CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON CIVIL SERVICE AND LABOR

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B E F O R E: Carmen N. De La Rosa, Chairperson

COUNCIL MEMBERS:

Erik D. Bottcher Tiffany Caban Oswald Feliz Kamillah Hanks Rita C. Joseph Julie Menin

Francisco P. Moya

Sandy Nurse Crystal Hudson

A P P E A R A N C E S (CONTINUED)

Iris Smith
Edwin Torres
Bobbie Sackman
Wayne Ho
Tara Klein
LaRay Sullivan
Katelyn Andrews
MJ Okma

SERGEANT PEREZ: Good morning, folks. Just

give us a second while we confirm the stream.

Sergeant Lugo, the stream's been confirmed. You can

start your opening.

SERGEANT LUGO: Thank you. Good morning, everyone. Welcome to today's remote New York City Council of the Committee on Civil Service and Labor.

At this time, would all panelists please turn on your videos. To minimize disruption, please place electronic devices to vibrate or silent.

If you wish to submit testimony, you may send it to testimony@council.nyc.gov. Again, that's testimony@council.nyc.gov. Thank you for your cooperation. Chair De La Rosa, we are ready to begin.

I am Council Member Carmen De La Rosa, Chair of the New York City Committee on Civil Service and Labor. First, I'd like to acknowledge that we've been joined by Council Member Crystal Hudson, Chair of the New York City Council Committee on Aging. I would also like to acknowledge my other Colleagues who have joined us so far today, Council Member Caban, welcome, and thank you all for being here.

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2 I am Council Member De La Rosa, and I'm 3 proud to chair this Civil Service and Labor 4 Committee. Today, we will be hearing Resolution number 24 of 2022 sponsored by Council Member Crystal Hudson which calls for the New York State legislature 6 7 to pass and the Governor to sign the Fair Pay for 8 Home Care Act. This legislation would ensure that home care workers are paid uniform and fair wages across the state. In recent years, the aging 10 11 population and the increasing desire among the elderly and those with disabilities for at-home care 12 13 have combined to generate an explosive growth in 14 demand for home care workers. In New York state, the 15 number of home health aid and personal care jobs is 16 projected to rise from 440,000 in 2018 to over 17 700,000 by 2028 driven by employment in home care 18 agencies, private households, and public programs 19 like the Medicare Consumer Directed Personal 20 Assistance Program. High turnover adds to the 21 problem. Employers across the state need to recruit 2.2 an average of 26,510 new aides each year simply to 2.3 keep up with the growing demand for care as well as an additional 71,680 workers each year to replace the 24 thousands of aides who leave these occupations or 25

COMMITTEE ON CIVIL SERVICE AND LABOR exit the labor force entirely. In total, over a 10-

3 year period from 2018 to 2028 nearly 1 million job

4 positions will be filled to meet the demand for home

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care aides. 5

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The demand for home care workers, aides who work in private homes, already exceeds the supply. A 2018-2019 statewide survey of home care agencies found that on average 70 percent of home care positions were left unfilled due to staff shortages. Because home care work is typically poorly paid as well as physically and emotionally stressful, it is difficult to recruit new workers and retain existing ones. The COVID-19 pandemic has increased the demand for home care even more while further depressing the labor supply.

Home care allows vulnerable community members to remain living at home with dignity and high-quality individualized care. Many immigrant seniors and families prefer home care because they can receive language accessible and culturally competent care that they would not find in institutionalized settings.

While it is crucial to examine the needs of older adults and the programs that allow for them

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to age in place, we must also ensure that the workers providing these services are supported as well.

It is time that we invest in home care workers to ensure that these workers can earn wages that properly compensate them for the skilled and important work that they do.

For New York's home care workers, the most pressing issue is inadequate pay and a lack of benefits. A significant number of home care workers rely on public assistance and go without health insurance coverage despite working full-time or multiple jobs. Other concerns commonly cited by home care workers include a stressful, complex, and high-risk work environment, failure to receive full pay for all hours worked, inconsistent work schedules, and fluctuating income, and a lack of opportunities for career advancement, promotions, and raises.

Home care is mostly provided by immigrant and women of color. As we examine the challenges facing this industry, I would like to take the opportunity to uplift my own mother's story. She worked as a home health aide for most of her life. I saw firsthand the emotional and physical toll the job took on her while making poverty wages that were

1 COMMITTEE ON CIVIL SERVICE AND LABOR 7 2 insufficient to put food on the table for our own 3 family. My mother worked as a home health aide for 25 4 years, only being able to retire once I was elected 5 to office. Despite poor wages and grueling work, I know my mother and the thousands of home care workers 6 in New York state lead with their hearts. Their 8 patients become part of our own families, spending holidays and birthdays with us. After years of backbreaking work, home care workers deserve to be 10 11 fairly compensated, and this year we can finally achieve this in New York state. Today's my mother's 12 13 birthday, and I hope we can give her and her 14 colleagues who remain in the field good news this 15 year. 16 Confronting the challenges affecting the 17 state's home care industry will require

Confronting the challenges affecting the state's home care industry will require transformative solutions including large-scale improvements in home care worker compensation and public funding for wage increases and health coverage. The Committee looks forward to receiving recommendations and feedback on Resolution number 24 of 2022.

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The Committee's also interested in learning how the City Council can work with city and

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2	state partners to better support home care workers. I
3	would like to take this opportunity to thank the
4	Committee Staff for their hard work in putting
5	today's hearing together, Committee Counsel Bianca
6	Vitale and Policy Analyst Elizabeth Arzt. I would
7	also like to thank my own staff, Chief of Staff James

Burke, Legislative Director Kiana Diaz, and

Communications Director Amelia Eberline.

I would now like to turn it over to

Council Member Hudson for her remarks and thank her

for her extraordinary leadership. Council Member

Hudson.

COUNCIL MEMBER HUDSON: Thank you so much, Chair De La Rosa, and a very, very happy birthday to your mother, Carmen.

Thank you, again, Chair De La Rosa and Members of the Committee on Civil Service and Labor. I'm Crystal Hudson, and today I'm honored that the Committee on Civil Service and Labor will hear my resolution calling on the state legislature to pass and the Governor to sign the Fair Pay for Home Care Act, especially when both houses of the state legislature have included it in their one-house

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budget bills and advocates are pressing GovernorHochul to include it in her final state budget.

This resolution was the first piece of legislation I introduced as a Member of the New York City Council, and that's because it was and is so very personal to me as this is also for Chair De La Rosa. I was raised as the only child of a single mother, Carol Hudson. When she was diagnosed with Alzheimer's disease, I quickly and unexpectedly became her primary caregiver, moving back home and leaving a promising career in sports marketing to care for her. My mother spent more than 40 years working as a nurse in New York City. Yet, when it was time to provide her with care, I realized just how difficult it was to navigate the bureaucratic systems in place that proport to help folks obtain support, yet in reality further confuse them and leave them feeling defeated. I entered into public service because I was determined to ensure that no one would have to experience the challenges that my family did when my mother got sick.

Thankfully, I was fortunate to have the best care of 2 women, Paul and Carol, not dissimilar from Chair De La Rosa's own mother, Carmen. They left

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their homes everyday to come to ours. They loved my m other as their own, and they provided world-class care under difficult circumstances. Everyone who needs home care deserves their own Paula and Carol and Carmen. Yet, the meager wages, long hours, and unpredictable schedules make it difficult to retain workers, many of whom would rather find another job than deal with the inequities in home care. These wages further entrench the gender pay gap as most home care workers are women, people of color, and immigrants. We must act quickly or New York will continue to have the worse home care shortage in the nation while our state's population of older adults rapidly expands. The Fair Pay for Home Care Act will require home care workers to be paid a minimum of 150 percent of the regional minimum wage, which would equate to \$22.50 an hour in New York City, up from \$15.93 per hour. It will help alleviate poverty for home care workers, chip away at the gender wage gap, attract more home care workers, and boost our state's economy with more income tax revenue and reduce public assistance rolls.

I urge this Committee to pass this resolution so we can show our state's 400,000 home

1 COMMITTEE ON CIVIL SERVICE AND LABOR 11 2 care workers that we hear them, we respect them, and 3 we know it's time to pay them the wages they deserve. 4 Thank you. I would just like to apologize in advance. I have to run off to another meeting. Normally, I would stay to hear the panels, but I do plan on 6 7 watching this afterwards and so thank you in advance 8 to everyone who's going to be here testifying. Thank you, again, Chair De La Rosa. Thank you to the Committee Members, and thank you to the staff. 10 11 CHAIRPERSON DE LA ROSA: Thank you, 12 Council Member Hudson, for your testimony. 13 I'd also like to acknowledge that we've 14 been joined by Council Member Moya, Bottcher, Nurse, 15 and Joseph. Thank you for joining, Colleagues. 16 I am now going to pass it over to our 17 policy analyst, Elizabeth Arzt, to go over some 18 procedures and some protocols for today. 19 ELIZABETH ARZT: Thank you, Chair. My name 20 is Elizabeth Arzt, and I am the Policy Analyst for the Committee on Civil Service and Labor for the New 21 2.2 York City Council.

Before we begin, I want to remind

everyone that you will be on mute until you are

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COMMITTEE ON CIVIL SERVICE AND LABOR

called on to testify, when you will be unmuted by the
host.

At today's hearing, members of the public will give testimony followed by Council Member question. I will be calling on panelists to testify one at a time. Please listen for your name to be called, and I will be periodically announcing who the next panelists will be.

For everyone testifying today, please note that there may be a few seconds of delay before you are muted, and we thank you in advance for your patience.

 $\label{eq:All hearing participants should submit} % \[\frac{1}{2} = \frac{1}{2} =$

Council Members who have questions for a particular panelist should use the raise hand function in Zoom, and I will call on your after the panelist has completed their testimony.

I will now call on members of the public to testify. Each panelist will be given 5 minutes to speak. For panelists, please wait a brief moment for the Sergeant-at-Arms to announce that you may begin before starting your testimony.

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I would like to now welcome to testify

Iris Smith, Edwin Torres, and Bobbie Sackman. I will

be calling on you in that order. The Sergeant will

cue the panelist to speak and start the timer. Iris

Smith, you may begin.

SERGEANT PEREZ: Time starts

IRIS SMITH: Good morning, everyone. My name is Iris Smith. I'm a home care worker, and I'm happy to be here to give my testimony and happy birthday to Miss De La Rosa's mother, Mrs. Carmen.

Why should we give home care workers a fair pay wage? Home care workers are frontline essential workers. We provide care that makes it possible for seniors and the disabled to maintain their dignity and respect in their homes in a safe environment where they can thrive. Home care workers prevent their clients from many trips to the emergency room, admission to the hospitals, and long-term care facilities, which can create a financial burden on the health system. Right now, there's a shortage of home care workers. Home care workers are disappearing because they simply cannot afford to do the work. It's a financial challenge for us to pay rent, to buy food for our family, or to pay the

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multiple train and bus fares just to get to work. We are frontline essential workers. We are out there during inclement weather, rain, sleet, or snow. We're like the post office carrier. They deliver. We deliver services. We provide those services during blackouts, before the pandemic, and we will continue to provide service after the pandemic. It's time for home care workers to be acknowledged, respected, and supported so that's why it's important for us to receive that fair pay wage. It would say that the work that you do is worth it. It would say that they respect us. We're asking Governor Hochul to include us in that budget for this year for that permanent wage because home care workers have to work 130 hours just to keep our health benefits, and it's not fair to us. It's like we're doing more work and we're getting less pay. The work that we do, we love it. We love this work. We love providing care. It's not for everybody, but it's for the people who really care about people and we care. It's only fair that the Governor shows that she cares about the work that we do by providing that permanent raise to us. Thank you for allowing me to share and being here this morning. Thank you so much.

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ELIZABETH ARZT: I will now turn it over to Edwin Torres for his public testimony. You may begin.

SERGEANT PEREZ: Time starts.

EDWIN TORRES: Hello. My name is Edwin

Torres. I am a home worker. There are very few men

that does this kind of job. I've been doing it about

6 years already. First of all, I am a husband, I'm a

father, and I'm a grandfather.

My testimony comes from something

personally. In March 2022, I had (INAUDIBLE) to live

with us during the pandemic. Two weeks later, I had

to take him to the hospital. That same week, I take

my wife. I took my father-in-law on a Tuesday. I took

my wife on a Thursday. That Saturday, her father

passed away. The saddest thing about this was that

she was one room next to him and heard his last

scream of life, and she couldn't stand up and hold

his hand. What I used to at night was pray to God to

let her get through this and ask her father not to

take her away from me, to keep an eye on her. The

thing that this pandemic did, the only thing that

kept me really going was that I had to be here for my

children, my grandchildren, and for the people that I

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2 take care of on a daily basis because I know a lot of

3 them have nobody, and they felt lonely as I felt

4 lonely during that period of time through COVID.

5 Today, my wife still suffers, she's called a long-

6 hauler. She has heart issues, blurry mind. She's also

7 | a healthcare worker. She's a certified medical

8 assistant and a pharmacy tech. Life hasn't been easy

9 for us. I'm still struggling with my finances because

10 I really can't make the money that I should be making

11 to pay my bills and feed my family.

What I am imploring to Governor Hochul is to pay this Fair Pay bill because it's so important to us because we give those dignity that we take care of, but where is our sense of dignity as home care workers. If we hit one of these pandemics again, there's going to be such a crisis in the home care that it's going to be horrible. There's not going to be any home care workers because from my own, I've heard from other testimonies that if this happens again a lot of people are going to leave their jobs as they're doing right now because I had to pay 25 dollars a box for gloves, 3 dollars each for a surgical mask, and I was making nothing. I was barely surviving like I'm still surviving today. On this

testimony. Last witness on this panel, I'd like to turn it over to Bobbie Sackman. You may begin.

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SERGEANT PEREZ: Miss Sackman, your clock is ready.

BOBBIE SACKMAN: Hi. Good morning everybody. Thank you, Assemblywoman De La Rosa, and certainly happy birthday to your mom. You've been a care champion when you were in Albany and now at City Council and thank you to everybody attending. Also, Miss Smith and Mr. Torres, thank you for your testimonies because you're why we're doing this.

My name is Bobbie Sackman. Some of you may know that for 28 years I was the Director of Public Policy with LiveOn New York. Katelyn Andrews, who is here, is my wonderful successor. I have been working with the New York Caring Majority for a few

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years but intensely this past year to get fair pay for home care into the final state budget this year. As you may know, we did successfully get it into the one-house Assembly and Senate bills, which is an enormous accomplishment. Now, we are just waiting for Governor Hochul, who as you've heard before, has suggested a bonus, a bonus that would make no difference in a home care worker's life, and we want it to be sustainable wages. I submitted testimony, but I'm not going to ready. The New York Caring Majority is comprised of older adults, people with disabilities, family caregivers, and home care workers. Even though this is a state-funded issue because it's basically Medicaid, it is so important to the lifeblood of New York City. We need care across the generations, and what doesn't get publicized as much is how many family caregivers, usually the women, they have said that the best longterm care insurance is having a daughter. Many women leave their jobs to care for their parents or other older relatives, and they may have a horrible time trying to get back into the workforce. It's that continuity of feminization of poverty, and this is one of the cycles we're looking to break. We're

2 paying low wages to the women workers. Mr. Torres,

3 you are the rare man. It's mostly women of color and

4 immigrant. Family caregivers, these women can't get

5 | ahead in their own careers, and that's why we need

6 this done.

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What you could help us with is go to your local state representatives from your districts right now, especially in the Bronx, as you know that's where Mr. Heastie is, and just make sure that they support the bill. Many have. We have 96 Assembly members and 43 senators, but they need to speak up. Albany is known for things falling off the table in the midnight hour. You could really help us with that. We have horrible stories of people with disabilities sleeping in wheelchairs because they can't get home care night after night. Somebody that I know (INAUDIBLE) did this for a year. A year sleeping in a wheelchair because they can't get in and out of bed. We have older adults who fall in bathtubs because they don't have help, and if you break your hip 1 out of 4 die within a year. This is very serious. Family caregivers, who I mentioned, are just stretched to the hilt.

With an aging society, COVID is bringing
more people on with disability, again as Mr. Torres

4 pointed out. I wish your wife the best.

What I do want to add, because I'd be remiss, is from the Department of the Aging, because it's so connected to this. The case management waitlist that of course I worked on for many years, but the case management waitlist, this waitlist for home care because it's not an entitlement, but these are seniors that also need this care, and this is where you can play a direct role in the current budget process and look at how the Department for the Aging, as I've heard Councilwomen Hudson say before, gets less than 1/2 of 1 percent of the whole city budget. We have 1.7 million over the age of 60 in the New York City. That's bigger than the whole city of Philadelphia, the whole city, and we are growing so please, you have a very direct role. There's Meals on Wheels, there's the senior centers to keep people independent, and that's where you can really play a role, and I hope of course that you pass this resolution. The clock is ticking. We know that it's close to the end of the Albany budget process and you

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can get it to your state Colleagues as quickly as
possible.

Thank you so much everybody for your attention and caring about, we want to make this a caring economy. Thank you so much.

ELIZABETH ARZT: Thank you for your testimony. I will now turn it over to Chair De La Rosa for questions.

much. I also want to acknowledge we've been joined by Council Member Feliz. I have a first question. First, to Iris and Edwin, thank you for sharing your stories. So many parallels to some of the challenges I saw my mom experience. I wanted to ask you both, whoever wants to answer the question, can you talk specifically about the pandemic and some of the risks that you endured during the pandemic.

EDWIN TORRES: Yes, the risks that I suffered was going out everyday to the client's home. Getting PPE was hard. It was horrible. Nobody gave us money for that. That came out of our pockets. Every time I went into a house I had to put my cover shoes, my mask, and worrying that once I got home I had to take everything off and make sure that I didn't bring

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this virus home because 23 days later after my wife got home I had to disinfect this house completely so my fear was bringing this back and seeing her go through this thing all over again. It was very challenging. It was scary. Today, I'm still scared about going to work and coming home, given that my wife is here now. It is scary. This virus is not over and I pray to God that it doesn't happen again because if this happens again, I would say it's going to be the worse thing to ever happen again to us.

CHAIRPERSON DE LA ROSA: Thank you so much sharing. Iris, go ahead.

Edwin's. I have a son at home who has chronic asthma, and my fear was that going into, contracting the COVID-19 and then coming home, where would I quarantine, because we were not provided that service where you could go stay at a hospital until the COVID passed and so I still went out to work every day because I had to provide food and pay rent during the pandemic so I went out there with fear every day, you know, that I could contract this and bring it home, but I knew that I had a client that depended on me. They didn't have anyone else, and so I had to go. I

- 2 | had to go, but it weighed in my mind will I bring
- 3 | this home to my son, and like Edwin said, the PPE,
- 4 paying for gloves, you had to pay for your gloves,
- 5 pay for masks, and they were not cheap, just to
- 6 protect yourself, your client, and your family so it
- 7 was really hard. It was challenging, but as home care
- 8 workers when we step out there, we answer the call.
- 9 It was challenging, and thank you for allowing me to
- 10 share.

- 11 CHAIRPERSON DE LA ROSA: Thank you, Iris.
- 12 | Bobbie, I have a few questions if you are willing to
- 13 | answer some of them. Can you talk a little bit about
- 14 | the factors that have led to the staffing shortage as
- 15 | well as how many seniors in New York City, for
- 16 | example, do you know how many are on waiting lists
- 17 | for care or have been denied?
- 18 BOBBIE SACKMAN: The fact is that some of
- 19 what's been said, and it's poverty level wages.
- 20 | Outside of New York City, north of Westchester, home
- 21 | care workers get \$13.20 an hour. They're not even
- 22 eligible for the regional minimum wage which is \$15
- 23 an hour (INAUDIBLE). Here in New York City, it's the
- 24 \$15 but we know very well how hard it is to even live
- 25 on \$15 and hour, and there are other opportunities

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2 now. Targets may pay more. You can go to McDonald's

3 and earn more. As Mr. Torres pointed out, there's a

4 reason that people do this work, because they really

5 love it. Love is great, but they need money to pay

6 | the rent and just live with dignity.

I also want to point out one more thing before I get to your other question. In my testimony, there's something at the very end if you want to look at it and it's called the Comprehensive Skills Table. In the Caring Majority Coalition, we have RNs, we have people with disabilities, family caregivers, (INAUDIBLE) Some of those folks, not me, put together this skills table. It just goes on and on. This is not babysitting. This is, of course, getting nutritious food and as we said making sure the personal care, but this could be wound care. Your skin could really deteriorate if you don't get proper wound care. This could be respiratory care. Maybe you need a ventilator of some kind, and we're talking about COVID. This is help getting in and out of a bed, which is very physical labor but also you have to be careful. These are fragile people that you're serving. It just goes on and on. Home care is healthcare, and I think that's what's been

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recognized, and we know that there are people who can't get out a nursing home, whether they're in a nursing home long-term or a nursing home for rehab or a hospital, they get delayed because there's no home care worker. There's nobody to send them home to, or they get sent home and there's nobody to send them home to. There are 80-year-old women taking care of their 90-year-old husbands with dementia throughout the night who then need their own medical care. This is not a system. This is neglect. This is poverty wages and neglect.

In terms of numbers specifically for New York City, I'm sorry that I actually don't have those numbers. I could try to get them. I could ask. I certainly will. In terms of waiting list numbers, I don't know if you're referring, I know I mentioned DFTA to the EISEP program and frankly I think maybe, I don't know, Katelyn, if you have some numbers if you want to share that today. I think she might know. What I can tell you is in my 28 city budgets that I sat through and lobbied through, case management and home care and DFTA-funded programs, but case management and home care in particular, always over 28 years have had waiting lists, and we have an ever-

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growing aging population. You can see I've aged into
my own field. I'm glad to be. We have a structural
problem. It's a funding problem first, but it's also
a structural problem. How does the City structurally
fund these services because we know we're not keeping

7 up. I'm sorry. I will go back and see if I can find

8 out any data for you on that question.

CHAIRPERSON DE LA ROSA: Great. My last question for you before I turn it over to the Colleagues here is talk to us about this bonus that the Governor has announced with the goal of alleviating the plight of the home care workers. You said in your testimony that the bonus won't help. Can you explain why?

BOBBIE SACKMAN: Sure. There's about 625, 630 million dollars of federal money, the American Rescue Act money, and that's the amount of money that is now in the Senate and the Assembly bills. The Fair Pay for Home Care would begin in January 2023 so the last quarter of the State fiscal year. That money covers it. That money launches this program. There's a CUNY study, there's a link in my testimony, you might've heard about it, that has shown if you make these economic investments, the return on investment

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It's a lost opportunity.

is literally hundreds of thousands of jobs across the state and certainly in New York City, and these are folks that spend the money locally so it will generate the money. What a bonus does, and the Governor wants to do this with that same money, the max is 3,000. Home care workers will probably get a pittance of that anyway. If you're earning poverty level wages, what's a bonus going to do? In fact, when the bonus disappears, which is quickly, it's like getting a pay cut. This will not recruit or retain the staff. I think Governor Hochul meant it as a thank you, again, for the work during COVID, but the real thank you is a living sustainable wage so the bonus is just not a good use of this funding.

CHAIRPERSON DE LA ROSA: Great. I could not agree with you more on that. A big thank you is a living wage that is sustainable and lifts our families up.

I want to recognize that we've been joined by Council Member Hanks. Thank you for joining us. Then I want to see if any of the Colleagues have questions, please raise your hand so we can call on you for this panel.

ELIZABETH ARZT: Thanks, Chair. I will now call on Council Members in the order they have raised the Zoom hand function. If you would like to ask a question and you have not yet used the Zoom raise hand function, please do so now.

Council Members, please keep your questions to 5 minutes. The Sergeant-at-Arms will keep a timer and will let you know when your time is up. You should begin once I have called on you and the Sergeant has announced that you may begin.

I don't see any Council Member questions so we will move to the next panel. I would like to now welcome Wayne Ho followed by Tara Klein followed by LaRay Sullivan. Wayne Ho, you may begin when the Sergeant cues the timer.

SERGEANT PEREZ: Mr. Wayne Ho, your clock is ready.

WAYNE HO: Great. Thank you very much. My name is Wayne Ho, and I'm the President and CEO of the Chinese-American Planning Council as well as our subsidiary the Chinese-American Planning Council Home Attendant Program, Inc. I want to thank Chair De La Rosa as well as Council Member Hudson and the other

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Council Members who are a part of this Committee for joining us today.

I am here to speak in support of Reso

0024 in support of fair pay for home care. CPCHAP was

licensed in 1998 as a licensed home care agency, and

we are a 100 percent Medicaid-funded home care

agency, non-profit home care agency. Every year, we

serve about 3,000 clients with our 4,500 workers who

we all see as essential. We are also part of the

Community-based Home Care Working Group which

consists of 11 non-profit home care agencies that

serve about 11,000 New Yorkers and employ about

14,000 New Yorkers and just this past Friday, outside

the Governor's office, we organized the Providers for

Fair Pay Rally where we had about 150 workers,

clients, and allies join us.

The CPC Home Attendant Program has received a rating of 8 out of 10 in home care worker satisfaction based on our most recent annual anonymous worker survey, and the majority of our home care workers have been with us for between 5 to 10 years, which we understand is higher than the average in this industry so we value our essential workers before the pandemic, throughout the pandemic, and now

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as we recover. Unfortunately, we are a 100 percent Medicaid-funded home care agency which means that we are subject to all Medicaid rules and regulations which limit our ability to compensate our workers well. The fellow panelist, Bobbie Sackman, mentioned that this is a funding issue, and we need to see an investment into this sector to make sure it's a more caring economy and quality jobs not only for our workers but it will lead to stronger services and more consistent services for New Yorkers who receive home care who are mostly seniors or individuals across age groups with disabilities.

In the past fiscal year, CPCHAP spent 2.7 million dollars in overtime, interruptions during 24 hour cases, transportation, PPE, and more for our workers, and this 2.7 million dollars was not reimbursed to the agency. We actually ended the last fiscal year with a deficit. Non-profit home care agencies like CPCHAP, while we are in full compliance with very complicated federal, state, and city regulations, especially Medicaid regulations on compensation as well as labor laws and wage laws, we recognize we're accountable not only to the state but we are also accountable to our workers and to our

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clients. That's the reason why we are in full support of Fair Pay for Home Care. It will raise our home care worker wages to 150 percent of minimum wage. We encourage the Governor to adopt the Assembly and Senate one-house bills that have put in the funding for Fair Pay for Home Care. We recognize once again that one-time bonuses are not fair and do not address the systemic issue for our workers. We already know that this is not going to help out the workers permanently and it won't address the turnover and the home care shortage. Fair Pay for Home Care makes philosophical sense. We want to pay our workers 50 percent more for the jobs that they're doing, which are essential. Programmatically, it will ensure continuous care for our seniors and our disabled. Operationally, it will address the workforce challenge that we're facing in home care. Fiscally, it makes sense because it generates 6 billion dollars in economic activity for the State of New York alone.

We recognize the Fair Pay for Home Care is just one step in reforming our home care system.

We also need to pass the (INAUDIBLE) Bill to convert 24-hour home care cases into two 12-hour split shifts. We need to support the New York Health Act.

workers as well as funding innovation.

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We also need to end the Medicaid global cap so there
is an investment in care for everyone who needs it.

At the city level, we'd like to see Human Resources

Administration authorize more cases. We'd also like
to see more city tax levy dollars to supplement cases
and wages, training programs, career ladders for our

I want to thank this Committee for supporting our workers who are mostly immigrant and women of color. We need a just, dignified economy for our workers. We also need to make sure our patients continue to receive quality care and can age with dignity in their own homes. Thank you.

ELIZABETH ARZT: Thank you. I will now turn it over to Tara Klein. You may begin when the Sergeant starts your clock.

SERGEANT PEREZ: Miss Klein, your clock is ready.

TARA KLEIN: Thank you, Chair De La Rosa, for advancing this resolution today in support of the Fair Pay for Home Care act, to Council Member Hudson for bringing it forward, and all the other Council Members here today. My name is Tara Klein, and I am a Senior Policy Analyst with United Neighborhood

development programs, adult literacy classes, senior

centers, and more. Recently, as you just heard, our

coalition of New York City based non-profit providers

forming the Community-based Home Care Working Group

to be able to speak with a louder (INAUDIBLE) and

develop new partnerships and models of care. For

years, these organizations (INAUDIBLE) on behalf of

the home care sector trying to reform a system that

is in crisis. Home care workers had a median pay of

(INAUDIBLE) members joined together as a broader

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care jobs per year over the next decade and result in

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2 an economic gain of billions of dollars for the 3 state.

It really need to happen through the budge process so that it's fully funded. As know Governor Hochul's executive budget did not include the bill but did include the one-time bonus for home care workers, this is not at all sufficient to meet the challenge. We're really glad the Senate and Assembly included it in their one-house budget bills last week and that the state is in a very strong financial position so we (INAUDIBLE) as we move toward the April 1st deadline. This resolution really sends a message that New York City supports. We thank you again, urge the Council to vote in favor of this resolution. I submitted written testimony that has more background on the state of the workforce and the importance of this bill. We also have some additional recommendations on reforming the home care industry including looking at the state Department of Labor's 13-hour rule (INAUDIBLE) 13 hours of pay for 24 hours of work. There's a lot that the City could do as Wayne just mentioned to (INAUDIBLE) training, particularly in HRA so we'd be happy to follow up with anyone who (INAUDIBLE) Thank you very much.

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testimony. Now, I'd like to call on the last witness for this panel, LaRay Sullivan. Your timer starts as soon as the Sergeant cues you.

SERGEANT PEREZ: LaRay Sullivan, your clock is ready.

LARAY SULLIVAN: Good morning, everyone.

Thank you, Chair De La Rosa and all Council Members,

for this opportunity to provide our testimony. I'm

the Director of Human Resources at Rain Home

Attendant Services. Rain Home Attendant Services has

been advocating for fair pay for home health aides

along with 1199SCIU. We recognize they're

compassionate and quality work delivered that is

critical to help maintain our valuable members of the

community.

Home health aides are the backbone of our medically fragile of all ages, and we call upon our elected officials to elevate the conversation and help us affect change in their compensation.

Home health aides are truly doing God's work, and they are the angels on the ground. Because of them, many of us can go to work and engage in the routines of our daily lives. We all have a story to

raise the minimum wage floor to between \$19.80 an

hour to 22.50 an hour for home care workers involved

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2 in New York. Do you all feel that this fair wage is a 3 fair wage rate for New York?

BOBBIE SACKMAN: Can I respond even though it wasn't my panel?

CHAIRPERSON DE LA ROSA: Sure.

BOBBIE SACKMAN: Okay. I'm sorry, and if anyone else does want to. Just quickly, 2 things, one is it's a floor. It's not a ceiling so if 1199 negotiates a higher hourly wage, there's nothing to stop that.

Two, what I think the beauty of this is is that it sets in statute that home care workers will get 150 percent of the regional minimum wage so it remains there. What's happened over the past decade, and many folks who have testified today can attest to, is that because a lack of Medicaid funding and basically really care for this workforce, was neglected for a decade or more, that's why we're in this position. This would set in statute a floor to move up from.

CHAIRPERSON DE LA ROSA: Thank you,
Bobbie. My next question is for Wayne. Wayne, thank
you for being here and for all of your work. Besides
the low wages, what are some other issues you find as

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2 a provider that are affecting the New York home care workers?

WAYNE HO: Wages are the number one driver of challenges right now. We know that there are home care who are doing hard jobs and they're not getting compensated fairly for how tough the job is, but we also do know, and I do want to acknowledge Edwin for mentioning it, is that during the pandemic it was a very tough time where they were classified as essential workers, but the State of New York, for example, did not prioritize them for PPE, did not prioritize them in vaccinations, did not prioritize them for hazard pay, and that's why many of us as providers and advocates did advocate and try and get those from the state level. We know that many of them risked their health and risked their family's health to go in and work at this time and while we're happy that there's vaccinations, we still get reports from our workers who might have caught a variant or they have family members who caught variants and they can't go into work. We also still have clients who do not want home care workers coming into their homes during this time because of the pandemic. Clients are obviously frail and vulnerable so they're worried

6 that in addition to wages the continued pandemic

7 still is a priority that everyone's trying to 8 address.

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CHAIRPERSON DE LA ROSA: Thank you so much. I want to open to see if any of the Colleagues have questions as well.

ELIZABETH ARZT: I will now call on Council Members in the order you have raised the Zoom hand function. I see Council Member Nurse has raised her hand. We will send you an unmute request, and you can go ahead when the Sergeant starts your clock.

SERGEANT PEREZ: Council Member Nurse, your clock is ready.

COUNCIL MEMBER NURSE: Thank you. I don't have anything profound to say. I just want to express my support for the workers here and the healthcare workers who are demanding to be paid better. I just want to express that we're all with you, and I know that many of the Council Members have y'all's back, and I wish we could do more beyond just resolutions

home-delivered meals, and of course home care. LiveOn

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2 New York is strongly in support of Resolution 0024

3 and of course we want to thank Council Member Hudson

4 for her introduction of this resolution and

5 | leadership in bringing this to the City Council. In

6 addition, we thank Chair De La Rosa for your support

7 and holding this hearing today as well as the more

8 than 20 Council co-sponsors who have already signed

9 on in support of this resolution. Thank you.

As has been highlighted today, according to (INAUDIBLE) nearly 90 percent of direct care workers are women, 3 in 5 are people of color, and 1 in 4 are immigrants. Unfortunately, 1 in 7 low wage workers in New York City are home care workers, leading to more than 50 percent of this workforce relying on public assistance to make ends meet. This, as a result of government sanctioned wages, demonstrates the fact that the undervaluing of home care workers is one of the more pressing equity issues facing our state. We just had Women's Equal Pay Day symbolizing how far into the year a woman must work to make the same as their male counterparts in the previous year. We can no longer just acknowledge this injustice during one day, but we must dismantle the systemic realities such as the

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2 undervaluing of home care workers that create these
3 inequities.

As a result of the underfunding, the home care sector is also understaffed and altogether it has been found that New York state now has the worst in the nation home care shortage. Doing Fair Pay for Home Care, New York has the opportunity to go from worst in the nation to leading the nation and creating the caring economy that we all deserve.

Now, I will just add that fair pay is just the beginning. We need to begin to value all of our care workers. Here are a just a few ways that the City can directly support our care infrastructure. On a city level, the city also needs to adjust pay our human services workers who are also care workers in their own right. That means a COLA in this year's budget. A minimum of 21 dollars an hour and the creation of a comprehensive wage scale. Just like their home care counterparts, so many of these human services workers are also receiving low wages and are relying on public assistance just to get by.

Next, we need to fund the Department for the Aging. In this, we're asking for 5 million dollars to address waiting list for case management

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which screens individuals for home care, 12.7 million
for home-delivered meals which help older adults to
remain fed when living in community, and finally 28

5 million for home care on the city level to expand

6 hours and address waiting lists.

Finally, back to the topic at hand, pass this resolution. This is a strong show of support from the City Council to your state counterparts that we need fair pay this year in this budget. Thank you.

ELIZABETH ARZT: Thank you. I will now turn it over to MJ Okma for your public testimony. You may begin when the Sergeant starts the clock.

SERGEANT PEREZ: MJ, your clock is ready.

MJ OKMA: Good morning. My name is MJ Okma with Sage, the country's first and largest organization dedicated to improving the lives of LGBTQ+ and HIV-affected older people. We provide social services and community-building programs through a network of 6 older adult centers across the city. Sage is also proud of their role as an on-site service provider at New York City's first LGBTQ+ welcoming elder housing development located in Brooklyn and the Bronx.

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2 I am here today in strong support of Reso 3 0024 and the Fair Pay for Home Care Act. Nearly 1/3 4 of LGBTQ+ New Yorkers are over the age of 50 and this rapidly growing population experiences greater 5 disparities in both physical and behavioral health 6 7 outcomes due to the effects of bias and 8 discrimination and the impact of the resulting chronic stress on their health. On top of that, distrust in health and social services due to a fear 10 11 of continued discrimination can lead LGBTQ+ older 12 people to delay seeking needed care and result in 13 premature institutionalization in nursing homes and 14 long-term care facilities. Many of those fears are 15 exacerbated for trans elders and older New Yorkers 16 living with HIV who face additional fears of stigma 17 and privacy concerns. Home care is vital for LGBTQ+ 18 elders to help preserve their independence and access 19 to community and chosen family. However, the high 20 turnover in vacancy rates in the home care field 21 hinders not only access to these services but also 2.2 the ability to build the trust needed to break down 2.3 these barriers between LGBTQ+ elders and home care services. New York is currently facing a labor 24 shortfall of home care workers while those in the 25

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field are severely undercompensated and just plain exhausted. Meanwhile, the aging population who is interested in supports to age in place is growing creating an even higher demand for home care. This growth coincides with an increase in LGBTQ+ elders who experience increased rates of disability, poor physical health, and HIV. To quickly go over through the numbers, more than half of people living with HIV in New York state are over the age of 50. LGBTQ+ elders are nearly 20 percent more likely to report high rates of frequent poor physical health. Transgender New Yorkers of all ages are 50 percent more likely to report being in poor physical health than their cisgender peers. Fair pay for home care is necessary for both the givers and receivers of care. We must end the unacceptable poverty wages for home care workers, an essential workforce which is 90 percent women, 67 percent immigrant, and 75 percent women of color. Investing in this workforce would not only advance racial and gender equity, it would eliminate the home care labor shortage and help increase access to LGBTQ+ competent care and keep LGBTQ+ elders in their communities as they age. Sage stands in strong support of reso 0024 and the Fair

Pay for Home Care Act. Thank you so much, Chair De La
Rosa, for holding this important hearing, Council

Member Hudson for championing this resolution, and

for all the co-sponsors of this resolution. Thank you

6 so much for your time and this opportunity.

ELIZABETH ARZT: Thank you, MJ. I'm going to turn it over to the Chair for questions for this panel.

CHAIRPERSON DE LA ROSA: First, I want to thank you both for your powerful testimony. I know that LiveOn New York has been advocating in Albany for what feels like decades for this to be a reality so I want to thank you for your work. Sage, thank you for bringing the plight of LGBTQ+ elders to the forefront, a portion of our community that seems to somehow continues to be left behind, so thank you so much for highlighting that.

I do have a question, and it's regarding the investment in home care industry. You mentioned just pay, which is a separate topic but related because it's the same type of workers that are subjected to these poverty wages. Can you both explain from your experiences what a public

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2 investment in these industries will mean to benefit 3 our City and our State's economy as a whole?

KATELYN ANDREWS: Sure, I can start. I think for both home care workers and human services workers, these are individuals that live in our communities, that shop locally, that have strong roots in the neighborhoods that we all know and love and unfortunately there are individuals who are unsure if they can continue to live in a high-cost city like this when they're not receiving the wages that they deserve. We need to be funding all care workers, home care, human services workers, child care in the way it deserves so that they can continue to live in New York City and contribute to our communities and support those who need it. Unfortunately, we don't have a consistent COLA in the budget for human services workers. We don't have a minimum wage floor for human services workers or for home care workers. These are all sort of minimum steps that could be taken to ensure that the floor is solid and, ideally, we go above that and we start to invest in the way that these workers truly deserve, but that floor is so shaky right now that it's leading to people living in homeless shelters or

that's not sustainable long-term.

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contemplating having to move out of this high-cost city. Certainly on the adverse side, it's leading to older adults and people with disabilities not receiving the care that they need. there was a story recently in testimony of an older adult who was told she only has a few more weeks to live and her biggest fear right now is that she's going to have to spend those in a nursing home because she just can't find the home care attendants that she needs. The impact is on every side of the spectrum, and I think we all know it and see it and you've seen your family members cobble together the support that's needed but

MJ OKMA: I would kind of add to that.

Again, Sage is a strong supporter of the Just Pay
Campaign as well in like increasing the wages for all
human services workers. A labor issue is a fact of
valuing essential workers, valuing the folks who've
been on the frontlines for COVID and who've been
doing this work and being severely underpaid for it
for decades. Really, highlighting again, it's also
about the clients, these people who receive care
under these services. Specifically, we see with
LGBTQ+ populations there is a lot of distrust because

of long histories of discrimination in both health care and social services that these elders have faced and if the person you're seeking services from is constantly turning over because of these low-wage workers that's going to stop people who are in most need from trusting and accessing these services and building the supports and trust that they need to make sure that they're connected to everything that they need to age in place. I think that's another side of this. On the economic impact, I do want to highlight that there is a March 2021 report from CUNY that said that the Fair Pay for Home Care Act would net over 3.6 billion for the state, and it kind of outlines where all that money would come from. That's linked to my written testimony as well, but there has been a study that said that this would bring substantial gains to the state budget.

CHAIRPERSON DE LA ROSA: Thank you so much. I also want to recognize that we have been joined by both Council Member Joseph and Council Member Farias. Thank you both for joining. Elizabeth.

ELIZABETH ARZT: Thank you, Chair. I will now call on Council Members for questions. I see that

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2 Council Member Feliz has raised his hand. You may 3 begin when the Sergeant starts the clock.

SERGEANT PEREZ: Council Member, your clock is ready.

COUNCIL MEMBER FELIZ: Thank you so much.

Good morning, everyone. Thank you, Chairwoman Carmen

De La Rosa, for this hearing. Also, thank you,

Council Member Crystal Hudson, for this very

important resolution. Also, thank you to all of you,

everyone who's participating this morning for making

your stories and your voices heard.

I grew up in an underprivileged section of the Bronx. My mom was a home attendant. Many family members of mine were home attendants. Many neighbors of mine were also home attendants. I saw what we all know which is that home health aides work very hard. They work hard, sometimes every single day, sometimes 7 days a week, at all hours of the day and all hours of the night, and their work isn't easy. Home care workers have had the backs of our vulnerable populations including our elderly, and I just wanted to briefly say that just like you support our vulnerable populations, I as Council Member will be working with all my Colleagues to support you for

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2 fair and just pay. I thank all of you for joining 3 this morning. Thank you so much.

ELIZABETH ARZT: Thank you, Council

Member. If any other Council Members have questions

for this panel, please use the raise hand function in

Zoom.

Seeing no hands, that was actually our last panel so I would like to do a last call. If we've inadvertently missed anyone that is registered to testify today and has yet to be called on, please use the Zoom raise hand function now, and you will be called on in the order that your hand has been raised.

Okay, seeing none, I will turn it over now to Chair De La Rosa for closing remarks. Chair.

CHAIRPERSON DE LA ROSA: Thank you so much, and thank you all for coming, for sharing your lived experiences, your work experiences, and to my Colleagues for their thoughtful questions and comments.

We have an opportunity before us, an opportunity to influence what our Colleagues in the state legislature undertake in the next few weeks. As we all know, budgets are moral documents about what

we prioritize as a society, and as the Chair of Civil Service and Labor, I am proud that this is the first piece of legislation that is coming through the Committee. It is a promise and a commitment to the workers of New York to make sure that poverty wages no longer exist in a city that is so divided by the wage gap, by the wealth gap, and so I am honored to work with Council Member Crystal Hudson. I thank her for her leadership, for bringing her pain and experiences to bring this solution before the City Council.

Again, thank you all for being here, and we look forward to making sure that this resolution is passed as a symbol of the City Council's commitment to these immigrant, mostly women, workers in our city who have kept our state and city afloat in its darkest hours and now deserve to be compensated fairly to have benefits and to have a caring economy as Bobbie so eloquently always reminds us. Thank you all for being here, and I look forward to seeing this passed. Thank you.

ELIZABETH ARZT: Thank you, Chair. If you could just gavel out and then we'll close.

CHAIRPERSON DE LA ROSA: [GAVEL]

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2	ELIZABETH ARZT: Thank you, everyone.	
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 27, 2022