CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON CIVIL SERVICE AND LABOR -----Х September 15, 2016 Start: 1:27 p.m. Recess: 3:45 p.m. HELD AT: 250 Broadway - Committee Rm. 16th Fl. B E F O R E: I. DANIEL MILLER Chairperson COUNCIL MEMBERS: Elizabeth S. Crowley Daniel Dromm Costa G. Constantinides Robert E. Cornegy, Jr. World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 1

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A P P E A R A N C E S (CONTINUED)

Bob Linn, Commissioner Labor Relations Office of Labor Relations

Liz Vladeck, Deputy Commissioner Office of Labor Policy and Standards

Amit Bagga, Deputy Commissioner External Affairs Department of Consumer Affairs

Ruth Milkman Joseph S. Murphy Institute

Arthur Cheliotes, President Local 1180, Communications Workers of America Chairman, Labor Advisory Board, CUNY

Janella Hinds, Vice President Academic High Schools United Federation of Teachers Secretary-Treasurer New York City Central Labor Council

David Mertz, New York City Director Retail, Wholesale and Department Store Union

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[sound check, pause]

[gavel]

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4 [coughs] Good CHAIRPERSON MILLER: 5 afternoon, and welcome. I'd like to welcome everyone 6 here today, and welcome back the members. I hope 7 everyone had a great summer. It's time to get back 8 and do the people's work. So with that, I am Council 9 Member I. Daneek Miller and I am the Chair of the 10 Committee on Civil Service and Labor. Today, we'll 11 be discussing the Murphy Institute's and the CUNY 12 Center for Urban Studies Report and the State of the 13 Union's 2016, a Profile of Organized Labor in New 14 York City and State, and throughout the United 15 States, which was written by Professor [coughs] 16 excuse me-Ruth Milkman and Stephanie Lucci-Luce. The 17 committee previously held a hearing in 2012 on the 18 2012 version of this important-the city's workforce 19 2012 on this report. Before-wow, it's been a little 20 while. That was just before we came to the Council. 21 So at this hearing, it was noted that in 1953 the 2.2 city's workforce was 34.4% unionized, and the 23 national rate was just a little bit lower at 32.6. 24 The 2012 report found that the unionization rate had 25 decreased in the previous three years from 24.6% to

1	COMMITTEE ON CIVIL SERVICE AND LABOR 5
2	22.3% unionization. [coughs] Excuse me. The 2016
3	report has fared a bit better. The city's unionized
4	workforce has increased to 22.3% in 2012 to 25.5%
5	currently or about 90,000-901,000 members in 2016.
6	There is much more to determine on the union movement
7	here in the city of New York. There is a lot of data
8	in this report, particularly regarding demographics
9	that we hope that we'll hear more from our Office of
10	the report this afternoon. The report also has a
11	section on recently passed minimum wage increase.
12	The report also includes that this will positively
13	affect millions of New Yorker statewide either
14	directly or via the ripple effect in raises. As I
15	mentioned, today we will hear from representatives of
16	CUNY School of Labor to discussion this data-data in
17	this report. Also implications of the city's economy
18	and the future of the labor movement in the city of
19	New York. However, as it is our custom, there are
20	representatives from the administration that will
21	testify, and we have Who do we have here? We have
22	Mr. Bob Linn, Director of Labor Relations, and Liz
23	Vladeck, the Deputy Commissioner of the Office of
24	Labor Standards, and someone else has snuck up there.
25	[background comments] Okay, and Amit Bagga, Deputy
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 6
2	Commissioner of DCA. Thank you, sir, for coming as
3	well. Okay, so with that, I would like to thank the-
4	-the members of the committee for being here, Council
5	Member Robert Cornegy, Council Member Elizabeth
6	Crowley, and Council Member Daniel Dromm. I'd like
7	to-I'd like to thank our Committee's counsel Matt
8	Carline; Policy Analyst Gaffar Zoloff and Ms.
9	Stevenson the Analyst as well and, of course, from my
10	staff Mr. Gregory Rose. With that, we will hear
11	testimony from Mr. Linn and the team of the
12	Administration and thank you so much for joining us.
13	It was a bit of a surprise. I was not expecting to
14	see you here, but that demonstrates the importance of
15	this hearing, and obviously labor and its impact on
16	the City of New York. So
17	BOB LINN: Chairman-Chair Miller, thank
18	you very much for inviting us, and us, and council
19	members I always enjoy appearing before you to
20	discuss issues of the labor relations and city
21	issues. I think I was speaking first, and Ms.
22	Vladeck will be speaking second. And so thank you
23	for-for-for inviting us. First, I want to thank the
24	Murphy Institute for their comprehensive 2016 Report
25	on the State of the Unions, and I'd like to express

1	COMMITTEE ON CIVIL SERVICE AND LABOR 7
2	appreciation for the Civil Service and Labor
3	Committee for holding this hearing on this very, very
4	important topic. In their report, the Institute
5	points out that while union representation in the
6	private sector is on a decline, currently in the
7	United States, only 10% of the workforce is
8	unionized, and they point out I think that only 6.6%
9	of the private sector workers are represented by
10	unions, an historic low I—I believe. The story in
11	New York City and the State shows a much more robust
12	unionize workforce, and the numbers that- Chair
13	Miller, I know that you see quite as well, but the
14	fact that unionized total in the state is 24.1%, in-
15	in New York City 25.5% is impressive given the
16	national numbers. In the private sector, New York
17	State is 15.3% organized and New York City 18.6 and
18	in the public sector New York State is organized to
19	the extent of 72.3% and New York City just under 70%.
20	Therefore, New York City representation in the public
21	sector is double that of the country overall, which
22	is at 35.7%, and in the private sector the disparity
23	is even more striking, 18.6% in New York city
24	compared to a national average of 6.6%, almost
25	triple. And I now note that the report said that in
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 8
2	the last several years there's been a small increase
3	in union-unionization in New York City leading them
4	to conclude that the recent increases however modest
5	in unionization rates and the resumption of contract
6	bargaining in the public sector offers the basis for
7	cautious optimism. This I think is even more
8	compelling because as we-as you all know, over the
9	last several years, union members across the country
10	have faced challenging circumstances. Nationally,
11	public sector unions were under attack with new laws
12	limiting collective bargaining rights of the public
13	sector especially in Wisconsin and in other states.
14	And other states are considering similar initiatives,
15	and we all know that Friedricks v. California, a
16	Teachers Association case before the Supreme Court
17	sought to curtail collective bargaining rights,
18	induce check-off for public sector employees. And I
19	do wish to note that the City of New York submitted
20	an amicus brief in that case in support of the role
21	of unions and collective bargaining in maintaining
22	effective municipal relationships, workforce
23	relationships. As opposed to these anti-union
24	approaches, the de Blasio Administration has sought
25	the collaborative approach negotiating broad creative
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 9
2	solutions to problems faced by the workforce. We
3	have demonstrated that successful public sector
4	collective bargaining can thrive, and can generate
5	path breaking solutions in both employee and the
6	public interest. We truly believe in collective
7	bargaining. Over 90% of the city's employees are
8	represented by a union. When the de Blasio
9	Administration—as everyone in this room knows—took
10	office, every city employee was working under an
11	expired contract. Of the 337,000 represented
12	civilian and uninformed city employees in 144
13	separate bargaining units, many have been without a
14	contract for many, many years. Like they all have
15	been without contracts for many years. Approximately
16	143,000 employees, 42% of the represented workforce
17	were working under contracts that expired prior to
18	the 2008 to 2010 round of collective bargaining. As
19	the report notes, under the prior administration,
20	public sector unions were unable to negotiate new
21	contracts for several years in the wake of the Great
22	Recession. And as I point out, although this has
23	been remedied to a great extent, I think at a very
24	great extent under the de Blasio Administration. For
25	years, the workers had not received significant

1 COMMITTEE ON CIVIL SERVICE AND LABOR 10 2 increases of pay or benefits. The Administration has 3 taken a respectful and collaborative approach to 4 negotiations. Currently, nearly all of the 5 represented workforce are working under labor contracts established during this administration. 6 7 Step by step we have changed the labor management dialogue from confrontation and deadlock to 8 9 collaboration and problem solving. Our innovative interest based approach to problem solving has 10 11 allowed us to solve thorny issues that have alluded 12 prior administrations. Among our administration's 13 cooperative labor management solutions to date are 14 nine-year collective bargaining agreements with more 15 than 140,000 employees who had not received a wage 16 increase since 2008, and seven-year agreements for 17 most of the more 200,000 employees who had not 18 received wage increases since the 2010. Over 100 19 labor agreements were negotiated. They were both 20 overwhelmingly ratified by the union membership and 21 hailed as fiscally responsible by the city's fiscal monitors. Our landmark 2014 Healthcare Cost Savings 2.2 23 Agreement between the City and the Municipal Labor Committee made the first significant changes to a 24 health plan since 1982. We initiated the first Labor 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 11
2	Management Health Data Sharing and joint Analysis
3	Group. We are on track to achieve the \$3.4 billion
4	of savings for New York City's Healthcare programs
5	through fiscal 18, 2018 while improving healthcare
6	delivery for the city workforce. Our innovative
7	wellness program, Work Well, New York City supports
8	workers' health and wellbeing. We created one union
9	contract and new fund for child and elder care
10	programs. We have created additional education and
11	training opportunities for early education workers,
12	and we have successfully completed the long sort-the
13	long restructuring of the school custodial system,
14	the most significant changes to that system in 50
15	years. And since 2014, OLR has also assisted in the
16	development of important mayoral initiatives, many of
17	which model our public sector-which are a model to a
18	public sector as a responsible employer such as
19	parental leave for non-represented city employees,
20	which we will hope will form a basis or a model for
21	PTL provisions in union agreements. We worked with
22	the administration on the \$15.00 minimum wage for
23	City employees, and for-for employees of social
24	service organizations who contract for work with the
25	city, known as the Purchase of Service Contracts.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 12
2	And as the report notes, an estimated 6% of public
3	sector workers stand to benefit from the increases
4	provided. In future bargaining, we will continue to
5	reach innovative fiscally prudent labor agreements
6	that build on these successes and are fair to the
7	workforce while protecting the interest of the
8	taxpayers. We believe that effective collaborative,
9	collective bargaining with strong union leadership
10	works. We're convinced that New York City will lead
11	the way in demonstrating how collective bargaining
12	can lead to improved morale, a more productive and
13	healthier workforce, and we can do all this while
14	being fiscally responsible. Thank you.
15	DEPUTY COMMISSIONER VLADECK: Good
16	afternoon, Chairman Miller and members of the Civil
17	Service and Labor Committee. I'm Liz Vladeck, Deputy
18	Commissioner of the Office of Labor Policy and
19	Standards at the Department of Consumer Affairs, and
20	I'm joined by my colleague Amit Bagga, Deputy
21	Commissioner of External Affairs. On behalf of
22	Commissioner Salas, OLPS and all of DCA, thank you
23	for inviting me to testify about the 2016 Murphy
24	Institute's Report on Union Membership in our city
25	and state. The institute conducts valuable original
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 13
2	research and education about and for our city's labor
3	movement and working people. The Annual Report, co-
4	authored by Ruth Milkman and Stephanie Luce serves as
5	a barometer for the economic health of working people
6	in our communities, and so it's an important tool for
7	those of us who focus on issues relating to the
8	workplace and workers' rights. We know that union
9	density, driven in part by the outcomes of
10	unionization efforts is an important indicator of how
11	workers are doing overall, whether they have a voice
12	to resolve the issues that arise with their employers
13	and whether they're positioned to achieve and
14	maintain livable wages, benefits and other safe
15	working conditions. This year's report tells that
16	workers in New York City and state are making some
17	progress, and point specifically to key victories in
18	the last few years that have been driven by organized
19	labor and are poised as the report says to greatly
20	enhance the wellbeing of New York workers. We
21	applaud and we honor these victories, but we know
22	that more needs to be done. Too many workers,
23	particularly those toiling in industries where
24	unionization rates rate are low still face too much
25	uncertainty about their economic lives, and are not

1	COMMITTEE ON CIVIL SERVICE AND LABOR 14
2	afforded a variety of what we might consider basic
3	protections. As part of our continued commitment to
4	serving all workers, I'd like to take this
5	opportunity to share with the committee two important
6	announcements that the de Blasio Administration is
7	making today. One that outlines the plan for city to
8	take a groundbreaking and leading role in ensuring
9	that some of our most vulnerable workers are armed
10	with tools to lead better more stable lives, and the
11	other that projects a new vision and mission for the
12	Department of Consumer Affairs as the city's lead
13	agency on workplaces justice issues. Just an hour
14	ago I was proud to stand with the Mayor, Commissioner
15	Salas, advocates, workers, and elected officials to
16	announce the Administration's intent to pursue fair
17	working week legislation that would benefit our
18	city's 65,000 fast food workers by introducing
19	predictable, stable and transparent scheduling
20	practices to that industry. Currently, employers
21	aren't required to provide their hourly employees
22	with advanced notice of upcoming shifts. As a
23	result, too many families cannot budget in advance,
24	plan for education or family care, or secure a
25	necessary second job. In the coming months we will
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 15
2	seek to work with the Council, advocates, labor
3	groups, and the business community to draft specific
4	legislation to support hardworking fast food hourly
5	employees who are currently hit hardest by
6	unpredictable scheduling practices. Specifically, we
7	are looking for fair work-fair work week legislation
8	that would require employers beginning with the fast
9	food industry to schedule a majority of expected
10	shifts and publicly post a workplace schedule two
11	weeks in advance. Protect workers by requiring
12	employers to provide additional compensation when
13	workers are required to accommodate last minute
14	changes to their schedules for reasons within
15	employers' abilities to predict or control. And we
16	seek to address problems created by the practice of
17	clopening, or shifts that require employees to
18	consecutively work closing and opening shifts with
19	fewer than 10 hours between them. These measures
20	will give fast food workers more stability and
21	predictability while presenting-preventing employers
22	from deliberately under-scheduling workers and
23	forcing them to remain on call. Most importantly,
24	this proposal means that employees will have the
25	ability to take classes, care for their children or

1	COMMITTEE ON CIVIL SERVICE AND LABOR 16
2	aging parents or work a second job that
3	unfortunately, too many workers need to make ends
4	meet. OLPS, we look forward to leading education and
5	enforcement efforts around this initiative and
6	similar laws, and we are grateful to the Council for
7	your support and partnership through this process.
8	This work and our other work including unpaid sick
9	leave and commuter benefits is focused, of course, on
10	enhancing the economic wellbeing of New Yorkers, and
11	it's consistent with all of our work at DCA. And so,
12	I'm also very proud today to present to the Chairman
13	and to the committee DCA's brand new mission being
14	discussed at this hearing for the first time. DCA's
15	mission is to protect and enhance the daily economic
16	lives of New Yorkers so that our communities can
17	thrive. Our agency was established in 1969 and it
18	has evolved to stand at the nexus of consumers,
19	businesses and working families in New York City.
20	Our work, which includes everything from consumer
21	complaint mediation to policy and legislative
22	advocacy, large scale consumer education campaigns,
23	financial protection and education for low wage
24	workers, but also New Yorkers of all socio-economic
25	strata. All of these efforts that are done under the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 17
2	guise of DCA and the establishment of OLPS earlier
3	this year demonstrate our unique ability to play role
4	of the city's natural convener of consumers,
5	businesses, and working families, which together form
6	a complex set of constituencies each with specific
7	needs. [pause] I think this committee is familiar
8	with our agency's work on paid sick leave. In the
9	two years since the law was implemented and expanded
10	by the Mayor, we have achieved close to \$4 million in
11	restitution and penalties against employers that were
12	not allowing their employees the right to take
13	advantage of the paid sick leave they're entitled to
14	under law. We know that workers especially in low
15	wage industries where enforcement is still a major
16	issue can't afford even to lose one day of pay
17	because that can compromise their ability to afford
18	life's necessities. Our clear and compelling metrics
19	in successfully implement paid sick leave show our
20	deep and unwavering commitment to enforce the law,
21	and the impact robust enforcement has on the daily
22	lives of New York's most vulnerable workers. But
23	importantly, we also know that paid sick leave makes
24	sense for employers. Paid sick leave foster employee
25	retention and productivity. It enhances job and
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1 COMMITTEE ON CIVIL SERVICE AND LABOR 18 2 economic security. It appears to possibly reduce the 3 incidents of transmission of the flu according to 4 recent reports, and ultimately it does-it gets employers' bottom lines even after taking into the 5 law's costs. This is in line with a study authored 6 7 by Ruth Milkman and Eileen Applebaum (sp?) that was 8 released just last week. The study found that by and 9 large coming into compliance with the city's paid sick leave law has not represented a financial burden 10 11 to city employers. The study is aptly titled No Big 12 Deal. So, both paid sick and commuter benefits are 13 now housed in OLPS, and we are building on our 14 groundbreaking work in these areas to fulfill our new 15 mandate from the Council to engage in advocacy, 16 education, research and policy work in addition to 17 the pursuit of new legislative initiatives. I know 18 the Council is familiar with the new Paid Care 19 Division that has been created and will be house in 20 OLPS. This division will focus on developing 21 creative strategies to improve employment standards 2.2 for paid care workers, a group that for legal and 23 practical reasons is often unable to unionize. In connection with all of these efforts that we are 24 undertaking, we are very glad to highlight the Murphy 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 19
2	Institute's key conclusion that unionization is
3	increasing in our city and state including in the
4	private sector. We share Commissioner Linn's view.
5	We believe in collective bargaining, and we know that
6	our work has to help strengthen the abilities of
7	workers to have and achieve a voice at their work
8	place to define the standards that they need. And so
9	increasing unionization is good news including in the
10	fight for racial and gender justice as we know that
11	unions and higher unionization rates mitigate race
12	and gender inequality, and that in compliance with
13	labor and employment laws such as those that regulate
14	health and safety and wages in hours is greater in
15	unionized workplaces. This is all consistent with
16	our experiencing enforcing paid sick leave, which has
17	suggested to us that unionized workers are more
18	likely to have access to paid sick leave, and less
19	likely to experience violations of their rights under
20	law. At OLPS and DCA, we are committed to doing all
21	we can to ensure workers have a voice in the issues
22	that affect them. We seek to build broad deep
23	relationships with stakeholders who share commitment
24	such as the Murphy Institute, Labor Unions and
25	community based organizations and, of course, the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 20
2	City Council including this committee under Chairman
3	Miller's leadership. I thank you again for the
4	opportunity to speak before you today. My colleagues
5	and I are happy to answer any questions you may have.
6	Thank you. [background comments, pause]
7	CHAIRPERSON MILLER: So-so in terms of
8	DCA, what kind of supports are given to low wage
9	workers in terms of a right to organize? Is there
10	any educational resources available, and-and if so,
11	how are they distributed, and how do they access
12	them?
13	DEPUTY COMMISSIONER VLADECK: So, that's
14	a great question. We, as you may know, we're-we're
15	getting up and running so I've been on the job for
16	about three weeks, but we have-we have a great model
17	for getting the word out to workers about their right
18	to organize, and happily that's part of what we are
19	mandated to do despite the fact that we, of course,
20	wouldn't enforce workers' rights to organize. And
21	so, for example, we've brought samples of our
22	literature on paid sick leave and commuter benefits.
23	We've, I think provided all of you with examples, and
24	we have used this literature to touch tens of
25	thousands of workers, businesses, organizations that
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 21
2	are interested in what we're doing all over the city.
3	We've done hundreds of outreach efforts to make sure
4	that workers know their rights under the law, and we
5	envision a similar kind of outreach effort to make
6	sure Chairman Miller, as—as you asked that workers
7	are aware that among other things they have the right
8	to collectively organize and-and bargain, and my
9	colleague Excuse me, my colleague, thank you,
10	points out that we've distributed over two million
11	pieces of literature.
12	CHAIRPERSON MILLER: And let us take a
13	look at some of the paid sick leave. How many-how
14	many violations were issued over the past two years
15	since this inception.
16	DEPUTY COMMISSIONER VLADECK: Sure.
17	We've received 973 complaints. We settled 758 of
18	those cases. Those settlements, consent orders that
19	often implement workplace changes that go far beyond
20	the original initial complainant, have resulted in
21	restitution to workers of \$2.5 million and about one
22	point-almost \$1.4 million in civil penalties.
23	CHAIRPERSON MILLER: And-and what is a
24	typical timeframe for restitution or for-for this to
25	be resolved?
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1 COMMITTEE ON CIVIL SERVICE AND LABOR 22 2 DEPUTY COMMISSIONER VLADECK: So I 3 believe and my colleagues here from OLPS will correct me if I'm wrong, but I believe that our average 4 timeframe from a complaint to resolution is-Is it 30 5 days? Yes? Right, about 90 days. 6 7 CHAIRPERSON MILLER: That's pretty good 8 actually. That's better than-than the collectively 9 bargained business process. [background laughter] So, that's pretty good. 10 11 DEPUTY COMMISSIONER VLADECK: 12 [interposing] That's our dream team right there, and 13 they're happy to share resources with anyone who is interested. 14 15 CHAIRPERSON MILLER: Are-are there, um-16 I've got a bunch of questions here, and I don't want 17 to jump back forth and no organizing. I'm going to 18 go to my colleague who is to the left here, and-19 [background comments]. Council Member Cornegy. 20 COUNCIL MEMBER CORNEGY: Good afternoon. 21 DEPUTY COMMISSIONER VLADECK: Good 2.2 afternoon. 23 COUNCIL MEMBER CORNEGY: So this question is for anybody on the panel who would like to field 24 I'm wondering if with the Murphy Institute as 25 it.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 23
2	identified as decreased to some degree in-in
3	organizing or a new strength in general, is that
4	representative of the new industries that have
5	emerged in technology and in-in those kind of
6	industries that kind of play a part in their
7	decrease? Like it's almost like a-is this a natural-
8	I want to say progression but a natural digression
9	away from based on new industry, and the inability to
10	organize a new industry or is there some other
11	determining factor that you may have seen?
12	COMMISSIONER LINN: Well, I mean just
13	from-from the public sector in New York City
14	obviously you're not seeing a decrease in the, um,
15	collective bargaining. The private sector is a much
16	different story, and I'm certainly not an expert in
17	that area. I must admit it-it seems to me that 6.6%
18	private sector workers nationally is an
19	extraordinarily low number, and it can't simply be
20	explained by some industries and changes in industry.
21	There-there must be and I'm-and I'm going to leave
22	the experts from the Murphy Institute to speak more
23	about it, but there has been a steady decline largely
24	I think from the 50s and 60s it's reached its highest
25	percentages of-of union organization. And a lot of

1	COMMITTEE ON CIVIL SERVICE AND LABOR 24
2	people point to the Traffic Controllers' strike as a-
3	as sort of a watershed change in what happened in the
4	private sector, but I-I think that one thing I can
5	say is I believe that collective bargaining makes for
6	better workforce results, and that it is-there are
7	many that mistakenly believe in the-in the-both
8	public and private sector that a non-unionized
9	workforce is better for manage-management or better
10	for operations, and I don't think that's necessarily
11	true. As I said before, our job in New York is to
12	demonstrate that labor and management can work
13	together to provide the best possible services, and
14	even better than non-unionized workers.
15	COUNCIL MEMBER CORNEGY: So-so for me,
16	I'm acutely aware that there are some demographics
17	and populations in the city and in the country who
18	were better served, had a pathway in the middle to-to
19	the middle class to good solid jobs in particularly
20	minority communities, and I'm just trying to follow
21	the trends and make sure that we can stay abreast
22	and-and not get out of what we know to have been, you
23	know, substantial for-for the demographics. So,
24	I'll-I'll follow with the Murphy Institute. Okay.
25	COMMISSIONER LINN: Okay.
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1	COMMITTEE	ON	CIVIL	SERVICE	AND	LABOR

2 DEPUTY COMMISSIONER VLADECK: Member 3 Cornegy, if I can address your questions as well. 4 You know, a recent report suggests that most of the 5 job growth in the last few years has been in the socalled gig economy, and, you know, on the one hand 6 7 this feels new in a lot of ways, the changing nature 8 of employment, but on the other hand the history of-9 of workers organizing is that, you know, industry comes up with new ways of organizing itself, and 10 11 workers come up with new ways of organizing You know, part of what our Scheduling 12 themselves. 13 Initiative is about is to take jobs that are 14 currently crummy jobs, not middle-class jobs as steel 15 workers work once was, as mine worker work once was, 16 and make those middle-class jobs because we think 17 that's part and parcel of the work that workers do 18 collectively to organize and change an industry. So, 19 I guess that's part of my answer. 20 COUNCIL MEMBER CORNEGY: I'm just a little concerned because it seems like if that's-if 21 that's true that we're kind of behind the curve, 2.2 23 meaning that we're-we're just bring fast food workers to a place where, you know, they have better rights 24

when unfortunately that industry is-is shrinking to

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1	COMMITTEE ON CIVIL SERVICE AND LABOR 26
2	some degree, and there are plans to-to-to use a lot
3	more technology based on the efforts. You know, I'm-
4	I'm just wondering if—if that's the forecast for what
5	we can see as we begin to organize across the board.
6	But I'm just really concerned that we're behind the 8
7	ball, and now with the-with the GIGA economy that we
8	just talked about, you know, will that be 20 years
9	before we're able to- I just feel like we're
10	operating kind of behind to some-in some regard.
11	DEPUTY COMMISSIONER VLADECK: Yeah and I
12	think conditions for workers are-are hard. They need
13	to be improved, but I think the city is out in front
14	on this issue. The reality of why we need an OLPS
15	and why we need a council like the one we have is
16	that federal laws make it hard for workers to
17	organize. And so we're trying to fill in some of
18	those gaps and make it easier.
19	CHAIRPERSON MILLER: Council Member
20	Dromm.
21	COUNCIL MEMBER DROMM: Thank you very much
22	Chair Miller. Commissioner Linn, my questions really
23	is more around the contracting out of jobs. So a
24	common complaint that I heard during the previous
25	administration in particular was around the issue of

1 COMMITTEE ON CIVIL SERVICE AND LABOR 27 2 DCA-37's jobs being contracted out to private 3 industries. Do you have any numbers or figures in 4 terms of how this administration compares to the previous administration in terms of bringing those 5 jobs that were once contracted out back into union 6 7 jobs. 8 COMMISSIONER LINN: So I don't have 9 figures with me. Those are figures that we can I would like to say, though, that I know 10 develop. 11 that that the issue you raised, especially with DC-37, is a central issue of concern of Henry-of Henry 12 Garrido, and I've had numerous conversations with 13 14 Henry over that topic, and we are equally committed

15 with DC-37 to bring jobs in-house when it makes 16 sense, and I think there are many, many situations 17 where it does make sense, and that the issues of 18 contracted jobs can be individuals who come and go. 19 We lose and-we lose the knowledge that people gain 20 and when we contract out as opposed to having work 21 done in house. We lose the ability to develop 2.2 employees internally, and we have done a number of-of 23 efforts or substantial effort with Henry Garrido and DC-37 involving information technology where we think 24 that there are numerous jobs that made more sense 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 28
2	performing internally rather thank externally, and I
3	think we-we-there was an announcement about some of
4	this work about a year ago, but I'd love to bring you
5	the information on that. But we are working hand-in
6	hand with DC-37 to identify where it makes more sense
7	to contract in than contract out, and there are many
8	areas that will make sense to do that.
9	COUNCIL MEMBER DROMM: Yeah, I would love
10	to see that information because it is a major
11	concern. Another area that's been brought to my
12	attention is where we're putting solar panels on
13	public buildings, for example, and some of those
14	contracts that go-I think go through DCAS, and it's
15	my understanding that the contracts are going to
16	private I guess construction or contractors. Do your
17	office have any role in determining how those
18	contracts are done or how that work is completed.
19	Particularly because it's placing these solar panels
20	on schools, the Health and Hospitals Corporation
21	buildings, hospitals, et cetera.
22	COMMISSIONER LINN: My office does not-is
23	not involved in that. That is a DCAS operation.
24	
25	

1	COMMITTEE ON CIVIL SERVICE AND LABOR 29
2	COUNCIL MEMBER DROMM: So those decisions
3	to contract out to private contracting firms are made
4	at the mayoral level, or how is that determined?
5	COMMISSIONER LINN: I think you should
6	speak to them, but I think there still is the process
7	of—of regulation and approval, but I'm—I'm just not
8	an expert in that area. So $I'd-I'd$ rather not go
9	further.
10	DEPUTY COMMISSIONER BAGGA: This is Amit
11	Bagga, DCA. I should point out Council Member
12	Dromm, nice to see you.
13	COUNCIL MEMBER DROMM: Good to see you.
14	DEPUTY COMMISSIONER BAGGA: As always.
15	The city-city agencies are bound by a variety of
16	complex, but also clear and in some cases stringent
17	pertinent rules and so perhaps it is possible that
18	those contracts are dictated by their pertinent
19	rules.
20	COUNCIL MEMBER DROMM: It just concerns
21	me because I always think that-that cheaper isn't
22	better necessarily, and often times I see this being
23	used as the philosophy, not necessarily by this
24	administration, but certainly I've heard this
25	argument before. I don't think cheap-cheaper
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 30
2	necessarily equates to quality work, which is
3	certainly in my opinion what unions always produce,
4	you know. I do appreciate the administration's
5	efforts, by the way, having been a former New York
6	City public school teacher, to work out the teachers'
7	contract, which was one of the first contracts that
8	you did. And I think that also in terms of its
9	effect on the-on the morale the teaching force has
10	been fantastic. So I want to thank you for that,
11	and—and really would appreciate follow up on exactly
12	what's happening in terms of contracting out of these
13	jobs that were once union jobs.
14	COMMISSIONER LINN: Let me and let me say
15	that the teacher contract was the very first contract
16	that I-that I reached in my return to the city, an
17	extraordinarily important contract. One that I-I $$
18	want to also commend the leadership of the UFT that
19	was willing to-do a number of innovative approaches
20	first in how we dealt with increases that hadn't been
21	paid for five years, and had to find a way that we
22	could financially afford to make that contract, and
23	then they provided leadership in the health benefit
24	settlement as well. So I-and I think there was very-
25	there's overwhelming ratification of the contract

1COMMITTEE ON CIVIL SERVICE AND LABOR312once negotiated. So, I-I-I agree that it was an3incredibly important contract for the city and the4workforce, and we will get the information for you on5contracting.

6 COUNCIL MEMBER DROMM: Okay, and I always 7 like to follow my grandfather's advice, which was get 8 a union job. So for 25 years before being elected to 9 the Council I had a union job, and I was proud of 10 that. Thank you.

11 CHAIRPERSON MILLER: Thank you Council Member Dromm. We've been joined by Council Member 12 13 Costa Constantinides and before we go to our next member I just want to follow up, Director, on the 14 15 increase, the modest increase of about 3% that we've seen since 2012 over-over the past few years in the 16 17 city's unionized workforce. How much of that would 18 you attributed to the public sector?

19 COMMISSIONER LINN: So I'm trying to
20 think of how many that we—

CHAIRPERSON MILLER: In fact, let's put it this way, we were-some of our-some of-some ofthere's been some reporting on the city's increase of approximately 25, 26,000 new workers over the past two years. Are those number accurate that the city's

1	COMMITTEE ON CIVIL SERVICE AND LABOR 32
2	workforce has increased by that much, and if so what-
3	what percentage that is a unionized workforce?
4	COMMISSIONER LINN: So actually it was a
5	larger number, but-but let me-let me suggest this.
6	Rather than my doing this on the fly, let us figure
7	out how many more workers were city workers, how many
8	of the-Virtually, all of the new workers were
9	probably unionized, or a very high percentage of them
10	were unionized. And let me-let me ask-estimate the
11	impact on the overall numbers. So-so let us work it
12	out, and-and that's a to do item we'll come back
13	with.
14	CHAIRPERSON MILLER: Yeah, that-that is
15	certainly, that-that is certainly important. I think
16	I-I saw a report somewhere that said that-that the
17	majority of that was a-a decent portion of it was
18	with the FDNY. Certainly I think that we've had a
19	conversation in the past, and I want to continue to
20	have a conversation about when we follow up with
21	those numbers as to what those numbers actually mean
22	not just in terms of the city's economy, but in terms
23	of services being delivered to the communities and
24	the cities and the values that they have. We also
25	talked about negotiations. Obviously we know that

1	COMMITTEE ON CIVIL SERVICE AND LABOR 33
2	the services bring a-have a-the services that was
3	delivered have a great economic impact on the city of
4	New York, its-it's public safety, its construction,
5	it's cleanliness, and it's education. It certainly
6	is transportation. How do we quantify that, and
7	growing the workforce?
8	COMMISSIONER LINN: So let us put
9	together information on-on the numbers, the job
10	titles, and-and see what we can provide for you.
11	CHAIRPERSON MILLER: Okay, I think that
12	would be great. Council Member Crowley.
13	COUNCIL MEMBER CROWLEY: Good afternoon.
14	First, I would like to chair-I'd like to thank the
15	chair, Chair Miller for having the hearing today on
16	such an important issue, the State of the Union 2016
17	here in New York City as it compares to the rest of
18	the country. I want to thank the administration for
19	being here today to testify as well. What I find a
20	little disturbing about the numbers I see in this
21	report, are more the areas where we're falling short
22	of the rest of the country. And that is certainly
23	the areas where we need to do better if the rest of
24	the country is doing better. One area is
25	manufacturing, and so the New York City Metro Area,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 34
2	4.6% of the jobs are unionized versus 9.2%. So
3	nearly twice as many jobs in the rest of the country
4	are union versus what we here in the New York City
5	Metropolitan area. The same is true double in
6	leisure and hospitality. We have only 1.5% whereas
7	the rest of the country has 3%. Another area is
8	construction, and I'm surprised because I thought the
9	New York City Construction and Trades Council had a
10	strong hold on union jobs, but the fact of the matter
11	is the rest of the country is doing better. This is
12	all on page 11. I guess, you know what disturbs me
13	about what I do know about some of the city contracts
14	that are given out certainly in the Housing
15	Preservation and Development agency is—is that not
16	only have reports shown that most of the companies
17	are non-union, there have been reports that companies
18	break labor laws and tax laws and are not only
19	exploiting their workforce, but downright doing
20	illegal practices. So what is the Department of
21	Consumer Affairs doing to better regulate not only
22	the companies that are non-union, but the companies
23	that are downright exploiting the workforce?
24	DEPUTY COMMISSIONER VLADECK: Thank you,
25	Member Crowley. That's a great question. We have
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 35
2	carefully tailored the statutes that we've adopted so
3	far to try and leave room for allowing unions that ae
4	doing a good job representing their workers to
5	negotiate higher standards, but ensuring that if
6	those standards aren't being met, our law comes into
7	play as a minimum standard that's intended to raise
8	the floor for
9	COUNCIL MEMBER CROWLEY: [interposing] So
10	which law are you referring to?
11	DEPUTY COMMISSIONER VLADECK: I'm sorry.
12	Yes, I'm referring to the Paid Sick Leave Law.
13	COUNCIL MEMBER CROWLEY: Okay, so are
14	there any other laws outside the Commuter Law and the
15	Paid Sick Leave Law that the Department of Consumer
16	Affairs regulates whether employees are getting paid
17	minimum wage or are getting any other type of
18	exploitation in their workforce?
19	DEPUTY COMMISSIONER VLADECK: Well, we do
20	have purview of the city's Living Wage and Prevailing
21	Wage laws.
22	COUNCIL MEMBER CROWLEY:
23	DEPUTY COMMISSIONER VLADECK:
24	COUNCIL MEMBER CROWLEY:
25	DEPUTY COMMISSIONER VLADECK:

1	COMMITTEE ON CIVIL SERVICE AND LABOR 36
2	COUNCIL MEMBER CROWLEY: Uh-huh.
3	DEPUTY COMMISSIONER VLADECK: The law
4	actually sets up a mechanism whereby our
5	investigation and enforcement work only proceeds
6	based on referrals from the Comptroller. So in terms
7	of our ability to initiate investigations there, we
8	are somewhat constrained.
9	COUNCIL MEMBER CROWLEY: Now, how do you
10	know if an employer has 20 or more employees where
11	they would have to follow the law that would allow
12	commuter benefits?
13	DEPUTY COMMISSIONER VLADECK: We've done
14	extensive work developing tools to analyze that. If
15	you'd like some detail, I can ask our legal, the
16	Legal Director OLPS is Joe Maxwell, to provide that.
17	COUNCIL MEMBER CROWLEY: What about the
18	Office of Labor Relations? Do you-do you have the
19	ability to answer any questions?
20	COMMISSIONER LINN: No, we don't have
21	jurisdiction. They are private sector employers.
22	COUNCIL MEMBER CROWLEY: What about when
23	our city dollars are subsidizing part of their wage
24	such as with Housing and Preservation?
25	

1 COMMITTEE ON CIVIL SERVICE AND LABOR 37 2 COMMISSIONER LINN: I'm not saying the 3 city doesn't have a responsibility, I'm saying the Office of Labor Relations--4 COUNCIL MEMBER CROWLEY: [interposing] 5 Right. 6 7 COMMISSIONER LINN: -- that our job is charged with bargaining with public sector city 8 9 employees in their negotiations. 10 COUNCIL MEMBER CROWLEY: Right. COMMISSIONER LINN: We have-we-we have I 11 have to say that we're actively involved in assisting 12 13 in negotiations in the daycare industry where the 14 impact of the-of the \$15 wage floor provides very 15 important wage increases to those workers, and we 16 were I think centrally important in-in working with 17 them to increase salaries to appropriate rates. But 18 that is not the job of Labor Relations. 19 COUNCIL MEMBER CROWLEY: How could either 20 of your offices help the city do better when-where we're falling short in comparison to the rest of the 21 2.2 country? COMMISSIONER LINN: So, look, I think in-23 in my earlier life I also worked at the National 24 25 Labor Relations Board, and there is-there is a role

1	COMMITTEE ON CIVIL SERVICE AND LABOR 38
2	for-for unions in organizing more. Some unions have
3	been effective in organizing more, the healthcare
4	worker industry has increased substantially their
5	membership in the, the last several years. I think
6	that when you-when you look at for instance in
7	hospitality, while it is an amazingly low number of
8	1-1/2% in New York, it's only thee percent
9	nationwide, which means basically that industry is-is
10	not organized.
11	COUNCIL MEMBER CROWLEY: Or wherever it
12	is organized, we're not doing that good.
13	COMMISSIONER LINN: Well, but the
14	difference in $1-1/2$ and 3 while it is still
15	COUNCIL MEMBER CROWLEY: [interposing]
16	Half.
17	COMMISSIONER LINN:statistically is h
18	half, but still it means that both industries are
19	either-
20	COUNCIL MEMBER CROWLEY:[interposing]
21	Understood.
22	COMMISSIONER LINN:97% or 98-1/2% non-
23	union.
24	COUNCIL MEMBER CROWLEY: Well, I also
25	think that's because a lot of those jobs are

1	COMMITTEE ON CIVIL SERVICE AND LABOR 39
2	restaurant workers, and in the hospitality industry
3	it's very hard to regulate these businesses, and I–I
4	don't know if it falls more within the state than it
5	is within the city's powers to-to make sure that
6	workers I know you can try to make sure that they
7	get their paid sick leave, but if they're getting
8	paid off the books, it's very hard for them to show
9	that they've worked 80 hours last year. There's no
10	documentation for it. I mean how do you work with
11	the Department of Labor in the state or what agencies
12	do you work with when you have a company that's been
13	reported to you as paying their employees off the
14	books?
15	DEPUTY COMMISSIONER VLADECK: So Member
16	Crawley, I'd like to describe to you our new Paid
17	Care Division and the work we've done that led up to
18	its creating, and I think a partial response to your
19	question. You know, there are serious
20	vulnerabilities that we agree needs to be addressed.
21	We have developed a very robust rubric for dealing
22	with calls from domestic workers who have specific
23	protection under the Paid Sick Right. It's precisely
24	issues like the fact that employees may be working
25	off the books, that we have developed mechanisms to

1	COMMITTEE ON CIVIL SERVICE AND LABOR 40
2	address. We work closely with state and federal
3	agencies to make sure that when we are hearing about
4	legal violations that we don't have authority to
5	enforce those complaints are making their way to
6	enforcement agency that does, and I want
7	COUNCIL MEMBER CROWLEY: Oh, I'm sorry,
8	just—which agencies would those be?
9	DEPUTY COMMISSIONER VLADECK: So for
10	example the New York State Department of Labor, the
11	New York State Attorney General's Office, the Federal
12	Department of Labor, and-and I wanted to say, you
13	know, we don't only give someone a phone number and
14	say here's what you should-where you should call. We
15	follow up both on the complainant and the agency side
16	to me make sure that loop gets closed and enforcement
17	is being pursued. You know, as-as you've describe,
18	there are constraints around pre-emption issues in
19	terms of what we have the authority to do, but we've
20	launched a Paid Care Division that designed to
21	COUNCIL MEMBER CROWLEY: [interposing]
22	It's less the paid care because the domestic worker
23	while it is very important, there's usually one per
24	household. So, it's-it's a smaller fraction of the
25	workforce. I'm looking more at these hospitality,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 41
2	the hospitality industry, which is a huge employer,
3	and much greater numbers. So while as it is so
4	important to make sure nobody is getting exploited, I
5	want to make-I want to see what we're doing as a city
6	because that's where the-the sick employee is passing
7	on the illness, and the customer is more frequently,
8	and I just—I feel like there are so many in the
9	hospitality industry go on unregulated.
10	DEPUTY COMMISSIONER VLADECK: Uh-hm, we
11	agree. So the Fast Food Scheduling Initiative that
12	was announced this morning
13	COUNCIL MEMBER CROWLEY:[interposing] Fast
14	food is a little different. It's the fast food
15	industry has to do with franchises, and there's
16	better enforcement when it comes to franchise. I'm
17	talking about the mom and pop restaurants that may
18	have 40 employees, but they don't tell the government
19	that they have that many employees.
20	DEPUTY COMMISSIONER VLADECK: Right. Um,
21	well, what I was going to say is that, you know, the
22	announcement today is that fast food is the first
23	industry where we have specific intentionality around
24	scheduling but part of our legislative initiative is
25	

1COMMITTEE ON CIVIL SERVICE AND LABOR422to understand this issue better and other industries3including hospitality.

4 COMMISSIONER LINN: Let me just add one thing because the column that you are referring to is 5 the New York City Metro Area column as opposed to New 6 7 York City Five Boroughs. So if you look at the New 8 York City Five Boroughs in leisure and hospitality, 9 you see 6% as opposed to the national 3%, and I mistook because it surprised me, yeah, but it 10 11 surprised me given the-the importance of the Hotel Workers Union in New York that the numbers were so 12 13 low, but I assume that-I assume that again I'm-I'm 14 now reading from--COUNCIL MEMBER CROWLEY: [interposing] 15 16 Okay, no you're right, Mr. Linn. 17 COMMISSIONER LINN: --I'm not reading off 18 a part that has-19 COUNCIL MEMBER CROWLEY: But when it 20 comes to--COMMISSIONER LINN: -- that has ruled out 21 2.2 our chart. COUNCIL MEMBER CROWLEY: --when it comes 23 to construction and manufacturing we're doing a lot 24 worse than the metro area in the five boroughs and 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 43
2	the country is doing better than we are here in New
3	York City. The same way in wholesale and retail.
4	[background comments]
5	COMMISSIONER LINN: Yeah, so listen, I-I
6	am certainly supportive of expansion of union-
7	unionization and-and we're getting greater numbers
8	organized.
9	COUNCIL MEMBER CROWLEY: You may be, but
10	I'm not sure that is shared with the administration.
11	COMMISSIONER LINN: Oh, I don't know if
12	that is at all.
13	COUNCIL MEMBER CROWLEY: Well, I know
14	that in a certain area where we've been trying to get
15	just better disclosure in terms of construction
16	workers that are getting jobs from employers who were
17	doing work with HPD, we are-the-the city is suing the
18	Council on—on a law that we—we had asked for these
19	companies to disclose how much they're paying their
20	employees. They're not union companies and a lot of
21	them have been found to-have violated labor laws, but
22	we're continuing to employ them with contracts on
23	city jobs-on, you know, city funding, HPD work.
24	It's-it's just one example of how the city, um, one
25	of our administrations, um, HPD is helping employees
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 44
2	who-employees who-employers who have been found to
3	have been breaking labor laws, and some of them have
4	been fined significantly by the Attorney General. I
5	mean I'm getting into more and more details than-
6	thank you even know of. But, however, there is
7	exploitation going around by employers in this city,
8	and unfortunately our tax dollars are helping them do
9	that, and we need to do better by our workforce, and
10	we certainly shouldn't be a party to it.
11	DEPUTY COMMISSIONER VLADECK: Member
12	Crowley, I share your concern about our construction
13	workers. My husband is one, and so I'm very
14	sensitive to how
15	COUNCIL MEMBER CROWLEY: I hope he's
16	unionize.
17	DEPUTY COMMISSIONER VLADECK: He-he is
18	but, um, even as I'm sure you know, unionized
19	workers, non-unionized workers, there are larger
20	forces at play that are—are creating significant
21	pressures. I have been very excited to take on this
22	new role at OLPS. I've been in the Labor Movement
23	for a long time and, you know, the issues you are
24	raising particularly in the areas that we have
25	authority to do something about are exactly the kinds
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1 COMMITTEE ON CIVIL SERVICE AND LABOR 45 2 of things we're going to be looking at, and so I look 3 forward to working with you on that. 4 COUNCIL MEMBER CROWLEY: Thank you. No 5 further questions. CHAIRPERSON MILLER: Thank you, Member 6 Crowley. So while be-before we-we let you guys go, 7 8 and we-we do have you there, and we want to kind of 9 stay focused on the public sector stuff. DCA, do you have oversight over the-the legislation that governed 10 11 the-the School Bus Employee Protection Provisions? 12 [background comments] 13 DEPUTY COMMISSIONER BAGGA: No, we don't. 14 CHAIRPERSON MILLER: Do you know does 15 that. COMMISSIONER LINN: Is this SBA? SBA or 16 17 SBS. 18 CHAIRPERSON MILLER: Okay. 19 COMMISSIONER LINN: SBS. 20 CHAIRPERSON MILLER: Okay, and that would 21 and the same would apply to the-some of the workers 2.2 retention bills that were just recently passed as 23 well? DEPUTY COMMISSIONER VLADECK: So the 24 Grocery Worker Retention Bill is housed in OLPS, and 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 46
2	we've been-we've been looking for good cases and we
3	think we've found one. So stay tuned.
4	CHAIRPERSON MILLER: Okay. Have we had
5	many complaints thus-thus far?
6	DEPUTY COMMISSIONER VLADECK: We haven't.
7	That's why we've been looking.
8	CHAIRPERSON MILLER: Okay, when-when-
9	other than-so when-when these transitions occur, a
10	new ownership comes in is there a role that-that-that
11	your office plays or that DCA-DCA may have played in
12	the past informing the-or leaving it up to their
13	employer to inform the members, the-the employees
14	that they have rights under the new legislation or
15	is—is your office or your agency, the city playing a
16	role in—in bringing it to the attention of the
17	employees that they have rights under these
18	provisions?
19	DEPUTY COMMISSIONER VLADECK: Yes,
20	absolutely. So as you know, the law was just
21	recently passed. So we don't have a-a-a long sort of
22	period of time to look at how-what we've been doing,
23	and how it's been going, but we make sure that we're
24	working closely with unions, with advocates and with
25	other partners so that they have awareness of the law

1	COMMITTEE ON CIVIL SERVICE AND LABOR 47
2	so that they know to come to us if they see an issue
3	that falls under its provisions.
4	CHAIRPERSON MILLER: So obviously you
5	can't do it with-with-with, you know, a lot of the
6	smaller supermarkets, but the chains are kind of-it
7	does a lot of transition. Is there a-a-a trigger
8	mechanism that you know that the-the sale is going to
9	occur and, therefore, that your resources and
10	information are going out to employees of those
11	businesses?
12	DEPUTY COMMISSIONER VLADECK: So,
13	there's-there's not a comprehensive place to go to
14	see the transparency in those transitions, but one
15	thing we do very actively is ensure that we're
16	monitoring bankruptcy dockets. As you know, several
17	very high-high profile chain supermarkets have filed
18	bankruptcy petitions in the last year. In many of
19	those cases, there hasn't been a change of ownership
20	that would trigger the coverage of the law. But we
21	have identified businesses, supermarket bankruptcy
22	declarations where there does seem to be the
23	possibility of an ownership transition. That's when
24	the law comes into play, and we're trying to make
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1 COMMITTEE ON CIVIL SERVICE AND LABOR 48 sure we're present at the ground floor before this 2 those transactions even take place. 3 4 CHAIRPERSON MILLER: So that's-that's 5 kind of where we were trying to get to, you know, are we being proactive--6 7 DEPUTY COMMISSIONER VLADECK: That's right. 8 9 CHAIRPERSON MILLER: -- and are we providing the resources that are necessary. Before 10 11 we let Mr. Linn go, I want to talk a little bit 12 further about-COMMISSIONER LINN: Could I also before 13 you ask the question, just go back to it I guess what 14 15 Council Member Crowley's comment was, and I-I think 16 we were both misreading the table before. Because 17 the table that you were referring to adds up to 100%, 18 which just means the percentage of the workforce in 19 that-in that area--20 CHAIRPERSON MILLER: [interposing] Yes, 21 sir. COMMISSIONER LINN: --that-that is-it's 2.2 23 unionized. So the fact that there may be for instance if you'll look at the table, 26% is in 24 25 healthcare. It means that a quarter of those

1	COMMITTEE ON CIVIL SERVICE AND LABOR 49
2	unionized workers in the five boroughs are in
3	healthcare. It doesn't address the raw numbers or
4	even the percentage of the workforce numbers, which
5	is how that compares from location to location. So I
6	do think since—especially since these are not my
7	tables and my numbers, I would—I would ask you to ask
8	those that produced it what it means, but I really do
9	believe that unionization in New York City is very
10	strong-
11	COUNCIL MEMBER CROWLEY: [interposing]
12	But, sorry
13	COMMISSIONER LINN:and it is-it is not
14	correct, and it would be hard to imagine for instance
15	in hospitality-
16	COUNCIL MEMBER CROWLEY: [interposing]
17	Chairman.
18	COMMISSIONER LINN:that we are
19	relatively low.
20	COUNCIL MEMBER CROWLEY: Can I proceed?
21	CHAIRPERSON MILLER: Oh, absolutely.
22	COUNCIL MEMBER CROWLEY: One of-and I
23	look forward to the Murphy's to-testimony and the
24	ability to ask questions about the report. What I
25	was focusing on was how we compare to the rest of the

1 COMMITTEE ON CIVIL SERVICE AND LABOR 50 country. So, regardless of whether it's 100% of the 2 3 workforce, or whether it is of the entire industry, 4 it's still a greater number of workers in the-the United States are unionized working in construction 5 versus the number that's working. 6 7 COMMISSIONER LINN: So-so look at page 15 for example. 8 9 FEMALE SPEAKER: [off mic] That's 13 I 10 believe. 11 COMMISSIONER LINN: Oh, 13 is it? Because I put 15 as good, too. So 13 that you have in 12 13 construction, actually the same numbers I think are 14 on 15 also. If ... if you look at construction, in the 15 New York City area, it's 27% in the metro area, the-16 but that is 27% while nationally right, it is 14%. So I-I think that when look specifically of the-of 17 18 the unionization of race by industry, you see very 19 substantial numbers in New York. It is-it is-New 20 York it generally has very high percentages in 21 comparison to the nation in most-in most industries, right, and that's not to say that it's sufficient or 2.2 23 more can't be done, but that it is generally muchmuch higher, and-and if you look at for instance in 24 the healthcare, which is what I was talking before, 25

COMMITTEE ON CIVIL SERVICE AND LABOR 51
 you see 38% of the-of the healthcare in New York is
 organized as opposed to a much lower number
 nationally.

5 COUNCIL MEMBER CROWLEY: I appreciate your point of clarification, and I thank you for 6 7 bringing attention to this chart, and my contention 8 is really with the fact of the matter that over 70% 9 of the industry in the New York City metropolitan area that is doing construction work, and I was just 10 11 looking at that sector because it's at the top, and 12 that's the one that I spent the most time discussion 13 with you earlier is over-over 70% is non-unionized, 14 and not only do we have situations here in the city 15 where we have a record number of construction 16 fatalities happening over the past year, it's not just that they're non-union, it's that they're 17 18 working off the books and getting exploited and then-19 and we found out that our city dollars party to that 20 happening as well. So that's where my frustration is 21 at. When we look at all the sectors, and we look at those outside of the public sector because we do have 2.2 23 a strong hold traditionally, and-and that is good, and it's secure work in-in our public industry. The 24 other sectors where we have non-union we also have 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 52
2	situations that it goes beyond just being non-union
3	where we have workers that often not even getting
4	paid on the books, and getting exploited in the
5	workplace. So, I do believe we need to do more. Not
6	the fast food industry, but every single industry,
7	not just the fast food industry, to make sure not
8	only our-our workers are getting paid fair, but that
9	they're not getting exploited and working in unsafe
10	conditions. Thank you.
11	COMMISSIONER LINN: Thank you.
12	CHAIRPERSON MILLER: Thank you, council
13	member. Going back to once again the city's
14	workforce and-and-and you probably don't have this
15	information now as well, but I-I know the last
16	hearing we did with DCAS, there were able to provide
17	some semblance of this, and that is the demographics
18	of the city's workforce. Obviously by gender, by
19	race, by age and-and so forth, and-and its impact on
20	the city and these economies in the city, what
21	communities have more public employees or union-
22	public employees and unionized employees, and how
23	they are faring economically. So those are some of
24	the things that, of course, the-the report addresses,
25	but certainly the-the City plays a major role in that

1	COMMITTEE ON CIVIL SERVICE AND LABOR 53
2	as well. As in the pushback that I-as I said, I've-
3	I've received in the conversations that I've had with
4	some of these watchdog groups that were concerned
5	about the-the vote in the city's workforce and not
6	quantifying its impact on services that are being
7	delivered, and its impact on communities, on the
8	economy of communities. I was hoping that you'd be
9	able to shed some light on that. If not now, but
10	whether through DCAS or others under your purview
11	that we can provide that information, and really see
12	its impact on the workforce, on the economy and-and
13	the demographics of-of various communities.
14	COMMISSIONER LINN: So let us as we put
15	together the information on the growth of the
16	workforce and the titles and let us also look at what
17	we could find out on the demographics, and perhaps,
18	you know, where people live. And so I-I don't know
19	what we can get, but let us-let us look and see what
20	we can present to you, but I think you raised a very
21	interesting question, and we'll look at it.
22	CHAIRPERSON MILLER: You know, then
23	there's also obviously some things that we can't talk
24	about and—and that is, you know, we—we can talk about
25	it in general, but certainly there is some-some

1	COMMITTEE ON CIVIL SERVICE AND LABOR 54
2	outstanding cases that are probably—that you may or
3	may not be able to discuss on—on pay equity, and—and
4	that is within union-union-right here within the
5	city's workforce and unionized workforce, and we
6	want to be sure to-to-to address as well. And I
7	think this—we can open the door so that you are
8	prepared, too, in-in-in upcoming hearings to address
9	those issues of pay equity within the city's
10	workforce. So I just wanted to give you heads up on
11	that, and before I let you go, you did-you-you
12	brought up the, um, the negotiations of the city
13	daycare workers.
14	COMMISSIONER LINN: Yes.
15	CHAIRPERSON MILLER: And-and
16	unfortunately that agreement was turned down whether
17	and for-for whatever reasons, it-it was unfortunate
18	that they could not come to an agreement that the
19	workforce that the membership could-could ratify.
20	Are we back at the table?
21	COMMISSIONER LINN: So I-I do have an
22	update for you.
23	
-	CHAIRPERSON MILLER: Good.
24	CHAIRPERSON MILLER: Good. COMMISSIONER LINN: And unfortunately, it

1	COMMITTEE ON CIVIL SERVICE AND LABOR 55
2	agreement that is now going out for a revote with an
3	at-home ballot as opposed to an in-person ballot, or
4	I-I don't know whether you were aware, but 380 of
5	3,000 showed up for the vote, and so it is hoped that
6	the new contract will be ratified, and I hope once
7	again ratified by a substantial majority.
8	CHAIRPERSON MILLER: Okay, that is-that
9	is really good to hear. Certainly, we want to make
10	sure that those who are responsible for our most
11	precious resources, our early childcare providers and
12	daycare providers that they are compensated
13	adequately. That is an industry that has
14	historically been undercompensated. This is
15	something that we've done in many administrations
16	over-considering that they require the same licensing
17	as DOE teaches, and they are paid substantially less,
18	and we hope that we can make sure that they have some
19	semblance of reaching parity there.
20	COMMISSIONER LINN: So it was a group
21	that had not had a wage increase since 2006, and my
22	office and members of my team spent many, many hours
23	working with them, and hopefully we've reached-help
24	them reach a settlement to help fund the settlement
25	that-that secures health, secures pensions, secures

1	COMMITTEE ON CIVIL SERVICE AND LABOR 56
2	wages and secures the ability to have a career ladder
3	all in one contract.
4	CHAIRPERSON MILLER: Thank you so much
5	for that information. Thank you to this panel.
6	DEPUTY COMMISSIONER VLADECK: I'm sorry
7	just quickly, Member Crowley, Chairman Miller, if you
8	wouldn't mind if I just address the points that-
9	CHAIRPERSON MILLER: [interposing]
10	Absolutely
11	DEPUTY COMMISSIONER VLADECK:that
12	Member Crowley raised. My staff thankfully has
13	reminded me that we have developed protocols when we
14	are dealing with undocumented workers or workers who
15	work off the books. And for us, evidentially we will
16	take worker testimony as an adequate basis of the
17	work that they're doing and their right to accruals
18	or otherwise under the laws we enforce. I know you
19	specifically were asking about that, and I wanted to
20	share that with you. Thank you.
21	COUNCIL MEMBER CROWLEY: Do you have
22	situations where an employer is denying that they
23	never worked there?
24	FEMALE SPEAKER: [off mic] We do.
25	

1	COMMITTEE ON CIVIL SERVICE AND LABOR 57
2	DEPUTY COMMISSIONER VLADECK: We do but
3	frankly I mean unless we're-we're shown
4	COUNCIL MEMBER CROWLEY: Do you have
5	situations within-like can you point to examples when
6	there's been enforcement and that these employers
7	have been punished in partnership with the work that
8	your office has done and the state or the federal
9	government?
10	DEPUTY COMMISSIONER VLADECK: I think
11	it's accurate to say, and I'm looking to my team to
12	correct me if I'm wrong, but I think it's accurate to
13	say that among the consenters we've entered into,
14	there are employers covered who have initially made
15	representations to us that they don't know who we're
16	talking about. In addition to which you know that
17	our adjudicatory functions have been transferred to
18	OATH. We've been waiting for the opportunity to
19	litigate our cases there. Starting next week we
20	finally get that started. We also have cases pending
21	where that issue was present.
22	COUNCIL MEMBER CROWLEY: And how many
23	cases pending do you have against the employers who
24	are not providing paid sick leave?
25	

1	COMMITTEE ON CIVIL SERVICE AND LABOR 58
2	DEPUTY COMMISSIONER VLADECK: About 50?
3	[background comments] Open-150 open cases.
4	COUNCIL MEMBER CROWLEY: And how long
5	does it take to adjudicate those case-cases?
6	DEPUTY COMMISSIONER VLADECK: We're going
7	to find out, but we've been working closely with OATH
8	to make sure that their procedures for hearing our
9	cases are as streamlined and efficient as possible.
10	COUNCIL MEMBER CROWLEY: Thank you.
11	CHAIRPERSON MILLER: Thank you so much.
12	COMMISSIONER LINN: Thank you.
13	[background comments, pause]
14	CHAIRPERSON MILLER: So the next panel
15	will be Ruth Milkman and Arthur Cheliotes (sp?).
16	[pause] So thank you to the panel for this very
17	important and informative report, and I'm sure some
18	things that you want to highlight and there are
19	certainly some questions that we have as well. So
20	we'll get started now. [pause]
21	RUTH MILKMAN: Good afternoon everybody.
22	I'm Ruth Milkman, and I'm one of the authors of the
23	report that we've been talking about here today. I
24	just want to give you a little background first.
25	This-we've been putting out these reports annually

1	COMMITTEE ON CIVIL SERVICE AND LABOR 59
2	around Labor Day since 2010 and we intend to continue
3	doing that. There is a huge amount of data in there
4	as we've already seen and sort of everything you
5	always wanted to know about organized labor and were
6	afraid to ask or something. But let me just give you
7	a little bit of background on where the data comes
8	from, and then I'm just going to highlight of the key
9	findings. You can obviously read the whole thing if
10	you would like all the gorey details. There are
11	copies over there if anyone doesn't have one, which I
12	will be referring to. So I'll get to that. The data
13	we analyzed in this report-oh, and I just want to
14	mention my co-author Stephanie Luce is out of the
15	country at the moment. She's doing some research
16	abroad. So that's why it's just me. We use U.S.
17	labor—Bureau of Labor Statistics data for the use
18	analyses. Those are publicly available data, and the
19	way they're collected is every month, the U.S.
20	government, the Bureau of Labor Statistics does a
21	household survey on about 1% of the American
22	population. It's one of the biggest surveys there is
23	in the U.S. and it's the only data we have on union
24	membership, but the way it works is the-when someone
25	answers the phone, it's on a telephone, they ask a

1 COMMITTEE ON CIVIL SERVICE AND LABOR 60 2 lot of different questions. For one set of which are 3 about employment. S o first they ask is anyone in the 4 household employed, and if someone is employed, then the question is are you a union member? Are you 5 covered by a union contract, et cetera? So that's 6 7 what the basis of this is, and that's important in 8 making sense of the data because when we report on 9 the five boroughs of New York City, or on New York State, we're talking about people who live in those 10 11 jurisdictions. They may or may not work there. S o 12 that just complicates the story a little bit in terms 13 of interpreting all this. So just keep that in mind as you read it. Again, I have very little time so 14 15 I'm just going to give you a few highlights. You can 16 read the whole thing, and I'm happy to answer any questions that the member are, you know, have. The 17 18 overview I thinks that there's both good news and bad 19 news in this story. The good news is, as we have 20 already heard this afternoon in the context of really 21 relentless union decline nationally. New York is the fine gravity. We have seen a modest uptick in union 2.2 23 membership here in the city and statewide, and that is extremely unusual in today's United-in the 21st 24 Century Unite States. For a long time now 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 61
2	unionization levels in the city and the state have
3	been roughly double the level nationally and, of
4	course, we all know about other good news this past
5	year. This again is an annual report so we really
6	just focus on the last year mostly, which the minimum
7	wage law statewide and the Paid Family Law statewide
8	are both major victories for labor. So that's all
9	good news. On the other hand, union density, the
10	unionization rate is much lower than it was decades
11	ago. So the peak was in the mid-1950s, and in other
12	states New York and the-and the United States were
13	very close together in both cases about a third of
14	the wage labor force was unionized, and today, as you
15	heard, the numbers are much lower. So that's not so
16	great. In the longer view even though we've seen
17	this recent increase, and I think there's a kind of
18	danger of complacency here in New York because we are
19	doing better. I think that—and I used to live—I
20	spent 20 years on the west coast living in the Los
21	Angeles area, and I sort of feel like I've seen this
22	movie before sometimes when certain appear in the
23	news here especially in the construction sector that
24	Member Crowley was speaking about earlier, the
25	attacks on unions, the wage theft, all those issues.
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 62
2	In California, unionization of construction is a lot
3	lower, and that's not the only thing that matters,
4	but we've-we-we see a tax on the union sector here
5	that has been successful in other parts of the
6	country. So that is really something to watch and
7	try to stop. The only other thing I would say in the
8	terms of, you know, a danger that's kind of looming
9	on the horizon is the widening gap between public and
10	private sector density, this is a national problem,
11	but it's also a problem here in New York. So in the
12	public sector we're talking about unionunionization
13	rates in the '70s-70-70% and up. In the private
14	sector it is double the national level, but that's
15	not saying much. The national level is less than 7%.
16	So that's really where the action is, and employers
17	are, you know, not like the Office of Labor Relations
18	folks you just heard from. In the private sector,
19	they do not like unions, and they think they're doing
20	a bad job if they allow unions to come into their
21	workplace. That's kind of the mantra of management
22	these days. So New York is doing better than
23	elsewhere, but that's, you know, that's always there
24	as a kind of problem, and I think there's a danger of
25	isolation for the public sector union members insofar

1	COMMITTEE ON CIVIL SERVICE AND LABOR 63
2	as the private sector density continues to drop, but
3	you know, politically and socially. So instead of
4	people saying oh, that union contract looks good.
5	I'd that, too, they say, how come they have that and
6	I don't? And they shouldn't have it. I don't have,
7	and that's I think what we're facing potentially down
8	the road. So, this is just something to keep in
9	mind. I just wanted to highlight a few of the
10	demographics, but this is all in the report that I
11	personally find quite interesting. I hope you do,
12	too. One is age. You notice I have some gray hair
13	so I notice this one a lot these days. Union members
14	are much older than workers generally, and that's
15	also kind of a red flag, so to speak, in that there's
16	a lot of reasons why that's true, but the labor
17	movement has yet to succeed in organizing the
18	youngest sector of a labor force. The-the chart for
19	that is on page 8 if you're interested in the
20	numbers, but unionization rights are way higher for
21	people my age than they are for say the millennials,
22	and we have to do something about that because those
23	are the future. So that's one striking demographic
24	fact. On the same page, you'll see a chart about
25	union members earnings, which as you'd expect are
I	

1	COMMITTEE ON CIVIL SERVICE AND LABOR 64
2	higher than those of non-union workers. It's not in
3	the chart but, of course, unionized workers also are
4	much more likely to have things like pension s and
5	employee provided healthcare. So as a, you know, a
6	reminder of why unions matter, one of the reasons,
7	not the only one. Another thing that surprises a
8	lot of people who look at these numbers is that this
9	not true in the city for reasons that I'll mention in
10	a minute, but nationally and in the state of New York
11	union members on the average are more educated that
12	non-union workers. That is they're more likely to be
13	college graduates, and so on. In city it's not like
14	that. Mostly because of transit, which still employs
15	a lot of non-college educated workers and, of course,
16	is basically 100% unionized. So the traditional
17	pattern was that it was the non-college educated
18	workers who were likely to be union members.
19	Nowadays groups like teachers are the core of
20	organized labor. So that's another interesting
21	demographic, and then I want to just say a teeny bit
22	about gender and race and-and immigration.
23	Historically, there was a big gender gap in
24	unionization rights with-with men much more highly
25	unionized. That is-that gap has closed, and actually

1	COMMITTEE ON CIVIL SERVICE AND LABOR 65
2	here in the city women a teeny bit more unionized
3	than men. It's basically the same level. That
4	basically reflects that public sector/private sector
5	disparity I mentioned earlier that if women are
6	highly concentrated in the public sector and the
7	public sector is much more unionize. So they've kind
8	of caught up. Most-it's not because it might be-we
9	might be, we women might be more pro-unionized.
10	That's a different question, but in any case, where
11	we're employed is more likely to be unionized, and
12	the same thing is true for African-Americans who have
13	the highest unionization rate of any major or racial
14	or ethnic group in the city, state and nation alike.
15	Again, that reflects a concentration in the public
16	sector in part. Here in the city Latinos come in
17	second place in terms of unionization rates, which is
18	entrusting and that's relatively recent. That's not
19	true in the state or the country where whites are
20	tied for—are in second place. And then immigrants, a
21	huge part of our workforce here in New York City and
22	increasingly in the country, too, in the-in the city,
23	New York-New York's immigrants are almost as
24	unionized as U.S. born workers. That's they lag more
25	in the state and the nation. This is on page 18 if

1 COMMITTEE ON CIVIL SERVICE AND LABOR 66 2 you're interested. And if you look at immigrants and 3 break down the immigrant population into some subcategories, it's actually really interesting that 4 naturalized immigrants, those who have been around 5 for long enough to become citizens of the U.S. 6 7 through naturalization are more than United States-8 than the United States born workers in New York City. 9 And the same thing is true of immigrants who arrived a long time ago like before 1980. They are more than 10 11 United-than U.S. born workers. So that's all I find 12 quite interesting. Some nationalities are move 13 unionized than others, and that's kind of related to 14 when the bulk of each, you know, immigrant arrived. 15 So I'll just read you list of the-in the city here in the city immigrants from the following countries are 16 17 more unionized than the U.S. born workers: Italy, 18 they came a lot of them mostly. The Ukraine, India, 19 the Philippines, Barbados, the D.R., Dominican 20 Republic, Haiti, Jamaica, Trinidad and Tobago, 21 Colombia, Giana and Ghana. So whatever. It's facts, 2.2 you know, fun facts. So finally, I-I- So I-I don't 23 want to go on and on and you can read all the details in the report if you-and again, I'm happy to answer 24 questions, but let me just tell you a little bit 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 67
2	about the special feature in this report where each
3	year we try to spotlight one like smaller piece in a
4	little detail, and this time what we looked at was
5	projecting the impact of the new Minimum Wage State
6	Law on both the city and the state, and what we found
7	was Well, we looked at two things. We looked at
8	the direct effect. That is workers who now make less
9	than \$15 an hour who were going to benefit from this
10	law very immediately. And then we also tried to
11	project the ripple effects, that is employers if they
12	raise somebody who's now making the minimum wage to
13	\$15 an hour, they're going to want to raise the
14	person who's making \$15 an hour now to something
15	higher so that they maintain those differentials. So
16	not surprisingly, women, workers of color, immigrants
17	and young workers will be disproportionately impacted
18	in both respects because they are the ones who are
19	earning very low wages now. Union members will be
20	less affected because they're already mostly earning
21	significantly more than \$15 an hour. Not everybody,
22	though, and for the same reason public sector workers
23	will be less affected than private sector workers.
24	So, that's just kind of a very quick overview and I'm
25	happy to answer any questions anybody has.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 68
2	[background comments]
3	ARTHUR CHELIOTES: Thank you, Mr.
4	Chairman. I'm Arthur Cheliotes, the President of the
5	Local 1180, the Communications workers of America,
6	and also Chairman of the Labor Advisory Board of City
7	University, a position I've held for over 30 years,
8	and in that time, we realized long ago that we needed
9	to begin to collected data and information on behalf
10	of the workforce, and to bring in scholars like Ms.
11	Milkman to discuss these issues. And our efforts
12	would support both the City Council and the State
13	Legislature, and you Council Member Miller in your
14	other roles as—as—as a labor leader before you became
15	a council member. I have gotten us to the point
16	where we can issue a report like this. It is because
17	we brought these people and scholars together to
18	address these issues, and what is important to
19	realize is that the bigger picture is one that speaks
20	to the need to expand unionization, of course, and
21	the impact in our in our society in terms of
22	inequality that the de-unionization of the workforce
23	has created. There are charts that exist that show
24	quite clearly that the percentage of income going to
25	the-to the middle class has declined as unionization
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 69
2	has declined. It is a decades long trend, and the-
3	the decline of unions and the decline of the share of
4	middle-of-of middle income, of-of income that the
5	working people take in parallel each other as they
6	decline. So, reports like this are very important
7	and our work with the-with the various unions, the 23
8	unions that make up our Advisory Board allow us to
9	give our members the skills that they need in an eve
10	changing work environment to be prepared for that
11	changing work environment. And this report reflects
12	that in the wages that workers earn. They earn those
13	wages because employers see the value of their work
14	and the advocacy of their unions to make sure that
15	that work is compensation. I'm proud to say that
16	among the things that the Murphy Institute has done
17	is the Para to Teacher program that allows para
18	professionals working in the city's classrooms to
19	become teachers, and report- There's a report out
20	that shows how-how this has been very beneficial to
21	the city school system. We have worked with the
22	operating engineers, people do HVAC work who were not
23	given promotional opportunities to become managers
24	because they lacked credentials. Working with-with
25	he City University we were able, we were able to-the
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 70
2	Murphy Institute was able to bring the operating
3	engineers into the university to get them those
4	credentials and to give them the opportunities to
5	advance in their careers, and certainly my own
6	members I've been able to get certificates and help
7	the administration and cooperation with the Health
8	and Hospital Corporations where, again, the employees
9	are given opportunities for promotion that otherwise
10	not be there having lacked those credentials. So
11	Murphy has many aspects to it. Murphy is on the cusp
12	right now of becoming a school, and it is because of
13	the support of the City Council and the State
14	Legislature that has put us in that position, and the
15	Chancellor (sic) is in place of the concept and
16	pursuing it at the Board of Trustees. So I would
17	like to thank you, Mr. Chairman, and members of the
18	City Council who have supported us through this
19	struggle, and your continued support and reports like
20	this, the work that Murphy does is key to better
21	understanding the struggles of labor unions and the
22	struggles of workers in the city and we're proud of
23	the work that they do. Thank you.
24	CHAIRPERSON MILLER: Thank you, Arthur.
25	In fact, I'll segue to what—what you kind of just

1	COMMITTEE ON CIVIL SERVICE AND LABOR 71
2	laid out there about the work that Murphy is doing
3	and-and-and some of the members, and I kind of want
4	you to be able to speak to-to the demographics, that-
5	that not joining (sic) but union membership through
6	it as a-as there no pin indicated. The demographics
7	of union members throughout the city that they have
8	changed over the years that they are now gender wise
9	that they're probably-they're close to 50/50 or maybe
10	even a little above in terms of female
11	representation. Are we seeing them at more non-
12	traditional job titles than before because you did
13	mention the Transit Authority. So I mean you did.
14	I'm throwing it out so whomever can answer. Are we
15	seeing them in-in-in non-traditional titles not
16	necessarily that we're working So say for instance
17	you write in-in-in Mr. Cheliotes, a title that you
18	may represent
19	ARTHUR CHELIOTES: Uh-huh.
20	CHAIRPERSON MILLER:which may be
21	traditional-traditionally a-a female title or a
22	predominantly female as opposed to something in the
23	constructions or transportation or public safety that
24	we are seeing now. Does that have more to do with
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1COMMITTEE ON CIVIL SERVICE AND LABOR722the numbers-the increasing numbers in terms of gender3that we're seeing?

4 ARTHUR CHELIOTES: Well, in the City of New York, traditionally a white male titled was 5 Administrator Manage, and over the decades the 6 7 demographics changed and it became a predominately 8 female-female group, 85% women and people of color, 9 and we saw as the job was populated by women and people of color, the pay for that job declined. 10 So 11 that the \$24,000 a year that white males were making in 1978 because \$53,000 in 2009, and if you applied 12 the CPI to the \$24,000, it should have been closer to 13 14 \$93,000. Now, this is the City of New York. This is 15 the City of New York that mandates that its cultural 16 institutions made data available so they can see if 17 there is discrimination in how they hire and fire and 18 retain people in their workforce, and the Federal EOC 19 has ruled that the city has not offered that same 20 kind of data to the Federal EOC to see if, in fact, 21 there is discrimination as we claim there is, and the 2.2 Administrative Managers title. They have given a 23 ruling that makes it very clear that they found discrimination, and proposed a remedy that would cost 24 25 in back pay and front pay, and compensatory damages

1	COMMITTEE ON CIVIL SERVICE AND LABOR 73
2	in the amount of \$243 million to some 1,200 women and
3	people of color. So we think a good place for the
4	city to start in terms of dressing—addressing issues
5	of racial bias, of gender bias, is in its own ranks.
6	And we hope that with your assistance and the
7	assistance of perhaps the federal courts, if
8	necessary, that will bring this city and the
9	administration it claims to be interested in ending
10	gender and racial inequality to the table to fact
11	Because those salaries make a difference in the lives
12	of people in communities throughout this city. When
13	you're talking about a city that is concerned about
14	giving children Pre-K educations, if you don't pay
15	their mothers and their grandmothers and their aunts
16	a living—a decent living wage, a wage commensurate
17	with the duties that they hold, you deny the economic
18	stability that household needs to provide for the
19	additional opportunities that might be available.
20	And so there is a link, there is a connection to that
21	that we think is very strong, and I think that we
22	have seen in other sectors, vigorous projects put
23	together by the building trades to bring women and
24	minorities into their ranks. And to not pay them a
25	lesser wage, but to pay them the same wage. We think
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 74
2	that's the model. We think that needs to be done in
3	the City of New York, and we're hopeful that with the
4	person who previously sat in this seat, Mr. Linn,
5	there will be a desire to negotiate and work that
6	out, but I thank you for raising the issue.
7	CHAIRPERSON MILLER: Thank you. So, my
8	question would be in those increased numbers in terms
9	of female union member participation, do you
10	anticipate-do-do-do the non-traditional-do-do females
11	or persons of the same gender or ethnicity fare
12	better in—in non-traditional roles—in—in the
13	construction trades in the non-traditional
14	industries, the transportations, the-the-the public
15	safety and-and other-and is-is that where we see that
16	a greater segue to the middle-class as opposed to
17	what you-what-what you are describing there, the
18	situation where wages-when-when the industry has
19	transitioned the wages hasn't transitioned
20	ARTHUR CHELIOTES: [interposing] They
21	haven't kept pace.
22	CHAIRPERSON MILLER:along with it.
23	ARTHUR CHELIOTES: Yeah.
24	CHAIRPERSON MILLER: Yeah.
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2 ARTHUR CHELIOTES: I-I can't speak to those details. I-I know we, uh, the information that 3 4 I've received from the building trades on this issue in response to claims otherwise showing the fact that 5 they have made great in-with respect to that, the 6 7 degree that perhaps Ruth would like to come in here. RUTH MILKMAN: [off mic] We haven't 8 9 looked at that and we come here-[on mic] It's on. We haven't looked at that in detail here, but what I can 10 11 tell you is this, that the-the labor force as a whole 12 remains highly segregated by both gender and race, 13 and the numbers that you see in the report in terms 14 of unionization rates by gender and race really 15 reflect that. The labor movement organizes who the boss hires essentially. 16 17 CHAIRPERSON MILLER: Right. 18 RUTH MILKMAN: So construction is a 19 little more complicated because sometimes unions do 20 have a role in hiring, and can influence that. It's 21 definitely true that women who are employed in socalled non-traditional jobs meaning traditionally 2.2 23 male jobs on the whole, you know, are better off because those jobs historically have paid better, 24 although there is the-there's a famous article called

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1 COMMITTEE ON CIVIL SERVICE AND LABOR 76 2 Women Get a Ticket to Ride After the Gravy Train Has 3 Left the Station--4 ARTHUR CHELIOTES: [interposing] Please. RUTH MILKMAN: --which I was thinking of 5 when Arthur was talking before because that happens a 6 7 lot. Women become dominant in a job and, you know, it starts to decline in pay and status. You know, 8 9 that's happening in my field actually. CHAIRPERSON MILLER: Right. 10 11 RUTH MILKMAN: [laughs] I mean I could 12 give you- So, and also in the medicine, you know, in 13 medicine. So, but-and I guess in--14 CHAIRPERSON MILLER: [interposing] Well, 15 that's something we could further take a look at as 16 industries--17 RUTH MILKMAN: [interposing] Maybe in the 18 future we could look into that in another report. 19 CHAIRPERSON MILLER: [interposing] Yeah, 20 and women's chances. 21 RUTH MILKMAN: --but anyway that's not in 2.2 here. 23 CHAIRPERSON MILLER: [interposing] So can come back, but that-that is certainly something 24 concerning because obviously take for instance the 25

1 COMMITTEE ON CIVIL SERVICE AND LABOR 77 2 district that I represent has the highest number of 3 public employees and union density in-in the city 4 here, which also translates into the highest African-American homeownership in-throughout the country. 5 So obviously there's a direct correlation --6 7 RUTH MILKMAN: [interposing] Absolutely. 8 CHAIRPERSON MILLER: --between the two. 9 In order for us to-you know, we have to sustain union membership in order to sustain wealth and homes 10 11 through home ownership. So that's very important, 12 but it's also important to the immigrant population 13 and all these other things and-and clearly you

14 mentioned the immigrant population that the natural 15 born citizens and those who are here long enough to-16 usually, that second generation kind of enter the-the 17 unionized workforce more so than-thank the first 18 generation, and-and we see that. I've seen it even 19 in-in-in the public sector as well, so--

20 RUTH MILKMAN: [interposing] Uh-huh.
21 CHAIRPERSON MILLER: But its impact on
22 communities is—is—is really profound and—and so I've23 I've seen that in here, and want to talk about that.
24 And lastly, I—I would want to talk about organized
25 labor's role in campaigns such as \$15 an hour and

1	COMMITTEE ON CIVIL SERVICE AND LABOR 78
2	paid sick and stuff like that. It did not just
3	happen, and obviously there were advocates out there
4	and that had worked on these issues for a really long
5	time, and I know that in the past two or three years,
6	and probably a little greater than that because even
7	in my-during my tenure as a union president we were
8	getting to work on that issue nationally. But it
9	really didn't get legs in my opinion until organized
10	labor kind of put its-its-its voice and its resources
11	behind it.
12	RUTH MILKMAN: That's absolutely the
13	case.
14	CHAIRPERSON MILLER: Is that
15	RUTH MILKMAN: [interposing] I've-I've
16	actually studied
17	CHAIRPERSON MILLER:true?
18	RUTH MILKMAN:the paid leave stuff
19	extensively. I-like I mentioned before, I used to
20	live in California, which passed the first paid
21	family leave law in the United States in 2002, and it
22	was done—organized labor did all the heavy lifting in
23	Sacramento to make that happen, and I think what you
24	said is absolutely accurate generally in the other
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 79
2	states where it's happened as well, and as well as
3	the paid sick laws around the country
4	CHAIRPERSON MILLER: [interposing] Sure.
5	RUTH MILKMAN:which are, you know,
6	very popular with the general public, but the general
7	public does not have the ability to get them passed.
8	CHAIRPERSON MILLER: Right, so-so is it-
9	is-is it safe to say that, you know, that organized
10	labor is responsible, has-has played a substantial
11	role
12	RUTH MILKMAN: [interposing] A major
13	role.
14	CHAIRPERSON MILLER:making that happen
15	here in—in New York State as well.
16	RUTH MILKMAN: Absolute.
17	ARTHUR CHELIOTES: Certainly, certainly.
18	CHAIRPERSON MILLER: I know obviously
19	the-the wages that we see and the benefits that folks
20	enjoy within this New York City region obviously
21	there is a residual effect or organized on that and-
22	and generally. I know back in the days it was fear
23	of being organized forcing to pay decent wages so
24	they didn't have to kind of pay a full package. Do
25	you find that still to be the case?

2 RUTH MILKMAN: Absolutely, and I would 3 tell you it's also a testimony to the dedication of 4 organized labor, not just with membership, most of whom already have paid sick days and paid family 5 leave but to helping working people generally. So 6 7 even in a period where the majority of workers are 8 not union members any more, this really benefits 9 everybody, and, you know, it's a little known fact, and maybe not in this room. I think people do know, 10 11 but many people have seen that unions only fight for 12 their own membership and this is a counter example 13 that's very important. 14 CHAIRPERSON MILLER: Right, and-and so 15 final-my final question is-is I'd like to talk about our pensioners. (sic) 16 17 RUTH MILKMAN: Say that again. 18 CHAIRPERSON MILLER: Our pensioners. 19 ARTHUR CHELIOTES: Pensioners. 20 CHAIRPERSON MILLER: We talk about them 21 obviously. This is something we'd like to think that this committee is on the cutting edge of-of issues 2.2 23 concerning working families and-and certainly we did. We had a hearing on the creation of a private pension 24 system as well, but obviously those, um, retirees who 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 81
2	have not-did not belong to unions aren't faring as
3	well. There's a data support that
4	RUTH MILKMAN: [interposing] That's
5	absolutely the case. This report doesn't address
6	that issue, but it's funny you should mention it
7	because together Ed Ott (sic) who may many of you
8	know, he and I have worked on a project. That will
9	be our next actually on unions and the aging
10	workforce. We interviewed Arthur among other people,
11	so we haven't had a chance to
12	ARTHUR CHELIOTES: [interposing] Yeah,
13	I'll look at this.
14	RUTH MILKMAN:write it up yet, but
15	that's a coming-that's a coming attraction for
16	Murphy. So we'll be looking to that a little-in a
17	little more detail soon.
18	ARTHUR CHELIOTES: If I could-so
19	CHAIRPERSON MILLER: [interposing]
20	Because obviously that has an impact on the city's
21	economy.
22	RUTH MILKMAN: Absolutely it does.
23	CHAIRPERSON MILLER: Right, so maybe you
24	want to like
25	

2 ARTHUR CHELIOTES: Well, if you have a 3 pension, if you have a pension that allows you to 4 stay in your home, and shop in our neighborhood, you're going to impact the local economy. There is a 5 multiplier effect that is clear that-and it's a link 6 7 that I don't think we have done enough work in the labor movement about to show small businesses how our 8 9 salaries and our pensions and our benefits ensure that those in the private sector be they the local 10 11 merchant or the local dentist or the local doctor, 12 that their incomes depend on our ability as unions to 13 negotiate decent wages and a decent-decent benefit package for you because those things are all linked. 14 15 They are-they are the-the core of the economy in-in that neighborhood. People can afford their 16 17 mortgages. They can afford to live where they live, 18 and-and continue to support the community, and 19 participate in-in-in their houses of worship-worship 20 if they, but it have the intent to support extensive. 21 And so, all of these things comer together and have-2.2 and have a rippling effect through the economy that 23 require a strong middle-class wage that unions have effectively been able to get for their members. And 24 when you look at, and I actually did a-an extensive 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 83
2	report on this not too long at the attack on public
3	sector workers privatizing and doing whatever can be
4	done by local governments It is in larger part an
5	attack on people of color and women who have begun to
6	populate those jobs, and there are now, which I think
7	was-was-was very telling in terms of the politics we
8	see today in our society, and it all seems to
9	converge here as-as-as-as we-as we look at the
10	national political climate these days. And-and it's-
11	it cannot be ignored. It really cannot be ignored.
12	CHAIRPERSON MILLER: So letlet me just
13	finish and follow up with this, and it was mentioned
14	earlier, and I think that panel was probably
15	inappropriate to-to-to-to speak to it, but could you
16	speak a little bit to the-first Art-Arthur you
17	counterparts in the private sector side and their
18	diminishing union membership, and—and I'm not going
19	to ask you to speak to that or-
20	ARTHUR CHELIOTES: [interposing] Uh-huh.
21	CHAIRPERSON MILLER:or-or why that
22	happens but if you want to elaborate on it, we would
23	appreciate it, but this-this so-called gig economy,
24	and does that have an impact on that work that is
25	being-the traditional work that is being done?
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2 ARTHUR CHELIOTES: Well, labor laws are 3 rigged against workers unionizing. Back when 4 unionization in this country used to be over 30% they were about that in Canada as well. Pacto came along. 5 We know what happened there, and we know what various 6 7 administrations have done over time in the interpretations of our labor laws, and while the 8 9 Canadian workforce has stayed at around 30%, ours has continued to decline because of the vicious attacks 10 11 on anyone trying to organize. And up until recently an LRV that was not inclined to support those 12 13 workers. So there's clearly a-a-a-an impact, as I stated before, on the middle class because of that-14 15 that inequality. Obviously if you don't have someone 16 advocating for you, then you do not have the ability 17 to earn a decent living a living wage, and I-I salute 18 the efforts by the retail workers and the \$15 an hour 19 It speaks to that issue and offers to thecampaign. 20 to the otherwise neglected workforce an opportunity 21 to organize and fight, and we fully support that I think as a labor movement because we realize that 2.2 23 unless you bring the bottom up, there is no, there is no bottom. So there is certainly a-a-a self-interest 24 also driving the labor movement in support of-of-of a 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 85
2	living wage, and I might add that when you look at
3	MIT's analysis of-of what is a living wage. The City
4	of New York when you look at-at-the members that I
5	represent who are administrative managers with one-
6	parent and two children, they're being paid less than
7	what we consider a living wage in New York City based
8	on MIT's analysis, and it's become an issue for us
9	that we continue to negotiate with the City of New
10	York.
11	CHAIRPERSON MILLER: In-in the industries
12	the sort of administers and-and-and-and so forth
13	thatthat you may have traditionally represented.
14	On the private sector side and—and now they maybe
15	called consultants or independent contractors in this
16	so-called new economy. What impact is that having on
17	the overall economy that next generation of workers,
18	and is there potential for unionization, as you said
19	to lift up those who, and this is not at the bottom
20	of it, this is also industries and jobs that have
21	traditionally, had traditionally been unionized jobs?
22	RUTH MILKMAN: So the problem is this
23	that under U.S. Labor Law, which the city has no
24	jurisdiction over it's-you know that would be a pre-

1	COMMITTEE ON CIVIL SERVICE AND LABOR 86
2	emption issue, independent contractors and so-called
3	self-employed folks-
4	CHAIRPERSON MILLER: [interposing] Uh-
5	huh.
6	RUTH MILKMAN:are not eligible for
7	unionization. So your Uber driver, your independent
8	consultant who works on a contract, unionization is
9	illegal for them. I mean actually that's not quite
10	true. If an employer were to voluntarily recognize
11	the union, but they don't and all it would be is no
12	jurisdiction over that. And so, it's not an accident
13	that that's a growing sector of employment now, and
14	as you probably know, there are some legal disputes
15	underway in other parts of the country over whether
16	say Uber drivers are employees or are they
17	independent contractors?
18	CHAIRPERSON MILLER: Okay.
19	RUTH MILKMAN: That's still up in the
20	air.
21	CHAIRPERSON MILLER: Yeah, that-that's a-
22	_
23	RUTH MILKMAN: [interposing] That might
24	be something your committee
25	CHAIRPERSON MILLER: a major concern.
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1 COMMITTEE ON CIVIL SERVICE AND LABOR 87 2 RUTH MILKMAN: --to look into. 3 CHAIRPERSON MILLER: Absolutely a major 4 concern. Council Member Crowley. 5 COUNCIL MEMBER CROWLEY: Thank you, In that line of questions, as you 6 Chairman. 7 mentioned, independent contractor are there certain trades where you cannot be an independent contractor? 8 9 Can the--RUTH MILKMAN: [interposing] Say that 10 11 again? 12 COUNCIL MEMBER CROWLEY: Like are there 13 certain trades that you cannot be an independent contractor? Can a-a waitress must not be an 14 15 independent contractor? 16 RUTH MILKMAN: There are rules, there are 17 laws that dictate the conditions under which someone 18 can be an independent contractor and they have to-19 basically they have to have control over their own 20 time and scheduling. So the argument for 21 organizations like Uber would, you know, people drive when they want to drive. If they don't want to work 2.2 23 that next Sunday they don't have to--COUNCIL MEMBER CROWLEY: [interposing] 24 25 Right, I could-I could see them-Uber as a--

1 COMMITTEE ON CIVIL SERVICE AND LABOR 88 2 RUTH MILKMAN: [interposing] Well, but 3 even there because they get the job through the 4 online platform, it's debated whether they really are employees even if they do control their time. 5 COUNCIL MEMBER CROWLEY: Right. 6 7 RUTH MILKMAN: But for-I can't imagine how a food server would be in that situation, 8 9 thought. I-personally, um, maybe there is class for them. (sic) 10 11 COUNCIL MEMBER CROWLEY: [interposing] I 12 just want to make sure that the city is doing as much 13 as you can because you mentioned how we could be preempted by state and federal law. So it's-it's a 14 15 question of both of you. How could we do more to 16 monitor our own, not only the-the public employees 17 that we hire and pay an-and employee, but also the 18 private sector. So how could we do more to help--19 RUTH MILKMAN: [interposing] That's a 20 great question. 21 COUNCIL MEMBER CROWLEY: --when disparity and union versus non-union and what I had mentioned 2.2 23 before, which I care more about, the-the employees that just get completely exploited and I think it's 24 happening more than people realize, or certainly see 25

1 COMMITTEE ON CIVIL SERVICE AND LABOR 89 2 what's happening. How can we do more as a city? How 3 can I be helpful to-to hold the administration accountable as a council member? 4 5 ARTHUR CHELIOTES: Wow, where do you start with that one? I think first of all exposing 6 where it happens, making it an issue, letting people 7 know what their rights are and how they're being 8 9 exploited because sometimes people don't know how they're being exploited. It is an-it is an issue of 10 11 educating people, and helping them overcome their 12 fears. Hard-hard things to do. You know, union 13 organizing is very tough, as you certainly know, and-14 and-and part of the problem is the fear of losing 15 your job. And if an employer threatens that people-16 people cower under-under that-under that threat so--17 RUTH MILKMAN: I think education is 18 really important, but so is enforcement and so we 19 heard about-- I think the DCA has done a pretty good 20 job on enforcing the Paid Sick Law, but that's the 21 kind of thing that, you know, would be enhanced further, and--2.2 23 COUNCIL MEMBER CROWLEY: [interposing] Right. They were women who spoke about the Paid Sick 24 25

1 COMMITTEE ON CIVIL SERVICE AND LABOR 90 2 Law. They had two brochures that they do that, the 3 Paid Sick Law and the Commuter--4 RUTH MILKMAN: Right. 5 COUNCIL MEMBER CROWLEY: Right, so that's--6 7 RUTH MILKMAN: [interposing] No, I'm sure there's more that could be done, but I mean 8 9 enforcement is something government can do, right, and educating people what their rights are. Many 10 11 workers don't even know what the minimum wage is. So there are-I can imagine a lot of things that could-12 13 you know, unfortunately here in New York City, the 14 city has no jurisdiction of things like the minimum 15 wage, as you know. They do for paid sick days. You 16 can pass a city ordinance to create that, but you 17 can't-it's the state that controls the city's minimum 18 wage sadly. It's not true in other parts of the 19 country. 20 CHAIRPERSON MILLER: [interposing] Very 21 true. 2.2 RUTH MILKMAN: So that might be something 23 to figure out as well. So there is limits to the jurisdiction that the city itself has, as I guess I'm 24 25 trying to say, but within that I think better

1 COMMITTEE ON CIVIL SERVICE AND LABOR 91 2 enforcement of the laws we do have and, you know, 3 making people aware of what rights exist for them 4 would be some good steps. I'm sure there's much more that could be done. It's a great question. 5 COUNCIL MEMBER CROWLEY: Yeah, I know 6 7 that I'm here. I know that there's been a big advocates for manicurists (sic) or manicurists or 8 9 stuff like that by posting what their rights are. RUTH MILKMAN: Uh-huh. 10 11 COUNCIL MEMBER CROWLEY: So tip employees 12 often get exploited, too. I think that there needs 13 to be other industries who need to do the same and-14 and posting. 15 ARTHUR CHELIOTES: Well, look I'm going 16 to confess something here. I grew up in the diner 17 business. My father was Greek. He had a diner. Off 18 the books created invisible workers, and that was 19 part of what these cash businesses were about. And 20 as long as you deal in cash businesses, to primarily avoid taxes and the other consequences associated 21 with the-with-with employment requirements such as 2.2 23 Social Security and so on. It's-it's very difficult to deal with. It's an invisible workforce and unless 24 somehow you make them visible, and are able to, in 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 92
2	fact, then begin to record their wages and-and-and
3	have some more transparency with regard to that. It
4	becomes very hard to do, and as long-and-and their-I-
5	I think it's-that whole underground economy that's
6	there, and it is substantial, and the exploitation
7	takes many forms. Certainly with the immigrant
8	community with limited language skills, but even
9	beyond that with people who don't want-who would
10	prefer to be invisible for a variety of reasons. So
11	it's-it's a complex issue. It's a cultural issue,
12	and it will take a lot of effort to-to-to change that
13	thinking and to bring people to realize it's better
14	to be overboard. I—I—I wish I could say I—I—I can
15	offer some suggestions, but
16	COUNCIL MEMBER CROWLEY: No, I know, I
17	think it's more of a state role because we pre
18	updating because the state deals with payroll taxes
19	ARTHUR CHELIOTES: [interposing] Right,
20	right.
21	COUNCIL MEMBER CROWLEY:as well as
22	workers compensation, but just lastly, our
23	administration sat here and sort of patted themselves
24	on the back because of the number of the employees
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1 COMMITTEE ON CIVIL SERVICE AND LABOR 93 that they have that are in that, but it's happening 2 3 way before the administration got here. 4 ARTHUR CHELIOTES: Right. COUNCIL MEMBER CROWLEY: And you brought 5 up a great disparity amongst your workforce. I've 6 7 even heard that some of your managers are making less 8 than the people that are supervision--9 ARTHUR CHELIOTES: [interposing] Uh-huh. COUNCIL MEMBER CROWLEY: -and there 10 11 certainly is a greater need for transparency. So, 12 and I wish I had asked the administration earlier about this, but the Mayor said he was going to be the 13 14 most transparent administration, but here we're 15 trying to find information about your workforce, and-16 and we're not getting that information. 17 ARTHUR CHELIOTES: It should be data the 18 city collects under federal law. In fact, they've 19 been cited for not providing data. Certainly 20 claiming they didn't have it, which means they violated federal law. 21 COUNCIL MEMBER CROWLEY: So however I can 2.2 23 be helpful, I'm going to write a letter in support of your members, and ask that the administration give us 24 the Council, the Chairman and this committee that 25

1 COMMITTEE ON CIVIL SERVICE AND LABOR 94 2 information, and make it available to the public, and 3 I just want to close because I have-I'm late for a 3 4 o'clock call, but I want to thank you for being here testifying for your work in the labor studies arena 5 and academia, and overall your work for workers. 6 7 RUTH MILKMAN: Thank you so much. 8 ARTHUR CHELIOTES: If I-if I just might 9 before you go, the issue-it is clear that discrimination is against the law, but if you don't 10 11 provide the information that will allow you to see where discrimination exists, then how do you ever 12 13 enforce a law? And it is the reluctance on the part 14 of certain of the corporate counsel because of the 15 potential liability to make that information 16 available. That is at the core of the issue. If-if 17 BLS did not provide this information, this report 18 could not be issued or it would be very difficult to-19 In the same way, if you want to comply to do it. 20 with laws that prohibit discrimination unless you 21 have the information, you cannot determine where it exists or doesn't exist. See where claims are false 2.2 23 and where claims are real, and then come forth with a plan to remedy it where it's real. That's-it 24 25 shouldn't be a big deal.

1 COMMITTEE ON CIVIL SERVICE AND LABOR 95 2 COUNCIL MEMBER CROWLEY: Right and it's 3 probably not the fault of this administration, but the review of the administration. 4 ARTHUR CHELIOTES: [interposing] Oh, 5 there's a long history. Yes. 6 7 COUNCIL MEMBER CROWLEY: A long history, but what is right is that we get clarity--8 9 ARTHUR CHELIOTES: [interposing] Uh-huh. COUNCIL MEMBER CROWLEY: -- and correct 10 11 what has been wrong, and move forward and make sure 12 that workers of the city aren't discriminated against 13 based on their gender or their racial profile. So I thank you for what-what you're doing and we're 14 15 committed to doing more with our chairman here. Thank you. 16 17 CHAIRPERSON MILLER: Thank you, Council 18 Member Crowley and thank you for your advocacy. No 19 one works harder or fighter harder for worming women-20 particularly working women in the city than Council 21 Member Crowley. Thank you for your advocacy for 2.2 sure, and before I let you go I guess this is for the 23 next report, the next, next report. ARTHUR CHELIOTES: [laughs] 24 25

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2 CHAIRPERSON MILLER: We-we-as I said, we-3 this committee tries to stay on the cutting edge of 4 workers rights, and we did last year a hearing a hearing on the administering roles, the membership of 5 white collar workers and roles of within the City of 6 7 New York. I want to talk about that impact that they have had, not that they-that the jobs have gone. 8 9 They're just no longer union jobs, right and whetherwhether it's-it's technology or what happens there, 10 11 but the diminishing union membership is-is at the-at the heart of it, and-and so we want to talk about 12 13 that when we have more time, but we do have more panels, and-and I do want to mention and officially 14 15 that we as a city are complicit because we talked 16 about the-I think the panel talked about that earlier 17 and-and the council member talked about that earlier. 18 Actually Dromm mentioned it. It's some of the city 19 contracts that are out there doing work that was once 20 unionized civil service work will not-no longer be 21 done-being done by the civil service workforce or the unionized workforce. Others that we are contracted 2.2 23 with to provide services whether healthcare and others have diminished their unionized workforce 24 25 tremendously, and on the backs of union workers, and

1	COMMITTEE ON CIVIL SERVICE AND LABOR 97
2	we are complicit. So hopefully-hopefully we can
3	expand those reports and see how we can vote this
4	movement, and one of the things that we do that we
5	are currently doing that undermine the movement, and-
6	and does not allow it to go in the way that we would.
7	So it's just food for thought, and I look forward to
8	2017 report. Thank you so much.
9	RUTH MILKMAN: Thank you.
10	CHAIRPERSON MILLER: And the final panel,
11	we saved the best for last, Mr. David Mertz and, of
12	course, Janella Hinds. [pause]
13	DAVID MERTZ: You-you've got that
14	partially right. You've got the best for last, and
15	someone else here.
16	CHAIRPERSON MILLER: I know, it's-no, no,
17	we're talking-no, no, no
18	JANELLA HINDS: [interposing] That's
19	right.
20	CHAIRPERSON MILLER:the panel. Thank
21	you so much for-for your patience and-and more
22	importantly for your testimony and being here.
23	[pause] Talk about this state of the lady. (sic)
24	[background comments[
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2 JANELLA HINDS: Good afternoon, everyone. 3 My name is Janella Hinds and I am the Vice President 4 for Academic High Schools for the United Federation of Teachers. I also serve as Secretary-Treasurer of 5 the New York City Central Labor Council. 6 I'm verv 7 happy to be here this afternoon especially with the 8 executive board members of the Central Labor Council, 9 David Mertz and Arthur Cheliotes, and with representatives from DC-37, Mason Unions and the 10 11 Carpenters and some other affiliates of the CLC. I′m thankful to Chairman Miller and the entire committee 12 13 for the opportunity to present testimony today on 14 behalf of our president, Michael Walker and our 15 200,000 members. I'm also speaking on behalf of 16 Vinny Alvarez, the President of the New York City 17 Central Labor Council. So we have extensive 18 testimony that we have submitted, and I'm going to 19 read the entire thing, but there are just a couple of 20 points that I'd like to make. We are incredibly 21 proud of our members and their invaluable 2.2 contributions to this city, the dedication and 23 commitment to making a difference in the livers of children and in the lives of New York city's 24 residents. This is helping to strengthen not only 25

1 COMMITTEE ON CIVIL SERVICE AND LABOR 99 2 our schools, but our communities everyday. We are also very proud of our partnership with the City 3 4 Council and we value your support and your advocacy. Our work would not be possible without your 5 leadership and your hard work on behalf of our 6 7 schools and community. [coughs] Sorry. New York 8 city-thank you-New York City is fortunate to have the 9 Joseph Murphy Institute for Worker Education and Labor Studies. We-thank you. We strongly support 10 11 its work as well as the council's effort to formally 12 establish the Murphy Institute as the City University of New York's School of Labor and Urban Studies. 13 Our union is deeply committed to furthering labor studies 14 15 [coughs] I'm so sorry-worker education programs and other professional learning, and you all heard about 16 17 the Parent to Teacher Program. Thank you. The 18 Parent to Teacher Program that Arthur mentioned 19 earlier. That's been instrumental to so many of our-20 our members who are working in our schools most 21 closely with our students of disabilities. According 2.2 to the Murphy Institute's most recent report, 23 educational service-services make up a significant portion of union membership, but as we've heard 24 25 today, across the country the attacks on our union

1 COMMITTEE ON CIVIL SERVICE AND LABOR 100 2 brothers and sisters and the overall decline of 3 organized labor has taken a toll on working families 4 in the middle class. That unfortunate reality makes 5 the work of the Murphy Institute all the more vital to the health of the City's economy. In the spirt of 6 7 the Murphy Institute and our representation of 8 educators who want to use our testimony today as a 9 teachable moment to expand on the State of the Union's report, and to provide the Council with 10 11 additional perspectives about the UFT. Since our 12 inception 56 years ago, the UFT has always been 13 progressive and forward thinking. Our mission: to 14 lift all those who have never wavered (sic) and 15 neither has our resolve. We work hard everybody to 16 move our profession forward. Our national renown 17 teacher center provide high quality training and 18 mentoring to thousands of teachers every year and 19 para professionals and guidance counselors. We are 20 constantly looking for ways to support our members 21 and to strengthen our school communities, and to 2.2 improve educational outcomes for our students through 23 community learning schools, pro schools and positive learning collaborative. Our award wining Dial-A-24 Teacher program averages nearly 1,000 calls a day 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 101
2	from students and parents looking for homework
3	health-help. Our Albert Shanker Scholarship Fund
4	awards a million dollars to deserving students
5	everyday, and our Brave program provides students and
6	educators with anti-bullying resources including an
7	anonymous hotline. This has all been amazing work
8	that we've done, and it's been a terrific start of
9	the school year. We do hope that you will visit the
10	schools in your district because our members have a
11	lot on their minds this year, and they are thinking
12	about how we continue to build as labor and as
13	educators. And I want to talk a little more about
14	the work of the Murphy Institute. Through cutting
15	edge research and analysis as well as important
16	instruction, the Murphy Institute supports a kind of
17	meaningful collective bargaining that was discussed
18	earlier this morning, and while that might be
19	aspirational at this point, I do believe that the
20	work of the Murphy Institute with activists and labor
21	with management, with elected officials, can get us
22	to a place where we can even build on where New York
23	City and New York State are in their density. The
24	focus on worker education and the focus on labor
25	studies are essential because they distinguish New
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 102
2	York City from most other places in the nation, and
3	when we think about education services, I think about
4	the three populations that most greatly benefit from
5	the work of the Murphy Institute. First, newer
6	workers, the people who have been actively organized
7	to join our labor movement. Many of them are lower
8	income folks. Some of them are transitioning to the
9	world of work. They may be newcomers to this
10	country, but this kinds of-this kind of education
11	provides an opportunity for these workers to grow
12	professionally. The second group are the seasoned
13	workers who know their craft, but they may lack a
14	solid foothold in labor history. The third group,
15	the emerging activists who want to advocate for
16	themselves and their colleagues. They greatly
17	benefit from a solid of understanding of our past as
18	well as an understanding of the networks, how we
19	connect as labor and how we can influence elected
20	officials, government, the society at large. The
21	work of the Murphy Institute is critical to the
22	support of our growing unionized workforce as well as
23	those with whom we partner. And so, I'll wrap up by
24	saying we are proud of our work with the Council. We
25	deeply appreciate your commitment to our students and

1	COMMITTEE ON CIVIL SERVICE AND LABOR 103
2	to our school community. The UFT and the CLC look
3	forward to working with all of you in the months
4	ahead to make this a better city for our students.
5	The commitment to a demonstrated respect for our past
6	and the work that empowers our current workforce is
7	what makes our work so meaningful, is what makes the
8	Murphy Institute such an important element in the
9	fiber of our city. And so, we are proud today to be
10	a part of this labor movement that is supported and
11	promoted by the Murphy Institute and proud of its
12	ability to provide a collective and powerful-powerful
13	voice on behalf of workers. Thank you.
14	DAVID MERTZ: Good afternoon, Mr.
15	Chairman, and thank you for your attention and
16	patience in—in hearing us through. My name is David
17	Mertz and I'm the New York City Director of Retail,
18	Wholesale and Department Store Union, of the UCW
19	(sic) and I just want to start off by saying that I
20	think it's-it is-it is vitally important recognize
21	that you've got some real good news here in a way,
22	right. I think Council Member Crowley asked a great
23	questions: What more can we do? We should always be
24	asking ourselves what more can we do because Lord
25	knows there's a lot more that we need to do to make

1	COMMITTEE ON CIVIL SERVICE AND LABOR 104
2	this city the best city that it is or could be. But
3	we're a special place, and I think this report points
4	at one of the reasons why we are such a special
5	place, and that's because of a relatively strong
6	labor movement, and more importantly a growing labor
7	movement. At this point in time, that is a crucial
8	fact, and the fact that our labor movement is showing
9	some signs of vibrancy and growth is really good for
10	all New Yorkers not just union members. Higher
11	unionization rates mean a higher standard or delivery
12	for all workers. When union members do better, it
13	tends to raise conditions for everyone. When union
14	members get beat up before it falls out for everyone.
15	Studies have shown that children living in highly
16	unionized areas even if they are not members
17	themselves, even if they have family members of-of
18	the union households, they're much less likely to
19	grow up in poverty. Unions raise standards across
20	other industries both for the union and non-union
21	workers and a strong labor movement means a stronger
22	middle class, and this is going to be good news, a
23	more stabilize tax base, which means we have more
24	money available to provide the services that New
25	Yorkers deserve and should have. So I–I think it's–

1	COMMITTEE ON CIVIL SERVICE AND LABOR 105
2	it's important to tie that together that a strong
3	labor movement has been public policy, and a strong
4	labor movement is not something that only benefits a
5	few people. It actually has a much broader
6	application than just the members of the union, and
7	it is actually good for the people of the entire
8	community. So my union is-we're a private sector
9	union, which is we face some different circumstances
10	than-that our brothers and sisters in-in the private
11	sector and in the construction industry. And we are
12	known for our advocacy and work amongst some of New
13	York's lowest paid workers, and a lot of the folks
14	who we-we work to organize are new immigrants who
15	also face their—a raft of—of difficulties because of
16	unscrupulous employers who seek to take advantage of-
17	of their immigration status. But as other data has
18	shown, immigrants and workers of color are much
19	better off simply by working in New York because of
20	the strength of the union movement. The work of our
21	union not only makes up some of these numbers, but
22	also brings about some broader socio-economic justice
23	for other workers as well. So I'm just going to
24	touch on couple of things real quick, and the group
25	for-with respect to time, but this-our past year we

1 COMMITTEE ON CIVIL SERVICE AND LABOR 106 2 organized a thousand of our workers at all of the stores in Manhattan, and they now have greater 3 4 protections at work against things like discrimination and as they work on a first contract 5 they'll have higher wages, they'll have more stable 6 7 and predictable hours and-and higher wages. In June 8 of this year, after almost going out and having to be 9 out on strike we reached a contract for 5,000 workers who worked at Macy's and these also include 10 11 substantial wage increases, money that in turn goes 12 back into the community. It helps create a stronger 13 economy. It's a-they have the better and more 14 affordable healthcare plan, which puts less strain on 15 public services providing health, and the fair 16 scheduling practices mean that we have people who 17 then can-they take more of an active life in their-in 18 public institutions in their schools, and in their 19 communities. So the-the benefits are wide ranging. 20 I'd like to also mention the car wash campaign and a 21 lot of folks here maybe familiar with it. We've gotten some wonderful support from our friends and 2.2 23 allies in-in the council, in city government, and we've been successful in organizing 11 car washes 24 during the period of the campaign and substantially 25

1 COMMITTEE ON CIVIL SERVICE AND LABOR 107 2 raising conditions and wages for the folks who work 3 under those contracts. We have also changed the 4 industry, completely changed the industry, and so 5 we're finding that the kind of violations that were rampant while they're still there and they're still 6 7 egregious, and they're still heart wrenching to hear 8 about, are not quite as frequent. And we're able to 9 get help in the workers who are suffering both union and non-union alike, and-and we've been proud to work 10 11 with New York Communities for Change and Make the 12 Road New York in making that happen, but we're in 13 pretty conditions throughout the industry because the 14 pressure that we are putting on both in the-in the 15 unionized sector and the non-union sector. And we 16 can't do that without the help and support of the 17 community, of-of faith leaders and our friends and 18 allies in government. And that has made all the 19 difference, and I think it will continue to make all 20 the difference. You know, we've had some good movement I think and some policy and legislative 21 victories. We've mentioned some of them around 2.2 23 grocery worker retention, around Ban the Box prohibiting employers from considering criminal 24 records in their hiring. Banning credit checks in 25

1 COMMITTEE ON CIVIL SERVICE AND LABOR 108 2 employment practices and also looking to expand the 3 idea of labor piece requirements in subsidized 4 developments. All of these things go to create a healthier environment for working people where they 5 can actually succeed, and they happen as a result of 6 7 the partnership between the labor movement and 8 government and community and faith leaders who 9 understand the important that we're all doing. So I think there are more things that we can be doing, and 10 11 we should always be asking ourselves what we can do. 12 I think we can work the ban in-in my particular, ban 13 on-call schedule in retail. That's a practice where, you know, workers basically have to wait around up to 14 15 the very last minute to find out if they are going to 16 work that day. That means that they can't go to 17 school and if they have, you know, taking care of 18 their families. Having a second job becomes almost 19 an impossibility. We need to absolutely do more to 20 protect immigrant workers, and I think that we can try to look to be creative in our solutions to-to do 21 2.2 that kind of work. And, of course, you know, now 23 that we have the Office of Labor Standards, I think we have a real opportunity to really push the 24 envelope for some of the protections that we can 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 109
2	offer workers. We were extraordinarily proud to pass
3	the Car Wash Accountability Act, which was really
4	groundbreaking legislation that would offer
5	protection from car wash workers through a licensing
6	bill. Unfortunately, industry has-has boxed up the
7	implementation of that law through a legal challenge,
8	which ware confident that we will win, but I think
9	this sort of points the path to some of the creative
10	solutions that we can consider. When we ask
11	ourselves what more can we do, I think there are some
12	blueprints out there that provide some of those
13	answers so that we can continue to make this city the
14	best it can be, and continue to make the city an
15	example to the rest of the country about how
16	important it is to have a healthy, vibrant, equitable
17	economy where everyone can succeed, and that means
18	having a strong and vital labor movement. Thank you
19	very much.
20	CHAIRPERSON MILLER: Thank you very much
21	to both of you for-for your testimony and for you
22	advocacy and-and-and as we-these two unions that are
23	testifying now really exemplify some of the things
24	that we were talking about earlier in the hearing,
25	and—and really the organized labor impact on the
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 110
2	workforce throughout, not just the city but
3	throughout the region, and—and its impact on some of
4	the campaigns that we've seen at recent \$15 an hour
5	level, things that don't necessarily impact the
6	organized workforce, but how we have been what we-
7	what labor has traditionally and historically been
8	sort of the social conscience of-of the nation, and
9	we're playing that role again, and I think both
10	locals and certainly the CLC does that well, Janella.
11	I—one of the things that while I have you here I—I
12	want to speak to-I was actually when we were doing
13	Labor Day with the editions of one of the local
14	papers and-and the state of labor. And I spoke to
15	leadership what we see now, and—and that next
16	generation of leadership, and how it is transitioning
17	and begins to reflect the demographics of local
18	unions an the city of New York. And I had used you
19	often as an example as a woman of color and a young
20	woman of color, and that next generation of
21	leadership and the impact that labor has had on you.
22	Could you touch on that a little bit and?
23	JANELLA HINDS: Absolutely. As I looked
24	at these statistics and looked at the-the
25	demographics in New York City, I just found it

1	COMMITTEE ON CIVIL SERVICE AND LABOR 111
2	fascinating. As a first generation American, my
3	parents are both retirees of labor unions. They both
4	have been coming from the Caribbean. My mother is
5	from Barbados one of the highly dense places of
6	origin. My father is Panama, not listed but also
7	present, and so having the opportunity to grow up in
8	a labor household really did give me a perspective on
9	the work that we have to do together. It's
10	interesting to see how New York City's labor movement
11	is becoming much more diverse, and much more
12	representative. Because diversity is one thing, but
13	that we are more representative of our membership.
14	So that we're following in the footsteps that have
15	been laid out for us by previous leaders, but adding
16	a different flavor based on our experiences, based on
17	our perspectives whether that's being a woman, a
18	person of color, first generation American or an
19	immigrant, someone who is LGBTQ, we are-we are
20	bringing all of that representation to the table so
21	that we're able to truly reflect and advocate for
22	what our members need.
23	CHAIRPERSON MILLER: And for the-the
24	Millennials and-and-and our next generation how do we
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1 COMMITTEE ON CIVIL SERVICE AND LABOR 112 2 relate, how do-how do we attract that next generation 3 of union members and-and leadership? 4 JANELLA HINDS: I'm learning a lot about 5 that group because --DAVID MERTZ: [off mic] You're part of 6 7 it. (sic) 8 JANELLA HINDS: Exactly, with Instagram 9 and Facebook and Twitter and Snapchat, but I'm also learning that I have to listen, right, that-that-10 11 because I'm not one of those young workers, and because my line of thinking doesn't always jibe with 12 13 the way that they see the world. I've learned that I really have to take some time and listen to what 14 15 their concerns are, what their experiences are, what 16 their needs are so that we can really do some-we can have solutions through the unionism that's reflective 17 18 of the membership that we serve. Our leadership 19 can't separated from how the members feel and what 20 the member say that they need. 21 CHAIRPERSON MILLER: That is it. So wewe look forward to you keeping up the good work, and-2.2 23 and David honestly your union has really been not just on the cutting edge but at the forefront of some 24 25 of these campaigns and movements that don't know-they

1	COMMITTEE ON CIVIL SERVICE AND LABOR 113
2	may impact some of-of-of the membership that you
3	represent, but for the most part they are raising the
4	standards of living for those that—that aren't
5	organized labor, and some of the campaigns that you
6	talk about, that you may ultimately organize the-the
7	car wash workers and others. But for the most part,
8	it is really just raising-raising the standard of
9	living that-that you're doing. Tell me about some of
10	those campaigns and-and-and why you guys are so
11	involved over there in doing such?
12	DAVID MERTZ: Yeah, I-I think it's-it's
13	vitally important for the labor movement to see
14	itself as part of like a broader effort and not just
15	a narrow interest, and-and I think there-there were
16	times that we had been portrayed that way, and I
17	don't think it's necessarily always true. I mean our
18	first responsibility is always to our members. But I
19	think there has to be a recognition that our-our
20	members can't thrive if the community around them is
21	not thriving, and that we have to be part of a
22	broader social progressive movement in order to make
23	real lasting change in communities where-where we
24	live and work. My union I-I think has felt very
25	strongly that it's-it's important also to send a

1	COMMITTEE ON CIVIL SERVICE AND LABOR 114
2	powerful message to workers that they can win, and
3	the Car Wash Campaign was a very good example of that
4	since it was seen as a place where you couldn't win.
5	That most of the workers were undocumented. A lot of
6	them were completely, you know, being paid off the
7	books and the owners felt they could get away with
8	whatever they could do. These are privately owned
9	companies, very little information was available.
10	They had operated in the shadows for generations
11	really, and there was a culture above non-compliance
12	with any laws, and yet through the union, these
13	workers were able to organize. They were able to win
14	contracts. There was improvements for themselves.
15	There was a change in the industry. They were able
16	to influence public policy. They were able to have a
17	voice, and they were able to have a presence in our
18	public debate. And I think that sends a powerful
19	message to all workers that it's like it is possible.
20	If we work together, we can actually achieve great
21	things, and I think in New York City it's, you know,
22	really become part now of our culture whether it was
23	the, you know, the Verizon strike which was, you
24	know, an incredible moment for so many of us here.
25	Or if it was, you know, smaller things like, you

1	COMMITTEE ON CIVIL SERVICE AND LABOR 115
2	know, things that we don't necessarily hear about
3	getting a worker's job back, or-or, you know, winning
4	someone some back pay. I think you're starting to
5	see a new generation of younger people who have a
6	feeling that maybe this labor movement thing can
7	actually be something, and there's a desire and
8	willingness to connect, and we just have to be
9	willing to put in the energy and listen, and to pay
10	attention and to not necessarily always try to lead
11	but sometimes try to follow their-their energy.
12	CHAIRPERSON MILLER: Well, again, I want
13	to thank you both for testifying. We could do this
14	exchange forever, and-and I know it's getting late,
15	and Janella particularly in your CLC hat because
16	they're doing incredible work for the million and
17	change workers that you guys represent over there,
18	and perhaps we can get you back here. But certainly
19	I know you have-going to send over some testimony,
20	and we're going to highlight that as well. So, I-I
21	really want to thank you for coming out, and staying
22	late, and it's very important that we get this
23	message out, you know, and this is part of that-our
24	campaign to get the message out that labor is alive
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1	COMMITTEE ON CIVIL SERVICE AND LABOR 116
2	and well here in New York City and that we're
3	thriving. So thank you again.
4	JANELLA HINDS: And I just want to thank
5	you for your constant leadership, for your advocacy,
6	for always taking your vision as a union leader into
7	your work in the Council. We are just grateful to
8	have you and Council Member Dromm and others who have
9	lived this work constantly partnering with us, and
10	speaking for us, and making-making steps that will
11	take us, New York City to a better, greater place.
12	Thank you.
13	CHAIRPERSON MILLER: Thank you so much
14	and [off mic] if it wasn't for you guys, none of this
15	would happen. [off mic.] [background comments] [on
16	mic] With that, thisthis hearing is officially
17	adjourned. [gavel] Thank you.
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____September 18, 2016