# STATE OF NEW YORK

8055

2017-2018 Regular Sessions

# IN ASSEMBLY

May 25, 2017

Introduced by M. of A. ABBATE -- read once and referred to the Committee
 on Governmental Employees

AN ACT to amend the retirement and social security law, in relation to the definition of additional member contributions and basic member contributions for certain New York city employees' retirement system members who are subject to certain retirement plans under articles 14 and 15 of the retirement and social security law, to allow such additional member contributions to be used, to offset a deficit of basic member contributions, or to allow an excess of basic member contributions to offset a deficit of additional member contributions upon retirement

# The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Subparagraph (i) of paragraph 8 of subdivision e of section 504-a of the retirement and social security law, as amended by chapter 631 of the laws of 1993, is amended to read as follows:

- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section five hundred seventeen of this article or otherwise while he or she is a participant in the twenty-year retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
- \$ 2. Subparagraph (i) of paragraph 12 of subdivision e of section 504-b of the retirement and social security law, as added by chapter 631 of the laws of 1993, is amended to read as follows:

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(i) All additional member contributions required by this subdivision (and any interest thereon) which are received by the retirement system of which the participant is a member shall be paid into its contingent reserve fund and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section five hundred seventeen of this article or otherwise while he or she is a participant in the twenty-year retirement program for captains and above or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.

- § 3. Subparagraph (i) of paragraph 9 of subdivision e of section 504-d of the retirement and social security law, as added by chapter 622 of the laws of 2004, is amended to read as follows:
- (i) All additional member contributions required by this subdivision (and any interest thereon) which are received by the retirement system of which the participant is a member shall be paid into its contingent reserve fund and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section five hundred seventeen of this article or otherwise while he or she is a participant in the twenty-year retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
- § 4. Subdivision d of section 517 of the retirement and social security law, as added by chapter 890 of the laws of 1976, is amended to read as follows:
- d. Notwithstanding any other provision of this article, a member shall be entitled to withdraw any excess contributions within six months of becoming subject to this article. Thereafter, such contributions, and interest thereon, may only be withdrawn upon separation from service. Upon retirement, such excess contributions, and any interest thereon, may be withdrawn in a single lump sum, or at the election of the member may be paid as an annuity under an option authorized pursuant to section five hundred fourteen of this article, or at the election of the participant may be used to offset a deficit of additional member contributions as required pursuant to sections five hundred four-a, five hundred four-b, and five hundred four-d of this article. The use of basic member contributions to offset a deficit of additional member contributions does not affect the contributions' tax designation pursuant to section 414(h) of the Internal Revenue Code.
- § 5. Subparagraph (i) of paragraph 8 of subdivision e of section 604-a of the retirement and social security law, as added by chapter 547 of the laws of 1992, is amended to read as follows:
- shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-year retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent

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reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.

- § 6. Subparagraph (i) of paragraph 8 of subdivision e of section 604-b of the retirement and social security law, as added by chapter 529 of the laws of 1994, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon)

  7 shall be paid into the contingent reserve fund of the retirement system

  8 of which the participant is a member and shall not for any purpose be

  9 deemed to be member contributions or accumulated contributions of a

  10 member under section six hundred thirteen of this article or otherwise

  11 while he or she is a participant in the twenty-five-year and age fifty
  12 five retirement program or otherwise, except that, upon the partic
  13 ipant's separation from city service as a result of retirement, a

  14 surplus of such additional member contributions that are paid into the

  15 retirement system's contingent reserve fund may be used for the sole

  16 purpose of offsetting a deficit of basic member contributions.
  - § 7. Subparagraph (i) of paragraph 7 of subdivision d of section 604-c of the retirement and social security law, as added by chapter 96 of the laws of 1995, is amended to read as follows:
  - (i) All additional member contributions required by this subdivision (and any interest paid thereon) which are received by the retirement system of which the participant is a member shall be paid into its contingent reserve fund and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five-year early retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 8. Subparagraph (i) of paragraph 8 of subdivision e of section 604-c of the retirement and social security law, as added by chapter 472 of the laws of 1995, is amended to read as follows:
  - (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-year/age fifty retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 9. Subparagraph (i) of paragraph 6 of subdivision f of section 604-d of the retirement and social security law, as added by chapter 96 of the laws of 1995, is amended to read as follows:
- (i) All additional member contributions required by this subdivision (and any interest paid thereon) which are received by the retirement system of which the participant is a member shall be paid into its contingent reserve fund and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the age fifty-seven retirement program or otherwise, except that, upon the participant's separation from city service

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as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.

- § 10. Subparagraph (i) of paragraph 10 of subdivision e of section 604-e of the retirement and social security law, as added by chapter 576 of the laws of 2000, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a 12 member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five year retirement 14 program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 11. Subparagraph (i) of paragraph 10 of subdivision e of section 604-e of the retirement and social security law, as added by chapter 577 of the laws of 2000, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a 26 member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five year retirement 28 program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 12. Subparagraph (i) of paragraph 10 of subdivision e of section 604-f of the retirement and social security law, as added by chapter 559 of the laws of 2001, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a 40 member under section six hundred thirteen of this article or otherwise 41 while he or she is a participant in the twenty-five year retirement 42 program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - 13. Subparagraph (i) of paragraph 10 of subdivision e of section 604-f of the retirement and social security law, as added by chapter 582 of the laws of 2001, is amended to read as follows:
- (i) Such additional member contributions, and any interest thereon, shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a 54 member under section six hundred thirteen of this article or otherwise 55 while he or she is a participant in the twenty-five year retirement 56 program or otherwise, except that, upon the participant's separation

from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.

- § 14. Subparagraph (i) of paragraph 10 of subdivision e of section 604-g of the retirement and social security law, as added by chapter 414 of the laws of 2002, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five year/age fifty retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
- \$ 15. Subparagraph (i) of paragraph 10 of subdivision e of section 20 604-h of the retirement and social security law, as added by chapter 682 of the laws of 2003, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five year retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 16. Section 613 of the retirement and social security law is amended by adding a new subdivision h to read as follows:
- h. Notwithstanding any other provision of law to the contrary, upon 35 36 the participant's separation from city service as a result of retirement, a participant may use any excess basic member contributions to offset a deficit of additional member contributions as required pursuant 39 sections six hundred four-a, six hundred four-b, six hundred four-c, 40 as added by chapter 96 of the laws of 1995, six hundred four-c, as added by chapter 472 of the laws of 1995, six hundred four-d, six hundred four-e, as added by chapter 576 of the laws of 2000, six hundred four-e, 43 as added by chapter 577 of the laws of 2000, six hundred four-f, as added by chapter 559 of the laws of 2001, six hundred four-f, as added 45 by chapter 582 of the laws of 2001, six hundred four-g, and six hundred 46 four-h of this article. The use of basic member contributions to offset 47 a deficit of additional member contributions does not affect the contributions' tax designation pursuant to section 414(h) of the 48 49 nal Revenue Code.
- 50 § 17. This act shall take effect immediately.

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FISCAL NOTE. -- Pursuant to Legislative Law, Section 50:

PROVISIONS OF PROPOSED LEGISLATION: This proposed legislation would amend the contribution provisions applicable to certain New York City Employees' Retirement System (NYCERS) Special Plans subject to Retirement and Social Security Law (RSSL) Article 14 and Article 15 to allow,

upon retirement, using any excess basic or additional member contributions to offset any deficits in such other contribution account.

The Effective Date of the proposed legislation would be the date of enactment.

PLANS IMPACTED BY THE PROPOSED LEGISLATION: The proposed legislation would cover those members of NYCERS who are participants in the following special plans requiring the payment of additional member contributions (Special Plans):

Article 14 Special Plans:

Twenty-Year Retirement Program for New York City Correction Members below the Rank of Captain

Twenty-Year Retirement Program for New York City Correction Members of the Rank of Captain or above

Twenty-Year Retirement Program for New York City Correction Members Article 15 Special Plans:

Twenty-Year Retirement Program for New York City Sanitation Members
Twenty-Five-Year and Age Fifty-Five Retirement Program for New York
City Transit Authority Members

Optional Twenty-Five-Year Early Retirement Program for Certain New York City Members

Twenty-Year/Age Fifty Retirement Program for Triborough Bridge and Tunnel Members

Age Fifty-Seven Retirement Program for Certain New York City Members

Twenty-Five Year Retirement Program for Dispatcher Members

Twenty-Five Year Retirement Program for EMT Members

Twenty-Five Year Retirement Program for Deputy Sheriff Members

Twenty-Five Year Retirement Program for Special Officer, Parking Control Specialist, School Safety Agent, Campus Peace Officer or New York City Taxi and Limousine Inspector Members

Twenty-Five Year/Age Fifty Retirement Program for Automotive Members Twenty-Five Year Retirement Program for Police Communications Members IMPACT ON BENEFITS PAYABLE: The proposed legislation would not materially affect the benefits payable to participants in the Special Plans. Rather, the proposed legislation would help reduce the administrative burdens associated with requiring the return of excess basic or additional member contributions, and requiring the return of excess basic or additional member contributions, and requiring a separate payment for any contribution deficits in such accounts (or the calculation of an actuarial reduction based such deficits) upon retirement.

FINANCIAL IMPACT - EMPLOYER CONTRIBUTIONS: The enactment of this proposed legislation would not result in any change in employer contributions.

STATEMENT OF ACTUARIAL OPINION: I, Sherry S. Chan, am the Chief Actuary for, and independent of, the New York City Pension Funds and Retirement Systems. I am a Fellow of the Society of Actuaries, a Fellow of the Conference of Consulting Actuaries and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

FISCAL NOTE IDENTIFICATION: This Fiscal Note 2017-10 dated April 25, 2017, was prepared by the Chief Actuary for the New York City Employees' Retirement System. This estimate is intended for use only during the 2017 Legislative Session.

# NEW YORK STATE ASSEMBLY MEMORANDUM IN SUPPORT OF LEGISLATION submitted in accordance with Assembly Rule III, Sec 1(f)

BILL NUMBER: A8055

SPONSOR: Abbate

TITLE OF BILL: An act to amend the retirement and social security law, in relation to the definition of additional member contributions and basic member contributions for certain New York city employees' retirement system members who are subject to certain retirement plans under articles 14 and 15 of the retirement and social security law, to allow such additional member contributions to be used, to offset a deficit of basic member contributions, or to allow an excess of basic member contributions to offset a deficit of additional member contributions upon retirement

#### SUMMARY OF PROVISIONS:

This bill amends Retirement and Social Security Law ("RSSL") §\$ 504-a(e)(8)(i); 504-b(e)(12)(i); 504-d(e)(9)(i); 517(d); 604-a(e)(8)(i); 604-b(e)(8)(i); 604-c(d)(7)(i) (as added by Chapter 96 of the Laws of 1995); 604-c(e)(8)(i) (as added by Chapter 472 of the Laws of 1995); 604-d(f)(6)(i); 604-e(e)(10)(i)(as added by Chapter 576 of the Laws of 2000); 604-e(e) (as added by Chapter 577 of the Laws of 2000); 504-f(e)(10)(i) (as added by Chapter 559 of the Laws of 2001); 604-f(e)(10)(i)) (as added by Chapter 582 of the Laws of 2001); 604-g(e) and 604-h(e)(10)(i); (the "Special Plans") and adds subdivision (h) to RSSL § 613 to allow New York City Employees' Retirement System ("NYCERS") members who are subject to the Special Plans in Articles 14 and 15 of the RSSL and required to pay additional member contributions, to, upon the separation from New York City service as a result of retirement, use a surplus of additional member contributions paid into the retirement system to offset a deficit in the member's basic member contributions account, and vice versa.

#### REASONS FOR SUPPORT:

The proposed legislation expands the definition of additional member contributions and basic member contributions by allowing a participant of one of the Special Plans ("Special Plan participant") to, upon retirement, use a surplus in his or her additional member contributions account to offset a deficit in his or her basic member contributions account, and, likewise, to use a surplus in his or her basic member contributions account to offset a deficit in his or her additional member contributions account.

Currently, under the Special Plans additional member contributions and basic member contributions must only be used to satisfy the requirements of the type of contributions that it was originally collected for. The law specifically states that the contributions cannot be used for any other purpose. Further, where a Special Plan requires that all addi-

tional member contributions be paid prior to retirement and the Special Plan participant has a deficit, the participant will either not be eligible for a retirement benefit under the Plan or the participant must retire with an actuarial reduction. Consequently, if a Special Plan participant has a deficit at retirement in a Plan that does not allow for an actuarial reduction, he or she must first pay the retirement system the balance of a deficit in additional member contributions before the participant may retire. Due to the limitation in the law regarding the use of additional member contributions and basic contributions, the retirement system cannot use one type of contribution to remedy a deficit of the other type of contribution. Rather, the retirement system and Special Plan participant must undergo a series of costly and timely administrative steps that require the retirement system to process the surplus and the deficit separately. The retirement system must process a check to refund money from a surplus in one account, only to make the participant pay back the deficit in another account before the member may retire under his or her respective Special Plan.

The proposed legislation cures these administrative ailments. Indeed, this bill eliminates the need for all of the separate processing steps by expanding the definition and use of additional member contributions and basic member contributions for the sole purpose of remedying a deficit upon retirement. This bill does not change the use of additional member contributions and basic member contributions for any other purpose. Instead, it eliminates the need for the retirement system to request payment from the participant before he or she may retire, thus expediting the retirement process and reducing the risk of a Special Plan participant being ineligible for a retirement benefit or receiving a reduced retirement benefit under his or her respective Special Plan. By allowing the retirement system to, solely upon the member's retirement, use a surplus of additional member contributions to remedy a deficit in the member's basic member contributions, and vice versa, this legislation aides in the administrative efficiency of the retirement system and eliminates some burdens on Special Plan participant.

Accordingly, the NYCERS Board of Trustees urges the favorable consideration of this proposal by the Legislature.

### EFFECTIVE DATE OF THE BILL:

This act shall take effect immediately.

# STATE OF NEW YORK

6460

2017-2018 Regular Sessions

## IN SENATE

May 23, 2017

Introduced by Sen. SAVINO -- read twice and ordered printed, and when printed to be committed to the Committee on Civil Service and Pensions

AN ACT to amend the retirement and social security law, in relation to the definition of additional member contributions and basic member contributions for certain New York city employees' retirement system members who are subject to certain retirement plans under articles 14 and 15 of the retirement and social security law, to allow such additional member contributions to be used, to offset a deficit of basic member contributions, or to allow an excess of basic member contributions to offset a deficit of additional member contributions upon retirement

# The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Subparagraph (i) of paragraph 8 of subdivision e of section 504-a of the retirement and social security law, as amended by chapter 631 of the laws of 1993, is amended to read as follows:

(i) Such additional member contributions (and any interest thereon)
shall be paid into the contingent reserve fund of the retirement system
of which the participant is a member and shall not for any purpose be
deemed to be member contributions or accumulated contributions of a
member under section five hundred seventeen of this article or otherwise
while he or she is a participant in the twenty-year retirement program
or otherwise, except that, upon the participant's separation from city
service as a result of retirement, a surplus of such additional member
contributions that are paid into the retirement system's contingent
reserve fund may be used for the sole purpose of offsetting a deficit of

14 basic member contributions.

§ 2. Subparagraph (i) of paragraph 12 of subdivision e of section 504-b of the retirement and social security law, as added by chapter 631

17 of the laws of 1993, is amended to read as follows:

EXPLANATION--Matter in  $\underline{italics}$  (underscored) is new; matter in brackets [-] is old law to be omitted.

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- (i) All additional member contributions required by this subdivision (and any interest thereon) which are received by the retirement system of which the participant is a member shall be paid into its contingent reserve fund and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section five hundred seventeen of this article or otherwise while he or she is a participant in the twenty-year retirement program for captains and above or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
- § 3. Subparagraph (i) of paragraph 9 of subdivision e of section 504-d of the retirement and social security law, as added by chapter 622 of the laws of 2004, is amended to read as follows:
- (i) All additional member contributions required by this subdivision (and any interest thereon) which are received by the retirement system of which the participant is a member shall be paid into its contingent reserve fund and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section five hundred seventeen of this article or otherwise while he or she is a participant in the twenty-year retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are 25 paid into the retirement system's contingent reserve fund may be used 26 for the sole purpose of offsetting a deficit of basic member contributions.
  - § 4. Subdivision d of section 517 of the retirement and social security law, as added by chapter 890 of the laws of 1976, is amended to read as follows:
- d. Notwithstanding any other provision of this article, a member shall 32 be entitled to withdraw any excess contributions within six months of becoming subject to this article. Thereafter, such contributions, and interest thereon, may only be withdrawn upon separation from service. Upon retirement, such excess contributions, and any interest thereon, may be withdrawn in a single lump sum, or at the election of the member may be paid as an annuity under an option authorized pursuant to section five hundred fourteen of this article, or at the election of the participant may be used to offset a deficit of additional member contributions as required pursuant to sections five hundred four-a, five hundred four-b, and five hundred four-d of this article. The use of basic member contributions to offset a deficit of additional member contributions does not affect the contributions' tax designation pursuant to section 414(h) of the Internal Revenue Code.
  - § 5. Subparagraph (i) of paragraph 8 of subdivision e of section 604-a of the retirement and social security law, as added by chapter 547 of the laws of 1992, is amended to read as follows:
- Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a 52 member under section six hundred thirteen of this article or otherwise 53 while he or she is a participant in the twenty-year retirement program 54 or otherwise, except that, upon the participant's separation from city 55 service as a result of retirement, a surplus of such additional 56 contributions that are paid into the retirement system's contingent

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reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.

- § 6. Subparagraph (i) of paragraph 8 of subdivision e of section 604-b of the retirement and social security law, as added by chapter 529 of the laws of 1994, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a 10 member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five-year and age fiftyfive retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the 15 retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 7. Subparagraph (i) of paragraph 7 of subdivision d of section 604-c of the retirement and social security law, as added by chapter 96 of the laws of 1995, is amended to read as follows:
- (i) All additional member contributions required by this subdivision (and any interest paid thereon) which are received by the retirement system of which the participant is a member shall be paid into its contingent reserve fund and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five-year early retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of 31 basic member contributions.
  - § 8. Subparagraph (i) of paragraph 8 of subdivision e of section 604-c of the retirement and social security law, as added by chapter 472 of the laws of 1995, is amended to read as follows:
  - (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-year/age fifty retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 9. Subparagraph (i) of paragraph 6 of subdivision f of section 604-d of the retirement and social security law, as added by chapter 96 of the laws of 1995, is amended to read as follows:
- (i) All additional member contributions required by this subdivision (and any interest paid thereon) which are received by the retirement system of which the participant is a member shall be paid into its contingent reserve fund and shall not for any purpose be deemed to be 53 member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the age fifty-seven retirement program or other-56 wise, except that, upon the participant's separation from city service

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a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent 3 fund may be used for the sole purpose of offsetting a deficit of basic member contributions.

- § 10. Subparagraph (i) of paragraph 10 of subdivision e of section 604-e of the retirement and social security law, as added by chapter 576 of the laws of 2000, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a 12 member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five year retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 11. Subparagraph (i) of paragraph 10 of subdivision e of section 604-e of the retirement and social security law, as added by chapter 577 of the laws of 2000, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a 26 member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five year retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 12. Subparagraph (i) of paragraph 10 of subdivision e of section 604-f of the retirement and social security law, as added by chapter 559 of the laws of 2001, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be 39 deemed to be member contributions or accumulated contributions of a 40 member under section six hundred thirteen of this article or otherwise 41 while he or she is a participant in the twenty-five year retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 13. Subparagraph (i) of paragraph 10 of subdivision e of section 604-f of the retirement and social security law, as added by chapter 582 of the laws of 2001, is amended to read as follows:
- (i) Such additional member contributions, and any interest thereon, shall be paid into the contingent reserve fund of the retirement system 52 of which the participant is a member and shall not for any purpose be 53 deemed to be member contributions or accumulated contributions of a 54 member under section six hundred thirteen of this article or otherwise 55 while he or she is a participant in the twenty-five year retirement program or otherwise, except that, upon the participant's separation

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from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.

- § 14. Subparagraph (i) of paragraph 10 of subdivision e of section 604-g of the retirement and social security law, as added by chapter 414 of the laws of 2002, is amended to read as follows:
- (i) Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five year/age fifty retirement program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such additional member contributions that are paid into the retirement 15 17 system's contingent reserve fund may be used for the sole purpose of 18 offsetting a deficit of basic member contributions.
  - § 15. Subparagraph (i) of paragraph 10 of subdivision e of section 604-h of the retirement and social security law, as added by chapter 682 of the laws of 2003, is amended to read as follows:
- Such additional member contributions (and any interest thereon) shall be paid into the contingent reserve fund of the retirement system of which the participant is a member and shall not for any purpose be deemed to be member contributions or accumulated contributions of a member under section six hundred thirteen of this article or otherwise while he or she is a participant in the twenty-five year retirement 28 program or otherwise, except that, upon the participant's separation from city service as a result of retirement, a surplus of such addi-30 tional member contributions that are paid into the retirement system's contingent reserve fund may be used for the sole purpose of offsetting a deficit of basic member contributions.
  - § 16. Section 613 of the retirement and social security law is amended by adding a new subdivision h to read as follows:
  - h. Notwithstanding any other provision of law to the contrary, upon the participant's separation from city service as a result of retirement, a participant may use any excess basic member contributions to offset a deficit of additional member contributions as required pursuant sections six hundred four-a, six hundred four-b, six hundred four-c, as added by chapter 96 of the laws of 1995, six hundred four-c, as added by chapter 472 of the laws of 1995, six hundred four-d, six hundred four-e, as added by chapter 576 of the laws of 2000, six hundred four-e, as added by chapter 577 of the laws of 2000, six hundred four-f, as added by chapter 559 of the laws of 2001, six hundred four-f, as added by chapter 582 of the laws of 2001, six hundred four-g, and six hundred four-h of this article. The use of basic member contributions to offset a deficit of additional member contributions does not affect the contributions' tax designation pursuant to section 414(h) of the nal Revenue Code.
- 50 § 17. This act shall take effect immediately.

FISCAL NOTE. -- Pursuant to Legislative Law, Section 50:

PROVISIONS OF PROPOSED LEGISLATION: This proposed legislation would amend the contribution provisions applicable to certain New York City Employees' Retirement System (NYCERS) Special Plans subject to Retirement and Social Security Law (RSSL) Article 14 and Article 15 to allow,

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upon retirement, using any excess basic or additional member contributions to offset any deficits in such other contribution account.

The Effective Date of the proposed legislation would be the date of enactment.

PLANS IMPACTED BY THE PROPOSED LEGISLATION: The proposed legislation would cover those members of NYCERS who are participants in the following special plans requiring the payment of additional member contributions (Special Plans):

Article 14 Special Plans:

Twenty-Year Retirement Program for New York City Correction Members below the Rank of Captain

Twenty-Year Retirement Program for New York City Correction Members of the Rank of Captain or above

Twenty-Year Retirement Program for New York City Correction Members Article 15 Special Plans:

Twenty-Year Retirement Program for New York City Sanitation Members Twenty-Five-Year and Age Fifty-Five Retirement Program for New York City Transit Authority Members

Optional Twenty-Five-Year Early Retirement Program for Certain New York City Members

Twenty-Year/Age Fifty Retirement Program for Triborough Bridge and Tunnel Members

Age Fifty-Seven Retirement Program for Certain New York City Members

Twenty-Five Year Retirement Program for Dispatcher Members

Twenty-Five Year Retirement Program for EMT Members

Twenty-Five Year Retirement Program for Deputy Sheriff Members

Twenty-Five Year Retirement Program for Special Officer, Parking Control Specialist, School Safety Agent, Campus Peace Officer or New York City Taxi and Limousine Inspector Members

Twenty-Five Year/Age Fifty Retirement Program for Automotive Members Twenty-Five Year Retirement Program for Police Communications Members IMPACT ON BENEFITS PAYABLE: The proposed legislation would not materially affect the benefits payable to participants in the Special Plans. Rather, the proposed legislation would help reduce the administrative burdens associated with requiring the return of excess basic or additional member contributions, and requiring the return of excess basic or additional member contributions, and requiring a separate payment for any contribution deficits in such accounts (or the calculation of an actuarial reduction based such deficits) upon retirement.

FINANCIAL IMPACT - EMPLOYER CONTRIBUTIONS: The enactment of this proposed legislation would not result in any change in employer contributions.

STATEMENT OF ACTUARIAL OPINION: I, Sherry S. Chan, am the Chief Actuary for, and independent of, the New York City Pension Funds and Retirement Systems. I am a Fellow of the Society of Actuaries, a Fellow of the Conference of Consulting Actuaries and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

FISCAL NOTE IDENTIFICATION: This Fiscal Note 2017-10 dated April 25, 2017, was prepared by the Chief Actuary for the New York City Employees' Retirement System. This estimate is intended for use only during the 2017 Legislative Session.

# NEW YORK STATE SENATE INTRODUCER'S MEMORANDUM IN SUPPORT submitted in accordance with Senate Rule VI. Sec 1

BILL NUMBER: S6460

SPONSOR: SAVINO

#### TITLE OF BILL:

An act to amend the retirement and social security law, in relation to the definition of additional member contributions and basic member contributions for certain New York city employees retirement system members who are subject to certain retirement plans under articles 14 and 15 of the retirement and social security law, to allow such additional member contributions to be used, to offset a deficit of basic member contributions, or to allow an excess of basic member contributions to offset a deficit of additional member contributions upon retirement

#### SUMMARY OF PROVISIONS:

This bill amends Retirement and Social Security Law ("RSSL") §§ 504-a(e)(8)(i); 504-b(e)(12)(i); 504-d(e)(9)(i); 517(d); 604-a(e)(8)(i); 604-b(e)(8)(i); 604-c(d)(7)(i) (as added by Chapter 96 of the Laws of 1995); 604-c(e)(8)(i) (as added by Chapter 472 of the Laws of 1995); 604-d(f)(6)(i); 604-e(e)(10)(i)(as added by Chapter 576 of the Laws of 2000); 604-e(e) (as added by Chapter 577 of the Laws of 2000); 504-f(e)(10)(i) (as added by Chapter 559 of the Laws of 2001); 604-f(e)(10)(i)) (as added by Chapter 582 of the Laws of 2001); 604-g(e) and 604-h(e)(10)(i); (the "Special Plans") and adds subdivision (h) to RSSL § 613 to allow New York City Employees' Retirement System ("NYCERS") members who are subject to the Special Plans in Articles 14 and 15 of the RSSL and required to pay additional member contributions, to, upon the separation from New York City service as a result of retirement, use a surplus of additional member contributions paid into the retirement system to offset a deficit in the member's basic member contributions account, and vice versa.

#### REASONS FOR SUPPORT:

The proposed legislation expands the definition of additional member contributions and basic member contributions by allowing a participant of one of the Special Plans ("Special Plan participant") to, upon retirement, use a surplus in his or her additional member contributions account to offset a deficit in his or her basic member contributions account, and, likewise, to use a surplus in his or her basic member contributions account to offset a deficit in his or her additional member contributions account.

Currently, under the Special Plans additional member contributions and basic member contributions must only be used to satisfy the requirements of the type of contributions that it was originally collected for. The

law specifically states that the contributions cannot be used for any other purpose. Further, where a Special Plan requires that all additional member contributions be paid prior to retirement and the Special Plan participant has a deficit, the participant will either not be eligible for a retirement benefit under the Plan or the participant must retire with an actuarial reduction. Consequently, if a Spacial Plan participant has a deficit at retirement in a Plan that does not allow for an actuarial reduction, he or she must first pay the retirement system the balance of a deficit in additional member contributions before the participant may retire. Due to the limitation in the law regarding the use of additional member contributions and basic contributions, the retirement system cannot use one type of contribution to remedy a deficit of the other type of contribution. Rather, the retirement system and Special Plan participant must undergo a series of costly and timely administrative steps that require the retirement system to process the surplus and the deficit separately. The retirement system must process a check to refund money from a surplus in one account, only to make the participant pay back the deficit in another account before the member may retire under his or her respective Special Plan.

The proposed legislation cures these administrative ailments. Indeed, this bill eliminates the need for all of the separate processing steps by expanding the definition and use of additional member contributions and basic member contributions for the sole purpose of remedying a deficit upon retirement. This bill does not change the use of additional member contributions and basic member contributions for any other purpose. Instead, it eliminates the need for the retirement system to request payment from the participant before he or she may retire, thus expediting the retirement process and reducing the risk of a Special Plan participant being ineligible for a retirement benefit or receiving a reduced retirement benefit under his or her respective Special Plan. By allowing the retirement system to, solely upon the member's retirement, use a surplus of additional member contributions to remedy a deficit in the member's basic member contributions, and vice versa, this legislation aides in the administrative efficiency of the retirement system and eliminates some burdens on Special Plan participant.

Accordingly, the NYCERS Board of Trustees urges the favorable consideration of this proposal by the Legislature.

#### EFFECTIVE DATE OF THE BILL:

This act shall take effect immediately.

## BUDGETARY IMPLICATIONS OF THE BILL:

FISCAL NOTE