

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON GOVERNMENTAL
OPERATIONS, STATE & FEDERAL
LEGISLATION

Jointly with

COMMITTEE ON GENERAL WELFARE

And

COMMITTEE ON HOSPITALS

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September 15, 2025

Start: 1:15 p.m.

Recess: 5:43 p.m.

HELD AT: Council Chambers - City Hall

B E F O R E: Lincoln Restler
Chairperson

Diana I. Ayala
Chairperson

Mercedes Narcisse
Chairperson

COUNCIL MEMBERS:

Gale A. Brewer
David M. Carr
James F. Gennaro

Jennifer Gutiérrez
Shahana K. Hanif
Vickie Paladino
Lynn C. Schulman
Inna Vernikov
Selvena Brooks-Powers
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Francisco P. Moya
Alexa Avilés
Chris Banks
Tiffany Cabán
Chi A. Ossé
Kevin C. Riley
Althea V. Stevens
Sandra Ung

A P P E A R A N C E S (CONTINUED)

Elisabeth Wynn
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Marla Simpson
Special Assistant to IBO Director Louisa
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Sarita Subramanian
Senior Research and Strategy Officer at
Independent Budget Office

Michael Kinnucan
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Jessica Zhang
32BJ Health Fund

Chad Shearer
United Hospital Fund of New York

A P P E A R A N C E S (CONTINUED)

Tori Newman Campbell
1199 SEIU

Joseph Rosenberg
Catholic Community Relations Council

Landon Dias
Assembly Member

Jeffrey Wice

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National Institute for Section 3 Empowerment

Elizabeth Mackey
Safety Net Activist and Vocal New York

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Nathylin Flowers Adesegun
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Bertram Weston
Care for Homeless and Urban Pathways

Zeltina Gibbs
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A P P E A R A N C E S (CONTINUED)

Heidi Kinney
WIN

Will Woods
Care for the Homeless and Urban Pathways

Alison Wilkey
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Carolyn Cowen
Chinese American Planning Council

Kim Moscaritolo
Hunger Free America

Samuel Stein
Community Service Society

Robert Desir
Legal Aid Society

Maryam Mohammed-Miller
Planned Parenthood of Greater New York

Bryan Ellicott-Cook
SAGE

A P P E A R A N C E S (CONTINUED)

Eric Lee
Volunteers of America, Greater New York

Joelle Ballam-Schwan
The Supportive Housing Network of New York

Henry Love
WIN

Brad Martin
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Alana Tornello
Human Services Council of New York

Chelsea Rose
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Homeless

Cristina Abbattista
Urban Pathways

Sabine Frid-Bernards
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Mia Wagner
Community Service Society of New York

Sherry Chen
Coalition for Asian American Children and
Families

Mahima Golani
NYC Family Policy Project

A P P E A R A N C E S (CONTINUED)

Carlina Hollingsworth
Stuyvesant Gardens Tenant Association

Andrew Santa Ana
Asian American Federation

Orlando Ovalles
NALEO Educational Fund

Je'Jae Cleopatra Daniels

Gordon Lee
Flatbush Tenant Association

Ashana Shome
The Committee of Interns and Residents

Manuel Martinez
Resident Council of South Queens

Mbacke Thiam
Center for Independence of the Disabled New York

Anna Srey
Mekong NYC

Tanesha Grant
Parents Supporting Parents New York

Jane Ni
Community Healthcare Association of New York
State

Christopher Leon Johnson

3 SERGEANT AT ARMS: Good afternoon and
4 welcome to today's New York City Council hearing for
5 the Committee on Governmental Operations joint with
6 the Committee on General Welfare joint with the
7 Committee on Hospitals. At this time, please silence
8 all electronic devices. If you would like to
9 testify, you must fill out a testimony slip with one
10 of the Sergeant at Arms. No one may approach the dais
11 at any time during this hearing. Chairs, we are ready
12 to begin.

13 CHAIRPERSON RESTLER: Good afternoon. My
14 name is Lincoln Restler and I have the privilege of
15 chairing the Committee on Governmental Operations,
16 State and Federal Legislation. I'd especially like
17 to thank my counterparts who are co-chairing this
18 hearing with me today, the great Deputy Speaker Diana
19 Ayala, Chair of our General Welfare Committee, and
20 the wonderful Council Member from Brooklyn, Mercedes
21 Narcisse who chairs our Hospital Committee. I'd also
22 like to recognize my colleagues who are here with us:
23 Council Member Stevens, Council Member Riley, Council
24 Member Menin, Council Member Carr from Brooklyn, and
25 Council Member Ung. Thank you all for being with us.
And is there anyone online who I should shout out?

3 And Council Member Marmorato from the Bronx. Today,
4 we are holding an oversight hearing on the impact of
5 federal funding cuts in New York City. On July 4th,
6 President Trump signed what he calls the One Big
7 Beautiful Bill Act into law. This is a disastrous
8 bill for the country and for our city. Indeed, this
9 is the most devastating piece of legislation to hit
10 New York City in decades. It provides tax cuts for
11 the rich and takes resources from the most
12 vulnerable. Let's be clear about who benefits from
13 this bill. Seventy percent of the benefits will go
14 to the richest 20 percent of households, and almost
15 half of the benefits are going to the very richest
16 five percent of households. To fund these tax cuts
17 for the wealthy, this bill undermines our health care
18 system and hospitals serving the most vulnerable.
19 1.5 million New Yorkers will lose access to health
20 insurance across the state, nearly one in 10
21 residents. The state budget and health care system
22 face a \$14 billion shortfall. Up to 200,000 health
23 care jobs will be lost. Safety net hospitals will be
24 forced to reduce services, if not close altogether.
25 It's as if this bill was written to hurt the people
of New York City. Yet, Mayor Eric Adams has his head

2 stuck in the sand. For the second hearing in a row
3 on this topic, Eric Adams and Randy Mastro have
4 failed to allow the administration to testify before
5 this committee. They are either too scared of
6 offending President Trump or they are wholly
7 unprepared to deal with the fallout of this
8 disastrous bill. Either way, they are illegally
9 preventing the City Council from fulfilling our
10 Charter-mandated authority to provide oversight of
11 city government. Governor Hochul has begun
12 developing strategic solutions to mitigate some of
13 the worst cuts, but we are still facing massive holes
14 in the state budget, our health care system and soon
15 those gaps will manifest in the city budget. In
16 addition to destroying-- and I really mean that--
17 destroying access to health care for millions of New
18 Yorkers, 300,000 New Yorkers will also lose access to
19 food benefits under this bill. Not because they don't
20 need the support, but because Republicans in Congress
21 are making the bureaucratic process so difficult to
22 access the food that New Yorkers need. These
23 individuals, many of whom will also be losing their
24 health care will have less assistance to buy food as
25 the cost of groceries and rent continues to climb,

and all of this is just to benefit the richest five percent of households. We're here today because this bill will impact everyone in our city, increase health care premiums, greater burdens on our emergency rooms, hospital closures, hungry neighbors. These multi-billion dollar gaps in the state budget will generate significant cost shifts onto the City of New York that will in short order force us to make difficult decisions about how to shrink city government. Almost 10 percent of our city budget comes from federal funding, and it is at great risk. Now is the time to plan and prepare. While we are waiting for more clarity on how the state will handle these cuts, the City must put a plan into action to mitigate the very worst impacts, and we must be advocating together with our colleagues in Albany to protect the wellbeing of vulnerable New Yorkers. ensuring people have their most basic needs met, like access to health care and food, is our most fundamental responsibility as elected officials. The Trump administration and Republicans in congress have not just abdicated that basic responsibility, they've sold out Americans to benefit the rich and powerful donors. The rich get richer. Republicans are trying

to remove the safe-- as the rich get richer,
Republicans are trying to remove the safety net from
the poorest New Yorkers, but we will not stand for
that. We will fight back and we will continue to
guarantee that New Yorkers have access to the health
care and the food that they need and deserve. And
again, despite the gravity of this situation, the
Adams administration is nowhere to be found. What is
tragically clear is that the mayor and his team are
not working to serve the people of New York City.
They are shamelessly trying to endear themselves to
Trump. The mayor's fear of alienating the president
is more important to him than serving the people of
our city, and I for one am relieved that we have only
107 days left until this abject failure of a
mayoralty mercifully ends. We're also going to be
hearing two bills today under the Governmental
Operations Committee, Intro 1364 introduced by myself
and Council Member Brannan and co-sponsored by
Council Member Hanif-- thank you for being here
Council Member Hanif-- will require that the city
report monthly on all federal funding into New York
City and the specific programmatic areas of that
funding. It will also require the city to report on

3 Section 3 requirements affiliated with this funding
4 and whether or not the city is in compliance. Intro
5 1225, sponsored by Council Member Menin, would
6 require the city to establish an Office of the Census
7 to maximize local participation in the federal
8 decennial census. With that, I'd like to thank the
9 staff from the Governmental Operations Committee,
10 General Welfare and Hospital Committees for their
11 hard work in preparing for this hearing, as well as
12 my Communications Director, Nieve Mooney, and my like
13 truly amazing Chief of Staff, Molly Haley[sp?]. With
14 that, I will turn it to our Deputy Speaker Ayala for
15 opening remarks, and I would also just like to
16 recognize-- announce, excuse me, that we have ASL
17 and cart [sic] and Spanish interpretation available.
18 Cart is the closed captioning-- is the captioning if
19 that's helpful for you. You can go to folks in the
20 back if you need help with ASL or Cart and Spanish
21 interpretation as well. So, please take advantage
22 of those resources if they are needed. Thank you so
23 much, and Deputy Speaker Ayala, I will pass it to
24 you.

25 CHAIRPERSON AYALA: Good morning,
everyone. And-- actually, good afternoon. Before I

3 even read my remarks, I just wanted to share that I
4 am really disappointed. As you can see, there's no
5 one here to testify from the administration. There
6 are three committees up here, and not a single
7 representative from the administration was sent to
8 testify which is not only disrespectful to the
9 members that are sitting here on the dais, but it's
10 also disrespectful to all of you who took the time to
11 come here today to have-- you know, hear testimony
12 from the administration and to be able to share some
13 of your own experiences and how these-- the impact of
14 these cuts will devastate some of the people that we
15 all represent in this room. I for one, you know,
16 think that the Trump administration is racist, and I
17 believe that they are anti-Black and Brown people,
18 that they have a disdain for poor people, in
19 particular, because they see us as dirty, as weak, as
20 lazy, and that is nothing short of the truth. We are
21 survivors. I sit here today as a product of a very
22 poor family. My mother was born in Puerto Rico. She
23 probably had a sixth-grade education, and she raised
24 us, not because she wanted to, but because she had no
25 other options, on public assistance, on food stamps.
We were in shelter. We benefitted from WIC benefits.

1 All of those services were lifelines for my family,
2 and I benefited from those when I had my children,
3 and those programs allowed me to be able to go to
4 school, to become, you know, self-sustainable, to be
5 able to pay my own bills and not have to rely on the
6 system, because the system was intended to help us do
7 that. And without these resources, what we're saying
8 is that we don't care that the people that need it
9 the most are going to go without. And we expect
10 nothing less from our local government than to unify
11 at a time like this, and to be able to come together
12 and come up with solutions and strategies to make
13 sure that these impacts hurt the least amount of
14 people possible. So, shame on the administration for
15 trying to make a political point that they will not
16 be chastised or questioned when we are coequal
17 partners in government and it is our responsibility
18 by law to provide oversight over all of the city
19 agencies. We don't do this for fun. This is our job-
20 - is to ask those questions, and we hope that the
21 administration is listening, because they owe you all
22 an apology. With that, I just want to say thank you
23 for joining us today. We're here to discuss how HR1
24 passed by Congress and then signed into law by
25

President Trump is going to have devastating impacts on our social safety net. In order to finance the tax cuts and additional spending, this bill made steep cuts to multiple government services including Medicaid, SNAP benefits, and the children's health insurance program. As a result of this bill, many families will be even more vulnerable, facing, among other things, heightened food insecurity and strains on their ability to afford their basic needs such as housing and childcare. Many who were previously eligible for certain benefits will be cut out of accessing them, including some of the most marginalized veterans, homeless individuals, people who have aged out of foster care, people living in areas with limited job openings, and non-citizens. This bill will have a detrimental affect on so many people. In addition to its direct economic impact on individuals and families, it will result in poorer nutrition and negative social determinants for health and mental health. Today, we are also hearing my bill 1372 which would require the rent contributions for CityFHEPS recipients not exceed 30 percent of a household's total monthly income, regardless of whether the household receives public assistance or

has earned income. New Yorkers are already facing significant economic strains and struggling to pay their rent. The recent rule adopted by the administration, the Adams administration, raising the threshold from 30 to 40 percent of a household's total monthly income to contribute towards the rent of using CityFHEPS vouchers is unconscionable and will have many negative consequences, including potentially pushing people who have secured permanent affordable housing into eviction. And I think that's really important to note because I don't know how many people truly understand that, but 30 percent of your income is not 30 percent of your net income, and those of us that-- you know, all of-- most of us here that pay taxes understand that you get paid a specific amount, but that's not what you're taking home, and so 30 percent of that is almost equal to an entire paycheck that is going to rent, and that's just the 30 percent. Now we're adding-- we're increasing it to 40 percent which is a huge financial burden on families that are already stressed out. It is a backward step when it comes to providing New Yorker with what they need to survive in this city, and the bill seeks to ensure that the threshold

remains at 30 percent. Moving onto some housekeeping matters, I want to note that translation services, as Council Member Restler mentioned, are available for anyone who needs them, and I would at this point request the members of the administration remain here for public testimony, but they didn't even bother to show up. So, we'll be hearing from some, you know, individuals today that are in the room that are, you know, obviously assisting families that are receiving these services and can share with the administration what you would like to see come from them. Also, I would like to thank my committee staff who worked to prepare this hearing, Aminta Kilawan [sp?], Senior Legislative Counsel, Penina Rosenberg [sp?], Senior Policy Analyst, Justin Campos [sp?], Policy Analyst, Elisabeth Childers-Garcia, Finance Analyst, Phariha Rahman [sp?], Finance Analyst, Julia Haramis [sp?], Unit Head, and finally my staff, Elsie Encarnacion [sp?], my Chief of Staff. Thank you.

CHAIRPERSON RESTLER: I'd like to recognize Council Member Banks of Brooklyn and Council Member Vernikov of Brooklyn. Thank you both for joining us, and pass it over to our Co-Chair, Council Member-- Chair Narcisse.

3 CHAIRPERSON NARCISSE: Good afternoon,
4 and usually when we start our hearing we'll have--
5 we're expecting to have admin to be sitting here with
6 us. I'm disappointed that administration did not show
7 up for us, and the hearing is not about us. It's
8 about the people of New York City, and it's how we
9 can work together to make sure we address the cuts
10 that coming. And if I may say, if we fail to plan,
11 our planning will fail. So, we're not planning right
12 now. That's what's going on in our city of New York.
13 So, I'm hoping that we can come to an understanding
14 because at the end of the day, New York City elected
15 us to organize, to work together, to collaborate, to
16 make sure we come with the best plan possible for the
17 City of New York. So, I'm not happy with that. Good
18 afternoon, everyone. Yes, I am Council Member
19 Mercedes Narcisse, Chair for the Committee on
20 Hospitals. I'd like to start by extending my thanks
21 to Chair Restler and Deputy Speaker Ayala for
22 convening this hearing so that we can discuss the
23 devastating federal cuts that will impact our state
24 and our city's ability to provide necessary services.
25 These new federal policies threaten the well-being of
our most vulnerable New Yorkers and create new

arbitrary barriers for people who need to access
crucial food safety assistance and health care
coverage. The state is contending [sic] with
billions of dollars in federal funding cuts, and we
know that the effects will be felt most acutely by
historically marginalized New Yorkers. you heard it
from my colleagues, the Black and Brown folks. The
state essential plan is slated to lose \$7.5 billion
in federal funding which is projected to result in
1.5 million New Yorkers across the state losing their
existing health care. The essential plan provides
health care benefits for no monthly premium or
deductible for enrollees who have an income that is
less than 250 percent of the federal poverty rate.
As a result, roughly 725,000 legally present
immigrants will be forced off the essential plan, and
while roughly 500,000 of those individuals will be
eligible to enroll in Medicaid. The remaining
225,000 exceeds the income threshold and will be left
with no guaranteed right to coverage. Moreover, the
state is also contending with severe cuts that
jeopardize the hospital system. We know how our
hospitals are doing today. Most of them outdated
structures. \$8 billion in federal cuts to New York

hospitals are likely, and the Greater New York
Hospital Association estimates that over 34,000
hospital jobs will be lost as a result, and most
people there going to lose their jobs. Think about
it. Additionally, the state is losing \$1.6 billion
in annual funding that used to be derived from
managed care organization's tax contributions which
has historically been used to keep financially
distressed hospitals open and to support provider rate
increases. At the same time, the federal government
is slated to reduce its disproportionate share
hospital program which provides funding to safety net
hospitals experiencing a Medicaid shortfall. The DHS
program cuts are slated to take effect on October
1st, around the corner, and will only compound the
financial struggles of hospitals that serve our most
vulnerable populations. In recent years, hospitals
have been struggling to keep their head above water.
Staff attrition is up with-- and we understand why.
With many departing employees citing inadequate pay
and overwhelming workloads as their reasons for
leaving a job that they love. Hospital facilities
have been delaying crucial renovations because they
cannot afford to make repairs while also continuing

to serve the health needs of their community. The need for additional hospital funding is at an all-time high, yet, this federal administration has taken it upon themselves to slash as many programs as they can without regard for the severe consequences that their constituents will face. With these new cuts, hospital closures and service disruptions are imminent. And we know, again, which areas are going to lose their hospital. And they will impact everyone seeking care in this city. It is our hope that today we can come together as a city and collaborate-- which we're not having-- on a solution that allows us to provide the level of health care and social services that New Yorkers need and deserve. Before we begin, I like to thank Committee Staff Senior Legislative Counsel, Rie Ogasawara, and Policy Analyst Josh Newman for their hard work in preparing for this hearing. I also like to thank my staff, Frank Shea [sp?], Stephanie Laine [sp?], and Irene Khlevner [sp?]for their work as we continue to serve this City Council and our constituents. With that, I now turn it back to Chair Restler. Thank you, Chair.

3 CHAIRPERSON RESTLER: Thank you so much,
4 Chair Narcisse, and I now like to invite Council
5 Member Menin to say a few words about her legislation
6 that we're hearing today. Oh, and I'd like to
7 recognize Council Member Avilés. Thank you for
8 joining us.

9 COUNCIL MEMBER MENIN: Thank you so much,
10 Chairs. So, I had a prepared statement I was going to
11 read, but I'm going to deviate from it, because in
12 looking out at these five empty chairs, it is
13 unconscionable that the administration is not here. I
14 previously served as Commissioner of three different
15 city agencies. There was not a single time where
16 myself or our agency did not present to a City
17 Council hearing ever, and the fact that this is
18 happening with a topic that is as important as the
19 one that we are hearing today is completely and
20 wholly unacceptable. In addition to the comments
21 that you heard from the Chairs, we are hearing a bill
22 that I have introduced on the census. It's 1225.
23 Basically, what the bill does is it creates a
24 permanent Office of the Census. It would require the
25 City 2.5 years prior to the beginning of the census,
so two and a half years prior to 2030 to create a

3 permanent Office of the Census. I honestly cannot
4 think of a more important topic to New York City's
5 future than that. in the 2020 census-- and I served
6 as a census director then-- we were able to organize.
7 We were able to disseminate grants to 150 trusted
8 community voices on the ground. We did 34 different
9 media campaigns in 27 different languages. We sent
10 over seven million texts. As a result of our
11 organizing efforts which took a lot of time and
12 planning to be able to execute, New York City
13 finished first on the census, ahead of every other
14 major city, meaning we got funding. We got our fair
15 share of a \$1.5 trillion piece of federal funds that
16 we were fighting for. That is funding for Head
17 Start, for SNAP, for Title I, for our schools, for
18 over 300 different vital programs that are at stake
19 here. And the administration is choosing not to come
20 to engage with the Council on that? And then, let me
21 just close by talking about the congressional seats.
22 Every decade since 1950, New York State has lost a
23 minimum of two seats, sometimes three seats,
24 sometimes four congressional seats, and the 1985
25 seats. We used to prior to 1950 have 45 members of
congress in the New York congressional delegation.

3 We now have 26. It is slated that we're going to lose
4 two congressional seats in the 2030 census. So, once
5 again, this administration is choosing not to be here
6 today to engage with us and the public on this vital
7 issue. It's shameful. Thank you.

8 CHAIRPERSON RESTLER: Thank you so much,
9 Council Member Menin. And I would like to recognize
10 Council Member Gutiérrez. Thank you for joining us,
11 and I hope everyone wishes her a belated birthday.
12 Yesterday it was her-- there we go. Happy birthday,
13 Jen, we all love you. Okay. Now, let's hear from
14 some of the great people in the audience. I'll again
15 express my dismay and disappointment that the
16 administration failed to show up today. This is the
17 third Governmental Operations hearing in a row that
18 the administration has failed to show up. I know.
19 Can you believe it? Okay, we're going to start with
20 IBO and Greater New York. So, Sarita Subramanian and
21 Marla Simpson from the Independent Budget Office and
22 Elisabeth Wynn from the Greater New York Hospital
23 Association, please join us. Thanks so much. And
24 feel free to testify in whichever order you're so
25 moved.

3 MARLA SIMPSON: Thank you. On behalf of
4 the Independent Budget Office, thank you for the
5 opportunity to testify today on the impact of federal
6 budget cuts here in New York. I'm Marla Simpson, a
7 proud constituent of the 33rd, and in this case also
8 Special Assistant to IBO Director Louisa Chafee, who
9 is unable to join us today. Together with my
10 colleague, Senior Research and Strategy Officer
11 Sarita Subramanian, we'll provide an overview of
12 IBO's work on this important topic. Since the
13 passage of the One Big Beautiful Bill Act in July,
14 IBO has focused on how these changes will affect New
15 Yorkers, as they cascade through multiple funding
16 streams: funds awarded to the State, to the City, and
17 directly to individuals. Most large impacts to the
18 State will occur during state's 2027 fiscal year,
19 which begins next spring, but some severe impacts
20 will be immediately felt by individuals beginning in
21 January. To contextualize the potential impacts of
22 the cuts and the many regulatory changes that
23 accompany them, IBO is preparing a series of
24 explanatory reports entitled "Federal Changes, Local
25 Impacts." The reports will highlight challenges that
flow from the OBBBA, also from rescission of

appropriated funds, reductions in federal staffing at the agencies, and presidential executive orders. IBO will focus on areas in which the City receives substantial federal funding that is now at risk. Our first report focuses on New York City's Health + Hospitals system and will be released later this week with other reports regularly this fall. Topics will include funding for NYCHA, for the arts, for K-12 and higher ed, disaster relief, public safety, environmental regulation, the tax code, and safety net supports for food and income. My colleague will now address cuts to the Supplemental Nutrition Assistance Program, SNAP, and Medicaid, in particular.

SARITA SUBRAMANIAN: According to the New York City Human Resources Administration, as of July 2025, over one million New York City residents rely on SNAP to feed their families, receiving between \$292 and \$975 a month, based on household size. Cuts to SNAP, which will likely be the first federal cuts to hit New Yorkers, include stringent work requirements, increased reporting, burdensome recertification rules, and new limits on the cost of the Thrifty Food Plan, the baseline for determining

benefit levels. All of these changes kick in just as inflation is driving grocery costs ever upward. Cuts or pauses to other programs have already affected food pantries, which will make it harder for New Yorkers who are hurt by these cuts to find alternative support. At the same time, as of July 2025, almost seven million New Yorkers statewide received essential health care through Medicaid, with over 57 percent of them, nearly four million, here in New York City. The OBBBA does not directly impact reimbursement rates for Medicaid, but does eliminate funding for individuals who are not citizens. It also imposes stringent work requirements for all enrollees. Medicaid revenue impacts to the State are expected beginning in January 2026. Initially, Governor Hochul announced that the State expected more than one million individuals to become uninsured. This is largely a result of the State's inability going forward to maintain the New York State Essential Plan, a Basic Health Program established under the Affordable Care Act. Just last week, Governor Hochul announced plans to revert the eligibility criteria for the State's BHP to the previous limit of 200 percent of the federal poverty

line. This would allow more than one million
Essential Plan members to remain insured. However,
another 450,000 former Essential Plan members whose
incomes fall between 200 and 250 percent of the
federal poverty line, and who were previously
included in the program's expansion, are now likely
to lose coverage. As detailed in IBO's upcoming H+H
report, H+H is the largest public hospital system in
the nation, serving over one million patients
annually and employing over 43,000 workers. Its
fiscal year 2025 operating budget was \$13.5 billion.
H+H is a safety net health system, as defined by the
State Department of Health, as over 65 percent of its
adult patients are either uninsured or reliant on
Medicaid. This makes H+H particularly sensitive to
these recent policy changes. Because over half of the
system's operating revenue stems from public
insurance reimbursement, inclusive of both Medicaid
and Medicare and supplemental Medicaid payments, H+H
receives operating subsidies from the City's coffers-
almost \$3 billion in 2025, or 28 percent of its
total budget. IBO's report details H+H's extensive
network of sites, centers, clinics, and other
services such as Correctional Health Services for

individuals in Department of Correction custody. H+H also administers insurance through MetroPlus and provides health care access for New Yorkers who do not qualify for and are unable to afford insurance, NYC Care. Because H+H's mandate is to serve all New Yorkers regardless of ability to pay, the decline in the size of the uninsured population will reduce revenues, raising questions as to how the City and State may be able to respond. In the past, such financial challenges have sometimes been offset by City intervention, or in the case of the COVID-19 pandemic, federal stimulus funding. The State and City may choose to either insure or otherwise pay for medical care, for example through programs like NYC Care, but the flexibility to do so may depend on the scale of all the federal cuts that may simultaneously impact multiple different areas. Beyond the implications for direct funding, IBO's report notes that economic activity may also be affected as employees or contractors potentially lose their jobs as these systems are forced to downsize. Most importantly, there are potentially devastating impacts on health outcomes for individuals who may be forced to forego primary or emergency care, or who

3 are unable to afford necessary medication. IBO will
4 continue to monitor federal changes that have local
5 impacts. Thank you for the opportunity to testify,
6 and we're happy to answer questions.

7 CHAIRPERSON RESTLER: Thank you.

8 ELISABETH WYNN: Good afternoon Chairs
9 Restler, Narcisse, Ayala, and other members of the
10 New York City Council. My name is Elisabeth Wynn.
11 I'm the Executive Vice President for Health Economics
12 and Finance at the Greater New York Hospital
13 Association. We proudly represent all New York City
14 hospitals, both not-for-profit as well as public, as
15 well as hospitals throughout New York State, New
16 Jersey, Connecticut, and Rhode Island. The
17 consequences of the One Big Beautiful Bill or HR1 are
18 especially severe in New York. As has been outlined,
19 1.5 million New Yorkers are expected to lose their
20 insurance coverage, and we estimate an \$8 billion
21 direct revenue impact on our hospitals, and this
22 comes from decreased reimbursements and increased
23 uncompensated care costs, as well as Medicaid cuts
24 that are expected to flow through from the state.
25 These come at a time when New York's hospitals are
already struggling. In 2023, 60 percent of New

York's hospitals experienced negative operating margins, and across the state about 75 hospitals are receiving financial subsidies just to keep their doors open, including at least 25 in New York City. We estimate that as a result of the changes in HR1, 34,000 hospital jobs will be at risk, and these economic impacts will ripple through the economy, potentially impacting another 29,000 jobs outside of the hospitals, and a loss of \$14.4 billion in lost economic impact throughout the state. Unlike most other states, the impact on New York is expected to be most immediate. There are two provisions that are taking effect essentially today. The first is the MCO tax, and its sunset. The MCO tax was passed as part of this year's budget and it allowed for critical investments in New York's Medicaid program, including for hospitals. Under HR1, the administration, the Trump administration, is permitted to provide up to a three-year transition for these taxes going away. We are currently strenuously advocating for that at the federal level and are looking for that flexibility. The second concerning and immediate impact is on New York's Essential Plan, and that's been mentioned before as well. While Geater New York's preference

3 would be for this to be delayed legislatively-- and
4 we're actively working with leaders Schumer and
5 Jeffries, as well as the Republican delegation
6 members to see that happen as part of the upcoming
7 budget discussions in New York. Last week, Governor
8 Hochul did announce some changes to preserve coverage
9 for 1.3--

10 CHAIRPERSON RESTLER: [interposing] Feel
11 free to take another couple minutes. I think your
12 testimony is especially important today.

13 ELISABETH WYNN: I'm sorry?

14 CHAIRPERSON RESTLER: Feel free to take
15 another couple minutes.

16 ELISABETH WYNN: Okay. Her plan is not
17 without downsides. 450,000 New Yorkers would lose
18 coverage, and we are working with others on some
19 mitigation strategies to try and improve
20 affordability of health insurance for those
21 individuals. Unfortunately, these two provisions are
22 just the beginning of the impacts on New York, our
23 Medicaid beneficiaries, our hospitals, and other
24 health care providers, as well as our health care
25 workers. I hope that you'll join with us in
advocating for changes at the federal level to

1 COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE AND FEDERAL LEGISLATION,
2 COMMITTEE ON GENERAL WELFARE AND COMMITTEE ON HOSPITALS 35

3 preserve essential services for New Yorkers. thank
4 you.

5 CHAIRPERSON RESTLER: Thank you so much.
6 We'll begin with Chair Narcisse, and if members have
7 questions they'd like to ask, just let us know. And
8 I do want to thank Council Member Cabán for joining
9 us and Council Member Brewer. And we have Council
10 Member Moya online.

11 CHAIRPERSON NARCISSE: This is
12 heartbreaking for me to even to ask the question. We
13 already know the hospitals that we're dealing with
14 right now, they cannot even function as we speak
15 right now. With the cuts that going on right now
16 from the federal level-- you may-- you may answer,
17 you can choose not to answer-- how many hospital you
18 think that we can, I mean, that will be closed within
19 the next five years or so just randomly.

20 ELISABETH WYNN: Yeah, it's unavoidable
21 that there will be hospital closures in New York.

22 CHAIRPERSON NARCISSE: Patient-- I mean,
23 we estimated for New Yorkers who will lose health
24 care coverage was roughly 1.5 million statewide,
25 right? Do you have any estimate for the number of
resident in New York City? Do we have the statistic?

3 I don't want to keep on pushing. Because all we here-
4 - just like pushing to know where we're at. We wish
5 that those others were here, but they're not here to
6 ask them, but from your own research.

7 ELISABETH WYNN: So, in general, New York
8 City is expected to receive about half of the
9 statewide impact, but the Essential Plan changes, you
10 know, are particularly damaging in New York City,
11 given the population that they affect. So that is a
12 particularly concerning change.

13 CHAIRPERSON NARCISSE: So, how many-- in
14 particular, how many patient in New York City will be
15 kicked-- I think you gave the number already, but can
16 you repeat that again? How many-- how many patients
17 in New York City will be kicked off of the New York
18 State Essential Plan and transition over the Medicaid
19 program now?

20 ELISABETH WYNN: So, under-- last week,
21 the Governor put forward a plan that would actually
22 preserve Essential Plan coverage for about 1.3
23 million New Yorkers. That's the statewide number
24 with about 450,000 losing their coverage. And her
25 plan is really an attempt to mitigate the worst
impacts of HR1 on New York. That plan does require

3 federal approval, but it would allow New York State
4 to access about \$10 billion in what we call the Basic
5 Health Plan Trust Fund. That was a fund that was
6 accumulated since 2016 in federal funding. It can
7 only be used in New York for the purposes of
8 providing Essential Plan coverage, and so you know,
9 that is kind of the next step is to try and overtake
10 some of the movement out of the plan into Medicaid.
11 So that's the current effort, but as I said, you
12 know, we'd really like to see a federal delay in that
13 provision for at least three years to give the state
14 to plan as not only from the state, but the plan for
15 the insurance changes and for New Yorkers as well to
16 have a-- kind of a glide path to ensure that coverage
17 is sustained.

18 CHAIRPERSON NARCISSE: And we know some
19 of them that are going to be off Essential Plan will
20 not be eligible to get any other plan, right?

21 ELISABETH WYNN: That's correct. Well,
22 the 450,000 that would lose eligibility under the
23 Essential Plan, if-- assuming that CMS approves the
24 movement back to the Basic Health Plan, they will be
25 still eligible for ACA tax credits and for ACA
marketplace coverage, but we are very concerned about

3 the affordability of those plans for individuals at
4 that income level.

5 CHAIRPERSON NARCISSE: You know, it's
6 creating such an uneasy feeling for me to know so
7 many folks will be without insurance in our city of
8 New York, and coming out of COVID, COVID is not kind
9 of a history in the past, it's still present, by the
10 way. So many folks still having COVID around us.
11 Difficult. Committee-- how have hospital
12 administration been communicating with hospital
13 staff? Are you aware how they been communicating
14 about the uncertainty surrounding this budget? Are
15 we having those conversations?

16 ELISABETH WYNN: Yeah. So, you know, to--
17 - the hospital management has been very focused on
18 trying to get their arms around the impacts. As you
19 know, we just focused on two of the provision here,
20 but there are another probably half a dozen that I've
21 outlined in my testimony, including, you know, direct
22 cuts to safety net hospitals. As was mentioned
23 earlier by my earlier-- by my fellow panelists,
24 there's also the Medicaid dish cuts that are coming
25 down the pipe that would hit New York City hospitals.
So we've been trying to get our arms around

3 quantifying it, and then we are working actively on
4 communication strategies to really educate our
5 workers, but also our communities about the impacts
6 of these cuts, and forums like this are obviously
7 very important for getting that message out.

8 CHAIRPERSON NARCISSE: By any chance do
9 you know how have H+H administrators been
10 communicating with patients about potential changes
11 to their insurance eligibility? Like, for instance,
12 SNAP, CHIP-- how it's going to valuable to our folks
13 in New York City and any health-related impacts of--
14 I don't want to say Big Beautiful Bill, because we
15 damn know that is not beautiful for any one of us.

16 ELISABETH WYNN: We call it HR1.

17 CHAIRPERSON NARCISSE: So, HR1.

18 ELISABETH WYNN: HR1. Yeah, I can't
19 speak on behalf of any specific hospital. I will say
20 that Greater New York in working with the 1199 SEIU
21 through our joint Health Care Education Project has
22 been doing a lot of community forums, and putting
23 together advertising campaigns and really public
24 messaging about the devastating impacts of these
25 cuts. And so we will continue to try and amplify
those messages in the community.

3 CHAIRPERSON NARCISSE: Mental health has
4 been a real situation for us. Now, we're not going to
5 have insurance to even get people to certain places
6 to get their health care addressed. So, we had
7 behavioral health, right, the B-HEARD. This program
8 been assisting a lot of folks, right? This program
9 was launched by the City as a pilot program in the
10 spring of 2021. It employs social workers who are
11 affiliated with H+H. This program has received a
12 claim from a wide swath of the community and has been
13 seen as an effective intervention for non-violent
14 individuals experiencing a mental health emergency.
15 Although there have been calls for B-HEARD to be
16 extended to more or all city police precincts-- I
17 advocate for my 69 precinct, too. Will such
18 expansion be possible if we have all those federal
19 cuts? What is your thought process around that?

20 ELISABETH WYNN: Yeah, it will come down
21 to where do we find the financial resources, right,
22 and priorities. Ensuring that New Yorkers have
23 access to mental health is certainly a priority of
24 the hospital industry, so would like to work with you
25 on that.

3 SARITA SUBRAMANIAN: I just want to note
4 that IBO is doing a study on B-HEARD, looking at the
5 rollout as well as, you know, how that is differed by
6 different precincts that have had the program,
7 recognizing the fact that the citywide expansion was,
8 you know, halted. And so I think one thing to also
9 keep in mind is the supply of social workers and how
10 that relates to the funding level of the program and
11 that's something that we are looking at specifically,
12 and also something that we've been thinking about
13 from the perspective of education as well, as there
14 are a lot of social workers in schools.

15 CHAIRPERSON NARCISSE: I have so many
16 question with H+H. I don't want to squeeze you on all
17 of them, because I would rather have them in front of
18 me to ask these questions. So, I'm going to take a
19 break and review all the question that I can ask you
20 that you can help us to figure things out a bit. So,
21 I'm going to pass it back to Chair Restler.

22 CHAIRPERSON RESTLER: Thank you so much,
23 Chair Narcisse, and thank you for your testimony, and
24 it's always good to have a constituent at the witness
25 table. So thank you for being here, Marla. And for
my colleagues who may not be familiar, Marla ran MOCS

for years during the Bloomberg administration, did a phenomenal job and is a great resource for all of us and for the City. I'd like to just begin my questions with Ms. Wynn from Greater New York. So, you mentioned about the announcement that Governor Hochul made last week to reduce eligibility in the Essential Plan which will, you know, allow us to take advantage of this \$10 billion health care trust fund, Essential Plan Trust Fund. Have you begun to model for the 450,000 people who will no longer be eligible for the Essential Plan? What percentage of those individuals are likely to be able to retain access to health care, health insurance?

ELISABETH WYNN: We haven't been able to model that. We do know that before the Essential Plan was expanded to that income group, there are about 70,000-- that's a statewide number, but there were about 70,000 New Yorkers who were purchasing ACA Marketplace coverage at that point. That is still an option, but we are very concerned about the affordability of the premiums for that income level. And so looking at other options, whether that's an-- and I'm just, you know, a buy-in program, other subsidies to build onto the federal subsidies that

3 those individuals are available for and, you know,
4 other programmatic initiatives so that as much
5 coverage as possible can be maintained for that
6 group. I should also mention, you know, the other
7 concern is that the federal enhanced premium tax
8 credits which were extended-- were initially
9 implemented during COVID to expire at the end of the
10 year. So, there's also a congressional effort to get
11 those extended.

12 CHAIRPERSON RESTLER: Yeah, indeed there
13 are. And lots of other open questions about DISH
14 and state direct payments and other critical
15 resources that are at risk. From-- you know, we've
16 seen different reports from DOB and from the
17 Comptroller's Office about the likely gaps in
18 Medicaid funding as a result of the Big Beautiful
19 Bill. Does Greater New York have an estimate on the
20 impact in the state budget?

21 ELISABETH WYNN: The-- before the
22 Essential Plan changes last week, we had estimated
23 about \$6 billion in direct reduced federal funding.
24 So, you know, with the Governor's plan that would be
25 reduced somewhat, but that doesn't include, you know,
some of the SNAP changes or other--

3 CHAIRPERSON RESTLER: [interposing] Right.

4 ELISABETH WYNN: changes that were
5 included in HR1. That was just the direct Medicaid
6 impacts that we were able to look at.

7 CHAIRPERSON RESTLER: If CMS approved
8 these changes-- this modification to the Essential
9 Plan, are you optimistic that this can give us a soft
10 landing through the next two to three years?

11 ELISABETH WYNN: This-- my understanding
12 is the state's estimate is that it would give us
13 until about 2029, but then you'd hit--

14 CHAIRPERSON RESTLER: [interposing] A
15 cliff.

16 ELISABETH WYNN: you know, another cliff,
17 right? So, that is very much--

18 CHAIRPERSON RESTLER: [interposing] And
19 any early--

20 ELISABETH WYNN: our concern, you know,
21 and that's part of the push for a legislative
22 solution or delay.

23 CHAIRPERSON RESTLER: And I know you work
24 with folks across the aisle. Do you have any
25 indication if the Republican members from New York
are going to support this modification to the

3 Essential Plan, and any early indication from CMS'
4 position?

5 ELISABETH WYNN: So, in terms of the
6 delegation, all seven members of the Republican House
7 delegation did sign letters during the HR1 debate,
8 actually looking for a three-year delay in those
9 provision. So, we're very hopeful that they will
10 continue to engage in this issue, and we have early
11 indications that that will occur. We have not yet
12 spoken with the administration about-- with CMS or
13 the administration about the basic health plan
14 change.

15 CHAIRPERSON RESTLER: So, the Governor's
16 estimates are that we're looking at an additional 1.5
17 million people statewide that will be uninsured
18 because of this legislation. Maybe that will be
19 modified slightly from the changes last week. Her
20 previous estimates were 1.5 million. We were hoping
21 to start the hearing today with Health + Hospitals
22 who are the primary health care provider for
23 uninsured New Yorkers, you know, solidly 20 percent
24 plus of the people who visit Health + Hospitals each
25 day don't have health insurance. But with this
significant increase in the number of uninsured

3 statewide, what is Greater New York planning to do to
4 help step up and ensure that people have access to
5 the care that they need?

6 ELISABETH WYNN: So, first of all, we are
7 working on initiatives to try and help mitigate some
8 for the estimated-- so, the Governor had estimated
9 1.2 million losing insurance as a result of the
10 Medicaid eligibility changes, and that included the
11 work requirements as well as more frequent
12 eligibility checks. We are actively working on
13 strategies to really work with not only our patients,
14 but with community organizations as well on trying to
15 make sure that, you know, to the extent possible
16 patients are able to comply with those new
17 requirements, that they're educated about them,
18 right? I mean, part of the challenge is just getting
19 the word out about these changes, and so really
20 working with individuals to try and maintain their
21 coverage as best as possible. So, that, I would say,
22 is the first thing. The second thing is hospitals
23 are open 24/7. We take all patients regardless of
24 insurance, and we will continue to do so in the
25 future, but you know, there will be a financial
downstream impact that we will need to grapple with.

3 CHAIRPERSON RESTLER: I think we all hear
4 stories about the people who are-- the patients who
5 were shifted from a voluntary hospital to a public
6 hospital when they lack insurance. So, it's
7 imperative to me, and I think the Council as a whole
8 that we want to see every voluntary hospital step up
9 and do more to help fill this gap. This is a really
10 dark and scary time for many New Yorkers, especially
11 immigrant New Yorkers. You testified, too, that
12 you're modeling anticipates 34,000 jobs lost in the
13 health care sector and 29,000 other jobs that would
14 be lost as reverberations in the economy play out.
15 Could you help us understand that 34,000 figure? How
16 does-- what kind of health care jobs are we at risk
17 of losing?

18 ELISABETH WYNN: Yeah, so there's a
19 national statistical model called In-Plan [sic]-- It
20 was actually started in the U.S. Forestry Service--
21 that allows planners-- I don't know if IBO uses it.
22 Okay. We've used it for years to help estimate and
23 understand the economic impacts of different policy
24 changes, and that could be either positive or
25 negative, right, generating new jobs or losing jobs.
And if you put \$8 billion-- you know, the estimated

3 \$8 billion impact into that model, it does generate
4 that 40,000 estimated job loss. You know,
5 unfortunately that will-- you know, it will include
6 front line workers, management. I mean, there's no
7 title within an organization that can be safe if
8 it's, you know, a seven percent-- that \$8 billion
9 represents seven percent of our operating revenues,
10 not Medicaid, but overall operating revenues. But
11 that's the genesis of the--

12 CHAIRPERSON RESTLER: [interposing] We
13 hear often as local Council Members from safety net
14 hospitals that are struggling that are dependent on
15 state support. You mentioned 25-odd hospitals in New
16 York City that receive additional state subsidy, you
17 know, above and beyond the services they provide, or
18 the reimbursement for the services they provide.
19 There are a number of hospitals that are we are very
20 concerned about their health and stability. You
21 know, in this bill they created a rural hospital
22 fund. I didn't hear about an urban hospital fund. In
23 your modeling, have you begun to look at a hospital
24 by hospital or health system by health system basis
25 to ascertain who's most vulnerable? What are service
areas that are at most risk of elimination? What

3 hospitals are at greatest risk of closure? Is there
4 any more insight that you can share with us so that
5 we can begin to plan and prepare and advocate for
6 those safety net institutions?

7 ELISABETH WYNN: Yeah, well, I think you,
8 you know, you just gave the answer, right, which is
9 all hospitals will be impacted by these changes, the
10 safety net hospitals that have the highest
11 percentages of Medicaid and Essential Plan enrollees
12 will get-- will have the most direct impact. And so
13 we are very concerned about them. They are also
14 subject to the limit on state-directed payments.
15 That is the program that New York State as well as
16 New York City have used to help fund safety net
17 hospitals and provide that additional financial
18 support. And so that's essentially capped now for
19 the next couple of years, at least that vehicle. So,
20 we'll need to try and identify some alternative
21 funding supports that can be used to backfill any
22 losses. That's the population that's most
23 concerning. But it is-- you know, it will affect all
24 hospitals and all New Yorkers.

25 CHAIRPERSON RESTLER: And you know, we
only have one congressman from New York City who's

3 a member of the Republican Party who voted for this
4 legislation, but have you done any particular
5 modeling on Staten Island College Hospital on Rumsy
6 [sic] to understand just how devastating this
7 legislation will be for the hospitals that serve
8 congressman Maliotakis' constituents?

9 ELISABETH WYNN: We've shared some of
10 that information with the hospitals for them to, you
11 know, pass that information along. I know that, you
12 know, Richmond University Hospital is one of the
13 safety net hospitals that receives state-directed
14 payments. And so they are of particular concern for
15 us.

16 CHAIRPERSON RESTLER: Okay. Last
17 question I would love to ask, and I'll pass it to a
18 couple colleagues, is around Albany. What are your--
19 I know that you've spoken today and previously to
20 some of the federal advocacy that's ongoing to try to
21 soften the blow of this devastating legislation, but
22 as we look to the budget cycle ahead, what are your
23 top priorities for this upcoming session and budget,
24 and for Council Members who are most invested and
25 concerned about the stability of our safety net
hospitals? What do you think should be the key

3 priorities to help them stabilize and avoid closure
4 and service reductions?

5 ELISABETH WYNN: Yeah. So really
6 piggybacking off of our federal advocacy focused on
7 trying to stem the impacts of the loss of the managed
8 MCO tax, right, and that provides direct support for
9 hospitals. There was a 10 percent outpatient rate
10 increase that went into effect this year. There's
11 also supposed to be a new quality pool and \$300
12 million in operating support for safety net hospitals
13 through what's called a safety net transformation
14 fund. All of those investments are critically
15 important, and to the extent there's a loss of
16 federal funding, it'll be a priority for us seeing
17 Albany continue those. And so really, you know,
18 trying to essentially backfill any federal reductions
19 and try and mitigate the impact on New York.

20 CHAIRPERSON RESTLER: Okay. One more
21 question from Chair Narcisse. Then we'll go to
22 Council Member Brewer, Council Member Avilés, and
23 then Council Member Hanif.

24 CHAIRPERSON NARCISSE: Okay. While we're
25 on the MCOs-- HR1 rescinded federal authorization for
managed care organization tax contribution which are

3 tax contributions that New York uses to fund a
4 portion of the state Medicaid program. In the past,
5 roughly \$1.6 billion in funding was derived from this
6 MCO tax contribution annually. Now that this program
7 authorization has been rescinded, how will this
8 impact safety net hospital losses?

9 ELISABETH WYNN: Yeah--

10 CHAIRPERSON NARCISSE: [interposing] The
11 budget-- do you have any estimate by any chance? My
12 question is do you have any estimate that for how the
13 state will cover these losses?

14 ELISABETH WYNN: Yeah. So, I mean, that
15 is-- that's exactly the concern, right? So, as I
16 just mentioned it's about, you know,-- the MCO tax
17 did provide a 10 percent rate increase on hospital
18 outpatient services which is really critical for
19 addressing the Medicaid under payments that New
20 Yorkers face and that is particularly true on the
21 outpatient side, and there is also \$300 million in
22 operating funding to help partner safety net
23 hospitals with stronger partners, whether they be
24 health systems or payers or others, and really put
25 them on a more financially sustainable path. Those
investments were critically needed, and we, you know,

3 are very focused on making sure that they are
4 sustained. Our preference would be for the Trump
5 administration to allow New York to keep the tax
6 revenues for the next three years, give us a glide
7 path. So that's the first push and, you know, part
8 of our focus in Washington right now.

9 CHAIRPERSON NARCISSE: The power's in
10 Washington. What specific services-- what specific
11 services or department that you feel like since we're
12 going to hit hard-- what are the services that we're
13 going to lose like in the forefront? Do you by any
14 chance--

15 ELISABETH WYNN: [interposing] Yeah, I
16 mean, historically clinic services and behavioral
17 health have usually, you know, kind of rise to the
18 top unfortunately when hospitals are looking at
19 service closures, and that's due to the fact of the,
20 you know, very severe underpayments for those
21 services. So that is a concern.

22 CHAIRPERSON NARCISSE: Thank you. We
23 have heard from staff that attrition is already high
24 due to low pay and high workloads, right. Do you
25 think cuts will add to that?

3 ELISABETH WYNN: Cuts will be, you know,
4 born out of the impact of HR1, right? We're all
5 grappling with the fallout from the bill and doing
6 our best to try and minimize the impact on New
7 Yorkers whether it's our patients or our workers.

8 CHAIRPERSON NARCISSE: It's unfortunate,
9 because the nurses are complaining a lot. They over
10 work. The workload is killing them, and now we have
11 this, and I'm very concerned that whenever we're
12 losing services-- usually in the Black communities,
13 maternal health is a problem for us. Mental health
14 is a problem for us. With cuts of this magnitude,
15 what steps can hospitals take to retain skilled
16 nurses, doctors? I'm asking you a hard question. How
17 we going to hold them? What are your
18 recommendations--

19 ELISABETH WYNN: We're going to do--

20 CHAIRPERSON NARCISSE: [interposing] if
21 you have any?

22 ELISABETH WYNN: We are going to do our
23 best, yeah. We're are going to do our best.

24 CHAIRPERSON NARCISSE: Thank you.

25 ELISABETH WYNN: This actually-- I mean,
attrition is actually very expensive for hospitals,

3 right, because you have to find new staff, and it is
4 definitely in our best interest to try and preserve
5 and maintain as much staff as, you know, as we
6 possibly can. Retention is important to us.

7 CHAIRPERSON NARCISSE: Thank you. Chair?

8 CHAIRPERSON RESTLER: thank you so much,
9 Chair. We'll go to Council Member Brewer and then
10 Council Member Avilés, then Council Member Hanif.

11 COUNCIL MEMBER BREWER: thank you very
12 much. Couple questions. First of all, from the
13 Mayor's Office not showing up, I just want to point
14 out, I live with a lot of foster care kids and a lot
15 of migrants. They're in my house every single day,
16 and I want to say the City does a lot for them, and
17 yet, we never-- they should show up and tell us what
18 they have doing right. I could make a long list for
19 them. And then of course, all the things that
20 they're not doing. But just-- hello, City, you
21 should at least be here to say there's a lot of good
22 things that you're doing, but hello, you should show
23 up. Number two, having been the person in Washington
24 for Mayor Dinkins, I am also wanting to know the
25 question for the Mayor's Office in Washington called
Federal Affairs, what groups do you work with in

3 D.C., because I know in some cases you're not
4 working with all the groups that you could work with.
5 Happen to know that for a fact. So just a couple of
6 comments along those lines. When--

7 CHAIRPERSON RESTLER: [interposing] And
8 Council Member Brewer, just for your awareness, we
9 did invite the Office of Federal Affairs to testify--

10 COUNCIL MEMBER BREWER: [interposing] Oh,
11 I know.

12 CHAIRPERSON RESTLER: specifically.

13 COUNCIL MEMBER BREWER: I know. I know. I
14 listened to you earlier, sir. So, I was on-- I'm
15 aware of it. I'm just point out what they could have
16 talked about. The issue with WIN and to the credit
17 of Christine Quinn talks about taxing the rich. I
18 must admit I don't know how else we get some of this
19 funding. So I wanted to know IBO's position on that,
20 whether that's something that you think makes sense,
21 and then second for the hospitals, I know this is a
22 small program, but I love B-HEARD, and I want to know
23 would that be one of the things that would have to be
24 cut, and the same thing with school-based health
25 care. Those are my questions. So, tax the rich, B-
HEARD, and school-based.

3 MARLA SIMPSON: Council Member, as you
4 know, IBO does not specifically take a position on
5 changs to tax levels here in the City. We are
6 obviously looking at as we do every year the
7 composition of the City's revenue base and including
8 all the tax sources, particularly in connection with
9 the November Plan. We will report on trends in that
10 area. We don't have specific recommendations to
11 make, but certainly I'll ask my colleague to speak to
12 the issues on B-HEARD and some of the other programs.

13 COUNCIL MEMBER BREWER: Okay, thank you.

14 SARITA SUBRAMANIAN: Yeah. As I
15 mentioned before, IBO does have a report that we're
16 in the process of finishing up. Looking at the
17 rollout of B-HEARD, looking at the increased call
18 volume that has been processed by those teams, and
19 also thinking about, you know, operationally the
20 composition of teams as well as the capacity to staff
21 up the program if it's considered for further
22 expansion. So, that's something that we're
23 definitely tracking very closely. We reported on the
24 cuts to B-HEARD in the prior year through our PEG
25 reports. So, definitely an issue that we're tracking
closely.

3 COUNCIL MEMBER BREWER: And school-based
4 health care, is that something also?

5 SARITA SUBRAMANIAN: Yeah. So, we
6 actually are also looking at school-based health
7 clinics, and we have a separate analysis looking at
8 the services that those health clinics have provided
9 to students. And so that's something we're also
10 tracking really closely.

11 COUNCIL MEMBER BREWER: Alright, thank
12 you.

13 CHAIRPERSON RESTLER: Council Member
14 Avilés.

15 COUNCIL MEMBER AVILÉS: Thank you, Chair.
16 Alright. Won't do that again. Thank you so much,
17 Chairs, for hosting this meeting. I just want to echo
18 how infuriating it is to not have anyone from the
19 administration sit here, and this is a topic that we
20 have been hammering for many, many months since the
21 Trump administration and have been met with silence,
22 lack of plans, and I dare say utter incompetence
23 while gaslighting New Yorkers and telling them they
24 actually care about working class people. We will
25 remember shortly. But I want to thank you all for
your work and being here. I'd love to know if you

could speak a little bit about particularly from IBO's perspective-- actually both of you. First, if you could identify a little bit more specifically impacts on youth and children, and then I would like to hear a little bit more from IBO specifically around NYCHA, an entity we've studied much about both management problems, funding problems, but we are in a critical state. And so if you could talk a little bit more about what you assess those impacts would look like and then talk about the youth and families.

SARITA SUBRAMANIAN: Sure. So, I'll start with youth and families. That's something that we are looking very closely at. There is obviously Medicaid funding that the Department of Education receives to serve students with disabilities, and that's something that we've been tracking for, you know, many years, and that revenue has been declining over time. It was closer to about \$100 million and it's a little bit-- actually, it's north of \$100 million at some point. So, and in terms of children and families, for sure access to health care, as I mentioned. You know, school-based health clinics have played in a really critical role for students who don't have access to health care otherwise, and

3 that's an area that we're-- like I said, we requested
4 from the state. And so we're looking into the number
5 of students that have gone to school-based health
6 clinics to receive different services. That's
7 something that we're tracking. As well as access to
8 food. I mean, that's something that we're closely
9 tracking as well. The cuts to the USDA that have
10 happened, as well as the FEMA-related food money,
11 that putting a lot of stress on food pantries that a
12 lot of New Yorkers rely on. So, you know, some of
13 those cuts have been put on hold and others have been
14 cut outright. So that's definitely something we're
15 also tracking.

16 COUNCIL MEMBER AVILÉS: In the data, do
17 you have any specific data around children in
18 particular, impacts on children in particular,
19 outside of just school?

20 SARITA SUBRAMANIAN: I don't think off
21 the top of my head I can pinpoint something specific
22 to children, but that's something that we'll continue
23 to look for.

24 MARLA SIMPSON: As we look in some of
25 these areas, and I think the one my colleague just
referred to in the area of food security, I think

3 whenever we look at a topic like that and we would
4 lay out what the impacts are-- in this case, coming
5 from multiple federal actions including at the agency
6 level separate from the bill, I think one of the
7 things we could take as a note from you all is the
8 idea that-- well, even if we can use other data, we
9 should be able to give a general picture on who the
10 clients of that program are, who is being served
11 currently, and therefore who the risk-- where the
12 risk levels will fall. And we take your point that
13 obviously while we care about all New Yorkers, the
14 services to the youngest New Yorkers are very
15 critical.

16 SARITA SUBRAMANIAN: I will add-- it just
17 came to mind, because it just recently happened. But
18 we are trying to get a better understanding of what
19 the impact of the DOE not receiving the super grantee
20 status for Head Start is, whether that's going to
21 mean a shift-- you know, a lot of-- there are
22 providers that contract directly with the federal
23 government, so we're also trying to get an
24 understanding of whether those were also, you know,
25 cancelled or not awarded. So, in particular, I think

3 around Head Start is where we're currently trying to
4 get answers.

5 COUNCIL MEMBER AVILÉS: Could you speak
6 to a little bit about public housing impacts?

7 SARITA SUBRAMANIAN: Yes, we do have
8 another report in our series that's going to be
9 focusing on NYCHA in particular. While so far we
10 haven't-- we don't-- there haven't been any cuts
11 directly impacting NYCHA, but that's something that
12 we are definitely tracking, because they rely on
13 funds, especially for the capital improvements that
14 are so needed in NYCHA facilities. So, among-- you
15 know, we're also tracking HPD as well, because that's
16 another where, you know, 40 percent of the operating
17 budget is federally funded.

18 COUNCIL MEMBER AVILÉS: Thank you. Thank
19 you so much. Thank you, Chairs.

20 CHAIRPERSON RESTLER: Thank you. Council
21 Member Hanif?

22 COUNCIL MEMBER HANIF: Thank you. The
23 Mayor's office not being here is just cruel,
24 something that's been a pattern consistently with
25 this administration. I thank you all for joining us
and just all of the data and analysis you've

3 provided. I want to start by sharing that, you know,
4 I've had Lupus since I was 17, and it was a very
5 tough disease to explain to my family who are limited
6 English proficient, then to understand it myself.
7 However, I've navigated our city's very complex
8 health care system over the last 17 years, and yeah,
9 it's not perfect, and the advocacy I've done for
10 myself and others has brought me here. But I'd like
11 to know what do these cuts mean for people who need
12 regular care and long-term care and access to
13 specialists?

14 ELISABETH WYNN: That's a very good
15 question. You know, the challenge for health care
16 providers will be doing what we're doing today with
17 less funding, and how do we stretch already very thin
18 resources to ensure that patients continue to have
19 access, and that we address challenges with care
20 coordination which, you know, exists today in our
21 system. And you know, we're-- we haven't found the
22 perfect solutions yet, and having less resources is
23 certainly not going to make it better.

24 COUNCIL MEMBER HANIF: Yeah, I'm very
25 anxious. I'm very worried. Not for myself, but
trying to think of if I was 17 right now and had to

3 navigate Lupus from the beginning, I would feel
4 really crushed. I'm fortunate to understand English,
5 navigate our transit system and-- but for anyone who
6 I think would be at the start of their treatment
7 process or diagnosis-- and many times illnesses like
8 Lupus are misdiagnosed or not diagnosed at all is a
9 very scary prospect to think about.

10 MARLA SIMPSON: Council Member,--

11 COUNCIL MEMBER HANIF: [interposing]

12 Yeah.

13 MARLA SIMPSON: just to add a note. One
14 of the reasons why IBO's reports that we're working
15 on for this fall are dealing with topics that are a
16 little broader than just the contents of the bill is
17 that there are these regulatory changes that are
18 accompanying programs, both Medicaid and SNAP my
19 colleague referred to, where we're looking at things
20 like work requirements. Now, work requirements in
21 particular can be very difficult to navigate,
22 particularly very difficult to navigate by persons
23 who are suffering from chronic conditions, and
24 obviously in this economy and this jobs market,
25 particularly difficult to navigate for everyone, but
that's one of the reasons why we're looking at

2 regulatory changes in addition to just fall out
3 budget cuts.

4 COUNCIL MEMBER HANIF: I really appreciate
5 that. want to know what steps are being taken to
6 ensure that the Brooklyn, Queens, and the Bronx
7 hospitals get equitable resources compared to
8 Manhattan? And my final question, what preventive
9 health measures will be taken to reduce emergency
10 room visits? Are we going to see a rise in urgent
11 cares or kind of care systems that are cheap but not
12 where folks should be getting care from? Would love
13 to just hear if there's any thoughts or any anxieties
14 around that.

15 ELISABETH WYNN: Yeah, the-- as we
16 discussed earlier, the impact on the safety net
17 hospitals is a particular concern of ours. Not only
18 are they going to be grappling with the changes in
19 coverage from the Essential Plan reimbursement
20 changes, you know, higher rates of uninsured, but
21 they are also subject to the freeze on what we call
22 state-directed payments, but that is the vehicles the
23 state uses to provide financial subsidies for them.
24 The-- you know, we understand that New York's program
25 is likely to get what we call a temporary

3 grandfathering, but essentially allowing them to
4 continue to fund the same level of resources that
5 they're receiving today until 2028, but then after
6 that, those under HR1, they will phase down. The
7 subsidies will phase down to the Medicare rate. In
8 New York, you know, we estimate that New York, that
9 Medicare covers about 85 percent of cost. So that
10 will be-- that's where our, you know, billion dollar
11 impact-- it's not just for the voluntary hospitals,
12 but also estimated impact for H+H and some of the
13 other public hospitals. So that is, you know, very
14 much a concern, and we're going to have to get really
15 creative on finding additional funding solutions and
16 ways of providing resources for those hospitals.

17 COUNCIL MEMBER HANIF: And then on the
18 bit around like urgent cares or reducing ER visits.

19 ELISABETH WYNN: So, you know, at the--
20 the reduced funding and less insurance, right, as New
21 York's uninsured rate-- we have one of the lowest
22 uninsured rates nationally at about five percent. As
23 that creeps back up, individuals will lose access to
24 their regular sources of care, and that's where we
25 usually see rises in emergency room visits, and it's

3 really-- you know, at this point it seems unavoidable
4 as a result of the changes in HR1.

5 COUNCIL MEMBER HANIF: Thank you. Thank
6 you, Chair.

7 CHAIRPERSON RESTLER: Thank you so much
8 to this panel. We really appreciate you joining us
9 and thank you for the-- and I will just make a quick
10 plug. IBO was kind enough to share with me the
11 advanced draft of their H+H kind of fiscal overview
12 and it's really good. It was really insightful, and
13 I really enjoyed it. So, thank you for sharing it. I
14 encourage everyone else to take a look at it when
15 it's released later this week. Thank you all.

16 Appreciate your time. The next panel we'll have up
17 is Michael Kinnucan from the Fiscal Policy Institute,
18 Jessica Zhang from 32BJ, Tori Newman Campbell from
19 1199 SEIU, and Chad Shearer from the United Hospital
20 Fund. You'll each have three minutes to testify and
21 feel free to testify in whatever order you are so
22 moved. Whoever wants to go first.

23 MICHAEL KINNUCAN: Alright, I'll start.
24 We can just go in order. Thank you for inviting me.
25 My name is Michael Kinnucan. I'm the Health Policy
Director at the Fiscal Policy Institute. The

Medicaid cuts signed into law by President Trump this summer will harm patients and squeeze public budgets across the country, but New York City's health care system is uniquely vulnerable. Approximately 3.5 million city residents receive health insurance through Medicaid and the Essential Plan. Hundreds of thousands of these people may face loss of coverage due to the reconciliation bill. The city's uninsured rate may more than double as the full effects of the bill are phased in over the next two years.

Meanwhile, half a million undocumented city residents, the majority of whom are already ineligible for Medicaid in the Essential Plan will face further obstacles to obtaining health care as the providers that treat them are threatened with defunding and fear of deportation makes them hesitant to seek treatment. To meet these challenges and ensure access to care, the City will need to rely on safety net health care providers and especially on New York City Health + Hospitals, but H+H faces several looming threats as described in the previous panel. Meeting these threats will be challenging, but failure is not an option. Our city can and must guarantee high-quality health care to all residents.

In responding to these multiple threats, city policy makers should keep several principles in mind.

First, we must invest in primary care. As New Yorkers become uninsured, many will lose access to primary and preventive care and be forced to seek treatment through hospital emergency rooms. That's bad for patients, providers and taxpayers. The city should instead invest in primary care through H+H community clinics, school-based health centers and other sites. We should also explore telehealth and anonymous clinics to ensure that immigrants have access to care. Second, we should invest in our public provider system. New York City is better placed than most cities to respond flexibly and creatively to health care costs because we are blessed with the largest and best public hospital system in the nation. As we ask more of H+H in the next few years, the city and state may need to invest more in subsidizing the system. That investment is worth it. Finally, private hospitals must contribute. New York's hospital system is separate and unequal that some nonprofit hospital systems bringing in hundreds of millions of dollars a year in operating income while other facilities including H+H

3 struggle. The City should explore ways to
4 redistribute funding from wealthy hospitals to public
5 and safety net institutions to manage this crisis.
6 Thank you.

7 CHAIRPERSON RESTLER: Thank you.

8 JESSICA ZHANG: Hello. Thank you for the
9 opportunity to testify on health care affordability
10 issues in the wake of federal budget cuts. My name
11 is Jessica Zhang with the 32BJ health fund. The 32BJ
12 health fund provides health benefits to over 210,000
13 SEIU 32BJ union members and their families using
14 contributions from over 5,000 employers. As a self-
15 funded plan, the price of health services directly
16 impacts our budget and our ability to maintain
17 affordable coverage with no employee premium sharing
18 and low to no deductibles and co-pays for our
19 members. Hospital prices have increased over 100
20 percent over the last 15 years, greatly outpacing
21 inflation and compared to a 50 percent increase for
22 the cost of many other goods such as housing, food,
23 prescription drugs and other medical care. Contrary
24 to the assertion by many hospitals, these price
25 increases cannot be explained by that our quality
labor costs are increasing financial losses on

Medicaid. Instead, rising prices reflect the unchecked market power that New York's largest and wealthiest hospital systems have amassed through consolidation. Let me be clear here that it is the few large and wealthy hospital systems in New York City that are driving these rising costs, not our public and safety net hospitals. We anticipate that these few systems which already sit on billions in total net assets may use the federal cuts to Medicaid as an argument in negotiations with funds like ours to legislators and to the public for why they require higher prices, when in reality the hospitals receiving the highest prices are also those least at risk from federal cuts. To protect health care affordability for all New Yorkers, we cannot leave our health care system vulnerable to this kind of profit-seeking behavior. This is why we thank you for passing Resolution 822 earlier this year, calling on the state to pass the Fair Pricing Act, and we ask for your support in continuing to raise the Fair Pricing Act to state elected officials as a priority for 32BJ health fund participants and other New York City residents. Thank you.

CHAIRPERSON RESTLER: Thank you.

3 CHAD SHEARER: Chair Restler, Chair

4 Narcisse, honorable members of the Council, thank you
5 for the opportunity to testify today. My name is
6 Chad Shearer. I'm Senior Vice President for Policy
7 and Program at United Hospital Fund which is a 145-
8 year-old independent nonprofit organization dedicated
9 to building a more effective and equitable health
10 care system for every New Yorker. Our decades of
11 work in Medicaid are well-known, and I call your
12 attention to our website at UHFny.org for the
13 proceedings of our most recent annual Medicaid
14 conference in July which included a focus on the
15 impacts of HR1. Those impacts take place over an
16 extended period of time and are wide-ranging on
17 Medicaid beneficiaries, the providers that care for
18 them, the state budget, and the broader economy as a
19 whole. Please see my written testimony submitted
20 electronically for the record for more details on
21 those impacts. But I would like to highlight for the
22 most immediate Essential Plan changes that have
23 already been discussed today. Approximately 225,000
24 of the estimated 450,000 impacted are residents of
25 New York City. With my limited time, I'd like to
focus on three ways council might be uniquely

positioned to be part of what should be a broader mitigating force that can help reduce the negative impacts on HR1 on city residents. H+H's NYC Care program will be an important safety net for New Yorkers that do lose coverage, and it's focus on preventive and primary care could help lessen the uncompensated of high-cost emergency and inpatient visits. The program could benefit from additional enrollment resources and could serve more New Yorkers if it were expanded to include federally-qualified health centers that are the other main source besides Health + Hospitals of primary and preventive care for these populations in this city. In 2003, Council passed a health care accountability law, and DOHMH is now publishing annual reports. As we enter a new landscape with increased uncompensated care, these reports could be a valuable way to monitor where the uncompensated care burden is falling and whether hospital systems are meeting their obligations to the communities they serve. Finally, the way to keep as many people covered as possible is to provide them with individual enrollment assistance and to get them through the new redetermination and work requirement red tape. Additional resources to H+H to beef up the

3 financial counselor program. Enhance partnerships
4 between hospitals and health plan facilitated
5 enrollers and community-based organization navigator
6 programs, and expanded use of community health
7 workers to focus on coverage retentions could all be
8 ways to make sure that we keep as many people covered
9 as possible. The impacts of HR1 are indeed a crisis
10 moment, and it's during times of crisis when New
11 Yorkers step up to help those disproportionately
12 impacted. At UHF we look forward to working with the
13 Council and all other players in the ecosystem to
14 rise to this challenge. Thank you.

15 CHAIRPERSON RESTLER: Thank you.

16 TORI NEWMAN CAMPBELL: Good afternoon
17 members of the Council. My name is Tori Newman
18 Campbell, and on behalf of 1199 SEIU, I'd like to
19 first thank the City Council Committees on Government
20 Operations, General Welfare and Hospitals. And I'd
21 like to pull out some pieces from my written
22 testimony that focus on impact that we have not yet
23 talked about or heard today. New York has long-
24 experienced issues of underfunding in our Medicaid
25 system. Currently Medicaid does not reimburse every
full dollar for services. As mentioned earlier, 7.5

3 million New Yorkers rely on Medicaid to health care
4 coverage. Over four million of those are New York
5 City residents. Medicaid covers a significant
6 portion of all health care services across the City,
7 including 50 percent of all emergency visits, 58
8 percent of maternal and newborn care, 59 percent of
9 site care, and 63 percent of mental health and
10 substance abuse care. Our hospitals, nursing homes,
11 and home care services will take a hit from these
12 cuts. A question was asked earlier about the impacts
13 on long-term care. According to the New York state
14 health data, 27 percent of nursing homes in this
15 state are located within the five boroughs. 76
16 percent of the cost of nursing home days in those
17 facilities are all covered by Medicaid funding
18 dollars. There are a total of 28 safety net
19 hospitals located in the city, and many are the only
20 accessible hospitals that many low-income New Yorkers
21 utilize for critical health care services. According
22 to the State Department of Labor in 2021, there were
23 over 213,000 home care workers in this city alone.
24 Medicaid cuts jeopardize home care as an option for
25 the many aging New Yorkers across this city. New
York has the second largest health care economy in

the nation. Over 800,000 people are employed in the City's health care industry, representing 18 percent of our local economy according to the office's-- the New York City Office of Talent and Workforce Development. This bill is projected to cut \$1.5 million from Medicaid across the state. The sharp increase in uninsured people will put a strain on the city's health system when cost of uncompensated care skyrockets. These cuts also undermine efforts that have been made in the fight to get health care workers higher wages, improve staffing and build a strong care workforce. Registered nurses, lab techs, social workers, and Pas are among some of the most difficult positions to recruit and retain in all health care settings throughout New York City. Certified nursing aides, licensed practical nurses, and nurse directors are some of the most difficult positions to retain in our nursing home and assisted living facilities. And following the pandemic, home care workers, personal aides and speech language pathologists are among the most difficult to retain and recruit as well. In addition to this, the attack on immigration will also have extreme negative impacts on the city's health care system. In New

3 York, over 36 percent of all health care workers are
4 immigrants, including 73 percent of all homecare
5 workers. I'll stop there.

6 CHAIRPERSON RESTLER: Thank you. Chair
7 Narcisse, do you want to go first?

8 CHAIRPERSON NARCISSE: I'm glad that you
9 mentioned about Medicaid is not paying 100 percent
10 anyway. And then the reverse part, Medicare used to
11 pay 70-80 percent or 70 percent, and then Medicaid
12 will cover. So, now, with all the statement which is
13 the true statement of our state of when it come to
14 insurance-- so, now, how in your imagination that
15 we'll be able to deal with the City of New York when
16 it come to folks that uninsured? And they, even with
17 the insurance they had, it was a problem. How you
18 see that? How many people you feel like-- because we
19 have a number that we accumulated. But I feel like
20 the number is not the real number yet for me. And
21 since you working for 1199, how we see how many
22 domino effect that we're going to have? How many
23 people will be without insurance for real?

24 TORI NEWMAN CAMPBELL: I believe it was
25 mentioned earlier after the Governor's plan now the
number is about 450,000 people that will be without

3 insurance, and as you mentioned, there are a lot of
4 factors that are not accounted for. So, there are,
5 you know-- how can we determine that those are the
6 only people that would be affected absolutely? I
7 think a big piece of this is there are so many
8 services like psych services, maternal health
9 services, that just aside from general health care
10 are going to be squeezed specifically, and we're
11 going to continue to see, you know, the negative
12 impacts of that on our city. You know, we have some
13 of the highest rates of asthma in the nation,
14 diabetes in the nation--

15 CHAIRPERSON NARCISSE: [interposing] And
16 where are they?

17 TORI NEWMAN CAMPBELL: In New York City,
18 right?

19 CHAIRPERSON NARCISSE: And where usually
20 in New York City?

21 TORI NEWMAN CAMPBELL: In the Bronx,
22 right? In Brooklyn, right? In-- exactly. In
23 communities where a lot of people are low-income, a
24 lot of people of color, and that's going to continue
25 to get exacerbated.

3 CHAIRPERSON NARCISSE: Okay. that goes
4 for you, 32BJ. We talk about preventive care all the
5 time, right? And we could not maintain preventive
6 care in New York City for most. And if we're talking
7 about now the SNAP is gone more likely for so many
8 people, and this is food, this is the basic need of a
9 human body, right? You need food, right? And most
10 folks not going to have food. So, how preventive
11 care correlate with our health, like, the health that
12 we need, the food that we need? Can you kind of wrap
13 it up for me, because if you don't have food, your
14 body cannot actually process? Then you're going to
15 get sick. And then now you don't have no insurance.
16 You cannot go to the doctor. And even when the
17 doctor send you home, you don't have a home, most of
18 us, we don't have a home. So how we see-- because I
19 get so-- this is a real turbulence in our times that
20 we need to address, and I don't even know where to
21 start. This is a wound that's so bad, you don't even
22 know where to start to touch that body. So, what is--
23 - what are you doing actually in 1199, 32BJ, and all
24 of you? What we doing? What can we do as a city to
25 help the most vulnerable New Yorkers that need
insurance, that need food, that need a home, too?

3 TORI NEWMAN CAMPBELL: As you mentioned,
4 food is a part of life. Our homes, having somewhere
5 to live is a part of the whole picture of us as a
6 healthy human being, and when we start seeing
7 resources taken away to ensure people are eating or
8 accessing, you know, a quality place to sleep and lay
9 their head, that is going to have detrimental effects
10 on your health as a whole. And when you add the
11 issue of taking away insurance, right-- we already
12 know people often don't go to their primary doctor.
13 A lot of people go to the emergency room as their
14 primary care. And when you're adding on top of that
15 removing access to healthcare resources, we are going
16 to see more and more people-- they're going to have--
17 they're going to experience a lot of negative impacts
18 on their health. Now, what we can do as a city, I
19 think-- 1199 has taken a lot of time to ensure that
20 we're trying to do education. Greater New York
21 mentioned it earlier. We are working in
22 collaboration with them, and our Health Care
23 Education Project to do a community education so
24 everyone understands the impacts of the bill in ways
25 that they can make sure that their voices are heard
in settings like this, you know, with your elected

3 officials so they know that this is not what we want
4 to see as a city. I think also for us, a lot of
5 conversation has to be had with state elected
6 officials and city elected officials on how we can
7 collaborate to fill those holes in addition to the
8 Governor's plan. For example, I think some revenue
9 raisers, some legislative revenue raisers at the
10 state level might be a good way to try to mitigate
11 some of these health care cuts, and just doing
12 coalition building. So, we are all going to the
13 table together and demanding legislation that can
14 help mitigate these issues.

15 CHAIRPERSON NARCISSE: Anything you want
16 to [inaudible] for 32BJ?

17 JESSICA ZHANG: Yes. So,--

18 CHAIRPERSON NARCISSE: [interposing] By
19 the way, how many folks that you have that insured
20 within the 32BJ right now?

21 JESSICA ZHANG: It's over 210,000 members
22 and their family members. So, our role at the Health
23 Fund is really to focus, be laser-focused on ensuring
24 our members have access to quality health benefit at
25 an affordable cost. That task is not an easy one in
our current health care system and market, because of

3 the lack of any limits on prices or price increases
4 in our health care system. And so, you know, what
5 we're focused on is making folks aware of the cost
6 and the rising cost. You mentioned kind of a lot of
7 other things that we all need to-- like housing,
8 housing costs, food costs to survive. And so our role
9 is really to make sure that health care costs aren't
10 growing beyond the part of the pie that they-- that's
11 required to have good quality care, and so that our--
12 the union can maintain or sustain wage growth that
13 isn't squeezed out by health care costs. I'll just
14 end with one statistic which is in 2004 health care
15 costs made up 17 percent of our member's total
16 compensation package, and in 2022, I believe, that
17 grew to 37 percent. So, we're spending a lot more on
18 health care, and it's kind of squeezing out the
19 ability to afford a lot of other things.

20 CHAIRPERSON NARCISSE: What I have
21 learned, I don't know about you guys, but I have
22 learned holistic approach to address a person, how
23 the housing, the food, and actually doing preventive
24 care, going to do the doctor. In this picture now I
25 don't see how that's going to happen for a lot of us,
right? We talking about basic needs of a body, food.

3 We cannot even do that. I don't know. This is very
4 scary. This is a real turbulence in our life that I
5 even have the answer. I see you holding-- do you
6 have an answer for me? Something that can help.

7 MICHAEL KINNUCAN: I don't have an
8 answer, but I do think there's an opportunity right
9 now to take advantage of the current Medicaid 1115
10 waiver which does provide health-related social need
11 services in the areas of nutrition and housing. It
12 is time-limited, and we know the administration will
13 probably not renew this waiver, but there are
14 financing opportunities out there to support
15 nutrition and housing services in a more integrated
16 approach to meeting the combined physical, behavioral
17 and social needs of existing Medicaid beneficiaries,
18 and we as a city, as a state need to take full
19 advantage of that while those funds are available
20 from the federal government.

21 CHAIRPERSON NARCISSE: Thank you. Like
22 my colleague said, we're losing congressional seats.
23 We're doing-- losing-- we're losing money. We're
24 losing everything. So, I thank you for your work,
25 for your research, and continue fighting for the New

3 Yorkers, the most vulnerable. Thank you. Thank you,
4 Chair.

5 CHAIRPERSON RESTLER: Thank you, Chair
6 Narcisse. Just a few quick questions for me. First,
7 I just want to thank 32BJ for their efforts in
8 reigning in hospital costs, and your leadership has
9 been just incredibly important I think for all New
10 Yorkers, and I'm personally very grateful. I'll
11 start with Chad. I really like the suggestion of
12 expanding NYC Care FQHCs. This was something that
13 was actually discussed when we originally launched
14 the program half a dozen or more, seven, eight years
15 ago now. Have you done any modeling on what the CTL
16 cost would be to FQHCs and how we could think about a
17 planned expansion for the upcoming budget cycle?

18 CHAD SHEARER: We have not done any
19 modeling of that. I think it is something that has
20 been of interest to the Department of Health and
21 Mental Hygiene as they've talked to folks about, you
22 know, how you might expand to federally qualified
23 health centers. You know, it all depends on the
24 total enrollment and how many people are actually
25 going to use the federally qualified health centers
versus the H+H facilities, but it's hard to know

3 without knowing kind of the end [sic] of people that
4 would be utilizing those facilities what the total
5 cost would be.

6 CHAIRPERSON RESTLER: Would love to
7 continue a conversation there, and think ahead to the
8 upcoming budget cycles for how we could try and build
9 something out. Tori, just a couple questions for
10 you. I believe I had read-- it might have been in
11 Michael's writing, that 1199 workers had actually
12 benefited from from the Essential Plan eligibility
13 expansion to 250 percent of the federal poverty
14 level, if I have that right. Do you know how many
15 1199 workers are now potentially at risk of losing
16 their access to the Essential Plan as a result of
17 Governor Hochul's change in policy last week?

18 TORI NEWMAN CAMPBELL: Not off the top of
19 my head, but I could get you a number.

20 CHAIRPERSON RESTLER: Okay. Do you have
21 any insight on this? Or am I making up that you
22 wrote about this previous-- that you mentioned this
23 previously?

24 MICHAEL KINNUCAN: You may be confusing
25 me with Bill Hammond [sic], but no, I don't know.

3 CHAIRPERSON RESTLER: Okay, alright. I'm
4 sorry about that.

5 MICHAEL KINNUCAN: I can--

6 CHAIRPERSON RESTLER: [interposing] Don't
7 be offended.

8 MICHAEL KINNUCAN: No, not at all. I
9 will just say there's an opportunity for the state to
10 invest in lowering the premiums for those who are due
11 to lose insurance around this, so.

12 CHAIRPERSON RESTLER: And the other
13 question I just wanted to ask 1199 is Greater New
14 York testified that, you know, based on tradition--
15 you know, this modeling that's used, was created by
16 the U.S. Forest Service which sounded all very
17 interesting-- I'd like to learn more-- that 34,000
18 jobs in the health care sector would be lost as a
19 result of this legislation, if I got that number
20 right. Have you-- has 1199 looked at that modeling?
21 Do you understand what percentage of those workers
22 are likely your members?

23 TORI NEWMAN CAMPBELL: So, our Research
24 Department is currently working on a model to figure
25 out specifically, you know, by our divisions and
facilities exactly how many of our members are going

3 to be impacted. I believe an analysis was done that
4 we've been using. Our number was different. We had
5 51,000 jobs lost across the state which would include
6 our members and others.

7 CHAIRPERSON RESTLER: Okay. And I think
8 that her testimony indicated according to their
9 modeling from Greater New York, 34,000 health care
10 jobs and 29,000 jobs in other sectors that would be
11 lost as a result as well. So, but maybe somewhere in
12 between. And Michael I did-- I really appreciate
13 your suggestion that we need to begin to kind of
14 rethink just the basic fee for service model on
15 health care and that when we have a large-- hundreds
16 of thousands of undocumented people in New York City,
17 that may be redescent or fearful of accessing the
18 care that they need, that we need to think about how
19 do we do a better job of bringing care directly to
20 people in ways that are focused on their health
21 rather than our reimbursements, and so I really just
22 wanted to lift that up specifically. And just ask
23 you openly, what recommendations do you have for city
24 government for what we should be advocating for in
25 Albany this upcoming session? What should our

3 priorities be as it relates to try to mitigate some
4 of the worst impacts here?

5 MICHAEL KINNUCAN: That's a great
6 question. I would pick out a couple of things. I
7 very much agree with you that we need to be focusing
8 on providing care, right, like even more so--

9 CHAIRPERSON RESTLER: [interposing] I
10 think I was agreeing with you.

11 MICHAEL KINNUCAN: than keeping people
12 insured--

13 CHAIRPERSON RESTLER: [interposing] I
14 think I was agreeing with you for the record, right?

15 MICHAEL KINNUCAN: Yeah, yeah, yeah. On
16 that note, I think it is time and past time for the
17 state to reconsider the indigent care pool
18 distribution formula to better target that funding to
19 the hospitals that actually served uninsured and high
20 Medicaid populations. I think more broadly we need
21 to focus any incrementally available health care
22 funding toward keeping hospitals open, right? And
23 that might mean trading off against broad-based
24 Medicaid rent increases to really focus funding.
25 There's a major concern about H+H's place in
particular in the indigent care pool formula. They

3 were moved out in the expectation that they'd get a
4 state-directed payment. It sort of-- it's not clear
5 what's happening with that. So, that's a concern.
6 And then ensuring that we're really funding FQHCs and
7 primary care and no questions asked primary care. I
8 think NYC Care is a really, really great program. I
9 also think we've seen enrollment tick down a little
10 bit because the immigrant population served by that
11 program is afraid to enroll in programs like that.
12 and I think we need to really take that problem
13 seriously as we see this sort of mass deportation
14 program expand in New York City. How are we making
15 sure that people really feel safe getting care? I
16 think telehealth is a good way to do that. I think
17 anonymous clinics are a good way to do that. I don't
18 think that enrolling people-- trying to enroll people
19 in a public program if they're-- if they have
20 concerns about that will be affective. So that's
21 what I think.

22 CHAIRPERSON RESTLER: All incredibly
23 helpful. I really want to just thank this panel for
24 your thoughtful testimony and for being with us here
25 today and really look forward to continuing the
conversation in the weeks and months to come. Thank

3 you. Next up we're going to shake up the subject
4 matter a little bit. We will hear from Assembly
5 Member Landon Dais who's with us online, Jeff Wice, a
6 long-time redistricting and census expert, former
7 DCAS Commissioner Edna Wells Handy from the National
8 Institute for Section 3 Empowerment, and Joe
9 Rosenberg who needs no introduction. Feel free to--
10 we might have lost the Assembly-- oh. Okay. Y'all
11 feel free to testify in whichever order you're so
12 moved.

13 JOSEPH ROSENBERG: Okay. Good afternoon.
14 I'm Joe Rosenberg, the Director of the Catholic
15 Community Relations Council. Thank you for holding
16 this hearing. This subject could not be timelier.
17 Catholic Charities of both Diocese have been
18 providing shelter, food and clothing to New Yorkers
19 for more than one century. Like other charitable
20 organizations, we rely on governmental funding to
21 help provide these life-saving services. Termination
22 of federal programs designed to help the neediest
23 Americans create daunting challenges for us and our
24 clients. Take for example our food pantry
25 initiatives. Both Catholic Charities combined
operate over 80 food pantries and serve more than 18

3 million meals annually. We have faced many
4 challenges assisting New Yorkers over the last
5 century, but we currently face a crisis in hunger not
6 seen before. This is due to the rising poverty rate,
7 the skyrocketing interest, increased cost of
8 groceries, the dramatic increase in rents, and of
9 course, the unprecedented federal attacks on many
10 programs that protect our clients. Two of these
11 programs, SNAP and the emergency food and shelter
12 program: SNAP provides funding to address food
13 insecurity for vulnerable Americans. The
14 Congressional reduction of a \$156 billion will have
15 significant consequences by increasing the number of
16 Americans who face hunger daily. Not only would it
17 make it more difficult for the household to meet
18 their basic food needs, but it would also lead to
19 broader economic and health challenges, such as an
20 increase in medical issues and hospitalizations. A
21 similar situation exists with the emergency food and
22 shelter program. This was placed on hold by the
23 federal government in March. Now as a result, both
24 Catholic Charities have sustained a loss of over
25 \$850,000 each. We are grateful that the City Council
created the \$15 million feeding our communities

program and awarded Catholic Charities of each diocese \$1 million in this year's budget combined with \$250,000 awarded to both charities from the Speaker's Initiative. The total among of \$1.25 million for each organization for pantries will go far towards combatting food insecurity throughout the five boroughs. Both charities assist thousands of immigrants in New York City with a wide range of legal services, including consultations, pro se workshops and full representation of immigrants. Catholic Charities of the Archdiocese receive notice in late March that 80 percent of our legal services contract with the federal government for assisting unaccompanied minors was being terminated. This resulted in the loss of \$4.3 million. A similar unfortunate situation exists with the immigration court help desk and the family group legal orientation program which provided workshops, legal consultations, and pro se assistance in the three immigration courts. The federal contracts where \$1.4 million and they were ended by the government in April. The City Council and the mayoral administration recently provided both charities with funds allowing us to assist immigrants and refugees.

These include more than \$3 million for the Unaccompanied Minors and Families program and monies for many of these other legal initiatives, and we thank you all. federal budget cuts targeting vulnerable Americans will unfortunately continue for the unforeseen future, but we will work to continue to mitigate this destructive trend. And we thank both the City Council and the mayoral administration for providing indispensable monies to help offset these crippling federal actions. Thank you.

CHAIRPERSON RESTLER: Thank you. If I may, we'll just go the Assembly Member briefly who's online. Assembly Member?

ASSSEMBLY MEMBER DAIS: Good afternoon and thank you for having me. I'm Assembly Member Landon Dais of 77th and I've been ringing the alarm of why we need to focus on the census in the state of New York. I'm glad to see Professor Jeff Wice there and some others, and also want to thank City Councilwoman Julie Menin who's made this a main effort in the City. You guys have a partner in the state, because we cannot afford to lose anymore seats. We cannot afford to have every New Yorker counted. Despite the constitutional challenges from

3 the federal government that want to limit who can
4 fill up the census, who are purposely in targeting
5 states such as New York and California to alter the
6 congressional maps in a way that would pretty much
7 silence a large demographic that makes up our
8 beautiful city and our great state. We need to come
9 together as a city and a state to fund our census
10 office that's going to go out into the community
11 proactively, not waiting to the year of the census,
12 but this needs to be an annual and yearly initiative
13 with us working together to ensure that the
14 communities feel safe filling out information, that
15 the communities realize how important the census is
16 to them and how it impacts their ability to access
17 health care which you guys are speaking about today,
18 to access education funding and other main resources.
19 Especially as immigration and ICE has come a chilling
20 factor, we need to make sure that those New Yorkers,
21 citizen or not, feel comfortable to be a part of the
22 census process, and by having this office, by funding
23 it an ensuring that we have good partnerships with
24 New York state, and I will continue to urge Governor
25 Hochul to also pass legislation by Assembly Member
Michaelle Solages to ensure that we have a state

3 equivalent to the City office. I just want to say
4 thank you to everyone who is pushing for this, and I
5 want to say thank you to the City Council for taking
6 a proactive measure on this, and just know that you
7 have a strong partner to ensure that New York City
8 and New York State will have a good census outreach
9 and program to ensure we don't lose any funding or
10 anymore congressional seats. Thank you.

11 CHAIRPERSON RESTLER: Thank you,
12 Assembly Member. And Council Member Stevens was here
13 earlier. She sends her regards.

14 ASSEMBLY MEMBER DAIS: Thank you.

15 JEFFREY WICE: Is microphone on? Good.
16 My name is Jeff Wice. I am a professor at New York
17 Law School where I direct the New York Election
18 census and Redistricting Institute where we do
19 training, education and public information on an
20 ongoing basis, all about the importance of the
21 census. I'm also an organizer of the Information New
22 York Census Mobilization Partnership, a statewide
23 effort to work on the census, and I also have the
24 privilege of working on the census from both ends of
25 New York City, both organizing on the census itself
and as Counsel to three New York City Councilmatic

3 districting commissions. So, I've worked with the
4 census before the numbers are taken and once the
5 numbers are in that impacts, as you know, what the
6 numbers play out in terms of funding and
7 representation for the City. There are two books out
8 recently, one by Russel Shortow [sp?] called Taking
9 Manhattan that looks at New York in the 1600s and how
10 New York went from a Dutch colony to one under
11 British control, and another book out by Jonathan
12 Maler [sp?] called The Gods of New York that looks at
13 New York in the 1980s. So, New York is an ever-
14 changing city and New York is still changing, most
15 recently as a result of the 2020 census. New York
16 City gained a population of well over 600,000 people.
17 That's a remarkable number, but it was due in large
18 part to two efforts. One was by the Department of
19 City Planning to undertake a very robust LUCA, local
20 updated census addresses program, that identified
21 every address unit in the City for the purposes of
22 census counting, and the second was the unprecedented
23 \$40 million effort that Council Member Menin headed
24 up for the 2020 census on behalf of the New York
25 Mayor's Office. That office at the micro-level made
every effort to really count people in a way that's

3 never been done before. And to create a permanent
4 office, an ongoing office in New York City is so
5 critical. And as Assemblyman Dais mentioned, it is a
6 similar effort to create a state office underway in
7 Albany that New York can truly avoid the kind of loss
8 of congressional representation that we've seen.
9 There are-- there's a lot of uncertainty going on
10 with the census right now. The Supreme Court ruled
11 in 2019 that a citizenship question was legal, but
12 that it could not be asked the way it was presented
13 by the Trump administration. There is every
14 indication now of the citizenship question being
15 asked in 2030, and the challenge that presents is
16 going to be tremendous in New York City because
17 people don't want to respond to the census, to
18 government forms to begin with, and now that we're
19 going to really see the citizenship question before
20 us, as well as attempts to exclude undocumented
21 persons makes it even tougher. If I could have about
22 30-45 more seconds?

23 CHAIRPERSON RESTLER: Got a very long
24 hearing today, but if you want to just wrap up with--

25 JEFFREY WICE: [interposing] Okay, just
wrap up by saying that New York-- this saving its

3 27th, it's last congressional district in 2020 by 89
4 people, the size of a crowded subway car, let's not
5 let that happen again. We don't want to lose two
6 seats. We could lose four with the citizenship
7 question presented. So, the bill that's before you
8 makes-- it's so much-- it's so worthwhile. I urge
9 that it be passed as soon as possible. Thank you.

10 CHAIRPERSON RESTLER: Thank you very
11 much, Professor. And Ms. Wells Handy?

12 EDNA WELLS HANDY PEEPLES: Good
13 afternoon, Chair, and Co-Chair Narcisse and members
14 of the committee. My name is Edna Wells Handy
15 Peeples, and I am the Founder and CEO of the National
16 Institute for Section 3 Empowerment. Thank you for
17 the opportunity to provide testimony in support of
18 Intro 1364 and its reporting requirements on the
19 Director of OMB on the status of all federal funding,
20 specifically those funds covered by Section 3 of the
21 Housing and Urban Development Act of 1968. I sat
22 here and I'm pushing my shoulders back because it's
23 not hearing the crisis that you're hearing. but this
24 law that you're looking at is the opportunity. We
25 can take the offensive to find out where all the
money is. Why is that important? We could become

the architects. You could become the architects of efficient government, of effective government, knowing from when the money comes, where it's going, who it went to, who did what, when, where, how, and why. This is why this point in time this bill is of utmost importance. Why when you think of Section 3 you think of NYCHA? Well, you have in this testimony a memorandum from the Law Department that tells you it's not just NYCHA that receives Section 3 dollars. It's the Housing and Urban-- Housing Preservation Department, Small Business, Emergency Management, the Environmental Protection, Parks and Recreation, Education, Design and Construction, the Mayor's Offices of Housing, and I can go on. And this is just Section 3. This bill will allow you to see the dollars flowing, all federal dollars flowing to all of the agencies and that way you can then follow the dollars. Knowledge is power here. I'm going very quickly, but I just wanted to tell you that in the testimony you have a blueprint for-- it's one thing to know where the money's coming from. It's another thing to track it. There are already mechanisms in place to track the dollars. We have-- OMB has a capital tracker. NYCHA has a capital tracker. Parks

has a capital tracker. You put those trackers together, you and your constituencies can then identify where the money's coming from. There's monthly reporting. What are we doing with it? On the ground there are ways in which to look at who can do what, when can they do it. We are piloting a program with Gowanus where we're piloting what we're calling the individual employment plan. What are your skills? What are your desires? Where's the gap? Helping those identify the gap analysis, we're doing that in Gowanus, and it would be lovely to do it in other districts. So, we're up to meet with you on that. again, I know I'm doing this quickly, but I just want you to know, it starts at the very beginning. You have in your packet a picture that I took on a playground that talked about prevailing wage. We could have a similar signage that says this is a federally-funded project. This is a section 3 project. Here's a QR code that you could follow for the applications. We could follow the contracts. We can follow where the money has gone or has not gone. So, I-- in conclusion, I really applaud you, Chair and other members of the Committee, for your leadership around this. it's not just because I was

3 DCAS Commissioner or because I was the first Acting
4 Director Chief Compliance Officer for NYCHA or I was
5 part of the NYCHA monitor team. It's because I grew
6 up in the Marcy Houses, and had I known about Section
7 3, I would not have only been the CEO of my NISE, I'd
8 be the CEO of Eternal [sic] like Marcy Houses
9 Construction Company. And so letting everyone know
10 here is the money, where it has gone will take this--
11 the intended beneficiaries from the under low up
12 until the middle and beyond. So, I thank you for the
13 opportunity to testify, and I really hope that we
14 pass this.

15 CHAIRPERSON RESTLER: Well, thank you so
16 much for that inspired testimony, and I'll just add
17 one other element to your extraordinary resume. The--
18 - and I just found this out last week. The Inaugural
19 Head of the Law Enforcement Investigation Unit that
20 investigated police brutality in the Brooklyn DA's
21 office which was pretty exceptional stuff. So, I--
22 Commissioner, if that's the right way to--

23 EDNA WELLS HANDY PEEPLES: [interposing]
24 But you're too late for the-- you're too young for
25 this one. Just don't call me late for dinner.
[inaudible]

3 CHAIRPERSON RESTLER: I remember when you
4 were Commissioner at DCAS. It wasn't that long ago.
5 But I just wanted to ask, as you noted in your
6 testimony, when we talk about Section 3, we always
7 talk about NYCHA. We never mention other city
8 agencies that are subject to these same requirements.
9 Are any other city agencies looking at their Section
10 3 obligations thinking about this serving as a model,
11 SCA, HPD, anybody at all?

12 EDNA WELLS HANDY PEEPLES: There are some
13 that are looking at it, and in fact, there is an
14 Office of Section 3 activity in the mayor's office
15 presently. The key is empowerment, not just us the
16 NISE, but empowerment of all those connected to it.
17 Early on, I met with the Director and part of his
18 concern was not having NYCHA, because NYCHA's the big
19 dog, but there are others. And so we think this bill
20 would provide you that opportunity to look at the
21 other seven that I've just mentioned, and there are
22 others who can then bring together all of the Section
23 3 work, all of the federally relevant work together
24 and then through amassing that information can have
25 the power that we really need to make it work. So,
yes, I would wholeheartedly recommend that you look

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2 at the memo that talked about Section 3 for the Law
3 Department--

4 CHAIRPERSON RESTLER: [interposing] I love
5 this memo.

6 EDNA WELLS HANDY PEEPLES: And that's why--
7 - you know, that's why I gave it to you. Because
8 it's there, because there's-- the interpretation,
9 agencies are interpreting what they consider
10 applicable like technology. Some are saying
11 technology is not Section 3. Well, some would
12 differ.

13 CHAIRPERSON RESTLER: Yeah.

14 EDNA WELLS HANDY PEEPLES: And we would
15 need a very definitive statement about what Section 3
16 covers, and then you can identify the monies and
17 where it's going.

18 CHAIRPERSON RESTLER: Incredibly helpful.
19 As I know she's packing up, I just want to recognize
20 the Council Member from Gowanus who is such a
21 champion for Gowanus Houses and I know is really
22 invested in making sure that we create economic
23 opportunity for all of the residents in Gowanus and
24 Wyckoff with the work that's happening there. So--

25

3 EDNA WELLS HANDY PEEPLES: [interposing]

4 It was scheduled to me, so this is great.

5 CHAIRPERSON RESTLER: Good. Well, that
6 is exciting. So, with that, I just want to thank
7 this panel. I really appreciate y'all joining us
8 today and sharing your expertise. Thank you for
9 being with us. Okay. Next up-- we're going to try
10 and keep this thing moving. We have a number of
11 people who are going to share their personal
12 experiences, and I want to thank them for joining us
13 in advance. Elizabeth Mackey, a safety net activist
14 and a member of Vocal New York, Diana Ramos, safety
15 net activist and a member of Vocal New York, Calvin
16 Michael, UJC Safety Net Project, Jujuan-- can we fit
17 five? We'll do five. Okay, and Jujuan Bowens who I
18 believe may have somebody joining him at the panel.
19 And I just want to apologize in advance for anybody's
20 names who I may have butchered or mispronounced. I
21 try my best. Anyone who would like to begin, go
22 ahead. Go for it. Hit that button down on the--
23 there you go. Perfect. Then we can all hear you.

24 ELIZABETH MACKEY: Good afternoon,
25 everyone.

CHAIRPERSON RESTLER: Good afternoon.

3 ELIZABETH MACKEY: First of all, thank
4 you for having this hearing. That's one. Sorry that
5 a lot of-- well, majority of all the Council Members
6 are not here. It's a little disgrace that the
7 general Social Service Department is not here, but we
8 going to move forward with our testimony, because our
9 voice need to be heard. So, again, like I said, good
10 afternoon. My name is Elizabeth Mackey, and I'm a
11 leader of Vocal New York and a member of the Safety
12 Net Advocates, COC and among other organizations.
13 Today, I'm here to speak about how the Trump health
14 care access to Medicaid and Medicare will have an
15 impact not just on me, but for all of us that uses
16 these insurance to go to the doctors, specialists and
17 other related medical care. Trump's cut will kick
18 1.2 million people off their health insurance in New
19 York. These cuts will have-- sorry. These cuts will
20 have a real impact on everyday New Yorkers, and we
21 are here to discuss those impacts. Trumps cuts will
22 make this here New York City a place where people
23 will die. Over a million people will lose their
24 health care, and losing their health care is a human
25 tragedy. People will miss out on the needed care if
they get sick, if they need medication, if they have

3 an urgent care appointment. What then and how will
4 that be managed? Health care is a human right. Over
5 a million people lose-- over a million people will
6 lose their health care and it is wrong. People's
7 ability to see a doctor and stay alive shouldn't
8 depend on whether they are rich or poor, but that is
9 what the cuts is mentioning. These changes will
10 result in a massive decrease in funding New York
11 health care system. Medicaid has played a vital role
12 in ensuring that people experiencing homelessness can
13 access comprehensive care and essential services to
14 address chronic conditions. This includes coverage
15 but not limited to medication, inpatient care, and
16 behavioral health treatment. Medicare is justice.
17 Medicare is health care, public safety, recovery,
18 public health education, stability, and family.
19 Medicaid and Medicare is a human right, and I pay
20 into my Medicaid. I also have Medicare that every
21 month that they take out premiums. So, at the end of
22 the day, what they're doing is wrong. I have a neuro
23 condition, and my neuro condition consists of me
24 having medication. So, if they cut that, I don't
25 know what that would look like in real time, but I do
need my medication. I do need to see my specialist

3 on a monthly basis. These are things that I need to
4 survive, and if those cuts take place, then what's
5 going to happen. You know what's going to happen?
6 Y'all going to see a whole lot of dead people, sick
7 people in the street. And is that going to be right?
8 No, it's not. So, I'm asking for the City Council
9 people, the government agency, work out a plan that
10 is going to save us to save the people of New York,
11 because this plan they call the Beautiful Bill--
12 people call it the ugly bill. I call it a
13 dysfunctional bill, because it's not helping me or my
14 community. Thank you.

15 CHAIRPERSON RESTLER: Thank you so much,
16 Ms. Mackey, and I've seen you in action before and
17 just have a great deal of admiration for you. Thank
18 you for joining us today, and I couldn't agree with
19 you more. You know, that's the purpose of this
20 hearing is for us to start that process to plan and
21 prepare so that we can try and prevent the worst
22 impacts from these cuts from people dying in the
23 streets, from people losing their health insurance,
24 from people starving from impacting New Yorkers in
25 need. Thank you very much. Yes, sir?

3 CALVIN MICHAEL: Can you hear me now?

4 Okay. Good afternoon, City Council Members. I am
5 very grateful to be here to testify in front of you
6 for the General Welfare hearing, and I'm very happy
7 to be able to express my personal experience with
8 what's been going on. I am in active for the Safety
9 Net Project activist. I'm also a CityFHEPS voucher
10 recipient who was formerly homeless for seven years.
11 I receive Medicaid benefits, SNAP benefits, Medicare
12 benefits, pretty much the whole gamut of what they're
13 about to cut, okay? I want to talk today about the
14 cuts that are threatening our survival in regards to
15 housing and food, along with all the other things
16 that are going on in our lives. Now, there are
17 looming federal cuts that we have to worry about, our
18 basic survival needs being threatened. People are
19 getting hit from all sides right now, Medicaid,
20 Medicare, housing, food, [inaudible] with SNAP
21 [inaudible]. We're under attack with these federal
22 cuts. You know, people-- 1.2 million people going to
23 be off their health care insurance. I don't want to
24 repeat some statistics that already been quoted, but
25 it's the truth. Millions of people being kicked off
of their health care. It creates a sense of

3 hopelessness and fear. We're in fear for the vital
4 things in our life. We need to be able to survive.
5 People who have been in the shelter are scared of
6 going back to the shelter after having gotten out of
7 it. You shouldn't have to live with that kind of
8 fear. The thing that scares me the most are the cuts
9 to the housing and affordable housing vouchers.

10 Trump has proposed cutting approximately half of New
11 York's federal housing budget which funds Section 8,
12 public housing, NYCHA, supportive housing. All the
13 major housing bastions that New York City has is
14 being threatened by these cuts, okay? Massive cuts.
15 They're being done to homelessness programs. I was
16 homeless for seven years, three years in the shelter
17 at Clark Thomas Men's Shelter. When I was in the
18 shelter I survived on Medicaid, I survived on SNAP
19 just to get by. Okay? [inaudible] about CityFHEPS.
20 CityFHEPS is a proven effective program that helps
21 and must remain fully funded. We need CityFHEPS
22 program to continue to help people who are homeless
23 to get out of the shelter and [inaudible] people
24 facing eviction can stay in their homes.

25 Commissioner Molly Parks stated that federal cuts
would maybe cause cuts to the CityFHEPS program. We

3 don't want that. We want that to remain fully-
4 funded. Okay? Also, too, I want to make a note of
5 the PHEPS [sic] program as far as the 10 percent
6 increase that took it from 30 percent to 40 percent
7 income. City Council must pass that legislation to
8 keep it capped at 30 percent. Make it affordable for
9 people who are on CityFHEPS. Okay? Now, SNAP-- I
10 don't want to go too much into SNAP. It's being cut.
11 I mean, there are 41,000 immigrant non-citizens that
12 will be losing their SNAP, things of that nature.
13 Then the thing about it, the most part are the work
14 requirements that are now put on SNAP and Medicaid
15 that make it unfair for people who are receiving
16 these particular things. Now, I just want to end
17 with recommendations with this, recommendation for
18 the City Council. Advocate for implementation of
19 state systems that reflect the realities of people
20 experiencing homelessness and ease administrative
21 burden. Advocate for state policies that will ease
22 implementation of work requirements and other
23 maximized exemptions for unhoused individuals.
24 Encourage the state to increase communications about
25 Medicaid enrollment and compliance, and complement
processes with citywide initiatives. In closing, I

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3 would just like to say the federal cuts are coming
4 down, coming up, coming down horizon for New York
5 City. You as City Council must be ready for
6 repercussions regarding these cuts and how it affects
7 us, the homeless and the disabled. Please take care
8 in your law-making, City Council, okay?

9 CHAIRPERSON RESTLER: Thank you so much.

10 CALVIN MICHAEL: There's a treacherous
11 road with Trump at the helm [inaudible] threaten our
12 livelihood and our survival. That's what I have to
13 say. Thank you.

14 CHAIRPERSON RESTLER: Appreciate it very
15 much. Just want to make sure that everybody who's
16 testifying today tries their absolute best to adhere
17 to the three minutes. We just have a long list of
18 folks to get through and want make sure we hear from
19 everyone. Thank you.

20 WENDY HUE: Good afternoon. my name is
21 Wendy Hue. This is my son Jujuan. The reason why
22 we're here is because we are part of the supportive
23 housing program. I just want to tell you just a
24 little bit about myself. I grew up in a very
25 dysfunctional home. So, I did not have the tools
that I needed to be successful as I got older, and I

3 struggled a lot. It led me to abusive relationships,
4 being on drugs, alcohol, things like that, and I
5 still wanted a better future for myself. And you
6 know, I got it. I worked. I worked since I was 14
7 years old. I pulled myself up, as they say, you
8 know, pull your boots up, your boot straps up. But
9 when I became a mother-- and I have two older
10 children. When I became a mother it became even
11 harder, because I was a single mother most of my
12 life, and which resulted in myself and my youngest
13 ending up in a shelter. They had this great program
14 called Camelot which led me to supportive housing.
15 The great thing I want to tell you about supportive
16 housing is that that huge word support, that's what
17 they did for me. It wasn't just the support of them
18 giving me a home. It wasn't just the support of, you
19 know, knowing that there was somebody else to help
20 me. I found really wonderful people in there who
21 took the place of my mother, my father. I have a
22 support system for my son now. His name is Mr.
23 Bullo [sp?]. He is a wonderful surrogate father,
24 and he's done so much for my son. You know, my son,
25 he's autistic. And I didn't even know he was
autistic. He wasn't diagnosed until he was nine years

3 old, but going to supportive housing, there was a
4 caseworker there who helped me through the system to
5 find all the help and the need that he had-- that
6 he's getting right now, I'm sorry. So, there's a lot
7 of people out there just like me that needs to have
8 this support. I'm no longer working now, because I
9 have mental and physical ailments myself now, but I
10 still need the support as well and so does my son.
11 You know, there's nobody out there really that I
12 would trust to help him, let's put it that way.
13 These people were trusted, good, honorable people tha
14 that helped us to do better, and I'm doing better
15 now, especially my son, and that's mostly who it's
16 for. They'll even help him later on when he wants to
17 move into his own apartment. So, the cuts that
18 they're thinking of doing now, it could destroy
19 people. Like the gentleman said, a lot of people are
20 dying. They're going to be dying from being sick.
21 They're going to be dying from not getting proper
22 mental health, and one who suffers from both-- yes,
23 he said more people in jail. That's right. So, this
24 is why these cuts can't happen. We have to fight
25 them some kind of way, because there's more people
like me. I think there's more people like me than

3 people that can take care of themselves and have no
4 serious issues, you know? And what is this world
5 going to be like if there is nobody to help people
6 like us. We're the little people. We're the ones
7 who suffer the most. So, we have to find a way of
8 fighting the system, so they won't cut these very
9 important programs, because they will continue to
10 help people like my son. He's going to be successful
11 because of the programs. So, just remember our
12 faces, please, because there's millions of people out
13 there just like us. We really need the continued
14 help so we can contribute instead of taking away.

15 CHAIRPERSON RESTLER: Which organization
16 operates the supportive housing development where
17 y'all live?

18 WENDY HUE: Say that again?

19 CHAIRPERSON RESTLER: Which organization
20 operates the--

21 WENDY HUE: Oh, with WIN.

22 UNIDENTIFIED: WIN.

23 CHAIRPERSON RESTLER: WIN.

24 WENDY HUE: WIN supportive housing of
25 Bronx.

2 CHAIRPERSON RESTLER: That's great.

3 Well, thank you for being here. One just piece of
4 small good news that I want to share is last week we
5 passed as the City Council a bill to really try to
6 force the Adams administration to fill every
7 available unit of supportive housing. Right now
8 there's 5,000 vacant supportive housing units across
9 the City of New York.

10 [applause]

11 CHAIRPERSON RESTLER: We're not supposed
12 to clap in here. The Sergeant at Arms are going to
13 get upset with me. But you know, this is the
14 evidence-based solution for homelessness. This is
15 actually what we need to be expanding dramatically.
16 And the idea that there are 5,000 empty units tonight
17 that people desperately need is just disgraceful.
18 It's offensive, and we're going to fix it. So, thank
19 you for being here today. Thank you for your
20 testimony, and with that we will--

21 WENDY HUE: [interposing] Oh, I just want
22 to say one thing.

23 CHAIRPERSON RESTLER: Please.

24 WENDY HUE: Just remember, it works.
25

3 CHAIRPERSON RESTLER: Yes, it works. It
4 works. 100,000 percent it works. Ms. Ramos?

5 DIANA RAMOS: Good afternoon. Thank you
6 for allowing me to testify. I've been here a couple
7 times. I'll be testifying on SNAP and with Safety
8 Net Activist Safety Net Project. I had a wonderful
9 little speech prepared, but parts of my speech I just
10 did, but then I see the administration isn't here,
11 and that's disgraceful. As someone who receives SNAP
12 and Medicaid, I'm on CityFHEPS voucher. I receive SSI
13 as my income. It discourages me, but then I realize
14 that that's why I do this work. That's why I'm an
15 advocate and an activist, because the Cheeto puff, as
16 I so lovingly call him, has made it so that people
17 like me-- makes it harder for people like me. I'm
18 going to give you a little of my background. I have
19 CPTSD. I'm a diabetic type II. They don't know where
20 my chronic pain comes from so, I fall under that
21 fibromyalgia umbrella. But the most important for me
22 is nutrition, and the SNAP benefits, it scares me,
23 because I'm thinking of my neighbors who have
24 children. I'm thinking of my elderly neighbors who
25 barely eat as it is, because they don't get enough.
And I'm thinking about how all of these cuts will

affect these people and having to go to food pantries and communities, you know, community organizations to try to get food. There's inflation. So even what we have right now is not lasting the month, even for a single person. I'm on a very specified diet because of my diabetes and some allergies and sensitivities that I have. Plus, I have PCOS, so I have to have higher protein. It's expensive. It's expensive to get these things. The City really needs to step up, and the fact there is no one from the administration here to listen to this is disgraceful. I could say many, many, many, many lovely words in several different languages to describe them right now, but I won't. It saddens me, but to see that the City Council is willing and ready to make plans to minimize the harm and step up to help community members and New Yorkers, whether it is with housing and Medicaid and SNAP. You know, that gives me courage, and the decision that I made when I came to New York because I needed the benefits to survive, because I wasn't getting them in any other state, but New York has always been a part of my heart. So, I'm thankful that you guys have decided to do that,

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3 because we need it, and that you guys are concerned
4 about the future of New York City, and I thank you.

5 CHAIRPERSON RESTLER: Thank you so much,
6 Ms. Ramos, and thank you for everything you've
7 contributed to our city. Thank you all for joining
8 us. We really appreciate your time and your
9 expertise and your insight. It means a lot. Next up
10 we are going to hear from Heidi Kinney from WIN,
11 Zeltina Gibbs also from WIN, Will Woods from Care for
12 the Homeless and Urban Pathways, Bertram Weston-- or
13 Bertram, excuse me, I could have gotten that one--
14 Bertram Weston from Care for the Homeless and Urban
15 Pathways, and Ms. Flowers from Vocal New York and
16 many other affiliations as well. And feel free to
17 testify in whatever order y'all are so moved. It's
18 good to see you, Flowers. Alright, who's going
19 first? I don't know. Y'all pick. Alright, Flowers
20 will never miss an opportunity. Hit that silver
21 button down there. Perfect.

22 NATHYLIN FLOWERS ADESEGUN: Is that it?
23 Greetings, Council Members, friends and enemies. I
24 am Nathylin Flowers Adesegun. Everyone calls me
25 Flowers. I am a leader at Vocal Homeless Union in
New York. I'm a member of the NAACP, National Action

3 Network, Democratic Socialist, and the Working
4 Families Party. This button is authentic. I was
5 with Martin Luther King at the March on Washington in
6 1963. It used to be white. So, this is 62 years
7 old. That's how long we've been fighting, but we
8 know it works. When we marched in '63 and '64 we got
9 fair housing. In '65 we got the voting rights which
10 didn't really go into effect until '68, and we're
11 fighting 'til today. So, I-- you know, talking about
12 the cuts, I got them. They sent me a letter. I have
13 been cut. Therefore, I want to read this to you. It
14 says from Social Security. I'm on SSA, my worker's
15 benefits from when I retired in 2010. "We're writing
16 to you about your social security benefits. What you
17 should know: the State of New York will no longer
18 pay your Medicare Part B medical insurance premiums
19 after July 2025. You must pay the premiums starting
20 August 2025. If you disagree or have questions about
21 this state's determination and paying the premiums,
22 please call the State Medicaid Office. If you
23 recently received a notice from the State Medicaid
24 Office telling you that you lost benefits, follow the
25 instructions to the notice about the best way to
contact them. What we will pay and when: We pay

social security benefits for a given month of next month. So, example: social security benefits for March are paid in April. You will receive-- you will receive this money for September 2025 around October 3rd. After that you will receive another amount on or about the 3rd of each month." They took \$370 from my benefit amount. If I pay-- I'm also on CityFHEPS, and if they take this money, I will have less than half left to live on after I pay my rent. That is why I wanted you to know what they said. "We deduct Medicare medical insurance Part B premiums one month in advance. We are deducting past-due premiums of \$370 from your payment. If the deduction of past-due payments causes a financial hardship, ask us about options for financial relief." Part two: "When we figured the amount of your payment, we took into account all your medical assistance previously which were already paid or still due through September. We will start to deduct the Medicare Part B medical insurance premiums of \$185 from your payments. If you want to cancel your Medicare Part B, phone or contact us. If you cancel your insurance, the date your coverage-- the date your coverage stops depends on when you cancel it." So, this is-- I just wanted

3 to let you know, I got it. I got the cut, and I'm
4 not happy. And this is totally wrong. And maybe we
5 should pull-- I'm speaking for myself. Maybe we
6 should pull the Staten Island defense, the maneuver
7 Staten Island did. Do you remember that? Every time
8 they disagree with something we wanted to in the rest
9 of the boroughs, what did they want to do?

10 CHAIRPERSON RESTLER: Secede.

11 NATHYLIN FLOWERS ADESEGUN: Thank you.
12 How much more money does New York give the government
13 federal than they give us back in partial payments.

14 CHAIRPERSON RESTLER: Yeah. Well,
15 Flowers--

16 NATHYLIN FLOWERS ADESEGUN: [interposing]
17 We don't need it.

18 CHAIRPERSON RESTLER: I will say two
19 things. One, we'll call you tomorrow to see what we
20 can do to help on this. And secondly, there is a
21 Resolution in the City Council in support of Staten
22 Island's succession. There are three Council Members
23 on it, two Republicans from Staten Island, and yours
24 truly. So, I'm on board.
25

2 NATHYLIN FLOWERS ADESEGUN: Thank you.

3 Because we have the money. We-- Brooklyn alone is
4 the fourth largest city in the country.

5 CHAIRPERSON RESTLER: No, no, no, no,
6 third. Chicago ain't got nothing on--

7 NATHYLIN FLOWERS ADESEGUN: [interposing]
8 Thank you. Thank you all for your efforts and work.

9 CHAIRPERSON RESTLER: Thank you very
10 much. You're up next, sir.

11 NATHYLIN FLOWERS ADESEGUN: I will
12 continue to fight 'til I die.

13 CHAIRPERSON RESTLER: And we appreciate
14 you for it. Thank you. It's good to see you.

15 BERTRAM WESTON: Hi.

16 CHAIRPERSON RESTLER: That's a tough act
17 to follow.

18 BERTRAM WESTON: I am a baby. I'm only
19 57 years old. I just look very young, and I thank you
20 for having me here today to testify and seeing
21 interpreters and-- I'm half deaf, so I'm bilingual. I
22 speak as well. And let me just begin by saying hi,
23 my name is Bertram Weston, and I am lived-experience
24 advocate serving on Consumer Advisory Board for Care
25 for the Homeless. I would like to thank the Chairs

and the committee and all the committee members for
the opportunity to testify today on how federal
budget cuts will impact unhoused New Yorkers. You
guys touched on all of it early on in the beginning.
So, I was crying because of that, and I realize that
you have our backs and I felt it sincerely. So, I
[inaudible] be following too much of what's going on.
Other than the fact that federal cuts in Medicaid and
SNAP threatens millions of New Yorkers as you already
know and you have pointed out from the very beginning
of this which brought me to tears, because it lets me
know you guys are sincere. And I'm a native New
Yorker, okay, from Brooklyn. Homelessness and health
is deeply linked to poor health. It is a major cause
of homelessness which you all clearly here pointed
out, and it makes me feel good to know that you guys
have all our backs, and you have, you know, said
yourself that you have even passed a bill to support
all of us. So, it brings me great joy to know you
guys are helping us and supporting those who are
struggling. Sorry, I-- my experience with
homelessness began due to health-related issues that
impacted all my self-confidence, self-worth, and
self-esteem. Without my help and the supportive

health professionals, I would not be able to see therapists and counselors or be on the journey that I am to regain my confidence, which I have not.

Addressing the health care needs of unhoused communities is an important component of ending homelessness which you guys are all aware of. So, you know, I don't want to repeat the same thing over and over and over and over that, you know, is pretty standard, because you guys understand it. The hospital executives have stood here and explain all of this. So, I just don't want to just be reading to be reading. However, we know that many people will lose access to these services. You're aware of that, too. No need to go into that. I rely on the help of Care for the Homeless which I'm so grateful for, Bellevue Hospital which I'm so grateful for, the men's shelter which I'm so grateful for. Without these services I wouldn't be sitting here right now.

I only have one hearing aid because of Medicaid. Medicare, they only provide one hearing aid. I am deaf. I need two hearing aid. I only have one and I'm grateful, but I know somewhere somehow I will get the support for another hearing aid, even if it's not through Medicaid. I believe in that. and I thank

3 you for having these interpreters here. I am deeply
4 concerned with the adverse impact of these federal
5 change on unhoused communities. I know firsthand that
6 access to Medicaid and nutritional support can be
7 transformative [sic]. There are already so many
8 unhoused people living in the streets and the shelter
9 across New York City and around the country. These
10 changes will push more people into homelessness and
11 make their journey back to stability tremendously
12 harder which I'm sure you're already aware of. How
13 many of you walk down the streets and see people
14 sleeping on the streets?

15 CHAIRPERSON RESTLER: Yep.

16 BERTRAM WESTON: How many of you get on
17 the train and see people sleeping on the trains?
18 It's unbearable for me personally, and I want to do
19 something else about it, and I'm glad that I'm able
20 to take this opportunity to urge the City Council--
21 which I don't need to urge you. You already on it.
22 That's what brings me joy. That's why I cried in the
23 beginning. Tears streaming down my eyes, because you
24 care. I know sincerity when I look it in the eye,
25 and you guys are sincere, and I thank you.

3 CHAIRPERSON RESTLER: Thank you so much.
4 That's such beautiful testimony. Truly appreciate
5 your words. They mean a great deal. Thank you so
6 much, Mr. Weston.

7 BERTRAM WESTON: Thank you.

8 CHAIRPERSON RESTLER: Now, that's a tough
9 act to follow. This is quite a panel.

10 ZELTINA GIBBS: Hello. Life has no
11 remote. We have to get up and change it ourselves.
12 Good afternoon everyone. My name is Zeltina Gibbs,
13 and I currently live in Brooklyn New York in a WIN-
14 established building, Women in Need. I also was
15 diagnosed a few years ago with remitting multiple
16 sclerosis. With medications I am able to be in the
17 remitting stage of the MS. So, without the
18 medications, it's really impossible to continue to
19 strive like I have been in the past few years. I
20 also had homelessness experiences which came from a
21 family tragedy which ended up with my children with
22 nowhere to live, nowhere to go, and no food.
23 However, with the help of the shelter system, I was
24 able to rise above my circumstances and teach my
25 children how to move on and survive. I would like to
26 appeal to those that are already in position to

3 change what we're going through currently for the
4 better and not for the worst. This is really a
5 critical situation. There are people that don't make
6 enough money to feed their children and their
7 families. Taking their food from them and their food
8 benefits away would only allow their struggles to
9 become more intensified. Now, if housing and Section
10 8 is forced to end, millions of Americans, disabled
11 as well as handicap, shall suffer greatly.

12 Homelessness is very serious and is very real. For I
13 once was homeless myself, and I believe
14 wholeheartedly that the realness of it will rise
15 undoubtedly like it has never before in our history
16 as we know it. As for me, I remember years ago
17 trying to-- the New York City was trying to improve
18 the level of homeless. Why stop now? We the people
19 have to make a change. I know the country isn't ran
20 on compassion in their hearts. However, it may be
21 good to imagine your own loved ones in a position to
22 need housing, food, or even medicine, medications
23 that may even save their lives. Men, women and
24 children are sick and require ongoing aid and
25 medications and assistance in their everyday living.
So let's not hve a domino effect. Most things are

3 happening already. One thing leads to another. If
4 our assistance is stopped, how will we then survive?
5 Always remember in God we trust.

6 CHAIRPERSON RESTLER: Thank you so much.

7 HEIDI KINNEY: Hi, my name is Heidi
8 Kinney and I reside in a WIN building as well in
9 Brooklyn. With all the cuts to Medicaid and SNAP and
10 Section 8 housing, Medicare, 401Ks even, it's taking
11 away so much from opportunities from people that are
12 already down on our luck. I don't understand why they
13 just want to keep pushing us down further and
14 further. They need to be able to increase and help
15 us bring ourselves up instead of constantly walking
16 on us. I've lived in many houses in Michigan. That's
17 where I originate from with my children. We came to
18 New York on a safety transfer for my children and
19 myself, and if it was not for the shelter system and
20 supportive housing, I know that we would not be in a
21 safe situation like we are now. We wouldn't be able
22 to financially be able to continue. I would-- my
23 children would probably be living with family
24 members, but in New York City, it takes almost
25 \$300,000 a year to support a family of four, and I
don't even make close to that. So, without these

3 services and benefits there's no way we would make
4 it, and I know that has a lot to do with a lot of
5 families throughout New York City. There's millions
6 and millions of us out here, and we're still
7 struggling even with the assistance, but it would be
8 so much, so much worse if the assistance was
9 completely gone.

10 CHAIRPERSON RESTLER: Thank you, truly.
11 Mr. Woods?

12 WILL WOODS: How you doing? Excuse me.
13 I'm Will Woods. I'm a lived experience advocate
14 serving on the Consumer Advisory Board for Care for
15 the Homeless as well as on the Board of Directors.
16 It's good to see you again, Council Member. It seems
17 like this is an annual practice for me to sit in
18 front of this committee and testify. Bertram, my
19 colleague Bertram mentioned many of similar points
20 that I had-- wanted to add. I know personally poor
21 health caused my interaction with homelessness, and I
22 know that experience of homelessness can either
23 create or worsen existing health conditions. That
24 access to Medicaid means access to medication. It
25 means access to inpatient care. It means at least
attempt access to behavioral health services, you

3 know, and so much more. And usually for folks like
4 me, that's the only way that we can do it. You know,
5 I've testified before to issues with the current ways
6 that we do things, you know? And that's always
7 ongoing. Just in the last several months having my
8 case closed because I make too much money in my part
9 time job or for not submitting documents, even though
10 I use all the portal available, or my personal
11 favorite, having my case closed because I was
12 institutionalized. If we're having these problems
13 now, these proposed cuts are just going to make a
14 horrible system that much more inefficient. We're
15 already dealing with understaffing. We're already
16 dealing with underpayment. We're already dealing
17 with hurdles in the existing system, adding working
18 and administrative requirements will simply
19 exacerbate the problem. The other concern is the
20 fact that these type of changes on our communities,
21 that it just perpetuates this cycle of poor health
22 and housing insecurity. It's something that we keep
23 dealing with over and over and over. Inevitably, the
24 goal posts keep getting moved in one direction or
25 another. And frustratingly changes to Medicare
funding will impact how community health centers and

how supportive housing projects spend their money because they're going to be recouping less and less for every dollar they spend. Folks who have spoken earlier about chronic health conditions, you know, and how difficult it is to even get [inaudible] let alone specialized care when you're experiencing homelessness. Chronic disease killed my sister. There are days during [inaudible] where I feel like it's going to take me too. And my situation is imminently more stable than others in my community. Most folks experiencing homelessness are operating their lives in a state of-- well, without really the scaffolding or the safety nets that are available to other people. So, the question is, as we keep doing these changes, these proposals go through and they're not accounted for, are we just going to be willing to drill holes into the few remaining supports that people like me have left? I know you know this. I know you're sympathetic, but just a reminder to keep our voices, you know, impactful and at the center of these city-level budget and policy discussions. And hoping to, you know, really just put voice and face and actual power behind the things that we're asking

3 and remain committed to our health and safety and our
4 dignity.

5 CHAIRPERSON RESTLER: Mr. Woods, you are
6 welcome back at the Governmental Operations Committee
7 anytime you want. That was exceptionally powerful
8 testimony, and I really just want to thank each of
9 you for joining us. I got to go to the next panel--

10 NATHYLIN FLOWERS ADESEGUN: [inaudible]
11 Okay, Council Member, may I say one thing? The
12 sister reminded me. I lived in a homeless shelter
13 for five years. Got so sick I had to get a blood
14 transfusion. The food was so bad, my blood got so
15 low. Never before in my life. And then because the
16 CityFHEPS I got an apartment I can afford. So,
17 please, we're begging, we're praying for all of you,
18 that we all do all we can and save our city.

19 CHAIRPERSON RESTLER: You all make an
20 exceptionally persuasive case, and I really truly
21 appreciate you taking the time and sharing your
22 expertise. Thank you. Okay, we're going to move to
23 the next panel. We have Carolyn Cowen from the
24 Chinese American Planning Council, Kim Moscaritolo
25 from Hunger Free America, Andrew Perky [sic] from the
Fiscal Policy Institute, Abby Biberman from NYLAG,

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and Alison Wilkey from Coalition for the Homeless.

3 Thank you all for joining us. Whoever would like to
4 go first.

5 ALISON WILKEY: Yeah. Hi, good
6 afternoon. My name is Alison Wilkey. I'm the
7 Director of Government Affairs and Strategic Campaign
8 with the Coalition for the Homeless. It really
9 feels like we are standing at the edge of an abyss of
10 total catastrophe. It is not just the funding cuts
11 in HR1. It is that coming on top of cuts to federal
12 grant funding, and it is the fact that we are staring
13 down the barrel of potential cuts proposed by the
14 Trump administration to housing and to HUD programs.
15 To give you, you know, a couple of examples here.
16 You know, a lot of people have talked about the SNAP
17 cuts and the potential that 300,000 people will lose
18 some or all of their benefits, so we will see
19 increased need on food programs in the food safety
20 net. But at the same time, programs are seeing cuts.
21 So, our Grand Central Food Program which hands out a
22 thousand meals a night in New York City had our
23 funding cut. Not all of it, but a portion of our
24 funding, because we were receiving FEMA funds through
25 the Emergency Food and Shelter program, and as

someone else mentioned, those funds were cut in February. And so, you know, we'll have-- we expect to see more people needing that emergency program at the same time that we are also dealing with that funding loss. You know, other things that are on the horizon, cuts that have already-- we've already seen it is the cut to the emergency housing voucher program. Other people have talked about that. that funding is ending at the end of two-- this year, 2025, and NYCHA has announced a plan to switch people over to Section 8, and we support that plan, but that still leaves about 2,000 vouchers that run through HPD, and HPD is in shortfall on Section 8. They do not have the ability to transfer people over. The City needs a plan to keep those people housed. Those are extremely vulnerable people who got EHV vouchers. They're very low income. They will not have other options, and the city really needs to put forward a plan now, because that funding is ending by the end of 2025. You know, we're also just looking down the barrel of President Trump's proposed budget, you know, which would cut HUD funding by \$30 billion. It would consolidate a lot of programs into block grants. That includes funding that we receive for

3 the housing opportunity for persons with AIDS
4 program. New York City receives a lot of funding.
5 We run, you know, 66 units of supportive housing, and
6 30 percent of that funding comes through the federal
7 government. If that program is consolidated and if
8 the imposed two-year time limits as has been
9 proposed, that would be devastating to our programs.
10 So all of these cuts are just coming at once. The
11 city needs to have a plan. I do want to note that we
12 support all of the legislation on the calendar today.
13 I do want to speak specifically about Intro 1372,
14 about rolling back the increases. It is important the
15 City Council move on that as quickly as possible and
16 roll back, because this is not the time to be putting
17 more people at risk of homelessness.

18 CHAIRPERSON RESTLER: Thank you so much,
19 Alison. That silver button at the bottom.

20 ANDREW PERRY: Oh, I apologize. Thank
21 you very much for the opportunity to testify. My
22 name is Andrew Perry. I'm the Director of Fiscal
23 Research at the Fiscal Policy Institute. I'm going
24 to talk with the OBBA and SNAP which will impose both
25 fiscal cost and more worryingly the loss of benefits
for current enrollees. So, the bill makes two major

3 changes to the federal funding for SNAP. First, it
4 requires states to share the cost of benefits for the
5 first. The states will be liable for up to 15
6 percent of benefit costs, and second, it will
7 increase state's share of administrative costs from
8 50 percent to 75 percent. These changes will shift
9 up to \$1.4 billion in new cuts to New York State.

10 Currently, New York City is only affected by
11 administrative cost sharing which will total about
12 \$100 million by fiscal year 2028. This is
13 manageable, but the City lawmakers should remain
14 vigilant about state attempts to shift some of those
15 benefit cost shifts down to the local level. They
16 should also remain vigilant against state efforts to
17 curb the enrollment of SNAP. The more worrying
18 changes then are on changes to enrollees. Older
19 adults age 55 to 64 with no children and all adults
20 under 65 with older children are now subject to SNAP
21 work requirements. Unlike the funding cuts, these
22 affect-- these changes are effective immediately.

23 FPI estimates that 174,000 individuals in this city
24 are at immediate risk of losing their benefits, and
25 in addition-- an additional 264,000 individuals are
going to be subject to those work requirements and

therefore at risk of losing benefits. So, that totals 438,000 New Yorkers out of the total 1.8 million who are currently receiving SNAP. 277,000 of those at-risk people are children. So these cuts are going to link to greater food insecurity and have a severe economic impact in neighborhoods that have high concentrations of low-income households. So, the average benefit is \$232 per month per individual. So, therefore, the loss of benefits for those at the most immediate risk of losing their benefits is going to total about \$500 million per year, and that's really going to come down in relatively concentrated parts of the city. So, you're going to expect pretty great economic pain in some parts of the City. This makes the city's current social services programs all the more important. Now, spending for these programs has been significantly under-budgeted in recent years, and this underbudgeting has particularly affected public assistance and rental assistance which may be underbudgeted by about \$2 billion in the current fiscal year. As this underbudget-- we think that this underbudgeting raises the risk that programs will be cut by the City in the event that the city starts to face fiscal head winds where we

3 can't absorb those higher than expected costs. And
4 so as such, we think the main take away for lawmakers
5 is they really have to be vigilant about safeguarding
6 that currently committed programs, even though those
7 program costs are probably-- are likely to come in
8 above the current funding estimates.

9 CHAIRPERSON RESTLER: That was very
10 helpful. Thank you so much. Abby, good to see you.

11 ABBY BIBERMAN: Hi. Thank you for the
12 opportunity to testify. My name is Abby Biberman.
13 I'm Associate Director of the Public Benefits Unit at
14 the New York Legal Assistance Group. My limited
15 time-- and I'm going to start with Intro 1372. NYLAG
16 strongly supports the bill. This bill aligns with
17 federal standards and prevents rent burdens that
18 threaten housing stability. It also counters DSS'
19 harmful rule-change that raises rent contributions to
20 40 percent in year six. Increasing rent
21 contributions penalizes individuals for maintaining
22 employment while still needing support by plunging
23 them into a state of rent overburden and increases
24 the risk of eviction. Intro 1372 protects vulnerable
25 communities. It promotes long term stability by
maintaining the 30 percent cap. It supports

employment. It prevents displacement, and it reduces costly emergency housing placements. And finally, any minimal cost savings to increasing the rent contribution will likely be offset by increased spending on emergency rental assistance and shelter costs. NYLAG is also deeply concerned about SNAP changes that will have an impact on the administration of benefits in New York City and on our residents. Enforcement of the ABAUD [sic] changes, for example, will increase strain on DSS and cause eligible individuals to lose benefits due to bureaucratic hurdles, not necessarily non-compliance. Revisions to the SNAP standard utility allowance pool, also known as SUA, mean that the agency will now have to verify utility bills for most households, leading to delays, miscalculations and wrongful denials of benefits for vulnerable families. Changes to SNAP eligibility for non-citizens will significant impact highly-vulnerable populations while imposing substantial demands on DSS eligibility specialists who must unlearn decades of established regulations and relearn a new, more restrictive set of rules. And finally, the cost shifting to states with payment error rates of over six percent will force the state

3 to cut costs. This could include making the
4 application process more difficult, increasing fraud
5 investigation, and in more aggressively trying to
6 recover overpayments even when they were not the
7 fault of the recipient. As you've already heard, the
8 Medicaid cuts will increase the number of uninsured
9 in New York City and strain hospitals and clinics
10 with uncompensated care. And finally, the proposed
11 cuts to the HUD budget will have material impacts on
12 housing leading to further degradation of the housing
13 stock of New York City's largest landlord and make it
14 harder for people to maintain their tenancies because
15 of administrative and staffing cuts. It is shameful
16 that the administration isn't here to take a position
17 on the cuts and deeply concerning that they aren't
18 here to present a plan on implementation given the
19 widespread impact that this will have on benefits
20 administration in New York City. I'll refer to
21 NYLAG's written testimony for more on the federal
22 cuts. Thank you.

23 CHAIRPERSON RESTLER: Thank you so much.

24 CAROLYN COWEN: Good afternoon. Before I
25 begin, I want to provide a quick content warning for
discussing thoughts of suicidal ideation in my

testimony. Good afternoon. my name is Carolyn Cowen. I'm the Chief Policy and Public Affairs Officer at the Chinese American Planning Council, CPC. Like many of the other advocates here today have said we cannot stress the terrible impact of HR1 on the communities that CPC serves. Before HR1 even passed, we have had many community members calling and coming into our community centers asking about what was going to happen to their Medicaid benefits, to their SNAP benefits, to CHIP for their children, to their Section 8 housing and more. Within a week after HR1 passed, I sat down with two staff members who had been sitting with a community member that came in having thoughts of suicide because he was afraid that his SNAP benefits were going to be taken away and that was the only way that he could afford to feed his children. Unfortunately, that's not even the only similar story we have heard. That is the impact that this already having on our community members. Not to mention, the concerns that we have about how providers like CPC are going to be able to support our community members. CPC looked at just one case management database and we estimate that 20 percent of our community members on SNAP are going to

3 lose their benefits because of this bill. We're also
4 concerned that there will be cuts to the programs
5 that you've already heard about today that allow us
6 to help enroll community members in SNAP, Medicaid
7 and other sources like this. So, we have a couple of
8 recommendations. In addition to many of the things
9 that you heard today, we obviously hope that the City
10 Council continues advocating at the federal level.
11 We hope that you continue pushing the state
12 government to provide protections through Medicaid.
13 We're proud members of the Invest in Our New York
14 Coalition because we know that we have to find the
15 revenue for this somewhere, and we hope the City can
16 look at similar sources of revenue. And then we
17 think it's critical that the City do everything we
18 can to expand the ability of Health + Hospitals, our
19 public providers, to support community members to
20 continue to support community-based organizations
21 that are working with community members that are
22 fearing cuts across the board, because we can't
23 forget the specter of public charge. Not only are
24 community members worried about losing their
25 benefits, they're worried about even having their
benefits if they maintain them. So, all of these

3 investments will at least help stem the bleed that
4 we're seeing here. But it's really critical that the
5 city call for them. So, thank you again for your
6 advocacy.

7 KIM MOSCARITOLO: Alright, hello. My
8 name is Kim Moscaritolo. I am the State Policy
9 Director for Hunger Free America. I want to thank you
10 for holding this vital hearing. Given that this
11 horrible bill is now federal law, we simply don't
12 think it's likely that any strategy is going to
13 necessarily prevent the worst aspects of this bill.
14 So, we believe we need to really target methods to
15 ameliorate the worst parts of the bill. I want to
16 thank my fellow panelists for really digging into the
17 details of how HR1 will impact SNAP recipients here
18 in New York City. So, what I'd like to focus on here
19 are five really concrete steps that I think the City
20 could take to help make it a little bit easier for
21 folks. First, increasing screenings for
22 disabilities. So given that many Americans,
23 particular limited-income Americans have undiagnosed
24 mental and physical disabilities, the City could work
25 with local nonprofit groups to better screen people
for disabilities and help them apply for federal SSI

benefits. If they're found eligible, not only would they be able to receive those benefits, but they would also be exempt from SNAP and Medicaid work reporting requirements. Secondly, it's important to expand workforce development. Increase the use of the federal SNAP employment and training funds which so far have not been cut by the federal government and match that with other sources of federal workforce development funding, as well as corporate and philanthropic sources to train more SNAP recipients for living wage jobs. Third, boost volunteerism. And this is really important because a lot of people don't realize that SNAP and Medicaid recipients can meet their work requirements through structured volunteer activities as well as through paid work. So, the city could partner with nonprofit organizations to set up structured volunteer activities that could in fact meet those work reporting requirements. Fourth, it's really important that we leverage corporate and philanthropic dollars for steps one through three. All of the steps above, including the structured volunteer activities will require more staff support and thus more funding for the nonprofit sector. So,

3 we believe that, for example, the Mayor could convene
4 a conference with state and local government agencies
5 as well as New York philanthropies, corporations, and
6 select nonprofit groups to create a joint plan to
7 achieve that. and finally, we really need to
8 accelerate the city efforts and the state efforts as
9 well to help eligible households simultaneously apply
10 for and recertify for these benefits digitally. This
11 could help reduce some of the strain on staff at OTDA
12 and HRA. We have long advocated for such digital
13 benefits portals. We're distressed that, you know,
14 Mayor Adams promised to carry out this proposal under
15 the name of My City, but that has been a process of
16 more than three and a half years and more than \$100
17 million with very little to show for it. So, our
18 full written testimony has much more detail, but we
19 believe that those are five really concrete steps
20 that the City can start to take to blunt the worst
21 impacts of this bill.

22 CHAIRPERSON RESTLER: This is a terrific
23 panel. Really want to thank you for your thoughtful
24 recommendations and insights. They're really
25 helpful. And we will do our best to move on them, so

3 thank you each. We really appreciate it. It's good
4 to see y'all.

5 KIM MOSCARITOLO: Thank you.

6 CHAIRPERSON RESTLER: Next up, Maryam

7 Mohammed-Miller from Planned Parenthood of Greater

8 New York, Sam Stein from Community Service Society,

9 Robert Desir from Legal Aid Society, Eric Lee from

10 Volunteers of America for Greater New York, and Brad

11 Martin of Federation of Protestant Welfare Agencies.

12 Oh, actually, sorry, not Brad. I had get to Bryan

13 in. I apologize. Bryan Ellicott-Cook from SAGE, and

14 then we'll get Brad in on the next panel. I

15 apologize. Unless we lost-- oh, Bryan's here. Good,

16 great. Great. Sam, you want to kick us off?

17 SAMUEL STEIN: Sure. Alright. Thank you

18 for the opportunity to testify today. My name is

19 Samuel Stein, and I'm a Senior Policy Analyst at the

20 Community Service Society of New York, a nonprofit

21 that promotes economic opportunity for all New

22 Yorkers. as we all know, the Trump budget cuts are

23 already here. The Trump administration has cancelled

24 the emergency housing voucher program five years

25 early, soon to leave roughly 7,700 New York

households, most of whom are formerly homeless, soon

3 to be without federal rental assistance. DOGE has
4 slashed several crucial programs operated by HUD,
5 resulting in nearly 2,000 layoffs. The Trump budget
6 proposal would massively defund HUD, cutting 44
7 percent across the board and converting key programs
8 like public housing and Section 8 to block grants.
9 The President also proposes eliminating the Community
10 Development Block Grant program which funds such core
11 New York City housing functions as building code
12 enforcements and many City Planning initiatives, and
13 jettisoning the Community of Care which funds long
14 term supportive housing, rental assistance and
15 affordable housing production. The New York Housing
16 Conference estimates that this would result in a \$4.7
17 billion reduction in New York City housing programs.
18 The Council is wise to advance the bills under review
19 today. Passing these bills, however, must only be the
20 first step. The city and state must protect and
21 expand existing programs that they can continue to
22 help house the homeless and ensure tenants remain
23 housed. CityFHEPS, for example, currently houses
24 47,000 households and the council has approved an
25 expansion of the program, though the administration
continues to refuse to enact it. The administration

3 absent today must drop its opposition and expand this
4 crucial resource. We must also consider new ways to
5 grow state and local revenues in order to ensure that
6 all New Yorkers are housed securely. Ultimately, we
7 all must do everything in our power to stop Congress
8 from enacting the President's proposed budget. Thank
9 you.

10 CHAIRPERSON RESTLER: Thank you, Sam.
11 That was very helpful.

12 ROBERT DESIR: Good afternoon. Chairs
13 and members of the committees, thank you for the
14 opportunity to testify. I'm Robert Desir. I'm a
15 Staff Attorney with the Legal Aid Society. The
16 federal budget enacted through HR1 represents one of
17 the most dramatic rollbacks of social supports in our
18 nation's history. It makes permanent tax cuts for
19 the wealthy by slashing Medicaid, SNAP, SSI, and
20 housing assistance, programs that New Yorkers rely on
21 every day. On health care, HR1 cuts \$1 trillion from
22 Medicaid and CHIP, adding paperwork and work
23 requirements that will strip coverage from 1.5
24 million New Yorkers. hospitals will face mounting
25 uncompensated care, some even risk closure, while the
state is forced to absorb billions in new costs. For

3 New York, that means not only the loss of federal
4 fundings, but billions in added obligations just to
5 keep hospitals open and families covered. On food
6 security, SNAP is gutted. With funding cuts, new work
7 requirements, and harsh restrictions on immigration
8 eligibility, over 300,000 New Yorkers could lose food
9 assistance including children, seniors, and survivors
10 of violence. At the same time, New York will be
11 forced to shoulder billions in new costs to keep the
12 program afloat. And on top of these cuts, the
13 administration is moving to slash SSI benefits for
14 nearly 400,000 severely disabled children, adults,
15 and low-income seniors, removing the last lifeline
16 for people who are already amongst the most
17 vulnerable, and leaving the city and state to absorb
18 the human and financial fallout. On housing, budget
19 cuts to a significant portion of HUD resources like
20 imposing arbitrary two-year limits on rental
21 assistance and eliminating programs that have built
22 affordable housing for seniors, disabled, and low-
23 income families will have devastating effects. These
24 limits bear no relation to the realities of New York
25 City where families receiving rental assistance stay
on average of 15 years in the housing trades voucher

3 program and public housing residents stay more than
4 25 years. The average household income is around
5 \$27,000 a year. While the median rent in New York
6 City has climbed to above \$3,500 a month. To suggest
7 families can find stability in two years is simply
8 unrealistic. The result will be more evictions, more
9 homelessness and greater pressure on city resources
10 with billions of lost federal housing dollars that
11 the state and city will be expected to replace. Any
12 of these measures alone would be devastating. Taken
13 together, they represent a federal retreat from
14 responsibility that shifts enormous burdens onto
15 states and cities and destabilizes the lives of our
16 most vulnerable neighbors. We know that two minutes
17 is not enough to capture the full scope of these
18 impacts, but we urge the Council to act now. Expand
19 programs like CityFHEPS, protect food assistance and
20 SSI recipients, and work with the state to safeguard
21 Medicaid coverage. With Washington stepping back,
22 the City must step up. In closing, I just want to
23 say that we also support Intro 1372 which would cap
24 the rent assistance contribution for people receiving
25 city vouchers. It closely-- 30 percent closely
mirrors what the federal government has determined is

3 appropriate for people to pay rent to be able to meet
4 all their costs and stave off homelessness. Thank
5 you again for the opportunity to testify.

6 CHAIRPERSON RESTLER: Thank you so much,
7 Robert. Thank you for the thoughtful testimony.

8 MARYAM MOHAMMED-MILLER: Good afternoon.
9 Thank you, Council Member Restler, the Chairs of the
10 Committees for this opportunity for Planned
11 Parenthood of Greater New York to testify today on
12 the impact of federal funding cuts to not only our
13 organization, but the broader health care system in
14 our city. My name is Maryam. I am the Government
15 Relations and Policy Director at Planned Parenthood
16 of Greater New York. We are a proud and trusted
17 provider of sexual reproductive health care and
18 education programs for communities throughout the
19 City, providing care to all regardless of immigration
20 status, identity, ability to pay for services. Over
21 the years we have weathered the many attempts to
22 severely restrict sexual reproductive health care,
23 including abortion care. However, a series of
24 relentless attacks from the Trump administration on
25 Planned Parenthood and sexual reproductive health
care providers throughout the country could lead to

millions losing access to the care they deserve. The Trump administration as others have described today have forced through a harmful budget reconciliation bill that included a provision that specifically aims to defund Planned Parenthood. PPGNY, Planned Parenthood of Greater New York, is poised to lose \$20 million because of these cuts. Our patients who rely on Medicaid will lose access to cancer screenings, birth control, STI testing and treatment and other life-saving services at our health centers. Efforts to defund Planned Parenthood will cause a major disruption in the broader health care system. Nearly 200 Planned Parenthood Health Centers are at risk of closing, leaving 1.1 million Americans potentially without the access to care they deserve. The loss of Planned Parenthood Health Centers would put a strain on other providers who are unable to meet the surge in demand. This will lead to longer wait times for appointments and force patients to travel longer distances for care. There's also a significant public health risk including the increase of unintended pregnancies, higher STI rates and the loss of preventative care. Historically marginalized communities will be the most impacted by defunding

Planned Parenthood because they are most at risk of adverse health outcomes due to lack of access to quality and affordability. In addition to the loss of federal Medicaid funding, we're forced to leave the federal Teen Pregnancy Prevention Program, losing resources for our education programs in New York City. We also anticipate again being forced out of the Title X program which supports preventative health care offered at our health centers.

Furthermore, the future of health care for trans, non-binary, gender non-conforming individuals is in jeopardy because of the Trump administration-- the Trump administration's relentless attacks including Executive Orders passed earlier in his administration. Unfortunately, underinvestment in the sexual reproductive health care landscape and stagnant Medicaid reimbursements in our state have contributed to a financial crisis for our organizations, forcing us to make difficult decisions to sustain patient care. This includes executive pay cuts, reduction in force, and we are planning to close our Manhattan Health Center later this year. This is all again in an effort to sustain patient care. We know that the Trump administration's attack

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3 will impact the most marginalized in our communities,
4 we and look forward to working with the Council to
5 help ensure that resources are secured to continue to
6 provide care. Thank you.

7 CHAIRPERSON RESTLER: Thank you so much.

8 BRYAN ELLICOTT-COOK : Good afternoon,
9 Chair Restler, members of the City Council Committees
10 on General Welfare, Hospitals, and Government
11 Operations. My name is Bryan Ellicott-Cook and I
12 serve as the Director of Government Relations at
13 SAGE, the nation's largest and oldest organization
14 dedicated to improving the lives of LGBTQ+ older
15 adults. Since our founding in 1978, SAGE has worked
16 tirelessly for LGBTQ+ elders fighting for policies
17 and programs that enable them to age with dignity,
18 security and support. Early in the new presidential
19 administration we learned that SAGE's grant with the
20 State Department had been cut, resulting in a loss of
21 \$403,000. Because of this cut, SAGE was forced to
22 close a program through which we were providing
23 technical assistance to organizations seeking to
24 serve LGBTQ+ elders in places like Nepal and the
25 Philippines. The Administration for Community
Living, ACL, has funded us through two funding

3 streams. For more than a decade, the ACL has helped
4 us to underwrite our National Resource Center for
5 LGBTQ+ Aging, the community's first and only
6 technical assistance resource center aimed at
7 improving the quality of services and supports
8 offered to LGBTQ+ elders. In the spring, we learned
9 that ACL would be [inaudible] under the new
10 Administration for Children and Family Communities
11 under the new leadership of the Department of Health
12 and Human Services. We continue to be wary that this
13 funding could cut at any time, especially since ACL's
14 new restrictions prohibit the NCR from sharing any
15 content related to trans people, diversity, equity
16 and inclusion. I want to specially say that SAGE
17 historically has been funded by many state and city
18 agencies for our work. Many of all these grants are
19 federal pass-through grants. For example, we
20 previously were awarded \$50,000 by New York State
21 Department of Agriculture and Markets to fund our
22 Supplemental Nutrition Assistance Program education,
23 SNAP, and as a result our funding was terminated
24 while SAGE was in the process of finalizing our
25 contract. This grant was meant to support community
gardens, nutrition education and our food pantries at

3 our SAGE centers in the Bronx and Harlem where many
4 of the LGBTQ+ participants experience food
5 insecurity. Moving forward, SAGE must appreciate
6 that-- must anticipate that suddenly loss-- any
7 sudden loss of grant is possible, and that the
8 federal pass-through could come through to us. The
9 loss and restriction of federal funding streams
10 jeopardizes SAGE's ability to deliver critical
11 services for the LGBTQ+ older adult community. When
12 programs are cut or constrained, older adults in our
13 community lose access to affirming care, nutrition
14 assistance, social connection and vital support that
15 helps them age with dignity. Many of our
16 participants already face despairing rates of
17 poverty, isolation, health disparities, and
18 interruptions in funding only deepen these
19 insecurities. Without stable and inclusive federal
20 support, SAGE cannot fully meet the needs of these
21 vulnerable populations, leaving thousands of LGBTQ+
22 elders at risk of any number of things.

23 CHAIRPERSON RESTLER: Thank you, Bryan.

24 ERIC LEE: Hi, good afternoon. Thank
25 you, Chair Restler and members of the committee for
allowing me to testify today. My name is Eric Lee.

I'm the Director of Public Policy for Volunteers of America, Greater New York, a 129-year-old anti-poverty and housing organization focused on ending homelessness in the Greater New York area. I will submit written testimony, but for my time I would like to discuss how HR1 will impact our tenants and clients and what VOAGNY is doing to support them. We are gravely concerned about the impact of HR1 on the stability and wellbeing of New Yorkers residing in our permanent supportive housing and affordable buildings as well as our homeless shelters. Eligibility changes for Medicaid and the essential plan coverage as well as SNAP will result in partial or complete loss of critical food and medical benefits for low and extremely low-income households, including the elderly, veterans, former foster care youth, people experiencing homelessness, families with teenage children, refugees, asylees, and survivors of domestic violence and sex and labor trafficking. While many of these people that we serve will remain categorically eligible for benefits, as mentioned earlier by other advocates, it will take significantly more time and effort for households and our case managers to be able to assist

them to maintain eligibility, because of the onerous reporting and verification standards. It was incredibly uplifting to be able to hear the voices of so many advocates today with lived experience who are thriving in safe and supportive housing. We are very proud to have many supportive housing tenants aging in place with us, and many of them face similar challenges to the stories that were shared today. Another example that was not touched on would be a 62-year-old veteran who's living in supportive housing who was formerly homeless. Given these changes, they would now have to volunteer or work for a minimum 80 hours to be able to maintain SNAP benefits until they turn the age of 65 which is just incredibly concerning and discouraging. In anticipation of the implementation of these changes, VOAGNY is in the initial stages of implementing a vulnerability index tool for all of our supportive housing programs to be able to pre-emptively identify which households are most at risk of seeing their benefits either reduced or lost. Indices that we are tracking include age, veteran status, employment status, income source and amount, SNAP, type of housing voucher, Medicaid or Medicare recipients, as

well as mental and medical diagnoses, or a history of domestic violence. As we move further along and gain more information, we're happy to share that with the Council. In terms of what we need from government partners, we implore government agencies to work with benefits advocates and providers to create streamlined and user-friendly processes to maintain SNAP and Medicaid benefits and more real-time assistance from HRA staff to be able to help the increased workload that they're going to see. We also implore the government funders to expand case management headcount within our housing and supportive-- supportive housing and homeless programs to be able to meet the increased workload to help keep people on benefits. And finally, we support Intro 1372 to cap rental assistance contributions. And we want to give a belated thank you and congratulations to you, Chair Restler, for passing with the entire Council Intro 791A last week, and we implore the Mayor to quickly sign that into law. Thank you for the opportunity to testify.

CHAIRPERSON RESTLER: Thank you so much, Eric, and thank you to this panel. Really helpful and insightful testimony. We greatly appreciate it.

3 Okay, next up-- we'll see who's still-- how patient
4 everybody is. Brad Martin from Federation of
5 Protestant Welfare Agencies, Dr. Henry Love from WIN,
6 Lena Cohen from United Neighborhood Houses, Alana
7 Tornello from HSC, Human Service Council of New York,
8 and Joelle Ballam-Schwan from SHNNY, the Supportive
9 Housing Network of New York. And if anyone is not
10 here, we'll throw someone else up. Are we missing
11 anyone? One, two, three, four. We missing-- who
12 we're missing? So why don't we also invite Chelsea
13 Rose, the Policy and Advocacy Manager at Care for the
14 Homeless, to join this panel as well. Thank you,
15 Chelsea. Joelle, you want to begin?

16 JOELLE BALLAM-SCHWAN: Thank you. Good
17 afternoon. My name is Joelle Ballam-Schwan and I'm
18 the with Supportive Housing Network of New York.
19 Thank you so much for holding this important hearing
20 on the threats posed by the deeply-harmful federal
21 budget cuts facing our communities. As you know, the
22 network is a membership and advocacy organization
23 representing supportive housing providers throughout
24 the state. Collectively, our members operate over
25 64,000 supportive housing units statewide, and 42,000
of those are located here in New York City. And for

3 anyone who may be unfamiliar, supportive housing is
4 deeply-affordable housing with onsite wraparound
5 social services for individuals who've experienced
6 homelessness and faced additional barriers to
7 achieving housing stability. It restores and saves
8 lives, and I'm here to speak to two critical funding
9 streams for supportive housing that are under attack,
10 specifically the continuum of care, the COC program,
11 and the Housing Opportunities for Person with AIDS,
12 also known as HOPWA. The President's FY26 budget
13 proposal calls to slash the HUD budget by 44 percent
14 which would mean the elimination of HOPWA and
15 devastating cuts to the COC which really is the very
16 backbone of permanent supportive housing in this
17 country. The proposal also seeks to consolidate COC
18 and HOPWA into emergency shelter grants and cap
19 rental assistance at just two years, undermining
20 long-term stability. This comes at a time when
21 homelessness in New York City has reached crisis
22 levels. In July alone over 104,000 people spent the
23 night in NYC shelters, and a thousand more are living
24 unsheltered. Since the early 1990s, HOPWA has been
25 the only federal supportive housing program
specifically dedicated to helping low-income people

3 with HIV/AIDS stay safely housed. New York City
4 currently receives \$44.9 million annually in HOPWA
5 funding which includes support for 1,477 households
6 with HIV in permanent supportive housing. Meanwhile,
7 the COC program remains HUD's best response to
8 addressing the accelerating homelessness crisis. It
9 funds coordinating housing services and local
10 partnerships aimed at ending homelessness. New York
11 City relies on approximately \$165 million in COC
12 funding annually, including \$70 million for rental
13 assistance, supporting 7,148 units of permanent
14 supportive housing. So, if enacted, this budget
15 would put those homes and those folks living in them
16 at risk. This includes seniors, veterans, survivors
17 of domestic violence and gender-based violence, and
18 people living with serious health conditions or
19 disabilities who rely on supportive housing. While
20 the recent house and senate proposals have walked
21 back some of the most extreme cuts, none of the
22 current federal budget comes close to meeting the
23 actual need. And beyond permanent supportive
24 housing, COC also supports essential infrastructure
25 for the Homelessness Response System such as local
planning, needs assessment, data collection, quality

3 assurance, [inaudible] housing, transitional housing,
4 outreach and supportive services. Without this
5 funding, New York City would not only lose housing,
6 but funding to track homelessness and coordinated
7 efforts to end it, including the Coordinated
8 Assessment and Placement System, CAPS, which is the
9 system the City uses to refer and place people into
10 supportive housing. And with that, I say thank you
11 so much for your dedication, Council Member, to
12 supportive housing and to the opportunity to testify
13 today.

14 CHAIRPERSON RESTLER: thank you. Thank
15 you for testifying on these important topics. I
16 really appreciate it.

17 HENRY LOVE: Thank you, Chairs Ayala,
18 Narcisse, and of course Chair Restler, and members of
19 the committees. I'm Dr. Henry Love, Vice President of
20 Public Policy and Strategy at WIN. We're the largest
21 provider of shelter and supportive housing for
22 families in New York and across the country. Each
23 night, nearly 7,000 people, including 3,600 children,
24 call WIN home. Federal cuts to Medicaid, SNAP, and
25 housing and homelessness programs threaten New York
families. New York is close-- is scheduled to lose

close to \$15 billion in Medicaid and SNAP funding.

That means 1.5 million New Yorkers losing health insurance, and one million including 363,000 children losing SNAP benefits. Critical resources our families depend upon which you already heard from the amazing women that presented earlier from our supportive housing sites. The Whitehouse wants to eliminate Section 8. I just want to say that one more time. The Whitehouse wants to eliminate Section 8. We didn't take them seriously when Project 2025 came out, and we're more than halfway through it now. These cuts would be catastrophic to the families we serve at WIN. So, we're urging the City Council to protect and expand CityFHEPS, including capping contributions at 30 percent of income and adding \$263 million to serve 10,000 families at risk of homelessness as a result of the emergency housing vouchers terminating. I would also note that in both the house and senate versions of the budget, there is no talk of the emergency housing vouchers. So, they are on the chopping block. Increased funding for direct cash assistance for families in shelter as well as for those at risk of eviction, and working with the Governor and state legislature to backfill

3 those federal losses to SNAP and Medicaid. Now is
4 not the time for austerity measures. It's a moment
5 for bold leadership. New York City with the most
6 billionaires in the world, the wealthiest city in the
7 world, must protect vulnerable families and commit to
8 ending homelessness.

9 CHAIRPERSON RESTLER: Thank you, Dr.
10 Love, and thank you for helping encourage a number of
11 WIN participants and clients to join us today. Their
12 testimony was very powerful.

13 BRAD MARTIN: Good afternoon. Thank you
14 to the City Council, members of the committees, and
15 Chairs for convening this oversight hearing on the
16 impact of federal budget cuts on our city. My name
17 is Brad Martin and I'm the Senior Fiscal Policy
18 Analyst at FPWA. FPWA is the leading policy and
19 advocacy organization dedicated to strengthening
20 human services and faith institutions and advancing
21 economic security and justice for all New Yorkers.
22 This oversight hearing comes at a critical time.
23 According to a recent Urban Institute report, 62
24 percent of households in the City are economically
25 insecure today. This means that almost two-thirds of
New Yorkers struggle to meet their living costs and

3 save for their futures. At FPWA we have long been
4 tracking the impact that federal funding has on the
5 City's budget. Through this work, we know that about
6 10 percent of the budget is from federal funding with
7 17 percent coming from state funding which is now at
8 risk. The most recent budget cuts we are discussing
9 today comes on top of reductions in funding that have
10 been happening over the past decade. Through our
11 work on the NYC funds tracker, we can see that over
12 the past 10 years when you adjust for inflation,
13 federal funding to the city has dropped by about 15
14 percent. So, it's already a constrained funding
15 environment when it comes to federal funds.

16 Particular concern for us is that a lot of this
17 funding through the city budget is used to fund the
18 city's human services agencies with some of them
19 relying on federal funds for up to 40 percent of
20 their budget. And this includes funds that fund
21 grant programs that, you know, many of the advocates
22 have spoken about today, but also funds that flow
23 directly to New Yorkers. Thankfully, we still have
24 time to prepare. As we look ahead, we call on the
25 Mayor and the Council to avoid austerity budgeting.
So, we echo that call. This will require thoughtful

3 and equitable decision-making. The city should use
4 this time to reinforce vital human services programs,
5 enhance processes for access to cash assistance,
6 Medicaid, and SNAP, and seek alternative sources of
7 funding where appropriate. The gap in funding is not
8 insurmountable, and the city has an obligation to
9 prioritize the economic security of all New Yorkers.
10 We also support calls to increase budget
11 transparency. To this end, we support the bill
12 introduce by Council Member Restler to require OMB to
13 report on the status of the city's federal funding.
14 Of the things in the city's control, providing more
15 budget transparency is one of the easiest ways the
16 city can help the community be ready for the funding
17 cuts ahead. Thank you.

18 CHAIRPERSON RESTLER: Thank you so much,
19 Brad. Send my regards to Jennifer.

20 ALANA TORNELLO: Thank you, Council
21 Members and especially to the Chairs for today's
22 hearing and also for the opportunity to testify. My
23 name is Alana. I represent the Human Services
24 Council. We are a coalition of over 180 human
25 services organizations, representing a sector that
provides lifelines for millions of New Yorkers and

maintains a workforce in the hundreds of thousands.

The alarms are going off. They are going off in this space. They were going off this afternoon in the City Hall steps when we gathered, and they're going off in thousands of spaces where human services are provided to New York City communities across our network. We are in the emergency even if some may like to pretend that we are not. As described, New Yorkers already in crisis face catastrophic cuts to Medicaid, SNAP, HUD, disaster and public health funding, and more, and I cannot overstate how seriously this threatens the lifelines for the communities we serve for human services workers who are living on government sanctioned poverty wages, and for organizational budget sustaining care.

Several of our members of our network and our partners have already testified to this very real human impact. So, I'd like to briefly speak on the proposed legislation and other actions from the City.

We are grateful for the Local Law to introduce monthly reporting on status of all federal funding along with the Local Laws to protect housing and the census. The reporting is notably responsive to past request for more comprehensive and transparent

3 assessments of the city contracts impacted by mass
4 federal cuts, and we thank you for that. We
5 encourage the city to enhance that reporting with
6 proactively sharing reports with contracted human
7 services providers which I think is suggested by the
8 text. But especially in a manner that will help the
9 providers to understand any scheduled federal cuts
10 and any subsequent gaps not covered by the city. And
11 as mentioned, in previous testimony the City of New
12 York should complement this promising strategy with
13 additional actions. First, we invite you to join
14 human services leaders in our crisis response,
15 emergency budgeting, scenario planning, and advocacy
16 to create a more comprehensive counter-strategy that
17 also integrates partners in New York State. Second,
18 to continue to expedite all delayed contracting and
19 payments with human services provider, facilitating
20 strategic rapid draw downs of federal funds wherever
21 possible. And last, to prioritize human services in
22 the use of any emergency reserves, echoing the
23 colleagues that also proceeded me on not following an
24 austerity budget, but working very closely with us on
25 prioritizing that in the emergency reserves, and also
exploring emergency pathways for existing contracts.

3 Today, we face the very real possibility of a future
4 NYC without the lifelines that we represent, and
5 we're fighting for a different one. The windows are
6 closing for meaningful preparedness and response, and
7 we support the proposed Local Laws and ask the City
8 to work with us to build on these promising steps
9 with the outlined additional actions. Thank you, and
10 please refer to our written testimony.

11 CHAIRPERSON RESTLER: Thank you, Alana,
12 and thank you to HSC for your advocacy.

13 CHELSEA ROSE: Good afternoon. My name
14 is Chelsea Rose. I'm the Policy and Advocacy Manager
15 at Care for the Homeless. I'd like to thank the
16 Chairs of the committees and all the committee
17 members for the opportunity to testify today on the
18 impact of federal policy changes on New York City
19 residents experiencing homelessness. Care for the
20 Homeless has provided medical, behavioral health and
21 shelter services to New Yorkers experiencing
22 homelessness for over 40 years, operating 22
23 federally-qualified health centers across all five
24 boroughs and five shelters with onsite health
25 centers. Our community and shelter-based models aims
to reduce barriers to care while supporting residents

with essential services to obtain stable permanent housing. Today, I'm here to speak about how harmful federal cuts and policy changes will be for people experiencing homelessness and for the providers who serve them. Cuts to Medicaid and community health centers threaten to strip millions of New Yorkers of health care while overloading safety net providers like ours with impossible administrative barriers. People experiencing homelessness already face enormous barriers to accessing care, and new eligibility rules, work mandates and documentation requirements will only push more people off coverage, worsening health outcomes and deepening housing instability. Immigrants are also being directly targeted, risking further inequities in care. Meanwhile, housing programs are underfunded and a new Executive Order shifts federal strategy towards criminalization instead of addressing the root causes of housing instability and homelessness. We urge the City Council to do everything in its power at the city level to mitigate the impacts of these cuts such as fully funding CityFHEPS, advancing stronger source of income protections and protecting supportive housing and medical respite programs. We also urge

3 the City Council to stand firmly with community
4 health centers which are on the front lines of
5 providing care as they navigate devastating federal
6 cuts and changes to Medicaid. Providers will
7 continue to do all that we can to serve every New
8 Yorker, but we cannot shoulder these federal threats
9 alone. Thank you very much for your time and your
10 commitment to the health, safety and dignity of all
11 New Yorkers.

12 CHAIRPERSON RESTLER: Thank you so much,
13 Chelsea, and want to thank this whole panel for your
14 insightful and thoughtful testimony. We really
15 appreciate you being with us and sharing it on the
16 record. Next up we have-- and I apologize in advance
17 if I mispronounce anyone's names-- Christina
18 Abbattista from Urban Pathways, Sabine Frid-Bernards
19 from Brooklyn Org, Mia Wagner from the Community
20 Service Society, Sherry Chen from Coalition for Asian
21 American Children and Families, CACF, and Mahima
22 Golani from the NYC Family Policy Project. Good,
23 everybody's still here. We can go left to right.

24 CHRISTINA ABBATTISTA: Good afternoon,
25 Chair Restler and members of the committees. My name
is Christina Abbattista and I'm the Policy Analyst at

3 Urban Pathways. We are a nonprofit homeless services
4 and supportive housing provider serving over 2,500
5 single adults annually. Thank you for the
6 opportunity to testify today. Trump's proposed cuts
7 attack the most basic needs in our communities and
8 will put everyday New Yorkers at risk of eviction and
9 homelessness. We know these cuts will hit our most
10 vulnerable community members the hardest. We need
11 strong city leadership to protect critical programs
12 with the urgency and compassion this moment requires.
13 CityFHEPS is a vital tool in the fight to end
14 homelessness, supporting 47,000 households to stay
15 stably housed. Cuts to federal rental assistance like
16 Section 8 could ripple into local initiatives like
17 CityFHEPS. These cuts will force tenants back into
18 shelters and burden the city financially since
19 shelter placements are far more costly than stable
20 housing. The city must maintain full funding for
21 CityFHEPS and implement the expansion to ensure that
22 more people can transition out of shelter and into
23 permanent housing. Urban Pathways strongly supports
24 Intro 1372, reversing the harmful 40 percent rent
25 hike that unfairly penalizes and rent burdens low
income working New Yorkers. Trump's proposed cuts

3 would slash New York's federal housing budget by
4 nearly half, threatening the stability of over
5 500,000 families. Two-year time limits in public
6 housing and Section 8, dissolving emergency housing
7 vouchers, and slashing continuum of care funding will
8 cause mass evictions and drive up homelessness.
9 Initiatives like Urban Pathways, HUD-funded Key to
10 Home Rapid Rehousing program shows what real
11 solutions can look like. Key to Home houses
12 unsheltered New Yorkers directly into permanent
13 housing, cutting the typical New York City shelter to
14 housing timeline by more than half. This is exactly
15 the kind of lifeline that federal housing dollars
16 make possible and that these proposed cuts will be
17 jeopardizing. This crisis can't wait. The City
18 Council must make every effort to mitigate the
19 impact of these cuts, focus on getting people out of
20 shelter and into permanent housing, and fully fund
21 these proven programs to keep people housed and end
22 homelessness. Thank you for your time.

23 CHAIRPERSON RESTLER: Thank you so much.
24 That was great testimony.

25 SABINE FRID-BERNARDS: Good afternoon.
My name is Sabine Frid-Bernards. I'm the director of

Programs at Brooklyn Org. We're a partner and platform for local philanthropy, supporting Brooklyn nonprofits. Thank you for the opportunity to testify today about the deeply concerning impacts of recent federal budget cuts on our city and its people. Brooklyn's diversity make it a true microcosm of New York City, and our borough offers a clear lens on how these cuts translate into daily hardships. From legal aid providers safeguarding due process rights to youth development organizations providing critical stability for children, nonprofits are being asked to shoulder responsibilities that rightly belong to government, while federal disinvestment shrinks the resources available. Already, we're seeing the consequences: surging demand from mental health services, families too fearful or financially strapped to access weekly groceries at food pantries, many are missing medical appointments due to coverage loss and uncertainty, and children are withdrawing from supportive programs that sustain them at an alarming rate. More specifically, the impacts of federal cuts are being felt across the board in Brooklyn, many of which we've already heard about today. As of May 2025, over 1.2 million Brooklyn

3 residents relied on Medicaid, more than one million
4 New Yorkers citywide were dependent upon the
5 Essential Plan. Federal budget changes threaten to
6 strip coverage from hundreds of thousands with
7 statewide cuts projected at \$13.5 billion annually.
8 In Brooklyn, as many as 27,000 immigrant seniors risk
9 losing Medicare coverage under tightened eligibility
10 restrictions, and more than 600,000 residents in
11 districts across Brooklyn receive SNAP benefits,
12 representing one of the highest rates in the
13 northeast. Expansions of work requirements and cost
14 shifts to the state put up to 300,000 households in
15 jeopardy of losing food assistance. Housing
16 insecurity in New York City is nothing new, and it
17 will only become worse. Brooklyn faces a shortage of
18 over 228,000 affordable housing units. While federal
19 provisions expand investor tax credits, these
20 overwhelmingly benefit higher-income residents and do
21 little to relieve the pressure on low-income families
22 most in need. As mentioned earlier, our diversity in
23 Brooklyn is what makes Brooklyn great, but
24 increasingly our immigrants neighbors are feeling
25 threatened. With \$45 billion allocated to immigrant
detention and fees rising drastically, Brooklyn's

3 large immigrant population, nearly half a million
4 undocumented residents citywide, face heightened
5 insecurity, and immigrants stand to lose access to
6 basic supports like SNAP. As federal policy choices
7 destabilize the systems our neighbors rely on, our
8 city must act as a true partner to these community
9 organizations. That means ensuring sustainable city
10 funding to nonprofits that provide essential
11 services, not as a charity but as a fulfillment of
12 government's responsibility, strengthening the
13 government-- strengthening the policy environment to
14 support service providers in meeting urgent needs,
15 and embracing nonprofits as essential collaborators
16 not as vendors. We're mobilizing donors and
17 galvanizing stakeholders and standing firm to help
18 nonprofits weather the storm, but this can't be our
19 and our community's burdens alone. We call on the
20 City Council and city leadership to match that
21 commitment. With the city as a genuine partner, we
22 can protect the safety, dignity and opportunity of
23 our communities. Thank you for your time.

24 CHAIRPERSON RESTLER: Thank you, Sabine.

25 MIA WAGNER: Thank you for the
opportunity to testify. My name's Mia Wagner and I'm

Director of Health Policy at the Community Service Society of New York. CSS is 180-year-old organization dedicated to improving the lives of all New Yorkers. CSS administers the Managed Care Consumer Assistance Program, or MCCAP, to help New York City residents navigate the health care system through a network of 21 community-based organizations in all five boroughs. As you know, New York City will be hit hard by federal cuts to health programs. CSS' two recommendations to abate the harm of these cuts: First, consider funding community-based outreach about the availability of enrollment assistance. With new burdensome documentation requirements, consumers will struggle to enroll in and maintain health coverage. Fortunately, the unwinding of the COVID-19 public health emergency provides a model. In 2023, the philanthropically-funded Keep New York Covered Project supported 36 community-based organizations that conducted targeted outreach about enrollment assistance. The program was incredibly successful and generated an almost 4,000 percent return on investment. CSS urges the City Council to consider fundign a similar program. Second, support the state in returning to the

Essential Plan-- returning the Essential Plan to the Basic Health Program. As has been discussed already, the state initiated the process to unwind its 1332 waiver program last week. While this is transition will allow the state to minimize coverage losses, it will still leave approximately 225,000 New York City residents with incomes between 200 and 250 percent of the poverty level no longer eligible for the Essential Plan and at risk of losing coverage. CSS urges the City Council to participate in the 30-day comment period to support the state in its initiative to return to the Basic Health Program. In addition, the city should support the state in any initiatives to provide cost-sharing reductions or subsidies to this population to allow them to access affordable coverage. Thank you for your consideration.

CHAIRPERSON RESTLER: Thank you so much.
That's very helpful.

SHERRY CHEN: Thank you, Chair Restler and committee members for hosting today's hearing. My name is Sherry. I'm the Health Policy Coordinator at the Coalition for Asian American Children and Families, CACF. In addition to the points that fellow community partners have uplifted around the

1 impact of HR1 on public services, I'd also like to
2 uplift Intro 1364. CACF supports the passage of
3 Intro 1364 to help reduce service gaps and provide
4 transparency and to reimburse processes, thereby
5 allowing organizations to plan effectively amidst
6 anticipated federal funding cuts. Nonprofit and
7 community-based organizations need to be able to
8 anticipate the impact of federal cuts on their
9 sectors and communities. As larger nonprofits are
10 seeing their federal cut smaller, NPOs and CBOs also
11 feel those effects and will have to make up for the
12 resulting gaps. We're already seeing that funding
13 deductions for our members means decreased staff,
14 programs and services that help maintain the health
15 and wellbeing of vulnerable AAPI New Yorkers. It's
16 imperative that the City Council make a commitment to
17 filling those gaps in this and the next fiscal year.
18 New York City relies heavily on the outreach and
19 services of CBOs and citywide programs such as Access
20 Health NYC to keep vulnerable New Yorkers healthy.
21 For AAPI New Yorkers, including our immigrants and
22 elderly, CBOs provide affordable continuous and
23 holistic care through culturally and linguistically
24 responsive delivery. 26 percent of AAPI New Yorkers
25

live in poverty, the second-highest poverty rate in the City, and 42 percent of our community are limited English proficient. CBOs are trusted by community members and therefore successful in providing specialized services to address rising chronic illnesses amongst AAPI such as diabetes, hepatitis B, and lung cancer, as well as the worsening mental health crises amongst our youth, often partnering with other providers and hospitals that require their ability to conduct such outreach to historically harder-to-reach populations. With the impending Medicaid cuts and ongoing restrictive federal policies that threaten funding for CBOs, particularly those that provide services to immigrants, their stability has already been at risk. We're seeing federally qualified health centers already facing challenges in serving all their patients due to the change, a recent change to the federal personal responsibility and Work Opportunity Act that bars them from receiving funding if they continue to provide services to lawfully residing immigrants who are now considered ineligible for benefits. Again, CACF urges you to pass Intro 1364. The health of our marginalized communities depends on the continued

3 reliable operation for CBOs and any disruption in
4 services will have dire consequences for their health
5 and wellbeing. Thank you.

6 CHAIRPERSON RESTLER: Thank you so much.

7 MAHIMA GOLANI: Hello. Thank you for the
8 opportunity to present testimony today and my name is
9 Mahima Golani, and I'm a Policy Analyst at the New
10 York City Family Policy Project. I'll be speaking on
11 the potential impacts of these federal budget cuts on
12 child welfare involvement in New York City. So, we
13 know that Black and Latino families in New York City
14 experience extraordinarily higher rates of child
15 welfare involvement with nearly 45 percent of
16 children experiencing an investigation in childhood.
17 While the City has made progress reducing system
18 involvement over the last five years with
19 investigations in foster care declining by 10 percent
20 or more, sustaining these gains in the face of
21 federal cuts will require that the city and state
22 adopt new policies to buffer families from hardship.
23 We have decades of research that show us that policy
24 shifts that increase economic insecurity increase
25 child welfare involvement. When families are
struggling with basic needs, cutting meals, visiting

3 food pantries, facing income loss or housing
4 hardship, exposure to child welfare involvement
5 rises. We also know that SNAP in particular is
6 protective. Children who participate in SNAP or WIC
7 have a lower risk of substantiated reports. States
8 that adopted generous SNAP policies have lower rates
9 of hotline calls, maltreatment, and foster care
10 entries with the largest decreases among Black
11 children. The sweeping changes coming to SNAP are
12 estimated to result, as we've heard, in 1.7 million
13 New York families losing some or all benefits. For
14 close to half a million families, the average
15 reduction will be almost \$200 per month, forcing
16 trade-offs between food and other essentials. Many
17 immigrant families will avoid critical supports
18 because of justified fear and the need to remain out
19 of view. This food insecurity crisis will have
20 collateral effects of increased child welfare
21 involvement unless the city and state act. In
22 addition to the cost of families in deep fear and
23 trauma, the city and state will bear the fiscal cost
24 of preventable child welfare spending. New York's
25 legislature and City Council have an essential role
to play here. First, the City Council can buffer the

3 impact of these SNAP cuts by allocating emergency
4 funding to community organizations and groups that
5 provide food support across the city. For
6 individuals, the Council can expand access to
7 emergency cash assistance, in particularly
8 unconditional cash. The Council must also be
9 vigilant to ensure that ACS investigations in foster
10 care placements do not rise alongside hardship. New
11 York City's children and families cannot pay for
12 federal cutbacks with fear and trauma. Thank you.

13 CHAIRPERSON RESTLER: Thank you for that
14 testimony and for reminding us that when people are
15 hungry and when people are lacking health care it has
16 all kinds of negative cascading impacts that may not
17 immediately come to mind. Really want to thank this
18 panel for your thoughtful testimony. We really
19 appreciate your patience and being with us today.
20 Next up, Carla Hollingsworth from the Stuyvesant
21 Gardens Tenant Association, Andrew Santa Ana from the
22 Asian American Federation, Orlando Orvalles from
23 NALFO Educational Fund, Loretta Halter representing
24 herself, Je'Jae Daniels, also representing himself,
25 themselves, excuse me. I appreciate the correction.

3 And if we have one more opening we will also bring up
4 Gordon Lee. Okay, go ahead.

5 CARLA HOLLINGSWORTH: Good afternoon.

6 Thank you for the opportunity to testify. One thing
7 that I think is really absent from the conversations
8 today is the eradication of public housing, which the
9 eradication of public housing means that there's a
10 whole group of people who public housing was created
11 for that's not going to have a place to live, okay?
12 The PACT program, Permanent Affordability Commitment
13 Together, the residents are not part of that. They
14 are not part of that as a partner. We're told what's
15 going to happen. We're not in the conversations like
16 the law states we should be. so, who is it that is
17 going to actually enforce the laws that are supposed
18 to be ironclad that protect the public housing--
19 public and Indian housing residents, okay? who
20 enforces those laws? Because right now, everybody
21 shrugging their shoulders while people are about to
22 be homeless again, because people went from
23 homelessness into public housing. And now, we're
24 going to end up in homelessness again because a
25 program that is just a money grab and a land grab is
being allowed, okay? At my development, they state

3 and they put it in writing-- they gave us a letter
4 saying that they need \$166 million to fix our
5 development. Well, we got a historic nomination from
6 Governor Hochul which comes with more than \$166
7 million. So, why are we being forced to convert?
8 Why-- excuse me. Why does a developer call me daily
9 to try and coerce me to into signing a lease that
10 puts the contract rent of my apartment at \$3,777 a
11 month when my income was \$1,755 a month because I'm
12 Social Security Disability, okay. Now, they took 185
13 of that for my Medicare Part A and B, okay, so I get
14 \$1,570, but I had Medicaid as well. So, Medicaid was
15 supposed to pay the premium, but they don't, okay.
16 So, I'm paying it. And when I try to get help I
17 can't get Social Security on the phone, okay. You
18 cannot get anybody on the phone. Nobody's answering.
19 They don't return calls, okay. Nobody who's supposed
20 to be helpful to people is actually working these
21 days. I don't understand. Too many people are being
22 affected by what's going on, but they can't get help,
23 okay. I have people who come to me. I didn't sit
24 and pat myself on the back and say, oh, I belong to
25 this organization and that organization, and I
advocate. Yes, I advocate for a lot of people, okay,

3 some who are developmentally disabled, some who are
4 just seniors, and we need help. Where are we
5 supposed to get it from?

6 CHAIRPERSON RESTLER: Thank you, Ms.
7 Hollingsworth. Those are important and present
8 questions, and if we can help put you in touch with
9 your local Council Member and their office to make
10 sure that they're advocating alongside with you,
11 please let us know.

12 CARLA HOLLINGSWOTH: Okay.

13 ANDREW SANTA ANA: Thank you, Chair
14 Restler and members of the City Council for convening
15 this timely hearing on the impact of federal budget
16 cuts. My name is Andrew Santa Ana, and I'm the
17 Deputy Director of Research and Policy at the Asian
18 American Federation which represents over 70
19 nonprofits serving 1.5 million Asian New Yorkers. I'm
20 here to testify about not only federal budget cuts,
21 but also the establishment of the Office for a Census
22 in New York City. When we last testified on this
23 issue in April, we warned that New York's Asian
24 communities face an escalating trifecta of crisis,
25 escalating anti-immigrant policies and ICE
enforcement, economic instability due to wild policy

3 changes, and unprecedented federal funding cuts that
4 will ripple through the fabric of New York. These
5 cuts are here and they're impact Asian New Yorkers in
6 unique ways. While Asian New Yorkers are integral to
7 the city's vibrancy contributing to business, public
8 service, health care and culture, our communities
9 despite outdated stereotypes experience significant
10 hardships. Two-thirds of Asian New Yorkers are
11 foreign-born and 27 percent are non-citizens. Our
12 population grew 35 percent from 2010 to 2020, yet one
13 in three lives in poverty, and we're twice as likely
14 to experience poverty as white New Yorkers. Nearly
15 half of Asian New Yorkers have limited English
16 proficiency, and speaking of the conversation we're
17 having earlier, 17 percent of New York Asian's
18 community works in the health care sector. So, in
19 the conversation about jobs that are lost through
20 these budget cuts, our community is significantly
21 impacted. These federal cuts are driving fear and
22 disengagement. As you've heard throughout the day,
23 community members are disenrolling from benefits,
24 avoiding hospitals and withdrawing from public life.
25 This weakens our safety net and poses significant
health-- to public health. With that said, we

3 encourage the City Council to respond, not only by
4 stemming the impact of these cuts, but also funding
5 the organizations that are providing work for the
6 immigrants communities that are on the ground
7 addressing some of the ICE enforcement policies. We
8 believe that strengthening partnerships with Asian-
9 led nonprofits to address not only immigration, but
10 food insecurity, housing, poverty, social services,
11 in immigration are essential. Now, we're also
12 supportive of the initiative 1225 regarding to the
13 census. We know firsthand the importance of the
14 census, and we-- and know that culturally competent
15 and language accessible outreach is important, not
16 only for its implications for congressional maps and
17 funding allocations, but also for the data it
18 provides to create an accurate picture of our
19 communities. As a census information center, the
20 Asian American Federation has long been a trusted
21 voice in New York, leading census advocacy for Asian
22 New Yorkers. We too are deeply concerned about the
23 inclusion of a citizenship question, as well as other
24 efforts to undermine the census' integrity, and those
25 things will have a devastating impact on our
community's ability to respond accurately to the

3 census. Without resources and advanced planning, New
4 York is projected to lose at least two congressional
5 seats in the upcoming 2030 census. Such losses will
6 leave our community without voices in Congress to
7 advance New Yorker's priorities. These challenges
8 are complex but the solutions are within reach. My
9 written testimony will include much greater detail
10 about the impact of these policies on Asian New
11 Yorkers. We urge the City Council to keep us in
12 mind as you move through this crisis. Thank you for
13 your leadership.

14 CHAIRPERSON RESTLER: Thank you so much
15 and thank you for your work at the Asian American
16 Federation. Thank you.

17 ORLANDO OVALLES: Thank you. Thank you,
18 Chair Restler and to the rest of the New York City
19 Council members on the Committee on Governmental
20 Operations, State and Federal legislation, for the
21 opportunity to testify here today. My name or
22 Orlando Ovalles and I'm with NALEO Educational Fund,
23 serving as Northeast Director of Civic Engagement.
24 NALEO Educational Fund is a nonpartisan, not-for-
25 profit organization that facilitates the full
participation of Latinos in American political

process from citizenship to public service. We're founded in 1981 by the late Congressman Edward [inaudible] in Los Angeles, California. We have several offices in key areas of the country including our regional office to serve the northeast here in New York City, and we have been here since 1993. NALEO Educational Fund strongly supports Local Law Intro 1225 to establish a New York City Office of the Census, because it will help promote and full and accurate account of Latinos and all New Yorkers in census 2030 and future decennial counts. A full and accurate account of all New Yorkers is critical for the future strength of New York's democracy and its wellbeing and prosperity. The decennial count determines the apportionment of congressional seats for New York State. Prior to census 2020, many election experts predicted that New York would lose two congressional seats, but the state ultimately lost only one. Policy makers and community leaders believe that New York's investment in outreach and educational efforts to obtain a full count of its population in that census helped prevent the loss of one seat. A full and accurate count in census 2030 will also help ensure the fair allocation of federal

resources to New York City to help address the needs of its communities. More than \$2 trillion in federal resources annually are allocated based on census data, with one estimate indicating that more than \$161 billion of resources for New York State are allocated annually on the basis of this data. The fair allocation of federal resources to New York City is particularly important given the fact that the federal government is significantly reducing the scope of and funding for several programs. With less resources available, it is even more critical that they are allocated to the communities that need them the most. The Office of the Census envision in Intro 1225 is particularly important for complete and accurate count of New York City's Latino population because it will work to identify hard-to-count areas of populations in the city and carry out a multilingual public awareness campaign targeting these populations. In census 2020, the Census Bureau found that there was a historical and significant net undercount of Latinos nationwide, 4.99 percent, almost five percent. Expert demographics found that the national undercount of very young Latino children ages zero to four, 8.6 percent was double the

undercount of the non-Hispanic White counterparts,
4.3 percent. In terms of the number of very young
Latino children missed in census 2020, the forgoing
analysis found that 51 percent were concentrated in
20 of the most populist counties in the nation with
three of them being New York boroughs, Queens, Bronx
and Manhattan. According to 2024 census American
Community Service data, Latinos comprised more than
one-fourth of New York's 29 percent and one out of
three New York City's very young children, 34
percent. Those-- there cannot be a full and accurate
account of the New York City population without an
accurate count of Latinos. In addition, given
proposal by the current administration on comments
regarding the census as well as section actions taken
by the administration regarding data sharing, it will
be exceptionally difficult to obtain the
participation of New Yorkers in census 2030. First,
both Congress and the administration are pursuing
proposals to exclude undocumented immigrants or non-
citizens from the decennial census count and are
considering adding a question of citizenship or
immigration status to the [inaudible] questionnaire.
In addition to the current administration has taken--

3 CHAIRPERSON RESTLER: [interposing] Mr.
4 Ovalles, is it possible to wrap up. I apologize.

5 ORLANDO OVALLES: Yes, I'm almost done.
6 Several actions allow an unprecedented sharing of
7 sensitive data across the federal agencies, including
8 data with sensitive and personal identifying
9 information combined with an administration
10 aggressive in immigration enforcement action, it has
11 led to a lack of trust in the confidentiality data
12 provided to government agency and widespread fear
13 that this data will be used to harm Latino families
14 and New Yorkers. For all forgoing reasons, NALEO
15 Educational Fund supports Local Law Intro 1225 and
16 looks forward to working with the City Council and
17 the office itself on preparation for census 2030. And
18 lastly, we will expand on this point on the official
19 written testimony that we'll be submitting following
20 this hearing.

21 CHAIRPERSON RESTLER: Thank you so much.
22 We really appreciate your testimony.

23 JE'JAE CLEOPATRA DANIELS: Hi, good
24 afternoon. My name is Je'Jae Cleopatra Daniels, and
25 I go by they and vey. There's many organizations I'm
here to support, but I'm really here to give you a

3 testimony first. Now, as much as there's a lot of
4 advocates here, I want us to remember that a lot of
5 them are getting paid for their time, and for those
6 of us who are having our health care, our SNAP and
7 our food and housing being stripped, I think
8 especially as it says up there, "A government of the
9 people, for the people, by the people," we should
10 speak first, right? We have to lose our time, our
11 money, our food to be able to be here, and there was
12 too many company heads that were speaking first when
13 there was a lot of vulnerable people who are not only
14 not here, but the majority of the people that are
15 supposed to sit on the panel to hear, because you
16 could always get the semantics and the facts, and
17 we're preaching to choir, but you're not hearing the
18 story directly from people that it's impacting the
19 most. I'm a recipient of Medicaid, SNAP, and Section
20 8, as is my mother, and even though the chi [sic] is
21 in a different political party, this is a reminder
22 that this it not just a left issue or a right issue.
23 This is an overall humanitarian issue, right? I am
24 terrified and other words that is understatement of
25 what I'm experiencing now, and you whoever's left
here, you could see me. I am the target of

3 conversation in this conver-- this country that wants
4 to see me dead. I've never harmed anyone. I've never
5 had a criminal record. I'm just a person who is
6 trying to live and be the best citizen, and this
7 whole country is talking about identities like me,
8 and they want to see me dead, and it creates
9 depression, and it creates lack of access of care and
10 so on and so forth to evil to get out. And I have to
11 advocate for myself because there's loopholes in this
12 system that continues to deny me the care. Just
13 alone in this past year, my rent has doubled, even
14 under Section 8, and it's illegal as you all
15 remember, that it's illegal over eight percent for
16 rental increase, but if you're not under certain rent
17 stabilized apartments, you could be affected and you
18 could be displaced. As someone who lives in
19 Roosevelt Island and has to move eight times in the
20 pandemic-- they are privatizing the building, and I
21 wish, you know, Council Member Menin was here,
22 because I've tried to get in contact with her office
23 among others and we are being pushed around to dirt.
24 You know that it's over 200,000 people that are
25 homeless that we know that are reported, and the
millions of more people that have died since COVID

3 who are not getting food and how SNAP does not even
4 help people who are in shelters who do not have the
5 means to get hot food or do not even have the kitchen
6 equipment-- as I remember being in the pandemic in
7 housing in Marsha's Houses. I had nothing to my name,
8 and every time I got a nickel I was denied public
9 assistance and other forms of care. And this is
10 abhorrent. This is a city that claims to include me
11 and continues to talk about me and identities in
12 communities I represent, but you have no idea what
13 it's like to be able to be an urban youth of color
14 and navigate the city and to have other people talk
15 about us and we don't get a chance to be able to
16 speak our stories. I will finish up, and I will say
17 I am terrified from the Adams administration, Cuomo
18 and President Trump, that they are sanctioning death.
19 There's blood on their hands and their [sic]. I've
20 already mentioned about the disparities that continue
21 to rise, and just alone this past week at a mutual
22 aid that I go to, because even all these public
23 benefits are not enough. Black Trans Liberation
24 Kitchen which a lot of you are familiar with, there
25 were 20 MAGA supporters that came to antagonize
vulnerable trans youth who were looking to have food.

And the security did not apprehend them. This is terrifying, especially what happened with Charlie Kirk, after that, and there is a polarizing culture that I looking to find a scapegoat like me to attack. We are terrified to be able to get our basic needs met. That is what needs to be here. And the fact that most people are not here and we are the last people to talk, when a lot of people here are getting money and they don't have to worry about not having food and not having Medicaid and not having Section 8. They could talk all they want about vulnerable community, but the people who are vulnerable need to be able to speak first. And that is the story that's not being communicated, that I am tired that we're having liaisons that is not representing those to allow the people who are marginalized first. I could go on and on and on, but I will just finally say that even in this year past alone, I have not had a full-time job with a median salary since I was furloughed in the pandemic for Winter 2021. I have been denied this past year alone seven times for public assistance, more than that for unemployment and Section 8, and all the fricking nonprofits still cannot fill the gaps and to be able to ensure that I

3 have the basic means. And I will finally say that
4 people in my demographic are forced to go into sex
5 work, are forced to go into other drastic measures
6 that are stigmatized because the system is failing
7 them to be able to get their basic needs. I don't
8 understand where my taxes is going. I don't
9 understand where all this bullshit semantics is
10 going, because it is not helping someone like me and
11 my mother.

12 CHAIRPERSON RESTLER: Okay. Thank you
13 very much for your testimony.

14 JE'JAE CLEOPATRA DANIELS: Thank you.

15 CHAIRPERSON RESTLER: We appreciate you
16 taking the time to join us and share your insights.

17 GORDON LEE: [inaudible] I'm Gordon Lee.
18 I'm from Brooklyn. I'm actually from all groups,
19 including the Flatbush Tenant Coalition. I represent
20 all groups and I also am a former Nixon protestor and
21 birth June 23rd, 1973. I was one of the newborns of
22 the Nixon presidency. My birthday was also the
23 anniversary of President Nixon's re-election. As you
24 know, I also am here out of concern for the cuts like
25 the rest of these people, and like many people, you
know, I also have chronic health needs and rely on

3 certain medications. I rely on insulin for type II
4 diabetes. I rely on blood pressure pills for
5 hypertension, and I also rely on a breathing machine
6 at night because I also have sleep apnea. And if
7 these cuts go through, you know, I literally-- now, I
8 literally expect that I may not even have long in
9 this world because of these dangerous cuts and the
10 dangerous corruption. I literally decided to go on
11 the internet and find out how to go about making a
12 will and how to make preparations for my death, and
13 I'm going to do that as soon as possible most likely
14 this week because, you know, I don't know if I see
15 myself living to be a hundred. And then I have a
16 mental health history and because of all this, you
17 know, I've-- I've had feelings of fear, rage,
18 frustration, feelings of being let down,
19 disappointed. Then I don't know what to do with
20 those emotions, where to go, where to turn to, who to
21 turn to, what to ask for, what to suggest. Also,
22 can't really find words for my emotions, because also
23 some mental health history. Part of being diagnosed
24 with autism and collective mutism, you know, speech
25 handicapped. I was not talking between age two and
age six, and then there are also cutting mental

3 health service. I may have to give up my social
4 worker that I rely on, and another problem is not
5 just people like Trump, but others who defend him,
6 who protect him, who encourage him and enable him,
7 and you also hear about others, Democrats and
8 Republicans who empower and they allow it to happen,
9 and also you heard about, you know, Democrats enemies
10 and victims of Trump who traded sides with him. You
11 know that's how he got elected in the first place.

12 CHAIRPERSON RESTLER: Mr. Lee, I really
13 want to thank you for your testimony and sharing your
14 experience, and want to thank this entire panel for
15 joining us today and sharing your expertise with us.
16 We really do appreciate it.

17 GORDON LEE: Thanks for organizing.
18 Thank you.

19 CHAIRPERSON RESTLER: Thank you so much.
20 Is Manuel Martinez still here? Please join us. And
21 the remainder of the folks testifying are going to be
22 on Zoom. We have Anna Srey, Mbacke Thiam, Tanesha
23 Grant, Ashna Shome, Jane Ni, and Christopher Leon
24 Johnson. If it's okay, we will let Ashna Shome go
25 first as she's at-- they're at work and has to get

3 back to it. And then we'll go from there. Ashna, can
4 you hear us?

5 ASHNA SHOME: Yes. Hello. Can you hear
6 me?

7 CHAIRPERSON RESTLER: Yes. Go for it.

8 ASHNA SHOME: Okay, great. Thank you so
9 much to the Chair and all of you who are listening to
10 my testimony and so many others. I appreciate your
11 time. Mr. name is Dr. Ashna Shome. I'm a pediatric
12 resident doctor at Jacobi Hospital, and I'm also a
13 Regional Vice President of my union, the Committee of
14 Interns and Residents. As a pediatrician who works
15 in the Bronx right now, I see how federal budget
16 decisions translate directly into the health of our
17 youngest and most vulnerable patients and New
18 Yorkers. Most of the families I care for rely on
19 public programs like Medicaid, SNAP and WIC to
20 survive, and the recent federal budget cuts are a
21 direct threat to their wellbeing. Cuts to SNAP and
22 WIC will directly harm children's nutrition and their
23 development as well, because these programs are
24 essential for ensuring that these young children have
25 consistent access to healthy food which allows their
brain and their body to develop in their most

critical years. With this estimated cut being 20 percent to SNAP benefits, New York State could be forced to pay \$1.1 billion annually in SNAP benefits to make up for the loss, and in over half of New York's 25th congressional districts, 13,000 to 24,000 households with children are expected to lose some or all of their SNAP benefits. That means more children going hungry, more families forced to choose between food and rent, and more kids arriving in our clinic for signs of both malnutrition and overnutrition which is caused by eating unhealthy foods that don't adequately support their development and their needs. Another concern that we have is that pediatric clinics are bracing for staffing losses that make an already extremely-strained safety net even weaker than it was before. Our social workers and community health workers are integral parts of our work and they help our families access housing, food, and to continue to follow up with them, and their funding is tied to federal dollars. As those budgets shrink, I expect that we might lose vital staff members, and with them the ability to really care for our entire families and provide the wraparound care that they need and deserve. Without the support of social

3 workers and community health worker, doctors like
4 myself and other health care workers will be left
5 trying to manage extremely complex social and medical
6 challenges in short appointments usually 20 minutes
7 or less, and without the infrastructure necessary to
8 keep families stable and healthy. If as projected,
9 as many as 1.5 million New Yorkers lose health
10 coverage, we will also see more children going
11 without their routine checkups, vaccines, and urgent
12 care, and I anticipate that this means we'll see many
13 more families showing up in the emergency room,
14 because they simply have nowhere else to go when
15 their child is ill. Safety net hospitals and clinics
16 in low-income areas like the Bronx are already on
17 such extremely thin margins, and with less federal
18 reimbursement, I think we all know that they'll
19 forced to cut services, layoff staff or even shut
20 down, and across the state it's estimated that we
21 could lose 34,000 health care jobs--

22 SERGEANT AT ARMS: [interposing] Thank
23 you. Your time has expired.

24 ASHNA SHOME: [inaudible] today. Thank
25 you.

3 CHAIRPERSON RESTLER: Thank you so much,
4 Doctor. We really appreciate you joining us. I'll
5 now go to Mr. Martinez, and then we'll return to the
6 folks on Zoom.

7 MANUEL MARTINEZ: Hello. Good afternoon.
8 Thank you, Chair Restler and members of the committee
9 for this opportunity to give this testimony. My name
10 is Manuel Martinez, and I am the Director of the next
11 two minutes and 50 seconds that I have here in this
12 testimony. I'm also Resident Council President for
13 South Jamaica Houses, and I'm also a part of an
14 alliance of resident councils in south Queens. The
15 proposal that you have now about funding transparency
16 with government funds, specifically Section 3, I want
17 to accommodate and I'm in strong support of that
18 bill, especially given the opportunities that it has
19 to impact our communities, but also the huge
20 obstruction it has-- that it has endured in our
21 communities. Scott Stringer had identified back in
22 2010, from 2010 to 2020-- he identified it in 2020,
23 I'm sorry. But that from 2010 to 2020, \$20 billion
24 was expended by NYCHA and zero percent went to
25 training as it was required under law. Also, zero
percent went to subcontracting and very minimal went

3 to employment. This is the same circumstance that
4 persists. You guys are the government. The
5 Committee on Government Operations, I would also
6 suggest that in that transparency of funds you have
7 mandatory triggers. \$2.3 billion, that mandatorily
8 triggers Section 3 benchmarks and as well as
9 requirements, but there's also another \$2 billion in
10 project-based Section 8 that is encouraged under the
11 law. I would suggest that that also be monitored,
12 that there's a separation between mandatory and
13 encouraged so that can see how much dollars is-- you
14 know, are going to both, and so that we could also
15 identify the opportunities that are being missed. I
16 would also suggest that we do need stronger
17 accountability on the decision-makers of these
18 agencies and how they are making decisions
19 interpreting their roles and responsibilities in
20 these positions because to have-- since 1974 where
21 Section 3 impacted directly public housing or public
22 housing funds triggered it. For us to be at zero
23 percent since 1974 on a lot of major opportunities,
24 especially for the billions of dollars that have gone
25 through our communities is a significant
disenfranchisement for our communities. Now, this has

3 been driven by social change. Section 3, the
4 implementation of Section 3, the obstruction of
5 Section 3 has been in counter of their social change,
6 and now we're seeing another social change happen
7 that's putting us at threat. I thank you again for
8 your efforts, and I hope it's successful.

9 CHAIRPERSON RESTLER: Mr. Martinez, thank
10 you so much for taking the time to join us and for
11 your really sharp testimony, and we'll be sure-- I
12 assume you're in Speaker Adams' district, is that
13 right?

14 MANUEL MARTINEZ: Yes, I am.

15 CHAIRPERSON RESTLER: We'll be sure to
16 let the Speaker know that you were here. We really
17 appreciate your testimony.

18 MANUEL MARTINEZ: Appreciate that. Thank
19 you.

20 CHAIRPERSON RESTLER: Thank you. Okay,
21 we're going to go back online. Next up will be Anna
22 Srey from the Mekong.

23 SERGEANT AT ARMS: Starting time.

24 CHAIRPERSON RESTLER: Anna, can you hear
25 us? Okay, we're going to go to the next speaker.
Next up is-- and I apologize for mispronunciation--

2 Mbacke Thiam from the Center-- from CIDNY, the Center
3 for Independence of the Disabled of New York. Mbacke,
4 can--

5 MBACKE THIAM: [interposing] Hello,
6 everyone. Can you hear me?

7 CHAIRPERSON RESTLER: Yes. You're good.

8 MBACKE THIAM: [inaudible] Committee
9 [inaudible] Center for Independence of the Disabled
10 New York. We have-- and it's a pleasure for me to
11 join this meeting and advocate with our Council
12 Members regarding the implementation of the big ugly
13 bill, also known as HR1. We all know that these cuts
14 will have a drastic impact on people with
15 disabilities. It will also destroy the health care
16 system for a large number of New Yorkers. And this
17 will directly make 1.5 million New Yorkers lose their
18 Medicare or Medicaid. So, it targets people with
19 disabilities, but also the seniors or the elder
20 people. And that's why we are here today. I start
21 drafting my testimony, and I know I only have a
22 couple of minutes. So, I will submit the written
23 testimony, a written testimony to dig into the impact
24 of the cuts in health care and housing like some
25 housing subsidies that's either like housing

3 [inaudible] and also the cuts of the-- impact of the
4 cuts on SNAP. But we also need to know that people
5 with disabilities-- direct impact on them, and that's
6 why we are here to join the panel. And I will share
7 a written testimony with the City Council. But I
8 appreciate all the work that you guys are doing in
9 order to prevent and address the issues that-- of New
10 Yorkers regarding this health care-- these federal
11 cuts. Thank you again.

12 CHAIRPERSON RESTLER: Thank you so much
13 for that testimony. We'll now return to Anna Srey
14 from the Mekong NYC.

15 ANNA SREY: Yes, hi. I'm so sorry. I'm
16 just having a little problem with the speaker. So,
17 everyone can hear me?

18 CHAIRPERSON RESTLER: Yes, you're good.

19 ANNA SREY: Okay, thank you. So, thank
20 you for inviting to the testimony and represent the
21 voices of our community. So, good afternoon,
22 everyone. My name is Anna Srey I am a community
23 organizer in Mekong NYC. Mekong NYC is a social
24 justice organization dedicated to uplifting South
25 Asian community in the Bronx and across New York. So
through community organizing and movement building,

fostering healing versus art and culture, and
providing a robust social safety net. We aim to
build community power. So, our community is primely
made up of Cambodian and Vietnamese refugees who
first arrive in the U.S. during the 80s as part of
the refugee resettlement program. So, this migration
was fueled by the devastating impact of war,
genocide, and mass carpet bombing in southeast Asia,
policy driven by the U.S. military in what many of us
know as the Vietnam War. So one in the U.S. the
resttlemnt process here was far from easy. So, our
community faces ongoing struggles for survival
economically, socially, and politically neglected
areas like the Bronx and Brooklyn. So we're tens of
thousands of our community members resettled and
[inaudible] with the systemic poverty over policy,
lack of access to living wage jobs over reliance on
government benefits, unfunded schools, and high rates
of mental health issues. So, a considerable number
of our member base is dependent on government
programs and resources such as food stamps, housing
assistance, Medicaid and Social Security; over a
third of Asian New Yorkers live in or near poverty,
and 20 percent are non-citizens. An addition amount

of 43 percent of Asian American households that are led by citizens and living in poverty are dependent on SNAP benefits. Unfortunately, these numbers are disproportionately higher among southeast Asian families. Since 2012, Mekong NYC has worked to fill in the gaps that Vietnamese and Cambodian community members experience when trying to navigate social services. Despite the relief that our organization can provide, we still encounter barriers that are beyond our control and signifies a larger problem in the system. Federal budget cuts would pose even greater challenges to our community, because disinvesting from vital programs result in the great loss, and our members already insignificant social safety net. So the challenges our community faces when trying to access the key social services given that our federal cuts are significant-- for instance, language access for members who primely speak Vietnamese and Khmer is still inadequate as official documents and government agencies often lack translations, interpretations in Vietnamese and Khmer. This makes it incredibly difficult for members to understand important letters and documents, and even more frustrating for members to

1 COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE AND FEDERAL LEGISLATION,
2 COMMITTEE ON GENERAL WELFARE AND COMMITTEE ON HOSPITALS 212

3 show up to the court or welfare offices that do not
4 have personal--

5 CHAIRPERSON RESTLER: [interposing] Thank
6 you so much for your testimony. We really appreciate
7 it, and happy to review anything further in writing
8 if you're able to share it. Next up is Tanesha Grant
9 from Parents Supporting Parents. Going once, twice.

10 TANESHA GRANT: I'm here. I'm here,
11 Chair.

12 CHAIRPERSON RESTLER: Okay.

13 TANESHA GRANT: Don't be trying to do
14 that to me.

15 CHAIRPERSON RESTLER: Alright.

16 TANESHA GRANT: Hey everyone. I'm
17 Tanesha Grant from Parents Supporting Parents New
18 York, and I'm here because these cuts proposed in HR1
19 to SNAP, Medicaid, hospitals, housing programs are
20 going to hit my family and community hard. I'm also
21 with social network activists and a bunch of other
22 groups. I know what I'm talking about, because I
23 live it, and I volunteer my time because these issues
24 affect me and my community. I'm a mom of three and
25 grandma to four grandkids with special needs.
26 Seriously, how are these new work rules for SNAP

benefits in HR1 will affect people like my daughter who's taking care of her autistic non-verbal kid and autistic twins. I was in foster care and had a failed adoption as a kid, so my family really only has me. I've struggled with mental health issues since I was a kid which is why I'm fighting for more money for programs like B-HEARD. Currently, our communities face significant financial challenges, even prior to the implementation of these federal budget reductions. We consistently provide support to individuals requiring food assistance as their SNAP benefits are often depleted within the two-week period. Moreover, we actively advocate for individuals experiencing difficulties accessing health care benefits. Major cuts to housing assistance when we acknowledge the existence of a housing crisis is beyond reason. Therefore, it is imperative that these funding programs are enhanced rather than diminished by the proposed federal legislation. What are people who are disabled, homeless, mentally-ill, food-insecure, low-income or working class folks supposed to do? This will be catastrophic to our community members across New York City and will lead to more dire situations, including

3 more debt. We must be proactive and make sure that
4 if these federal cuts do come, we can cover them
5 financially through our New York City budget. These
6 are serious-- these are necessary services that are
7 needed to support our communities and it is inhumane
8 to take what little support our communities get away.
9 We appreciate the bills that New York City Council
10 are proposing, but quite frankly, it's not enough.
11 We are in a bad position and we will give more money--
12 - and we will be in a worse position if the federal
13 government cuts these funds. Finally, it is
14 important to note that New York State is home to over
15 100 billionaires and over 700 multi-millionaires,
16 many of whom reside on Park Avenue, often referred to
17 as Billionaire's Row. We believe it is imperative to
18 implement progressive tax reforms to generate new
19 revenue. While the wealthy remain in the city, Black
20 families and other communities of color are
21 increasingly leaving. This-- I'm almost done. This
22 outrageous HRA federal bill will cause more death and
23 suffering for our most vulnerable communities. We
24 implore the New York City Council to give serious
25 consideration to progressive tax reform to generate
the necessary revenue to protect our most vulnerable

3 populations against these cuts. Thank you for your
4 time and attention to my testimony.

5 CHAIRPERSON RESTLER: Ms. Grant, I'm so
6 glad we got you. That was great. Thank you for
7 sharing your insights with us. Next up is Jane Ni,
8 the Assistant Director of Policy at the Community
9 Healthcare Association of New York State.

10 JANE NI: Hi, [inaudible]

11 CHRISTOPHER LEON JOHNSON: Sorry, wrong--
12 I'm Christopher Leon Johnson. Unmuted by accident,
13 sorry.

14 CHAIRPERSON RESTLER: Jane Ni? Please
15 mute whoever else is speaking. Jane Ni?

16 JANE NI: Can you hear me?

17 CHAIRPERSON RESTLER: Yes, go ahead.

18 JANE NI: Okay, thank you. So, good
19 evening, Chairs and members of the committee. On
20 behalf of the Community Health care Association New
21 York State, I'm Jane Ni. I'm the Assistant Director
22 of Policy, and I thank you for the opportunity to
23 testify on the impact of the federal budget cuts on
24 health centers. you may already know, CHCANYS
25 represents over 80 federally-qualified health centers
operating across more than 900 sites statewide. In

New York City alone, CHCs serve 1.3 million patients at over 400 sites, including mobile health center, providing essential primary preventive care, behavioral health, dental services, and more, serving every patients no matter their insurances or ability to pay. Specifically, in New York City we provide care for one in five Medicaid beneficiaries. And today, health centers, as you have heard earlier, are facing-- we are facing our most severe crisis in decades. The federal budget cuts puts New York City's New York health centers at \$300 million in losses, threatening more than 1,600 fulltime jobs, and that's just a conservative estimate. These cuts come on top of existing financial strain. Over 60 percent of health centers have less than 90 days of cash on hand, and more than 20 percent have already had to reduce staff or close sites. And without immediate support, access to life-saving services are in critical danger. And these cuts, also threaten coverage for our patients. Over 100 health center patients could lose Medicaid coverage, and 450,000 New Yorkers remain at risk of losing the Essential Plan coverage. These changes disproportionately affect low-income working families, children, seniors

3 and people with disabilities. And for those who lose
4 coverage, our health centers will be the last line of
5 defense, and we will be forced to do more with less
6 at a time when our system is already stretched. And
7 Medicaid is the single largest source of revenue for
8 health centers, accounting for 47 percent of total
9 statewide revenue. So, cuts to our funding
10 jeopardize ability to maintain services and keeping
11 clinics open. And so what we are asking is to urge
12 the Council to act now to support health centers so
13 that all New Yorkers, everyone across New York City,
14 can continue to have access to high-quality
15 affordable care, and we also urge-- in our goal to
16 ask and urge the New York City administration to
17 implement the New York City Cares expansion to
18 include community health centers which the Council
19 actually passed several years ago. Community health
20 centers are already doing the work and the injunction
21 of funding from New York City Cares would greatly
22 help health centers to sustain the services that we
23 are providing if not expanded more. Thank you.

24 CHAIRPERSON RESTLER: Thank you so much,
25 Ms. Ni, and we really appreciate your work at
CHCANYS, and look forward to continuing this

3 conversation on these really important issues and the
4 budget cycle ahead. So, thanks for being with us.
5 Last up is Christopher Leon Johnson, and we'll just
6 remind the speaker that it has to remain relevant to
7 the hearing topic.

8 CHRISTOPHER LEON JOHNSON: Yeah, I will.
9 I will. Can you hear me now?

10 CHAIRPERSON RESTLER: You're good.

11 CHRISTOPHER LEON JOHNSON: Can you hear
12 me?

13 CHAIRPERSON RESTLER: Yes, we can hear
14 you.

15 CHRISTOPHER LEON JOHNSON: Hello, my name
16 is Christopher Leon Johnson. I'm at City College
17 right now getting ready for an event in 20 minutes
18 for Sandy Nurse, Lydia Goloppa [sp?], and all these
19 people from the housing organization. You'll see
20 [inaudible] on Twitter [sic]. Alright, so I'm here
21 up in Uptown Manhattan. So-- to make that clear. So
22 [inaudible] right now is that the reason that Eric
23 Adams administration did not show up to the-- to this
24 hearing today is because he's captive to Donald Trump
25 and Donald Trump owns him, and I think you know and
everybody in politics know that Eric sold out the

3 City to Donald Trump. So, don't expect him to send
4 MOIA, anybody like this about anything that's tied to
5 Trump. Don't expect him to say-- appoint anybody
6 about this. And it's sad to people that want to hear
7 from the administration, but it's the truth. Now, I
8 want to make clear that I know there's a lot of
9 social housing nonprofits and these so-called housing
10 nonprofits that make millions, billions of dollars in
11 contracts. I believe that the City Council need to
12 start defunding those contracts and start giving it
13 to every organization that pushes for workforce
14 housing, and push it-- and give it to organizations
15 that really doing the work and trying to give--
16 they're trying to deliver jobs to people. Just like
17 earlier today, the prior hearing that we was at, the
18 Transportation hearing with TWA and Worker Justice
19 Project and IDG and Justice for At [sic] Workers, I
20 believe that that money should be going to them,
21 because at least those guys and gals are working, and
22 those guys are trying to find ways to make some money
23 for work and really busting their butt. I believe
24 that the City Council need to start blocking every
25 contract that they give out to these homeless
nonprofits, especially WIN, Women in Need, because

they make too much money. They make millions of dollars and they do nothing for the people that they supposed to serve, and like I said, that money was given to a nonprofit that I mentioned before, and when they-- when we start doing OSHA trainings and job training to where that you don't have to worry about depending on SNAP and also at that, they would work. Now, I'm calling on City Council to find a way to start giving these deliveristas and taxi drivers the same benefits that they give to the people at Vocal New York like the Section 8 housing, the SNAP, all the social programs. They deserve the programs, too. Why are we-- why this city and the City Council celebrating a nonprofit that glorifies being a parasite while they bury and they take-- they take to the-- for the month all the nonprofits that do their best to help people. Like, look, if you don't work, you don't eat. Like the Worker Justice Project, TWA, [inaudible] IDG, and all these like Justice App [sic] workers where they-- like [inaudible] those guys are migrants, too, and they're migrants and immigration nonprofits and most of them are migrants, and we should help them out, too. This is a migrant loving city. This is a Sanctuary City. So, this is a

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2 Sanctuary City, and I know the City Council loves to
3 say like we need to start giving wealth benefits to
4 the people that don't work. We need to start giving
5 the benefits to the migrants that actually work, the
6 migrants that actually--

7 CHAIRPERSON RESTLER: [interposing] Chris,
8 thank you so much for your testimony.

9 CHRISTOPHER LEON JOHNSON: [inaudible]

10 CHAIRPERSON RESTLER: We appreciate you
11 joining us. Hope you have a good night at City
12 College. And with that, we're going to adjourn the
13 hearing. I want to thank the staff and the Sergeant
14 of Arms and for everybody's help and all the folks
15 who testified and attended today.

16 [gavel]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 13, 2025