

THE COUNCIL OF THE CITY OF NEW YORK

Hon. Corey Johnson
Speaker of the Council

Hon. Keith Powers
Chair, Committee on Criminal Justice



Report of the Finance Division on the
Fiscal 2022 Preliminary Plan for the
Department of Correction

March 22, 2021

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Department of Correction Overview

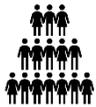
This report offers an overview of the Department of Correction’s (DOC) Fiscal 2022 Preliminary Budget, the Fiscal 2021 Preliminary Mayor’s Management Report (PMMR), the Capital Commitment Plan, and the Ten-year Capital Strategy. Appendices provide more detail on the budget actions included in the November 2020 and Preliminary Financial Plans and DOC’s Program Areas.



DOC provides care, control, and custody of persons accused of crimes or convicted and sentenced to one year or less of jail time



Ten correctional facilities, court pens in each Borough, and two hospital prison wards



Over **23,000** admissions and an average daily population of **5,841** in FY20

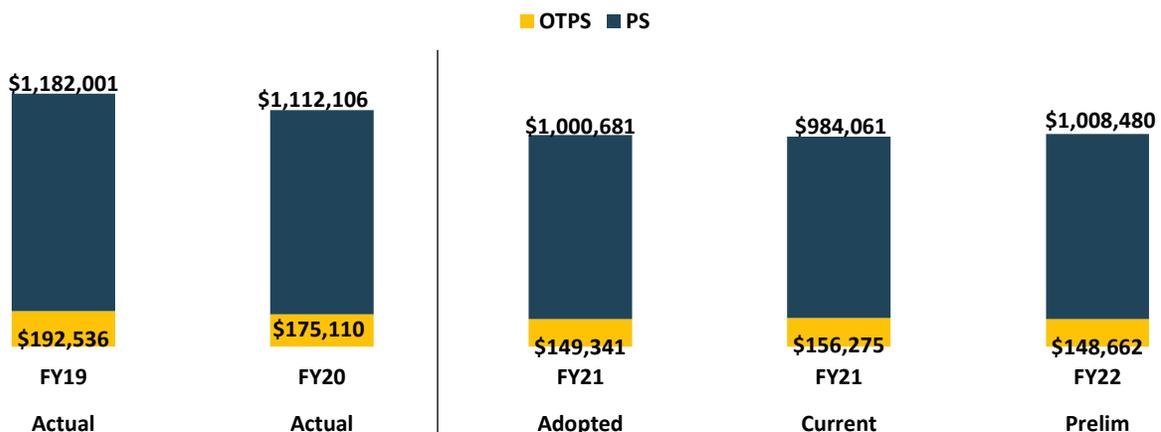


36,957 televisits as of January 31, 2021

Fiscal 2022 Preliminary Budget

DOC’s Fiscal 2022 Preliminary Budget totals approximately \$1.2 Billion and includes just over \$1 billion for personal services (PS) and approximately \$150 million for other than personal services (OTPS). The PS budget increases by \$7.8 million which is offset by a decrease of approximately \$600,000 in the OTPS budget. This represents 1.2 percent of the City’s total Fiscal 2022 Preliminary Budget of \$92.3 billion. The Department’s budget supports a headcount of 8,887 including 7,060 uniformed positions and 1,827 civilian positions. DOC staff represent 2.7 percent of the City’s total workforce of 325,378.¹

DOC Expense Budget by PS and OTPS, FY19-FY22



Dollars in thousands

¹ This figure represents the Citywide headcount total, fulltime and fulltime equivalent positions, for Fiscal 2022 in the Fiscal 2022 Preliminary Plan.

Financial Plan Summary

The Department of Correction's Financial Plan Summary table provides an overview of the Department's budget by program area, funding source and headcount. DOC's budget is broken down into two categories, Operations and Administration, each of which includes a PS and OTPS unit of appropriation (U/A) pair. These U/A pairs are allocated across the Department's seven program areas, as defined by OMB's Budget Function Analysis Report.

The Department's budget for Fiscal 2021 shows \$7.1 million in growth when compared to the Fiscal 2021 Adopted Budget. The agency's overall headcount shows a drop by 101 positions from Fiscal 2021 to Fiscal 2022, and a difference of only one position when compared to the Fiscal 2021 Modified budget.

The Department's budget grows through an increase of approximately \$20 million across all program areas but the Jail Operations program area, which fell by approximately \$12.9 million. The bulk of these increases are related to PS spending for civilian and uniform salaries. The drop in the Jail Operations program area budget is driven by reductions in uniform salaries and overtime.

DOC Financial Summary <i>Dollars in Thousands</i>						
	FY19	FY20	FY21	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY21	FY22	FY21- FY22
Budget by Program Area						
Administration-Academy and Training	\$33,807	\$18,396	\$15,532	\$14,758	\$18,093	\$2,561
Administration-Mgmt & Administration	102,150	108,848	98,755	102,357	99,300	546
Health and Programs	52,711	52,228	46,670	46,814	49,176	2,507
						(12,899
Jail Operations	1,025,578	944,084	906,852	885,830	893,953)
Operations-Hospital Prison Ward	25,125	24,856	14,508	14,508	14,953	444
Operations-Infrastr.& Environ. Health	69,692	71,323	28,995	37,632	41,990	12,995
Operations-Rikers Security & Ops	65,473	67,481	38,710	38,437	39,677	967
TOTAL	\$1,374,537	\$1,287,217	\$1,150,022	\$1,140,336	\$1,157,142	\$7,120
Funding						
City Funds			\$1,139,741	\$1,128,991	\$1,146,861	\$7,120
Other Categorical			0	737	0	0
Capital- IFA			778	778	778	0
State			1,109	1,184	1,109	0
Federal - Other			8,286	8,286	8,286	0
Intra City			108	361	108	0
TOTAL	\$1,374,537	\$1,287,217	\$1,150,022	\$1,140,336	\$1,157,142	\$7,120
Budgeted Headcount						
Full-Time Positions - Uniform	10,189	9,237	7,219	7,219	7,060	(159)
Full-Time Positions - Civilian	1,749	1,741	1,769	1,667	1,827	58
TOTAL	11,938	10,978	8,988	8,886	8,887	(101)

*The difference of Fiscal 2021 Adopted Budget compared to Fiscal 2022 Preliminary Budget

The Preliminary Financial Plan for Fiscal 2021-2025 (The Plan or the Preliminary Plan) introduces few budget changes for DOC and no new needs. All of the Preliminary Plan actions are shown in the table below. For a list of the budget actions in the November 2020 Financial Plan for DOC in Fiscal 2021 and Fiscal 2022 please read Appendix A.

<i>Dollars in Thousands</i>	FY21			FY22		
	City	Non-City	Total	City	Non-City	Total
DOC FY21 Adopted Budget	\$1,139,741	\$10,281	\$1,150,022	\$1,208,419	\$10,281	\$1,218,700
DOC Budget as of the Nov. 2020 Plan	\$1,139,146	\$11,219	\$1,150,365	\$1,186,805	\$10,281	\$1,197,086
FY22 Preliminary Plan, Other Adjustments						
Citywide Wireless Services	(29)	0	(29)	(58)	0	(58)
COBA Deferral	(8,915)	0	(8,915)	8,915	0	8,915
EDR Advance	127	0	127	0	0	0
Subtotal, Other Adjustments	(\$8,817)		(\$8,817)	8,857	\$0	\$8,857
FY22 Preliminary Plan, Savings						
Uniformed Overtime Savings	0	0	0	(48,800)	0	(48,800)
Hiring and Attrition Management	(1,211)	0	(1,211)	0	0	0
Subtotal, Savings	(\$1,211)	0	(\$1,211)	(\$48,800)	\$0	(\$48,800)
TOTAL, All Changes	(\$10,028)	\$0	(\$10,028)	(\$39,943)	\$0	(\$39,943)
DOC FY22 Preliminary Budget	\$1,128,991	\$11,346	\$1,140,337	\$1,146,862	\$10,281	\$1,157,143

The most significant Preliminary Plan actions are the following.

- **Corrections Officer Benevolent Association (COBA) Deferral.** The Plan includes one-time savings of \$8.8 million in Fiscal 2021 by deferring retroactive payments and welfare contributions costs for uniformed staff to Fiscal 2022. This deferral is part of the Citywide effort to take \$1 billion in labor savings.
- **Uniform Overtime Reduction.** The Plan includes savings of \$48.8 million in Fiscal 2022 for overtime, with \$25 million baselined.
- **Hiring and Attrition management.** The Plan reflects savings of \$1.2 million in Fiscal 2021 from hiring and attrition management, a Citywide initiative that requires agencies to lose three staff for every new employee hired. This reduces DOC's headcount by 64 positions in Fiscal 2021. This action only impacts civilian positions.

At adoption, the Fiscal 2022 Budget was projected to be \$1.22 billion. The Preliminary Plan lowered that projection by \$61.5 million through introducing substantial overtime savings initiatives for uniform positions. As a result, the Preliminary Plan's projection for DOC's Fiscal 2022 budget drops to \$1.15 billion.

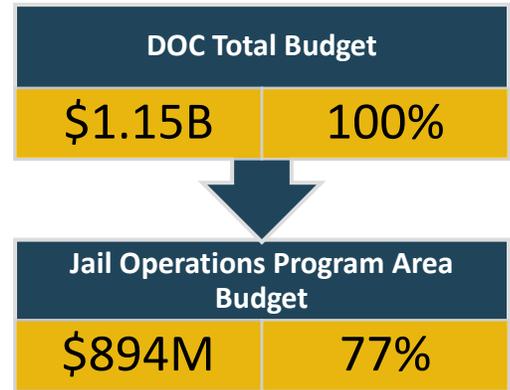
Agency Funding

DOC is almost entirely funded by the City and City tax levy funding makes up 99 percent of the Department's funding in Fiscal 2022. The limited State and federal funding that the Department receives is generally categorical and dedicated to specific functions or targeted reimbursements within the Department and do not support general operations. The largest source of federal revenue is from the State Criminal Alien Assistance Program, which provides federal payments to states and localities

that incur correctional officer salary costs for incarcerating undocumented individuals with certain criminal charges. This represents \$5.6 million in revenue in Fiscal 2022.

Program Area Overview

The Department’s budget has seven program areas. The largest is Jail Operations and the smallest is Rikers Security and Operations. Funding for Jail Operations comprises 77 percent of DOC’s total budget in Fiscal 2022, displayed on the right. The six other program areas constitute just 23 percent of the Department’s entire budget. Highlighted changes in DOC’s Program Areas in the Preliminary Plan are discussed below



- Jail Operations Program.** The Fiscal 2022 Preliminary Plan reduces the Jail Operations budget by \$12.9 million compared to the Fiscal 2021 Adopted Budget. The reduction in the Jail Operations Budget in Fiscal 2022 is driven almost entirely by reducing the budget for uniform staff and uniform overtime. The Department has closed four facilities in the last two fiscal years which has reduced the uniformed headcount. The reduction reflects PS savings by estimating the operational impacts of multiple facility closures and realigning staff to different posts. The chart below shows the Jail Operations Budget as of the Fiscal 2022 Preliminary Plan by PS and OTPS.

Jail Operations Program Budget FY19-FY22



Dollars in thousands

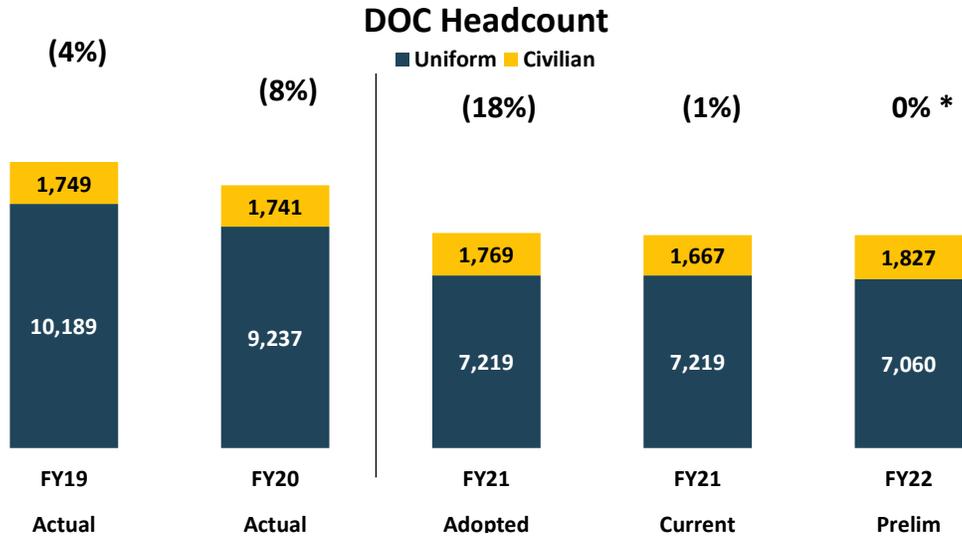
■ PS ■ OTPS

- Infrastructure and Environmental Health.** The Fiscal 2022 Preliminary Plan increases the Infrastructure and Environmental Health budget by approximately \$12.9 million. Funds budgeted in this program support the work of maintaining the infrastructure on Rikers Island. The changes in the Plan include a baseline increase of \$12.9 million for PS in the Rikers Island support services budget. Although this increase is for PS, there does not appear to be a headcount increase associated with this growth.

Headcount

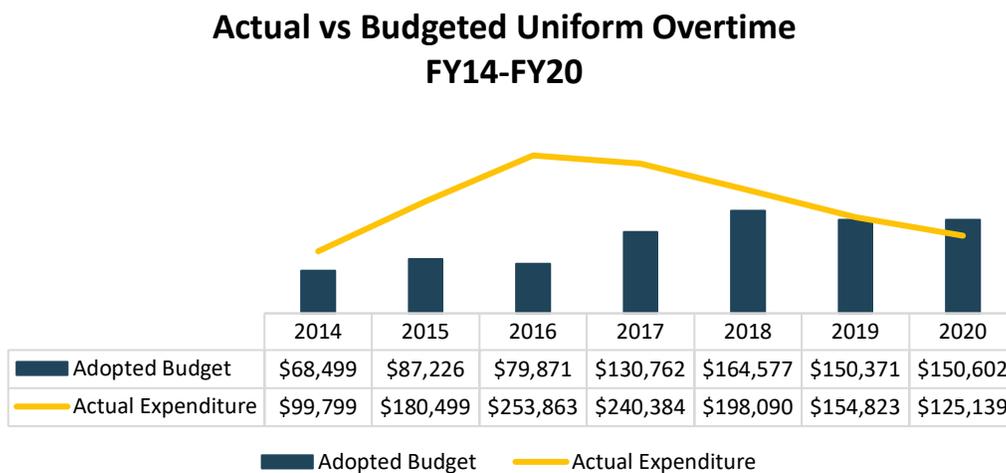
The Department’s Fiscal 2022 Budget supports a headcount of 8,887 including 7,060 uniformed positions and 1,827 civilian positions. DOC’s uniform headcount has been on the decline since Fiscal 2019. As the number of people in custody has fallen, DOC has closed facilities and reduced its

workforce. Closure of the Brooklyn Detention Center, Eric M. Taylor Center, Otis Bantam Correction Center, and the Manhattan Detention Center in Fiscal 2020 and 2021 drove an 18 percent decline in total headcount in Fiscal 2021.



*The difference of Fiscal 2021 Adopted Budget compared to Fiscal 2022 Preliminary Plan.

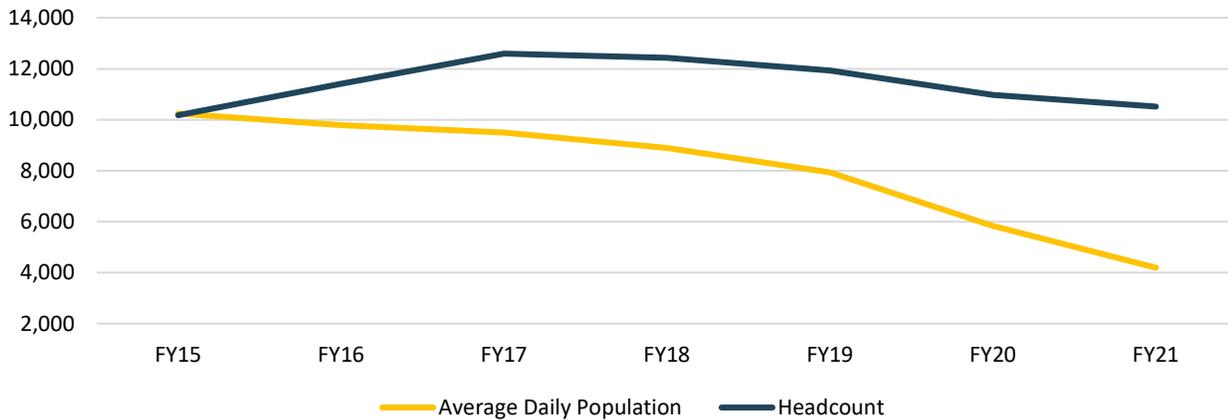
Uniform Overtime Budget. Historically, DOC consistently under-budgeted uniform overtime spending, and used straight time accruals to cover the shortage. In Fiscal 2018 the Department revised its baseline to cover actual overtime spending. As a result, the Department’s uniform overtime budget has more accurately projected spending on overtime since 2018. The chart below shows the budgeted and actual expenditures for uniform overtime from Fiscal 2014 to Fiscal 2020. The Fiscal 2021 Adopted Budget for uniform overtime is \$84.1 million and as of January, the Department’s actual expenditures total \$53.8 million, or 63 percent of the total budget.



Jail Closures and Declining Jail Population

During the last 10 years, as the population of people in custody has declined, DOC’s headcount remained relatively stable. The Department’s budget consistently supported a headcount and facility capacity that exceeded the average daily population (ADP). However, DOC’s uniform headcount has been on the decline since Fiscal 2019. As the number of people in custody has fallen, DOC has closed facilities and reduced its workforce.

Average Daily Population and Actual Total Headcount
(FY21 is 4-month Actual)



Aligning the Department’s operational capacity and its headcount with changes in the jail population will support more efficiencies in the Department’s budget. In addition, generating savings associated with population declines is crucial to the strategic decision to allocate savings for investments in new borough-based jails. However, declines in jail population have outpaced the reduction in the Department’s actual headcount. The table below provides an overview of substantial headcount reductions linked to facility closures and the transition off Rikers Island for Fiscal 2021 and Fiscal 2022.

Headcount Reductions and Savings Associated with Jail Closures

(Dollars in thousands)

	FY21			FY22		
	Savings	Headcount		Savings	Headcount	
		Uniform	Civilian		Uniform	Civilian
GMDC Closure	(\$55,186)	(698)	0	(\$55,186)	(698)	0
Uniformed Position Reductions (GMDC)	(\$14,094)	(179)	0	(\$14,094)	(179)	0
RNDC Housing Area Consolidation	(\$16,813)	(209)	0	(\$16,813)	(209)	0
Closure of EMTC and BKDC	(\$69,800)	(840)	0	(\$69,800)	(840)	0
Additional Facility Closures	(\$88,000)	(1,573)	0	(\$132,356)	(1,573)	0
TOTAL:	(\$243,893)	(3,499)	0	(\$288,249)	(3,499)	0

Coronavirus Response

COVID-19 has presented a number of challenges for maintaining the health and safety of staff and people in custody as well as the operational capacity of the Department. Several of these challenges and their relationship to the Department's budget are highlighted in this section.

- **Jail Population.** There was a steep decline in the jail population early in the pandemic. The jail population decreased 31 percent from March 16, 2020 to April 29, 2020 from 5,557 to 3,832. The population has steadily climbed again amid a slowdown of targeted releases, resumption of court operations, and increases in arrests return. On February 19, 2021 the jail population was 5,482. According to the Department, these trends have changed the composition of people in custody as lower level offenders were released through targeted and supervised release programs leaving a more challenging incarcerated population. According to the Preliminary Mayor's Management Report (PMMR), so far in Fiscal 2021, the rate of individuals with a Security Risk Group designation is approximately 23 percent compared to 18 percent in Fiscal 2020. In addition, in Fiscal 2021 54 percent of the population has a mental health diagnosis compared to 46 percent in Fiscal 2020. This is the first time the majority of people incarcerated have a mental health diagnosis since this indicator was added to the MMR in Fiscal 2009. 17 percent of the population has a serious mental health diagnosis in Fiscal 2021, up from 15 percent in Fiscal 2020. These indicators suggest that the current population does present increased challenges for the Department and its service provision. However, these indicators have been on the rise over several fiscal years and it is not yet apparent how the Department has shifted its ample existing resources to address these issues in the Fiscal 2022 Preliminary Plan.
- **Operational Challenges.** To mitigate the spread of COVID-19, the Department tried to decrease population density by reopening the Eric M. Taylor Center and utilizing more housing areas across all facilities at lower capacities. The Department maintains a system of segregated facilities and units based on whether people are new admissions, likely exposed asymptomatic individuals, or symptomatic or COVID-19 positive individuals. The Board of Correction (BOC) has found that housing units are routinely above 50 or 75 percent density, suggesting that the Department has not successfully been able to maintain this aspect of its mitigation strategy. In response, the Department has underlined the challenges of balancing its workforce with maintaining additional housing units.² According to DOC, a significant number of staff have been out sick throughout the pandemic which has severely limited the Department's ability to maintain lower density housing units. The average number of staff out sick has increased from approximately 500 in January 2020 to 1,200 in January 2021, the DOC reported to BOC at a January 2021 public meeting. Finally, in April 2020, there were reports that DOC staff were assigned multiple consecutive shifts that resulted in staff working for a full 24 hours. The Administration acknowledged the assignment of 24-hour shifts to certain staff on April 23,

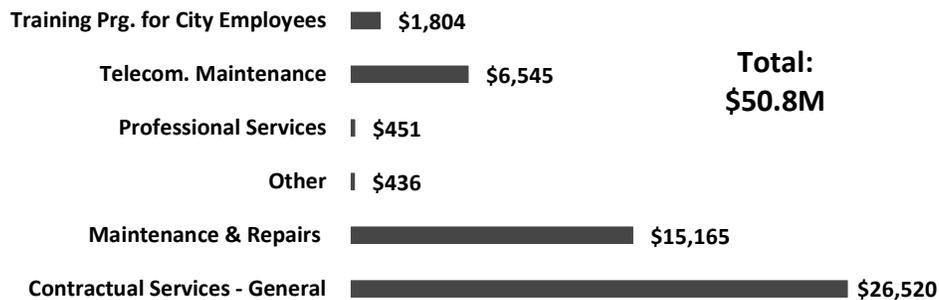
² <https://www1.nyc.gov/assets/boc/downloads/pdf/Meetings/2020/December/minutes-20201216.pdf>

2020 and said they would end.³ In February 2021, new reports emerged that this practice has continued.⁴

Contract Budget

Compared to the agency’s total budget, DOC’s contract budget is minimal. The Department’s total contract budget is \$50.8 million, or 4.3 percent of its total budget. Over half of the contract budget is for general contractual services. The chart below provides an overview of the Department’s contact budget by category of contract.

DOC Fiscal 2022 Preliminary Contract Budget



Dollars in thousands

Fiscal 2021 Preliminary Mayor’s Management Report

DOC’s PMMR outlines three service goals for the DOC:

1. provide a safe and secure environment for individuals in custody, staff, and host communities;
2. prepare individuals in custody for return to their neighborhoods as civil contributing members; and
3. provide correction-related services and information to the public.⁵

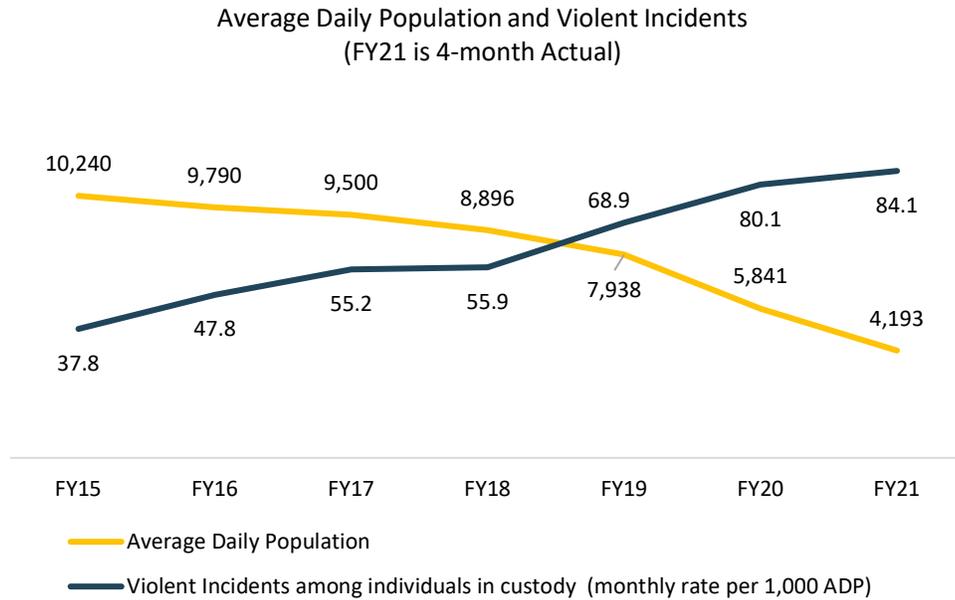
For the first service, the PMMR includes performance indicators on the rates of violent incidents, injuries, assaults, and use of force for both people incarcerated and DOC staff. The Fiscal 2021 PMMR shows that the City’s jails have become more violent for both people in custody and DOC staff and that violent incidents have resulted in more serious injuries. While the Department attributes the rise in violence to both changes in the population and modifications to their reporting system in Fiscal 2020, the PMMR shows that violence has increased in incidence and severity over the last five years.

³ <https://www.politico.com/states/new-york/albany/story/2020/04/23/corrections-unions-sue-city-for-long-shifts-lack-of-covid-19-testing-1279365>

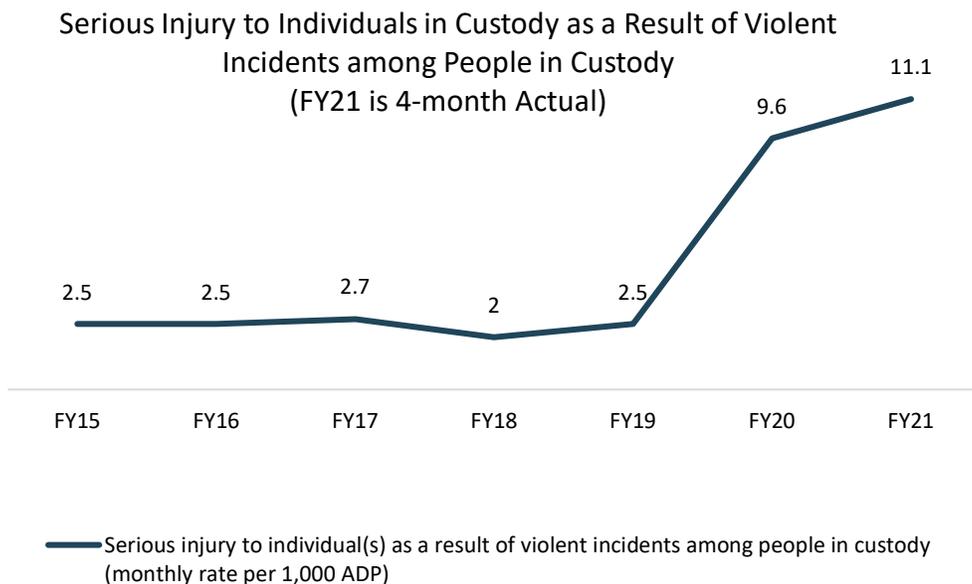
⁴ https://thechiefleader.com/news/news_of_the_week/coba-correction-dept-regularly-forcing-cos-to-work-triple-shifts/article_b516ed5a-72f5-11eb-9ef5-2ba449c0b440.html#utm_source=thechiefleader.com&utm_campaign=%2Fnewsletters%2Fheadlines%2F%3F-dc%3D1614033016&utm_medium=email&utm_content=headline

⁵ [Fiscal 2021 DOC PMMR](#)

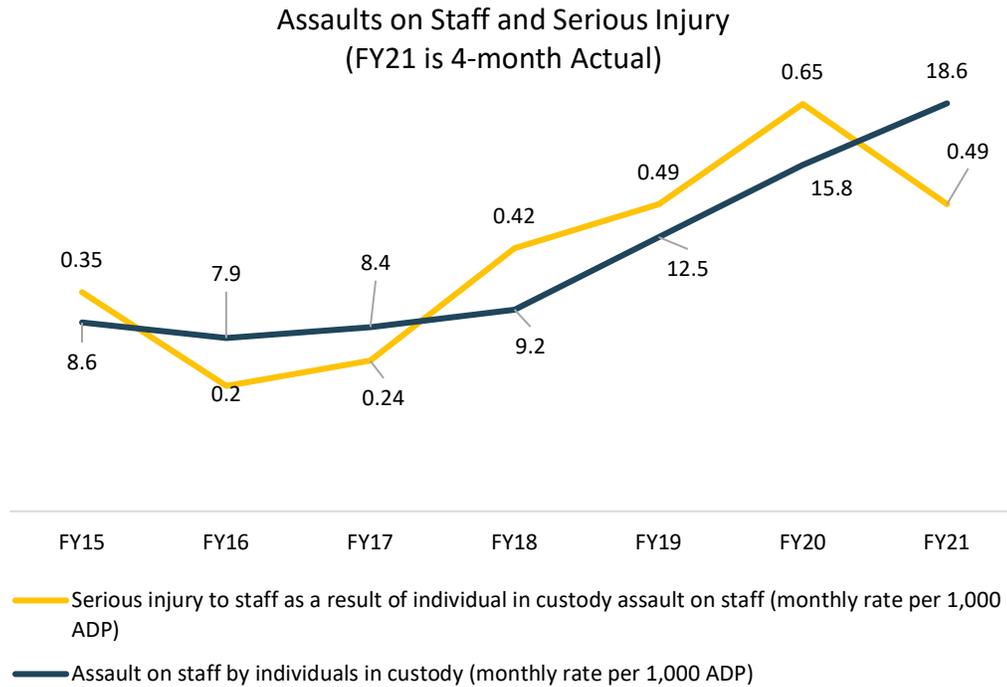
- Ensure the security and safety of individuals in DOC custody.** Violence indicators increased dramatically in Fiscal 2020 for both staff and people in custody. The PMMR also shows that violence has become more severe as it has increased. The rate of violent incidents among individuals in custody increased 67 percent in the past five years and increased 50 percent from Fiscal 2018 to the first four months of Fiscal 2021.



The rate of serious injury for violent incidents among people in custody rose by 284 percent from Fiscal 2019 to Fiscal 2020. Serious injuries rose again by 15 percent between Fiscal 2020 and the first four months of Fiscal 2021. Assaults on staff increased by 26 percent from Fiscal 2019 to Fiscal 2020. Since Fiscal 2016, the rate of assaults on staff has increased by approximately 100 percent.

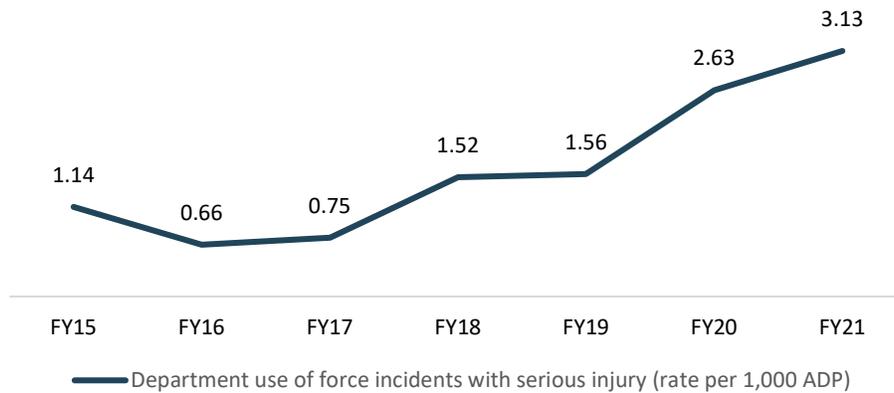


Assaults on staff have become more severe: serious injury to staff increased by 32 percent from Fiscal 2019 to Fiscal 2020. Serious injury to staff has declined by 24 percent in Fiscal 2021. Over the past five years, the rate of serious injury to staff has increased by 225 percent. Although slashing and stabbing incidents have decreased over the past five years, from Fiscal 2019 to Fiscal 2020 these incidents increased by 16 percent.



- Ensure that use of force is authorized and appropriate.** Use of force incidents increased minimally by two percent from Fiscal 2019 to Fiscal 2020. However, use of force incidents that resulted in serious injury increased by 68 percent during the same period. Between Fiscal 2020 and Fiscal 2016 the rate of use of force that results in serious injury has increased 298 percent. In the first four months of Fiscal 2021, the rate of serious injury rose by 19 percent compared to Fiscal 2020. The rate of use of force not resulting in an injury increased by 219 percent between Fiscal 2016 and Fiscal 2020. From Fiscal 2019 to Fiscal 2020 use of force incidents with no injury rose by 58 percent alone. In the first four months of Fiscal 2021, the rate of use of force incidents with no injury increased 45 percent over the same period last year.

Use of Force with Serious Injury
(FY21 is 4-month Actual)



- Accidents involving individuals in custody.** The PMMR shows that accidents involving individuals in custody rose sharply in Fiscal 2020. In Fiscal 2019 the Department saw just 27 of these incidents and in Fiscal 2020 there were 241, an increase of 792 percent.

Fiscal 2021 City Council Priorities

- Terms and Conditions.** Pursuant to a term and condition in the Fiscal 2019 Budget, the Department submits reports detailing the demographics of uniformed personnel, including gender and race. The most recent uniform demographic report indicates a diverse workforce as of October 2020. Of the total uniform staff, 90 percent were Correction Officers (CO) and the rest were in supervisory titles, which includes Captains, Assistant Deputy Wardens, Deputy Wardens, Deputy Wardens in Command, and Warden. The majority of COs are Black and nearly a quarter are Hispanic. White COs constitute 10 percent of all COs and eight percent of supervisory positions. At the higher ranks and supervisory positions, DOC’s uniformed leadership is 75 percent Black and 60 percent female.
- Closing Rikers and Points of Agreement.** As a part of the Uniform Land Use Review Procedure (ULURP) associated with the closure of Rikers and the Borough-Based Jails plan, the Council and the Administration negotiated a Points of Agreement (POA) that includes a total investment of \$391 million. The investments focus on four key areas 1) to prevent incarceration, 2) increase access to housing, 3) increase mental health services, and 4) reduce violence. The Fiscal 2021 Budget includes, \$88.4 million in new investments related to POA initiatives. Many POA initiatives are self-funded by City Agencies and did not appear in the budget as new funding. Notably, COVID-19 delayed several POA investments that were originally scheduled to come online in Fiscal 2021, including the Community Justice Center in Far Rockaway. The Administration has not provided an update on the expense budget commitments made in the POA despite multiple requests from the Council.

On February 26, 2021, the Mayor signed Intro. 1592-A into law. This bill will transfer jurisdiction of portions of Rikers Island that are not in active use as a jail site to the Department of Citywide Administrative Services beginning on July 1, 2021 and to be completed by August 31, 2027. It is unclear how the transfer of jurisdiction will impact the Department’s budget or result in additional savings.

More information on the POA can be found in the Council's Report on the Fiscal 2022 Preliminary Budget for the Mayor's Office of Criminal Justice and the Council's Budget Fact Sheet on the POA.

More information on the Borough Based Jails program is included in the capital section of this report.

In addition, Local Law 192 of 2019 (LL 192) requires MOCJ to provide the Council with a biannual update on the progress of closing Rikers Island and the transition to Borough Based Jails. This report includes information on the jail population and the current status of the procurement, design, and construction of Borough Based Jails capital projects.

More information on the Borough Based Jails program, including updates from the most recent LL 192 report, can be found in the capital section of this report.

Miscellaneous Revenue

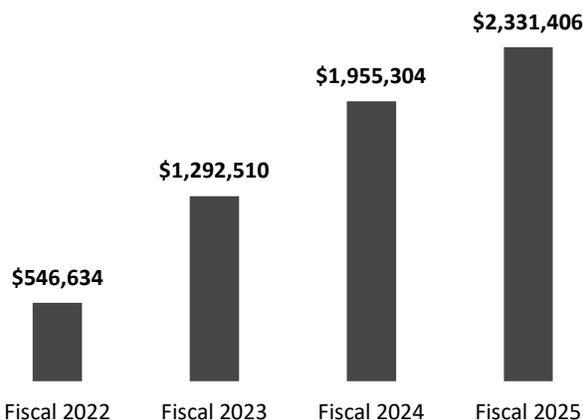
The Department collects revenue from jail commissary operations, vending machines, disciplinary penalties and a variety of fees and charges. The table below provides an overview of the Department's actual revenue in Fiscal 2019 and 2020 found in the Comprehensive Annual Financial Report (CAFR) prepared by the Comptroller, the Fiscal 2021 Adopted revenue Budget, the modified revenue budget for Fiscal 2021 and the projected revenue in the Fiscal 2022 Preliminary Budget. Notably, the actual revenue for commissary, sundries, fines, and vending machines (Privileges-Other) dropped significantly in Fiscal 2020 likely due to COVID-19 and the dramatic decline in jail population and court pen operations. Generally, the Fiscal 2022 projections return these revenue sources to their pre-pandemic level.

DOC Miscellaneous Revenue Budget Overview						
<i>Dollars in Thousands</i>						
Revenue Sources	FY19	FY20	FY21	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY21	FY22	FY21-FY22
Privileges-Other	\$477,494	\$205,478	\$660,000	\$660,000	\$660,000	\$0
Commissary Funds	12,907,789	10,183,718	11,000,000	7,700,000	13,000,000	2,000,000
Fines-General	1,005,360	600	25,000	25,000	25,000	0
Rentals-Other	14,100	7,901	0	0	0	0
Minor Sales	29,303	18,470	8,000	8,000	8,000	0
Sundries	5,423,762	2,203,510	1,801,000	1,801,000	1,801,000	0
State Criminal Aliens Assistance	0	0	5,961,617	5,961,617	5,961,617	0
Criminal, Juvenile Justice and Mental Health	123,556	90,580	0	0	0	0
Equitable Sharing Program	0	10,000	0	0	0	0
Supplemental Security Income	238,634	173,571	754,000	754,000	754,000	0
School Lunch-Prisons	58,821	0	900,000	900,000	900,000	0
School Breakfast Programs-Prisons	38,439	0	670,000	670,000	670,000	0
Reimbursement for State Ready Inmates	127,800	259,900	0	0	0	0
State Aid Transportation of Prisoners	798,280	0	1,049,000	1,049,000	1,049,000	0
School Breakfast and Lunch Programs	2,873	0	60,000	60,000	60,000	0
Local Government Records Management	0	0	0	75,000	0	0
Ryan White-Medical and Health Research Association	1,307,662	1,253,977	0	0	0	0
Non-Governmental Grants	345,807	301,196	0	0	0	0
Pollution Remediation-Bond Sales	2,986,731	1,287,188	0	0	0	0
TOTAL	\$25,886,410	\$15,996,089	\$22,888,617	\$19,663,617	\$24,888,617	\$2,000,000

**The difference of Fiscal 2021 Adopted compared to Fiscal 2022 Preliminary Budget.*

Fiscal 2022-2025 Preliminary Capital Budget

DOC Preliminary Capital Budget



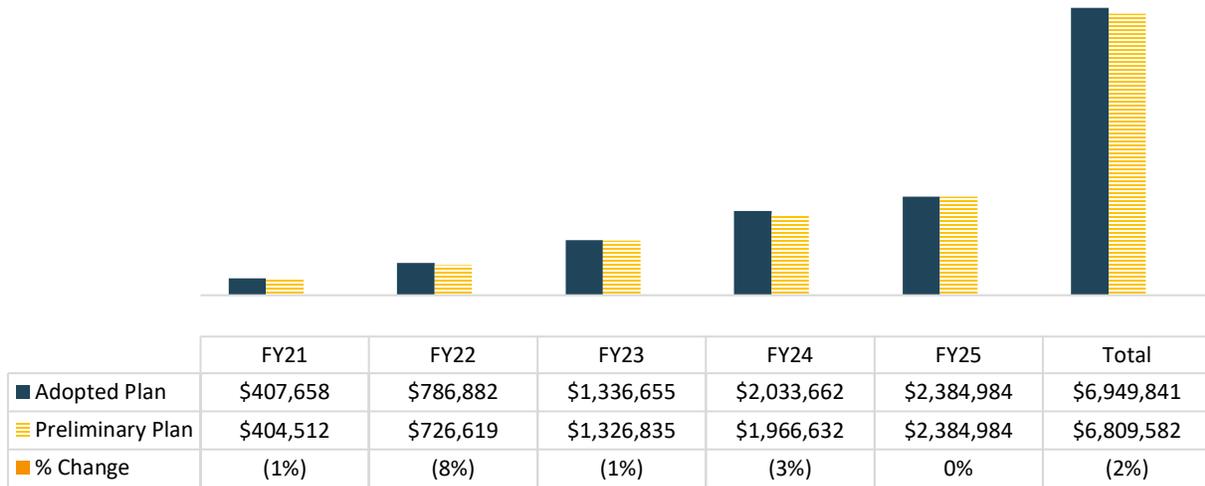
Dollars in thousands

The Department of Correction’s Fiscal 2022 Preliminary Capital Budget includes \$6.12 billion in Fiscal 2022-2025. This represents approximately 11 percent of the City’s total \$53.6 billion Capital Budget for 2022-2025. DOC’s Fiscal 2022 Preliminary Capital Budget is an estimate of the additional appropriations needed, in addition to the projected excess appropriations for Fiscal 2021, to fully fund the Department’s capital projects planned for next year. As of November 2020, DOC had \$807 million in available appropriations for Fiscal 2021.

Preliminary Capital Commitment Plan for Fiscal 2021-2025

The Department of Correction’s Preliminary Commitment Plan includes \$6.8 billion in Fiscal 2021-2025. This represents approximately eight percent of the City’s total \$84.1 billion Preliminary Commitment Plan.

DOC Fiscal 2021-2025 Capital Commitment Plan



Dollars in thousands

The Preliminary Capital Plan has decreased by approximately \$140 million to a total of \$6.8 billion, or a 2 percent reduction when compared to the Department’s Adopted Commitment Plan. This decrease is driven primarily by the reduction of approximately \$90 million across three projects: \$13 million for elevator rehabilitation in jail facilities, \$31 million for the Department’s fire life safety system, and \$46 million for miscellaneous infrastructure reconstruction.

2021 Preliminary Capital Commitment Plan Major Projects:

Borough Based Jails

The vast majority of DOC’s Capital Commitment Plan is dedicated to new jail facilities. Commitments for new jail facilities and related projects total approximately \$5.6 billion in Fiscal 2021-2025, or 82% of the Department’s total Plan. The Preliminary Commitment Plan does not introduce any changes from the Adopted Plan for these projects. The chart below shows the total planned commitments for all Borough Based Jail projects for Fiscal 2021-2025. This includes each new facility, the Queens garage project, and a miscellaneous budget line for associated projects.

Borough Based Jails Projects Fiscal 2021-2025



Dollars in thousands

The Adopted Capital Commitment Plan introduced discrete line items for the new jail facilities. Prior to that Plan, capital commitments were captured as a lump sum for “New Jail Facilities.” The figure below shows the total commitments across Fiscal 2021-2025 for each facility as reflected in the Preliminary Capital Commitment Plan. Delineating capital commitments by project will give the Council the ability to effectively monitor the projects and any changes to schedules or committed funds.

The Bronx



\$1,185,008

Brooklyn



\$1,297,215

Manhattan



\$1,669,931

Queens

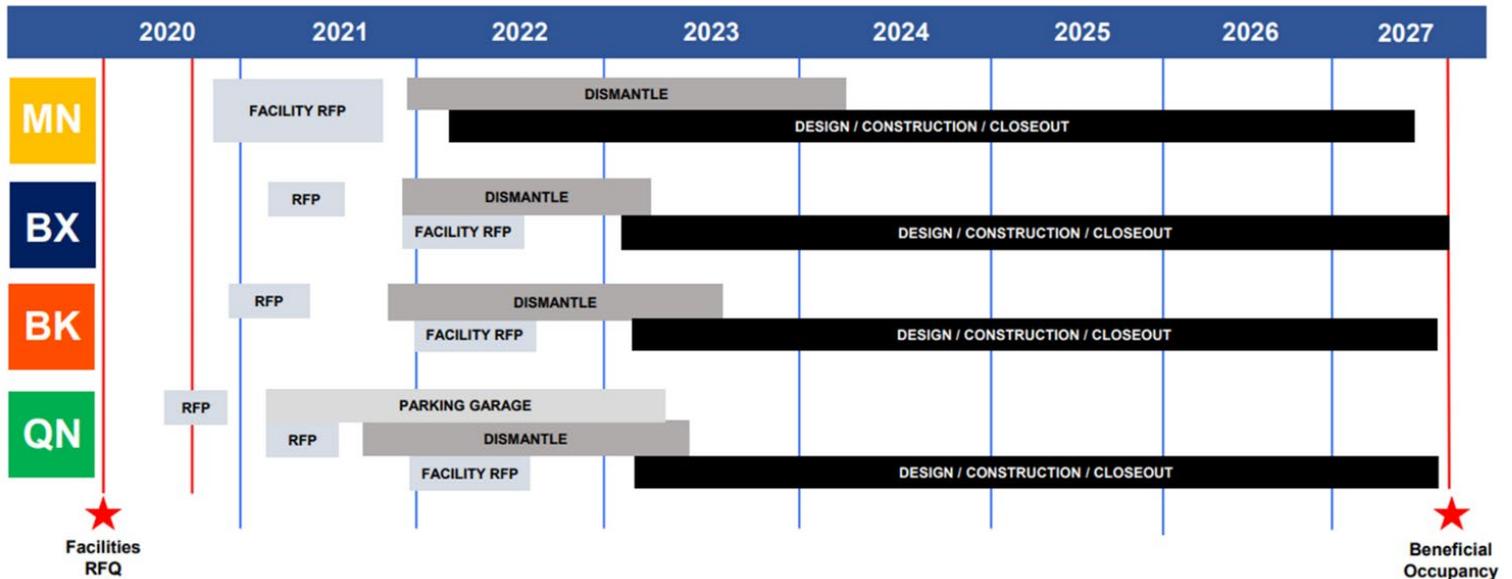


\$1,322,008

Total Commitments FY21-FY25: \$5,474,162

Dollars in thousands

In October 2020, the Administration announced that the original deadline of December 31, 2026 to transition from Rikers Island to new Borough Based Jail Facilities would be delayed until 2027. The figure below shows the new updated timeline for the phases of each new facility.



Source: DDC

As mentioned earlier, LL 192 requires MOCJ to submit biannual updates to the Council on the progress of Borough Based Jails. The latest LL 192 report was submitted in March 2021 and covers the period January 1, 2020 to December 31, 2020. Highlights from the report are discussed below.

- Borough Based Jails on Schedule for 2027.** According to the report, Borough Based Jails is on schedule for completion by August 2027 and the Administration does not anticipate amending the timeline again.
- Procurement is Underway.** DDC is actively procuring vendors for the dismantling of both the Brooklyn House of Detention and the Queens House of Detention. On February 12, 2021, DDC issued a Request for Qualification (RFQ) for the dismantling of the Manhattan Detention Center (MDC). This will allow DDC to move forward with the procurement process for the new Manhattan facility. Procurements for all four facilities will be staggered in the fourth quarter of 2021, according to the report.
- Public and Community Input Continues.** There are opportunities for community and advocacy groups to participate in design workshops, Neighborhood Advisory Council (NAC) meetings, and Community Board meetings about the design and construction of the new facilities. In addition, the Public Design Commission, Department of City Planning, and City Planning Commission will review and evaluate the proposal, design, and construction of projects at different stages throughout the process.

New K-9 and Emergency Service Unit (ESU) Facilities on Rikers Island

The Capital Commitment Plan includes \$3.2 million for a new facility for the Department’s K-9 unit and \$8.7 million for a new compound for the Department’s ESU on Rikers Island. Although the Department is currently in the process of transitioning off Rikers Island, the Capital Commitment Plan

includes funding for new facilities on the island. Currently, these commands’ spaces are in disrepair and there are no specific plans to transition these units to other facilities off Rikers Island.

Upgrades to the Rose M. Singer Center (RMSC)

The Plan includes approximately \$107 million to bring RMSC to a state of good repair. These projects include fire life safety upgrades, modifications to the visitor areas and entrances, and ventilation and heating upgrades. These projects are moving forward as of January 2021.

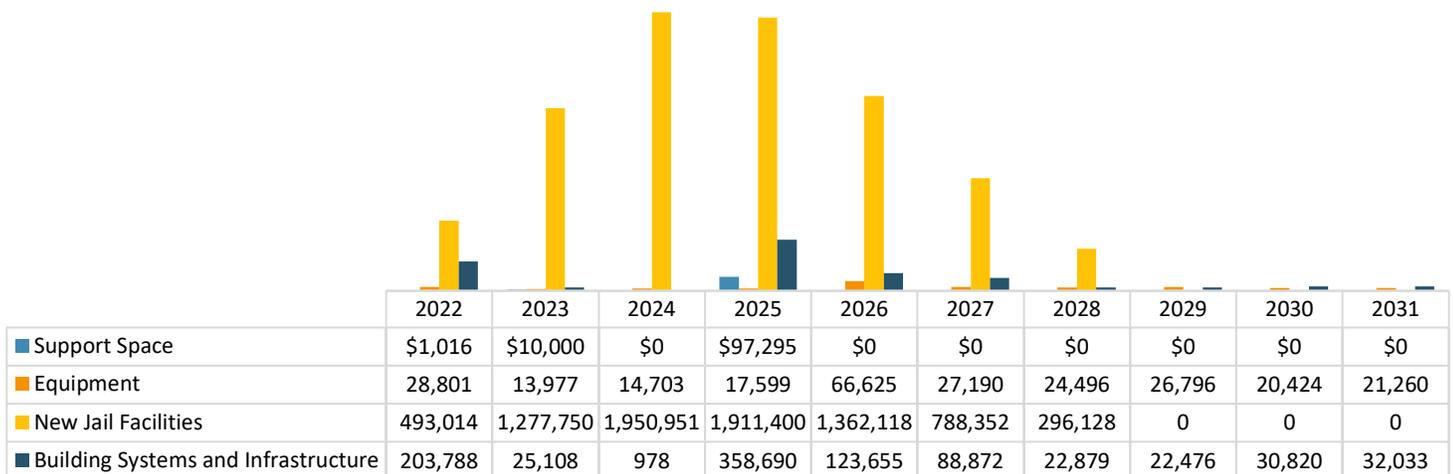
Rodman’s Neck

The Capital Commitment Plan reflects \$8 million for upgrades to the facilities at Rodman’s Neck, the City’s firing range and training facility. These commitments include funding for modular trailers and classrooms for DOC staff.

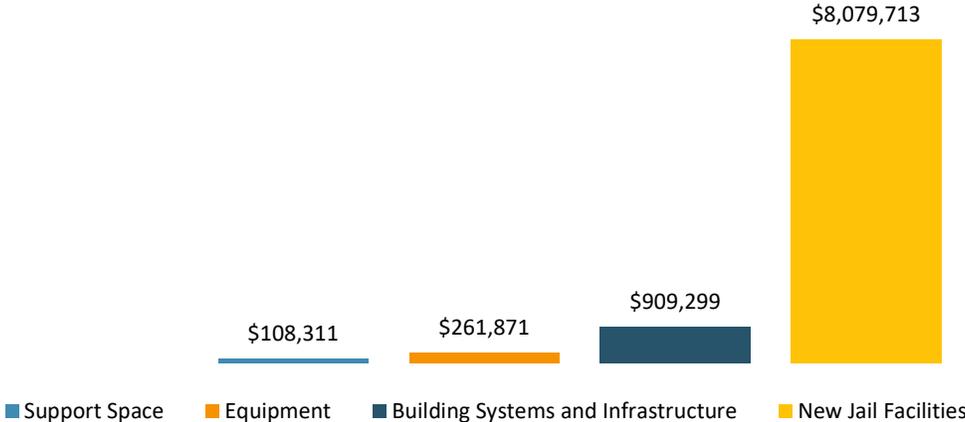
Preliminary Ten-Year Capital Strategy Fiscal 2022-2031

The City’s Ten-Year Strategy totals \$118.8 billion, which is \$1.9 billion larger than the \$116.9 billion Fiscal 2020-2029 Ten-Year Strategy. DOC’s Ten-Year Capital Strategy totals \$9.3 billion, or 8 percent of the City’s total Strategy. Like the Capital Commitment Plan, the Ten-Year Capital Strategy is predominantly dedicated the new jail facilities projects for Borough Based Jails. Between Fiscal 2022 and Fiscal 2028, capital commitments for new jails are larger than the three other categories of commitments combined: support space, equipment, and building systems and infrastructure. In Fiscal 2024, the Capital Strategy projects that 99 percent of the spending will be on the new jail facilities. Overall, 86 percent of the Capital Strategy is dedicated to new jails while just 14 percent is pegged to all other categories. The first chart below shows the Ten-Year Capital Strategy by year and project type from Fiscal 2022 to Fiscal 2031. The second chart shows the total amount by category across the same period.

FY22-31 Preliminary Ten-Year Capital Strategy by Year and Project Type



DOC Capital Plan by Project Type Fiscal 2022-Fiscal 2031



Dollars in thousands

Appendices

A: Budget Actions in the November and the Preliminary Plans

<i>Dollars in Thousands</i>	FY21			FY22		
	City	Non-City	Total	City	Non-City	Total
DOC Budget as of the Adopted FY21 Budget	\$1,139,741	\$10,281	\$1,150,022	\$1,208,419	\$10,281	\$1,218,700
New Needs						
Subtotal, New Needs	\$0	0	\$0	\$0	0	\$0
November 2020, Other Adjustments						
Citywide Discretionary Training Freeze	(142)	0	(142)	0	0	0
EDR ROLLOVER TO FY21	0	610	610	0	0	0
Energy Personnel	0	90	90	0	0	0
ExCel Projects	0	63	63	0	0	0
Fund Psychological Testing	0	100	100	0	0	0
Labor Funding ADWA	468	0	468	863	0	863
LGRIMF	0	75	75	0	0	0
Managerial/OJ Furlough Savings	(358)	0	(358)	0	0	0
Managerial/OJ Furlough Savings	(7)	0	(7)	0	0	0
OEO Funding Adjustment	(25)	0	(25)	0	0	0
Vehicle Purchase Freeze	(532)	0	(532)	(1,331)	0	(1,331)
Other Adjustments, Subtotal	(\$596)	\$938	\$342	(\$468)	\$0	(\$468)
November 2020, Savings						
Uniform Overtime Savings	0	0	0	(21,147)	0	(21,147)
Savings, Subtotal	\$0	\$0	\$0	(\$21,147)	\$0	(\$21,147)
FY22 Preliminary Plan, Other Adjustments						
Citywide Wireless Services	(29)	0	(29)	(58)	0	(58)
COBA Deferral	(8,915)	0	(8,915)	8,915	0	8,915
EDR Advance	127	0	127	0	0	0
Subtotal, Other Adjustments January	(\$8,817)		(\$8,817)	8,857	\$0	\$8,857
FY22 Preliminary Plan, Savings						
Uniformed Overtime Savings	0	0	0	(48,800)	0	(48,800)
Hiring and Attrition Management	(1,211)	0	(1,211)	0	0	0
Subtotal, Savings	(\$1,211)	0	(\$1,211)	(\$48,800)	\$0	(\$48,800)
TOTAL, All Changes	(\$10,624)	\$938	(\$9,686)	(\$61,558)	\$0	(\$61,558)
DOC Budget as of the Preliminary FY22 Budget	\$1,128,991	\$11,346	\$1,140,337	\$1,146,862	\$10,281	\$1,157,143

B: DOC Contract Budget

DOC FY22 Preliminary Contract Budget				
<i>Dollars in Thousands</i>				
Category	FY21 Adopted	Number of Contracts	FY22 Preliminary	Number of Contracts
Cleaning Services	\$175	1	\$175	1
Contractual Services - General	26,547	13	26,520	13
Maintenance and Repairs - General	14,798	30	15,048	30
Maintenance and Repairs - Motor Vehicle Equip	25	1	22	1
Office Equipment Maintenance	95	6	95	6
Prof. Services - Computer Services	-	0	-	0
Prof. Services - Other	452	5	452	5
Telecommunications Maintenance	6,621	2	6,454	2
Temporary Services	1	1	1	1
Training Program for City Employees	1,804	2	1,804	2
Transportation Services	261	1	261	1
TOTAL	\$50,779	62	\$50,832	62

C: Program Areas

Administration-Academy and Training

Administration-Academy and Training						
<i>Dollars in Thousands</i>						
	FY19 Actual	FY20 Actual	FY21 Adopted	Preliminary Plan		*Difference
				FY21	FY22	FY21-FY22
Spending						
Personal Services						
Full-Time Salaried - Uniformed	\$24,017	\$10,186	\$9,214	\$9,244	\$12,096	\$2,882
Full-Time Salaried - Civilian	1,481	1,538	1,136	1,125	815	(\$321)
Additional Gross Pay	1,567	1,378	0	0	0	0
Overtime - Uniformed	2,875	1,774	0	0	0	0
Overtime - Civilian	55	39	0	0	0	0
Fringe Benefits	81	98	0	0	0	0
Unsalaries	145	141	0	0	0	0
Subtotal	\$30,222	\$15,155	\$10,350	\$10,369	\$12,911	\$2,561
Other Than Personal Services						
Supplies and Materials	\$104	\$25	\$100	\$100	\$100	\$0
Property and Equipment	0	0	642	29	642	0
Other Services and Charges	1,233	2,347	0	1,625	0	0
Contractual Services	2,248	869	4,440	2,635	4,440	0
Subtotal	\$3,585	\$3,241	\$5,182	\$4,389	\$5,182	\$0
TOTAL	\$33,807	\$18,396	\$15,532	\$14,758	\$18,093	\$0
Funding						
City Funds	\$33,807	\$18,396	\$15,532	\$14,758	\$18,093	\$2,561
TOTAL		\$18,396	\$15,532	\$14,758	\$18,093	\$2,561
Budgeted Headcount						
Full-Time Positions - Uniform	478	88	122	122	122	0
Full-Time Positions - Civilian	21	15	17	17	12	(5)
TOTAL	110	103	139	139	134	(5)

*The difference of Fiscal 2021 Adopted Budget compared to Fiscal 2022 Preliminary Budget.

Administration-Management & Administration

Administration-Mgmt and Administration						
<i>Dollars in Thousands</i>						
	FY19	FY20	FY21	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY21	FY22	FY21-FY22
Spending						
Personal Services						
Full-Time Salaried - Uniformed	\$14,805	\$16,769	\$19,930	\$19,930	\$20,296	\$366
Full-Time Salaried - Civilian	48,490	51,125	51,514	51,396	51,558	\$44
Additional Gross Pay	2,635	3,103	53	53	96	\$43
Overtime - Uniformed	4,406	4,793	0	0	0	\$0
Overtime - Civilian	3,451	2,895	0	0	0	\$0
Fringe Benefits	158	173	0	0	0	\$0
Unsalaries	28	46	0	0	0	\$0
Subtotal	\$73,973	\$78,904	\$71,496	\$71,378	\$71,949	\$453
Other Than Personal Services						
Supplies and Materials	\$1,634	\$1,436	\$1,015	\$951	\$1,025	\$9
Property and Equipment	3,568	2,982	2,274	2,255	2,299	\$25
Other Services and Charges	12,902	15,470	13,758	16,267	13,983	\$225
Fixed & Misc. Charges	152	147	42	47	47	\$5
Contractual Services	9,919	9,908	10,169	11,458	9,997	(\$172)
Subtotal	\$28,175	\$29,944	\$27,258	\$30,978	\$27,351	\$92
TOTAL	\$102,149	\$108,847	\$98,755	\$102,357	\$99,300	\$545
Funding						
Capital-IFA			\$778	\$778	\$778	\$0
City Funds			97,976	101,414	98,522	\$546
State			0	75	0	
Intra City			0	90	0	\$0
TOTAL	\$102,149	\$108,847	\$98,755	\$102,357	\$99,300	\$546
Budgeted Headcount						
Full-Time Positions - Uniform	165	188	226	226	226	0
Full-Time Positions - Civilian	626	640	647	609	608	(39)
TOTAL	791	828	873	835	834	(39)

**The difference of Fiscal 2021 Adopted Budget compared to Fiscal 2022 Preliminary Budget.*

Jail Operations

Jail Operations						
<i>Dollars in Thousands</i>						
	FY19	FY20	FY21	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY21	FY22	FY21-FY22
Spending						
Personal Services						
	\$635,924	\$612,437	\$564,510	\$564,885	\$545,296	
Full-Time Salaried - Uniformed						(\$19,213)
Full-Time Salaried - Civilian	41,499	38,495	56,037	51,795	56,288	\$251
Other Salaried and Unsalari ed	5,749	5,329	6,335	6,435	6,338	3
Additional Gross Pay	86,019	79,191	102,669	95,874	104,061	1,393
Overtime - Uniformed	128,345	100,895	84,132	84,132	80,655	(3,477)
Overtime - Civilian	10,996	7,631	6,411	9,411	6,411	0
Fringe Benefits	25,045	25,410	24,306	15,391	33,221	8,915
Subtotal	\$933,578	\$869,387	\$844,400	\$827,923	\$832,272	(\$12,128)
Other Than Personal Services						
Supplies and Materials	\$39,996	\$34,001	\$41,354	\$34,305	\$41,248	(\$106)
Fixed and Misc. Charges	785	42	2,323	76	1,992	(331)
Property and Equipment	4,050	3,920	2,429	2,103	1,115	(1,315)
Other Services and Charges	30,495	23,254	7,773	8,389	8,778	1,005
Social Services	5,775	5,621	2,827	3,727	2,827	0
Contractual Services	10,898	7,856	5,745	9,296	5,720	(25)
Subtotal	\$91,999	\$74,695	\$62,452	\$57,897	\$61,681	(\$771)
TOTAL	\$1,025,578	\$944,084	\$906,852	\$885,830	\$893,953	(\$12,899)
Funding						
City Funds			\$897,443	\$876,258	\$884,544	(\$12,899)
Federal - Other			8,286	8,286	8,286	0
Intra City			15	178	15	0
State			1,109	1,109	1,109	0
TOTAL			\$906,852	\$885,830	\$893,953	(\$12,899)
Budgeted Headcount						
Full-Time Positions - Uniform	8,764	8,171	6,252	6,252	6,093	(159)
Full-Time Positions - Civilian	629	587	715	651	784	69
TOTAL	9,393	8,758	6,967	6,903	6,877	90

**The difference of Fiscal 2021 Adopted Budget compared to Fiscal 2022 Preliminary Budget.*

Operations-Hospital Prison Ward

Enforcement - General						
<i>Dollars in Thousands</i>						
	FY17	FY18	FY19	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY19	FY20	FY19-FY20
Spending						
Personal Services						
Full-Time Salaried - Uniform	\$7,228	\$7,433	\$8,852	\$8,852	\$8,852	\$0
Full-Time Salaried - Civilian	4,664	4,660	6,320	4,963	4,995	(1,326)
Other Salaried and Unsalariad	2	11	35	35	35	0
Additional Gross Pay	807	833	884	884	884	0
Overtime - Uniformed	751	1,102	780	780	780	0
Overtime - Civilian	71	89	82	82	82	0
Fringe Benefits	0	0	47	47	47	0
Subtotal	\$13,523	\$14,128	\$17,000	\$15,643	\$15,675	(\$1,326)
Other Than Personal Services						
Supplies and Materials	\$561	\$121	\$568	\$555	\$543	(\$25)
Fixed and Misc. Charges	0	2	0	0	0	0
Property and Equipment	518	478	538	556	563	25
Other Services and Charges	92	603	100	90	100	0
Contractual Services	59	26	4	9	4	0
Subtotal	\$1,230	\$1,228	\$1,210	\$1,210	\$1,210	\$0
TOTAL	\$14,754	\$15,356	\$18,210	\$16,853	\$16,885	(\$1,326)
Funding						
City Funds			\$18,210	\$16,853	\$16,885	(\$1,326)
TOTAL	\$14,754	\$15,356	\$18,210	\$16,853	\$16,885	(\$1,326)
Budgeted Headcount						
Full-Time Positions - Civilian	103	95	151	114	114	(37)
Full-Time Positions - Uniform	108	107	112	112	112	0
TOTAL	211	202	263	226	226	(37)

**The difference of Fiscal 2019 Adopted Budget compared to Fiscal 2020 Preliminary Budget.*

Operations-Infrastructure & Environmental Health

Engineering						
<i>Dollars in Thousands</i>						
	FY17	FY18	FY19	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY19	FY20	FY19-FY20
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$3,785	\$4,199	\$4,375	\$4,515	\$4,616	\$240
Other Salaried and Unsalariad	70	69	36	36	36	0
Additional Gross Pay	115	209	64	64	64	0
Overtime - Civilian	2	7	49	49	49	0
Subtotal	\$3,972	\$4,484	\$4,524	\$4,664	\$4,765	\$240
Other Than Personal Services						
Supplies and Materials	\$265	\$277	\$284	\$281	\$284	\$0
Property and Equipment	40	25	37	54	37	0
Other Services and Charges	817	729	33	3,688	33	0
Contractual Services	2,345	1,965	2,238	3,019	3,238	1,000
Subtotal	\$3,467	\$2,997	\$2,592	\$7,041	\$3,592	\$1,000
TOTAL	\$7,440	\$7,480	\$7,116	\$11,706	\$8,357	\$1,240
Funding						
City Funds			\$3,058	\$6,852	\$4,066	\$1,008
Capital- IFA			4,058	4,194	4,291	232
Intra City			0	660	0	0
TOTAL	\$7,440	\$7,480	\$7,116	\$11,706	\$8,357	\$1,240
Budgeted Headcount						
Full-Time Positions - Civilian	46	46	51	51	51	0
TOTAL	46	46	51	51	51	0

*The difference of Fiscal 2019 Adopted Budget compared to Fiscal 2020 Preliminary Budget.

Operations-Rikers Security & Operations

General Administration						
<i>Dollars in Thousands</i>						
	FY17	FY18	FY19	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY19	FY20	FY19-FY20
Spending						
Personal Services						
Full-time Salaried - Uniform	\$9,222	\$9,684	\$8,099	\$8,099	\$8,223	\$124
Full-Time Salaried - Civilian	26,930	28,226	27,744	28,503	29,251	1,508
Other Salaried and Unsalariad	1,332	1,316	849	858	868	18
Additional Gross Pay	1,500	1,643	1,117	1,117	1,131	13
Overtime - Uniformed	962	1,379	506	506	539	33
Overtime - Civilian	958	986	(266)	186	123	389
Fringe Benefits	13	15	70	70	70	0
Subtotal	\$40,917	\$43,250	\$38,118	\$39,339	\$40,204	\$2,086
Other Than Personal Services						
Supplies and Materials	\$26,376	\$34,032	\$35,769	\$33,775	\$36,636	\$867
Fixed and Misc. Charges	6,529	2,479	27	28	12	(15)
Property and Equipment	4,440	1,342	469	799	469	0
Other Services and Charges	40,152	47,895	50,501	51,127	56,154	5,654
Contractual Services	10,726	14,446	7,804	10,979	5,694	(2,109)
Subtotal	\$88,223	\$100,194	\$94,570	\$96,708	\$98,965	\$4,396
TOTAL	\$129,140	\$143,444	\$132,687	\$136,047	\$139,169	\$6,482
Funding						
City Funds			\$130,119	\$132,731	\$136,546	\$6,426
Capital- IFA			1,061	1,102	1,130	69
State			25	84	0	(25)
Federal - Other			0	461	0	0
Intra City			1,482	1,643	1,493	12
TOTAL	\$129,140	\$143,444	\$132,687	\$136,047	\$139,169	\$6,482
Budgeted Headcount						
Full-Time Positions - Civilian	322	322	347	348	348	1
Full-Time Positions - Uniform	101	101	74	74	74	0
TOTAL	423	423	421	422	422	1

*The difference of Fiscal 2019 Adopted Budget compared to Fiscal 2020 Preliminary Budget.

Health and Programs

Health and Programs						
<i>Dollars in Thousands</i>						
	FY19	FY20	FY21	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY21	FY22	FY21-FY22
Spending						
Personal Services						
Full-Time Salaried - Uniformed	\$4,097	\$4,286	\$3,573	\$3,573	\$4,408	\$835
Full-Time Salaried - Civilian	10,013	10,684	7,438	7,402	9,110	1,672
Other Salaried and Unsalariated	19	0	0	0	0	0
Additional Gross Pay	758	731	0	0	0	0
Overtime - Uniformed	876	669	0	0	0	0
Overtime - Civilian	670	597	0	0	0	0
Fringe Benefits	51	58	0	0	0	0
Subtotal	\$16,484	\$17,024	\$11,011	\$10,975	\$13,518	\$2,507
Other Than Personal Services						
Supplies and Materials	\$1,504	\$972	\$2,431	\$1,656	\$2,179	(\$252)
Fixed and Misc. Charges	138	63	0	36	0	0
Property and Equipment	1,273	1,624	725	1,513	725	0
Other Services and Charges	6,640	6,910	11,372	6,268	11,373	2
Social Services	264	160	1,020	120	1,020	0
Contractual Services	26,408	25,473	20,111	26,244	20,361	250
Subtotal	\$36,226	\$35,202	\$35,658	\$35,838	\$35,658	\$0
TOTAL	\$52,710	\$52,227	\$46,669	\$46,813	\$49,176	\$2,507
Funding						
City Funds			\$46,577	\$46,721	\$49,083	\$2,507
Intra City			93	93	93	0
TOTAL	\$52,710	\$52,227	\$46,669	\$46,813	\$49,176	\$2,507
Budgeted Headcount						
Full-Time Positions - Uniform	45	46	49	49	49	0
Full-Time Positions - Civilian	153	179	108	108	141	33
TOTAL	198	225	157	157	190	33

**The difference of Fiscal 2021 Adopted Budget compared to Fiscal 2022 Preliminary Budget.*