



New York City Council
Hon. Julie Menin, Speaker of the Council
Hon. Linda Lee, Chair, Finance Committee
Hon. Joann Ariola, Chair, Fire and Emergency Management Committee

**Report on the Fiscal 2027 Preliminary Plan,
the Fiscal 2027 Preliminary Capital Commitment Plan, and the Fiscal 2026
Preliminary Mayor’s Management Report for the Committee on Fire and
Emergency Management**

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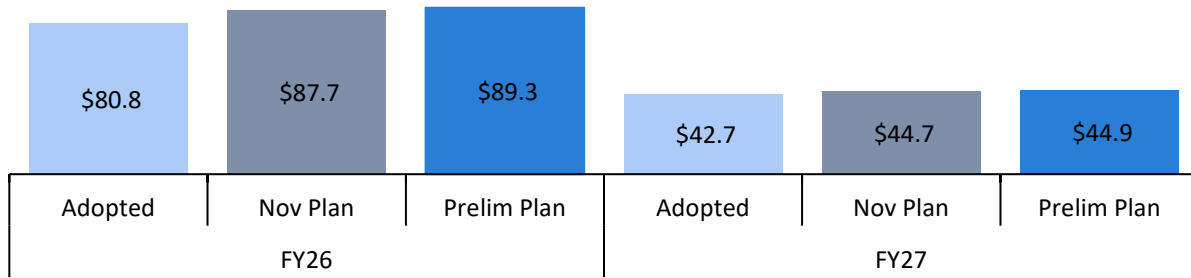
Fiscal 2027 Preliminary Plan

New York City Emergency Management Budget Overview

The New York City Emergency Management (NYCEM or the Agency) is responsible for the coordination of multi-agency responses to emergencies and other significant incidents in New York City, including novel incidents, planned events, severe weather, and other natural and human-made hazards. It has seen moderate changes to its budget since the release of the Fiscal 2026 Adopted Plan in June 2025.

The Preliminary Financial Plan for Fiscal 2026-2030 (Preliminary Plan), includes a proposed Fiscal 2027 budget of \$44.9 million for NYCEM, \$0.2 million (0.5 percent) more than its \$44.7 million Fiscal 2027 budget in the November Plan. NYCEM’s Fiscal 2026 budget in the Preliminary Plan is \$1.6 million (1.8 percent) more than its \$44.7 million Fiscal 2026 budget in the November Plan. The current Fiscal 2027 budget is \$35.9 million less than the \$80.8 million Fiscal 2026 budget at adoption.

Comparison of the Last Three Financial Plans



Dollars in Millions

Source: New York City Office of Management and Budget

NYCEM Financial Summary

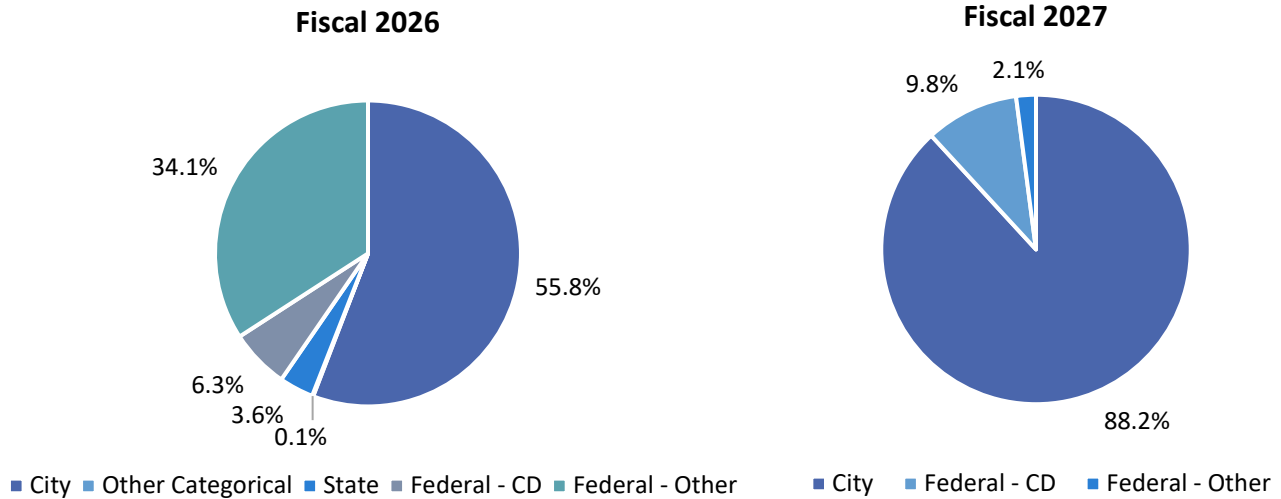
Dollars in Thousands	FY24	FY25	FY26	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY26	FY27	FY27 - FY26
Budget by Program Area						
Personal Services	\$23,734	\$23,859	\$29,810	\$33,105	\$14,860	(\$14,950)
Other Than Personal Services	151,009	81,534	50,963	56,243	30,044	(20,920)
TOTAL	\$174,743	\$105,392	\$80,774	\$89,348	\$44,904	(\$35,870)
Funding						
City Funds			\$47,746	\$49,886	\$39,588	(\$8,158)
State			0	109	0	0
Federal - Other			1,675	3,250	0	(1,675)
Other Categorical			8,826	5,599	4,388	(4,439)
Federal - Community Development			22,526	30,504	929	(21,598)
TOTAL	\$174,743	\$105,392	\$80,774	\$89,348	\$44,904	(\$35,870)
Budgeted Headcount						
Full-Time Positions	219	214	213	242	99	(114)
TOTAL	219	214	213	242	99	(114)

*The difference of Fiscal 2027 Preliminary Budget compared to Fiscal 2026 Adopted Budget.

Source: New York City Office of Management and Budget

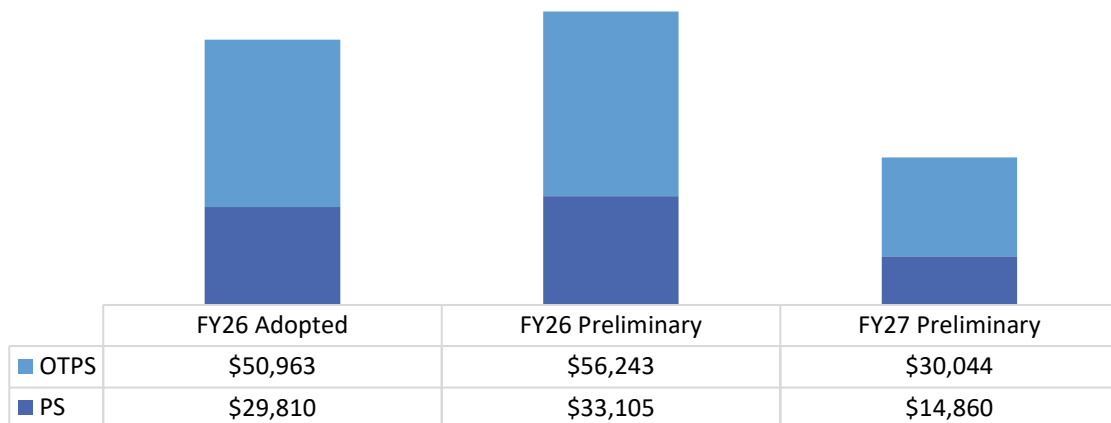
Budget by Funding Source

Fiscal 2027 City Funds: 88.2 percent



Source: New York City Office of Management and Budget

Personal Services (PS) and Other Than Personal Services (OTPS)



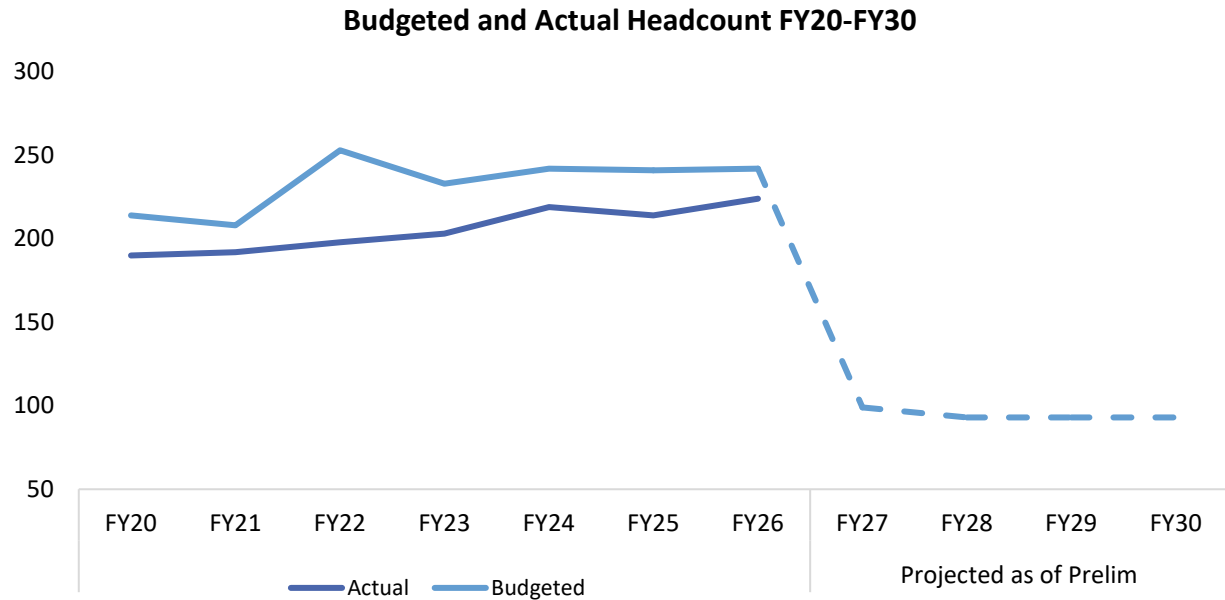
Dollars in Thousands

Source: New York City Office of Management and Budget

Headcount

FY26 Budgeted Full-Time Positions: 242
Actual Headcount as of January 2026: 224

FY27 Budgeted Full-Time Positions: 99
Vacancy Rate as of January 2026: 7.4 percent



Source: New York City Office of Management and Budget

Note: Budgeted and actual headcounts are as of the end of the fiscal year, except for Fiscal 2026 where the budgeted headcount is as of the Preliminary Plan and the actual headcount is as of January 2026.

NYCEM Contract Budget

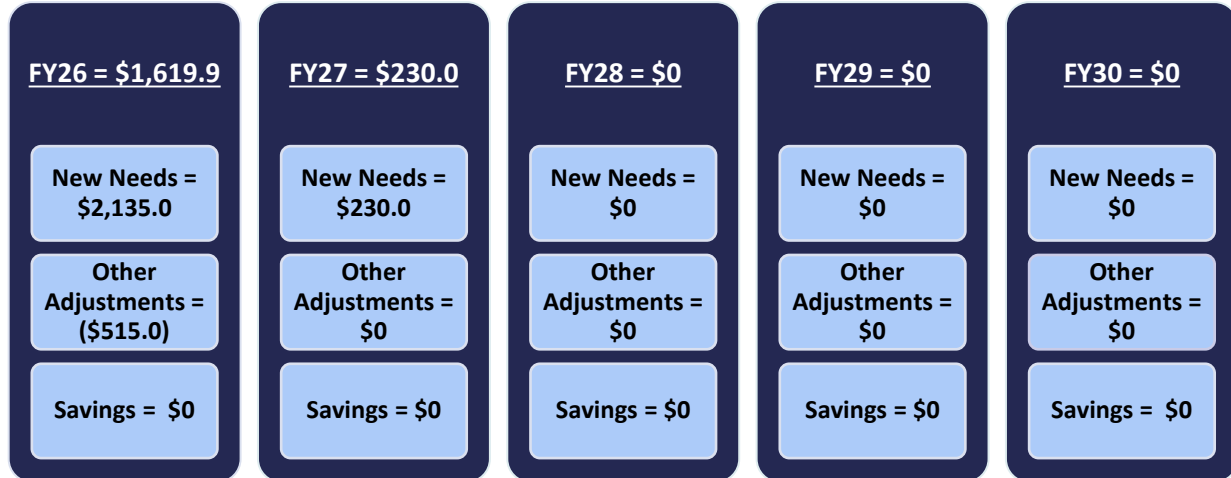
Fiscal 2027 Contract Budget: \$7.2 million
Number of Contracts in Fiscal 2027: 7

Dollars in Thousands

Category	FY26 Adopted	Number of Contracts	FY27 Preliminary	Number of Contracts
Contractual Services - General	\$9,694	1	\$3,589	1
Office Equipment Maintenance	20	1	20	1
Data Processing Equipment Maintenance	20	1	20	1
Cleaning Services	3	1	3	1
Prof. Services - Other	8,048	3	3,553	3
TOTAL	\$17,785	7	\$7,185	7

Source: New York City Office of Management and Budget

Preliminary Plan Changes



Dollars in Thousands

Savings in this chart are the sum of all expense savings, from all revenue sources, including but not limited to, City, State, and federal savings. As some agency savings may be revenue actions or savings from non-City sources, this number will not necessarily equal the agency's PEG value.

Significant Preliminary Plan Changes

New Needs

- Emergency Operations Center Upgrade.** The Preliminary Plan includes an additional \$914,000 of City funding in Fiscal 2026 only for emergency operations center upgrades. This funding will support technology improvements, equipment replacement, and facility enhancements to ensure NYCEM's command center can effectively coordinate citywide emergency response operations.
- FIFA World Cup Coverage.** The Preliminary Plan includes an additional \$230,000 of City funding in Fiscal 2026 and \$230,000 in Fiscal 2027 for emergency management operations related to FIFA World Cup 2026 events in New York City. This funding will support additional staffing, coordination with partner agencies, and deployment of emergency response resources during tournament events.
- Radio Lifecycle Replacement.** The Preliminary Plan includes an additional \$341,000 of City funding in Fiscal 2026 only for radio equipment replacement as part of NYCEM's ongoing communications infrastructure lifecycle management. This funding will replace aging communications equipment to ensure reliable emergency communications between NYCEM and partner agencies during emergency operations.
- Winter Storm Fern Warming Centers.** The Preliminary Plan includes an additional \$650,000 of City funding in Fiscal 2026 only to for the cost of operating warming centers during Winter Storm Fern. This funding covered the costs of opening and staffing

emergency warming centers to provide shelter and services to vulnerable New Yorkers during the extreme cold weather event.

Other Adjustments

- **2024 Urban Search and Rescue Program Adjustment.** The Preliminary Plan includes a net-zero budget shift of \$148,516 from Personal Services to Other than Personal Services within the Urban Search and Rescue program in Fiscal 2026. This technical adjustment reallocates existing funding between budget categories to better align with actual spending patterns without changing the program's total budget

Preliminary Mayor's Management Report

The Mayor's Office publishes the Preliminary Mayor's Management Report (PMMR) to highlight agency performance through the first four months of the fiscal year, monitoring specific items for each agency. NYCEM has two service goals, first to ensure that City government is ready for emergencies, and second, to prepare New York City residents and private sector entities for emergencies. Below are highlights from the Fiscal 2026 PMMR.

- **Days Emergency Operations Center Activated.** The number of days the Emergency Operations Center (EOC) was activated fell by 90 percent, from 123 days in the first four months of Fiscal 2025 to 12 days in the same period of Fiscal 2026. This decrease is primarily due to the de-escalation of NYCEM's involvement in the City's asylum seeker operations in late Fiscal 2025, which had previously driven prolonged EOC activation. While NYCEM has stated that it has ended the perpetual EOC model and will now primarily activate for weather-related emergencies, the decrease to 12 days suggests a return to more traditional activation patterns focused on specific emergency events rather than sustained operations.
- **Community Emergency Response Team (CERT) Volunteer Hours and Deployments.** CERT volunteers are trained members of the community who provide basic response skills for emergencies and assist in disaster preparedness efforts. Through the first four months of Fiscal 2026, CERT members volunteered for 5,084 hours, a 35 percent increase compared to 3,766 hours during the same period in Fiscal 2025. Additionally, CERT was deployed 90 times in Fiscal 2026, compared to 61 times in Fiscal 2025, a 48 percent increase. These increases reflect NYCEM's continued emphasis on volunteers building local relationships and identifying opportunities within their own communities rather than relying solely on NYCEM-initiated requests, resulting in more locally-driven deployments.
- **NotifyNYC, CorpNet, Advance Warning System, and Community Preparedness Newsletter.** Notify NYC is New York City's dedicated emergency public communications program, providing real-time alerts and updates on emergencies throughout the city. The program had 1,469,486 subscribers in the first four months of Fiscal 2026, up from

1,287,403 subscribers during the same period in Fiscal 2025, reflecting a 14 percent increase. This growth is mainly due to new Notify NYC subscribers, highlighting the public's growing dependence on emergency alerts and the city's efforts to broaden outreach. However, ensuring accessibility for non-English speakers, individuals with disabilities, and communities with limited digital access remains a key challenge.

- **Exercises and Drills.** During the first four month of Fiscal 2026 NYCEM led three full-scale and functional exercises, compared to seven exercises led during the same period in Fiscal 2025. Typically, NYCEM leads between one and eight functional exercises per year, and full-scale exercises are time-intensive efforts that must be coordinated across participating agencies and can vary year-over-year based on staff availability and turnover. However, participation in drills coordinated by other agencies rose by 88 percent, from eight in the first four months of Fiscal 2025 to 15 during the same period in Fiscal 2026. The number of tabletop exercises increased slightly from 11 to 12.

Budget Issues and Concerns, Including Federal and State Budget Risks

- **Federal Funding Vulnerability.** Approximately 30 percent of NYCEM's operating budget is funded by federal grants, including homeland security and emergency preparedness funding. With the current federal administration signaling potential budget cuts and reduced climate resilience investments, NYCEM faces a significant risk of funding loss that could impact disaster preparedness, training exercises, and equipment procurement. The agency has not publicly articulated contingency plans or identified alternative funding sources if federal support is reduced or eliminated.
- **Climate Resilience Investment Gaps.** Despite increasing frequency and severity of extreme weather events, including recent flooding, heat waves, and winter storms, NYCEM's budget does not reflect substantial increases in climate adaptation and resilience funding. Governor Hochul's State of the State emphasized climate investments, yet NYCEM's Preliminary Plan shows flat funding in key areas. Additional resources are needed to expand cooling centers, enhance stormwater emergency response, and upgrade climate-vulnerable infrastructure.
- **FIFA World Cup 2026 Preparedness Funding.** While the Preliminary Plan includes \$230,000 for FIFA World Cup emergency management operations in Fiscal 2026 and 2027, this allocation may be insufficient to support the scale and complexity of coordinating emergency response during a major international event with massive crowds and heightened security concerns. NYCEM should conduct a comprehensive cost assessment to ensure adequate staffing, equipment, interagency coordination, and contingency resources are budgeted, and identify whether additional federal or event organizer reimbursements are expected to offset city costs.

Supporting Budget Charts

Budget Actions in the November and Preliminary Plans

<i>Dollars in Thousands</i>	FY26			FY27		
	City	Non-City	Total	City	Non-City	Total
NYCEM Budget as of the Adopted FY26 Plan	\$47,746	\$33,028	\$80,774	\$39,200	\$3,509	\$42,709
Changes Introduced in the November 2025 Plan						
New Needs						
Surge Staffing Contract	\$0	\$0	\$0	\$158	\$0	\$158
Subtotal, New Needs	\$0	\$0	\$0	\$158	\$0	\$158
Other Adjustments						
1124 Roll FY25	\$0	\$1,792	\$1,792	\$0	\$0	\$0
1124 Roll FY25	0	33	33	0	0	0
UASI Rolls	0	314	314	0	0	0
CDBG Roll	0	(3,514)	(3,514)	0	1,224	1,224
DASNY Grant	0	1,125	1,125	0	0	0
First Roll 4023	0	210	210	0	0	0
FY26 BC2634 UP	0	992	992	0	708	708
FY26 CDBG-DR PS Roll 1	0	19	19	0	0	0
FY26 ID 25878 & 25943 Up Mod	0	450	450	0	0	0
FY26BC2656UP	0	345	345	0	0	0
NYC Service Adjustment	6	0	6	0	0	0
NYCEM DEP FY26 CDBG Takedown	0	(250)	(250)	0	(125)	(125)
FED Rolls	0	4,867	4,867	0	0	0
CD Rolls	0	518	518	0	0	0
CAT Rolls	0	49	49	0	0	0
Subtotal, Other Adjustments	\$6	\$6,949	\$6,955	\$0	\$1,807	\$1,807
Savings						
N/A	\$0	\$0	\$0	\$0	\$0	\$0
Subtotal, Savings	\$0	\$0	\$0	\$0	\$0	\$0
TOTAL, All Changes in November 2025 Plan	\$6	\$6,949	\$6,955	\$158	\$1,807	\$1,965
NYCEM Budget as of the November 2025 Plan	\$47,752	\$39,977	\$87,729	\$39,358	\$5,316	\$44,674
Changes Introduced in the FY27 Preliminary Plan						
New Needs						
Emergency Operations Center Upgrade	\$914	\$0	\$914	\$0	\$0	\$0
FIFA World Cup Coverage	95	0	95	95	0	95
FIFA World Cup Coverage	135	0	135	135	0	135
Radio Lifecycle Replacement	341	0	341	0	0	0
Winter Storm Fern Warming Centers	650	0	650	0	0	0
Subtotal, New Needs	\$2,135	\$0	\$2,135	\$230	\$0	\$230
Other Adjustments						
Decrease 2126/600	\$0	(\$11)	(\$11)	\$0	\$0	\$0
Solomon Fund \$60K	0	60	60	0	0	0
Takedown \$35,985	0	(36)	(36)	0	0	0
to pay fringe for 1124	0	(528)	(528)	0	0	0
Subtotal, Other Adjustments	\$0	(\$515)	(\$515)	\$0	\$0	\$0
Savings						
N/A	\$0	\$0	\$0	\$0	\$0	\$0
Subtotal, Savings	\$0	\$0	\$0	\$0	\$0	\$0
TOTAL, All Changes in the FY27 Preliminary Plan	\$2,135	(\$515)	\$1,620	\$230	\$0	\$230
NYCEM Budget as of the FY27 Preliminary Plan	\$49,887	\$39,462	\$89,349	\$39,588	\$5,316	\$44,904

Source: New York City Office of Management and Budget

Budget by Unit of Appropriation

Personal Services						
<i>Dollars in Thousands</i>						
	FY24	FY25	FY26	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY26	FY27	FY27-FY26
Spending						
Personal Services						
Additional Gross Pay	\$447	\$248	\$5	\$5	\$5	\$0
Additional Gross Pay - Labor Reserve	621	0	0	0	0	0
Fringe Benefits	0	0	4,770	5,612	68	(4,702)
Full-Time Salaried - Civilian	21,161	22,206	24,654	26,982	14,311	(10,343)
Full-Time Salaried - Uniformed	2	0	0	0	0	0
Overtime - Civilian	1,005	719	184	308	279	95
P.S. Other	0	(6)	0	0	0	0
Unsalaries	497	692	198	198	198	0
Subtotal	\$23,734	\$23,859	\$29,810	\$33,105	\$14,860	(\$14,950)
TOTAL	\$23,734	\$23,859	\$29,810	\$33,105	\$14,860	(\$14,950)
Funding						
City Funds			\$13,825	\$13,920	\$13,920	\$95
Federal - Community Development			1,022	871	772	(249)
Federal - Other			14,963	18,314	167	(14,796)
TOTAL	\$23,734	\$23,859	\$29,810	\$33,105	\$14,860	(\$14,950)
Budgeted Headcount						
Full-Time Positions	219	214	213	242	99	(114)
TOTAL	219	214	213	242	99	(114)

**The difference of Fiscal 2027 Preliminary Budget compared to Fiscal 2026 Adopted Budget.*

Source: New York City Office of Management and Budget

Other Than Personal Services						
<i>Dollars in Thousands</i>						
	FY24	FY25	FY26	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY26	FY27	FY27-FY26
Spending						
Other Than Personal Services						
Contractual Services	\$101,363	\$48,448	\$9,737	\$20,863	\$3,632	(\$6,104)
Contractual Services - Professional Services	20,710	5,078	8,048	6,094	3,553	(4,496)
Fixed & Misc. Charges	48	17	20	23	20	0
Other Services & Charges	25,904	25,757	30,624	23,040	22,137	(8,487)
Property & Equipment	1,009	896	2,067	4,105	317	(1,750)
Supplies & Materials	1,977	1,338	467	2,118	385	(82)
Subtotal	\$151,009	\$81,534	\$50,963	\$56,243	\$30,044	(\$20,919)
TOTAL	\$151,009	\$81,534	\$50,963	\$56,243	\$30,044	(\$20,919)
Funding						
City Funds			\$33,921	\$35,966	\$25,667	(\$8,254)
State			1,675	3,250	0	(1,675)
Federal - Other			7,563	12,190	761	(6,802)
Other Categorical			0	109	0	0
Federal - Community Development			7,805	4,729	3,615	(4,189)
TOTAL	\$151,009	\$81,534	\$50,963	\$56,243	\$30,044	(\$20,920)
Budgeted Headcount						
Full-Time Positions	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

**The difference of Fiscal 2027 Preliminary Budget compared to Fiscal 2026 Adopted Budget.*

Source: New York City Office of Management and Budget