CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON PARKS AND RECREATION

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HELD AT: 250 Broadway- Committee Rm, 16th Fl.

B E F O R E:

MARK LEVINE Chairperson

COUNCIL MEMBERS:

ALAN N. MAISEL
ANDREW COHEN
DARLENE MEALY
FERNANDO CABRERA
JAMES G. VAN BRAMER
MARK TREYGER

2 [gavel]

3	CHAIRPERSON LEVINE: Good afternoon
4	everybody. We're going to get underway. I'm Mark
5	Levine, Chair of the City Council Committee on
6	Parks and Recreation. Pleased that I'm joined by my
7	very punctual colleagues on the committee; Council
8	Member Cohen from the Bronx, Council Member Van
9	Bramer from Queens, and Council Member Maisel from
10	Brooklyn. Today we will consider Intro 558, a bill
11	that I have introduced which will require the Parks
12	Department to submit annual reports to the council
13	on the status of disability access and its
14	facilitates and its compliance with the
15	requirements of the Americans with Disabilities
16	Act. This committee has focused intently on the
17	goal of ensuring that all New Yorkers can enjoy the
18	benefits of our parks. And that surely must include
19	New Yorkers with disabilities. But in a vast park
20	system with thousands of structures and
21	recreational features spread out over tens of
22	thousands of acres of dramatically varying terrain
23	achieving full accessibility represents a
24	monumental challenge. Comfort stations,
25	playgrounds, pools, basketball courts, beaches,

council and the public answers to these important

questions. This bill would require that by December

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1st of each year DPR submitted report to the mayor and the council identifying which of its park facilities are compliant with the standards for accessible design of the ADA. The report would cover each park restroom station, park comfort station, playground restroom area, playground comfort station, recreation center, pool, and beach, and contain information on the location of each facility, a statement as to whether the facility is in compliance. And for each such facility that is not in compliance, an explanation of when it will be brought into ADA compliance. This information will serve as an unprecedented tool for those of us advocating for significant acceleration in the pace of retrofits in our park system. I also hope it will spark a broader conversation about what accessibility, what accessibility means not just in parks buildings but in parks themselves. A new generation of designers advocates and regular citizens are extending the concept of accessibility in dramatic and exciting new directions. Reenvisioning playgrounds and gardens and hiking trails in ways that welcome and include everyone regardless of whether they use

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Mobility devices and even whether they have visual or cognitive impairments. If you want to get a taste of this inspiring new movement you need go no further than a visit to the highline. The parks tent avenue amphitheater features innovative zig zag seating which allows a wheelchair user to roll down to the stage level. The exposed rail tracks in the newest section of the highline include wooden ties and gravel but still somehow leave a smooth solid surface that a wheelchair can easily glide over. These features prove that the best in accessible design doesn't detract in any way from use by the general population. In fact most people would likely think that the amphitheater zig zag is just some sort of cutting edge design. I personally didn't even realize the rail tracks were accessible until I saw commissioner Calise roll by on them. The truth is that time and time again accommodations we have made for people with disabilities have ended up benefitting us all. So a little interaction here. By a show of hands how many of you have ever used a subway elevator? Okay, almost all of you. How many of you have ever used closed captioning on television? Alright. How many

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of you have ever used a curb cut on a New York City street? Alright. My point is proved. So, so let's, so let's push the envelope. Let's accelerate the pace of retrofitting comfort stations. Let's design playgrounds which allow all kids with all levels of ability to play together effortlessly. Let's create gardens and pathways which allow New Yorkers at all stages of life and all levels of Mobility to enjoy our beautiful parks together. Let's consider the ADA to be a floor not a ceiling. And by all means let's pass Intro 558. I look forward to hearing comments from the Department and members of the public on the particulars of this bill and on the broader issues at stake here. Thank you very much and now I'm going to turn it over to the administration for their remarks. And I'm reminded that we need to have an affirmation with, which our council will administer.

COMMITTEE COUNCIL SARTORI: Sure. Chris Sartori, Committee Council. Do you affirm to tell the truth, the whole truth, and nothing but your, the, but the truth in your testimony before this committee and respond honestly to Council Member questions.

COMMITTEE ON PARKS AND RECREATION

2 [combined affirmations]

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3 CHRIS NOEL: Good afternoon Chairman Levine and members of the Parks and Recreation 4 Committee. I'm Chris Noel, the ADA accessibility 5 coordinator for New York City Department of Parks 6 and Recreation. Joining me on this panel are Kevin Quinn, Chief of Architecture and Engineering and 8 Matt Dreary Government Relations Director. 9 Additionally we have with us Cleo King, Deputy 10 11 Commissioner and General Counsel for the Mayor's 12 Office for People with Disabilities. Thank you for 13 inviting me to testify today regarding Intro 558 14 which amends chapter one of Title 18 of the 15 administrative code of the city of New York. To 16 begin I would like to say a few words about my role 17 at New York City Parks. The ADA accessibility 18 coordinator for New York City parks ensures that facilities, programs, and services are accessible 19 20 to people of all abilities, is responsible for providing technical assistance to the design staff 21 2.2 and general public, and works to oversee the 23 implementation and expansion of existing adaptive sports programs and indoor and outdoor adapted 24 aquatic programs designated for children, teens, 25

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disabilities. In short the ADA accessibility 3

4 coordinator works to ensure opportunities for

active recreation and participation in New York

and adults with autism, physical, and mental

6 City Parks programming for all New Yorkers. The

7 position was created in 2006 and in fact my

predecessor as ADA accessibility coordinator at New 8

York City Parks was Victor Calise who just last 9

week was reappointed as Commissioner of the Mayor's 10

Office for People With Disabilities. Even before 11

12 the ADA was signed into law New York City Parks has

13 been exploring ways to bring recreational

14 activities to all New York City residents. In 1984

15 New York City Parks opened the first playground for

16 all children in Flushing Meadows-Corona Park which

17 was the first playground constructed in the United

18 States to accommodate children with disabilities

that use Mobility devices such as crutches, canes, 19

20 walkers, or wheelchairs. The park provides many

opportunities for social, cognitive, sensory, and 21

2.2 motor activity for children with and without

23 disabilities and has served as a prototype for

similar sites across New York City, the United 24

States, and the world. As you're aware New York 25

objective each borough features adaptive hubs. The

registrants can learn the basics of sign language;

services it provides to determine whether they meet

constructed or reconstructed buildings must comply

the floor of the building several feet. Working

playground. It's where parents meet their neighbors

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and where kids meet their earliest friends. No child or parent should be prevented from experiencing this quintessential New York experience. The ADA requirements for playgrounds are fairly minimal but we strive to exceed them because it's good design and it's the right thing to do. We carefully select and in some instances invent play equipment that can be used by all children. Playground 1-2-3 in Morningside Park in Harlem and Sunset Park in Brooklyn are great examples of this. Beginning in 2006 New York City parks drafted and enacted a transition plan, a document which is defined by the ADA identifies physical obstacles that can limit a person with a disability and provides a plan for its removal. The transition plan accessed various categories and properties under Parks' jurisdiction including playgrounds, comfort stations, beaches, and historic house museums. The transition plan outlined the effort to train staff that would conduct site visits across the park system to assess accessibility of our various facility over two years. Facilities that were deemed to be less than fully accessible were designed, were defined

Immediately following the drafting of the 11

doorways or pathways were handled by either park

staff or contractors as funding became available.

transition plan over 50 park comfort stations were

13 improved in this manner. And other improvements are

14 made on an ongoing basis. Our five borough

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15 maintenance staff house within our citywide

16 services division and our borough operation trade

17 staff are available to make repairs and

18 improvements short of a major capital construction

that helped make our facilities more accessible 19

20 while we await further funding to redesign these

facilities. Since 2011 our capital division has 21

2.2 completed work on 35 new or reconstructed comfort

23 stations that are fully ADA compliant and

accessible including five post Sandy modular 24

comfort stations and we currently have 26

additional comfort stations projects in either
design, procurement, or construction. Recently we
have redesigned our standard parks comfort station
to provide a completely accessible experience from
brail signage on the outside to fully accessible
fixtures and fittings. Regarding our existing stock
of comfort stations the agency is examining every
variety of Moses era comfort stations. The bulk of
our inventory and we hope to identify methods of
upgrading them as funding becomes available. In our
recreation centers we have swapped out many pieces
of inaccessible fitness equipment and replace them
with dual use fitness equipment such as upper body
bikes, chest press, lat pull down, and shoulder
press machines that wheelchair users and able
bodied members can use with equal ease. We'll also
be adding more pieces of dual use outdoor fitness
equipment to many upcoming park and playground
capital projects. New York City Parks is committed
to making sure that everyone can enjoy the
beautiful beaches of New York City. To this end in
the past four years we've purchased 11 thousand
feet of Mobi-Mat, protective plastic matting that
provides wheelchair access on beaches and provided

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beach wheelchair use for many at our beaches citywide nearly doubling the devices that will be available this year from last year. Our pools are enjoyed by young and old alike and ensuring their accessibility is a priority for us. We've purchased additional pool wheelchairs for people with disabilities and seniors who may not want to use the hydraulic pool lift but prefer the ramp pool entrances where available as a means to enter and exit the pool. And we've added ramps providing easy entry into our mini pools. As for future renovations and improvements as council members are well aware it is often difficult to forecast when funding will become available for a given capital need. Still we are committed to prioritizing ADA compliance and accessibility whenever capital improvements are made. To this end as part of the framework for an equitable future announced last year by our parks commissioner Mitchel J. Silver we're planning to institute an ongoing capital needs assessment plan for Parks property and facilities which will track and catalog necessary capital improvements on a rolling basis. As these improvement are being tracked we will take special

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note of any changes needed to make all of our facilities ADA compliant and as accessible as possible. We're happy to announce that the mayor's preliminary budget includes funding that will allow this process to begin and we look forward to working with you as we move forward. To make sure our staff have the tools they need to inspect our facilities in a sensitive and accurate manner this spring our managers and our play equipment program, newly standardized management system for each borough s4et up to manage and repair the maintenance of play equipment which will be fully trained on ADA accessibility issues as well. We're also very proud of the transparency and public access to information offered by New York City Parks regarding our facilities and programs. Our accessibility in New York City Parks website is a one-step source of helpful information about the wide variety, wide variety of programs we offer geared specifically towards people with physical disabilities as well as more information about the accessibility of our facilities. Users can even contact me directly if they have questions or concerns. And they can use the website to formally

2 file an ADA complaint. As to the annual report that 3 this legislation would mandate New York City Parks look forward to working with the council to provide 4 information about the accessibility of our beaches, pools, recreation centers, park comfort stations, 6 7 and playground comfort stations. Since we are now just beginning our process of real time assessment 8 in the field to ensure that reporting is as full 9 and accurate as possible we would recommend the 10 phased implementation of the report beginning with 11 12 an assessment of pools and beaches in 2015, adding 13 recreation center in 2015, and finally park and 14 playground comfort stations in 2017. Regarding the 15 facilities we will be reporting on New York City 16 Parks is pleased to work with the council and the Mayor's Office for people with disabilities to 17 18 define categories of compliance and accessibility. We would also like to work with the office of 19 20 management and budget to properly categorize our plans to address inaccessible sites and properly 21 2.2 describe their funding status. We look forward to 23 continued collaboration with the city council to 24 implement a useful and transparent report on this 25 topic. And we will update you as we make progress

2 in our broader efforts to improve the way we ensure

3 our parks and facilities are accessible to as many

4 New Yorkers as possible. Thank you for the

5 opportunity to testify you, before you this

6 afternoon. My colleagues and I will be happy to

7 answer any questions you may have.

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CLEO KING: Yes I was. Okay thank you. Good afternoon Chairman Levine and members of the Committee on Parks and Recreation. My name is Cleo King. I'm the deputy commissioner and general counsel at the Mayor's Office for People with Disabilities. I would first like to thank you for having this hearing to raise the issue of accessibility. Discussions like these raise social awareness, build acceptance and tolerance, and ultimately make a difference not only for the 800 thousand plus people with a disability living in New York City but for the aging population as well. As you may know prior to be appointed commissioner of MOPD Commissioner Victor Calise was the first ADA accessibility coordinator at New York City Parks. And in this role he evaluated the accessibility of the more than 19 hundred parks, 1,000 playgrounds, 14 miles of public beaches, 67

Parks facilities for individuals with disabilities

657. How many of them are currently accessible?

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MATT DREARY: About, fully accessible
again I think this is where we want to sort of you
know make the distinction, what we consider to be
fully accessible in a bathroom requires, sorry one
second here. A five foot turning radius as well as
grab bars and amenities that are placed at a height
appropriate [cross-talk]

CHAIRPERSON LEVINE: So, so I guess a small formality Matt... we, we have to have you affirm as well...

MATT DREARY: Oh of course.

CHAIRPERSON LEVINE: Oh... [cross-talk]

affirm forgive me. Just introduce yourself Matt. I

know you, everyone might not... [cross-talk]

MATT DREARY: No, no of course Matt

Dreary Director of Government Relations for the

Parks Department.

CHAIRPERSON LEVINE: Okay sorry for the interruption. Go ahead.

MATT DREARY: My apologies. No it's alright. And so again speaking to what Chris mentioned in our testimony that we make the distinction between compliance and we look forward to, you know we sort of self-define if you will

the Moses era and the, and the WPA sort of era and

is the barrier or the costs going forward? Do you

have kind of an average for an accessibility upgrade for comfort station?

MATT DREARY: I mean it's hard, it's hard to kind of characterize that. Again it's why we're looking forward to our, to rolling out the, you know the capital needs assessment program that the commissioners announced last year and that's really going to kind of give us a much more sort of broader based kind of programmatic view of the capital improvements that need to be made.

CHAIRPERSON LEVINE: But if, if so many of these conversations are at least 25 years old and probably a lot older. They, they gotta [phonetic] be due for modernization and upgrade anyhow right?

MATT DREARY: Certainly and I think you know the Parks Department's challenge in priority is to you know make those improvements you know whenever possible and it's a question of resources obviously and prioritization and we do our best to, to keep in mind that when those improvements are made that accessibility to the widest degree is, is made a priority.

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CHAIRPERSON LEVINE: Right understood.

So, so we, we actually don't have... could we in ballpark estimate the cost to bring the entire system up to speed? I'm sure it would be in the billions but...

MATT DREARY: It, it would certainly be considerable. I'd, I'd be, I'd be wary of, of a dollar estimate because as we know the capital process is a, is a, is a considerable undertaking.

CHAIRPERSON LEVINE: Right. You, you made some reference to some concern about lack of sufficient data today to report on all these. And since, since then, when Victor Calise was working at Parks he inventoried the entire system. It was, must have been an amazing amount of subway rides he took to do that. Don't we, don't we at least have... [cross-talk]

MATT DREARY: Yeah I mean the transition plan kind of created what you might call a baseline and it's, and it's been an updated sort of in phases on, on, on an ongoing basis. I think we'd be you know in terms, and that's been more or less an internal document that we've used to kind of guide our decisions. If it came to, you know we'd want

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sort of some assurances that this is as full and complete and, and, and accurate as possible. So I think that's why we're suggesting the phasing in the sense that it'll be the best way to kind of ensure that we get you the most accurate...

CHAIRPERSON LEVINE: But, so what's missing is, is perhaps an assessment of, of how long it would take to, to modernize, is that right?

MATT DREARY: Certainly that piece. And then there also could have been you know I believe it was last you know it was last updated in a formal degree you know several years ago. So and, and that, the initial plan in 2006 took up to two years I think to do that complete, that complete inventory not including I believe pools and beaches was sort of an addendum that was added in 2012. So that was actually additional time. So it's, it was just a more, not only those questions you raised but also sort of the, the actual just logistics of it are, are pretty time consuming.

CHAIRPERSON LEVINE: And are you, are you reliant on the capital money for this entirely from allocations of council members and borough presidents?

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MATT DREARY: In terms of the capital...

3 | in terms, I mean roughly... [cross-talk]

CHAIRPERSON LEVINE: Anytime you want to modernize, make accessible a comfort station or restroom does DPR have a pool of capital money you can draw upon to do this or do you have to wait until one of us comes to the plate with money out of our discretionary fund.

MATT DREARY: I don't want to mischaracterize this. One second.

I'm the Chief of Architecture for the Parks

Department. And I think what Matt is trying to get at is that all the low hanging fruit can be done when, with tradespeople, with Parks Department tradespeople. So when we go in and we rehang a door or we fix a broken lock we make sure that all the hardware is ADA compliant and then we go in and we adjust bars and we do all sorts of easier things.

The, the more difficult places are when a lot of these Moses era comfort stations were actually placed six or seven inches above grade so there's a step to get into them okay, so that's one thing to do is how to deal with the grading issues in that,

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in that regard. And the other issue is that the doors are too narrow. And so we need to cut the doors to make them lighter. Both of those operations are basically, really need to be done by a contractor. And then once you're cutting doors, working on the grades, you might as well replace the roof. And so it gets into, they're basically capital projects to do a full, make a Moses era comfort station completely accessible as we would define which is beyond what the ADA calls for.

CHAIRPERSON LEVINE: Right. But again so the, the money for the, those capital projects is going to have to come from council members and borough presidents or do you have some pot you can draw upon to do this work?

KEVIN QUINN: Do you want me to take that Matt or... yeah okay. The, there is some baseline funding for buildings in Parks that's mayoral funding. And we do do that. There's done in a requirement style contract but the majority of our funding for buildings is individual elected allocations.

CHAIRPERSON LEVINE: And so how much is in that baseline funding? But I would imagine it's

needs that are not perhaps as, as politically

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2 expedient for council members to jump on, kind of

3 the core infrastructure needs that are critical but

4 might not have as much of a popular outcry.

MATT DREARY: I mean I, you know I think that's a conversation you know we're having with city hall and we, you know we want to join you in partners in that conversation obviously I think in the community in terms of what funding needs are available and you know obviously the, the administration's doing you know everything it can to kind of address these concerns and, and funding in a lot of different areas is, is obviously a concern and this is one of those.

CHAIRPERSON LEVINE: I'm going to pause.

Do my colleagues have questions? Do any of my

colleagues have questions. Go ahead Councilmen

Cohen.

COUNCIL MEMBER COHEN: Thank you for your testimony. I'm getting the, the sense from, that there's a, a lot of work to be done on facilities alone. I was wondering if you could expand the conversation below, you mentioned passive landscapes and access to that. It's been a challenge in my district. I was wondering if you

2 could just talk a little bit more about when you

3 think that's appropriate, what are the ways that we

4 can make landscapes more accessible.

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MATT DREARY: On the design side... defer to Kevin a little bit.

KEVIN QUINN: Well again it's, the big problem with passive landscapes in particular is the grading. And I'm not quite sure what, what district you're in but I'm sure it's a topographically challenging one.

COUNCIL MEMBER COHEN: Northwest Bronx, it's quite hilly.

real, it's a real problem if the grades are not on your side it becomes a major capital project again to redo the grades and in some cases changing paths significantly and in some cases it's just, honestly it's just not possible. And in those cases we try to make the signage explain what is accessible, what is not accessible so that we don't have patrons going long ways down a dead end place, things like that. But our general landscape for, for most projects where we can address grades we send a landscape architect out there, all of our

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landscape architects, all of our architects all have the ADA guidelines on their desk. Everybody knows... the law. So they go out, take a first pass, and if it's simple they just do it. If it's more complicated Mr. Noel comes out with us and we try and work out the best way to do it. But we look at it each case by case basis and we take it very seriously because we know it's important not just for people with Mobility devices but people who are aging and have difficulty walking. It's, it's a real important thing. I hope that answers your question.

COUNCIL MEMBER COHEN: It, it does. If you had to repair a path... whatever the material that was there it degraded in such... you can do that and it, have it still not be ADA compliant. That, that's within your understanding of the law?

KEVIN QUINN: Yes. Yes. The law does not require you to do things that can't be done. So if the path cannot be made... you know the, the point, from point A to point B can't be achieved without meeting a, a grade that exceeds ADA allowance you're allowed to repave that. You would not be allowed to create that path from scratch you know.

When we build things new, a new capital project everything in there is ADA compliant.

council Member cohen: I know also is, everybody who deals with parks there's a, often tensions between different user groups in terms of materials for paths you know runners obviously are looking for softer surfaces, people who use wheelchairs are looking for firmer... how do you try to strike that balance, how does that...

CHRIS NOEL: We try to make sure that all paths are ADA compliant as Kevin mentioned when it comes to new construction. So if we have a natural path in some cases such as... We've tried to make it as accessible as possible so that all can enjoy while still keeping the natural aesthetics of the natural surfacing when the outsides of it. So where we almost try to combine for use for all and for enjoyment for all. But as Kevin mentioned we definitely want to make sure that if it's new construction we're trying to make it as ADA as possible so that more so you can have use for people with Mobility impairments.

KEVIN QUINN: I'm...

COUNCIL MEMBER COHEN: Sure.

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2	KEVIN QUINN: If you don't, if you don't
3	mind. I, I think the point you'll hear over and
4	over again is that we always meet ADA. I mean
5	that's a, that's a law we always do. What we do is
6	exceed the ADA. So meeting ADA is actually pretty
7	simple. What we do and we're pretty proud of how we
8	do is working with Chris's exceeding the ADA. And
9	we find that in doing so we make it better for
10	everybody. I mean it passed strollers, as, as you
11	said elevators, we all use these things. So by
12	making it easier for everybody to use we actually
13	make it easier for everybody to use which is the
14	great thing about it. So I'm not trying to dodge an
15	ADA question, we always meet it. That's kind of
16	pretty simple in the landscape. It's, it's meeting
17	our own goals to exceed it that's kind of the
18	challenge it.

COUNCIL MEMBER COHEN: I don't think anybody's trying to dodge it and, and... it sort of a separate issue for me. But, but just, I, just trying to understand sort of philosophically like what if we wanted to build a quote unquote running path that was, is that possible in...

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KEVIN QUINN: Yeah you can, you know it's an indoor facility but it's, it's, uses a material that we've used other places at the ocean breeze track and field facility in Staten Island which is under construction uses a MONDO rubberized surface which is accessible and runners like it. It's a, you know internationally known as a, as a good running surface. They have events on it. So it's, it's possible. But again you get into capital costs. It's not a you know an inexpensive product.

COUNCIL MEMBER COHEN: Thank you.

CHAIRPERSON LEVINE: Thank you Council Member Cohen. Council Member Treyger.

chair. So I, I want to first acknowledge and actually say I appreciate last year the Parks

Department added some additional Mobie-Mats to the beaches in southern Brooklyn which is a, a longstanding issue for many many years. But we keep hearing about the request for more. And one of the challenges last year was that we were told that there's apparently a shortage of Mobi-Mats on the eastern seaboard can you speak to the stockpile of Mobi-Mats and the availability of them to add on

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because there are many seniors and people with disabilities who would like access to the beach, to the water and that of course helps enable them. So can anyone speak to what is the, the forecast this year.

CHRIS NOEL: Well I'll, I'll speak to the Mobi-Matt conversation. I like going to the beaches as well and from here peruse around the beach I would need Mobi-Mats. What we've done this year is we've actually ordered more that are going to your area for Coney Island and Manhattan Beach and actually all of our beaches. As I'm also the central point for a lot of questions and concerns that come from constituents in New York City I hear about it as well. And we want to make sure that everyone's able to enjoy all of our beaches, especially in the summer time when you just want to get out. What we've also done not only with the addition of Mobi-Mats to all of our beaches we've also added beach wheelchairs. And we've had that already in your area as well. We've actually added more due to requests for more.

COUNCIL MEMBER TREYGER: Right.

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CHRIS NOEL: That's a greater way to traverse the beaches so that you're not just confined to the Mobi-Mats but actually able to go further distances. So we trying to do things that help make the public happier but also to make people with disabilities happier when they visit any of our facilities or parklands.

COUNCIL MEMBER TREYGER: Thank you. And so to be clear you've ordered more but do we have them at this point and is there any indication of their availability for the upcoming beach season.

CHRIS NOEL: Well as you know with everything when you're making a larger purchase it goes through a bidding process so currently that's where it's at now. So I believe we should have it before the opening.

COUNCIL MEMBER TREYGER: And I'd like to work with the Parks Department about locations for them.

CHRIS NOEL: Sure.

COUNCIL MEMBER TREYGER: Because there are certain senior complexes that boarder on some of the entrances to the boardwalk and beach that I'd like to work with you on, on that.

COMMITTEE ON PARKS AND RECREATION

2 CHRIS NOEL: That's not a problem.

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COUNCIL MEMBER TREYGER: I appreciate that. And the second point is, I, I think it's dramain [phonetic] to this hearing is the issue and I, I appreciate the chair for really tackling this issue. It's a very very important issue. It's also about language accessibility in addition to physical handicaps. In the past, in years past I, I've had to deal with situations where there are immigrant communities using parks and there were some questions about the usage of the comfort stations and what times they close. And sometimes there were temporary closures and there was confusion and I, I had to come down to interpret and translate myself in Russian to explain to them what's going on. Are there efforts underway in the Parks Department to hire bilingual or staff that could speak the language that's spoken in many of our diverse communities to address language access.

MATT DREARY: Yeah I mean language access technically you know isn't, isn't technically you know the AD, you know isn't technically Chris' job but we do have a, a department that's you know that's, that is focused

language accessibility. I just want to clarify

know depending on the area is you know definitely

1 COMMITTEE ON PARKS AND RECREATION 44 2 sort of strives you know to, to that when possible. And in terms of, at least in terms of the ADA you 3 4 know our comfort station signage having brail and things like that. So in, in signage when we can make those improvements especially for newer 6 projects you know those, those standards are, are... CHAIRPERSON LEVINE: You, you have a ... 8 maybe it's at parks of a certain size but you, I've 9 seen very large signs with the park rules. There's 10 a lot of fine print but important to be posted for 11 12 sure. Are any of those translated? 13 MATT DREARY: I think it would depend on 14 the site. I'm not, I'm not quite sure off hand. But 15 we are all actually in, in the process of looking 16 at our standard signage to try in some cases 17 consolidate you know an, an... standardized. That's 18 certainly an effort that we're, that has begun and if you drop by the ... and a couple other places 19 you'll start to see sort of the newer design and 20 and language assets. You know in certain 21 2.2 neighborhoods is definitely going to be... [cross-

CHAIRPERSON LEVINE: The, the... issues that actually come up for me a couple times. I

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talkl

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accommodate?

happen to chair also the Jewish Caucus and there are a few times a year where there's, it's very very popular for Jewish families to come into the parks around Passover, other days in between call it... [speaking foreign language] and then [speaking foreign language] also a few days where people can go to the park, it's very popular. And it's a large Yiddish speaking community that I've heard requests for posting of parks rules in Yiddish. How difficult would that be to, to comply with, to

MATT DREARY: You know I guess in terms of the actual signage itself I think we'd have to kind of look at like you know the physical space on the sign and things like that. There are sort of some, just some technical aspects to it you know since these can't really be billboards. These are, you know...

CHAIRPERSON LEVINE: Right.

MATT DREARY: ...these are signs. But we'd absolutely love to kind of you know partner with you and the other elected officials to kind of hear more about where there's a, a clear desire for this

3 accomplish that.

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CHAIRPERSON LEVINE: I can get you a good translator if you need one. I'd like to ask a couple questions about playgrounds which appear to have very limited requirements under the ADA. Could you explain to me what the ADA mandate then the ways that which you all can go beyond that in playgrounds?

regulations as Chris had said are very limited. It talks about percentage of play features that, so that they're interactive for people with disabilities. So it depends on like if you have elevated play structure then you have to have so many ground level play pieces so that a child with a disability could, can access those. But in order to, what parks does beyond the minimal ADA requirements I would have to turn that over to Chris.

KEVIN QUINN: Maybe we can both... this.

It's, it's very important... see if you can, can you hear me?

KEVIN QUINN: Okay. It's, ADA is really

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CHAIRPERSON LEVINE: If you could just pull the mic to you a couple more inches yeah.

KEVIN QUINN: Hello.

CHAIRPERSON LEVINE: Yep.

about getting access to the features in a playground. What we try to do is make sure that both parents with some disabilities can have equal experience as a parent without any disabilities. And a child with any disabilities has the same experience as a child with all abilities. So the idea is to make sure that our playgrounds are the same for all people you know. Which, which, which Chris said the quintessential New York City experience of meeting your first friends on the playground. It's, I mean that's what makes a lot of us New Yorkers. You know so we think this is really critical that, that the experience is the same. So to that end we've modified a lot of our play equipment so that people in wheelchairs can get actually up on the play equipment and roll around and, and interact with the other kids running around the playground. We've made sure that there are different types of swings for different types

1 COMMITTEE ON PARKS AND RECREATION 48 2 of kids who have different impairments so that they can enjoy a swing and I, I know speaking with 3 Victor that this has been a transformative 4 experience for some, some kids. They, they, they 5 become destination playgrounds for these kids. 6 7 CHAIRPERSON LEVINE: You actually have swings I think that a child's wheelchair could roll 8 onto and they can... is that, have I seen that? 9 KEVIN QUINN: I'm talking about the J 10 swings as we, maybe you should take it ... 11 12 CHRIS NOEL: there are, there are 13 equipment that, that dose that. But just in general 14 I'd like to if possible go through the definitions 15 of accessible playgrounds that we have listed on 16 our website. We have level one playgrounds which 17 are playgrounds for all children. The basic 18 definition of playgrounds for all children are designed to provide recreational opportunities for 19 20 children of all ages and abilities. Playground 21 features include ramped play equipment, ground 2.2 level play features, accessible swings, wheelchair 23 accessible tables and drinking fountains. Some

playgrounds also have adjustable basketball

backboards that can be raised and lowered for

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COMMITTEE ON PARKS AND RECREATION

athletes of level two. Then we have accessible
playgrounds with ramp play equipment and/or
universally accessible swings. Accessible
playgrounds can include accessible swings and or
ramped play equipment, transfer platforms, and
ground level play features. These playgrounds can
also include accessible amenities which can include
drinking fountains and comfort stations. We have
level three playgrounds which are accessible
playgrounds with universally accessible swings.
Playgrounds with universally accessible swings
would low unimpeded access to the swings and
provide at least one universally accessible swing.
These playgrounds may not necessarily have ramped
equipment. Level four playgrounds which are
accessible playgrounds with transfer platform and
ground level play features. Transfer platforms
allow children to transfer out of their wheelchairs
if they choose and are able to onto a placer if it
was to use equipment such as slides and bridges.
Ground level play features allow a child who cannot
transfer out of his or her wheelchair or climb to
be able to interact with others in a play
environment. Yeah and, and also working with, we

MATT DREARY: Actually yeah.

stations it's sort of on like an as possible basis.

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So if we're reconstructing a, a playground from scratch obviously then it's, it's, you know that, that design is taken on from the get go. If it's a, if it could be a quick fix or like an element that's designed I mean that's sort of taking on

CHAIRPERSON LEVINE: Right.

sort of a you know case by case basis.

MATT DREARY: So in, in a similar way it's, it's kind of a, sort of...

CHAIRPERSON LEVINE: And as great as category one of playground accessibility sounds there are people including some in this room who are really pushing the envelope on this and kind of trying to take us to the next frontier of accessibility with some, some incredibly creative and inspiring ideas coming out of this. Is, is it, is this kind of thinking also taking place in the parks capital division and can you say a few words about where it's heading?

KEVIN QUINN: Sure I, I think one of the best things that we have is we do so many playgrounds that the playground equipment manufacturers are really working with us. We're their prime customers. So they've been willing to

2 change their designs. We've invented play

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3 equipment. It's, it's really been a transformation.

4 I think we're driving the whole playground industry

5 towards this direction. We look at every

6 opportunity. Sometimes where we have grading

7 problems they become actual exciting pieces of the

8 accessible play equipment where you can go up on a

9 grade and then ramp down through the play

10 | equipment, it's a lot of fun. So we, we see it as

11 | an opportunity for design really. And it's making

12 | it better for everyone. So we always do it... Chris

13 | is at every design review. We look at every

14 playground for opportunities left out.

requirements of ADA.

CLEO KING: And, and jut to add the requirements for playgrounds were you know other than to get to the equipment became more fuller when the ADA was upgraded in 2010 and, and parks with their different levels was kind of ahead of the curve. They saw what was coming with the new regulations and really jumped ahead of it and a lot of their playgrounds are over and above the minimal

CHAIRPERSON LEVINE: Well thank you all very much. That's it for questions from me. Really

2 appreciate your testimony. Thank you. Alright I'm

3 going to call up our next panel which will include;

4 Edith Prentice from Disabled in Action DIA, Sheldon

5 Fine from the Community Board 7 Accessible

6 Playgrounds Taskforce, and Gonzalo Casals from

7 Friends of the Highline. We'll leave it at that for

8 | this panel. Okay Edith we're going to queue you

9 first if that's okay.

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EDITH PRENTICE: Sure. Okay. Hello, my name is Edith Prentice. I am the Vice President of Legislative Affairs for DIA and a whole school of other things. On the 26th of, of July it'll be the 25th anniversary of the ADA. The ADA is primarily a regulation that came about almost by happen stance in the, in congress. And it just sort of fell by and it's based on standards that are developed by the Department of Justice known as ADAGS [phonetic]. And a major problem with the ADA is the lack of, of enforcement. Enforcement happens by complaints to the feds, to the Department of Justice and then you wait and wait and wait. And there are a multiplicity of complaint that could be in their hopper. So if I'm complaining about not being able to reach the, the sink in a bathroom

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versus a major issue of accessibility I certainly hope DOJ would focus on the bigger issue. But the fact that I can't reach the water or the soap or get into the stall in a bathroom, it's a major problem. I want to first describe two very simple bathrooms. In Fort Washington Park near where I live there's the one by the tennis courts, 160 something. Again as was mentioned, the step. I'm sorry I think you can do the step without doing the ceiling and everything and the roof etcetera. Let's talk about doable small fixes. A six inch step, six foot ramp. Simple relationship. It's not brain surgery people. You put in... then there's the other bathroom which is I think it's the wright brothers which is actually level but is pretty horrible. And I have, I, I actually wheel up and down through the park to go to fairway to do my grocery shopping so I come around da-da-da-da, wheel up, wheel up to either the ramp at 157th street or if I'm really feeling industries wheel up past the little red lighthouse, up and over the, over the, the highway. The one at the 150s if I were a kid, if I were a parent I wouldn't let my child go in there. It is just scavy [phonetic]. But I have used it and you

dollars for six months because believe me 75

dollars is just as hard a chunk for some of our

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little things and all these big things that have

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been done but I want to point to something very specific. In Inwood Park there are a series of education walks that are pretty cool and I've done them. Except the problem is the major path through the Indian Midden [phonetic] which is the area where all the shells are found the entire path has been washed out for years pre-Sandy. You go on this little walkway and suddenly you can't go anywhere because the entire asphalt path is washed out. I understand it's a capital project but you know what telling people before they get on that how to go around it and having some signage might be really helpful. One of the biggest problems to me as an individual is getting lost. I actually have left a hysterical message on Jennifer Happers [sp?] phone I was lost in... totally lost, I was hysterical. I had gone up from, from Broadway and wanted to end up at Fort Washington by the Heather Garden and I was lost. Don't ask me where I went wrong. And this is, this is the thing I do maybe a couple of times a year. Finally a dog walker found me and lead me out. I understand we need millions of dollars to do Way Ferry [sp?]. I don't think putting up a sign when there' a million dollar restoration of a

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CHAIRPERSON LEVINE: Thank you Edith.

Thank you so much. Alright. Next up Sheldon Fine.

SHELDON FINE: [off mic] Good afternoon. Is it on? [on mic] Good afternoon. Good afternoon Chairman Levine and distinguished members of the council. I am here. I'm, name is Sheldon Fine. I'd like to just give you a little background of my background okay to help you understand where I'm coming from. In 1968 I worked for a organization called the Corollians [sp?]. It was the only day center for people, adults with disabilities that were multiple, considered multiple, multiply handicapped. So in addition to having cerebral palsy they had some other or more than one challenge. And it was the only opportunity for parents to have their children, there were younger children and young adult children get out of the house twice a week for a few hours and come to a center. Though problems within the center in terms of accessibility but I was young and idealistic and

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I decided we're going to accomplish things. We're going to play baseball and we're going to play pool and we're going to build things and I almost got myself fired a number of times. But the last straw which got me fired is why don't we take the children out to the park. It's a couple of blocks away and they'll be in the fresh air, the trees, we'll play some games and then problems started. Besides the streets, the grade of the streets being awkward and, and holes and, and different angles for wheelchairs and one wheelchair almost going over by the time we got to the park we realized that there were major, major obstacles in terms of physical accessibility of the wheelchairs, where to do, there was almost no place we can go directly other than sitting under a few trees in an open area. And even that the ground was uneven and not well kept. So worked about 15 minutes until one young man said bathroom bathroom and that was the finished and we realized that we can't take the kids out because we can't, they're not all in control in the normal, in normal situations for them about when they have to go to the bathroom if we're in a situation where a bathroom is not

all gravelly, concrete and gravel. It was

dangerous. There were no mats anywhere. There was,
there was nothing. So I realized that although we
were a new school and we had a ramp, wow so when
the kids came off the bus they could go up the ramp
that we were not an accessible school. And that's
for the issues that we talk about Mobility issues.
Forget about other can you imagine Bill de Blasio
at 17 years old probably was almost as tall as he
is now trying to go and use some equipment on a
playground or our friend Carol who's a little
person who tries to access things in the gym and
doesn't know where to go, what to do. Or, or other
people who have visual issues have size issues,
other health issues, all these things are not taken
to consideration. So where as we strongly support
the resolution and we think it should be really
advocated for strongly we want it to go to another
level. And we think I don't want to come back 20
years from now, okay and you'll be mayors or
something and say you know we, we, remember when we
talked 20 years ago. All we talked about is a high
level of compliance and therefore we don't have
anything that definitely includes most of the

health promotion, avoidance of disease, etcetera,

1	COMMITTEE ON PARKS AND RECREATION 64
2	social integration, probably one of the most
3	important pieces. If you can't function in the same
4	space or you're, there's nothing for you to do
5	there you're not going to be mixed with other
6	people. And it's important not only for the people
7	who have issues of certain types of abilities but
8	all children need to work together. And all studies
9	were shown that parents want their children working
10	and playing with all children. Personalization,
11	incorporating opportunities for choice and cultural
12	appropriateness that they should be things in the
13	project that are appealing to the local population.
14	We are working hard with United Cerebral Palsy,
15	with schools in our area on a particular project
16	which we hope the Bloomingdale School which we hope
17	will become a model, not only good for that school
18	but a model for inclusive playground idea across
19	the city. And we urge, so we urge the city council
20	to take it to one step further. So for 20 years
21	from now we can say oh we talked about that [cross-
22	talk]

23 CHAIRPERSON LEVINE: Thank you.

SHELDON FINE: ...about it.

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CHAIRPERSON LEVINE: Thank you Sheldon.

And Sergeant I realize I forgot to ask you to put a clock on. But if you could put us on three minutes. Not that Gonzalo needs such a reminder. But please... [cross-talk] let you have the floor. Thank you.

GONZALO CASALS: Thank you. Thanks for having us. My name is Gonzalo Casals. I'm vice president of programs and community relations at friends of a highline which is a conservancy that maintains the programs... park on Manhattan's west side in partnership with the Department of Parks and, and Recreation. For the planning and design and the construction process of all the three sections of the highline, Friends of the Highline, and the Department of Parks and Recreation made sure all the aspects of the park comply with the ADA standards. But working closely with Victor Calise in his former role at Department of Parks but also now as a Commissioner of a Mayor's Office of People with Disabilities we took compliance to the next level and ensure that... was integral part of the design process as pointed by your remarks early on. Specific examples of that is the five elevators that we place along the park, the

to Corbin Circle and want to look at what the

events are in Fort Tryon this weekend and it's at

eight and a half by 11 piece of paper mounted above

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2 my head or in a piece of plastic on a fence. So

3 it's probably a 10 or 12 serif font. I can't get

4 anywhere close enough to read that.

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CHAIRPERSON LEVINE: Point, point well taken. Thank you.

EDITH PRENTICE: Thank you.

CHAIRPERSON LEVINE: And, and Gonzalo my, my compliments to what you have done with the highline. It's really, really inspirational example. Thanks panel for your comments. Next up we have Rita Gene, not sure if I pronounced that correctly, okay, Sarah Fisher, am I reading that correctly, I hope so, Jeffrey Croft, and Joan Peters. You're up first.

I've ever done this so I'm a little nervous. But I come here, I'm also on Community Board 7, and one of the topics that I'm very passionate about is inclusion which is a word that is used and is hopefully going to be used in 20 years from now a lot more. I'm a parent of two school age children and I've been a very involved parent in the upper west side community. I made the important decision early on to fully involve myself and engage in my

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children's education so that I may learn what they are learning. For the past several years I was also the PTA president at a Kindergarten through 8th grade New York City public school on the upper west side where both my children attended. This school embodies a learning community where children of all abilities and disabilities come together to celebrate multiple ways of learning about the world and each other. What makes this school so exceptional is that it has one of the largest inclusion programs in New York City for children with severe Mobility impairments and many other special needs. There are many other students at this school have a wide range of other special needs including social, emotional, intellectual, spiritual and vocational. In each grade there are approximately two inclusion classrooms out of three to four classrooms per grade. The common benefit is real and very apparent. Both typically developing children and children with special needs who learn alongside one another benefit immensely. They are learning from each other about their differences and similarities. Why then should children not all have this same ability to play together. After all

children learn when they play. When children play with each other they learn how to learn. That's why I am now also a member of an inclusive playground taskforce on community board 7 where we are advocating for the development of a new playground to be not only accessible but designed to also be inclusive so that all children with different abilities and disabilities can come together to play, engage, interact, and learn about the world and each other. The same way I just described where some children are fortunate enough to be able to learn in an inclusive classroom and experience this type of learning every day. All children should have the same opportunity to participate in their own learning. And the playground is a very important venue for that social learning experience to happen. Thank you.

CHAIRPERSON LEVINE: And, and thank you for the important work that you and your colleagues are doing on CB7. And, and for the record you read that bet than some people who have testified dozens of times before our committee so congrats.

RITA GENE: Thank you.

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it's 25 bucks, if you're disabled it's 200 bucks

national parks similar to what they just did for

fourth graders. And so I think that that's

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in four 5K. And the one in four is basically mental

2 illness can, will strike over a lifetime one in

3 four individuals so we would love to have you join

4 us.

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5 CHAIRPERSON LEVINE: Thank you for that 6 invitation and for your remarks. Okay Mr. Croft.

JEFFREY CROFT: Good afternoon. First of all I'd like to thank you very much for having this hearing. This area of the Parks Department has been a particular frustration for those of us who have been trying to deal with issue for as long as we, we have. And I just want to start by just thanking people like Edith Prentice and Margie Ruben for their strong advocacy for many many years. The issue of accessibility including being able to use the facilities has long been neglected in the Parks department. I'm, I'm just going to go over a couple of issues. The capital division itself what we've, we used to track these things I mean month by month. But when the parks, I mean there's so many examples of the Parks Department renovating a playground and not touching the, the bathroom. That's completely unacceptable. And it's unacceptable for the Parks Department to say oh we only have the funds for X. Unacceptable. And we

plan; we have gone through this for many years. The

work that we do and yeah. They also, the

2 disabilities, the parks department's own

3 disabilities taskforce I understand you guys not

have, have not had a meeting in what five or six 4

months on, on that. Okay, that's just, that's not, 5

6 unacceptable. There are people who care about this

7 stuff. They're willing to help. We're here to help

the parks department. We're here to help the city. 8

And I know you take your job extremely seriously. 9

And obviously you know, but we need to really ramp 10

11 this up. And it's not, sometimes it's about money

12 but sometimes it's not. So all play, you know all

13 playgrounds need to be a level one. And we also you

14 know strongly... [cross-talk]

CHAIRPERSON LEVINE: If you can try and

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16 wrap up.

JEFFREY CROFT: Sure absolutely. You know moving forward those city council members including yourself mark who are interested in this super important part of this part of the parks department. We suggest and strongly encourage you to work with those of us who haven't work on this for so long. Because it's not rocket science to fix this stuff. And as I'm sure everyone in this room will agree Americans With Disabilities Act is

businesses accessibility is also imperative for

1	COMMITTEE ON PARKS AND RECREATION 78
2	social opportunities. People with disabilities just
3	want to have the same opportunities as non-disabled
4	people. I also want to underscore that access needs
5	to include all people with disabilities, people
6	with Mobility impairments, sensory disabilities,
7	and cognitive and mental disabilities as well.
8	Thank you.
9	CHAIRPERSON LEVINE: Thank you very
10	much. Thanks panel. And this concludes our hearing.
11	Thank you all for joining us.
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date March 11, 2015