COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 1

CITY COUNCIL

CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

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March 14, 2024 Start: 1:06 p.m. Recess: 4:51 p.m.

HELD AT: COMMITTEE ROOM - CITY HALL

B E F O R E: Shaun Abreu, Chairperson

COUNCIL MEMBERS:

Chris Banks
David M. Carr
James F. Gennaro

Julie Menin Sandy Nurse Vickie Paladino

Rafael Salamanca, Jr.

Sandra Ung Inna Vernikov Kalman Yeger Susan Zhuang

OTHER COUNCIL MEMBERS ATTENDING:

Christopher Marte Gale A. Brewer Carlina Rivera

## APPEARANCES

Jessica Tisch, Commissioner at New York City Department of Sanitation

Javier Lojan, First Deputy Commissioner at New York City Department of Sanitation

Joseph Antonelli, Deputy Commissioner at New York City Department of Sanitation

Ryan Merola, Deputy Commissioner at New York City Department of Sanitation

Nando Rodriguez, Senior Manager of the Environmental Program at the Brotherhood of Sister Sol

Corey Wilkins, GrowNYC Workers Collective

Lena Frey, Grown NYC Workers (RWDSU Member)

Phyllis Yip, GrowNYC Workers Collective (RWDSU)

Arif Sunmonu, Government Affairs Lead at GrowNYC

Nathalie Huang, GrowNYC Worker's Collective (RWDSU)

Sitra Bowman, GrowNYC Workers Collective (RWDSU) (Zero Waste Schools/Compost)

Christine Datz Romero, LES Ecology Center

Eric Goldstein, Natural Resources Defense Council

## A P P E A R A N C E S (CONTINUED)

Justin Green, Executive Director at Big Reuse

Anneliese Zausner-Mannes, Big Reuse

Justin Wood, Director of Policy at New York Lawyers for the Public Interest

Eric Arnum, Forest Hills Green Team

Kate Wimsatt, GrowNYC Zero Waste Schools

Erik Menjivar, GrowNYC Workers Collective

Lacey Tauber, Brooklyn Borough President

Matthew Civello, SWABs

Marisa de Dominicis on behalf of Lina Lajqi, New York Harbor School student

Audrey Jenkins on behalf of Mia Velez, New York Harbor School student

Anita Chan, self

Samantha MacBride, PhD, self

Robin Nagle, self

Andrea Lieske, self

Gil Lopez, self

Joyce Bialik

## A P P E A R A N C E S (CONTINUED)

Jane Selden

Rachana Shah

Anna Sacks

Lonnie J. Portis, WE ACT for Environmental Justice

SERGEANT-AT-ARMS: Sound check for the

Committee on Sanitation and Solid Waste Management.

4 Today's date is March 14, 2024, being recorded by

5 Danny Huang in the Committee Room.

SERGEANT-AT-ARMS: Good afternoon and welcome to the New York City Council hearing on Sanitation and Waste Management.

At this time, we ask that you silence all electronic devices.

At no time is anyone to approach the dais, no time.

If you have any questions during the hearing, please see the Sergeant-at-Arms.

Chair, we are ready to begin.

CHAIRPERSON ABREU: [GAVEL] Good afternoon and welcome to the Fiscal 2025 Preliminary Budget hearing for the Committee on Sanitation and Solid Waste Management. My name is Shaun Abreu, and I am the Chair of the Sanitation Committee.

This afternoon, we will discuss the Department's 1.9 billion Fiscal 2025 budget as presented in the Preliminary Financial Plan and the Preliminary Capital Commitment Plan for DSNY for Fiscal 2024 to 2028, which totals 1.8 billion.

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I would like to begin by thanking the members of the Sanitation Department for their hard work over the past year. The frontline responses of Sanitation workers have been on full display throughout the year. The Sanitation Department's members are known as New York's strongest for a reason. There's no doubt about that. There's also no doubt that budget cuts to the Department of Sanitation have done real harm to the Department's ability to fulfill its mission. If you walk around Upper Manhattan, you're going to see a lot of trash, litter on blocks where there are no litter baskets, mountains of trash bags, which is why the city's pursuing containerization of which I'm a strong supporter, trash dumped in front of homes and businesses, a lot more needs there in terms of enforcement. It's not just the trash is where it shouldn't be. We have too much trash and, in particular, we have trash bags filled with organic waste that should be in a composter. This is a big part of our rat problem, and it's an even bigger problem after we ship our trash off to landfills to rot and emit harmful greenhouse gases. For another two months, we have a workforce equipped to support

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT New Yorkers to learn about composting, to collect and process compostable waste, and to distribute that compost to our street trees and parks. I'm talking, of course, about our Community composting program, which many of us have come to depend on. The organizations participating in this program offer good green jobs, and those workers have been our go to source of information about how to compost and manage our trash appropriately, and our thanks to them for years of this work is to hand them a pink slip. It's not right. The Sanitation Department's Fiscal 2025 budget totals 1.9 billion with 9,459 full-time positions. The Fiscal 2025 budget as presented in the Preliminary Financial Plan is 19.6 million less than the Fiscal 2024 budget at adoption. Budget actions in the Preliminary Plan increased DSNY's budget by 127.5 million in Fiscal 2024 and 80.7 million in Fiscal 2025 when compared to the November Plan. The Department had two new needs for Fiscal 2024 totaling 78 million for higher than projected PS and OTPS spending across multiple program areas. The Sanitation Department's Fiscal 2024 to 2028 Capital Commitment Plan totals 1.8 billion and supports 198 distinct capital projects.

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2 The Committee has held oversight hearings 3 on various topics over the past year about the City's rat mitigation and public health and the ongoing 4 challenges with street cleanliness in New York City, bolstering the City's ability to be prepared and 6 clean our streets. The Committee would like to revisit these items and others, including community 8 composting, the November Plan PEGs that were not restored, particularly elimination of Community 10 11 composting, containerization and how the costs will 12 be determined for this program, the January PEGs, and the restorations from January as well we will 13 14 revisit, and the Preliminary Mayor's Management 15 Report indicators. I would also like to discuss decreasing headcount and the increasing reliance on 16

It is the Council's responsibility to ensure that the City's budget is fair, transparent. and accountable to New Yorkers. Hence, as the Chair of this Committee, I will continue to push for accountability and accuracy and ensure that the budget reflects the needs and interests of the City. It is essential that the budget that we adopt this year is transparent, accountable, and reflective of

overtime to alleviate these decreases.

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 9 the priorities and interests of the Council and the people we represent. This hearing is a vital part of this process, and I expect that DSNY will be responsive to those questions and concerns of Council Members. I look forward to an active engagement with the Administration over the next few months to ensure that Fiscal 2025 Adopted Budget meets the goals the Council has set out.

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I would like to thank our Committee Staff for their hard work, Financial Analyst Tanveer Singh, Unit Head Aliya Ali, Committee Counsel Morganne
Barrett and Ricky Chawla, messed that up, and my
Deputy Chief-of-Staff, Jalissa Quigley. I'd also like to welcome and thank Commissioner Tisch, our
Sanitation workers and the Department's civilian staff for the work that they do. I am looking forward to hearing from you, Commissioner, and the Committee Counsel will now swear you in.

COMMITTEE COUNSEL BARRETT: Good

afternoon. Thank you. I'm Morganne Barrett, counsel

to the Committee on Sanitation and Solid Waste

Management. Our first witnesses will be from the

Department of Sanitation, Commissioner Jessica Tisch,

First Deputy Commissioner Javier Lohan, Deputy

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Commissioner Joseph Antonelli, and Deputy

Commissioner Ryan Merola. Please raise your right

hands.

Do you affirm to tell the truth, the whole truth, and nothing but the truth before this Committee, and to respond honestly to Council Member questions?

COMMISSIONER TISCH: I do.

FIRST DEPUTY COMMISSIONER LOHAN: I do.

DEPUTY COMMISSIONER ANTONELLI: I do.

DEPUTY COMMISSIONER MEROLA: I do.

COMMITTEE COUNSEL BARRETT: Thank you. You may begin when ready.

Abreu and Members of the City Council Committee on Sanitation and Solid Waste Management. I am Jessica Tisch, Commissioner of the New York City Department of Sanitation. I am joined today by First Deputy Commissioner Javier Lojan; Deputy Commissioner for Management and Budget Joseph Antonelli; and Deputy Commissioner for External Affairs Ryan Merola. It is my honor to be here today to bring you the latest news from the front lines of the Trash Revolution.

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Just under one year ago, we set out to do
what other cities around the world have done over the
last several decades, to get the trash bags off the
curb and into secure rodent-resistant containers once
and for all. In April 2023, we changed the set-out
times for trash, drastically limiting the number of
hours the bags can sit on the streets, and heavily
incentivizing the use of containers. At the same
time, we made significant changes to our operations,
to get more of the trash earlier, and now, thanks to
New York's Strongest, much of the trash is collected
within four hours or less of being set out. In
August, we began a phased approach to the
containerization of all commercial trash and, just
two weeks ago, bin requirements came to cover all
200,000 businesses in the city, and our residential
containerization plans are well underway. Last week,
we released an RFP to procure European-style
stationary on-street containers for use by larger
residential buildings to be serviced by an all-new
automated side-loading truck. This new truck,
compliant with U.S. regulatory system and suitable
for use in New York's dense urban streetscape and
developed four years faster than industry experts

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 12 thought possible, is quicker and cleaner than manual collection of loose bags and far safer for our Sanitation workers. A full half of Sanitation worker line-of-duty injuries are sprains and strains related to the manual collection of trash bags. The Strongest deserve a solution that protects their bodies just as much as every New Yorker deserves a solution that cleans their streets. Uniformed Sanitation Workers Association Local 831 has been a partner every step of the way in the development and implementation of this new strategy and equipment, and I want to thank Harry Nespoli and union leadership for their thoughtfulness and support. We are building approximately a dozen of these trucks now for use in the first fully containerized district in spring/summer of 2025 right in your backyard, Mr. Chair. To containerize all of Manhattan Community Board 9, we will use the following framework, developed through a detailed volumetric analysis: Buildings with 31 or more residential units will be the first in the United States to use European-style stationary on-street containers serviced by the automated side-loading truck. Unlike in many global cities and because of our unique density, the

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 13 stationary on-street containers will not be shared between buildings, but rather assigned to a specific building for use only by residents of that building; buildings with one to nine residential units will be required to put their trash in individual wheelie bins starting this fall, serviced by the traditional rear-loading Sanitation truck, some of which will be equipped with mechanical tippers and buildings with 10-30 residential units will be given a choice between the two containerization models. The requirement for lower-density buildings with one to nine residential units will not be confined to this first district. That requirement will cover all buildings of that size citywide this fall, approximately 95 percent of New York City residential buildings. If a building already has bins, they may continue to use them for approximately two more years. However, official NYC bins will be available for purchase and will be the cheapest bin of this quality available. In 2026, we will require everyone to transition over to the official bin, but anyone will be able to purchase it well before the outset of the mandate if they prefer to containerize their trash only once. I can today announce that we have

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 14 selected a vendor to produce and sell these bins and are in the process of finalizing the contract. This work is already getting results. In the portion of 2023 after the Trash Revolution began in earnest in April, calls to 3-1-1 regarding rat sightings saw their largest year-over-year decrease since 2010 and, in the 10 blocks where residential containerization is being piloted, that same metric declined by an incredible 68 percent between when the pilot began and the end of the year compared to the same period in 2022. Bins work, and I am truly convinced that once we containerize the trash, people will look back at the old way of doing things, at keeping 44 million pounds of trash on our curbs each day, and think how did we live that way. We are also getting all of the food and yard waste, the kind that attracts rats, out of the trash entirely, implementing universal curbside composting service that works for all New Yorkers just as Mayor Adams committed to do. Simply place your materials out on recycling day, your Sanitation workers will collect it from your home, and we'll ensure it's put to good use. In Fiscal Year 2023, DSNY diverted a record 211 million pounds of compostable material from landfill, an incredible

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 15 increase from just over 150 million pounds the year before, and that's with only one part of our ongoing citywide roll-out. These kinds of programs not only improve the customer experience, they are more efficient than smaller programs because of economies of scale. We are now collecting more compostable material with fewer truck routes than in old programs. The ease-of-use principle holds true for our network of nearly 400 Smart Composting Bins across the five boroughs where residents drop off their compostable material 24/7 with an easy-to-use smartphone app. These bins are serviced six days per week and have proven to be very popular. By next week, we will also be collecting compostable material from every DOE school, giving the next generation of composters familiarity with the ease and importance of this program. Material collected through each of these initiatives, curbside residential collection, smart bins, and schools, is put to beneficial use, either through composting or through anaerobic digestion. The Department produces tens of millions of pounds of finished compost every year at the Staten Island Compost Facility where, in January, Mayor Adams cut the ribbon on a major expansion that

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 16 brought permitted capacity to 165 million pounds of compostable material a year and added new technology on site, creating finished compost in weeks rather than months. While the City has sufficient permitted and contracted capacity to process compostable material from a citywide program, we are currently engaged in a procurement to distribute that capacity more evenly across the region. Beneficial use and waste equity are both key to our planning.

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DSNY would also like to raise the issue of commercial organics separation. Local Law 146 of 2013 requires certain commercial establishments to separate their compostable material, but this law is now substantially out of date. The Commercial Waste Zone system will improve commercial diversion, but we also urge the Council to consider an update to this law that would allow DSNY to require source separation at all commercial establishments in line with our residential diversion. Reform of commercial organics and the wraparound citywide residential services will clean our streets and our air.

But cleanliness is a shared responsibility, and a Department of 10,000 people cannot keep the city clean without 8.8 million New

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 17 Yorkers doing their part. While DSNY will never enforce for its own sake, we are not afraid to do what needs to be done to get the streets clean. Our enforcement of general cleanliness violations, improper set-out, dirty area, failure to clean 18 inches into the street, the kinds of things you all see each day, and that your constituents are concerned about, have increased significantly. At the same time, as part of the Adams Administration's Small Business Forward initiative, DSNY has proposed to lower or eliminate some fines, particularly administrative requirements for businesses to post signage and is leading with warnings whenever possible. That said, there are several bills before this Council that will empower DSNY to provide more meaningful enforcement of these most basic rules around cleanliness. Intro. 97 sponsored by Council Member Ung, Intro. 11 sponsored by Council Member Bottcher, and Intro. 57 sponsored by Council Member Ossé will allow this Department to hold the worst offenders against cleanliness accountable on behalf of your constituents, and we strongly support their passage.

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2 We continue to pioneer new strategies to 3 address New Yorkers' concerns faster and more 4 efficiently, our cameras to capture illegal dumpers and our interagency task force with the NYPD to 5 remove abandoned vehicles, to give just two examples. 6 Since last year's budget hearing, DSNY has also 8 become the home of the New York City Office of Street Vendor Enforcement. We do not enforce on Parks property or certain areas like the Brooklyn Bridge, 10 11 but DSNY has posted or written thousands of warnings 12 focused on cleanliness, failure to remove trash, 13 grease poured down drains, and has seen substantial compliance by street vendors, enforcing only when 14 15 compliance is not forthcoming. We are also bringing safety, sustainability, and cleanliness to the 16 17 commercial sector through implementation of the 18 Commercial Waste Zone program described in Local Law 199 of 2019, announcing the contract awards in 19 20 January. This law was designed to reform the 21 commercial waste hauling system by establishing new safety standards for workers in the commercial 2.2 2.3 carting industry, improving service for businesses, increasing diversion rates, and reducing vehicle 24 miles traveled as well as harmful emissions from 25

waste-hauling vehicles. The first of New York City's 20 non-exclusive Commercial Waste Zones will come online in the second half of this year in Corona, Elmhurst, and Jackson Heights. This program adds legal safeguards to the commercial carting industry that will protect workers, business owners, and our environment. Making good on a promise from when this program was created, businesses will pay a citywide average of 32 percent less for recycling and 18 percent less for the collection of compostable material than they do for the collection of trash. Businesses will have a meaningful financial incentive to separate their waste properly.

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Of course, even as we talk about the Trash Revolution and the strategic initiatives that are guiding the future of this Department, we have also continued to work to modernize the core DSNY functions New Yorkers have come to expect, including a swift, equitable response to snow. Thanks to historic investments in the Department, the days of primary, secondary, and tertiary streets are long gone. Every street is on a route, and every route can be dispatched at once. Our strong response to this winter's storms involved the first deployments of our

new BladeRunner 2.0 tech platform, which allows the Department to track every plow and every salt spreader, pivoting resources in real time and delivering for every part of the City, but no technology, no matter how innovative, will ever be a replacement for the real heroes of New York City winters, the Sanitation workers. Thousands of Sanitation workers worked 12-hour shifts for weeks to get the job done. Incredibly, it almost seems like they catch the snow before it falls.

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DSNY is coming amid an extremely challenging Fiscal climate. While Mayor Adams was able to announce that thanks to sound management, there will not be a need for an April round of PEGs, DSNY did find savings in order to meet this crisis. We were gratified and relieved that litter basket funding has been restored, and we continue to replace the old mesh baskets, which give the rats direct access to the trash, with the new litter basket of the future, which is larger, easier to service, and harder to misuse. This is an example of how our strategic initiatives are able to continue through this difficult time. Another is the ongoing roll-out of

the largest, easiest curbside composting program ever, despite the necessary elimination of City funding for Community composting, although I was glad to hear that private philanthropy has stepped in to keep this program running. Our core commitments to cleanliness, timely collection, and snow removal are unwavering.

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The Preliminary Budget includes 1.998 billion in expense funds in Fiscal Year 2024 and 1.88 billion in Fiscal Year 2025, reflecting increases of 96.7 million and 20.7 million respectively from the budget adopted last June. The Fiscal Year 2025 budget includes 1.13 billion for personal services to support a total budgeted headcount of 9,459 full-time positions, including 7,832 uniformed positions and 1,627 civilian positions, and 756.5 million for other-than-personal services, or OTPS. DSNY's Fiscal Year 2025 Preliminary Budget includes 3.36 billion in capital funding in the 10-year plan, 1.18 billion of which is for garages and facilities, 2.1 billion for equipment, 64.9 million for IT, and 49.2 million for solid waste management infrastructure. The Capital Budget includes funding for several major facilities projects, including 487 million in funding for the

construction of a new garage for Bronx Districts 9, 10, and 11, with demolition; 283 million in additional funding for the construction of a new garage for Queens District 1, which is slated to begin next year; upgrades to the facility that serves as the home for the Bronx District 12 Garage, which has an overall budget of 55.5 million and will begin construction next year; and the 20 million finishing touches of the 213-million-dollar buildout for the brand-new home for Staten Island District 3, which is slated to be completed next Spring.

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Despite deep fiscal challenges, 10,000 members of service of the New York City Department of Sanitation are working hard every day to provide New Yorkers with a higher level of service than ever before, to tackle problems the solutions to which have eluded the City for decades, and to run with the opportunities Mayor Adams has given us. It is an honor to lead the Strongest in these efforts. Thank you for the opportunity to testify today about the work underway on our streets, and my staff and I look forward to answering your questions. That was the abbreviated version of my testimony. You have longer testimony submitted.

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 23

CHAIRPERSON ABREU: Thank you so much,

3 | Commissioner, for your testimony.

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I would like to recognize some of my colleagues who are here. Council Members Marte, Zhuang, Carr, Yeger, Vernikov, and Restler, and Julie Menin on Zoom as well as Council Member Gennaro.

I'm going to go right into it,

Commissioner. Do you support bringing back Community

composting?

COMMISSIONER TISCH: The Community

composting program has been an incredibly successful

program in New York City, and the Department has been

very clear that we are where we are today, i.e., we

are rolling out for the first time ever universal

curbside collection service to all 3.5 million

residences in New York City because of the work of

the community composters over decades. That cut was

an incredibly painful cut for me to make. It was a 3
million-dollar cut out of a total cut for the

Department of 60 million, and so that's my answer to

the question. It was extremely painful. Of course, I

would love to see the community composters out there,

everyone loves to see them, but it was a necessary

cut at the time it was made given the fiscal

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 24 circumstances that the Mayor and the Budget Director described, and my hope is that we will see better fiscal times and we will be able to support community composting.

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CHAIRPERSON ABREU: Thank you. It's certainly my hope. Actually, I think I'm past hope. I think I want certainty at this point. It seems like there was 3 billion dollars that was not recognized by the Administration and that we are in a different fiscal climate, and it is my hope that OMB really gives our community composters a certainty that they will have these resources between now and really into the permanent future because we at the Council see it as this is a natural integral role for community composting as part of the DSNY operations. Just for the sake of if we were to get to the position where there would be an agreement on community composting, one question that I have is if we were to bring it back, and this is speculative because we have to make sure that we get that, there's going to be a gap where a lot of GrowNYC workers, for instance, if it is done, how fast will there be a new RFP issued for the new community composters and when would those decisions be made?

2	COMMISSIONER TISCH: If funding is
3	restored as part of the adopted budget or whatever
4	budget, we strategically did not end the contracts
5	with the community composters, meaning when we took
6	this cut, we could have said, oh, the funding is
7	gone, contract terminated, over, and then we would
8	have had to go through this long, very painful RFP
9	process if the funding was ever restored and we would
10	have had to take back a lot of the equipment that
11	contract funded. Because we did not terminate the
12	contracts, we did not have to take back the
13	equipment, the community composters still have access
14	to and I believe use that equipment day to day, and
15	it makes bringing community composting back online

CHAIRPERSON ABREU: So you can extend it?

COMMISSIONER TISCH: No, the contracts are still in place. There are multiple contracts. There is one contract that expires on June 30th. That does not have any more renewals in it so I...

CHAIRPERSON ABREU: Which is that one?

COMMISSIONER TISCH: Can't renew it. It's the GrowNYC contract.

CHAIRPERSON ABREU: Right.

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much easier.

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COMMISSIONER TISCH: And so if funding was restored, we'd have to think about how to do another RFP for that one in particular and chart a course for how to proceed.

CHAIRPERSON ABREU: So that's the one,
GrownYC is the one I'm concerned about because their
contract is expiring at the end of June.

COMMISSIONER TISCH: June 30th, yes.

CHAIRPERSON ABREU: June 30th, and that gap, assuming the funding is restored, which we're going to fight to make sure that happens, that gap is something that that really concerns me, but do you have an estimate on when the RFP would be issued thereafter and how fast those are, and I know that RFPs are competitively bid but to what extent do you know you have a decision, when would decision be made on who would get selected?

is I have worked in city government for 17 years now,
I think, and a lot of my career has been spent with
the administrative processes of government, which
includes contracting, and what would happen is if
funding is restored, we would put our efforts to
getting an RFP out as soon as possible so that there

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 27 wouldn't be a long gap, but contracting does take time in New York City, not because we want it to, but because we follow the PPB rules so I can't give you right now a specific day and time, but I can tell you if funding is restored for this program, I will put my energy and my efforts and my brain to having it done as expeditiously as possible.

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CHAIRPERSON ABREU: Thank you and, if funding is restored, if you can get us that timeline as soon as you can, we would be very grateful for that information because our GrowNYC workers, they need that clarity. This is their day to day, right? We need to save our green jobs, and I know that the Mayor cares a lot about green jobs. I see this as a natural extension of that.

First of all, I'd also like to recognize other Colleagues that are here. I have Gale Brewer here and Rivera also was here just momentarily.

The November Plan included PEGS, which eliminate educational programs and technical at home assistance related to community composting. This program was a partnership between DSNY and seven botanical gardens and non-profits in the Five Boroughs. The combined saving from this PEG is 5.1

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 28 2 million in FY24, 5 million in FY25, and 3.5 million 3 in FY26 and the outyears. You may have answered part 4 of this, perhaps not. Has funding for community composting been completely eliminated? 5 COMMISSIONER TISCH: Yes. 6 7 CHAIRPERSON ABREU: If so, what does the 8 Department have as an alternative to working with these non-profits? COMMISSIONER TISCH: If you're speaking 10 11 specifically about the outreach component, we do have 12 in-house outreach team of five full-time staff as well as a technical assistance and training unit of 13 14 seven full-time staff, and we stand ready to provide 15 assistance to anyone when it comes to the largest, 16 easiest to use curbside composting program ever. 17 CHAIRPERSON ABREU: Yeah, I'll get to the outreach in the November PEG... 18 19 COMMISSIONER TISCH: Okay. 20 CHAIRPERSON ABREU: Which is pretty 21 significant and I believe limits your ability to fulfill the great mission you've set out for this for 2.2

Has DSNY conducted a cost/benefit analysis comparing the efficiency and effectiveness

your Department so we'll get to that.

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 29 of the curbside organics program to the community composting program, taking into effect such as factors such as participation rates, waste diversion rates, and overall community impact.

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COMMISSIONER TISCH: No, we haven't conducted a cost/benefit analysis, but I will say that the early indications from the various programs that we started under the Adams' Administration are very good. We have taken a layered approach to composting in New York City. We have launched the universal curbside composting service, which is going to reach every resident in New York City this fall. As I mentioned in my testimony, next week, we will have rolled out composting at every public school in New York City. Think about that. That is training the New Yorkers of the future on composting on how to do it and why we do it so that it just becomes second nature to them so that when they're adults, they don't have to learn about it for the first time as many people are doing now, and we've also put out these very popular orange smart bins, 400 in every borough of this city that are available 24/7 and in the Mayor's Management Report for the last Fiscal Year, we saw a record diversion of organic material.

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 30 We saw I think it was like 211 million pounds compared to 150 million pounds the year prior, and that was just with three months of the Queens curbside composting program included. That didn't include anything from Brooklyn in that time period, and it didn't include the rest of the city.

CHAIRPERSON ABREU: Would you say that the 211 million would be the same number pre-pandemic when or is that number just...

highest diversion number ever in the Department, and it makes sense because we finally have citywide programs that actually work and are thoughtful. The kids at the schools, I think, is singlehandedly far and away the best investment that we can make in New York City's composting future. The curbside program, making it easy, regular service on your recycling day. If you make it easy for New Yorkers to use, they'll do it. That's what we saw with the Queen's program, and that's what we're rolling out citywide, and then the smart bins available to people who don't want to hold on to the material for a week. They can deposit it anytime they want. I think we finally in

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 31

New York City have the right menu of options for New

Yorkers to make composting robust and mainstream.

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CHAIRPERSON ABREU: And I think that menu of option must include community composting. It's interesting that Director Jacques calls composting inefficient and, yet, he hasn't done a cost/benefit analysis comparing the efficiency and effectiveness of the curbside organics program to the community composting program, right? So that brings me concern when you, not you, but when the Director brings this up so what we do know on the ground is that composting is in fact very efficient.

mind, this Administration has made truly historic investments in composting. I don't want that to get lost here. The curbside composting program that's going to touch every resident in the city come this fall is budgeted over 34 million a year. That's on top of the school service, which is another 5 million a year. That's on top of the 400 smart bins we have.

We're spending in New York City over 40 million dollars a year on composting and, not only are we spending the money, because it's one thing to spend it and burn it, but we are doing the right things in

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 32 cost effective and efficient ways to make composting go mainstream in New York City, and what I would like to see working with this Council is the ability to expand the diversion rules to businesses in much the same way that this Committee and this Council has done for residences.

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CHAIRPERSON ABREU: I'm very much open to exploring that. I think I brought it up at the last hearing something that definitely is of interest to me, but we'll have to speak to our Colleagues about that.

When you say that compost is going to touch everyone, I don't think that's true if we don't have community composters talking to people about why composting is important in the first place. You talk about bringing composting to schools. That's amazing, but the GrowNYC program at schools was cut so how are we going to teach our kids and our faculty and custodians and our teachers about community composting? We can have all the infrastructure in the world, but they will not be serviced as amazing Gale Brewer said today they will not be serviced if we do not have this investment education in the civic engagement and on top of the fact that your outreach

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 33 programs were cut quite significantly and we'll get into that in a bit. What financial support, if any, will be provided to botanical gardens and nonprofits that have relied on funding from community composting programs, and does DSNY plan to ensure the continuity of their composting initiatives despite the budget cuts?

COMMISSIONER TISCH: As of this budget, we are not budgeted to provide financial support to those organizations.

CHAIRPERSON ABREU: I understand that you're doing your job, Commissioner. That brings us concern, and we hope that we get commitments very soon on community composting.

I'm going to pause for a second and have one of my Colleagues ask questions. Council Member Carr, go first.

COUNCIL MEMBER CARR: Thank you, Chair. Commissioner, always great to see you.

COMMISSIONER TISCH: Good to see you.

COUNCIL MEMBER CARR: I just want to start by thanking you and your team, those who were here as well as in the borough operations crew, Chief

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 34 Hancock, and everyone. They're just phenomenal partners with my office and very responsive.

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I want to talk to you about curbside waste. This is a program that, as you know, was started, was supposed to be a pilot on Staten Island and then eventually was supposed to be rolled out citywide to those parts of the city that are not already served by the e-cycle program. It's a program that Staten Islanders have relied upon. It helps keep electronic waste out of environmentally sensitive areas where they had been dumped previously, and it's a program that was supposed to be in the budget last Fiscal Year but, unfortunately, because of the difficulties we've been having financially, it is not a program that's currently available to Staten Islanders as it's supposed to be, and I'm having a hard time answering Staten Islanders who are trying to figure out why the city can afford to stand up a curbside composting program but can't afford to maintain a program like curbside e-waste, which is less than 0.1 percent of the Sanitation budget so, if you could just tell me if we were going to be able to commit to restoring this program either this Fiscal Year or in the new Fiscal Year coming up.

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COMMISSIONER TISCH: As I mentioned in the Chair's line of questioning, the budget cuts we took were deep and many of them service-impacting. It was a 5 percent cut to an agency the vast majority of our costs are fixed, right? We have a long-term wasteexport contracts, can't really go back in and change them. We can't cut collection service and, so what happens when you have 5 percent cuts or 60-milliondollar a year cut, which is what this ended up being for the Department of Sanitation, is you have to make incredibly painful choices and, unfortunately, the community composting and your beloved e-waste program, which is more than beloved, is a very important program. As you mentioned, Staten Island residents don't have access to e-cycle, and so it was a very important option for them. Now the answer for them is (INAUDIBLE) the special waste disposal sites, and those aren't the most convenient of options. I know and I acknowledge that, but we were forced to make incredibly painful cuts.

COUNCIL MEMBER CARR: I understand that, but given that, as the Chair referenced earlier, the financial forecasts improved from the November Plan, why this wasn't something that could be folded back

committee on Sanitation & Solid Waste Management 36 into the Sanitation Department budget, particularly because it ends up costing the City more in terms of having to do cleanups. I fund the community cleanup program through our cleanup initiative. We're constantly taking electronic waste, among other things, out of parks and dark, unlit areas where people think they can get away with dumping. Why they can't drive to Muldoon Avenue with those folks and drop them off, I don't know, but the point is that a lot of folks, these items are just sitting collecting dust in their homes.

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COMMISSIONER TISCH: Yeah, and if budgetary circumstances allow and things are looking different when the adopted budget is finalized, it would of course be wonderful to see a restoration of the e-waste program.

COUNCIL MEMBER CARR: I appreciate the answer to that, and I hope to work with you and my Colleagues on the Committee to see this program restored for FY25.

In addition to that, we have the composting site down in Travis, and I raised at the last hearing the issue of some nuisance mitigation for some of the neighborhood residents nearby in

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 37

Travis as composting expands, right, I think in the fall is when Staten Island composting curbside supposed to start, what we could do to mitigate any kind of odors or smells that neighborhood residents experience on a recurring basis.

were with us. You joined myself and the Mayor at the ribbon-cutting for the expansion of the Staten Island compost facility, and you saw the new technology that we're using there where the piles will be covered, and so we believe that is actually going to have very positive benefits for odor issues that you had previously brought to us.

that. Listen, I think that composting is very important. I've said in the past because the Fresh Kills landfill was an environmental disaster of unmitigated proportions, and we need to do all we can to prevent future Fresh Kills from being necessary and remove them from our landfilling waste stream so thank you so much. Thank you, Chair.

CHAIRPERSON ABREU: Thank you, Council Member.

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 38 2 Can you, Commissioner, please provide an 3 itemized list of costs related to the brown smart 4 bins? COMMISSIONER TISCH: The brown smart bins. Yes, I can. We have about, oh, the brown smart bins. 6 7 Hold on, let me get that. 8 CHAIRPERSON ABREU: Take your time. 9 COMMISSIONER TISCH: All right. We have purchased and delivered 100,861 brown bins at a cost 10 11 of 4.6 million, and those are the bins associated with the rollout in Queens and Brooklyn. 12 CHAIRPERSON ABREU: And what's the cost 13 per bin? I can't divide in my mind. 14 15 COMMISSIONER TISCH: The cost per bin. I 16 have the delivery. Okay, the cost per bin for the 21-17 gallon size is \$38.50. CHAIRPERSON ABREU: Perfect. How does DSNY 18 19 plan to address and reduce cross contamination in its 20 mass composting programs, and how do the mass 21 composting program's contamination rates compare with those observed in community composting initiatives? 2.2 2.3 COMMISSIONER TISCH: As part of our composting and organics diversion contracts that we 24

have, we require the vendors to put in place systems

generally like technology systems to get rid of contamination. For example, if you come with us to our Staten Island facility, you'll see a piece of equipment called the Tiger that helps us get rid of contamination. That's why we're able to allow people to deposit the compost in plastic bags, because we have systems to get rid of the plastic.

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CHAIRPERSON ABREU: Do you have rates by any chance, or?

COMMISSIONER TISCH: Do we have what?

CHAIRPERSON ABREU: The rates.

COMMISSIONER TISCH: The rates?

CHAIRPERSON ABREU: How do the mass composting programs...

contamination rates because it's all handled on intake, but we have some programs, the contamination rates vary program to program so the smart bins. It's like pristine organic material and the reason why it's so clean is because you have to use an app to open it and so you really need to want to deposit just organic material as opposed to trash to use the app and use that bin. In schools, we found that when the schools are initially turned on, it's much more

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 40 contaminated than once they're running for a period of several months or years. It gets less contaminated as the kids develop the muscle memory. Contamination rates do vary a lot program to program.

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CHAIRPERSON ABREU: I think it would be helpful to work on a way to capture those contamination rates. We can perhaps work together on that. I think it would be great.

I'm going to turn over to my Colleague, Christopher Marte to ask questions.

COUNCIL MEMBER MARTE: Thank you, Chair, and thank you, DSNY, for everything you do.

We are excited about the City's willingness to expand citywide composting. However, we believe it's an all-in approach and community composters are a key part to that operation, and so we had a good rally led by the Chair. I saw a lot of Council Members in support, and I just want to address something that's super, I think, shortsighted. Every single year, we do this dance, right? Community composting is cut, we have all these meetings, all these hearings, and then it ends up in the executive budget, right? It's a dance that we're all used to, that many of the advocates and

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 41 composters are used to, but it can have unforeseen consequences. One unforeseen consequence of this dance is whether OMB is going to allow certain community compost to have access to capital funding that was already allocated to them, whether it's through ULURPs or through community agreements, and now that's in jeopardy because right now in OMB's version of the budget a lot of these community compost aren't getting the expense funding to be able to have access to that capital funding and so when we really look into whether we're going to cut this or re-fund this, we have to make sure those capital funding that were agreed to years or decades ago still hold strong, regardless of whether OMB thinks composting is necessary or are not necessary, and so I would love to hear your thoughts and hopefully a commitment to say that because these promises were made, they should keep their promises, especially if we want to have a true citywide composting program here in New York City.

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COMMISSIONER TISCH: Council Member, as I was discussing in response to Chair Abreu's questions, the Department took a 60-million-dollar-a-year cut to lots of programs. In particular, our

cleanliness programs. The community composting cut that you're talking about is 3 million of a 60-million-dollar cut. As I said, all of the cuts were painful to this Department, many of them service impacting, but the Mayor was clear and the Budget Director were clear that when that budget was put together, we're in very difficult financial circumstances and the cuts were necessary. I am not an economist. I don't know what the circumstances will be when the next budget is finalized, but these were very difficult choices that we had to make given a very difficult budgetary environment.

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COUNCIL MEMBER MARTE: I believe we can see that, right. It was a difficult choice at that moment, but there is long-standing commitment capital funding to these organizations now that are in jeopardy because of this one-time cut that we all know will be restored.

COMMISSIONER TISCH: If you're talking specifically about the capital piece, and I apologize if I missed that in your first question, my understanding is that City Hall is working with the Council Members and reviewing options for that capital funding and that capital program, but I have

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 43 nothing additional to add beyond what was discussed at that recent meeting.

COUNCIL MEMBER MARTE: Thank you.

COMMISSIONER TISCH: Thank you.

CHAIRPERSON ABREU: Thank you. I had another question, Commissioner. Can the Department please provide the Council with a full breakdown of the budget and costs related to the curbside organics program as well as the location of the budget within units of appropriations, budget, and object codes.

steady state cost of the curbside program, as I mentioned, is 34 million dollars a year, and the PS funding is primarily in unit of appropriation 102, which is Bureau of Cleaning and Collection, Budget Code 2000, which is Bureau of Cleaning and Collection Administration. The OTPS funds are spread amongst a few units of appropriation and budget code combinations. Unit of Appropriation 106, Executive Administration Budget Code 1004, General Administration OTPS.

CHAIRPERSON ABREU: If you could follow up with us on that, that would be great.

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 2 COMMISSIONER TISCH: Sure. I'm sorry. I 3 misspoke. The steady state is 33.4 million dollars, not 34 million dollars 4 CHAIRPERSON ABREU: Okay. Council Member Brewer, do you have any questions? 6 7 COUNCIL MEMBER BREWER: Two things. Just to start with, the zero waste kids in the schools are 8 phenomenal. Do you honor them in any way or have some program that, in addition to whatever else you do, do 10 11 you have some honoring of them? I've met quite a few of them and they are adamant, fun and young leaders. 12 COMMISSIONER TISCH: And I've met a number 13 14 of them, too. You're right. They are fabulous, and 15 I'd love to work with you on a way to formally 16 acknowledge and honor them. That sounds great. 17 COUNCIL MEMBER BREWER: Also, maybe you 18 said this earlier, I was at another hearing, when 19 will these gray, fabulous, Commissioner Tisch bins be 20 available? 21 COMMISSIONER TISCH: Oh, so you're speaking about the bins for the one-to-nine-unit 2.2 2.3 buildings. COUNCIL MEMBER BREWER: Is that what it 24

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is? Okay. Alright. I'm sorry.

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 45

COUNCIL MEMBER BREWER: I'm thinking about the trash bins on the streets.

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COMMISSIONER TISCH: Okay, so there's a few different versions of trash bins on the street. There will be wheelie bins required for one-to-nine-unit buildings. We are producing a standardized New York City trash bin that's going to be gray and fabulous as you mentioned, and that will be available for sale at below-market prices well before the mandate for one-to-nine-unit buildings to containerize kicks in this fall. The larger four-cubic-yard containers that will sit in the parking lane by buildings that have 31 units or more will be piloted next spring so spring of 2025 in Manhattan 9.

COUNCIL MEMBER BREWER: Okay.

 $\hbox{ {\tt COMMISSIONER TISCH:} And we are put out } \\$  the RFP to purchase those European-style containers.

COUNCIL MEMBER BREWER: You'll deal with the teachers who are complaining about the parking.

COMMISSIONER TISCH: Yes.

COUNCIL MEMBER BREWER: Next, just so you know, uncollected dollars. I ask everybody this. This is not your problem, but it is the City's problem so when I asked wonderful Jimmy Oddo, Buildings

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 2 Commissioner, he said it's about a billion dollars at 3 DOB that's uncollected so what happens is they go to 4 OATH, right, they supposedly pay but they don't, and then they go to Finance, I assume, and then Finance has a collection agency, blah, blah, blah. That's the 6 7 scenario. But I'm just wondering, is that something that you keep track of or just Finance? Because IBO 8 did a report a few years ago, it was 2.1 billion, and it's just adding up. 10 COMMISSIONER TISCH: Yeah. 11 12 COUNCIL MEMBER BREWER: It's not your 13 fault, but it's, the City has got to do something, I 14 think. 15 COMMISSIONER TISCH: So what Council 16 Member Oddo said, it's the Department of Finance, 17 it's not something that we track. 18 COUNCIL MEMBER BREWER: Okay, so he is 19 tracking it, just so you know. 20 COMMISSIONER TISCH: Okay. COUNCIL MEMBER BREWER: I'll continue to 21 try to track it, but it's something that you might 2.2 2.3 want to think about because it's a lot of money. Vendors, maybe you talked about it, I'm 24

sorry. I know that you're doing increased support for

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 47 them doing the right thing, shall we say, and we want them to do the right thing. Can you just give us some sense of how many and what fines have been assessed or some notion of what's going on?

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COMMISSIONER TISCH: For that, I'm going to have Ryan Merola, our Deputy Commissioner, answer.

COUNCIL MEMBER BREWER: You know how I love Ryan Merola. Thank you. I love Ryan Merola.

DEPUTY COMMISSIONER MEROLA: Thank you,

Commissioner. Hello, Council Member. Very happy to

talk about vending enforcement here with the agency.

As you know, this was something that came to the

Department of Sanitation last April.

COUNCIL MEMBER BREWER: Correct.

DEPUTY COMMISSIONER MEROLA: At the time, the Office of Street Vendor Enforcement was transferred, we had a commitment which we realized to have 40 uniform members of Sanitation Police conduct citywide enforcement. Last year, in the eight months that we had it, we had over 5,000 inspections and over 1,000 summonses of violations issued for any number of the compliance issues the Commissioner mentioned in her testimony, whether it was grease down the sewer, dirty conditions on the sidewalk,

vending alongside storefronts and doors, blocking access to train stations and, yes, for unlicensed and unpermitted vending. When it comes to what we have done so far this year, we're up to almost 1,400 inspections of vending setups citywide, and we've issued nearly 500 violations at this time. We are doing this in every borough. We have, of course, a focus, as you know, that moved off of some places like the Brooklyn Bridge and allowed us capacity to do other parts, and we have a number of neighborhoods of Members that come to us asking for robust vendor enforcement because it truly becomes a quality-of-life issue on the streets there.

COUNCIL MEMBER BREWER: Okay, and do we do education before or is it just violation? Do we do education.

DEPUTY COMMISSIONER MEROLA: There's a split role here for the City. Sanitation has compliance inspections that it does before it does any enforcement. In terms of education and outreach, that lives amongst the varying agencies that do licensing and their partners in Small Business Services.

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 49

COUNCIL MEMBER BREWER: So there is some

3 | education in advance. Thank you.

CHAIRPERSON ABREU: Thank you, Council Member.

I would like to recognize Council Members Ung and Paladino.

Commissioner, I have some questions on the November Plan, and my goal is to understand the November Plan PEGs and how this will affect City services. The November Plan included PEGs reducing the outreach and communication budgets for DSNY. The savings total 4.1 million in FY24 and 2.45 million in FY25 and the outyears. As the Department continues to initiate new pilot programs and initiatives, this reduction could hinder New York's ability to learn and adapt to the changing landscape of sanitation. What is the overall budget for outreach and communication for DSNY, and has this budget grown in recent years?

COMMISSIONER TISCH: Outreach and communication are typically funded on a campaign-by-campaign basis so, i.e., curbside composting, commercial waste zones, they each have their own

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 50 outreach and communications budget associated with it.

CHAIRPERSON ABREU: Can you say how much?

COMMISSIONER TISCH: I'm going to get to

it. Funding for each of these campaigns vary based on
the targeted efforts required. After the PEG

reductions, the remaining outreach funding that we
have in FY24 budget is 6.4 million dollars and breaks
out as follows: Commercial waste zones 2.2 million;
Brooklyn curbside organics collection 1.75 million;
the composting outreach and education through the
community compost partners was 1 million; and then we
had various smaller campaigns of 1.4 million
including things like leaf collection, business
containerization mailers, but all but the commercial
waste zone funding for outreach has already been
expended for this Fiscal Year.

CHAIRPERSON ABREU: Do you think that's enough resources for you to, commercial waste zones is obviously a big deal? We'll have a hearing probably later in the next few months, but a lot of businesses, they have to come into compliance with these new standards, and my concern is that education

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 51 and promotion for outreach is going to be a very important.

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COMMISSIONER TISCH: Yeah, I agree.

CHAIRPERSON ABREU: And containerization too, right? With the rules affecting our businesses, containerization being rolled out to residences, I don't know that this is enough.

COMMISSIONER TISCH: I agree that outreach is very important, and what I would say is I think we have changed a lot of rules in the Department over the past two years so everything from the time you set your trash out, all residents and businesses, to businesses putting it in containers, all sorts of rules, and every time we change a rule that affects any resident or business in the city, we send out a mailer so, in the case of the business mandate to use bins, we sent out a mailer to all 200,000 businesses in the city, we knocked on every door, we distributed flyers. We did the same thing with our composting program in Brooklyn and Queens. In both boroughs, we knocked on, we sent mailers to every resident and we knocked on every door, every one-to-nine-unit building in those boroughs so outreach is something that we take incredibly seriously, but it is funded

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 52 on a campaign-by-campaign basis. The reason you don't see an outreach budget associated with the broader containerization plan yet is because the broader containerization plans have not yet been reflected in a budget.

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CHAIRPERSON ABREU: Is there an intent to have this adopted budget to include costs associated with those campaigns, because that would be in effect by '25, right?

COMMISSIONER TISCH: Those costs would not be until FY25 and so on the containerization stuff, we are working closely with OMB on all of the costs associated with the program, of which outreach is a very important one.

CHAIRPERSON ABREU: And since curbside is coming to all of Manhattan by the fall. Is that correct?

COMMISSIONER TISCH: Yeah.

CHAIRPERSON ABREU: What's the budget cost there for outreach?

COMMISSIONER TISCH: So right now, we do not have outreach that is funded, unless I'm misspeaking, oh, sorry. I misspoke. We have 400,000 dollars associated with outreach for that. I stand

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 53 corrected. And we supplement that with our in-house outreach team and, actually...

CHAIRPERSON ABREU: You ou have five staffers, you said?

COMMISSIONER TISCH: Hold on. Actually, there is more than our in-house outreach team. When we turned on Queens, as an example, we had both civilian and uniform members of the Department so it was like a team of like at least 50 people a day who were participating in the door-to-door outreach.

CHAIRPERSON ABREU: Yeah, I think there's potential for improvement there on the 400,000 or so budget here. Manhattan, we're talking very dense neighborhoods, and we want our constituents to participate.

COMMISSIONER TISCH: Yeah, the door-to-door is going to be challenging in Manhattan, just because, as I mentioned in the other boroughs, we really focused on the one-to-nine-unit buildings.

When you talk about the larger buildings in Manhattan, it's not possible for our outreach team to go into the building generally because of security stuff. You don't have just free...

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 54

2 CHAIRPERSON ABREU: North of 96th Street,

3 you can knock on a lot of doors. It's my District, so

4 I do a lot of door-knocking so a lot of those

5 | buildings are accessible. I think we should figure

6 out which buildings are accessible and which aren't.

7 400,000 is not even enough to fund a Council

campaign. To think about all of Manhattan, I think we

9 need to really look at those numbers there.

I would like to recognize Salamanca, who's also here.

As for questions, Council Member Zhuang.

COUNCIL MEMBER ZHUANG: Thank you, Chair.

Thank you, Commissioner, and also I want to thank

15 you, our Deputy Commissioner Ryan, has worked a lot

16 | in my District.

In my District, we have an area, has commercial and the residential, and it's a congested area, or I can say it's a hotspot. Do you guys have any strategy how to partner with private sanitation, and is that possible that area has one sanitation take care of everything because if we have to move cars twice a day, like every other day, that's really

inconvenient for the people living in the

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 55 neighborhood. Is there any strategy, any coordination between two sanitations?

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COMMISSIONER TISCH: As I mentioned before, cleanliness is a shared responsibility. Cleaning the streets and city-owned property is the responsibility of the Sanitation Department and various other City agencies, but cleaning the sidewalks and 18 inches into the streets really is the responsibility of the property owner so in the case of commercial corridors, the business, or if it's a mixed-use area, the business and the homeowners, and so the private cleaning services are generally done to supplement the responsibilities of the property owners as opposed to the responsibility of the Sanitation Department.

If you're asking specifically, though, about alternate side parking. The street sweepers are the very best street cleaning tool that we have in our arsenal. One of the tragedies of it is that people don't move their cars and they don't comply with those rules as they are supposed to, and so one of the things that we're looking for in our state legislative agenda is this change to the State VTL law that would allow us to put automated ticketing

SOLID WASTE MANAGEMENT 56 systems on our street sweepers so that we could do automated enforcement of alternate side parking. I think once we do that, we'll see the progress that the MTA, for example, has seen with similar types of enforcement of bus lanes, and that will be great for New York City and its cleanliness because, if our street sweepers can get to those curbs consistently and reliably, boy, will those curbs look better.

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COUNCIL MEMBER ZHUANG: Thank you. Also coordination between different sanitations is because the first floor is commercial, second floor, third floor is residential, and then the residential probably right now, they put the garbage everywhere. One corner, you can see by 4 o'clock in the afternoon, you're going to see 10 bags of garbage.

enforcement of early set out of trash and we will continue to do that, but I also think that the key to the circumstance that you're describing is containerization. Every day, New Yorkers put 44 million pounds of trash on the streets of our city, and it's disgusting. 20 million of it comes from businesses. 24 million of it comes from residences.

Most cities around the world haven't done that or

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 57 allowed that in decades and, right now, New York City is in a massive game of catchup. We have already, as of March 1st, required that every business in this city puts their trash in containers. That's 20 million pounds a day. We're issuing warnings now. Come April 1st, we're going to be enforcing it with summonses. This fall, one-to-nine-unit buildings in the city will be required to put their trash in wheelie bins, much like every business is now required to do in the city and then, that spring of 2025, we're going after the higher density buildings' trash and we are putting large four-cubic-yard fixed on-street containers in front of those large buildings of 31 units or more, so the trash is going to go there. We have piloted this on 10 blocks in Hamilton Heights. The streets look cleaner. Compliance is unbelievable. You don't see trash bags on the streets there, and the rat complaints have gone down by 68 percent in that 10-block pilot area. You know who wasn't surprised by that? Me.

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CHAIRPERSON ABREU: And me.

COMMISSIONER TISCH: And him. The benefits of containerizing the trash for these mixed-use areas that you are describing for commercial areas and

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 58 residential areas. It's going to be extraordinary. In my opinion, it is going to be the single biggest change to our streetscape in generations and it is long overdue, but it is coming fast in New York City.

COUNCIL MEMBER ZHUANG: I'm looking forward. Thank you.

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Also, for the hot spot area, do you guys provide extra service or extra attention?

that we sustained, we took 60-million-dollars' worth of cuts, a lot of those cuts were to our cleaning programs so our Targeted Neighborhood Task Force, which I think is what you're referring to, which clean no man's lands that was cut, our PCI, our precision cleaning, was cut. Our lot cleaning unit was cut. You don't see those reductions in service levels yet because we have so many Sanitation workers but, as we lose Sanitation workers through attrition, you will start to see the real impact of those cuts if they are not restored.

COUNCIL MEMBER ZHUANG: All right. Thank you so much. I believe in New York City everyone deserves a clean and a safe street. That's top of my agenda.

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 59 2 COMMISSIONER TISCH: That's the top of my 3 agenda, too, and I appreciate your questions on cleanliness because it is something that we have not 4 spoken enough about, but it is my passion and my 5 obsession. 6 7 COUNCIL MEMBER ZHUANG: Thank you, 8 Commissioner, and thank you, Chair. 9 CHAIRPERSON ABREU: Thank you, Council 10 Member. 11 One more question on community 12 composting. Within your testimony, it says the 13 Department was not required to find savings in the 14 Executive Budget, but the Department nonetheless 15 found savings. How did the Department find these 16 savings and why were they not used to bring back 17 community composting? 18 COMMISSIONER TISCH: We haven't had the 19 Executive Budget yet. 20 UNIDENTIFIED: Read this part. 21 CHAIRPERSON ABREU: Yeah, so in the 2.2 testimony, it says while Mayor Adams was able to 2.3 announce that thanks to sound management that there will not be a need for an April round of PEGs, DSNY 24

did find savings.

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 60

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able to do.

2 COMMISSIONER TISCH: I can explain that. 3 Every agency was supposed to be subject to three 4 rounds of 5 percent cuts. We took the first 5 percent cut. It ended up being a 60-million-dollar cut. We 5 spent most of this hearing talking about 3 million 6 7 dollars of that, but it was a 60-million-dollar cut. 8 We were excused from what was supposed to be the second round of 5 percent cuts because the cuts that we had taken in the first round were service 10 11 impacting, and there was nothing more that we were

CHAIRPERSON ABREU: Thank you, Commissioner.

wanted to talk about the Get Stuff Clean programs. We have an Administration that prides itself a lot on being the biggest, cleanest city in the country, but there were a lot of cuts to a lot of vital programs that I thought put the Department in the right direction from Precision Cleaning, from Get Stuff Clean, from lot cleaning, you name it, the JTP program, and I'm not going to go into each of these programs individually, but what impact have these cuts had on your Department's core cleaning mission?

COMMISSIONER TISCH: They haven't had an
impact yet but, if they are not restored, they will
be devastating to the cleaning program, and the
reason that they have not had an impact yet is
because we have our highest headcount of Sanitation
workers than we've had in 25 years blessedly, and
because we have postponed until the fall the rollout
of two boroughs for organics, we have the extra
usually several hundred Sanitation workers a day that
we can put on cleaning functions. If those PEGs are
not restored, as those sanitation workers attrit out
and as we turn on the composting service in the fall,
in our budget we will not have the ability or the
flexibility to provide the cleaning services that
you're talking about, in particular, the Targeted
Neighborhood Task Force, which cleans 2,000 no man's
lands across every borough, every neighborhood in the
city. Our Supplemental Basket Service for litter
baskets around parks. We supplement the Parks
Department service. Those baskets are chronically
overflowing every time the weather is nice before
this service and our Bridge Basket Service to say
nothing of our Lot Cleaning unit was completely cut.

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    COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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                CHAIRPERSON ABREU: Council Member
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     Salamanca, you have questions?
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                COUNCIL MEMBER SALAMANCA: Thank you, Mr.
     Chair. How are you, Commissioner?
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                COMMISSIONER TISCH: Good, thank you.
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                COUNCIL MEMBER SALAMANCA: I want to start
    by thanking you and your team for always being
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     accessible. This relationship that we have, I really
     enjoy it and I want to say thank you. I'm just going
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     to jump around a little bit here. A few months ago,
     we passed the Mobile Car Wash Bill, and I know in it
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     there were provisions where for six months Consumer
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     Affairs was going do outreach and then I guess after
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     the six months, that's when Sanitation will start
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     enforcement. Do we know if outreach has begun?
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                COMMISSIONER TISCH: I don't. I have not
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     checked in with... Ryan, have you checked in with them?
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                DEPUTY COMMISSIONER MEROLA: Council
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    Member, thank you. Thank you, Commissioner. Yes, DCWP
     has been assembling materials and I do believe has
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     begun and I'll confirm for you when that started.
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                COUNCIL MEMBER SALAMANCA: Okay. It's
     important because we spread the word throughout the
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community and we got a lot of calls from those

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 63 individuals that have these car washes asking questions in terms of how the implementation was going to be rolled out.

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know in my District, we've had an issue for the last couple of years on vehicles with no plates or fake plates throughout the district, and you connected me with a Division. Chief Thompson and his team have been accessible. I really hope that they're up for an increase soon because they deserve it. Now, I did see that the Mayor and the Governor, I believe it was two days ago, made an announcement on tackling the fake plates or unlicensed vehicles and there was funding allocated I believe for that. Is your agency going to get any of that funding so that you can increase that division that goes out and addresses the...

funding, but I'm so happy to be talking about abandoned vehicles because I think it's a part of restoring dignity and order to neighborhoods. There are many neighborhoods in this city where abandoned vehicles sitting on the street are just chronic problems, and the 3-1-1 calls when Mayor Adams took office were through the roof on it and so what the

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 64 Mayor did was he created a task force. It's a combined DSNY/NYPD task force where we've paired Sanitation supervisors with NYPD cops. Why that pairing in those two agencies? Because Sanitation Department deals with derelict vehicles, vehicles of below a certain dollar value, and NYPD deals with abandoned vehicles, and when people call these vehicles into 3-1-1, they don't know what derelict is versus abandoned, they don't know who should go to respond, and so often what was happening is they were getting pointed in every which direction and so, by creating this task force, whether the vehicle is abandoned or derelict, we can get it off the street and, since that task force started, we have gotten record numbers of vehicles off of the streets and it is because the Mayor and the Police Commissioner have been very supportive of this partnership and this task force so no, no extra funding for that, but still like an unprecedented thing, which is the dedication of many police officers and Sanitation supervisors focused on abandoned and derelict vehicles.

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COUNCIL MEMBER SALAMANCA: I can say that this task force has played a major role in our

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 65 quality of life, at least in my District, and you've given us some of our parking back, right, because individuals are parking their vehicles with no plates as a storage area on city streets so I really hope that, during the negotiations, they can see how to increase this task force and I encourage my Colleagues to utilize them. It's helpful.

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Finally, my final question is, and I'm going to tell this to my Colleagues as well. I'm a big supporter of funding the cameras for illegal dumping. I've done it, I believe, in the last three budgets. I tell my Colleagues, utilize your funding. You can use your GreenNYC funding for it and, at least in my District, because I have a big portion of an industrial part of the Bronx, there's a lot of illegal dumpings, a lot of blind spots, and we are catching these individuals and they're being penalized for it. Now, something that we're having a difficulty is illegal dumping inside the New York City parks. I have many New York City parks there, and we're also seeing an increase in illegal dumping on the exterior of the fences of these New York City parks. Does DSNY have some type of agreement with Parks to install these cameras in Parks' properties?

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COMMISSIONER TISCH: No, but Ryan has met with the Parks Department and shared not only the tech solution that we've used but also the con ops, the operational plan that we have, so we have shared everything about this very successful program with the Parks Department, and my hope is that they will decide to use the very same plan that we have very successfully used to address this problem. The other thing I want to say is people really love the illegal dumping videos like the videos that we post...

COUNCIL MEMBER SALAMANCA: It's a hit.

just want everyone to know like we catch these things every day. We don't post them every day because it would get like old and not as interesting and we like to set them to music so there's a bit of production that goes into it, but I want everyone to know that those cameras are catching illegal dumping and illegal dumpers every day and we issue 4,000-dollar summonses, we impound the vehicles, and it is something that works so I do encourage, as you started, your Colleagues to just keep that program in mind as well as our program to replace all of the litter baskets in New York City with the new rat-

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 67 proof litter basket of the future. They're so much better than the mesh, see-through, rat-attracting old litter baskets.

end with this if I can, Mr. Chair. I really recommend if there's someone here from the Mayor's Office, they should consider a task force with DSNY and Parks Department to consider installing cameras there so that we can get those individuals that are illegally dumping. Many times, it's individuals that actually have permits to have some barbecues in parks and they're leaving their garbage around, not picking up.

COMMISSIONER TISCH: I agree with you. The Sanitation Department doesn't have jurisdiction on Parks Property, and so we've speaking with the Parks Department who also has a Parks police so we use our Sanitation police but, just like the Sanitation police, Parks also has police, but definitely hear you and we'll continue to share our best practices with the Parks Department on how we do illegal dumping enforcement.

COUNCIL MEMBER SALAMANCA: All right.

Thank you, Commissioner. Thank you, Mr. Chair.

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 68 2 CHAIRPERSON ABREU: Of course. I would 3 also like to recognize Council Member Nurse. Vicki Paladino, you have questions? 4 COUNCIL MEMBER PALADINO: Good afternoon 5 and thank you. It's a pleasure to meet you. I too am 6 7 extremely grateful to the Sanitation Department. I 8 always call them my guys because in Northeast... 9 COMMISSIONER TISCH: So does Harry Nespoli. 10 11 COUNCIL MEMBER PALADINO: What's that? 12 COMMISSIONER TISCH: So does Harry 13 Nespoli, my quys. 14 COUNCIL MEMBER PALADINO: My guys, and 15 Northeast Queens, I want to thank you so very much 16 for your action. As soon as we call, I couldn't be 17 happier, but there are issues that my Colleague just 18 brought up about the illegal dumping. I'm just going 19 to basically piggyback on what Council Member 20 Salamanca just said and we have issues in my 21 District. I agree with the cameras and all of that. 2.2 We have a rat problem. I'm really enthusiastic about 2.3 the new receptacles that are going to be issued, but we're always talking about composting, and I really 24

like how you put yourself forward very strongly

committee on Sanitation & Solid Waste Management 69 earlier when, I'm late coming to the meeting, but you said a lot of very good things and for Sanitation to be cut in any way, shape, or form when we are miles behind where we need to be, it is ridiculous. Now, you brought up street cleaning. How will the outside restaurant, the extensions of the restaurants that are still being allowed to occupy our streets, and you're absolutely right about the street cleaners and the brooms that go out. For my District, that's extremely important. Talk to me a little bit about that if you could.

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COMMISSIONER TISCH: About the dining sheds?

COUNCIL MEMBER PALADINO: Yes, and how that's impacting what you need to get done.

COMMISSIONER TISCH: Under the old program, the program that is now being replaced, so old program, the street sweepers could not get up to the dining sheds, and no one was responsible for cleaning the area around the dining sheds, not the City. The City couldn't do it, not the restaurants, no one, and so they were filthy and then, before we started requiring the containerization of restaurant trash, they were storing all of the bags there, which

committee on Sanitation & Solid Waste Management 70 was terrible. A few things happened. First, in August, we required all restaurants to containerize their trash. I am seeing excellent, not perfect, but excellent compliance among restaurants, which has gotten rid of the trash bags around the dining sheds. Great. And where we see lack of compliance, we're enforcing a lot. The second thing that we did is in the new rules that will govern the permanent outdoor dining program, we have made it the responsibility of the restaurant owner...

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COUNCIL MEMBER PALADINO: It should be.

COMMISSIONER TISCH: As it should be.

COUNCIL MEMBER PALADINO: That's correct.

around the shed, much as today they need to clean the sidewalk and 18 inches into the curb so it's like we extended that 18 inch rule around the shed.

when we used to do that? We used to actually enforce that, about the store owners being responsible, I come down very hard in my District for them to be, the store owners to do their job. We always believe in, years ago they used to sweep, they used to hose off in front of their stores, and now it doesn't seem

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 71 2 like anybody takes any personal responsibility for 3 anything. 4 COMMISSIONER TISCH: You know why no one takes any responsibility? 5 COUNCIL MEMBER PALADINO: Nobody takes any 6 7 personal responsibility. 8 COMMISSIONER TISCH: I'll tell you why 9 they don't. It's because in the 2010s, the Council slashed in half... 10 COUNCIL MEMBER PALADINO: That's correct. 11 12 COMMISSIONER TISCH: The fine... 13 COUNCIL MEMBER PALADINO: That's right. 14 COMMISSIONER TISCH: For failure to comply 15 with the very basic rules that we have in New York City around sanitation so now we show up to a 16 17 business, it's filthy out front, I mean truly filthy. 18 The biggest fine we can give is a 50-dollar fine. 19 COUNCIL MEMBER PALADINO: Seriously. 20 COMMISSIONER TISCH: There is legislation in front of this Council to fix all of that. I was 21 hopeful that that legislation was going to pass at 2.2 2.3 the last Stated Meeting, but it didn't get out of the Committee, and I have to say the same Council Members 24

that call me every day to clean dirty conditions or

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 72 this business isn't complying still have not been supportive of that legislation. I want to be clear. I don't look at enforcement as a revenue thing.

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COUNCIL MEMBER PALADINO: I agree.

as holding businesses and residences to the very basic standards we have in New York City around cleanliness, and so those three pieces of legislation, including Intro. 57, they have to pass if we want to be able to restore dignity and order to our streets in New York City.

couldn't agree with you more and, actually, when I speak to my store owners like on College Point Boulevard or Bell Boulevard, I often say I'm going to have you fined, enough is enough, you cannot keep doing what you're doing and thinking it's okay, and then people, they themselves, are complaining about how dirty the streets are, yet no one, once again, circle back to personal responsibility, and if it means hitting them in the pocketbook as much as, I'm a small business person, I come from that, I don't like seeing people find what they must be because we passed a line now where people genuinely just don't

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    COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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    care so it's time now where the small business owner,
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    that should be enforced. They need to be fined.
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                CHAIRPERSON ABREU: Thank you, Council
     Member.
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                COMMISSIONER TISCH: I loved it.
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                CHAIRPERSON ABREU: I love the passion,
    Council Member.
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                COMMISSIONER TISCH: (INAUDIBLE) I look
     forward to Intro. 57, which does exactly, Intro. 97,
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    which does exactly what you're talking about passing
     out of this Committee.
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                COUNCIL MEMBER PALADINO: There you go,
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     Commissioner. I'm with you.
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                COMMISSIONER TISCH: Thank you.
                CHAIRPERSON ABREU: And I'm supportive.
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                COMMISSIONER TISCH: You have the votes
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    you need.
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                CHAIRPERSON ABREU: Council Member Rivera,
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    please.
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                COUNCIL MEMBER RIVERA: Thank you so much
    for the time. Those are some bad actors. I want to go
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    back to someone we know is a partner, a Colleague of
    mine brought up earlier, Lower East Side Ecology
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Center. I have to ask again. I know my Colleague

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 74 brought them up, their compost yard in East River Park. I know that we can work together on ensuring that they have a beautiful compost yard in the park as well as permanent programming space. I think it would be impossible to overstate how beloved this organization is. We've spoken to the Deputy Mayor about it. I want to thank you for affirming the Department would not be able to roll out a citywide composting program without the work of community composters like Christine Datz-Romero. I want to ask about their temporary facility in Canarsie since Lower East Side was asked about. This is a 2-milliondollar project that was cut from the budget with the latest cuts but would enhance compost processing capacity, which is necessary as we increase collection. Is this something you would consider continuing with should we have the resources?

maybe your Colleagues had meetings at City Hall with the Deputy Mayor specifically on this topic. I don't have anything additional to add beyond what was discussed at that meeting, but I know you're working with her to come up with a go-forward plan.

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 75

2 COUNCIL MEMBER RIVERA: You don't have any

3 thoughts on whether you would consider continuing

4 that should we have the additional resources?

COMMISSIONER TISCH: I know that you're working directly with my boss to come up with a goforward plan, which is the right person to work with, and so I look forward to the outcome of those conversations and hearing what the goforward plan

COUNCIL MEMBER RIVERA: This is not the same facility, though. I'm asking about Canarsie, and that was specifically about Lower East Side.

COMMISSIONER TISCH: Okay, so then it's something that we will have to discuss later. I don't have an answer right here and right now.

COUNCIL MEMBER RIVERA: Okay. You mentioned the rat-proof litter baskets, which are exciting.

COMMISSIONER TISCH: Yes.

COUNCIL MEMBER RIVERA: They are missing on many corners in my District. I want to specifically point out 2nd and 3rd Avenue in the East 20s and 30s, some of the busiest streets and corners

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 76 2 in Manhattan. How can we get these litter baskets 3 back on the corners? 4 COMMISSIONER TISCH: We never took litter baskets off of the streets. We have about 23,000 5 litter baskets out there so, if there are litter 6 7 baskets that are missing, we'll obviously want to 8 know where they are and we can replace them, but Ryan has something to add. DEPUTY COMMISSIONER MEROLA: Member, can I 10 11 ask you just a clarifying question? 12 COUNCIL MEMBER RIVERA: Yeah. 13 DEPUTY COMMISSIONER MEROLA: We had put out some rat-proof litter baskets together actually 14 15 last year (INAUDIBLE), right? COUNCIL MEMBER RIVERA: Yeah, yeah, and we 16 17 need those desperately and more around Tompkins. 18 DEPUTY COMMISSIONER MEROLA: I just want 19 to make sure those are what you're referring to and 20 that you're seeing other baskets on the street that 21 you're talking about. COUNCIL MEMBER RIVERA: The location where 2.2 2.3 they're missing is Second Avenue and Third Avenue in the East 20s and 30s. It's like the Kip's Bay 24

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neighborhood.

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 77

DEPUTY COMMISSIONER MEROLA: Okay, we'll
look into that.

COUNCIL MEMBER RIVERA: I can get you specific corners, no problem, because it's been an ongoing issue.

DEPUTY COMMISSIONER MEROLA: Thank you, Member.

COUNCIL MEMBER RIVERA: Okay. My last question is, my office has been working on addressing and, again, these are regular bins, but if we can get the upgrade, I have to ask, the Union Square bike lane garbage so my office has been working on addressing a garbage condition on a bike lane on Union Square East. It's a sanitation quality of life, it's a safety issue, not just for the Park workers and the bikers, but also the Sanitation workers who I think about being a priority for safety. This area is ideal for innovative containerization solutions, and I would love to work more closely with you on bringing those locations this sort of solution. Do you have any information about this location or any plans in the works you can share?

COMMISSIONER TISCH: Sure. Go ahead.

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 78

DEPUTY COMMISSIONER MEROLA: Member, thank you very much for that question. Your office has been fantastic and bringing us, DOT, Union Square

Partnership together on that one. I know to answer that question, though, I've got to have my DOT colleagues because they've been working hand-in-hand at this moment with Union Square Partnership on how to reimagine the streets around it to create space for both containers as well as more safe collection so I'd love to get back to you on that.

think Union Square is very busy. I appreciate what you said about litter baskets, outdoor dining, especially in Alphabet City and then, as for the Ecology Center, I look forward to working with you all on that issue. It's incredibly important to us and certainly an agreement that we came to with the City that we intend to have them fulfill. Thank you, Mr. Chair.

CHAIRPERSON ABREU: Thank you, Council Member.

I would also like to recognize Council Member Banks. Hello.

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All right. We have ways to go, so I

appreciate your patience because we have to ask some

questions on the record. The November Plan includes

PEGs which eliminated the lot cleaning program. The

PEG was the result of a reduction of 15 uniform

positions for 205,000 dollars in FY24, increasing to 269,000 in the outyears. What was the rationale for

9 eliminating the funding for lot cleaning?

COMMISSIONER TISCH: It was one of the very painful 60-million-dollars' worth of cuts that we had to take. I mean at its height, we had 150 people working in lot cleaning at the New York City Department of Sanitation and, as of this PEG, it's zero.

CHAIRPERSON ABREU: Will the reduction of these positions be made through layoffs or relocation?

COMMISSIONER TISCH: Not through layoffs.

Reallocation so relocation of Sanitation workers so
the Sanitation workers who had previously been
assigned to lot cleaning are now generally either
assigned to a district or highway unit or another
unit.

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 $\label{eq:commissioner} \mbox{COMMISSIONER TISCH: There were two. It's } \\ \mbox{cut in half, from two to one.}$ 

CHAIRPERSON ABREU: Did you find these programs to be effective?

COMMISSIONER TISCH: Yes, they were effective, and it was another difficult cut that we had to make given a very difficult budgetary environment.

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 81 2 CHAIRPERSON ABREU: How will the reduction 3 of these events to five per year impact the 4 accessibility of hazardous waste disposal options for residents, particularly those in underserved 5 communities or with limited transportation options? 6 7 COMMISSIONER TISCH: It will cut them in half. 8 CHAIRPERSON ABREU: It will cut them in 10 half? 11 COMMISSIONER TISCH: Yes. You said, how will it affect it? It will half it. 12 13 CHAIRPERSON ABREU: What potential 14 consequences or risks are associated with the 15 decrease in household hazardous waste disposal events 16 in terms of increased improper disposal of hazardous 17 materials, potential environmental harm, or public health risks? 18 19 COMMISSIONER TISCH: New Yorkers have a 20 few options to deal with electronic waste. They have 21 e-cycle, they have the safe events, and they have the 2.2 special waste drop-off sites so there are other 2.3 options, but obviously you can collect more if there are two events rather than one event per borough per 24

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year.

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 82

2 CHAIRPERSON ABREU: Would you like to see

3 more events in your ideal world?

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COMMISSIONER TISCH: We had to take very difficult cuts in this Department. In my ideal world, I'd like a lot of things, but I try not to live in the ideal world because it would make me crazy.

CHAIRPERSON ABREU: I think there's a lot of things we can do in the ideal world.

COMMISSIONER TISCH: There are, and there are places where we should definitely strive.

CHAIRPERSON ABREU: Our favorite topic, containerization.

COMMISSIONER TISCH: Yes.

CHAIRPERSON ABREU: There are a lot of just cost questions that we have, but just want to put out there, you've been a champion for containerization. Very happy to see the pilot being announced in Manhattan 9, which encompasses over 90 percent of my District potentially, and we're seeing the impact. 68 percent decline in rat sightings. We see it and we feel it and we really appreciate that. In April 2023, DSNY released a study of best practices, challenges, and steps forward for the containerization of waste in New York City. This

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 83 report, The Future of Trash, includes several models which could alleviate the ongoing trash problem within the city. One key containerization method presented in the report was the use of wheeled shared containers. What would the cost of the standard wheeled shared container be?

COMMISSIONER TISCH: We already rolled those wheeled containers out on the 10 blocks in your District and at 17 schools. The cost for that pilot, the 10 blocks, oh, the 19 schools, was 225,000 in FY23 and 600,000 in FY24. That's not the cost though, just of the container. It's the cost of the program.

CHAIRPERSON ABREU: Just the containers.

COMMISSIONER TISCH: I don't know how much the specific containers costs, but they weren't terribly expensive.

CHAIRPERSON ABREU: Okay and, if you can please share the cost...

COMMISSIONER TISCH: I will get you, yes.

CHAIRPERSON ABREU: That would be greatly appreciated.

In the report, it claims that the durability lifetime of these containers would be

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1	COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 84
2	three years. How did the Department arrive at this
3	figure?
4	COMMISSIONER TISCH: We talked to a lot of
5	other cities that are doing this. As I've said many
6	times, we are not going to be the first city to
7	containerize our trash in the world. We're going to
8	be one of the last
9	CHAIRPERSON ABREU: Right.
10	COMMISSIONER TISCH: And so we have
11	reached out to Sanitation Departments in other cities
12	worldwide as well as manufacturers of these
13	containers who are largely based in Europe, but not
14	exclusively, and that was the general consensus that
15	we got.
16	Oh, I have the cost of the containers. I
17	was looking on the wrong page.
18	CHAIRPERSON ABREU: Oh no, you're fine.
19	COMMISSIONER TISCH: It was 500 bins. Is
20	this the right one, Joe? 500 bins. 1.4 million.
21	CHAIRPERSON ABREU: What was the last
22	figure?
23	COMMISSIONER TISCH: 500 bins. 1.4
24	million.

CHAIRPERSON ABREU: All right, thank you.

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One of the main supporting arguments for implementing a wheeled container system was the ease with which it could be utilized with the current fleet of trucks. The report mentioned that this could be realized with retrofitting. Can you please explain what retrofitting would be necessary?

COMMISSIONER TISCH: Yeah. For the large buildings, the buildings of 31 units or more, there are two options to containerize trash. They both involve large four-cubic-yard containers. The options are four-cubic-yard containers on wheels or fourcubic-yard containers not on wheels. We piloted the four-cubic-yard containers on wheels because you can roll that container up to the back of a normal sanitation truck that's slightly retrofitted with a tipper, put that big container on a tipper and tip it into the back of the truck. That's not the go-forward strategy for New York City because I think having hundreds of thousands of four-cubic-yard containers on wheels in this city is a terrible idea for safety reasons, for many reasons, so the go-forward model involves the four-cubic-yard containers not having wheels, and instead of using the retrofitted truck, we would use a special side-loading truck that we

1	COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 86
2	have developed, much like what is used in Europe,
3	where the truck lifts the container and dumps it.
4	CHAIRPERSON ABREU: The main alternative
5	to wheeled containers are the stationary containers?
6	COMMISSIONER TISCH: Yes.
7	CHAIRPERSON ABREU: These are generally
8	more durable and have larger capacities. What would
9	the cost of a standard shared container be?
10	COMMISSIONER TISCH: The cost of the
11	truck, because we developed our first truck, was like
12	just over 500,000 dollars.
13	CHAIRPERSON ABREU: For one truck?
14	COMMISSIONER TISCH: For one truck. It's
15	maybe like 10 percent more expensive than our
16	existing sanitation truck. The 550,000 dollars, I'm
17	not convinced that's going to be the go-forward
18	price. That included the R and D that was required to
19	develop the first U.S. dense urban environment
20	automated side-loading truck.
21	CHAIRPERSON ABREU: And there was an RFP
22	that was just issued, right?
23	COMMISSIONER TISCH: We did

CHAIRPERSON ABREU: On these trucks.

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    COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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                COMMISSIONER TISCH: No, we just issued an
 3
     RFP to buy the containers, which is so exciting. That
    RFP focuses in its first instance on the containers
 4
     for Manhattan 9 but gives us the ability to buy the
     containers citywide when that pilot goes well in
 6
 7
    Manhattan 9 and so it basically is handling all of
 8
     the contracting and administrative processes
     associated with rolling out high-density
     containerization citywide.
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11
                CHAIRPERSON ABREU: Is there any way to
12
     anticipate what that cost will be?
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                COMMISSIONER TISCH: No.
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                CHAIRPERSON ABREU: Because it's subject
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     to bidding, right?
                COMMISSIONER TISCH: Well, I have a guess,
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17
    but I can't say it because I don't want to ruin the
18
     RFP process.
19
                CHAIRPERSON ABREU: The stationary
20
     containers would require a new fleet of automatic
21
     side loaders, ASLs?
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                COMMISSIONER TISCH: Yes.
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                CHAIRPERSON ABREU: What would be the cost
     of building and acquiring a truck with an ASL? You
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said 500 K, right?

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 88

COMMISSIONER TISCH: 576,000 was the cost of the first one but, as I mentioned...

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CHAIRPERSON ABREU: That is a significant capital cost, and is there any anticipation that when you buy in bulk, given that it's moving Manhattan-wide and then citywide, do you have any anticipation of what that number would be?

COMMISSIONER TISCH: I don't. Given that we haven't bought any but the R and D ones yet, I don't have a price for it, but I would like to see it come like close in line with the cost associated with our rear-loading trucks. Right now, it's about 10 percent higher. Just for context the past two years, we've spent half a billion dollars on Sanitation trucks and completely upgrading and overhauling our fleet and, boy, did it need it. The City didn't buy any new Sanitation trucks or place any orders for Sanitation trucks during the pandemic so when Mayor Adams showed up, the average life of our fleet was and very high and so with these unprecedented level of purchasing of Sanitation trucks, we are bringing that average life of the fleet down.

CHAIRPERSON ABREU: If the Department were to switch over the different trucks due to

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 89 containerization, what would happen with the existing fleet?

COMMISSIONER TISCH: Oh, so we're not going to get rid of the existing fleet entirely, which is great. As I mentioned, there's three different models based on the size of the building. The one-to-nine-unit buildings will still be serviced by our normal rear-loading Sanitation trucks. The new ones of those that we buy are going to have tippers on the back so that when all the one-to-nine-unit buildings place their trash out in our standardized New York City bin, the Sanitation worker, if their back is hurting, not feeling like lifting that day can put the container on the tip and tip it rather than throwing individual bags, and that will be an option available to them, but we'll still be using the rear loaders for the one-to-nine-unit buildings as well as any of the 10-to-30-unit buildings that decide to put their trash out in wheelie bins as opposed to opting to use the stationary on-street container.

CHAIRPERSON ABREU: Do you think there would be an excess of...

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 90 2 COMMISSIONER TISCH: Also, sorry, also, 3 just whispered to me, recycling citywide. We are not 4 planning to containerize either recycling stream because it's put out once a week so the rear loaders will still be used for recycling as well. 6 CHAIRPERSON ABREU: If the old trucks 7 8 could potentially be retrofitted with this new technology, what would be the potential cost savings 10 like? COMMISSIONER TISCH: There's no cost 11 savings. By the time we buy enough automated side 12 loaders to do automated side loading citywide, the 13 14 side loaders will just replace some of the aging out

CHAIRPERSON ABREU: Thank you. Council Member Banks, do you have questions?

rear loaders. It's not extra cost.

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COUNCIL MEMBER BANKS: Thank you, Mr.

Chair, and good afternoon to the Commissioner and to her team.

This is pertaining to the January restorations. The November Plan includes PEGs reducing the litter basket collection in five boroughs, and the Mayor recently announced that this PEG will be reversed and litter baskets would be

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT returning to the city. The reversal of the PEG includes the restoration of 9,000 litter baskets in the city. Could the Department break down approximately where these basket reductions were to take place? COMMISSIONER TISCH: Blessedly, no, because the basket reductions never happened. 

COUNCIL MEMBER BANKS: Okay.

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COMMISSIONER TISCH: Meaning that PEG was reversed before the baskets came off of the street, which spared some years of my life hopefully.

November Plan also includes PEGs eliminating a job training program in the Sanitation Department. The savings incurred from the elimination of this program was about 1,085,000,000 in Fiscal Year 2024 increasing to about 1.1 million to the outer years. The Mayor recently announced that this program was to be restored in the Preliminary Budget. I want to know can you provide a description of the work that the individuals in the JTP program do?

COMMISSIONER TISCH: Yes, they provide various cleaning functions so we have two general categories. We have indoor and outdoor. The indoor

1	COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 92
2	JTPs provide cleaning services inside of our
3	facilities and the outdoor JTPs provide cleaning
4	services in the community.
5	COUNCIL MEMBER BANKS: And who's eligible
6	for this particular program?
7	COMMISSIONER TISCH: So the JTP program is
8	actually an HRA grant diversion program. The DSNY JTE
9	pool is generated from our sister agency, HRA. I
10	don't want to speak for HRA, but I know that there
11	are certain requirements. They must not be currently
12	working, must be receiving public assistance, and be
13	either the head of household or the payee on their
14	income taxes.
15	COUNCIL MEMBER BANKS: And what is the
16	total budget of this this particular program, the JTF
17	program?
18	COMMISSIONER TISCH: In FY 24, it was 1.85
19	million, and in FY25, it's 3.87 million.
20	COUNCIL MEMBER BANKS: And how many slots
21	are being restored?
22	COMMISSIONER TISCH: 195.
23	COUNCIL MEMBER BANKS: Okay, and is this
24	the full amount of slots

COMMISSIONER TISCH: Yes.

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    COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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                COUNCIL MEMBER BANKS: That were
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     eliminated in the previous PEG? Excellent.
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                Will this program still be managed by
 5
     HRA?
                COMMISSIONER TISCH: Yes.
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                COUNCIL MEMBER BANKS: Excellent and, if
     so, why is this program in Sanitation's budget?
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                COMMISSIONER TISCH: Yeah, the program is
     funded through an intra-city agreement with HRA, and
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     the participants are hired and paid by DSNY.
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                COUNCIL MEMBER BANKS: Okay. With the
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     elimination of the lot cleaning program, can we
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     expect that individuals from the JTP program will be
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     tasked with a lot of cleaning?
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                COMMISSIONER TISCH: There were cuts to a
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     lot of cleaning programs so the work of the JTP is
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     going to be as important than ever. I don't think,
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     for safety reasons, they can be assigned specifically
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     to lot cleaning, but they will be working to clean up
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     our communities where cleaning is necessary.
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                COUNCIL MEMBER BANKS: Thank you,
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     Commissioner. Thank you, Chair. Appreciate it.
                CHAIRPERSON ABREU: Thank you, Council
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Member.

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 94
2 Council Member Nurse.

COUNCIL MEMBER NURSE: Good afternoon, Commissioner.

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COMMISSIONER TISCH: Good afternoon.

COUNCIL MEMBER NURSE: I just want to also underscore my support in being upset about the cuts to some of the nontraditional areas of cleaning, the targeted task force, I forget, my brain's dying today, but the places where you clean that are not the streets...

 $\label{eq:commissioner} \mbox{COMMISSIONER TISCH: The Targeted Task} \\ \mbox{Force.}$ 

COUNCIL MEMBER NURSE: Yes. That's been really helpful in my District around the North Conduit Boulevard where no agency seems to claim it and around the Jackie Robinson so I really hope the updated budget can reflect that.

I just wanted to share I want to thank

Council Member Ung, I know she had to leave, but I

feel like she has really done a lot to try to find

consensus with her bill. I think it was really harsh,

the first version of it, and I think she's done a lot

to get us to a better place and I think it still has

the intended effect of creating stronger consequences

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 95 without necessarily crushing some of our small businesses.

I just had a couple of questions. One was on the Solid Waste Management Plan. I don't know if it was brought up. I know in the November Plan, the you had to cancel the contract with the consultant so just wondering if you're confident that you all are going to be able to meet the requirements for that.

COMMISSIONER TISCH: I am.

COUNCIL MEMBER NURSE: Okay, and how are you planning to meet those requirements?

COMMISSIONER TISCH: Oh, we're entirely on pace to complete the Solid Waste Management Plan on time. There are two different phases of it. The first half of it, which we are finishing up right now is going over current conditions and so we're finishing that up on time. The second piece will be the analysis of the proposed new programs, and I expect that the funding need associated with completing that important mandatory plan will be reflected in an upcoming budget.

COUNCIL MEMBER NURSE: How much does it cost to finish out the work that you...

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 96

2 COMMISSIONER TISCH: You know, we looked
3 at it, and it is substantially less than what was
4 initially budgeted, but we won't have a precise

5 answer until that work is contracted out.

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COUNCIL MEMBER NURSE: Thank you for that. I'm excited to see the first zone rollout...

COMMISSIONER TISCH: The what?

COUNCIL MEMBER NURSE: The first zone, the first commercial waste zone. I saw that in your testimony. It's going to roll out in Queens in a particularly very diverse area...

COMMISSIONER TISCH: Yes.

COUNCIL MEMBER NURSE: So I'm just curious, and I know you also had a PEG to your outreach and communications budget last year, I think it was 6 million, so I'm just curious what the plan is to prepare this community of small businesses, which speak a lot of languages to get them onboard?

COMMISSIONER TISCH: We literally, just two weeks ago, registered the contract for outreach for the first zone and many more like beyond the first zone, and the plan for outreach has not changed from what I briefed you on, I think, about a year ago now at our hearing which is two months of door-to-

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 97 door knocking to each of the nearly 7,000 businesses before the transition phase even begins, and we will hone and refine that model based on what we see from the pilot and the process of turning on the first zone so it's a two-month advanced outreach and then a four-month phase for the carters to go and speak to potential customers.

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COUNCIL MEMBER NURSE: Okay, and how many, just a reminder, how many carters it will be, it will be a full three carters...

COMMISSIONER TISCH: It's three carters for the traditional service and also five citywide containerized carters, and those are our carters who collect from dumpsters or compactors as opposed to curbside collection.

just have one other question related to the street vendor enforcement. One, I just want to thank your team for being really responsive. We have one particular challenge that I don't, we'll figure it out I guess, but I just want to thank you all for being responsive to that. There was a video that went around in our District around the Myrtle Wyckoff area of like, it wasn't clear who this person was, were

they PD or were they Sanitation, because they were just in a black t-shirt and they had something on, but you couldn't really see what the badge was in the video. I'll share it with you, but I ask this question only for you to put on the record, when there is an enforcement action with impounding or removing anything, can you describe what those people will look like? Will they be wearing a sanitation uniform or... just for the record, so we have it.

COMMISSIONER TISCH: Our Sanitation police all wear a Sanitation police uniform, which happens not to be green, it's navy blue, so they will be fully in gear, like in their collared, badged shirts.

COUNCIL MEMBER NURSE: Okay.

COMMISSIONER TISCH: That is my understanding, and I will check with our Chief of Enforcement to make sure that there aren't other circumstances that would require plain clothes and correct the record if I need to, but that is my understanding.

COUNCIL MEMBER NURSE: And if PD does any type of enforcement action, do they inform you all after the fact?

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2 COMMISSIONER TISCH: No, the Police

3 Department doesn't have to inform us of their

4 enforcement actions.

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COUNCIL MEMBER NURSE: Okay, I'm just asking because when that video went around, it was very unclear who it was. We asked our inspector. She wasn't sure if it was you...

## COMMISSIONER TISCH: (INAUDIBLE)

appreciate that, and one of the things that I do for the Department is stay in close contact with the Street Vendor Project. They have routinely sent me videos to ask clarifying questions about, is this NYPD, is this Sanitation police, is this somebody else? I'm always happy to take a look at it, and I'm always happy to receive those from the advocates so that line of communication is open but, as the Commissioner said, we expect our Sanitation police to be in the full Sanitation police uniform, and PD does their own operations within their precincts.

COUNCIL MEMBER NURSE: Okay, I appreciate that. I just wanted to have that reiterated publicly for advocates who are concerned. That's my questions. Thank you, Chair.

1	COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 100
2	CHAIRPERSON ABREU: No, of course. Thank
3	you, Council Member.
4	I have three more questions and then
5	every other question that I have I will just forward
6	it to you and, if you can provide your responses to
7	them, we would greatly appreciate that. Can we get
8	that?
9	COMMISSIONER TISCH: Sure.
10	CHAIRPERSON ABREU: All right.
11	COMMISSIONER TISCH: Of course.
12	CHAIRPERSON ABREU: Were there any funds
13	that will be unexpended from this year's snow removal
14	budget?
15	COMMISSIONER TISCH: From this year's?
16	CHAIRPERSON ABREU: Snow removal budget?
17	COMMISSIONER TISCH: Oh, our snow removal
18	budget. We have not spent our full Are you asking if
19	there's funds remaining? Yes.
20	CHAIRPERSON ABREU: How much is in budget?
21	How much have you spent? How much is remaining?
22	COMMISSIONER TISCH: I have to get that.
23	Hold on. Winter weather. Is this the updated?

DEPUTY COMMISSIONER ANTONELLI: Yes.

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 101 2 COMMISSIONER TISCH: Okay, sweet. All 3 right. Our FY24 snow budget is 98.2 million dollars. CHAIRPERSON ABREU: 9.8 or 98? 4 COMMISSIONER TISCH: 98.2 million. To 5 date, in Fiscal Year 24, we have spent 57.1 million. 6 7 I want everyone to keep in mind though, before... 8 CHAIRPERSON ABREU: We can fund community 9 composting six times there. 10 COMMISSIONER TISCH: Hold on. 11 CHAIRPERSON ABREU: Maybe eight or nine. 12 COMMISSIONER TISCH: Hold on, what'd you 13 say? 14 CHAIRPERSON ABREU: I'm saying we can fund 15 community composting with the difference just right 16 there. COMMISSIONER TISCH: Hold on. Just to make 17 18 very clear, I want to make very clear on the record, 19 since we're talking about snow that the 57.1 million 20 that was spent, a lot of it is fixed costs, meaning 21 getting the plows for the trucks and buying the calcium chloride and all of the salt so we didn't 2.2 2.3 spend 57.1 million dollars on overtime plowing snow

for two storms. I just want to be clear about that.

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 102

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CHAIRPERSON ABREU: Okay. It's pretty nice out outside today. I don't think it's going to be snowing much from here to the end of the year.

My second question is precision cleaning.

I know this is something that was in FY23 budget, but it didn't make it for FY24. Is this something that you would like to see return?

COMMISSIONER TISCH: As I mentioned, we took 60-million-dollars' worth of cuts to the agency. The vast majority of them were around our cleaning programs. Precision cleaning was one of those things that was cut. We had to make very difficult choices given the very difficult budget situation that we were in. We have not yet started to see the effects of the cuts on cleaning. I expect, if they are not restored, that we will start to see the effects this summer as we get more attrition and certainly by the fall as the organics program begins because right now we're doing all of our cleaning using our surplus sanitation workers.

CHAIRPERSON ABREU: Do you by any chance have the cost of what it was in FY23, the Precision Cleaning program? And if you don't have it, you can send it over.

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    COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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                COMMISSIONER TISCH: Joe, do you have the
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     FY23?
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                DEPUTY COMMISSIONER ANTONELLI: Yeah,
     sure. In FY23, it was a total of 97 headcount, and
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    that was inclusive of what the baseline city funding
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    was in addition to the 60 full-time equivalents we
    got from City Council funding, and that was a total
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     of 9.6 million dollars.
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                CHAIRPERSON ABREU: That's significant.
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                DEPUTY COMMISSIONER ANTONELLI: Yeah.
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                CHAIRPERSON ABREU: All right. My last
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     question.
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                COMMISSIONER TISCH: Now it's at 15.
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                CHAIRPERSON ABREU: Okay. That's a big
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     decrease so something for us to also be on the
     lookout for. Priority community composting, though.
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     Come on. Let's be real.
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                My last question is on Preliminary Budget
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    new needs. The Preliminary Budget includes 44 million
     in personnel service adjustments for Fiscal 2024
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     only. What was the reason for this new need and what
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    will this funding support?
                COMMISSIONER TISCH: Joe could answer
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that.

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 104 2 DEPUTY COMMISSIONER ANTONELLI: Sure. This 3 is really more of a technical adjustment than it is a 4 new need. Every year, we do receive money for various personal services costs like the different ancillary costs like holiday pay and those types of things. Our 6 7 personal services budget gets adjusted every year based on actual expenditures. Just keep in mind that 8 our PS budget is over a billion dollars so accurately predicting how much we're going to spend each year is 10 a little bit more of an art than it is a science so 11 we do receive these adjustments annually. 12 13 CHAIRPERSON ABREU: The Preliminary Budget also included 34 million in OTPS for Fiscal 2024. 14 15 Similarly there, what was the reason for the new need 16 or technical adjustment, whatever you call it? 17 DEPUTY COMMISSIONER ANTONELLI: Yeah, so 18 this was primarily for waste export. Our waste export 19 costs are in excess of 500 million dollars a year. 20 Again... 21 CHAIRPERSON ABREU: How much? 2.2 DEPUTY COMMISSIONER ANTONELLI: 500 2.3 million a year so we do every year also receive an

adjustment to our waste export cost based on actual

expenditures throughout the year.

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 105

CHAIRPERSON ABREU: In our follow up

questions, we want all those costs on exports and all
that.

My last question is, there seems to be an increasing cost for overtime and with decreasing headcount. Normally, we see increasing headcount corresponding to increased overtime, but here we're seeing decreased headcount but more overtime. Can you explain the rationale for that?

COMMISSIONER TISCH: Chair, we have the highest number of Sanitation workers this year right now than this Department has had in 25 years so we definitely do not have a decreased number of Sanitation workers. We have over 8,000 uniformed.

CHAIRPERSON ABREU: My apologies on that, it was increasing headcount.

COMMISSIONER TISCH: Okay. And our non-snow overtime in the first eight months of this year is down significantly since last year. Joe, do you have the numbers?

DEPUTY COMMISSIONER ANTONELLI: Sure. Last year through the end of February, our non-snow uniform overtime was approximately 100 million

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 106 dollars. This year, year-to-date, we've only spent 80 million so we've decreased significantly.

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COMMISSIONER TISCH: I'll just say,
though, with snow, it balances out. With snow, it's
about 106.8 versus 106.6 between the two years, but I
think the non-snow is the number that you're looking
for and is most relevant to the conversation, and
that is down substantially.

Overtime amount for uniformed workers is 157.9
million, but the actual spending has averaged 27.7
million for Fiscal 2022 and 2023. I understand that
overtime fills an important role in keeping staffing
levels appropriate and ensuring adequate Sanitation
response, but the budget does not adequately reflect
actual spending. What can be done to better budget
overtime?

DEPUTY COMMISSIONER ANTONELLI: In past years, overtime was relied on for a lot of regular functions. I think now, based on the budget situation that we're in now, overtime is truly only going to the unplanned, nonrecurring-type event so snow is a perfect example. Another nonrecurring-type expense that we have is if there's a holiday during the week

committee on Sanitation & Solid Waste Management 107 and Sanitation workers are off, it's a Monday, garbage does get put out and we do have to chase that garbage throughout the week, so there's overtime in those weeks, but I think if you look at our overtime on a daily basis when we're in a normal week, we have basically zero Sanitation worker overtime on normal operation days so a lot of the overtime is unpredictable, which is why the budgeting is maybe not as precise as it could be, but we have done everything we possibly can to limit the usage of overtime.

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CHAIRPERSON ABREU: That was my final question. I want you to know that I'm super grateful. This Committee is very grateful to you, Commissioner, to your team. There are a lot of important issues that I hope we get worked out. It would bring me a lot of joy to see community composting in the Mayor's Executive Plan in April, the full restoration. Also, we have a lot of work to do to make sure we keep our street clean, and I know that, in you, we have partners to get that done, but I really hope it doesn't take too much to get the community composting in the budget because our green workers deserve it. They are doing, I consider God's work, educating our

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 108 communities, collecting food scraps, processing the compost. I was just at Governor's Island earlier this week at Earth Matters, seeing their operation, and I'm going to continue to visit other sites. Let's not rob them of the civic engagement of collecting, organics and putting out their food scraps and putting them in the local compost bin. That's really a civic activity and, the more that we can replicate that, I think that we're going to see your program succeed as well, and I think it's not an either or. I think we need both so thank you so much,

Commissioner, and to your team, really grateful for you and, until I see you again.

COMMISSIONER TISCH: Thank you.

COMMITTEE COUNSEL BARRETT: We will be taking a five-minute break before turning to public testimony.

Okay, we will now turn to public testimony. Each panelist will be given two minutes to speak.

For panelists testifying in person, please come to the dais as your name is called and wait for your turn to speak.

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 109 2 For panelists who are testifying 3 remotely, once your name is called, a Member of our Staff will unmute you and the Sergeant-at-Arms will 4 give you the go-ahead to begin. Please wait for the Sergeant to announce that you may begin. 6 7 During testimony, you must remain on topic and please maintain decorum. Witnesses are not 8 permitted to record themselves or this Committee as a hearing will be provided online. 10 11 Our first panel will be four members, Corey Wilkins, Phyllis Yip, Nando Rodriguez, and Lena 12 13 Frey. NANDO RODRIGUEZ: Hello. Good afternoon. 14 15 Thank you, Chair Abreu and the Members of the Committee on Sanitation and Solid Waste Management. 16 17 COMMITTEE COUNSEL BARRETT: Sir, I'm so 18 sorry to interrupt you. We just need to pause for a 19 moment for the Chair to come back. I'm deeply 20 apologetic to interrupt your testimony. 21 Thank you for your patience. You may begin your testimony when you're ready. 2.2 2.3 NANDO RODRIGUEZ: Hello. Good afternoon. Thank you, Chair Abreu and Members of the Committee 24

on Sanitation and Solid Waste Management for this

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 110 opportunity to testify. My name is Nando Rodriguez, Senior Manager of the Environmental Program at the Brotherhood of Sister Sol, a non-profit youth development and social justice organization serving in New York City since 1995. The Brotherhood Sister Sol with long term partner, Open Road New York have joined forces to advance the 1,000 Composting System Initiative, a campaign to advance the New York City 2030 Zero Waste Management. This campaign was also influenced by the community composting and it's complementary to it. Our objective is to establish 1,000 food waste processing sites in each borough of New York City. Collectively, these sites will have the capacity to divert tons of local food waste from our landfills each day. Ultimately, we envision an interconnected network of community composting sites throughout New York City with local stewards who are actively engaged to improving the health of our community and mitigating the effects of climate change. The 1,000 Composting System Initiative will accomplish multiple goals, including these three.

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Increasing environmental education and activism among New York City residents. With these new sites, we bring together New Yorkers of various

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 111 ages to manage the local composting systems. Each will become self-sustained partner in their composting community and, in turn, educate and draw food waste from hundreds of local residents.

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Number two, supporting healthy communities and environments. The local composting is one of the powerful ways that communities can work together to improve community health and address the challenges of climate change. By collecting food waste locally, we are greatly reducing the garbage sent to landfills. In addition, compost is a critical ingredient in the development of healthy soils. Compost provides plants with nutrient-reduced availability to heavy metals and plant uptakes, and it suppresses soil diseases, which is a growing danger in climate change. By producing and distributing compost locally, we are supporting local communities with the ability to grow food healthy and to be used, personal and community, and therefore improving the food insecurity.

Supporting green jobs, number three. The 1,000 Composting System Initiative will provide employment for hundreds of youth around the community, around the city, and train to build and

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 112 maintain a local composting system as well as educate and organize their local community and support projects. I would like to...

CHAIRPERSON ABREU: Thank you. I'll give you 10 more seconds.

NANDO RODRIGUEZ: 30 seconds, I'm done. Lastly, I would like to share that in the 1990s when the initiation of New York City Compost Project was created, I was in my teens learning about urban composting in the Lower East Side. The idea of New York City residents separating food waste from their garbage had me full of doubts, but I was interested, inspired by the group's emerging Earth Matters Lower East Side Ecology Center. Fast forward today, I now work with an organization where I see over 500 participants per year learning and practicing composting. I have witnessed the growth of the most diverse community in New York City, which has erased all doubts that I had about New York City residents. I am now filled with hopes and dreams of New York City leading the movement to combat climate change through our community composting. I look forward to looking forward to working with the Council Members

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 113 and to make composting a reality across New York City. Thank you.

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CHAIRPERSON ABREU: Thank you, Nando. You guys try to keep it to two minutes. We have a lot of people who have to testify.

Abreu, and thank you to the Committee for having us today for public testimony. My name is Corey Wilkins and I'm a proud member of the GrowNYC Workers

Collective, a labor union represented by RWDSU, the Retail, Wholesale, and Department Store Union. Today I'm testifying on behalf of a union member of mine named Courtney Scheffler.

I work as a compost coordinator and driver for New York City with GrowNYC. Together with our partners at New York City Compost Project, we provide New Yorkers with waste equity access through food scrap collections and processing, outreach, education, and finished compost. It is imperative that City Council fully restore sufficient funding for community composting in the 2024 budget this spring and mandate that these programs exist through legislation. We are asking for organics to be processed hyperlocally through community composting

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 114 and for the health of our neighbors and livelihoods. I live paycheck-to-paycheck like many of my coworkers and like many New Yorkers. The defunding of zero waste programming will lay off 78 of my coworkers by June. That is over half of our union, and our work is essential and is not expensive. The cost is only 0.003 percent of the City's Sanitation budget, yet it has made a positive impact on the lives of tens of thousands of New Yorkers. The City's tax revenue is up, and there is more than enough money to fund these vital programs. There's always money for the NYPD to surveil and brutalize the communities we serve but never enough for community services. With service gaps and inadequate outreach, curbside and smart bins alone will not realize the waste equity needs of our city. If this Administration were earnestly committed to its purported environmental objectives, the services we provide the public would be adequately funded and legislated beyond our year-to-year contracts. Investing in communities is always worth it, especially those disproportionately experiencing environmental injustice. Community compost, Zero Waste Schools, and Stop and Swap have been defunded just as our union has entered negotiations for our

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 115 first contract to make our workplace truly sustainable for all workers. We are fighting for both a fair contract and the jobs of over half of our bargaining unit. Defunding our programs is an inadequate justice to communities we serve, the parks and street tree beds we nourish, and to our union workers. Thank you. Courtney.

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LENA FREY: Hi, good afternoon, Chair Abreu and also Sandy Nurse. Thank you, guys, for sticking around to hear public testimony. My name is Lena Frey, and I am addressing you today as a proud community compost worker and also a member of GrowNYC Workers Collective represented by RWDSU. The recent decision to cut all funding for community compost and GrowNYC Zero Waste programs will deny millions of New Yorkers the ability to keep their food scraps out of landfills, and it means over 140 people like myself will lose our jobs. This is a labor issue, and 79 union workers, including myself, across three departments will be unemployed by June. We are in a critical moment for our union and for green labor across New York City with jobs in waste management and education now hamstrung by these short-sighted budget cuts. We need our City to invest in

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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sustainable waste management, build community
resilience, and fund green labor, yet the Mayor and
Sanitation Commissioner are choosing to do just the
opposite. The City cannot sustain a viable curbside
organics collection program while working against
community composting and the people who maintain it.
With the imminent loss of all of the outreach,
education, and access that is provided by GrowNYC's
Zero Waste programs and the New York City Compost
Project, the City's curbside program will continue to
stagnate in participation and suffer high rates of
contamination. We know that when there are gaps in
service, good habits are lost and, if these programs
are not renewed, the compost diversion rates will
likely never recover. I implore the City Council to
reinstate funding for the Zero Waste Programs at
GrowNYC and the New York City Compost Project. Funds
for these contracts must be made immediately
available to save our jobs and the 30-plus years of
progress we have made towards a sustainable New York
City for all. Thank you for your time and
consideration.
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PHYLLIS YIP: Good afternoon. My name is

Phyllis Yip. I am a union member of the GrowNYC

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 117 Workers Collective. I am also a District 10 resident. Mayor Eric Adams and his Administration like to use the word inefficient to describe community compost, and they will continue to use the word inefficient to describe our Zero Waste programs. Inefficient means insignificant. They believe we, the Zero Waste workers, are insignificant, the work we do is insignificant, a complete waste of taxpayers' money, but will they say to the single mother picking up free clothes for her baby at a Stop and Swap event that she is insignificant? What about the senior citizen who doesn't have a smartphone to use a smart bin? Would they also say that he's insignificant and then there are the young high school students learning the science behind turning food scraps into fuel for growing new plants? Are they too insignificant? We know there are a lot of competing issues worthy of your attention. I ask this Committee and all of City Council to please make Zero Waste jobs your top priority. You are not only fighting for us union workers, but you are also fighting for the people we serve. They are the city's most vulnerable population, communities of color, immigrants, seniors, and low-income New Yorkers so do everything

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 118 in your power to get us back our funding. Thank you for listening.

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CHAIRPERSON ABREU: Thank you.

COMMITTEE COUNSEL BARRETT: Thank you.

Next, we will have Arif Sunmonu, Sitra Bowman,

Nathalie Huang, and Christine Datz-Romero.

ARIF SUNMONU: Okay. Hi, good afternoon, Chair Abreu, Members of the Committee. Thank you for the opportunity to testify today. My name is Arif Sunmonu, and I'm the Government Affairs Lead here at GrowNYC. GrowNYC is here today to support the restoration of funding and reinvestment in community composting as well as the other Zero Waste programming at GrowNYC. The Mayor's budget cuts have eliminated the funding for GrowNYC and the seven organizations that make up the New York City Compost Project. In addition, the City is not intending to continue funding for our Zero Waste Schools Program, which since 2010 has been instrumental in introducing the next generation of New Yorkers to the importance of and practices of waste reduction, composting, and recycling as our colleagues will testify today. While GrowNYC has received stopgap funding to support the compost program, these funds will not carry us

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 119 through the next Fiscal Year. Further, our popular Stop and Swap reuse program is also at risk. While not officially cut, the City has provided no indication of what the process and timing for the restoration of the funds for the compost project and the GrowNYC programs would be. If it is an RFP process, then it is unlikely that we will be able to financially sustain the gap between the restoration of funds and getting a City contract in FY25. Our need is urgent and our situation is dire. If the funding for GrowNYC's program is not restored immediately, the programming we have provided to millions of New Yorkers over the past 18 months, empowering them to take personal action against climate change, could cease to exist on June 30th. In addition, if funding is not restored for our partners in the compost project, we are at risk of losing the longest running community composting program in the nation and dismantling of the processing capacity that that have diligently built over the last 30 years on which GrowNYC relies. These budget cuts also have a human cost. A loss of the funding for GrowNYC programs alone will result in the loss of 94 jobs, 79 of which are union jobs. We are carefully slated to

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 120 lay off the bulk of our compost staff on May 20th, and there seems to be no funding light at the end of the tunnel. In addition to our numerous waste diversion accomplishments, we have invaluable educational component to our programming and engaging communities through free compost give-backs, street care events throughout the five boroughs. Our Zero Waste Schools program helps train the next generation of environmental leaders, and our Stop and Swap program facilitates and reinforces the importance of reuse and disposal. We respectfully request a restoration of 7 million for the community composting program, the restoration of 2 million for the Lower East Side Ecology Center to complete the build of its composting facility in Canarsie, the restoration of 2.5 million for GrowNYC's Zero Waste Schools Program, the timely release of an RFP for GrowNYC's Stop and Swap Program, the long-term extension of the license for Big Reuse to continue its composting processing capacity at the Baby Bridge Park in Queens, and the long-term extension of the license for Earth Matter to continue its compost processing facility capacity on Governors Island. Thank you so much for the time to testify.

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 121

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2 NATHALIE HUANG: Good afternoon, Chair 3 Abreu and Members of the Sanitation Committee. Thank 4 you for this opportunity to testify. My name is 5 Nathalie Huang and, like some of the people who have testified before me, I am a proud member of the 6 7 GrowNYC Workers Collective, represented by RWDSU. I have worked as a compost coordinator at GrowNYC for 8 two years now, and together with our partners at the New York City Compost Project, we represent the 10 11 community composting programs who serve millions of 12 New Yorkers. GrowNYC's compost program was extended 13 in December due to a generous private donor and, while we were told this funding will last until June, 14 15 we received news last month that due to cutting operational costs, me and my 53 colleagues will 16 17 instead lose our jobs on May 20th. I owe my life to 18 community composting, from interning at Earth Matter to training in the Master Composter program at the 19 20 Lower East Side Ecology Center. They empowered me to advocate for community composting and taught me what 21 2.2 the citywide organics collection program could not. 2.3 The joy, beauty, and community that comes from building a compost pile with other people and being 24 able to touch and feel the product of our shared 25

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 122 labor, finished nutrient-rich compost. As community compost workers, we engage in face-to-face interactions to teach people about composting methods, recycling initiatives, and tangible ways to be more sustainable. The citywide organics collection program does not come close. The finished compost created from community composting is returned to local communities to improve their soils. The biogas produced from the majority of organic waste collected from brown bins and smart bins do not. The City cannot have a successful citywide organics collection program without working in partnership with community composting organizations. We deserve to keep the jobs we have the heart and passion for and to continue serving local communities who need us for community composting. The City Council must fight to fully restore funding to GrowNYC's Compost Program and the New York City Compost Project in the upcoming budget, and mandate that these programs are protected through legislation. Thank you for your time and consideration.

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SITRA BOWMAN: Good afternoon, everyone.

Thank you for this opportunity to testify today. My
name is Sitra Bowman, and I'm speaking today as a

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 123 member of the GrowNYC Workers Collective, represented by RWDSU. I am here today to ask for the restoration of the Zero Waste Programs at GrowNYC and the community composting program. I have been working as an Education and Engagement Lead in the Zero Waste Schools Program at GrowNYC for almost two years. During my time, I have seen how these initiatives provide vital services that are key to creating a sustainable waste infrastructure for this city. As an Education and Engagement Lead, my job entails providing support and education for schools so they can be in compliance with the curbside composting program. The past two years have seen the expansion of the program to cover all schools within the five boroughs. This is a great opportunity for schools to divert their waste from landfills. Up to 51 percent of the waste created by schools can be composted. Another 30 percent can be recycled. It takes a long time to successfully implement new systems and create new habits. The current format that we have of serving eight schools over six weeks is not enough time to create any type of real change regarding behaviors and attitudes about recycling and composting. Over the past two weeks, I've had three

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 124 schools reach out to me that I no longer work with. Two of them were from the Bronx where I worked last year. The Zero Waste Schools Expansion Program started in the Bronx because it has historically been underserved. We would do a disservice to communities when public programs are rolled out without adequate resources to make them successful. This past fall, I was assigned to schools in Brooklyn when curbside composting was rolled out throughout the borough. At every school I visited, teachers, administrators, and faculty members had questions about what materials could be composted at home and how residential pickups would actually happen. The confusion I encountered was emblematic of the lack of funding and commitment to outreach and education at DSNY. There is an ongoing need for the outreach and education that the Zero Waste Schools program provides, especially in marginalized communities. Zero Waste Schools, Stop and Swap, and community compost are programs that are part of a green job ecosystem. The cutting of these programs will result in the loss of 78 green union jobs. Without these jobs, how can I demonstrate to students that this is a viable career option? I am not only advocating for my own job, but

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 125 for future green jobs. These programs and opportunities provide students with essential education and not only teach them about climate change, but also provides them with the skills and knowledge on how to cope with it. This program is vital as climate change will continue to affect young people throughout their lives. We are educating a generation of future environmental stewards who will have the tools to improve on the systems that we have already put into place. Thank you for your time.

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CHRISTINE DATZ-ROMERO: Thank you. It's such an honor to sit at this table with the next generation of leaders coming up, and it just really demonstrates what we what we stand to lose if we lose this program. My name is Christine Datz-Romero, and I'm with the Lower East Side Ecology Center, and I think in this room, we all agree that community composting really delivers the greatest positive social and climate impacts in terms of fighting against the escalating climate crisis. We really appreciate the leadership of the Chairperson of the Sanitation Committee, Shaun Abreu, in asking for this money. It seems like we just learned that there's 40 million dollars left in the budget from snow removal

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 126 that could fund this program over and over again, and what we're really hoping is that the compost project budget line will be baselined in the future and to find ways to not always be like this bargaining chip in the negotiations because it really affects people's lives and it also affects programs that really need to go on year-over-year and not this constant threat of stopping and going. I don't think I need to get into all the benefits that we are creating, but I want to just really emphasize that also besides the programs that we run, we also need the infrastructure to run these programs on and infrastructure, of course, is people, but it is also physical places, and I want to just reiterate that community composting has a place in public land, especially also in public parks, and we need to find ways to really secure those locations so that we're not constantly feeling threatened to our existence. Thank you.

CHAIRPERSON ABREU: Thank you.

22 COMMITTEE COUNSEL BARRETT: Thank you.

Next, we will have Eric Goldstein, Justin Green,

Anneliese, excuse my pronunciation, Zausner-Mannes,

25 and Justin Wood.

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 127

You may begin when ready.

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(INAUDIBLE) Natural Resources Defense Council, and I'm going to summarize my written remarks. First, we're very excited by the Sanitation Department's Containerization initiative. It has great potential, and we congratulate Commissioner Tisch on moving that program forward. We urge the Council to continue to fully fund it and to carefully review the results of the initial pilot project.

Second, we also support fully funding for restoration and expansion of the Street Litter Basket Collection program and the Illegal Dumping Camera program. We urge the Council to provide funding for both of those and to ensure that all neighborhoods, regardless of income level, receive the benefits of the litter basket service, which hasn't always happened in the past.

The most important point today is an urgent plea for the Council to restore full funding for community composting. In particular, this means 7 million dollars for funding the New York Compost Project and funding, wherever it comes from, for processing facilities for Lower East Side and for Big

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 128 Reuse. Their work is essential to the success of the Department's entire curbside organics collection program. The men and women who work at the Department of Sanitation have a hard job, and they work with great dedication but, in terms of composting, they cannot do it alone. At the last hearing, a spokesman for the Sanitation Department said, in essence, that the work of these non-profit community composting groups, that they did a terrific job, but they're no longer needed, and so thanks very much. That sentiment is ignorant, short-sighted, and dead wrong. Curbside composting will never achieve the full potential it has without the work of these non-profit groups, GrowNYC, LES, Big Reuse, Earth Matters, and the Botanic Gardens. These groups are providing the training, education for residents, school kids, and even businesses that are necessary for full participation to make the curbside program costeffective. The early data from Queen's curbside bear this out. According to a recent analysis by Professor Samantha MacBride, only 4 percent of the potential material in Queens curbside composting is now being collected. Clearly, a much stronger education and training effort is needed, and that's exactly what

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 129 the community composters can do. DSNY should embrace these non-profit groups rather than take a go it alone approach. Together, it can be a great program and, meanwhile, the Parks Department needs to wake up and extend the license for the nationally honored Big Reuse non-profit's Long Island City site beyond June 30th, rather than seeking to convert that solid waste jewel into a Department parking lot. Really? Two final points. Regarding commercial waste zone implementation, we support full funding for implementation of all 20 zones by the end of 2025, if not before. This includes for money, not only for implementation, but enforcement and transparency so that the Council and the public can understand exactly what's happening with this landmark program. The public needs assurances that the contracts being awarded are consistent with and supportive of the environmental labor protection and environmental justice goals that led the Council to pass this legislation in the first place.

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Finally, the Council should ensure sufficient funding for completion of the 2026 solid Waste Management Plan. That needs to include public engagement in plan development and, while we're at

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 130 it, the Council should inquire about implementation of projects that were supposed to have been undertaken pursuant to the 2006 Solid Waste Management Plan. The marine transfer station's conversion to handle a portion of commercial waste that is otherwise slated for export and the completion and redeployment of marine transfer stations at Gansevoort and the Upper West Side 59th Street. Both of those unfulfilled promises from the 2026 plan have strong justifications in terms of environmental justice. Both measures are long overdue and warrant a dusting off and timely reexamination by the Department. We look forward to continue to work with you. We appreciate so much your leadership, the two of you and the other Council Members, and we hope that you will right the wrong and restore funding for community composting in the final budget. Thank you.

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CHAIRPERSON ABREU: Thank you, Eric.

JUSTIN GREEN: I'm Justin Green. I'm the Executive Director of Big Reuse. I wanted to really thank the Chair for leading an amazing rally, great hearing, amazing questions to Sanitation from Council and especially the Chair. Thanks to ex-Chair Nurse for sticking it out and being here. You guys have

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 131 formed an amazing team to take some of these questions on, so really thank you.

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With the budget cuts last year, Big Reuse has been a partner with the Department of Sanitation for the last decade on the compost project and outreach and composting. With the budget cuts last year, we had to lay off 16 of our staff, amazing staff who've done amazing work composting over 2 million pounds of material each year at three composting sites, providing 1,000 cubic yards of finished compost to 300 parks, community groups, and street tree care projects. Our outreach team, of which there is still a tremendous need for, was also laid off. They spoke to 75,000 New Yorkers, knocked on 35,000 doors every year, and were at 600 events a year, speaking seven different languages. The really short-sighted cuts from the Department of Sanitation cut our program and programs like ours at the Botanical Gardens, GrowNYC, Earth Matter, and Lower East Side, programs that are necessary and the best option for composting in the city. I know we're trying to go easiest and simplest, but it doesn't make sense to get rid of the best option that actually has the biggest impact, which is community

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 132 composting, as we all know that engages the most people, is the most equitable, and has the sort of most ecological impact of any other solutions, so I support restoration of the budget of 7 million GrowNYC budget for education, budget for the build out of Lower East Side Ecology site, and our site in Queensbridge, as Eric just mentioned, is also getting pushed off. It doesn't need any money. We just need to be allowed to stay, and that's all Parks needs to do. Thanks.

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ANNELIESE ZAUSNER-MANNES: Hi, my name is Annalisa Zausner-Mannes. Thank you for being here, former Chair, current Chair, incredible work. This isn't about the budget, 1.9 million, quick math, I was a math teacher for many years. Our program's 7 million, it's a rounding error percentage of the entire budget. I worked in schools for about 15 years, in the middle school classroom, and across the U.S., I was in Asia, I was in Europe, and what I saw consistently happening was replacing programs. We would take one program and replace it. Everyone here has engaged with the school in one way or another, and we're familiar with that. I see that happening with this program. We are starting a new program and

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 133 a new program, and as a result, we're putting funds and allocating funds to something new when we have something currently that's in place and works. We are often not providing training, no actual education, and an expectation of a seamless transition, which is very simply not possible, especially when funding is an issue. I'm here to advocate that the City needs multi-faceted infrastructure that incorporates different methods, not throwing out something old and introducing something new, but weaving together tried and true with new to create a robust program, a truly diverse way to divert waste. Community composting sites collect and produce actual compost, I want to just emphasize that, actual finished compost, which is a soil (INAUDIBLE) that stays in our city and goes right back into our parks and our street trees. That means fewer vehicles on streets, that means fewer gasoline, fewer emissions, and a circular system. It improves the health of our urban landscape, street trees, air quality. Anaerobic co-digestion, which is where the majority of smart bins and curbside goes, does not. I'm ending with letters from Ms. Cahill's class at PS503, who are watching right now, and wrote letters that are going to Mayor Adams and

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 134

Commissioner Tisch fighting for organics to stay here
in New York City through community composting

facilities through those partners that my colleague
here just named. Thank you for your time. Thank you
for your advocacy.

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CHAIRPERSON ABREU: Thank you.

JUSTIN WOOD: Thank you, Chair Abreu and former Chair Nurse for the opportunity to testify.

I'm Justin Wood. I'm the Director of Policy at New York Lawyers for the Public Interest. We're a founding member of the Transform Don't Trash New York City Coalition.

I'll summarize written remarks. Thank you to the Council for doing your own financial analysis and pushing back on some of the revenue projections that have been used to justify really harmful cuts to the City's climate, sanitation, green jobs, and so many other programs. It's just not enough. Every year that we're here talking about what we just learned is upwards of half a billion dollars in waste export costs when the climate crisis is increasingly and more severely impacting more New Yorkers every month so we appreciate the sustained effort to sustain real Sanitation diversion programs and job creation

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 135 programs. To name just a few, I want to emphasize what my colleague, Eric, said about the Solid Waste Management program planning. We've not yet held the City accountable for the unfulfilled promises of the last Solid Waste Management Plan, which include the buildout of major marine transfer stations and the use of marine and rail facilities to lessen the grossly unequal impacts of a truck and export intensive waste system, and so we're looking forward to a real engagement with communities and with the Council on the new program. We're concerned that the budget for the engagement consultant was cut and, in our view, the new Solid Waste Management Plan should be fully advancing the statewide and economy-wide emissions reductions goals of the Climate Leadership and Community Protection Act, and this is also in keeping with the Zero Waste Act. Thank you, former Chair Nurse, for your leadership on that. It's not enough for Sanitation to simply publish a laundry list in our view of laudable but noncomprehensive programs. It's got to be all of the different diversion and job creation programs we've talked about today comprehensively. I'll just wrap up by saying with commercial waste zones, we're excited for

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the rollout of a landmark program. We're concerned that the language around it continues to be one of a pilot, especially when both to scale up diversion, safety, and efficiency in the commercial sector, it really needs to sync up in New Yorkers' minds and behaviors with the massive and ubiquitous public education effort that's going to be needed to have us all doing organics recycling at home, at work, in public spaces, and everywhere so I'll wrap up with that. We look forward to submitting written comments and thank you.

CHAIRPERSON ABREU: Thank you for that.

14 COMMITTEE COUNSEL BARRETT: Thank you.

15 Next, we'll have Eric Arnum, Eric Menjivar, B.O.

16 Moore, and Kate Wimsatt.

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You may begin. Thank you.

ERIC ARNUM: Good afternoon, Mr. Chair and past Chair Nurse. My name is Eric Arnum. I'm from the Forest Hills Green Team out in Queens. I'm a volunteer with that organization. I've been there for about five years. When I first started with the Green Team, we were planting daffodils and tulips and cleaning up parks and, almost four years ago to the day, the world changed. I remember it vividly. March

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 137 13, 2020, the world shut down because of the pandemic, and something else that shut down was the composting operation that was going on in McDonald Park, which is right near the post office in Forest Hills. The Green Team saw an opportunity to fill a void and we began doing community composting collections every Sunday morning at McDonald Park and, pretty soon, we had 200 clients who were coming every single Sunday to see us, and I remember there was this one woman I knew from when my daughter was in school. She got very mad at me because I told her that we were going to be there every Sunday, and then we took Memorial Day off and she came with her bag, one of these, and we weren't there and she was very upset by that, and what I want to say is that community compost, we talk about the education, but we also should talk about it becoming a sort of town square for people to come and, especially during the pandemic, when we were so isolated and trapped in our homes to come in and interact with their neighbors, with us. Something else that we do, we put out a table, we gave out masks and all of the other what do you call it, the sanitizer and the test kits and everything like that, but why are we still in

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 138 business? The reason is because out in Queens, as Mr. Goldstein just said, the rate at which people are complying with this program is so low, even in my building, we do not collect so I think that community composting provides that service. Thank you very much.

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ERIC MENJIVAR: Good afternoon, Chair Abreu, and Members of the Sanitation Committee, and also anyone else who is listening on through Zoom, along as well as my Councilwoman, Vickie Paladino. Thank you for this opportunity to testify. My name is Eric Menjivar, and I'm a proud member of the Bargaining Committee of the GrowNYC Workers Collective, represented by RWDSU, along with whom my job titles as Green Market Manager at Corona and Forest Hills, I also work as a Compost Coordinator for GrowNYC as part of the Zero Waste Program that was defunded this past December. We, the workers of the Zero Waste Program, divert more than 8.3 million pounds of organic waste every single year, along with 85,000 pounds of reusable items that are collected across the city and provided to our communities, and we educate over 450,000 people about authentic sustainability through community composting. My

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 139 objective here today is to simply reiterate what I've been saying the last couple of times while I've been here and, last time I spoke about consequences, and we are seeing the consequences in real time regarding these budget cuts. We were saved miraculously because of an anonymous donation, but it is limited and, because of that, hours have been reduced and sites have been closing, among them in Forest Hills in which we had to reduce an hour of service leading to a lot of people who are frustrated and also public trust diminishing. These budget cuts are nothing less than betrayal of public trust and also disrespect to the workers of GrowNYC and also our community composting organizations. The best plan for infrastructure that we have for community composting is already present, and it is unjust to simply ignore it and to simply start over with something new, and the plans that DSNY has been providing are simply inadequate and have been very vague. I ask that the City Council reject the tolerance of this vaqueness and ignorance that DSNY is displaying and that we ask for the complete restoration of the funds, not only for the New York City compost project, but also for all Zero Waste programs because these are vital for

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 140 all of our communities in New York City, and not only for restoration, but also to see that we have enough funding to actually do the job right, being able to address certain communities in which we haven't been doing outreach and also any blind spots we have in operations. I'll end this testimony by saying that not only are we asking for restoration but also the cementation of the Zero Waste programs and also the New York City compost project through legislation to ensure it's existing for future years to come. Thank you.

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Abreu and former Chair Nurse, for the opportunity to testify today. My name is Kate Wimsatt and I'm the Director of GrowNYC Zero Waste Schools. As we know, the Mayor's Preliminary Fiscal Year 25 budget eliminates entirely funding for GrowNYC Zero Waste Schools, ending a successful and effective 13-year partnership that provides the technical support and education essential for curbside composting to work in New York City public schools. I cannot overstate the deep concern of how this void will impact schools' ability to participate adequately in curbside composting. Since 2011, GrowNYC Zero Waste

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 141 Schools has been the educational partner of DSNY and NYCPS. Our education and operational support to K through 12 public schools across all five boroughs has been instrumental in increasing recycling and curbside compost collection in the largest school system in the United States. At the end of this month, after an ambitious two-year expansion, all schools in New York City will have curbside composting service from the Department of Sanitation. Service availability does not equal high level participation. Our work getting schools to divert as much as 86 percent of their waste is not yet done. Why? The pace of the rollout to over 1,200 schools and over 700 buildings did not allow for the deep education, training, and troubleshooting necessary for the systems to become fully established. The GrowNYC Zero Waste team laid the groundwork for success, but ongoing support is most critical at this time. Compared to previous expansions, schools enrolled these past two years in the Bronx, outer Queens, and outer Brooklyn received the least amount of support. Timing allowed for only four to six visits per site over a few months, a far shorter period than the one to three years provided in

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 142
previous expansions. While many in this room are
committed and excited about compost, not all schools
new to the service welcome the change. We don't
expect everyone in a school to become a champion of
compost, but we do expect them to do what is
necessary to separate waste in their buildings for
proper collection. This requires a sustained effort
to change behaviors, habits, and systems in the
process and, when the system is working, many along
the way come to realize the benefits of compost.
Schools experience a high level of turnover. The
staff, administrators, and students reached today are
not the people present next year. Without funding,
GrowNYC Zero Waste Schools would not be able to
provide the training, troubleshooting, and when
necessary, escalations of issues to our agency
partners so that school-based staff are able to
operate a smooth-running waste management system that
results in clean, uncontaminated, containerized,
separated waste put out on the correct day for
collection by DSNY. We will not be able to provide
the outreach to empower New York City students, the
next generation of New York City's leaders

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respectfully requesting the restoration of 2.5 million of GrowNYC Zero Waste Schools budget as well as the restoration of 7 million for community composting, including GrowNYC's food scraps drop off sites and New York City compost, and the timely release of an RFP for GrowNYC's Stop and Swap programs.

COMMITTEE COUNSEL BARRETT: Thank you.

Next, we will have Lacey Tauber, Matthew Civello,

Marisa de Domenicis, and Mia Velez.

CHAIRPERSON ABREU: Thanks for your patience. I know you've been waiting a few hours.

Chair Nurse. My name is Lacey Tauber. I'm
representing Brooklyn Borough President Antonio
Reynoso. My testimony is long so I'm going to
summarize and submit written as well. As former Chair
of this Committee from 2014 to 2021, the Borough
President remains deeply invested in a comprehensive
approach to waste management that centers
sustainability and environmental justice and is
concerned about this Administration's approach to the
FY 2025 budget including a few things that I'll

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 144 outline. The first is administrative staffing, outreach, and communications. As we've discussed, this year DSNY is going to implement some of its most transformative programs, including commercial waste zones, curbside organics collection in Manhattan, and requiring residential building owners to containerize their trash. All of these programs are complicated. They require significant planning, oversight and, most critically, public engagement in order to be successful. Additionally, the recycling diversion rate is actually going down. It's short of Sanitation's goal, which is actually lower than that of many other cities. Education and outreach are critical to getting this number up and to the success of these new programs so cutting outreach, education, and staffing for implementation seems short-sighted, particularly given the recent re-estimates that predict budget surplus. Similarly on the solid waste management plan, I just want to underscore that this plan is going to guide solid waste management in the city for the next 20 years, and the 2006 plan had really transformative measures in it including bringing a metal, glass, plastic recycling facility to the city, which is now operating in Sunset Park,

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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developing the MTSs which was a huge win for
environmental justice advocates who really had a role
in participating and shaping the plan because it
really helped get trucks off our streets. Oh no, I'm
sorry, okay, really quickly, community composting,
he's a big supporter. You've heard it all already. I
will just add specifically that he really wants to
see Big Reuse and Lower East Side Ecology Center
continue to operate in their spaces and then,
finally, something kind of random. The Brooklyn
District 1315 Sanitation Garage. He's been advocating
for this to be part of the Capital Plan because their
facilities are among the worst physical plants in
DSNY's holdings, and they continue to not be part of
the Capital Budget. Despite the fact that City
Council had approved site selection for a site in
2006, it was never funded, and actually that site was
just sold by National Grid to a real estate company
for 51 million dollars so we lost our opportunity.
           CHAIRPERSON ABREU: Thank you.
           LACEY TAUBER: Thank you so much.
           MATTHEW CIVELLO: I guess I'm next. I'm
Matthew Civello, Chair of the Manhattan Solid Waste
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Advisory Board, and I am reading on behalf of the

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT four Solid Waste Advisory Boards. Thank you, Chair Abreu, today for holding this important hearing, and thank you to former Chair Nurse for holding so many of these meetings in the past. It was greatly appreciated. The current Solid Waste Management Plan of 2006 recognized waste export as unsustainable, recommending aggressive recycling diversion goals, education initiatives, and in-city processing facilities. Of our new waste policy initiatives, most notable is mandatory curbside organics collection, which organics make up 40 percent of what we export to waste for landfill and incineration disposal. Curbside organics is expected to divert, eventually, a substantial portion of the 1.1 million tons of organics annually away from disposal to landfill and incineration and shift nearly 200 million dollars in associated fiscal spend to beneficial uses like compost and composting. Our past initiatives, however, should inform our current policy initiatives. Today, the planned support for mandatory organics is similar to our 35-year support for recycling, offering curbside collection, smart bin availability, enforcement and perhaps additional organics collection days. Absent from this support,

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 147 however, is the New York City Community Compost Project's outreach and education that leveraged the true believers to convert the non-believers, the indifferent, and the outright hostile to participate in an ongoing organics diversion program. Small by design, with an approximately 4-million-dollar annual budget, the 30-year-old compost project was also effective, engaging 500,000 residents, collecting 8 million pounds of food scraps and yard waste each year, and it was very efficient. Of every 1 spent on the New York City compost project's FY22 budget, 63 cents were spent engaging the public in processing and collection and 37 cents devoted entirely to experiential outreach education. Lessons from the 35 years of recycling indicate that it would be wise to continue this tiny ongoing investment to make curbside organics success and help realize hundreds of millions in fiscal benefits. Our full comments on many more of these items that we spoke about today will follow. Thank you.

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CHAIRPERSON ABREU: Thank you so much.

MARISA DE DOMINICIS: Good afternoon.

Thank you for this opportunity and all of the great work that you've been doing. I'm going to waive my

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 148 testimony. I'll submit that online in order to humbly present one of the student's testimony who had to go to work. This is coming from Lina Lajqi, a senior at the New York Harbor School in marine affairs at the CTE track.

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I've worked closely with Earth Matter since my sophomore year. I couldn't imagine not having a resource like Earth Matter in my school life. They are a crucial part of my education. I use my skills in school and implement them into my daily life outside of school. If the compost budget doesn't change, my education will. My peers and I will have fewer resources along with other New York City schools that want to practice sustainability and composting. I have firsthand experience with composting. I have seen change that compost brings at school and in my Brooklyn Heights community. Without the help of Earth Matter, composting would be unknown to me. Ten New York City schools were picked to do the Exploring Sustainability in Green Careers pilot program, and my school was one of the 10 to be chosen but, without a resource like Earth Matter, there is no inside support for this program even to succeed. We even utilize Earth Matter's practices in our

community composting harms not only the state of our city but also New York City schools' abilities to to gove composting to pour change to that will apply far into the future. Our education and our future is in your hands. Thank you for your time.

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CHAIRPERSON ABREU: Thank you.

MARISA DE DOMINICIS: Thank you, Lina.

AUDREY JENKINS: Hello my name is Audrey Jenkins, and I will be delivering testimony on the behalf of Mia Velez, also a student at the Harbor School.

Good afternoon. My name is Mia Velez. I am a concerned resident of Brooklyn and a student of the Urban Assembly in New York Harbor School. I am reaching out today to express my deep concern about the 2025 composting and waste management budget. I started getting involved in community composting at

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 150 my career technical education program at the Harbor School. In my career technical education program, marine affairs, we do all sorts of sustainability and most importantly, composting. I've worked internships with one of its partners, Earth Matter, through my school. During my three internships, two summer and one fall, I learned the importance of composting and why it should be spread throughout the city. Not only did I learn the importance of composting, but I was also able to educate visitors and fellows students of the facility on composting because of how in depth they taught me. Without City-funded composting facilities, a lot of people wouldn't be educated on the importance of composting and why it's so helpful to our city. If the budget is cut for composting, Earth Matter will not be able to educate people on the importance of composting and what it really does to help fight climate change. Many volunteers, corporations, and even Council Members are educated by Earth Matters. Since they are educated, they can spread the information they have learned and take it back to their communities. The evolution of composting has been improved since COVID-19 when it was shut down. We are going back down that path. When

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 151 we didn't have our food scraps drop-off sites, there was so much more food waste, leading to more garbage being thrown out. Some may think that Earth Matter does not make an impact, but it does. Earth Matter not only educates on composting, but also educates on farming and sustainability. Earth Matter is a nonprofit organization that works closely with its partners and is the best help it can be. With my experience at the Harbor School, the organization has helped us start an urban farm, educate us on composting and use the compost made directly from the school lunch scraps back into our garden. Without Earth Matter, none of this would have been possible. Council Member Abreu, as a fellow Latin American, I hope you will see that there are not many people of color in this field and cutting this funding will not help with this issue. Cutting funding for community composting will be problematic for composting facilities and their partners. Every facility opens people's eyes to how negatively climate change will affect us if we don't take action. As I speak, my teacher and peers are working with Earth Matter staff. My teacher consults community composters to learn and develop a curriculum. We have that

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 152 privilege and others should have that privilege. The Mayor wants to move us into a green careers-driven city. It seems contradictory to force schools to teach to the future and then for the Mayor to cut the funding for the future. Thank you for your time. It is greatly appreciated.

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CHAIRPERSON ABREU: Thank you, and whose testimony was that again? You said it was a student?

AUDREY JENKINS: Yes, that was the student who wasn't able to be here as well. Mia Velez.

CHAIRPERSON ABREU: Great. Thank you.

COMMITTEE COUNSEL BARRETT: Thank you. Our next panel will be Anita Chan, Samantha MacBride, Robin Nagel, and Andrea Liskey.

ANITA CHAN: Hi, good afternoon, Chair

Abreu and Committee members. My name is Anita Chan,
and I'm a lifelong New York City resident, a

composter, an Earth Matter New York board member, and
a member of 350NYC Waste Not. I am here today to urge
the City Council to restore the funding for community
composting for the upcoming Fiscal Year and beyond.

As we're trying to combat the climate crisis and
achieve our City's sustainability goals, we need to
invest in green jobs. My first green job was when I

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 153 was 16, and I've worked many more since. Two weeks ago, Mayor Adams said that he wants to make New York City the leader in green collar jobs. We must first restore the jobs that were lost last year and secure the ones that will be lost in the upcoming months due to the budget cuts, and then we can go on to creating more jobs for the new graduates, people looking to switch careers, and our youth who are planning to pursue degrees in climate. Earth Matter, Big Reuse, Lower East Side Ecology Center, the four botanical gardens, and GrowNYC have proven their ability to efficiently utilize a very small budget to create robust compost programming, education, collection, and processing that benefits a large network of organizations, schools, gardens, and individuals year-round. When you participate in community composting, you are able to trace your food scraps to a processing site and know that it's composted and it will nourish our soils. Having staff at scrap dropoff sites, in-person compost education, local processing, and door-to-door outreach are crucial for the success of the brown bins and the orange bins program and the organic waste diversion as a whole in our city so community composting should be funded

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 154 through the City, not by private donations. The City needs to properly fund it and let them lead on the expansion of organic waste diversion. Thank you to all the city Council Members who have been showing their support already, and we hope to get everyone else on board to restore the community composting budget. Thank you.

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SAMANTHA MACBRIDE: Chair Abreu, Members of the Committee, former Chair Nurse, it's an honor to address you. I'm Samantha MacBride. I'm a professor at Baruch College and formerly worked at Department of Sanitation for over 20 years. I would like to ask you to think about collection costs. Collection costs were why the last curbside organics program was cut. Collection costs were very high because tonnages were low, and there were inefficiencies in collection. The same thing is on its way to happening again. I have done a detailed analysis of tonnages collected in the Borough of Queens, which is the first borough that has had collection for a year. As mentioned before, the capture rate is 4.3 percent. Collection costs are going to be sky high at that rate. The other thing I want to point out and implore you to do is to ask

tough questions about the tonnages and poundages that Sanitation reports to you as being diverted in organics. The 211 million pounds or 105,000 tons that was mentioned earlier in this hearing as a record is simply not a record. First of all, it is counting almost 40,000 tons of food donations in that total. It is counting over 26,000 tons of private landscaper tonnages dropped at Fresh Kills in that total. If you added the same categories of organics in FY18, it would have been 104,000 tons. You need to ask them, and I humbly say this with great admiration for you, you need to ask them tough questions.

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ROBIN NAGEL: Thank you, Chairman Abreu and former Chair Nurse and the Council. I'm Dr. Robin Nagel. I'm a professor of anthropology and environmental studies at New York University.

Community compost represents the best grassroots community organizing efforts of New York City and has taught us how important compost is. Amputating community compost tells New Yorkers who have dedicated themselves to the City's environmental well-being through decades of work with compost initiatives that their work doesn't matter. It disrespects the countless hours of labor and faith

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 156 that have propelled the entire organics conversation into the mainstream. Worse than that, it deepens distrust in government, especially when that government has pledged a commitment to climate positive sustainability initiatives but then kills one of the most enduring and successful sustainability initiatives of the last 30 years. Frankly, it mocks Mayor Adams Getting Sustainability Done goals. It is illogical and it's destructive. Commissioner Tisch said several times that the cuts to the compost programs were painful, but cutting those programs undercuts the future success of the Department's curbside program because it amputates the public education function of the community dropoff initiatives. It also in the off, on again, off again rhythms of budgetary priority, it communicates an insincere commitment to some of the most effective environmental programs that the City has ever seen. I highly recommend my colleague Samantha MacBride's article in the most recent issue of Biocycle, which is a trade magazine all about compost and organics recycling, it's dated March 11th, you can find it online, and what she alluded to in her testimony is

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 157 outlined in great detail in that rather extraordinary piece of research and writing. Thank you.

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ANDREA LIESKE: Good afternoon. My name is Andrea Lieske. I have been staff at Earth Matter for the last 10 years. In this time, I've been part of the compost operation team, I have staffed compost drop off sites, I've been an educator, and currently I'm the Zero Waste Island Manager for Earth Matter on Governors Island. Today, I want to tell you about the transformative power of seeing, touching, smelling, composting in action. Over the years, I have led hundreds of tours at our site. We very often start at the intake pad, where the fresh food scraps, the yard material, and the compostable serviceware come in, and are being combined into the compost recipes. We then progress with a tour as the compost process evolves until we end with a finished and sifted compost that smells and feels like soil and is ready to be used on our farm. Over and over, I have seen how people went from hesitation, even disgust, to awe and wonder at the final product. Very often, I feel like a magician turning something disgusting and worthless into something beautiful and valuable. I can see how people transform and how they now can all

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 158 of a sudden see themselves potentially getting involved in composting. We, as a society, have to see our waste as a resource, and we have to keep showing people the value of it and the importance of handling our waste responsibly. Community composting does exactly that effectively and confidently. In order for the city to have a successful citywide composting system and move ahead with its sustainability goals, it is important that this funding for community composting is being restored. Thank you so much for all your work.

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COMMITTEE COUNSEL BARRETT: Thank you all. We have one more panelist, Gil Lopez.

Is there anyone else whose name has not been called for testimony?

GIL LOPEZ: Hi, my name is Gil Lopez. I'm a compost professional, but I'm a community composter first. I'm a Big Reuse employee and I serve on the Queen's SWAB. I have to start by saying that the Long Island City Industrial Business Zone, where my community garden is located, now has over 1,000 single male residents housed and fed nearby with zero trash cans. My community has been continually denied 3-1-1 requests for litter baskets by DSNY, and we

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 159 demand service in this area. Okay, so we all read the New York Times headline last December declaring that Composting's True Believers Jilted as New York City Compost Program Grows. This headline implies that some folks are nonbelievers. As an environmental educator who regularly preaches the gospel of composting, I'm here to testify and to convert any nonbelievers. I'm sorry to see that the folks in DSNY have already left the room. Times are hard, but have you heard the good news? True believers have, like the jilted school Green Team students, who know that putting carbon in the form of compost back into the soil enlivens the living soil food web, which feeds that circle of life. While composting plays a leading role in that cycle, the supporting staff are all of us true believers. Together, the composting community goes beyond DSNY's mission of solid waste management by also bringing ecological resilience and environmental justice to our city. A few examples include the jilted street tree stewards who maintain that compost supports urban canopy, which cleans the air and improves community health, jilted environmentalists (INAUDIBLE) the fact that compost can alleviate flooding and mitigate combined sewage

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 160 overflow, jilted civic leaders know that weekly food scrap drop-offs bring neighbors together during this crisis of loneliness, jilted teachers know that processing food and composting offers endless handson learning opportunities, jilted residents know that composting cools the planet. There's many more jilted people. There's lots of true believers in New York City. I stand with them in affirming to any nonbelievers that we actively decrease waste to the landfill, and it is us who paved the way for the brown bins' touted success and, no matter your belief system, we are worth every penny of the modest budget we once received. In fact, we are worth so much more. We know it's not DSNY's job or mission to sequester carbon or promote civic leadership, teach our children, provide green job training, mitigate climate change, all of which the New York City Compost Project actually does, or did, and we did all of this while reducing tonnage to landfill for DSNY because we acknowledge and we are living proof that these social, environmental, and economic issues are not mutually exclusive. In fact, they are actively informed by one another, and manufacturing a budget crisis to deny funding to the crucial work is not

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    COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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     only foolish and cruel but, in fact, in the face of
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     this global climate crises, and the fact that New
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     York City declared a climate emergency, this
     defunding of the New York City compost project is
    unethical and completely indefensible. I'll end it
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    there and submit the rest.
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                CHAIRPERSON ABREU: Thank you. Very
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    powerful.
                GIL LOPEZ: Thank you all, y'all are
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11
     great.
                CHAIRPERSON ABREU: Very powerful, thank
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     you.
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                COMMITTEE COUNSEL BARRETT: Thank you. We
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    will now move on to remote testimony on Zoom.
16
                We'll begin with Joyce Bialik. Joyce, are
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     you available, please?
                JOYCE BIALIK: Yes, I am.
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                CHAIRPERSON ABREU: Nice to see you,
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     Joyce.
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                JOYCE BIALIK: My name is Joyce Bialik.
     I'm a retired social work educator who currently
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    volunteers as a solid waste educator, member of the
    Manhattan Solid Waste Advisory Board and WE ACT for
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Environmental Justice. I am testifying on my own

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 162 behalf. My sanitation focus has been increasing healthy composting and decreasing plastics and their toxic chemicals. First, I'd like to see a restoration and an increase in funds for community composting. This program has a proven track record in conducting outreach and education to New York City residents about the importance of diverting their food scraps from trash and how to do this. If we hope to increase participation in food scrap diversion, good widespread education is critical. This program also produces excellent quality, healthy compost compared to the industrial scale compost prepared in Staten Island by the Department of Sanitation, and this is where plastic comes into play. Department of Sanitation, DSNY, permits residents to throw plastic bags containing food scraps in collection bins. If DSNY does not actively encourage residents to empty their food scraps from the bag, compost produced by DSNY will contain, from the plastic, such toxic chemicals as PFAS, phthalates, and formaldehyde as opposed to the healthy compost from community composting. I also propose a new category of funds that would go toward providing incentives for businesses to change their practices...

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    COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT
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                SERGEANT-AT-ARMS: Thank you. Time has
 3
     expired.
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                JOYCE BIALIK: I'm sorry?
                SERGEANT-AT-ARMS: Time expired. thank
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 6
    you.
 7
                JOYCE BIALIK: To change their practices
     or upgrade their machines to reduce plastic
 8
     contamination. This issue arose with last year's
     Choose to Reuse bill. The intent of the bill is to
10
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     reduce single use plastics in food establishments.
     However, the usual value of ending single use falls
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     apart when we consider plastic as a container for
14
     food and beverages because the more plastic is used,
15
    the more its toxic chemicals are likely to leach onto
16
     its contents, in this case, the food we eat and the
17
    beverages we drink.
18
                CHAIRPERSON ABREU: Hey, Joyce. Hey,
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     Joyce, your time is up, but...
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                JOYCE BIALIK: Can I have a half a second,
21
     a minute more?
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                CHAIRPERSON ABREU: Yeah, you can. 15
2.3
     seconds.
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                JOYCE BIALIK: I want to get to a very
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important piece of legislation. So we're seeing

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 164 research of the link between plastic and bad health effects. I ask that you include funds in our budget for incentives so that when the Choose to Reuse bill is reintroduced, the incentives will encourage food establishments to substitute metal, ceramic, or glass for plastics for serving and taking out food. Another use for incentives is for washing machine companies to encourage their building machines that are filters for capturing the millions of plastic microfibers that are emitted from each washing machine cycle. For consideration is an upcoming bill to require such filters in commercial washing machines, and the incentive would reduce opposition from the washing machine industry. Thanks for giving me another minute. Bye.

CHAIRPERSON ABREU: Thank you, Joyce. We really appreciate what you're doing for Manhattan SWAB and what you're doing in the Upper West Side. We're very grateful for you. Okay. Have a good one.

JOYCE BIALIK: You too.

COMMITTEE COUNSEL BARRETT: Thank you.

Next, we'll have Jane Selden followed by Rachana

Shah. Jane, you may unmute yourself.

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1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 165 2 JANE SELDEN: Thank you. I'd like to thank Chair Abreu and former Chair Nurse for giving me the 3 4 opportunity to speak today. My name is Jane Seldon, 5 and I Chair a Committee on Waste Reduction at the Climate Activists Group 350NYC. We at 350 recognize 6 the vital role community composting programs play in 7 8 educating New Yorkers about the benefits of organic recycling, and we urge the Adams' Administration to restore funding for these programs without delay. 10 11 Successful implementation of the mandatory curbside 12 composting law will only happen with widespread 13 participation. Many New Yorkers will need to acquire 14 new habits and behaviors regarding waste disposal and 15 be motivated to do. This is where community 16 composting programs play an essential role. A flyer 17 or a sign posted above a brown bin is no substitute 18 for a friendly conversation at a farmer's market 19 organics drop-off site. Community composting programs 20 also provide New Yorkers with an opportunity for hands-on experience creating closed loop food systems 21 2.2 and the chance to work alongside neighbors of diverse 2.3 backgrounds and ages. The social benefits of composting like civic engagement and community 24

resilience can't be quantified numerically, but their

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT value on a human level is immense. We also believe 2 3 the City should prioritize converting organic waste 4 into compost, not biogas, and utilize public parks 5 and local compost processing operations in order to minimize greenhouse gas emissions from 6 7 transportation. This high-quality compost can be used 8 to nourish the soil of community gardens, street trees, and urban farms, and compost acts like a sponge, retaining up to six times its weight in 10 11 water. Applying compost to the City's green infrastructure, including its over 12,000 rain 12 13 gardens, and its new mini-forest on Roosevelt Island, 14 will greatly enhance the effectiveness of these 15 climate resiliency measures. 16 SERGEANT-AT-ARMS: Thank you. Time has 17 expired. 18 JANE SELDEN: Okay, one more sentence, 19 just the funding for community... 20 CHAIRPERSON ABREU: You can finish that 21 thought out, finish your thought out. 2.2 JANE SELDEN: Yeah, just one sentence, the 2.3 funding for community composting, a minuscule

fraction of the City's budget, is money well spent.

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Thank you.

1 COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 167
2 CHAIRPERSON ABREU: Thank you.

COMMITTEE COUNSEL BARRETT: Thank you.

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Next, we'll have Rachana Shah followed by Anna Sacks.

Roshana, you may begin.

RACHANA SHAH: Hi, thank you for allowing me to speak. My name is Rachana Shah. I'm a resident of Forest Hills in Queens, New York City, and I'm the mom of two young kids, ages 10 and 7. I'm a Zero Waste consultant and educator by profession. I'm the Co-President of Beyond Plastics Queens, and a member of Queens SWAB and the Joint SWAB Legislative Committee. I think I'm going to have to cut some of this for time, but with regards to waste, yes, reorganizing waste is important as a quality-of-life issue and, even though out of sight might be out of mind, it doesn't mean it's out of our lungs and ways that affect us. This is really personal to me. I have been working in this space for the last six years. I decided not to work for eight years because working in this space would have earned me less money than it would have cost me to have childcare. I moved to the city because there was a lot of encouragement from our PlaNYC, from our 2030 climate goals, and from Mayor Adams saying that we're going to be a leader in COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 168 green jobs. I had a lot of signals from the City that this would be a smart and good place to contribute my talents. I have since then been very discouraged and, also, I should point out, when I lived in Manhattan, since 2012, we composted by taking our food waste to the GrowNYC tables at the Union Square Market, and when we moved to Queens, we took it to the Forest Hills Farmers Market, where it was processed by Queen's Botanical Garden and, in both places, we had such a great amount of engagement, education. We knew if we were composting the wrong things, what to leave out and, since then, I've had great relationships with those organizations. I'll say in October last year, I applied for a position at Lower East Side Ecology Center to help them mas manage their Master Compost Composter Program.

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SERGEANT-AT-ARMS: Thank you. Time expired.

RACHANA SHAH: I'm sorry, I'll just finish up quickly. I bragged about the leadership my City provided wherever I could, but what can I say now when professionals like me that come with deep experience, education, commitment, and passion to do this work, willing to do it for such a small fraction

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 169
of what they could be doing other jobs for because
they want to be in something that's part of the
solution and not working like I used to do for big
banks that's accelerating a polluting economy, that's
destroying ecosystems and environmental justice
communities. I want to work for the solution, and
investing in community composting is investing in
people and people are a city's most valuable resource
so I just wanted to finish with this analogy. If a
family was facing big cuts at home because maybe one
of the income earners lost their job, what would they
cut? Would they cut grandma? Grandma is an economic
burden to the family with her medical bills. No, that
would be unthinkable. Grandma has things that are
priceless, which is wisdom, and that's the value of
community composting so I urge you, don't cut
grandma, don't cut community composting. Thank you.
CHAIRPERSON ABREU: Thank you for that

CHAIRPERSON ABREU: Thank you for that analogy and your testimony. Appreciate it.

RACHANA SHAH: Thanks.

COMMITTEE COUNSEL BARRETT: Next will be Anna Sacks followed by Lonnie Portis.

Anna, you may begin when ready.

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 170

ANNA SACKS: Hi, thanks for having me. My
name is Anna Sachs. I'm the Legislative Chair of the
Manhattan Solid Waste Advisory Board and member of
Save Our Compost Coalition, but I'm testifying as
myself today. I want to go back to the rollout of
curbside, which we knew from the get-go that it would
be a large upfront cost, and we knew, according to
the IBO report, that once we got volumes up, it would
be able to save the City around 30 million dollars
per year because what is the most expensive part of
waste is the collection piece and, once you have the
volume up, then you would have on a per pound basis,
trash and organics being the same in terms of the
labor per pound collected and then the difference
would be the tipping fee, and the tipping fee is
cheaper for organics than it is for trash, as it
should be, and so we knew there would be this upfront
cost and yet we're cutting back on it at exactly the
time we should be investing in it, investing in the
education outreach, investing in getting New Yorkers
to participate to get the tonnage up so that we can
get that cost-saving. It really doesn't make sense,
and I feel like we're setting ourselves up for
failure and, given the history of New York City's

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 171 rocky relationship with the organics rollout, I don't know if there will be another chance if this program does not succeed for curbside so really community composting is integral to the success of the curbside program, and it is integral to the overall shifting of New York City's waste management from one of trash, where around 89 percent of our waste goes, something like that, to a more holistic program where hopefully we're able to reduce what we're putting in the trash by 40 percent if we're separating out the organics. These are local green jobs, and it's really disappointing yet again to be in this cycle when really the City should be expanding community composting in the face of the climate crisis. SERGEANT-AT-ARMS: Thank you. Time has expired. ANNA SACKS: Not cutting it. Thank you. CHAIRPERSON ABREU: Thank you, Anna. COMMITTEE COUNSEL BARRETT: Thank you. Our final panelist will be Lonnie Portis. LONNIE PORTIS: Hi. Good afternoon, Chair Abreu. Thank you so much for hosting this hearing.

I'm Lonnie Portis, the New York City Policy and

Advocacy Manager at WE ACT for Environmental Justice.

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COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 172 WE ACT is here to urge the City Council to support and fight for the re-instating of environmental justice of 7 million dollars per year in the funding of community composting operation as well as the previously promised 4 million dollars for building out additional community composting sites to increase local composting capacity. The Mayor claims he wants green jobs, he wants a cleaner city, a healthier city, he wants to invest in the youth who are the future in our city, he talks about sustainability, combining the climate crisis and reducing the city's emission. Community composting programs do all of those things and more, and there's no other program in DSNY's budget that positively impacts multiple dimensions of the quality of life of New Yorkers. We need the City Council and this Committee to hold Mayor Adams accountable and push back on these shortsighted budget cuts. You cannot accept an adopted budget that does not include funding for community composting. Additionally, curbside organic collection and smart bins cannot be the only aspects of our expanding organic waste diversion infrastructure. New York City is undergoing a cultural shift when it comes to household and building (INAUDIBLE) organic

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1	COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT 173
2	waste. Community composting operators are vital to
3	increased participation in all composting-related
4	programs because of their valued outreach and
5	education efforts. I really appreciate your
6	leadership on this subject and this topic and looking
7	forward to working with this Committee and the
8	Council more to reinstate community composting in the
9	budget.
10	CHAIRPERSON ABREU: Lonnie, we love
11	working with you and thank you for everything that
12	you're doing at WE ACT. Appreciate you.
13	COMMITTEE COUNSEL BARRETT: Is there
14	anyone on Zoom who I have inadvertently missed?
15	Okay. Seeing none, I will turn it over to
16	Chair Abreu for closing remarks.
17	CHAIRPERSON ABREU: I will be gaveling
18	out. This hearing is hereby adjourned. [GAVEL]
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 15, 2024