CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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July 28, 2022

Start: 12:01 p.m. Recess: 1:50 p.m.

HELD AT: HYBRID HEARING - COMMITTEE ROOM -

CITY HALL

B E F O R E: Kevin C. Riley, Chairperson

COUNCIL MEMBERS:

Shaun Abreu

Erik D. Bottcher
David M. Carr
Kamillah Hanks
Farah N. Louis
Francisco P. Moya
Tiffany Caban

APPEARANCES

Jaclyn Scarinci Leon Huvsepian Jarolyn Diaz Eric Palatnik Frank St. Jacques Kenneth Chiang Thomas Gresch Robert Huberman Jay Valgora Ken Smith Jason Diaz Rev. Hassan Clark Carlos Cano Victoria Kammer Dr. Anju Rupchandani Pastor Corwin Mason Claudia Coger Anna Ortega

SERGEANT-AT-ARMS: Good afternoon,

everyone. Welcome to today's hybrid New York City

Council meeting of the Subcommittee on Zoning and

Franchise.

Please place electronic devices to vibrate or silent.

If you wish to submit testimony, you may send it to landusetestimony@council.nyc.gov. Again, that's landusetestimony@council.nyc.gov.

Thank you for your cooperation. Chair, we are ready to begin.

CHAIRPERSON RILEY: [GAVEL] Good
afternoon, and welcome to a meeting of the
Subcommittee of Zoning and Franchises. I am Council
Member Kevin Riley, Chair of the Subcommittee.

This afternoon, I am joined in the Chambers by Council Member Moya, Chair Louis, Council Member Bottcher, and Council Member Hanks.

Today, we will vote on one rezoning proposal for 1810 Randall Avenue in the Bronx that the Subcommittee will hear today. We will also hold public hearings for 3 rezoning proposals, one in my District in the Bronx for 1959 Strang Avenue and 2 in

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 Queens for 231-06 Northern Boulevard and Halletts 3 North. Before we begin, I recognize the 4 Subcommittee Counsel to review the hearing 5 procedures. 6 7 SUBCOMMITTEE COUNSEL: This meeting is 8 being held in hybrid format. Members of the Subcommittee are required to meet in person. Members of the public who wish to testify may do so in person 10 11 or via Zoom. Members of the public wishing to testify remotely were asked to register for today's hearing. 12 13 If you wish to testify and have not 14 already registered, please do so now by visiting the 15 New York City Council website at www.council.nyc.gov/landuse to sign up. 16 17 Members of the public may also view a 18 livestream broadcast of this meeting at the Council's 19 website. 20 If you need an accessible version of any 21 of the presentations shown today, please send an email request to landusetestimony@council.nyc.gov. 2.2 2.3 When called to testify, individuals appearing before the Subcommittee will remain muted 24

until recognized by the Chair.

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Applicant teams will be recognized as a group and called first followed by members of the public.

When the Chair recognizes, if you are joining us remotely, your microphone will be unmuted. Please take a moment to check your device and confirm that your mic is on before you begin speaking.

Public testimony will be limited to 2 minutes per witness. If you have additional testimony you would like the Subcommittee to consider or if you have written testimony to submit instead of appearing here before the Subcommittee, you may email it to landusetestimony@council.nyc.gov. Please indicate the LU number or the project name in the subject line of your email.

Witnesses joining remotely are requested to remain in the meeting until excused by the Chair as Council Members may have questions.

Finally, there will be pauses over the course of this hybrid meeting for various technical reasons, and we ask that you please be patient as we work through any issues.

Chair Riley will now continue with today's agenda items.

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CHAIRPERSON RILEY: Thank you, Counsel. I just want to state for the record we've been joined by Council Member Carr and Council Member Abreu.

I will now open the public hearing on Preconsidered LU C 220203 ZMX and N 220204 ZRX relating to the 1810 Randall Avenue rezoning proposal in Council Member Farias' district in the Bronx. This application seeks a zoning map amendment to rezone existing R4/C1-2 and a R5/C1-2 zoning district to an R6/C1-2 zoning district and the related zoning text amendment to establish an MIH program area.

For anyone wishing to testify on this item remotely, if you have not already done so, you must register online, and you may do that now by visiting the Council's website at council.nyc.gov/landuse.

Council Member Farias is unable to join us today but sent a statement in support that I would like to read on the record on her behalf.

I have been working closely with all parties involved in this project since November 2021 including the developer, the church, and the greater community to ensure the members of the church have a leading role in the process and there is a direct

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 7						
2	benefit to the needs of the district. I am proud to						
3	say we have come to this place in the development and						
4	city planning process because of the direct work with						
5	several informational sessions, outreach, and						
6	education to neighbors and the surrounding area and						
7	additional community benefits requests fulfilled. I						
8	feel confident in moving this project forward through						
9	the city planning approval process. This will be 100						
10	percent affordable senior housing through the SARA						
11	program with a rolling voucher for every unit, and I						
12	have allocated 1.5 million from my capital budget for						
13	the FY-2023 to ensure the groundbreaking of this						
14	project occurs in 2022. I want everyone voting on						
15	this project today to know how important necessary						
16	senior and affordable housing is to my district, and						
17	my office has worked hard to ensure that this						
18	development is equitable by and for the community it						
19	will be serving. Because of this, I urge all of my						
20	Colleagues to vote yes on the 1810 Randall Avenue						
21	project. That ends council Member Farias' statement.						
22	Counsel, please call the first panel for						

this item.

Panelists, as you begin, I'll just ask that you

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please restate your name and organization for the
record. You may begin.

JACLYN SCARINCI: Good afternoon, Chair
Riley and Members of the Zoning and Franchises
Subcommittee. My name is Jacklyn Scarinci of Akerman,
LLP, Land Use Counsel for the applicants which are
comprised of the owner, the Casa de la Fe Church, and
also Vertical Community Developers, the developer of
the project. I'm joined here this afternoon with Leon
Huvsepian, the Vice President of Vertical Community
Developers, and we're here to present the proposed
rezoning of the property known as 1810 Randall Avenue
which will facilitate the redevelopment of a site
with new mixed building of senior affordable housing
and bring back the current church, Casa de la Fe,
House of Faith. Next slide, please.

The project site is comprised of 3 tax

lots that encompass the entire block front on Randall

Avenue between Beach and Taylor. This is just west of
the major intersection of Soundview and Randall

Avenue which are wide zoning streets. The project

site is a rectangular zoning lot with 200 feet of
frontage on Randall and then 100 feet on both Beach
and Taylor. The sites are currently zoned R4 and R5A,

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and there are 6- and 7-story buildings located 2

blocks west of the site in the NYCHA Soundview Houses

as well as a number of higher density buildings just

outside of the 600-foot radius that you see here. The

project site has access to a number of bus lines in

7 the area with a bus stop for the Bx27 directly in

8 front of the site and it has access to the Bx5, Bx39,

9 and Bx36 bus lines. Next slide, please.

As you can see from the existing conditions today, the site is improved with the Casa de la Fe Church which was a converted theatre so it is in need of upgrading to provide the classroom and programming space that the church needs to carry out their mission. Also, Casa de la Fe has a significant presence in the community but is in need of rehabilitating this space. There's also an unimproved parking lot on the site today. Next slide, please.

The applicant team has been engaging with Community Board 9 and Council Member Farias on this project as you heard in her statement, and this project is able to hit on a number of the major community District 9 needs which include affordable housing, senior services, public safety, youth and children services because the church provides much

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needed affordable enrichment programs for children,
and neighborhood preservation by avoiding
displacement of residential units. There's currently

no residential use on the site today. Next slide,

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Here's the proposed development overview.

We're proposing a new 8-story mixed use residential and community facility development that will have approximately 86,000 square feet of residential floor area, 167 senior affordable housing units that's intended to be financed through HPD's SARA term sheet, a new and improved house of worship and community center for the Casa de la Fe Church which will be approximately 12,000 square feet, and 16 accessory parking spaces. Next slide, please.

We're requesting 2 zoning and land use actions, a zoning map amendment from the existing R4A/C1-2 and R5/C1-2 zoning districts to an R6/C1-2 zoning district and a zoning text amendment to establish a Mandatory Inclusionary Housing project area over the project area. Next slide, please.

Just an image of the site plan. Next slide, please.

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This is a new rendering of the mixed-use development with the Casa de la Fe on the corner of Beach and Randall Avenue. Next slide, please.

I now will turn it over to Leon to get into more of the specifics regarding the senior affordable housing component of the project.

LEON HUVSEPIAN: Thank you, Jackie.

Vertical Community Development is looking forward to continuing its relationship and partnership with Casa de la Fe Church to redevelop the property and bring much needed senior affordable housing to the Bronx and more specifically to the Soundview community. The proposed rezoning will facilitate the development of approximately 167 units of housing, 100 percent affordable, for seniors of which 25 to 30 percent will be permanently affordable under the Mandatory Inclusionary Housing Program and all of which will be subject to an HPD regulatory agreement with the term of 30 years at a minimum, potentially up to 60 years. We anticipate that the project will be funded using the SARA program as mentioned, which is designed for seniors 62 years and older. SARA permits a maximum income level of 60 percent area median income but also permits federal vouchers which are restricted to 50 percent area median income. Based on the 2022 HUD income limits, household incomes must be between 0 and 53,400 for up to a 2-person household to qualify for a unit. The SARA term sheet also provides for a mix of studio and 1-bedroom units. This slide shows the current unit distribution for the project based on HPD's current term sheet. The SARA term sheet provides for 30 percent of the units to be used for homeless and formerly homeless individuals utilizing some of the studio units. We will continue our conversation with our partners at HPD regarding the proposed unit distribution for the project and to further explore whether changes are needed. With that, back to Jackie.

JACLYN SCARINCI: Just to kind of give an overview. The project received approval at the Community Board and the Borough President and also received approval from the City Planning Commission and now we're here before the Zoning and Franchises Subcommittee. If you have any questions, we're happy to answer them. Thank you for your time.

CHAIRPERSON RILEY: Thank you. Just 2 questions really quick and I'll see if my Colleagues

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2 have any questions. I just want to announce we've 3 been joined by Council Member Caban as well.

How long is the term for the regulatory agreement for the affordable units that will be covered in the SARA term sheet and are not subjected to the MIH and what will be expected when the term expires?

JACLYN SCARINCI: Sure. The SARA program will require a minimum of a 30-year regulatory agreement, but the tax exemption usually is a longer period. It's a 60-year period.

LEON HUVSEPIAN: Minimum of 40 and usually 60 years depending on which tax exemption is used. So a minimum of 60 years, a portion of that obviously is affordable with the MIH. Most frequently, those get rolled into new regulatory agreement, rehab, and a new regulatory agreement after that period of time, but that's beyond our horizon to see.

CHAIRPERSON RILEY: Thank you. Borough

President Gibson has discussed the need for larger

unit sizes. Can you discuss what factors your team

contemplated when deciding both on the unit mix and

the square footage for each unit?

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LEON HUVSEPIAN: There are a lot of
considerations obviously, and my background is HPD so
I worked there for 7 years previous to coming to
Vertical Community Development so one of the goals is
obviously to create as much affordable housing as
possible. One of the restrictions in the term sheet
limits unit sizes to be within a band so we're
designing our units to be term sheet compliant which
we have to do based on HPD's requirements, and that
enables more units to be created. We have a mix of
studios and 1-bedrooms that are permitted, and we do
have more studios currently, but that's really to get
as many units and provide for as many households as
possible.

CHAIRPERSON RILEY: Thank you. I now invite my Colleagues to ask any questions. Anybody have any questions?

There being no questions for this applicant panel, this panel is excused.

Counsel, are there any members of the public who wish to testify on the 1810 Randall Avenue proposal?

that there are no remote witnesses.

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witnesses.

SUBCOMMITTEE COUNSEL: Chair, we will just check with our remote production team to make sure

If there any members of the public who wish to testify remotely on the 1810 Randall Avenue proposal, please use the raise hand button now, and if there are any persons in the Committee Room who wish to testify on this item please come forward, fill out a speaker card, and make yourself known. We will stand at ease briefly while we check for remote

CHAIRPERSON RILEY: There be no other members of the public who wish to testify on Preconsidered LUs related to the ULURP C 220203 ZMX and the N 220204 ZRX related to the 1810 Randall Avenue rezoning proposal, the public hearing is now closed.

Thank you, Counsel. Today, we will vote to approve Preconsidered LUs related to ULURP numbers C 220203 ZMX and N 220204 ZRX relating to the 1810 Randall Avenue rezoning proposal in Council Member Farias' district in the Bronx. As we just heard, the proposal will rezone the R4/C1-2 and an R5/C1-2 zoning district to an R6/C1-2 zoning district and

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 17						
2	establish an MIH program area utilizing MIH Option 1						
3	and 2. These approvals would facilitate the						
4	development of a new 8-story mixed-use building with						
5	upgraded facilities for Casa de la Fe. Council Member						
6	Farias is in support of this proposal. Are there any						
7	Council Members who have questions or remarks at this						
8	time?						
9	There being no Council Members, I will						
10	now call for a vote to approve Preconsidered LUs						
11	relating to ULURPs number C 220203 ZMX and N 220204						
12	ZRX relating to the 1810 Randall Avenue rezoning						
13	proposal.						
14	Counsel, please call the roll.						
15	SUBCOMMITTEE COUNSEL: Chair Riley.						
16	CHAIRPERSON RILEY: Aye.						
17	SUBCOMMITTEE COUNSEL: Council Member						
18	Moya.						
19	COUNCIL MEMBER MOYA: I vote aye.						
20	SUBCOMMITTEE COUNSEL: Council Member						
21	Louis.						
22	COUNCIL MEMBER LOUIS: I vote aye.						
23	SUBCOMMITTEE COUNSEL: Council Member						
24	Abreu.						

COUNCIL MEMBER ABREU: Aye.

must register online and you may do that now by

Properties, and I would like to thank all of you for

bringing back in-person meetings, I would not like to
thank you for bringing back a mask, and I'd like to

4 | thank you for doing away with ties.

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Now that I've said all of that, I'd like to introduce this application, which I don't know if you can see on the screen or if you have a copy of it. It's in Council Member Riley's district. It's a very small rezoning application in a R4 district to allow a commercial overlay to extend from the shopping center that you see in the foreground there to the site. The site has been improved upon with a diner for the better part of the last 75 years. Council Member Riley, I think, knows it very well. It sat dormant for the past decade. It was operating under a BSA variance. The BSA refused to reinstate the variance 6 years ago when we asked them and forced us to come for a rezoning. If you want to understand how things worked in New York City for the past 5 years, that's why it's taken us 5 years to get here. They could've acted on it relatively quickly, but we were forced to come through a rezoning. We're here now for the rezoning, and we have the unanimous support of Community Board 11. We've worked with them for the past few years, and they support it

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unanimously as well as Borough President Vanessa Gibson. Having said that, I'd ask whoever is controlling the screen if you could just click to a picture of the site and folks who are taking a look at it online can see the property. It's an existing diner in an R4 district. If you can click forward a few slides, we can go to some pictures. You can pause there. This is a picture of what it will look like, and I hope Council Member Riley is happy with it. It looks much better than what it looks like right now. It has a signed lease for Bank of America in one of the retail spaces. The other space is vacant and not yet tenanted, but we are actively pursuing tenants and we've made a commitment to the community that we will not allow shmutz to come into the space. That's a zoning term, a Yiddish zoning term, for nothing (INAUDIBLE) or not desirable by the community. They wanted to see a high-quality tenant in place here. They did not want to see vape shops, and we have made a commitment to them that we will find a high-quality tenant. You will not see a laundromat, not that there's anything wrong with it, nor will you see a vape shop but we'll try to find uses and we made the commitment to you. It'll be well-landscaped. We've

2 also designed it around the bus stop, which in the

3 | image there is on the left side of the front of the

4 building and the parking lot wraps around the rear.

5 It's a very straightforward application. I don't know

6 if I need to go much further on the presentation

7 unless anybody would like to hear anything or see

8 anything specific. Thank you for your time.

CHAIRPERSON RILEY: Thank you, Eric. I'm very pleased that this application is going through. This has been an eyesore in the district for over a decade, you can imagine, and also you're addressing the banking issue that we have in the area. A lot of the banks, which has happened in a lot of communities of color, they're like picking up and going, and the fact that you guys already made an investment and have Bank of America coming to the community, I think that's really great and I know Community Board 12 is really appreciative of it.

I just have a few questions. Given the need for more housing citywide, can your team explain why you did not seek a rezoning which could increase housing density while proposing this commercial overlay?

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to us before that they might want to see more housing over there so I think that's the main reason, and when we started bringing the application years ago, because of the way that it came about, it really was focused on a commercial component to it. I wish we would've spoken to you a few years ago and got that idea in our head because we probably would've pursued that.

CHAIRPERSON RILEY: Does your team have commercial tenants picked out for the new space? What type of commercial use does your team envision at this site? How will these services benefit the surrounding community?

about, I think you've made it quite clear that the bank is of value to the community and something that you'd like to see in the area. Also, I made mentioned that the Community Board, and I apologize, I mentioned Community Board 11, it's Community Board 12, you corrected me, asked for us to have a high-quality tenant in the remaining space, and we're going to endeavor to do that and try to find a use there that everybody could be proud of.

2 CHAIRPERSON RILEY: Eric, speaking of the
3 second space, would the applicant be willing to work
4 with me and the community to seek a needed community
5 service provider for the second commercial space like

7 benefit...

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ERIC PALATNIK: Bring it on. It's post-COVID retail space. We're happy to see any use that you feel is important that you want to bring to us we'd love to meet with you about and introduce to the owners.

a small daycare or a community organization that will

CHAIRPERSON RILEY: Thank you. Is there a commitment to beautifying the sidewalk area on this lot with street trees or the urban design elements?

the Builders' Pavement Plan, there will be a requirement to plant street trees. There are design guidelines based upon the location of the bus stop. We cannot impede upon the waiting area for the bus stop, but we will be planting street trees.

CHAIRPERSON RILEY: Thank you, Eric.

That's all the questions I have. I now invite my

Colleagues to ask any questions that they have.

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There being no further questions for this applicant panel, this panel is excused.

ERIC PALATNIK: Thank you.

CHAIRPERSON RILEY: Counsel, are there any members of the public who wish to testify on 1959

Strang Avenue proposal remotely or in person?

SUBCOMMITTEE COUNSEL: Once again, if
there are any members of the public in the Committee
Room who wish to testify on this item, please make
yourselves known and present a speaker card.

Mr. Chair, no members of the public in the room, and we have no members of the public testifying remotely.

CHAIRPERSON RILEY: Thank you, Counsel.

There being no members of the public who wish to testify on the Preconsidered LUs relating to the ULURP number C 220171 ZMX relating to the 1959 Strang Avenue rezoning proposal, the public hearing is now closed and the item is laid over.

To continue with today's meeting, I will now open the public hearing on Preconsidered LUs relating to the ULURP number C 210394 ZMQ relating to the 231-06 Northern Boulevard rezoning proposal in Council Member Paladino's district in Queens. This

Panelists, as you begin, I'll just ask that you

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please restate your name and organization for the
record. You may begin.

FRANK ST. JACQUES: Thank you, Chair Riley. Next slide, please.

Good afternoon, Chair Riley and
Subcommittee Members. I'm Frank St. Jacques with
Akerman, LLP. We're Land Use Counsel on the zoning
map amendment to establish a C2-2 commercial overlay
within the existing R1-1 district on a portion of
Northern Boulevard in Queens Community District 11.
We represent the applicant property owner who
operates the Mizumi Restaurant that is within the
rezoning area. The proposed commercial overlay would
allow commercial use subject to the use, bulk, and
parking regulations of the zoning resolution, and it
would facilitate the enlargement of Mizumi
Restaurant, which is a family-owned,
multigenerational small business that has served the
community since about 2010. Next slide, please.

The proposed rezoning area is outlined in yellow on this map and was zoned R1-2 for residential use back in 1961. However, there is no residential use, only commercial use, within the proposed rezoning area. The Mizumi site, on the lefthand side

of the proposed rezoning area, is outlined in red.

3 Next slide, please.

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All of the properties in the rezoning area as well as some to the north and east are commercial uses which were permitted by use variances from the Board of Standards and Appeals, or BSA, over several decades because the R1-2 residential district does not allow commercial use as of right. Next slide, please.

This slide shows the existing site conditions. The site, itself, in total is about 69,000 square feet. As we noted, it was zoned R1-2 back in 1961, and there's been restaurant use at the site since around 1976 by BSA variance. Mizumi began operating in 2010 after receiving a new BSA variance approval, and they seek to expand into the approximately 19,000 square foot vacant portion of the site which is shown in the diagram on the lefthand side of the slide that was previously used as a gas station. Next slide, please.

This zoning change map shows the existing R1-2 zoning district on the left and the proposed C2-2 commercial overlay with the R1-2 underlying zoning remaining in place shown on the right. The proposed

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overlay affects the Mizumi site and 4 other

properties to the east as outlined on the zoning

change map. Next slide, please.

To provide some context for the proposed commercial overlay, this map shows that there are commercial overlays along nearly all of Northern Boulevard at the eastern edge of Community District 11. The area where there's not commercial overlays is almost entirely commercial by way of 9 variances that are shown here with red dots including all the properties in the rezoning area and several others to the north and east. The goal of this application is to bring the zoning in line with the existing conditions on this strip of Northern Boulevard. Next slide, please.

The proposed overlay represents cohesive planning to address this strip of nonconforming commercial uses. We'll note that the high parking requirement in the C2-2 overlay of 1 space per 300 square feet of floor area effectively limits the ability to fully utilize the available commercial FAR. Also note that multifamily and hotel uses are not permitted as the existing R1-2 zoning remains in place. Next slide, please.

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The proposed enlargement is shown here on the right next to the existing building on the left.

The building is raised to comply with flood resiliency requirements pursuant to the Building Code and provide additional parking. The site will also have extensive stormwater management per a New York State Department of Environmental Conservation

Wetlands Permit. Next slide, please.

Finally, we acknowledge Community Board 11's concerns with this application but submit that several of their concerns are not triggered by this project and that the proposed commercial overlay will ultimately benefit the community with comprehensive zoning versus the current patchwork of BSA variances. The rezoning provides certainty and encourages investment, allows property owners to obtain financing when they don't have to return to the BSA for extensions of the existing use variances. We also note that this rezoning is in line with the community's own 197-A plan which sought to allow commercial development on this strip of Northern Boulevard by adding an overlay while retaining the low-density R1-2 residential zoning. This is exactly what we're asking the Council to consider today.

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With that, I'll close the presentation, and we're happy to answer any questions. Thank you.

CHAIRPERSON RILEY: Thank you. I have a couple of questions for this applicant team. What led you to conclude that the BSA variance was unlikely to be granted for the proposed project?

FRANK ST. JACQUES: As you noted, the Mizumi originally pursued a BSA variance for the same enlargement that's presented here today. The Community Board recommended approval of that enlargement by variance, but, after years of submissions to the BSA and hearing, we received indication from the BSA that they were unlikely that a variance would be granted and Mizumi withdrew that application and sought the rezoning.

Despite whatever community support Mizumi may have had then and now, BSA variances are an extremely difficult process. They're subject to 5 findings that require extensive support with different professionals, economic analysis, environmental analysis so after many years of pursuing the BSA variance and receiving that indication that it was unlikely to be approved,

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that's when Mizumi determined that they would move
forward with a rezoning rather than a BSA variance.

CHAIRPERSON RILEY: Thank you. What will most likely happen to the development site and other vacant sites in the rezoning area if this application were to be disapproved?

FRANK ST. JACQUES: Were to be disapproved?

CHAIRPERSON RILEY: Yes, correct.

FRANK ST. JACQUES: Well, I think the status quo would remain. The existing vacant parcel that's a part of the development site that was a former gas station, no development really could occur there although the site is zoned for R1-2 residential use. R1-2 is an extremely low-density residential district that only allows single family homes, so detached homes. It's also the site that previously had a gas station on it so there was previously extensive contamination. Mizumi has performed a significant amount of cleanup there, but the current Department of Environmental Conservation spill that's been opened in connection with the gas station site, the cleanup there, could not be closed and essentially nothing would happen. This is similar for

2 | the other sites within the proposed rezoning area.

Essentially, the zoning is such that the R1-2 zoning is in such contrast with what's actually there at all these sites that nothing can occur without further

6 discretionary action.

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CHAIRPERSON RILEY: Can you describe the design features of the proposed development that would address environmental concerns about the stormwater runoff and the flood resiliency, especially the expanded parking lot?

back and not that this strip of Northern Boulevard is adjacent to Alley Pond Park which is a protected wetland area. None of the property is actually within the wetland area, but it's close enough to it that it necessitates oversight and ultimately permitting by State DEC. As part of any development on the Mizumi, requires a Wetlands Permit. In the context of the BSA variance, Mizumi went ahead and got that wetlands permit and designed a really significant stormwater retention system that includes about a 140,000 gallon detention tank that's underneath the parking lot as well as bioretention planters. The former gas station part of the site is capped to avoid any contamination

SUBCOMMITTEE COUNSEL: Is Kenneth Chiang available to testify remotely?

KENNETH CHIANG: Yes. My name is Kenneth
Chiang. I'm with my father at work. We are the owners
and applicants of Mizumi Restaurant and rezoning
application. We have been in business, I'm the 3rd
generation restauranteur. My father has been a
restauranteur, his father has been a restauranteur,
and we plan to continue to serve our community that
we're in, and I believe it's a modest request for us
to expand. We've struggled during the pandemic. There
were a lot of restrictions. I think this is an
opportunity for us as a business and as members of
the community to improve the site and continue to
serve the community that we've been serving and
supporting for all these years and hopefully the
years to come. Thank you.

CHAIRPERSON RILEY: Thank you, Mr. Chiang.

Can you just clarify? Did you say that you guys are
the owners?

KENNETH CHIANG: Correct.

CHAIRPERSON RILEY: Thank you.

SUBCOMMITTEE COUNSEL: All right, we'll

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just check with our remote production team to make

wholeheartedly supports this effort to support the

SUBCOMMITTEE ON ZONING AND FRANCHISES

restaurant on Northern Boulevard. I yield my time to anybody else who wants to speak. Thank you.

CHAIRPERSON RILEY: Thank you. There being no other members of the public who wish to testify on Preconsidered LUs relating to ULURP number C 210394

ZMQ relating to the 231-06 Northern Boulevard rezoning proposal, the public hearing is now closed and the items are laid over.

I will now open the public hearing on Preconsidered LUs relating to ULURP number C 220196 ZMQ and N 220197 ZRQ relating to the Halletts North rezoning proposal in Council Member Caban's district in Queens. This application seeks a zoning map amendment to rezone an existing M1-1 zoning district to an R7-3/C2-4 zoning district and the related zoning text amendment to establish a MIH program area to facilitate a mixed-use development with 1,400 units of housing.

For anyone wishing to testify on this item remotely, if you have not already done so you must register online and you may do that now by visiting the Council's website at council.nyc.gov/landuse.

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I will now like to allow Council Member
Caban to give any remarks regarding this project.

Council Member Caban.

COUNCIL MEMBER CABAN: Thank you, Chair Riley, and thank you for holding this important hearing. I'm excited that we're finally at the Council review stage for the Hallett's North project in my district. This project has been around for many years, and I'm grateful to the constituents and community leaders who participated in the many scoping sessions and public meetings through the years and to the applicant for making a number of adjustments along the way.

I want to start at the outset by saying that I have been and will continue be critical of using developer-driving MIH rezonings as our only affordable housing creation strategy. In neighborhoods like Astoria, we have outsourced the responsibility of building affordable units almost entirely to the private sector and yet wonder why folks have such strong skepticism around development generally and rezoning specifically. If signing off on MIH projects is all New Yorkers see us doing to solve the affordable housing crisis in our city, then

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we've really failed. It's the city, state, and federal government's job to develop new tools to build and preserve low-income housing and fight against displacement. Mandatory Inclusionary Housing is one such too, but it is not by a longshot sufficient to address our city's crisis. MIH is an important way to ensure that private development contributes to community needs, but for-profit development will never produce the scale or quality of housing that our lowest income neighbors need and deserve, and the city must pursue additional tools and strategies, comprehensive planning, ensuring that new housing and affordable housing is fairly distributed throughout the city, a citywide land bank, a new shared equity homeownership program, and put real funding behind them. I was really distressed that in the FY-23 adopted budget that it cut our housing budget, and, by recent reports, that HPD lacks the staff resources to accelerate new production and preservation of affordable housing, especially at a time of such instability. Even as we fight for the creation of new tools and strategies, some like comprehensive planning that will take many years to develop, I think it would be irresponsible

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2	to not utilize the tools we do have now. So in spite
3	of the limitations inherent in the city's land use
4	process, I've engaged in this process and evaluated

the project alongside my constituents, eager to

6 answer the following questions:

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CUDCOMMITTEE ON FONITH AND EDANCHICEC

Given the project's proximity to NYCHA housing, can we maximize the number of units at deep affordability levels so that my neighbors in public housing can live there?

Will the waterfront access be truly public, welcoming, and without unnecessary and unjust surveillance?

Does the peninsula have the infrastructure needed to support these changes?

It's important to note that the Hallett's Peninsula has not been an active, working waterfront for a long time, and, absent any zoning changes, the land would've remained underutilized and polluted. Previous administrations and City Councils have already approved over 4,000 units of future housing on the Hallett's Peninsula along with new waterfront access designs, commercial space, schools, and community facilities so this project before us, when evaluated alongside what's already been approved on

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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 41					
2	the Peninsula, certainly fits within that vision but					
3	concerns around affordability and infrastructure					
4	remain, and I'm looking forward to digging in on					
5	those details today. Thank you.					
6	CHAIRPERSON RILEY: Thank you, Council					
7	Member Caban.					
8	Counsel, please call the first panel for					
9	this item.					
10	SUBCOMMITTEE COUNSEL: The applicant panel					
11	for this item will include Rob Huberman, Jay Valgora,					
12	Ken Smith joining us in the room and joining remotely					
13	Jason Diaz.					
14	CHAIRPERSON RILEY: Counsel, please					
15	administer the affirmation.					
16	SUBCOMMITTEE COUNSEL: I'll ask each of					
17	you in turn including Jason Diaz to answer the					
18	following. Please raise your right hands.					
19	Do you swear or affirm that the testimony					
20	you're about to give will be the truth, the whole					
21	truth, and nothing but the truth and that you will					
22	answer all Council Member questions truthfully. Mr.					
23	Huberman.					
24	ROBERT HUBERMAN: I do.					

SUBCOMMITTEE COUNSEL: Mr. Valgora.

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southeast just so you could see, and it's from the

public open waterfront park that is proposed on the

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development which we'll go into some detail in this
presentation. Next slide, please.

This is the consultant team that's been working on this project diligently for the past 3+ years. Just wanted to acknowledge them. Next slide, please.

Okay. Hopefully you guys can see that, but, if not, there is significant community support for this project, and that is due to the project goals and the community benefits that are going to go hand-in-hand with the development. One of the first project goals and community benefits will be resiliency. There's going to be major enhancements to resiliency here. We're going to raise the site 9 feet which is more than is required, and that will prevent coastal flooding, not only on the site but also in the surrounding community because it's been lifted up so much and Jay can get into that a little later. In terms of sustainability, the applicant is seeking LEED Silver Certification for the building, and they're looking into geothermal energy which we'll also get into a little bit later which should help reduce reliance on fossil fuel use. One of the biggest assets to this project is the public space

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which Ken Smith and his team have designed. It's going to be a beautiful space. It's going to be about 1.1 acres which is about 30 percent more than is required under zoning. It will be open to the public. It's going to be a beautiful waterfront park. Aside from what we're saying, the applicant is entering into a restrictive declaration and a maintenance agreement with the Parks Department which ensure that the park will be maintained and will be open to the public. The next biggest asset that we're providing is about 335 affordable units so the applicant is pursuing MIH Option 1 here. They have since the beginning of the project, and there will be no subsidies being sought from HPD so that should help expedite things so 335 units is going to be great for the local community. Finally, economic opportunity and education, we're looking at about 500 jobs that are going to be created. The applicant is partnered with Zone 126 and Urban Upbound. There's about 20,000 square feet of community facility space that has been allocated to this development so we've been working very closely with them to help find them a space for their programming. There's also a healthcare provider that we've been speaking with, and that would all go

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2 into the community facility space as well. Next 3 slide, please.

There's been significant community engagement and outreach even before this application was submitted. Over 3 years of community engagement including 4 meetings with the Community Board, meetings with the Astoria Houses Tenant Association. There were focus groups with Astoria Houses residents. There's been a lot. What's at the bottom of this slide we believe rings true. We have made what we have heard a priority. It's really been a very collegiate, cooperative process all throughout. Because of that, we're happy to report that we've received Community Board approval, Borough President approval with some conditions, and most recently City Planning Commission approval for this project. I think that's in no small part due to the amount of engagement that there has been on this project. Next slide, please.

Now, I'm just going to quickly run through the proposed zoning actions. It's what we're here for today. These are what we're seeking approval on. This is a rezoning. It's a rezoning from a M1-1 manufacturing district to an R7-3/C2-4. With the R7-

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3/C2-4 zoning comes the next bullet which is the zoning text amendment to map an MIH Option 1 area here. Next is a Waterfront Special Permit which will waive certain heights, setback, tower size regulations. This is directly connected to not only the design of the building but also the design of the waterfront plaza, the waterfront open area, and the limited and narrow layout of the site itself. It's kind of a flag-shaped lot so certain waivers were required for that. The next 3 really kind of go together, waterfront authorizations to help modify little bits and pieces of the waterfront area using boulders instead of bollards and things like that, little grass area modifications, things like that, and waterfront authorization for phase development so the waterfront will be developed in phases because the project is so large, but the vast majority of the waterfront will be developed in the first phase, a waterfront certification, which is always required whenever you're building something on the waterfront from City Planning, and an amendment to the city map to de-map a portion of 3rd Street extending from 26th Avenue. Currently, 3rd Street is a mapped street.

It's privately owned, and it's unimproved. It's

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2 basically just dirt and maybe little bits of grass,

and through this project we're going to de-map the

4 street and it will become an upland connection from

5 26th Avenue to the waterfront, and it will allow the

6 public access to the waterfront. Next slide, and I'm

7 going to turn things over now to Jay Valgora.

JAY VALGORA: Thank you, Robert. My name is Jay Valgora. I'm the Founder and Principal of Studio V Architecture. I'll be presenting this, and Ken Smith I think will jump in with me because we've worked together on this project.

I want to say it's been a privilege for me to have had the opportunity to do my best to work with this community for over 16 years. I don't pretend to have the depth of knowledge of our Council Member or other people, but we've tried hard to engage this community and some of the other projects and benefits raised including parks and schools.

We're proud that we had our small role in helping advocate for that, and we look forward to the input of the Council as we see how we can help make this project the best that it could be. Next slide.

We'll take you into the design briefly. Here you can see the site. It's on the northern side

2 of the Hallett's Peninsula so you can see it's this

3 kind of L-shaped site at 3rd Street and 26th Avenue,

4 and you can see that it's really kind of separate

5 from much of the surrounding neighborhood and yet

6 | very much a part also of the Astoria Houses campus

7 and it occupies a prominent position on the

8 waterfront. Next.

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This shows what to me is one of the most important things which is this has the opportunity to create one of the great missing links to really fulfil that and correct one of the missing links in the entire Astoria waterfront. We've advocated tirelessly in order to add additional open space and green space on the waterfront, and the Halletts North development will be one of the last pieces in what could be a 2.5-mile continuous green waterfront all the way from Rainey Park to Astoria Park. There is one missing link next to it which is the Visa site which we've advocated for but that one's not yet coming forward so it's a significant connection in the overall public realm. Next.

This is kind of a view and plan of the community mostly as it is today so you can see how the waterfront was mostly underutilized industrial

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spaces as the Councilwoman said as well as the NYCHA

campus which actually exists on the southern portion,

and how we're really working to try to integrate all

of the upland and the perimeter and really create an

6 entire community that's connected to its waterfront.

In the next slide, you can see how it actually shows with the other projects that have been previously approved, Halletts Point to the left,

Astoria Cove to the upper right, certain projects with improvements such as public schools and affordable housing within the overall NYCHA campus.

Next.

The Halletts North piece is a significant addition to that and really working to try to meet the needs of the community and knit together a sequence of public spaces, housing, streets, connectivity, and so forth. We'd like to take you into the detailed design and show you how it fits into this larger community but how also specifically we've tried to create the best possible design here. Next.

Here's a presentation on the building and landscape design, and we'll kind of just jump in.

Ken, if you want to introduce yourself.

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2 KEN SMITH: I'm Ken Smith. I'm the 3 Landscape Architect on the project.

JAY VALGORA: Next slide. This is an overall view, and again I'm just going to recap because I know Rob mentioned some of the overall facts so just to kind of put them out there. Here you can see an ariel perspective showing its relationship really on the entire peninsula as well as the East River. It's really a very significant site. You can see how it kind of fits into the overall character and scale of the other proposed developments, but then we're going to take you into the special details of this one. Overall, the total floor area ratio requested is a 6.0. The total zoning floor area is approximately just under a million square feet, about 986,000. The retail area is relatively small because it's only a small portion suitable for retail but a couple thousand square feet. Residential area is the majority so it's mostly housing, 960. We're looking at present that the total number of units is around 1,337, could vary slightly, and the affordable units about 335, and then there would be space for 510 parking spaces so that's kind of a larger overview of the project (INAUDIBLE). Next.

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Here you can see we worked really carefully with our colleagues at City Planning and also through extensive community meetings which I like to do personally as the owner of my firm to really try to sculpt the massing in order to create a highly articulated series of building envelopes and volumes that must be respected if the project is approved which also include significant setbacks and even input fairly far along into the process where our client has really worked with us to make commitments and improvements throughout including these significant setbacks at 3rd Street and moving the tower closest to the waterfront. Even though we have 30 percent extra open space, we even pushed that tower back a bit towards the end in order to respond to input that we received from the Council and from City Planning. Next.

Resiliency is a key point, and I'm proud of how we address resiliency. I was actually appointed by the City Council to the Waterfront Management Advisory Board. I believe I'm the only practicing architect in New York that had that honor where we worked pro bono with the City to actually help create the 10-year plan, and, as part of that, I

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like to live by the principles that we promote and so we've tried to take extraordinary measures to take into account resiliency and climate change including significant elevation to the site, but, more than that, and I think it's key, we want to not only protect our site, but we would like to make improvements that benefit the greater community so not only does the elevation prevent water from entering deeper into the peninsula and the other projects will also help but we would like to absorb stormwater, create kind of a sponge or a series of rain gardens that I know Ken will describe shortly that actually really creates softer edges, reinforce the waterfront, and actually allow us to collect and hold stormwater so this is a very important part of our strategy and very important for the future of our waterfront. Next.

This starts to show some of the stormwater collections. Ken, do you want to speak to this a little bit too?

KEN SMITH: This shows sort of the major parts of the project at 3rd Street which is the upland corridor that links the waterfront to the neighborhood, and we'll show you designs for that

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which are really intended to be as welcoming and accessible as possible. We've worked very hard to actually wrap the waterfront to the south to actually shorten the distance from the neighborhood to increase its welcoming quality. We've also developed a series of infiltration gardens, what we call the oyster gardens, as well as active recreation.

JAY VALGORA: Next slide.

KEN SMITH: This shows the emphasis on stormwater infiltration. The 2 major strategies are to lift up the site to deal with storm surge to protect the neighborhood and then to actually infiltrate as much stormwater as possible to reduce the runoff that would have an impact on the neighborhood.

JAY VALGORA: You can see here too that we're trying to really engage the street. For example, this is the first thing one sees in the development from the upland community so we wanted to put retail, cafes, signify the welcomeness of the waterfront, do riparian plantings, rock gardens while still elevating the site in order to make it friendly. We think those 2 things can be done in a way that is compatible.

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stormwater.

KEN SMITH: The stormwater infiltration

system is based on having infiltration gardens where

the drainage actually is directed inward to these

gardens where they will filter through the soil and

into infiltration chambers so we can actually handle

a great deal of stormwater on the site, and that's in

part due because we're raising the site up about 9

feet and so we have ample volume to work with for

JAY VALGORA: People often ask me are we sort of by elevating our site pushing the water out onto the surrounding properties, and, in fact, we're very specifically not doing that. We're elevating the site to take into account significant future climate change. We're elevating it more than is required by code and setting a higher standard than even what New York City requires because we'd like to be an exemplary waterfront project, but then we're also acting as a sponge to kind of soak up as much of the stormwater as we can from the surrounding community in order to benefit the greater peninsula. Next.

KEN SMITH: I think beyond the environmental goals we've tried to embed the site with good social spaces and active recreation that

2 responds to the community. Certainly, the waterfront

3 | will provide a good bike trail for people with

4 | bicycle parking. We've worked with the Parks

5 Department to provide outdoor exercise equipment

6 because that part of the health and wellness part of

7 | the project. Working with the Community Board, we're

8 putting in an overlook deck which actually projects

9 out over the slope and gets people closer to the

10 water, and it will be designed with picnic tables and

11 | barbeque grills so it really would serve family

12 | events and gatherings and group activities like that

as well as the social seating that is typical of

14 waterfronts.

through the process.

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JAY VALGORA: I'd only add that I'd like to thank City Planning, the Department of Parks, the local Community Board, the Councilwoman, and the City Council office, their own planner, because we received input from each of them at various stages so we're presenting these as the ideas we've developed but these really come from a whole series of different people and we've had the privilege of being able to include these elements within the design

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KEN SMITH: (INAUDIBLE) many of the best ideas came from the Community Board and the Parks

Department and the neighborhood. We actually incorporated them because they were the right thing to do and they made a lot of sense.

JAY VALGORA: Let's keep going. We don't want to take too much of your time. We want to answer your questions too.

KEN SMITH: This is the overlook deck that we've provided which provides a really great kind of access to the water, looking out over the waterfront, in terms of active recreation with the family gathering, picnicking, and barbeque area.

JAY VALGORA: You can see how we've elevated the site but still created soft edges, this kind of wonderful feature that extends out which is at a really special point, we'll show you renderings later. You can see the oyster gardens and even these kind of social spaces with these kind of green, grassy amphitheaters. Next.

KEN SMITH: One of the challenges was really to deal with 3rd Street, the access to the waterfront, and we've heard very clearly and have been responsive to making it as welcoming and

2 accessible, having equity involved in getting to the

3 waterfront so we've treated the street really a part

4 of the waterfront with a positive landscape. It feels

5 like the waterfront. We've actually shortened the

6 street up to wrap the waterfront around the corner of

7 | the development and closer to the neighborhood.

JAY VALGORA: Furthermore, the mapped street is only 50 feet and so we've convinced our client to actually electively widen the street wider than is required.

KEN SMITH: Actually, we widened the sidewalks but not the street.

JAY VALGORA: That's right. Not the drive aisle but the sidewalks, and you can see it represented in this view where there are wider sidewalks, extended tree pits, seating and benches that encourage people to linger. They're actually incorporated within the sidewalk area as well as extensive what we call stoop gardens that activate the edges of the building that have many entrances with kind of small stoops and gardens that actually represent I think the typologies that one sees in Queens and in New York City. Next.

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We're going to kind of work our way into
the waterfront.

KEN SMITH: This is really the waterfront proper where it really begins to open up and you get kind of the full effect of seeing the waterfront and the bridges and the whole sound, if you will.

JAY VALGORA: The further in one comes, the buildings peel back even further. We set them back, we angled them to open up views, encourage people to come to the waterfront, provided extensive plantings, and I note that these are all required. These aren't just illustrative. The exact plans, of course, are vested with City Planning, if they're approved and so literally every sidewalk, every rock, every planted area must be built as shown here. Next slide.

KEN SMITH: This slide shows how we've actually wrapped the waterfront area around the building corner toward the south to actually bring the waterfront closer to 26th Avenue to shorten up 3rd Street to actually make the waterfront as close and accessible and welcoming as possible.

JAY VALGORA: I worked directly with the New York City Fire Department. We minimized the lanes

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as Ken said to be just what is acceptable to the Fire

Department in order to ensure the safe access of

their staff and then really we've went to great

lengths including recent feedback to maximize the

amount of pedestrian area, greenery, the rock

gardens, really communicate the openness of the water

KEN SMITH: This then looks back toward the neighborhood so you can see 3rd Street, you can see the entrance to the waterfront, you can see the terraced areas, the rain gardens, the diversity of native plant materials.

which we think has been essential and the direction

we've been given by the community. Next.

JAY VALGORA: I was like Ken, what are the red trees, and he's like those are tupelos that we're mixing in with the other trees. We wanted a range of different experiences. We wanted to have different colors and different seasons. It's not just for the warm weather so we want to really show how we can make it as welcoming as possible. Next.

This is really a larger view so it shows kind of the ensemble of all the buildings, all the open spaces, the resiliency features, and, most importantly, also how it connects to the surrounding

2 areas as I mentioned earlier because we're very much

3 about how can we connect into the historic

4 (INAUDIBLE) property next to it which can also,

5 designed with us, how can we create the continuity of

6 the waterfront where there's a whole range of

7 different experiences because over there we have

(INAUDIBLE) and a large playground but then we added

9 other elements such as the active recreation kind of

10 | features within this property so we're really working

11 | hard to look at it not just for this property but how

12 | it ties to a greater extent into the surrounding

13 | community and certainly the peninsula as a whole.

14 Next.

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The one thing I would leave you with here is just that there's also something a little bit magical about this site. This is a place where the waters of New York come together, where the Long Island Sound meets the Harlem River meets the East River. The views of the bridges. It's a very special place, and so we'd like to create an astounding and special public park that we think is commiserate with the potential of this site and create something that

New Yorkers and the people of this community will

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love going forward. It's very important to us for this project, and we hope we've achieved that. Next.

Then I think we have just some of the community benefits, and I'll let Rob speak to these issues.

ROBERT HUBERMAN: Thank you, Jay. Thank you, Ken. Next slide, please.

As Jay said, I'm just going to run through probably the most important part of this project which are the community benefits. The first one is brownfield remediation. This was one of the dirtiest sites in all the 5 boroughs, and in kind of an interesting and good move that the applicant made, they invested 16 million dollars in the cleanup which has already been done, and they did this before they even applied to the city for any type of approval so they were very proactive about it. It shows how serious they are about this site and getting these things done.

Next is the waterfront public space which Jay and Ken just went through. Just high-level points. Again, 1.1 acres of beautiful space, unique design. It will be fully public and open to the public, and that will be recorded in certain legal

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documents, it will have to be, and the applicant team
will maintain it.

Affordable housing. MIH Option 1. No subsidies required from HPD, and in some of the later slides I'll go a little bit deeper into that.

Community facility and community-serving retail. As you saw in the presentation, there will be some retail on 26th Avenue as you approach the project, and the community facility spaces will be devoted to Urban Upbound and Zone 126 so they've been partners in this and helping us find space for them in the development.

Finally, resiliency. The project will be lifted 9 feet. Ken went through a little bit of how beneficial that will be to his design of the waterfront area, but, again, it will also protect not only the site but the surrounding area from coastal flooding. Next slide, please.

Brownfield remediation. On the left column, you can see how the site looked a few years ago before the remediation was done. You can see the barrels that were collected. There were PCBs and pesticides on the site. Again, the applicant invested 16 million dollars before anything was asked of the

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City to try and clean up the site, and on the right
now you can see basically the after what's been done
so hopefully all that soil and sawdust that you see

will be waterfront park. Next slide, please.

On sustainability, I mentioned this a little bit earlier. Based on a comment from the Community Board and working with the Community Board, the applicant is looking into geothermal energy which will hopefully reduce reliance on fossil fuels in the building. I know Jay and his team are working actually on a building in I believe Brooklyn right now and he could probably speak more to that where he's pursuing this exact thing.

JAY VALGORA: We've succeeded for a rental residential building, a collection of buildings, in doing the largest geothermal project in New York City's history. It's under construction. The wells have been drilled, and we think it's cost-effective, and we'd love to do that here. We would have to investigate the hydrology of this site, which we're doing, but we think this is an extraordinary opportunity to do a level of sustainability and to affect future climate change in a way that hasn't been done and on a scale that hasn't been done

2 before. The number 2 project is St. Patrick's

3 Cathedral, and our project is twice as large and

4 | already underway so we're going to make a good shot

5 at doing it here because I think the site will be

6 good for it.

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ROBERT HUBERMAN: Next slide, please.

Thank you, Jay.

On unit mix, I think this slide actually shows the benefit of early community engagement and the cooperation that the applicant has had with the Community Board specifically. In the old plan column, you can see what was originally proposed and that was a high number of 1-bedrooms and fewer 2-bedrooms and 3-bedrooms, and, based on the applicant's engagement with the Community Board and their recommendation and their request that we add 2- and 3-bedrooms, the applicant actually doubled the amount in the plan right now, doubled the amount of 2-bedrooms and 3-bedrooms to add those units to the project. The new plan column is what is proposed in terms of unit mix today. Next slide, please.

On affordable housing, this goes further to what Council Member Caban said earlier. On the left, you can see what the applicant started with

million dollars invested in the neighborhood through

this project. Urban Upbound, a partner in the

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2 project, is going to install a job incubator on the

3 site, that is their intent, and that will help with

4 job training and small business development for the

5 | local community, and I believe he'll be able to speak

6 about that a little later. The project, itself,

7 should generate about 500 new neighborhood job

8 opportunities so we're excited about that.

I believe that is the end of our presentation so thank you for letting us present, and we'd be happy to answer any questions.

CHAIRPERSON RILEY: Thank you. I'll ask a few questions before I pass it over to Council Member Caban. Have you explored the possibility of having an early childhood education facility on this site? Has the development team or CSA identified alternative sites that will be viable for an early childhood education facility if it is not located within the development?

ROBERT HUBERMAN: There have been conversations with the SA about that, about doing it onsite. I think those conversations are still going on and it's part of the environment mitigation that's part of the project so I think that's definitely in

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2 the talks, it's definitely been discussed, but those
3 are still ongoing.

CHAIRPERSON RILEY: This project will add a lot of people, approximately up to 3,713. Please explain why you believe the park renovation you proposed for the Triborough Playground B is sufficient mitigation for the expected impact.

ROBERT HUBERMAN: Sure. I may defer to Ken a little bit on this because I know he's helped design it. Actually, Ken, why don't you just explain a little bit on what will go into that design?

KEN SMITH: Sure. Playground B is about half underneath the elevated highway and the other half is openair, and right now there are sports courts underneath the elevated highway which are in pretty good shape, but the area that's open to the sky has a children's playground area which is actually not in very good condition. It's not really a state-of-the-art playground. Playground B also has stormwater issues in that there's one small drain for the entire site and so what we're proposing is to develop rain gardens to help with the infiltration, reduce the stormwater going into the neighborhood, and to completely rebuild the children's playground

1 SUBCOMMITTEE ON ZONING AND FRANCHISES

2 areas to a much higher standard, which will

3 significantly increase, I think, the benefit to the

4 community and upgrade that facility.

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ROBERT HUBERMAN: I'll just add that on top of that, and the design that you proposed is great, there is also obviously the 1.1 acres that we're doing directly onsite that will be a more direct benefit for the immediate community.

CHAIRPERSON RILEY: Have you considered additional improvements of other public spaces, particularly on the Astoria Houses Campus?

ROBERT HUBERMAN: Yes, and I know Jay in the past has actually worked on the Astoria Houses

Campus and proposed improvements there, and I know it is something that we've looked into. I believe that some of those conversations are still ongoing, but the focus on the onsite improvements in Triborough Park, those are more related to the legal requirements. The Astoria Houses improvements, I think, are more community-oriented improvements that the applicant is interested in.

JAY VALGORA: Right. It's a little tricky because when we do mitigation, we don't get to choose the site as it were. It's designated under various

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legal constraints, but I can say, as someone who has had the privilege of working with this community, that several of the other projects that we've done have already committed to significant improvements including within Astoria Houses where we know many of the residents and their leadership and I've worked with them much in the past. Previous projects that we've done that have already committed to improvements there include significant upgrades to the entire esplanade which actually did suffer somewhat under Sandy, improvements to an area where they have the rubbish and trash collection which is quite complex because it's tied into the larger infrastructure of the NYCHA campus, improvements to the streetscape including the restoration of Astoria Boulevard and bringing that back through in order to create more activity and connectivity through the campus, and finally we've already approved the location of 2 schools that have been actually worked out and approved on the NYCHA campus as well as 2 buildings with affordable housing including one that's under construction today. Those aren't part of this project because, as we said, we don't get to choose as it were the mitigation, that's kind of

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chosen for us, but I know my firm, and I've

personally been a passionate advocate trying to make

improvements to the NYCHA campus, and all the things

I mentioned to you are already approved and planned

6 over the next coming years.

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ROBERT HUBERMAN: The applicant is in close contact with the Astoria Houses. Throughout the whole process, they have been so there's a good line of communication there between there.

CHAIRPERSON RILEY: Thank you. Can you guys just talk right into the mic because it's kind of hard hearing you.

JAY VALGORA: Oh, yeah. Sorry about that.

CHAIRPERSON RILEY: Lastly before I turn it over to Council Member Caban. Can you please describe your discussion with MTA New York City Transit about potential station improvements at the 30th Avenue?

ROBERT HUBERMAN: Sure. I think Jason's on the line too so he may be able to talk more about the technical specifics, but there's been a lot of focus on the applicant team about how we're going to deal with usage of the MTA subway stops, and actually I don't know if it was said during the presentation but

CHAIRPERSON RILEY: Thank you. That's the end of my questions. I will now turn it over to Council Member Caban.

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Start with my questioning, I actually want to lead with a request. As far as I can tell, you haven't shown renderings from the 26th Avenue, 3rd Street side except that one that's looking up the driveway so it would be really great if y'all could provide that.

ROBERT HUBERMAN: Thank you. We'll be happy to do that.

COUNCIL MEMBER CABAN: Great. Thank you. I know that you showed it in the slide, but in terms of

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can you just break down very quickly the unit mix income target for the proposed affordable units and estimated rent? If you could throw that back up there, that would be great. When do you expect these units to come online and how many will be constructed

ROBERT HUBERMAN: First, you said the unit
mix, I believe. I don't know if we can put it back
up, but I can say it out loud. One-bedrooms is
approximately 950 units, 2-bedrooms approximately

12 | 315, and 3-bedrooms approximately 75.

in each phase of the development?

my questions. Looking at those numbers, can you talk a little bit about when you expect those units to come online and how many will be constructed in each phase of the development?

ROBERT HUBERMAN: In each phase of the development, let's see if I have that information.

JAY VALGORA: I'll give you the approximate number and then, of course, we can follow up with a more precise number. The first building to be built we call building 1 which would be the furthest upland so that's the first building which faces directly onto 26th Avenue and 3rd Street so

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that would be the first one and that is approximately 300 units, a little bit less than that but around there. Although that's the first building and it's the most upland, in discussions with City Planning, the public space component would have to be planned from the beginning so we include significant portions of 3rd Street and part of the waterfront from the beginning in Phase 1 even though that's the most upland building and, frankly, the smallest building so there's a significant part of the open space as well as the units committed to in Phase 1. In Phase 2, we're showing approximately 400, 450 units, again we'll give you the exact number afterwards if we can just so I make sure I do it accurately. That's the second building which is more positioned within 3rd Street so it's within the center of the project if you will. The third building is the furthest to the north, and that one would also be about 450 units so that would happen third. Each one has commiserate areas of additional public space that are part of it because also we need some staging area for construction in order to not bother residents who are living there. We need area for equipment and so forth, and so we've worked that out. Even though we

I apologize if I misspeak but, the affordable units,

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I believe, are done on a lottery basis so while there
will be an effort obviously to let the Astoria Houses
Campus know that this is available, it's not
something that the applicant or the owner picks. It

6 will be done on a lottery basis.
7 COUNCIL MEMBER CABAN: Right, but you will

have some sort of a process in terms of proactive outreach to let...

ROBERT HUBERMAN: Absolutely.

COUNCIL MEMBER CABAN: Particularly the NYCHA residents know that they have this option.

ROBERT HUBERMAN: Absolutely, yes.

COUNCIL MEMBER CABAN: I think I'm going to leave it there on the affordability questions that I have, but I will say that I do look forward to working with y'all on additional improvements to the affordability options. I've obviously said time and time again that that is the number one priority, but I want to move a little bit into the site design and the public space. While the zoning requires open space on the site to be public, we've seen that waterfront open space can often feel disconnected from other public space and unwelcoming. I know that you addressed some of that in your presentation. I

2 | will name again that I can't support this development

3 without assurances that the public's open space will

4 be accessible, inclusive, and usable for the public.

5 Questions related to that. What hours will the

6 waterfront open space be open, and, if not 24/7, how

7 | is it going to be closed off?

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ROBERT HUBERMAN: Just to address that, the hours will be from 6 a.m. to 1 a.m., and that is actually in the agreement with the Parks Department so that will be a requirement and that will be recorded against the property. In terms of how the park will be closed, I'm not sure on the details of that, but I would assume there will be, I'm sure they'll work with you, Ken, to help design something that will be both beautiful and secure for the area, whether it be a gate or something like that during the hours.

JAY VALGORA: Actually, we could add to that New York City generally has a standard, I believe it's called the Open Parks Standard, so it's meant to not really gate parks so the park would be closed in the late evening for security purposes, but, in fact, there is no barrier, no gate, no physical barrier, and, as a matter of fact, we've

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absolutely been our goal.

tried very hard through the design, itself, to not only prevent barriers and make the park fully accessible but, in fact, to just visually project the notion of openness and publicness and to make sure that the design, itself, has all those clues and readings that make normal people feel that it's welcoming and accessible so we've tried very hard to do that and welcome any input on that, but that's

COUNCIL MEMBER CABAN: Again, in our conversations, I've also brought up concerns about surveillance, about the functioning and reach of security or privacy. Do you have plans for private security on the site? If so, what are they? Also, what kind of signage about public use of the open space will be posted?

ROBERT HUBERMAN: There is signage that, again, will be legally required to be placed in the open areas at the entrance of the park and within it that will make very clear what the hours of operation for the park are and that it will be a public space, and it'll have the same signage that all public open spaces have in the city so that'll be very clear.

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In terms of surveillance or security, it's something that I know the applicant is taking very seriously and how that will be done. Their priority is to make sure that this space is going to be beautiful for the people that live there but also openly accessible to everyone in the community so everything will be open and accessible completely, and they'll make sure that the area is safe within standards of what the Parks Department wants.

COUNCIL MEMBER CABAN: Specifically, do you have any plans for private security on the site?

ROBERT HUBERMAN: I'm sorry. Say that again.

COUNCIL MEMBER CABAN: Do you have any plans for private security on the site?

ROBERT HUBERMAN: No, not at this time.

COUNCIL MEMBER CABAN: Okay. Thank you. In Gowanus, the DCP deliberately required active uses on the canal waterfront to increase the public use of the space. Have you looked at adding active ground floor uses on the waterfront in the development?

JAY VALGORA: It's a great question. First of all, we really support retail in general wherever we can. It's tricky doing retail on the waterfront,

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 79 2 and I've had many discussions with the community and with City Planning. Because we've had the benefit of 3 4 working on the peninsula as a whole and the peninsula really needs more retail, we've planned a whole 5 series of retail corridors including some things that 6 have been built which are mostly 26th Avenue as well 8 as portions of the future 4th Street which isn't built and a portion of the waterfront at Astoria Cove because it has enough critical mass that we think it 10 11 can support retail. Unfortunately, we didn't think that the waterfront on our site would support retail. 12 13 The client is not against it because retail is a great use so it's not a financial decision at all. 14 15 It's more of a practical planning decision like will 16 the retail do well so because we felt retail wouldn't do well unfortunately, I'd reference certain sites 17 18 such as Brooklyn Bridge Park for example, where we 19 did the retail at Empire Stores which supports the 20 park but at other locations further away where it 21 doesn't have critical mass, it's failed and been 2.2 empty. What we did instead, in response to your 2.3 question, is we created community facilities, all active edges, we don't want it to feel private, but 24

we want, as Jane Jacobs taught us, eyes on the street

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so throughout the entire project we either have retail, we have lobbies, we have residences where we actually created kind of townhome type residences that have stoops and gardens that face directly into the street like a classic Queens neighborhood, and finally on the waterfront park we've also included some areas where we have the community facility, some of which aren't designated yet for a user, so that's something that could be the source of potential future conversations, but that will activate the edge and make it feel public so we've gone to great lengths to try to achieve that goal.

COUNCIL MEMBER CABAN: Chair, I believe I just have one more question. I've asked you to share your designs for green infrastructure and shoreline plantings including the saltmarsh grasses as well as your maintenance plans. Can you please provide those details?

KEN SMITH: The saltmarsh we're proposing is an existing shelf at the existing water level then we're building up the area above that so we're following the Parks Department standards for the types of plantings that would naturally grow at that elevation, and the owner will have a maintenance

first hear from members of the public currently here

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forward.

in the room. The first panel of witnesses will include the Reverend Hassan Clark, Carlos Cano, and Victoria Kammer. If you are all here, please come

CHAIRPERSON RILEY: Members of the public will be given 2 minutes to speak. Please do not begin until the Sergeant-at-Arms has started the clock.

You may begin.

REV. HASSAN CLARK: Good afternoon, New York City Council. Good afternoon, Mr. Chair. Good afternoon, Miss Councilwoman. My name is Pastor Hassan Clark. I'm the Senior Pastor of the Center of Hope International in Long Island City New York. I would like to express my unwavering support for the Halletts North Project. The Halletts North team has been in constant communication with the local clergy and community members for the last few years and has made many efforts to keep us engaged and informed throughout this project. Beyond the new affordable housing and job opportunities, this project will offer new community space for Urban Upbound and Zone 126, 2 organizations which have done an incredible work in our community for over the last 15 years. I trust that this partnership will bring valuable

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Thank you so much.

resources to the residents of Astoria who need it and allow these organizations to continue to support our community. Urban Upbound has several businesses in Astoria already and the business innovation space truly sets this apart from other projects in the area. I have faith in this project, and it will aid in the creation of many more small businesses fueled by our local aspiring entrepreneurs. I support the Halletts North project and ask that you do the same.

CHAIRPERSON RILEY: Thank you.

CARLOS CANO: Good afternoon. My name is Carlos Cano, and I'm the Chief Operating Officer at Urban Upbound. I am speaking today on behalf in support of the Halletts North project.

Organization dedicated to breaking cycles of poverty in public housing and other low-income communities. In our Astoria office, we provide a suite of integrated programs rooted in the (INAUDIBLE) model such as employment opportunities, job training, one-on-one financial counseling, start to finish tax filing, mental health services, and a small business and worker co-op innovation. These programs directly

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benefit the residents of Astoria Houses and other underserved families in the peninsula. Unfortunately, the state of our Astoria office, itself, often creates barriers that disrupt or impede our ability to deliver services. Thanks to the Halletts North project, Urban Upbound will have an opportunity to finally escape the limitations of our current aging infrastructure and continue to offer vital services. This was made possible through access to an office in the proposed development, from where we'll run an economic incubator that will develop cooperatively owned businesses and employment opportunities,

I would like to highlight that beyond the benefits of this new space which comes at no cost to our organization and adds up to an investment of 1 million dollars over 10 years, the developer has listened to our needs and they have worked with us in creating an innovative, smart design that our staff and those we serve can be proud of and (INAUDIBLE). Moreover, we will manage a brand new community space within the new development, also at no cost, named after a long-time Astoria Houses community activist and leader, Miss Claudia Coger. The state-of-the-art

connecting local residents to these good jobs.

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CHAIRPERSON RILEY: You can continue.

CARLOS CANO: Thank you. With funding support from the developer. Astoria North is making this all possible. Thank you so much for listening to my testimony.

CHAIRPERSON RILEY: Thank you.

VICTORIA KAMMER: Good afternoon. My name's Victoria Kammer, and I'll be reading today on behalf of Pastor Gilbert Pickett who's a strong supporter of this project but unfortunately couldn't be here today.

My name is Pastor Gilbert Pickett, Sr., and I am the Moderator of the Eastern Baptist

Association, an association of 120 churches primarily in Queens, Kings, Nassau, and Suffolk counties. I am also the Senior Pastor of the Mount Baptist Church in Corona as well as a lifelong resident of Queens. I speak today in support of the Halletts North project

CHAIRPERSON RILEY: Thank you.

SUBCOMMITTEE COUNSEL: The next panel will include Dr. Anju Rupchandani, Pastor Corwin Mason,

Claudia Coger. If you all are here, please come

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Dr. Rupchandani then Pastor Corwin Mason then Claudia Coger.

CHAIRPERSON RILEY: You may begin.

DR. ANJU RUPCHANDANI: Good afternoon. My name is Dr. Anju J. Rupchandani, and I'm the proud Executive Director of Zone 126. I'm here to express my support today in favor of this project. I'm addressing you today from a very unique perspective. I'm someone who has grown up in Astoria and Long Island City, and I have the privilege of running a non-profit organization here. My family moved here close to 40 years ago, and I've been fortunate enough to attend great local public schools within walking distance of my home. Now that I have the privilege to lead an organization that's from cradle to college to career supporting children and families specifically in NYCHA, Astoria Houses, Ravenswood Houses, and Queensbridge Houses through partnerships and collaborations, I couldn't be more excited for a project like this to support our needs, for children

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here at Zone 126 today, am in support of this project

longstanding trusted partners like Urban Upbound as

these activities to support our local Astorians. I,

well as Zone 126 that are going to provide all of

not only supports the local residents but

so that we can support local hiring opportunities for

minorities and women of color like myself alongside

2 with Urban Upbound. They're paving the way for us to

3 do so, and we need to support this project. I hope

4 that everyone will figure out a way to expedite this

5 process. Thank you.

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CHAIRPERSON RILEY: Thank you.

PASTOR CORWIN MASON: Good afternoon,

8 Committee Council. I'm Pastor Corwin S. Mason, Senior

9 Pastor of the Community Church of Astoria, and I

10 thank you for allowing me to speak today. As an

11 | advocate for my community, I'm always looking for

12 projects that will bring truly affordable options to

13 | our residents. New affordable housing in Western

14 Queens is not a desire but rather a need. Many NYCHA

15 residents are living in substandard conditions where

16 | they are constantly overlooked and grossly

17 underserved. Affordable housing is incredibly

18 | limited, leaving many residents with no way out of

19 \parallel the NYCHA cycle. I'm here today to express my support

20 | for the Halletts North project. This development will

21 | bring much needed housing, new jobs, and a community

22 | space to benefit residents of all ages. This project

23 | is a glimpse of hope for thousands of Astoria

residents seeking new affordable housing. Offering

25 | 300+ affordable housing units will make a major

2 | impact in our community. I strongly believe that this

3 project is a step in the right direction, working

4 with reliable non-profit partners like Urban Upbound

5 to ensure local hiring and job training. Please

6 accept this testimony as my support for the rezoning.

7 Thank you.

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CHAIRPERSON RILEY: Thank you. You may begin.

CLAUDIA COGER: Good afternoon. My name is Claudia Coger, and I've been a resident of Astoria Houses for over 60 years and am a former President of Astoria Houses for many years, the Tenants Association. I'm a tireless advocate for social welfare, education, and tenants' rights in the Astoria community. As an advocate for my community, I speak today in support of the Halletts North project because it will bring new investment, resources, and affordable housing options to our neighborhood. For the past 2 years, Halletts North has proven to be a true community partner and has shown a vested interest in our neighborhood. This is beyond a simple promise for affordable housing in a new building. The Hallett North team has been on the ground talking to residents, hearing our opinions, and lending support

this testimony, my support, for the rezoning. Thank

services sector.

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85,000 members in New York City. We are the essential workers that keep the buildings and city running, residential building workers, janitors, security officers, and other vital roles in the property

We are pleased to express our support for Halletts North rezoning. 32BJ supports responsible development that invests in and benefits our communities, importantly the creation of good familysustaining jobs. I am happy to report that the developers of this project reached out to the union early in the process and made a credible commitment to creating prevailing wage building service jobs at this site. We estimate 17 building service workers will permanently staff the site. These jobs will come with not only fair wages that meet the industry standard but also qualify affordable health insurance and other meaningful benefits like paid time. We know that members of the local community typically fill jobs like this.

We are also pleased to see that 350 of 1,400 residential units on the project will be affordable housing in accordance with the Mandatory Inclusionary Housing program. This will bring a

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 94
2	greatly needed increase in the supply of affordable
3	units for working people in Queens. With the combined
4	commitment to good jobs and affordable units, this
5	project will bring the opportunity for upward
6	mobility and security to working class families. The
7	Community Board has approved the project, the Borough
8	President has issued their support, and the City
9	Planning Commission has approved it. I respectfully
10	urge the Committee to approve the rezoning. Thank you
11	so much for your time.
12	CHAIRPERSON RILEY: Thank you, Anna.
13	SUBCOMMITTEE COUNSEL: Chair Riley, that
14	is it for public witnesses registered and present at
15	this time.
16	I'll remind the viewing public and anyone
17	else with us today that written testimony may be
18	submitted via email to
19	landusetestimony@council.nyc.gov,
20	landusetestimony@council.nyc.gov.
21	CHAIRPERSON RILEY: Thank you, Counsel.
22	Council Member Caban, do you have anything else?
23	COUNCIL MEMBER CABAN: No. Thank you.
24	CHAIRPERSON RILEY: Thank you, Council
25	Mombor Thoro boing no other members of the public

SUBCOMMITTEE ON ZONING AND FRANCHISES who wish to testify on Preconsidered LUs related to the ULURP numbers C 220196 ZMQ and N 220197 ZRQ relating to the Halletts North rezoning proposal, the public hearing is now closed, and the items are laid over. That concludes today's business. I would like to thank the members of the public, my Colleagues, Subcommittee Counsel, Land Use and other Council staff, and the Sergeant-at-Arms for participating in today's meeting. This meeting is hereby adjourned. Thank you. [GAVEL]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date August 23, 2022