CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON WOMEN & GENDER EQUITY

----- X

October 16, 2025 Start: 1:06 p.m. Recess: 3:03 p.m.

HELD AT: 250 Broadway-8<sup>th</sup> fl. Hearing Rm. 1

B E F O R E: Farah N. Louis

Chairperson

COUNCIL MEMBERS:

Tiffany Cabán

Jennifer Gutiérrez Kevin C. Riley Inna Vernikov

## A P P E A R A N C E S (CONTINUED)

Saloni Sethi
Commissioner at Mayor's Office to End Domestic
and Gender-based Violence

Edward Hill
Deputy Commissioner at Mayor's Office to End
Domestic and Gender-based Violence

Jeehae Fischer Korean American Family Service Center Executive Director

Kavita Mehra Sahki for South Asian Americans

Margarita Guzman
Executive Director at Violence Intervention
Program

Dr. Carla Smith CEO of Lesbian, Gay, Bisexual, and Trans Community Center

Rachel Braunstein
Director of Policy at Her Justice

Fauziya Muhummud

Khalid Melvin

Jason Moore

Eva Santos Veloz

## A P P E A R A N C E S (CONTINUED)

Kathryn Robb National Director of Children's Justice Campaign at Enough Abuse

Carine Silva

Logan Youngberg

Emily Miles NYC Alliance Against Sexual Assault

Chaplain Dr. Donna Hylton

Elizabeth Ebright Safe Horizon

Jerome Block Levy Konigsberg Law Firm

Anthony T. DiPietro

New York Patient Safety and Medical Malpractice
Trial Attorney

Jordan Mersen

Edita Birnkraut

Paisely Ana Bailey

Andrew Sta. Ana Asian American Federation

John Baldwin

## A P P E A R A N C E S (CONTINUED)

Audacia Ray NYC Anti-Violence Project

Yasmeen Hamza COO of Womankind

Jessica Schidlow Child USA

Dr. Candace L. DeBlasio

Thomas J. DeBlasio

Ron Lukas

John Lopez

1

3

4

5

6

7

8

9

10

1112

13

14 15

16

17

18

19

20

21

22

23

24

25

SERGEANT AT ARMS: Good afternoon and welcome to today's New York City Council hearing for the Committee on Women and Gender Equity. At this time, please silence all electronic devices. Please silence all electronic devices. No one may approach the dais at any time during this hearing. Chair, we are ready to begin.

CHAIRPERSON LOUIS: [gavel] Good afternoon and welcome to today's oversight hearing on examining the adequacy of domestic and gender-based violence data in New York City. I'm Council Member Farah Louis, Chair of the Committee on Women and Gender Equity. Thank you to everyone who has signed up to testify. We look forward to hearing from you. Today, the Committee will consider the following legislation: Intro 459 sponsored by Council Member Ung requiring all domestic violence-related 311 complaints to be automatically transferred to the New York City Domestic Violence hotline; Pre-considered Resolution T20254297, also sponsored by Council Member Ung, calling upon the New York State Legislature to pass and the Governor to sign S.2280AA4899A which would require law enforcement officers to conduct a lethality assessment in

COMMITTEE ON WOMEN & GENDER EQUITY incidents of domestic violence; Intro 1216 sponsored by Council Member Lee requiring cosmetology establishments to display a poster about gender-based violence; Intro 1297 sponsored by Council Member Brooks-Powers reopening the look-back window to the victims of gender motivated violence protection law; Reso 889 sponsored by Council Member Menin declaring New York City's commitment to affirm and defend continued access for reproductive rights; Intro 1188 sponsored by myself requiring NGBV to create an informational resources -- bless you -- informational resource for newly-married individuals; and Intro 1416 also sponsored by myself increasing access to data around gender-based violence. As a survivor of domestic violence myself, this issue is deeply personal to me. Today's hearing is not only an opportunity to address a systemic crisis, but it is also a tribute to my own journey and to the countless individuals across central Brooklyn who have shared their stories with me in pursuit of safety, justice and healing. I am proudly grateful to have worked alongside powerful organizations that have supported both myself and my neighbors, including warm Haitian Center's Council, Brooklyn District Attorney Eric

1

2

3

4

5

6

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

1 COMMITTEE ON WOMEN & GENDER EQUITY 2 Gonzalez, and the Urban Justice Center which 3 represented me during my own domestic violence case. 4 Their partnership and advocacy have been instrumental in helping survivors find strength, rebuild their lives, and reclaim their voices. Domestic and 6 7 gender-based violence is a crisis that hides in plain sight. Often referred to as an invisible epidemic, 8 today we are shedding a light on the severity of this issue in New York City. October is nationally 10 11 recognized as Domestic Violence Awareness Month. It is a time when we raise awareness about the issue, 12 honor victims and survivors and advocate for violence 13 14 to end. To understand the full extent of the problem 15 here in New York City, comprehensive and comparable 16 data is crucial, and the data we have gathered 17 reveals a sobering reality. According to NGBV, 18 domestic violence homicides accounted for 17 percent 19 of all homicides in New York City. While this data 20 from NGBV shows the prevalence of gender-based violence and domestic violence across New York City, 21 this picture is not a complete one. We must 2.2 2.3 acknowledge and account for the under-reporting of domestic violence. The data we collect from NGBV 24

while valuable must be supplemented with information

Thank you to the members of the Women and

25

questions.

7 Katie Salina, Allie Stofer, and Taylor Francisco, as

8 | well as my own staff, Daniel Heredia and Shubhra

9 Mishra for their work on today's hearing. Before we

10 swear in the administration, we will hear remarks

11 from Public Advocate Jumaane Williams.

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

PUBLIC ADVOCATE WILLIAMS: Thank you,

Madam Chair. As mentioned, my name's Jumaane

Williams, Public Advocate of the City of New York.

Thank you, Chair Louis and members of the Committee
on Women and Gender Equity for holding this hearing
and allowing me the opportunity to provide a

statement. I thank you, Commissioner, for being here
as well. We live in an era which men credibly
accused of sexual harassment hold very powerful
positions. Some even feel entitled to run for
leadership here in New York City. It is important
that—more important than ever that we make it
clear to New Yorkers who are survivors of domestic,
sexual,

domestic violence survivors will benefit from an

before in support of this law, we heard how important

2

3

4

6

7

8

10

11

12 13

14

15

16

17 18

19

20

21

2.2

2.3

24

25

13 this ability would be for those New Yorkers who experience sexual abuse in juvenile detention centers. In a moment when too many abusers feel emboldened by government inaction, we must pass Intro 1227 to empower survivors and hold abusers and the institutions that protect them accountable. to thank the survivors who have been working on this bill and pushing it. I understand the trauma, empathize with the trauma of having to relive this time and time again. I'm hoping we can get this bill passed and some semblance of justice can finally occur. I would also hopefully prevent it from happening again. Thank you very much.

CHAIRPERSON LOUIS: Thank you, Public Advocate Williams. Now, we will hear remarks from Council Member Ung.

COUNCIL MEMBER UNG: Thank you, Chair, and good afternoon. And thank you everybody for consideration today on my two pieces of legislation that I'm proud to have introduced and that has the potential to make real difference the lives of survivors of domestic and gender-based violence. When a victim of abuse finally takes the courageous step of reaching out for help for themselves, for

3

4

6

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

their children, for their family, that moment is critical. It takes immense bravery to pick up the phone and ask for help. When they do, we should make sure that the help is immediate and direct. My bill Intro 459 would require the City to ensure that any complaints related to domestic violence made through 311, whether through the website, the app, or over the phone, is immediately transferred to the New York City Domestic Violence Hotline. This hotline operates 24 hours a day, seven days a week, and staffed by professionals who are ready to help at any moment. The committee will also be considering a resolution that I introduced that calls on New York State to pass legislation requiring law enforcement officers to conduct a lethality assessment when responding to incidents of domestic violence. NYPD responds to roughly 230,000 domestic incidents every year which translates to nearly 600 calls every day. Given that sheer volume, it is unreasonable to expect that even when the most experienced officers to accurately assess every situation and determine when a victim might be at risk of escalating violence or homicide. That require officers to conduct a lethality

assessment. We are giving them a structured,

2 research-backed way to identify the warning sides

3 that a situation can turn deadly. I want to thank

4 Speaker Adrienne Adams for her leadership and

5 advocacy on this issue, as well as being a champion

6 for victims and survivors of domestic violence during

7 her time at City Council and as Speaker. Both my

8 legislations and this resolution are about ensuring

9 that when someone finally reaches out for help, that

10 moment becomes the start of real safety and support

11 | and not a missed opportunity to intervene. Thank you

12 again to the Committee for considering these two

13 pieces of legislation.

14

15

16

17

18

19

20

21

2.2

2.3

24

25

Member Ung. Council Member Menin couldn't join us today, but she did provide a statement. Thank you, Chair Louis, for holding today's hearing on Resolution 889 which will reaffirm New York City's commitment to defending reproductive rights and access. I would also like to thank my colleagues for cosponsoring this effort to preserve reproductive freedoms of New Yorkers. given the repeal of Roe V. Wade by the Supreme Court and the intensifying political climate in our nation, it is now more

important than ever that we dedicate ourselves to

3

4

5

6

7

8

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

25

safeguarding these essential rights. Reproductive rights are health care rights, and I look forward to this legislation progressing through the Council so that we can continue to protect our basic freedoms and uphold our shared values as New Yorkers. I'm going to give her a second, but we'll hear next from Majority Whip Council Member Brooks-Powers. Just give her one second.

COUNCIL MEMBER BROOKS-POWERS: Thank you, Chair Louis, and thank you to all the survivors and advocates and members of the public who have joined us today. We are here because the promise of justice for survivors of gender-motivated violence is in jeopardy, and because the City Council has a duty to protect that promise. Earlier this year, a court ruling created a dangerous loophole in the Gender-Motivated Violence Act, threatening to dismiss hundreds of cases brought by survivors. Already, 450 cases against juvenile detention facilities have been dismissed. Hundreds more are now at risk. These are not abstract cases. They include New Yorkers who have endured sexual assault and abuse at the hands of city-run facilities, the Epstein estate and more. Without this bill, their pursuit of justice could

CHAIRPERSON LOUIS: Thank you, Council Member Brooks-Powers. I would like to remind

24

1 COMMITTEE ON WOMEN & GENDER EQUITY 18 2 everyone who wishes to testify in person today that you must fill out a witness slip which you can find 3 4 on the desk of the Sergeant at Arms near the entrance of the room. Please fill out this slip even if you have already registered in advance that you will be 6 testifying in-person today. If you wish to testify on any of legislation, please indicate on the witness 8 slip whether you are here to testify in favor of or in opposition to the legislation. I also want to 10 11 point out that we will not be voting on any 12 legislation today. To allow as many people as 13 possible to testify, testimony will be limited to 1.5 14 minutes per person. That is 1.5 minutes. 15 whether you are testifying in-person or on Zoom. 16 am also going to ask my colleagues to limit their 17 questions and comments to five minutes. Please note 18 that witnesses who are here in-person will testify 19 before those who are signed into the Zoom webinar. 20 will now turn it over to Women and Gender Equity Committee Counsel to administer the oath. 21 2.2 COMMITTEE COUNSEL: Hi, good morning. In 2.3 accordance with the rules of the Council, I'll

25 call on you each individually for a response. Please

administer the affirmation to the witnesses. I'll

2 raise your right hand. Do you affirm to tell the

3 truth, the whole truth, and nothing but the truth

4 before these committees and to respond honestly to

5 | Council Member questions?

2.2

2.3

COMMISSIONER SETHI: Yes.

DEPUTY COMMISSIONER HILL: Yes.

COMMITTEE COUNSEL: Thank you. Please state your name prior to your testimony for the record and if anyone needs an accessible version of the presentation, please email

testimony@council.nyc.gov.

COMMISSIONER SETHI: Good afternoon,

Chair Louis and members of the Committee on Women and

Gender Equity. I am Saloni Sethi, Commissioner of the

Mayor's Office to End Domestic and Gender-Based

Violence, or End GBV. I'm joined by Edward Hill,

Deputy Commissioner for Research, Evaluation and

Training. NGBV operates the City's five Family

Justice Centers and directly manages a contract

portfolio of prevention and intervention programming.

Our office builds capacity for agency staff and

community members to identify and respond to domestic

and gender-based violence, or DVGBV, through outreach

and training. We also develop policies and best

homicide including intimate partner and family

these efforts ensure that our policies and programs

Violence Act that predates 2022, including claims

predating the enactment of the GMVA in 2000.

24

25

2 City, of course, supports the goal of holding perpetrators of gender-based violence to account and 3 supporting victims of such violence. However, there 4 are additional considerations including the potential for substantial cost considerations that the 6 administration would like to discuss with the Council in a separate context. In relation to Intro 1216, we 8 support the intent of the bill to raise awareness and connect survivors with critical resources. However, 10 11 we note that outreach to cosmetologists is already being conducted under Local Law 39 of 2019. As part 12 of that mandate our office has distributed printed 13 14 domestic violence toolkits, posters, and palm cards 15 to salons citywide to help connect survivors with 16 local resources and support services. The same 17 resources are also available online at no cost. 18 also recognize that there may be challenges related 19 to the implementation of this bill. While we 20 understand its intent, we do not support Intro 459. 21 Currently, anyone who calls 311 and mentions domestic violence is transferred to the City's Hope hotline. 2.2 2.3 Adding a direct transfer or menu prompt from 311 to the hotline would significantly increase call volume 24

to the hotline and could unintentionally overwhelm

\_

2

3

4

5

6

7

8

9

10 11

12

13

14

1516

17

18

19

20

21

22

23

24

the service with misdirected calls. Given that a majority of domestic violence shelter referrals are made through the hotline, such disruptions could directly impact access to safety and support for survivors. We support the intent of Intro 1416, increasing access to data around gender-based violence. However, we also have concerns related to feasibility and privacy. We intend to connect with the Council post-hearing to discuss further. We look forward to continued collaboration with the Council, our sister city agencies and community-based partners to strengthen data coordination and advance evidencebased and survivor-centered approaches across our collective work. Thank you for the opportunity to testify today. I welcome any questions you may have.

CHAIRPERSON LOUIS: Thank you, and thank you for being here today. Quick question, and then I'll hand it over to my colleague. What key indicators does NGBV track when it comes to monitoring domestic and gender-based violence across New York City? For instance, what resources of information does NGBV rely on to monitor those indicators?

2	DEPUTY COMMISSIONER HILL: So, one of the
3	key things that we look one of the key things that
4	we look at, annually we get a data set from NYPD of
5	domestic violence incidents across New York City
6	which provides the location by community district,
7	the zip code, and some demographic information about
8	the survivor and the perpetrator in those offenses,
9	and we use that to map that information out across
10	community districts to see what neighborhoods might
11	be experiencing higher rates or volume of domestic
12	violence incidents. In that data set, we also get
13	domestic violence felony assaults and do the same
14	type of analysis, and we also get domestic violence
15	felony rape information. In addition to that, of
16	course, we monitor data from our programs to see
17	where their clients are coming from, particularly th
18	Family Justice Center information. And so those are

CHAIRPERSON LOUIS: Does NGBV collect and analyze data of sources from other agencies besides NYPD?

kind of the key indicators that we look at.

DEPUTY COMMISSIONER HILL: No, not directly. We get information from our contracted

COMMITTEE ON WOMEN & GENDER EQUITY 26

service providers across a series of programs that we

3 manage, but not other data from other agencies.

2.2

2.3

CHAIRPERSON LOUIS: And how does NGBV rely on that data about gender-based violence to inform the City of the work that these providers are doing?

COMMISSIONER SETHI: So, on the programmatic level, I think, you know, the programs—we have about 37 contracts that our office oversees. And so for those programs, we're constantly meeting with our providers and looking at data on a regular basis to say, you know, there's an uptick in this. there's maybe—need more training here, right?

Looking at things like—we look at things like what—how many requests for language access we get on the hotline, for instance, right? That helps us, informs what—where we might want to add language capacity. So we usually do that on the programmatic level I think mostly.

CHAIRPERSON LOUIS: How does NGBV use state or U.S. level data as proxy to analyze or represent what is happening in New York City. For instance, what is the limitations of using statistics that are not specific to New York City?

DEPUTY COMMISSIONER HILL: Yeah. We do look at federal data collected through the CDC about gender-based violence, and we do look at New York state data that they collect. I think over my career, I find that that data does not necessarily reflect the population of New York City. And so while we use NYPD data as kind of a basis to look at the number of incidents, it is the largest data set we have on people who are experiencing domestic and gender-based violence. Although as was mentioned by Council, that information is limited to those who do reach out to the NYPD.

CHAIRPERSON LOUIS: Okay. How do concerns about being undocumented affect whether survivors access to service? For instance, how can the City try to incorporate information about undocumented and their needs without putting them at risk-- that are experiencing gender-based violence.

COMMISSIONER SETHI: I mean, one of the key services that we continue to offer around our Family Justice Centers is immigration legal services, right? And I think that's really important to continue getting the message out that for survivors of gender-based violence there are unique immigration

CHAIRPERSON LOUIS: Alright. And Intro

1416 would require an evaluation of existing data on

24

2.2

going to hand it over to my colleagues. We're going to start with Council Member Ung.

gender-based violence. How would NGBV approach this particular topic, and what barriers do you see in doing this work?

DEPUTY COMMISSIONER HILL: I mean, to do that type of work, I think we would have to reach out to our sister agencies. Actually, let me take a step back. We'd have to take a look at our own data that we're collecting, get an understanding of what we're doing. I think by doing that, lay out some best practices about how to approach our sister agencies about how they're collecting data, and of course, collaborate them—— collaborate with them in doing that. And also, I think, set an understanding about the definitions of the data that we're collecting, and make sure everybody has the same definitions of domestic and gender-based violence.

COMMISSIONER SETHI: Yeah, and I think the challenges are there mostly by the administrative burden, you know, on funds across the board on doing something-- it's a big project, because survivors are in all of our systems, as you know.

CHAIRPERSON LOUIS: Right. Alright, I am

)

just have a quick question about your testimony regarding Intro 459. It says like adding a direct transfer menu prompt from 311 to the hotline will significantly increase the call volume to the hotline. Why—— I guess I'm trying to picture why would that be the case? Is it saying people who accidentally just hit that if they're not in a domestic violence situation?

currently the hotline does transfer if they're-- if they're-- I'm sorry, if the 311 does transfer the hotline if somebody says domestic violence, right?

And I think we got-- we pulled some numbers and I think there's a few thousand calls annually that go from 311 to the hotline right now. I think the concern is that, like, if people are self-identifying or it's a menu option that it could unintentionally have a lot of misdirected calls. And kind of looking at the numbers which I have-- you know, it's like the volume of calls to 311 versus the hotline's current capacity, we're looking at it and even if like, you know, 0.5 percent of the calls that go to 311 are transferred to the hotline, that doubles the volume f

COMMITTEE ON WOMEN & GENDER EQUITY

hotline calls that the hotline currently gets.

3 | That's a very low percentage, yeah.

COUNCIL MEMBER UNG: But if people would need the assistance, then I mean, yes, we should work more harder to support the hotline, of course. I guess I'm just a little confused about why would it inadvertently having that direct transfer like inadvertently increase, you know, the call volume to the hotline, unless you think people would accidentally just hit that, you know, direct transfer.

think we're thinking about error here, right, and sort of an unintentional consequence, not the intentional consequence. I mean, there are obviously some percentage of folks who will be calling and they'll be calling the hotline for the services the hotline offers, and there's always going to be-- it happens our Family Justice Centers, right? We always say, when you have something is open and walking, a lot of the work that even happens our Family Justice Centers is making sure are you in the right place.

And I think it's-- you know, the information is

2.2

2.3

1 COMMITTEE ON WOMEN & GENDER EQUITY 32 2 always challenging that way. So, I think that's the 3 concern. COUNCIL MEMBER UNG: No, I appreciate it. 4 I just think more people might know about 311 more 5 than they do know--6 7 COMMISSIONER SETHI: [interposing] They 8 do, exactly. 9 COUNCIL MEMBER UNG: about the hotline. So, that's why I think having that direct transfer on 10 11 311 would be helpful. 12 COMMISSIONER SETHI: Yeah. 13 COUNCIL MEMBER UNG: Thank you. 14 CHAIRPERSON LOUIS: We've been joined by 15 Council Member Riley. Council Member Brooks-Powers? 16 COUNCIL MEMBER BROOKS-POWERS: Thank you, 17 Chair, and thank you, Commissioner. Good to see you again, as well as you, Deputy Commissioner. Couple 18 19 of questions pertaining to Intro 1297. So, I have to 20 say I was a bit disheartened to see that the admin 21 hasn't really fully come out in support of Intro 1297 which I feel is a really important piece of 2.2 2.3 legislation. I wanted to understand, the administration is actively seeking to dismiss 24

survivor cases under the Gender-Motivated Violence

associated with navigating these claims.

COUNCIL MEMBER BROOKS-POWERS: So, when you talk about cost, I'm just curious, what message does that sent to the survivors across New York City?

fully support the intent of this legislation. We fully support the intent of like having survivors get access to justice through being able to file claims. I think we'd love to sort of follow up with Council in a different context, because I think there's some other similar acts that have passed around the Child Victim's Act and the Adult Survivor's Act, and we want to talk through some of the experiences, the kind of— what we've learned from those other pieces of legislation.

COUNCIL MEMBER BROOKS-POWERS: The

Mayor's Office to End Domestic and Gender-Based

Violence exists to support survivors. How does that

mission square with the administration's litigation

posture which has the effect of silencing survivors

and denying.

COMMISSIONER SETHI: Well, I think that this is the-- you know, the challenging nature of this type of legislation is that it's not just us who are impacted. It'd be easy if it was just our

1 COMMITTEE ON WOMEN & GENDER EQUITY 35

office, but it's multiple city agencies and multiple 3 departments, and so we would love to follow up in a

different context. 4

2

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

COUNCIL MEMBER BROOKS-POWERS: Okav. I would have loved to have had the conversation prior to the hearing so that we could have a meaningful conversation about the bill. As someone who formerly worked for this agency and has been an advocate for survivors for quite some time now, it is disheartened to talk about costs when people's lives have been changed forever because of an act of sexual violence against them. And I think that the city, the administration owes it to the survivors to support this legislation so that they can be able to continue on that healing journey and that they can have full accountability. And so it's my hope that we're able to move forward with Intro 1297 to amend the GMVA so that those who are right now tied up in litigation do not lose their moment. Thank you, Chair.

CHAIRPERSON LOUIS: Thank you, Council Member. The federal government has reduced many agencies and initiatives that track data across the United States. Has NGBV-- how has NGBV work been

Please share why.

DEPUTY COMMISSIONER HILL: Yeah. We have not experienced any reduction of information that we need from the federal government at this time.

They're still producing reports and surveys on the most recent CDC gender-based violence survey that

they did, and as recently as last month we're still producing reports based on that survey.

CHAIRPERSON LOUIS: Okay. In 2024, home flex funding 180-day report, NGBV reports only four racial and ethnic categories, Hispanic, Latinx, Black, African-American, White, and multiracial/multiethnic, omitting groups that are typically included in city data sets such as Asian, Native American, Pacific Islander. Can you explain why these categories were excluded or collapsed and

19 whether NGBV plans to expand race and ethnicity

reporting in future home reports?

2.2

2.3

DEPUTY COMMISSIONER HILL: The actual data collection tool that we use for that program actually has 10 race and ethnicity categories. In

actually representative of the clients who have used

the report we chose to reflect only those that were

1	COMMITTEE ON WOMEN & GENDER EQUITY 37
2	the program at that point. However, understanding
3	your question, in the future we'll make it clearer is
4	the report all the categories that we collect.
5	CHAIRPERSON LOUIS: Why weren't they all
6	captured?
7	DEPUTY COMMISSIONER HILL: They were
8	they weren't captured we don't I don't I don't
9	want to get this confused. The only categories that
10	were represented in the report were when clients
11	actually designated one of those categories. If a
12	category wasn't designated by a client, we chose not
13	to represent that in the report. So, we didn't have
14	a line that said zero, but I understand your concern
15	of it not reflecting, you know, all the categories
16	that are normally presented in reports. In the
17	future, we will include all categories even if
18	they're zero.
19	CHAIRPERSON LOUIS: So, is that data now
20	lost if someone identifies as Asian, Pacific
21	Islander? Where does that information go?
22	COMMISSIONER SETHI: No
23	DEPUTY COMMISSIONER HILL: [interposing]

Just-- I'm sorry for being confusing. Our data

COMMITTEE ON WOMEN & GENDER EQUITY 38

collection tool that our contracted agencies use does

include all 10 race and ethnicity categories.

CHAIRPERSON LOUIS: I heard that part.

Yeah, but then you said-- so I mean, the provider,

you'll add all of them, so.

2.2

2.3

this time period reported zero in all those other categories, right? And so I think we do keep all of the data, the historical data— and this is a shorter time period. This was like the program launch, and I think as mentioned it's only four out of five providers. One of our— our provider in Queens actually hadn't launched the program yet at this time. So, we really anticipate the FY24 will reflect hopefully people from, you know, all categories, and if it's zero, we'll put zero just so it's very clear that we are asking. Our drop-down menu has 10 categories, not four.

CHAIRPERSON LOUIS: Okay. Where does

NGBV currently advertise information regarding how to

identify signs of gender-based violence and

information about gender-based violence services

available in New York City? This is regarding Intro

1216.

2.2

2.3

COMMISSIONER SETHI: So, I mean, we currently have in our online NYC Hope resource directory, and then our cosmetology toolkit is on our website as well when it comes to the cosmetology outreach, and then we work with salons, you know, who are interested in salons in nail establishments that are interested. We will go conduct outreach across all five boroughs based on our capacity to do that outreach based on their interest.

CHAIRPERSON LOUIS: So, can you share with us—— I know the Council Member couldn't be here with us today, but can you share with us what's the difference between Local Law 39 compared to

Introduction 1216? Because I know you all shared in your testimony that you can't fully support it. So, tell us what the differences are.

COMMISSIONER SETHI: So, you know, I think for Local Law 39, we're already required to conduct outreach and share materials to all—to cosmetology establishments as part of our ongoing outreach efforts and it's something we've been doing since 2019 with some slow down during the pandemic. In terms of this new piece of legislation, I think one of the things in terms of implementing it is how

1

2

4

5

6

7

8

10

11

12 13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

we're going to get salons to sort of do this across the board, right, which is a little bit different than how it's been working now, which is people is kind of opting in and doing it on that basis. And then, if we require this, how do we actually, you know, implement and enforce that requirement in some ways, and what does that look like? Because I think that's where some of the challenges and differences come in.

CHAIRPERSON LOUIS: And what are the outcomes from Local Law 39?

COMMISSIONER SETHI: We have our report that we publish annually in terms of like how many times we've conducted outreach. I think, you know, in some ways I will say, we know that our outreach has sort of slowed down as our office has evolved and grown and the staff that are conducting the outreach now have multiple responsibilities including managing programs. But yeah, we have that. We can always share those reports with you.

CHAIRPERSON LOUIS: Yeah.

DEPUTY COMMISSIONER HILL: Those reports actually submitted to Council on November 1st of every year.

1	COMMITTEE ON WOMEN & GENDER EQUITY 41
2	CHAIRPERSON LOUIS: So, there's one
3	coming up.
4	DEPUTY COMMISSIONER HILL: Yeah, there's
5	one coming up.
6	CHAIRPERSON LOUIS: Alright. We look
7	forward to it. The cost estimate of Introduction
8	1416 that was submitted by the Mayor's Office of OMB,
9	Management and Budget, states that DSS would require
10	\$1.75 million in annual PS resources to hire 15
11	social workers and one research scientist to assist
12	in data collection, management, and reporting. What
13	work would each of the 15 social workers perform?
14	COMMISSIONER SETHI: We can follow up
15	with DSS and get you that information.
16	CHAIRPERSON LOUIS: And how many social
17	workers do you currently have conducting screenings
18	for gender-based violence?
19	COMMISSIONER SETHI: So, in our office or
20	at DSS?
21	CHAIRPERSON LOUIS: Both.
22	COMMISSIONER SETHI: So, we can follow
23	up. We'll follow up. In our office, you know, we
24	again, across our programs have many

follow up on that.

1	COMMITTEE ON WOMEN & GENDER EQUITY 43
2	CHAIRPERSON LOUIS: It's a lot of follow-
3	up.
4	COMMISSIONER SETHI: There's a lot in New
5	York City. There's a lot of establishments in New
6	York City.
7	CHAIRPERSON LOUIS: Alright. How many
8	vacancies does NGBV currently have?
9	COMMISSIONER SETHI: Vacancies, I will
LO	get you the exact number, but I know we're you
L1	know, it's been about the same. I want to say it's
L2	about a 25 percent vacancy rate.
L3	CHAIRPERSON LOUIS: Could this work be
L4	conducted by the staff members that NGBV currently
L5	employs?
L6	COMMISSIONER SETHI: The cosmetology
L7	outreach?
L8	CHAIRPERSON LOUIS: Yeah.
L9	COMMISSIONER SETHI: If we shift them
20	away from other priorities, but I think it's
21	challenging.
22	CHAIRPERSON LOUIS: Sorry, last question.
23	The Mayor and NYPD Commissioner announced today a new
24	Domestic Violence Unit which would have 450 domestic

violence investigators. Was NGBV involved in developing this unit or any of its policies?

COMMISSIONER SETHI: So, we were involved in the focus groups that led to these, the development of these recommendations and have worked with NYPD as they've developed these and we'll continue working with them as they implement some of these changes.

CHAIRPERSON LOUIS: Alright, thank you.

This panel is now excused. Thank you for making time to be here today.

COMMISSIONER SETHI: Thank you.

CHAIRPERSON LOUIS: I know you want to run out of here. Thank you for being here today. We appreciate you being here. I now open the hearing for public testimony. I remind members of the public that this is a government proceeding and that decorum shall be observed at all times. As such, members of the public shall remain silent at all times. The witness table is reserved for people who wish to testify. No video recording or photography is allowed from the witness table. Further, members of the public may not present audio or video recordings as testimony, but may submit transcripts of such

1 COMMITTEE ON WOMEN & GENDER EQUITY 45 2 recordings to the Sergeant at Arms for inclusion in 3 the hearing record. If you wish to speak at today's 4 hearing, please fill out the appearance slip with the 5 Sergeant at Arms and wait to be recognized. recognized, you will have 1.5 minutes to speak on 6 7 today's oversight topic and/or legislation. If you have a written statement or additional written 8 testimony you wish to submit for the record, please provide a copy of that testimony to the Sergeant at 10 11 Arms. You may also email written testimony to testimony@council.nyc.gov within 72 hours of this 12 hearing. Audio and video recordings will not be 13 14 accepted. I will call the first panel. Jeehae 15 Fischer, Kavita Melva [sp?], Margarita Guzman. 16 do it one more time. Jeehae Fischer, Kavita Mehra, 17 Margarita Guzman. You may begin. 18 JEEHAE FISCHER: Good afternoon, Chair

JEEHAE FISCHER: Good afternoon, Chair

Louis and Council Members who are here today. My name

Jeehae Fischer. I'm the Executive Director of the

Korean American Family Service Center. For over 35

years KAFSC has walked alongside survivors, many of

them immigrant women and children helping to rebuild

their lives after abuse. Every day, KAFSC meets

clients who come to us as a last resort after months

19

20

21

2.2

2.3

24

1 COMMITTEE ON WOMEN & GENDER EQUITY 46 2 or even years of suffering in silence. In 2024, our 3 hotline responded to 4,893 calls and our advocates supported nearly 3,000 survivors and family members, 4 5 their family members. Yet, these numbers don't tell the full story. So many survivors now are 6 7 [inaudible] remain unseen and uncounted. In today's political climate, the rhetoric around immigration 8 and gender justice has become increasingly polarized. Many immigrant survivors feel even more isolated and 10 11 fearful of seeking help. This means the role of 12 trusted culturally-specific community organizations like KAFSC are even more critical. When survivors 13 14 come to KAFSC they find staff who speak their 15 language, understand their culture, and most 16 importantly listen without judgment. I would like to express our strong support for Intro 20-- 1216 by 17 18 Council Member Linda Lee which would require the City 19 to provide gender-based violence resource posters in 20 hair and nail salons. For many women, salons are a safe--21 CHAIRPERSON LOUIS: [interposing] If you 2.2 2.3 could please wrap it up.

JEEHAE FISCHER: and trusted spaces.

also strongly support Intro 1416 by Council Member

24

1 COMMITTEE ON WOMEN & GENDER EOUITY 47

2

3

4

6

begin.

7

8

10

11

12 13

14

15

16 17

18

19

20

21

2.2

2.3

24

25

Louis which will help the City better understand where survivors are seeking help and where resources are most needed. Thank you for this opportunity.

CHAIRPERSON LOUIS: Thank you. You may

KAVITA MEHRA: Good afternoon, Chair

Louis and Council Members. My name is Kavita Mehra, and I am Executive Director of Sakhi for South Asian Survivors. Thank you for the opportunity to testify today and for centering the needs of survivors of gender-based violence in New York City. Sakhi has been working with survivors in the South Asian and Indo-Caribbean diaspora since 1989. We believe transformational change can happen when advocacy and systems reform community mobilization and direct support with survivors work together. Through our programs, Sakhi believes holistic continuum of care-believes in a holistic continuum of care, crisis intervention, counseling, legal and housing assistance, financial support and economic empowerment to over 600 survivors each year. Our multi-lingual hotline receives over 1,800 calls annually. We're also a founding member of The Collective, a collection of culturally-specific

member of The Collective, a group of culturally-

I don't know if the salon poster bill would

25

death.

1 COMMITTEE ON WOMEN & GENDER EQUITY 50
2 have saved her life, but it would have given her a
3 chance to access resources, as it should give a
4 chance to all survivors who might access that
5 information in places where they're comfortable like

6 hair and nail salons. Thank you for your championing

7 of these bills.

2.2

2.3

CHAIRPERSON LOUIS: Thank you all. You all may be excused. Thank you for being with us today. We appreciate your advocacy. The next panel, Rachel Brainstein [sic] and Doctor Carla Smith.

Sorry, Rachel Braunstein and Doctor Carla Smith.

Alright, you may begin.

DR. CARLA SMITH: Good afternoon, Chair
Louis, members of the Committee on Women and Gender
Equity, Council Members, and fellow advocates. My
name is Doctor Carla Smith, and I have the privilege
of serving as the Chief Executive Officer of the
Lesbian, Gay, Bisexual, and Transgender Community
Center known to most New Yorkers as simply, "The
Center." For over four decades The Center has served
as a trusted home for LGBTQ+ New Yorkers.
increasingly we have also served as a lifeline for
LGBTQ+ survivors of intimate partner and gender-based
violence, people who often experience additional

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

barriers to safety and support. Through our services, we clearly see how data translates -- data gaps translate into service gaps. When the LGBTQ+ people are not represented in data, resources and systems are built as if we do not exist. Despite the progress that the Mayor's Office has made and its partners, the systems that collect and report data too often fail to capture our experiences, especially transgender and gender non-conforming identified individuals, many of whom are Black and Brown New Yorkers. While the City Council has a long and proud history of supporting survivors or domestic and gender-based violence through its annual budget, impact legislation and oversight of relevant city agencies, the data that has undermined important decisions have historically over-relied on police precinct data to the detriment of LGBTQ+ and other marginalized survivors. The Center recommends that the Council consider the following changes to current law and policy: mandate consistent collection of sexual orientation and gender identity data across all city agencies and contracted providers; include LGBTQ+ experts and survivors in the design and governance of city data systems to ensure inclusivity

1 COMMITTEE ON WOMEN & GENDER EQUITY

52

3 to allocate funding, ensuring that all City Council

o allocate functing, enduling that all oley council

4 funded initiatives are grounded not only in reporting

and accountability, and re-evaluate how data is used

5 incidents, but also community-validated indicators of

6 need. This conversation is taking place, as you

7 know, in a highly consequential political moment, one

8 | in which the City of New York's leadership carries

9 | national weight. In this climate New York City's

10 example matters more than ever. New York can, again,

11 | lead the nation not just as a city of inclusion in

12 | name, but as a model of what equitable evidence and

13 | foreign policy looks like in practice. Thank you.

CHAIRPERSON LOUIS: Thank you so much.

You may begin.

2

14

15

24

25

16 RACHEL BRAUNSTEIN: Thank you, Chair

17 | Louis and the committee for the opportunity to be

18 here. My name is Rachel Braunstein. I'm the

20 | services organization that advocates with and for

21  $\parallel$  women living in poverty. With our pro bono first

22 model, Her Justice serves thousands of clients each

23 | year. In addition, we engage in policy reform,

advocacy, and research to address systemic barriers

facing our clients. Her Justice is grateful for

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

funding from initiatives like Dove. We applaud the Council for considering how data is used to measure the extent of community need and allocate resources for survivors in the city. It is our understanding that data on the number of domestic incident reports made to the NYPD historically played a significant role in the Council's funding decisions. grateful for the opportunity to raise three points. First, law enforcement data tells part of the story. While reports of abuse to law enforcement are an important measure of need, research shows that a significant number of survivors do not report abuse. Second, in times of increased enforcement, immigrants and undocumented immigrants may be reluctant to rely on law enforcement. From our own research, we know that especially given an increase enforcement and deportation this year and unpredictable threats of policy change, fear abounds. Her Justice has analyzed our own client data and found that in areas where we serve a substantial number of undocumented immigrant survivors, there are actually lower rates of DV reporting to the NYPD. Third, challenges exist across data sources, even beyond limitations to fully COMMITTEE ON WOMEN & GENDER EQUITY 54 account for the needs of immigrant communities. NYPD data has misaligned geographic levels.

2.2

2.3

CHAIRPERSON LOUIS: If you could wrap it up, please.

RACHEL BRAUNSTEIN: Thank you.

CHAIRPERSON LOUIS: Alright. You all are dismissed. Thank you for making time to be here today. Our next panel: Jason Moore, Khalid Melvin, Fauziya Muhummud, Victoria Mckenzie [sp?]. So, that's Jason Moore, Khalid Melvin, Fauziya Muhummud, and Victoria Mckenzie. Anybody-- you may begin. You may begin. You can turn on-- oh, sorry. We've been joined by Council Member Vernikov. My apologies.

rauziya Muhummud. I'm here today because I was abused, not once but twice in two different juvenile detention facilities. I was just a child. Instead of being protected, I was handed over to people who saw that I had no one to stand for me. The places that were supposed to help me became places of fear and pain. When something like this happens once, it's devastating, but when it happens again in another facility, it shows that something bigger is very wrong. It means there was no

3

1

4

5

6

7

8

10

11

12 13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

accountability, no oversight, and no one making sure children were truly safe. What happened to me didn't just stay in my past. It has affected every part of my life, my relationships, my ability to trust, my sense of safety in this world. The kind of trauma never completely goes away. Intro 1297 matters. bill restores what the City Council intended to give survivors the right to pursue justice from the institution that allowed the abuse to happen. me, this about making sure that no other child goes through what I did, and that survivors can finally have the opportunity to get the justice they deserve. Please pass Intro 1297. It's time for justice, real justice for all of us. Thank you.

CHAIRPERSON LOUIS: You may begin.

KHALID MELVIN: Good morning. My name Khalid Melvin. I was 14 years old when I went to Spofford Juvenile Detention. Can you hear me? sorry. When I was there I was abused by staff members, people who were supposed to protect us and guide us. Instead, they took advantage of us. You know, juvenile detention centers are a hunting ground for predators that disguise themselves of civil servants. The boys that were detained along with

3

4

5

6

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

myself were victimized by adults knowing they had the law on their side. So, I'm here to ask that let the law be on our side. I understand that data is needed to help analyze and find a solution, but the trauma given didn't need a vote or data collection. Give our herd a voice. Hear what we went through and see the negative outcome for a lot of us. But because of the recent court ruling, survivors like me might lose that chance. That's why Intro 1297 is so important. This bill gives survivors a real path to justice. ensures that those who enable the abuse, not just the individuals, but everyone -- anyone could be held accountable in this situation, all of us. We all have something that we had happen to us that we were either afraid or just too upset to talk about. help us talk about it, everyone. You understand? Thank you.

JASON MOORE: Good morning. My name is

Jason Moore. I'm 63 years old, but I still carry the

pain of what happened to me as a child. I was abused

when I was in a juvenile detention center and also at

the hands of the Catholic Archdiocese. A place that

I thought would keep me safe, instead it became a

place where I lost my childhood. The people who hurt

about restoring hope and dignity for all of us.

25 Thank you.

1

3

4

5

6

7

8

9

10

1112

13

14

15

16

17

18

1920

\_ \_

21

22

23

24

25

CHAIRPERSON LOUIS: I want to thank you all for your strength and for your advocacy today. It doesn't go unnoticed. So, thank you for being here and for testifying. We're going to hear now from Council Member Riley.

COUNCIL MEMBER RILEY: Thank you, Chair Louis. I have no question. I just have to share my gratitude for all three of you for coming here today and everybody else that came here to share their stories, hearing from people who actually experienced these experiences. As the brother was talking, a lot of times this is not a easy task for anyone to discuss the trauma that they dealt with. I think it's extremely brave that you guys came here today, and as Council Members, there's 41 members on this bill out of 51, and we want to be supportive of this bill. So, if the administration is listening, please listen to these testimonies from these people that actually experienced this. So, thank you for coming here today. And we're going to continue to advocate and fight for you.

CHAIRPERSON LOUIS: Alright, you all are dismissed. Thank you for being here today.

UNIDENTIFIED: Thank y'all for coming.

1

3

4

6

8

10 11

12

13

14

15

16

17

18 19

20

21

2.2

2.3

24

25

CHAIRPERSON LOUIS: The next panel, Carine de Deus [sp?], Eva Santos Veloz, Kathryn Robb, and Logan Youngberg. Three-- we're missing one. Carine, Eva, Kathryn, and Logan. While we wait on the next person, you all can begin.

EVA SANTOS VELOZ: Good morning. My name

is Eva Santos Veloz, and I am one more than a thousand woman who survived sexual abuse by ex-doctor Robert Hadden. I was assaulted [inaudible] at 18 years old by a New York City Presbyterian OBGYN, and for years that truth was covered up and silenced by one of the largest institutions in the country, Columbia University. The fact is that they're still covering it. For many years, I lived in fear. I am undocumented and the fear silenced me. The only thing that gave me the strength to finally come forward was the passing of the Adult Survivor's Act which gave me and many of my sister survivors a glimpse of hope and justice. What happened to us was not just an act of violence. It was an abuse of power, and that power worked overtime to protect itself instead of protecting us. No amount of money can ever undo what was done or repay the years of silence and pain that follow, because the truth is,

2.2

2.3

it never really varied [sic]. No matter how much people try to silence you, the trauma doesn't disappear. But this bill represents the only hope for accountability, just like the Adult Survivor's Act did for me and so many of my other sisters. I stand here not just for myself, but for the hundreds of women whose stories may remind, who were ignored, dismissed, or pressured because of status to stay quiet. This is not a one gender or one person issue. This is not about money. That's why Intro 1297 is so critical. This bill will give survivors like me and so many others the chance to hold not just the abusers that are doing time already accountable, but also the institutions that enable them and are still

CHAIRPERSON LOUIS: You may begin.

enabling this abuse. Thank you so much.

KATHRYN ROBB: My name is Kathryn Robb.

I'm the National Director of the Children's Justice

Campaign at Enough Abuse, and I testify on this

legislation all over the country. Right now, we know statistically that one in four girls and one in 13

boys will be sexually assaulted before their 18<sup>th</sup>

birthday, and one in six women in the United States

alone will experience an attempted or a rape. If

New York to the people who caused it. So, we hear

COMMITTEE ON WOMEN & GENDER EQUITY

about the Epstein estate a lot, right? The l

2.2

2.3

about the Epstein estate a lot, right? The Epstein estate, Prince Andrew, and other powerful deep-pocket institutions should bear the burden of this, not New York State taxpayers, and not-- certainly not the brave victims that are in this room and the brave victims who have come before all of the people in this room, and the brave victims in the future. I thank you for introducing this legislation. I'm happy

CHAIRPERSON LOUIS: Thank you. You may begin.

to answer any questions about what the country is

doing. Thank you for your time.

is Carine Silva [sp?]. When I was a child, I was sexually abused by Jeffrey Epstein. I could not come forward before. I wasn't ready. Awareness and courage takes time. Now I am, but Epstein estate can argue that I cannot pursue justice because the statute of limitations. I struggle every day without—I was abused, but I cannot afford proper health mental treatment. Please help me get justice and pass 1295. If you do not pass 1295—97, you will protect Jeffrey Esptein. You have a choice helping me, a child sex abuse victim or protect

2 Epstein. Please help instead of protecting Jeffrey

3 Epstein. The world still see who you side with and

4 | will tell predators in New York City they [inaudible]

5 sexual abuse, vulnerable children like I was or not.

6 Thank you.

1

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON LOUIS: Thank you.

LOGAN YOUNGBERG: Hello, my name is Logan Youngberg. I am 23 years old. I was a patient of Dr. Jerry Spetuk [sp?], and at the time I knew that he absolutely had exploited me, but I believed because of his actions and the way he did it, I didn't think that anyone would believe me, and I didn't think that anyone would take what happened seriously, or that there would be any kind of way to hold him legally accountable. I would never have known that he was a serial sexual predator, even though I felt it into my core, had it not been I discovered by chance. I know that there are certainly hundreds of people, much more, who were victims and are not going to have the courage or the awareness to come forward because there is no institutional support that goes back decades, and I really hope this bill gets passed, because those people, they absolutely need justice. And it's not about money. It is purely about

2 acl

acknowledging that these people are monsters, and they absolutely need to be accountable, and we need to know the length of what they did. And to know the history of how long this goes back needs to be aware, and people need to know that if it happened 20 or 30 years ago, that it can be brought today. That's all I have to say. Thank you so much.

CHAIRPERSON LOUIS: Thank you all for being here, for testifying, for your strength, and we're going to do our due diligence to ensure that we fight to get this bill passed. Thank you. You all are excused. Our next panel: Emily Miles, Elizabeth Ebright, Dr. Donna Hylton, and Chris Alexander.

That's Emily Miles, Elizabeth Ebright, Dr. Donna Hylton, and Chris Alexander.

EMILY MILES: Good afternoon. My name is
Emily Miles. I'm the Executive Director of the New
York City Alliance Against Sexual Assault, and
organization dedicated to ending sexual violence
through education, advocacy, and systems change. I'm
here in strong support of Intros 1297, 1216, and
1416. Intro 1297 would reopen the one-year window,
allowing survivors of gender-motivated violence to
bring civil claims against both perpetrators and

do by NYPD's own numbers, they estimate that only

2 | five percent of survivors actually report to them.

3 When we talk about who's not reporting, we're talking

4 about immigrant survivors, survivors of color, LGBTQ+

5 members. We desperately need data bills to be able

6 to tell these survivor's stories and ensure that

7 services are going to where they're most needed. So,

8 thank you.

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAPLAIN DR. DONNA HYLTON: afternoon. My name is Chaplain Doctor Donna Hylton. But before I was Chaplain Doctor Donna Hylton, I was inmate 86G0206, and before that, I can't even remember my ID number for Rikers Island. What I do remember very clear as an adolescent, in a system that said that because I allegedly did something wrong, I was there for correction and also protection. I was sodomized and raped. Out of the 13 months that I spent on Rikers Island, 10 of those months I was sodomized and raped and abused by a Captain. And then I went on further into state system where I was abused again by a Sergeant. And so this continues to be a trend within systems that are saying that they're here to protect us. Listen to these stories right now. It-- I can't even sit with myself right now. I'm just disgusted and hurt. I

speaking for, then speak for me. Speak for us. tired of having our children being abused, raped,

67

20 sodomized, our women, our men, people in general.

21 This has gone on far too long, and it must end.

2.2 yes, please pass Intro 1297. It's about time. We

can't have this continuing ot happen. Who are we?

CHAIRPERSON LOUIS: Thank you. You may

begin. 25

18

19

2.3

25

2 ELIZABETH EBRIGHT: Thank you. I want to 3 start first by thanking all the survivors who have testified today in favor of Intro 1297. Their 4 5 testimony has been extremely moving. My name is Elizabeth Ebright. I am the Director of Research and 6 Evaluation at Safe Horizon, and I want to start by 8 saying that we enthusiastically support Intro 1297. Trauma takes time. We know that it can take survivors of sexual abuse years and sometimes decades 10 11 to process the trauma and to disclose what happened to them. Our laws must align with realities of 12 13 trauma. We urge the City Council to pass this 14 legislation. Survivors cannot wait one more day. 15 And secondly, we wanted to weigh in on Intro 1416. 16 You know, as the Director of Research and Evaluation 17 for Safe Horizon, I know that data is important. Data 18 helps us identify gaps. It helps us better 19 understand where and how we connect survivors to 20 supports and invest our resources, and data informs 21 policy and practice. We also know, however, that 2.2 data is deeply context-dependent. Numbers so often 2.3 hide the true human story behind the numbers. support efforts to survey and analyze what data is 24

currently collected by city agencies to better inform

2 where we're directing our dollars. Safe Horizon

3 administers the Dove initiative on behalf of the City

4 Council, and we're proud of the role and the work of

5 Dove. We agree that our government should look

6 beyond police data to ensure that all districts are

7 resourced. Our written testimony goes into the

8 questions and considerations we want to highlight

9 about data collection. Thank you.

10

11

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON LOUIS: You all are excused.

Thank you so much. Alright, for our final in-person

12 panel: Jerome Block, Jordan Merson, and Anthony De

13 Petro [sp?]. Alright, you may begin.

JEROME BLOCK: My name's Jerome. My name is Jerome Block from the law firm of Levy Konigsberg. Thank you so much for having us. The first thing I want to say proudly is I'm the attorney for Ms.

Muhummud, Mr. Melvin, and Mr. Moore who testified here today. Those are three of approximately 460 men and women who recently had their case dismissed by that Bronx trial court judge. These are men and women who were sexually abused when they were children in New York City juvenile detention centers

by adults, by the very adult staff members that wre

supposed to keep them safe, and their cases were not

for this hearing today, and I urge each of you to

1 COMMITTEE ON WOMEN & GENDER EQUITY 71 vote yes on Intro 1297 in this committee and to push 2 3 for a full vote as soon as possible. The next Stated Meeting is October 29<sup>th</sup>. The votes are there. The 4 5 votes are there. The support for survivors are there. October 29<sup>th</sup>, we're asking for a vote to pass 6 Intro 1297. Enact this into law. Thank you so much. CHAIRPERSON LOUIS: Thank you. You may 8 9 begin. 10 ANTHONY T. DIPIETRO: Thank you 11 [inaudible] 12 CHAIRPERSON LOUIS: Turn on your 13 microphone. 14 ANTHONY T. DIPIETRO: Hi. I'm Anthony T. 15 DiPietro, and I'm a New York Patient Safety and 16 Medical Malpractice Trial Attorney. I'm grateful to 17 share the backstory about why I'm here today to support these bills. I have now represented over 800 18 19 women and girls who were sexually exploited and 20 abused under the guise of medical care by the now convicted, serial sexual predator, OBGYN Robert 21 Hadden at Columbia University. I am currently 2.2 2.3 representing over 450 men and boys who were similarly sexually exploited and abused under the guise of 24

medical care by another convicted serial sexual

3

4

5

6

7

8

10

11

13

12

14

15

16

17

18

19

20

21

2.2

2.3

24

25

predator urologist named Darius Paduch at the Weill Cornell Medical Center. My work in this space has offered me the unique opportunity to see how our civil justice system is truly the last remaining safety net that our community has. Today's corporations and institutions like hospitals and universities have repeatedly proven themselves either incapable or just completely unwilling to police The one thing that every single case themselves. that I've handled has had in common is that the institution always knows the abuse is happening, but does nothing to protect their patients. Make no mistake, providing access to the courts with legislation like we're talking about today-- may I finish-- doesn't merely help compensate victims for what they've endured. Most importantly, it sends an important message to these corporations and reminds them that the community is watching and that they will be held accountable when they violate their oath and betray the community's trust. Thank you.

CHAIRPERSON LOUIS: You may begin.

JORDAN MERSEN: Thank you. My name is Jordan Mersen and I'm just going to two thing with my I will be much shorter than the 90-second

and if that happens to be New York City, then New

1 COMMITTEE ON WOMEN & GENDER EQUITY

74

2 York City should pay for it, because it was intended

3 to pay for it under the original law. I couldn't help

4 myself, I went the 90 seconds. Too important of an

5 issue to let even a second go by. So, please pass

6 1297 on October 29<sup>th</sup>. If you don't, more cases are

7 going to be dismissed. Every time a case is

8 dismissed, a sexual abuse survivor is told they can't

9 get justice. Thank you.

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON LOUIS: Thank you. I have a quick question for this panel. If this law were to pass and your clients could move forward with cases, how many cases would you bring? Any of you can answer or all of you can answer.

JEROME BLOCK: Are you asking how many cases would be brought in the additional one-year look-back window?

CHAIRPERSON LOUIS: Yes.

JEROME BLOCK: I think the number of cases that we brought in an additional one-year is not fully known. I think that the fact that when these windows open, more survivors come forward every time. Speaks to the fact that it's so difficult to come forward, and that many people do not become aware of their rights, you know, during the limited

COMMITTEE ON WOMEN & GENDER EQUITY 75

time of these windows. So, I don't know if I have a

direct answer in terms of how many cases, but I just

would say that each case is important in its own

right.

2.2

2.3

JORDAN MERSEN: And also, I think this goes to like the flooding the court system. That just hasn't happened. Like, the Child Victims Act, Mr. Robb testified, the courts are doing fine. The Adult Survivor's Act, the courts are doing fine. Mr. DiPietro represents hundreds or over 1,000 survivors. They're getting resolved. These cases are getting resolved. So, to say that the overwhelming cost on the court system or any other system, it's just not true. There have been 30 of these survival windows across the United States. The sky hasn't fallen. It's like-- it's a common thing you hear in response to just protecting survivors.

CHAIRPERSON LOUIS: If-- any of you could answer this question. I wanted to know how many cases you all have that are against institutions and how many are against government agencies?

JEROME BLOCK: So, my firm represents approximately 600 men and women that were sexually abused as children in New York City juvenile

25

try to make them whole.

JORDAN MERSEN: And I would just say I

3 have very few. I'm somewhere between the two.

CHAIRPERSON LOUIS: Of city agencies?

5 JORDAN MERSEN: Of cases versus city

But what I will tell you, and I think this 6 agencies.

7 goes to the import of getting a vote on this

8 immediately, is the City is very aggressively in

those cases trying to dismiss these cases. We have

tried. One of the lawyers in my office has made 10

11 repeat phone calls to the City. This is going on. Do

12 not dismiss these peoples' cases. Do not dismiss

13 victim's cases. When you dismiss a victim's case, we

14 have to call them and tell them that they are not

15 goin to get justice, and what we hear on the other

16 side of the phone, I hope no one ever has to hear

17 those types of things. It is just disheartening that

18 these people finally come forward and have a chance

19 at justice, and it's taken away over a techniallkty.

20 We said to the City, do not rush to dismiss these

21 There is a new law that would fix it, and cases.

2.2 they have pressed forward time and time again. They

2.3 want to wipe these cases and these victims off the

24 map.

2

2 CHAIRPERSON LOUIS: So, my final question

to you all, because my colleagues will be able to

4 hear your testimony afterwards. Why is existing law-

5 - why is the existing law insufficient to help your

6 clients?

1

3

7

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

back very far.

JEROME BLOCK: So, if I could address

8 that?

CHAIRPERSON LOUIS: Yeah.

JEROME BLOCK: The SS versus Rockefeller case says that if the incident of sexual violence occurred before Jnauary of 22, then you cannot bring a civil lawsuit over that incident against any institution or party that enabled sexual violence.

And that is so insufficient because 2022 doesn't go

CHAIRPERSON LOUIS: right.

JEROME BLOCK: And it takes time to process trauma and be able to come forward. So nearly all of these cases occurred before 2022 because it takes a logn time. And I would add that that was the whole point of the two-year revival window was-- went from 2023 to 2025, March 2023 to March of 2025. The whole point in enacting tht revival window was to allow people to come forward

I felt compelled to show up to testify. I'm actually

by saying how deeply moving it is to hear the stories

1

3

4

5

6

7

8

10

11

12

1314

15

16

17

1819

20

21

22

2.3

24

25

of survivors today. I also want to thank all the people who are standing up for the victims and also the co-sponsors of this bill. It's heartbreaking and unacceptable that so many have been denied justice for so long. I'm here today as a New Yorker who believes in fairness, accountability and compassion. I'm not here because I'm a victim, but I'm here because I believe survivors of gender-motivated violence deserve a fair chance at justice. Too many people have suffered violence, caried these experiences for a lifetime while the systems meant to protect them fall short. Intro 1297 helps correct that. It reopens a door that should have never been Supporting this bill is about moving forward as a city that says we hear you, we believe you, and your voice still matters. I stand with the survivors who are brave enough to come forward, and I urge the Council to do the same. It's a no-brainer. Let's get Intro 1297 passed. It's about time.

ANDREW STA. ANA: Good afternoon, Cahir Louis and members of the Committee on Women and Gender Equity, and thank you for holding this important hearing. I'm here to testify in support of Intro 1216. My name is Andrew Sta. Ana, and I'm the

21

20

22

23

effective, language access must be central. Nearly

elevates this issue, and de-stigmatizes it, that's

why this issue is so important. And to make it truly

responders, confidants who can quietly connect

someone to help. Signage that shines light on

gender-based violence, elevates the community,

25 | half of Asian New Yorkers are limited English

JOHN BALDWIN:

2

1

3

4

J

6

7

8

9

10 11

12

13

1415

16

17

18

19

20

2122

23

24

25

proficient, and among Asian seniors, that number exceeds 70 percent. We urge the Council to include additional language alongside Chinese, Korean, Bengali, and Spanish. This is not just about a communication. It's about safety, dignity and equity. Thank you for your leadership on this issue.

CHAIRPERSON LOUIS: You may begin.

Hi, my name is John

Baldwin, and I appreciate both you to be here to listen to this. I'm a victim of Doctor Paduch, and my point is that these institutions, the very home of these criminals make no effort to notify victims when a serious event occurs. Instead, they focus on burying the evidence and moving staff around, fully aware that a possible crime has been committed against individuals and their children, and I had two children under him also. The hospital knew all this, yet they chose to bury it rather than inform their patients. A simple phone call or off-the-record-just take it off the record and call the people and say this is what's going on. No, they go and they try to bury all the stuff. Or even a message through the patient portal would have been enough. I had two boys, right, I don't know what's going through their

1 COMMITTEE ON WOMEN & GENDER EQUITY 84 2 I don't know when it even happened. And they 3 can't notify me? They have all the contact information, but no, they choose instead to batten 4 down the hatches. If it hadn't been for that simple dinner with a friend that brought it up, that Paduch 6 7 is actually involved in this thing. She was actually attached to the trial -- we would have never known. I 8 get recall notices for cars, right, because of safety concerns, and these people, they can't call me?

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON LOUIS: Thank you all for being here today. You're excused. Audacia Ray and Chirstopher Leon Johnson. Sorry, and Yasmeen Hamza. You may begin. You have to turn on your microphone.

can't send me something? It's terrible. So, thank

you for your empathy. I can feel it.

AUDACIA RAY: Hi, my name is Audacia Ray. I take they/them pronouns, and I'm the Executive Director of the New York City Antiviolence Project. We provide services and support for LGBTQ survivors of violence, and I'm submitting longer written testimony, but I have a couple things that I wanted to highlight today in my verbal testimony around how gender and sexual identity are talked about in the bills and in the committee's report that was released

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

alongside this oversight hearing. So, the committee does flag that there are issues around reporting forms that only have binary genders. I myself am non-binary and also a survivor. So, my data would not be captured appropriately in those spaces, and so that's-- it's a fairly simple-- I know the computer systems, everybody talks about that being a problem with adjusting the fields, but it is an easy fix, and it also needs to be partnered with training around cultural competency so that folks who are collecting that data and interfacing with survivors are not being dismissive or not even asking questions about folk's name, identity, gender, stuff like that. the other thing that I wanted to identify that was kind of a larger issue in the oversight report is that it's consistently identifying women as survivors and making that just equitable. Women are survivors. And so I just wanted to encourage looking at the diversity of language, because people of all genders are both survivors and people who do harm, and that's a really important thing to look at when providing services. I have a -- I will wrap up. I have a tool that's an assessment to help service providers to analyze how they're doing with providing--

1 COMMITTEE ON WOMEN & GENDER EQUITY

3 some copies of that, and that's a way to help people

encouraging space for LGBTQ survivors, and I'll share

86

4 really look at what needs to be moved forward to make

5 sure that survivor spaces are welcoming to everybody.

CHAIRPERSON LOUIS: Thank you. You may

7 begin.

2

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

YASMEEN HAMZA: Good afternoon, Chair Louis and Council Members. I'm Yasmeen Hamza, COO of Womankind, an API culturally-specific gender-based violence organization in New York City. We offer emergency shelters, counseling, legal assistance, and more, and are proud members of The Collective, a coalition of culturally-specific gender-based violence organizations. In 2024, we answered over 4,000 calls on our multilingual help line and served over 2,600 clients, but we know that our data only reflects a fraction of survivors in New York City. Many survivors, especially immigrants, communities of color, and marginalized groups avoid law enforcement altogether, and that's due to fear of police, immigration enforcement, and just not being understood. This leads to major gaps in the city's data which relies heavily on police reports.

Survivors often come to trusted community

2 organizations first, not police, because of cultural

3 similarity and language access. Our multilingual

4 staff are able to help bridge the gaps and guide

5 survivors to medical care, legal protections and

6 housing, but even then survivors hesitate to disclose

7 | their experience, and the data that's collected is

8 often siloed. To meet survivor's needs, the city

9 really must collect and publish data from places

10 survivors regularly engage with such as hospitals,

11 | shelters, HRA, ACS. Without inclusive data planning

12 and funding for services, we'll fall short and not

13 meet the needs of survivors. We recommend that when

14 | that data is collected, it's published and the data--

15 annually and it ensure transparency and the equity of

16 | service delivery. Sorry, and I'm done. Thank you.

17 CHAIRPERSON LOUIS: Thank you. Is there

18 anyone else in the room that signed up to testify,

19 | but your name was not called? Alright, we're going

20 to now move to Zoom testimony. First person is

21 Jessica Schidlow.

25

22 JESSICA SCHIDLOW: Good afternoon,

23 Chairwoman Louis and members of the Committee. My

24 | name is Jessica Schidlow, and I serve as the Legal

Director for Child USA which is an interdisciplinary

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

nonprofit dedicated to preventing child sexual abuse and securing meaningful access to justice for survivors. Thank you for the opportunity to testify in strong support of Intro 1297 which is the precise and necessary correction to restore this council's original intent for the Gender-Motivated Violence Protection Act. As a result of the court decisions narrowing the 2022 lookback window, survivors who filed exactly when and how this Council invited are being turned away at the courthouse doors on a technical reading rather than being heard on the merits, and over 700+ cases are presently at risk of being dismissed absent passage of 1297. Across the country revival windows have uncovered long-hidden patterns of abuse, improved institutional practices, and delivered accountability where criminal prosecution was unavailable. Yet, access to justice remains uneven. Survivors still encounter these outdated limitation periods, ambiguity about who can be sued, and procedural defenses that eclipse the merits, barriers that fall hardest on those who were children when the harm occurred. 1297 restores equal treatment under the GMVBPA [sic] by giving survivors-

to locate former doctors. I googled Dr. Archibald's

SERGEANT AT ARMS:

Starting time.

gender-motivated violence. I urge you to pass this

those who have been affected in the past. I just want

COMMITTEE ON WOMEN & GENDER EQUITY 94
to thank everyone for their time and for allowing me

3 to speak and be heard today. Thank you.

4

5

6

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON LOUIS: Thank you. We see a Zoom user, no name. Zoom user? You're identified as a Zoom user with no name. Alright. We're going to hear from Alex Stein. Alex Stein? Is there anyone else on Zoom that would like to testify? One last call for either Zoom user or Alex Stein. Alright. just want to thank everyone for coming out today, those of you that testified or just came to support or hear more about these bills today. I really want to thank also the attorneys that are representing your clients today, and the plethora of attorneys that you have-- clients that you have across the country. As a survivor myself, I truly understand a lot of the testimonies that I heard here today. doesn't matter if you go to therapy. It doesn't matter-- you know, all the steps thwaht you could take, the trauma never goes away. Healing is a journey. It's a marathon. So, I want to thank all the survivors for being here today, for your strength and your courage. I hope you all continue in the fight with us to ensure that this bill gets passed, 1297. If you're here for other bills, I hope you

COMMITTEE ON WOMEN & GENDER EQUITY stand in the gap with us as well. It is going to be truly a fight. So, I'm asking y'all to stick with it and stand with us as we stand with you. With that said, if anyone wants to submit additional testimony, you can submit that at testimony@council.nyc.gov. Thank you all for being here today, and this hearing is now adjourned. [gavel] 

1	COMMITTEE	ON	WOMEN	&	GENDER	EQUITY	
2							
3							
4							
5							
6							
7							
8							
9							
10							
11							
12							
13							
14							
15							
16							
17							
18							
19							
20							
21							
22							
23							

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 24, 2025