CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY, AND WATERFRONTS

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December 17, 2024 Start: 10:17 a.m. Recess: 12:47 p.m.

HELD AT: COMMITTEE ROOM - CITY HALL

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Chairperson

COUNCIL MEMBERS:

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Justin L. Brannan Robert F. Holden Krista Marmorato

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Matt Drury Parks

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SERGEANT AT ARMS: This is a microphone check for the Committee on Environmental Protection, Resiliency and Waterfronts. Today's date is December 17, 2024, located in the City Hall Committee Room. Recording is done by Rocco Mesiti.

CHAIRPERSON GENNARO: Put on my distance glasses so I can see you.

SERGEANT AT ARMS: Good morning and welcome to today's New York City Council Hearing for the Committee on Environmental Protection, Resiliency and Waterfronts. At this time, we ask that you silence all electronic devices and at no time is anyone to approach the dais. If you would like to sign up for in person testimony or have any other questions throughout the hearing, please see one of the Sergeant at Arms. Chair Gennaro, ready to begin.

CHAIRPERSON GENNARO: Thank you. [GAVEL]. Good morning. I'm Council Member Jim Gennaro, Chair of the Committee on Environmental Protection, Resiliency and Waterfronts. Today, we will hold an oversight hearing on the New York City Drought. Additionally, we will be hearing two Preconsidered Intro.'s sponsored by myself that would require DEP to develop a comprehensive storm water plan and dashboard and

another that would require DEP to establish a program that transfers liability from engine idling violations to lessees of vehicles.

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Additionally, we will hear a Resolution, also sponsored by me, that calls upon New York State to create a permanent, citywide voluntary buyout program to mitigate flood risk. New York City's portable water infrastructure delivers about one billion gallons of water per day to millions of New York residents as well as to some lucky residents in West Chester Putnam, Orange and Ulster counties.

Our tap water is widely regarded as among the finest in the world and it is derived from service water to rivers and streams that are fed by the rain and snow that falls in the Catskill Mountains. Now some of you may be asking why are we have an oversight hearing about the drought at all? It rained last week. It rained yesterday and it's forecasted to rain tomorrow. Well, it's true that the city and our upstate watershed had a failing normal November when it comes to rainfall and December has been off to a pretty good start. The unfortunate reality is that our reservoirs are still far short of the water levels we normally have on

hand at this point in the year. I think we're about 20 points down Paul, something like that, 20 percentage points, something like that, right? I'm sure you'll speak to that.

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And we need sustained above average rainfall levels to cancel out deficit caused by opacity of rain in September and October. With climate change comes not only longer summers that increase our local water needs, but also more variable, less predictable weather patterns that must be accounted for. It's unfortunate that this year, the height of the drought has coincided with the beginning of the city's tree planting season. Trees are an integral part of the city's climate and mitigation strategy. They absorb Co2 from the atmosphere, reduce stormwater runoff, and can significantly cool the street scape. They can also cost up to \$3,500 per tree to plant. This is according to my staff; I did not make up this number. It seems like a lot.

Newly planted trees are among the most vulnerable to dehydration. That's why I'm interested in hearing from the Administration on newly planted street trees can be protected from potential droughts. I'll just make note that it was the Parks Department upon of

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this hearing, that they wanted to participate and give their thoughts and answer questions and we are grateful to the Parks Department for keeping an eye on our trees and paying attention to what this Committee is doing. I'd also like - back to the text. I'd also like more details on how the drought wash and warning determinations have affected the Delaware Aqueduct repairs and whether the leak from the system is imperiling or drought related water conservation efforts.

Now we'll discuss the legislation we'll be hearing today. In 2008, a long time ago, I sponsored Local Law 5, which required DEP to develop a sustainable stormwater management plan to reduce the volume of raw sewage in stormwater that enters our city's waterways through what are known as combined sewer overflows or CSO's. That was certainly a big consideration back then.

Since that earlier comprehensive stormwater plan was implemented, DEP has made tremendous progress towards the goal of reducing CSO discharges. Since 2008, staff tells me the volume of CSO's has fallen by nearly half. I thought it was more than that but I'll take my states word for it. From approximately

30 billion gallons per year to 16 billion gallons in 2022. DEP should feel free to step in about that number and make sure that's accurate. Our city must continue to reduce the volume of CSO's. We must also address the new stormwater challenges as they emerge.

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One of the most pressing challenges in recent years is street flooding caused by rainfall. That's the whole- so the 2.0 is more about flooding than CSO's. So, it's as time change we do different things, so this is the focus of the new stormwater management plan.

The one most pressing challenge in recent is street flooding caused by rainfall. New York City sewers were built to handle in much of the city, 1.75 inches per hour of rain that is stormwater or less per hour. Some neighborhoods lack even the most basic stormwater infrastructure. Parts of Southeast Queens have no stormwater infrastructure whatsoever. With the increasing frequency of very, very extreme weather. New York City needs to consider pushing out to 1.75 inches per hour of stormwater processing capacity that it now has in most of the city.

One of the Preconsidered Intro.'s we're hearing today would require DEP to determine a new capacity

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for the city's stormwater infrastructure and publish a comprehensive stormwater plan for how to achieve that capacity. No small feat. We're talking about 6,000 miles of or thereabout of stormwater infrastructure and it's going to be a long term you know process and we have to pick a number. We have to fund it. We have to build it. It's going to be a lot. This bill's much needed update that the sustainable stormwater plan that I drafted and passed so many years ago.

The other Preconsidered Intro. would require DEP to establish a program that would transfer liability for idling violations from vehicle owners to the lessees of rented vehicles. This bill will improve DEP's enforcement with the city's anti-idling laws by making sure that the party most able to prevent the idling of rented buses and trucks is the one subject to the penalties. I'd like to thank the Committee Staff, Policy Analyst Ricky Chawla and Andrew Bourne, Legislative Counsels Austin Malone, Natasha Bynum and Sierra Townsend. So, we have three Committee Counsels right now. I'd like to thank Austin to my right; he's been filling in since Claire MacLachlan left to go do something else and Austin wears a lot

of hats on the City Council legal staff and he's you know very graciously you know stepped in to kind of keep the seat warm and has served with great distinctions. This will be his last hearing with us as the reins are passed to Natasha with a big assist from Sierra. So, we thank him for his good service to the Committee.

I also want to thank Financial Analyst Tanveer
Singh. Did we talk about Ricky and Andrew? Did I
mention them already? I think I mentioned them for
the Counsels, yeah. As well as my Legislative
Director Josh Gachette. We also have my Chief of
Staff Henry Yam on hand today as well for all their
hard work. I'll now recognize the members who joined
us. We're joined by Council Member Zhuang,
Marmorato, Nurse and Holden. And so, with that, I'll
now turn it over to the Committee Counsel who will
give the affirmation to the witnesses.

COMMITTEE COUNSEL: Please raise your right hand.

Do you affirm to tell the truth, the whole truth, and nothing but the truth and to answer all Council

Member questions honestly? Thank you, you may begin when you're ready.

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CHAIRPERSON GENNARO: Do I have copy of DEP's testimony? I'd like to follow along with that.

Could you make the type any smaller? This is - okay I'm going to kind of hold it like this but I mean listening all the same, so I want to thank my colleagues for being here. I want to thank you Paul and your staff, who you can introduce during your testimony and please commence with your good testimony. Thanks for driving down to being here with us today.

PAUL RUSH: Thank you and good morning Chairman Gennaro and members of the Committee of Environmental Protection, Resiliency, and Waterfronts. I am Deputy Commissioner Paul Rush of our Bureau of Water Supply at the Department of Environmental Protection. I'm here today to discuss the ongoing drought. I am also joined by Chief Operating Officer Kathryn Mallon, and Deputy Commissioner Julie Lubin from our Bureau of Environmental Compliance to discuss the pieces of legislation on the agenda.

As was announced yesterday, we're happy to share that the drought warning has been downgraded to a drought watch. There has been significant rain and melting snow pack in the last few weeks that have

significantly replenished our reservoirs. While storages are still below normal for this time of year, we're in a much better place than we were a few weeks ago. The high pressure weather system that has

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been stubbornly parked over our region has finally shifted, allowing regular storm systems to come through. We are now starting to see more consistent precipitation patterns.

The drought we are coming out of is the first we have experienced in 20 years. In part, this is due to increases in precipitation due to climate change and a 35 percent reduction in water demand through conservation efforts. In 1979, we used 1.5 billion gallons per day of water. Today, that's down to one billion gallons per day. This reduction in demand is also a result of the targeted investments by DEP, the emergence of water efficiency standards, as well as water conservation measures by good New Yorkers who have steadily reduced the daily water demand. All of which makes our system more resilient to droughts.

I should note when we talk about drought conditions impacting the water supply, we are referring to conditions upstate in the watershed, not conditions here in the city. The watershed extends

more than 100 miles north of the city, so even if it rains here in the five boroughs, that rain does not help with our drinking water supply.

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This year's drought has brought record low precipitation to both areas and across the Northeast region. We saw the lowest precipitation in recorded history in October, despite forecasts of a wetter than average October. In fact, the unprecedented deficit in rainfall we experienced this fall, only had a one percent probability of occurring.

Thankfully, New York City has among the most resilient and robust water supply systems in the world. The resiliency and sheer scale of the New York City's water supply system provides us with unparalleled flexibility. In a typical fall, the system is filled to around 80 percent but it can operate safely and effectively even below average levels. Our team diligently monitors the conditions across the system and have taken actions to ensure that our water supply remained reliable throughout the drought conditions.

Prior to deciding to move forward with the

Delaware Aqueduct shutdown this year, we have been

closely tracking the forecast. In September, we

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announced our partnership with the Center for Western Weather and Water Extremes CW3E to bring advanced extreme weather and water forecasting capabilities to DEP. CW3E is embedded at Scripps Institute of Oceanography at the University of California San Diego, which is one of the most important centers for global and earth science research and education in the world.

But forecasts are not guaranteed. The drought came on suddenly and intensely. A high pressure system camped out over the New York region and much of the northeast, which made it difficult for normal weather patterns to break through.

Regarding the Delaware Aqueduct Repair,
unfortunately the drought conditions led to our
difficult decision to pause the final phase of the \$2
billion repair work on the Delaware Aqueduct, which
would have fixed significant leaks to a portion of
the tunnel by connecting a 2.5 mile bypass tunnel
under the Hudson River near Newburgh.

In order to initiate the last phase of work, DEP stopped the flow of water from the four reservoirs that feed the Delaware Aqueduct and increase the city's reliance on the other two water supply systems

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or Aqueduct systems, the Croton and Catskill systems.

DEP has been actively preparing for this phase of the repair for decades and we have invested hundreds of millions of dollars in infrastructure upgrades to the Catskill and Croton water supply systems to ensure that they could effectively meet water supply demand during the shutdown. Nearly \$200 million of rehabilitation work was done to improve the flow of water and repair leaks in the Catskill Aqueduct.

That work was completed at the end of 2021. Excuse me for one second.

The Croton Falls and Cross River Pump Stations were also upgraded to increase their size and capacity, allowing us to take more water from the Croton System. We also completed a connection between the Croton System and City Tunnel #2 in the Bronx, so that water from the Croton Systems could be provided to more areas of the city, in fact, all areas of the city.

All of these precursor projects allowed us to push more water through the Catskill and Croton systems while the Delaware system was offline, ensuring that we would be able to meet demand. The final phase of the repair work, which would stem the

loss of over 35 million gallons a day started on October 1st. The work was scheduled over the winter because that's when water consumption is typically the lowest and inflows from precipitation are the highest. But the drought was too severe to safely continue, so the project was paused.

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The Delaware Aqueduct is now back online and supplying water to New Yorkers. We are optimistic that we will be able to resume the repair work next fall. In the meantime, DEP continues to work proactively to reduce water demand and ensure that the system is fully prepared to complete the repairs.

Regarding water conservation, the increased precipitation over the last few weeks, particularly last week, has significantly increased the volume of water in our reservoirs. The precipitation allowed us to end the drought warning and the opening of the Delaware Aqueduct means that, if dry conditions return, we will ideally situated to face them. In or out of drought, no one should waste water. While we have been strengthening our water supply, we are also working to reduce demand. DEP has been working to identify the highest use customers and has been diligently monitoring water usage records to look for

any possible leaks. We have been doing outreach and engagement to alert these customers to check for leaks or to advise on potential strategies to reduce consumption for big users.

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Since the drought watch was declared, DEP to inspect nearly 1.8 million linear feet of water mains to prevent leaks, shut over 1,700 open or leaking hydrants across the city, and resolved more than 700 leaks.

New Yorkers are encouraged to identify and fix leaks in their homes and be mindful of wasting water. That will save them money on water bills too. In our changing climate, we need to use our natural resources wisely. Small changes in daily routines can always help, and we've got a website with simple things folks can do to save water in their daily routine. That website is at nyc.gov/savewater.

Now onto the legislation. Therea are two preconsidered pieces of legislation being heard today. The first bill would establish a program that transfers liability for certain engine idling violations for lessees of vehicles. We have significant concerns about this bill. We are concerned that relieving truck owners of financial

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responsibility for idling violations could undermine the strength of the program, particularly the efficacy of the cure provisions that we have been working together to develop and hope to enact in the near future. The cure opportunity relies on the idling penalty to incentivize vehicle owners to install anti-idling technology or invest in electric vehicles. If owners are not responsible for paying the fine, there is no financial benefit to them to make these anti-idling investments.

Transferring liability could make sense in case when an owner has installed anti-idling technology and the driver has disabled it, but we do not think transferring liability is a good policy generally.

We have been working closely with the Council and advocates to develop the cure policy. We do not want to undermine that policy before it is even passed.

In addition, we are not sure how such a program would work. So, we'd like to understand better what the Council is envisioning. The Law Department is also reviewing the bill and they have additional concerns.

The second bill being heard today would require

DEP to create a comprehensive stormwater plan and a

stormwater dashboard. These requirements compliment

some existing planning requirements and new stormwater map requirements set forth in the City of Yes legislation and Intro. 815, which were passed earlier this month. This bill also reflects commitments we made in the 2024 stormwater analysis that we released earlier this year.

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As the Council is aware, DEP has been taking a holistic approach to managing stormwater, which has been increasingly challenging as climate change has brought more frequent intense storms. We plan to develop a comprehensive stormwater plan, so we fully support the goals of this bill but we cannot commit to the details or the timelines in the bill until we know how this work relates to the stormwater mapping work and until we can ensure that we have available funding. We are happy to work with the Chair on the details of the legislation. Thank you.

CHAIRPERSON GENNARO: Thank you Commissioner
Rush, appreciate that and thank you. I'm going to be
very brief in my questioning. It's normally my habit
to let the good members of my Committee who have to
be many places to get their questions in so they can
get on with their day. I'm going to be here for the
whole time anyway but I'm just going to and I have

you know my own prepared questions. I'm just going to walk through your statement a little bit and just go over a couple of items and then I'll turn it over and I see we already have down for questions. We have Council Member Marmorato and Council Member Holden already signed up and anyone — any members who want to ask questions should signal to Austin and he will put you down for questions.

Starting from the end and working backwards. Regarding the two bills, you know we certainly appreciate your position on this. With the one about the transfer of liability, I'm not insensitive to the fact that that could you know have impacts on the cure provision. I knew that from the get go but I also think there's a basic unfairness when the person who gets the idling violation doesn't have to pay the fine but then leaves it to the owner to chase down the person that got the fine. This and the other bills that deal with noise and with idling, they're very complicated and I think I'm known to be like very deliberate so I look forward to working with the DEP team, the Commissioner and the Law Department to work out something that we can all get behind. But

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now we have your testimony on the record and I do appreciate that.

Regarding the second piece of legislation, the stormwater, I you know we've been working on this a long time and I'm not going to - there's the mapping bill and what that does but I think that uhm, let me just ask you a little bit how the mapping aspect of the you know proposed Intro. is a challenge to DEP in coming up with a stormwater management plan. Anybody who wants to speak to that is fine, you just have to identify yourself for the record.

KATHRYN MALLON: Are you talking about the inland flood mapping?

CHAIRPERSON GENNARO: Yeah, I'm just reading from the testimony here. I don't really have reading glasses anymore because they don't work and so, there's kind of nothing they can do about my nearsightedness until I have my cataracts removed.

When I find the time to do that, I'll be able to like - I'll be able to spot drones everywhere once I have my cataracts taking out. I just have to - there's some challenges I have to overcome first before I can have that surgery.

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But, so I'm reading here, but we cannot comment on details of the bill until we know how this work; meaning that the creation of the stormwater management plan relates to the stormwater mapping work. And so, that's what I'm trying to understand, that sentence in there. Any light you can shed on that?

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KATHRYN MALLON: Yeah, so the requirement to do
the inland flood mapping and then the overlay of this
stormwater master plan, it's just going to require a
significant amount of coordination between those two
pieces of work. They intersect each other. I think
there's a pretty tight timeline on this current bill
to finish the master plan and I think with the
complications of having two models that need to make
sure that they're fully coordinated, I think a little
lesser time is warranted.

CHAIRPERSON GENNARO: But the mapping is going to take a long time. Is it DEP's position? Do you want to wait until a mapping exercise is complete before they can do this? I don't think that's the position is it or what is it?

KATHRYN MALLON: No, we've committed to finishing the inland stormwater mapping, I think it was in two

and a half years from promulgation. I can't remember off the top of my head but uhm.

CHAIRPERSON GENNARO: Whatever it is yeah.

KATHRYN MALLON: But the stormwater master planning for the whole system will take a longer period of time.

CHAIRPERSON GENNARO: Yeah and I think we have a date in the bill that's quite far out.

KATHRYN MALLON: 2028.

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CHAIRPERSON GENNARO: Yeah, 2028, so.

KATHRYN MALLON: I think a little bit of relief on that time period might be helpful on the stormwater master plan.

CHAIRPERSON GENNARO: Yeah, we thought that the interval made sense between like the you know completion of the mapping and the completion of the stormwater plan. So, you know there's nothing really inconsistent here right. I think we sort of built that in. So, yeah so we look forward to having that conversation. Like I said, I'm very, very deliberate in what I do to make sure that we you know do it once and do it right.

KATHRYN MALLON: No, getting it right is really important.

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KATHRYN MALLON: It's a complex system.

CHAIRPERSON GENNARO: You bet and I do appreciate that. Let me just make some other quick. I'm going to come back for my second round of course. Paul, you don't mind if I call you Paul? We've known each other so many years. You can call me Jim. I don't stand at ceremony.

With regard to the reservoir level where it normally is in late December versus where we are now. Like what are those percentages? Like, you know like right now?

PAUL RUSH: So, normally the 30 year average this time of year, the entire system would be at 82.7 percent capacity. We're at 67.7 percent capacity now.

CHAIRPERSON GENNARO: Okay.

PAUL RUSH: So, we've improved quite a bit.

CHAIRPERSON GENNARO: Yes, that we've been catching up. I'd like to recognize Council Member Alexa Avilés, who has joined us. Always a pleasure to be with her. Thank you for joining us and if you have any questions Alexa, like now is the time to sign up because I'm just going to do a brief little

thing and then throw it over to the members and then come back.

And with regard to the Delaware Aqueduct, I mean obviously it's something that had to be done. Let's just talk a little bit about the Delaware Aqueduct. In terms of the - so we got the Croton system, which in the planning for the Delaware fix, we're going to push that system to the maximum. Push the Catskill to the maximum. Do repairs, make sure everything was in good shape but on an ordinary day to the extent there is such a thing as an ordinary day, the percentage of water that's applied to the city through the Delaware Aqueduct is a very big number, Isn't it, it's well over 50 percent? normally - of the water we get from the city you know to the city, it's from the Delaware Aqueduct. So, how much of the water they receive right now in the newly opened Delaware Aqueduct is furnishing the water with city- uh furnishing the city with water? PAUL RUSH: So, normal percentages for the city

for this system, long term averages, we have 50 percent of our supply from the Delaware system out of Round Out Reservoir, 40 percent out of the Catskill

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system leaving a show can and about 10 percent out of the Croton system. That's the long term averages.

CHAIRPERSON GENNARO: Right.

PAUL RUSH: Today, we're moving - so the city

demand is just under one billion gallons right now.

Today, we're moving 815 million gallons a day out of

Round Out Reservoir from the Delaware system. So,

815 out of almost one billion gallons a day is coming

out of the Delaware system. So, we hadn't used that,

the reservoirs in the Delaware for quite a while.

CHAIRPERSON GENNARO: Right.

PAUL RUSH: So, we have more water in the Delaware system. So, we're favoring Delaware.

CHAIRPERSON GENNARO: Yup.

PAUL RUSH: The Croton system right now, about 75 million gallons a day are going to the system from the Croton system and out of the Catskill system, we're pulling 300. So, that's more than what the city uses every day. That's because we have storage volume that we're refilling east of Hudson in West Chester and Putnam Counties with that excess water. So, we're in the process of rebalancing the system right now. And most of - we're back into what we

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would say is a normal configuration the way we distribute water into the city.

CHAIRPERSON GENNARO: Let's just play out the whole drought scenario a little bit. I know I'm kind of breaking my promise to be very brief but as things pop into my head, I just want to get them out before I forget. The city as you know most people know is part of the Delaware River Basin Commission and we have obligations to kind of spill water into the Delaware River to serve Philadelphia and other cities. If push came to shove and we're really jammed up in a drought situation, how much leeway or flexibility does the city have to hold back on how much we spill onto the Delaware River for downstream communities.

I mean, like how hard and fast is that? I mean, because we have our commitment, whatever it is and then maybe if we got the water, we're like a little more generous, I don't really know how it works, so I think sometimes we can be like a little more generous if we have the water, but do we have the ability under the DRBC compact to be a little more stingy?

And you know about that and I don't and so, how does

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that work? I'm thinking about that as a potential contingency if we really got jammed up in a drought.

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How much leeway do we have when it comes to - and also how much water do we spill you know into the Delaware, Philadelphia and other cities? If you just take us through that, I'd appreciate it.

PAUL RUSH: Sure, so the Delaware River system in New York City, taking water out of the Delaware is pretty complicated. There are two different governing entities. So, the city takes water out of the Delaware pursuant to a supreme court decree. The first case was decided in 1931, US Supreme Court. Then in 1954 there was a mended decree that allowed the city to construct Cannonsville Reservoir. The last major reservoir that was constructed in our system, completed in 1964, went into official operations in —

CHAIRPERSON GENNARO: 1969.

PAUL RUSH: 19- yes. So Cannonsville, that's our Delaware system. So, the decree dictates water and how much water the city can take and the city is a party to the decree. There are five parties, the four basin states plus New York City. Later under the Kennedy Administration, the Delaware River Basin

compact was signed and the Delaware River Basin compact consists of the federal government, plus the four basin states. In that New York City is not a member of the Commission but we are an official advisor to New York State.

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The drought of the 1960's, the record drought for the New York City system was worse than what the allocations were made upon. The supreme court predicated allocations upon 1954. The drought that was the drought of record then was the drought of the 1930's. The drought of the 1960's was much, much worse and the allocations did not support the needs. The flow targets downstream, the diversions to New York City. After that occurred, there was a series of negotiations and discussions that culminate in the good faith agreements in the 1980's that set up rules to cut back flows to New York City to the river and to New Jersey based on different stages of drought.

And drought was defined in the Delaware River

Basin Commission on the storage in the three New York

City Reservoirs on the Delaware, ever since the

impact in Cannonsville. That determines drought

criteria in the Delaware Basin. Since that time,

there have been a series of negotiations by the

decree parties to set up a new program called the flexible flow management program, which we proactively release water from our systems when it's available downstream to provide benefits. Environmental benefits, fisheries benefits and protecting the water supply when we have water. when conditions are dry, there's a flow target we have to meet at Monique New Jersey and this fall, it has runoff or has influenced our reservoirs approach levels that we had not seen to the 1960's, we were meeting the normal flow target at Monique which was 1,750 cubic feet per second. Plus since our reservoirs were in normal condition, under the good faith agreements, we can be directed by DRBC to release additional water for a flow target trend New Jersey that's managed by DRBC.

So, we were this fall meeting flow targets at Monique, plus Trenton and we were releasing at times one billion gallons a day into the Delaware River which was as much a demand on our system as was for the rest of the system. And our — as storage conditions decrease, drought conditions get worse. There are cutbacks on how much water we can take and

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how much water we can release and how much water New Jersey can divert out of there.

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So, this is a constant negotiation. We have little wiggle room when it comes to that but through the negotiating process and monitoring - better forecasting and monitoring, the system works and that because we have the Delaware system offline, we had to hire the normal amount of water in that Delaware system during that time and now we're rebalancing it.

CHAIRPERSON GENNARO: Yeah, but it seems that we're a little you know, I don't want to put words in your mouth but it seems like we're a little locked in on our basic commitments that we have to come through like no matter what. Is that a fair assessment?

PAUL RUSH: We are locked in in the commitments through the decree, through the flexible flow management. Yes, we are and we're in the process of doing studies to look on how to - how the requirements could be adjusted in the future to better protect the City of New York and the entire basin.

CHAIRPERSON GENNARO: Yeah, but it seems to me and I don't know if this is uhm, you know kind of a bridge too far. If the downstream communities,

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Trenton, Philadelphia whatever, like you know them better than I do. Is there any possibility that they could build more robust holding capacity in the form of like other reservoirs or whatever, so that they can be satisfied when you know that they can hold water you know just in case we have to hold back. Ιt seems like that. Would that be something that could be considered and talked about in these good faith negotiations to have our partners downstream saying look, like we're willing to give you the water when we have it but you have a little bit of an obligation here you know to build you know a holding reservoir capacity so that if times get lean, you'll have the water ahead of time and then you use it as we struggle with our own drought situation. Is that the kind of thing that New York City can put on the table?

PAUL RUSH: Well, it's something that's actually in the flexible flow management agreement right now that we have with the decree parities where there's a requirement to study additional storage possibilities within the basin and for the New York City system, the biggest point of concern on us is when conditions get into a drought emergency and our flow target in

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Montague New Jersey right now is based in drought watch, drought warnings to fix target. It drops down 100 CFS but when you go into an emergency, that flow target flexes on the position of the salt front in the lower Delaware River. So, in the South Fronts higher up closer to Philadelphia, we have to meet, we have to release more water. What we're working on are ways to replace that in opportunities and one of the things we've done over the course of years as demand in the city has dropped, participation has increased. We've changed the way we operate our reservoirs to proactively release water downstream when we know we're in a wet cycle. So, we push that water downstream otherwise it would spill and we do it in a way that provides more benefits to the environment and others downstream.

So, this is essentially what would be called today forecast informed reservoir operations we started to do. There are other big opportunities to do that with other storage that exists in the basin primarily operated by the United States Army Corp of Engineers at FE Walter Reservoir on the Lehigh River in Pennsylvania where we're part of a - we're copartners in a study with the Delaware River Basin

Commission in New York City and the Corp of Engineers looking at alternate ways to use that flood reservoir, primary flood protection reservoir in Pennsylvania to use that during a drought. To possibly use that water -

CHAIRPERSON GENNARO: So, this reservoir is there. We could put water in it. It could hold it for all and uh, I think I heard you mention something about there being a salt issue with one of the -

PAUL RUSH: That's right. The concern in a drought of emergency, a requirement, especially as we know sea level is going to rise, so there's a higher risk long term. Is pushing that salt back in an efficient way.

CHAIRPERSON GENNARO: Right.

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PAUL RUSH: Right now New York City Reservoirs are on the hook for that but the New York City Reservoirs are located hundreds of miles away from the mouth of the Delaware. That work, or that pushing back of the salt could be done a lot more efficiently with less water by reservoirs closer to the estuary such as the Corp of Engineers Reservoir but it would require changing the operations. And the study we're doing right now with the Corp of

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Engineers or the Corp of Engineers is leading and we're helping to support it, is looking at the feasibility of using - taking advantage of existing infrastructure and using it in a different way to help more efficiently push back water on the salt front that preserves, improves New York City's water systems resilience but also as has an impact to improve flows that would come down stream from our reservoir for a longer period of time in a severe drought so it also protects the environment. And you know we were very blessed this past fall or this fall by the Commissioner who was there with the Assistant Secretary of Army at the DOB quarters who announced an extension of that agreement and our additional investments to help get that study done.

CHAIRPERSON GENNARO: Thank you. So, it looks like what I'm talking about is already underway and that the you know Army Corp you know realizes the realities of all various forms of you know climate change adaptation that has to take place and just a note to staff whatever, is Josh here? Josh? Okay, yeah, why don't we make an arrangement with you know DEP to get like a formal briefing on everything gone on with the DRBC and this whole new you know Army

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Corp analysis. I think it's good for the Council to be updated. I'm not going to have a hearing on it and like drag the whole Committee in front of it but at least you know the staff team here and our office should be you know aware of what's going on. It's very important and we appreciate that and I have many more questions but I have members that have questions and let me throw it open to them.

I joyfully recognize Council Member Marmorato for questions.

COUNCIL MEMBER MARMORATO: Thank you Chair. So,

I don't know if your agency was responsible for it
but during when they issued the drought warnings,
there was a commercial from the 1980's that started
circulating again and it was about kids trying to do
their part. I thought it was absolutely genius and
if you guys could put that on your social media or
get permission to use that, I think it's like a home
run for you guys. You know even if it's just
stopping the water while you're brushing your teeth.
It's like little things for kids to understand. Now,
do you have any kind of education or outreach to the
schools about stuff like this? Is there anything
that you guys do?

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PAUL RUSH: As part of our drought planning efforts, I mean it's DEP. I mean we're the lead with the water supply but it's really an all agency, all city operation where the Department of Education of Schools have had a very big part of that in terms of pushing curriculum to save water to the students.

And you know even in DOE, with the janitors, the custodians doing different things to save water around that. Yes, is the simple answer.

COUNCIL MEMBER MARMORATO: Okay, okay, good thank you. So, I just wanted to talk about the Legislation for a second about the stormwater plan. Would the implementation of the proposed stormwater plan require DEP to commit a greater portion of its budget towards infrastructure projects? And if so, how would this impact water and sewer costs for rate payers?

KATHRYN MALLON: So yeah, implementing the plan is going to require additional capital funding. I think in the stormwater report we sent out, it's about \$30 billion worth of infrastructure costs just for the highest priority flood areas. So, yeah, and at the same time we can't divert water away from the other aspects of our capital program around keeping

our assets in a state of good repair and meeting all our regulatory mandates.

COUNCIL MEMBER MARMORATO: Okay, so how are we going to get that funding? Is this going to effect their rates?

KATHRYN MALLON: That's one of the reasons why we're looking at other types of funding streams and you know rate charges to help support all of the needs of the system but yeah, it's a significant amount of investment.

as Reso. 84 is concerned, uhm, has the Administration identified specific areas within the city that are at risk of repeat flooding and would it be eligible?

Like, how are we going to propose the voluntary buy out program? Are you guys going to be able to uhm, identify these areas or is it something that we have to as homeowners and members of the community, are we going to have to kind of address this with you?

KATHRYN MALLON: Yeah, I can't comment on the buy out program but we will be required to do inland flood maps as part of the City of Yes Resolution for Inland flooding.

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COUNCIL MEMBER MARMORATO: Okay, alright thank you. Thank you Chair.

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CHAIRPERSON GENNARO: Thank you Council Member.

It is my pleasure to recognize Council Member Holden for questions.

COUNCIL MEMBER HOLDEN: Thank you Chair. Deputy
Commissioner, thank you for your testimony. A couple
of things. We had a water main break, a huge one. I
believe it was in the Bronx and what caused that? I
mean I guess we have certain times of year, maybe now
is when we start to see when it freezes and we got
cold weather and then warmer. Do the water mains
kind of - are they more susceptible now to breaks?
Because we lost a lot of water. I don't know how
much. I don't know what caused it but if you could
elaborate on that.

PAUL RUSH: So, that's outside my area of responsibility.

COUNCIL MEMBER HOLDEN: Alright well somebody.

KATHRYN MALLON: Yeah, I was out there till about 3:00 last night. It's too early to tell what caused that main break but as soon as we're able to excavate the area and take a look at it, we can - we'll have better answers.

COUNCIL MEMBER HOLDEN: Now, I used to hear years ago more water main breaks than we're hearing now.

It that my imagine or are we doing better?

KATHRYN MALLON: No, we're doing much better than we have been historically. Some of it is around the pressure regulators throughout the system to make sure that we're controlling that very steadily, that we don't see surges in the system. So, there's been a lot of attention on the regulators and the pressure in the system and there's also been a lot of effort on leak detection. So, finding leaks before they turn into main breaks. And we're also using some AI tools right now to see if we can't take historical breaks and turn that into a predictive tool. So, there's a lot of effort going on within the Bureau of Water Supply operations that Deputy Commissioner Georgelis, Deputy Commissioner to keep main breaks to as low a level as possible.

COUNCIL MEMBER HOLDEN: And I guess there's a regular replacement of water mains because of their age? Some are over 100 years old or more? So, we're on a program and we're keeping up with that?

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KATHRYN MALLON: We do have a program to routinely look at our water mains and replace those that we believe are most vulnerable.

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COUNCIL MEMBER HOLDEN: Alright and one of the you know in my district and in probably many districts around the city, a resident will call in to 311 a leak at a hydrant or in the street. And many times at least when I first started as a Council Member, there was a priority list where the leak would go on for weeks sometimes because it wasn't that great. Are we still doing that because it just seemed that we didn't have enough crews at that time, maybe 70 years ago? And so, has it changed?

KATHRYN MALLON: Oh definitely. I mean, I think if you look at the MMR report and you look at the response times, it's pretty prompt. I don't know the numbers off the top of my head but I can get that to you.

COUNCIL MEMBER HOLDEN: Yeah, because I don't get as many complaints where it's lasting for weeks on end. So, that's good to hear. Thank you Chair.

CHAIRPERSON GENNARO: Thank you Council Member
Holden. The next person on the list for questions is
Council Member Nurse. I'm going to recognize Council

Member Nurse for questions but first, I'm going to recognize that we've been joined by Council Member Salamanca and so, thank you for being with us Council Member Salamanca. And with that, I recognize Council Member Nurse for questions.

Question. I was just curious what the response has been to the drought warnings from New Yorkers. Like, have we seen consumption? Like, was it working, the messaging that was going out? I feel like you know we saw it because we're in the know and we amplified it but I'm actually very curious to see like did consumption rates go down or is there more thinking that needs to go into those kinds of messages?

PAUL RUSH: That's a really good question. We saw a decrease in demand after we issued drought watch and drought warning. Obviously we've also been putting out messages encouraging the public to reduce consumption. Also, city agencies have been doing their best to reduce consumption but it's very difficult to piece out what is the actual savings as a result of that message and what's the course of just seasonal patterns increased precipitation?

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What we are doing is we're taking a look at records, customer records and billing to see if we can pick up on those trends, so we can understand that better. So we can also plan and react and understand where you know where the reductions are.

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This time of the year when we're reducing consumption, when you have compared to the spring and summer where you have a lot of outdoor use going on, that's where you can really reduce a lot and you can it feasibly and monitor it easily. This time of the year, that's more difficult. It's a good question but we're looking to try to decipher that to understand that actually happened.

COUNCIL MEMBER NURSE: I would be really interested in just understanding if those messages were working at some point. Is there any other period and time where you have had to issue something? And I know you've been talking about this for a little bit but where there is any other point where you could have measured those kinds of messaging in the past?

PAUL RUSH: Yes, I mean it's tough. I mean, back when I first started working for the city in the 90's, we were literally having droughts every other

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year, so we had a more frequent opportunity to see how the message was working or how it worked back then. And the last drought we had was 2001 through So, since that time, we haven't had that opportunity but consumption in the city right now even though we have more than one million and a half more people, at this point, it's much lower than it was during the low point during the drought of record in the 1960's, which is tremendous. I mean we have that; we've done that and it's been the combination of factors I mentioned. It's you know investments the city has made you know the AMR system to get feedback. Customers can get feedback on their water uses and if there's a high use, we can notify the customer directly. The investments we have made in terms of encouraging people to move to low flow devices and also the change in standards to you know national plumbing standards have become much, much efficient and one of the biggest savings we see right now is this transition from the top loading washing machines to those front loading. I mean that reduces a lot and we've seen - every day New Yorkers are more conscious of this and you know the benefits are to the system. It also saves a tremendous amount of

energy in our treatment. I mean our treatment costs in pumping at Croton but also on the waste water side, where any water that comes through, you're pumping that and that requires a lot of energy. The benefits of that but testing the message. Going that far back in time, that's more difficult.

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COUNCIL MEMBER NURSE: Thank you. Thank you for that. Thank you Chair.

CHAIRPERSON GENNARO: Thank you Council Member Nurse. I recognize my good friend Council Member Salamanca for questions.

COUNCIL MEMBER SALAMANCA: Thank you. Thank you Mr. Chair and good morning. I just have a few questions. So, the Borough of the Bronx, I think is the borough that has the most green space out of all five boroughs and I know that Council Member Kristy Marmorato has the biggest green spaces and then followed by you know Council Member uh Van Cortlandt Park. You have Van Cortlandt Park then Crotona Park.

I know that during the drought there were some bush fires in the Bronx. Does DEP have any plans or future plans on having conversations with the Parks Department on creating some type of water irrigation system in certain areas that are prone to you know

2 have a bush fire based on what we just experienced 3 now?

PAUL RUSH: So, the question is on the Parks, the trees?

of - the Parks Department can't do that alone without the Department of Environmental Protection. Are there any conversations? And the answer may be no but are there any potential conversations moving forward with what we just experienced now knowing that this can happen again next summer or there could be a drought and there are areas that are prone.

Obviously we know that there are areas that are prone for bush fires. What is your agency doing to work with your sister agency to address those issues so that we can avoid that from happening?

PAUL RUSH: So, we've been coordinating through

OEM or at NYCEM with the other city agencies and I

have a colleague here from Parks who could answer the

question.

CHAIRPERSON GENNARO: But before that happens, the witness would have to be sworn.

PAUL RUSH: Sure.

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CHAIRPERSON GENNARO: So, the Council will do that. It's not going to come off of your time. Take as long as you want. So, we're going to swear the witness and then when you give your answer, just state your name for the record.

MATT DRURY: Sure, my name is Matt Drury, I'm the Chief of Citywide Legislative Affairs for New York City Parks Department.

CHAIRPERSON GENNARO: Okay, you got to do the affirmation.

COMMITTEE COUNSEL: Please raise your right hand.

Do you affirm to tell the truth, the whole truth and nothing but the truth and to answer all Council

Member questions honestly?

MATT DRURY: I do.

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COMMITTEE COUNSEL: Thank you.

MATT DRURY: So, it's a good question. There were several incidents of brush fires in the first couple weeks of November during the drought conditions. One or two notable ones in the Bronx in addition to Brooklyn and Queens as well. And there is definitely a natural, our natural areas are you know tens of thousands of acres throughout New York City and brush fires, such as they are, are sort of

part of the conditions that we're always going to monitor for. So, I'm not aware that there's a plan for irrigation per say or sort of you know, since these are natural areas. Forests, you know marshes, areas like this. I think it's just from practicality standpoint, I think it's kind of difficult to think of systems that could be installed. But staff observation, careful monitoring, really close work with FDNY to make sure that if and when there is a response, that is extremely quick and that these situations are - that the damages is limited and mitigated as much as possible. But I wouldn't say that there's like a larger infrastructural solution that I understand is being contemplated.

COUNCIL MEMBER SALAMANCA: Alright, thank you for that. Then my last line of questioning has to do with the public service announcements. They're in a drought. You know what I observed was I saw the Mayor speaking on you know asking New Yorkers to limit their water usage. You know if you're going to shave, while you're shaving, if you can turn off your faucet. You know, if you're going to shower, you know turn on the water when you're going to get in

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the shower, not just turn on the shower and wait around.

But as Council Member Nurse stated, New Yorkers were not really paying attention because we work more in government. So, I'm just curious to know about moving forward, if you're going to have a public service announcement ready for New Yorkers but also, what I observed in my district during these announcements, I saw my car washes fully functioning. I saw my Supers cleaning their sidewalks with the water houses. Does DEP moving forward have any how can I say, regulations that they will put in place to hold these individuals accountable that are I would called wasting water when there is a drought in the city?

COMMITTEE COUNSEL: Sorry, please raise your right hand. Do you affirm to tell the truth, the whole truth and nothing but the truth and to answer all Council Member questions honestly?

BETH DEFALCO: I do.

CHAIRPERSON GENNARO: And when you answer, please state your name for the record.

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BETH DEFALCO: Sure, I'm Beth Defalco, Deputy

Commissioner for Public Affairs and I apologize for

being late, I was up in the Bronx.

UNIDENTIFIED: I saw you in the Bronx.

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BETH DEFALCO: Yeah. This morning as mud on my shoes shows. Yes, one of the things that I think was the biggest lesson from a public affairs standpoint and communication standpoint is just that New Yorkers are not used to having to conserve water every single day because it's not a thing that we've unlike other places in California you know out west that we've had to do. So, we realize that just because we are not in a drought warning anymore doesn't mean that we are going to slow down our messaging and communication about what people need to do to conserve water. Specifically everything from PSA's, also to our leak detection program, I think one of the biggest things that we can do is make sure that New Yorkers sign up for leak detection, so that if you do have a leaky toilet, which you might not know otherwise, we can notify you once it hits a certain point. So that you both can say that you're conserving water and saving money, which is what we all want to do but yeah, we're making a considered effort that just because we

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are out of this particular drought warning doesn't mean that we are going to slow up on that messaging. We've got a terrific education department that is out in classrooms every day and working with our education department to make sure that that's something that we are doing continually and increasingly to get the message out.

COUNCIL MEMBER SALAMANCA: I appreciate that but my question is more geared to there's a drought.

There were car washes and there were individuals out there, there Supers right with their water hoses cleaning the sidewalks.

Does DEP - are there any regulations that you could hold these businesses accountable when there's a drought?

PAUL RUSH: There are regulations and we were first in a drought watch, drought warning, now we're back in a drought watch, which is encouraging the public to conserve water. When you go the next step, a drought emergency, then there are regulations that impact where spraying down the sidewalk, car washes, things like that become regulated and the restrictions become mandatory on the public. In this phase, in a drought watch and drought emergency, the

city does not have - I'm sorry, a drought watch or a drought warning, the city does not have mandatory requirements for the general public.

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COUNCIL MEMBER SALAMANCA: Okay, alright, thank you. Thank you Mr. Chair.

CHAIRPERSON GENNARO: Thank you. Thank you

Council Member Salamanca. We're joined by Council

Member Restler. Josh, Adam is trying to call me and

tell him no I'm at the hearing. He should know that

but don't people look at my schedule? Oh, I picked

up? Oh boy. I'm in trouble now. Josh, just find

out what Adam wants okay and then once you find out

don't tell me, okay.

Before I do - I just want to jump in on that last line of questioning. You know the Council Member is talking about - he was talking about car washes and talking about people hosing down sidewalks, and I know we have the Parks Department here right and we talked earlier in my opening statement about this being a particularly fragile time in like the life cycle of like a new planted tree or shrub or whatever and now they're at great risk for dehydration at this point of their gestation or whatever you want to call it. And so, how does DEP - how does the Parks

Department work with DEP to get dispensation on how much water they can use to support the investment of the new plantings. You know visa-vee went to EPS and due to cut back on. So how does that colicky work?

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MATT DRURY: Sure, great question and you're right that newly planted trees do require you know sort of a targeted and focused watering to ensure their you know their viability moving forward and I'm pleased to confirm that in this planting season that just wrapped up, we were able to water trees in accordance with our normal planting policy.

So, there was no impact and I think some of that is timing right. Like the planting system had essentially been kind of starting to kind of dial down as the drought conditions had kind of emerged. So, not that there's ever a good time for a drought but you know the timing that regard was fairly fortuitus.

CHAIRPERSON GENNARO: Good yeah because I'm - I always fund a lot of plantings and uhm, I'm going to give myself a little latitude and go like a little off topic, is one of like the benefits of being Chair, you kind of, you get away with that in like little doses. I'm putting a bill in that it's in

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bill drafting now and it has to do with making sure that tree contractors or residents don't take down street trees that are within the city's right of way. You're familiar with this. And so, you know my street has like a 60 foot right of way in which the city you know controls the vegetation and can do it like a host of things within that 60 foot right of way. The street itself is only 28 feet wide and so, from the curb, it goes 16 feet in on both sides and I see tree contractors taking down trees on the property side of the sidewalk but within the right of way.

And so, you know this is a phenomenon which I sometimes complain to the Parks Department about it. The Queens office is very good about it. They get out there and they you know if I see the people sitting up and I think this thing is a street tree, then I come out and have the Parks Department; they'll measure and tell the contractor, get your hands off the street, like you can't touch it. And uhm, so it's something I'm going to be — and so, now this is coming now in the Parks Department where there's a so called right of way. And so, and it is true that you can't take down a tree within the

city's right of way. Even if it's on the property side of the sidewalk. I'm like correct in that assertion, right?

MATT DRURY: Yeah, my understanding is that trees within the right of way as it's defined are under the jurisdiction are considered city property and under the jurisdiction.

CHAIRPERSON GENNARO: Right.

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MATT DRURY: And there are penalties attached with an unauthorized removal in that regard. It does happen, it's not super common thankfully but it does happen where you know, a tree may just by all other appearance seem to be on someone's property and there are sometimes some conflicts that arise from that and as you described, our forestry team would get out there and try to clarify where the right of way truly falls.

CHAIRPERSON GENNARO: Okay, well you should tell
the Department that this bill is coming. And so,
it's going to be and you know an education program
and an enforcement program you know against
contractors who either don't know of the existence of
the right of way. I think most tree contractors as
long as it's on the property side of the sidewalk,

they're taking the tree down and they're going to collect their \$5,000 and they're going to grind down the stump and that tree was never there.

And so, uhm, so just tell your colleagues that this is coming. We're doing everything to try to you know increase the tree canopy and here we are like losing trees every day to contractors who willingly don't know what the rules are.

And so, yes, that's coming. Thanks for that.

MATT DRURY: Tree protection is a big priority for the agency. It would be helpful to connect you or your staff with our forestry team. They going to have to hear about our current practices to that scenario. Even if it's not a common place, that would help formulate or hear any thoughts as the bill is coming together, we'd be happy to do that.

CHAIRPERSON GENNARO: Sure, that would be great.

So, you know please make a note Natasha about that.

That we should get this, you know, we should you know understand more about what's going on on the Parks

Department. That bill isn't drafting now and so, I want this to be - I want the bill to be bullet proof and workable. So, thank you for that.

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And we have Council Member Restler, rolled up sleeves and all and he never doesn't have his sleeves rolled up because he's always like working.

COUNCIL MEMBER RESTLER: I just want to give the impression that I'm working.

CHAIRPERSON GENNARO: What's that?

COUNCIL MEMBER RESTLER: I want to just give the impression that I'm working.

CHAIRPERSON GENNARO: No, the way that you give the impression that you're working is that you always look annoyed because you look busy. Everyone does. If I'm sitting up there going, that guy looks busy. You know and so, that's the way to do it. It's not the sleeves, it's the look, okay and this is all on the record.

COUNCIL MEMBER RESTLER: It's all part of the - we can't all look good in a three piece suit.

CHAIRPERSON GENNARO: This is all on the record that people can look at 50 years from now. And so, of what goes on in my hearings. I recognize Council Member Restler for some good time questions.

COUNCIL MEMBER RESTLER: Chair, as always, greatly appreciate your leadership and deep, deep,

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deep expertise as the lead of our Environmental Protection Committee.

CHAIRPERSON GENNARO: Thank you.

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COUNCIL MEMBER RESTLER: Truly. I thank the panel for being here with us today. You know echoing some of the sentiments from my colleagues I think the challenge that we face in these new extreme weather events is that New Yorkers are just not accustomed to dealing with drought or dealing with wild fires. And you know what gives me great concern, is that when we're experiencing a drought, it undermines our resiliency. It makes us much more prone to wildfires as we experience in Prospect Park and in Inwood and other parts of New York City and New Jersey. So, I'm just really interested in understanding both from a DEP and a Park standpoint, when we're in - when we've been in this drought condition, what can we do to further strengthen resiliency efforts and what can we do to prevent wildfires? Above and beyond I think from you know telling people not to barbeque in the park. Are there greater measures that we should be working to implement? And do we need to consider new resources for public awareness campaigns in these types of emergencies that can effectively break

COMMITTEE ON ENVIRONMENTAL PROTECTION, RESILIENCY AND WATERFRONTS 59 through with working New Yorkers who are

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overwhelmingly busy to make sure that they're doing everything they can to you know reduce use of water but also perhaps contribute in other ways to strengthen our resiliency and preventing wildfires?

MATT DRURY: I can certainly talk a little bit from the Parks perspective because in large part, it kind of falls within the confines of our what I would call our sort of natural area management sort of strategy. So, for example, the agency routinely executes what you might call a reenforce station or other sort of managed projects to kind of clear away invasive species.

COUNCIL MEMBER RESTLER: I feel like I have to ask, what's the current staffing level of your natural resources division.

MATT DRURY: You know, I'd have to get back to you with that number. I don't have that off hand.

COUNCIL MEMBER RESTLER: Could it be under where we've been in previous years?

MATT DRURY: In terms of headcount, I don't know that I would say it's severely under.

COUNCIL MEMBER RESTLER: It's been report in Hellgate and other places, the headcount in natural

resources division is way down in the Parks

Department just like it is across the agency but

particularly notable within that division.

MATT DRURY: You know like any other agency dealing with finite resources, you know I think this is a question of how they're deployed and being you know smart about that. There's no denying that obviously PEGs in the last couple cycles you know are sort of playing out and as you know we look forward to kind of this new budget cycle to kind of retain and restore that. That's you know it's a project that we're in ongoing conversations about with OMB and others.

COUNCIL MEMBER RESTLER: Do you think that the reduction in headcount that you've suffered within that division has undermined or limited your ability to respond to these extreme weather events?

MATT DRURY: No, I don't believe that's the case. I mean, I think obviously what we were looking at most recently here is obviously a significant drought conditions that has noted hadn't been seen in the city for over two decades. So, I mean I don't know that I would connect those two in terms of causation.

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COUNCIL MEMBER RESTLER: No, but okay so you don't think that the lack of staffing would have prevented some of the wildfires that we saw in Parks in New York City this year?

MATT DRURY: You know I think it's you know

FDNY's response times. The weather, but there's so

many other sort of like variables that come into play

in terms of how a wildfire happens and what happens

after it happens that it's you know drawing too

direct aligned to any individual factor.

COUNCIL MEMBER RESTLER: Sure.

MATT DRURY: It is you know probably not exactly.

COUNCIL MEMBER RESTLER: I think that's fair, although I think the Parks Department to share with our Parks Committee and with Council, with Council finance, what we could do with more staffing and how we could do a better job with preparing and preventing our parks from being as vulnerable to wildfires considering these new realities that we have to deal with. We can't wish them away. Can ask the DEP team about the increased risks of flooding that occur when we're in a drought condition and what we can do to try to ensure that our resiliency is

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COMMITTEE ON ENVIRONMENTAL PROTECTION, 1 RESILIENCY AND WATERFRONTS 2 maintained or strengthened during these vulnerable 3 periods? 4 PAUL RUSH: So, in terms of being resilient for a drought and things that we need to do, in DEPs 5 perspective we need to be able to deliver water to 6 7 the city every day no matter what. And the work we 8 are doing on the Delaware Aqueduct to repair a largely 35 million gallons a day, completing that is important. As I mentioned earlier -10 11 COUNCIL MEMBER RESTLER: Is that project paused as a result of the drought? 12 PAUL RUSH: What's that? 13 14 COUNCIL MEMBER RESTLER: Is that project paused 15 as a result of the drought? Now that the drought 16 warning is lifted, is it restarting now that the 17 drought warning has been lifted? 18 CHAIRPERSON GENNARO: Please continue Lincoln, 19 don't worry about the clock. 20 COUNCIL MEMBER RESTLER: I'll go fast, I'm sorry. 21 PAUL RUSH: The plan when we can restart, we're 2.2 preparing to restart it again next fall. We can only 2.3 begin that in the start of the low demand period. COUNCIL MEMBER RESTLER: We lost a full year of 24

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work.

PAUL RUSH: Well, we lost, we're going to have to push it back until next year.

COUNCIL MEMBER RESTLER: Yeah, we lost a full year of work, yes, accurate.

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PAUL RUSH: So, repairing that leak is important. On the Catskill Aqueduct, we have leaks in the pressure tunnel that goes on, the round out pressure tunnel, we have a plan in place or we're working on a repair for that. We need to make those investments and also, throughout the distribution system, making sure that we're making investments in water mains to make sure we reduce and make a more resilient system. I mean that's key to resiliency and also investment in technology and personnel and research to take like Katheryn had mentioned AI to use as a tool to improve our knowledge - predict of where we may have -

COUNCIL MEMBER RESTLER: I appreciate all of those answers and certainly the first responsibility of DEP as an agency is to make sure that we all have access to clean drinking water. That is you know foundational. Totally appreciate that response. I was getting it something a little bit different, which is when we're in a drought warning, we are at risk of flooding in a more heightened way, which may

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sound contradictory to say that loud but it's not.

And so, I just am asking from a resiliency
standpoint, if we do have extreme weather events
while there's a drought going on, which may help
alleviate the drought conditions over time. It does
put us at greater risk for flooding. Is there
anything we can do? And we were experiencing a
drought during a time period of our hurricane season,
right? So, could you elaborate? Is there anything
that we could or should be doing as an agency to
prepare for those types of extreme weather events
during drought conditions? As this is unfortunately
a potential reality that we'll see more frequently in
the future.

CHAIRPERSON GENNARO: I'll tell you what, before you reply, I don't fully understand the question.

There's kind of like an echo in the room, so we have you know a drought going on, then we have a severe weather event and it's raining and the premise of the question is?

COUNCIL MEMBER RESTLER: The premise of the question is that our dried out green areas are less able to absorb stormwater and reduce stormwater from entering into our system. And therefore, we're less

equipped to be able to handle and withstand an extreme weather event because of the drought conditions that effect our green areas. That would be the premise.

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CHAIRPERSON GENNARO: Okay, alright now I got it.

COUNCIL MEMBER RESTLER: You can tell me I'm a

crazy person. You all are a lot more knowledgeable

than me.

CHAIRPERSON GENNARO: I just wanted to understand the question.

COUNCIL MEMBER RESTLER: That was what I was getting at but you can tell me that it's not a concern or that you don't think that it's a thing that we need to worry about and I'm happy to do it. Happy to listen to you but that was my premise.

KATHRYN MALLON: I'd say intuitively I don't think it's something to worry about but it's also not something that we've looked at in preparation for a storm. I don't think our preparation for a storm would be any different in a drought or a non-drought but you know would we get more runoff during a drought? I mean potentially but it would be relatively insignificant compared to the amount of impervious area throughout the whole city.

COUNCIL MEMBER RESTLER: I appreciate that it may not be -

KATHRYN MALLON: We'll take a look at that.

COUNCIL MEMBER RESTLER: But I appreciate you taking a look at it and I think that how we consider strengthening resiliency and flood prevention during drought conditions is something that I think we need to consider and ensure that it's not an enhanced risk for the city moving forward.

Thank you very much Chair and thank you panel.

CHAIRPERSON GENNARO: Thank you Council Member
Restler as always and before we get to the prepared
questions I remember in your statement uhm, you
talked about how DEP wisely checks in with its bigger
you know water users to make sure that they're being
efficient. They don't have leaks or whatever and
following that from the macro level down to the micro
level. Is there any way that DEP could make an
assessment of smaller users? I'm not talking about
like single family homes but like apartment buildings
that are using water at a rate that's above what they
normally use suggesting that there's some significant
leak?

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It don't have to be something big, so you've got a certain building, a high rise or whatever that's using 50 percent more water or whatever. Is that the kind of thing that in an emergency you know DEP might have the ability to monitor and track and knock on the door over there and say, "what's going on with your usage?" "This is like, this is a pretty big number compared to what you ordinarily use. I think you have a leak." Is that, is that a thing? BETH DEFALCO: Yeah Chair, I can take that question. One of the things that uhm, we in trying to reduce consumption looks at, our Bureau of Customer Service looked at was water consumption, especially among one and three family homes and homes that were using more than one million gallons per day, which likely indicated a leak. So, using our new metering system we're able to identify hundreds of homes that we think are using more than one million gallons a day and we are starting a program now to do direct outreach to those homeowners. CHAIRPERSON GENNARO: What is it like a phone

BETH DEFALCO: Four knocks as well.

CHAIRPERSON GENNARO: Pardon?

call or like what's the outreach?

BETH DEFALCO: Knocking on the door as well.

CHAIRPERSON GENNARO: Wow.

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BETH DEFALCO: If need be. Whatever we need to do for two reasons. One because there's plenty of savings in terms of consumption that could be had there but also there's you know monetary savings for that property owner. So, uhm, that's something that we're starting to do and I think probably a positive thing that we were able to find as a result of the uh

CHAIRPERSON GENNARO: I'm kind of surprised that it goes right down to most micro level, which would be the single family house and so that is good to know that that's part of the you know paradigm that the EP uses when things get really uh dry. I actually think the single family house, although in terms of the percentage of the population of the city that actually lives in a single family house is a relatively low number but I think it's the most commonly occurring building structure. I think there are more single family houses than there are apartment buildings or I think that's how it works.

So, yes, there are a lot of them and if we catch leaks, it adds up. Okay now let me the - now, most

of my colleagues have asked the questions that I had indicated and wanted to ask, so the method of my madness of letting my members go first is that they save me work right? I get the questions asked and I don't have to do it. So, let's see what's left here. I think Council Member Salamanca touched on this.

It's a question the staff prepared. What work is DEP doing to ensure the safety and fire resistance of the New York City's Parks? That's what Salamanca was getting into. If you can just reenforce that answer for me, I'd appreciate it.

MATT DRURY: Yeah for sure. You know we have been working in close coordination with DEP and other agencies regarding and certainly FDNY most pressingly in the event of an emergency of that nature but our broader strategy for our natural areas involves efforts like you know reforestation or those sort of management mechanisms which you know the removal of invasive species that can you know [INAUDIBLE 01:24:16] you know things that sort of wooded weedy plants that can you know lead to greater threats of wildfires that sort of management strategy is a sort of core component.

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CHAIRPERSON GENNARO: On that point, you know back in my first tenure in the Council, in 2002 to 2013, I was banging my head against the wall to try to get an invasive species law passed in New York City and were surrounded by jurisdictions that have an invasive species ban. Meaning that you can't go to the local garden center and purchase them and plant them and you can't contract with your landscaper, even if the landscaper is located outside of New York City, so, Nassau County, Suffolk County, West Chester, New Jersey, they all have them. didn't have that and we were told that the state was going to act whatever and that was going to you know create like the legal framework. Did that ever happen regarding invasive species? Right now, can I go to the local you know gardening center and buy a plant? And of course the list has to be updated from time to time. I know that Nature Conservancy and other organizations help with that. There's like a panel that comes together and figures out like the new list of invasive species because more and more are constantly showing up. Do we have that in New York City now or do I have to like try to do that again?

MATT DRURY: It's a good question. I have to admit, I'm not familiar with the regulatory landscape regarding like commercial or home use of access to species of that nature.

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CHAIRPERSON GENNARO: Well, I mean but my point is and always of the jurisdictions around us have wised up to the point where they say, look if we're breaking our back, you know having DEC send in goats to go, you know to go eat invasive species, that's not a joke. It happens. Like, they send goats and they eat them.

I think we can do better than goats. Like, you shouldn't be able to go down the corner you know garden center and buy something that is invasive and so, that's another topic for Natasha, I think, to see where we are on that. On like the legal landscape. I have to reup my efforts to try to because back in the day, the Parks Department just told me no, like we're not doing it. I couldn't get the Council back in those days just to do it over the Parks Departments objection.

And so, but we will look into that. We'll come back more - but to look at invasive species but I interrupted you, so please continue.

MATT DRURY: No, no, but the broader point in terms of managing the property that is under our jurisdiction, these natural areas you know working closely with a lot of other agencies and in terms of the monitoring that happens during drought conditions, you know watch or warning.

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You know obviously, you know the agency you know implementing a variety of strategies to make sure that we are monitoring and protecting our natural areas as best as possible.

CHAIRPERSON GENNARO: Yeah and if you wanted to take out a bunch of phragmites you know it's just like this stuff is everywhere and so, how did that even happen? Like whom comes out and does it?

MATT DRURY: Yeah, so our natural - so we have a natural resource group that plans and executes sort of what you might call either reforestation or management efforts of that sort in natural areas throughout our system.

CHAIRPERSON GENNARO: Right. Question on New
York City street trees. I think we already did that.
Uh okay, I know that as part of if the drought goes
to an emergency, I remember when I was reading the
very excellent briefing paper that was prepared for

me, uhm, that DEP can request the Water Board to raise water rates because of a water shortage emergency to deter people from you know using water wastefully.

So, question, has DEP ever requested the Water
Board to raise water rates because of a shortage
emergency? And sub question a. if an increase was
implemented, how much were rates increased by? And
the next part, any rate increase implemented during a
water shortage emergency - oh, are the rate increases
permanent or are they only in effect during the
duration of the emergency?

This is really you know when we're at like a very desperate stage but has that ever happened? That still, according to my staff, is on the table as one of the tools in the toolbox to short of cutback on water usage by increasing the cost of water. I'm not criticizing it; I just want to know what's going on. I stumped you didn't I? No?

BETH DEFALCO: Paul can talk about what we've done historically but it's only in that very last stage of an emergency that that becomes an option.

Obviously, it would be an option of last resort but

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it is something that is available to us to discourage water use.

CHAIRPERSON GENNARO: Okay, yeah, Paul, anything to add on it?

PAUL RUSH: I mean, there was a rate increase in 1989 in that drought emergency that was in the 80's, back when we had droughts very frequent. The drought in 1985 and 1989 were particularly severe. It was looked at, considered in the last route but that did not happen in the last route, those are the ability to do that.

CHAIRPERSON GENNARO: That is good to know. I remember doing the drought during the 80's. Probably none of you were in government at the time but I was and Mayor Koch went up to whether it was Ashokan or whatever it was. Was that where it was?

PAUL RUSH: It was Ashokan, where they had that CHAIRPERSON GENNARO: Right, I mean his hand were
up and it was like a picture of him like you know,
submitting the rain. He was standing in what was
presumably like a dry bottom of the now near empty
reservoir. And so, you were in government at the
time when that happened or you just remember it?

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PAUL RUSH: I was in Westpoint when that happened in 1985. In 1989, I was overseas but I remember. I grew up in the Catskills, I remember seeing the photo, yes but I wasn't working for the city. I've only been with the city since 1992.

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CHAIRPERSON GENNARO: Okay and yeah many people well at least I know that you went through Westpoint
and I thank you for your service, and the code that
you carry to this day, and so. Oh uh, now uhm, let
it to the be the case that water rates were
increased. If it were a situation, what water rates
were increased because of an emergency, would the
rate be permanent or would it increment down once the
drought was over? How does that work or is that up
to the Water Board?

PAUL RUSH: That's a decision of the Water Board. They can make that decision.

CHAIRPERSON GENNARO: Okay. The Water Board are my friends these days because they have you know called out you know the Mayor's use of the rental payment. I'm not asking anyone here on this panel to comment on it. You know the rental payment was in existence. There was a good reason for it to be in existence. That reason when away. The use of the

rental payment you know the Mayor requesting the
rental payment. Don't worry, you're not going to get
a question on this now, I'm just pontificating for
the record. And so, and so, with the Mayor declaring
that he was going to ask for \$1.4 billion in rental
payments over a total of four budget years, uhm,
that's uh - well, it was \$440 million this year,
which was the rental payment for FY- yeah we're in
FY25 now right. FY25 and then so we took the whole
rental payment for FY25. He reached back to get half
a rental payment from FY24 for a total of \$440
million and then he has indicated he is going to ask
for full rental payments in the next three budget
years totaling \$1.4 billion, which is audacious and
really impacts DEP's ability to you know to borrow
money and pay for the needed improvements and
stormwater infrastructure that we need because we
have hundreds of millions of dollars in water and
sewer fees that are going to the general fund and the
Water Board came on board with I guess a resolution
declaring that it did not like to see this practice
and it condemned that action by the Mayor, so I don't
have the ability to stop him from doing it but people

in the state legislature do and we're trying to get that done.

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And so, yeah, no way I would ever ask you to comment on that. Okay, with regard to one of the bills about the comprehensive stormwater management plan is a good question developed by staff. DEP has stated that the intensity of the five year storm for the New York City region will likely be redefined as one that produces 2.1 inches of rain per hour, rather than the current definition or the current standard, which is 1.75 inches of rain per hour in order to be simulated into the system.

The DEP Commissioner himself has testified before this Committee that it looks like 2.1 inches is the number. Does DEP expect that it would select 2.1 inches as its new level of service pursuant to the comprehensive stormwater plan bill? Because one of the things it calls for in the bill is what is the new target going to be in the ability of the DEP stormwater system to accommodate? Now, of course you can't you know there's only so much room under the street. You can't wave a magic wand and have this all done at once. Have it financed. Have it built and there will be of course, you know methods to try

to use you know green infrastructure to bring that you know capacity to assimilate stormwater up to 2.1 inches per hour. But really, the question is — is 2.1 inches the number? Is it looking like that or what do they have to say about that?

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KATHRYN MALLON: Well, one of the early tasks of the Stormwater Management Plan you know subject to appropriation will be to do a detailed study on the appropriate level of service to get to a new five year storm. So, more recent data has suggested that the five year storm is closer to 2.1 and the 1.75 design criteria that we have but there's new data out there. There's a variety of studies and we need to look at the confidence interval that we want to achieve with those numbers. So, that will be a really important first step of the plan.

CHAIRPERSON GENNARO: Yeah, and I think the

Commissioner himself well, you know I better watch

it. I'm not sure if I heard this publicly or

privately, so how do I proceed now? I don't want to

betray any confidence. Let's just say, it seems to

me that DEP is going to embark upon an approach as to

the capacity that it ultimately builds out is going

to be you know like a very big coefficient in that

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equation is going to be what it can afford. I think this is a consideration no matter whatever anybody is doing in city government. And so, you know so rather than necessarily getting you know everything we might otherwise need, it's going to come down to what we can afford. You got to go to the bond markets. You got to borrow money, you know you got to pay that debt service and I guess my comment on that like, wouldn't that be nice if the Mayor wasn't stealing between \$300 million to \$400 million a year, legal stealing because he's allowed to do it but it used to be in the olden days that the rental payment would go to pay back pre-1985 you know DEP capital GO debt and that number is now zero. And it was never intended for the rental payment to go into the general fund but now the Mayor at his sweet well can ask for a rental payment of up to 15 percent of the debt service of the Water Finance Authority, which he follows directly into the general fund. And it's kind of like a you know secret regressive tax. I'm not even sure he's so much aware. I think this is more like a budget director thing. I used to work for OMB in the capital division and budget directors are well known to grab whatever money they can grab.

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That's part of the job description but you know this intersectionality of DEP trying to plan how many you know inches of stormwater capacity it can process and the money it's going to take to do that and to borrow to do that and to pay it back is you know severely inhibited by the Mayor going in and taking money, directing it to the general fund when that money could be going to debt service for you know bonds that the city has to flow it in order to you know through the water finance authority to do this. So, I'm grateful to the you know Water Board for being onboard with the end of the rental payment. Very difficult for the City Council once the Mayor puts a number in the budget of \$440 million of us to get that number out of the budget. Because then we have to come up with \$440 million worth of cuts or in the next budget year being that you can only - he is limited by 50 percent of the Water Finance Authority debt service in any given year. So, in the upcoming budget year, it will be you know somewhere like in the mid \$300 million, and that money could be going toward debt service, so it's a real shame and I'm going to continue to sort of bang that drum but you don't have to say it.

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We have a lot of questions that my - oh, okay, there is a Resolution in the package calling upon the state to create a permanent citywide voluntary buyout program and you know I know that the Administration doesn't testify on Resolutions but there's like a question buried in there that gets the Play NYC, which is relevant and so, here it is.

In the 2023 Play NYC, the Administration stated that it would propose a voluntary land acquisition program to assist residents who live in areas at severe risk of repeat flooding. What progress, if any has the Administration made towards this Play NYC initiative? Is there anybody that could speak to that?

BETH DEFALCO: I think that we'd have to probably get back to you in talking with MOCJ on that Resolution and get you specific numbers.

CHAIRPERSON GENNARO: Pardon?

BETH DEFALCO: We'd have to speak to MOCJ on that program to get you more specific numbers on where things are with it.

CHAIRPERSON GENNARO: Okay, yeah we look forward to that. I'm going to ask Natasha to sort of follow up on that because remember after this, Austin goes

on to bigger and better things or the many things he was doing before he got stuck with me, you know? So, it's going to be a very happy New Year for Austin, you know?

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And with that said, you know that completes all the questions that I had. I want to thank my good friend Paul and everyone from DEP and the Parks Department. A special shoutout to the Parks Chair, Chair Krishnan who was more than happy you know, wasn't territorial about us asking a bunch of Parks questions and stuff like that. I'm much more territorial than he is and so, good for him. I appreciate his you know willingness to just have this Committee go for it and talk to Parks and I really appreciate the Administration being here. Always a pleasure to work with DEP. This is a relationship between me and DEP that's been going on since 1990 and it still continues and I really appreciate the good work that you do on behalf of the people of New York City and those people north of us who get our I'm going to let it go. I'm going to let it go but very pleasure - it's a real pleasure to have you with us. Happy holidays to all. I'm going to come and say hi. We're going to take like a five

minute recess. In the meantime, Council will line up the you know witnesses that we have. I know we have some in person. We have some online. Let me just you know say goodbye to the panel and then we'll resume.

RECESS [01:45:30] - [02:01:23]

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[GAVEL] Okay, we're going to resume now. I have a script. Oh, here it is on the TV over here. I now open the hearing for public testimony. I remind members of the public that this is a formal government proceeding. I can't see very well. And that decorum shall be observed at all times. As such, members of the public shall remain silent at all times. The witness table is reserved for people that wish to testify. No video recording or photographs is allowed from the witness table. Further, members of the public may not present audio or video recordings as testimony but may submit transcripts of such recordings to the Sergeant at Arms for inclusion in the hearing record.

If you wish to speak at today's hearing, please fill out an appearance card with the Sergeant at Arms and wait to be recognized. When recognized, you will have two minutes to speak on today's hearing topic of

COMMITTEE ON ENVIRONMENTAL PROTECTION, 1 RESILIENCY AND WATERFRONTS 2 the New York City drought preconsidered Introductions 3 - uhm, is that a T? 4

COMMITTEE COUNSEL: Yeah.

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CHAIRPERSON GENNARO: A T2024-2829 and T2024-2810 and Resolution 84. If you have a written statement or additional testimony you wish to submit for the record, please provide a copy of that testimony to the Sergeant at Arms. How was that?

COMMITTEE COUNSEL: One more.

CHAIRPERSON GENNARO: One more, okay. You may also email written testimony to testimony@council.nyc.gov within 72 hours of this hearing. Audio and video recordings will not be accepted. And it's my pleasure to call the first panel. Sara Evans of Greenwood Historic Fund and Hayden Brockett of the New York Clean Air Collective. Pleasure to have both of you with us today.

We're going to go from my right to my left. Sara, we're going to open with you. Sure, you got to turn your microphone on and make sure that the little microphone is right by your uh, you know you speak right into it.

SARA EVANS: How do I sound?

CHAIRPERSON GENNARO: Yup.

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SARA EVANS: Alright, good morning members of the Committee. My name is Sara Evans and I serve as Director of the Living Collections at Greenwood Cemetery. A national historic landmark and accredited [INAUDIBLE 02:04:19] and my testimony is actually touching on something that Council Member Restler was getting at. So, this historic drought coupled with intense storm events underscores the importance of green infrastructure, like trees and stormwater management systems.

Unlike storms or earthquakes, we're seeing that droughts are slow, onset disasters. The effects of which are not seen immediately. The EPA actually advises that the best way to prepare for drought is to develop infrastructure that captures and harvests rainwater so that we reduce the strain on our water systems, promote infiltration into the soil and recharge the ground water whenever it rains.

Trees play a vital role in this process, improving water quality, reducing runoff and cooling our urban environment. However, the benefits of trees are obviously diminished when their health is compromised. This year, at Greenwood, we've seen an alarming rate of decline in the health of our mature

oak and beach trees specifically. They are succumbing to a range of pathogens due to the prolonged drought and unseasonably warm temperatures. This is a reality check that even our oldest and most established trees in New York are vulnerable to the changing climate and it highlights the need for proactive care to ensure the longevity of our urban forest. What we've done with almost \$600,000 awarded by the New York State DEC, we are set to plant 1500 trees over the next year and we are prioritizing tree species that are more tolerant and adapted to warmer and dryer conditions.

Additionally, we have just completed a two million comprehensive stormwater infrastructure project that was funded in part by the DEP. Oh no.

CHAIRPERSON GENNARO: Please continue. Please continue.

SARA EVANS: Okay and the New York State Green
Innovation Grant program, which this infrastructure
now manages over 51 million gallons of stormwater
annually. We are positioned in Sunset Park primarily
and so, this is really critical for Sunset Park,
which is the designated EJ, Environmental Justice

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area where our efforts to combat the challenges posed by climate change are occurring.

I've included more detail about the Green

Infrastructure projects in this testimony that I will

submit online, and the measures we have taken to

address the issues posed by drought this year and

also storm events. And I invite you all of this

Committee to visit Greenwood and see the forward

looking work we're doing to benefit or community as

we adapt responsibly to our changing climate. Thank

you.

CHAIRPERSON GENNARO: Thank you very much. I've always been a big admirer of Greenwood. It's a great place to visit and you know my daughter and I like to go there and the work that you do is certainly worthy of the attention of you know DEC and DEP and other people who could fund your good efforts and it seems like now you're making a shift towards more drought resistant types of flora. Is that fair to say?

SARA EVANS: Yeah, that's right and I was speaking to trees specifically but we're also doing a lot of work in converting our lawn to like prairie and wildflower meadows, all utilizing plants that are

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all drought resistant you know. They evolved in dryer conditions with less frequent rain.

CHAIRPERSON GENNARO: Well, I thank you and all the good folks at Greenwood for all that you do. You know, don't be a stranger to this Committee and if ever you know we could be of assistance, you want to meet with us or whatever, I'm very fond of everything that you do there. It's a great institution and environmental you know beacon and plus, it's just a great place. I'm like, that guy is buried here. Oh my God you know, and so, and thank you very much for being here and weighing in on this topic and we appreciate your full testimony and you indicated you were going to - you said you were going to send in something?

SARA EVANS: Yeah, it's a longer version.

CHAIRPERSON GENNARO: Okay.

SARA EVANS: Online, yeah.

CHAIRPERSON GENNARO: Oh, we look forward to that. Thank you very much for your testimony here today.

SARA EVANS: Thank you.

CHAIRPERSON GENNARO: And Hayden, give it to us

Hayden.

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HAYDEN BROCKETT: Alright, thank you Chair.

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Thank you Committee Staff. As we were talking about water, I'm here to talk about the air and thank you so much for all that you do on behalf of our environment and our clean air and clean water.

My name, as you know is Hayden Brockett. I'm a Founding Member of the New York Clean Air Collective. I'm a father and a husband, I live on the Upper West Side of Manhattan and participate in the Citizens Air Complaint Program, the CACP. I took time off from work today to testify in support of that program, which is the most successful citizen environmental program in the world, and which of course impacted by Intro. 2810.

Today, I agree with the DEP's concerns about

Intro. 2810. I just note that current program is

working. The citizens of New York and DEP. I know

you like to call it civilian enforcement Chair

Gennaro.

CHAIRPERSON GENNARO: Yeah.

HAYDEN BROCKETT: But we're inclusive; anyone who lives in New York or doesn't live in New York can participate in the program and together with the DEP, we are working together to get big companies and

include rider budget and enterprise to stop polluting our city.

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We need to keep the pressure on these companies to electrify and idling fines are doing exactly what they're supposed to do. That is hold big companies accountable.

So, my concerns are that to my knowledge, there's been no environmental review of Intro. 2810. As Deputy Commissioner Rush correctly raised in his testimony, Intro. 2810 will clearly effect the environment and by disincentivizing rental companies like rider from addressing air pollution. As we all know, the state Environmental Quality Review Act requires an environmental impact statement for all government activities and at minimum, the Council must conduct such a review and we would request to hold a hearing to consider what that review shows before passage of the bill.

Furthermore, I'm not aware of any study of Intro. 2810 effects on the city's budget. As the DEP correctly noted, passing the fines on to lessees will cause leasing companies to lose their incentive to electrify or install anti-idling technology. Thank you.

CHAIRPERSON GENNARO: Please continue. Please continue.

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HAYDEN BROCKETT: Thank you sir. That will increase pollution, which will definitely effect the city's budget by increasing healthcare costs, asthma attacks and deaths and so we believe there must be a thorough review of Intro. 2810's budget effects. And Chair, just to address your concern about fairness, obviously the Avis Enterprise Budget and Rider are companies and they deserve a fair hearing. reality is that these companies however own the trucks that are polluting our city, then they rent them for profit. They have a responsibility for putting that pollution into our city and they need to modify their behavior and their equipment by electrifying their fleets and ensuring that their trucks cannot illegally idle in the city. They own that equipment. They are more than capable of recouping their fees from their lessees.

And so, my question thinking about this bill, I understand sort of common sense but why would we put the burden on the city agencies to track down payments from those lessees? The companies own the trucks. They can do that work or better yet, they

can modify their behavior and not get any idling

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So, while I am concerned about Intro. 2810's effects on the CACP, I am grateful today for your work Chairman Gennaro on behalf of our air and water. You and your staff are dedicated I know to fixing the poor air quality that we suffer from in New York, which obviously was hurt by the wildfires, but even without the wildfires, poor air quality kills 3000 New Yorkers a year.

And I just want to put in a plug that I'm really grateful for the DEP's staff, the frontline reviewers who administer the program. They do hard jobs and they need to be fairly compensated. And just one final thing about 2810, we're already at a place with the program that it's so successful but if you submit a complaint today, it's not going to get a hearing for another 18 months, up to maybe - we're approaching two years.

CHAIRPERSON GENNARO: What's that now? Sorry, could you say that again?

HAYDEN BROCKETT: So, we're at this point right now that if a citizen goes out in the street and observes a truck idling and records it and submits to

DEP today, DEP because of its resource constraints, will not be able to review that complaint. It can take up to six months to review the complaint and then they'll set the hearing date out another 18 months.

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So, as a result, it's not fair to companies.

They deserve their day in court and it's not fair to the citizens who won't you know obviously get their - won't see the impact of their work for about two years. And the reason I'm bringing that up Chair, is that 2810 is going to bring an additional administrative burden to the DEP because it requires them to set up a new rule and then it requires the DEP to take the information that comes from the companies and then go track down - well, hey Joe Blow or maybe you know someone from out of state or out of the country rented our truck. Now the DEP has to go or the Department of Finance has to go chase those and OATH has to go track those down.

And so, that extra step, while I understand it makes commonsense, when you think about it from the impact on our limited resources at the DEP, it's going to mean that there's going to be more work for the people. And I only bring that up because the

folks who do the review are not paid a lot of money and they need to be paid more. They need to be fairly compensated and you and I have talked about this. That the city brings in \$50 million as a result of this program but none of that goes to DEP.

And I know that's not something that you control or that Commissioner Aggarwala controls, but that reality is, I just would hesitate to want to put more administrative burden on the folks who are already working really hard to make this program work.

So, thank you so much for your time Chair Gennaro and for holding this hearing.

CHAIRPERSON GENNARO: Yeah, Hayden, it's always good to talk to you and get your commonsense perspective. You know you make a lot of sense and this is why we have hearings and uh, uh, have you talked to Eric Goldstein lately? He's looking for you.

HAYDEN BROCKETT: I have not yet. I'm happy to talk to him. Thank you for the heads up.

CHAIRPERSON GENNARO: You know what, uhm, why don't you come by and why don't you take a piece of paper and just write your email address and give it

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COMMITTEE ON ENVIRONMENTAL PROTECTION, 1 RESILIENCY AND WATERFRONTS 2 to the Sergeant and the Sergeant can give it to me 3 because I know he's trying to get in touch with you. HAYDEN BROCKETT: Yeah, that would be great. 4 CHAIRPERSON GENNARO: Yeah and so-HAYDEN BROCKETT: I got a pen and I'll get the 6 7 piece of paper. 8 CHAIRPERSON GENNARO: Yeah, I want to make sure 9 you just give it to the Sergeant and he'll give it to us and then uhm, Josh, you know just make sure that 10 11 we get you know Eric Goldstein and Hayden to talk 12 because we got old business to work through. Well, 13 it's current business but it's not today's business yeah, so just write that down and if you're 14 15 comfortable giving me a cellphone number, whatever. Like, whatever you're comfortable with you know Eric 16 17 Goldstein having, that would be -18 HAYDEN BROCKETT: Not a problem. I'm happy to 19 talk with Eric. 20 CHAIRPERSON GENNARO: I think this panel did a 21 great job. What do you think? Good. 2.2 Okay, thank you very much. Just give that to 2.3 Josh Sergeant and then we're good, so thank you very much for being here. You both provided you know very 24

valuable testimony. I appreciate you taking time off

work you know coming from Brooklyn. You know to be here with us today and to be patient and so, we appreciate that. Happy Holidays. We'll see you soon. Take care, bye-bye.

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We will now turn to remote testimony. Once your name is called, a member of our staff will unmute you and the Sergeant at Arms will give you the go ahead to begin. Please wait, I repeat, please wait for the Sergeant at Arms to announce that you may begin before delivering your testimony. And - and the first witness, Eric Eisenberg.

SERGEANT AT ARMS: Starting time.

ERIC EISENBERG: Hello, I'm Eric Eisenberg. I'm here to speak about the Jim Gennaro's Bill to transfer liability for idling offenses. I agree with a lot of what Mr. Brockett said, so I'll try to keep this brief but I am a little disappointed there doesn't seem to have been any reach out to the members of the New York community who report idling to inform them of this hearing. So that might affect the number of people speaking today.

Initially, I applaud the general idea of making sure summonses go the person or entity most responsible for air pollution but believe that in

view of potential economic and environmental unintended consequences, the bill needs additional economic and environmental review prior to any vote.

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It would of course be beneficial for lessees to understand their obligations with respect to the idling law and to comply with it but simply properly funding the DEP to be able to issue tickets and hold hearings on those tickets promptly may accomplish this goal just as well or better than the bill.

Rental companies are already well positioned to deal with idling tickets and to avoid idling. There are repeat players, often with large fleets and understand these idling tickets and how to appear at OATH hearings. They can opt for electric vehicles that will not receive idling tickets. They can install true, non-overridable auto shutoffs and likewise for tickets.

One company CC rental went so far as to provide a prominent anti-idling educational campaign to each of their renters. By shifting the legal consequences of trucks air pollution away from the rental companies, the rental companies lose their incentive to engage in the beneficial practices and air pollution in New York City may well increase.

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Moreover, rental companies already regularly agree with lessees in the rental contract that the lessees will be responsible for any idling tickets, even without this bill. These contracts put the lessees on notice that they must not pollute unnecessarily. The problem though is that DEP is so slow in issuing summonses and scheduling hearings, often years out, that the lessees may come hearing time, unreachable and unbillable.

SERGEANT AT ARMS: Your time is expired. Thank you.

CHAIRPERSON GENNARO: You know what, Mr. Eisenberg, I'm going to cut you a little slack. Please continue.

ERIC EISENBERG: Having the city write tickets to a no longer reachable renter based on outdated contact information is not the solution to this problem. The solution to this problem is giving the badly underfunded DEP Air Enforcement Division appropriate resources to promptly issue tickets with prompt hearing dates. The funding would more than pay for itself not only in fine revenue but also environmental benefit. This funding solution has been repeatedly recommended that prior environmental

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hearings, including budget hearings by many individuals and by the DEP itself, but for some reason the city's budget never seem to adequately fund this self-idling program. Unfortunately requiring the DEP to create and run a transfer liability program, they will further burden its too limited resources and further delay summons issuance and hearing dates, creating lasting environmental damage.

In sum, while this bill is well intentioned and much better overall than Intro. 941, I recommend that the city closely review it from a financial and secret mandated environmental perspective, considering alongside the bill, the alternative solution of appropriately funding the DEP's Anti-Idling program. Thank you.

CHAIRPERSON GENNARO: Thank you Eric. If only all the witnesses that came before the Committee were able to put forward a cogent and you know very directed - see, I can't even do it. It was - that's why I wanted to give you a little more slack here. You indicated that like not a lot of people knew about the hearing. You know we had you know Hayden here but I think you spoke most eloquently on the

part of the folks that are you know are a valued part of this program. You made excellent points and they will be given all due consideration. We appreciate your appearance before the Committee today. Thank you very much and Happy Holidays.

And the next witness, Michelle Luebke from the SWIM Coalition. Michelle Luebke from the SWIM Coalition, wait for the Sergeant.

SERGEANT AT ARMS: Starting time.

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MICHELLE LUEBKE: Thank you to the Committee for providing the opportunity to deliver public testimony on behalf of the SWIM Coalition asking for the consideration of key issues while deliberating the need for City Council oversight of urban stormwater flooding, combined sewer overflows, and green infrastructure in New York City through a comprehensive stormwater plan.

Stormwater infrastructure matters. SWIM

Coalition is a group of 70 organizations dedicated to ensuring the mandate to the Clean Water Act.

Swimmable and fishable waters in New York City through sustainable stormwater management practices, including both green and gray infrastructure. SWIM

Coalition member organizations endorse a truly

sustainable view of watershed management. One that restores ecological systems, creates local economic opportunities and equitably distributes the numerous benefits of green infrastructure.

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The next step, it is critical in terms of how we address our stormwater and climate change related challenges in New York City. From storms that cause catastrophic flooding to current unprecedented and historic drought conditions, New York City's water infrastructure has become more burdened than ever. The time to adapt is now.

SWIM Coalition supports a comprehensive citywide stormwater plan that prioritizes natural and nature based solutions and prioritizes rectifying historic injustices by allocating resources to historically disadvantaged communities. Unless the proposed comprehensive stormwater management plan supersedes all other plans with additional directives and updated projections using climate change informed future rainfall levels, what is needed is to expedite the CSL long term control plans, stormwater management plans, and green infrastructure plan.

These existing plans are slated to be completed by 2030 to 2042, using rainfall projections from 2008.

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Additionally, we continue to strongly advocate for a stormwater rate restructure to fund stormwater related projects, which will appropriate value the cost of stormwater to the city. We are submitting a more extensive written testimony with key concerns and requests for clarifications on Intro. 2849.

Thank you for your time.

CHAIRPERSON GENNARO: Thank you very much. We're always happy to partner with the SWIM Coalition. You folks make a great contribution to the debate on this really important issue and it's always great to deal with people who are you know dedicated, who are informed, and outspoken. So, you need all three elements in order to be effective and that is the SWIM Coalition. Thank you very much for your appearance before us today and please give my best wishes to all the members of the SWIM Coalition on behalf of this Committee and the Council. Thank you.

And the next witness, appearing to be the last witness, Christopher Gawarecki of HUB Truck Rental Corporation. I hope I pronounced the last name right. Please wait for the signal from the Sergeant before you commence your testimony.

SERGEANT AT ARMS: Starting time.

CHRISTOPHER GAWARECKI: Good afternoon. Nice to see the Committee. Thanks for letting me testify. My name's Christopher Gawarecki with HUB Truck Rental Corporation. We have approximately 627 lease customers that operate in the New York metro area. We strongly support the preconsidered legislation here regarding the transfer of liability. Every other department has it. The New York City Department of Finance has it for parking tickets. Easy Pass has it. Most Law Enforcement agencies have it. We're not talking about short-term rentals, transient customers that have a truck for a day, two days, a week, we're talking about lease customers with a certified lease that had these trucks from approximately six to seven years and the trucks are clearly marked with the lessees information, including the name, the address, and the DOT.

I've attended a lot of these hearings since they are written to HUB because we do own the trucks but it's quite frustrating when you see a violation that is written to the lease customer with the lease customers information and then it's resulted in HUB receiving the violation.

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So, basically HUB Truck Rental is the middle man.

We do not charge our lease customers outright. We send a violation to them to see how they want to handle it. If they do not handle the violation, then we'll pay the fine, invoice them back, or attend the hearing.

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So, this has been a huge administrative burden on the leasing industry and again, we're not talking about rental trucks. Rental trucks have HUB's lettering on it, that I can see HUB receiving. If long-term lease customers that are getting these idling violations, they're not getting them - some of them are getting them directly and then others are sent to HUB, which then we have to send to the lease customer.

So, administratively, every other law enforcement agency, red light camera tickets, school bus camera tickets, there's always a transfer of liability option, that's why there is a certificate of lease.

CHAIRPERSON GENNARO: Thank you Christopher for your good testimony. I'm trying to do something fair. I'm trying to do something right. There's a lot of you know balancing that needs to go on but your testimony was you know most compelling and

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probably appropriate that we close the hearing, I think. I'm going to be seeing if there's anyone else that wishes to be heard but I'm glad that we got your testimony on the record and as I indicated it was you know most compelling. And thank you for your appearance before us today. We appreciate you advocating on behalf of the industry and on behalf of myself and the Committee. We wish you and your company Happy Holidays. Thank you.

If we inadvertently missed anyone who registered to testify today and has yet to be called, please use the Zoom raise hand function. If you are testifying remotely, then you will be called in the order that your hand has been raised. If you are testifying in person, please come to the dais. I mean, you know contact the Sergeant.

Anyone? Going once, going twice and isn't there a close out statement I'm supposed to make? Seeing none, I will now close the hearing. Thank you to the members of the Administration and the members of the public who have joined us today. And before I say the hearing is adjourned, let me say once again, it's been great to be served by our great Council Austin Malone who was you know working at a title so to

speak with everything else he has to do at the Council.

One of the you know drawbacks of being really good is that everybody wants you and they know that they can pile more on your plate and it will get done. So, we thank Austin in a very grateful way and we you know look forward to Natasha and Sierra you know carrying on the Council duties or duties as Counsel for the Committee and we you know look forward to the year ahead.

Before we do that, we have holidays that we have to do the right thing by and we wish everyone within the sound of the voice in this Committee a happy and healthy holiday season and blessed and prosperous New York.

With that, this hearing is adjourned. [GAVEL]

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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date January 2, 2025