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Office of Sustainability
New York City

At the New York City Council
Committee on Housing and Buildings
Respecting Proposed Intro's 0633, 0701-A and 0721-A

September 25, 2015

Good morning, Chair Williams and members of the committee. I am Nilda Mesa, Director of the Mayor's Office of Sustainability. Thank you for the opportunity to testify today on three proposed pieces of legislation, namely, Introduction 633 in relation to requiring energy efficiency reports to be filed every five years, Introduction 701-A in relation to low energy building requirements for certain capital projects, and Introduction 721-A in relation to green building standards for certain capital projects. The Mayor and the Office of Sustainability applaud Speaker Mark-Viverito, Council Member Williams, Council Member Richards and the City

Council for addressing this important effort to curb energy waste and establish standards for energy use in our buildings that will get us to our goal of reducing the city's carbon footprint by 80 percent by the year 2050.

Climate change is an existential threat to humanity. The impacts of our warming climate are being felt today as the Earth's weather patterns are becoming more intense and sea levels are rising. The results include more violent storms and more severe droughts, widespread wildfires and torrential floods, displacement of societies and damage to property. As these impacts are felt more heavily, the urgency and precision with which we must act comes into clearer focus.

On Earth Day this year, Mayor Bill de Blasio set forth One New York: the Plan for a Strong and Just City. Through this plan, our City is building upon our global leadership in growth, sustainability, and resiliency—and embracing equity as central to that work. OneNYC is a blueprint of the New York City we want our children to inherit. The actions we take now will ensure we have a healthier environment, a dynamic, inclusive economy, more affordable housing, and infrastructure that is reliable and resilient. The initiatives of the plan address every aspect of life in New York City—how we live, work, learn, and play; and achieving these goals need innovative solutions.

The Mayor's Office of Sustainability has determined that over 70 percent of City-wide greenhouse gas emissions come from energy consumed in our buildings. While we look to bring renewable resources to NYC, the greenest electron is still the one that is never used. Our Office is working to reach the dual goals of reducing emissions from buildings 30 percent 2025 and reducing city-wide emissions 80

percent from 2005 levels by 2050. In order to reach these goals, we have convened a Technical Working Group made up of over 40 stakeholders from New York City's world-class real estate industry, including architects, engineers, labor unions, affordable housing experts, and environmental advocates. We have also hired engineering firm HDR to help us determine the impacts that different policies and programs might have on reducing emissions. The recommendations of this work will build on the City's legacy of energy efficiency and green building policies, like Local Law 86 and Local Law 87, which have been so important to our efforts.

The Office of Sustainability is pleased to testify in general support of today's introductory bills. With Council's engagement on climate change our City is in a strong position to address these challenges effectively. We believe there is room to work together to further strengthen each of these bills and we look forward to that process.

Improving energy efficiency in the city's buildings will result in a greenhouse gas emissions reductions and decreased annual energy expenditures citywide. Reduced demand for energy will not only result in cost savings for New Yorkers but also result in reductions in the emissions of air pollutants from the burning of fossil fuel within buildings and at electrical power plants yielding cleaner air and improved health. Indoor air quality and public health can also be improved through better construction materials and designs that encourage active lifestyles.

The comments that we are presenting today represent our initial thoughts about these introductory bills, including some suggestions for areas in which we can work together to reach the most effective policy possible. We are looking forward

to hearing the testimony of today's other witnesses to ensure that we fully understand the technical issues raised by each of them.

Intro 633, *Requiring energy efficiency reports to be filed every five years*, would amend Local Law 87 of 2009 to require owners of buildings subject to that law to file an energy efficiency report for their covered building once each five years, rather than once every ten years, as the law currently requires.

Local Law 87 is a central tool to reducing greenhouse gas emissions from our buildings. LL87 has instituted emission reductions in buildings by mandating retro-commissioning. It has helped building owners understand the most appropriate energy efficiency retrofits available to them and the payback period associated with each. LL87 has also provided an invaluable resource of data to the City which we are using to develop effective and practical energy efficiency policies.

Local Law 87's Energy Efficiency Report is made up of two components: the EER 1 form and the EER 2 form. The EER 1 form records the recommended energy conservation measures (ECMs) identified by the energy auditor and the corresponding payback periods each. Example ECMs include replacing old windows with triple pane windows or converting your boiler from fuel oil to burn natural gas. While energy audit information can be very helpful to help building owners plan to modify or purchase equipment or to make envelope improvements, they are not compelled to implement any of the ECMs identified under LL87.

The EER2 form logs the retro-commissioning (RCx) measures that were identified during the energy audit. These measures include improvements to the

operating protocols, calibration, and sequencing of a building's energy equipment. They also include the cleaning and repair of existing building energy systems. Examples of retro-commissioning measures include ensuring that simultaneous heating and cooling does not occur unless intended, or tuning boilers for optimal efficiency. Building owners under LL87 are compelled to implement these RCx measures.

While much of the costs from LL87 reporting are paid back through savings on energy consumption, the fee represents a significant upfront cost that building owners may find difficult to absorb. Costs for the energy audit portion of LL87 can range from \$15,000 to over \$100,000 depending on the size and complexity of the building. For retro-commissioning, the range can be much larger depending on the building's operation and maintenance practices. If a building maintains its equipment well, its retro-commissioning costs can be in the area of \$2,000. However, costs for a building that has been deferring its maintenance can become quite large. For example: if a 50 unit building with deferred maintenance needed to replace its steam traps in the radiators for each unit the cost could be in the range of \$100,000 to \$150,000.

Energy conservation measures from an energy audit can often involve purchases of new equipment or improvements to a building's envelope. Local Law 87's ten year reporting requirement was, therefore, designed to coincide with typical ten-year capital planning cycles for properties. The energy efficiency gains that come from retrocommissioning can be lost over time when operations and maintenance personnel fail to manage their equipment appropriately. Conversely,

the findings of an energy audit do not change frequently, unless a property undergoes major changes. As a result, there is less added benefit of conducting an energy audit more frequently as the findings are not likely to change markedly within a five year period barring major changes to the building's use.

The administration would like to work with Council to research the potential benefits of the proposal that can lead to improved operations and maintenance practices for energy efficiency. A proposal should encourage building owners to progress toward on-going commissioning and proper operations and maintenance practices, which have clear benefits for energy efficiency and reducing greenhouse gas emissions, while not incurring costs that would not lead to appreciable energy efficiency gains. We look forward to working with Council to strike this balance.

Intro 0701-A, *Low energy building requirements for certain capital projects*, would establish categories of “low energy buildings,” “net-zero energy buildings,” and “on-site energy producing buildings” for City owned and funded building projects. The bill would require all City building projects subject to the requirements of the City charter’s “Green Building Standards” to be constructed as “low energy buildings.” The bill would also require at least twenty percent (20%) of the capital projects in each fiscal year that are subject to these requirements to be designed and constructed as on-site energy generating buildings, and all projects three stories or lower in height to produce a study of the feasibility of designing and constructing such project as a net-zero energy building.

The Mayor’s Office of Sustainability strongly supports establishing high performance building standards that will get the city to its 80x50 greenhouse gas

emissions reduction goal. However, in light of current high performance construction practices, the bill's definition of what constitutes a "low energy building" as *"one whose energy use intensity is lower than that for at least 98 percent (98%) of buildings designed and constructed for similar uses according to benchmarking data for the year preceding the effective date of the local law"* would make compliance very difficult based on the technology currently available. Achievable and effective criteria for low energy buildings need to be determined and we look forward to working with City Council to identify the requisite standards.

Requiring a study of feasibility of net-zero energy for every project under four stories that is subject to this local law, both new buildings and substantial renovations, would pose an additional cost for many projects. The City is already identifying pilot projects that readily lend themselves to net-zero energy performance, and this process will lead to better determining the potential for net-zero energy projects going forward. However, in general our objectives here are shared.

Requiring twenty percent (20%) of all projects to be on-site energy generating projects may necessitate limiting such projects to older buildings without rooftop mechanical equipment or may necessitate additional expense of construction of space for mechanical equipment typically located on rooftops. Careful consideration will be needed to identify and evaluate the impacts of adding on-site energy generation to certain building configurations. Again, however, in

general, we strongly support distributed generation and the integration of renewable energy into our overall systems.

We support this important energy proposal with the understanding that details concerning appropriate performance metrics need to be resolved. In particular, our office is excited by this intro's focus on the building envelope as the basis of a low energy standard, as has been demonstrated in a number of Passive House apartment buildings throughout the City. We agree that this is the basis of an approach to defining a low energy building standard. We also recognize that the Passive House standards were developed initially for climates with cold winters, but without the hot summers that New York City receives. A low energy standard developed for NYC would need to consider these weather differences. We look forward to working with stakeholders, Council, the Department of Design and Construction, the Department of Citywide Administrative Services, the Department of Education and the School Construction Authority on these refinements.

Intro 721-A, *Green Building Standards for certain capital projects*, would amend Local Law 86 of 2005 to be based on Leadership in Energy and Environmental Design (LEED) Version 4, cover all building occupancy classes, raise the certification level requirement for capital projects subject to the LEED provisions of the law to LEED Gold, and require that all such projects apply for certification with the U.S. Green Building Council (USGBC). The intro also proposes that the existing reporting requirements of the law would become permanent. In addition, a new provision is included, which would require each capital project with a modification of the site connection to the sewer system or with an impact to 50

percent or more of the non-building site area to reduce the stormwater runoff volume.

The Mayor's Office of Sustainability is generally in support of the intended goals of Introduction 721-A. While there is clear greenhouse gas benefit coming from the expansion to all building classes, the impacts on different building types may need to be examined further. For example, these amendments may have unintended impacts on capacity for financing new affordable housing construction, since residential buildings are currently exempted in LL86. Similarly, the LEED Gold certification standards under LEED version 4 for capital projects that are required to comply with LEED green building standards may be difficult for certain projects to achieve. There is a known gap between previous versions of LEED and version 4 and we would like to help make any transition to LEED Version 4 a smooth one. The area of green building standards appears to be in a period of transition, which makes this intro particularly timely. We look forward to working with Council and City agencies to find ways to achieve our mutual goals in a cost effective manner. We suggest conducting further research and conversations to fully understand the implications of the bill and develop a workable solution for all involved agencies. As Intro 721-A would make existing reporting requirements permanent, we will work with City agencies and the Council to update the reporting requirements and reporting process so that they are easier to fulfill and implement.

Local Laws 86 and 87 are critical tools in the City's fight against climate change. We applaud Council's efforts to cut emissions further through these amendments. Working together, I am confident that at the end of the day each of

these bills will help us achieve our ultimate goal of cutting emissions 80 percent by 2050. It is critical that we continue to work with City Council to get these policies and their implementation right. Our climate, economic and societal goals rely upon this.

Thank you for the opportunity to testify on this important legislation. I am happy to answer any questions that you may have at this time.



MEMORANDUM TO: New York City Council

FROM: Katrin Klingenberg, Executive Director, Passive House Institute US

SUBJECT: Testimony RE Proposed Int. No. 701-A

DATE: Sep. 24, 2015

Congratulations on your policy effort to lead the way with the requirement to use low energy building targets for certain capital projects in the City of New York. The City Council's action takes hold of the opportunity that we have to counter the carbon challenge by making the built environment more efficient.

The Board Of Directors and staff of PHIUS are delighted to learn about your efforts and we offer to provide our support in any way we can. With more than ten years of experience implementing low energy and passive buildings in North America, we feel we are uniquely qualified to do so.

We thank you for the invitation to testify on the current draft of the proposed legislation. Our comments generally relate to two topics in the legislation, namely the removal of any reference to passive building standards and principles and the removal of provisions specifying minimum requirements for certifying organizations.

As discussed below, we believe that it is crucially important to include passive building standards as a proven method to assure low energy solutions, incorporate cost-optimized levels of conservation and passive measures and achieve globally necessary carbon reductions in buildings.

We also believe that it is important for a certification process to include proper quality control and quality assurance to ensure that buildings not only are designed with low energy/passive design strategies, but also are built with an adherence to the building science in construction methods and materials.

Set forth below is a discussion of the sections of the legislation that we believe should be modified to incorporate the above principles.



Passive Building Standards

Passive building standards are design guidelines for low energy/zero energy buildings. They assure that conservation, efficiency of equipment and renewables are employed in that order to achieve the most cost effective and resource efficient low energy solutions possible.

Such standards are generally characterized by two types of Energy Use Intensity Indexes (EUIs) that have to be met first during the design process before renewables are employed to zero out the remaining energy needs.

The first type of EUI, the specific EUI or space conditioning demand, guides the designer towards a specific level of conservation, envelope improvements and employing passive design measures by limiting allowable space conditioning demands for heating and cooling. To achieve best climate specific results there should be an EUI target for heating and one for cooling. These subset targets are subject to cost optimization and should be determined by considering prevalent cost structure as well as climate and resiliency needs in New York City.

The second type EUI limits total source energy and is the equivalent indicator for carbon emissions. This EUI includes all energy usage on site (heating, cooling, miscellaneous mechanical, household/office) and losses/inefficiencies due to transport, generation and fuel sources. It should be determined by calculating the share of global carbon reduction for New York City (a per person share metric is one way to look at this). This target should not be subject to cost optimization. It should be a fixed target that needs to be met to keep global temperature rise below 2 degrees C.

Currently the market uses either site or source EUI's to describe levels of efficiency in buildings. Neither by itself is sufficient to guide and optimize the level of conservation measures first.

Passive building standards use the more granular approach of two different types of EUIs. First to guide the designer to dial in the envelope and passive design until renewables become more cost effective to get to zero energy. Then the source energy EUI has to be met as well. Without this two step process the low or zero energy building solution is likely to have wasted investment and resources in too much insulation or have left cost effective savings through conservation and passive design on the table.

Paragraph 1.(1) previously provided the following definition of passive building standards in the earlier proposed version:

Passive buildings standards. The term “passive building standards” “means standards adopted by the mayor pursuant to this subdivision for the design and construction of buildings.”

Paragraph 1.(1) provides now the following definition of energy use intensity and low energy building instead:

Energy use intensity. The term “energy use intensity” means, for a building, the total energy used by such building in a year divided by the building’s floor area.

Low energy building. The term “low energy building” means a building that has been designed and constructed such that its energy use intensity is lower than the energy use intensity for at least 98 percent of buildings designed and constructed for similar uses according to benchmarking data obtained under article 309 of title 28 of the administrative code within the year preceding the effective date of the local law that added this subdivision.

We believe that this definition lost the low energy cost optimization that is build into the two step EUI process of the passive building standard. We suggest it should include language that differentiates clearly between types of energy use intensity. We believe the intent here is to refer to source energy use intensity and not final, site or specific energy use intensity.

This source energy use intensity corresponds with one of the two guiding EUIs used for passive building standards. However, as explained above, by itself it is not sufficient to assure climate specific cost-optimized envelope improvements up to the point where renewables become more cost effective.

We recognize that the legislation does not attempt to set a specific passive building standard. We therefore suggest that the legislation could provide design guidelines for cost-optimized energy efficiency levels of the envelope in addition to the source energy use intensity by requiring buildings to meet certain specific space conditioning EUIs for heating and cooling demands. PHIUS recently completed research for the Department of Energy (DOE) on how to determine such cost and climate optimized space conditioning criteria on the path to zero energy and carbon for all climates and cost structures nationwide. The results were published in July 2015 by the National Renewable Energy Laboratory. The full DOE-Building America report is provided to council members as part of this testimony. The first draft of the legislation specifically recognized the potential desirability of a climate specific standard that would allow the use of more cost



effective building methods in New York City while meeting required carbon reductions. Our research shows that New York is in a climate zone that does allow such cost savings in construction if such additional space conditioning targets were employed. If there is interest in this suggestion, PHIUS would gladly assist the New York City Council and the Mayor in determining such specific optimized criteria based on the climate and cost structure of New York City using the same method as developed for the DOE report. Alternatively, the specific annual heating and cooling demands as determined in the DOE report could be used as well. They are based on national average cost data with a local modifier. They could be further improved upon if New York City specific cost data was used during the optimization process.

Accordingly, we suggest the following modification to Paragraph 1.(1):

Energy use intensity. The term “energy use intensity” means, for a building, the total *source* energy used by such building in a year divided by the building’s floor area.

Specific energy use intensity. The term “specific energy use intensity” means, for a building, the total space conditioning energy, specifically for the annual heating demand and annual cooling demand, used by such building in a year divided by the building’s floor area.

Low energy building. The term “low energy building” means a building that has been designed and constructed such that its energy use intensity is lower than the energy use intensity for at least 98 percent of buildings designed and constructed for similar uses according to benchmarking data obtained under article 309 of title 28 of the administrative code within the year preceding the effective date of the local law that added this subdivision *and its specific energy use intensity is lower than [thresholds to be determined for annual heating and cooling demands according to New York City climate and cost structure].*

Minimum Requirements For Certifying Organizations

In order to keep pace with industry and regulatory practices, low energy building/passive design certification should be encouraged and must include:

- (a) Specific and detailed Quality Assurance/Quality Control (“QA/QC”) protocol applicable from design through construction to completion, which includes detailed on-site verification of adherence to the passive design in construction methods and materials; and,

- (b) Use of a certified third party rater trained specifically in the science of on-site verification and performance testing to conduct the above QA/QC, including on-site verification, who, in order to avoid conflict of interest, is prohibited from being a person who was a passive building consultant or designer involved in the project.

Lack of proper certification procedures, including proper QA/QC protocol, has potentially significant ramifications for the legislation, its goals and the goals of the growing low energy/passive building movement:

- Proper QA/QC that includes extensive on-site inspections can help assure that the City is getting what it is paying for in passive designed buildings, namely, that the building contractors have constructed it in accordance with low energy/passive design.
- Proper QA/QC that includes extensive on-site inspections, as used by governmental agencies such as DOE, can help ensure that government programs using governmental funds to incorporate passive design elements or offering subsidies for energy efficient passive design are less subject to abuse.
- Proper QA/QC that includes extensive on-site inspections can help ensure that buildings will function as designed. Failure of the passive design of a building due to lack of proper QA/QC could lead to criticism of the legislative program and, for uninformed critics, of the passive design principles themselves. Potential failure could be discovered and rectified in implementation during construction.
- Proper QA/QC that includes extensive on-site inspections can help ensure that the City will realize the overall energy cost savings that passive design is intended to provide.

We believe that these additional requirements should be incorporated into the statute in order to certify that a building meets the specific energy use intensity requirements and complies with passive design building science requirements.

Thank you for giving us the opportunity to testify. It is very much appreciated. And again, thank you for your commendable efforts in moving low energy and passive design policy forward.

Climate-Specific Passive Building Standards

Graham S. Wright and Katrin Klingenberg
Passive House Institute US

July 2015

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Climate-Specific Passive Building Standards

Prepared for:

The National Renewable Energy Laboratory

On behalf of the U.S. Department of Energy's Building America Program

Office of Energy Efficiency and Renewable Energy

15013 Denver West Parkway

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NREL Contract No. DE-AC36-08GO28308

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Prepared under Subcontract No.KNDJ-0-40337-05

July 2015

The work presented in this report does not represent performance of any product relative to regulated minimum efficiency requirements.

The laboratory and/or field sites used for this work are not certified rating test facilities. The conditions and methods under which products were characterized for this work differ from standard rating conditions, as described.

Because the methods and conditions differ, the reported results are not comparable to rated product performance and should only be used to estimate performance under the measured conditions.

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Unless otherwise noted, all figures were created by the Building Science Corporation team.

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Definitions

ACH50	Air changes per hour at 50 Pascals pressure difference
ASHRAE	American Society of Heating, Refrigerating and Air-Conditioning Engineers
BA	Building America
BEopt™	Building Energy Optimization (software)
CDD65	Cooling Degree Days, base 65° F
CFM50	Cubic feet per minute of air flow at 50 Pascals pressure difference
CFM75	Cubic feet per minute of air flow at 75 Pascals pressure difference
CO ₂	Carbon Dioxide
DDHR	Dehumidification design humidity ratio
DOE	U.S. Department of Energy
EPS	Expanded Polystyrene
ERV	Energy Recovery Ventilator
HDD65	Heating Degree Days, base 65° F
HRV	Heat Recovery Ventilator
iCFA	Conditioned floor area by interior dimensions
IECC	International Energy Conservation Code
IESVE	Integrated Environmental Solutions Virtual Environment
IPCC	Intergovernmental Panel on Climate Change
OSB	Oriented Strand Board
PHI	Passivhaus Institute (Darmstadt, Germany)
PHIUS	Passive House Institute US
PHPP	Passive House Planning Package
PV	Photovoltaic
RESNET	Residential Energy Services Network
SSCD	Specific space cooling demand (annual kBtu per square foot of iCFA)
SSHD	Specific space heating demand (annual kBtu per square foot of iCFA)
TC	Technical Committee
WUFI	Wärme und Feuchteinstationär (Heat and Moisture, Transient)
XPS	Extruded Polystyrene
ZERH	Zero Energy Ready Home

Acknowledgments

The authors thank Building Science Corporation, specifically Betsy Pettit for her tremendous support and final reviews; the PHIUS Technical Committee for its critical contribution to this work; the PHIUS staff team specifically James M. Kernagis for continued technical advice and Michael Knezovich for editorial advice.

For their many and significant contributions to this study, the authors thank the members of the PHIUS Technical Committee:

Ryan Abendroth

Florian Antretter

Thorsten Chlupp

Adam Cohen

Prudence Ferreira

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Executive Summary

In 2012, the U.S. Department of Energy (DOE) recognized the value of performance-based passive building standards when it joined with Passive House Institute US (PHIUS) to promote DOE's Challenge Home program in tandem with the PHIUS+ Certification program. Since then, the number of passive building projects that have been certified under the partnership has grown exponentially because of some synergy. Passive building represents a well-developed approach to arrive at the envelope basis for zero energy and energy-positive projects by employing performance-based criteria and maximizing cost-effective savings from conservation before implementing renewable energy technologies. The Challenge Home program evolved into the Zero Energy Ready Home (ZERH) program in a move toward 1) attaining zero energy and 2) including active renewable energy generation such as photovoltaics (PV)—toward the zero energy goal.

A synthesis of the two programs, PHIUS+ and ZERH—which combines optimized performance-based envelope design guidelines and zero energy goals—has the potential to make net zero energy a mainstream market force. But experience to date has identified a critical obstacle to wide-scale adoption across the nation: the passive/conservation performance metric currently used as the envelope design guideline for space-conditioning criteria (following the German Passivhaus standard) is not responsive to the wide diversity of climate and energy market conditions in the United States.

Passive design principles (superinsulation, airtight envelopes, elimination of thermal bridges, etc.) were pioneered in North America in the 1970s and 1980s and refined in Europe in the 1990s. These principles are universally effective in significantly reducing heating and cooling loads. However, a single rigid performance metric developed in Germany has led to limited uptake of passive building principles in many regions of the United States. It has also sometimes promoted design decisions that had negative effects on economic feasibility and thermal comfort.

This study has two objectives:

- Validate (in a theoretical sense) verifiable climate-specific passive standards and space-conditioning criteria that (1) retain ambitious, environmentally necessary energy reduction targets and (2) are economically feasible. Such standards provide designers an ambitious but achievable performance target on the path to net-zero energy.
- Develop simplified formulas for inclusion in a design and verification software tool that allows custom criteria to be generated based on specific climate and energy cost parameters for any particular location.

The approach to arrive at this new set of criteria is to critically reevaluate the current German-derived criteria in light of the issues discovered. A volunteer technical expert advisory council called the PHIUS Technical Committee (TC) has assisted the authors in the process; the results presented here reflect consensus votes by this volunteer expert body.

The main guiding criteria comprise three “pillars”:

- Space conditioning (limits on heating and cooling loads) that incent passive measures
- A source energy limit that encourages the efficient use of equipment and meets environmentally required reduction targets with a “conservation first” goal
- Airtightness requirements to ensure that highly insulated envelopes do not develop moisture problems that will lead to significant failures of the envelope components.

The bulk of the work is concerned with restructuring and resetting the heating and cooling load limits in a way that better guides the designer toward cost-competitive levels of investment in the passive measures such as insulation and heat recovery ventilation, which reduce heating and cooling loads. This is done in a climate-sensitive way. The basic approach is to use NREL’s Building Energy Optimization software (BEOpt) with its embedded National Residential Energy Efficiency Measures database to:

- Cost-optimize an energy-saving upgrade package for a study building in 110 climate locations in North America.
- Note the heating and cooling load performance achieved.
- Curve-fit the data to local climate parameters such as degree-days and design temperatures. The optimizations are constrained with strict airtightness requirements and minimum window U-values to ensure that building durability and winter comfort are not compromised in the quest for energy savings.

The result is a set of simple formulas that can be embedded into building energy modeling software to set the heating and cooling criteria for any location in which the local climate parameters are known.

The German-derived source energy and airtightness criteria were reevaluated. Although the new-space conditioning criteria would still be based on floor area (using a new simplified conditioned floor area), the proposed source energy and airtightness criteria will use different scaling rules. The airtightness limit will scale with envelope surface area instead of building volume. A commensurate change from ACH50 measurement to CFM50/ft² of gross envelope area is recommended; the source energy limit for residential projects would scale per person based on design occupancy instead of on floor area. This limit would remain consistent with the global total carbon dioxide emissions limits brought forward by the Intergovernmental Panel on Climate Change.

In summary, adaptations are proposed for all three pillars:

- The airtightness requirement was reconsidered on the basis of avoiding moisture and mold risk. The proposed change is from a limit of 0.6 ACH50 to 0.05 CFM50/ft² of gross envelope area (or 0.08 CFM75). This change allows the airtightness requirement to scale appropriately based on building size.
- The source energy limit was reconsidered on the basis of the global carbon dioxide emission budget. The following changes are proposed to make the scoring fairer and the calculation more accurate:

- Change to a per-person limit rather than a limit measured by square feet of floor area for residential projects.
 - Correct the source energy factor for grid electricity in the calculation protocol to 3.16, which is consistent with the U.S. national average.
 - Adopt lighting and miscellaneous plug load defaults at 80% of the Residential Energy Services Network standard.
 - Set the source energy limit to 6,200 kWh/person/year and tighten it to 4,200 kWh/person/year within a few years.
- Apply the limit to the source energy calculated net of the estimated fraction of on-site PV or other renewable electricity generation that is used on site as it is produced. This accounts for PV the same way solar hot water is accounted for.

The space-conditioning criteria were reconsidered on the basis of economic feasibility. The proposed changes are to:

- Shift to mandatory thresholds on annual heating and cooling demands and peak heating and cooling loads that are climate specific to a project's location. These thresholds are aimed at a near-optimal "sweet spot" with slightly more energy savings than would occur at the cost-optimum point calculated by the Building Energy Optimization software. This shift will ensure that efficiency measures will be reasonably cost-competitive and will provide some increased resilience benefits.
- Adopt a simplified inclusive interior-dimension reference floor area.

The outcome of this study yields a cost-effective performance-based standard that would reduce energy consumption in buildings on a national average by an estimated 86% for heating and 46% for cooling; the peak heating load (and system size) would be reduced by 77% and the peak cooling load would be reduced by 69%. Total source energy use would also be reduced for buildings consistent with limiting global temperatures from warming by more than 2°C.

By its structure, the proposed standard addresses three hurdles to source zero energy. The designer's attention is directed first to reducing heating and cooling energy use by passive means (including the use of some mechanical devices), then to reducing total energy demand by using efficient equipment (and some renewables), and finally to source zero energy by additional renewable energy generation.

The authors recommend adopting the standard as the basis for the next-generation ZERH as cost-competitive envelope guidelines to achieve zero energy and active generation.

1 Introduction

1.1 Background and Rationale

Given the large proportion of energy used in buildings (40%, according to the U.S. Energy Information Administration [EIA 2013]) and growing consensus about the economic and social costs of climate change, a movement to decrease energy demand through conservation and to increase the use of renewables is coalescing.

In 2010 the European Parliament committed to broad levels of carbon reductions per the Kyoto Protocol to the United Nations Framework Convention on Climate Change. The protocol called for adopting passive building strategies and scaling up renewable energy supplies. The European Union committed its members to reaching near zero energy buildings by 2020 (EU 2010).

Europe has always focused on performance metrics. In recent years—beginning with the German Passivhaus performance standard—the passive design methodology has gained widespread adoption. Variations on that approach and metric have been codified in countries such as Belgium, Sweden, and Switzerland. (Jacobson 2013; Dockx 2013)

Similar efforts are underway in the United States. For example, the 2030 Challenge by architect Ed Mazria calls for buildings to be carbon neutral by 2030. The U.S. Department of Energy (DOE) has led efforts to improve building energy performance through programs such as Building America (BA). In 2012, DOE recognized the value of performance-based passive building standards when it joined with Passive House Institute US (PHIUS) to co-promote DOE's Challenge Home program. Challenge Home was an evolution of the successful Builders Challenge program. In 2014, Challenge Home was renamed the Zero Energy Ready Home (ZERH) program; it emphasizes that homes are being designed to accommodate renewables.

Within the PHIUS+/ZERH partnership, the PHIUS+ Certification program includes passive building design verification and Residential Energy Services Network (RESNET)-approved quality assurance protocols. The certification program was adjusted to include some prescriptive requirements to meet ZERH criteria. (The 2030 challenge does not prescribe any efficiency or conservation measures on the way to carbon neutrality; the ZERH program, however, requires high-performance envelope measures.)

The PHIUS+/ZERH partnership remains significant for several reasons that are discussed in Section 1.1.1 through Section 1.1.4.

1.1.1 Recognition of a Performance-Based Standard

By recognizing the PHIUS+ program—which is fundamentally a performance-based standard with a prescriptive component related to ZERH requirements—ZERH acknowledged the value of performance-based standards in general and of the passive building standard in particular. This is a critical recognition in a historical context. In 1970, the White House Council on Environmental Quality issued its First Annual Report along with a presidential message to Congress (Train et al. 1970). The report included a comprehensive analysis of the environmental threats that face the United States and made the case for establishing the U.S. Environmental Protection Agency. Notably, the report called attention to the possibility of climate change.

Once the U.S. Environmental Protection Agency was established, its attention to environmental issues combined with the OPEC oil embargo in 1973 led to significant government funding of energy-efficiency research (ASE 2013). The first commercial energy-efficiency design guidelines were established by ASHRAE and published in 1975 as Standard 90-75. The guidelines were later renamed the Model Energy Code and further iterations followed. The Model Energy Code is the predecessor to today’s ASHRAE 90.1.

Significantly, in 1976 the first proposed federal legislation and national building energy code specified a performance-based approach rather than the now-familiar prescriptive/checklist improvements over a baseline home. The proposed legislation required all buildings to meet an energy target per square foot as verified by a computer model. In the face of opposition from the building industry, the performance-based requirement was replaced by a prescriptive approach in the legislation that was eventually enacted. The subordination of the performance-based requirement had a longstanding effect on the development of codes and efficiency programs.

In 1994 the nonprofit International Code Council was founded. It published the first edition of the International Energy Conservation Code (IECC) in 1998 and has since issued revisions in 3-year code cycles. The resulting improvements (by estimated percentage) over the first guidelines published by ASHRAE in Standard 90-75 that followed are shown in Figure 1 by each iteration and then by versions of IECC (EIA 2008). The data from 2006 IECC to 2012 IECC (ICC 2012, not shown here) represent another major 30% reduction.

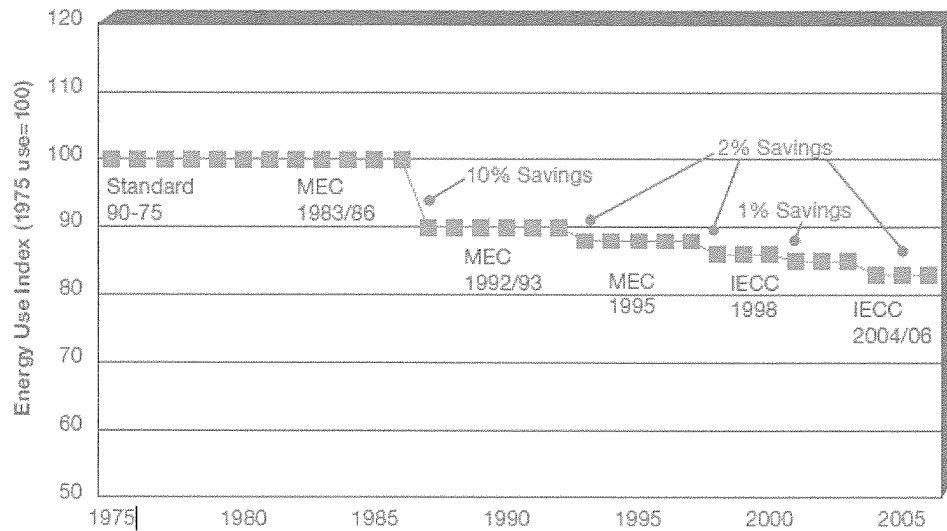


Figure 1. Residential energy code stringency

Although code has trended toward greater energy efficiency, lawmakers and policymakers are challenged to accurately assess actual energy-efficiency performance—and improvements—of the built environment in absolute and measurable terms. That is because quantifying and verifying actual performance improvements is not the main objective of a mostly prescriptive regime. Prescriptive standards apply a linear, additive approach of individual measures that fail to look at buildings as systems and fail to account for the “whole being larger than the sum of its

parts.” Synergies cannot be accounted for unless a building system is modeled intentionally to exploit them during the design process with a model designed for that purpose. Therefore, an integrated design process that is guided by appropriate performance targets would yield greater efficiencies than conventional building design methodologies and energy accounting.

Europe’s building energy codes have traditionally followed the performance-based model; high-performance programs or low-energy home designations are characterized by absolute energy metrics or energy use intensity indexes as benchmarks to govern various levels of energy use in buildings. Buildings can then be directly compared in terms of their energy use intensities and can progress toward absolute efficiency goals. The recognition of the PHIUS+ program by ZERH is a step toward leveraging the advantages of performance criteria and toward alignment with international approaches to energy and carbon reduction efforts.

1.1.2 Recognition of a Standard that Was Developed Explicitly To Reduce the Carbon Footprint of Buildings and Increase Resilience

The fundamental principles behind passive building—superinsulation, airtight envelopes, etc.—were developed in the 1970s and 1980s in the United States and Canada. Much of that work was done with government funding that responded to environmental, economic, and geopolitical crises. The terms *passive house* and *passive housing* were coined by early Canadian pioneers in the 1970s (Dumont et al. 1978) and were later used by the renowned physicist William Shurcliff in the 1980s and others (Shurcliff 1982, 1986). The term *passive* expressed then (as it does today) an effort to reduce heating energy consumption in buildings to nearly zero by limiting heat loss and optimizing gains via insulation, high-performance windows, and airtightness.

Envelope performance is guided by the low peak load design tenet that provides resiliency as a prime benefit: the home needs only a “micro-load” mechanical backup system for normal operation and can “coast” thermally through power outages. By 1986 many homebuilders were designing their homes accordingly and Shurcliff declared the technology mature (Shurcliff 1988). By the end of the 1980s as many as 30,000 of these homes had been built in the United States and Canada (Nisson and Dutt 1985).

As interest in conservation and efficiency flourished in North America (Biello 2010), the German physicist Wolfgang Feist—initially with Swedish Collaborator Dr. Bo Adamson and continuing today at the Passivhaus Institut (PHI)—continued to refine the principles and develop a modeling tool and an energy metric known in German as *Passivhaus*.

The first convincing German research project that employed the low-load home design tenet was a four-townhouse development in Kranichstein in Darmstadt Germany that was completed in 1991. The project reduced energy demand and system size by a factor of 10 in the central European climate zone. The passive metric developed from this effort guided designs toward very low peak loads.

1.1.3 The PHIUS+/ZERH Partnership Has Greatly Increased Adoption of Passive Building in the United States

Since PHIUS and DOE announced the alignment of the PHIUS+ program with the Challenge Home program (now ZERH), the growth in PHIUS+ Certified projects has increased dramatically. The growth continues (see Figure 2). The fastest-growing typology is multifamily—large multiunit projects are underway and many more are in the planning stages.

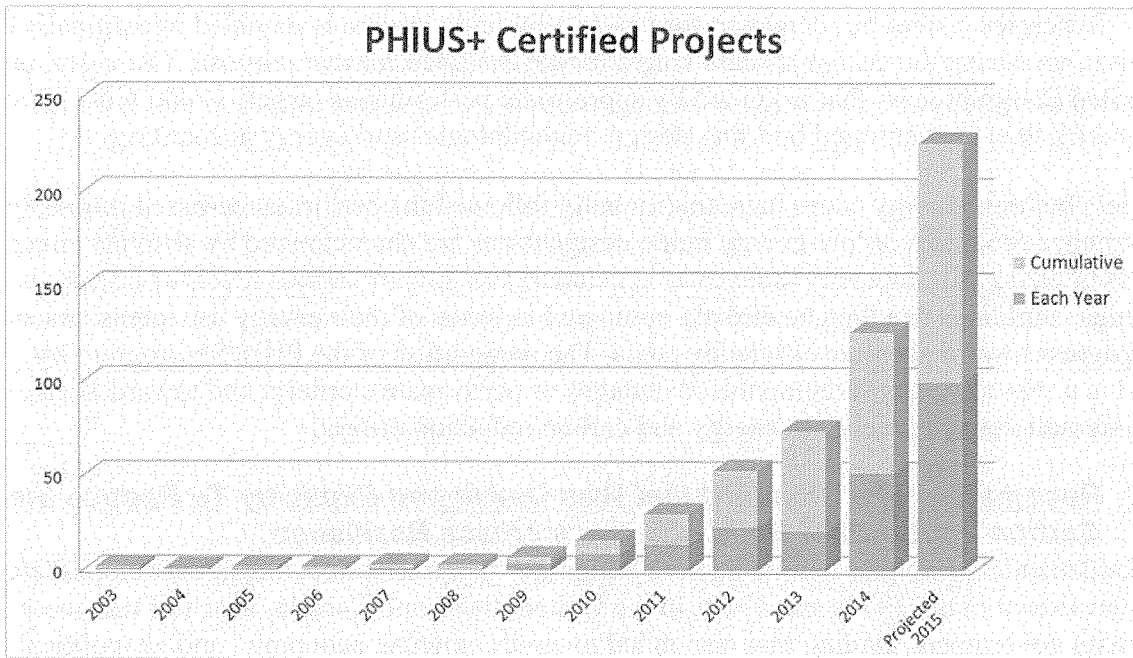


Figure 2. PHIUS+ Certified passive projects trend of the past 11 years and projection for 2015

In Europe, the uptake of passive building principles provided incentives for manufacturers to innovate and produce a growing range of high-performance building components including doors, windows, air-sealing products, and ventilation equipment. The increased uptake of passive houses in Europe has also produced economies of scale that have reduced the prices of premium components significantly. This development has effectively created an entirely new market segment and economic opportunities.

The same dynamic is operating in North America. PHIUS launched a window certification program concurrently with the PHIUS+/ZERH program. The PHIUS Certified Data for Windows program analyzes manufacturer-supplied data and evaluates products for suitability in Passive House projects by climate (using the standard ASHRAE/DOE North American climate zones). Since the launch of the program, 10 manufacturers have submitted hundreds of models for evaluation; 130 models have been recommended for at least one climate zone. Significantly, the roster of manufacturers includes mostly domestic companies including a very large mainstream window firm Marvin Windows and Doors.

1.1.4 PHIUS+/ZERH: The Next Generation

Combining passive building principles and low peak load design tenets with a zero energy target has an intrinsic logic: reduce demand and peak loads to a point at which the envelope improvements are cost-effective and all the building’s needs can be met with a minimized and affordable and active renewable energy system to reach zero energy. Designers and builders are recognizing passive house as a critical path to zero. Based on the growth shown so far, the combination has potential to make zero energy—achieved via passive building—into a mass-market phenomenon. However, a significant obstacle to wide-scale adoption remains; removing that obstacle is the motivation of the work and results described here.

The problem is that passive performance targets have not been optimized by climate zone. Until now, the European energy metric of 4.75 kWh/ft² annual load has served as a one-size-fits-all design target for all climates. In some climates this has led to very costly projects; in others it has produced significant thermal comfort issues. In short, that metric has led to poor design decisions in climates that are significantly different from the central European zone with its moderately cold heating-dominated climate. Even though the underlying Passive House design principles have proven effective in all climate zones, a one-size-fits-all performance target has proved to be a disincentive in many climate zones.

Some history of the European standard's application in the United States is in order. In 2002 PHIUS cofounder Katrin Klingenberg completed a Passive House proof of concept for the United States—the Smith House, which was a single-family home that significantly reduced energy consumption (Stecher and Klingenberg 2008). It was followed a few years later by the two houses (Fairview I and II) built by e-co lab, which was a community housing development organization. These houses were also monitored and tested by the DOE BA partner IBACOS. A BA report was published about Fairview II (Stecher and Allison 2012).

PHIUS was founded in 2007 and has since trained 1,800 professionals and become the leading Passive House project certifier in North America. From the beginning, PHIUS' work in the United States was informed by—but was mostly independent from—the German institute. That was by necessity because North America's multiple and more extreme climate zones presented different challenges for passive building than do the zones in the central European climate.

Almost every project offered a new climate challenge. These circumstances sometimes resulted in projects that had the same overheating problems as early “mass-and-glass” designs from the 1970s. In other instances—in Louisiana for example—the German-derived standard did not account for humidity loads and predicted cooling demands inaccurately.

Driven by building science, PHIUS sought to resolve the new issues presented by multiple and more extreme climate zones in the United States. It drew on the original writings and research done in North America in the 1970s and 1980s and the good work of the Germans. PHIUS then collaborated with leading building science experts in the United States and Canada such as Building Science Corporation.

Although PHIUS and the Passive House community have enjoyed substantial success, a review of hundreds of projects across North American climate zones showed clearly to PHIUS and the growing community of Passive House practitioners that the German Passivhaus standard was significantly challenged and cost-prohibitive in vast areas of North America. In areas such as the Pacific Northwest, uptake of Passive House has grown quickly because the climate is similar to that in which the German standard was derived. But in others, the energy target has been a disincentive to using Passive House as a platform for zero energy.

The work described here aims to retain the proven value of passive design techniques (optimizing the envelope for example) and to use the National Renewable Energy Laboratory's Building Energy Optimization (BEopt™) tool to set new passive building metrics that reflect climate-specific requirements, national construction costs, and regional energy costs. The main objective is to propose a standard that makes such necessary adjustments and can function as an easy-to-understand and use proxy for “how far to go” first with passive measures before adding

efficient systems and renewable energy systems. The goal is a simple yet fine-grained performance-based design methodology that guides the designer to identify the most cost-effective path to zero with the greatest overall benefits to building owners and society.

The work retains the ambition of the Passive House movement to reduce building energy requirements and carbon footprints, all while creating supremely comfortable and resilient buildings and spurring innovation in building science and in the building component industry.

The refined climate-specific passive building standard is proposed as the basis for the next-generation ZERH. A fundamental premise of this study is that performance-based metrics are useful to advance national and global energy and carbon reduction goals. ZERH and PHIUS+ are already employing performance-based guidelines and agree on this premise. PHIUS brings a methodology to the table that employs passive building techniques that prioritize savings from passive measures; ZERH brings to the table (1) a methodology through BEopt to evaluate the cost-effectiveness of all measures and (2) a strong approach to field quality assurance.

Table 1 shows the historical development of high-performance building programs that spans from the first-generation Passive House pioneers to the newly proposed targets. It outlines their respective reduction targets for heating loads, cooling loads, and system size. The proposed new standard that this study yields appears to be in close alignment with the targets of the first generation. See Holladay (2010) for a history of the period 1974–1986.

Table 1. Historical Development of High-Level Performance Programs and Their Comparison

	How Far To Reduce Heating Load	Prescriptive or Performance Emphasis	Approach to Total Energy	Approach to Quality Assurance
First-Generation Passive House/Super-Insulation (1973–1989)	Heat loss (peak load) 60%–80% reduction, annual heating demand 80%–90% reduction (from pre-1980 conventional). Space heating peak ~10–17 W/m ² (3.17–5.39 Btu/h/ft ² or ~1.0–1.7 W/ft ²), space-heating demand less than water heating. Point source heating sufficient, airtight construction.	Mostly performance	Not addressed	Craft, airtightness test
PHI (1996–Present)	Peak load limit ~10 W/m ² (3.17 Btu/h/ft ² or 1 W/ft ²) alternative limit 4.75 kBtu/ft ² annual heating and cooling demand each. Additional allowance for dehumidification on the cooling side in humid climates, supply air heating sufficient, airtightness 0.6 ACH50.	Mostly performance	Annual source energy limit, floor area based	Craft, airtightness test, ventilation commissioning
DOE Challenge Home/ZERH (2011–Present)	IECC 2012 insulation levels, ducts inside, windows R 2.5–3.7, airtightness 1.5–3 ACH50, annual heating ~50% reduction from 2009 BA benchmark, annual cooling ~25% reduction.	Dual path—all-prescriptive or prescriptive + performance	Home Energy Rating System rating before photovoltaic (PV) (site energy reduction relative to base case of same design.)	Craft, extensive checklist, third-party quality assurance/quality control
PHIUS+ (2012–Present)	Peak load limit ~ 10 W/m ² (3.17 Btu/h/ft ² or 1 W/ft ²) Alternate limit 4.75 kBtu/ft ² annual heating and cooling demand each. Additional allowance for dehumidification on the cooling side in humid climates, airtightness 0.6 ACH50.	Prescriptive + performance	Annual source energy limit, floor area based	Craft, extensive checklist, third-party quality assurance/quality control, including airtightness test and full commissioning of systems including verification of actual energy use of components under operation
Proposed for Next Generation (2015)	Based on economic analysis, “cost-competitive” level. Climate-specific limits on heating and cooling demands and loads. Peak heat load ~77% reduction, annual heating ~86% reduction from 2009 BA benchmark. Peak cooling ~69%, annual cooling ~46% reduction.	Mostly performance	Annual source energy limit, per person based for residential, floor area based for nonresidential	Craft, third-party quality assurance/quality control, including airtightness test and full commissioning of systems with verification of actual energy use of components under operation, post commissioning after 1 year of occupancy

1.2 Objectives

The objectives of this study were to:

- Validate the proposition that climate-zone-specific energy-performance criteria for heating and cooling can guide designers toward cost-competitive levels of investment in passive measures in balance with other conservation measures and renewables.
- Develop simplified formulas that are suitable for inclusion in building energy modeling and verification software to set the criteria based on local climate parameters with a quick calculation (as opposed to a full life cycle analysis for each project).

1.3 Main Issues

In 2007, PHIUS started to promote and apply the European energy metrics in all climates of the United States and Canada. Since then more than 100 projects that meet those criteria have been completed. Two main issues were identified and are discussed in Section 1.3.1 and Section 1.3.2.

1.3.1 A Different Cost Structure Implies a Different Economic Optimum

In the climate of central Europe, the relationship between the annual demand and low peak load was such that a building that achieves 15 kWh/m²/year (4.75 kBtu/ft²/year) annual heating demand would generally meet the peak load definition of 10 W/m² (3.17 Btu/ft²/year).

Furthermore, it was found or claimed that the level of envelope investment needed to achieve this performance was cost-competitive, even roughly cost-optimal—marking the point where one could “tunnel through the cost barrier” to higher performance (Laustsen 2008). The phrase “Tunneling through the cost barrier” implies saving enough cost on the mechanical and heat distribution systems to offset the increased investment in the envelope and enclosure. This offset principle has been a key argument for the concept in Europe.

In North America the effect of tunneling through the cost barrier could not be observed. Taking some cost out of the heating and cooling system and putting it into the envelope is a valid concept, but savings were less significant for the following reasons:

- Unlike Germany, the United States and Canada do not have such a clear breakpoint at which an expensive baseline boiler and hydronic distribution system (the typical heating system in Europe) can be eliminated for great savings.
- Specialty small-capacity heating and cooling devices provide little cost savings relative to high-capacity commodity equipment.
- Fuel prices are generally much lower in the United States, which further weakens the argument of cost per kilowatt-hour saved. The reality of the different cost picture in North America must be acknowledged.

The European cost-effectiveness model did not take the cost of PV into account. At the time the standard was formulated, PV was very expensive and not considered cost-competitive.

Therefore, the standard’s cost-effectiveness argument does not take the goal of achieving zero energy—or the necessary investment—into account. The cost graph shown in Figure 3 is based on PHI data. It shows cost increasing exponentially once PV is added and after 15 kWh/m²-yr annual heat demand is met. The price of PV has decreased significantly over the past decade and can be considered (as BEopt and ZERH do—see Figure 4) to determine the point of diminishing returns on conservation measures. The space-conditioning criteria for passive buildings should

reflect an economical balance between conservation and generation measures on the path to zero energy.

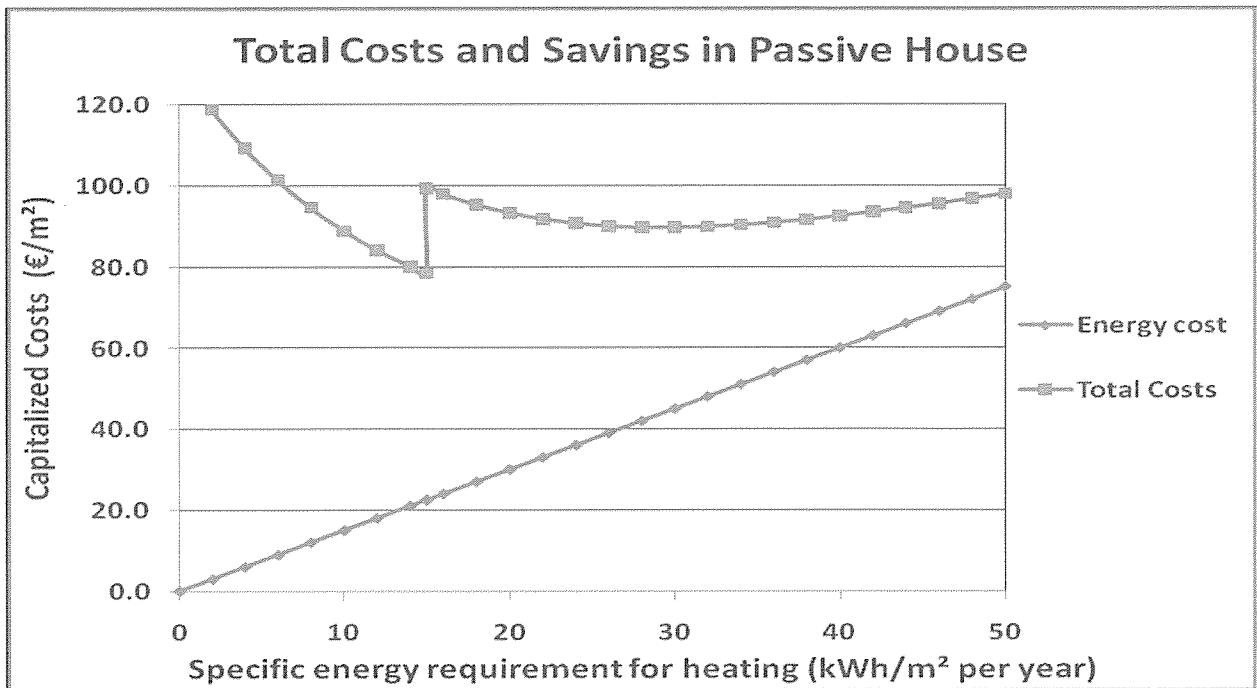


Figure 3. European cost graph

Source: Laustsen (2008), used with permission

Furthermore, PHI’s definition of Passive House includes a 10 W/m² peak heat load, which translates into 15 kWh/m²/year in the central European climate (PHI 2014). “Supply-air-heating-sufficient” everywhere implies that the building assemblies must be sized to a predefined and very small heating system instead of the other way around. The principle of “everybody has the same size minimized heating source” is a misapplication of the idea of a fair share. That principle properly applies to the total source energy but not to space conditioning. Instead, the fairness or leveling principle for space conditioning is economic competitiveness, which leads to varying energy measure performance criteria. Passive House can be defined as design for peak load 10 W/m² or by an economic optimum but not both and not everywhere at once.

Therefore, taking into account North American construction costs, energy cost parameters, the cost of PV, and different levels of investment required by climate will result in cost-competitive climate-specific space-conditioning criteria that are different than 10 W/m² or 15 kWh/m²/year (3.17 Btu/ft²/h or 4.75 kBtu/ft²/year).

1.3.2 Interaction of Criteria and Climate Misdemeanors

The relationship between degree-days and peak design temperature varies by climate; these variables are weakly correlated. Away from the coasts, peak design conditions are relatively harsh compared to degree-days. The annual heat demand criterion is almost always easier to meet than the peak load criterion and almost always used. Among current PHIUS-certified and precertified projects, the annual-demand route was taken 92% of the time outside the marine

climate zones (3C and 4C) and 42% of the time within the marine zones. Because the solar resource is generally greater in the United States than in central Europe, annual demand can be lowered with solar gains. This leads designers back toward overglazed designs, large interior temperature swings, and overheating issues.

A survey of certified and precertified projects showed that designers were led to rather high concentrations of glazing on south façades in colder climates (see Table 2).

Table 2. South Glazing Concentration by Zone, Certified and Precertified Projects

Climate Zone	Median South Window Area Concentration
2	8%
3	36%
4	50%
5	54%
6	68%
7	86%

1.4 North American and European Climate Comparisons

Peak heating load conditions are harsher—relative to annual demand—in much of North America than in Europe. Although the design for low peak load delivers the comfort and passive-survivability benefits, the annual energy savings must repay that investment. Therefore, where the annual demand is low relative to the peak or the peak is harsh relative to the annual demand, the economics of a design for low peak load (e.g., “supply air heating sufficient”) are even more challenging.

Table 3 through Table 7 show some examples of these patterns. PHI literature usually quotes $-10^{\circ}\text{C}/14^{\circ}\text{F}$ as a peak load design temperature for central Europe; that corresponds to the ASHRAE 99.6% design temperature for that region. The following is a comparison of climates on that basis (data taken from ASHRAE 2013).

On the East Coast of North America (Table 3), Boston (climate zone 5A) is similar to Frankfurt, Germany (climate zone 5) for annual demand as indicated by heating degree days (HDDs, highlighted in red) but has a harsher peak load condition. Peak load conditions comparable to Germany occur further south in Baltimore and New York (climate zone 4A, highlighted in blue).

Table 3. Design Temperatures and Degree Days, North America, Coastal, East

Cities	ASHRAE 99.6% Design Temperature (°F)	ASHRAE 99% Design Temperature (°F)	HDD65	CDD65*
Frankfurt, Germany (5)	14.5	19.1	5,570	308
Boston, MA (5A)	8.0	13.0	5,596	750
Baltimore, MD (4A)	14.0	17.9	4,552	1261
New York, NY (4A)	13.8	17.8	4,843	984

* Cooling degree days, base 65°F

The Northwest coast/Pacific Northwest has the peak-versus-annual relation closest to Europe (Table 4). The peak is milder at comparable annual demand. Seattle and Portland have milder peak and annual demands. Prince Rupert, which is further north, has a peak load that is comparable to Frankfurt.

Table 4. Design Temperatures and Degree Days, North America, Pacific Northwest

Cities	ASHRAE 99.6% Design Temperature (°F)	ASHRAE 99% Design Temperature (°F)	HDD65	CDD65
Frankfurt, Germany (5)	14.5	19.1	5,570	308
Squamish, BC (5)	18.3	22.4	5,987	115
Portland, OR (4C)	25.2	29.5	4,214	433
Prince Rupert, BC (6)	13.3	18.4	6,993	1

In the midcontinental United States, places with similar HDDs to Germany have much harsher design temperatures. In the East and Midwest, one needs to go south almost to Nashville, Tennessee, to find comparably mild peak conditions (Table 5). That region’s annual demand is substantially lower.

In the West the situation is the same—places with similar HDDs to Germany have much harsher design temperatures—but the design conditions moderate more slowly going south. One has to go south almost to Lubbock, Texas, for a comparably mild heating peak (Table 6). This far south, savings for cooling could also help the payback. Cooling-dominated places face a similar situation for a different reason: in the BEopt studies described in this report, the passive measures such as overhangs and thermal mass that are good for reducing peak cooling did not competitively deliver annual savings versus mechanical cooling. For example, overhangs cost \$20/ft² and for the price of one 10-foot overhang an air-to-air heat pump takes care of the entire cooling problem.

Table 5. Design Temperatures and Degree Days, United States, Midcontinent, East

Cities	ASHRAE 99.6% Design Temperature (°F)	ASHRAE 99% Design Temperature (°F)	HDD65	CDD65
Frankfurt, Germany (5)	14.5	19.1	5,570	308
Pittsburgh, PA (5A)	5.2	9.9	5,583	782
Indianapolis, IN (5A)	2.0	8.1	5,272	1,087
Decatur, IL (5A)	0.9	6.6	5,442	1,100
Louisville, KY (4A)	10.2	15.9	4,109	1,572
Nashville, TN (4A)	14.8	19.3	3,518	1,729

Table 6. Design Temperatures and Degree Days, United States, Midcontinent, West-Central

Cities	ASHRAE 99.6% Design Temperature (°F)	ASHRAE 99% Design Temperature (°F)	HDD65	CDD65
Frankfurt, Germany (5)	14.5	19.1	5,570	308
Denver, CO (5B)	0.5	6.6	5,969	777
Kansas City, MO (4A)	2.0	7.2	5,012	1,372
Amarillo, TX (4B)	9.8	15.6	4,102	1,366
Lubbock, TX (3B)	15.9	19.9	3,275	1,846

In the Midwest north of Indianapolis conditions are even harsher. Madison, Wisconsin, has harsher peak conditions than Oslo, Norway (Table 7). Scandinavian Passive House certifiers moderated their peak load criterion to 15 W/m² (4.76 Btu/h/ft²) (Jacobson 2013).

Table 7. Design Temperatures and Degree Days, United States, Midcontinent, North

Cities	ASHRAE 99.6% Design Temperature (°F)	ASHRAE 99% Design Temperature (°F)	HDD65	CDD65
Frankfurt, Germany (5)	14.5	19.1	5,570	308
Oslo, Norway (6)	-4.2	0.7	8,855	40
Madison WI (6A)	-7.0	1.6	7,104	620

In conclusion, the attempt to meet the European energy metrics in North American climates has forced solar-driven designs that tend to overheat and incur very high cost premiums for required envelope upgrades. Attempting to meet the annual criterion with higher R-values and less solar contribution—or attempting to reach the supply-air-heating sufficient peak load definition (10 W/m²)—would drive the cost premium even higher. Both options would require considerable additional investment in the envelope (2 feet or more of typical R-4 wall insulation in very cold climates for smaller scale residential projects). Such investment at the current state of technology is neither practical nor cost-effective. The diminishing return for energy savings in such super-insulated walls that are required to meet the current criteria are also significant (see Figure 4).

Straube (2009) critiqued PHI’s standard. Although this article contained some misunderstandings, its basic point was accurate: in ASHRAE climate zones 5 through 7 in North America the current European standard and its metrics are generally not economically justifiable. This study is a response to that and other similar unpublished critiques.

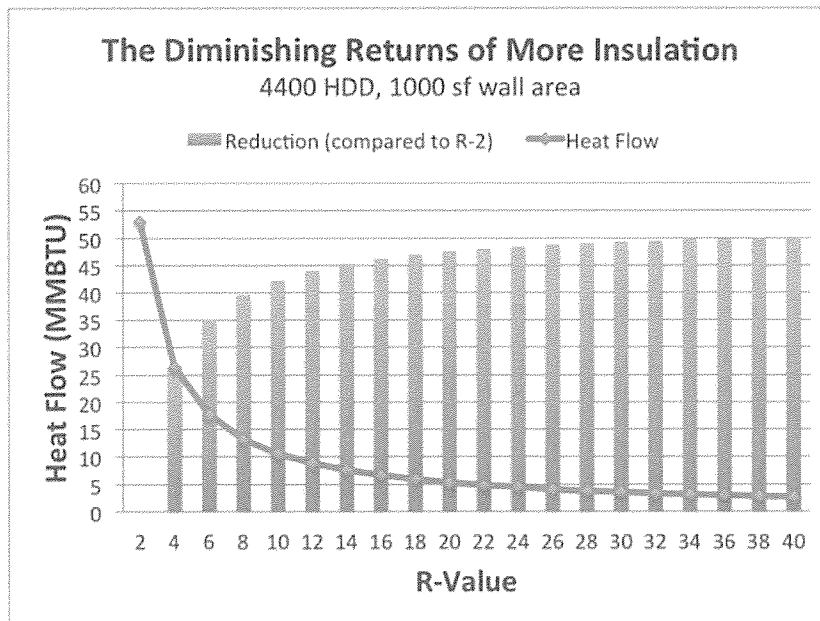


Figure 4. Diminishing returns of insulation in a 4,400 HDD climate

Source: www.energyvanguard.com, used with permission

1.5 Illustrative Cases

Nisson and Dutt’s points in *The Superinsulated Home Book* about “Almost no architectural constraints” and “superinsulation does not require sacrifices” were about design. From their perspective an overheating problem means a design mistake has been made. Energy performance requirements represent a design constraint. Such constraints have to be chosen carefully according to climate so they do not inadvertently promote design mistakes such as the ones listed in Chiras (2005). PHIUS applied the European standard in Urbana, Illinois (zone 5A) and found it to be a significant constraint. The Fairview II house demonstration project featured R-60 walls, an R-100 ceiling, an R-70 slab, R-4.8 windows (installed R-value including installation thermal bridges), heat recovery ventilation, and 0.6 ACH50 airtightness. Even though this package was much better than the first generation, the shape had to remain compact and 82% of the window area had to be concentrated on the south. The window area is also low—only 8.5% of the wall area.

This project has been monitored by Building America partner IBACOS; the detailed results were published as a DOE report as mentioned earlier. The Fairview house is 1,667 ft² gross (Figure 5). Designers of smaller or less compact houses such as the mini-B project (zone 4C) with 600 ft² gross and the Dublin House in Urbana Illinois (zone 5A), with 1,350 ft² gross are forced even more strongly toward high south glazing to meet the energy metrics (see Figure 6 and Figure 7).

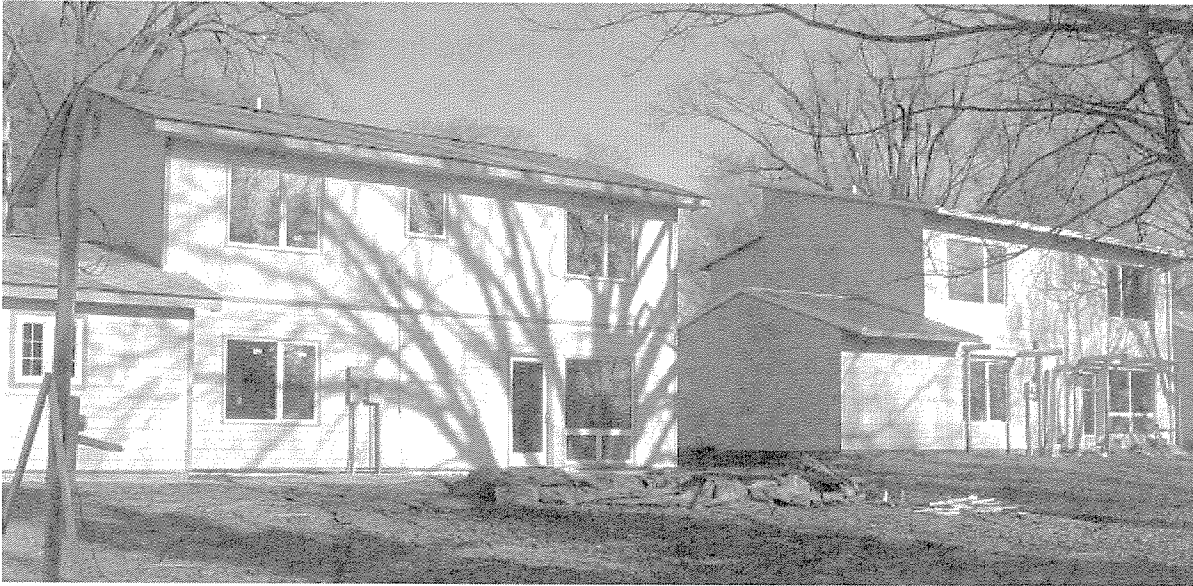


Figure 5. Fairview Houses I and II, 2007, Urbana, Illinois

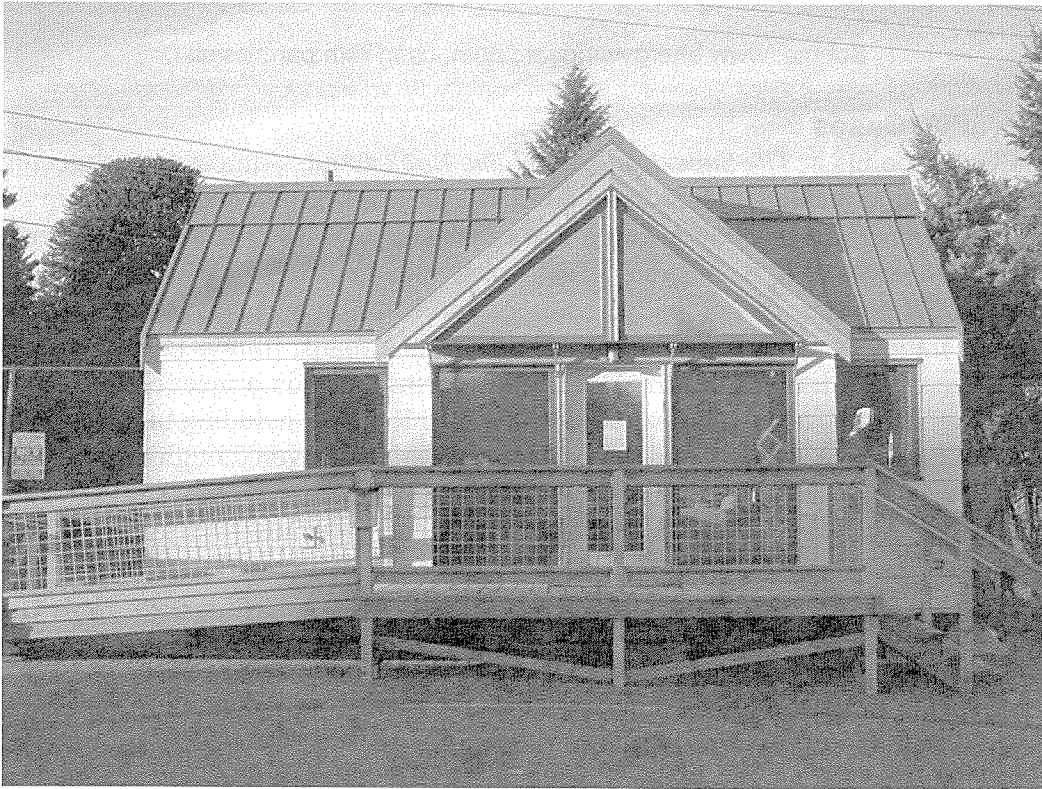


Figure 6. Mini B, 2010, Seattle, Washington



Figure 7. Dublin House, 2010, Urbana, Illinois

Another example case where lowering the annual heating demand with south glazing in a very cold climate led to comfort problems in winter and summer comes from PHIUS Technical Committee (TC) member Stuart Fix of Edmonton, Alberta (zone 7).

A modular homebuilder had set as his goal to build as close to zero energy as possible and chose the European metrics to guide the envelope design (see Figure 8).



Figure 8. Modular passive home, Edmonton, Alberta

The Passive House Planning Package (PHPP) model used for this project showed no overheating issue. For comparison, one interior air temperature prediction was created with no natural ventilation and one was created with natural ventilation, using Integrated Environment Solutions Virtual Environment software (IESVE). (See Figure 9 and Figure 10.) The model predicts much less overheating if the natural ventilation is perfectly executed, but some incidents of inside temperatures higher than 77°F still occur.

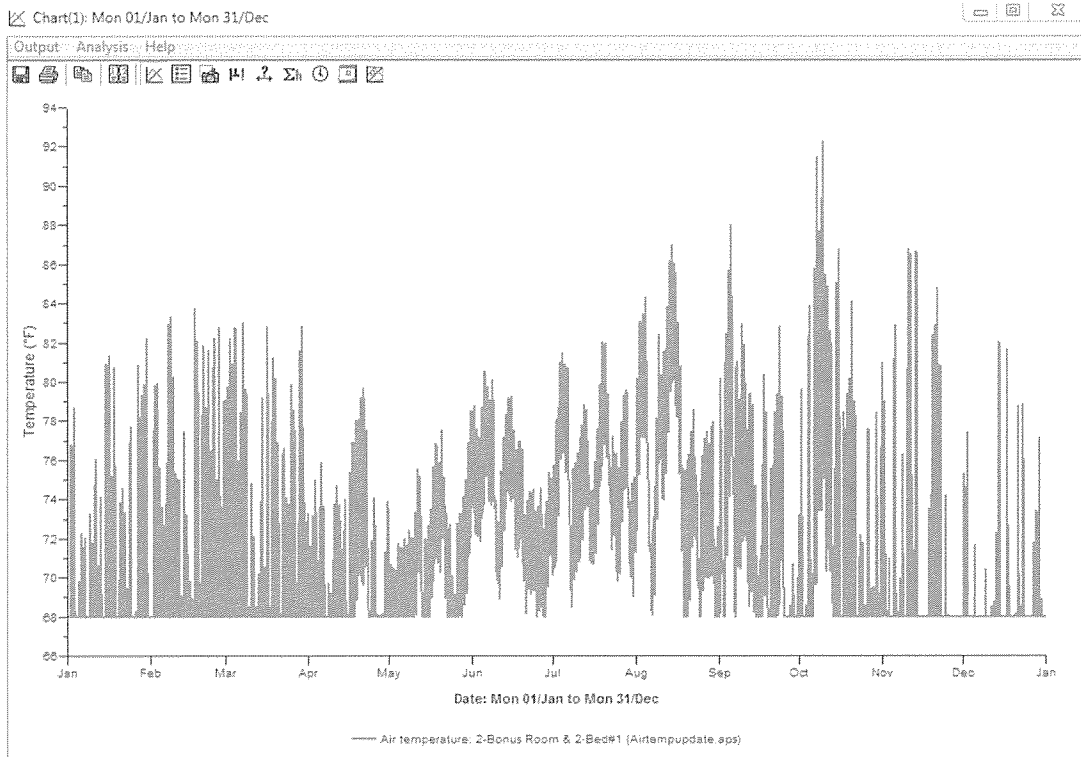


Figure 9. IESVE indoor thermal comfort prediction without natural ventilation

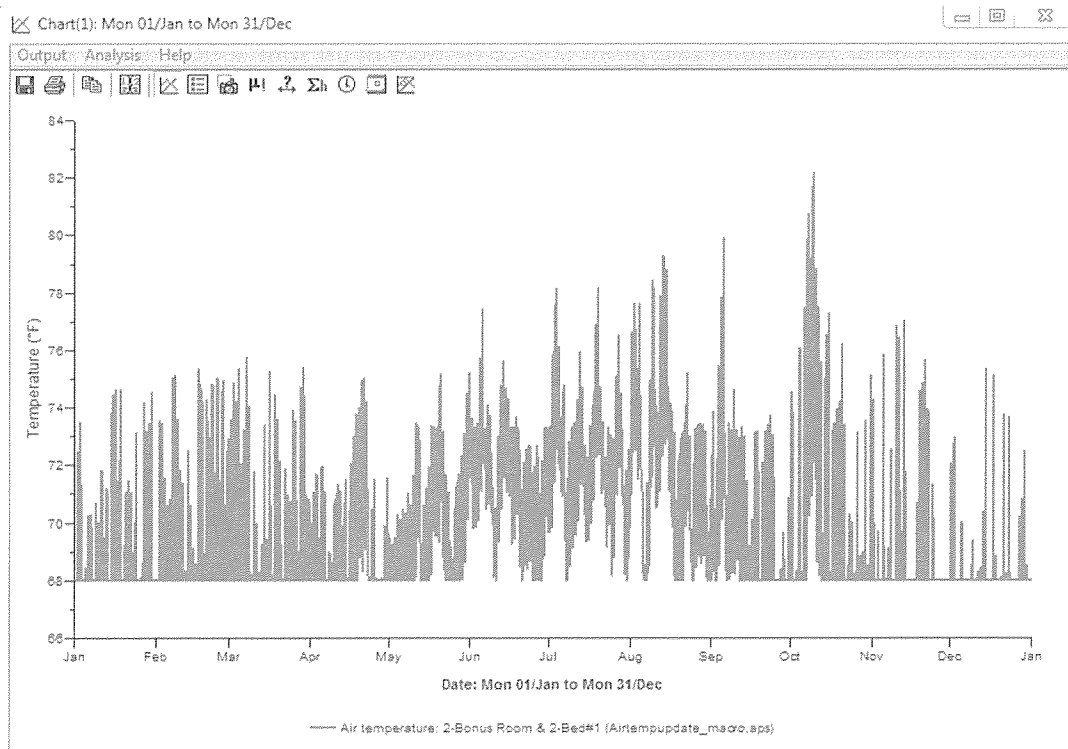


Figure 10. IESVE indoor thermal comfort prediction with natural ventilation, perfectly executed by occupants

PHPP’s predicted peak loads are 13,000 Btu/h heating and 1,000 Btu/h cooling. IESVE’s ASHRAE heat balance method peak loads are 33,000 Btu/h heating and 22,000 Btu/h cooling. Electric heating was installed as shown in Table 8.

Table 8. Installed Heating Capacity for 3567 Claxton Crescent

Room	Heat Supply	Installed Capacity (Btu/h)	Thermostat Location
Basement 1-Great Room 1-Nook/Kitchen 2-Master Bedroom 2-Bonus Room	Ventilation air	10,236	Main floor, south mudroom wall
1-Mudroom and Pantry 1-Half Bathroom	In floor	3,610 768	Mudroom wall Half bath wall
1-Entry	Radiant mirror	2,900	On mirror
2-Laundry Room 2-Ensuite 2-Bathroom	In floor	1,689 2,150 1,000	Laundry room wall Ensuite wall Bathroom wall
2-Bedroom #2 2-Bedroom #3	Radiant whiteboard	2,900 2,900	On whiteboard On whiteboard
Total		28,152	

The mechanical engineer recommended point source heaters in all four south rooms, but the modular home company decided to rely on the heat recovery ventilator (HRV) supply’s 3-kW heater to handle those loads. A 9,000-Btu/h air-source heat pump is situated in the second-floor hallway and distributes conditioned air over the stairs. It was installed for cooling.

The house was operated as a show home for 3 years, during which time its energy performance was monitored. The results showed that IES predicted loads and comfort conditions accurately; PHPP did not. With the current mechanicals comfort can be only marginally maintained year round if the house is operated manually. In the winter all electric heater thermostats have to be adjusted up manually during cold weather. In the summer, the air-source heat pump unit needs to run constantly, the house needs to be flushed nightly, and blinds need to be drawn when the sun is out and the house is still prone to overheating.

This show home experience provided the following lessons learned:

- The concept of supply air heating has been proven impossible in the very cold climate of Edmonton unless R-values are significantly higher than those used in this house. This is not cost-effective or pragmatic with current technology. Even then the home would require a very knowledgeable operator to maintain comfort.
- PHPP’s simplified static calculations underpredict cooling and heating loads year round and cannot predict indoor thermal comfort accurately. It cannot be used to size the mechanical system in extreme climates.

- A Passive House that has been designed using passive solar gains to meet the energy metrics may not perform well annually or during peak conditions. To meet the European criteria in Edmonton, passive solar gains must be maximized and the system must be sized using the ASHRAE loads and a significant cooling system installed. The correct design decision to optimize thermal comfort would be to stay away from high solar gains and go for higher R-value instead; however, peak loads and annual demand criteria are so aggressive that this strategy will not get the project certified.

Conclusion: The current German-derived energy criteria are set too tight for extreme climates and in practice incentivize the wrong design decisions. This leads to undersized systems and thermal comfort issues. The criteria would be more effective if they were set at a less-aggressive annual demand that would not force extreme solar gains or overinvestment at significant diminishing returns in the envelope.

1.6 Synthesizing Program Characteristics

The baselines for this study's efforts are:

- The original low-peak-load approach brought forward by the North American Passive House pioneers
- The European guiding energy metrics applied by the current PHIUS+/ZERH program
- Cost data and optimization algorithms used by BEopt.

This study drew on aspects of all three approaches and synthesized them into a climate-specific passive building standard that will guide the design process toward an exceptional level of energy efficiency, cost-competitiveness, and thermal comfort for the next-generation ZERH.

1.7 Aspects To Retain

The proposed next-generation standard is performance-based; that is, it is based mostly on modeled performance as opposed to a prescriptive or an outcome-based approach. The standard aims to encourage conservation measures and low-load design by first specifying space-conditioning criteria that have to be met before renewable energy can be applied to reduce energy consumption in buildings to zero. The new standard is proposed to be pass/fail.

The same criteria would apply to all types and sizes of buildings. Following a similar methodology as proposed for this study might be useful in the future to ramify commercial or multifamily specific standards. For now, the studies are predicated on housing that is typical for the North American market (i.e., the three-bedroom single-family house). The resulting criteria can reasonably be applied to all building types because more materials-efficient forms of housing such as multifamily units or larger commercial buildings will more easily meet the criteria; less materials-efficient forms such as detached "tiny houses" will have more difficulty. Such an approach therefore effectively rewards and encourages more efficient forms of building in that sense. The proposed standard maintains the three-pillar structure: limits on the space conditioning loads, a limit on the total source energy, and an airtightness requirement.

The first pillar—a set of space-conditioning criteria—limits the energy use "downstream" of the heating and cooling equipment (as opposed to the site energy supplied to the equipment). That is, the heating or cooling that the system must deliver is limited. Therefore, criteria must be met with passive measures first—including conservation measures such as insulation, air-sealing,

overhangs, and direct solar gains. The criteria can also be met using low-grade energy measures that can make low-temperature heat energy available through very small mechanical energy inputs. Examples are fan- and pump-assisted devices such as HRVs with heat/humidity recovery, earth air tubes, brine loops, and whole-house fans. (See Appendix F for an inclusive list of passive measures and low-grade energy measures.)

The second criterion is the limit on total source energy—space-conditioning energy plus all the other energy uses in the building such as appliances, lights, and hot water. Efficient equipment makes its contribution in these applications.

The third criterion is the mandatory level of airtightness. Limiting ventilation heat losses through leaks in the envelope improves the building’s overall energy performance and long-term durability.

1.8 Aspects of the Current Passive Standard To Amend

For each of the three pillars, the studies were compartmentalized according to the appropriate underlying principle.

1.8.1 Space-Conditioning Criteria

By 2011 it became clear that one-size-fits-all space-conditioning criteria needed a significant climate-dependent adjustment if the standard were to deliver deep energy savings and comfort cost-optimally (or at least cost-competitively) to a broader market in North America. A new framework for space-conditioning criteria was needed.

The space-conditioning criteria follow from considering the economic and cost-competitive levels of investment in passive measures by climate. (The cost of PV and other renewable energy sources is now part of the equation.) In the context of building design, space-conditioning criteria drive investment in passive and low-grade-energy measures first.

For this study economic optimization was chosen (instead of designing for a set peak load) as the basic strategy for setting the space-conditioning criteria for deciding “how low to go” in reducing the heating and cooling loads. Setting the space-conditioning criteria is the main objective of this study. As discussed in Section 2, that optimization was performed under constraints to ensure that other benefits were not lost. (For example, to maintain daylighting the window area as a percentage of the wall area is fixed at the BA benchmark 15% and the window U-values have strict minimums to ensure winter comfort.)

To ensure that enough energy is saved and the benefits of low peak loads are preserved, a “both-and” set of criteria has been proposed. In other words, the TC proposes to set limits on annual heating demand and peak heating load and on annual cooling demand and peak cooling load. The criteria appear in Eq. 1:

$$\begin{aligned} \text{Annual heating demand} &< A, \\ \text{Annual cooling demand (sensible + latent)} &< B, \\ \text{Peak heating load} &< C, \text{ and} \\ \text{Peak cooling load} &< D \end{aligned} \tag{1}$$

Where the targets A, B, C, and D vary by climate.

The idea is to keep designs balanced and to prevent biasing the design solution in a way that would have negative consequences for thermal comfort or cost-competitiveness.

In preliminary work, one proposal was to identify criteria zone-by-zone for the ASHRAE/DOE climate zones. This could obviously lead to issues in borderline regions. A continuous-function approach was preferred to motivate the development of a simplified formula to generate compliance values that are specific to each location.

The central questions are:

- How much investment in passive measures is reasonable from a cost perspective?
- How low should the load criteria be set?

Although PHI claims that the “economic optimum” occurs at 10 W/m² peak heat load or the 4.75 kBtu/ft²/year annual heating demand everywhere in the world (Grove-Smith and Pfluger 2013), practice has proved otherwise.

BEopt provides a tool to cost optimize by climate. Clearly, cost is a moving target over time. Nevertheless, it can be dealt with by revising the standard every 3–5 years, much like the building code cycle.

1.8.2 Source Energy Criterion

The criterion based on source energy aligns in principle with the BA and National Renewable Energy Laboratory zero energy goals. Source energy serves well as a proxy for the global environmental impact of carbon dioxide (CO₂) emissions from fossil fuels. In the context of building design, a source energy criterion incents efficient equipment for heating, cooling, and all other purposes.

The source energy limit follows from considering the global impact of the type of energy used in building operation (mainly CO₂ but also nuclear waste). Motivation for the source energy limit comes from the Intergovernmental Panel on Climate Change (IPCC), which estimates that to have a 66% chance of a less than 2°C global temperature rise, all-time total emissions should stay lower than 800 gigatons CO₂ equivalent. Some uncertainty remains about how much has been emitted so far (IPCC 2013). A recent update states: “Without additional mitigation efforts beyond those in place today, and even with adaptation, warming by the end of the 21st century will lead to high to very high risk of severe, widespread, and irreversible impacts globally” (IPCC 2014).

The perspective on source energy presented here, though aligned in principle, is different than the one for which BEopt is braced. BEopt’s implied perspective is that source energy matters most; economic analysis determines the level of investment in conservation measures (whether active or passive) versus PV.

The logic of the criterion proposed here is that space-conditioning energy and investment in passive measures are subject to economics but total source energy is not—it is subject to a cap as outlined in the IPCC report. This is consistent with fair-share-of-the-atmosphere considerations. The atmosphere can be regarded as the ultimate commons; CO₂ emissions disperse around the

world and affect everyone. In reconsidering source energy, the PHIUS TC stayed within this framework but did look into whether relaxing the limit would be justified, as follows:

An equal allocation of the remaining emission budget to each living person that assumes a linear glide path to zero emissions in 2050 gives a range of 2.2–3.8 tons/person/year for all purposes. By way of contrast, International Energy Agency data show the United States running at about 17 tons/person/year for all purposes (see Table 9).

Table 9. CO₂ Fair-Share Numbers

Tons per Person per Year	Today	2050
U.S. Emissions, All Purposes, Randers (2012) (2.8°C rise by 2050)	18	9.4
International Energy Agency 2°C Scenario, USA	17	3.8
Building Sector Portion (Assuming 28%–33% of Total), Randers (2012)	5.5	2.9
International Energy Agency, Building Sector, if All Savings from New Construction	5.2	3.2
Equal Share of Remainder of IPCC Budget 800 Gt, High Estimate, Linear Glide Path to Zero in 2050, No Budget for the Unborn	3.8	0
Ditto, Low Estimate.	2.2	0
Building Sector Share, High	1.1	0
Building Sector Share, Low	0.7	
Equivalent of 120 kWh/m ² Source Energy Limit	1.0	

Giving the building sector its typical 28%–33% share of the total 2.2- to 3.8-ton/person/year leaves 0.7–1.1 ton/person/year for the building sector. That is approximately where the current limit is in PHI’s standard; e.g., 120 kWh/m²/year converts to 1 ton/person/year at a standard occupancy of 35 m²/person. The bottom line is that the current source energy criterion cannot be justifiably relaxed.

This source energy standard is aggressive from the International Energy Agency’s point of view. Its 2°C scenarios do not count on much reduction from the building sector in the developed world because the building stock has low turnover. For the United States, the agency pictures the main opportunity as decarbonization of the electricity grid by large-scale deployment of renewables.

The TC agreed on the following protocol relating to source energy calculation:

The source energy factor for grid electricity mix is 3.16 (consistent with the IECC). The U.S. electricity grid has source energy factors of 2.374–3.549 depending on the major interconnect region; the national average is 3.138 (Deru and Torcellini 2007, Table B-2). The national average can be used for simplicity and for a level playing field.

Arguments have been brought forward to calculate the source energy factor for projects locally. That approach was rejected. If that path had been followed in some areas such as the Pacific Northwest (where abundant hydro energy keeps the source energy factor low), it would be too easy—cost-effective energy savings would be left on the table. In other areas where the grid is

all coal-based and that have a very high source energy factor the criterion could not be met without adding solar thermal systems. Also, accounting for the effect of a utility’s imports from or exports to other utilities with different source factors would be complicated. Only at the scale of the major interconnected regions or larger does that problem go away.

For residential projects a per-person budget based on a fair share of the atmosphere consideration is appropriate. Occupancy is therefore taken to be the number of bedrooms plus one per dwelling unit—as in RESNET. The limit for nonresidential projects such as schools and offices would stay at 120 kWh/m²/year (38.1 kBtu/ft²/year). Additional allowance can be determined case by case for process loads in commercial buildings.

For residential projects the defaults for lighting and plug loads would use 80% of RESNET levels. Specifically, these levels refer to clause 303.4.1.7, subclauses .1, .2.2, .2.3, and .2.4 of the Mortgage Industry National Home Energy Rating Systems Standards, January 1, 2013 (RESNET 2013). An example is shown in Table 10. For this calculation, the conditioned floor area is the exterior-dimension floor area of the conditioned spaces per RESNET rules. RESNET lighting and plug load assumptions are about six times higher than the defaults assumed under the PHI certification protocol but lower than assumed for the BA benchmark home.

Table 10. Lighting and Plug Loads Example Calculation, Standard-Adaptation Study Building

		Mortgage Industry National Home Energy Rating Systems Standards, January 1, 2013 Clause	80%
Conditioned Floor Area (ft ²)	2,080		
Number of Bedrooms	3		
Televisions and Miscellaneous Electricity Loads (kWh/yr)	2,513	303.4.1.7.1	2,010
High-Efficiency Lighting in Qualifying Interior Fixtures (%)	100		
Interior Lighting (kWh/yr)	882	303.4.1.7.2.2	706
High-Efficiency Lighting in Qualifying Exterior Fixtures (%)	100		
Exterior Lighting (kWh/yr)	51	303.4.1.7.2.3	41
High-Efficiency Lighting in Qualifying Garage Fixtures (%)	100		
Garage Lighting (kWh/yr)	25	303.4.1.7.2.4	21
Lighting Total	958		

RESNET defaults for energy use by “televisions and miscellaneous electric loads” are substantially higher than the current equivalent baseline defaults for “consumer electronics and small appliances” currently assumed in the PHPP. The same goes for lighting; BA formulas give higher numbers yet. The formulas work a bit differently in that the baseline formulas are strictly per person. RESNET uses a combination of per-person and per-square foot terms.

The low PHPP defaults are grossly unrealistic; this discrepancy must be fixed. One objection to the proposal that set the defaults at higher levels has been that lower default assumptions

encourage lower usage. But setting a design standard at low levels does not mean that it has any power over the occupants. It would be different in an outcome-based program; however, in a performance standard the effect is reversed because it gives the designers the false impression that they have considerable latitude with source energy.

Another objection has been that the resulting higher internal heat gains weaken the incentive to invest in the shell to reduce heating demand. In heating-dominated climates, that is indeed the case. But credible values for the current reality and assumptions that are as accurate as possible should be used. Unrealistic assumptions can lead to significant errors in the predicted performance of annual demands and peak loads. Measured results that are currently at hand from earlier projects show this discrepancy and weaken the credibility of the program and the claimed accuracy of the model. For example, in a house built in 2009 in Salem, Oregon, the overall measured consumption was higher than modeled when the European defaults are assumed (see Table 10 and Figure 11). The right-hand column in Figure 11 indicates the certification limits. Higher plug loads and associated internal gains than those assumed in the model caused the discrepancy and also led to a significant unanticipated cooling demand in this Pacific Northwest climate.

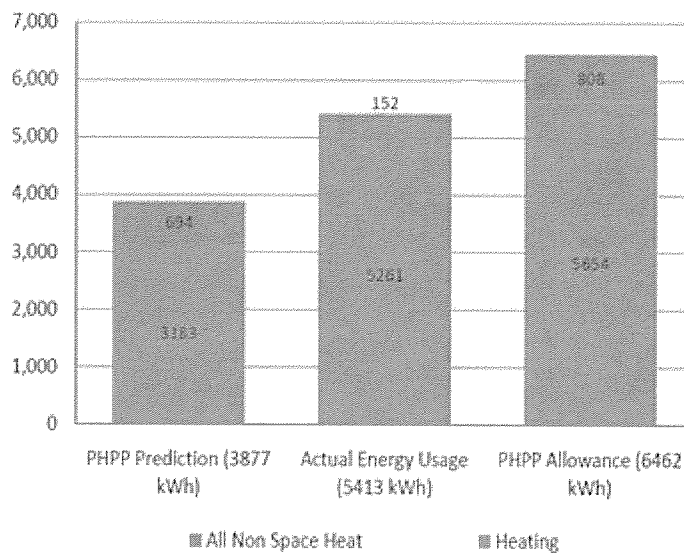


Figure 11. Measured performance data for the passive home in Salem, Oregon, first-year billing analysis

Source: Ecotope (2010), used with permission

PHIUS certification staff experimented with allowing detailed lighting and plug load itemization for residential projects but advises that this be discontinued. Such itemization is difficult to verify and allows too much manipulation by the planner that in the end are the homeowners' choices (for nonresidential buildings, lighting and miscellaneous loads are more plausibly under the designers' control).

Such an increase in residential lighting and plug load defaults is a large change that makes it considerably harder to meet the source energy target. Straightforward conversion of the 120 kWh/m²/year limit times 35 m²/person standard occupancy would give a limit of 4,200 kWh/person/year. A review of previously certified projects showed a median source energy design for 4,100 kWh/person/year; however, with lighting and plug load defaults adjusted to RESNET levels the median would have been almost 6,600 kWh/person/year. (Wright and Klingenberg 2013) Therefore, as a shock absorber, the source energy limit should be temporarily relieved to 6,200 kWh/person/year and return to 4,200 by a date to be determined.

Also, in the current passive building energy planning software/methodology, the only renewable energy that counts toward reducing source energy is solar thermal. The reasoning has been that the energy produced by such a system is primarily used on site and not exported in any way. The TC agreed to put other renewable generation on the same footing if it is used as it is produced. Therefore, an estimate of coincident production and use of energy from renewable energy systems (such as PV) may be included in the calculation similarly to the way solar thermal systems are currently treated; that is, the limit would apply to source energy consumption net of that generation. Dynamic simulations with hourly time resolution are acceptable at this time. For PV specifically, an example utilization curve is shown in Figure 12.

PV/Total	Live utilization
0	1
0.09	1
0.19	0.96
0.38	0.74
0.95	0.39
1.5	0.27

Chicago climate
Array S facing at latitude tilt

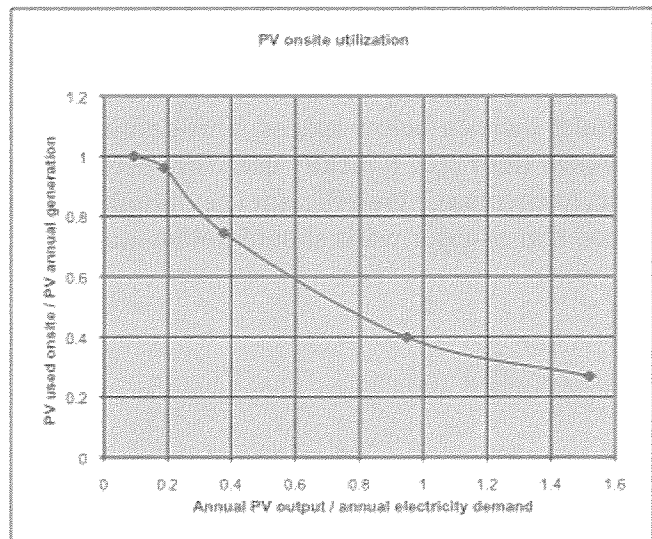


Figure 12. Example estimate of coincident production and use (“live utilization”) of PV electricity

1.9 Occupant Behavior Summary

In the space-conditioning studies discussed in Section 2, occupant behavior is standardized as in regular project planning. Some of the design constraints in the optimization studies assume people can:

- Tolerate 68°F in winter and 77°F in summer.
- Operate windows for natural ventilation cooling.
- Put up solar screens seasonally.
- Use lighting and plug loads at levels that equal 80% of RESNET (less than BA).

- Use hot water per BA assumptions (approximately 50% higher use than PHPP).
- Have exhaust range hoods and dryers per BA House Simulation Protocols.

1.10 Airtightness

The airtightness requirement follows from the consideration of building durability and mold risk. In the context of building design, an airtightness criterion incents investment in reducing energy losses via envelope leakage and in greater durability of the envelope components.

The air-leakage study that was conducted by PHIUS TC members presents the scientific argument about the appropriate level of airtightness to set as a standard. The airtightness study is beyond the scope of this report, which focuses on space conditioning.

1.11 Other Notable Amendments

A square-foot-based energy metric has to be based on a specific reference floor area, which needs to be carefully defined because its rules may influence the design. A reference area should be chosen that is consistent with the real estate or construction industry for a meaningful comparison of energy metric results between diverse building types.

The TC agreed on a simplified reference floor area definition (conditioned floor area by internal dimensions or iCFA): the floor area is measured on the interior dimensions of the passive building thermal envelope, drywall-to-drywall, where ceilings are at least 7 feet high. This definition specifically includes stairs, interior partitions, baseboards, and cabinets. It specifically excludes open-to-below spaces. This definition is a compromise between the exterior-dimension reference floor area typically used for energy use intensity metrics in the United States and the effort to encourage the efficient use of high-quality spaces inside the thermal envelope. The TC agreed that exterior walls should not be included.

2 Methodology

2.1 Economic Optimization Studies—Overview

A study building was calculated for approximately 100 locations. BEopt was used to compute the series of optimal upgrade packages from code minimum to maximum savings. The cost optimization was done under constraints, notably:

- Assumed a consistent airtightness level
- Assumed window upgrades for 60°F minimum interior surface temperature, climate-specific¹
- Educated occupants as noted in Section 1.9.

A judgment call was made about the point of deepest energy savings that are cost-competitively feasible—location by location—to ensure the lowest feasible peak load conditions. Then the heating demand, cooling demand, peak heating load, and peak cooling load at that point were noted and statistical models were fitted to the demands and peak loads so that target values could be generated for any location from site parameters such as degree-days and design temperatures.

For Phase 1, economic studies were conducted using BEopt version 2.2.0.1. As described by Christensen et al. (2005, 2006), its basic purpose is to identify optimal building designs to achieve zero energy. That optimal path appears as a U- or “swoosh”-shaped curve on a plot of annualized energy-related costs (mortgage + utilities) versus energy savings. The conceptual plot is shown in Figure 13.

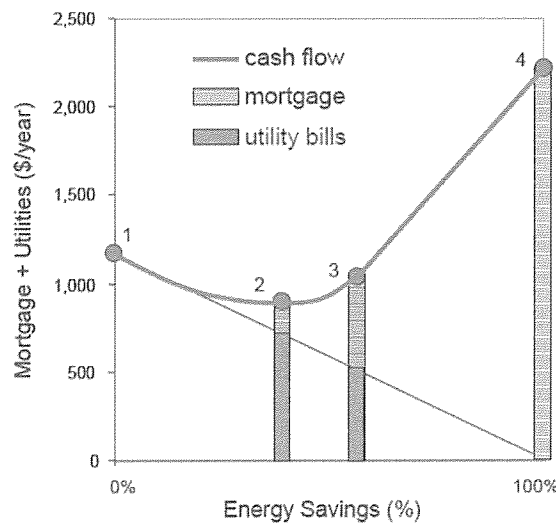


Figure 13. Conceptual plot of the path to zero energy

At the left side of the figure, the reference building has high utility bills but no added finance cost for energy-saving or energy-generating upgrades. On the right side, the zero upgraded building design has no energy bill but a higher mortgage payment. Near the middle is a cost-

¹ Calculated assuming interior air temperature of 68°F, air film resistance of 0.74 h/ft²/°F/Btu, and outside temperature at the 12-hour mean minimum for the climate location.

optimal set of upgrades (point 2). At point 3, generating energy with PV becomes more cost-effective than conservation. As described by Christensen et al. (2005):

“The optimal path is defined as the lower bound of results from all possible building designs. ... At each step along the path, BEopt runs individual simulations for all user-selected options and searches for the most cost-effective combination of options.”

BEopt brings together a state-of-the-art dynamic simulation engine (EnergyPlus), a full-featured life cycle cost calculation module, an optimization algorithm, and a cost database. Although the National Renewable Energy Laboratory’s construction cost database is not intended for project-specific analysis, it is largely appropriate for relative comparison to a benchmark; some cost overrides were done on a few key measures.

The basic procedure is to:

1. Set up a model of a canonical/touchstone building of a fixed size and shape.
2. Give the optimizer a number of parameters to adjust (i.e., add energy-saving measures)
3. Run an optimization.

In optimization mode, BEopt determines a life cycle cost-optimal configuration for a series of progressively deeper energy savings (site or source), picks the lowest hanging fruit first, then the next lowest, and so on. The criteria for the standard are set by looking at the annual demands and peak loads in the study building for a point “near” the minimum cost and setting the criteria at those levels for that climate. The exercise is then repeated for other climate locations.

The approach is similar to that of Kruger (2012). The main difference from his work is that this study dispenses with the calibration to German cost (substituting North American expert judgment, which Kruger implied would have been preferable anyway), constrains the optimizer differently, and keeps the heating and cooling demands separate when setting the criteria and limiting peak loads.

To support interpolation or the fitting of continuous-function rules for the criteria, the team determined that at least 100 locations would be needed (a 5-factor curve fit with 10 two-way interactions and 5 quadratic terms has 20 adjustable parameters). Economic analyses were run on the 111 locations for which WUFI data are available (which support dynamic simulations for comfort verification and hygrothermal checks). Figure 14 shows a map of these locations.

2.2 The Study Building and Other Constant Factors

A single-family detached house was chosen for the studies because it is the predominant housing type in the United States. The performance criteria are based on this average-size single-family home (the current standard is similarly based on a single-family townhouse end unit) (Schneiders et al. 2012).

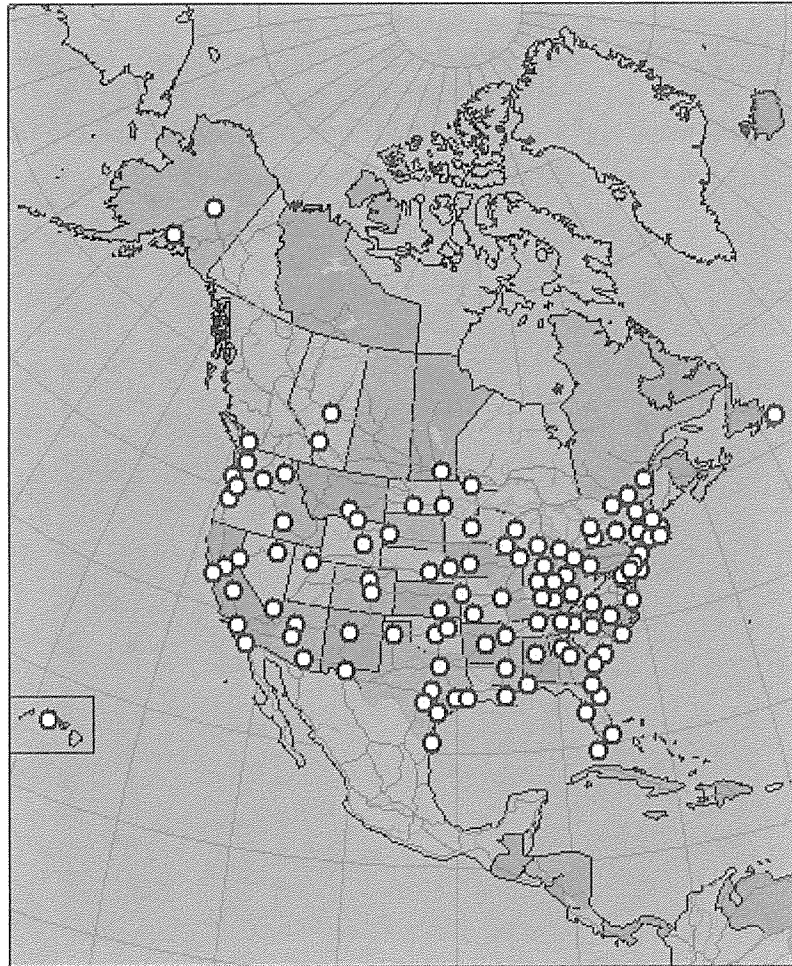


Figure 14. Climate locations for Phase 1 economic analysis

Key parameters of the study building were:

- 40 feet long by 26 wide by 19 high exterior dimensions, two stories, three bedrooms, two baths
- Finished floor area 2,080 ft², notional treated floor area 1,560 ft²
- Oriented short side south with neighbors at 20 feet east and west
- Vented attic with cellulose insulation
- Exterior-foam wall assembly
- Slab-on-grade foundation
- Window U-values constrained for comfort, location by location
- Window area 15% of wall area (up to 40% concentration on south or north)
- Airtight, ducts inside
- All-electric.

The TC also approved a number of other calculation protocol details (see Appendix A). Some discussion was required to clarify which parameters should be available for the optimizer to vary, which should (from a passive building characteristic point of view) be reset to different values than the B10 benchmark and then held fixed, and which should be left at benchmark values. Figure 15 shows the BEOpt visualization of the study building.

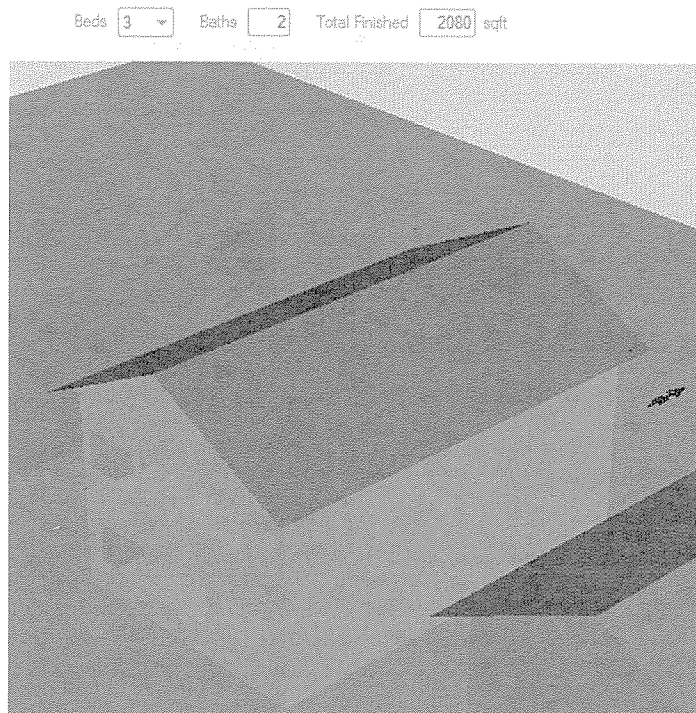


Figure 15. BEOpt visualization of the study building

A report format was developed that consists of three charts and a data table for each location. Examples are shown below for the case of Chicago, Illinois (along with a screenshot of the BEOpt output window in Figure 16). On each chart the optimal curve of annualized cost versus percentage energy savings (site) is plotted in green against the left axis. Indicator traces at the bottom blip upward at the PV and solar hot water start points.

Figure 17 also shows the incremental capital cost per gross square foot of floor area in red against the right axis. An alternative “conservation-only” version of the optimal curve is also plotted in blue, which has the renewables contributions edited out of the sequence (the cost and energy savings increments at the PV start and solar hot water start steps are subtracted from the succeeding points).²

Figure 18 illustrates annual heating and cooling demands per square foot of notional treated floor area. Figure 19 illustrates the heating and cooling peak loads or system capacities that BEOpt determines according to the Air Conditioning Contractors of America Manual J calculation, again per square foot of treated floor area. The dark blue line shows the source energy per person in MWh/year.

² This is not a perfect adjustment—if another option changes at the same step as PV start or solar hot water start, its cost and energy savings increments are subtracted as well. This was not a common occurrence.

Table 11 lists all the graphed data and Table 12 shows a subset of the option configuration for each optimal point. User-defined options are indicated by the suffix “gw.”

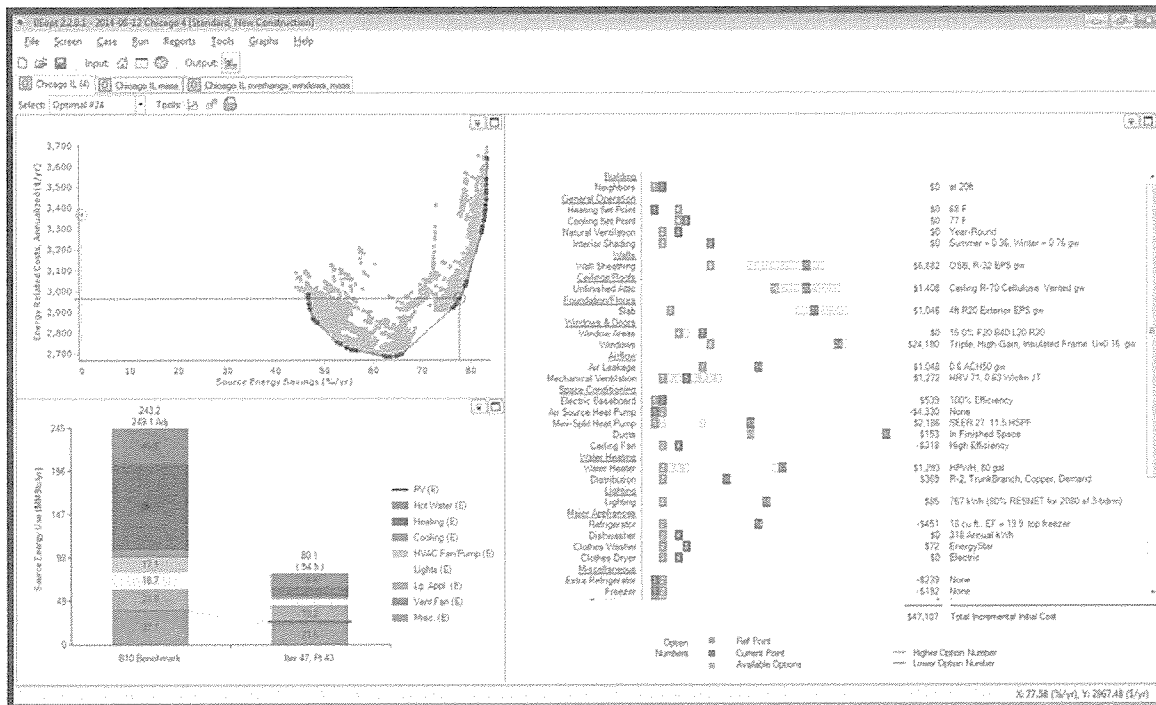


Figure 16. BEopt output screen, Chicago Illinois, at chosen cost-competitive point

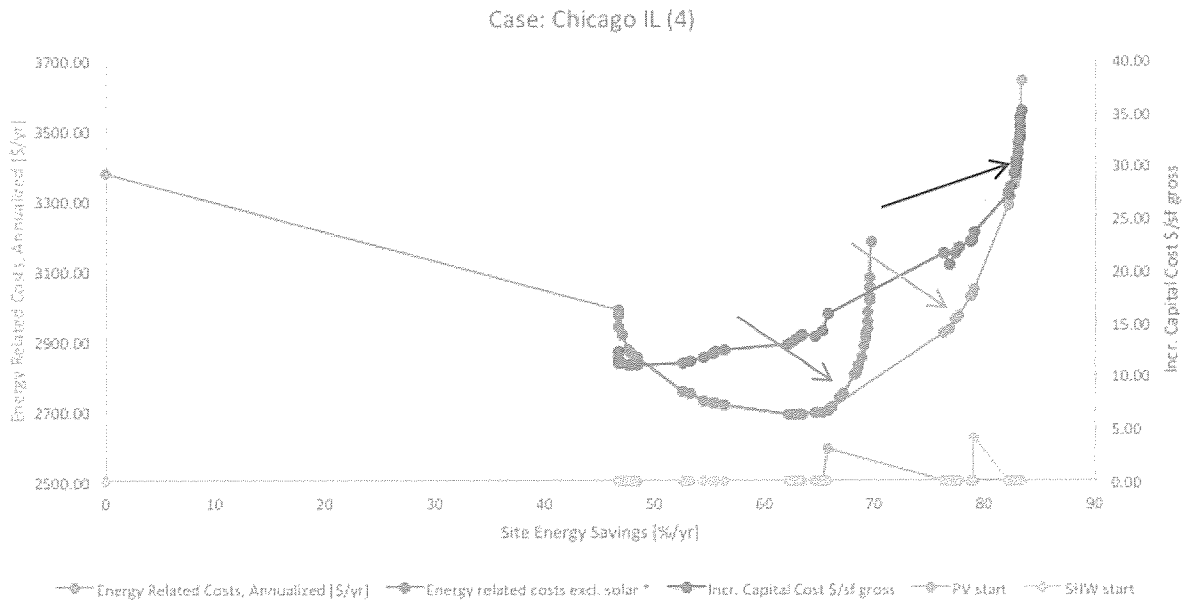


Figure 17. Economic analysis report example, Chicago Illinois, annualized costs and first-cost premium

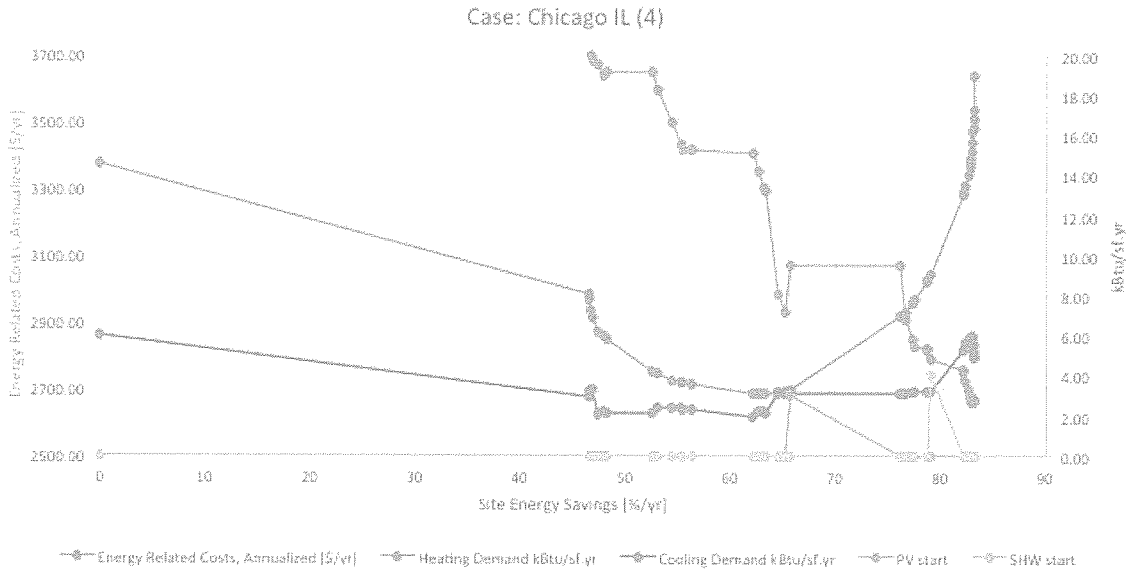


Figure 18. Economic analysis report example, Chicago Illinois, heating/cooling demand chart

A number for comparison here is the current certification limit of 4.75 kBtu/ft²/year. Compared to PHPP calculations, the miscellaneous electricity load and lighting and internal heat gain increase incorporated here reduces modeled annual heating demand by about 1.5–2 kBtu/ft²/year and increases cooling demand. That is, the same building would have modeled with higher annual heating demand under PHPP assumptions.

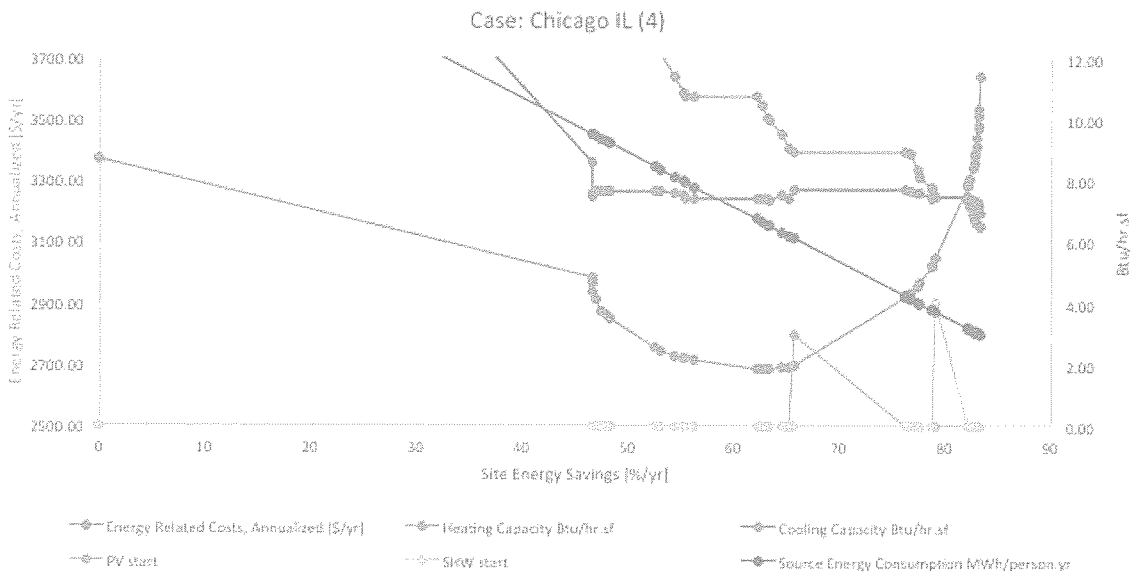


Figure 19. Economic analysis report example, Chicago Illinois, peak load chart (per Manual J)

Table 11 picks out some key points. Optimal point 14 was the minimum cost point. Optimal point 19 was the PV start point where BEopt determined it makes more sense to add PV instead of conserving more energy.

Table 11. Economic Analysis Report, Example Table for Chicago, Illinois

	Optimal # Detect	Point	Site Energy Savings (%/yr)	Energy-Related Costs ^a (\$/yr)	Incremental Capital Costs (\$/ft ² Gross)	Heating Demand (kBtu/ft ² /yr)	Cooling Demand (kBtu/ft ² /yr)	Heating Capacity (Btu/h/ft ²)	Cooling Capacity (Btu/h/ft ²)	Heating Demand Reduction (%)	Cooling Demand Reduction (%)	Heating Capacity Reduction (%)	Cooling Capacity Reduction (%)
1059	0	B10 Benchmark Start	0	3,372.44	0	49.17	6.01	42.51	26.28				
1060	1	Iter 14, Point 18	46.55	2,984.71	11.13	20.10	2.94	13.42	8.58	59	51	68	67
1061	2	Iter 14, Point 19	46.60	2,966.89	12.21	20.07	3.21	12.60	7.49	59	46	70	72
1072	13	Iter 26, Point 28	46.68	2,937.31	11.48	19.98	3.27	12.60	7.57	59	46	70	71
1073	14 ^b	Iter 27, Point 28	62.08	2,687.04	12.93	15.12	1.93	10.74	7.44	69	68	75	72
1074	15	Iter 27, Point 28	62.60	2,684.90	13.25	14.23	2.18	10.47	7.44	71	64	75	72
1074	15	Iter 28, Point 30	63.21	2,685.06	13.69	13.44	2.18	10.08	7.40	73	64	76	72
1075	16	Iter 29, Point 27	63.34	2,685.19	13.79	13.25	2.13	9.97	7.34	73	65	77	72
1076	17	Iter 39, Point 31	64.56	2,690.07	13.66	8.07	3.14	9.56	7.53	84	48	78	71
1077	18	Iter 41, Point 38	65.19	2,693.37	14.21	7.21	3.14	9.06	7.42	85	48	79	72
1078	19 ^c	Iter 53, Point 30	65.70	2,697.59	15.82	9.52	3.14	8.96	7.69	81	48	79	71
1079	20	Iter 52, Point 30	76.23	2,920.46	21.50	9.52	3.14	8.96	7.69	81	48	79	71
1080	21	Iter 47, Point 42	76.67	2,932.85	20.51	6.79	3.14	8.88	7.65	86	48	79	71
1081	22	Iter 35, Point 33	77.34	2,957.68	21.65	5.85	3.20	8.33	7.60	88	47	80	71
1082	23	Iter 47, Point 43	77.59	2,967.48	22.10	5.51	3.20	8.13	7.58	89	47	81	71
1083	24	Iter 52, Point 35	78.69	3,022.22	22.70	5.40	3.20	7.77	7.49	89	47	82	71
1084	25	Iter 59, Point 35	78.76	3,027.53	22.90	5.28	3.20	7.69	7.44	89	47	82	72
1085	26 ^d	Iter 59, Point 45	79.03	3,045.99	23.58	4.88	3.20	7.46	7.46	90	47	82	72
1086	27	Iter 61, Point 14	82.09	3,283.28	27.13	4.32	5.33	7.46	7.46	91	11	82	72

^a Annualized

^b Minimum cost

^c PV start

^d Solar hot water start

Table 12. Option Configuration (subset) at the Optimal Points Listed in Table 11

Wood Stud	Wall Sheathing	Exterior Finish	Unfinished Attic	Radiant Barrier	Slab
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, ^a R-5 XPS ^b	Vinyl, light	R-38 cellulose, vented	None	2-ft R-10 perimeter, R-5 gap XPS
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-5 XPS	Vinyl, light	R-38 cellulose, vented	None	2-ft R-10 perimeter, R-5 gap XPS
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-8 EPS, ^c gw	Vinyl, light	R-38 cellulose, vented	None	2-ft R-10 perimeter, R-5 gap XPS
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-8 EPS, gw	Vinyl, light	R-38 cellulose, vented	None	2-ft R-10 perimeter, R-5 gap XPS
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-16 EPS, gw	Vinyl, light	R-44 cellulose, vented	None	4-ft R-8 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-16 EPS, gw	Vinyl, light	R-44 cellulose, vented	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-20 EPS, gw	Vinyl, light	R-44 cellulose, vented	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-20 EPS, gw	Vinyl, light	R-49 cellulose, vented	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-16 EPS, gw	Vinyl, light	R-44 cellulose, vented	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-20 EPS, gw	Vinyl, light	R-49 cellulose, vented	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-32 EPS, gw	Vinyl, light	R-70 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-32 EPS, gw	Vinyl, light	R-70 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-20 EPS, gw	Vinyl, light	R-70 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-28 EPS, gw	Vinyl, light	R-70 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-32 EPS, gw	Vinyl, light	R-70 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-32 EPS, gw	Vinyl, light	R-70 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-32 EPS, gw	Vinyl, light	R-80 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-40 EPS, gw	Vinyl, light	R-70 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw
R-13 Fiberglass Batt, Gr-1, 2 × 4, 16. in. o.c.	OSB, R-40 EPS, gw	Vinyl, light	R-70 cellulose, vented, gw	None	4-ft R-20 exterior EPS gw

^a Oriented strand board

^b Extruded polystyrene

^c Expanded polystyrene

Nine cases were presented for TC preliminary review. Committee members raised concerns about the interaction between the space-conditioning criteria and the source energy limit. That is, under the PHI protocol the space-conditioning criteria were usually the limiting factors; the source energy target was relatively easy to meet. But with higher lighting and plug load defaults and potentially higher space-conditioning thresholds the source energy limit could become the limiting factor.

Additional measures will need to be taken if source energy becomes harder to meet. The designer would be free to choose passive or active approaches. Therefore, the calculation protocol was modified (and started over) to include “full-sized” options for the on-site renewables in BEopt that count against the source energy limit; i.e., solar hot water and PV. The PV array is limited to 2 kW—small enough that most of its output would be used live on site and therefore count as reducing source energy (under the TC’s previous resolution). In earlier rounds only a small 200- or 500-W system was used to “detect” the PV start point for comparison; in the first round the optimizer was given passive parameters only. In the final round the optimizer had all three parameter types—passive, efficient equipment, and renewables. That round gives a complete view of the economics and of how passive measures fare in different climates.

2.3 Standard-Setting Heuristic

The PV start point would be a defensible level at which to set the criteria. But a more aggressive point may be appropriate on the cost-optimal curve—one that is still cost-competitive but has lower annual dollar savings.

The team found two motivations for pushing past the PV start point:

The first could be called the “nonenergy benefits argument.” The higher hanging measures reduce the peak loads, deliver high levels of thermal comfort, and provide many resilience benefits.

The rationale is that passive measures are better for the building owners and occupants than renewable generation alone. They increase the building’s resilience to utility outages by minimizing heat losses and thus allow interior temperature “coasting” during outages. Therefore, passive building is a strategy for adapting to—not just for mitigating—climate change (and the changes are already occurring).

The tradeoff is that the harder the space-conditioning criteria are pushed the greater the nonenergy benefits but the lower the cost-competitiveness. The source energy limit is independent from that tradeoff and ensures that environmental challenges are met in either case (approximately a 60% chance of 2°C warming or less).

The peak loads could be considered a proxy for such nonenergy benefits. An optimization process in BEopt for peak load reductions on the X-axis could be envisioned. But that method could sacrifice site energy savings to peak load reduction. The TC members agreed that the energy savings should take priority. BEopt does that and therefore was used as-is; however, net energy savings is not the sole consideration. The TC as a whole decided to forgo some annual dollar savings if more peak load reductions could be realized.

The second rationale to push beyond the cost-optimal point could be called the “risk argument.” Although the TC decided that the economic analysis should be the driving factor and pointedly

chose to assess it in a conventional way with conventional assumptions about the future, the method has known blind spots and the assumptions might not be right:

- A 30-year time horizon could be too short. Most buildings, especially those with passive measures such as insulation, last much longer and will continue to deliver savings with little or no maintenance.
- Outage risk and other secondary risks are not considered and should be. Electricity grid outages have increased in scale and frequency since 1995 (Amin 2011).
- Inflation and fuel escalation rate statistics are inaccurate or will change in the future; fuel price spikes accelerate payback quickly.
- BEopt assumes net metering at retail electricity price. If only wholesale price is offered, PV will become less attractive. This is the case in Illinois. The utility currently only pays wholesale and that only up to zeroing out the account at the end of each year.

Any or all of those considerations are valid reasons to push beyond the conventional economic optimum for more conservation and passive measures. Pushing past the cost optimum is arguably a conservative approach given the uncertainty of the future developments and possible climate risks.

There is an opportunity for passive building design (or top level high-performance building design) to achieve a much greater total impact through wider adoption. The best results will be achieved in a “window of operation” between two limits. On the one hand, aggressive performance standards can be set to deliver the benefits of passive building construction; on the other hand, they should not be set so aggressively that they yield diminishing returns and long paybacks that discourage mainstream adoption. This project aimed to set standards that hit this sweet spot.

The TC agreed on the following heuristics for setting the criteria:

- Note the PV start point.
- Note and pass just over the “knee” of conservation-only cost curve to the point at which conservation heads into diminishing returns. If that zone straddles an upgrade from exhaust ventilation only to HRVs, prefer the point with the HRV (HRVs reduce peak loads and ensure that fresh air is distributed evenly).

Exception: if source energy is far over the limit at PV start, pick PV start (do not invest more in passive measures if challenged on source energy limit; rather, save some money for on-site renewables or novel measures).

Comparison to cost parity with the benchmark was considered but was problematic for a couple of reasons:

- The unintended consequences of changing to an all-electric building and state-by-state electricity prices. In places with expensive energy, everything was affordable in a sense; even measures that were deep into diminishing returns still showed cash flow. In places with cheap energy, distressingly little was affordable. In these analyses the energy prices vary regionally but the construction costs do not; they are probably somewhat correlated,

which would tend to level the results. Keying in on the diminishing returns behavior appeared to be a more robust procedure that is less sensitive to energy price variations.

- Eliminating the statistical fractions of extra miscellaneous loads from the study house provides an approximate \$400/year cash flow boost, which is arguably “fake.” That is, the annualized costs for the benchmark are overinflated, which gives the appearance that one could buy a lot of upgrades and still be ahead some dollars per year. This was particularly dramatic in the case of Alaska—the mini-split heat pump had a low coefficient of performance and bought huge amounts of expensive electricity.

In the Chicago example, applying the above heuristic gravitated to optimal point 23 or 24. This straddles an upgrade from the 71% efficient HRV to the 88%.

In Figure 19, the blue arrow indicates where optimal point #23 is on the blue curve; the green arrow indicates it on the green curve, as do the crosshairs in the upper left pane of Figure 18. The black arrow indicates about where a design for 4.75 kBtu/ft²/year annual heating demand would fall per PHPP calculation. (A 10 W/m² peak load design by PHPP would be at or slightly above the last point at the top of the chart.)

Each location case was reviewed and a knee-of-the-curve point was picked. In many cases it was difficult to decide between two adjacent points where a large step occurred (such as an HRV upgrade, solar hot water start, or multiple upgrades in one step). In such cases both options were recorded.

Also, feedback was solicited from builders of high-performance homes. They were asked what they could practically best implement in their markets and which study configuration most closely resembled that practice. Input from six locations was received and incorporated and generally confirmed that the heuristic was reasonable.

For summary, illustration, and comparison, the zone-by-zone median values that were picked for the space-conditioning criteria according to the above heuristic are shown in Table 13. The corresponding values from picking the PV start points are shown in Table 14.

The TC does not think this type of tabular approach is granular enough for program use. Rather, the curve-fit formulas should be incorporated into the energy modeling software and the criteria set in a continuous way.

Table 15 shows the percentage reductions in the heating and cooling loads from the BA benchmark. Again these are median values over all the chosen cost-competitive points, zone by zone. The table illustrates that generally the improvements are quite consistent with the “first-generation” notion about how low to go, especially considering that the benchmark itself improved somewhat between 1980 and 2009.

A comparison of the first two columns in Table 16 suggests that much of the cooling demand savings can be attributed to moving the ducts inside. An average sense can also be gleaned of how much more aggressive the “knee-of-the-curve” heuristic was compared to mechanically picking the PV start points. A comparison of the last two columns in Table 13 suggests that the heuristic was overall more aggressive with peak loads and heating demand but less aggressive with cooling demand.

Table 13. Zone Median Space-Conditioning Targets by Diminishing Returns Heuristic

Zone	Specific Space Heating Demand (kBtu/ft ² -iCFA/yr)	Specific Space Cooling Demand (kBtu/ft ² -iCFA/yr)	Peak Heating Load (Manual J) (Btu/ft ² -iCFA/h)	Peak Cooling Load (Manual J) (Btu/ft ² -iCFA/h)	Recommended Maximum Window U (Winter Comfort) (Btu/h/ft ² /F)	Window Solar Heat Gain Coefficient Indication
8	13.2	0.2	8.4	5.0	0.10	High
7	7.5	0.4	7.6	4.6	0.12	High
6A	6.3	2.6	7.4	5.9	0.13	High
6B	6.0	1.6	8.0	5.8	0.14	High
5A	6.0	3.2	6.5	6.2	0.16	High
5B	5.6	1.5	7.3	6.0	0.16	High
4A	4.8	5.3	6.3	6.4	0.18	Varied
4B	2.6	4.75	6.4	6.6	0.21	Varied
4C	4.5	0.7	5.6	5.1	0.23	Medium-high
3A	3.0	9.6	6.4	7.95	0.20	High
3B	1.6	3.0	5.65	8.05	0.29	Low-medium
3C	0.9	0.07	5.4	4.9	0.40	High
2A	1.4	12.9	5.45	8.0	0.25	Low
2B	0.54	13.4	4.7	10.7	0.28	Low
1A	0	18.6	1.75	7.8	N/A	Low

Table 14. Zone Median Space-Conditioning Targets by PV Start Rule

Zone	Specific Space-Heating Demand (kBtu/ft ² -iCFA/yr)	Specific Space-Cooling Demand (kBtu/ft ² -iCFA/yr)	Peak Heating Load (Manual J) (Btu/ft ² -iCFA/h)	Peak Cooling Load (Manual J) (Btu/ft ² -iCFA/h)	Recommended Maximum Window U (Winter Comfort) (Btu/h/ft ² /F)
8	13.2	0.2	8.4	5.0	0.10
7	7.9	0.4	7.6	4.7	0.12
6A	7.6	2.0	7.5	5.9	0.13
6B	8.6	0.8	8.6	5.9	0.14
5A	8.5	2.9	7.4	6.2	0.16
5B	6.5	0.8	7.5	5.9	0.16
4A	6.4	4.9	6.9	6.4	0.18
4B	4.6	2.9	6.7	6.4	0.21
4C	6.7	0.4	6.1	5.2	0.23
3A	4.2	8.9	7.1	8.3	0.20
3B	3.2	3.4	6.2	8.5	0.29
3C	3.1	0.15	6.05	4.9	0.40
2A	2.2	13.0	6.4	8.6	0.25
2B	1.6	12.5	5.6	11.7	0.28
1A	0	21.0	2.2	9.1	N/A

Table 15. Zone-by-Zone All-Points Median Percentage Reductions From Benchmark (Pre-Recalculation Data)

Zone	Specific Space-Heating Demand	Specific Space-Cooling Demand	Peak Heating Load (Manual J)	Peak Cooling Load (Manual J)
8	90	86	87	63
7	92	64	84	66
6A	91	47	84	70
6B	86	53	80	66
5A	88	44	81	71
5B	83	66	75	66
4A	85	42	78	73
4B	89	46	77	68
4C	83	55	74	62
3A	84	39	72	67
3B	82	55	68	63
3C	94	92	65	55
2A	80	46	69	69
2B	91	50	68	63
1A	96	42	69	69

Table 16. All-Points Median Percentage Reductions From Benchmark

	Proposed Standards (With Duct Loss in Benchmark)	Proposed Standards (Excluding Duct Loss)	PV Start Points (Excluding Duct Loss)
Heating Demand	~86	77	68
Cooling Demand	~46	29	35
Heating Capacity	77	77	74
Cooling Capacity	69	69	67

2.4 Statistical Smoothing

To simplify the results into rules that can be incorporated into energy modeling software and applied in energy policy, the team fitted the resulting space conditioning data to statistical models in terms of the following independent variables:

- $HDD65$ – the heating degree-days, base 65 F.
- $CDD65$ – the cooling degree-days, base 65 F.
- T_{DH} – the heating design dry bulb temperature 99.6%, in degrees F.
- T_{DC} – the cooling design dry bulb temperature 0.4%, in degrees F.
- $DDHR$ – the dehumidification design humidity ratio 0.4%, in grains/lb.
- IG – the annual global solar radiation, in kWh/m².yr.
- P – the electricity price, marginal, state average (city-by-city for Canada), in \$/kWh

Electricity price data came from BEopt for U.S. locations and from utility websites for Canadian cities. Annual global solar radiation is from PHPP/WUFI-Passive static-calculation-formatted climate data files generated with Meteonorm. All the other data are from the ASHRAE Fundamentals 2013 data CD.

Statistical analysis was performed using JMP 11.2.0 (statistics software from SAS Institute, Inc.). A two-step analysis was done for each of the four responses (annual heating demand, annual cooling demand, peak heating load, and peak cooling load):

1. A screening fit was done to a model with main effects, two-way and three-way interaction terms, and quadratic terms.
2. The effects were rank ordered consistent with the Pareto principle and a simplified model was fitted using only the strongest terms. The goals for the simplified models are that (a) the remaining effects should be statistically significant and (b) the model should be understandable.

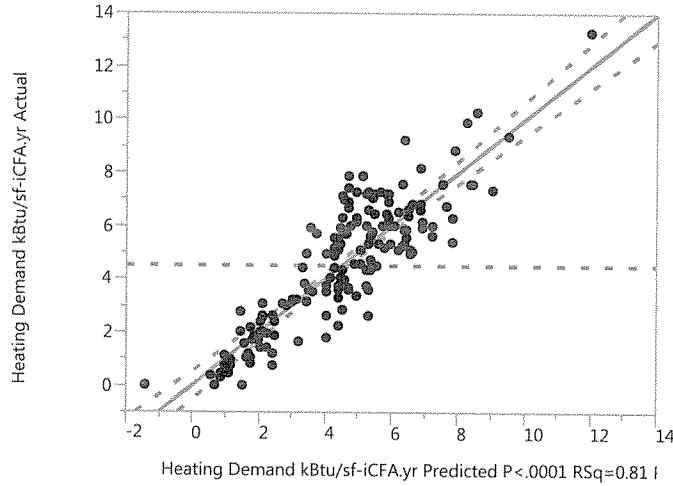
Appendix D shows an example of the screening fit for the peak cooling load. The simplified formulas “smooth” over “scatter” caused by the “lumpiness” of the option upgrades in BEopt and possible inconsistency in choosing the cost-competitive points. Of course there is residual lack-of-fit; the independent variables are not perfect predictors but the R-squared numbers are reasonable.

Figure 20 through Figure 23 and Equations 2 through 5 show the final fits for all four space-conditioning criteria, that is, for the specific space heating and cooling demands *SSHD* and *SSCD*, and the peak heating and cooling loads per manual J calculation. The formulas shown are per square foot of iCFA. Data generated by the formulas are shown in Appendix C for all the study locations.

In the terminology of the statistics software, *actual* means the values from BEopt at the human-chosen cost-competitive points and *predicted* means the value calculated from the simplified statistical model.

In Figure 20, the slopes of the lines in the prediction profiler indicate that HDD is the strongest effect for annual heat demand. The formula for the annual heating demand target, Equation 2, can be explained as follows: Start with 4.92kBtu/ft²/yr. For every 1,341 HDDs at the project location, add 1 kBtu/ft²/yr. But there are two take-backs. The greater the solar resource, the greater the reduction in annual heating demand. For every 482 kWh/m²/year of global radiation, take back 1 kBtu/ft²/year. Also, the higher the electricity price, the more upgrades you can afford, so for every \$0.155/kWh you pay for electricity, take back 1 kBtu/ft²/year.

Annual heating demand



$$SSH D \left[\frac{\text{kBtu}}{\text{ft}^2 \cdot \text{iCFA} \cdot \text{yr}} \right] = 4.92 + \frac{HDD65}{1341} - \frac{IG}{482} - \frac{P}{0.155} \quad (2)$$

Prediction profiler

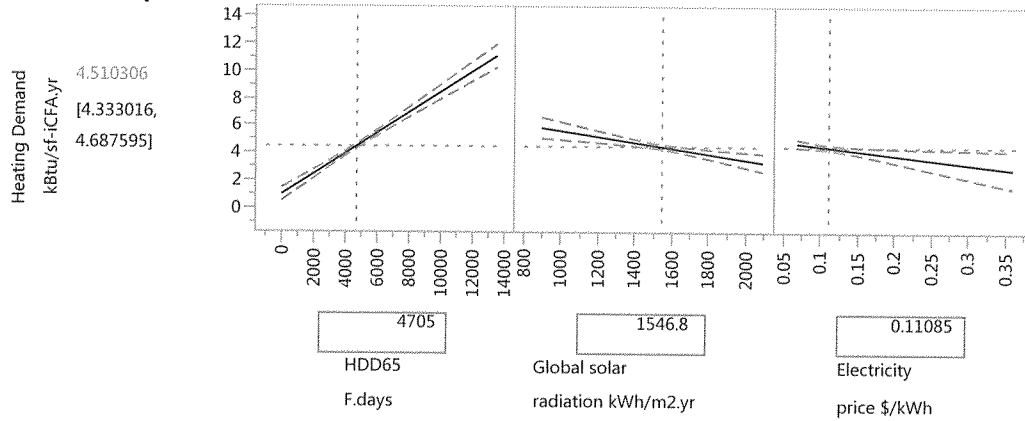
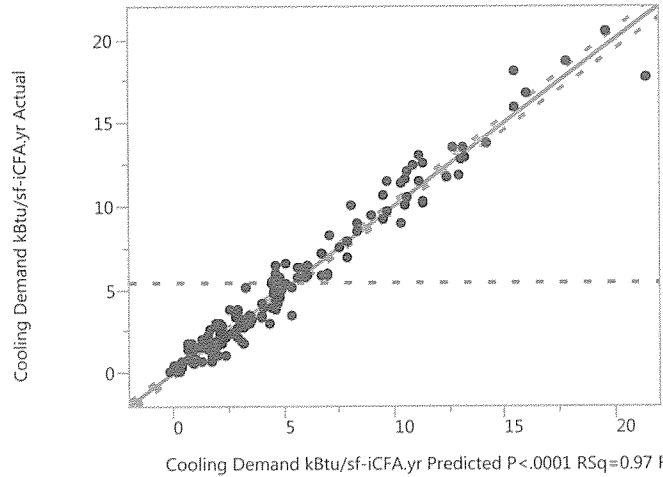


Figure 20. Formula for annual heating demand criterion

Annual cooling demand



$$SSCD \left[\frac{\text{kBtu}}{\text{ft}^2 \cdot \text{iCFA} \cdot \text{yr}} \right] = -5.29 + \frac{CDD65}{292} + \frac{DDHR}{21.6} + \frac{(CDD65 - 1375.7) \cdot (DDHR - 120.04)}{34812} \quad (3)$$

Prediction profiler³

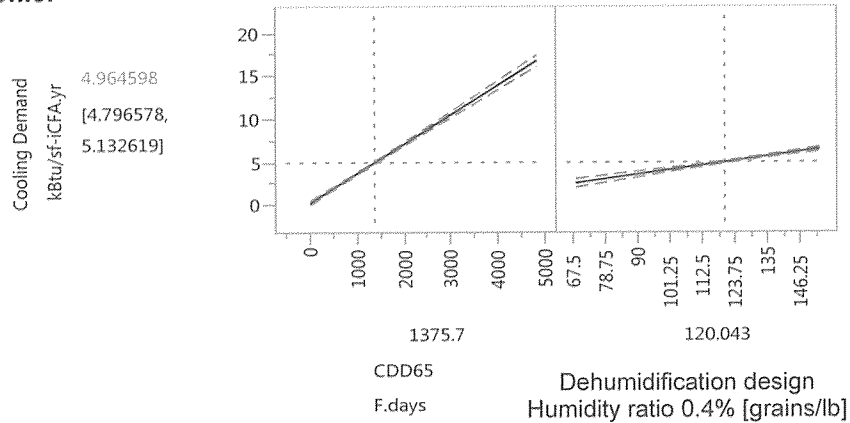


Figure 21. Formula for annual cooling demand criterion

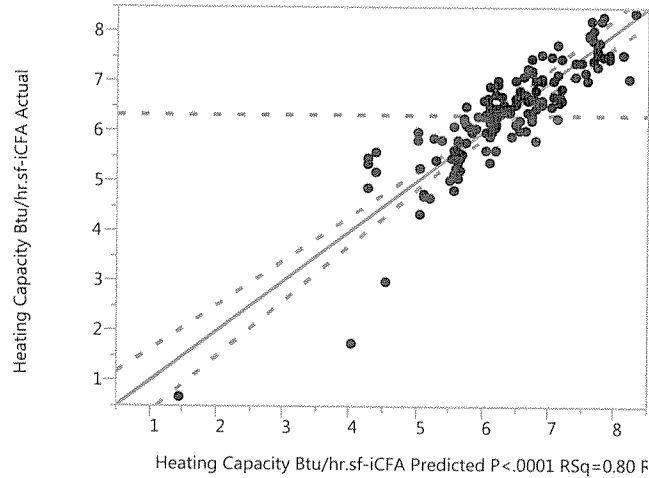
Annual cooling demand, Equation 3 in Figure 21, was mostly about CDDs, but the humidity was also worth including as an additive term and as a synergistic interaction.

In the coldest climates the cooling demand formula could generate negative values; likewise, in the warmest climates the heating demand formula might generate a negative value. So the

³ In JMP the profiler is an interactive chart. The numbers between the axes and their labels are the current factor settings and the value of the response at those settings (red text). The response values in square brackets are one standard error above and below.

formulas should be implemented with an override to zero. That limit might still be too tight; therefore, the TC proposes to set the annual demand limits no lower than 1 kBtu/ft²/yr.

Heating capacity



$$Peak\ heating\ load\ (Manual\ J)\ \left[\frac{Btu}{h \cdot ft^2 \cdot iCFA} \right] = 9.0 - \frac{T_{DH}}{13.37} - \frac{HDD65}{5232} - \frac{P}{0.125} \quad (4)$$

Prediction profiler

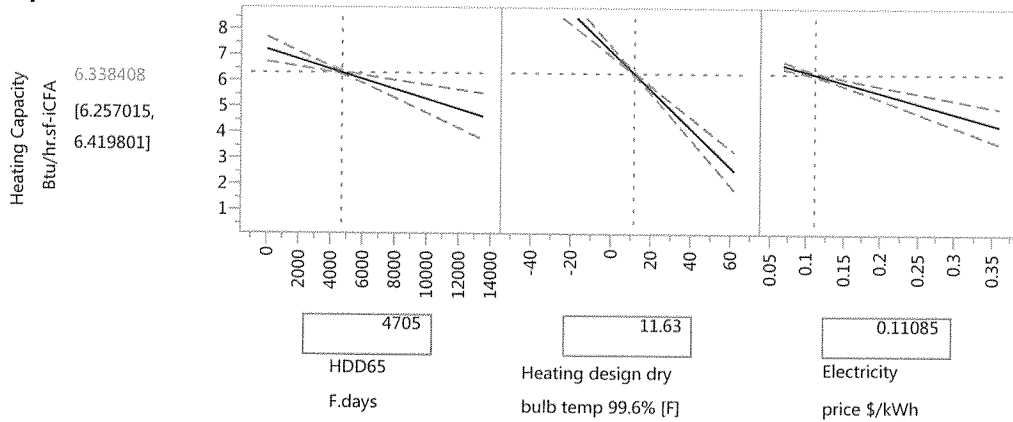
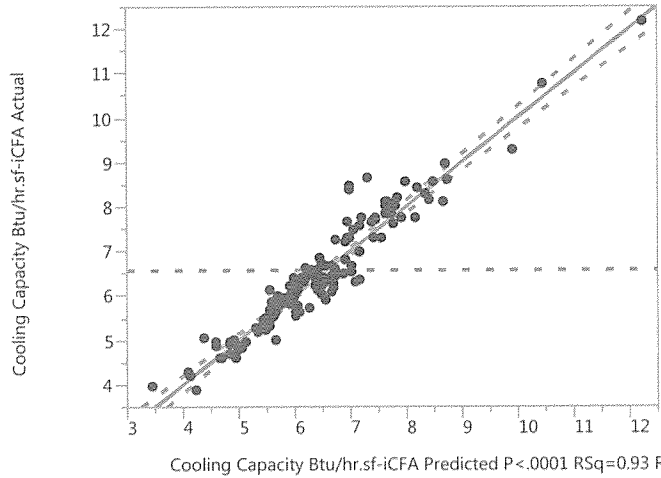


Figure 22. Formula for peak heating load criterion

The peak heating load, Equation 4 in Figure 22, is mainly controlled by the heating design temperature, which makes sense. But there is a take-back from HDDs: the limit is tightened the higher the degree-days because upgrades that pay in reducing annual heating demand also work for reducing peak heat load. Again there is a tightening with increasing electricity price.

Cooling capacity



$$\begin{aligned}
 \text{Peak cooling load (Manual J)} \left[\frac{\text{Btu}}{\text{h}\cdot\text{ft}^2\cdot\text{iCFA}} \right] &= -8.12 + \frac{T_{DC}}{7.32} + \frac{CDD65}{2562} + \frac{DDHR}{86.3} \\
 &+ \frac{(CDD65 - 1376) \cdot (T_{DC} - 92.4)}{27\,432}
 \end{aligned} \tag{5}$$

Prediction profiler

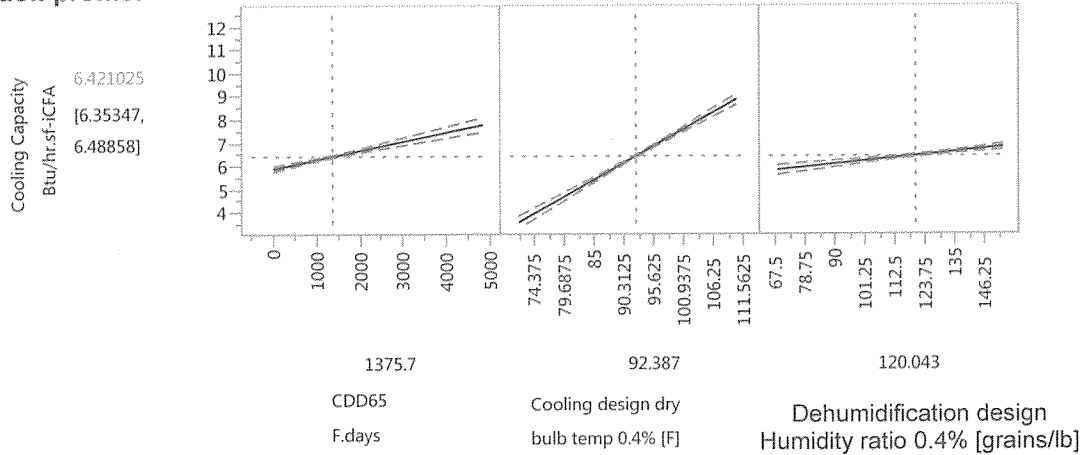


Figure 23. Formula for peak cooling load criterion

Peak cooling load, Equation 5 in Figure 23, was the only metric that showed a strong interaction (the value of one factor changes the sensitivity to another). The strongest effect was cooling design temperature, but both an additional and a multiplicative allowance were needed with increasing CDDs. Some additional relief was needed the higher the dehumidification design humidity ratio.

As mentioned earlier, outside the central European context 10 W/m² peak load does not always—and in North American climates rarely—represent a cost-competitive investment in passive measures.

In contrast, every point on the scatterplots created for this study represents a cost-competitive configuration as determined by BEopt analysis using U.S. construction and energy cost data; judgment is applied point by point. Thus, the annual demands and peak loads vary with climate and the heating targets vary with energy price. (The energy price effect was not statistically significant for cooling.)

2.5 Thermal Comfort Check

Given that the new criteria tolerate higher peak loads in some cases, the TC was concerned about how quickly the comfort benefits of passive measures might decline as the peak load exceeds the low-energy building or supply air heating sufficient level of 10 W/m². Phase 2 of the plan was to address this with thermal comfort verification checks. The idea was to first compare experimental data on temperature variation in a passive building versus a detuned version using a three-zone WUFI Passive dynamic model (warmest room, coldest room, rest of building) to see if that method could “pick up the signal” of increasing heat distribution difficulty with increased peak load. Then, for a limited subset of the study cases near the cost-optimal points, a similar three-zone model of the study building would be constructed in WUFI Passive and human comfort metrics would be checked; e.g., for two space-conditioning distribution configurations: point source and ducted.

Unfortunately those comfort checks have not yet been successfully completed and those data are still missing. The experimental data were not directly comparable between the passive and the lower performing buildings. Also, discrepancies between the models were observed between the results in the dynamic model in WUFI Passive and the single-zone BEopt model, even though (1) the geometry, assemblies, windows, and shading schedule all match; and (2) the internal gains, natural ventilation, attic climate, and ground temperatures are all driven by external hourly data files from EnergyPlus. More investigation into the causes of the differences in results in the models is necessary before the thermal comfort check can be performed with accuracy. Resolving this issue and studying how well peak loads can function as indicators for comfort are tasks for future work.

For the study at hand the lack of comfort checks is not a great concern because window U-value constraints were imposed to keep the window surface temperatures warmer than 60°F at the 12-hour mean minimum temperature (usually close to the 99.6% design temperature). Figure 24 shows example hourly output for Chicago using a WUFI Passive dynamic model. The window temperatures mostly exceed 60°F. The only irregularity was observed during an early spring heat wave that occurred outside the time window when the cooling system was enabled per the BA House Simulation Protocols, so the inside became uncomfortably hot. In such a case that location might be rerun with an extended cooling season.

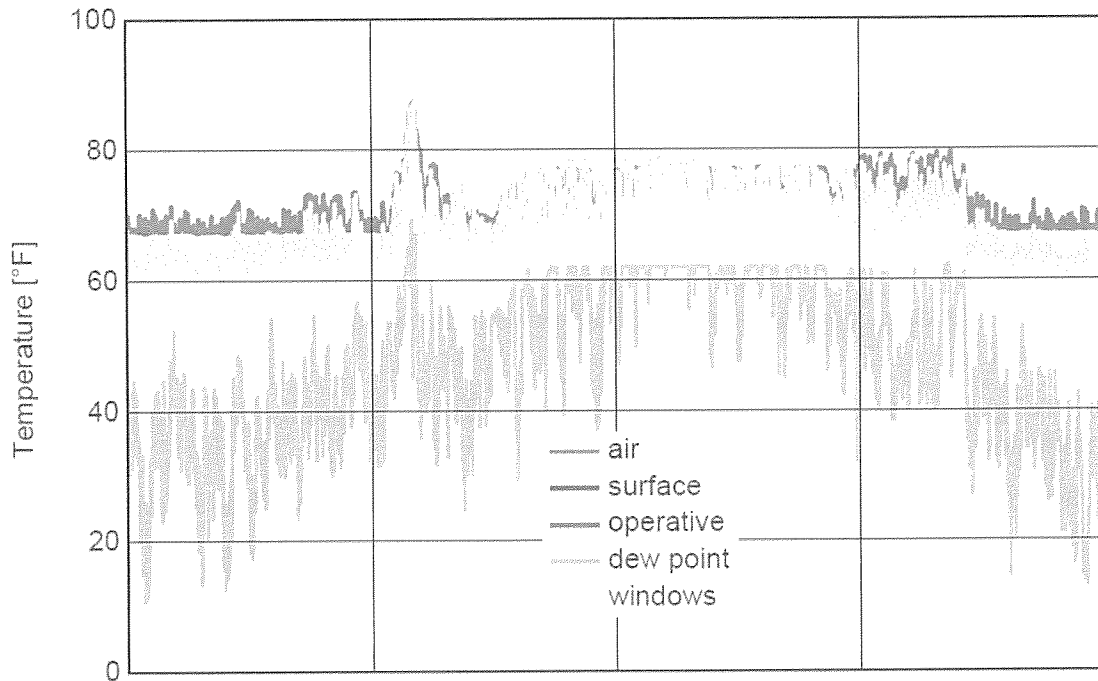


Figure 24. Interior conditions, hourly for the year, Chicago

2.6 Peak Load Crossover

Phase 3 of the test plan was concerned with peak load crossover calculations. At least three methods can be used to calculate peak loads:

- WUFI Passive (static mode such as PHPP)
- BEopt/Manual J (also a static calculation)
- WUFI Passive dynamic mode (reports the peak hour of the entire simulation).

BEopt outputs autosized heating capacity numbers per Manual J. Unlike WUFI Passive, Manual J gives no credit for the moderating effect of a long-time-constant building or the previous day's solar gains.

Best practice would be to run a dynamic model, look at the duration curve, and pick the 0.4% or 1% level. The TC suggests the two following compliance paths. Either:

Calculate peak loads per Manual J and use the Manual J-based targets as presented earlier

Or

Calculate with the static method according to Manual J and multiply the target value from the formulas by 0.6 for heating and 0.7 for cooling to convert to WUFI Passive/PHPP static mode calculation values. (These conversion factors are based on limited crossover calculations in zone 4A.)

3 Conclusions

The aim of the study was to validate that performance-based climate-specific passive building standards are good tools to guide designs for cost-competitiveness, best performance, and best thermal comfort before renewable production becomes the more economic choice on the path to zero energy buildings.

Two objectives were defined:

- Generate heating, cooling, and peak load criteria that would indicate sweet spots by climate.
- Develop simplified formulas to easily calculate criteria based on local climate data for inclusion in a design/modeling and verification tool.

The characteristics and energy reduction goals of two high-performance building programs were reviewed and synthesized: (1) the peak load criterion and the limit on annual source energy demand of the Passive House standard and (2) the approach of ZERH and BEopt of cost optimizing conservation versus generation measures.

BEopt was used to generate new climate-specific passive building standards for a study building in more than 100 climates. Assumptions were made according to best passive building practices—such as assumptions about airtightness levels and comfort requirements. The optimizer was appropriately constrained. Cost-optimal sets of measures were identified for each climate location. Annual heating and cooling demands and a peak heating and cooling load were identified as indexes at energy-saving levels that slightly exceeded the optimum calculated in BEopt.

By going beyond strict cost-optimality, the new standards “hedge against risk” or account for the fact that BEopt life cycle calculation cannot account for the environmental and attendant economic challenges in the future. Resilience and energy independence and their benefits are not valued in the model. Attempting to accurately quantify such values was beyond the scope of this study and the decision was made to set standards conservatively.

The proposed new standard therefore retains all defining characteristics of a passive building as defined by the first generation of pioneers—most notably it retains very low peak loads. The standard incents the optimization of conservation and generation according to ZERH and BEopt but includes a criteria hierarchy that promotes passive measures and low-grade energy resources before efficient equipment and renewable energy production are employed.

A set of simplified formulas was created to generate criteria based on local climate data. An agreement with the Fraunhofer Institute for Building Physics was reached to integrate the formula into the WUFI Passive design and verification tool. Fraunhofer also agreed to make a free limited version of WUFI Passive available to anyone who wishes to design and verify to the new climate-specific passive building standards.

A uniform source energy limit is deemed appropriate—everyone contributes to achieving the necessary carbon reductions for the planet. But the space-conditioning criteria are to benefit the building owners and occupants and are recalibrated for economic feasibility, which should

encourage more passive building or top-level high-performance projects. Under the both-and system (limits on peak loads and annual demands as opposed to peak loads or annual demands), more projects will likely be challenged on peak loads and source energy instead of annual heating demand. This system will favor higher occupancy and more materials-efficient forms of housing.

This new system cannot guarantee cost-optimality or cost-competitiveness for any particular real project. However, this system will get significantly closer to these goals than would applying the European one-metric-fits-all climates approach; the new system is more nuanced and should keep project teams from pushing designs far into diminishing returns or leaving too many feasible energy savings on the table.

This study and the resulting new standard may be useful to policymakers. Energy consumption and the consequences of related carbon emissions are becoming public safety issues and so energy consumption may be regulated in the future. The shift to performance-based absolute energy metrics and energy use indices is necessary for building codes to require specific energy use in buildings and to then verify compliance. Such indexes must be validated by climate to incent cost optimal and appropriate design decisions. As outlined in Section 1.3, applying nonvalidated energy metrics can result in significant design mistakes and diminishing returns. The newly proposed climate-specific passive-building standard is validated in theory and calibrated appropriately to meet global energy and carbon reduction goals.

3.1 Recommendations and Future Work

The standard described here keys on low peak load, which serves as a proxy for two kinds of benefits—comfort with almost no mechanical assistance in normal operation and resilience to outages. Looking further to the future, metrics might be developed that measure those benefits more directly and set criteria for peak loads only instead of for annual and peak loads combined. This would simplify the criteria significantly.

Many experts agree on the overarching goal of zero energy and zero carbon buildings or even positive energy buildings by 2030. This study supports the idea of developing an additional certification (as an add-on) for achieving source zero energy performance by adding a renewable energy system after all other criteria have been met.

The top priorities for future work at this point are:

- **Calculate peak load crossover.** More data points need to be collected to compare the methods noted in Section 2.6 across a range of climates. The details about arriving at the moderated design temperatures that are used in the current calculation protocols for climate data need further analysis.
- **Verify thermal comfort and check the temperature differential between zones.** As noted in Section 2.5, a better way of calculating this benefit or lack thereof needs to be devised. In fact, two ways are probably needed—one for normal operation under consideration of the specific space-conditioning and air-distribution system and another for a utility outage scenario. Also, this study looked at constraining window U-value for winter comfort only.

- **Establish a ground contact calculation protocol (very different between EnergyPlus dynamic and PHPP/WUFI Passive).** For an uninsulated slab, the PHPP/WUFI Passive calculation would typically reduce the HDDs applied to the bottom of the building by at most half. Because the only other insulation on the uninsulated slab is the R-1 air film, this method effectively assumes little more than a doubling of the floor R-value to about 2. However, EnergyPlus attributes much more effective resistance to the soil. A static 2-d THERM model of a 20-foot wide building supported the idea that 1.5-W/mK soil can effectively amount to about R-17. The initial WUFI Passive static-mode crossover model of the study building in Chicago matched BEopt for annual heating demand with R-17 added under the floor but had much higher annual heating demand without it. The EnergyPlus method seems to predict much less heat loss to the ground than International Organization for Standardization 13370-based static calculations. If so and if EnergyPlus is right, designers who use PHPP/WUFI Passive design tools are overinsulating their floors. This discrepancy needs to be confirmed and corrected.
- **Establish climate-dependent normalized PV utilization curves.** One per climate zone will suffice.
- **Conduct studies on possibly relaxing the airtightness criteria by climate.** Again the airtightness requirement is driven mainly by moisture risk (energy savings are also important). Thus the danger threshold from a building science perspective would be climate dependent. Consider revisiting the blower-door test protocol. Perhaps the test should be conducted in two ways: (1) for energy modeling purposes, being realistic about leakage in normal operation; and (2) for durability, focusing on leakage through the assemblies. Less-threatening elements such as door thresholds and vent dampers would be taped off.

In summary, the proposed climate-specific passive-building standard has the same high-level organization as before. Changes are proposed for all three criteria.

The airtightness requirement was reconsidered on the basis of avoiding moisture and mold risk; dynamic hygrothermal simulations were used that will be published elsewhere. The proposed change is from a limit of 0.6 ACH50 to 0.05 CFM50 or 0.08 CFM75/ft² of gross envelope area. This allows the airtightness requirement to scale appropriately based on building size. Before, a larger building that met the 0.6 ACH50 requirement could be up to seven times leakier in terms of air leakage per unit area through the walls than a small single-family home that tested the same by volume air change rate. The moisture risk correlates with the leakage rate per unit area of surface rather than the volume rate. This change of scaling aligns with commercial building code and U.S. Army Corps of Engineers practice.

The source energy limit was reconsidered on the basis of the global CO₂ emission budget. The following changes are proposed to make the scoring more equitable and the calculation more accurate:

- Change to a per-person limit rather than a limit per square foot of floor area—at least for residential projects. This follows the fair share principle.

- Use the source energy factor for grid electricity of 3.16, which is in line with the U.S. national average according to the National Renewable Energy Laboratory's data and consistent with the value used in the IECC.
- Increase the lighting and miscellaneous plug load defaults to 80% of the RESNET defaults to better reflect U.S. usage and make the internal heat gain calculations consistent with those assumptions.
- To absorb the shock of the large increase in lighting and plug load defaults, temporarily relieve the source energy limit to 6,200 kWh/person/year and tighten it to 4,200 again within a few years.
- Apply the limit to the source energy calculated net of the estimated fraction of on-site PV or other renewable electricity generation that is used on site as it is produced. This puts PV on a similar footing with how solar hot water is currently treated. (For the study building, most of the output of a 2-kW PV array would count depending on the climate.)

The space-conditioning criteria were reconsidered on the basis of economic feasibility. The proposed changes would:

- Shift to mandatory climate-specific thresholds for specific annual heating and cooling demands and peak heating and cooling loads, which are set at a cost-optimal sweet spot that slightly exceeds BEopt's cost optimum for a project's actual climate for increased resilience benefits. This ensures that efficiency measures will have reasonable payback relative to operational energy savings. The peak load thresholds could be adjusted to ensure hourly comfort or ensure the ability of the home to thermally coast through power outages.
- Establish the iCFA as an inclusive simplified interior-dimension floor area.
- The proposed standard presents three optimizing steps to zero source energy. The designer's attention is directed first to reducing heating and cooling energy use by passive means (including some mechanical devices). Furthermore, the designer is guided in employing such passive means in a cost-competitive manner by: (1) meeting the pass/fail energy metrics set by climate as presented in this report; (2) reducing total energy demand by using efficient equipment (and some renewables) and is guided in doing so by meeting the source energy criterion, which ensures that the fair-share global carbon limit is met; and (3) achieve zero source energy with more renewable energy generation, which can be reached at construction or postponed until 2030.

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Appendix A: Cost Optimization Calculation Protocol

Table 17. PHIUS Technical Committee Resolutions

1. Intentionally left blank.
<p>2. Whereas: RESNET defaults for energy use by “televisions and miscellaneous electric loads” are substantially higher than the current equivalent baseline defaults for “consumer electronics and small appliances” in WUFI Passive (the same goes for lighting). The formulas work a bit differently—the baseline formulas are strictly per person, whereas RESNET uses a combination of per-person and per-square foot terms (conditioned floor area, exterior dimensions). While occupants arguably “should be” using a lot less miscellaneous electricity, keeping low defaults is not an effective way of driving occupant behavior because the occupants are not being certified and there are no consequences to them. Rather, the standards influence the designer and unrealistically low defaults actually create a false incentive—they give too much latitude. Even so, it is reasonable to posit that passive building residents are to some degree, on average, more energy-conscious than usual. Also, current RESNET protocol is based on a five year old study which occurred at the peak of miscellaneous energy consumption.</p> <p>Therefore: For residential projects, the standard defaults for Miscellaneous Electrical and Lighting Demand will increase to (notionally) 80% of RESNET levels (RESNET 2013).</p>
3. Commenters opined that in doing economic analysis, climate is not the only thing that varies from place to place. Energy costs do as well. Because it is convenient to do in BEopt, it should be considered as well. Energy costs will be taken as the state average, or the openEI utility-by-utility rates TBD, rather than national average.
4. The “optimal curve” data set includes both a reference case and a starting point. The reference case for the economic analysis is to always be the B10 benchmark (~ IECC 2009, which is climate-dependent somewhat).
5. The starting point is that the building is constructed airtight (0.6 ACH50), with ducts inside, and is operated as a Passive House in that the occupants are credited with some awareness of how to operate interior blinds and natural ventilation. Also, the thermostat settings will be altered to 68 F winter/77 F summer, that is justified because the windows are constrained for comfort. (Also the building is overinsulated and air-sealed.).
6. There will be no subsidizing performance upgrades by cheapening finishes. This strategy, while effective if you can get it on a project, is unfair to include in the studies.
7. To assure credibility, assumptions that may lead to skewed results, financial parameters particularly, should be avoided. Conservative values are assumed for the following parameters: Mortgage 30 years at 5.4%, down payment 20%, inflation 2.4%, real discount rate 1.95%, project time horizon 30 years, real escalation rate for electricity 1.04%, real escalation rate for gas 0.64% (if needed, see point 13).
8. Knobs the optimizer is allowed to turn will include both passive measures and space-conditioning equipment, to get a true picture on balancing the investment between the two. Update: Also solar hot water (40 or 64 sf) and the option of a 2 kW PV array, to get a better sense of where the source energy is coming out.
9. Window technology is to be constrained by comfort considerations, climate-dependent. The

solar heat gain coefficient will be the same on all sides of the study building as differential solar heat gain coefficient is considered impractical in the field.

10. Window area is to be fixed at 15% of wall area, which is equivalent to the BA benchmark.

11. Optimizer to be given some limited ability to choose window distribution: three choices - equal N25, E25, S25, W25; northerly N40, E20, S20, W20; southerly N20, E20, S40, W20.

12. Winter shading reduction factor to be $0.8 \times 0.95 = 0.76$. Summer shading reduction factor to be $0.8 \times (0.2 + 0.7) / 2 = 0.36$.

13. Study building to be all-electric. Aligns with zero-ready.

14. Foundation to be slab on grade. (Basements were experimented with for hot-dry climate in a preliminary study. It made less difference to the upgraded house than to the benchmark and so was dropped.) Ceiling to be vented attic, cellulose.

15. Wall type to be exterior rigid foam. For appearances' sake, notionally EPS instead of polyiso. (stud wall + insulation)

16. Also for appearances sake, the study building is to be 26x40 feet instead of 26x41.

17. The statistical fractions of spa heaters, pool pumps etc. are removed from the study building. While they exist in the benchmark, it is simpler for the purposes of this study to zero them out.

Table 18. BEopt input—Options Screen, Example for Chicago

Option	Reference, B10 Benchmark	Optimization Options	Left at Reference, Reset From Reference, or Knob
Building			
Orientation	North	North	Reference
Neighbors	None	at 20 feet (east and west)	Reset
General Operation			
Heating Set Point	71 F	68 F	Reset
Cooling Set Point	76 F	77 F	Reset
Humidity Set Point	60% RH	60% RH	Reference
Natural Ventilation	Benchmark— Monday Wednesday Friday	Year round	Reset
Interior Shading	Benchmark— summer and winter = 0.7	Summer 0.36, winter 0.76	Reset
Walls			
Wood Stud	R-13 fiberglass Grade 1, 2 × 4 16 in. o.c.	R-13 2 × 4 16 in. o.c.	Reference
Wall Sheathing	OSB+R5 XPS	OSB plus up to R-48 polyiso	Knob

Option	Reference, B10 Benchmark	Optimization Options	Left at Reference, Reset From Reference, or Knob
Double Wood Stud Exterior Finish Ceiling/Roof	Vinyl, light (0.3)	Vinyl, light (0.3)	Reference
Unfinished Attic	R-38 cellulose, vented	R-38 to R-120 cellulose, vented	Knob
Roof Material	asphalt shingles, medium (0.85)	asphalt shingles medium, (0.85)	Reference
Radiant Barrier	None	None	Reference
Foundation/Floors			
Slab	2-ft R10 perim R5 gap XPS	perimeter/exterior options plus whole-slab up to R40	Knob
Carpet	80% Carpet	80% Carpet	Reference
Thermal Mass			
Floor Mass	Wood surface	Wood surface or 2-in gyp crete	Knob
Exterior Wall Mass	1/2 in. drywall	1/2 in, 5/8, or double 1/2 in. drywall	Knob
Partition Wall Mass	1/2 in. drywall	1/2 in, 5/8, or double 1/2 in. drywall	Knob
Ceiling Mass	1/2 in. drywall	1/2 in, 5/8, or double 1/2 in .drywall	Knob
Windows			
Window Areas	15% F25 B25 L25 R25, casement size	15% F25 B25 L25 R25, F40 else 20, B40 else 20	Knob
Window Tech	Double pane U = 0.35 Solar heat gain coefficient = 0.44	Triple pane: U = 0.18 to 0.13	Knob
Eaves	2 Ft	2 ft or 3 foot	Knob
Overhangs	None	None 2 ft, all stories, all windows 2 ft, 1st story, all windows 2 ft, 1st story, back windows (S)	Knob
Air flow			
Air Leakage	7 ACH50, 0.5 shelter coefficient	Reference or 0.6 ACH50	Reset
Mechanical Ventilation	Exhaust	Exhaust, HRV 60%, HRV 70%, ERV ^a 83%, ERV 92%	Knob
Space Conditioning			
Air source heat pump	SEER ^b 13, HSPF ^c 7.7	None	Reset

Option	Reference, B10 Benchmark	Optimization Options	Left at Reference, Reset From Reference, or Knob
Electric baseboard	None	100% efficient	Reset
Ducts	15% leakage, R-8	In finished space	Reset
Mini-split heat pump	None	SEER 14.5, 8.2 HSPF, SEER 21, 10.7 HSPF, or SEER 27, 11.5 HSPF	Knob
Ceiling Fan	Benchmark	Hi efficiency	Reset
Dehumidifier	None	None, or autosize standalone	Knob
Water heating			
Water heater	Electric benchmark	Electric 0.92, 0.95, or 0.99 tankless, heat pump water heater 50 gal 140°F inside, heat pump water heater 80 gal inside	Knob
Distribution	Uninsulated, trunk-branch, copper	R-2, trunk-branch, copper, demand-recirculating	Reset
Solar Water Heating	None	None, 40 ft ² , 64 ft ²	Knob
Lighting	Benchmark (1,764 kWh/yr)	767 kWh/yr (80% RESNET), costs for 100% compact fluorescent lamps	Reset
Major Appliances			
Refrigerator	Benchmark (434 kWh/yr)	384 kWh/yr	Reset
Cooking Range	Benchmark (electric)	Benchmark (electric)	Reference
Dishwasher	Benchmark	318 kWh/yr	Reset
Clothes Washer	Benchmark	ENERGY STAR	Reset
Clothes Dryer	Benchmark (electric)	Electric	Reference
Miscellaneous			
Other Electric Loads	Benchmark (2,228 kWh/yr)	2,048 kWh/yr (80% RESNET)	Reset
Other Hot Water Loads	Benchmark	Benchmark	Reference
Power Generation			
PV System	None	None or 2 kW	Knob

^a Energy recovery ventilator

^b Seasonal energy-efficiency ratio

^c Heating season performance factor

Table 19. BEopt Input, Geometry Screen

40 × 26 ft, 2 stories, above grade, short side south (same for all locations). First floor 9 feet high, second floor 10 feet high.

Input	Value	Units	
Total Finished Floor Area	2,080	ft ²	(Nominal treated floor area 1,560 ft ²)
Bedrooms	3		
Baths	2		

Custom BEopt Options and Cost Overrides

The only cost override used was on HRV/ERV cost (higher). Window cost, ceiling, wall insulation and slab insulation costs were extrapolated for higher performing options. The exterior-foam wall assembly was given two increments in labor cost to represent attaching multiple layers of rigid foam.

Ventilator Cost Data

Built-in BEopt options for HRVs and ERVs were limited and the costs seemed too low, so the following data were collected mostly by Internet search. (Model names have been anonymized; the first four entries are built-in BEopt options.) Because the performance depends on both the thermal and electrical efficiency, it is not obvious at a glance how to rank the options. A preliminary optimization run was done in BEopt on this factor alone. A subset of eight choices on and near the optimal path was selected for use in the main study. Those entries are bulleted. The listed cost includes BEopt’s default \$618 for installation labor.

Table 20. Ventilator Cost Data

Option	Cost (Material + Labor)
• Exhaust	\$245
• HRV, 60%	\$914.34
HRV, 70%	\$914.34
• ERV, 72%	\$878.65
HRV 65, 0.86 W/cfm	\$1,401
ERV 67, 0.86 W/cfm	\$1,567
ERV 67, 0.46 W/cfm	\$2,522
ERV 71, 0.93 W/cfm	\$1,748
• HRV 71, 0.63 W/cfm	\$1,517
• HRV 75, 0.49 W/cfm	\$2,243
HRV 82, 1.01 W/cfm	\$2,759
• ERV 83, 0.72 W/cfm	\$2,718
• HRV 88, 0.31 W/cfm	\$2,813
• HRV 91, 0.29 W/cfm	\$4,418

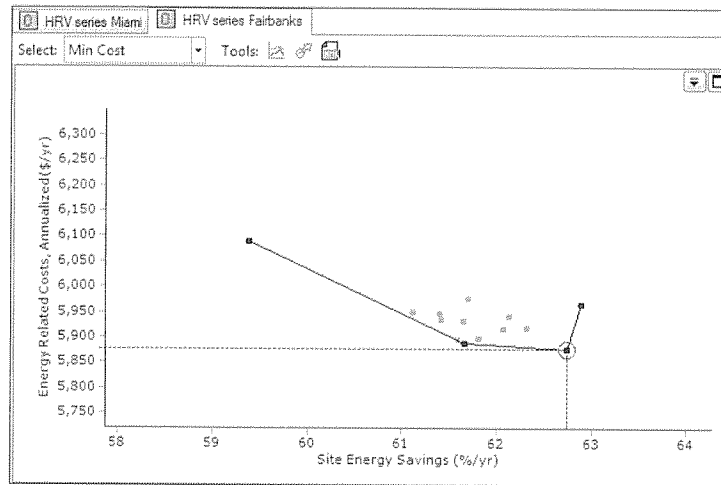


Figure 25. Preliminary optimization run to screen ventilator options

Window Cost Extrapolation

The extrapolation to higher-performing windows is shown here.

Insulated frame, BEopt data

panes	SHGC	whole window U	R	\$/sf window
2	hi	0.32	3.13	15.3
2	med	0.3	3.33	16.79
2	lo	0.29	3.45	17.96
2	hi	0.29	3.45	18.31
2	med	0.27	3.70	21.5
2	lo	0.26	3.85	24.06
3	hi	0.21	4.76	45.95
3	lo	0.19	5.26	57.35
3	hi	0.18	5.56	66.63
3	lo	0.17	5.88	68.45
Extrapolate				
		0.16	6.25	77.97
		0.15	6.67	86.82
		0.14	7.14	96.93
		0.13	7.69	108.59
		0.12	8.33	122.20
		0.11	9.09	138.29

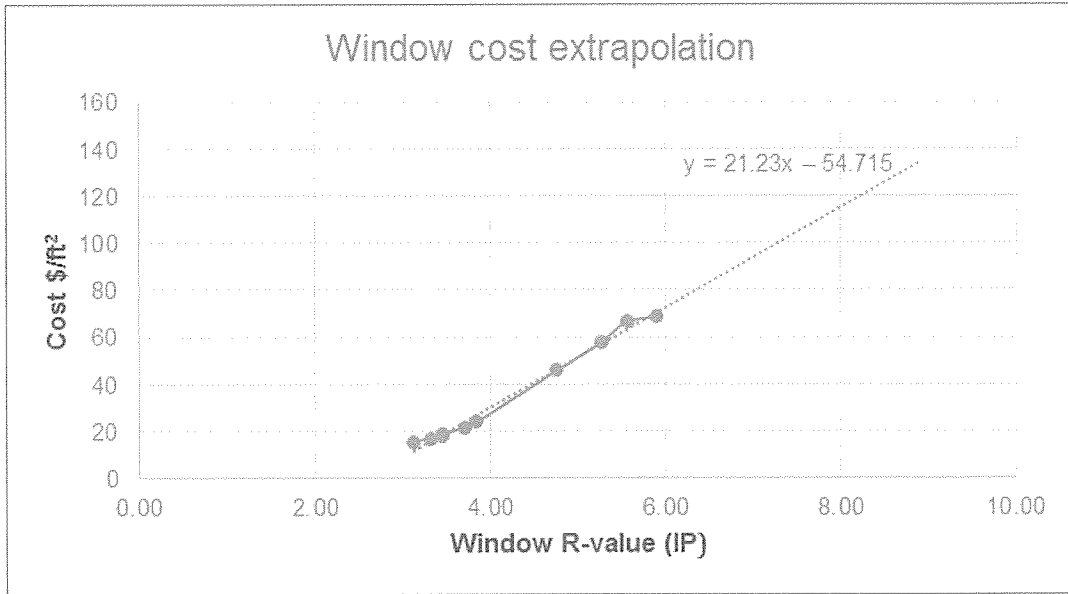
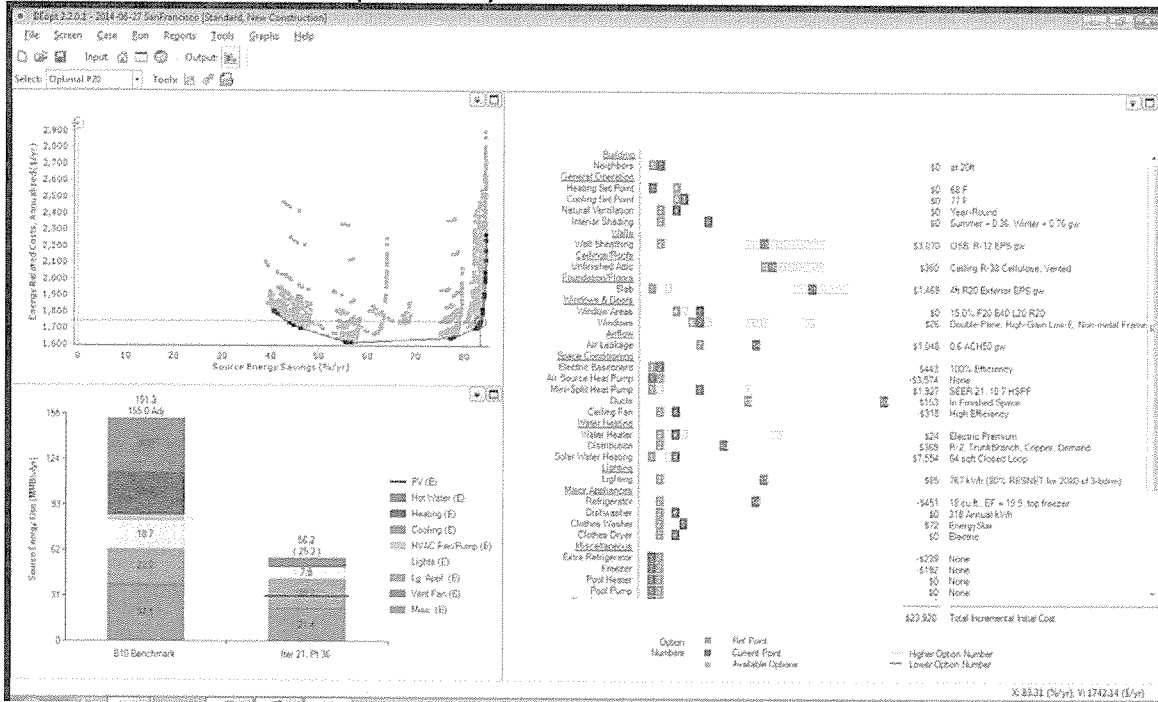


Figure 26. Cost extrapolation for windows

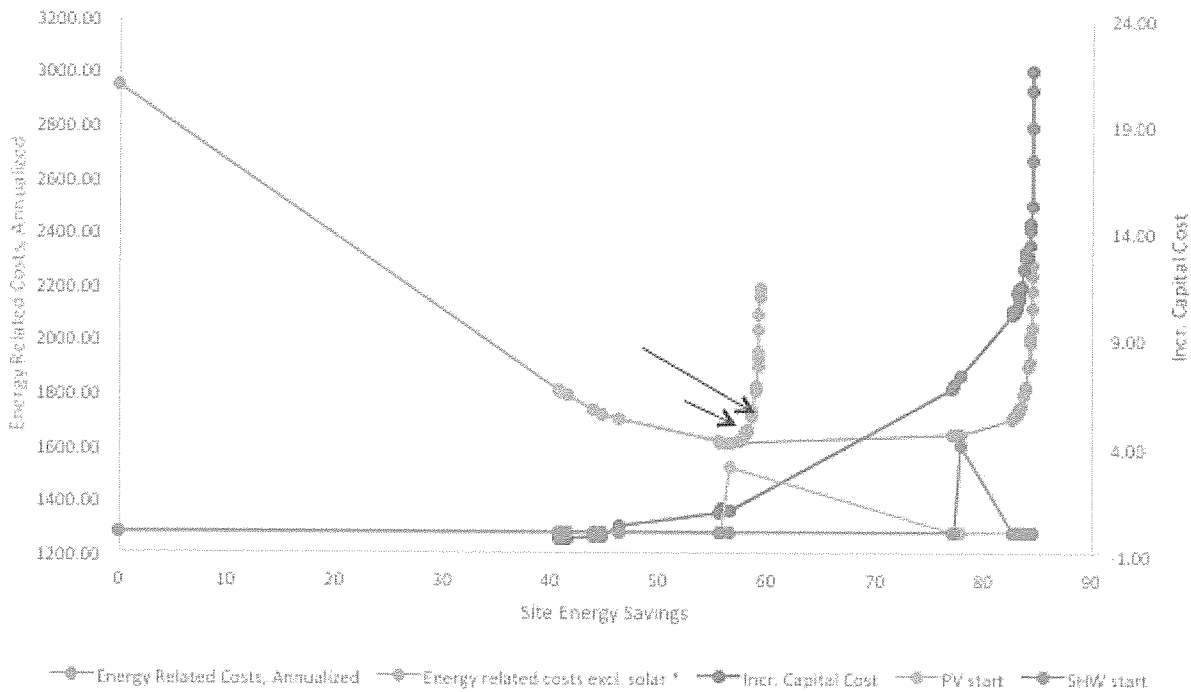
Appendix B: Cost Curves and BEopt Output for Four Example Locations

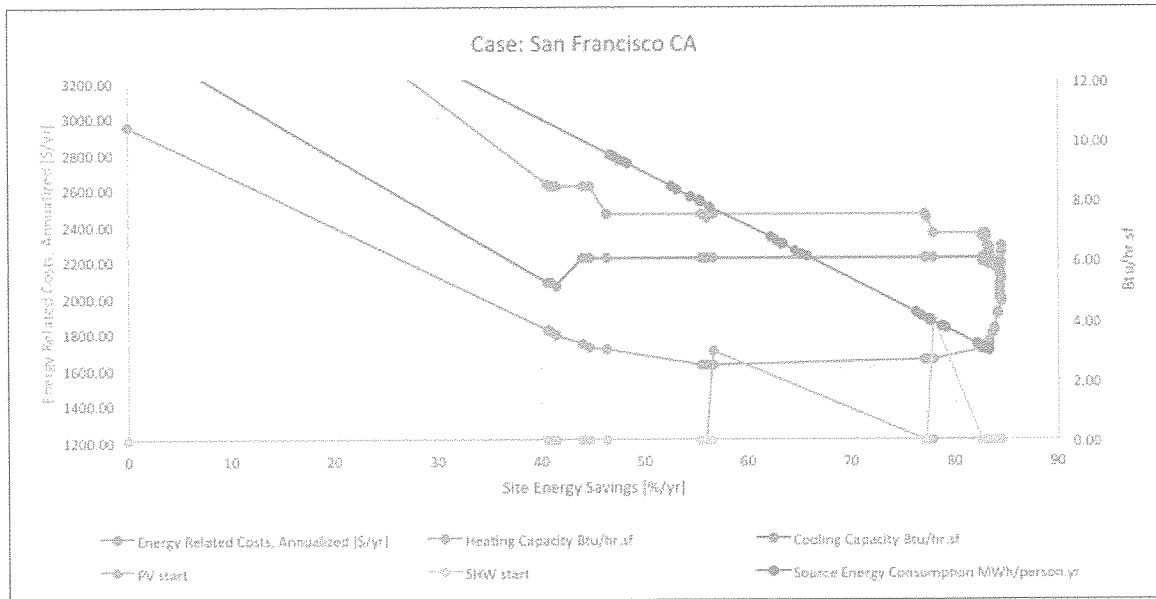
Black arrows indicate the chosen “cost-competitive” points.

San Francisco, California (zone 3C)

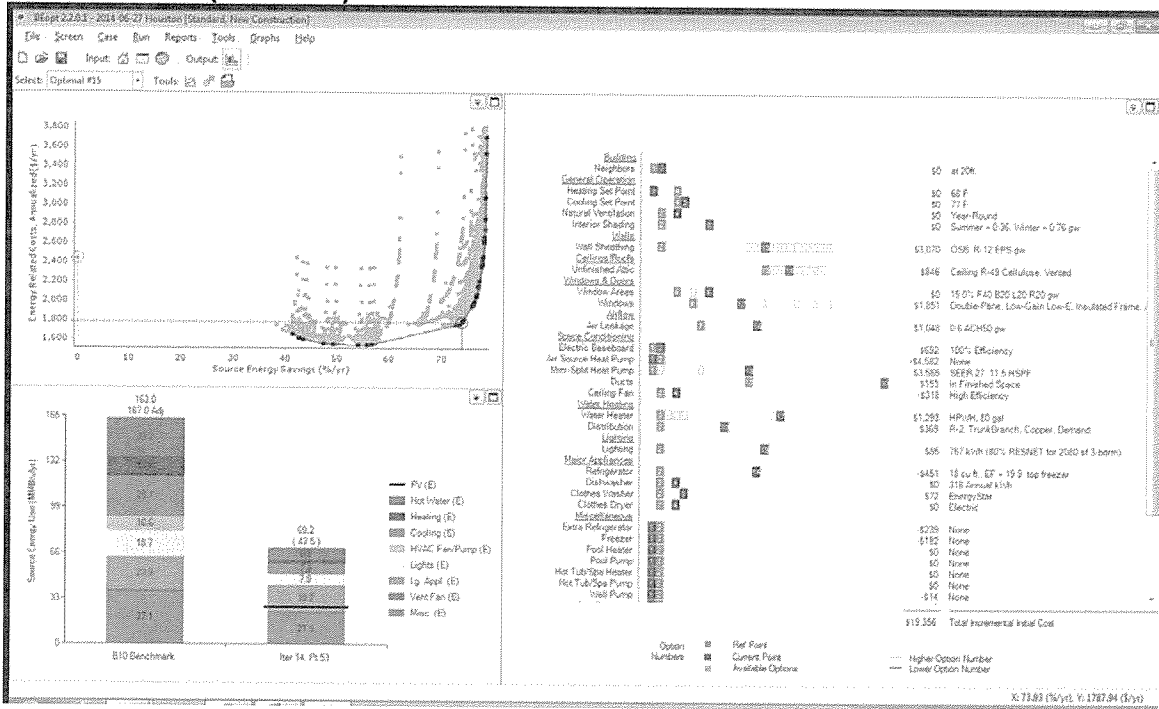


Case: San Francisco CA

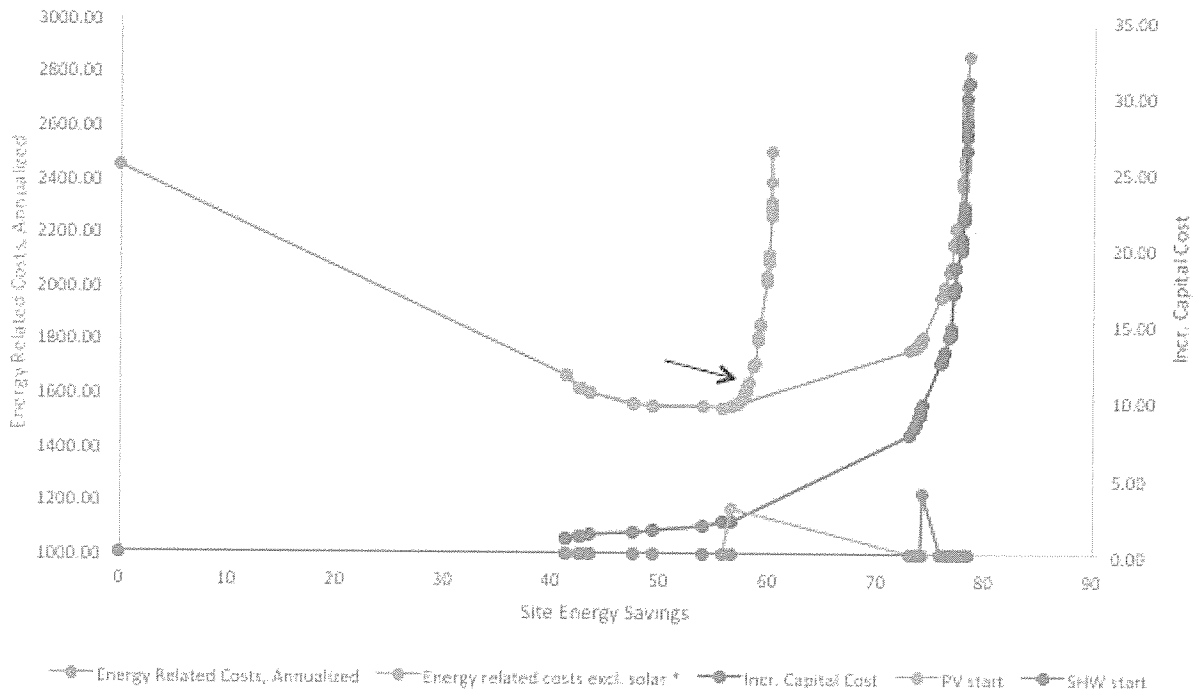




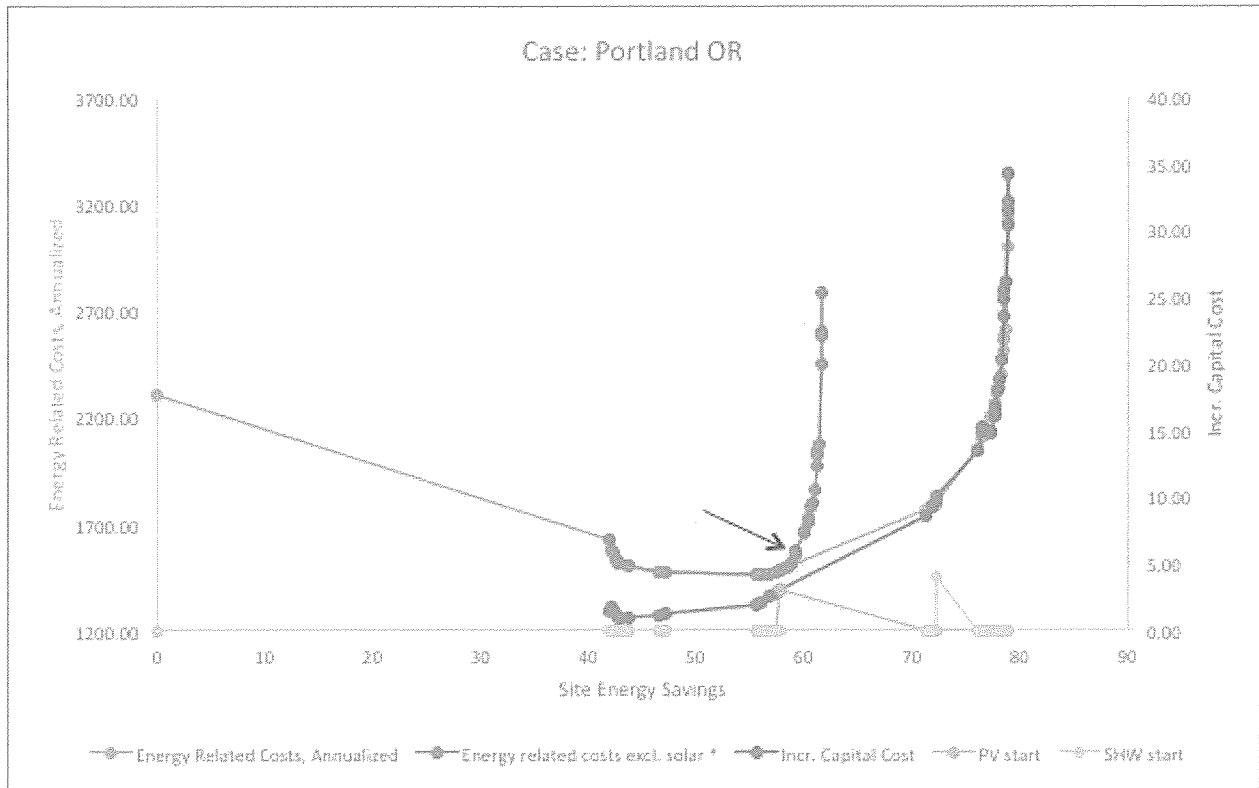
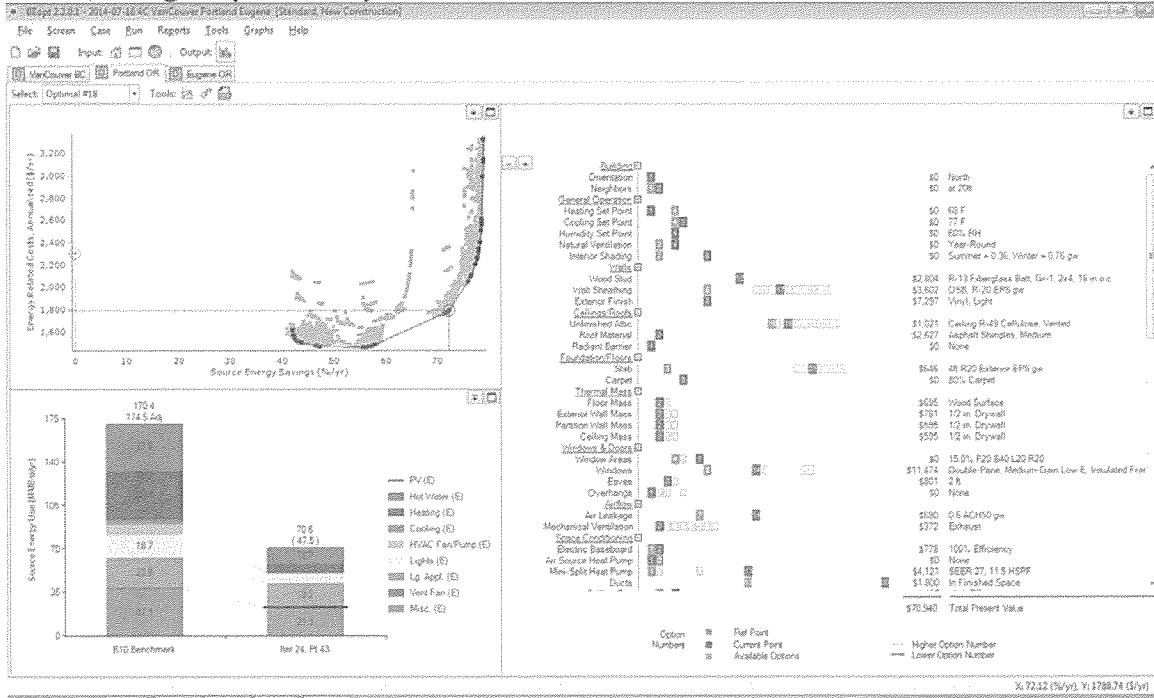
Houston, Texas (zone 2A)

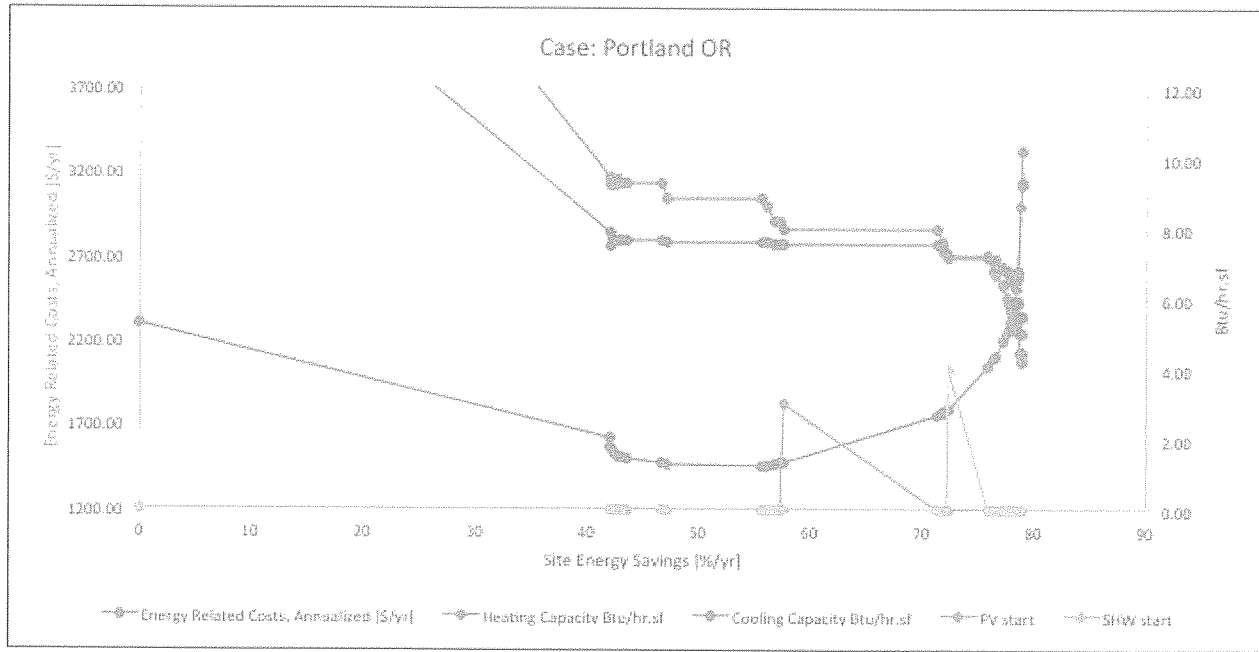


Case: Houston TX

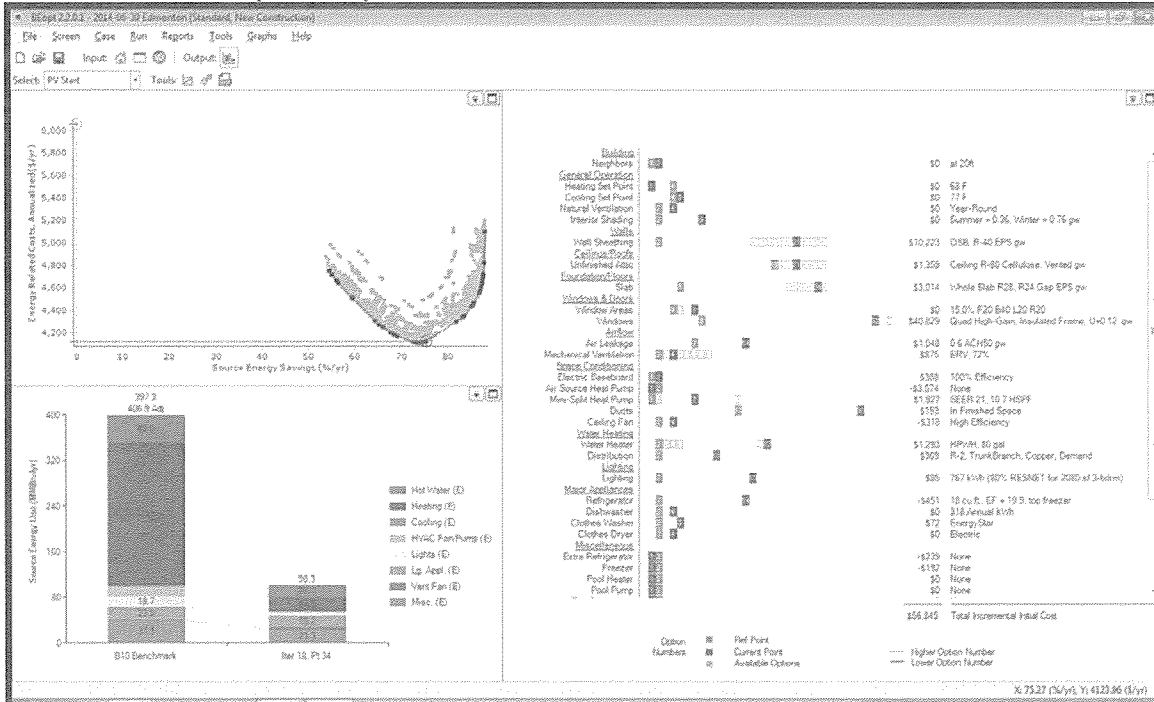


Portland, Oregon (zone 4C)

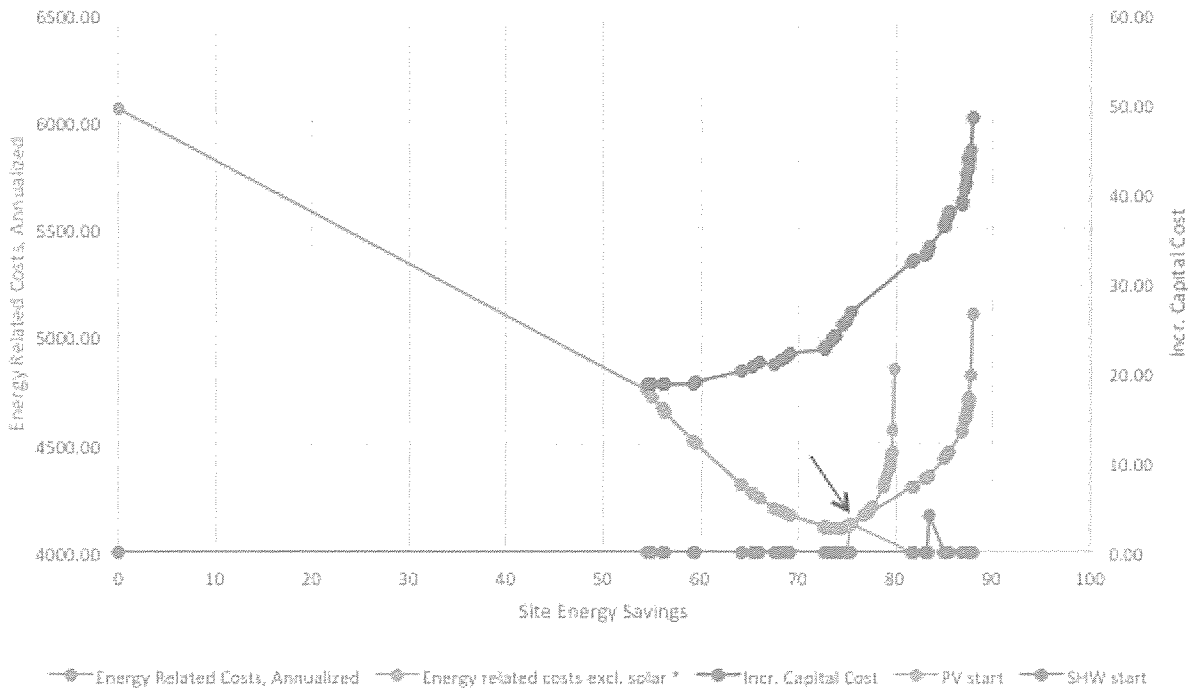




Edmonton, Alberta (zone 7)



Case: Edmonton AB



Appendix C: Space Conditioning Data Table

Zone	City	State	HDD65	CDD65	Global Solar Radiation kWh/m ² /yr	12-h Mean Min. Temp. (°F)	Heating Design Dry Bulb Temp. 99.6% (°F)	Cooling Design Dry Bulb Temp. 0.4% (°F)	Dehumidification Design Humidity Ratio 0.4% (grains/lb)	Electricity Price \$/kWh	Annual Heating Demand kBtu/ft ² /CFA/h	Annual Cooling Demand kBtu/ft ² /CFA/h	Manual J Peak Heating Load Btu/ft ² /CFA/h	Manual J Peak Cooling Load Btu/ft ² /CFA/h	PHPP/WPP Peak Heating Load Btu/ft ² /CFA/h	PHPP/WPP Peak Cooling Load Btu/ft ² /CFA/h	Recommended Max. Window U Value (Winter Comfort) Btu/h/ft ² /°F
7	Calgary	AB	9093	64	1480	-17.32	-19.8	83.5	83.1	0.1228	7.8	1.0	7.8	4.7	4.7	3.3	0.13
7	Edmonton	AB	9356	121	1314	-25.6	-20.5	83	89.7	0.1206	8.4	1.0	7.8	4.7	4.7	3.3	0.12
7	Anchorage	AK	10121	5	894	-9.4	-9.3	71.5	68.2	0.1663	9.5	1.0	6.4	3.5	3.9	2.4	0.14
8	Fairbanks	AK	13517	72	935	-35.5	-43.5	81.3	74.1	0.1663	12.0	1.0	8.3	4.4	5.0	3.1	0.10
3A	Birmingham	AL	2653	2014	1607	13.46	20.5	95.5	138.7	0.1068	2.9	8.4	6.1	7.4	3.7	5.2	0.20
2A	Mobile	AL	1652	2499	1643	24.08	27.7	93.8	146.6	0.1068	2.1	10.9	5.8	7.4	3.5	5.2	0.25
3A	Little Rock	AR	3158	1938	1637	9.5	18.5	95.4	138.9	0.0858	3.3	8.1	6.3	7.3	3.8	5.1	0.18
5B	Flagstaff	AZ	6830	123	1900	-9.4	3.9	85.7	93.2	0.1054	5.4	1.0	6.6	5.0	3.9	3.5	0.14
2B	Phoenix	AZ	923	4626	2094	#N/A	38.7	110.3	120.1	0.1054	1.0	16.1	5.1	12.3	3.0	8.6	#N/A
2B	Tucson	AZ	1416	3273	2065	30.02	31.6	106	118.7	0.1054	1.0	11.3	5.5	9.9	3.3	7.0	0.28
4C	Vancouver	BC	5225	80	1268	21.02	20.9	77.3	84.4	0.1027	5.5	1.0	5.6	4.2	3.4	2.9	0.23
3B	Fresno	CA	2266	2097	1883	29.48	31.4	103.5	94.7	0.1419	1.8	5.7	5.1	8.2	3.0	5.8	0.28
3B	Los Angeles	CA	1295	582	1827	#N/A	44.5	83.7	101.6	0.1419	1.2	1.8	4.3	5.0	2.6	3.5	#N/A
3B	Sacramento	CA	2495	1213	1804	31.64	31.1	100.1	88.9	0.1419	2.1	3.1	5.1	7.0	3.0	4.9	0.30
3B	San Diego	CA	1197	673	1878	#N/A	44.8	83.1	104.7	0.1419	1.0	2.2	4.3	4.9	2.6	3.5	#N/A
3C	San Francisco	CA	2689	144	1718	#N/A	39.1	82.8	80.8	0.1419	2.5	1.0	4.4	4.6	2.7	3.2	#N/A
5B	Boulder Colorado	CO	5667	721	1639	-1.48	-1.4	93.9	94.7	0.1021	5.1	2.0	7.2	6.0	4.3	4.2	0.16
5B	Springs	CO	6160	459	1675	2.3	1.3	90.4	95.5	0.1021	5.4	1.3	6.9	5.6	4.1	3.9	0.16
5A	Hartford	CT	5935	765	1370	5.54	4.1	91.4	124.3	0.1626	5.5	3.0	6.3	6.1	3.8	4.3	0.17
4A	Wilmington	DE	4756	1142	1479	-9.22	13.3	91.9	133.3	0.1271	4.6	4.7	6.1	6.4	3.6	4.5	0.14
2A	Daytona Beach	FL	748	2992	1774	25.16	35.6	92.8	144.2	0.1081	1.1	12.7	5.3	7.4	3.2	5.2	0.25
2A	Jacksonville	FL	1327	2632	1658	21.56	29.4	94.6	142.9	0.1081	1.8	11.1	5.7	7.6	3.4	5.3	0.23
1A	Key West	FL	70	4832	1320	#N/A	54.3	90.9	152	0.1081	1.5	21.4	4.1	7.7	2.4	5.4	#N/A
1A	Miami	FL	126	4537	1754	#N/A	47.6	91.8	148.1	0.1081	1.0	19.6	4.5	7.8	2.7	5.5	#N/A

Zone	City	State	HDD65	CDD65	Global Solar Radiation kWh/m ² /yr	12-h Mean Min. Temp. (°F)	Heating Design Dry Bulb Temp. 99.6% (°F)	Cooling Design Dry Bulb Temp. 0.4% (°F)	Dehumidification Design Humidity Ratio 0.4% (grains/lb)	Electricity Price \$/kWh	Annual Heating Demand kBtu/ft ² /CFA/h	Annual Cooling Demand kBtu/ft ² /CFA/h	Manual J Peak Heating Load Btu/ft ² /CFA/h	Manual J Peak Cooling Load Btu/ft ² /CFA/h	PHPP/WP Peak Heating Load Btu/ft ² /CFA/h	PHPP/WP Peak Cooling Load Btu/ft ² /CFA/h	Recommended Max. Window U Value (Winter Comfort) Btu/h/ft ² /°F
2A	Tampa	FL	527	3563	1814	#N/A	38.8	92.6	147.7	0.1081	1.0	15.5	5.1	7.6	3.1	5.3	#N/A
3A	Atlanta	GA	2671	1893	1687	12.74	21.5	93.9	133.1	0.1030	2.8	7.5	6.1	7.0	3.6	4.9	0.20
3A	Macon	GA	2263	2179	1683	19.58	23.9	96.9	138.3	0.1030	2.5	9.0	6.0	7.7	3.6	5.4	0.22
2A	Savannah	GA	1761	2455	1677	25.52	27.4	95.5	146.1	0.1030	2.1	10.7	5.8	7.7	3.5	5.4	0.25
1A	Honolulu	HI	0	4679	1925	#N/A	62	89.8	131.2	0.3600	1.0	17.8	1.5	7.2	0.9	5.0	#N/A
5A	Des Moines	IA	6172	1034	1531	-4.9	-5.3	92.5	138.7	0.0995	5.7	4.5	7.4	6.5	4.4	4.6	0.15
5B	Boise	ID	5453	957	1619	5.72	8.7	98.6	77.5	0.0773	5.1	2.1	6.7	6.5	4.0	4.6	0.17
5A	Chicago	IL	6209	864	1380	-5.44	-1.5	91.4	133.3	0.1032	6.0	3.6	7.1	6.3	4.3	4.4	0.15
5A	Fort Wayne	IN	5991	825	1391	-5.26	-0.7	90.8	134.5	0.0961	5.9	3.5	7.1	6.2	4.3	4.3	0.15
5A	Indianapolis	IN	5272	1087	1503	-5.26	2	91	136.8	0.0961	5.1	4.6	7.1	6.3	4.2	4.4	0.15
4A	Wichita	KS	4464	1682	1686	4.1	7.4	100.1	134.2	0.1031	4.1	6.8	6.8	7.8	4.1	5.5	0.17
4A	Lexington	KY	4567	1201	1475	-2.74	8.3	91.6	132.6	0.0866	4.7	4.9	6.8	6.4	4.1	4.5	0.15
4A	Louisville	KY	4201	1459	1347	1.04	9.7	93.3	136	0.0866	4.7	6.0	6.8	6.8	4.1	4.7	0.16
2A	New Orleans	LA	1286	2925	1632	27.86	33.1	93.8	150.6	0.0772	2.0	13.0	5.7	7.7	3.4	5.4	0.27
5A	Boston	MA	5596	750	1408	-1.66	8.1	90.6	122	0.1365	5.3	2.9	6.2	6.0	3.7	4.2	0.16
4A	Baltimore	MD	4552	1261	1490	8.42	14	94	133.2	0.1208	4.5	5.1	6.1	6.7	3.7	4.7	0.18
5A	Detroit	MI	5989	884	1304	2.12	5.2	90.7	126.3	0.1294	5.9	3.5	6.4	6.1	3.9	4.3	0.16
5A	Grand Rapids	MI	6615	639	1388	-10.66	2.2	89.4	128.2	0.1294	6.1	2.7	6.5	5.9	3.9	4.1	0.14
7	Duluth	MN	9325	210	1342	-22	-17.9	84.3	114.4	0.1010	8.4	1.0	7.7	5.1	4.6	3.6	0.12
7	International Falls	MN	9944	218	1261	-28.48	-26.1	86.1	113.9	0.1010	9.1	1.0	8.2	5.3	4.9	3.7	0.11
6A	Minneapolis	MN	7472	765	1401	-19.12	-11.2	90.9	128.3	0.1010	6.9	3.1	7.6	6.1	4.6	4.3	0.12
4A	Kansas City	MO	5012	1372	1588	1.4	2	95.8	145.3	0.0934	4.8	6.1	7.1	7.2	4.3	5.0	0.16
4A	Springfield	MO	4442	1366	1587	1.04	6.6	94.8	135.6	0.0934	4.3	5.6	6.9	6.9	4.1	4.8	0.16
4A	St. Louis	MO	4436	1650	1533	1.04	6.6	95.5	140.6	0.0934	4.5	7.0	6.9	7.2	4.1	5.1	0.16
3A	Jackson	MS	2282	2294	1682	18.32	23.2	96.4	142.9	0.0954	2.5	9.8	6.1	7.7	3.6	5.4	0.22
6B	Billings	MT	6705	630	1504	-7.24	-9.4	94.8	89.3	0.0914	6.2	1.7	7.7	6.0	4.6	4.2	0.14

Zone	City	State	HDD65	CDD65	Global Solar Radiation kW/h/m ² /yr	12-h Mean Min. Temp. (°F)	Heating Design Dry Bulb Temp. 99.6% (°F)	Cooling Design Dry Bulb Temp. 0.4% (°F)	Dehumidification Design Humidity Ratio 0.4% (grains/lb)	Electricity Price \$/kWh	Annual Heating Demand kBtu/ft ² /CFA/h	Annual Cooling Demand kBtu/ft ² /CFA/h	Manual J Peak Heating Load Btu/ft ² /CFA/h	Manual J Peak Cooling Load Btu/ft ² /CFA/h	PHPP/WPP Peak Heating Load Btu/ft ² /CFA/h	PHPP/WPP Peak Cooling Load Btu/ft ² /CFA/h	Recommended Max. Window U Value (Winter Comfort) Btu/h/ft ² /°F
6B	Helena	MT	7545	395	1461	-9.58	-13	92.9	83.7	0.0914	6.9	1.0	7.8	5.7	4.7	4.0	0.14
4A	Asheville	NC	4144	844	1577	13.1	14.7	88.3	125.8	0.1010	4.1	3.3	6.3	5.8	3.8	4.1	0.20
3A	Charlotte	NC	3065	1713	1633	19.58	21	94.3	130.8	0.1010	3.2	6.7	6.0	7.0	3.6	4.9	0.22
4A	Raleigh	NC	3275	1666	1590	13.28	19.6	94.8	134.8	0.1010	3.4	6.8	6.1	7.1	3.7	4.9	0.20
6A	Bismarck	ND	8396	546	1440	-20.02	-18.5	93.9	121.3	0.0810	7.7	2.2	8.1	6.3	4.9	4.4	0.12
5A	Grand Island	NE	6081	1037	1605	-7.96	-4.3	95.7	136.2	0.0924	5.5	4.4	7.4	6.9	4.4	4.8	0.14
5A	Omaha	NE	5981	1093	1532	-5.26	-6.1	94	135.3	0.0924	5.6	4.6	7.6	6.7	4.5	4.7	0.15
4A	Atlantic City	NJ	4913	1014	1480	13.64	11.4	92.2	132.5	0.1466	4.6	4.2	6.0	6.4	3.6	4.5	0.20
6A	Saint Johns	NL	8727	54	1169	3.92	4.3	76.3	100.1	0.1118	8.3	1.0	6.1	4.3	3.7	3.0	0.17
4B	Albuquerque	NM	3994	1370	1926	20.66	18.2	95.3	100	0.1011	3.3	4.0	6.1	6.6	3.6	4.6	0.23
5B	Elko	NV	7115	358	1722	-13	-4.1	94.6	74.9	0.1098	6.0	1.0	7.1	5.7	4.2	4.0	0.13
3B	Las Vegas	NV	2015	3486	2034	28.58	31	108.4	103	0.1098	1.5	10.4	5.4	10.5	3.2	7.3	0.27
5B	Reno	NV	5043	791	1833	1.4	12.1	96.3	76	0.1098	4.2	1.7	6.2	6.1	3.7	4.3	0.16
5A	Albany	NY	6562	619	1408	0.5	-0.9	89.2	122.5	0.1634	5.8	2.4	6.5	5.8	3.9	4.1	0.16
5A	Buffalo	NY	6584	590	1359	3.2	3	88	124.6	0.1634	6.0	2.4	6.2	5.7	3.7	4.0	0.17
4A	New York City	NY	4555	1259	1438	6.44	13.9	92.4	127.9	0.1634	4.3	4.9	5.8	6.5	3.5	4.5	0.18
5A	Syracuse	NY	6577	594	1366	-1.48	-1.2	89.2	121.1	0.1634	5.9	2.3	6.5	5.8	3.9	4.0	0.16
5A	Cleveland	OH	5850	774	1377	-1.84	4.1	89.7	127.3	0.1078	5.7	3.1	6.7	6.0	4.0	4.2	0.15
5A	Columbus	OH	5255	1015	1392	0.14	5	91.1	129.1	0.1078	5.3	4.1	6.8	6.2	4.1	4.4	0.16
3A	Oklahoma City	OK	3487	2047	1620	9.86	12.5	99.5	130	0.0871	3.6	7.9	6.7	7.9	4.0	5.6	0.19
3A	Tulsa	OK	3455	2051	1661	6.8	13.2	99.4	136.6	0.0871	3.5	8.4	6.7	8.0	4.0	5.6	0.18
6A	Ottawa	ON	8142	428	1377	-15.16	-11.5	87.1	115.7	0.1406	7.2	1.6	7.2	5.5	4.3	3.8	0.13
5A	Toronto	ON	7006	526	1381	0.86	-0.5	88.5	119.7	0.1380	6.4	2.1	6.6	5.7	4.0	4.0	0.16
4C	Astoria	OR	4949	20	1185	27.86	27.5	76.9	81.4	0.0906	5.6	1.0	5.3	4.1	3.2	2.9	0.27
4C	Eugene	OR	4638	270	1355	22.64	23.4	91.7	84.8	0.0906	5.0	1.0	5.6	5.5	3.4	3.9	0.24
4C	Portland	OR	4214	433	1286	28.04	25.2	91.4	87	0.0906	4.8	1.1	5.6	5.6	3.3	3.9	0.27

Zone	City	State	HDD65	CDD65	Global Solar Radiation kWh/m ² /yr	12-h Mean Min. Temp. (°F)	Heating Design Dry Bulb Temp. 99.6% (°F)	Cooling Design Dry Bulb Temp. 0.4% (°F)	Dehumidification Design Humidity Ratio 0.4% (grains/lb)	Electricity Price \$/kWh	Annual Heating Demand kBtu/ft ² /CFA/h	Annual Cooling Demand kBtu/ft ² /CFA/h	Manual J Peak Heating Load Btu/ft ² /CFA/h	Manual J Peak Cooling Load Btu/ft ² /CFA/h	PHPP/WVP Peak Heating Load Btu/ft ² /CFA/h	PHPP/WVP Peak Cooling Load Btu/ft ² /CFA/h	Recommended Max. Window U Value (Winter Comfort) Btu/h/ft ² /°F
4C	Salem	OR	4533	313	1352	15.26	23.5	92.3	82.2	0.0906	4.9	1.0	5.6	5.6	3.4	3.9	0.20
4A	Philadelphia	PA	4512	1332	1469	9.68	13.8	93.4	133.4	0.1189	4.5	5.4	6.1	6.7	3.7	4.7	0.19
5A	Pittsburgh	PA	5583	782	1392	1.04	5.2	89.7	125	0.1189	5.4	3.1	6.6	5.9	4.0	4.2	0.16
6A	Montreal	QC	7885	470	1352	-9.22	-9.8	86.1	114.5	0.0679	7.6	1.8	7.7	5.4	4.6	3.7	0.14
7	Quebec	QC	9104	238	1299	-15.88	-14.9	84	111.5	0.0679	8.6	1.0	7.8	5.1	4.7	3.6	0.13
5A	Providence	RI	5562	743	1390	8.6	8.5	90.1	126.5	0.1304	5.3	3.0	6.3	6.0	3.8	4.2	0.18
3A	Charleston	SC	1880	2357	1676	25.7	27.3	94.3	150	0.1093	2.1	10.5	5.7	7.5	3.4	5.2	0.26
6A	Rapid City	SC	7000	671	1539	-13.36	-9.2	97.2	109.5	0.0896	6.4	2.3	7.6	6.6	4.6	4.6	0.13
6A	Huron	SD	7604	757	1493	-20.6	-14.6	94.1	132.2	0.0896	6.9	3.2	7.9	6.5	4.7	4.6	0.12
6A	Pierre	SD	7109	899	1494	-27.6	-11	98.9	123.2	0.0896	6.5	3.4	7.7	7.0	4.6	4.9	0.11
6A	Watertown	SD	8377	534	1291	-29.7	-15.6	90	129.5	0.0896	7.9	2.3	7.8	5.9	4.7	4.2	0.11
4A	Knoxville	TN	3594	1514	1565	11.12	16.5	93	131.5	0.0946	3.7	6.0	6.3	6.7	3.8	4.7	0.19
3A	Memphis	TN	2898	2253	1640	14.72	18.7	96.7	141.9	0.0946	3.1	9.5	6.3	7.7	3.8	5.4	0.20
4A	Nashville	TN	3518	1729	1577	10.4	14.8	94.8	135	0.0946	3.7	7.0	6.5	7.1	3.9	5.0	0.19
4B	Amarillo	TX	4102	1366	1817	9.5	9.8	97.3	114.9	0.1033	3.5	4.7	6.7	7.0	4.0	4.9	0.18
2A	Austin	TX	1671	2962	1667	26.42	26.6	99.8	141.9	0.1033	2.0	12.4	5.9	8.7	3.5	6.1	0.26
2A	Brownsville	TX	538	3986	1696	#N/A	38.1	95.4	152.2	0.1033	1.1	17.8	5.2	8.5	3.1	6.0	#N/A
3B	El Paso	TX	2383	2379	2065	28.76	23.9	100.7	114.3	0.1033	1.8	8.0	5.9	8.2	3.6	5.7	0.28
3A	Fort Worth	TX	2149	2785	1732	18.68	22	100.5	137.9	0.1033	2.3	11.3	6.1	8.7	3.7	6.1	0.22
2A	Houston	TX	1371	3059	1630	24.8	30.3	97.2	147.1	0.1033	1.9	13.3	5.6	8.3	3.4	5.8	0.25
2A	Port Arthur	TX	1356	2899	1654	28.76	31.4	94.5	153	0.1033	1.8	13.1	5.6	7.8	3.3	5.5	0.28
2A	San Antonio	TX	1418	3157	1800	25.16	29.2	99	139.9	0.1033	1.6	13.0	5.7	8.7	3.4	6.1	0.25
2A	Victoria	TX	1185	3193	1680	24.98	31	97.1	150.9	0.1033	1.7	14.2	5.6	8.4	3.4	5.9	0.25
5B	Salt Lake City	UT	5507	1218	1663	12.9	9.6	97.7	90.7	0.0893	5.0	3.2	6.5	6.7	3.9	4.7	0.20
4A	Charlottesville	VA	4211	1150	1421	9.32	16.4	93	126.6	0.1044	4.4	4.5	6.1	6.5	3.7	4.5	0.18
4A	Norfolk	VA	3230	1700	1545	21.38	22.5	93.7	139.2	0.1044	3.5	7.1	5.9	7.0	3.5	4.9	0.23

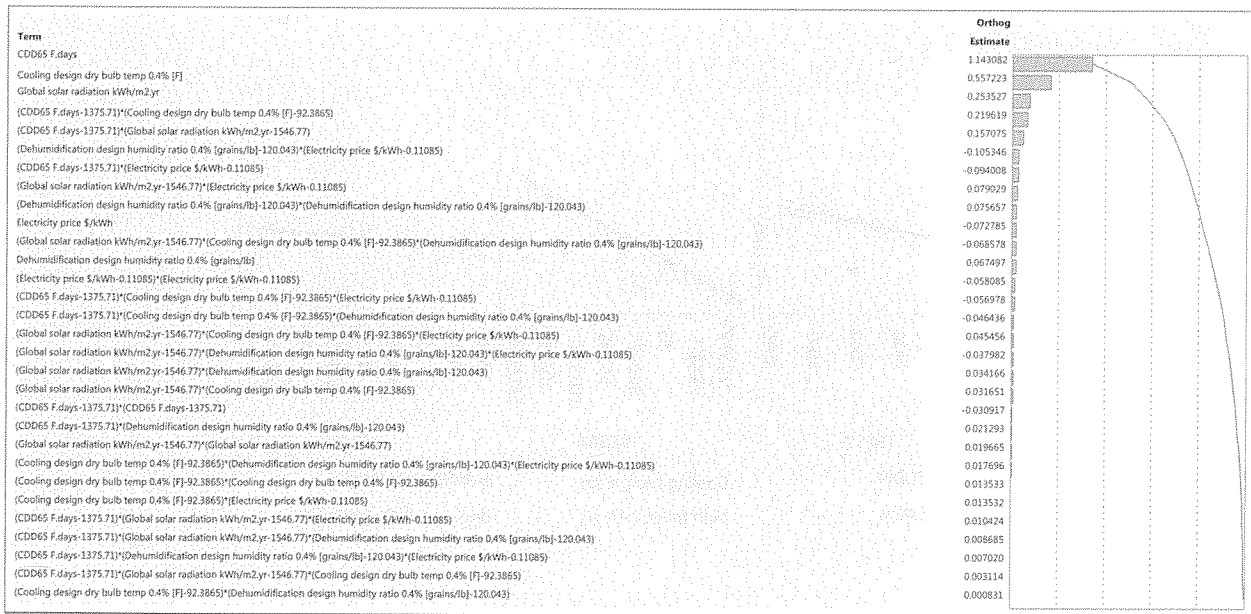
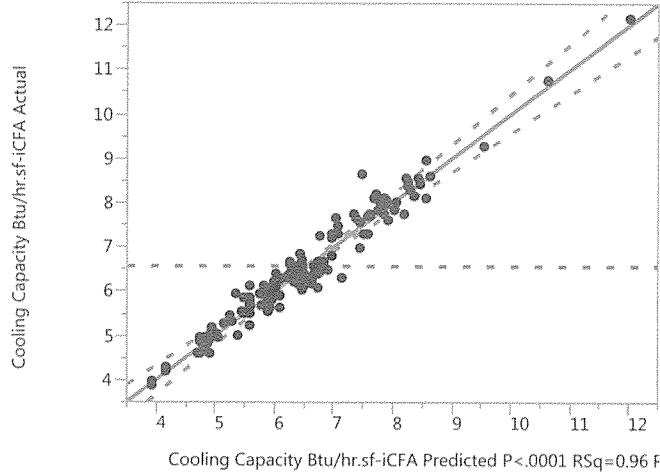
Zone	City	State	HDD65	CDD65	Global Solar Radiation kWh/m ² /yr	12-h Mean Min. Temp. (°F)	Heating Design Dry Bulb Temp. 99.6% (°F)	Cooling Design Dry Bulb Temp. 0.4% (°F)	Dehumidification Design Humidity Ratio 0.4% (grains/lb)	Electricity Price \$/kWh	Annual Heating Demand kBtu/ft ² /CFA/h	Annual Cooling Demand kBtu/ft ² /CFA/h	Manual J Peak Heating Load Btu/ft ² /CFA/h	Manual J Peak Cooling Load Btu/ft ² /CFA/h	PHPP/WP Peak Heating Load Btu/ft ² /CFA/h	PHPP/WP Peak Cooling Load Btu/ft ² /CFA/h	Recommended Max. Window U Value (Winter Comfort) Btu/h/ft ² /°F
4A	Roanoke	VA	4044	1230	1542	15.44	15.7	92.3	125.3	0.1044	4.1	4.7	6.2	6.4	3.7	4.5	0.21
6A	Burlington	VT	7352	505	1340	-13.9	-7.8	88.4	117.1	0.1593	6.6	1.9	6.9	5.6	4.1	3.9	0.13
4C	Seattle	WA	4705	188	1240	21.2	25.2	85.3	81.4	0.0779	5.4	1.0	5.6	4.8	3.4	3.4	0.23
5B	Spokane	WA	6627	434	1410	4.1	4.7	92.8	77.3	0.0779	6.4	1.0	6.8	5.6	4.1	3.9	0.17
6A	Green Bay	WI	7599	479	1376	-15.34	-8.2	88.5	127.8	0.1181	7.0	2.1	7.2	5.8	4.3	4.0	0.13
6A	Madison	WI	7104	620	1426	-18.76	-7	89.6	130.4	0.1181	6.5	2.6	7.2	5.9	4.3	4.2	0.12
4A	Huntington	WV	4426	1156	1446	5.54	10.1	91.9	133.1	0.0915	4.6	4.7	6.7	6.4	4.0	4.5	0.17
6B	Casper	WY	7285	461	1577	-13.54	-8.3	93.8	85.9	0.0896	6.5	1.2	7.5	5.8	4.5	4.1	0.13
6B	Sheridan	WY	7392	454	1533	-9.4	-10.7	95.3	94.4	0.0896	6.7	1.3	7.7	6.1	4.6	4.2	0.14

Appendix D: Statistical Modeling—Example Screening Fit

Screening fit:

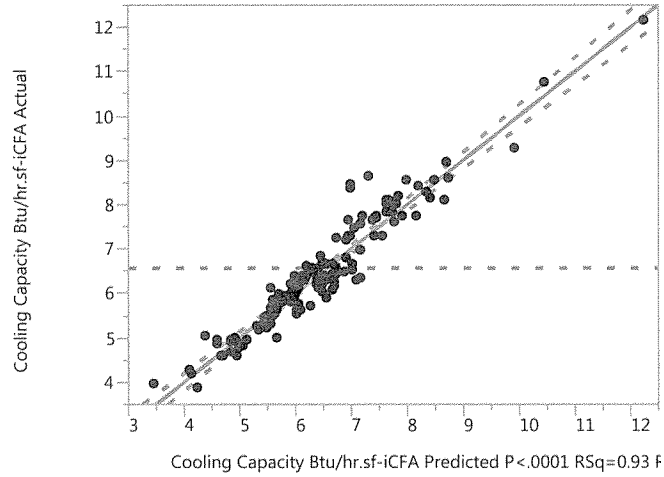
Response Cooling Capacity Btu/h/ft²/iCFA

Actual by Predicted Plot



Final fit:

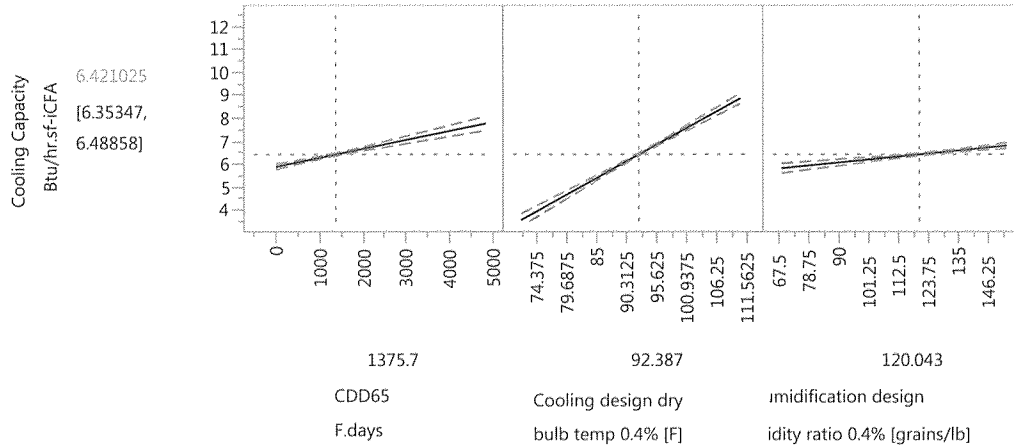
The R-squared and RMS error are almost as good, and the model is a lot simpler.



Sorted Parameter Estimates

Term	Estimate	Std Error	t Ratio	Prob> t
Cooling design dry bulb temp 0.4% (F)	0.1365094	0.006333	21.56	<.0001*
(Cooling design dry bulb temp 0.4% (F)-92.3865)*(CDD65 F.days-1375.71)	3.6453e-5	3.966e-6	9.19	<.0001*
CDD65 F.days	0.0003903	0.000043	9.08	<.0001*
Dehumidification design humidity ratio 0.4% (grains/lb)	0.0115813	0.001847	6.27	<.0001*

Prediction Profiler



Appendix E: Passive (and “Low-Grade-Energy”) Measures and Strategies

This list is from the charter of the nascent Global Passive Building Council.

Building site selection and orientation

Building size, shape, spacing

Thermal mass (as appropriate)

Solar protection and shading (e.g., vegetation, roof overhangs)

Daylighting design, window placement, selection of glazing properties

Passive solar gains (in moderation)

Coupling to the earth (as appropriate)

Ventilation (natural or mechanical, with heat-and-moisture recovery as appropriate)

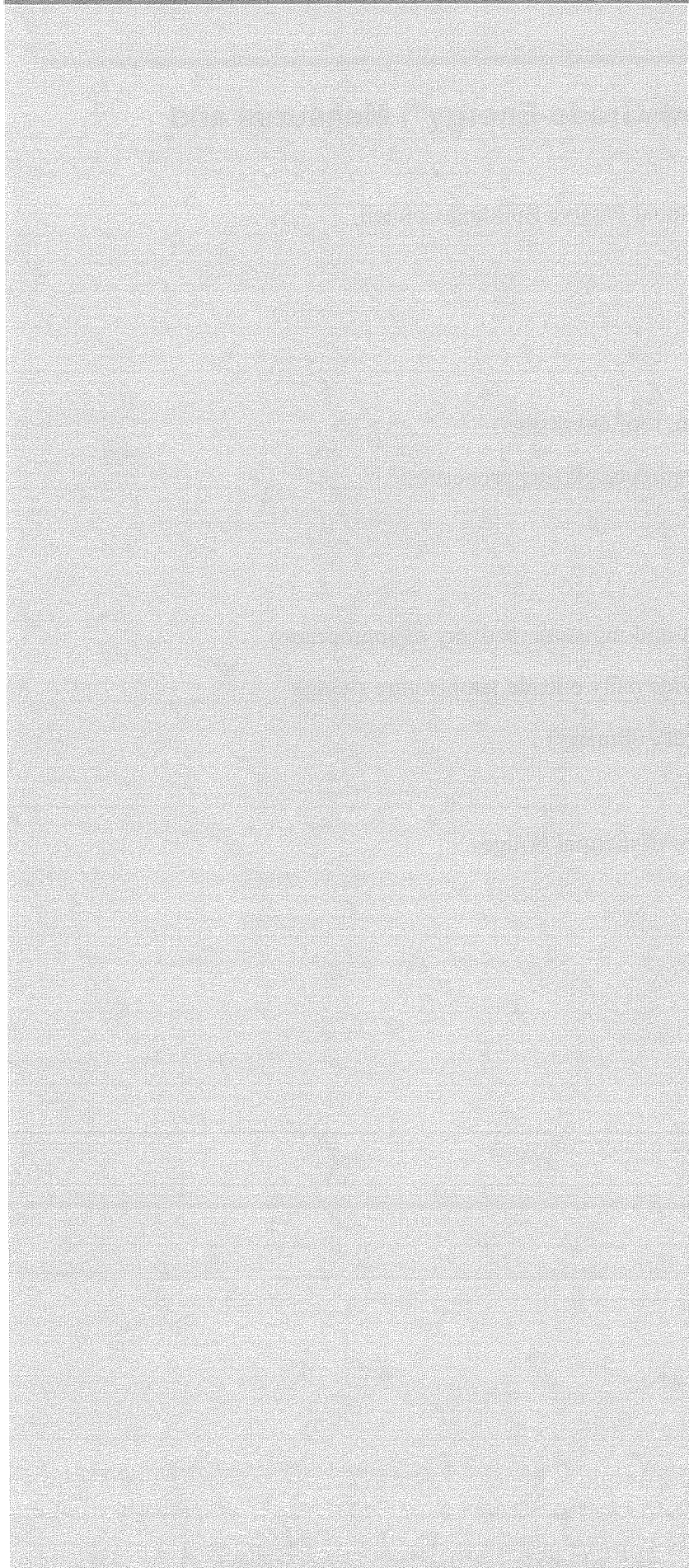
Night flush ventilation as appropriate (i.e., wide daily outside temperature swing)

Evaporative cooling as appropriate (i.e., hot dry climates)

Air-sealing, airtight construction

Continuous insulation, connection details free of thermal bridges

Safe handling of air for combustion



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buildingamerica.gov

U.S. DEPARTMENT OF
ENERGY

Energy Efficiency &
Renewable Energy



FOR THE RECORD

**The American Institute of Architects New York Chapter
Testimony before the New York City Council Committee on Housing and Buildings on
Intro. 721-A
September 25, 2015**

The American Institute of Architects New York Chapter (AIANY) represents over 5,200 registered architects and associated design and construction professionals. The AIANY Committee on the Environment (COTE) aims to lead, inspire, and educate our members on design and sustainability. AIANY COTE organizes engaging programs and events that focus on outstanding green buildings, current technologies and product research, and sustainable design practices by leading architects. Our efforts are based on the belief that sustainability should be an essential part of the design process and be fully integrated with all aspects of a building, including form, function, site, structure, systems, and construction.

AIANY is partaking in a sustained push for initiatives that reduce carbon emissions in the built environment and create healthy spaces for New Yorkers to live and work. In order to achieve the Mayor's 80x50 goals, both public and private sectors must undergo large-scale changes. AIANY supports Intro. 721-A in its effort to encourage the implementation of passive house energy and construction performance standards by seeking to determine how NYC can better utilize its techniques to help reach sustainability objectives. We applaud the bill for recognizing that passive house standards deliver the level of reduction needed to meet the administration's goals. Passive house standards also provide healthier, more comfortable, and more resilient indoor environments, and enables the design and construction industry to be recognized for – and take pride in – higher levels of service and craft where performance meets prediction.

Intro. 721-A successfully emphasizes the urgency of reducing carbon emissions in NYC's building stock and suggests a solution. At this point, however, AIANY has concerns about imposing these standards across the board. In an effort to make this legislation as widely applicable as possible, we have the following suggestions:

- Refrain from requiring passive house standard in all government building types. Some buildings, given essential loads and functions, may not be able to meet the EUI targets and could lead to requests for variances and potential confusion. The City should instead focus on proven building types, i.e. multi-family residential, commercial office buildings, and schools.
- Encourage the market to build case studies and gain expertise before imposing a universal standard. Without being prepared for the procurement, cost, or scheduling issues that might arise, it would be a challenge for the City to take on this massive task. Instead, begin this effort by implementing funded pilot projects.
- Evolve to defined higher performance standards. Initially require that buildings be low-energy, a certain percentage of which should be passive house, so to gain experience and build a portfolio of examples. By reporting on this process and making relevant information public, the City can build a foundation of case studies. Low-energy refers to buildings that use 50% less energy than the current average for the NYC type; 60% less energy than ASHRAE 90.1 2010; or PH or PHIUS certified.
- Require professional training. Designers and contractors must have the proper passive house design, performance, construction, and commissioning knowledge in order to effectively carry out the standard and make a positive impact.

- Utilize a roll-out strategy that clearly states increased performance levels. Starting in 2017, after voluntary demonstration projects, annual revisions should ratchet down energy use intensity for each building type to eventually meet the passive house energy performance standard in the year 2020. However, design and construction aspects of the standards, such as PHPP energy modeling and air barrier testing, can be implemented sooner.

We are excited for NYC to take the lead on this effort and build a strong case for all of the benefits that passive house offers under the proper departmental leadership. Passive house standards may be the most powerful tool at New York City's disposal to address building energy performance, as well as spur the next generation of innovation and jobs in the design and construction industry.

Submitted on behalf of the AIANY Committee on the Environment



AIANY
COTE



FOR THE RECORD

Council of New York Cooperatives & Condominiums
INFORMATION, EDUCATION AND ADVOCACY

250 West 57 Street • Suite 730 • New York, NY 10107-0700

TESTIMONY BEFORE THE COMMITTEE ON HOUSING & BUILDINGS
Friday, September 25, 2015

OPPOSING INTRO. 0633

The Council of New York Cooperatives & Condominiums, a membership organization comprised of housing cooperatives and condominiums located throughout the five boroughs and beyond. More than 170,000 New York families make their homes in our member buildings, which span the full economic spectrum from very modest housing to upscale dwellings. CNYC members try to maintain their homes in optimal condition and to comply with all applicable laws. We respectfully suggest that Intro 0633 is unnecessary and counterproductive and urge that it go no further.

Local Law 87 of 2009 requires that every building of 50,000 square feet or greater have an energy audit every ten years. Pursuant to recommendations in this audit, building systems will be fine-tuned (retrocommissioning) and priorities will be established for further energy efficiency. An Energy Report is to be filed every ten years with the Department of Buildings in the year ending with the same digit as the last digit in the property tax block number for the building. Brilliant!! The ten year cycle gives everyone time to breathe and to do their job well. DoB is not inundated with Energy Reports, but rather receives approximately 10% each year. Energy Auditors similarly don't have to rush to meet simultaneous deadlines for multiple clients at once, but rather face a steady stream of client needs. They can thus provide quality work, as can contractors, who are similarly able to maintain well-trained staffs who will be assured of regular work. And, from CNYC's point of view, best of all, this gives the boards of cooperatives and condominiums time to understand their energy needs, to prioritize the recommendations of their auditor, to accumulate the funds or apply for the incentive programs – or both – that will enable them to make the best possible energy improvements in their buildings. And new equipment that may be recommended such state-of-the-art boilers and burners or new windows or solar arrays or combined heat and power are often costly and their useful life is typically fairly long, so that a shorter time for reporting is unlikely to correspond to a building's investment schedule and needs.

Energy audits, properly done, are detailed and exhaustive. And their recommendations should be valid for more than just a few years. Intro 0633 would impose additional expense for a report every five years, taking away both time and money from the true goals of Local Law 87 of greatly improving the energy profile of all larger buildings in New York City.

Please allow our members to continue to implement the good recommendations they get in Energy Audits on the current schedule. Don't side-track their progress with a costly, redundant 5 year Energy Report.

Thank you for this opportunity to share our thoughts.

Mary Ann Rothman
Executive Director



Real Estate Board of New York
Testimony before the New York City Council Committee on Housing and Buildings
Int. 633: Local Law requiring energy efficiency reports be filed every five years
September 25, 2015

Good morning Chairperson Williams and members of the Committee on Housing and Buildings. The Real Estate Board of New York, representing almost 17,000 owners, developers, managers, and brokers of real property in New York City, thanks you for the opportunity to testify on a proposal relating to energy efficiency reports for buildings.

REBNY is deeply committed to a more sustainable city. Our members sit at the forefront of the sustainability movement — building and managing many of the most energy efficient buildings in the world — and we thank the Council for their steadfast advocacy on this topic.

The City and the Council have many worthy goals to improve our building stock. In addition to sustainability, we're all working to improve affordability, public safety, accessibility, and resiliency. Therefore, it's important that any proposal account for associated costs as it will likely impact other stated policy goals.

We engaged our membership to discuss whether the proposed regulation efficiently and effectively meets the goals established by this bill. Although we support the intent of the proposal, we have a few concerns.

Int. No. 633 – Requiring energy efficiency reports to be filed every five years.

- The proposed five year cycle may necessitate that some buildings use continual efforts to ensure compliance. The current ten year cycle takes into account that each audit requires at least one full year of testing in addition to consultant preparation time, and that the costs associated with auditing will likely require incorporation into a multi-year budget.
- Increasing the frequency of reporting is not necessarily going to improve energy efficiency of buildings. However, even without clear energy efficiency benefits, the proposal will double the costs to buildings to \$100k-\$150k each decade. Buildings that operate on fixed incomes and narrow margins, including and especially affordable housing, do not have the ability to cover these additional costs.
- The City should prioritize improving the quality of current submissions before increasing the frequency of said submissions. For instance, more explicit definitions for LL87's "appropriate" and "satisfactory" need to be incorporated into Department of Building rules. Further, the City's 80x50 Technical Working Group ("TWG"), which features City representatives, builders, environmentalists, and reporting professionals, was assembled to investigate the universe of possible energy efficiency solutions. Everyone on the TWG is in agreement that the current submission process is inadequate and should be revamped.

Through conversations with our membership and other sustainability professionals, it became clear that the City should prioritize the quality of reporting over frequency. We believe the City Council could be very helpful in advancing this effort. For instance, the Council could require and help fund the DOB to



license the professionals who conduct audits and retrocommissioning and manage continuing education as necessary.

REBNY is actively involved in the City's 80X50 Technical Working Group aimed to drastically cut greenhouse gas emissions, and we are anxious to talk to the Council about numerous sustainability measures that could benefit the city. While we agree that promoting energy efficiency is important, we believe it is equally important that new measures be as cost-effective as possible so that we can achieve other policy goals, including the production and preservation of affordable housing.

For the aforementioned reasons, we do not support the proposal to reduce the reporting period from ten years to five. We believe that effective legislation can be crafted to achieve the Council's goals while addressing the concerns listed above.

We look forward to continuing our conversations with the Council and thank you for the opportunity to comment.



MEMORANDUM IN OPPOSITION

INTRO. 633

The Rent Stabilization Association (RSA) represents 25,000 owners and managers of multiple dwellings in New York that collectively contain over 1 million units of housing. Intro. 633 would amend Local Law 87 of 2009 by requiring buildings of 50,000 square feet or more to perform an energy audit every 5 years instead of the current 10 years. Due to the financial distress this would cause many rental and coop buildings RSA is opposed to the bill.

Since the current law went into effect most residential buildings required to perform these audits have done so and then not had the financial or technical ability to then act on the recommendations put forth in the audit. This stands in contrast to commercial buildings that tend to have better access to capital and technical services. The cost of these audits can range anywhere from a few thousand to tens of thousands of dollars. At this time this money is better spent on operating the building and providing the essential services residential tenants require.

9/25/15

New York City Council Hearing

Intro 701-A

By the Speaker (Council Member Mark-Viverito) and Council Members Constantinides, Levin, Garodnick, Arroyo, Lander, Palma, Richards, and Rodriguez
A Local Law to amend the New York city charter, in relation to low energy building standards for certain capital projects

Stas Zakrzewski, AIA | Principal Zh Architects |
LEED AP, Certified Passive House Consultant
New York Passive House Board Member,
2015 Energy Conservation Code Commercial Advisory Committee

Thank you to the Speaker and many other City Council members for pursuing this legislation. I will be following on Ken and Buck's testimony to show how similar benchmarking and regulation has been achieved in other countries and municipalities.

There are over 25,000 Passive House buildings in Europe. Let's take a look at Belgium, a country that in 2001 had the worst levels of thermal insulation of all of the European countries. In 2004 the region of Brussels instituted an "exemplary" building program, and chose to target similar metrics to passive house for all their new and renovated buildings. Every year, the program encouraged and showcased projects that were the best in their class in regards to energy efficiency.

The city provided small grants and knowledge centers so that advice could be given to owners, architects and contractors on how to achieve passive and near passive house levels. In 2010, all new public buildings had to be designed and built to the Passive House standard. As a result between the years 2007 and 2012, 5.1 million square feet of sustainable construction had been built and of that an impressive 3.2 million square feet of construction met the Passive House Energy standard. In the same period Brussels achieved a 20% decrease in Greenhouse Gas emissions. *We are talking about the same building types that we have here in NYC - office buildings, multifamily residential, schools, libraries this included both new and retrofit construction.*

The program has been so successful that as of January 1, 2015 Passive House standard is mandated for all new or substantial renovation for housing, schools and offices in Brussels.

It's exciting to witness this movement growing rapidly in the US.

The Pennsylvania Housing Finance Agency (PHFA) recently added Passive House certification as an incentive to developers when submitting applications to receive low-income housing tax credits. This year, 30 percent of PHFA-financed projects are expected to be built to passive house standards.

The success and momentum out of Pennsylvania has resulted in numerous housing authorities issuing or considering similar incentives for projects pursuing Passive House. On August 24th the White House announced that **New York State Homes and Community Renewal (HCR)** has established a new, optional Passive House track for applicants seeking competitive points for Green Building. This will encourage a significant increase in the energy efficiency of New York's affordable housing stock.¹

To return this discussion to New York, we are in a great situation here. We already have dozens of passive house buildings built and many more in the process of getting built. We happen to have the US City with the most Certified Passive House Professionals. We have organizations that are actively teaching home owners, contractors and professionals how to adjust their thinking to construct buildings of this type.

To Meet Our Mayor's One City Built to Last 80 X 50 goals, let's specify a standard that is equal to the Passive House standard and let's start with the easiest buildings types and build on that. We recommend a phasing in of Passive House buildings over 5 years.

Finally, If the private sector is able to design the world's tallest Passive house - a 26 story dormitory building on Roosevelt Island then we should ask ourselves – why can't we build smaller scale office buildings, libraries and schools to this standard? The answer is we can and we should. Thank you

1. August 24th Press Release from the White House.

9/25/15

New York City Council Hearing

Intro 701-A

By the Speaker (Council Member Mark-Viverito) and Council Members Constantinides, Levin, Garodnick, Arroyo, Lander, Palma, Richards, and Rodriguez

A Local Law to amend the New York city charter, in relation to low energy building requirements for certain capital projects

Buck Moorhead AIA Principal, Buck Moorhead Architect
 Certified Passive House Designer
 New York Passive House, Board Member
 Damascus Citizens for Sustainability, Board Member
 NYH20, Chairman

Thank you to the Speaker and many other City Council members for leading this effort to implement Passive House building standards in NYC capital building projects. We appreciate all of the efforts of City Council and its staff attorneys to draft this important legislation.

I will offer part of NYPH's comments, and my colleagues Ken and Stas will follow with complementary testimony.

We at NYPH and many others were thrilled by the release of Mayor DiBlasio's One City: Built to Last plan issued in October 2014, almost one year ago. This plan offers a road map to reach the significant and essential goal of reducing NYC's carbon emissions by 80% by 2050.

It is understood that about 80% of NYC's carbon emissions are related to its buildings. It is essential, therefore to substantially reduce building energy use to reach our 80 x 50 goal. As cited in One City: Built to Last, the building energy conservation strategies and protocols imbedded in Passive House represent an essential tool to reduce overall building energy use.

It is important to clearly understand that we must substantially reduce our overall energy requirements, particularly heating and cooling energy requirements, through high-performance building envelope design as developed through Passive House. Only once we have substantially reduced our building energy requirements can we then use renewable energy options to provide the much lower energy that the building then requires.

This was clearly understood by the Speaker and City Council members in the original drafting of 701-A, issued in January of this year, as it mandated that NYC capital projects meet Passive House standards.

The language of the version under consideration today includes the following definition:

Low energy building. The term “low energy building” means a building that has been designed and constructed such that its energy use intensity is lower than the energy use intensity for at least 98 percent of buildings designed and constructed for similar uses according to benchmarking data obtained under article 309 of title 28 of the administrative code within the year preceding the effective date of the local law that added this subdivision.

We understand and strongly support that it is the intent and expectation of the City Council that this definition will mandate and produce Passive House or near Passive House-level projects. It is important to confirm that that will, indeed, be the outcome. Ken will speak more to this shortly.

NYPH strongly supports that the definition of a low-energy building establishes a Passive House-level result. This definition does not need to be branded as Passive House Institute, in fact, it is stronger if it is unbranded. What is critical is that a building's energy performance be predictable and measurable, and that the quality of outcome can be assured through the process.

We feel that this is a challenging, but readily achievable standard for NYC capital projects. This Passive House-level, low energy building should be phased in over 5 years, allowing NYC to choose those projects to begin with where it is thought this low energy building standard can be met. One potential scenario: do 20% of NYC capital projects to this new Passive House-level low energy standard the first year, and scale up each succeeding year to 100% by the 5th year.

There are approximately 40,000 buildings built to Passive House-level standards, globally, since 1990. These include schools, and courts, and firehouses, and office buildings, the very building types that NYC will want to build. Stas will speak more to what is happening globally.

NYC's private sector has already stepped up. In addition to many smaller scale projects completed and underway in NYC, construction has begun on Roosevelt Island for what will be the tallest Passive House residential building in the world.

Let me finish by saying that Mayor DiBlasio, in One City: Built to Last, has made it clear that he wants NYC to be a global leader by its example. Most of us in this room, I imagine, want the same thing.

To lead, we must build Passive House-level, low energy buildings. We applaud the Speaker, the City Council, and the Mayor's Office for showing the way.

9/25/15

New York City Council Hearing
Proposed Int. No. 701-A

By the Speaker (Council Member Mark-Viverito) and Council Members Constantinides, Levin, Garodnick, Arroyo, Lander, Palma, Richards, and Rodriguez

A Local Law to amend the New York city charter, in relation to low energy building requirements for certain capital projects.

Ken Levenson, AIA, Certified Passive House Designer
New York Passive House, Board President
North American Passive House Network, Co-President

Thank you to the Chairman and committee members.

I want to reiterate my colleague's sentiments that we strongly support the intent to mandate Passive House building efficiency and performance. Earlier versions of the bill provided for explicit branded Passive House certification. And while we believe that Passive House certification offers the surest path to reach our city's goals we appreciate the move to the generic term "low energy building" to represent Passive House efficiency, and we support it.

But the definition of a Low Energy Building should not be set in relation to our existing building stock. Instead we recommend adopting the simple and clear metrics that define Passive House. This is because our existing building stock represents a profound mishandling of resources, in wasted energy and poor performance. Today even LEED certified Platinum and Gold buildings regularly consume much more energy than typical buildings. Consequently our existing buildings are an unreliable indicator of what actually is possible.

Passive House performance is possible and is happening. It results in a 90% reduction in heating and cooling energy demand and approximately a 75% reduction in overall energy use. It allows us to leapfrog halfway measures. Passive House does this by mandating very small space heating and cooling loads. These low allowances then permit greatly reduced mechanical systems. Reduced and right-sized mechanical systems in turn save money in the construction, making Passive House affordable.

By relying on very small heating and cooling systems, the building enclosure must provide excellent thermal protection and the internal energy loads must be held low - requiring efficient

equipment inside the building. This combination of efforts, this methodology, produces a much more predictable and reliable result.

On the other hand, if we do half measures, the building enclosures remain relatively mediocre, performance is unpredictable. Systems can't be optimized, cost saving opportunities are unrealized. The results are much more unreliable.

We suggest differentiating between goals for new and renovated buildings like Passive House does. The performance of new Passive House buildings should not be hindered by the more difficult reality of renovations.

Finally, don't dilute the definition of what a Low Energy Building can be. Instead phase-in implementation. Start in the first year with a handful of buildings and learn and build capacity, then increase the mandate each year going forward.

Passive House is one of the most powerful tools at New York City's disposal and we should use it. We look forward to working with you to make this a reality.

Thank you.

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What is Passive House?

Passive House is a building standard. It is a voluntary international building standard developed by the Passive House Institute (PHI), located in Darmstadt, Germany – referred to also as **The Passive House Standard**. The Passive House Standard is composed of several strict performance requirements for new building construction. For the renovation of existing buildings PHI developed a similar if slightly more lenient performance standard. The resulting performance represents a roughly 90% reduction in heating and cooling energy usage and up to a 75% reduction in primary energy usage from existing building stock – meant to aggressively meet the climate crisis carbon reduction imperative while making a comfortable, healthy and affordable built environment.

The Passive House Standard for new buildings addresses energy usage and building airtightness:

Space Heating Energy Demand: 15 kilowatt hours per square meter of Treated Floor Area^[1] per year or 10 Watts per square meter peak demand. (Or in Imperial units 4.75 kBtu/sf*yr and 3.2 BTU/hr*sf respectively.)

Space Cooling Energy Demand: matches the heat demand requirements but with a small additional allowance for dehumidification.

Primary Energy Demand: total energy to be used in the building operations (heating + cooling + lighting + equipment + hot water + plug loads, etc...) is limited to 120 kilowatt hours per square meter of Treated Floor Area per year. (Or in Imperial units 38.0 BTU/sf*yr.)

Airtight Enclosure: Allowable limit of 0.6 air changes per hour at 50 Pascals pressure (ACH50) that is verified with an onsite blower door test (pressurized and depressurized).^[2]
(For a building with a volume above 4,000 cubic meters (or 140,000 cubic feet) measurement relative to surface area is recommended, with maximum leakage of 0.6m³/hr*m² or 0.033CFM/ft² at 50 Pascals pressure.)

Passive House is a methodology to achieve the rigorous requirements of the standard. When designing a Passive House one first looks to minimize the heating and cooling loads as much as possible through passive measures like orientation, massing, insulation, heat recovery, passive use of solar energy, solar shading, elimination of thermal bridges, and incidental internal heat sources. Because the building is airtight, a continuous supply of low volume filtered fresh air is supplied to living/working spaces and stale air is exhausted from services spaces – providing balanced and controlled ventilation with high-efficiency heat exchange. The methodology requires that all necessary building information be entered into the Passive House Planning Package (PHPP) which calculates the building energy balance (heat losses and gains). The PHPP is the essential design tool in making a successful Passive House.

To help practitioners achieve the criteria, PHI has developed Passive House Certified Components for such critical items as windows and heat-recovery ventilation units and Certified Passive House Consultants training and Certified Passive House Tradespersons training, to help ensure that the design and construction of Passive Houses are done with the highest competence possible.

A Passive House is a building that is constructed with the Passive House methodology and meets the Passive House Standard criteria. A Passive House can be any type of building: an apartment building, a school, an office building, a factory, a supermarket. Passive Houses are exceptionally comfortable, healthy and affordable to occupy.

A Passive House may become a **Certified Passive House**. Certification is provided by PHI or another certifier accredited by PHI. A Certified Passive House must also meet additional Passive House comfort criteria and submit extensive documentation including the completed PHPP. Certification is recommended for the unsurpassed quality assurance it provides, bringing to the process expertise in cost optimization, detailing and execution. There are different certifications for residential and non-residential as well as building renovations.

However if the building was designed and built with the Passive House methodology, incorporates Passive House components but just missed the required criteria, such as the final airtightness test results, the building may be called a **Passive House Project**, or more generically a high-performance low-energy building.

The result of all this is a Passive House building with the following qualities:

Very Energy Efficient: Providing dramatic energy reduction, up to 90% for heating and cooling demand from average existing building stock – in an effort to offer a proportional response to the climate crises. (Note: despite widespread misleading descriptions to the contrary, most cold climate Passive House are still required to have a heating system, it is just a very small heating system, and therefore likely not a traditional heating system. Nor is a Passive House necessarily a zero-energy building – it uses power, if much less typical – but it can more economically and readily become “zero-energy” with a relatively modest addition of renewables.)

Healthy: Fresh, high-quality indoor air, free of mold and dangerous levels of typical indoor air contaminants.

Comfortable: A quiet interior environment with steady temperatures and no drafts.

Affordable: Added construction costs for high performance are substantially offset by a reduction in systems sizing. Because the reduced energy use translates into lower bills and protection from future energy shocks, occupancy is affordable.

Predictable: An integrated methodology and energy model provides predictability – an essential

element in optimizing system sizing and costing.

Resilient: Passive House buildings help provide resiliency in three ways. 1) By indefinitely maintaining habitable interior temperatures in freezing weather without power – allowing people to shelter-in-place. 2) By reducing power demand, which allows power distribution systems to be better managed. 3) By reducing power demand to make Net Zero Energy building readily achievable with rooftop photovoltaic solar panels and/or other renewables.

Consequently, **Passive House is uniquely raising our expectations of what sustainable high-performance building can be and should be.** With the three imperatives of carbon reduction in the fight to mitigate the worst effects of climate change, our desire for energy independence, and our need to have greater building resilience, the meaning and logic of Passive House is clear. And if you need more reasons, see the post “[Why Passive House?](#)“, which provides eleven complimentary reasons to do it, [here](#). Just go for it.

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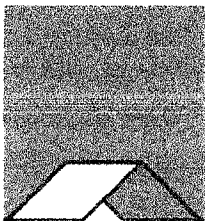
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[1] Treated Floor Area is a specifically defined term and area, that is smaller than gross area or even net interior area – similar but not identical to what one might think of as “carpetable area” where interior walls, stairs and unusable space is not included.

[2] The volume used for the airtightness calculation refers to the occupied volume – finish surface to finish surface of each space, where floors and walls are excluded.

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Why Passive House?

Building to the Passive House Standard[1] reduces our buildings' operational energy demand to an optimized extent through passive measures and components such as insulation, airtightness, heat recovery, solar heat gains, solar shading and incidental internal heat gains. Passive House reliably delivers up to approximately a 90% reduction in heating and cooling demand and up to a 75% reduction in overall primary energy demand when compared to our existing building stock.[2] A Passive House may be any building type such as home, school, office, store or factory. Passive House buildings affordably and predictably provide the most resilient, comfortable and healthy interior environments.

When considering a building standard there are eleven complimentary reasons to choose the Passive House Standard.

1. It fundamentally addresses the climate crisis imperative. To mitigate the worst effects of climate change we are required to decarbonize our economies while meeting the demands of global development. Passive House does this by providing the same low energy budget to both the rich and the poor. With Passive House we can slash energy demand and maintain services in the developed world, and also build modern services in a low-energy manner in the developing world. The large scale leader in this effort is the Brussels Capital Region of Belgium where all buildings, new and retrofit, public and private, residential, commercial and institutional, will be required to meet the Passive House Standard starting in 2015.[3]

2. It is a global building energy performance standard. While the energy standard is uniform for all, the paths to achieve it are widely varied and necessarily incorporate local climate and building tradition specific optimization. Whether the local building tradition is wood or masonry, or the climate is heating dominated or cooling dominated, hot and humid or a mixed climate, Passive Houses can and are being realized.[4]

3. Its development is a global collaboration. With roots in the study of low energy buildings from China to Canada [5], and formalized and defined by the scientific research of the Passive House Institute (PHI) [6] – it is the active exchange of information and experiences by scientists, engineers, designers, builders and occupants, across the earth's regions and climate zones, that is driving forward the successful evolution and implementation of Passive House worldwide.

4. It produces a predictable product. Passive House utilizes a clear methodology that focuses on optimizing passive building components with the globally validated energy model called the Passive House Planning Package

(PHPP). The PHPP energy model is the key tool used to integrate all building components and systems, and serves as the basis of verification for the Passive House Standard.[7]. The PHPP's high level of accuracy sets it apart from other design tools, allowing, for example, heating and cooling systems for Passive House projects to be confidently sized approximately 75% smaller than typical for a given building. To further insure success, the methodology may also include the use of scientifically validated and certified components[8], design and construction by certified architects, engineers and tradespersons[9], and the building may be certified by one of the currently 26 accredited certifying entities[10] around the world.

5. It is affordable in both construction and occupancy. The methodology results in only an added overall construction cost premium of approximately 5% to 10% because the construction costs for high performance elements are substantially offset by a reduction in heating and cooling systems sizing. Typically the first Passive House projects by architects, builders and consultants may have a higher cost premium due to the learning curve and lack of optimization, but with subsequent projects and better optimization, the cost premium can progressively shrink to 5% or less and even go negative. Because the reduced energy use translates into substantially lower energy bills the cost premium should have a simple payback of under 10 years. And because the cost of borrowing the additionally required money should be less than the monthly cost savings in energy bills, the return on investment really starts in the first month of occupancy. Lower energy bills and protection from future price shocks make Passive House occupancy affordable for the long term.[11]

6. It produces the most comfortable and healthy indoor environments. With airtightness, continuous insulation, high quality windows and other measures, Passive Houses often have the most comfortable, quiet and draft free environments. With continuous low-volume ventilation providing filtered fresh air to living and working spaces and exhausting stale air from service spaces, the indoor air is free of dangerous concentrations of typical contaminants. And unlike buildings that rely on manual ventilation, people in a Passive House can open and close windows whenever they wish.[12]

7. It's a catalyst for local manufacture of high-performance products. Industry has developed to serve the implementation of the Passive House Standard, first in central Europe and now globally. Typically small and medium-sized companies have developed specific products and services to cater to its growing needs. Around the world more companies are recognizing the potential of this sector and are either improving their existing products or developing new ones to cater to their local as well as regional and global markets.[13]

8. It enables storm resilience. In the coldest weather, without power, a Passive House can achieve a safe interior temperature equilibrium of approximately 55 degrees Fahrenheit indefinitely. In the hottest weather, if overnight passive cooling is available, it is also possible to maintain safe indoor temperatures for an extended period without power.[14] This characteristic was also described in the recent Building Resiliency Task Force (BRTF) Report as *Proposal #27 Maintain Habitable Temperatures Without Power*. [15]

9. It enables nearly zero energy buildings. Building specific renewable energy production can be complicated and expensive – with space requirements often making it prohibitive. With a building's energy demand minimized with Passive House, renewable requirements become far smaller, more affordable and achievable. The Passive House Institute with the European Union is aggressively advancing this agenda and demonstrating its feasibility with the PassReg program.[16]

10. It enables a more resilient power grid. By substantially reducing peak power demand and enabling local renewable power sources, utility system redundancies and a more robust power distribution system are possible. [17]

11. It locks in energy savings for future generations. Unlike renewable energy production or energy saving machinery that requires active maintenance and replacement, Passive House emphasizes things like insulation, airtightness and external shading that will save energy today, tomorrow and everyday into the future without significant maintenance or replacement costs. Consequently, any lost opportunity to optimize performance with an investment in passive measures will become a much bigger future liability in our efforts to decarbonize. [18]

Passive House is uniquely raising our expectations of what sustainable high-performance building can be and

should be. Choose Passive House.

Related Posts:

What is Passive House?

Imagine Passive House.

[1] For more information on the Passive House Standard, see What is Passive House?:

<http://nypassivehouse.org/what-is-passive-house/>

[2] See graph: <http://www.cepheus.de/eng/img/ekwdiag.gif>

[3] Find link to presentations on Brussels experience here: <http://www.naphnetwork.org/archives>

[4] See http://www.passipedia.org/passipedia_en/basics/passive_houses_in_different_climates

[5] History of Passive House from Passipedia:

http://www.passipedia.org/passipedia_en/basics/the_passive_house_-_historical_review

[6] The Passive House Institute (PHI) is an independent scientific research institute based in Darmstadt, Germany. The ongoing scientific research of PHI serves as the foundation of the Passive House Standard and its global implementation. See: http://www.passiv.de/en/01_passivehouseinstitute/01_passivehouseinstitute.htm

[7] See PHPP in Passipedia: http://passipedia.passiv.de/passipedia_en/planning/tools

[8] See PHI certified components: <http://www.passiv.de/komponentendatenbank/en-EN>

[9] See PHI certified training: http://www.passiv.de/en/03_certification/04_certified-designers/04_certified-designers.htm and http://www.passiv.de/en/03_certification/05_certified-tradesperson/05_certified-tradesperson.htm

[10] See PHI accredited building certifiers:

http://www.passiv.de/en/03_certification/02_certification_buildings/03_certifiers/01_accredited/01_accredited.php

[11] See "Affordability": http://www.passipedia.org/passipedia_en/basics/affordability

[12] See "Thermal Comfort": http://www.passipedia.org/passipedia_en/basics/building_physics_-_basics/thermal_comfort

[13] Now North American companies are coming on board to compete with the global market, creating products that can be globally exported. See <http://www.casagrandewoodworks.com/windows.html>

[14] If overnight temperatures remain hot, then comfortable indoor temperatures can only be extended for a matter of days as there is no countervailing cooling mechanism available.

[15] The BRTF Report was produced by the Urban Green Council and presented to Mayor Bloomberg and City Council Leader Christine Quinn in 2013 following widespread power outages and resident dislocations resulting from Superstorm Sandy. See report here: <http://www.urbangreencouncil.org/BRTF/Report>

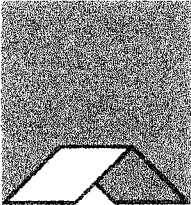
[16] See PassReg: http://www.passreg.eu/index.php?page_id=65

[17] See NY Times: *Bypassing the Power Grid*, by Beth Gardiner, Oct 8, 2013

<http://www.nytimes.com/2013/10/09/business/energy-environment/bypassing-the-power-grid.html>

[18] Per McKinsey 2010 report, *Energy Efficiency: A Compelling Global Resource*, "Big gains await developing countries if they raise their energy productivity....they could slow the growth of their energy demand by more than half over the next 12 years....which would leave demand some 25 percent lower in 2020 than it would otherwise have been. That is a reduction larger than total energy consumption in China today." Download report PDF here: <https://www.dropbox.com/sh/ympnlh4hcdmarl/eY0X0buqsK>

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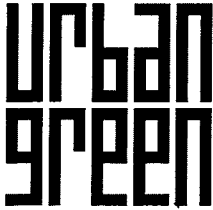
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**Testimony of Laurie Kerr, FAIA
Director of Policy, Urban Green Council
Before the New York City Council Committee on Housing and Buildings**

September 25, 2015

Good morning Chairperson Williams and members of the Committee. My name is Laurie Kerr and I am the Director of Policy for the Urban Green Council. Our mission is to transform New York City's building industry to achieve a sustainable future. On behalf of Urban Green, I will testify in favor of Intro 701-A and 721-A, and I would like to respectfully offer some refinements.

Urban Green applauds the intent of Intro. 701-A, which would require the City to design and build only super-efficient buildings from now on. This is an essential step in achieving the City's goal of reducing its carbon emissions by 80% reductions by 2050, and it is another step in the City's exemplary history of leading by example on green building and energy efficiency – an effort which began over 15 years ago when the Department of Design and Construction issued its landmark *High Performance Building Guidelines*.

To achieve 80 x 50, New York's buildings will need to become considerably more efficient. Our analysis indicates that new buildings will need to use approximately 65% less energy than similar buildings currently do, and existing buildings will need to cut their energy use almost in half. To achieve this large scale transformation, we will need much more experience designing and building super-efficient new buildings, and through this bill, City government will take the crucial first step. Brussels has successfully moved its industry forward by experimenting with a range of low energy strategies before settling on a standard, and we should emulate their approach. With that in mind we offer four ideas for improvement.

1. We would anchor the definition of low energy building to energy use – starting by cutting energy use in half, and stepping that up to a 65% reduction over a decade. These are clear metrics that derive from the City's 80x50 goal. Because the City's portfolio is very complex, we would offer some alternative paths to ensure that the requirements are reasonable without sacrificing stringency. We would define a low energy building as a building that achieves at least one of the three following standards:
 - It will use half as much energy as the existing average for the type.
 - It will use 60% less energy than a similar building designed to meet ASHRAE 90.1 2010
 - It is certified as Passive House.

In addition, to ensure that the buildings are performing as predicted, actual metered performance should be required for all three paths, with remedies

required, as per the current Intro. This will help the City gain necessary experience with outcome based codes. In addition, the stringency of the first two paths should step up over a decade to achieve the 65% reduction.

An Urban Green analysis of benchmarking data indicates that the two metrics -- the 98th percentile metric proposed in the current Intro and the 50% energy reduction that we are proposing -- would ensure pretty similar targets. But we think that the 50% reduction is more statistically robust than the 98th percentile, which might represent a mistake or an outlier. Additionally, a 50% reduction makes a clearer connection to the 80 x 50 goals.

2. While Passive House (PH) has been successfully used for residential, it has not been systematically refined for the complex range of building types that the City builds, like office buildings and fire stations. No City buildings have been built to date to that standard. Before requiring it across the board, we need to learn whether the City's building types could meet the standard and what issues might arise in terms of cost, schedule, availability of materials, procurement, labor, or design. Therefore, we recommend a pilot program of, say, 4 or 5 PH projects per year, each to be of a different building type in order to gain experience in designing and building to a PH standard.
3. We would expand the reporting requirements regarding the low energy program in (5), since the main benefit of having the City lead by example is to help the NYC building community learn from the experience. Therefore, the reporting should include data about costs and performance, analysis of the issues encountered, and policy recommendations for City government and the private sector.
4. We do not think that there need to be additional requirements for onsite energy generating buildings. Onsite generation should be one of the strategies used to achieve the low energy targets; preferentially requiring this strategy (or any other strategy) would increase costs without clear benefits.

We also support the update to the LEED law, Intr. 721-A, including the update to LEED v.4, removing the exemptions for various building types, and requiring all buildings to be certified. We think, however that the law could be streamlined to make it easier and less costly to comply without losing any impact.

- If low energy buildings are required as per 701-A – meaning that buildings use 50% less energy – there is no need to require (b) (2) (i), which requires 20% improvements and the analysis of 25% improvements.
- Reconciling such complexities might argue for combining the two bills.
- The reporting requirements should be tied more directly to LEED and any other information the city needs in order to decrease the time spent on unnecessary documentation.



**Testimony Prepared by
Elizabeth Strojan**

**for the Committee on Housing & Buildings
Hearing on Intros 633, 701, 721**

Friday, September 25, 2015

**on behalf of
Enterprise Community Partners, Inc.**

On behalf of Enterprise Community Partners, Inc. I would like to thank Chair Williams and the members of the City Council's Committee on Housing & Buildings for the opportunity to testify at this hearing on green building standards for capital projects.

I would like to commend the Council for its commitment to making New York City a greener and healthier place for all residents. Enterprise would like to work with you to make sure affordable housing is considered in the intros here today and all green bills going forward.

Enterprise is an affordable housing organization, and we've helped create or preserve more than 50,000 safe, quality affordable homes in New York. We believe that green is about more than energy efficiency, it's about social justice. That's why, more than ten years ago, we created the Enterprise Green Communities Initiative to bring the health, environmental, and economic benefits of green building to affordable housing, extending these benefits to low-income families.

We work closely with the Department of Housing Preservation and Development (HPD) to implement their Green Policy for affordable housing, which incorporates the Enterprise Green Communities Criteria, the nationally recognized standard for green and healthy affordable housing. The Green Communities Criteria is the product of many years of collaboration with affordable housing owners, environmental groups, and the public sector, and were created specifically to balance health outcomes for residents, energy efficiency for owners, and environmental benefits for the common good with the limited resources available for affordable housing.

All new construction and substantial rehabilitation projects receiving funding from HPD must comply with a version of the Criteria tailored to New York City, called "the HPD Overlay." The HPD overlay was designed specifically with the NYC affordable housing market in mind, and with the input of affordable housing owners. Ongoing technical assistance is an integral component of the Criteria – it is not a just a certification process.

New construction projects built to the Overlay of our 2015 Criteria will certainly be built to the equivalent performance of LEED v4 Silver and many will be the equivalent of Gold. We want to

make you aware of the cost differences between LEED and the Enterprise Green Communities Criteria. For a project to meet LEED certification, the cost of the certification process alone would be roughly \$15,000 more than the Enterprise Green Communities Criteria. That's \$15,000 in additional public subsidy needed per project to achieve the same green goals.

The Enterprise Green Communities Criteria is also more appropriate for preservation. Existing residential buildings will find a strikingly difficult, if not financially unfeasible, task if faced with a LEED v4 certification requirement. The LEED v4 Homes / MidRise pathway does not provide specific guidance for rehabs of existing buildings; their requirements are for new buildings. One of the key components of the Green Communities Criteria is our specific consideration for substantial and moderate rehabs—tremendously important for any city-wide program and particularly for affordable housing.

As an affordable housing organization, we are deeply committed to achieving the ambitious goals of the Mayor's Housing Plan, and this will require using our subsidy dollars wisely. We believe that continuing to use the Enterprise Green Criteria instead of requiring LEED certification for affordable housing will save dollars that can be invested in other goals, like more units or deeper affordability levels. We know the City Council shares these goals as well.

Enterprise commends the steps taken by New York City to ensure that the benefits of green are extended to low-income communities. We look forward to continued work with the Administration, the Council, and our partners in the affordable housing and sustainability sectors to solve this challenge.

Thank you, again, for the opportunity to testify today.

**THE COUNCIL
THE CITY OF NEW YORK**

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Date: 9/25/15

(PLEASE PRINT)

Name: Paiman Lodi

Address: 570 Lexington Ave

I represent: REBNY

Address: _____

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. 633, 701, 701 Res. No. _____

in favor in opposition

Date: 9/25/15

(PLEASE PRINT)

Name: Nilda Mesa

Address: _____

I represent: Mayor's Office of Sustainability

Address: _____

Please complete this card and return to the Sergeant-at-Arms

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card



I intend to appear and speak on Int. No. _____ Res. No. _____

in favor in opposition

Date: _____

Name: ELIZABETH STROGAN (PLEASE PRINT)

Address: One Whitehall St

I represent: ENTERPRISE COMMUNITY PARTNERS

Address: 11

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card



I intend to appear and speak on Int. No. _____ Res. No. _____

in favor in opposition

Date: 9/25/15

Name: LAURIE KERR (PLEASE PRINT)

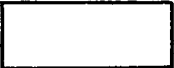
Address: 720 Greenwich St. 9F NYC

I represent: Urban Green Council

Address: 80 Broad St, NYC

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card



I intend to appear and speak on Int. No. _____ Res. No. _____

in favor in opposition

Date: 9/25/15

Name: BUCK MOORHEAD (PLEASE PRINT)

Address: 245 WEST 29TH NY NY

I represent: NEW YORK PASSIVE HOUSE

Address: _____

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. 633 Res. No. _____

in favor in opposition

Date: _____

(PLEASE PRINT)

Name: FRANK RICCI

Address: _____

I represent: RENT STABILIZATION ASSOC.

Address: _____

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. 701 Res. No. _____

in favor in opposition

Date: 9-25-15

(PLEASE PRINT)

Name: KATRIN KLINGENBERG

Address: 401 W MICHIGAN A500 CHICAGO IL

I represent: PASSIVE HOUSE INSTITUTE US

Address: _____

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. 701 Res. No. _____

in favor in opposition

Date: 25 SEPT 2015

(PLEASE PRINT)

Name: CHRIS BENEDICT

Address: 317 E 94 ST

I represent: MYSELF

Address: _____

Please complete this card and return to the Sergeant-at-Arms

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. _____ Res. No. _____
 in favor in opposition

Date: _____

(PLEASE PRINT)

Name: David White

Address: 486 9th St Brooklyn

I represent: _____

Address: _____

Please complete this card and return to the Sergeant-at-Arms

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. _____ Res. No. 701-A
 in favor in opposition

Date: 9/25/15

(PLEASE PRINT)

Name: KEN LEVENSON

Address: 623 11th St Brooklyn NY

I represent: New York Passive House

Address: 12 W 17th Street

Please complete this card and return to the Sergeant-at-Arms

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. 701-A Res. No. _____

in favor in opposition

Date: 9/25/15

Name: Asst Parikh (PLEASE PRINT)

Address: 167 Perry Street

I represent: Self (NYC/SEMA Partisan / NE Development)

Address: _____

Please complete this card and return to the Sergeant-at-Arms

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. 701-A Res. No. _____

in favor in opposition

Date: _____

Name: STAS ZAKRZEWSKI (ZAK-CHEF-SKI) (PLEASE PRINT)

Address: 304 SPRING STREET, SW

I represent: NYPH

Address: 12 W 27th

Please complete this card and return to the Sergeant-at-Arms