CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON ENVIRONMENTAL PROTECTION ----- X

December 1, 2021 Start: 11:14 a. m. Recess: 1:31 p. m.

HELD AT: REMOTE HEARING (VIRTUAL ROOM 1)

B E F O R E: Hon. James F. Gennaro, Chair

COUNCIL MEMBERS:

Darma V. Diaz Stephen T. Levin Carlos Menchaca Eric A. Ulrich

Other Council Members Attending: Helen Rosenthal

COMMITTEE ON ENVIRONMENTAL PROTECTION

APPEARANCES

Director Mark McIntyre,
Director and General Counsel, Mayor's Office of
Environmental Remediation

Catherine Skopic
Chair, Sierra Club New York City Group;
Delegate to the Atlantic Chapter Sierra Club

Kaitlyn Parkins, Scientist, Associate Director of Conservation and Science at New York City Audubon, member of Lights out Coalition

Ryan Monell Vice President of City Legislative Affairs Real Estate Board of New York

Dr. Christine Sheppard,
Director of American Bird
Conservancy's Glass Collisions Program

Dr. Lisa Kole, Member of the Board, and Board Secretary, of Wild Bird Fund, Inc.

Kathy Nizzari,
Co-chair of the Village Independent
Democrats' {VID} Animal Welfare Committee and lead
organizer of the Lights Out Coalition

Sherry Reisch, Wildlife Policy Director League of Humane Voters

Edita Birnkrant, Executive Director NYCLASS

Steve Gruber, Director of Communications for The Mayor's Alliance for NYC's Animals

COMMITTEE ON ENVIRONMENTAL PROTECTION

A P P E A R A N C E S (CONTINUED)

Lawrence Schnapf,

Environmental Lawyer, Adjunct Professor at New York Law School, Emeritus Board Member of The Brownfield Partnership of New York; The Brownfield Coalition of the Northeast.

Margaret Lee, Advocate, Neighborhood Bird Caregiver from Lower Manhattan District One

Rachel Kimpton, Feminist Bird Club

Andrew Farnsworth, Ph.D.
Senior Research Associate, Center for Avian
Population Studies
Cornell Lab of Ornithology, Cornell University

Susan Harder, New York Representative of The International Dark Sky Association

Rita McMahon, Co-founder and Director of the Wild Bird Fund

Laura Leopardo, Voters for Animal Rights

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        COMMITTEE ON ENVIRONMENTAL PROTECTION
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        SERGEANT LUGO: Cloud is good.
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        SERGEANT KOTOWSKI: Sergeant Hope?
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        SERGEANT PEREZ: Back up is rolling!
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        SERGEANT KOTOWSKI: Sergeant, please start our
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     recordings.
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        SERGEANT HOPE: Yes, good morning, and welcome to
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     today's New York City Council Remote Hearing on the
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     Committee on Environmental Protection.
        At this time, would all panelist please turn on
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     your videos? Thank you.
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        To minimize disruptions, please place you're your
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     electronics to vibrate or silent mode. Thank you.
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         If you wish to submit testimony, you may do so at
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     testimony@council.nyc.gov , I repeat,
     testimony@council.nyc.gov.
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        Chair, we are ready to begin.
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        CHAIRPERSON GENNARO: Uh, thank you all very much.
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     (GAVEL) this hearing is now... It is now commenced.
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        Uhm, good morning, I am Jim Gennaro, Chair of the
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     Committee on Environmental Protection.
        I'm coming through okay, Sergeant?
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        SERGEANT AT ARMS: Yes, sir...
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        CHAIRPERSON GENNARO: Coming through okay? Okay,
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     great.
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Uhm, and today we'll be hearing six bills that aim to reduce unnecessary building illumination, uh, speak to noise inspections, and, uh, increase Brownfields Program enforcement.

The lighting bills, uh, being proposed will not only help the city reduce its energy usage and emissions, it will also make the urban environment significantly safer for migratory birds that transit through New York every year.

I know I have people that are going to be coming and, you know, testifying about that. I appreciate that.

Uhm, according to the Audubon Society, New York
City's located at point of concentration on the
Atlantic Flyway Bird Migration Route, which stretches
from the Canadian Arctic to the southern tip of South
America.

Twice a year, migratory birds fly along this path northward from wintering grounds to breeding grounds in spring, and south when warmer climates fall.

Nearly 400 distinct species are known to traverse the Atlantic Flyway during their seasonal migrations, including 11 species listed as critically endangered

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Union for the Conversation of Nature.

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2 or just endangered or vulnerable by the International

The city's more than 500 miles of coastline and wide variety of habitat do attract many migratory species to the area for resting and nourishment along their journeys leading to Jamaican Bay, which is designated as a high priority global important bird area by Bird Life International and by the Audubon Society.

All of the illumination bills were introduced at the request of the Queens Borough President, back when he was a council member, now he's Borough President, but this is where the bills, uhm, had their genesis. They're being, you know, carried by other members, and we certainly do appreciate that.

We also, uhm, we'll also hear... We'll also hear legislation intended to enforce the city Brownfield Cleanup Program, which was launched in 2010 under the jurisdiction of The Mayor's Office of Environmental Remediation or OER, but, uh, lacked enforcement provisions being proposed today.

It was I who created the first initial

Brownfields Program in the country in partnership

with OER, and the program has been a great success.

needed enforcement tools to make sure that ,you know,

2 people follow the, uh, the... the program to

3 the letter. This is what we will... And, we will

4 hear, uhm, you know, more about that. And, you know,

5 \parallel I'm very attached to that. And, anything we... And,

6 you know, to this day, we are still the only

7 municipal Brownfields Program in the country. The

8 city should rightly be proud of that.

Let me just walk through the, uh, bills a little bit.

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Uhm, Intro 265 would prohibit the nighttime illumination of the exterior or interior of certain classes of buildings, exempting building owners that demonstrated a need where night security lighting in buildings are occupied by individuals and when nighttime illumination is required by law, rule or zoning resolution. The bill would permit landmark

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buildings to apply to the Landmarks Preservation

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Committee for relief from its requirements if such a

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building is a significant part of the city's skyline.

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The local law would also prohibit the illumination of

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seasonal lighting and lighting storefront displays

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after midnight. We have to put Santa Claus to bed at

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midnight. Can't be... have his lights on after

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midnight.

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Uhm, that was a little levity, Santa Claus, you know, something? Nothing? Okay. Alright. Okay.

It's the holiday season. I see Andrew Farnsworth smiling. I appreciate that, Andrew, thank you.

Uhm, where are we? Uh, this local law would take effect 120 days after enactment, except at the relevant agencies shall undertake the promulgation of rules prior to such date.

Uhm, Intro 271 would reduce unnecessary illumination in city-owned and city-controlled spaces by creating a phased timeline stipulating that 50% of city-owned and city-controlled buildings comply with occupancy sensor installation requirements by 2020, 80% by 2025, and 100% by 2030. The legislation would also require the Department of Citywide

Administrative Services to submit an annual report to the Mayor and the Speaker of the City Council outlining changes in the number of covered buildings, percentage of compliant buildings, and the number of buildings that became compliant in the previous calendar year. This local law would take effect immediately.

My own anecdotal comment on this is, like, why the city needs a phase in when they have total

but I'm just a chair, what do I know?

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Uhm, Intro 274 would mandate that city owned buildings turn off non-essential outdoor lighting between the hours of 11:00 p. m. and 6:00 a. m. during peak avian migration periods, from April 15 to May 31, and from August 15 through November 15 of each year. This local law would take effect immediately.

That means the city gets no phase in. Good, they shouldn't be phasing. It's the damn city for crying out loud. They should be able to turn their lights on and off without a phase in. (INAUDIBLE 08:20) I repeat that.

Uhm, Intro 2180 in relation to the results of noise inspections, would mandate that DEP publish the results of their noise inspections online within 24 hours after they have been completed.

This is something that DEP already does, but we're just kind of moving up the timeline on that.

Uhm, Intro 2190 in relation to providing noise inspection reports, would require DEP and the NYPD to give a copy of the noise inspection report created after a 3-1-1 noise complaint to anyone who requests

2 the report and provides the 3-1-1 tracking number.

3 The person requesting the noise inspection report

4 | would not have to submit a Freedom of Information Law

5 request to receive the report.

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Uh, Intro 2460, which I talked about earlier, would grant the New York City Mayor's Office of Environmental Remediation the authority to issue civil penalties against any persons or entities that violate the provisions of the site management plan for a local brownfield site or the rules of the Office of Environmental Remediation. That's the office of course that runs the brownfields programs. This legislation would also grant the director of the Office of Environmental Remediation the power to designate other city agencies to issue administrative summonses and notices of violation, and authorize, uh, designees of the office to enter private property and conduct inspections.

We really need people to comply with the Brownfields Program, and, you know, OER, uh, you know, to the greatest degree possible, and that's what this bill is about.

I'd like to thank the really terrific, uh, staff of the committee who have done such great work over

2 | the years. Uhm, the counsel to the committee, Samara

3 Swanson, Policy Analysist Nadia Johnson, Ricky

Chawla, and Financial Analyst, uh, Jonathan Seltzer,

5 and finally, least by not last , my really terrific

6 Legislative Director and Counsel, Nabjot Kaur, for

7 all of their hard work.

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And, it is... Now is the time for me to go to my little, uh, text message about, uhm, council members who are here. Uh, I'm told by this message that, uhm, Council Member Darma Diaz, uhm, a member of the committee, Council Member Menchaca, also a member, uhm, of the committee, uhm, are with us, and uh, Council Member Rosenthal, who is one of the sponsors of one of the bills here today, uhm, I am making acknowledgement of, uhm, Council Member Rosenthal.

And, if there are any council members in attendance, uh, Nadia, if you could just send me a text, that would be great.

Uhm, now the... The moderator the council... of the hearing is here and we certainly what to recognize, uhm, you know, Helen for her statement. I see that she has her hands up to... her hand up. She wants to talk about her bill. Uhm, who is moderating the hearing today?

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COMMITTEE COUNSEL: That would be me, Council

Member, uhm, if you'd like, Chair Gennaro, I believe,

uh, Council Member Rosenthal can then proceed with

her statement after yours, and then we can move on to

swearing in intersection... (Cross-Talk)

CHAIRPERSON GENNARO: Sure, sure.

Uh, thank you, and, uh, thank you, Mr. Moderator, uh, it is with great pleasure that I recognize

Council Member Rosenthal for her statement on her good bill. Thank you for being here.

COUNCIL MEMBER ROSENTHAL: Thank you so much,
Chair Gennaro. Really appreciate that, and
appreciate your enthusiasm about all things, uh,
environmental.

So, good morning, I'm Council Member Helen Rosenthal, my pronouns are she and her.

I want to begin by thanking Chair Gennaro for holding this hearing and including my bill, Intro 274, which will require all city-owned buildings to turn off their outdoor lights, nonessential outdoor lights, from 11:00 p. m. to 6:00 a. m. during peak avian migratory periods.

Every year as birds migrate over large cities, they become disoriented by bright, artificial lights,

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and often collide with buildings and windows resulting in injury and death. In September of this year, we saw hundreds of beautiful yellow songbirds crash in to New York City skyscrapers and fall dead or injured on the sidewalks.

According to the New York City Audubon Society, between 90,000 and 230,000 migrating birds died from collisions with glass in New York City each year.

Indeed, just next door to my office, my district office here in the upper west side, the Wild Bird Fund nurses hundreds of injured migratory birds who are brought in by concerned New Yorkers. They often knock on my door with a very worried look and a box, and I know to send then right next door.

The volume of birds traveling across North

America is truly extraordinary. We can help support
the incredible ecological diversity found in our
skies. I'm proud that through my bill, the city of
New York will take the first step and be required to
turn off outdoor lights in its thousands of
properties from 11:00 p. m. to 6:00 a. m. during peak
migration periods.

My legislation compliments Council Member Brannan's bill, which would prohibit nighttime

and strongly encourage the private sector to follow

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We should also consider other simple, yet invaluable, interventions. These include special tints for building windows so they're more visible to birds, and also helping to prevent deadly collisions.

I welcome your feedback on this short, but important bill. We encourage everyone to submit their testimony, including those who testify today, or those who are unable to join us today.

Please send your written testimony to testimony@council.nyc.gov and to my office.

Thank you again. And, I'll pass it back to Chair Gennaro.

CHAIRPERSON GENNARO: Thank you very much, Council Member Rosenthal. This is a, you know, a wonderful suite of bills, and I certainly thank you for your strong advocacy on behalf of not only, uh, you know, bird wildlife, but all wildlife and all things environmental. Uhm, and, uh, you know, the next council is certainly going to deeply miss your leadership, and it's... (Cross-Talk)

274 and the, uh, noise bills, uh, 280 is, uh, Keith

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2 Powers, as is 2190 and 2460, the Brownfields bill

3 | that would be, uh, you'd know that'd be me. So, I

4 think that kind... That, you know, rounds out the

record.

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Uh, with that, and having not received another text saying that there's any other, uh, council members to recognize, uh, Mr. Moderator, I think we're ,you know, ready for the first, uh, witness from the administration.

COMMITTEE COUNSEL: Okay, thank you, Chair. Thank you for joining for joining our virtual hearing. I'm Counsel Kris Sartori, and I'll be moderating today's hearing.

Before we begin, I'd like to remind everyone that you'll be on mute until you are called on to testify, at which point, you will be unmuted by the host.

I will be calling on panelist to testify, so please listen for your names, as I will be calling on folks periodically to speak after the current people.

Please be aware that there could be delay in muting and unmuting, so please be patient. And, again, please listen for your name to be called.

We will begin with testimony from the

administration, which will be followed by testimony

from members of the public.

During the hearing if council members would like to ask a question, please use the Zoom Raise Hand Function, and I'll call on you in order. We'll be limiting council member questions to five minutes including responses.

At this point, I will now deliver the oath of affirmation to the administration representatives.

And, I will call on each of you individually to record your answers to be followed by your testimony.

So, at this point, please raise your right hands.

Do you affirm to tell the truth, the whole truth, and nothing by the truth, before this committee, and to respond honestly to council member questions?

Uh, Director McIntyre?

DIRECTOR MCINTYRE: I do.

COMMITTEE COUNSEL: Thank you, and at this point,

I will invite Mark McIntyre, Director and General

Counsel of The Mayor's Office of Environmental

Remediation to begin his, uh, statement.

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DIRECTOR MCINTYRE: Thank you. Uhm, Good morning,

Chairman Gennaro, members of the committee, and, uh,

4 Council Member Rosenthal.

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Uh, my name is Mark McIntyre, and I'm the

Director and General Counsel of the Mayor's Office of

Environmental Remediation.

OER was established in 2009, its statutory authority is set forth in City Charter it's § 15(e) and § 57-1404, as well as Chapter 9 of Title 24 of the Administrative Code. We operate the city's land cleanup program that promotes cleanup and redevelopment of vacant and contaminated land in New York City.

Parenthetically, I'd like to note that Chairman

Gennaro was instrumental in shepherding the bill that

created this office and the City of Land Cleanup

program through the council in 2009.

Under OER oversight, landowners and developers implement remedial actions that clean up land prior to the construction of new buildings. Our land cleanup program generally works very well and over the past decade has been responsible for overseeing the cleanup of more than 400 acres of New York City property.

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In operating our program; however, we have identified two areas where owners and developers sometimes violate program requirements. This bill would address both of them by establishing clear enforcement mechanisms that we can pursue.

First is with respect to the OER "Site Management Plan". This is the document that sets forth a property owner's obligation to maintain physical and legal controls that limit exposure to residual contamination at a remediated site. Enforcement action is needed where owners violate a Site Management Plan by failing to submit reports certifying that long-term site controls continue to function as intended.

Approximately 200 sites that have completed our program, are required to inspect the long-term physical controls at their sites every year and certify their performance to OER. Owners of some of these sites fail to do so, and thus OER has no assurance that these site controls — ones that protect building occupants from residual contamination — are functioning as intended. Failure to comply with a Site Management Plan could undermine a remedy and present a risk to public health and the

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environment. Thus we need the remedy of bringing an enforcement action to bring these buildings into compliance.

Second, enforcement is needed where developers-participating in the city's land cleanup program -ignore requirements and remediate sites without any
OER oversight. Excluding OER from overseeing a site
cleanup casts doubt on the completeness of the remedy
and violates the central premise of a government land
cleanup program.

The proposed amendments would authorize OER to issue civil penalties against parties that violate Site Management Plans or other OER program requirements to bring these properties into compliance and would ensure continued protection of public health and the environment.

I'm happy to take questions from the council members who are here.

CHAIRPERSON GENNARO: Uh, thank you, Director

McIntyre, uhm, I well remember the, uhm, you know,

the days in 2009 where we worked together to, uh, get

this going along with Dan Walsh, uhm, you're good

folks, and, uh, folks at Plan YC, and, uhm, you know,

you've, uhm, ,you know, seen it through, uhm, to the

2 point where we have now, as I said in my opening, uhm, we have many hundreds of sites that have gone 3 4 through the program -- almost 700 sites, 350 in the 5 pipeline. And, so, uhm, this has gotten, I think maybe bigger than anyone thought it was going to, and 6 7 that's really great. And, I thank you for your 8 service, and from the beginning until now. And, uhm, quickly just for the, I mean, of course, I know this pretty well, but, uh, for the sake of others who are 10 11 watching in, I'd like to... The first remedy in this 12 bill about the site controls, uhm , you know, people should understand that , you know, once the site is 13 14 fully remediated, there sometimes has to be a ,you 15 know, technological device within the building that 16 would continue to operate to perhaps , you know, 17 (INAUDIBLE 24:06) gas and vent some , you know, 18 residual vapors, uh, that were ,you know, in the 19 We don't want a situation where they, you ground. 20 know, seep in to the building and create a hazard. 21 This is a very, very, you know, this is very 2.2 commonplace technology. I got a school that was 2.3 built in my district recently, uh, ,you know, over a brownfield site, and it has , you know, apparatus to 24 25 make sure that any gasses that may be below the

1 2 building that may ,you know, as we say ,you know, 3 volatilize and then come up after the, uhm, ,you 4 know, have to be vented from the building. And, so, uhm, you know, we apply this to schools, we apply 5 this to all buildings. And, you know, to the extent 6 that people ,you know, do not, uh, ,you know, 7 8 maintain this devices, do not report on their, uh, you know, uhm, operational status, uh, leads ,you know, OER to question whether or not they are indeed, 10 11 uhm, being, uh, maintained and are working 12 efficiently. That's really the thrust of the first 13 action item in this bill, is it not?

DIRECTOR MCINTYRE: Yes, yes, uh, yes.

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CHAIRPERSON GENNARO: And, with regard to the other, uh, you know, part of the bill, uh, people, you know, come to OER, they want to be a participant in the program. And, of course, everybody wants the, you know, liability release. Uhm, and, then they get that, but what some, you know, applicants don't want to do, is, you know, stay with the program. And, then, they'll come to you, you know, after the fact, and say, 'We're all done. Uhm, we did a great job. Take our word for it," and, then, uhm, that is a problem, because we have to, you know, almost do some

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kind of forensic analysis of whether or not, uhm, all of the guidelines of the program are met, whether they cleaned up to proper specifications, uhm, and how do we, you know, after the fact, like, once the building has been built, uh,, you know, endeavor to do that. It's much better if they stay with the program, uhm, and, you know, work hand and glove with, you know, OER throughout the entire process. Uhm, and this is really what they second action item bill seeks to, uhm, you know, seeks to enforce.

That'd be a fair assessment of what we're talking about here?

DIRECTOR MCINTYRE: Yes, Chair Gennaro, that's...

That is... That would be.

CHAIRPERSON GENNARO: Okay. Yeah, I just wanted to ,you know, put this all, uhm ,you know, on the record so that anyone who's watching will get more of a full understanding of, uh, ,you know, the remedies that we're putting forward with this bill. Uhm, they are, you know, they are reasonable. They are necessary. Uhm, our, you know, local brownfields program, our local municipal brownfields program, the only one of its kind, and the country, as I said earlier, doing ,you know, more business than anyone

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thought it would. And, uhm, and it's fair to say that many of the brownfields projects that are going through ,you know, OER are in the most, uhm, ,you know, or at least a healthy percentage of them, are in the most ,you know, economically ,you know, distressed areas of the city where the remodalization brought on by the program is , you know, doing the most good. I mean, I had a vision when I, you know, came to the council of, you know, all of these contaminated sites, and figuring out a way to, uhm, you know, to remove the contamination, revitalize these sites, make them... You know, make these sites part of the community once again, where they can serve as businesses, as residences, as schools, as, you know, make them a vibrant part of the community once again. And, that has happened, but , you know, we can't allow, uh, people who won't, uhm, inspect their equipment or won't follow the program, as they do in the remediation, to, uhm, to tie up and, uh, , you know, and burden OEM. It's best everyone just complies. And, this is what we are affecting by this, uh, by this law.

That's a fair statement, you think?

DIRECTOR MCINTYRE: Yes, mm-hmm.

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2 CHAIRPERSON GENNARO: Okay. Uhm, with that said,
3 uhm, I will ask the moderator if anyone else has
4 questions for Director McIntyre. Mr. Moderator?

COMMITTEE COUNSEL: Thank you, Chair, uh, at this point, I'd ask any council members to please use the Zoom Raise Hand Function to ask any questions of the panelists.

And, at this point, we have Council Member
Rosenthal. And, you may begin once the sergeant
gives you the cue, thank you.

CHAIRPERSON GENNARO: I see Council Member
Rosenthal, I'm more than happy to recognize her, and
thank you for being, uhm, engaged in this Council
Member.

COUNCIL MEMBER ROSENTHAL: Of course, uhm... (Cross-Talk)

SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER ROSENTHAL: I just want to state for the record, I understand the administration was not able to testify today about the, uhm, the nighttime illumination, uhm, bills. And, I totally understand that. For the record I just want to...

I'll be asking them to, uhm, provide a little more information about how many buildings they'll be able

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well.

to remove, you know, stop illumination for. How many are, uhm, not essential, uh, how many are essential, uhm, nighttime illuminations. Also, I'll be asking them if they would be able to remove, uhm, or shutdown illumination both indoors and outdoors.

Uhm, my bill predominantly, uh, seems to very clearly talk about outdoor, but I'm... It also sort of alludes to indoor as well. And, I will be asking them to, uh, include indoor, uhm, illumination as

I also want the public to know that I'll be listening to your testimony and reading your testimony once you submit it. And, if there are tweaks that I need to put in to my bill, uhm, 274, I'm open to that and look forward to your feedback.

Thank you very much, Chair.

CHAIRPERSON GENNARO: Thank you Council Member, for your great advocacy and any support I can lend, you know, to you in your endeavor to get more information from the administration, I'm happy to do that. As I've already mentioned, I ,you know, it always kind of gets to me a little bit, uhm , when, uhm, when the administration, regarding its own property, as its own buildings, its own facilities

,you know, requires some kind of ,like, phase in. It seems like they should be able to do without a phase in, but you're the expert on this, and I trust your impeccable judgment on what is fair in terms of them complying. So, uhm, yeah, uh, in the absence of the administration to testify on the bill I... You know, you laid out a paradigm I think that, you know, works well. And, I thank you for following up with them to

So, thank you Council Member, I appreciate that. Alright, amen.

make these bills the best they can possibly be.

And, uhm, Mr. Moderator, are there any other, uhm, members that wish to be heard with regard to, uhm, information from Director McIntyre?

COMMITTEE COUNSEL: There are none at this point, Chair.

CHAIRPERSON GENNARO: Okay, uhm, with that, I will thank Director McIntyre, uhm, for his... for his good testimony and his good, uh, work in ,you know, making sure that... (Cross-Talk)

COMMITTEE COUNSEL: Pardon me, Chair Council Member Ulrich had just raised his hand.

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2 CHAIRPERSON GENNARO: Oh! Okay, uh, sure, uh, it

3 is... it is my privilege to recognize Council Member

Ulrich. And, I would love to... (Cross-Talk)

SERGEANT AT ARMS: Starting time.

CHAIRPERSON GENNARO: To recognize him, and also... recognize him being here, and also recognize him for questions.

SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER ULRICH: Uh, thank you, Mr. Chair.

Uhm, I do want to apologize for joining the call, uh,

late. And, my visual's not, uh, working. I'm having

some technical difficulties.

But, I did want to, uh, jump on and see what the administration's position on Intro 26... 265, uhm, and, also, uh, 274 in particular. Uh, did the administration take a position on those bills 265 and 274?

I do apologize for being late.

CHAIRPERSON GENNARO: Sure, and... And, that is something that, I mean, the only thing that I can, you know, speak to with regard to that, uh, that is not something that, uhm, Director McIntyre from OER is prepared to address. I don't think he's still

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     even, uhm, on the... He has left the hearing.
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     mean... Oh, uh, no, he's here... (Cross-Talk)
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        DIRECTOR MCINTYRE: No, I'm... I'm still here...
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     (Cross-Talk)
        CHAIRPERSON GENNARO: He's here... He's here...
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     He's here... (Cross-Talk)
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        CHAIRPERSON GENNARO: Uhm, but, I was informed by
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     the council leadership that there would be no
     testimony by the administration on any bill other
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     than 2460. And, so, uhm, Council Member Rosenthal
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     is, uhm, endeavoring to follow up with the
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     administration regarding, uh, you know, the bill that
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     she is, uhm, sponsoring. And, uhm, and, you're
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     talking about 265, right? Which would be a...
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    would be a Brannan bill. But, uhm, I don't know what
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     the position of the administration is on those bills.
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     I was just informed as chair that they were not going
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     to be providing testimony on those bills.
                                                And, so,
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     it's always better if we, you know, do this through
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     the hearing process and not through, uhm, a process
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     that's open to the public. But, uhm, that's what we
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    have, Council Member.
        Uhm, uh, Council, yes, okay, you're back on.
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COUNCIL MEMBER ULRICH: Sorry, yeah, I apologize.

No, I do appreciate that. Again, I do apologize for being late. And, I was just curious if the administration had taken a position on those bills.

But, I thank you, uh, for clarifying.

Thank you, Mr. Chair.

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CHAIRPERSON GENNARO: You bet. You bet. Uh, thank you, Council Member.

Uhm, and, uhm, Mr. Moderator, uhm, with no one else wishing to be... Is there anyone else that, uh, any other council members that have any questions for, uh, Director McIntyre on 2460? You know, you said no once already, but let me just... This is the final (INAUDIBLE 00:36:04) you know?

COMMITTEE COUNSEL: At this point... At this time, no, there are no other members.

CHAIRPERSON GENNARO: Okay, uhm, I thank you, Mr. Moderator.

Uh, I will, uhm, I will thank, uhm, Director

McIntyre for his service to the hearing today, and

unless you... I mean, you're more than welcome to

stay for to listen in on the hearing. But, uhm, as

far as, you know, your role in terms of answering

questions, you won't be called upon to, uhm, to do

that. So, uhm, up to you as to whether you want to

2 log off or, uh, stay on and hear, uhm... Although,

3 | uhm, we may have members of the public who will

4 testify on 2460. So, that actually would be good for

5 you to hear if anyone does have that. So, uhm, it

6 was... It was my understanding that the witnesses

7 | were basically going to be, uh, the witnesses from

8 the public and from, uhm, environmental organizations

9 are going to be testifying on The Illumination Bills,

but in case somebody wants to speak out on 2460,

11 probably a good idea for you to be around to hear

12 that. So, let me amend that. So, I... I would urge

13 you to stay in case someone from the public has

14 something to add on 2460.

And, uh, Mr. Moderator, I've been a bad boy.

16 I've misplaced my, uh, witness list. I printed it

17 | out. I don't have it in front of me now. I don't

18 ∥ want to take time to go look for it. So, I'm gonna

depend upon you, uh, to be, uhm, announcing the

20 witnesses.

Is that okay, Mr. Moderator?

22 COMMITTEE COUNSEL: Yep, that's perfectly fine,

23 | Chair, and I'll just quickly go over a procedural

24 | item on public panelists.

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At this point we'll be turning to public 2 3 testimony. And, I'd like to remind everyone that we'll be calling on individuals one by one to 4 testify. Each panelist will be given three minutes to speak, so once your name called, a member of our 6 staff will unmute you, and the Sergeant At Arms will give you the go ahead to begin upon setting the 8 timer. So, please, again, what for the sergeant to announce that you may begin before delivering your 10 11 testimony.

Council Members who have a question for a particular panelists should use the Zoom Raise Hand Function, and I'll call on you after the panelists has completed their testimony.

At this point, we'll first be hearing from Catherine Skopic of The Sierra Club, followed by Kaitlyn Parkins.

CATHERINE SKOPIC: Thank you, Chair of the Committee... (Cross-Talk)

SERGEANT AT ARMS: Starting time.

COMMITTEE COUNSEL: Please begin.

CATHERINE SKOPIC: Thank you, Chair of the Environmental Protection Committee, uh, James Gennaro and New York City council members, for this

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opportunity to address the issues of safety for peak avian migration periods of local Laws Intro, 265, 271, 274 all of 2018.

And, I also want to say that we do support the other three bills as well. And, Mr. McIntyre, I would be interested to know, as we do have within our group an Urban Sustainability Committee, and if there's any way that we can assist you in the OER with a remediation process -- I would be interested to know if there's any way we can be of support to you in that.

And, we support the sound bills as well -- the noise bills as well.

Uhm, my name is Catherine Skopic, I am Chair of Sierra Club New York City Group, as the counsel said. And, I'm also, uhm, delegate to the Atlantic Chapter, that's the state level of Sierra Club.

The National Audubon Society and International

Dark Sky Association have teamed up in preparing

report in 2020, "What You Should Know About Bird

Migration and Light Pollution", and I quote, "By

turning off excess lighting, we can help to provide

migrating birds safe passage between their nesting

and wintering grounds. Seventy percent of

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2 terrestrial birds in North America are migratory, and

3 80% of those birds migrate at night. Artificial

4 light at night can disorient birds from their routes

5 and cause collisions with buildings," -- as Helen

6 Rosenthal, Council Member has stated, and thank you,

7 Council Member Rosenthal, for this wonderful bill.

Uhm, Back in 2015 when Council Member Donovan Richards was Chair of the Committee on Environmental Protection, he held a hearing on night lighting. I even made buttons for it, uh, "Conserve Nighttime Lighting" I don't know if you can see that. And, I also presented testimony on Limiting Nighttime Lighting, and was quoted in the New York Times, Thursday, April 30, 2015, referring to the visual impact of New York City's nighttime skyline, I said, "Many of us have felt a sense of pride in its beauty; however, now that we are in this climate crisis, we see these lights as something else. We see them as wasteful of energy."

Today, I testify that these lights from cityowned and city-controlled spaces, during peak avian
migration periods, are #1, endangering one of our
most delicate, sensitive, threatened, treasured
species that know no boundaries or borders - that

make a note to, uh, to my Legislative Director, uh,

Nabjot Kaur, to reach out to the council staff to

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York City are glass and light. And, in 2019, this

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city council passed Local Law 15 addressing glass, and establishing the city as a leader in bird conservation.

Now, we must take the second step -- reducing nighttime light pollution.

As we just heard, 70% of North American bird species are migratory, and of this, 80% migrate at night. Millions of birds, we have radar data from the Cornell Lab of Ornithology, showing millions of birds fly over New York City every year.

Artificial light at night attracts and disorients this nocturnal migrants. The bright lights of the city draw them off of their routes from up to three miles away. Then, unable to continue passage, they land in unsafe places, vulnerable on our sidewalks to predators and foot traffic and with a maze of built infrastructure to navigate. But many don't even make it that far, instead crashing into lit windows, their thousand-mile journeys ending abruptly in deadly collisions with glass.

This issue captured the attention of media outlets and people across the country this fall, when one of our volunteers collected 200 dead songbirds in a single morning. The compounded death toll is

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2 enormous -- 230,000 birds die here ever year due to window collisions.

Turning off lights saves birds in two ways.

First, it stops nocturnal collisions with lit

windows, and second it reduces the number of birds

attracted to areas where they are at risk of

collision the following day.

Research also shows that the collective light pollution of many buildings, the urban glow, attracts birds at a broad scale, so if an individual building reduces its lighting, birds may just collide with the adjacent one.

So, while we applaud individual buildings taking voluntary action, in New York City we have over a million buildings. Legislative action requiring a reduction in light pollution is imperative to have a meaningful impact.

Reducing light pollution will allow our migratory birds to safely pass the city or land in our green spaces out of harm's way.

Local Law 15 is leading to a safer city for birds in the future, and we urge the passing of Intros 265, 271, and 274 to reduce bird deaths now.

Thank you.

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CHAIRPERSON GENNARO: Uh, thank you very much, Kaitlyn, for your good testimony.

Just one second, I've just been, uh, texted that, uh, Council Member Steve Levin, (INAUDIBLE 00:46:18) member of the committee, uh, has joined us. I want to acknowledge him.

And, uh, Kaitlyn, I want to thank you and Audubon, and ,you know, Lights Out Coalition, and bringing to everyone's, uhm, attention to very, uh, you know, startling statistic of 230,000 bird kills per year in New York City, I guess that we know of, or that we can assess. Hmmm?

And, so, uhm, Is there a chance that that number is even higher? I mean, how would we assess that?

KAITLYN PARKINS: It is. It's difficult to come up with that number. So, that number was estimated via a study done over a decade ago now. Uhm, basically looking at collisions, using our data from volunteer collision monitoring, patrols, and extrapolating to the rest of the city based on the data that we have. Uhm, we also did a carcass study where we found that volunteers who are actually looking at birds, or looking for birds, only find about 20% of the birds that are actually on the

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doing that.

Uhm, I hope I'm not, uhm, usurping the role of the moderator, but I do see that Council Member Rosenthal has her hand up, and I recognize Council Member Rosenthal for questions.

SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER ROSENTHAL: Thank you so much.

Uhm, Miss Parkins, thank you so much for testifying and for your, uhm, scientific information I really appreciate that.

Uhm, I have a technical question actually about my own bill. Uhm, in reading it, there's not clarity about whether or not it applies to indoor lighting

2 for city-owned buildings. It explicitly speaks to,

3 uhm, nonessential outdoor illumination. Would you

4 recommend that we be more specific in the language of

5 the bill to explicitly refer to indoor lighting as

6 well?

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KAITLYN PARKINS: Uhm, I do think that exterior, uhm, artificial lighting is the most important issue to address. However, individual lit windows, uhm, birds to collide more with individual lit windows, uh, than unlit windows, so that is also important. I think the most important thing is to take a step forward in reducing artificial lighting in a way that, uh, is agreeable to folks. Uhm, and, so, I think addressing both would be great. But, exterior illumination I believe, in my scientific opinion, is the most important.

COUNCIL MEMBER ROSENTHAL: Right, so there's...

We could prioritize one over the other, but if

there's an opportunity to eliminate the indoor

lighting as well, because it, yes, it's usually

individual rooms, and to Miss Skopic's point, it's

also important for the environment as well. And,

apologizes if I mispronounced your name, Skopic.

reasonable efforts to protect the city's avian

population, and is proud to partner with the Audubon
Society on the Lights Out initiative.

Uhm, each year, REBNY encourages its members to participate in this initiative to turn out lights in their buildings during migration season from midnight to dawn. Promotion of this initiative continues on an annual basis for us, and we welcome the Council and the City's collaboration in this matter.

Uh, with that said, we do have some concerns with a few bills that are being heard today, uh, partially Intro 265, which would actually prohibit nighttime illumination of the exterior or the interior of any building who's main or dominate occupancy is classified in group B or M pursuant to the New York City building code.

REBNY and its members share the goals of reducing our carbon footprint, which is also, we believe, uh, one of the intent of this bill in terms of illuminating emissions. However, for several operational reasons, Intro 265 is unlikely to reduce carbon emissions and instead poses substantial problems for the city that never sleeps. Indeed, realizing the goals of this law would dramatically

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45 disrupt the operations of commercial buildings where significant activity occurs at night.

Further, commercial buildings, by code, are required to have a certain amount of threshold lighting on at all times. This includes all stairwells, in elevators and elevator lobbies, major paths of egress, and common areas to aid in safe circulation through building spaces.

Additionally, the bill is silent to newer structures with marquee exterior lighting such as the World Trade Center and One Vanderbilt -- both of which were subject to significant design review -and how they would be treated under the statute is very unclear.

Finally, lighting at night also plays an important role in increasing public safety by increasing visibility on streets that can help deter crime.

Uh, as a result, we are opposed to Intro 265 absent significant modifications to address the many operational concerns raised by this bill.

Uh, going to the Brownfield legislation, Intro 2460, uh, The New York Brownfield Cleanup Program is targeted towards remediating and repurposing

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entity.

contaminated and blighted areas known as brownfield sites. However, a robust enforcement mechanism is vital to maintaining the integrity of the program.

The bill language that is proposed today in 2460, appears overly broad and could ultimately unintentionally penalize well-intentioned actors or entities. The bill is inconsistent with existing OER programs and should be refined to target the problem of a select subset of second party non-compliance.

This should include any such person, its transferee, successors, or assigns rather than referring to an

Uh, there also is a lack of a recourse mechanism to ensure participants have due process. And, as a result, we would be happy to work with the Council and the City to craft legislation that meets the goals, uh, by revising these concerns.

Uh, as always, we appreciate your consideration of these points.

Thank you.

CHAIRPERSON GENNARO: Uh, thank you, Ryan. I

am... I didn't see that comment on the, uh, on...

on 2460, and, uhm, so we have to, uhm, take a look at
that pretty quickly. If you could, uhm, you know,

course, I'm not the lead sponsor of the bill.

2 RYAN MONELL: Understood... (Cross-Talk)

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COUNCIL MEMBER ROSENTHAL: your testimony resulted in a, "No".

RYAN MONELL: I appreciate it. And, just to be clear, I mean, we... we do, number one, as I mentioned, ,you know, we very much appreciate the opportunity to work with The Audubon Society on the Lights Out Initiate. It's been a really, uhm, important initiative for a long time, and many of our members take it very seriously.

COUNCIL MEMBER ROSENTHAL: Yeah

RYAN MONELL: Uhm, and, so, any opportunity to continue that effort through legislation is really important to us. Uhm, look, I think that we just have great concern as pertains to, uhm, the operation and management of buildings, uh, practically as it pertains to indoor illumination, uhm, and how that really interacts with this legislation from a practical perspective. We do understand... (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Yeah.

RYAN MONELL: there are exemptions that are outlined in the bill. With that said, uhm, and also rules promulgation that would have to happen with The

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         COMMITTEE ON ENVIRONMENTAL PROTECTION
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     Department of Buildings in particular. Uhm, but with
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     that said, uhm, we do see unforeseen consequences
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     that could lead to issues as it pertains to safety,
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     uhm, and building operations.
        We also... We're looking at 260, uhm... (Cross-
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     Talk)
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        COUNCIL MEMBER ROSENTHAL: Another bill...
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     (Cross-Talk)
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        RYAN MONELL: 265 through the lens of
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     sustainability as well, which we know is incredibly
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     important not only to the council, but to also many
     of our members, uh, who are looking to lower their
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     building's carbon footprints through... (Cross-Talk)
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        COUNCIL MEMBER ROSENTHAL: Yeah... (Cross-Talk)
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        RYAN MONELL: Local law 97... (Cross-Talk)
        COUNCIL MEMBER ROSENTHAL: Yeah... (Cross-Talk)
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        RYAN MONELL: and other issues. Uhm, and...
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     (Cross-Talk)
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        COUNCIL MEMBER ROSENTHAL: I would just, uhm...
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     (Cross-Talk)
        RYAN MONELL: (INAUDIBLE 00:58:23) see how this
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     really adds to that, uhm, in a practical way.
     like, I think we're... (Cross-Talk)
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COUNCIL MEMBER ROSENTHAL: (INAUDIBLE 00:58:29)

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RYAN MONELL: we're intent on working with the council to find opportunities to come to a good solution, but as it pertains.... (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Yeah... (Cross-Talk)

RYAN MONELL: to 265, uh, we see, uh, some issues as it's currently written.

COUNCIL MEMBER ROSENTHAL: Yeah, I mean, again, with all due respect, I'm... I'm just not reading the legislation the way you are. And, you know, I... I just wanted to that to be on the record, uhm, again, because, I will have no role in negotiating this bill. So, uhm, but, I just wanted the record to reflect that, I'm not seeing what you're raising. And, I, you know, appreciate the, uhm, the group of buildings you represent a 100%. Uhm, I just think that in order to have a good ... My recommendation to you would be, sort of off the record, uhm, on the record, is to, uh, present concerns that are real concerns. And, you'll have a higher likelihood of trying to figure something out. But, by including things that I think are extraneous to what the bill is getting toward, uhm, it doesn't... I don't think it helps the argument. But, again, I say that with

2 all due respect and understanding that you represent
3 a wide group.

The only other... Uhm, of buildings. The only other point I wanted to raise, is that in my bill, The Lights Out starts at 11:00. And, I heard in your testimony that you urge your buildings, uh, lights out starting at midnight.

RYAN MONELL: Mm-hmm

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COUNCIL MEMBER ROSENTHAL: And, so, you might want to have a discussion with The Audubon Society about following best practices there, and maybe it would be easy enough as you, uhm, work with your buildings and encourage them to sort of do things -- that they start lights out at midnight... I mean, at 11:00 instead of... (Cross-Talk)

RYAN MONELL: Well, we're certainly happy to do so, Councilwoman. And, even though you're not the lead sponsor of this piece of legislation, 265, uhm, we would appreciate any opportunity to work with you and your office, uh, as we work with the main sponsor and Chair Gennaro on this legislation.

COUNCIL MEMBER ROSENTHAL: Yeah, I appreciate that. I think my guidance would be -- focus on the points that are real, so that everyone can really

make sure that we get, uh... Because, any... Any

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COUNCIL MEMBER ROSENTHAL: Not final word, sir, absolutely, Chair, always defer to you.

Uhm, but, I think what I'm trying to say is that we are all focused on making sure our streets are safe. And, illumination from lobbies and from external, you know, lighting at lobbies, I think is incredibly important. Uhm, I think if we were to bring Miss Parkins back from Audubon, she would say that that lighting, having to do with safety, is very different than what The Audubon Society knows for a fact is a problem with lighting on buildings above the first and second floor. So, again, I would urge you to re-write your testimony to focus on things that are actually problematic. Right? No one... would agree a 100% with Chair Gennaro, and you, that we certainly don't want to do anything that would cause, uhm, our streets to be dark and therefore not have safety.

But, the assertion that this bill, uh, Council Member Bannan's bill, results in less safety on the street, I think is erroneous... (Cross-Talk)

RYAN MONELL: Well, I mean, we... (Cross-Talk)...

COUNCIL MEMBER ROSENTHAL: I mean, we...

RYAN MONELL: Again, Councilwoman, with all due
respect, and we're not trying to make broad
accusations or work in bad faith. You know, we want
to find opportunities to find consensus and work with
all, uh... (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Right.

RYAN MONELL: Interested parties and make something work... (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Right... (Cross-Talk)

11 RYAN MONELL: That's good for everybody. So, I
12 appreciate... (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Yeah, no, I agree.

It's just easier to, uhm, address issues when we're focused on the ones that are problematic. Like...

(Cross-Talk)

RYAN MONELL: Yeah.

COUNCIL MEMBER ROSENTHAL: I would argue probably that what REBNY in representing its buildings would be most concerned about, is those buildings that don't pay attention and have ,you know, rooms in commercial buildings lit at night, because people were too lazy to turn the off switch... (Cross-Talk)

RYAN MONELL: Yes.... (Cross-Talk)

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COUNCIL MEMBER ROSENTHAL: Right? That...

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(Cross-Talk)

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RYAN MONELL: Yes... (Cross-Talk)

That's, I think your real argument. At which point, gosh, let's have a discussion about that. Is it possible for those buildings to use technology that

when, you know, after 11:00 at night, you know, the

lights only go on if someone's there. Right?

RYAN MONELL: Right... (Cross-Talk)

dark, situations, right? (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Or someone turns on the switch, and otherwise the lights automatically turn off. Right? Again, wanting to be very sure that we're not causing a safety problem for, say, the cleaning people who are there at night doing their job, and we wouldn't want to put them in unsafe,

RYAN MONELL: Mm-hmm

COUNCIL MEMBER ROSENTHAL: For sure. For sure. Can't emphasize that enough. Uhm, so, if you... I just think that when you negotiate this bill with everyone in the council, whoever the proper people are, focusing on those issues, which are real issues... (Cross-Talk)

2 COUNCIL MEMBER ROSENTHAL: could help guide the
3 conversation as opposed to street safety and needing
4 lighting on the streets. I'm pretty confident...

5 (Cross-Talk)

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RYAN MONELL: I... I understand. And, I can assure you that our members are focused on any efforts to create greater sustainability for their infrastructure, uh, as well as safety. Uhm, and, certainly, uhm, the efforts to these pieces of legislation today, uh, we're more than happy to talk in great specificity in regards to what can be done to make things work. Thank you so much... (Cross—Talk)

COUNCIL MEMBER ROSENTHAL: Thank you (INAUDIBLE 01:07:27)

UNKNOWN: (INAUDIBLE 01:07:27)

COUNCIL MEMBER ROSENTHAL: for that clarity.

CHAIRPERSON GENNARO: Sure, uh... Uh, thank you

Council Member Rosenthal. And, uh, you know thank

you, Ryan. Please, uh, please, you know, send that

stuff over to Nabjot, and we'll, uh, on vote 2460 and

265, whatever you have on your mind, because we want

to, uhm, you know, come to... You know come to

closure on this. So, thank you very much. I

2 appreciate that. Always good to speak with you, and,

3 uhm, with that, I'll ask, uh, Moderator, call the

4 next witness.

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COMMITTEE COUNSEL: Thank you. Our next witness is Christine Sheppard, who will be followed by Lisa Kole.

SERGEANT AT ARMS: Starting time.

DOCTOR SHEPPARD: Thank you, council members, for listening to my testimony. I am Dr. Christine Sheppard, Director of American Bird Conservancy's Glass Collisions Program. I've been working on problems caused by excess artificial lighting at night and its negative impacts on both birds and on people, for about 20 years now.

One important thing I've learned is that this is a complex problem that we can't fix one building at a time. It is not just lights from tall buildings that attract birds and impact people -- even ground level lighting of streets and parking lots can actually have an effect.

In addition to luring birds into danger, and causing depression and other effects on people, unnecessary night lighting wastes money, wastes

2 energy, creates greenhouse gasses, and makes it 3 impossible for us to see the stars.

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New York City has recognized the importance of birds to sustainability with Local Law 15 of 2020.

The approach with this legislation is an excellent one that can make a huge difference, both locally and by inspiring other jurisdictions to follow suit.

American Bird Conservancy strongly supports this legislation restricting lighting at night in New York City.

Thank you for allowing me to speak.

CHAIRPERSON GENNARO: Uh, thank you Dr. Sheppard, definitely appreciate the benefit of your views.

And, so I would take it, uhm that you, uhm, indicated that you're in favor of the bills that would restrict illumination. So, we're gonna put you on the record as supporting 265 and 271, and 274, right? Is that... Is that...

DOCTOR SHEPPARD: That's correct. Thank you... (Cross-Talk)

CHAIRPERSON GENNARO: Okay, I mean, I just want to make sure that I... That I got that straight. So, you're... So, you're, uh, you know, you are in favor of that, uhm, suite of bills? We...

recognizing The Wild Bird Fund.

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Avian migration is a massive nocturnal event; 12 million birds were detected flying over Cape Cod on a single autumn night. We don't know much about how they navigate, but scientists tell us they are drawn to light.

I am Lisa Kole from the Wild Bird Fund, New York City's only wildlife rehabilitation hospital. Thank you for hearing our testimony today supporting the proposals to reduce light pollution and help birds -- specifically bills 265, 271, and 274.

During migration seasons, we admit hundreds of birds injured by collisions with buildings. It isn't a steady flow. Some days, just a few birds are brought in, but sometimes, by 10:00 a. m., dozens of new collision patients wait for care. A recent study from Cornell by Van Doren and colleagues -- including Dr. Farnsworth, who testifies today -- may tell us why this happens.

The scientists studied 20 years of bird collision data from Chicago's McCormick Place, a conference center on the shores of Lake Michigan notorious for bird strikes. They found collision risk linked to three factors -- number of birds migrating, wind, and light. Exterior lighting was important -- since

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Chicago began its Lights Out policy, collisions at McCormick decreased by 80%. But interior lighting was very important too: decreasing the area of lit windows by half reduced collisions 6 or 11-fold.

Wild Bird Fund experience is consistent with their results. Days of largest patient intakes often follow nights of heavy migration when weather is poor, and disproportionately more patients come from the commercial, brighter lit areas of town.

Imagine being on a plane landing in New York on a stormy night -- that moment when the aircraft breaks through the clouds and you see the bright lights of the city -- the towers of Wall Street, the blaze of Times Square. That's what birds see, too -- except to get through the storm, there's no plane to guide them, and their innate navigation system is confused by light. They arrive to find an obstacle course of tall buildings, and, the next day, a maze of mirrors.

Please help these wild visitors avoid getting waylaid -- or worse -- in our city by passing the legislation before you.

Thank you very much.

CHAIRPERSON GENNARO: And, thank you, Lisa very much for not only being here to testify and giving us

Kathy Nizzari, who will be followed by Sherry Reisch.

2 SERGEANT AT ARMS: Staring time.

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KATHY NIZZARI: Good afternoon, Chairman Gennaro and members of the Environmental Protection

Committee.

Thank you for giving me the opportunity to speak about an issue that impacts the lives of millions of migratory birds each year and also impacts everyday New Yorkers and our sidewalks.

My name is Kathy Nizzari and I am the co-chair of the Village Independent Democrats' [VID] Animal Welfare Committee and lead organizer of the Lights Out Coalition.

As we now turn the corner on fall, we also complete a violent cycle of unnecessary and completely preventable deaths of migratory birds who fly by New York City along the "Atlantic Flyway" on their way south.

Each spring and fall, millions make this journey and over 200,000 of those birds die in our City from colliding with glass windows and disorienting artificial nighttime lights.

That's only in New York. Up to a billion birds die from colliding with tall glass buildings across the country annually.

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Intros 265, 271, and 274, collectively the "Lights Out Bills," are designed to limit light pollution in New York City. These bills not only reduce the death toll of migratory birds, but they also help conserve electricity and tackle light pollution. Intros 271 and 274 are focused on city-owned properties that are unlikely to be occupied at night. They create reasonable time limits on lighting, only apply during the migratory period, and also give the city the tools it needs to comply with the limits by installing building occupancy sensors on city property.

Intro 265 extends nighttime lighting restrictions to businesses, but only when it is safe to do so and exempts small businesses.

VID is part of one of the largest coalitions of animal protection organizations in New York that have joined together in support of the Lights Out Bills.

You will hear from... or you've already heard from, several of our, uhm, coalition members today, and you will also hear from others via email.

In addition, over 27,000 people from across the city have signed a petition in support of these bills. Supporters range from advocates, ordinary New

Yorkers, to real estate developers and owners of some
of the tallest skyscrapers in the City.

We are all standing together to speak up, because the hundreds of thousands of migratory birds who die unnecessarily each year do not have a voice.

Dozens of cities across the country have enacted Lights Out and Suffolk County is enacting a "light pollution" amendment to their county code to reduce skyglow.

New York City must get on board. Therefore, we thank Helen Rosenthal and Justin Brannan for sponsoring these bills and urge you all to pass Intros 265, 271, and 274 to dramatically reduce the senseless death and injury to birds.

Thank you for your time.

coalition together.

CHAIRPERSON GENNARO: Uh, uhm, thank you, Kathy

for your very, uh, you know, compelling testimony and

for your great advocacy on behalf of the, uhm...

Now, with the Lights Out Coalition, you're the chair

of the Lights out Coalition, is that right?

KATHY NIZZARI: Uhm, I wouldn't say it's that

formal, but, I... I was the person who put the

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CHAIRPERSON GENNARO: Yeah, okay, uhm, by the power invested in me, I declare you the Chair, okay? And... And, so, uhm, and I was ,you know, not aware of what they were doing in ,you know, Suffolk County, but now we do know. And, uh, I would urge you to, uhm, you know, transmit your testimony, if you've not already done so to council staff, so we can give it the, uh, you know, the due consideration that it does deserve. And, we really appreciate you being, you know, with us here today. We look forward to other members, uhm, of the coalition who will be speaking out in terms of this suite of bills. And, uh, so, thank you again.

And, uhm, Mr. Moderator, if there are no questions for Kathy, we can move to the next witness.

COMMITTEE COUNSEL: Very well, our next speaker is Sherry Reisch, who will be followed by Edita Birnkrant.

SERGEANT AT ARMS: Starting time.

SHERRY REISCH: Hello Chair Gennaro, and New York
City Council Committee Members on Environmental
Protection.

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City Coalition.

I can remember in my childhood days walking

Voters, and we are part of the Lights Out New York

My name is Sherri Reisch, with League of Humane

outside in the spring and summer and hearing the chirping and songs of birds. If I was quick enough I would see a fleeting image of them as they bounced from tree to tree. Honestly, the sounds today are not the same. There are far fewer birds that I now hear. Sadly, more than 22 species were listed as extinct this year, several of them being birds. Birds who fly in New York are more likely to have collisions with buildings due to the lighting and the light pollution they create.

We must protect the biodiversity of our world.

What would our world sound like without the beautiful songs of birds or walking in Central Park and finding no birds to view through our binoculars?

We are lucky enough to live on the eastern corridor, one of the biggest migration paths of birds. It is a joy to see all the different species of birds and if only for a moment view them with awe and wonderment.

2 It is incumbent on us to ensure they have safe 3 travels. City lights confuse birds during their migration, and in general. They are often paralyzed, 4 5 flying in circles, having lost their way. The light pollution is such a threat to birds, as it causes the 6 birds to collide into buildings. These collisions cause injuries and sometimes death. The lucky ones 8 are rescued and rehabilitated and released. But not every bird is lucky. And, those that do help these 10 11 injured birds do so out of their own pockets, since 12 New York City does not aid wildlife rehabilitators. 13 We must take action before it is too late, and 14 save the birds who either migrate through New York 15 City or who make New York City their home. 16 Please co-sponsor and pass the three bills to 17 limit light pollution in New York City; Intros 274, 265, and 271. 18 19 I want to personally thank Council Member Rosenthal for her important bill, as I am her 20 constituent. I also recognize the miraculous work of 21 The Wild Bird Fund. 2.2

Thank you.

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CHAIRPERSON GENNARO: Uh, thank you, Sherry, for your very, you know, compelling and moving testimony.

EDITA BIRNKRANT: Thank you, Committee. My name

is Edita Birnkrant, I'm the Executive Director of

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NYCLASS, and we're an animal protection and 2 3 environmental advocacy organization based in New York. We have hundreds of thousands of members 4 5 across New York, and we really are strongly in support of the three bills: Intros 265, 271, and 274. 6 7 Uhm, I just sort of see these as a win-win. This has been a long problem for such a long time. You've 8 heard all the amazing testimony from others. And, I don't need to repeat that, but I will say that, you 10 11 know, I'm personally a huge bird lover. I've spent a 12 lot of time at Jamaica Bay Wildlife Refuge and just 13 love observing wildlife. And, so do so many other 14 New Yorkers. And, I've gotten so many frantic calls 15 and emails from people devastated, horrified, at finding all these beautiful dead birds at, you know, 16 17 the foot of so many buildings -- and, as we heard 18 before, hundreds of birds, often during peak 19 migratory times, and this just doesn't have to 20 happen. And, it shouldn't be happening anymore, and 21 I see this as a win-win, you know, cutting down light pollution that affects quality of life for people. 2.2 And, if we can save hundreds of thousands of these 2.3 amazing, beautiful birds that so many people 24 appreciate, uhm, it's a win-win. 25

And, uhm, I personally have been involved with rescuing injured birds and The Wild Bird Fund is so overwhelmed, there's only so many rescues they can do, and so many don't make it to their doorstep.

And, passing, uh, these bills, would really set a

And, passing, uh, these bills, would really set a tone and make New York a leader in this way.

And, I just also want to say it was disappointing to hear the real estate board, uhm, testifying against this kind of based on things that the bill already addresses. And, uhm, perhaps if they had all these dead birds dumped at their doorsteps, they would feel differently and understand why people feel so strongly about this. Coming... You know, I can't tell you how many times we've frantically been contacted by people who are so upset at seeing this, and knowing that there's a solution here, uhm, that would really be a win-win.

So, I just want to stress that, again, that we strongly support this. We've been getting so much positive feedback across the city from our supporters who really want to see this passed -- who many couldn't be here to testify in person, but will be sending in testimony.

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1 2 So, I want to thank Helen Rosenthal and Justin 3 Brannan for these bills. And, I think they're long 4 overdue. And, I want to thank the committee, and I 5 really hope that we can pass these bills out of the committee and get this passed, so we go in to 2022 6 with a lot less dead birds. 7 8 Thank you. CHAIRPERSON GENNARO: Thank you very much, Edita. Uhm, I see that you have a cat in the background who 10 I'm... (Cross-Talk) 11 12 EDITA BIRNKRANT: Yeah... (Cross-Talk) CHAIRPERSON GENNARO: I'm sure is a lover of birds 13 14 in his or her own way. You know what I mean? 15 EDITA BIRNKRANT: (INAUDIBLE 01:25:48) CHAIRPERSON GENNARO: Definitely got to watch out 16 17 for that. Uhm, my... My wife and I rescued five 18 cats, and only found homes for two, and so we have 19 three. And, so we have, uhm, yeah, plenty of bird 20 lovers in our house as well, except, uhm, you know, my cats tend to look at birds in a different way than 21 I look at them. You know? 2.2 2.3 Uhm, and, uh, certainly appreciate all the work that you and ,you know, and NYCLASS do on so many 24

issues, and, uh, we very much appreciate your good

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testimony, and, uh, appreciate you being here today - and others that you'll reach out to on behalf of
these bills. Uh, we do... (Cross-Talk)

EDITA BIRNKRANT: Thank you so much.

CHAIRPERSON GENNARO: We do thank you for that.

And, uhm, and with, uhm, if there are no questions,

uh, for this witness, we'll, uh, Mr. Moderator, we'll

go on to the next witness.

COMMITTEE COUNSEL: Next up is Steve Gruber, who will be followed by Lawrence Schnapf.

SERGEANT AT ARMS: Starting time.

STEVE GRUBER: Hi good afternoon, uhm, I actually have three cats here who are listening intently to have me talking about birds, so, uh, thank you for that, uh, Chair Gennaro.

Uhm, My name is Steve Gruber and I am Director of Communications for the Mayor's Alliance for NYC's Animals. I'd like to thank Chair Gennaro and the members of the Committee on Environmental Protection for the opportunity to speak today on Intros numbers 265, 271 and 274 - three bills that are designed to limit light pollution in New York City.

Since our inception in 2003, The Mayor's Alliance has worked toward improving the lives of animals in

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New York City. Our primary mission has been, uh, centered on improving the welfare of owned and homeless pets, but our concerns have always extended to the welfare of all animals, including wildlife, with which we share our community.

As a member of the Lights Out Coalition, the Mayor's Alliance joins our colleagues in support of these three important bills. While we understand that light pollution creates a wide range of negative consequences, our focus is on its effect on wildlife, particularly migratory birds. We know that they are drawn to light. We know that on evenings during migration season, birds will alter their paths to approach areas with increased light pollution. We know that this will cause them to lose their way, and lure them toward tall, glass buildings. And we know, unfortunately, the devastating results for our winged friends whose lifeless bodies litter our streets after colliding with buildings.

Our friends at the Wild Bird Fund do a heroic job working to save and rehabilitate the birds that survive. But, thousands of these precious birds don't survive. And that's a tragedy we can prevent.

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Intros 274, 265, and 271 can reduce light pollution in New York City without disrupting our quality of life. By implementing these new measures, we can actually improve the quality of life for New Yorkers by ensuring that nonessential lighting does not disrupt their sleep schedules. And by doing so, we can save the lives of countless birds, save the city money, and reduce our carbon footprint. So, these proposals are a win-win for everyone, human and non-human alike.

New York City has acted before to reduce harm to our winged friends who pass through our city. We turned off the twin beams of light in tribute to 9/11 victims during peak migratory times. And, in 2019, the New York City Council passed legislation that requires bird-safe glass in new construction. But, unfortunately, that bill does not impose requirements on existing buildings.

We need to do more if we are to further reduce injury and death to the migratory...

SERGEANT AT ARMS: Time expired.

STEVE GRUBER: birds...

CHAIRPERSON GENNARO: Please finish your thoughts.

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STEVE GRUBER: Okay, uh, we... Well, we need to do more to further reduce injury and death to the migratory birds who travel New York City's airways.

And, we therefore, support the passage of these bills to make New York City a safer, gentler pass-through for our migratory bird visitors.

Thank you.

CHAIRPERSON GENNARO: Yeah, uh, thank you, Steve.

And, uhm, you know, thank you for providing a great
home to, uh, three cats, uhm, as I do, and... And,
then, we have one that we brought in for, you know,
like, three months, and she was the mother of the
litter, and she just didn't want to hear about
domestication. So, it's like, she just wasn't having
it. And, uhm, so now she lives in our backyard in
like a heated kitty condo. You know, with like three
squares a day and she does just fine. We wish she'd
come indoors, but she didn't want to know about it.
And, uhm, anyway, so, now that's on the city council
record -- my, you know, uhm, yeah, so, uhm, it's
funny what I put the record.

But, now, that that is on the record, uhm, and, uh, I see that Council Member Rosenthal has some

COMMITTEE ON ENVIRONMENTAL PROTECTION	7
questions for you, so I recognize Council Member	
Rosenthal for questions.	
COUNCIL MEMBER ROSENTHAL: Great, thank you so	
much for that, Chair.	

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Steve, uhm, can I ask you, uh, are you... I couldn't quite understand, uh, your title or the organization that... (Cross-Talk)

CHAIRPERSON GENNARO: If I could just jump in for a second with a note to the sergeants to, uh, I think we have to have the five minute clock for council member questioning at this point through the hearing.

COUNCIL MEMBER ROSENTHAL: Thank you...

CHAIRPERSON GENNARO: So, I'll just put that on.

COUNCIL MEMBER ROSENTHAL: Thank you.

Steve, are you, uhm, speaking on behalf of The Mayor's Office?

STEVE GRUBER: Well, The Mayor's Alliance for New York City's Animals.

COUNCIL MEMBER ROSENTHAL: What is that organization?

STEVE GRUBER: We are, uh, The Mayor's Alliance, uh, we're a nonprofit organization that was founded in 2003, uh, to basically transform New York City in to a no-kill city by reducing euthanasia at the city

exterior of the building.

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         COMMITTEE ON ENVIRONMENTAL PROTECTION
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        STEVE GRUBER: (INAUDIBLE 01:33:46)... (Cross-
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    Talk)
        COUNCIL MEMBER ROSENTHAL: For the record, do you
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     support that?
        STEVE GRUBER: I will... I think I would... we
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    would support that. I mean, it's not something that
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     I'm an expert on, you know, exterior versus interior
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     lighting.... (Cross-Talk)
        COUNCIL MEMBER ROSENTHAL: (INAUDIBLE 01:33:56)
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         STEVE GRUBER: But, it... It seems to me that
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     either, uhm, both actually... (Cross-Talk)
        COUNCIL MEMBER ROSENTHAL: Yeah...
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        STEVE GRUBER: (INAUDIBLE 01:34:02)... (Cross-
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    Talk)
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        COUNCIL MEMBER ROSENTHAL: I mean if we have an
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     opportunity to do both, why not? Right?
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         STEVE GRUBER: Right, exactly... (Cross-Talk)
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        COUNCIL MEMBER ROSENTHAL: Okay, great.
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        STEVE GRUBER: Right, exactly... (Cross-Talk)
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        COUNCIL MEMBER ROSENTHAL: Okay, great.
        And, then, my second question, this is harder,
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    uh, and don't feel pressured to go on the record, uh,
     on this one, but what do you think about extending
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    these requirements to city-leased buildings? So, in
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STEVE GRUBER: Thank you.

CHAIRPERSON GENNARO: Mr., uh, Mr. Moderator, we're ready for the next witness.

COMMITTEE COUNSEL: The next witness is Lawrence Schnapf, who will be followed by Margaret Lee.

SERGEANT AT ARMS: Starting time.

LAWRENCE SCHNAPF: Hi, this is Larry Schnapf, I'm an Environmental... long time Environmental Lawyer. I am also an adjunct professor at New York Law School. I'm an emeritus board member Brownfield Partnership of New York and the Brownfield Coalition of the Northeast.

I'm going to be testifying about 2460, I have a couple of short comments.

Uhm, before I start, I just want to let people know that I am a bird lover, too, and I had a series of talking parakeets, and the last one said, "I love New Yorker, and How am I doing?"

But, uhm, going to 2460, I support the effort to enhance the enforcement authority of OER. I think the legislation's a little bit broad, uh, because it

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2 could bring in, uh, parties that may not have actual

ability to implement these SMPs. 3

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So, I was just going to suggest that OER's regulations, 43-1408 and 43-1407, referring to Transferred Notice of Completion documents and all Institutional controls, they refer to transferees and assigns. And, so I think that they we, instead of saying, "any" or "all entities or other persons," I think if we limit the... borrow from the OER regulations, for the parties that are responsible for enforcing these controls and site management plants, if we use the language from the regulation -- little quick, little tweak -- I think it would work.

So, uhm, that's just my short comment. And, I'm glad to see The Chair in his, uh, position of where he should be, uhm, as the head of The Environmental Committee as a fellow geology major, uhm, glad to see you back in that... in charge.

CHAIRPERSON GENNARO: Uh, Larry, my... I don't know about being in charge; although, I do have this gavel, which is nice. And, uhm, if you could, please... And, first of all, it's good to see you. It's been a long time. I was, you know, uhm, in D.

for a number of years, being a Deputy

Τ	COMMITTEE ON ENVIRONMENTAL PROTECTION 86
2	CHAIRPERSON GENNARO: Uhm, yeah, and, uhm, and
3	baseball trivia will put out to all of the, you know,
4	witnesses that if they can answer who Vic Wertz is,
5	they'll get extra credit. Okay? And, that'll be a
6	little, you know, inside, uhm, inside baseball
7	between you and me, Larry.
8	LAWRENCE SCHNAPF: Okay (Cross-Talk)
9	CHAIRPERSON GENNARO: You know, we well know who
LO	Vic Wertz is. But, uhm, like, not that many people
11	may. And, everyone should look that person up on
L2	Google so that you'll be counted in with us.
L3	And, so, uh, without any, uh, if there are no,
L 4	uh, questions for Larry, we'll go on to the next
15	witness. And, Larry, thank you very much for
L 6	continuing to be part of the solution. We really
L7	appreciate your, uh, presence here today.
18	LAWRENCE SCHNAPF: Thank you very much.
L 9	CHAIRPERSON GENNARO: I know I do.
20	COMMITTEE COUNSEL: Thank you, our next witness is
21	Margaret Lee who will be followed by Rachel Kimpton.
22	SERGEANT AT ARMS: Starting time.

MARGARET LEE: Thank you so much for this

opportunity to testify on behalf of birds.

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My name is Margaret Lee. As a bird-lover from lower Manhattan, District 1, I'm acutely aware of the many challenges and levels of suffering of New York City birds -- those who live here as permanent residents -- and the thousands of migratory ones passing through to their seasonal destinations.

I'm grateful to the council -- especially Council
Members Helen Rosenthal and Justin Brannan -- for
this act of compassion toward migratory birds in
proposing Lights Out NYC to reduce or prevent their
needless and horrific deaths from nighttime
illuminated windows.

Please pass Intros 265, 271, and 274.

And, after doing so, please continue to put your thoughts into other ways New York City can be a more compassionate city to all our wildlife inhabitants and seasonal visitors, perhaps inspiring other cities to follow our lead.

Such future bills would include, but not be limited to:

Education to encourage compassion for non-human animals; provision of fresh water in garden settings; fountains with running water; regular supply of seed, cracked corn; removal and banning of bird-deterrent

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spikes; specially planned bird-inspired areas that would be conducive to rest and nourishment, and that would also inspire human appreciation of our wildlife for our feathered neighbors and visitors; banning of detergents so often used as sidewalk cleansers that so horribly poison the birds.

The ultimate goal would be a wildlife-friendly New York City, a cruelty free New York City to inspire the entire world.

Thank you so much.

CHAIRPERSON GENNARO: Thank you very much, uh, Margaret, you know, all of your advocacy for the bills that are on the table today and for your, you know, good ideas going forward. Please submit your testimony in writing, so that my, uhm, Legislative Director and myself can take of what you said and see if we can ,you know, reduce that legislation. So, we appreciate you bringing forward, you know, other good ideas in addition to your support of the bills being heard today. But, you know, appreciate that very much, and if there are no more... no one wishing to, uh, ask questions of Margaret, we can move to the next witness, Mr. Moderator. But, you know, thank

you again Margaret for being here. We appreciate your terrific advocacy.

COMMITTEE COUNSEL: Our next speaker is Rachel Kimpton, who will followed by Andrew Farnsworth.

SERGEANT AT ARMS: Starting time.

RACHEL KIMPTON: Good morning, All, and thank you for the opportunity to testify this morning.

My name is Rachel Kimpton and I am representing the Feminist Bird Club. We enthusiastically support passing Introductions 265, 271, and 274 in order to limit nocturnal lighting in New York City. We believe that these laws will help provide a more just and healthy city for humans and wildlife.

The Feminist Bird Club is an international nonprofit with a goal to promote inclusivity in birding and conservation while fundraising for and engaging in social justice issues.

We have over a dozen chapters of compassionate birders throughout the United States, Canada and Europe, with affiliated groups in Central and South America, but we started our original chapter here in New York City.

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I am grateful for all the wonderful and moving
testimony regarding migratory birds shared by others

4 | this morning, which I will not repeat.

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Since nocturnal lighting is a known hazard to both human health and migratory bird species, we are especially passionate about promoting a solution to this deadly issue.

Nearly every New Yorker has experienced the negative effects of light pollution in the city, but often these impacts disproportionately affect disadvantaged communities. According to a study on light pollution by (INAUDIBLE 01:44:41) published in 2020, looking at this issue through an environmental justice lens, they found that Black Americans, people of color and people with low-income are two times more likely to be exposed to excessive ambient light. These populations are already often forced to live in areas with high air pollution and within close proximity to toxic waste, compounding devastating health risks. Extended exposure to nocturnal light can cause sleep disorders directly linked to an increased chance of developing anxiety, depression, diabetes, gastro-intestinal disorders, cardiac arrest, and different types of cancers.

Low-income and minority neighborhoods have also been hit harder by COVID-19, leaving families devastated by death and others disabled by long-COVID and thus unable to work. Passing these Introductions and shutting off the lights would bring immediate relief to those who need it the most. It is an added bonus that our avian friends will benefit as well.

Thank you.

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CHAIRPERSON GENNARO: Wow, thank you very much,
Rachel, uh, for your compelling testimony, and, uhm,
all of your work with the, uhm, organization. It's
called the, uh, Feminist Bird Club? Did I get that
right?

RACHEL KIMPTON: Yes, that's correct.

CHAIRPERSON GENNARO: And, uh, and it's reaching now, like, all over the world practically, right?

RACHEL KIMPTON: Yes, excited to share that, yes.

CHAIRPERSON GENNARO: Wow that is a nice thing to share. And, uhm, if, uhm, someone wanted to become associated and work with The Feminist Bird Club, uhm, how would they do that? I'll give you a little plug here.

RACHEL KIMPTON: Thank you, uhm, they can look up our website, and they can reach out to chapters that

Member Rosenthal and, uh, members of the committee,

2 and all on the call. Thank you for giving me a 3 little bit of a platform to speak.

My name is Dr. Andrew Farnsworth. I'm a Senior
Research Associate at the Cornell Lab of Ornithology.

Uh, I am first foremost a birder, uh, second a New
Yorker, and probably, finally, a scientist.

I study bird migration and I have for the last 30 years. And, what I'll be talking to you about today, uh, is really the scientific perspective on this Lights Out issue.

As you've heard from many of my colleagues and collaborators at New York City Audubon, Wild Bird Fund, and American Bird Conservancy, light attracts and disorients birds at night. Just to frame that a little bit, uhm, on a good peak migration night across the United States, we're talking about 850 million birds aloft over the contiguous United States. Over New York City itself, we're talking on a good night, a peak night in May or October, of three to 6 million birds.

So, we're talking about large numbers of birds and the potential for trouble with those birds, as the function of light is enormous.

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So, we know from our work, uh, some of which has been talked about previously, that The Tribute in Light in Manhattan that we can see these effects of light, uh, dramatically. When the lights are on, for example, at The Tribute in Light, birds are attracted in large numbers up to a hundred times greater than background level of migration. They circle, uh, they call a lot, because they're disoriented. When the lights go off, we see the behaviors respond immediately, and birds return to normal migratory behaviors.

We also have studied individual buildings.

There's been some discussion of that interior light today. Uhm, we know from our work Chicago that even having the amount of light from particular bay of windows of McCormick Place, could reduce casualties of bird collisions by an enormous amount. Talking about 60% reduction.

So, interior and exterior light are important.

Uhm, we also know from a very broad perspective, that New York isn't the only city involved, but New York is among the top ten, uh, in terms of exposure risk when it comes to exposing birds to light pollution at night when they're migrating.

So, we have an opportunity to lead. There are lots of birds. There's an enormous amount of illumination, and we can absolutely do the right thing.

So, what I'd like to advocate is that, absolutely, uhm, Intros 265, 271, uh, 274, we fully support those. I'm throwing behind them the weight of the Cornell Lab of Ornithology and my own work.

I'm happy to act as a resource, uh, for the science behind our decision making and what we can provide. Happy to act as a sounding board as well.

Uhm, and I appreciate the opportunity to testify in support of these.

Thank you.

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CHAIRPERSON GENNARO: Uh, and thank you very much Dr. Farnsworth, for the, uhm, for the scientific heft and background that you, you know, give to these proceedings. We certainly appreciate your offer to be a sounding board.

Uh, if you do have your statement, uhm, reduced to writing, we certainly would welcome -- looked like you were,, you know, just kind of winging it there, pardon the pun, but we would like the benefit of your, uhm, full statement, you know, particularly

- based on your, you know, long history of, uhm,
 scientific endeavor in this... in this field in
 which we recognize and thank you for.
 - And, uhm, with that said, uhm, I recognize

 Council Member Rosenthal for questions for you.
- Uh, Council Member Rosenthal?
- 8 SERGEANT AT ARMS: Starting time.
- 9 COUNCIL MEMBER ROSENTHAL: Thank you so much.
- 10 Uhm, is it Dr. Farnsworth?
- Okay, so, Dr. Farnsworth, uhm, I don't know if

 you've already submitted your testimony, but I'd

 be... I'm wondering if you'd be willing to add to

 your testimony, uhm, agreement that we should tweak,

 uhm, the bill -- my bill, uh, 274, so that it
- 16 includes, uhm, the interior lighting of city-owned
- 17 | buildings.

- And, so, I'll ask that first, if you support that, uhm, addition to my bill?
- DR. FARNSWORTH: Mm-hmm, I do support that. I

 don't want that to be at the cost, as we've all

 talked about, uhm, you know, failing to control the

 exterior lighting. But, I definitely... (Cross-
- 24 Talk)
 - COUNCIL MEMBER ROSENTHAL: Of course...

DR. FARNSWORTH: I definitely believe that including the interior... (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Good!

DR. FARNSWORTH: Is definitely (INAUDIBLE

6 01:52:06)... (Cross-Talk)

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COUNCIL MEMBER ROSENTHAL: Yeah, uh, I think if you... If you look at the language closely, it alludes to the inside of the building. It's explicit about the exterior. And, what I'm wanting to know, if you'd be going on the record to say, yes, we would make the interior of the building explicit as well?

DR. FARNSWORTH: Yeah... (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Yeah.

DR. FARNSWORTH: Yes.

COUNCIL MEMBER ROSENTHAL: Okay.

And, then, secondly, whether or not you would support our adding to the bill language that refers to city-leased buildings that we, uh, have the city add to their contract with city-leased building... buildings, requiring the same thing?

DR. FARNSWORTH: Mm-hmm, I would support that absolutely, yes. Uh, I think it's, uhm, it's key, because, again, the more light -- especially the more nonessential light, that we can reduce, the better.

2 COUNCIL MEMBER ROSENTHAL: Great.

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So, could I ask you to, when you submit your testimony, to include those two aspects as well?

And, uhm, you know, I'm seeing that Miss Parkins is still on, you know, for your, for others who agree with that idea for edits to my bill, if you could please include that in your testimony. You can resubmit your... Or, if you've already submitted, you can submit an update to your testimony that clarifies those two, uhm, additions -- requesting those two additions.

Thank you. Thank you so much.

DR. FARNSWORTH: Thank you... (Cross-Talk)

15 COUNCIL MEMBER ROSENTHAL: Appreciate your work.

CHAIRPERSON GENNARO: Uh, and, thank you Council
Member Rosenthal. And, this is what hearings are all
about. We get good people coming forward and give us
things that we didn't think of, or they have, ,you
know, the upper expertise that can help, uh, shape
your, ,you know, already good bill. And, I you know,
thank you Dr. Farnsworth for ,you know, being here
today and for giving us the benefit of all your
decades of, uhm, expertise on this very important
topic. And, also for laughing at my Santa joke

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         COMMITTEE ON ENVIRONMENTAL PROTECTION
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     earlier, you know what I mean? And, you know you
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     could go for the trifecta and tell who Vic Wertz is,
     if you know who that is. Uh... (Cross-Talk)
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        DR. FARNSWORTH: I do know who that is. I'm a
    baseball fan. He caught the (INAUDIBLE 01:54:41)...
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 7
     (Cross-Talk)
        CHAIRPERSON GENNARO: Okay, go ahead, tell us!
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        DR. FARNSWORTH: So, he caught Willie... (Cross-
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    Talk)
        CHAIRPERSON GENNARO: So, (Background Noise)
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     (INAUDIBLE 01:54:42)
        DR. FARNSWORTH: He caught Willie Mays' fly ball,
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     right? This is the... (Cross-Talk)
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        CHAIRPERSON GENNARO: (Background Noise)
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     (LAUGHING) Uh, actually... (Cross-Talk)
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        DR. FARNSWORTH: Willie Mays caught his fly ball,
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     sorry.
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        CHAIRPERSON GENNARO: Correct! And, that was the
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     famous back to the plate action... (Cross-Talk)
        DR. FARNSWORTH: Yes... (Cross-Talk)
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        CHAIRPERSON GENNARO: In what year? In what year?
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        DR. FARNSWORTH: 54 maybe? I... (Cross-Talk)
        CHAIRPERSON GENNARO: 51! But, close enough! We
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    have a winner here today. And, so, uhm, uh, yeah,
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reduce the impacts of light pollution, namely glare,

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unshielded, excessive, and unnecessary night lighting.

We, along with our partners with the Illuminating Engineering Society, produced a set of 5 Principles for responsible Outdoor lighting, which could be a guide to continuing your legislative efforts to protect our nighttime environment for all creatures, great and small.

These 5 Principles are based in common sense and professional guidelines:

- 1. All light should have a clear purpose: Before installing or replacing a fixture, determine if the light is needed for safety. Consider how the use of the light will impact the area, including wildlife and the environment.
- 2. Light should be directed only to where needed. Use shielding and careful aiming to target the direction of the light beam so that it points downward and does not spill beyond where it is needed.
- 3. Light should be no brighter than necessary. Use the lowest light level required per professional standards.

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- 4. Light should be used only when it is useful. Use controls such as times or motion detectors to ensure that light is available when it is needed,
- dimmed when possible, and turned off when not needed.
- shorter wave-length (blue-violet) light to the least

5. Use warmer color lights. Limit the amount of

- amount, for example, use sources rated at 2200
 - Kelvin, which are better for night vision.
- (Background Noise) Blue light waves are problematic
- 11 for many reasons.
 - 1. Night vision is impaired: the pupil contracts
- 13 more in the presence of blue light. And, this is all
 - creatures.
 - 2. Blue light contributes to macular
 - degeneration.
 - 3. Circadian rhythms are disrupted, disturbing
- 18 sleep and lowering melatonin production, a tumor
 - suppressant.
 - 4. With less blue, the light is warmer and more
 - pleasant with less glare.
 - 5. And since blue light waves scatter more in the
- 2.3 atmosphere, there is greater skyglow, obscuring the
- stars in the night sky.

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The International Dark Sky Association supports the measures under consideration today.

And, I will add that my partner and I, own over a 100 residential and commercial buildings, and we are entirely in favor of the current measures, so, thank you.

CHAIRPERSON GENNARO: Uh, thank you very much, uh, Susan for your very compelling testimony that you brought out things that people had not yet brought out, and we certainly do appreciate that. And, we thank you for working with the, uhm, International, uh, Dark Sky Association, uh, and, uhm, for your position that as a builder owner yourself, you're very much in favor of all of the measures in the, uhm, of the three bills that, you know, deal with, uhm, that deal with lighting. So, we thank you very much for being here. And, uhm, and also for the, uh, for the painting of Starry Night behind you. gives us additional inspiration for what a dark sky could really (Background Noise) (INAUDIBLE 01:59:29) for us, so thank you for that as well.

And, uhm, so, uhm, Mr. Moderator, before we...

This is, uh, just to have a little fun with, uh, Dr.

Farnsworth, I did receive a text message from someone

they fall to the pavement below.

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This spring we admitted 232 window-strike patients, and so far this fall, 900 - more than 1,000 patients.

Our thousand-plus birds are only a tiny fraction of the actual number of window-strike casualties in New York City each year. And our patients are the lucky ones who did not die immediately upon impact, but many of them are gravely injured and only about half will be released so they can continue their journeys.

Most birds migrate at night -- we have that established. Millions of birds pass through the skies above us each spring and autumn. Three to six million over New York City in one night, and they are drawn into the canyons of New York City at night by its bright lights.

They come here to rest and feed. Some bird strike buildings on the way in, some on the way out.

We keep records of where each of our patients is found. I would like to share some of our preliminary findings with the Council.

For all of New York City, three-quarters of the bird strikes occur in Manhattan, the most brightly lit borough. About twice as many of our Manhattan

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patients this year were found in downtown and midtown, the parts of town more brightly lit at night, as compared to above 57th street.

Finally, a disproportionate number of our collision patients are juvenile birds. These are first-time migrators who need to look for cues -- like light -- to guide them on their way.

Birds have migrated down the Eastern seaboard for centuries -- today's collision victims are the consequence of the city we humans have built. We should do what we can to reduce their danger.

Wild Bird Fund urges the City Council to approve Introduced Bills 265, 271, 274, and 2460 because, by decreasing nighttime illumination, these bills should reduce the number of migratory bird casualties.

We would be very happy to have few patients. Thank you very much.

CHAIRPERSON GENNARO: And, thank you, Rita. I certainly appreciate your very compelling testimony, where you break it down part of Manhattan, outside Manhattan, and, you know, like the juvenile bird, uhm, element, and I am going to recognize Council Member Rosenthal for questions. But, before I do, we have very sympathetic audience with regard with what

RITA MCMAHON: Probably going to our website. So, and that's Wildbirdfund.org. And, there's lots of information. We do our best to educate as well repair the birds.

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CHAIRPERSON GENNARO: Well, uh, you know, thank
you very much for that. And, I'm more than happy to
try to do what I can to, you know, get you, you know,
more support for what you do. And, so, uh, you know,
thank you very much for that. I'll be looking in to
that website myself. So, uh, thank you for that.
And, with that, I recognize Council Member Rosenthal
for her questions.

SERGEANT AT ARMS: Starting time... (Cross-Talk)

COUNCIL MEMBER ROSENTHAL: Thank you so much,

Chair Gennaro. Uhm, heads up, uhm, Rita Mcmahon,

will hold your feet to the fire for your offer just

now to help The Wild Bird Fund. Uhm, the city

council has been incredibly generous to The Wild Bird

Fund both in expensing capital funding, and it's...

2 the taxpayer money has been put to very good use.

3 Uhm, so she will take you up on that offer. I can

4 tell you that from personal experience.

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Uhm, and, then, uh, Rita, thank you so much for testifying. And, ,you know, thank you so much for the work that you do, the passion you bring to The Wild Bird Fund. It, uhm, all of this is happening, because of, uh, yes, everyone's advocacy here today. But, you do this work day in, day out. Uhm, when I'm leaving the office at eight or nine o'clock, you're still there. When, uh, you know, I stop on the weekends, you're still there. Uhm, you are tireless in your mission to, uhm, to the survival of birds. So, you know, thank you so much for that. And, it's been an honor having my office next to yours. love coming in early and hearing the roosters, uh, crow. Uhm, and, uhm, love being able to stop by and see the Snowy Owls that you are rescuing, uhm, and the every day birds. What you and your staff are able to do is extraordinary, uhm, and I've had the honor and privilege to watch that over the past eight years. Uhm, and, I hope we can continue working together after the end of my term. But, you know, I feel like this is the last thing... uhm, these three

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bills are your lasting legacy that, uh, Speaker Johnson has supporting, and Council Members Bannan and I are lucky to be the proud sponsors of it. thank you for that.

RITA MCMAHON: Really I have to thank you, and Justin Brannan, and Corey Johnson. It's been very nice to have your support through this time.

And, it's also thanking all of the New Yorkers who bring us the injured birds. There are thousands every year. We have 9,000 birds this year. But, that means 8,000 individuals brought in those animals.

COUNCIL MEMBER ROSENTHAL: Yeah, yeah.

RITA MCMAHON: New Yorkers care.

COUNCIL MEMBER ROSENTHAL: Yes.

RITA MCMAHON: They care a great deal.

COUNCIL MEMBER ROSENTHAL: Rita, could I just ask, uhm, you as I've asked some of the other people whose test... who have testified this morning, if you are... And, I just want to keep it short -- if you're in support of clarifying my bill so that it also includes, uh, illuminating, uh, indoor lighting in city-owned buildings, and also, uh, to address the same issue in the contracts that the city has on

a thumbs up from... from Helen.

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2 And, so, uhm, Mr. Moderator, do we... We have 3 more witnesses, right?

COMMITTEE COUNSEL: Yes, we have one last, uh, speaker registered for this hearing, uh, Laura Leopardo.

SERGEANT AT ARMS: Starting time.

LAURA LEOPARDO: Hi, my name is Laura Leopardo, and I am testifying on behalf of Voters for Animal Rights. Thank you so much, Chairman Gennaro, for holding this important hearing. I'm asking that you pass Intros 274, 265, and 271— the Light Pollution bills.

One of the unfortunate things about going last, is a lot of the things that, uhm, I have to testify have already been stated. However, I actually am going to reiterate them, because I'm going to read what I've prepared, but also I think it's important, because some of the numbers that I'm stating and have been stated previously, are quite astronomical.

So, given that, I'd like to start out by sharing how birds are important members of our ecosystem.

They play a vital role in controlling insects and rodents, act as pollinators and provide seed dispersal, all which are tangible benefits to us.

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However, a recent study published by the journal titled, "Science," found that since the 1970's there has been a 29% loss in the total number of birds, so that's about three billion in North America alone.

Uh, with this great emptying of the skies, there are now three billion fewer beaks to snap up insects, three billion fewer pairs of wings for moving nutrients, pollen and seeds through the world.

In addition, according to The Audubon Society, two-thirds of our existing birds in North America are at risk of extinction due to climate change. That all spells a lot of trouble for our important bird friends.

Now, let's add the additional facts of light pollution to the above equation. As it has been said — The New York City Audubon Society has stated that there's about 230,000 birds that die each year in New York City alone after colliding with glass buildings, and with light pollution being a very significant factor in these collisions.

Birds migrate at night, which has been stated, and are attracted to the artificial lights. The lights on tall buildings disorient them and confuse the navigation systems of the unlucky ones that have

relationship to our environment, but these light

protection bills will address the additional factor

of lights -- and on all buildings -- not newly built

4 ones -- and, thereby add an important and much needed

5 safety measure to the vulnerable birds.

We are the guardians of the earth, and it is our job to make sure our birds remain a significant and important element of our ecosystem.

Thank you again to the committee, to uhm, Council Members Rosenthal and Gennaro.

Thank you very much.

CHAIRPERSON GENNARO: Uh, thank you, Laura very much. And, I think your testimony was like the perfect capstone to the hearing. There were certain things that I think, uhm, certainly bear being, you know, repeated, and, uh, and of course we want the full text of your statement, so that we can, uh, ,you know, give it its proper due. And, so, I really do appreciate that.

Uhm, Mr. Moderator, uhm, at the risk of, uhm, you know, violating protocol, I did see that, uhm, somebody asked to recognized. I think it was... I think it was Catherine Skopic. We don't ordinarily do this, but, uhm, if Catherine has something, uh, to

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COMMITTEE ON ENVIRONMENTAL PROTECTION

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add, I'll give her a little latitude. And, I will, uh, recall her if she wishes to be recalled.

CATHERINE SKOPIC: Thank you, Chair Gennaro, I appreciate that.

Uh, just very briefly, uh, just to kind of add something for (INAUDIBLE 02:14:38) said taking care of our animals in the wintertime, you probably all know this, being birders, but when it's below freezing, put fresh water out for the birds.

But, the thing I wanted to add is just as we have 1482 about the glass, that any laws that we have about the Lights Out, should be enforced. Uhm, as Council Member Helen Rosenthal was working to get interior light reduced as well, possibly, uh, we do have that... those, uh, rules that when you have the lighting systems, so that a person walks in to the room, the light goes out when they leave... it goes on, and then when they leave it goes out. And, anecdotally, I've heard that a lot of our buildings, and someone else has mentioned this, that our lights are on, that our vacant rooms, uh, they don't even need to be there.

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So, I believe there is some form of a rule that this kind of lighting system should be installed in all present and new buildings.

And, the last thing I would like to say, is that our sister city, Paris, France, if you go back to 2015, Daphne, I forget her last name, was the elected official in Paris who got The City of Lights to reduce their lights. So, we might also want to take a look at what Paris has done.

Thank you.

CHAIRPERSON GENNARO: Uh, uh, thank you, Catherine. I appreciate that. I don't ordinarily do that, but, uhm, I chose to recall you. But, that's gonna be it. I'm going to... I'm not going to recall anybody else.

And, just some notes for staff, I, uhm, yeah, uhm, remember we want to get, uhm, we... We, uhm, uh, Nabjot, we want to get the full text of the, uhm, remedy, uh, testimony. We want to get the, uh, details from, uh, you know, uh, of Larry Schnapf about, uhm, about... about, uh, 2460. And, uhm, whatever else, like, whatever other, uh, notes I may made to staff during the hearing, let's... Let's start working on that, you know, today. We don't

move forward.

have a lot of time to, uhm, you know, get this all done. And, we want to... We want to get this, uhm, you know, we want to get these bills passed. And, we want to get them passed now. And, so, uhm, let's, uh, ,you know, clean up all the loose ends, have a look at whatever needs to be looked at, and, uh, and

Uh, with that said, I'd like to, uh, you know, thank the moderator, uh, thank the, uh, the staff of the committee, uh, my Legislative Director, Nabjot Kaur, and, uh, most important... And... And, the sergeants for running the hearing, making sure everything works, uhm, they do a great job doing that.

Uhm, and, last, but certainly not least, all of the people who, you know, gave of their, uh, time to be with us today. They give us the benefit of, uhm, of their views and make these bills even better than they are. We certainly do, you know, we certainly do appreciate that and recognize that — and recognize all of the work that you do on behalf of whether it, you know, be birds or brownfield, or anything that this, you know, subject touched. Everyone works very hard. And, in the vineyard when they're not here,

COMMITTEE ON ENVIRONMENTAL PROTECTION uh, testifying, we want to recognize all of your good work in all of your, uhm, respective fields. And, with that said, uh, this hearing is adjourned. Thank you all very much for participating. (GAVEL)

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 23, 2021