

COMMITTEE ON MENTAL HEALTH, DISABILITIES AND
ADDICTION JOINTLY WITH THE
COMMITTEE ON VETERANS

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CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

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Of the

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COMMITTEE ON MENTAL HEALTH,
DISABILITIES AND ADDICTION
JOINTLY WITH THE COMMITTEE
ON VETERANS

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November 17, 2021

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Start: 9:38 a.m.

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HELD AT: REMOTE HEARING - VIRTUAL ROOM 1

15

B E F O R E: Farah Louis,
Chairperson for Committee on
Mental Health, Disabilities, and
Addiction

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Eric Dinowitz,
Chairperson for the Committee on
Veterans

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COUNCIL MEMBERS:

22

Diana Ayala
Alicka Ampry-Samuel

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Joseph C. Borelli

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Eric Dinowitz
Mathieu Eugene

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Alan N. Maisel
Kevin C. Riley
Paul A. Vallone

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A P P E A R A N C E S

James Hendon
Commissioner of the New York City Department of
Veterans' Services

Susan Herman
Senior Advisor to the Mayor and Director of the
Mayor's Office of Community Mental Health

Amauri Espinal
Assistant Commissioner of Community Affairs for
the New York City Department of Veterans'
Services

Jason Loughran
Executive Director of Special Projects for the
New York City Department of Veterans' Services

Jamie Neckles
Acting Assistant Commissioner for the Bureau of
Mental Health at Department of Health and Mental
Hygiene

Nichole Torres
Senior Director of Government Engagement and
Special Projects at the Mayor's Office of
Community Mental Health

Sean Redding
Communications Director at the Mayor's Office of
Community and Mental Health

Ellen Greeley
Director of Branch Administration for New York
City Department of Veterans' Services

Derek Coy
Former Sergeant in the United States Marine Corps
and Veteran of the Iraq War

Matthew Ryba
Director of Community Outreach and Education NYP
Military Family Wellness Center at Columbia
University PTSD Research Team

Dr. Amanda Spray
Specializes in Psychology

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A P P E A R A N C E S (CONT.)

Jesse Gould
Founder of Heroic Hearts Project

Kimberly Moore
Director of Care Café at Yeshiva University's
Wurzweiler School of Social Work

Coco Culhane
Founder and Executive Director of Veteran
Advocacy Project, VAP

Gary Bagley
Executive Director of New York Cares

Ashton Stewart
SAGEVets Program Manager

Claire Kozik
Associate Director of Policy and Advocacy at the
Coalition for Behavioral Health

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2 SERGEANT SADOWSKY: PC recording is started.

3 SERGEANT POLITE: Recording to the Cloud all set.

4 SERGEANT SADOWSKY: Thank you.

5 SERGEANT PEREZ: Backup is rolling.

6 SERGEANT SADOWSKY: Thank you and good morning
7 and welcome to today's Remote New York City Council
8 Hearing of the Committee on Mental Health,
9 Disabilities and Addiction jointly with Veterans.

10 At this time, would all Council Members and
11 Council Staff please turn on their video. To
12 minimize disruption, please place electronic devices
13 on vibrate or silent mode. If you wish to submit
14 testimony, you may do so at
15 testimony@council.nyc.gov. Once again, that is
16 testimony@council.nyc.gov. Thank you Chairs, we are
17 ready to begin.

18 CHAIRPERSON LOUIS: Good morning everyone. I'm
19 Council Member Farah Louis, Chair of the Committee on
20 Mental Health, Disabilities and Addiction and I'd
21 like to welcome everyone to our joint Oversight
22 Hearing on Mental Health Services for Veterans in
23 Response to COVID-19, and Alternative Treatments for
24 Post-Traumatic Stress Disorder. I'd also like to
25 thank my Co-Chair of the Committee on Veterans

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1
2 Council Member Eric Dinowitz for holding this
3 important hearing with me today.

4 Today, we are here because we know our veterans
5 have very distinct health issues related to their
6 military service and are for more likely to
7 experience trauma-related injuries and behavioral
8 health challenges than people who have never served
9 in the armed forces. In 2008 a study conducted by
10 the Rand Center for Military Health Policy Research,
11 found that roughly one in five veterans experience a
12 mental health condition. And we also know that
13 veterans have been deployed to the wars in Iraq and
14 Afghanistan are more likely to experience mental
15 health conditions or cognitive injuries. The
16 psychological toll of multiple deployment and
17 prolonged exposure to difficult threats, can be
18 understated.

19 It is estimated that among New York Veterans of
20 wars in Iraq and Afghanistan, nearly 8,000 suffer
21 from Post-Traumatic Stress Disorder, also known as
22 PTSD. More than 7,000 suffer from traumatic brain
23 injury, also known as TBI and more than 4,000 suffer
24 from both. Unlike physical wounds, mental health
25 conditions effect mood and behaviors and often remain

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1 invisible to friends, family and other service
2 personnel. Sadly, our veterans may also face
3 significant barriers to accessing treatment. For
4 some, overcoming the stigma of asking for help is
5 often met with logistical problems that make access –
6 sorry, excuse me. Make accessing the appropriate
7 treatment options within the appropriate behavioral
8 health systems difficult to obtain.
9

10 In 2005, ThriveNYC announced two initiatives
11 designed to reach the city's veterans and pledge to
12 invest and expand the veteran services outreach team.
13 And create a Veterans Holistic Treatment Fund to
14 provide grants to community-based organizations that
15 utilize evidence-based restorative practices. In
16 November 2019, DVS and ThriveNYC announced that they
17 would be scaling up their veterans mental health
18 programs through the launch of the following six
19 initiatives: Increasing mental health providers of
20 VetConnect NYC; grants to legal service organizations
21 to help veterans upgrade their discharge status;
22 training for mental health professionals; support
23 for holistic treatments, and funding for a peer
24 support program for veterans with PTSD; as well as
25 coordinating efforts with the federal interagency

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1
2 mental health taskforce. To date, we still have many
3 questions about the DVS and ThriveNYC partnership and
4 hope to learn more about it and its funding and
5 programmatic activities. Additionally, we hope to
6 get a status update on the VetCheck program, which
7 provides supportive calls and referrals to veterans
8 and their families.

9 Today, we also look forward to hearing more about
10 alternative treatment approaches and therapies such
11 as MDMA and psilocybin that have shown great
12 potential for use and treatment resistant mental
13 health conditions.

14 For example, a recent study found that psilocybin
15 improves symptoms of depression, just as well as an
16 established metric and have fewer side effects than a
17 conventional antidepressant. Additionally, a recent
18 study on MDMA therapy for individuals with severe
19 PTSD reported that 67 percent of participants who
20 received MDMA, no longer qualified for a diagnosis of
21 PTSD two months after treatment, which is phenomenal.

22 Finally, today, we are also hearing Introduction
23 Number 2442 sponsored by Council Member Diana Ayala
24 in relation to establishing an office of community
25 mental health. At today's hearing, the Committees

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1
2 look forward to hearing from the Administration along
3 with providers, community-based organizations and
4 advocates about how New York City can provide more
5 effective mental health services for our veteran
6 population.

7 I want to thank the Administration, New York City
8 Department of Veteran Services, the Office of
9 Community Mental Health, the Department of Health and
10 Mental Hygiene and the Office of – sorry, it’s those
11 three, who are here with us today. I know you are
12 committed to working on this issue and to effectively
13 address the mental health needs that arise in our
14 veteran communities around the city and we look
15 forward to hearing from you.

16 I also want to thank my colleagues as well as my
17 staff, Legislative Director Kristy Winter as well as
18 Council Committee Staff Senior Counsel Sara Liss,
19 Legislative Policy Analyst Cristy Dwyer, and
20 Financial Analyst Lauren Hunt for making today’s
21 hearing possible.

22 And now, I will turn it to my Co-Chair Council
23 Member Eric Dinowitz for his opening remarks. Thank
24 you.

25

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4 CHAIRPERSON DINOWITZ: Thank you Chair Louis. My
5 name is Eric Dinowitz, Chair of the New York City
6 Council's Committee on Veterans.

7 I want to thank all of you for attending today's
8 joint hearing with the Committee on Mental Health,
9 Disabilities and Addiction to discuss mental health
10 services for veterans in response to COVID-19 and
11 alternative treatments for Post-Traumatic Stress
12 Disorder or PTSD.

13 I also want to acknowledge our service members,
14 veterans and military families who have joined us
15 today and take this opportunity to share my gratitude
16 for their immeasurable sacrifices as we celebrate
17 National Veterans and Military Families Month.

18 One way we can thank our service members is not
19 just with the words and thank our veterans and their
20 families, it's by ensuring that that have access to
21 quality healthcare and mental health services. It is
22 well-known that service members and veterans face a
23 higher risk of trauma related injuries and mental
24 health challenges than people who have never served
25 in the military. The primary mental health
conditions resulting from recent military experiences
include Post-Traumatic Stress Disorder, depression

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1 and traumatic brain injury. These conditions are
2 commonly referred to as the invisible wounds of
3 military service. Which then causes much pain and
4 suffering as physical injuries sustained during
5 combat. Estimates based on data collected by the
6 Rand Corporation showed that among New York States
7 Veterans and their families, nearly one-quarter, 22
8 percent of veterans surveyed had a probable diagnosis
9 of PTSD and/or major depression.
10

11 34 percent of those survey's indicated they had a
12 need but did not receive treatment. Many cited
13 common barriers to receiving treatments including
14 persistent stigma surrounding mental health issues
15 and difficulty navigating the services and benefits
16 available to them.

17 Local government must ensure that there is
18 sufficient outreach to connect our veterans with care
19 coordinators, who can education them about their
20 treatment options and help them navigate the
21 healthcare system.

22 The same study also found that 46 percent of
23 veterans with a mental health need would prefer to
24 receive mental health services outside the VA system.
25 This demonstrates that public and community-based

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1 healthcare play a vital role in integrating our
2 service members and veterans back into civilian life.

3
4 This is why we must make every effort to connect
5 our veterans with culturally competent healthcare
6 providers who offer innovative and effective
7 treatments to address their unique needs. The
8 Administration and the City Council share a common
9 goal. To connect New York City's veterans with high
10 quality mental health care they need and deserve.

11 I believe we can only succeed if we strengthen
12 interagency collaboration across the three agencies
13 here today. It is our duty as a city to help our
14 service members, veterans and their families access
15 quality healthcare and supportive services they need
16 upon their return home.

17 I want to acknowledge the presence of Council
18 Members Ampry-Samuel, Maisel, and Riley. And I also
19 want to thank the Veteran's Committee Staff for their
20 help in putting this hearing together. Committee
21 Counsel Bianca Vitale, Policy Analyst Elizabeth Arzt,
22 Senior Finance Analyst Sabastian Bacchi, as well as
23 my staff Jenna Klaus, Mike Corbett and Sabriena
24 Campbell.

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4 CHAIRPERSON LOUIS: And now, we'll turn it over
5 to today's Moderator Bianca Vitale.

6 COMMITTEE COUNSEL: Thank you Chair Louis. My
7 name is Bianca Vitale and I am Counsel to the
8 Committee on Veterans for the New York City Council.

9 Before we begin, I want to remind everyone that
10 you will be on mute until you are called on to
11 testify, when you will be unmuted by the host. I
12 will be calling on panelists to testify. Please
13 listen for your name to be called. I will be
14 periodically announcing who the next panelist will
15 be. For everyone testifying today, please not that
16 there may be few seconds of delay before you are
17 unmuted and we thank you in advance for your
18 patience.

19 All hearing participants should submit written
20 testimony to testimony@council.nyc.gov. At today's
21 hearing the first panelist to give testimony will be
22 representatives from the Administration followed by
23 Council Member questions and then members of the
24 public will testify. Council Members who have
25 questions for a particular panelist should use the
raise Zoom hand - excuse me. Should use the raise

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1
2 hand function in Zoom and I will call on you after
3 the panelist has completed their testimony.

4 I will now call on the members of the
5 Administration to testify. Testimony will be
6 provided by James Hendon Commissioner of the New York
7 City Department of Veterans' Services, Susan Herman
8 Senior Advisor to the Mayor and Director of the
9 Mayor's Office of Community Mental Health.

10 Additionally, the following members of the
11 Administration will also be available for answering
12 questions after testimony is provided Amauri Espinal
13 Assistant Commissioner of Community Affairs for the
14 New York City Department of Veterans' Services.

15 Jason Loughran Executive Director of Special Projects
16 for the New York City Department of Veterans'

17 Services. Jamie Neckles Acting Assistant
18 Commissioner for the Bureau of Mental Health at
19 Department of Health and Mental Hygiene, Nichole
20 Torres Senior Director of Government Engagement and
21 Special Projects at the Mayor's Office of Community
22 Mental Health and Sean Redding Communications
23 Director at the Mayor's Office of Community and
24 Mental Health.

25

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1 Before we begin, I will administer the oath. I
2 will call on each of you individually for a response.
3 Please raise your right hand. Do you affirm to tell
4 the truth, the whole truth and nothing but the truth
5 in your testimony before this Committee and to
6 respond honestly to Council Member questions?
7 Commissioner Hendon?

8 JAMES HENDON: I do.

9 COMMITTEE COUNSEL: Director Herman?

10 SUSAN HERMAN: I do.

11 COMMITTEE COUNSEL: Assistant Commissioner
12 Espinal?

13 AMAURI ESPINAL: I do.

14 COMMITTEE COUNSEL: Executive Director Loughran?

15 JASON LOUGHRAN: I do.

16 COMMITTEE COUNSEL: Assistant Commissioner
17 Neckles?

18 JAMIE NECKLES: I do.

19 COMMITTEE COUNSEL: Director Redding? I guess,
20 we'll get back to him if he jumps on the call. Okay,
21 thank you. Commissioner Hendon, you may begin when
22 ready.

23 JASON LOUGHRAN: Mr. Hendon is on mute.
24
25

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1
2 JAMES HENDON: Alright, thank you so much.

3 Bianca before I begin I just want to say that our
4 Director of Branch Administration Ellen Greeley will
5 take this seat after me and she will take the oath
6 also and she will be a part of the Q&A after I give
7 remarks. I just want to say that.

8 So, first off, good morning, Chair Dinowitz,
9 Chair Louis, Committee Members, and advocates. My
10 name is James Hendon, and I'm proud to serve as
11 Commissioner for the New York City Department of
12 Veterans' Services. I am joined today by Jamie
13 Neckles, Acting Assistant Commissioner for the Bureau
14 of Mental Health at the Department of Health and
15 Mental Hygiene and Susan Herman, Senior Advisor to
16 the Mayor and Director of Community Mental Health who
17 will be testifying on Intro. 442.

18 I welcome this opportunity to testify about
19 Mental Health Services for Veterans in Response to
20 COVID-19, and Alternative Treatments for Post-
21 Traumatic Stress Disorder. The coronavirus outbreak
22 exacerbated existing mental health needs as well as
23 creating new ones for many New Yorkers, making it
24 more important than ever to stay connected to one's
25 community. This time has also increased citywide

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1 rates of food insecurity, unemployment, social
2 isolation, and the need for housing, medical and
3 benefit assistance.
4

5 Mission VetCheck was created in collaboration
6 with the Mayor's Office of ThriveNYC. Now called the
7 Mayor's Office of Community Mental Health and was
8 designed to offer New York City's veterans support
9 and connection to the veteran community during this
10 crisis, as well as immediate information about
11 essential public services, including free meals,
12 COVID-19 test site locations, vaccination information
13 and mental health resources.

14 Veterans were also referred to DVS for additional
15 resources and support such as housing, benefits, or
16 healthcare needs. VetCheck trained volunteers from
17 New York City's veteran community to make
18 compassionate check-in calls to other veterans.
19 Training was delivered by DVS and the Mayor's Office
20 of ThriveNYC, and volunteer management was overseen
21 and conducted by New York Cares. Volunteers were
22 also offered supplemental training resources through
23 PsychArmor, an organization that provides military-
24 specific trainings. The New York National Guard
25 helped pilot the initiative by making over 4,000

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1 calls to city veterans. Almost a quarter of the
2 veterans whom volunteers were able to speak with were
3 referred to services.
4

5 The most common service requests have been for
6 food assistance, unemployment, information about
7 COVID testing, and healthcare questions. Since the
8 launch of Mission VetCheck in May of 2020, we have
9 facilitated over 34,000 total calls with an
10 approximate 25 percent answer rate. Resulting in
11 over 100 calls per week. Of those answered calls,
12 DVS is proud to have been able to serve the over
13 1,200 requests for service since launching. These
14 requests ranged from food assistance, eviction
15 prevention, mental health, benefits navigation and
16 more.

17 Additionally, with support from the Mayor's
18 Office of Community of Mental Health, DVS began the
19 implementation of two health assessments, known as
20 the Patient Health Questionnaire-9 and the
21 Generalized Anxiety Disorder-7, to screen our clients
22 for depression and anxiety.

23 Since February of 2021, DVS staff has conducted
24 over 220 health assessments, for which 49 indicating
25 severe anxiety or depression in that eighth month

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1
2 period, DVS has made 95 referrals for mental health
3 services. This is three times the number of
4 referrals compared to the period before the
5 implementation of the health screeners. Further
6 enhancing DVS's ability to identify mental health
7 needs of our clients more accurately and connect them
8 quickly to resources.

9 DVS have also made suicide prevention among
10 service members, veterans, and their families a top
11 priority through collaboration. DVS has been the
12 beneficiaries of trainings by experts with the U.S.
13 Substance Abuse and Mental Health Services
14 Administration and the U.S. Department of Veterans
15 Affairs to help develop a network of military
16 culturally competent community-based organizations
17 able to tackle the challenges of servicing returning
18 warriors and veterans coping with physical and
19 emotional distress.

20 DVS worked with the Mayor's Office of Community
21 Mental Health to establish Crisis Intercept Mapping
22 Teams in Staten Island and Queens to strengthen the
23 delivery of evidence-based suicide prevention
24 policies and practices for Service Member, Veterans
25 and their families during the period surrounding an

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1 episode of acute care when the risk of suicide is
2 higher. These teams comprised of Community and
3 Veteran Medical Centers, Behavioral Health Providers,
4 Social Service Organizations and New York City
5 agencies.
6

7 Following the formal training sessions, these
8 teams have evolved into virtual learning communities
9 in which best practices in crisis care have been more
10 intensively explored with subject matter experts
11 focusing on the benefits of asking the question
12 whether their clients have ever served in the armed
13 forces, Reserves, or National Guard, peer to peer
14 connectedness, suicide prevention screening and
15 lethal weapon safety planning, gambling addiction
16 among veterans, and most importantly recently, the
17 impact of the withdrawal of U.S. troops from
18 Afghanistan, what that has had on our veterans.

19 In a related initiative to reduce suicides among
20 service members transitioning from active-duty to
21 veteran status, DVS is supporting the national
22 Department of Defense/Veterans Affairs endorsed
23 Expiration of Term Service Sponsors Program, by
24 identifying community-based organizations which can
25 assist in recruiting and managing veteran and

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1
2 civilian sponsors willing to ease the reintegration
3 of returning warriors to their hometowns or new
4 residential communities in New York City. We have
5 been successful in enlisting the Staten Island
6 Participating Provider System as a lead agency for
7 this network and continue our efforts in reach out to
8 other suitable organizations.

9 The National Suicide Prevention Lifeline and
10 Veterans Crisis Line Nine-digit telephone number will
11 be replaced by the three-digit 988 in July of 2022.
12 In planning for this roll-out, the New York State
13 Office of Mental Health has formed several working
14 groups to assist in the implementation and expansion
15 of mental health crisis call centers. DVS has joined
16 the Community Education and Marketing Working Group
17 to ensure that appropriate messaging is crafted and
18 effectively disseminated to the military and veteran
19 communities.

20 In conclusion, we thank you for the opportunity
21 to testify on this matter and look forward to any
22 questions you or other Committee members may have.

23 COMMITTEE COUNSEL: Thank you Commissioner
24 Hendon. Director Herman, you may begin when ready.

25

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1 SUSAN HERMAN: Good morning, Chair Louis, Chair
2 Dinowitz, and members of the Committee on Mental
3 Health, Disabilities, and Addiction and the Committee
4 on Veterans. My name is Susan Herman and I am a
5 Senior Advisor to the Mayor and Director of the
6 Mayor's Office of Community Mental Health. Thank you
7 for the opportunity to testify today in support of
8 Intro. 2442.
9

10 Long before the COVID-19 pandemic, mental illness
11 was common in New York City. Every year, one in five
12 New Yorkers experiences mental illness and hundreds
13 of thousands of them are not connected to care. Over
14 nearly two years of loss, uncertainty, and trauma,
15 the pandemic has exacerbated pre-existing mental
16 health needs and created new ones. These years have
17 also highlighted deep historical structural
18 inequities. New Yorkers of color are more likely to
19 experience mental health needs than White New
20 Yorkers, yet less likely to get the care they need.

21 These profound needs and persistent disparities
22 demand an all-government approach to mental health,
23 and sustained leadership from the highest levels of
24 city government. That is why, earlier this year,
25 Mayor de Blasio signed Executive Order 68 to

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1 establish the Mayor's Office of Community Mental
2 Health, or OCMH. Our office builds on the vision of
3 ThriveNYC, which represented the first time a large
4 American city dedicated its own funding, not just
5 State and Federal funds to support the mental health
6 of people who had long been underserved.
7

8 Today, the Mayor's Office of Community Mental
9 Health partners with dozens of city agencies and
10 nearly 200 community-based organizations to promote
11 mental health for all New Yorkers. With the wide-
12 ranging mental health impact of the COVID-19 pandemic
13 likely to linger for years to come, the work of our
14 office is more important than ever. Accordingly, the
15 city strongly supports Intro. 2442, which amends the
16 city's charter to codify an office of community
17 mental health.

18 To demonstrate the value such an office brings to
19 our city, I would like to describe the core functions
20 of the Mayor's Office of Community Mental Health. We
21 work in two distinct ways. First, we close gaps in
22 mental healthcare through innovative approaches.

23 Second, we provide strategic policy guidance and
24 interagency coordination to maximize the promotion of
25 mental health across city government. I would like

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1
2 to share some of the remarkable progress we have made
3 over the last few years, progress that is having a
4 measurable impact on the lives of New Yorkers.

5 OCMH oversees initiatives implemented by city
6 agencies and community-based partners, all designed
7 to close gaps in mental healthcare. These
8 initiatives supplement and enhance the pre-existing
9 mental healthcare system. They were never intended
10 to replace it. Our focus on closing gaps in care has
11 led to new or enhanced mental health services in many
12 locations, including shelters, schools, family
13 justice centers, senior centers, residences and drop-
14 in centers for runaway and homeless youth, and mobile
15 services that can reach New Yorkers wherever they
16 are.

17 In a city our size, it is especially important to
18 test innovative solutions, so we know what to bring
19 to scale. Our office provides programmatic
20 oversight. We assess program performance, meet
21 regularly with agencies to discuss progress,
22 troubleshoot obstacles, and refine our approach when
23 appropriate. Reach and impact data for each of our
24 programs is publicly available in a user-friendly
25 data dashboard on our website.

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1
2 Here are a few examples of how our programs are
3 making a measurable impact. First, New Yorkers are
4 getting help right when they need it. NYC Well, the
5 city's free, 24/7 helpline for mental health and
6 substance misuse issues, has responded to more than
7 1.3 million calls, texts, and chats since 2016.
8 People call for crisis counseling, referrals to
9 providers, or urgent care from a mobile crisis team.
10 Over 93 percent of callers consistently say they are
11 satisfied with NYC Well's services.

12 Second, victims of crime are feeling safer.
13 Because we recognize that crime can have a serious
14 impact on victims' mental health, we launched the
15 Crime Victim Assistance Program or CVAP, which places
16 Safe Horizon advocates in every police precinct and
17 Police Service Area citywide. CVAP advocates have
18 served over 200,000 New Yorkers, through supportive
19 counseling, safety planning, referrals to legal and
20 social services, and assistance applying for victim
21 compensation. Last year, almost 95 percent of people
22 surveyed reported feeling safer emotionally and/or
23 physically after receiving assistance from a CVAP
24 advocate.

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2 Third, older New Yorkers are seeing improvements
3 in depression. In partnership with the Department for
4 the Aging, we have added clinicians to 46 senior
5 centers across the city. These clinicians have
6 screened over 3,600 older New Yorkers for a variety
7 of mental health needs and provided more than 38,000
8 therapy sessions. Therapy helped. In the most
9 recent reporting period, almost 55 percent of older
10 adults experienced a clinically significant
11 improvement in depression after three months of
12 treatment.

13 Fourth example, more New Yorkers with serious
14 mental illness are staying connected to care. Around
15 90 percent of people served by Intensive Mobile
16 Treatment teams, people previously disconnected from
17 care, remain in treatment consistently for at least
18 12 months. A remarkable success given their history.

19 All of these initiatives are now part of our
20 dynamic portfolio. Here's how it works. When a
21 strategy or program has achieved proof of concept, it
22 becomes fully integrated into the functions of the
23 implementing agency. Several initiatives have
24 already gone through this process. Another way we
25 eliminate barriers to care for underserved

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1
2 populations is through partnerships with the non-
3 profit and private sectors.

4 For example, we have provided technical
5 assistance, training and support to MTA employees who
6 needed to know how to identify and respond to people
7 in need, to over 400 faith leaders who wanted
8 training on trauma and grief, and to people working
9 in the nightlife and creative sectors who wanted
10 mental health support. We have also embedded mental
11 health resources into key locations, including public
12 libraries, private sector and non-profit workplaces,
13 and NYCHA Cornerstone Community Centers.

14 The second core function of our office is to
15 provide strategic policy guidance and interagency
16 coordination to improve the mental health of New
17 Yorkers. This work, critical to ensuring an all-
18 government approach to promoting mental health, is
19 needed now more than ever. Let me give you a few
20 examples. This year, we convened four agencies H+H,
21 FDNY, NYPD, and DOHMH, to bring emergency mental
22 healthcare to people, wherever they are, in their
23 homes or in public places, for the first time in New
24 York City's history.

25

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1 B-HEARD, our new health-only mental health
2 emergency response is currently operating across five
3 precincts in upper Manhattan, where social workers
4 and EMTs respond together to mental health 911 calls.
5 The B-HEARD response has already reduced unnecessary
6 hospitalizations and unnecessary use of police
7 resources. For example, in the first three months,
8 43 percent of people served by B-HEARD were assisted
9 on-site or transported to community-based care.
10

11 Options not available ever before. A cross-agency
12 collaboration of this complexity requires the high
13 level leadership that a mayoral office can provide.

14 Recently, we initiated new cross agency work to
15 prevent 911 mental health emergencies. About 300
16 people call 911 more than three times a month, that's
17 a tiny fraction of one percent of our city accounting
18 for six percent of mental health emergencies. We
19 believe these people could be getting more effective
20 care. Care that might prevent these costly emergency
21 interventions. That's why the FDNY and the Health
22 Department are now beginning to connect frequent
23 utilizers of 911 to teams of peers and social
24 workers, to engage them in ongoing care.
25

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1
2 More than anything, this initiative required a
3 simple shift in how agencies do business. One that
4 we believe will have long-term positive impact. It
5 likely would not have happened without the
6 coordination function of a mayoral office. We also
7 have a more formalized coordination role through the
8 Mental Health Council, first created by Executive
9 Order 15 and convened by our office. Over 30
10 agencies across government come together regularly to
11 share best practices, request information, and
12 collaborate to create an all-government approach to
13 mental health.

14 Over recent years, the Mental Health Council
15 discussions have led to developments of resource
16 guides for vulnerable populations, embedding mental
17 health screening and referrals into emergency food
18 delivery during the pandemic, and new strategies to
19 prevent vicarious trauma among frontline city
20 workers. Intro. 2442 would incorporate the Mental
21 Health Council into the Charter, with the Mayor's
22 Office of Community Mental Health continuing to serve
23 as the convener.

24 New York City has done something that no other
25 large city has done. We have made mental health a

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1
2 priority for city government. With Mayor de Blasio
3 and First Lady Chirlane McCray's leadership, we
4 started an unprecedented conversation about mental
5 health that is having a lasting impact, but we didn't
6 stop there. We have significantly expanded support
7 for people with serious mental illness, strengthened
8 our response to mental health crises, and just as
9 importantly, made investments in early intervention
10 and prevention. All of this with a focus on mental
11 health equity, that will transform our city for years
12 to come.

13 We have done this intentionally, with innovative
14 solutions designed to address longstanding gaps in
15 care. We have done this transparently, with data for
16 every single program available on our website, to
17 help the public understand the reach and impact of
18 our work. And we've done this responsibly, with
19 careful stewardship of taxpayer dollars documented in
20 publicly available programmatic budgets. This work
21 must continue. In the wake of the pandemic, it must
22 go even further to make sure every New Yorker has
23 mental healthcare, whenever, wherever, and however
24 they need it.

25

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1
2 Now is the time to enshrine the city's high level
3 commitment to mental health and the office needed to
4 fulfill it, into the Charter of our city.

5 Thank you for the opportunity to testify today,
6 and for your continued leadership and partnership.

7 COMMITTEE COUNSEL: Thank you Director Herman.

8 Before we turn it over to questions, I want to
9 administer the oath to Ellen Greeley, the Executive
10 Director of Grants at the New York City Department of
11 Veterans' Services.

12 Executive Director Greeley, if you can just
13 unmute yourself I'm going to administer the oath. Do
14 you affirm to tell the truth, the whole truth and
15 nothing but the truth in your testimony before this
16 Committee and to respond honestly to Council Member
17 questions? Okay, I guess, alright, well, we'll get
18 back to here then, sorry.

19 I'm going to turn it over now to questions from
20 Chair Louis followed by Chair Dinowitz. Panelists,
21 please stay unmuted if possible during this question
22 and answer period. Thank you Chair Louis. You may
23 begin.

24 CHAIRPERSON LOUIS: Thank you so much. Before I
25 start questions, I would like to acknowledge we've

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1
2 been joined by Council Members Borelli and Eugene and
3 I'll jump right in.

4 In ThriveNYC's initial 2015 report, ThriveNYC,
5 the Mental Health Roadmap for All, the city had
6 pledged to invest \$500,000 to create a veterans
7 outreach team to provide additional navigation
8 assistance and care coordination for veterans and
9 their families.

10 In 2019, former DVS Commissioner Sutton testified
11 that the engagement in community services outreach
12 team conducted a multipronged outreach in multiple
13 locations across the city. So, I wanted to ask if we
14 could get some more information regarding if the
15 outreach team is still operational and if so, what's
16 the teams role and responsibilities now that we've
17 pivoted to remote due to COVID?

18 SUSAN HERMAN: I'm going to turn that to DVS to
19 respond. I will say that the outreach teams are
20 still active while they're - I think Jason maybe
21 trying to unmute himself or Amauri is trying to
22 unmute himself, I'm not sure. But the outreach teams
23 are still active. Still engaging veterans.

24 JASON LOUGHRAN: Thank you Susan and just before
25 I answer the question Chair, and Chair Dinowitz and

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1 all Council, I just want to say thank you for
2 scheduling this hearing and helping us destigmatize
3 the conversation about mental health. So, thank you
4 all for having us and to piggyback off of Susan's
5 response, which is accurate that funding is still in
6 the DVS budget. That staff is still performing the
7 roles and responsibilities associated with supporting
8 veterans with mental health issues but in addition to
9 that, that staff also provides support with all
10 social determinants of health.
11

12 At DVS, we recognize that mental health is
13 affected by many things and so, this staff is tasked
14 with a variety of other services and tasks that
15 support the conversation of mental health while also
16 connecting them with the appropriate services in our
17 care coordination network in VetConnect. Uhm, some
18 of the things that they help with is helping veterans
19 file for disability claims. Some of those disability
20 claims are mental health related.

21 They also connect them to the organizations as I
22 said, in the VetConnect network and they also provide
23 support services for securing permanent housing. And
24 as the Commissioner mentioned, our implementation of
25 the health screeners in our operations are conducted

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1
2 by all of the folks that are in this line. And so,
3 thanks to OCMH we've been able to operationalize the
4 critical step in determining the symptoms of mental
5 health in any service request they come to us. So,
6 we don't necessarily only support those requesting
7 mental health services from us. Those staff are
8 trained to engage with people on any topic and screen
9 them for those symptoms so that we can encourage the
10 conversation for mental health and then use our
11 network to connect them with them.

12 CHAIRPERSON LOUIS: Alright, thank you and I'll
13 direct this next question to you Jason. In the same
14 2015 ThriveNYC report, the city created a better and
15 holistic fund of \$1 million that will provide grants
16 to organizations that serve veterans and their
17 families. Has the funding been allocated and if so,
18 what is the success of the treatment fund?

19 JASON LOUGHRAN: Thank you Chair for that
20 question. Since that 2015 time, we've had a
21 transition in leadership and scope of work on how we
22 want to engage the veteran community. That funding
23 is not with DVS currently and we've since
24 transitioned our services to be more operational and
25 work in conjunction with our community-based

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1 organizations who offer mental health services. That
2 funding is not necessarily needed for us to deliver
3 the services that we've worked with OSMH to help our
4 constituents with their needs. But we also engage
5 with many holistic health partners that we've joined
6 or recruited I should say to the VetConnect network,
7 that provide those holistic services without that
8 grant funding.
9

10 So, we still have those services available to
11 veterans but we didn't actually need the funding to
12 actually procure the services today, I should say.

13 CHAIRPERSON LOUIS: So, Jason, excuse me if I
14 didn't hear you correctly. Where is the money?

15 JASON LOUGHRAN: We do not have that funding,
16 it's currently baselined or currently in our
17 possession.

18 CHAIRPERSON LOUIS: Okay, are you guys working
19 towards obtaining it?

20 JASON LOUGHRAN: We're always exploring ways that
21 we can work with the city on how we can expand our
22 mental health services but since the COVID-19
23 pandemic, we've been very selective over what kind of
24 services and financial decisions we make regarding
25

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1 the services that we offer the City of New York
2 during that time.

3
4 So, since COVID-19, we've just tried to focus on
5 the present day and what kind of services are needed
6 immediately. So, we haven't looked at that since the
7 pandemic but we are open to exploring that again as
8 an option in the future and we'd love to work with
9 Council to see it through.

10 CHAIRPERSON LOUIS: Alright, so Jason, I just
11 want to let you know a pledge of \$1 million was made
12 and you just stated for the record that you really
13 don't need it because there's other ways to work
14 around it. We should find out where that money is.

15 Alright, so I am just going to go to the next
16 question because I know my colleagues have -

17 SUSAN HERMAN: Can I just say that the money was
18 never allocated to DVS. It's not a matter of it
19 didn't go there and wasn't used. It never went to
20 DVS. It was reallocated by OMB to other priorities.

21 CHAIRPERSON LOUIS: Thank you for sharing that on
22 the record Susan. So, we have some more questions
23 about that that we need to ask OMB.

24 I want to go to alternative treatments really
25 quickly before I turn over to Chair Dinowitz. I

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1 wanted to know, does the Administration have a
2 position on advocacy to legalize MDMA or psilocybin
3 or medicinal use in treating PTSD and depression?
4

5 JASON LOUGHRAN: Thank you Chair, I'll take that
6 to begin. DVS is always open to exploring
7 alternative treatments for PTSD and other mental
8 health conditions. We do defer to the federal
9 government and the FDA to make the appropriate
10 decisions around those forms of treatment and what
11 kind of treatment is uh, structured for our clients.

12 We do recognize that in general, the veteran
13 community has advanced different formulas to address
14 PTSD. There are a multitude of alternative
15 treatments. We just want to be careful on what we
16 share with our constituents and how we share that
17 treatment. As you know, the veteran community, we
18 want to make sure that we're not providing any
19 substances that become an addictive substance for
20 those folks.

21 So, in the treatments like this, we are eager to
22 hear more about it and we want to see it be
23 successful but we just want to carefully work with
24 our partners at OCMH and DOHMH to understand how we
25 share those resources and when the appropriate time

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1
2 is to share those resources with our community. But
3 I will defer it to DOHMH and OCMH if they have
4 anything else to add on that.

5 CHAIRPERSON LOUIS: If they don't, Jason, I don't
6 know if you have the answer to this. What are the
7 alternative treatments that are currently being
8 utilized at the moment? And if you can't share that,
9 if ketamine and psilocybin is available in New York
10 City would your agency be open to advocating for
11 that?

12 JASON LOUGHRAN: Great question Chair. I'll take
13 the second one first. We would like to work with
14 DOHMH and OCMH and Council on that second question on
15 how we would like to introduce that to our veteran
16 community. So, we are open to having meetings and
17 discussions about it. But the first question, we are
18 working with Operation Warrior Shields to provide
19 free transcendental meditation classes to veterans.
20 We also work with the reconsolidation of traumatic
21 memories protocol, developed by Dr. Frank Bourke at
22 the Research and Recognition Project.

23 Both of those I can provide you with greater
24 details on, so that when the Chair and the rest of
25 the Council can become more familiar with them but

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1 those are just two examples of ways that we would
2 like to explore different treatment for PTSD and
3 other mental health conditions because we'd always
4 like to grow and we've always liked to be make sure
5 that we're on the cutting edge of new solutions to
6 help our constituency.
7

8 CHAIRPERSON LOUIS: Is the Administration
9 currently conducting any studies with some of the
10 medicinal use of MDMA and psilocybin for treating
11 PTSD? Has the Administration thought that?

12 SUSAN HERMAN: Sorry.

13 JASON LOUGHRAN: Sorry Chair.

14 SUSAN HERMAN: I will defer to the Health
15 Department on that.

16 JASON LOUGHRAN: Oh, it looks like Jamie is on
17 mute. Thank you.

18 JAMIE NECKLES: Oh, there we go. I can speak.
19 Hello and thank you for convening us Chair Louis and
20 Chair Dinowitz. The Health Department does not
21 conduct its own research in this regard but we are
22 aware that there is some research out there regarding
23 these alternatives therapies and we are evaluating
24 the literature.
25

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1 We support you know, all evidence-based
2 treatments. We're always looking for new
3 interventions to better serve New Yorkers. And so,
4 if and when they become locally and federally
5 permissible, we will absolutely support their optimal
6 use here in the city by our healthcare providers.
7

8 Based on their conversations with each individual
9 they're serving right? All treatments are always
10 tailored to the needs of the individual.

11 CHAIRPERSON LOUIS: So, I wanted to share with
12 you. Thank you so much Assistant Commissioner
13 Neckles. I wanted to share with you that City
14 Council recently commissioned a year long taskforce
15 and study on the potential decriminalization on
16 psilocybin. And you just mentioned the federal
17 government but I wanted to know if the city would
18 plan to have a taskforce or commissioner study the
19 potential impact of medicinal, legalization of this?

20 JAMIE NECKLES: And that's certainly something we
21 could explore. I'd love to learn more about the
22 taskforce that you commissioned to understand how we
23 could build on that work.
24
25

4 CHAIRPERSON LOUIS: Alright, now I'm going to
5 turn it to Chair Dinowitz for any questions. Thank
6 you so much.

7 CHAIRPERSON DINOWITZ: Thank you Chair Louis. I
8 also want to acknowledge that we've been joined by
9 Council Members Ayala and Vallone.

10 One of the issues that has come up repeatedly
11 over the past number of hearings is the challenge of
12 identifying our veterans. Pursuant to Section Seven
13 of Executive Order 65, signed by the Mayor on March
14 23, 2021, all city agencies were required to adopt a
15 standard and uniformed veteran indicator question on
16 their intake forms. Questionnaires or requests for
17 assistance by the end of the fiscal year 2021. Does
18 DVS has an update on the progress of adopting the
19 veteran indicator question on all city forms?

20 JASON LOUGHRAN: Chair, we continue to work with
21 all of our city agency partners to update all of
22 their forms. We're still in that progress but we can
23 send you a more detailed report after this - after
24 the hearing.

25 CHAIRPERSON DINOWITZ: The last hearing, which
was towards the end of October, we had spoken
specifically about the veteran indicator question on

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1 the vaccination form. So, that was over three weeks
2 ago. Has any movement been made in including the
3 veteran indicator question on the vaccination forms?
4 As we know more and more people are getting
5 vaccinated, mandates, booster shots. Is there an
6 update on that?
7

8 JASON LOUGHRAN: We understand the importance of
9 that question. We are working with our legal staff
10 at DVS and the appropriate partners in the city to
11 get it on there. And we'll be happy to send you an
12 update on that after the hearing as well sir.

13 CHAIRPERSON DINOWITZ: Thank you. So, I
14 understand things take time but it is something that
15 is being worked on, right?

16 JASON LOUGHRAN: Yes sir. We are working
17 diligently to get -

18 CHAIRPERSON DINOWITZ: Okay.

19 JASON LOUGHRAN: We understand the timeliness of
20 it is also very important because of this period for
21 vaccination. So, we're working diligently. We will
22 get back to you on it as soon as this hearing is
23 over.

24 CHAIRPERSON DINOWITZ: It's good news. More and
25 more people are getting vaccinated but that means, as

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2 far as DVS is concerned, we're losing opportunity to
3 identify more and more veterans.

4 Uhm, so, what services and support do you have
5 that's dedicated to helping the family members of
6 veterans and active service members.

7 JASON LOUGHRAN: Yes Chair, I'll pass that onto
8 Amauri, Assistant Commissioner.

9 AMAURI ESPINAL: Thank you for that question
10 Chair. So, anyone who reaches out to DVS, gets an
11 intake performed by our intake coordinator. So, it
12 really depends on the type of need that they
13 communicate to us. But some of the examples are
14 service connected benefits particularly pension
15 benefits and there's occasional benefits for spouses
16 and dependents of veterans, through the U.S.
17 Department of Veterans Affairs.

18 There's also uh, the property tax exemption. We
19 have some family members again, especially spouses
20 who qualify for that through the City's Department of
21 Finance.

22 And again, you know the situation dictates as far
23 as what services that that family member comes to us
24 you know with and if we can't solve it in house, we
25 would make a referral to the appropriate provider in

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1
2 our reconnect platform to get that response a
3 solution to.

4 CHAIRPERSON DINOWITZ: So, I need to be a little
5 bit more specific in the question. So, it sounds
6 like very solidly, their support for financial needs,
7 so you mentioned you know housing, tax exemptions and
8 pensions. Is there anything more solid in terms of
9 mental health support and family counseling for the
10 family members of veterans. Is there anything
11 specifically for that community? Or is that just
12 some type of the general NYC WELL general mental
13 health in the city.

14 JASON LOUGHRAN: Yeah, I'd like to jump in here
15 Chair and actually Dr. Amanda Spray here is actually
16 joining us for this hearing and she is one of our
17 partners at the NYU Steven Cohen Military Family
18 Center. And they specifically have programs for
19 families for counseling and I'm sure she can speak to
20 the specifics of the programs that they have there
21 but they're one of our best partners. I'm glad
22 they're here today Chair. We'd love to you know get
23 you involved in them more because I know they're
24 doing great things with schools as well. And given
25

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1
2 your background, I know that you'd be interested in
3 that. Hi Amanda.

4 CHAIRPERSON DINOWITZ: Besides the fact that I
5 was a teacher. That's my previous profession. So,
6 one of the issues that we contend with is interagency
7 collaboration. So, Director Herman, you spoke you
8 know very generally about mental health services, all
9 of the support of the additional supports New Yorkers
10 have been getting over the years. The help that they
11 get when they needed it through NYC WELL.

12 My question is do those services meet the unique
13 needs of veterans and service members and their
14 families? Do you end up doing referrals to DVS?
15 What is the collaboration? What is the collaboration
16 there?

17 SUSAN HERMAN: So, thank you for that question.
18 All of the services that we offer in the city are
19 certainly open to veterans. And NYC WELL will refer
20 someone to services that are particularly oriented to
21 veterans if the person identifies themselves as a
22 veteran. You can actually call NYC WELL and be
23 completely anonymous and be referred to services or
24 get immediate counseling on the phone right then or
25

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1
2 have a mobile crisis team without ever saying your
3 name. So, and we want that. We want that.

4 CHAIRPERSON DINOWITZ: Which is good.

5 SUSAN HERMAN: Which is good. But, but let me
6 say -

7 CHAIRPERSON DINOWITZ: Do you affirmatively ask
8 the question? I mean -

9 SUSAN HERMAN: We do not ask, are you a veteran?

10 We do not ask about a variety of questions. If
11 someone identifies themselves as a veteran, which
12 people often do, we will then refer them to services
13 that are geared to veterans. And we have had many
14 services, it's not just NYC WELL that can refer them.
15 That's kind of our gateway to services for mental
16 health and substance misuse. But there are many
17 services that we've provided from mental health first
18 aid, which had and has a veterans oriented training
19 to all of our mobile treatment teams. If someone
20 identifies as a veteran, they will make sure that
21 they are connected to veteran services, if they
22 desire them.

23 I can also turn to Jamie Neckles who can talk a
24 little bit more about NYC WELL but I would say, all
25 of our services and I would even point to the

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2 clinicians in our senior centers. When they're
3 working very closely and intimately with someone, if
4 they identify as a veteran, that clinician is going
5 to take that into account, work that into the therapy
6 and/or refer them to other services if appropriate.

7 Jamie, do you want to elaborate on NYC WELL?

8 CHAIRPERSON DINOWITZ: Can I just pause for one
9 second because I know you said people often do
10 identify as veterans. But one of the challenges
11 we're facing in our city regarding providing services
12 to veterans is the fact that people often don't
13 identify as veterans.

14 So, there is -

15 SUSAN HERMAN: And they may not want to.

16 CHAIRPERSON DINOWITZ: They may not know to, they
17 may not want to, I don't know. That's why I'm glad
18 these agencies are here because DVS and the
19 conversations we have says we have trouble
20 identifying who the veterans are. And you're saying
21 that people are often identifying as veterans. So,
22 this is an important conversation to have. There is
23 some disconnect. There is some disconnect.

24 I'm you know just going to put it out there, the
25 intake forms, the questionnaires aren't only written

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1 but they're verbal and a veteran may not
2 affirmatively want to say that they are veteran on
3 the phone. It's already as you know hard enough to
4 affirmatively call and say that you have a need, a
5 mental health need. You know let alone all of the
6 other issues you may be calling about. All of the
7 needs you have as a veteran.
8

9 So, I think that that is an important
10 conversation the agencies need to have to address
11 executive order 65. Right, identifying,
12 affirmatively identifying the veterans, not waiting
13 for them to come to us. So, let's say a veteran does
14 call. How long does it take for DVS to respond to a
15 veterans online request for mental and behavioral
16 health services?

17 AMAURI ESPINAL: Uh as with any assistance
18 request, non-emergency assistance request, those
19 calls or online requests are responded to within two
20 business days. No later than two business days.

21 CHAIRPERSON DINOWITZ: Okay.

22 AMAURI ESPINAL: That's standard across our
23 recognized platform.
24
25

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2 CHAIRPERSON DINOWITZ: Right and I assume there
3 is uhm, urgency placed if there's suicidal ideation,
4 correct?

5 AMAURI ESPINAL: Yes, yes, if that comes up in a
6 conversation, there is a certain protocol for that.
7 You know, they're mainly connected with staff here
8 and referrals made appropriately, whether that be an
9 NYC WELL Veterans Crisis Line, things of that nature.

10 CHAIRPERSON DINOWITZ: So, I want to clarify a
11 piece of information I have, that I have according to
12 DVS's website and the 311 website. Veterans
13 experiencing a mental health crisis are advised to
14 call the VA Crisis Hotline?

15 AMAURI ESPINAL: Yeah, so that is the current
16 crisis line.

17 CHAIRPERSON DINOWITZ: Okay, and that's - does
18 the VA share data with DVS about the demographics and
19 specific needs of the city's veteran to call the
20 National Crisis Hotline seeking assistance?

21 AMAURI ESPINAL: So, if there is a referral made
22 from DVS, the VA and Veterans Crisis Line will
23 confirm that veteran was in fact engaged and given
24 assistance. However, they don't give us, they don't
25 provide any outcomes, base data. So, unfortunately,

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1 we don't have that. We're working with the VA to see
2 if we can receive specific data on outcomes
3 Councilman but at the present time, we do not.

4 CHAIRPERSON DINOWITZ: I'm sorry, so you said
5 something different than I said. I just want to
6 clarify. You said referrals to the VA. The website,
7 the DVS website says, the veterans are advised to
8 call the VA. So, it's just a slight different.

9 So, the veteran is doing the action of calling
10 the VA but they don't share anything with you, right,
11 correct?

12 AMAURI ESPINAL: That is correct, right. Whether
13 it is referred or they make the phone call
14 themselves, we unfortunately don't receive any
15 outcome based data.

16 JASON LOUGHRAN: Sorry, sorry to interject Chair.
17 I would like to just share with you that DVS is
18 always engaging with our partners to discuss data
19 sharing agreements. One of the reasons why Mission
20 VetCheck was so successful was because we
21 successfully executed MOU's for the purpose of data
22 sharing with many of our city partners. So, we are
23 always in discussion with the VA and the New York
24 State in trying to further our data sharing
25

1
2 agreements, so that we can capture more of that
3 information that you've you know referenced many
4 times today and that the importance of us identifying
5 the veterans and where they are getting these
6 services and who they are. We have been successful
7 in data sharing agreements as it relates to doing the
8 outreach for Mission VetCheck during the pandemic.
9 And we are continuously pushing those data sharing
10 agreements with those other partners like the VA, so
11 we can receive this information.

12 So, we will continue to work to get that
13 information but unfortunately right now, we do not
14 have an agreement to receive that information at this
15 time.

16 CHAIRPERSON DINOWITZ: And the services that the
17 VA provides, are those services available to members
18 who are other than honorably discharged?

19 JASON LOUGHRAN: That is correct Chair but it's
20 subject to some other criteria as well, such as if
21 that other than honorable discharge veteran has a
22 disability due to service. They would have access to
23 those services. In some cases, if they've served 24
24 months or more of active service, they would have
25 access to those services.

4 So, there are other criteria other than just
5 their discharge title that would determine whether
6 they have access to the variety of services that the
7 VA offers.

8 CHAIRPERSON DINOWITZ: Well, let's - because
9 we've had hearings on this as well as your discharge
10 task you know impact and the benefits you can
11 receive. Of course New York City provides those
12 benefits to everyone regardless of discharge status.
13 But we're talking about the DVS's website and 311
14 referring people to the VA crisis hotline.

15 And so, if you know if someone was discharged
16 other than honorably and it was because they had a
17 mental health crisis, and maybe they don't meet other
18 criteria but that's why they were discharged, other
19 than honorable do they have access to the VA crisis
20 hotline?

21 AMAURI ESPINAL: On the Veterans Crisis website,
22 it states that they are a free confidential resource
23 that's available to anyone, even if they are not
24 registered with the VA on rules in VA healthcare.
25 So, we haven't had any feedback saying that anyone
has been denied services. Again, it's meant as an
emergency pool for those that are in immediate need

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1
2 of mental health services. So, again, we have no
3 inclination that people are being turned away.

4 CHAIRPERSON DINOWITZ: Okay, good. And this will
5 be kind of my last question because I want to open it
6 up to other Council Members but Chair Louis spoke
7 about you know funding and questions around funding.
8 And that there was \$1 million that was pledged but
9 not allocated to DVS that was I guess to ThriveNYC.
10 Is there a level of funding that would be sufficient
11 to meet the departments goals for increasing mental
12 health outcomes and improving – sorry, increasing
13 mental health access and improving outcomes?

14 JASON LOUGHRAN: Chair, we would love to discuss
15 that with you in this hearing. I don't have an
16 answer for you right now but we appreciate the
17 Council's support in helping us expand our services
18 and increase our efficacy as it relates to mental
19 health. So, we would like to follow up with you and
20 have this discussion in greater detail.

21 CHAIRPERSON DINOWITZ: So would I. And lastly,
22 is there any sort of estimate about how much
23 investing in veterans mental health would save city
24 taxpayers in the long term. Obviously number one is

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2 the physical and mental health of our veterans but
3 there are also dollars associated with this.

4 So, for example, if the city spent more on
5 veterans mental health, would it save the city money
6 in supportive housing costs and financial assistance
7 and other costs related to crisis that people go
8 through when they don't have their mental health
9 needs addressed?

10 JASON LOUGHRAN: Chair, I don't have the specific
11 number per client and per case you know because we
12 also recognize it probably a case by case situation
13 but we have - we are aware and we've talked about
14 this before. The benefits of investing in the
15 veteran community definitely you know provides a
16 return to the city and the taxpaying dollars because
17 the veteran community does have greater access to
18 federal resources. So, anytime we can supplement
19 city taxpaying dollar programs and increase resources
20 to the veteran community to access these federal
21 resources, I think we end up in a net gain as a City
22 of New York.

23 So, we would love to do more analysis on that and
24 get back to you but just generally speaking, we are
25 always in support of expanding our resources and

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1 trying to get veterans connected to federal programs
2 because we know it's a cost effective way for the
3 city to operate.
4

5 CHAIRPERSON DINOWITZ: Right, and again just to
6 you know call back to the sort of previous hearings
7 we've had is though those federal benefits aren't
8 available to all veterans right. Appendant heavily
9 as you shared on discharge status. I'd like to turn
10 it back to Committee Counsel Bianca Vitale for
11 questions from other Council Members.

12 COMMITTEE COUNSEL: Thank you Chair Dinowitz. I
13 will now call on Council Members in the order they
14 have used the Zoom raise hand function. If you would
15 like to ask a question and you have not yet used the
16 Zoom raise hand function, please do so now. Council
17 Members, please keep your questions to three minutes.
18 The Sergeant at Arms will keep a timer and will let
19 you know when your time is up. You should begin once
20 I have called on you and the Sergeant has announced
21 that you may begin.

22 Okay, I don't see any Council Member questions.
23 I'm going to turn it back to Chair Louis. Chair
24 Louis, do you have any additional questions for the
25 Admin before we turn to public testimony.

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2 CHAIRPERSON LOUIS: Yes, I do. I wanted to ask
3 Director Jason, is there a mental health outreach
4 director for DVS right now?

5 JASON LOUGHRAN: Chair, we do not have a person
6 in our staff with that specific title. Currently,
7 what we do have is Assistant Commissioner Espinal is
8 in charge of Community Affairs. Amauri Could speak
9 more about this but as we referenced earlier, we like
10 to take a 360 degree approach to mental health and
11 all the social determinants of it. We do have staff
12 that our social workers that have a background in
13 providing services in a - I guess I'd call it a high
14 touch experience with clients who have mental health
15 needs. But our services are specifically tasked with
16 trying to address that veterans needs from a 360
17 degree approach, so that way we can - because we know
18 that all of those things benefit that individuals
19 mental health. But I will defer it to Amauri to
20 speak more specifically on those services and the
21 folks that are experts in that.

22 AMAURI ESPINAL: Thanks for that question. We
23 don't have anyone specific but all of our public
24 facing staff at DVS are trained you know for all
25 veterans benefits and resources including mental

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1 health. We conduct mental health assessments in our
2 VetConnect platforms to gauge levels of depression
3 and anxiety and we have several partner providers
4 working the platform. They're also cultural
5 competent in treating veterans and mental health
6 needs. So, you know we do our best to make the
7 appropriate mental referrals for those veterans that
8 come our way.
9

10 CHAIRPERSON LOUIS: So, Assistant Commissioner
11 Espinal, your role is very high level at DVS and
12 while a mental health coordinator may not be the
13 appropriate title for this conversation or what your
14 agency has, there are multiple veterans tweeting me
15 right now, stating that they do not receive services
16 when it comes to mental health because you do not
17 have a mental health coordinator within the agency at
18 the moment.

19 They did agree that they - we're going back and
20 forth with arguing right now. They did agree that
21 they do receive services for housing and food service
22 but not for mental health. So, is that something
23 that your agency may want to consider?

24 AMAURI ESPINAL: We're absolutely always open to
25 expanding our services Chair. You know if anyone has

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1
2 any issue who's a veteran or a family member of a
3 veteran, they can call our number or visit our
4 website and we will welcome them and try to get them
5 the best help possible.

6 We are always trying to expand our outreach
7 efforts again, through Mission VetCheck, through
8 doing digital outreach and hopefully soon in-person
9 outreach again. You know and just discussing the
10 many services that DVS provides.

11 JASON LOUGHRAN: Yeah, and Chair I want to double
12 down also on that, we, as a new agency, we spend a
13 significant amount of time really making sure that we
14 create relationships with our CBO's in New York City.
15 We've got a phenomenal group of organizations
16 throughout New York City that offer great mental
17 health resources, specifically to the veteran
18 community and the nonveteran community. So, we spent
19 a lot of time building those relationships, many of
20 whom are here today to talk and testify around the
21 services that they do offer. So, as Amauri said,
22 we're always open to having a discussion about
23 expanding our resources inhouse. But in years past
24 and presently today, we trust the services that our
25 partners offer in New York City. They've got great

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1
2 organizations like NYU who is here today headstrong,
3 our VA centers across the city. They all have great
4 relationships with our care coordinators. So, we
5 think of ourselves as navigators because there is uh,
6 sometimes it feels almost overwhelming with how many
7 options there are out there sometimes.

8 So, it really helps to have somebody coordinate
9 you and help you go in the right direction. So, I
10 understand that individuals I guess perspective and
11 I'm glad that the community out there likes to see us
12 grow. We like to see ourselves grow to, so I'm glad
13 they're engaging with you and I'm glad we had this
14 discussion but I also encourage you to connect with
15 us after this to connect that person with the many
16 resources and nonprofits that are working with us.

17 CHAIRPERSON LOUIS: Oh, without a doubt. We'll
18 definitely do that. I just want to share that you
19 know I'm grateful that we're able to hear about these
20 organizations that are doing the work on the ground
21 but I often think about Black and Brown communities
22 like mine, Bedstuy, Brownsville, East New York who
23 have veteran populations but don't have access to the
24 same organizations that you're sharing with us here
25 today.

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2 So, I do hope that we can connect after this to
3 make sure that populations like mine and districts
4 like mine, so we can get access to quality care for
5 our veterans.

6 Uhm, lastly because I don't know if there's any
7 other hands up but this is my last question. But it
8 appears that Denver City Council Commissioned Task
9 Force and Texas recently passed a law commissioning a
10 study on the potential psychedelic treatment for
11 PTSD. I wanted to ask and I don't know if it's
12 appropriate for right now but just going to go out on
13 a whim.

14 What can DVS and OCMH commit to today to ensure
15 that we can expedite an opportunity for alternative
16 treatments for the veteran community in New York
17 City?

18 JASON LOUGHRAN: What I would say for DVS is that
19 we'd love to be a part of those conversations. We
20 would love to join those conversations and help
21 facilitate that discussion and whatever partners that
22 we work closely with to, to bring in on it and help
23 you see it through. I'll defer to Susan and OCMH for
24 their perspective as well.

25

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2 SUSAN HERMAN: Whenever it comes to particular
3 medications or particular approaches, we collaborate
4 very closely and listen very carefully to our
5 partners at the Department of Health. And they are
6 as Jamie Neckles said, tracking what the FDA is
7 doing, tracking what the federal government is saying
8 but we listen very carefully to the research that
9 they conduct and what their position is. And then,
10 if there is a particular approach that would fill a
11 significant need in New York City, we are very
12 interested as an office in making sure that every New
13 Yorker gets the care they need that's appropriate for
14 them. So, at the right time, we'd be absolutely open
15 to those conversations.

16 CHAIRPERSON LOUIS: Thank you and I hope we don't
17 wait on the federal government. I think we're
18 progressive enough to start the process but I look
19 forward to working with all of your agencies
20 including DOHMH on this.

21 I wanted to, in regards to Intro. 2442, I wanted
22 to quickly ask, what's the current headcount in
23 budget for the Office of Community and Mental Health?

24 SUSAN HERMAN: Uh, it's about 23 and it's \$2.5
25 million.

4 CHAIRPERSON LOUIS: Okay, will this legislation
5 require any additional HUD count?

6 SUSAN HERMAN: No.

7 CHAIRPERSON LOUIS: Okay and uh, for the Office
8 of Community of Mental Health, with OMB, do you plan
9 on asking for anything in the November plan?

10 SUSAN HERMAN: Let me just clarify that we do
11 have some vacancies but that's our budget. Our
12 budget is \$2.5 and our programmatic budget changes,
13 it's very dynamic as I described in the testimony.
14 As programs get proof of concept, they are fully
15 integrated into their agency. So, that part of our
16 program will always be changing from plan to plan.
17 But our office itself is very small. It's a \$2.5
18 million budget and we do not plan to be asking for
19 more funding for the office itself in the November
20 plan.

21 CHAIRPERSON LOUIS: Got it. Uhm, that's it.
22 That's all I have for 2442. I did see earlier
23 Council Member Ayala on but she probably jumped off
24 by now. Is she back?

25 JASON LOUGHRAN: No, Chair, I'd like to just -
sorry. I just wanted to have our Director of Grants
Administration Ellen Greeley talk about crisis

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1 intercept mapping. In reference to your district, we
2 do foresee that we're going to be putting together a
3 collaborative team to conduct our crisis intercept
4 mapping work. And we'd love for you to learn about
5 it because we definitely want to address the concerns
6 you brought to us today. So, Ellen, can you please
7 share a little bit on crisis intercept mapping and
8 our next steps.
9

10 ELLEN GREELEY: Yes, hi everybody, I hope you can
11 hear me. We're - I'm at the warehouse and we're
12 packing our thousand turkeys as we speak.

13 COMMITTEE COUNSEL: Sorry to interject Ellen, can
14 I just give you - administer the oath because you
15 were not on.

16 ELLEN GREELEY: Sure, sure.

17 COMMITTEE COUNSEL: I know that you're doing an
18 amazing job packing all the holiday food. So, I'm
19 just going to administer the oath quickly to you. Do
20 you swear to tell the truth, the whole truth and
21 nothing but the truth in your testimony before the
22 Committee today and to respond honestly to Committee
23 questions?

24 ELLEN GREELEY: Yes, yes I do.

25 COMMITTEE COUNSEL: Great, thanks.

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1 ELLEN GREELEY: Thank you very much.

2 COMMITTEE COUNSEL: You can proceed.

3 ELLEN GREELEY: Yup, so uhm, beginning in
4 February 2020 our colleagues through Policy Research
5 Associates were hired by SAMHSA, the U.S. SAMHSA and
6 the U.S. Department of Veteran Affairs for us to
7 participate in an exercise co-crisis management
8 mapping and we began this in Staten Island. We were
9 able to identify medical centers, VA's as well as
10 behavioral health centers and community
11 organizations, bringing them all together to identify
12 gaps in the crisis health system. And in doing so,
13 issues about asking whether people are veterans.
14 Whether there is any type of peer to peer support.
15 Whether there is any involvement with lethal safety
16 planning. We've really developed these working group
17 sessions and its been very successful. We've grown
18 from 40 organizations. We again replicated this
19 exercise in Queens and we were just asked again from
20 SAMHSA for us to do this, to conduct this in
21 Brooklyn.

22 So, we will be identifying again and I've already
23 identified about 11 or 12 different medical centers
24 in Brooklyn and working towards identifying you know
25

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1
2 some of the major community organizations that do
3 mental health services in Brooklyn as well as a
4 behavioral health organization.

5 JASON LOUGHRAN: Thank you Ellen.

6 ELLEN GREELEY: Okay.

7 JASON LOUGHRAN: Chair, we would love to get your
8 support in getting the right folks to that table and
9 making these underinvested communities a top priority
10 of ours to address.

11 CHAIRPERSON LOUIS: Definitely look forward to
12 partnering with you all on that. I'm going to yield
13 to our Committee Counsel, thank you.

14 COMMITTEE COUNSEL: Thank you Chair Louis. Chair
15 Dinowitz, do you have any additional questions for
16 the Admin panel before we move on to public
17 testimony?

18 CHAIRPERSON DINOWITZ: Yes, two. Uh, I heard
19 Brooklyn a lot. I didn't hear Bronx. Director
20 Greeley?

21 ELLEN GREELEY: Hi, yeah, so, the Bronx would be
22 up next after Brooklyn, assuming that we do get the
23 support from SAMHSA in order to do that. And
24 Manhattan after that, yes. The Bronx luckily has the
25

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2 VA, which is you know as well as Brooklyn but Bronx
3 has the VA which is a very robust medical center.

4 CHAIRPERSON DINOWITZ: Yes but as I think I
5 mentioned in my opening statement, there are a lot of
6 veterans who either don't qualify for the VA or rely
7 more on community-based -

8 ELLEN GREELEY: Yes, they do.

9 CHAIRPERSON DINOWITZ: And the city for various
10 reasons. So, I hope that you retain the commitment
11 to ensure that veterans in the Bronx are also getting
12 what they need.

13 Just regarding 2422, so in just reading the text,
14 it says there's a Council, a Mental Health Council to
15 advise the Office of Community Mental Health on
16 issues relating to mental health. Uhm, and it says
17 uhm, the Mental Health Council saw consist of
18 delegates of any officer agency. The Director
19 determines the participation of which would aid the
20 offices effort.

21 So, given the unique and dire need of mental
22 health support and services in our veterans
23 community, what guarantees or assurances exists that
24 a veteran or someone from DVS would be included in
25 that Council?

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2 SUSAN HERMAN: So, the Mental Health Council has
3 met quarterly for the last several years and DVS has
4 always been a part of it. I can't imagine that that
5 won't continue. For legislative purposes, uhm, I
6 think the drafters felt that they shouldn't list all
7 30 agencies that have been a part of it but we will
8 certainly encourage that to continue to be the
9 practice. We've had agencies that are sort of the
10 more obvious mental healthcare providers and agencies
11 who work with people who have particular mental
12 health challenges. It's been quite an all hands on
13 deck, all government effort and DVS has been you know
14 right there with us.

15 CHAIRPERSON DINOWITZ: I appreciate that and that
16 historically DVS has been included. Of course you
17 know trust us, we've been doing it, so we're going to
18 keep doing it you know isn't exactly you know the
19 best. It would be you know I think important to
20 specifically include this very high needs community
21 as was referenced for various reasons. And just kind
22 of going back to what Director Greeley was talking
23 about, are there any assurances that all boroughs,
24 including the Bronx will be represented on the
25 Council?

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2 SUSAN HERMAN: So, the Council is represented
3 currently. It consists of city agencies, there are
4 30 city agencies and that includes uhm, all boroughs,
5 everybody in the city is represented by these city
6 agencies. I'm not sure what you mean when you say,
7 will the Bronx be represented.

8 CHAIRPERSON DINOWITZ: What I mean is it's very -
9 given the text, I'm asking as a question because of
10 the way the text is written. It could very well be
11 the Director determines that you know five people
12 from Manhattan, there are only five agencies and the
13 directors of which are the borough directors of
14 Manhattan are on the board and they don't include DVS
15 and they don't include you know borough directors of
16 or people who live in the Bronx or Brooklyn.

17 SUSAN HERMAN: We'd be happy to work with Council
18 if you'd like to work on specifying who the agencies,
19 which agencies should be there. We have a list of
20 the 30 agencies that have been members of the Mental
21 Health Council and I think you'd be pleased with who
22 they are.

23 CHAIRPERSON DINOWITZ: I'd love, I'd love to see
24 that list and I'd love to do anything I can to ensure
25 that there's as much inclusivity geographically. And

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2 with different populations, both veteran population
3 and of course, you know a racial ethnic populations
4 right. Getting as much diversity and representation
5 as possible in this Council.

6 SUSAN HERMAN: Maybe I could just step back a bit
7 and clarify. There's a difference between the Mental
8 Health Council, which is all city agencies, mayoral
9 agencies. That's how it has existed and an advisory
10 group. The Office of Community Mental Health has
11 worked with many advisory groups. The Crisis
12 Prevention Response Taskforce and about 80 entities
13 on it. Community based organizations, elected
14 leaders, geographic representation, advocates,
15 academics, all represented and I think that's more of
16 what you're talking about. We also have an advisory
17 group for the Be Heard program but the Mental Health
18 Council itself is city government agencies.

19 CHAIRPERSON DINOWITZ: I understand but you also

20 -

21 SUSAN HERMAN: But we'd be happy to -

22 CHAIRPERSON DINOWITZ: Yeah, no, please, I'd like
23 to continue this conversation and get that list
24 because as you've heard Chair Louis also articulate
25 you know communities of color are also not - the

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1 needs are not being met. We are obviously here
2 because so many needs of veterans are not being met.
3 And so, you know that's why I'm looking forward to
4 future conversation, to make sure that there's
5 representation. I'm glad there's advisory councils
6 that are diverse but I'm you know I want to make sure
7 that this Council, the Mental Health Council is also
8 representative of the great diversity that exists
9 within our city. And right now, what I'm hearing is
10 that - what I'm hearing is, I'll get you a list.
11

12 Trust us. You know maybe the Council doesn't have
13 everything it does now, but maybe in the future it
14 doesn't but we talked to other people, so it's fine.

15 That's all I'm asking and that's what I'd like to
16 work with you on, to ensure that the various groups
17 and needs are met.

18 SUSAN HERMAN: Happy to work with you.

19 CHAIRPERSON DINOWITZ: Thank you.

20 CHAIRPERSON LOUIS: We'll turn it back to
21 Committee Counsel.

22 CHAIRPERSON DINOWITZ: Thank you Chair Louis.

23 COMMITTEE COUNSEL: Thank you. We have concluded
24 Administration testimony and will now turn to public
25 testimony. I'd like to remind everyone that we will

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1 be calling on individuals one by one to testify.

2 Each panelist will be given three minutes to speak.

3 For panelists, after I call your name, a member of

4 our staff will unmute you. There may be a few

5 seconds of delay before you are unmuted and we thank

6 you in advance for your patience. Please wait a

7 brief moment for the Sergeant at Arms to announce

8 that you may begin before starting your testimony.

9 Council Members who have questions for a

10 particular panelist should use the raise hand

11 function in Zoom. I will call on you after the panel

12 has completed their testimony in the order in which

13 you raise your hand.

14 I would like to now welcome to testify Derek Coy,

15 after Derek Coy I will be calling on Matthew Ryba.

16 After Matthew, I will be calling on Dr. Amanda Spray

17 and last I will be calling on Jesse Gould.

18 SERGEANT AT ARMS: Time starts now.

19 COMMITTEE COUNSEL: Derek Coy, you may begin.

20 DEREK COY: Good morning Chairperson Louis,

21 Chairperson Dinowitz and distinguished members of the

22 Committee on Veterans and Committee on Mental Health,

23 Disabilities and Addiction. My name is Derek Coy,

24 and as a former Sergeant in the United States Marine

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2 Corps and veteran of the Iraq War, I appreciate the
3 opportunity to provide testimony on behalf of the New
4 York State Health Foundation NYSHealth focused on
5 mental health services for veterans in response to
6 COVID-19.

7 NYSHealth's is a private, independent foundation
8 that works to improve the health of all New Yorkers,
9 including the roughly 700,000 veterans who call New
10 York home. Our work to improve veterans' health not
11 only provides us with in-depth knowledge of the
12 mental health challenges veterans face but also
13 interventions that improve their well-being and
14 barriers that prevent access to care. You can learn
15 more about our work at our website at
16 www.nyshealth.org.

17 As you all know, most veterans transition into
18 civilian life relatively smoothly but for some like
19 myself, the adjustment is not as easy. Many struggle
20 with physical injuries in addition to the invisible
21 wounds of war such as: Post-Traumatic Stress
22 Disorder. Veterans in New York State were already
23 experiencing unique mental health challenges before
24 the pandemic and were more likely veteran civilian
25

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1
2 counterparts to experience depression, substance
3 abuse, PTSD and death by suicide.

4 The pandemic has exacerbated these issues and by
5 increasing isolation, food insecurity, economic
6 hardship, worsening mental health and a lack of
7 access to mental health services. To address the
8 mental health challenges faced by veterans in New
9 York City, NYHealth has invested in numerous
10 programs focused on identifying and stabilizing
11 veterans at highest risk of dying by suicide.

12 Expanding high-quality mental healthcare and
13 conducting outreach to ensure veterans in need have
14 access to a variety of resources that can alleviate
15 and prevent future mental health challenges. For
16 instance, we helped Stop Solider Suicide expand their
17 flagship military suicide program into all five
18 boroughs which rapidly identifies those at greatest
19 risk of suicide, using cutting-edge marketing and
20 client acquisition techniques, and connects them to
21 comprehensive services based on their unique physical
22 and mental health needs.

23 For those in need of mental healthcare but might
24 not necessarily in crisis or family members of a
25 veteran, you'll hear more from the amazing

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1 organization that's the Steven A. Cohen Military
2 Family Center at NYU, which we were proud to invest
3 in.
4

5 They provide free, high quality tele-mental
6 health services to veterans and their families. And
7 thanks to the expansion of their services and
8 increased presence in new markets, they have seen a
9 50 percent increase in client intakes compared to
10 pre-pandemic.

11 And finally, we supported the ongoing efforts
12 that you all are pretty familiar with that of Mission
13 VetCheck which is the unique partnership between New
14 York City's Department of Veteran Services, the
15 Mayor's Office of Community and Mental Health and New
16 York Cares. This collaboration has led to
17 approximately 20,000 outreach calls each year that
18 provide the opportunity to connect with veterans in
19 need, to provide services that they need and also
20 reducing social isolation.

21 We have a lot more information about this in our
22 written testimony, which I highly recommend you all
23 checking out if you have the chance. Addressing
24 unmet mental health needs of veterans and providing
25 high quality treatment both in and out of the

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1
2 clinical environment requires a community based
3 approach that engages a variety of diverse
4 stakeholders and that's what -

5 SERGEANT AT ARMS: Time expired.

6 DEREK COY: An exceptional coalition of public
7 and providers has stepped up to increase both the
8 services they provide in addition to the target
9 outreach required to identify veterans in need of
10 services. During the pandemic, NYSHealth has been
11 honored to support these efforts. We appreciate the
12 Committees attention to these important issues and we
13 look forward to continuing our partnership with the
14 city and other like-minded organizations working to
15 ensure veterans have access to the care they have
16 earned. Thank you all.

17 COMMITTEE COUNSEL: Thank you Derek. Matthew
18 Ryba, you may begin after the Sergeant at Arms starts
19 the timer.

20 SERGEANT AT ARMS: Time starts now.

21 MATTHEW RYBA: Good morning Chair Louis, Chair
22 Dinowitz, Council Members, Veterans, and advocates.
23 My name is Matthew Ryba, I am the Director of
24 Community Outreach at New York Presbyterian's
25 Military Family Wellness Center. I am also a combat

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1
2 veteran of Iraq and Afghanistan uhm, ten years in
3 service and six deployments.

4 I had originally prepared a written statement,
5 which I had submitted and I encourage you all to take
6 a look at this. There is some good information in it
7 along with some of our peer reviewed research from
8 Columbia University that I think is important. But
9 given the way the conversation has gone today,
10 there's a couple of key points I think I would like
11 to mention some comments on.

12 I want to first appreciate some of the
13 information that was cited from the Rand reports
14 early on. I think that is very important to point
15 out but it's also important to point out that a lot
16 of the information that was being relayed is more
17 than a decade old. And that's doesn't really suit
18 the current situation here in New York.

19 I would like to offer; we have had several papers
20 that have been published from Columbia University
21 over the last year on topics regarding in psychiatric
22 journals and academic journals and medical journals
23 on topics regarding veterans mental health with
24 COVID. The use of tele mental health in New York
25 City during the treatment of COVID. Our drop out

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1 rates from our veteran mental health clinic, which we
2 found at 24 percent attrition rate of people who
3 started services that did not complete services.
4 Which is extremely low compared to the average of
5 most veteran clinics that see drop out rates anywhere
6 between 36 percent and 68 percent.
7

8 Additionally, we released three papers. This is
9 regarding alternative treatments on our Equine
10 program for PTSD, which was the first standardized,
11 manualized, nation or excuse me academic study that
12 was done for PTSD using course therapy.

13 And then on some of the other topics that Chair
14 Louis had brought up regarding psychedelic medicines.
15 I just want to make you all aware that there are -
16 there is research currently being done in New York
17 City at the Yehuda lab at the Bronx VA, as well as
18 some of my partners at Columbia who are researching
19 ketamine treatments.

20 So, these wheels are already in motion and I
21 would encourage anybody to reach out. I'd be happy
22 to sit down with our government advocates as well and
23 discuss some of the therapies that are currently
24 going on in New York.
25

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1 I also just wanted to point out as far as
2 referrals are concerned, that both of our clinics at
3 Weill Cornell and at Columbia, Brandon with New York
4 Presbyterian have been operational for over seven
5 years. We have been on the DVS referral platform for
6 three years. In the first two years that we were on
7 those platforms when Northwell Health was running the
8 call center, we received a huge amount of referrals.
9 I think 50 plus patients that ended up coming into
10 services for us. Although I have to say over the
11 late year, that has dropped to zero. I haven't
12 received any referrals from the DVS office. I'm not
13 sure if that's due to a personal turnover or just
14 screening practices but I did want to point out that
15 we are available to help but have not been receiving
16 any referrals.

17
18 SERGEANT AT ARMS: Time expired.

19 MATTHEW RYBA: I had a couple of other comments
20 but my time is up. I apologize and thank you for
21 hearing me. I will be able to answer any questions
22 you might have.

23 COMMITTEE COUNSEL: Thank you Matthew. I will
24 now call on Dr. Amanda Spray. You may begin when the
25 time starts.

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SERGEANT AT ARMS: Time starts now.

AMANDA SPRAY: Thank you. Good Morning, Chair
Dinowitz, Chair Louis and Members of the New York
City Council Committees on Veterans, and Mental
Health, Disabilities, and Addiction. I am Dr. Amanda
Spray, Clinical Psychologist and Director of the
Steven A. Cohen Military Family Center at NYU Langone
Health.

We deeply appreciate the Committees for holding
this hearing today as this is a crucial time for the
mental health of our city's veterans and their
families. Not only does the COVID-19 pandemic
continue but this year has also brought the 20th
anniversary of the 911 terror attacks and the
withdrawal of troops from Afghanistan. Veterans are
facing significant stressors that can threaten their
mental health. It is essential that we ensure our
veterans have access to high quality, evidence-based
care at the time they need it the most.

The Military Family Center, who was established
over nine years ago in July 2012, with the goal to
fill in the gaps in mental health services available
to veterans and their families in the New York City
area. The Center's mission is to address the mental

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1 health challenges of this population by providing
2 accessible, high quality, evidence-based treatment to
3 veterans and their family members.
4

5 We strive to remove barriers to care through a
6 number of ways. By providing our services completely
7 free of charge, offering our services to veterans
8 regardless of their discharge status, combat
9 exposure, or era served. Opening our services not
10 only to veterans but their family members who we
11 define very broadly. Making appointments available
12 outside of business hours to accommodate our
13 patients' academic or employment pursuits. And
14 offering our services not only face-to-face but also
15 through a telehealth platform to anyone in New York
16 State, which has been particularly essential during
17 the pandemic.

18 Veterans and their family members are seeking
19 mental health services at a higher rate this year
20 than they were at this time last year. Our Center
21 has observed a 170 percent increase in individuals
22 calling our intake line for services thus far in
23 2021. This sharp increase has resulted in struggles
24 to meet the demand and ultimately a waitlist for
25 services. Additionally, we have observed that

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1 veterans and their family members are presenting with
2 higher rates of Depressive Disorders, Substance Use
3 Disorders, and Relationship distress diagnoses this
4 year compared to last.
5

6 We provide evidence-based treatments for these
7 diagnosis, including substance abuse disorders, an
8 area that is often siloed for mental services and can
9 render someone ineligible for mental health care.
10 We've also experienced student veterans struggling
11 with online learning and seeking an evaluation to
12 determine the nature of their challenges and our
13 recommendations on how to address these difficulties
14 in order to remain enrolled in school.

15 Our center is also uniquely equipped to assist
16 with these difficulties often caused by traumatic
17 brain injury, PTSD, and long-standing ADHD that may
18 have been previously undiagnosed. As described, we
19 are experiencing an increased need for mental health
20 services by veterans and their family members in
21 recent months. These veterans deserve the gold
22 standard mental health care and to not have further
23 barriers presented to them as they seek to address
24 their mental health challenges.
25

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1
2 Our Center is equipped to work together with the
3 community to address the ever-growing needs of
4 veterans and their families. We hope the Council
5 will further invest in the Veteran population to
6 ensure we are not leaving anyone behind.

7 SERGEANT AT ARMS: Time expired.

8 AMANDA SPRAY: Thank you again for this
9 opportunity to testify.

10 COMMITTEE COUNSEL: Thank you Dr. Amanda Spray.
11 I'm now going to call on Jesse Gould. You may begin
12 when the Sergeant at Arms starts the time.

13 SERGEANT AT ARMS: Time starts now.

14 COMMITTEE COUNSEL: One second Jesse. Can you
15 hear me? You're on mute. I know that you are
16 called, like logged in with audio but you are on
17 mute. I ask that you unmute yourself so you can
18 provide testimony.

19 JESSE GOULD: Hi, this is Jesse Gould, I am the
20 Founder of Heroic Hearts Project, which is a 501 C3
21 nonprofit. We've been operational for about five
22 years. I myself am an Army Ranger. I was a sergeant
23 multiple combat deployments to Afghanistan. I've
24 seen both first hand struggles with mental health as
25 well as many of my fellow service members who

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1 continue to struggle or unfortunately have lost the
2 battle. Through Heroic Hearts, we have been
3 essentially on the front line of this using
4 psychedelic modalities to heal veterans with PTSD,
5 traumatic brain injury. Also, to the other ailments
6 coming from trauma from war. In that time, the
7 reason why it has become more popular, unfortunately
8 the research has backed it up. The amazing
9 institutions like Johns Hopkins, Stanford, NYU, all
10 doing research to support this, uhm, because it's
11 effective.
12

13 And so, if you see across the board whether it's
14 MDMA, ketamine therapy, what we're seeing with
15 psilocybin, the results are well above and beyond
16 anything that we've been using for mental health
17 before. And the writing on the wall is that these
18 are here to stay and they are just going to become
19 more prominent. And so, what we have been advocating
20 both here in New York and across the country, is that
21 we expect this reality and we make the changes within
22 the state, within a broader perspective, so that we
23 are prepared for this. Because through Heroic Hearts
24 Project work, we have veterans in masks coming to us
25 and the majority of these veterans have been through

1 the VA system for ten plus years. All sorts of
2 medication, all sorts of talk therapy to limit avail.
3 And at this point, even though we are a small
4 nonprofit, we have over 800 veterans waiting for our
5 services of connecting them to evidence-based
6 psychedelic assisted psychotherapy. And we need the
7 help of organizations and the statewide initiatives
8 like New York to help us deal with this ongoing
9 problem.
10

11 Fortunately we do have movement like within the
12 Bronx VA, Dr. Rachael Yehuda but it's not enough. We
13 need trained practitioners. We need to have better
14 understanding of all of this. It is working. The
15 writing on the wall is that this is going to be here
16 to stay and it is the most effective forms of
17 treatment but we do need to have sort of a community-
18 based system to support what's going on for the
19 increasing demand.

20 And as this gets more into the news media, as the
21 research comes out, veterans are seeking this more
22 and more. And so, when there's not support there, we
23 get this bottleneck and it actually causes a worse
24 situation because they are going to seek it out for
25 themselves.

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1
2 And that's what I'd like to emphasize for anybody
3 that's listening. This is happening right now.
4 Veterans are seeking this whether in the underground
5 or through programs like Heroic Hearts and they are
6 just not being supported in that pursuit.

7 SERGEANT AT ARMS: Time expired.

8 JESSE GOULD: Because no matter what, they are
9 dealing with this and they will figure out ways to
10 solve their mental health. Thanks for having my
11 testimony and I'm open to answering any questions.

12 COMMITTEE COUNSEL: Thank you Jesse. I will now
13 turn it over to Chair Louis for questions for the
14 public panel if you have any. Chair Louis? Okay,
15 Chair Dinowitz, do you have any? Oh, Chair Louis,
16 there you are sorry. I didn't know if you have any
17 questions for this panel. Do you have any questions
18 for this panel Chair Louis? No.

19 CHAIRPERSON LOUIS: No questions.

20 COMMITTEE COUNSEL: Okay, sorry about that.
21 Alright, thank you. Chair Dinowitz, do you have any
22 questions for this panel?

23 CHAIRPERSON DINOWITZ: Yes, well, first Dr.
24 Spray, thank you for the work you do for our veterans
25 and for our families and of course, Mr. Coy, Mr.

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1 Gould and Mr. Ryba, thank you for the work you do and
2 of course for your service.
3

4 Uhm, I just want to take it back for a second to
5 something Chair Louis was asking about for DVS, which
6 is psychedelics and the use of psychedelic modalities
7 in the treatment of our veterans. Mr. Loughran, you
8 said that - it's really a question for Jesse but I
9 just want to remind everyone, it sounded like you
10 said, that's not really something DVS or the city is
11 exploring, but Mr. Gould, you said that that is
12 something you are engaged with in helping people.

13 So, what interactions, if any, do you have with
14 DVS and city government in working with them at all
15 or sharing about the successes of your program?

16 JESSE GOULD: Uh, yes, so that's a good question.
17 I mean, we are here to try to push it forward. It's
18 just the question of receptibility. Uhm, so on our
19 side, we kind of do it more on the local level and
20 then sort of coordinate kind of more on the VA side
21 with Dr. Rachael Yehuda. I have not personally had
22 interaction with DVS but more than open to doing
23 that. On the local level in terms of New York
24 Veterans, which is where I'm located, there are
25 resources. Like a ketamine assistance psychotherapy

1 is a viable sort of practice. The rest of them we do
2 more advocacy to push it forward and research and
3 working with those organizations.
4

5 So, we're definitely open to that but there is
6 the overcoming of having that receptiveness in terms
7 of those who will work with us, listen to some of
8 these messages, because it is relatively new in terms
9 of the acceptance and this pushing forward. So,
10 that's sort of the stigma's we're trying to break
11 right now.

12 JASON LOUGHRAN: Well, Jesse, I'll tell you that
13 as you were testifying, I did go to your website and
14 filled out a contact us page. So, please contact me.
15 We'd love to talk. And you know of course, of course
16 we've identified some of the barriers I think that we
17 see at the city side that might uhm, I don't want to
18 say interfere with us being involved or helping you
19 facilitate the progress you're already making but we
20 are always open to discussing new ways to treat our
21 veterans and as the Chair mentioned, you know we
22 should be at the table with you guys and we should be
23 learning about your successes and we're eager to do
24 that. So, please reach out to us.

25 JESSE GOULD: Definitely will, thank you so much.

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1
2 CHAIRPERSON DINOWITZ: Great, I feel like we made
3 a nice shout out here. The – any of the advocates
4 here, I'm interested just to know your experiences
5 with DVS and with referrals. If they exist and just
6 some of the uhm, Well, I guess one year experience
7 with interacting with the city agencies.

8 And some of the holes or areas for improvement
9 that you see that we can do to work together to make
10 sure that our vets experiencing mental health needs,
11 to make sure that their needs are met.

12 AMANDA SPRAY: I can begin on that one.

13 CHAIRPERSON DINOWITZ: Thank you.

14 AMANDA SPRAY: We've had a very positive
15 experience working with the city agencies
16 particularly DVS. Uhm, very collaboratively a great
17 experience, a great relationship. I will say in
18 terms of referrals, we've had you know ups and downs.
19 A lot of different things have been tried. Currently
20 the VetConnect platform, we're having some
21 difficulties. Uhm, I think there's still some room
22 to hone those referrals. To make sure that those
23 referrals are going to the right place.

24 I've also seen a decrease in referrals in the
25 last nine months for sure. So, that's of note but I

1 know that DVS has been very receptive to that
2 feedback, which we've provided. So, I'm hopeful that
3 that can improve moving forward.
4

5 CHAIRPERSON DINOWITZ: So, sorry, Matthew Ryba
6 also said that he's seen no - and I wasn't sure if it
7 was referrals from DVS or just no outreach.

8 MATTHEW RYBA: It was from the Unite Us Platform
9 Chair.

10 CHAIRPERSON DINOWITZ: From the what platform?

11 MATTHEW RYBA: The Unite Us VetConnect Platform.
12 We had a very good relationship and we're receiving a
13 lot of referrals from that early in its early days
14 and I know it's gone through some rebranding and
15 people have been shifted around. So, maybe it kind
16 of got lost in that but similar to what Dr. Spray had
17 mentioned, the last nine months to a year, we've seen
18 virtually no referrals coming from the DVS office for
19 mental health referrals.

20 CHAIRPERSON DINOWITZ: Is there uhm, I mean, I
21 can only imagine the needs have increased, not
22 decreased. What's so -

23 MATTHEW RYBA: There's certainly been no slow of
24 veterans seeking treatment. And I think you know as
25 mentioned earlier that perhaps having somebody who is

1 a designated mental health coordinator, who is
2 familiar with the veteran specific issues, not to
3 quote another Rand paper but the 2018 paper ready or
4 not, clearly identified that less than three percent
5 of providers in New York are actually set up to deal
6 with veteran issues.
7

8 So, it's my belief and of many of my colleagues
9 that we should be asking. Anybody who does call NYC
10 Well or any of the city platforms, have you ever
11 served in the military? Because that opens the door
12 to a whole other host of physical and mental ailments
13 possibilities in order to get them on the right track
14 to the services that they need. And then from there,
15 it's just good screening.

16 If we had somebody designated as a mental health
17 screener who knew the issues, who knew how to talk to
18 veterans about those issues and was able to get them
19 to the resources that they required, I think it would
20 move a lot smoother.

21 JASON LOUGHRAN: As uh, I'll chime in here to
22 kind of field some of these questions or comments in
23 relation to the changes that have occurred. And I'll
24 probably pass it onto my colleague Amauri as well to
25 chime in but I will say, big picture, there has been

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1 a change in the care coordination as Matthew
2 referenced. DVS inherited the care coordination work
3 and Chair, we can go into greater detail with this,
4 with you on this if you ever would like to hear more
5 about the history of VetConnect.
6

7 But in that transition, one of the functions that
8 we inherited that the platform didn't have
9 previously, is a multiple referral process and as
10 care coordinators, what that process does is that it
11 allows for our staff to send the referral out to
12 multiple providers that we feel are a good fit for
13 that candidate and then the provider that accepts
14 that referral first, it retracts the referrals for
15 all the other providers it was said to.

16 This is a new function that came on me. I
17 actually inherited this software, so given this
18 feedback today, we're going to take another look at
19 how that's working because equity is really important
20 to us. Equity has been a very important topic to us
21 when we inherited VetConnect. When we analyzed
22 VetConnect in the past as well and Amanda, you know
23 they might have been one of the better providers that
24 received a higher quantity of folks. And then we'd
25 hear from other organizations that they weren't

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1 hearing from. And so, I think one of the challenges
2 that we've had, especially in New York City is that
3 there is an abundance of resources out there and we
4 do want to be mindful of equity. But as Matthew
5 said, I think what we really want to get to is reach
6 a point where we have that - we get that to the right
7 organization and you know, I'll be honest with you
8 guys here. I don't know all of the details in every
9 mental health provider that's on the network. Our
10 care coordination center can speak more to that and
11 Assistant Commissioner can probably do that as well
12 but this is something that we want to continue to
13 build on.

14
15 So, we're very happy that you guys shared with us
16 this information today because now we have an
17 opportunity to make a change on it.

18 Amauri, I'll let you also chime in if you have
19 anything to add there.

20 AMAURI ESPINAL: Thank you Jason. Uhm, thank you
21 to all the community partners for raising that
22 concern. As Jason mentioned, there is an algorithm
23 within the VetConnect platform that brings up certain
24 providers you know based off of the assist and
25 request. So, we will certainly look into that

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1 further. Again, we want to make sure that all our
2 providers are receiving an adequate amount of
3 referrals. So, again thank you for bringing that up
4 and we'll have to follow up in the future soon.
5

6 CHAIRPERSON DINOWITZ: Yeah and just to highlight
7 at least from my perspective, it's not just about
8 making sure Dr. Spray and Matthew get referrals.
9 It's that the veterans are actually getting the
10 services. That's kind of the first concern I have.
11 And I guess part of ensuring that is equitably
12 distributing the referrals but that's my number one
13 concern. So, if that's also part of the you know
14 looking at the algorithm that you got there. Making
15 sure the veterans are actually being connected.
16 Because we all want the same thing. We want to make
17 sure our veterans, the needs of our veterans and
18 mental health needs of our veterans are met.

19 So, I'm really glad that this conversation is
20 occurring. Derek, I see your hand is up as well.

21 DEREK COY: Yeah, thank you Chair. I just want
22 to chime in on what folks have said. We at the
23 foundation a point of pride of ours is passionate
24 about populations. We talk with populations and
25 that's what led to our commission report to

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1 understand what community providers readiness was.

2 And similarly, one of the issues we have, DVS has
3 been an excellent partner since day one.

4 Specifically Commissioner Hendon, Casandra, Ellen
5 have been phenomenal partners of ours and I love
6 working with them.

7
8 One issue that we have though is that veterans
9 more often than not, just have personal references.

10 So, if someone reaches out to me and is looking for a
11 mental health provider, I would prefer just to email
12 Dr. Spray because I know she is amazing and would do
13 great work and made the connection there. So, I
14 think the VetConnect platform from what I've heard
15 and talking to other vets that have used it or been
16 around it, it's just hard to add that extra step when
17 a lot of folks just prefer the warm hand off or the
18 connection to someone that they know personally. And
19 then I think the issue with that is we would love to
20 say how many folks are getting referred to where.

21 What their demographics are. How many folks
22 similarly in my borough of the Bronx, where the needs
23 are so we can address those needs. And I think
24 that's the issue that we have. We'd love to know all
25 that information, so we can you know fill gaps or

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1 replicate what's working. And that's probably like I
2 think literally one of the only, if you want to call
3 it criticisms I have of DVS. Is we would just love
4 some more of that information but have had an amazing
5 working relationship with them and look forward to
6 continue that relationship.
7

8 CHAIRPERSON DINOWITZ: And Derek, that's one of
9 the themes, one of the challenges that you know over
10 the past number of hearings, we've been trying to
11 address. You heard - you know I spoke about it;
12 Matthew spoke about it, about identifying the
13 veterans. Do you share that information with DVS?
14 So, if you've identified a veteran, do you then share
15 with DVS, you've identified a veteran in the Bronx or
16 in New York City. And then, you know conversely,
17 does DVS share with you that they have even
18 identified vets, even if you don't get a referral for
19 them?

20 DEREK COY: I think in specific cases, you know
21 for instance a veteran reaches out and is looking to
22 get connected with DVS. I would make that warm hand
23 off and just email them or call someone there
24 directly to do that but I think as far as the
25 exchange of information goes. You know, I'd love to

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1
2 be wrong but as of right now, I think there's not a
3 great way to share that information or for me just to
4 ask specifically. I do want to know what's happening
5 in you know in the Bronx in particular. Uhm, I think
6 there's not a mechanism to do that. And again, we
7 focus on expanding community non VA options. So, one
8 of our partners in the Bronx in particular, Union
9 Community Health Center just hear from me to call
10 someone there. They have a Veteran's liaison that we
11 help fund that position and I think again, that's
12 just reflective of the reality and the space and
13 again, that's what we see more often than not.

14 CHAIRPERSON DINOWITZ: I would imagine that uhm,
15 your relationships are based on the relationship
16 you've worked on having to have. Which I'm sure
17 you've worked very hard. I would imagine that worked
18 hard on. I would imagine that DVS could and should
19 sort of be the city agency that should be connected
20 to all of the agencies. Is referring or even
21 identifying the people you work with as veterans,
22 referring those names to DVS so they can also reach
23 out for help, to provide help. Is that something
24 you're interesting in doing? Do you think that would
25 help your clients? Or is that something you would

1 rather avoid because it's too difficult or because of
2 privacy issues?
3

4 DEREK COY: Well, we at the foundation, we don't
5 have clients. We're not a service provider, we're
6 strictly a funder. So, we wouldn't have like a group
7 of that are requesting services. I think it's more -
8 they hit a road block or they might not have got the
9 services they wanted or just want a better
10 connection. I think that's where we in the
11 foundation particular can come in handy and we do
12 kind of serve as that glue between VA, city
13 governments, state governments and the private sector
14 as well. So, unfortunately, we don't have those you
15 know referral components of our work. So I can't
16 speak to that unfortunately Chair, sorry.

17 JASON LOUGHRAN: And Chair, I'll also add that I
18 think to Derek's point and this is feedback that
19 we've heard for some time now. And in relation to
20 connection to care. As Derek provided in his
21 example, uhm, you know I think in an ideal world,
22 we'd like for Unite Us to have this function where
23 somebody could send that referral through to Amanda's
24 office and because it would be our license that we're
25 issuing, let's say Derek in this situation, to send

1 that referral. We would have tracking capabilities
2 to you know get eyes on that individual that veterans
3 are serving in the community.
4

5 But as Derek said, in a lot of ways it's easier
6 and more personable in his experience in just
7 emailing Amanda and making that warm handoff. And
8 so, this is something that we want to pay close
9 attention to in the next coming months and moving
10 forward as DVS to. And how we maintain an awareness
11 of the veterans who are seeking mental health help in
12 New York City, you know in relation to Derek, who is
13 making an email, while also trying to explore our
14 United system and the efficacy of those referrals and
15 how they're being made and how we're all engaging
16 with one another.

17 So, it's a challenge that we're eager to address
18 but we're happy to have everybody here and you Chair
19 to help us address that challenge.

20 CHAIRPERSON DINOWITZ: Thank you. Thank you.
21 You know there seems to be a lot of different things
22 going on, all with the effort of helping our veterans
23 whether it's different organizations or DVS. But I
24 have — Bianca, I have no other questions. I don't
25

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1 know if Chair Louis, if she is still with us if she
2 has other questions.
3

4 COMMITTEE COUNSEL: Okay, thank you so much. I'm
5 going to turn it over to see if any Council Members
6 have questions. Uhm, I'm going to wait a brief
7 moment. Again, I remind Council Members, if you have
8 a particular question for a panelist, please use the
9 raise hand function in Zoom at this time I'm having
10 problems saying Zoom raise hand function, sorry.

11 Okay, I don't see any hands raised, so I'm going
12 to now turn to our second panel of public testimony.
13 I'd like to remind everyone that we'll be calling
14 individuals one by one to testify. Each panelist
15 will be given three minutes to speak. After I call
16 your name, a member of staff will unmute you. There
17 may be a few seconds of delay before you are unmuted
18 and again we thank you in advance for your patience.

19 Please wait a brief moment for the Sergeant at
20 Arms to announce that you may begin before starting
21 your testimony. Council Members who have questions
22 for a particular panelist should use the raise hand
23 function in Zoom. I will call on you after the panel
24 has completed their testimony in the order in which
25 you've raised your hand.

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I would like to now welcome Kimberly Moore to testify, after Kimberly I will be calling Coco Culhane then Gary Bagley, Ashton Stewart and last Chair Kozik. Kimberly Moore, when the time begins, you may start your testimony.

SERGEANT AT ARMS: Time starts now.

KIMBERLY MOORE: Thank you to both the Committee on Veterans and the Committee on Mental Health, Disability and Addiction. Chairperson Dinowitz and Chairperson Louis for the honor and privilege of testifying before you today.

My name is Kimberly Moore, Director of Care Café at Yeshiva University's Wurzweiler School of Social Work. Care Café is a citywide initiative that brings mental health services to vulnerable populations. Our students and faculty have pioneered a targeted model of embedding Care Café programs in the local community institutions to provide mental health services tailored to specific constituencies including vulnerable populations, Holocaust survivors, veterans, immigrant populations and school aged children.

To date, we have provided these services in more than a dozen Council Districts and maintained the

1 capacity to expand on our current footprint as issues
2 arise in our respective communities. Veterans are
3 inherently decentralized in therefore hard to reach
4 population. The work of Care Café has shown that
5 community based mental health services in partnership
6 with neighborhood based nonprofits, VA's, the social
7 organizations, allows vets to seek out treatment in a
8 more neutral environment. It meets vets where they
9 are.
10

11 A portion of Care Cafés funding is designated for
12 veteran services. Care Café addresses topics from a
13 holistic perspective that intentionally unites a
14 psychoeducational perspective within emotionally
15 supportive message. Globally, interdisciplinary
16 practitioners are charged with deeply examining the
17 impact of COVID-19 across various populations.

18 Well, how should New York City be treating
19 veteran PTSD? Our response, through providers
20 collective strength and expertise, not in isolation.
21 During the pandemic with the strong supports and
22 partnerships with community-based organizations and
23 student leaders, Care Café was able to connect with
24 the public through the delivery of virtual content
25

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1 including but not limited peer led and facilitated
2 trainings and support groups.
3

4 This mutual aid strategy promotes openness,
5 reduces stigma and normalizes ones lived experience
6 with a goal of seeking hope and change. Creating
7 events rooted in the arts and sciences, such as our
8 story telling education. Care Café hosted the
9 Telling project, which evokes a process of healthy
10 self-reflection and the value of shared personal
11 expert knowledge. Encourage the incorporation of
12 complementary and alternative medicine techniques.
13 Such as yoga and meditation. Care Café organized
14 educational events around stress management, which
15 included education around breath work, movement and
16 meditation.

17 Furthermore, in programming, implement a
18 consistent structure for regular outreach and
19 engagement. For example, regular mailings of
20 handouts and trinkets to our veterans where
21 available. For many, the reliance on the regular
22 structure of activities provided something for our
23 members to look forward to and for many, the only
24 supportive entity available for them to access.

25 In cases where veterans are isolated -

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1
2 SERGEANT AT ARMS: Time expired.

3 KIMBERLY MOORE: Care Café would work with
4 partner organizations to safely engage veterans
5 through in-person community visits and reassurance
6 calls to provide information and support to connect
7 them to identified services.

8 Though there is much more to share, I'll stop my
9 share for right now. Thank you so much.

10 COMMITTEE COUNSEL: Thank you Kimberly. Coco
11 Culhane, when the time starts you may begin.

12 SERGEANT AT ARMS: Time starts now.

13 COCO CULHANE: Hi, I'm Coco Culhane the Founder
14 and Executive Director of Veteran Advocacy Project or
15 VAP for short. We provide free legal services to
16 veterans and their families. We focus on working
17 with those who have post traumatic stress, brain
18 injury and mental health conditions.

19 VAP strongly supports Introduction 2442 for the
20 Mayor's Office of Community Health to make it
21 permanent. These are vital resources that are long
22 overdue. However, we think it's ironic that the
23 office is being established in a joint meeting with
24 the Veterans Committee. I struggled with what to say
25 today at the hearing but the number of people who

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1 said that there are things they want to say and they
2 can't, convinced me that uh, I need to make the
3 following testimony.
4

5 Uhm, I just think there's been a lot of
6 deflection today. DVS has no mental health staff, no
7 health staff. We are dealing with a situation where
8 we've been at war for 20 years that ended in a moral
9 injury meltdown. We've just had the 20th anniversary
10 of 911 attacks. You know, we've had two years of a
11 pandemic. The population has nearly twice the
12 suicide rate of the general population. The clients
13 that we serve have a suicide rate that is three times
14 that. You know, so the idea that this is about
15 technology in terms of referrals is just I think
16 really not what the issue is today. And when it
17 comes to you know the Office of Mental Health,
18 Community Health, the website has a page for veterans
19 and that seems to be all they have done for veterans.
20 When you go on that page, it has a link for trauma
21 counseling that goes two pages, says we're sorry,
22 this page doesn't exist.

23 Uhm, the other resource they have is the mental
24 health for all roadmap in New York City. There's a
25 veterans page again. All it has is Mission Vet

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1 Check. It's a brilliant program but it's basically a
2 souped up phone tree. It's providing very important
3 resources. We participated in the program. It is
4 not mental health. It is not a mental health
5 program. The page has a lot of logos of very
6 impressive national foundations and institutions,
7 nonprofits. None of them provide mental health
8 services. Some of them don't even have programs
9 within 100 miles of New York City.
10

11 So, these are not programs. That if a veteran
12 goes to that website, they are going to find help. I
13 understand that a veteran can connect with DVS
14 through Mission VetCheck but the idea that that is a
15 mental health program and that through you know \$1
16 billion or whatever we have spent that that is enough
17 for a population this vulnerable is not enough. It's
18 really, we are failing our veterans. And I know that
19 this is not making me any friends right now giving
20 this testimony.

21 SERGEANT AT ARMS: Time expired.

22 COCO CULHANE: And I just would like to finish by
23 saying we have asked; you know Council Members have
24 asked for data for years on suicide numbers. On the
25 use of health and hospital corporation, veterans.

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1 Why aren't we identifying veterans? Like, we just
2 heard that they aren't. This is outrageous and I
3 realize this is unpleasant but I've been on the other
4 end of the line when a veteran took his own life.
5 That's much more unpleasant. This is a call for all
6 of us to do better and I know everyone cares and we
7 can do it together. It's time for us to support the
8 programs of the individuals who have just testified
9 on the previous panel. We need to do more.
10

11 CHAIRPERSON DINOWITZ: Bianca, can I just say one
12 thing quickly before the next speaker. Thank you for
13 sharing Coco and I just - I don't know if I speak
14 for everyone but we're not here to make friends.
15 We're here to do what everyone wants to do. No
16 offense to anyone here. We're here to help our
17 veterans and I just don't want you to ever have to
18 feel apologetic for caring and that's what it seems
19 like.

20 So, I just want to you know make sure you know we
21 are all here to address an issue, not to make friends
22 and you should never apologize for caring about our
23 veterans. That's all I just wanted to say Bianca.

24 COMMITTEE COUNSEL: Thank you Chair and thank you
25 Coco for your testimony. I'm now going to be turning

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1
2 to Gary Bagley. You may begin once the Sergeant at
3 Arms starts the timer.

4 SERGEANT AT ARMS: Time starts now.

5 GARY BAGLEY: Thank you to Chairperson Louis,
6 Chairperson Dinowitz and other Members of the
7 Committee on Mental Health Disabilities and
8 Additions. I'm grateful to be here today to share
9 about the impact of Mission VetCheck, a program that
10 combats the effects of isolation during the pandemic.

11 At the onset of the pandemic, direct service
12 interfaces shutdown, leaving many, many of New York
13 City's most vulnerable and disconnected at even
14 greater risk. DVS saw the rising need to address the
15 effects of isolation resulting in the launch of
16 Mission VetCheck. DVS worked with New York Cares to
17 expand the program early in May of 2020 and through
18 our partnership with DDS, our volunteers have made
19 over 21,000 calls to date.

20 Our volunteers make wellness checks and as you
21 know those in need of services often do not know what
22 they have access to. Our volunteers can provide
23 information on a variety of services including free
24 meals, COVID-19 test site locations, rental
25 assistance, and mental health resources. The calls

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1 are welcomed. They average about seven and a half
2 minutes in length.
3

4 This program combats isolation. It is not a
5 direct mental health solution. However, these calls
6 do enable volunteers to hear when there maybe mental
7 health concerns. A crisis officer is live on all
8 projects to ensure there is access to professional
9 support when it is needed. For example in two
10 separate instances, volunteers spoke with that trends
11 exhibiting signs of suicidal ideation.

12 Now, to ensure the programs of the highest
13 quality, the Office for Community and Mental Health
14 help structure the training for our volunteers.
15 Further, there are biweekly meetings of DDS and New
16 York Care staff that focus on improving the training
17 materials through feedback and data collection.

18 I also want to say that beyond providing veterans
19 with critical resources, this program is also
20 expanding New Yorkers knowledge on the issues our
21 veterans face. This experience also develops
22 advocates for veterans. Mission VetCheck has helped
23 in the face of the pandemic and can continue to
24 provide invaluable support during recovery from the
25

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1 pandemic and inevitable future emergencies. Thank
2 you.
3

4 COMMITTEE COUNSEL: Thank you Gary. We will now
5 be turning to Ashton Stewart. Ashton, you may begin
6 when the timer starts.

7 SERGEANT AT ARMS: Time starts now.

8 ASHTON STEWART: Thank you very much. Thank you
9 so much. Thank you Chair Dinowitz, Chair Louis,
10 members of the Committees and fellow veteran service
11 providers.

12 SAGE is the country's first and largest dedicated
13 organization to improving the lives of older LGBTQ
14 plus individuals and it was founded in 1978.

15 SAGEVets started in 2014 and I am the Manager of the
16 program since 2018 and I am honored to do so. I'm a
17 veteran of the first Gulf War. So thank you for the
18 opportunity to be here today. Your support has been
19 instrumental in helping out many lives here in New
20 York City. The pandemic has certainly affected our
21 population, just like everyone else. LGBTQ plus
22 veterans, many of whom were already struggling with
23 things like financial insecurity, food insecurity,
24 acute social isolation and exacerbating health
25 disparities. All of that has increased due to COVID

1 and a lot of them don't take advantage of veteran
2 services including the VA for fear of discrimination
3 because they served when the military was still
4 enforcing anti-LGBT policies.
5

6 Additionally, not all the services are available,
7 including the VA. They can't offer the homebased
8 primary care program like they used to. It's been
9 significantly impacted leaving vulnerable veterans at
10 risk. Earlier was talking about identifying who
11 veterans are. That's certainly an issue that we
12 struggle with because of the trust issues. One of
13 the things that we've done and one of the saving
14 grace is - is some of the groups here today have
15 taken some mental health referrals they've
16 transferred into virtual options. And the vet center
17 has also been a really good sort of middle ground for
18 our population. It's a program of the VA but they do
19 not care about discharge status. Whether it's
20 honorable, dishonorable whatever, they don't care.
21 You can go there for mental health support. We've
22 been sending a lot veterans there.

23 Uhm, one of the things that we've also done is
24 shifted our program to virtual options, which has
25 helped sort of elevate some of the social isolation

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1 issues. We've grown a lot since then and we've been
2 able to get more people involved in our programming,
3 which is one of the perks about virtual programming.
4 It's not the same in-person that we had just last
5 week at the Veterans Day Parade.
6

7 Joe, who is a Veteran in the U.S. Army and a
8 Vietnam Vet, uhm, he had not long ago reported
9 feeling of isolation and depression and hopelessness.
10 He marched with us. Marching up fifth avenue with
11 his rollator waving to spectators. It was just
12 beautiful and he was just so happy and he thanked the
13 United Veterans War Council and the NYPD for pulling
14 it off. It was just a real wonderful show of unity
15 and support for our vets, but we can't get too caught
16 up in that. We're not out of the woods here and one
17 of the things that we're concerned about is that the
18 vet centers and some other programs may suffer the
19 same fate as the homebased primary care program in
20 that they are just going to get overstretched and too
21 exasperated and overwhelmed and sooner or later -

22 SERGEANT AT ARMS: Time expired.

23 ASHTON STEWART: They are not going to be able to
24 offer service. Thank you. I have to apologize to my
25 panelists and to everyone here, I do have to cut out

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1 in a few minutes. I am happy to answer questions and
2 I will stay as long as I can but at noon, we're doing
3 a virtual program with the VA and we have
4 representatives from all five boroughs including Dr.
5 [INAUDIBLE 2:06:33] from the Bronx VA to talk about
6 transgender awareness week and some of the
7 specialized services available to transgender and
8 gender diverse veterans.
9

10 Over 100 people signed up for it, so I'm super
11 excited about it. But I'm really sorry but it starts
12 at noon and I'm telling people who are representing
13 to log in a few minutes early, so I can give them
14 credentials. Thank you for the opportunity to be
15 here today.

16 COMMITTEE COUNSEL: Thank you Ashton. Have a
17 great event and hopefully we'll see you after this.
18 Now, I will be calling on Claire Kozik. Claire, you
19 may begin when the timer starts.

20 SERGEANT AT ARMS: Time starts now.

21 CLAIRE KOZIK: Chair Louis, Chair Dinowitz, and
22 distinguished Members of the City Council, thank you
23 for the opportunity to testify today. I'm Claire
24 Kozik, Associate Director of Policy and Advocacy at
25 the Coalition for Behavioral Health. The Coalition

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1 represents over 100 community-based mental health and
2 substance use providers, who collectively serve over
3 600,000 New Yorkers annually.
4

5 The COVID-19 pandemic has catalyzed and
6 exacerbated mental health conditions and substance
7 use disorders for hundreds of thousands of New
8 Yorkers, and veterans were no exception. In 2020, 30
9 percent of veterans reported having suicidal thoughts
10 over a two-week period, and sadly, the number of U.S.
11 military suicides increased by almost 15 percent
12 nationwide.

13 New York State has a veteran suicide rate that is
14 almost twice that of the national average. The
15 generalized anxiety disorder has increased,
16 particularly among veterans aged 45-64, with one in
17 seven experiencing increased distress. 52 percent of
18 veterans reported their mental health declined as a
19 result of isolation that came from social distancing
20 and in 2020, there was a 15 percent increase in
21 veteran crisis calls nationwide. Unfortunately, the
22 behavioral health workforce is insufficient to meet
23 the increasing needs for mental health and substance
24 use services. And, as a result, veterans are
25 struggling to access care.

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1 Prior to the pandemic, the behavioral health
2 field experienced a workforce shortage, due to low
3 salaries and benefits across the sector. This
4 shortage has now reached crisis levels, and while
5 record numbers of New Yorkers are seeking help, staff
6 have left the field for higher paying positions in
7 other sectors, such as retail and restaurants. Our
8 providers tell us every day of the staffing crisis
9 they face. Nationally 97 percent of mental health
10 and substance use treatment organizations reported
11 that it has been difficult for them to recruit staff.
12 We have agencies with hundreds of open positions, but
13 they have only received a few applications.

14 Behavioral health providers are pausing new
15 admissions, decreasing the number of clients they
16 serve, and in some cases, closing programs entirely
17 due to insufficient staffing. Many of our members
18 are hesitant to take on new contracts because they do
19 not know where they would find the staff.

20 Veterans will not be able to access the mental
21 health and substance use care that they need unless
22 significant action is taken. For too long, the city
23 has forced providers to accept contracts that provide
24 poverty level wages. The City Council should
25

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1
2 increase funding for city contracted mental health
3 and substance use providers so that they can raise
4 the wages and offer benefits for staff. There should
5 be a living wage floor set on all city contracts, as
6 well as cost of living adjustments. Thank you for
7 the opportunity to testify today. The Coalition
8 looks forward to working with the City Council to
9 ensure robust mental health and substance use
10 services are made available to all of our veterans.

11 COMMITTEE COUNSEL: Thank you so much Claire. I
12 will now turn it over to Chair Dinowitz for questions
13 for this panel.

14 CHAIRPERSON DINOWITZ: I just wanted to go back
15 for a sec to what Coco was talking about. Uhm in her
16 testimony about the actual services that DVS does and
17 doesn't provide. And the referrals that they do and
18 do not provide. We did talk in the last panel about
19 the struggles or the change in VetConnect that was
20 resulting in problems with referrals. Coco, I was
21 wondering if you can expand a little more on – in
22 your view what the city is and isn't doing and then
23 you know give Jason an opportunity to I don't know
24 address those concerns?

25

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1
2 COCO CULHANE: Uhm, I mean, from what I had heard
3 from speaking with a number of providers, that they
4 had just stop receiving mental health referrals. So,
5 it seemed like no one was screening and the word was
6 that – and it seems like it was confirmed today that
7 Thrive had severed their relationship essentially
8 with DVS and those outreach, mental health outreach
9 teams have become benefits case manager benefit
10 workers which obviously social determinants of health
11 are extremely important to mental health but you
12 know, and it seems that basically mental health has
13 just dropped out of DVS's radar.

14 And in terms of you know multiple organizations
15 getting referrals, I just don't think that's – we
16 get, we have the same thing with our discharge
17 upgrade program. We see all the referrals, even if
18 we don't take it, it still comes to us and what we
19 were hearing from the previous panel is they are not
20 seeing any at all. So, it just seems like that's
21 sort of like focusing on a technical issue that's
22 really not what's going on.

23 JASON LOUGHRAN: Yeah, so uhm, Coco, I just want
24 to take a moment to second what Chair said earlier
25 too. Uhm, this is a great place to share what the

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1 reality is of what our community is feeling. And so,
2 there is certainly nothing that can be said here that
3 will make you a bad guy or whatever it is that you
4 said earlier. You are a good friend of ours and the
5 fact that you are just here now today just expressing
6 this is why you are so important to our community.
7

8 So, on the topic of the referrals, uhm, contrary
9 to the testimony today from the organizations that
10 have been working with Unite Us in the past, our
11 mental health referrals went up three times the
12 amount that they did in the period prior to us
13 implementing those health assessments we talked
14 about.

15 So, we do need to do some digging on our end.
16 This was new information to us today. So, we do see
17 an increase in our mental health referrals and we're
18 proud of that from the steps that we've taken to
19 implement these health screeners to identify anxiety
20 and depression. It was because of OCMA we were able
21 to you know go back to our health, mental health
22 referrals to begin with and say, you know these are
23 low numbers and we think that there's a higher need
24 out there.
25

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1
2 And so, we are making progress. I do believe
3 that everything that was discussed today introduces a
4 new conversation about if we want to get – if we can
5 as an agency and if we want to and working with all
6 the departments here to have a more specific I guess
7 health practitioner on staff. We do have all of our
8 staff trained in motivational interviewing and these
9 health assessments. So, we are taking steps to get
10 our staff closer to having these more difficult
11 conversations regardless of what the referral comes
12 in as.

13 So, it is progress but I, as you said, you know
14 nothing's ever going to be good enough for our
15 veterans. So, you know I think we have to continue
16 to push the limits in addressing what is a very
17 serious issue in veteran suicides and actually make
18 an impact. We have been talking about it for too
19 long now and there hasn't been enough so, we're
20 constantly trying to explore ways that we can expand
21 on that.

22 While I do have the group here, I do want to say
23 that I think there is just a discrepancy in the
24 website and that the organizations that you were
25 looking at earlier are our partners. They are not

1 mental health providers. There is another drop down
2 for mental health resources or resources for veterans
3 that you know that could be misconceived,
4 misinterpreted for our community. So, maybe we can
5 work on changing that language to ensure that these
6 partners of ours are not mental health practitioners
7 or mental health organizations to serve those folks
8 who did need services.
9

10 So, thank you for bringing that to our attention.
11 I hope I addressed the question.

12 COCO CULHANE: No, I just wanted clarify, I did
13 not mean DVS's website. It was the Mental Health
14 Roadmap for all.

15 JASON LOUGHRAN: Thanks for clarifying. I'll
16 take a look at it.

17 CHAIRPERSON DINOWITZ: And one thing Coco, I think
18 you touched on it earlier, so I just want to kind of
19 reiterate. Thank you for the work you said you were
20 doing over the past couple weeks, trying to make sure
21 you identify veterans through the vaccination forms.

22 I just want to reiterate how important it is that
23 if someone is calling NYCWell, that they are asked
24 proactively, and you heard someone else say this
25 previously, verbally asked if they are a veteran or

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1 if they are active military served because the needs
2 again are unique and specific. And because there are
3 different resources and different needs.
4

5 So, included in the work you're doing with the
6 vaccination forms, uhm, I'm urging you to do that
7 work with OCMH as well. To identify the veterans,
8 not just in written forms but verbally as well as
9 people do outreach to our city.

10 Uhm, one last question that I have is does DVS
11 and this is based on Claire's uhm testimony. Does
12 DVS do any work or referrals or does the city at all
13 do any work or referrals for referring people who are
14 - who can address the needs of veterans? Because you
15 said there was a staffing shortage in this area.

16 So, is that something DVS has heard about,
17 previously has been able to do or been able to refer
18 to another city agency?

19 CHAIRE KOZIK: Sure, so the staffing shortages
20 that we are experiencing are with our nonprofit
21 partners and providers. Uhm, we can certainly you
22 know look into working with DVS as it relates to
23 having staffing shortages but just in general, the
24 behavioral health workforce is woefully understaffed
25

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1 and underfunded. And that is reverberating into care
2 not being provided to veterans.
3

4 CHAIRPERSON DINOWITZ: Thank you and Jason?

5 JASON LOUGHRAN: I'm sorry Chair, someone came to
6 my door and my dog was barking. I'm very sorry. Do
7 you mind repeating.

8 CHAIRPERSON DINOWITZ: No, not at all. It's a
9 general question about, Claire had spoken about a
10 staffing shortage in the nonprofit world to address
11 the unique needs of our veterans regarding mental
12 health. I was curious if DVS or any city agency does
13 work in addressing those staffing shortages?

14 JASON LOUGHRAN: That's new information for us.
15 Uhm, we're certainly open to exploring how we can
16 help address it. Uh, as Derek Coy mentioned, Derek's
17 done a phenomenal amount of work in this space and
18 working with our agencies to understand where there's
19 gaps in the services. So, we would love to meet
20 Claire but we'll get you connected to as Derek
21 mentioned earlier, our Assistant Commissioner of
22 Public Private Partnerships Casandra [INAUDIBLE
23 2:18:28] and we could work creatively to figure out
24 how we can address this issue in our community here
25 in New York City.

4 So, thanks for bringing it to our attention
5 today. And I'm sure Derek would agree that he'd be
6 supportive in addressing this issue.

7 CHAIRPERSON DINOWITZ: Okay, uhm, I'd like to
8 turn it back over to Committee Counsel.

9 COMMITTEE COUNSEL: Thank you Chair Dinowitz. I
10 will now ask if there are anymore questions from
11 Council Members. As a reminder, if Council Members
12 have questions for a particular panelist, they should
13 use the raise hand function in Zoom at this time.

14 Okay, we have concluded our second panel of
15 public testimony. At this time if we have
16 inadvertently missed anyone that has registered to
17 testify today and has yet to have been called on,
18 please use the Zoom raise hand function now and you
19 will be called in the order that your hand has been
20 raised.

21 Okay, seeing no one, I will now turn it over to
22 Chair Dinowitz for closing remarks. Chair Dinowitz.

23 CHAIRPERSON DINOWITZ: Thank you Bianca and
24 first, thank you to our veterans and their families.
25 Thank you to the city agencies. Thank you to
everyone who testified today, who shared information.
Thank you to the Committee Staff, to my staff, and

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1
2 thank you to everyone who attended and is watching
3 the hearing. You know there's a lot of information
4 that I think we uncovered today. A lot of
5 connections that were made, all in the efforts of
6 helping our veterans and their mental health needs.
7 Our veterans who have these unique and specific
8 needs, who we know all too often are going on that.
9 Whether it's psychedelic modalities or the
10 interconnectedness of our agencies, our service
11 providers or funding.

12 We know there's a lot more work to do but I am
13 glad, I think today was a very important step in
14 making those connections and bringing a lot of
15 important information to light, so we can take the
16 next step to help our veterans who have literally
17 laid their lives on the line. To help our veterans
18 families, who have also sacrificed so much by having
19 service members in their family.

20 I thank you all again and with that, I will
21 close out the meeting. Thank you. [GAVEL]

22

23

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 30, 2021