CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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September 24, 2024 Start: 11:05 a.m. Recess: 11:38 a.m.

HELD AT: 250 BROADWAY - COMMITTEE ROOM, 16TH

FLOOR

B E F O R E: Kevin C. Riley, Chairperson

COUNCIL MEMBERS:

Shaun Abreu
David M. Carr
Kamillah M. Hanks
Francisco P. Moya
Lynn C. Schulman

OTHER COUNCIL MEMBERS ATTENDING:

Alexa Avilés Julie Menin

APPEARANCES

Barry Weinberg, First Vice Chair of Community Board 9

Basia Nikonorow

Gabrielle Ortiz

Catherine Lazure

SERGEANT-AT-ARMS: This is a microphone check for the Committee on the Subcommittee on Zoning and Franchises recorded on September 24, 2024, located on the 16th Floor by Nazly Paytuvi.

SERGEANT-AT-ARMS: Good morning, and welcome to today's New York City Council hearing for the Subcommittee on Zoning and Franchises.

At this time, please silence all electronic devices.

Just a reminder, no one may approach a dais at any point during this hearing.

Chair Riley, we are ready to begin.

CHAIRPERSON RILEY: [GAVEL] Good morning, and welcome to a meeting of the Subcommittee on Zoning and Franchises. I am Council Member Kevin Riley, Chair of the Subcommittee. I am joined today by Council Member Abreu, Hanks, Schulman, Carr, Menin.

Today we are scheduled to hold two hearings and five votes. Starting with the two hearings, the first one concerns the special permits being sought by the applicant proposing the 135th Street Rezoning Project, which we heard last week. The second hearing concerns a sidewalk cafe

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application by Seis Vecinos, which is located in the

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South Bronx.

Turning to the proposals that we will vote on today, the first application concerns the expansion of Memorial Sloan Kettering on the Upper East Side. The second and third vote concerns sidewalk cafe applications, one known as Cozy Corner, and the other is Seis Vecinos, for which we will first hold a hearing. The fourth vote concerns an office and industrial building proposal known as 150 Mill Street in Gowanus Industrial Business District. The fifth and last vote concerns a mixed-use residential development known as the 2390 McDonald Avenue in Gravesend, Brooklyn.

I will now go over the hearing procedures.

We've also been joined remotely by Council Member Moya.

This meeting is being held in hybrid format. Members of the public who wish to testify may testify in person or through Zoom. Members of the public wishing to testify remotely may register by visiting the New York City Council website at www.council.nyc.gov/landuse to sign up and, for those

of you here in person, please see one of the

3 | Sergeants-at-Arms to prepare and submit a speaker's

4 card. Members of the public may also view a live

5 stream broadcast of this meeting at the Council's

6 website.

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When you are called to testify before the Subcommittee, if you are joining us remotely, you will remain muted until recognized by myself to speak. When you are recognized, your microphone will be unmuted. Please take a moment to check your device and confirm that your mic is on before you begin speaking.

We will limit public testimony to two minutes per witness. If you have additional testimony you would like the Subcommittee to consider, or if you have written testimony you would like to submit instead of appearing in person, please email it to landusetestimony@council.nyc.gov. Written testimony may be submitted up to three days after the hearing is closed. Please indicate the LU number and/or the project name in the subject line of your email.

We request that the witnesses joining us remotely remain in the meeting until excused by myself as Council Members may have questions.

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Lastly, for everyone attending today's meeting, this is a government proceeding and decorum must be observed at all times. Members of the public are asked not to speak during the meeting unless you are testifying.

The witness table is reserved for people who are called to testify, and no video recording or photography is allowed from the witness table.

Further, members of the public may not present audio or video recordings as testimony but may submit transcripts of such recording to the Sergeant-at-Arms for inclusion in the hearing record.

We've been also joined by Council Member Avilés.

I will now open the fourth public hearing of on LU-154 relating to the Seis Vecinos Sidewalk

Cafe application in Chair Salamanca's district. The application seeks to operate a sidewalk cafe with approximately 19 tables and 16 seats at an existing establishment in the South Bronx. Chair Salamanca has confirmed that he is in support of this application.

For anyone wishing to testify on these items remotely, if you have not already done so, you must register online and you may do that now by

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2 visiting the Council's website at

3 council.nyc.gov/landuse and, once again, for anyone

4 with us in person, please see one of the Sergeants to

5 prepare and submit a speaker's card.

If you prefer to submit written testimony, you can always do so by emailing it to landusetestimony@council.nyc.gov.

Counsel, are there any members of the public who wish to testify regarding the special permit application relating to the Seis Vecinos Sidewalk Cafe application remotely or in person?

COMMITTEE COUNSEL VIDAL: No, Chair, and I'll just make one correction that, I apologize, but it's not a special permit application. It's a sidewalk cafe application, just for the record to be clear, and we may proceed with closing this hearing.

CHAIRPERSON RILEY: Thank you. For members of the public here to testify, please note that the witnesses will generally be called in panels of three. Oh, sorry, Counsel, you said we could close it. Excuse me.

There being no members of the public who wish to testify on LU-154 regarding the Seis Vecinos

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2 sidewalk cafe application, the public hearing is now closed.

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I will now open the first public hearing on LUs 151 and 152 relating to the 135th Street Rezoning Proposal in Council Member Abreu's District in Manhattanville. These two applications are part of the larger proposal that seeks to develop a residential mixed-use building just south of Riverbank State Park and will have approximately 60 apartments. The rezoning would involve the mapping of the mandatory inclusionary housing, and as a result, part of the new housing will be affordable apartments. Last week, we held a public hearing regarding the proposed rezoning and mapping of MIH. The purpose of the second hearing today is to hear any comments regarding the special permit that the applicant is seeking.

For anyone wishing to testify on these items remotely, if you have not already done so, you must register online, and you may do that now by visiting the Council's website at council.nyc.gov/landuse and, once again, for anyone with us in person, please see one of the Sergeants to prepare and submit a speaker's card.

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If you prefer to submit written testimony, you can always do so by emailing it to landusetestimony@council.nyc.gov.

Counsel, are there any members of the public who wish to testify remotely or in person regarding the special permit application relating to 135th Street Rezoning Proposal?

COMMITTEE COUNSEL VIDAL: Yes, Chair, we have three people who are online who would like to testify.

CHAIRPERSON RILEY: For the members of the public here to testify, please note that witnesses will generally be called in panels of three. If you are a member of the public signed up to testify on the proposal, please stand by when you hear your name being called and prepare to speak when I say that you may begin. Please also note that once all panelists in your group have completed their testimony, if remotely, you will be removed from the meeting as a group, and the next group of speakers will be introduced. Once removed, participants may continue to view live stream broadcasts of this hearing on the Council's website.

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Members of the public will be given two minutes to speak. Please do not begin until the Sergeant-at-Arms has started the clock. Please start wrapping up once the Sergeant-at-Arms indicates that your time has been finished.

The first panel is Barry Weinberg, Basia Nikonorow, and Gabrielle Ortiz. I will begin first with Barry Weinberg.

SERGEANT-AT-ARMS: Starting time.

CHAIRPERSON RILEY: Barry Weinberg, are you there?

BARRY WEINBERG: Are you able to enable my video?

CHAIRPERSON RILEY: Can we enable his video? We can hear you.

BARRY WEINBERG: Okay, I will just proceed then, and if you enable my video, let me know. Good morning, and thank you to the Council Members present, including Avilés, Hanks, Schulman, Carr, Menin, and thank you to Subcommittee Chair Riley and our own Council Member Abreu.

In my previous testimony last week on the zoning items, I told you the owner of the property had never met with the Community Board, of which I am

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First Vice Chair. Only their architects and attorney have been present. It has been brought to our attention since the last public hearing that the owner of the building of Crosscap Holdings is, in fact, a subsidiary of Castellon Real Estate Partners. Castellon has a long history of tenant harassment and exploitation in our District and Upper Manhattan at large. They were subject to a State TPU-appointed monitor for 51 properties after being found to have harassed their tenants by calling in Spanish-speaking tenants and threatening them with eviction within 30 days if they did not provide passports or proof of citizenship and pay stubs for proof of income, even if they have been tenants in the apartments for years. They were one of the most litigious landlords in evicting their tenants and removing apartments from rent stabilization so they could flip the buildings, sometimes at double the price they paid. They continue to harass tenants in our community at 515 West 111th Street, filing baseless lawsuits every month against tenants who pay on time and cause no problems. This is not an as-of-right development. The Council, if it grants these rezonings and special permits, are substantially increasing the value of

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this piece of land through discretionary action. Given all of the environmental problems that the landlord is promising to mitigate, from noise, vibration, exhaust, flooding, and soil contamination, why does the Council have faith that a landlord that repeatedly has acted in bad faith over many decades would suddenly care about the comfort and safety of tenants if it gets a rezoning? We continue to urge the Council to not support these applications for this project. If this building is built and a train derailment occurs or there are serious environmental issues that make it uninhabitable, we do not want the subjected to that to ask who allowed this building to be built. Our Community Board has numerous more suitable sites for upzoning, including in our proposed Morningside Heights rezoning and at 1727 Amsterdam Avenue. We urge the Council to partner with us to make these sites...

SERGEANT-AT-ARMS: Time is expired.

BARRY WEINBERG: New affordable housing in our neighborhood, but through rezonings. Thank you for your time.

CHAIRPERSON RILEY: Thank you, Mr.

25 Weinberg.

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Next, we'll call on Basia Nikonorow.

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Basia, if you can hear me, please unmute and you may

4 begin.

SERGEANT-AT-ARMS: Starting time.

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BASIA NIKONOROW: Hello. My name is Basia

Nikonorow. I oppose this project because with so much

climate science available to us, we should not be 8

rezoning to build residential housing in short-

sighted locations. Building in a proven flood zone is

11 simply a bad investment because in the near future,

12 this will become a stranded asset and any taxpayer

13 monies will be wasted. Living, meanwhile, in such a

14 location would subject the residents to severe health

15 and safety risks and access concerns during extreme

16 weather events. Our very own New York City Panel on

17 Climate Change, which is to guide and inform

18 municipal decisions and policies, projects with high

19 certainty that our city will experience increasingly

20 frequent, severe, and longer-lasting extreme weather

21 events such that explicitly building a residence in a

flood zone is a very short-term, nonsensical, and 2.2

2.3 wasteful solution. Another reason to oppose this

rezoning proposal is that it negatively impacts a 24

neighborhood already subjected to deep environmental

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injustices. The proposed building would block cooling	ıg
air flows off of the Hudson River. Air flows are	
especially needed in the surrounding community	
because it is categorized in the higher risk range of	n
New York City's Heat Vulnerability Index, which is a	L
metric intended to raise awareness and inform	
neighborhood-level policies and programs to protect	
people. Secondly, the proposed private buildings,	
roof bulkhead and Local Law 97 mandated	
infrastructure would totally obstruct the stunning	
viewpoint in the park's historic design, which is no)t
protected as Park areas further south of 125th Stree	ŧt
are. I urge you to listen to the climate science from	mc
our very own New York City Panel on Climate Change	
and the Environmental Justice and Heat Vulnerability	7
Indexes, hear the Community Board's multiple votes i	.n
opposition to this residential project, and I	
encourage the owner to work with the community to	
develop a better plan for this site. Thank you.	
CHAIRPERSON RILEY: Thank you. Next, I'm	
going to call on Gabrielle Ortiz. Gabrielle, if you	
can hear me, please unmute and you may begin.	
SERGEANT-AT-ARMS: Starting time.	

GABRIELLE ORTIZ: Can you hear me?

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2 CHAIRPERSON RILEY: Yes, we can hear you.

GABRIELLE ORTIZ: Hello, can you hear me?

CHAIRPERSON RILEY: Yes, we can hear you.

5 GABRIELLE ORTIZ: I am just testifying as

a longtime community member of this area. I've lived

7 here for 20 years. This very narrow site next to the

8 Amtrak tracks is not suitable for housing. The noise,

9 | vibration, and pollution from the Westside Highway

10 | and Amtrak trains are unsafe and undesirable for

11 residential living. The cantilever design

12 demonstrates how small this site is. Squeezing a

13 | building into this small space feels forced and is

14 | ignorant of the needs of the residents of this

15 | neighborhood. The plans for this site are misleading.

16 Drawings show the height of the proposed building

17 \parallel level with the wall at Riverside Drive and 135th

18 | Street, where residents enjoy an unobstructed view of

19 | the Hudson River, but Riverside Drive slopes downhill

20 going uptown toward 137th Street, where the width of

21 \parallel this building extends. Therefore, the height of the

22 | building would extend above the height of the park

23 | and would obstruct the view from Riverside Drive from

 $24 \parallel 135$ th Street to 138th Street. Rather than enjoying a

25 view through the trees to the river, this building

CHAIRPERSON RILEY: Thank you. We have one more person with this panel so I'm going to call on Catherine Lazure.

Catherine, if you can hear me, please unmute and you may begin.

SERGEANT-AT-ARMS: Starting time.

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2 CATHERINE LAZURE: Hi. I've lived in this 3 neighborhood since 1985, and when I first moved here, 4 there was not much of a park at all in what we call Upper Riverside Park now, from 135th to like 145th. It was a lot of, like the whole hillside between 135 6 7 and 138 that we see going from Riverside to 12th 8 Avenue was simply just dirt, and I was there at the very beginning in 1997 volunteering with Jenny Benitez and many groups of volunteers to take an 10 11 abandoned hillside full of, you know, needles and 12 crack paraphernalia and all kinds of garbage and you 13 name it, and it took decades to clean up that area 14 and make it what it is now, a verdant and beautiful 15 part of the neighborhood. It's a huge asset and a 16 very rare oasis in this area to have green space. We're very lucky to have it, and it would totally 17 18 negatively impact that whole hillside. It would 19 become shaded, and it would not have the feeling of 20 being an open park. It would feel like there's a big 21 development right in front of it and, yes, like 2.2 Gabrielle Ortiz was saying, that rendering is 2.3 misleading because the eight stories would actually start, like when, if you actually walk on Riverside 24 Park vis-a-vis the location that is proposed, the 25

over.

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The first proposal we are voting on today is to approve LUs 132 through 136 relating to the MSK Pavilion proposal in Council Member Menin's District. The requested actions are to expand the existing hospital campus and construct a new building dedicated to surgeries. The proposal consists of five actions. The first is a zoning map amendment to change an existing residential R8 district to an RN residential district. The second action is to modify the provisions that govern large-scale community facility developments to extend to lot coverage and sign regulations. The third action is to seek a special permit for height and setback, lot coverage, and signage waivers. The fourth action seeks the approval of a revocable consent to a build a skybridge that will connect the proposed new building to the existing hospital facilities. The fifth action is to cancel a restrictive declaration that will no longer be applicable. Council Member Menin supports this proposal, and I would just like to recognize Council Member Menin to give any remarks regarding this proposal.

COUNCIL MEMBER MENIN: Thank you so much,

Chair Riley. After long conversations and discussions

between 66th and 67th Street.

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with Memorial Sloan Kettering, with the Community

Board, with the surrounding community, with PS183,

which is across the street, this cancer treatment and

research institution will be able to rezone and build

a new 31-story hospital known as the MSK Pavilion

with approximately 28 operating rooms and 206 patient

beds on the east side of Manhattan at York Avenue

Since the Subcommittee held their public hearing, a number of vital agreements have been reached to provide additional environmental and public health risk mitigation including, and I want to say many of these items actually exceed what the city, state, and federal laws and regulations require, so first of all, additional crossing guards during school drop-off and dismissal, independent real-time air quality monitoring as MSK has agreed to underwrite the expense of a third-party environmental engineer for the adjacent elementary school, PS183, requiring all vehicles to be washed down as a precautionary dust mitigation measure, investing in a continuous 10-foot high sound barrier to diminish construction noise, increasing the height of sidewalk scaffolding from 8 feet to 12 feet, reimbursing

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buildings determined to be affected for purchases of new AC units for individual apartments as well as AC filters upon request to improve efficiency and lower energy costs, replacing diesel-powered tower cranes with all-electric tower cranes to reduce both noise and emissions, providing new air conditioners and new air filters for PS183.

In addition to the environmental and public health risk mitigation measures which my office has negotiated, we have also negotiated upgrades to the following City-owned facilities, and they will be funded, including a new playground and schoolyard resurfacing for PS183, replacement of the gymnasium flooring for PS183, complete renovation of 24 Sycamore's playground, which will be reconstructed and will renovate both playgrounds as well as the basketball and handball courts, renovations to East 72nd Street cul-de-sac to finally provide a green space that the community has been fighting so long for, so very proud to be able to announce that, as well as 500,000 dollars for the PS183 PTA.

New York City needs and deserves cuttingedge, life-saving care to address the exploding and rising cancer crisis, and I thank Memorial Sloan

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3 exceed the environmental requirements to assure

4 constituents with the confidence that they are doing

5 everything possible to protect the health and well-

6 being of New Yorkers and to limit the carbon

7 footprint of this project. As part of the rezoning,

8 Memorial Sloan Kettering has shown their commitment

9 to the community by providing over 10 million dollars

10 | towards vital construction mitigation measures and

11 | community investment that will revitalize outdoor

12 | space in what is one of the densest neighborhoods in

13 | Manhattan. By working with the applicant and the

14 community, we are ensuring that this development

15 | aligns with the priorities of Manhattan Community

16 | Board 8, Memorial Sloan Kettering's Construction

17 Working Group, PS183, and area residents. I want to

18 | thank the City Council Land Use Staff who've worked

19 | hard on this. I want to thank my team as well for

20 | their hard work, and I want to thank the Chair for

21 | allowing me to speak, and I urge all Members of the

22 | Subcommittee to vote yes on this project. Thank you.

23 CHAIRPERSON RILEY: Thank you, Council

24 Member Menin.

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The second vote is to disapprove LU 155 relating to the application by Cozy Corner for a sidewalk cafe in Council Member Holden's District in Maspeth Queens. The Subcommittee held a public hearing on September 17, 2024, during which Council Member Holden raised a number of concerns about the application.

Council Member Holden has provided the following statement explaining why this disapproval is warranted, which he has asked that I read into the record.

Thank you, Chair Riley and Members of the Subcommittee for the opportunity to address you regarding the application number D 2450082809 SWQ Cozy Corner Bar, seeking a revocable consent to operate a sidewalk cafe at 60-01 70th Avenue in Ridgewood within Community District 5. I oppose this application because the combination of the sidewalk cafe and the outdoor dining is excessive. This sidewalk is a critical public pathway located in a heavily congested area, and private entities should not monopolize public space for profit, especially in such a heavily trafficked area. During the September 17th Subcommittee hearing, the owner made light of

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the concerns I raised about fire trucks having trouble passing by, sanitation trucks being unable to complete their work, and the narrow streets making it difficult for vehicles to bypass. The lack of genuine concern coupled with the owner's unwillingness to address these safety and accessibility issues by removing the outdoor dining setup only compounded my opposition. Had the owner sincerely considered the community's safety and willingness to eliminate the roadway dining that exacerbates the problem, I may have considered a different approach to this vote. Additionally, we have received complaints from residents, and the owner failed to provide evidence of community support for both the roadway dining and sidewalk cafe. Ridgewood is a heavily congested community with many pedestrians utilizing sidewalks and cars being parked. This establishment has shown disregard for both pedestrian and vehicular needs. Given these issues, I urge my Colleagues to vote no on this sidewalk cafe application. The establishment has not demonstrated a genuine commitment to working with the community, and approving this application will set a concerning precedence. Thank you for considering my position on this matter.

Moving to the third vote on today's schedule, which is to approve LU 154 relating to the application by Seis Vecinos for a sidewalk cafe that we held a hearing for today. Seis Vecinos seeks to continue operating outside seating, and Chair Salamanca supports this proposal.

relating to 150 Mill Street rezoning proposal for a manufacturing and office development in Council Member Avilés' District. The proposed development site today consists primarily of one-story buildings along the edge of the Gowanus Industrial Business District. Applicant is proposing a multi-story building with industrial use on the first two floors and office space above. The proposal consists of one action, a rezoning from a manufacturing M1-1 district to an M1-5 district. Although M1-5 is also a manufacturing district, its building form allows for more office space. Council Member Avilés, I would like to give you the floor to explain your position. Thank you.

COUNCIL MEMBER AVILÉS: Thank you so much,
Chair. So this project has been long in the making
with conversations predating my tenure at the New

2 York City Council and starting up once again as I

3 took office. I don't know why I'm getting this

4 feedback. Is that okay? I don't want to hurt anyone's

5 | eardrums. Okay.

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I noted at the time to the applicant that preserving our industrial business zones is of critical importance to me and, throughout this period, this Council and the City has been working to strengthen the protections of these industrial business zones to ensure economic opportunities are preserved for working people throughout New York City. Unfortunately, it took the applicant until the 11th hour to get this point and to understand our stated policy objectives were real. Nevertheless, given these peculiarities of the property, the applicant with new commitment of allocating approximately 25 percent to light industrial manufacturing, a reduced height to six stories, and commitments to allocate space for community use, I feel this project more closely reflects the development objectives we have set forth for our community. I look forward to DCP solidifying zoning requirements that further protect and enhance our IBZs as promised through the City of Yes negotiations so that Council Members will have more tools at their disposal in these types of negotiations and in the interim expect similar developments to meet expectations set forth in our land use proposals and certainly by our City that industrial manufacturing land is important to protect and preserve. With the expectation that the applicant will be a good and responsible and responsive neighbor during construction and meet its stated commitments, I'm

CHAIRPERSON RILEY: Thank you, Council Member Avilés.

supportive of this project. Thank you, Chair.

The fifth and final vote is to approve Pre-Considered Land Use applications regarding the 2390 McDonald Avenue Rezoning Proposal in Council Member Yeger's District. The proposal seeks to develop a residential mixed-use building with approximately 80 units. The proposal involves two actions. The first action is to rezone a commercial C8-1 District to a C4-4L District which allows both commercial and residential uses. The second action is a zoning text amendment to map Mandatory Inclusionary Housing over the rezoned area which will result in

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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 28
2	approximately 20 to 24 permanently affordable units.
3	Council Member Yeger supports this proposal.
4	Counsel, are there any Council Members
5	with questions or remarks at this time?
6	COMMITTEE COUNSEL VIDAL: No.
7	CHAIRPERSON RILEY: I now call for a vote
8	to approve LUs 132, 133, 134, 135, and 136 relating
9	to the MSK Pavilion Proposal, to disapprove LU 155
10	relating to Cozy Corners application for a sidewalk
11	café, to approve LU 154 relating to the Seis Vecinos
12	application for a sidewalk café, to approve LU 137
13	relating to the 150 Mill Street Rezoning Proposal,
14	and to approve Pre-Considered LUs relating to 2390
15	McDonald Avenue Rezoning Proposal.
16	Counsel, please call the roll.
17	COMMITTEE COUNSEL VIDAL: Chair Riley.
18	CHAIRPERSON RILEY: Aye.
19	COMMITTEE COUNSEL VIDAL: Council Member
20	Moya.
21	COUNCIL MEMBER MOYA: I vote aye.
22	COMMITTEE COUNSEL VIDAL: Council Member
23	Abreu.
24	COUNCIL MEMBER ABREU: Aye.

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2 COMMITTEE COUNSEL VIDAL: Council Member 3 Hanks.

4 COUNCIL MEMBER HANKS: I vote aye.

5 COMMITTEE COUNSEL VIDAL: Council Member

6 Schulman.

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CHAIRPERSON RILEY: Permission granted.

COUNCIL MEMBER SCHULMAN: Thank you. I just want to say that as Chair of the Health Committee and as a breast cancer survivor, I think it's very important for MSK to be able to add operating rooms in a city where the cancer rates are pretty high, especially with cancers that are now like very specific in terms of rare cancers and they do a wonderful job with that. I also want to say that based on the testimony when I was here the last time, the mechanicals, you know, people think that because it's a big building that they have all the space. They don't. There's mechanical space there. As somebody who worked in a City hospital prior to becoming a Council Member, I can tell you that there are big entities that have space that they cannot use, that are totally unusable, I should say so, with

1	SUBCOMMITTEE ON ZONING AND FRANCHISES	31
2	participating in today's meeting. This meeting is	
3	hereby adjourned. Thank you. [GAVEL]	
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 7, 2024