CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS

Jointly with

COMMITTEE ON PUBLIC SAFETY

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April 11, 2022 Start: 10:06 a.m. Recess: 12:39 p.m.

HELD AT: Hybrid Hearing - Council Chambers

City Hall

B E F O R E: Gale Brewer, Chair, Oversight

Kamillah Hanks, Chair, Public Safety

COUNCIL MEMBERS:

Diana Ayala Rita C. Joseph Shekar Krishnan Rafael Salamanca, Jr.

Natasha Williams

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Kalman Yeger Joann Ariola Erik D. Bottcher Justin L. Brannan Tiffany Cabán

Carmen N. De La Rosa

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A P P E A R A N C E S (CONTINUED)

Jocelyn Strauber Commissioner of Department of Investigations

Candace McCoy Professor of Criminal Justice at Graduate Center in John Jay College

Eric Rasmussen [sp?]

Judith Greene Justice Strategies

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Elizabeth Daniel Vasquez Brooklyn Defender Services

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Naz Ahmad CLEAR Project

A P P E A R A N C E S (CONTINUED)

Evan Enzer Surveillance Technology Oversight Project

Simcha Waisman
One Stop Richmond Hill Community Center

Katurah Topps
NAACP Legal Defense and Education Fund

Mohammad Khan Cityline Ozone Park Civilian Patrol

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1 COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH 5 COMMITTEE ON PUBLIC SAFETY 2 SERGEANT AT ARMS: Good morning and 3 welcome to today's remote and virtual New York City 4 Council hearing for the Committee on Oversight and 5 Investigations jointly with Public Safety. At this 6 time, would all panelists please turn on their video 7 for verification purposes, and to minimize 8 disruptions, please place all electronic devices to 9 vibrate or silent mode. If you'd like to submit 10 testimony, please do so via email to 11 testimony@council.nyc.gov. Again, that is 12 testimony@council.nyc.gov. Thank you for--13 UNIDENTIFIED: [interposing] [inaudible] 14 I'm sorry, John. John, we're going to interrupt you 15 for one second, okay? SERGEANT AT ARMS: Okay, I'm rolling. 16 17 UNIDENTIFIED: You may continue. 18 SERGEANT AT ARMS: We're already rolling 19 as far as recording. So, once again, good morning 20 and welcome to today's remote hybrid Council hearing 21 for the Committee on Oversight and Investigations 22 jointly with Public Safety. Again, all panelists, 23 please turn on your video for verification purposes. 24 If you'd like to submit testimony, please do so to 25 testimony@council.nyc.gov. Again, that is

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2 testimony@council.nyc.gov. Thank you for your
3 cooperation. Chairs, we're ready to begin.

CHAIRPERSON BREWER: So, good morning. am honored to be here today. I am Gale Brewer, Chair of the Committee on Oversight and Investigation, and I'd like to welcome everyone here also to the Committee on Public Safety, chaired by my colleague Council Member Kamillah Hanks from Staten Island who is fabulous. Today's hearing will focus on the Office of the Inspector General of NYPD, an Inspector General whose purpose is to investigate, audit, and make corrective recommendations to the Police Department. I think everyone knows that issues of policing and public safety are a priority for Mayor Adams and his Administration, but also for the City Council. As the police presence increases in our city, the importance of having a strong IG to oversee the NYPD has become even more essential. The purpose of the hearing today is two-fold, to examine the historic and current relationship between the NYPD and the NYPD Inspector General and to review recent reports from the IG's Office, including any recommendations the NYPD has rejected from these reports, and the expected impact that they will have

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH 1 COMMITTEE ON PUBLIC SAFETY 2 in the city, as well as the recommendations. 3 common knowledge that historically NYPD and the NYPD 4 IG have a poor working relationship. According to a ProPublica investigation -- and I love ProPublica -over a dozen former and current employees of the NYPD 6 7 and NYPD IG have agreed that the NYPD has restricted 8 the IG's access to records and witnesses, withheld information, the IG was legally entitled to, 9 excessively redacted material, and instructed 10 11 witnesses to cancel interviews and delay IG requests. 12 In August 2018, the IG's Office sent a letter to the 13 NYPD asking its leaders to discipline their own attorneys for telling two Police Department employees 14 15 to not appear for scheduled interviews with the IG. 16 The letter states that DOI, and I quote, "is 17 obligated to inform you of conduct by NYPD employees 18 that violates at a minimum the New York City Charter and relevant Mayoral Executive Orders. 19 Obstruction 20 and interference with a DOI investigation are serious violations that should not be taken lightly." 21 2.2 Obviously, obstruction of the IG's Office is 2.3 completely unacceptable. No agency is above the law, and this committee relies on the independence of DOI 24

to alert us of illegal or improper play by NYPD.

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Former DOI Commissioner Margaret Garnett explained that the NYPD has interpreted the IG's Office to have more limited authority than the IG believes it maintains. As Chair of the Committee with oversight over DOI, I look forward to an honest conversation with the current Commissioner, who is terrific, about her understanding of these issues and the current state of relationship between PD and the IG. This hearing will also focus on the IG's public reports. As part of the conclusion of an investigation, the IG issues non-binding recommendations to PD. While the NYPD does not need to accept these recommendations, the rejection of a recommendation is worthy of further discussion and should be discussed. Why was it rejected? I'm not interested in hearing the percent of total recommendations the PD has accepted in relation to past IG reports. This number matters, but not all recommendations from reports are of equal importance. Less substantive recommendations may have easily been accepted to create the illusion the NYPD is overwhelmingly complying with DOI recommendations, even if PD is refusing to accept the most important recommendations issues. And that's what this committee is for, to check that out. I'm interested

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH 1 COMMITTEE ON PUBLIC SAFETY in discussion with the $\operatorname{IG}'s$ Office today about the 2 3 most essential recommendations that IG's Office has 4 issued that are yet to be implemented by PD. We will discuss PD's reasoning in rejecting these recommendations and whether DOI believes these 6 7 responses warrant a rejection of their 8 recommendations. The Committee on Oversight and Investigations has oversight over the City's 9 investigatory agency. Our independence and honesty 10 11 are essential to ensuring good governance, and I 12 would say particularly today. And I will note that 13 in the daily news today, there is a discussion that an organization that I'm sure will be testifying 14 15 today talks about some of the work that the CCRB is 16 doing about looking at the lies that cops have made, 17 and whether it is a systemic issue. And I think 18 we'll hear that the role of DOI and the IG is to look at systemic, where CCRB looks at individual issues. 19 I would tremendously like to thank the central staff

I would tremendously like to thank the central staff
team, Senior Counsel CJ Murray, Senior Policy Analyst
Noah Mixler [sp?], my Chief of Staff Shuler Puter

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[sp?], Director of Legislation Leah Bolero [sp?] for their hard work in preparing for this hearing. And

now I'd like to turn it over to my colleague, Council

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2 Member Hanks, Chair of the Committee on Public Safety 3 for her opening statement. Thank you very much.

CHAIRPERSON HANKS: Thank you, Chair Brewer. Good morning. I am Council Member Kamillah Hanks, and I am the Chair to the Committee on Public Safety, and I am joined by my Public Safety Committee Members, Council Member Stevens, Council Member Brannan, Mealy, Holden, Cabán, and Ariola, and the ONI Committee, Velázquez, Yeger, and Ayala. I would like to thank Chair Brewer who's also fabulous and the Committee on Oversight and Investigations for joining us for this important oversight hearing on Office of Inspector General for the NYPD. Established following the Council's enactment of Local Law 70 in 2013, the Inspector General for NYPD serves as an important role in enhancing police oversight and accountability in New York City. As outlined by Local Law 70, DOI must routinely investigate, review, study, audit, and make recommendations relating to the operations, policies, programs, and practices of NYPD. If the goal of enhancing the effectiveness of the Department increasing public safety, protecting civil liberties and civil rights, and increasing the public's

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH 1 COMMITTEE ON PUBLIC SAFETY 11 2 confidence in the police force, thus building 3 stronger police/community relations. Since its 4 inception, OIG NYPD has conducted 17 investigations 5 of the NYPD operations, policies, programs, and practices. Examining topics of significant public 6 7 interest, its approach to handling incidents involving individuals in mental health crisis and 8 policies related to the access of body-worn camera In total, OIG NYPD 17 investigative 10 footage. 11 reports included 187 recommendations. Of these 12 recommendations, NYPD has implemented 59.8 percent; 13 12.5 percent are characterized as partially implemented, 9.8 percent as accepted in principle, 14 15 3.3 percent as under consideration, and 14.7 percent 16 as rejected by the NYPD. As we embark on a new 17 Administration in following almost a decade since the 18 operation, the Council is pleased to welcome 19 Commissioner Strauber to discuss OIG NYPD's work. The 20 Committee looks forward to receiving an update on the 21 DOI's ongoing investigative work, examining the 2.2 relationships between OIG NYPD and the Police 2.3 Department and OIG's access to information and documents and NYPD's implantation of policy 24

recommendations. We will also inquire on the NYPD

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2 Inspector General's Office within the landscape of

3 overall police oversight in New York City as well as

4 how it engages the public. Thank you, and I would

5 | like to now welcome the Administration to testify.

CHAIRPERSON BREWER: Thank you. Before
we do that, I just want to also thank Council Members
Yeger, Velázquez, Stevens, Brannan, Cabán, Powers,
and Council Member Bottcher's here with me. Thank

10 you very much, and I'll turn it over to CJ Murray.

11 COMMITTEE COUNSEL: Thank you, Chair.

12 I'm CJ Murray, Counsel to the Committee on Oversight

13 and Investigations. Before we begin testimony, I

14 want to remind all of those participating in today's

15 | hearing remotely that you will be on mute until you

16 are called on to testify, at which point you will be

17 unmuted by a member of our staff. I will be calling

18 \parallel on panelists to testify periodically throughout the

19 | hearing, so please listen for your name as well. As

20 a reminder, all hearing participants may submit

21 | written testimony to testimony@council.nyc.gov. The

22 | first panelist to give testimony today will be

23 | Jocelyn Strauber, Commissioner of the Department of

24 Investigations. There will be time for Council

Member questions after each panel. For Council

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Members who are participating remotely, if you'd like to ask a quotation during the hearing, please use the Zoom raise hand function, and I will call on you in order. We'll be limiting Council Member questions to five minutes, should include the time it takes the panelist to answer your question. Please note that for ease of this hybrid hearing, there will not be a second round of questioning outside of questions for the Committee Chairs. We will now call representatives from the Administration to testify. Before we begin I will administer the oath. Commissioner Strauber, please raise your right hand. Do you affirm to tell the truth, the whole truth and nothing but the truth before this committee and to respond honestly to Council Member questions? COMMISSIONER STRAUBER: I do.

COMMITTEE COUNSEL: Thank you. You may begin your testimony.

COMMISSIONER STRAUBER: Thank you. Good morning Chair Brewer and members of the Committee on Oversight and Investigations, and Chair Hanks and members of the Committee on Public Safety. My name is Jocelyn Strauber and I am the Commissioner of the New York City Department of Investigation. I appreciate

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the opportunity to speak with you today about DOI's Office of the Inspector General for the New York City Police Department, which we'll refer to as the OIG-NYPD, a unit created in 2014 in accordance with Local Law 70, which was enacted in response, in part, to the community's concerns about policing tactics. law directed the DOI Commissioner to appoint an Inspector General to "investigate, review, study, audit and make recommendations relating to the operations, policies, programs and practices of NYPD." Consistent with that broad mandate, the OIG-NYPD principally has conducted broad examinations of NYPD policies and practices and issued public reports recommending reforms. As with all agencies we oversee, our goal with respect to NYPD is to identify policies and procedures that could benefit from improvement and to propose changes we deem necessary in public reports, to improve policing and to increase transparency as well as confidence in the police force. Community engagement is critical to our work. The advocacy community was instrumental in the creation of an Inspector General with oversight of the Police Department, and they continue to bring concerns to our attention and to some extent, inform

2 some areas for review. NYPD is also an important partner in our process. The Department's feedback on 3 4 our reports helps ensure that our recommendations are achievable and feasible, and that they don't 5 compromise the safety of the public or law 6 7 enforcement. I'm particularly sensitive to these issues at this time, as the City confronts a surge in 8 violent crime that makes NYPD's work especially challenging. Of course DOI, the advocacy community, 10 11 and NYPD do not always agree on the appropriate 12 reforms, but we are committed to a thoughtful process 13 that allows consideration of multiple viewpoints on this very important work. Since it was formed in 14 15 2014, OIG-NYPD has made a total of 185 recommendations for changes and improvements in 16 17 policies and procedures, in public reports setting 18 out in detail our investigative steps and explaining our conclusions. These recommendations and reports, 19 like all DOI recommendations, are on our public 20 website, where we also track implementation by the 21 2.2 relevant agencies, and I am proud to say that the 2.3 vast majority of our recommendations have been accepted by NYPD. With Chair Brewer's indulgence, 24 just a few statistics. Over 80 percent of these 25

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recommendations have been implemented, partially implemented, or accepted in principle, meaning that NYPD has agreed to implement them, but has not yet done so. To break down those numbers, 72 percent of the recommendations have been implemented, or partially implemented; 9.8 percent of them have been accepted in principle. In addition, 3.3 percent of the recommendations remain under consideration, meaning that the Police Department has not taken a position on them, and 14.7 of them were rejected. A sixth category is no longer—

UNIDENTIFIED: [inaudible]

CHAIRPERSON BREWER: You have to mute yourself.

is no longer applicable, meaning that those recommendations are no longer relevant, for example because of a procedural change by NYPD. Before I discuss specifics about OIG-NYPD's work, I want to provide Committee members with important context both about how DOI operates, and how OIG-NYPD operates within it. DOI, created almost 150 years ago, is one of the oldest law enforcement agencies in the country. An independent, non-partisan investigative

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entity, its mission is to identify and eradicate fraud, abuse, waste and corruption in City government. Our investigations lead to referrals to prosecutors for criminal charges, to the agencies we oversee for disciplinary proceedings, to the Conflicts of Interest Board for violations of the City's conflict of interest laws. We also make recommendations to remedy the vulnerabilities and deficiencies we find, to prevent future corruption and wrongdoing. When we identify systemic issues, we may issue public reports that provide even greater transparency into our findings and recommendations. The City Charter and Executive Orders that give DOI its broad jurisdiction and investigative powers provide its authority to obtain City records, including NYPD records. While Local Law 70 created a specific Inspector General for NYPD, it did not change or limit DOI's existing authority over all city agencies, including NYPD. The Local Law does give the Mayor authority, in consultation with DOI and NYPD, to determine how sensitive information that is provided to DOI will be treated. DOI is organized as 12 oversight units, each led by one or two Inspectors General, and each with responsibility for

1 COMMITTEE ON PUBLIC SAFETY 18 2 an agency or a group of agencies, such as infrastructure, housing and buildings, public 3 4 housing, and City-run hospitals, among others. Each unit includes attorneys, investigators, analysts, auditors and administrative personnel. 6 OIG-NYPD is 7 one such oversight unit and it focuses on NYPD. OIG-NYPD is unique among DOI's oversight units with 8 respect to the systemic investigations it conducts of 9 police practices and procedures resulting in public 10 11 reports. We receive public complaints from an array of constituents and the public, including community 12 13 advocacy groups, law enforcement personnel, elected officials, and other units within DOI. 14 15 complaint is reviewed and is either assigned for investigation or, as more often happens given the 16 17 volume and nature of these complaints, referred to 18 another appropriate oversight agency for review. As you are aware, two other civilian entities also 19 oversee policing: the Civilian Complaint Review 20 21 Board, the CCRB, an independent agency that 2.2 investigates complaints filed by the public 2.3 concerning police interactions with civilians and the

Commission to Combat Police Corruption, the CCPC, 24

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which monitors NYPD's internal efforts, principally

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handled by NYPD's Internal Affairs Bureau or IAB, to detect, remedy and prevent police corruption. the state level, since 2021 the New York State Office of the Attorney General has had authority over local police departments, including NYPD, through its Law Enforcement Misconduct Investigative Office. office reviews and makes recommendations relating to the operations and policies of state and local law enforcement agencies. Civil litigation and criminal prosecution are two other forms of oversight. For instance, prior federal litigation regarding stop, question, and frisk led to a court-ordered monitor to oversee reforms relating to this law enforcement tactic. In light of these various forms of oversight of the police department, OIG-NYPD has focused primarily on examinations of operations, policies, procedures and practices broadly speaking within the Police Department. We consider a variety of inputs in determining what examinations to undertake, including complaint trends, media reports, community concerns and interactions with NYPD. Today, I want to bring you up to speed on the work of OIG-NYPD, what I have done since I came to DOI six weeks ago to identify the challenges the unit faces,

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and how I plan to advance the unit's important work and help it reach its full potential. As I mentioned earlier, since 2015, OIG-NYPD has issued a total of 17 reports containing 185 recommendations; 82 percent of which have been implemented, partially implemented, or accepted in principle. That rate is consistent with rates for DOI recommendations generally for the past several fiscal years, which range from approximately 86 to 93 percent. OIG-NYPD's investigative and report-drafting process is rigorous, and involves substantial guidance and oversight by the Inspector General and the DOI executive staff. To ensure that we've understood the issues correctly, and to facilitate feedback on our recommendations, we share a draft of our reports with NYPD prior to public release. We incorporate any changes we deem necessary prior to issuance. Other units follow the same practice with the agencies they oversee. While we generally don't change our recommendations in that process, we find that agency input is very valuable. To give just a few examples of the significant issues that OIG-NYPD has examined since the Unit was created, leading to public reports and recommendations for change which NYPD has

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adopted: We reviewed 10 cases where the CCRB determined that NYPD officers used chokeholds and issued four recommendations that have all been implemented, including furthering transparency with respect to the Police Commissioner's disciplinary decisions and increasing coordination with CCRB to refine the disciplinary system for improper use of force. We reviewed NYPD's use of force policies and issued more than a dozen recommendations, the majority of which have been implemented, including that NYPD compile and publish data regarding the percentage of cases in which the Police Commissioner reduces or declines discipline. We reviewed NYPD's approach to handling interactions with people in mental crisis. As a result NYPD implemented our recommendations that strengthened its training and procedures for responding to interactions with such individuals. We exposed deficiencies in NYPD's Special Victims Division and Adult Sex Crimes unit and issued recommendations that staffing in the unit be increased and training expanded. In 2016, we issued a report concerning quality of life enforcement, focused on the 2010 to 2015 period. Looking at the narrow question whether an increase in

summons and misdemeanor charges for quality of life 2 3 crimes in that period was linked to a decrease in 4 felony crime and found there was no such link. We did not address the broader efficacy of quality of life 5 enforcement in general. NYPD implemented four 6 7 recommendations from that report and rejected several others. We plan to continue to engage with the Police 8 Department with respect to the recommendations, as is our practice. We examined NYPD's policies, 10 11 investigations and training as they relate to 12 complaints of biased policing in New York City. 13 implemented our recommendations that included 14 strengthening investigative training on this issue 15 and led to the creation of a new unit at CCRB. 16 NYPD rejected the majority of the 21 recommendations 17 we issued, those recommendations continue to stand 18 and DOI is hopeful that NYPD will engage in further 19 discussion about them. Furthermore, in my first 20 month and a half at DOI I have reviewed a number of 21 draft OIG-NYPD reports, in addition to the annual 2.2 report, and I expect that we will issue a number of 2.3 reports this year on topics that I know are of importance to the community and this council, 24 25 including one relating to the Gang Database. Once a

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report is issued, OIG-NYPD continues to monitor NYPD practices that are relevant to the recommendations that we have made, including those recommendations that have been rejected or that may be no longer applicable, because policing strategies can shift and provide new opportunities to reconsider past recommendations. In addition to our in-depth investigations, we stay up to date on police practices through a variety of efforts, including attending NYPD trainings of certain kinds, which we find extremely valuable to our investigators' ability to better understand NYPD's practices, leading to better and more informed recommendations. In its first eight years, OIG-NYPD has accomplished a great deal. However, for a number of reasons, including, but not limited, to the impact of the pandemic on City resources and on NYPD and DOI in particular and the related challenges to accessing NYPD records, facilities and staff. Fewer reports have been issued by the Unit in the last two years than in prior In fact, DOI's numbers are down across the board due to similar issues related to the pandemic and its impact on resources. As we emerge from the pandemic and as I consider how to ensure that units

across DOI are as productive as possible, I recognize 2 that there are a number of areas for improvement 3 relating to the work of this unit in particular. So, 4 let me now address some of the issues I see and my plans for the future, and specifically as they relate 6 7 to OIG-NYPD access to NYPD records, staffing of OIG-NYPD, and the workflow process within the unit. 8 First, with respect to access. Access to NYPD records, facilities and staff that is both meaningful 10 11 and timely is paramount for OIG-NYPD to do its job, and I understand that direct and unencumbered access 12 13 has been a challenge in the past. As a result, I have already had two meetings with NYPD officials 14 15 since I arrived at DOI, and I have additional 16 meetings planned in the near future. In those 17 meetings, I have received assurances that NYPD is 18 committed to tackle these challenges with us and most importantly to provide clear channels for elevating 19 any delays or limitations on access so that they can 20 be promptly addressed and resolved. I know that the 21 2.2 Legal Department, which plays a key role in reviewing 2.3 our requests and gathering, reviewing and producing the relevant materials, is managing the demands of 24 multiple oversight agencies seeking information as 25

2 well as discovery-related requests, among other pressures, but I am optimistic that with regular, 3 4 open communication, we can achieve an improved pace of production from NYPD. This in turn will allow our 5 investigations to proceed more quickly, allowing us 6 7 to issue our own reports more promptly. To that end, 8 DOI and NYPD are now in the process of scheduling a series of standing meetings to review DOI's outstanding requests, not only at the Inspector 10 11 General and Deputy Inspector General level, which I 12 understand have been meeting regularly historically, 13 but also at the executive staff level, and those are meetings in which I plan to personally participate. 14 15 With respect to staffing, I want to provide the 16 committee with some facts so that there is a 17 comprehensive understanding of where we are and what 18 we plan to do regarding staffing. OIG-NYPD marked its highest number of staff in 2017 with 19 20 approximately 38 or 39 staff members, and that number has declined to its current 20 staff members. 21 The 2.2 reduction in staffing certainly has contributed to 2.3 the decrease in reports issued by the Unit, and it is attributable in part to natural attrition combined 24 25 with the economic realities in the City over the past

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several years, which led to City-wide hiring freezes or restrictions and presented significant challenges to filling vacancies, as you know, not just within OIG-NYPD but throughout DOI. At this moment, we are aiming to fill vacancies and bring OIG-NYPD up to an appropriate level of staffing, which I expect will be somewhere between 25 and 30. This will include hiring a new Inspector General; as you know the former Inspector General resigned in December 2021. To that end, DOI has received a number of well-rounded resumes, and has spoken already since my arrival with several qualified and promising candidates. process is active and continuing. It is certainly a priority. My plan is to have a new IG in place by summer, an individual with broad law enforcement experience, supervisory and management experience in developing and leading investigations, and who can productively engage both with the community and community advocates as well as with NYPD officials. There are of course other vacancies at the unit at various levels which we will also seek to fill promptly, although we do want to have the input of the new Inspector General once that person is hired. And one last point on streamlining our internal

workload. Reports are the foundation of OIG-NYPD's work, and I am assessing the report-writing process for all of DOI, including OIG-NYPD. I want to make our reports even more readily comprehensible to the public and even more concise where possible. I'd also like to streamline the report-writing process itself, so that drafting and editing within DOI will be more efficient. Since my arrival at DOI, as I mentioned, I have already reviewed a number of draft reports from OIG-NYPD, and as I noted, I am confident that as we emerge from the pandemic-related challenges we will soon be back to our earlier pace of issuing several reports a year. Effective policing and public confidence in NYPD are vital to New York City. OIG-NYPD's comprehensive investigations, meaningful recommendations, and public reports play an important role in meeting those critical objectives. I look forward to strengthening the Unit even more in the coming months, maintaining a robust dialogue with NYPD and streamlining our processes here at DOI so that we can continue to pursue this important work. Thank you, and I'm happy, of course, to take your questions.

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CHAIRPERSON BREWER: Thank you very much,

Commissioner. We have lots of questions. Before I

ask my colleague, Council Member Hanks, I wanted to

say we've been joined by Council Member Ossé, De La

Rosa, Joseph, and Krishnan. And now I'd love to hear

from Kamillah Hanks. She's going to start the

questioning. Thank you.

CHAIRPERSON HANKS: Thank you, Chair

Brewer. Thank you very much, Commissioner. I am—

most of my line of questioning is going to be

focusing on the NYPD Inspector General Office within

the landscape of overall police oversight in New York

City. So, to begin, what is the OIG's mandate, and

how often does it differ from the role of other

police oversight bodies, such as the Commission to

Combat Police Corruption and the CCRB?

as I mentioned Chair Hanks, is really focused on interactions between the NYPD and the civilian community. That's really their mandate. The IAB's mandate and the CCPC, which really oversees the work of the IAB, is as I understand it principally to examine corruption within the police force, issues again, with individual police officers. Our mandate

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is quite broad, and although it in theory encompasses all—really all practices and policies within the Police Department, it has typically been our practice given the expertise of those entities to refer to them complaints that we receive that really relate to the conduct of individual police officers, and we have found that we are most effective in focusing our attention on, like I mentioned, these broader more systemic issues that relate to police policies and practices.

CHAIRPERSON HANKS: Thank you so much.

Do you believe that the public is adequately informed on the role of OIG and NYPD? And if not, how can we improve the public knowledge of what these agencies do?

COMMISSIONER STRAUBER: Well, I think the public is well-served by the annual report that we issue every year that's required by Local Law 70.

That describes the status of all of our outstanding recommendations, and with particular attention on those that have not been implemented and are either in the-- accepted in principle or rejected or still be decided categories, and that report really does give the public a comprehensive view of our reports

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to-date and the status of our recommendations. In addition, our public website makes available all of our individual reports, which I believe are also linked in our annual report, should members of the public be interested in sort of digging deeper on the basis for our recommendations and all of the other information in terms of our investigations that we include in our report. To some extent, I always think the public could be better informed about our work, and we're always looking for ways to make sure that folks know that we're out here to receive complaints to consider their concerns, but I do think with respect to the work of this unit, we provide a significant amount of public information.

CHAIRPERSON HANKS: Thank you very much.

Does the OIG-NYPD receive public complaints regarding the NYPD? And if so, how many public complaints have been received in recent years, and what types of these complaints have been received?

COMMISSIONER STRAUBER: Sure. So we do receive complaints from the public, and actually I believe that Local Law requires that we maintain a unit specifically within OIG-NYPD to receive complaints, and we do that. Those complaints come

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from a number of sources, the public but also elected officials, police reform advocates, criminal defender organizations, as well as the general public. To give you some statistics, in 2021 we received 732 In 2020 we received 618 complaints. complaints. it just may be interesting to note that those numbers actually are relatively consistent with prior years with a dip in 2019. So despite the pandemic, the number of complaints we've received have remained relatively steady at that figure. We refer-- of those-- so going to the 2021 numbers, with respect to the 732 total complaints, we refer 145 of them, and those referrals would go, as I mentioned to IAB, to the CCRB, sometimes to other entities. You know, that could happen or within-- to other units within DOI were that appropriate. We-- with the remaining complaints to the extent the warrant the opening of an investigation, we would open an investigation, either a preliminary investigation to determine what steps might be needed to take -- we might need to take or a full investigation depending on the nature, the nature of the complaint.

CHAIRPERSON HANKS: That's-- thank you. So to follow up with that, can the OIG-NYPD provide

2 the Council with a full accounting of public
3 complaints categorized by subject matter?

COMMISSIONER STRAUBER: So, I would need to look into that question further. We don't typically-- you know, given that our complaints and the investigations that we conduct, those are not public until we are ready to issue a report. So, I would want to think further about how to provide the Council with more information about the nature of the complaints, but I do not think we would be able to say that we would give you sort of a full accounting of all complaints, because that of course would include complaints that we continue to investigate, and those would be non-public until such time as we were ready to issue a report. And of course, a number of complaints always in any category that we receive are not going to be substantiated, and we would not want to share those complaints because obviously to the extent that they might, you know, indicate that individual or individuals were involved in misconduct and be unsubstantiated. We wouldn't release that sort of information publicly.

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2 CHAIRPERSON HANKS: So, in theory, you
3 know, you do these investigations. Have you opened
4 any investigations from any complaints?

5 COMMISSIONER STRAUBER: We have opened 6 investigations from complaints, and the trends that

we see in complaints also inform our systemic
investigations. So the 17 major investigations that

9 we've done over the last eight years, at least some

of those were informed by trends that we saw in the

11 complaints that we received, even if we did not

12 actually conduct a specific investigation of some of

13 | those complaints.

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CHAIRPERSON HANKS: Thanks. Lastly, what is the OIG's relation— NYPD's relationship with other oversight or law enforcement entities? For example, District Attorneys are in unique positions to identify deficiencies in NYPD investigative practices, collection of evidence or credible detercredibility determinations. Does the OIG-NYPD ever meet with District Attorney Offices regarding systemic issues they may identify regarding police practices?

COMMISSIONER STRAUBER: So, we are certainly in contact with District Attorney Offices

2 with respect to our investigations on a regular

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3 basis, and any District Attorney's office that wanted

4 to refer a concern or a complaint to us could

5 certainly do so. Whether-- I don't know that I can

6 name an example as I sit here today that I'm aware of

7 such a referral occurring, but it's certainly

8 something-- there are open channels of communication

9 with DA's offices for them to do that.

CHAIRPERSON HANKS: Thank you, and I'll pass it back to Chair Brewer. Thank you very much.

CHAIRPERSON BREWER: Thank you very much, and we've been joined by Council Member Williams.

So, I know that we're talking a little bit about the future when I ask this question, but I know in the past you have talked about recommending consolidating existing police oversight functions into the CCRB.

So, you know me, I call around, see what people think. That's how I am, because I know so many people. And what it turns out is, of course, people want to be sure that if that happens, then the CCRB, whomever's in charge, is as good as the DOI Commissioner, which the City Council has some say about. I would be considered, I'll be honest with

you, that we don't have that same kind of public

2 display of quality. So what is your opinion on this?
3 And the other thing is that obviously you're active,

4 the IG will be active. The Commission doesn't seem

5 to have any staff, so they're not so active. So I'm

6 just wondering if you still think that this is a good

7 | idea.

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COMMISSIONER STRAUBER: Well, let me-let me first clarify one thing about the
recommendation that was made, and this was made in
our 2020 Protest Report.

CHAIRPERSON BREWER: Correct.

Was to consolidate the three police oversight agencies in a single independent entity that would be overseen by a board. So just to be clear, it—although it did involve consolidation with the CCRB, the proposal was not that the CCRB would necessarily sort of takeover or subsume the two other investigative agencies. But putting just that procedural point aside, you know, what is appealing to me about the recommendation is that there certainly are many over— there is overlap as you can see— excuse me— in the mandates of these three oversight agencies, and overlap always leads to some

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inefficiency. It also means that there are requests for information coming at the Police Department from multiple sources, which presumably is not the most efficient way to do it, and obviously efficiency is something that we think about in this context like in all others. I do think, though, that it's important that if such an entity were to be created that it be structured in the appropriate way so that we could all be assured that it would provide the same robust oversight that's currently being provided. And I would need to give more thought to what exactly that structure should be. So I certainly share the interest in having some certainty in how that entity would work, and I would need to think more about what kind of structure would be appropriate to make a further recommendation on that.

CHAIRPERSON BREWER: Okay, I appreciate that, because I think we all feel the same way needs work. Thank you. The issue is, I think you talked a little bit about this earlier. But how does the Inspector General identify issues to investigate? I know for instance Mark Peters [sic] focused on the adult unit, but he never had time to do for instance the Child Unit for sexual assault. So I'm just

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wondering-- you know, obviously you talked about the gangs. Makes sense. I talked about the work that is-- was done with the CCRB looking at lives [sic] whether it's correct or not, I don't know, but that's another topic. So how do you decide/

COMMISSIONER STRAUBER: So, we have an internal process, but let me speak first about sort of the inputs of information we get, and several of them are sort of referenced in what you just said. So there are media reports, right? We're obviously sort of actively aware of what's being reported in the media in terms of police practices. There are, you know, the large volume of complaints that we get, and even though we may refer many of those or many not result in investigations, those can also help us identify trends that we might -- that we might want to focus on. We also have interactions, as I mentioned, with the PD where, for example, we get to sit in on trainings for, you know, the work of certain units. So those interactions and our general familiarity with the work of the Police Department can also be the impetus for an investigation. So I would say there are a variety of inputs, and the unit is sort of actively looking around and thinking about areas

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that might be fruitful for investigation, but there's no sort of one, you know,— there's no one track, and I think we try not to pre-judge these things, right? I think it's important that we, you know, be alert and looking for things, but not necessarily have a specific agenda in mind other than our broad mandate under the statute. And then, you know, the way the process works internally is anyone in, you know, in the unit can make a suggestion about an investigation that sort of filters up to the senior executive staff in the unit, as well as, you know, in DOI as a whole. And then a decision is made about what seems like the most important area to pursue.

CHAIRPERSON BREWER: Okay. I know you talked-- because you're new. You have a good relationship so far with the Law Department as part of the NYPD, and I just-- and hopefully that will help you get documented information because obviously relationships matter. So I'm just wondering, in the past I assume there were requests denied. We heard about those. And has DOI ever issued a subpoena to NYPD, do we know?

COMMISSIONER STRAUBER: I think there-- I think there may be situations where we have. I don't

have the details on that. Sometimes -- and I'm 2 3 speaking generally -- it can be helpful for an entity 4 to receive a subpoena. Sometimes that can just facilitate the flow of information in a sort of what you might call a friendly way. But look, I think 6 7 certainly there have been issues in the past. My understanding is that principally, although I'm sure 8 there may be some exceptions to this, those were 9 timing issues more than, you know-- there may be 10 11 situations where we just didn't get information, but 12 I think more often the problem was it took more time than we would have liked, and I think, you know, I 13 have already had some conversations to try to address 14 15 that, but in my experience to the extent that we can 16 be clear at the outset about what it is we're looking 17 for, have a discussion about what's feasible, and 18 then stay sort of closely on top of our progress-which is not to say this hasn't been tried in the 19 past, but I think particularly trying to elevate 20 issues very promptly, sort of -- so before things get 21 2.2 too far long or too delayed. You can have a 2.3 conversation and try to move things forward is how I plan to pursue this, and from the meetings that I've 24 had, I have every indication that the Police 25

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Department is receptive to that and would like to work with us in that way.

CHAIRPERSON BREWER: Okay. I assume that's what would help that kind of relationship, to be sure that there's no slow walking of investigation, that kind of relationship and staying close to it would hopefully make sure there is no slow walking. Is that correct?

COMMISSIONER STRAUBER: I mean, that's certainly the goal, and I do think, you know, we are mindful of the realities of the pressures for information that many agencies are under right now, including the PD, but yes, I think that as opposed to sort of a deliberate slow walking, but yes, it think that that hopefully is going to help move things forward, and I want to be quickly kept in the loop and will be on any issues that we have, and I will deal with them personally. And like I said, I've had several meetings already, and I've been here a little bit more than a month with the PD. This is certainly a priority for us.

CHAIRPERSON BREWER: Local Law 70, as you know, provides the Mayor with authority to establish protocols for handling of sensitive information, and

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always a challenge.

I didn't know if these protocols have been
established. What was the process? What are the
protocols? And this whole issue of sensitive
information certainly comes up regarding CCRB, which
is an agency that I know even better. So I want to
know if you believe that the right balance has been
met to protect sensitive information which does have
to be protected without undermining the ability of

DOI and the IG to do-- to fulfil your mandate.

commissioner strauber: It is always a challenge. My understanding is actually to-date, although the Mayor certainly has that authority.

That authority is intended to address situations where we have sensitive information and there's a question of like how it can be handled. Could it be made public and in what form? How could it be protected? I don't think, at least in recent memory—and you know, as you know I may not have the full history fully absorbed yet—I don't think there has been occasion to use that, you know, that portion of the statute. I don't think that there is any sort of standing protocol. I think that provision is intended to allow for a situation where we would

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appropriately.

is sensitive?

receive that kind of information, and we would then

have to make sure that we were handling it

5 CHAIRPERSON BREWER: Who decides what is 6 sensitive? Is that the NYPD, DOI? Who decides what

COMMISSIONER STRAUBER: That is decided in a sort of, you know, collaborative process between the Mayor, the PD, and DOI.

CHAIRPERSON BREWER: Okay. So, I mean, again, this is into the future, but do you feel that OIG is granted sufficient access to information needed to conduct an investigation, not exactly clear what is sensitive or not?

to say that there haven't been examples, and occasionally we've noted them in our public reports where we felt we needed more information that we couldn't get, but overall, we've issued a sub-- you know, we've created a substantial body of work over the last eight years. The only way we can do that is through getting information from and access to the PD, and I think we've done that. So, I think it's an area we need to stay alert to and focused on, but I

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2 would say yes, overall we have gotten the information 3 that we need.

CHAIRPERSON BREWER: I know you heard a little bit about this from Council Member Hanks, because she talked about the DA's, but what is the OIG's process for making criminal referrals? What level of sign-off is required before a matter can be referred to a prosecutor's office? You heard about this a little bit.

COMMISSIONER STRAUBER: But for any criminal referral, the executive staff would be involved. So, obviously that would be the senior level of the unit itself in consultation with the executive staff before we would make a criminal referral.

CHAIRPERSON BREWER: I think we know from former Commissioner Garnett there was a little bit of an interpretation difference whether the OI-- what kind of limited authority OIG had, different than what she felt was necessary. And so have those issues been resolved, or is it still open for interpretation?

COMMISSIONER STRAUBER: So, I haven't yet confronted a situation where that has been in play,

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but certainly my understanding as I stated earlier is consistent with Commissioner Garnett's, which is that our access to NYPD records is the same as our access to the records of any other agency. We're granted access, including through our authorities under the Executive Orders and the City Charter. That's no different with NYPD than it is with any other agency. Local Law 70 did not change that in any way. the extent that the Police Department has a different understanding, and like I said, I have not addressed a situation so far where that's been the case. I would expect to have a further dialogue with them about that to determine what the issue was, and more importantly what -- how that might limit the information that we would receive because it's my understanding there should be no such limitation.

CHAIRPERSON BREWER: Hopefully, you-that will continue. We talked a little bit about the
ProPublica investigation, present and past OIG
[inaudible] have kept binders for collecting
instances of PD obstruction with a cover letter
addressing the Council in the event a stand-off [sic]
required Council intervention. If PD is obstructing
the work of the Inspector General, can you commit to

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2 keeping the Council informed on a more consistent 3 basis of problems between PD and the IG?

COMMISSIONER STRAUBER: Well, look, I would hope that we would -- first of all, I would hope that to the extent issues relating to access came up, we would be able to address those through a dialogue with the PD, and-- I'd hope that we'd be able address those issues through a dialogue with the PD. necessary, we could involve City Hall if we needed, you know, to have a further dialogue on, for example, the nature of this sensitive information provision if that was the issue. I would hope it is a rare situation where we would need to involve the Council, and we would be taking the position that the PD engaged in some kind of obstruction, but if we felt that that was necessary, if we had reached that point, then that is certainly something we would consider among all of our other options, yes.

CHAIRPERSON BREWER: Okay. I know you talked earlier about some of the policy recommendations that might come up. Again, you don't know. Could be other ones in the future. So, do you discuss potential recommendations with PD prior to issuing its reports? Obviously you do afterwards,

get their input as you indicated. And if so, what

are those conversations? And just talk a little bit

about the proposed recommendations and how you go

COMMISSIONER STRAUBER: Sure. provide copies of our draft reports to the PD for their input. They are really final drafts at that They're not sort of mid-way through the drafting process. So at that point, our recommendations are really fully baked, and the purpose of that discussion is first of all, to make sure that we haven't gotten any facts wrong, that we haven't, you know, miss-stated anything about the underlying issue. It's also to get the PD's input on the recommendations. Although, obviously, after the report is issued they also have an opportunity to respond to our recommendations. Like I said, it's very rare that we would change a recommendation based on that dialogue because we fully fought through the issue and what we think is best and made our own independent judgement by that point, but it's always valuable to understand, you know, the agency's perspective, again, in all of the work that we do for

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our own knowledge and for future work and all of that. So that's how that process works.

CHAIRPERSON BREWER: Okay. Perhaps most important are the recommendations made by the IG that have not yet been implemented. And I know you were good with your data. I love data. Partially, somewhat, maybe, could do -- that was a high number. But there were quite a few that were not completed. And so obviously-- I think there were 17 reports. I can't remember. Some number like that. In the past-- I think I have it memorized. I read so much. the issue is are you going through them, figuring out what has or has not been, and even those that have been "rejected" why? Obviously this topic is -- I think every single of the City Council has signed up to be here today, just to give an example of how much this topic is of interest. So how are you approaching the partially, the maybe, and the rejection of the last 17 reports? Sure. So that is very much the function of the annual report, and that requirement sort of makes sure that everyone stays on track every year in having a check-in on the status of those recommendations. And typically, that process begins in August, and we essentially

1 COMMITTEE ON PUBLIC SAFETY 48 communicate to the NYPD in written form our 2 3 understanding of the status of the recommendations. 4 Are they, you know, partially implemented? Have they been rejected, and we then have what I would describe as a dialogue in which the NYPD informs us of steps 6 7 that it has taken in the past year towards those recommendations. And there are some examples of 8 situations where recommendations let's say are initially rejected. So I believe this is the case 10 11 with some of the recommendations we made in our use 12 of force reporting report where we made certain 13 recommendations. Initially, those were rejected, but over time, the PD made certain changes to its 14 15 processes, and although some of those changes may 16 have been ones that we proposed, some of those may 17 have been changes that were slightly different than 18 what we proposed. But in the dialogue that I'm describing, we came to decide those changes satisfy 19 our recommendations. They may be slightly different, 20 but they get at the spirit of what we-- of the change 21 we were intending. And those are situation where we 2.2 2.3 would change in the annual report the status of the

recommendation from let's say rejected to

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implemented, or partially implemented. That -- so

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that process really— although it starts, you know, in the summer time which is as we move towards the issuance of the annual report, that's really an annual process. One of the discussions, one of the issues I've raised with the PD whether— and they are open to this— whether we couldn't have those discussions more often throughout the year. So we're staying, you know, up to speed on what's going on with their policies and procedures. We have an opportunity to discuss these recommendations more frequently, and that's something that I think would be productive to do. But that is essentially the process that we go through.

CHAIRPERSON BREWER: Okay. I mean, I think that's something that is perhaps at the core of the interest from the public, is what-- how that works. So we obviously have biased policing complaints, which was a 2019 report. IG investigation found that PD had not substantiated a single allegation of biased policing in its four years investigating such complaints. So what was so wrong with PD's process that it could not substantiate even a single allegation out of a 2,000+ complaints it received? What was your primary

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recommendation for resolving this problem and how any
of these recommendations been implemented? That's
sort of what we were talking about earlier, but more
specific.

COMMISSIONER STRAUBER: So, I'm going to refer to the annual report here, because I certainly don't-- I don't have all of this information sort of at my fingertips. But--

CHAIRPERSON BREWER: [interposing] I have it right here, too. Go ahead.

explained in that report, we had a number of recommendations relating to the reporting of biased policing, and also what types of complaints would be viewed as biased policing. So one of our recommendations was an amendment to the Patrol Guide so that complaints alleging the use of offensive or derogatory language associated with an individuals' protected status such as racial slurs would be classified as biased policing if there was a discriminatory intent. So that is one of the recommendations that was rejected, and as we explained in our report, the NYPD takes the position that those types of discriminatory statements or

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language doesn't satisfy the Administrative Code's requirement, because bias policing in their interpretation requires an action, as opposed to simply the use of language. So that's just one example of a recommendation that we made that was rejected. However, there are other recommendations that we made such as that the NYPD should make records of complaints and investigations of bias policing allegations available to the CCHR for analysis and review. That was accepted in principle, but as I mentioned initially, this is one of the reports where the majority of our recommendations were rejected. Now, they remain -- you know, they remain publicly available so the public can see what it is that what we thought and what the NYPD's response was. I do want to say that in addition to the rate of acceptance or implementation, we think one of the significant powers in the work that we do is getting out to the public what recommendations we made even if they weren't accepted. That obviously allows this council to take action if they wish or, you know, other bodies that might be able to create some change in that context, but that's just one of the examples, but one of the benefits of the annual

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH 1 COMMITTEE ON PUBLIC SAFETY 52 report is it really does lay all this out, both our 2 3 recommendation and the reason for the Police 4 Department's response. CHAIRPERSON BREWER: Yeah, I think one of the issues, because obviously biased policing is huge 6 7 concern. Offensive language is a huge concern. In my world there's no reason for it, but it does exist. 8 And I think one of the issues, CCRB's jurisdiction is limited to uniformed officers. So does this policy 10 11 mean that there's no recourse for non-uniformed 12 personnel who make derogatory statement? 13 know if that came up. I should know. COMMISSIONER STRAUBER: No, no, you're 14 15 quite right. We did make that point. So one of the-16 17 CHAIRPERSON BREWER: [interposing] 18 Exactly. 19 COMMISSIONER STRAUBER: One of the 20 changes that was accomplished based on the City 21 Council's legislation clarified that the CCRB does 2.2 have the authority to investigate bias policing. 2.3 CHAIRPERSON BREWER: Correct. COMMISSIONER STRAUBER: And that was, I 24 25 believe, one of our recommendations, or at least

consistent with our recommendations. However, as you note, their authority is only for uniformed members of the NYPD. There are about 20,000 non-uniformed members of the PD. Those would not be referred to CCRB for discipline but would remain within the Police Department's process. So those issues continue to persist with respect to that group.

CHAIRPERSON BREWER: So would that be something systemic enough for IG or DOI to look at?

COMMISSIONER STRAUBER: Well, I mean, I parts of our existing recommendation. So, I don't know that there's something further for us to look at, but it's certainly something that we continue monitor, the fact that even after this change and even after CCRB now has jurisdiction over these complaints with respect to uniformed officers, there are these civilian members of the Police Department who are not subject to that discipline.

CHAIRPERSON BREWER: Okay. With the passage of Local Law 47 in 2021, CCRB is now responsible for investigating most bias policing complaints as we just said.

COMMISSIONER STRAUBER: Right.

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2 CHAIRPERSON BREWER: So, does the IG 3 intend to review the processes for investigating 4 biased policing complaints, and are the recommendations that were originally made to PD that 5 should now be made to CCRB as well? Now, maybe this 6 7 also goes back to your suggestion about thinking about all these agencies could work better together. 8 9 That's another topic. But while we're not in that realm at this moment, again, how do we look at this 10 11 investigation?

certainly think that is something that in theory that we could look into if we thought that there were issues with how CCRB was handling those complaints.

You know, sitting here, I don't know whether, you know, there is concern about that or not. Obviously, we don't generally speak about our ongoing investigations, but certainly that is the sort of issue that if there were complaints or other reasons to think that that process wasn't working as intended, that we could look at, yes.

CHAIRPERSON BREWER: Okay. My guess is that even though you can't say it, things like this are going to pop up. Okay, now George Floyd protest

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was a December 2020 report. It's probably your bestknown at IG. And what was the IG's role in this
investigation? I think it was— you know, there was
a lot of— it was so— it was very complicated. So
why wasn't the IG completely in charge of the
investigation? Doesn't it fall within the IG's
jurisdiction? Were there unique circumstances
specific that warranted broader DOI involvement?
Obviously, there were a lot of different agencies
involved in this situation. What were some of the
systemic issues that you identified through this
investigation?

COMMISSIONER STRAUBER: Sure. So well,

let me start with the first part of your question

because as you can-- let me just, to pick up on your
the point you just made about sort of what were the

issues. You know, they were quite broadly. We were

looking at how the Police Department handled the

protest, the kinds of training they had, who was

deployed to handle it, the kinds of information they

gathered, and how they responded to it in the context

of handling, year these unprecedented protests in the

summer in 2020. In terms of who handled that report,

I obviously was not here at the time, but my

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understanding is that there was sort of a full team effort involved in that one. So the IG was involved, and members of that unit were involved in the preparation of the report. I think frankly given the fact that it was a referral from, as I understand it, this Council and the Mayor, it was a-- it was done on a short, very tight timeframe. I was a top priority, and the feeling was we should sort of bring the maximum resources to bear on it so that it could get done quickly. Obviously, the OIG-NYPD unit had a number of other ongoing things that it was working on. They certainly were involved, but I think that was the reason that perhaps that one was structured a little differently in terms of how it was staffed.

CHAIRPERSON BREWER: okay. Were there some systemic issues, as far as you know, that DOI identified through its investigation? I know there were about 20 recommendations that were mentioned, but I just didn't know if there were some— again, you weren't there— any systemic issues that came about as a result? I know there's certainly a Federal Monitor. That came about. Go ahead.

COMMISSIONER STRAUBER: Well, I think if we're talking about the-- again, the protests, I

2 think you could describe the issues relating to

3 training around how to handle protests and how to

4 gauge information about threats in connection with

5 protests. I think I would describe those as systemic

6 issues. I mean, they're limited perhaps to a

7 particular type of, you know, police responsibility

or concern, but I would call those systemic, yeah.

understanding was that the DOI made 20 recommendations aimed at approving PD's handling of the protests that we just described. So why doesn't the IG's most annual report provide any detail on the status of these recommendations? We know that the online portal includes some basic information, but why not include them in the report, and why not?

COMMISSIONER STRAUBER: I think that's really because the report is limited to those reviews that are headed and handled solely by the OIG-NYPD unit, whereas we track our other recommendations from other reports in a different way. And that's-- there's really I think nothing more to it than that.

CHAIRPERSON BREWER: Can you explain that a little bit so that I understand what you just said.

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COMMISSIONER STRAUBER: Oh, sure. So the annual report and the statute, as I understand it, requires this annual report and the tracking of recommendations that are made by the OIG-NYPD.

CHAIRPERSON BREWER: Correct.

COMMISSIONER STRAUBER: Because the protest report was handled by sort of the broader, a broader team at DOI, it just is deemed procedural not to fall into that bucket.

CHAIRPERSON BREWER: Okay.

commissioner strauber: And that's the reason. So, the status of those recommendations you can find on our website. That information is publicly available just like these. It's just not in the sort of box of the annual report.

it's fine. I'm always one of these folks who wishes government could be less siloed [sic]. So even though it's not supposed to be somewhere, the more places information is the better. That would be my recommendation as somebody cares that agencies talk to each other, which I think you do also. Even a footnote that says, "This is not normal, but we are including everything that everybody is suggesting."

annual.

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH COMMITTEE ON PUBLIC SAFETY

2 implemented. So that would be my guess, that it's 3 handled through our normal process.

CHAIRPERSON BREWER: Okay.

COMMISSIONER STRAUBER: But--

CHAIRPERSON BREWER: [interposing] I'm a little cynical with the glass half full, but I will appreciate what you just said. I got too many years of not happening. Sharing of body-worn camera footage, which is as you know, a 2021 report. The investigation from the IG showed that NYPD does not give CCRB sufficient access to body-worn cameras. We talked about this earlier. I've certainly heard this complaint from folks at CCRB.

COMMISSIONER STRAUBER: Yep.

CHAIRPERSON BREWER: So, I guess talk about why it's important, and I think, who knows if even since that report which wasn't that long ago, 2021 November. We're in 2022, technology is changing dramatically, even as we speak. It's probably changing as somebody who follows it. And so, you know, this is the issue of, nothing personnel [sic], no personal, etcetera, etcetera. So how can we make sure that I hope CCRB does get sufficient access?

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2 COMMISSIONER STRAUBER: So, the issue 3 here is in part whether production to CCRB is as 4 efficient as it can be. I think the issue is not so much that they aren't getting it. It's that because there needs to be a review process within the PD 6 first, in part because that footage can be co-mingled 7 with footage that is sealed and can't be released. 8 9 There are sort of logistical and administrative challenges in getting the information shared. You 10 11 know, it's important that all of these things move 12 promptly. I think because investigations to some 13 extent are time sensitive, and as they drag on, you know, memories are lost, information is lost. It's 14 15 harder to do an investigation. So promptness is 16 certainly important. And there is, as I understand 17 it, -- and this is in our report as well, a Memorandum 18 of Understanding that CCRB and the PD have entered into which we think does have the potential, you 19 know, to improve the exchange of information, 20 21 although it's still not the same thing as granting direct access.

CHAIRPERSON BREWER: Right, and I think-but I'm just saying, as we speak with the technology change, and it seems to me there might be ways of the

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH 1 COMMITTEE ON PUBLIC SAFETY 63 2 sealing and the unsealing and making sure that it is 3 possible to have what I consider a firewall, if that's what's needed. 4 5 COMMISSIONER STRAUBER: Right. might be--6 7 CHAIRPERSON BREWER: [interposing] That really needs to be looked at. 8 9 COMMISSIONER STRAUBER: Right. might be a technological solution, which I think is 10 11 one of the things that we were suggesting that would isolate or wall off the sealed material that allowed 12 transmission of other material. 13 14 CHAIRPERSON BREWER: Right. I think 15 that's something that definitely should be looked at. 16 And then, you know, be the database could be made in 17 an opportunity for everybody to be a win/win 18 situation. Do you have access to this footage as 19 differently than CCRB? 20 COMMISSIONER STRAUBER: That's a good 21 question. I'll have to get back to you on what -- you 2.2 know, how easy our access is and what it consists of. 2.3 I just don'' know. CHAIRPERSON BREWER: Versus CCRB. That 24

would be helpful. Thank you. Special Victim's

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Division, adult sex crimes was a march 2018-- I know it was done by Mark Peters when he was there, and this was quite challenging. According to Deputy Chief Michael Osgood, he was then head of the Victim's Division, and you know, there was a lot of drama when he left. But the NYPD withheld documents from the IG, delayed handling pending documents turned over to the IG, and then there was lying and apparently restricted IG's access to information. Was PD's participation in this investigation typical of the manner which they participate? I hope not. Or was there more obstruction? This was really-- all in the papers every day, if I remember, and also led to unfortunately Mr. Osgood being transferred to Staten Island and then he resigned. Very unfortunate circumstance. So how do we make sure it doesn't happen in the future? And what do you think was a way in-- what happened here is what I'm trying to find out?

COMMISSIONER STRAUBER: Right. So other than, you know, what I've also read publicly, I really can't say what happened here. Obviously, like that's not— that's not something I can speak to, but I think what I can say is that I do think having a

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regular dialoged and having, you know, building trust with the agencies that we work with is a critical part of what we do. And I am optimistic, and as you pointed out, I'm recent here, so I can be optimistic, and I hope I'm going to be able to, you know, put some foundation under that optimism. If we have a dialogue that is productive, where it's clear what we're looking for, we can move past some of these issues of the past. And so I too hope that the issues that occurred with that investigation or with others are going to remain in the past and that we're going to have a new chapter moving forward in terms of our relationship with the Police Department.

CHAIRPERSON BREWER: Okay, but

particularly this unit, which is really an important
unit, as we know. My understanding is there are two
remaining barriers that have prevented full
implementation of your recommendations, and we want
to know are how do we make sure that: A, they're
implemented; B, codified; and C, why have they not
been codified by the Police Department? This is of
concern.

COMMISSIONER STRAUBER: And you're talking about the recommendations specifically--

2 CHAIRPERSON BREWER: [interposing] I am.

COMMISSIONER STRAUBER: with respects--

CHAIRPERSON BREWER: [interposing] To the adult sex crimes.

6 COMMISSIONER STRAUBER: to the SVD [sic]

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CHAIRPERSON BREWER: Yep.

COMMISSIONER STRAUBER: Well, look, we have the power to do investigations. We have the power to make recommendations. We have the power to make the public aware of those recommendations, this council aware of those recommendations, but ultimately as with all of our agencies, we don't make their policies. They make their policies. determine if they're going to implement our recommendations or not. So, you know, at some point, you know, we will continue to have dialogue. We will continue to check in on the status of these recommendations annually and to make these reports, and that's one of the ways that we sort of get transparency and sunshine into this process, but I don't know that I can answer the question like well what will do if they don't -- if they don't get implemented? I think there are perhaps other bodies

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2 that could take steps, for example, to codify things,
3 but that's not something in our power.

CHAIRPERSON BREWER: I hear you. I think we can certainly do that, and I know pointing the finger at us is absolutely appropriate. I guess what I'm saying is new DOI, new Police Commissioner, important area -- adult sex crimes, very important. Not to mention these other ones aren't also, but I do know in this particular case there's some outstanding issues. And of course, I would talk about looking too at the child unit, sex crimes unit is separate, and that would be another -- again, you know better than I, but I believe there are issues there. And funding is incredibly important for these units. Almost done. Can you walk us through your approach or the IG's approach to community engagement? I know you talked a little bit in your presentation.

COMMISSIONER STRAUBER: sure. You know, this is a very important part of the work that we do. We mentioned, you know, the critical role that the advocacy community played in creating this office. So there are a variety of different ways in which we engage publicly, principally in-person. You know, we meet in-person with members of the advocacy

community. I have actually reached out, and I think

have a meeting set up-- I don't-- it's sometime later

this month. So having, you know, in-person

conversations and creating an opportunity for folks

to bring issues to our attention I think is the most

important way that we do that. And so we do that

through in-person meetings. We, obviously, also are

available for, you know, the receipt of complaints,

which members of the advocacy community can also

11 submit. You know, it's a very important part of the

12 work that we do.

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CHAIRPERSON BREWER: It might make sense to do Town Halls, either with elected officials,

Community Boards--

COMMISSIONER STRAUBER: [interposing] We do participate in those types of events as well, as well as meetings that the PD has, you know, with members of the community. So there are a wide range. There have been fewer of these events, far few obviously over the past two years. But the hope is now that we're back somewhat in-person, there'll be more opportunities to do these again. But yes, we participated in those types of events as well.

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CHAIRPERSON BREWER: Something that included you and CCRB at a public event would probably be very helpful to the public, A, to understand the difference, and B, to get information solicitation. Something to think about.

CHAIRPERSON BREWER: Local Law 65 of 2020 requires DOI to conduct audits on the new surveillance technologies. Again, back to technology. It comes up a lot. So which unit at DOI is responsible for conducting these audits? How many have been conducted, and do you public their results? And I can say that unfortunately or fortunately this is part of our times, this issue of surveillance, but it has to be done correctly.

COMMISSIONER STRAUBER: That is within the responsibility of the OIG-NYPD. They prepare-they do the work to prepare those reports, and aw you said, those are required by Local Law, and I believe there is one that will be issued relatively soon.

CHAIRPERSON BREWER: Okay, so that will be the first-- I should know this. Will that be the first audit, because the law was passed fairly recently?

and following the facts. We take a look at the

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2 information that we have. We make an unbiased,

3 independent judgement about whether it warrants

4 further follow-up. We-- if we engage in that follow-

5 up, we follow the facts where they take us. We don't

6 start with a predetermined view of what the outcome

7 | should be, and we certainly don't take the position

8 | that will stay away from or avoid certain topics,

9 certain individuals, and that's how we ensure our

10 | independence and do our job.

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CHAIRPERSON BREWER: Thank you. We're going to take questions from my colleagues. I want to thank you. I'm sure there'll be more questions. I think my takeaway is we'll have a fresh start, but I think that there's still going to be a systemic issues regarding what's available in terms of information, and one of the ways to address it, I think, is to look at some of the recommendations in the past that have or have not been implemented or been rejected, and to see if there's time now to maybe make some of those changes. It might set a pattern for the future. Thank you very much, and we'll take questions from my colleagues.

COMMITTEE COUNSEL: I'll turn it over to Council Member Bottcher for questions followed by

that for some reason NYPD Traffic Enforcement Agents

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2 are not issuing tickets to many people using

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3 | counterfeit placards. Has the Office of the

4 Inspector General for the NYPD issued a report on the

5 NYPD's enforcement of placard abuse, and if not,

6 could one be generated, and what are your views as

7 the Commissioner of this agency towards the NYPD's

enforcement of placard abuse?

my knowledge issued a report on that topic. Whether a report would be appropriate, you know, would have to follow an investigation of the issue, what are the problems with enforcement? What are the reasons for those problems? You know, the type of things that we would collect the type of data that we typically do, and at that point I think we would be in a position to determine whether or not the issue is one that would warrant a report. I can certainly understand based on what you're saying why that's the type of thing that we might want to look into.

COUNCIL MEMBER BOTTCHER: Outside of the issuance of a formal report, does your agency look into this issue, look at the numbers of Traffic Enforcement Agents who are enforcing this or not enforcing this. Do you know if your agency is

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currently looking into it outside of the issuance of
a formal report?

COMMISSIONER STRAUBER: Yeah. I can't say whether we're actively looking into it at this time. I do want to just note that Local Law Six, which was passed in 2020 to address the parking placard misuse issue, which called for weekly evaluations by the NYPD of particular areas of the City experiencing a prevalence of improper use of parking permits. Those evaluations were supposed to commence in January of 2020, and DOI under that statute, as I understand it, was required to conduct an investigation and prepare a report based on the information gathered in those sweeps by the NYPD, and that report was to be submitted to the PD, to DOT, the Mayor, to a variety of other folks. As we informed the Council, and this was back in 2020 just to give you the context, the NYPD and DOI were unable to perform those tasks due to the pandemic. And so those reports, as far as I understand it, have not yet been made, that maybe something, you know, at the-- as we merge from the pandemic, that we want to take up again, but it's not something that actually ever came to fruition given the other issues that the the way that that Local Law required.

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PD and the City were dealing with. But certainly given that that statute, it would be the type of thing pursuant to that, that we could look into in

COUNCIL MEMBER BOTTCHER: I'd very much like to see the agency look into this and exercise increased oversight over the NYPD about this. I know my constituents would appreciate it a lot also.

Thank you very much.

COMMISSIONER STRAUBER: Thank you.

COMMITTEE COUNSEL: Next we'll hear from Council Member Cabán followed by Council Member Holden. Council Member Cabán?

SERGEANT AT ARMS: Time starts now.

COUNCIL MEMBER CABÁN: Thank you. Good morning. Thank you to both of our Chairs here today. Thank you to the Commissioner and all the folks that help make this hearing happen. I have a couple of questions on reports or potential reports, and I also want to upfront apologize because I stepped away for a few minutes, so I don't' know if this has been addressed yet. I specifically want to ask about the gang database report. I know that the investigation was opened in 2018 partially in response to City

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2 Council oversight hearings. So, is there-- I mean,

3 it's been four years. We haven't seen this report.

Is there an update? When can we expect to see the

5 report?

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an update, and I mentioned this in my testimony, but only briefly. As I said, there are a number of reports that I received virtually on arrival in drafts for my review. That is one of them, and although I typically would not speak about anticipated reports because this has been the subject of so much public attention, I wanted to just mention it upfront, and I can say that I expect that we will issue this report within this year. And I realize that the end of the year seems quite far off, and it may well be sooner, but I try to not over promise in terms of timing. But that is the update on that.

COUNCIL MEMBER CABÁN: Okay, thank you.

And then has OIG opened an investigation into the

Vice Unit? I mean, I-- particularly, because after

Legal Aid and several electeds including-- well, now,

Mayor, but former Brooklyn Borough President Eric

Adams at the time back in 2018. So I'm wondering if

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2 an investigation has been opened there, and if not, 3 why so?

COMMISSIONER STRAUBER: So, again, I want to be careful not to speak about whether-- I don't want to speak about what may be an ongoing investigation. I can say that if that is something of interest to this council, it is certainly something that we can consider.

you can neither confirm or deny that there is one, but I get-- you know, I can certainly say as a member, I am certainly interested in that and happy to have conversations with my colleagues to see if they're interested as well, but it's definitely an area of interest and would like to know what's going on with Vice. So thank you, and I'll yield the rest of my time. Thank you.

COMMITTEE COUNSEL: Next we'll hear from Council Member Holden. Council Member Holden?

COUNCIL MEMBER HOLDEN: Thank you. Thank you, Chairs for this hearing, and thank you

Commissioner for your testimony. By the way, I share

Council Member Bottcher's concerns over placard

abuse. That's been one of the most difficult areas

2 to address historically, and we have to start, you

3 know, working on that, and I think she would work on

4 | that together. Unlike prepared questions, it seems

5 | that NYPD is over 80 percent compliant is my math

6 with DOIs recommendations. Can you compare that

7 percentage of compliance with other agencies?

there are different ways to calculate this depending on whether you include accepted, implemented, accepted in principle, but generally I can tell you that that is sort of within the range of acceptance of other agencies, and if you calculated it in certain ways, it's actually slightly higher. But it's certainly sort of within the heartland of the high acceptance rate that we are proud to say that we

COUNCIL MEMBER HOLDEN: Yeah, because we want a good level of cooperation, I think, with city agencies. So your recommendations, which you mentioned earlier in the testimony, that DOI and OIG-NYPD and NYPD have meetings to discuss areas of concern. Have any meetings taken place yet?

COMMISSIONER STRAUBER: well, there are regular meetings with our team with the heads, you

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know, the IG, now the Acting IG, and the PD on a regular basis to discuss the status of our request for information and to try to move those along. So those meetings have already been happening. I'm talking about having meetings, you know, at the executive level as well with more senior folks at the PD to make sure that those are moving along. Those meetings -- I've had several meetings with them already, and the idea is to set up a standing meeting to review the pace of the production of information in response to our request, which would happen in the future. Those meetings haven't happened yet. other thought that we discussed was to have more regular meetings on the status of our recommendations, to not necessarily just do it annually, but to do it-- we'll figure out the right among of time, whether it's quarterly or twice a year, but to have more frequent meetings on that issue as well.

COUNCIL MEMBER HOLDEN: Yeah, I think the idea of a standing meeting is probably the best idea. This is where they take place. This is— they're regularly scheduled. And I think you'll see obviously more cooperation on both ends. So, just a

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH 1 COMMITTEE ON PUBLIC SAFETY 80 2 minor thing on staffing, because I was surprised that there's-- you mentioned in your testimony 20-- you 3 only have 20 staffers in DOI, right? 4 5 COMMISSIONER STRAUBER: Right now, the OIG-NYPD unit has 20 staff, that's right. 6 7 COUNCIL MEMBER HOLDEN: right. So, and was there-- you said something about 38 originally? 8 9 COMMISSIONER STRAUBER: The highest number that the unit has had, which I believe was 10 11 back in 17 or 18 was 38 or 39, and I think the 12 appropriate number is somewhere in the high 20's, 30, 13 low 30's, something that. I don't think we needed quite as many as we had originally, but I think we 14 15 need more than we have now. 16 COUNCIL MEMBER HOLDEN: Okay, thank you. 17 Thank you, Commissioner. Thank you, Chairs. 18 CHAIRPERSON BREWER: Thank you very much. I don't believe there are any other members of the 19 City Council who are testifying. So I certainly want 20 to thank you, Commissioner, for your remarks, and we 21 2.2 look forward to working with you, and Council Member 2.3 Bottcher we're not going to forget the placards. I will make sure-- and certainly, for the other 24

suggestions that were made today, they will all be

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considered and followed up on. Now, I'd like to turn it over again to CJ Murray and call members of the public to come and testify. Thank you very much.

We'll now turn to public testimony. Each panelists will be given three minutes to speak. For panelists participating remotely, once your name is called, a member of our staff will unmute you and the Sergeant at Arms will set the timer and give you the go ahead to begin. Please wait for the Sergeant to announce that you may begin before delivering your testimony. I'd now like to welcome Candace McCoy to testify, followed by Eric Rasmussen [sp?], and then Judith Green [sp?].

SERGEANT AT ARMS: Time starts now.

CANDACE MCCOY: Very good. Oh, thank
you. I am Candace McCoy. I'm Professor of Criminal
Justice at the Graduate Center in John Jay College of
the City University of New York. Thank you so much
for inviting me here today. I think probably you
invited me because I served as Director of Policy
Analysis at the Office of the Inspector General for
the years 2016 to 2018 which you were just
discussing. I am here today, though— the opinions

 $I^{\prime}m$ going to give are my own and not those of the 2 3 former staffers with whom I worked and with whom I have the highest -- and for whom I have the highest 4 regard. On March 25th of 2021, 14 former staffers 5 sent a letter to Mayoral appointees and to Adrienne 6 7 Adams, then Chair of the Committee on Public Safety. It's attached to testimony. In it we called for the 8 City to have a very transparent process to determine the best structure for the OIG-NYPD going forward. 10 11 In so far as this hearing right now is part of that, 12 I very much applaud Council and hope that this can continue. There are various avenues that Council in 13 its wisdom can choose and think about it and push for 14 15 assuring the independence of the Office of the Inspector General for the NYPD. We urged in that 16 17 letter to understand the various aspects of 18 independence that are at issue here. I gave three aspects of that in my remarks, my written remarks. 19 Let me say here that they are-- the Office of the 20 Inspector General's problems within the Department of 21 2.2 Investigation as an independence problem. Secondly, 2.3 the OIG's power to choose what to investigate, which is a somewhat separate issue. And the third aspect 24 25 would be the OIG's power or access, again, to NYPD

2 materials, data, documents, which you've already

3 discussed in some detail, and thank you very much for

4 that excellent questioning, Chair Brewer. As to

5 these three aspects regarding DOI, my personal

6 opinion is that the OIG should stay as an agency in

7 DOI, but not report to it. DOI would not participate

8 | in producing any of the OIG's reports. There's a lot

9 to be said about this and I won't because I only have

10 a few minutes. But I would say I have no doubt-- oh

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CHAIRPERSON BREWER: Keep talking.

13 You're okay. Go ahead.

CANDACE MCCOY: Okay, thank you. Chair Brewer, you said that Commissioner Strauber is awesome right now and I agree. There is no doubt about that, but will the next Commissioner be? This is a concern. It's a structural question, and I remind Council of DOI's own report, the protests report, in which DOI itself pointed out that mayoral authority is the ultimate source of DOI, DOI's power, and the Commissioner Strauber herself today in her written remarks points out, "While Local Law 70 created a specific Inspector General for the NYPD, it

did not change or limit DOI's existing authority over

all city agencies, including NYPD." It does give the
mayor authority in consultation with DOI and NYPD to
determine how "sensitive" NYPD information provided

to DOI will be treated. This authority over

6 investigative materials and in general over the

7 operation of OIG is of concern over time. Maybe not

8 right now, but it's really something to think about

9 deeply and work on now while we can for the future.

10 I'd like to say that--

CHAIRPERSON BREWER: [interposing] You need to start to wrap up if you can.

CANDACE MCCOY: Absolutely. Regarding the NYPD itself, it must accept that it will be regulated. When asked for data, documents, interviews, it must provide them. This again, if this is improving, I applaud it, but again for the future NYPD must understand the role of OIG is essentially regulatory. It's not prosecutorial, which is what DOI's mindset is. DOI has a prosecutorial approach. The regulatory approach that OIG has calls for its complete independence. And I certainly would like to take any questions you may have. Thank you so much for inviting me.

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2 CHAIRPERSON BREWER: Thank you very much.

We appreciate it, and we will read your full testimony carefully. Thank you.

COMMITTEE COUNSEL: I'd now like to welcome Eric Rasmussen to testify, followed by Judith Green, and then Andrew Case [sp?]. Eric Rasmussen.

SERGEANT AT ARMS: Time starts now.

ERIC RASMUSSEN: I'm going to email my recommendations. Thank you for your time. That's all.

COMMITTEE COUNSEL: Thank you. I'd now like to welcome Judith Greene to testify followed by Andrew Case, and then Michael Vitoroulis. Judith Greene?

SERGEANT AT ARMS: Time starts now.

JUDITH GREENE: Good afternoon. Thank

you so much, Chair Brewer and Chair Hanks, for the

opportunity to speak to you today about the gangs—

aforementioned, gangs database issue. I'm here

representing Grassroots Advocates for Neighborhood

Groups and Solutions, which is a citywide coalition,

the membership of which includes Brooklyn Defender

Services, the Immigrant Defense Project, my own group

Justice Strategies, Latino Justice, the Legal Aid

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH COMMITTEE ON PUBLIC SAFETY 86 Society, the Policing and Social Justice Project at Brooklyn College, and the Surveillance and Technological Oversight Project. my own personal concerns with effective accountability by law enforcement began back in the 1970s as Director of Women's Resources for the San Francisco Sheriff's Department when I led an investigation of the physical and sexual abuse of women by police officers in that city. Subsequently, I served for 15 years as Director of Court Programs at the Vera Institute of Justice, a research fellow at the University of Minnesota Law School, research associate for the Rand Corporation, and a senior Soros Justice fellow. I founded Justice Strategies in 1999, becoming a member of the Gangs Coalition in 2017. It was in May 2017 that the Coalition sent a letter to Phillip Yur [sp?], then Inspector General, expressing concerns about various aspects of police enforcement of-against gangs in the city. We expressed particular alarms about the gang database, the so-called criminal group's database. Investigations and audits in other cities such as Chicago and Los Angeles have consistently found that the criteria for inclusion in such databases are vaque and overdrawn. Database

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entries include wild inaccuracies, and the information is broadly shared, jeopardizing the status of immigrants and adversely affecting access to public services and employment opportunities. Subsequent meetings that we had with Commissioner Yuri and his staff were both substandard and cordial, but more than a year passed when we got word that Mark Peters, then the Commissioner of Investigations, had blocked the investigation. In August of 2018, Brad Lander and Jumaane Williams, then both members of your City Council, sent a letter to Commissioner Peters and Yuri requesting that the investigation be taken up. These letters, by the way, are appendixes, exhibits to my written testimony. The august 2018 letter seemed to help to move things forward, and yet many more months passed by with no indication about when or if a report would be forthcoming. December 2019, an additional letter was sent. one cited the then two-and-a-half year delay, and it was signed by 16 members of the New York State Assembly, three members of the New York State Senate, and three more members of the New York City Council. I'm before you today, five years later. I appreciate the references made to the report by the new

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Commissioner, but nonetheless I'm here to express our dismay as well as our anger that it is taken so long to have completed an investigation. We understand that the investigation was undertaken and a report has been compiled. We know that ours is not the only experience that indicates how OIG has been obstructed from performing its duties. Facing these difficulties, Mayor de Blasio proposed to relocate the OIG by merger with the CCRB. We strongly oppose that idea. We'd be happy to provide you with more

CHAIRPERSON BREWER: You need to start to wrap up if you can.

information about why that would be.

New York stands at a pivot point in regard to police policies and practices. Mayor Adams and Commissioner Sewell [sic] are making every effort to move our city backward to Giuliani time. They revised and rebranded the violent and deadly street crime unit that upgraded stop and frisk to stop and shoot. They are reinstituting the failed broken windows criminalization of poverty. They're arousing [sic] unhoused people from the streets. They plan to increase the level and scope of surveillance in an

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Inspector General issued revelatory reports on Broken Windows policing and NYPD surveillance. The OIG's data-driven analysis showed definitively that arresting people who engage in low-level quality of life offenses such as riding your bike on the sidewalk offers no impact on felony crime. But today the NYPD is bringing this failed program back. the OIG found that 95 percent of political surveillance was directed against Muslims and that the NYPD "routinely" violated the Hanschu guidelines in conducting such operations, and just weeks ago the NYPD would not even acknowledge its Muslim surveillance program to this Council. The City's response to the OIG's aggressive reporting was to gut the independence of the agency. On the DOI org chart, the IG has been demoted to simply one of the DOI's 12 squads. Today you heard the Commissioner continually refer to the OIG as a unit within the DOI, and we now know the gang database report, which is already four years delayed, it may not come out for another nine months while it is revised, likely to comport with the Administration's pro-policing agenda. The current job listing for the OIG lists a salary of \$130,000 a year and requires only four

years of post-college experience. Phil Yur [sp?],

the first NYPD IG had 20 years of experience,

including 10 running an oversight agency in DC. He

5 was paid \$223,000 a year. New York cannot attract a

6 national figure such as Mr. Yur to run an independent

7 IG office that has been demoted to a unit within DOI

8 for a hundred thousand dollars lower salary, but that

9 of course is the entire point. Independent groups

10 can try to fill the gap left by a hobbled IG. As

11 | Council Member Brewer noted at the beginning of this

12 | hearing, today LatinoJustice released the reports of

13 | 144 investigations featuring 181 officers who lied to

14 | the NY-- the CCRB and were not punished or were only

15 mildly punished. A truly independent IG could follow

16 up on such a report using its subpoena power, its

17 | authority as a city agency, but we are not optimistic

18 | in the current environment. Without action from the

20 | independent Inspector General may be over.

CHAIRPERSON BREWER: Thank you very

22 | much. I appreciate your comment. Thank you.

23 COMMITTEE COUNSEL: I'd now like to

welcome Michael Vitoroulis to testify followed by

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2 Frank Dardani and then Towaki Komatsu. Michael

3 | Vitoroulis?

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MICHAEL VITOROULIS: Good afternoon. I'd like to start by thanking the Chairs Brewer and Hanks for holding this hearing on OIG-NYPD. My name is Mike Vitoroulis and I'm testifying on behalf of the Legal Aid Society today. We supported the creation of this office in 2013 because we believe that civilian oversight can shed light on many of the harmful practices experienced by the communities that we serve. OIG-NYPD reports have certainly shed light on many issues such as the Special Victims Division issues and the report on the George Floyd protests. Despite this, we ultimately feel that OIG-NYPD has failed to meet its potential and be meaningfully responsive to community concerns. We've been frustrated by the inordinate amount of time that OIG-NYPD investigations take to complete, as well as a lack of issue-based reports from the office. According to its most recent annual report, over onequarter of OIG-NYPD investigations have taken more three years to complete. This does not demonstrate the urgency that many of these issues require, and compared to many other civilian oversight agencies

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and other Inspectors General in other cities, OIG-NYPD has accomplished relatively little. speaking to the Chicago Public Safety Inspector General and the Seattle Office of the Inspector General, both of which are actually newer agencies than OIG-NYPD and they have published a greater number of reports than OIG-NYPD. Over the years we have filed many complaints with OIG-NYPD and provided information to support their investigations. For example, in 2018 we sent two letters to OIG-NYPD detailing patterns of sexual misconduct experienced by several of our clients during interactions with NYPD's Vice Unit. Several elected officials have also called on OIG-NYPD to investigate the Vice Unit. Nearly four years have since passed, and to our knowledge, this investigation is still ongoing. It is disappointing that we have learned more about the Vice Unit from a ProPublica reporting than we have from this office, which is uniquely positioned to investigate these particular issues. Similarly, as many others have mentioned, the report on the NYPD gang database has taken way too long to complete. This is an issue that affects predominantly young men of color, and is one that this council and many

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community organizations have been sounding the alarm over for years. These delays in producing these reports reduce our collective ability to respond to these urgent issues and allow these harmful practices to continue unabated and without public scrutiny. our written testimony we'll detail a number of issues that we believe have inhibited OIG-NYPD's ability to be responsive to community concerns, but I just want to raise two. The first one is NYPD's long track record of obstruction and non-cooperation with civilian oversight agencies. As detailed in DOI's George Floyd protest report, OIG-NYPD has faced significant challenges obtaining documents, scheduling interviews with NYPD Executives and gathering the data necessary for its investigations. Many OIG-NYPD special issue-based reports refer to some form of non-cooperation or non-responsiveness that had reduced the agency's ability to conduct timely and thorough investigations. A recent report by the National Association for Civilian Oversight of Law Enforcement identified timely and unfettered access to records, cooperation, and the ability to discuss issues with law enforcement executives as pre-conditions for effective civilian oversight.

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2020, we were very surprised to see that the DOI

the gang database. Following the events of summer

involved himself in OIG-NYPD's work in concerning

ways such as allegedly shelving a report on NYPD's

statements, as well as discouraging investigation to

failure to discipline officers who made false

Commissioner had led the investigation rather than

the previous Inspector General who has over 20 years of experience in police oversight and as a subject matter expert in this field. While we cannot, of course, confirm these reports of interference, we do know that there's a fundamental tension here that contributes to this perception that DOI Commissioner is an appointee of the Mayor who leads a Department that is responsible for overseeing a Police Department that was also led by a Mayoral appointee. As Ms. McCoy raised in her testimony, we urge the Council to broaden its conceptualization of independence beyond mere independence from the Police We believe the Council should look into Department. this to determine whether it is a real issue or mere perception and obtain clarity over the role of DOI and the work of the Inspector General for the NYPD. This may require limiting the role of DOI in influencing the operations and work product of OIG in establishing safeguards that ensure the independence of the Inspector General. At a time when NYPD leadership--

CHAIRPERSON BREWER: [interposing] You need to wrap up if you can.

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priority of this Council. Thank you.

MICHAEL VITOROULIS: I'm doing right now.

At a time where the Mayor and NYPD leadership are doubling down on antiquated and aggressive policing tactics, ensuring that independent civilian oversight agencies such as NYPD are appropriately resourced and is capable of carrying out its mandate effectively and without obstruction and interference should be a

CHAIRPERSON BREWER: Thank you very much. The one point I want to make, having watched this process over the years, is don't forget the DOI Commissioner comes with advice and consent of the City Council. SO we don't like somebody, we send them back to the Mayor. So I just want to point that out. We don't have that oversight over the IG. I guess I'm-- do think they need more resources. The earlier comment about a salary was not a good one, higher salary, more experience. I worry just not having some say over what is happening, and our one way we have it is advice and consent, just to point that out in your testimony.

MICHAEL VITOROULIS: Noted. Thank you, Council Member.

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COMMITTEE COUNSEL: I'd now like to welcome Frank Dardani to testify, followed by Towaki Komatsu, and then Elizabeth Daniel Vasquez. Frank Dardani?

SERGEANT AT ARMS: Time starts now.

FRANK DARDANI: Good morning, everyone. Good morning everyone. I just want to start by saying I'm a life-long New Yorker, born and raised in

Brooklyn, New York. I'm 75 years old. I have worked in every area of this city. I have seen many, many

police encounters with the public. I have only seen

scuffles between police when people they're arresting

decided that they didn't want to be handcuffed. I

have been involved in ride-alongs in police cars. I

have gone to the Citizens Police Academy. I've been

involved with Civic Associations. I'm a Community

Board Member for over 25 years. I'm involved with

the Precinct Counsel, and I believe I have seen many

more than most people in police encounters.

can honestly say that I do not see what I'm hearing

from people on the news and from this board and from

my understanding as Council Member Holden had

mentioned, 80 percent of the NYPD is being

cooperative. I'm just trying to figure out how the

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2 law makers of New York are going to be able to correct the problem that they've created by allowing 3 the bad guys to be the most important part of this 4 city. How do we prevent them from taking over our city? All we hear about is what are we going to do 6 to stop the police from doing their jobs. And you 7 know, how do we undo what we've done to the men and 8 9 women in law enforcement, that they have to come to work every day and worry about losing their job 10 11 because they're backed [sic] --

SERGEANT AT ARMS: [interposing] Time expired.

FRANK DARDANI: So, you know, this is my one and only question. How do we reverse what we've done to our law enforcement agencies and to be able to do their job and make us feel safe? Thank you very much.

CHAIRPERSON BREWER: Thank you very much.

COMMITTEE COUNSEL: I'd now like to

welcome Towaki Komatsu to testify, followed by

Elizabeth Daniel Vasquez, and then AjiFanta Marenah.

Towaki Komatsu?

TOWAKI KOMATSU: I am Towaki Komatsu.

DOI was in this room previously. To start off, DOI

is totally useless. I've been to its office 2 repeatedly, reported numerous complaints to them. 3 4 They've done nothing about that. CCRB, same story. Reported numerous complaints with them. They 5 defended members of the NYPD that I legally whipped 6 7 in court. As I apprise you, Ms. Brewer, I currently federal litigation. You're a defendant in one of 8 them. I had a conversation with you on September 26th and September 28th, 2017. I told you then I was 10 11 being illegally prevented from attending Town Hall 12 meetings that you were inside of. There was one on 28th-- September 28th where people got kicked out. 13 You were there. I was not allowed in. For today's 14 15 hearing, I tried coming into this room while all of you were in it. A member of the NYPD at the guard 16 17 house by the Broadway entrance, he didn't let me 18 inside. He made me wait while all of you were in 19 this room. So, the point is all of us have first amendment and 14th amendment rights to come to a 20 public forum which it certainly is. He didn't let me 21 inside. Also, -- I don't mean to waste your time. 2.2 2.3 But the point is, the first time you and I shared a public forum was on March 15th, 2017. The Mayor had 24 a Town Hall in Chelsea. And so bottom line is about a 25

2 month after that was another Town Hall meeting--3 sorry, public resource fair [sic] meeting in Staten 4 I wasn't allowed in. I got discovery Island. material with regards to Howard Redman [sp?], DOI's Commissioner, the predecessor. I made remarks about 6 7 him, the fact that he's a liar. He engaged in obstruction of justice. So the point is, he was a 8 primary culprit that was keeping me out of these public meetings. And so with regards to DOI's 10 11 mandate, OIG Inspector General is about systemic 12 abuse. So if I'm being repeatedly kept out of public 13 meetings, that's systemic. The point is, I filed numerous complaints to the DOI, CCRB. They didn't do 14 15 anything about it. So, what Mr. Redman had to say in 16 an email that he sent on April 13th, 2017 at 5:13 17 p.m. to Chair Avina [sp?] was, "If this guy shows up, 18 alert City Hall staff. Do not let him in. Worst case, we will put him in overflow." So, the point 19 is, I never even registered to attend that public 20 resource fair on April 13th. So, point is, if I 21 didn't RSVP for that public forum, why are they 2.2 2.3 taking measures to preemptively prevent me from attending public forum, when I never even bothered to 24 25 register, to attend it. I mean, you're now the

surveillance capabilities. As Council Member Brewer,

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Chair Brewer, referenced, it is a critical moment in our history at this time to consider carefully how we go about engaging in comprehensive and universal oversight of the surveillance practices of our law enforcement. One of the ways in which this council went about putting in place structures for oversight was the passage of the Public Oversight and Surveillance Technology Act of 2020. The post-act passage in 2020 put in place some requirements for public disclosure on the part of the NYPD and for the first time designated clearly to the OIG for the NYPD the obligation of reviewing those disclosures. disclosures were made by the NYPD a year ago now. The compliance with the structures of the Post Act was at best dismal, and yet we still do not have the required report from the OIG for the NYPD on those disclosures and what those disclosures reveal about what the NYPD is up to with surveillance technology. One thing that those disclosures did uncover, however, is a stark fact related to the need for surveillance oversight itself. Review of those disclosures in the body shows that the NYPD does not believe that a warrant or any court oversight is required before using over 85 percent of the

technologies they identify. This puts us in a space where court oversight is not a measure of oversight for surveillance, and instead we are left to governmental and civilian oversight in the form of oversight by bodies like the OIG for the NYPD. That's why it's extremely disheartening to hear today that one of the few areas in recent memory where the OIG has actually been looking into a surveillance technique, specifically the gang database which they have been investigating for almost five years at this point is still not coming time for the publication report in the next month or so. Another nine-month delay on the publication of the five-year investigation is simply uncalled for, and we would call for the IG to release its findings and publish There's no reason that we need to this report now. wait another nine months when the report is indeed complete and is at the executive level of the DOI. In addition to this already completed investigation, however, we would call on the OIG to start looking into surveillance more broadly, not merely in its role as oversight for the Post Act but also its role as oversight for the NYPD itself. One place that is

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2 troubling that it would be time for the OIG to look
3 into--

SERGEANT AT ARMS: [interposing] Time expired.

ELIZABETH DANIEL VASQUEZ: is the development of the domain awareness system which is the NYPD's comprehensive data warehouse of all data streams that the NYPD has access to. The NYPD-OIG existed at the time that the NYPD made the choice to turn the domain awareness system into a mobile application on cellphones and the tablets that are in officer's cars, made the domain awareness system available now to every NYPD officer on the street. That change happened with the OIG existed, and yet, the only governmental entity that has conducted any oversight or audit of the domain awareness system was the Comptroller's Office in 2015. The OIG needs to be looking carefully into the uptake of surveillance technologies by the NYPD. They also need to be examining what we're hearing about the recent uptick in NYPD seizure of cellphones from young people. We've been raising this issue for a number of years, but the problem has become even more pressing. Where our young clients, particularly those that appear to

be included in the faulty gang database I've already discussed and had been referenced by a number of people here today, are having their cellphones taken by the NYPD at an alarming clip. Those phones are getting categorized as investigatory evidence, even in cases where the relevant DA's office declines to prosecute. We have concerns that the contents of those phones are being accessed without a warrant in violation of the constitution in Reilly [sp?] versus California, and we are calling on the IG's Office to investigate the NYPD's property seizure practices, specifically as it relates to cellphones, but more broadly we're calling on the City Council to act to address the NYPD's antiquated system of property seizure overall. The time to get a handle on oversight of surveillance technology is now, and we thank the Council for its hearing today looking into the role of the IG's Office and how they are effectuating the investigations.

CHAIRPERSON BREWER: Thank you very much for very specific testimony. Deeply appreciate it.

And we will follow up.

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COMMITTEE CO

COMMITTEE COUNSEL: I'd now like to

3 welcome AjiFanta Marenah to testify followed by Naz

4 Ahmad, and then Evan Enzer. AjiFanta Marenah?

AJIFANTA MARENAH: [inaudible] honorable

6 Chairperson and the entire committee on Public

7 Safety, Oversight and Investigations. I want to

thank you for scheduling this very important hearing.

9 My name is AjiFanta Marenah. I'm here on behalf of

10 | Muslim Community Network. MCN was founded in 2003

11 | with a focus on civic education and advocacy

12 | following the September 11th attacks to shape the

13 | public's understanding of Islam and what it means to

14 | be Muslim in the United States. MCN continues to be

15 concerned about the NYPD's alarming history of

16 surveillance and profiling members of the Muslim

17 community in New York City. Muslim New Yorkers who

18 come from various ethnic backgrounds and make up

19 | religious and community leaders, students, healthcare

20 workers, business owners, taxi drivers, and part of

21 | the larger New York City community continue to feel

 $22 \parallel \text{discriminated against, unsafe, and traumatized by the}$

23 heavy and unlawful surveillance in our community

24 since the roll-out of the NYPD's Muslim surveillance

25 program. MCN is calling on OIG to investigate the

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serious complaints of profiling based on religious and ethnic background and to make sure that it does not happen again under Mayor Adams' Blueprint to End Gun Violence. The Blueprint's tough approach on crime, it knows the root causes of crime instead of solving the issue might actually become the problem in increasing wrongful arrest and violation of our civil liberties and rights -- Muslims who continue to-- of Muslims who continue to be discriminated against. For instance, as recently as January 31st, we all witnessed how NYPD Officer Rick [inaudible] brutally attacked a middle-aged Muslim man by sitting on him, calling him a terrorist and other offensive Islamophobic slurs, punching him multiple times, and then falsely reporting it. This is absolutely unacceptable for officers of the Department that is tasked with protecting us. This will continue is there is no oversight under NYPD. Secondly, having cultural -- some of our recommendations include having cultural competency, language access, and sensitivity is crucial in the NYPD's work to report and investigate anti-religious hate crimes not just against Muslim community but also Jews, Sikhs and other religious minorities. Unfortunately, the

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NYPD's annual hate crime report fails to account for the many incidents of hate and bias experienced by Muslims in New York City. Our experiences with hate are often disregarded, minimized, and never investigated. OIG investigations needs to question why CBOs have larger reports of hate crimes than the NYPD's report. MCN has continued to do a hate crime prevention report since 2019 and found that over 42.4 percent of our survey-- people who took the survey experience anti-religious hate crimes in the form of verbal abuse were harassed based on their religion and ethnicity, and 23 percent experienced hate crimes in the form of dangerous threats. It's alarming to us that the NYPD reports only show 11-- in 2021, only report 11 Muslims experiencing hate crimes. In just 2022, we have collected up to 26 reports from community members who have been victims of anti-Muslim hate crimes within the past two years. addition to this alarming data about the many ways hate crimes are experienced in our communities, the survey results also revealed that the majority of Muslims who experience hate crimes in New York City are young people. this is very alarming to us and we want to continue to urge OIG to investigate and

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH 1 COMMITTEE ON PUBLIC SAFETY 110 2 provide adequate oversight over NYPD's [inaudible] 3 and band use -- to continue to collect data from the NYPD regarding its participation in the Joint 4 Terrorism Taskforce and to be more engaged in our community so that they can hear recommendations from 6 7 CBO's that are actually working with the communities 8 and knowing the issues. Thank you, Chairpersons and all members of the committee, again for this very important hearing and for your time. 10 11 CHAIRPERSON BREWER: Thank you, and of 12 course, our best regards to Doctor Debbie Almontaser 13 Thank you very much. [sp?]. COMMITTEE COUNSEL: I'd now like to 14 15 welcome Naz Ahmad to testify followed by Evan Enzer 16 and then Simcha Waisman. Naz Ahmad? 17 SERGEANT AT ARMS: Time starts now. 18 NAZ AHMAD: Good afternoon everyone. 19 Thank you to the City Council for hosting this 20 important hearing. I'm Senior Staff Attorney at the 21 CLEAR Project at CUNY School of Law for [inaudible] services [inaudible] CUNY, and CLEAR's mandate is to 2.2 2.3 serve communities and movements [sic] targeted by so-

called national security law enforcement practices.

And we serve as co-counsel in Rassa [sic] versus City

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operating under an older version of the rules. Within less than a year of their issuance of their report, the rules were amended pursuant to a settlement agreement, but I again want to focus on one specific finding that actually OIG relegated to a footnote, but I think it's -- we all think it's very important. So, in addition to finding that the Intelligence Bureau is often non-compliant with several of the rules governing the conduct of these investigations, OIG-NYPD also noted that more than 95

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percent of all the targets under investigation were Muslim or engaged in political activities associated with Islam. So, it affirmed the impact -- the report affirmed the impact that the NYPD's investigations into political activity disproportionately affected Muslim communities in New York City. Since then, NYPD has not released any updated statistics concerning the targets of NYPD investigations. And as of now, it is reasonable to believe that the Intelligence Bureau's activities still overwhelmingly target Muslims, Muslim communities and/or political activity associated with Islam. You know, as the OIG-NYPD correctly noted in its 2016 report, in the past investigations have focused on others including black and Latino activists, student groups, socialists, and political protestors. So, more than six years-- or nearly six years has passed since that report was issued. In that time, the position of the civilian representative was created again through that settlement approved in 2017. The civilian representative has issued four annual reports concerning compliance with the Handschu rules. he also has not released any updated information about demographics of the target--

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2 SERGEANT AT ARMS: [interposing] Time 3 expired.

NAZ AHMAD: And I would just urge the
City Council and the OIG to continue to focus on
this. In particular, given that some high ranking
members of the NYPD, including John Miller who
testified just last— this month— seemed to discount
the effects of the surveillance program, and so just
urge that renewed investigation be done to this very
specific issue, because it has disproportionately
affected Muslim community. Thank you for your time.

CHAIRPERSON BREWER: Thank you very much. Excellent testimony.

COMMITTEE COUNSEL: I'd now like to welcome Evan Enzer to testify, followed by Simcha Waisman, and then Katurah Topps. Evan Enzer?

SERGEANT AT ARMS: Time starts now.

EVAN ENZER: Hello, I'd like to start just by thanking Chair Brewer, Chair Hanks, and all the members of the committee. I'm Evan Enzer. I'm a legal fellow at the Surveillance Technology Oversight Project, and I'm thankful for the opportunity to testify on my organization's behalf today. STOP is a New York-based civil rights organization. Our work

1 COMMITTEE ON PUBLIC SAFETY 114 2 largely focuses on the discriminatory impact 3 [inaudible] for surveillance has on BIPOC New Yorkers. We're concerned about the state of OIG's 4 investigations into the NYPD's surveillance systems 5 and OIG's independence from DOI and the Mayor's 6 7 Office. First, I'd like to touch on an OIG-NYPD 8 delay on publishing the report about the so-called gang database. The gang database is comprised of individuals, often children, who NYPD suspects are 10 11 members of a gang or crew. People can find themselves in this database for all kinds of 12 13 innocuous reasons, including what they wear, who they know, or where they spend time. And NYPD is much 14 15 more likely to find clothing or acquaintances 16 indicative of gang membership when an individual lives in a BIPOC neighborhood. In fact, about 98 17 18 percent of people in the database are black or Latinx. According to OIG-NYPD, the offices investigating 19 this database since about 2018, and as we've heard 20 21 from many people today, that four years should have 2.2 been more than enough time to issue a report on this 2.3 database. But while we're waiting, NYPD continues expanding the database, causing irreparable harm to 24

Second, I want to echo concerns about

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New Yorkers.

the report on the Post Act. It's been over a year since the first surveillance audits went into effect, but OIG-NYPD has still not published that surveillance audit. In fact, it's been six years since OIG-NYPD issued a specific report on NYPD surveillance, and that was that 2016 report that NYPD failed to comply with, surveillance rules regarding political activity. Additionally, STOP thinks some of these problems could be due to OIG-NYPD's ties to the Police Department and the Mayor's Office. OIG-NYPD is a part of DOI, so it answers to Mayoral appointees in the Office of the Mayor. This subjects into the influences of politics. We've heard before several years ago that DOI leadership shelled several OIG-NYPD reports, including reports about the gang database. Additionally, occasionally OIG or DOI partners with NYPD and other law enforcement agencies to investigate crimes and refer them for prosecution, and it can be hard to be truly critical of a partner when your other investigations do rely on their cooperation. So, New York [sic] do several things to make this situation better. OIG-NYPD needs to publish the delayed reports on the gang database and

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Post Act. Additionally it should begin new
investigations into other surveillance technology.

SERGEANT AT ARMS: Time expired.

EVAN ENZER: With that, I can rest the rest of my time. I want to emphasize the importance of making sure that OIG-NYPD is a truly independent agency.

CHAIRPERSON BREWER: Thank you very, very much.

COMMITTEE COUNSEL: I'd now like to welcome Simcha Waisman to testify, followed by Katurah Topps, and then Daniel Hill. Simcha Waisman.

SERGEANT AT ARMS: Time starts now.

inviting me. My name is Simcha Waisman. I'm the President of One Stop Richmond Hill Community Center in 102nd Precinct Community Council. I'm involved in the policing for something like 41, 42 years, and I saw a lot of things change good. Some change to bad. And I just want to-- I'm sitting here and hearing more investigation of more-- for NYPD and more to investigate this. You're taking all the tools from the officers, that's the way I understand it, and that's the way I see it. I'm in contact with them. I

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nothing.

have excellent relationship with everybody in our 2 command, in our [inaudible] command, too. 3 4 meeting weekly, twice, three times a week. institute the program that's called Build Up the 5 Bleachers [sic]. It's people from the community 6 7 every couple weeks come and meet with officer of local people and say what they got, whatever, just to 8 9 break the ice, because a lot of times the police get the short end of the stick. People take all the 10 11 tools from them. I want to ask a simple question. 12 Now you send a surgeon to do surgery with no tool? 13 You're taking all the tools from the Police Department. It doesn't matter if it's right or 14 15 wrong. For the last eight years, I never saw 16 something like this, and I just cannot believe what's 17 going on. People talk about a lot of stuff instead of talking about how to save the city, how to take 18 the gangs, the guns. Everybody else talk about--19 it's important to them, I understand, but for us to 20 win, we have to have the law and people have to-- you 21 2.2 break the law, you pay the price. That's the bottom 2.3 line. You let it go, that's what happen. respect anything, no stop sign, no headlight, no 24

That's what's going in the city, and I

1	COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH COMMITTEE ON PUBLIC SAFETY 118
2	think that this have to stop. The police 24/7 I'm
3	out at night. For 18 years I had a civilian patrol,
4	and believe it or not, we did excellent. We went and
5	took calls. We [inaudible] out between 11:00 and
6	four in the morning. We did excellent job until one
7	day
8	SERGEANT AT ARMS: [interposing] Time
9	expired.
10	SIMCHA WAISMAN: a new captain came and
11	said, "We don't need you anymore. Everything is
12	fine." Well, we listen. We closed that and that's
13	it. You know, I just want to say we have to do
14	better what we do to build the bridges between the
15	community and the police to the community. Thank you
16	very much for inviting me. Again, thank you.
17	CHAIRPERSON BREWER: Thank you very much
18	for testifying.
19	COMMITTEE COUNSEL: I'd now like to
20	welcome Katurah Topps to testify followed by Daniel
21	Hill, and at this time, if you are participating via
22	Zoom and you wish to testify and your name has not
23	been called, please use the Zoom raise hand function.
24	Katurah Topps?

SERGEANT AT ARMS: Time starts now.

2 KATURAH TOPPS: Good afternoon,

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Chairwoman Brewer, Chairwoman Hanks, members of the Committee. My name is Katurah Topps. I'm a Policy Counsel at the NAACP Legal Defense and Educational Fund, also known as LDF, and on behalf of LDF I'd like to thank you for holding this critical hearing. Since its inception, LDF has worked to address police violence and misconduct-- I can hear somebody speaking -- has worked to address police violence and misconduct. Our Justice and Public Safety Project uses litigation, policy advocacy, public education, and community organizing to ensure accountability from police misconduct, criminal public safety practices that eliminate racial biases, and drastically reduce the presence of armed law enforcement in communities of color. In 2018 and again in 2019, LDF testified before this Council that the NYPD maintains a gang database that uses overly broad criteria to designate thousands of New Yorkers as gang-- members of gangs or local street crews. The NYPD disproportionately confers [sic] these affiliations to black and Latin-x and New Yorkers and then subjects them to heightened surveillance and criminalization using violent and aggressive policing

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tactics and failing to provide due process protection for the individuals on that database. Again, as I testify in 2022, this remains true today. Last year, the OIG confirmed that it began investigating the NYPD's gang policing practices and database in 2018, and after three years, its investigative review was in its final stages. However, as others have noted before me, to date we still have not received this report, and then NYPD's problematic gang policing practices continue. We urge the OIG to promptly complete its investigation into the NYPD's gang policing practices and publish a thorough report of its findings. In June 2020, when this Council passed the Public Oversight of Surveillance and Technology Act, also known as POST Act, it mandated that the NYPD publicly disclose its surveillance technology policy, including descriptions of its surveillance technology capabilities, rules on data retention and more. In its initial disclosure, the NYPD failed to comply with the POST Act with a full range of its requirements, prompting the LDF and other advocates to write public comments in February 21 highlighting these omissions. Nevertheless, when the NYPD published its final policy, it still failed to

2 rectify these omissions, and in the meantime has

3 continued to use and access a number of powerful

4 surveillance tools, including military-grade

5 equipment and thousands-- a network of thousands of

6 cameras across the City with minimal oversight or

7 public awareness. The POST Act requires the OIG to

8 | conduct and release an annual audit of the NYPD's

9 compliance with this act, but to date, the OIG has--

SERGEANT AT ARMS: [interposing] Time

11 expired.

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the OIG's office has not released a report on NYPD surveillance practices or its effects in over six years. We strongly urge the OIG to thoroughly investigate the full range of NYPD's expansive use of technologies that facilitate surveillance and failure to comply with the POST Act. And finally, I'll note quickly that Mayor Adams' Blueprint to End Gun

Violence and the NYPD's Quality of Life Enforcement initiative both mandate increased significant—significant increased police presence in the City's most resource-deprived neighborhoods. But as research makes clear, including the OIG's own report, these practices are often discriminatory and

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ineffective at reducing violent crime. Moreover, as was demonstrated by the NYPD's own practices and efforts to address gun violence through stop and frisk, and through the use of specialty units like its plain clothes unit and Strategic Response Group with documented histories of violent practices that have harmed countless New Yorkers of color. Increased policing methods like these have been shown to only contribute to the disenfranchisement and over criminalization of black and brown communities. Finally, to close I'll just note, rather than repeating the mistakes of the past, this Council must prioritize the methods that have been proven as successful in reducing gun violence and increasing public safety without the risk of police harm, such as community-led violence prevention methods, economic stability, and affordable housing. We call upon this Council and OIG to take immediate action to ensure that NYPD does not repeat its problematic history of implementing harmful practices with little to no transparency, oversight, or accountability. address these issues in more detail in our written testimony which I will submit for the record. And as usual, we welcome the opportunity to meet with

Hindu community, and so on. What we've done in

2 Brooklyn and Ozone Park and Queens and around New 3 York City is built a relationship with the NYPD to 4 build better neighborhoods. Some of these initial steps has to be with discussions within our communities. This -- the review board here, if 6 7 they're not providing us with updates with local reporting and what the community's concerns are, the 8 where is the community supposed to go? And if they 9 do not provide us with resources, how to improve our 10 11 relationship with the NYPD or how to improve our 12 relationship with the community so that the community 13 gets better. Because we're not existing [sic] without the NYPD. There is no way that we can live 14 15 in New York City without the police resources that we 16 have. So how can we improve those relationships, 17 that's what the community maybe should be looking 18 into improving, maybe helping us get to that. have a civilian patrol that makes the relationship 19 better. We have the Community Board, the Precinct 20 Council that helps us make it better. What can the 21 2.2 elected officials and City Council help each 2.3 community locally to do better now? You know, each area has their own precinct. How can those community 24 25 members, how can those mosques, those churches, those

temples make a better relationship with the NYPD? Let's get to those discussions as we're figuring out what has happened in the past, because now we'll have to find new ways-- we need to find ways to improve those relationships so these past incidents do not continue to happen. I encourage, just like we have done with our Councilwoman Joann Ariola, meeting with each precinct individual, you know, having them involved in our religious affairs, involved in our daily affairs so they can understand what we do, and we don't have to spies amongst us. We don't have to have people dressed up in a way to reflect or to look like us just to get intel on us. Sometimes it's just going back to the basics and just educating our precinct, our people around us, just like everyone-anyone needs education. You know, I seriously think that we should think again how we can improve this relationship with the NYPD and help those community members that doesn't speak the language, help by having commanding officers that reflect that ethnicity or background within that precinct majority. We need to come up with other ways so the past does not repeat itself. Thank you.

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COMMITTEE ON OVERSIGHT AND INVESTIGATIONS WITH COMMITTEE ON PUBLIC SAFETY

CHAIRPERSON BREWER: Wonderful conclusion
of our hearing. Thank you very much. So, without
further ado, I want to thank everyone who testified.
I want to thank my colleagues, and I want to promise
you as is my work in the past shows with this great

8 every aspect of this hearing. This is not the end.

staff, we will make sure to follow up on each and

This is the beginning. Thank you very much. This hearing is now concluded.

[gavel]

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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____June 2, 2022_____