CITY COUNCIL

CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS

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April 1, 2025

Start: 10:19 a.m. Recess: 11:53 a.m.

HELD AT: COMMITTEE ROOM - CITY HALL

B E F O R E: Keith Powers, Chairperson

COUNCIL MEMBERS:

Justin L. Brannan Gale A. Brewer

Selvena N. Brooks-Powers

Amanda Farías

Rafael Salamanca, Jr.

APPEARANCES

Lauren Stossel, appointee to the New York City Board of Corrections

Patricia Marthone, appointee to the New York City Health and Hospitals Corporation

Leah Goodridge, reappointment as a member of the City Planning Commission

Sharon Brown, Rose of Sharon Enterprises

SERGEANT-AT-ARMS: Check, check. This is a microphone check for the Committee on Rules,

Privileges and Elections in the Committee Room recorded on April 1, 2025. Check, check.

SERGEANT-AT-ARMS: Good morning, good morning. Welcome to the New York City Council hearing on the Committee on Rules, Privileges and Elections.

At this time, please silence all electronics and do not approach the dais.

If you need any assistance, please contact the Sergeant, and we will kindly assist you.

Thank you for your cooperation.

Chair, you may begin.

CHAIRPERSON POWERS: [GAVEL] Good morning, and welcome to the meeting of the Committee on Rules, Privileges and Elections. I'm City Council Member Keith Powers, Chair of the Committee. Before we begin, I'd like to introduce the other members of this Committee who are present. We're joined by Council Member Justin Brannan from Brooklyn. I believe we're joined by Council Member Diana Ayala online and Council Member Brooks-Powers online as well, and we'll announce others as they join us.

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I want to acknowledge the Committee

Counsel, Jeff Campagna, and the Committee Staff that

worked on the appointments that we'll hear today,

Chief Ethics Counsel Pearl Moore; Director of

Investigations Francesca Dellavecchia; and Deputy

Director of Investigations Alycia Vassell. Thank you

always to all of them for their great work.

Today, we'll be holding a public hearing on three nominations for appointment and designation. We'll be considering the nomination of Lauren Stossel for appointment by the Council to serve as member of the New York City Board of Corrections, the proposed designation by the Council of Patricia Marthone for appointment by the Mayor's Director of the New York City Health and Hospitals Corporation, and the Public Advocate's request for Council's advice and consent in connection with his nomination of Leah Goodridge for reappointment as a member of the City Planning Commission. Each candidate will be invited to make an opening statement before we move on to Member questions. After all candidates have appeared, we will hear public testimony.

Our first public hearing will be on the nomination of Lauren Stossel for appointment by the

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS

Council as a member of the New York City Board of

Corrections. You may join us here at the dais.

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And I wanted to just congratulate all three on their appointments and nomination to reappointment.

The Board of Corrections established by Section 626 of the New York City Charter is responsible for the inspection and visitation at any time of all institutions and facilities under the jurisdiction of the Department of Correction as well as the evaluation of DOC performance. BOC must establish minimum standards for the care, custody, correction, treatment, supervision, discipline of all persons held or confined under the jurisdiction of the Department, and it shall promulgate such minimum standards and rules and regulations after giving the Mayor and Commissioner an opportunity to review and comment on the proposed standards, amendments, or additions to such standards. The BOC consists of nine members, three appointed by the Mayor, three by the Council, and three by the Mayor on nomination jointly by the presiding Justices of the Appellate Division of the Supreme Court for the first and second judicial departments. Appointments are made by three

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respective appointing authorities on a rotating basis
to fill any vacancy. The Chairman of the Board is
designated by the Mayor from its members.

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We're joined by Council Member Farías as well. Welcome.

These members are appointed for six-year terms. A vacancy is filled for the remainder of the unexpired term. The BOC may appoint an Executive Director to serve at its pleasure with such duties and responsibilities as the Board may assign, and other professional clerical and support personnel within appropriations for such purpose. The BOC is required to establish procedures for the hearings of grievances, complaints, or requests for assistance by or on a behalf of any person held or confined under the jurisdiction of the Department or by any employee of the Department. BOC also issues a report at least every three years on issues related to the Department's grievance process. Such reports must incorporate direct feedback from incarcerated individuals and proposed recommendations for relevant improvements and include a section of recommendations on how to improve the grievance process for vulnerable populations, including incarcerated

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 7
2	individuals who are lesbian, gay, bisexual,
3	transgender, intersex, and gender non-conforming.
4	Such report must be submitted to the Council and
5	posted on the Board's website.
6	If appointed by the Council, Lauren
7	Stossel will be eligible to serve the remainder of a
8	six-year term ending on February 1, 2029. Welcome and
9	congratulations.
10	Please raise your right hand to be sworn
11	in.
12	COMMITTEE COUNSEL KINGSLEY: Do you affirm
13	to tell the truth, the whole truth, and nothing but
14	the truth in your testimony before this Committee and
15	in answer to all Council Member questions.
16	LAUREN STOSSEL: I do.
17	COMMITTEE COUNSEL CAMPAGNA: Thank you.
18	CHAIRPERSON POWERS: Is your microphone
19	on?
20	LAUREN STOSSEL: Is that working?
21	CHAIRPERSON POWERS: You got it. Thanks
22	much. You may offer testimony. We'll ask questions
23	afterwards, but you may give an opening statement.
24	LAUREN STOSSEL: Good morning, Council
25	Members. Thank you for the opportunity to speak with

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you today. My name is Lauren Stossel. I'm a forensic

and clinical psychiatrist. I am honored to be

considered for appointment to the New York City Board

of Correction.

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I spent much of the last decade caring for mentally ill individuals working their way through New York City's complex legal system. In 2015, I was the first psychiatric resident to complete an elective rotation with Correctional Health Services, the agency that provides healthcare to detainees in the New York City jail system. I spent much of my final year of residency providing medication management and psychotherapy to individuals with serious mental illness on one of Rikers Island's first specialty mental health units. I went on to complete a forensic psychiatry fellowship at NYU, where I learned about the core issues at the interface between mental health treatment and the criminal legal system in New York City. After completing my fellowship, I joined CHS as a supervising psychiatrist on CAPS, a specialized housing unit for individuals with serious mental illness who commit violent infractions in the jail setting. For the next six years, I worked for CHS in

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS a variety of capacities, including as a senior psychiatrist in general population clinics and specialty therapeutic housing units, providing psychiatric care and supervising other providers, as director of psychiatric education, developing a training program for psychiatric prescribers from a variety of disciplines, as medical director for mental health, overseeing the prescriber service, and most recently as chief of mental health, overseeing the provision of mental healthcare throughout the jail system and working with CHS and DOC leadership and oversight stakeholders to advance care standards. I worked at Rikers through some of the most turbulent years in its recent history, during which we managed the COVID pandemic, a sharp rise in in-custody deaths, including suicides and overdoses, and critical staffing shortages in custody and health services. In my clinical work, I provided direct psychiatric care to patients managing complex trauma, severe mental illness, and the psychological effects of confinement, all while navigating an incredibly complex maze of legal variables between arrest and adjudication. As an administrator, I worked to implement structural changes aimed at improving

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COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 10 access to care, strengthening suicide prevention protocols, and promoting interagency coordination. I have witnessed firsthand the violence and despair that catalyzed the Close Rikers movement. I have also witnessed the ways that effective, strong, and competent leadership and thoughtful data-driven policy and practice can improve health outcomes and promote dignity in an extremely difficult place. I have seen the enormous impact changes in policy have for those who live and work on Rikers Island. As such, I cannot imagine a more serious responsibility than that of the Board of Correction. Their independent, comprehensive oversight and ability to ensure thorough transparency and accountability are essential in safeguarding the human rights of individuals in custody. As a member of the Board, my clinical experience and awareness of the realities on the ground would afford me a rare degree of insight in interpreting data, reviewing conditions, and making recommendations for change. I am deeply committed to accountability and reform in the New York City jail system and to the health, safety, and dignity of my former patients and colleagues.

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I am honored and grateful for the trust you have placed in me in considering me for this position, and I look forward to taking your questions.

CHAIRPERSON POWERS: Thank you, and thank you for your service as well, and a tough challenge, of course.

Could you just talk to us why you want to serve on the Board of Corrections?

transparency, accountability, and humane treatment in our jail system is just one of the most important things to me. In my work with CHS, I was working in direct service and policy development, and I think being able to serve on the Board would really allow me to work towards promoting solutions that prioritize safety and autonomy and stability and just have crucial oversight to be able to advocate for meaningful improvements in jail conditions in the city.

CHAIRPERSON POWERS: Thanks. And in your experience working inside our city jails, can you talk to us what, especially on the mental health needs, what you see today are the biggest challenges

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 12 inside of our city jails, and potentially how you might on the Board use your power to help resolve

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those?

LAUREN STOSSEL: I think jail is one of the worst places to be if you're mentally ill. I think really people who have serious mental illness who commit crimes ideally should be in other settings where treatment is prioritized, so you know that that was something that was really outside the scope of what I was doing when I was at CHS, but would be something that I would want to continue to advocate for. I think there is a lot more that we could be doing within the jail system now to make sure that people with serious mental illness are getting more treatment and are housed in areas where their access to treatment is improved. And I think there are there's also a lot that we can do to make jail in general an environment that is less likely to create de novo mental illness in people who are not coming in with serious mental illness, just to make it a place that is less violent and more respectful and encourages people to act in ways that are sort of in keeping with their best selves rather than reacting to daily trauma.

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CHAIRPERSON POWERS: When you talk about some ways that we can make sure that people have easier access to mental healthcare and improve on it, can you give more specifics?

LAUREN STOSSEL: Yeah, so I think the PACE

program works really well at Rikers. That's Program for Accelerated Clinical Effectiveness, and it cohorts our sickest individuals in environments that are meant to more closely approximate a hospital level of care, so wide open spaces, places where people can go to be by themselves when they want to, but generally sort of reducing lock-in time, presence of supportive individuals who can help with sort of daily crises that arise, more flexible medication management schedules so that medications, if they're not taken at the time that they're generally offered, can be held and offered again later. And ideally, although this wasn't happening when I was there toward the end, steady officers who know the individuals well and really at its best can help so much with those de-escalations and really partner with mental health staff to create an environment that feels therapeutic and respectful, and I think being able to expand that program and also expand the mental health housing footprint generally for individuals who may not have serious mental illness but who do have sort of unique mental health needs and targeting, you know, cohorting individuals and targeting programming and housing units towards those needs has demonstrated itself to be really effective, and I think we could be doing more of that.

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CHAIRPERSON POWERS: Well, you say that there was, but there's not steady staffing around officers right now. One, you're talking about having like the consistent same people who are there, who understand the challenges in there, and why is that not happening today?

there were not enough officers on those units, so, you know, we had sort of an escalation program where if there were two officers or fewer, there's supposed to be three at least, if there were two officers or fewer on any of those units, we would try to escalate and DOC would do their best to, you know, scramble and get officers for those units, but the staffing shortage made it really challenging, and, you know, I do think in many ways those posts are covetable because those units tend to be safer and there's a

committee on Rules, Privileges and Elections 15 real sort of camaraderie and those groups work really well together. My understanding is that it was a staffing issue, but I think certainly something that DOC wanted to work towards.

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CHAIRPERSON POWERS: Got it. If you had to make one change inside of our city jails right now around mental health, what would it be?

LAUREN STOSSEL: Sorry. One change?

CHAIRPERSON POWERS: If you had to make one change from the Board of Corrections, if you joined the Board of Corrections around mental health, what would it be?

something that CHS was working towards when I left.

We had ideas for two units. One was called GATE,

which was designed to be a substance use unit, and

one was called STEP, which was designed to be a

therapeutic housing unit between general population

and mental observation. I think those units would

have gone a very, very long way towards cohorting

groups of individuals who were going to live and work

well together and would have increased access to care

because mental health treatment providers would have

been able to provide care safely on those units.

Those are people who tend to bounce back and forth between general population and mental observation units. They take an enormous amount of resources from Department of Corrections and Correctional Health Services, and having an opportunity to cohort those individuals together and provide care directly on those housing units, I think would have gone a really long way towards creating stability in the mental health population in the jails overall.

CHAIRPERSON POWERS: Got it. And just a final question here, and then I'll pass over to any Colleagues who have questions.

Obviously, the City is undertaking an effort here to open up the borough-based jail facilities and, you know, newly designed facilities that I would suppose have an opportunity to provide different access to clinical services and mental health services inside the jail facility. Can you talk a little bit about, and I may be wrong about that, by the way, but just curious to see your thoughts on that and where there might be opportunities or what your recommendations would be inside of new facilities about how they might treat

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COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 17 mental health differently or how they might provide better care.

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LAUREN STOSSEL: Yeah. I think it's a huge opportunity. I hope it's an opportunity that we're not going to squander as a City. I toured the outposted units that are being developed at Bellevue. They were under construction. They're beautiful. You know, they look like the Norwegian prisons. Everything is wood. There's a lot of natural light. I think that environment makes a really big difference, you know, therapeutically for people who are struggling with mental health crises. I think, you know, there's a lot that we can do in terms of physical plant. The physical infrastructure at Rikers is crumbling. It's just incredibly difficult. One of the questions that you asked in the pre-hearing questions was about getting people to take more advantage of programming. I think I didn't include this in my response, but one issue with programming was that there was nowhere to do it. You know, there just are no big open spacious rooms where people feel like they can sit around and actually be educated about something or engage in sort of a group therapy. So, I think there are a lot of opportunities, you

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 18 2 know, physically. I think also having the borough-3 based jails in, you know, in the city itself already 4 makes a big difference in terms of visits, in terms of legal access, and I think we do have an 5 opportunity by shrinking, you know, the footprint of 6 7 each place to really have cultural change, and I think what I would like most to see would be more 8 positive reinforcement. Positive reinforcement, you know, incentives really are not part of DOC's 10 11 programming. It's really very, you know, punishment-12 based. You break a rule, you get punished, and I 13 think that really creates a culture of learned helplessness among incarcerated individuals. I really 14 15 believe that if people had more opportunities to rise to the occasion, to demonstrate that they are able to 16 17 stay in behavioral control, that they are able to 18 help others, that they are able to sort of 19 participate meaningfully in a community, that they 20 would, you know, if they felt that they were able to 21 earn privileges by doing that, and I think because 2.2 the borough-based jails are at least an opportunity 2.3 to sort of start from scratch in some ways, that's

something that I would really love to see.

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2 CHAIRPERSON POWERS: Thank you. And we're 3 joined by Council Member Salamanca here as well.

I actually have one more question. We've heard stories and we've seen high-profile incidents over the last couple years, certainly in this past year, one of those in my District, where individuals leaving custody are, you know, essentially sent with, I believe is today, I don't, you would know, probably have more clarity here, but if I, my recollection is folks leaving with like a need for continued care, very few places are getting it, they're sort of released without any sort of plan for care. Some are getting, I think, a 14-day prescription and no continued plan to go beyond that. It seems like there's just like a major gap between in-care and custody. We talk about the PACE units, you talk about other units, they're getting higher staff ratios, they're getting adherence to prescriptions or other treatment that they need. It's an environment where there is a sort of structure and support even as, even inside the sort of environment we're talking about, and then they are released and released without any of that or very little of that, and sent in some cases to the next address, which might be the Bellevue Men Shelter on 30th Street or another facility where no prescriptions, no treatment, no continued care, no, really nothing, it feels like nothing. And maybe predictably, we've seen some high-profile acts where individuals have caused a serious, inflicted serious pain and violence on people, have caused major incidents without intensity, but even beyond those incidents, there's individuals who are suffering and aren't getting care, and streets, subways, shelters become the de facto place for them to go. Feels like that gap is a major challenge for us facing the City, but not being discussed enough.

What recommendations do you have to help close that

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gap?

LAUREN STOSSEL: Yeah. So, I mean, I think the housing insecurity piece is really huge, and I think, you know, in terms of the re-entry services available at Rikers currently, my understanding is that people who have serious mental illness are given a 14-day medication supply and an appointment. So, my understanding is that they do actually leave with an appointment within those two weeks where they can get engaged into community care. Many of them also have case management services with CRAN, which is a really

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 21 excellent organization that helps with formerly incarcerated individuals and helps sort of connect them to services. And then, you know, people who do not have serious mental illness, I think, get more like a referral and a seven-day supply of medication. There's always a refill at a pharmacy, so technically it's a full month of medication. And, you know, I think recently we also started giving people cell phones to help make sure that they can get connected with those case managers. So, I think there have been sort of incremental improvements to try to make sure that people have the support that they need. But I think what's missing is more robust community mental health services where the support can really be wraparound, where, you know, people don't get, you know, a SPOA application that recommends them for supportive housing, and then they get on a waitlist where it could be two years, you know, while they're waiting for a place to live. It's really challenging to do strong, you know, care navigation from a shelter. And I think, you know, expanding supportive housing, expanding not only mental healthcare, but also programming. There are so few day treatment programs where people with serious mental illness

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COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 22 have a place that they can go. You know, Fountain House is the one that is really popular, and I do clinical care at Kings County now. Everybody gets referred to Fountain House, but it's the only place. You know, I think people need not just a place to live and medication, but they need a way to fill their time and a sense that they're connected to people who care about what happens to them so that they can care about what happens to them also. And I think that's, you know, really important for people who don't have strong family connections. So, I think, you know, there's been a real sort of pruning away of the inpatient beds. Inpatient stays are very short, and the drop-off, you know, similarly from PACE unit in a jail setting to, you know, referral to a psychiatrist or a therapist in the community is huge. Similarly, after a two-week stay where you're being treated for an acute exacerbation of schizophrenia in a hospital, and then you leave and you're going to a community mental health clinic where you get to see a therapist once every three weeks and a psychiatrist once every two months, it's not enough. And so, you know, I think creating more robust community mental health services, residential

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CHAIRPERSON POWERS: Got it. Appreciate it. Thanks for answering those questions.

Do we have Colleagues with questions? Yeah. Council Member Salamanca.

LAUREN STOSSEL: Good morning.

COUNCIL MEMBER SALAMANCA: So, welcome and congratulations on the nomination. So, I represent the South Bronx. There is a borough-based jail that is coming to my, well, it's not my District, it's the border of my District. It's in Council Member Ayala's District. What role do you see yourself playing in this borough-based jail, given the fact that I don't see it being completed in 2027 or 2028?

to be able to be involved in the planning, to be able to do walkthroughs of the footprint, to be able to speak with DOC leadership about what the plans are for both the physical plant and then also the programming that's going to be offered there, to meet

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 24 with individuals from DOC leadership who are going to 2 3 be in charge of that facility. And I would also be interested in speaking with, you know, community 4 stakeholders in the area about what kinds of things 5 they're concerned about a jail, you know, coming to 6 7 their neighborhood. 8 COUNCIL MEMBER SALAMANCA: All right. 9 Well, it's challenging because the community doesn't want it. That's for sure. But it was something that 10 11 they're getting against their will. And it's unfortunate because directly across the street from 12 13 that borough-based jail, the Administration put in a 2,200 men migrant shelter there. So it's a very hot 14 15 topic in that immediate area. 16 Does your position have oversight over 17 the juvenile detention centers as well? 18 LAUREN STOSSEL: I don't know the answer 19 to that. 20 COUNCIL MEMBER SALAMANCA: Chair, do we 21 know? 2.2 CHAIRPERSON POWERS: Does the DOC have? 2.3 Yes.

COUNCIL MEMBER SALAMANCA: They do.

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2 CHAIRPERSON POWERS: The two juvenile 3 facilities? Yes.

I have a juvenile detention center in my District called Horizons Detention Center. Once, I'm pretty sure you're going to be okay. You will get appointed. I would love to have a conversation or even may have a walkthrough with you because we are having issues at the Horizons Detention Center in the South Bronx, and it's a concern. And it's all in the same community board, Community Board 1. So they have reasons why they're upset with all these services coming in with the opioid issue that they have. And on top of that, they are one of the community boards with the most homeless shelters in the entire City of New York.

Finally, I'll leave you with this. There was a floating jail in my Council District called the Bars, the Vernon C. Baines Center, and I'm happy that the Administration decommissioned it and we're going to give that land back to the community. But ultimately, I think that, you know, what the concerns that we have here is, you know, closing down Rikers is a priority for us. What we're going to do with

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 26 that land, it's something that, you know, I guess is a land use matter issue and we have to move forward with that, but I think that as a Commissioner, it's important that the Commission constantly have communications after the jail is built I would say the first five to ten years to settle the community because there's an anger, there's a fear that crime is going to increase. I don't think crime is going to increase. I think crime is going to decrease having that facility there. But the reality is that that community for years has been dumped on and having this facility being brought into that community and yet not real infrastructure being brought in is a major issue. And it's just something that I think you should have in mind as you assume this position.

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explaining that. And I think, you know, feeling dumped on, I think, is certainly a something that folks at Rikers talk about a lot also. And that's a terrible feeling, you know, to feel that you don't have agency and the ability to sort of control your environment, and so I certainly can empathize with that. And I think speaking with communities about, you know, what is it about having this facility here

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 27
that makes you feel scared or makes you feel
concerned about increasing crime rates. I think
certainly the goal for everyone is to make the city
safer so I'd be happy to speak with you more about
it.

COUNCIL MEMBER FARÍAS: Thank you, Chair. I just have a quick question on how you perceive your role being, like at least coming from the mental health perspective into this Board, how you hope to facilitate larger conversations and dialogue around where we hope to see some of the policies implemented, if you've already kind of seen from outside looking in how the Board functions and how members or member priorities are able to be motivated or utilized, an d then what you see in either a passive or proactive, reactive way from your specific perspective. I was super appreciative of a lot of your responses to your questionnaire. I thought they were really intentional and deliberate and also a future forward with where I think this Body particularly would like to see the Department of Corrections go so I'd love to hear just your perspective on that.

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2 LAUREN STOSSEL: I hope I can answer this question adequately. I mean, I think my insight into 3 4 sort of the inner workings of the Board of Corrections is pretty limited. As an outsider, I think we were really appreciative of the efforts that 6 7 they made to try to be proactive about COVID, you 8 know, asking for a plan, trying to sort of get accountability, that steps of the plan were being followed. I like that model of sort of saying, we'd 10 11 like your leadership to get together and bring us a 12 plan. I'd like to see that done with things like violence reduction and something related to a culture 13 14 change for the borough-based jails, a plan to make 15 sure that we're not repeating some of the same 16 mistakes that have been sort of ongoing at Rikers. I 17 certainly think it's important to listen before you 18 start to talk. So, you know, I have my own ideas 19 about what I'd like to see, but I'd like to get more 20 of an understanding of what the Board is prioritizing 21 right now and, you know, what they're thinking of as 2.2 being sort of major issues, what the culture is sort 2.3 of among the Board Members, and where there are tensions. I think certainly there have been sort of 24 tense relationships between the board and DOC at 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 29 points over the last several years, and I think 2 3 nothing gets done without a collaborative working 4 relationship so I'd like to try to sort of do a little bit of a needs assessment before, you know, jumping in. 6 COUNCIL MEMBER FARÍAS: That makes sense. 7 8 Thank you. Okay. CHAIRPERSON POWERS: Thank you. Thanks so 10 much. Appreciate it. 11 Our next public hearing for today will be on the designation by the Council of Patricia 12 13 Marthone for reappointment by the Mayor to Health and 14 Hospitals Corporation. You may join us up here on the 15 dais. Is Marthone the right pronunciation? PATRICIA MARTHONE: Yes, Marthone, yes. 16 17 CHAIRPERSON POWERS: Well, first of all, 18 welcome. Congratulations. 19 PATRICIA MARTHONE: Thank you. 20 CHAIRPERSON POWERS: Ms. Marthone, is that 21 right? Yeah. PATRICIA MARTHONE: It's actually Dr. 2.2 2.3 Marthone.

2 CHAIRPERSON POWERS: Oh, doctor. I'm
3 sorry, doctor. Apologies. Dr. Marthone.

Congratulations.

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PATRICIA MARTHONE: Thank you.

CHAIRPERSON POWERS: Dr. Marthone was first designated by the Council in 2021 to serve the remainder of a five-year term that expired on March 20, 2023. She has been serving in holdover capacity since then. If designated by the Council and reappointed by the Mayor, she will serve the remainder of a five-year term to expire on March 20, 2028. The New York City Health and Hospitals Corporation, commonly known as HHC or H and H, was constituted pursuant to Chapter 1016 of the laws of 1969 as a public benefit corporation whose purposes are to provide and deliver high-quality dignified and comprehensive care and treatment for the ill and infirm, both physical and mental, particularly to those who can least afford such services, extend equally to all served comprehensive health services of the highest quality in an atmosphere of human care and respect, promote and protect as both innovator and advocate the health, welfare, and safety of the people of the State of New York and the City of New

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 31 York, and join with other health workers and communities in a partnership to promote and protect health in its full sense, the total physical, mental, and social well-being of the people. As provided by law, a Board of Directors consisting of 16 members administers HHC. The law establishing HHC provides that of the 16 members of following officials or their successors shall be ex officio members, the Administrator of the Health Services Administration, the Commissioner of Health, the Commissioner of Mental Health, the Administrator of the Human Resource Administration, the Deputy Mayor, and City Administrator. Ten additional Directors are appointed by the Mayor, five of whom are designated by the City Council. The President of HHC serves as the 16th Director. Term of Director, other than those serving ex officio or at the pleasure of the Board, is for five years. Mayors shall fill any vacancy which may occur by the reason of death, resignation, or otherwise in a manner consistent with the original appointment. Directors do not receive compensation for their services but are reimbursed for actual necessary expenses occurred by them in their

performance of their official duties.

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1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 32 2 I want to welcome Dr. Marthone, and when 3 you're ready you may raise your right hand to be 4 sworn in. COMMITTEE COUNSEL CAMPAGNA: Do you affirm to tell the truth, the whole truth, and nothing but 6 7 the truth in your testimony before this Committee and 8 an answer to all Council Member questions? PATRICIA MARTHONE: I do. COMMITTEE COUNSEL CAMPAGNA: Thank you. 10 11 CHAIRPERSON POWERS: Thank you. Congratulations on your nomination and you may give 12 13 an opening statement. 14 PATRICIA MARTHONE: Good morning, Chair 15 Keith Powers, Honorable Diana Ayala, Honorable Amanda 16 Farías, Honorable Selvena Brooks-Powers, and 17 Honorable Justin Brannan. 18 Thank you for having me here today. As Health and Hospital Corporation, H and H, means a lot 19 20 to me. Representing the Borough of Brooklyn on the 21 Board of Directors has given me the privilege to extend my hand to care for our families, our friends, 2.2 2.3 our neighbors, and even strangers with dignity and

love. When I came to you in 2021, I spoke on my

father being a paranoid schizophrenic and how my

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subconscious envisions him being reflected in every unhoused person that may appear to be suffering from mental health issues that crossed my path. My concerns for our city's unhoused and mentally ill transected with possible services H and H has had to offer and was one of my focuses. I promised to be a Board Member that would be present in every way and to bring my personal experiences and intentionality for positive growth in the execution of the mission and purpose on the H and H Board.

In my tenure on the board, I personally visited our mobile programs providing care to unhoused New Yorkers, our housing programs and services, our hospitals, our clinics, our nursing homes, and attended public forums to hear concerns brought to our H and H Board directly from the public, all to ensure the understanding of what we are doing well or not and demanding re-evaluation, revision, accountability, and follow-up reporting. I want you to know the tireless efforts and work of those assigned to the reception of new arrivals were doubly true to our mission and delivered medical care, housing, and comfort with grace and kindness.

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My fellow Board Members and I are constantly searching to produce better outcomes in maternal health and mental health. For example, through the lens of a special committee, we examined maternal health issues to ensure all the (INAUDIBLE) care and affected outcomes were being addressed and decisions identifying challenges with geolocation and access to quick interventions for physical and mental crises led to immediate action to understand and remove barriers in real time to create a plan for a permanent solution.

I am honored and humbled for the continued opportunity to serve our City in this capacity. As in my time on the H and H board, the dedication and sincerity for improving outcomes in physical and mental health in New York City's population are best reflected upon the words of John Green. He openly shares his struggles with severe anxiety and obsessive-compulsive disorder and wrote in his novel, Looking for Alaska, we need never be hopeless because we can never be irreparably broken. I might add, when we have H and H.

Thank you for your time and consideration.

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CHAIRPERSON POWERS: Thank you. Thanks for being here. I just want to do a few questions to go ahead. I just wanted to check, I know you're an Executive Vice President of 1199, representing employees within H and H. Have you asked for guidance from the Conflicts of Interest Board just about how you might do your job alongside doing H and H?

PATRICIA MARTHONE: Thank you for that question and absolutely. Initially, when I was appointed last time, I was on the verge of changing titles and that was brought up to them that I was switching this to this title, and what I represent are community-based organizations and pharmacies like Rite-Aid and Walgreens, which do not intersect with this at all. And if ever I am in the room or I know something's on the calendar to be discussed that might just potentially somehow even minutely, you know, intersect with 1199, I would remove myself from that conversation completely.

CHAIRPERSON POWERS: Got it. I appreciate that. Just in your experience here so far and as looking ahead, you know, and many of us who cherish our public health institutions, I'm proud to represent Bellevue Hospital in my District. My mom

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 36
was a nurse there growing up. I know how important it
is to providing care to our whole city and in
addition to my community. Can you just talk about
what you see right now as the largest challenges
facing our public healthcare system here in the city?

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PATRICIA MARTHONE: I would say mental health. One, it's very difficult to retain public health, you know, psychiatrists or psychologists who are going to help in the treatment of care and, because of that, it is hard to schedule. Even those that would appear for their appointments have trouble, you know, getting an appointment that would be done in a timely manner. So, therefore, people that are receiving treatment are receiving it over time more distantly than normally would. Two, those that are unhoused and homeless have challenges accessing that care as well. You know, we do have some show vans that do provide care in the community but, you know, it needs to be close to where they are and we do not have necessarily all of the resources possible to have show vans in every area of New York City but increasing those would be helpful so that those individuals that do receive those 14-day prescriptions when they do go to the emergency room

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 37 for care have a place closer to them to go and get those refilled and can be sent directly to the pharmacy but they have to know where the van is. The van can go looking for them but it's, you know, obviously it's not easy so it would be great to have more of those so that they can quickly access that. The third thing with the challenge is, and I'm very sympathetic to this issue, is having sometimes to, against one's will, have you, you know, brought into the hospital for care. Sometimes it's for the safety of the individual and the public and, to me, it just must be done with compassion, and I think we can do more and do better to make sure everyone involved in that interaction with that individual knows how to de-escalate to the utmost of their ability and handle them with care and compassion till we can get them back on track.

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CHAIRPERSON POWERS: Thanks for that. And obviously that issue is top of mind for a lot of folks right now, and I know our State Legislature and others discussing exactly whether there should be a change or recalibration around some of those policies and laws. What changes do you see within the care system and also within the commitment laws that would

2 be necessary or helpful to make sure individuals get

3 the care they deserve?

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PATRICIA MARTHONE: I mean, I will be very frank with you. I do understand why the City pivoted the way we did to try to make sure that individuals that were going through crises that would not cooperate in their own care would directly be brought in for a path to care, and I don't believe that's the best of all ways to do business with individuals in mental health crises. But having had a father that suffered from paranoid schizophrenia, I fully and completely understand why that happens and why it must be done. I believe that, again, and I'm going to go back to my previous statement, trying to increase the training, and I know we've done different things in New York with training police officers and everybody trying to really increase the training of all individuals involved in that, that would be very helpful. The other thing is some of the panic that happens in these emergency situations come from the families and the friends that find the person in crises, and I believe us doing better in terms of public health announcements around mental health and how people can activate help before it's too late or

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before it gets too far is very important and

3 something we should truly consider embarking on.

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CHAIRPERSON POWERS: Thanks. Obviously, there's a lot of anxiety and nervousness right now about the state of federal funding on many of our healthcare institutions, whether they're private or public institutions here. Can you share with us any insight so far or any thoughts on how federal changes are going to or might impact the ability to provide care at H and H?

patricia Marthone: Sure, I think it's going to affect CMS greatly, which will affect us in New York. You know, it's unfortunate that as is the reimbursement for Medicaid is not high enough that we're getting 70 percent on the dollar and we would be looking to increase that versus decreasing that, but it will decrease and I think H and H has done a good job in trying to, despite what happens with the federal government, despite what happens to contributions that they can get from any source, try to provide equal care for all as much as possible. And I've seen them in my tenure levy what they have to try to treat as many people as we can and as well as we can. Am I concerned that that's not going to

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 40 happen, you know, when the money starts to dwindle? I think we've been in crises before and we know how to handle ourselves independent of the federal government.

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CHAIRPERSON POWERS: Yep. Thanks. And in your experience, what are changes that you would like to see happen within our public healthcare system right now, how we deliver, provide care to individuals? Obviously, H and H is the backbone of so many of our healthcare institutions here and healthcare in the city, providing care to, you know, whether it's our emergency workers here who might get hurt or injured on the job or worse to, you know, ordinary New Yorkers who need that safety net. It's critical... I'm joined by Council Member Brewer here as well. So, any thoughts on ways to improve services and care and things you'd like to see happen during your tenure on the Board?

PATRICIA MARTHONE: I'm going to go back to mental health. I think mental health with H and H, being able to improve on our services and access to the daily therapy and psychiatrists would be of benefit to all of New York City. I think some of the challenges people face with even their teens and not

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 41
2	being able to resolve those issues fast enough
3	because they don't have access to having those
4	evaluations done and then treatment plans is
5	problematic for us in New York, let alone the adult
6	that has had mental illness their whole life and did
7	not or has not understood or felt good in a very long
8	time to be able to maintain their own health and that
9	status. To not have that continuous access to mental
10	health providers is a great problem in the field, and
11	it's not necessarily anyone's fault because I believe
12	this is a problem straight across the United States
13	right now, but whatever we can do to encourage people
14	to come and be part of our solution, I would highly
15	suggest we do that. I mean, I don't know if you are
16	aware or not that we do use every mode and method
17	that we can to engage individuals. They do online
18	treatment, they do everything they possibly can, but
19	it's still not enough and that's unfortunate so we do
20	need to move that needle as far as we can to also
21	help people stay unhoused and off the street that
22	have mental illness as well.
23	CHAIRPERSON POWERS: Great. Well, thank

you. Congratulations on your nomination.

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Questions? Council Member Brewer?

questions?

Okay, thank you. Thanks for being with

3 us.

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Our next public hearing will be on a nomination for the City Planning Commission. Pursuant to sections 31 and 192 of the New York City Charter in a letter dated May 18, 2025, Public Advocate Jumaane Williams requested the City's Council's advice and consent for the proposed reappointment of Leah Goodridge, a resident of Brooklyn, to serve a five-year term as member of the City Planning Commission.

Before I introduce the candidate, I'll review the functions and membership qualifications of the CPC. If reappointed, Ms. Goodridge will serve a five-year term beginning on July 1st, 2025, expiring on June 30th, 2030. The City Planning Commission is responsible for the conduct of planning relating to the orderly growth, improvement, and future development of the City, including adequate and appropriate resources for the housing, business industry, transportation, distribution, recreation, culture, comfort, convenience, health, and welfare of its population. The CPC is also responsible for the review of and has veto power over all proposals to

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 44 change the zoning map, the city map, and the text of the zoning resolution, site selections for City capital projects, all major concessions, proposed franchises and revocable consents the Department of City Planning determines would have land use impacts, proposed housing and urban renewal plans pursuant to state and federal law, sales acquisitions, leases, or other dispositions of real property by the City, and the granting of special permits pursuant to the zoning resolution. CPC oversees the implementation of laws that require all environmental reviews of actions taken by the City, in particular City Environmental Quality Review, State Environmental Quality Review Act, and the National Environmental Policy Act. The CPC assists the Mayor and other officials in developing the 10-year capital strategy, the 4-year capital program, as well as the annual statement of needs, and is also responsible for various rules including establishing the minimum standards for certification of applications subject to the Uniform Land Use Review Process, commonly known as ULURP, establish the minimum standards and procedure requirements for community boards, borough presidents, borough boards, and Commission itself in

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COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 45 the exercise of their duties and responsibilities in ULURP, establishing specific time periods for precertification review of applications subject to ULURP, establishing procedures for environmental reviews required by law, and the preparation of environmental assessment statements and environmental impacts statements, establishing the minimum standards for the form and content of 197-A plans, enlisting major concessions or establishing a procedure for determining whether a concession is defined as a major concession. Also has the power to modify any amendments proposed by the Mayor to change rules governing site selection and a fair distribution of City facilities, and CPC has exclusive power to propose additional categories of land-use actions to be reviewed pursuant to ULURP, subject to enactment by the Council.

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City Planning Commission consists of 13 members, with the Chair and six other appointments made by the Mayor, one by the Public Advocate, and one by each Borough President. Members are to be chosen for their independence, integrity, and civic commitment. Appointments of all members except the Chair are subject to the advice and consent of the

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 46 2 City Council. CPC members, except for the Chair, who 3 serves at the pleasure of the Mayor, serve for five 4 years of staggered five-year terms, which begin the day after expiration of the previous term. For purposes of Chapter 68 of the Charter, CPC members 6 other than the Chair should not be considered regular employees of the City, and are prohibited from 8 holding any other City office while they serve on the CPC. There's no limitation on the number of terms a 10 11 member may serve. The member who has served as Vice-12 Chair receives an annual salary of 73,855 dollars. 13 The other members receive an annual salary of 64,224 14 dollars. Leah Goodridge has been a member of the City 15 Planning Commission since first appointed by the Public Advocate in 2021. 16 17

Welcome and congratulations on your reappointment. Please raise your right hand to be sworn in.

COMMITTEE COUNSEL CAMPAGNA: Do you affirm to tell the truth, the whole truth, and nothing but the truth in your testimony before this Committee, and in response to all Council Member questions.

LEAH GOODRIDGE: Yes, I do.

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2 CHAIRPERSON POWERS: Thank you. You can 3 offer an opening statement.

LEAH GOODRIDGE: Well, thank you so much.

Good morning, Chair Powers and Members of the City

Council. I am honored to be nominated for

reappointment to the City Planning Commission, which

I've been on for about the last four years.

Before joining the City Planning Commission, I spent at least a decade as a Tenants' Rights Attorney, and I listened to the stories of New Yorkers who were facing eviction, why they were facing eviction and being pushed out of the City. And by the time that I joined the City Planning Commission, where most of the work surrounds housing, most of the proposals are housing proposals by private developers, that really informed a lot of my information on voting on these proposals. So, my focus has been housing affordability. When these proposals come before us, sometimes they are for 3,000-dollar low-income studios, and the first thing I think about are the clients that I represented and whether they can afford them, and almost none of them can. I can't afford a 3,000-dollar studio. So, for my focus for the last four years, and if reappointed for

committee on Rules, Privileges and Elections 48

the next five, would be on housing affordability and amplifying what happens in the very complex procedures of City Planning. So I am honored again to be here and also to talk a bit more about City Planning, and I hope to be reappointed.

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CHAIRPERSON POWERS: Thank you. Thanks for being with us today, and congratulations on the renomination.

On the topic of, so look, I think we all appreciate the advocacy around affordability, and we know that for many New Yorkers, that studio at 3,000 dollars is unattainable, even for some dual-income homes, two-income homes, still a value-in-space proposition that doesn't make a lot of sense. Can you talk more about, but you know, and recognizing each project is specific, it has its own specifics and its unique, you know, unique details, whether it's like literally the financing of the project to get there, or the location of the project, or what makes sense. When we talk about affordability and when it comes to the City Planning Commission for approval or rejection, what is the goal around affordability? What is the goal of affordability when it comes to talking about, we know what the specifics that we

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 49
know may not be attainable for folks, like the
example you mentioned, but some examples that might
make sense when it comes to trying to approve a

project based on achieving affordability levels.

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LEAH GOODRIDGE: Well, I think, you know,
I'd like to point to some of the factors that don't
work, so that we can look to what we should do moving
forward. One of them is that the income requirements
for affordable housing at this point need really to
be reviewed. They're based on the MIH formula, which
also follows HUD, and so, for example, if you are
making six figures, 130,000 dollars, you can qualify
for one person for yourself for affordable housing in
New York City. I think we need to review that.

CHAIRPERSON POWERS: You think it's too high or too low?

LEAH GOODRIDGE: I think it's too high,
and I think that some people will say, well, we need,
that's middle income, technically, in New York City,
we need that, but from where I sit, we also have a
very huge homelessness crisis that we've been
battling for many decades, do not have a handle on
it, and a big part of that is because of lack of
affordable housing. Only 16 percent of the low-income

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 50 or affordable apartments under the Adams Administration have been for extremely low income, so there's a real problem of having affordable apartments that actually are not affordable. So, there's the income requirements, and then the income requirements also inform the actual rent, so we have these, people think I'm joking when I say that there literally are 3,000-dollar studios. We just had one in Brooklyn. There was a huge fight in Brooklyn where residents were challenging a developer's proposal to build a taller building, and that building, because of its height of 14 stories, would have impacted sunlight for the Brooklyn Botanic Garden, and so this is a treasured and beloved garden that has been there for many years, and so residents fought it, and my question, of course, you know, a lot of the proposals there was, well, let's look at the housing, we need more housing, so if it may impact the garden, let's look at the fact that it would still bring in housing. So, I immediately asked, how much is the housing? A little studio for 3,030 dollars. So this is a real problem that we have to fix in the city. I think, for me, the actual rent under these studios, the fact that 30 percent is based off of gross

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COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 51 income, so by the time you take out taxes, we're still talking about someone paying 2,000 dollars for a studio, and their actual take-home pay may not be 80,000, it may be more like 60,000. So, it just doesn't work, and I think that we really need to address it. Even when we have projects, to sum up, that they're 25 percent of the units are affordable, this is a big part of why we have these fights, because when you look at those actual 25 percent of affordable units, most of them are for moderate income, most of them are studios and one-bedrooms. One Gothamist article said 70 percent of the Adams Administration's affordable apartments have been studios and one-bedrooms. This is a real problem, and this is why we have these very controversial projects.

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CHAIRPERSON POWERS: Is there a part of that equation that you think is a higher priority? Is it the income requirements, the rents, or the size of the apartments? Because all three, I agree, I think we are doing a lot of studios, we are doing a lot, that seems the way the market is right now, and I think we all can look at all the above, but I think also sometimes recognize the challenges in these

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 52 projects, trying to figure out the right calibration of it. Is there a specific part of that, would you note those three things that you feel is the one that really sticks out the most?

LEAH GOODRIDGE: One reform that we can do is to reform MIH. It is not based on the specific area income, instead it is including income from the suburbs, from parts outside of New York City, so that raises the income requirements. So, for example, I grew up in Brownsville, and it's a very low-income area, but instead of the actual income, they call it area median income of that area, it will be a little bit higher than what is the income for that particular community so we end up with an area median income that's higher than most of the New York City neighborhoods in of itself, so then we're, you know, if we say the area median income is at 80 percent, it's still higher than whatever that neighborhood is. So, I think that that's one part that we can look at.

CHAIRPERSON POWERS: Are you proposing that we take the suburbs out of that formula, or that we take...

LEAH GOODRIDGE: Yes.

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2 CHAIRPERSON POWERS: Okay. Got it. I want
3 to talk about City of Yes. I think you voted against
4 City of Yes, or you just supported it?

LEAH GOODRIDGE: I voted against it.

CHAIRPERSON POWERS: Can you talk a little bit about your thoughts and reasoning on your vote for that?

LEAH GOODRIDGE: There were lots of reasons why I voted against it, but I will focus on affordability. This is a housing plan, and as I described before, the main... well, let me back up and say that I'm a very public-facing Commissioner, so I'm out in the community, I'm talking to people, and the main thing that people say to me when they say, oh, you're a Commissioner, what about Housing Connect, those apartments on there, what's the City doing about affordability. So now we have the City of Yes in a housing plan, and most people are expecting, as am I, for it to focus on affordability. But the affordability piece was, I would say, probably the smallest piece. The affordability piece was more of a preference of if you're a developer and you want to build additional units, that part has to be affordable. I thought that the other parts of the

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 54 plan, you know, often we have this phrase in urban planning, don't let the perfect be the enemy of the good. I didn't think that the rest of the plan really made up for that very small piece. It's not for me really a housing plan. If we are going to have the end result of building housing everywhere, then we do need more safeguards for that housing to be affordable. One of the things that I strongly reject is the notion that affordability is simply addressed by building more housing, that the City itself doesn't need to do any more than that, just build housing and that takes care of affordability. That is a proposition that is based on the private market, and I don't feel like it's acceptable for the government to accept that. The many things, especially that's going on in this city, where rent stabilization is being attacked, where as I just described, we're not building enough deeply affordable units that the government can be proactive about. So, I don't feel like the, I think that one of the under, the undergird of City of Yes is build more housing and that is the actual affordability piece,

and I just didn't feel like that was acceptable.

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2 CHAIRPERSON POWERS: Thanks. We're joined 3 by Council Member Brooks-Power as well.

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Isn't there a different way to look at it, and isn't it that, at City Planning, you're tending to like the zoning and the zoning tax and the land use actions, HPD is doing the subsidies and the part around attacking affordability, and you know, HTC is over here, and you have like a multi-agency set around, DHS has to do a part of affordability, and the kind of core central of City Planning is a question of like, what gets built, how big should it be, and should we allow for more. And in that context, if you are talking about 25 percent, 30 percent, whatever the other normal mandates are, doing a little bit more means you also get a little more of the affordable piece of that component too. And then, you know, HPD, and this is what we fought for in the Council, HPD has to deliver more, we have to deliver money for HPD so they can get projects done, and we have the available resources to make them more subsidy. We go to Albany to make sure we can strengthen our rent regulation laws, but kind of core to City Planning is sort of what gets built and what should be allowed to be built. In this case, in

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places like Manhattan, we're talking about a little

bit more density to accommodate a few more people.

You can debate the logistics around whether that

drives the prices down, but it certainly would allow

a little more affordable housing to be built, and

certainly a little more just housing to be built in

the city, and that's kind of what the City Planning's

sort of piece of this equation is. How do you respond

to that?

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LEAH GOODRIDGE: Okay. Let me accept that proposition for the purpose of this hypothetical.

Let's just say that City Planning Commissioners are there to rubber stamp development, and then the fights, the fights that happen, the social conversations about affordability that happens elsewhere at the City Council. This is part of the problem that people don't trust the City Planning Commission and the government. This is something that comes up very frequently when people testify at the City Planning Commission. They flat out say, you guys are just here to rubber stamp everything. You guys don't ever say no. You guys don't hear us. People come and testify. Half of the time, they're talking about affordability. The other time, they're talking

about traffic and congestion, and this is what they say. You guys are just appointed to just rubber stamp stuff for the Mayor. There's no checks and balances.

No one's talking about the fact that we can't afford any of this stuff.

CHAIRPERSON POWERS: But most of the opponents of City of Yes were not debating about affordability. They were debating...

LEAH GOODRIDGE: Yes, they were.

CHAIRPERSON POWERS: About parking and ADUs and other issues, which I don't (INAUDIBLE) areas. I think a lot of the main issues that were being discussed, I know, in the Council and other places were about...

LEAH GOODRIDGE: I just have to push back on that. The opponents of City of Yes were pushing back because of affordability. Specifically, most people testified, and also outside of City of Yes, the specific idea is this, and I'm going to put it in quotes here because this is what's being said, that this city is being bought by developers. That is literally what the pushback is. That this city is being taken over by developers and that the

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2 government is allowing it to happen. That's what

3 people are saying. Especially in this climate.

it. The question is whether it is true. The question is whether people can say anything they want. We get a lot of things said to us often. I guess the question is what's true and what's not at the end of the day.

LEAH GOODRIDGE: Well, if Commissioners are rubber stamping things and don't raise affordability and should just look at things as is the building tall enough, then it is true.

term rubber stamp versus should we allow and accommodate more where things are being built today, I think it's a different story. I certainly think in the question you raise around the Botanical Garden and things like that, those raise issues around like how the physical design impacts the rest of the neighborhood and things like that. I don't take this at all to mean that affordability should be part of the conversation and certainly I think there is a criticism often that... it comes to the Council before it really gets to the sort of hard conversations

around affordability, and it's sort of on a tight timeline to be able to really accommodate that conversation so I take that to heart and I agree with much of what's being said.

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But I do want to ask a second question. That example around the middle-income 130,000 studio example, for that person who you take away, if the adjustment here is to take away MIH and to not allow them to be part of the MIH program and also we're not allowing for new housing to be built in various different places around the city, which was what City of Yes was getting at, what do we do with that person who is making 130k a year who is working a job, maybe working for the City, and doesn't have a place here because it feels like that is also a group of people that are losing their path here in the city and you can go higher than 130k I think to even get there. I'm not saying it should be priority number one or priority number two, but I certainly think that is... a there's a (INAUDIBLE) people are saying that also that like there's a deep feeling like that sort of middle portion is really losing their path to affording Manhattan, Brooklyn, many other parts of the city right now, especially as they change over

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 60
2 rapidly. What do we do about those? It's an earnest
3 question. I just ask, what do we do about that if we

4 take away like MIH and other programs for them?

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LEAH GOODRIDGE: I think one of the things as a City that we should look at moving forward is how do we build more affordable homeownership? I am a product of growing up in a Mitchell-Lama in Brooklyn, in Brownsville, and when I was growing up, you know, people had options of get a Nehemiah house, other types of affordable homeownership. I was having a conversation recently with a fellow Commissioner about the fact that these opportunities are just not as ample as they were years ago because it's just is not a priority. There was an op-ed in City and State by three City Council Members specifically about this issue and pushing for more homeownership, affordable homeownership. We look at Parkchester, for example. There are ways to collaborate with private developers and not have the end result just be, like I described, 3,000-dollar studios. We can have affordable homeownership. So, we have communities like Parkchester, Co-op City, many communities that are co-ops and other types of homes for middle-income New Yorkers because everyone, I mean, I'm a tenants'

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 61 rights advocate, I'm unapologetic about that. I'm a 2 3 tenant myself. I was on the Rent Guidelines Board for 4 four years so this is something that I'm extremely passionate about. I also grew up in New York City, not with a silver spoon in my mouth so this is 6 7 something that is not... it relates to me personally. So, I think, you know, for people who want to move 8 out of tenancy and want to be able to buy a home, that opportunity is few and far between today and 10 11 that's a direction that I think the City should move towards. I was hoping that when we talked about a 12 13 housing plan that that would be part of it. 14 CHAIRPERSON POWERS: Got it. Appreciate 15 that and thank you and a big fan of the Mitchell-Lama 16 program as well. 17 My last question and I want to hand over 18 to Colleagues here as well is, I have two questions. 19 One is, on the specifics of Rent Guideline Board, 20 something I testify every year in front of my constituents and a maddening process every year, 21 what, if you had to make any changes to Rent 2.2 2.3 Guidelines Board process, what would it be?

had in my head, and the second one is what changes to

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And second is, that was just a thought I

the land use process would you propose? Whave a
Charter Revision Commission before us, a lot of
discussion around that right now, sitting on the City
Planning Commission, curious to see if any thoughts
around how you would change the land use process if
given the ability to do so.

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LEAH GOODRIDGE: Thinking about the first question, the rent changes... (CROSS-TALK)

CHAIRPERSON POWERS: You can do the second one if you want.

LEAH GOODRIDGE: Okay. The Charter Review

Commission, I have to be honest, the way I found out
about the Charter Review Commission was that a

journalist contacted me and asked me about it and I

contacted fellow Commissioners like, is there a

Charter Review Commission, and we all said, no, that

would be wild because no one has told us so I think

that that's important to note for transparency. One

thing that could change is the level of transparency.

There have been a few times where something's

happening like Green Fast Track or something else

going on with the Mayor's proposals that actual City

Planning Commissioners and other people just aren't

looped in and we're part of the process of city

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 63 planning so I think that that could change. One thing I've been working on as a Commissioner to change that in terms of transparency is I created a project in collaboration with the Brooklyn Public Library where I lead workshops and invite other Commissioners and elected officials to come and talk about the process of city planning. I find that people are coming to the hearings to talk about specific proposals but we're not having conversations in a larger context about what's happening with city planning which can be very opaque, it can be very complex, and so I think it's important to have these conversations where people describe, especially experts in the field, describe what's happening in New York City and get feedback. Not, you know, replacing a hearing but just describing what's happening and opening it up. I think this might be the first type of program, if I'm not mistaken, that has done so. Also as a Commissioner, I publish op-eds quite often to explain a bit more about what's happening with urban planning. A recent one was in the New York Times about a City Council bill for free public restrooms. That's an urban planning issue because the reason why, you know, most people will say, yeah, we should

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1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 64
2	have public restrooms and then they pause and then,
3	the reason why they pause is they're getting to the
4	next big issue which is well, if they're open to
5	what about homeless people and then that's why they
6	don't want public restrooms. So, that's where I come
7	in with my experience with housing and as a
8	Commissioner to explain and to amplify these issues
9	and to really get at the many nuances of the history
10	of urban planning. So, to answer your question, I
11	think transparency, one of the things that we can do
12	different with land use is more transparency all
13	around, not just transparency with Commissioners
14	sitting on the Commission but transparency with the
15	public and explaining the process and having you know
16	providing more access.
17	CHAIRPERSON POWERS: Thank you and
18	congratulations on your re-nomination.
19	CHAIRPERSON POWERS: Thank you.
20	CHAIRPERSON POWERS: Questions? Council
21	Member Brewer and then Council Member Brooks-Powers.
22	COUNCIL MEMBER BREWER: Thank you very
23	much. I certainly agree with everything that you

said.

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One question I would have about, as the Chair said, about the ULURP plan would be years ago, I've been around for a long time, and the 197-A plan used to work. Community boards would do their own planning. Community Board 4 did an excellent one. They went to every single lot in Board 4 and determined what should happen there. Again, getting people, City Planning, and everyone else to listen to that plan is a problem, but it would seem to me that one suggestion we should go back to that and have the community boards with enough staff be able to do some planning on their own. Would that be something that you would think would be helpful to you as a Commissioner?

LEAH GOODRIDGE: It would be very helpful.

One of the things I can, just to provide some insight as a Commissioner, we get so many proposals that oftentimes the thing that red flags Commissioners to say, oh this is a proposal that, you know, this is a bit different, is when we see a community board has voted no. So, you know we have the borough president's recommendations but sometimes a community board has voted no, the borough president has voted yes, and so we say well what's going on here. Or

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 66 sometimes both have voted no. And so we take a look and we say what's going on here. So the community board informs a lot of Commissioners because sometimes, you know, even as a native New Yorker we might not have the opportunity to go into every single neighborhood to see what's happening so they're also describing oftentimes in their assessment, you know, for example, I have been to Bay Ridge quite a bit but I haven't been in a number of years, and we have had proposals where community boards will explain there is a real parking situation and so, if we don't, if you have this big apartment building, let me describe the fact that we already, it can take an hour to move three blocks because it's so congested. So, just having that visual as a Commissioner for me and someone from the community, from the community board, those can be helpful. So, I can attest to the fact that I rely a lot on community boards to inform specific neighborhoods and what's happening in ways that maybe an individual Commissioner might not have gone to the neighborhood in a bit, and for many other Commissioners it is

incredibly helpful and insightful.

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know, there are two Charter Revision Commissions right now, even more transparent, not. One the Speaker, I didn't know about the Speaker's, I must admit. Now, I testified there and then we're going to be testifying at the Mayor's so it's very crazy for the public even to understand this so you're not alone in the transparency problem.

And the public restrooms, I wanted to say years ago the problem is not only people worrying about the homeless, nobody wants one in their neighborhood. So, we had plans many years ago under Bloomberg and they went bye-bye because he couldn't find a place to put them so it's, thank goodness for your op-ed, but it's endless.

The other thing is just the Mitchell-Lama program was the best housing program ever conceived, and so it was frustrating to me with City Planning because it's supposed to be planning is that obviously the State has to okay a Mitchell-Lama 2.0 or whatever it would be but, you know, City Planning, like the Chair said HTC, HFA, HPD, everybody should be talking about this. I always think we're operating in silos and that's one of our problems. In other

words, you could do the planning but there's no money, no support for the... my opinion also for the lower AMIs and, you know, what are we doing. So does that kind of non-silo discussion come up or is it

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just we're going to plan the way, we don't need to

7 | talk to anybody else.

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LEAH GOODRIDGE: So, I'm gonna be brutally honest. There are silos.

COUNCIL MEMBER BREWER: I know.

LEAH GOODRIDGE: There are silos which is kind of why I had a very strong response. I hope, you know, you felt it was respectful, but this is kind of why I had a strong response because this is something that, as a Commissioner, I would say that is my biggest challenge and this is part of why I've become like very public facing to just go out into the community and have these conversations. You know, and the question is like well what do you do as a Commissioner, do you just go and say I'm just going to vote and purely look at this is as like text amendment and let me see if the building is tall enough and let me just rubber stamp it and, if there's a fight, then the City Council will take it

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 69 over from there. And I've just decided that that's not the approach that I want to have.

COUNCIL MEMBER BREWER: Yeah. I mean we do operate in silos and you're supposed to be the planning agency so you think that the silos could, in fact, be stopped to a certain extent or curtailed at CPC. I'm not saying it happens. I'm just saying that would be the wish.

LEAH GOODRIDGE: Well, I think, you know, the agencies do work with one another, DCP and HPD and DOT, the agencies do work with one another. When I say silos, I just want to just clarify. Then there's the Commission and then there's sort of the expectation of like what do you do if you want to address these sort of larger issues that are part of city planning, like the AMI, then they're sort of... there's a stuck part there of like what do you do other than raising hell about it on the Commission. What do you do? What can we do? We would have to advocate for there to be some change apart from the Commission. So, I think that's the part where I'm... because the big part for me is affordability and a host of other issues and then there's just sort of

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COUNCIL MEMBER BREWER: Okay.

LEAH GOODRIDGE: So, to address the silos,

I think it would be great if there would be an effort

between the Commissioners, DCP, a host of other

agencies to just have a comprehensive plan.

COUNCIL MEMBER BREWER: Right. I would totally agree with that. I mean even just the buying out of all of these Mitchell-Lamas, that was a decision that was made understandably, you invest, your time is up, your 6 percent is paid, you can get out. That's like killing thousands of units of affordable housing.

So, one last idea that I have it's not moving but I want to bring it up which is Ward's Island is right next to Randall's Island. It's got on it a couple of shelters and the Fire Department, and it's empty land, vacant land so it's only vacant land left in Manhattan really owned by the City or the State so it's something to think about why can't we do another Roosevelt Island without buying out all the Mitchell-Lamas, which is what happened at Roosevelt Island so something to think about. You

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 71 2 know, we need some big plans, some big ideas in my 3 opinion. Again, homeownership Mitchell-Lama, rental Mitchell-Lama, not buying out Mitchell-Lama, that 4 kind of thing. That's the kind of thing that I wish the City Planning... I know the City of Yes, I voted 6 7 for it with some trepidations to be honest with you but, you know, it's going to take forever and it's 8 also fraught with some of the issues that you brought up. But plans and ideas like that, sometimes they do 10 11 come from the community, and that's what I'm looking for. So, any ideas that you bring up around Ward's 12 13 Island would be great. Thank you. 14 LEAH GOODRIDGE: Thank you. 15 COUNCIL MEMBER BROOKS-POWERS: Thank you. 16 It's great to see you in person. I had the 17 opportunity to speak with you and the candidates from 18 earlier ahead of today's hearing. 19 And so I just had a few questions on the 20 record I wanted to ask. The first is focusing on priorities and approach. If reappointed to the City 21 Planning Commission, what would your top priorities 2.2 2.3 be in making housing more affordable for New Yorkers?

would be affordability and to raise it at the

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LEAH GOODRIDGE: Oh, yeah. My top priority

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Commission. One of the things I would like to do

moving forward is have a conversation with the Public

Advocate just about what we can do about MIH, about

our current structure for affordability. I don't feel

like it's working, specifically because it's not

deeply affordable enough and because of the issues

that I raised prior in the hearing so that's one

thing.

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COUNCIL MEMBER BROOKS-POWERS: No. And I appreciate that. And every time I hear you speak about it, I think about the book also, How to Kill a City, and when it talks about the incentives that are often given to developers, which I personally feel like should be flipped to allow people to be able to cross the hurdles to access the housing which sometimes is a matter of down payment or, you know, what have you, and it was refreshing to see your response to the question when you talk about City of Yes in terms of the need for the deep affordability and how it wasn't really fully in alignment with the fact that you had to build more to get to access that deep affordability. So, because, you know, I think you have voted no on it, how did you see an opportunity, that may have been a missed opportunity

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to have created that deep affordability without

having to necessarily build more to get more in terms

of affordability?

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LEAH GOODRIDGE: You know, I'm not against building more. What I voted against was the fact that the affordability piece itself it just was very thin. So, if it had included something with deeper affordability, for example, if we had a plan that said, yeah, we're going to build more housing and most of it, at least 50 percent, for example, is going to be affordable deeply and real affordability, not six-figure affordability, I likely would have voted for that. That's a starting point, but there were all these other, you know, building on, you know, the NYCHA part, for example. There were a lot of questions about that. Building on NYCHA campuses and then there being questions about whether, first of all, the building on it and then, second of all, the questions of what that affordability would even look like. Then the third, of course, was whether NYCHA residents even were going to be able to vote on this beforehand with all the issues going on with privatization. I mean there were just a host of other different issues with City of Yes, but what I'm

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 74 saying is I am not against building. What I'm against is this idea that building in of itself, just the building with no actual affordability mandates or no real affordability that, you know, we can have affordability mandates that can be six figures and then that, in of itself, takes care of affordability. That's what I'm against that notion for a city. That's something for private developers to say. That's a supply and demand argument. They're the ones that are going to be building the housing so they have a vested interest in making this argument, but that is for me unacceptable for a city to sort of take... I think it's just a very passive approach in terms of addressing the housing crisis where, if you walk five blocks anywhere in New York City, you will see homelessness so I don't think that that was enough.

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COUNCIL MEMBER BROOKS-POWERS: No. And I agree, and thank you for the clarity on it because that's some of what I was hearing in my District too because we were often getting painted as being NIMBY, and it was less about that and more about, one, affordability came up, about is it truly affordable, who is it affordable for. We know the AMI dynamic is

committee on Rules, Privileges and Elections 75 not really a good metrics for most communities in New York City either, and it was being pushed or promoted as the more you build, the deeper the affordability, which it is not necessarily like, you know, it may or

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may not generate.

But the next thing I have is in terms of the challenges to homeownership in New York City. So rising home prices, high property taxes, and limited access to financing remain major barriers to homeownership. What role do you believe City Planning and land use policy can play in addressing these challenges?

LEAH GOODRIDGE: So, I was describing that

I was very happy to see this op-ed in City and State,

I think it was by Council Member Williams, Feliz, and

I forgot the third one but...

CHAIRPERSON POWERS: Riley.

LEAH GOODRIDGE: And Riley. Thank you. I was very happy to see this because it essentially argues that through zoning the City should have an approach to building more affordable homeownerships, and they specifically cite examples, but like I said, you know, the Mitchell-Lama programs were very successful in my opinion, and we have other... you

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 76 know, we have HDFCs, we have other types of these programs, but there should be more of an investment into these opportunities. I think there's some State ... you know, the SONYMA program, there's State programs for mortgages and so forth, there's also the HPD one where I believe it's up to 100,000 dollars, I think that's incredibly helpful for homeownership. One thing I do hear from people is it's great, you know, but if the home starts at 500K. There are a host of other issues where, for example, you know people are being bought out by cash buyers so the whole like get a mortgage era. Their competitors are cash buyers right now in the home market so that's just a whole other problem.

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CHAIRPERSON POWERS: Thank you for that.

Just in alignment in terms of the homeownership

piece, balance and density and homeownership, some

housing advocates argue that higher density

rezonings, again like the proposed City of Yes,

primarily encourage rental development rather than

homeownership. What alternative strategies would you

propose to ensure that rezoning efforts also create

opportunities for family-sized, owner-occupied

housing, and some of the what I read spoke to, you

know, the need to have more than studios and one bedrooms and that was really good to hear because oftentimes when developers are coming to me in my District, they're talking about largely studios and one bedrooms. Even when I talk to the seniors in my community that look for senior housing want no less than a one-bedroom to have their dignity when they have people in there so we think about housing and families and where they be in place you know that is a concern that I continue to hear as well.

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LEAH GOODRIDGE: It's a huge concern. As I was saying earlier, there's 70 percent under the Adams Administration have been studios and one bedrooms so one of the things people say when they come and testify is who is this for, is this for students, you know, or who, you know, this is not for people from the neighborhood, this is not for families. Even if you're a family with one child, that's at least a two-bedroom. So, we often have this in New York City and so this goes back to this whole theme of is the city being just like bought off by developers because we are building a business class and not a class for families. So, it goes back to providing homeownership opportunities with actual two

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 78 bedrooms and so forth. You know, there's something that an applicant said recently because I asked about this. There was a very controversial development that came back, and the developer mentioned, you know, the community wanted three bedrooms and, when it came back, the developer added the three bedrooms but then said that this is not popular and I don't know that that's... I don't know that that's particularly true but at least there's this mindset I think amongst developers I quess that it's not financially worth it to build three bedrooms. I don't know that that's really true. I think people are looking... and that was for rentals. I think people are looking for homeownership opportunities with three bedrooms. COUNCIL MEMBER BROOKS-POWERS: No.

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Absolutely. And then my last question in terms of affordable homeownership programs. The City has existing homeownership programs like HPD's Open Door and Home First Down Payment Assistance, but they have often limited funding. Do you believe these programs should be expanded or reformed, and what improvements would you recommend to make them more effective?

LEAH GOODRIDGE: I definitely think that they should be expanded. This was the name of the... I

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COUNCIL MEMBER BROOKS-POWERS: No. Thank you for that and, again, thank you for your service and willing to serve on the CPC and hearing the voices of the community. I also want to thank you on behalf of my five NYCHA developments in my District. The fact that you were willing to center their voices in the process when the conversation came up about building on open lots in NYCHA and saying that their voices should be heard in that, I truly appreciated hearing that and also just your thoughts around affordability and also homeownership so thank you and congrats in advance.

LEAH GOODRIDGE: Thank you.

CHAIRPERSON POWERS: Thank you. Seeing no other questions, you are... thank you.

LEAH GOODRIDGE: Thank you so much. Have a great day.

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CHAIRPERSON POWERS: We're now going to take testimony from the public. I'll open the floor to public testimony. We have one person signed up right now to testify.

Members of the public will have two minutes to speak. The first person here I have is Sharon Brown.

Thank you. You have two minutes. You may begin.

SHARON BROWN: Hello. My name is Sharon

Brown from Rose of Sharon Enterprises. Before I get

started, remember the hostages, release the hostages,

let Yahweh's people go, defend Israel.

So, someone was speaking about Rikers

Island, mental illness and jails and different things

like that. They didn't necessarily get into the

elections and things, but Rikers Island must close

immediately. The mental health system is failing.

It's failing miserably. They have had many years to

do what they've been doing, and it culminated in

Rikers, and I was instrumental in getting Rikers

closed down in 2027. It was actually supposed to

close earlier. Now, they're trying to delay it. So,

what is occurring is they've made Rikers Island a big

today?

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS Okay. Thank you for all our nominees for being here with us today. Seeing no other people signed up to testify, the public hearing on these appointments is closed. Thanks so much. [GAVEL]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 30, 2025