1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS CITY COUNCIL CITY OF NEW YORK ----- X TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON RULES, PRIVILEGS, AND ELECTIONS -----Х June 9, 2022 Start: 10:48 a.m. Recess: 12:02 p.m. HELD AT: HYBRID HEARING - COUNCIL CHAMBERS -CITY HALL B E F O R E: Keith Powers, Chairperson COUNCIL MEMBERS: Adrienne E. Adams Joseph C. Borelli Justin L. Brannan Gale Brewer Selvena Brooks-Powers Crystal Hudson Rafael Salamanca Pierina Ana Sanchez World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 Phone: 914-964-8500 \* 800-442-5993 \* Fax: 914-964-8470

www.WorldWideDictation.com

COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 2

## A P P E A R A N C E S

Leila Bozorg

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 3 2 SERGEANT BIONDO: Good morning, everyone. 3 We're going to start our hearing today so at this 4 time will all Sergeants start their recordings? 5 COMPUTER: Recording in progress. 6 SERGEANT BIONDO: Recording to the 7 computer underway. 8 SERGEANT PEREZ: Cloud recording has 9 started. 10 SERGEANT BIONDO: Thank you. Good morning, 11 and welcome to today's hybrid New York City Council 12 hearing for the Committee on Rules, Privileges, and 13 Elections. 14 At this time, would all panelists please 15 turn on their video for verification purposes? 16 To minimize disruptions upon speaking, 17 please place all electronic devices to vibrate or silent mode. 18 19 If you'd like to submit testimony, please 20 send via email to testimony@council.nyc.gov. Again, 21 if you'd like to submit testimony, send to 22 testimony@council.nyc.gov. 23 Thank you for your cooperation. Chair, we 24 are ready to begin. 25

COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 4
 CHAIRPERSON POWERS: [GAVEL] Good morning,
 and welcome, everyone, to the Committee on Rules,
 Privileges, and Elections. I'm Keith Powers. I'm the
 Chair of this Committee.
 Before we begin the hearing, I want to

7 introduce the Council Members of this Committee who 8 have joined us today. We're joined by Minority Leader 9 Joe Borelli. We're joined by Council Member Justin 10 Brannan, Council Member Gale Brewer, Council Member 11 Selvena Brooks-Powers, Council Member Crystal Hudson. 12 We're going to hold there for one second.

SERGEANT-AT-ARMS: All Members online.
We're going to stand at ease for a moment to work out
some audio issues. Thank you for your patience.

SERGEANT PEREZ: This is Sergeant-at-Arms Rafael Perez. Sergeant Biondo, can you hear me on the Zoom?

SERGEANT BIONDO: Yes, I can hear you.
SERGEANT PEREZ: Thank you so much.
CHAIRPERSON POWERS: Okay. We're going to
keep going. Once more, we're joined by, I'm going to
do this one more round, Minority Leader Joe Borelli,
Council Member Justin Brannon, Council Member Gale
Brewer, Council Member Selvena Brooks-Powers, Council

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 5 Member Crystal Hudson, Council Member Rafael 2 3 Salamanca, Council Member Pierina Sanchez, and we will be momentarily joined by our Speaker, Adrienne 4 5 Adams. Can I ask folks to please mute? Thank 6 7 you. I want to also today acknowledge our 8 9 Rules Committee Counsel Lance Polivy and also filling in, David Seitzer, staff members of the Council's 10 11 Investigative Unit, Francesca Dellavecchia, Director of the Compliance and Investigations Unit, 12 13 Investigators Alycia Vassell and Ramses Boutin, and, 14 of course, always Chuck Davis who is here somewhere. 15 Today, the Rules Committee will consider the nomination of Leila Bozorg to the City Planning 16 17 Commission. Miss Bozorg has been nominated by the 18 Manhattan Borough President, Mark Levine. Should she 19 be appointed, she'll be eligible to serve the 20 remainder of a 5-year term that expires on June 30, 2024. 21 Before we begin, just a little bit of 2.2 23 background on the City Planning Commission. Pursuant to the New York City Charter, the City Planning 24 Commission must consist of 13 members with 7 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 6 2 appointments which include the appointments of the 3 Chair and made the Mayor, 1 appointment each made by 4 the Public Advocate and each Borough President. All members except the Chair are subject to the advice 5 and consent of the City Council. According to the 6 7 Charter, the members should be chosen for their 8 independence, integrity, and civic commitment. CPC 9 members other than the Chair are not considered regular city employees, and there is no limitation on 10 11 the number of terms a CPC member may serve. However, 12 CPC members are prohibited from holding any other city office while serving on the CPC. CPC has several 13 14 responsibilities, and some of their duties include 15 engaging in planning, focusing on the city's orderly 16 growth, improvement and future development which 17 involve considerations concerning appropriate 18 resources for housing, business, industry, 19 recreation, and culture, overseeing and coordinating 20 environmental reviews mandated by the State's 21 Environmental Conservation Law, preparing required 2.2 reports, and also establishing various rules 23 including establishing minimum standards for certifying ULURP applications and establishing 24

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 7 criteria associated with the selection of sites for 2 3 capital projects. 4 The member who's designated as Vice Chair receives an annual salary of 73,855 dollars. The 5 other members receive an annual salary of 64,224 6 7 dollars. 8 Welcome to Miss Bozorg. I thank you for 9 being here today. 10 Before we have you make an opening 11 statement, we're just going to ask you to raise your 12 hand and to be sworn in. DAVID SEITZER, MODERATOR: Do you swear or 13 14 affirm to tell the truth, the whole truth, and 15 nothing but the truth and to respond honestly to 16 Council Member questions? 17 LEILA BOZORG: I do. 18 CHAIRPERSON POWERS: Welcome and thank you 19 for being here today and, of course, if you'd like to 20 make an opening statement, the floor is yours. 21 LEILA BOZORG: Great. Thank you. Good 2.2 morning, Chair Powers and Speaker Adams and 23 distinguished Members of the Committee on Rules, Privileges, and Elections. 24 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 8 I want to thank you all first for being 2 here and for considering my nomination by the 3 4 Manhattan Borough President, Mark Levine, to the City Planning Commission. 5 As Council Member Powers mentioned, my 6 7 name is Leila Bozorq. I'm really honored and humbled to be here to talk about my gualifications and to 8 9 take any questions that you have. As the queer daughter of immigrants whose 10 11 parents fled an unstable political environment in 12 Iran following the 1979 revolution, grappling with 13 inclusivity and mobility, what it means to search 14 for, build home, and sustain community are all issues 15 that have been part of my life as far back as I can 16 remember. Becoming and being an urban planner has 17 truly felt like second nature to me, and working on 18 housing and neighborhood policies as social, 19 political, and economic matters has been at the heart 20 of my entire career. 21 Currently, I'm the Chief of Strategy and Policy at a non-profit called NYC Kids Rise where 2.2 23 we're working to not only ensure that every public school kindergartner graduates with a financial 24 resource for higher education and has the opportunity 25

COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 9
 to build wealth but also working to support the
 ecosystem and institutions, individuals, and
 organizations that make up a child's entire
 neighborhood and, therefore, impact their chances of
 success.

Prior to joining in NYC Kids Rise in
October 2020, I served for 6 years at the City's
Department of Housing Preservation and Development,
both as a Chief of Staff to the Commissioner under
former Commissioner Vicki Bean and later as Deputy
Commissioner for Neighborhood Strategies under former
Commissioner Maria Torres-Springer.

14 Under my leadership at HPD, my teams were 15 responsible for everything from neighborhood planning initiatives which resulted in projects like the 16 17 Brownsville Neighborhood Plan in Brooklyn and the 18 Resilient Edgemere Plan in Queens to citywide 19 requests for proposals on public sites including 20 bringing all of those sites through the Land Use 21 process which the Commission considers. I help create new innovative initiatives such as HPD's Big Ideas 2.2 23 for Small Lots Competition, a shared housing RFEI that explored various co-housing models across the 24 25 city. I also played a central role in getting the

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 10 2 agency to operationalize advocacy demands for 3 permanent affordability on public sites through the 4 use of a legal tool that gives the city a remainder 5 interest on land that it disposes of. I also oversaw the agency's entire Rental Assistance and Voucher 6 Program, which, as you know, serves approximately 7 39,000 households across the 5 boroughs, the vast 8 9 majority with Housing Choice Vouchers.

What I am perhaps most proud of from my 10 11 time at HPD was managing the extensive process to 12 create the city's Fair Housing Plan, also known as 13 Where We Live NYC. To create the plan, we engaged stakeholders from across the city's diverse 14 15 neighborhoods, from everyday residents to those in 16 protected classes, households being served by various types of housing subsidies, advocates, professionals, 17 18 over 30 government agencies that intersected with 19 fair housing issues. We coupled this, what we call, 20 qualitative data through engagement with extensive 21 quantitative analysis to lay out the existing conditions across a range of fair housing issues and 2.2 23 indicators across the entire city, and we developed a set of fair housing goals and strategies to make our 24 25 city a more just place to live.

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 11
2	Prior to joining HPD in 2014, I served
3	from 2010 to 2014 at the U.S. Department of Housing
4	and Urban Development, first as a Presidential
5	Management Fellow and ultimately as a Senior Advisor
6	working on initiatives that were aimed at preserving
7	at-risk HUD-financed housing projects across the
8	entire country.
9	I'm excited to bring these various
10	experiences and the perspectives they have provided
11	me to the City Planning Commission where I will
12	continue to work for more access to better
13	opportunities for all New Yorkers, but especially
14	those that have been historically marginalized or
15	excluded. The challenges we face as a city,
16	challenges of affordability, of livability, of
17	health, equity, and inclusion are many, but,
18	thankfully, there are also so many resources that our
19	city has at its disposal and so many willing partners
20	including all of you in the Council that want to be
21	part of the solutions.
22	It's not lost on me that I'd be stepping
23	into this role on the Commission during a time when
24	fellow New Yorkers' trust in the Land Use process has
25	weakened. Indeed, we must rebuild that trust and

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 12
2	strengthen our Land Use processes so that they
3	provide for more and different types of housing,
4	thriving job centers, better access to open spaces,
5	resilient infrastructure, healthy commercial
6	corridors, safe streets, and critical amenities, all
7	of which must be more accessible to people with
8	disabilities across every neighborhood.
9	I have a deep respect for the role the
10	Commission plays in working towards these outcomes
11	through the Land Use Process along with other
12	stakeholders such as yourself and the Council, but no
13	entity can take on these challenges alone.
14	Ultimately, it's also going to require strong
15	partners in the administration and particularly at
16	the Department of City Planning to engage New Yorkers
17	in creating a strategic citywide framework for growth
18	and development that can guide us towards a more
19	visionary future. I'm optimistic that the city is
20	well-positioned to deliver on this through the
21	leadership of Chair Garodnick.
22	I would be thrilled, pending
23	confirmation, to join other Commissioners in helping
24	to ensure that the city's Land Use processes and
25	projects from across the 5 boroughs contribute to a
ļ	

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 13 2 more affordable, resilient, accessible, and inclusive 3 city, one that offers agency stability, opportunity, and a real sense of belonging for all. 4 Thank you, again, for the opportunity to 5 be here before you, and I'm happy to answer any 6 7 questions you might have. 8 CHAIRPERSON POWERS: Thank you and 9 congratulations on your nomination and for joining us here today. 10 11 We're now joined also by Speaker Adams who I want to kick it over to for a few questions and 12 then I'll take it from there. Thanks. 13 14 SPEAKER ADAMS: Good morning and welcome. 15 LEILA BOZORG: Good morning. Thank you. 16 SPEAKER ADAMS: Congratulations on your 17 candidacy for this very important role, and we 18 welcome you to this hearing this morning. 19 I am just going to go ahead and just 20 begin by asking a couple of questions. We're really excited. We hear, by the way, nothing but glowing 21 2.2 remarks about you. 23 LEILA BOZORG: Oh, thank you. SPEAKER ADAMS: So I want to say that 24 25 also.

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 14 2 I'm just curious to know what is your 3 view on Land Use as it's going along right now in the 4 city of New York, what is the best thing about the process, and what is the worst thing about the 5 6 process? 7 LEILA BOZORG: Thank you for that question and thank you for being here. 8 9 I think the Land Use process right now feels a little broken to a lot of New Yorkers, and I 10 11 see why New Yorkers are feeling that way. It can often feel like there's undue pressure on any one 12 13 specific community to solve all our city's problems 14 when a project comes through. It can feel like 15 there's undue pressure on one specific Council Member 16 to solve these problems when a project comes through. One of the things that I think works about, at least 17 18 the way the Land Use process was designed and is 19 structured, is that in theory it gives voice to a lot 20 of different types of stakeholders, and it has 21 Community Boards which are theoretically representative of communities, various types of 2.2 23 elected officials who were elected by their constituencies have a voice in the process, the City 24 Planning Commission which is supposed to take a 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 15
2	citywide view on projects, Land Use Committee
3	similarly is supposed to be able to zoom in and zoom
4	out, and the City Council and the Mayor ultimately
5	having the decision to make. To me, in theory that
6	should work. I think some of the way, though, that in
7	practice it has played out has clearly not worked.
8	There's often undue voice given to people that are
9	just the loudest and who have the time on their hand
10	to show up at meetings. There's not necessarily
11	enough engagement, or it can feel that way when
12	projects are coming through, that it feels too late
13	to engage a community at the point of it being in the
14	Land Use project, that there should be thoughtful
15	engagement before, and often it feels like people are
16	just learning about the project once it's at Land Use
17	so I think that's one of the core issues where people
18	feel like their only point of being engaged is
19	actually when it's already in Land Use when really,
20	in theory, it should be well before that point. Those
21	are some of the challenges. I also think right now
22	there is this undue pressure on a single Council
23	Member it feels in the process when really the
24	responsibility is a collective responsibility, not
25	just on the public but every stakeholder in the
I	

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 16 2 process to try to get projects through that are going to contribute to our citywide needs while balancing 3 4 those local needs. That balance feels completely thrown off to a lot of the public right now, and I've 5 seen it thrown off in practice as well. 6 7 SPEAKER ADAMS: How do you see yourself contributing to helping with that? 8 9 LEILA BOZORG: I would be one of multiple Commission members, but I do think the Commission in 10 11 working with DCP has a role to play in helping to frame out a little bit more the citywide context that 12 13 these projects that are coming through the process 14 are living within and to frame that out for the 15 public better. I think my background at HPD also, I think there is a major responsibility and I would 16 17 just be a voice in echoing of the agencies to be 18 engaging communities in the neighborhoods that these 19 projects are coming through well in advance to ensure 20 that these projects are in some way meeting the needs 21 of those local communities, or at least have taken that into deep consideration. That's not necessarily 2.2 the role of one Commissioner to do, but I would add 23 voice to that need and to encouraging the agencies to 24

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 17
2	take kind of that more collective neighborhood-based
3	approach to thinking about these projects.
4	SPEAKER ADAMS: Okay. Thank you.
5	CHAIRPERSON POWERS: Thank you. I thank
6	you for that thoughtful question.
7	You talked about this a little bit, but
8	in your testimony you made the comment we must
9	rebuild that trust and strength in our Land Use
10	process so they provide for more different types of
11	housing, thriving job centers, access to open space,
12	resilient infrastructure, healthy commercial
13	corridors, safe streets, critical amenities. I'm just
14	borrowing from your testimony. Could you talk more
15	about that? I think you've spoken a little bit in
16	your answer to the Speaker, but, strengthening our
17	Land Use processes, what are some ideas you have for
18	how to do that?
19	LEILA BOZORG: I think that there needs to
20	be a lot more engagement before a project is entering
21	into ULURP so that's one piece of it. People think of
22	just ULURP as our Land Use process. I think of our
23	Land Use process as the entire process of formulating
24	a project and getting it through completion. I think
25	we need in the city just more neighborhood planning

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 18 2 efforts where zoning may be part of that conversation that comes up and part of the solutions that are 3 4 proposed, but we need actual neighborhood planning initiatives with thoughtful engagement, and Community 5 Boards have an important role to play, but we need to 6 7 engage beyond that as well. I think meaningful 8 neighborhood planning is a starting point. Within 9 then the Land Use process, I think it really needs to be informed by a broader citywide framework. That is, 10 11 to me, the responsibility of the Commission but also 12 of the Department of City Planning and other agencies 13 to be putting forward to the public and engaging in getting meaningful input on what a citywide framework 14 15 for growth or development is so that when, in the Land Use process, a process is coming through, people 16 17 understand how it is meeting citywide goals, what the 18 trade-off is between citywide and local issues, etc. 19 Another piece of this for me is just coming up with 20 actual Land Use proposals that kind of address some 21 of what you read back and what I laid out. Instead of 2.2 so much pressure on just individual projects, maybe 23 thinking more collectively and broadly about citywide text amendments so that there's not just undue 24 pressure on one site but thinking about things like 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 19 2 zoning for quality and affordability in the last 3 administration or some of the citywide text 4 amendments that we're hearing about now as potential new ideas which allow for kind of broad changes that 5 would facilitate the types of housing that we know 6 7 are needed across the city so that so much pressure 8 is not just on one individual project or all these fights aren't taking place on the back of one 9 project. There are ways of approaching this with more 10 11 of a citywide lens.

12 CHAIRPERSON POWERS: Can you describe how 13 you balance the critical need for more affordable 14 housing in New York City which you've addressed and 15 talked about with concerns from communities about 16 infrastructure, displacement, and affordability?

17 LEILA BOZORG: I'm of 2 minds of that. 18 There is absolutely a need for us to be doing typical 19 city planning, and I don't mean just city planning 20 processes but planning for infrastructure that meets our current needs as well as considering future 21 2.2 needs. When it comes to the balance of planning for 23 housing and planning for infrastructure, sometimes, just in my experience at HPD, we will hear concerns 24 about infrastructure as a way to block housing, and 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 20 2 sometimes it's a very sincere need that the city has not responded to. I think it's a case-by-case 3 situation. I think the city absolutely needs to be 4 planning in every district on infrastructure, but we 5 also have to be careful that when we hear, especially 6 7 when it comes to affordable housing, some communities not wanting it because of infrastructure needs. 8 Sometimes there's a disingenuous argument there, and 9 so it really, to me, requires leadership at every 10 11 level to be listening closely and trying to weigh this and understand are we talking about real risks, 12 how do we address those real concerns, what are the 13 14 needed infrastructure investments we have to make 15 before this housing gets built. The other thing is 16 housing does take quite a long time to build so often 17 we're having these conversations probably 5, 6 years 18 before a building is actually going to get built so there can be time for more planning as well. 19 20 CHAIRPERSON POWERS: Thanks for that. 21 Could you talk about a large-scale rezoning that you 2.2 believe was successful and what lessons you think can 23 be applied from that rezoning to future rezonings? LEILA BOZORG: I think Essex Crossing has 24 been generally very successful, especially given the 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 21 2 history of that site. It involved, when I say 3 meaningful engagement, there were groups that 4 represented really diverse parts of the communities surrounding the area that were given a real seat at 5 the table as part of the taskforce and also a 6 7 sustained seat. It wasn't just checking in with folks 8 and moving on. You had really close partnerships 9 across city government agencies that were very committed to understanding the history, listening to 10 11 local concerns. You had really interesting crosssubsidization of new retail and kind of historic 12 13 retail that was coming back to the site and the 14 cross-subsidization of housing and deeply affordable 15 housing so it's a really nice mix of factors, I 16 think, that came into play on that site, and, 17 obviously, one of the things that is very hard to 18 replicate but made that project a success too was the 19 way that the city was able to actually serve some of 20 the people that were originally displaced from the 21 site many, many years previously. I think some of the 2.2 learnings broadly are around just what it actually 23 looks like when communities have a meaningful seat at the table and feel like they are part of the 24 decision-making throughout every type of decision 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 22
2	that's getting made so I think that's one piece of
3	it. I think the financing, it was a very expensive
4	project, that also is hard to replicate, but that's
5	also a decision for some of these types of projects
6	that it's maybe worth sometimes needed to provide
7	more subsidy to get the type of cross-subsidization
8	and type of diversity of housing and diversity of
9	retail that folks are looking so I think the finance
10	piece of that was also very interesting.
11	CHAIRPERSON POWERS: Great. Thanks for
12	that. I have some more questions, but I want to go to
13	some Colleagues first. I'm going to now kick it over
14	to Council Member Brooks-Powers followed by Council
15	Member Borelli and Council Member Hudson.
16	COUNCIL MEMBER BROOKS-POWERS: Thank you
17	and good morning, everyone. Thank you to the
18	Committee staff for facilitating today's hearing.
19	It's a pleasure to meet you in person, Miss Bozorg.
20	As Miss Bozorg, as you may know, my
21	District, which is the 31st Council District,
22	covering parts of Southeast Queens and the Rockaways
23	has seen a tremendous explosion of new development in
24	recent years. Rockaway, in particular, is rife with
25	new multi-story buildings bringing a large influx of

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 23 2 new residents thanks in part to city initiatives like the Far Rockaway Rezoning, Arverne East, Resilient 3 4 Edgemere, and my staff and I have been coordinating a surprising number of ULURP proposals in my year and 5 change in office quite honestly, and the sudden 6 7 increase at one time in density has not come with much needed investment in infrastructure and 8 resources. My constituents have been deprived of 9 critical services like healthcare providers in 10 11 Rockaway, and, with the closure of Peninsula Hospital 12 last decade took away the only trauma center easily 13 accessible for many residents on a geographically isolated peninsula. My constituents are still 14 15 struggling to find convenient access to quality care. On the other hand, our communities have found 16 17 ourselves overburdened in other ways, the unintended 18 consequences is what I'll call it, from some of what 19 we've been seeing, which has resulted in the siting 20 of a number of transient shelters versus permanent 21 housing, permanent affordable housing, permanent 2.2 affordable homeownership opportunities, and also a 23 number of hotels came that were converted into shelters also, and prior to the current 24 administration, what was done repeatedly without 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 24 2 adequate community engagement or approval, Community 3 Boards 12, 13, and 14 host the majority of the 4 shelter beds in Queens so I was happy to hear you talk about the brokenness in the system and the 5 process, and I'm interested in digging deeper to 6 7 understand what broken looks like to you. Also, in 8 that context, I'd like to ask a couple of other 9 questions, particularly given your experience with HPD. As the former Deputy Commissioner of 10 11 Neighborhood Strategies and Division of Tenant 12 Resources, how did you negotiate community outreach 13 and engage residents around the importance of preserving the neighborhood footprint. Furthermore, 14 15 how has your time at HPD impacted your perspective on 16 the work of City Planning on the Commission, what 17 changes would you make to the CPC's process in terms 18 of community engagement, how do you intend CPC's 19 application process and assess sitings holistically, 20 and, lastly, how did HPD analyze potential community 21 impact? If you need to repeat anything else, let me 2.2 know. I know there's a lot of questions. I know I'm 23 limited on time. I just wanted to throw it all out, but you get the gist. 24

1	
1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 25
2	LEILA BOZORG: Yes, I think I get the
3	gist, and I really appreciate everything you're
4	saying. I do know that there has been a lot of work
5	taking place in your district, and a lot of that is
6	coming following years of disinvestment as well so I
7	think fully can appreciate some of that tension at
8	play.
9	Let me think of where to start. I think
10	I'll start backwards, and then if I miss some of
11	where we started please let me know. In terms of how
12	my time at HPD leading these teams, I think the
13	question was how has that informed how I would
14	approach some of the planning issues. My teams at
15	HPD, when I became Deputy Commission, I was the
16	second Deputy Commissioner of something called the
17	Office of Neighborhood Strategies that had just been
18	created at the beginning of the administration
19	actually to help HPD shift from a project-by-project
20	view of it's work to think about how our projects,
21	the land that the city owns, and the investments
22	we're making which are housing investments that also
23	facilitate other investments are actually serving
24	neighborhoods and not just specific sites and not
25	looked at as just in a site-specific context. One of

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 26 2 the first things we did actually was create something 3 called the Neighborhood Planning Playbook, and that's 4 something I'm really proud of, and we created that playbook through engagement with various types of 5 groups and residents across the city, but it really 6 7 lays out a transparent process that I think can 8 inform a lot of our Land Use processes where you 9 begin by just organizing with people, what is it we're studying here, what are the issues, who needs 10 11 to be engaged, what are the voices historically that 12 have been left behind, what are the voices 13 historically that have had a lot of power in decision-making, and how do we lay out a plan from 14 15 there so there's an organize phase, there's a learn 16 phase going out and learning from residents, doing 17 data analysis, and collecting all your facts, then 18 there's a co-creation phase where you'll actually 19 work and use your professional skills as planners to 20 actually engage communities to come up with actually 21 strategies that meet the issues that people are 2.2 raising up so facilitating actual co-creation of 23 strategies to meet the issues that folks are raising up, and then working to finalize that with folks. The 24 idea with this playbook was that you're very 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 27
2	transparent about the entire process from the start,
3	you make clear when it starts and ends, what the
4	different entry points are so that you're not wasting
5	people's time either. One of the things that we deal
6	with in the city often is this planning fatigue. That
7	kind of approach of being very transparent, clear,
8	meaningful is something I would bring to how I
9	approach my work on the Commission as well. Again, as
10	I mentioned, the Commission alone is not responsible
11	and can't go out and do community planning, but we
12	can really demand that of projects of the other
13	stakeholders and agencies involved so I would be a
14	voice on that side.
15	COUNCIL MEMBER BROOKS-POWERS: I would
16	just add also, because in looking at your responses
17	to some of the questions and just some of my
18	observations even with engaging with the CPC,
19	engaging with HPD, oftentimes, we understand New York
20	has a housing crisis but we also recognized that
21	there are some communities that are focused on a bit
22	more and it's not really distributed equitably, and
23	then, even when it is, because, as you mentioned, my
24	community has been underinvested for many years, but
25	even with the development that has come not all of

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 28 2 the necessary infrastructure investments have come 3 along with it. It's been like a partial way, and I 4 think it's important when City Planning approaches 5 community development that it really looks holistically not at one particular project but also 6 7 the ones that are adjacent to the proposed site so I would love to have a commitment from you that, should 8 9 you be appointed to this role, that you would be committed to centering the community's voices and 10 11 bringing out the lens when we look at these projects 12 so that they could be more responsible development 13 that's happening as opposed to just building 14 everywhere in the name of having to address a crisis 15 because I think it creates, like I said before, 16 unintended consequence when we do that that really 17 casts a burden on these communities. 18 LEILA BOZORG: I fully hear you and agree, 19 especially on that development has not played out 20 equitably or equally in all neighborhoods. I think 21 one of the realities too that I think your community has experienced is a lot of affordable housing 2.2 23 development in the city has occurred on land that HPD or the city has historically owned and owned that 24

from the '70s and '80s when the city had to take a

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 29
1 2	
	lot of property that was abandoned, and so a lot of
3	the affordable housing development occurs where HPD
4	had land. One of, I think, the biggest challenges we
5	all face now is how to encourage the right types of
6	development in higher amenity neighborhoods so that
7	there's not undue pressure just where HPD owned
8	historically land to build as much. It's a both/and,
9	but we need to do more to be making sure that there
10	is more development occurring in some of these higher
11	amenity neighborhoods as well while bringing
12	amenities. It's what we call a both/and approach or
13	balanced approach, bringing amenities to
14	neighborhoods that have had a lot of development but
15	maybe not the other types of investments that
16	communities need.
17	COUNCIL MEMBER BROOKS-POWERS: Thank you.
18	CHAIRPERSON POWERS: Thank you. Just
19	before she has to run, I just want to <u>(INAUDIBLE)</u>
20	Speaker Adams one more question.
21	SPEAKER ADAMS: Thank you, Majority
22	Leader. Miss Bozorg, I'm kind of refreshed by your
23	responses. Council Member Brooks-Powers and I do
24	share Community Boards in Southeast Queens, and I'm a
25	former Chair of the second largest in Queens. I'm

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 30 2 just interested to know, in our relationships in the 3 years in the past with the city and working with Community Boards it's been a little bittersweet. I 4 just want to know how would you elevate those 5 relationships between the CPC and our Community 6 7 Boards. LEILA BOZORG: Between the CPC and the 8 9 Community Boards, the relationship between those two? SPEAKER ADAMS: Yes, and I apologize. I've 10 11 got the hotline and the red phone right now. LEILA BOZORG: That's okay. Thank you for 12 13 your answer. I think part of it is working to ensure 14 that the Commission is actually hearing from all 15 voices that represent a community, and that is often 16 the Community Boards but it's often much more than 17 the Community Boards. I think as a planner and as 18 policymakers, it's always been a tension we all 19 grapple with is how to make sure we're actually 20 hearing from folks that don't necessarily have the 21 time to be on a Community Board but are just as impacted as Community Board Members and how to make 2.2 23 sure Community Boards are being held accountable to being representative of their entire communities. I 24 think this is not something just for the City 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 31
2	Planning Commission to solve, but I think that the
3	entire ecosystem of players in the Land Use process,
4	we all need to, and the agencies as well, this is not
5	just a Community Board issue, and I don't mean to
6	imply that, need to be coming up with different ways
7	to be hearing from different types of constituents
8	that are speaking not just to our current needs but
9	our future needs as well. One of the things we heard
10	so much when I was at HPD was people talking about
11	their own kids being priced out of their neighborhood
12	when they were old enough to be able to rent a home
13	so we need to not just think of our current needs but
14	our future needs as well, and that requires also
15	trying to think about those who don't have a voice in
16	the current moment that a project's coming through.
17	CHAIRPERSON POWERS: Great. Thank you.
18	We're now going to move to Council Member Borelli and
19	then Council Member Hudson and Council Member
20	Restler.
21	COUNCIL MEMBER BORELLI: Thank you. Thank
22	you for your testimony and the questions that you
23	answered.
24	Can you just describe your opinions and
25	thoughts on single family zoning? It's been a

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 32 2 controversial topic in other cities, and there's been 3 discussion here. Can you just describe your opinions 4 on it?

LEILA BOZORG: I think specifically in New 5 York, single family zoning is such a small part of 6 7 our zoning districts so unlike some other cities 8 nationally where the conversation is let's get rid of 9 single family zoning and that's going to solve a lot of their housing crisis issues, we don't have quite 10 11 the same balance so it hasn't been a central strategy 12 in my mind that is going to solve some of what we're 13 trying to solve for. I do think, just full 14 transparency I helped lead the city's Fair Housing 15 Plan, I do think that some of the historic practices 16 in creating single family zoning and some of the deed restrictions that, some homes still carry those even 17 18 though they're not operational. There were a lot of 19 practices in single family communities that have 20 created exclusion, created the type of segregation we 21 face so I don't ignore those issues, but I also don't think that in New York the conversation is the same 2.2 23 as like Minneapolis where so much more of the city is actually zoned as single family zoning. I do think 24 it's important for us to look at how every community 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 33 2 can be contributing to the types of citywide needs we 3 have, and I don't think single family districts 4 should be alleviated of that responsibility of being 5 part of the solution.

6 COUNCIL MEMBER BORELLI: The other 7 question I have is your general thoughts on cars and 8 whether parking requirements are important in some 9 neighborhoods and necessities or whether you think 10 that every part of the city should transition away 11 from car use and parking, etc.

LEILA BOZORG: I think there are 12 13 definitely parts of the city where we should be 14 reducing or even eliminating our parking requirements 15 to make way for other amenities and more housing so 16 that the cost of a project can go more towards some 17 of the citywide needs or even the housing needs we 18 have than parking. I think that has to be looked at 19 neighborhood by neighborhood, district by district. I 20 think there are a lot of districts where historically 21 there wasn't enough transportation investment for 2.2 people to be able to get to jobs without cars so we 23 can't ignore that and just turn off the switch, but I do think to be a more resilient city, to be a more 24 equitable city, we do need to move away from as much 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 34
2	car use. It's a serious environmental issue. It's a
3	serious mobility issue. It's a tough conversation,
4	but I think it has to be looked at across the
5	neighborhoods in different types of zoning districts.
6	COUNCIL MEMBER BORELLI: Just to be clear,
7	you are not going on the City Planning Commission
8	with grand designs to end single family zoning and
9	end car ownership in this city?
10	LEILA BOZORG: Not personally.
11	COUNCIL MEMBER BORELLI: Okay. Great. Can
12	you just discuss some of the circumstances where you
13	feel, let me put this in context. Your Borough
14	President who appointed you is a friend of all of
15	ours, he was a Member of this body, and I'm sure he
16	can remember having many conversations in the
17	Members' Lounge, as do many Members of the Council,
18	where we moan and groan about City Planning and why
19	we think they're not doing the right thing and etc.,
20	etc. That said, can you give us an idea of the
21	circumstances where you feel you would be justified
22	in voting against the desires of the Community Board
23	and Council Member of an area?
24	LEILA BOZORG: Yeah, I think we all
25	
I	

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 35
2	COUNCIL MEMBER BORELLI: I want you to say
3	no, you'll never do that. I'm hoping for that answer.
4	LEILA BOZORG: What did you say?
5	COUNCIL MEMBER BORELLI: I'm hoping you
6	just say no, I'd never do that.
7	LEILA BOZORG: I vowed to tell the truth
8	so I'll say I think it's more complicated than that
9	and I think that's part of how we all have different
10	roles in the Land Use process and all have different
11	lenses and different, this isn't to say I don't
12	think, the Commission should be listening to local
13	voices as much as Council Members need to, but I do
14	think there's this balance that needs to be struck
15	between balancing local concerns and local issues
16	with citywide needs and that's kind of at the heart
17	of a lot of our really challenging conversations. I
18	think the circumstances, it's hard to answer in the
19	hypothetical, and I just want to be transparent that
20	I can't say that every time a community votes against
21	something that in my position on the Commission I
22	would vote against it too. It really would have to be
23	very case specific to understand what are the root of
24	those concerns when someone's voting no, are they
25	speaking to real citywide risks and local risks that

COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 36
 should counterweigh whatever citywide benefit the
 project is purportedly making so I would say I would
 just have to really look at the specifics.

COUNCIL MEMBER BORELLI: You mentioned, I 5 think correctly, sort of the disconnect between the 6 7 public and the City Planning Commission, sort of the broken nature of the Land Use system. Do you think 8 9 that's because Community Boards and Council Members, each of whom represents districts larger than most 10 11 American cities, do you feel that the constituents 12 believe that in a system where the only elected 13 person and the only elected body that governs them is 14 ignored in favor of a citywide body of which some 15 members might not have ever stepped foot in the 16 district? I know I'm asking real metaphysical 17 questions.

18 LEILA BOZORG: Since you made the 19 comparison to other places, I do want to clarify 20 while I think there are broken pieces of our Land Use 21 process, I don't think the whole thing is broken, 2.2 and, when you look comparatively at other types of 23 Land Use process, we have something that's stronger than other models out there, and I think there's a 24 real, it has been challenging and there are pieces 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 37 2 that need to be strengthened, but I don't think the 3 core issue we're facing is just a broken Land Use 4 process. I do think the process allows for the 5 Council and the Mayor and other stakeholders to vote with the Member and consider those very local issues 6 7 and balance them against citywide issues, and it can 8 go either way. It just depends on the practices, and 9 the process allows for both. I do think it really ends up being case specific. I completely hear and 10 11 understand the tension you're speaking to, but I think that tension is kind of the heart historically 12 13 and today and into the future of how challenging Land 14 Use is balancing these very real local concerns with 15 an obligation to be doing things that advance the city in the direction it needs to go in. 16 17 COUNCIL MEMBER BORELLI: Thank you very 18 much. 19 CHAIRPERSON POWERS: Thank you. We're 20 going to go Council Member Hudson followed by Council Members Restler, Sanchez, and then I think Brooks-21 2.2 Powers has a followup. 23 COUNCIL MEMBER HUDSON: Thank you so much, Chair. Hello, good to see you. I'm excited for your 24 25

COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 38
 nomination by the Borough President and
 congratulations.

4 My question is this is a time when the city faces a deep and really seemingly unrelenting 5 housing crisis and we know it's important to build 6 7 more housing but also to prevent the mass displacement of black and brown folks and extremely 8 9 low-income New Yorkers, those who have guite literally made the city what it is and keep the city 10 11 going so my question is how do you plan to reconcile the need for more housing with the need to also build 12 13 housing specifically for low and moderate-income New 14 Yorkers with the greatest need?

15 LEILA BOZORG: Thanks for that question. 16 This gets at the heart of a lot. I think part of what you're getting at is a lot of what we look at and 17 18 talk about when trying to figure out threading this 19 needle of fair housing issues. How do you continue to 20 build housing which is important for I want to say making the city more affordable but it's really 21 trying to stem the unaffordability of the city as 2.2 23 much as possible so how do you balance that with the real lived experience of people who are being 24 displaced as a result of the housing crisis we 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 39 2 currently have today? Part of it is that if we weren't building housing and if we continue to build 3 4 housing at too slow of a pace that displacement risk is even higher, and I think that's part of the 5 concern sometimes is which is going to create more 6 7 displacement for communities? More housing or less 8 housing? A piece of this for me is very much about 9 what type of housing are we talking about and where are we talking about. Our city, we need to be doing 10 11 much more development in higher amenity neighborhoods 12 what HUD typically called high opportunity. I don't 13 like that dichotomy personally, but there are a lot 14 of neighborhoods where so little of the rental 15 housing stock is affordable to low-income people. We 16 need to switch that calculation. We need to be 17 putting a lot of energy into communities that have 18 not taken on enough development that will alleviate 19 pressures, but we also need to be very careful about 20 the type of housing we're talking about. I'm kind of 21 a housing supply person, but I also don't think 2.2 housing supply of unregulated housing is the only 23 that's going to solve our problems. We have to have more tenant protections in place. We have to be 24 making investments in preserving people's homes and 25

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 40 2 preserving the affordability of people's homes so I 3 think new housing has to be coupled with these other 4 strategies. It's not just a housing supply issue of 5 what you're speaking to.

COUNCIL MEMBER HUDSON: Thank you. You 6 7 sort of addressed this a little bit I think with Council Member Borelli's points about being nominated 8 9 by the Borough President, but I just want to ask plainly. Have you been empowered by the Borough 10 11 President to perhaps carry your values forward regardless of whether you might be a dissenting voice 12 on the City Planning Commission? 13

14 LEILA BOZORG: Yes. He and his team have 15 been very clear that I'm empowered to use my 16 judgement in consultation obviously. I think part of 17 what we respect about each other is both of our 18 approaches is about listening first. Even though I 19 have the experience I shared, I'm someone who doesn't 20 think I know a lot, and I always want to hear what 21 other people have to say. My disposition is to 2.2 understand people's different perspectives before 23 even shaping one of my own so I have been empowered, but we've also discussed how we've both been 24

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 41 2 committed to listening to very different types of voices and each other. 3 4 COUNCIL MEMBER HUDSON: Thank you. 5 CHAIRPERSON POWERS: Thank you. We're now going to go to Council Member Restler who I believe 6 7 is joining us remotely. 8 COUNCIL MEMBER RESTLER: Thank you very 9 much. Thank you, Majority Leader. I have just one comment which is to commend the Borough President of 10 11 Manhattan for such an inspired choice to the City 12 Planning Commission. I have had the privilege of 13 working with Leila over the years, and she is 14 incredibly smart, knowledgeable, values driven, 15 effective, pragmatic. We're just fortunate that the Borough President has selected somebody of such 16 17 caliber to serve in this important role, and I am 18 hopeful that the City Planning Commission will be a 19 stronger, more effective, more responsive body with 20 Leila serving on it. I just wanted to express my 21 strongest and most enthusiastic support for this 2.2 nomination and congratulations to you, Leila, on this 23 opportunity to continue to serve New York City. LEILA BOZORG: Thank you, Council Member 24 Restler. It's great to see you. 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 42
2	CHAIRPERSON POWERS: Thank you, Council
3	Member Restler. Nice to see you. We're now going to
4	go to Council Member Sanchez and will be followup
5	from Council Member Brooks-Powers.
6	SERGEANT-AT-ARMS: Time starts.
7	COUNCIL MEMBER SANCHEZ: Good morning.
8	Leila, it's great to see you. Just echoing Council
9	Member Restler's comments. I've had the privilege of
10	working with you in your time in the administration
11	and even before that when I was a Community Board
12	Member and an advocate working at <u>(INAUDIBLE)</u> . It's
13	just always been really incredible to watch you work
14	and to watch how thoughtful you are.
15	I wanted to sort of follow up on a couple
16	of the threads. Council Member Borelli mentioned some
17	of this with his question about when do you go
18	against a local Community Board or local Council
19	Member. Council Member Hudson kind of touched on it
20	talking about the displacement risk that black and
21	brown communities face. Continuing along that thread,
22	I'd be really curious to hear you talk about both how
23	you'll think about it, how you'll talk about it with
24	your Colleagues on the CPC as a supply advocate so we
25	do need more housing in the city of New York. We're

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 43 2 under-producing, but that shortage is so egregiously felt and exists among the lowest income New Yorkers 3 so just geographically we saw in the HVS this week 4 that Manhattan has a 10 percent vacancy rate but the 5 Bronx has a 0.78 vacancy rate, and then when you 6 7 break down that vacancy rate by income level, it's really just the lowest income New Yorkers that are 8 9 struggling the most, which to me, of course, points that yes there's a supply problem but we have to make 10 11 sure we're subsidizing those that need it the most in 12 order to alleviate that pain that people are feeling. 13 To put this in a form of a question that is related to my Colleagues' questions, when do you vote no on 14 15 an affordable housing project? We had a project that 16 almost came through the Council but was withdrawn at 17 the last moment, One 45, which would've offered some 18 affordability but not affordable to Harlem, not affordable to that community. In thinking about 19 20 projects like that, projects that do something but do 21 not get at that deep level of affordability and those 2.2 most key needs that the city has, how will you think 23 about that and how will you talk about that with your Colleagues? 24

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 44 2 LEILA BOZORG: Thank you for being here 3 and for your question, Council Member Sanchez. 4 I think, to me, I spoke to this a little bit before, but it has to be considered as a 5 potential both/and. I don't think a project like the 6 7 one you mentioned, it's a private application, the 8 responsibility and the developer, I'm not going to 9 speak too much to that project, I actually don't know too many of the details, but the point I want to make 10 11 is not every project can solve all of our problems, 12 but each project has a role to play. The challenges 13 you spoke to, that the Housing Vacancy Survey also 14 recently really highlighted, speak to the need for us 15 to be putting a lot of subsidy towards building as 16 much deeply affordable housing as possible so that's 17 a government responsibility to be putting those 18 resources in place, finding those sites, making the 19 incentives right because we need private developers. 20 We don't have enough public land to build as much 21 deeply affordable housing as we need so we do need to 2.2 incentivize private actors to be part of the solution 23 as well. I think it's a balance. I think not every private application will a) accept public subsidy to 24 go deeper or b) be able to kind of solve the deep 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 45
2	affordability need necessarily so I think it's our
3	responsibility to push them to go as far as possible
4	while also acknowledging that there's another piece
5	of our problems that this project may help alleviate
6	or work towards, not going to fully solve it, no
7	single project it, and there's no way that just
8	market rate development is going to solve our housing
9	affordability crisis. I absolutely do not believe
10	that. It is this real balance of dedicating a lot of
11	subsidies towards deep affordability and in a diverse
12	set of neighborhoods. We cannot continue to just
13	concentrate where we have land necessarily our deep
14	affordability. We really have to be looking to build
15	in a lot of different types of neighborhoods and
16	giving opportunity for low-income residents to live
17	in different types of neighborhoods and choose to
18	live in different types of neighborhoods,
19	particularly families with children. I think one of
20	the things I just want to mention that as a houser
21	I've always been deeply concerned about is how little
22	family housing we're able to build in higher amenity
23	neighborhoods and we know that the impact on children
24	is greater than any other population when we're able
25	to house them in higher amenity neighborhoods.
ļ	

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 46
2	COUNCIL MEMBER SANCHEZ: Thank you so
3	much. I see I'm out of time, but, if the Chair would
4	permit me one more question?
5	CHAIRPERSON POWERS: Go ahead.
6	COUNCIL MEMBER SANCHEZ: Thank you. Thank
7	you, Chair. Leila, you said a couple of times we can
8	put a lot of pressure on a single project, we can put
9	a lot of pressure on a single Council Member to solve
10	this crisis that the city is facing as a whole, and
11	one thing that a lot of folks have advocated for in
12	the past years, myself included, has been for a
13	comprehensive plan for the city of New York or a
14	comprehensive planning framework that allows us to
15	really have a citywide conversation about what is the
16	role that different communities have to addressing
17	this crisis, and what is the city's responsibilities
18	to fund or secure the resources to build the
19	infrastructure needed to support growth where we want
20	to see it, but in my experiences and working with the
21	administration and before that as an advocate who was
22	on the outside pushing for comp planning, there's
23	always been a pushback to sort of having that
24	conversation on a citywide scale so as you go and
25	think about joining the Planning Commission, how do

COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 47
 you think about comprehensive planning in the city of
 New York? Do you think that's an idea that is worth
 talking more about?

LEILA BOZORG: Yeah, thanks for that 5 question. I am of the mind that we absolutely need to 6 7 be planning comprehensively and that there needs to 8 be a citywide framework that is guiding our 9 investments and is transparent and understandable to New Yorkers so I do think there is much more we can 10 11 and should be doing, and, when I say we, I mean 12 really the city can and should be doing to be putting 13 out a vision that also engages people that includes 14 neighborhood-level planning but presents a citywide 15 framework. I have been wary of some of the calls for comprehensive planning when it starts to sound like a 16 17 5, 6, 10-year process where people think we're going 18 to all come to agreement on where housing should be 19 built, and I don't have optimism that that's 20 something we can all come to agreement on or that 21 every Council Member is going to sign off on and I 2.2 get nervous if that becomes a way of just slowing 23 down the progress we need to make so I think, again, it's about presenting a citywide framework, 24 25 developing a citywide framework that New Yorkers can

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 48
2	understand and trust, knowing that we're never going
3	to get everyone to agree and that we still need to be
4	moving forward with projects to kind of stem what
5	would happen if all projects stalled.
6	COUNCIL MEMBER SANCHEZ: Thank you so
7	much, Leila, and best of luck.
8	LEILA BOZORG: Thank you.
9	CHAIRPERSON POWERS: Thank you. We're
10	going to go Council Member Brooks-Powers followed by
11	Council Member Salamanca.
12	COUNCIL MEMBER BROOKS-POWERS: Thank you.
13	When I think about the City Planning Commission and I
14	think about all the opportunity it presents for
15	communities and development and what that looks like
16	and in going back to what I was saying before in
17	terms of the unintended consequences that I've seen,
18	I think it's important to be able to find that
19	balance between the city priorities and issues to
20	address some of those concerns and crises that we
21	face as a city, but at the same time find a way to
22	take into account what that looks like on the ground
23	because oftentimes the Commission will present
24	something and locally, and I can speak just from a
25	local perspective, there always seems to be a
I	

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 49
2	disconnect, and I think that Council Member Hudson
3	said it pretty eloquently looking at the black and
4	brown communities and the impact and some of what
5	I've seen that has been unintended consequence has
6	led to gentrification as well as further segregation.
7	When I think about Southeast Queens and going to your
8	point earlier about communities that have
9	historically been transportation deserts, that still
10	exists, right? There have been times where I've said
11	I'm going to take the train into City Hall and it
12	takes 2 hours each way to get there, and, when I do
13	my transportation tours to try to get to some of my
14	Colleagues' districts, there's sometimes are routes
15	that take over 3 hours for me to be able to get
16	there. When you think about development and parking
17	as Council Member Minority Leader Borelli had stated,
18	it's important to not diminish the need for parking
19	because the investments in transportation are not
20	going at the same rate and speed unfortunately as
21	development and so the unintended consequences means
22	that people are closed out of economic opportunities
23	because they cannot realistically get from point A to
24	point B. Then with the development, similarly in
25	black and brown communities like Southeast Queens
ļ	

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 50
2	where it's the largest concentrated area of black
3	homeownership, those types of communities have to be
4	prioritized and protected. They are historic
5	communities that are just very far and few in between
6	in terms of opportunity for generational wealth and
7	so I'm interested in and so I'm interested in
8	understanding your thoughts on how you plan to
9	leverage your role on the Commission in terms of the
10	balancing of the city issues and the local dynamics
11	that exist so that it would prevent further
12	segregation and further gentrification that has been
13	happening as a result of some of these actions.
14	LEILA BOZORG: Thank you for that
15	question. I think part of balancing these issues is
16	not just listening to them but also developing real
17	solutions that are outside of housing. What you're
18	talking about is also the need for us to be very
19	thoughtful about job centers and about how we get to
20	job centers and balancing that need with the types of
21	developments that's happening. That city planning,
22	the Commission has some responsibility on that, the
23	Department of City Planning and transportation
24	agencies, but that is where it's not just about
25	finding a way to pass housing projects but really

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 51
2	being accountable to different communities about the
3	different types of investments that need to be made
4	to alleviate affordability. Affordability is not just
5	a housing issue. It's also about your time and money
6	to get to work. It's about how many resources you
7	need to spend to be able to get your child to a good
8	school. When I talk about affordability, I'm not just
9	talking about housing solving that issue. I think
10	planning comprehensively in a community and with a
11	community cannot just be about housing needs. We need
12	to think about how other city commitments and
13	investments are part of the equation of solving the
14	challenges that residents face.
15	COUNCIL MEMBER BROOKS-POWERS: Thank you
16	for that. I just really would like to close and say I
17	ask that you use your voice if you're appointed to
18	this and champion that because communities like the
19	ones that I represent have been really impacted. We
20	need the investments in our communities but not at
21	the sake of losing our black and brown homeowners,
22	not at the sake of pushing black and brown low-income
23	people out of the community that they've called home
24	for many generations. Thank you.
25	LEILA BOZORG: Absolutely. Thank you.
I	

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 52
2	CHAIRPERSON POWERS: Thank you. Last but
3	not least, we'll go to our Land Use Chair, Council
4	Member Salamanca.
5	COUNCIL MEMBER SALAMANCA: Thank you, Mr.
6	Chair. Good morning.
7	LEILA BOZORG: Good morning.
8	COUNCIL MEMBER SALAMANCA: First I want to
9	congratulate you on getting here, and, just reviewing
10	your resume when I got it and then just sitting here
11	and looking at your package, you are extremely
12	qualified and just want to congratulate you on this.
13	I know that Council Member Sanchez was
14	touching up on this and I want to touch up on this as
15	well a little bit in terms of the position City
16	Planning takes when an application gets to the
17	Commission. Many times, I would say 99 percent of the
18	times when City Planning approves an application and
19	it goes through the ULURP process, when it gets to
20	the Commission, 99 percent of the time the Commission
21	approves it regardless of the community opposition,
22	and I wanted to get a sense from you when an
23	application is before you, what's going to be your
24	stance when there's an application and there's big
25	

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 53 2 community opposition such as the Community Board and 3 the Borough President? LEILA BOZORG: Absolutely. Thank you for 4 that question and thank you for being here. 5 I think my position will be to really 6 7 deeply listen and understand the facts at play and the perspectives at play. If there is that deep level 8 9 of opposition, I want to hear why, I want to understand the history of the concerns. I'm not 10 11 speaking to your district when I say this but 12 sometimes community opposition can come in the form of exclusionary interests and sometimes it comes in 13 14 the form of sincere concerns about the risks that 15 this project presents to a neighborhood and so it has to be looked at, to me, on the facts and 16 17 understanding the root causes of the concerns that 18 people are speaking to and then being able to zoom 19 out and balance how should this be weighed against 20 whatever benefit is purportedly coming from this 21 project and is it worth it. COUNCIL MEMBER SALAMANCA: I heard One 45 2.2 23 being one of the projects. One of the concerns that we had there was the tremendous opposition that there 24 was not from just the community but the Community 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 54
2	Board, the Borough President, the local Member, the
3	local State-elected officials there, but the project
4	continued on. What is your take on building in areas
5	that has max density compared to building density in
6	communities that have very little density to fight
7	back this affordable housing crisis that we have?
8	LEILA BOZORG: Can you just repeat…
9	COUNCIL MEMBER SALAMANCA: There are areas
10	and communities such as, I would say myself, Council
11	Member Sanchez, Diana Ayala, where we may be transit
12	rich, we're low-income communities, we have high
13	buildings, 6, 7-story buildings depending on the
14	area, some areas are 20-story buildings, and we have
15	other communities in the borough that have very small
16	density and there's an opportunity to build housing
17	there. What is your position on that?
18	LEILA BOZORG: I think we need to look at
19	each type of residential district and understand
20	where the real opportunities are to build more
21	densely in a way that makes sense while also doing
22	the work to be protecting existing communities,
23	protecting tenants. We can't do the building without
24	the other tools that are designed to protect tenants
25	and to improve neighborhoods. We have to look at

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 55
2	different types of districts, look at strategies that
3	will help create more density where it makes sense,
4	but it does require a nuanced a look at different
5	types of zoning districts and understanding what the
6	strategies are. In some cases, it may be a density
7	factor issue. In some cases, an FAR boost just for
8	affordable housing makes sense. In some cases,
9	mapping MIH might make sense depending on the
10	district. I think it really has to be looked at
11	district specific.
12	COUNCIL MEMBER SALAMANCA: One of the main
13	issues that we have a city is the affordability of
14	units, the AMI, the area median income, and I see
15	that you worked at HUD for some time there and the
16	AMI structure, the way it's set for the city of New
17	York, it just doesn't include the 5 boroughs, but it
18	includes the surrounding counties which makes our AMI
19	for the federal government calculation much higher
20	than what it actually is in the city of New York.
21	What can you do as a Commissioner in the City
22	Planning Commission to try to get the messaging out
23	to the federal government to make this change?
24	LEILA BOZORG: On this issue, first of
25	all, HUD actually does have within its AMI

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 56 2 calculation something called an adjustment factor for 3 high-cost areas so once an area passes a threshold of 4 certain costs, AMI is set in a different way than it is in other places to account for the high cost of 5 that region so there is already an adjustment factor 6 in place. I want to clarify that. It's helpful to 7 8 think of AMI just as a benchmark so just because HUD says the AMI of this area is X, that doesn't mean we 9 need to build to that AMI. It's a benchmark for us as 10 11 policymakers and for the agencies that control 12 housing subsidy to then decide how much subsidy they 13 need to put in a project to meet different income 14 levels so even if that calculation for some reason is 15 flawed, we don't need to set it at that AMI. It's really just a benchmark for how much, the only thing 16 that's going to make housing more affordable in the 17 18 context you're speaking of is more subsidy. It's 19 really about a benchmark to help policymakers decide 20 how much subsidy to put in a project so if the AMI is 21 a certain number and to get to low-income residents 2.2 you need to go to 60 percent of AMI then you decide 23 how much money you want to put in to get to that, or if you want not go to 30 percent, so I would think of 24 it more as a benchmark than a calculation issue. 25

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 57
2	COUNCIL MEMBER SALAMANCA: We have 5
3	boroughs. We want to build affordable housing in all
4	5 boroughs, and I understand that we need to be
5	attentive to the amount of subsidy that you put into
6	one project because it limits what you can on another
7	project and so every year the AMI goes up.
8	Finally, just to put on your radar, one
9	of the challenges that I see, at least in my district
10	and I know it's happening to all of my Colleagues,
11	but I'll give an example of my district. There's land
12	that we've rezoned under the context of affordable
13	housing, I would say I have a project that was
14	rezoned in 2018, HPD to this day has not closed on
15	that project. As a result, that land has been sold to
16	a different developer, the third owner, the third
17	developer, and that developer's committing to
18	building affordable housing as the original plan,
19	but, if the city closes now on that project, the AMI
20	that we voted on 2018 are totally different than the
21	ones in 2022 because they can only go by the AMIs of
22	that specific year. That's one challenge. The other
23	challenge is if this developer doesn't get to close
24	because it's 2 blocks down from the Metro North
25	station, the value of the land has gone up, and there
l	

1 COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 58 2 are developers who want to pay more than what the 3 land actually is worth because they know that they 4 can build market rate in the South Bronx so how can City Planning help out in terms of ensuring that 5 projects that are being rezoned, you're talking to 6 7 HPD to ensure that HPD can close on that project in a reasonable amount of time? 8 9 LEILA BOZORG: That takes the coordination and the commitment around subsidy and the 10 11 accountability around commitments because part of what you're speaking to is a subsidy problem. If HPD 12 13 can't close on a project, it's because it's got too 14 many other projects in its pipeline so it's about how 15 to be accountable to whatever commitments are being 16 made to that community about the timing of this 17 project. Unfortunately, our city, things are 18 constantly shifting and so the AMI issue you're 19 speaking to in that context is concerning. If 20 commitments have been made about a certain AMI level 21 and then the market has changed such that that AMI is 2.2 now a higher set of incomes, that, to me, requires 23 conversation with HPD about trying to meet the original commitments and putting more subsidy in the 24 25 project in order to do that. It becomes this

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 59
2	balancing act for HPD on where and how much subsidy
3	to be putting in. This coordination you're talking
4	about is absolutely critical, and I know Council
5	Member Brooks-Powers' district has had this
6	challenges as well of just the timing of when a
7	project is coming through with the expectations that
8	are set about when it's going to close and then other
9	factors really impacting that is very challenging and
10	I know it does a disservice to the trust-building
11	that's needed with communities about believing what
12	agencies are saying about when projects are going to
13	get done. I understand that.
14	COUNCIL MEMBER SALAMANCA: All right.
15	We'll continue to have those conversations. I want to
16	congratulate you and thank you again. Thank you, Mr.
17	Chair.
18	CHAIRPERSON POWERS: Thank you. We do not
19	have anyone currently signed up for public comments.
20	We'll give them just a minute or so if folks would
21	like to sign up virtually. No members here now.
22	All right. I don't believe we have anyone
23	here from the public so we're going to say thank you
24	to you for your thoughtful testimony and answers, and
25	I want to thank all of my Colleagues who participated

1	COMMITTEE ON RULES, PRIVILEGES, AND ELECTIONS 60
2	in today's hearing. We're going to recess today's
3	hearing and reconvene on Thursday, June 16th, for a
4	vote on this nomination, and we'll see folks then.
5	Thanks so much.
6	LEILA BOZORG: Thank you. Thank you so
7	much, Council Member.
8	[RECESSED]
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_July 20, 2022