CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON STATE AND FEDERAL LEGISLATION

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May 29, 2015

Start: 10:19 a.m. Recess: 12:43 p.m.

HELD AT: Committee Room - City Hall

BEFORE:

KAREN KOSLOWITZ Chairperson

COUNCIL MEMBERS:

Inez E. Dickens

Brad S. Lander

Rafael L. Espinal, Jr.

Ben Kallos

Alan N. Maisel Antonio Reynoso Vincent J. Gentile Elizabeth S. Crowley

I. Daneek Miller

Mark Levine

Helen K. Rosenthal

## A P P E A R A N C E S (CONTINUED)

Robert Linn Commissioner Office of Labor Relations

Ken Godiner
Associate Director
Office of Management and Budget

Dominic Williams
Chief of Staff to First Deputy Mayor

Dean Fuleihan
Budget Director
Office of Management and Budget

Sherry Chan Chief Actuary NYC Office of the Actuary

Gregory Zelikovsky Actuarial Specialist NYC Office of the Actuary

Patrick Lynch
President
Patrolmen's Benevolent Association

Steve Cassidy President Uniformed Firefighters Association

Peter Abbate New York State Assembly

## A P P E A R A N C E S (CONTINUED)

Harry Nespoli President Uniformed Sanitationmen's Association

Thomas Farrell
Legislative Chairman
Correction Officers' Benevolent
Association

Elias Husamudeen Vice President Correction Officers' Benevolent Association

Robert Bishop Legislative Representative Sanitation and Corrections

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CHAIRPERSON KOSLOWITZ: I now call the meeting of State and Federal Legislation to order. I want to tell everybody, please refrain from clapping; if you're happy with what's being said, go like this [demonstrating waving hands]; it saves time, and we'll get the message.

Good morning. My name is Karen Koslowitz and I am the Chairperson of the State and Federal Legislation Committee. Today we will be discussing the important issue of disability pension benefits for benefits of the New York City Uniformed Services.

After the recent terrible incidents in which officers Kenneth Healey and Rosa Rodriguez of the Police Department and Danny Interlandi of the Sanitation Department were seriously injured on the job, elected officials and union leaders raised concerns about the level of disability benefits these men and women are currently entitled to under state law. Today we will be examining this issue, as well as the various proposals that have been put forth to address it.

In June 2009, Governor David Paterson vetoed a bill that would have extended the Tier 2 benefit plan for police and firefighters. The

committee on state and federal Legislation 5 practical effect of the veto was that it cemented

Tier 3 pension status for all new police and

firefighters hired. Persons hired under the new

pension tier plan pay a higher share of their salary

for benefits and receive less generous benefits than

persons in Tier 2.

In 2012, the New York State Senate and New York State Assembly passed and Governor Andrew Cuomo signed a bill that aligned all uniformed workers, including sanitation and correction workers, under benefit schedules similar to those police and firemen receive in Tier 3 for disability pensions.

Disability pensions, particular accidental disability pensions, represent one of the starkest differences between Tier 2 and Tier 3 benefits. Generally speaking, under Tier 2 a uniformed service worker that is injured on the job is entitled to an accidental disability pension that is equal to 75 percent of their final average salary with no offset for Social Security Disability Benefits. By contract, uniformed service workers in Tier 3 that are disabled by injury on the job are entitled to a pension of 50 percent of their final

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average salary which is reduced by 50 percent of
Social Security Disability Benefits they receive.

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One of the more serious consequences of this is that if a Tier 3 member is disabled early in his or her career, given the relatively lower salaries of these younger members, their disability pension ends up being low. The situation is quite real for police officers Kenneth Healey and Rosa Rodriguez and sanitation workers Danny Interlandi, each of whom sustained serious injuries while performing service to our city early in their careers. It's no secret that pension obligations are a serious budgetary issue for our and many other cities across the nation. Pension contributions represent a significant expenditure to our city's budget. In Fiscal 2015, pension contributions represent 11 percent of the budget; just two decades ago, in 1995, pension contributions only accounted for 4 percent of the budget. Escalating pension costs pose a threat to the stability of the City's present and future finances; two options have been proposed -- State legislators have called for a return to Tier 2 for the disability pension benefits of uniformed service workers; the Mayor has proposed

a fix that would address the problem for uniformed service members that are injured early in their careers but that would leave all other members with Tier 3 benefits. My goal for this hearing is to examine these various proposals, all of which are designed to address the serious disability pension issues facing our uniformed services workers.

And now I would like to introduce someone who has been [background comment] at the forefront of this issue for a very long time, and that's my colleague, Elizabeth Crowley.

COUNCIL MEMBER CROWLEY: Thank you, Chairperson Karen Koslowitz, thank you for your leadership and having this hearing today.

Good morning. My name is Elizabeth

Crowley and I am the Chairperson of the Fire and

Criminal Justice Services Committee here at the

Council. Today we will hear a resolution I sponsored

which calls on the State to pass legislation that

would give parody among different disability pension

tiers of uniformed workers; 39 of my colleagues have

also signed on to this resolution, so this is a long
awaited hearing, as we've had a super majority since

January. Currently any uniformed service member

committee on State and Federal Legislation 8 hired after 2009 injured in the line of duty receives a disability pension of only 50 percent of their salary and a reduction of any Social Security benefits, whereas members hired prior to 2009 received 75 percent of their salary with no Social Security deduction. This is a two-tiered system, which is simply unacceptable. Emergencies do not happen in tiers. A raging fire does not know and does not care if you are Tier 2 or Tier 3; every responder arrives on the same scene, takes the same risks and deserves the same disability benefits.

When our uniformed officers risk everything for the safety of New Yorkers, we owe it to them, the assurance to their families that god forbid anything happens this city will take care of them. Sadly, thousands of new uniformed officers lack this critical benefit and there is no excuse for this; we as a city are experiencing good fiscal times, we have a very large budget surplus, planning to expand many programs and to roll an overall savings surplus into the next fiscal year. If we as a city are in good fiscal times, then we should not try to find savings on the backs of our emergency workers.

2 I'd like to thank again Committee

3 Chairperson Karen Koslowitz and all those who work on

4 | the State and Federal Legislation for your attention

5 to this very important issue. I look forward to a

6 productive dialogue and ideally, eventually,

7 | hopefully very soon, passing a benefit package that

8 | is equal and fair to all of our uniformed workers.

9 Thank you.

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10 CHAIRPERSON KOSLOWITZ: That's it; you

11 got it. [laughter]

12 I'd like to introduce the Council Members

13 | that have joined us; first I'll introduce the ones

14 | that are on the Committee and then those that

15 graciously joined us today. Rafael Espinal, Council

16 | Member; Brad Lander, Council Member; Council Member

17 | Ben Kallos and Council Member Antonio Reynoso;

18 | Council Member Vincent Gentile; Council Member Daneek

19 | Williams [sic] and Council Member Elizabeth Crowley.

20 And now I'd like to call up Robert Linn

21 -- you're all sitting there, Dominic Williams and

22 Dean Fuleihan. You can begin. [background comments]

23 | Who? [background comments]

24 ROBERT LINN: Now I'm on. [laughter]

25 | Okay. Shall I begin?

2 CHAIRPERSON KOSLOWITZ: Yes.

ROBERT LINN: Thank you, Chair Koslowitz, Chair Crowley and members of the Committee for giving us an opportunity to speak today.

I did want to mention -- I guess you have to some extent already, but I am with Dean Fuleihan, the Budget Director, sitting next to him is Ken Godiner from OMB and to my left, your right is Dom Williams, Chief of Staff to the First Deputy Mayor.

I would also like to say that in testifying today I do want to state my office, the administration's view of the importance of the workers involved in this conversation today; that I wanna begin that we have, in labor negotiations with all of the members in this room, all of the union leadership in this room, we've reached a number of labor settlements and it's with the ultimate respect for those workers and what they do and the sacrifices that they are involved in, we heartily wanna say a real positive regard for all of what they do.

I also wanna say that as you know, when the administration arrived in January of 2014 we had no labor settlements with any of our workers and we have spent the last 16 months working in a

COMMITTEE ON STATE AND FEDERAL LEGISLATION 11 collaborative, respectful relationship with the leadership of unions so that we now have 73 units settled and 80 percent of the workforce under labor agreement, and so this has been an administration that has inherited a lot of issues and we have moved through the labor issues one by one and it is my hope that we complete moving from 80 percent to 100 percent in the not-so-distant future, but our effort has been one of a respectful dialogue with our workers and with the leadership of our workers to solve problems in a way that was mutually acceptable to both sides, and the agreements we have reached have been ratified overwhelmingly by the membership of those unions and I'm very proud of that work. Another thing that we inherited was the Tier 6 pension legislation and so this is not -we're all in a room of nothing of our doing of this

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Tier 6 pension legislation and so this is not -we're all in a room of nothing of our doing of this
administration is yet another problem we need to sort
through and I believe that in the same approach to
trying to solve problems as we deal with them, on a
case by case matter and trying to solve each of those
problems in a respectful and efficient and effective
way, that is what we're bringing you today. We
believe that specific problems were brought to us

were expressed by the police and fire unions and we believe that we've come up with an approach that exactly responds to the issues that you mentioned, Chairman Koslowitz and we believe that they have mentioned and that our proposal is to deal exactly with the problems that you've spoken about and that they have presented to us. So we hope that you will give a very fair hearing to what we're proposed; we bring it in total good faith, seeking to deal with an issue that we believe is real and seeking to do it in a way that is fair to the public, to the taxpayer and fiscally reasonable.

So with that, as I said, when it comes to our uniform workers, the bottom line is that safety is paramount. These public servants risk their lives every day to protect the City and we must ensure that the City is protecting them after a tragic injury.

This is why this administration has proposed a change to disability benefits for uniformed employees that will meaningfully increase the support these workers receive if they're disabled on the job, and I look forward to explaining these proposals here today.

Pensions for New York City uniformed forces are currently some of the most expensive in the country; the costs to the City are over twice the national average for police and fire [background comments] and probably over one-and-a-half times, or about one-and-a-half times the average of the cost of police and fire in New York State.

Over the last several years the State has passed pension reforms to attempt to control the costs of these benefits; ultimately, including the passage, as you mentioned, of the 2012 Governor Cuomo's Tier 6 legislation.

Sweeping reform, specifically for city workers, generally requires longer service and higher employee contributions for new hires. Tier 6 reform also applied the same benefits to all four city uniformed forces -- police, fire, sanitation; correction. And let me make clear, the nature of pension reform throughout the history of this city has been creating new pension tiers for new workers, protecting, as constitutionally required, the pensions for those who already receive those pensions, and the nature by necessity is that Tier 2 benefits were less good than Tier 1 benefits; Tier 3

were less good than Tier 2; workers would work side by side with different pension benefits; that is the only way that the escalating costs of pension benefits could ever be gotten under control, and what we see all around the country is a tier after tier being implemented and we see city after city under an incredible burden of pensions and retiree benefits that they simply can't afford, and that's why I think it is so critical, so very critical that when we look at particular problems we make sure that we deal with them as efficiently and effectively as possible and that's exactly what we're here today to be

presenting.

So the pension benefits of Tier 6 still provide income replacement for retirees and protection for employees who become disabled while taking measures to reduce the previously unsustainable cost of pensions.

Last year Governor Cuomo vetoed

legislation that would have allowed members of public
retirement systems to purchase credit for military
service rendered during peacetime; writing in his
veto message that the bill "would run roughshod over
systematic reforms carefully negotiated with the

Legislature to avoid saddling local property
taxpayers with additional unmanageable burdens." The
Governor continued by writing that the bill
explicitly throws pension reforms to the wind and
seeks to enhance existing pension arrangements by
imposing substantial unfunded mandates on localities.
That bill would've cost less than the current Albany
Bill S-5596, making the point stated in the
Governor's veto message even more poignant. The
Albany bill would undermine the most significant
pension reform in over 30 years and subject New York
to unsustainable fiscal implications would impinge on

our ability to deliver vital services.

However, we do know that the current law, which has been in effect since 2009, been in effect for six years for police and fire, we know that under the current law some recently hired employees who become severely disabled would wind up with very modest city-provided pension benefits, and that is why we come here to address that issue. The City has proposed a bill, A-7854; to directly address the disability pensions of more recently hired employees who are severely disabled, which I am here today to testify.

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Now I believe that there is a modified version of the bill before you that is currently undergoing a fiscal review and there should be a fiscal note early next week, I believe, and I'm gonna talk about that substitute bill that will be before you in a couple of days.

with respect to disability pensions by offering new employees the choice at hire and incumbent employees the choice of retirement of the current Tier 6 disability benefit or a new benefit that changes the Tier 6 disability. The changes will more fully protect uniformed public servants who more recently joined city service and are injured on the job and allow them and their families to receive much needed support; this would change the way disability benefit calculations are made in three significant ways; let me describe those ways.

The new benefit would be based on the higher of the basic maximum salary or the actual salary of the employee. This is specifically designed to address the concern that workers with fewer years of service who are still in the lower portion of the salary progression and are receiving

committee on state and federal Legislation 17 modest disability benefits, we wanna fix that and for example, a police officer disabled on the second year of the job would now receive a pension benefit based on the basic maximum for the salary instead of the lower actual salary that officer was receiving.

The new benefit would no longer be reduced by the amount of Social Security benefits that the employee would receive. Currently under Tiers 3 and 6 disability benefits are reduced by half of the Social Security benefits received; our change is specifically designed to address those employees who are severely injured and therefore would qualify for Social Security Disability Insurance, known as SSDI. Eliminating the reduction for benefits who receive SSDI will increase the disability pensions of severely injured employees by thousands of dollars and thereby provide greater income support for those most in need.

The post-retirement cost of living adjustment, COLA, would be returned to the COLA under the old retirement system for uniformed forces, which is the same COLA enjoyed by the rest of the workforce. This proposed bill would maintain the tax-free treatment of the disability benefits that

existed in all pension tiers. This targeted bill will dramatically increase the support those recently hired workers receive if they're disabled on the job, especially those who are severely injured and provide them and their families with the vital support they need. It specifically addresses the concerns that have been raised about the existing structure, providing these additional protections for our uniformed workers without rolling back critical reforms to our pension system to protect the taxpayer.

And let me talk specifically about the arguments that were made. In arguing for a change of the existing structure, the UFA has raised the issue of the level of disability benefits received by a newly hired firefighter who is seriously injured. The City's bill fully addresses the situation, indeed, by using the basic maximum salary and eliminating the Social Security offset, this bill is intended to increase the disability benefit of a seriously injured newly hired employee. Under this bill, a firefighter injured in the first year of the job will receive a higher benefit than they would

COMMITTEE ON STATE AND FEDERAL LEGISLATION 19 have received under Tier 2 and far more than under the existing Tier 6.

Similarly, the PBA has advocated for pension reforms by using the example of a recently hired police officer who is seriously injured in a fire, the benefits this police officer would receive under our proposed legislation would be approximately equal to those this officer would've received under Tier 2.

The City's proposed bill accomplishes these objectives at a cost of \$47 million through Fiscal 19. In comparison, with the alternative being offered, which would cost \$400 million through Fiscal 19 for all four uniformed agencies, or \$342 million just for police and fire. The dramatic increases in costs of up to \$400 million through FY19 would do much to undo the efforts made by the Legislature to control pension costs.

In contrast, our proposed reforms accomplish the goal of aiding shorter service workers, let me emphasize that. We looked at the two examples proposed by the Police Union and the Fire Union and our proposal does at least as much if not more as rolling back of the legislation.

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the state... that's the statement... [crosstalk]

CHAIRPERSON KOSLOWITZ: That's it? Good

Thank you. I wanna make a correction before we

continue. I introduced my colleague as Daneek

Williams; I want you to be very famous, you know.

ROBERT LINN: This is a merger.

CHAIRPERSON KOSLOWITZ: His name, as

everybody knows, is Daneek Miller.

I'd like to ask some questions.

on this issue at all?

CHAIRPERSON KOSLOWITZ: This

administration has prided itself on having a new,

more respectful relationship with labor. We realize

that pensions are not a subject of collective

bargaining; even so, it is clear that Tier 3 and Tier

4 pensions are a concern for parts of organized

labor. Have there been discussions with the unions

ROBERT LINN: So actually, under The Taylor Law pensions are precluded, we are not allowed to talk about pensions in collective bargaining under the New York State Taylor Law; that doesn't mean that the parties don't informally have conversations around what they could jointly support and there have been some conversations, but I think it's clear that we have sought to pinpoint the issues that have been raised, and that has not met with the acceptance of the unions to this point.

CHAIRPERSON KOSLOWITZ: Okay. Has the administration alternative pension proposal been discussed at all, the new proposal, anybody?

ROBERT LINN: They've been presented to the unions.

I think that the reason for the substitute bill was

COMMITTEE ON STATE AND FEDERAL LEGISLATION 25 we submitted a bill, questions were raised by Council Members and that we thought that there were issues we should address and the new bill will substitute for it.

COUNCIL MEMBER CROWLEY: The majority of my colleagues, myself, the rest of the elected officials in the entire state believe that the current tiered system is not fair. Emergency workers throughout the State, outside of New York City, have better benefits. Do you think that's fair?

ROBERT LINN: Let me address that in a couple of ways. First of all, I believe that the benefits throughout the State are different from ours; they are different... [interpose]

COUNCIL MEMBER CROWLEY: Yes, they're better, they're fair.

ROBERT LINN: No. No. No. no. no. no. no. no, they are different; that there is a lot of. there's a separate tier of disability benefit in the State; there are very complex issues in terms of pension reform that are broad and I have to say I've been involved in the City for a number and then left for 24 years and then returned after that; there is a constant effort every time there is pension reform of

COMMITTEE ON STATE AND FEDERAL LEGISLATION 26 workers saying it's unfair, that the workers are working side by side with other workers... [crosstalk]

COUNCIL MEMBER CROWLEY: Right.

ROBERT LINN: who receive a lesser benefit, and that is always the case, always will be the case, as long as the only way you can change pension benefits and get control of pension benefits are prospectively impacting new hires. So the question then is; we have been given a Tier 6 pension benefit and this was not something that we initially were part of, it was the law that was presented to us. We believe that given the overall set of benefits that have lots of -- disability is part of an overall benefit structure -- we believe that overall, given the problem we were presented, that our proposal does an excellent job dealing with the issue of new hires who become disabled and that was exactly the problem that was presented and we think that it is appropriate given that the problem looked at those employees; let's deal with that now, let's move forward with that now; that doesn't mean that there won't be issues to discuss in the years to come, but the particular issue that was presented to

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10 agree. I wanna ask questions about your model, but I

don't even think it's fair for us to consider your

12 model because we do not have a copy of it.

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ROBERT LINN: You have a copy of the bill that all that is different in the new bill is the ability to opt out for incumbents and new hires.

COUNCIL MEMBER CROWLEY: I've heard that your bill takes a very bad situation of unfairness and makes it even worse.

ROBERT LINN: So I don't know who you've heard that from, but I think it's just not true.

COUNCIL MEMBER CROWLEY: I see that your bill, and I think you said the bill would save money in the long run compared to the current tier system.

ROBERT LINN: No, it costs \$48 million, \$49 million more... [crosstalk]

COUNCIL MEMBER CROWLEY: Does your... Does your bill have benefits going down for members who work in the line of service after six years? Does the pension benefit decline?

ROBERT LINN: Pension benefit does not -There's an adjustment to the COLA for workers who opt
into this provision.

COUNCIL MEMBER CROWLEY: Please tell me what the difference between the adjustment COLA is from your plan to the existing plan.

ROBERT LINN: Why don't I have... which of the two of you; Ken?

[background comments]

KEN GODINER: Okay. The difference is that under the current law, the COLA is what is called escalation; it is essentially a capped CPI of 3 percent, [background comments] on the entire salary... on entire pension. Under the existing law there is a floor of 1 percent per year, a cap of 3 percent a year and on the... [crosstalk]

COUNCIL MEMBER CROWLEY: Wait; am I hearing that right? You take 3 percent and you reduce that to 1 percent and that's not a reduction of benefits...? [crosstalk]

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KEN GODINER: No No, that's not, that's
not correct. No, the difference is that under the
current law there is no floor; of what we're
proposing, there's a floor of 1 percent, okay; a cap
is the same at 3 percent; the amount of CPI under one
is full CPI; the other is under the proposed it's
half CPI. So the outcome depends significantly on
what the CPI is in a given a year.

COUNCIL MEMBER CROWLEY: Is there a reduction in what is currently in the pension disability plan for the COLA in your new plan or your proposed plan...? [crosstalk]

KEN GODINER: It depends on the... As I said, it depends on what the CPI would be for a given year. Over the last 12 months CPI has been negative, the change. So in that case, clearly the... what we are proposing would be higher; it doesn't mean that that would be frequent, you know, but it depends on the outcome of... [interpose]

COUNCIL MEMBER CROWLEY: What is the average COLA over the past 10 years?

KEN GODINER: This bill ...

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ROBERT LINN: I would say there were a number of disability retirements late in careers in both of the unions, some more than others, that generally would drive the costs that would not be adjusted under this, but that was exactly what was legislated into 2009.

COUNCIL MEMBER MILLER: So in terms of the actuarials, is it in fact as it was implied, that the initial actuarials were based on numbers that would certainly include those disabled during 9/11?

ROBERT LINN: I didn't do the actuarial analysis; I don't know. We were dependent on the Office of the Actuary. So I was not the one that did it; I don't know... did... you know? [background comment]

KEN GODINER: Nobody who was in service on 9/11 would be in Tier 2; I mean, would be in anything other than Tier 2.

[background comments]

COUNCIL MEMBER MILLER: So you do an actuarial based on previous years, right, and so what previous years were they based on?

ROBERT LINN: Do we know?

CHAIRPERSON KOSLOWITZ: Can you please

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state your name?

DOMINIC WILLIAMS: Dominic Williams from the Mayor's Office. There are two questions that you asked; the first one was about what drives the difference in cost and then the second one was how do you do the sort of actuarial scoring of that cost and you asked about 9/11 specifically.

COUNCIL MEMBER MILLER: To be honest, the first question was; how do you justify the disparity in the… [crosstalk]

DOMINIC WILLIAMS: Okay. So on the first question of the change in the cost, the driver of what we are doing here, is we are fixing a problem by finding a way within the current tier system to increase the benefit for people who are injured early in their careers and who lots of people have pointed out and the laborers pointed out and elected officials have pointed out, that leads to a modest benefit. That's the difference in cost; the fact that we are not increasing the benefit across the board is the reason that our benefit on the model that we've done costs that \$49 million as opposed to the full \$400 million over the four-year term.

On the actuarial question, the way it will work is; you will have the historical

for that; I'm not so sure that's what I was looking for or what I asked, but [bell]... I'm sorry; can I get a little... and just so you know, that I was... my

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ROBERT LINN: Whatever the rules are under Tier 6, we're not changing any of them.

COUNCIL MEMBER MILLER: Okay. Thank you.

CHAIRPERSON KOSLOWITZ: Council Member

Kallos.

COUNCIL MEMBER KALLOS: Thank you to our Chair, Karen Koslowitz and to Council Member Elizabeth Crowley for sponsoring this resolution and leading 40 of us on this issue, as well as the uniformed service members who are here with us today for all that you do every day to keep us all safe and keep our city running. None of us have to risk our lives every day; you do; thank you.

During the Preliminary Budget, I raised questions regarding our city's ability to pay debt service, pensions and retiree health obligations; at the time I was told everything was fine; it was actually reported in capital; however to quote Moody's, "High and growing burden from debt service pension retiree healthcare cost is a challenge." We currently pay more than 10 percent of our expense budget, \$8 billion on debt service every year and

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I've advocated for prepayment, defeasement and staying away from our debt ceiling and yet the Executive Budget has a capital budget that increased from the Preliminary of roughly \$68 billion; this is off the top of my head; you can correct me if I'm wrong, to over \$80 billion. While our debt service is something we can do something about, our pension costs are largely fixed prior obligations and we can't balance our budget on the backs of our City employees, let alone our heroes as they retire or become disabled. This is actually indicative of a business model that brought me into politics; I was on the GM bankruptcy for Delphi when they spun off all of their failing businesses into Delphi and then went after the pension obligations, and that's private sector and that's an indication of everything that's wrong with America right now and we can't be doing the same thing, so can we use our billions and billions of dollars and budget surplus to support parody for uniformed officers?

[background comment]

DEAN FULEIHAN: So a couple answers.

First, I don't recall ever saying that the retiree health benefit liability was not of concern; of

importance of that and we are amortizing over the

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to make to that payment.

On the debt service, you do know, and many of your colleagues have talked about the capital needs of the City, but it is also the reason that we are being cautious and to put aside the \$500 million for the very reasons that you've articulated, that we need to be careful about our debt service so that we can make sure that we meet those obligations.

ROBERT LINN: I wanna just add one thing.

A specific problem has been expressed over and over again; that newly hired workers who are severely disabled received an inadequate pension benefit; we've fixed that, and I think that that ought to be recognized that the problem that was brought and discussed widely has been fixed by our proposal and we think that is the appropriate move to make at this point.

COUNCIL MEMBER KALLOS: So if I may have one more question, though my time is expiring...

[interpose, background comment]

CHAIRPERSON KOSLOWITZ: ...that we'll do a second round.

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council Member Kallos: so... sure, I just want to follow up. So I guess the question is; you're concerned about the liability for this [bell] parody, but in essence, when we're talking about our budget we could actually just take care of our debt service and then that would alleviate some of the additional funding that we need to take care of our heroes, and similarly, unlike Delphi and GM, we can't externalize our costs, so if we don't take care of them through our pension disability system, then new just end up having to pay for them out of our General Welfare Funds. So in all ways we're paying, it's just a question of but which budget line it comes out of and who else is helping us pay.

DEAN FULEIHAN: Once again, the major action of this administration has been the labor settlement; the major devotion of resources has been at that labor settlement and at no time are we saying we're not paying our debt service.

CHAIRPERSON KOSLOWITZ: Okay, Council Member Espinal.

COUNCIL MEMBER ESPINAL: Thank you, Chair and thank you Liz for sponsoring this resolution.

How urgent is this to the administration?

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ROBERT LINN: We think that this problem should be solved and we've come forward with a proposal that we think solves the problem,

[background comment] so it is important, it's very important to us.

a-half weeks left in the State legislative session, you know, we have this resolution, the State supports it, the Governor supports it, as Liz Crowley said earlier, and you're saying that the administration has a proposal, but we haven't seen the proposal; what's the timeline on that proposal?

ROBERT LINN: You have seen a proposal, an issue was raised and we are mending the proposal to deal with the issue that was raised; you will have that next week.

COUNCIL MEMBER ESPINAL: So next; giving us a week-and-a-half before session is over...

[crosstalk]

ROBERT LINN: I think you know the proposal, it's in front of you; the only issue that is still not... you're getting a fiscal note upon is the issue of the opt in and opt out and that was... we

1 COMMITTEE ON STATE AND FEDERAL LEGISLATION responded to a concern and that's now gonna be in our 2 new provision, our modified provision. 3 COUNCIL MEMBER ESPINAL: Okay. Yeah, I 5 just wanna stress that important time as being the session's over... [crosstalk] 6 ROBERT LINN: Yes. 8 COUNCIL MEMBER ESPINAL: and it's not 9 guaranteed that the Governor will call a special 10 session just to deal with this issue, so I think that we should take the time very seriously and make sure 11 we get this done within the next two-and-a-half 12 13 weeks. ROBERT LINN: We will. We will. 14 15 CHAIRPERSON KOSLOWITZ: Council Member 16 Lander. COUNCIL MEMBER LANDER: Thank you, Madame 17 Chair and thanks for your patience before; I 18 19 appreciate the hearing and I really think it's important for us to understand the issue in detail, 20 which is why I needed a couple minutes before; why I 21 22 have not signed on to resolutions on any of these 23 bills; I really wanna understand the details here.

Of course we all want and I deeply want our public

sector workers and especially those who risk their

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COMMITTEE ON STATE AND FEDERAL LEGISLATION 43 lives and their health and their safety every day to be treated fairly, obviously we also have a long-term responsibility to the public fisc and we can't lurch from one of those things to the other, which I'll be honest, is what I believe the Governor has done here; two years ago he was focused on the public fisc; today, for reasons that to me, honestly appear politically convenient the other direction; it doesn't help us to lurch back and forth; it also doesn't help us to shy away. So I appreciate that we're having the conversation; what I'd like to do is really drill down and understand the issues a little better than I understand them today so I could try to make an intelligent decision.

So I first wanna understand your proposal a little better and just make sure I have it right.

Our staff has prepared a couple of examples and I just wanna make sure that I understand them; we're on the same page about them. So they first look at someone who would be injured in year two, hired 2015, injured in year two, so covered in any case under the new situation, they're not in Tier 2, today they'd be in Tier 3 or Tier 6. That person, our numbers show, had they been covered by Tier 2, the union proposal,

would retire at a final average salary of \$50,000 and change; under the union proposal, the Tier 2 rollback would start year one benefits at 38.5, going up to 42; under today's existing situation, start at 25; much less than 38 and go up to 40 in year 20, and under your proposal start at 40 and go up to 44, so that's why you're saying in the near term your proposal addresses the situation; someone who is hired in 2015, injured in 2017 would go from doing worse than they would have done under Tier 2 to a little better than they would have done under Tier 2 and meaningfully better than they would be today under Tier 3 and Tier 6. So is that, without getting into every penny, more or less correct?

ROBERT LINN: Yes, we think it is.

hand, and understanding why there remains from the unions a concern; someone who is injured much later in their career would do not anywhere near as well as they would have done under Tier 2; somebody hired in 2015 who would be injured in 2040, so serves 25 years, you know, let's say at a final average salary of \$98,334, thought that makes a lot of assumptions about what happens between now and 2040, under Tier 2

1 COMMITTEE ON STATE AND FEDERAL LEGISLATION would have had a year one benefit of 111, going up to 2 115, and other both, the existing situation and your 3 revised proposal, would start with year one benefits 5 at 51 and go up to about 72, so would be no worse off than they are today, but substantially worse off than 6 7 they would have been were they a Tier 2 employee; 8 more or less correct understanding of your proposal? 9 ROBERT LINN: So I think that's fairly I do also wanna say that I certainly don't 10 correct. plan to be negotiating those labor agreements through 11 2040. 12 COUNCIL MEMBER LANDER: [laugh] And then 13 14 the thing you changed is that in your current 15 proposal, before the Council's revision, that 16 officer, the later officer actually would have potentially done even just a little bit worse than 17 the current situation and you're revising it so that 18 19 at least they would have the option to be where they would be currently, under existing Tier 3; Tier 6? 20 ROBERT LINN: Yes and current employees 21 could make that decision at the time of retirement. 22 COUNCIL MEMBER LANDER: And new employees 23 would have to make the decision at the time of 24 25 hiring... [crosstalk]

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COUNCIL MEMBER LANDER: and could choose ...

ROBERT LINN: Yes, that's correct.

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Alright, which would be a little complicated, because it's based on a bet about whether they would be injured before or after year seven if they were injured.

ROBERT LINN: Right, and there will be pluses or minuses, depending on the analysis and what takes place.

COUNCIL MEMBER LANDER: Any other situation where employees upon hiring have to make that kind of choice; it seems like an odd choice to ask people to make to choose between two benefit scenarios really that clearly benefit you one way or the other, depending on when you would be injured, if you were to be injured; obviously we pray no one is, but that's not a ...

ROBERT LINN: I don't know, but we clearly wanted to make sure that everyone who's currently onboard has the choice at the end of their career to see which would be better. [bell] Madame Chair, I have some additional questions, but I'm glad to ask them at my next opportunity. I can start my round two questions? Thank you.

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Okay. So my next questions go to a better understanding of what accidental disability really covers and who we're talking about, because I know there's this important distinction made by the actuary and in general between ordinary disability retirement and accidental disability retirement and that there's different proposals in both cases, but one thing really struck me here, because I think we all wanna do everything we possibly can for an officer who is shot or injured in the line of duty, hurt in a fire, you know, shot and paralyzed and that's the officer that's in our head and that the thought of doing less for that officer in year 20 is painful to us and therefore the differential is significant; at the same time I was struck by something in the actuary's note that they make... they've got a couple of different assumptions, but that the vast majority of the folks they are looking at that would be covered by accidental disability retirement are not eligible, would not be eligible for Social Security Disability Retirement and that they only make the lower-bound assumption of 0 percent and an upper-bound assumption of 25 percent, which is to say at least 75 percent of the people

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that the actuary's imagining claiming accidental disability retirement would not qualify for Social Security Disability and obviously one... I don't understand all these distinctions, I'm trying to learn them quickly, but Social Security Disability, 6 for example, requires that you can't work somewhere else because there's obviously a big difference between an officer who is shot and paralyzed and can't work and someone who is able to go on and serve in the State Senate and earn a salary and be paid an 11 additional salary while also collecting and that 12 person is due a pension if they qualify for it, but 13 not necessarily the same level as someone who is 15 paralyzed in the line of fire, and I was surprised to 16 learn that our current system makes no distinctions between those two people even though Social Security 17 Disability would and that most people covered by 18 accidental disability wouldn't qualify. So can you just help me understand what your assumptions are 20 here; I think this is really important to 21 understanding the magnitude and the dollars and I 22

ROBERT LINN: So I'm not the one to respond on that; that's really much more of an

don't understand them.

COMMITTEE ON STATE AND FEDERAL LEGISLATION actuarial question; I do think it helps explain though how pensions and especially disability pensions can be so expensive and can be so difficult to deal with, and there is exactly that issue of who retires under what with what benefit and whether they do it differently under one system versus another; our costs are tremendously high and they've been tremendously high; the purpose of the legislation in 2009 was to gain some control over that. I believe that each of the elements of the pensions work with each other in terms of enhancing costs or reducing costs, and it is very, very complex; that's why I think the most prudent approach is to deal with the specific problem that was raised; that's not to say this is forever, decisions are not forever; we're saying that at this point a specific problem was raised; let's deal with that and then let's consider wisely what is the most prudent approach going forward to deal with other issues as they arise. COUNCIL MEMBER LANDER: So did you -- I guess I wanna ask if you considered two things; one is something which would have addressed the five- to seven-year issue without implicating people's longer-

term choices beyond five to seven years, 'cause I

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down with heart disease or cancer that's directly

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 51
2	affiliated to their line of work; do you then bump
3	their pension up to 75 percent? Now this illness is
4	preventing them from doing other jobs and it's
5	connected to their line of work; do you change the
6	pension plan?
7	ROBERT LINN: We didn't change any of the
8	rules [crosstalk]
9	COUNCIL MEMBER CROWLEY: But you don't
10	ROBERT LINN: that currently exist in
11	Tier 6.
12	COUNCIL MEMBER CROWLEY: Okay. So you
13	don't address that part of the unfairness in Tier 2
14	from Tier 3? [crosstalk]
15	ROBERT LINN: We… We address… We
16	addressed the issue… We addressed the issue that was…
17	[crosstalk]
18	COUNCIL MEMBER CROWLEY: Do you think
19	that's fair?
20	ROBERT LINN: I think that there are lots
21	of issues with pensions that can always be discussed.
22	[interpose]
23	COUNCIL MEMBER CROWLEY: Just uhm
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ROBERT LINN: a particular... a particular problem was posed and I think that we very effectively dealt with that problem.

COUNCIL MEMBER CROWLEY: Uhm-hm.

ROBERT LINN: There may be other problems to look at, but in this bill that we're proposing we effectively addressed the problems that everyone was raising for the last several months... [crosstalk]

new problem that has not been addressed, it's not a new problem, but it's a problem with your bill because it doesn't address that; it's not unrealistic to imagine a firefighter developing heart disease a year later after finishing working 25 years on the job; the same true for any uniform worker.

Earlier you said that after six years your benefits do not go down; just to be clear, you then said the Consumer Pricing Index is greater than 2 percent, yet your COLA is less than that; that's a decrease in benefits. And thirdly and finally, I won't ask anymore questions, I'm just going to make a comment; when we look at this current budget that we're negotiating with the Mayor's Office, there is over \$500 million in new spending; that's not

existing programs increasing in cost; that's new spending. Furthermore, you have nearly \$1.5 billion that you're rolling over into the Budget
Stabilization Account, which is a surplus, bringing that account to nearly \$3 billion. My comment is; how can we realistically raise the amount of money we're spending in new programs and not support people who are risking their lives to protect this great city?

pean fulfilan: I'm gonna repeat the -you realize that the roll from the current fiscal
year into the next fiscal year is to create a
balanced budget; it is a requirement and is what we
both have to achieve. So we are achieving a balanced
budget in Fiscal Year 16, that's the purpose, it has
significant priorities of both the Council and the
Administration, most of which we share, and the
biggest commitment that has been made by this
administration is to our employees and a workforce, a
workforce when we got here that had not contracts and
now 80 percent do have contracts and that is the
biggest single expenditure that this administration
has made.

COUNCIL MEMBER CROWLEY: If this administration is predicting a decrease in revenue, they why is this administration funding over \$500 million in new programs?

DEAN FULEIHAN: At no point did we say we are projecting a decrease in revenues; what we have projected is an increase in revenues, we have talked about the risks that we have to the economy; just this morning we came out with the first quarter GDP at a negative growth rate, so we have isolated those risks and what we had done was create a balanced budget for both the current fiscal year and the next fiscal year; once again, with the major expenditure being what we've done with our workforce.

CHAIRPERSON KOSLOWITZ: Council Member Gentile.

COUNCIL MEMBER GENTILE: Thank you, Madame Chair.

I wanna go back to the chart that

Councilman Lander was referring to and it appears

that you at least -- this was the chart that the

Finance Division put together that you confirmed the

numbers, in general, as to an officer who would be

injured in year 25 of their career and it indicates,

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55 from what you confirmed here, that the Tier 2 rollback would provide that officer significantly, almost double of what the Administration's proposal would be for disability benefits and that was part of your discussion with Councilman Lander. question to you then would be that, if that's the case and an officer knows that they're gonna make \$51,214, as this chart shows, if they were injured year 25 of their career; wouldn't you think that that officer, whether it be a fireman or a police officer, would decide instead to continue working full-time in a limited capacity position at full salary with full benefits and thereby costing the City more money than a Tier 2 rollback would cost?

ROBERT LINN: I think our best analysis to date has been it would be about a \$400 million additional cost of moving to the rollback and those are the numbers that I'm relying on in looking at this and there is no question that Tier 2 provide a more generous benefit than the Tier 6 benefit that enacted in 2009; that's why there's a \$400 million difference. We do think that we have dealt with a very important problem and believe that's where we should start on this issue.

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COUNCIL MEMBER GENTILE: That's not my 2 question, my question is; the choice at that point 3 for a policeman or a fireman would be to take a 5 limited capacity job full-time, full benefits, stay in the job, not take disability pensions, because 6 disability pensions is half of what a Tier 2 rollback 8 would be, and we'll see that over and over and over 9 again and it'll end up costing the City more money in 10 the end because they'll take civilian positions and they'll place those injured firemen, those injured 11 police officers in those limited capacities at full 12 salary, at full benefit, costing the City a whole lot 13

ROBERT LINN: Listen, we have to make projected costs; I don't think we see those savings there... [crosstalk]

more down the road.

COUNCIL MEMBER GENTILE: We ...

ROBERT LINN: if we projected that there would be savings from doing this, I would think that we would look very seriously at it; we just don't project it that way.

COUNCIL MEMBER GENTILE: You don't think firemen or policemen would make that choice?

ROBERT LINN: I think some may.

wanna commend you for that; I think you did address an issue that was of concern to many of us here in the City Council with the first portion, in the first five-year situation; what I do wanna ask is that you said you addressed the issue that was the biggest concern of what you were hearing through the loudest cries for; is there gonna be an opportunity in what

you guys are proposing to address more issues that we

have with your proposal?

ROBERT LINN: Thank you for the comment, recognizing the efforts that we've made here. I believe historically there has always been a continued dialogue about retirement benefits and I would assume that that dialogue will continue in the years to come.

COUNCIL MEMBER REYNOSO: And I see that, but if we move forward with the proposal as you've written it, there's gonna be a huge issue, especially when we talk about the later years that we wanna start addressing right away; I was just hoping that we had an opportunity now to discuss that and find a solution and then try to move forward, but again, I understand how difficult this is and the work that we need to do to make it right, but the person or the

1 COMMITTEE ON STATE AND FEDERAL LEGISLATION worker, the worker in the City of New York that gets 2 injured in year 25, it's a huge concern for us right 3 now; we're just hoping we can also have a discussion 5 now about figuring out a way to deal with that responsibly but being able to showcase that we care 6 and that we wanna do something for those folks that are out there in our city. So thank you for the 8 9 first part, but hoping that we can move forward quickly dealing with the second issue now that we're 10 bringing up. 11 ROBERT LINN: Thank you. 12 COUNCIL MEMBER REYNOSO: Thank you. 13 14 CHAIRPERSON KOSLOWITZ: Council Member, I 15 have to limit you to the clock. 16 COUNCIL MEMBER LANDER: appreciate that, Madame Chair, just it's a 17 complicated issue; I'm trying to understand it. 18 19 think I just have two questions here. First picks up on my prior question about 20 understanding ADR and who's eligible and not eligible 21 and I just wanna ask; did you look at options that 22 might have drilled down there a little bit, and for 23

example, applied different provisions for those

people that would qualify for Social Security

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COMMITTEE ON STATE AND FEDERAL LEGISLATION Disability and those that wouldn't or some -- and just... and I don't know how many people we're talking about, but it looks like to me like part of the issue in the long-term for those folks that serve a long period of time and where the real cost differences are between the administration proposal and the union proposal, about how many people that is and what the severity of injury is and I guess I'm curious if you looked at proposals that look to drill down there and attend to this issue that it looks like more than 75 percent of people that have qualified for ADR wouldn't qualify for Social Security Disability and try to understand that. Was that something you looked at or did you say we're gonna try to solve this short-term issue so we're not looking at this longer-term one? ROBERT LINN: I think we said that the

ROBERT LINN: I think we said that the issues that were being raised, those were the ones we would focus on and would solve.

COUNCIL MEMBER LANDER: So then let me ask a little bit about how to understand the urgency of this issue, because I understand why this is important, this is an important issue and we should get to it and address it, I think we all share that;

it's unclear to me whether the urgency here is real or political and the idea that we have to solve this by the end of the Albany session to me feels political and not actual, so it's my understanding we're talking currently about two or three people and that they actually remain on the payroll -- in one case NYPD, another case, I forget whether it's Sanitation or Corrections, in which case -- so is your understanding as well that we're talking about a single-digit number of people, all of whom currently remain on payroll and so the pension issues can be figured out in the fall, let's say, rather than the next two weeks...? [crosstalk]

ROBERT LINN: Well I... I... So I think
that's an important point; this was a legislation
that came in 2009, so that means that we're talking
about employees with six years of service, not 25
years of service, but currently, with six years
maximum. I think that something as complex as
pension changes should be made with a lot of analysis
and a lot of reasoned discussion; that's why we
thought that the issues that were raised that were
immediately problematic should be dealt with and that

KEN GODINER: I don't believe there are any current accidental or ordinary disability retirees under Tier 6 or uniformed.

gonna... my understanding of that, which I'm not gonna ask you to say, is that the small handful of people we've seen injured on the job who are covered in this period of time are on payroll and have not yet retired; you don't need to answer that, but that's how I understand the current situation, reconciling what you just said and what I read in the newspapers.

DOMINIC WILLIAMS: Yeah. And just the one thing I would add is; we do feel like for the specific problem that we've addressed we have provided a clean way to address that problem and if we can address that problem that we found a clean way to do, we'd like to do that as quickly as possible.

guess the part of... I understand... it's my
understanding that a new senate bill has been
introduced that would provide statewide reform; it's
a one-house bill so far and rip this out of our
control entirely and not require a home rule message
and that if that passed and the Governor signed it,

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 64
2	it would eliminate the City Council or your ability
3	to have any influence on it at all, which is surely
4	not a better way to make this decision, so I
5	understand why it feels urgent in that context;
6	again, I'll just that to me feels like a political
7	reason to rush a decision and not a long-term way of
8	making good public policy, but I'll leave that as a
9	statement and not a question. Thank you for your
10	indulgence Madame Chair for all this time to ask my
11	questions.
12	CHAIRPERSON KOSLOWITZ: Thank you. And I
13	just wanna say to you, hurry up; this is very
14	important, we're talking about the rest of people's
15	lives and they deserve the best for giving every day
16	of their lives, so please hurry up and get this done.
17	[interpose]
18	ROBERT LINN: Right.
19	CHAIRPERSON KOSLOWITZ: I'm available
20	24/7. Thank you, thank you very [crosstalk]
21	ROBERT LINN: And thank you for the
22	opportunity to testify.
23	CHAIRPERSON KOSLOWITZ: I'd like to call

Sherri Chan, our [background comments] Actuary and

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 66
2	Tier 3/Tier 4 workforce in the Fire Department's
3	Pension Fund would qualify for accidental or ordinary
4	disability?
5	[background comments]
6	SHERRY CHAN: So out of the population
7	that is eligible for this, or who would be affected
8	by this, we have about 30 people total that we
9	estimate would be affected by this.
10	CHAIRPERSON KOSLOWITZ: Can you talk more
11	into the microphone, please?
12	SHERRY CHAN: So based on our
13	assumptions, based on the population that would be
14	affected by this proposal, we're estimating about 30
15	people in the… [crosstalk]
16	CHAIRPERSON KOSLOWITZ: Thirty people?
17	SHERRY CHAN: Yes, in the first year.
18	Correct [crosstalk]
19	CHAIRPERSON KOSLOWITZ: Okay. And how
20	does that break down between accidental and ordinary
21	disability; how does that [interpose]
22	SHERRY CHAN: About one-fifth is for
23	ordinary disability and the rest is accidental.
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## COMMITTEE ON STATE AND FEDERAL LEGISLATION

CHAIRPERSON KOSLOWITZ: Okay. And what do these numbers look like for a similar group of members of the police pension fund?

[background comments]

 $\label{eq:SHERRY CHAN:} \quad \text{These are the numbers for}$  the police pension fund.

[background comments]

CHAIRPERSON KOSLOWITZ: Council Member Gentile.

COUNCIL MEMBER GENTILE: Thank you, thank you, Madame Chair.

Looking at a chart that your office sent in response to OMB, it appears, in looking at the administration's, you analyzed the administration's proposal and it appears that in the years, Fiscal Years 18 and 19 the actual contributions from the City to this fund actually go down, they go down and they continue to go down; Fiscal Year 18, Fiscal Year 19 the employer contributions continue to go down. So do I take that to mean that this trend in Fiscal Year 18, Fiscal Year 19 will continue into Fiscal Year 20, Fiscal Year 21; those contributions will continue to go down and then I would presume then

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 68
2	that means that the benefits would not be the same,
3	they would go down also?
4	SHERRY CHAN: Yes, sir; they [interpose]
5	COUNCIL MEMBER GENTILE: The answer's
6	yes?
7	
/	SHERRY CHAN: The contributions will go
8	down, but they will level out in the future, there is
9	savings generated from it.
10	COUNCIL MEMBER GENTILE: But if the
11	contributions are going down and you're projecting
12	all these members of the Fire Department, Police
13	Department that are gonna be eligible for this
14	disability pension, contributions going down; the
15	benefits have to be going down also.
16	SHERRY CHAN: In aggregate, yes.
17	COUNCIL MEMBER GENTILE: In aggregate?
18	SHERRY CHAN: Yes.
19	COUNCIL MEMBER GENTILE: So the answer is
20	yes
21	SHERRY CHAN: Yes.
22	COUNCIL MEMBER GENTILE: it will be going
23	down?
24	SHERRY CHAN: Correct.

SHERRY CHAN: The aggregate.

3 | it's tremendous cost, but the contributions go down...

SHERRY CHAN: Correct.

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 $\label{eq:council_member_general} \mbox{COUNCIL MEMBER GENTILE:} \quad \mbox{so concurrently,}$  benefits have to go down.

SHERRY CHAN: Correct. In totality, in aggregate, yes.

COUNCIL MEMBER GENTILE: Let me also ask you; the fact is, under this proposal that's being put forth, it proposes a situation for those who have less than six years of service; am I correct, that in a non-job-related injury they get a higher final average salary basis for which they determine their benefits than those who have a job-related injury; their final average salary, for those job-related injuries, their final average salary excludes the overtime component, but for those who fall off a ladder while they're doing gardening at their home over the weekend and get a disability, their non-jobrelated injury and their final average salary includes overtime, but for those who are running into a fire and get injured and disabled running into a fire, their final average salary under this proposal excludes the overtime component; am I correct?

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 72
2	SHERRY CHAN: Go ahead.
3	GREGORY ZELIKOVSKY: The way we valued
4	the proposed legislation, they both ordinary and
5	accidental would be entitled to the six-year salary
6	with overtime, actual overtime [bell] earned.
7	COUNCIL MEMBER GENTILE: Okay, so if it's
8	job-related injury, you're telling me that the
9	overtime component is included in their final average
10	salary?
11	[background comments]
12	GREGORY ZELIKOVSKY: Yes. They
13	[crosstalk]
14	COUNCIL MEMBER GENTILE: So this document
15	is wrong?
16	GREGORY ZELIKOVSKY: in addition to
17	COUNCIL MEMBER GENTILE: This document is
18	wrong then?
19	GREGORY ZELIKOVSKY: Why is that?
20	COUNCIL MEMBER GENTILE: This document
21	says it excludes [background comment] overtime.
22	SHERRY CHAN: What page is that?
23	COUNCIL MEMBER GENTILE: I'm not sure
24	exactly: T just wrote it down, but I'll look for it.

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SHERRY CHAN: Yes. To first address the actual assumptions that you're questioning; these actual assumptions are based on our past experience and it is reviewed by an outside firm, actual consulting firm, periodically. So these tables and these declarant assumptions, both for the accidental and ordinary disability are based on looking at our past data and who has become disabled under the accidental definition and the ordinary definition. So that's how our assumptions are generated. To address the count that Madame Chairman had asked previously, that was based on applying our declarant assumptions to the population that is affected, so it is justified by past data. And as far as assuming the Social Security Disability, we ran this analysis using what we would assume in our evaluation each year and that is, you know, based on evaluation, to assume a 0 percent disability eligibility under the Social Security would be the more prudent and conservative measure because we are trying to make sure that we do have enough funds in the trust to pay the benefits when they become due, and providing a 25

sense?

SHERRY CHAN: Yes.

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COUNCIL MEMBER LEVINE: So it costs the

City actually, I would presume, more money if the individual opts for modified duty, because they're still earning their full salary and now you have to hire someone to be on the fire truck, for example, and the desk duty might be displacing someone who would've been a civilian at a lower cost to the City. So I would presume in any kind of analysis of the cost of a given pension level you've gotta make an assumption about the impact on whether people choose to go on modified duty or not; is this correct?

SHERRY CHAN: Yes, sir.

of opting into the modified duty?

COUNCIL MEMBER LEVINE: And could you talk us through how you've made that calculus and whether you've seen that at the lower tiers that currently being offered you're assuming a higher rate

SHERRY CHAN: I wouldn't say that we explicitly have an assumption for that; I would say that it is embedded into our disability assumptions, because we do look at the declarant and how many people have become disabled in the past; if they are

1 COMMITTEE ON STATE AND FEDERAL LEGISLATION not on disability retirement, then they would not be 2 included in our counts that generate the assumptions. 3 COUNCIL MEMBER LEVINE: Right, but you're 5 not recording when people suffer injuries and then looking at the actions they take, the course they 6 choose afterwards; they don't register with you until 8 they opt into the pension? 9 SHERRY CHAN: Correct. We value the liability of the benefits, so if they are in active 10 service and they're not in disability, they're not 11 electing or started their disability benefit; they 12 are not included. 13 14 COUNCIL MEMBER LEVINE: So the City 15 actually doesn't have accurate data on how often... 16 [interpose] SHERRY CHAN: It is accurate in the sense 17 that when we value the liability they're not included 18 19 -- because they haven't started their disability benefit, they are not included in that. 20 COUNCIL MEMBER LEVINE: Right, but you... 21 22 [interpose] 23 SHERRY CHAN: So as far as the City's concerned for the liability, that is included 24 25 accurately.

## 1 COMMITTEE ON STATE AND FEDERAL LEGISLATION COUNCIL MEMBER LEVINE: Right, but did 2 you... do you calculate even a... so you're saying you 3 don't calculate on assumption on the rate at which 5 people opt to go for pension or modified duty; how does... how can you calculate a pension obligation if 6 you're not even looking ...? [crosstalk] 8 SHERRY CHAN: There is no change -- In my 9 understanding, there is no change in their retirement 10 benefit or their disability benefit if they go to another position. Their benefit has not commences 11 [sic]; once their benefit commences, they will 12 decrement and we will incorporate them... [crosstalk] 13 14 COUNCIL MEMBER LEVINE: Right, but there 15 is an incremental cost to the City, because if they 16 were on a fire truck, now you have to put a new firefighter on the fire truck and they might be 17 displacing a civilian in a desk job, which adds to 18 19 the cost to the City; correct...? [crosstalk] 20 SHERRY CHAN: Correct. Well that would be included. Because we do... [crosstalk] 21 COUNCIL MEMBER LEVINE: Okay, so ... 22 23 SHERRY CHAN: make salary projections for

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them.

will incur, then you're actually...

2 SHERRY CHAN: Okay.

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3 COUNCIL MEMBER LEVINE: you're

4 | overstating the cost to the City.

SHERRY CHAN: So let... I guess... let me rephrase... not rephrase; let me explain this another word. For the retirees, those are the people already in pay status, so obviously we include their retirement benefits into our liability; for the people who are still in active service, we have data on what their salary is, and based on their current salary we make a projection of what it will be at retirement and therefore that's the future liability obligation. [bell] So we do... if there is experience that deviates from our assumptions, we do account for that and we will amortize the gain or the loss in the future years and in our next experience analysis, which is when the actuaries review the assumptions, we compare that to what the actual demographic is; if that is not... if what we're assuming is not a good match and best fit for what the actual experience is, we do adjust that. So it does get incorporated and if there is gain or loss generated from each fiscal year, we do amortize that.

COUNCIL MEMBER LEVINE: Thank you.

reality, rather than home safely with their families;

they understand that such risks are part of the job

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legislation extending the Tier 2 pension plan in

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COMMITTEE ON STATE AND FEDERAL LEGISLATION

2 | 2009. By default, New York City police officers

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3 hired since that day have been placed into pension

4 Tier 3, a plan that had never applied to New York

5 City police officers or firefighters before; even

6 Governor Paterson himself has acknowledged that the

7 reduction in disability benefits was an unintended

8 consequence of his veto and no lawmaker at any level

9 of government has attempted to defend the resulting

10 | inequity between police officers who work side by

11 | side, facing the same exact dangers, regardless of

12 when they were hired by the City of New York.

13 | Instead, an increasing number of leaders at both the

14 City and the State level have joined us in calling

15 | for equal disability benefits for all police officers

16 and firefighters.

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We especially wanna thank you, the 40 members of the Council who've signed onto the resolution in support of this change and having the courage to do that. But despite this strong support, the moral obligation has not yet been met; there is currently a bill pending at the State level that would provide police officers hired after July 2009 under Tier 3 with the same line of duty disability protections as those under Tier 3. The Legislature

committee on State and Federal Legislation 86
has requested the Council's home rule support for
this bill before bringing it to the floor for a vote.
In order to correct this injustice before the
Legislature adjourns in June, it is imperative that
this Council introduces and passes the Home Rule
Resolution without any further delay. The equal
level of disability protections provided under this
bill includes a disability pension of 75 percent of
final average salary not reduced by any Social
Security Disability benefits.

Despite what some editorial writers would have you believe, this benefit is not a pension sweetener; it has been a standard protection for all New York City police officers and firefighters for at least 75 years, going back to its unanimous decision of the City Council in 1940.

Regardless of the costs, restoring this benefit completely without any other strings or political bargaining chips attached is the only just and acceptable way for the City to honor its obligation. There is no other adequate solution and the solution cannot wait.

As far as New York City police officers are concerned, the inequity in disability benefits is

not a hypothetical problem, it is not a problem that will affect police officers at some distant point on into the future; the injustice is real and it's affecting police officers right this very moment who stand outside this building who patrol our streets.

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In the past 18 months at least three police officers who are Tier 3 members have sustained serious injuries in the line of duty. On February 26, 2014, Police Officer James Li was shot in both legs as he attempted to apprehend a gun-toting fair beater in Brooklyn. On April 6, 2014, Police Officer Rosa Rodriguez suffered lung damage while responding to a fire in Coney Island, an arson fire that claimed the life of her partner, hero Police Officer Dennis Guerra. On October 23 of last year, Police Officer Kenneth Healey sustained a serious head injury when he and three other officers were set upon by a hatchet-wielding terrorist on Jamaica Avenue in Queens. All three of these police officers are on the road to recovery and each of them hopes to return to full duty; that's our main concern. They hope to do so because they are passionate about their jobs; they are dedicated to protecting the people of this great city, but they also recognize that if their

committee on state and federal legislation 88 injuries force them to retire from the job they love, they will not be able to support themselves or their families on the disability pension benefits that the City's now providing. It is not only a matter of basic fairness to protect them and their families against the financial risk that they've incurred on our behalf; it is also a matter of public safety.

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I ask you to put yourself in their position or in the position of their fellow police officers who are still out on the street performing their duties even though they are unsure how they will feed or clothe their kids if they are hurt on the job. If you were in that position, would you hesitate to put yourself in harms way? This is not a question that any police officer wants to ask him or herself; it is not a question that we want our police officers to be asking at all; instead we should all be asking how is it that government cannot now satisfy this most basic obligation. Is it a measure of how far we've fallen? In the context of \$78 billion budget, is it reasonable to claim that we can afford to correct this injustice, to claim that we can do no better than second-class treatment for the men and women who risk their lives on all of our

COMMITTEE ON STATE AND FEDERAL LEGISLATION behalf everyday, or is it that we are simply unwilling to do what's right?

I'm here to ask this Council to do what's right, what's fair and what's just and I therefore once again urge the Council to introduce and pass a Home Rule Resolution in support of Assembly Bill A-6046 and Senate Bill S-4269. Thank you all, Madame Chair, thank you all and all the Council Members for having this hearing and having the courage to have this hearing.

CHAIRPERSON KOSLOWITZ: Thank you.

PATRICK LYNCH: Steve.

and thank you Council Members. The administration came here and said a lot of things that just aren't true. The reality is, number one, Bob North, the former actuary, was asked to assess the value, how much this bill would cost and he went back and took the previous ten years and then he took those ten years and went out going forward. Of course the previous ten years include 9/11, so unless the Mayor and The Speaker believe that we're gonna have another 9/11 attack and that hundreds and hundreds of firefighters will be killed and thousands and

never worried about that, we have signed on for the risks, the incredible risks that exist to firefighters and police officers and we've done so willingly knowing, knowing that no matter what happens in pension tiers, one thing is crystal clear; if you are injured in the line of duty and permanently disabled, you and your family will be taken care of by the City of New York.

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The Mayor yesterday decides that he wants to give away \$1 billion annually in tax breaks to real estate developers, some of the wealthiest people on the planet here in New York City, but he doesn't have enough money to make sure that firefighters and police officers who are permanently disabled will be taken care of. He sends his Labor Commissioner in here with some bogus plan that doesn't address the issue. I've got New York City firefighters sitting right here recruited over the last five years and they were told in writing, greatest job with the greatest benefits; they forgot to tell them one thing; don't get hurt in the line of duty, don't get hurt in the line of duty; we won't take care of you. The Mayor's proposal is disgraceful, in my view, it doesn't actually address the real issue; in some ways

than. Now the City of New York couldn't figure out

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COMMITTEE ON STATE AND FEDERAL LEGISLATION how to measure what that cost will be to them; of course not, because it doesn't fit into their plan. Again, because they didn't have a discussion with us because they don't wanna hear the facts because they have some political agenda; I don't know what it is. But the reality is, we have the support of the Governor and so many around the State; we have the support of so many people in this Council; anybody in the Council who does not support our bill, now is the

[applause]

CHAIRPERSON KOSLOWITZ: Thank you. Thank you very, very much and I'm sure everybody heard your message and they will hear your message; it is vitally important. Thank you. Council Member Crowley.

time to ask and answer those questions. But those

are my comments; I look forward to your support.

COUNCIL MEMBER CROWLEY: Thank you,

Madame Chair. Thank you to the union leaders who are
here today, for your testimony; importantly, thank
your membership, we are... I am incredibly grateful for
the lifesaving work that they do each and every day.
We are a city with a \$78 billion plus budget, a city
that so many people wanna live and raise a family in

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because it is the safest big city in the country. We
would not have economic development and prosperity if
we did not have public safety, and I firmly believe
that if we don't pass this resolution, if we don't
send the home rule message to Albany, that will
affect our public safety.
PATRICK LYNCH: Council Member, thank
you; exactly right.
COUNCIL MEMBER CROWLEY: You know we hear
about the heroic efforts of Police Officer Rosa
Rodriguez; we hear about that because her partner got
killed in the line of duty, but there are so many
more that we're not hearing about that are hurt and
they're not taking a pension disability benefit
because it is not good enough. We as a city cannot
continue to let that happen. Thank you.
CHAIRPERSON KOSLOWITZ: Council Member

Levine.

COUNCIL MEMBER LEVINE: Thank you, Madame Chair. I wanted to continue this important point on modified duty, reasonable accommodation.

Mr. Cassidy, can you estimate on how much more it would cost to employ a uniformed firefighter

COMMITTEE ON STATE AND FEDERAL LEGISLATION 95 for a given duty that might be replacing a civilian; is it a substantial difference?

it's probably not hard to calculate; they didn't wanna do it, they didn't want to acknowledge that their package is so inept and so lacking in value that somebody could actually take their disability pension and retire, they can't do it, so they will opt for a desk job. Firefighters and police officers didn't sign on for desk jobs, but they're also smart enough to know that they have to take care of their family and if the City has now decided that they will not provide a disability benefit that will allow them to take care of their family, they will take a desk job; that desk job will replace a civilian, okay; they will make more than that civilian; there's a real cost to that.

COUNCIL MEMBER LEVINE: Yeah

STEVE CASSIDY: By the way, a civilian is losing a job; there's a cost to the City on that, and then that firefighter, police officer has to be replaced in the field; there is a real cost to that, make no mistake about it.

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COUNCIL MEMBER LEVINE: We talk here about the budget need to civilianize more positions I think in both of your departments to save money, so I think it's pretty obvious that it's less expensive.

Mr. Lynch, maybe you can talk about in the Police Department how this works.

PATRICK LYNCH: Absolutely. And in the past it didn't happen because the benefit, the threequarters benefit, the disability benefit was adequate enough for that man or woman to go home and take care of their family; they're going to select that option now because they won't be able to feed their family here in the City of New York, they will not be able to pay the tuition, put clothes on their back, and that's not drama. You know another thing we hear ofttimes is, people look at this as if it's a perk. Visit a police officer or firefighter at a bedside when you get that emergency call, police officer shot; you rush to the hospital, not one I've ever met laid in that bed and said I hope I get threequarters. They wanna be made whole, they wanna go home, they wanna breathe and they wanna live with their family, it's not a perk, it's an obligation. So there's a lot of talk about the cost; what about

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the cost to the police officer? You know earlier on
the testimony was, well there's none applying now.
Well we have a police officer that stood on the steps
today that can't breathe, we had a police officer
that can't stand that stood on the steps of City Hall
today that can't stand, we had a police officer
that's partner was killed in the line of duty; there
for the grace of god it wasn't her. There was a
police officer who was set upon by a terrorist on
Jamaica Avenue that is fighting to come back, a kid
that was a surfer, a kid that came on this job, a kid
that can run faster than everyone else and now today
he had to cancel this therapy so he can come here to
say, this is the face of a police officer; no one
wants that disability, it's not a dollar and cents,
it's a right and wrong and we need to do it and I
appreciate the fact that you're hearing us all out.
COUNCIL MEMBER LEVINE: Thank you both
very much.
CHAIRPERSON KOSLOWITZ: We've been also

CHAIRPERSON KOSLOWITZ: We've been also joined by Council Member Rosenthal. I wanna thank you so very much. Oh I'm sorry. Council Member Gentile... [crosstalk]

out there every single day and if somebody's sitting

at Metro Tech or at police headquarters because they physically can't retire because the disability package is unacceptable, they will have a reasonable accommodation, there is a real added cost to the City and just because they don't wanna calculate it doesn't mean it doesn't exist.

COUNCIL MEMBER GENTILE: Right. And it cuts against the trend to civilianize a lot of the administrative jobs in fire and police... [interpose]

STEVE CASSIDY: Absolutely.

COUNCIL MEMBER GENTILE: Right. Right.

And I wasn't aware of the fact that the City's projections; am I correct; you were telling us the City's projections include the injuries sustained on 9/11/2001?

acknowledged that he went back the last ten years, which includes 9/11; one of the things that has skewered their numbers so dramatically and they're intellectually dishonest to present these numbers here, is so many firefighters and police officers, young firefighters and police officers, were permanently disabled because of their lungs, what they breathed in down at Ground Zero in the weeks and

1 COMMITTEE ON STATE AND FEDERAL LEGISLATION 100 months that followed the attacks; I mean, we're 2 talking about firefighters with three, four, five 3 years who were permanently disabled and forced to 5 retire; that's never happened in history, nobody could ever expect that to happen again; for them to 6 use those numbers and to show up here and tell you 8 with a straight face these are the projected costs is 9 disgraceful conduct on their behalf... [interpose] 10 COUNCIL MEMBER GENTILE: So in essence what the City is really saying is that another 11 catastrophic event would have to happen for the 12 City's projections to be realistic? 13 STEVE CASSIDY: Well I think that's one 14 15 way to look at it; the other way to look at it is; if 16 there is another disastrous 9/11 attack and you have a friend who's a New York City firefighter or police 17 officer that doesn't have real disability benefits, 18 19 do you expect them to show up? 20 COUNCIL MEMBER GENTILE: I'm curious; are those hypotheticals or have you heard talk like that 21 among the newer recruits? 22 23 STEVE CASSIDY: Come on, listen, firefighters signed to risk their lives every day, 24

but make no mistake about it; they had never in the

past had to worry about anything but doing their job, and if they're focused on doing their job, the likelihood of success and the likelihood of them not getting injured or anybody on their team not getting injured goes up. If one person is worried about something they shouldn't be worried about, not focused on the dangerous, challenging job of being a firefighter or a police officer, it's a mistake, it's a public safety issue; it needs to be resolved now.

COUNCIL MEMBER GENTILE: 'Kay.

PATRICK LYNCH: Yeah, that's a reality, that's a reality of human nature. On September 11th, for many of us, the job became real; before that we didn't worry about the disability, we had that pact, the public and government said we'll take care of your family if we lose you or you're disabled, well now that's gone, so that will be a real thought. Just recently we had conversations with Steven McDonald, the hero police officer who was shot in Central Park in 1986 and he's disabled, he's a quadriplegic, and he talked about the reality of the job changed him, reality of job changed his family; his wife, who's an accomplished woman in her own right, the Mayor of Malverne, Long Island, how it

able to rear their children in safety here in the

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 103
2	city 'cause police officers before me put themselves
3	at risk; that's the reality. This resolution needs
4	to be passed. We're talking about is there an
5	emergency, does it need to be done now? It needed t
6	be done six years ago when this ill-conceived veto
7	happened; we didn't' create this artificial
8	timeframe, the City did; it was blocked from moving
9	forward; we've tried and tried again, we've tried
LO	this session since January; it's coming up now, I
L1	don't know why, maybe it is political, I don't know;
L2	it should have been done months ago, it needs to be
L3	done now; it can be done, just like that veto
L 4	happened in the dark of night, this can happen
L5	tonight; let's work to get it done on all forms of
L 6	government, when it's here or up in Albany to get
L 7	this accomplished, it needs to be done. Thank you.
L8	COUNCIL MEMBER GENTILE: Those examples
L 9	really drive it home. Thank you and thank you all.
20	CHAIRPERSON KOSLOWITZ: Thank you so very
21	much. I'd like to call on Assembly Member Peter
22	Abbate. Thank you for your patience.
23	[pause]
24	PETER ABBATE: Yes, thank you very much

25 Is it on? Yes. Thank you very much, it's a honor to

I've left some testimony -- I've sat through a number of hearings in my career in Albany, so I'm not gonna -- I know what it's like sitting here reading them, so I will not read it. I just wanted to go over a number of facts with you, especially today what we need to do. I know the resolution has been proposed by Councilwoman Crowley, but I'm actually here today to ask you to please, please lets start working on the Home Rule Messages for Assembly Bill 6046, Assembly Bill 7108 and Assembly Bill 7185; I think it's very urgent that we get these bills up to Albany to do, it does take time for us to get through our committee system like it does to you.

I was a little disappointed today, when listening to the Mayor's Office, come by and saying that they're making changes to a bill that they just gave to us a week ago. Actually just yesterday I was speaking to the Mayor's representative in Albany, telling him there were major flaws in the bill, which I've been trying to tell them for three weeks as they were coming back piecemeal to it, and they assured me

then have to come back after six years and change it

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again; that makes no sense. So that's one of the things I wanted to stress today. Also, Commissioner Linn says that we got a lot of these bills done, brings up the Governor veto, the vets bill last year because it costs too much; it's apples and oranges, the Governor said he supports the proposals we have in Albany right now, so I just hope we can go forward; Governor Paterson is onboard, the Senate is onboard; the Assembly, we will pass that bill out of my committee and get it on the floor, if we have enough time; that's very important to do.

And one of the things you know, I've looked at the resolution; I really wanna thank the members here who have been on it, and I know Councilman Lander is not here right now, but if he does come in, I just wanna say I'm a little disappointed that he wasn't on it because I know all my elected officials in Brooklyn, who are the senators and assemblymen do support this resolution. So any questions, but I can't stress the urgency. Politics — there's no politics involved in it. Actually, the longer we wait the politics will get there, especially the City Council and the Assembly, we don't do it this year, next year's elections for

[laughter]

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right? You've introduced a statewide bill, Assembly 7816, which would take everybody in Tier 3 and put them back into Tier 2, I'm curious; is there a point in the next two weeks or three weeks, whatever it is, where you pull the trigger and don't wait for a Home Rule Message and move forward with 7816?

PETER ABBATE: That's a good question; I have that bill and in the Senate, Senator Golden has a bill, and a statewide bill that you know, bypasses the City Council. My bill was actually put in 'cause I wanted to negotiate with the administration; I don't want to force everyone into that incident; I don't wanna force, you know take away the powers that the City Council has, but yes, I will try to get that passed out of my committee and onto the floor; I made the Governor aware that before I introduced a bill that I was introducing and I haven't heard anything negative or positive back yet. But yes, and sadly I had to do that, wasting more time and taxpayers' money to get all that printed up and done instead of just getting, you know Home Rule Messages done here and sent up to Albany, you know, as quick as possible. Actually, there's three and four... there's

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 109
2	ten legislative days left in the session in Albany to
3	get it done, counting Monday and the City says they
4	won't have their fiscal note until Tuesday and then
5	you know, when it comes back there's still five
6	problems or seven problems with the bill.
7	COUNCIL MEMBER GENTILE: So is there a
8	"same as" in the Senate or is Senator Golden's bill
9	different? [crosstalk]
10	PETER ABBATE: I I I am being told that
11	there probably will be a "same as" in the Senate.
12	COUNCIL MEMBER GENTILE: Just to be
13	clear, at some point if you don't get a Home Rule
14	from the City Council, you're gonna try to move this
15	bill forward? [crosstalk]
16	PETER ABBATE: Both Both I think both
17	houses will try to move their bills and send them to
18	the Governor.
19	COUNCIL MEMBER GENTILE: Without the City
20	Council bill? [crosstalk]
21	PETER ABBATE: Right. Those bills do not
22	need a Home Rule Message… [crosstalk]
23	COUNCIL MEMBER GENTILE: You don't need
24	the City Council?

I wanna thank you for all your leadership in the

State Legislature and for taking on this right issue and actually joining us here today at the Council to share how important it is that you believe that this bill get passed immediately, and so I just wanted to express how grateful I am. And then I just had a question about support of the Mayor's plan; is there any real support amongst your colleagues in Albany?

PETER ABBATE: Yeah. Well first, thank you very much for my support and I also wanna thank you for doing the heavy work down here in the Council, convincing not only your colleagues to get onboard, but trying to convince the leadership here and the Mayor's Office.

To my understanding there is very little support of the Mayor's bill, there's no Senate sponsor; not mentioning names, but what I've heard; the sponsor of the bill, the Mayor's bill, was... I think the bill was put in yesterday and I really feel sad for the gentleman who's sponsoring the bill; I think they told him it was a good bill in all, he believed them and all of a sudden they're pulling that bill out from under him and changing it before I guess he had a chance to read it. I spoke to him and told him I didn't think it was a very good bill; it

COMMITTEE ON STATE AND FEDERAL LEGISLATION 112 was poorly written. I don't know what parts they're changing, except they said they were only changing the part whether it would be optional or not. But if you look at the bill, you know, and I know some of my colleagues have done some research on it, the different types of benefits are wrong, and I thought it was a drafting error and when I spoke to the Mayor's representative up there and he said there was no drafting, and the truth of the matter, if you have a police or fire officer off duty and they're working on the roof of their house and god forbid they fall off and get a disability, and you have another police or fire officer, one going into a burning building and one getting shot, the person falling off the roof is gonna get a bigger disability in the way they've written the bill; I was hoping they were here, because they're gonna have to go and change that after they come back on Tuesday. So I don't think they looked at that mistake in the bill. CHAIRPERSON KOSLOWITZ: They'll have to take the person and run home with the person. Thank you... right. Right. [crosstalk]

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COUNCIL MEMBER CROWLEY: So when they get injured in the line of duty pretend they were injured

COMMITTEE ON STATE AND FEDERAL LEGISLATION 113 at home and then they'll get a better benefit, and it makes [background comments] absolutely no sense.

PETER ABBATE: And it doesn't; that's why it's making... when they said they were making changes, I was hoping they realized that point; I couldn't get up, but yeah. But when they said they were just making the change, you know on the fiscal note for the optional part, obviously they didn't pick up that mistake they have in the bill yet. So obviously take that into consideration that their bill won't be ready on Tuesday and another reason why you should do the Home Rule Messages, you know, on the three bills I've mentioned. So again, thank you.

COUNCIL MEMBER CROWLEY: Well and again, thank you and you understand the urgency, but they... [crosstalk]

PETER ABBATE: Yeah. I think there's urgen... it's not political; as I said, it gets political the longer we go.

COUNCIL MEMBER CROWLEY: And a lot of times... [interpose]

PETER ABBATE: No one's running this year, so it's not political... [crosstalk]

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COUNCIL MEMBER CROWLEY: All the time has been wasted; all the time the administration spent here without a real bill for us to even consider.

PETER ABBATE: And you know, thank you for bringing that up; I'm gonna make a point that everyone says we're here; they've had this bill to January. The truth of the matter is, there was a similar bill last session and they ran the clock out; at least you had a resolution and a Home Rule Message last year and we didn't get that bill done because the administration did nothing in May and June of last year; the whole fall went by, session came by; Councilwoman Crowley introduces a resolution to get it done and they tell her, well that's on last year's bill; she had to change it, 'cause we don't resolutions on old bills. So it just goes to show them that even when they say they've been working on it, they haven't worked on it at all, and it's a sad situation; you know, the progressiveness is not there; you can't go around the country telling people you wanna give someone \$15.00 an hour in minimum wage, which I'm for, and then telling a police or fire officer injured on the job, you're gonna get \$27, \$30 a day, and I understand, the Mayor and some

<u>T</u>	COMMITTEE ON STATE AND FEDERAL LEGISLATION 115
2	of the Council, when they go around, god forbid a
3	fireman or a police get injured, sanitation; the
4	first thing you hear, that they run down to the
5	hospital, the funeral parlor; my heart goes out to
6	the family they say. You know, that's important the
7	heart, but you know what; the pocketbook is important
8	too; give some money, that's where you know, the
9	heart is important, but as the family has to live on
10	through the years, the money is just as important.
11	So thank you again.
12	COUNCIL MEMBER CROWLEY: Thank you.
13	CHAIRPERSON KOSLOWITZ: Thank you very,
14	very much. Last but not least, President Harry
15	Nespoli from the Sanitationmen's Association and
16	Elias Husamudeen. [background comments] You'll all
17	introduce yourself [crosstalk]
18	HARRY NESPOLI: I know it's been a long
19	long
20	CHAIRPERSON KOSLOWITZ: except you,
21	Harry; we all know you.
22	HARRY NESPOLI: Oh okay. Hey, last time
23	I was here I didn't need the glasses. I need the

glasses now. Harry Nespoli, President... [crosstalk]

if any of our members are injured. It's as clear as

COMMITTEE ON STATE AND FEDERAL LEGISLATION 117
that; I mean the people before you for 36 years
honestly felt that that's what all uniformed forces
in the City of New York need to protect their family.

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I'm not gonna read it; all I wanna do is, I wanna touch on one of my members that was 22 years old and he came on the job and he turned around, he was a ballplayer, and after six months on the job a truck going by hits him, knocks him into the harbor; since the last two years he's had 14 operations on that leg. And I've heard here something today that I'm definitely gonna look into, because on my job you don't have an option to go to a desk; they put you off the job. This sanitation man now, with the present pension, is making less than minimum wage for the year's salary; he's 23 years old now, he turns around, he started a family and he keeps asking me, are they gonna force me off the job; are they gonna force me off the job? To go before him and tell him exactly what Tier 6 does for sanitationmen, I'm ashamed of it, and this city should be ashamed of it also; it has to be done now, not later on; it should be taken on right now, because there's other classes online to come on my job and it's very difficult. As far as going into a new school of new people and

had a truck just the other day that, the car couldn't

pass through, he drove up on a sidewalk, drove around the truck on the right and then hopped off; not even thinking about the public or anybody that's walking. So this bill for sanitation is very, very important and I know that many, many union people with the uniformed force feel the same way and I know that the people that are still here right now feel the same way also. That's it with me. I say, do it now; let's get our Home Rule up there; let's get it passed and move one.

THOMAS FARRELL: Good afternoon, Chair, members of the Council. I'm testifying on behalf of Norman Seabrook, who couldn't be here today.

I wanna touch on a couple of things and

I'm not gonna read through all of this. Bob Linn sat

up here earlier and he talked about that there were

different tiers and he's right, we've worked with

different tiers -- Tier 2, Tier 3 -- I had many

different members part -- 25-year, Tier 3, 20-year,

Tier 3 -- that just was by pension contributions;

nothing to do with benefits, benefits were always the

same. I kept hearing the word assumption,

assumption, assumption; you know what the word assume

means; I have to hire an actuary to figure out what

my members are gonna get. Just like Harry said, we don't have the luxury of the American Disabilities

Act and getting a reasonable accommodation; if you cannot perform the duties of a New York City

Correction Officer, within one year you're removed from the job.

I have a person right now, 26 years on, so he's gonna fall three weeks short of getting his disability hearing because he went to surgery and the department is gonna medically separate him. So when you talk about the numbers; I mean we... Corrections has been up before your committee how many times; they want reform, they want reform, they want reform; reform has to be on both sides. The jails are at the most violent they've been. Just this quarter, just this quarter alone we had 1200 incidents where officers were injured, officers went to the hospital, stabbings, slashings; they're getting beaten on a daily basis.

I'm gonna touch on a couple of cases of officers that were -- Elmhurst Hospital, you figure it's not Rikers Island, it's not gonna be as violent; a female correction officer ordered an inmate to get off the phone; the inmate threw the phone at her, hit

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## COMMITTEE ON STATE AND FEDERAL LEGISLATION

2 CHAIRPERSON KOSLOWITZ: Council Member

3 Crowley.

COUNCIL MEMBER CROWLEY: Thank you, Madame Chairperson.

Good afternoon and I wanna thank

Mr. Nespoli and Mr. Farrell for being here today and
also for the work that your members do for the City

of New York.

Sadly, President Nespoli and myself were in my district about a month ago as we co-named a street in Middle Village after Steven Frosch, who was killed tragically in the garage of his sanitation garage after having served 15 years in the City of New York. There's no doubt in my mind of the dangers our sanitation workers face, as well as our members who work for the Department of Corrections, as well as all uniformed services, and you know you have my unwavering support in seeing this pension benefit through until every single one of your members does not have to go another day without this type of benefit.

And just you know, as it relates to the respect and the professionalism that your members deserve, Harry, you mentioned a female sanitation

т.	COMMITTEE ON STATE AND FEDERAL LEGISLATION 123
2	worker; Tom, you mentioned nearly half your force is
3	female; as we're growing, whether you be female or
4	male, you deserve the protection, it's a dangerous
5	job and you know I just compliment the work that both
6	of your respective unions are doing and all of our
7	professional unions are doing to diversify, and as
8	our city is becoming more and more diverse and these
9	jobs are becoming more and more divers, it's really
10	not fair that we're hurting women and people of color
11	with less benefits. So that's it.
12	CHAIRPERSON KOSLOWITZ: Thank you very
13	you have Council Member Gentile [crosstalk]
14	COUNCIL MEMBER GENTILE: Thank Thank
15	you, Madame Chair.
16	I'm curious, 'cause I did ask this
17	question of Assemblyman Abbate, but in the worse case
18	scenario, if they move forward with the 7816, that
19	bill, would it cover sanitation and corrections?
20	ROBERT BISHOP: Yes, it would.
21	COUNCIL MEMBER GENTILE: It would? So
22	so that that bill would cover everybody?
23	ROBERT BISHOP: Yes, that's 71 7816 in

the Assembly and Senate 5700.

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 124
2	COUNCIL MEMBER GENTILE: Great. So there
3	is a "same as" in the Assembly…? [crosstalk]
4	ROBERT BISHOP: Yes, there is.
5	COUNCIL MEMBER GENTILE: There is? Okay
6	[crosstalk]
7	ROBERT BISHOP: Yes, there is.
8	COUNCIL MEMBER GENTILE: Okay, so it's
9	ready to move forward in [crosstalk]
LO	ROBERT BISHOP: Yes, sir.
L1	COUNCIL MEMBER GENTILE: in that case?
L2	Okay… [crosstalk]
L3	ROBERT BISHOP: It's It's just written
L 4	as a statewide amendment to Tier 3.
L5	COUNCIL MEMBER GENTILE: Right. Right.
L 6	Okay, great. Thank you. Thank you for being here.
L7	HARRY NESPOLI: Can I just say I'd like
L8	to thank Abbate for coming down, really, and
L9	testifying here and we have to do, like he said, we
20	have to do it down here; we have to get this bill
21	passed. Let's get Home Rule and get it up there as
22	quick as possible.
23	THOMAS FARRELL: Thank you Chair Crowley,
24	Chair Koslowitz: Council Member Gentile

1	COMMITTEE ON STATE AND FEDERAL LEGISLATION 125
2	CHAIRPERSON KOSLOWITZ: Thank you and
3	again, thank you for your patience and we hear you
4	loudly and clearly.
5	This meeting is adjourned.
6	[gavel]
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_\_June 3, 2015\_\_\_\_\_