CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

FIRE AND EMERGENCY MANAGEMENT

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September 18, 2024 Start: 10:06 a.m. Recess: 11:32 a.m.

HELD AT: COMMITTEE ROOM - CITY HALL

B E F O R E: Joann Ariola, Chairperson

COUNCIL MEMBERS:

Carmen N. De La Rosa

Oswald Feliz
Kevin C. Riley
Lynn C. Schulman
Susan Zhuang

# A P P E A R A N C E S

Daniel Flynn, Chief Fire Marshal of the City of New York

Malcolm Moore, Chief of Special Operations

Don Nguyen, Deputy Commissioner and General Counsel for the Fire Department of New York

Joseph DiGiacomo, Fire Marshal and K-9 Ray

SERGEANT-AT-ARMS: This is a microphone check for the Committee on Fire and Emergency

Management. Today's date is September 18, 2024,

located in the City Hall Committee Room. Recording is done by Rocco Mesiti.

SERGEANT-AT-ARMS: Good morning and welcome to today's New York City Council hearing on Fire and Emergency Management.

At this time, we ask that you silence all electronic devices and at no time is anyone to approach the dais.

If you have any other questions during the hearing, please see the Sergeant-at-Arms.

Chair, we're ready to begin.

COUNCIL MEMBER ARIOLA: [GAVEL] Thank you.

Good morning. I am Council Member Joann Ariola, and I am Chair to the Fire and Emergency Management

Committee. I want to thank all for being here this morning for today's hearing, which is an Oversight of the FDNY's Search, Rescue, and Fire Investigative

Procedures. I would also like to acknowledge that I am accompanied by my Colleague, Council Member Susan Zhuang.

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I'd like to thank our Committee Staff,

Josh Kingsley, Senior Counsel, and William Hongach,

Senior Policy Analyst, as well as the formidable

Phyllis Inserillo, my Chief-of-Staff.

At today's hearing, we expect to hear from the Fire Department on their current search and rescue operations during numerous types of emergencies, including weather and flooding-related events, building collapses, vehicle accidents, and, of course, fires. The Committee seeks to ensure that the FDNY is adequately equipped and prepared for both large and small-scale search and rescue operations, as well as general fire and non-fire emergencies.

In addition, we'll hear testimony from the Department's Bureau of Fire Investigation, which is responsible for determining the origin and causes of fires and explosions. We seek to learn more about certain facets of the Department's Special Operations Command, which includes Fireworks Enforcement Task Force, the FDNY's K-9 Unit, which plays a crucial role in finding victims following structural collapses, and I really do look forward to hearing from the Administration, and I hope this will be a thoroughly informative hearing.

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I will now turn the mic to the Counsel
for swearing in.

COMMITTEE COUNSEL KINGSLEY: Thank you,
Chair. First, from the Administration will be hearing
from FDNY. We'll be hearing from Chief Malcolm Moore,
Chief Daniel Flynn, and General Counsel Don Nguyen.

Can you please just raise your right hand and just affirm the following, that you affirm to tell the truth, the whole truth, and nothing but your truth in your testimony before this Committee, and to answer honestly to Council Member questions.

CHIEF FLYNN: I do.

GENERAL COUNSEL NGUYEN: I do.

CHIEF MOORE: I do.

COMMITTEE COUNSEL KINGSLEY: Okey-doke.

Thank you. You may go ahead.

and Members of the Fire and Emergency Management

Committee. My name is Daniel Flynn, and I am the

Chief Fire Marshal of the City of New York. I am

joined by Malcolm Moore, Chief of Special Operations,

and Deputy Commissioner Don Nguyen, General Counsel

for the FDNY. Thank you for the opportunity today to

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discuss search and rescue and fire investigative
procedures.

The concept of search and rescue plays out in multiple ways for the Fire Department. Upon arriving at a fire, firefighters conduct searches to locate individuals and remove them to safety. We train to surmount any challenge and overcome any obstacle to rescue individuals in peril. Sometimes this is straightforward, as locating any conscious individuals and assisting them or that person out of the fire. Sometimes it means identifying an unconscious or immovable individual and working on physically removing them from fire danger. Depending on the nature of the location and the evolving conditions of the fire, performing a rescue may involve complicated maneuvers, such as a rope rescue from a window or rooftop.

While all firefighters are trained to search a premises and make rescues, the companies within Special Operations Command, or SOC, have a broad mission that includes a specific focus on the rescue of civilians and firefighters. There are approximately 650 members within the Special Operations Command.

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Firefighters become eligible to enter SOC after five years with the Department. To join, they complete an online application, participate in an interview, and are considered based on their years of training and experience.

Within SOC, there are five rescue companies and eight squad companies. Rescue and squad companies respond to every confirmed fire, as well as other extraordinary incidents. Squad companies function as engine companies in addition to their SOC capabilities. Squad company members also undergo specialized training and work with complex equipment to enable them to respond to medical incidents, deal with hazardous materials, and make forcible entries and carry out a variety of search and rescue procedures.

Rescue company members have additional specialized training. Their focus at a fire is primarily on securing a scene and performing search and rescue procedures. This includes extrication and victim removal, including the rescue of civilians and fellow firefighters. Rescue members are also trained in SCUBA operations and respond to water incidents, vehicle extrications, and other complex incidents.

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When a firefighter is in peril, the rescue of that
firefighter is most often performed by a member of a
rescue company.

Special Operations Command also includes other units that are involved in search and rescue. Marine Operation Command is a fleet of 32 boats of various sizes to patrol and respond to emergencies in the waters around New York City, and when circumstances dictate, incidents across the region, including along the coast and up the Hudson River. Rescues range from minor incidents involving small craft that have run out of gas to large-scale incidents, such as the Miracle on the Hudson, during which members of the FDNY Marine Unit assisted in evacuating passengers from a commercial jet that had landed in the river.

SOC also contains the Robotics Unit. As

Committee Members will remember from our hearing and
demonstration earlier this year, the Robotics Unit
provides responders with exceptional visual and
situational awareness using drones and aerial, naval,
and ground-based robotic devices.

The Bureau of Fire Investigation procedures are carried out by the Bureau of Fire

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Investigation members, fire marshals. Fire marshals are law enforcement officers who identify and examine evidence at fire scenes to determine the cause and origin of a fire. They analyze and interpret laboratory results. They conduct interviews of witnesses and potential suspects, and the conclusion of their investigation of incendiary incidents often includes an arrest of a suspect or suspects. A critical element of the job is preparing and swearing out affidavits to obtain subpoenas and serving those subpoenas upon witnesses so that they can gather evidence necessary to carry out investigations. Fire marshals prepare detailed investigative reports and testify as expert witnesses at hearings and trials.

To become a fire marshal, uniformed firefighters who have a minimum of five years of field experience become eligible to take a civil service exam administered by the Department of Citywide Administrative Services. Fire marshals then complete a comprehensive 17-week training course that includes extensive lessons on topics including fire science and chemistry, electrical systems, evidence collection, fire debris analysis, safety, and the causes of fire. They receive instruction on the New

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York State Penal Law, the rules of criminal procedure, probable cause, search and seizure rules, arrest processing, and evidence and property vouchering.

Fire marshals use a variety of techniques when carrying out their investigation. Through a partnership with the New York City Police Department, marshals access database systems to examine detailed reports on criminal activity and suspects. On average, BFI completes approximately 5,700 fire investigations a year.

Within the Bureau of Fire Investigation, the K-9 unit works with K-9s that are specifically trained to identify accelerants and locate survivors during disasters and structural collapse incidents. Fire marshals investigating an incident typically activate the K-9 unit when there is a probability that an incendiary device or arson is a potential factor in the investigation. The unit develops physical evidence at a scene that can be taken into custody by marshals, tested, and offered into evidence for use in criminal prosecutions.

In a major emergency, the K-9 unit responds with one or more K-9 teams to locate

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potential victims. The dogs can be extremely valuable in locating victims in need of rescue in collapse incidents.

Currently, the department operates three K-9 teams. Dog handlers are highly trained and observant. They send the K-9s into circumstances only when they are comfortable with the level of risk to the dog. The K-9s receive regular veterinary visits and care.

Thank you again for the opportunity to testify about the incredible work performed by the members of the Special Operations Command and the Bureau of Fire Investigation. We are very proud of the work that is done by our SOC units and by our fire marshals within the city. I'm happy now to take any questions at this time.

CHAIRPERSON ARIOLA: Thank you so much,
Chief, and we are all very proud of the work of the
Fire Department. Please know that.

I've also been joined by my Colleague, Council Member Lynn Schulman.

We're going to start with search and rescue. In what circumstances and in what types of

they're operated.

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CHAIRPERSON ARIOLA: When you do have search and rescue operations, what units usually conduct those?

CHIEF MOORE: I'm sorry, repeat.

CHAIRPERSON ARIOLA: When you do have search and rescue emergencies, what units are usually called to conduct those?

CHIEF MOORE: Okay. Well, at fires, all of our units are trained to conduct search and rescue.

Ladder companies particularly perform it at fire operations. Like I said, the rescue and the squad companies usually supplement those efforts.

CHAIRPERSON ARIOLA: And are there circumstances where other City agencies would play a role in search and rescue operations?

CHIEF MOORE: Well, PD is trained to a certain level to do some of those things. They're responsible. Their core competency is water rescue so they are the lead City agency when it comes to that. Collapse, we're the lead City agency so they're oftentimes present, but we're the incident commander at those incidents.

CHAIRPERSON ARIOLA: Right. What are the qualifications and training requirements that exist

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for employees working in units that conduct search and rescue?

CHIEF MOORE: For firefighting units, regular line units, the 361 engine and ladder companies. Basically, they just have to make it through the 18 weeks of probation every firefighter school where they would learn the basic techniques. For special operations, we run a number of advanced level classes for the members that are working in command. The minimum requirement is that they have five years in the Department before they can apply and eventually get an opportunity to work special ops.

CHAIRPERSON ARIOLA: Okay. Great, and who establishes the standards for the special operations training and qualifications for each unit?

CHIEF MOORE: Who establishes the standards? Well, they've been set, I mean, over years. SOC has been part of the Department for 50 years or more. We follow NFPA training standards when it comes to most of the things, but I guess a lot of the work we do is unique to New Yor so, over time, we've built out the training models to reflect what we do here in the city.

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2 CHAIRPERSON ARIOLA: And so they haven't 3 changed?

CHIEF MOORE: Well, we're always adding things. We're always adding things as new technologies come in, you know, the new building construction, all of those things. We build that into the training that we do.

CHAIRPERSON ARIOLA: Well, one addition is, you know, there was a lot of talk over the summertime about using drones, especially for water rescues.

CHIEF MOORE: Yes.

CHAIRPERSON ARIOLA: So to what extent does the Fire Department utilize drones in search and rescue operations?

CHIEF MOORE: Okay, so the drone program came in around 2017, and it's built out over the years. The way we use them in particular now is when we have fires, the Command Tactical Unit, that's the robotics unit, they're assigned on second alarms or special called by the incident commander. They fly drones overhead, giving us a nice 360 aerial view of the fire scene. In instances where buildings have collapsed or we're not able to operate, we've had

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multiple instances where we've been able to fly

drones, you know, small, low-level drones inside the

buildings to take a look at the layout in areas where

we wouldn't put members.

CHAIRPERSON ARIOLA: Great. In my

District, and a number of Districts across the city,
of course, we're surrounded by water, and so we have
our City beaches, and a lot of the search and rescue
that happens, except for fires, happens on our
beaches over the summertime. Do you coordinate with
the NYPD for when drone usage could be more helpful
for you when you guys are trying to get somebody out
of the riptide or some type of dangerous situation in
the water?

CHIEF MOORE: Well, starting last year, we basically had dedicated units operating on the beaches, particularly in Rockaway from the weekend before Memorial Day through just this past Sunday so we have units patrolling the beach, flying drones. I think we have three units. Parks Department, I believe, has units out there. PD has units out there, and OEM actually has units out there flying also. We divide the beach up, and we're patrolling those areas

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from 8 a.m. to 8 p.m., a couple hours before the lifeguards come on and a couple hours after.

CHAIRPERSON ARIOLA: Right. I know that a lot of what we see in addition to drownings or potential drownings or those type of water rescues, we see a lot of privately operated boats and jet skis in the water, and they're not, sometimes they're just, you know, Wally Weekenders and they get a little jammed up so how often would you say that your water rescue is conducted because of that type of an accident or a water rescue because of a boat or a jet ski?

CHIEF MOORE: Well, looking at the last couple of years, I don't think we've had a lot of accidents involving jet skis. We do get a lot of phone calls when they fall off the jet skis in the water, things like that, so we build a lot of responses based on people thinking that these people are in more distress than they actually are, but I'd say the main body of work is people getting caught in riptides or people going out a little bit too far into the water where they don't belong.

CHAIRPERSON ARIOLA: Right. We do a lot of work here in this Body with education and outreach so

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is it the FDNY or do you work with other agencies for any type of outreach relating to safety precautions for water, recreation, boats or jet skis?

Other things to spread the word about water dangers, operating safely, not being in the water when lifeguards are off duty and the like. I think the primary responsibility for that is Parks. I'm not really sure what they're doing in terms of ad campaigns.

CHAIRPERSON ARIOLA: Okay, great. In your testimony, Chief, you said that there are 32 boats that you have in the command. So how are those resources deployed? Are they deployed citywide? Are they kind of in a station and they're called out? How are they deployed when you need a water rescue that would need a boat?

GENERAL COUNSEL NGUYEN: We have 32 boats in the fleet, but in actuality, the in-service units, we have three full-time units, Marines One, Six and Nine, and then we have three seasonal boats that we put in off of Brooklyn, off of Throgs Neck and Queens and a second boat off of Staten Island so during the months of May to November, we have six full-time

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### FIRE AND EMERGENCY MANAGEMENT

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CHAIRPERSON ARIOLA: I ask that question because we do have a firehouse right on the canal in Howard Beach in District 32...

CHIEF MOORE: Yes.

CHAIRPERSON ARIOLA: And we have a we have an NYPD boat there, but we don't have a fire boat...

CHIEF MOORE: Yes.

CHAIRPERSON ARIOLA: So I just wondered because there are so many water rescues along the Rockaway Peninsula, I just think you might want to just make a note. Maybe that's a place where we could station something.

CHIEF MOORE: So interestingly enough, just to just to answer, we've had conversations and discussions about that area. The only problem there is the amount of time it takes for them to get out of the canal into the water so really hasn't proven to be as effective as the boat responding out of the Brooklyn location going towards the Rockaways.

CHAIRPERSON ARIOLA: (INAUDIBLE) Council Member Zhuang.

COUNCIL MEMBER ZHUANG: Thank you, guys. I want to thank you guys because beginning of this year, my District had a four-alarm fire. You guys

1 FIRE AND EMERGENCY MANAGEMENT 21 come probably in 20 minutes and the help to the 2 3 family and everyone is safe. I do have one question. After the fire, I 4 heard there's a couple of firefighters getting 5 injured. Is any way you guys can do more to prevent 6 7 your firefighters getting injured from those rescues and also help the neighbors? 8 9 CHIEF MOORE: The only thing I think I could say about that is, listen, firefighting, it's a 10 11 tough job. You're talking about a four-alarm fire. I imagine there's a lot going on there and injuries 12 13 happen. I mean, it's tough work. 14 COUNCIL MEMBER ZHUANG: Is there any way 15 to reduce work? CHIEF MOORE: Well, our equipment does the 16 17 lion's share of protecting us. You know, our SCBAs 18 keep us from inhalation injuries and those kind of 19 things. Our bunker gear protects us from thermal

22 COUNCIL MEMBER ZHUANG: Okay, got it.

injuries. But the physical injuries associated with

firefighting, that's about as random as anything.

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2 COUNCIL MEMBER SCHULMAN: Hi, I'm Council
3 Member Schulman. I want to thank you for all of your
4 wonderful work.

I'm in a District, we don't have a ton of fires in my District. It's District 29, which is

Forest Hills, Kew Gardens and Richmond Hill, we seem to have more fires than the other two parts of the District so what I wanted to ask you was for the, and I don't think... Chair, did you ask about the lithium ion?

# CHAIRPERSON ARIOLA: (INAUDIBLE)

COUNCIL MEMBER SCHULMAN: Okay, so lithium-ion batteries. There is a shop in my District that was that you guys closed. It looks like it's reopened on Queens Boulevard, and the guy was arrested, as a matter of fact, the owner, because he had some other illegal activity in addition to what was going on with selling fake batteries and not registered batteries and all of that so I just want to know like how often do you go out and look at shops? Do you do it proactively? Do you wait for somebody to make a complaint?

CHIEF FLYNN: I could take that. So, yes, I'm very familiar with the incident that you

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referenced there. We take it very seriously and we reinspect every single time when we do find violations at those locations.

And to answer the question, do we do it proactively or based on complaint. All of the above. We're out there every single day. We've established a lithium-ion battery task force. Members of BFI, along with members of Bureau of Fire Prevention, accompanied by the Department of Consumer and Worker Protection go out on a daily basis to inspect commercial locations and to address any complaints that are received through 3-1-1 or other means. We pledge to get out to address any complaints within 12 hours related to lithium-ion batteries. We have conducted thousands of these inspections on investigations.

The arrest that you mentioned, that was a repeat offender so he basically was thumbing his nose at the law. We felt at that point it was reckless and it rose to the level of arrest, and we did take action in that in that specific case and we have done that in the past as well, and we would be open to doing that in the future.

## FIRE AND EMERGENCY MANAGEMENT

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The work that we've done so far, I believe, has made a tremendous difference. We are making sure that these shops are selling certified batteries, high-quality batteries that are not as prone to causing these fires. We've launched an advertising campaign with the help of the Council and the Mayor's Office. We spent a million dollars on ads. We're on the radio every day talking about this. We're on the subways. I think the message is getting out and it's really reflected in our data. As of this morning, the number of fires are very similar to this time last year. However, this time last year, we had 109 injuries from these fires specific to these devices with 14 fatalities and, as of this morning, we've only had 68 injuries and three fatalities so we're 11 down from where we were last year, and I really attribute that to the public safety messaging that we're getting out there and the enforcement that's being conducted when it is brought to our attention.

Also, another fact to note, we've encouraged people to keep these outside when possible, and I think that message is getting across because this time last year, we had 134 structural

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fires. That would mean fires that occur inside buildings. This time, as of this morning, we only have 97. So I think the numbers have flipped. We're starting to see more non-structural fires because people are getting that message and they're keeping them outside, but anytime anybody feels that they see something in your District that doesn't look right, just call us and let us get out there and take a look at it. We are eager to find these locations and we want to go out and inspect them on a daily basis.

talked about the public service campaign. Because I know your Community Affairs Unit goes out and does things on a more local level, do you have folks to do that as well in terms of the lithium-ion batteries because there are a lot of complexes in my District that might benefit from somebody coming out. I live in what's called Parker Towers, which is three large buildings, if you're familiar, in Forest Hills, and I see people coming in with bikes that live there that have lithium-ion batteries on them so is there a way to have them come in and do a session in the District or something like that?

### FIRE AND EMERGENCY MANAGEMENT

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Education Unit, that is one of the top priorities within the unit this time, amongst other things too. We can't lose sight of the other fire safety concerns due to this epidemic that we're facing here with the batteries so that is the top of their agenda and, of course, if anybody would like us to come out and do presentations, we do those as well on a daily basis, certainly when requested. We would love to get into these large building complexes and talk to management and spread the word. One of the things that precludes us in our inspections is that we can't go into people's private residences.

COUNCIL MEMBER SCHULMAN: No, I understand.

CHIEF FLYNN: So it's really based on common areas.

COUNCIL MEMBER SCHULMAN: Yes.

CHIEF FLYNN: And really fire safety education, which encompasses a lot of things. As I mentioned, close the door, have working smoke alarms, which we partner with the Red Cross and we install thousands of smoke alarms a year. If you need a smoke alarm, contact the Red Cross and we will accompany

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2 the Red Cross members and we'll actually install a 3 smoke alarm for you in your house free of charge.

council Member Schulman: Okay, no, that's great. Also, what I'm going to ask my Colleagues to do, so most of us have email newsletters that we send out so if you give us a blurb, we can add that to it, you know, just if people have questions or just a little educational piece, we're happy to do that so we really want to work with you when I, I mean, I'm just mentioning this, I know you're not the Commissioner, but when the incident happened at that shop, which is a few blocks from where I live, I wasn't notified about it so we really want to work more closely with you so I just wanted to mention that.

CHIEF FLYNN: Sure. Anything that helps, we are willing to do and we love to spread the word.

COUNCIL MEMBER SCHULMAN: Thank you very much. Thank you, Chair.

CHAIRPERSON ARIOLA: Thanks so much. So part of what we do here as a Committee is talk about your budget and talk about your staffing because when it comes time and we will be entering the time for budget again before we blink an eye, that we make

2 sure that you have what you need in order to take

3 care of your different Departments that you oversee.

4 So how many fire marshals are there currently in the

5 | Bureau?

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6 CHIEF FLYNN: Well, we just put a class

7 in. We promoted a class on Friday, which we thank the

8 | Council and the Mayor's Office for supporting that.

9 We promoted 29 fire marshals and three supervisors.

10 That brought our level to 112 fire marshals, 21

11 | supervisors and five fire marshal commanders. That's

12 the level two supervisor, which is in essence, a one-

13 star chief.

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CHAIRPERSON ARIOLA: Great.

15 CHIEF FLYNN: They run our bases. We have

16 | two main bases, one in Brooklyn and Sunset Park. The

17 | Brooklyn base covers all of Staten Island, all of

18 | Brooklyn, and Manhattan up to 110th Street. The

19 | Queens base is located in Fort Totten. That base

20 covers the rest of the city, Queens, Bronx, north of

21 | 110. So those are our two main bases and each one of

22 | those will have a Chief, and then we have our Special

23 | Operations Command in Brooklyn on Hooper Street and

we have a Chief there as well so our number of fire

marshals is at 112. We do approximately 5,700 fire

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investigations a year so the workload is quite high per marshal. We get the work done. We've never missed an opportunity to investigate a fire so that hasn't precluded us from getting the work done, but right now we're at 112 and I believe our budgeted headcount is 110. They allowed us to go over by two due to some grant funding for two marshals that are assigned to the Joint Terrorism Task Force.

CHAIRPERSON ARIOLA: Right. But those numbers are seriously lower than, say, 10 or 15 years ago, where you had well over 300 or 400.

CHIEF FLYNN: Yes.

about the Fire Department as being Chair for two and a half years is the Fire Department gets the job done even if they have only three people in their Department, right, but that doesn't mean that you don't deserve to have your budgeted headcount, and that's what we want to fight for you to have, is your budgeted headcount, so if you have qualified fire marshals, we have to make sure each and every one of them are working, each and every one of them out there, and we have to make sure that others are coming on as fire marshals, inspectors and anything

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2 that has to do with search, rescue and determining 3 the reasons for fires.

We've been joined by Council Member Riley. Thank you.

Because of what I just said, would you say that in a perfect world, you'd want a larger headcount of fire marshals?

Within the Fire Department probably would like more staff, but we have adequate staff to get the job done at this time, yes, but those 29 marshals, they have to go to class so it's not like they hit the streets right away. It's a 17-week training class so we won't see them actually have an effective role until probably after the holidays.

CHAIRPERSON ARIOLA: 5,700 fires and 112 marshals. We got to figure out a way to get you more. It's my understanding that you have fire marshals doing fire investigation, security of personnel and property, the Commissioner's security detail, assigned to the ATF task force, OEM liaison, youth fire setters intervention, lithium-ion task force, the CAT team and much more so, since they're all in different various positions throughout the

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- department, I'll ask the question again. Do you think that the 112 is adequate?
- 4 CHIEF FLYNN: We could always use more 5 staff and, like you said, we have...
  - CHAIRPERSON ARIOLA: That's good. We're going to fight for you to have more.

CHIEF FLYNN: I appreciate that greatly.

As you mentioned, we've kind of expanded a lot of the things that we do but, again, I don't believe that our services to the citizens have diminished in any way. It's just really more workload on the individual marshal, which is unfortunate, but that's what we're facing.

CHAIRPERSON ARIOLA: Right. And with this staffing, how many fire marshals do you have on duty per tour on a daily basis?

mentioned, we do have those specialized units. As far as we call them catching marshals, marshals that actually work at the base and catch the day-to-day cases. We try to operate with a minimum of three teams citywide so that would be six fire marshals, and we are required to have a supervisor at each of our base locations so that would be a minimum of six

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fire marshals and two supervisors at any time. Most times during the day, we have a greater number than that, but that's our minimum that we try to operate at.

CHAIRPERSON ARIOLA: And if they need backup where they are, if they need an additional member to come, that's not a problem? You reinforce, right?

those three teams so they would be able to respond to (INAUDIBLE) and support any mission that they have.

We also have those specialized units would also respond. We have a Fire Scene Unit that will come out to document scenes and to provide an area of refuge to the marshals if necessary with a desk there so they do respond to any multiple alarms. They're operating 24/7 as well. But the staff is generally higher than the three teams, but that's our minimum operational effectiveness.

CHAIRPERSON ARIOLA: Right. And I probably should have begun with this. But I know that there was a recent tragic loss to the BFI of a fire marshal and I understand it was medical related, but we on

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our Committee and me, as Chair, are very sorry for your loss.

CHIEF FLYNN: I appreciate that. It was a huge loss. George was a good friend, and it was a huge loss for us. George, as you probably know, ran our lithium-ion battery task force for us so he had a wealth of knowledge, and the Department feels his loss. Thank you.

CHAIRPERSON ARIOLA: But they are required to take annual physicals, correct?

Anytime you go on medical leave, if you have not had a medical within six months, you will be required to have a medical. There are some members from time to time that don't go on medical leave and may fall through the cracks. We actually just addressed that recently so we're making sure that everybody within the Bureau who has not had a medical within a year will take a medical.

CHAIRPERSON ARIOLA: Well, he certainly is missed by the Department and by the City at large.

I'm going to ask one more question about training, and then I'm going to yield to Council Member Riley.

So on training, what kind of continuing

education or training do you provide for the marshals

4 after they complete the initial training?

CHIEF FLYNN: So we implemented...

CHAIRPERSON ARIOLA: Both in-person and

online.

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CHIEF FLYNN: Okay. We utilize the Learning Management System, which is used universally by the Department. That's online training so a marshal, we have a different block every month. Some of them will be time-sensitive issues that may arise that we want to make sure that we get training on. Some things are through online courses that we provide, but each marshal is required to take that training module so it keeps everybody up with the 16 job performance requirements that are outlined in NFPA's 1033 standard for fire investigators. This also satisfies New York State certification requirements by completing 12 hours of tested material related to the 16 JPRs annually. We do have an annual education day that members attend focused on BFI operations. Some recent topics that we've had were search and seizure, interaction and policing, people in crisis, Miranda rights, interrogations. We

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Members will participate in training focused on
tactical operations. Some of those recent topics are
use of force, defensive tactics, active shooter
responses. We also have periodic training tips,
updates that are sent to inform members of the latest

also do have (INAUDIBLE) training, tactical training.

information related to fire investigation, fire science, policing, officer safety, public safety and situational awareness. And also every tour the officer is required to conduct a drill with the members at the base.

CHAIRPERSON ARIOLA: Okay, great. Thank you.

I now yield to Council Member Riley.

COUNCIL MEMBER RILEY: Thank you, Chair.

Excuse my tardiness if you asked these questions

already.

Good morning to the Fire Department.

Thank you so much for the tremendous work that you do within New York City. I know as being the elected official from the Bronx, we do see our fair shares of horrific fires and your Department is always there to make sure that our residents come out as safe as possible so we really appreciate it.

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Search and rescue operations are a critical part of Fire Department's responsibilities, often requiring teamwork, specialized training and quick decision-making so I just wanted to ask, what are the psychological challenges faced by firefighters during and after search and rescue operations?

CHIEF FLYNN: I think that toll is, it depends on the individual. Firefighters, fire marshals, EMS members, we have a stressful job. It's a difficult job, and we do have a Counseling Services Unit that we encourage everybody to reach out to, and I think it is utilized properly by our members to reach out and there's no repercussions for seeking counseling within the Bureau of Fire Investigation or otherwise. I think we have very many members that have sought the help of the counseling unit on their own, and we also provide proactive counseling to them. We have members from CSU go out to the bases that we have, go out to the firehouses and just talk to the members about what they're feeling and what they're facing. The mental health concern is very great for us in the Fire Department, and we encourage them to do whatever they can to get their mental

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health right, but that is definitely a concern of ours that we take extremely seriously. Like I said, we have a dedicated counseling service unit that's located on Lafayette Street in Manhattan where members can go to receive any kind of counseling, marriage counseling, not just related to the stresses that they have on the fire floor, but stresses they may take home as well so we want to make sure that we stop that also. You may go home and take it out on your family, and we don't want to see that so we take that extremely seriously and we encourage anybody to seek help when necessary.

COUNCIL MEMBER RILEY: Thank you, Chief.

How do Fire Departments utilize technology such as

drones or thermal imaging in search and rescue

efforts?

CHIEF MOORE: Okay. I think that one is for me. If I may just add on to what Dan just gave you about mental performance, because I think that's part of what you're talking about. Over the last, say, five or six years, we've incorporated mental performance training, bringing in instructors from all over the country as part of our training for firefighters, even before they get in the firehouse,

of how to operate the obstacles they're going to
face, the stresses that they're going to feel on
their bodies in those moments, and I've taken the
class. I've taken it actually several times,
different levels of it, and it definitely, it is a
phenomenal thing to sit through and watch and see how
your body reacts to situations at a fire scene. You
pull up to a building and there are people hanging
out of the windows all over the place and fire's
here, and this is going on here, and you have all of
the other stresses. To be able to maintain that calm
in that moment, that's part of the training that
we're giving to our members also.

COUNCIL MEMBER RILEY: Okay. But I did want to ask, how do the fire utilize technology such as drones and thermal imaging?

CHIEF MOORE: Okay, yeah, I'm sorry, I did, that was the question. My apologies.

COUNCIL MEMBER RILEY: I do appreciate that answer because that leads into my follow-up question after so I appreciate that answer.

CHIEF MOORE: Okay. So technology. Thermal imaging cameras, we've had for years. They're a phenomenal asset to have when you're in a blacked-out

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before we take off.

hallway, you know, trying to make your way into a fire apartment. Simply put, they work. You hold the camera up and you're able to see things you would

never be able to see with the naked eye.

In terms of drones, we've been flying drones for the last seven years. We've been building the program, and we use them in all sorts of different capacities. We use them at collapse operations. We use them at fires to give us an aerial view of, and even a lot of times, a thermal imaging view of the fire building so that we can make sure we see all of the hot spots and essentially finish up

COUNCIL MEMBER RILEY: And a follow-up question for your statement that you just gave about mental health, and going to a building, you do see, it's a chaotic scene. There might be several different things going on. How do firefighters prioritize their search and rescue efforts when faced with multiple victims in a crisis situation?

CHIEF MOORE: Well, every unit that responds to a fire has an assignment so it's their responsibility to carry out that assignment. I'd say the first arriving ladder company's primary function

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fire.

is to locate the fire apartment, if we're talking

about an apartment building, and initiate search

operations after they identify the location of the

COUNCIL MEMBER RILEY: Okay. One last question, Chair. What role does public education play in improving community safety and assisting Fire Departments in search and rescue scenarios?

major role. Getting the information out there about something as simple as closing the door when you leave your fire apartment is a tremendous lifesaver. I mean, you mentioned the Bronx. I mean, we've had a bunch of these fires. I think of Prospect Avenue, perfect example of a fire where the fire was on the first floor of a five-story building. The tenants fled the apartment and left the door open, and I think we ended up with 13 fatalities in that fire, and not one of them from the fire apartment. That's just a perfect example of a situation where closing the door would have made all of the difference.

CHIEF FLYNN: Also in Twin Parks, it's the same situation. Nobody from the fire apartment was even injured in that fire. If not for the door being

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partners?

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CHIEF FLYNN: We all have a partner.

CHAIRPERSON ARIOLA: Say again?

do fire marshals go out alone or they go out with

CHIEF FLYNN: The fire marshals have a partner. They're teamed up with another fire marshal.

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2 CHAIRPERSON ARIOLA: They're teamed up
3 with one. And what about night tours? What kind of
4 staffing is on night tours? We always operate a

5 minimum of three teams so night tours as well.

CHAIRPERSON ARIOLA: All right. All right. Thank you.

So now moving on to the investigation. So what type of physical evidence is collected for examination as part of a fire investigation?

CHIEF FLYNN: We can conduct any type of investigation. We are police officers within New York State so we collect various pieces of evidence. Fire debris analysis. We collect video surveillance systems. We take sworn statements from occupants and witnesses. But at a fire scene, we generally collect evidence to submit for fire debris analysis at the NYPD lab, which we have a phenomenal relationship with the NYPD, and they will analyze any evidence that we bring to them to determine if there's accelerants within that evidence, what we collect from the area that we believe to be the origin of the fire.

2 CHAIRPERSON ARIOLA: All right. Do they
3 use any specific equipment at that point to gain this

4 evidence?

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CHIEF FLYNN: I'm not sure. To collect the evidence?

CHAIRPERSON ARIOLA: Yes.

CHIEF FLYNN: No real specialized equipment. We just find the area that we believe to be affected by if it is an accelerant, and we would take a sample there. It depends on the scene. Every scene is different, drastically different so it depends on what we would be collecting. Sometimes there's a gas can at the scene. Obviously, that's physical evidence that we need to collect. And we would send that out, take a sample of the liquid that would be in there, collect the can as evidence, but analyze the liquid that is within the can so every scene is different, but we don't collect evidence at every scene but, when we do, we use the NYPD lab to collect it. We've collected physical evidence from suspects that have been, they may have dropped in fleeing from the crime scene. We submit that to the OCME's office for analysis, and they can conduct a DNA testing on that. We just recently had a member of

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EMS that was assaulted at the hospital. We were able to conduct a video surveillance and were able to track that individual, and we saw him discard an article of clothing. We collected that article of clothing, submitted it to the OCME's office. We had a match, and we were able to make an arrest on that for a vicious assault on one of our EMS members. So we take not only fire investigation very seriously, but the safety of our members very seriously. So that doesn't come up a lot, but we also oversee all the security for the Fire Department, for our facilities, as well as our personnel, and we make sure that people are not assaulting our personnel.

CHAIRPERSON ARIOLA: Right, that's good.

And when the evidence is collected, and it does have to go to all different agencies, whether it's ME or the NYPD, what is the intersectionality between all the agencies for you to access the databases or any type of computer analysis stuff and, usually, how long does it take?

CHIEF FLYNN: That's a case-by-case basis.

Some evidence comes back rather quickly. DNA evidence generally takes a lot longer so we have to wait a little while for that. Fingerprint analysis is

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different. The laboratory analysis generally comes
back fairly quickly. We get that in about two weeks
or so.

CHAIRPERSON ARIOLA: Right, and you have access to that, though, like you don't have to wait for a report? Do you have a database that you can go to and see where it's at pending?

CHIEF FLYNN: Well, they do directly send us the results once they are available. We'll get an email from the lab that the results are available, but we recently have gained access to NYPD's Omniform system, which is a great win for us in the Bureau so each marshal now has their own login to the Omniform system so we can enter our own complaint reports. A lot of those lab-collected evidence goes directly into that complaint report so we're able to see that as well. Like I said, that was a huge improvement in the way we do business in BFI. Prior to that, we didn't have our own logins, where we'd have to use a police officer to log us in and enter those complaint reports, but that really changed the way we do business, and those lab results would be tied to that complaint report.

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CHAIRPERSON ARIOLA: All right. We got to
work on getting you access to other databases that
would have important information (INAUDIBLE)

CHIEF FLYNN: We recently got access to NYPD's Domain Awareness system, which is very useful for us in our investigations so we do have some members that have access to that as well. NYPD has been a great partner of ours, and our relationship is excellent. We are on a task force with NYPD and the ATF. Their Arson and Explosion Unit works every single day with marshals assigned to our Special Investigations Unit so our relationship with NYPD is fantastic.

CHAIRPERSON ARIOLA: Okay, great. Now, we spoke about training, right? There is ongoing training, correct? It's not just 17 weeks or whatever it was. There's ongoing training (INAUDIBLE)

CHIEF FLYNN: All the training that I mentioned in my last statement related to training was in-service training.

CHAIRPERSON ARIOLA: Okay, and you told me where the units are located. That's good. You're ahead of me. That's good.

Okay. We're going to go to the K-9 unit

now. It's very intriguing because at one of our

hearings, we did have the robotic dog so it's

5 intriguing. So how long has the K-9 unit in the FDNY

6 been operating?

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CHIEF FLYNN: The K-9 unit was formed in 2017, where we had one K-9 team. Prior to that, we had no K-9s. BFI added a second K-9 team in 2018. These K-9s were single purpose with the ignitable liquid detection being the K-9s only discipline. Both of those K-9s were acquired and trained by New York State Office of Fire Prevention and Control. Then in 2020, BFI added two additional K-9 teams for a total of four. Then we had a fifth K-9 team added in early 2021. In the fall of 2021, we had a dedicated supervisor just for the K-9 team assigned to supervise and manage the K-9 unit. In 2023, in May, one of our fire marshals in the unit graduated from an eight-week K-9 trainer course in scent detection. Following this, that fire marshal graduated from a separate five-week trainer course, which certified him as a trainer in the field of urban search and rescue, disaster dog training from the foundation to deployment. These certification courses were given by

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the Penn Vet Working Dog Center. The K-9s added in 2020 and 2021 are dual purpose K-9s with ignitable liquid detection and live find search and rescue disciplines. The decision to have dual purpose K-9s did not permit any additional K-9s to be acquired from the Office of Fire Prevention and Control because they will only train certified single purpose K-9s in ignitable detection only. As a result, the three newest and youngest K-9s were acquired from Penn Vet Working Dog Center.

The certifications for these disciplines come from two separate certifying agencies. Ignitable liquid detection certification is through the United States Police K-9 Association. All active K-9 teams are currently certified in scent detection by the USPCA. Live find search and rescue certification is through the Urban Search and Rescue System. Again, all active dual-purpose K-9s are currently certified by SUSAR. That's the State Urban Search and Rescue. The unit trains for competency in both discipline scent detection and live find search and rescue by spending one day a week, typically Wednesdays, as a training day. As a certified K-9 trainer, one of those fire marshals oversees all matters pertaining

2 to training. Training days vary to accommodate 3 different training venues. In addition, members will 4 perform daily maintenance training on or off duty, so the dogs need to be trained every single day. This 5 training regimen clearly meets any training 6 recommendations as most agencies, such as the USPCA 8 and SUSAR, cite 16 training hours per month as the recommended amount of training. The unit also conducts training with other agencies, such as NYPD, 10 11 New York City Corrections, TSA, inside of New York 12 City, and often hosts K-9 related training at the 13 FDNY Fire Academy. Since 2021, the unit has also 14 performed in numerous certifications, trials, and 15 competitions, which resulted in numerous first place 16 finishes in ignitable liquid detection standings. The 17 unit currently works seven days a week, from 8 to 6, 18 with at least one, but most likely two K-9s on duty, 19 depending on leaves. In addition to responding to the 20 fire investigator request for ignitable liquid 21 detection, the unit also responds to major technical rescue matrix runs. That's in conjunction with SOC. 2.2 2.3 Those are any serious emergencies that include building collapses, explosions, and aircraft 24 incidents. When the unit is on duty, all major 25

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technical rescue responses are dispatched to the unit immediately, via the MDT, department radio, incident command app, or via department cell phone. Any off-duty requests for scent detection, for ignitable liquid detection, as well as requests for live find, search and rescue, at confirmed collapse, rescue incidents, result in an off-duty member to respond.

CHAIRPERSON ARIOLA: Okay, great. You really did expound on one little question.

We're lucky enough to have with us today
Fire Marshal Joseph DiGiacomo, who was there when
this first began, and I want to thank him for his
service to the Department. I know that there was a
lot of oversight. He was one of the initial handlers,
and he's going to do a demonstration for us today
because I thought if we gave the robot K-9 a chance,
we should give our live K-9s a chance to show what
they do, because they are instrumental, and it is
important that their handlers are trained and so what
happens, okay, so I'm a dog lover, I'm an animal
lover so what happens when the handler goes on
vacation? What happens to the K-9? Like is there a K9 vet area? Is there a K-9...

CHIEF FLYNN: Well, all of our K-9s go
home with the handler so they're part of their
family. We do not have kennels. We do not have the
resources to have kennels within BFI. We do have the
option to utilize NYPD's kennels, but that's really
not ideal. These dogs are part of our handlers'
families for the most part, and they take them home
every night. A lot of them have children, and they
are part of their family. We're not at war so they do
have a very serious job. However, they love their
dogs so they take them home every night, and they
care for them as if they would any other family pet.

CHAIRPERSON ARIOLA: Right, and that's written into your rules and regulations. This is your dog, your handler, you're the handler, you take care.

CHIEF FLYNN: Right now, we are working on rewriting all of our books, and I believe we are really at the finish line with that. It was a big process to get it done. We were able to secure funding to have a company work with us called Lexipol to rewrite all of our books from top to bottom, and that will have an extensive K-9 policy within those manuals.

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2	CHAIRPERSON ARIOLA: And we spoke about
3	training for the fire marshals. What type of training
4	is ongoing and required to keep the K-9 ready for an
5	investigation?

CHIEF FLYNN: I think I addressed that in that K-9 statement.

 $\label{eq:CHAIRPERSON ARIOLA: You did? There was a lot there.$ 

CHIEF FLYNN: Yeah, I know. I just want to make sure...

CHAIRPERSON ARIOLA: Maybe you just want to try to pick it out for me.

CHIEF FLYNN: I wanted to be comprehensive. Yeah, so they train every day. That's the easy answer. We do train every day, and they're required to have 16 hours of training a month, and I think we go well above that. Our units, as I mentioned, they compete in competitions. We regularly win those competitions. I think we're relatively new in the K-9 world, but I'm very proud of the work that our K-9 members have done and accomplished and, as you mentioned, the robot dogs are a great PR thing for the Fire Department as are our live dogs. I love getting them out, not only to fire scenes to do that

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When you feel that the dog cannot perform its duties properly, maybe the handler has a medical issue themselves, sometimes it's very difficult to repurpose the dog after. As I mentioned, these are family dogs also so I would hate to have to take a dog from somebody and repurpose it when that dog has become part of somebody's family. Luckily, being that the unit is so new, we really haven't faced that much, and I believe every one of our handlers loves their dog and would want to keep that dog, and we would accommodate them in that.

CHAIRPERSON ARIOLA: Right, and are we looking to grow the K-9 unit with more dogs?

asking our catching marshals to accomplish a tremendous feat at the base, and I think that's our core competency is fire investigation. The dog provides a tremendous resource for us at any scene. However, the marshal himself, we just started this unit in 2017. I think we need to make sure that we provide the citizens a timely response to these incidents to conduct an investigation, and that core competency is done by the catching fire marshals at

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- the base but anything that improves our efficiency,

  we will definitely support that. And, as you

  mentioned, our resources are stretched very thin but,
- if given more resources, of course, we would look into expanding.

CHAIRPERSON ARIOLA: All right. I think you answered all my questions ahead of time on the handlers and training and what's required so thank you for that.

I don't think you mentioned where they're trained. Are they trained at the ROC, or?

CHIEF FLYNN: It depends. We do various trainings specific to different incidents, but most of the time, we do train at the ROC. We have a collapse pile there that we can conduct search and rescue. They do demonstrations a lot. I don't know if any Members of the Council have ever seen one of our K-9 demonstrations out at the ROC. We do that from time to time. It's specific to what we are working on at the time. They may travel around. They'll go to NYPD facilities as well to train. NYPD has a lot of K-9 units so we do train with them as well.

CHAIRPERSON ARIOLA: Okay. And on the investigation, what type of investigations would the

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K-9s be used in so we have fires, right, we have search and rescue, unfortunately. Can you take me through like a fire investigation using a K-9?

CHIEF FLYNN: Sure. So currently, the K-9 is requested by the supervisor at the scene so the supervisor will make the evaluation of the scene and see if they think it would be warranted for a K-9 to respond. We don't have a standard response where they're responding on a matrix, let's say, so they're not responding to every, say, multiple alarm. They respond based on the request of the supervisor at the scene that evaluates the scene and recognizes the need. Supervisor will then reach out to our K-9 supervisor. They'll confer and then make that decision whether to dispatch the K-9 or not. And then sometimes when the K-9 unit gets out there, the handler himself will make that evaluation and see if it would be worth running the dog at that scene, evaluate the safety precaution that the dog would have to face. We want to make sure not only our marshals are safe but our K-9 units are safe as well, but the short answer of that is the supervisors at the scene in conjunction with the supervisor of the

equipment for not only the K-9s, but our marshals as

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well so we want to make sure that we are operating with best practices when it comes to fire investigation so we will go there and evaluate every scene, not just for the human hazard, but for the K-9 hazard. The K-9 handler will get there, take a look at the area, because it may be jagged glass on the floor, and we don't want to run the dog. We do have booties for the dog that will cover their feet to protect their feet from any sharp objects, but that determination will be done by the handler ultimately. We're never going to force a handler to conduct a search that does not feel that it's safe, but some of the personal protective equipment that we give to the marshals, we give them a helmet, a regular fire helmet. You keep that helmet when you become a marshal. We also give them a hardhat-type helmet with a light on it. They keep a set of bunker gear. That's the fully firefighting gear, structural firefighting gear. We keep one set of those. We're actually piloting multiple other sets of gear that we think may be specific to fire investigation, which actually would be revolutionary in the world of fire investigation. None exists right now. We would be developing the only, the newest and most

revolutionary fire investigative gear probably in the
world so we have three sets of gear. We've been
piloting that for a year now, and we think we're
pretty close to making a decision on what that would
look like because the bunker gear is generally not
the best practice for a fire investigation. It's very
hot, and it's not, you know, the dexterity is lost in
that as well and you may be operating for an extended
period of time, and it could be bad for the marshal.
We give them a pair of bunker boots, which is regular
structural firefighting boots. We also give them a
pair of tech rescue boots, which is probably better
for us to operate in long term. They get one
coverall, which is kind of like a mechanics jumpsuit.
They also get a pair of work gloves, and we also
provide them with a half-face respirator with P100
cartridges, which we believe would be sufficient in
most cold zones in fire to filter out particulates
from getting into their respiratory system and we
also give a pair of safety goggles.

CHAIRPERSON ARIOLA: That's wonderful.

23 Thank you.

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I just want to go back to what you were saying. You were rewriting the rules. Is that for just K-9 or for all of BFI?

CHIEF FLYNN: The comprehensive rewrite of our books, which hasn't occurred for a while, and we're excited about that, and we're looking to roll that out pretty soon.

CHAIRPERSON ARIOLA: Timeline?

CHIEF FLYNN: We're doing internal review right now. It's been done by the company that we work with, Lexipol, and we hope to get that done soon.

We're reviewing it internally.

CHAIRPERSON ARIOLA: Okay. Following all the investigations, and now you have all the information back, do you share those results with fire victims or impacted civilians or does it remain internally with the courts? How does that disseminate out?

CHIEF FLYNN: Well, we keep it in our database, the BFI database, and we receive thousands of FOIL requests a year, thousands, and we fulfill those when possible, always, but redact them to the point that we need to, to satisfy those requests, but we do receive many, many requests, fire report

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requests, BFI requests, and we fulfill them as they

come in but we do not proactively reach out to people

to report out on the causes, no.

CHAIRPERSON ARIOLA: So if my house burned down and it was suspicious, I guess I would find out if, through my insurance company.

CHIEF FLYNN: Possibly, but, again, we don't directly notify the insurance company what that may be either. They would have to request that from us, make a written request through FOIL because it has to go through the redaction process. We don't want to share sensitive materials, HIPAA-related issues, or anything that would be precluded by law so, when the marshal completes his investigation, we forward that investigation that has been FOIL-ed to our Legal Department, and the Legal Department conducts those reviews to decide what needs to be redacted, and what can be shared and what cannot be shared.

CHAIRPERSON ARIOLA: I get it. Okay, thank you for that.

Okay, I'm going to now turn over to what my Colleague was talking about, which is lithium-ion battery fires. I know that it's a learning curve

because these are things that have been happe	ening
over the last number of years, and we know th	nat it's
difficult, right? We're seeing now lithium-ic	on
batteries exploding in the back of garbage tr	rucks,
and we know that many lives have been lost be	ecause of
lithium-ion batteries, and I applaud the Depa	artment
for your groundbreaking regulations and chang	ges in
policy when it comes to protection for your m	nembers
when going out and investigating, but more	
importantly, putting out these fires because	they are
a challenge, to say the very least. So to my	
Colleague's point, oftentimes, FDNY conducts	
investigations, and they're related to improp	per
storage of lithium-ion batteries and electric	2
mobility devices. When you visit a location t	that has
that, what is the practice after that? Are th	ney
confiscated? You know, are you able to confis	scate
them? Like, how can you protect the surroundi	ing area
from people who are bad actors and have these	3
uncertified lithium-ion batteries, or, you kr	now, ill-
wired electric mobility devices?	

CHIEF FLYNN: Yeah, so you recognized our efforts, and I appreciate that, but I also recognize the Council's efforts in putting together legislation

- 2 to kind of curb this and I think it's been effective.
- 3 I think you're referring to post-fire? These are
- 4 post-fire, or just inspections on there?
- 5 CHAIRPERSON ARIOLA: I think, yeah, I
- 6 think it's post-fire. Like, you're going in, you
- 7 | know, you get a tip.

8 CHIEF FLYNN: Yes, so post-fire, if we

- 9 determine that the cause of that fire was a lithium-
- 10 | ion battery, even if we discover lithium-ion battery
- 11 cells at a location, because not every time that we
- 12 discover these devices at a fire scene, they're so
- 13 prevalent within our city, not every time are they
- 14 | the cause so, if they are subjected to fire, they may
- 15 | fail, but they may not be the original cause of that
- 16 | fire. We view these cells as imminent danger to the
- 17 public. They do have a tendency to reignite the
- 18 cells, and they can be ejected up to 60 feet from
- 19 where the device is so anytime the marshals encounter
- 20 | even one cell while we're conducting our
- 21 | investigation, we request our HAZMAT units to come
- 22 | out there and package it safely. When HAZMAT does
- 23 come out, they treat it as an imminent fire. They are
- 24 fully encapsulated on air to collect these devices.
- 25 | They're packaged in barrels with a material that we

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call cell block that would prevent them from reigniting so we treat every one of these as almost an explosive device that could go off at any time. So anytime we find them, we will back out, the marshals will back out, treat it as it could erupt into flame at any minute, and we request that HAZMAT unit to safely collect that and neutralize it. So all the cells, if we find individual cells, even if they have not been part of the area of the fire, we treat those as such because they may have been subjected to heat. It's very hard for us to determine which ones will fail and which ones will not. It's very hard. You have to look internally at these cells, which is impossible so we treat that very, very carefully and safely. We will not operate in an area where we know that some of those cells are subjected to fire.

when you talk about the lithium-ion task force. So if you can just explain that to us, what other City agencies are involved in it regarding inspections and enforcement? How does the FDNY coordinate efforts with those partners? How many FDNY fire marshals and other staff focus on lithium-ion battery-related inspections and enforcement? And is anyone directly

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2 assigned to that? I ask that many questions because I 3 know you've got a big paragraph to read to me.

CHIEF FLYNN: No, I don't. I'm so used to talking about batteries, which is a great thing. I think we've made a lot of progress. So the task force is staffed with members of BFI, members of Bureau of Fire Prevention, and members from the Department of Consumer and Worker Protection. That's staffed on a daily basis, Monday through Friday. We go out. We have a list of locations that we will inspect or reinspect or follow up on violations that have already been written. So we have a list of places that we like to get to every single day. Of course, we may get caught up in one of them that requires a lot of enforcement, and we may not get to that location until the next day, but we staff that regularly with two fire marshals. That's staffed on a daily basis. BFP has a minimum of two fire prevention inspectors and DCWP varies. I believe they would have a minimum as well of two. We do have a supervisor now that has taken over for George, who we lost a couple weeks ago, so we went through an interview process after the loss of George to select somebody else to take his place, and he has recently moved into that role.

they open up almost every day.

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They go citywide. Most of those inspections are related to either complaints or commercial establishments that we are aware of and, again, we encourage the residents of the city to let us know about any new commercial areas that have opened shops related to lithium-ion batteries, because I believe

CHAIRPERSON ARIOLA: Yeah, I appreciate that. Now let's turn to fireworks enforcement task force. I represent a District that is obsessed with fireworks, legal shows, which we do, and others that just shoot fireworks for any reason, and so what does the task force do?

upon our staffing levels, and it's been very difficult for us to do interdictions with fireworks recently. We would work with NYPD. They have a unit that would also work on that and the Sheriff's Office has been very aggressive when it came to fireworks recently. We have made trips out to Pennsylvania to see people that are buying bulk products and stop them from bringing them into the city from time to time. It's difficult for us. And the penalty is not really sufficient to really curb these devices being

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from.

brought into the city. As you mentioned, we do have an Explosives Unit within the Bureau of Fire Prevention that does monitor those commercial shows, but the regularly commercial-bought products are very difficult to regulate because, as you know, these things are sold legally in states that are joining our state so people can go there on a day trip and bring back hundreds of dollars' worth of fireworks, and it's almost, it's close to impossible for us to really know where they are or where they're coming

CHAIRPERSON ARIOLA: Yeah, what happens, let's say you do find a large cache of illegal fireworks, what happens to them? Are they disposed of?

will dispose of them at Robbins NAC. That's their range facility where they will, I believe they blow them all up in bulk at some point. I've never been there for that, but I was told that's how they dispose of them. They would be charged with illegal possession of fireworks, which is really, it would be a desk appearance ticket so that would be our

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2 CHAIRPERSON ARIOLA: Okay. I just want to
3 go back to lithium-ion batteries for a second. Does
4 FDMI or DCWP have a listing of all commercial
5 establishments that sell mobility devices and/or
6 lithium-ion batteries?

CHIEF FLYNN: We do have a list of businesses that we've inspected. Every business that we have become aware of, we have inspected, so we do have a list and I can supply that with the Council if you would like of all locations that are known to us, but these are very transient businesses. People may open one. We conduct enforcement. They may move down the block. So that's why we really rely on the public's help to let us know where these are, where they're popping up in their areas. And again, if they have any concerns, let us know and we'll get out there and take a look. A lot of times we get complaints and they're just selling regular pedal bikes, but we want to get out there and know where they are. We do have a list and I can supply you that list.

CHAIRPERSON ARIOLA: That's great. I would really appreciate that. Is there a standard for inspection schedules or is it just upon notification?

## FIRE AND EMERGENCY MANAGEMENT

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CHIEF FLYNN: These are mostly commercial, pretty much all commercial because that's really only areas that we can actually get entry into that are required to provide us access to the commercial establishments so majority of them are commercial. We do get complaints from time to time about concerns in common areas of buildings, which we also have the jurisdiction to inspect so we get out there as well and inspect those within 12 hours.

CHAIRPERSON ARIOLA: On the commercial businesses, do you go regularly? Is there a regular cycle for what you know on your list as bad actors that you continually visit?

CHIEF FLYNN: Yes.

CHAIRPERSON ARIOLA: Is there a regular schedule for that?

CHIEF FLYNN: We re-inspect regularly, every business.

CHAIRPERSON ARIOLA: Okay. I'd like to note that Council Member Oswald Feliz has joined us. Thank you.

I'll let you settle in in case you have any questions. Just let me know. All right.

## FIRE AND EMERGENCY MANAGEMENT

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For now, that's the questions that I have. I think maybe we can take a two-minute break just before our demonstration, if you don't mind. Thank you so much.

If everyone can take a seat, we're going back in. At this point, we're going to open for public testimony. I now open the hearing for public testimony.

I remind the members of the public that this is a formal government proceeding and that decorum shall be observed at all times.

If I could have your attention, please, everyone. Excuse me. [GAVEL] Please.

The witness table is reserved for people who wish to testify. No video recording or photography is allowed from the witness table.

Further, members of the public may not present audio or video recordings as testimony but may submit transcripts of such recordings to the Sergeant-at-Arms for the inclusion of today's hearing.

If you wish to speak at today's hearing, please fill out an appearance card with the Sergeant-at-Arms and wait to be recognized. When recognized,

will not be accepted.

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you will have two minutes to speak on today's hearing
topic only, FDNY Search, Rescue, and Investigative
Procedures.

additional written testimony you wish to submit for the record, please provide a copy of that testimony to the Sergeant-at-Arms. You may also email that testimony to testimony@council.nyc.gov within 72 hours of this hearing. Audio and video recordings

I'd like to call the first panel. Joseph DiGiacomo.

JOSEPH DIGIACOMO: Good morning, ladies and gentlemen. My name is Fire Marshal Joseph DiGiacomo. This is K-9 Ray. He's a five-year-old Dutch Shepherd. He's named after Chief Ray Downey, who we tragically lost on September 11th in 2001. He was named after him because of Chief Downey's military service as a Marine. K-9 Ray was adopted from the Military Working Dogs Adoption Center and also that he was the first acquired search and rescue K-9 in New York City Fire Department. He's going to do a short demonstration, it should be rather quick,

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demonstrating his ability and his skills on ignitable
liquid detection.

CHAIRPERSON ARIOLA: Thank you so much.

JOSEPH DIGIACOMO: Yes, ma'am.

(K9 DEMONSTRATION)

So there is a minute amount of ignitable liquid they're trained on. There are nine different categories, up to but not limited to about 35 different liquids each of our K-9s are trained on, and when I say minute amount, it's probably about a Q-tip's worth that they can find. The accelerant K-9s differ from all other K-9s. The main factor is when they find something, there's nothing there. It's a burnt-out fire scene. Your explosives dogs find a bomb or narcotics find drugs. When we find something, there's nothing there so they give an alert to sit. You saw he got his reward as a ball. Some dogs get their toy and it's called play and praise. Other dogs will get food rewarded and the only time they eat is when they're working.

CHAIRPERSON ARIOLA: Thank you so much for that wonderful demonstration.

JOSEPH DIGIACOMO: Thank you.

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## FIRE AND EMERGENCY MANAGEMENT

CHAIRPERSON ARIOLA: I want to thank
everyone who came here to testify. I want to thank
the panel for being so prepared and for answering
each and every one of our questions more than
adequately.

For my Colleagues who came today, thank you so much and, again, thank you to Josh Kingsley and Will Hongach, who I couldn't get through a hearing without. Everyone have a great, wonderful, safe rest of the day. [GAVEL]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date September 30, 2024