CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE AND FEDERAL LEGISLATION

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June 16, 2025

Start: 10:26 a.m. Recess: 2:48 p.m.

HELD AT: Committee Room - City Hall

B E F O R E: Lincoln Restler,

Chairperson

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SERGEANT AT ARMS: This is a microphone check for the Committee on Governmental Operations, State and Federal Legislation, recorded on June 16, 2025 located in the Committee Room by Nazly Paytuvi.

SERGEANT AT ARMS: Good morning. Welcome to today's New York City Council Hearing for the Committee on Governmental Operations State and Federal Legislation. Please silence all cellphone and electronic devices and as a friendly reminder, do not approach the dais unless your name has been called. Chair, we're ready to begin.

CHAIRPERSON RESTLER: Great thank you very much.

Good morning. Sorry for the late start. My name is

Lincoln Restler and I have the privilege of chairing
the City Council Committee on Governmental

Operations, State and Federal Legislation. I would
like to welcome my colleagues this morning. Council

Member Schulman, Council Member Williams and of
course Council Member Carr of Brooklyn.

Today, we are holding an oversight hearing on Community Boards and Proposed Legislation to provide additional support for Community Board operations in order to make them more effective and accessible to the public.

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Community Boards play a vital role in making our communities more dynamic and more democratic. They are responsible for advising on a wide range of government decisions from land use proposals to liquor licenses and transportation projects. This community level engagement is key to ensuring all voices are heard in city government and community boards provide an essential forum where all New

Yorkers can weigh in on the matters of the day.

But Community Boards have very limited capacity. With budgets that have not significantly changed in decades and typically staff of only two or three people, they must rely on other city agencies and resources for the support they need. In 2018, the voters passed charter amendments to establish term limits on community boards, encourage more diverse appointments by Borough Presidents and provide more support from the Civic Engagement Commission. 60 years after these reports have taken effect. We continue to hear from Community Boards about the challenges they face to operate effectively and properly and fully engage the communities they serve. Today, we'll be hearing four bills that I've

introduced to help address those concerns.

Intro. 1314 will create an Office of Community

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Board Support within each Borough Presidents Office to provide dedicated, legal, technology, human resources, and planning support for community boards. With additional budget resources, I'll say that again, with additional budget resources and clear lines of responsibility, and clear lines of responsibility, Borough President Offices will be

able to provide the technical assistance and back end

support the community boards need to successfully

carry out their charter mandates.

Additionally, Intro. 1316 will create an Office of Community Board support within DCAS to assist Community Boards with locating accessible Office and meeting spaces.

Intro. 1315 will require community boards to live stream their meetings and share regular monthly email updates with community board members and the public. And Intro. 1318, moves the Community Board appointment date from the spring to August 15th and requires applicants to attend one community board meeting before applying.

Together, these changes will ensure community board members have adequate training and members of

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the public can easily participate in the activity of community boards. These legislative changes, all of which are achievable without a Charter referendum.

Again, all of these legislative changes can be done without a Charter Revision Commission, without a referendum going to the voters are not realistic

without increased resources.

I'm committed to securing a commitment on necessary funds as part of this legislative package to make these changes feasible. We also will be hearing legislation proposed by Council Member Carr of Brooklyn to require the publication of community board by laws. Legislation proposed by Council Member Williams relating to equal opportunity trainings and district manager term limits and legislation proposed by Majority Leader Farias relating to legislative trainings for board members. In addition, we're also hearing Intro. 1134 and Intro. 1317 today. Intro. 1134 sponsored by Council Member Krishnan, will require city agencies that collect demographic information to include additional data on race and ethnicity.

Having detailed demographic data is crucial to ensuring transparency, accountability and equitable

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2 treatment of all communities within our city and

3 dedicating resources to where they are needed most.

4 Intro. 1317 proposes an elimination of several

5 reporting requirements in the City Charter that been

6 identified by the Report and Advisory Board Review

7 Commission as obsolete.

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The Report and Advisory Board Review Commission is charged with reviewing what reports are sent to the city, the Administration and the Council and recommend some for discontinuation.

I support these efforts to improve government efficiency and streamline outdated requirements but I do want to stress that I believe the city's compliance with the first ever demographic data laws, Local Laws 126, 127, and 128 of 2016 is still in need of improvement and hope we can advance Intro. 1134 to address those concerns.

Before I conclude, I'd like to note that the

Adams Administration has decided not to send any
representatives to the hearing today. Numerous city
agencies, OTI, DCAS, CAU, CEC, are directly
responsible in the charter for assistant community
boards with various access of their work. Yet the

Mayor and his agencies care so little about Community

Boards that they decided to not even show up for the hearing and answer questions.

At a time when the Mayor Charter Revision

Commission is considering changes to dramatically weaken the role of community boards in the land use process, it's clear. It's painfully clear that Eric Adams does not care about what our communities have to say.

And I'll just add, as legislators, we deliver we craft better legislation when we engage in a
substantive on the record back and forth with the
Mayor's agencies. His lack of courtesy and concern
for the legislative process and for the bills that we
draft is disappointing.

It's not a surprise at this point, because I don't think Eric Adams is paying all that much attention to governing but we are where we are for six more months. With that, I want to thank the Governmental Operations Committee staff, Jayasri Ganapathy and Erica Cohen for their work preparing for this hearing, as well as my communications director Nieve Mooney and my Chief of Staff Molly Haley, who is brilliant.

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I will now turn it over to my colleagues for opening remarks on the legislation. Before I do, I would like to thank Council Member Paladino for joining us. We will begin with our Majority Leader.

MAJORITY LEADER FARIAS: Thank you Chair Restler for the opportunity to speak on my bill, Intro. 1075. This bill is about empowering appointed leaders of our communities with the knowledge, tools, and necessary skills to participate meaningfully in local government.

Intro. 1075 would require each borough president and any other additional agency in coordination with the Civic Engagement Commission to provide annual trainings on three key areas. The state legislative process, the city legislative process, and the most recent version of Roberts Rules of Order. These trainings would be provided to Community Board members and district managers and made available to members of precinct community councils, community district education councils, and the Board of Directors for Business Improvement District Management Associations.

Why is this necessary you think? Because too often, New Yorkers who step up to serve on these

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2 local bodies are unprepared. They are eager to help

3 | shape their communities but they don't have a clear

4 understanding of how bureaucracy works or doesn't

5 work. How budgeting impacts the agencies that govern

6 their communities or roles, how city or state

7 legislation advances or how meetings are properly

Without that knowledge, meeting become

8 supposed to function.

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irrelevant. They have little to no impact. Frustration builds and trust erodes. We lose the very people we are attempting to build with. apathy amongst community members continues to increase. I want to change that. I want to provide structure, transparency, and confidence in the process so that civic meetings advance efficiently and so that residents can engage without feeling shutout or confused. This bill came from a recent experience. I inherited a business improvement district where board members refused to sign their annual contract renewal with Small Business Services and to members, there they decided on the final day to all resign. No advanced notice with no vote of stakeholders. They attempted to shut down the entire

In that meeting, if members were equipped with

2 | the knowledge of votes and meeting procedures,

Roberts Rules, then other stakeholders could have had made themselves nominations and voted a new board to

5 sign a new contract.

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understanding of how that structure was supposed to role out, those members instead caused chaos, disruption and fear. Don't worry, I got the BID back on track and we have a great board of members right now but this should never happened. By passing Intro. 1075, we can assure that all our local boards, whether it's a community board, a precinct council or a BID, have access to the training and tools they need to serve effectively.

This is a simple but meaningful step we can take to strengthen democracy at the hyperlocal level. I urge my colleagues to support this bill and I look forward to working with the Administration on its passage. Thank you Chair.

CHAIRPERSON RESTLER: Thank you so much Majority Leader. Really appreciate you being here today.

Next up, we'll go with Council Member Williams.

Always good to see you.

2 COUNCIL MEMBER WILLIAMS: Thank you Chair and as

a former community board member, I'm really excited about this entire package of bills. I do think it will make community boards run much more effectively,

6 equitably, and just all around better.

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Community Boards are a vital part of how our city functions. They weigh in on land use, help shape neighborhood priorities and connect residents to services and decision makers. They are also one of the most visible spaces when New Yorkers engage directly with local government. How these boards operate shapes the way neighborhoods grow, how concerns are heard and how city resources are directed. That's why both of these bills are focused on structure, clarity and accountability, the fundamentals of strong, responsive public service.

Intro. 472 A would require borough presidents to provide equal employment opportunity training to all community board members. This is about more than compliance, it's about creating a basic citywide standard that reflects the seriousness of the work and the dignity of the communities being served. Board members are volunteers yes, but they are also public servants. This training helps ensure that

COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION every board operates with respect, fairness, and a

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3 shared understanding of what it means to serve an

entire community, not just a select few. 4

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Intro. 1065 addresses the role of district managers who are critical to how boards function day They manage operations, coordinate city to day. services and support board members in carrying out their responsibilities. But right now, there's no consistent structure for how district managers are hired, evaluated or supported. That lack of clarity creates instability, making it harder to retain good staff, weakening internal operations and leaving too much room for politics to interfere with process.

Intro. 1065 brings necessary guardrails to the position. It gives a shared framework that still respects local discretion, while helping ensure the work is steady, professional and accountable. there's no structure, there's no consistency and when there's no consistency, important issues get delayed or lost in the shuffle. Communication breaks down, decisions become unpredictable, and residents are left without reliable support. These two bills are about setting our boards up to succeed. They create the kind of structure that helps volunteers lead

2 effectively, helps staff stay focused and helps
3 residents feel confident that their concerns will be

4 met with respect because that's what builds public

trust.

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CHAIRPERSON RESTLER: Thank you very much Council Member Williams. We love having you here at the Government Operations Committee. Next up, Council Member Carr of Brooklyn.

COUNCIL MEMBER CARR: Thank you Chair. It's great representing two boroughs in the New York City Council Staten Island and Brooklyn. Of course.

I want to thank the Chair and my colleagues for having this hearing today on consequential and a meaningful package of bills that pertain to an entity that provides a crucial forum and advocacy on neighborhood issues. The front lines of government much like we in the City Council do and I think our Community Boards have played a pivotal role in many, many neighborhood discussions or battles depending upon what we're talking about and I think it's crucial that our community boards, our borough boards and other advisory boards of our city and which members of the public serve, that there be a clear

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definition of what the rules governing the procedures of those meetings should be.

And those rules are the bylaws adopted by the organization. Many times, particularly in the case of community boards, those bylaws were adopted a long, long time ago and left unchanged and it is haphazardly posted depending upon which institutions we're taking about across the city and members of the public should have access to that document on an easy and readily available basis, so should members of the I hear from many times, members of the boards got their package with the bylaws many, many years ago or at least only one time and it wasn't in a digital format. It was a piece of paper and you know paper gets lost and I think in this 21st Century it's a basic standard that our boards and advisory body's should publish their bylaws on line in machine readable format so that everyone can have access to them.

You know it's that old proverbial story of ancient Rome where the senators would post the laws so high that no one else could see them. I think we should adopt a much better standard local bodies and

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COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION that's what Introduction 1250, which I introduced

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3 with the Chair, would do.

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So, I ask all my colleagues to take a lot at it, hopefully Co-sponsor it and hopefully we can move it passage in the near future. Thank you.

CHAIRPERSON RESTLER: Thank you Council Member Carr. The art of bipartisan legislating still exists in the City Council and I'd just like to note Council Member Williams, who was a former member of CB12 in Queens.

COUNCIL MEMBER WILLIAMS: 13.

CHAIRPERSON RESTLER: 13 excuse me. I was close. Council Member Schulman was a former member of CB6 in Queens and I was a member of B2 for many years in Brooklyn where I proudly served as the secretary of the board. With that, we're going to open up to our first panel with representatives from Borough President Offices from across the city including the best Borough President in New York, the one and only Antonio Reynoso. We'll also be hearing from Allan Swisher from the Queens Borough Presidents Office, Donovan Richards, Thomas Luciana, the Deputy Chief of Staff to the Bronx Borough President Vanessa Gibson and Keisha Sutton James, the Deputy Borough President

2 for Manhattan. I want to thank you all for being here.

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COMMITTEE COUNSEL: Good morning. Can you please raise your right hands? Do you swear to tell the truth, the whole truth and nothing but the truth in your testimony today and to respond honestly to Council Member questions? Thank you, you can go ahead.

Thank you so much for having me. Good morning to Chair Restler and the members of the Committee and thank you for holding this hearing today. I'm happy to see the Council giving its attention to community boards. I know that their reputation is mixed at best but I can assure you that my Borough President, colleagues and I are putting in the work to make sure that their members are diverse, reflective of the communities they serve and well equipped for the role.

This is why we are submitting joint testimony today as a proposed into the training, as well as Intro.'s 1250, 1315, and 1316. So, today I want to focus on other supports that community boards desperately need. Our city's 59 community boards serve a critical role as the foundation of our local

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democracy. The Charter mandates them with 22 responsibilities, including holding public hearings on issues facing their districts, creating annual statements of district needs and budget priorities, weighing in on local land use proposals. Working with City agencies to communicate information to residents and evaluate service delivery and much

Yet due to the chronic underfunding, community boards have struggled to carry out these mandates, let alone their day to day work. Most have very small staff with little money left over to hire other assistants such as professional planners or text support. On top of that, the Charter's framework for external support for community boards is confusing and scattered. Calling on my Office, the Civic Engagement Commission and other agencies to provide various and sometimes overlapping support. However, no office receives enough funding to support the boards adequately or has supporting community boards as its primary mandate. This leads our boards struggling to access basic services, for example, because OTI only has one staff person who supports all 59 boards. It can take the agency three or more

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months to create an email address, three years to remove and weeks to fill email access issues.

Recently submitted recommendations to the

Commission to strengthen local democracy for how we

can better support our community boards through the

Charter change, and these included increased

community board office budgets for staffing and OTPS

so they have at least three full time professional

support staff and money for updating technology,

office supplies and other needs.

Create a separate community board central office, loosely brings on the model for the City Council central staff to support community boards in numerous areas including land use and planning, communications and technology, real estate matters, human resources, procurement, legal support and training. The CBO as my staff and I call it would [INAUDIBLE 00:18:43] the Community Board support and because it would be an independent agency, its services would be consistent across both geography and time and it would not be subject to political whims, directives, or budget cuts. Change the Community Board member appointment date from April 1st to August 1st and require new

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applicants who have attended at least one board
meeting prior to applying.

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The bills that Council Member Restler is proposing today address many, although not all of the issues Community Boards face through legislation rather than Charter change. While I do think an independent agency is preferable for the reasons I explain, I would be willing to take more responsibility in my office for supporting the boards if and only if there's dedicated funding attached. Otherwise Intro. 1314 is an unfunded mandate that would do more harm than good for our boards. are also potential conflicts of interest between my office and the Community Boards, which I stress are their own independent agencies that would need to be addressed. As noted above, I do support Intro. 1318. The Charter currently sets April 1st of each year as the appointment deadline for new community board members. This date is impractical for two reasons. First it is in the middle of an ongoing city budget negotiation making it difficult for City Council members to appoint new board members by the deadline and dropping new board members into the middle of ongoing conversations without context.

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Second, new board members start their terms in May, meaning there are already one or two monthly meetings before the board goes on summer recess, making them obtain board membership after this break a challenge. Additionally, district managers are seeing a reoccurring problem where people apply to the board without having attended a meeting. These applicants often do not understand the role of a board member nor the required time commitment,

Requiring applicants to attend a meeting qualify for membership would address this issue and the Brooklyn District managers have told me they would have no problem tracking this attendance if it would improve member retention.

leading to some members dropping off the board once

they've understood this more fully.

Thank you again for giving us the time today to talk about the real issues facing our community boards. I take my role as the appointer and convener very seriously and hope to work with the Council to ensure that they have the resources they need to be as effective as they can be. Thank you so much for that.

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CHAIRPERSON RESTLER: Thank you very much Borough President. We've been joined by Council Member Hanif of Brooklyn. And now we'll hear from the Deputy Borough President.

KEISA SUTTON -JAMES: Thank you Chair Restler and members of the City Council Commission on Governmental Operations State and Federal Legislation for holding this hearing and for the opportunity to testify on bills relating to supporting community boards.

Community Boards are a vital forum for residents to engage with local issues and contribute to decisions that impact their neighborhoods. As Borough Presidents, we take great pride in our Charter Mandated responsibility to appoint community board members and support boards with training and technical assistance, and we take the responsibility very seriously.

As largely volunteer bodies, community boards and their members exemplify public service. Each board has its own individual style and strengths reflecting the unique culture of their boroughs and neighborhoods and each board is its own independent government entity creating its own committee's

agenda's norms and by laws. Each of our offices and
I should pause and say that this is a statement
submitted on behalf of all of the five borough

5 presidents.

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Each of our offices have invested significant effort into making sure community boards are equipped with the tools and support they need to succeed. Our dedicated staff in each borough have neighborhood-specific expertise and partner and collaborate with community boards on the issues relevant to their members and constituents.

Our offices have continuously strengthened,
expanded, and diversified the trainings available to
community board members, spanning parliamentary
procedure, equal employment and opportunity, and
more. We also work rigorously to ensure that new
members have trainings and information they need when
onboarded. We take these steps not because we are
required to, but because we know that our boroughs
and neighborhoods thrive when our community boards
are able to fully engage with their neighbors and
neighborhoods with the issues most important to them.

The bills on today's agenda offer some potential ways to expand the support available to community

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boards, an idea we fully support. At the same time,
we believe that it is crucial to avoid creating
unfunded mandates and to ensure that the new

responsibilities are assigned to the entities or agencies best positioned to take them on effectively.

We welcome the opportunity to engage with this

Committee to ensure that Community Board members have
the support and resources that they need. Intro 472
would require Borough Presidents to provide equal
employment opportunity, EEO trainings, including
anti-sexual harassment training and antidiscrimination training, to community board members.

We agree that as public servants, community board
members should receive these important trainings that
help them understand essential legal issues and

Employees of city agencies receive EEO and other essential trainings from the Department of Citywide Administrative Services, otherwise known as DCAS.

While our offices have each taken steps to ensure that community board members receive necessary trainings, we believe it would be more appropriate for DCAS to be tasked with training the over 3,000

better engage with the full diversity of their

3 just as they do with City employees.

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As the author of the City's EEO Citywide policy, DCAS is the subject-matter expert for this training and has both the knowledge and bandwidth to conduct them. Training through DCAS would offer a more streamlined, uniform, and cost-effective way to ensure that community boards can comply with all legally mandated training.

Intro. 1075 would require borough presidents to provide trainings on legislative processes and parliamentary procedure to local entities, including Community Boards, Community Education Councils, CECs, Business Improvement Districts, BIDs, and Precinct Community Councils, PCCs.

While we understand the intent of this

legislation, we have concerns about its scope. Our

mandate as Borough Presidents is to appoint and

support community boards. We currently offer various

support and training; however, this expansion of

community board training requirements would extend

beyond our offices' current capacity and expertise.

Given their current relationship to community boards, we suggest this responsibility be tasked to

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2 the Civic Engagement Commission, in consultation with

3 Borough Presidents. When it comes to CECs, BIDs, and

4 PCCs, while each of these entities is vital to

5 community engagement, their responsibilities fall

6 squarely within the mandate and expertise of existing

7 | city agencies.

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We strongly believe that each of these entities deserve to get the support they need from the agencies best equipped to provide them; CECs should be supported by the New York City Department of Education; BIDs should be supported by the Department of Small Business Services; and PCCs should be supported by NYPD so that they get the most relevant and appropriate training and resources. For the above reasons, we oppose Intro 1075. Intro. 1250 would require Borough Boards, Community Boards, and Advisory Boards to publish their by-laws as well as updates to bylaws online within two weeks of any changes.

We strongly value the transparency in local government and appreciate this legislation's effort to create additional clarity for board members and the public. We encourage the Council to do further engagement with district managers and board members

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to ensure that they have the resources they need to

3 meet any new requirements in a timely manner.

Intro. 1315 would require community boards to email a monthly newsletter and videoconference their meetings and hearings. While many of our community boards have taken steps in recent years to do both of these things, staff capacity and resources remain an ongoing challenge. New requirements like these require additional staff and resources for already stretched community boards and district managers.

Any new requirements must be tied to the funding necessary to meet them.

Finally, Intro. 1316 would require the Department of Citywide Administrative Services to establish an Office of Community Board Support tasked with helping community boards find accessible space for their meetings and for their offices. Ensuring that community boards have consistent access to space that is fully accessible is essential for ensuring that the public can equitably participate in board meetings. Our teams consistently hear from our community board members and district managers about the challenges of finding suitable public space to hold community meetings.

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We believe DCAS is the appropriate entity to directly support community boards with their space needs. We are grateful to this committee for hosting this important hearing. We look forward to continued partnership to ensure that community boards have the support and resources they need to do their vital work. Thank you for the opportunity to testify.

CHAIRPERSON RESTLER: Thank you very much.

ALAN SWISHER: Thank you Chair Restler and members of the Committee for the opportunity to speak on the important issue of adequately supporting our community boards. My name is Alan Swisher and I serve as General Counsel and Senior Policy Advisor for Queens Borough President Donovan Richards Jr. I help oversee our offices relationship with Community Boards in our borough.

Borough President Richards has signed onto the joint testimony that the Deputy Borough President just delivered but I wanted to share a few additional points on this topic.

I'll start by emphasizing that each community board is it's own city agency and independent from the Borough Presidents Office. Each Community board has it's own agency head. The Chairperson who is

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STATE & FEDERAL LEGISLATION 32 selected by the boards own members, not the borough president. They have their own budgets. They hire and supervise their own staff. They establish their own bylaws, they run their own meetings and most importantly, they reach their own independent recommendations on matters effecting their communities.

My office relies on that honest independent input even if the borough president doesn't always end up concurring with it. I worry that assigning responsibility to the borough presidents to create and control a new unfunded community board support office may threaten that independence. The interest of a community board and the interest of a borough presidents office often diverge and a borough president run office that provides legal and community planning advice has the potential to dampen community boards independence and could raise conflicts of interest between the two.

My other concern is that some of these bills in their current form could give mayoral agencies further license to ignore their existing responsibilities to support community boards as city agencies and uhm Chair Restler, I do appreciate you

pointing out that the Mayor's Office did not send any representatives here today and I think that that's emblematic of this dynamic.

One illustrative example, my offices EEO officer has approached DCAS multiple times over several years asking for their assistance in providing their EEO trainings to all Queens community board members.

Each time DCAS has argued that they cannot do it due to technical limitations because community board members are not city employees. Although DCAS eventually agreed to their own assistance to provide training just to the Chairs. And I understand that they already provide these trainings to non-employees serving on other boards and commissions.

I have numerous examples of community boards struggling to get routine support from other agencies, perhaps due to the misapprehension that community boards are under the borough presidents control. My belief is that the best way to ensure that community board members receive the training and support contemplated in these bills, a goal that we all share is to make it explicit that relevant agencies have a responsibility to assist.

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We look forward to further engaging with you on this topic because Borough President Richards agrees that Community Board members and staff need additional support and training. Particularly as term limits begin to go into effect in 2027. To that end, the Borough President has already taken numerous actions within his power including appointing unprecedently diverse classes and new appointees, instituting trainings and consultation with DCP, BSA, COIB and others at a mandatory orientation for new appointees. Establishing a code of conduct for members to help ensure that community boards are open and respectful spaces and helping boards update their bylaws to prepare new leaders and promote

CHAIRPERSON RESTLER: Thank you.

transparency. Thank you for your time.

THOMAS LUCIANA: Good morning Chairman Restler.

My name is Tom Luciana and I am the Deputy Chief of

Staff to Borough President Vanessa L. Gibson,

previously the Director of Community Board to the

Borough President as well as a former district

manager of Bronx Community Board 11. So, thank you

Chair Restler and members of the Committee on

Government Operations for holding this hearing today

2 on how better we can support our community boards.

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As Bronx Borough President, I am responsible for the appointment and support for the Bronx of the Bronx's 12 Boards led by 600 exceptional community advocates who volunteer their time to ensure that their neighborhoods are the best that they can be.

Supporting our boards are also more than 30 full time city employees including district managers who are amongst the most dedicated public servants I've had the pleasure to work with. I've worked hand and hand with community board members for my entire career and I am committed to any effort that supports their success.

It is important to recognize however that community boards are independent city agencies and that respecting their autonomy is a crucial component of our local democracy. It is with that vital independence in mind that I respectfully offer my position on several bills being heard today in addition to the joint testimony that has already been submitted by the five borough presidents.

Intro. 1065, creating term limits for district managers and granting borough presidents the authority to remove them undermines the stability,

2 independence and effectiveness of local leadership.

Imposing district manager term limits introduces unnecessary turnover and disruption to community

5 boards whose governing members are already term

6 limited and hinders the long term planning and

7 | implementation needs of the district.

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Further, district managers are best position to support community boards without fear of political interference or arbitrary removal. Concentrating on removal powers of a community board employee with the offset of the borough president, a separate city agency is unprecedented as it is unwise.

It invites otherwise avoidable legal, procedural, and ethical complications, preserving the autonomy of community boards and with the stability of the district manager role encourages more transparent, accountable and responsible community representation. For the reasons provided, I oppose Intro. 1065.

Intro. 1314, community boards are woefully short of staff typically having no more than three employees and there is no argument that they shouldn't be saddled with onerous, administrative requirements of a larger city agency. But borough presidents offices are not structured or funded to

COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION exercise administrative functions for other city

agencies. Like community boards, borough presidents

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offices are very small agencies with each office

5 having on average fewer staff than all but five city

6 agencies. Despite this, borough president offices

7 already endeavored to support community boards in

many of the broadly listed functions in this bill.

9 However, for the most of the identified functions,

10 | there are already mayoral agencies tasked with those

11 | exact responsibilities. Chief among those is DCAS

12 along with the Law Department, the Mayor's Community

13 Assistance Unit and OTI. These responsibilities -

14 assigning these responsibilities to borough

15 presidents offices, creates an unnecessary redundancy

16 | in city operation and does a disservice to the

17 | Community Boards, Borough Presidents, and the

18 constituents they serve.

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Further due to the nature of community board and borough president relationships, creating such a centralized office within the Office of the Borough

22 President as proposed, would cause obvious conflicts,

23 not the least of which would be with legal

representation and land use decisions. Should the

will of the City Council be to create a centralized

2 office for community boards? It should be within 3 DCAS.

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With a headcount of around 2,200 employees, DCAS is adequately staffed to assist community boards with enforcing these functions and more such as EEO.

Indeed, the Charter already establishes DCAS as experts on such matters, including EEO. See section, Charter Section 814-1 where DCAS is charged with establishing procedures and standards for EEO matters and overseeing citywide compliance structuring it to seamlessly assist any city agency in following the law.

DCAS is well equipped to provide the additional support by this bill and arguably has already been tasked with the same by the Charter. For the reasons provided herein and regardless of additional funding for community boards or borough presidents, I oppose Intro. 1314. Intro. 1318 appointing community board members has become an increasing, complicated and time consuming process. Changing the appointment date for community board members from April 1st to August 15 would allow for a more realistic and manageable time table. The extension will have a positive impact on the appointment process and will

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2 better serve the community. Regarding training for

3 | new appointed community board members, this is

4 | already the practice of my office and I support

5 assignment of these duties officially to the borough

6 president, requiring community board attendance prior

7 | to appointment is also a current practice of my

8 office but I caution against codifying the same in

9 this matter as it would prove unnecessarily

10 burdensome and impractical for community boards to

11 track.

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I suggest and would support the implementation of a question such as a checkbox on each of the board application that would serve as the applicants affirmation of prior attendance. This is an efficient alternative that serves the same purpose. For the reasons provided herein, and with the suggested attendance revision, I support Intro. 1318. Thank you for taking the time to thoroughly consider my positions and suggestions on this legislation. I deeply appreciate this Committees steadfast commitment to strengthen our community boards. Your dedication to supporting these vital institutions is

shared and I'm pleased to be collaborating with all

Thank you.

of you in these efforts.

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Thank

3 you each for your testimony. I will kick it over to

CHAIRPERSON RESTLER: Thank you very much.

4 colleagues to ask question first but I will just note

5 | in case anybody is interested, we did get some

6 written testimony from the Administration. Both

7 agencies that wrote testimony, DCAS and OTI, clearly

8 expected to be present this morning but were

9 obviously directed by City Hall not to show up. DCAS

10 at the conclusion of their testimony, which they

11 oppose the bill, says that they're happy to answer

12 any questions that we may have. So, good luck with

13 that.

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OTI writes their testimony from the first person from the person who oversees the infrastructure management division. They don't take a position on the bill and there's no name associated with the testimony, but we're happy to follow up with their Public Affairs division with whatever useful — useless questions we may have. Just another day of working with the Eric Adams Administration. With that, we'll pass it over to our Majority Leader

followed by Council Member Schulman.

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2 MAJORITY LEADER FARIAS: Thank you Chair. I look

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forward to emailing all my questions over to the Admin to see who responds.

Can each of your offices let me know how many staff each of the Borough President Offices currently have to run operations?

ANTONIO REYNOSO: So, this is a bit tricky because they play multiple roles. We have an office of community boards where we have two full time employees. Our general counsel is also a part of the services that we provide to community boards. have one person full time in HR for community boards. On every single, in my office, we have 18 community boards and there's one liaison. One liaison and a backup that goes to every single community board meeting if I'm not attending. We have our community affairs office also attends our land use team that supports for recommendations and if they're large items like super rezonings or big rezonings, our land use team helps there. So, it's hard to really like put it all together but they're intertwined and at least seven or eight divisions within my office, plus the - at least 30 members in my office that have to attend every meeting in the borough. So, I don't

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 42 2 know exactly how to say it but it accounts for a 3 significant amount of staff time. 4 MAJORITY LEADER FARIAS: Okay. 5 KEISHA SUTTON-JAMES: My answer is roughly the same. It's equally difficult. 6 7 MAJORITY LEADER FARIAS: That's fine, I can just 8 take estimates. It sounds like 20 to 30 people potentially. KEISHA SUTTON-JAMES: And it's a really 10 11 significant amount of time. We've got a community affairs team that's specifically focused. It's six 12 13 people, six liaisons plus a deputy director and a 14 director who were specifically focused on community 15 boards. Our land use team is intricately involved in 16 any land use matter. Our policy team is also 17 engaging consistently on any policy issue that is -18 that impacts a particular community board or many 19 community boards. Myself and the borough president -20 MAJORITY LEADER FARIAS: So, you guys are not 21 actually working on the community boards, right? 2.2 KEISHA SUTTON-JAMES: So you guys are not 2.3 actually working on the community boards right? MAJORITY LEADER FARIAS: Your not going to the 24

meetings and taking notes and then following up?

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KEISHA SUTTON-JAMES: Not going to the - not

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MAJORITY LEADER FARIAS: I'm just trying to get some general answers with the interest of time because I have more, so 20 to 30 and I will not include the Deputy Borough Presidents or the Borough Presidents themselves as working directly on community boards but - okay next person please.

ALLAN SWISHER: So, we have 64 people in our office. I would say about one-third to a half of the people in the office. In some way interact with community boards. Uhm, I can speak to myself. I serve as general counsel, so I'm the borough president in the offices attorney. I would say that I spend probably 20 to 25 percent of my time dealing with community board issues that really fall outside the purview of legal advice. And an important point that I also want to make is that I am not the boards attorney. The interest of my client, the borough president often diverge from those of the community boards. So, it is a significant number of people and a significant amount of time but I feel that a lot of that time spent is because other agencies are not addressing the needs, so.

MAJORITY LEADER FARIAS: And for the Bronx.

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THOMAS SUTTON-JAMES: Good morning. In the total office, there's about 63 I believe. Our community

board division is 3, community services is 3. You

have an HR staff that deals with community boards but

also we have other members of our staff who attend

not only our DSC meetings, the precinct council

meetings, the BIDs as representatives as well. So,

it kind of moves — it kind of takes more than just

that three person community board staff to deal with

all of the different organizations that borough

president wants to be represented on.

MAJORITY LEADER FARIAS: So, I appreciate all the responses. They seem to relatively be the same across at least the four boroughs that are represented. I kind of have an issue with the idea that you folks, each and each of the testimonies have declared community boards independency agencies that have their own autonomy or they're independent from the borough presidents office where it looks like 25 percent to 30 percent of your time, you are like literally over seeing their functionality, their

legality, their appointments, their attendance rates,

what resolutions they're passing or what governance

COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION has to happen over boards. I think that's a bit counter to them being independent agencies along with

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this is a panel of BP's, not a - we don't have a 4

hundred and something chairs here ready to say

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they're autonomous of or separate agencies. I do 6

7 understand that they are their own governing bodies

in the community in some form or fashion but I think 8

when we're looking at this legislative package or

these bills that are here, what we are trying to get 10

11 to is a standardization of practice. And I think

12 that is the main problem. What's happening and what

I'm seeing in my boards and when I speak to a 13

colleague, it's very different then what's happening 14

15 in Brooklyn or what's happening Queens and that is

16 one of the beginning foundational points of where

17 apathetic residents or voters are having challenging

18 situations or completely different experiences

19 borough by borough, board by board. And I think

20 that's really what we're trying to get here. I just

21 have - I don't know of their comments and questions

2.2 at this point because I'm a little annoyed with some

2.3 of the testimony here.

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You know I - in my borough presidents testimony,

I see that district managers are best positioned to

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2 support community boards without fear of political

3 interference or arbitrary removal in terms of

4 responding to 1065. When I know of several community

5 board district managers that hold political positions

6 in my borough.

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Something I recently learned that's a common practice to not have an overlapping instance of one person on both ends and other boroughs is traditionally kept. So, some of this testimony to me it feels counter intuitive or counter to what's actually happening within our boroughs and I think -I would say I urge you folks to really look at it from a different angle and I know there's one person on here that's been a former Council Member and can understand like you know when you appoint people, they don't go in and they do not know that they are a separate agency and a governing body and we're not equipping people to go in and say my district manager isn't showing up for six months. We can vote him out and fire him.

That does not happen. We do not do that. I mean if that were the case, I mean I have a deputy district manager who doesn't have formal maternity leave because the governing body doesn't understand

COMMITTEE ON GOVERNMENTAL OPERATIONS,

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STATE & FEDERAL LEGISLATION 47 how to actually change that policy for their employees. So, to me, it's a bit - you know I'm just very frustrated with the responses here, knowing that every borough is very different with how they govern over how the boards themselves each govern and that changes dramatically board by board across boroughs. All of you seem to be mostly against every single one of these bills or generally against the things that could make a change to how things operate on these boards, including 1065. And I would hope that you go back and reflect and give us different testimony to showcase how that could be different or huddle together and find ways that we can standardize practice.

Because something has to change. Community Board members do not have power on most boards and district managers are not accountable and the BP's always come back to us and say we can't do anything with them because they have a Chair. You know at this point I'm ranting but something has to change. If it's not this bill package, you folks have to help us figure out how to make these better because now people have term limits and we have political systems that people

have to engage in civically and we have no other alternatives.

ANTONIO REYNOSO: Council Member and I hear the frustration in your voice and I think we don't want to come here and be counter to wanting reform. The two issues we have is for all intent and purposes, we've been relegated to be an administrative agent to the community boards. That's what we are and in that administrative duties, some - technically we can - there's ways in which those administrative duties can make it feel like we have more control than we should.

What I did is that we've made recommendations to the Charter Revision Commission put forth by the City Council to change everything and make it so that they remove all administrative duties from us. So, there is one central agency that handles all of their work and we are not responsible for anything outside of appointments, which takes away a lot of our perceived political power or perceived political influence over community boards. If we could remove that it would be great. We're all trying to depoliticize of every political agency or agencies. We are trying.

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	STATE & FEDERAL LEGISLATION 49
2	In Brooklyn, every single one of them would tell
3	you that I've been having regular meetings with
4	Chairs and with district managers letting them know
5	that they are independent agencies and I have nothing
6	to do with any of them. I only remove people based
7	on attendance and nothing else. That's the number
8	one thing that we're working with but I think our big
9	concern is also, if you give us more power. You're
10	going to give us more influence or authority over the
11	work that DCAS, the Law Department and OTI are
12	supposed to be doing without any money. We're just
13	going to increase that 35 percent to 50 percent and
14	then we're just going to be again, just an
15	administrative agency. Now look, if I have to choose
16	between nothing and you giving us more money to do
17	that work, I would take it. The ideal situation
18	would be to completely remove the borough presidents
19	from that responsibility all together, but I think
20	that this is very difficult to do. I would be happy
21	to continue negotiations with the City Council so we
22	could find a middle ground because I do think change
23	needs to happen but I want you to know that this is
24	not so much that we're against it all, it's just in

our experience, we're just an administrative agency

COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION and the City Charter does not say that that's who we are. We're just taking that on because if we abandon the community boards, then they would be fulfilling no charter mandated responsibility. So, we're just a lifeline. They're treading water with us and the City of New York has to show

up.

MAIODITY IFADED FADIAS: Thank you for that

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MAJORITY LEADER FARIAS: Thank you for that response.

CHAIRPERSON RESTLER: Thank you very much. We'll go to Council Member Schulman followed by Council Member Williams. We can go to Council Member Williams then Council Member Schulman.

appreciate that. I just wanted to follow up on what the Majority Leader said. I do feel like you all are absolving yourselves of any responsibility. Like you're not even trying to take any forms or responsibility, which is again counterintuitive because you appoint board members as much as you try to just make it simply an administrative entity as by way of your office. Like, it is politically natured and as much as we can try to say we're not doing that, it is. So, I do think it's like a little

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 51 2 disingenuous and I did meet with each borough 3 presidents office to talk about both bills. I have 4 already committed to making amendments to make sure that you get the resources for the EEO training 5 around DCAS. I hear that. I'm not trying to give 6 7 you- you know an unfounded mandate and in terms of the district manager bill, like yes, I know. 8 the district managers have problems with it. you all have problems with it because you're hearing 10 11 from the boards and the district managers but unless a board - and not so- here's the question I have. 12 Do 13 you think all community boards function properly? would love to hear from each borough president. Do 14 15 you think all community boards function properly? 16 Antonio Reynoso: I would just say, there's nowhere anyone - if you don't recall one time in the 17 18 entire year, you're officially not operating 19 effectively. So I would say no. 20 KEISHA SUTTON-JAMES: Absolutely, the same 21 testimony. ALLAN SWISHER: Council Member Williams, I would 2.2 2.3 fully agree that many community boards are not effectively and as you're well aware the borough 24

president has tried his best to address that.

2 THOMAS LUCIANA: I would agree with my

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colleagues, there are challenges in each of the boards. Whether it's board members, whether it's staff, whether it's the operation as you mentioned of quorum. So, yes, there are boards that need some significant assistance.

COUNCIL MEMBER WILLIAMS: Thank you and I think that's my point. So I'm not saying that all boards need more oversight, right? Maybe some boards are functioning well independently but because there's no standard of consistency is where I have the issue.

And so, I know the majority leader asked about how many people work in your offices that are doing stuff on the community boards but what percentage of your budget do you spend on community boards?

KEISHA SUTTON-JAMES: I'm sorry, I can't - we got that question last night about five o'clock. We have not been able to assess that but again in terms of time resources, it's really significant. I again I didn't get to say this before but our general counsel, I think you can attest to the same, literally gets a question every single - at least one question every single day from a community board and he is general counsel for our office, not for the

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 5.3 2 community boards. Same thing with our EEO. We have 3 two EEO staff who are really to support our office of 52. There are an additional 500 people that they 4 have to - that they have to you know kind of be accountable for, not only in terms of handling EEO 6 7 concerns but also getting - ensuring that they actually do the EEO training. It is a significant 8 amount of time and energy. I can't give you a number on budget though. 10

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COUNCIL MEMBER WILLIAMS: Does anybody else know how much percentage? No, okay. Uhm, so again, I agreed that DCAS has the experience with creating these trainings. I am happy to make amendments. I believe I said that to you all when I met with your offices about that particular bill but I don't think that you should totally be out of any type of accountability to make sure these boards are function board and I think it is a very interesting catch 22 because on one end, you don't want to be kind of connected to what boards do but on the other end you are.

Have you had any issues with any DM's? Any District Managers? Have you all had any issues with any District Managers?

2 ANTONIO REYNOSO: This is another tough question

3 to answer but the DM's are by all intense and

4 purposes employees of the Community Boards. The same

way -

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COUNCIL MEMBER WILLIAMS: By way of your offices because community boards do interact with the borough presidents office. You have borough board - like there are like legitimate touchpoints where community boards interact with the borough presidents office.

So, like you say, you're an administrative entity of the community boards, right? So, like have you had any issues with any district managers at large? It's like a yes or no.

ANTONIO REYNOSO: Yeah, yeah, so I want to be more frank and open with you I guess. I think in my purview, I am the Borough President, so I'm going to just speak plainly to you. The issues - that if we have a problem where we think a DM is not doing something right, we give notice to the Chair and to the Community Board that we think that there's something happening here that they should be addressing.

COUNCIL MEMBER WILLIAMS: Were they resolved?
Were your issues resolved?

ANTONIO REYNOSO: In my case, we've made one

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recommendation where we thought it resolved, another one where we were ignored by the community board related to an issue with the DM. It's up to them.

COUNCIL MEMBER WILLIAMS: Okay, the last two quick questions. I know the answer but would love to know, can you remove borough - not borough. Can you remove board members?

ALLAN SWISHER: For cost we can.

COUNCIL MEMBER WILLIAMS: Okay so you can remove board members but you have absolutely no say so over individuals who in my opinion in a lot of boards, sometimes have even more power than board members, especially if it's a district manager that has been a district manager for quite some time. It is an interesting dynamic to have a volunteer manage a full-time employee that might have been this full-time employee for a very and/or connected politically.

So, maybe they just got to the board a year ago but they kind of got to the board by way of affiliation and you're asking this like volunteer person to provide oversight and manage this person.

So, I just wanted to - like you can remove board

managers which I find a little odd.

The last thing, is Community Board 13 still in violation of the Open Meetings Law?

members but you have absolutely no say so in district

ALLAN SWISHER: I've had a conversation with the District Manager of Community Board 13 and advised them as to their responsibilities under the Open Meetings Law and my understanding is that they will be in compliance at their next meeting.

COUNCIL MEMBER WILLIAMS: Okay, so their June meeting.

ALLAN SWISHER: I believe so, yes.

agree you know maybe there needs to be some of them there needs to be some amendments with these bills.

I don't think they're perfect but I really did want
to start a conversation because I do think overall
whether it's the district managers, the Community
Board itself it needs to run more professionally and
needs to have better oversight and that's just not
there and this is coming from a person who was on a
board and also coming from a person who is now a
Council Member that has two boards in my district and
I see tons of issues. You know one board, great,

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 57 2 great DM. Like no personal issues, great DM. We can argue about whether or not you know the efficacy of 3 the board is reflective but personally like I love 4 I'm sad that she's now retired but my point this DM. is, it's not about like whether or not I like a DM or 6 7 not, like for me, it's whether or not this board is 8 functioning, that it's open. I can't tell you the amount of complaints that I get about regular constituents not being able to get any support, call 10 11 the boards, no one's answering. It's like an array 12 of issues and I mean, you know speak to the borough presidents as I have before I even introduced this 13 14 bill, I spoke - I sent you the job. Like, the day 15 before and to kind of like get this continued like 16 absolving any type of like responsibility for 17 anything I think is a problem. 18

ANTONIO REYNOSO: Can I just say uhm because what we're trying to do here is take an inherently political system and we have to make a choice, whether we want to dive deeper into the politization of it or move away from it and right here, where we're having the struggle we're going to have is that. That is what we're trying to get to. What you're saying is, you do have power and there is

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COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 58 2 political influence that you have in this and you 3 should do something about it when a DM is out of 4 control, when a District Manager is out of control, right? And what we're saying I think what most of the borough presidents have come together to say hey, 6 7 what we want to do is while that might be an 8 authority we might have or we could figure out, what we want to do is move away from the politics of it all. 10 11 But it's an appointment based process by which Council Members and Borough Presidents choose you to 12 13 appoint, so inherently it is political.

COUNCIL MEMBER WILLIAMS: So, Brook- I mean I can't speak about Brooklyn because I know in my borough like ultimately the borough president Allan said this a ton of times like, you all had the final say. So, we make simple recommendations but it's not fair to now put it back on us. We're just making a recommendation.

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ANTONIO REYNOSO: I don't want to put it on you.

COUNCIL MEMBER WILLIAMS: You make the final say
on who is a board member.

ANTONIO REYNOSO: I guess the conversation I want to have with you is do you want us to - we have to

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2 make a decision like a decision on whether we want to

3 either recognize this political - like it's a

4 political position, a political office, that we have

5 political influence on or -

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COUNCIL MEMBER WILLIAMS: I think it should be recognized and I think that there should be quardrails in place for it to not be something that is done that is politically natured. So if a DM is completely out of control, like I think there should be guard- I don't think a borough president should just have unilateral authority to just remove a district manager because they don't like them. That's not what I'm saying. I'm talking about these situations and circumstances where it's like - this is clearly like a violation. It's clearly an issue. Like there should be a recourse and if the Chair or the board is not acting like I do believe there should be a recourse. I am not suggesting and I do not want to give you all power just to remove district managers because you feel like it. That's not what I'm trying to do and I hope we can get there through this bill and - I'm sorry. Can I Chair the Majority, sorry.

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MAJORITY LEADER FARIAS: I'm sorry, it's just my thought to this is what body ever has had staff that can stay over 20 years with board members that get interchanged. The power dynamic there and the education level that's there, there's a massive disparity and that's what we're trying to solve. You have DM's that can stay forever and volunteer positions that have to hope the DM is acting in good justice or in good faith of the community.

CHAIRPERSON RESTLER: Okay, thank you both. I mean, we got other folks who want to ask questions. Why don't we go to Council Member Schulman? I just want to acknowledge Council Members Brewer and Mealy have joined us as well. Thank you.

uhm, so, I'm a member, I was a member of my local community board and so, I think — so a couple things. One is, I don't necessarily agree with all the legislation that's here and I'm going to say that as a Council Member but I think what's happening here is there's a frustration level that has risen to a point where we have this now and we have to try and work with it.

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Am I right Allan?

So, there's a few things. One is that my recollection Allan and you can — is that there's a personnel committee on each of the boards that selects a district manager and supervises the district manager because I remember when I was on the board and we had a district manager there was an issue with and we voted as a board what to do with that person. So, that you know but I don't think it's consistent in each borough or whatever and so maybe that's something that needs to be dealt with.

ALLAN SWISHER: Yes Council Member, you are correct. It's very clear in the charter that the district manager is hired by the board. Typically, it's either a personnel committee or the Chair who supervises.

yeah and they supervise the person and they you know and if there's issues that come up then they you know discipline or whatever it is - take some accountability. But I don't know if that's consistent across the board. I think that's part of what some of the frustration is. The other is that the problem is that the - each board, so the Chairs

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 62 2 of each board, the bylaws of each board are 3 different. That's the other thing and they are 4 different across the boroughs too. So, for example, my board just changed their bylaws to say that the Chair can only be Chair for two terms but then other 6 7 boards have different. So, that's another 8 frustration level I think. So, that some boards may have - that's a problem. In some boards it's not and you know so that's an issue. The third is that to 10 11 the point of making it political, making the boards 12 political, we had uhm a on my board, we had a 13 district manager who is also a district leader and 14 brought his - and wasn't a district leader in the 15 board, in another board. He was in another part of 16 Queens but brought his mindset, his political mindset 17 to board and that was a huge problem that I had to deal with for part of my first term. 18 19 So, maybe there's, maybe - you know it's not in 20 any of this legislation but maybe we say that those 21 but we can't - somebody can't hold a party position 2.2 and be the district manager. You know I mean we're

looking to you guys too to come up with some

solutions and I know most of you here and I know you

25 can do that.

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So, this is just I think a starting point because

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3	of	the	frust	ratio	n	level	and	then	the	other	thing	i
4	,		1	. 1	_	7.1		.	. 1			

4 when we have the folks coming off the board soon,

5 because of term limits, that's a problem because of

6 the way it's being done. It's being - who was

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7 appointed on an even year as opposed to an odd year

8 and all this other stuff and that's going to bring a

9 whole lot of issues to bear. But I think to the

10 \parallel point of somebody - of the board being independent, I

11 | think it should be. I also want to share that uhm

12 | the board - I don't think and my experience with the

13 | two boards that I have is that the board members

14 | don't realize that they advisory. They think they

15 | make policy. That's a problem. That's a problem for

16 us as the Council Members. Not so much for you guys,

17 but it is for us. So, for whatever training or

18 | whatever else that they're advisory. And there are

19 some - listen, I have some - Allan knows this.

20 | There's some issues that we have with some of the

21 | Board Chairs and the Board Managers help to manage

22 | that and then vice versa.

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So, we just want to come up with some consistency and I'm opening it up to you because you know like I said, I'm not wedded but we need to have a starting

point and it's just a frustration level that's just
coming up to you know up to like the frustration

levels. Yeah, did you want to say something?

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KEISHA SUTTON-JAMES: I'll just say I appreciate, we appreciate, I think I can speak for all of us in saying that I think we appreciate this as a starting point in terms of the conversation. Like we hear what some of the concerns are. I hope that you know that Council Members understand kind of the position that we are in as well in this office and in terms of being in this very difficult place and yes, we appoint. Yes we appoint but as the general counsel said, we are not actually hiring and firing. It is the community boards leadership and their personnel committees that are actually managing and that is in the charter.

So, you know any variety of issues you know could be addressed through continuing for us. You know us continuing to work together to find the solutions that will be meaningful.

COUNCIL MEMBER SCHULMAN: And I just had one other like more minor question. So I know Deputy Borough President, you talked about Intro. 1315, which is the monthly - don't the community boards - I

2 mean I know six like has You Tube and stuff that they
3 livestream. So isn't that still available for folks

4 to look it up like after the fact or no?

THOMAS LUCIANA: Most boards do. So, there's kind of two competing legal rubrics here. The first is the Open Meetings Law, which governs how members may participate remotely and then there's also a provision in the charter that governs community boards, making themselves available to be livestreamed.

You know Borough President Richards had advocated for all community boards to be livestreamed just so that they're accessible and viewable to the public and most of our boards have found ways to do that but as you're well aware, there are many where they might be meeting in a space that doesn't even have Wi-Fi.

COUNCIL MEMBER SCHULMAN: Well that's something that needs to - we need to really take a hard look at across the board and make sure that - because if they're available and people can see them, then we don't have to require them to do monthly because to your point, the staff isn't there to do that. I know it's not there to do that.

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THOMAS LUCIANA: And that has been the other challenge as well as budgetary and technical expertise on the staff. You know I'll completely acknowledge that there are a lot of district managers who have been around for a very long time and do things in a particular way. They bring institutional experience which often times is incredibly helpful but then there are new challenges. You know like during COVID, my office had to work very closely with all the boards to help navigate that extreme challenge.

One thing that I will add on the point of district managers is we've thought a lot about how to navigate this particularly in terms of in 2027 we're going to have a lot of people coming off the board, new people coming on who might not appreciate the role of a district manager. I've noticed that dynamic on some boards with a lot of new members. One thing that we have proposed and it's gotten a lot of push back but is having a formal annual evaluation process for district managers which in my mind, in my opinion actually protects both the board and the district manager and that it lays out neutral expectations. If that was something that my office

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could compel all boards to do, I think we would

COUNCIL MEMBER SCHULMAN: Why don't you offer

3 | willingly do that.

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that as an amendment to the legislation that we have?

THOMAS LUCIANA: To allow Borough Presidents to set a standardized - I would be happy to discuss that further because there have been things that we have asked and worked with Community Boards to do. Many of them are more than willing to do it, others have pushed back and I think that it's an interesting conversation to see the scope of what borough presidents should be allowed to do and compel but I would be more than happy to continue discussing.

COUNCIL MEMBER SCHULMAN: No, we should - we should and I appreciate everybody up here but just know that I think the frustration has grown and grown and grown and I've seen it as a community board person so.

CHAIRPERSON RESTLER: I appreciate Council Member Schulman and I know the Borough President has some time constraints and all four of the other Council Members here have questions, so I'll just - we will keep folks to the allotted time. We will hear from Council Member Hanif followed by Council Member

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 68 2 Paladino followed by Council Member Mealy and then 3 Council Member Brewer. I will just note for Council Member Schulman's benefit on the record. 4 In 1991 5 Coib(SP?) did issue an analysis that board chairs and district managers are not on the substantial policy 6 7 making discretion list and therefore they are not restricted from serving as district leaders. Only 8 people who are city employees who are on that substantial policy making discretion list are 10 11 prohibited from serving as district leaders. No, no, 12 no, if the bylaws of the board were to prohibit it or 13 if Coib were to do an updated analysis in 35 years 14 later then it would inform it. Thank you. Council 15 Member Hanif. COUNCIL MEMBER HANIF: Thank you. Thanks for 16 17 being here. I think community boards are important 18 but they're archaic. I feel like they have not 19 evolved in a way where a lot of our other sort of 20 participatory democracy spaces look right now. And I 21 think as a result of that, not seeing young people 2.2 even if you know a lot of attempts to appoint a

25 something needs to change about how we do - like we

probably archaic isn't the best, best word but

younger person. It is still a space that is and

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COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION have to come to the 21st century is how I feel with

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3 community boards and I wanted to ask about uhm, what the idea around the evaluation. I was wondering if 4

5 there is any current performance metric or

accountability structure for district managers and 6

board members?

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ANTONIO REYNOSO: Those are set forth by the local community boards. So, every community board has their own standard for evaluating DM's. Of which we are not - well which in Brooklyn we're not a part of.

COUNCIL MEMBER HANIF: Got it and then uhm, what are the - what's the process when a board member experiences discrimination or harassment?

THOMAS LUCIANA: So, board members are protected by the city's EEO policy and also the New York City Human Rights Law. My office set up a code of conduct that applies to members, not to DM's because we don't have control over DM's. That dictates what the process by which a community board member can make a complaint to our office. Now typically in the instance of an EEO complaint that gets referred to our EEO officer, a community board member also would have the ability to reach out to the Commission on

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Human Rights or the EPC, depending on the situation and whether they were comfortable speaking to our

Our ability to discipline or remove members is limited to a provision that says we are allowed to remove members for cause, which is not defiant in the charter. So, by creating this code of conduct, it actually allowed us to specify what we believe cause is and certainly violating you know the human rights law or EEO policy would constitute potential cause for removal.

COUNCIL MEMBER HANIF: And have there been members who were removed for misconduct?

THOMAS LUCIANA: Yes.

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office.

COUNCIL MEMBER HANIF: And what's that process?

THOMAS LUCIANA: I think all of our offices handle it relatively similarly but I'll speak to my office. A written complaint is made to me as the advisor to the borough president on these issues about whether he has cause to remove someone.

If the individual making the complaint makes a prima facia case that if we accept their allocations as true, that would be discrimination, then we conduct an investigation and then based on that

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2 investigation, I make a recommendation to the borough 3 president about whether to use his power under the

4 Charter to remove a member.

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COUNCIL MEMBER HANIF: Got it, that's helpful.

And what percent of the funding do your offices

allocate?

ANTONIO REYNOSO: We've been asked that question three times.

COUNCIL MEMBER HANIF: Oh, sorry.

ANTONIO REYNOSO: We got the question pretty late but we have at least six to seven departments in each of our office that handle community board work in one way or another. Many split times, some are dedicated to just community boards.

COUNCIL MEMBER HANIF: And like no direct

discretionary funding to the Community Board itself?

ANTONIO REYNOSO: No, no, no. Well, we do have
an office for community boards in my office where we
have two employees that specifically deal with just
our community board but you know there's at least 30
staff members that do something, 30 to 40 staff
members that do something related to community boards
in my office, in our office.

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25 vision and goals.

ALLAN SWISHER: Same thing, our community board unit is specific and works every day full time on any community board matter and again, some times those issues are not handled directly by the board because they move out of what their expertise and their responsibilities are. They will go to the general counsel. They will come to me as the Deputy Chief of Staff at times and it then will go to other pieces of the agency where the expertise lies, whether it's our human - our human resources division, whether it's our land use division, our community affairs division. So, while it may be our three members in our community board unit, the whole agency in some shape or form does do deal with all of our boards.

COUNCIL MEMBER HANIF: Got it. While this is all very helpful and I think we're all on the same page that some changes need to be made and I'm looking forward to working with you. I want to give a shout out to my community boards, Brooklyn 6, 7 and 12. They're doing great work. You know we've had hard conversations at least for the Community Board 7 with our women, a housing project. So, it's wonderful to see the process in place really shape community

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So, I would never want them scrapped but how can we really improve and bring them some clear improvements? Thank you.

CHAIRPERSON RESTLER: Thank you very much Council Member Hanif. Council Member Paladino.

COUNCIL MEMBER PALADINO: Good morning and thank you everybody for being here. I just want to make a statement. First of all, community boards are not archaic. Let me make that very clear. They are extremely necessary, as are our district managers. District managers are key to the operation of a community board. They are aware of everything that happens within the community board- what happens within the area. Why would we want to limit them to term limits? It's just another way trying to get rid of the community boards like we do. Look, we have term limits already set up for the board members. I don't understand why we would give overall power to a borough president and why would we want to strap you with that? This is a political. This is not a political office and to have you - you guys are doing a great job. We have - we have an unscrupulous borough president, which we do not, especially in Queens. Thank you very much.

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council Member Schulman: The idea of giving somebody that kind of power to fire a district manager is just way, way too much. To me, let me just go to one other thing. You know we have here Intro. 1065. In my opinion, there is a poison pill wrapped up with other more reasonable proposed legislation on this slate that would make a better - community boards better.

Better resourced with a more equitable and in carrying out their mission to represent the needs and the advisory of opinions of their district. We are right now in a situation where too much power. This is all elected by the communities, the volunteers of communities who have lived in the communities and I know in district, in Community Board 7, we lost Gene Kelty(SP?) who was vital. I mean he knew every tick and every tock. I've never met an encyclopedia like that. So you know I don't like the ageism game that is being played out in so many areas. Yes, we do need to let in fresh air and we do. You know when we look to replace community board members, there is certain criteria's that I follow, I often meet with those people in my office and then I make reference

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 2 to my borough president as to I think some great 3 people who have their best interest of the community. 4 Whether they are 25 or whether they are 55. I don't 5 6 7 8 10 11 12 13 14

care how old a person is but the burden of process should not be placed on the borough president. Absolutely not. I don't believe you should have the right to fire anybody. They have the ability to bring in, do a vote whether or not they want the district managers to stay. The same way we have the ability to vote on the overall boards. Boards are very complicated but they're broken down and I've had the ability to see it first hand in District 19 with all the land use processes that are going forward. So, I'm very much a very strong participant in my community board, smoke shops and other things. You know they open up to me because we stay a lines of communication. So, maybe I'm very fortunate but I hear a lot of vendetta stuff going on here. I don't much care for that you know and I don't want this to turn into that through 1065. I want this to be you know just - if there needs to be changes fine, we'll listen to it and we'll come to a reasonable one but I am totally against 1065.

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3 won't do applause in here. Thanks. I do just want

4 to make one clarifying statement. Thank you for your

CHAIRPERSON RESTLER: Thank you very much.

5 thoughts Council Member Paladino. There would be

6 terms in Council Member Williams bill but not term

7 limits. So, somebody could be reappointed for an

8 infinite number of terms. Yes, so just to say,

9 unlike us, we face term limits. Board members face

10 | term limits. This would just create terms. So, you

11 could be reappointed for 24 year terms potentially.

COUNCIL MEMBER PALADINO: [INAUDIBLE 01:20:31].

13 CHAIRPERSON RESTLER: That piece I'm not

14 disagreeing with at all. I totally hear you. I just

15 | wanted to clarify that one point. We will go to

16 | Council Member Mealy and then to Council Member

17 Brewer.

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18 COUNCIL MEMBER MEALY: Yes, I just want to put on

19 | the record, I concur with my colleague Paladino. For

20 someone that has five community boards, more than

21 | anybody in the whole city, every borough. I have

22 | five community boards, five precincts and two PSA's

23 \parallel and I could say the one time that we all was kind of

on the same page was City of Yes. I have saw so many

25 \parallel different things go on. I have Community Board 16.

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2 They don't have a space as of yet. They - I got to

3 ask you a question, how many of your community boards

are still doing Zoom?

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THOMAS LUCIANA: So, under the Open Meetings Law, actually no public bodies including Community Boards are allowed to do peer meetings. I would say most of my 14 boards are doing some hybrid.

COUNCIL MEMBER MEALY: Well, some of them but the majority can go to the meeting, right?

THOMAS LUCIANA: Yes.

COUNCIL MEMBER MEALY: So, during COVID, one of my Community Boards, they have a new district manager. I get at the board and ask them, who is this person? You should check your records borough president. They said, no it's private. I called your office to find out how could that be private? To this day, I haven't met the new community board. That's disgusting. So, we stand taking politics out of it. I really don't want to give it - take something away. All that institutional knowledge to give it to borough presidents to do something totally different. It could be political that way. Some people I want on the board. The borough president says no. How is that not political? Some people

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STATE & FEDERAL LEGISLATION have blood, sweat and tears, volunteered their time, when no one else was even concerned about our community, the boards were. Everyone on the board and the district manager. Who did I have? Louis Watkins. He had been there forever.

But he did right by the community and now that it is has moved on to have somebody that you don't know and be an elected official of that district, how is that not political? And then to have the whole well the board and the powers to be safe. They can't tell you who is getting this position because when they got the position, it was during COVID and it was online. So, I think we can not afford to let anyone have that kind of authority just to fire the district managers because you never know. We could do that and we could get the borough. Presidents could put their own [INAUDIBLE 01:23:51] one there and then how is that really helping the city? We need people who are really for the people, by the people, and that's one way we can keep these community boards going. I don't feel it was correct. Some people were kicked off the board without even a conversation and they have really been helpful to this city and I believe every borough president body should start thinking

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about that. And I heard you said you want new people

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3 borough president; we could have them all. We can't

4 throw the baby out with the bath water because

they're older or we can't just put all young people

6 in there because they're inexperienced. So, I feel

7 | we need everyone and we can't be discriminatory in

8 regards to people age. I could go deeper on that

9 | because I heard it with my own ears but I know my

10 community boards have been changed so much and I'm

11 | not saying that it was a good thing, some of them I

12 wanted off, some of them I didn't but I dealt with

13 | whatever I got and I knew I could of gotten better

14 people but the board, seemed like they have autonomy

15 on who they want to put on these community boards.

16 And that's wrong and I said last year I'd go back and

look at - I said this is not their year up and all of

a sudden their year is up and then I put somebody in

19 and all of a sudden they're not in.

So, this whole thing needs to be revamped and I really thank my colleague Paladino, what she said, I'm 200 percent. It's like we'll take one way and get another dictator. So, sometimes you got to bear teeth and grin and deal with what you have. I need

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COUNCIL MEMBER MEALY: 17, 3, 8, 9.

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can't control that.

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ANTONIO REYNOSO: Have been exclusively related to attendance. It's now a district manager has all the authority, regardless of what we do has all the authority to run for office independent of what we we can't do anything about that. If after they run for office, the community board decides they don't want the DM to be there, that's on them as well.

COUNCIL MEMBER MEALY: No, I believe at one point uhm, it's like a conflict. Like City Council, they give us a black out day.

ANTONIO REYNOSO: No, not for them and the Council Member could speak to that but you know Rafael Salamanca used to be a Community Board District Manager and he's now a Council Member.

COUNCIL MEMBER MEALY: But in Brooklyn we didn't do that.

CHAIRPERSON RESTLER: Well, I think that it's yeah, as far as I know it would really be a question for the bylaws of the given community board, if they wanted to prohibit their staff member, the district manager or assistant district manager from seeking public office. I don't - maybe that could be a way

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 82 2 to do it but there's not a citywide policy that 3 prohibits somebodies inability to run for office. 4 COUNCIL MEMBER MEALY: Like Sharoni Perry, she was running against Council Member Alvan. They made her get off the community board because she was 6 7 running against a Council Member, so it's a whole -8 this whole thing -CHAIRPERSON RESTLER: But I think ultimately these are the decisions that are up to the board, up 10 11 to the individual board on how they manage their 12 staff. Perhaps that could be a way to handle that if 13 that was something that you wanted to explore but thank you very much for the comments and appreciate 14 15 borough president Reynoso clarifying that people are 16 removed from the Community Board based on attendance. 17 Council Member Brewer. 18 COUNCIL MEMBER BREWER: Thank you very much. have a lot of experience with this topic. The first 19 20 issue, just be clear, they need more money. 21 Community Boards need more money and have any of you 2.2 advocated for more money for the Community Boards?

ANTONIO REYNOSO: Every single year I individually come when my staff come and I've been

haven't heard it, so I'm wondering if you have.

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1	COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION 83
2	screaming to the mountain tops Council Member. More
3	money for Community Boards and it's just something
4	that -
5	COUNCIL MEMBER BREWER: Did you give an amount
6	this year?
7	ANTONIO REYNOSO: Excuse me?
8	COUNCIL MEMBER BREWER: Did you give an amount?
9	ANTONIO REYNOSO: I think so.
10	COUNCIL MEMBER BREWER: Okay, keep going and
11	Manhattan, did you advocate for more money?
12	KEISHA SUTTON-JAMES: Yes as well. Yes we did.
13	We have.
14	COUNCIL MEMBER BREWER: This year?
15	KEISHA SUTTON-JAMES: I believe we did this year
16	as well. I'd have to double check.
17	COUNCIL MEMBER BREWER: Okay, I haven't heard it
18	so. Go ahead, have you advocated?
19	ALLAN SWISHER: It's been a common refrain in ou
20	office; I can't speak with specifics about this year
21	I wasn't involved in that process.
22	THOMAS LUCIANA: Same here. Over the years, I
23	think we've included in our borough budget prioritie
24	as well on expense side. Again, I'm not specificall
25	sure about this year.

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COUNCIL MEMBER BREWER: Okay, I'm just saying, I believe that should be the main topic of this discussion. You got the SLA, cannabis, outdoor cafés, ULURP, technology, that's a lot for these community boards and they are not able to function given the increased number of activities that they have to produce. So, that will be something I'd like to see more about from all of you.

Second, they eight years at the Charter Revision came about with all due respect, because some people in the Bronx who were members of Community Boards were asleep the entire time and not you but those borough presidents did not take them off. They slept through the entire meeting. Nobody left, they stayed on. It wasn't in Manhattan, I'll be honest with you but in the other boroughs, they slept and that's why we ended up with this crazy eight years. I am not supportive of it because the land use is what is the number one topic and you cannot learn in my opinion, eight years land use successfully to be able to take on the developers.

Now, understand Manhattan had yours before Bronx and other places ever heard of a ULURP, in terms of the community boards. We have had ULURPs for I don't

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 8.5 2 know 50 years now. So, the issue is land use. How 3 do you end up with a group of people who are able to handle the ULURP challenges? That to me is the 4 number one issue. My question is in terms of term I am not supportive. I understand what the 6 limits. 7 bill is that Council Member Williams has suggested but to me, this notion that volunteers can't 8 supervise pay staff is ridiculous. I've been on 12 boards of nonprofits, volunteers, supervising, paid 10 11 staff. So, to me that's a nonstarter. I do wonder 12 if you - maybe you said this earlier, your position 13 because I do believe that without a knowledgeable 14 district manager, the entire board is not going to 15 function. I need a partner in that community board. I have three of them. I need a partner to be able to 16 17 work with me on that issue. So, what's your 18 position? Maybe you said it earlier, on district 19 managers remaining and or maybe and not having term 20 limits. Even those that can be shut off on a certain 21 time period. Understand all district managers in 2.2 Manhattan used to work for me, understand that. 2.3 ANTONIO REYNOSO: I think in our testimony, we all said that by Charter law, it makes it very clear 24

that we don't have authority as to how long or how

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2 | short a district manager - so we don't support.

Right now we've taken a consensus that we don't support the bill where we are in charge of district managers or can fire them and so forth.

The term limits one - not the term limits, the terms, is this something we're willing to have a discussion about? Not term limits, the terms but the one where we get the authority to remove them, it's not something that we are supportive of.

COUNCIL MEMBER BREWER: No, I don't want you to have it either. The other question I have, I don't agree with Council Member Restler on this is, I don't think the Mayor's office should be involved in the way that is suggested by some of the legislation.

When you're on a community board, you need to have definite authority away from any relationship with the Mayor's Office in the sense that you don't want to be - okay, we get money from them. We get staffing from them. We get support - lots and lots and lots of well we need to support this ULURP, oh we need to support this. That doesn't work and I do think the borough presidents are separate. You're elected separately.

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So, what's your position on that? Now, whatever that I call the de Blasio bill that Charter Revision that brought in those two new agencies, I think they should be abolished. I sued them and I lost.

CHAIRPERSON RESTLER: Please, no clapping.

COUNCIL MEMBER BREWER: My question would be what is your position on keeping more, maybe more support in terms of funding for the borough presidents and the community boards at the borough presidents office and not in the mayor's office? What's your position on that?

ANTONIO REYNOSO: Sorry, I'm conferring with the whole crew because we are one in this and we're trying to make sure that we do it as united as possible and we took her time Council Member, so if Council Member Restler.

ALLAN SWISHER: So, yeah I think one of the concerns that we had was that conflicts that might raise between - particularly when it comes to legal issues and community planning. We already fulfill a lot of the functions that are contemplated in the bill like with HR, EEO, budgeting, etc..

I certainly take your point Council Member about those conflicts might also exist with the Mayor's

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 88 2 Office as well. So, I think that we're all open to 3 the idea of an independent office but one of the refrains that have kept coming up here is consistency 4 among community boards and there are 59 across the city. Assigning it to individual borough presidents 6 7 offices and then trusting us to coordinate, it just seems inefficient and redundant, particularly 8 whenever you have agencies that are already doing those sort of nonpartisan services for all other 10 11 agencies, like you know DCAS for instance but I certainly take your point. 12 13 COUNCIL MEMBER BREWER: [INAUDIBLE 01:34:05] 14 DCAS? 15 ALLAN SWISHER: I have my own issues with DCAS 16 certainly but it's something that we grapple with. 17 CHAIRPERSON RESTLER: I just want to take a 18 moment to say I think you misrepresented our package. 19 The bills that I've introduced today. None of my 20 bills give more power and authority at the Mayor's Office. It does assign some responsibilities at DCAS 21 that I think are already the responsibility that 2.2 2.3 clarifies them. It actually gives more power and responsibility to the borough presidents to provide 24

technical assistance and support to the community

COUNCIL MEMBER BREWER: I never listened to

anybody else's handbook. I do my own.

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2 KEISHA SUTTON-JAMES: I'll add that that handbook

3 | is no longer available on the website.

COUNCIL MEMBER BREWER: Who needs it? Do your own. The hell with them.

KEISHA SUTTON-JAMES: I will also just add just caution and concern around the borough presidents taking on - offices taking on more is your point around DCAS. We don't manage real estate in our office. We are consistently being asked for assistance with finding suitable meeting space, particularly in this post COVID, in this post COVID world. That is not an expertise that we have within our office to find you know suitable real estate, suitable space for community members. OTI, we are not - I mean we are able to manage the technology in our office and beyond but we are not - we don't have the bandwidth, we don't have the funding to actually support from a technology perspective being the back office if you will from a technology perspective, staying with the EO, etc., etc.. So, there is concern about where that expertise lies and you know having again an unfunded mandate.

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COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 91 2 COUNCIL MEMBER BREWER: But do all your community 3 boards have owls? I know all the ones in Manhattan 4 do. Do they all have owls? Manhattan does. 5 KEISHA SUTTON-JAMES: Manhattan has the owls. We actually provide our Zoom accounts for all of our 6 7 community boards. 8 COUNCIL MEMBER BREWER: I'm aware. 9 KEISHA SUTTON-JAMES: I don't know about the 10 other boroughs. COUNCIL MEMBER BREWER: No owls? 11 12 ALLAN SWISHER: I don't think owls in particular 13 but we've helped many community boards find some technical solutions. 14 15 COUNCIL MEMBER BREWER: We pay for all the owls. 16 You don't pay for owls in Brooklyn? 17 ANTONIO REYNOSO: Not yet. We give technical 18 support as well. 19 COUNCIL MEMBER BREWER: They need owls. 20 ANTONIO REYNOSO: No. 21 COUNCIL MEMBER BREWER: They need them. 2.2 ANTONIO REYNOSO: Oh, I hear you. 2.3 COUNCIL MEMBER BREWER: Do you know what an owl is? Yes.

that we can give to community boards that feel that

the new board members. During the year, we will have

other opportunities for board members in

another round now.

Recently, we had the CEC participate in a

parliamentary procedure, which we're actually peeling

conflict resolution session at Borough Hall, so we've done that as well. We work very closely with CEC and the trainings that they offer and be sure that each of the boards and board members get that information in order for them to participate.

COUNCIL MEMBER BREWER: Finally, Dr. Aldon
Bonea(SP?) who was obviously a deputy in my office,
knows more about community boards than any other
human being on the face of the earth and my
suggestion would be at some point to have a
conversation with him. He does the trainings. Now
he's at the fund for the City of New York. There's
nobody better. He talks about it nationally. Thank
you very much Mr. Chair.

CHAIRPERSON RESTLER: Thank you very much. We are 90 minutes into this panel. I have not asked a single question and you can imagine, I have like 20 pages of questions that I was prepared for but I will try to limit myself just to a few. I'll just say, you can hear, you heard from a diverse set of Council

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Members this morning who are frustrated with the status quo of community boards and I think each of us who attend multiple community board meetings every month would all say that there's real unevenness in how these boards operate. Some are functioning quite well, some are not and there's a need for more support for these boards to function at a standard and a level that we all expect. And with the limited resources that they have, limited staffing that they have, it's just not realistic to expect things to change without I think some centralized support.

I've heard Borough President Reynoso and others speak to support for a new independent office but that would of course require a charter referendum and there's no referendum in site. We'll see perhaps the state legislation introduced by Senator Kruger and Simone may change those dynamics and make it easier for us to get Charter referendums, Charter referenda excuse me, on the ballot to allow for the types of changes that I think Borough President Reynoso you certain envision.

In the immediate though, the options we have are what we can do legislatively to make things work better. So, with that, barring changes that require

1	COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION 96
2	a referenda, which may or may not happen in our
3	lifetimes, in the real world of what we can do today
4	to make things better, do you support the borough
5	presidents taking on more responsibility to provide
6	technical backend support to make our community
7	boards function better? I'm happy to keep that to a
8	yes or no if you're able to but if you're not then
9	you know briefly.
10	ANTONIO REYNOSO: If there is money behind it and
11	there's no referendum in site?
12	CHAIRPERSON RESTLER: Totally.
13	ANTONIO REYNOSO: Yes.
14	CHAIRPERSON RESTLER: Cool.
15	KEISHA SUTTON-JAMES: And we have the same
16	response. It needs to be funded.
17	CHAIRPERSON RESTLER: Great.
18	ALLAN SWISHER: Yes, although I think there needs
19	to be some clarity with respect to particularly lega
20	support, IT support, and planning support because
21	potential conflicts.
22	CHAIRPERSON RESTLER: Yes.
23	THOMAS LUCIANA: I would agree with my
24	colleagues. I haven't had that opportunity to speak
25	with the borough president about that specific

question, but I think in terms of what everybody here
has said, we would be able to work with that as well.

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CHAIRPERSON RESTLER: Totally and I mean in think we would all agree that city agencies, especially since they didn't have the courtesy to even show up today, are failing community boards. You know OTI's testimony brags about the one dedicated staffer that they have to provide support to 59 community boards where they may or may not respond in 3, 6, 9, 12 months to address issues of import of urgency to our community boards and DCAS, which has no dedicated support to actually provide office space or meeting space to our community boards, should be doing its job. So, we want our city agencies to be helping more but I think giving dedicated resources to the borough presidents office is to provide that support could actually help us get things done.

I do want to ask on planning, do you think that community boards have the requisite planning expertise and capacity today to do their jobs effectively?

ANTONIO REYNOSO: No, there are some community boards that have planners, architects and folks that have some knowledge of land use within the community

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 98 2 board through their volunteered time have assisted 3 but outside of that, they rely almost exclusively on our office to be able to be helpful and considering 4 the amount of ULURP applications that come into 5 Brooklyn specifically, we do the best we can to show 6 7 some general support but they should have their own planners. They should have some system by which they 8 can do their own planning work and they do it with you know - I say it with like a gum and duct tape 10 11 figure out a way to put forth amazing recommendations 12 on land use items with almost no expertise provided 13 to them by the City of New York. 14 CHAIRPERSON RESTLER: Thank you. 15 KEISHA SUTTON-JAMES: The civic engagement 16 commission is supposed to provide land use training 17 but that's not happening. 18 CHAIRPERSON RESTLER: Can I just ask you on that 19 Deputy Borough President, the Civic Engagement 20 Commission was tasked with providing community boards 21 with access to professional planning expertise, translation resources, training and land use 2.2 2.3 technology and meeting procedures. To your

knowledge, are they doing any of those things?

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PANEL:

No, no.

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CHAIRPERSON RESTLER: It would have been great of them to show up at our invitation to answer those questions but it's very helpful to get clearly on the record that the are not doing their jobs.

KEISHA SUTTON-JAMES: No, they're not and it's absolutely necessary as the borough president stated, they are pulling it together however they can. We provide support but it's not sufficient meaning we can't meet that need. It's not that we are not doing the best that we can, it's that the Civic Engagement Commission is supposed to be doing this.

They also need more financial support. They hire consultants but they need you know more financial support in order to be able to hire more consultants and really increase their staff capacity.

CHAIRPERSON RESTLER: Great, anything you guys would like to add on this?

ALLAN SWISHER: Just add, we have worked with the CEC and as I mentioned, we just did our conflict resolution with CEC so we do have a relationship with them. We have worked with them on translation as well. There is an additional need for some more land use training. We work with them on some of the

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trainings they've done with HPD. So, we have had

3 some success working with the CEC.

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CHAIRPERSON RESTLER: Okay, uhm and I just want to, I think I'll do one more topic and then let you Is especially Mr. Swisher, you spoke to concerns about potential conflicts of interest, which I understand is challenging. You know as Borough President Reynoso I think laid out clearly, this is all a political process. A political appointment process, etc., and elected officials are appointing these people and there are times when the policy priorities and preferences of the borough president are in conflict with what the board chairs, district managers, or full boards want. And so, providing quidance and support gets tricky but I just wonder if you could elaborate like what are the - are there any ideas that you have that with additional resources, how could borough presidents offices kind of avoid or limit those conflicts of interest to continue to be effective resources to support community boards? ALLAN SWISHER: Well, I think I quess first I'll

talk about legal conflicts. You know the law department is properly situated as uh the legal representation for community boards. When it comes

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to compliance advice which would sort of fall under
the rubric of legal advice, I certainly have you know
I advise community boards constantly on Open Meetings
Law, FOIL, etc.. I think where it gets tricky is
whenever there's a conflict between the Borough
Presidents responsibilities under the Charter to

providing legal advice to a Chair or a District

Manager about how to navigate that.

perhaps remove a member for cause and then also

So, for instance, if there was a particular community board member who were to file complaints, like an EEO complaint against a Chair, I think that - or a district manager, certainly that Chair or District Manager should be able to you know benefit from having legal advice, legal counsel but I can't provide that because their particular interest might diverge from the borough presidents to potentially remove a member.

Now, if there were a dedicated attorney whose only client was community boards, I think that that would potentially address it. However, to be fair to the law department, I have found that the Office of Legal Counsel typically has been fairly responsive to those types of questions.

2 CHAIRPERSON RESTLER: Good, that's helpful.

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Appreciate you laying that out. The last thing is just a curiosity point for me. We've been doing our own analysis of the Open Meetings Law and we think there's a valid question of whether committee hearings, committee meetings excuse me, need to be held hybrid or in person. Is your all's collective analysis, have you looked at this question? Not just the board meetings but the Committee meetings in particular and you've all come to the conclusion and have you engaged with the law department on this?

That Committee meetings can not be held exclusively on Zoom?

THOMAS LUCIANA: I'm happy to address that if my colleagues here -

CHAIRPERSON RESTLER: You have a lawyer at the table.

THOMAS LUCIANA: Yeah, uhm so this is a tricky question because I think that you're getting to the point that it's very challenging for a lot of community boards to hold committee meetings in person for space, time and needs etc., etc.. The committee on the open government has issued advisory opinions stating that all public bodies, which includes

Committees of public bodies, need to comply with the
Open Meetings law in person requirement.

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Uhm, I think that a lot of community boards are finding a grey area there in terms of how to navigate this, particularly if they're not voting on an issue. If it's — you know a committee meeting, if it's an informational session that is accessible to the public, anyone can sign in. There's not a vote. In terms of risk of you know an Article 78 or some sort of compliance issue with that.

I think that it's fairly low but I also think that the Open Meetings Law and advisory opinions surrounding that, it is clear that yes, they do need to be in person.

CHAIRPERSON RESTLER: Okay and I just will say this in closing and then let you all have a nice day, is I feel like we as a city government fail to provide enough support to Community Boards, and I think the only folks that are trying are the Borough Presidents Offices. So, I appreciate that you all are trying. I think that there's so many grey areas of what actually falls at your doorstep versus other peoples doorsteps and other folks are not doing their jobs, and it's unfortunate.

	SIAIE & FI
2	So, the spirit of
3	introduced is to make
4	what working within w
5	provide more support
6	boards - ensure that
7	but this - my desire
8	panel today was in pa
9	trying and I apprecia
10	that each of my colle
11	boroughs have differe
12	You know we're all Ne
13	opinions but uh I rea

the legislation that I've clear who is responsible for hat we can do legislatively to and technical assistance to make all boards are functioning well to have you all as our first rt to recognize that you all are te that you're trying. I'm sure agues in each of the different nt opinions to varying degrees. w Yorkers so we have too many lly do appreciate that I think we have four borough presidents who are former council members who understand, who have worked with their boards - who have worked with Community Boards for many, many year and I think you're trying, which we recognize and appreciate. I know, I certainly can say from my experience in Brooklyn, Borough President Reynoso and his team are doing a great job.

So, I really appreciate it. Thank you all for being here today. Sorry this went for almost two hours but it's good conversation, so thank you so much.

PANEL: Thank you.

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COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 105 2 CHAIRPERSON RESTLER: Next panel we'll hear from are District Managers. Uhm, we will go with uhm why 3 don't we try to do some borough diversity? What do 4 I think - alright we will do Celeste Leon from Brooklyn Community Board 4. Bushwick is here. 6 We will do Rafael Mourie-Punnett, excuse me if 8 I'm mispronouncing your name from Bronx Community Board 6. We will do George Torres from Community Board 12 in the Bronx. We will do Jeremy Laufer from 10 11 Brooklyn Community Board 7. I think that's 4 and then we'll do a second panel. I think 4 is all we 12 13 can squeeze here. 14 Okay you all can testify in whatever order you 15 are so moved but you are - we need to swear you in. COMMITTEE COUNSEL: Thank you. Good afternoon. 16 17 If you could just raise your right hands please. Do 18 you affirm to tell the truth, the whole truth and 19 nothing but the truth in your testimony today and 20 respond honestly to Council Member questions? 21 PANEL: I do. 2.2 COMMITTEE COUNSEL: You can go ahead. 2.3 CHAIRPERSON RESTLER: Go ahead. CELESTE LEON: I am still digesting everything we 24

just heard but I will go ahead right into my

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testimony. So good morning Committee Members, Chair

Restler. My name is Celeste Leon, I'm the District

Manager of Brooklyn Community Board 4 and the

facilitator of the future of community boards working

group, which includes district managers citywide. I,

as a DM eight years ago, I found my role and tasks

9 complicated. I eagerly sought to learn more from
10 mentors such as the former chairperson, colleagues

overwhelming, frustrating and at times unnecessarily

11 and taking on extra responsibilities such as

moderating borough budget consultations.

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After many meetings where the same issues were discussed and nothing changed, I asked my colleagues in Brooklyn about intentionally coming together and documenting shared challenges and potential solutions. I extended this invitation to other district managers citywide who were serving as their boroughs budget consultation moderators. The pandemic eventually provided a unique opportunity to virtually convene and strengthen relationships in a time of crisis. That is how the first working group report, the future of NYC Community Boards report was prepared with independent support from a staff member who worked for then Council Member Antonio Reynoso

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2 | who is now our current Brooklyn Borough President. I

3 want to focus my testimony today in reference to

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4 Intro. 1314, the support from the Borough Presidents

5 Office, it has to be independent. It has to reflect

6 the nature of the community boards. Boards should

7 have a say in who is employed. It should also

include financial and purchasing assistance.

This is you know formalizing really the role of what they do now, which has only been done based on previous discussions, including HR. A portion of the borough presidents budget should be separately allocated, dedicated to this unit.

There should be separate accountability or consolidation of other agencies that are responsible for supporting the community boards. It should be protected from the wimbs favor of the borough presidents or any elected officials. It should be required to maintain records for in transitional purposes. Examples, new administration, staff turnover, board support. Separate consideration for this is an analysis, a report or an audit of all the personnel that current assist the boards.

I also want to focus on the board member training Intro. - the borough president offices had

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 108 inconsistent practices, which result in equitable 2 3 outcomes. Consider requiring a consolidated report 4 in all practices to inform the boroughs and future administrations. We often see a top down approach whenever it comes to the community boards. 6 7 leads to miscommunications. Recommend a more 8 collaborative approach, get the boards involved, have boards share knowledge. Similar recommendations to the Civic Engagement Commission. They have operated 10 11 on behalf of the boards without consulting the boards, and a recommendation for at least the borough 12 boards, which include all of our Chairs in 13 14 partnership with the borough presidents to inform 15 their work. 16 There are some other items. I have responded to 17 all of the points but I'm going to save my time. 18 Some things that were left out, I know we've heard a lot about district managers but I just want to flag 19 20 that there is currently no space for district 21 managers to air grievances. So, if there is a toxic relationship with a board member or there's a toxic 2.2

I thank you for your time. A sign of good leadership is a balance of informed decision making

work environment, there's no space to resolve that.

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and engagement and thank you for the opportunity to

be a part of that.

3 be a part of that.

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CHAIRPERSON RESTLER: Thank you very much Celeste and I just want to thank you for the really thoughtful work of the working group and the report recommendations that you all put together. It certainly was the - on the future of New York City's Community Board, certainly the underpinning for this hearing and for the legislative package we drafted. Go ahead.

RAFAEL MOURIE-PUNNETT: Good afternoon Chair
Restler. My name is Rafael Mourie-Punnett, I'm the
District Manager for Bronx Community Board 6. Thank
you for holding this oversight hearing. I would like
to express my support for Introduction 1250. In
particular when it comes to the publishing of bylaws
and I'm going to talk about borough board because no
one is really talking about borough board here. So,
City Council does oversight over the agencies on a
citywide level. We do oversight of our local
agencies on the community district level but there's
also supposed to be oversight over city agencies at
the borough level. The borough board and the borough
cabinet are by Charter required to do these things

and unfortunately there are no Bronx members on the

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committee but you can ask your colleagues, this doesn't happen in the Bronx. We don't see oversight over the agencies at a borough level. We essentially get a presentation where we're talked at for an hour and then we go home.

We also don't have by laws at Borough Board and I

We also don't have by laws at Borough Board and I think creating by laws at the borough level and publishing them publicly, and allowing the Council Members and community boards and BP to draft them in a joint manner would create a system where why we could do oversight over agencies at a borough level.

If you walk around the Bronx, you can see there's public safety needs. There's trash pickup that needs to happen. There's street improvements that need to happen and there needs to be oversight at the borough level and the Charter requires us to do this and we're not doing it.

I also would like to express my support for
Introduction 1314, which would be formalizing the
Borough Presidents responsibilities to provide
technical assistance to the boards. I want to
counter the narrative that was presented to the
Committee by the borough presidents. They provided

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joint testimony but in practice what we are seeing is

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3 the amount of support and relationship between

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4 borough hall and the community boards varies widely

5 based on the borough you're in. I can speak to the

6 Bronx, essentially what the Bronx Borough President

7 provides in support to the community boards is one,

8 | they process our EEO complaints. Two, they do our

9 payroll and that's it. This idea that one-third of

10 their staff are supporting the boards is not my

11 | experience. I have one full time person that I share

12 | amongst 12 boards for support. I have one person

13 | that I share with other boards for attendance and

14 then we have HR staff that process the payroll that I

15 | share with all the other boards.

by the borough president.

In practice, you know I've seen that my requests for assistance are not answered or they are denied or there is interference between my communication and other agencies when it comes to legal questions. And so, I really hope that through formalizing the responsibilities between the BP's office and the boards, we can improve the supports for the boards. I think it's the most practical way to address the needs of the boards because our members are appointed

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legislation.

2 Just an example, I mean the borough president 3 won't discuss reappointments or new appointments in a meaningful manner, even when it comes to members that 4 are intentionally disruptive at board meetings. filed an EEO compliant seven months ago, which I 6 7 never heard back on it. It just simply wasn't 8 processed. Other you know attempts to get input on employee manuals or different things like that; they just refuse to comply. They refuse to participate 10 11 in. So, it's I think really 13, 14 years the best

way to address this and especially in light of the other responsibilities community boards are getting, it would be great to formalize this through

Thank you.

GEORGE TORRES: Good morning. My name is George
Torres and I'm the District Manager for Community
Board 12 the Bronx. I am here to talk about Intro.

1315 and other pieces of legislation and that
providing more training for board members. I will
speak about my experiences and challenges with
requirements set forth from this legislation. There
was much consternation amongst my colleagues with the
requirement to provide a monthly newsletter. I'm
hoping that the authors of this legislation did not

mean literally a news letter instead of what we do provide, which is a calendar of upcoming meetings with an agenda. I read the text of this legislation to meet a calendar of meeting notices with agendas.

My bylaws already state that agendas and meeting notifications are sent one week prior to the meeting.

We are not meeting this obligation.

State Open Law Meeting - State Open Meeting Law requires 72 hour notification for meetings and we are meeting that requirement. Imposing a one month advance notification might be an unintended burden for community boards to meet. When I arrive to Community Board 12, I set out to broadcast our meetings to as many people as we could.

I work with Bronx Net, our public access
television provider, in the Bronx to broadcast our
general full board meetings. This came with
additional costs with my board to produce and
broadcast our meetings on public access television.
That cost burden grew with each year to a point where
we could no longer sustain using Bronx net to produce
our meetings. I am fortunate that I have a permanent
site to host all of my meetings within my office
space. My colleagues are not as lucky and do not

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2 have a suitable permanent site to host their

3 meetings. The task to finding locations large enough

4 to host a meeting is difficult. Finding space that

5 has the necessary technological curettements of this

6 bill makes that task for difficult then limiting.

7 Moreover, it would require community board staff to

start lugging around computers and cameras to

9 telecast our meetings.

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One of the reasons broadcasting with Bronx Net was costly was because of the effort needed to produce a meeting of 50 board members. It is not this similar to everything laid out in this hearing. We need microphones, cameras, a soundboard and enough cables to connect everything, not to mention the staff with technical expertise to use those cameras and soundboard to ensure a quality production.

Mandating community board to do this for every meeting would require a near herculean effort we are not equipped to do. A possible solution is for the franchisees like Bronx Net, that are awarded the contracts by the city via the office of the Bronx Borough President for cable providers like Optimum and Spectrum to have exclusive rights to provide

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cable and sell communication services in the five boroughs.

I would be remiss if I did not speak to all the legislation requiring additional trainings for board members and on EEO and parliamentary procedures is mostly welcoming. I believe most of my colleagues are supportive of this effort. I would say that many of my board members are also supportive of this effort.

The only change I would suggest is that these training courses be required of all board members prior to their appointments at the community board like a prerequisite class at school and that it be required on a yearly basis.

Finally, I end my testimony by making more requests for funding. Much of this legislation would be possible if we had the resources to implement it. This request is not just for community boards; the Borough Presidents Office and other agencies will need more money to carry out these mandates. I would ask that you start by providing modest increases to our budgets on a yearly basis so that we can plan accordingly. Thank you for the opportunity to offer

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2 my testimony. I hope it is helpful as you move 3 forward with this legislation.

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CHAIRPERSON RESTLER: Thank you very much Mr. Torres.

JEREMY LAUFER: Good afternoon, my name is Jeremy Laufer. I am here today to speak in opposition to the deadline proposed in Intro. 1318. I am testifying on my own behalf today, not on behalf of my board, although I do so drawing upon my 25 years of experience as district manager for Community Board 7 in Brooklyn.

In that time, I have never experienced a year in which appointments were made by the current April 1st deadline. My board has had appointments made as late as the second week of June. We have had appointments and removals on the day of the board meeting where we had ULURP votes. I agree that the current April 1st date does not work, simply because it is in the middle of the year. It is nearly impossible to train new board members on board protocol and issues before us in time for new board members to be active and productive members from the beginning of their term.

That puts boards at a disadvantage, as new members tend to abstain from complicated issues until

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STATE & FEDERAL LEGISLATION 117 they get better acclimated making achieving a majority vote more difficult. With regard to the proposed August 15th deadline, this leaves community boards in a similar position as these appointments would be made near the end of the summer with little chance to meet trained and assigned committees to new members.

This year, some boards September meeting falls on the 8th, barely three weeks after this appointment date. With the last two weeks of summer, the start of a new school year and Labor Day in between. concerned that a deadline without consequence as we currently have also leaves boards at the mercy of late appointments, further complicating a September board meeting.

I understand that this bill was written in consultation with the Brooklyn Borough President and this deadline does seem advantageous for borough presidents, pushing the appointment date out until almost the very end of the summer. But this does not resolve the problem of preparing our board members for services I appointed out.

Community Board district managers have different ideas on the best date, although I believe there's a

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 118 strong consensus for something other than April 1st. 2 I have and continue to argue that July 1st would be 3 the best possible date for our resourced four 4 community boards to prepare our new members. Community Board 7 has an introductory meeting for new 6 7 members, distributes a member handbook specific to our board and has a question and answer session for 8 new members. We do our committee assignments over the summer, have time to prepare all our members for 10

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full board meetings.

I would pause it that August 15th deadline puts us in a similar position to where we are now. In fact, a lead of two months of summer would allow time for members to take their trainings without overlapping with Committee meetings. I'd also like to take a moment to stand with my colleagues calling for significant non-salary budget increase for community boards, something our agencies have not seen in my 25 years as district manager.

big issues that arise in the three months between the

The job has changed significantly in that time, particularly major changes in technology. My board still worked on typewriters when I started. We had to scale back our staff in order to properly equip or

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STATE & FEDERAL LEGISLATION 119 office. Our budget has never been increased in a meaningful way in that time to allow us to handle increased responsibilities and technology. A budget increase in my mind would have the most positive impact of any action this City Council can take.

CHAIRPERSON RESTLER: Okay, thank you all for your testimony today and for your patience. I'll just ask, what additional support could the Borough Presidents Office provide that would be most valuable to each of your boards?

RAFAEL MAURIE-PUNNETT: I'll start with any support and I quess in specific when it comes to reappointments and new appointments having a meaningful conversation about who is getting on the board and the ability of current programmers to be served. I have programmers that can no longer serve and are reappointed. I had programmers that didn't show up for two years during COVID and were reappointed and so I just, a meaningful conversation about the reappointment so that everyone can make an informed decision, would be really helpful for me.

CELESTE LEON: I would add accountability from the mayoral agencies that are supposed to support us. Supporting and ensuring that there's accountability.

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CHAIRPERSON RESTLER: But I don't think Borough Presidents have any real ability to get accountability from City agents. When you have a mayor that's not doing his job, I don't know how that's going to change anything.

CELESTE LEON: Well, I would say at least being vocal. I mean, that's why we're here today to start that conversation but if we're you now, not met with mayoral agencies and it's just allowed to be that way, then we are truly failing the community boards and I know we're here to discuss that today but it has to be more clear you know who is failing at what? Because really this is a silo and not many folks realize they just say the community board is dysfunctional. They don't realize the reason we're truly dysfunctional.

CHAIRPERSON RESTLER: Yeah, any additional thoughts on how borough presidents could provide most valuable support?

GEORGE TORRES: Sure, I started in 2015 and like I said, I started broadcasting our meetings because I wanted as many eyeballs on our - what we were doing in an effort for transparency. Then COVID hit and it kind of opened up our world. We were able to

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seamlessly transition to video conferencing and telecasting because we were already doing it. I've been talking to the borough presidents office about expanding the role of franchisees like Bronx Net public access. Currently, Bronx Net does like borough board. When I engage Bronx Net, they charged us, they were charging us initially about \$1,200 a meeting. That cost steadily grew over the course of several years where it was \$1,750 and we just couldn't sustain that.

So, we were able to find a cheaper alternative and then with COVID hitting, we were actually able to now we were able to do it via You Tube link. So, we're not paying anymore for that service. I would just say that as part of the franchise at the borough presidents office votes on, I don't know how often they do. My understanding, we had a meeting with the borough presidents office yesterday or the day before. I'm sorry, on Friday and they suggested that the contract is already three years late. I would say that as part of that, every borough gets it. That they should expand those services to all the community boards within their respective boroughs.

These contracts are worth millions of dollars.

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of us can watch on TV some of the programming for public access and it's not as informative as and not to be bias but I am, community boards have important stuff like land use votes and things that are going on locally that people need to be aware of and they should be tuning into that.

So, I think if you can help us have that conversation so that these contracts can be more meaningful, maybe it's a nominal increase to the franchisees just to cover the additional cost but I think that could be the most helpful for us.

JEREMY LAUFER: I'm rabid about our independence. In an ideal world, where we were properly funded, all I want are timely appointments.

CHAIRPERSON RESTLER: Okay, just wondering maybe even we can do this as a yes or no. As we discussed on the previous panel, the civic engagement commission was tasked with providing community boards with access to professional planning expertise, translation resources, training and land use technology and meeting procedures, since the CEC was first convened some six years ago. To your knowledge, has that - has any of that support been provided to your respective community boards?

specifically, that's one of the things I did engage

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RAFAEL MOURIE-PUNNETT: No, and I'll speak

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4 CEC. I went to them and I asked them for trainings

for my board members. They said that they couldn't

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do it for such as large party. We started engaging

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other organizations like the Center for Urban

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Pedagogy. Am I saying that right, CUP? And we, I

think we initially paid for a land use training.

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was about \$2,500 and then we subsequently extended it

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to all the district managers where we provided

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had to do, especially in terms of training, we've had

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to do it ourselves or find agencies to do it. And

funding for that as well but everything that we've

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let me just say to the point of mayoral agencies not

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being responsive. We had reached out with that

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training on land use and zoning to HPD to give us a

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training on housing connect and affordable housing

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20 several years ago. This was during the de Blasio

and they basically were like no. Now this was

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Administration but it sort of let me knew where I

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stood with the agencies in terms of asking for

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trainings that they could give to my board members.

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JEREMY LAUFER: I just want to add there is you

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know in the CEC's mandate to provide translation

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assistance to boards. Community Boards cannot be run in two different languages without additional funding to hire full time or to hire contracted translators at board members. And I think it's very unfortunate that you know there's the - the voters voted on expanded capacity for language and without additional funding or CEC providing translators, boards can only be held in English.

I'll also just note for an example; you know the CEC did organize a training on parliamentary procedure. The person they brought in had no specific knowledge about community boards and was very annoyed. The people were asking them questions about community boards which they had no independent knowledge of so the training was essentially useless for many of the board members because they want to know how to make a motion on the board with this committee and the trainer didn't have any knowledge of that.

CELESTE LEON: It has often been at a minimum of what they've attempted to do. We have heard about language line, which allows for in office translation but not interpretation services for our meetings.

Often they note that they have a broader charter or a

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2 broader mandate that they have to focus on. Not

3 exclusively community boards and that they are

4 unfunded, which is why they cannot meet their

provisions.

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CHAIRPERSON RESTLER: And I - oh go ahead please.

7 GEORGE TORRES: So, I've testified in front of

this Council about the need for translation and interpretation services. The same meeting that CEC

has testified at. They have provided us with a list 10

11 of contractors that we've actually provided to them.

12 So, we could spend our own money. It's costing me

13 when I can afford to do interpretation services, \$300

a meeting for two languages and it's something that 14

15 we cannot sustain. I've estimated that if we are to

16 provide interpretation services for all of our board

17 meetings, including committee meetings, that would be

18 between \$40,000 and \$50,000 a year.

19 CHAIRPERSON RESTLER: Thank you and not directly

20 germane to the legislation we're hearing today, I did

21 want to ask about the Mayor's Charter Revision

2.2 Commission and the proposal to further marginalize

2.3 the recommendations of community boards. Have any of

your boards taken a formal position on changes to the 24

land use process and going to further marginalization

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of community board recommendations and do you plan to do so?

CELESTE LEON: There's been no formal position of the board. However, individual members have testified or plan to testify prior to wrapping up.

JEREMY LAUFER: We can't taken a position yet.

RAFAEL MOURIE-PUNNETT: Same here.

GEORGE TORRES: We haven't taken a position on those poorly advertised public hearing issues.

CHAIRPERSON RESTLER: I mean I would just say that time is of the essence if you're all concerned about the impact that community boards have on land use decisions, in my opinion, Council Members generally care about the advice and recommendations that Community Boards give and I think that if Council Members and Community Boards are not in a position to guide land use projects then your recommendations will fall on deaf ears. As I think is underpinned some of the testimony that I've heard today from district managers, you know mayoral agencies are not particularly responsive to your boards and the mayor will not be responsive to your concerns about how to shape a land use project that makes sense for your community.

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So, I think that Council Members and Borough

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Presidents are more concerned generally with trying to provide the support that you all need to operate

5 effectively and I you know would certainly think now

is very much the moment to sound an alarm if - I know

7 there's a lot going on between budgets and elections

8 and this hearing and many other things and you all

9 have too few staff and too many responsibilities but

10 that train is very much leaving the station.

With that, I want to thank you all for being with us today. Really appreciate your time. We are going to take a brief break from Community Board discussions because we have a panel of students that are here with us today and we want to give them a chance to share their expertise. So, I'll invite Jason Lee, Emma Chen, Sabrina Zheng, and Kyae Sin Linn Lot. And if I mispronounced anybody's name, you have my most sincere apologies.

So, you'll each have - thank you for being with us today. You'll each have three minutes to share your testimony and really just you can go in whatever order you're so inspired but really appreciate your presence.

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JASON LEE: Good morning. Thank you to Chair
Restler and the rest of the Committee for allowing
this conversation. My name is Jason Lee and I am
currently a Junior at the Bronx High School of
Science and a Youth Advocate at the Asian American
Student Advocacy Project AASAP. AASAP is CACS
citywide youth leadership program and we're here
today to testify in support of the Intro. Bill 1134.
As a Chinese Korean American student in New York
City, I've experienced first hand the many challenges
that AAPI students face throughout the city on the
forefront of constant assumptions made within my
community as a result of the reduction of my vibrant

I remember in history class; my friend would talk to me about how he never saw any representation of his identity in any of our classes. I noticed an extreme lack of perspective and commentary on the effect of different Asian cultures on US history in both classes and media as well as the effect of certain historical events on the Asian communities. My friend commented on how his heritage always felt invisible, especially in seeing himself in his community always being overlooked, not only in school

community into a single word on a checklist, Asian.

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curriculums but in government surveys and institutions as well.

Sorry, when he was always put into the group of Asian, which masked his background and covered up the struggles he saw within the community and the city. However, he's not the only one to fill this way. Many AAPI youth across the city do not see themselves in the data and often question about their [INAUDIBLE 02:18:36] as a result of this. This is not okay. Not if we're going to make sure that everyone feels included and not if we care to make sure that everyone feels welcome and safe.

Data aggregation causes the diverse struggles of each ethnic group to be often overlooked as a result of not fully understanding the individual need and strength that each community has. With aggregated data, how can any government agency truly understand our needs and challenges? This incites essentially an array of individuality completely failing to notice representation of communities. Damaging the mental health of many and creating wrong believes that AAPI students do not need resources.

Detailed ethnic data and more disaggregated data would allow for a deeper understanding of each

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 2 community struggle. This prevents the possibility of 3 schools not fully understanding AAPI, possibly 4 causing micro aggressive savings that could be made with the possibility of needs for students not fully being met. Disaggregated data could help to better 6 7 understand each of the diverse language needs for students or the make up of families who truly need 8 support in our city, as well as efficiently allocating resources to students that need it, rather 10 11 than investing in resources that do not suit the 12 needs of the of the communities throughout the city. 13 This bill is extremely essential. Disaggregated data does not only represent numbers in a survey. 14 15 It's about the recognition that many communities who have gone unnoticed in the past will finally receive. 16 17 For too long, many diverse communities have often been overlooked and have been invisible in the data. 18 As a result of this, we have also been invisible in 19 20 the solutions. This bill represents the first step 21 of many to ensure that each and every community is 2.2 recognized, fully understood and supported. I urge

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CHAIRPERSON RESTLER: Thank you very much.

you to pass this bill and I thank you for your time.

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mono minority myth through CACF and AASAP, I now better understand that the AAPI community often does

EMMA CHEN: Good morning. Thank you Chair Restler and the rest of the Committee for allowing this conversation. My name is Emma Chen and I'm a Junior at the Clinton School and Youth Advocate at the Asian American Student Advocacy Project AASAP.

As an AAPI student, I've seen first hand the impact of aggregated data. Aggregated data lumps the AAPI community into a whole, perpetuating story types that see the AAPI community and students as a monolith.

When I volunteered at a food pantry in nineth grade for the first time, I remember being surprised that there were many AAPI elderly people who needed help. I'd internalize the idea that Asian Americans didn't need help. That same day, I remember a volunteer upon seeing the Asian elders casually asking me in regard to the nondairy milk, "oh yeah, aren't all Asians lactose intolerant? Are you?"

At the time, I didn't think twice about this but I later realized the impact of stereotypes on how I viewed my own community, including myself.

After learning about data disaggregation and the

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2 require resources. However, aggregated data and the

3 generalized perceptions of the AAPI community that

4 followed, led me, a young AAPI to internalize the

5 | idea that AAPI's didn't need help. It made me blind

6 to the stereotypes that followed.

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Disaggregated data breaks down these stereotypes. It shows us that the AAPI community is diverse. every ethnicity, every individual, requires resources and that the AAPI community is not monolith. Our needs are different. For example, the needs of Chinese Bengali, Tai and Vietnamese American Communities are different and how can the government know what the needs are and fully support us without disaggregated data? For students, disaggregated data cannot only shift the views API students hold about their own communities but also create a school environment in which stereotypes are broken down. A community in which AAPI students are valued for their individuality both by their peers and their school. This bill is essential to breaking down stereotypes in the AAPI community and bettering young AAPI's visions of their communities.

Had I understood the unique needs of the AAPI community, perhaps I would have understood the

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struggles many Asian Americans face and be better able to understand the needs of my community. With disaggregated data, students like me are able to challenge stereotypes that they hold and that the people around them hold allowing students not only to access resources but also value their individuality. Thank you.

CHAIRPERSON RESTLER: Thanks so much Emma.

SABRINA ZHENG: Good morning. Thank you Chair
Restler and the rest of the Committee for allowing
the conversation. My name is Sabrina Zheng, I am a
senior at Midwood High School and I'm also a Youth
Advocate of part of the Asian American Advocacy
Project, AASAP. Through AASAP, I had the opportunity
to facilitate a workshop for my classmates on the
need for data disaggregation.

At first I was nervous about facilitating the workshop because many of my peers perpetuated the idea that the entire AAPI community is financially well. And that is a harmful stereotype even I grew up believing it. I was shocked when I first saw racialized data sets on the poverty rate and education attainment. These sets were disaggregated by ethnicity through the work of community based

2 organizations and they showed that many AAPI

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3 communities really do in fact live in poverty.

After learning about data disaggregation, I questioned why it has not been implemented. Detailed data would help us directly support struggling families who in worse case scenarios are hanging on by a thread. Aggregated data is very misleading because it puts the AAPI community that consists of a diverse range of ethnic groups into one category. The AAPI community has hundreds of ethnic groups.

When there is a lack of disaggregated data, people continue to see the community as a monolith and many of us become invisible and our stories are untold and a lot of our strengths are masked.

I have heard many AAPI youth across the city question whether or not they even belong in the AAPI community. They all feel seen or included in most of the data found online. Youth like myself do not see our stories painted by aggregated data. Aggregated data hurts our communities. We need to break it down for our struggles to be seen and our stories to be understood. This result in better decision making when supporting all communities. Having disaggregated data is not for us to compete to see

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2 who needs more or less or who needs more resources.

It brings proper attention and resources to communities who need it.

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In AASAP we challenge the space by the AAPI youth constantly, such as the model minority myth and we seek to build communities where youth feel seen, heard, and supported. This bill is one big step forward in our fight in social justice. Thank you.

CHAIRPERSON RESTLER: That was great, thank you.

Chair Restler and the rest of the Committee for allowing this conversation. My name is Kyae Sin Linn Lot and I am a Junior at John Dewey High School and I'm also a Youth Advocate at Asian American Student Advocacy Project, AASAP. As a part of AASAP language access campaign team, we have discussed how many ELL students and AAPI ELL students' needs and challenges are overlooked just because there isn't enough data detailed and data. And as an English Language learner, I don't receive enough support from my school because my ethnicity and language is under represented in New York City.

I am Chinese Burmese and I was born in [INAUDIBLE 02:26:07] and I'm only proficient in Burmese but if

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 136 2 the school cannot provide language translation in 3 Burmese doing exam. Teachers will assume I'm Chinese 4 but I'm not. My parents cannot engage with my teachers due to lack of language support. Since then I feel unseen. With many other Burmese students and 6 7 their parents, the school refuse to support them to better understand their kids' education and also 8 success in school. This lack of resource come from lack of data. 10 11 are all labeled as Asian and they assume our 12

are all labeled as Asian and they assume our struggles are identical and ignore who we are and we become invisible but that is not true. This invisibility it steals more than resources. It steals our confidence. When school lumped all the Asian students together, they don't see me. A Burmese Chinese girl who needs Burmese translation. For years, I raise my hands less, spoke softer and hid my struggles. That's because when the system repeatedly tells you that your identity doesn't matter, you start to believe that. Your voice doesn't either. This shyness isn't my personality. It's learned silence from being erased.

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Every Asian checkbox a form whispers that your specific story isn't worth seeing and disaggregated

just impressive poise and insightfulness and I really

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1	COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION 138
2	appreciate you sharing your expertise with us today.
3	Just what grade are you guys each in?
4	SABRINA ZHENG: Three of us are juniors and I'm a
5	senior.
6	CHAIRPERSON RESTLER: Where are you heading for
7	college?
8	SABRINA ZHENG: Huh?
9	CHAIRPERSON RESTLER: Where are you heading for
LO	college?
L1	SABRINA ZHENG: Uhm, I'm going to Binghamton
L2	University.
L3	CHAIRPERSON RESTLER: That's amazing.
L 4	Congratulations. Well, I have to say this is really
L5	helpful. I strongly support this legislation. I
L 6	think that you know we lose - we don't understand
L7	data appropriately when it's not necessarily
18	disaggregated and assumptions get made and key
L 9	information gets lost when we're not able to break
20	things down. You all spoke eloquently about the AAPI
21	community today and the diversity within it. I think
22	you could have a similar argument for the Latino
23	community and the similarities between peoples
24	experiences coming from Puerto Rico and Argentina and

25 Mexico, vary quite a bit and how we break down this

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2 information, understand the differences and the

3 experience of Colombians, First Dominicans, First

4 Puerto Ricans, First Cubans, First Ecuadorian's, is

5 really important just as the same as very obviously

6 true for the AAPI community.

With that, I just want to ask the question, what do you think if we were to do a better job - if we were to pass this bill and have better disaggregated data by nationality and ethnicity. What do you think are policy areas that we would newly be able to better tackle as a result of having more and better information? You spoke a little bit of this in your testimony but just interested, are there specific areas that you think we as policy makers could do a better job if we had better data?

JASON LEE: So, definitely we're thinking of like social welfare programs and also kind of more language access like we touched upon earlier because upon like, if you're doing a general survey, it could be kind of inferred that AAPI, like mostly know or have access to like English Language Learning resources but if you're able to break it down and take kind of group by group then you can also better

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among Asian American communities is really powerful

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10 11 across New York City then we've ever had before with 12 Council Members Lee and Wong and Ung and maybe I'm 13 forgetting somebody but I'm sorry, whoever I'm 14 forgetting and their voices and their expertise also 15 helps to push forward really important legislation like this and so I'm just really grateful for you all 16 17 taking the time to be with us today and sharing your 18 expertise. You guys did a great job so thank you so 19 much and I will do my best to help get this bill 20 passed.

EMMA CHEN: Thank you so much.

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CHAIRPERSON RESTLER: Thank you. Okay, we are going to go back to Community Boards. Do you think we can squeeze five people up? Is that possible?

Yes. I got a yes, great. So, we're going to do

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 142 2 District Manager Mark Diller from Community Board 2 3 in Manhattan, Jesus Perez from Manhattan Community 4 Board 6, Shawn Campbell from Brooklyn Community Board 14, Chair Robert Camacho from Brooklyn Community Board 4, and we will also have Lloyd Feng who is a 6 7 member of Brooklyn Community Board 1. Thank you each for joining us and appreciate the squeeze of five 8 people up at the dais. Great and feel free to testify in whatever order 10 11 you all are so moved but Committee Counsel will swear The Committee Counsel will swear in the 12 you in. 13 District Managers, I think is the distinction that 14 we've made today. Is that right? Yeah. 15 COMMITTEE COUNSEL: Good afternoon. Can you 16 please raise your right hands? Do you swear to tell 17 the truth, the whole truth and nothing but the truth 18 in your testimony before this Committee and respond 19 honestly to Council Member questions? 20 PANEL: T do. 21 COMMITTEE COUNSEL: Thank you, you can begin. MARK DILLER: Good afternoon Chair and Council. 2.2 2.3 My name is Mark Diller. I am the District Manager for Community Board 2 here in Manhattan. I am also a 24

former volunteer board Chair of Community Board 7

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has already outlined.

where I reside and so I approach this work from both sides of that isle. I bring to you the resolution of our board with respect to Intro. 1065. I won't repeat what it says, you have it before you. I will share a personal aspect to that, which is that I am a 67 year old recovering lawyer and it is not a seller's market for someone in my place. So, if I'm subject to either a term limit or a term of employment in four years, my resume is going out tomorrow. And if the God should allow, that would add to the brain drain that term limits already imposes on the work of our boards as well as the

diminution of the role of the boards that the Chair

With respect to Intro. 1250, with respect to publishing bylaws on our website and updating various things with respect to - those are things that we do but I will tell you that it is an enormous - basically I'm lucky to be able to do it and the reason I'm lucky is that my staff doesn't take the vacation time that they're allowed nor - and I can't pay them overtime. They only get comp time. And so as a result and if they ever took all the comp time that they earn by working overtime in order to make

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sure that and remember we're required to redact the information that is linked to the agendas that are on our website. So if I and that takes time and that time is done not within the normal 35 hour a week that I ask my staff to perform.

So, this is an unworkable model. We need more staff to do these things and we need the resources to do it. With respect to - I'm sorry, that's also Intro. 1315. 1250 was publishing our bylaws, which we do but again, having the resources to maintain a website that has all this information on it and an e-blast that coordinates that is difficult to do without under the staffing models that we've got.

With respect to the requirements of video conferencing, which I will distinguish from livestreaming, first of all, I'm grateful for anybody who can answer the question that is under the current law, Section 2800 about what it means to make available for livestreaming or make available for broadcast. The Law Department and the general counsels office have been befuddled by that for years, so clarity is good but resources are necessary because otherwise I am schlepping equipment to rooms throughout my district to make sure that we have the

COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION facility as was mentioned earlier. Rooms that don't have Wi-Fi, don't have any of the technical requirements and we are - beggers can't be choosers about what rooms we get. I see my time is up and I thank you for the opportunity to testify. CHAIRPERSON RESTLER: Thank you very much Mr. Diller.

JESUS PEREZ: Good afternoon Chair Restler and other members of the City Council Government Ops

Committee. My name is Jesus Perez and I am the

District Manager of Manhattan Community Board 6. I

have been for the past nine years or so and I'm here

to talk about Intro. 1065. My Board actually wanted

to hear the remarks being made here by the rest of

the package of the bills before they opine, so there

may be more coming on later.

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But as you know, 1065 would impose four year terms on District Managers and give Borough

Presidents a new authority to remove District

Managers at any time for any reason and it's our boards view that that it not oversight, that is overreach. Overreach that threatens the independence of and effectiveness of community boards across the city.

As I'm sure you know, the City Charter already provides that district managers serve at the pleasure of their boards. So, Community Boards don't need 1065 to dismiss their District Manager. They can do it now if they want to. What Community Boards need is the autonomy to manage their staff based on merit, on performance, on the needs of their districts, not artificial timelines or political interference which 1065 unfortunately would invite.

What community boards needs are increased operating budgets. An appropriate office and meeting facilities, especially with the increased complexity and the necessity of hybrid meetings in this day and age.

What community boards need is a city government that invests in the professional development of their public servants so that those district managers who are performing well can seek to serve their communities even better and those who may have room for improvement have the support that they need to reach the heights of the community and the City Council's expectations.

This is even more important in the context of impending term limits for community board members

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2 because the district manager represents essential

3 institutional knowledge that cannot now be relied

4 upon from the members alone. There is no

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5 demonstrated need for Intro. 1065. It is a solution

6 in search of a problem. All it does is introduce

7 instability and confusion and risks politicizing the

8 | nonpolitical role of district manager.

neighborhood level. Thank you.

Manhattan CB6 urges the Council to reject Intro.

1065 outright and instead work in partnership with

Community Boards to strengthen, not weaken the

systems that support good governance at the

SHAWN CAMPBELL: Good afternoon Chair Restler,
members of the Committee and everybody else. My name
is Shawn Campbell; I'm District Manager of Brooklyn
Community Board 14. I appreciate this opportunity to
speak on behalf of my board and appreciate the
attention that Community Boards are getting by this
Committee and through these Intro.'s and to the
extent that some of the Intro.'s have merit. Others
are duplicative and others are misguided. We have
submitted written testimony on those because I fear
that they may detract from our biggest need, which is
a baseline budget increase. And I've been here

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2 before speaking about the fact that over the past 20

3 | years we've gotten on average 1.5 percent budget

4 increases in our baseline budgets while inflation was

5 | 2.5 percent. We're the only city agency to have

6 fewer headcount than when we were founded. And so,

7 if all of the Intro.'s pass, if none of the Intro.'s

pass, if some of them pass, we will still need a

9 baseline budget increase.

So, I was encouraged to hear some support for that today. Because as Council Member Brewer pointed out, while our budgets have not increased, our responsibilities certainly have. Covering the technology for meetings and some of the other Administrative tasks has only increased. Community Board 14 actually as it stands now with our current staff at our current budget, will never again be able to offer a merit increase to our staff. We will have to rely on the negotiated budget increases that the unionized staff get.

I had to beg, borrow, and I promise not steal, in order to put together our youth conference this year which attracts over 400 teenagers annual. It's our $16^{\rm th}$ annual and other events such as our nonprofit

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2 roundtable, getting really sketchy trying to put

3 those together.

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So, I hope that that will be considered and the Intro.'s wont be a distraction. We've done several calculations. It seems like \$200,000 per board would make us whole but we realize that we have more hope in getting there incrementally. So, to the members of the Council who supported a \$50,000 budget increase in our baseline budgets this year, I hope it's not too late. I hope we can still get there this year and I hope these Intro.'s are not a distraction from that advocacy. Thank you.

ROBERT CAMACHO: Hey, how are you Chair? My name is Robert Camacho. I'm the Chair of Community Board 4. I know you saw my district manager Celeste Leon. Young lady, bright. I don't know why would you want us to terminate someone like that? It's kind of disheartening even to put that someone would be walking on pins and needles wondering who will be the next Chair. You might want to change the narrative after the fact that you work so hard. I have been in Bushwick all my life since 1957. I have been on the board, it's going to be - it breaks my heart, it's going to be almost 40 years by 2027. I was a young

COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION I always thought that either I would be in jail

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or dead. I am going to be - I just turned 64 years old; I think I beat all odds. I have been in this Community Board a long time and I learned from my pillars, my old folks. I've been there when we had rocks and bricks and crack and no fees and prostitutions. I have been there now that the new people are coming in and they're coming into the board and they think that the Community Board is something that you can go fight and beat people down. No, it's all about quality of life issues, making sure that our agencies are addressing our concerns and needs and our Councils are working with us to make sure that they do their job because they work

for us. We don't work for them and we really need that and to put that on there is kind of disheartening. Yes, we need education but let me

tell you what they don't educate on.

On how my community was with bricks and rocks and I had no basketball, now there is. They're changing the communities and people that are coming in trying to make a change but it has to change with both of us and that's what's hard with a leader. When you have different narratives and different opinions but I

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 151 2 open it up to everyone. I do follow Robert Rules of 3 Order. I do have the City Charter in my meetings. I 4 do have the bylaws of the Community Board. all those things and carry it with me when I go to my meetings and sit there and address issues. 6 7 But what we really need to do to and I do go. 8 think I'm 100 percent of the borough boards. All those years I've been eight years as the Chair. going on my eighth year. What we do need is you guys 10 11 because you're part of the borough boards and I know 12 sometimes we don't find quorum. Your trying to 13 penalize us. 14 CHAIRPERSON RESTLER: My staff is there every 15 month. ROBERT CAMACHO: 16 No. 17 CHAIRPERSON RESTLER: I'm just saying. Go ahead finish your -18 19 I'm just saying whoever don't. ROBERT CAMACHO: CHAIRPERSON RESTLER: It's a little easier for 20 21 me, borough hall is in my district, so it's walking distance from my office for my staff to get there so 2.2 2.3 we don't have an excuse. We show up every month.

For other folks it's a little more challenging but

I'm digressing. I just need to say, we're not the

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problem on quorum. I hope Lacey is still somewhere
for us to get that on the record.

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ROBERT CAMACHO: And we have a quorum because you can't paint every community with the same brush.

CHAIRPERSON RESTLER: I appreciate very much you being here Chair Camacho, it's always good to see you.

LLOYD FENG: Thank you so much Chair Restler.

Good to see you. So, my name is Lloyd Feng
representing Brooklyn Community Board 1. You're very
familiar with us. You know we serve Williamsburg and
Greenpoint and I serve as Chair of the Public Safety
and Human Services Committee. I'm here testifying on
behalf of the full board because we did carefully
review the reform bills that you are discussing today
and we offer the following positions that are quite
similar to some of our colleagues across the city on
other community boards. Beit the district manager
level or from the community board level, so a member
level.

So, we strongly support the three bills that address critical operational needs. Intro. 1250 requiring online publication of bylaws aligns quite well with our boards action earlier this year to

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 153 2 update our bylaws finally electronically. We were 3 still using like a xerox copy from like way back and then we also support the two preconsidered bills from 4 5 Chair Restler creating support offices, one under borough presidents for legal and HR assistance, 6 7 another within DCAS for accessible meeting spaces. This will provide essential resources for our board, 8 especially as we address the growing responsibilities that my colleague from BK 14 just mentioned now. 10 11 I think it's important for us to distinguish what kinds of legal matters for which we could then go to 12 you know this office. What kinds of HR assistance? 13 14 I think all these things are good but we have to 15 really define those. I think that's something that 16 our district manager has brought up. Joanne of 17 course who's fantastic. 18 And so, we also support with amendments to train 19 related bills. This is Intro. 0472 on EO training.

We recommend exempting New York City agency employees
who are on the board who have already completed
required EO training to avoid this kind of redundancy
for the preconsidered bill from Chair Restler. We
support enhanced member prep but urge moving the
appointment date similarly from August 15th to July

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1st. I think we heard about that earlier. the district office more time to onboard new members and complete required training in the other bills before they participate in committee work. Now, we oppose the newsletter and video conferencing requirements unless the Council includes increased funding for community boards. That would enable us to staff up and pay for any needed tech and equipment for the provision of such services. Our district office is already stretched thin serving both Williamsburg and Greenpoint, which have experienced tremendous population growth, extensive development, as you're familiar, and a proliferation of nightlife establishments that have generated numerous complaints and quality of life concerns.

This increased volume of work from development reviews to quality of life issues has significantly strained our staff's capacity. Without adequate funding, these requirements would be unfunded mandates that compromise our ability to serve our community effectively.

We also oppose Intro. 1065, similarly to other speakers here that would establish the district manager terms. This bill undermines community board

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 155 2 autonomy by allowing borough presidents to 3 unilaterally remove district managers and appoint 4 their preferred candidate. You know we talked about the ethical concerns but I also just wanted to 5 mention that managing the district office is not a 6 7 task that I would ever want to take on, right? It is 8 so onerous right? Really appreciate the work that district managers and Joanna Pugarda (SP?) does and navigating and deciphering city government, city 10 11 agencies is so hard right? And I think that body of 12 experience that somebody whose been with a board for 13 a long time really develops is really critical to our 14 board of being successful, so really appreciate your 15 time Chair Restler and thank you all so much. 16 CHAIRPERSON RESTLER: I really appreciate the 17 thoughtful testimony of this panel and I do want to 18 speak to Council Member Williams bill. I don't 19 remember what number that is but I can fully 20 appreciate the concerns that I've heard today around 21 the borough presidents empowering borough presidents to be able to remove district managers. 2.2 2.3 I don't think I need to speak to uhm why that

would be alarming for folks, 1065 thank you very much

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And I would certainly be opposed to a term limit for district managers as well, as I can appreciate 3

that Ms. Campbell, how long have you served as the 4

District Manager for CB14? 5

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SHAWN CAMPBELL: 15 years. The people develop great expertise over time. Deeper relationships with the community to Mr. Feng's point, deep knowledge of city government and ability to navigate complex issues and bureaucracies. What I have less understanding of, and I appreciate particularly that the district managers but if each of you could speak to this is why the agita around terms? It seems to me that there are instances where people are appointed to a job. They stay in that job and without a formal evaluation process, and a reappointment process for another four year term or maybe there's an alternative way to do it around just requiring an evaluation every so often, as the Queens General Counsel suggested, it seems to me that that could be a reasonable thing for somebody to be evaluated and reappointed in perpetuity if they're doing their job well.

I think there have been instances where there have been district managers who have remained in

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 2 their jobs for decades and didn't do their job all 3 that well and I appreciate that they served at the

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conversation then it may not happen, right and so, 6

privilege of the board and the board could take

action but if there isn't a mechanism to force the

7 just wanted to put that out there. If you'd be

willing to comment on that issue of the problem of 8

having terms, a mechanism for an evaluation and

reappointment. Why is that such - because I haven't 10

11 heard anyone essentially say they support that today

and I'm just interested in understanding why not. 12

MARK DILLER: I'll leave off on that if I may? There is a distinct difference between having your job taken away from you unless someone reappoints you and being an at will employee, which is what I am right now.

I have no problem with an evaluation schedule. am not a union member; therefore, I can be removed with a minimum of process. I think one of the things that from a - but as I said, if I have to - I quess the first thing to remember is that now that Community Board members are term limited themselves, their experience with the district manager is going to be different. A part from the brain drain part,

1 COMMITTEE ON GOVERNMENTAL OPERATIONS,
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2 there is the fact that most boards also have
3 limit for how long someone can serve as its C

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there is the fact that most boards also have a term limit for how long someone can serve as its Chair and whether you agree or disagree with term limits, that does place a finite amount of experience with the aspects of the district managers job. And by the way, something that didn't come up today but I think should factor into this part of the equation is that in addition, district managers, in addition to serving the board and the needs of the board for process and relationships with city agencies and so forth, we are also a primary constituent service provider and that is something that also requires

I'm only two and a half years into my district. I can now navigate the streets of SoHo better than I ever could but it is a learning process that would have to be -

continuity and familiarity with the district.

CHAIRPERSON RESTLER: Again, I'm not supporting term limits. I just want to be clear, that wasn't the argument. It's just a question of I've seen protracted and ugly processes for a district manager removals and I've seen district managers that have stayed on for many years, maybe decades too long because nobody was willing to force the conversation

on the board about a need for change. If you were to

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3 have a process where every four years or every period

4 of time there's an evaluation and a reappointment,

5 that doesn't seem unreasonable to me. I guess if

6 somebody's an at will employee at any given time,

7 | they still - it's essentially giving more job

8 security to that individual that barring an

9 extraordinary circumstance, they're going to have

10 four years to continue to serve in their job which

11 may be better arguably. It's none of your

12 perspectives. I'm just asking the question because I

13 | don't think it's unreasonable and I'd love to hear

14 | why I'm wrong if that's all your perspectives.

MARK DILLER: I'll yield.

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16 ROBERT CAMACHO: I am a Chair and I do have a

17 District Manager and I am responsible for and I have

18 | a board; I have an executive board. So, if I see

19 | something is wrong, I go directly to the executive

20 | board, I make recommendations and we correct the

21 problem just the same way you guys give to the

22 members. So, I don't think by including that in

23 | there, would allow someone to work right because now

24 | they're walking on pins and needles like I told you

every four years. So, you may not have someone to

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STATE & FEDERAL LEGISLATION 160

Chair like me that will go through the due process,
or you have someone already that's already

handpicked. Remember, Council and the borough

presidents pick them, the board members and the Chair

7 CHAIRPERSON RESTLER: Right.

is voted in by their peers, correct?

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ROBERT CAMACHO: So, what do you have there?

Corruption, poli-tricks, I call it. Tricks, silly rabbit tricks are for kids. So, allow us to do our job. If the Chair is not doing their job, then the board, all 50 board members that they appointed needs to be removed if they're not doing their job but they're not because you say that some boards are allowing the district managers to do what they want to do then they're not a board, then they need to be addressed. And education is key but you can't teach this in four years or in two years that you guys are terming people out.

I'll be termed out, you're going to have different people, different ideas. You're going to have different people saying okay, you got the four years, now we can get the manager we want now because I don't think she's doing the right thing. I don't think her time and attendance is right, which you

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STATE & FEDERAL LEGISLATION 161
should be evaluating and she's supposed to be
evaluating the members. That's the way it works.
That is the Chairs job.

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So, you're taking away my job and creating more work that I don't need because now I have to evaluate her, go through an executive board and says the district manager, A, B, C, D, E. What do you think, she's up for evaluation. What do you think guys?

But it's so hard to get them a raise.

CHAIRPERSON RESTLER: Yeah, there's no argument here on the budget side. I'll just add- maybe I'll ask the district managers, when was the last time you were each evaluated by your boards?

SHAWN CAMPBELL: Oh thank you. Last week or the week before.

CHAIRPERSON RESTLER: Okay.

MARK DILLER: It's been quite some time but if I could speak to the question as to why? Why we have an issue with the terms? My board did not take an official position on that particular element but I'll speak as a district manager. It does introduce a little bit of toxicity into the morale of the office. Essentially, you have every four years, you are relitigated again. If that were such a novel and

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beneficial way to go, why don't we relitigate every piece of legislation that's passed every four years? Why aren't commissioners relitigated every four years? Why aren't the Fortune 500 companies rushing to reevaluate all of their staff, every single four years, all their CEO's? There at some point, you have to put faith in the decision that you've made and if you have issues with your particular district manager as this seems to become from very isolated issues that don't touch the majority of community

boards, then address those issues.

CHAIRPERSON RESTLER: It think that's fair. I guess you know I evaluate my staff every year, right? We do a global review and I think whenever somebody has a single boss, there's clear lines of accountability. When you're reporting to 50 people, it's a bit more desperate in just how that accountability is held. So, that's why I don't - I'm just intrigued by the notion. I don't think it would lead to - I think it would - I'm not - my goal in having a conversation about that idea is not to impose term limits or to force good district managers out of their jobs. That's not the idea at all. It's to say is it helpful for boards to have a consistent

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 163 2 timeline for evaluations and some, actually more 3 stability and security around set periods of time 4 that people are going to be reappointed when they're doing their job well. I get that that creates 5 there's anxiety when there's a vote to bring in a 6 7 district manager and there just kind of wrangling to get those votes in and then you'd be kind of going 8 through that process ever four years which again, you may not like. You know I don't love going for 10 reelection. It's not a lot of fun but it's the 11 12 process that we signed up for. 13 With that being said, Ms. Campbell, I think you 14 were going to jump in or was I -15 SHAWN CAMPBELL: Yeah, I got the date wrong. was May 29th, we had an executive committee meeting. 16 17 CHAIRPERSON RESTLER: Close enough. 18 SHAWN CAMPBELL: So, I agree with you but I think 19 the charter does note that the Chairperson is the 20 daily supervisor. Our bylaws reiterate that. Our 21 bylaws also uhm at my request several years ago put in an annual performance review. So, I agree there's 2.2 2.3 simpatico on the accountability that you're suggesting could be improved across the city. I 24

think one of my concerns about the language, the

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COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 164 2 specific language that was in that Intro. undermined 3 the autonomy of each board. So, if this is suggested 4 as a best practice and when borough presidents when appointing members reiterate that, and if we're building the capacity of boards when they're 6 7 appointed, in order to exercise the authority that's given them, then I think that we don't need these 8 Intro.'s. I think a lot of these Intro.'s are sort of responses to a lack of capacity and a lack of 10 11 accountability to like you know DCAS for instance. 12 CHAIRPERSON RESTLER: Yeah, look I appreciate 13 that broader point. I think you made it and a previous district manager on an earlier panel, I 14 15 think essentially felt the same. I recognize that and your testimony spoke to this quite thoughtfully 16 that community boards are underfunded, and if we gave 17 18 more resources to community boards, then more 19 community boards would fulfill many of the goals in 20 this legislation just by having more capacity and 21 resources right? In my experience and I having been a community 2.2 2.3 board member, having attended many, many hundreds of

community board meetings over the years, I have found

exceptionally uneven management of community boards.

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That the caliber and quality of the 59 boards really

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3 ranges and helping, I think resources are important

4 and none of the bills that I have sponsored; I don't

5 think any of them but certainly a number of the bills

6 I have sponsored wouldn't work without additional

7 | funding. I recognize that. I've said that plainly

8 | in my opening today and I repeat that now but I do

9 | think it's funding plus standards and expectations

10 and requirements to make sure that all boards are

11 operating at the levels that we should hope and

12 expect. And some are achieving it, some are not and

13 | that's the purpose of why we want legislation to

14 mandate it.

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And that's where the voters have a say in telling people to go home if they're not doing their jobs but

17 | it's a little different on community boards.

18 MARK DILLER: I completely agree with your

19 sentiment yes. Because they are 59 different

20 | independent agencies, they can run 59 different ways

21 | but I think that's where and if you wonder why you

 $22 \parallel \text{know that we have sort of our backs up about this,}$

23 | it's because I was heartened to hear Council Member

24 \parallel Williams say that she does not want as a consequence

of her bill, that a borough president can just fire a

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 166 2 district manager they don't like but we can only go 3 by what's written in the Intro and by what's written in the Intro, that's precisely what could happen. 4 And so, that's why we seem to be on the defensive about this because there was no detail in there. We 6 7 - Community Board 6 invited Council Member William's 8 office to come and explain so that we can ask questions about this bill. No response was given. So, all we can do is go by what is in the Intro. But 10 11 what I would say, if there are standards that 12 district managers are not meeting, you need to communicate those standards. You need to be clear 13 14 about those standards. Those standards need to be 15 written somewhere where they can be consulted by district managers. Because I, as a manager myself, I 16 17 cannot hold my staff accountable. I cannot fault my 18 staff for not meeting expectations that I don't 19 communicate to them. 20 CHAIRPERSON RESTLER: Right. 21 MARK DILLER: They need to be clear on that. 2.2 CHAIRPERSON RESTLER: I appreciate that and I 2.3 will just say Council Member Williams is a very thoughtful member of this body and welcomes feedback. 24

Welcomes good dialogue and you know I think you heard

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her say today that she's open to having real conversations about the bill and didn't say that she was stuck on every you know sentence as it had been introduced but open to significant changes, which it's always helpful to hear and I know that we were texting since she had to go down to the budget negotiating team meeting that she's looking forward to watching the testimony after, because she really cares about what you all have to say and not everynot everyone takes that same approach. She really does. So, I know that your testimony is being heard by the bill sponsor in addition to by me and we value the input. And I have not co-sponsored the legislation but I do value the opportunity to have a real dialogue about it for what makes sense in it, what doesn't and why you know if it moves forward in the legislative process.

So, with that, I will say thank you very much for each of your testimony. We really appreciate it and more importantly, thank you for your work. It's unheralded and underappreciated as a Board Chair Mr. Camacho, as a Board member, and as three great district managers. We really appreciate it. Thank you very much.

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Uhm, we are now going to switch back to data disaggregation. Lloyd, stay where you are. Double testimony at the same hearing, very exciting. I think that could be a record. So, Lloyd Feng is going to be testifying on behalf of the Coalition for Asian American families, CACF, Ashley Chen will be testifying on behalf - if she's still here on behalf of the Chinese American Planning Council, CPC, Jeemin Cha, also from CACF, and Alice Mo from Home Crest Community Services. If you all four are here, great. Thank you all for being here and feel free to testify in whichever order your so moved. You'll each have three minutes.

LLOYD FENG: Great well, thank you again Chair Restler. Good to see you again.

CHAIRPERSON RESTLER: Long time no see.

LLOYD FENG: My name is Lloyd Feng from the

Coalition for Asian American Children and Families,

CACF this time, where I Co-Lead the Invisible No More

Campaign and I'm here to underline reasons that this

Committee and the New York City Council ought to

support and pass our bill, Intro. 1134. I think you

have some documents sitting in front of you that

include some information about Invisible No More and

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2 the FAQ. So, you can refer to that as I speak but I

3 | just first off want to give a shout out to Kyae who

4 | spoke earlier, who was our ASAP Youth Leader. She

5 was the last speaker, the English Language Learner.

6 She's only been learning English for two years by the

way. And so, she's able to like -

CHAIRPERSON RESTLER: She did a phenomenal job.

9 LLOYD FENG: Understand what data disaggregation

10 is which is a pretty big word and concept. But

11 anyway, New York City of course is renowned for its

12 diversity, attracting people from all over the world

13 | to build a life here. According to the 2020 Census

14 results, there are nearly 200 racial and ethnic

15 groups represented among New York City's growing

16 population. Despite the diversity of cultures and

17 communities and ideas and experiences that people

18 | bring with them that we see every day around us, New

19 York City agencies are not collecting granular high

20 quality demographic data that reflects this

21 diversity. Instead, relying on broad racial and

22 | ethnic categories like Asian, Black, Latino, White,

23 | etc.. that ultimately mask unique cultural nuances

24 and different socioeconomic needs.

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Yorkers.

So, why does this matter? Well, let's look at
Asian New Yorkers and diabetes problems for instance.
According to the 2021 DOHMH report on Asian and
Native Hawaiian Specific Islander New Yorkers health,
12 percent of Asian and Pacific Islander New Yorkers,
which is quite similar to the 13 percent of New
Yorkers across racial and ethnic groups, experience
diabetes 12 percent, 13 percent. But this kind of
data alone is of course misleading. 21 percent of
Indian New Yorkers have diabetes as opposed to just 9
percent of Chinese and 7 percent of Korean New

This kind of disaggregated data would provide health practitioners, policy makers, and our own community members with better information about who diabetes impacts, guiding more targeted research, policy making and medical decisions. Relying solely on broad, race, ethnicity categories is no longer a useful way to measure and understand all New Yorkers needs and may actually be putting more children and families at risk.

So, the bottom line is that 1134 updates New York City's race and ethnicity data truly befitting the worlds capital and modernizes agencies demographic

L	COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION 171
2	data collections now that are now a quarter of the
3	way through the 21 st Century, right? We're in 2025.
1	This bill ensures that every New Yorker whether
5	you're Nigerian or African American or Jamaican,
ó	Korean or Filipino, or Indian or Uzbek, Cubin or
7	 Salvadorian or Mexican, Polish or Italian or Russian,

gets counted and gets served.

So, intro. 1134 prioritizes common sense, government efficiency, responsible government and ensuring our city serves everyone effectively. I urge you know the Committee to really back this bill and I hope New York City Council can really stand with all New Yorkers to make sure our needs are understood better than ever before. Thank you.

CHAIRPERSON RESTLER: Thank you very much Mr. Feng.

JEEMIN CHA: Good afternoon. My name is Jeemin

Cha and I am the Data Policy Coordinator at the

Coalition for Asian American Children and Families,

also known as CACF. Thank you very much to Chair

Lincoln Restler and the Committee on Government

Operations for holding this hearing and providing the opportunity to testify in support of Intro. 1134.

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The Invisible No More campaign, led by CACF, has

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3 been advocating for 15 years to ensure that New York

4 City and State governments collect accurate,

5 disaggregated data about our diverse New York City

6 communities. Our coalition made up of more than 90

7 and growing AAPI serving community-based

8 organizations are here today to express our strong

9 | support for Intro. 1134, a transformative piece of

10 | legislation that will significantly expand how New

11 | York City agencies collect and disaggregate race and

12 ethnicity data from New Yorkers accessing city

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agencies.

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The impact of Intro. 1134's passage will be immediately felt not only by our AAPI communities, but by other BIPOC communities as well. It will finally bring collective visibility to many communities who have long been ignored in the city's data collection and reporting practices by city

Intro. 1134 will especially benefit AAPI communities that have been historically undercounted or rendered invisible, including but not limited to Bangladeshi, Nepali, Sri Lankan, Laotian, Hmong, Burmese, Cambodian, and Indo-Caribbean populations.

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2 Allowing these communities to be under the broad

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3 classification of "Asian," or even worse, "Other or

4 Unknown" allows them to be overlooked in critical

5 areas such as education, employment, housing,

6 healthcare, and political representation, further

7 perpetuating their invisibility and unmet needs.

Any delay in passing Int. 1134 hinders our city government's ability to consider those needs in decision-making and resource allocation. Currently, New York City agencies only collect and disaggregate data for the top 30 most populous ancestry groups, and just seven agencies are legally required to do so.

This narrow scope leaves out critical populations and limits the city's ability to address disparities effectively. Intro. 1134 goes beyond the top 30 and represents the many ethnic identities that make up our city's population. It requires not just seven, but all city agencies to disaggregate our data. Most notably, this bill will incentivize city agencies to evaluate and improve their services based on more accurate, disaggregated data.

It's time to move beyond the familiar political language that "there is not enough data on our

2 communities." We must ensure that data reflects the

3 lived experiences of our AAPI communities and affirm

4 that we are a force too powerful and too vital to be

5 overlooked.

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I want to thank Council Member Shekar Krishnan for his advocacy and for championing this bill, and we ask the Committee on Government Operations, State & Federal Legislation to vote unanimously in favor of this bill without delay. Thank you for your time.

CHAIRPERSON RESTLER: Thank you so much.

ALICE MO: Good afternoon. I'm Alice Mo, Policy and Advocacy Coordinator at Home Crest Community Services. Than you to Chair Lincoln Restler and the Committee on Governmental Operations for this hearing.

I'm here to express Home Crest strong support for Intro. 1134. We're a proud coalition member of the Invisible No More Campaign led by the Coalition for Asian American Children and Families advocating for accurate disaggregated data. Reflecting New York City's diverse communities. This transformative bill expands how New York City agencies collect race and ethnicity data, by requiring collection across three tiers broad, regional and detailed subgroups.

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This ensures all identities are captured, vital for nonprofits like ours to proactively design and deliver responsive services. At Home Crest, we primarily serve Southern Brooklyn's vibrant Chinese population while often treated as monolithic, our community is deeply diverse. From various regions with distinct dialects language needs add cultural nuances which collectively lead to unique service requirements. This one size fits all approach hides critical differences. Like income inequality where the richest Chinese American Families can earn 19.2

Language only data not only misses the distinct needs of ethnic groups who may speak the same language but overlooks those - misses the distinct needs of ethnic groups who may speak the same language but it also overlooks those of second or third generation Americans who identify with their heritage yet primarily speak English.

times more than the poorest.

By expanding options to capture New Yorkers specific heritage, Intro. 1134 will empower us to deliver tailored support. This means providing language specific mental health services, targeted health outreach, for prevalent diseases, culturally

2 competent older adult care, and effectively

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addressing challenges and public safety and schools.

Detailed data help support students from diverse
Chinese linguistic backgrounds as we heard first hand
today and develop precise public safety initiatives
that can address concerns impacting significant
immigrant groups. Intro. 1134 is vital.
Significantly improving representation and policy and
resource allocation. For not just diverse segments
of the Chinese population but for all of New York
City's diverse populations including AAPI communities
like Bangladeshi, Nepali, Cambodian, Indo-European,
Indo-Caribbean and more who have historically been

This bill empowers organizations like ours to advocate better. Enable city agencies to deliver more targeted and equitable services and incentivizes them to evaluate services based on that collected data.

undercounted by the city agencies.

I thank Council Member Shekar Krishnan for championing this bill. We ask the Committee on Government Operations to vote unanimously in favor of Intro. 1134. Thank you for your time.

CHAIRPERSON RESTLER: Thank you so much Ms. Mo.

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2 ASHLEY CHEN: Thank you Chair Restler and members

3 of the City Council for the opportunity to testify.

4 My name is Ashley Chen, I'm the policy analyst at the

5 Chinese American Planning Council, CPC. The nation's

6 | largest Asian American social service organization

7 serving 80,000 New Yorkers across the five boroughs

in Manhattan, Queens, and Brooklyn through 50 or more

programs.

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As part of CACFs Invisible No More Campaign, we know that equitable policy begins with accurate data. That's why I'm here to urge swift passage and implementation of Intro. 1134, legislation that would require city agencies to collect and report disaggregated data on at least the ten most populous groups within each broad based/ethnicity category.

Asian Americans are the fastest growing racial group in New York City and we're not a monolith. At CPC alone, we serve immigrants from over 40 countries speaking 25 languages. Yet the broad Asian category conceal stark disparities between communities.

During COVID 19 data masked urgent health needs among subgroups like Mandarin speaking elders who faced unique barriers to care. Disaggregated data will make disparities visible allowing the city to

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STATE & FEDERAL LEGISLATION design smarter, more targeted solutions. federal support for comprehensive data under threat, New York must lead. We thank Council Member Krishnan for championing this bill and urge the Committee to vote unanimously for in favor of Intro. 1134 because data equity is the foundation for justice. Thank you for your time and consideration.

CHAIRPERSON RESTLER: Yeah, I just really want to thank you all for your thoughtful testimony and I' really pleased that we're able to hold a hearing on this bill today because I think it's really important and I strongly support it and you have my full commitment to work closely with Council Member Krishnan to help advance its passage. And you know I think each of your organizations do a great job and I just want to thank you for the work that you do on behalf of all New Yorkers and for your advocacy for this legislation. I think having comprehensive accurate data is critical for us to set the right policies and it's not always the like most exciting thing in the world to talk about data disaggregation but it is really important and so, thank you for focusing on it and pushing and it's making a difference and we'll do our best to help get it over

COMMITTEE ON GOVERNMENTAL OPERATIONS,
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the finish line. So, thank you all very much.
Really appreciate it.

We're going to do one more panel on data disaggregation then we're going to take a three minute break and then we'll go to Zoom. So, with that, Naima Dahir from District 33's own Arab American Family Support Center. Thank you for being with us. Oumaima excuse me, Benyahya I'm sorry from MALIKAH. Please forgive my mispronunciation. Sarah Fajardo from the Korean American Family Service Center and Kimberly Gee Powell or Gee Powell from Asians Fighting Injustice Invisible No More.

If you're all still with us, feel free to join and testify in whatever order you all are so inspired.

NAIMA DAHIR: Good afternoon Chair Restler and members of the Committee. My name is Naima Dahir and I'm from the Arab American Family Support Center.

AAFSC provides culturally and linguistically competent trauma informed multigenerational social services for the growing Arab, middle eastern, north African, Muslim and South Asian communities across New York City.

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As a proud coalition member of the Invisible No More Campaign led by CACF we work to advocate for equitable, accurate, and disaggregated data collection by New York City and state agencies. We are here today to express our strong support for Intro. 1134, which represents a critical step forward in improving how city agencies collect and report race and ethnicity data. As one of the largest organizations in the nation serving middle eastern and north African communities, AAFSC witnesses every day the consequences of erasure due to insufficient data that properly showcases our communities.

Despite New York City's immense diversity we in homed hundreds of ethnicities, cultures and languages. MENA communities remain invisible in official data. The lack of disaggregated data has far reaching consequences across education, health care, employment, political representation, and more. Immigrants, refugees, and their children from Yamin to Palestine, to communities across North Africa have been forced to identify as White on government forums, a category that fails to represent their lived experiences.

This classification not only erases their identity but actively obstructs access to services, protection, and representation. As social service providers, we see the devastating effects of misclassification daily. When a student is being bullied for being Arab and they're asked to check white on school forums, our case managers are unable to effectively advocate for culturally responsive support in schools. When anti-Arab and anti-Muslim rhetoric rises, our mental health clinicians lack the information to demonstrate the unique mental health needs of Armena communities, resulting in underdiagnosis, stigma and adequate care.

The data gap also distorts how government resources are distributed. Without recognition in data, our communities are left out of decisions across language access services, health care investment and public safety measures.

It is essential that New York City pass this bill now as federal government continues to jeopardize our access to high quality data by slashing funding to the census borough, driving staff departures and effectively eroding public trust in both current and future census collections.

Political uncertainty and ongoing budget cuts at the federal level have already made it difficult to gather accurate, timely, and comprehensive data. In the absence of consistent federal leadership, New York City must take action in strengthening our local

As the city continues to grow more diverse, the passing Intro. 1134 is a bold and necessary step forward to securing detailed disaggregated race and ethnicity data that truly reflects the communities we serve every day. Thank you so much for the opportunity to testify.

CHAIRPERSON RESTLER: Thank you. Always good to see you.

OUMAIMA BENYAHYA: Hi good afternoon. My name is Oumaima Benyahya and I'm the Organizing Fellow at MALIKAH, a nonprofit organization that also serves the MENA community in Astoria Queens and we're an antiviolence training and mutual aid based building organization that builds power and safety for communities specifically the MENA community mostly through self-defense, financial literacy, organizing and healing programs.

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data systems.

So, I recently joined but as a proud member of the Invisible No More Campaign, led by CACF, which has been advocating for a while to ensure that New York City and state governments collect accurate disaggregated data and information about our diverse New York City communities.

I'm here today to express my organizations strong support for Intro. 1134, a transformative piece of legislation that will significantly expand how New York City agencies collect and disaggregate race and ethnicity data from New Yorkers accessing city services.

At MALIKAH, we serve the MENA community through mutual aid based organizing and the lack of data has prevented our communities from receiving instrumental access to housing, healthcare and education. Our community doesn't feel seen when they fill out demographic forms, applying for food stamps or even simply when seeing a doctor for a routine checkup.

As part of the MENA community, I know how important that disaggregated data is and ever since I joined MALIKAH this need has only become increasingly apparent.

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small businesses seek help from government agencies,

they are either refused, ignored, or simply unseen.

They are told to seek help from another doctor's

A yes in one dialect of Arabic is a no in

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another. Any time our mothers, aunts, neighbors or

office. They are given missed diagnoses and unable

to understand what's happening during their court

hearings.

This creating an additional burden to community based organizations like ours. We need data that represents all the groups that we serve, who are not White and not just Arab, not just middle eastern and not just [INAUDIBLE 03:24:12] but part of different groups that will be disaggregated through this bill. And they are parts of different groups that have different needs and different wants that we are responsible to serve.

So, yeah, I want to thank again the Council Member for his advocacy in championing this bill and we ask that you vote unanimously in favor of this bill without delay. Thank you.

CHAIRPERSON RESTLER: Thank you.

SARAH FAJARDO: Good afternoon. My name is Sarah Fajardo and I serve as the Senior Director of

2 Community Outreach and Advocacy at the Korean

American Family Service Center.

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For over 35 years, KAFC has worked to support immigrant survivors of gender based violence, offering safety, healing and hope through culturally and linguistically accessible services. Thank you very much to the Chair and the Committee on government operations for holding this hearing and providing the opportunity to testify today in support of Intro. 1134.

We too are a proud coalition member of the
Invisible No More Campaign led by CACF and we
together have been advocating for over a decade to
ensure that New York City and state governments
collect aggregated data and information about our
diverse New York City communities. At KAFSC we rely
on rely on data and research to help plan and
efficiently deliver services to meet our communities
needs. In our work providing culturally specific
mental health, housing, youth, after school and
community outreach programming, we know that
knowledge is power and that information is absolutely
essential to breaking silences and ending violence.
We provide services in language to thousands of New

Yorkers and have designed our programs to reflect and include Korean culturally specific features. This program design has helped drive effective service

delivery and shows New York City what culturally

6 specific data informed services can look like.

It looks like survivors thriving and healing and building healthier violence free communities. Better data collection by city agencies would allow us and our service provision partners to better quantify and understand community needs and more efficiently and effectively target culturally specific services. We are proud that Intro. 1134 will be the nations most inclusive data disaggregation bill by expanding and collecting data on as we have heard minimum categories, regional subgroups, and detailed subgroups.

Currently, New York City agencies only collect and disaggregate data for the top 30 most populous ancestry groups and only seven agencies are required by law to do so. This limited approach means that many communities are left out of data collection efforts. As a result, communities unique needs go unrecognized and unaddressed by government agencies,

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2 invisibilizing these communities and policy and
3 resource decisions.

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Intro. 1134 will also incentivize the city
agencies to evaluate their services based on the
collected data, which is absolutely crucial. We want
to thank Council Member Shekar Krishnan for his
advocacy and we ask that the Committee vote
unanimously in favor of the bill without delay.
Thank you for your time.

CHAIRPERSON RESTLER: Thank you.

KIMBERLY GEE POWELL: Hi, good afternoon. Thank you to the Chair and the Committee for this opportunity to testify today. My name is Kimberly Gee Powell and I serve as the Executive Director of the Asians Fighting Injustice. We're a relatively young community based nonprofit dedicated to food justice, education equity and cross racial solidarity.

So, we're a proud member of the Invisible No More Campaign and I'm here to express our strong support for Intro. 1134. This transformative piece of legislation will significantly expand how New York City agencies collect and disaggregate race data, race ethnicity data from New Yorkers accessing city

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services, ensuring that all community members are properly counted and represented. Intro. 1134 is set to be the most inclusive data disaggregation bill in

the country and it's about time.

For too long, our community members are

Bangladeshi, Lon, Indo-Caribbean Burmese and Nepali
neighbors have been lumped into a single box that
erases their needs and their stories. We've seen
first hand how this land of data impacts real lives.

It makes it harder for us to get funding to build
afterschool programs, to advocate for culturally
grounded food justice or to offer the right support
for students and families.

When we're invisible in the data, we're invisible in solutions as well. Our communities aren't monolithic. We're diverse, we're complex, and we're deeply rooted in this city. We deserve to be counted.

So, at AFI, we have seen how this lack of detailed data makes entire communities feel unseen.

When demographic forms only offer the broad categories like Asian or limited ethnicity options, it erases our vital differences that matter when we're trying to meet students where thy are. The

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2 needs of an student in Jackson Heights are going to

3 be very different from those of a Korean student in

4 Marie Hill but the data that we rely on to ensure

5 that our students are getting the resources they need

6 | don't reflect it.

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This kind of information isn't just useful, it's absolutely critical for ensuring our work remains impactful. As AFI prepares to launch our first ever afterschool tutoring program and expand our Dumplings of Love Initiative into schools to provide culturally responsive nutritional education, we're using disaggregated data to help identify the best fit school partners for our pilot. Without we risk overlooking communities that need the support the most.

I want to thank Council Member Shekar Krishnan and the other Co-sponsors of this bill for their support and we ask that the Committee on the Government Operations State and Federal Legislation to vote unanimously in favor of this bill without delay. Thank you.

CHAIRPERSON RESTLER: Thank you so much. We really appreciate your thoughtful testimony today and you know it's - many of you have underscored in your

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 190 2 testimony just the breath of the diversity of the 3 AAPI community and your stretching from Indo Trinidadians and Indo-Guianese to folks from all over 4 Asia and the middle east. It's critically important that we have clear, precise, accurate data to 6 7 understand the populations that we're serving and how to devise the best policy solutions to meet the 8 targeted needs of specific communities with the right language skills, to be able to provide services 10 11 effectively.

So, I just want to thank you all for your testimony today and for joining us. Your participation really does make a difference and we'll do our best to try to move this bill forward as quickly as we can. Thank you for being with us. I'm going to - we're going to just take a break for three minutes and then we'll shift to Zoom and I'm going to run to the bathroom.

[03:31:09]- [03:37:11]. Okay, [GAVEL]. Okay, thank you very much. I'm sorry, I didn't know you wanted to testify in person today Mr. Quinones, so Julio Quinones, Jr. we'll have you go and then we'll go to Zoom.

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JULIO QUINONES: Good afternoon Chair. My name

is Julio Quiñones Jr., a proud lifelong Bronx resident, a member of Bronx Community Board 9 and an elementary physical education teacher serving the

same youth and families that community boards are meant to uplift.

I see firsthand how policy, planning, and participation intersect. I appreciate the opportunity to testify today and thank you the Committee for holding this important hearing.

Our Community boards shape so much of daily life from the safety of our streets to youth programs to equitable resource distribution but without the right tools and support our boards cannot function equitably or effectively. That's why I strongly support Intro. 0472 for EEO training and Prconsidered legislation to create support offices that assist with legal tech, planning and human resources.

I want to thank Council Member Rafael Salamanca

Jr for allocating \$310,000 to Bronx Boards for

critical technology upgrades. This is proof that

advocacy works, however these are one time capital

investments, boards still need permanent

infrastructure, dedicated tech support, translation

services, and ongoing training to keep board

digitally connected and accessible.

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I also want to acknowledge and thank Bronx
Borough President Vanessa L. Gibson for her ongoing
leadership and commitment to strengthening our
community boards including through the creation of
the Bronx Youth Council, an important step toward
civic engagement for the next generation.

As an educator, I also believe we should explore structured opportunities for youth participation and community boards through advisory roles, internships programs or civics partnerships with public schools. Engaging youth early builds lifelong civic habits and helps boards stay responsive to the next generation.

I also urge the Council to ensure hybrid access is standard for all board meetings, fund ongoing development for district managers, board Chairs and committee members, provide operational equity across boroughs so that the Bronx and CB9 receive the same staffing and training support. Let's make it easier for residents to participate without needing to be appointed, simplified public comment systems, clear language summaries of agendas and welcoming community liaisons can go a long way toward making boards truly

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accessible and inclusive. Empowering boards empowers entire neighborhoods. Let's make this a turning point not just in policy but in practice.

I also want to strongly advocate for expanding the full time staffing capacity of Community Boards.

Many boards are expected to engage in city planning, outreach and policy review with minimal support.

Often just a district manager and one assistant.

This is simply not enough. If we want boards to be effective, responsive and equitable, they need staff who can support constituent services, land use and zoning reviews, community engagement and event planning, translation and accessibility coordination, data tracking and reporting. Investing in personnel is investing in participatory democracy. It's how we go from symbolic representation to meaningful impact.

Thank you for your time and for your service to New Yorkers.

CHAIRPERSON RESTLER: Thank you very much for your service on the Community Board and for your work as a teacher and really appreciate your patience and your participation in our hearing today. It means a lot.

2 CHAIRPERSON RESTLER: Thank you. Have a great

3 day.

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JULIO QUINONES: You to.

CHAIRPERSON RESTLER: We are now going to shift to Zoom and we will I think firstly do a panel of district managers and then we'll do a panel of board chair- well, can we just - Okay, we're just going to do the Board Chairs and the District Managers all together, one big mega panel, so get ready. It's getting exciting at the Gov Ops hearing. Gary Giordano from Queens Community Board 5, the District Manager, Christine Nolan, Queens Community Board 6, also the District Manager, Heather E. Beers-Dimitriadis; I hope I didn't mess that up too badly, our Chair of Queens Community Board 6, Theresa Scavo Brooklyn Community Board 15, our Chair for many years, Laura Singer, the District Manager of Brooklyn Community Board 15, Nadeen Gayle, Brooklyn Community Board 3 District Manager. Way to go Bed Stuy. Taya Mueller, Brooklyn Community Board 2, District Manager. Great to have you Taya and Julio Pena, Chair of Brooklyn Community Board 7. Oh and lastly Tammy Meltzer from Manhattan Community Board 1 the Chair.

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 195 2 Thank you all for being with us. I'll just call 3 out names for the order that we can go. We'll do it 4 in that order so we'll start with Gary and you have three minutes. 5 SERGEANT AT ARMS: You may begin. 6 7 CHAIRPERSON RESTLER: We can hear you Gary. 8 we can't hear you anymore. I think you might be muted. Oh, can we unmute Gary? I don't know, somebody is doing something. 10 11 GARY GIORDANO: Oh I got it now. 12 CHAIRPERSON RESTLER: There we go. Hey, good to 13 hear you. 14 GARY GIORDANO: I think when I was unmuting, they 15 might have been unmuting me at the same time. 16 CHAIRPERSON RESTLER: Alright, we're starting 17 your time now, you're good. 18 GARY GIORDANO: Oh thank you. Thanks for the 19 opportunity and the support for Community Boards. 20 think that most of you have and you might want to 21 make us more perfect and I think that has a lot of merit. 2.2 2.3 Intro. 472, which is equal opportunity and other trainings for community board members, including 24

sexual harassment training. Well, the district

2 managers take that, the staff takes that. I think

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3 | it's very beneficial. I don't know to what extent

4 board members will want to do that but I think it is

5 important for them to do it and probably before they

6 become - before they're inducted as board members.

Intro. 1065, I believe that that proposed legislation with regard to the district managers, especially the portion where the borough president can just remove the district manager is unfair and would politicize the community boards.

Intro. 1250, which requires community boards to publish their bylaws, is certainly reasonable. I was around our website that wasn't very hard for us to do and we did update them fairly recently and the borough president, the last two borough presidents were working on getting those bylaws to be more similar to each other.

What I thought was Intro. 1330, uhm, we currently publish a monthly board meeting, notices on our website with a description of the important items, especially public hearings. We also have been streaming our meetings for quite some time but it costs us \$4,000 a year and it's difficult financially because our OTPS budget is only \$15,585.

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need that.

Intro. what I thought was 3396 and I believe it is corrected to be 1314, requiring borough presidents to provide legal information, technology assistance, community planning and human resources support, certainly has a lot of merit. The community boards

In Queens they have done that to some extent but less though in recent years and I think that the other Intro. is similar to that with regard to DCAS and whether DCAS should have an office of community board support within there.

SERGEANT AT ARMS: Thank you. Your time is expired.

GARY GIORDANO: So, I don't really have a preference on which it is, as long as we can get the support that we need. The Queens Borough Presidents Office has tried but I think there's limited as far as an understaff that they could dedicate to that.

CHAIRPERSON RESTLER: Okay, thank you.

GARY GIORDANO: As far as the training for community board members -

CHAIRPERSON RESTLER: Mr. Giordano, your time is expired. We really appreciate your testimony today and if you'd like to submit written testimony, we'd

be very happy to review it. Thank you for being with us.

Next up is Ms. Christine Nolan, District Manager of Queens Community Board 6. You have three minutes.

CHRISTINE NOLAN: Good afternoon. My name is
Christine Nolan; I'm the District Manager of Queens
Community Board 6 and I'm here to speak about two
things in particular. One being Intro. 1065 and the
other being community board budgets. I'm happy to
hear Council Member Restler and other members
recognize the fact that the requirements in these
bills would require funding. Many of these bills
include things that many of our community boards are
already doing like producing some type of newsletter
and recording streaming meetings, but they come at a
cost.

We need the necessary qualified staff to perform these roles and we often need to hire outside companies to do it. The City Council should not be increasing the requirements of Community Boards without also increasing the small budgets that we work with it. We are one of the smallest city agencies with the smallest budget and yet we are the

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agencies that have the most direct communication with

3 the public.

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When a resident has a problem, they don't usually go to the city agency directly, they come to the community board office or to a community board meeting and we assist them with their request.

With respect to Intro. 1065, I have a few issues. First, when time limits for Community board members start to take effect in 2027, the district managers will be the only link between outgoing community board members and incoming new members.

As you know, nothing happens quickly in the City of New York. We've been advocating for a new library since 1994. If District Managers turn over as often or not, then as community board members, who will be able to brief the new members on these projects that have been in the works for 5, 10, 15, or more years?

A lot of valuable time will be wasted during research and duplicating work that has already been done. Second, it will difficult to fill the district manager position with an employee who is focused and dedicated to the job. I have only been district manager for about a year now but before that I spent 17 years working for the Community Board as a union

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 200 2 employee with job security, benefits, etc.. I 3 applied for this position because I had the 4 experience and knowledge and the commitment to the community that I thought would be a great fit for our board. However, if I had known that I would have to 6 7 essentially reapply for my position every four years and could be removed from my position at will, I 8 would have stayed in my Monday through Friday nine to five union protected job. 10 11 This would have left my boards to replace a retired district manager with a much less experienced 12 13 district manager that would have to learn the job from scratch. 14 15 I urge you all to reconsider Intro. 1065 and 16 consider all the information you have heard today 17 with respect to the challenges faced by Community 18 Boards. Thank you for your time. 19 CHAIRPERSON RESTLER: Thank you very much Ms. 20 Nolan. Next up, we have your Board Chair Ms. Heather E. Beers-Dimitriadis. You have three minutes. 21 2.2 SERGEANT AT ARMS: You may begin. 2.3 HEATHER BEERS-DIMITRIADIS: Okay, I am now unmuted. Okay, I will begin. My apologies. Chair 24

Restler and Council Members, my name is Heather

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funding.

Beers-Dimitriadis, Chair of Queens Community Board 6, serving Regal Park and Forest Hills. Thank you for taking the time to consider the needs of Community Boards and recognizing the important role we play in local governance. We sincerely appreciate the thoughtfulness behind many of the proposed measures, especially those in and increasing transparency, strengthening outreach to community, and bolstering support of our staff. These steps reflect a meaningful commitment to inclusive and responsive civic engagement, however, these initiative cannot

succeed without concrete sustained and increased

Thank you Council Member Brewer for bringing this up. An unequivocable accountability measures built into their implementations as currently outlined some of the proposals fall short of meeting that critical threshold. Queens Community Board 6 already satisfies many of the goals set forward in this legislation. All meetings and briefings are recorded and shared. Our bylaws are current and routinely refined and updated. A copy can be found on our website. We distribute weekly updates to our very

large community mailing list. We also supply

training for our new board members each as a supplement to the crash course supply by the Borough Presidents Office.

We are also pleased to say that our district manager does not hold a political position.

Concerning Intro. 1065, I have several concerns.

Though I understand the rationale behind the creation of such measure, is currently there is a clear gap in oversight when it comes to district managers as the Chair, head of agency, who serves in a volunteer capacity, it can be challenging to maintain visibility into the day to day operations of the district office.

This lack of structured oversight has long been a point of tension and deserves thoughtful attention. While community board chairs are designated as head of agency, they serve in a volunteer capacity and often have limited time to spend in the district office as a result. They may not have a clear or consistent view of the day to day operations, making it difficult to assess how effectively the office is functioning or whether key responsibilities are fulfilled. This dynamic creates a significant gap, however, this bill fails to address the core problem

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2 and instead introduces new ones, allowing the removal

3 of the district managers by borough presidents

4 undermines the autonomy and integrity of community

5 | boards. This practice removes any semblance of due

6 process offering no standardized performance

7 evaluation criteria or formal mechanisms to review.

The proposed process leaves a leadership vacuum in

9 frequent turnover, not only disrupting daily

10 perations but also threatening the preservation of

11 | institutional memory and the continuity of long term

12 planning, both of which are essential for effective

13 governance and community engagement.

To strengthen the stability, accountability and effectiveness of community boards, we strongly recommend several key improvements to the current framework governing district managers. First, borough presidents should only be permitted to remove district mangers for cause, such as misconduct, incompetence or violation of city policy through a transparent process that includes written notice and an opportunity to respond and public explanation.

SERGEANT AT ARMS: Thank you. Your time is expired.

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HEATHER BEERS-DIMITRIADIS: Second, an annual performance evaluation process should be established and conducted by the community board ensuring fair and consistent assessment based on clearly defined job responsibilities.

As a Community Board Chair, I want to respectfully acknowledge that I have often felt a lack of sufficient legal support from the Borough Presidents Office. A concern that was further underscored by the limitations expressed by Allan Swisher today.

As public servants, deeply committed to serving our communities -

CHAIRPERSON RESTLER: Your time is expired. We just we have to -

HEATHER BEERS-DIMITRIADIS: It is essential that we receive the support and assurances needed to carry out our responsibilities effectively and competently knowing -

CHAIRPERSON RESTLER: Ms. Dimitriadis, your time is expired. We have to ask that you just wrap up please. You time is expired. If you could just conclude.

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HEATHER BEERS-DIMITRIADIS: I'm sorry, I didn't

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see that. Just the conclusion basically says, as public servants serving, we're committed to serving

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our communities but it's important to know that our

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city stands behind us when we encounter certain legal

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concerns.

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As this legislation progresses, we welcome future

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discussions with any of you and I'm very proud of our board and even prouder of the work our office staff

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does to serve our community. Thank you for your time

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and consideration.

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And now, we're going to move to Brooklyn's Community

Dimitriadis. We appreciate you being with us today.

CHAIRPERSON RESTLER: Thank you so much Chair

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Board 15. Chair Scavo, thank you so much for being

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with us, Theresa Scavo.

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SERGEANT AT ARMS: You may begin.

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CHAIRPERSON RESTLER: Chair Scavo, can you hear

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us? We cannot hear you. Okay, we're going to move

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to the next person. Okay we will go to the next

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person and if you'd like to join in, we'll come back

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to you. Next up, District Manager from Brooklyn

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Community Board 15 Laura Singer.

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SERGEANT AT ARMS: You may begin.

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LAURA SINGER: Hi, my name is Laura Singer and

3 I'm District Manager for Brooklyn Community Board 15

4 Sheepshead Bay, Garrington Beach, Manhattan Beach and

5 Home Crest. I want to discuss Intro. 1315.

6 Community Boards have not been voted a budget

7 increase in umpteen years. Yet with each new mandate

8 | imposed, we are expected to absorb these financial

9 hardships and produce items or provide additional

10 services we are neither funded for, equipped for or

11 | staffed to do. This proposal, a mandate for a

12 | monthly email newsletter is not funded and would take

13 | up valuable man power and resources which will be a

14 | hardship on my agency, which is currently comprised

15 of two staff members.

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We use our website to alert the community of meetings, information and events. In regards to teleconferencing mandate for our meetings, we were quoted a minimum of 300 a meeting to set up a video conferencing per meeting and that figure is now a few years old. Without the proper funding, the resources and the man power necessary, these mandates would cause unnecessary financial burdens to our office.

We're working with budgets that predate the

technology you are now proposing be required. The

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2 board office with the guidance and the financial

3 resources develop these proposed mandates. The

4 Borough Presidents office, the Mayor's Office and the

5 | City Council office, all have dedicated IT staff. 59

6 community boards have one OTI person assigned to us

7 and that is more grid towards our computer needs in

8 any video conferencing projects. It would require

9 additional dedicated financial resource to an outside

vendor outside of our allotted \$46,000 yearly budget

11 to run our office.

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Regards to Intro. 1065, limiting district
managers to four year stints. What city agency
manager has a term limit? What agency manager would
take a job outside of an elected official if they

potentially lose it in four years' time?

Currently resourcing and attracting staff with our very small budget has been challenging. Now I'm not being extended past the four year term would only further turn potential hires off. What members with historic knowledge are now being termed out? You want to take a potentially long standing staff member with institutional knowledge and place the on the chopping block as well.

Boards have bylaws that determine how employees

are hired and terminated. Even an outside agency

such as the Borough Presidents Office is not due to

resourcing or hiring. Firing a district manager

6 seems quite frankly absurd.

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In regards to Intro. 1314, I would be remiss if I didn't mention the proposed support given by Borough President's Office to Community Boards for the accounting FMS Assistance, which is mostly [INAUDIBLE 03:56:28] in your description. Our financial systems that are geared towards agencies of larger staff due to require three people to pay a bill. With a staff of two, many Community Boards, such as myself, are reliant on borough hall as being our third sign off. That is critical to our operation and must remain in place. Thank you for your time.

CHAIRPERSON RESTLER: Thank you very much Ms.

Singer. We really appreciate your thoughtful

testimony. We'll now try to return again to your

Board Chair Theresa Scavo from Brooklyn Community

Board 15. Chair Scavo, are you with us? Okay, we

can't hear you Ms. Scavo. I'm sorry to say, so she's

coming to you. She's coming to Ms. Singer, alright

amazing technology. Uh what a move, alright. Nice

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 209 2 to see you. We still can't hear. Can we unmute Ms. 3 Singer? We're working on it. There we go. 4 talk. THERESA SCAVO: Okay. CHAIRPERSON RESTLER: Hey. 6 7 THERESA SCAVO: We'll try it again. I'm Theresa Scavo, Chair of Community Board 15 in Brooklyn. 8 Today, I will be discussing a mockamole to amend the New York City Charter in relation to requiring 10 11 borough presidents to establish and maintain in office to assist community boards by providing legal, 12 information technology, community framing, and human 13 14 resources. 15 You got to excuse me, I'm a little confused. 16 Under Section 82, paragraph 12 of the City Charter 17 under duties, it states that the borough president 18 must provide training and technical assistance to 19 community board members. The simple Google definition of technical assistance refers to 20 specialized support provided to organizations or 21 individuals to help them improve their skills, 2.2 2.3 knowledge and capabilities in this specific area. It can be in a variety of forms, including 24

training, mentoring, and resource sharing.

The goal

1	COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION 210
2	of technical assistance is to address a particular
3	need or problem and help the recipients achieve a
4	desired outcome. Technical assistance is already
5	mandated as well as training. So, I'm a little more
6	confused. Years ago, all I had to do was pick up a
7	phone, call borough hall directly for a legal
8	question. If I had an HR question, a zoning question
9	a budgetary question. I don't know why this has
10	changed. Why now would an office need to be created?
11	It just seems to me that every day there is another
12	proposal to establish another office or agency.
13	Government is growing and we the residents don't see
14	any improvement in services.
15	Today, everyone just assumes to fix a problem,
16	add another office yet we existed perfectly before.
17	Thank you for today.
18	CHAIRPERSON RESTLER: Okay, thank you Chair
19	Scavo. We will now move to our Brooklyn's Community
20	Board 3 District Manager Nadeen Gayle. Thank you so
21	much for being with us Ms. Gayle.
22	SERGEANT AT ARMS: You may begin.
23	CHAIRPERSON RESTLER: Do we have Nadeen Gayle?
24	No, okay we are moving to Brooklyn Community Board 2.

I'm not supposed to have favorites so I won't say

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 211 2 that I have a favorite but you can read between the 3 lines. Taya, our district manager, you're up next. 4 SERGEANT AT ARMS: You may begin. TAYA MUELLER: Hello, uhm City Hall appears to be 5 muted but I have been unmuted. 6 7 CHAIRPERSON RESTLER: You're good, we can hear you. Can you hear us? 8 9 TAYA MUELLER: City Hall is muted. CHAIRPERSON RESTLER: Talk, talk, you're good. 10 11 You're good. I don't know what's happening. Why is 12 this so hard? 13 TAYA MUELLER: City Hall is still muted. 14 CHAIRPERSON RESTLER: You can talk. We can hear 15 you. 16 TAYA MUELLER: Hello, hello, Council Member 17 Restler, very happy to be here today and so grateful 18 to the Committee and to my talented and passionate 19 and brilliant colleagues. The point of agreement 20 that is the most clear to me in this occasionally 21 spicy discussion, is that Community Boards are persistently understaffed and under resourced and I 2.2 2.3 just wanted to touch on one aspect. I think that our board meetings are certainly the most publicly 24

visible aspect of a district office but they are not

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212 our only administrative burden and in our case, they're not even our greatest burden. I believe that district offices have a triple mandate. First, we do serve our board members and we produce those meetings.

Second, we support our colleagues in city and state agencies and elected offices. In fact, the number one request that we hear from city agencies during our annual borough budget consultations is the request for more partnership in our shared local public outreach and education aims.

As the Council Member knows, our district office has undertaken significant digital transformation since 2020, to meet that need but we cannot possibly sustainably continue to do more with less.

And third, we serve an extremely diverse district resident population. We are their trusted nonpartisan coach in navigating local government. So, at current headcount, the loss of one full time staff person actually represents the loss of 29 percent of our entire agency workforce and institutional knowledge. So, staff turnover is normal and it's expected for all of the usual reasons of retirement or a medical or parental leave or most

My name is Julio Pena III, Chairperson of Brooklyn of

Brooklyn Community Board 7. I am here today to speak

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3 on several proposed bills effecting boards and their

4 operation. I speak today in my personal capacity,

5 not as Chairperson but with almost a decade

6 experience on the board. Eight of those years

7 serving in leadership. First I must express my

8 strong opposition to Intro. 1065, which many have

9 spoken today. Granting borough presidents the power

10 to remove district leaders and imposing terms for

11 these positions.

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District managers are the backbones of our boards. They provide essential continuity and additional knowledge, qualities that are already under threat due to term limits and posed on board member. Making the hiring and firing of district managers subject to political influence undermines the stability and effectiveness of our boards. It risks turning a critical nonpartisan role into a political appointment which could discourage qualified professionals from serving and destructive consistent service our neighborhoods rely on. Our communities deserve experienced and partial managers who can serve as steady hands through political

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Second, I do support Intro. 1318, changing appointment dates for new board members. However, I do urge the Council to consider moving the date to early in the summer rather than the end of summer. An early summer appointment allows us for us to move or onboarding process, avoids busiest months of the fiscal year and gives new members time to acclimate before the fall when board activity typically ramps up. This adjustment would improve the transition for both new and outgoing members.

Finally, I want to highlight the urgent need for increased budgets for community boards. Our board has not received a budget increase in over two decades. In that time, demands on our services have only grown particularly post COVID. For example, we are under increasing pressure to provide translation services at every meeting to ensure accessibility and equity. Yet if we were to provide these services at every meeting, the entirety of our budget will be exhausted by November.

This is just one example of how stagnant funding is forcing boards to choose between essential

COMMITTEE ON GOVERNMENTAL OPERATIONS, 1 STATE & FEDERAL LEGISLATION 216 2 services. Investing in community boards is investing 3 in the democratic process at the grassroots level. 4 We are the first line of engagement between residents and city government. Without adequate resources, our 5 ability to serve, inform, and include all members of 6 7 our community is severely compromised. Thank you so much for the time. 8 CHAIRPERSON RESTLER: Uhm, we have now Tammy Meltzer, Manhattan Community Board 1 Chair. 10 Meltzer. 11 12 SERGEANT AT ARMS: You may begin. 13 TAMMY MELTZER: Okay. Thank you very much Chair Restler and members of the Committee for the 14 15 opportunity to testify at today's oversight hearing on the proposed legislation. My name is Tammy 16 Meltzer and I serve as Chair of Manhattan Community 17 18 Board 1, representing Lower Manhattan. 19 Community Boards face a longstanding lack of 20 budget priority within the city and no meaningful 21 funding increase has happened since 2014. This underfunding hinders our ability to recruit, retain 2.2 2.3 skilled staff, adopt critical post pandemic

technology and ensure accessible broadcasting public

meetings, increasing the residents to turn to AI for

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local problem solving are often directed back to
their Community Boards, underscoring our essential
role. Boards do Yoman's task and rarely recognized
for resolving complex issues spending multiple layers
of government and jurisdictions and instead their
only recognition is being scapegoated for positions
that they take that may not always align with the
current - those currently in power.

I urge the Committee to retain the community boards charter mandated independence and urge you to strongly advocate for increased sustainable funding for community boards in this in future budgets.

Turning to today's proposed bills, Intro 1065, community boards aren't independent bodies. And this proposal would undermine that independence and our stability. It would diminish share of knowledge and hobble the Charter mandated role of CB's.

Currently, district managers are nonpartisan professional civil servants, at will employees subject to ongoing performance evaluations and thus far not subject to political timelines. I have seen this successfully work with three district managers in my time on the board. The DM's are an integral part of strong foundations for effective city and

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STATE & FEDERAL LEGISLATION 218

public engagement and I strongly oppose this bill.

For all the other Intro.'s that propose training and data collection requirements, the intent is really laudable and we urge a review of implementation. For example, the city already provides training,

infrastructure for employees that could be adopted for board use providing access for nongovernmental email addresses is resolved.

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Intro. 1315 and 1515 and 1250, mandate boards to send newsletters, livestream meetings and publish materials. We do much of this already. I fully support these transparency efforts but they come with real costs.

Without increased budgets and technological support, such mandates risk being underfunded and unsustainable for all boards across evenly.

Intro. 1316 requires DCAS to assist boards in securing adequate office and meeting space. Meeting space should be a guaranteed component for any board office arrangement and I support this bill on behalf of all the other boards that lack this benefit. CB 1 is fortunate to be in a DCAS building with space to host meetings and we highly appreciate all Manhattan Borough Presidents continue support. It is a

critical component for efficiency and our

3 effectiveness.

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Thank you again for your time and your continued support of community boards. I invite any of you to attend a Community Board 1 meeting at 1 Center Street. We welcome your engagement on any issue. We'll submit a more detailed written testimony on the topic and I also hope you allow the district manager from Manhattan Community Board 3 Susan Stetzer, who is also one of mine, to testify as well because I noticed she was left off in the roll call and I hope I made my three minutes.

CHAIRPERSON RESTLER: You so well did. You not only concluded exactly in three minutes but you know we have a current Council Member who is a former CB 1 Chair, so in Julie Menin, so we appreciate you being with us and for your very thoughtful testimony and recognize the thoughtfulness in your recommendation. So, thank you very much for joining us Chair Meltzer. And then I, sadly, missed that Susan Stetzer is online. The longtime District Manager from Manhattan's Community Board 3 on the lower east side. Susan, if you're still with us, we'd love to hear from you.

2 SUSAN STETZER: I'm always with you. Thank you.

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Good afternoon I guess and thank you for holding this

4 hearing on Community Boards. I'm Susan Stetzer,

District Manager for Manhattan Community Board 3.

6 I've been DM for 21 years and was a member of the

7 board before that. I would like to speak on Intro.

1065 and also the need for increased funding.

I'll repeat as many others, we are independent nonmayoral agencies. I have a very detailed test and standard description of my responsibilities and it's in a format provide by DCAS and it is on my website as our bylaws and most everything else. And I've received reviews by four different community board chairs. There is a very big difference between being reviewed and evaluated and having to be reaffirmed as a district manager. I don't know any other city staff that do that and I doubt most of us would even take a job under those circumstances.

Allowing a borough president to terminate a district manager would politicize the position and community boards should not be involved in or subject to politics.

Uhm, I don't want to repeat so much of what other people have said. To better serve their communities,

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the CB's need an increase in funding. As we've

3 testified previously, the world has changed since

4 we've seen an increase. We now have technology to

I just had a mixer replaced for \$700 for my pay for.

Zoom set up to improve the quality of sound for our 6

7 meetings. For some boards it's very difficult to

8 find locations that have their own Zoom equipment.

We need to hire tech to run the Zoom for the meeting,

which can be \$600 a meeting. 10

> We have software we can buy to be more efficient and transparent and some of us have a lot more work to manage outdoor dining and cannabis applications. We see agencies such DOT set up whole new divisions to manage these programs but we're expected to accommodate this additional work without an increase in staff. At this point, I have 188 out door dining applications and they haven't even started also applying to the SLA. We could hire additional hourly staff to manage these. The biggest staff history for my board is pay parity. I lose assistant district managers to other city agencies who pay as much as \$10,000 more. This has happened to me in the last few months.

Community Boards encourage and facilitate community input into decision making and we're the best bang for the buck where we can partner with city agencies. We know the unique needs of our communities and working together makes us much more effective.

SERGEANT AT ARMS: Thank you. Your time is expired.

SUSAN STETZER: Oh, I just wanted to say I would certainly support a lot more standardization and I think if we had more resources and more support you would find that we would be a lot more standardized.

ask you a question Ms. Stetzer? Uh, you noted in your testimony that there's a distinction between evaluations and having to be reappointed for a new term. Do you think that - I'm not - I'm probably over speaking about a bill that's not mine, but if somebody received a subpar evaluation that there would be some - creating some mechanism for a vote or something along those lines would be a reasonable consideration? Oh, could we get Susan unmuted?

SUSAN STETZER: Yes, absolutely and that exists right now. It is assumed when we're evaluated, if

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2 you're not doing well, you either will be terminated

3 because there's - all the board has to do is vote or

4 you would be given a warning and then a follow up.

We don't want community boards - we don't staff to be

6 incompetent. Absolutely, they should be terminated.

Again, that's very different then having to kind of

8 reapply or be renewed.

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CHAIRPERSON RESTLER: Hmm, okay. That is it for me on questions. I want to thank uh, the Chairs and District Managers for your thoughtful testimony and for participating today. I will make sure that the other bill sponsors have it and if you'd like to send anything to us in writing, please don't hesitate to do so. It's always easy to review but we really appreciate you being with us. Thank you for your time and expertise. We have two more folks to testify this afternoon. Calman from India Home and Christopher Leon Johnson. We can start with Calman and you have three minutes. You will be unmuted momentarily.

CALMAN: Can everyone hear me?

CHAIRPERSON RESTLER: Great, alright good

afternoon. My name is Calman Boco(SP?) and I am the

Development Coordinator for India Home. Thank you

very much to Chair Lincoln Restler and the Committee on Government Operations for holding this hearing and providing the opportunity for me to testify in support of Intro. 1134.

So, I'm here today to express India Homes strong support for Intro. 1134. I believe it's a transformative and critical piece of legislation. As an organization that exists to serve south Asian and Indo-Caribbean seniors in Queens, India Home recognizes that the term Asian American alone is not enough to describe our clients who are largely from immigrant backgrounds and have roots in a variety of countries such as India, Pakistan, Bangladesh, Viana, Nepal and [INAUDIBLE 04:16:59]. Many of the seniors struggle with poverty, food insecurity and low English proficiency as well as health issues specific to South Asians including being seven times more likely to have Type 2 diabetes and experiencing higher rates of hospitalization.

Collecting data about South Asians in particular will help India Home and other South Asian organizations to better understand their needs and how they can be served. At a time when new federal administration appears to be disinterested in if not

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hostile toward the value of data for efficient and effective policy making, New York ought to show the way and lead America forward. We believe that the passing of this bill will enable data collection that has a potential to bring forward the issues our community faces and it will result in a more accurate and equitable picture of who New Yorkers are.

I want to thank Council Member Shekar Krishnan for his advocacy and for championing this bill and I would also like to thank Chair Lincoln Restler and this Committee for their support of this bill. We ask the Committee to vote unanimously in favor of this bill without delay. Thank you for your time.

CHAIRPERSON RESTLER: Thank you very much Calman, we really appreciate it, and last we will hear from Christopher Leon Johnson.

CHRISTOPHER LEON JOHNSON: Yeah, hello, hello.

My name is Christopher Leon Johnson. Thank you Chair

Restler. I want to make this clear that I support

every bill that is in the City Council today in this

Committee related to the Community Board. I think

Community Boards need a lot of transparency; I think

that the Council Member Lincoln Restler to introduce

the bill to ban lobbyists from being on the community

COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION . Not only lobbyists, anybody that have

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board. Not only lobbyists, anybody that have a title of governmental relations to be on the community boards because what's going on is that there's a lot of conflict of interest when it comes to stuff. I think you know about the Community Board, I think her name was Rebecca Steinberg or Rebecca Fienberg.

She's worked for City Council in the 69th District last year. She's a lobbyist for Keyser and she's the Vice Chair of Land Use operations at Keyser which is the [04:18:52] land use of the City of New York and she's just the Vice Chair of the Committee inside

Community Board 8 in Manhattan.

So, like I have the Community Board 7, 8 but they need to make sure people like that are not allowed in the Community Boards because the fact that it is a big conflict of interest and everybody knows that. The lobbyists easy pay her a lot of money under the table to push things through the Committee and to make sure that they need ban transportation alternatives and open plans and open New York Law and derive lines from anybody that associate with that with those nonprofit organizations cannot be on a community board because what's going on with the

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these nonprofits like [04:19:31] and open plants and they recruit these people that join these community boards and what they do is they sway, they really unethically sway the vote to get anything in their favor and the nonprofits favor.

So, as long as this City Council like with Chair

Restler to make sure that uhm no lobbyists are - and TA are not allowed to be on Community Boards anymore. But at the same time, that I know that a lot of people don't like - not being political but to make sure that this doesn't happen again, anybody that got accused of anybody that's being litigated for sexual harassment should not be allowed on community boards. Anybody that is actively being sued for harassment, stalking, sexual harassment, like Kevin Lacero who is a member of Community Board 1 should not be on the Community Board and let's make that clear. So, like I said I know there's a lot of women rights organizations that Cuomo and you Lincoln Restler but at the same time, that you really care about women. I know you do. You should introduce a bill to make sure that anybody that's current litigated in a court, any court, for stalking, sexual assault, sexual harassment, harassment, rape, anything like

1	COMMITTEE ON GOVERNMENTAL OPERATIONS, STATE & FEDERAL LEGISLATION 228
2	that should be banned from community board meetings.
3	Not only banned from Community Board meetings, they
4	should be banned from any sway inside Community
5	Board. That means it will effect Kevin Lacero who is
6	backing the mayor. So, like I said, this needs to
7	start happening more in City Council. Lincoln, if
8	you really care about women's rights, you need to put
9	that bill where the ban, anybody that's been sued for
10	stalking, sexual harassment, like Kevin Lacero for
11	being anywhere near the Community Board meeting.
12	So, that said, -
13	SERGEANT AT ARMS: Thank you. Your time has
14	expired.
15	CHAIRPERSON RESTLER: Your time has expired. We
16	appreciate you being with us today and hope you have
17	a wonderful afternoon. With that, we are going to
18	adjourn the hearing. I want to thank the Sergeant at
19	Arms and the Committee Counsel for your patience and
20	assistance and I hope you have a wonderful day.
21	[GAVEL]
22	

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date July 31, 2025