

Committee on Mental Health, Disabilities and
Addiction Jointly with the Committee on Youth Services

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CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the
COMMITTEE ON MENTAL HEALTH, DISABILITIES &
ADDICTION JOINTLY WITH THE COMMITTEE ON YOUTH
SERVICES

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Wednesday, November 9, 2022

Start: 1:06 P. M.

Recess: 4:40 P. M.

HELD AT: Committee Room- City Hall

B E F O R E: Hon. Linda Lee, Chair
Hon. Althea V. Stevens, Chair

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A P P E A R A N C E S

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Acting Executive Deputy Commissioner of Mental
Hygiene at The Department of Health and Mental
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Marnie Davidoff,
Assistant Commissioner for The Division of Children,
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Susan Haskell,
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Patrick Boyle,
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Fiodhna O'Grady,
The Samaritans of New York, Inc. Suicide Prevention
Center

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2 SERGEANT AT ARMS: This is a microphone check for

3 The Committee on Mental Health, Disabilities, and
4 Addiction jointly with The Committee on Youth
5 Services -- located in The Committee Room, and
6 recorded by Nazli (sp?) [INAUDIBLE] on November 9th
7 of 2022.

8 Good afternoon and welcome to today's New York
9 City Council Hearing for The Committee on Mental
10 Health, Disabilities, and Addiction jointly with The
11 Committee on Youth Services.

12 If you wish to submit testimony, you may do so
13 via email to testimony@council.nyc.gov.

14 At this time, please place all electronic devices
15 to vibrate or silent mode.

16 Thank you for your cooperation, Chairs, we are
17 ready to begin.

18 CHAIRPERSON LEE: Thank you

19 Oh, gavel, yeah

20 [GAVELING IN] [GAVEL SOUND]

21 I'll never get used to that.

22 Good afternoon, everyone, thank you all for being
23 here today. I am personally still exhausted and
24 recovering from yesterday. So, apologies if I am a
25 little out of it.

2 But my name is Linda Lee, and I am the Chair of
3 The Committee on Mental Health, Disabilities, and
4 Addiction. And I am very excited to be here today
5 with my colleague, Chair Althea Stevens, who chairs
6 The Committee on Youth Services.

7 We are here today to do an oversight hearing on
8 accessing mental health for New York City youth.

9 At this time, I would like to acknowledge our
10 colleagues: Council Member Sean Abreu, who is here,
11 and I know a couple of others are on their way. So,
12 we will make sure to recognize them when they arrive.

13 So, I just want to thank all of you for being
14 here today, because I know that this is a topic that
15 is very important for both Chair Stevens as well as
16 myself.

17 As many of us know, the issue surrounding mental
18 health amongst our youth has been an issue, even
19 prior to the COVID pandemic. I think what we have
20 seen -- and there is a lot of data we are going to go
21 through today -- but, you know, what we have seen is
22 that, you know, the COVID pandemic has just
23 exacerbated the issues which we already knew were
24 there. And even before COVID, from 2007 to 2017, the
25 death by suicide among youth and adolescents had

2 significantly increased by 56%, which is quite a bit
3 over those years. According to the CDC, the reported
4 incidents of self-harm and attempted suicides among
5 people ages 10 to 24 began to skyrocket in 2018. In
6 2020, it became a full-fledged youth mental health
7 crisis. Another distributing statistic is that in
8 2021, the self-reported depression and anxiety among
9 adolescent youth increased by 4% amongst boys and 51%
10 amongst girls compared to the same period in 2019.

11 And one thing I want to emphasize is that we all
12 know that these are the reported numbers that we know
13 about, but this is not even touching upon that folks
14 that have not reported these numbers due to a variety
15 of reasons around stigma, language barriers, and
16 other issues like that. So uhm, I am sure that these
17 numbers are actually higher in reality.

18 And also, the depression in youth doubled during
19 the pandemic. So, we know that these are issues
20 ranging from adolescent brain chemistry,
21 relationships with friends and family, peer pressure
22 on social media, racial and economic inequality, the
23 opioid epidemic, and gun violence are all
24 contributing factors to the national emergency and
25 youth mental health.

1 Of course, the other thing that we know is that
2
3 the big contributing factor in all of this is the
4 lack of mental health workforce. There is a huge
5 shortage in the mental health workforce, which is
6 also exacerbating the problem. And there is has been
7 a national staffing shortage for mental health
8 professionals who specialize specifically in child
9 and adolescent behavior health which has just made it
10 worse. Emergency room visits have increased by 24%
11 in children aged five to 11 according to a report
12 from the CDC.

13 The data and the trends in New York City really
14 mirror a lot of what is happening nationally -- and a
15 lot of what we are seeing across the nation.

16 So, a lot of what we are going to be talking
17 about today is hearing more from all of you in terms
18 of what services are available. For example, I know
19 that the City has a variety of mental health services
20 through DOHMH, OCMH, uh, MOPD, and DYCD, and we are
21 looking forward to hearing from all of you in terms
22 of how we can be helpful.

23 I know that for those who have been in hearings
24 with me before, my interests and my sort of root and
25 point at what I want to get at, is how can we as a

1 city council be helpful? Where are the barriers?

2 Like, I am really genuinely curious to hear where the
3 barriers are in providing these services across
4 different agencies and how we can be helpful with
5 that.
6

7 And one more addition to what has been
8 attributing to the problem as well is that I know
9 that there was supposed to be a whole redesign in
10 terms of the inpatient psych beds, especially for
11 adolescents youth, and it doesn't seem that that has
12 been happening on the Medicaid side. So, you know,
13 how has this contributed to the problem? What can be
14 done -- especially when it comes to the inpatient
15 beds and being transitioned into community based
16 behavioral health services?

17 We also have programs like NYCwell through DOHMH,
18 which is using the mobile crisis teams to provide
19 interventions and support. And, of course, through
20 OCMH, we have a lot of different programs for support
21 services. And DYCD also offers art-based activities
22 to teens to raise awareness around mental health
23 issues and encourage proactive approaches to self-
24 care which is also really great.

2 The FY23 budget in The City Council, we did add
3 an additional \$6,412,000 in Fiscal Year 23 to address
4 the negative mental health consequences and outcomes
5 from the COVID pandemic crisis. But, as we all know,
6 this is not nearly enough, so if you think about it,
7 \$6.4 million in a budget of \$101 billion, it's just a
8 drop in the bucket. And so, this something that we
9 need to continue to address.

10 And, uhm, just to go over real quick , I know
11 that the funding that is administered by DOHMH is
12 \$1.787 for mental health services for children age
13 five and under; \$3,425,000 for mental health support
14 programs for court-involved youth and families; and
15 \$1.2 million for comprehensive mental health services
16 for LGBTQ+ youth in New York City with the latter
17 funding going towards comprehensive mental health
18 services for vulnerable LGBTQ+ youth.

19 So, as I mentioned before, in today's oversight
20 hearing we are really looking forward to hearing from
21 you on what the challenges are, as well as where we
22 can be helpful, and where we as a council can put on
23 pressure points as well, to make your jobs easier and
24 to help coordinate services.

1 So, I just want to thank... We have been joined
2
3 by Council Member Tiffany Cabán as well, so thank you
4 so much for being here.

5 And in closing, I just want to thank the
6 administration who are here, advocates, along with
7 colleagues and staff, and especially our committee
8 staff -- Sara Sucher, Committee and Legislative
9 Counsel and Cristy Dwyer, Senior Legislative Policy
10 Analyst, who both have incredible professional
11 knowledge in this area. So, thank you both for your
12 efforts.

13 And testifying today, we have from DOHMH, Dr.
14 McRae, our Executive Deputy Commissioner, and also
15 for the Q&A portion from DOHMH we have Marnie
16 Davidoff, Assistant Commissioner for The Division of
17 Children, Youth, and Families, and from DYCD we have
18 Susan Haskell, Deputy Commissioner; and from OCMH we
19 have Eva Wong.

20 So, I will now turn it over to Chair Stevens for
21 your opening remarks.

22 CHAIRPERSON STEVENS: Good afternoon, I am Council
23 Member Althea Stevens, Chair of The New York City
24 Council Committee on Youth Services.

2 Thank you for joining us today for our oversight
3 hearing on Accessing Mental Health Services for NYC
4 Youth.

5 I am pleased to be joined by my colleague,
6 Council Member Linda Lee, to discuss the topic as a
7 pivotal moment when New York City is emerging from
8 the COVID-19 pandemic, and we are evaluating how to
9 integrate mental health services into the City's
10 recovery.

11 Mental health challenges in children,
12 adolescents, and young adults are widespread. Even
13 before the pandemic, an alarming number of young
14 people struggled with feelings of helplessness,
15 depression, and thoughts of suicide.

16 According to a 2019 Thrive NYC report, nearly
17 270,000 youth between five and 17 years old in New
18 York City are believed to have been diagnosed with a
19 mental health disorder. For 134,000 of them,
20 symptoms were severe enough to impact daily
21 functioning.

22 The pandemic only added to existing challenges
23 that youth faced by disrupting in-person schooling
24 and social opportunities that they relied on for
25 support.

The pandemic's negative impact directly affected those who were most vulnerable such as youth with disabilities, racial and economic minorities, LGBTQ+ youth, and homeless youth.

DYCD's programs are an important developmental building block for New York City youth and adolescents. Those safe spaces are recourses for family, where the City can normalize the messaging that mental health is an essential part of overall health.

I am excited to see The Mayor's Office Community and Mental Health recognize this vital entry point through its partnership DYCD on the Pathways to Well-Being initiatives; however, mental health services within DYCD programs are still lacking.

I look forward to learning more about this partnership, including any plans to build out social and emotional learning curriculums, evaluating the existing programs, and getting a better understanding of mental health libraries to Cornerstone Centers across the City.

DYCD also supports mental health service providers through critical work to house runaway and homeless youth. Under the former administration,

2 support for the wellbeing of LGBTQ+ runaway and
3 hornless youth was a priority under Thrive NYC, which
4 has since been reorganized into The Mayor's Office of
5 Community and Mental Health. There were several
6 youth based mental health initiatives previously
7 under Thrive's banner, and I am eager to learn the
8 status of those programs as well as any future plans
9 to support those vulnerable populations.

10 I would like to thank the staff for their hard
11 work in preparation for this hearing: Elizabeth Arzt,
12 Legislative Policy Analyst, as well as my Chief of
13 Staff, Kate Connolly. A special shout out goes out
14 to Tyreke Israel, my Deputy Chief, who is here at his
15 first hearing -- check him out -- and to the rest of
16 the A-team back in district 16 holding down the fort.

17 I would now like to turn it over to committee
18 counsel to go over the protocol items.

19 COMMITTEE COUNSEL: Thank you, Chair.

20 We will now hear testimony from the
21 administration. Will you please raise your right
22 hand?

23 Do you affirm to tell the truth, the whole truth,
24 and nothing but the truth, before this committee, and
25 to respond honestly to council member questions?

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2 ADMINISTRATION: (NO MICROPHONES) [INAUDIBLE]

3 COMMITTEE COUNSEL: You may begin when ready.

4 DR. MCRAE: Good afternoon, Chair Lee and members
5 of The Committee on Mental Health, Disabilities, and
6 Addiction, and Chair Stevens and members of The
7 Committee on Youth Services.

8 I am Dr. Michael McRae; I am the Acting Executive
9 Deputy Commissioner for Mental Hygiene at The
10 Department of Health and Mental Hygiene. I am joined
11 here by my colleague, Marnie Davidoff, who is
12 Assistant Commissioner for The Bureau of Children,
13 Youth, and Families.

14 Thank you for the opportunity to testify today on
15 behalf on the mental health of youth in New York
16 City.

17 I would also like to introduce... I am also
18 joined by my City partners who are here with us today
19 from the Department of Youth and Community
20 Development, Deputy Commissioner Susan Haskell and
21 Eva Wong, Director of the Mayor's Office of Community
22 Mental Health.

23 As our Commissioner has made clear earlier this
24 year, the second pandemic of mental health is one of
25 the top priorities of the city of New York. Chief

1 amongst these priorities is our youth mental health
2 crisis.

3
4 As a parent myself, and I know the commissioner
5 shares the sentiment as a father as well, there are
6 clear and observable ways in which the mental health
7 and well-being of every child has been negatively
8 impacted by the COVID-19 pandemic.

9 Some of these impacts show up in our data, while
10 others show up in everyday lives of parents,
11 caregivers, and as keepers of our city's children.

12 A year ago, The American Academy of Child and
13 Adolescent Psychiatry, The American Academy of
14 Pediatrics, and The Childrens Hospital Association
15 jointly declared a national state of emergency in
16 childrens mental health in response to the alarming
17 rates of youth experiencing pandemic related
18 emotional distress. A few months later, the US
19 surgeon general issued a rare advisory on the youth
20 mental health crisis calling for urgent action on
21 this matter.

22 At The White House, the Biden/Harris
23 administration has centered this issue within their
24 larger mental health agenda.

2 These trends were also evident on New York City,
3 where the COVID-19 pandemic had -- and continues to
4 have -- a substantial effect on the mental health of
5 children and youth.

6 The COVID-19 pandemic disrupted school and other
7 social activities that were critical to our
8 childrens' well-being and development.

9 The pandemic also led to greater insecurity
10 around housing, food access, and community safety for
11 many families, which are important social
12 determinates of mental health. This is to say nothing
13 of the direct trauma our children have faced.

14 According to one study and estimated 8,600 New York
15 City children lost a parent during the pandemic -- an
16 event that can have a profound psychological, social,
17 and economic effects for young people and their
18 families now and into the future.

19 At the time of that survey, in 2021, 28% of
20 adults with children in their household reported that
21 emotional or behavioral health of at least one of
22 their children had been negatively affected by the
23 pandemic in the prior two months.

24 Our mental health providers have also reported
25 sharp increases in the number of youth experiencing

1 acute crises and have shared their challenges in
2 meeting the increased demand for care.
3

4 We have observed an increase in our referrals to
5 our Children's Mobile Crisis Teams. Referrals were
6 higher in 2021 than prior to the onset of the
7 pandemic, and trend has continued into 2022. We are
8 happy to report that we have been able to meet the
9 increasing demand and need. The uptick in the demand
10 for youth crisis services will place a strain on the
11 mobile crisis teams and our city's mental health
12 system if things continue to go in this direction.

13 Unfortunately, Black, Latinx, and Asian New
14 Yorkers have experienced disproportionate health and
15 social burdens from the pandemic. Mental health is
16 no exception. This is on top of the racial
17 disparities in youth mental health predating the
18 pandemic.

19 We are still awaiting final data, but pre-
20 pandemic, between 2009 and 2019, there was a
21 significant increase in the percentage of Asian,
22 Black, and Hispanic students who reported having
23 seriously considered attempting suicide in the past
24 12 months.
25

2 Despite the broader decrease in the percentage of
3 public high school students who reporting having
4 attempted suicide in the prior 12 months, the
5 percentage of Black students increased between 2013
6 and 2019. Given this data and what we currently know
7 about the mental health and social consequences of
8 the pandemic, we are closely monitoring these trends.
9 We have not allowed these data lags and [INAUDIBLE]
10 of information to stymie the action here.

11 Before I talk about our work, I wanted to share
12 some framing that may help elucidate both challenges
13 and opportunities. As you know, much like the health
14 care and adult mental health care system, the youth
15 mental health landscape is large, it is complex, and
16 it is made up of public and private systems.
17 Oversight and administration of this treatment system
18 in New York City is largely conducted by the New York
19 State Office of Mental Health.

20 The Health Department works closely with the
21 state in carrying out certain functions, and we work
22 alongside several New York City agencies in
23 administering elements of the youth mental health
24 system, including to close gaps in services and to
25 support children and families at times and in places

1 where they most want and can benefit from the
2 services.

3
4 We also rely heavily on a complex array of
5 community based mental health care providers to
6 deliver youth mental health services. This is to say
7 nothing of youth mental health programs in schools,
8 after school programs, athletics, at home, and other
9 places where children spend the majority of their
10 time. In this way, the youth mental health system
11 does not look or operate like a traditional health
12 care system which focuses mainly on brick and mortar
13 care in clinic facilities, rather it is designed to
14 meet children and families where they are with the
15 services that they need, where they need them, which
16 can take various form as described above.

17 As a result of this complexity, entry points into
18 the youth mental health care system are similarly
19 complex. While it is good to know that there is an
20 attempt to facilitate a "no wrong door into help," it
21 is important to note that children and families
22 should know where they can turn to help when it is
23 needed. New York City can help youth, parents, and
24 other child serving systems navigate to the right
25 level of care.

2 NYCwell or the National Suicide Preventive
3 Hotline, 9-8-8, can also provide in the moment
4 support to youth who are in crisis as well as
5 connection services and treatment, and they can refer
6 to mobile crisis teams.

7 Clinicians can access our children's single point
8 of access, otherwise known as CSPOA. And that is a
9 system to help make referrals. Many of our sibling
10 agencies like DOE, ACS, and DHS each have systems set
11 up to connect children and families with mental
12 health supports and services.

13 From the start of this pandemic, the City and The
14 Health Department have been working directly with our
15 contracted providers in a few different key ways:

16 First, to help them transition to telehealth and
17 virtual platforms.

18 Second, to identify new ways to deliver services
19 and keep clients engaged.

20 Third, to share information, resources, and
21 conduct trainings to support providers' ongoing
22 operations -- covering topics such as managing staff
23 burnout, grief and loss, and much more.

2 Fourth, we helped to create a platform to address
3 staffing needs many providers were experiencing at
4 the time.

5 We also worked to expand bereavement services and
6 support for children who lost a parent or caregiver
7 by increasing the following services: Screenings and
8 referrals for children and families; short term loss
9 and bereavement support groups; education for mental
10 health providers, teachers, and agency
11 administrators; coaching and office hours for any
12 staff person working with bereaved children. We also
13 hired 120 public HealthCorps members for childhood
14 grief and where to refer bereaved families in need of
15 support, and these team members were deployed in
16 community based organizations in the most affected
17 neighborhoods.

18 The City has also worked in a coordinated way,
19 under The Health Department's leadership, to reach
20 youth and families and make connections to services
21 and build resilience.

22 With The Mayor's Office Economic Opportunity and
23 The City University of New York Center of Innovation
24 and Mental Health, we have partnered with community
25 based organizations to improve access to mental

1 health resources for youth. This initiative will
2 train CBO staff to identify and support the mental
3 health needs of youth and young adults ages 13 to 21.
4 The Health Department has made 33 awards to date, and
5 trainings will begin in the fall.
6

7 Recognizing that schools are a critical venue
8 through which to identify and address youth and
9 mental health needs, we are working closely on a
10 multiagency effort to develop a school mental health
11 continuum project to integrate mental health services
12 and supports for the students, their families, and
13 school staff at 50 DOE schools located in Brooklyn
14 and the Bronx. These schools will receive clinical
15 services, education on available recourses in the
16 system such as NYCwell and Children's Mobile Crisis
17 Teams, and training in collaborative problem solving,
18 which is an evidence based approach to engaging and
19 building relationships with you who are demonstrating
20 challenging behaviors.

21 In support of the Adams' Administrations
22 commitment to addressing the youth mental health
23 crisis, and under the leadership of Deputy Mayor,
24 Anne Williams-Isom, and Commissioner Vasan, the City
25 has been leading an interagency and multi-stakeholder

2 working group who are tasked with developing the
3 City's first framework on child, youth, and family
4 mental health in three decades.

5 The framework, which will be released in early
6 2023, will be centered on creating and strengthening
7 a system of care in New York City for children and
8 youth with behavioral health needs and their families
9 and caregivers, which is rooted in prevention, early
10 detection and treatment, equity, and delivered when,
11 where, and how children and families need them.

12 I would also like to note that the Adams'
13 administration has taken an upstream approach to our
14 city's youth mental health crisis through critical
15 investments in early childhood and youth employment
16 opportunities. The \$100 million commitment for a
17 forthcoming childcare quality and innovation
18 initiative announced in May, is an investment in the
19 ability of caregivers and parents to provide support
20 and care for their children while giving them the
21 social and economic opportunities they need to
22 provide for their families.

23 Similarly, the expansive of the Summer Youth
24 program, by more than 15,000 slots, is in many ways
25 an investment in the present and future well-being of

1 young people by providing economic and social
2 opportunities to youth who would not otherwise have
3 it.

4
5 Both of these programs are mental health bonds --
6 investments today in long term well-being,
7 resilience, and the mental health of our children and
8 their families which will pay off for years to come.

9 This is exactly the kind of comprehensive
10 approach that is needed to address this ongoing
11 crisis. The solution will be upstream and downstream
12 in prevention and in care and will live in health and
13 socioeconomic arenas that are protective factors for
14 health, mental health, and well-being.

15 I want to take a moment, once again, to point my
16 colleagues from DYCD who will be able to speak to the
17 work they are doing upstream to promote mental health
18 among youth and community, especially those of color,
19 through program engagement, professional development
20 and training, technical assistance, and resource
21 sharing in special projects -- including work to
22 support runaway and homeless youth.

23 These are just highlights of the work currently
24 underway to address the mental health needs of youth
25 and families in New York City. We remain committed

1 to using data to identify and address the mental
2 health needs of New Yorkers -- no matter their age --
3 and remain committed to closing health disparities
4 caused and perpetrated by structural racism.
5

6 We also rely on the feedback from our community
7 partners and city council to advance our work.

8 With that, I want to thank you for your continued
9 partnership, feedback, and support. My colleagues and
10 I are happy to take your questions.

11 CHAIRPERSON LEE: Awesome, thank you. Okay, so, I
12 had a bunch of questions before, and then I have more
13 questions after hearing you giving your testimony. I
14 was taking notes, I'm sorry.

15 So, uh, let me actually start with the questions
16 that we had before, which is, just out of curiosity,
17 because I know that as a former nonprofit person that
18 had, for example, different City contracts with
19 DOHMH, uh, DYCD, for us we had to almost... And, I
20 know, Chair Stevens also has the nonprofit experience
21 as well where ,you know, we are sort of in the
22 middle, and we are almost doing the inter-
23 communication between some of the agencies, and I am
24 just wanting to know, uh, because there is a lot
25 services that you guys are providing, and so how is

1 DOHMH partnering with DYCD in terms of... Like, what
2
3 are the processor mechanisms that are in place to
4 ensure seamless communication between your agencies?
5 Because there is so much overlap in terms of the
6 populations that you are serving in the youth side.

7 DR. MCRAE: Right, I am going to just kind of,
8 again, do a little bit of framing. I mentioned
9 during testimony that the system is very large, it's
10 complex. It really runs the gambit of services from
11 a light touch counseling at NYCwell to a very kind of
12 intensive services across different settings up to an
13 including residential.

14 We work with state, with different city agencies,
15 and community partners to provide these services.
16 And, obviously, I mean, that makes it a very complex
17 system to kind of to work. But we are committed to
18 working and collaborating with all of these partners.

19 I going to let Marnie talk a little bit about
20 kind of how that looks on the ground. But it...
21 Just as a reminder, it is really a kind of complex
22 system which you are well aware of.

23 CHAIRPERSON LEE: Yes.
24
25

2 ASSISTANT COMMISSIONER DAVIDOFF: Sure, yes, I am
3 happy to speak about some of the collaborations we
4 have with other city agencies.

5 As Dr. McRae mentioned, right, mental health
6 services are offered within many youth serving
7 systems. For DYCD... Well, first I should mention
8 that obviously The Children's Cabinet is a place
9 where various child serving agencies, and the
10 agencies come together to discuss issues that are
11 related to childrens' health and a well-being
12 including their mental health.

13 And I also wanted to point out a recent
14 collaboration that DYCD... And I am going to, uh,
15 ask Susan Haskell to speak more on this, but that
16 they spearheaded and led, which resulted in their
17 convening multiple city agencies, including DOHMH, to
18 come together to figure out how we can better address
19 the needs of youth served through the runaway and
20 homeless youth programs. So, Susan, if I can hand
21 that over to you?

22 DEPUTY COMMISSIONER HASSELL: Thanks, Marnie. Uh,
23 I do think that's a great question. And some of the
24 things that came to mind, in addition to The
25 Children's Cabinet, where we have worked recently, I

2 was... I think last week was all three of my
3 colleagues here as well dozens of others at a mental
4 health council meeting where we have the opportunity
5 to share some of the initiatives that were going on,
6 so that we are aware of each other's work. Uh, DYCD
7 facilitates the interagency coordinating Council on
8 Youth, where we bring together all of the city
9 agencies that worked with youth to talk about our
10 activities. And then, it... Most... Somewhat
11 recently, the mayor, and many city agency leaders,
12 announced Opportunity Starts At Home at The
13 Sheltering Arms Runaway and Homeless Youth drop in
14 center. I think that was in August. And that is a
15 robust collection of commitments designed by young
16 people with lived experience, in partnership with
17 government leaders about how to support runaway and
18 homeless youth. Young people and The Department of
19 Health and The Office of Community Mental Health are
20 key partners in that work. I think that is one of
21 our main focuses, a partnership right now that
22 [INAUDIBLE] launching some of those efforts. But I
23 also think, you know, to your point, we have... Our
24 work has to be infused. Our connection points are at
25 many different layers and at different levels in the

1 organization. And we try to, you know, just maintain
2 those strands to support programming.
3

4 CHAIRPERSON LEE: Yes, because, I guess, uhm, you
5 know, uh, someone who, let's just say, is struggling
6 with very severe mental health issues, like, they may
7 also come in a different access point, right? So,
8 they may be inpatient at first, and then how do you
9 make sure that there is a smooth transition for
10 supportive services. And then vice versa, you know,
11 they may be in an after school DYCD Beacon program,
12 and then if you see signs and symptoms, how are the
13 staff trained, and is there a way to refer them
14 smoothly into different agencies within the city?
15 Right? And, so, I guess... I guess my question is,
16 because what is... So, what would be the biggest
17 barrier of that because I know... I don't know, if I
18 had a pie in the sky dream it would be to have a
19 comprehensive data base where you guys can all
20 communicate with each other. But I know that, uh,
21 you know, that's... That... But what are the
22 biggest barriers that you are finding? Because I
23 know for DOHMH I would imagine some of it would be
24 HIPAA related or something related to privacy. And
25 for DYCD, I don't know if it's just that... I mean,

1 is there, uh, an interagency way of communicating,
2
3 uhm, more efficiently online in terms of referrals?
4 What would be the biggest challenges? And also,
5 is... I would imagine it's also a lift for the staff
6 at the agencies to also be aware of all of these
7 programs. And so how are you also disseminating that
8 communication as well?

9 DEPUTY COMMISSIONER HASKELL: Definitely a
10 challenge that we, you know, that requires constant
11 attention. As through many of those channels that I
12 mentioned just previously is our way of, like,
13 keeping information flowing. And I'll just...
14 Speaking for DYCD, another layer of that challenge is
15 that we do our work through community based
16 organizations. And they are the ones in direct
17 contact with the young people and their families to
18 identify issues where they need. So, we have to also
19 keep that information flowing to the CBO, who is
20 then, like, dealing directly and in terms of that
21 kind of confidentially issues, we don't necessarily
22 have that. We are not identifying young people to
23 send to the Department of Health, but our CBOs are.
24 And they need to know where to go, and they have to
25 have to recourses guide we are putting together --

1 know where those recourses that Dr. McRae mentioned,
2 where they are and how to access them.

3
4 CHAIRPERSON LEE: Right, yes.

5 And do... So, for DOHMH, do you also have an
6 understanding of which organizations have the DYCD
7 contracts? Because I would imagine there are a bunch
8 of groups that overlap between your two agencies.
9 And so is there a comprehensive list of which CBOs...
10 Because, to your point, I do think that a lot of
11 times the CBOs are sort of like that middleman
12 person. And so, is there a list somewhere that you
13 guys can compare?

14 SUSAN HASSELL: We do that on sort of, like, on
15 special projects needed, but would be happy to
16 refresh that list for DOHMH, and make sure you have a
17 complete list of the DYCD funded community based
18 organizations. That's a good idea.

19 CHAIRPERSON LEE: Okay. Let me see, oh, and the
20 DOHMH webpage, it lists the hospital psychiatric
21 emergency rooms under a section on Child and
22 Adolescent Mental Health Emergency Crisis Services,
23 so can you tell us how many hospitals in New York
24 City have psychiatric emergency rooms for children
25 specifically, which I know is tough.

2 ASSISTANT COMMISSIONER DAVIDOFF: I'm sorry, would
3 you remind repeating the question? How many
4 hospitals have, uhm?

5 CHAIRPERSON LEE: Oh, on the webpage, it lists the
6 DOHMH webpage lists hospital psychiatric emergency
7 rooms under its section on Child and Adolescent
8 Mental Health Emergency and Crisis Services. So, I
9 just wanted to know if you could tell us how many
10 hospitals in New York City have psychiatric emergency
11 rooms for children.

12 ASSISTANT COMMISSIONER DAVIDOFF: So, I would need
13 to get back to you on the license... Those who are
14 licensed for children because it is under the
15 state... (CROSS-TALK)

16 CHAIRPERSON LEE: [INAUDIBLE]

17 ASSISTANT COMMISSIONER DAVIDOFF: licensure, but I
18 can absolutely follow up with you on that.

19 I can also share that we have a program that
20 enhances the emergency rooms or CPEPS (Comprehensive
21 Psychiatric Emergency Programs) in H+H and facilities
22 by offering, uhm, additional child focused social
23 worker in those emergency settings. So that even if
24 they are not, you know, sort of licensed or not
25 licensed, but robustly sort of staffed for serving

1 the needs of children in psychiatric crisis, they
2
3 have enhanced staffing recourses that specialize on
4 youth populations.

5 CHAIRPERSON LEE: Okay.

6 Do we have a sense of how many groups and
7 organizations provide services to those 13 and under?
8 Because I know that is a separate all together
9 license that, you know, it requires different
10 specialization, and so just wanting to know uhm, ,you
11 know, how many organizations that you all work with
12 that you know of that have services that provide for
13 13 and under... around mental health, or?

14 ASSISTANT COMMISSIONER DAVIDOFF: Sure, and so
15 just to also reiterate what Dr. McRae offered before,
16 when I answer the question, I think it's important
17 for me to distinguish between the treatment in other
18 programs that are licensed by the state Office of
19 Mental Health...

20 CHAIRPERSON LEE: Mm-hmm

21 ASSISTANT COMMISSIONER DAVIDOFF: uh, and those
22 that we contract for through The Department of Health
23 and Mental Hygiene. So, I can mention that through
24 The Department of Health and Mental Hygiene, we have
25 contracts... We have about 51 different contracts

1 without about 89 different programs serving various
2 ages of youth. And, depending on the program, there
3 are some that serve early childhood, there are some
4 that serve, you know, up through 24 for transition
5 age youth. So, uhm, it really ranges in terms of the
6 ages covered by those programs.
7

8 CHAIRPERSON LEE: And can you also provide an
9 overview of DOHMH mental health services and programs
10 for young people -- which I know that you sort of
11 went over briefly -- and has DOHMH noticed an
12 increase in the use of these services since the start
13 of the pandemic in March 2020? If you could go
14 through some of that data?

15 DR. MCRAE: Sure, I will leave it to Marnie to go
16 into kind of some of the programmatic stuff to give
17 you some of the examples of some of the state and
18 city sponsored programs.

19 ASSISTANT COMMISSIONER DAVIDOFF: Sure, so, uhm,
20 there is a really wide array of, uhm, types of
21 services that we contract for. One of the types is
22 our crisis portfolio, and that has various program
23 types within it. So, we have Children's Mobile
24 Crisis Teams. We have homebased crisis intervention
25 programs, which are serving youth in their home and

1 community in a sort of intensive matter. It's
2 usually for a four to six week period of time and
3 those are citywide. We have also some what we
4 consider to be supportive services. So, examples of
5 those would be like our care coordination programs.
6 We particularly fund those for youth who do not have
7 Medicaid, because there is a comparable Medicaid
8 funded service called Health Homes for those who do
9 have Medicaid. We have services that, uh, work with
10 adolescents particularly called Adolescent Skill
11 Centers, which really focus on vocational and
12 educational skills and helping them achieve their own
13 goals within those domains. We have early childhood
14 mental health services, which are really a mix of
15 treatment services focused on ages zero to five. And
16 they are particularly in relationship to the parent
17 or caregiver. They also provide maternal mental
18 health care and have family peers who are embedded in
19 those programs to provide additional support to the
20 families. They also do consultations to other child
21 serving settings, so it's a really wide... that
22 initiative has a really wide range of domains to it.

23
24 There is... I mean, I could mention many others
25 we have. We fund family and youth peer support

1 serves, loss and bereavement services, for youth you
2 have experienced a loss of a close family member, and
3 yeah, there is a wide range of others, which I would
4 be happy to speak more about or to, you know, provide
5 more details after today's hearing.
6

7 CHAIRPERSON LEE: Okay, great, thank you.

8 In 2022, [INAUDIBLE] 21, I saw that acronym that
9 says MMR, which is not Measles, Mumps, and Rubella,
10 it's The Mayor Management Report. Sorry.

11 So, yeah, so in 2022, The Mayor Management
12 Report, uhm, it discussed the provision of the
13 Intensive Mobile Treatment, which is a program that
14 is featured on the OCMH website, but it is
15 implemented and funded through DOHMH. And, you know,
16 the IMT teams provide intensive and continuous
17 support and treatment to New Yorkers with serious
18 behavioral concerns right in their communities. And
19 ,you know, in the past in other hearings, I have
20 definitely mentioned that I think it's confusing
21 sometimes, because there are so many mobile outreach
22 teams that are out there depending on which agency.
23 Some are provided by the state. Some are provided by
24 the city. And then each, you know, different agency
25 has their own version. And so, I just wanted to know

1 if for the IMT teams specifically, uhm, do OCMH or
2 DOHMH have any data on the ages of whom IMT teams
3 serve, and if so, what percentage of those
4 individuals were under age 21?
5

6 DR. MCRAE: So, I will take that question, thank
7 you. So, we have discussed The Intensive Mobile
8 Treatment. And here, we have discussed kind of all of
9 the different treatment, uh, mobile treatments. This
10 is really a service that is really for people who
11 have very complex kind of situations. For those of
12 you who may not be aware, uhm, you know, that's in
13 addition... That's an initiative that is really kind
14 of centered in our adult mental health system.

15 Although it is run by that system... the mental
16 health system or the team, it's really available to
17 youth who transition into adulthood beginning at age
18 18. So, IMT provides mental health and substance use
19 treatment, uh, included medication and other supports
20 for people with serious behavioral health concerns.

21 [INAUDIBLE] very complex life situations who are
22 transient oftentimes and who have involvement in the
23 criminal legal system. So, we can't really share the
24 percentage of people under 21 who are receiving IMT,
25

1 but I can share that 10% of the people receiving IMT
2 are in the 18 to 24-year-old category.
3

4 CHAIRPERSON LEE: Okay, that is helpful.

5 And how has, uhm... I'm sorry, before I
6 continue, I just wanted to recognize Council Member
7 Paladino who has joined us as well.

8 And just out of curiosity, because... How has
9 the staffing been on that program as well? Because I
10 know, just across the board, it's been really
11 challenging in terms of the workforce and finding
12 staffing. So how has it been for this particular
13 program?

14 DR. MCRAE: As, you know, I mean, it's like... I
15 mean, it has been challenging just to staff many
16 programs that are providing services, particularly
17 mental health services. As you know, social workers,
18 nurse... I mean all of the different kinds of, uh,
19 health seeking professions are having challenges with
20 getting people to provide services.

21 CHAIRPERSON LEE: Is it mostly just folks with,
22 like, for example, LMTFs or LMHCs, LCSWs, LMSWs, or
23 is it someone who could be certified and trained? Or
24 do they have to have a specific master's degree level
25 of Behavioral Health?

1 DR. MCRAE: There are a number of different people
2 who are on each team, so it would vary.
3

4 CHAIRPERSON LEE: It would vary? Okay.

5 And, also, according to that same report, uh, The
6 Mayor's Management Report, supportive connections
7 provided by NYCwell surpassed the fiscal 2022 target
8 due to an increase in funding. Additional call center
9 staff and increase in the number of contacts answered
10 daily.

11 Do you have data on how many New Yorkers under
12 age 21 have been connected to mental health services
13 through NYCwell since March 2020?

14 ASSISTANT COMMISSIONER DAVIDOFF: Yes, I am happy
15 to speak to that question.

16 I just wanted to share some context also that,
17 uh, before I share some numbers, those who contact
18 NYCwell are actually not required to reveal their age
19 or the age of the person on whose behalf they are
20 calling or texting. So, the age related data that we
21 share will likely be an undercount. Right? Because
22 we... There are, you know, those who contact NYCwell
23 for whom the age isn't revealed or identified.

24 And, you know, the... So, the data that I will
25 share also is the way that the data is collected, uh,

1 it's really in categories -- so in categories of
2 four-year sort of age blocks. So, what I can share
3 with you is that, uh, for, you know, birth through
4 age 24, we have received about approximately 16,000
5 contacts in FY20, 15,976 to be exact. For FY21, it
6 was 21,011 contacts for that age group, again where
7 we know that... where we know the age of the person
8 contacting or, you know, the person on whose behalf
9 they are contacting NYCwell. And then for FY22, it
10 was 20,854 contacts.
11

12 CHAIRPERSON LEE: Okay, thank you.

13 Uhm, one of the things that was actually in the
14 reports that I noticed was... Could you ex... Tell
15 us a little bit more about the Children's Single
16 Point of Access? I was very curious about this
17 because it's also provided by DOHMH. And my first
18 thought when I read about this was, you know, this
19 seems like it could be something that could almost be
20 a base or foundation or what is built off of in terms
21 of, you know, some kind of data base. So, because it
22 a centralized referral system for children with
23 serious emotional disturbances and who need intensive
24 mental health services to remain at home or in their
25 community. And it does refer New Yorkers as old as

21 to health homecare management, not Medicaid care
coordination and community residences. And so, I
just want to see if you could explain or dig a
little... dive a little deeper into that?

ASSISTANT COMMISSIONER DAVIDOFF: Sure, thank you
for that question, I would be happy to.

So, Children's Single Point of Access is
operated, as you said, directly by DOHMH. And what
happens is, uh, anyone really can refer a youth to
our... I'll call it CSPOA going forward, uh, the
team of CSPOA staff will conduct an assessment based
off of referral information. And they will also
interview the family and the referring entity to sort
of get a better, you know, better rounded
understanding of the child's needs. And then, uhm,
they will do an assessment, and they will assess
whether the child would meet eligibility criteria for
the services that you mentioned before. So,
specifically, they can determine whether a child
would benefit from non-Medicaid care coordination,
which is, as the title implies, a care coordination
service. It does very comprehensive supports for
youth who are having mental health challenges.
Another level of care they can determine eligibility

1 for is community residences, which are uhm, sites
2 that are sort of small therapeutic group homes for
3 youth ages five to 17. And they are a combination of,
4 you know, structures or daily living activities, and
5 training and problem solving skills. And uh, you
6 know, the determination point is to receive CSPOA for
7 those as well. Or, if a child would be potential
8 eligible for health homecare management, which means
9 the child needs care coordination and also is
10 enrolled in Medicaid, so they can take advantage of
11 that service, they will make a referral through the
12 health home system to that level of care.

14 So, it's essentially, it is a single point of
15 access for a select number of services, right, that
16 typically are there to support youth who have sort of
17 higher level needs.

18 CHAIRPERSON LEE: Okay, thank you.

19 And I think I know what the answer to the
20 question may be is going to be, but, you know,
21 originally when COVID first hit, a lot of the
22 psychiatric beds were transitioned for emergency
23 purposes. And so, what can we do to help expand the
24 psychiatric beds throughout the City? What would you
25 need, you know, obviously funding, space, and all of

1 that, but if you could specifically talk to or speak
2
3 to how we could increase the number of psych beds
4 that are needed. Because it seems like there is a
5 shortage of that as well. And my understanding is
6 that not all of them have been completely converted
7 back to psychiatric beds, and so if you could let us
8 know what those numbers look like? And also, are
9 there ones that are specifically reserved or set
10 aside of for youth?

11 DR. MCRAE: So, yes, so, I... This is, as you
12 mentioned, like, there are city and state kind of
13 work that happens in this space. And this is really
14 kind of a state issue who are really governing and
15 overseeing that process with the beds.

16 Marnie, do you want to add some more pieces?

17 ASSISTANT COMMISSIONER DAVIDOFF: Sure. Yeah, I
18 mean, uhm, certainly we would have to get back to you
19 on the exact number of beds at this point and time,
20 because as Dr. McRae said, it's really an issue that
21 the state licensing tracks, rather than the city.
22 But there are, you know, nine acute care hospitals
23 and one state hospital that are specially for
24 children and youth in New York City. And so, you
25 know, there are definitely -- in response to your

question -- you know, beds that are designated to
serve... to serve youth in the city.

CHAIRPERSON LEE: Okay. Yeah, if you could get
back to us and also let us know what the challenges
are, because I know that... And it always is such an
interesting relationship, because I know a lot of the
oversight compliance lies with the state. But,
within H+H and the DOHMH system, if you could just
get back to us and let us know within your sort of,
uhm, capacity or realm, like, what can be done about
increasing the psych beds. That would be great, too.

Also, just a couple more questions, and then I
will hand it off to Chair Stevens.

But uhm, you know, when you were speaking in your
testimony, Dr. McRae, it... One thing that I thought
of when you mentioned, for example, the, uh, what was
it? The school continuum? I... It's interesting,
because I immediately thought of... And I wonder if
this is something that perhaps... Yeah, the school
mental health continuum, I was curious to know if
this is something that is similar to the community
schools, or if this program is something that would
be able to be embedded or coupled with a lot of the
community school models. Because I know that those

1 have been proven to be effective, because I know that
2 those, uhm, services are much broader. But I wonder
3 if this is something that would also be a good fit
4 for working and partnering with schools? Which I
5 know involves DOE, but, you know, with another
6 agency, but it...is it... I guess what... I'm guess
7 I am just wondering how this would look different
8 perhaps. Because it would require multi-agency
9 efforts, and staffing, uh, 50 at DOE schools located
10 in Brooklyn and the Bronx. So, I guess this is sort
11 of a pilot project, if you will, almost. And so, I
12 just wanted to know, uhm, what that would look like
13 or how it would differ?

15 ASSISTANT COMMISSIONER DAVIDOFF: Sure, so I think
16 that, uh, with regard to a more detailed sort of
17 comparison of the community schools' model, the
18 school mental health continuum model, we would want
19 to consult with our colleagues at the Department of
20 Education who really run the community schools
21 intervention. That it under DOE rather than DOHMH.
22 I would say that the school mental health continuum
23 project is really a collaborative. What has really
24 been fantastic about it, is that it is a
25 collaborative effort across the Department of

1 Education, the Department of Health and Mental
2 Hygiene, and Health + Hospitals. And it is really
3 intended to bring additional access to mental health
4 resources to schools that are not as well resourced
5 in that area. And so, it takes sort of a
6 multipronged approach to both enhancing access to
7 those recourses and ensuring that those schools are
8 aware of what is available in the community and how
9 to access it. So, it's both services that could be
10 available either onsite in the schools or would have
11 a dedicated link... referral and linkage system
12 between a clinic and a school, but also to more
13 broadly educate the school community about things
14 like NYCwell, about things like mobile crisis teams -
15 - that there is a whole array of services that are
16 accessible to them and how to use them.

18 CHAIRPERSON LEE: Okay, and, I guess, uh, before I
19 hand it off... And I do have more questions, but I
20 want my colleagues to ask questions as well. But
21 that's the perfect segue one of my questions, which
22 is how has DOHMH, OCMH, how have you guys been
23 sharing with parents and schools, uh, the services
24 and recourses that you have to help them aid
25

1 children, teens, and young adults through the
2 pandemic related mental health struggles?

3
4 DIRECTOR WONG: Good afternoon, I hope you can
5 hear me okay. Thank you, Chair Lee, and Chair
6 Stevens, for convening today's meeting.

7 And, since this is my first hearing, I thought
8 maybe I would just do a quick intro of myself and
9 office before I kind of get into answering your
10 questions.

11 So, my name is Eva Wong, I am the new Director
12 for The Mayor's Office Community Mental Health. And
13 the past 15 years of my career have been dedicated to
14 promoting community mental health both as a licensed
15 mental health counselor, uh, working directly with
16 diverse New York City communities as well as an
17 [INAUDIBLE] leader and nonprofit board member for
18 communitywide coalitions and many nonprofits. And as
19 a practitioner and an advocate, I have worked with
20 individuals, communities, and really an entire city,
21 with a heavy focus on early childhood, on youth, and
22 families. And this journey is what has brought me
23 here as the new Director of OCMH.

24 As you all know, OCMH was established in the city
25 charter as permanent part of our city government.

2 And this was really building on the collective and
3 concerted effort that made New York City the first
4 major American city to support mental health through
5 a local tax levied fund. And the goal of OCMH is
6 to... Is really straight forward, to promote mental
7 health for all New Yorkers. And we do this by
8 collaborating across city agencies and with the
9 communities to enhance equitable access to quality
10 mental health services, supports, and treatment.
11 Improving access to mental health services for all
12 New York City youth is one of our priorities. So, I
13 heard what, uhm, Chair Lee said earlier about what it
14 is like to... from a nonprofit standpoint of kind of
15 navigating different systems and different agencies.
16 So, my office is really there to support that
17 coordination that happens. And I look for to
18 addressing the question I think that was just asked
19 and other questions as well.

20 So, I understand that the question just now was
21 really about what... how are we getting kind of
22 information out, right?

23 CHAIRPERSON LEE: Mm-hmm? Right, specifically uh,
24 you know, to a lot of the parents ,you know, about

1 the recourses that you all have available for their
2 children.

3
4 DIRECTOR WONG: Mm-hmm, yes. So, in a few ways I
5 would say, uh, let me get you... Definitely we
6 mentioned NYCwell a few times, and you are very
7 familiar with that I believe. So, that is one way we
8 are... You know, of course that is available to
9 youth and families, and that is just not through
10 calling. Right? That's also through texting and
11 chat as well. And we also have different ways that
12 we are also working with DOE. And we are working
13 with the school staff directly doing trainings and
14 making... supporting... making sure that recourses
15 are accessible and visible I think is very important,
16 and making sure that all of the material, for
17 example, we put together, uhm, How To Talk To Youth
18 About Mental Health Guide and many different kind of
19 recourse guides were all made available in different
20 languages -- not just the 10 common DOE languages,
21 but in 12 languages, so we worked with Mayor's Office
22 of Immigrant Affairs making sure that not just ,you
23 know, it's out there, right? And a lot of recourses,
24 of course, are available on our website. And
25 culturally competent care and responsive care is very

1 important -- of course we all know. And, knowing
2 that for communities of color, really having higher
3 rates of mental health needs and lower rates of
4 connection to care, definitely we think we are
5 constantly just kind of making sure that we are
6 looking to look across systems, so that we are
7 working for our partners, so, uhm, strategizing
8 around... for example, I think Susan had talked
9 about earlier what [INAUDIBLE] for home, what is this
10 like to plan a campaign and partner together. So that
11 for example, DYCD has many different access points.
12 Right? Because I understand a lot of times young
13 people and families are not coming to a treatment
14 center as their first step. Right? So, working with
15 our... (CROSS-TALK)

17 CHAIRPERSON LEE: [INAUDIBLE]

18 DIRECTOR WONG: Right, social media... And so
19 that is something that we are always kind of
20 brainstorming on and being creative. Because when we
21 talk about culturally competence, we are not just
22 talking race and ethnicity, but the youth, right,
23 youth culture is very different and ever changing.

24 CHAIRPERSON LEE: Thank you.

25 Okay, Chair Stevens?

2 CHAIRPERSON STEVENS: Hello, everyone.

3 So, in 2015, the former administration announced
4 the creation of Thrive NYC, a series of 54
5 initiatives that... with a budget of \$850 million
6 over for years. In 2021, the initiatives were
7 recognized as The Mayor's Office of Community and
8 Mental Health. There were several youth based mental
9 health initiatives previously under the Thrive NYC
10 banner, and I would like to verify their status. In
11 2017, the former administration launched The Unity
12 Project, which made investments in mental health and
13 safety of LGBTQ+ youth people. How much did The
14 Unity Project receive in 2022 and 2023? And does the
15 administration plan to continue this initiative?

16 DR. MCRAE: So, I am just... I will pass to OCMH,
17 but I did want to say that for The Unity Project, I
18 want to kind of talk about some of The Health
19 Department's work in advancing that work.

20 CHAIRPERSON STEVENS: Mm-hmm?

21 DR. MCRAE: Uh, you know, they fund six of our
22 coalition and media prevention programs across all
23 five boroughs. The work is really about influencing
24 community norms, and it practices in a way that
25 reduced not only acceptance of substances, uh, but

1 also in a way that reduced triggers that can lead to
2 substance use and misuse by LGBTQ+ youth as they are
3 coping with trauma and stress. The coalitions have
4 reached hundreds of youth already through a number of
5 different avenues. So, I just wanted to kind of put
6 that in there. And then I will pass it over to Eva.

8 DIRECTOR WONG: Thank you, Dr. McRae, thank you,
9 Chair Stevens for, uh, your question.

10 You started with talking about the Thrive NYC,
11 and in 2015 the series of initiatives, right? Under
12 the Thrive NYC banner. And I can speak to this where
13 OCMH continues to oversee several youth based mental
14 health initiatives that were under Thrive NYC banner,
15 and those included the following: The Central Crisis
16 support team that is administered by DOE; the Mental
17 Health Hubs that are administered by DYCD; mental
18 health services in DHS family shelters, administered
19 by DHS; and Newborn Home Visiting Programs in
20 shelter, that is administered by DOHMH.

21 And there are other programs which are no longer
22 overseen by OCMH but that are still operational. And
23 those are -- all of these details I am talking about
24 are choices available on the OCMH website. And I
25 want to name these programs that are no longer

1
2 overseen by us: For example, The School Mental Health
3 Specialist Program, that is through DOE and DOHMH;
4 Early Childhood Mental Health Network, through DOHMH;
5 and Mental Health Services for high needs schools
6 through DOE and DOHMH. And again, these are still
7 operational.

8 And in additional to the funded initiative, OCMH
9 has also produced a number of trainings and resource
10 guides, and kind of mentioned earlier that they are
11 available directly, you know, written for youth and
12 written for caregivers and adults.

13 And I think there was another part of your
14 question about The Unity Project, and while it is not
15 an OCMH program, uh, we know that is... the
16 administration continues to support it, and it is
17 embedded with the new Mayor's Office of Equity.

18 CHAIRPERSON STEVENS: Mm-hmm

19 DIRECTOR WONG: And, yes, I think that is what I
20 will say to that.

21 CHAIRPERSON STEVENS: I have a question, just,
22 uhm, because when you were just speaking you were
23 talking about the Mental Health Hubs, can you talk to
24 me a little bit about what that is and give an
25 overview of how that is being rolled out?

2 DIRECTOR WONG: Yes, I am going to pass this to
3 Susan, my colleague, right here.

4 DEPUTY COMMISSIONER HASKELL: Thanks, Chair
5 Stevens. Uhm, the Mental Health Hubs were initiated
6 a couple of years ago, they are an investment in
7 partnership with OCMH at runaway and homeless drop in
8 centers. So, funding was added to eight of our drop
9 in centers. We have one in each borough. We have
10 eight all together operating 24/7 -- seven days a
11 week. And providers, we have monthly connection
12 points -- to your questions about, like, how do you
13 know all the recourses that are available? We have
14 monthly connection points for The Mental Health Hubs.
15 They... Last year in The Mayor's Management Report
16 you will see that we served about 4,317 people, in
17 FY22, with mental services. And it is meant to be a
18 safe place disproportionality serving LGBTQI young
19 people, but all young people ages 14 to 24 are
20 welcome. And many of the youth in our residences
21 would access services at our drop in centers, because
22 maybe they want to be away from the space where they
23 are living to get that kind of support. And they can
24 receive everything from, you know, creative arts
25 activities to clinical care referrals and therapy.

1 And, yeah, this year, in the first quarter, I think
2 we have already served about 500 young people
3 including nearly 200 who, again, who have entered
4 therapy.
5

6 CHAIRPERSON STEVENS: Mm-hmm, thank you, so

7 (CROSS-TALK)

8 DIRECTOR WONG: Oh, no, you're good... (CROSS-
9 TALK)

10 CHAIRPERSON STEVENS: [INAUDIBLE]

11 DIRECTOR WONG: Oh, sorry, yes, I was just going
12 to add to that... (CROSS-TALK)

13 CHAIRPERSON STEVENS: Oh, no, go for it...

14 (CROSS-TALK)

15 DIRECTOR WONG: Just one point about the numbers,
16 because I think I have updated numbers to share here
17 about the launching of this program really happened,
18 uh, a year ago? Right? November 2021, with the
19 centralized Mental Health Hubs, and so far, we have
20 enrolled 797, so 800 young people in therapy and
21 treatment.

22 CHAIRPERSON STEVENS: So, I think you have
23 answered this already around the schools, but one of
24 Thrive NYC's chief programs included establishing a
25 network of 100 mental health consultants to help over

1 900 schools meet the needs of students in the schools
2 without onsite mental health services. Is this
3 program still in effect? If not, what are the plans
4 to deploy resources in city schools without onsite
5 mental health support?
6

7 DIRECTOR WONG: Yes, I touched on it, but I am
8 happy to answer that, thank you, Chair Stevens.

9 So, the mental health consultant program was one
10 of the original Thrive NYC initiatives which has gone
11 through several redesigns. [SIRENS] [INAUDIBLE] and
12 DOHMH, restructured school based mental health
13 programming. And, yes, the program is still in
14 effect, and it's called The School Mental Health
15 Specialists Program. It is no longer overseen by
16 OCMH, and I want to see if DOHMH has anything to add
17 to this program. [INAUDIBLE] comments? Yeah, Marnie?

18 Thank you

19 ASSISTANT COMMISSIONER DAVIDOFF: Sure, yes, uh
20 Eva mentioned, it has undergone some restructuring.
21 It is now a program that is jointly under the
22 Department of Education and The Health Department.
23 It has also been renamed to what was The School
24 Mental Health Specialist Program is now the School
25 Mental Health Manager Program. And the program

2 consists currently of 60 school based mental health
3 managers who are present in over 660 schools, and
4 they serve as the main point of coordination of all
5 mental health services in that school. The, you
6 know, functions that they offer to the school include
7 also assessing the need for services based on data
8 from the school. They help the schools to create
9 work plans to implement what we consider a three-
10 tiered model of public mental health in the schools,
11 and they manage in partnerships with the community
12 based organizations and mental health providers who
13 serve students in those schools when these
14 relationships are in place.

15 CHAIRPERSON STEVENS: Thank you

16 I know we walked about The Unity Project a little
17 before, but I just had a question around, uh, could
18 you please explain the mental health support services
19 those young people provide for The Unity Project.

20 Because I know a component of that is peer
21 mentorships. So, could you talk a little bit about
22 the runaway youth and homeless youth in crisis?

23 DEPUTY COMMISSIONER HASKELL: Yes, I appreciate
24 that question. I think... I am going to speak about
25 a couple of initiatives... (CROSS-TALK)

2 CHAIRPERSON STEVENS: Okay.

3 DEPUTY COMMISSIONER HASKELL: I can't... I can't
4 necessarily pinpoint the one you're referring to, but
5 from The Unity Project investment from earlier this
6 year in the sprig funded a financial literacy
7 investment in the drop in centers, which is a
8 partnership with OCMH and also The Department of
9 Consumer and Worker Protection. That's about \$1.2
10 million to serve young people who are accessing
11 runaway and homeless youth drop in centers. Many of
12 them are looking for permanent housing, getting
13 support for vouchers or supportive housing or other
14 options, uh, maybe to move out of shelter or out of
15 unstable living conditions. That isn't necessarily a
16 mental health focused project; although, gaining
17 financial security obviously is going to support
18 their social and emotional stability. Separately,
19 there is peer navigator project that we are launching
20 this year.

21 CHAIRPERSON STEVENS: Mm-hmm

22 DEPUTY COMMISSIONER HASKELL: And that is also
23 focused on housing readiness for young people,
24 supporting the young people through with peer
25 relationships. Through the process of finding long

1 term housing, housing navigators are helping them
2 through paperwork, the bureaucracy of, like, the job
3 that it takes to secure a housing resource in New
4 York City. And the peer navigators are supporting
5 those housing navigators and the young people, "Hey,
6 what is it like to go look an apartment?" Like, I
7 don't want to go by myself," a peer navigator can
8 come in and be, like, "I've been through this before,
9 we're gonna go, we're gonna check out the site,
10 here's how you do it," and they give them that
11 social-emotional support through somebody with lived
12 experience.
13

14 So, there is the financial literacy and peer
15 navigators who support the work of housing
16 navigators.

17 CHAIRPERSON STEVENS: Yes, that what I was talking
18 about... (CROSS-TALK)

19 DEPUTY COMMISSIONER HASKELL: Okay, great.

20 CHAIRPERSON STEVENS: the peer navigator piece.

21 And, so, what mental training or certification do
22 those peer navigators get? And I guess since it is
23 not a mental health program, it's more around helping
24 them get through the housing process and kind of
25

1 being a mentor. Can you talk about what programs or
2 certifications that they might get through that?
3

4 DEPUTY COMMISSIONER HASKELL: Talk about what?

5 CHAIRPERSON STEVENS: What certifications or
6 support the peer navigators get to actually be
7 prepared to do that work?

8 DEPUTY COMMISSIONER HASKELL: That's a good point.
9 There are training resources being provided to peer
10 navigators. It a new project -- that training is
11 underway with OCMH. I believe we also are securing
12 support from Coalition for Homeless Youth, and it
13 includes, like, understanding the housing process.
14 They're main expertise is lived experience, so that
15 is really what we are drawing on. But we also tap
16 into the resources of... OCMH has, you know, a
17 mental health 101, they one for staff, and we are
18 tapping into those trainings which are available
19 online.

20 CHAIRPERSON STEVENS: Mm-hmm

21 So, just thinking about, uh, and I know it's a
22 very new program, but how long do you think peer
23 navigators will be staying with their mentee when
24 they are in the program?
25

2 DEPUTY COMMISSIONER HASKELL: The goal is for
3 longer term support. Like, through their accessing
4 housing, through some of the challenges that people
5 run into once they would secure housing. So that
6 funding is secure through the end of the fiscal year.
7 We anticipate that relationship staying through at
8 least June of next year.

9 CHAIRPERSON STEVENS: Thank you.

10 The Office of Community and Mental Health
11 partners with DYCD on The Pathways to Wellbeing, and
12 initiative that promotes the positive mental health
13 of children and adolescents. The Office of Community
14 and Mental Health website states that 450 staff
15 across Cornerstone Community Centers and Beacon after
16 school sites were trained to promote positive mental
17 health through reading and writing. What mental
18 health training does the staff receive?

19 DIRECTOR WONG: I am just going to start, and
20 thank you for that question, and then I am going to
21 pass it to Susan as well.

22 OCMH is really proud to be partnering, and you
23 heard many partnerships already with DYCD, and we
24 supported the startup of this program initiative.
25 And we are overseeing... The startup partnership

1 Committee on Mental Health, Disabilities and Addiction Jointly with
The Committee on Youth Services 63

2 itself ended in FY22, and Susan would give a status
3 on how the programs are going right now.

4 DEPUTY COMMISSIONER HASKELL: Yes, Pathways to
5 Wellbeing was a really excited project: Ten
6 Cornerstone programs, about 450 staff across
7 Cornerstones were trained. There was a 101 on
8 definitions, getting familiar with common terms.
9 There was a 102, most common types of mental illness,
10 signs and symptoms, causes. And 103 went more into
11 healthy relationships, PTSD. And then there was
12 youth crisis management and vicarious trauma, for
13 staff to understand how they are impacted by the
14 trauma of the people they work with and making sure
15 there is self-care.

16 You both spoke about staff challenges; we are
17 very mindful of the need to support staff. So that
18 is the training that we offer to the Cornerstone
19 staff for Pathways to Wellbeing.

20 CHAIRPERSON STEVENS: Thank you.

21 I already know the answer to this, but I will ask
22 it anyway. Are there social workers connected to
23 your after school programs and programs that DYCD
24 offers?

25

2 DEPUTY COMMISSIONER HASKELL: I mean, I think
3 there is a yes and no to that... (CROSS-TALK)

4 CHAIRPERSON STEVENS: See, I told you I know the
5 answer... (CROSS-TALK)

6 DEPUTY COMMISSIONER HASKELL: [INAUDIBLE]
7 programs... (CROSS-TALK)

8 CHAIRPERSON STEVENS: [INAUDIBLE]... (CROSS-TALK)

9 DEPUTY COMMISSIONER HASKELL: Right, many of our
10 programs have MSW and clinical staff as part of their
11 programs. It's not a requirement in most of DYCD's
12 after school and community centers; although, again,
13 many, many of our programs do have social work staff.
14 And, again, that scenario where it has been really
15 challenging to hire and hold onto staff. But we are
16 looking at ways we can support those pipelines and
17 keep the expertise in our programs.

18 CHAIRPERSON STEVENS: So, you know, I think for me
19 one of the big challenges that I often see, and I
20 feel, and I know that everyone is working very
21 closely together... But I feel like a lot of times
22 there is a lot of emphasis on schools and DHS and all
23 of these other places, and the community based
24 organizations that work through DYCD, are
25 consistently doing the work, because that's what they

1 do regardless. But there is no real throughline in
2 connection as far as, like, support. Right? Because
3 even in the testimony today, it stated that DOE, and
4 ACS, and DHS have systems in place for referrals, but
5 DYCD was not mentioned when a lot of times the work
6 is being done on the ground with the CBOs.
7

8 Can you guys kind of like talk a little bit about
9 what that looks like? Because I do often feel like
10 even with, like, DOE -- and me being in a provider
11 for so long, I remember a lot of times the ball used
12 to be passed to the provider. And we would be left
13 holding the bag of, like, okay, well, we have to
14 figure it out. But, a lot of investments are made on
15 the DOE side, but they still pass it off to us.

16 So, can we talk a little bit about what that
17 looks like and that inconsistency?

18 DEPUTY COMMISSIONER HASKELL: I don't mind kicking
19 that off. And I will invite my colleagues to weigh
20 in.

21 I certainly appreciate the question. And I think
22 we, you know, we have a tremendous investment. And
23 this administration has expanded, as Dr. McRae
24 mentioned, SYEP, blowing up, you know, a 100,000
25 young people. We did Summer Rising also biggest

2 summer enrichment program ever. So, the investments
3 continue to grow in youth services overall. And that
4 is the tier one intervention. What do young people
5 need to build their resilience to be able to manage
6 the grief and crisis? They are going have... You
7 know this, those social-emotional supports have got
8 to have positive peer relationships, caring adults
9 looking out for me. So, a lot of the staff in our
10 programs offering enrichment services are going to be
11 the ones to identify problems. I think that we are
12 doing a better job than ever before making the
13 connections -- some of the programs that have been
14 described today, so that we can make strong
15 referrals. And I will just add, you know,
16 Commissioner Howard has charged us with, uh, thinking
17 forward to make sure that every program has
18 documented resources. They have evidence that they
19 know where to go to make referrals, that we are
20 connecting them to these services, so that there
21 isn't a staff person in the program who isn't sure
22 what to do when a young people is really struggling
23 beyond ,you know, having a bad day, and needs an
24 intervention. So, we look forward to continuing to
25 strengthen those connections.

2 DIRECTOR WONG: I just wanted to add to what Susan
3 is saying. And I am hearing, Chair Stevens, you're
4 saying that really the big burden on the CBO side,
5 and really, right? That once there a resources in
6 city agencies and then the providers themselves, how
7 are they going to... Right? There is so much that
8 is on their shoulders. [INAUDIBLE] someone from
9 the... I am also from the community side; I have
10 experience that and understand that. So, one thing I
11 wanted to add is, OCMH, we... one of our signature
12 initiatives is The Academy for Community Behavioral
13 Health. And it is a partnership in of itself, and I
14 don't know if it's Institute, but a program that
15 actually provides a lot of free training to CBOs.
16 And how we are able to design these, we work with
17 CUNY, and they have a lot of expertise where... And
18 people who are developing this with cultural
19 competence and understanding of what the diverse
20 communities need. So, the topics that are kind of
21 picked and designed into courses, whether it is kind
22 of a one off, couple of hour training for CBO staff,
23 or it's maybe like a course that is multiple weeks,
24 all of those topics came from partners and came from
25 the community. So that is one resource that we are

1 really putting a lot into and making sure that we are
2 sending directly to your partners as well through
3 partners with the city agencies. We have connections
4 to about 200 CBOs. And we understand that, right, a
5 lot of times it is just cost and time, right? When
6 do people have time to take these courses? But money
7 as well, when they can get away from their work, so
8 there are different kinds of digestible ways, right,
9 longer and shorter courses, but building that
10 capacity where the work is something that we are
11 looking at always. So...

13 CHAIRPERSON STEVENS: No, absolutely. And I
14 agree, like I said, for me it is just understanding
15 that that piece where I feel like the providers are
16 often left out. And even sometimes DYCD, right?
17 Like, I remember being... reaching... having issues
18 and reaching out to DYCD, with them trying hard and
19 hitting roadblocks and being frustrated, because
20 understanding that DOE had access to these things,
21 but they, like I said, would pass it off to the
22 providers. And then, you know, sometimes some of the
23 connections that I feel could be made, are...
24 sometimes are just a little bit loose.

1 But I guess my next question is, and here is
2
3 another one that I know the answer to, is social-
4 emotional learning part of the work scope for all
5 program providers?

6 DEPUTY COMMISSIONER HASKELL: I think that is for
7 me, DYCD funded programs?

8 CHAIRPERSON STEVENS: Yes.

9 DEPUTY COMMISSIONER HASKELL: Uh, absolutely. I
10 think social-emotional learning is fundamental to any
11 program that DYCD is funding. You know, the
12 foundation of youth development is their social-
13 emotional development, their social-emotional skills,
14 uh, again, relationship building, understanding
15 themselves, understanding themselves in a social
16 construct including many of the barriers that they
17 may face in the social construct -- institutional
18 racism and discrimination issues -- but
19 understanding, you know, where they can excel, where
20 their skills and interests are, that is absolutely
21 fundamental to all of DYCD funded programs.

22 CHAIRPERSON STEVENS: So, yes, I know it's, like,
23 fundamental, but is it something that is a
24 requirement?
25

2 DEPUTY COMMISSIONER HASKELL: Yes, I would say
3 it's absolutely part of every service that we are
4 being delivered, and that the requirements... the
5 actual service itself, include development of a young
6 person's social-emotional skills.

7 CHAIRPERSON STEVENS: Okay. Because I think that
8 it is true that it is part of the cultural that is
9 being cultivated. But just really thinking about how
10 to kind of make it more intentional.

11 DEPUTY COMMISSIONER HASKELL: Yes, I do want to
12 pick up that, you know, we are in a period where we
13 are looking at ,you know, re-procuring many of our
14 services, and I think that the direction we are
15 definitely going is more institutionalized
16 connections with mental health supports and
17 behavioral supports and institutionalized connections
18 to social-emotional curriculum. To the point that you
19 are making. Something more [INAUDIBLE].

20 CHAIRPERSON STEVENS: And, so, can you talk about
21 how... And, I know, like I said, it's part of DYCD's
22 overall goals and things, but is there a way to
23 measure or evaluate the success reaching students in
24 need of mental health services and support?

2 DEPUTY COMMISSIONER HASKELL: I think there is. I
3 mean, I think we have some models with that. Like,
4 talking about generally social-emotional across DYCD
5 programs, we go a little further with runaway and
6 homeless to, like, tier two... (CROSS-TALK)

7 CHAIRPERSON STEVENS: Mm-hmm

8 DEPUTY COMMISSIONER HASKELL: Tier three
9 interventions. And we do have some mechanisms to
10 track the numbers of young people who need more
11 clinical care, more advanced services. And people
12 were supported including in, like, MMR and other data
13 bases. So, I think there is a way to tap into, uhm,
14 referrals -- numbers of referrals -- and sort of try
15 to quantify those supports.

16 CHAIRPERSON STEVENS: Yes because I know that...
17 Because, like, through some of the digging that we
18 have been doing around research, like, I know, like,
19 it has been carved out more with the homeless and
20 runaway youth, but I am thinking about it, like, the
21 through line through the programs, is that something
22 that... especially when you talk about the
23 reimagining and a lot of the stuff that DYCD is
24 looking at to evaluate, is this something that we are
25 looking at? Because I think that this is important

1 to make sure that that is an active component of what
2 we are looking at as an indication for success.

3
4 DEPUTY COMMISSIONER HASKELL: I appreciate that.

5 CHAIRPERSON STEVENS: So, this was something else
6 that I did not know about, and I was just like, hmmm,
7 I ran Cornerstones for a number of years, and I did
8 not hear of this -- is that DYCD and OCMH, have
9 partnered with Random House to set up mental health
10 libraries in NYCHA Cornerstone Community Centers
11 across the City. I have never heard of this, so I
12 was very surprised. And, so, I have questions. Uh,
13 what constitutes a mental health library?

14 DEPUTY COMMISSIONER HASKELL: The mental health
15 libraries were a project with Random House. Random
16 House provided more than 600 books. We were in 10
17 Cornerstone programs. In the Bronx, we are at Murphy
18 and Sedgwick [INAUDIBLE]... (CROSS-TALK)

19 CHAIRPERSON STEVENS: I know, I called them.

20 DEPUTY COMMISSIONER HASKELL: (LAUGHING) Okay, so,
21 10 Cornerstone, 10 developments, they had... They
22 were creating spaces where young people could go for
23 some quiet reading time or some directed reading.
24 They had a set of standardized books that were going
25 to be in each library, and they set up some visuals.

1 And the project included training staff and creating
2 these spaces. And while we are not necessarily
3 tracking or funding that project going forward, we
4 have created spaces that we hope the Cornerstones
5 will continue, and that our DYCD staff, who
6 participated in that, can bring to other programs
7 that they support.
8

9 CHAIRPERSON STEVENS: Okay, so this program, it
10 was just like a one time, uh... (CROSS-TALK)

11 DEPUTY COMMISSIONER HASKELL: I would say it was
12 an investment.

13 CHAIRPERSON STEVENS: Okay.

14 DEPUTY COMMISSIONER HASKELL: We invested in the
15 library in these locations. You know, we don't take
16 the books back.

17 CHAIRPERSON STEVENS: (LAUGHING) that would be
18 terrible! Give me those books!

19 DEPUTY COMMISSIONER HASKELL: (LAUGHING) We
20 invested in staff... (CROSS-TALK)

21 CHAIRPERSON STEVENS: Could you imagine?

22 DEPUTY COMMISSIONER HASKELL: (LAUGHING) No.

23 And we look forward to more special projects like
24 that -- to keep thinking about innovative ways we can
25

bring understanding of behavioral health to young people.

CHAIRPERSON STEVENS: Yeah, uhm, so, and just thinking about, even though it was a one off, could you talk a little bit about the... was it successful? Is it something that, you know, we should be continuing to invest in? Like, could you give us a little bit more detail?

DEPUTY COMMISSIONER HASKELL: Yeah, I connected a limited by with my colleague Jessie Fernandez, and she was describing and shared some photographs with some of the activities that went on, some of the successful components of the library was ,like, mood reader where you could walk up to the young people, kind of like point your fingers in the areas about how you were feeling and engage in dialogue with the staff. Another thing that she described was... at [INAUDIBLE] they had an art project on the wall that was designed around these destigmatizing mental health issues. And I think all of those activities initiatives and conversations are like building, strengthening the infrastructure of these development programs of the community based organizations themselves, of the staff, uh, to better be equipped

1 to have a conversation with the young people, to talk
2 about how the young person is feeling and see if
3 there is a next step.
4

5 CHAIRPERSON STEVENS: Yeah, no, great. I mean, it
6 sounds like... So, when I ran programming, I created
7 social-emotional corners where young people were able
8 to go decompress. We had aroma therapy. There were
9 books and all these things, so it is all very
10 similar. And it was successful, because it gave
11 young people autonomy and were able to say, "I am
12 feeling this way, so I need a moment to decompress,"
13 and taking their moment and understanding that.

14 So...(CROSS-TALK)

15 DEPUTY COMMISSIONER HASKELL: I love it. We have
16 moved beyond the wooden chair at the front of the
17 classroom... (CROSS-TALK)

18 CHAIRPERSON STEVENS: Yeah, no...

19 DEPUTY COMMISSIONER HASKELL: That's turned around
20 backwards, no, no, no... (CROSS-TALK)

21 CHAIRPERSON STEVENS: No, it's like...

22 DEPUTY COMMISSIONER HASKELL: We have so many
23 amazing approaches... (CROSS-TALK)

24 CHAIRPERSON STEVENS: Yeah, and also, I remember,
25 for me, I was, like, you need to be able to identify

1 the feelings to go over there. So, it can't be just
2 like I can't be just like, I just want to go over
3 there, I'm having... So, it's like, I... it's not,
4 "I just feel sad, like, I am not feeling okay, or I
5 am joyful," like, really helping them use language.
6 So, uhm, I definitely think that those things are
7 important, it seems like very small, but it does make
8 a huge difference.
9

10 Uh, I just have a couple of more questions, and
11 then I know, uh, Chair has some questions. I
12 actually have some more questions, too, so...

13 I am not sure if our colleague has any questions
14 yet, but... okay.

15 How does mental health services and programming
16 [INAUDIBLE] than drop in-centers, crisis shelters,
17 and transitions into independent living facilities,
18 are young people required to receive mental health
19 counseling at any of those facilities?

20 DEPUTY COMMISSIONER HASKELL: In the runaway and
21 homeless youth services programs, they are not
22 required to receive mental health counseling, but
23 they are required to have regular meetings with their
24 staff to talk about life goals, develop an
25 individualized service plan -- it could be around

1 getting job, it usually includes getting housing or
2 family reunification. And it would certainly include
3 their physical and mental health goals as well. So,
4 nobody is required to participate in a group or an
5 enrichment activity, but they, uh, we want to make
6 sure that those programs are offered, you know,
7 whether or not you have been referred to clinical
8 care. So, It's not required, but what is required is
9 that you're going to have regular meetings with the
10 staff who are with you in the residence and who can
11 talk about issues and identify maybe if there is...
12 If it is a good idea for you get... (CROSS-TALK)

13 CHAIRPERSON STEVENS: So, it is required, it's
14 just not required in a formal... formal sense.

15 DEPUTY COMMISSIONER HASKELL: Well, yes, but the
16 staff that you're meeting with, it's not necessarily
17 around like, uh, mental health counseling. I guess
18 that's a different... (CROSS-TALK)

19 CHAIRPERSON STEVENS: Oh! Yeah...

20 DEPUTY COMMISSIONER HASKELL: [INAUDIBLE] life
21 goals... Yeah... (CROSS-TALK)

22 CHAIRPERSON STEVENS: Yeah, with those... That's
23 part of mental health, so...

24 DEPUTY COMMISSIONER HASKELL: [INAUDIBLE]
25

2 CHAIRPERSON STEVENS: And I... And I say that and
3 identify that, because I think it's important for
4 people to understand that It's not always sitting
5 down with a therapist or a licensed social worker.
6 And the folks who are doing those meetings are doing
7 sometimes intense work. Right? Like, they are
8 sitting there, they are hearing their life stories,
9 they are helping them create goals, and those things
10 are important. So, I don't... I think, for me, it is
11 important for us to ensure that we are recognizing
12 that that is if not more important, sometimes for
13 them to just have a person of connection than, like,
14 actually saying, oh, I sat with a therapist or I had
15 50 referrals. Because a lot of times those because a
16 lot of times those staff members are doing the
17 intense work even before they get to actually get to
18 the courage to go to real actual mental health
19 services. So, they are required, but I just think it
20 looks different. So, I just wanted to make sure I
21 acknowledged that, because they are doing their work
22 and it's important.

23 How long does a drop in center typically track a
24 young people who has sought mental health services,
25 uh, support services?

1 DEPUTY COMMISSIONER HASKELL: That is a good
2 question. Drop in centers are not, you know, time
3 limited. We have young people who have been coming
4 to drop in centers for years. So, I don't know that
5 we have sort of a timeframe around their access to
6 supports. We can talk about that a little bit more,
7 and I can see if I can get you the detail that you
8 are looking for.
9

10 CHAIRPERSON STEVENS: Yeah, yeah, absolutely, we
11 will definitely circle back on that.

12 I am going to kick it back to Chair Lee. And she
13 can kick it back to me. Because I have a couple more
14 questions.

15 CHAIRPERSON LEE: Punting the ball... And, uh,
16 okay, thank you. So, just a few more quick questions.

17 So, actually in the testimony you gave Dr. McRae,
18 I noticed that you talked about... Okay, that the
19 City and The Health Department have been working
20 directly with the contracted behavioral health
21 service providers in a few key ways. And one of the
22 points that you had mentioned was that you helped to
23 create a platform to address the staffing needs many
24 providers were experiencing at the time, so I wanted
25 to know where we can find this or what, you know,

1 where it can be found or what sort of lessons learned
2 or best practices or advice or recommendations came
3 out of that?
4

5 DIRECTOR WONG: Right, so the platform was really
6 a temporary platform to help providers recruit
7 additional staff when they were really, uhm,
8 experiencing extreme shortages in the height...
9 during the height of the pandemic. And so, it's
10 not... It is no longer operational, but it was
11 really intended to help almost via match making,
12 right, between staff who were available to take on
13 some temporary positions within the provider agencies
14 and providers who were looking for, you know,
15 additional supports. But it was a short... It was a
16 time limited initiative.

17 CHAIRPERSON LEE: How long was that? And do you
18 know anything in terms of the success and what the
19 feedback was? And is that something... If it was
20 successful, is that something that maybe would be
21 continued?

22 DIRECTOR WONG: I think we would have gotten back
23 to you with some of the details, yeah.

24 CHAIRPERSON LEE: Okay. Because that... I mean,
25 just off the top of my head, because that seems like

1 something that would make sense, given that there are
2 still a lot of the, you know, the workforce
3 shortages. And so, I just wanted... That piqued my
4 curiosity when I saw that. I was, like, wait a
5 second, I need to ask more about this.

6
7 And then in terms of the, uhm, just out of
8 curiosity, the trained 120 public health corp
9 members, on childhood grief, where... Because it
10 says these team members were deployed in community
11 based organizations in the most effected
12 neighborhoods. And so, could you speak a little bit
13 more to that? Is that trained 120 public health corp
14 members meaning the City and you all trained them and
15 then sent them to these different CBOs to help
16 support, like, provide the supportive services for
17 their members?

18 DIRECTOR WONG: So, what I can offer... I will
19 firm it up and maybe pass it to Dr. McRae. So, the
20 public health corp, you know, they are... were
21 already working in communities that, uh, were
22 disproportionality impacted by the pandemic. And
23 essentially, they are trained in a variety of health
24 and, you know, behavioral health related topics that
25 are of importance to the communities in which they

1 are working. So, this was through The Loss and
2 Bereavement program that we fund. One of the
3 services that the program offers is training -right?
4 -- to build the capacity of others, to recognize when
5 a child or family needs some bereavement supports.
6 So, it was a training for those public health corp
7 workers who are then engaging at the community level
8 -- right? -- to become more aware of loss and
9 bereavement and how to support youth and families. I
10 don't know, Dr. McRae, if there is anything else you
11 wanted to add to the specifics of...

12 DR. MCRAE: [INAUDIBLE]

13 DIRECTOR WONG: [INAUDIBLE]

14 DR. MCRAE: Yeah, I think if you want more
15 specifics about exactly where, like, the distribution
16 of where those staff are located, we would be happy
17 to speak with our colleagues at the department and
18 get back to you about that.

19 CHAIRPERSON LEE: Yeah, any data on that...
20 Because I am always curious to see how successful...
21 Because I think one of the things that I heard
22 through Thrive is that for that ones that did receive
23 the mental health corp members, like social workers
24 that were trained by the City and then deployed into
25

2 the nonprofit organizations, uh, ,you know, we heard
3 mixed feedback on it, but for the groups that had
4 good experiences, it worked really well. Right? So,
5 for the ones who had a positive experience it was
6 very, you know, more on the extreme side of the
7 positive end. And, so I just... I feel like, you
8 know, given, again, the workforce shortage, can we
9 also revisit or think through. some of those creative
10 opportunities to provide that workforce into the CBO
11 side.

12 And then the... Also, uhm, it says that the
13 Adams' administration, it talks about the... The...
14 what is it? Uh, the framework that you guys were
15 talking about that will be released in early 2023.
16 You know this sounds actually really great, because
17 it is centered on strengthening a system of care a
18 system of care in New York City for children and
19 youth with behavioral health needs and their families
20 and caregivers which sounds awesome. And, so, you
21 know, prevention... I am huge, you know, fan of
22 preventive services, because the early detection
23 piece is very important. And so just wanted to know
24 just out of curiosity, who are you talking to in
25 terms of creating the framework? And, you know, are

1 you, you know, is it involving an array of community
2 partners along with CBOs as well as individual
3 practitioners and the city agencies? Like, how...
4 Who is involved in that frameworking?
5

6 DR. MCRAE: So, I will start that out. I mean, I
7 think one of the things that we recognize in all the
8 mental health work that we do, is that really it
9 talks multiple stakeholders to kind of really work
10 together to fill gaps. You know, every agency, every
11 community based organization has kind of a roll and a
12 part in the work. So, yes, so Deputy Mayor for
13 Health and Human Services, Deputy Mayor, Anne
14 Williams-Isom, she has brought together these kind of
15 city agencies, community based organizations,
16 national organizations, uh, youth, parent,
17 caregivers, hospitals, insurance companies to develop
18 that core component of the work. So, there is a
19 recognition kind of in that space. Like, you want to
20 get multiple feedback from community on all different
21 levels to really build a comprehensive and thoughtful
22 plan which is going to be out in the beginning of
23 2023. Marnie has been kind of really in that space,
24 and so maybe she can speak to some more specifics.
25 But, kind of, overall, that is, you know, we

1 recognize that we really need kind of a coalition of
2 individuals... Agencies, not individuals, but
3 agencies and partners to get this work done.

4 ASSISTANT COMMISSIONER DAVIDOFF: I think you've
5 covered it, yeah...

6 DR. MCRAE: Okay.

7 DIRECTOR WONG: I just wanted to add to what Dr.
8 McRae said. I think like minded--right? thinking
9 about what prevention, what it looks like? So, Susan
10 and I actually, we kind of self selected to be in
11 those conversations. We are always... Also, it's
12 part of the taskforce, so the universal-- right?--
13 tier and understanding what really... support access
14 and what is available ,you know, responsive care in
15 that level that it's really touching children and
16 youth, uh, whether they are experiencing any symptoms
17 or not. Really just being in all different ways,
18 strengthening, -- right?-- actually building and
19 promoting mental well-being. We just happen to be
20 there, both of us, in that sub group of task force.

21 CHAIRPERSON LEE: Okay, that's good to know.

22 DR. MCRAE: I also...

23 CHAIRPERSON LEE: Yes?

2 DR. MCRAE: I'm sorry, I do want to add also that
3 ,you know, we are taking kind of a three tiered
4 model. So, Eva mentioned kind of that tier one kind
5 of universal. And ,you know, obviously tier were
6 people who are kind of at risk, and tier three is
7 kind of the more intensive services. So, we are
8 looking at a variety of strategies to really address
9 people at all levels -- from universal to ,you know,
10 who really need targeted interventions.

11 CHAIRPERSON LEE: Okay, thank you.

12 And for Deputy Commissioner, the inter-agency
13 taskforce that you mentioned earlier, which I believe
14 you're all a part of, but I... Just out of
15 curiosity, because I know sometimes the inter-agency
16 taskforces are more meant to be temporary, but is
17 this sort of an ongoing ,you know, taskforce? And
18 how often do you guys meet if you still meet? Just
19 out of curiosity.

20 DIRECTOR WONG: Yes, that is going to get passed
21 to me, because I think we... We call it something
22 different. But I think Susan was referring to The
23 Mental Health Council, which is actually charter
24 mandated responsibility of OCMH, that we have to
25 convene at least twice a year Mental Health Council

1 meetings. So, last, I guess November 1st, so it's
2 last week. We brought together 42 city agencies,
3 commissioner level delegates, to talk about things
4 that matter to New York City and to the healthcare
5 system. And specifically, we were spotlighting a few
6 cross system initiatives that would be kind of newer
7 and exciting and creative and kind of addressing
8 gaps. And I know we talk about workforce here a lot,
9 but [INAUDIBLE] Mental Health Workforce that's also
10 another topic that we dedicated a meeting to. Yes,
11 so that's not short term. There is followup work
12 that we will do to it with, and it is meant to be
13 ongoing is a really great platform. And it is for
14 city agencies, whether they are delivering direct
15 mental health services or they are contracted
16 providers for... And many other systems -- right?--
17 within... We have brought them all to the table so
18 that we can understand what else they are seeing.
19 Because a lot of other agencies whether -- right?--
20 they're touching on the social determinants of
21 health. So, yeah, we were intentional on bringing in
22 those partners across the city.

24 CHAIRPERSON LEE: Okay. And just, uh, finally,
25 just going back to the mobile crisis teams, uhm, I...

1 So, it's like almost a... It's a sort of a multi-
2 question... Do the mobile crisis teams, do they also
3 go to schools, and do they serve children in the New
4 York City school system? Or is it mostly just
5 limited to homes or that nature?
6

7 ASSISTANT COMMISSIONER DAVIDOFF: Thank you for
8 that question.

9 The Children's Mobile Crisis teams absolutely
10 will serve children in school settings and frequently
11 do. They are really available to respond wherever
12 the child is. And that can be in a home and any
13 other community setting. It can be a school, really
14 there's not real limits to where they can respond.

15 CHAIRPERSON LEE: Okay, and do you have data on
16 the deployment of mobile crisis teams during the
17 pandemic, and specifically in response to crisis
18 involving a child, adolescent, or a young person?

19 ASSISTANT COMMISSIONER DAVIDOFF: So, yes, what I
20 can really offer is... Well, okay, during the
21 pandemic, I mean, I can break it down by fiscal year
22 for you, because I know that obviously across...

23 (CROSS-TALK)

24 CHAIRPERSON LEE: Yes, sure.
25

2 ASSISTANT COMMISSIONER DAVIDOFF: It's crossed too
3 many years, unfortunately.

4 So, the data shows that for... One moment...
5 For FY20 there, and this is in reference to referrals
6 made to The Children Mobile Crisis Teams for youth
7 from birth to 24 essentially for that age group, so
8 for FY20 there were 1,300; for FY21 it was 1,864, and
9 for FY22 you'll notice an increase, a notable
10 increase, it's 3,742.

11 CHAIRPERSON LEE: Wow, wow that's a huge increase
12 between FY 21 and 22.

13 ASSISTANT COMMISSIONER DAVIDOFF: It is. There
14 are also a few variables [INAUDIBLE] circumstances
15 which may have contributed to that. So, there was a
16 shifting of youth who previously did... There's
17 adult serving mobile crisis teams -- right?-- and
18 those teams were previously serving older youth, 18
19 through 20, and we shifted over to having a
20 children's mobile crisis teams respond to that age
21 group, because thought they would be able to provide
22 more developmentally appropriate responsiveness. And
23 so that is a potentially contributing factor. We also
24 increased the capacity of the children's mobile
25 crisis teams in April of 2020; although, like many

1 changes, it took awhile like many changes it took
2 awhile for that sort of to be realized. Right? For
3 the full capacity to be ,you know, to be present and
4 available. So, the expansive ,you know, of total
5 capacity and the age expansion of who might be
6 eligible for... or who was eligible for the
7 children's mobile crisis teams, ,you know, could be
8 attitudinal contributing factors to that. So, I just
9 wanted to offer that context as well.
10

11 CHAIRPERSON LEE: Thank you. And how has the
12 passing of the baton been for the mobile to something
13 a bit longer term if that is needed?

14 ASSISTANT COMMISSIONER DAVIDOFF: Yes, that's a
15 really good question. So, we do track, uhm, the...
16 That's a very important thing that we track in terms
17 of this service, is how successfully children's
18 mobile crisis teams are able to connect a young
19 people to care after they have stabilized, you know,
20 the crisis. And we, uhm, find that average for FY22
21 there was a 62, uh, approximately 62% of the youth
22 who were served by the crisis teams were linked to
23 care. There are many factors that go into whether a
24 youth is successfully linked or not. It can be that
25 they declined. They may have had a care provider

1 ,like, ,you know, occasionally they mend end up
2 actually needing a higher level of care. So, they
3 may end up needing hospitalization even though the
4 intent of the service is to try to avert that
5 whenever possible. So, there are a range of reasons,
6 which we would be happy to provide about ,you know,
7 when the connection isn't successful, but it has been
8 62% for FY22. And that's pretty I'd say typical
9 percentage across years.
10

11 CHAIRPERSON LEE: Okay, thank you, and yes, if you
12 could let us know perhaps maybe some of the reasons
13 why they... there is not a successful... And, like,
14 you said, I do realize and recognize that it could be
15 because they refused the services as well. So, if
16 you could let us know, that'd be great.

17 And I am going to pass it off to you.

18 CHAIRPERSON STEVENS: Welcome back.

19 So, I just have a few more questions, because the
20 lovely Chair Lee asked some of the questions I was
21 going to ask.

22 According to OCMH, mental health data dashboard
23 among youth with mental health needs, males are less
24 likely to connect with mental health across all races
25 and ethnicities. What is OCMH doing to fill those

1 voids and reach boys and young men in need of
2 services?

3
4 DIRECTOR WONG: Thank you, Chair Stevens, for that
5 question. There is a little bit of an echoey thing
6 happening as you were... I wonder if you could just
7 repeat and [INAUDIBLE]... (CROSS-TALK)

8 CHAIRPERSON STEVENS: Oh, of course. Is it still
9 happening?

10 DIRECTOR WONG: It's better I think it.

11 CHAIRPERSON STEVENS: Okay. So, the question was,
12 according to OCMH Mental Health Dashboard, among
13 youth with mental health needs, males are less likely
14 to connect to mental health care -- across all races
15 and ethnicities. What is OCMH doing to fill those
16 voids and reach boys and young men need for services?

17 DIRECTOR WONG: Yes, I think that is, uhm, that
18 something that is one of those things that keeps me
19 up at night -- right?-- understanding where a lot of
20 times folks, uh, we understand what a barriers are,
21 and at the same time what we have made available that
22 that really something that can be I think, maybe male
23 color for example -- right?-- in a certain age group,
24 are folks feeling that they can really trust it?
25 Right? The service provider, are they even

1 reflective of their racial ethnicity and so on. So,
2 at the moment, what my team and I are definitely
3 thinking about is looking at available resources and
4 how they are sort of advertised or kind of put out
5 there and thinking about strategic planning so that
6 when you think about the most vulnerable or hard to
7 reach populations, we don't just assume having the
8 right language or a couple of other words there.
9 That's not enough, right? What are the different
10 mediums, and so I don't have a plan out yet. But
11 that's very much one of the priorities that my office
12 has to break it down.

14 CHAIRPERSON STEVENS: And so even thinking about
15 that, a lot of mental health providers are typically
16 female, what are you doing to ,like, help build up
17 that capacity and things like that? Is that
18 something that is taken into consideration as well?

19 DIRECTOR WONG: Yes, I... I agree that that is,
20 uhm, when you look at providers, right, kind of the
21 breakdown, and working with folks for example that
22 already have expertise or they already have CBOs,
23 they target say father, young father with different
24 with a different kind of group partnering with those
25 experts and [INAUDIBLE] brokers in the community is

1 one of the strategies. And [INAUDIBLE] we can't do
2 it without... Right? So, from my office standpoint,
3 is to talk with those who are working with different
4 populations and learning from them and really bringing
5 recourses to them. They have a lot that they can
6 teach us, right? So, I think this is absolutely sort
7 of what you're saying is something that we are not
8 going to ,you know, just kind of wait, like, we have
9 to be proactive to breakdown those barriers.
10

11 CHAIRPERSON STEVENS: Yeah, and I also think it's
12 about being creative, right? And so even thinking
13 about -- right?-- when... When I identified how it
14 like ,you know, the providers are doing a lot of this
15 work when they're doing like initial conversations
16 and helping them with goals, you know, how are you
17 working with CMS sites to do that, right? How are we
18 looking at fields that have ,you know, connections
19 with young people who need the work? How are you
20 connecting with them? Because I think that that is
21 important. I mean, one of the things that I talk
22 about all the time, when you look at gun violence in
23 the city, a lot of those young people are grieving.
24 Like it's grief. And their grief is showing up as
25 retaliation. And there is nowhere... a space for

1 them to learn how to grieve or understand or connect
2 to those feelings. And, so I think it is important
3 for us to be thinking about how we are being creative
4 and not thinking ,like, okay, well, it has to look
5 this way, and thinking about how we are using all of
6 the services that the City provides... And, thinking
7 about ,you know, we have put a lot of resources in to
8 CMS sites, so then how are you working and partnering
9 with them? That is a field that actually is led by a
10 lot of men of color and people who are on the ground.
11 And ,you know, I don't necessarily think you have to
12 have a degree in order to help and push this work.
13 And, so I think it's imperative upon us to be
14 creative in pushing a better narrative and using all
15 points of access to get access to the people who need
16 the need the services.

18 DIRECTOR WONG: Yes, I didn't take the mic earlier
19 when you were talking to Susan, and when you said we
20 need to recognize that it's not mandatory, but every
21 conversation is normalizing. And showing in
22 practice, sometimes on the provider side that it is
23 okay to talk about it in these different ways --
24 right?-- so that we are not going to be hesitant and
25 just thinking we need to use certain terms. Because,

1 in a young person's life, right they are talking
2 about life. How do we talk about life with them?
3 And delving into, yes, anybody who is in
4 conversation... and social media I think in a lot of
5 ways is being very creative in how do we not... I
6 think... The destigmatizing, normalizing social-
7 emotional needs, that's a daily conversation. So, I
8 really appreciate you... (CROSS-TALK)

10 CHAIRPERSON STEVENS: No, absolutely... (CROSS-
11 TALK)

12 DIRECTOR WONG: [INAUDIBLE] underscoring that.

13 CHAIRPERSON STEVENS: Absolutely, and I think...
14 And that is why I think, for me, it's like leaning,
15 like how are we bringing DYCD into these
16 conversations? Because those providers are already
17 doing the work, right? Like, I ran programs for 20
18 years, and people did not understand how I was able
19 to do the things that I did. And it was because I
20 gave access and I made young people feel safe. And
21 so, they would want to come talk to me. And so...
22 And I'm nosy by nature, so I am going to dig into
23 their business. And that's just who I am, my
24 personality, but I also know that those programs save
25 lives, right? And so how are we making sure that we

1 are using those programs in a way to make it the
2 first access, like to reach these young men, right?
3 Like, almost all of these programs had basketball
4 tournaments this summer. Why are we not out there
5 doing outreach for mental health services? Like, we
6 have to meet young people where they are at, and we
7 do a terrible job at that -- like a terrible job.
8 And so, we have to get better, and to be honest, I
9 know a lot, like I said before, a lot of focus is
10 usually on DOE, but you really need to be shifting
11 that focus to DYCD , because they are already doing
12 the work, and they already have the connections. And
13 that is where it's at, because understanding that DOE
14 a lot of times it seems like... as an
15 instrumentation. So, people already have a barrier
16 up going into there. Because it's like is an
17 institution, those are principles, and they're scared
18 and nervous, but that's not the case when you go to
19 these providers that are doing the work and they're
20 comfortable. So, we have to, I think, for me it's
21 like, how do we as a city get out of this mindset of
22 the "there has to be a certain way". So, and I know
23 I'm preaching to the choir about that... (CROSS-
24 TALK)
25

2 DIRECTOR WONG: Absolutely, yes and that's why,
3 uhm, thank you, thank you, uhm, it's always --
4 right?-- we're always... We have to, I think where
5 we kind of move away from the work, we cannot forget
6 all of the access points. So, when the partners that
7 we brought in with the mental [INAUDIBLE] council
8 member mentioned earlier is Parks and Recreation,
9 right? Where is basketball at? Where are other
10 folks that young people are not going into maybe the
11 after school programs, not going to do this, but they
12 are playing basketball, they are accessing other
13 facilities, right, that are not traditionally where
14 we think about those services. But they are part of
15 recreation... (CROSS-TALK)

16 CHAIRPERSON STEVENS: Absolutely.

17 DIRECTOR WONG: [INAUDIBLE] folks in.

18 CHAIRPERSON STEVENS: Yeah, I mean, I see it, I
19 know it, and I know it works, which why I am pushing
20 it in the way that I am. Because I think that it's
21 important to make sure that we are continuously
22 making sure that we are connecting to the folks who
23 need. Because often what happens is we are
24 connecting with people who would already get the
25 services anyway. So, ,you know, it's just... It's

1 really important to me, because it's all connected in
2 the fact that it will save lives. Like, so for that
3 is... That's where the focus should be as well.

4 So, my next question is, the OCMH Mental Health
5 Dashboard also points out that in neighborhoods with
6 the lowest connection to mental health services
7 includes the northeast Bronx, Borough Park, and Kings
8 Bridge. Only around 20% of those mental health needs
9 received treatment. What is OCMH doing to outreach
10 in those communities to fill the gaps and services
11 for those who are in need?
12

13 DIRECTOR WONG: Thank you so much. Yes, uh, thank
14 you for looking really closely really having that.
15 For our office, the accountability and that
16 transparency is very valuable, so having that out
17 there and just receiving these questions from you, I
18 really appreciate that.

19 Being strategic I think... I feel like I am kind
20 of repeating myself. But I think it's worth saying
21 that we are being strategic. We're partnering with
22 other folks who are doing already ,you know,
23 supporting community members on the ground. And
24 adding to that is what you said, folks on the ground
25 are probably exhausted. And that are, right? So,

1 how are going to make sure that, for example, what I
2 mentioned with the academy, there is training going
3 out and also coming back where we're understanding
4 the needs. And the other thing from kind of my
5 perspective is that a lot of times when we talk to
6 community members and with CBOs, we do a lot of o the
7 listening, we say that's the starting point. And
8 then how are we keeping ourselves accountable to
9 after we had heard and they have said, and they are
10 tired of saying, that there is a circle back (sic).
11 Right. So, that data is there so that we can
12 continue to... And since I am newer, that's one of
13 the ,you know, bubbles... I am thinking about my
14 strategic planning where I myself wants to, right,
15 make myself available and my team as well to kind of
16 brainstorm. And I am also aware that a lot of CBOs
17 and specialty kind of populations, folks who are
18 supporting them have already tried different ways of
19 doing work. So, we learned from the best practice,
20 and we support those. So, it's not just, uh, ,you
21 know, maybe this borough there's this population and
22 how are we getting information to another group that
23 might need that information? Right? So, doing that

1 from our... where we are sitting, I think is one of
2 the ways that we can support.
3

4 CHAIRPERSON STEVENS: Yeah, no, absolutely.

5 And I think the question about the neighborhoods
6 who are lacking, I think it is important, and then
7 thinking about how we flood those areas to make sure
8 that they are getting it.

9 And, once again, I just want to echo that I think
10 that we need to meet people where they're at and
11 think about how we are preparing for the summer, and
12 then how to prepare right now. And, what does that
13 look like? You know? Like, for me, we should be
14 having services available and all of these programs,
15 right? When I walk into every community center, when
16 I walk in every ,you know, after school program,
17 those things should have access, and I think that's
18 important. And, like I said, I know that the
19 providers are doing the work, because that's what
20 they do. But I think also ,like, helping them
21 understand that they are actually doing the work,
22 right? And so, they can be intentional about it.
23 Because a lot of times they don't even know that
24 they're actually being the first step or they're
25 doing a referral or actually doing a session and

1 those types of things. But we are not being
2 intentional about it, so I think that that is going
3 to be really important.
4

5 Just a few more questions.

6 What is currently working well within the system
7 of mental health services provisions for NYC youths?
8 What are some things that are being done well...
9 that you guys think are being done well? I mean,
10 maybe you all don't think anything is being done
11 well. You know, I don't know.

12 DR. MCRAE: I'll start out. I'm sure folks have a
13 lot to say across the table. I think really there is
14 unprecedented collaboration across providers and
15 stakeholders. I think one of the recent, I guess not
16 recent anymore, but ,you know, being able to get our
17 mobile crisis response down to two hours, I think was
18 a huge benefit [INAUDIBLE] greatness over the last
19 few years to kind of pull that together. I would
20 kind of name those two as really high on my list as I
21 think about it. But I think that the collaboration
22 and kind of really trying to figure out how to break
23 down silos and create ,you know, easier pathways to
24 services. It's not done -- we're not there yet, but

1 I think there is momentum in the direction, and there
2 is widespread kind of efforts to make that happen.

3
4 CHAIRPERSON STEVENS: Yeah, thank you for that
5 acknowledgment of, like, having an effort to be
6 collaborative, because that has not always been the
7 case. So, I think that even acknowledging that that
8 was an issue, and that ,you know, we're on path to
9 try to correct that is ,you know, for me super
10 important and really exciting to hear. Because I
11 think that that was one of the main issues why some
12 of the services weren't being provided. So, thank
13 you for that.

14 DR. MCRAE: And I have one more thing. I know
15 that... You mentioned several times ,like, treatment
16 of kind of caring for mental health is not just about
17 treatment. And I think there is kind of wider
18 recognition of that as well -- is that there are
19 social determinates of health. We have to meet
20 people's basic needs. And those are just as
21 important if not more than ,you know, going to see a
22 therapist.

23 CHAIRPERSON STEVENS: Yeah.

24 DR. MCRAE: And meeting people where they are.

2 CHAIRPERSON STEVENS: I say that all of the time.
3 You know, like, and looking at a district like mine
4 where ,you know, if you don't have a place... If you
5 don't have a home or if you don't have food or if you
6 just got laid off, those things take precedence over
7 me going to therapy, right? And so, what happens is
8 when you look in these communities, there is a lack
9 of basic essentials for life, which is why these
10 other things get ignored. Because it's like, I need
11 to figure out how I'm going to live for tomorrow
12 before I can think about these other things. So that
13 is really important.

14 DR. MCRAE: Absolutely agree. Anything you want to
15 add?

16 ASSISTANT COMMISSIONER DAVIDOFF: Sure, I can't
17 underscore enough the collaboration that we have with
18 multiple other child serving agencies. It has been
19 fantastic to be a part of. Also, in addition to the
20 service expansion, we have really invested over the
21 years in peer supports, uh, both for family to family
22 and youth to youth. And I think that is a really
23 critical part of our service system and really, uh, I
24 think it has tremendous impact. And I am just happy

1 with being able to make the investment over the years
2 in that and will continue to.

3
4 I'd say one other area is early childhood mental
5 health, because this was something that was
6 insufficiently available -- right?-- in the system
7 many years ago. And we have, over time, been able to
8 really grow that portfolio to normalize it and also
9 to not only to provide direct care to young ,you
10 know, very young children and their families but also
11 through consolation models, help support other child
12 serving settings, right, to understand how to promote
13 the well-being of children in those settings and how
14 to recognize -- right?-- when maybe they do need
15 something additional above and beyond what can be
16 offered in that setting. And really building the
17 capacity of other child serving settings to do that
18 work as well. So, I would highlight those two other
19 areas.

20 DIRECTOR WONG: [INAUDIBLE] add to, uhm, what has
21 been said. A couple of things I think for as unique
22 as The Mayor's Office is definitely what Dr. McRae
23 said, what does it mean to break down silos, right?
24 And one of the approaches and one of the really, I
25 think advantage of being a mayor's office is being

1 able to collaborate and facilitate an inter-agency
2 collaboration and making sure... Uh, because folks
3 don't always have the capacity to do that work. So,
4 that's one of the priorities for OCMH. And we
5 mentioned a few things, for example, the hubs and
6 drop in centers and so on. And I want to add to a
7 couple of other things that we have in supporting.
8 For example, with DOE, we have implemented as youth,
9 when they're kind of transitioning out, we're still
10 in a pandemic, but during this time, we implemented
11 crisis response in schools and provided training
12 recourses to school staff. So, speaking to that is
13 OCMH looks at what is the updated knowledge that
14 needs to... Because a lot of times our
15 professionals, and I think peers as well, folks who
16 don't have to have the license, but they are doing
17 the work of supporting young people, they have come
18 out of whatever training they have, and we are then
19 learning, okay, there's new ways [INAUDIBLE] best
20 practice and making those things available and easy
21 to access. So, there is also kind of the systemwide
22 issues that... And [INAUDIBLE] folks to do that.
23 So, our office can also ,you know, be in the position
24 to support in those efforts. And also, innovative
25

1 initiatives, right, I think Chair Stevens talked
2 about what are many, many different ways be continue
3 to have to think about this, and we have
4 traditionally partnered with city agencies, and we
5 are continuing to make that a priority, right, when
6 there are new ideas coming up, what can we do to
7 think about metrics, think about tech assistance,
8 think about strategizing to kind of push those
9 initiatives out.
10

11 And, also another thing I want to highlight in
12 more specifics, with NYCwell, we have seen an
13 increase in usage, right, because that is maybe more
14 known now in the community. So, we also see that, I
15 think Marnie kind of talked about it already, more
16 youth being reached by mobile crisis teams. So that
17 is an increase in connection to care. And, uh, I
18 also mentioned earlier, and I would say it again
19 here, is partnering with DYCD, DOHMH on the
20 continuing effort of what other groups are not
21 hearing about NYCwell enough or other resources
22 enough so that it's kind of consolidated and folks
23 still need to figure out, okay, you gave me all of
24 these different numbers -- like, which one is for me?
25

-- So that there is less of that burden on
communities.

CHAIRPERSON LEE: Can I ask a followup question to
that actually? Because for the New York City Well
evaluation final report that was done in June 2020,
it looked at, uh, what is it? Uh, it... The report
was saying that two-thirds of people calling NYCwell
on behalf of themselves were between ages 18 and 44.
But, there were not that many that were reported that
were adolescents between age 13 and 17. But, uhm, I
know that they're expanding... So, I've been The
Mayor had announced in July that NYCwell is expanding
because of an increase in \$10.8 million that were
invested from the state OMH. And so are there any
conversations around ,you know, to Althea's point,
right, like, we need to meet them where they are.
And that is ,like, the mantra of social workers in
general, too, is ,like, you have to meet them where
they are. And, so, I'm just wondering, have there
been any discussions on creating any sort of
initiatives or outreach campaigns that are targeting
that certain... that are targeting that age group?
Out of curiosity...

2 DEPUTY COMMISSIONER HASKELL: Yes, we are
3 connecting together, because, uhm, members of OCMH
4 team are working on strategies to make NYCwell more
5 targeted to youth, including ,like, a DYCD drop in
6 center, that 14 to 24 age range. And we are also
7 looking at ways to continue to market and outreach
8 our services, especially for vulnerable youth. So,
9 we got... you know, we are connecting this week or
10 next week to think about, how do we merge... Our
11 thinking around those campaigns to try to see if
12 there are synergies and ways we can maximize our
13 efforts.

14 CHAIRPERSON LEE: Okay.

15 CHAIRPERSON STEVENS: Yeah. I mean, I think...
16 And, that's the other piece I think is important,
17 too, right, like, because I think folks forget that
18 DYCD has a whole host of other programs, they do, and
19 It's not just youth services. They have these
20 fathering initiatives and these other programs. Just
21 thinking about how do we make sure that all of those
22 things are being tapped in and connected to the
23 mental health services piece as well. I also want to
24 acknowledge that the last question and the next two
25 questions that I have are questions that were

1 submitted from the public. And, so these are
2 questions that they wanted us to make sure that we
3 ask. So, uh, and I'm not sure if DYCD has something
4 they wanted to add around the success stories that
5 they had around mental health services for young
6 people?
7

8 DEPUTY COMMISSIONER HASKELL: I did... I wanted
9 to say if we're going down the line...

10 CHAIRPERSON STEVENS: Yeah.

11 DEPUTY COMMISSIONER HASKELL: Expansion of
12 services for young people, connection points with
13 caring adults, so we definitely expansion of youth
14 services we've seen in this administration; infusion
15 of mental health and knowledge about mental health
16 and recourses into all of our programs; and meeting
17 people where they are -- I wanted to add to that just
18 since you both raised it, Chairs. For example, we
19 are going to keep doing that. We talked about the
20 libraries, we talked about the training, the Summer
21 Youth Employment Program, it has integrated the
22 wellness, like, Wellness At Work, uh, curriculum in
23 to their Hats and Ladders, which is the education
24 ,you know, resource for young people working in the
25 summertime. And there was a project last year just

1 before Director Wong's term, uh, Wellbeing in Color,
2 and this was also a Cornerstones, it was peer
3 facilitators, Black and Latinx youth. I wasn't sure
4 what the gender, I don't know if it was primarily
5 male, so I didn't weight in on that, but ranging in
6 age 12 to 17, they had a facilitated conversation so
7 that they could be peer leaders. It was a five week
8 program. They received training actually from
9 licensed practitioners in Texas. I'll have to get
10 back to on how that partnership came about, but it
11 sounds interesting -- aimed at reducing stigma,
12 talking treatment and using young people themselves
13 to support their peers.

15 CHAIRPERSON STEVENS: Yeah, that sounds like a lot
16 of good stuff. But I will say, this and, Susan, you
17 have heard me say this before, just even thinking
18 about the application process for young people, and
19 even with SYEP, thinking about how to use that as a
20 focal point to say, young people, what services do
21 you need? How do we make sure that we are asking the
22 right questions? You know, for afterschool and all
23 of these things, like, we have, ,you know, a lot of
24 times, I remember those applications, we asked a lot
25 of information -- and It's like key stuff around,

1 like, "What do you need?" isn't being asked. And I
2 think when we think about ,like, places where...
3 that are struggling, even if we just ask the
4 question, we might catch a couple more people. And
5 so, I think that is important for us to think about
6 ,you know, being more intentional about these things.
7 And ,you know, you heard me say this at the SYEP
8 hearing where it's just ,like, that should be one of
9 the top questions, "Do you need mental health
10 services?" "Do you need a home?" "Do you need..."
11 you know, "Do you need food?" You know, what do you
12 need, and really try to do a better job at ,like,
13 having a laundry list. We have access to them. We
14 have them there in the door, why are we not trying to
15 get all of the information from them? And so, I know
16 some CBOs will sometimes do that with like,
17 supplement applications, but I think as a city, we
18 should also be moving in that direction as well.

19
20 So, the next question I have from the public is,
21 what you perceive to be as a gap or problem within
22 the system, mental health services, for youth in New
23 York City? And what do you think can be done to
24 improve those services?

2 You all don't have to answer at once. I know
3 you're so eager to answer that.

4 DR. MCRAE: I am just going to mention one thing I
5 think, and [INAUDIBLE] go off on a tangent, but I
6 would say the workforce issue is just very
7 challenging. I mean I think, first and foremost, I
8 mean just, we are seeing it everywhere, not just in
9 youth services systems but just across the board.
10 So, to me, it feels like it's a pretty urgent need
11 and an important gap.

12 CHAIRPERSON STEVENS: No, that is... It's a huge
13 issue that I don't think people talk about enough.
14 Which is why a lot of folks are getting burnt out and
15 changing professions. Like, alright, I can't do this
16 anymore. So, I think that that is a huge issue, and
17 I think it's important to raise. Because we need to
18 be thinking about how do we encourage people to go
19 into that profession, and how do we make sure people
20 are not getting burnt out, and what supports people
21 need to stay ,you know, for retention. So, I think
22 that that is a very important one.

23 ASSISTANT COMMISSIONER DAVIDOFF: I would add to
24 that, I think this system, as we have said many
25 times, is very both rich and complex. There are many

2 types of services from just many city and state
3 entities that are offering services, and that is both
4 a benefit and can be a drawback in trying to
5 understand where to go for help, where to begin and
6 where you can find it. So, I think one area for
7 improvement is doing better outreach and education.
8 Right? Of youth and families, uh, of others who
9 support youth and families, right? Like we have
10 talked about today. So that there is clarity, right,
11 on where to begin and how to access what you need.

12 DIRECTOR WONG: Thank you for that question. I
13 think the question is about what we see as gaps and
14 what do we see as issues? So, what you touched on
15 with the workforce and really just the wait time is
16 outrageous right now. And I think some services that
17 we are looking at for children -- to get an
18 evaluation alone it takes three months. And how
19 about those who haven't even made the call, right?
20 Because if I know that I am finally ready to try to
21 get through the system, and now I have to wait for
22 three months. And... (CROSS-TALK)

23 CHAIRPERSON STEVENS: [INAUDIBLE]

24 DIRECTOR WONG: Many things can happen in those
25 three months, right? So, the workforce issue, as I

1 said, we are actively... retention and also looking
2 at not just a narrow definition about who the
3 qualifying professionals are, and what are the
4 services and supports that don't need to be provided
5 by a licensed professional... (CROSS-TALK)
6

7 CHAIRPERSON STEVENS: Mm-hmm.

8 DIRECTOR WONG: So, we are looking at those
9 issues. And I think earlier in the hearing, Chair
10 Lee, you touched on sort of the system, right? The
11 integration of systems, how are we... And we have
12 also been involved in the study [INAUDIBLE]courts
13 with looking at gaps. And one of the... Actually,
14 the number one barrier is communication across
15 systems. So how can we integrate? Right? So, it's
16 not saying that we don't have a plan on that, we are
17 very aware, and we want to be conversations and not
18 just in the city level with our agencies, but also
19 with the state to learn and to see what other
20 resources can support that.

21 And another issue is really all kind of related,
22 is area that have treatment deserts. That's a huge
23 issue there. So, some... I didn't get to touch on
24 this earlier, and when you would looking at the
25 stats, right, Chair Stevens, OCMH, when we are

2 looking at new services, we are very much focusing on
3 priority [INAUDIBLE] services in the 33 neighborhoods
4 that are hardest hit according to the City's
5 taskforce on Racial Inclusion and Equity. So, not
6 just... Equity doesn't just mean, everybody come and
7 get something, right? So, we are prioritizing
8 differently. And, yes, also looking at what
9 federally has been designated as those shortage
10 areas. And we will prioritize those communities --
11 those conversations, those collaborations
12 strategically and being proactive and intentional
13 like you said.

14 CHAIRPERSON STEVENS: Yeah, no, absolutely.

15 And just even something that I was thinking about
16 with the workforce development piece, I think we
17 don't do a good job of advertising what that work
18 looks like. Because most people think you either
19 have to be a therapist or a psychologist or a social
20 worker, and if you don't have a mental health
21 service, you wouldn't... I mean issue or anything
22 like that, you don't even know those things actually
23 exist, right? And so, I think ,you know, when we are
24 thinking about initiatives and things like that, how
25 are we exposing young people to these professions?

1 You don't like... When you talk to most young kids,
2 they'll say, I want to be a doctor, I want to be a
3 lawyer, I want to be a basketball player and those
4 things, but they say those things because that is
5 what they see. And so, I think we should definitely
6 be doing a better job at exposing young people across
7 the city to this profession. Even take myself, I
8 would have never thought I would have worked in with
9 young people , because I know I didn't want to be a
10 teacher. And I was just ,like, I don't want to be a
11 teacher, I don't want to do that. But I never knew
12 that youth services was an actual profession that I
13 could get into. And I dedicated 20 years of my life
14 to do that and continue to dedicate my life to that.
15 Because everything that I do is for young people.
16 But I think the problem is that young people don't
17 even know that it exists. And so, I don't... You
18 know, I don't have the answer here, but I think that
19 is something that we should continue to have a
20 dialogue on to think about how we are exposing young
21 people to this work. What does it look like even in
22 the nonprofit field? And those things are... You
23 know even your roles, right, like, you don't know
24 the... Like, most... You ask a young person what
25

1 any of you did, they would have no idea. Like, I
2 don't know. Right? And so, I think we, uhm, need to
3 do a better job at just like kind of exposure and
4 what that looks like and just be creative. So, uhm,
5 ,you know, just throwing that out there.
6

7 So, the last question I have from the public is,
8 how can The Council better support youth mental
9 health services in New York City other than money?
10 Because I know that is what you all were going to
11 say. How can we better support mental health
12 services in New York City? How is [INAUDIBLE] The
13 Council?

14 DEPUTY COMMISSIONER HASKELL: That is a great
15 question. I am going to say... I am going to
16 acknowledge your support that my colleagues have
17 recognized around SYEP and placing young people into
18 jobs so that they can understand what a City Council
19 person is and what these ,you know, government jobs
20 are. And adding to that, I wanted to say ,like, in
21 SYEP this summer there was a Mental Health Panel run
22 by OCMH and Deputy Mayor Wright, which was geared to
23 exposing young people to the jobs -- like to jobs in
24 mental health -- to the career system in mental
25 health issues.

2 CHAIRPERSON STEVENS: I love that.

3 DEPUTY COMMISSIONER HASKELL: Uh...

4 CHAIRPERSON STEVENS: We should definitely make
5 that a bigger thing next year so that more young
6 people can get in it, because I am sure that was not
7 a lot of kids... young people. Because my SYEP
8 intern wasn't there. So, definitely thinking
9 about... I love that idea, and hopefully we can
10 build that out more next year.

11 DEPUTY COMMISSIONER HASKELL: Yes, we're committed
12 to continuing that, yes.

13 CHAIRPERSON LEE: And I just wanted to echo what
14 you just mentioned, because I know that for myself
15 and a lot of the immigrant communities that I was
16 growing up in, people don't talk about social work,
17 nonprofit -- that's not something you do or go into
18 as a career. And so that is something that I just
19 happen to literally by change stumble upon through a
20 friend. And so, I think ,you know, if we could do
21 more of that outreach and really do the recruitment
22 piece, I think that would be successful. And I am
23 also, as a former board member of NAMI-NYC Metro, I
24 am a huge fan of the peer to peer, family to family
25 services. I thin there is a lot that can be done in

2 non clinical settings that are proven evidence based
3 models that are very effective and very impactful,
4 that can support what you guys are already doing, but
5 ,you know, that will add to the quality of care and
6 success of someone's ,you know, either diagnosis or
7 even if it's less serious than a diagnosis, help
8 someone through dealing with ,you know, the after
9 impacts of COVID. So, yeah, thank you.

10 COMMITTEE COUNSEL: Thank you, Chairs, and thank
11 you very much, Administration, we really appreciate
12 your time. You may go.

13 CHAIRPERSON STEVENS: You're welcome to stay.

14 CHAIRPERSON LEE: Or if you want to stay and hear
15 testimony from the public that's good, too.

16 COMMITTEE COUNSEL: That's what I meant by you may
17 go. You may exit the testimony phase. We do welcome
18 you to stay and hear testimony from the public, but I
19 also understand... (CROSS-TALK)

20 CHAIRPERSON STEVENS: Encourage you to stay...

21 COMMITTEE COUNSEL: Encouraging you to stay,
22 yes...

23 Uh, we will now hear in person testimony from the
24 public.

2 I would just like to remind everyone that I will
3 call up individuals in panels. And all testimony
4 will limited to about two minutes.

5 The first panel will be Jose Cotto from Institute
6 for Community Living; Phoebe Richman from The Door;
7 Anna Arkin-Gallagher from Brooklyn Defender Services;
8 and Kimberly Schertz from The Legal Aid Society.

9 And I believe someone had indicated they had to
10 leave , so that you, yeah, you may begin when ready,
11 uh, when the sergeant cues you, apologies.

12 JOSE COTTO: Hello? Oh, much better! I was
13 going to use my outdoor voice.

14 Greetings, Chair Stevens and members of The
15 Committees on Youth Services and n Mental Health,
16 Disabilities, and Addiction.

17 My name is Jose Cotto, and I am The Senior Vice
18 President for Residential Treatment at ICL. ICL is a
19 community based behavioral health organization with
20 nearly four decades of experience serving New Yorkers
21 with various levels of mental and behavioral health
22 needs. We offer a continuum of care for over 1,000
23 children and youth will all levels of acuity. We do
24 this in schools, community clinics, through community
25

1 based programs like CFTSS and Ontrack and through our
2 housing programs.
3

4 One unique program is Emerson Davidson Family
5 Development Center, which works to help children with
6 their parents by addressing the mental health
7 challenges parents face so that they can care for
8 their children. It's also a way to end homelessness.
9 I'm sure that I don't need to tell you that nothing
10 is more important to the development of a child and
11 to their future well-being than growing up with a
12 consistently present adult who loves them
13 unconditionally. We strive to ensure every child that
14 Emerson Davidson has that opportunity, and we have
15 been extremely successful.

16 As from a society perspective, what I think is
17 really important about a program like Emerson is its
18 success in prevention. Clearly the better we do at
19 addressing mental health challenges before they
20 escalate, the better off we all are. But the fact
21 is, everyone can get better. Nonprofits do this work
22 and are committed to supporting everyone in their
23 journey to well-being. But there is only so much we
24 can do. We need supports, specifically in form of
25 dollars and workforce development. I know you all

1 know about the struggles nonprofits face in paying
2 workers for wages and that people who work in
3 nonprofits are mission driven, but unfortunately
4 landlords and grocery stores won't take that as a
5 form of payment.
6

7 We also need to attract more people to the field,
8 which is what I previously heard, and maybe there is
9 something that the City of New York could do to make
10 social service more attractive [TIMER CHIMES] beyond
11 the pay. We need creative campaigns to inspire
12 people to enter the field, and we look forward to
13 more help on both fronts.

14 And, thank you for the opportunity to testify
15 here.

16 CHAIRPERSON STEVENS: Thank you.

17 I have a real quick question around, where do you
18 provide your services at mostly?

19 JOSE COTTO: So, we are in all of the boroughs.
20 We have big, big emphasis in Brooklyn. Uh, and we
21 have over 100 types of programs, because we serve
22 children, youth, adults, and families. So, it's a
23 broad spectrum.

24 CHAIRPERSON STEVENS: Okay, thank you.

25 JOSE COTTO: You're welcome

2 KIMBERLY SCHERTZ: Good afternoon, Chairs Lee,
3 and Stevens.

4 Hi, my name is Kimberly Schertz, I am an attorney
5 from the Legal Aid Society, and I work in the
6 Juvenile Rights Practice.

7 We represent the vast majority of children in
8 family court in abuse, neglect, and juvenile
9 delinquency proceedings.

10 The lack of increasingly needed mental health
11 services for children and their families further
12 increases the likelihood of family separation by The
13 Administration for Children's Services.

14 Children who are moved from their parents
15 typically experience significant trauma on top of any
16 preexisting mental health issues. As a result, many
17 children in foster care have a high and immediate
18 need for mental health services. Almost all children
19 placed in foster care are Medicaid eligible. And,
20 therefore, they typically need to access mental
21 health services through providers who accept
22 Medicaid. Unfortunately, children and families often
23 face appalling delays in accessing mental health
24 care. It is all too common to see that our clients
25 have to wait months to begin treatment with a

1 provider. This lack of services can have lifetime
2 negative consequences for these children. Parents
3 are also denied timely access to mental health
4 services and supports. As a result, they are unable
5 to obtain services that would facilitate timely
6 reunification, further extending childrens' stay in
7 foster care unnecessarily.
8

9 Even where families are reunited, reunification
10 can often fail without timely access to mental health
11 services -- and I have seen this first hand.

12 Primary preventive services, which are services
13 that are not tied to ACS investigations or family
14 court proceedings, are the best way to address needs
15 arising from mental health issues with any family.
16 Primary preventive services not only reduce the risk
17 of court involvement and family separation thereby
18 reducing harm to children. But they can also reduce
19 the likelihood of involvement in the juvenile legal
20 system.

21 Additionally, services for LGBTQ+ youth must be
22 [TIMER CHIMES]... I am almost finished, thank
23 you...Additionally, services for LGBTQ+ youth must be
24 increased, and this includes to creative pathways
25 such as mobile crisis units and advertising campaigns

2 to increase awareness. Further funding is needed to
3 support youth shelters that specialize in supporting
4 youth with more serious and persistent mental health
5 needs among the runaway and homeless youth
6 population.

7 To serve youth generally, community and home-
8 based services, including primary preventive
9 services, require more funding and additionally, the
10 City must incentivize providers to accept Medicaid in
11 order to increase the availability of providers and
12 [INAUDIBLE] access for children and their families to
13 adequate mental health care, thank you.

14 PHOEBE RICHMAN: Hi can you hear me?

15 My name is Phoebe Richman, I am a licensed
16 clinical social worker; I am the Clinical Supervisor
17 for the Counseling and Adolescent Health Center at
18 The Door where I have worked for about eight years.

19 The Door was established in the early 70's with
20 the vision of meeting young people where they are and
21 providing comprehensive services and integrated
22 services so they can reach their full potential.

23 We serve up to 11,000 young people a year across
24 four locations in New York City. Our sort of central
25 location in Soho has comprehensive services. We have

1 health care, education, career services, legal
2 services, nutrition, arts, and mental health. So,
3 all of this free and it's in a diverse caring
4 environment -- is kind of the plan.

5
6 So, the mental health support at The Door is
7 grounded in these same principles of holistic and
8 youth centered care. We have a range of options
9 across our mental health continuum from
10 individualized psychotherapy and psychiatry to more
11 embedded supports in our career services and our
12 legal services and our medical center. And all staff
13 at The Door, whether mental health trained or not,
14 create a safe nonjudgmental space for youth and build
15 trusting relationships that reduce barriers to more
16 formalized care.

17 So, we are really seeing that since the pandemic
18 started, our young people are really isolated. They
19 were removed from the supports, from the activities
20 that helped them cope in the past; existing mental
21 health symptoms were exacerbated, and new mental
22 health symptoms began to arise. For those who were
23 unhoused or disconnected from their families, this
24 pandemic worsened a crisis that already existed. And
25 for folks who had left unsafe home environments, many

were forced back into those situations without the supports that they had in the past.

So, this has really significantly increased demand for mental health services specifically [TIMER CHIMES] at The Door. Sorry...

And as you have all mentioned, at the same time, mental health workers have experienced all of the same traumas and losses and stressors in the vicarious trauma of all of this and are leaving the field. It is increasingly difficult to hire. We have positions that stay open. And for those of who are left, are really struggling to kind of hold all of that. The folks who were up here before were talking about kind of those integrative services, difficulty finding these access points. The system feels opaque. There are waitlists up to six months and clinics who are not taking new clients at all. So, we find ourselves kind of stuck with not really knowing where to go outside of our walls.

So really, we are just advocating for clarify, advocating for... Yeah, the sort of embedded mental health care, increased funding for mental health in all sectors of programming I think has been really successful at The Door. And this is something that

1 we really support. And then also just funding to
2 support mental providers and decrease burnout.
3

4 Thank you.

5 ANNA ARKIN-GALLAGHER: Hi, good afternoon, my name
6 is Anna Arkin-Gallagher. I am a Supervising Attorney
7 and Policy Counsel in the Education Practice at
8 Brooklyn Defender Services.

9 Thank you to Chairs Stevens and Lee for holding
10 this hearing and for the opportunity to testify.

11 BDS's Education unit provides legal
12 representation and informal advocacy to our school-
13 age clients and to parents of children in New York
14 City schools. Many of our clients are involved in the
15 criminal legal system or have cases in children in
16 family court.

17 Like some others you will be hearing from later
18 today I think, we are also a member of the Campaign
19 for Effective Behavioral Supports in Schools (CEBSS).

20 Across our practices, we often see a pattern
21 where mental health supports are not offered or made
22 available until things have reached a crisis point.
23 Whether that is a school making a call to EMS for a
24 student experiencing behavior challenges, a new case
25 being filed by ACS, because a family was unable to

1 access therapy, or a young person with mental illness
2 being unable to access services until after an
3 arrest. And even then, the young people we work with
4 are often unable to access all of the services that
5 they need. Today I want to focus specifically on
6 behavioral supports in schools, though.

7
8 We frequently interact with schools that lack the
9 toolkit and school personnel to inclusively educate
10 students with behavioral and mental health
11 challenges. When students begin experiencing
12 behavior issues in schools, schools often do not
13 appropriately create or implement and review behavior
14 plans for these students or provide the other mental
15 health and behavioral supports these students need.
16 Consequently, as these behavioral challenges get more
17 severe, their parents report repeated calls to pick
18 up their children from school early, calls to E. M.
19 S., sometimes ACS cases. At this point, our clients
20 often feel their only option is to move their
21 children into more restrictive settings like District
22 75, where students are completely segregated from
23 their non-disabled peers. And even there, we often
24 find that students aren't given the clinical and
25 behavioral support they need to make progress and are

1 instead subject to exclusionary discipline and
2
3 policing.

4 As you heard earlier [TIMER CHIMES] the City has
5 taken some promising steps to confront this problem -
6 - like the mental health continuum which you heard
7 about and the PATH Program, which is an inclusion
8 model for students with behavioral disabilities, but
9 these programs are small and cannot serve the large
10 number of students who could benefit. So the City
11 has to work to ensure a range of behavioral and
12 mental health supports are available in all schools
13 to make sure the students receive the assistance they
14 need when they need it -- without being suspended or
15 arrested, having EMS called on them, risking ACS
16 involvement or being sent to an overly restrictive
17 environment.

18 Thank you for the opportunity to testify today.

19 CHAIRPERSON STEVENS: Of course, I have questions.

20 So ,you know, I hear like the running theme of
21 ,you know, we are talking about the workforce
22 development. What are some ideas... What do you
23 think City Council can do to help with this issue? Do
24 you guys have any suggestions or ideas?

2 And then the next question I have is -- One of
3 the things that I found when I was in the nonprofit
4 world, a lot of the things that were kind of keeping
5 young people in there and having internships and
6 giving them opportunities and really growing them
7 throughout the agency. So, starting out as a group
8 leader, and a lot of them ended up being our
9 directors and things like that.

10 Are your programs using those types of models to
11 kind of get young people excited and interested in
12 the field?

13 CHAIRPERSON LEE: And also, I will notate that, I
14 think we agree ,you know, obviously increased funds,
15 COLAs, ,you know, pay parody, loan forgiveness, all
16 of these things are things that we have been
17 discussing, but would love to hear from your
18 perspective.

19 CHAIRPERSON STEVENS: I am literally the #JustPay
20 princess, so everybody knows, I am out here fighting
21 for you all's money.

22 PHOEBE RICHMAN: Yes, I was really just going to
23 say more money.

24 [LAUGHTER IN CHAMBERS]

25

2 But I do... I do think that a lot of what we
3 [INAUDIBLE] about sort of like the nontraditional
4 mental health support is the big one as well and
5 really empowering folks to be youth development
6 workers, to be mental health advocates without
7 necessarily the formal training or licensing. I
8 think one of the things that we always say at The
9 Door when we are hiring new people, that it's like
10 ,you know, whatever expertise you are coming in with,
11 whether you're a job placement specialist or you're a
12 chef, or you're a nurse practitioner, that you are a
13 youth development worker first at The Door. And so,
14 part of that really involves I think training people
15 in what that means. And then some of the things that
16 you were talking, Chair Stevens, it's like just
17 asking questions, being curious, being nosy, however
18 you want to frame it. Yeah, I'm... (CROSS-TALK)

19 CHAIRPERSON STEVENS: It's nosy, it's okay. I'm
20 very nosy.

21 PHOEBE RICHMAN: deeply nosy. Yeah, so, uhm,
22 really just if there is something that a young person
23 says that prompts you to ask a question, ask that
24 question. And so really kind of empowering people in
25

1 all sectors to feel more re comfortable with engaging
2 in the more difficult conversations.

3
4 CHAIRPERSON STEVENS: Yes, I just think it was
5 important. Because even my journey in youth
6 development, I started out teaching Government part
7 time to young people. And they sought... Like, I
8 was working at [INAUDIBLE]... They saw that I was
9 nosy, which is why I then got hired to be a case
10 manager, and then I was a program director, and all
11 of these things just... And, like I said, I never
12 thought I would end up working with young people,
13 because I didn't want to be a teacher. But I think
14 those things are really important. And I think it is
15 important to uplift those models in a lot of the
16 agencies and workforces. And I think it will be
17 helpful.

18 Yes, and Council Member Paladino said [INAUDIBLE]
19 high schools, right? Like, thinking about ,you know,
20 we have been talking a lot about vocational high
21 schools and things like that. This should be part of
22 that conversation.

23 KIMBERLY SCHERTZ: Just to add, in addition to
24 youth development, and I wanted to go back to the
25 funding issue, from my conversations speaking with

1 mental health providers, part of the issue with
2 having a sufficient number of providers who accept
3 Medicaid, is that to receive reimbursement for
4 Medicaid, it is an incredibly bureaucrat, tedious
5 process for very little pay. And so, I think the
6 City should explore subsidizing the Medicaid
7 reimbursements that providers receive in order to
8 incentivize them.
9

10 And additionally, in line with... I'm sure, I
11 didn't catch your... with what Phoebe just said,
12 exploring alternative modalities such as art therapy,
13 music therapy, and also supporting, where it
14 appropriate, access to Telehealth. Because we are
15 seeing, at least for exceptional rate, children
16 receiving exceptional rate foster care, it is my
17 understanding that some, if not all, are prohibited
18 from receiving Telehealth. And in some
19 circumstances, it may be appropriate, because they
20 are an older youth, or it may be an important stopgap
21 until something in person becomes available.

22 CHAIRPERSON STEVENS: Yes, I just want to echo
23 even around the Medicaid issue of thinking about how
24 we work with our state and federal partners. Often
25 the can is kicked to the City around subsidizing

1 these things, and people forget about our other
2 colleagues. And I think that it is important that we
3 also hold them accountable in the same way that folks
4 often like to hold the City accountable. Like, oh we
5 should subsidize, no, they should actually be pushing
6 to fight for that a little bit more.

8 CHAIRPERSON LEE: Well, also the sad reality, too,
9 and I'm sure you know this from the... It's an
10 Article 31 right, clinic? It's not an Article 31?
11 Okay...

12 UNKNOWN: [INAUDIBLE] 28

13 CHAIRPERSON LEE: Twenty-eight? Oh, okay, so
14 FQHC's right? So, coming from staring in Article 31,
15 Medicaid actually does reimburse the most. Which is
16 sad. It's the private insurance companies and
17 Medicare that reimburse less. And so that is
18 something that we need to work on with our state
19 partners. Because that's... That's all state.
20 Medicaid is all state. And so that is something that
21 we need to push actually, yes. I'm sorry, I think
22 you had a question?

23 UNKNOWN: [INAUDIBLE]

24 CHAIRPERSON LEE: Okay.

25 COMMITTEE COUNSEL: Thank you all... (CROSS-TALK)

2 CHAIRPERSON STEVENS: Well, I think he was
3 going...

4 COMMITTEE COUNSEL: Oh...

5 JOSE COTTO: Sorry, I finally got the gist of the
6 button. You saw me holding it down earlier...

7 [LAUGHTER IN CHAMBERS]

8 Very embarrassing.

9 CHAIRPERSON STEVENS: No, it's not, you are fine.

10 JOSE COTTO: Thank you.

11 No, I was just going to add that, uh, really
12 focusing on the marketing and messaging for our
13 communities, because there is still too much stigma.
14 Uh, so breaking that down. So, I also teach at NYU,
15 and it's just a common theme in all of the different
16 settings that I'm part of, where even when we are
17 trying to work with organizations that have been
18 established in communities for years, their biggest
19 fear is that community rejecting them when they all
20 of the sudden partner with a nonprofit. So, part of
21 that is what has been mentioned already, is about
22 being very creative with how you brand mental health
23 and behavioral health needs in general, so that
24 people... It's more appealing, people buy into it
25 quicker, especially like key informants in the

1 community. It almost makes me want to do like a
2 parade, like, one of those parades that we have, uhm,
3 like I'll just replace the Puerto Rican Parade one
4 weekend and [INAUDIBLE] and mental health... (CROSS-
5 TALK)
6

7 CHAIRPERSON STEVENS: Let's talk about it, because
8 I'm all about the... I'm all about the parades. So,
9 we should definitely talk. Because that sounds
10 great!

11 JOSE COTTO: I also do salsa dancing on the side,
12 so we could do a lot of things [INAUDIBLE] message...
13 (CROSS-TALK)

14 CHAIRPERSON STEVENS: Creative, I think we should
15 do a Salsa... (CROSS-TALK)

16 JOSE COTTO: out there... (CROSS-TALK)

17 CHAIRPERSON STEVENS: Mental Health Day...
18 (CROSS-TALK)

19 JOSE COTTO: Yes!

20 CHAIRPERSON STEVENS: We'll talk offline.

21 JOSE COTTO: Yes, we'll talk... (CROSS-TALK)

22 CHAIRPERSON STEVENS: All of those things sound
23 great.

24 JOSE COTTO: So, yes, just that piece, thank you.
25

2 COMMITTEE COUNSEL: Thank you all.

3 CHAIRPERSON STEVENS: Thank you.

4 COMMITTEE COUNSEL: The next in person panel will
5 be Amy Morgenstern from JCCA, Melanie J. Wilkerson
6 from Center for Court Innovation, and Nelson Mar from
7 Bronx Legal Services.

8 COMMITTEE COUNSEL: Whoever... You may begin.

9 DOCTOR MORGENSTERN: Okay, thank you.

10 Good morning, Chair Lee and Chair Stevens, and
11 members of the Committee. Thank you for allowing me
12 to testify on behalf of the clients and staff of
13 JCCA, a 200-year-old organization that provides
14 mental and behavioral health services, foster and
15 residential care, prevention, and educational
16 services to 17,000 of New York State 's children and
17 families each year.

18 My name is Dr. Amy Morgenstern, and I am the
19 Assistant Vice President of Behavioral Health and
20 Wellness at JCCA.

21 Our Behavioral Health and Wellness programs
22 support youth with serious behavioral and mental
23 health challenges, many of whom have experienced
24 complex trauma.

25

2 Our programs include Health Homes, Community and
3 Family Treatment Services, Home and Community Based
4 Services, Center for Healing, Psychology Services,
5 and an Article 31 Clinic.

6 Last year, JCCA also became the first Youth Act
7 provider in New York City, providing intensive wrap
8 around clinical and social supports to youth at risk
9 of, or recently discharged, from psychiatric
10 hospitalizations.

11 Many of our programs provide services to youth
12 directly in their homes and communities. Our
13 continuum of care allows us to serve clients as their
14 needs change over time with fewer gaps to fall
15 through.

16 In addition to therapy and assessments, we
17 provide referrals for housing and food assistance,
18 psychoeducation, so parents can better support their
19 child, and advocacy in schools.

20 Meeting our clients where they are is key to
21 improving engagement, thereby reducing self harm,
22 hospitalizations crisis, and severe outcomes.

23 The current mental health crisis among young
24 people has been widely documented. Depression,
25 anxiety, and disordered eating are on the rise, not

to mention suicide, which is already the third leading cause of death among young adults. Mental health-related emergency department visits among teens increased by 31% during the pandemic. In New York, demand for behavioral health services increased by 77%. Programs are stretched beyond capacity. Reimbursements, workforce, and equity issues directly affect service accessibility and availability. Providers like JCCA need more funding to recruit and retain talented employees [TIMER CHIMES] cover indirect costs... I'm almost done... And expand services in the face of the crisis. In particular, in light of current workforce challenges and high inflation, the City should fund and enforce an automatic annual cost of living adjustment on all contracts. And to increase diversity and support in our mental health workforce, the City should establish incentives like loan forgiveness, tuition assistance, and salary scales that include competitive wages for non masters level staff. We ask for City Council to advocate on behalf of New York's children and families and commit to equitable funding for behavioral health. Effective life

changing interventions are very much possible and especially worth investing in at this crucial moment.

Thank you for the opportunity to testify, I look forward to collaborating to help New York City's youth access critical mental health services. Thank you

MELANIE WILKERSON: May I begin?

Thank you. Good afternoon, Chair Lee, Chair Stevens, and members of Youth Services The Mental Health, Disabilities, and Addiction Committees. My name is Melanie Wilkerson, I am a Program Manager of Youth and Community Programs with the Center for Court Innovation's Staten Island Justice Center site. And I am here today to represent the center to continue to reiterate our mission and vision that we exist to help contribute to a fair, effective, and humane justice system in improving public safety and community driven solutions.

Our firsthand experience operating direct service programs and conducting original research uniquely positions us to offer insights to this council, which hopefully could apply as you consider initiatives that respond to young New Yorkers. I cannot stress this enough, mental health and the justice system

cannot be siloed from each other. They are
inextricably intertwined and especially now more than
an ever compounded by the effects of COVID-19 --
which still weights heavily on already under-
resourced communities -- are teaching us in real us
time and hopefully equipping us with more proactive
solutions on what we feel youth and families are
needing to improve their holistic sense of wellness.

My work in on Staten Island has really been able
to evolve and adapt to meet the needs of youth and
families over the past several years I've been at the
center... Such as our Youth Wellness Initiative,
which markets itself as a program that only provides
mental health supports but also has a specific
emphasis on holistic wellness to combat the lack
of... to address the variety of issues that also
come with addressing a young person and family's
mental health, such as combatting lack of health
care, affordable housing, food insecurity, life skill
development, and excreta. [TIMER CHIMES]

And to conclude, knowing we becoming low on
time, you will see with the materials that I
submitted to you all, that our footprint across the
City has exponentially grown. And our ability to

connect with a variety of communities throughout New York City, we have a good pulse on what has been going on in real-time and what we feel are the supports needed to be responsive to.

I will conclude my testimony by saying this: I know our mantra together many other community based organizations, city agencies, and schools of thought invoke the same, "We meet youth and families -- or people -- where they're at," but I want to positively push the pen of our collective sense of accountability here. Instead of meeting people where they're at, the charge of CCI and my call to your committees today would be that we continue to dismantle the barriers of accessing mental health services, environmental disparities, and systemic disparities that way too often are a part of a larger culprit of what effects youth and families throughout the City. The center stands ready to go beyond transforming the justice system itself and cultivating vibrant and prosperous communities that center health, wellness, and security to promote wholeness for youth and families throughout the City.

Thank you

2 NELSON MAR: Thank you, good Chair Lee, Chair
3 Stevens, and the rest of the committees for the
4 opportunity to testify at this oversight hearing
5 today discuss the mental health services for New York
6 City's youth.

7 My name is Nelson Mar, I am an attorney at Bronx
8 Legal Services, which is part of the legal services
9 NYC umbrella. We are the largest legal services
10 provider in the country, and we provide free civil
11 legal services to low income individuals, and we are
12 funded by the federal, state, and city governments.

13 I work in The Education Law Unit. Our unit
14 provides representation to families regarding any
15 issues in the New York City public schools. Most of
16 our casework involves representing students with
17 disabilities, ensuring that they receive a free and
18 appropriate public education, and also representing
19 students who are facing, uh, disciplinary action.

20 For the longest time, our organization was one of
21 the few organizations in the City providing that type
22 of representation. And through that work, we have
23 sort of honed into the intersection of these two
24 issues, because our experience through that direct
25 representation is that children who lie at that

1 intersection are actually the most at risk --
2
3 children with disabilities and who are facing
4 disciplinary action, and who are exhibiting
5 behavioral issues.

6 And that led us to the work around the issue of
7 EMS-ing. And our office filed the groundbreaking
8 lawsuit, back in 2013, against the City to stop the
9 inappropriate use of... by school officials of
10 calling EMS on children who are having emotional and
11 behavioral crises. That work also led us to form
12 ,you know, a coalition of sorts, the campaign for
13 Effective Behavioral Supports for Students. [TIMER
14 CHIMES] We supplied you with our vision statement.

15 I want to just spend a quick minute, if that's
16 possible, to uplift two of what we believe are the
17 most important recommendations in this vision
18 statement. And the first is the healing the Healing
19 Centered Schools approach. You have heard a lot
20 talked around the issues of workforce development,
21 about meeting the need, and what we really need to
22 get at is a universalist approach. And this
23 something that would really address that because we
24 cannot really be talking about all of the top tier
25

1 issues ,you know, relying on the fact that children
2 will have to get individualized services.
3

4 So, Healing Centered Schools approach is an
5 approach that we have actually pushed into the public
6 schools already. It was initiated under Mayor de
7 Blasio's administration, and unfortunately it hasn't
8 been renewed this year. We were able to get the City
9 to agree to train all staff on trauma responsive
10 educational practices.

11 We also got the City to agree to initiate a
12 Parent Healing Ambassador program, which would
13 actually help parents get engaged with this work and
14 then turn key it into their communities. So, this
15 really, we believe, an important approach to really
16 address the universalist issues.

17 And then the second recommendation that I really
18 want to uplift is The Mental Health Continuum. And
19 that is something that The City Council has already
20 supported. And we believe it is important to address
21 those students at the highest level of need. You
22 know, to ensure that they are getting the access to
23 services. And as you have heard from prior
24 testimony, that is not necessarily happening, because
25 everyone is siloed. And the agencies, as you

1 mentioned, Chair Stevens, are not connecting with
2 each other, and there is no throughline.
3

4 So, we really want to highlight that issue, that
5 there is that huge need for the Mental Health
6 Continuum. Thank you

7 CHAIRPERSON STEVENS: Thank you, uhm, ,you know,
8 I... To just even look at some of this briefly, and
9 even, and even what you're talking about, I would
10 love to sometime talk offline about this, because I
11 think that it is important... And apparently to
12 Council Member Lee as well. But I think that this is
13 important, and obviously this is the schools, but I
14 think we also should be thinking about how we are
15 doing this through programming, throughout the City.
16 Because, often the alternative for programming, kids
17 just get kicked out. Right? Uhm, and we don't talk
18 about that, because people see enrichment and after
19 school as a luxury when it's really not. Because we
20 know that students who are in those programs thrive
21 because of all of the things that they get. And so
22 really, uhm, I think that this is important, but we
23 should be thinking about how to roll this out in all
24 programs where young people are at, because it's
25 important. Because I have been in multiple programs

1 where students would just be kicked out of the
2 program or suspended for a number of days. And it
3 isn't really addressing the issue that needs to be
4 addressed. Thank you... I'm sorry.

5 COMMITTEE COUNSEL: Thank you, all.

6 NELSON MAR: Thank you

7 COMMITTEE COUNSEL: Oh, let's see.... Thank you,
8 if there is anyone else in the room who has not
9 testified and wishes to, please raise your hand and
10 ensure that you fill out a witness slip from the
11 sergeant.

12 As a reminder, testimony may be submitted to the
13 record up to 72 hours after the close of this hearing
14 by emailing it to testimony@council.nyc.gov.

15 Seeing no one else, we will now proceed to remote
16 testimony.

17 If you are testifying remotely, once your name is
18 called a member of our staff will unmute you, and you
19 may begin once the sergeant cues you.

20 The first panel will be Nadia Chait from
21 Coalition for Behavioral Health; Jessica Fear from
22 VNS Health; Mary Adams from University Settlement;
23 and Daphne Torres-Douglas from Children's Village.

24 Nadia, you may begin once the sergeant cues you.
25

2 SERGEANT AT ARMS: Time has begun.

3 NADIA CHAIT: Good afternoon, Chairs Lee, and
4 Stevens. Thank you so much for holding this hearing
5 today.

6 Throughout this discussion today, we have
7 highlighted a lot of the issues that our youth are
8 facing and the challenges that they face in accessing
9 mental health care.

10 I am Nadia Chait; I am the Assistant Vice
11 President at the Coalition for Behavioral Health. We
12 represent about 100 mental health and substance use
13 providers throughout New York, many who you have
14 already heard from today, and many more of whom you
15 are going to hear from in the rest of the testimony.
16 And I will leave it to them to really talk in detail
17 about the challenges that they are facing in serving
18 youth and staffing their programs.

19 But I want to highlight a couple of the solutions
20 that we think would be really helpful as we look to
21 improve access to services for youth as well as the
22 cultural competency of the services that they
23 receive.

24 So, first I would like to really lend my support
25 to what has already been mentioned today about the

2 importance of a COLA on mental health contracts and
3 the need to provide additional salary and support for
4 the staff who work in our programs. And I really
5 want to say that that's critical at all levels.

6 That's critical for those who might not have a degree
7 or might have a bachelor's degree; it's critical for
8 peer and family support staff; and it's critical for
9 licensed clinical staff at every level up to and
10 including child psychiatrists who are almost
11 impossible to find.

12 So, some of the solutions for that staff will
13 look a little different depending on the level. But
14 at every level of staff where we are experiencing
15 really scary vacancies and challenges recruiting
16 staff. So, it's critical that we address, uh, every
17 level.

18 I was really excited to hear the discussion about
19 how we expose youth more to these careers. That's
20 something that our members have been talking about a
21 lot. How do we get folks to understand what this
22 work is? That it is rewarding and meaningful and
23 they can help their communities.

24

25

2 And we actually have some recommendations [TIMER
3 CHIMES] on that that came out of, uh, workforce
4 development... (CROSS-TALK)

5 SERGEANT AT ARMS: Time has expired... (CROSS-
6 TALK)

7 NADIA CHAIT: group that we had. So, I would
8 really love to share those in greater detail of how
9 we can get into high schools and build out ,you know,
10 internships and pathways for youth to get into these
11 careers and to understand the breadth of these
12 careers -- that it's not just social work, it's a
13 really wide range of things that you can do in this
14 field.

15 I also think it's really critical that we expand
16 access to services in schools. Schools are such hubs
17 for students. And so, we think it's really important
18 to expand access to school based mental health
19 clinics. These are full mental health clinic
20 locations that operate onsite in schools. They can
21 really integrate services with schools in very
22 exciting ways. They can provide crisis services,
23 medication, peer support, and they can serve the
24 whole family by both being in the school and the
25 community; they can serve the child during the school

1 day; they can serve the parents maybe on the weekends
2 or later at night when that's a better time for the
3 parent. They can serve siblings who might go to a
4 different school and really keep that child engaged
5 in care as they shift through their life.
6

7 Unfortunately, these clinics currently are pretty
8 financially challenging for agencies to provide and
9 tend to lose money. So, we would really like to see
10 the council step up and provide some operating
11 support for those clinics to both help the existing
12 clinics and to expand services to an additional 100
13 schools that do not currently have that service on
14 site.

15 I would also like to note on the payment side
16 that while the City does not control the Medicaid
17 rates, the City is a large employer that, uh...

18 (CROSS-TALK)

19 SERGEANT AT ARMS: Time

20 NADIA CHAIT: I'll just make my last point.

21 The City is a very large employer that maintains
22 commercial health insurance plans for its own
23 employees, and the City's plans often pay, as many
24 plans like these do, very abysmal rates for these
25 services. That is something that the City can

1 directly address -- is the mental health
2 reimbursement rates that's its own employees are able
3 to access, and that can have a critical impact both
4 in helping its employees' children access services,
5 but also as the City as a leader for similarly large
6 employers and how to do this well and expand access
7 to services.
8

9 Thanks for the opportunity to testify today.

10 COMMITTEE COUNSEL: Thank you.

11 Next, we will hear from Jessica Fear. You may
12 begin once the sergeant cues you.

13 SERGEANT AT ARMS: Time has begun.

14 JESSICA FEAR: Okay, thank you. I am hoping you
15 can hear me okay.

16 Good afternoon, Chairs Lee and Stevens, and
17 members of the committees.

18 My name is Jessica Fear, I am the Senior Vice
19 President for Behavioral Health at VNS Health,
20 formerly the Visiting Nurse Service of New York. I
21 appreciate the opportunity to testify today. And I
22 will just summarize from my submitted written
23 testimony.

24 VNS Health provides home and community based
25 treatment and care management services to vulnerable

1 children and adolescents in every borough primarily
2 through our children's mobile crisis teams, home
3 based crisis intervention teams, an Article 31
4 Clinic, and children's health home teams, and several
5 other crisis intervention services in the South
6 Bronx.

7
8 About 98% of the youth we serve are members of
9 racial or ethnic minority communities, and almost all
10 or either uninsured or qualify for Medicaid.

11 You have already spoken to the distressing
12 statistics about the state of children's mental
13 health services today. Decades of underinvestment in
14 the system, has led to an overwhelming workforce and
15 access shortage. While, at the same time, the need
16 for services only continues to dramatically increase.
17 So, with that in mind, here are our recommendations:

18 To recruit and retain a sustainable mental health
19 workforce, which many people have spoken to today.

20 We need some key investments, a COLA for New York
21 City funded programs, parity between contracted City
22 employed mental health workers; tuition assistance
23 and loan forgiveness to build a mental health
24 workforce pipeline, and especially, support for
25 safety in the field training for staff working in

2 areas at times when public safety is a significant
3 concern.

4 In addition, we strongly encourage the expansion
5 of children's mobile crisis teams. Today there is
6 one per borough, and an expansion of resources to
7 ensure all of these teams are able to continue to
8 respond quickly to the crises.

9 We strongly support investment in [TIMER CHIMES]
10 and expansion of home based crisis intervention...
11 (CROSS-TALK)

12 SERGEANT AT ARMS: Time has expired... (CROSS-
13 TALK)

14 JESSICA FEAR: teams. As you know, these teams
15 offer critical family centered intervention to divert
16 youth from costly inpatient stays. HBCI has been
17 operating for more than 25 years yet has not seen a
18 meaningful funding increase since its inception.

19 And lastly, and quite possibly most importantly,
20 as others have stated, we really encourage the
21 facilitation of true partnerships with the New York
22 City Department of Education and community behavioral
23 health agencies. As you have heard repeatedly, there
24 is an ongoing shortage of resources to assist school
25 personnel with successfully intervening in behavioral

2 health crises on campus. This results in over
3 reliance on law enforcement, emergency departments,
4 and it often compounds the trauma already facing the
5 very youth they are trying to help. We really
6 encourage the city to facilitate these meaningful
7 partnerships between schools and behavioral health
8 agencies in order to provide rapid responses to
9 behavioral health crises on campus, safe
10 interventions, and of course connection to treatment
11 in the home and in the community.

12 Thank you, Chairs Lee, and Stevens, for
13 dedicating this oversight hearing to mental health
14 services in NYC for the youth of our communities. We
15 stand ready to partner with you to address this
16 crisis. And I am sort of shocked that I made it
17 within my two-minute window.

18 COMMITTEE COUNSEL: Thank you
19 Next will be Mary Adams from University Settlement.

20 You may begin once the sergeant cues you.

21 SERGEANT AT ARMS: Time has begun.

22 MARY ADAMS: Thank you, Chairs Lee and Stevens
23 and committee members, for the opportunity to speak.

24 I am Mary Adams, The Associate Executive Director
25 for Mental Health at University Settlement.

2 For over 130 years, we have provided a wide
3 variety of services, including mental health
4 programs, to families and children across Manhattan
5 and Brooklyn. We know firsthand the increased need
6 for mental health services for youth. We see it in
7 our clinic, in our home visits, and in schools
8 everyday. To meet this need, the City must allocate
9 the necessary funds to support the operations and
10 expansion of preventive and supportive mental health
11 programs.

12 University Settlement has a strong and robust
13 continuum of culturally responsive mental health
14 services for children and adults of all ages. We
15 treat very young children exposed to trauma, provide
16 clinical services for children and adults, and offer
17 children's home based crisis intervention and family
18 support programs that reach into the community.

19 In the past two years, we have expanded our
20 innovative family centered holistic mental health
21 services to thousands more children in multiple ways
22 including through a partnership with District 1, in
23 which we are providing mental health support for all
24 children enrolled in the district.
25

2 Still, due to insufficient funding, there are too
3 many children and families we cannot serve. Our
4 clinics waitlist is approaching 100, and we continue
5 to see an increase in referrals from schools in the
6 community.

7 CBOS and nonprofits with decades of community
8 based expertise in mental health operate on
9 shoestring budgets. Insurance reimbursement rates
10 barely cover our clinician salaries, and many
11 children in need are uninsured or undocumented.
12 Inadequate funding limits our ability to recruit and
13 retain staff undermining longevity and sustainability
14 in the workforce. It's alarming that as the need for
15 service is rising, the workforce is shrinking.

16 Prevention and supportive mental health would offset
17 the need for more intensive and expensive services in
18 many cases. But there is limited funding [TIMER
19 CHIMES] allocated for these programs. And,
20 importantly, no funding for the administrative...

21 (CROSS-TALK)

22 SERGEANT AT ARMS: Time expired [INAUDIBLE]...

23 CROSS-TALK)

24

25

2 MARY ADAMS: infrastructure such as the electronic
3 health data base and billing management systems that
4 are necessary for these programs to succeed.

5 We have an opportunity to be bold and to do what
6 hasn't been done before. The Mayor's Child and
7 Family Mental Health Taskforce, which we are honored
8 to be a part of, is a step in the right direction
9 bringing together leading experts in our city to
10 build a framework for child and family mental health.
11 However, we need far more investment from the City.
12 Investment that funds the infrastructure necessary to
13 run these programs so that CBOs like University
14 Settlement, with expertise that communities trust,
15 can recruit and retain quality staff and provide
16 mental health support to all New Yorkers... (CROSS-
17 TALK)

18 SERGEANT AT ARMS: Time...

19 MARY ADAMS: that all New Yorkers deserve.

20 Thank you for your time. I'd be happy to answer
21 questions.

22 COMMITTEE COUNSEL: Thank you.

23 Next will be Daphne Torres-Douglas from
24 Children's Village. You may begin once the sergeant
25 cues you.

2 SERGEANT AT ARMS: Time has begun.

3 DAPHNE TORRES-DOUGLAS: [INAUDIBLE]

4 COMMITTEE COUNSEL: Sorry we cannot... (CROSS-
5 TALK)

6 CHAIRPERSON STEVENS: You're muted... (CROSS-
7 TALK)

8 COMMITTEE COUNSEL: We can't... We can't hear...
9 We can't hear you. Are... Are you... Can you
10 double check if you're unmuted?

11 DAPHNE TORRES-DOUGLAS: Can you hear me now?

12 COMMITTEE COUNSEL: Yes, go ahead.

13 DAPHNE TORRES-DOUGLAS: [INAUDIBLE]

14 COMMITTEE COUNSEL: Sorry, we... The audio cut
15 off again.

16 DAPHNE TORRES-DOUGLAS: [INAUDIBLE]

17 COMMITTEE COUNSEL: We're having some technical
18 difficulties. Apologies. It keeps unmuting you and
19 then muting you automatically. Just give us a couple
20 of seconds to figure something out.

21 DAPHNE TORRES-DOUGLAS: [INAUDIBLE]

22 COMMITTEE COUNSEL: Oh... Uh, due to the
23 difficulties, we are going to bump to the second
24 panel. But we are going to keep you on. It seems
25 like you are having audio difficulties. Maybe if you

could try logging in through your phone to connect with the audio or something like that. But we will put you first for the next panel. Thank you so much for your patience.

So, we will move to the next panel right now, and it will be Marsha Jean-Charles from The Brotherhood Sister Sol, and Gisela Rosa from The Brotherhood Sister Sol; as well as Bo Feng The Coalition for Asian American Children and Families; as well as Ada Lin from The Coalition for Asian American Children and Families.

We are going to let Marsha go first, and then we are going to try Daphne after her -- just to let everyone know.

Marsha, you may begin once the sergeant cues you.

SERGEANT AT ARMS: Time has begun.

DR. JEAN-CHARLES: Hi, everyone. Again, my name is Dr. Marsha Jean-Charles the [INAUDIBLE] The Brotherhood Sister Sol, of which I am the Director of Organizing.

For more than 25 years, we at The Brotherhood Sister Sol (BroSis) have been at the forefront of social justice, educating, organizing, and training

2 to challenge inequity and champion opportunity for
3 all.

4 We, at BroSis, continue to be deeply concerned by
5 the fact that our schools remain underfunded, under-
6 resourced, and without holistic support for student
7 success. Our vision for education in New York City
8 includes safe, restorative, and healing environments
9 where all students have the opportunity to learn and
10 grow. To meet this goal, we must equitably resource
11 New York State --including the City, clearly --
12 public schools with support staff and not police.

13 In a nation in which 14 million students are in
14 schools with police but no counselor, nurse,
15 psychologist, or social worker, New York City has
16 more school safety agents (SSAs) than any other
17 school district in the U.S. The presence of police in
18 our schools has disproportionately impacted students
19 who are low-income, Black, and Latinx, who are more
20 likely to be the subject of exclusionary discipline
21 and police response at school than their white peers.
22 Ending the school-to-prison pipeline must be seen as
23 something of equal importance to student mental
24 health as is increasing student supports.

2 For some context: this past school year (2021-
3 2022), the youngest person restrained was 6 years and
4 the youngest person restrained by metal handcuffs was
5 8 years. This is all, even though no one under 12 is
6 to be restrained per the 2019 reforms under former
7 Mayor de Blasio. Last year, 12 youth under 12 were.
8 Furthermore, a total of 827 young people were
9 restrained using metal handcuffs - and we have no way
10 to know who was in distress thereafter or because of
11 their detainment. A grand total of 91.3% of youth who
12 were detained in metal handcuffs last year -- 755
13 young people -- were Black and Latinx and this number
14 is consistent with data from previous years.

15 The need for mental health support for our young
16 people has also increased due to the COVID-19
17 pandemic. People have spoken about this time and
18 again. [TIMER CHIMES] In December of last year...

19 (CROSS-TALK)

20 SERGEANT AT ARMS: Time is expired.

21 DR. JEAN-CHARLES: of 2021, U.S Surgeon General
22 Vivek H. Murthy issued a public health advisory,
23 stating that we are experiencing a quote "devastating
24 mental health crisis among American youth," end
25 quote, one made much worse by the COVID-19 pandemic.

2 For this reason, we implore New York City and
3 State elected officials to create a budget that funds
4 a student-to-student-support-staff ratio of 1:100.
5 This will necessitate an increase in the budget for
6 New York City public schools... (CROSS-TALK)

7 SERGEANT AT ARMS: Time has expired.

8 DR. JEAN-CHARLES: so as to quadruple the number
9 of student support staff - including but not limited
10 to Guidance Counselors, Career Counselors, College
11 Counselors, Therapists, and Social Workers.

12 In order for New York City and State to reach
13 industry recommended ratios for school social workers
14 and guidance counselors, it would cost an estimated
15 additional \$401 million and \$147 million,
16 respectively, per year. This kind of change will
17 require investment on the city and state levels and
18 we really hope you will do it. Thank you

19 COMMITTEE COUNSEL: Thank you.

20 We are actually going to move next to Gisela
21 since you both are from the same organization.

22 So, Gisela, you may begin once the sergeant cues
23 you.

24 SERGEANT AT ARMS: Time has begun.
25

2 GISELA ROSA: My name is Gisela Rosa, and I am a
3 Youth Organizer and Alumni Facilitator at The
4 Brotherhood Sister Sol.

5 I was born and raised in New York City, and I
6 attended public schools my entire life. While in high
7 school in NYC, I always noticed the lack of support
8 students were receiving academically, emotionally,
9 and mentally. The inability to provide NYC students
10 with the resources needed in order to deal with the
11 hardships they come across speaks volumes. Imagine
12 being a student dealing with so much, that it is
13 mentally and physically taking a toll on you --
14 affecting your sanity, your performance in school,
15 draining you. Imagine too that there is nothing you
16 can do about it and that the people who can fix this
17 refuse to. What do you think it's like believing that
18 your school, the whole public school system, and your
19 city does not intend to ever give you the support you
20 desperately need?

21 When I was 17 years old and a senior in high
22 school, I co-created, with the Liberation Program at
23 The Brotherhood Sister Sol, a campaign to increase
24 student support staff -- guidance counselors,
25 therapists, social workers, college advisors, and

1 more -- in public schools. Four years have passed
2 since we created that campaign; I am now a college
3 graduate with a bachelor's degree organizing with the
4 same organization and nothing has changed. Four years
5 and nothing. Let that sink in for a few seconds: four
6 years later for me, decades later for some on my
7 team, and the same conversation continues to
8 resurface over and over and over because nothing has
9 been done about it. Is it not sad? Is it not
10 embarrassing? Are y'all not ashamed?

12 Trigger warning: Suicide -- Students in New York
13 City public schools are still not being taken
14 seriously when it comes to their mental health. Folks
15 never take mental health serious until someone
16 commits suicide and the conversation about mental
17 health like this circles around, for the millionth
18 time, and it is all talk, but nothing is done. So,
19 when are you all finally going to do something about
20 it? This mental health crisis has always been around,
21 it never stopped, it did not just begin. It has
22 simply gotten worse throughout the course of time and
23 especially during the pandemic. After being on
24 lockdown for months, in isolation, wearing masks,
25 social distancing, classes through Zoom - students

1 lack the proper tools or resources needed to navigate
2 the world and their futures with mental health
3 issues.

4 We all know students should have access and
5 opportunities to take care of their mental health in
6 schools. Many students are always in survival mode.

7 We need therapists, guidance counselors, social
8 workers in schools. We need our students to be
9 supported academically, emotionally, and mentally...

10 [TIMER CHIMES]

11 We need them to be heard and to feel seen. We
12 need them to feel like someone cares about the things
13 affecting them, draining them, making it hard to get
14 out of bed... (CROSS-TALK)

15 SERGEANT AT ARMS: Time has expired.

16 GISELA ROSA: Uh, I do not want to be having the
17 same conversation whether it is a year or four from
18 now. I want better for students now! Please do not
19 let a tragedy happen for you all to finally step in
20 and do what you all been asked to do for years.
21 Increase student support staff. Prioritize mental
22 health in New York City public schools. Let students
23 have access and the opportunity to take care of their
24 mental health. Listen to youth! Listen to youth when
25

1 they talk about their mental health issues and what
2 they are going through. You all have already
3 disappointed 17 and 21-year-old me, do not
4 disappoint 26-year old me. Thank you.

6 CHAIRPERSON STEVENS: Thank you, Gisela, for being
7 here with us today. We really appreciate it.

8 COMMITTEE COUNSEL: So, we are going to just
9 circle back to Daphne and see if we can resolve those
10 audio issues.

11 Uh, Daphne? You can begin once the sergeant cues
12 you, and we will see if this works out.

13 SERGEANT AT ARMS: Time has begun.

14 DAPHNE TORRES-DOUGLAS: Thank you for your
15 patience. Can you hear me?

16 COMMITTEE COUNSEL: Perfect.

17 DAPHNE TORRES-DOUGLAS: Great. Well greetings to
18 the committee and thank you again for your patience
19 and for allowing me to testify.

20 I am Daphne Torres-Douglas, the Vice President at
21 The Children's Village. We provide one of the
22 broadest continuum of preventive programming in New
23 York with an emphasis on trauma informed evidence-
24 based family and community programming to keep at
25 risk youth safe and home with families.

2 Mental health stability and wellbeing are
3 essential building blocks in youth development. When
4 met, youth have the foundation needed to navigate
5 life successfully into adulthood. Mental health
6 stability and wellbeing means that youth are
7 developing appropriate social skills, coping skills
8 and distress tolerance skills. Three key ingredients
9 necessary for building socialization, communication,
10 and relationships.

11 In addition to increased depression and anxiety,
12 the pandemic induced social isolation has directly
13 and indirectly impacted mental health among young
14 people as evidenced by the increased by the increased
15 disconnection from family members, positive peer,
16 faith and social activities, and school. And this
17 disconnection that is negatively impacting school re-
18 entry and truancy in certain neighborhoods with 40%
19 truancy.

20 Over 100,000 school children were homeless last
21 year. Youth who lost parents and caregivers to COVID
22 are struggling. There are real issues of mental
23 health and unmet needs due to lack of qualified
24 practitioners. But for most, mental health is a
25 symptom of years of stress resulting from

intentionally segregated communities that lack thoughtful sustained investment burdened by high density, low quality housing, a lack of safe public spaces, and under performing schools.

Here is what our experience informs us works; youth need access to peer interaction opportunities that foster social skill building, conflict resolution, and perspective taking. Youth need access to extra educational support and outreach from preventive treatment models embedded in schools that help parents link with schools and partner.

[TIMER CHIMES]

Youth and families who want mental health services need access... (CROSS-TALK)

SERGEANT AT ARMS: Time has expired... (CROSS-TALK)

DAPHNE TORRES-DOUGLAS: [INAUDIBLE] and intentional shift and transformational systemic approach to racial equity and financial investment in the mental health workforce, schools, communities, and high quality, affordable prosocial interactive opportunities to reduce the impact of trauma, grief, poverty and social isolation. Thank you

COMMITTEE COUNSEL: Thank you

2 Next, we will move to Bo Feng from Coalition for
3 Asian American Children and Families. You may begin
4 once the sergeant cues you.

5 SERGEANT AT ARMS: Time has begun.

6 BO FENG: Hi, good afternoon. First, I want to
7 thank Chair Stevens, Chair Lee, and The Council for
8 allowing this conversation.

9 My name is Bo Feng, and I am a senior at Thomas A
10 Edison High School in Jamaica. I am a Youth Advocate
11 for the Asian American Student Advocacy Project
12 Mental Health Campaign.

13 Our Mental Health Campaign aims to identify
14 mental health needs and challenges faced by API youth
15 in New York City public high schools and to advocate
16 for cultural humility and culturally responsive
17 mental health services in schools.

18 My school is definitely not a school with an
19 abundance of recourses. The first impression of the
20 school for a lot of our students is that it's a great
21 technical high school that will teach you a lot about
22 the fields of studies it offers. Like every other
23 school, my school has its benefits. It gives you a
24 head start if you want to pursue careers in
25 Automotive Technologies or Computer Programming.

1 However, despite this one benefit, the resources that
2 the school offers are close to none.

3
4 Mental health to me and API youth is a very
5 serious topic. In general, API students like myself
6 find it very difficult to discuss feelings about
7 school with their families -- often related to fear
8 and stigma surrounding mental health. At the same
9 time, some teachers also have the bias that API
10 students to not face mental health challenges. It
11 should never be up to the individual to simply
12 "figure it out."

13 In my own experiences there were many times where
14 I would feel under the weather because of pressure
15 and stress. Being overly stressed can lead to
16 anxiety and worse depression.

17 In addition, many schools, including my own, lack
18 culturally responsive staff, mental health providers,
19 and services. In my school, there is no one checking
20 up to see how the students are doing when the
21 students are not causing any academic or behavioral
22 troubles. Some teachers will ask you how you are
23 feeling if they see you in a bad mood, but they are
24 definitely not trained to help you with your mental
25 health. There are no counselors that can regularly

1 sit with students to talk unless a student
2 specifically asks for support. Moreover, some
3 teachers and staff have...

4 [TIMER CHIMES]

5 the tendency to emphasize the importance of
6 academics, which leaves us to internally minimize the
7 importance of mental health... (CROSS-TALK)

8 SERGEANT AT ARMS: Time has expired.

9 ED FENG: Many of my classmates and API
10 identifying friends face difficulties with depression
11 and anxiety. I am a senior, which means that there
12 is a lot of stress with the college application
13 process. Many of my senior classmates are also
14 struggling with the immense pressure that the
15 application process brings.
16

17 I know there are some people who are also dealing
18 with depression or trauma, yet many of us keep these
19 feelings and struggles bottled up. API youth face
20 microaggressions in school on a regular basis.
21 However, the school administration is not doing
22 anything to make the school community a safe and
23 welcoming space. There is just not enough culturally
24 responsive care for us. The lack of mental health
25 resources definitely adds another layer to the

2 challenges for my community. My school is nothing
3 close to a specialized high school, nor is it a high
4 income area, but I believe mental health should be
5 taken seriously no matter the environment. I believe
6 that everyone deserves to have access to care and
7 support when they need it. They should not be the
8 ones going out of their way just for some mediocre
9 help, but instead have open arms offered to them
10 whenever they the warmth. In order to achieve this,
11 I believe to understand that mental health is more
12 than the absence of clinically diagnosed mental
13 illness.

14 I do not have depression, anxiety, or any mental
15 illness, but that is not to say that I haven't
16 struggled or that I don't deserve care. We all need
17 and deserve to feel well and cared for. I hope the
18 City and school can hire more culturally responsive
19 therapists if counselors and care more about the
20 students' mental health from a holistic perspective.
21 Thank you.

22 COMMITTEE COUNSEL: Thank you.

23 Next will be Ada Lin from Coalition for Asian
24 American Children and Families. You may begin once
25 the sergeant cues you.

2 SERGEANT AT ARMS: Time has begun.

3 ADA LIN: Good afternoon, my name is Ada Lin, I am
4 Program Coordinator at The Coalition for Asian
5 American Children and Families.

6 Thank you to Chair Stevens, Chair Lee, and rest
7 of the council members [INAUDIBLE] families.

8 As the nation's only pan-Asian children and
9 families' advocacy organization, Coalition for Asian
10 American Children and Families (CACF), aims to
11 improve the health and well-being of Asian American
12 and Pacific Islanders (AAPI) children and families in
13 New York City.

14 I am the Program Coordinator for Asian American
15 Student Advocacy Project (ASAP). ASAP is a youth
16 leadership program where Asian American youth join
17 across the City.

18 In ASAP, we have a mental health [INAUDIBLE] that
19 aims to [INAUDIBLE] identify mental health needs and
20 challenges faced by API youth in New York City public
21 high schools and to advocate for culturally humanity
22 and socially responsive mental health services in
23 schools and communities.

24 Some of the challenges our youth face is that API
25 students generally lack [INAUDIBLE] in discussing

their feelings in school or their life with their families as well as for school teachers. Often times, which is due to the fear and stigma around mental health as well as biases from teachers and school staff due to the result of [NO AUDIO] [INAUDIBLE] minority [NO AUDIO] [INAUDIBLE]. API students not only face mental health challenges, but there are also assumptions that students who perform well in school do not need mental health resources and do not have mental health needs. In fact, many students experience a great deal of performance anxiety that might be linked to their self worth as well as self esteem. Moreover, there is also a lack of culturally responsiveness staff and mental health providers that have been mentioned in this hearing.

We ask the City and DOHMH to provide detailed guidelines to principals to emphasize the needs of social workers, school counselors...

[TIMER CHIMES]

as well as other mental health professionals...

(CROSS-TALK)

SERGEANT AT ARMS: Time has expired.

ADA LIN: in school. We believe that it is very critical to support and to raise awareness for

2 holistic care options that can provide a large
3 cultural responsive care to the API community.

4 CBOS have been crucial with providing linguistic
5 assessable and cultural responsiveness services for
6 our communities and [INAUDIBLE]. These direct
7 connections allow our community members to feel
8 welcome and included in the City. Therefore, the
9 City government must provide funding the API
10 [INAUDIBLE] and serving CBOs. Thank you.

11 COMMITTEE COUNSEL: Thank you.

12 Our next panel will be Alice Bufkin from Citizens
13 Committee for Children; Dawn Yuster from Advocates
14 for Children; Patrick Boyle from Volunteers of
15 America, and Fiodhna O'Grady from The Samaritans of
16 New York.

17 Alice, you may begin once the sergeant cues you.

18 SERGEANT AT ARMS: Time has begun.

19 ALICE BUFKIN: Good afternoon, my name is Alice
20 Bufkin, I am the Associate Executive Director for
21 Policy and Advocacy at Citizens Committee for
22 Children a multi-issue child advocacy organization
23 dedicated to ensuring that every New York child is
24 healthy, housed, educated, and safe. We are also a
25

2 member of the Campaign for Effective Behavioral
3 Supports in Schools.

4 Thank you, Chair Lee and Chair Stevens, and
5 members of these committees for holding this very
6 important hearing.

7 I first have to just reiterate what we have heard
8 throughout today. New York City's youth are facing a
9 behavioral health crisis. We all know that even
10 before COVID-19, we had some rises in anxiety and
11 depression and suicidal ideations in the state with a
12 disproportionate impact on youth of color. Obviously
13 COVID-19 entered this landscape with a devastating
14 affect. From a survey from youth involvement, CCC's
15 work, it found that 35% of young people reported
16 needing mental health services, but only 42% of them
17 actually received mental health care.

18 In addition, recent CDC data shows that just this
19 month 32% of households with children in the New York
20 City metro area reported children having behavioral
21 health needs.

22 And I can speak to conversations we have had with
23 families and providers, [INAUDIBLE] their waitlist
24 for services that are in the hundreds with families
25

1 waiting months and months to get children into the
2 care that that need to get.
3

4 So, given all of that, it's clear we need to take
5 urgent action to address the mental health needs of
6 children and youth in our city.

7 I think the city council made an important step
8 last year by funding a second year of the Mental
9 Health Continuum; however, without baselining this
10 funding, our city will not be able to continue
11 implementation of this important initiative. So, we
12 urge you to support this unprecedented collaboration
13 between DOE, Health + Hospitals, and DOHMH by
14 baselining funding in this year's budget.

15 Additionally, we believe it's essential for the
16 City to support the important work of school based
17 mental health clinics, which provide an array of
18 diagnostic services and mental health treatments
19 onsite. They are uniquely able to draw down state
20 and city funding, but as you have heard today...
21 state and federal funding, but as you have heard
22 today, there are a lot of challenges with the
23 reimbursement and [INAUDIBLE] making sure that we can
24 provide services for children without a diagnosis for
25 students who don't have insurance, and that we can

2 provide those kinds of whole school trainings and
3 supports that make clinic onsite not just a clinic,
4 but also something integrated with a broader array of
5 supports within a school.

6 So, we really feel there's an important [TIMER
7 CHIMES] opportunity to provide both additional
8 funding and wrap around... (CROSS-TALK)

9 SERGEANT AT ARMS: Time has expired!

10 ALICE BUFKIN: funding.

11 And I will let go with what everyone else has
12 said around workforce supports and, uh, enhancing,
13 uhm, community engagement with schools. Thank you so
14 much.

15 COMMITTEE COUNSEL: Thank you.

16 Dawn, you may begin once the sergeant cues you.

17 SERGEANT AT ARMS: Time has begun.

18 DAWN YUSTER: Hi, everyone, good afternoon. My
19 name is Dawn Yuster, I am the Director of the School
20 Justice Project at Advocates for Children of New
21 York.

22 For 50 years, Advocates for Children has worked
23 to ensure a high-quality education for New York
24 students who face barriers to academic success,
25 focusing on students from low-income backgrounds.

2 We are a member of Campaign for Effective
3 Behavioral Supports in Schools as well as member of
4 Dignity in Schools Campaign-New York.

5 We are here today to discuss the youth mental
6 health crisis and urgent need for a comprehensive
7 system to ensure that our young people have access to
8 and receive behavioral and mental health supports in
9 schools.

10 Students are 21 times more likely to seek support
11 for mental health issues at school than at a
12 community-based clinic, if at all. According to
13 School-Based Health Alliance, of students who
14 successfully engage in mental health treatment, over
15 70% initiated services through school. Access to
16 school-based mental health services can reduce
17 disparities in access to behavioral health care as
18 well. However, too often when New York City students
19 are struggling, they are unable to access effective,
20 or even any, behavioral and mental health supports in
21 school.

22 An August 2022 audit by the Office of the State
23 Comptroller, found that nearly 40% of the DOE's 1,524
24 schools did not have one of the six mental health
25 programs the DOE claims to offer in NYC schools. To

1 date, the DOE has failed to do a comprehensive
2 mapping of all the behavioral and mental health
3 services, supports, and programs inside the New York
4 City school system. So, we are asking for the DOE...
5 We are saying that they must make a public mapping of
6 these behavioral and mental health services in
7 schools and expand access to school-based mental
8 health services to students equitably and
9 comprehensively.
10

11 In addition, we want to make the point that we
12 urge the City to work towards creating a
13 comprehensive integrated system of mental health
14 [TIMER CHIMES] behavioral health supports for
15 students... (CROSS-TALK)

16 SERGEANT AT ARMS: Time has expired.

17 DAWN YUSTER: by making... Thank you, I am almost
18 finished.

19 We are requesting that the City work towards
20 making the following investments in policy changes in
21 Fiscal Year 2024:

22 Baselineing \$5 million for the Mental Health
23 Continuum, the promising model integrating a range of
24 direct services and developing stronger partnerships
25 between schools and hospital-based mental health

clinics so the DOE, Health + Hospitals, and the
Department of Health and Mental Hygiene can provide
more effective and efficient supports to students
with significant mental health needs in high-needs
schools.

In addition, we are asking that the City expand
and implement school-wide restorative justice
practices in all schools.

Finally, in addition to the mapping of citywide
behavioral and mental health supports, we urge the
City to pass Intro Number 3-2022 to sign to
significantly limit the use of handcuffs on students
in emotional crisis and strengthen the bill by making
a few key amendments, including deleting the
provisions related to NYPD training because law
enforcement should not respond to students in
emotional crisis.

Thank you so much for the opportunity to testify,
we look forward to continuing to work with members of
these committees and ensure that all students receive
the behavioral, mental health support they need to be
able to learn and succeed in healing-centered
schools. And I would be happy to answer any
questions you may have.

2 COMMITTEE COUNSEL: Thank you.

3 Our next panelist will be Patrick Boyle from
4 Volunteers of America. You may begin once the
5 sergeant cues you.

6 SERGEANT AT ARMS: Time has begun.

7 PATRICK BOYLE: Hi, my name is Patrick Boyle; I am
8 an Assistant Vice President for Public Policy here at
9 Volunteers of America of Greater New York. We are a
10 social services organization. We run many different
11 shelters for different, uh, populations. We are a
12 nonprofit developer of affordable and supportive
13 housing.

14 At Volunteers of America, we have a mission that
15 really anchors all of the programming we do. And
16 that is a mission towards ending homelessness in the
17 region through health, wealth-building, and housing.
18 To reach that goal is going to require breaking the
19 cycle that feeds homelessness and certainly mental
20 health strains on our youth and children is a big
21 part of that cycle. It's clear from us, from our
22 staff and our many tiered-two family shelters -- our
23 DV Survivor shelters that includes families, and then
24 our Supportive Housing programs that included
25 families -- that we are simply managing homelessness

1 in this way, and we are not addressing those root
2 causes. And this system is really not built to get
3 at those traumatizing triggers for children and young
4 people in particular. So, the social workers who
5 work in our shelter system -- which is really where I
6 will try to concentrate my comments today -- you
7 know, they are equipped to work with the family kind
8 of unit as a whole and they are empowered to do that.
9 They look for development milestones for children to
10 make sure and assess whether the children seem to be
11 hitting those milestones developmentally. But there
12 is not much one on one interactions with the children
13 themselves. That requires parental consent, which is
14 obviously going to be difficult to get in many
15 circumstances. And it's just not really a system
16 that is built for that. In the contracts, which many
17 other, uh, the speakers today have spoken about and
18 alluded to. Our clinicians who work at our shelters
19 witness all sorts [TIMER CHIMES] of issues...

21 SERGEANT AT ARMS: Time has expired... (CROSS-
22 TALK)

23 PATRICK BOYLE: [INAUDIBLE] across the [NO AUDIO]
24 [INAUDIBLE] uh, and I will just wrap up to say that
25 ,you know, we second a lot of the comments that have

1
2 been made by others the need to have cost of living
3 adjustments for our contracts. But there really
4 needs to be a lot more focus on addressing root
5 causes which include mental health concerns among our
6 youth and children, because it's just going to
7 continue to feed the homelessness cycle.

8 So, I will direct you to the rest of my written
9 testimony which I will submit. And I thank you again
10 for the opportunity.

11 COMMITTEE COUNSEL: Thank you.

12 Next will be Fiodhna O'Grady from The Samaritans
13 of New York. I'm apologize for butchering your name,
14 I know it's Irish or Scottish Gaelic, so I apologize
15 in advance. But you may start when the sergeant cues
16 you.

17 SERGEANT AT ARMS: Time has begun.

18 FIODHNA O'GRADY: Thank you, Chairs Lee, and
19 Stevens, for the opportunity to speak today.

20 I'm Fiodhna O'Grady, and I am here representing
21 The Samaritans of New York's Suicide Prevention
22 Center who for 40 years has operated New York City's
23 only anonymous and completely confidential suicide
24 prevention hotline -- thanks to your funding -- and
25 our education programs in all five boroughs.

2 Almost a year ago, US Surgeon General, Vivek
3 Murthy, issued an advisory on the youth mental health
4 crisis stating, "It would be a tragedy if we beat
5 back one public health crisis only to allow another
6 to grow in its place."

7 I am here today to echo those sentiments. Mental
8 health outcomes for our children and young people
9 have continued to deteriorate and the impact is most
10 severe on vulnerable populations. We must do more and
11 sooner.

12 In New York City Latina adolescents have the
13 highest rate of suicide attempts among their peers;
14 Black children die by suicide at twice the rate of
15 white children; one in three transgender youth in New
16 York City have seriously considered suicide, and two
17 in five report having attempted suicide.

18 Two-thirds of LGBTQ+ youth said their mental
19 health has deteriorated because of recent anti-LGBTQ+
20 legislation across the country, and 36% of New York
21 City high school students report feeling
22 "persistently sad or hopeless"; and as we know mental
23 health emergency department visits have increased by
24 50% for adolescent females across the US.

2 Again, we must do more and sooner to support our
3 youth and the providers who are tasked with caring
4 for them.

5 In this constantly changing, fast-paced landscape
6 we currently occupy, caregiver's are often playing
7 catch-up to the pressing issues facing young people.
8 It is paramount that providers are given the tools,
9 education, training and support they need.

10 Samaritans education program adapts to real-time
11 concerns and doesn't take a "one-size fits all"
12 approach.

13 In FY22, with Council funding, Samaritans
14 provided this essential suicide prevention and
15 awareness education, training, and support to 1,972
16 [TIMER CHIMES] guidance counselors, social workers,
17 psychologists... (CROSS-TALK)

18 SERGEANT AT ARMS: Time has expired... (CROSS-
19 TALK)

20 FIODHNA O'GRADY: and more working in hundreds of
21 New York City schools, CBOs, and government agencies.

22 We are bolstered by our Council-funded Hotline
23 which is staffed entirely by community volunteers who
24 donate \$800,000 in free labor being one of the most
25 cost-effective in crisis services.

2 We appreciate and applaud the Council's continued
3 commitment to making New York City's youth and well-
4 being a top priority.

5 We are here to help, and if you have any
6 questions, we are available.

7 Thank you for your time.

8 COMMITTEE COUNSEL: Thank you. We will now
9 move... (AUDIO INTERFERENCE)

10 Okay, so, next we will move to Joeline Johnson;
11 you may begin once the sergeant cues you.

12 SERGEANT AT ARMS: Time has begun.

13 JOELENE JOHNSON: (AUDIO INTERFERENCE)

14 COMMITTEE COUNSEL: Sorry, Joeline, sorry we are
15 having a little trouble hearing you.

16 JOELENE JOHNSON: (AUDIO INTERFERENCE) (NO
17 RESPONSE)

18 COMMITTEE COUNSEL: Joeline, are you prepared to
19 testify?

20 JOELENE JOHNSON: (NO RESPONSE)

21 COMMITTEE COUNSEL: I guess she's muted. You may
22 begin once the sergeant cues you. We are going to
23 unmute you.

24 JOELENE JOHNSON: [INAUDIBLE]

25 SERGEANT AT ARMS: Time has begun

2 JOELENE JOHNSON: [INAUDIBLE]

3 COMMITTEE COUNSEL: If... Okay. Alright.

4 Next, I am going to call Lauren Galloway.

5 SERGEANT AT ARMS: Time has begun.

6 LAUREN GALLOWAY: [NO AUDIO]

7 COMMITTEE COUNSEL: Next is Rohini Singh and then
8 Dante Bravo. If any of you are on Zoom, please raise
9 your hand.

10 Joelene Johnson, if you would like to testify,
11 please raise your hand right now on Zoom.

12 Alright, thank you.

13 If there is anyone present in the room or on Zoom
14 that hasn't had the opportunity to testify, please
15 raise your hand. Seeing no one else, I would like to
16 note that written testimony... Oh...

17 Dawn, I've seen you have your hand up, but you
18 have already testified.

19 DAWN YUSTER: Thank you. I just wanted to let you
20 know that Rohini Singh is on my team, and either I or
21 she was going to testify. And so, she's not here
22 because I testified on behalf of our organization.

23 And I just wanted to add, since I have a couple
24 of seconds, it's just that we had a much more
25 complete testimony, so I would love for you to be

2 able to read our written comments, and there is a
3 report attached as well. Thank you so much.

4 COMMITTEE COUNSEL: Thank you. Just for further
5 notice, if someone is not going to be testifying on
6 Zoom, we would just ask that they use the livestream
7 on The Council Website -- just for further notice.

8 Thank you so much.

9 So, we are going to wrap it up. Seeing no one
10 else, I would like to note that written testimony,
11 which will be reviewed in full by committee staff,
12 may be submitted to the record up to 72 hours after
13 the close of this hearing by emailing it to
14 testimony@council.nyc.gov .

15 Chair Lee, we have concluded public testimony for
16 this hearing.

17 CHAIRPERSON LEE: Okay, great, I just want to
18 thank all of the folks who are online right now for
19 all of the tremendous work that you guys do. I am
20 very familiar with a lot of your organizations, and
21 so, I just want to say, thank you for the continued
22 work that you are doing on behalf of the City. And I
23 also want to thank again all of our staff and Chair
24 Stevens.

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The Committee on Youth Services 193

2 And, with that, uhm, I am going to conclude the
3 hearing for today. Thank you so much, everyone.

4 [GAVELING OUT] [GAVEL SOUND]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date November 30, 2022