CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON CONTRACTS

jointly with the

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS

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HELD AT: COUNCIL CHAMBERS, CITY HALL

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## A P P E A R A N C E S (CONTINUED)

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Good afternoon and welcome to today's New York City Council joint hearing for the Committees on Oversight and Investigation and Contracts. At this time we ask you to silence all cell phones and electronic devices to minimize disruptions throughout the hearing. If you have testimony you wish to submit for the record you may do so via email at testimony@counsel.nyc.gov. Once again that is testimony@counsel.nyc.gov. At any time throughout the hearing, please do not approach the dais. thank you for your cooperation. Chairs, we are ready to begin.

Good afternoon and welcome. Thank you so much for attending this very important oversight hearing. My name is Julie Won and I have the privilege of chairing the New York City Council's Committee on Contracts. And I would like to take a moment to thank my co-chair, Councilmember Gale Brewer, the Chair of Oversight and Investigations Committee, and the members of both committees for coming together to hold this hearing.

Today we'll be delving into the city's contracting response to provide services for more

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than 110,000 asylum seekers who have arrived in New York City over this past year for the last 18 months.

Providing shelter food, health care, education, legal services, and more to this vulnerable population has been an immense undertaking for our city. It could not have happened without the incredible work of both our dedicated city agencies, nonprofit service providers, and vendors. But at the same time rapidly-arranged emergency contracting at the scale necessary to appropriately respond to the influx of people over this past year inevitably raises risks of waste, inefficiencies, and even fraud if not managed carefully. Stories have emerged of unsafe and unsanitary conditions at several humanitarian relief facilities, and the city comptroller's office found it necessary to audit emergency contracts relating to this crisis.

What the comptroller found was a lack of oversight and accountability around procurement relating to this crisis, including inadequate performance standards and monitoring of contractor operations. As the Council's oversight and accountability entities for contracts and the execution of the provision of services related to

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city contracts our two committees aim to ensure taxpayer dollars are utilized responsibly and effectively.

Today, we aim to explore both how city taxpayer dollars are being spent, and if services are being provided in a way that best serves both the needs of newly arrived asylum seekers as well as the tens and thousands of asylum seekers who are currently in the City's Care.

Today, we will also examine how city agencies selected and managed vendors during this crisis. We want to better understand how certain contracts were procured, what efforts have been made to contain costs, and what has been done to ensure contractor accountability has been maintained. In particular, we will focus today on emergency procurement practices and a timeline of transitioning back to standard competitive processes. We will examine how certain vendors were vetted and selected, what protocols are in place to make sure vendors can actually perform their contractual obligations, and how agencies can improve their oversight mechanisms to prevent waste. This hearing builds upon the council's longstanding efforts to bring greater

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transparency, efficiency and integrity to our city's contracting process. We look forward to engaging with a number of contracting agencies on these important investigative issues and oversight issues.

Today we hope to hear from New York City's

Emergency Management, New York City Health +

Hospitals, Department of Social Services, the Mayor's

Office of Contracting Services, the Department of

Citywide Administrative Services, and we all have

questions for each and every one of them.

As our city faces a looming 15% budget cut it it's going to be extremely important that we have a clear answer of what the \$4.5 billion to \$5 billion will be for the \$12 billion estimated costs for migrants which will we'll delve into.

Before we begin I would like to take a moment to thank the Contracts Committee, Senior Counsel Alex Paulenoff, Policy Analysts, Alex Yablon, and Financial Analysts Florentine Cabor, as well as the Investigative Committee Staff, Aaron Mendelsohn, Nicole Cata, Megan Powers, Zachary Meher, Kevin Frick, and Katie Sinise from the Council's oversight Investigations Division for all their hard work on

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With that said, I would like to acknowledge the council members that are here today: Councilmember Schulman, Councilmember Holden, and Councilmember Nurse. And now chair Brewer will deliver her opening remarks.

CHAIRPERSON BREWER: Thank you very much Chair Won. I'm Gale Brewer. I'm Chair of the Council Committee on Oversight and Investigations. want to welcome my colleagues, the Administration, advocates and everyone to today's hearing on city contracts serving the growing number of asylum seekers in our city. Obviously New York's-- one of New York's proudest legacies is serving as a beacon of hope and a symbol of opportunity to people around the globe. We have always welcomed newcomers, and we always will. But we know we are strained in our capacity to meet the needs of the current influx of more than 100,000 asylum seekers. We are fortunate to have numerous young families with children. are people deeply traumatized by experiences in their countries of origin and along the way to the United States, and adults who are prohibited by federal immigration law from working without a permit

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3 that might change in terms of the Venezuelans)

To provide asylum seekers with housing, food and services ranging from counseling to legal help, the city has turned to an array of outside contractors for-profits and nonprofits. The firm's have quickly gotten huge payouts under looser emergency contracting procedures to stand up an entire ecosystem of facilities and services. However, we keep hearing disturbing reports in the news, from our constituents, and from oversight officials like the Comptroller and the IBO that suggests some of these contractors are abusing the city's trust. We've heard allegations of sexual harassment in shelters. I know that some of the oversight of security guards has been laxed because they have been getting high on the job. And numerous individuals on contractors' payrolls who don't seem to have enough to do. very concerned about the CEO of DocGo has confirmed that they have got a nearly-half-billion dollar nobid contract to provide various services to asylum seekers, despite having no such experience. They're focused on health care primarily. And the CEO was forced to resign after he fabricated his credentials.

I have no problem not having a college degree, but just be honest about it.

Simultaneously, Comptroller Brad Lander found numerous troubling issues with the contract itself. He'll be testifying later. And it only continues against his recommendation. We understand that in emergencies, sometimes being expeditious takes precedence over dotting every T and crossing every I—dotting every I and crossing every T, but not when public money is at stake, in my opinion. At a time when administration has called for stark budget cuts across agencies to pay for such massive contracts, we really want to understand whether these sacrifices are demanded in good faith.

Why has the Administration given such enormous contracts to firms with the experience that is not relevant to the job? And of course, you really can't lie about your credentials. What safeguards are in place to make sure contractors actually deliver quality services? What's the oversight? And with this stream of new arrival showing no signs of stopping, at what point do we stop treating this as a temporary emergency and contracting under looser emergency rules?

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I just want to say I know that there is always a lot of attempt at oversight, but just this week, going into one of the SRO shelters in my district with migrants, we found out that for two months, there were no diapers, no wipes, and no baby formula. And after we brought it to the attention of the city, they are getting them today. But that's not good oversight.

I do want to thank the Oversight and
Investigation staff, Legislative Counsel Nicole
Qatal, Policy Analyst Alex Blonde, and O and I staff
Director Aaron Mendelsohn, Deputy Director Powers
counsel Kevin Frick, Lead Investigator Zak Mayer, and
Investigator Kerry's Sinise, and on my staff, Sam
Goldsmith. Thank you very much. Go ahead, Madam
Chair.

CHAIRPERSON WON: Who's swearing in?

COUNSEL: Senior Counsel Alex Falinov. Will all members the Administration please raise your right hands.

Do you swear or affirm to tell the truth, the whole truth and nothing but the truth and your testimony today and to respond honestly to council member questions.

2 ALL: I do.

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COUNSEL: Thank you. You may begin when ready.

COMMISSIONER PARK: Good afternoon. I want to thank the City Council's Committee on Contracts, the Committee on Oversight and Investigations, Chair Won, Chair Brewer, and the committee members for organizing today's hearing on city contracts serving asylum seekers.

My name is Molly Wasow Park, and I serve as the Commissioner for the Department of Social Services, which is made up of the Human Resources

Administration and the Department of Homeless

Services. I'm pleased to join my colleagues,

Commissioner of New York City Emergency Management

Zach Iscol, Chief of Staff and Deputy Commissioner

for External Affairs of the Department of Housing,

Preservation, and Development, George Sarkessian, and

Senior Vice President of Ambulatory Care and

Population Health New York City Health + Hospitals,

Dr. Theodore Long.

The New York City Department of Social Services is the nation's largest social services agency. Each year we assist more than 3 million New Yorkers, advancing a mission of fighting poverty and income

inequality. I appreciate the opportunity to review with you one critical aspect of our work, which is contracting with vendors and providers.

Contracts allow us to mobilize the resources in our communities to deliver services and support to asylum seekers. The contracting process is governed by a myriad of laws, regulations, and executive orders from the federal, state, and local levels.

While we will only have the opportunity to review parts of a larger contracting process that spans volumes, I want to assure you that we are mindful of the meaningful difference the supports we provide make in the New Yorkers' lives. We bring that sense of responsibility to each part of the contracting process.

Amongst its purposes, the procurement policy board roles direct us to provide for increased public confidence in New York City's public procurement processes; ensure the fair and equitable treatment of all persons who deal with the procurement system of the city of New York; provide for increased efficiency, economy, and flexibility in city purchasing activities, and to maximize to the fullest extent of the purchasing power of the city; foster

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effective open competition to the extent possible from all segments of the vendor community, including small businesses and minority and women-owned-and-operated enterprises; safeguard the integrity of the procurement system and protect against corruption, waste, fraud, and abuse; ensure appropriate public access to contracting information; and foster equal employment opportunities in the policies and practices of contractors and subcontractors wishing to do business with the city. Our team of contracting officers and procurement professionals work to make those directives a reality.

In August of 2022, we issued the emergency solicitation for the DHS city sanctuary facilities, the document requesting proposals to serve the emergency needs of asylum seekers. In that solicitation, we sought vendors to procure and operate sites to serve families with children, adult families, or single adults. This is an open-ended solicitation, meaning proposals are reviewed on an ongoing basis and we began accepting proposals immediately. The solicitation is still open and we are still receiving proposals. Note that this solicitation by no means constitutes the totality of

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our response to DSS, or our response as city, which has included all the tools in our procurement toolbox. However, it does provide an important window into our approach to emergency procurement.

This emergency solicitation was issued pursuant to our declaration of emergency for asylees services in shelter, an emergency procurement declaration to rapidly procure shelter and other services for people seeking asylum in New York City. Comptroller Lander then worked closely with the Administration to appropriately expedite contracts and ensure New York City can deliver shelter and services that families seeking asylum here urgently need. The emergency declaration sets forth the framework we operate under given the urgent needs we face.

After issuing the solicitation in August 2022, we held an information session to answer questions from interested providers. Subsequently, both new and existing providers have submitted proposals to operate emergency facilities. Proposals are reviewed by at least three raters who assess proposals on multiple metrics including experience, organizational capacity, and approach. After assessing the scores in that rating process, we decline proposals below a

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certain threshold. Where possible we offer constructive feedback to those proposals we decline.

For proposals above the rating threshold, the city enters into contract negotiations, which simultaneously confirm whether the proposer has the capacity to enter into a provider agreement. process includes negotiating a budget, and outlining parameters on city requirements for staffing and services. We undertake these negotiations with a model budget we use as a quidepost to ensure the City receives appropriate value per contract. analyzing negotiation outcomes, however, it is important to keep in mind that in an emergency context, some costs are more expensive relative to non-emergency procurement where we have months of lead time for planning and scoping. Even given the emergency contact these methodical steps exemplify the thoughtfulness and care with which we proceed in emergency procurement.

There are many further aspects to contracting in general and emergency procurement in particular that are not easily summarized, from the activation of existing contracts to deliver services to the ongoing assessment and evaluation of contract performance, to

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the checks and balances provided by the Law Department, the Office of Management and Budget, the Office of the Comptroller, and the City Council.

More than 116,000 asylum seekers have come through New York City's intake system since the spring of 2022. We have over 60,400 asylum seekers currently in the city's care. The City has opened 210 sites including 17 large-scale humanitarian relief centers. As New Yorkers, we mobilized. Community based organizations, houses of worship, volunteers and public servants have all participated in answering the call to feed, clothe, and house asylum seekers in our city.

Human Service Providers stepped up bringing to bear their considerable experience in delivering care for New Yorkers. Our human service partners continue to help us care for our communities of new New Yorkers. As city leaders, we utilized every tool in our toolbox to help meet moral obligations including emergency contracting and procurement. Using these tools, we at DSS and DHS opened emergency shelters in all five boroughs serving families with children, single adults, and adult families.

The city continues to receive thousands of new arrivals a week seeking shelter and support and we have worked tirelessly to live up to our obligation to provide help.

I would like to take a moment to recognize the truly amazing work of colleagues at DSS, at our sister agencies and across the broad network of providers and not-for-profit partners engaged in meeting these challenges on a daily basis. The care and compassion that have guided our response thus far will continue to carry us through our response to these unprecedented circumstances.

Thank you for the opportunity to testify today.

I'd now like to turn it over to my colleague from HPD to give his testimony.

DEPUTY COMMISSIONER SARKISSIAN: Thank you,

Commissioner Park. Good afternoon, Chair Brewer,

Chair Won, and members of the Committee on Oversight

and Investigations and Committee on Contracts. My

name is George Sarkissian. I'm the Chief of Staff

and Deputy Commissioner for External Affairs at the

New York City Department of Housing Preservation and

Development. Thank you for the opportunity to be

here and discuss HPD's work serving asylum seekers.

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For almost a year, the Department of Housing

Preservation and Development has joined the multiagency effort to shelter and care for thousands of
asylum seekers arriving in New York City every week.

As the number of new arrivals increased since April
2022, the City's response group proportionately.

Joining the Department of Social Services, New York

City Health + Hospitals, and New York City Emergency

Management, as well as several other agencies that
provide support services, HPD has worked hard to meet
the challenge head on.

As an agency that already provide shelter to New Yorkers displaced from their homes because of fires and other emergencies, HPD has core competencies we've built upon. As many of you know when a fire leads to a vacate order of a residential building for unlivable conditions, the American Red Cross, contracted by HPD, provides immediate short-term shelter in nearby hotels. Households that need longer term shelter as they wait for their homes to be repaired then are moved into HPDs emergency shelter system.

In addition to our existing emergency services staff, we've pulled in staff from various parts of

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our agency, including budget, legal, and the commissioner's office, all doing double duty, addressing the housing crisis in New York City and the needs of asylum seekers arriving in New York City. The same values that drive us to help the most vulnerable New Yorkers find affordable and safe housing drive us to help asylum seekers who are looking for shelter and stability.

In an environment of limited resources. We all must work harder to meet the needs of the people we serve.

This is true of all the agencies and partners sitting here with me today and so many more. In total, our city has spent \$2.08 billion through the end of August 2023 on asylum seekers. Our city agencies have budgeted \$2.9 billion for fiscal year 24 and have spent \$637 million in July and August to serve asylum seekers, providing shelter meals and support services to the migrants seeking safety and their own American dream.

To give an overview of HPD's involvement in the crisis, currently HPD is serving approximately 5000 asylum seekers in our shelters. Today we have over 2300 individuals in our Downstate hotels, 1900

individuals in our upstate hotels, and will soon have approximately 1600 men in our humanitarian emergency response and relief centers, also known as HERRCs, and houses of worship sites in New York City.

Last fiscal year HPD spent approximately \$33 million on asylum seeker initiatives, and for the current fiscal year to date we've already incurred about \$80 million in expenses through the end of August.

Now I'd like to take the opportunity to discuss our different locations and services our agency has been able to provide asylum seekers.

HPD's first shelter serving asylum seekers opened this past spring in Bushwick, Brooklyn. The Jefferson, a HERRC that is currently serving approximately 532 asylum seekers, is a commercial building which has been converted into a congregate shelter. We are grateful for the Department of Design and Construction for managing the design and construction needed to convert the building into a shelter, and grateful to H+H for helping train our staff on how to stand up and manage operations. We have built a partnership with the local community in Bushwick, and are particularly grateful to

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Councilmember Jennifer Gutiérrez for her leadership and her genuine efforts to assist our asylum seekers.

On June 5, the Mayor announced a partnership with faith leaders to launch a faith-based shelter This is another opportunity for HPD to support the city and the asylum seekers who are coming here. Partnering with the New York Disaster Interfaith Service, also known as NYDIS, the program makes houses of worship available to asylum seekers for shelter. Faith-based organizations across the city have stepped up to respond to the needs of asylum seekers, many of them serving the material needs directly, but many of them also offering space for congregate shelter.

Partnering with the Department of Buildings and the FDNY, HPD and NIDIS have been working with houses of worship to ensure available space is made safe for asylum seekers.

Our first two houses of worship opened in September: the greater Immanuel Baptist Church and Christ's Disciples, both in the Bronx. several other interested houses of worship that we're currently working with, with plans to provide shelter for asylum seekers through the NIDIS program.

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In addition to our shelters in New York City, HPD operates shelters in various locations throughout New York State. Due to the overwhelming need and short supply of space, something we see in the housing crisis more generally, the city decided to open up shelters upstate as part of our ongoing decompression strategy. As hotels are filled up in New York City, and costs for hotel rooms continued to increase because of limited supply, we decided to alleviate some of this pressure by transporting asylum seekers that volunteer to leave the city for Upstate hotels. HPD contracted with DocGo to operate Upstate shelters and services provided in our upstate shelters are the same as those provided here in our HERRCs, which includes shelter, food, laundry services, access to case management, and social work.

As we began to open sites in spring 2023, it became clear that several counties, cities, and towns would not welcome our asylum seekers. Xenophobic rhetoric from some elected officials combined with emergency declarations, and temporary restraining orders prohibiting the city from using local hotels have been challenging. However, working with city partners in government affairs and outreach, we

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together.

continue to engage local communities in places like 2 3 Albany County, Erie County where Buffalo is located, 4 Monroe County where Rochester is located. We've developed meaningful partnerships with county 5 executives, city mayors, school districts and local 6 7 CBOs to ensure our asylum seekers have an opportunity 8 to integrate into local communities. Our partnerships with these local officials and CBOs are ongoing, including regular meetings to coordinate 10 11 operations and work out any issues that arise

DocGo is currently operating 13 hotels upstate and 15 hotels here in New York City for HPD.

Whenever possible, DocGo has subcontracted with local CBOs to write case management services, as they know their communities best and are able to make referrals as needed. DocGo has also worked to identify local vendors for all the other services including food, laundry, and security.

Over the past several months as we've expanded our hotel shelter system, HPD has been required to respond quickly to the needs of the families arriving at the arrival center. Every day, hundreds of new asylum seekers arrive here, which requires the city

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to quickly mobilize and add capacity when it becomes 2 3 critically short. In these moments, standing up 4 operation safely at a new hotel is always the first 5 priority to ensure our newest New Yorkers are not That has been the focus of 6 sleeping on our streets. 7 our work and our contract with DocGo. But as our 8 shelter system quickly increased in size and geography, it is also vital to focus our energy and capacity on operations and oversight of our upstate 10 11 hotels, and the needs of the asylum seekers in our 12 care. We have a network of partners we've relied 13 upon and worked with closely to provide additional 14 visibility into the operations of our upstate hotels, 15 in addition to our contracting oversight. 16 York Immigration Coalition and their network has 17 developed a relationship with most of our Upstate 18 hotels and the asylum seekers in our care. They have 19 been key partner in all our Upstate locations, 20 especially in communities where we've experienced 21 some of the xenophobia, and their network partners 2.2 have helped us make sure our asylum seekers are 2.3 welcomed with love and compassion.

In addition to the New York Immigration

Coalition, the New York State Office of Temporary and

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better.

Disability assistance, and the New York Legal Aid

Society have visited our Upstate and Downstate hotels

operated by DocGo, and it provided helpful feedback

that we've used to improve operations. It's

important to note that both OTDA and Legal Aid have

provided mostly positive reports about the operations

of our Upstate hotels. We appreciate their

constructive feedback and know we can always do

We also recognize that the speed and scope of this work as we stand up new sites will require constant learning and responding to new challenges. We take this incredibly seriously. HPD has been responsive to reports regarding subcontractors in our Upstate hotels, and have also been working closely with DocGo to ensure subcontractors are performing well. For example, when we receive complaints that the food in our Albany hotels was not culturally appropriate, Dotco selected several new potential vendors and allowed asylum seekers to sample the food before choosing a new vendor.

HPD recently opened our second HERC on Austell
Place in Long Island City. With a capacity of almost
900 adults, Austell Place is an office building that

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was converted into congregate shelter that opened earlier this month. DocGo was selected as a vendor to operate the shelter. I want to thank Chair Won for her interest in Austell Place, and the welfare of asylum seekers in our care.

Moving forward HPD and our colleagues at NYCEM,
H+H, and DHS will continue to work hard to serve the
asylum seekers in our care. We're always looking for
opportunities to improve and move towards a steady
state of operations.

APD has a new team with dedicated staff to serve asylum seekers. This new unit will allow HPD to focus on adding shelter capacity and give us greater visibility into our shelter operations. We thank the City Council for the opportunity to testify and are grateful for your continued commitment to support and care the growing migrant population, and look forward to working together on this whole society effort.

We're here to answer any questions you may have.

CHAIRPERSON WON: I would like to acknowledge

Councilmember Yeger, Councilmember Vernikov,

Councilmember Joseph, Councilmember Lee,

Councilmember Williams and Councilmember Hanif for

joining us.

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Before we start our questioning, I would like to acknowledge that, as you may know, we have invited seven executives of companies with key city contracts involving asylum seekers to testify today at the council hearing, and not a single one of them have chosen to appear. In fact, we understand that the Administration directed them to not appear, and this is a violation of what the charter states. Section 29 of the City Charter it grants the power of investigation oversight to the Council, which may investigate any matters within its jurisdiction relating to the property, affairs, or government of the city, or in any county within the city. As well, any standing or special committee shall have the power to require the attendance, and examine, and take testimony under oath of such persons that it deems necessary to require the production of books, accounts, papers, and other evidence related to the inquiry, as well as section 30 of the Charter, which gives us the authority to review and investigate contractual spending by city agencies.

I'm going to name the ones that were invited that have chosen not to appear: Anthony Capone of DocGo, the former CEO, and since DocGo's resignation due to

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COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 1 fraudulent fabrication of his of his resume. 2 3 also invited Aaron Weiner, the Chief Information Officer of DocGo to testify, and the total value of 4 DocGo was contract with the city as \$432 million. Second, we invited William Sullivan of SLSCo the 6 7 total value of SLSCo's contract within the city is \$135 million. 8

Third, we invited A.J. Caro of Arrow Security, which has been under a lot of scrutiny, as you heard from councilmember Brewer. The total value of Arrow Security's contract with the city is \$140 million.

Fourth, we invited Martin Cukier of Executive Medical Services. The total value of Executive Medical Services' contract with the city is \$219 million.

Fifth we invited Vijay Dandapani of HANYC Foundation. The total value of HANYC's contractual agreement the city is \$237 million and now totaling with its renewal for 2026, one over \$1 billion.

Lastly, we also invited Matt Jozwiak of Rethink Food New York City the total value of rethink foods contract with the city as \$87,800,000.

Had any of them appeared we would have asked them the following questions, among others: First, we

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2 would have asked them how did they procure their asylum seeking contracts with the city? Was there a 3 4 bidding process for their contracts? What is the total value of their contracts? And how do they 5 justify it? How much it has been paid to date? 6 7 much are they still owed still by the city? And have there been any complaints or other issues related to 8 their performance of their contracts? How if at all, have they addressed these issues? And others. 10 11 because however not a single one of them have 12 appeared to testify, these seven executives did not 13 have the courage and respect to the City Council as well as the people of New York City to testify before 14 15 us today. And we were unable to ask these questions. 16 We'll leave it to the Administration, the press and 17 the public to continue to ask these questions about 18 these companies and these vendors about their 19 contracts with the city in order to ensure that our 20 city is spending its money wisely, with reputable 21 companies and with its best interest of the people in 2.2 New York City with the 115,000 asylum seekers that 2.3 we're seeking to serve and protect.

We will begin our questioning for the Administration.

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I also want to acknowledge Councilmember Salamanca as well as Councilmember Gennaro for joining us as well.

On June 29, 2022, Mayor Adams declared the need for emergency procurement under Section 315 of the New York City charter and Section 306 of the Procurement Policy Board rules to address the migrant crisis. Now 18 months later, it's been over a year, why is the regular arrival of asylum seekers to New York City still deemed an unforeseen occurrence qualifying for emergency procurement, where we just heard our deputy commissioner of HPD state how the hotels have filled up. There is clearly a predictable cost now where we can see the trends in the data from the last 18 months to understand that it is no longer unforeseeable, but they are seeable. COMMISSIONER PARK: Thank you, Councilmember. I'll start, and my colleagues will certainly chime

This has been an immensely challenging 18 months for the administration. We have seen essentially a doubling of the number of people experiencing homelessness in the city. So you know, a trend that-- that grew up over 40 years, we've doubled it in 18

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2 months. It has actually been-- We've seen multiple 3 waves, so you know, peaks and then -- then incoming, slowed down, it's gone back up. So there, there has 4 been a lot of unpredictability.

What I can say is that within the Department of Homeless Services, when we do a standard shelter, it is typically, you know, year to two years from the point at which we identify a site until that site is ready to open.

There's very few buildings that are off-the-shelf homeless shelters, right? So we're doing construction. We're doing other kinds of work. hotels that we're using now are because they are suitable for residential purposes in very short periods of time.

So I would say we are looking at ways that we can both accommodate the -- the influx of people that are coming in, while also transitioning to longer term operations. But understanding that -- that isn't -given the nature of the procurement process, the nature of construction in the city, it is something that will take time.

CHAIRPERSON WON: With housing, rents, and other initial outfitting, as you mentioned, being the

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 33 1 2 majority of the actual spending type for asylum 3 seekers response, if hotels are filled up, and we 4 know that we will continue to renew these hotel 5 contracts, is it's still unforeseeable for you? COMMISSIONER PARK: So DHS is in the process of 6 7 renewing a number of its emergency contracts. And I 8 do want to emphasize our sites were all-- were all procured competitively, right? We did have an RFP. We put out and went through a fairly standard 10 11 competition process for -- to identify providers, to 12 identify sites. We are renewing those sites for -- at 13 this point, we're doing three year contracts on the assumption that it will take us some time to 14 15 transition to alternative locations, to alternative 16 structures. The goal is not to continue to use 17 hotels for long term. DHS has hotels that have been a part of the DHS response to homelessness on and off 18 for-- for many years now. We've been very public 19 20 about the fact that, particularly for families with 21 children, we don't think hotels are the right 2.2 response. We had-- we were very pleased at the end 2.3 of calendar year 21, we had gotten all the families with children out of hotels, when we-- and very 24

shortly after, we saw this influx of asylum seekers

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starting and we needed to revisit hotels. But we recognize that it is not the long term-plan and we are working on strategies to transition to alternative forms of shelter.

CHAIRPERSON WON: So in your view, when is it no longer an unforeseeable occurrence for emergency procurement?

COMMISSIONER PARK: We are we are managing through the steady increase of-- well, I shouldn't say steady, actually-- fluctuating increase in population. We continue-- We need to continue to respond in real time. At the same time, we are doubling down and planning for long term strategies. But those long term strategies won't be in place overnight.

DEPUTY COMMISSIONER SARKISSIAN: If I may, do you mind if I just add to that?

I think there's a fundamental misunderstanding here by the Council in terms of what we're doing with contracting. So, Charles, what do we have? Like about 200 contracts that we're leveraging overall? So, we have about 200 contracts that we're using for this process.

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CHAIRPERSON BREWER: When you say "we", you're talking about your agency?

DEPUTY COMMISSIONER SARKISSIAN: I'm talking about the City.

DEPUTY COMMISSIONER SARKISSIAN: The folks

The City. CHAIRPERSON BREWER:

represented up here. My agency, we have about 17 or 18 contracts total. The vast majority of those contracts are not emergency contracts. I think we need to be clear about that. Most of the contracts that we're leveraging are competitively bid contracts, things that were put out for RFP, things that are requirements contracts. And a lot of the times what we are doing now is displacing some of the emergency contracts, because we have been in for this for so long. So I think the emphasis on what is foreseen and not unforeseen, it's a little bit of-- I think unfair, because this is also an unprecedent emergency in which it is very hard to predict what the future is going to be, what the needs are going to be. We had to shift our focus pretty significantly back in May, with the opening of Respite Centers. There's continuing to be things

that we need to adjust to that require new emergency procurements.

But I think it's also important to remember that just because it's an emergency procurement doesn't mean we are not following certain rules, procedures, and regulations to make sure that we are sticking to the letter of the law and the charter, and that we're doing things right. It is just simply a faster process. Some of the things that we're talking about, for example, like, if we were looking at a human services RFP. I mean, Molly, what would that take? Eighteen months? Two years?

COMMISSIONER PARK: Yeah. About that.

DEPUTY COMMISSIONER SARKISSIAN: Right? And so I think they're— the emergency processes, it's not like we're just showing up with a bag of cash and handling it to somebody. There are still procedures that are being followed, to make sure that we have a competitive process, to make sure that we are managing the vendors appropriately, and we're happy to talk more about what that process is that's outlined in the charter.

CHAIRPERSON WON: We definitely want to talk more about it in this hearing, because according to the

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Oversight Investigation Committee's examination, 196

contracts that were examined for asylum seeker

spending, only three were procured through

competitive bidding. So it seems like we have very

contradictory data on how the competitive bidding has

My next question is what is your-- So what is the actual plan for the Mayoral Administration for transitioning to nonemergency procurement, and what is your timeline?

been taking place through -- for the asylum seekers.

DEPUTY COMMISSIONER SARKISSIAN: I'm sorry. I think-- [TO COMMISSIONER PARK:] Do you want to clarify that? [TO COUNCIL:] Yeah, I think you're you're misunderstanding the-- the definition of some of the contracts with that. But I'll turn it over to Charles.

MR. DIAMOND: Thank you, Councilmembers. Just to be clear, when we're talking about competitiveness, as as the Commissioner was just saying, emergency contracts are different on their—on their competition, depending on the circumstances. So the rules require that agencies use as much competition as is possible and practicable. So as Commissioner Park was just describing, for their scaling up of

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their shelter services, they used essentially a very, very similar selection and evaluation process as they would for their standard shelter services. That didn't change is my understanding.

Whereas in another contract, in another instance where again, in HPD's normal emergency portfolio, a wall falls down and you need to react that night, the selection process is very different.

So there is—— I would say emergency contracts are not inherently noncompetitive or competitive. They use as much competition as is possible and practical in the circumstances. And, and it will depend on each contract that, of course, operating agencies can speak to more.

COMMISSIONER ISCOL: [TO MR. DIAMOND:] Do you want to talk about the difference between the competitive process and the-- uh--

COMMISSIONER PARK: I can chime in on that while- while they're strategizing. More than half of the
emergency contracts that were referenced are DHS

contracts. We did an RFP. Each of those-- so for
every single one of those contracts, somebody
submitted a proposal, we had a committee of reviewers
looking at it. We-- We assessed the viability of the

a full competitive process.

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proposal of the contracting organization. We
negotiated a budget. So the emergency process
allowed us to move more quickly, but we went through

CHAIRPERSON WON: Commissioner Park, who are your three raters who assess emergency proposals?

COMMISSIONER PARK: It's staff across the agency and it's going to be different people for each proposal. It would be an overwhelming volume of work to put on-- on three individuals.

CHAIRPERSON WON: Okay. How's your determination -- I don't think the answer was actually given for my last question for the long-term plan for transitioning to non-emergency procurement.

COMMISSIONER PARK: So I think given—given the nature, as we've been discussing, is that emergency procurement is under—depending on which contract that we're talking about, in some cases, it was about getting to registration, getting to the place where we could pay more quickly. In other cases, it was really about vendor selection. For—in the DHS context, for example, where we did do a full competitive procurement and selection process, we are now thinking about what the terms of those contracts

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should be. We are pivoting to slightly longer term

contracts so that we can-- can get to a more

structured place than we have been. In other cases,

again, as my colleagues have mentioned, and they can

speak to in more detail, we're actually doing new

procurements to replace some of those emergencies.

But Dr. Long you want to speak to that?

DR. LONG: Yeah. No, I thank you. And I appreciate the question.

So, the way that we're looking at continued operations that are HERCC sites is working in each service and lining them up individually. For each of them—— Actually, for many of them, but not all of them, we needed to have emergency speed to manage the scale of the number of people coming into New York City. But for some, for example, for laundry, and security services at our HERRCs, we were actually able to leverage contracts that had been put out to RFP through New York City Health + Hospitals for providing the same services in the hospitals. Then when the scale surpassed what those contracts were able to manage, we either extended them and/or we went to emergency procurement for additional contracts, just given that the capacity that we had

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with those vendors wasn't enough to meet the need of asylum seekers coming in.

For other ones like medical services, intake, and food, we didn't have any natural contracts to build off of. So for those, we went to an emergency procurement at H+H. But we've already, since doing that work, when we had to keep-- when there was an emergency level speed, and we had to use emergency procurement in order to meet the scale and the demand of people coming in. We've put out three RFPs so far. Two have closed, one is currently open. That's for project management, food, and security.

So as we transition, agreeing with your point,

Councilmember Won, we are using this as an

opportunity, looking ahead to have a competitive

process to select the right vendors moving forward.

CHAIRPERSON BREWER: But how do we explain to the public that (according to the media) the laundry for DHS it is 99 cents a pound, but for the contract that you have is \$3 a pound? How do we explain that to the public?

DR. LONG: I think-- I'm not sure the contracts that we have at our HERRCs are \$3 a pound. Maybe we can-- what I can speak to is to use some specific

2 examples: Initially, when we open HERRCs for

laundry, we use Sodexo, because that's the same service that does laundry for my patients in the 4 5 hospital.

CHAIRPERSON BREWER: Right.

DR. LONG: And we can get back to you about the numbers for Sodexo.

CHAIRPERSON BREWER: That's the one that's \$3 a pound.

DR. LONG: I can actually try to-- [TO COMMISSIONER ISCOL: ] Go ahead.

COMMISSIONER ISCOL: I read the article, the \$3 per pound is a Garner contract. That's a citywide requirements contract. The \$3 is based off of the federal GSA schedule, is where that pricing comes from.

I also want to be clear, just because we-- it says \$3 per pound, it doesn't mean you're actually paying for \$3 per pound, it could mean you're paying up to \$3 per pound. But that was-- The Garner contract was not an emergency procurement. That is a citywide requirements contract that was competitively bid ahead of this emergency for times of emergency.

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So I think one of the problems that we're dealing with, Councilmember, is that there is a lot of conflation going on by members of the press, and dare I say members of the City Council, in terms of what are emergency contracts and what are not.

I think it's also important just to outline that in an emergency contract process, right?, we're still obtaining prior approval from the Law Department and the Comptroller. We're still going through a robust vendor selection process. We're still getting final approval from those affirmation parties. We're still filing with the Comptroller. They've been incredibly helpful throughout this process.

And then we're still doing the notifications to the Council and implementation in the city records.

CHAIRPERSON BREWER: I understand that. One of the problems is transparency is not extremely evident, maybe more for the city than, with all due respect to Health + Hospitals, because you're not a city agency.

So one of the reasons when you say-- we con-it's conflated by the press and the City Council is
because it is really hard to get this information.

Sometimes material is redacted when you are trying to

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2 MR. BLANCO: And can I just add one point, 3 Councilmember Brewer? Just to agree with you about 4 the need for transparency: That's why we've put out the three RFPs that we have through H+H. Our RFP 5 process for New York City Health + Hospitals is 6 7 public. We lay out the process itself, how it works, 8 how diligence works. That's all-- Those policies 9 that we have are all public. So we're applying the same public policies and procedures, which are how we 10 11 govern our hospitals as well, to the services that 12 are outlined, including -- We haven't yet done

laundry, but we intend to.

CHAIRPERSON WON: To that point, going back to Mr. Diamond, could you help me understand—

Commissioner Park just said that it normally takes 18 months to register contracts through traditional bidding, but they can—but you all are able to do this much quicker.

So what is being missed or omitted during emergency review that allows you to go so much faster, then? Since you're still saying that it is competitive.

MR. DIAMOND: Absolutely. Thank you,
Councilmember. So, in particular, to Commissioner

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Park's example, I believe that was for a Human

Services shelter RFP, which again, is specific to the issue at hand, but also is a contract that takes a particularly long amount of time.

Now, the various things that are going to be in there. Um, I would give there are certainly things that are excluded from the process such as a public hearing does not occur and an emergency contract. There are going to be exclusions. However, I think as Commissioner Park very accurately described, the evaluation, the pool that they're-- they're addressing, and that they're evaluating from, they're building from their existing scale, and then trying to scale it up through an emergency procurement. I'll defer to Commissioner Park about specific to the shelter. However, in terms of the the-- the length of a process, it really is that two-step that we described, that that the Commissioner described: Prior approval and final approval. Some would say that that's more rigorous, requires more insight. is different. But it does require both prior approval, final approval, filing, and it has its own inbuilt checks and balances from the charter.

I'll defer to Commissioner Park if she has

anything else to add.

COMMISSIONER PARK: Yeah, I think there's--

COMMISSIONER ISCOL: [TO MR. DIAMOND] [inaudible]

MR. DIAMOND: Yeah. And specifically, it is the prior approval of the Comptroller and the Law Department. And then the final approval of the Comptroller and the Law Department to be clear. Uh, yeah.

COMMISSIONER PARK: There's-- In a standard process, there's built in specific lengths of time that people have for a response, for a review, for-- and all the many different oversights. So people are moving more quickly. That includes my staff moving more quickly. It includes the vendors moving more quickly for reviewing. But all-- But just importantly, as was said, when there are pre-approvals for the concept of the procurement, that-- that we are able to move much more quickly.

MR. DIAMOND: I'm sorry to very quickly,

Councilmember, if I may: Also, much of this process

does still occur. And important point is: An

emergency contract allows an agency and a contract to

be effective earlier in the process. So, although

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some of the processes occurring, it allows work to

3 start earlier in the procurement process. It changes

the timing slightly. So, I would also note that. 4

That it's really, as well as about allowing the work 5

to occur early, will allow those checks and balances 6

7 to play out. I'm sorry, Dr. Long.

> I was just going to add Councilmember Brewer, in favor of transparency (and we're here to be as transparent as possible) you-- I want to answer your specific question. So Sodexo, which is the predominant vendor that we still use for laundry services at the HERRCs was procured through a competitive RFP, again for our hospitals, for my patients in the hospital. And the price per pound that we pay Sodexo is at or below 99 cents per pound, which you referenced.

> Just to make the point that we agree with transparency. And we agree with having a competitive process, because that's what was used to achieve the Sodexo price point that we have right now that we've been able to leverage through New York City Health + Hospitals, it was competitively put through the RFP process.

CHAIRPERSON WON: I'm-- We are a little baffled here by what you're saying. Because what's going on with our MWBES? Is it-- Are you fast tracking through MWBE or small businesses? And we also have found in both of our districts, along-- amongst the entire City Council as well, for nonprofit providers as well as in other districts, we've seen that even if they're given the contract, especially for DHS, more than half of my shelters (which I have over 30 have in my district), they remain empty and are only staffed by National Guard because the nonprofit providers haven't received their advanced payments, or were not able to bring themselves up to capacity.

So you-- you tell me that it's moving faster, but in some cases it's not either. And I want to understand. We have other questions and we're going to move on, but we'll dive into MWBE questioning later.

The last question that I have for every single agency that is present today is: How are emergency vendors selected? How are they found? And what is the vetting conducted for emergency vendors, especially with the current scenario with DocGo? The

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public has a lot of questions about how you are selecting your vendors.

MR. DIAMOND: I can start generally and then turn to the agencies if that would work. So in terms of—for the selecting a vendor and emergency procurement, and as Commissioner Iscol said very clearly, there's a lot of different types of procurements that we're doing, just to list them: RFPs, bids, the use of P cards, MWBE non-competitive small purchases, traditional small purchases.

But if we're talking about just the emergency procurement method, the key phrase that we used earlier is "as much competition as is possible and practicable." So it will differ for those different agencies.

In terms of their integrity, and going through that process, the standard is— is the same. Every single contractor that the city contracts with must be found responsible by their agency for the receipt of public funds. That standard exists in emergency procurements, as in standard procurements. So the competition aspect, we can dive into how it is contract to contract on a case-by-case basis. But those are the general aspects.

CHAIRPERSON WON: So for competition as possible and practical, how is that reported and shared with the public?

MR. DIAMOND: In terms of how-- So in terms of how that competition is then done? That is included not only in the final approval to the Comptroller, and to the Law Department-- That's exactly where you say-- you say, "How did I use this approval you gave me?" That's also included in the notice to the City Council. So the City Council, and in the case of DocGo and others gets a formal notification that indicates, and I think the exact phrasing is usually "How is this vendor selected?" So it will describe the amount of competition in every single case.

[TO COMMISSIONER ISCOL]: And Commissioner, please?

COMMISSIONER ISCOL: I just want to add one thing to that, if we could just back up, Chairwoman. So we have—Before we even start the process of an emergency contract, one of the things that we do is we sort of look and see: Do we even need to do an emergency procurement, right? In most cases, there might be a city contract held by another agency, there could be a citywide requirements contract, or

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something else that has gone through a competitive process in the past that we can leverage.

We also have leveraged contracts that might be owned by the state in the past, right?, because they have gone through a competitive process.

So before we even determine whether we need to do an emergency contract, we make a determination to see if there are existing contracts in place that we could possibly use. That's part of the process.

I think the other thing is: A lot of this is sometimes contract dependent. So, for example, at our respite centers, we set up a laundry service where we provide vouchers to our guests where they can go to a local laundromat facility. So in that process, my team ended up calling around to -- I can get you the exact number, but it was a lot of laundromats, but they had to be clearly within walking distance or close to those facilities.

The point I'm trying to make is that sometimes in terms of the process of identifying contractors, it varies based on what the actual contract is serving and what the needs are based on that specific case.

DEPUTY COMMISSIONER SARKISSIAN: Yeah, and I'll just kind of follow up. Like Zach said: So for HPD

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in particular, you know, we had a very unique program, we were being asked to stand up, right? as Charles told you, the amount of, like, competition in the procurement process kind of really depends on the objective and program.

So back in the spring of 2023, HPD was asked to stand up a program to essentially decompress the city, right? To relieve some of the pressure we had here. And it's a moment in time when, you know, DHS had stood up dozens and dozens of new shelters in hotels, right? And they essentially maxed out their ability to stand up new shelters and new hotels, and we needed additional hands to do some of that work. And so we, HPD, were brought in to do some of that, right? To identify sites Upstate, hotels in Upstate communities, to transfer asylum seekers who volunteered to those Upstate communities. So it was quite a unique thing we were trying to accomplish there. So we reached out to our sister agencies, both DHS and H+H to better understand the vendors that they had working for them. So I'm just going to turn it over for a second to Dr. Long, who will talk a little bit about DocGo and the relationship they

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had, and then he'll turn it back over to me to help you understand how we selected them, if that's okay.

DR. LONG: Yeah, so to answer your specific question, I'll say a couple of words about our emergency procurement procedures at H+H. And then I'll say a few words about DocGo in particular, and then turn back to George.

So at H+H, we have a standard operating procedure for emergency procurement, remembering that we are a hospital system so we run eleven emergency rooms, five trauma centers. So the reason we have a standard operating procedure is emergencies are not something that's foreign to us. This is part of our day-to-day operations. We then have applied that emergency— standard emergency— our standard operating procedure for the asylum seeker crisis to obtain or procure different services that are needed to meet the need and in the scale of the crisis.

If we were able to use an existing contract (as Commissioner Iscol was alluding to) that we had ahead of time, like for security, or like for laundry, we did that. Then we would max that out, sometimes extend that, but then if the scale was-- necessitated us going beyond that, that's where we'd apply our

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standard operating procedure, which we-- we've used many times over many years for an emergency procurement.

At the earliest possible time, we would then, as we've done three times already, go to an RFP to make sure that we have the vendors we're using, have had every— every opportunity to have competition introduced into the process.

Specific for DocGo, I think as everybody recalls, with New York City Test & Trace, I had the opportunity to lead a lot of the operations for New York City's response to COVID. And one of the things we learned early on is that we needed to bring services around to people where they were. started with testing, then a bridge to vaccines, then a bridge to-- we became the first city in the country to have the mobile Test-to-Treat Fleet. We actually had a specific RFP for that, where you could go get tested and within 20 minutes walk away with Paxlovid, which can save your life. Other cities followed. were the first. But by definition there, we were-we were trailblazing and going fast. And in some of these opportunities, DocGo became a vendor that we began to use.

We then, as we got involved with the asylum seeker crisis, initially used DocGo at the Port Authority, where we saw that there was a need for asylum seekers coming in to New York City to have immediate medical care. Some poignant examples, which stick with me as a doctor is we had a child with a witnessed seizure because ICE took his medications away at the border, his antiepileptics. We saved his life, brought him to the hospital. That's what we are: New York City Health + Hospitals. But if we hadn't had a medical team there, I don't know if-- I don't know what would have happened.

We've also had pregnant women that have delivered babies right away.

So we saw that there was a need there. And then we bridged further. At the navigation center, we began to use DocGo to provide other services, including social work, connections to completing the forms, and connecting with a warm handoff to DOE to enroll kids in school, which is incredibly important for their mental health.

Then beyond that, we at H+H started to use them to provide additional services at our sites.

I'll pass back to--

different vendors provide different services is you can conceptualize our HERRCs like a hospital. In a hospital, we provide different services, we have the doctors like me, we have laundry services, we have security services, we have food services, and we had to find the right vendor to meet all of those different service needs. And we again, expanded what the DocGo vendor in particular was doing to meet

those needs. But for other services, we were able to

use actually the same vendors that -- that we use at

our hospitals. So that's sort of the history, and

The way to conceptualize our sites and how

CHAIRPERSON BREWER: Well, I just want to say one thing. As a longtime city employee, the difference between the hospitals and DocGo is the following:

Your hospital employees are H+H employees, and they will be there, thank goodness for many years with their expertise and their, what I call, intellectual property. DocGo is going to go. They might go to Texas, they might go to Alabama. They're not going to be here forever. That is, to me the wrong way (not your fault, but this is what we're doing) to approach public service, because they will take that

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2 expertise in casework, and busing, and whatever else
3 they do somewhere else.

So for lots of reasons, this contract is too expensive, wrong people doing the services. I like the analogy, "we're like a hospital," but we're not cause we don't have long-time employees who will take this information and use it for the rest of their lives to help residents of New York. I really feel strongly about that. Thank you.

DEPUTY COMMISSIONER SARKISSIAN: So just to—
Thank you Councilmember. Just to finish up though.

So when HPD was brought into this, like there was a need to kind of move very quickly, right? Because we needed to kind of relieve some of the pressure in the city. So we had to (to Charles's point) figure out what's— what's practical, given the needs that we have to do. So we reached out to DHS and we reached out to H+H to get a sense of, like, who are the vendors doing this work, in this universe, in this sector that we could potentially tap into to kind of achieve our program objectives, you know? So, at the time, it was very clear, the DHS providers were very tapped out. You know, they were at capacity and couldn't actually help us. We met a couple other

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folks through the folks at H+H, you know, Garner and DocGo, and we've actually brought in Garner to do the Jefferson work, and we've contracted with them there, and said they stood up a HERCC there, and we brought on DocGo. And I think as Dr. Long mentioned, DocGo has a specific experience and skillset that was very unique to, kind of, the Upstate program, right?

The Upstate program was about moving into

The Upstate program was about moving into communities we've never been in. Like, we have no footprint there. We have no infrastructure there. But we have hotels there, and we have opportunity there to, you know, advance the decompression strategy down here. So, this is what DocGo does, right? They're able to-- Like, they're-- they're qualified in their kind of logistical experience and mobilization, you know? They move into an area, set up operations, hire a bunch of people, and keep it moving, you know? And at the time this is what was, like, most important, because we really wanted to keep people off the streets. And that's our primary objective.

COMMISSIONER PARK: And if I could chime in.

First of all, I just want to clarify, to

Councilmember Won's comment about the sites that are

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operated by DHS versus providers: 89 of our shelters 2 3 are operated by providers, 58 are operated by a combination of DHS staff and National Guard. 4 reason why we have the directly-operated sites with 5 the National Guard is -- it's not a contracting issue. 6 7 It is because the same way it is challenging for the-- for anybody to staff up very quickly, it is-- it's 8 9 challenging for the not-for-profits to strap the staff up very quickly. So, we are linking a not-for-10 11 profit to a given site. As of -- We need to open the 12 site on day one, but they can't necessarily staff it 13 on day one. And in a more typical scenario, right?, there is a many-month process between when-- while 14 15 that site is being constructed, that they would also 16 be preparing to staff up. So we are serving as a 17 bridge, and then as soon as they are able to take 18 over the staffing, they do so.

But to answer the specific question that you asked about how we're selecting vendors: We're doing it through an RFP process.

CHAIRPERSON WON: So for the shelters, the hotel shelters that do not need to be stood up, but continue to remain empty in my district with no staff other than National Guard, where someone has

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committed suicide because there was no services

there, when is enough of a time that you've given

them, for them to staff up? And how long are you

going to hold their contracting value hostage where

someone else could be a provider on time?

COMMISSIONER PARK: Thank you, Councilmember. Just to clarify, nobody's contract is being held hostage. We are moving all the contracts promptly. The providers are working to staff up and we have seen very rapid movement among those-- those providers. I'm very grateful for the work that they do. I think the last time I was here, it was a lower percentage of sites that were provider staffed. You've seen-- We see that increase because providers are stepping in and filling that role. I'm certainly not going to comment on the record about any individual's mental health experience, but I would just note that all of these individuals have gone through a great deal of travel and trauma, and -- and I don't want to oversimplify what is going in any--

CHAIRPERSON WON: So how many months are you going to wait for a nonprofit service provider to staff up until you need to move on to another provider that can have capacity to do it?

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COMMISSIONER PARK: These sites have been, uh, procured over an extended period of time we started doing this in in April, May, June of 2022. The early sites are all staffed up. More recent sites were procured even just a few months ago. So, this is not a static population of sites that are DHS run. are moving our staff around. But, each-- each provider's situation is unique. As George mentioned, we have found that the DHS-- the traditional DHS providers have been at capacity. We've been-- We've worked with our sister agencies that also worked with human service providers to identify additional providers, but we have a really robust group of notfor-profits that have stood up, that are doing tremendous work. And we are working with each and every one of them to get into the shelters.

CHAIRPERSON WON: We are going to soon send you my district's list of shelters (which is more than 12) that do not have shelter providers on the day that they have opened. We will also send you a citywide list of shelters that continue to have a provider on contract, yet an empty hotel shelter for the migrants. I'm going to hand it over to Councilmember Brewer to continue questioning. I also

2 | want to acknowledge Councilmember Ariola,

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Councilmember Avilés, and Councilmember Stevens for joining us.

CHAIRPERSON BREWER: Thank you. I just want to go back, Commissioner Park, to this same issue, which is: If you are a single room occupancy shelter with the National Guard (I happen to think the National Guard is fabulous; I talk to them all the time) but then— and then your staff comes and goes. So it makes it hard for those in the community to be able to be of assistance to the families because there's no consistency.

My question is this: Is there a nonprofit that is being paid even though they're not on site?

COMMISSIONER PARK: So all of our not-for-profits operate on a reimbursement basis. So they're going to have to show us the expenses that they incurred. So if they are not on site, if they have no staff there, they certainly can't bill us for the-- for staff that aren't there.

Just to address the larger question of-- of who is there: I am incredibly grateful for the National Guard, and I am incredibly grateful for the agency staff that is working overtime.

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I couldn't agree with you more that it is terrific to have city employees doing the work. we're in a situation where everybody has a day job, and we have this this very unusual circumstance.

So we have incredible frontline employees who are working overtime to do this work. And, and it does mean that there is some transition between the--

CHAIRPERSON BREWER: So are the groups that are supposedly going to be in these shelters getting advanced payment, even though they're not there? know they will get reimbursed when and if they show up, because that's what we hear, and it's not transparent.

COMMISSIONER PARK: So we are following standard regulations around advanced payments. But we also follow standard processes around recoupment. So if, at the end of the day, it takes longer than anticipated for a not-for-profit to come into the shelter, then when they do start to invoice we will recoup against that advance. We work very hard to ensure that we are paying only for services received.

CHAIRPERSON BREWER: It's just back to the issue that is information is hard to come by, it's not transparent, and nobody knows what goes on. When you

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go to these locations, nobody-- Neither the DHS nor the National Guard has any clue about new nonprofits coming in, and these are the ones that don't have the diapers, the formulas, et cetera. I'm just pointing that out.

COMMISSIONER PARK: Certainly, if there is a site that is missing key--

CHAIRPERSON BREWER: We tell you, but it's not that we should be doing that. Somebody from DHS knows about it should be following up. I know you're overwhelmed, but there is a big disconnect on these countries.

COMMISSIONER PARK: We take this responsibility very seriously.

CHAIRPERSON BREWER: Okay.

COMMISSIONER PARK: We have DHS staff that are our full-time staff who are out doing site visits. I am not aware of a site that that didn't have those core facilities, but I will certainly follow up with you.

CHAIRPERSON BREWER: We gave them to your staff.

Number two. Thank you, George for giving us the
listing specific at HPD. My question is about the
faith-based, since I know a lot about it.

1 So my understanding is that if you don't have a 2 3 sprinkler (I'll make it specific) you can't get 4 anybody in your space. Guess what, nobody has a sprinkler, so you have this big-50 vision of faith 5 based. I believe there are four or five open. 6 You're never going to get the rest of them open 7 8 unless you have some changes at DOB. Nobody has 19 or 13, they can do 10. How in hell's name are you going to get all of these churches and faith-based 10 11 open? Because they're all calling me, and nobody is 12 eligible under your crazy listings of what you need. DEPUTY COMMISSIONER SARKISSIAN: Yeah, I mean, 13 like the crazy listings are, you know, an effort to 14 15 keep people safe to--16 CHAIRPERSON BREWER: But they've been doing the 17 same work for 30 years without all this crazy listings. Regular New Yorkers. 18 19 DEPUTY COMMISSIONER SARKISSIAN: No. We get it. 20 And I think--21 CHAIRPERSON BREWER: And I've been in them. 2.2 know. 2.3 DEPUTY COMMISSIONER SARKISSIAN: I know. I know.

Like, we're trying to-- We're actually trying to

ensure that there's, like, safety standards that

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we're adhering to. But at the same time trying to help some of these houses of worship. We've actually contracted with NIDIS, the New York Disaster--

CHAIRPERSON BREWER: I'm aware of that.

DEPUTY COMMISSIONER SARKISSIAN: Okay, and, you know, we're working with them. And they actually are trying to support these churches, and synagogues, and mosques and do the installation when necessary, you know?

So it is kind of slow going--

CHAIRPERSON BREWER: Very.

DEPUTY COMMISSIONER SARKISSIAN: Yes, I get that. But we want to do it in a safe way.

CHAIRPERSON BREWER: All right, but you're going to have to make some changes in your crazy policies in order to get these places-- I'm just saying.

DEPUTY COMMISSIONER SARKISSIAN: I get it, but like, we don't necessarily think our policies are-CHAIRPERSON BREWER: Because you can't put in--

You can't put in a new sprinkler system and then have nobody come because you only have 10 spots, and you don't have 19.

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COMMITTEE ON CONTRACTS jointly with the COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 2 DEPUTY COMMISSIONER SARKISSIAN: Right. So we're 3 resourcing this too. And I think that's key here, 4 right? CHAIRPERSON BREWER: Giving them the money? 5 resourcing? Is that what that means? The 6 7 translation? 8 DEPUTY COMMISSIONER SARKISSIAN: Yes. Correct. 9 Translation is giving them money to do some of this work, right? To install sprinklers and showers. I 10 11 think those are two big issues, you know, that we face in some of our--12 13 14

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CHAIRPERSON WON: Well, I'll tell the people who are contacting me that you will pay for the showers and the sprinklers.

DEPUTY COMMISSIONER SARKISSIAN: Well, we'd be happy to talk to all the people that are contacting you.

Okay. I want to go back to CHAIRPERSON BREWER: this issue of oversight. What checks are in place to oversee the work of these for-profit vendors? Because if I was DocGo, or I was Arrow, I would want to be in this New York City job space forever, right? Because I am making money. And so, I want to know what are you doing to make sure that you are doing

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the right kind of oversight? Arrow is my-- I 2 3 understand that was competitively bid. That's my 4 understanding. They suck. They are not -- they are outside. Everybody is complaining. They're outside hanging out. They said F-U to the cops the other 6 7 night. They are smoking weed around the corner. I met the President. Very nice man. He doesn't live 8 in New York City. So I'm always-- If you don't live in New York City, I'm not so big on you. 10

But I'm telling you, there's not enough oversight over Arrow. Who is in charge of overseeing arrow?

DR. LONG: So I can start, and then I'll-- I'll see if George wants to add more about oversight too.

So your two questions are: How does oversight work? And I'll speak from the point of view of the-of our humanitarian centers. And specifically about Arrow, who is overseeing arrow? So I'll take it in that order.

So at all of our humanitarian centers of which I
- my teams currently run 15 today, I have a staff

member, manager, and supervisor on site 24/7 without

exception. Every service that we provide (whether

it's security, food, medical) those are vendors that

provide that service under the program that we

designed, and that my staff directly supervises on site, again around the clock. That includes to your specific question, my staff, my H+H staff supervise Arrow, the same as in the hospitals.

Now, with respect to Arrow specifically, we have also received feedback that Arrow could benefit from further trainings, and I wanted to outline that a lot of this is based on your feedback, Councilmember Brewer, what some of the changes are that we're going to make with Arrow going forward.

So we're doing-- We're going to be arranging now a special training with Arrow that includes a few different components. One is the structure of the HERCCs and the OEM system, getting to know some of the issues asylum seekers have, vigilance on posts with a no-phone policy, roving posts (which is different than in the hospitals, because with security guards, if you're in the hospital, you're in the hospital), but there's been a need, as you pointed out, to have security guards do more for our communities. We want to be a good-- We want to be good neighbors. That's going to be part of our specific training here. And also new cultural--

2 cultural training and professionalism training as 3 well.

So based on that feedback, we're making those changes. Now, I want to thank you for that. And I also want to say that for security going forward, we put out— one of the three RFPs that I mentioned is for security. That RFP is closed. So, we're going to soon be going through the process of, with the competitive bids, and again, there's no better way to make a process as competitive as possible than going through an RFP, that we're going to be potentially selecting new security vendors going forward through that process.

CHAIRPERSON BREWER: I don't know how much other security make, but these folks make more than police officers first year in the job. If you look at their-- some of the sites are spending \$25,000 a day on security. I mean, is that normal?

DR. LONG: I would say to that, that there's no better way to ensure that we're being cost-conscious and getting the best value with the lowest cost than going through the RFP process that we just concluded for security.

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CHAIRPERSON BREWER: Okay, and how long is this
Arrow contract, so that you can do the bid? So the
RFP has already concluded. The Arrow contract that
we initially went through, and just— I said this
earlier, but just in case anybody came in. So, Arrow
is the security vendor that we use, that we obtained
through an RFP process for New York City Health +
Hospitals. So my patients in my clinics and my
hospitals, Arrow is our security vendor that was
selected through that competitive process.

When we opened the humanitarian centers, we had the opportunity to say, we have a contract already, as Commissioner of school said. We're going to use that same contract for very similar services, with the change being that there are some unique components and needs of asylum seekers. And based on Councilmember Brewer's feedback, we've arranged special training for Arrow. That we're going to be using a combination of Arrow, and we have another emergency security contract, because Arrow did not have enough capacity to obtain the scale that we needed for the crisis. Until we've gone through the RFP process, RFP is closed and we're moving as fast as we can on that.

2 CHAIRPERSON BREWER: Okay. The only issue about 3 contracts in general is 40% of the contracts now, I

think emergency and others, came from COVID.

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same...? Go ahead.

And so you say to the public, how in the world is it that 40% of the contracts that were used during COVID are now part of the migrant experience? And so that, to me, it's everything, as you can imagine from DocGo, all of the hotel, and I know, that's a unique situation, but that's one. Certainly the medical—I mean, there's MedRite is one of them. How do you explain— (or maybe that's what your job is, I don't know) that 40% of the contracts that were part of the previous crisis, shall we say, are now part of this

COMMISSIONER ISCOL: Thank you for the question.

And so I'll turn this over to Charles in a second.

But-- Because that number doesn't sound right to us,

I think that again-- I just ask, you know, as-- You

know, I just ask that we try and stick to facts.

There are contracts that we might have had with vendors during COVID that could be a new contract with that vendor. There are also contracts, like the one that you just referenced for Arrow Security's

2 emergency contract that are not emergency contracts.

3 Those are competitively bid existing contracts.

CHAIRPERSON BREWER: And I said that. I said it was--

COMMISSIONER ISCOL: And so I just ask that we make sure that as we are navigating this—— The contracting process is incredibly complicated. It's incredibly difficult. We are committed to transparency, but it's hard enough for the public and the press to understand what's going on without us conflating some of these issues.

And I'll turn it over to Charles to talk a little bit about--

CHAIRPERSON BREWER: That 40% is a big number, because what the public thinks is that you're just doing from one to the next, and there's no competitive, and therefore the for-profit (because that's what they are in most cases not all) are making out like bandits.

MR. DIAMOND: And thank you, Councilmember, for the opportunity to clarify. Because it is important to know that difference. Because that's not the case.

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So these COVID contractors: I'm not aware of a single contract for the asylum response that is being leveraged from previous COVID contracts.

When Mayor Adams came in, one of the first things that we did from a contracting standpoint was ensure that every single COVID contract had a plan for being wound down, so that we could have the most competitive procedures, all of those things, and that was very successful.

When this new emergency arose. I-- My understanding is there might be overlap, 40% overlap in terms of the vendors being used -- and I'll defer to those who made those choices as to why they made those choices -- but structurally, I'm not aware of a single COVID contract, so to speak-- Every single one had a new justification. There's not a single contract from COVID that has now just dragged over. All of them, to my knowledge, have had their own independent emergency analysis there. They're not being carried over directly from--

CHAIRPERSON WON: Just to clarify, we're not saying that it's the same contract. We're saying it's with the same vendors. 40% of them are with the same COVID-19 vendors, and the top 13 contracts where

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billions of dollars are going are to noncertified

3 MWBEs, which then I can deduce that it's all going to

4 white men.

> MR. DIAMOND: Well, certainly I'll defer to the operating agencies as to the choices they've made. But I thank you for the opportunity to clarify it. Certainly, as you pointed out, Councilmember Brewer,

9 that if there's a public perception that we're just

taking these COVID contracts, that's certainly not 10

11 the case. So, I'll turn it over.

> COMMISSIONER PARK: If I could chime in on some of the numbers. So, I think we've referenced already that there are about 200 contracts in this asylum space. 127 of those are DHS. They are-- Those are human service contracts. They are with not-forprofit organizations. So, first of all, there-- Many

18 of them were operating for DHS during the COVID era,

but as shelter operators, that's not specific to 19

20 COVID, and, by definition, they can't be classified

21 as MWBE because they're not-for-profit organizations

2.2 as opposed to for-profits.

2.3 DEPUTY COMMISSIONER SARKISSIAN: Yeah, and just--

Sorry, Councilmember Brewer. For our Upstate 24

program, in addition to-- You know, we have a prime

in Monroe County and in Erie County.

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contract with a for-profit, but a lot of our subcontractors are nonprofits, particularly those that do case management and social work, particularly

So these are groups that we know have a better connection and relationship to the community. So, they understand their services that that they refer folks in our care too. So, you know, whenever possible, we'd like to contract -- subcontract with CBOs Upstate.

CHAIRPERSON BREWER: So why can't you just skip DocGo and just subcontract with the services in Erie County?

DEPUTY COMMISSIONER SARKISSIAN: Yeah, I think it's economy--

CHAIRPERSON BREWER: That's the problem. the for-profit, with the shareholders, who are making out like bandits.

DEPUTY COMMISSIONER SARKISSIAN: Yeah, I think what we're trying to do is complement DocGo's kind of, like, speed, logistics, and mobilization with the local nonprofits who understand the human service component.

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CHAIRPERSON BREWER: I think that the nonprofits could handle it. That's my feeling, very, very strongly.

I want to ask, because I spent a lot of time with Department of Investigation. Part of the PEG letter the Administration wants in their -- in their judgment is to reduce the cost of asylum seeker contracts. all feel that way. But the fiscal 24 adopted budget included \$4.6 million for an asylum seeker integrity monitorship at DOI. However, DOI has requested additional resources for its integrity monitorship unit that has not been funded. So I want to know if this Administration intends to reduce costs of asylum seeker contracts, wouldn't it make sense to have this overseeing unit? Now, of course, you've got the Comptroller looking over you, you've got the City Council, but this particular unit would be very, very helpful. What do you say to that asylum seeker integrity monitorship?

MR. DIAMOND: Councilmember, I'm not familiar exactly with-- with that budget appropriation. I would say the Department of Investigation is engaged in oversight of our asylum response right now. That was something--

COMMITTEE ON CONTRACTS jointly with the COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 1 2 CHAIRPERSON BREWER: With the monitor. 3 the monitor. 4 MR. DIAMOND: Yes. Yeah. So that -- that is in 5 place right now. I -- If it's regarding if that's a different appropriation, I apologize, I have to get 6 7 back to you. I'm not sure if--8 CHAIRPERSON BREWER: They need more money. 9 MR. DIAMOND: Well, that's-- I'll certainly defer to OMB on that. 10 11 CHAIRPERSON BREWER: And it's always important to have money for oversight. That's what the issue is. 12 13 So, you could bring that back. 14 Number two: Have there been any vendors have 15 16

contracts referred to DOI for fraud, or overbilling, or abuse? Have any-- Have any contracts, to the best of your knowledge, from your agency?

[NO AUDIBLE RESPONSE]

None? Okay.

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And then have any contracts been terminated at all, just out of curiosity, for any reason whatsoever from this particular crisis?

DEPUTY COMMISSIONER SARKISSIAN: Sure. I could--I could chime in. You know, in our Upstate-- a couple of our Upstate locations, in particular

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Albany, we've-- we've had difficulty with a couple of our security vendors, subcontractors, Councilmember, not the prime contractor. And you know, whenever we go to new places, we try to find local contractors to work with. And in this case, you know, one of them in particular was a local MWBE that worked with former veterans. And so, it was an effort to kind of like connect to the local subcontractor, but we had issues with that particular security vendor. So we've terminated that contract in particular.

CHAIRPERSON BREWER: Okay, I'm going to call next (we're going to come back for a second round)

Councilmember Holden.

COUNCILMEMBER HOLDEN: Thank you Chairs, and thank you all for your hard work. I mean, I-- I imagine there are some 24-hour days, that you guys have some sleepless nights, and I thank you for all the hard work.

Some questions: Who in the administration—

There was a bunch of articles on DocGo. We all read that, and there were some allegations (they were promised jobs, security guards threatening migrants, lack of coordination with some of the cities Upstate, they didn't— migrants didn't receive medical, some

were-- some migrants, the allegations were that they were dumped in the middle of nowhere). Who in the administration was looking at that? Did you find them, some, credible?

One second, I just want to get-- I get-- there's a second part of that question, because I may run out of time. They only gave us two minutes, so...

Mr. Sarkissian, you-- you mentioned, by the way, there was xenophobia by some people Upstate, some elected officials, you-- I think you're mentioning. You mentioned it twice. First of all, what-- what were some of-- why did you arrive at that? Maybe they didn't feel they could handle, you know, the-- the migrants. But how do you leverage that? Would you say that the Administration is xenophobic, since the Administration is challenging the Right to Shelter?

So, the very the very services you're providing, the Administration is challenging, yet they're not xenophobic, but people Upstate are?

DEPUTY COMMISSIONER SARKISSIAN: Sure. So the people Upstate that we're talking about used very dangerous rhetoric, you know?, about some of our--

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COUNCILMEMBER HOLDEN: Like what? Like, tell me what they said.

DEPUTY COMMISSIONER SARKISSIAN: We'll-- We'll get you a list of quotes, you know, but if-COUNCILMEMBER HOLDEN: Elected officials, you

said?

DEPUTY COMMISSIONER SARKISSIAN:

assemblymembers in-- in Newburgh in particular, made

supervisors, county executives, you know, local

Yeah.

Town

the case that, you know, there were folks that were

kicked out of our Newburgh hotel, because of our

asylum seekers, you know? And it was an effort to actually block our asylum seekers from coming to

Newburgh, you know? And it was later-- and then we

later found out it was actually a lie. You know?

The, the local folks, you know, that were making up

that lie, and kind of convinced the local

assemblymember, that-- that local veterans were

displaced by our asylum seekers made up a lie, right?

So there were actually systematic efforts to keep--

COUNCILMEMBER HOLDEN: Right. That was proven.

That was proven.

That was

DEPUTY COMMISSIONER SARKISSIAN: Yeah.
proven.

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COUNCILMEMBER HOLDEN: But I'm saying that you're-- you're challenging the Right to Shelter. You're actually saying that we shouldn't be doing this.

COMMISSIONER PARK: If I can jump in, we're-COUNCILMEMBER HOLDEN: Well no. I've-- because
he made allegations. I want-- I want to know. I
wanted just an answer to, first of all, some of the
allegations against DocGo, which I didn't-- you know,
I want to hear that first.

DEPUTY COMMISSIONER SARKISSIAN: I'm happy to talk about the allegations against DocGo. If you want to list them individually, we can go through them individually.

COUNCILMEMBER HOLDEN: No, I just want some of the-- What did you find?

DEPUTY COMMISSIONER SARKISSIAN: Yeah, yeah. So we work closely-- Actually, there's a lot of places that are actually willing to work with us, you know?, and we've developed good relationships with the county of Albany, with Monroe County where Rochester is, with Erie County where Buffalo is, and we've

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developed relationships with county executives, city
mayors, town supervisors--

COUNCILMEMBER HOLDEN: Albany.

COUNCILMEMBER HOLDEN: Right.

DEPUTY COMMISSIONER SARKISSIAN: So, in addition to the elected officials, we've developed relationships with CBOs that we are actually often subcontracting with, right?, and we have a really good relationship with the New York Immigration Coalition. So, we have a lot of folks that are quite active and are in these places and in our facilities, and we're talking to them every day, actually. - It's a full time job, the Up-- the Upstate Hotelling Program. So our efforts, you know, to correct when allegations come up, are the result of, like, direct communication with a lot of these folks, you know? And so when there's a subcontractor that's not doing what they're supposed to do, right? we mentioned the subcontractor--

COUNCILMEMBER HOLDEN: So these-- Some of these were credible, and--

- DEPUTY COMMISSIONER SARKISSIAN: Yeah, yeah.
- 3 Absolutely.
- 4 COUNCILMEMBER HOLDEN: --you corrected it, and
- 5 you--

- 6 DEPUTY COMMISSIONER SARKISSIAN: We've corrected-
- 7 | Yeah, we've corrected a lot of it.
- 8 COUNCILMEMBER HOLDEN: --found out. You got rid
  9 of that subcontractor.
- DEPUTY COMMISSIONER SARKISSIAN: Correct. Yeah.
- 11 COUNCILMEMBER HOLDEN: It wasn't DocGo.
- 12 DEPUTY COMMISSIONER SARKISSIAN: Yeah, it was--
- 13 | It was not DocGo that we got rid of, no. It was it
- 14 was-- it was a security--
- 15 COUNCILMEMBER HOLDEN: None of them, none of the
- 16 allegations were caused by DocGo.
- 17 DEPUTY COMMISSIONER SARKISSIAN: No, no. We're
- 18 | talking about, um-- we're talking about operational
- 19 | issues that we've had to correct.
- 20 COUNCILMEMBER HOLDEN: Right. Right. I get it.
- 21 DEPUTY COMMISSIONER SARKISSIAN: And any big
- 22 operation with 5000 asylum seekers or shelter-- or
- 23 | shelter quests, there are issues to work out, and we
- 24 | worked them out, you know? We're talking to them
- 25 every day.

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COUNCILMEMBER HOLDEN: Right. But-- Okay, now addressing the Right to Shelter, that was challenged in court. Tell me-- Tell me how that all fits in here.

DEPUTY COMMISSIONER SARKISSIAN: Yeah. I'm going to defer to DHS on that.

COMMISSIONER PARK: New York City is currently sheltering more than 60,000 asylum seekers in addition to other New Yorkers experiencing homelessness. We have a deep-seated commitment to keeping people off the street and ensuring that we are providing shelter. I think we are looking at what is the most appropriate way of doing so.

But with more than 100,000 people, between the asylum seekers and other individuals experiencing shelter in the city's care right now, I-- I don't think it's appropriate to argue that we are stepping away from our responsibility to extremely-low-income New Yorkers.

COUNCILMEMBER HOLDEN: Well, how would you explain it then? If you're challenging— If you're challenging the Right to Shelter, and you're bending over back— You're actually working night and day. You're working crazy hours, like I said, for—

vet DocGo, nor provide justification for the award.

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I just want to finish before you chime in.

DocGo received a \$432 million no-bid contract without relevant experience that has now been accused of sexual assault of clients in the city's custody, issuing fraudulent documents to clients to clients in the city's custody, and questionable use of funds.

And then the Administration has doubled down aggressively, defending DocGo despite the very legitimate issues raised by our State Attorney General, the City Comptroller, and investigative reporters.

And then when faced with legitimate criticism on this contract, the mayor has simply gone into usagainst-them mode, dismissing it as a politically motivated-- as politically motivated, when it is clear that there's substantive problems here.

I just want to better understand what the specific parameters are around DocGo in particular, where is the administration on transitioning away from emergency procurement towards standard contracting practices?

And, you know, DocGo is-- is making a lot of profit off of this contract also. So, I'd like to just understand the parameters of contracting and

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2 specifically about DocGo given all of the serious
3 allegations.

And then my final— the final thing I'd like to learn a little bit more about is 163rd Street

Improvement Council. They operate a shelter in

Sunset Park, and then one in my district in Gowanus,
and we've heard many issues around wage theft, and
there was news about sexual harassment in the
emergency shelter specifically in Sunset Park. Could
you share what steps the Admin takes when issues like
this arise with providers and sometimes smaller
providers, and what is the accountability mechanism
here?

COMMISSIONER ISCOL: So you're specifically asking me about the DocGo contract? So I--

COUNCILMEMBER HANIF: Anybody can respond, but I just wanted to point out the--

COMMISSIONER ISCOL: Sure.

COUNCILMEMBER HANIF: -a bit about the bags of cash. But the other bit I also just want to acknowledge is-- I appreciated, George, your comment about the xenophobia Upstate. But I also want to be clear that the Mayor has also created this division by saying "asylum seekers are going to destroy New

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York City." That also incites xenophobia. It

incites the violence that we are going to see with

directives like the 60-day and 30-day rules. So, you

know I-- Councilmember Holden brings up a really good

point around what are the-- these allegations of

Administration is also fueling that xenophobia.

xenophobia? But we need to admit that this

COMMISSIONER ISCOL: So, as always,

Councilmember, thank you for your questions.

So first off, in terms of the process, as you are aware, Emergency Management does not hold the DocGo contract. It's an HPD contract. With that said, that contract, as all emergency procurements do, obtained prior approval from the Comptroller and from the Law Department. It also received final approval, approval from the Comptroller and the Law Department. The Comptroller also filed that contract, which is what you do. It's the same as registering the contract, but under emergency procedures.

COUNCILMEMBER HANIF: Can you just walk me through like all of these issues that I've raised? Like, what happens now?

COMMISSIONER ISCOL: So, I will-- I'm trying to answer your questions. And I will turn it over to

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George to specific-- to talk specifically about

DocGo. With that said, at our respite sites, when

there's an allegation towards a staff member or

somebody there, we take that very seriously.

And to Councilmember Brewer's question about terminating contracts: We have not turned in any contracts, but we have terminated folks who are employed by certain contracts because of their behavior at those sites. And those are things that we've had to do, unfortunately. But we take all of those allegations very seriously.

And I'll turn it over to George to speak more specifically about DocGo to answer those questions for you.

report, or-- to get a clearer understanding of how many people have been let go and from which groups, because 163rd Council and some of these other providers are operating in our in our districts, and it's important for us to be engaged, and not to learn just through the news. And we need to be prepared as a city to be able to have accountability as-- as we continue to welcome asylum seekers, and as we want to encourage other providers to be involved as well.

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 92 1 2 DEPUTY COMMISSIONER SARKISSIAN: Yeah, and--3 CHAIRPERSON BREWER: I just want to say, it is 4 complicated to understand why HPD is in charge of 5 DocGo, and sort of-- the-- also help the Councilmember and all of us understand this cross 6 7 agency, because it is so many agencies involved, why 8 HPD is doing DocGo for H+H, for--DEPUTY COMMISSIONER SARKISSIAN: [inaudible] CHAIRPERSON BREWER: Yeah, but there are separate 10 11 contracts, with this cross-agency confusion. Can you 12 explain it? 13 COMMISSIONER ISCOL: Yeah, so-- Sorry. I don't 14 know which one you want me to answer first, because 15 we have you know, Councilmember Hanif asking George 16 about DocGo. I'm happy to talk about the interagency 17 process. Where do you want us to start? 18 COUNCILMEMBER HANIF: They are both important questions, and I think this is just demonstrating the 19 20 confusion--21 COMMISSIONER ISCOL: Well, we can't both speak at 2.2 the same time. 2.3 COUNCILMEMBER HANIF: -- that we're experiencing.

CHAIRPERSON BREWER: Start with George, and then you.

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DEPUTY COMMISSIONER SARKISSIAN: Yeah, let me-let me just talk a little bit about DocGo. Thanks,

Councilmember Hanif, for the question. Like, we take
all the-- all the allegations seriously, all right?

They are people in our care, and they are our
responsibility, you know? The folks at HPD,

Councilmember Brewer, care a lot about the work, you
know? Like, the work that we're doing, we care a lot
about it. So, we put in the hours, and we take the
allegations seriously. We don't, like, rest on any
of it and assume stuff is not true when it might be
true.

COUNCILMEMBER HANIF: What's the "taking seriously" part though?

DEPUTY COMMISSIONER SARKISSIAN: So-- So this is, what we do. Like, we're-- Every 10 a.m. hour, in the morning, every day, I'm talking to DocGo, right? And anytime we hear an allegation, we're bringing it to their attention, you know? And they actually are pretty good at looking into these allegations, you know? And what they do is they, you know, contact staff on site, get a sense of what's happening, report back, and they usually do it in a matter of like minutes to an hour, you know? And then what we

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2 do is work out the response together, you know? 3 that's, like, how we do this oversight. And we've made changes as a result of these allegations, you 4 There's, like I said, subcontractors that we've removed, you know? There are people that have 6 7 now are no longer working at these sites, you know, because of some of the things that they have 8 potentially done, you know? So we want to protect our asylum seekers. You know, a lot of these 10 11 incidents actually involve us, you know, conducting 12 orientations, you know? When people come and arrive 13 at our-- at our centers, we want to make sure everyone understands there's a code of conduct that 14 15 everyone has to kind of, you know, adhere to, you 16 know? We do domestic violence training, you know, 17 for all of our employees, for all the employees and 18 all the asylum seekers that are coming, so they 19 understand what's -- what's prohibited and what's not, you know? So, we do a lot of that, and we do a lot 20 21 of the course correction.

And look, talking to the new president, so the new CEO, Lee Bienstock, you know, we've-- we've agreed that for now, what we're going to do is we're going to focus on refining operations. You know, I

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think there was an effort in the past to expandexpand-expand, quickly-quickly-quickly, we're going to work on what we have, you know?, to get it right and make sure that, you know, the asylum seekers that are in our care are getting the level of service that they need and deserve.

COMMISSIONER ISCOL: And to answer Councilmember Brewer's question: As you are all aware, we've been saying this now for over a year, this is an unprecedented emergency. We have over 100,000 people in the City's care, 60,000 of them are asylum seekers or migrants. We have opened up over 200 emergency shelters. There is no single agency that can handle it on its own. And this is the normal course of business when we have an emergency. When we had the tragic building collapse down on Ann Street, we relied on other agencies to do the demolition contract, to help us with the removal of the vehicles, to set aside places for those vehicles to go. When we had the tragic Bronx fire, we leaned very heavily on HPD because of their expertise with the American Red Cross and the housing contract. is very normal in the city. And so to answer your question, specifically, when we have an emergency,

one of the things we do is we look at what agency has specific expertise to the problem that needs to be solved. In this case, DSS and DHS. Of course they have a lot of— of capacity and ability, and that's why they have shouldered more of this burden than any other agency. But Health + Hospitals and HPD also have expertise when it comes to sheltering and housing people.

When we opened up the respite centers, we were specifically adopting a model we use for coastal storm shelters. It's not ideal. But in this unprecedent emergency, we have had to rely on every single bit of expertise that rely on that—that exists in a variety of different agencies to handle it. And that's one of the reasons you see, so many agencies participate. And I think that's a strength, not a weakness.

CHAIRPERSON BREWER: I agree. I think it's agencies that participate. But you have, I don't know-- How many laundry companies are participating? I have no idea. But I'm just saying, you have a laundry company, HPD has laundry accompany, DSS has a laundry company, H+H has-- I don't know.

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COMMITTEE ON OVERSIGHT AND INVESTIGATIONS COMMISSIONER ISCOL: We also rely on each contracts--CHAIRPERSON BREWER: You all have laundry companies. COMMISSIONER ISCOL: --but sometimes those contractors are no longer able to do all the work themselves, in which case we have to find a new vendor, which is what we've done in a lot of cases. Or they might be specific to a certain type of service for some reason. CHAIRPERSON BREWER: But that's different than

city workers working together, if I may say so. very-- To me, it's very different.

COMMISSIONER PARK: Councilmember Hanif, I can speak to the 163rd Street Improvement Council. They are a DHS contractor.

They were not a contractor that we worked with before this -- this particular set of circumstances. As I mentioned, we reached out and have contracted with a number of new providers because the scope of the issue was so significant.

They absolutely have had some challenges with their operations. It has been-- Yeah, and some real issues there. We have scaled back our footprint with

1000 percent.

the 163rd Street Improvement Council, and we are monitoring and working with them very closely.

I will say I think this is a reflection of, you know, us trying to move quickly, of them trying to grow quickly with us. You know, our goal is always to get not-for-profit providers to the place where they can provide services that are of the quality that we expect and you expect. That was not initially the case with the 163rd Street Improvement Council, but I believe we can get there.

COUNCILMEMBER HANIF: I really appreciate that response. Thank you.

And to what, George, you shared: I'm still a bit baffled by the DocGo situation, particularly the egregious allegations and the ways in which they're treating clients. So, I'd like to follow up. But it's good to know that there are some parameters that you're all setting, but it's still very unclear whether the— the Admin is in charge when allegations come up, versus the organization or the vendor needing to figure out how to assemble itself.

DEPUTY COMMISSIONER SARKISSIAN: We're in charge

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COUNCILMEMBER HANIF: Okay, because if that's the case--

DEPUTY COMMISSIONER SARKISSIAN: We're making the calls, and if subcontractors are replaced, it's because we've replaced them.

COUNCILMEMBER HANIF: Right. And since that's the case--

DEPUTY COMMISSIONER SARKISSIAN: If people are let go, it's because we told them that.

COUNCILMEMBER HANIF: Since that's the case, it's really important that we-- we see efficacy, and that we receive more transparency, when there are vendors out here who are charged with sexual assault and all of these other issues of mismanagement, because then it actually reflects that the Administration is incapable of managing the situation.

DEPUTY COMMISSIONER SARKISSIAN: Yeah, we should talk about a vendor being accused of sexual assault, because that's not-- that's unfamiliar to me. But there-- there have been incidents in our DocGo hotels, and you know, we respond to them. And you know what? We're happy to actually invite you to visit any of our DocGo hotels. We actually have 15 of them down here in the city, you know? So if you'd

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2 like to visit any of our hotels, it's an open
3 invitation, you just let me know.

CHAIRPERSON WON: To follow up: From yesterday's visit of the two DocGo sites in my district, we learned that the hotel DocGo sites will no longer provide any sort of medical services on site, and to their contract it says they will have on-site medical, 12 hours per day, \$250 per hour. So, can you tell me when this policy was changed, and how the contract will be amended?

DEPUTY COMMISSIONER SARKISSIAN: Yeah. So, what we're doing now in in our Downstate hotels, and actually all of our HERRCs, we're moving to

Telehealth, right? All of our individuals in our care Downstate, here in the city will have access to

Telehealth when they need it. So, they'll be able to see somebody. And we actually benefit from one of the best public health care systems in the world, you know?, here in New York City.

So, we're working closely with H+H. Whenever anybody needs actual medical care, there are clinics, urgent care, hospital system that they can get care from, you know? So we're making sure that they have access, and we're paying for the transportation. So,

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we're trying to be thrifty, but we're also making sure that our clients have-- have the care they need.

DR. LONG: Okay. I'd love to jump in on that. We've put, excuse me, a lot of thought into what the medical needs of asylum seekers are. With our initial model, one of the key lessons that we've learned in taking care of asylum seekers is that they have a tremendous amount of upfront needs. They may have had chronic diseases that they didn't know about, or that had gone inadequately treated over time. When they arrive here in New York City, they present to us with immediate healthcare needs. at any of our new sites that were opening, new humanitarian centers, and certainly the arrival center, we have a concerted effort to continue to provide health care services for people that are newly incoming.

Over time, the right answer to health care services has to be that every asylum seeker in New York City needs to have a doctor like me, a primary care doctor. So we're making that transition now towards connecting our asylum seekers into longitudinal ongoing care.

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To give some statistics to back that up, just to point out the immediate need (this still just overwhelms me), over 36,000-- 36,000 vaccines that our teams have administered at the arrival center in our humanitarian centers, just speaking to the tremendous medical need that people have immediately. You can't wait to get your MMR and varicella

vaccines, and they are getting it in Texas. We need to do it here now. We are doing it. It's a human right, and it's very important.

Going beyond there though, our goal now is to connect people to health insurance. We've connected—

- We've helped 14,000 asylum seekers apply for health insurance thus far. 14,000. That's 14,000 lives potentially saved. Health insurance is crucial. Beyond that, too, we've had 29,000 visits of asylum seekers just at New York City Health + Hospitals.

So you can see the progression there: Addressing people's immediate needs, and then transitioning them into our world class primary care system in New York City Health + Hospitals. And that will be where they can get a doctor like me, whose name they will know, that will be their go-to going forward. And that's

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plugging them into healthcare in the right way for
themselves and their kids longitudinally.

CHAIRPERSON BREWER: Can you get dental Telehealth wise?

DR. LONG: You can. So dental can be-- Many dental conditions can be urgent conditions. So we are-- The answer is: If it's an urgent condition that the Telehealth doctor or Virtual Express Care emergency doctor, nurse practitioner, or provider can handle, they can do it via telehealth. Otherwise, we've actually already activated our Dental Council at New York City Health + Hospitals to think about the right pathways to connect asylum seekers.

What Councilmember Brewer is referring to is--CHAIRPERSON BREWER: They all have dental issues.

DR. LONG: --we're seeing-- Thank you, you don't need me to tell you. There are certain issues asylum seekers have that we want to make sure that we are immediately addressing. I would say dental is a big one. Mental health is a huge one.

And also, I should say upfront too, all asylum seekers coming into the arrival center, we don't just screen you for medical or communicable diseases. We don't just talk to you about chronic diseases. All

asylum seekers 12 and up get screened for depression. We're seeing a fair amount of depression. And if you screen positive at a certain level (it's the same protocol I use in my practice in the Bronx), we have social workers on site on the second floor that have an immediate warm handoff and discussion with you. All that is to make the point for George, that we're putting the services upfront that we know people need because they've never gotten them before. And then we're making a concerted effort, which we've succeeded with, 14,000 people enrolled in health insurance, 29,000 completed medical visits at my clinics alone. That's the direction we're trying to go in.

CHAIRPERSON WON: I just want to put on the record that for my district (and I followed up with DocGo directly) that we've had reports from local clinics that have been referred out from the HERRCs to them for free instead of to the H+H sites. So I'm going to continue to keep an eye on that to make sure that they are being referred to the right places, not clinics that are not getting funded to do this work.

I wanted to further ask questions about the hotel rooms. So-- And, oh, George, can you confirm that

the amendment for the policy change to not have health care professionals on site was made, and when, to the contract? When was that amendment made?

DEPUTY COMMISSIONER SARKISSIAN: So, there was no change to the contract, right? Like, to the point I was making with Councilmember Hanif, we're-- we're instructing them what to do, right? And we're telling them how to do it. So this is just kind of an ongoing conversation we've had, and, you know, we've essentially implemented all the changes that Dr. Ted talked about.

DR. LONG: And just one more point there: Not only have we gone in the intentional direction of connecting people to primary care, which I think is incredibly important, but in addition to that, we've only done that in terms of transitioning at sites where people have been for a longer period of time. And when we make that transition, we intentionally install Virtual Express Care, which is something that we developed in New York City Health + Hospitals during COVID where you can basically, on your phone or on an iPad, login and have a Telehealth visit as Councilmember Brewer was referring to with the provider in a matter of minutes, and they can address

- an array of conditions. So it's one of those
  innovations during COVID that we're able to now use
  to help people going forward.
- 5 CHAIRPERSON BREWER: How much is that contract?
- 6 DR. LONG: You what?

- 7 CHAIRPERSON BREWER: How much is that contract?
- 8 DR. LONG: That's not a contract. That is New
- 9 York City Health + Hospitals doctors.
- 10 CHAIRPERSON WON: For the-- I want to
- 11 | acknowledge Comptroller Brad lander has-- has joined
- 12 us. And since the Comptroller's decision to
- 13 disapprove the DocGo contract, we've seen many
- 14 reports in the news publicly. And one of them is
- 15 | that the hotel rooms on the DocGo contract are \$170
- 16 per room per nights. And we have seen in reports
- 17 | that they get to keep the profit when it is less than
- 18 | \$170. Can you comment on that?
- 19 COMMISSIONER ISCOL: Before we do, I just want to
- 20 | issue My apologies. I have to leave. I have a hard
- 21 | stop at 2:30 Chris Blanco, who is our agency's Chief
- 22 | Financial Officer will be taking my seat if the
- 23 | Committee Counsel wants to swear him in. Also, it is
- 24 | my understanding, but I will let George speak to
- 25 | this, that the Comptroller actually did in fact file

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that contract, the equivalent of registering it and did approve it. But I will it turn it back over to you, George. And Chris is going to take my seat. Thank you.

CHAIRPERSON WON: And the Comptroller will be testifying as well.

DEPUTY COMMISSIONER SARKISSIAN: To the question about Hotelling and the cost in our DocGo contract. So \$170 is-- is the rate that we landed in our contract. And just to be clear about that, that that's \$170 per room per night, both Upstate and Downstate. So Upstate, we have 13 hotels, Downstate, we have 15 hotels, right? And so we landed on that number, you know, based on some comps we looked at, and it's an issue of predictability. We needed to budget and know how much money we have in our budget, ensure we had enough money in our budget, because it's the-- it's the largest cost that we bear, right?, the hoteling cost. So it was-- it was an issue of predictability to make sure we had enough money in our budget. And I can tell you for a fact the Downstate hotels, particularly this past summer, were all more than \$170, Councilmember Won. And, so it averaged out is what we're trying to tell you,

2 | right? All the Downstate hotels are expensive, the

3 Upstate hotels, sure, are cheaper. \$170 is kind of a

4 middle ground.

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CHAIRPERSON WON: Okay, because \$170 per night per hotel room-- many like the one in my district is very small, that's \$5,100 per month for these families. That's enough for me to get them a nice luxury rental with a doorman and a pool my district. So I look forward to listening to the long-term plans for housing these folks.

I'm going to turn it over to Councilmember Williams to ask her questions.

CHAIRPERSON BREWER: And also Councilmember Krisnan has joined us. And after Williams is Councilmember Joseph.

know the Commissioner left, but I just wanted to say that I'm offended and also confused by the very broad characterization of the Council, that we are purposely trying to spread misinformation. The Council is not a monolith. There's 51 of us. I can't speak for my colleagues. But it's very offensive to hear folks say that to us when I know central staff, I know individually, we've asked the

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administration for information. We can't know something if we're not told. And so we rely on sometimes the media, what we hear, what we see from providers, what information we can scrape up from FOIA documents that you guys redact and other public information.

So, I really just wanted to say that, and just the notion that it's unfair for us to question and try to seek out these answers that we've asked off the record and are now asking on the record. So I'm just-- I really felt the need to say that I'm both offended and very confused by those comments. Because what's really unfair is that there are a lot of people that actually want to work with the Administration in partnership, and want to have the information to properly assess and go back to our communities to stop the rumors, because we know how dangerous that can be.

So, my first question is-- I know you all spoke about the pre-approvals for contracts. I just had a clarifying question, because I know sometimes agencies will have RFPs out for pre-approvals. They may not call you right away, but if something happens, they can go from a list, which tends to

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shorten the procurement process. So, I just wanted to know-- I've heard you guys say pre-approvals a few times. So, I just wanted to know if the pre-approvals list was a list that you already had, or

was it a new list? Are you working off of a list?

The next question that I have is: If you could just give me some details on how each of your respective agencies are providing oversight of current facilities to ensure that issues are addressed in expedience. I know there has been reports of inadequate resources, services, leaks, physical issues.

I wanted to also know the coordination between the agencies and your coordination with other jurisdictions. I have some friends in other jurisdictions, and I've heard quite a few horror stories about the lack of coordination from the City and their respective counties in welcoming people.

And last but not least, in my district, I have the central library, and they are very happy to welcome folks who are trying to get IDNYC, and they've been doing really good, with partnering with them and HRA. But I have heard and seen that at 4 or 5 a.m., people are lining up around the block to get

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the services. And so just wondering what support we can offer, and if you have any future RFPs that really seek to address some of the service gaps.

Thank you.

MR. BLANCO: If I can just respond to your initial comment before passing it over my colleagues here. I don't think the Commissioner was—was trying to imply that there are specific, you know, attempts by the Council to confuse people. I don't think that's the case at all. I think the—the point he was trying to make is that this is all very, very complicated, right?, and I think we everyone here acknowledges that. There's a lot of agencies involved. There's a lot of work involved. And just the sheer size of the response to asylum seekers is tremendous and a huge drain on the city's resources.

I think what we, as an administration—— I think we share a lot of, sort of, the same feelings that you have as well, right?, which is—— it's complicated, right? There's, I think, a lot of badfaith assumptions that people aren't doing things, or aren't trying to do things. I don't think anyone pretends that everything is perfect here. But I think what we, as an administration feel and see,

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right?, is that it is a very complicated, complex response. It's a complex national issue across the board. So before that -- before sort of attacking us for saying that we're not doing something, I think a lot of the times, the goal here is for us to try to unpack how things were--

COUNCILMEMBER WILLIAMS: I'm sorry. I really was going to let you speak. But I think-- I think just as Commissioner felt like there was some misunderstanding -- misunderstanding, I think you all have misunderstandings as well. I think you confuse attack with our obligations to provide oversight.

And so again, I cannot speak for my colleagues and I really just don't want to waste anyone's time, so we can just jump into the questions. I appreciate you trying to respond to my comment. It wasn't necessary. I just wanted to state for the record that I personally am offended and quite confused by the comments. And asking questions isn't to attack. It is to find the accurate information that we were accused of not having.

MR. BLANCO: Thank you, Councilmember.

COMMISSIONER PARK: Councilmember, I'm happy to jump in and start with the with the questions.

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think we're all going to have different answers about PQLs, about pre-qualified lists. So, I'll start, and then I will also address the IDNYC lines.

So at DHS and DSS, we don't have any prequalified lists. So, we did an RFP from scratch for the sanctuary— for our sanctuary sites. I think the the pre-approvals that we were referencing was— we were able to clear some pieces of the approval process that are on the normal contracting piece so that we could move the process more quickly. But the vendors that we're working with were selected specifically for the purpose here. Again, different agencies may have different answers.

IDNYC is-- is within our space, there has been a tremendous demand for IDNYC. We don't specifically track documentation status of those applying, and that's very intentional, because we don't want to-- to have that record available for others. But what I know is that we saw almost twice as many applications in calendar year 22, as calendar year 21, which we can-- we certainly attribute to the asylum seekers.

We are hiring within the IDNYC space. We've added staff. We are-- and we are working very closely with, with my colleagues here, to make sure

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that we are— are streamlining the process as much as possible. Early on in this we added different forms of documentation that would count as ID points for IDNYC. One of the things that we've learned recently was that people were getting rejected because they were putting down a variety of addresses that weren't residential addresses on their application. So, we've been working really closely with— with H+H to make sure that we are able to give people a centralized address so that no matter what, they can apply. So that's still a work in progress, but we realize how important it is, and so we're looking for ways to streamline.

And then I guess, to, to speak to agency coordination, you know, I text with this group a lot. So that's-- I mean, there is-- there is a lot of very personal coordination. There's also-- City Hall is playing a really active and aggressive role and making sure that we are all talking, whether that is standing phone calls, sharing reports. It has certainly been iterative. You know, this is an evolving process. There have been moments where it isn't perfect, but I do think that we've built really, really strong interagency relationships.

And, you know, I know I can go to anybody on this panel in a heartbeat, and they come to me. So, you know, although it is— is not perfect, it is very strong.

DR. LONG: That's important. And just to give an example that too: City Hall does provide a really critical, coordinated effort across everything that we're doing, including at 9:30pm last night, when we had a meeting about the exciting news for Temporary Protected Status for Venezuelans.

To answer your specific questions, I think for the pre-qual, Charles and Chris, maybe you guys might want to share some thoughts on that. And then maybe we can quickly go over-- to your oversight question, because I think George was sharing earlier that he has a new oversight unit that he's developing.

MR. DIAMOND: Yeah. I would quickly say in terms of pre-- the use of pre-qualification lists,

Councilmember, an agency can use a pre-qual within an emergency, they can use a standard pre-qualification list to respond to an emergency. And of course, you used the phrase prior-- kind of prior approval. That also triggers what we talk about when we talk about the Comptroller's prior approval.

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So it could mean any of those. I just wanted to clarify that you certainly could use a PQL in that instance, like I believe HPD does on occasion. I'll turn it back over to George.

on the question of oversight, you know, it's something we always take seriously. It's easier to do when you're down here in the city than in Buffalo, New York, right? And we actually rely on a lot of our partners Upstate to provide us feedback that we kind of incorporate into operations and make the tweaks we need to make. But like Dr. Ted Long was saying, we're actually setting up a new team, right?, with dedicated staff to give us greater visibility into the sites, Up state in particular. So that's something that we're in the process of doing.

COMMISSIONER PARK: I missed—— I missed the oversight question. Apologies. So, our standard structure within the Department of Homeless Services, which we've expanded to include the asylum sites as well, we have assistant commissioners—— reporting to the assistant commissioners are what we call program administrators, and then they have program analysts reporting to them.

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So, the program analysts can be out in the field. They can have eyes on what's going on. The program administrators are also out in the field, although they have a larger portfolio. And then they report up to the assistant commissioner.

So, we have eyes on the ground and a clear escalation path so that if there are issues. But certainly, you know, we-- we have an ombudsman, so that clients can report issues directly to us, so that those get to us. And to the extent that you know, we miss things because things can happen, we certainly appreciate feedback from you and your colleagues.

DR. LONG: And just to quickly go over the H+H oversight process. So, our sites are larger. So, I have 15 Humanitarian Centers and the Arrival Center, and we run them like a hospital. In a hospital, there has to be one person in charge, that's the CEO. So at each of my sites, I have a supervisor, an administrator that are actually physically on site in charge of all the different services, whether it's medical, food, laundry, security, you name it, all the services roll up to my supervisor and administrator, and they're in charge of all

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operations on site around the clock. Any issues that come up, they're the ones that deal with it.

So at H+H, we are-- we are in charge of all of our sites with on-site staff.

CHAIRPERSON BREWER: Councilmember Joseph? Oh--

COUNSEL: Before we move to Councilmember Joseph, I just need to swear in Mr. Blanco from NYCEM. Can you please raise your right hand?

Do you swear or affirm to tell the truth, the whole truth, and nothing but the truth in your response to Councilmember questions?

MR. BLANCO: I do.

COUNSEL: Thank you.

CHAIRPERSON BREWER: Councilmember Joseph, and then Councilmember Vernikov.

COUNCILMEMBER JOSEPH: Thank you. Thank you chairs. I just have a few questions around the How do you decide where you're going to hotels. place a hotel? For example, you placed a hotel in my district. I got a call. I knew about it. I visited it. Good.

There's another hotel that was contracted in my district. No one told me until I was walking down in

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the district and I saw the folks sitting outside, and they stumbled into my office looking for services.

How do you choose the sites? And how come the

local councilmembers are not made aware of these hotels opening? Not that we have a problem, but maybe we can better coordinate and partnership? How I found out: I'm also the Education Chair. Principals are calling me. "Councilmember, I've got a 15 people standing in front of me right now." that was a school in my district. Fifteen families standing, no-- no support. No one picked up the phone and said, "Councilmember? Please support." How can I offer support? How can we do this

And I'm also getting a lot of phone calls from parents when children-- You have 60,000 asylum seekers in your care. How many of them are children? Have they been vaccinated? That's what some of my families have been asking.

Also, what's the percentage on communicable disease outbreaks? They want to know that.

How are we treating our migrant-- our new New Yorkers, our families?

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We've been doing this. Principals shouldn't have

to call me. We were on the ground from day one.

So those are very important questions. And

moving forward, I would love better communication

between the agencies also with the local

councilmembers. I shouldn't have to walk down

Flatbush to see families sitting outside, or someone

shouldn't have to stumble into my office to say,

"Hey, could you get us to the next pantry?" And I'll

pick up the phone and be like, "This is where the

next pantry is."

The summer school -- For example, summer school program was feeding students up until September.

That should have been announced in all of the

shelters. That was not. I had to pick up the phone

and call New York City Public Schools, and said,

"That -- That announcement should have been made to

families," to let them know their resources. Because

in the hotel, I know there's a mini fridge and

there's a microwave, there is no food, and there's no

way they can cook food. So I need to know, moving

forward, as of today, how we're going to look on

community engagement with the local community and the

local councilmembers.

all of that was done.

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When we got those families, food-- food distribution
was done, coats were ready, backpacks and supplies--

We're here as my councilmember said to be partners, but we want to be good partners. But if you're not communicating with us, I won't know if a tree falls in the forest, I don't know it falls unless you tell me.

COMMISSIONER PARK: Understood. Thank you,

Councilmember. Let me-- let me start, and then my

colleagues can chime in. We have a lot of the hotels

at DSS, but not-- not all of the hotels.

So we-- In terms of how we site, and how we select, we are in constant negotiations with hotels.

We are looking for sites that have sort of a critical mass of-- of rooms, right? There are a handful of boutique hotels that, you know, if it's 20 units, it probably doesn't make sense for us, because it's just very-- very challenging to operate.

On the converse, if it's too large, that's very difficult for DSS as well. So we're looking for moderate-sized hotels where we can negotiate a reasonable rate. It's very important that we're providing, you know, services and—and shelter for

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So that is -- that is the "how do we find them": Ongoing negotiation. It is standard DHS policy, DSS

everybody who needs it. But we also want to make

sure we're being responsible with city resources.

policy to-- to notify the Councilmember. In the case

short notice. And if we have been moving very

of these emergencies, sometimes it is very, very

quickly, in some cases. If we have missed some, I

apologize, and we will focus on making sure that we

are doing better.

I do want to clarify: All of our sites, any hotel, or any other shelter where there are not cooking facilities for the clients, everybody is provided with three meals a day. So that doesn't mean that they might not sometimes use-- use pantries and other resources in the neighborhood, but I just want to be clear on the record that there are meals, there's food provided around the clock. People have access to milk, other kinds of things.

COUNCILMEMBER JOSEPH: Are they culturally relevant?

COMMISSIONER PARK: Sorry?

COUNCILMEMBER JOSEPH: Are they culturally

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COMMISSIONER PARK: So we are-- We're working with a variety of food vendors. Our providers are working with a variety of food vendors. We are serving so many different cultures at this point. Many of the asylum seekers are coming from-- from South and Latin America. But we're also serving people from Western Africa, from -- increasingly from Ukraine and other Russian-speaking -- and Russianspeaking countries. So "culturally relevant" means a lot of different things to a lot of different people. So there's, um, there's a variety of food provided within the shelters. I am sure it is not exactly what everybody would pick at all times. But we are sure that -- We are confident that there is food that meets the New York City standards. It's available. There's fruit and other kinds of snacks that are available around the clock.

But again, coordination with-- with you, with-- and with your colleagues is really important to us, and we are happy to look at ways that we can do it better.

DR. LONG: And if I can jump in. So actually, I want to make sure we answered all of your questions.

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I promise I'll be my less-verbose self, but I wrote down all your questions.

So your first was the number of children. I'll answer on-- from the point of view of my H+H HERRCs. The specific numbers are, we have-- of a denominator of about 20,000 people currently at H+H HERRCs today, about 2300 or under 5, 5 to 17 is about 4300. And then the rest are above that. So there's specific numbers.

Your second was around vaccines and communicable disease screening and care. So, for vaccines, I'm really proud of the fact that we vaccinate—we have administered nearly 37,000 vaccines at the Arrival Center, and at my Humanitarian Centers thus far in the crisis. The way it works now—Because we're still seeing a tremendous need for this. So, the way it works now is all asylum seekers are intended to come through the front door of the Roosevelt Hotel, our Arrival Center, and then when you're waiting to go through intake, I have a roving series of teams that come up and offer you and your family vaccines. People are not reticent about vaccines, they just literally haven't had access to them before. Either they were too expensive investment Venezuela,

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Colombia, or Ecuador, or they just hadn't seen a 3 doctor before.

A crazy example of not having seen doctor before is three days ago, we had a woman that came in was going through our medical part of our intake. she received her first prenatal visit from us and she was nine months pregnant. So she'd never seen doctor before.

So just to point out: People have not gotten the care that they deserve before they get here, but 37,000 vaccines administered.

For communicable disease screening. We also--That's the first thing we do at the Arrival Centers, is we screen for active tuberculosis, varicella or chickenpox, which is not endemic to countries people are coming from. So we do a full body skin exam, because they're at very high risk for contracting it, because their body hasn't seen it before. And also COVID as well. Varicella, by the way to your point, the reason we're testing we're doing a screen for that is because we saw cases initially. So now we're seeing who has it now, they immediately get isolated if they have that rash, and then we have the opportunity if it's in the right window to give a

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prophylactic vaccine to those that may have been exposed to them.

The most common vaccines that are given by the way are varicella and MMR, which is just heartbreaking that we're giving having to vaccinate kids, sometimes older kids for things that could kill them like measles, which everybody in the US has received. So, we do better by people when they get here.

Your last question was about the culturallyrelevant food. One thing we do at all of our

Humanitarian Centers and the Arrival Center is 100%
of our food is halal. Just as an example, when we
started to see Muslim guests, initially, we had a
food truck, but that was only a temporary solution.

And then we just figured it'd be easier to make sure
that people didn't have to choose between different
food options, they could know that all food was
culturally appropriate for them.

Then I won't tell my story about this, but then after that we did a campaign to have people evaluate meals, because we had this interesting problem of "What meals do people from Senegal and Venezuela both like?" And there is an answer to that question, but

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you only know if you ask people and have them rate the individual meals. And the answer is Italian food.

DEPUTY COMMISSIONER SARKISSIAN: From HPD's perspective, in terms of like site selection, hotel site selection, you know, the -- the criteria Commissioner Park rattled off is our criteria too, right? In terms of protocols and outreach, that's exactly what we're supposed to do.

So first, it'll be helpful if maybe you can tell us where this hotel is. So between the three of us, we could tell you who you need to reach out to if you ever have a problem. That would be helpful. I know sometimes the outreach doesn't work. I know for Councilmember Won, we had a hotel that we stood up in her district, and we didn't make the connection. So that's on us. And we've got to do better. So let us know where it is, we'll do better, we'll reach out to you and, you know, you'll have a point of contact at the very least that you can reach out to if you have issues.

COMMISSIONER PARK: Also, if you want to just send any one of us, we'll sort it out on the back.

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DEPUTY COMMISSIONER SARKISSIAN: Sure. You can do that too. Yeah.

COUNCILMEMBER JOSEPH: I sure will. All right.

CHAIRPERSON BREWER: Councilmember Vernikov?

COUNCILMEMBER VERNIKOV: Thank you chairs.

First, I'd like to just clarify how many emergency contracts which provides services to migrants have been executed since October 7, 2022, when the mayor declared a state of emergency?

MR. DIAMOND: So, thank you, Councilmember. terms of contracts to respond to the emergency (and I would clarify in that way) we're looking at-- at about 205. It is changing every day, but we're looking at about 205 contract actions. The-- the reason I caveated myself, Councilmember, is because (as Commissioner Park spoke well about) a lot of this response to an emergency, it can be an amendment to an existing contract that you're leveraging, it can be an emerg-- it can be a full emergency contract. In some cases, we've done full RFPs, full bids to respond to it.

So I would classify this as-- these are the contracts that we're tracking as our response to the They aren't all going to be procured emergency.

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through the emergency method. So we would say about 205 contracts.

COUNCILMEMBER VERNIKOV: Okay, thank you. what's the total cost these contracts add up to? Do you know?

MR. DIAMOND: So in terms of the costs, I will defer to the testimony that I believe George gave. think it was \$2.08 billion of the estimated costs. think it's important to note here: The cost and the contract value -- So the contract value for that amount will not be that same amount. And there's a few reasons for that. I referenced-- On a base level, of course, an agency might not spend that full amount. That's its maximum. That's what their maximum that they could spend. But also, if there's a leverage contract -- all right. So you have a contract where, "This is what I need to do, but I don't have the scope, I don't have the money in there to do it, I need to amend it. I need to add that to it." So if we add the entire max to that number, you're going to be capturing a lot of things. that number that George was able to provide from OMB, I think is-- is by far the most accurate number in terms of our costs right now.

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In terms of contract value, I find it both underinclusive and over-inclusive, because it's both
failing to capture, and capturing more than it
should. So, I would defer to the number that George
testified to.

COUNCILMEMBER VERNIKOV: Okay, thank you. And how many of these contracts are with for-profit vendors?

MR. DIAMOND: I don't have that exact data before me, Councilmember. I'd be happy to follow up on the exact amount. I would note, I think, as Commissioner Park spoke, about 127 of these, or around there, are with DSS. Now of course—— So I think that gives you a good example. DSS their—— their program is based with nonprofits.

So the vast majority of these contracts are through DSS. I don't have an exact number on the business organization type. But I think that's a-- a helpful guide.

COUNCILMEMBER VERNIKOV: So it's about 127?

MR. DIAMOND: It's certainly over half. I'll
have to get-- get back to you with specific numbers.

COUNCILMEMBER VERNIKOV: So over half. Okay.

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And so why were for profit vendors without experience selected, versus those vendors who have experience running shelters?

MR. DIAMOND: So in terms of any contract decisions, I'll turn it over to the to the procuring agencies.

COMMISSIONER PARK: So let me just clarify, I think we may have got-- flipped the numbers there. The 127 that were referenced, those are DSS contracts. And those are-- those are almost exclusively with not-for-profits. So I just-- I couldn't hear. It sounded like maybe we heard-- we were interpreting the 127 as for-profit.

COUNCILMEMBER VERNIKOV: So we can assume the rest of for-profits?

COMMISSIONER PARK: Uh, no. Not necessarily. I think we're-- we're-- as Charles said, we'll get back to you on the split. But I just wanted to clarify that the DSS contracts are largely with nonprofits.

With the for-profit contracts, sort of across the board, there's going to be a mix of vendors that are doing exactly the work that is squarely within their wheelhouse, right? So, if we are contracting at
These actually probably are not in the number because

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2 we're leveraging our existing contracts, but we have 3 three contracts with food vendors. They're for profits, right? They're-- They're companies that--4 that provide bulk meals. That is exactly what they 5 do. It's what they've done for us for many years. 6 7 They are for-profit companies. In other cases, you have-- there are instances where we're working with 8 organizations that have stepped outside a little bit, because we are working in such an unprecedented 10 11 space. But I'll let my colleagues chime in.

DEPUTY COMMISSIONER SARKISSIAN: Yeah. Just, you know, from HPDs perspective, you know, we have contracted with for-profit companies that just have an expertise that we needed based on the programmatic objectives that we needed to achieve, you know? So for the kind of Upstate program, you know, it is a program where we--

COUNCILMEMBER VERNIKOV: I'm sorry, the expertise to service migrant communities?

DEPUTY COMMISSIONER SARKISSIAN: Yeah, the expertise to stand up shelters quickly in places that we've never been, you know? And so, with DocGo, they have this expertise, this, like, logistical expertise, this ability to mobilize quickly, hire

2 staff quickly, stand up an operation in a short

3 amount of time.

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And then they subcontract with a bunch of different entities. Some of them are for-profit, to Commissioner Park's point. Our food vendors are often for-profit. The security firms are for-profit. The laundry firms are for-profit. But a lot of the case management and social work are subcontracted to nonprofits.

COUNCILMEMBER VERNIKOV: Okay, thank you. And speaking of DocGo, can you just tell us what were the specific reasons or criteria that led to the selection of DocGo, specifically?

DEPUTY COMMISSIONER SARKISSIAN: Sure. So we selected DocGo, because they have this experience that we know about, because, you know, they are a contractor for the City of New York, particularly H+H, as Dr. Long mentioned earlier, that's done a lot of this type of work in the past, where, you know, for testing, for test and trace, for setting up, you know— for setting up essentially vaccination centers, for setting up testing centers, for doing all that, and pushing into various different communities, hiring a bunch of people and operating

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very quickly, and mobilizing, this -- they have a history with us doing that. So, we were familiar with them operationally.

So, when we reached out to them, that that's why we reached out to them: For this specific objective Upstate.

COUNCILMEMBER VERNIKOV: And so were any alternative providers considered.

DEPUTY COMMISSIONER SARKISSIAN: Yeah. So at the moment when we when we contracted with DocGo (this was again back in spring 2023), we reached out to our sister agencies to figure out who's-- who's able to do this work in-- in New York City and Upstate, right? So, we met a lot of different entities very quickly, in a matter of days, that provide a lot of the services. From the DHS folks that do this type of work, we're all kind of tapped out, you know? They were at capacity. These are a lot of the nonprofit providers that Commissioner Park told you about a little moment ago. And we reached out to H+H as well, and they had a few vendors that they were working with. We met a lot of them tried to understand what they're capable of doing, and when

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they're able to do it, what kind of capacity they had. And so we chose DocGo through that process.

CHAIRPERSON BREWER: We're going to go to the next Councilmember. Do you have more questions, or...?

COUNCILMEMBER VERNIKOV: Yeah, just--

CHAIRPERSON BREWER: Quickly. Go ahead, because we're trying to be fair, but one more.

COUNCILMEMBER VERNIKOV: I think, uh, Chairwoman, Councilmember Yeger gave me two minutes of his time.

CHAIRPERSON BREWER: Go ahead. Go ahead.

COUNCILMEMBER VERNIKOV: Thank you.

Um, can you just tell us what type of services are provided by the DocGo contract?

DR. LONG: Can I-- Can I start with that? Just I think you're getting to an important point. I just wanted to clarify in terms of how we use our vendors on the-- at our H+H sites.

So, we again break down the different services, we have. One service is intake. You need to have somebody to check in people as they're arriving, food security, laundry, cleaning, the rooms, medical, you know, a variety of things.

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And we-- we've used DocGo to provide intake and some services like that. But I just wanted to-because I don't think I've said this so far in the hearing: DocGo is not the only vendor that we use to provide those services. We have other vendors like MedRite that are able to scale to the capacity that we need them to at the speed that we need them to, and provide services that they've shown that they are able to provide at our site with our oversight.

So I just wanted to-- I didn't want to leave the impression that DocGo, for example, across our city sites was the only vendor providing these types of specific services.

COUNCILMEMBER VERNIKOV: Okay, thank you. So, can you just clarify what services are provided by the DocGo contract specifically?

DEPUTY COMMISSIONER SARKISSIAN: So, for the DocGo contract with HPD, specifically for the Upstate Hotelling program, I'll rattle off those services. So, they're the exact same services that we provide at our HERRCs down here in New York City. So they're required to provide shelter, food, laundry, case management, and social work. So, the exact same services that are provided here are provided up

actually done -- What we've actually done over the

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last month-- We've heard a lot of feedback from our 2 3 Upstate partners about clients who are trying to get 4 to appointments, legal service appointments, medical 5 appointments, and you're using the DocGo shuttles, right? And the way the shuttles work in some of our 6 7 Upstate communities, they do big loops, you know? 8 And sometimes the loops take two to three hours. you could be done with a medical appointment in 30 minutes, and you're waiting for the same shuttle to 10 11 take you back home, right? So, what we've done now is we've switched from the shuttle service to more of 12 13 a metro transit service. So, what we're doing in our Upstate communities like Albany, Rochester, Buffalo, 14 15 we're giving our asylum seekers MetroCards, bus 16 passes.

CHAIRPERSON BREWER: They hardly have buses that come any faster than the shuttles that you just described.

DEPUTY COMMISSIONER SARKISSIAN: Well, there's predictability, at least, to it.

CHAIRPERSON BREWER: Okay. All right. I just-DEPUTY COMMISSIONER SARKISSIAN: There's a
schedule, and they can choose when they come, and
they can choose when they go.

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CHAIRPERSON BREWER: When was the last time you

3 were in Rochester?

DEPUTY COMMISSIONER SARKISSIAN: When was last time I was in Rochester?

CHAIRPERSON BREWER: I'm just saying. Okay, thank you.

Councilmember Ariola?

COUNCILMEMBER ARIOLA: Thank you Chairs. Thank you all for testifying today. Before a Commissioner Iscol left. He mentioned that DocGo was registered, and he said he-- it was-- it was registered and filed with the Comptroller's office. Was there also discussion with the Comptroller's office prior to that registration and filing?

DEPUTY COMMISSIONER SARKISSIAN: So before—

Like, we— we had to actually check in with the

Comptroller's office before we could move forward

with the contract, period, right? And so we got a

letter from the Comptroller. He had some concerns.

We responded to that letter and addressed his

concerns in a letter from my Commissioner to the

comptroller. And we're obviously going to have a

very close relationship with control over the next

few months, you know, as he audits this contract.

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COUNCILMEMBER ARIOLA: Thank you. Mr. Blanco, so, we've talked a lot about contracts that are failing, but I'm sure there are other contracts that are very successful. Would you like to speak to

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those contracts and what measures NYCEM has put in 7 place so they can better assess when awarding

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contracts?

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think is vastly different than the HERRCs and the

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Councilmember. It might be helpful for us to maybe just take a step back and talk about sort of the respite center operation that NYCEM runs, which is I others, the DHS and HPD systems. So when we're talking about the respite centers,

MR. BLANCO: Sure, thank you for your question,

we're really talking about this sort of short-term sheltering operation at various places throughout the city. You know, NYCEM is responsible for providing It's really providing a roof and three meals a day to folks. So really the basic services that folks need to survive. So, again rent, we provide staffing for all of the sites in conjunction with H+H. So that provides security, fire guards, frontend staffing for intake. We provide all the supplies and equipment for the initial setup of the sites,

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right? And so that's anywhere from cots, to snacks, to any sort of hygiene needs that folks need, so shampoo, et cetera. We also provide work around basic cleaning and maintenance of the facilities. And so as folks can imagine, for a lot of these sites, a lot of them are maybe not in the best state of repair. And so there's constant need to sort of clean up, as well as to maintain the facilities.

I think, again, we have a lot of success as far as the vendors that are providing services at our Again, we have constant check ins with our partners here at this table, right?, because it is a whole city approach. We're utilizing both our vendors as well as H+H's vendors for a variety of the services. I think we have two daily site check-ins, one in the morning and one in the evening. an agency leadership check in first thing in the morning after the site check ins.

And so with regards to the vendors that we've had at our sites, through H+H's contracts, for instance, Rethink and Long Island Com, who does food services, and we've had a very sort of strong track record of success. They've been delivering high quality food

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services. They've been responsive to any sort of our needs and concerns.

As we said before, like, we take all of our incident reports very seriously. We're monitoring constantly all of our vendors, and we have regular check ins with all of our vendors as well as with H+H who oversees a large number of our contracts. so, yeah, I mean, I think with regards to just the performance of the vendors at our sites, again, like a strong track record in providing security services in food, as well as just again, a lot of the work that's being done to just maintain the facilities, a lot of cleaning, a lot of work that's being done to repair plumbing and heating and all sorts of issues.

COUNCILMEMBER ARIOLA: Mr. Blanco--

DR. LONG: I think, Councilmember, can-- Oh, sorry.

COUNCILMEMBER ARIOLA: Mr. Blanco, we were told that a lot of the respite centers will be closing down. How many respite centers across the city will be closing down?

MR. BLANCO: I don't have that figure right now. What I can say is, I think I think at our peak, we were at 16 respite centers. I think currently we're

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 1 2 at 12. We closed the two sites recently at the 3 McCarren Park Recreation Center and Sunset Park. 4 Again, we're evaluating the entire system as a whole, to understand sort of which are the most efficient 5 and which are-- which are the least efficient. 6 7 think, particularly as we stand up additional sites, 8 whether that's through HERRCs, whether it's through these new sites from the federal government, you know, it's really going to be dependent upon how the 10 11 system, sort of -- the needs sort of grow throughout 12 the system, right? As folks have been aware, there's 13 been a huge increase in the last few weeks of the folks that we're seeing. I think there was an 14 15 article yesterday about the number of folks that crossed the border. And we anticipate that to 16 17 increase the number of people that we're receiving. 18 So, it's really going to be dependent upon what we're 19 seeing as far as arrivals, as well as the other 20 expansions and contractions throughout the system. 21 COUNCILMEMBER ARIOLA: And out of your sites, how 2.2 are you evaluating which ones to shut down? 2.3

MR. BLANCO: We're working with city hall to sort of understand, sort of, costs throughout all of our systems. And so working closely with OMB and the

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Office of Asylum Seekers, we're working to just

understand, you know, what are the needs that we're

I think, particularly as with regards to our

systems, right?, as I mentioned before, it's fairly

bare bones. I think with regards to the changing of

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seasons, that's a big concern for us, preparing for winter. And so viability for us is looking at what

are the new needs that are emerging every day, as we're seeing the change in season, the change in

arrivals, just the change in the needs of the

populations that we're serving.

CHAIRPERSON WON: Okay, we're going to turn it over to--

COUNCILMEMBER ARIOLA: Just-- No. I really hadn't finished my questioning. I'm sorry, Chairs.

CHAIRPERSON WON: Oh, we're going to come back, because we have second rounds for folks.

COUNCILMEMBER ARIOLA: No, but this was still part of my first round. I just kind of got hijacked.

CHAIRPERSON WON: Okay.

COUNCILMEMBER ARIOLA: Yeah, I just have a question. So there's been a lot of discussion about the lease signing at Floyd Bennett Field. What is

like 200 days. That is for a standard, you know,

3 | nine-year-or-longer contracted site. For these

4 emergency sites, we're notifying as quickly as we

5 possibly can. There have absolutely been some

6 instances where it is the day of, and I know there

7 was at least one phone call I made to a councilmember

8 | who's not here, but where I called him personally to

9 say the bus is on its way. And I hate doing that.

10 But, you know, we have been in really, um, urgent and

11 | emergency situations.

any particulars.

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You know, I will-- It is-- It's a process in this recent-- in the-- over the last year that we have-- have really struggled to keep up with given the pace of the openings. There were-- it is-- it's now that it is a whole of government effort. It is-- it is more predictable, but early on, when DHS was the lead, there were days or weeks where we were opening four, five, six sites. And I will-- You know, to the extent that we dropped the ball, I will

COUNCILMEMBER AVILÉS: Sure. So just for clarification, for a typical site, at least 30 days prior to its opening?

own that and -- and certainly happy to follow up on

COUNCILMEMBER AVILÉS: And 200 days--

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COMMISSIONER PARK: Correct, and it is--

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COMMISSIONER PARK: Is more like average. Like

yeah, we will notify -- we don't generally notify on a site, you know, as soon as we are through the procurement process, and given the fact that we have-- that most of our typical sites involve construction, we will notify as soon as we possibly can.

COUNCILMEMBER AVILÉS: Got it. And so-- so in my short tenure, I've never experienced any of these. Certainly I've experienced -- I just discovered a new facility in our district that I had no idea about. In fact, my most reliable information source are the residents on the block who see the activity of moving in supplies into a building, of when shelters are being opened. And I understand this has been an emergency, and we're working better at it, but even most recently, we discovered a new facility in the district that your staff didn't even have information about. So, I'm going to-- I'm going to get there.

Again, there is certainly Grace here, because we are operating under constraints. But this has been an ongoing issue, that -- of opening up a facility

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2 doesn't happen within 24 hours, right? For all 3 intents and purposes, the agencies are-- are inspecting these facilities to make sure they meet 4 certain standards, they're moving things in, they're 5 gathering supplies. It doesn't happen in 15-- you 6 7 know, a day. And so I just have to appeal for 8 increased courtesy, to-- to collaborate with us so that we can support, because our community has 9 received all manner, and has many facilities in it. 10 11 And we have wanted to support, but we're constantly 12 at the back end playing defense and trying to make

something out of nothing.

really thanking you for your understanding that the unusual set of circumstances. I think we should touch base offline and make sure that we-- that the DSS has all of the most appropriate communication. You know, maybe it is something as simple as not having the right phone number, right email address. I would also say, you know, there are multiple agencies here, obviously, opening sites. So we should also just make sure that that we as a-- as a team are consistently notifying, you know, because--because DHS does have a large shelter footprint, we

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do have protocols that are maybe a little bit newer to some of our sister agencies.

COUNCILMEMBER AVILÉS: Yeah. No. There's definitely some sharing, some sharing of challenges. But in terms of the food you mentioned, and the reason why I'm directing it to you, Commissioner, is because most of the facilities in my district are run under your agency purview.

In terms of the food, most recently, we've received pictures of boxes of Cheez-Its and the peaches in the syrup, and people saying that they have received a care-- care package of tuna fish and crackers, which is supposed to be their meals for the day. This is-- Yeah, I'd like to-- I'd like to know how does-- how do we confuse that with three meals a day?

Sure. So there-- I think this is a reflection of the various models of sheltering that we have going on in the face of this emergency. And I'll start, and-- and George can chime in.

So in some of the points of time where we have—have really been at peak capacity, we have placed—we as a city have placed some families in scatter—site hotel rooms. So rather than in, sort of, the

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typical model that we've been talking about the City, 2 whichever agency is lead, has bought out the entire 3 4 There is no security at the front door. hotel. There is -- is organized structure. There have been instances where because we don't have-- we have 6 simply hit a wall, and we have actually just placed a 7 family in a hotel room. So there's maybe, you know, 8 in a 100-unit hotel, there's-- there's four rooms that are being used. And this is a hypothetical 10 11 example, right, but for rooms being used for -- for a 12 client. In that case they are getting, we want to 13 make sure-- We understand people have very limited resources, they're getting shelf-stable food, so that 14 15 they are able. Those are short term placements. 16 if somebody, you know, if they reach the end of that 17 and still have an ongoing need, they'll be moved to 18 something that is more stable.

COUNCILMEMBER AVILÉS: Okay.

COMMISSIONER PARK: In the DHS facilities where we have where— we have bought out the entire hotel, we are providing three meals a day.

COUNCILMEMBER AVILÉS: I'm not sure that's the case. In some-- In a facility in my district where the Cheez-Its were good the first two days, and then

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CHAIRPERSON BREWER: Thank you very much. Um, some larger question: Can you explain what checks and balances are absent from the emergency procurement process, versus the traditional procurement that makes it so much faster to do the emergency?

I think that's kind of the overall policy question that maybe you're trying to answer, we're trying to answer. We want nonprofit. We want less expensive. We want high quality. I think we all want that, but maybe we get it in different ways. Go ahead.

MR. DIAMOND: Absolutely. So thank you, Chair Brewer. In terms of the overall structure of comparing an emergency procurement to a standard procurement (I know as Director Florez had testified previously on separate counsel hearings about the differences between the two), it essentially comes down to timing. The standards are— are going to remain the same in terms of vendor integrity, in terms of vendor responsibility.

In terms of competition and evaluation, I think the biggest difference we can say is if you use a CSB, a bid, an RFP, if you use any of these other

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methods, it's going to tell you exactly how you have to select and evaluate, whereas an emergency procurement is much more contextual. It's about the idea of using as much as—as much competition as is possible and practicable.

So I think the major difference is in it gives an agency the flexibility to meet the emergency in that different ways. We've shown-- So DSS has a very specific way, which is very similar to its normal way, and it's kind of using it and just saying, "Okay, great, I can use that," and go ahead, that's not going to be the case for others.

So I'd say systemically where you're going to gain time in particular is the fact that a contract is considered effective, long, long, long before the period that we would say filing or registration in a normal contract. So that's-- It's a combination of timing, and-- and kind of a much more contextual analysis.

CHAIRPERSON BREWER: I guess that's why DocGo got selected. But I have to say, if that's the answer, then we should be working with our nonprofits in the city of New York to get them. United Neighborhood Houses is huge. They can handle this. I'm just

- 2 saying, I know they can. They are multimillion
- 3 dollars. So as time goes on, thinking proactively,
- 4 God forbid, there's another some kind of crisis,
- 5 stick to our own, and to the nonprofit community, and
- 6 have them prepared for whatever you think is the
- 7 faster way.

- 8 MR. DIAMOND: Absolutely. And Chair I would add
- 9 to kind of picking up on an earlier-- an earlier
- 10 moment about moving away from emergency contracts, I
- 11 | would like to make it clear, it is absolutely the
- 12 | City's policy to move away.
- 13 CHAIRPERSON BREWER: But it hasn't happened yet.
- 14 | I see some two sixes out there like two-oh, two-six?
- MR. DIAMOND: Completely, but we're constantly
- 16 looking. Every contracting situation is saying where
- 17 can we make this the most competitive possible?
- 18 CHAIRPERSON BREWER: Okay. Question for Dr.
- 19 | Long: So I like that Checkbook thing that the
- 20 | Comptroller has. I remember when it started. But
- 21 | you don't use it. So-- Because you are not a city
- 22 | agency. So how do we keep track of you, as your
- 23 contracts, without the Checkbook? What is our method
- 24 for being as transparent as Checkbook.
- 25 DR. LONG: Well, I'm not familiar--

- 2 CHAIRPERSON BREWER: We can't just call you.
- 3 You're not-- You don't know Checkbook?
- 4 DR. LONG: I'm not familiar with Checkbook, but--
- 5 CHAIRPERSON BREWER: Everybody else is familiar
- 6 with Checkbook except for you.
- DR. LONG: I'm just a primary care doctor.
- 8 CHAIRPERSON BREWER: Yeah, yeah, yeah. Please.
- 9 Give me a break. [LAUGHTER]
- 10 DR. LONG: But, I will say-- and I know the
- 11 | Comptroller can correct me when he testifies, but I
- 12 | believe all of our contracts--
- 13 CHAIRPERSON BREWER: [TO COMPTROLLER LANDER:] Can
- 14 | you explain to him at some point what Checkbook is?
- 15 Thank you.

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- DR. LONG: Maybe afterwards, Brad.
- 17 | COMPTROLLER LANDERS: He's giving me a lot of
- 18 | tours. I'll be glad to give him one.
- 19 CHAIRPERSON BREWER: I was there when it started,
- 20 of course. Go ahead.
- 21 DR. LONG: You were.
- 22 | CHAIRPERSON BREWER: I was there when everything
- 23 started.
- 24 DR. LONG: I believe at this point that all of
- 25 our contracts have been through City Hall, shared now

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with the Comptroller's office. So going forward, we

3 look forward to following up more about that.

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CHAIRPERSON BREWER: Okay, because it's not

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transparent, just FYI.

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Um, the other question I have for-- Just going

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back to HPD, and the worship, faith-based. How many

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are actually up and running? Maybe you told us this,

but I don't remember.

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MR. BLANCO: Two.

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CHAIRPERSON BREWER: Just two.

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MR. BLANCO: Two in the Bronx.

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CHAIRPERSON BREWER: Out of 50.

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MR. BLANCO: 50 is the goal.

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CHAIRPERSON BREWER: So what's the timing?

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that going to work?

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MR. BLANCO: It's slower than you'd like.

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CHAIRPERSON BREWER: No, I know it's slow.

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MR. BLANCO: So we have a couple more that are in

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the queue for the next couple of weeks. You know,

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they'll-- the-- they will be ready when we feel like

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they're safe.

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CHAIRPERSON BREWER: All right. I -- we will talk

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about that later.

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2 Um, the other thing is the unions are not
3 participating in building these big tents. What's
4 going on with the unions and the tents?
5 I think that's for you.

Unions, and tents, and construction. Are you using union labor?

MR. BLANCO: So NYCEM is not holding the contract for the tents as of now. Like, as we mentioned, it's still very much under discussion. But we'd be happy to follow up with--

CHAIRPERSON BREWER: What's the thing on Randalls Island, if it's not a tent?

MR. BLANCO: That's not a NYCEM contract.

CHAIRPERSON BREWER: Okay.

MR. BLANCO: We're happy to follow up with DCAS, who holds the Garner contract, and follow up with you.

CHAIRPERSON BREWER: Does anybody know about this contract? No? There's little problem with silos.

You know? You've heard the silos? Okay. I'm just saying-- All right. So you don't know anything about it? All right, go ahead.

CHAIRPERSON WON: For the places of faith, we've, we're seeing reports all throughout the city of

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places of faith that are housing migrants. And you're stating that there's only two contracts out there. Can you explain what's going on?

CHAIRPERSON WON: Because they're clearly being bussed by MOIA and other city agencies to these places of faith.

DEPUTY COMMISSIONER SARKISSIAN: Yeah, we're--

DEPUTY COMMISSIONER SARKISSIAN: Yeah, so the two that I'm talking about are the two that we've contracted with, you know? Sometimes houses of worship, you know, do their own independent thing where they reach out and, you know, help asylum seekers. This is like a city contract. And that's why we're trying to make it safe and work out well, you know? And give the houses of worship the support they need, quite frankly, to do this.

CHAIRPERSON WON: So are the places of worship that are currently housing migrants going to get a contract?

DEPUTY COMMISSIONER SARKISSIAN: So if there are other houses of worship, other than the two I mentioned that you know about, just let me know, and we'll reach out to them and get a sense of what's happening there.

CHAIRPERSON WON: Okay. My next question.

2 3 before I go to my next question, this is for MOCS, 4 5 6 7 8 9

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for-- We received some of the agency some emergency contract notifications, but they often go to a variety of different people in the council, can you direct ACCO's at your agencies to send contract notification to council finance on the speaker's leadership team? So, we are unable to track all of them because it's being sent to different people. The people that the speaker's team would like it to be sent to are Richard Lee, which is the Finance Director for the Council, Jonathan Rosenberg, and Florentine Kapoor. And we can get you those emails as well through Alex.

And going back to MWBEs: What guidance has administration issued to agencies and contractors regarding standards and best practices for contracting with MWBEs during emergency situations?

MR. DIAMOND: Absolutely. Thank you for that question, Chair Won. So, as it comes to the city's policy regarding emergency procurements and MWBEs, I would note, the recent -- relatively recent now, Executive Order 36, regarding one of the aspects of it was directing city agencies to ensure that when

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this administration takes very seriously.

In this building, every Monday, we have a very

proposal or quote from MWBEs. It's something that

possible that they are getting at least one bid

specific meeting with our procuring agencies about MWBE procurement, and how we maximize the equity of our response. I think we saw in many emergency scenarios that that can fall by the wayside, and that's something that we take very, very seriously.

I would note, again, as we talk about the proportions of types of organizations we are contracting with, nonprofits are not MWBEs by the definitions. So of course, there's-- you know, it's a balancing the desire to work with CBOs, and the desire to work with city-certified MWBEs. It's something that we take very seriously.

CHAIRPERSON WON: Do you know, what percentage are MWBE's currently?

MR. DIAMOND: Specifically, I'd be happy to get back to you. I don't have the data in front of me as to how many are— the percentage of our contractors would be, or a percentage of that contract value, but I'd be happy to follow up with your office.

we could calculate that as something that can't be certified as MWBEs in our calculations?

COMMISSIONER PARK: Sure. So just to clarify, I think we-- we need to get back to you on the exact

more time the number of nonprofit contracts, so that

CHAIRPERSON WON: Okay. We'll follow up on that,

And then Molly, could you repeat for us one

number of not-for-profit contracts. Of the 205 that Charles mentioned, 127 are DHS contracts. And so we are-- virtually all of those are with not-for-profit organizations. But that is indicative. It's

not the final answer, and we'll circle back.

CHAIRPERSON WON: Okay, thank you. And for DHS
per Passport, there is a pending amendment to HANYC,
the Hotel Association Foundation's contract with DHS
to amend the contract from \$237 million to \$1.365
billion through August 2026. Can you help us
understand: Why did DHS deem it necessary to hire an
intermediary to source space for asylum seekers,
especially to renew it now, or to extend the contract
when you know that you've been at full capacity and
you have sourced every single hotel possible?

COMMISSIONER PARK: Sure. So we-- HANYC is-- the primary role that they are playing is as a fiscal

agent and not as a source, they-- sourcing agent. 2

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They do help with the sourcing, but the primary role

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is that the payments to the hotels themselves are

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passing through HANYC, and we do that so that it

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so that the not-for-profit doesn't have the

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responsibility and the financial liability of-- of

takes it off of the not-for-profit contract, right?,

dealing with the hotel. It smooths the process for

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us as an administration. We are working really hard

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to make sure that we are providing quality services

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with more or less-- to, you know, a population that

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is 70% or 80% larger than it was 18 months ago, and

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our staff is certainly not 80% larger.

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16 managing the HANYC contract, and they are managing

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the individual payments to the hotels, it's a really

So, by working with a fiscal agent, where we are

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efficient way for us to do business and make sure

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that we aren't putting too much obligation on our

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not-for-profit partners.

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So we are extending -- The bulk of -- The vast majority of the dollars in that contract are passed

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through rent payments to the hotels. Although we

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hope not to grow our hotel footprint anymore, I'm not

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going to-- I'm never say never, because this has been

1 such a challenging window. But you know, certainly 2 3 we have dramatically slowed the pace of our growth of 4 our hotel footprint. But we also know it will take some time to transition to other kinds of shelters. 5 So, we are extending those hotel contracts. We want 6 7 to do it one time rather than doing it year-by-year, 8 so that we have some predictability. It helps us manage our contracting workload. And there are cancellation clauses in -- in every contract, both 10 11 with the individual hotels and with-- with HANYC. So that if we-- if it turns out we don't need the 12 13 capacity, we can stop. 14

CHAIRPERSON WON: Why was this contract not publicly bid?

COMMISSIONER PARK: HANYC also responded to our RFP.

CHAIRPERSON WON: So, you're saying that it was publicly bid?

COMMISSIONER PARK: Correct.

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CHAIRPERSON WON: Thank you.

CHAIRPERSON BREWER: Just about Arrow. Back to Sometimes it's Mulligan Security and Arrow. Why are they at the same facility? And then second, who determines how many people in terms of security

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are necessary at a particular facility? And also, finally, they are making at least from my calculation, sometimes \$72,000 a year, is that normal

DR. LONG: So great questions. In terms of the, I'll talk about (I'll just a couple of notes here) the cost, and then the-- how we determine the number needed, and then about --

CHAIRPERSON BREWER: Mulligan

for a security officer at this level?

DR. LONG: Arrow versus Mulligan.

So in terms of the costs, we can get back to you with more precise numbers about the cost that we're paying the security vendors for the guards they're providing. I will note the numbers you're using might be from when Garner was subcontracted with Mulligan earlier on in the crisis. Since then, we've sought to reduce costs. So the number may be different than -- I think, is different today. that's what I can circle back with you about.

In terms of the number needed, we do walkthroughs with the NYPD. We look at, depending on the number of entrances and exits, and depending on the number of floors and the unique layout of each site, we determine together what the need in terms of the

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2 number of guards would be, and that's how many guards

3 we have at each site.

In terms of Arrow versus Mulligan, our intention is to have one vendor per site. I would love the example, which we can look into afterwards, about if there maybe— it could have been a special circumstance or something like that. But then of course, going forward, our ability to reduce costs is going— the most important thing we're doing is again, the competitive RFP to introduce competition for cost effectiveness and quality into the process. That RFP is closed, and we look forward to evaluating the results of that as soon as we can.

CHAIRPERSON BREWER: I don't think you need as many people. I would like to see-- I saw at the bottom if I remember correctly, like the ESL contract, the OSHA contract, services to get you back at work kind of contracts? \$25,000 each compared to the monumental millions. So that's wrong. In other words, why are we not using our opportunities to spend money to get people to work? Now, of course, thank goodness for Tom Perez and everybody else in the White House for thinking that they can pull off hopefully, some TPS. But it's just crazy for me to

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service.

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS be spending money on Arrow, DocGo, et cetera, and not for the nonprofits that get people back to work. somebody comment on that? That's what we need. do they want? They want jobs. They want to learn They want training, et cetera. But we're English. spending money on guards, and I don't know about these caseworkers at DocGo. Can somebody answer this? Why we're not spending more money on these other kinds of services? It said \$25,000 on my list. DR. LONG: I can start with just a couple of thoughts. And actually this goes back to Councilmember Ariola's question in terms of, "What is success?" "What does success look like so far?" And I'll give a concrete example. One aspect of success to me is that we've had 24,000 casework encounters with our asylum seekers. I am a true believer in case management. I view within primary care medicine, my medical role is that of a medical case manager. I think that needs to be the backbone of our response going forward. And we do use our vendors to provide for us people that provide that The reason case management is so important

25 seeking asylum, of work authorization. We're

is people are at different stages of the process of

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assuming to know exactly how many people fall into
each bucket and have targeted legal outreach,
targeted outreach for those who would qualify for
resettlement programs. That's-- that's going to be a
game changer in my mind.

So, I just want to defend the casework and case management. I do think is a really important part of the process. That is not in any way intended to say that I don't agree with you about the importance of nonprofits, which I'll see if anybody else wants to weigh in on.

DEPUTY COMMISSIONER SARKISSIAN: Sure. Like the- Particularly for some of our Upstate locations, you know, we partner with nonprofits that have actually (particularly in the Erie County case) that have actually been serving refugees and asylum seekers for years, you know? Those are the--

CHAIRPERSON BREWER: Yeah. I know them. I know the--

DEPUTY COMMISSIONER SARKISSIAN: Yeah. And they're-- and they do great work, and they care deeply, and they're engaging our folks, trying to help them down the road, connecting them to legal service providers, connecting them to, you know,

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potentially the-- the next need their child might have, an ESL program, I mean, you know the--

CHAIRPERSON BREWER: It's just not happening here. In the hotels that I'm in and out of, there's no ESL. A little bit, but not enough, five. And there isn't enough OSHA, et cetera, et cetera.

COMMISSIONER PARK: I think, Councilmember that we absolutely are addressing a hierarchy of needs, right? Getting people sheltered fed and safe, accessing -- connecting to the very basic health care, initial key health care that Dr. Long mentioned. Those have been the focus. Which is not to say that the other pieces are not important, and we're working. There are a lot of agencies that aren't at the table here because they aren't-- they aren't necessarily the leads, but had been providing really amazing work. We're partnering with the DYCD. We're partnering with-- with ACS who has been able to connect families to services as well. We continue to look for ways that we can expand what we're doing. But at the end of the day, we keep coming back to our touch points: Are people sheltered? Fed? With access to medical care?

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CHAIRPERSON BREWER: Okay. I mean, there may be a disagreement with that, but I appreciate what you're saying.

CHAIRPERSON WON: I just want to put on the record to return to what we were talking about for HANYC, per Passport and Checkbook, HANYC was an emergency contract. It was not traditional sealed competitive bidding through normal procurement process. We saw a letter in Oasis for the bid, which seemed to be written with HANYC in mind. We are curious about how many other entities bidded for that contract. Could you share that?

COMMISSIONER PARK: So I will certainly follow up after the fact. My understanding is that they did bid through the-- the Sanctuary RFP that we put out, right? So it was an emergency RFP, but it was a competitive process.

I don't know that anybody bid for exactly the same suite of services. It is a somewhat unusual function. But again, I can certainly follow up with more specific details after that.

CHAIRPERSON WON: Okay. Thank you. And I-- And to follow up to what Councilmember Brewer was sharing for the caseworkers. I agree with Dr. Long, they're

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incredibly important, but I want to make sure that 3 it's on public record that according to the DocGo contract, they're supposed to be 24 hours a day, \$75 4 per hour, which means that if you are working seven hour days per week for five days that the caseworker 6 7 for DocGo gets \$126,000, whereas the average pay for a caseworker in New York City is \$55,289. I don't 8 know for the H+H contract, the caseworkers have a different pay scale. Do you know off the top of your 10 11 head?

> Um, I'm not sure off top my head. DR. LONG:

CHAIRPERSON WON: Okay, we'll follow up on that.

Um, my last few questions is about the unions for MOCS. Has the agency been ensuring that emergency contractors are complying with labor standards and applicable labor law?

MR. DIAMOND: So Council-member -- Chair Won, agencies are required to comply with that labor law, regardless of the use of an emergency procurement or not per se, right? It's going to depend on the characteristics of that -- of that work related law.

So we have done so, I would say. I know that unions have come to us before and said, "Hey, we're concerned about some program decision." As you know,

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agencies, with City Hall about instances where that's happened. And if unions have those concerns, we've--we've communicated them. Although as you know, we don't approve emergency procurements in the same way that we normally would.

that's not MOCS's traditional role. However, we do

hear that we are constantly in communication with

CHAIRPERSON WON: Okay. And then for the other agencies, I know that for HPD, we have contracts, contractors rebuilding Austell Place, for example, in my district. Are there— Are we aware of any vendors selected from unionized companies? Are these contracts subject to prevailing wage requirements? And are agencies auditing to ensure that prevailing wage is enforced where applicable, and have any violations been identified?

DEPUTY COMMISSIONER SARKISSIAN: Yeah. Let me—Let me get back to you, Councilmember. We'll figure out who the folks were, what they were doing, how much they were getting paid, and if there were any violations for Austell.

CHAIRPERSON WON: Okay, we'll follow up for, um, HPD and NYCEM, and DCAS, it sounds like.

Okay, we're going to go through one minute of lightning-round questions, because we do have to go to the Comptroller. We have a hard stop at four.

We're going to do one minute for Councilmember Ariola.

is for you. I know we put a lot of emphasis on children and vaccinations and such, but what are the protocols for adults coming in to get vaccinations, and also if they— how many who have been at the— at the Intake Center or at any of our respite sites have had any type of communicable diseases and when they are diagnosed with such, what protocol is in place for— for treating and quarantine?

DR. LONG: Great questions. So in terms of-I'll start with the isolation protocols and talk
about vaccines among adults and children.

So the isolation protocols are— When we screen for communicable diseases upfront at the arrival centers, the first thing we do, we immediately isolate you in a private room that is safe, and we have a medical team on there that will attend to any needs you have. And then you'll spend the duration of your isolation time, which is the time you're

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leave the hotel. So you're kept safe the whole time and we attend to your medical care as well.

With respect to vaccinations for adults and

contagious, depending on what communicable disease

you might have, in one of our isolation rooms in a

hotel. When you no longer need that room, you then

children, we-- Just to be totally honest, we are providing a tremendous number of vaccinations for both. The way it should be done is, in my mind, people should be getting vaccinated in Texas before they come to New York City. They're unvaccinated, potentially at risk of contracting or transmitting communicable diseases their whole journey up here. Sometimes this is not the first place that they go, in which case they haven't been vaccinated there for a longer amount of time before coming to New York City.

Here we do the best we can, which is immediately when you're doing intake, we offer you all of the vaccines to bring you up to speed that we that we can. We've done so many vaccines. We've been working with the Department of Health, and we nearly exhausted their supply. They had to order more.

Again, 37,000 total so far. It just speaks to the

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tremendous need. And again, if more was done in Texas, we wouldn't have to do as much here. We ended up catching up and doing the work that people need to have done, because vaccines in my mind are a human right. But they haven't had the opportunity, including in Texas, until they get here.

CHAIRPERSON WON: I just also want to put on the record that Floating Hospital, a clinic in my district, has let us know that to enter DOE schools (as you just testified) children require multiple visits to catch them up on vaccinations or do bloodwork to screen for immunity and preventable diseases. And the Floating Hospital has received referrals and requests from DOHMH, DOE, individual shelters, Queen CBOs for asylum seekers to provide these vaccinations. So, we're going to continue to follow up, to track exactly which shelters in my district are continuing to shuffle them to this small clinic.

We're going to go to our last two questions. Holden, and then Councilmember Williams.

COUNCILMEMBER HOLDEN: Thank you. Lightning round. So DocGo contract: How many subcontractors? Because you mentioned before when I was questioning

COMMITTEE ON CONTRACTS jointly with the COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 1 2 COUNCILMEMBER HOLDEN: Okay, so who's-- In the 3 end, who's responsible for that? 4 DEPUTY COMMISSIONER SARKISSIAN: Well, we're 5 responsible for the work, right? And that's why we talk to them every day and make sure that if there's 6 7 a problem with the subcontractor, we're directing 8 them on how to make the changes --9 COUNCILMEMBER HOLDEN: But so -- So when that --When you find the subcontractor did that, do you not 10 11 use the subcontractor anymore? Do you say they're barred? 12 13 DEPUTY COMMISSIONER SARKISSIAN: I mean, like, 14 you know, were talking about--15 COUNCILMEMBER HOLDEN: They were-- they were the 16 problem. 17 DEPUTY COMMISSIONER SARKISSIAN: -- the

subcontractor in Albany, you know? Like, we're not used another security company in Albany.

COUNCILMEMBER HOLDEN: Okay. Let's say the transportation subcontractor --

CHAIRPERSON WON: Okay, we're-- we're--

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COUNCILMEMBER HOLDEN: -- just dropped somebody off, migrants off somewhere in no man's land, right? Do you -- And you found out they did that?

DEPUTY COMMISSIONER SARKISSIAN: No. That's wrong. They dropped off where they were supposed to go. It just took them another two and a half hours to come back to pick them up, and they were waiting for about an hour and a half.

CHAIRPERSON WON: Okay. The Comptroller has to leave, so we have to move on. But then we'll come back.

COUNCILMEMBER HOLDEN: I'm sorry.

CHAIRPERSON WON: Councilmember Williams?

COUNCILMEMBER WILLIAMS: Thank you. Just a few questions. So will H+H-- I know because of your structure, you have a more corporate structure, which doesn't allow for as much transparency, just-- so just wondering if you plan to give greater transparency around some of the lump-sum payments, and what subcontractors are making.

The next question is about MWBEs and de-bundling contracts. I don't-- I know the whole idea is to make it expedient, and when you start de-bundling, it causes confusion. But I'm just wondering if there have been any thoughts about how to break out some of these contracts for MWBEs to be awarded?

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And I was just wondering if the folks who have been contracted have been subjected to the state mandate to contract out 30% MWBEs. And if, when you write the RFPs, if you're creating any criteria, incentives within the RFP for these larger companies to subcontract with MWBEs.

And then, last but not least, just listening to the conversation about the security [bell rings]—
I'm almost done— the conversation about the security hourly wages, I'm pretty sure they're not making \$75 an hour, because I know companies typically do indirect cost rates. And so I'm wondering what percentage you all have allowed them to bill for the indirect cost rate? Because a person could technically be making \$13 an hour and the rest of that \$75 an hour actually benefits and goes to the company. So thank you.

DR. LONG: Yeah, great questions. I-- I'll get started, and I'll try to be fast.

So in terms of our contracts, first, I believe, and our Comptroller can confirm this in a bit, that we've now shared all of our contracts through City Hall with the Comptroller's office.

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In terms of pay, just to give the statistics:

So we said that we've spent as a city \$2.08 billion.

That's to date in the crisis. H+H's share of that is \$743 million. And that's the amount expended with the denominator of 2.08 billion.

In terms of MWBE criteria, we set the 30% goal for all of our contractors as appropriate, and it's part of the criteria through the RFP process that we use as well. So-- And we-- As I mentioned earlier, we've just gone through the-- or we're going through the RFP process for three different aspects or service lines of work right now. So that will be-- that'll be coming up shortly.

COUNCILMEMBER WILLIAMS: And you are, like, making sure they are complying with a 30% MWBE?

DR. LONG: We do closely monitor that. Yes.

And then on the indirect, I'll have to follow up with you about that. I'm not sure off the top my head.

COMMISSIONER PARK: On the DSS side, because the majority of our contracts are with human service providers, that we-- you know, they aren't MWBEs, but we are actively pushing them to use MWBE subs. As-- As Charles said, this is something that-- where

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there's a weekly meeting on it to make sure that we are moving that. But it does mean that it is bundled the way that you initially pointed out.

I would also note that anything that is federally funded, the sort of speedy MWBE procurement methodology were capped at \$250,000, unlike the city where we can go up to, I think, a million, a million and a half.

So that's something that I think we-- many of us have on our federal legislative agenda. We'd like to see that higher so that we can do more MWBE procurement.

MR. DIAMOND: And briefly, Councilmember, I would note for the de-bundling question and the subcontracting question, as the Commissioner said, under the leadership of Chief Business Diversity Officer Michael Garner, there are there are meetings at a minimum weekly, but many times a week regarding how can we strategically look at this portfolio and maximize equity. It is of crucial, crucial importance. And again, those subcontracting amounts: I believe HHS's food RFP was actually 35%, and constantly pushing the envelope whenever we can.

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DEPUTY COMMISSIONER SARKISSIAN: And, you know, for HPD, we have four different prime contracts. it is a subcontracting question that we're trying to solve for too. We're talking to our folks regularly in the Upstate communities. They're actually trying to get to know folks, you know? It's a little different, because you're going to Schenectady and don't really know who the folks are in Schenectady. So, at first you're trying to, like, stand up an operation and do it quickly. And then after that, you're trying to understand, "Who are the food folks that we can contract with," right? And are they able to essentially provide 600 meals a day for these 200 people that are in a hotel. And it's not a large universe of vendors that can actually do that. And so that -- what you're also trying to do is find out like, do they provide culturally appropriate food? And are they MWBE, right? So you're trying to find that sweet spot, but it's stuff we talk about every day when we're trying to like nail down who our vendors actually are.

MR. BLANCO: And finally, for NYSEM, for our Respite Centers, all of-- our all the contracts that we have that we've done for Emergency procurements,

Councilmember questions?

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COMPTROLLER LANDER: I do.

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COUNSEL: Thank you. Go ahead.

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COMPTROLLER LANDER: Thank you. Thank you, Chair

Brewer, and Chair Won other members of the Council 5

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for this important hearing on the scores of 7 contracts, now the hundreds of contracts the city

agencies have entered into to provide shelter and

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services for more than 100,000 people seeking asylum,

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who've arrived in New York City over the past 14

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months.

12 And I want to emphasize the importance and the

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example, that H+H has now given us their contracts. 14

value of this hearing. Dr. Long is correct for

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We started asking for them last winter, I think it

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was December, it might have been January, they

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arrived this week. So the hearing, I think, in

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addition to continued asking, has helped prompt good

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do here in one year on, and a bit more from the start

progress. And in many ways, that's what we want to

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of this, is to really interrogate where are we and

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what can we be doing to make sure we're getting the

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best value for the resources we're spending.

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contracting and spending as carefully as we possibly

The Comptroller's office monitors emergency

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2 can. And I'm not going to read everything in here,
3 you can go through it as well. But I think it's

4 important to just underline a couple of things.

The primary thing that emergency contracting exempts agencies from is to do a competitive sealed bid, or an RFP, or a cost competitive proposal. They can, as you've heard, but they're not required to.

And of course, in some cases, doing a bid, doing an RFP can take a long time and would prevent you from moving as quickly as you need to. But you don't get as good a cost when you don't bid a contract. And that is what we're really trying to balance here.

It's also worth noting that both the charter and the PPB rules refer to unforeseen situations. And so a value-- You know, this remains a situation for which flexibility and urgency are needed. But the situation is no longer unforeseen. And so how do we use what we know a year in to make sure we're providing the best possible services at the best possible price with effective contractors.

And of course, things keep changing. TPS changed last night. So that'll shift how the asylum seeker Application Center is providing legal services. And of course, flexibility is needed. But there are more

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ways to make sure we move to more cost competitive and more effective methods.

And one other thing I just want to mention because you got to it at the end. MWBE rules are no longer categorically exempted. So, an executive order originally issued by Mayor de Blasio and renewed by Mayor Adams says that agencies may not categorically exempt emergency procurement from MWBE participation goals, but that doesn't put them in the same category as those contracts for which they are standard and required. We're working on a report that we'll put out next month. But our preliminary estimation is that emergency procurement last year was—about 5.2% of the value of last year's emergency procurement was MWBE contracts. That's about a third of the 15% that we hit in the standard procurement methods where MWBE is required.

Now, Mike Garner and the team are working hard at it. They really are. I see them, they're working hard at it. They are trying hard. But obviously when you make exemptions, when you don't require the same level of goal or participation setting, you're going to wind up with lower numbers on— on average.

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So the city charter and Procurement Policy Board rules allow agencies to enter into contracts quickly to meet the needs of an emergency. But they don't absolve agencies of the responsibility to select vendors carefully, to contend to cost considerations and to perform vendor oversight. One thing that we did earlier this year was an audit of COVID Emergency contracting, of both vaccinations and testing, and we found wildly ranging costs (no surprise), and after that we issued a guidance memo, a best practices memo, for ways that agencies can maximize competition amongst vendors. And I'll give you a few examples of where we think they could be doing better on that.

So for example, the city has five separate staffing contracts for the asylum-seeker situation. But we don't know. We can't tell: Are they comparing the prices of individual staffing type positions across those contracts, and saying to Garner, here's what DocGo is giving us for this position. And you know—And so you saw that in the Gotham story about laundry. We've talked about it around security. You know, a question we've asked is: When the state started providing state troopers, did that mean that vendors were directed to provide

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less paid security, or are we just doubling the amount of security that we have on a site?

So-- So what we did in order to try-- Well, I quess, let me just give a couple of bits of data here. And you have this all in your-- Let me clarify a couple of things first.

So last year, on July 29, 2022, the administration had requested, and we granted this blanket prior approval, to use emergency procurement for one or more housing facilities to provide shelter for asylum seekers, as well as to create the Asylum Seekers Service Referral Center. Since then, the administration has relied on that -- that blanket approval for now, approaching 200 contracts. I guess I heard them say 204, we've given you the numbers that we have, as of July 31, which are that we had received in our office 71 contracts. We see in Passport in total 194. So that's, you know, 123 more that haven't made their way to our office and therefore have not been yet set up in the financial management system for payment. That authorizes a total of just over \$5 billion in potential payments. By far the two largest agencies are Department of Homeless Services, and H+H, each at over \$2 billion.

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They are largely for the shelters. No surprise. we identify here in the in the chart.

And if you go on our website, you can actually download the database that's behind this chart that identifies all of these contracts to the fullest extent we possibly can. That's what most of the press are relying on to get in, to dig in, to do the stories on hotel, on laundry, that we're using in our cost comparisons as well.

I mentioned the multiple staffing contracts. You've talked a lot about it, so I won't go further into it because I don't have a lot more to illuminate on hotel prices.

One area that I think is interesting that we're looking at a little more on is food contracting. One interesting thing there is the Department of Homeless Services contracts contain standard provisions for subcontractors to provide food. That's the normal way things go at a DHS shelter. And it's the same way that the sanctuary shelters are set up as well. But now the Department of Social Services has a direct contract to provide food at some of these sites as well. And I think that's in response to some of the complaints that have been made. But it's

not clear to us how those subcontracts for food, and the direct contracts for food are overlapping. And there aren't that many institutional food contracting

agencies. So, it may be the case that some of the

6 same vendors are being contracted and subcontracted.

7 And again, when you're using multiple agencies and

8 multiple forms of contracting and subcontracting, it

9 gets hard to have the same level of visibility.

10 That's the kind of thing you can find later in an

11 audit. But we need more real time coordination.

12 | We're stepping up to try to provide what we can.

13 This hearing, I think, is helping push some of that

14 as well. But it is a thing that city hall can do

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You talked a lot about H+H, so I'll skip that part of the testimony. But just to again say, we did receive this week what we believe is the most recent and up-to-date batch of the H+H contracts. We'll make sure that we update the website, if there's any new there that we don't already have there, and we make the contracts available for FOIL, both to the public, the press, and the Council.

Let's talk about DocGo for a minute. As you are well aware, one emergency contract that has, for good

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2 reason, come under particular scrutiny is HPDs 3 contract with Rapid Reliable Testing and Why LLC 4 commonly known as DocGo. While DocGo's contract with HPD-- well, I guess it's a rollback, they are utilizing the July 29, 2022, blanket prior approval 6 7 that we understood to be for housing facilities, and for that one navigation center, for a contract that 8 quite arguably extends beyond what that blanket prior approval spoke to. Some of them or housing 10 11 facilities, but that that blanket prior approval did 12 not speak to anything outside of New York City or to 13 the wider range of things being -- being done there, 14 but they're utilizing that blanket prior approval.

They started this contract in May 2023. In June, they approached our office for something pretty unusual that's called-- it's called a Directive 24 waiver.

Normally, you can't get an advance cap payment on a contract until that contract has been filed and established in the financial management system, and is with our office. I think we looked through it.

We had only gotten Directive 24 waiver requests for two other asylum seeker emergency contracts. One was at the Brooklyn Cruise Terminal. They approached us

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and said, "We want to get the Brooklyn cruise terminal for a few months. They're telling us if we make essentially a down payment, we can secure it. If not, they're going to have cruise ships keep coming in." And we determined that was a good reason. And we authorized an advance cash payment before the contract had arrived at our office.

And then a set of churches and synagogues and religious organizations wanted also to be able to make their facilities available. And we granted the advance payment there.

But the DocGo request for this director 24 waiver was very contradictory because it simultaneously said, "The reason that we're selecting this vendor is that they've got significant resources," and then at the same time, they said, "We won't be able to do this if you don't give us a \$4 million advance." we don't give that almost ever to our nonprofit organizations. We did not think a publicly traded company that was being touted as having the significant cash position, even though we did not see evidence that they had experience providing the services was an appropriate use. So this was before

any of the things had been in the press, we denied the Directive 24 cash payment waiver in June.

They then-- There's no such thing as final approval. I know that's a thing that was referred to on the panel. There's prior approval. There's something called a written determination, where they send us a what-- basically a one-pager with the name of the contract, or the amount of the contract, and like one sentence on the services being provided. And they did submit that.

The contract then arrived in our office just a couple of weeks ago in August. It's-- Emergency contracts are exempted from registration. So standard contracting: We get the contract, it's got a 30 day clock, we asked our questions back and forth, we register it. Emergency contracts are exempted from registration, so it's not accurate to say that we register it, or that we grant final approval. Generally we receive it, and we file it in the Financial Management System, enabling the agency to make payments, to receive invoices and make payments.

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We've done that 70 times already. So 70 times on the-- the contracts that we received, we filed them and established them for payment.

In this case, we had many concerns and objections. So we returned to the contract HPD with those questions and objections. We encouraged them to reconsider the contract, but they instead exercised the mayor has authority to move forward with the emergency procurement over our objections. And we acknowledge that the charter empowers the mayor to move forward with emergency procurement over the objections of the Comptroller.

And so per a letter that we sent back to HPD this Monday, we have-- the right word is not "registered" (we don't register these contracts) We filed the contract in the Financial Management System, which will enable HPD to receive and pay invoices as is the priority-- as is the authority of the Mayor.

For the first time, we also simultaneously launched a real time audit of that contract.

Normally in an audit, you wait till a contract or a program is done and then go back and look at everything. And we've said here, we're going to launch it simultaneously, so that we can review the

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invoices in real time, see what we're being asked to pay, make sure we believe those services were provided, look at some of these questions about who the subcontractors are, in as real time as we can. This is new for us. And we'll keep you posted as we do it.

But, you know, we continue to believe there's just little evidence to suggest that DocGo has the expertise to provide the services that it has been contracted for. They're a medical services company, not a logistics company, a social services provider, or a legal services provider. And we do continue to have questions about the subcontracting procedures which were not sufficiently detailed to our office in the submission.

And then just finally, to conclude, and I really think in many ways, this is the most useful part of the hearing.

You know, well after a year-- well over a year after the first increase in asylum seekers arriving in New York City, there does remain a clear and demonstrated need for flexibility and urgency as to the agencies that respond to the continued arrival of thousands of people here each month. Conditions and

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situations are changing sometimes for the good, as the TPS situation shows. That means the legal services being provided at the application center will-- will need to shift. So we need the ability to move that quickly. I've actually been there twice, once in June and once just a couple of weeks ago, and was encouraged to see the evolution of services on site, that I think will result in a much higher percentage of applications being accepted for asylum and work authorization, which will enable folks to get on their feet, and for many of them move out of shelter, and save the city significant money. So I both want to praise good work, where it has been done, and make sure enough flexibility is built into the city's ability to contract to deliver.

But after more than a year, we can't call this situation unforeseen. And, in light of some of the concerns identified throughout this hearing, and in this testimony, my office is currently reviewing whether blanket— the blanket prior approval we granted on July 29, 2022, remains appropriate, or whether agencies should return to seeking prior approval for emergency procurement on an individual contract basis, a process which we utilize with

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frequency and that we process speedily. And we will certainly keep the council updated on this review.

Thank you very much.

CHAIRPERSON WON: Thank you so much Comptroller.

I just have one quick question: Would the mayor be unable-- would he have been unable to proceed with a contract over the-- over your objections if the prior approval was not made? Or does that part allow him to just steamroll us?

COMPTROLLER LANDER: So if-- if we didn't have a blanket prior approval in place, they come to us for each individual time they want to do it. So that would have meant presumably if they entered into that DocGo contract in May, that either in April or, you know, in May when they knew they wanted to engage DocGo, they could have come to us for an individual prior approval on that specific contract.

And we turn those requests around quickly. The 69 asylum seeker prior approvals are within 300-over 300 prior approvals we've granted this year, and many of them are on individual bases. You know, some of those are like a DDC, a construction project where there's the 22 Reade Street, where they discover there was a problem with the vault under the street,

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and they needed to get a construction contractor on site quickly. And for public safety, they couldn't go through the bidding process. So, we turn those around quickly, and we can consider them.

But if we decide that it's not an appropriate

situation for emergency procurement, because it doesn't meet the charter test, they'll need to go-they would need to go through a standard procurement They can still-- You know, so-- so we have process. the authority to say no to emergency procurement. And if we don't grant the prior approval, they cannot -- because they need it from us and from the Law Department. If they don't get it from both of us, they can't proceed. They could then move as quickly as they can through standard procurement. And they have other procurement methods. You heard about a lot of them as well today: Open RFPs that could conduct a bid. There's an accelerated procurement even within standard procurement. can move through those. And we've seen situations--We rejected a Department of Correction prior approval for emergency procurement for -- I'm going to get the details wrong, but in that case, they-- they proceeded with a standard procurement, and then

1 2 brought it to our office. In that case, you know, we look up at registration to make sure all the rules 3 4 were followed. There have been a small handful of contracts (I think it was 0.2% of standard contracts) 5 that we did not register. Even in that case, the 6 7 Mayor -- the Mayor has an authority to override us if 8 we don't register the contract. I think Medicare Advantage is the only one that that has taken place on in the last-- since the beginning of the term. 10 11 CHAIRPERSON BREWER: Thank you very much, Mr. 12 Comptroller. Oh you do? Sorry. Councilmember

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Avilés.

COUNCILMEMBER AVILÉS: Hello, Comptroller. Thank you so much for your work. I was curious. have, you know, witnessed in many of our sites is also an additional overlay of NYPD sitting in front of sites that have these contractors with full security. How have you looked at, or been able to discern how much NYPD resources are going, in addition to the security contracts?

COMPTROLLER LANDER: No, it's a good-- You know, it's-- You know, I know the governor authorized state troopers for-- for some of them that NYPD are provided for some of them. DHS has its own security

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idea.

force in some cases. And there is contracted

security as well. Obviously, we want safe and secure

sites. But, is it possible this would be a good

place to review, so that at least we're not spending

all of those things without attention to what

resources are really needed? It seems like a good

COUNCILMEMBER AVILÉS: I agree. Thank you.

CHAIRPERSON BREWER: Councilmember Holden?

COUNCILMEMBER HOLDEN: Thank you very much for your testimony. Um, let's go-- Let's go to the DocGo question. You looked at that. You felt that DocGo couldn't deliver on some of their services, that they didn't have a track record, right? So that's what you testified?

COMPTROLLER LANDER: When we looked at-- We didn't see evidence. We asked the agency the question on, "What do you base the determination that they do have sufficient experience?" And we did not see a sound answer to those questions.

COUNCILMEMBER HOLDEN: Did you check any specific allegations against DocGo that were republished? For instance, you know, the-- the Administration testified that it was really the subcontractors.

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They said it wasn't DocGo. And DocGo had to vet them. But did you look at-- because they were kind of denying that that really happened, a lot of the published reports happened. Did you find anything else?

COMPTROLLER LANDER: Well, we were only reviewing the process of procurement. We haven't yet started really looking at services provided under the contract. You know, that will begin as part of our audit. We had identified concerns and weaknesses about subcontracting. One of the things that we said to the agency in our return memo is: We would like to-- We don't see clarity on what their procedures are for vetting and-- and ensuring the integrity of their subcontractors. We had actually identified that as a flaw in the subcontract before the Secretary Of State then said, "Here are two security subcontractors that don't seem to have licensed their security guards."

So it is something that we're concerned about.

It is something we'll be looking at as we turn to the audit. But we haven't specifically checked the allegations in the procurement.

COUNCILMEMBER HOLDEN: But just one follow up.

Just-- So do you-- You had, kind of, doubts on this

contract to begin with, the emergency contract in the

early days of it. I guess it was May.

COMPTROLLER LANDER: Uh, it was in June that we-we didn't-- I mean, they entered into it in May. We
received that first Directive 24 waiver in June.

COUNCILMEMBER HOLDEN: All right, so who's responsible then for looking at delivery of the services. Because you said you just looked at the, you know, procurement.

COMPTROLLER LANDER: Well, we will, as part of the audit that we are now commencing, begin to do that.

I mean, in general, with procurement, the procuring agency has the responsibility for oversight throughout the contract. So in this case, HPD has the responsibility for— You know, they'll review each invoice and sign off for payment. We're not generally involved in the invoicing and payment process. So, an agency enters into a contract, and then the agency has the responsibility for making sure that the invoices are appropriate, that the

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services were provided, and for addressing any challenges.

We can take a look at that in an audit. The attorney general or DOI can obviously come in, but the standard responsibility to do it in every case sits with the contracting agency.

COUNCILMEMBER HOLDEN: I don't know if you heard in the beginning, the Chair saying that the not for profits were told not to come to this hearing. What's your reaction to that?

CHAIRPERSON BREWER: The for-profits. The forprofits.

COUNCILMEMBER HOLDEN: Oh, the for-profits?

CHAIRPERSON WON: For-profits and one nonprofit.

COUNCILMEMBER HOLDEN: Okay. Well, the forprofits were-- were not-- they were told not to come to the hearing.

To testify, by the Admin. CHAIRPERSON WON:

COUNCILMEMBER HOLDEN: To testify.

COMPTROLLER LANDER: I mean, generally at a Council public hearing, it's my experience that the Council welcomes everyone relevant to come and testify.

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COUNCILMEMBER HOLDEN: Right. That's part of our duyty. Right. But that's part of our duties as councilmembers.

COMPTROLLER LANDER: Of course.

COUNCILMEMBER HOLDEN: So what's your reaction to that?

COMPTROLLER LANDER: I mean, I don't think it's good to try to prevent people from giving public testimony that helps the Council illuminate important issues.

COUNCILMEMBER HOLDEN: Thank you.

CHAIRPERSON BREWER: Thank you, Mr. Comptroller.

COMPTROLLER LANDER: Thank you very much.

CHAIRPERSON BREWER: And I believe we have three people from the public?

Oh. Councilmember Ariola, go ahead.

COUNCILMEMBER ARIOLA: No. We have one more.

Just me. Thank you so much.

So in light of everything that you've just said, will your office be more judicious and proactive in auditing city contracts before filing? And will the office increase its vigilance in returning contracts when they are apparent—when there are apparent improprieties or inconsistencies?

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COMPTROLLER LANDER: So let me distinguish between auditing, which is once something's in operation, and the review we do of contracts through the procurement process.

Those are just two separate divisions. We've got like a set of folks that look at whether the procurement process has been appropriate, whether it's emergency procurement or standard procurement, and then we have auditors who go look at things that are in operation. So for -- On the question, particularly of this hearing of emergency procurement, as I said in my testimony, we are considering whether the blanket prior approval that gives the administration the ability to move forward with emergency procurement without seeking it individually on each contract from our office remains appropriate or not. And that's under scrutiny to figure out whether we should have them returned to seeking prior approval on an individual contract basis, and we will report to you soon on what we determined in that process.

We have started not just the DocGo audit, but a couple of audits in this space. You know, as the procurement has grown there, and as a lot of spending

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 205 1 2 is taking place there, I suspect that we will be--3 you know, we-- there was no way we could audit-- you 4 know, we only have-- you know, we only have a limited team of auditors. The charter requires us to 5 audit every single city agency, even every one of the 6 7 59 Community Boards once every four years. So we couldn't audit anywhere near all of these contracts. 8 9 But we are going to work hard to be vigilant on them. COUNCILMEMBER ARIOLA: I appreciate it. 10 11 you. CHAIRPERSON BREWER: Councilmember Vernikov? 12

Thank you, Mr. COUNCILMEMBER VERNIKOV: Comptroller. I asked this question previously, but I didn't get an answer. So I was wondering if maybe you can help us. In terms of the services provided, can you just list the services that are included in the DotGo contract?

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COMPTROLLER LANDER: Um, let me follow up and-and get that answer to you. Because there are some--What I remember from my read of the contract a couple of days ago is that there are some that are essentially within the specific scope of services. And there are some that are authorized that could be added to the scope of services by HPD. And I just

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want to make sure that we get that right. So let me make sure that we get an answer to the Chair and to you on this.

COUNCILMEMBER VERNIKOV: Yeah, thank you. I just I was wondering, in terms of costs, specific -- how much the specific services cost? Because it's a pretty large sum of money, \$432 million. So I was just wondering how that's justified. And if you could...?

COMPTROLLER LANDER: Well, this is one of the questions that we asked, and were one of the objections we had on the contract: We didn't see a basis for the \$432 million. We weren't clear what that was based on, how-- you know, how much-- What are you providing? And how have you determined that \$432 million is the right amount of money? And we didn't get an answer that was clear.

COUNCILMEMBER VERNIKOV: So was that not in the contract?

COMPTROLLER LANDER: The contract--

COUNCILMEMBER VERNIKOV: You did review the contract, right?

COMPTROLLER LANDER: We-- I did review the contract. And they sent an answer to the questions

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as well.

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COUNSEL:

Thank you, Mr. Comptroller. Okay,

But the way that the contract is structured,

individual prices, like the \$170 a night for a hotel

that we asked, that we can provide you information on

room. Some services specifically says, "DocGo will

provide the city under this contract." And then there's other things (for example legal services)

there's a total dollar amount. Some things have

that are authorized that the city could seek to have

the -- have them provide but that are not specifically

required under the scope of services.

So, let me get you you know, just you know, a

more specific set of answers about what are the

mandated-- you know, what contracts are specific

under the contract -- services specifically required

under the contract, which ones could be added at HPDs

discretion, and as much information as as we see in

the contract, about what the cost is.

Thank you very much. CHAIRPERSON BREWER:

COUNCILMEMBER VERNIKOV: Thank you.

COMPTROLLER LANDER: Thank you very much.

thank you Chairs, and thank you to the Comptroller.

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We will now turn to public testimony. For inperson panelists, please come up to the dais once
your name has been called. For virtual panelists
will be calling on individuals one by one to testify.
We will be limiting public testimony today to two
minutes each. Please begin once the sergeant has
started the timer. First, we will hear from Emily
Alexiou, followed by Raul Rivera, and then
Christopher Leon Johnson. If you could please come
up to the dais, and we'll get started.

CHAIRPERSON BREWER: Go right ahead.

MS. ALEXIOU: Thank you. As everyone sitting in this room recognizes and has spoken about today, the city has been in the midst of a year-long humanitarian crisis. The vast majority of New Yorkers stand in support of our current migrants, but there is no denying that the support has come at a huge cost to the city at millions per day.

As city leadership has acknowledged, the greatest hope for alleviating the financial burden, including billions already spent is by obtaining federal money. But while it seems the city has pinned its hopes on obtaining this money, they have not yet ensured any

2 of this spending will ultimately qualify for federal

reimbursement.

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Federal Funding comes with federal regulations.
Without federally-compliant spending. The City will

be right back to where to- to where they started with

New Yorkers footing the bill. The following steps

must be immediately taken to change course and set

the city up to benefit from federal funding.

One, the city must immediately begin the process of creating a federally compliant program in which all contracts align with federal reimbursement. Many of the contracts awarded by the city are not compliant with federal regulations. Without this, the billions of dollars currently being spent will be ineligible for reimbursement.

Second, the city must immediately develop a compliance and monitoring oversight process, which would hold all contractors accountable, ensure program performance, provide transparency to all New Yorkers, and root out fraud, waste, and abuse.

And last, the city must immediately cease using Emergency procurements. The city has awarded no-bid contracts on an emergency basis. While understandable at the time, no contractor or vendor

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should be operating under a no-bid or sole source contract in 2023. Federal regulations understand the need for emergency procurements, but not more than a year later. The migrant crisis will continue to be an issue impacting every New Yorker, requiring ongoing attention. CohnReznick stands prepared to assist the city of New York.

Thank you for your time.

CHAIRPERSON BREWER: Thank you very much. Go ahead, sir.

MR. JOHNSON: All right. My name is Christopher
Leon Johnson. And I'm going to say this right now.

I say this on Twitter. I say this on Facebook. The
way we've got to end this— this crap that the city,
and the state, and the City Council is doing with
this migrant crisis. You got to close the border.
You know, you got to close the border. And you have
to send them back. Like this is unsustainable. I'm
going to tell us right now this is real, like
ridiculous, right? We're spending all this money.
Biden is only given like pennies to the million
dollar we are spending. And all we see with the City
Council and all these elected officials, including

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2 the right wing, and including the clown, Inna

3 Vernikov, that left, and only cares about trying to--

CHAIRPERSON BREWER: Sir, please--

MR. JOHNSON: No. I don't care. Hey, I've got to say, I respect you guys, but I'd say Inna Vernikov was a clown. She only cares about out the photo op. Vote her out. Vote for somebody else on November 7. But I'm going to say this right now, we got to stop the photo ops, we got to stop the crap, and we got to just send them back and turn away, because this is unsustainable. Like-- and what Brad Lander did recently with the -- with the DocGo audit, that was nothing but throwing us a bone. That was BS. That was crap. Like Brad Lander is a joke. He doesn't know what he doing. He's got to go. We've got vote him out. And I hope Bob Holden runs against him in 2025, for Comptroller, because this is getting ridiculous, all right? This is -- This panel isn't going to do anything, but just-- it's nothing but show, and just throwing us a bone, saying, "Oh, act like you all care." You all don't give a crap, because if you all cared, you'd be all out there saying we need to close the border, and Biden, if you

don't do what we tell you, we're going to vote you

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out, and we're going to vote for Donald Trump in 2024. And that's all we've got to do. So I'm done. And this is all I got to say. And like I say, close the border, and send them back. So-- and vote for Donald Trump in 2024. So that's it. Take care.

MR. RIVERIA: Go ahead, sir. Good afternoon. name is Raul Rivera. I'm a TLC driving a TLC driver advocate. I was here listening to-- listening to some of the testimony. And somebody mentioned Arrow, they mentioned Arrow security. I worked for Arrow. They just fired me on 9/11. There's their badge. 9/11, I asked for 60 seconds of silence for the victims of 9/11. And because they say I didn't ask for permission, I was fired. And I'll tell you right now, I wasn't making \$72,000 a year. \$16.70. But putting that aside, we are really concerned on the things that we're hearing here in a city. I haven't heard American, or New Yorker, or citizen. Nobody's protecting us. We got to come out and fight on our We're losing our city. Nobody's doing nothing for us. Everything is for the migrants. If you say one thing about an illegal, you're on the right, you're a racist. You're controlling the language in this Council. And that is absolutely not right.

- 2 are not racist. We are for migrants. Legal
- 3 migration. We say close the border. We tell Speaker
- 4 Adams, if you want to be a leader, you got to stand
- 5 on your own two feet and say that: Close the border.
- 6 Protect New Yorkers. Do you hear that? That's
- 7 | common sense. Can you say that Councilmember? Can
- 8 you say close the border? We challenge you. Say
- 9 close the border. Can you say that? Apparently you
- 10 can't say that. You see, that's one of the issues
- 11 | that we have in here. You don't have a voice for the
- 12 New Yorker. We say close the border. Legal
- 13 | migration. No discrimination. Justice for all.
- 14 | Protect the New Yorker. Can you say close the
- 15 border?

- 16 If you can't--
- 17 CHAIRPERSON BREWER: Sir--
- 18 MR. RIVERA: If you gave up on our city, we
- 19 | won't. We won't give up on our city. If the Mayor
- 20 gives up on our city, we will not. He already
- 21 | surrendered. He already bowed down. We will not
- 22 surrender our city. I'm a native New Yorker. This
- 23 | is my city.
- 24 CHAIRPERSON WON: Thank you.
- 25 MR. RIVERA: I love my city.

CHAIRPERSON WON: Okay. Thank you.

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MR. RIVERA: And we're going to fight tooth and nail.

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5 CHAIRPERSON WON: Thank you.

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MR. RIVERA: Close the border.

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CHAIRPERSON WON: Just to make sure it's on the

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record, we do not believe in closing the border and

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they are legally here, because they're asylum seekers

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and migrants protected by law. Thank you.

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MR. RIVERA: They're not all legal. 99% of them

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are here for money reasons.

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CHAIRPERSON BREWER: Okay. Thank you very much.

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Thank you.

COUNSEL: We will now call up our final panelist.

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It's a virtual panelist. Once name has been called a

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member of our staff will unmute you and the sergeant

at arms will set the timer and give you the go ahead

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The final panelist today is Alana to begin.

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Mr. Anello you may begin when the Tornello.

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sergeant announces the time.

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SERGEANT AT ARMS: Starting time.

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MS. TORNELLO: Good afternoon my name is Alana

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with the Human Services Council. We're a coalition

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of over 170 human services organizations in NYC,

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including many who served directly people seeking asylum, and we are among New Yorkers embracing and fighting for all of our neighbors, including our newest neighbors seeking asylum, contrary to two of the former testimonies. We urge the city to expand direct investment in community legal services, case management, permanent housing pathways, and more for asylum seekers. This is necessary along with urgent federal resources and actions, like expedited work authorizations, and expanded TPS.

Since last summer, HSC and partners have advocated for these policies which have since been taken on by the Mayor and Governor, but we also repeatedly called for more coordination and direct funding for human services that help move asylum seekers out of a state of crisis, and we have not seen the necessary progress there.

Public data on contracting for services to asylum seekers show significantly more total investment in largely opaque for-profit contracts than in transparent community partnerships, and this includes some unqualified vendors offering social services which was especially painful for our sector to witness because professional human services workers

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show up every day without comparable funds or just pay to support both asylum seekers and other New Yorkers in need.

Better investments and an exhausted human services infrastructure are smart, but they are the opposite of the recently announced budget cuts. don't agree that New York City must choose either adequately funded human services for asylum seekers. The cost cited to justify that has since been challenged. It pits communities in need against our newest neighbors, fueling further xenophobia and hatred, as we just heard, and there are other options for fund reallocation.

We outline recommendations in our testimony for expedited, transparent, and direct contracting for comprehensive human services. This includes to significantly ramp up multi-year legal representation, expand navigation into sustained care management, offer longer term affordable housing solutions, and invest in workforce development programs.

Human services organizations have already designed innovations to help people transition out of

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a state of crisis, with limited to no resources from the city in many cases. To do the right thing--

SERGEANT AT ARMS: Your time has expired. Thank you.

MS. TORNELLO: May I complete my thought?

COUNSEL: Yes, go ahead. Thank you. To do the right thing, city leaders need to support and scale up these community solutions, because contracting directly with community organizations not only helps our newest neighbors. It strengthens support systems that New Yorkers already need.

Thank you. And please refer to our written testimony and past testimonies.

CHAIRPERSON BREWER: Thank you very much. I want to thank all of the persons who helped put this amazing hearing together, particularly staff, my amazing colleague, Councilmember Julie Won, and we promise you that this will be followed up on until we get answers, and we're able to help the people in the city of New York with the best contract for the best money.

COUNSEL: Okay, sorry, Chair. I just want to announce quickly for the record, Hilldane Colon and Adam Abbah, are either of you available on Zoom?

1	COMMITTEE ON CONTRACTS jointly with the COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 218
2	Seeing neither being available I'll turn it back
3	to the chairs for a quick wrap.
4	CHAIRPERSON BREWER: Thank you very much. This
5	hearing concludes.
6	[GAVEL]
7	CHAIRPERSON BREWER: Thank you Gale.
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9	Thank you, Gail.
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date 09/29/2023