

# THE COUNCIL THE CITY OF NEW YORK FINANCE DIVISION 250 BROADWAY, 15<sup>TH</sup> FLOOR NEW YORK, N.Y. 10007-2594 (212) 788-6921

TO:

Honorable Melissa Mark-Viverito

Speaker

Honorable Julissa Ferreras-Copeland

Chair, Finance Committee

FROM:

Latonia McKinney, Director, Finance Division

Raymond Majewski, Deputy Director/Chief Economist, Finance Division

Tanisha Edwards, Chief Counsel, Finance Division Rebecca Chasan, Assistant Counsel, Finance Division

Paul Sturm, Unit Head, Finance Division

DATE:

June 26, 2015

SUBJECT:

A Budget Modification (MN-8) for Fiscal 2015 that will appropriate \$1.854

billion in new revenues.

INITIATION:

By letter dated June 26, 2015 the Director of the Office of Management and Budget submitted to the Council, pursuant to section 107(e) of the New York City Charter, a request to appropriate \$1.854 billion in new revenues. These new revenues, as well as resources from a reduction of \$243 million in prior year payables will be used to increase the Budget Stabilization Account by \$1.976 billion and to add \$121 million to the

General Reserve.

BACKGROUND:

This modification (MN-8) seeks to recognize \$1.854 billion in new revenues, which are combined with \$243 million in resources from a decrease in prior year payables. This reflects changes since the February 2015 Financial Plan. Of these funds, the total amount of \$1.976 billion is added to the Budget Stabilization Account, which will prepay debt service

for Fiscal 2016 and \$121 million are added to the General Reserve.

FISCAL IMPACT:

This modification represents a net increase in the Fiscal 2015 budget of

\$1.854 billion.

### Preconsidered Res. No. 76 9

RESOLUTION APPROVING A MODIFICATION (MN-8) PURSUANT TO SECTION 107(e) OF THE CHARTER OF THE CITY OF NEW YORK.

By Council Member Ferreras-Copeland

Whereas, At a meeting the Committee on Finance of the City Council of the City of New York (the "City Council") on June 26, 2015, the Committee on Finance considered a communication, dated June 26, 2015, from the Mayor's Office of Management and Budget of the Mayor of the City of New York (the "Mayor"), of a proposed request to recognize a net increase in revenue pursuant to Section 107(e) of the Charter of the City of New York (the "Charter"), attached hereto as Exhibit A (the "Request to Appropriate"); and

Whereas, Section 107(e) of the Charter requires the City Council and the Mayor to follow the procedures and required approvals pursuant to Sections 254, 255, and 256 of the Charter, without regard to the dates specified therein, in the case of the proposed appropriation of any new revenues and the creation of new units of appropriation; and

Whereas, Section 107(e) of the Charter requires that any request by the Mayor respecting an amendment of the budget that involves an increase in the budget shall be accompanied by a statement of the source of current revenues or other identifiable and currently available funds required for the payment of such additional amounts, attached hereto as Exhibit B (together with the Request to Appropriate, the "Revenue Modification");

**NOW, THEREFORE,** The Council of the City of New York hereby resolves as follows:

- 1. <u>Approval of Modification</u>. The City Council hereby approves the Revenue Modification pursuant to Section 107(e) of the Charter.
- 2. <u>Further Actions.</u> The City Council directs the City Clerk to forward a certified copy of this resolution to the Mayor and the Comptroller as soon as practicable so that the Mayor, the Comptroller and the City Clerk may certify the Fiscal 2015 Expense Budget as amended by this resolution as the budget for the remainder of the fiscal year.
  - 3. Effective Date. This resolution shall take effect as of the date hereof.

| I hereby certify that the foregoing is | a true and complete copy of a resolution adopted by | / the |
|--|---|-------|
| Council of the City of New York on     | on file in this office.                             |       |

Clerk of The Council of The City of New York

#### THE COUNCIL

#### REPORT OF THE COMMITTEE ON FINANCE

### RESOLUTION APPROVING A MODIFICATION PURSUANT TO SECTION 107(E) OF THE CHARTER OF THE CITY OF NEW YORK

The Committee on Finance, to which was referred the above-captioned resolution, respectfully submits to the Council of the City of New York the following:

#### REPORT

Introduction. At the meeting of the Committee on Finance of the City Council on June 26, 2015, the Council considered a communication, from the Office of Management and Budget of the Mayor, dated June 26, 2015, of a proposed request to modify, pursuant to Section 107(e) of the Charter of the City of New York, the Fiscal 2015 Expense Budget, and the revenue estimate related thereto prepared by the Mayor as of June 26, 2015

Analysis. The Council annually adopts the City's budget covering expenditures pursuant to Section 254 of the Charter. On June 26, 2014, the Council adopted the expense budget for fiscal year 2015 (the "Fiscal 2015 Expense Budget"). On June 25, 2014, the Mayor submitted to the Council a revenue estimate related to the Fiscal 2015 Expense Budget. On August 21, 2014, the Council adopted MN-1 modifying the Fiscal 2015 Expense Budget. On September 23, 2014 the Council adopted MN-2 modifying the Fiscal 2015 Expense Budget. On January 7, 2015 the Council adopted MN-3 modifying the Fiscal 2015 Expense Budget and MN-4 which appropriated new revenues. On April 28, 2015 the Council adopted MN-5 modifying the Fiscal 2015 Expense Budget and MN-6 which appropriated new revenues.

Circumstances have changed since the Council last amended the Fiscal 2015 Expense Budget.

Section 107(e) provides one mechanism for the Mayor and the Council to amend the Expense Budget and related revenue estimate to reflect changes in circumstances that occur after adoption of a budget. Section 107(e) permits the modification of the budget in order to create new units of appropriation, to appropriate new revenues from any source other than categorical federal, state and private funding or to use previously unappropriated funds received from any source.

<u>Discussion of Above-captioned Resolution.</u> The above-captioned resolution would authorize the modifications to the Fiscal 2015 Expense Budget and related revenue estimate requested in the Communication.

This modification (MN-8) seeks to increase revenues in the net amount of \$1.854 billion compared to MN-6 which reflected the Fiscal 2016 Preliminary Budget. This represents an increase in City funds of approximately 3.4 percent.

MN-8 is the third revenue modification of Fiscal 2015 and it implements changes, since the second revenue modification MN-6, and reflects changes since the February Plan.

MN-8 recognizes \$1.854 billion in new revenues, including \$1.318 billion tax revenue and \$535 million from miscellaneous revenues. More than half of the tax revenue \$672 million, comes from the personal income tax. OMB's recent forecasts significantly under estimated April personal income tax and the past two months have also been strong reflecting the strength of the City's economy. Most of the rest of the additional tax revenue, \$455 million comes from the two transfer taxes, the real property transfer tax, and the mortgage recording tax. This reflects the strength of the City's real estate market, including commercial real estate.

Miscellaneous revenues were significantly increased by \$535 million. Of this, about \$173 million comes from the sale of a building at East 73<sup>rd</sup> Street, and another \$82 million from legal restitutions. In Exhibit B these are a part of the Mayoral Sundries.

In addition to these revenues MN-8 uses \$243 million in additional resources from a takedown of prior year payables. This adjustment is usually done at the end of the year and was planned in the Fiscal 2016 Executive Budget.

These \$1.976 billion in new revenues and resources will be allocated to the Budget Stabilization Account (BSA) along with \$121 million that will be transferred to the General Reserve.

The resolution would also direct the City Clerk to forward a certified copy thereof to the Mayor and the Comptroller so that the Mayor, the Comptroller and the City Clerk may certify the Fiscal 2015 Expense Budget as amended thereby as the budget for the remainder of the fiscal year. The above-captioned resolution would take effect as of the date adopted.

# EXHIBIT A



The City of New York

Office of Management and Budget
255 Greenwich Street - New York, New York 10007 - 2146
(212) 788-5900

Dean Fuleihan Director

June 26, 2015

#### TO THE CITY COUNCIL

Dear Council Members:

In accordance with Section 107(e) of the New York City Charter, I seek your approval to appropriate new revenues of \$1.854 billion in fiscal year 2015.

This modification (MN-8) will implement revenue budget changes reflected in the City's Executive and Adopted Financial Plans. The \$1.854 billion of new revenues combined with additional resources of \$243 million of Prior Year Payables will be used to increase the Budget Stabilization Account by \$1.976 billion to prepay fiscal year 2016 debt service in fiscal year 2015, and will also adjust the General Reserve.

Your approval of modification MN-8 is respectfully requested.

Sincerely,

Dean Fuleihan

### FISCAL YEAR 2015 MODIFICATION MN-8

| 098 | Miscellaneous<br>002 General Reserve             | \$ 121,175,456          |
|-----|--|-------------------------|
| 099 | Debt Service<br>004 Budget Stabilization Account | <u>\$ 1,975,598,429</u> |
|     | TOTAL  | <u>\$ 2,096,773,885</u> |

## Exhibit B - MN 8 Changes in Revenue by Revenue Source

| Agency Name         | Source   | Description                 | Fiscal 2015   |
|---------------------|--|-----------------------------|---------------|
| Rental Income       |  |                             |               |
| DPR                 | 00753  | Rentals: Dock Ship Wharfage | (\$216,000)   |
| DOE                 | 00760  | Rentals: Other              | 5,500,000     |
| SBS                 | 00760  | Rentals: Other              | (22,501,000)  |
| HPD                 | 00760  | Rentals: Other              | 3,092,000     |
| DCAS                | 00760  | Rentals: Other              | 13,111,000    |
| DOITT               | 00760  | Rentals: Other              | 100,000       |
|                     | Rental Inc                                       | come Subtotal               | (\$914,000)   |
| Interest Income     |  |                             |               |
| Comptroller         | 56001  | Interest Income - Other     | \$4,000,000   |
| DOF                 | 56001  | Interest Income - Other     | 22,000        |
| DOF                 | 56002  | Interest Income- Sales Tax  | 50,000        |
| Comptroller         | 56003  | Interest-Debt Service Fund  | (140,000)     |
|                     | Interest II                                      | ncome Subtotal              | \$3,932,000   |
| Other Miscellaneous |  |                             |               |
| HPD                 | 00815  | Sales Of In Rem Property    | \$6,415,000   |
| Law                 | 00820  | Sales Of City Real Property | 490,000       |
| DCAS                | 00822  | Minor Sales                 | 3,277,000     |
| Mayoral             | 00846  | Awards From Litigation      | (10,464,000)  |
| Law Dept            | 00846  | Awards From Litigation      | 2,841,000     |
| Mayoral             | 00859  | Sundries                    | 314,761,000   |
| Law Dept            | 00859  | Sundries                    | 602,000       |
| DOE                 | 00859  | Sundries                    | 5,077,000     |
| DOC                 | 00859  | Sundries                    | 65,000        |
| TLC                 | 00859  | Sundries                    | (26,000,000)  |
| SBS                 | 00859  | Sundries                    | (3,466,477)   |
| HPD                 | 00859  | Sundries                    | 1,025,000     |
| DOHMH               | 00859  | Sundries                    | (850,000)     |
| DOF                 | 00859  | Sundries                    | 3,120,000     |
| DPR                 | 00859  | Sundries                    | 500,000       |
| DCAS                | 00859  | Sundries                    | 368,000       |
| DOITT               | 00859  | Sundries                    | 1,472,000     |
| DORIS               | 00859  | Sundries                    | (74,000)      |
|                     | Other Miscellaneous Subtotal MISCELLANEOUS TOTAL |                             | \$299,158,523 |
|                     |  |                             | \$535,473,885 |
|                     | GRAND TOTAL                                      |                             |               |

# Exhibit B - MN 8 Changes in Revenue by Revenue Source

| Agency Name           | Source   | Description                    | Fiscal 2015   |
|-----------------------|----------|--------------------------------|---------------|
| Charges for Services  |          |                                |               |
| DOT                   | 00410    | Highways & Street Service/Fees | \$229,000     |
| DOHMH                 | 00430    | Health Services/Fees           | (500,000)     |
| DPR                   | 00450    | Culture-Recreation Service/Fee | (3,422,000)   |
| DOE                   | 00460    | Education Services/Fees        | 2,000,000     |
| CUNY                  | 00461    | Higher Educ Ser/Fees Comm Coll | 14,325,862    |
| DOI                   | 00470    | Other Services And Fees        | (495,300)     |
| NYPD                  | 00470    | Other Services And Fees        | 3,516,000     |
| NYFD                  | 00470    | Other Services And Fees        | 3,665,000     |
| COIB                  | 00470    | Other Services And Fees        | 51,000        |
| HPD                   | 00470    | Other Services And Fees        | 8,400,000     |
| DOB                   | 00470    | Other Services And Fees        | 2,700,000     |
| DEP                   | 00470    | Other Services And Fees        | 540,000       |
| DOF                   | 00470    | Other Services And Fees        | 164,800       |
| DORIS                 | 00470    | Other Services And Fees        | 351,000       |
| PA Kings              | 00470    | Other Services And Fees        | 165,000       |
| PA Richmond           | 00470    | Other Services And Fees        | 441,000       |
| DOHMH                 | 00476    | Administrative Serv To Public  | (600,000)     |
| DCAS                  | 00476    | Administrative Serv To Public  | 5,727,000     |
|                       | Charges  | for Services Subtotal          | \$37,258,362  |
| Water and Sewage      |          |                                |               |
| Charges               |          |                                |               |
| Mayoral               | 00521    | Reimbursement From Water Board | (\$1,146,000) |
| Mayoral               | 00522    | Payment From Water Board       | (2,369,000)   |
|                       | Water an | d Sewage Charges Subtotal      | (\$3,515,000) |
| Fines and Forfeitures |          |                                |               |
| Mayoral               | 00600    | Fines-General                  | \$1,365,000   |
| TLC                   | 00600    | Fines-General                  | 4,200,000     |
| HPD                   | 00600    | Fines-General                  | 334,000       |
| DOB                   | 00600    | Fines-General                  | 17,000,000    |
| OATH                  | 00600    | Fines-General                  | 2,400,000     |
| DOF                   | 00600    | Fines-General                  | 6,140,000     |
| DCA                   | 00600    | Fines-General                  | 1,650,000     |
| DOF                   | 00602    | Fines - Pvb                    | 70,452,000    |
| OATH                  | 00603    | Fines - ECB                    | 12,519,000    |
| DOF                   | 00603    | Fines - ECB                    | 17,500,000    |
|                       | Fines an | d Forfeitures Subtotal         | \$133,560,000 |

Exhibit B - MN 8
Changes in Revenue by Revenue Source

| Agency Name           | Source    | Description                    | Fiscal 2015     |
|-----------------------|-----------|--------------------------------|-----------------|
| TAX AND AUDIT REVE    | NUE CHANG | ES                             |                 |
| Mayoral               | 00021     | Real Estate Tax Refunds        | \$100,000,000   |
| Mayoral               | 00050     | General Sales Tax              | (26,000,000)    |
| Mayoral               | 00077     | Mortgage Tax                   | 183,000,000     |
| Mayoral               | 88000     | State Aid PIT Relief Schoolaid | (1,000,000)     |
| Mayoral               | 00090     | Personal Income Tax            | 598,000,000     |
| Mayoral               | 00091     | Refunds of Personal Income Tax | 74,000,000      |
| Mayoral               | 00093     | General Corporation Tax        | 336,000,000     |
| Mayoral ·             | 00094     | Refunds of General Corp Tax    | (64,000,000)    |
| Mayoral               | 00095     | Financial Corporation Tax      | (318,000,000)   |
| Mayoral               | 00096     | Refunds of Financial Corp Tax  | 64,000,000      |
| Mayoral               | 00099     | Unincorporated Business Inc Tx | (35,000,000)    |
| Mayoral               | 00102     | Pers Inc Tax Cty Emp Non-Res   | 4,000,000       |
| Mayoral               | 00103     | Utility Tax                    | (7,000,000)     |
| Mayoral               | 00110     | Payment In Lieu of Taxes       | (20,700,000)    |
| Mayoral               | 00112     | Tax On Occupancy of Hotel Room | (4,000,000)     |
| Mayoral               | 00113     | Tx On Commercial Rents - Occup | 5,000,000       |
| Mayoral               | 00122     | Conveyance of Real Property Tx | 272,000,000     |
| Mayoral               | 00125     | Taxi Medalion Transfer Tax     | (4,000,000)     |
| Mayoral               | 00135     | Tax Audit Revenue              | 162,000,000     |
|                       | TAX AND   | AUDIT REVENUE CHANGES TOTAL    | \$1,318,300,000 |
| MISCELLANEOUS         |           |                                |                 |
| Licenses, Franchises, | Etc.      |                                |                 |
| TLC                   | 00200     | Licenses - General             | (\$2,237,000)   |
| DOB                   | 00200     | Licenses - General             | (489,000)       |
| LPC                   | 00250     | Permits - General              | 1,000,000       |
| DOB                   | 00250     | Permits - General              | 3,400,000       |
| DEP                   | 00250     | Permits - General              | 324,000         |
| DOT                   | 00250     | Permits - General              | 8,925,000       |
| DPR                   | 00250     | Permits - General              | (1,027,000)     |
| DOITT                 | 00250     | Permits - General              | 156,000         |
| DOB                   | 00251     | Construction Permits           | 39,080,000      |
| DOT                   | 00320     | Franchises - Other             | 1,688,000       |
| DOITT                 | 00320     | Franchises - Other             | 10,247,000      |
| DCA                   | 00320     | Franchises - Other             | 2,284,000       |
| DSNY                  | 00325     | Privileges - Other             | (400,000)       |
| DOT                   | 00325     | Privileges - Other             | 825,000         |
| DPR                   | 00325     | Privileges - Other             | 2,218,000       |
|                       | Licenses, | Franchises, Etc. Subtotal      | \$65,994,000    |

## Exhibit B - MN 8 Changes in Revenue by Revenue Source

| Agency Name | Source | Description                   | Fiscal 2015     |
|-------------|--------|-------------------------------|-----------------|
|             |        | SUMMARY                       |                 |
|             | •      | TAX AND AUDIT REVENUE CHANGES |                 |
|             |        | Real Estate                   | \$100,000,000   |
|             |        | Sales                         | (26,000,000)    |
|             |        | Mortgage Recording            | 183,000,000     |
|             |        | Personal Income               | 672,000,000     |
|             |        | General Corporation           | 272,000,000     |
|             |        | Banking Corporation           | (254,000,000)   |
|             |        | Unincorporated Business       | (35,000,000)    |
|             |        | Utility                       | (7,000,000)     |
|             |        | Hotel                         | (4,000,000)     |
|             |        | Commercial Rent               | 5,000,000       |
| ·           |        | Real Property Transfer        | 272,000,000     |
|             |        | Cigarette                     | . 0             |
|             |        | Others                        | (20,700,000)    |
|             |        | Audit                         | 162,000,000     |
| •           |        | STAR                          | (1,000,000)     |
|             |        | TAX AND AUDIT REVENUE TOTAL   | \$1,318,300,000 |
|             |        | MISCELLANEOUS                 |                 |
|             |        | Licenses, Franchises, Etc.    | \$65,994,000    |
|             |        | Charges for Services          | 37,258,362      |
|             |        | Water and Sewage Charges      | (3,515,000)     |
|             |        | Fines and Forfeitures         | 133,560,000     |
|             |        | Rental Income                 | (914,000)       |
|             |        | Interest Income               | 3,932,000       |
|             |        | Other Miscellaneous           | 299,158,523     |
|             |        | MISCELLANEOUS TOTAL           | \$535,473,885   |
|             |        | GRAND TOTAL                   | \$1,853,773,885 |