CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON TRANSPORTATION

----- X

September 3, 2014 Start: 10:12 a.m. Recess: 11:53 a.m.

HELD AT: Committee Room - City Hall

B E F O R E: YDANIS A. RODRIGUEZ

Chairperson

COUNCIL MEMBERS:

Jimmy Van Bramer Rory Lancman I. Daneek Miller Carlos Menchaca Antonio Reynoso James Vacca Margaret Chin David Greenfield Mark Weprin

A P P E A R A N C E S (CONTINUED)

Meera Joshi Commissioner NYC Taxi and Limousine Commission

Susan Petito Assistant Deputy Commissioner NYPD Legal Bureau

Noah Budnick Deputy Director Transportation Alternatives

Carolyn Castro Executive Director Livery Roundtable

Michael Arvanites
Director of External Affairs
Black Car Assistance Corporation

Maribel Egipciaco Make Queens Safer

David Pollack
Director
Melrose Taxi Action Center

Erhan Tuncel
Managing Director
League of Mutual Taxi Owners

Mamnunul Haq New York Taxi Workers Alliance

A P P E A R A N C E S (CONTINUED)

Bhairvai Desai New York Taxi Workers Alliance

Michael O'Laughlin Cab Riders United (Gavel)

CHAIRPERSON RODRIGUEZ: Good morning and welcome to today's hearing of the City Council Transportation Committee. My name is Ydanis Rodriguez and I am the Chair of the Committee. Thank you everyone for joining us here today. First let me recognize my colleagues who are here with us, Council Member Jimmy Van Bramer, who will join us in a few seconds. Council Member Menchaca and Council Member Lancman.

Before we begin I would like to take a moment to welcome our new Committee Counsel Kelly Taylor and my new communication director, Lou Casacosta (phonetic). I also want to thank our former counsel, now the Assistant Deputy Director for Human Service, Lyle (phonetic) Frank. Thank you for your great service that you have provided to the council especially to the transportation in our city

This committee has made street safety our highest priority and today that mission continues building upon the extraordinary seriousness of street safety related bills and resolutions we have already considered and passed. Today we will consider two more bills which are designed to advance the

2.2

important goal as we as a body has placed to take on,
protecting all users of our city streets.

Intro 371 sponsored by Majority Leader

Jimmy Van Bramer and I, will impose civil penalties

up to \$5,000 on hit and run drivers on top of any

other penalties imposed by state law. Hit and runs

are a particularly troubling brand of crime that

plagues our city streets. Not only do drivers who

hit and run show a disregard for life but they also

inhibit the ability of law enforcement to conduct a

thorough investigation and prevent injured

individuals from receiving prompt medical care with

many cases result in death.

As a society and as a city, we must make it as clear as possible that such irresponsible behavior would not be tolerated and that's what Intro 371 aims to do.

Today we have been joined by family
members of victims of hit and runs and to them I way.
No monetary compensation can ever replace the
precious life you have lost. But you are not alone.
Your city council cares and we will not rest until
Vision Zero is achieved. This bill is an example of
the council acting creatively in finding areas where

2.2

we can legislate on the city to advance street safety without relying on action from Albany. I'm proud to co-sponsor this bill with Council Member Van Bramer and I look forward to hearing testimony on it today.

Intro 82 introduced by Council Member

Lancman would require the Taxi and Limousine

Commission to install signs in every taxi and forhire vehicle reminding passengers of the penalty they

could face if they assault the driver. It is our

responsibility to do our part to help deter the

brutal attacks we have seen on taxi and for-hire

vehicle drivers. Consideration of this bill today

comes at a tragically appropriate moment in our city.

In just the past month, two livery car drivers were

brutally murdered while on the job in the Bronx.

These awful incidents are stark reminders of the

dangers that taxi and livery drivers face every day

as they travel our seats to earn a living and serve

the riding public.

The solitary nature of their jobs and the constant interaction with the public makes taxi and livery drivers particularly vulnerable. As a city, we are rightly holding the professional and trained drivers a TLC regulated industry to a higher standard

2.2

when it comes to passenger and pedestrian safety on the Vision Zero. It is therefore all the more incumbent upon us to do everything we possibly can to ensure that these same drivers are protected and feel safe themselves every time they get behind the wheel.

With that I would like to ask my colleague Council Member Jimmy Van Bramer to also share his opening statement.

And that's precisely the end of Intro 82.

COUNCIL MEMBER VAN BRAMER: Thank you very much Chair Rodriguez for your leadership of this committee, your commitment to Vision Zero and for working with me on this very important piece of legislation.

We in the city council along with the administration, are committed to confronting the plight of traffic related collisions, injuries and deaths in our city. And establishing safe streets for all. Everyday far too many people are injured or killed on our streets and many, many more fear for their safety, the safety of their children as they try to navigate our sometimes chaotic streets by foot, bicycle, car and bus. I want to call the names of three people. Because in the last 18 months

2.2

alone, three individuals were hit by cars in my district. And instead of those drivers stopping, calling emergency services, checking to see if the person that they had just struck was alive and could be saved, those drivers sped away and left Luis Bravo who was 19, to die on Broadway in Woodside. A driver struck Kumar Ragunath, 64 years old on Northern Boulevard in Dutch Kills and instead of trying to see if he could be saved, that driver left Kumar Ragunath to die on Northern Boulevard. And just last year Karen Farris (phonetic) a 20 year old woman was struck in Queens Plaza North and instead of stopping to see if she was alive, if she could be saved, that driver sped away.

Three separate deaths in my district in the last 18 months where three drivers left. What we want to do is make sure that drivers know that they have an obligation, a moral responsibility to stop and not flee. To see if those people who were just struck could be saved. By leaving the scene of those accidents, we may never fully know if those three individuals could have been saved. Because the people who struck them didn't give them that opportunity. That's an outrage.

2.2

Vision Zero. One of the issues we're urgently addressing is that issue of those who flee. And when someone leaves without reporting the incident, they're not just breaking the law to evade prosecution for possible wrongdoing, they're shirking their moral responsibility by disregarding the wellbeing of others. When an injury occurs as a result of a collision, the failure to report the accident delays an even precludes the response of emergency personnel and that could be the difference between life and death.

Currently, the penalties set forth in Section 600 of the State's Vehicle Traffic Law are minor compared to the severity of the consequences for the victim. Particularly when the offender is driving under the influence. Knowing that they could face harsher penalties for staying at the scene of the accident, drivers have a perverse incentive to flee the scene. A number of bills in the state senate and assembly have attempted to address this disparity. But none have moved forward just yet. We must act where Albany has not yet. And establish civil penalties for those who commit this thoughtless

2.2

and irresponsible act. This civil penalties
established by Intro 371 introduced by myself, Chair
Rodriguez and 13 other of our colleagues are as
follows.

Failure to comply with the law carries a minimum fine of \$250.00. A \$500 to \$1,000 fine when the driver knows or is caused to know that physical injury has occurred. A fine of up to \$5,000 when such an injury is a serious physical injury and \$2,000 to \$5,000 when such an injury results in any person's death.

Now I want to be clear that no life can be quantified and these numbers are not meant to reflect the value of the live of Luis Bravo, Kumar Ragunath and Karen Farrus. But it is an attempt to establish a disincentive for those leaving the scene of an accident and to remind those that they have an obligation, a moral obligation to try to save the lives who they may have hit with their automobile.

I want to thank and recognize the New
York City Police Department who is supportive of
Intro 371 and they're submitted testimony to that
effect. I want to thank all those advocates. I want
to thank the families of these victims. Luis Bravo's

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

2 family has been to many demonstrations in Queens

3 where we have really had a lot of tragedies and

4 | they've been there every step of the way with us. So

5 with that I want to thank again, Chair Rodriguez for

6 his incredible leadership on this issue and I look

7 forward to the testimony.

CHAIRPERSON RODRIGUEZ: Thank you. Now let's hear from Council Member Lancman.

COUNCIL MEMBER LANCMAN: Thank you Mr. Chairman for affording this legislation hearing this morning. And I just want to highlight the fact that our taxi drivers, our livery drivers, all our TLC licensed drivers play a very, very important role in our transit system here in New York City. And as we know and I know we'll hear testimony later today, driving a taxi or livery is a very, very dangerous job. And the tragedies that you, Mr. Chairman, highlighted in your opening remarks are ones that we are confronted with on a regular basis here in New York. And what this legislation would do, would recognize the important role that these men and women play in or economy, in our transportation and put them on par in some way with the protections that we have afforded to train conductors, bus operators, and

2.2

others in making sure that the riding public is aware that assaulting these individuals comes with very, very substantial consequences. And we hope that by doing so, we will deter the kind of conduct that we

see in New York City on too regular a basis.

So I certainly look forward to the testimony of the TLC and I know we have some of our taxi drivers here today as well. And I do appreciate not just the hearing but putting it in the context of trying to make our streets, or transit systems safer for everybody who participates in it.

Thank you.

CHAIRPERSON RODRIGUEZ: Before we hear from the first panel, I would like to recognize Council Member Chin, Vacca and Miller. And now we will call the first panel represented by the Chairman of the TLC, Commissioner Meera Joshi who has been a great partner with all those initiatives that we've been introducing and sponsoring from the council. Thank you for your leadership and now we will have again the Chair Meera Joshi and Susan Petito from the NYPD and Matthew Smith from the NYPD, too.

And before we hear from them our transportation counsel will do the swearing in.

2.2

KELLY TAYLOR: This is Kelly Taylor,

counsel to the committee. Can you please raise your

right hands? Do you affirm to tell the truth, the

whole truth and nothing but the truth in your

testimony today and to respond honestly to all

council member questions?

UNIDENTIFIED: I do. I do.

KELLY TAYLOR: Thank you.

thank you for this opportunity to speak on important legislation. And thank you Chairman Rodriguez and the Transportation Committee for all of your assistance and help in our Vision Zero initiatives.

I'm Meera Joshi, Commissioner and Chair for the NYC Taxi and Limousine Commission. And I am glad to be here today to speak on proposed item Intro 82. A local law which would warn the public of the penalties for assaulting a taxi or livery driver.

And I'd like to thank Council Member Lancman for introducing this important legislation.

The TLC licenses over 100,000 taxi and for-hire vehicle drivers who travel on average more than 100 miles each day as they help New Yorkers and visitors get from one place to another. On the whole

2.2

our licensees are safe and responsible drivers. And in fact, on September 8th the TLC will recognize the best of the best. 295 drivers whose name will appear on the first ever taxi and limousine honor roll.

These drivers have not been involved in a crash that caused an injury, have not committed a single traffic violation and have not violated any of TLC's safety

related rules within the last five years.

This is especially important given the context of the legislation being considered today. These drivers and all TLC drivers deserve protection. As they keep their passengers safe in the backseat. And I hope that you will join us on September 8th also to honor these outstanding drivers.

As Council Member Lancman mentioned the reality is that driving can be a very dangerous job. Taxi drivers and for-hire vehicle drivers put in countless hours behind the wheel in order to provide for themselves and their families. And as they do this they face personal risks. And just a few weeks ago livery drivers, Mr. Kane and Mr. Bah (phonetic) were tragically murdered in the Bronx. These events are reminders of the risks associated with driving professionally.

2.2

| intro 82 mandates and prominent warning |
|--|
| to deter those considering assaulting a driver. |
| Attention, assaulting a taxi or livery driver is |
| punishable up to 25 years in prison. It is our hope |
| that this warning will create a moment of reflection |
| and will be enough to prevent an assault on a driver |
| Drivers of vehicles operating for-hire deserve this |
| help. Today all MTA subway, busses and stations |
| include signage alerting the public of penalties for |
| assaulting an MTA employee. As the driving force |
| behind the third largest mode of transportation in |
| New York City, TLC licensed drivers should be given |
| the same respect. |

We support this legislation with one recommendation. A few small changes to the bills current language. As it's written today, the legislation only includes taxi and FHV drivers. It leaves out commuter van and para-transit drivers who are also TLC licensees. So we would suggest that the language be redrafted to insert TLC licensed driver in the place of FHV and Taxi Driver. This change would expand the bill to include all TLC licensed drivers as they all deserve this level of protection.

2.2

This concludes my testimony. Thank you again for giving me the opportunity to testify and I'd be happy to answer any of your questions.

Chair Rodriguez and members of the council. I'm

Susan Petito, Assistant Deputy Commissioner of

Legislative Affairs of the New York City Police

Department. On behalf of Police Commissioner William

J. Bratton, I am pleased to be here today to express

the administration's support for Intro 371 which

would amend the Administrative Code to create civil

penalties for violation of vehicle and traffic law

Section 600, commonly referred to as leaving the

scene.

As you know there is an intense and comprehensive focus within the administration and the police department on enhancing traffic safety and preventing vehicle collisions. The bill provides an additional tool to encourage compliance with one of the most basic responsibilities of drivers. To stop and provide their identifying information if they have cause to know that they hit someone or something, causing either personal injury or property damage.

2.2

The vehicle and traffic law sets forth a penalty scheme for leaving the scene based on the type of injury or damage caused. For property damage, leaving the scene is a traffic infraction punishable by a fine of up to \$250.00 and/or imprisonment for up to 15 days. For personal injury, the criminal penalty range from a Class B misdemeanor to a Class D felony with fines ranging from \$250.00 to \$5,000 depending upon the circumstances, the extent of the personal injury and any prior convictions.

Intro 371 provides an additional remedy for these egregious violations allowing for civil penalties which would be enforced by the service of a notice of violation returnable to the environmental control board. The bill represents a thoughtful means of holding drivers accountable for the basic decency one would expect from those operating motor vehicles on our crowded streets.

We appreciate the opportunity to provide our comments on the bill and thank you for your consistent focus on the issue of traffic safety.

CHAIRPERSON RODRIGUEZ: Before we get into questions, I would like to also recognize

2.2

Council Member Reynoso who is here with us, and also Council Member Vacca.

I know that also the Chair of the TLC she has to leave very soon because other events that she has on her schedule so I would like to ask my colleagues if there any questions that we have related to the TLC please make those questions first, in case she has to leave before this panel section is over.

I have a few questions first. One is on Intro 82, do we have information on how many assaults of taxi and for-hire vehicle drivers account for 2013 and also so far in 2014. And is the rate for assault increasing or decreasing?

commissioner Joshi: I have information on 2014 which I can provide for you today and I can provide for you after the end of this hearing and follow-up information on 2013. In year to date, or actually up until August 24 of 2014, Yellow Taxi drivers, there has been one felony assault and 27 misdemeanor assaults. Livery taxi drivers, I'm sorry, livery drivers, there's been four felony assaults and 11 misdemeanor assaults. So that's a

develop it, you know, certainly in time to comply

25

2.2

with the mandate. Um, that information is captured,

I don't know if it's captured in exactly the way the

legislation requires, but it will be. And it will be

made available as required.

CHAIRPERSON RODRIGUEZ: And before I call my colleagues, I just to say that in concentration with the colleagues who've co-sponsored our Intro 371, I would like to say that even though we have started proposing the maximum of \$5,000, while we also are here for many constituents through the social media there is also an interest in seeing the \$5,000 increase. So I say that we continue conversation to see how at the end of the process, we look at the possibility not to limit on the \$5,000 as a maximum penalty but to work with a higher number that both the administration and us can agree.

So, first let's go for questions, Council Member Miller.

COUNCIL MEMBER MILLER: Good morning to the panel. Thank you for coming out and Commission Joshi, so good to see you again and I applaud all that is being done today on behalf of public safety and in particular Intro 82 and protecting our taxi and limousine employees. Having been one that was at

COMMITTEE ON TRANSPORTATION

2.2

the forefront, obviously at the MTA assault legislation. I know how important it is to... that those workers that they return home to their family, but most important but to public safety in general.

So that being said, I'm going to kind of parlay some of that experience over here and ask you, what are the methods of recording the assaults? Do you have a particular group of folks designated to handle this problem?

COMMISSIONER JOSHI: By recording, do you mean tracking the number of incidents?

COUNCIL MEMBER MILLER: Yes.

responsibility of NYPD. And we work with OMAP a section of NYPD to make sure that we get the data on assaults that happen and effect our licensees and that we can keep track of that as well. But they're the primary repository for all crime statistics.

COUNCIL MEMBER MILLER: So... I'm going to digress for a moment, because I know when this legislation, and I'll be brief, took place on the MTA side we kind of had the same system in place and there was no real coordination and the agency itself had no idea that there was hundreds of employees

| being assaulted and so I think that it would like of |
|---|
| behoove us now that we have that kind of agency |
| coordination which kind of segue in to my next |
| question. About the coordination between the police |
| department and most importantly the district |
| attorney's office. Because it's also been my |
| experience that most of these cases were not |
| prosecuted as felony cases and most of the time these |
| assaults in the past of transit workers were given |
| all type of reprimands of getting off with |
| misdemeanors. And so, in order for it to have real |
| teeth, there has to be coordination between the |
| agencies and I would implore that we kind of commit |
| to that here today. Because it is that important to |
| those workers and the public safety. |

COMMISSIONER JOSHI: Absolutely, and I think should Intro 82 pass, it would be important to let the effected DA's know that it is a law and it's a warning that everybody has as soon as they get into a taxi or a livery.

COUNCIL MEMBER MILLER: Okay. Thank you.

CHAIRPERSON RODRIGUEZ: Council Member

24 Menchaca.

2.2

COUNCIL MEMBER MENCHACA: Yes. Thank you so much. And I also went to echo the sentiments of the good work both of these Intros are doing for public safety. I want to focus on Lancman's Intro I'm really specifically looking at maybe expanding a little bit more of how we think about the way we communicate the message and would TLC be open to incorporating a digital message on the technology that is currently available for all the cabs.

Yellow taxis and borough taxis have an in-taxi
technology now which has a screen on it and this
would be an excellent portal for giving the message.
For those vehicles that are licensed by us that don't
have that technology, we would have to use a sticker
or some other visual aid. But I think stickers,
obviously are the most practical. But I think we
should leverage where we have the opportunity to add
this to the things that appear on that portal.

COUNCIL MEMBER MENCHACA: And also just to be clear, we were talking on the side here and it would be an addition to not to replace the...

COMMISSIONER JOSHI: In addition to sticker, a second reminder on the taxi TV screen?

COMMITTEE ON TRANSPORTATION

2.2

2 COUNCIL MEMBER MENCHACA: Right.

COMMISSIONER JOSHI: We're open to whatever the most effective method is to get the point across. And so we welcome your suggestions.

COUNCIL MEMBER MENCHACA: Great. Thank you again to both of my colleagues.

CHAIRPERSON RODRIGUEZ: Council Member Reynoso.

COUNCIL MEMBER REYNOSO: Hello, how are you Commissioner?

COUNCIL MEMBER REYNOSO: Good. It's a pleasure to see you again. And very happy to see you here and again I think you're doing a great job, by the way. Specifically, with the TLC drivers, this piece of legislation that is being pushed by Council Member Lancman is being held to high regard in my district. Which is a largely Dominican population and many taxi drivers. So they do want to show their support. I know that it's still not a felony to assault a TLC driver but I just want to make sure that, you know, the general public knows that a lot of these drivers are walking around with money in their pockets and it's their livelihood for the week

COMMITTEE ON TRANSPORTATION

2.2

at times. And to not have that sense of security is
something that's of concern to them on a daily basis.

It's a job where we're actually working with a
divider in a place where you would want the most

6 pleasant ride and not to feel threatened.

So I just want to show my support to both pieces of legislation and actually surprised that Council Member Van Bramer's legislation isn't already on-hand. So glad to see that he caught that and is doubling the penalties so that folks really start taking it serious. You cannot leave a crime. So I'm extremely excited about that.

I did just want to give another statement quickly in Spanish for my driver's specifically in my district.

(SPANISH SPEAKING)

Thank you.

CHAIRPERSON RODRIGUEZ: Council Member Vacca.

COUNCIL MEMBER VACCA: Commissioner, I thank you too for your fine work. Relative to the Lancman legislation, which I'm a co-sponsor of. I do see a need to follow-up namely with, once an arrest is made of someone who attacks a taxicab driver, I

- 2 think that we should have a presence in the courts.
- 3 I'm interested in knowing, what happens to these
- 4 individuals? I dread to think what happens, because
- 5 | I'm just fearful too many of them are right back out
- on the streets. I don't know how many of them end up
- 7 getting paroled, community service or how many of
- 8 them actually go to jail for attacking a taxicab
- 9 driver. I can't help but put the news on in my
- 10 | borough, in the Bronx, and see this constantly
- 11 | happening to cab drivers. And I'm outraged by it,
- 12 | but the TLC would be well served to have a component
- 13 | in their office that does court monitoring. What are
- 14 | the DA's and the judges doing when it comes to
- 15 prosecuting these individuals and what type of
- 16 punishment are they actually getting. I think the
- 17 | public would be well served by knowing. I think that
- 18 when we do find out it would be an awakening.
- 19 But I would like your agency to consider
- 20 this. It's not something that I want to do
- 21 legislatively, but it's something I think we can do
- 22 | administratively. I'd like your response to that.
- 23 I'd like to know if that's something that you've
- 24 considered or is that something you're interested in
- 25 pursuing?

COMMITTEE ON TRANSPORTATION

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

COMMISSIONER JOSHI: It's definitely something we'll consider. I think that piggybacks off of Council Member Miller's comment about following through with the DA and understanding what happens with the prosecution. And it is an important message to tell the rest of the story. It's one... the first part of the story is there's been an attack and sometimes tragically a death. The second part is that there's been an arrest. But we're often missing the third part, which is what happens after the arrest. And I think that's where we can all work together to be better about the messaging to the public it serves as a deterrent as well as the sticker serves as deterrent to those who are thinking along the lines that taxi drivers and livery drivers are easy targets and that they can get away with it.

So it's definitely a consideration for us and I think there's an important public message in that information. So thank you for raising it.

COUNCIL MEMBER VACCA: Commissioner, I thank you for you being open to this. There's not a day that goes by that we don't read about people who have committed crimes, been convicted 8 times, 12 times and 15 times. We assume in the newspapers,

| when we see someone arrested, we assume that that's |
|---|
| resolved. It's not resolved. Because recidivism is |
| a big problem in this city. Now recidivism, when it |
| comes to people attacking cab drivers, really worries |
| me. If they're going to continually prey on cab |
| drivers or if they think they can go from one borough |
| to another and do what they want to do. So, we just |
| can't be considering legislation in vacuum. The |
| legislation sometimes is adopted, but then where do |
| we go from there. And this piece is missing, this |
| piece is missing. What happens when someone is |
| arrested for attacking a cab driver? That piece is |
| missing. So for our legislation to be successful, we |
| need court monitoring. The public has a right to |
| know what judges did what. They have a right to know |
| what the DA has recommended. Shedding some sunlight |
| never hurts. I think we need sunlight here. And I'd |
| be interested in working with you if you need me to. |
| I hope we could involve other members but I think |
| it's something your agency really should pursue. |
| |

COMMISSIONER JOSHI: Yes. And it's something we couldn't do alone. It obviously involves coordination with PD and the District Attorney's office.

COMMITTEE ON TRANSPORTATION

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

COUNCIL MEMBER VACCA: Yes. And if you need assistance from the council in legislation, but I do think a court monitoring project is called for. Thank you.

COUNCIL MEMBER VAN BRAMER: Thank you very much Chair. Just one quick question, Deputy Commissioner. And dove tailing on what Chair Rodriguez asked earlier. Is the department currently keeping track of areas where there's a prevalence in hit-and-run accidents and when you are able to determine those negative trends, does enforcement, increased enforcement follow where you may have seen that. Obviously, we're all too familiar with the response when there's a hit and run accident, as we've seen in our district when there are those electronic billboards that go up and all of that after the crime is committed. Um, but are there other tools that are used when you determine patterns, and do you determine patterns, or are you in the process of figuring out how to determine patterns?

DEPUTY COMMISSIONER PETITO: Well no, as a routine regular part of the work of each individual police precinct. They will identify the collision

| prone locations which, of course, sometimes include |
|---|
| hit and runs. If they're serious consequences. If |
| there's a critical injury, another component of the |
| police department will come into play, which is the |
| Collision Investigation Squad. And again, they'll |
| make they're do a detailed investigation and make |
| recommendations about any number of either |
| engineering solutions or enforcements solutions and |
| again that's also part of the regular work of the |
| Traffic Safety Team in each precinct. So if there is |
| a corridor where there is a certain number of hit and |
| runs, it wouldn't necessarily be hit and runs, it |
| would also be any collision, but they would be |
| looking at that very carefully. And again, in |
| traffic stat, they are questioned and routinely |
| discussed by those locations are discussed by the |
| command structure of the Transportation Bureau with |
| DOT presence. So it is a pretty comprehensive effort |
| to identify and try to ameliorate conditions which |
| may lead to vehicle collisions. |

COUNCIL MEMBER VAN BRAMER: Okay. I want to thank Commissioner Bratton again and the NYPD as well as the administration for working with us on this and supporting Intro 371. Thank you.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

DEPUTY COMMISSIONER PETITO: Thank you.

CHAIRPERSON RODRIGUEZ: I'd also like to say before calling to our last council member, Council Member Chin who wants to ask questions, then Council Member Dan Garodnick also has any questions That we also know that we need a lot of help to ask. from Albany when it comes to providing more tools to the DA to be able to prosecute cases related to hit and run. Like for me, a personal case that I was involved with, one of my best friend's sons, he died as a result of a hit and run on Mosholu Parkway. even though on Fox 5, they aired the video where the driver who did the hit and run, he few hours after he put his car on fire to get rid of the evidence. still the tools that the DA have and the NYPD have, Albany did not allow, in this particular case for the families of Jose Rivera (phonetic) to get more than... he has got two years and it took us like to mobilize to go the extra mile to get a particular case that wasn't just limited to a driver who hit someone in a That guy, a few hours after, you seen the video on Fox 5, putting his car on fire, walk out from that scene just to get rid of the evidence. Still the state law does not allow all the tools, so

2.2

I also know that we need to work in collaboration with the DA and NYPD and to see to... to ask for more support from Albany so that we can have... that we can be able to strengthen the law that we can apply in those cases were irresponsible drivers, they hit and they leave the scene of those incidents.

Council Member Chin.

COUNCIL MEMBER CHIN: Thank you Chair.

Um, in the Commissioner's testimony, I think she made a great suggestion in terms of adding commuter vans and para-transit. Especially in my district, we have a lot of commuter vans that serve Chinatown, to other, to Flushing and to Brooklyn. Does the police department or the TLC keep track of incidents of assault against commuter van drivers or para-transit drivers?

performing livery duties, yes, yes, they would be included in the numbers that Commissioner Joshi provided. And those numbers are based on stick counts. There is no actual way to separate out as a computerized category, assaults on livery drivers or for-hire vehicle drivers, so what our folks did was go through the assaults and then cull the out by hand

2.2

in a sense. So, it would include any kind of livery driver for-hire.

COUNCIL MEMBER CHIN: But the statistic that she provided earlier, it did break out in terms of taxi driver and livery drivers. So the police department can be able to do that, whether that forhire vehicle, or that TLC licensed...

DEPUTY COMMISSIONER PETITO: Well I believe that they would... I don't believe that they would have done it separately. It would just be livery. But I will check on that.

COUNCIL MEMBER CHIN: Yes, I mean, if you're providing statistics for 2013 it would also be good to get the fuller pictures in terms of assault on commuter, van drivers and para-transit.

DEPUTY COMMISSIONER PETITO: My speculation is that they're included in the general livery, like non-taxi folks. But I'll confirm that.

COUNCIL MEMBER CHIN: Okay. Thank you.

And um Chair, I also would like to add my name to the bill, Intro 82 as a co-sponsor. Thank you.

CHAIRPERSON RODRIGUEZ: So thank you to the TLC and the NYPD for your participation. And also for supporting those two bills. As we know, a

2.2

special thanks to Families for Safe Streets and

Transportation Authority and all those groups that

have been advocating to improve safety in our city.

So thank you and now we'll be calling the next panel.

Noah Budnick, Deputy Director,

Transportation Alternatives, Michael Arvanites for

Black Car Assistance Corporation and Carolyn Castro.

(PAUSE)

CHAIRPERSON RODRIGUEZ: You may begin.

DEPUTY DIRECTOR BUDNICK: Good morning council members. My name is Noah Budnick, I'm Deputy Director of Transportation Alternatives. Thank you for convening this hearing this morning. Thank you Chairman Rodriguez, thank you Majority Leader Van Bramer for putting in this bill and thank you Council Member Lancman as well for putting in this legislation.

I just want to speak quickly to Council
Member Lancman's legislation. It sounds like there's
broad agreement and we're one of those agreeing
parties. It's a common sense bill. The fact that it
mirrors the MTA's rules about putting up signs
educating the public that it's a crime to assault
subway and bus drivers. It makes sense to extend

2.2

those same protections to all for-hire vehicle

drivers. I appreciated TLC Chair Joshi's

recommendation to put the signs in all TLC regulated

vehicles and hopefully the council will work with the

TLC to incorporate that.

rider. And having those signs in dollar vans as well as all the para-transit vehicles that serve the city is great. We have a huge public transit network in the city and we forget that all for-hire vehicles are part of that network. And so they help us live car free lifestyles in New York which is a wonderful thing about living in the city, but they also set the pace on city streets. So they're safety is paramount and can't be separated from Vision Zero and giving driver's piece of mind will hopefully help them concentrate more when they're driving their vehicle.

On Council Member Lancman's bill, one thing I appreciate, it kind of is the nexus of public safety and traffic safety and we've seen, as the city has gotten safer over the years, the traffic safety is on par with a lot of public safety concerns.

There's more people killed in traffic than are murdered by guns. And as the Police Commissioner

2.2

says, a death is a death. And so the way that this bill looks after public safety in the transportation context is unique. And I think it is great for the council to move forward on.

On Council Member, Majority Leader Van
Bramer's bill, we're also very supportive of this
legislation to extend hit and run penalties into the
New York City Administrative Code. We have a couple
of recommendations that hopefully will strengthen the
bill. I'm glad to hear that Chair Rodriguez
mentioned being open to increased fines, because
that's basically the theme of the recommendations
that we hope you'll consider this morning.

You know, since New York City can't pass laws assigning jail time for hit and run, we hope that you consider increasing the monetary fines in this bill to serve as a deterrent, as a stronger deterrent for drivers so that they know that this is very serious.

Furthermore, we feel like there should be protections extended to the most vulnerable people on New York City streets. Our young and our old, people who are walking, who are biking. We all know the statistics, they're disproportionately affected in

2.2

traffic. You know, somebody who is walking, is ten times more likely to be killed in a collision than passengers in a vehicle. So to include increased penalties in the hit and run legislation for drivers who strike somebody on foot and on bike, I think would be great. It would mirror the state statutes that we've all championed, Hayley and Diego's Law. And the city council's new bill that the mayor just signed that allows the police department to better enforce failure to yield rules in the city. So more protections for people on foot, on bikes, for those who are old and those who are young.

which is in the state statute of hit and runs and if you are convicted in multiple hit and runs there's additional fines that go along with that. Looking at the city council legislation today, it seems that it mirrors the state statute in a lot of ways, so including that provision for repeat offenders I think would help show a very strong... send a very strong message from the council. And also for drivers who are intoxicated or drivers who have a suspended license or who are unlicensed. Often times people flee the scene because they think they can escape the

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

law, they can get away with it. Or with intoxicated drivers, the way the law is set up right now is that if you're drunk and you hit somebody, the best thing you can do is flee and sober up. And that is a very perverse incentive that hopefully the council can work with the de Blasio administration to correct and again send a strong message to New Yorkers.

Moving forward it will interesting to learn more about who are the drivers involved in hit and run and if there are efforts that can be made to target them. Transportation Alternative feels like a very important part of this legislation will be a high profile and aggressive public education campaign that makes New Yorkers aware of these penalties. goal is not to put people in jail or to give people fines, our goal is to prevent the collisions from happening in the first place. Or if there is one, to insure that the driver stays at the scene so that the families and the victims can get justice and help as soon as possible. And that's what we appreciate about the legislation this morning. So along with that, the public education should accompany this legislation when it rolls out and on an ongoing basis so that people know that this isn't an I Gotcha, this

2.2

isn't just the city trying to burden New Yorkers any more. This is the city council and the mayor sending a message to New Yorkers that New York is a city of high morals, we care about our fellow New Yorkers, we extend a helping hand in the event of a collision and that that is the goal of these laws that are being put forth today.

So thank you for having us here this morning and I look forward to working with you on these bills.

DIRECTOR CASTRO: Good morning and thank you for spearheading this initiative Councilman

Lancman and the Transportation Committee for following through. Thank you Councilman Rodriguez.

My name is Carolyn Castro, I'm the

Executive Director of the Livery Roundtable. I'm

here this morning to discuss Intro 82, to "requiring

signs regarding penalties for assaulting taxi and

livery drivers". We thank you for spearheading

protective measures to the drivers of the livery and

black car industries and for listening to our

concerns for our constituents.

Overall we have no issue with this bill. However, we would like the language to reflect more

2.2

closely to the bill Council Member Lancman carried in the Assembly which specifically states, every for-hire vehicle shall post a sign on the interior of such vehicle stating in not less than 16 point print that quote again, attention assaulting a taxi driver is punishable by up to 25 years in prison. Provided that operators of the livery or black car vehicles shall have the right but not the obligation to post such a sign while providing for-hire vehicle services.

It is a minor difference in the description of the bill, but a very big difference to the driver, as it allows him the flexibility to decide whether or not he would like the sign placed on the vehicle.

Thank you very much.

DIRECTOR ARVANITES: Good morning. My
name is Michael Arvanites. I'm the Director of
External Affairs at the Black Car Assistance
Corporation. I appreciate the opportunity once again
to speak with you and give testimony regarding the
package bills before the committee. Thank you Chair.

While the Black Car Assistance

Corporation always supports efforts to improve driver

2.2

safety, Intro 82's requirement that signage be placed in every for-hire vehicle is against 40 years of regulations for the industry in New York City.

Placing any signage in black cars and luxury limos is counter to the stark TLC rules. There's always been exemptions for black cars and luxury limos to show any signage which includes but isn't limited to licensing the vehicle, base affiliation, there's no camera requirements, no passenger bill of rights, the driver's license information, etc. in the rear of the car for the passenger view.

It's quite frankly a non-issue for our industry. We almost exclusively deal with corporate accounts and 100% credit card and invoice accounts.

As Council Member Reynoso pointed out before he left, the dangers in the cash that they have on hand, the luxury limo and black car industry doesn't have any cash on hand. So that sort of eliminates the incentive for assault.

When safety practices like cameras and partitions were wisely put in the yellow and livery industry vehicles, a car vow was made for the black car industry. We request the same in this instance from Councilman Lancman's bill. There has been no

2.2

recorded instance of assault on black car luxury
limos as you heard the commissioner testify. She
include the assaults on taxi-drivers and livery cars
and then left out the fact that in the history of the
deluxe limo and black car industry there haven't been
any.

It is simply stated that signage is not necessary in our cars as the drivers and passengers have a professional relationship and understanding. The clients know the driver and the drivers know the client. The professional look of the cars as well as the client's perceived safety would be diminished by requiring otherwise.

Chairman Rodriguez, I thank you and the committee members for their time and attention protecting driver and pedestrian safety. The Black Car Assistance Corporation supports the other measure before the committee today. However I leave you with request that Intro 82 be further reviewed and altered to reflect what has been a long standing practice by the TLC for licensing and signage of black cars and luxury limos.

COUNCIL MEMBER LANCMAN: Thank you very much for your testimony. Um, yes, so when we had the

2.2

bill in the State Legislature, we had carve out for livery and black car drivers. The issue was raised at the time and it's something certainly cognizant of, we wanted to leave it as straight forward as possible and here at this hearing what idea people might have. For the black car industry, am I correct that in almost every instance the operator of the vehicle is the owner of the vehicle? Isn't that the way that industry is structured?

DIRECTOR ARVANITES: You have to own at least 51% of your car. I would say without having the figures in front of me, over 90% own 100% of their cars. The only exemption would be when the base operator they're affiliated with sometimes assist with the financing and leasing of the car. They own a percentage of it.

we're looking at based on what we had done in the legislature, um and your testimony, is something that would allow an owner/operator of the vehicle to have the right but not the obligation. And something along those lines we can have a dialogue about, getting the words right. But I'm certainly aware of the differences in yellow cabs, liveries, black cars

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

and the different threats and customer base that they all deal with. So I appreciate your bringing it up and we're definitely going to talk about it.

DIRECTOR ARVANITES: Thank you Councilman.

COUNCIL MEMBER VAN BRAMER: Thank you very much again Mr. Chair and thank you to all the panelists and Noah, I want to thank Transportation Alternatives. Once again you've been amazing partners in our efforts to achieve Vision Zero and you are there and have been there with us every single time there's been a tragedy in my district and throughout the city which has been far too many as we all know. And I know we're about to hear a message from the families from my district, but I want to say that Chair Rodriguez and I are already talking and in agreement that we would very much agree and want to pursue additional fines. And I appreciate your recommendations and your support of this legislation and all the work that we all continue to do together to achieve Vision Zero. So thank you for that and we'll continue to talk about those recommendations. But I appreciate everything you've done for the

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

families, including Luis Bravo and Maribel is about to testify on behalf of the family. But I thank you.

DEPUTY DIRECTOR BUDNICK: I appreciate it. Any way that we can be of assistance, we're here for you.

COUNCIL MEMBER MILLER: I have just a... I want to make a distinction between the two organizations, obviously an association and one representing owner operators. I think that the objective of this legislation is to protect workers. Also to facilitate public safety and again drawing back on my experience on the MTA and the assault legislation. It was stated that in terms of the black car, because they're pretty much a non-cash entity, that assaults don't occur. And I would just like to submit that nor does bus drivers or conductors carry cash either, and assaults occur every day. And so, I would very much caution not having signage for anyone. I think for this legislation to have teeth, signs have to exist. so I just wanted to clarify that. But also in terms of the Association and to the members of the panel who have really bought input to the critical legislation. I would say that you have to continue

2.2

Council Member Vacca and other members of the council here. This legislation wasn't brought by the agencies, it wasn't brought by the owner/operators, right, and this is to protect the workers and is incumbent upon yourself to make sure that it has teeth. That all those involved continue to do what they have to do. That the agencies coordinate within each other because if you don't do it, it's not going to get done. So I applaud what you're doing. But there is a lot more work to be done to make sure that this really has an impact that was intended.

(Background talk)

(Pause)

MARIBEL EGIPCIACO: My name is Maribel Egipciaco, I am from Queens to Make Queens Safer. A group of parents that were very concerned about all the deaths of tragic crashes in Queens. I am also here today on behalf of some of the Parents from Safer Streets which is a group of parents that organized themselves from all different places in the city that have lost their family member due to crashes.

2.2

None of them could come here today
because it was kind of... they either had to work or
had something else on their agendas, but the major
message is thank you so much for presenting this bill
to increase the fines on people who leave the scene
of an accident or a crash.

The family of Luiz Bravo, Martha

Bruncajas (sp?) couldn't make it, but she says that

the pain that she always feels because of the death

or her son is not going to go away. But anything

that can be done to help stop all of these tragedies,

she supports and she wants them to be passed. She

said that she wants, even though they haven't found

the person that killed her son, she wants the people

that are found and are taken to pay for what they've

done. And increasing those fines and make awareness

of other people not to do it. That they have to stay

and wait to see what happened.

There was another family which is not in the Queens District. The mother of Josebel (phonetic) Rivera that also was killed in a hit and run. She basically... I can read it in Spanish.

24 (SPANISH SPEAKING)

2.2

In other words she saying that, thank you so much for putting this legislation. That it is one step forward to Vision Zero and that she wants to make sure that these people... the negligent people, the drivers that they don't care about others, that are caught and that they pay a bigger fine than what they are doing fine. Because people don't care.

So the people from Families for Safer

Streets, also mentioned that they said that Vision

Zero is a multi-facet process and any little

legislation or any little changes that we can make to

help stop and get to the Vision Zero is very

important and please pass all these laws. Thank you.

just want to say thank you for representing the family of Luis Bravo and we have gotten to know each other and seen each other a lot and we wish it were under better circumstances. But every single time there's been a tragedy in Queens, whether it's on Northern Boulevard or Broadway or Queens Plaza, you're there working to make it safer and making sure that no mother loses her child again on the streets of New York. And your courage and your tenacity along with all of the members of your groups and the

2.2

families is inspiration to me and to all of us to continue the work to make sure that we find justice for Luis Bravo in Woodside and every other person who is killed. So I want to say thank you on behalf of everyone in my district but really across the city for the work that you and Christina does and all of the families. So thank you.

CHAIRPERSON RODRIGUEZ: I'd also like to recognize Council Member Weprin and now let's call the last panel, Michael O'Laughlin, Erhan Tuncel, David Pollack, Mamnunul Haq.

(Pause)

DIRECTOR POLLACK: Good morning Chairman Rodriguez and council members. My name is David Pollack. I'm the Director of the Melrose Taxi Action Center and we represent the 26,000 members of Melrose Credit Union. We believe drivers leaving the scene of hit and run accidents should be punished in excess of the current law and we thank Council Member Van Bramer for doing just that in his Intro 371 which we support.

We also support that Taxi and Livery

Driver Protection Act and the Intro 82. And thank

you Councilman Lancman and all the sponsors for

2.2

initiating this long overdue law. This law will result in criminals thinking twice before making our drivers their next victim. Amtrak train cars, New Jersey Transit train cars, New York City buses and subways all have signage warning potential criminals of the penalties involved for assaulting transportation workers. We believe this law is a visual deterrent to crime and finally equalizes the value of live of our drivers with those and other segments of the transportation industry.

On behalf of each member of Melrose

Credit Union, we urge this committee to vote and pass this proposed legislation and we also have a message for all those thugs and thieves and criminals. Don't assault our taxi drivers or you're going to jail for 25 years.

DIRECTOR TUNCEL: Good morning Chairman

Rodriguez and members of the Transportation

Committee, my name is Erhan Tuncel, I'm the Managing

Director of the League of Mutual Taxi Owners. Thank

you for allowing me to testify today.

The League of Mutual Taxi Owners stand to support both bills that's on the floor today, 371 and 82.

2.2

On 371, Councilman Van Bramer, I think hit and run is one of the most despicable acts any driver can commit. And we fully support your bill. And again, just like the gentleman before our panel, I don't think the penalties go far enough. And that you should look into increasing the penalties on hit and runs and there's no reason for anyone to do that.

On 82, on September 20, 2010 we were shocked to hear that Governor Paterson used his veto power to deny taxi drivers, the unsung heroes of the city and state, the right to be protected from assailants. Taxi Driver's Protection Act had a great potential to give taxi drivers the protection they deserve by becoming the ultimate deterrent to anyone with intent to cause harm.

The League of Mutual Taxi Owners thanks and appreciates Council Member Lancman for his efforts as a New York State Assemblyman and as a New York City Council Member. We also thank Council Members Koo, Levine, Rose, Vacca, Rosenthal, Dromm, Richards and Chin for sponsoring Intro 82. The Taxi and Livery Driver Protection Act which without a doubt will save lives of taxi drivers.

| Some members of the riding public think |
|--|
| it's open season on taxi drivers and assault them at |
| will for a variety of reasons. From drivers |
| religion, ethnicity, skin color, to his desire to |
| follow the law, to fulfil his obligations to the |
| Vision Zero initiative. Such as obeying the speed |
| limit. Yes, as ridiculous as it might sound, it's |
| true. Obeying the speed limit caused one our members |
| to get assaulted where he received a laceration to |
| his lip, bruising on his forehead, face and elbows |
| when he tried to protect himself from this madman. |
| Who's only reason to attack was that our member was |
| driving too slowly by obeying the speed limit. |

The assailant was arrested and charged with only a misdemeanor. There isn't a reason in the world that justifies an assault on taxi drivers. We deserve better protection under the law. Assaulting a taxi driver should be a felony and carry a mandatory jail sentence. In New York City you can assault a taxi driver and walk away. But if you assault a bus driver you go to jail.

Taxi drivers deserve the same protection as bus or subway operators. We ask that the

2.2

penalties for assaulting taxi drivers be brought up
to equal the penalties for assaulting a bus driver.

Once again we support Intro 82 and urge you to vote for it. However, we would like you to consider amending the law to require these signs to be posted on both the exterior as well as the interior of the taxis for greater effect. Thank you for your time.

MAMNUNUL HAQ: Hi my name is Mamnunul
Haq. I am the co-founder and member of the
organizing Committee of New York Taxi Workers
Alliance. And I am a cab driver. I drove cab for
long. Thank you so much Mr. Chair and thank so much
Mr. Lancman for introducing this bill in City
Council. You have done that in the Assembly but
unfortunately didn't turn into a law. And I am one
of the victims. When I was driving a taxi cab, I
started in 1993 and in 2005, March 31st, right across
the river at the Brooklyn Promenade. And you may
remember I was in the front page of most of the
newspaper and the television. And I had been stabbed
by a passenger through the partition in my back.

And I cannot think still that day, how traumatized and how dangerous it was. And my life

2.2

was six and a half inches life and death. If the knife landed half inches in any other direction it could be a big catastrophe. I could be dead inside my cab or I could be a crippled wheelchair man. But and after that I decided to leave the job. And I can't drive full time. The last couple of years I drive Sunday and I do have another job at I can always have. It is a really dangerous job, we all know. A 60% more dangerous job than any other job in this country. But we don't have any law to protect these taxi drivers.

I feel really sorry for my fellow drivers who went through this trauma. Lost the eyes. Lost the person's eyes. Slashed a few of the cab driver's throats. Beaten to death on the sidewalk. Left on the sidewalk. We all know that. But there is no protection. We couldn't protect these drivers who serve this city respectfully. Giving people days to the life. Taking you to the theater, taking you to the movie, giving you their life but they don't have life. They work seven days a week, twelve hour shift. It's really hard work but there is no safety, there is no respect for the taxi drivers.

2 And I still remember my family went 3 through this trauma and I had little children at that 4 time and how shocking it was because I was in 5 hospital bed and maybe I'm not going to survive. 6 Finally I survive, thank God. I'm here today. And 7 this campaign was born from a hospital bed. I urge to the politicians. I urge to the media. That you 8 should come up with some sort of legislation. 9 sort of law for the taxi drivers of New York City. 10 Back then he was an Assembly Member he introduced 11 12 this bill, but unfortunately it didn't happen. now it is in the City Council. So I hope it's going 13 14 to be passed and it will turn into a law. We want to 15 see this. This is what we want. To protect the taxi 16 drivers. Give them respect. Taxi drivers... high rates of assault, felony assault, lots of taxi 17 18 drivers being assaulted every day. Only the person who is the behind the wheel can know if they're 19 20 assaulted physically, mentally, verbally, even sexual. We never look at it. We don't want to talk 21 2.2 about it. Only the visible things we can see which 23 is bigger, like mine, like those guys on the list who lost their life. Like my friend Sagadaraman (sp?) 24 25 from my country Bangladesh. He... five years, more

- 2 than five years, he was in a coma then left us.
- 3 Nothing, just to get out from his car, bought a cup
- 4 of coffee and just opening his door someone came and
- 5 punch his head. So we don't want to see it anymore.
- 6 We want respect for the taxi drivers. Please pass
- 7 | this legislation. And we don't want to see any
- 8 driver go through what I went through. Thank you.
- 9 BHAIRVAI DESAI: Good morning. Thank you
- 10 so much Chairman Rodriguez for bringing this critical
- 11 | bill to this hearing. Councilman Lancman you have
- 12 been our angel on this issue. You stood with us. I
- 13 | wish I didn't have to recall how many Sundays, we
- 14 | stood at Penn Station next to drivers and family
- 15 members when drivers had been assaulted on this job.
- 16 Mamnunul mentioned Shasadur (phonetic).
- 17 | I mean, you know, I've been doing this job for 18
- 18 years and when I saw what Shasadur's family went
- 19 through. I mean he was in a coma for five years, and
- 20 we lost him just a few years ago. Every single
- 21 | weekend, his three daughters and his wife, his wife
- 22 was there every day at that hospital room. His
- 23 daughters, three little kids were there every single
- 24 weekend. They'd sit in that waiting room doing their
- 25 | homework, you know, waiting to hear news, whether or

2.2

remains in a coma.

not their father was ever going to wake up again.

Keychan (phonetic) Kim, two years ago, remains also in a coma, to this day, following an assault. Mr.

Kim was assaulted on New Year's while the rest of the world got to celebrate, his family woke up to the news that they're brother who'd been a taxi driver and owner/driver, invested years of his life into this industry. Serving thousands of members safely throughout his tenure. On New Year's he spent his night lying on a cold sidewalk floor after he'd been

Annoymal Branch (sp?) he was robbed at 7:00 in the morning on a busy street near a subway stop in Brooklyn. He was robbed at gunpoint after he turned the money over they shot him point blank range in his eye. His wife had died from cancer just two months before Mr. Malbronch (phonetic) himself was shot in the eye.

assaulted by a passenger. And to this day, that man

Ali Fahad (phonetic). The car was having trouble so he pulled over, turned off the meter, and told the passenger, I'm going to check this car.

He's a certified mechanic. He said, I'm turning off the meter, so you don't have to pay me for the fare

| up to this point. And now if the car is fine I'll |
|---|
| turn it back on and I'll take you safely. And he |
| opened up the hood, as he's checking out the car, he |
| see's something from the side of his head and he |
| turns around and it was his passenger who had a |
| skateboard with the wheels out, hit him right in his |
| face, right in his eye. That man is now facing |
| blindness and he's also losing his hearing. These |
| are permanent injuries. You know, and you cannot |
| quantify the level of trauma, you know, that we have |
| seen drivers face. But if we did have to quantify |
| it, we know that that number is much higher than what |
| gets reported. You know we see in our office, we see |
| at least one incident of a serious injury every |
| single week. The majority of these cases are not |
| reported by drivers. And please bear in mind that |
| taxi drivers, livery drivers, as independent |
| contractors, we're not protected under the |
| Occupational Safety and Health Act. So all that we |
| can really depend on is city level or state level |
| legislation, to extend these rights. |

I would like to state that both in the

states of California and Illinois, they have state

laws which say that an assault, any level of assault,

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

against a taxi driver, is indeed a felony in the same way that we define assault against transit workers in New York State. In Pennsylvania, warning signs already exist in the back of a taxi. We do not want to see New York City with the biggest taxi market in

North America lag behind in protection.

We would like to offer some amendments to the proposed bill, a copy of which we've handed out to you today. We'd like the wording to actually say, taxi drivers serve the public, respect their labor. Warning, assaulting a taxi or livery driver is punishable by up to 25 years in prison. We would also like the council to specify the font size and the placement of the signs particularly in the taxi. In the rear, we would like it to be in the middle of the partition and not just on the side. And also, while this might seem like a really minor point, because it's going to be dollars and cents. We want the signs to be paid for by the industry or even by the City of New York through the TLC. You know, out of respect to the fact that in this... the workers of this industry serve a million every single day. very least that we can do is pay for these signs and make sure that they are prominently displayed.

2.2

you know, send a signal, not only to New York City, but throughout the state and throughout the country, that taxi workers have a right to be protected on the job. No worker anywhere should ever have to choose between earning a living and staying alive. Taxi drivers, livery drivers, black car drivers, all TLC licensees, should have the right to be protected. And we thank you so much for bringing this bill to the table, you know. And we really call upon you to expedite the passage. We've waited so long. And the longer that we wait... every single incident that we see, every single time we think to ourselves, if that sticker, that warning, had already been in that car,

And so we urge you to pass this digital should be in addition. Absolutely, thank you for raising that councilman. It should not be in lieu. We need it to be a sticker, because too many people turn the TV screens off. We need that sticker to have that same prominence as other important messages that are displayed in the back screen. Thank you.

would the driver somehow been protected.

MICHAEL O'LAUGHLIN: Good morning chair, good morning council members. My name is Michael O'Laughlin. I speak today on behalf of Cab Riders

2.2

| United. Cab Riders United is a new initiative oh |
|--|
| I'm sorry. Cab Riders United is a new initiative to |
| organize the public voice on behalf of the 1.2 |
| million passengers who ride in the city's taxis and |
| for-hire vehicles and count on them to keep the city |
| going every day. Cab Riders United supports the |
| goals of Intro 82. Passengers have a right, when we |
| get into a taxi cab to expect that we will be safe. |
| The drivers of a taxicab have that exact same right. |
| They deserve to be guaranteed in their safety. |

Cab Riders United strongly advocates the principals of Vision Zero. The death and injury on our city streets is unacceptable. We consider Intro 82 perfectly aligned with those goals. It's important to realize that what steps we can take to remove the fear of violence we should take. Fear of violence for the drivers. It's the right thing to do for the drivers. It's also the right thing to do for the passengers and the public. Because relieving that stress and that fear, that anxiety will result in safer drivers.

Drivers have a right to safety, so do passengers, and New Yorkers outside the vehicle.

Driving a taxi or a for-hire vehicle in New York is

2.2

challenging and important work. And we all benefit when it's treated as such. The violent assault of a driver is absolutely unacceptable. That should be unmistakably clear. Intro 82 is an important step towards making sure that is clear for every passenger. Likewise, I think, in addition to the acute violence that we've heard so powerfully about. I'd encourage the council to also consider what Robert Kennedy might have called another kind of violence. Slower but just as deadly. The violence of institutions. Indifference in action and slow decay.

City for decades, we have had a partition which is a valuable safety feature but which creates its own risks. For decades we have asked drivers to work up to a 12 hour shift behind the wheel. That's longer than long haul drivers are allowed to drive a truck according to the federal government by the way. And yet many taxi drivers cannot even adjust their seat position because of the unsafe partition that has been installed in their vehicle. This is not only inhumane, it's a matter of occupational safety and health for the driver, and it's contrary to the goal

2.2

of maintaining the driver's alertness and safety behind the wheel. It directly harms the driver, it threatens the safety of passengers and the public as well. Those same partitions that we've all seen for decades installed during the hacking up of a taxi, can also compromise the vehicle's structural integrity, air bag deployment and its overall safety. Because it alters the manufacturers intended performance of the vehicle during a crash.

New York City should never allow taxi business practices or vehicle modifications that can put drivers, passengers or the New Yorkers outside the vehicle at greater risk. Every TLC vehicle should meet all federal crash safety and EPA standards even after they're hacked up for use as a taxi.

A few additional points on safety.

Research shows that well paid drivers are safer drivers. Drivers should be better paid. TLC has a right to honor the safest drivers and we look forward to participating in that ceremony next week. We also need to make sure that we require higher standards for all drivers including a road test to prove that they can drive a for-hire vehicle in New York City.

2.2

Taxis and Liveries are exempted from the New York State Seatbelt Law. In the age of Vision Zero that's something that we've got to change.

Thank you for the opportunity to speak with you today.

CHAIRPERSON RODRIGUEZ: Thank you. Now let's call...

very much. First I want to thank Council Member

Lancman for his leadership. I know he has a long

standing concern about this industry dating back to

his time in the New York State Assembly. So I want

to thank him for that work and I'd like to ask that

my name be added as a co-sponsor to this legislation.

I do want to just follow-up... I also want to thank Mr. Haq. Thank you for coming out and testifying. Interestingly enough I've known for your years but I've never actually known that story. I never made that connection. That really is a terrible story but glad that you bounced back and you're doing well.

I do want to ask a specific question.

Just something that you brought up, not directly related to the bill, but I think it will be helpful

| to know and maybe track. I think you mentioned that |
|---|
| you have at least one incident a week of violence. I |
| imagine you probably have a lot more incidents of |
| harassment, right. I mean I think that part of the |
| challenge is people don't respect taxi drivers. I |
| think the reason is obvious, right. They because in |
| many cases they're immigrants, they're folks who make |
| less than other folks. They're in the service |
| industry and people think that it's acceptable to be |
| disrespectful which of course it's not. Do you have |
| a way of tracking, and if not, would you consider |
| trying to track, because I think it would be helpful |
| to know, when there are incidents where people either |
| say something that's offensive or discriminatory or |
| threatening. Because I imagine, right, taxi drivers |
| must get threatened a lot but they don't necessarily |
| report it. But that's an issue. They must get at |
| least verbally abused a lot, but it doesn't get |
| reported either. Do you have some sort of way of |
| tracking, if not, would you consider, maybe some of |
| the folks here representing the drivers, would you |
| consider a way of doing that. I think it would be |
| very helpful to know and to sort of get the message |

4

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

out which people... many people don't realize that this
is happening on a very consistent basis.

BHAIRVAI DESAI: Yes, we've done a number of things. So we've worked with the National Institute of Health. Every other year we do a survey of close to 400 drivers, a random survey just looking at you know, incidents of verbal harassment and experience of assault. And also specifically, when racialized language or you know hate crimes are committed. And so, the numbers, are just, they're heart breaking. I mean I think that most drivers would say that verbal harassment it's as common as seeing a red light during your shift. Which is really problematic, but it's also the reason why we've proposed this specific language for the sign. To say, you know, to remind the world that taxi drivers serve the public and that the labor should be respected and I think everything that you've mentioned in terms of the service sector, 94% of the workers are immigrants. People are low income. majority are people of color. You're individualized, you're really isolated in that work space. And let's face it, we've faced of really bad propaganda. You know, even those statistics have always shown the

| truth to be that, for example, that taxi drivers are |
|---|
| the safest motorists in the City of New York. You |
| know, the number of complaints against drivers have |
| gradually, you know, come down and they've been at |
| historical lows. And we've seen this workforce of |
| predominantly immigrant drivers really stabilize the |
| industry as opposed to having worked, you know, |
| transient workers in and out. The quality of the |
| service has very much gone up. Every indicator shows |
| that. But, I think, partly because of the racism and |
| the xenophobia. A lot of the images still remain |
| really problematic. And those problematic aspects |
| result in violence and harassment to drivers. And |
| so, but I think having this sticker and having the |
| language on the sticker that reiterates that the City |
| of New York, the State of New York, you as a City |
| Council as our public representatives, you respect |
| the labor of taxi drivers. I think will go a really |
| long way in changing that dynamic between the front |
| and the back seat. As well as the dynamic between |
| the driver and the passersby and the motorists next |
| to them. |

COUNCIL MEMBER GREENFIELD: Well I think that's exactly what Council Member Lancman is trying

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

to achieve. And I'm sure he's going to take a look at those suggestions. I will just add that if there was a better way to track it. If there was some sort of way to file a complaint. Just listening, just sitting here, I will admit, I'm not a frequent taxicab customer. I take mass transit or I drive generally but just listening to these experiences it's really just shocking that I today's day and age we have an industry in New York City, an entire industry where it is basically and allowed to harass the employees of that industry. And that's unacceptable. And so I think we separately, aside from what we're doing here today, which I think is significant and I think will make a difference. think we should have some conversations about how we move towards creating a recognition and some accountability. I can't imagine if there was any other industry in the world if accountants were yelled and cursed at and threatened, when they did their jobs, I'm certain that they would not accept And we should not accept it simply because of the fact that as you pointed out and as we've pointed that it's an immigrant group or it's a minority group. Or it's folks that feel like they don't have

results. Thank you very much.

2.2

a voice. We certainly need to give a voice and I

think that this legislation from Council Member

Lancman goes a long way in doing that. And we'd love

to work with you some more to try to achieve these

DAVID POLLACK: Council Member

Greenfield. Thank you for bringing that up and as

I'm listening and thinking of how we can accomplish

what you just suggested. Perhaps you can help us get

TLC involved. Even more important, maybe get 311

involved in keeping record of assaults, unreported

police assaults to drivers.

idea. Why don't we discuss it offline. I don't think this hearing is the forum, but my staff will follow-up with you. And let's look at that and see if we can create some sort of database and some sort of accountability for what's been happening out there on the streets. Thank you very much.

COUNCIL MEMBER LANCMAN: Thanks for your testimony, it's good to see you and it's been a long haul, to use a driving metaphor. And I certainly hope we never have need to stand outside Madison

2.1

2.2

2 Square Garden on a Sunday because another driver has 3 been assaulted or in some cases killed.

But I want to get into some of the details of the suggested changes that you had. Has it been a problem in the past where owners of the cabs have required the drivers, the operators to pick up the costs for different rules, regulation and mandates? And is that something that you feel strongly about putting the legislation or part of the TLC rule making process.

BHAIRVAI DESAI: Well in our experience you know if something is not explicitly stated in the regulation or in the statute, in terms of costs is not explicitly stated that it should not be borne by the driver that it does end up being shifted over to the driver. So, you know, we understand it would be a minor cost, but just think that really out of sheer respect that it's something that the driver should not have to bear. And in our... Even the Attorney General's office now has a unit that investigates what we call lease cap overcharges. So where, the TLC regulates the cost, the maximum amount that the owners can charge to the drivers and we see many violations of those rules. And now with both the

4

2 Attorney General's office and the TLC have been investigating and prosecuting those types of 3 overcharges. So it's certainly for drivers who might lease the medallion and own the vehicle. Driver owned vehicle operators because of the sticker is 6 7 seen as part of the vehicle, as part of what we call the hack up, then you know the cost would end up 8 being borne by the driver. Now the driver's anyway 9 10 are going to be paying with the time, if that should be required. But it's a small thing but we really 11 12 think that it's more... it's just like I think there's 13 so much symbolism through this bill itself, right, of really saying that we're taking a workforce that's 14 15 been so hidden for so many decades, in front of that 16 partition that we're... while the vehicle remains a 17 cultural symbol of New York City the workers have 18 been hidden. And I think what this bill does overall is really lift that, you know, and make us recognize 19 20 that the drivers in the front seat are the most valuable people in this industry. Without them there 21 2.2 is no industry. And so I just think having the 23 driver not be the one that has to bear the cost of the sign would be a small gesture. I would hope it 24 wouldn't need legislation that the owners themselves 25

2.1

2.2

would know that something that they should take on, but in our history has kind of shown us otherwise.

And that's why we would propose that it would be legislated.

an opinion based on the folks you represent as well as just your knowledge of the industry, on the wisdom of allowing owner/drivers to post the sign if they want but not requiring it. Making that distinction between owners, drivers and drivers who maybe are leasing the car for a shift or leasing the medallion for some extended period of time. Or black car and livery drivers which I know is not your focus.

members who have a hack license but will go back and forth between a taxi, a livery and a black car. I mean I think as Councilman Miller said earlier, we absolutely believe that in order for this warning sign to have true value, it needs to be seen across the board. In all of these vehicles. Even the exemption that exists for owner/operators now, it's... you can either chose a camera or a partition. And that's only if you're single shifted. If you have a second shift driver that leases from you, then you

COMMITTEE ON TRANSPORTATION

1

13

14

15

16

17

18

19

20

21

2.2

23

24

25

2 have to have that partition. So, I just think that it's important that the council recognize... for the 3 4 passenger who gets in to the back seat if they don't ... they're not going to understand that the sticker 5 doesn't exist because this car is owned by the 6 7 driver. They're just going to see that in some cars you see a sign and in some cars you don't. And it's 8 just going to lead to unnecessary confusion or much 9 worse, it's going to lead to people not taking that 10 sign seriously. You know, you have to see something 11 12 consistently to see the value in it.

COUNCIL MEMBER LANCMAN: It won't kind of penetrate the culture and have people view cab drivers and how serious it is to endanger their safety.

BHAIRVAI DESAI: Absolutely. You get into a yellow cab you expect a meter. Because there's one in every cab. We want that sign to have that same kind of an impact.

COUNCIL MEMBER LANCMAN: Thank you.

COUNCIL MEMBER WEPRIN: Okay. Thank you Mr. Chairman. Ms. Desai how are you, it's good to see you.

BHAIRVAI DESAI: Thank you. You too.

2.2

this listing not on the bill but I'm going to correct that error and join Council Member Lancman on this bill. This is an important issue for New Yorkers I think and in my district I do represent a lot of people who drive taxis. May of which are better educated than most of the public. Doctors, scientists and professors who have chosen to try to raise their families by driving a taxi.

My question is this. Currently the signs that on are busses and subways. I see there's a sign wanting to be like them. They just state that the assault is punishable by 25 years. It's doesn't have any extra language?

BHAIRVAI DESAI: Right, that's right.

COUNCIL MEMBER WEPRIN: I do think

there's a distinction Council Member Greenfield was

pointing to that generally the public does not get in

close proximity to, certain train conductors, bus

drivers. It's a different dynamic. It's a lot of

people around. And the situation with someone

running a taxi is much different. So, I do like the

idea and I'm sure Councilman Lancman is open to it,

assuming it's legally fine, to come up with some type

2.2

of language to address that issue. To try to appeal to the heart as well as the head a little bit to the passengers. That these are public servants. That these are people who are trying to get people around and help us. And certain should be treated like those other employees. But even given a special attention. So I look forward to working with Council Member Lancman and the other sponsors of this bill and my colleagues to try to get this done. I think it's very important. It's outrageous what has happened so many times to taxi drivers and I'd like to work with you and with everyone to try to get this done. Thank you.

BHAIRVAI DESAI: Thank you so much.

CHAIRPERSON RODRIGUEZ: With that, we will come to the end of this hearing. I would like to also thank the Committee Staff, Carmen De La Rosa (sp?). As you know as we pass 11 bills related to Vision Zero where the safety of the pedestrian and the cyclist is very important. We also want to send a message that the life of our livery and taxi drivers is also very important. No doubt that having the support from the administration, from the industry, transportation advocate group on those two

| 1 | COMMITTEE ON TRANSPORTATION 76 |
|----|---|
| 2 | bills. I have no doubt that we also on the council |
| 3 | will be moving very quick on working on some details |
| 4 | related to the logistics of those two bills. And |
| 5 | hopefully I would like to see those two bills be |
| 6 | moving to the floor very soon. I also would like to |
| 7 | invite everyone for our next Transportation Hearing |
| 8 | which is going to be on the 17 th . And that hearing |
| 9 | is going to be a joint hearing with the Economic |
| 10 | Development Committee related to the city's |
| 11 | transportation infrastructure. And the meeting we'll |
| 12 | have on the 17^{th} . And with that this hearing is |
| 13 | adjourned. |
| 14 | Thank you. |
| 15 | (Gavel) |
| 16 | (Background talk) |
| 17 | |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | |
| 23 | |
| 24 | |

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date September 8, 2014