?
5	ANDREW BOURNE: The first person online
6	with their hand raised is Carol Chervin, is that
7	right?
8	So no one has their hand raised.
9	COMMITTEE COUNSEL SWANSON: Who are we
10	going to call?
11	ANDREW BOURNE: (INAUDIBLE) so there's no
12	online.
13	CHAIRPERSON GENNARO: So there is no
14	online <u>(INAUDIBLE)</u>
15	COMMITTEE COUNSEL SWANSON: (INAUDIBLE) no
16	online questions?
17	CHAIRPERSON GENNARO: People were
18	observing the hearing and they wanted to tune it and
19	observe it and hear what was going on, but, if they
20	don't have their hands raised
21	COMMITTEE COUNSEL SWANSON: Okay.
22	CHAIRPERSON GENNARO: Then there you have
23	it.
24	Let me make one last sweep to make sure
25	there are no hands raised.

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ANDREW BOURNE: There are hands raised online. Ricky is saying you can go in any order you want, and I have the names of the people here who want to ask questions.

CHAIRPERSON GENNARO: All right, so why don't you just sit down and call out their names? Well, they're not going to ask questions; they're going to testify.

ANDREW BOURNE: Yes, sorry.

COMMITTEE COUNSEL SWANSON: Right.

CHAIRPERSON GENNARO: All right.

ANDREW BOURNE: My mistake. The first witness is Carol Chervin.

SERGEANT-AT-ARMS: Your time starts now.

CAROL CHERVIN: Hello. My name is Carol

Chervin. Can you hear me?

 $\label{eq:chairperson} \mbox{CHAIRPERSON GENNARO: Yes, we can hear} \\ \mbox{you.}$

CAROL CHERVIN: Okay, great. My name is Carol Chervin. I'm a resident of 520 West 110th

Street in Manhattan, and I thank you, Chairman

Gennaro and the rest of the Committee, for this opportunity to talk about the ambulance sirens in

2 support of the bills by Councilwoman River and 3 Councilwoman Brewer. Those are 0286-2022 and...

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CHAIRPERSON GENNARO: Yeah, we know the bills.

CAROL CHERVIN: 0960-2023. Okay, great. I am very much in support as is a community of concerned citizens that I belong to with the name Sirenity (phonetic), that's Sirenity, concerned about the ambulance noise, the ear-shattering decibel level that has disrupted our city, our general welfare, our health, and our community. When did this become a problem? Why is it such a problem now? Well, many of us have noticed that the decibel level of the sirens increased slightly before the COVID pandemic. This is not something that was brought on only by the pandemic. This was before the pandemic. There seems to have been an uptick in the decibel level. We understand that the decibel level of the sirens is now 120. That is an outrageously high and damaging level for human ears. This is particularly damaging to babies and small children, but many of us can put our fingers in our ears and block out the noise as annoying as that is. Not everyone can do that.

Seniors who are wearing hearing aids cannot do that.

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Babies cannot do that. Bicycle riders who have their hands obviously occupied cannot do that.

SERGEANT-AT-ARMS: Your time is expired.

CAROL CHERVIN: So this isn't a matter of, wow, that was...

CHAIRPERSON GENNARO: Please finish your thought.

CAROL CHERVIN: Okay. I want to point out that all fingers seem to be pointed towards the FDNY as being in control of this, and FDNY in turn points its fingers at some federal guidelines which are by no means binding on them so I encourage this

Committee and the sponsors to bring in the FDNY and ask them to answer the question which we have been unable to get them to answer which is exactly what is their citation to binding authority on why the decibel level of sirens has to be 120, which is well beyond what human ears can tolerate.

CHAIRPERSON GENNARO: Thank you for your good testimony. I can assure you that the two bill sponsors are adamant that this matter be fully explored, and I know that the Council leadership is very interested in these bills as well so you have the attention of this Committee, the sponsors, and of

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the Speaker's office of the Council so I would expect
a good outcome, but thank you very much for your good
testimony and giving your points of view on this.

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Thank you.

Wallach.

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CAROL CHERVIN: Thank you.

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ANDREW BOURNE: The next witness is David

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SERGEANT-AT-ARMS: Your time has begun.

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DAVID WALLACH: Hello. My name is David

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Wallach. I'm a resident of Midtown so, as you can

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imagine, I hear quite a lot of sirens on a daily

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basis. I wanted to voice my support for these bills

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that go towards reducing the overall amount of sire

noise. When I moved here, I heard some people say

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that moving to the city you get used to sirens, but after being here for six years I think that those

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people just have hearing damage. The current

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emergency vehicles are allowed to use sirens with a

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volume of 120 decibels as some other people have

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testified, and this is loud enough to cause physical

pain. Just last week, the New York Times published an

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article discussing the long-term health effects of

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increased ambient noise, and a study of more than 4

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million people for over a decade showed that starting

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2 at just 35 decibels the risk of dying from 3 cardiovascular disease increased by 2.9 percent for 4 every decibel increase so with a siren at 120 5 decibels, that's a 25 percent increase in risk of death from these factors. Current siren sounds may 6 have an even greater effect due to the high-pitched 7 8 nature of the noise, which human ears are more sensitive to. I think that these bills could do a lot to reduce the overall noise burden on the people of 10 11 New York City, and especially we should be looking 12 into alternative methods for alerting vehicles 13 because I think even at the current decibels we can all see that the sirens don't do much to actually get 14 15 cars to move out of the way. Cars usually will not 16 move until the ambulance is directly behind them so I 17 don't think it's necessary for pedestrians to be able 18 to hear it from five blocks away. Thank you for your 19 time.

CHAIRPERSON GENNARO: Thank you very much and thank you for being brief. We have many witnesses to get to. I appreciate your insights.

ANDREW BOURNE: The next witness is Dietmar Detering.

SERGEANT-AT-ARMS: Your time has begun.

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DIETMAR DETERING: Thank you. Chair

Gennaro, Committee Members, my name is Dietmar

Detering from Sunnyside Queens. I live in Julie Won's

District. Thank you for taking the time to finetune

the City's successful vehicle idling citizen

complaint program.

I'm a member of the DEP Citizen Air Complaints Working Group. The DEP told us perhaps a year ago that over 6,000 citizens registered to participate in the program, but how many are actually effectively participating in it as opposed to quickly turning away in frustration. I encourage you to find out from DEP as the program appears to be a program largely limited to a highly educated group of activists featuring many JDs, MDs, and PhDs. Why is that? It is because of the many (INAUDIBLE) sources of frustration. It is the many rules, the frequent changes to those rules, the many deviations of those rules from the letter of the law, the difficulty to figure out all the data for your complaint to be accepted, if you get the video just right, and all the other expert tasks left to the complainant, and did I mention the special challenge of actually collecting the award from OATH. All this can become a

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routine to experts, but, to others, this amounts to giant barriers to entry. I don't think that this is what the City Council had in mind six years ago when discussing this program. Intro. 898 will fix one of these barriers, and I strongly support it. However, that still leaves many more barriers. You have it in your hands to hold the DEP accountable to turn the program into and maintain it as a Citizen Air Complaint Program.

I'm also Chair of Nuclear New York, a pro-nuclear environmental advocacy group. Please allow me to express my opposition to Resolution 605.

David Lochbaum, member of the Indian Point

Decommissioning Oversight Board, the nuclear engineer and former director of the Nuclear Safety Project for the Union of Concerned Scientists, recommends the discharge into the river as the best option for what to do with the tridium water on-site. (INAUDIBLE)

SERGEANT-AT-ARMS: Your time has expired.

pietrmar detering: Storage on-site for years to become as she wants her village to move on after the traumatic closure of Indian Point. The federal EPA and the NRC see no scientific reason to oppose the discharge the tridium water nor do State

meaningful commitments to actions on climate

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resilience. However, we believe PlaNYC has omitted several important resiliency improvements and actions. Today, I'd like to specifically highlight three areas of concern, but my full testimony was submitted to the Council.

First, PlaNYC fails to set forth adequate recommendations to help fund the maintenance of the City's green infrastructure assets. We echo and support the message of our environmental justice partners that funding is an essential element to get things done, especially with respect to the City's green infrastructure program. It is clear that the maintenance of green infrastructure in perpetuity is essential, and funding is needed to get that done.

Our second major concern is that PlaNYC calls for the City to continue to work with the Army Corps for the New York and New Jersey Harbor and Tributaries Feasibility Study, or HATS, but it fails to set forth meaningful mechanisms by which to do so. The Army Corps' next steps could be the finalization of the EIS with an agency decision milestone, or ADM. We recently became aware that it's anticipated that the Army Corps will issue its ADM next month so in July. In this case, such a decision will lock in the

proposed storm surge gates and miles of massive concrete shoreline structures. We hope the Council Members will join Riverkeeper in urging the Administration to push the Army Corps to develop a supplemental EIS to appropriately account for all sources of flooding, incorporate local sea level rise projections, and address potential natural and nature-based feature alternatives while using a more holistic cost benefit analysis.

Lastly, Riverkeeper applauds the

Administration for setting a goal to eliminate the

discharge of untreated sewage into the New York

Harbor by 2060. However, Riverkeeper is very

concerned that Renewable Rikers is not mentioned in

PlaNYC as a key project towards this goal. We don't

believe that this...

SERGEANT-AT-ARMS: Your time has expired.

DREW GAMILS: This project. In conclusion, we hope the Council works with the Administration to ensure that these key issues are included in the City's resiliency and sustainability planning moving forward.

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Also, because I'm here as a Riverkeeper attorney, I do want to voice my support for Resolution 605.

5 CHAIRPERSON GENNARO: Thank you very much 6 for your statement and always happy to work with 7 Riverkeeper. Appreciate you being here today. Thank 8 you.

ANDREW BOURNE: The next witness is George Pakenham.

SERGEANT-AT-ARMS: Starting time.

GEORGE PAKENHAM: Chairman Gennaro, thank you for the time. I hope to keep it to two minutes, and this is in regard to Intro. 898 under Council Member Julie Menin and the idling bill.

I was told by my colleagues I should provide a brief history of the idling law in that because fighting for cleaner air in New York City is not just a recent concern, it's historic, and here it goes.

In 1971, the first anti-idling law was passed, but the law was basically unenforced by NYPD.

In 2006, I saw the problem and began making a documentary film on the shear nonsense of idling engines in New York City. It was such a waste and an

1 2 important cause of air pollution. The gist of the 3 film, I began a deliberate campaign to fine idling 4 drivers, trucks, buses, and cars, rapping on windows, 5 asking if the drivers knew about the law from 1971, and asking them to shut their engine off. I found 6 7 myself 80 percent successful. In 2009, Mayor 8 Bloomberg signed into law making idling illegal for more than one minute in a school zone. We found this as big process. In May 2009, the New Yorker magazine 10 11 caught wind of what I was doing in my research, and 12 the great writer, Ben McGrath, wrote a story in the 13 New Yorker. The story got published worldwide. NYC 14 was now on the map as a city aware of the ill effects 15 of engine idling. In 2012, I finished a documentary 16 film called Idle Threat: Man on a Mission, and I 17 showed this film to key representatives of City 18 Council. I was directed towards Helen Rosenthal's 19 office, who was then CM, to write a bill whereby 20 citizens would be compensated for enforcing the law 21 that NYPD ignores. Four years later, Bill 717-A was 2.2 enacted. 45 percent of a 350-dollar fine would be

SERGEANT-AT-ARMS: Your time has expired.

GEORGE PAKENHAM: I'll wrap it up.

paid to participants. Again, huge media...

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CHAIRPERSON GENNARO: Yeah. This is all good history and is well-known, but we're in the present and we're moving forward, and I get the sense that you're a supporter of the anti-idling legislation before the Council today. Is that a fair statement?

GEORGE PAKENHAM: Yes. Supportive of the bill in general, but it needs to be tweaked, and my three other colleagues will speak to those tweaks.

Thank you, Chairman Gennaro.

CHAIRPERSON GENNARO: Great. Thank you very much. Appreciate all the work you've done over the decades on this issue. Appreciate it.

GEORGE PAKENHAM: Thank you, sir.

CHAIRPERSON GENNARO: You bet.

ANDREW BOURNE: The next witness is Kathy Legg.

SERGEANT-AT-ARMS: Starting time.

KATHY LEGG: Hi. I want to second the comments of the other people who live in Midtown. I live in Murray Hill, and I cannot remember a time when noise has been, particularly sirens, as bad as its been in the last 5 to 10 years, and I'm really

2 not sure what accounts for that, but I strongly
3 support the two bills that were presented on that.

One thing that I'd like to note is that it's very inexplicable as to why the sirens race down Lexington Avenue at 3 a.m. with sirens full-tilt when there's no traffic. There's absolutely no cars at 3 a.m. so that's very maddening. We also have a big problem with the Midtown Tunnel entrance and traffic backed up Fridays, Saturdays, and Sundays all the way back to 5th Avenue. There are never traffic agents on the weekends. People sit on their horns as long as they can. We used to have signs that said no honking, but, of course, these days that's not going to convince anybody.

One thing I'd like to mention is I know the State passed a statute about sound cameras. I'd like to see those if possible many places but particularly in this neighborhood where we're faced with bumper-to-bumper traffic, particularly as I said it's not just weekdays, on the weekends when we would hope for a little break.

Again, I want to thank you for the opportunity to say a few words, and I very strongly

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management and outcome? In a few studies, the delay in arrival time at a hospital without sirens was about 42 seconds to 3.8 minutes compared with the use of sirens. However, there were no clinically significant differences in patient management or outcomes. Heart attacks and strokes do need speed. That is why the use of sirens should be determined by the patient and their condition. In Pennsylvania, a medical protocol was formulated by physicians and carried in each ambulance to determine who got the sirens and who did not. 92 percent of patients were then transported without sirens, and no adverse outcomes were identified. It should also be noted that noise-induced hearing loss is the biggest public health threat most people don't know about. In the 1980s, there were 12,000 collisions involving EMS vehicles. Now, with quieter car cabins and so much audio distraction in the cabin, the sirens are getting more difficult to hear. Depending on ambulance speeds, this can reduce reaction time of the civilian cars and ambulances to four to seven seconds, which is too fast for evasive action by either driver. I asked Commissioner of the First

Deputy, Laura Kavanagh, if she would be willing to

Complaint Program.

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I live in Manhattan Chinatown where many of my Chinese aunties and uncles I meet aren't fluent in English. For example, when they share with me a restaurant pick, they say something like 98th Mott Street because not everyone can read the signage of the store or restaurant. Now, currently, it's a challenge participating in the citizen complaint program for non-English speakers. While how to use the submission portal is translated, and I thank the DEP for their initiative in doing that, the full steps of best practices, over 2,000 words of instructions, to my knowledge remain untranslated. Requiring that this gets translated will go a long way in allowing more equitable access and increase participation for the program, but why else does this matter. Reducing premature deaths caused by substandard air quality is really important. Lower Manhattan does not currently meet the EPA's new air quality standards. The EPA this year is proposing a maximum threshold for yearly levels of PM2.5 to be 10 micrograms per meter cubed to reflect the latest research. Lower Manhattan is at more than 11.2 micrograms per meter cubed per the New York City Community Air Survey 2020 report. Additionally, the

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 160 1 City does not meet the WHO's tougher air quality 2 3 standards where their annual safe target is 5 4 micrograms per meter cubed for PM2.5 while across the city on average that yearly value is 8.3. To conclude, eliminating air pollution 6 7 caused by needless vehicular idling will help us 8 narrow that gap and save lives. I support this bill because it will make this participation easier and help us get to that endpoint of no more needless 10 11 idling sooner. 12 My written testimony has the sources, and I thank the Committee Members for their time. 13 14 CHAIRPERSON GENNARO: Thank you so much 15 for your compelling testimony and following it up 16 with submitting the full text of it to the Committee. 17 Appreciate it. 18 ANDREW BOURNE: The next witness is Eric 19 Eisenberg. 20 SERGEANT-AT-ARMS: Starting time. 21 ERIC EISENBERG: Hi. My name is Eric 2.2 Eisenberg. I'm a local attorney and serve as one of 2.3 the members of the DEP Anti-Idling Working Group. Our New York State Constitution now makes 24

clear that each person shall have the right to clean

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air. The wording is each person. It's not each white person, and it's not each English-speaking person. Every single person has the right to clean air in this state. That should not be a controversial statement, yet the New York City Department of Environmental Protection disagrees with it. DEP's online instructions begin "instructions for citizen's air complaints. All questions are required to be answered in English." This is disgusting. This is racist. Hispanic New Yorkers who speak Spanish, Asian New Yorkers who speak Chinese, Korean, or Bengali, and black New Yorkers who speak Haitian Creole, they all are entitled to the DEP's assistance in achieving clean air in their communities. Foreign language statements are good evidence at OATH. OATH has translators on call, and they offer them in every single case. City Council must immediately pass Alexis Aviles' Intro. 898 to tell the DEP it must stand up for clean air for all New Yorkers instead of giving in to the DEP's lazy bureaucratic impulse of limiting its workload by arbitrarily refusing to address air pollution complaints. Intro. 898 only partially addresses the problem as DEP's policy choices have made its anti-idling and air pollution

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program generally inaccessible and inhospitable to everyone. For example, DEP regularly insults citizen participants by calling their submissions frivolous based on DEP's questionable interpretations of the idling law. DEP set policies over the years like requiring citizens to run out into the middle of the road to get footage of an idling truck from all four sides that resulted in an injury. It has insisted that idling delivery trucks that have fraudulently obtained passenger plates or removed their plates cannot be pursued for idling. It has required footage well beyond the legally mandated three minutes. It refuses to pursue idling buses that have simply left their door open while folks occasionally step on and off. It has excused all idling by...

SERGEANT-AT-ARMS: Your time has expired.

ERIC EISENBERG: Even when the employees simply abandon their idling vehicle to eat lunch. I encourage all Council Members to read the idling FAQ and ask whether anybody without legal counsel can understand it. What's worse, the DEP actually writes summonses against citizens when they make harmless, unintentional errors, costing one pediatrician over 5,000 dollars to clear his name. This is, to put it

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 163 1 mildly, not how you encourage citizen participation 2 3 or promote clean air. 4 Lastly, I would just say please do not support Section 3 of Julie Menin's Intro. 1038-A, 5 which would give the DEP more power to harm New 6 7 Yorkers by creating arbitrary policies that vary from 8 the idling law. Thank you. 9 CHAIRPERSON GENNARO: Thank you for your comprehensive and thoughtful testimony. That is very, 10 11 very valuable to us. We do appreciate you and your 12 ongoing work with the DEP to make their programs 13 better by giving them your time to try to do that. 14 Thank you very much. Appreciate it. 15 ANDREW BOURNE: Next is Lamanda (phonetic) 16 Williams. 17 SERGEANT-AT-ARMS: Starting time. 18 ANDREW BOURNE: Next witness is Logan 19 Welde. 20 SERGEANT-AT-ARMS: Starting time. LOGAN WELDE: I am speaking in support of 21 2.2 Intro. 898. My name is Logan Welde, and I live in the 2.3 East Village. I am active participant in the Citizen Idling Reporting Program and a member of DEP's 24

Citizen Advisory Committee. For my day job, I am an

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attorney and a Legislative Director for an environmental health-based non-profit. I study legislation and work with legislators to enact protective laws.

You all should be extremely proud of yourselves. New York City's Citizen Idling Program is the best legislation in America that I know of to deal with daily micro-violations such as vehicular idling. Giving citizens the power to report these violations and receive a percentage of the proceeds is pure genius and is the model to emulate. Vehicular idling is a huge environmental problem and, prior to the citizen component, there was virtually no enforcement. This year, NYC is on track to issue almost 100,000 idling tickets due almost exclusively to citizens although still only a fraction of the yearly violations. Emissions from vehicles contain many dangerous chemicals causing everything from breathing problems, cancer, and death. In fact, New Jersey's DEP, which has a similar population to New York City, has stated in an anti-idling fact sheet that fine particulate pollution, the stuff that comes from idling vehicles, may actually cause more deaths in New Jersey than homicides and car accidents

combined. I carry this air monitor with me, and you'd be shocked to see how bad it is when I come close to idling vehicles. Expanding this program, which Intro. 898 does, is a no-brainer. I am confident that it will pass. I am very concerned, however, that Council Member Menin's bill, especially Section 3 of 1038, will produce the opposite effect. That bill would essentially destroy the citizen component of this program and slash the amount of idling tickets issued for illegal idling. DEP and OATH have not made this program easy to participate in. They have constantly thrown up barriers to participation, and I would challenge each of you to go out and try to file a successful idling report. Passage of 898 is a win for the City, its citizens, and our shared air. However, 1038 would be a loss for all. If 1038 passes, the idling law will go the way of the other bills you have passed, which are never enforced like the air conditioning, open door ...

SERGEANT-AT-ARMS: Your time has expired.

LOGAN WELDE: In conclusion, you, as stewards of our environment, are responsible for making our air quality better. In fact, under the

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We also need to urge Governor Hochul to support and sign relevant New York State legislation because the Assembly has not passed yet, but it will be discussed at the special session next week on Tuesday.

prohibits dumping of radioactive agents into the

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I support this resolution because I'm very concerned that Holtec International's dumping plan might impact not only the people but also the environment. At the public forum in April, Holtec explained that they need to process and dump approximately 1.3 to 1.5 million gallons from the radioactive (INAUDIBLE) water storage tank, the reactor cavity, and elsewhere. The dumping might start as early as September so this is an urgent matter. The so-called processed wastewater that will be dumped into the river contains tridium or radioactive hydrogen that could be incorporated into our cells or DNA and possibly other radioactive isotopes, and such dumping can negatively affect the health in local communities and sustainability of the environment. This is an environmental justice issue because communities near the Indian Point are already burdened by toxic emissions including from the incinerator plant and wastewater treatment plant, and it so important that New York City stands in solidarity with these environmental justice communities.

I'd also like to highlight that there is no safe dose of ionizing radiation, all exposures are

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cumulative, and some isotopes are extremely longlived so that is why I'd like to highlight that...

SERGEANT-AT-ARMS: Your time has expired.

MARI INOUE: Oh, in conclusion, please urge Governor Hochul to support and sign this relevant New York State legislation. Thank you so much for the opportunity.

CHAIRPERSON GENNARO: Thank you so much for being patient and giving the benefit of your very good testimony. We appreciate it.

ANDREW BOURNE: The next witness is Hunter Severini.

SERGEANT-AT-ARMS: Starting time.

HUNTER SEVERINI: Hello. My name is Hunter Severini, and I'm here to speak in support of 898. The Citizens Air Complaint program in New York has undoubtedly been a pioneering success. I believe that it could be significantly strengthened by 898. The current reality of New York City is that areas like the South Bronx are faced with some of the worst air quality in the City and also have some of the lowest participation in the Citizens Air Complaint program. I know this because I've actually mapped this out, and anyone interested, I highly recommend doing so.

The resources are available on New York Open Data.

3 There is a public database of citizen air complaints.

4 I would say that I've found an enormous discrepancy

5 between where complaints are under the Citizen Air

6 Complaint program and where the actual pollution is.

7 Unfortunately, as I said, the areas like the South

8 Bronx have some of the worst air quality but also

9 some of the lowest participation in the Citizens Air

10 | Complaint program. Because of that participation, the

11 | situation isn't improving whereas in Manhattan the

12 | air quality has improved a lot because of all the

13 | citizen participation. In the Bronx, that's barely

14 | happened, and, in fact, I'd say it's more the

15 poposite because people who aren't used to get

16 | tickets so they think that they can pollute there. I

17 | would say, in general, just to give one example,

18 considering how widely spoken Spanish is throughout

19 | the City, it makes sense that really every effort

20 \parallel should be made to accommodate this population, and I

21 \parallel think the same goes for all other designated City

22 | languages because the City has clearly stated that

23 | it's important enough for them to accommodate people

24 \parallel in these languages. There are enough people that

speak that. As I mentioned, I really recommend to

and expands access to the Citizens Air Complaint

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program. Thank you, Chair Gennaro, for scheduling this hearing, and thank you, Council Member Aviles, for sponsoring this bill.

The Citizens Air Complaint program is the most successful citizen environmental program in the world, and I applaud the City Council for its strong commitment to broaden access to non-English speakers in this important effort to fight the climate crisis, a crisis made stark last week when an orange haze descended on our city and propelled New York to the worst air quality in the world and reminded us how toxic New York City air was before other important environmental protection laws the Clean Air act were passed. My family resides in Carroll Gardens Brooklyn and, together with so many others joining us today, our passionate allies in New York's clean air community. Each day, my 9-year-old daughter and I walk or bike our city streets to school, the park, to work, or to stores our neighbors own and run. Each day we breathe in way too much bad air, bad air that kills. These toxic emissions from idling trucks and buses serve no purpose at all. In its 2023 State of the Air report, the American Lung Association warned that air pollution is tied to a wide array of serious

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health effects at every stage of life, from conception through old age, including lung cancer, asthma, impaired neurological development and cognition in children, and early death from heart disease and stroke. An analysis from the Union of Concerned Scientists reports that minority communities in New York inequitably bear the burden of the highest exposure to these toxic transportation emissions.

Today, we have an opportunity to being to rectify this injustice and an opportunity to broaden the program's access to non-English speakers, to empower non-English speakers in New York's most affected communities to take part and help to begin to transform the structures and institutions that reinforce and perpetuate inequality in their communities.

SERGEANT-AT-ARMS: Your time has expired.

ANDREW VAN BRISKER: Just one second,
please. But there's more work to be done, 10 seconds,
and we must expand access to this program even
further. Far too many roadblocks still exist.
Arbitrary rules and needlessly complicated
requirements which constantly change and make it more

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difficult for citizens to file complaints are implemented without notice and without any opportunity for public comment. I'm almost over. To that end, the trucking industry and business lobbyists among others are now trying to fast-track a new bill, 1038, that seeks to undermine all of the City Council's hard work to clean up our air, a bill that seeks to subsidize corporate financial interests using our health and the health of our loved ones. It guts the Citizens Air Complaint program by making it harder for ordinary citizens to take part. It destroys incentives to participate. It drives down citizen participation with the threat of receiving nothing in exchange for significant (INAUDIBLE) of effort. It creates massive loopholes that let corporations pollute our air and get off scot-free. It has been unlawful to idle for more than three minutes in New York since 1972, but the anti-idling law went virtually unenforced until the City Council wisely passed legislation establishing this citizen enforcement under this program. Now, the trucking industry and business...

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CHAIRPERSON GENNARO: Please conclude. I mean I'm willing to give you a little latitude, but I need you to conclude.

ANDREW VAN BRISKER: I understand. The program is on a trajectory for more than 90,000 complaints this year. The anti-idling program is working, and now the trucking industry and business lobbyists want to gut it by breaking its backbone. Citizen enforcement, New York has made real progress and simply cannot afford to backslide, and so I urge you to oppose Intro. 1038, this terrible bill.

This is my conclusion. Clean air is not just aspirational stuff to strive for. It is the law of the land. As you know, New Yorkers recently approved a Constitutional amendment that enshrines our right to clean air in the Constitution, and so today I urge you to bring Intro. 898, this important bill now before us to expand access to the Citizens Air Complaint program, up for a vote without delay. We must encourage more citizens to take part in the program if we are to end the scourge of idling once and for all. Air pollution does not discriminate, and New York City agencies must not either. Thank you.

Thank you for your time and attention.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 175
2	CHAIRPERSON GENNARO: Thank you very much.
3	I appreciate all your passion and your very, very
4	substantive testimony, particularly on Intro. 1038. I
5	really appreciate that, and I wish you happiness and
6	good health. Thank you very much. Appreciate it.
7	With no one else wishing to be heard,
8	this hearing is adjourned.
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 29, 2023