CITY COUNCIL
CITY OF NEW YORK

TRANSCRIPT OF THE MINUTES

Of the

CHARTER REVISION COMMISSION 2019

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OF THE MIN

COMMISSIONERS: Sal Albanese

Dr. Lilliam Barrios-Paoli

Lisette Camilo James Caras

Eduardo Cordero, Sr.

Stephen Fiala Paul Gavin Lindsay Greene Alison Hirsh

Rev. Clinton Miller

Sateesh Nori Dr. Merryl Tisch

James Vacca Carl Weisbrod A P P E A R A N C E S (CONTINUED)

[background comments] [sound check]
[gavel]

CHAIRPERSON BENJAMIN: [off mic] I call this—[on mic] I call this meeting to order of the Charter Revision Commission of 2019. I'd like to welcome everyone to this public meeting of the Commission. I'm Gail Benjamin, the Chair of the Commission, and I am joined by the following Commissioners: Dr. Merryl Tisch to my left, Reverend Clinton Miller to her left, Commissioner Lindsay—why do I do that all the time, Lindsay.

COMMISSIONER GREENE: Greene.

CHAIRPERSON BENJAMIN: Greene to his

left, and former Council Member James Vacca to her

left. Below in the deas is former Council Member

Fiala, Ed Cordero, Allison Hirsh, Carl Weisbrod,

former Council Member Sal Albanese above and to the

far right is Mr. Caras. To his left is Sateesh Nori.

To his left is Paula Gavin, and my Counsel David

Seitzer. With those Commission Members present, we

have a quorum. Before we begin, I will entertain a

motion to adopt the Minutes of the Commission's last

meeting on December 10<sup>th</sup> at City Hall, a copy of

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CHARTER REVISION COMMISSION 2019
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    which has been provided to all of the Commissioners.
    I there a second? Any discussion
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                COMMISSIONER: [off mic] I second it.
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                CHAIRPERSON BENJAMIN: Any discussion?
    All in favor?
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                COMMISSIONERS: [in unison] Aye.
                CHAIRPERSON BENJAMIN: Opposed? Do you
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    want to say that?
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                COMMISSIONER: [off mic] I'll just read
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    the minutes. (sic)
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                CHAIRPERSON BENJAMIN: Okay.
                                               The motion
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    carries. Since Early September -- since early
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     September, this Commission has heard from the New
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    Yorkers throughout the five boroughs about their
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    ideas for improving the City Charter, the city's
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    foundational document. The Charter lays out the
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    essential functions and responsibilities of municipal
    government, which touch upon many different aspects
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    of how we all live and work together in this city.
     Through hours of testimony at public hearings as well
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    as extensive engagement at events, meetings and
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    online, we have received ideas from hundreds of
    people and organizations that represent the wide
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cross-section of communities and perspectives that

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make up our great city. While a great many of the proposals we received have merit, and are worthy of consideration, the reality of our limited time and resources demands that we be discerning about where to focus our efforts. We know that this not necessarily easy. We appreciate the time and efforts of everyone who has submitted ideas, but building consensus, which is going to be necessary if this historic approach to Charter revision is going to be successful is both difficult and necessary and begins right now. Last month in order to begin this task of focusing our work, we adopted a set of focused criteria to help guide our decision making about the most worthwhile and impactful ideas, which we would We directed the Commission staff to focus on changes that for example we can legally make that would likely require referendum to accomplish, and that focus on structural changes that advance important values. We have before us today the result of that work. The focus area that the staff recommends we pursue based on those criteria have been identified and grouped into four overarching buckets: Elections, Governance, Finance and Land use. We are going to discuss each buck separately.

2 I, of course, welcome a robust discussion on each.

3 It is my hope, however, that we are then able to

4 decide together to move forward with a specific set

of focus areas that will help guide the critical next

6 stage of our work. With that, let's begin with

7 | elections. The staff recommends that the Commission-

8 Okay, Carl.

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COMMISSIONER WEISBROD: Yeah, Madam Chair, before we go into a specific discussion of specific buckets, and I know we're going to do that, I would ask that you at least entertain a couple of just general observations. One, as I've said before, and I want to reiterate, this is a very unusual commission in the sense that every who has been appointed to this Commission has been appointed by somebody who will not hold their current office in 2022 and, therefore, it liberates us to think about the issues that are before us in a way that is for the good of the city as a whole and not limited to a view of any particular office holder who is holding a particular office at this time. And so, as we go through these buckets, I would strongly urge that we adopt a principle that what we recommend will take effect whatever changes the voters of the city

diffuse to the point where we are not effectively

bringing just the most important issues to the voters

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for adoption ideally beginning in the next round of municipal elections, which will for the most part be January 1, 2022. Thank you.

CHAIRPERSON BENJAMIN: Carl, I understand what you're saying, but I don't think that that's before us at this moment, and if you would like to discuss it further, I am happy to discuss when transitions might be appropriate, and whether they would be appropriate for different items that we might be interested in. There may be some that are appropriate for inclusion in 2022. There may be others that are appropriate for 2020, and I don't think we're ready to judge that at this point in time. As to the topics and the broadness of them, that was, I think the purpose of winnowing and the criteria that we gave the staff to use in winnowing down the list. If you're suggesting we add a fifth criteria, I'm-I think that we directed the staff in this way, and that we should looked at the list we have. If you think that there are topics that should be removes because you think that we either can't effectively deal with them in the amount of time we have or there are too many topics, I would certainly take a look at that, and I think the members here

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would be willing to discuss that, but I don't know
short of that what we could kind of do in response.

Chair, could I--?

CHAIRPERSON BENJAMIN: Yes.

COMMISSIONER: So, it is—I guess is it—is it fair to say that would be an open topic for discussion as we get into specific proposals going forward when certain of them should be effective and not effective?

CHAIRPERSON BENJAMIN: Yes.

COMMISSIONER: Okay, that's helpful because I-I concur with a lot of Carl's concerns about certain things being-seeming inappropriate to implement in the very near term outside of a few things.

CHAIRPERSON BENJAMIN: Okay, we will certainly have that discussion as we hone in on the ideas that are actually going to be before us. I think it's very hard to have that conversation in the abstract. Anyone else? Okay. Proposals for the establishment of ranked choice voting system often know as instant runoff voting, or a similar system and related election process reforms. For example, the elimination of duplicative primary elections.

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These are the items that the staff is recommending that the Commission focus on based on examining theover 600 ideas and winnowing the down by considering the criteria that we directed them to use. Proposals relating to how members of the Redistricting Commission are selected, who may serve on such commission, and how district maps are drawn and adopted, and proposals relating to the structure of the Campaign Finance Board. For example, how members of the board are appointed, and establishing an alternative public Campaign Financing system such as a democracy voucher system. Are there any comments or point of discussion? [pause] Sal.

COMMISSIONER ALBANESE: [off mic] Yeah, I would just--

 $\label{eq:chairperson benjamin: You've got to turn on your mic. \\$ 

COMMISSIONER ALBANESE: [on mic] Oh,
thanks—thank you, Madam Chair. I would like to add
to the elections focus areas, and one particular
item, which is further study of nonpartisan
elections. We've seen—we've seen a number of
elections where the—the growing number of
independents in the city, which is the registration

2 is growing by leaps and bounds are basically penalized under our New York City elections because 3 they can't vote in primaries and I-I believe that 4 nonpartisan elections will increase participation. 5 It will also emulate what other cities are doing, 6 7 Chicago, Philadelphia. This is not-this is not revolutionary, and I think that I would like some 8 experts to come in to talk about the issue in-depth. 9 I've had a couple of conversations with the-the dean 10 of New York Law School, Anthony Crowe, who headed the 11 12 Commission in 2003 that actually put nonpartisan 13 elections on the ballot and it failed, and it failed for a number of unique character-unique dynamics. So, 14 15 I'd like for him to come in and explain, but I think 16 it's worthwhile-worthwhile exploring. Actually, it's-it's nothing revolutionary because we're going 17 18 through a nonpartisan election as we speak, and the Public Advocate's race is a nonpartisan election. 19 20 So, I think it would be negligent of us not to at least consider it because one of the things we're 21 2.2 charged with is increasing participation. We saw a 23 lot of the Sanders supporters who were furious over the way the election took place, and the Primary and 24 Presidential race or either were unable to vote 25

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2 because it wasn't an open primary. So, I-I think

3 that it's serious issue. It goes to the very core or

4 about, which is democracy, and I think we should

5 study it further. So, I'm proposing that we add it

6 to the elections list, and further explore it as—as

7 we move on. So, that's my—that's my motion.

CHAIRPERSON BENJAMIN: Alison and then Carl.

COMMISSIONER HIRSH: I would like to respectfully disagree, and urge the Commissioners to vote no on that motion. I think there are a number of [coughs] reasons why nonpartisan elections are actually anti-democratic, not pro-democratic. First of all not the least of which being the city voters overwhelmingly I think it was 2 to 1 reject nonpartisan elections on the ballot on 2005 I believe, but parties as unpopular as they may be actually have a role to play in signaling things to voters. In a world of imperfect information where voters don't have the capacity to learn every intimate detail about the policy positions of each of the various candidates running, parties are important, and absent the party in premature, nonpartisan elections actually tend to favor very

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wealthy candidates who have the resources to get a message out whether it's true or not in a way to shift the outcome of an election because there are no other markers on the ballot to direct a voter on—on where to go. Also, I just want to make one comment that Philadelphia does not have nonpartisan elections. I can't speak to Chicago, but I know that Philly doesn't. So, I think that there is a lot of—there are a lot of items on this election—in this elections bucket that I think is particularly of interest, voting that [coughs] that—excuse me—have the impact of expanding it democracy in this city, but I think nonpartisan elections will take us backwards.

CHAIRPERSON BENJAMIN: Carl.

to in part reiterate what Alison just said, and underscore this as an example of how we should be pretty careful about what we decide to put on our agenda, and what we shouldn't decide to put on our agenda. There are items that, Madam Chair, that you listed under election—the elections buckets some that I think have merit, some that personally I don't necessarily agree with, but those are the items that

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agenda. [pause]

are on—are on in the bucket, right—right now. As
Alison said, this—even leaving aside the—the merits
or the merits of—of nonpartisan elections, the voters
of this city rejected nonpartisan elections 70/30
when this went before the voters last time, and this
was not a close election. This was an overwhelming—
an overwhelming rejection of the idea. Whether the
idea has merit or not, I don't think that we given
the limited time we have should be re-litigating
issues that the voters rejected so overwhelmingly in
previous Charter Commissions and, therefore, I also
do not believe that this should be added to the

CHAIRPERSON BENJAMIN: Carl. I'm sorry, Sal, do you--?

the fact is that candidates run with party labels.

We're seeing that in this Public Advocates Race.

This is not, once again, revolutionary. This is going on in this city right now as we speak. We have a nonpartisan election. So, I don't-I don't subscribe to the—to the theory that some wealthy person come along and steal the race. That—that can happen right now as—under any circumstances because

2 don't really have great campaign finance laws. People run under party labels in nonpartisan 3 elections. People will know what party they belong 4 It would just allow folks like the Green Party 5 camp-the Green Party folks and-and the folks that 6 7 belong to other parties to participate in New York City elections. Right now they're blocked, and these 8 elections are basically unfortunately controlled by 9 or dominated by special interest especially in the 10 low turn-out elections. We want to increase the 11 12 bucket, but nevertheless, nevertheless I think it'sit's an important issue, and it should at least be 13 14 studied. I don't what the conclusion will be. 15 think with some of the points that were raised by-by 16 my colleagues here are certainly-certainly 17 rebuttable, but we need some experts to come in who 18 have experience with nonpartisan elections. election that—that Commissioner Weisbrod referred in 19 20 2003, had some very unique dynamics, which I think we should bring in the folks that were actually on the 21 2.2 Commission or one or two of them. I'd like to invite 23 the New York Law School Dean to come in and-because he headed that Commission-to talk about the unique 24 dynamics that caused that to be defeated. I-I-I-I 25

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2 believe we should at least give this an opportunity 3 to move ahead. How we come out at the end is, you

4 know, is base on-on-on tremendous-tremendous feedback

from the folks that are really experts in that area,

6 and there were a number of folks in the city that are

7 very knowledgeable, and there have been a couple of

books written about it. We should hear from those

9 folks. That's all I'm saying.

CHAIRPERSON BENJAMIN: [off mic] Thank

you, Sal. [on mic] Thank you, Sal. I think Council

Member Fiala.

COMMISSIONER FIALA: Thank you, Madam
Chair, and let me first of all thank you and—and
thank the staff for taking all of that material—
remember, we're here tonight because we've listened
for a lot of hours, including I think seven hours in
this Chamber last time, to a lot of people, and the
staff did a great job in corralling those items, and
assorting them into four logical focal areas for us.
I look at tonight's meeting as an important juncture
in the life of this Commission, but not a determinate
one, and it's on that basis that I offer these
following remarks: This is what I said at the
previous two Charter Commissions, and I've indicated

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here in October. The lack of citizen participation in the electoral process, the absence of meaningful competition from the municipal offices, and the exclusion of registered voters from the decisive round of elections in most cases, seriously weakens our democracy, and the credibility of our governmental institutions and office holders. to associate my remarks with Council Member Albanese-Commissioner Albanese in this regard: This is not the determinant round. I think that nonpartisan elections, the absence of them from the bucket will raise as much criticism from some quarters as the presence of them in the bucket will from others. thing is the absence of it from at least a discussion will undermine in my view the integrity of the-the process with respect to this bucket that we're calling elections. It's one tool in the arsenal of tools that may be available to us going forward as a city. I don't think any of us here would deny that this city's turnout rate, and this city's participation rate while consistent with a lot of municipalities and state governments around the nation, is abysmal for the Big Apple. It's an embarrassment. It's an utter embarrassment, and for

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us to exclude any one tool from the debate would probably do us more harm to our credibility than adding it. Having said that, this is my third goaround, and I want to be very clear that I hold no illusions. When you start talking about items like this, which I'm on record of favoring, but I recognize we also run the risk of then becoming all consumed by one issue. So, what I would urge is that we consider adopting Commissioner Albanese's request, but also holding ourselves to a standard of okay, the second we see this getting too far astray and consuming all of our energies, we pull back because I've been down this road before and we've been down it collectively, i.e., the Public Advocate's Officer. There have been commissions who have been totally consumed once they adopted even talking about the issue. The mistake they made [bell] was allowing the outside forces in my view to dictate the terms. have no problem discussing nonpartisans. The staff will have no problem in my view updating the material because there's been more-I quarantee there are two issues, which our staff will have more information available to them than any other staffs have because they've been around this long: Term limits and

nonpartisan elections. So, essentially, it's	s taking
those voluminous materials out of the dust bi	.n,
looking at them and updating them so that we	get a
new real time analysis, but I don't see the h	narm
because this is not a determinative meeting.	We're
simply at a point and at a juncture where we	continue
to try to bring more clarity and focus to our	<u>:</u>
efforts, but I do think it would behoove us n	not to
add that at least into the discussion mix for	fear
that we'll be criticized as having been fearf	ful of
something, and I'm looking first and foremost	at the
integrity of the commission's work, not a par	ticular
issue or where I may fall today or fall at th	ne end of
the process, but at the integrity of the Comm	nission's
work. We have that—we have that role as well	I've
got my own issues. You all have your own iss	sues, but
at the end of the day, we all have the moral	
responsibility to protect the integrity of a	Charter
Commission's work. So, I would urge that we	look at
yes, having that discussion, listening and th	nen if we
so choose, moving forward at a next juncture	and a
more important juncture where we then have to	) start
to say yay or nay on a given issue.	

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2 COMMISSIONER HIRSH: Thank you,

I-I just want to say that, you know, Chairperson. thinking about Carl's comments earlier-earlier about capacity. I feel like we can all acknowledge that voter turnout and participation is a problem and a challenge, but there are a variety of ways to change our election system that are-have been proven to be more effective in engaging the members of thirdparties or small parties than nonpartisan elections such as proportional representation, set like electing multi-candidate council districts. Instead of 51 districts, you have 17 with 3 Council Members per, right. That's one possibility. In the city of Philadelphia or Washington, D.C. there is a requirement that a certain number of the Council seats are filled by minority parties. So, the city of Hartford actually the-it's the Democrat and WFP Council because those are the two largest parties in our city. In Philadelphia it's the Democrat/ Republican. Excuse me. Republican Council. So, I think the challenge her is that I feel like if we were to add nonpartisan elections to the scope-our scope of work, I think that it would incumbent upon on us to add all of the variety of ways of changing

overwhelm us.

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our election system to add the possibility of

increased voter engagement, and that seems daunting

[coughs] overwhelming and like a radical change in

direction from the discussions and program that the

Commission wants to adopt, and I—so I—I think that it

would, as you said, Commissioner, completely

CHAIRPERSON BENJAMIN: Paula.

to reinforce the point of view that we have to prioritize, and we collectively said we wanted to pick those things that would have the greatest impact for dozens of years. So, I have a general statement that as we vote tonight we should think about that, but also we're not supporting in our vote. We are supporting further evaluation in all cases. So, I think it's also important to remind ourselves we need to prioritize. We need to look for the things that have the highest impact, but tonight we are only voting on further study, not support.

CHAIRPERSON BENJAMIN: That is correct.

Council Member Fiala or Commissioner Fiala.

COMMISSIONER FIALA: I—I—I appreciate your remarks, Commissioner, and I agree that there

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2 are a lot of potential tools available. The only caveat I would make is that in New York City we 3 4 decided a long time ago to have nonpartisan 5 elections. They exist, they are in practice. 6 always maintained the position that we're somewhat 7 bipolar in the city when it comes to our election process that we turn on one system, and then we turn 8 on another depending upon the timing. So, there's-9 there's the one reality here, and that is that we 10 already have nonpartisans. It's not something new. 11 12 It would be a discussion on whether or not to expand

Can I make a point?

nonpartisans versus these other avenues.

CHAIRPERSON BENJAMIN: Yes. Commissioner Tisch.

it, but not whether or not to introduce it. That's

the only difference I would see with respect to

COMMISSIONER TISCH: I'm not an expert on nonpartisan elections, but I will tell you that I think a reason—one of the reasons for low turnout in the city, and I don't mean to disparage any agency, is really the lack of accountability in the functionality of the Board of Elections. For the last two cycles of—I hope I'm not insulting anyone.

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I just want to improve the situation. I have to say the last two cycles I waited on line once for two hours, once for 3-1/2 hours having my grandchildren brought back and forth so they can participate in the electoral process, only to have-only to abandon my right to vote because nothing worked. So, I believe with what's coming down from Albany in terms of early elections, technological advances and allowing--

CHAIRPERSON BENJAMIN: [interposing] Early voting.

malignity as we look at the electoral. I think we're going to see improvements in the turnout because I think people are actually more engaged than ever before. I happen to agree with Commissioner Weisbrod and with Alison that we'll get off track with some of these really important things that we can accomplish if we take up this issue again, and we should let some of the easy fixes take place first, and you know I'm a great fan of yours. So, it pains me to disagree with you [laughter] deeply. I'm deeply pained by it.

COMMISSIONER: [off mic] But pain will fade over time. (sic)

1	CHARTER REVISION COMMISSION 2019 2	5
2	COMMISSIONER FIALA: Aye.	
3	LEGAL COUNSEL: Commissioner Gavin.	
4	COMMISSIONER GAVIN: No.	
5	LEGAL COUNSEL: Commissioner Greene.	
6	COMMISSIONER GREENE: No.	
7	LEGAL COUNSEL: Commissioner Hirsch.	
8	COMMISSIONER HIRSCH: No.	
9	LEGAL COUNSEL: Commissioner Miller.	
10	COMMISSIONER MILLER: Aye.	
11	LEGAL COUNSEL: Commissioner Nori.	
12	COMMISSIONER NORI: No.	
13	LEGAL COUNSEL: Commissioner Tisch.	
14	COMMISSIONER TISCH: No.	
15	LEGAL COUNSEL: Commissioner Vacca.	
16	COMMISSIONER VACCA: No.	
17	LEGAL COUNSEL: Commissioner Weisbrod.	
18	COMMISSIONER WEISBROD: No.	
19	CHAIRPERSON BENJAMIN: You didn't call	
20	me.	
21	LEGAL COUNSEL: Chair Benjamin.	
22	CHAIRPERSON BENJAMIN: [laughs] No.	
23	LEGAL COUNSEL: The vote is 4 in the	
24	affirmative, 9 in the negative. The motion fails.	

2	CHAIRPERSON BENJAMIN: Okay. The next
3	bucket we have is Governance. The staff recommends
4	that the Commission focus on the following:
5	Proposals for establishing an advice and consent
6	process for the appointment of certain government
7	officials. For example, corporation counsel.
8	[background comments] Oh, I'm told that I have
9	erred. Also we need to vote on the whole bucket for
10	elections.
11	COMMISSIONER WEISBROD: Just that
12	remaining bucket that was originally proposed?
13	CHAIRPERSON BENJAMIN: Correct, the
14	elections bucket, which we are voting on as is. I
15	move that we vote. Is there a second?
16	COMMISSIONER: Second.
17	CHAIRPERSON BENJAMIN: Discussion?
18	COMMISSIONER WEISBROD: I just want to-
19	CHAIRPERSON BENJAMIN: Carl.
20	COMMISSIONER WEISBROD: I just-I-I will
21	vote in support of this. I just want to reiterate
22	what Commissioner Gavin said that a vote at this
23	point is simply a vote to have the staff study these
24	items-

1	CHARTER REVISION COMMISSION 2019 27
2	CHAIRPERSON BENJAMIN: [interposing]
3	That's correct.
4	COMMISSIONER WEISBROD:to apparently
5	agree or disagree with
6	CHAIRPERSON BENJAMIN: [interposing] A
7	vote now is a vote to further
8	COMMISSIONER WEISBROD: items here I
9	agree with or I disagree with, but that we're voting
10	just very clearly for further study and nothing else
11	at this point?
12	CHAIRPERSON BENJAMIN: That is correct.
13	COMMISSIONER WEISBROD: Okay, thank you.
14	CHAIRPERSON BENJAMIN: David.
15	LEGAL COUNSEL: Commissioner Albanese.
16	COMMISSIONER ALBANESE: For.
17	LEGAL COUNSEL: Commissioner Caras.
18	COMMISSIONER CARAS: For.
19	LEGAL COUNSEL: Commissioner Cordero.
20	COMMISSIONER CORDERO: For.
21	LEGAL COUNSEL: Council Member Fiala.
22	COMMISSIONER FIALA: Aye.
23	LEGAL COUNSEL: Commissioner Gavin.
24	COMMISSIONER GAVIN: For.

LEGAL COUNSEL: Commissioner Greene.

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2	COMMISSIONER GREENE: Aye.
3	LEGAL COUNSEL: Commissioner Hirsch.
4	COMMISSIONER HIRSCH: Aye.
5	LEGAL COUNSEL: Commissioner Miller.
6	COMMISSIONER MILLER: Aye.
7	LEGAL COUNSEL: Commissioner Nori.
8	COMMISSIONER NORI: Aye.
9	LEGAL COUNSEL: Commissioner Tisch.
10	COMMISSIONER TISCH: Yes.
11	LEGAL COUNSEL: Commissioner Vacca.
12	COMMISSIONER VACCA: Yes.
13	LEGAL COUNSEL: Commissioner Weisbrod.
14	COMMISSIONER WEISBROD: Yes.
15	LEGAL COUNSEL: Chair Benjamin.
16	CHAIRPERSON BENJAMIN: Aye.
17	LEGAL COUNSEL: The motion carries
18	unanimously.
19	CHAIRPERSON BENJAMIN: As I have said, we
20	have governance and the first proposal for
21	establishing an advice and consent, I have mentioned.
22	The second is a proposal to expand and
23	enhance the role of Borough President and/or borough
24	level governance; evaluating the role and
25	accountability of the corporation counsel;

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Proposals relating to the structure of the Conflicts of Interest Board and lobbying by certain officials after their public service has ended; proposals related to enhancing systems of police accountability. This will include exploring improvements to the structure, power and role of the Civilian Complaint Review Board, and the manner in which police discipline is handled;

Examining the role of the Public Advocate and considering proposals, modifying the powers and responsibilities of that office;

Proposals relating to reconstituting the Board of Statutory Consolidation, whose purpose is to periodically review the Charter and other laws with an eye towards reorganizing and simplifying those laws. Are there any comments or points of discussion?

question. There's been a lot thrown into this bucket called governance, and my question is, is when they—it goes back to Carl's point. I'm sorry. You can't here me? Alright. I'm sorry. It goes back to Carl's point. It goes back to Carl's point. There are some things here that would require deep and deliberative consultation and if you

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are going to study all of them, then I would suggest to you very strongly that the important ones not that they're not all important, but ones where you might find broad consensus where you could be-find great appeal, might fall off the wayside because there's only so much you can take on. So, I'm curious as to why this bucket of governance was so broadly defined.

CHAIRPERSON BENJAMIN: I would say it was broadly defined because these ideas didn't fall out when the criteria were applied. So, they are still here to be considered. If there are particular ones you think should be removed, I would take that amendment, and we can talk about that, but I think given the fact that we gave staff a set of criteria to use, this is what was left, and it's—since they all kind of involved how government itself is put together, they call it the governance one.

COMMISSIONER TISCH: So, then the next step would be vote of yes we should study these would be that all of these would be studied with the same level of seriousness and seriousness of purpose, and—

CHAIRPERSON BENJAMIN: And I would say yes, but some might fall out sooner if for instance there are other laws that might—that currently would

winnowing as time progresses.

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accomplish the same thing. [bell] Or, if the
resources that it would take to make a serious effort
at really coming up with ideas. We would certainly
come back to the Commissioners much like this
possibly and say we think that we—we would proposed
that this idea be subject to a new set of criteria. I
mean I think we can all agree that all of these ideas

COMMISSIONER TISCH: Okay, that's what I was trying to get, there will be.

may not be pursued equally, that there will be more

CHAIRPERSON BENJAMIN: Yes.

COMMISSIONER VACCA: I have trouble with all these items being grouped into one. There's two items here that I have difficulty with, and I don't know if I can vote for exploring further an entire package when two of them in particular are at variance with my beliefs. As a matter of policy, I do not believe that anyone besides the Mayor should remove a Commissioner. I do not believe in giving any entity an impeachment right over a Commissioner, and that's what the first one talks about, and when you speak of the Public Advocate, the option to

	CHARLER REVISION COMMISSION 2019 32
2	eliminate the Public Advocate's office is not there,
3	and I think that that should be further explored.
4	CHAIRPERSON BENJAMIN: Well, with-with
5	respect to the Public Advocate, I believe that is
6	there in examining the role of the Public Advocate,
7	but that does include eliminating it.
8	COMMISSIONER VACCA: Well, it says
9	modifying the powers. So, I'd like to amend it if I
10	can. I want to be clear that the op-an option that
11	many people have discussed is whether or not we need
12	a Public Advocate at all.
13	CHAIRPERSON BENJAMIN: So, you would like
14	[bell] Is this an amendment that you're proposing
15	that you
16	COMMISSIONER VACCA: [interposing] If
17	that's possible, I'd like to amend the Public
18	Advocate to specifically indicate that we will
19	consider every

CHAIRPERSON BENJAMIN: [interposing] How about if we add the words "modifying including eliminating?"

COMMISSIONER VACCA: That's fine.

CHAIRPERSON BENJAMIN: Is that an amendment that everyone would accept? [background comments]

COMMISSIONER VACCA: And--

CHAIRPERSON BENJAMIN: [interposing] Any further discussion on that amendment? [background comments/pause]

CHAIRPERSON BENJAMIN: No objection. So we are amending that to say examining the role of the Public Advocate and consider proposals modifying including eliminating that office.

COMMISSIONER VACCA: And can we further clarify or am I reading it correctly concerning the appointment and removing of officials. What we are saying, if I read this correctly, is that

Commissioner appointed by the Mayor whoever that

Mayor is can be impeached. It says here "removed" which is to impeach, what's removed, to throw out, and our system of government that we've had in this city has always indicated that the Mayor appoints the Commissioners and the Mayor is held accountable [bell] and we want accountability if those

Commissioners don't perform. So, here we are saying

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2 that they can be removed by someone other than the 3 Mayor.

and we are not saying. The public has asked that we examine the idea. There has been some discussion particularly with respect to certain public officials such as Corporation Counsel who, in fact, is the lawyer for all of the elected officials of the city, not simply the Mayor and there has been discussion about other offices of that nature, and how when they're responsible to a wider range of elected officials how those officials have a say. I'm not saying that I would support the idea or not the idea, but I do think we have heard it, and people have asked for solutions, and that is one of them.

COMMISSIONER VACCA: And just to clarify, regarding Corp Counsel, point number 3, I agree with those who have advocated that we evaluate the Corp Counsel, and evaluate the entire representation issue, but that is point number 3, and I would be in favor of that, but I don't think that Corp Counsel belongs in the first point. I think the objection—I think the main thrust there we can take Corp Counsel out, which I think it should be, and which to a

but I'm just--

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degree we did in point 3, but I think that point 1
gets to the core of whether or not Commissioners
serve at the pleasure of the Mayor, or whether or not
Commissioners can be moved—be removed by other
entities and then, of course, we have to talk about
cause, and we have to talk about many other issues
that will come up should we decide in favor of that,

CHAIRPERSON BENJAMIN: [interposing] But of course.

COMMISSIONER VACCA: It's a-it's a concept [bell] but I-I think that going there is something that could lead us down a path that we may not want to go.

CHAIRPERSON BENJAMIN: I think (1) and points (1) and (3) are saying different things. (1) is about the role and accountability of one office, Corporation Counsel, and not how the Corporation Counsel is appointed or to whom they are responsible. I think Proposal No. 1 relates to that—how the Corporation Counsel is made responsible. So, I think that they're different things. I would also say as Carl said at the beginning that these are not ideas that any of us necessarily endorse, but ideas that

CHAIRPERSON BENJAMIN: Turn on your mic,

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president.

please.

COMMISSIONER TISCH: I love my borough
presidents, but again, it just looks like you're
presenting one side of the equation making them more
powerful. If you're going to study something, you
need to study both sides. So, just like with the
Public Advocate you might study eliminating or
enhancing. On the Borough Presidents you just talk
about expanding and enhancing. So, isn't that
already making a decision? I just think that the
language here needs to be consistent.

CHAIRPERSON BENJAMIN: Okay. So, you would also like to-Let me see-

COMMISSIONER TISCH: [interposing] I don't want you to get me wrong. I am not for eliminating the borough presidents or diminishing their role. [laughter] Let me be clear: I'm for consistency of language and the opportunity to study something in an equitable way. So that both sides of the equation are examined.

CHAIRPERSON BENJAMIN: Okay, let me say this, though. We already had a voice vote—

COMMISSIONER TISCH: [interposing] Okay.

document, and you've got to be consistent. We cannot

comments/pause] I think Paula and then it was Alison

and then did I see another hand? Carl.

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reinforce the point that when we study these, we need to be sure they do meet the criteria. I know we're going to vote on it as a bucket for example on advice and consent. I do not believe it fits the criteria.

I know that there are other who do. So, I think when we evaluate I just want to make the point that we're going to evaluate it against the criteria so again we pick the most impactful items.

CHAIRPERSON BENJAMIN: Alison and then Carl.

the most hated person on the Commission [laughter] I would like to respectfully ask that we actually add an item to this bucket. [coughs] I think and consider the establishment of a Chief Diversity Officer in the Office of the Mayor, and a requirement that would extend to a requirement for a Chief Diversity Officer at a senior level in every agency of the city. I think we can all agree that the diversity of our city and the diversity of our city's workforce both the contracted workforce and the directly employed workforce is of paramount importance to us, and that we want our government to be representative of the

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people who live here, and I think that is a value that all of the people on the commission have, and all of the folks who appoint us have, but the challenge is if there is not somebody whose job it is to wake up every day to ensure that value is enacted, It is too easy to maintain status it won't happen. quo when it comes to issues of diversity in hiring and procurement and other just general fleet governance. And so, I think that it is important to consider the idea of changing the Charter to require a Chief Diversity Officer. I know I want to speak to-Commissioner Tisch asked a question earlier to me whether city agencies already have this. I do want to speak to the Comptroller's Office does an annual report, and in the most recent report seven out-only 7 out of 32 city agencies have a Chief Diversity Officer and that includes the Comptroller's Office. So, six out of 32 agencies, and of those six, only four of them are at a senior enough position to actually answer directly to the Commissioner and have agency wide oversight. The other agencies are actually a mid-level individual who does not actually have agency wide oversight. So, I do think this is a

will let it-I will let it-I will not oppose it being

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considered, but I do tell you that at a later date, I
cannot see myself voting for this.

CHAIRPERSON BENJAMIN: Okay, thank you,
Council Member Vacca. [background comments/pause]
Right, so now the motion that is before us is I
believe Commissioner Hirsch has proposed a motion to
add to this bucket a Chief Diversity Officer—examine
the idea of a Chief Diversity Officer. Is that
correct? Is there anyone else who would like to
speak on that?

COMMISSIONER WEISBROD: Well, for purposes of opening a discussion, I will second Commissioner Hirsh's recommendation. So, at least we can have a discussion about it.

CHAIRPERSON BENJAMIN: Okay. I know that you're aware Alison that there was legislation recently passed by the Council that establishes and Office of Diversity and Inclusion, and establishes with that a Chief Diversity Office and a Chief Diversity Officer, and that that legislation is slated to be effective in May. I believe that is part of the reason that that is not on the list because we don't know how that will turn out because it would appear that it has much of the

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COMMISSIONER HIRSH: Right, Chairperson thank you.

CHAIRPERSON BENJAMIN: Absolutely.

COMMISSIONER HIRSH: I—I am aware of that legislation. I—I do not believe that the scope of that legislation is—goes to the extent of the Charter Revision proposal, and the idea that I'm putting forward, and I—I guess I think I'm asking at this juncture that we can looking into—we can spend time as a commission and the staff can look into—into it so we can have a further conversation to analyze whether, in fact, the legislation really does have the desired impact and scope and scale that some think it does or whether we need to go further.

CHAIRPERSON BENJAMIN: Carl

COMMISSIONER WEISBROD: This is in—in part a comment on the motion on the table, and also perhaps in furtherance of what Dr. Tisch said earlier. I think this Governance section is a—is a very, very broad section. It includes things that certainly I strongly disagree with along with Commissioner Vacca the notion of—of the mayoral

appointees being removed by officials other than the
Mayor. It includes things that are extremely vague
such as borough president and borough level
governance and what expand and enhance means, and it
includes a lot of other issues that we have heard a
lot of testimony about, and I think she certainly can
think for herself, but I think one—the point that Dr.
Tisch was—was making is that this—this is a very
broad list and has to be-has to be narrowed sort of
sooner rather than later. I understand why all these
items are on-on this list, and again, I agree with
some and disagree strongly with others, but the-the-
there is a responsibility on the part of the staff to
refine this list as—as—as quickly as possible and
the schedule for doing that I think really has to be
brought back to this Commission pretty soon because
these are very, very broad topics. And as we've all
discussed, we have a very, very limited amount of
time. Madam Chair, you pointed out that there is
legislation that with respect to diversity that is
going to be enacted in May or will be enacted.

CHAIRPERSON BENJAMIN: [interposing] It

has been enacted already. Its implementation date--

2 COMMISSIONER WEISBROD: [interposing]

3 It's implementation--

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CHAIRPERSON BENJAMIN: [interposing] Is
120 days after--

COMMISSIONER WEISBROD: [interposing] Its's implementation date is in May, and how exactly that fits into what Alison is proposing frankly I'm-I'm not clear about. I'm perfectly happy and will support Commissioner Hirsh's motion to include that so that we can have at the very least further clarification on that, and see how-I know the-the city Administration is—does have diversity officers in several agencies whether they're senior enough, effective enough, broad enough. I don't know, but since there is legislation that is going to be effective and implemented as of May as this Commission moves forward, I-I would support Commissioner Hirsh's motion in the context that I think Dr. Tisch mentioned earlier, which is that these really have to be prioritized and defined as quickly as possible, and I-I-I think this is and recognizing that what's on this list is a reflection of the criteria that we established and to some extent there's disagreement as to whether some of

these even meet those criteria, at the very least we should have a commitment from staff that this is much further refined in a very short period of time. In that context I would support and will support

6 Commissioner Hirsh's motion.

add, though, in response to that that one of the criteria was whether it could be done by Local Law, and since it has been done by Local Law, this one clearly could be done by Local Law. If people want to add this, despite that, so be it, but I just feel like I had to say that it didn't meet that criteria.

on what the Chair said, it—we—we do have a set of criteria which says if an initiative can be passed by Local Law that we will not entertain it unless it was unlikely to be passed by the Council. I mean I support a chief diversity officer. I think most people in this commission do in theory, but if the City Council has that in the hopper at this point in time and sees it—

CHAIRPERSON BENJAMIN: [interposing] They already adopted it.

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2 COMMISSIONER ALBANESE: It's already adopted. Why are we even entertaining this?

CHAIRPERSON BENJAMIN: Lindsay and then

Alison. 5

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COMMISSIONER GREENE: You know, I-I share Commissioner Hirsh's concern about not necessarily knowing whether the scope of what is in that particular Local Law is consistent with what her proposal is really trying to get at, and we won't know until we discuss it further, and-and so I-I support her motion in that regard, and we should continue to disrupt (sic) it further, and, you know, to-to-to Commissioner Albanese's point, and-and your point about other things being addressable by Local Law, there are a number of things in other buckets that are even way past Local Law. Things are already enacted and implementation that are still the subject of discretionary. I personally disagree with whether or not they should even be included on the list, which I've said in my-my paper comments. So, I-I certainly don't think that that's a fair way to try to knock out this particular proposal.

COMMISSIONER TISCH: I wasn't trying to

knock it out--25

2 COMMISSIONER GREENE: [interposing] No,

3 no.

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COMMISSIONER TISCH: --and I don't really-I wasn't trying to knock it out. I was just clarifying.

COMMISSIONER GREENE: Clarifying. Fair enough.

CHAIRPERSON BENJAMIN: Alison.

COMMISSIONER HIRSH: I think Commissioner Greene said what I was going to say, right. Okay.

Alison a question? In my experience with diversity officers, and I don't know what's in the proposed law. So, you pardon my ignorance but the issue is not about having the diversity officer. The issue is whether or not that diversity officer is empowered within the agency by direct report to the CEO of that agency. I am unclear as to what is promulgated now in the law about—does it just say you need to have a diversity officer or is the proposed law saying that the diversity officer needs to be part of the CEO's cabinet? You know, whatever, however the agency is set up. It's just been my experience that when a

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diversity officer does not report to the CEO, it's an
irrelevant—it's just another irrelevant checkbox.

COMMISSIONER HIRSH: I think—I don't believe the legislation requires the—the diversity officers to be at that level. I think that's part of—one of the reasons I wanted to submit this proposal, but I'm not actually 100% sure, but I agree 100% with you. [background comments/pause]

CHAIRPERSON BENJAMIN: Is there-Jimmy.

COMMISSIONER VACCA: I think it would be helpful. I just looked up the legislation and it's Intro 752 that was sponsored by Council Majority Leader Laurie Cumbo. It created an Office of Diversity and Inclusion within—within the Department of Citywide Administrative Services. The office is tasked with compiling and releasing employment statistics related to hiring, salary and promotion of city employees, disaggregated by gender, race, civil service title classification, and other categories as appropriate. It will also be tasked with developing recruitment, hiring and career advancement procedures to achieve greater diversity in the city workforce. That's what the Council passed. [pause]

that we're going to go down the same path we went

while and important agency, is not the Office of the

2 Mayor. There's an-and I don't know where the

3 Commissioner I don't know if she's—she wasn't able to

4 be here this evening--

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5 CHAIRPERSON BENJAMIN: [interposing]

6 She's not in the building.

COMMISSIONER HIRSH: --but I don't want to speak for her, but the Commissioner of DCAS , the current Commissioner of DCAS is on this Commission, and I think she would agree that she's not the Office of the Mayor, and in my, you know, albeit limited experience in government, yes DCAS has responsibility for a tremendous amount of procurement and-but it does not-it doesn't even actually have the Charter, and then we'll get to this moving forward, currently have the authority in the Charter to centralize and control all city contracts. It doesn't have authority over other agencies across the city, and so, while I think the legislation is a good step forward, and it's great that the-there will be an office of Inclusion and Diversity within DCAS, that is not the same as having a Chief Diversity Officer who has a holistic view of everything the city does across all 32 agencies, across all of the different

- 2 Bureau of Animal Welfare where, you know, I-it was
- 3 one of my priorities and basically the City Council
- 4 has—has discussed the possibility of passing that
- 5 legislation.

- 6 CHAIRPERSON BENJAMIN: [off mic] What
- 7 | was that? Because I didn't hear that.
- 8 COMMISSIONER ALBANESE: Sorry.
- 9 CHAIRPERSON BENJAMIN: I didn't hear what
- 10 you said.
- 11 COMMISSIONER ALBANESE: The Bureau of
- 12 | Animals Welfare is setting up a separate agency, and
- 13 | the City Council is considering that. So I had-I had
- 14 | in the interest of economy what I said was we-we have
- 15 so much-so much in our bucket here, so much on our
- 16 | plate that I will-I will let the Council handle it,
- 17 and the—the animal advocates are meeting with the
- 18 | Speaker's office. So, what I would propose here is
- 19 | if there's a gap between what Commissioner Hirsh is
- 20 proposing and what the Council has passed, there's
- 21 | always the amendment possibility of legislation so we
- 22 don't, you know, we-we don't have to-we don't have to
- 23 deal with this item because we have so much else on
- 24 | our plate. So, I-I would recommend that the staff
- 25 speaker to the Speaker's office, and get a sense if

- 2 | we can-if there's a difference between what
- 3 Commissioner Hirsh is proposing and-and what the
- 4 | Council has passed that let's-let's figure our
- 5 | if t he Council is willing amend the law to
- 6 strengthen it before we get involved in—in extensive
- 7 discussions about this.

8 CHAIRPERSON BENJAMIN: Okay. I hear what

- 9 you're saying, but we have an amendment currently on
- 10 | the floor. Would you consider what Sal has asked a
- 11 | friendly amendment to your amendment or no?
- 12 COMMISSIONER HIRSH: I mean I-I think
- 13 | that-my understanding of the process that we're
- 14 | working on right now is that anything not in the
- 15 | buckets on the list that-anything that we do not
- 16 | include in these buckets that we pass, we are
- 17 | precluding ourselves from taking up. And so I would
- 18 say that I-I don't-I believe you need a Charter
- 19 amendment for this. I-I could be wrong. I've
- 20 definitely been wrong before, and so I would
- 21 respectfully ask that we sort of do it in reverse.
- 22 | We leave it on the bucket list now, and one the first
- 23 things the—things the staff does is to look to see
- 24 can the Council take this up in a broader way than
- 25 | they already have? Is it something that is

1	CHARTER REVISION COMMISSION 2019 57
2	politically feasible for them to do? And let's have
3	that discussion, and if that's the case we can-we can
4	go from there.
5	CHAIRPERSON BENJAMIN: Any further
6	discussion. So, is there a second to Alison's motion?
7	COMMISSIONER ALBANESE: Second to it.
8	COMMISSIONER GREENE: Yes.
9	CHAIRPERSON BENJAMIN: Any further
10	discussion? David would you call the roll.
11	LEGAL COUNSEL: Commissioner Albanese.
12	COMMISSIONER ALBANESE: Aye. [background
13	comments/pause] Was it two minutes?
14	CHAIRPERSON BENJAMIN: No, we haven't.
15	You're the only person who has voted.
16	LEGAL COUNSEL: Commissioner Caras.
17	COMMISSIONER CARAS: [off mic] I think
18	it's only stat (sic) that didn't make it on time.
19	So, I'm looking to give it some time so we can be
20	consistent with our criteria [on mic] consistent with
21	our criteria that we set forth. Aye.
22	LEGAL COUNSEL: Commissioner Cordero.
23	COMMISSIONER CORDERO: Aye.
24	LEGAL COUNSEL: Commissioner Fiala.

COMMISSIONER FIALA: I want to explain my 2 vote. Commissioner Hirsh, I certainly don't hate 3 you. I very much enjoy [laughter] serving with you 4 5 and enjoy listening to you. I'm going to vote aye because I want to be consistent as well. I had hoped 6 7 to add term—term limits we had—I don't—[laughter] Strike that. I had hoped nonpartisan elections, you 8 know, to adopt the Albanese's [coughs] amendment for 9 I think we can afford to put it in 10 the same reason. at this juncture. Here's what I know from doing 11 12 three of these. We're going to issue a report and a lot of the things we don't get to we're going to 13 14 weigh in on, and I suspect those issues that aren't 15 ripe, and I'm-I don't like doing this, but I suspect 16 this will be one of those issues that will not be ripe because the legislation that was passed in the 17 18 law becomes effective in May. There weren't be enough time to really determine it breadth and reach. 19 20 So, we'll probably weigh in with a narrative saying this is important for a future commission that they 21 2.2 should look at this pending the outcome of a more 23 thorough analysis from that law that—whatever that Local Law was, but I'm-I'm-I'm voting aye because I 24 25 like you. [background comments/laughter]

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2 CHAIRPERSON BENJAMIN: In the interest of 3 consistency—my consistency, I vote no.

LEGAL COUNSEL: The motion carries 12 vote in the affirmative and 1 vote in the negative.

CHAIRPERSON BENJAMIN: Are there any other additions, subtractions? [background comments]
Okay then can we vote on the Amended Governance category? Is there a second.

COMMISSIONER WEISBROD: (sic) Second.

CHAIRPERSON BENJAMIN: Discussion? Carl.

wanted to reiterate because this is such a broad category of uses and as seen by—as—as indicated, in fact, by the Amendment we just adopted that there are interim steps here, and a lot of these items it seems to me really do require a great deal of requirement from staff, and I'm—I'm looking particularly at the issue that, you know, Dr. Tisch mentioned about enhancing the role of the borough and expanding the role of the borough president. It would mean maybe we all support that conceptually, but what we mean by enhancement, what we mean by expansion, I don't think that we at this point have a clue and we really do need from staff on many of these items a much more

1	CHARTER REVISION COMMISSION 2019 61
2	refined set of questions that we can—that we can
3	react to, and I support the agenda. I disagree with
4	some of the items on it as many other have indicated
5	particularly removal of officers, but on-but-but
6	first and foremost I really do think that staff
7	rather expeditious have to start refining these—these
8	items, and that's all I have to say about it.
9	CHAIRPERSON BENJAMIN: Okay. Did you
10	vote?
11	COMMISSIONER WEISBROD: [laughs] I just—I
12	think I just seconded your no.
13	CHAIRPERSON BENJAMIN: Okay, that was a
14	second. Please call the roll, David.
15	LEGAL COUNSEL: Commissioner Albanese.
16	COMMISSIONER ALBANESE: Aye.
17	LEGAL COUNSEL: Commissioner Caras.
18	COMMISSIONER CARAS: Aye.
19	LEGAL COUNSEL: Commissioner Cordero.
20	COMMISSIONER CORDERO: Aye.
21	LEGAL COUNSEL: Commissioner Fiala.
22	COMMISSIONER FIALA: Aye.
23	LEGAL COUNSEL: Commissioner Gavin.
24	COMMISSIONER GAVIN: Aye.

LEGAL COUNSEL: Commissioner Greene.

The authority of the Council to establish terms and

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conditions on appropriations, the timing of budget modifications concerning the financial plan, empowerment powers and the timing and making of revenue estimates. Proposals relating to the development of a comprehensive City Planning framework, for capital spending and land use. This would include consideration of proposals to restore the Department of City Planning's role in the Capital Budget process. Proposals relating to providing and independent budget. For example a guaranteed minimal-minimum level of funding or the ability to propose their own funding levels for certain offices such as the Public Advocate or the Civilian Complaint Review Board. Proposals relating to how public pension investment decisions are made and by whom. Exploring ways to streamline the procurement process in order to ensure timely payments to contractors and grantees as well as timely access to capital funding, particularly for non-profit service providers. This would include an examination of the composition of the Procurement Policy Board. Examining the contract registration process including proposals for a mechanism to resolve disputes between the Mayor and the Comptroller with respect to the approval and

that is going on right now. So, I think as we go

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forward and evaluate, I just want to urge us to prioritize based on criteria and impact.

I read two small pieces in the Post yesterday, but I don't know any of the details of what exactly is being proposed in terms of procurement or the budget or any of the things that the Mayor did mention. So, I would agree with you that as we see those proposals, we may be able to eliminate some of those, but not having seen anything, these are items that were brought up in a number of meetings and in public by both not-for-profits, by elected, by the public. So, I'm—I'm mindful of what you say and agree that once we see what that is, we should act accordingly.

COMMISSIONER GAVIN: Thank you.

CHAIRPERSON BENJAMIN: Any other --?

COMMISSIONER VACCA: I—I'm sorry. Okay?

CHAIRPERSON BENJAMIN: Yes.

COMMISSIONER VACCA: I just caution when we start talking about independent budgets, I think you're going to have a lot of people in this city that want independent budgets, and I caution you. I think we're talking about individuals or entities that have specific oversight powers. I see the

LEGAL COUNSEL: Commissioner Cordero.

1	CHARTER REVISION COMMISSION 2019	67
2	COMMISSIONER CORDERO: Aye.	
3	LEGAL COUNSEL: Commissioner Fiala.	
4	COMMISSIONER FIALA: Aye.	
5	LEGAL COUNSEL: Commissioner Gavin.	
6	COMMISSIONER GAVIN: Aye.	
7	LEGAL COUNSEL: Commissioner Hirsh.	
8	COMMISSIONER HIRSH: Aye.	
9	LEGAL COUNSEL: Commissioner Miller.	
10	COMMISSIONER MILLER: Aye.	
11	LEGAL COUNSEL: Commissioner Nori.	
12	COMMISSIONER NORI: Aye.	
13	LEGAL COUNSEL: Commissioner Tisch.	
14	COMMISSIONER TISCH: Aye.	
15	LEGAL COUNSEL: Commissioner Vacca.	
16	COMMISSIONER VACCA: Aye.	
17	LEGAL COUNSEL: Commissioner Weisbrod.	
18	COMMISSIONER WEISBROD: Aye.	
19	LEGAL COUNSEL: Chair Benjamin.	
20	CHAIRPERSON BENJAMIN: Aye.	
21	LEGAL COUNSEL: The motion carries	
22	unanimously.	
23	CHAIRPERSON BENJAMIN: And last, but	not
24	least, we have Land Use, surprise, surprise. The	
25	staff recommends the Commission focus on the	

2 following: Proposals relating to the development of a comprehensive city planning framework for capital 3 spending and land use. This would include 4 5 considerations of proposals for changes to the 6 composition of the City Planning Commission. 7 Proposals relating to the composition of the Franchise and Concession Review Committee, the manner 8 in which the terms of franchises are established, the 9 manner and frequency of determining what franchises 10 are necessary and a mechanism for requiring that 11 12 needed franchises be implemented. Evaluation of 13 ULURP including consideration of proposals related to 14 establishing a pre-ULURP mechanism to allow 15 involvement-excuse-my tongue is just like stuck in my 16 mouth-by communities, community boards, borough president and other relevant stakeholders earlier in 17 18 ULURP allowing a borough president to include and alternative application to be considered along side 19 20 an application originating with the city or city affiliated entities, exploring ways to ensure that 21 2.2 necessary mitigation of development impacts occur, 23 clarifying ULURP timelines, examining the universe of projects covered by ULURP, and the manner in which 24 ULURP modifications by the City Council and post-25

- 2 ULURP modifications to existing approvals are
- 3 administered. Examining the composition of the Board
- 4 of Standards and Appeals and its review of
- 5 applications. Comments? Discussion? [pause]
- 6 Amendments? Removals?
- 7 COMMISSIONER CARAS: Amendment.
- 8 CHAIRPERSON BENJAMIN: What? Jim? Yes,
- 9 yes.

- 10 COMMISSIONER CARAS: I'd like to propose
- 11 one amendment to this. I-I see here that we're
- 12 discussing the composition of the City Planning
- 13 | Commission, the FCRC, the and the BSA, and sort of
- 14 | all the major land use boards and commissions except
- 15 | the LPC, and I just-and I'm not talking about
- 16 substantive changes to the Landmarks Laws, which can
- 17 | be done by legislation, and I don't think the-the
- 18 | Commission should spend time doing that, but in terms
- 19 of the composition, if we think for example that
- 20 | these other landmark boards are-just to give and
- 21 example, to mayoral controlled, why would we exempt
- 22 | the LPC from that analysis? And I know we've had some
- 23 proposals also in terms of qualifications for LPC
- 24 members. So, and also conscious and sharing many of
- 25 | your concerns with bandwidth. You know, I would

anyone who --?

1	CHARTER REVISION COMMISSION 2019 72
2	CHAIRPERSON BENJAMIN: And the
3	possibility of remuneration of the Landmarks
4	Preservation Commission as another proposal.
5	LEGAL COUNSEL: Commissioner Albanese.
6	COMMISSIONER ALBANESE: Aye
7	LEGAL COUNSEL: Commissioner Caras.
8	COMMISSIONER CARAS: Aye.
9	LEGAL COUNSEL: Commissioner Cordero.
10	COMMISSIONER CORDERO: Aye.
11	LEGAL COUNSEL: Commissioner Fiala.
12	COMMISSIONER FIALA: Aye.
13	LEGAL COUNSEL: Commissioner Gavin.
14	COMMISSIONER GAVIN: Aye.
15	LEGAL COUNSEL: Commissioner Greene. Oh,
16	Commissioner Hirsh.
17	COMMISSIONER HIRSH: Aye.
18	LEGAL COUNSEL: Commissioner Miller.
19	COMMISSIONER MILLER: Aye.
20	LEGAL COUNSEL: Commissioner Nori.
21	COMMISSIONER NORI: Aye.
22	LEGAL COUNSEL: Commissioner Tisch.
23	COMMISSIONER TISCH: That's a tough one.
24	I don't know enough about land use, but if you all

seem to think we should do this, then [laughter] I

1	CVIDEED DEVICES ON CONSTRUCTION 0010
1	CHARTER REVISION COMMISSION 2019 73
2	guess so. Okay, I never talk about anything that I
3	know nothing about, but in this case, why not? I
4	mean I don't know enough about it, and I don't want
5	to abstain. So, I'll go aye.
6	COMMISSIONER VACCA: That's because James
7	is so likeable.
8	COMMISSIONER TISCH: He's the universal
9	receiver of everyone's love. [laughter]
10	LEGAL COUNSEL: Commissioner Vacca.
11	COMMISSIONER VACCA: I'll vote yes.
12	Maybe the Landmarks Commission will come to the Bronx
13	and do some work.
14	CHAIRPERSON BENJAMIN: You have several
15	landmarks districts.
16	LEGAL COUNSEL: Commissioner Weisbrod.
17	COMMISSIONER WEISBROD: I just want to
18	underscore the chair's very keen observations and
19	astute observations from here long experience
20	[laughter] with—to land use generally, but with that,
21	I will vote aye.
22	LEGAL COUNSEL: Chair Benjamin.
23	CHAIRPERSON BENJAMIN: For consistency,
24	I'll vote no.

LEGAL COUNSEL: The motion carries.

## CHARTER REVISION COMMISSION 2019

CHAIRPERSON BENJAMIN: Now we're onto are there any other additions to this category?

Deletions? If not, I move that we vote on this. Is there a second?

COMMISSIONER WEISBROD Second.

CHAIRPERSON BENJAMIN: Would you call the roll, please?

COMMISSIONER WEISBROD: Oh, discussion.

CHAIRPERSON BENJAMIN: Oh, discussion.

I'm sorry.

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to say and this goes back to the broader discussion we've had since the beginning of—of this meeting that as we heard public testimony and as I dare say everyone in this commission recognizes, this—this is the area that probably will occupy the vast, vast, vast majority of the staff and—and our Commission's time in discussion, and it goes to the heart of how we function as a city and how we function going forward. I am not—I'm—I'm going to vote aye on this—on—on the agenda because these are items that did, in fact, all come up in the—in the public testimony that we heard, but I'm not particularly, in fact, in general unhappy with the wording of many of these

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items, and the-the tilt in-in how-how we are going to be examining them because these are really, really, really difficult transient issues, and I think it's going to require an awful lot of time on the part of the staff and on the part of this commission, which is again, one reason why so many of the items that are in some of the other buckets I'm concerned that it's going to affect our-our bandwidth. And one of the issues that Commissioner Fiala mentioned which I-I think is worth noting here is how land use itself ties into these other issues so closely especially when thinking about what the role of the borough president should be, whether it should be expanded, whether it should be different, what the-how governance works generally. All of that will-will be reflected in this area, and I am as a-as-as the most dynamic city on earth and something I think we're all extremely proud of in a city that is now a beacon for the entire world, and has diversity that we have in the-the attraction that we have and the need for not only to continue that growth, but and growth in our economy but at the same time also balance that with a respect for neighborhoods. This is just such an important issue, and I just think we should be

1	CHARTER REVISION COMMISSION 2019 76
2	extremely careful and thoughtful going forward, and
3	how we do that, I think is going to be really reflect
4	ultimately the success or failure of this Commission.
5	That's just a comment.
6	CHAIRPERSON BENJAMIN: Yeah, and we'll
7	be counting on you, Carl and your knowledge through
8	the years of both the successes and the failures of
9	the land use processes both for different
10	stakeholders as well as for the city body politic.
11	We will be relying on your.
12	COMMISSIONER WEISBROD: And you, Madam
13	Chair.
14	CHAIRPERSON BENJAMIN: Thank you.
15	COMMISSIONER WEISBROD: Because you've
16	been with me on many of these battles.
17	CHAIRPERSON BENJAMIN: Many of the
18	people on this Commission have had experience in the
19	land use arena, whether it's as a stakeholder, as an
20	elected official, as a public member, a community.
21	People have been involved in these issues, and we
22	need all of you in order to really examine this and
23	come up with how this system is working and where it-
24	we can make it work for more people.

COMMISSIONER WEISBROD: And-and I'm-

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2 CHAIRPERSON BENJAMIN: yes.

one other thing, which I think is important here.

It's—it's mainly reflected in the Land Use area, but it's reflected in other areas that we're considering as well, which is the Charter that we're operating under, and have now operated under for—

CHAIRPERSON BENJAMIN: [interposing] 30 years.

COMMISSIONER WEISBROD: 30 years, I think is—was very carefully done. Nothing that's every happened and certainly nothing in the political arena that's every happened is—is perfect, but the 1989 Charter, which provided us and voters approved the—the government that we have, and the—the—fundamentally the—the appropriate balance between executive and legislative powers on the one hand, and the appropriate balance between citywide needs and—and—and local neighborhood needs on the other, has served—has served us I think fairly well, and to me, and I think we heard much testimony about it during the public—our public process, both implicitly and explicitly is that the—the fund—that fundamental balance is—is correct, and that what we're really

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trying to do here and land use is the area where this gets most reflected is—is—is correct to modify things that we didn't really consider in 1989, and things that on the margins should be changed, but that the fundamental of—fundamentals of what—what we—we as a city did and how the city of New York now operates has served us extremely well over the past 30 years, and that certainly as I look at how we proceed in this area, we'll largely bear that in mind.

CHAIRPERSON BENJAMIN: Ed. (sic)

commissioners who undertake this very serious charge to not come in hell bent on tearing down. This was an unbelievably monumental undertaking three decades ago trying to hold together a city that was constitutionally deemed unsound, and when you consider the sheer volume of people, the diverse stakeholders, all of the interest at play, the

decades is a testament to the resiliency of the city.
It's very easy for those of us in public life to do
this and like the French Aristocrat who was holding a
dinner party get up and heard a mob running down the
street and says, "Excuse me, my dinner guests. I see
a mob running down the street. I have to go and lead
them and find out where they're going." Right. It's
easy for us to do that. I think your charge is both
a noble one and very, very important one, and that is
that we understand that overall at its core, the
structure that was put in place has served the city
well given the very, very diverse needs of this very,
very large, large unlike-there's not other city in
America, right, on other city in America, no other
budget of any city in America. It's really despite
itself worked exceedingly well. So, I want you to
know, I view our role as civic doctors, surgeons. We
come in with a scalpel I hope, not an ax, because,
yeah, there's an awful lot of anxiety out there, but
our job is to make sure that we first just like a
doctor we do no harm, and then we try to do work that
is restorative repair or to think about the future,
but your words were not lost on me, Commissioner.

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COMMISSIONER ALBANESE: I-I the land use issue will be significantly important. I mean as you travel around the city despite the fact that the city is doing fairly well, there's a-there's a sense that, you know, the middle-class, the working class, the poor are being driven out of the city by-by land use policies, and I think, we've-we've got to-something is out of sync. We've got to look at other stakeholders, as you pointed out, Madam Chair, that have been impacted by-by the land use policies thatthat have not taken into consideration in my view and the view of many others around the city, the needs of, you know, everyday New Yorkers. It-it certainly has taken care of very wealthy New Yorkers. taken care of, you know, a lot of foreign interest of what real estate in this town, but I think-I think that we could use a little rebalancing here, and figure our how we can-how we can have a city that has a multi-I don't mean ethnic, but multi-economic classes that can afford to live in New York City going forward because we're slowly losing that. this—this will be a challenge, and I look forward to it, but I-I-from my view, it's important that we have a city that has—has a place for all New Yorkers

1	CHARTER REVISION COMMISSION 2019 81
2	whether they be very wealthy, or working poor and
3	what have you, and I think we've-we have lost that,
4	and as you can see by the battles around rezoning
5	around the city of New York from-from Crown Heights
6	to-to parts of the Bronx, there are huge, huge
7	battles going on. And if we can make a difference
8	there, make things better and make the city a fairer
9	place with-with a balanced land use approach, I
10	think then we would-we would have achieved something.
11	CHAIRPERSON BENJAMIN: Thank you. Call
12	the roll.
13	LEGAL COUNSEL: Commissioner Albanese.
14	COMMISSIONER ALBANESE: Aye.
15	LEGAL COUNSEL: Commissioner Caras.
16	COMMISSIONER CARAS: Aye.
17	LEGAL COUNSEL: Commissioner Cordero.
18	COMMISSIONER CORDERO: Aye.
19	LEGAL COUNSEL: Commissioner Fiala.
20	COMMISSIONER FIALA: Aye.
21	LEGAL COUNSEL: Commissioner Gavin.
22	COMMISSIONER GAVIN: Aye.
23	LEGAL COUNSEL: Commissioner Hirsh.
24	COMMISSIONER HIRSH: Aye.

LEGAL COUNSEL: Commissioner Miller.

city, and after that at the Council. I've been

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involved in all sides of the issue. In 1989, the biggest issue was that the Board of Estimate had been declared illegal, and what were we going to do about The Commission could have decided to simply change the voting structure of the Board of Estimate and continued to have a bicameral body. They chose not to do that, and to do something that in many ways was more radical, but it did result in the different balance of power. Once the Board of Estimate was gone, much of the board's power went to the Mayor. Some of it went to the City Council. There was a balancing that they attempted to do in finding local versus citywide pushes and pulls and how that would be balanced governmentally. Part of what I think we're doing is looking 30 years later at the changes that have taken place in this city including, but not limited to term limits, which has changed the balance of a legislative body that had time on its side that could be powerful with a mayor who could also be powerful. Term limits has changed some of that, and that is part of what I think this analysis is going to look at whether given those factors or do we need to make any changes. Do we need to rejigger [bell] Rebalance? Do we need to-if we see in our analysis

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that there are ways in which Sal's questions that particular groups have not been systematically encouraged to participate in government, in elections. How can we address that? So, while I think you're right that in 1989 what they did basically go many things right. I have no objections and I hope people don't to examining whether those are still doing what they were intended to do, and whether what they were intended to do is the right thing now. I vote aye.

LEGAL COUNSEL: The motion carries unanimously.

CHAIRPERSON BENJAMIN: Okay, I'd like to thank everyone here particularly the Commissioners, the staff and you the public who have come today and who have sat and listened to us, and I hope heard that this is a very serious attempt at how our city is to be governed in the future, and I invite you back for all of our meetings. We'll be posting on our website what we've done today so all of you can look at it, respond to it. You can respond on our website on Twitter, you can Tweet at us, you can write a letter, and send it snail mail if you'd like but we welcome the interaction with you, and we hope

1	CHARTER REVISION COMMISSION 2019 85
2	to have a lot more of it. We will also in the coming
3	days be posting schedule of our-our next stage.
4	We'll be having experts come and talk about different
5	issues that in these buckets that we've raised. Those
6	will be public meeting also, and we will be posting
7	schedules and attendance of who will be at those
8	meetings, and what the next steps are. We hope to
9	continue to engage you, we hope to see you again.
10	Thank you very much and thank you also to staff who I
11	think have done a very terrific job in putting this
12	all together for us. [gave] And I move that we
13	adjourn the meeting. Second?
14	COMMISSIONERS: [in unison] second.
15	CHAIRPERSON BENJAMIN: All in favor.
16	COMMISSIONERS: [in unison] Aye.
17	CHAIRPERSON BENJAMIN: [gavel] Meeting
18	adjourned.
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## ${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date February 4, 2019