CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING
AND FRANCHISES

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May 2, 2023

Start: 11:19 a.m. Recess: 12:19 a.m.

HELD AT: 250 Broadway - Committee Rm. 14<sup>th</sup> fl

B E F O R E: Kevin C. Riley

Chairperson

COUNCIL MEMBERS:

Shaun Abreu

Erik D. Bottcher
David M. Carr
Kamillah Hanks
Farah N. Louis
Francisco P. Moya
Lynn C. Schulman

## A P P E A R A N C E S (CONTINUED)

Frank St. Jacques Akerman LLP

Dan Eggers Greenberg Traurig

Chase Villafana Planet Fitness

Maria Platis
Property Management for Big Six Towers

Lisa Orrantia Akerman LLP

Steven Sinacori

Michelle Craven
Assistant Commissioner for Cityscape and
Franchises at DOT

Miranda Alquist
Director of Legal Affairs at DOT

UNIDENTIFIED: And I just want to alert you guys that once we get the quorum, we'll probably take a pause to do the vote, and we'll continue the hearing.

SERGEANT AT ARMS: Good morning and welcome to the Subcommittee on Zoning and Franchises. At this time, please place all phones on vibrate or on silent mode. If you want to submit testimony, send it to testimony@council.nyc.gov. Once again, that's testimony@council.nyc.gov. At any time during this hearing, do not approach the dais. Thank you for your cooperation. Chair, we are ready to begin.

[gavel]

CHAIRPERSON RILEY: Good morning and welcome to the meeting of the Subcommittee of Zoning and Franchise. I am Council Member Kevin Riley, Chair of the Subcommittee. This morning I am joined by Council Member Abreu, Carr, Schulman, Hanks, and remotely by Moya. Today we will vote on three rezoning proposals, one in Queens, one in the Bronx, and one in Brooklyn, and hold public hearings for three rezoning proposals in Queens and authorize a resolution for an amendment and the extension of the Coordinated Street Furniture Franchise Agreement.

2 Before we begin, I recognize the Subcommittee Counsel

3 to review the hearing procedures.

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COMMITTEE COUNSEL: Thank you Chair Riley. I am Angelina Martinez [inaudible] Counsel to the Subcommittee. This meeting is being held in hybrid format. Members of the public who wish to testify may testify in person or via Zoom. Members of the public wishing to testify remotely may register by visiting the New York City Council website at www.council.nyc.gov/landuse to sign up or for those of you here in the room, please see one of the Sergeants at Arm to [inaudible] submit a speaker Even if you are an applicant, I need a speaker card. card. Members of the public may also view a live stream broadcast of this meeting on the Council's website. When you are called to testify before the Subcommittee, if you are joining us remotely, you will remain muted until recognized by the Chair or I to speak. When the Chair or I recognize you, your microphone will be unmuted. Please take a moment to check your device and confirm that your mic is on before you begin speaking. We will limit public testimony to two minutes per witness. If you have additional testimony you would like the Subcommittee

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 to consider, if you have written testimony you would 3 like to submit instead of appearing before the Subcommittee, please email it to 4 landusetestimony@council.nyc.gov. Please indicate 5 the LU number and/or project name in the subject line 6 7 of your email. We request that witnesses joining us remotely remain in the meeting until excused by the 8 Chair as Council Members may have questions. 9 Finally, there will be pauses over the course of this 10 11 hybrid for various technical reasons and we ask that 12 you please be patient as we work through any issues. 13 Chair Riley will now continue with today's agenda. CHAIRPERSON RILEY: Thank you, Counsel. 14 15 We've been joined by Council Member Bottcher as well. 16 Today we will vote to approve LUs 184 and 185 for the 17 2560 Boston Road Rezoning Proposal in Council Member 18 Velázquez's district in the Bronx. This proposal 19 would rezone existing R6 in a CA-1 zoning district to an R7-2/C2-4 zoning district and establish an MIH 20 program area, utilizing MIH option one and two. 21 2.2 These approvals will facilitate a new mixed-use 2.3 building where approximately 333 mixed-income affordable housing units. Council Member Velázquez 24

is in support of this application. We will also vote

SUBCOMMITTEE ON ZONING AND FRANCHISES 7 to approve LUs 186, 187, and 188 relating to the 23-10 Queens Plaza South Rezoning Proposal in Council Member Won's district in Queens. This proposal seeks to rezone existing M1-5/R9 zoning district to an M1-6/R9 rezoning district, and a zoning text amendment to establish an area D and both controls within the Queens Plaza subdistrict of the Special Long Island City Mixed-Use District and a Zoning Special Permit pursuant to Zoning Resolution Section 117-533 to modify the distance between building and street wall location requirements in Council Member Won's district in Queens. These approvals will facilitate the construction of a 22-story enlargement of an existing four-story building for commercial office space, retail, and community facility uses. Council Member Won is in support of this proposal. also vote to approve with modifications LUs 189, 190, and 191 relating to the Paperific Rezoning Proposal in Council Member Hanif's district in Brooklyn. proposal will rezone existent M1-2, M2-1 in R6 zoning district to C4-4A and R6 rezoning districts, established an MIH program area utilizing MIH option one and two, and a special permit pursuant to Zoning

Resolution Section 74-681A2 to allow development over

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1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 portions of a railroad or transit railway. 3 approvals will facilitate the development of a new five-story commercial building. The Council will 4 modify this application to strike MIH options two and 5 add the deep affordability option. Council Member 6 7 Hanif is in support of this proposal as modified. Members of the Subcommittee who have questions or 8 remarks about today's items should use the raise hand 9 button if you're online, or if you're here, just let 10 11 me know. Council will announce members in the order 12 that hands are raised. Counsel, are there any 13 Council Members with questions or remarks at this time? 14 15

COMMITTEE COUNSEL: Chair Riley, it doesn't appear that any members have questions at this time.

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CHAIRPERSON RILEY: Thank you, Counsel.

I know call for a vote to approve LUS 184 and 185

related to the 2560 Boston Road Rezoning Proposal, to approve LUS 186, 187, and 188 relating to 23-10

Queens Plaza South Rezoning Proposal, and to approve with modifications I have described, LUS 189, 190, and 191 relating to the Paperific Rezoning Proposal.

Counsel, please call the roll.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 9
2	COMMITTEE COUNSEL: Chair Riley?
3	CHAIRPERSON RILEY: Aye on all.
4	COMMITTEE COUNSEL: Council Member Moya?
5	COUNCIL MEMBER MOYA: I vote aye.
6	COMMITTEE COUNSEL: Council Member Abreu?
7	COUNCIL MEMBER ABREU: Aye on all.
8	COMMITTEE COUNSEL: Council Member
9	Bottcher?
10	COUNCIL MEMBER BOTTCHER: Aye on all.
11	COMMITTEE COUNSEL: Council Member Hanks?
12	COUNCIL MEMBER HANKS: Aye on all.
13	COMMITTEE COUNSEL: Council Member
14	Schulman?
15	COUNCIL MEMBER SCHULMAN: Aye on all.
16	COMMITTEE COUNSEL: And Council Member
17	Carr?
18	COUNCIL MEMBER CARR: Aye on all.
19	COMMITTEE COUNSEL: The vote currently
20	stands at 7 in the affirmative, no negatives, no
21	abstentions, and we can leave the vote open.
22	CHAIRPERSON RILEY: Thank you, Counsel. I
23	will now open the public hearing on Pre-considered
24	LUs relating to the ULURP Number C 210283 ZMQ
25	relating to the 26-50 Brooklyn Queens Expressway West

this presentation, please send an email request to

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landusetestimony@council.nyc.gov. And now the
applicant team may begin. Panelists, before you
begin, just state your name and organization for the
record. You may begin.

FRANK ST. JACQUES: Good morning Chair

Riley and Committee Members. I'm Frank St. Jacques with Akerman LLP. We're Land Use Counsel for the applicant. I'm joined by the applicant, Sal Ocasey [sp?], the owner of BQE Fitness. Next slide, please? This application is for a zoning map amendment to change an existing M11 zoning district to an M12 zoning district in the area that's shaded red on the slide on the screen. The proposed M12 zoning district is consistent with the surrounding built context and uses and would promote the enlargement of BQE Fitness, the fitness center that has occupied the site for over 40 years, which is outlined in red on the map. Next slide, please? The site was zoned M11 in 1961. It is part of a large M11 zoning district that extends from western Queens as shown on the inset. This has historically served as an area for a range of industrial and commercial uses, separate from surrounding residential communities. The built environment is predominantly conforming

mezzanine levels, replacing the gentleman's club. In

addition, the rezoning will allow a three-story

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enlargement on the parking area with an additional 14,000 square feet floor area, resulting in a total FAR of 1.31. This will allow for new programming and amenities space for BQE Fitness including two new 7,000 square foot basketball courts. Additional customer parking will also be provided. Next slide, please. Just go through these next slides quickly showing in plan the proposed enlargement. The site plan and section on this slide show the proposed three-story enlargement of the existing building on the southern edge of the site where there's surface parking today. Next slide, please. On the-- sorry, looks like my slides aren't matching up. If we could just go back one slide, please? Sorry, one more slide. So, on the -- on this slide, this is the first floor plan shown on the left-hand side of the screen. BQE Fitness would expand into the space that's shaded in blue where the New York City Gentleman's Club is now in the existing building, and the first floor of the enlargement which is shaded in red would be used for enclosed parking. The right hand side of the screen shows where a new mezzanine would be added to connect an existing mezzanine within the existing building. Next slide, please. The second and third

floors of the enlargement which are shaded in red have two new approximately 7,000 square foot courts that can be used for basketball or is flexible space for a range of BQE Fitness programming. Next slide, please. BQE Fitness is an important resource in the community for fitness and activity space. approximately 6,000 members offering fitness as well as activities and camps. It serves as -- offers space to several local school and community organizations for free or reduced rates. The enlargement will allow BQE Fitness to expand their existing programming and better serve members in the community. It will also allow BQE Fitness to ad employees, most of which are currently from Queens. We believe it will approximately double the existing 55 employees. So we appreciate your time and consideration on this matter and hope that you'll support this project, and we're happy to answer any questions.

CHAIRPERSON RILEY: Thank you so much. I just have a few questions. The rezoning would allow higher density than the proposed expansion. Why not make use of more FAR?

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2 FRANK ST. JACQUES: So, the-- really the 3 answer to that is the balance between adding additional FAR within the proposed M12 and also 4 providing parking. So, the parking requirement in 5 M12 districts is relatively high. 6 It's about one 7 space per 300 square feet of floor area. additional square foot of floor area results in a 8 corresponding parking requirement. So what we've 9 done is balanced providing as much space as possible, 10 11 most importantly the two new 7,000 square foot 12 courts, also utilizing the space in the existing 13 building to-- but also accommodating that additional parking requirement. So, it's really-- the answer is 14 15 we would expand more if the parking requirement were 16 lower, but it's just an aspect of the M12 zoning, 17 that it has a high parking requirement.

CHAIRPERSON RILEY: Thank you. What features will the building include to increase energy efficiency, reduce emissions and manage storm water on and off the site?

FRANK ST. JACQUES: Alright, so the building with be fully-compliant with all the current building code and Local Law requirements as it relates to sustainability and resiliency. Solar

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planted surrounding the site.

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panels are planned on the existing roof which is pitched. So that will be an appropriate place for solar, and also pervious pavement will be used on the roof of the enlargement for storm water resilient—storm water retention, and new street trees will

CHAIRPERSON RILEY: Thank you. Two more. Will you provide electric vehicle charging stations? If so, how many?

FRANK ST. JACQUES: We don't have an exact number yet, but we're planning to have electric charging stations within the parking structure within facility, but we can certainly get back to your office on that. So, yeah, we haven't made that determination yet.

CHAIRPERSON RILEY: Okay. And lastly, how will you ensure people accessing the site on bike or foot can access the site safely, being that this is going to be in an industrial area?

FRANK ST. JACQUES: Sure. So what the applicant has observed in their years operating the site is that a number of their patrons do ride by bicycle and they're actually— that bicycle use is promoted at the site. They provide bike racks, and

SUBCOMMITTEE ON ZONING AND FRANCHISES

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so there's bike parking. The area is an industrial area, but what they found is that their patrons are able to arrive-- travel safely to and from the site. The sidewalks surrounding the-- the new building once it's been enlarged will be improved as I noted. The street trees will be added, but any broken pavement, you know, will be--

CHAIRPERSON RILEY: [interposing] How are the streets?

FRANK ST. JACQUES: The streets themselves, we-- there's currently no plans for the applicant to make improvements in the street, but we're happy to work with DOT on any improvements that may be proposed there.

CHAIRPERSON RILEY: Yeah, I think it's always important for business owners especially to work with the Community Boards through the advocates to speak about, you know, the transportation issues that happen in the specific area. so I would just, you know, suggest to work with the Community Boards to see how you could make that area more accessible for people that are approaching there with bicycles and who are even walking.

2 FRANK ST. JACQUES: We're happy to do

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CHAIRPERSON RILEY: Thank you. That's all the questions I have. Any of my colleagues have any questions? No? Okay. There being no further questions, this applicant panel is excused. you so much for presenting today.

FRANK ST. JACQUES: Thank you, Chair Riley.

CHAIRPERSON RILEY: Counsel, are there any members of the public who wish to testify on 26-50 Brooklyn Queens Expressway West Rezoning Proposal remotely or in-person?

COMMITTEE COUNSEL: There are no people who signed up to testify remotely, and if there's anyone here in the room, if you want to come up to the podium or see one of the Sergeants at Arms to fill out a speaker card. Doesn't look like there's anyone, Chair, so we can go ahead and close the hearing.

CHAIRPERSON RILEY: There being no members of the public who wish to testify on Pre-considered LUs relating to ULURPs Number C 120283 ZMQ relating to the 26-50 Brooklyn Queens Expressway West

Fitness Director of Design and Construction.

## SUBCOMMITTEE ON ZONING AND FRANCHISES

2 MARIA PLATIS: [inaudible] Towers
3 Property Management.

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administer the oath. So can you, the three of you, raise your right hand and answer the following question. Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before the Subcommittee and in your answers to all Council Member questions?

DAN EGGERS: I do.

CHASE VILLAFANA: I do.

CHAIRPERSON RILEY: Thank you. For the viewing public, if you need an accessible version of this presentation, please send an email request to <a href="mailto:landusetestimony@council.nyc.gov">landusetestimony@council.nyc.gov</a>. And now the applicant team may begin. Panelists, as you begin, I'll just ask that you please restate your name and organization for the record. You may begin.

DAN EGGERS: Sure. Good morning, Chair
Riley, Committee Members. Dan Eggers, Land Use
Attorney at Greenberg Traurig. I'm representing
Planet Fitness. I'm joined by Chase Villafana from
Planet Fitness and Maria Platis from the Property
Management of Big Six Towers. This is an application

rezoned area are proposed. As you can see on the

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zoning change map, the C2 overlay would be consistent with the C2 overlay map directly to the north along Queens Boulevard which extends from 50th Street to 73rd Street, as well as the C2 overlay map directly to the east across 64th Street which extends to 73rd Street. Next please. The rezoning would provide a larger gym for the large residential population in the area, particularly the Big Six Towers residents. As mentioned, Big Six supports this application, and their representative is here to speak if need be. Thank you again, and we welcome any questions.

CHAIRPERSON RILEY: Thank you so much.

Just a couple of questions. If this action were not to be approved, what would be the most likely alternative, and would Planet Fitness still choose this location?

DAN EGGERS: I would say that Planet

Fitness, they have a lease so that they would be in

this location. They would of course only be able to

have a gym of 10,000 square feet, but I would expect

that they would want to go ahead with their occupancy

of the space, but albeit, it would be a smaller gym.

And another point to note is that the space at issue

was historically used as a gym as non-conforming use

for almost 30 years. Well before Planet Fitness had interest in the site it was a Gold's Gym back in 1991, and then later on it became what was known I'm told as Big Six Fitness which was vacated in August of 2020 when the pandemic set upon us. So, and it's been vacant ever since.

CHAIRPERSON RILEY: Thank you. The Big
Six Towers is the-- is a NORC, a naturally-occurring
retirement community. Does Planet Fitness offer any
services specifically for senior citizens?

DAN EGGERS: Chase, would you be able to speak to that?

Villafana, Director of Design and Construction for Planet Fitness. So we are a part of the Silver Sneakers program. We also reach out to the community through a different—different programs and other amenities that we have that Dan touched on, and that's part of the reason that we actually requested the larger square footage so that we can provide more amenities including a Black Card Spa, which we find members who are a little older enjoy hydro massages and massage therapy that we have within our gyms.

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CHAIRPERSON RILEY: Thank

Thank you. Do any

3 Council Members have any questions for this panel?

4 There's not. I would like-- there being no further

5 questions for this applicant panel, you are excused.

6 Counsel, are there any members of the public who wish

7 to testify on 61-10 Queens Boulevard Rezoning

8 Proposal remotely or in person?

COMMITTEE COUNSEL: We have no one registered to testify remotely, and it doesn't look like we have anyone in person, but if we do, please identify yourself. Looks like we don't, Chair. We can go ahead and close the hearing.

CHAIRPERSON RILEY: Thank you. There being no other members of the public who wish to testify on Pre-considered LUs relating to ULURP Number C230052 ZMQ relating to the 61-10 Queens Boulevard Rezoning Proposal, the public hearing is now closed and the items are laid over. I would now like to acknowledge Council Member Louis is joining us, and I would like to reopen the vote.

COMMITTEE COUNSEL: So, reopening the vote for the approval of Land Use 184 and 185 for Boston Road, 186, 187, 188 for Queens Plaza South and to approve with modifications LUs 189, 190, and 191

2 for Paperific. All local Council Members are in

3 support. Chair Louis how do you vote?

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COUNCIL MEMBER LOUIS: Thank you, Chair, for keeping the vote open. I vote age on all. Thank you.

COMMITTEE COUNSEL: The final vote is 8 in the affirmative, no negatives, no abstentions.

The items are approved and will be referred to the full Land Use Committee.

CHAIRPERSON RILEY: Thank you, Counsel.

I would now like to open the public hearing on Preconsidered LUs relating to ULURPs Number C220267 ZMQ and N220268 ZRQ relating to the 141-05 109th Avenue Rezoning Proposal in Speaker Adams' district in Queens. This application seeks a zoning map amendment to rezone the existent R3A zoning district to an R6B/C2-3 zoning district, and a related zoning text amendment to map an MIH program area. For anyone wishing to testify on this item remotely, if you have not already done so, you must register online and you may do that now by visiting the council's website at council.nyc.gov/landuse. Once again, for anyone with us in-person, please see one of the Sergeants to prepare and submit a speakers

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card. Unfortunately, Speaker Adams could not be here with us today, but she sent a statement about this application that I'll read on her behalf. "I would like to thank the applicant team for presenting at today's public hearing. This applicant has owned and operated a small business in South Jamaica for nearly 40 years, and I appreciate their dedication to this community and neighborhood I call home. The site on 109th Avenue is currently an open construction materials yard in an area otherwise surrounded by residential or neighborhood retail uses. New housing with ground floor retail and community facilities could improve the local environment for neighbors and pedestrians. Yet, there are still outstanding concerns and conversations about this development" -excuse me-- "about how this development will fit into this neighborhood. The applicant has proposed a four-story building while the community has continued to express concerns about height and scale. applicant spoke to providing a setback of the fourth story in order to mitigate the impact of the buildings on neighbors. I would support efforts by the applicant to address community concerns about the development's impact on the surrounding neighborhood.

There's a tremendous need for affordable housing in New York, including in South Jamaica, and I would like to see that need for more and deep affordable housing reflected in this project. I would appreciate hearing from the applicant on how this project can potentially fulfil the adequate levels of affordability needed in our city and our community. As NYC transitions to a greener city with more energy efficient buildings, the applicant should seek to maximize opportunities to make this building sustainable through the utilization of solar panels and green infrastructure. And finally, I would like more clarity and detail on the applicant's proposal to include space for community uses in the project such as a pre-k facility and a commitment to work with local partners. As Speaker, I have led our body to balance citywide and local concerns in the land use process, prioritizing the development of muchneeded affordable housing, and fulfilling the economic development and housing needs of local communities. I look forward to continuing to work with this development team on making this project that helps improve South Jamaica and address our

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Land Use Counsel from Akerman LLP. The proposed

2 zoning and text amendments will allow the 3 construction of a four-story mixed-use building in South Jamaica community District 12. The applicant, 4 Mal Pal Realty Corp has been operating the business 5 at the development site for 38 years and will 6 continue using office space there. Next please. 7 development site is located at 109th Avenue between 8 136 Street and 142<sup>nd</sup> Street. It's used as a non-9 conforming building materials storage yard. The rest 10 11 of the rezoning area is not applicant-owned and a residence and a non-conforming materials yard. 12 13 The surrounding area is mostly residential please. with some commercial uses, and taller buildings in 14 15 the area range in height from 31 to 36 feet high. 16 Next please. The proposed district designation 17 moderately increases density at a wide street 18 intersection and it allows replacement of a nonconforming use, retention of the applicant's office 19 use and affordable housing where it's not currently 20 required. Next please. The proposed development of 21 a four-story mixed-use building with sustainable 2.2 2.3 design elements to promote energy efficiency and drainage. It consists of residential, commercial, 24 25 and community facilities and accessory parking

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CHAIRPERSON RILEY: That was quick.

Thank you. I'm going to ask a few questions, and I'm going to pass it over to Council Member Bottcher who has a question as well. First question, what will be the most likely alternative if this application were to be disproved?

representatives. That concludes the presentation.

LISA ORRANTIA: The applicant would continue to operate the non-conforming use building materials storage yard and accessory office.

CHAIRPERSON RILEY: Okay. Have you considered the Borough President's recommendations for passive landscaping for improved storm drainage?

LISA ORRANTIA: Yes, we're definitely going to incorporate sustainable design into the project, so that will include solar panels, energy efficient windows and walls, use of permeable paved ways to promote storm water filtration and retention of water on the site. And we'll also be seeking DEP and DOT approval for a bios wells.

2 CHAIRPERSON RILEY: Thank you. Do you
3 intend to set a goal for contracting with MWBE and
4 local firms for construction and building

5 | maintenance?

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STEVEN SINACORI: I can take that. Steven Sinacori. Yes, absolutely. In most of our projects in Queens and around the City, that's something that we always do. The Borough President has asked us to commit at least a 25 percent goal. We hope, you know, to do better once we select a general contractor. Currently, many of the employees for the current company reside in the neighborhood, and most of them as well as— are minorities. So we—something that we're going to continue to work on and you know, report back to the Borough President and to the Council Member.

CHAIRPERSON RILEY: Thank you, Steven, and I appreciate the 25 percent, but I think that number is very low. If you can, you know, achieve to go higher, I think we'll be really appreciative.

STEVEN SINACORI: Our [inaudible] that we, you know, try to make it as high as possible.

CHAIRPERSON RILEY: Okay. Thank you.

Will you make every effort to recruit a locally-based

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nonprofit group to operate the daycare facility and local businesses to lease retail space in this project?

STEVEN SINACORI: Yeah, so we're doing-with respect to that, what we've said is we've reached out to two community facility users. First, we reached out to the Jamaica hospital which is a local hospital that serves a wide area of Queens. We asked them to give them the right of first refusal if they would need space on -- as well as the possibility of either doing a UPK or a daycare facility. There's a daycare facility across the street that has expressed interest in the space. Timing is, of course, the issue, but we also explained to Council-to the Speaker that we would not finalize any of these uses without her final sign-off. So, going forward we'll be, you know, in continued conversation about that, but we're committed to have local uses and something that benefits the community.

CHAIRPERSON RILEY: Thank you, Steven.

Lastly, the application currently maps both MIH

options one and two. The Speakers housing platform

highlights the inflation in MIA's in recent years and

that the need for deep affordability. Are you

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willing to commit to MIH option one to address this
concern?

know, we originally started out with M option one and two to allow us the time to go out and go through the neighborhood and figure out what's the best income levels, and after closely looking at it and hearing form the Community Board and hearing from others including Neighborhood Housing Services of Jamaica which is a local not-for-profit, we're committed to doing option one.

CHAIRPERSON RILEY: Thank you, Steven. I would now like to pass over to Council Member Bottcher to ask his question.

COUNCIL MEMBER BOTTCHER: Could you please put up the first slide with the rendering of the building?

UNIDENTIFIED: Yes, one moment.

COUNCIL MEMBER BOTTCHER: Not the most important factor, but the brick color, the colors of the buildings, could you share with us what you're thinking there?

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STEVEN SINACORI: You know, we're open to making adjustments. The brick color, are you referring, Council Member Bottcher to the grey or-
COUNCIL MEMBER BOTTCHER: [interposing]

It's the orange.

STEVEN SINACORI: or the red one?  $\mbox{COUNCIL MEMBER BOTTCHER:} \ \ \mbox{The orange and}$  the grey.

building had less brick and more glass, and I guess was it steel? And the Community Board asked us, you know, to make the building look more contextual, so that's why they added-- we added the brick. But you know, we're open to making those changes. It was more in response to a request from the local community. That's why that brick was added.

COUNCIL MEMBER BOTTCHER: And not the most important thing in the world, but there's so much beautiful brick. If you look at some of the historic buildings, brick can be one of the most beautiful things, and I think--

STEVEN SINACORI: [interposing] We'd be happy to listen--

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## SUBCOMMITTEE ON ZONING AND FRANCHISES

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2 COUNCIL MEMBER BOTTCHER: [interposing]
3 You might want to take another look at what's out
4 there.

STEVEN SINACORI: We're not--

COUNCIL MEMBER BOTTCHER: [interposing]

It could be really, really nice.

STEVEN SINACORI: Absolutely. We're not wed to that brick.

COUNCIL MEMBER BOTTCHER: Thank you.

STEVEN SINACORI: Thank you.

CHAIRPERSON RILEY: Thank you, Council

Member Bottcher. Are there any more colleagues that
questions for this panel? There being no further
questions, this applicant panel is excused. Counsel,
are there any members of the public who wish to
testify on 141-05 109th Avenue Rezoning Proposal
remotely or in person?

COMMITTEE COUNSEL: No members of the public signed up to testify online, and we don't see any in the room. So, Chair, you can go ahead and close the hearing.

CHAIRPERSON RILEY: There being no members how wish to testify on Pre-considered LUs relating to the ULURP Number C220267 ZMQ and N220268

the terms for an additional five years as well as to

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incorporate others' additional rights and responsibilities, including an increase in the overall number of bus stop shelters and automatic public toilets that may be provided. For anyone wishing to testify on this item remotely, if you have not already done so, you must register online and you may do that now by visiting the Council's website at council.nyc.gov/landuse. And once again, for anyone with us in-person, please see one of the Sergeants to prepare and submit a speaker's card. Counsel, can we

COMMITTEE COUNSEL: Yes, the panel for this item is Michelle Craven [sp?] and Miranda Alquist.

CHAIRPERSON RILEY: Counsel, please administer the affirmation.

please call the first panel for this item?

COMMITTEE COUNSEL: If you could both raise your right hand? Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before the Subcommittee and in your answers to all Council Member questions?

CHAIRPERSON RILEY: Thank you so much. For the viewing public, if you need an accessible version of this presentation, please send an email

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request to landusetestimony@council.nyc.gov.

3 the applicant team may begin. Panelists, as you

begin I'll just as you to please restate your name 4

and organization for the record. You may begin. 5

MICHELLE CRAVEN: Good afternoon Chair

7 Riley and members of the Subcommittee on Zoning and

Franchises. I'm Michelle Craven, Assistant 8

Commissioner for Cityscape and Franchises at the New 9

York City Department of Transportation and with me 10

11 today is Miranda Alquist, Director of Legislative

Thank you for the opportunity to testify on 12 Affairs.

the Coordinated Street Furniture Franchise 13

Authorizing Resolution. This resolution with 14

15 authorize DOT to seek permission from the New York

16 City Franchise and Concession Review Committee, also

17 known as the FCRC, to extend the City's franchise

18 agreement with JC Decaux for five years, bringing the

19 total term of the agreement to 25 years and

authorizing it through June 2031. This extension 20

would be consistent with the franchise limit set 21

2.2 forth in the City Charter. To give some background

on this franchise, in 2006 DOT awarded a 20-year 2.3

franchise with Samusa [sp?] Inc. for the 24

construction, installation and maintenance of bus

The proposed amendment will add 360 new bus shelters.

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percent MWBE target that will support local

1 SUBCOMMITTEE ON ZONING AND FRANCHISES

2 construction companies and other vendors throughout

3 the City. Such target does not exist in the current

4 agreement. In conclusion, the Administration

5 supports this resolution which would allow DOT to

6 seek permission from the FCRC to extend the franchise

7 agreement. We'd be happy to answer any questions.

CHAIRPERSON RILEY: Thank you so much. I have a couple of questions, and then I'm going to pass it over Council Member Carr who has a question as well. Could you please clarify the need for the additional five years?

years is part of the negotiation that we've entered into with JC Decaux. We're seeking this amendment that will provide us with these additional services. Without the five-year extension, we won't get the additional services now, but that includes the 360 bus shelters, up to 40 APTs, and then through that five-year term we'll get the additional overseas advertising plus additional revenues to the City, the substantial revenues that will help to provide stability in the contract and stability of the City's finances.

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## SUBCOMMITTEE ON ZONING AND FRANCHISES

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CHAIRPERSON RILEY: Could you please clarify the changes to the program in terms of specific facilitates to be installed, and how the numbers compare to what was originally approved, or what is permitted under the current agreement?

MICHELLE CRAVEN: So, the current agreement, the initial agreement had a cap of bus shelters to 3,500, and when we did the change of control in 2015, we got an additional 75. So it's 3,575. We're basically at--

CHAIRPERSON RILEY: [interposing] What year you said?

MICHELLE CRAVEN: 2015. We're basically at that cap now. We have no excess to put bus shelters out on the street right now. There are about 3,330 on the street currently, because there have been service cuts from the MTA over the years, particularly in 2010 and 2011, we had to take some out. There are also some that are temporarily out of service for construction. But if you want to break down by borough—

CHAIRPERSON RILEY: [interposing] Yes.

MICHELLE CRAVEN: in terms of what's out there right now. Fairly active-- this factors out

2 the ones removed for construction right now. In

3 Queens there are 968; in Brooklyn, 871; in Manhattan

4 720; in the Bronx 563; and Staten Island 208. I also

5 have the original installation numbers if that's

6 helpful, but whatever you want.

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CHAIRPERSON RILEY: Okay. So I have a huge issue with last two, and I'm sure Council Member Carr is going to bring that up as well. But the Bronx, what was the determination when you guys were suggesting where you put bus shelters?

MICHELLE CRAVEN: So, under the original contract of the 3,500, 3,300 were designated to be replacements of bus shelters that were already there.

CHAIRPERSON RILEY: 3,300?

MICHELLE CRAVEN: 3,300. So the vast majority were just done as replacement, basically, and only 200 were for additional new sites that we call them. Most of the new sites that we installed were either done as community requests, elected request. Like we just sort of took requests. We got them, we'd inspect the sites to see if they met the standing criteria in the contract. You know, we take a look of factors in the area, you know, where there's senior centers the ridership high, you know,

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 44 2 the need for the shelter, and then install it if it 3 made sense. But again, the number of new sites was very low, and I think this amendment would give us 4 over 300 new sites, which is more than we were 5 getting really in the original 20-year agreement, and 6 7 so this would give us an opportunity to I think put more new sites out there, and I would certainly 8 welcome input from you, from anyone else at the 9 council for locations where we can put--10 11 CHAIRPERSON RILEY: [interposing] So, out 12 of the 360 you don't have any designated boroughs 13 that you're going to be putting that 360 in? 14 MICHELLE CRAVEN: No, there's a few-- I 15 will say, a few is part of the deal with JC Decaux that we're looking at putting in at sort of high 16 17 passenger or high revenue locations that will help to 18 fund the rest, but the vast, vast majority will be 19 DOT's sole discretion. 20 CHAIRPERSON RILEY: Does JC Decaux not 21 view the Bronx or Staten Island as high-revenue 2.2 locations for them to put bus shelters? 2.3 MICHELLE CRAVEN: I would-- I mean, I would defer to them, but I feel like most of their ad 24

sales come from Manhattan. But I will say, all of

SUBCOMMITTEE ON ZONING AND FRANCHISES 45
the shelters to-date have been, like, at DOT's
determination and then again, the vast majority will
be at DOT's discretion.

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CHAIRPERSON RILEY: Okay, I just want to state for the record, I did have a conversation with the Deputy Speaker this morning, and she's very concerned about this as well. She feels— she shares the same concern as myself. We feel like the Bronx, Staten Island, we don't get these bus shelters, of course, and we're having a lot of members in our community who are just standing when it's raining, horrible weather. They have no shelter to wait for any transportation. So I just would like to highly suggest that you guys look into that—

MICHELLE CRAVEN: [interposing] Yeah.

CHAIRPERSON RILEY: When you're putting in new shelters, especially that, you know, we're representing the Bronx here, and Council Member Carr's representing Staten Island, and these numbers are really, really, really low. Okay. Thank you.

MICHELLE CRAVEN: And again, if you have suggestions, we would be happy to--

CHAIRPERSON RILEY: [interposing] Of course, of course. Thank you. What will be the

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Council's role if any in identifying locations for any of the additional facilities? And have-- I'm pretty sure you said these locations haven't been determined yet. But will be our role in determining these locations?

MICHELLE CRAVEN: So, we welcome any kind of input that you want to give to us in sort of suggesting recommendations for sites.

CHAIRPERSON RILEY: Okay.

MICHELLE CRAVEN: We're happy to work with you, be happy to work with anyone in the Council for recommendations.

CHAIRPERSON RILEY: Thank you. From an equity perspective specifically, how can we ensure the facilities are located in ways that reach underserved communities and take into account factors others that in terms of bottom line revenue?

MICHELLE CRAVEN: I think-- I mean, I think it really is a matter of community and elected input. I think that-- we want to hear from local communities. We want to hear from local elected officials to make sure that we're hitting the right locations and places that really need it.

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2 CHAIRPERSON RILEY: Thank you. Can you
3 please clarify the background on this agreement,
4 specifically in terms of any changes in land use
5 review process that have taken place since the

6 Council's 2003 authorizing resolution?

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MICHELLE CRAVEN: Don't think there have been any specific changes to ULURP process. We did consult with the Department of City Planning a few years ago to see if we could go over the bus shelter cap and they advised us that we could go over by about 10 percent or so in terms of the total number of bus shelters installed and in operation on the ground without sort of triggering any land use review—

CHAIRPERSON RILEY: [interposing] That was the extra 75 that you had mentioned?

MICHELLE CRAVEN: Well, the extra 75, but there are also willing to let us go up to about 3,850.

CHAIRPERSON RILEY: Okay. Since some people may be wondering, could you clarify how the coordinated street furniture franchise relates if at all to the Link Kiosk that provide Wi-Fi in charging facilities?

25 CHAIRPERSON RILEY: Okay.

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going to add a 30 percent target.

up to 40. And we have two that we're planning to put

## SUBCOMMITTEE ON ZONING AND FRANCHISES

2 in this year that the folks [sic] are waiting on.

3 Decaux as part of this deal is going to give us their

4 brand new-- they call them state-of-the-art APTs.

5 The ones that are currently on the ground are the

6 ones that have been in stock-- were purchased

7 [inaudible] 2006. So they're not really in great

shape. So the new ones that are going in will be

9 brand new.

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CHAIRPERSON RILEY: Do you know how they'll be choosing the location for the toilets?

MICHELLE CRAVEN: So, that's up to DOT, and again, we're very open to recommendations from anyone. They have been notoriously difficult to site, partially because they're so big. They have a lot of subsurface infrastructure, and they need to also make utility connections. But again, we're

CHAIRPERSON RILEY: Thank you so much. I will now yield my time to Council Member Carr.

happy to talk to anyone about locations.

Council Member Carr?

COUNCIL MEMBER CARR: Thank you, Chair
Riley. And I just want to second everything the
Chair said about borough equity where a shelter
placement concerned, and I appreciate the willingness

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 51 2 to work with us on siting some additional locations 3 in our respective boroughs and elsewhere. You mentioned that, you know, barring a handful the 4 increase is not spoken for in terms of new shelters, 5 but do you keep an official kind of like wait list? 6 7 MICHELLE CRAVEN: We have -- we do have a wait list of requests that we've gotten over the 8 9 years since we basically hit the cap, so we will revisit that, but again, you know, we're happy to--10 11 COUNCIL MEMBER CARR: [interposing] And is the wait list in excess of the increase that you're--12 13 MICHELLE CRAVEN: [interposing] No. COUNCIL MEMBER CARR: 14 No? Okay. 15 terms of bus shelter maintenance, my understanding is 16 maintenance includes snow removal, is that true? 17 MICHELLE CRAVEN: Yes. 18 COUNCIL MEMBER CARR: So, Samusa was 19 terrible at this, and I will say that I have noticed stark improvement since 2015, but obviously there are 20 times where things are not addressed in what I would 21 consider an adequate amount of time, and so is-- can 2.2

you get into the particulars of what the snow removal

requirements in the franchise are, or if they're

25 being changed at all in this extension?

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MICHELLE CRAVEN: So, the contract requires Decaux to clean the bus shelters in the same time frame as private property owners, which is within four hours of the end of a storm, and if it stops snowing overnight, they get until the following morning, which has proven to be very difficult as--

COUNCIL MEMBER CARR: [interposing] Yeah, that never happens.

MICHELLE CRAVEN: Yeah, I mean, it's-- at 3,500 locations [inaudible] it's kind of a daunting What they do, and we can get you more details on this, but what they do, they have teams that go to every borough basically to start in every borough and, you know, try [inaudible] before the storm ends they start trying to clear so they can get ahead of it depending on how much snow it is. If it's not too much snow, it's not so bad. If it's two feet of snow, it could be really daunting. They do pre-treat the shelters beforehand, which is really good if you have [inaudible] you know, two inches of snow. helps a little bit, but again, if it's a lot of snow, it's not a great situation. We have been talking to the Department of Sanitation to try to help us in coordination efforts and just really to get their

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 53
2	advice on snow cleaning, because they're the experts.
3	And we've been talking to them this winter. This
4	winter, obviously, we didn't actually have any snow
5	storms, so we were trying to, you know, put something
6	in practice, but we haven't really gotten that far
7	yet, just because of the weather.
8	COUNCIL MEMBER CARR: But in particular
9	when they do the removals, right, obviously
10	underneath the shelter, that makes sense. Is there
11	MICHELLE CRAVEN: [interposing] Oh, yeah.
12	COUNCIL MEMBER CARR: defined
13	responsibility around the shelter?
14	MICHELLE CRAVEN: It's within the
15	shelter, three feet around, and then three feet to
16	the curb to do like a passage, you know, so people
17	can actually get to the bus.
18	COUNCIL MEMBER CARR: Okay, understood.
19	So, in terms of, you know, managing these teams,
20	right, DOT is not managing them directly.
21	MICHELLE CRAVEN: Right.
22	COUNCIL MEMBER CARR: This is being done
23	by the franchisee, but what if any kind of oversight

is the Agency exercising over those operations? Are

SUBCOMMITTEE ON ZONING AND FRANCHISES

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2 you doing a post-mortem after a snow storm? What

3 does that look like?

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So, we have a small MICHELLE CRAVEN: inspection team that, you know, that actually also goes around to inspect for maintenance and everything else, but after snow storms we'll go out. We do what we call a five borough sweep and we'll send people to all the boroughs to spot check the cleaning and see how they've done and take pictures and see have they been there. You know, we run into problems a lot because they'll clear, and then the snowplows come through and kind of plow them back in. So we'll go and we'll say, like, look you need to clear out this path. This is what's happening on this corridor. then obviously we get complaints from 311. We hear from elected, you know, we send all those to Decaux right away to follow up [inaudible].

COUNCIL MEMBER CARR: Well, I think if they're going to be successful in the extension, I think that they have to kind of engage with the members directly in our offices and that can be done in coordination--

MICHELLE CRAVEN: [interposing] Okay.

COUNCIL MEMBER CARR: with you guys, but

I just think that we need to have a better rapport

moving forward, because right now it's just like we

send things into the ether of the agency, and I know

our Borough Commissioners want to be responsive and

always are--

MICHELLE CRAVEN: [interposing] Yeah.

COUNCIL MEMBER CARR: but I understand that, you know, these are not DOT employees and they're not city employees, but I think we need to make sure that we intend to hold them accountable over the period of the extension that they're doing—they're meeting their maintenance obligations.

MICHELLE CRAVEN: And I'm sure that they'd be happy to meet with you or anybody on the Council, and obviously we get to where we could set that up. [inaudible]

COUNCIL MEMBER CARR: Thank you, and I'd love to get a list of all the existing shelter locations by borough if we could.

MICHELLE CRAVEN: Oh, yeah, okay. It's all on Open Data, actually if you want to see it right away, but we could send a list--

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2 COUNCIL MEMBER CARR: [interposing] Thank

3 you.

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CHAIRPERSON RILEY: Thank you, Council

Member Carr. Thank you. And I would love to, if you
guys could coordinate and facilitate a conversation
with the company as well with my office.

MICHELLE CRAVEN: Okay.

CHAIRPERSON RILEY: There being no more questions for this applicant panel, this panel is excused. Counsel, are there any members of the public who wish to testify on the Coordinated Street Furniture Franchise Proposal remotely or in-person?

COMMITTEE COUNSEL: No witnesses remotely and I don't see any here in the room, Chair, so we can go ahead and close the hearing.

CHAIRPERSON RILEY: There being no members of the public who wish to testify on Pre-considered Resolution for the amendment and extension of the Citywide Coordinated Street Furniture Franchise, the public hearing is now closed and the item is laid over. That concludes today's business. I would like to thank the members of the public, my colleagues, Subcommittee Counsel, Land Use, and other Council staff, and Sergeant at Arms for participating in

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 57	
2	today's meeting. This meeting is hereby adjourned.	
3	Thank you.	
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date May 9, 2023