1	COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 1		
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8	COMMITTEE ON CONSUMER AND WORKER PROTECTION		
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10	June 28, 2022		
11	Start: 10:22 A.M. Recess: 1:03 P.M.		
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13	HELD AT: HYBRID HEARING - COUNCIL CHAMBERS - CITY HALL		
14	B E F O R E: HONORABLE AMANDA FARÍAS, CHAIRPERSON,		
15	COMMITTEE ON ECONOMIC DEVELOPMENT		
16	HONORABLE MARJORIE VELÁZQUES, CHAIRPERSON,		
17	COMMITTEE ON CONSUMER AND WORKER PROTECTION		
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1 🕏 ក្រ	COUNCIL MEMBERS - COMMITTEE ON ECONOMIC VELOPMENT:		
ינשי	Alexa Avilés		
20	Jennifer Gutiérrez Ari Kagan		
21	Keven C. Riley		
22	Rafael Salamanca, Jr. Nantasha M. Williams		
23	COUNCIL MEMBERS - COMMITTEE ON CONSUMER AND WORKER PROTECTION:		
24	Shaun Abreu		
25	Erik D. Bottcher Gale A. Brewer		

Amanda Farías

1		DEVELOPMENT JOINTY WITH THE AND WORKER PROTECTION 2	
2	Shekar Krishnan Julie Menin		
3	Chi A. Ossé		
4	Julie Won		
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1	COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 3			
2	APPEARANCES (CONTINUED)			
3	Kevin D. Kim Commissioner			
4	New York City Department of Small Business Services			
5				
6	Monique Reichenstein Senior Associate, Strategic Investments Group			
7	New York City Economic Development Corporation			
8	Sideya Sherman Commissioner			
9	Mayor's Office of Equity			
10	Steven Ettannani			
11	Executive Director, External Affairs			
12	Department of Consumer and Worker Protection			
13	Alex Paulenoff Committee Counsel			
14	New York City Council			
15	Max Bookman			
16	Attorney and Partner Pesetsky and Bookman			
17				
18	Alex Spyropoulos Public Affairs Team Member			
19	Weedmaps			
20	Jeffrey Garcia Co-Founder			
21	Latino Cannabis Association			
22				
23				

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2	APPEARANCES (CONTINUED)	
3	Katie Shane Deputy Political Director	
4	Local 338 RWDSU/UFCW	
5	Sanne Wright	
6	External Affairs Manager Times Square Alliance	
7	Pilar DeJesus	
8	Vice President	
9	East Harlem Preservation	
10	Emily Maria Ramos-Rodriguez High Mi Madre	
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12	Wanda Salaman Director	
13	Mothers on the Move	
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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION

SERGEANT AT ARMS: This is a microphone check.

Today's is June 28, 2022. Joint Committee on Economic

Development with Consumer and Worker Protection.

Being Recorded by John Beyondo (SP?).

Good morning and welcome to today's hybrid New
York City Council hearing for the Committees on
Consumer and Worker Protection and Economic
Development. To minimize disruption on Zoom, please
place all electronic devices to vibrate or silent
mode.

If you'd like to submit testimony, please send via email to testimony@council.nyc.gov. Once again, that is testimony@council.nyc.gov. Thank you for your cooperation. Chairs, we are ready to begin.

[GAVEL]

CHAIRPERSON FARÍAS: Good morning and welcome to this joint hybrid hearing of the Economic Development and Consumer and Worker Protections Committees of the New York City Council. Today is Tuesday, June 28, 2022. My name is Amanda Farías, and I have the privilege of chairing this hearing alongside my colleague Council Member Marjorie Velázquez, Chair of the Committee on Consumer and Worker Protection.

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 6

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I'd like to thank my Co-Chair and the Members of our Committees for coming together for this hearing.

We are joined today by Council Members Ossé,

Bottcher, Avilés, Salamanca, Krishnan, and Williams.

The purpose of this hearing today is to, to discuss two bills relating to New York's fledgling adult-use cannabis industry, and to have a public discussion about how the administration is preparing for adult-use cannabis shops, what they are doing to ensure licenses go to the most harmed by cannabis prohibition, and how the Council can assist in those efforts towards making sure this new industry develops as equitably as possible.

The first bill, Introduction 285, co-sponsored by Council Members Riley, Williams, Stephens, myself, and Council Member Nurse, would create a new Office of Cannabis Business Services within the Department of Small Business Services. This Office would be responsible for establishing goals and promoting equitable ownership of cannabis businesses in the City.

The Office would achieve goal, these goals through monitoring implementation of state-wide cannabis regulations, establishing city-wide goals

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 7 for cannabis ownerships from communities disproportionately impacted by prohibition, assisting applicants from those communities in applying for retail cannabis licenses, and offering incentive programs to encourage residents of those communities to apply.

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These programs would include legal and technical advice, subsidized loans, assistance in finding appropriate retail space, and any other incentives not express, expressly prohibited by the state's cannabis law.

This Office could lay the foundation for developing retail dispensaries across New York City that are owned and operated by and for New Yorkers instead of the large-scale cannabis that have obtained most of the licenses in other states without robust cannabis equity programs.

This Office would assist New Yorkers in building upon lessons learned in other states where equity applicants lost their opportunities to compete due to the Byzantine regulations that ultimately delayed their entrance into the market.

Prioritizing a proactive approach to governance has always been important to me, especially when

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 8 government directly impacts black and brown New Yorkers in both equity, regulations, opportunity, and safety.

The second bill we are hearing today is

Introduction 504, co-sponsored by Council Member

Rivera. This bill would build upon Introduction 285
in requiring the new Office of Cannabis Businesses

Service to create and maintain a directory of active

cannabis establishents in the City and critically
identify which establishments are operated by equity

applicants. This would provide New Yorkers with

insight into which cannabis establishments are run by
people from their communities and enable them to make
informed decisions about how and where they purchase
adult-use marijuana.

Furthermore, it would prevent the illicit sale of cannabis in our neighborhoods that has not only not been lab tested, but also not paying the taxes needed to maintain equity programs. This is critical in maintaining the safety of our neighborhoods while also creating the space for those in the legacy community who are most impacted by over-policing of cannabis.

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 9

At today's hearing, we look forward to hearing from the Department of Small Business Services and the Economic Development Corporation on how the administration is preparing for the adult-use cannabis industry, what mechanisms are in place to assist equity applicatns, and what the Council can do to ensure that New York's cannabis industry successfully bridges the gap between business and community.

Before we begin, I would like to also thank the Economic Development Committee staff, Committee Counsel, Alex Paulenoff, Senior Policy Analyst William Hongach, and Finance Unit Head Alia Ali for their work on this hearing.

Finally, before we hear from the administration,

I'd like to turn to my Co-Chair Marjorie Velázquez to
say a few words.

CHAIRPERSON VELÁZQUEZ: Good morning. I am Council Member Marjorie Velázquez, Chair of the Committee on Consumer and Worker Protection. And I'd like to welcome you to our joint hearing today with the Committee on Economic Development, chaired by my colleague and Bronxite, Council Member Farías.

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Our oversight and legislative hearing today is on, uh, adult-use cannabis and the regulatory and licensing environment that is being developed for this new industry. For decades, the criminalization of marijuana and the War on Drugs led to a war against communities of color.

An ACLU report from 2013 found that AfricanAmericans were over three and half times more likely
than white Americans to be apprehended for marijuanarelated violations, despite identical usage rates.

The consequences of criminalization of marijuana, the
immense harm it has caused for families in the City
is truly untenable.

Finally, in March of 2021, New York state

legalized cannabis and created a regulatory framework

for the new industry. Given the disproportionate

impact of the War on Drugs on communities of color,

the New York state legislature has emphasized that

the new industry should benefit those communities. To

ensure previously illegal legacy cannabis businesses

can enter the legal marketplace, New York City must

minimize the red tape and licensing requirements

needed to qualify for a retail license. It has been

unfortunate to see thus far that the initial rules

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 11 proposed for social and economic equity applications have expansive requirements. The rules include, for example, that the applicant list any charitable contributions they've made for the last five years, and details of any state or federal administrative or judicial proceedings the applicant took part in.

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These regulations make it difficult and dissuade legacy cannabis businesses from applying for a retail license, and therefore undermine the state's goals of ensuring the economic benefits of this industry directly benefit the communities impacted by the War on Drugs.

It is important to note that many non-equity applicants that enter the cannabis industry will have a competitive edge in comparison to these legacy businesses. Business people new to the cannabis industry in New York will enter the marketplace with clean cash and records and experience with navigating regulatory landscapes. The need for minimizing red tape and unnecessary burdens is therefore essential to ensuring the industry can truly be equitable.

I was therefore glad to see that the Adam's administration is developing resources to help New Yorkers through the licensing process. As part of the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 12

Mayor's blueprint for the City's recovery, the administration proposed nearly \$5 million to develop the cannabis industry, including outreach, community, uh, engagement campaigns. These campaigns intended to make New Yorkers aware of opportunities to participate in the industry, provide technical assistance to support applicants navigating the licensing process, and help businesses access financing, pro bono legal services, and marketing assistance.

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I look forward to hearing from the administration today about the, the state of these resources and other ways the City's going to work with our state partners to ensure that equity-centered goal of New York's cannabis legislation is able to come into fruition.

While the state licensing process is currently being developed, businesses in New York City have already begun selling cannabis products without a license. The Office of Cannabis Management has sent over 50 cease and desist letters to stores selling cannabis products. For the consumers of New York, unlicensed stores selling cannabis products may pose certain dangers. There's no quality control for these

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 13 products and these stores threatened the carefully established framework for social and economic equity applicants.

I look forward to hearing from the administration today on how they are collaborating with the Office of Cannabis Management to identify and enforce the law against unlicensed stores selling cannabis products.

As a new industry is established in New York
City, there may be issues in the developed
regulations and enforcement actions taken by the
state and City agency. The input of advocates at this
stage is therefore so essential in ensuring the state
and the City do not make avoidable mistakes.

I look forward to hearing from advocates today about what City resources are needed to develop this industry equitably and how the Council can be a partner on these issues.

That said, I'd like to thank my central staff team, Senior Counsel Stephanie Jones, Senior Policy Analyst Noah Meixler, and my Chief of Staff, Alex Anderson, for their hard work. I'll now turn it over to our moderator, Alex.

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CHIEF OF STAFF ANDERSON: Uh, Members of the administration who will be testifying or answering questions today, please raise your right hands. Do you swear or affirm to tell the truth, the whole truth, and nothing but the truth before these Committee today, and to respond honestly to Council Member Ouestions?

COMMISSIONER DEKIM: I do.

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CHIEF OF STAFF ANDERSON: Thank you. You may begin when ready.

COMMISSIONER KIM: Great. Thank you. Good morning, Chairs Farias, Velazquez and Members of the Committees on Economic Development and Consumer Worker Protection. My name is Kevin D. Kim. I am the Commissioner of the New York City Department of Small Business Services, or SBS. I am joined today by Commissioner Sideya Sherman of the Mayor's Office of Equity and Monique Reichenstein, Senior Associate at the New York City Economic Development Coroporation, or EDC.

We are pleased to testify today on the City's efforts to support the emerging adult-use cannabis industry. We are eager to work closely with the Council to deliver equity in the industry.

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On March 31, 2021, New York state enacted

Marijuana Regulation and Taxation Act, or MRTA,

legalizing adult-use cannabis. The law also created

new state offices, the Office of Cannabis Management,

OCM, and the Cannabis Control Board, CCB, to oversee

and regulate the new industry, including the

licensing process.

The MRTA has several ambitious equity components including a goal that 50% of licenses be for social and economic equity applicants, defined as those from communities disproportionately impacted by the enforcement of cannabis prohibition among other criteria.

In spring 2022, OCM began to release regulations and award licenses, the first of which, was a quote, "conditional cultivator license." OCM has indicated it will finalize rules and open applications for the first tranche of roughly 100 to 150 conditional adult-use retail dispensary, or CARD, licenses in the coming weeks.

CARD licenses will be reserved for justiceinvolved individuals with the goal for this group to
be the first to market with additional general retail
licenses coming online shortly afterwards.

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The legalization of cannabis represents the City with the opportunity to address the harms of the War on Drugs and ensure equitable access to the jobs and wealth created. Despite near equal rates of cannabis use across communities, and historic inequality in enforcement, the historic inequality and enforcement is stark. In 2020, 90% of cannabis-related arrests in New York City were people of color.

With the industry expected to generate nearly \$1.3 billion in sales in its first year, and create between 19,000 to 24,000 jobs over the next three years in New York City, the Adams's administration recognizes this once in a generation opportunity to invest meaningfully in economic equity and justice.

From day one, Mayor Adams made the promotion of equity a primary focus of this administration. It is at the center of our work at SBS and at the heart of the City's approach to the cannabis industry. SBS along with our sister agencies is proud to speak today on behalf of the City's on the ground outreach, public education, and business service efforts.

We have already hit the ground running by convening legacy entrepreneurs, potential licensees, community stakeholders, and industry experts because

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 17 we know that listening and learning is critical to this industry's success.

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Having received \$4.8 million approximately in the fiscal year '23 adopted budget, we are actively building a dedicated team here at SBS to work hand in hand with OCM, community stakeholders, and elected leaders like yourselves to get deep into the communities. We will leverage the partnership of community-based organizations with trusted relationships to ensure we reach all New Yorkers interested in getting involved in the cannabis industry, particularly those most harmed by the War on Drugs.

SBS will provide services throughout every step of the business process from license application to launch, and beyond. Even before application for licenses open, we are connecting aspiring cannabis, cannabis entrepreneurs to SBS business support services including no-cost business courses, business planning, and additional technical assistance.

Once applications are available, SBS will provide direct one on one technical assistance to help business owners prepare and submit their applications. However, applying for and receiving a

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 18 license is just the first step for a small business and SBS is here to help for all the steps that come afterwards, including navigating through New York City government.

Moreover, as the industry grows, we will integrate workforce programming to connect New Yorkers to good jobs in the cannabis industry and ancillary industries including those business that don't touch the plant, such as accounting services, security services, and others.

At SBS, we know we need to work closely with our sister agencies to build the strongest foundation for this industry to succeed. For example, in partnership with EDC, we are exploring ways to support social equity applicants access to affordable financing and real estate that compliment the state's existing efforts. With Mayor's Office of Criminal Justice, MOCJ, we are identifying credible messengers for outreach into the justice-involved and legacy communities. We are working closely with MOE to ensure equity is centered across the City's overall strategy. We've recognized that New Yorkers will have questions about public health and community safety,

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 19 and we collaborating with Department of Health and Mental, DOHMH, proactively to answer those questions.

In closing, New York has the opportunity and the responsibility to develop a thriving and truly equitable cannabis industry that creates good jobs and builds wealth in communities most adversely impacted by the War on Drugs. For New Yorkers interested in learning more, we encourage checking out the City's resources at nyc.gov/cannabis or reaching out to SBS at cannabis.ny.gov as well as frequenting the state's website at cannabis.ny.gov for the latest information on licenses and regulations.

Thank you for your time today on a topic that reflects the core values of what we do at SBS. As always, we value your partnership and support in putting equity at the forefront of this industry. And we are happy to answer any questions you may have today. Thank you.

CHAIRPERSON FARÍAS: Thank you so much for your testimony, Commissioner. I'd lost, I'd also like to acknowledge Council Member Brewer has joined us.

Okay.

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 20

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So, we'll just get right into it, if that's okay.

Um, my first question is, uh, to, to kind of go back

to the state regulations, does the administration

have any concerns about the current regulations from

the state around social and economic equity

applicants.

COMMISSIONER KIM: Thank you for the question,

Council Member. As you know, the state is currently

diligently working to finalize the regulations.

During the public comment period, uh, DOHMH, who

unfortunately couldn't be here today, did also make

comments, uh, on the public comment period and

emphasized the, the need for equity and, uh, equity

investment in the proper tracking for those services.

Um, so we know that this is a true opportunity for

New York City to have, uh, have a, a, the ability to

really take advantage of a once in a generation

opportunity.

CHAIRPERSON FARÍAS: Great. And how is the administration assisting the state's Office of Cannabis Management in encouraging more New Yorkers to apply from communities that have been disproportionately impacted by cannabis prohibition, if at all?

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COMMISSIONER KIM: So, we are working very closely with OCM. We have multiple calls with them on a weekly basis and we are already talking with them about how we can best support all of their efforts, extending into New York City. We know that the preapplication process, even as I mentioned in my testimony, is very important. It's not just about getting a license. It's about being able to run a successful business once you get a license.

So, with OCM, they've been great partners to explain to us where they are at different stages and we are able to prepare and get ready for that moment. But in the meantime, they've been also referring people over to us to help with the pre-business application stage, meaning we are able to provide at no cost to New Yorkers, the various services to run a successful business including business courses, including learning about, uh, how to incorporate a business, how to create a business plan, how to do bookkeeping. So, those are all services that anyone needs to run a successful business, including those that will eventually get a license.

CHAIRPERSON FARÍAS: And just, just for me, because I'm actually not quite sure on it fully, what COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 22 does the Department or the division look like in SBS?

How many personnel? Who's listening, that kind of?

COMMISSIONER KIM: Sure, so, currently we have about 370 people in our agency. Uh, we are fortunate to have received the approximately \$4.8 million in funding for the fiscal year '23, through the fiscal year '23 adopted budget to be able to add a dedicated team working on cannabis. Just today, the posting went up for the Founding Director of Cannabis Services.

CHAIRPERSON FARÍAS: Okay.

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COMMISSIONER KIM: And so, that team will be housed within SBS and they will be working solely on doing the outreach and the education and everything else that's needed to ensure that we promote equity in this industry.

CHAIRPERSON FARÍAS: What's the goal for the team size? Are we looking at five people, 30 people for the five Boroughs?

COMMISSIONER KIM: So, there will be the Founding Director, as well as, uh, a, a team that will incorporate our entire outreach team. So, right now, SBS, we, we have our in-house outreach team that's going to assist and prioritize the education and

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION outreach for the cannabis industry. Uh, but the

3 Founding Director plus there will be people

4 dedicated. The exact number is something we're just

trying to finalize to maximize capacity within SBS.

But, that's something we can share with you once we

7 set that down.

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CHAIRPERSON FARÍAS: Great. Thank you. Um, and in terms of outreach and materials to get people in, can you provide an update on what resources the City ahs currently launched to benefit City residents seeking to participate in the cannabis industry? Like, is there a marketing campaign, promotional materials, subway ads? I've seen New York state stuff.

COMMISSIONER KIM: Right.

CHAIRPERSON FARÍAS: Driving around my community.

Um, but haven't seen quite much from the City just

yet.

COMMISSIONER KIM: So, currently we've had flyers made, distributed as you may know, we have our mobile RV that goes out deep into the communities and we've been handing out flyers to really direct people both to the state website, because there you can find the latest and greatest on the rules and regulations, but

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 24 to also understand, again, all the business services that we're providing right now.

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Once the applications are out, SBS is getting ready to be able to help with the technical assistance part as we do with, for example, the MWB program and applications and, uh, in other areas. But we are also creating, well, we have created a website as well. And that is something that we're helping to direct people to. Again, a lot of the finalization of the rules and regulations are being undertaken right now by the state, so the, uh, website itself is directing people to those business services that we provide, maybe not specifically tailored to, um, cannabis yet because we want to make sure that it's aligned with everything that the state comes out in the final rules and regulations.

CHAIRPERSON FARÍAS: Sure. Thank you. Um, with the legalization at the state level, each of our communities has seen an uptick in like bodegas, smoke shops, etc, selling without a license. And my colleague Chair Velázquez will jump, deep dive into licensing for sure, um, but I just want, have a couple questions around it. Does the administration have a sense of how many stores right now in the City

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 25 are currently selling cannabis products without a license, outside of what you've testified on with, the 50 or so cease and desist letters?

number. But what is clear is that currently there are no legal retail licenses out there, so that anybody is selling is not selling within the regulated, uh, MRTA structure, and that's something that we're waiting for the state on to finalize not just the future licensing rules, but how they're going to proceed with enforcement. And we want to be strong partners with them, and that's something we're discussing with them.

But until those get finalized on exactly how they will approach enforcement, uh, we want to be ready and prepared to be their partners here in New York City on that front.

CHAIRPERSON FARÍAS: Sure, I guess one of, uh, I guess our larger concern, and I'm going to say our because our communities both are very concerned around this, is that these protocols or rules and regulations from the state might not come until the new year.

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 26

And so, what is the City doing in the meantime, either in anticipation or in creating a database or how are we regulating or maintaining this, um, in and around until we get, you know, regulations? Right now, that seems more reactive or like, we're, we're hoping that we can coast and things will be fine until the state gives us some direction. But, we're New York City, we can, we can give direction.

COMMISSIONER KIM: I, I think the key point here is that, uh, the state law makes it clear that they're not trying to criminalize.

CHAIRPERSON FARÍAS: Sure.

COMMISSIONER KIM: The sale of cannabis at this time. They've made it clear that they want to get people who are selling currently to come into the regulated market. And so, a lot of our reach and a lot of our focus right now is reaching out to the legacy market, to people who are currently selling, to explain to them that this opportunity is coming and it's very near, and that they should prepare. And one of the ways to prepare, is not to be involved in selling illegally. Uh, and the other way to prepare, is to understand again, all the business principles

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 27 that are needed to have a successful business when the market does come.

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The unregulated market in other states, and we've studied other states, EDC has done an extensive research on that, and, and so has OCM. And what we've learned is that the unregulated market still plays a big part, for example, in California, there's 75%, 80%. And, and what we're trying to learn from that lesson, is that we need to do a better job right now at the outset, outreaching to the legacy market to explain the benefits of actually participating in this market.

Uh, but that, that's something that we're constantly talking to OCM about. And I think the enforcement rules will come sooner than later. I, I don't want to speak for the state, but I don't, I think that it would be best that we align our strategies in line with what the state law is mandating.

CHAIRPERSON FARÍAS: Yeah, I'm, I, I totally hear that. There's a part of me that's, quite frankly, frustrated with a little bit of that response only because what we've in states like California, like Massachusetts, is that the unregulated market

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 28 actually gets to thrive because there isn't actually preliminary steps taken beforehand. And so, whether or not the state wants to take their time and give us something in September, or December, or February of next year, we will still have a market that can still thrive, that people will still feel comfortable with or go to. And those folks, you know, that were just as involved or part of that illicit market, if we're not actually giving them the cash, right, or giving them the loan, or giving them the heads up, they're going to be able, they're going to have to maintain that market or maintain in the place because there aren't any actual steps to bring them in.

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So, like, I, I hear you. I mean, I'm going to go into my next question because it does involve, um, the social and economic equity applicants, but I really do think the City needs to look at a plan or create something in between, um, or be, or have a more robust effort to pulling people from the legacy market in that's actually going to give them, uh, the, the three steps ahead.

Right now, we have folks that are starting at third base and be able to come, come, you know, make a, make a play home. And all of those folks in the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 29 legacy market are literally starting outside of the stadium, right. They're not even involved yet. Um, So, I'm sorry, I'm a Bronxite using a baseball reference here. But, um, that's literally what we're up against in our community.

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Um, so under the state cannabis law, uh, individual social and economic equity applicants need to demonstrate that they are justice involved, which means that either they or their close family members were convicted of a marijuana related offense during prohibition and that they have held at least a 10% stake in a profitable business for at least two years. Doesn't this seem like an onerous requirement? Um and won't it preclude a large percentage of potential justice involved applicants who are not also small business owners?

COMMISSIONER KIM: I think what is very important is to just clarify a little about the first tranche of licenses versus the general license opportunities that will come thereafter. So, in terms of the first tranche that they're talking about where I said the card applicants, that's where you need to qualify with those two particular criteria that you mentioned, that you have to have a marijuana

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 30 conviction in the state of New York, uh, either yourself, your spouse, your parents, or your children, not your siblings, but the family members that I just outlined. And, as you mentioned, have a 10% stake in a business that we profitable at some point in your life, two years of life.

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So that, those criteria only apply to the first 100 to 150 CARD licenses that was referenced in my testimony. Uh, thereafter, the licensing process opens up to everyone. And even if you don't have either of those two, uh, criteria, you will be eligible to get a license. The, the benefit to what's happening with the CARD is similar to what you just about what other states did wrong in that New York state's law, MRTA, is specifically designed to give these folks that they want to, uh, help and target, and, and really focus on to get a head start and be first in market.

So that's why those 100 to 150 conditional licenses, CARD licensees will get this head start, not just with getting their licenses first, but New York state has created a \$200 million fund around supporting those particular CARD licensees in the first tranche. They will help them get through

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 31 DASNY's partnership as well, actual space. They will get money to actually renovate an open up the space. So, it's almost, I would say, uh, the, the financial support that you had mentioned and referenced, this, for this conditional first group of CARD licensees there is that support.

And thereafter, I think the state wants to take a look at that and, and figure out what works and doesn't work. And the City too. I think this is something that we're all going to learn from. But it is different from what they've done in other states, and so, I feel like, um, just to clarify that those two criterias that you mentioned only apply for this first tranche of licenses and not for everyone else.

CHAIRPERSON FARÍAS: Great. Um, so, just a, I guess another potential reason for denial of an equity application is a finding that the individual is not a person of good moral character. Doesn't that seem really subjective? Um, and I'm, I mean, I'm quite, I don't even know if it's a legal, enforceable standard, but do we know if that's language that's in there, if that's legally enforceable?

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 32

COMMISSIONER KIM: I think it'll be out of place to opine on kind of state law and the way they've written it, so I'll just leave it at that.

CHAIRPERSON FARÍAS: It's going to impact us.

COMMISSIONER KIM: Um, yeah, I think a lot of what's come out of the MRTA laws stems from some of the state liquor authority laws that have been in place, and that's where that language may or may not have come from. Um, but I, it's, I don't think it's in my place to opine on whether it's legal or not.

CHAIRPERSON FARÍAS: Okay. Um, in, in relation to figuring out the, the data and the statistics of people that were previously justice involved and now have a business or some of these other requirements, are we working with any of our other agency partners and/or non-profit organizations throughout the City to say. I mean, obviously we can't, there's a lot of, uh, different reasons why we can't ask folks if they were previously incarcerated or anything like that. Um, but we do have non-profit partners that get City money that have helped folks get a leg up, start. Are we working with any of these partners to find those people to bring them in ahead of time.

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So, one of the things we've done is we held a round table, a round table where we brought in, uh, 30 or so stakeholders and we're continuing to outreach to various partners, um, and continuing that conversation. Some of the folks are here in this room for the public hearing sessions. And, uh, we're also working very closely with MOE, MACJ. We've also outreached to the District Attorney's offices.

And so, we are, we very much know that this is going to be an all-out, all-in, uh, inter-agency collaboration. And that's something else that I think really, we recognized from watching other states fail is that they created, in many ways, and many times, just and office to try to do this without understanding all the, uh, relationships and interagency, uh, collaboration that's really required to succeed.

And that's something we're getting ahead of and doing right now. And all these calls, we have, not just multiple calls with OCM, but we have interagency City Hall calls. And I think, uh, frankly speaking, this is something that's been the hallmark of this administration thus far, if there's a lot of inter-agency calls and conversations because we

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 34 understand we don't operate in a silo. For this industry in particular to succeed, EDC, MOE, MACJ, DOHMH, SBS, we've all got to be working very closely together as one unit.

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CHAIRPERSON FARÍAS: Sure. Um, what ways are SBS and EDC working to incorporate existing programs and resources available today in the cannabis industry that are planned into like outreach efforts in collaboration with social equity entrepreneurs?

COMMISSIONER KIM: So, as I mentioned from SBS's side, and I'll turn it over to EDC shortly thereafter, but, um, from SBS's side, we're doing continuous outreach with the stakeholders. I'm having one on one calls. Again, we're trying to identify the new Founding Director of Cannabis Services, someone who is going to be a credible messenger to the community. That's another thing we've learned from speaking with the legacy market players is that you need a credible messenger to be able to communicate and to outreach.

Government is necessarily going to cut it in a lot of these communities, as you referenced before. There's a trust issue. We need to make sure we find the right team, dedicated team, that's going to lead

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 35 this effort. And so, that's what we're working on right now with the, uh, adopted budget money that's coming in. And then on EDC, I'll turn it over to, uh, Monique Reichenstein.

SENIOR ASSOCIATE REICHENSTEIN: As Commissioner

Kim mentioned, the City's work to develop an

equitable cannabis industry cuts across agencies and
focuses on individuals and communities most impacted
by the War on Drugs.

At EDC, in collaboration with SBS, we're exploring how to support cannabis entrepreneurs with a focus on access to capital and real estate required to start and grow their businesses. We recognize that, you know, we are two agencies here speaking to you today, but there are many agencies that are not represented that are also part of this conversation. Um, and we look forward to working with you as with the other agencies as well on this work.

CHAIRPERSON FARÍAS: Yeah. For sure. Thank you.

I'd like to even just offline, just kind of throw

around some folks that you are talking to to make

sure the folks that are helping me prepare for things

like this.

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I'd like to emphasize today is that this a new, emerging industry and there's nobody better than the Council Members who know their district, who know the people who have been most impacted, we need your help. And we are open to that, so if there's anything you'd like to do to setup regular communication just on this topic alone, uh, SBS, EDC, MACJ, all of us, we're very open to that.

And we, we really are asking for your help in this time because we've learned so much from listening to the legacy players, the community stakeholders. Community boards as well are chiming in, and they obviously are very much in line with what you're doing in your districts. And so, those are conversations we'd like to have upfront now to avoid misunderstandings, the education that's necessary to make sure that the roll out is successful.

Because the work thing that'll happen is we end up in a community and because of misinformation, that misunderstanding happens and then the, the, uh,

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 37 equity goals that we are trying to achieve are being hampered by that misinformation and misunderstanding.

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CHAIRPERSON FARÍAS: Yeah, absolutely. I mean, I think our priority as local electeds is to keep our communities safe but also to make sure those that can take advantage of opportunities, especially if they've been policed for decades, uh, and left out, get included in that.

I have one follow up for you, Commission Kim, and then I just have a couple EDC questions, then I'll turn it over to my colleague. How big is that second round, cause I won't use that word, Alex, of licenses and when will those start getting issued?

COMMISSIONER KIM: So that, again, will be up to the state. They're the ones who are driving the entire licensing process. But what I do know is that there is no defined limit as of now for the second round, that it will be open to, uh, to the public, general public, and all New Yorkers. I think it's similar to, currently anyway, and, and again, anything can change while they're deliberating and diligently working to finalize this, but it's similar to liquor licenses where there's no defined limit, but there will be factors probably considered in, in

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 38 making sure that a community, uh, either isn't impacted with over-saturation issues, or, you know, that, uh, that you're not leading to a situation where you're not helping these businesses succeed.

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So, the short answer though, is that, currently, as I know, there is no limit. Um, and that's been the understanding thus far but things can change over this period.

CHAIRPERSON FARÍAS: Okay. Great. Um, just reading, just going back to some of your testimony, I'm sorry, they've, they've come up. I've written them down. There was a commitment from the City to include workforce programming, as you mentioned, to connect New Yorkers for good, to good jobs. Will there be a partnership with the Office of Workforce Development? And how does SBS see their role and commitment to workforce?

COMMISSIONER KIM: So, one of the major things we do at SBS is workforce development, and that's why we know that in this industry, as I had mentioned in a testimony, the market isn't just about, and the industry isn't just about businesses that touch that plant. It's not just about the licenses. It, it does also have an enormous economic impact when you start

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 39 talking about all the ancillary services, uh, accounting services, security services. There are so many other, uh, legal services, there are so many other services that will benefit from this industry, and we want to make sure that those most impacted by the War on Drugs, not just have the first opportunities to get licenses, but to also be in a prime position to benefit when the supporting industries, uh, the foundational industries to support this industry are up and running.

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And so, that's something we're very much focused on. I don't know if EDC has anything they want to add to that on workforce.

SENIOR ASSOCIATE REICHENSTEIN: No, we agree. We think cannabis is both an economic opportunity as well as a racial justice opportunity, and one of those once in a generation opportunities where you kind of get one shot to get this right. And we think that ensuring access to wealth-generating opportunities means focusing on the licenses, the nine different license types, as well as other opportunities that will arise from the legal market.

CHAIRPERSON FARÍAS: Thank you. Um, and just a clarifying question. In your testimony, Commissioner,

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 40 2 you have here, in 202, 90% of cannabis-related 3 arrests in New York City were of people of color, and 4 the industry expected to generate nearly \$1.3 billion in sales in its first year and create between 19,000 and 24,000 jobs over three years. Um, just wanted to 6 7 know where these numbers are exactly coming from? Is there a commitment somewhere or? 8 9 COMMISSIONER KIM: Uh, I think those are estimates, but I will get you the exact source. 10 CHAIRPERSON FARÍAS: Perfect. 11 12 COMMISSIONER KIM: And I don't have that right with me, but we will send that over. 13 CHAIRPERSON FARÍAS: Thank you so much. Um, and 14 15 I'll just ask a couple questions of EDC. Hey, team 16 EDC. Um, so just to kind of discuss around some of 17 the opportunities we have for dispensary owners, are 18 there, um, banking options that dispensary owners will have in New York City? Um, are there options 19 20 beyond local credit unions? And is EDC partnering 21 with the private sector to develop any bridge local 2.2 programs for the cannabis industry? 2.3 SENIOR ASSOCIATE REICHENSTEIN: So, as Commissioner Kim mentioned, New York state is 24

launching a \$200 million public/private fund to

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 41 provide loans and real estate for conditional licensees. At EDC, our goal is to complement the state's efforts. To that end, we've released a request for expressions of interest, or also known as an RFEI, to gauge potential interest in capitalizing and operating a loan fund in addition to gathering feedback on broader capital access, real estate interventions.

We are currently reviewing those responses to assess next steps and need with our partners across City agency and will continue to keep your office apprised.

CHAIRPERSON FARÍAS: Um, has the City established or does it have plans to establish programs that help inform the public who, who qualifies for a dispensary license and how to apply for those? And is EDC partnering with the private sector to promote that for City residents to apply?

SENIOR ASSOCIATE REICHENSTEIN: So, as

Commissioner Kim mentioned, a lot of our work at EDC overlaps with SBS and that is something that we are working on in collaboration, um, also with the state, um, and community and industry partners.

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CHAIRPERSON FARÍAS: Um, so, just a question around some of the, the City and EDC properties that we've had, has the City and the EDC considered alternative uses of City-owned property for cannabis? I know we've seem some sale of our City properties and I just wanted to know if there's any general interest instead of selling City property to revitalize that and maybe offering opportunity to those in the legacy community or for start up?

SENIOR ASSOCIATE REICHENSTEIN: We are surely happy to explore those possibilities. Um, that was one of the reasons of our Request for Expressions of Interest, to understand what our options are and what makes sense as next steps with regards to our real estate assets. I personally do not, uh, manage our real assets so, uh, I would be happy to connect you with some of our team members to discuss this further.

CHAIRPERSON FARÍAS: Yeah, I would love that. Um, and last question for now, will the City help promote the cannabis business to residents and tourists? And if so, in what ways? Yeah.

COMMISSIONER KIM: Oh, absolutely. So, again, as I mentioned, we have our website up which will continue

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 43 to get populated with the latest information. We're also working with NYC and Co who does a lot of the international tourist outreach and we're making sure that we want to direct people to the regulated market. And, as you mentioned, we want people who are going to be partaking in the, in the industry in whatever form as consumers or realtors, to be dealing with the safest products.

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The, the, uh, idea is to direct them to the regulated market because we know without supporting the regulated market, this whole, uh, endeavor may not be successful, as, as much as we'd like it to be.

CHAIRPERSON FARÍAS: Great. Thank you, folks, for entertaining my questions. I'll now turn it over to Chair Velázquez:

CHAIRPERSON VELÁZQUEZ: Hi. Great seeing you again. Um, and thank you for coming to the Bronx and having, um, a forum to reach out where we're at. So, when we're talking about outreach, I appreciate that very much. Um, we understand New York City, uh, New York state as whole will be the next green rush, if you will, and how we manage this, we need to give it back to the communities that are affected. Um, we are Bronxites and, um, it's, it's hurt our community so

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 44 much and so, we want to make sure that we're driving this back home and making sure our communities are close enough to being made whole, if not made whole entirely.

Um, with that being said, I wanted to understand how has the administration, um, thought about or had, uh, conversations on planning to establish a grant or loan program for New Yorkers seeking to apply for this retail license.

SENIOR ASSOCIATE REICHENSTEIN: As I mentioned before, um, we have released a Request for Expressions of Interest for, um, this exact thing. We are currently in the process of reviewing those responses with our City agencies, um, and determine next steps and assess need. We will definitely keep you in the loop on how that progresses, but we would love to, uh, further the conversation with you on how we meet those needs best.

CHAIRPERSON VELÁZQUEZ: Thank you. Um, and so just taking it a couple of steps back, uh, for folks that don't know, you had mentioned nine licenses that will be released. What are those and how, um, are folks applying to them? And are there any unique situations

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 45 where you couldn't only apply to certain ones, right, two out of four and things of that nature.

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COMMISSIONER KIM: I can give you the list of the nine licenses. There's the, they all start with adult-use, so I'll skip that. But there's the cultivator license. There's the processor license. There's the nursery license. There's the distributor license. There's the microbusiness license. There's the retail dispensary license. And that's one of, that's pretty much what many people are talking about right now. But it is important as you have emphasized to know that there are eight other licenses.

There's the deliver license. There's the cooperative license. And there's the on-site consumption license. Uh, that's where people will be able to consume, usually probably mixed in with food products. Um, and so, those are the nine licenses.

The two license categories only available to the licensed hemp growers are the conditional cultivator and the conditional processor license, so, unless you're a licensed hemp grower, you're really dealing with seven other potential licenses.

CHAIRPERSON VELÁZQUEZ: Thank you for that. Um, you mentioned earlier about outreach, right, making

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 46 sure our communities, um, are aware of what's going on. How do you target the communities? How do you find, what, what's your level of detail?

COMMISSIONER KIM: Well, we know, uh, through our sister agencies where the communities most targeted during the War on Drugs were and if, where they continue to exist, so a lot of our efforts are focused on getting into those communities. Uh, we, again, we are partnering up with MACJ and MOE and everybody else that we know has data on that, and making sure that, for example, uh, the community partners that we're outreaching to are located in those particular communities. Um, I don't know if you had anything you'd like to add, Commissioner Sherman.

COMMISSIONER SHERMAN: Sure, just to build on

Commissioner Kim's point, um, you know, in addition

to the outreach that's happening now, we're working

with those groups to really inform a robust marketing

and outreach strategy across the City with a

particular focus on black and brown communities and

communities that have had high rates of incarceration

and arrests, um, as well as bringing in a variety of

community-based organizations, but particularly

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 47 organizations that have worked with justice-involved individuals.

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CHAIRPERSON VELÁZQUEZ: And so, and I know Amanda alluded, I mean, Chair Farias alluded to it earlier, um, when California and Massachusetts and those lessoned learned, um, how to make sure, ensure that those folks that are coming from those states are not priority? How do we ensure that our communities come first, right? How do I know if like, a California business comes in and says, "Hey, I know you," and just becomes friends with one person and there drives the whole, um, market? How do I, how do, what are we thinking about that? How are we stopping that?

Start and jump in. Um, so, you know, the, the focus on the City's efforts are on these communities, right, and so making sure that we have the resources and supports for them to enter the market, go through the licensing process and then be able to succeed.

Um, you know, we also as part of the training and technical assistance to those businesses, want to make sure that they also are able to, um, understand predatory business arrangements as well, too. Right, and, and that they have templates and understanding

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 48 of agreements, um, so that they also, um, are, are able to succeed and be a, be a local business. But I'll turn it to Commissioner Kim around some of our other efforts.

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COMMISSIONER KIM: And I know the state has been very active in, in knowing the communities that they need to hit. And they've been partnering with us, sharing information, and we've been doing the same. But I think that's again, another point of emphasis where we really could use your partnership to identify the people who are local, who are a community, who are New Yorkers first and foremost.

But the emphasis of leveraging our community-based organization partnerships is so important because they know who the people are in their communities, and they know who came from, like, you may have mentioned, I don't want to single out particular states, but if they are the ones who had been or their family members had been the most impacted by the War on Drugs in New York, those are the people we're prioritizing.

CHAIRPERSON VELÁZQUEZ: Thank you. Um, so, modeling the usage and the licensing when we're talking about the way that these laws were structured

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 49 or are being structured, we often hear it compared to the state liquor authority, right, and how the process is. And we know, right, that there are flaws. Serving on a community board for so long, I saw the dangers and how it impacted our businesses, uh, and our communities. Any lessons learned there and how are we addressing any challenges that have been presented with the liquor, um, licenses?

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COMMISSIONER KIM: I think there are different, uh, important, uh, very important differences that the state has pointed out. But I, I would defer to the state in giving you more of a clarification of how the MRTA is, uh, housed under the state liquor authority officially, but how they've taken that as a model, but then made changes to try to, um, I, I think correct or, or make it appropriate for the cannabis industry as they know it. And so, I would have to really defer to the state on the particular legal differences that they've made.

I, I think the important point is that they did study the state liquor authority laws very well, very carefully and have made the, uh, changes they deemed necessary to avoid the pitfalls of other states and what's happened there to make it better here.

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CHAIRPERSON VELÁZQUEZ: So, the state's cannabis law prohibits the sale of marijuana on the same premises as alcohol or food. But, at the same time, you mentioned a license that does include, um, food, it, it being used as food. So, um, A, can we explain what's the rationale behind the initial requirement, and, two, how is this license going to work?

COMMISSIONER KIM: So, the portion where, uh, currently as the, as the law is written and it may change again, but currently as it's written, it is my understanding that, you are correct, that you cannot have on-site consumption and a liquor license. And, you know, I would leave it again to the state to have to explain that to you. Um, my understanding is, my personal understanding is that there is science and data behind the dangers of when you mix a certain level of cannabis consumption with alcohol. And, you know, that's part of the rationale that may have initiated the initial part of the rule. But again, it's all state laws that, um, I wouldn't be qualified to comment on at this.

CHAIRPERSON VELÁZQUEZ: I mean, just, we're just talking here, so, I mean.

COMMISSIONER KIM: We are, we are.

CHAIRPERSON VELÁZQUEZ: Would it, would it preclude like existing food and beverage establishments from entering into the market.

COMMISSIONER KIM: Right.

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CHAIRPERSON VELÁZQUEZ: Like, our goal is to make sure our communities have an opportunity and it seems like when we have such a narrow scope for these initial licenses that we are excluding so many folks from within, and that the only ones that are going to make it are the ones from outside. So that's, I guess, our frustration and our concern.

COMMISSIONER KIM: Yeah, go for it.

SENIOR ASSOCIATE REICHENSTEIN: Um, I, you know, I would add some clarification that we are not the state but I think some of the reasoning behind creating nine different license types was to actually create more opportunities, that there are more opportunities for an individual to access a license and start a business. Um, but at EDC and SBS we, we, we recognize that are, there are real challenges to enter the cannabis business, not only to get in but to be successful. And there will be a lot of pressure from outside operators. Our biggest focus, um, is ensuring that those who want to be involved in the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 52 industry in New York City have the resources, supports, access to education, and access to education doesn't just mean how do you run a cannabis industry, right. It's the whole process of who do you need to talk to you, what are the zoning questions, et cetera.

So, we definitely, we, we share your, your concern, um, for the challenges that entrepreneurs will face. And we are working very closely to one, hear from community members of what are they seeing on the ground, but also learning from other states and the challenges they have faced because I think, the one advantage that New York City has is we are not the first people, um, to legalize cannabis. Um, so. I'm not sure if anyone else has anything to add.

CHAIRPERSON VELÁZQUEZ: And I guess, just one like, uh, last question before I turn it back to Alex here. Um, when we're talking about that \$200 million fund for these 100 to 150 licenses, um, that's set up initially, how are you going to measure success with these businesses and what's the involvement thereafter, right? If it's initial, initial for how long, two years, five years? When are you going to go

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 53 back and evaluate and what does that evaluation

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process look like?

So, that run is, will be run by the state. Um, they will have their own reporting standards set up. As for the City's efforts, um, to a loan fund, we're still reviewing responses. Um, but we recognize that transparency in reporting will be important, so we'll definitely consider that as we develop those strategies.

CHAIRPERSON VELÁZQUEZ: Are we providing, or looking to provide assistance for that state reporting and are we going to createa comprehensive plan in place for that?

We are in conversation with the state, um, and with all the regulations, there are, there is an opportunity to provide comments, um, on what, how we think, it should be better. Um, those comments are open to everyone, um, the City, um, individuala, and so, the, the City is definitely working to incorporate comments across agencies to reflect and advocate for, for the, for that transparency.

CHAIRPERSON VELÁZQUEZ: Are there any deadlines with, um, that testimony or that information that we can give?

SENIOR ASSOCIATE REICHENSTEIN: Right now, there are three regulations that are out for comment.

CHAIRPERSON VELÁZQUEZ: Okay.

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SENIOR ASSOCIATE REICHENSTEIN: Um, there's the, the home grow. Um, but I can also give this to Kevin because, uh, I would say that, there are, there are three out right now, but the, the deadlines are not for another month or so.

CHAIRPERSON VELÁZQUEZ: Okay.

COMMISSIONER KIM: I, I actually can't give you the exact, but I will definitely get you that information right after the hearing.

CHAIRPERSON VELÁZQUEZ: I appreciate that. Thank you. Alex? Sorry, Chair Farías.

CHAIRPERSON FARÍAS: That's okay. I just have one follow up on the licenses and this has just like peeked my interest. So, with a delivery license and with our efforts to wanting to keep more cars off the road and the municipality having public/private partnerships with Citi Bike and Lime, and our, just our E-scooter partners, um, have we looked at developing, or has there been a discussion around, um, monitoring or creating a partnership between the municipal multi-modal transit options and the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 55 delivery license? I think if we're looking at delivery, um, for cannabis with local businesses, it's technically like last mile transport or logistics. And, I'm just wondering off of, off of any conversations that maybe have been had, are we interested in maybe continuing that conversation?

COMMISSIONER KIM: I think we're definitely

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interested in continuing this conversation with you about the delivery aspect of it. Um, we're, to be honest, we've been focused on the CARD and the other licenses but we have also been studying all the other licenses, and so, I think, having that conversation with you and taking in ideas and feedback would be very important at this time. So, we look forward to that.

CHAIRPERSON FARÍAS: Yeah, I would love to maybe start thinking about that, especially if we're looking at legacy partners and folks that are already trusted in communities, um, we might as well look at other ways to make them more mobile that's not a car. Uh, at this moment, and I don't have any other follow up, I'd like to first acknowledge that we've been joined by council Member Kevin Riley and he will give a short statement, or a long statement, however long,

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 56 um, on your bill. Oh, and Council Member For the Day is with him. Awesome.

COUNCIL MEMBER: Yeah, I'm with my daughter,
Brooke Riley, too. Uh, thank you Chair Farias, and,
and Chair Velazquez, for, uh, for having and hosting
this hearing. Uh, we're talking about cannabis,
something that, uh, I feel that New York City, uh,
should be a part of the conversation. And today, I'm
introducing, uh, Intro 285, establishing an office
that's sole responsibility is dedicated to ensuring
comprehensive, equitable, and economic expansion of
New York City's cannabis industry is fundamental to
advancing the state legislation and regulation.

Our underserved communities need to be educated on the health and wellness of cannabis, cancelling the negative stereotypes that have systematically positioned black and brown people on the losing side of the cannabis regulation legislation and criminalization.

Having the opportunity to start the ground work, meeting with organizations, partnering with business owners, hosting spaces to hear the needs of the community, there is a growing interest and eagerness

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 57 to be successful participants in the cannabis rollout in NYC. And they deserve a seat at the table.

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We are starting to see a rise in unlicensed cannabis businesses in our neighborhoods. People want to be involved but they don't know, but they don't have or know about the resources, information, and the financial assistance to jumpstart their businesses the right way.

A City-wide Office of Cannabis Business Services will be the instrument in this groundwork. This agency will advocate for marginalized communities of color, giving them the tools to be successful in the business, making Intro 285 essential to New York City success in cannabis and protecting communities who are historically targeted and imprisons during the prohibition of marijuana. Thank you so much.

CHAIRPERSON FARÍAS: Thank you so much, Council
Member Riley. Um, we will now go to Member questions.

If the Sergeants can put a five-minute timer on the clock. Thank you. And we will now go to Council

Member Brewer.

COUNCIL MEMBER BREWER: Thank you very much. I have a few questions. One, um, I've been in touch a lot with, uh, Senator Cougar, who obviously is a

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 58 sponsor on the state level. And I am a little confused even listening to you, um, about how you're going to coordinate with the state.

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I know that you certainly have been talking to them and you're looking to them for guidance and so on, but for those of us in the community who are trying to figure out, cause I do get tons of calls about the illegal selling, not the individuals but the trucks and the stores, and the trucks and the stores. My entire district is full of trucks. Those green trucks are everywhere. I think I've got about 10 of them, minimum. So, we're trying to get them towed. I got one towed, not bad. And we're working to get the rest of them towed. So, the, but in order to do it, I had to have a meeting with the Police Department, the state cannabis office, and, uh, consumer affairs, city, all three on the phone, getting one towed, truck.

So, my question is, down the line, do you have some sense of how you're going to be working? Does the public call 311? Does the public call, um, you, I guess for getting the business started? Do we call the state for all the? How, how is that all going to work? Because you've got two issues. You got the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 59 folks who wants jobs and entrepreneurial under nine categories. And then you got the people complaining. So, how does that work out in the future? Or do you have any sense?

COMMISSIONER KIM: I, I think the answer is that, honestly, we are waiting for the enforcement regulations to get finalized.

COUNCIL MEMBER BREWER: Okay.

COMMISSIONER KIM: Because once we know what the actual enforcement regulations are, then I think the plan will become more apparent. I think that we know that we have to support the regulated market and do everything we can because if the unregulated market remains, then, um, we won't be able to achieve the goals that the state and the City are all striving for. Which goes back to why outreach, education, everything that we're doing to get the unregulated market ready and prepared for the regulated once all the rules are finalized, um, that, that, that's where there, uh, crux of our efforts are right now, to, um, avoid some of the mistakes that happened in the other states with leaving the unregulated market untouched.

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 60 2 COMMISSIONER KIM: And not including them early on 3 in the process. 4 COUNCIL MEMBER BREWER: Okay. So, the trucks are considered the unregulated market? COMMISSIONER KIM: Currently anyone selling 6 7 cannabis in New York state is, uh, not any, well, currently anyone selling retail cannabis is, uh, is 8 not. COUNCIL MEMBER BREWER: I, I know it's. 10 11 COMMISSIONER KIM: Obeying the law, so, yeah, so. 12 COUNCIL MEMBER BREWER: That's what people say. 13 COMMISSIONER KIM: Yeah. 14 COUNCIL MEMBER KIM: But you give me a tee shirt 15 and put some cannabis in it, that's a donation, right? I can do, I got some tee shirt, I don't need 16 17 another tee shirt. I got a tee shirt and some 18 cannabis last night. Not bad, you know, but that's a 19 donation. That's what the trucks are doing. 20 COMMISSIONER KIM: I, I. 21 COUNCIL MEMBER BREWER: Nice tee shirts. 2.2 COMMISSIONER KIM: Yeah, and, yes, I. 2.3 COUNCIL MEMBER BREWER: Anybody want it?

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 61

COMMISSIONER KIM: Council Member, I know that the state is very aware of, uh, the, this gift exception that they had in the MRTA that people are taking.

COUNCIL MEMBER BREWER: Liberties.

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COMMISSIONER KIM: Liberties, advantage, however you want to look at it. Um, I think they're looking at that very closely and so, we're waiting to.

know, I've been around too long, so I got all stuff.

I'm just saying the trucks are out there, the smoke shops are selling. It's all happening. So, I assume that once the regulations exist, then whoever is in those trucks, someone has a lot of money in those trucks. I don't know who's paying for those. Um, will no longer be able to get a license. I don't know. I hope somebody's paying attention to that, just FYI, when you do your regulations.

Second thing is people are concerned about children, um, getting, um, you know, being sold without regulations because, I mean, they're putting them in the M&M's. That's the newest thing, too, cannabis in the M&M's. That's also coming out of the truck and it goes with the tee shirt. So, so, that's for kids. So, how do we, again, which agency should

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 62 constituents being reached, reach out to now with their concerns? Do you have any sense of that or we're just waiting for the state regulations? Cause kids' candy is part of the deal right now. It's not supposed to be. No candy is supposed to include cannabis.

COMMISSIONER KIM: Correct. And anyone under 21 should not be using cannabis, according tot eh current before they get finalized.

COUNCIL MEMBER BREWER: Right.

COMMISSIONER KIM: Um, I, I would say that they can reach out to us and we would definitely take, uh, the appropriate action as.

COUNCIL MEMBER BREWER: We've been working, reaching out to the state, just FYI.

COMMISSIONER KIM: Got it.

COUNCIL MEMBER BREWER: But, so you know, it's.

COMMISSIONER KIM: Well enforcement I think will be led by the state in terms of how they are going to, um, it's similar to the liquor laws, like they do the enforcement part of it.

COUNCIL MEMBER BREWER: Okay.

COMMISSIONER KIM: Yeah.

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 63

COUNCIL MEMBER BREWER: I'm just letting you know all of that's happening on the street, and I think you know it.

COMMISSIONER KIM: Yeah.

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COUNCIL MEMBER BREWER: But it's happening. The, finally NYCHA. I'm a big believer in NYCHA. I believe in the residents. I believe in the TA. Are you working with NYCHA? Because that would be an obvious place for entrepreneurial to be the, um, way in which people could participate in this fabulous industry. Is somebody coordinating with residents in NYCHA?

COMMISSIONER SHERMAN: Sure, I can speak to that.

Um, so there will be a focus on, uh, communities of color, right, NYCHA residents being certainly in communities of color, um, as well as folks who have been justice-involved and that we certainly coordination with our colleagues at NYCHA to make sure that we're reaching out to folks who want to start a business. Um, there's already business support and development services that exist through the, through the authority as well as with SBS, um, so there certainly is a pipeline for entrepreneurs to tap into as well as making sure the people are connected to workforce opportunities.

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 64

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COUNCIL MEMBER BREWER: I don't mind your answer, but it's not exactly what I want to hear, because the business work that goes on in NYCHA needs improvement. So, I would suggest that somebody make a concerted effort, not just, um, um, you know, they're one of the groups to work with the residents and Tenants Associations because A, there would be many people who might qualify of the first 100 or whatever it is, but also, they need support. And so, I'm, I would love to hear more like, we are talking every day. We're getting, we're talking to Tenants Association, community-based organizations, CBOs, et cetera, to work with individuals so that they do qualify. Is that something that you might think about doing?

COMMISSIONER SHERMAN: Absolutely. And just to build on that, um, I, I certainly know first-hand that, um, all the talent that exist at NYCHA.

COUNCIL MEMBER BREWER: Right.

COMMISSIONER SHERMAN: And the need for customized services, and there certainly have been really successful models of very targeted customized services and supports, um, for NYCHA entrepreneurs.

25 And so, we certainly will make sure that that is

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 65 2 incorporated in this program, um, as well as making sure that NYCHA residents are prepared for the 3 4 workforce opportunities that will emerge. COUNCIL MEMBER BREWER: Okay. COMMISSIONER SHERMAN: And making sure that that's 6 7 targeted, that's customized in working with the Tas. COUNCIL MEMBER BREWER: Could you update this 8 committee. COMMISSIONER SHERMAN: Absolutely. 10 11 COUNCIL MEMBER BREWER: With specifically what somebody is doing? 12 COMMISSIONER SHERMAN: Sure. 13 14 COUNCIL MEMBER BREWER: And not, I really feel 15 strongly about it. All right. Thank you very much. But I still, I'll let you know, it's pretty much the 16 17 wild west out there right now. I'd love to find out 18 who owns the trucks. Thank you. 19 CHAIRPERSON FARÍAS: Thank you, Council Member 20 Brewer. We will now go to Council Member Williams 21 followed by Council Member Salamanca. 2.2 COUNCIL MEMBER WILLIAMS: Hello. I just wanted to 2.3 clarify, you said that you don't know when the licenses are, because is that, that was what you all 24

said, cause there's a conditional processor license

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 66 that came out today that closes August 31st. And there was a cultivator license that came out back in March and will be closing this week. So, I think maybe that speaks to some of the things that we're saying is we want the City to be, um, ahead of the curve, and so, if we have agencies here that are not even all the way aware of like the opening and closing of licenses, that's alarming to me, um.

SENIOR ASSOCIATE REICHENSTEIN: Just to clarify, this is the opening, closing of the public comment periods which we can get back to you on the exact dates. Um, but this is.

COUNCIL MEMBER WILLIAMS: No, I think that there are like license applications that are out.

COMMISSIONER KIM: Yeah. Well, yeah, no, you're, you're correct about the cultivator.

COUNCIL MEMBER WILLIAMS: Yeah, okay.

COMMISSIONER KIM: And the processor licenses, um, with the processor license literally opening today, right. So, those are the two licenses that are only available to licensed hemp farmers. I think when we were talking about when we don't, we're not sure when the rules would be finalized, we were talking more

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 67 2 about the retail licenses as well as some of the, the 3 other seven licenses. 4 COUNCIL MEMBER WILLIAMS: Okay. 5 COMMISSIONER KIM: That are open to the general 6 public. 7 COUNCIL MEMBER WILLIAMS: Okay. I just wanted to make sure. 8 COMMISSIONER KIM: Oh, of course. No, that's. COUNCIL MEMBER WILLIAMS: That like, as agencies, 10 11 we are aware of what's coming down the pike. 12 COMMISSIONER KIM: Yes, we definitely are aware. 13 COUNCIL MEMBER WILLIAMS: Because that allows us to like plan and support, um, the residents of New 14 15 York City. SO, I know that some of my questions might 16 be out of your wheelhouse, and so I do hope, in 17 advance, that you work within your respective 18 administrations, I'm sure the Mayor's Office is in 19 here somewhere, to get us back the questions. Um, so, 20 you mentioned that you're working with a host of 21 agencies that are involved in cannabis. Can you share 2.2 the agencies? 2.3 COMMISSIONER KIM: So, as I had mentioned, we are working with MOE, with EDC, MACJ, with DOHMH. We also 24

are talking to DCP about zoning, potential zoning

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 68 2 issues. Um, we've talked to BSA, um, DCWP. I mean, we include as many of the agencies on these calls as we 3 4 find the issue to be relevant, but those are, I think, some of the core agencies that are on, on the calls. 6 7 COUNCIL MEMBER WILLIAMS: So, would you say SBS is almost serving as like a coordinator agency around 8 cannabis? COMMISSIONER KIM: Yes. 10 11 COUNCIL MEMBER WILLIAMS: Okay. 12 COMMISSIONER KIM: Yeah. 13 COUNCIL MEMBER WILLIAMS: Um, so, actually, to that point, the, the bill that Council Member Riley 14 15 introduced, do you have any opinions? Do you feel

like it should be a separate office of cannabis?

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COMMISSIONER KIM: We are excited about the nearly \$4.8 million dollars that the adopted budget has placed in our, in our agency to create the dedicated team, uh, to be, uh, leading the City's efforts and all the coordination that we've just discussed. Uh, the Founding Director position was just posted today. Um, we know that a lot of people have given recommendations on people who would be, uh, really well qualified to help with those efforts. So, we

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 69 believe that that dedicated team housed at SBS will be, uh, a strong advocate for the coordination efforts and for the community outreach and education portion.

COUNCIL MEMBER WILLIAMS: Okay. Um, has the administration, um, thought through strategies around local zoning, locations of licenses, hours of operation, building codes? I know some of this stuff will come through the community boards, but has there been some thinking around strategy and rules of engagement?

COMMISSIONER KIM: A lot of it, again, will get dictated by the state licensing process because they may limit the number of hours and type, like, for example, with the liquor laws, you know, four a.m. kind of limit on serving. Uh, we don't know what the final portion of the retail license, uh, for the state until they get finalized. Um, in terms of siting and other types of opportunities, I know EDC has been very active. And I don't know if you want to speak on it.

SENIOR ASSOCIATE REICHENSTEIN: Uh, yes. We're in active conversations with DOB and DCP so that when

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 70 2 the regulations come out, uh, we will understand the 3 laws and be able to provide guidance. COUNCIL MEMBER WILLIAMS: Okay. And to that point, 4 5 um, with EDC, um, I think I was in, told that there's 6 incubator programs. Do you, can you talk about the 7 potential incubator programs that you have for 8 cannabis? SENIOR ASSOCIATE REICHENSTEIN: Um, so you're, you're correct that the state in their law. 10 11 COUNCIL MEMBER WILLIAMS: No, not the state. EDC, 12 I know there, there is a health and beauty incubator 13 and there's been conversations around potential to do stuff around cannabis in terms of supporting 14 15 businesses. 16 SENIOR ASSOCIATE REICHENSTEIN: I'm not familiar 17 with the health and beauty incubator. But I can 18 surely connect you with a team to discuss this 19 further. 20 COMMISSIONER KIM: Yeah. 21 COUNCIL MEMBER WILLIAMS: Okay. 2.2 COMMISSIONER KIM: I think that might be something 2.3 over at the Brooklyn Navy Yard, you're talking about. COUNCIL MEMBER WILLIAMS: Yes. 24

COMMISSIONER KIM: With the RBNYC.

2 COUNCIL MEMBER WILLIAMS: Yes.

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COMMISSIONER KIM: Black Entrepreneur NYC program. We can get you more information on that with respect to cannabis. But in terms of specifically cannabis siting, EDC is actively in discussions and, and doing research on potential sitings, siting, um, opportunities.

COUNCIL MEMBER WILLIAMS: Okay. The other question that I have, I know there was a lot of conversation around the social equity investment fund. There's also, um, the Community Grants Reinvestment Fund. I know MACJ isn't here, but again, I'm wondering how the administration views that money, um. Are we proactively like working with the state to make sure that New York City is getting the most benefits because our City has been most disproportionately affected by the War on Drugs? So, just trying to understand if the administration is looking at that fund, aware of that fund, and thinking through when we do get the money, hopefully get the money, how we could utilize it to support the communities.

COMMISSIONER KIM: Absolutely. So, the state MRTA has it so that the money goes, uh, back, reinvests it into the community and the City is definitely

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE
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    COMMITTEE ON CONSUMER AND WORKER PROTECTION
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    prioritizing that. We want to make sure that when
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     there's an allocation of the tax money that comes to
    the City that we work very closely with OMB to
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     understand how best to reinvest it into the
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     communities that have been most harmed by the War on
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     Drugs.
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        COUNCIL MEMBER WILLIAMS: Okay. I think I'm done
     for now.
        COMMISSIONER KIM: Thank you.
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        COUNCIL MEMBER WILLIAMS: Thank you.
        CHAIRPERSON FARÍAS: Thank you so much, Council
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     Member Williams. We'll now go to council Member
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     Salamanca.
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        SERGEANT AT ARMS: Starting time.
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        CHAIRPERSON FARÍAS: Who is virtual. Can you
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     unmute yourself? Can the Sergeants?
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        COUNCIL MEMBER SALAMANCA: Hello? Can you hear me?
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        SERGEANT AT ARMS: Yes. Starting time.
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        COUNCIL MEMBER SALAMANCA: How are you? Thank you.
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     Um, first I want to thank the two Chairs, uh, for,
     uh, today's hearing. Uh, Commissioner, um, hope all
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     is well. Um, Commissioner, I know that, um, Council
    Member Brewer asked all the tough questions, uh, but
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I want to ask some of those same tough questions. Um,

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 73 in terms of enforcement, what agency is going to do the enforcement for the black market?

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COMMISSIONER KIM: I think that's something that we're waiting to see what the final regulations are because I know that the state, um, and again, I, I'll have to defer to the state, but I know that they're not trying to criminalize the, the unregulated market. And so, all the strategies that they're considering, uh, that's what we're waiting for so that we can then have an appropriate City response.

COUNCIL MEMBER SALAMANCA: Yeah. But there has to be some type of enforcement. You know, if you, you're, if not, what you're going to have, is you're going to have individuals working to sell black market cannabis in front of these businesses at a discounted rate, which will hurt the businesses. So, there has to be some type of enforcement to, to prevent these, um, black market businesses from taking away from legal businesses.

COMMISSIONER KIM: I think the state is very keenly aware of that because as I mentioned earlier, in other states where they didn't do the proper steps or have had challenges. I don't want to say they didn't do proper steps. Actually, take that back.

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 74

They have had challenges in dealing with the unregulated market. The, the state is devising I know civil recourses and exactly to, as to what they are, they haven't been finalized. But once we know what they are, I think the City can appropriately coordinate the response on enforcement.

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COUNCIL MEMBER SALAMANCA: Is your agency, uh, going to have oversight over the cannabis industry?

COMMISSIONER KIM: I don't know if oversight's the right word, but our agency did get allocated the approximately \$4.8 million in the adopted budget to be able to house a dedicated team, uh, to lead the City's outreach and education and business services, the technical assistance portion. And so, we are definitely in coordination with all the agencies we had mentioned before, uh, to just make sure that this is really a City response and not just an SBS response.

COUNCIL MEMBER SALAMANCA: Okay. Can your agency handle that responsibility? Do you have the, you know, the manpower, uh, to do that? Or do you think that this, uh, responsibility should be handed off to another agency such as, for example, BIC, the Business Interpreting Commission?

COMMISSIONER KIM: I think that the agency, at SBS, I think what we do very well is outreach, public education, business services, technical assistance, uh, workforce development programming. We do a lot of the areas that we know any emerging industry will touch upon and to make sure that we create the best, uh, foundation and opportunity for this particular industry to also succeed, I think that having the dedicated team at SBS in close cooperation with our sister agencies is the correct location for this team at this time.

COUNCIL MEMBER SALAMANCA: Okay. Alright. Well, thank you for your, uh, for you answers. And thank you, uh, Madam Chairs, uh, for allowing me to speak.

CHAIRPERSON FARÍAS: No problem. Thank you so much, Council Member Salamanca. Next up will be Council Member Riley.

COUNCIL MEMBER RILEY: Thank you, Chair. Uh, thank you, Commissioner, for your testimony. Uh, \$4.8 million, I know you said that you guys would be hiring staffers, uh, and to piggyback on what Council Member Salamanca said, I think this industry is very delicate. Um, I think that outreach out there has to

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 76 be very delicate. Um, and it's going to need a lot of manpower.

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I personally don't believe SBS, um, should be the agency that does this. I believe that you guys have a lot on your plate right now, um, and I just think that the sensitive, um, issue on cannabis in our communities needs to be addressed and needs to have an agency that can actually focus on it, um, with a clear lens.

So, with that being stated, I know the \$4.8 million, um, that was given to the administration, uh, I mean, excuse me, given to SBS from the administration, um, do you know how many community outreach staffers SBS will be hiring to kind of do this outreach? Um, and I know I came in late, excuse my tardiness, but what marketing strategies have SBS been utilizing so far, uh, that could get communities updated on what's going on with cannabis?

COMMISSIONER KIM: Thank you for your comment and question. I think that the, well, let me start with the second part of your question. So, the outreach that we've been focused on, um, has been partnering up with OCM and being in many places that they are.

We've gone to, uh, the Bronx for a President's 25

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 77 cannabis forums. We, we'll go into local council member's community forums. State senators have invited us. Uh, Queens College, the education services at Medgar Evers. Wherever that portion, uh, wherever the community ahs been inviting us, we've been going out to.

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But, we no, we're not just waiting for invitations. We've been proactive about wherever our RV goes, we have flyers made out. We have a website that's created, um, that, that we've had out there. And then the dedicated team that becomes part of the fiscal year '23 budget, so July 1st when the money comes in, uh, we have just posted for the Founding Director position. It will be a team that will be very robust. We are trying to figure out how, however many people we need to get this right, is going to be, uh, allocated to this particular team.

But we also have already embedded at SBS an extensive outreach team that works on getting all of our services out there. And so, we are leveraging all of their relationships, every community partner that we've worked with, CDFI, you know, community boards and, um, merchant associations. Our BIDs, we've invited the OC, OCM Executive Director to come to

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 78 our, uh, BID meetings, the Business Improvement Districts, 76 of them throughout the City. We are out there trying to get the word out, uh, in terms of just physical flyers but also through our website, through our community partners, and then through all of our sister agency relationships as well.

But OCM has been a great partner with us and invited us to many of the places they're going into or they're being invited into in the City as well.

So, uh, we look forward to just continuing this massive outreach. And we could really use your partnership.

COUNCIL MEMBER RILEY: Yes.

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COMMISSIONER KIM: And the City Council Member's support on that.

COUNCIL MEMBER RILEY: And, and we're looking forward to giving you that partnership. And I do know it's kind of difficult because it's, you have to wait for the state. Is there any way we could be more aggressive, uh, to actually ask the state to allow us to have a seat at the table? Um, I don't believe they're allowing us to have a seat at the table and I believe this market is really going to impact New York City. When you think about New York state and

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 79 cannabis, it's really going to impact New York city the most.

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Uh, so, is there any way we can be more aggressive with the state, uh, to make sure that they're allowing us the seat at the table because it feels like our hands are tied behind our back, and we are waiting for the state to come up with these regulations, enforcements. We have things going on in our communities right now, so we're just trying to figure out a collaborative way we can actually address this. So, thank you.

COMMISSIONER KIM: Thank you.

CHAIRPERSON FARÍAS: Thank you so much, Council
Member Riley. And I just want to say for the record,
I agree with you. We were asked to be reached out to
by the Office of Cannabis Management at the state
level and they have yet to reach out to either one of
the Chairs for this hearing.

Um, uh, Chair Velázquez and I have a couple of follow ups and then we will go into second round of questioning where we have, um, uh, Council Member Williams. Chair Velázquez?

CHAIRPERSON VELÁZQUEZ: So, focusing a little bit more on the consumer side, um, as both, uh, Council

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 80 Member Brewer and Salamanca have mentioned, the market that is existing now, right, the ones that are all of a sudden popping up, as a community leader, I've got a lot of community members saying, "What is being done about this?" So, what are your recommendations currently for community members that see a cannabis retail shop pop up that we all know is, is illegal, how do we go, um, and do we ask our community to go call 311? Who do you recommend they reach out to immediately? COMMISSIONER KIM: I think they can certainly reach out to 311 any time, but they can also reach the things you've been seeing is that, uh, in terms

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reach out to 311 any time, but they can also reach out to us and we can help coordinate, I think. One of the things you've been seeing is that, uh, in terms of the mobile food trucks anyway, that if they're violation, they're all subject to City laws currently on the books including parking regulations. And that's something that has been a, uh, way to get certain trucks off because of unpaid parking tickets, for example. Um, so I think there's way to contact us and we can help coordinate where they need to go to address those concerns.

CHAIRPERSON VELÁZQUEZ: So, my district doesn't have the food trucks. What I have are brick and

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 81 mortars popping up and more importantly, it's parties being thrown, where they take event spaces, catering halls, these like mini catering halls, not the bigger ones, but the small ones. And they say, "Hey, for \$50 you get food and weed." Or, "You get liquor and weed."

And so, how do we go about that and, and make sure that we're working, uh, with the DA's office, with our local precinct, and with you guys? Um, is there, um, something now during this transition that we can go to?

COMMISSIONER KIM: I, I think the, the challenging part is that we don't, we want to make sure that enforcement, that rules that come down from the state, and I'm sorry to continue to harp on that, but, you know, we want to be in alignment with state laws, and the, and state initiative on this. So, I think if you've been going to the state, I don't what, how their response has been, but enforcement will be led by the state as it is in the case of the liquor initiative, for example.

So, it, it's, it's tricky but I think that we are waiting for the enforcement guidelines to be set

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 82 forth by the state before we can respond, respond accordingly and appropriately.

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CHAIRPERSON VELÁZQUEZ: And I hear. And, and I'm not trying, um, to minimize your efforts right now. I think our frustration is what can be done now? Um, in situations and in districts like ours that have been impacted by K2, and so, we're not monitoring what type of cannabis is being sold. We don't know the potency. We don't know all that. And it's coming into our communities, and these are businesses that are undermining a whole process as well. And so, what can we do right now? And it doesn't seem like there is anything we can do, so it's a dangerous world to look at, wouldn't you say?

COMMISSIONER KIM: I think you mentioned it in your statement about cease-and-desist letters. I, I know that that is what the state is actively doing, and talking, and making it clear that those who are selling illegally at this time, are also jeopardizing their opportunity to qualify for a license should they choose to do so. Um, and so, I think the, the strategy that they have currently is the cease-and-desist letters. Um, and we are just waiting for them to finalize the enforcement regulations so that we

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 83 can really coordinate the response and, and address this issue that you're talking about that's in the communities right now.

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COMMISSIONER SHERMAN: I would just, just to build on that, um, on the consumer side, right, part of the public education campaign that's already happening from the state but certainly will be part of public education of the City is also making sure that consumers understand marijuana use, right, and the potential effects, what to look out for, et cetera. And so, I think it will be important that, um, in addition to the work that the city will do around enforcement, that we're also educating consumers and that will be part of that, that education and outreach campaign.

CHAIRPERSON VELÁZQUEZ: Thank you. Would a civil enforcement structure be useful at this time, during this transition period?

COMMISSIONER KIM: It's my understanding that the state is looking at all the different civil enforcement options, including studying those that have been effective in other states and cities. Um, I know, for example, I've heard, or I've read, that California is also considering, for example, going

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 84 after landlords. And so, there are different types of strategies that are being discussed. Its not that the discussion's not happening. It's that nothing's been finalized and adopted. Um, and I think that the exploration and the analysis of all of those strategies are happening both on the state and the city level and we're just waiting for those rules to get finalized so we can act accordingly.

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CHAIRPERSON VELÁZQUEZ: Um, and so, now going into the other realm, right, cause I, I wear two hats, right. It's consumer protection, but worker protection. And out of those nine licenses, there are so many, uh, different ways that our workers need to be protected. And so, for you, um, sorry. I had written them down. Give me two seconds. Oh, yeah.

When you mentioned initially about your outreach and the training that you're doing, um, do you have any data set on that, how many organizations you've sat with, um, what's been the follow ups, and how can we actually either target more of those communities or are we looking and missing out on others? Is there a way that you can share that information with us?

COMMISSIONER KIM: We can get you that information. I don't have it on me right now.

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CHAIRPERSON VELÁZQUEZ: With that training, do you also offer, um, worker protection specifically for cannabis workers when you're talking to them?

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COMMISSIONER KIM: So, currently, um, are you talking about, well, some of the training that we are looking to do in terms of the retail licenses for example, and that's just a lot of what people are discussing in New York City because that's the first thing that's probably coming here. Um, you know, we are actively looking to train the trainer model because we want OCM with their limited resources to explain to us, for example, how the technical assistance part of the application, you know, there are people out there that, we hear, are offering, um, very high amounts of money for their services to fill out an application, for example, which doesn't even exist yet, right. So, those are the types of technical assistance that we're trying to get ahead of.

Once those applications are finalized in the coming weeks, we want to take that out to all of our community-based partners to train them so that then they can train the people who come to them who seek assistance so that those people don't have to pay

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 86 2 some exorbitant fee to do something that we can help them do for, at no cost. Um, so there's that part of 3 4 it. In terms of worker protection, I don't know if, uh, we have, um, Executive Director from DCWP, Steven 6 Ettannani here, and if you want to speak to it. EXECUTIVE DIRECTOR ETTANNANI: Uh, yeah, sure. Hi, 8 9 Chair. CHAIRPERSON VELÁZQUEZ: Just, just before you 10 11 answer, you have to be sworn in. SERGEANT AT ARMS: Would you please raise your 12 13 right hand? Do you swear or affirm to tell the truth, the whole truth, and nothing but the truth before 14 15 these Committees and to respond honestly the Council Member questions? 16 EXECUTIVE DIRECTOR ETTANNANI: I do. 17 18 SERGEANT AT ARMS: Thank you. 19 EXECUTIVE DIRECTOR ETTANNANI: So, thank you for 20 the, the question, Chair. Good to see you again. CHAIRPERSON VELÁZQUEZ: Great to see you. 21 2.2 EXECUTIVE DIRECTOR ETTANNANI: Um, so you brought 2.3 up a, a couple of great points, I think, in terms of worker protections. And, as the Commissioner was 24

alluding to, I think in their function as, as a lead

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 87 in cannabis, um, they're also, um, a coordinating agency in leveraging a lot of expertise including, um, DCWP's in, in the space of consumer and worker protection, of course.

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Um, there are applicable workplace laws that would apply to, um, those that are getting involved in this industry including the paid safe and sick leave law. Um, so, that's something, um, that once, uh, you know, as we're ramping up operations as the Commissioner alluded to, they just put up a posting for a Founding Director for this Office, we're going to be actively engaging with, um, with SBS, uh, to ensure that we're doing effective outreach.

Um, as our Commissioner always mentions, we're, uh, our constituency is all New Yorkers. We want to make sure that we're, we're in all the community districts and working closely with your constituents in particular, um, to ensure that they know what rights apply to them, um, regardless of what industry they're working in. Of course, in this case, um, the cannabis industry would be, um, a target for us.

CHAIRPERSON VELÁZQUEZ: Thank you. And, I wanted to know, do you know how workers are being treated or paid in this unregulated market right now?

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EXECUTIVE DIRECTOR ETTANNANI: I don't have that data. Um, I think that it's, it's certainly something that we can look into. Um, you know, we have, uh, I know, enforcement has been discussed a little bit, um, at this hearing. I think, hyo know, what, what, what we have been, you know, our visibility on a lot of the unregulated industry unfortunately is very limited. We don't have the ability to enforce, um, against marijuana sales at our agency.

Um, however, in the cases of different, um, you know, depending on what, what folks are seeing on the ground, whether it's a existing, um, brick and mortar that may be licensed by our agency or not, um, there is an ability for us to perhaps visit that, uh, that, that business and, and, uh, conduct enforcement as, uh, pursuant to our existing laws.

Um, so, um, we'll look into whatever data we can kind of find out about this, but it's very limited given our purview.

CHAIRPERSON VELÁZQUEZ: Um, we've been hearing, uh, from advocates that a lot of the workers currently are being severely underpaid or paid even in product. Um, so what do we have available to offer those workers and who do they turn to? Who can they

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 89 turn to right now as this transition period is happening?

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EXECUTIVE DIRECTOR ETTANNANI: Yeah, I think these are discussions that, you know, uh, again, in coordination with SBS that we would want to have with the Office of Cannabis Management to get a feel, um, for this emerging industry. Um, as I said, we have a very limited viewpoint as to what, what is going on here. This isn't our, our, our bread and butter of our work, um, and this is an emerging field.

So, getting to know like the different contours of how folks are being compensated would certainly inform any future regulations and certainly, um, inform outreach and engagement in the community.

CHAIRPERSON VELÁZQUEZ: And while I have you, I'm going to ask you on consumer stuff now. Um, going forward, what kind of protections are we considering for our consumers and what is the administration thinking about when it comes to that? And I heard about the public education campaign. That's one piece. But what's the follow up and what have conversations been like?

EXECUTIVE DIRECTOR ETTANNAI: Sure. So, for us and in terms of consumer awareness, there's a lot of, um,

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 90 crossover in the public health, um, sector. I think we're going to be really leaning on our public health officials at the health department to speak to, um, uh, you know, as, as the Commissioner mentioned, you know, the potential effects of mixing marijuana with alcohol, and the potency, uh, and labeling of, of these products. I think all of that are things that will be kind of a, uh, supplementary agency in terms of getting the word out. Um, but really deferring to those that are following the science more closely than, um, and are, you know, really have that expert, expertise, rather.

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CHAIRPERSON VELÁZQUEZ: You mentioned earlier that you have a limited viewpoint. Um, why is that? Who has failed to include you? Or are you suffering from the same frustration that me and my Council Members have where we've not been reached out to?

EXECUTIVE DIRECTOR ETTANNANI: Yeah. I think the limited viewpoint, um, that I'm alluding to comes from a couple of places. First and foremost, is that the state law, um, prohibits, uh, you know, our enforcement. It's modeled after the state liquor laws as the Commissioner had mentioned. So, there's some preemption and, and restrictions there that speak to,

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 91 speaks to some limited, um, our limited viewpoint there.

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Obviously, as the Commissioner mentioned, there are ongoing regulations that are going to further define the contours and, uh, the realities on the ground in New York City as it relates to this law.

That's also informing the limited viewpoint. Um, and, uh, just in terms of how complaints are filtered, um, to us. I think, you know, and we're not receiving complaints related to marijuana. I think, uh, that's generally the right position.

We, we don't have the expertise in that field. We don't have public health expertise in our agency. I think where we're able to provide, um, added value is, um, leveraging our constituent services, leveraging our connections both in the work, uh, worker fields as well as with consumer advocates and organizations as well as, obviously with your all's offices, to ensure that we're penetrating communities and kind of amplifying, um, uh, the work that, you know, and expertise of others, um, either on this dais or at the health department.

CHAIRPERSON VELÁZQUEZ: And I hear you. And I hear that the administration's doing a great job in

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 92 including so many different agencies. But that's just the whole point. Wouldn't it be easier or better if there was one dedicated agency within New York City to help that and where we're looking at a \$3 billion business coming in, wouldn't it just be best to have a separate agency for it as this point?

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COMMISSIONER KIM: Council Member, I think that you're correct that it's good to be able to centralize the information and that's what's happening with our dedicated team, uh, that's the Founding Director that's going to get hired very shortly, along with the dedicated staff and team that will be, uh, housed at SBS, we will play that coordinating role that you are seeking.

CHAIRPERSON FARÍAS: Thank you so much. Um, just really quickly on the unlicensed stores that are selling cannabis products, I wanted to know, and I think we've already kind of alluded to this or not, but I just want to state, do we think stricter fines or other revocations of other permits of these businesses, like revocation of tobacco or alcohol if they're selling unlicensed, would serve as a deterrent for these folks? Or something that the City could do around civil enforcement?

COMMISSIONER KIM: I apologize for having to hark back, but it really is waiting for the state to come up with their enforcement rules.

CHAIRPERSON FARÍAS: Okay.

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COMMISSIONER KIM: Because they, um, want to veer away from the criminalization of it.

CHAIRPERSON FARÍAS: I know, but they're actually illegally, right, selling. So, for me, it's kind of like, what are the penalties that we are going to incur to make sure these people do not do that, while also, I mean, there, there is a risk factor of their current factor being at risk while others are waiting their turn, for poor use of better words, and trying to go to the, go through the correct procedure. Like, the City can serve as a deterrent.

And I guess a follow up to that is, we, we have the, um, the 50, I'm forgetting the term for them now, but the folks that are already getting cease and desist letters, is there any other log or data? Are we working with the precincts who are getting all the calls, or making, making the responses and going the raids, um, of, of some of these to know [COUGH], pardon, where they are and how do we relay that data back to the state to make sure, if we don't do

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 94 anything in the meantime and to serve as a deterrent that their applications of licenses or permits are actually put to the end of the line since they're the bad actors that aren't following the rules?

COMMISSIONER KIM: So, in terms of the bad actor comment you mentioned, I think that's specifically what the state has been emphasizing, that if you believe that selling illegally now, just having a store up and running earlier is going to help you, uh, get a license, you're wrong. And that's what the cease-and-desist letters are also, I think, making clear that they're not operating legally at this time. And they need to stop.

CHAIRPERSON FARIAS: Okay.

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COMMISSIONER KIM: So, I think that the strategy is gearing towards the civil side of things of potential seizure of the products.

CHAIRPERSON FARÍAS: Right.

COMMISSIONER KIM: Um, monetary fines. But I don't think that's been finalized yet, so once that is, I think, really then we can coordinate what the most effective, um, response will be to deter that. I think what we can do most now is, again, educate, as Commissioner Sherman said, uh, including the smoke

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 95 shops that you need to be part of the regulated market. There is dangers with dealing with unregulated products. There is going to be consequences if you want to get a license. But that, the potential to be part of the regulated market can be very lucrative and we are trying to get that education out, uh, in the various ways we had discussed earlier.

CHAIRPERSON FARÍAS: Okay. Thank you for that. You know, I'm trying to just continue thinking of ways to make sure that folks in the community feel comfortable with these spaces, you know. Cannabis, if we approach is correctly, you now, can be utilized by many people from many age ranges and from a lot of different backgrounds as we've seen already that that is the case.

Um, so I just want to make sure that if there are folks out there that are going to deter, you know, my seniors who need it for their arthritis, um, that we're actually making sure that they're not first up in line for things when there are folks that are actually trying to serve our communities both for adult use and medicinally.

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Um, one question from me and then we'll move on to the Members. To your knowledge, what conversations have taken place to date around the zoning changes that may be considered to aid the roll out of, of the cannabis industry in New York City, specifically around ensuring that cannabis businesses are not further limited in their ability to locate themselves. Um, and additionally around hours of operation. I know that was something similar was previously answered, but, um, just want to clarify.

COMMISSIONER KIM: Yeah, I think, uh, currently, it's my understanding that the state, um, is looking to be able to license anywhere that a retail store can be licensed. So, I believe it's group E6 in the zoning, um, but, again, it hasn't been finalized. I think once they finalize it, we'll have a better understanding.

We are talking to DCP, um, very closely and just making them aware of the various zoning questions that can come up. And, um, once the state finalizes exactly where it can be used, um, you know, but retail use space is, is something that, I think the state is, uh, focused on similar to where liquor establishments can be.

CHAIRPERSON FARÍAS: Sure. But doesn't that also include some of the, like, prohibiting areas like around schools, around houses of worship. Are there also regulatory that say folks can't be too, um, locations can't be X amount of feet by one another or by a liquor store, et cetera?

COMMISSIONER KIM: I believe the state also has a 200-foot limitation.

CHAIRPERSON FARÍAS: Yeah.

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COMMISSIONER KIM: But, do you want to speak on this.

SENIOR ASSOCIATE REICHENSTEIN: Yeah. You know, we are waiting for the final regulations obviously, but, um, obviously there are things that we can do in advance while we wait for those. One of those is talking to other states to understand what zoning questions have come up, uh, in those markets, um, compiling a list. But we are actually currently working on this specifically to identify what are the questions and how can we help clarify the process to understand, okay, where can you actually locate a business? What are all the rules?

Because it is difficult to navigate if you're not familiar with zoning laws, et cetera. So, we are in

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 98 active conversations with DOB and DCP to figure out how to best make that process as clear as possible for entrepreneurs.

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CHAIRPERSON FARÍAS: Absolutely. Thank you so much. I'll now, with second round and if any other colleagues would like to ask questions, please either use the raise hand function or let us know here in the front. Um, Council Member Williams?

COUNCIL MEMBER WILLIAMS: Thank you. Um, I now have a question for the Department of Consumer Affairs now that I know you are here. Um, I feel like there is already a capacity issue with enforcing business regulations, consumer affair regulations, and so, with the cannabis industry, which, of course, has been stated many times, is going to be a, a boom, and we already have so many, um, regulatory issues now. I'm just wondering, and there's a fly in my face. Um, who, how you plan to adjust for that capacity.

EXECUTIVE DIRECTOR ETTANNANI: Yeah. So, thanks for the question. I want to be very clear. DCWP is not in power to enforce against marijuana regulations. What I was referring to before in terms of, um, you know, the discussion of enforcement that

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 99

Council Members were raising, is that, there are instances where, um, there is some, some level of crossover where a, either a licensee maybe, um, uh, you know, there may be allegations that a licensee may be involved in marijuana sales, or there's a vendor for example, um, where we has a, the Office of street Vendor Enforcement, where there may be some regulations that we may be able to enforce. But in terms of marijuana-specific regulations, we would not

COUNCIL MEMBER WILLIAMS: Okay. Thank you for the clarification. Um, the other question that I had is what other divisions within EDC are dealing with cannabis because you're part of the strategic investments group, so.

be issuing those and are not empowered to do so.

SENIOR ASSOCIATE REICHENSTEIN: Correct.

COUNCIL MEMBER WILLIAMS: Yeah.

SENIOR ASSOCIATE REICHENSTEIN: So, as I mentioned we are focused on capital access in real estate, um, so we have teams on our asset management considering feasibility in terms of use as well as, as I mentioned, we have the land use team that's speaking specifically about some of these zoning questions and

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 100 how we can learn from other states to make this process, um, as easy to navigate as possible.

COUNCIL MEMBER WILLIAMS: So, just those three divisions, strategic investments, asset management, and land sue. There's no other?

SENIOR ASSOCIATE REICHENSTEIN: There are other groups as well, but I would say those are the main ones right now.

COUNCIL MEMBER WILLIAMS: Okay. Um, and then,

Commissioner, back to what you were saying about the

Office that you're creating that would be, um, a

cross-coordinating entity. Um, so SBS doesn't really

have oversight power over other agencies, right?

COMMISSIONER KIM: We don't have oversight power

COUNCIL MEMBER WILLIAMS: Okay. For instance, I know that you administer like the MWBE program but often times agencies are not necessarily in full compliance and like. So, using that as an example, what can SBS do to hold agencies accountable around NWBE compliance, as an example?

over other agencies. Yes, that's correct.

COMMISSIONER KIM: Around cannabis MWBE?

COUNCIL MEMBER WILLIAMS: No, just in general.

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 101

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COMMISSIONER KIM: Well, I think, I, I don't know if it's correct necessarily to just view SBS in a silo like that because I think SBS is responsible for first of all, certifying all the MWBE's in the City. We are also responsible for technical assistance, providing technical assistance to get, uh, government contract opportunities in front of MWBEs

But I think a lot of it is also making sure that we keep, um, good data and to share that data. And then, I think the administrations as a whole, uh, relies on that data to work together to achieve the goals. Uh, I don't know if it's an enforcement per say, issue. Rather that it's really a goal-setting issue that we're pushing and I know that all the agencies, and, and the administration we've been talking to are all committed to achieving, for example, MWB goals.

COUNCIL MEMBER WILLIAMS: Right. And I'm asking that because I personally do feel like SBS should have a little more teeth, right, because that would allow SBS to hold agencies accountable for compliance around the MWBE program. And so, using that as an example and now looking at your role around cannabis, I would say my concern is, you know, outside of like

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 102 essentially almost being, I don't want to say project management. But just like a liaison between agencies, like, what real authority will SBS have to really compel numerous City agencies to do what they need to do around cannabis that would meet a lot of the goals that my colleagues have shared today?

COMMISSIONER KIM: So, I, I think the key point here is that, SBS, with our dedicated team will be coordinating, but we don't, we're not enforcing anything. I don't think we need to enforce anything in this particular situation. I think it's really kind of making sure that we're playing the right role of convening everybody, making sure information is being shared.

If there's ever anything that needs to get done that SBS is pushing for that doesn't get done, I mean, I think, just, uh, the administration has a structure that's in place. For example, I report to the Deputy Mayor for Economic Development. And we're, we're economic and workforce development. And I think the administration as a whole works very closely together so that it's not SBS trying to do this, or, or not.

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It's really the administration with our shared goals and values trying to push this forward and, and if, if making sure that equity is at the heart of this particular campaign, and, and this emerging industry, I think everybody in our City administration is, is totally aligned with that.

OUNCIL MEMBER WILLIAMS: I do appreciate your optimistic view of all of the City agencies and I do know that the Mayor is committed to this, so I agree. I think there is a legitimate interest from the Mayor's office to make sure that New York City does what it can to support and do this right. However, I am not that optimistic and I don't think that all City agencies share in the same goals.

And so, I would say just in closing that, um, I am just concerned that SBS, um, doesn't really have the authority and oversight power that I feel that they need to truly do what is necessary. So, I just wanted to say that because it's, like you said, you don't really have that role per say. You would have to cross coordinate or speak to a Deputy Mayor or something like that. I, I don't know. I just don't feel that you have the powers you need to have to like make sure this is done right.

So, that's why I'm not so much being as optimistic as I am just kind of relaying to you what my experience has been in the past month and half, two months since, you know, we've really been put in, in charge of this convening effort. Uh, but it's a coordinating effort. But once we get the dedicated team, I think you'll see it step up to another level, uh, as soon as we are able to identify and get the team in place. Um, we're, we're then being more optimistic about how everything will go with the administration working together as one.

COUNCIL MEMBER WILLIAMS: I look forward to working with you on it.

COMMISSIONER KIM: Thank you.

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COUNCIL MEMBER WILLIAMS: Cause I, I think I slightly disagree cause I think SBS should do what SBS is good at, and there should be a true coordinating entity that is working across agencies to make sure those agencies are doing what they are good that. So, that's my humble opinion. But, thank you.

COMMISSIONER KIM: Thank you.

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CHAIRPERSON FARÍAS: Thank you so much. Council Member Brewer?

COUNCIL MEMBER BREWER: Thank you. Very quickly, on the zoning issue, something that I know a lot about. The community boards are brining to my attention, and we know this, that if you are a restaurant, and Jeff Garcia here know, you need to get an FLA license. If you are a liquor store, you do not. You have other, uh, permits you need, but you don't.

So, the community boards are concerned that the cannabis brick and mortar could locate as the liquor stores do, not the restaurants, but I hate to say it, nearest where people, um, you know, might, right next to NYCHA, for lack of a better word. Right next to places where people will be, uh, accustomed to going

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 106 and where the community would like to have the cannabis stores spread out more, uh, equally.

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And I say this because about four or five community boards have brought this to my attention. So, the zoning that you're talking about is not relevant, because a C6 can be any residential strip or any commercial strip, even near residential. Something to think about.

The liquor stores go where sometimes it's very challenging for the community. They put up their plastic. It's not a pleasant experience. So, people are worried about that. I don't know how you deal with it. I don't think the state understands that cause that's not something they deal with in other parts of the state. But I want you to be aware of it as you're talking to Dan Garadnick and others, uh, about the zoning issues.

Now, maybe look now to see if some unregulated smoke shops are doing that already. I don't know. I know where the trucks are, and they are doing that. So, I just bring this to your attention. Think about the location so that it isn't impacting a community in ways that are not appropriate. And the community boards would like, I'm not saying you're going to do

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 107 2 it, they would like to have more say about the liquor 3 stores and they would like to have more say about the, any retail for cannabis. So, uh, be aware of 4 that. 5 The way it works with, um, liquor now, of course, 6 7 for a restaurant is if you're near a church or faithbased, you have to get their permission. That's a 8 whole drama that I don't need to get into. Not to mention, uh, school. But, for the liquor stores, they 10 11 can go anywhere. Something to think about. Thank you. 12 COMMISSIONER KIM: Well, actually, can I just, um, 13 the liquor stores, too, within 200 feet of a school or a church would not be able to get license 14 15 statutorily. 16 COUNCIL MEMBER BREWER: Okay. 17 COMMISSIONER KIM: As well as, uh, restaurants. 18 You cannot even get permission from the church or the 19 school, so it's just, that. 20 COUNCIL MEMBER BREWER: Oh, yes you can. You can go to the assembly and get an override. Yeah. 21 2.2 COMMISSIONER KIM: Well, actually I've never seen.

COUNCIL MEMBER BREWER: Okay.

looking into all the issues.

But to your point about zoning, we are definitely

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 108 2 COMMISSIONER KIM: And what I meant before was 3 group use 6, not C6, C6 being a commercial zone. But 4 group use is more of a C of O, I guess, with DOB. COUNCIL MEMBER BREWER: Okay. COMMISSIONER KIM: But all of those issues are 6 7 being looked at and we're coordinating with DOB, DCP, 8 and. COUNCIL MEMBER BREWER: Okay. And, and keep the community boards up to date would be the other 10 11 suggestion. 12 COMMISSIONER KIM: Yes, yes. 13 COUNCIL MEMBER BREWER: Thank you very much. 14 COMMISSIONER KIM: And, and the big, biggest 15 challenge that we have is that the statute that the state wrote is, it statutorily preempts the City from 16 17 regulating a lot of the dispensaries, for example. 18 So, we do have limits in that way. 19 COUNCIL MEMBER BREWER: Okay. Thank you. 20 CHAIRPERSON VELÁZQUEZ: I thought I was done with 21 my questioning, but I'm sorry, I'm not. Um, I 2.2 understand that we are at the initial stages of the 2.3 establishment of this new industry and SBS is currently developing resources to help social and 24

economic equity applicants. Thinking more of a long

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 109 term, what do you think SBS's role will be five years from now, for example, to ensure these businesses can survive and will succeed as they will face competition from well-funded, venture-backed cannabis corporations coming in?

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COMMISSIONER KIM: So, I think that is where we have learned from the lessons of other states is that when you don't start very deliberately with close inter-agency collaboration between, uh, close cooperation between the state and local cities and municipalities, I think that's where you've seen a lot of those cases that you've talked about where much larger corporations have come in when local, smaller entities have failed and filled up the vacuum, so to say.

Uh, in New York, that's what we're trying to address by initially, the state has the CARD licenses to give them the first head start and those are the licenses that, again, have those two particular, uh, requirements of having had a marijuana conviction in the state of New York, uh, or a close family member as I outlined before, and then having some business experience. That is something that is part of addressing how we can get the people who are most

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 110 impacted by the War on Drugs to have the most opportunity to succeed here and not create that vacuum that has happened in other states.

And then in terms of the general licensing that will come out thereafter, the goal of the 50% SCA applicants, um, I think that's where eth state has been doing extensive outreach with the City, partnering very closely together, as I mentioned, been out in the community extensively as well, uh, creating, uh, sharing of lists between the state and the City and who we've outreached so that we can either amplify in a particular community or branch out so we don't duplicate out efforts.

So those are all things that are designed to try to, uh, make sure that those smaller, justice—involved in particular SCA qualifying applicants have the best chance to succeed, and that the bigger operators then can't just swoop in and fill up a vacuum like they've done in other states.

CHAIRPERSON VELÁZQUEZ: And I think, um, going to my next question, I think the main question is what capacity will you have, um, in your agency to execute to the business assisted needs of our community,

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 111 right? What is the budget looking like? And how many people will you reach out to with this budget?

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COMMISSIONER KIM: So, we have \$4.8 million, approximately, coming in. Uh, we are incorporating the dedicated team into our general outreach team as well. And so, we are confident that because the outreach team that we have has the relationships and then all of our sister agencies have their relationships, that it's, it's really a City-wide outreach program. It's not just SBS. And that's why these weekly, bi-weekly, I'm sorry, weekly, or multi, you know, uh, we, we have very frequent calls throughout the week, inter-agency wise, um, to discuss outreach constantly.

And so, we're confident that the money that's been allocated with the dedicated team that will be added on shortly, we're going, we're going to be able to reach the people that we're trying to reach.

CHAIRPERSON VELÁZQUEZ: Thank you. And then I just want to go to what other states are, what's happening in other states. We're looking at a reality of 37,000 people applying for 56 licenses in Connecticut for a period that just ended last week. And so, if we're, we're saying that SBS is going to help, and it's

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 112 going to help for free, we run into this issue, a situation where it's like folks waiting up to like six months to get help. And we don't want that to happen because we find that to be unacceptable. Because they are already working, um, from a standpoint that it's not as beneficial as it is for out of staters so how do we make sure that they're on top? What's, how do we prioritize them? COMMISSIONER KIM: I think that we understand at SBS that if there's a whole flood of applications that come in, that we too have some limited resources, but, again, as a City, I think we're leveraging all of our resources together. Um, one of

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the most important things we also recognize is that we have to have a very robust train the trainer model. And so, that means that we are not only the ones actually helping with the technical assistance but we go out into the community with our community-based partners to train them with how to help others.

So, we were up in the Bronx, um, for a President's Cannabis Forum, um, and I met with the Bronx Defenders and the Bronx Community Partnership, uh, organizations, for example, there, and that's the, that's the model that they had talked about but

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 113 that's something that we had already envisioned doing and are doing, is once these applications are finalized by the state, we're able to then go into all the different communities and then actually explain to the local partners how to help their residents and their community members. And so, that's how I think we address the multiplying effect of training the trainer and not just trying to do everything in-house ourselves.

CHAIRPERSON VELÁZQUEZ: Is this \$4.8 million enough?

COMMISIONER KIM: We believe that the money that's coming in in addition to the outreach team we already have in place to market all SBS services with the resources that we are, uh, pulling together with all of our sister agencies including EDC, we believe it's, it's enough to achieve the goals that we are trying to achieve along with the state.

CHAIRPERSON FARÍAS: Thank you so much to my colleague, Chair Velazquez, and colleagues in government for asking all the great testimony and thank you to SBS. We are, have now concluded, um, you, your testimony and we will go, I'll swing it

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 114 back over to Alex, our moderator, for next steps. Not really (INAUDIBLE), but.

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COMMITTEE COUNSEL PAULENOFF: Thank you, Chair, and thank you members of the administration. Uh, we'll now turn to the public portion of, uh, the hearing. For in person panelists, please come up to the dais once your name has been called. And for virtual panelists, we will be calling on individuals one by one to testify. We will be limiting public testimony to three minutes each. So, please begin once the Sergeant has started the timer.

COMMISSIONER KIM: I'm sorry. One interjection, so, as, as we leave, but we have staff staying just to let you know and they'll be here to take all the notes and all the things we owe you we'll get to you as soon as possible. Thank you so much for today.

CHAIRPERSON FARÍAS: Thank you. We appreciate that.

COMMITTEE COUNSEL PAULENOFF: Um, during this section, uh, Council Members who have questions for a particular panelist, uh, please raise your hands and Council Members who are here virtually, please use the Zoom raise hand function. Uh, for virtual panelists, once your name is called, a member of our

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 115 2 staff will unmute you and the Sergeant at Arms will set the timer to give you the go ahead to begin. 3 4 Please wait for the Sergeant to announce that you may begin before delivering your testimony. I'll now turn it back over to the Chair to announce the 6 7 panelists. CHAIRPERSON FARÍAS: So, for the, as I call your 8 9 name up, please, as instructed, come to the dais. We'll be calling up Max Bookman, Alex Spyropoulos, 10 and Jeffrey Garcia. Oh, and Katie Shane. Who? Oh, 11 Max, we're coming to you virtually. 12 MISTER BOOKMAN: Am I unmuted? 13 14 CHAIRPERSON FARÍAS: Yes, we hear you. 15 MISTER BOOKMAN: Okay. Um, thank you, Chair. Am I 16 free to begin? 17 SERGEANT AT ARMS: You may begin. CHAIRPERSON FARÍAS: Yes, you can begin. 18 19 MISTER BOOKMAN: Thank you. Thank you, Chairs. 20 Thank you, Alex. Thank you, Commissioner Kim. My name 21 is Max Bookman. I'm an attorney and partner at the 2.2 law firm Pesetsky and Bookman. We are counsel to the 2.3 New York City Hospitality Alliance, our, our City's, uh, hospitality trade industry trade association. And 24

I am pleased to, uh, testify on the Alliance's behalf

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 116 today. Um, most of our members are small businesses. Uh, they're New Yorkers, um, and many are interested in entering the adult-use cannabis industry. I have had many conversations with Alliance members on the subject. And many of them qualify as social and economic equity applicants.

Um, I had some prepared remarks which I'm going to now, uh, submit, uh, in writing, but, uh, in, in hearing the really great back and forth today and a lot of the commentary which I have been paying close attention to, I'm just going to put my prepared remarks aside and actually address some of the things that were discussed, which I though, I hope will be helpful.

Um, Chair Velazquez, on the on-site consumption lounges, we want existing food and beverage establishments to be able to enter the cannabis market, mom and pop eateries in the communities, local businesses who have been there for a long time who don't necessarily want to open a dispensary but still want to take the benefit of legal adult-use cannabis, and qualify, qualify as social and economic equity applicants.

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 117

We were against the portion of the state law that said you couldn't have a liquor license and also have an on-site consumption lounge license. We think that was a bad idea. The idea of, that mixing alcohol and cannabis as an issue is really not an issue. The whole point of the cannabis law is a recognition that people consume cannabis whether it's legal or not.

People also consume alcohol. Sometimes they consume, consume it together. Sometimes someone's consuming one and the other person is consuming another. Um, so to say that we don't like that people do this so we're just going to go ahead and leave it unregulated is the same flawed mindset that helped support the marijuana and alcohol prohibitions to begin with.

So, New York City being the culinary capital of the world, we think our small businesses can easily handle both marijuana and alcohol in safe and accountable ways. Um, frankly, we not, we're not sure how the on-site consumption lounges are going to work without alcohol. Um, so, please, uh, you know, speak with the administration, uh, speak with Liz Kruger. You know, we're here to support changes in the state law that allow it.

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Um, Council Members brewer and Salamanca, I don't know if they're still here, but, um, on enforcement, it is a Wild West and we hear that from our members as well. The idea of a donation loophole is a joke. It's not a realistic reading of the statute. Um, it would be an exception that swallows the rule, and nobody should really give that any credit.

And, you know, the illicit market and the lack of enforcement and this a, to a point that you all, you also made, Chair Velázquez, it's already having a demoralizing effect on potential applicants. There, I'm hearing a lot of cynicism out there about these illicit vendors operating without impunity, especially amongst the social and economic equity applicants who are our members, because they don't want to put in all of the time and the effort to get licensed, just to get undermined by unregulated businesses that are operating with impunity.

So, what can we do, Chair Velázquez? I mean, I agree with Commissioner Kim that we need to hear from the state.

SERGEANT AT ARMS: Time expired.

MISTER BOOKMAN: But in the meantime, let's make a list. Department of Consumer and Worker Protection,

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 119 they know how to do undercover buys. They can go out into the communities. They could work with Council Members. They could find these businesses that are already operating. So that the state can hit the ground running with a list from the City once the state gets its act together.

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I'll submit our other ideas about, um, the Office and the bills which we strongly support in my written testimony. Thank you so much, uh, for this opportunity. And thank you for your leadership on this extremely important topic. We're here to, to work with you in any way that we can.

CHAIRPERSON FARÍAS: Thank you so much for your testimony. We'll now be going to Alex Spyropoulos. Sorry if I mispronounced that.

MISTER SPYROPOULOS: Um, Chair Farías, Chair
Velázquez, and Members of the Council, thank you for
the opportunity to testify as the Council considers
the roll out of the cannabis industry here in New
York City and two bills that would help establish and
support the cannabis ecosystem.

My name is Alex Spyropoulos and I am a member of Weedmaps' public affairs team. For over a decade, Weedmaps has been a catalyst and driving force in the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 120 creation and implementation of sound legislative, regulatory, and public policy efforts in the legal cannabis space across the United States as well as Canada and parts of Europe. Weedmaps has been and continues to be committed to working with lawmakers, regulators, industry participants, and trade groups to promote comprehensive cannabis policy solutions.

There are many challenges in starting a new cannabis marketplace and we applaud the Council for taking proactive measures to set a strong foundation for the industry. We support both Intro 285 which would establish an Office of Cannabis Business services and Intro 504 which would create a cannabis business directory. Both bills under consideration today would establish a dedicated government office to drive forward New York City's cannabis industry goals and provide crucial resources to aspiring entrepreneurs and consumers.

In addition to the measures currently under consideration, there are several other component of the cannabis industry's roll out that stand to benefit from the Council's input, mainly delivery and zoning. The successful implementation of cannabis

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 121 delivery will be critical to ensuring that the City's cannabis economy thrives from its inception.

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According to a recent survey, convenience is one of the top considerations for cannabis consumers, with 67% of consumers identifying it as vital. In other jurisdictions, cannabis deliveries are typically conducted via cars, an option that is impractical in many parts of the five Boroughs.

The current statute and regulations issued thus far by the Office of Cannabis Management do not address whether cannabis deliveries in New York's will be permitted via other transportation methods such as bikes, scooters, or other forms of micro mobility. Enabling these option for cannabis deliveries would not only better serve consumers and businesses by providing a more convenient mode of delivery, but would also be environmentally friendly. Allowing these options would help ensure New York City meets consumer demand and help make the City a leader in this space.

With respect to zoning, it is critical that regulations to do create unintended de facto bans on cannabis retail sales. The current statute prohibits the locating of retail dispensaries and on-site

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 122 consumption licenses within 500 feet from schools or with, within 200 feet from houses of worship. Given New York City's density, this will limit where retail dispensaries and on-site consumption areas can operate. The Council should consider passing zoning regulations that do not further restrict the potential locations of the se cannabis businesses.

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Finally, New York City has worked hard to earn its reputation as the City that never sleeps largely due to its unrivaled and unparalleled nigh life.

Cannabis on-site consumption locations and retail dispensaries should be permitted to operate during the same hours as other night life venues in order to in, in order to integrate into this important part of the City's culture.

As the Council proceeds with this legislation and additional efforts to assist the roll out of the cannabis industry, Weedmaps looks forward to working with you to help ensure that New York City establishes itself as an equitable and thriving cannabis ecosystem. Thank you.

CHAIRPERSON FARÍAS: Thank you so much and I pronounced it perfectly, for the record. Um, next up is Jeffrey Garcia.

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 123

MISTER GARCIA: Can you hear me? Okay, yeah. Good afternoon, Chairwoman Velázquez, Chairwoman Farías and other Council Members. Uh, thank you for having us. My name is Jeffrey Garcia. I am the co-founder of the Latino Cannabis Association. The Latino Cannabis Associate Advocacy Inc. is a trade association incorporated under the laws of the state of New York as a corporation with the civic purpose of social welfare.

Our membership is comprised of highly competitive license applicants for the new adult-use cannabis industry in New York, a diverse membership representing a cross-section of established entrepreneurs with Latino community and legacy operators all spanning economic, social, and generational divides.

Our mission is to help realize the vision the New York Social Equity Policy by supporting the diverse cohort of new cannabis entrepreneurs and investors.

To that end, we will be coalescing around support for applicants who meet New York social equity and economic criteria, either having been impacted by failed drug policy or as people of color through our

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 124 partnerships with other non-profit organizations and government agencies.

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We thank the New York City Council for the tireless work on behalf of our residents and for the opportunity to speak with you today about the proposed Intro 285 which establishes an Office of Cannabis Business Services, and Intro 504 in relation to a cannabis business directory.

As a trade association, we are particularly excited about the creation of a cannabis business directory to help empower social equity participants in this new industry through the widespread availability of information for consumers. The business of cannabis is highly capital intensive and know-how intensive, thus, to the extent that the City establishes support mechanisms to spur economic growth through resources and information, we believe it is a worthwhile endeavor.

The Latino Cannabis Association also stands with the New York City Council in its efforts to create and Office of Cannabis Business Services that will provide, prioritize, and effectively implementation of the new industry in New York City. Many of our members are established business owners with

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 125 experience in regulated industries such as restaurants, supermarkets, and professional trades and gross revenues of over \$200 million. We understand the importance of coordination when it comes to an economic development and regulatory actions. And we have worked with many of you to ensure we continue to build upon, build up our communities within the context of business growth and we agree that it is important to have one point of contact for the administration to coalesce around efforts to make this industry successful.

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Especially, we believe a locally based approach is important in cannabis in order to assist the vast majority of individuals whose lives have been destroyed by cannabis prohibition but do not have business experience. This is an integral part of fulfilling the mission and the intent of this regulatory industry.

We support efforts to bring everyone along and the road of success. Individuals with criminal records are substantially less likely to have ownership in business and a generation, in general population. In fact, one in three Americans have a criminal record, but less than 4% of all business

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 126 owners have a criminal record. And it is not hard to understand why one considers the many collateral consequences and societal stigma that come with a criminal conviction. Thus, special attention must be paid to ensure the equity for individuals who are criminal, are justice-involved along the entire process.

Housing this Office of Cannabis Business Services and its function under an already existing infrastructure, the Department of Small Business Services is an effective avenue to set equity goals for the industry, streamline assistance, and achieve success not just for licensees and applicants tot eh New York state Office of cannabis Management, but also for thousands of ancillary businesses and consumers who will benefit from the industry.

Thank you for your efforts and have a wonderful afternoon.

CHAIRPERSON FARÍAS: Thank you so much. And next up is Katie Shane.

DEPUTY POLITICAL DIRECTOR SHANE: Good afternoon.

My name is Katie Shane. I'm the Deputy Political

Director at Local 338 RWDSU/UFCW. Thank you,

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 127

Chairpersons Marjorie Velázquez and Amanda Farías as well as Council Member Kevin Riley.

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Local 338 RWDSU/UFCW represents over 13,000 working people across New York, including 80% of New York's current cannabis workers. We support the City and state's commitment to fostering a cannabis industry that not only addresses historic injustices but aims to provide sustaining long-term career opportunities, especially to those most impacted communities.

The creation of Office of Cannabis Services would be a great addition to that work. In addition to providing guidance and assistance to economic and social equity applicants, we recommend creating a City-based program for workforce development. We've seen firsthand the difference a union cannabis career can make in someone's life.

Union cannabis workers across New York City and state make good life-sustaining wages, receive benefits including healthcare at no cost to them and their families, and have security knowing they are working in a safe, regulated workplace. We believe everyone should have access to good union jobs. New York's cannabis industry provides a unique

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 128 opportunity to train and hire those most affected by prohibition.

The Cannabis Workforce Initiative, CWI, a joint project of the Workforce Development Institute and Cornell School of Industrial Labor Relations is currently developing a program that will equip workers with knowledge on cannabis science and history in addition to practical, hands-on skills necessary to be successful in this industry. A partnership with CWI or any other educational programs available through CUNY or SUNY would create a pathway for New Yorkers to access quality jobs. After completion of these programs, we recommend that the Office of Cannabis Business Services assist in job placement through the creation of a registry of available job openings.

The oversight responsibility of the Office of Cannabis Business Services as, as stipulated in the current bill language would make sure that the City is meeting the goals set for social equity ownership as well as for those working in the industry. Workers cannot be left behind. The City would also be able to hold cannabis businesses accountable, ensuring that

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 129 jobs in the industry are available to those most impacted by prohibition.

In that vein, we urge the annual/bi-annual report also include data on workforce including breakdowns of race, gender, justice-involvement, and local hiring as well as data on wages and benefits available to workers in the industry. Thank you so much for your time and consideration.

CHAIRPERSON FARÍAS: Thank you so much for each of your public testimony. You can leave the dais whenever you'd like. Or stay with us the whole time. Um, we're now going to move to testimony that is virtual, so please be mindful for those folks online of when, of the unmute function.

Um, first up with be Jessie Aman, and then Pilar DeJesus followed by Emily Marie Ramos. Jessie?

SERGEANT AT ARMS: Starting time.

MANAGER WRIGHT: Good afternoon, Chairpersons

Farías and Velázquez and Members of the Committees.

My name is Sanne Wright and I am the External Affairs

Manager at the Times Square Alliance. I stand before

you today on top, on behalf of Tom Harris, President

of the Times Square Alliance, to discuss the

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COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 130 recreational cannabis regulatory and licensing process.

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The Alliance supports the establishment of an Office of Cannabis Business Services. Legalization of cannabis without an immediate plan to regulate and monitor the sale, distribution, safety, and use of cannabis was a failure of government and one that has led to crime and disorder on the streets of Times Square and throughout our City.

A safe and well-regulated cannabis market is fully achievable, and I am encouraged that the City Council is taking steps to ensure that it happens.

On any given day, there are dozens of trucks, vendor carts, and cars selling cannabis on the streets of Times Square. They are unlicensed and parked illegally. In addition, there are a dozen individuals selling from tables or their purses. The NYPD has been addressing the trucks by issuing parking summonses and the individuals have been treated as illegal vendors. We need a regulatory scheme that prohibits the sale of cannabis on our streets. There can be no gray area.

The unregulated sale of cannabis on our streets and sidewalks in dangerous. Randomly place tables

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 131 congest the sidewalk and impede the flow. Ingestible products sold by these vendors lack any Department of Health certification and their ingredients and potency are unknown.

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Beyond these issues, however, unregulated street sales of cannabis have led to violent altercations. On March $1^{\rm st}$, members of the NYPD arrested an induvial on $7^{\rm th}$ Avenue in possession of a fully loaded ghost gun. The person was selling cannabis in the area. On June $15^{\rm th}$, a dispute between rival sellers on $42^{\rm nd}$ Street resulted in a slashing.

Visitors and New Yorkers have returned to Times

Square at levels unseen since before the pandemic and
we have a responsibility to keep them safe.

Prohibitions on street dealing of cannabis will go a

long way to reduce disorder and restore a sense of
safety on our streets. We therefore ask that

commercial cannabis activity be limited to brick and
mortar establishments and prohibited from trucks,

carts, and the streets of New York City.

Additionally, the smoking of cannabis is a top complaint from visitors to Times Square. In the past, the Council has developed time, place, and manner restrictions for cigarette smoking including the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 132 prohibition of smoking in parks, plazas, and at beaches, and we urge similar restrictions for the smoking of cannabis use in public. Thank you for your

CHAIRPERSON FARÍAS: Thank you so much for your testimony. Next up we'll be hearing from Pilar DeJesus.

SERGEANT AT ARMS: Starting time.

VICE PRESIDENT DEJESUS: Hi, good afternoon,
everyone. My name is Pilar DeJesus. I wear many hats.

I am an aunt. I am an entrepreneur. I'm the Vice

President of East Harlem Preservation and I'm also a
Senior Advocacy Coordinator with Sacred Justice. But
mainly, I am a Latina who is a survivor of a lot of
the outdated, racist policies, both from the city,
the state, and on the country level.

Um, and, I first wanted, and, forgive me, I may go over just a few minutes, because I just, there was so much that was said, the word enforcement, the wild, wild west, a lot of words for me personally who has been criminalized in many different ways, because I'm Latina, because, you know, I'm a little loud, you know, in my community, I'm a problema, pero.

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One thing I want to remind the Council and I also want to like highly recommend and I say this, you know, since we're always talking about education and as a person who, um, with my business I do a lot of community education events, too, on the site, I want to encourage folks to read It's Just a Plant by Ricardo Cortés. And it's a children's story about marijuana. You'll get to learn about Farmer Bob, and you know, the young lady, Jackie, who discovers, you know, her parents were smoking this thing that smells a little funky. And you, you, you get to understand that it's just a plant.

Marijuana is a plant and it makes me sad, I hear all these words enforcement and all these regulations and I, I, I encourage many of the Council and leaders to start learning and even taking back to your own culture and your history of your ancestors. This is medicine. We don't treat tomatoes like this. We don't treat coffee like this. We are talking about medicine and it always has been medicine.

What happened was some racist white people from here in America made it into this, um, something similar, unfortunately, how Jessie was talking, oh, it's become more violent. I don't think you see more

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 134 violence in the City because of marijuana. I think the violence you're seeing is because there's more homeless people. There's a mental health crisis going on right now. And then now, the RGB, the Rent Guidelines Board just voted for more increase and then you got evictions that are hundreds of thousands in the circle.

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So, I don't think marijuana is, you're seeing more people buying marijuana is because they're medicating themselves. People medicate themselves. And I'm also a little sad, Gale, um, if you're still here, M&M's is a chocolate and I understand that the big corporation uses cartoons to, to market to kids and I don't agree that cannabis should have cartoons to market to kids. But it's chocolate and if you understand the symphony between chocolate and cannabis, um, then you understand that that is, can be very healing for many people, especially, I talk to a lot of seniors who love edibles and so maybe they like M&M's, maybe they like popcorn and maybe they like.

SERGEANT AT ARMS: Time expired.

VICE PRESIDENT DEJESUS: And I'm going to end on one or two more notes, uh, just two more notes

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 135 because as a person who also was one of the, the, the Chair of the Community Reinvestment Working group of the Start Smart Coalition, which is the coalition that helped shape the MRTA, I don't like the word enforcement. It's very triggering. We don't need to create more barriers for the folks who already had barriers from getting higher education, getting housing, getting job placement, and adding these too on top of barriers that currently exist, like I mentioned, we have a housing crisis and it's my opinion that the new rent increase is going to cause a public health crisis. And a lot of that housing crisis is affecting our social equity applicants. So, I also want to encourage that there's money to be put to a housing fund as soon as possible and I also speak to that \$200 million is not enough. But again, that is something that we can work out with

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to be put to a housing fund as soon as possible and I also speak to that \$200 million is not enough. But again, that is something that we can work out with the state. Um, I, I, I have so much more points to talk to, but I want to, I want to respect the time. It's just a plant, and without the plants, we do not have a planet. So, let's stop trying to lock up the plant now and now create more barriers for folks who, I believe, are probably in the street now trying to make money to pay their rent because people are

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 136 choosing between food and rent. And that's a real thing. And as much of us including myself want to have our own brick and mortar, the reality is we need capital. And we don't have it because we're barely paying, able to pay for our rent.

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And I will end it there because I think it's important for, for you guys to hear that and I would highly recommend and nominate myself, I think Mr. Kim said we need a messenger. I would love to be that messenger because, like I said, the, the people who have been affected are the leaders and the experts and we're also being left out.

And one more final point, just look at.

CHAIRPERSON FARÍAS: Got to, got to wrap up your time.

VICE PRESIDENT DEJESUS: Okay. Okay. Thank you.

CHAIRPERSON FARÍAS: Okay.

VICE PRESIDENT DEJESUS: Sorry, but yeah.

CHAIRPERSON FARÍAS: No, no, no. I, listen, I'm sorry to have to cut you off because we're here to time. You're 100% right. A lot of us agree. Those that are, those that were here asking questions and, and are present, are because we understand the dynamics that are happening in our community.

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And I, I just want to state that the, the term enforcement are, that we've been using and the questions around that are solely around the people that are actually going to inhibit those of, those folks in our communities that are not going to get the chance because they are making it more difficult. They are unregulated. They are unlicensed. And we're not going to be, they're going to be the examples that folks use to make sure we don't get brick and mortars and we don't get licenses.

And that's why we're talking about regulation, and that's why we're talking about enforcement. It's not the enforcement that we've been seeing and the over policing we've seen in our communities. It's about ensuring that the bad actors that are doing that right now, who are going to stop us from getting those opportunities, we nip that shit in the butt now.

VICE PRESIDENT DEJESUS: No, I agree, I agree.

CHAIRPERSON FARÍAS: But that's really what it's about.

VICE PRESIDENT DEJESUS: And I get it.

CHAIRPERSON FARÍAS: Sorry, pardon.

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Ramos Rodriguez. Um, I am a native New Yorker,

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 139 boricua, uh, born and raised in the lower east side in El Barrio, Spanish Harlem. Um, I'm here to come talk to you folks today as someone who was born and raised in NYCHA, um, still currently live in NYCHA. And, uh, someone who's been directly impacted by marijuana prohibition.

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My father was, uh, raided and arrested in my grandparents' apartment in the Lower East Side in Baruch Houses, uh, which is a NYCHA development. Uh, my grandparents were there. Um, my grandparents had guns waved in their face, um, for exactly what Pilar was saying, a plant. Um, and it's really important that we use that framework when we're talking about marijuana because it is a medicine, at the end of the day.

And using this concept of enforcement and punitive laws and having this punitive system for criminalizing people is the exact framework, um, that caused marijuana to be illegal in the first place.

And so, I think that it's really important that we really look at marijuana for what it is, an ancestral plant that has been used by (INAUDIBLE), that has been used by, uh, you know, Chinas, and folks, um. It was one of China's five, um, ancient medicinal

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 140 products and it was used in an Indian holy festival. It's mentioned in the Torah, um, and throughout so many different cultures, um, from ancient Mayans (INAUDIBLE) marijuana has been used as a medicinal plant.

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And only our communities are the ones who are policed. 86% of the people who have been arrested, um, in the marijuana, by, for marijuana prohibition in New York state have been black and brown, um, and that's supported by the Policy Alliance Report and the (INAUDIBLE) Report on communities who have been most impacted by marijuana prohibition. And we know from that, most people who have been arrested are people who live in low-income housing like NYCHA developments.

But, right now, people who live in NYCHA, can't legally consume their medicine, and they cannot partake in home grow, leaving people out of the industry. And we already that there's going to many barriers to folks who live in NYCHA and folks who have been directly impacted by marijuana prohibition to obtain a license. We know the barriers of capital, um, of, um, having real estate, um, like you mentioned, um. We've been asking the City to use

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 141 their vacant properties, um, for many years now, to house homeless people and for conventional real estate.

Um, I am also, I am here representing, uh, the
New York City Network of Worker Cooperatives and so,
we've been urging.

SERGEANT AT ARMS: Time expired.

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MS. RAMOS RODRIGUEZ: And, uh, for marijuana coops specifically. And so, we're asking the City to support us in our transition from the legacy and the equity, uh, the legacy market and equity (INAUDIBLE) into the legal marijuana industry. Um, we need exclusivity in licensing and more (INAUDIBLE) licensing to ensure that people of color are not competing and people who have been directly impacted, um, people who are living in low-income housing are not competing with, uh, operators from out of state, um, and even out of country, um, that are trying to get into the legal market here in New York because we do have the largest market in the world.

Um, we have been talking about, for example,

(INAUDIBLE) market, too, since that has a moratorium

in licensing and work closely with (INAUDIBLE), um,

to discuss what (INAUDIBLE) would take, um, to pass

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 142 2 and make sure that those equity provisions, um, are 3 not, um, illegal, um, or have, um, a chance of 4 getting sued, um, which they aren't, um, because the Marijuana Regulation and Taxation Act was created to ensure that people who have been directly impacted 6 7 get the reparations, um, and part (INAUDIBLE) the industry. So, (INAUDIBLE). 8 CHAIRPERSON FARÍAS: Okay. MS. RAMOS RODRIGUEZ: Um, I'm also here 10 11 representing the Coop. CHAIRPERSON FARÍAS: You, you're, you're over 12 13 time, so you have about 10 seconds, or you can submit 14 the public testimony. 15 MS. RAMOS RODRIGUEZ: Um, I'm also here 16 representing High Mi Madre and the Coop and what Tha 17 People's Weed Festival and we are for social and 18 economic equity. Thank you so much. 19 CHAIRPERSON FARÍAS: Thank you so much. And next 20 up is Wanda Salaman. 21 SERGEANT AT ARMS: Starting Time. 2.2 DIRECTOR SALAMAN: Hi, good afternoon. My name is Wanda Salaman and I'm the Director of Mothers on the 2.3 Move. I have a prepared statement, so we are going to 24

email you the prepared statement. Um, I've been

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 143 organizing in the Bronx for 30 years, in the south Bronx and in the North Bronx. And I seen how the law, the laws on cannabis and marijuana, how it was, what was the original name, have been affecting the people of, of our community. And I also for the last five years have been talking to people, seeing how, where this law was going to take us. And I see how it's going to benefit a lot of people who are not from our community or have more resources than the people in our community.

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Uh, believe it not, um, a lot of people that been in this business for long time, the people that are real, the real experts, being talking to myself and people from my staff, people like Pilar, Hector from Freedom One about how can they get in the business, and we see that a lot of the regulations are not for the people that have been doing this kind, this type of work for years and now are going to be getting taxed by the state and the City, right.

So, I, I believe that this should be legal, but I also believe that, um, our system should be fair to our community members, right. We want to create generational wealth, but we are not giving the people the right tools that they need to create that

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 144 generational wealth. So, we say we want to do all this stuff.

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One of the proposals that we had, we did a report with Pratt Institute, we want to create a cannabis hub, right, where people could come and there, there are legendary, um, folks that could even teach us how to run the business, how we could help them with a business plan, how we could help them with financing, um, we could help them find places where they could do their business, and especially hanging out community, be a better location not only to our community folks, but also to our City Council that needs also more education on some of these laws themselves. And different politician need some of the location.

And like, I'm from Puerto Rico and in Puerto Rico, the ones that are running cannabis is the medical marijuana and everybody I see is they have the medical card. But the only ones that are making money is the medical field in Puerto Rico and I hope that this doesn't go this way, that the only people making money is the medical marijuana which I don't think that this going to happen here. But I just want to make sure that we are part of the process, not

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTY WITH THE COMMITTEE ON CONSUMER AND WORKER PROTECTION 145 just looking from the out, just looking in from the outside, and are really being considered to work with the people in our community.

So, we have a report I would like to share with (INAUDIBLE) politicians, our report and let you know what are the stuff that we are thinking. We are not only thinking about cannabis.

SERGEANT AT ARMS: Time expired.

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DIRECTOR SALAMAN: We are also thinking about hemp. So, hemp concrete is another way for us to get our folks out of poverty and not everybody have to touch this plant. And, you know, we are not, I'm not planning to touch the plant. So, but I want to create opportunities for the people in the Bronx. Thank you.

CHAIRPERSON FARÍAS: Thank you so much for your testimony and we look froward to reading, um, your testimony completely and any other reports that you'd like to share with us. With that, and seeing no other public testimony, um, I'd like to close and say thank you to my colleague and Chair Velazquez and our Committee Members for joining us here today. Thank you to SBS and EDC for testifying.

This hearing for New York City was about setting a foundation and a way for us to see where New York

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City is, can go, and where we need to anticipate with the upcoming state rules and regulations. Intro 285 and 504 are our initial steps to find the ways that we can do good for our community members and to keep our communities safe.

Today we learned that there are many steps that we have to take before December, or before those regulations come out. And I look forward to a follow up hearing post state regulations. And in the meantime working to find innovative ways to uplift the legacy community use of municipal partnerships, and create good jobs and revenue back into our City and communities.

I'm looking forward to hearing and meeting with the Office of Cannabis Management and the Mayor's Office of Criminal Justice who are, who are not present today for, for testimony and specifically to further discuss what we can do in partnership and expungement of records and charges and the continued process. Um, and more so, to see how we can positively move our City forward. And with that, thank you all for coming. And I am adjourning the meeting.

[GAVEL]

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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date August 5, 2022