CITY COUNCIL

CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

----- X

June 11, 2024

Start: 11:09 a.m. Recess: 11:41 a.m.

HELD AT: 250 BROADWAY - COMMITTEE ROOM, 16TH

FLOOR

B E F O R E: Kevin C. Riley, Chairperson

COUNCIL MEMBERS:

Shaun Abreu
David M. Carr
Kamillah Hanks
Francisco P. Moya

A P P E A R A N C E S

Adam Rothkrug from Rothkrug, Rothkrug, and Specter, LLC

Joseph Sbarro from Ackerman LLP

Richard Lobel from Sheldon Lobel PC

SERGEANT-AT-ARMS: This is a microphone check for the Committee on Zoning and Franchise, recorded on June 11, 2024, located on the 16th floor, by Nazly Paytuvi.

SERGEANT-AT-ARMS: Good morning, and welcome to today's New York City Council hearing for the Committee on Zoning and Franchise.

At this time, please silence all electronic devices.

Just a reminder, no one may approach the dais at any time during this hearing.

Chair Riley, we are ready to begin.

CHAIRPERSON RILEY: [GAVEL] Good morning, everyone, and welcome to the meeting of the Subcommittee on Zoning and Franchises.

I am Council Member Kevin Riley, Chair of the Subcommittee, and today I am joined by Council Member Carr and Council Member Hanks and remotely by Council Member Moya.

Today we are scheduled to hold three hearings. We will first hear a proposal that concerns a mixed-use residential development proposed at 2118

Avenue U in Sheepshead Bay, Brooklyn. We will then hear a proposal to expand an existing manufacturing

SUBCOMMITTEE ON ZONING AND FRANCHISES 4

and commercial facility in Maspeth, Queens. The third

and final proposal seeks to map a commercial overlay

4 to facilitate a drive-thru business and legalize

5 existing commercial uses in Flushing, Queens.

I will now go over hearing procedures.

7 This meeting is being held in a hybrid format.

8 Members of the public who wish to testify may testify

9 in person or via Zoom. Members of the public wishing

10 to testify remotely may register by visiting the New

11 York City Council's website at

12 www.council.nyc.gov/landuse to sign up, and for those

of you here in the 16th Floor Hearing Room, please

14 see one of the Sergeant-at-Arms to prepare and submit

15 a speaker's card.

1

2

3

16 Members of the public may also view a

17 live stream broadcast of this meeting at the

18 | Council's website.

19 When you are called to testify before the

20 | Subcommittee, if you are joining us remotely, you

21 | will remain muted until recognized by myself to

22 speak. When you are recognized, your microphone will

23 | be unmuted. Please take a moment to check your device

24 | and confirm that your mic is on before you begin

25 | speaking.

We will limit the public testimony to two minutes per witness. If you have any additional testimony you would like the Subcommittee to consider or if you have written testimony you would like the Subcommittee instead of appearing in person, please email it to landusetestimony@council.nyc.gov. Written testimony may be submitted up to three days after the hearing is closed. Please indicate the LU number and/or project name in the subject line of your email.

We request that the witnesses joining us remotely remain in the meeting until excused by myself as Council Members may have questions.

Lastly, for anyone attending today's meeting, this is a government proceeding and decorum must be observed at all times. Members of the public are asked not to speak during the meeting unless you are testifying.

The witness table is reserved for people who are called to testify, and no video recording or photography is allowed from the witness table.

Further, members of the public may not present audio or video recordings as testimony, but may submit

2.2

2.3

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 6 2 transcripts of such recordings to Sergeant-at-Arms 3 for inclusion in the hearing record. 4 I will now open the first public hearing on LUs 90 and 91 related to the 2118 Avenue U 5 rezoning and text amendment proposal in Council 6 7 Member Vernikov's District. This proposal consists of a mixed-use residential building that will contain 8 approximately 10 residential units. The rezoning area would be subject to mandatory inclusionary housing. 10 11 For anyone wishing to testify on these items remotely, if you have not already done so, you 12 13 must register online and you may do that now by visiting the Council's website at 14 15 council.nyc.gov/landuse. 16 Once again, for anyone with us in person, 17 please see one of the Sergeants to prepare and submit 18 a speaker's card. 19 If you would prefer to submit written 20 testimony, you can always do so by emailing it to 21 landusetestimony@council.nyc.gov. I will now call the applicant panel who's 2.2 2.3 already at the table, Adam Rothkrug. Counsel, please administer the 24

affirmation.

mixed-use building with approximately 20,000 square

24

The proposed rezoning would rezone the majority of the site to R6A with commercial overlay, allow development of a modest apartment building with

2.3

24

2.2

2.3

10 units and first floor commercial space of 4,800 square feet. Off-street parking for 10 cars is being proposed, as noted. The commercial overlay will be scaled back from 150 feet in depth, the current, to 100 feet in depth, which will also have the benefit of taking existing houses on the side street out of commercial zoning so that they will be limited in the future to residential use, which is consistent with their existing development and the best thing for the surrounding community. Slide nine.

Proposed building is designed to be solar-ready and will incorporate high-efficiency plumbing, HVAC, and appliances along with having a green roof and providing a rain garden to absorb rainfall, none of which exists on the existing onestory commercial building that's there today. Although not in a flood hazard zone, flood-resilient measures include rooftop mechanicals, flood-proof cellar, and the aforementioned green roof and rain garden. I think I'm a little off, but if we go to slide 34.

Proposed building...

UNIDENTIFIED: Apologies, I don't have the numbers on the slides.

2 ADAM ROTHKRUG: Oh, okay. If you go to the 3 very end, there are some renderings. There you go. I

4 | think that's good enough.

2.2

2.3

The proposed building is appropriate for this location on Avenue U, an 80-foot-wide street.

There's an active mixed-use corridor that serves

Southern Brooklyn. The site enjoys access to both subway and bus service and will replace an older one-story commercial building while contextually matching the adjacent pre-1961 four-story mixed-use building.

As noted, based on conversations with the

Councilperson and the Community Board, the project was scaled back to be four stories and a penthouse,

10 units, and again, to provide parking that exceeds the zero-parking requirement.

I'm happy to answer any questions the Council has.

CHAIRPERSON RILEY: Thank you, Adam. I'm going to ask a few questions, and then we'll see if any of my Colleagues have any questions.

Your initial proposal was for a larger building. Why did you decide to shift from a proposed in six stories to four stories?

2.2

2.3

ADAM ROTHKRUG: That was based on

conversations with the Councilperson and Community

Board, and so we were able to bring it down to match

the four-story existing building that we're

immediately adjacent to, and then we're providing a

penthouse, which is set back from the street, so you

really can't even see it, so this'll match the

existing conditions on the site.

units as part of this project?

CHAIRPERSON RILEY: Currently, you are proposing a residential building that is 15,650 square feet, which is just a little bit above the 12,500 square feet for MIH to apply. Can you please state for the record your commitment to provide MIH

ADAM ROTHKRUG: Yeah, so listen, we definitely don't want to give up the extra 2,500 square feet, which is very valuable, so the building has been designed with three units. The three upper floors of the building have three units on each floor, and one of those units is designated as a MIH unit. The building's been designed with larger units. They're two- and three-bedroom units so there will be three two-bedroom MIH units that are shown in the presentation materials we submitted.

2.2

2.3

2 CHAIRPERSON RILEY: I'm sorry if you
3 discussed it, but did you propose any parking for
4 this development?

ADAM ROTHKRUG: Yeah, so although no parking is required for either the residential or commercial use, because both are below the waiver, the Community Board requested that we provide as much parking as possible, so we're actually providing 10 spaces, which is a one-to-one ratio for the apartments, which is, again, even if we were not below a waiver, it would be a 60 or 70 percent requirement so we're providing as much parking as our seller will accommodate.

 $\label{eq:CHAIRPERSON RILEY: Thank you, Adam. Are there any other questions? \\$

Council Member Carr.

COUNCIL MEMBER CARR: Thank you, Chair.

Just a couple of questions. I see from the notes that you're looking to use MIH Option 1, I believe, for the three affordable units. Can you explain how that decision was reached as opposed to using the other option?

ADAM ROTHKRUG: I would say the majority of the community, and I was not present at those

particular conversations, but the majority of the projects that we bring, rezonings, Option 1 seems to be the favored option so that was requested and discussed with the community, and everyone seemed satisfied with that.

COUNCIL MEMBER CARR: And when you say the community, you mean the Board, or do you mean other local groups?

ADAM ROTHKRUG: No, mostly with the Community Board and the Councilperson.

referenced the Council Member and the Community Board also in relation to the additional parking you're providing as part of the application. Are there any other outstanding requests that the Council Member or the Community Board made that are not yet before us in this proposal, or have you satisfied all of those requests?

ADAM ROTHKRUG: No, we have satisfied them in the plans, although I didn't go over all of them. There were some additional requests by the Community Board that have been incorporated into the plans, which include provision for a garbage chute to an

2.2

2.3

application.

2 CHAIRPERSON RILEY: Thank you, Counsel.

3 You're excused, Adam.

2.2

2.3

There being no other members of the public who wish to testify on LUs 90 and 91 relating to the 2118 Avenue U rezoning proposal, the public hearing is now closed and the item is laid over.

I will now open the second public hearing on LUs 92 relating to the 58-75 Queens Midtown Expressway rezoning proposal located in Council Member Won's District in Maspeth, Queens. This proposal is to expand a one-story warehouse that is currently used by the applicant for a restaurant supply business.

For anyone wishing to testify on these items remotely, if you have not already done so, you must register online and you may do that now by visiting the Council's website at council.nyc.gov/landuse.

Once again, for anyone with us in person, please see one of the Sergeants to prepare and submit a speaker's card.

If you would prefer to submit written testimony, you can always do so by emailing it to landusetestimony@council.nyc.gov.

SUBCOMMITTEE ON ZONING AND FRANCHISES

16

SUBCOMMITTEE ON ZONING AND FRANCHISES

2 in connection with this ULURP application. Next 3 slide, please.

4

1

5

6

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

The applicant operates a restaurant supply business at 5875 Queens Midtown Expressway in Maspeth, Queens. The project site is located within the Maspeth Industrial Business Zone. The applicant is seeking a zoning map amendment from an M1-1 to an M1-4 zoning district to facilitate the enlargement of their existing one-story warehouse building. The proposed enlargement will enable the applicant to increase on-site inventory, thereby increasing efficiency and remaining competitive in the industry for years to come. It will reduce incoming deliveries and allow them to accommodate larger outgoing orders and reduce traffic in the area. It is also anticipated that the project will create 8 to 10 new jobs in addition to the 30 jobs that are existing at the site. Next slide, please.

Map. The subject site is designated as Lot 64 in Block 2656, and it's outlined by the dashed red line. As you can see on the screen, the rezoning area is sandwiched between the Queens Midtown Expressway to the south and 54th Avenue and the Mount Zion and

2.2

2.3

2 | Calvary Cemeteries to the north. Maurice Avenue forms

3 | the eastern boundary of the block. As I mentioned,

4 | the rezoning area is located in the Maspeth

5 Industrial Business Zone, which is an area designated

6 by the City to protect and grow industrial

7 businesses. Next slide, please.

Here we have a zoning change map. The map shows the proposed rezoning area on the right outlined with the black dotted lines, mapping the M1-4 district. It encompasses Lots 20, 64, and very small parts of Lots 65 and 115. The proposed rezoning to the M1-4 district will result in a modest change in FAR from 1.0 to 2.0 and reduced parking requirements in order to facilitate the enlargement. Next slide, please.

Amendment will enable the applicant to enlarge the existing warehouse, both vertically and horizontally, to accommodate additional space for inventory, offices, nine parking spaces at the first floor, and one additional loading berth. The enlarged building will have approximately 162,000 square feet of manufacturing floor area. It will be three stories on the Queens Midtown Expressway, which will set back

2.2

2.3

above the first floor by 20 feet. The building will be two floors along the 54th Avenue frontage. That's in the backside there. The existing curb cut along 54th Avenue would remain, and a new 15-foot-wide curb cut would be added to the south of the property along the Queens Midtown Expressway to allow vehicles to enter and exit the parking garage. Next slide, please.

Here we have two renderings of the proposed development. At the top, that is from the 54th Avenue side and, at the bottom, we have from the Queens Midtown Expressway side. Next slide, please.

Here we have the recommendations for the project throughout the ULURP process. Queens

Community Board 2 granted us a favorable recommendation, 33 in favor, zero against, with one condition being that the applicant commit to adding additional green infrastructure with the goal to increase on-site stormwater retention and, at the Borough President, we also received a conditional favorable recommendation stating that in the event that there is job creation, that we should provide a minimum 30 percent goal to include M/WBE firms and hiring of local residents and working with local

With that, this concludes my presentation, and I'm happy to take any questions. Thank you.

office until the hiring goals have been reached.

CHAIRPERSON RILEY: Thank you so much. I'll ask some questions, see if any of my colleagues have any questions.

As you presented, one of the actions is a de-mapping of a sewer easement. Is there any abandoned sewer line under the property, and will it be removed?

JOSEPH SBARRO: Yes, so there's a second action along with this one at City Planning. It's to remove a DEP sewer easement that currently exists. We've reached out to DEP Counsel. They've confirmed that there's no longer a need for the sewer easement. It's no longer in use, so we're pursuing an ME action with City Planning at the same time to have it taken off of the city map.

1

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

2.2

2.3

2 CHAIRPERSON RILEY: Okay. The proposed
3 expansion of the existing building includes new truck
4 access from the Expressway Service Road. Does that

5 present any traffic safety hazards?

JOSEPH SBARRO: No, we don't believe it will. We actually think the addition of the two stories will make the business run more efficiently. We'll be able to have more inventory on site, and we'll be able to store more things so the amount of deliveries in and out of the site will actually be less with the additional loading berths so that's part of the idea to add a fifth loading berth in addition to the four that we have so we believe it'll mitigate some of the traffic in the area from that standpoint.

CHAIRPERSON RILEY: Why are you proposing to map a M1-4 zoning district rather than the M1-2?

JOSEPH SBARRO: The rationale for the M1-4 stems from the parking requirements. With the M1-4, we're not required to have any additional parking. The nine spaces that we're adding are not required. We're just including them for any employees at the site to also limit some of the street traffic or street parking, but there's additional parking

relating to the 58-75 Queens Midtown Expressway

2 rezoning proposal, the public hearing is now closed,
3 and the item is laid over.

I will now open the third and last public hearing on LU-93 relating to the 27-24 College Point Boulevard rezoning proposal located in Council Member Paladino's District in Flushing, Queens. The proposal consists of mapping a commercial overlay over an empty corner lot and two-story mixed-use buildings with businesses on the ground floor in an area that is currently zoned residential.

For anyone wishing to testify on these items remotely, if you have not already done so, you must register online, and you may do that now by visiting the Council's website at council.nyc.gov/landuse.

Once again, for anyone with us in person, please see one of the Sergeants to prepare and submit a speaker's card.

If you would prefer to submit written testimony, you can always do so by emailing it to landusetestimony@council.nyc.gov.

I will now call the applicant panel for this item, which consists of Richard Lobel.

2.2

2.3

for the applicant for rezoning at 27-24 College Point

24

25

Boulevard. Next slide.

19

20

21

2.2

2.3

24

25

2 This is a very straightforward rezoning. The applicant here seeks to put a commercial overlay 3 4 over an existing R5B and R4 zoning district. This would affect five lots, but really three whole lots and minor portions of two lots on College Point 6 7 Boulevard. This would result in the development of a new one-story commercial building with a total floor 8 area of roughly 2,500 square feet to be constructed at 27-24 College Point Boulevard. The development 10 11 would allow for a Use Group 6 eating and drinking establishment with an accessory drive-through. Five 12 13 accessory parking spaces would be located at the 14 rear, as we'll see from the plans, and this zoning 15 map amendment would also allow two adjacent uses, 16 which are commercial, to come into conformance. They 17 are currently existing legal non-conforming uses. 18 Next slide, please.

This site has been before the City for decades. Previously, in 1947, there was an application at the Zoning Board, the Board of Standards and Appeals, to allow for a use group 16 gas station. That was reinstated in 2000, which extended the term for that gas station through 2010. In 2011, there were underground storage tanks, which

2 were removed, the site was remediated and, in 2012,

3 the applicant then applied to BSA for a variance to

4 permit a two-story bank with a drive-through and

5 accessory parking spaces. Since that time, two things

6 happened. DEC issued a spill case closure letter, and

7 the extension of time was again granted by BSA to

8 allow for construction of a bank. The applicant was

9 unable to get a bank user at that time and, due to

10 | that, chose to avail themselves of a rezoning in

11 order to expand on the potential uses and layouts of

12 the site.

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

1

The next slide is the zoning map, which shows the existing zoning in and around the site.

Again, this is on the corner of 28th Avenue and

College Point Boulevard and, as you can see from the next slide, this is a rezoning which affects

primarily these three tax lots, including the applicant site, highlighted in red, and two sites to the north.

I think the next slide gives the best picture, the area map, which shows why this rezoning is particularly appropriate. First, we note the commercial uses immediately to the north of the property, which would become conforming legal uses

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 pursuant to this rezoning. Also, College Point

3 Boulevard here is a wide street, an extra wide street

4 at 100 feet wide, easily able to handle the

5 additional density and traffic from a proposed

6 restaurant with a drive-through. There are commercial

7 uses which abound on this intersection. It is

8 definitely a commercial intersection. It has a

9 commercial flavor, including across College Point

10 | Boulevard, there's a gas station so really it's a

11 commercial thoroughfare, and this rezoning would

12 allow for uses which would add to the context of that

13 commercial intersection.

The next slide shows some photos of the site. Again, on the top left, you can see the existing commercial building immediately adjacent to the site and, if you want to page through, the next slide shows the frontage of the two adjacent sites. Again, commercial uses on the ground floor, which would now become conforming.

I'd say that we can do two things now. We can fast forward to the plans and materials and quickly page through. As you see, the site plan right there showing the location of the site as well as the next slide which shows the location of the building

SUBCOMMITTEE ON ZONING AND FRANCHISES

2.2

2.3

on the site with parking in the rear. And the next several slides, if you just want to page through quickly, show the eating and drinking establishment with accessory seller use and a one-story commercial building.

The applicant here has been before the Community Board 7, which voted 32, nothing in favor of the application, unanimous vote. Queens Borough President has also provided conditional support for the application. This is largely an application which has achieved great support among the community and our preliminary conversations with the community as well as with the Council Member have all been positive.

With that, the applicant team is happy to answer questions.

CHAIRPERSON RILEY: Thank you, Richard.

Could you please speak more about the congestion implication your proposal would have, especially on the 28th Avenue, which seems to be a one lane, oneway street.

RICHARD LOBEL: Sure. This was an issue which was discussed with the Community Board. We went out to the site to meet with members of the Community

Board as well as the Council Member, and the discussion here was around the fact that given the flow of traffic on College Point Boulevard and the fact that cars would be entering in an orderly manner from College Point Boulevard, which itself is a very wide and heavily trafficked street, that the minimal traffic that would be generated by this use here would not really contribute to congestion in the area. Given the parking spaces at the rear for people who wish to remain at the premises for some time, the lane, which would allow for through traffic here would not greatly contribute, and this was borne out by environmental studies and traffic studies which were generated in the Environmental Assessment Statement.

CHAIRPERSON RILEY: The project site is adjacent to some family homes on 28th Avenue. Would there be fencing or plan to provide a buffer for the homes?

RICHARD LOBEL: Yes, in accordance with the zoning resolution, there would be screening measures, including plantings, which would exist towards the rear of the lot, which would allow for

2.2

including striping and a speed bump, which you would

There being no members of the public who wish to

SUBCOMMITTEE ON ZONING AND FRANCHISES testify on LU 93 relating to the 27-24 College Point Boulevard rezoning proposal, the public hearing is now closed and the item is laid over. That concludes today's business. I would like to thank the members of the public, my Colleagues, Subcommittee Counsel, Land Use and the Council Staff, and the Sergeant-at-Arms for participating in today's meeting. This meeting is hereby adjourned. Thank you. [GAVEL]

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date July 10, 2024