STATE OF NEW YORK

5048

2013-2014 Regular Sessions

IN SENATE

May 7, 2013

Introduced by Sen. SERRANO -- read twice and ordered printed, and when printed to be committed to the Committee on Cities

AN ACT to amend chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, in relation to licensing of dogs in a certain city; to amend the administrative code of the city of New York, in relation to the animal population control fund; and to repeal certain provisions of chapter 115 of the laws of 1894, relating to the better protection of lost or strayed animals and for securing the rights of owners thereof, relating to licensing of dogs in a certain city

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Sections 1, 2, 2-a, 3, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, are REPEALED and four new sections 1, 2, 3 and 4 are added to read as follows:

Section 1. The provisions of this act shall apply in the city of New

§ 2. (1) Every person who owns or harbors one or more dogs within the corporate limits of such city, shall procure a license for each dog as provided in this act. In applying for such license to be issued or 10 renewed, the applicant shall provide in writing the name, sex, breed, 11 age, color and markings of the dog for which the license is to be 12 procured or renewed and such information that the commissioner of health and mental hygiene of such city deems necessary to notify the applicant when the license is due to be renewed or to contact the applicant in the 15 event the dog is found after becoming lost or strayed. Such commissioner 16 may issue rules requiring proof of rabies vaccination, or an affirmation

17 that such vaccine has been administered, as part of the application for

18 such license to be issued or renewed.

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> EXPLANATION -- Matter in italics (underscored) is new; matter in brackets [] is old law to be omitted.

> > LBD03124-01-3



S. 5048

1 (2) Licenses issued or renewed under this act shall be valid for a
2 term of one year or, pursuant to rules issued by such commissioner, for
3 a period greater than one year.

- (3) The fees for a license issued or renewed under this act shall be set by local law, subject to the provisions of this subdivision. There shall be a base fee for a license to be issued or renewed for any dog. There shall be an additional fee for a license to be issued or renewed for a non-sterilized dog. The amount of such additional fee shall be at least eighty-five percent of the amount of the base fee. Applicants shall pay the additional fee unless their application is accompanied by:

 (i) a statement signed by a licensed veterinarian providing that the dog has been sterilized or that such veterinarian has examined the dog and found that because of old age or other permanent medical condition, the life of the dog would be endangered by sterilization, or (ii) a statement, approved as to form by such commissioner and affirmed by the applicant, that the dog has been sterilized.
- (4) The amount collected for the additional fee charged for a license to be issued or renewed for an unsterilized dog as provided in subdivision three of this section shall be forwarded to the city comptroller for deposit in the animal population control fund created pursuant to section 17-812 of the administrative code of the city of New York.
- (5) When a license is issued or renewed for a term other than one year, the fees shall be a prorated amount of the fees per year set as provided in subdivision three of this section.
- (6) Any person who fails to renew a license prior to its date of expiration may be required to pay a late fee upon renewal of a license, with the amount of such late fee set by local law. Such amount shall be no more than twenty percent of the amount of the base fee for a license to be issued or renewed as provided in subdivision three of this section.
- (7) The application for a license to be issued or renewed shall be accompanied by a statement as prescribed by such commissioner, notifying the applicant that he or she may submit, along with the fees required by this section, an additional amount to be utilized for the purpose of funding low-cost sterilization services from the animal population control fund created pursuant to section 17-812 of the administrative code of the city of New York. Any additional amount submitted pursuant to this subdivision shall be deposited in such fund.
- (8) From the fees collected pursuant to this act for each dog license issued or renewed, the sum of ten cents annually for the term of such license shall be remitted by such city to the commissioner of agriculture and markets on or before the fifteenth day of each month, with such sum to be used to fund research into diseases of dogs and the search for and the study of viruses that affect people and animals.
- 44 (9) The amount of any fee charged pursuant to this act shall not be 45 based in whole or part on the breed of the dog.
- § 3. (1) Any person who is required to obtain or renew a dog license pursuant to this act but fails to do so may be issued a notice of violation, returnable to the environmental control board or health tribunal of the office of administrative trials and hearings of the city of New York, and may be subject to a civil penalty of not more than seventy-five dollars for the first violation and no more than one hundred dollars when such person was found to have violated this section within the preceding five years. Such notice of violation may be issued by any officer or agent of the department of health and mental hygiene of such city, or any other agency or entity designated by the commissioner of health and mental hygiene or such city, when such officer or



S. 5048

agent observes the dog for which such license has not been obtained or renewed.

- (2) Notwithstanding subdivision one of this section, such notice of violation may not be issued to a person when such person is in the course of obtaining or renewing a license for the dog for which the notice of violation would be issued. It shall be an affirmative defense to any such violation that: (i) the person required to obtain or renew a dog license duly applied for such license or renewal prior to the date of the violation but the department of health and mental hygiene of such city had not issued or renewed such license; or (ii) such person had previously procured a license that was valid for a term that ended not more than thirty days before such notice of violation was issued and such person duly applied for renewal of such license subsequent to such notice of violation being issued.
- (3) Three quarters of any amount paid as a penalty for a violation pursuant to this section shall be forwarded to the city comptroller for deposit in the animal population control fund created pursuant to section 17-812 of the administrative code of the city of New York, and the remainder shall be used solely for carrying out the provisions of this act, establishing, maintaining, or funding shelters for lost, strayed, or homeless animals, providing or funding public education regarding responsible animal care and dog licensing requirements, and conducting other animal care and control activities.
- § 4. (1) With each license issued or renewed under this act, the department of health and mental hygiene of such city shall supply the applicant with a certificate of license or renewal stating the name and address of the owner of the dog and the number of such license or renewal.
- (2) Every dog licensed under this act shall, at all times, have a collar about its neck with a tag made of metal or other durable material attached thereto, bearing the number of the license. Such tag shall be supplied to the owner by such department. Such department shall provide notice with each such tag that anyone who shall use a license tag on a dog for which it was not issued shall be deemed guilty of a misdemeanor as provided in section nine of this act. Nothing in this act shall prevent such department from issuing specialty tags which, for an additional cost set by local law, owners may purchase in lieu of the standard tags issued pursuant to this section. The commissioner of health and mental hygiene of such city may issue rules requiring that dogs licensed under this act shall have attached to such collar a tag indicating that a rabies vaccination has been administered.
- 42 (3) Such department may issue replacements for tags that are lost and
 43 may require reasonable proof of loss of the original and payment of a
 44 sum, set by local law, equal to the cost of replacement.
 - (4) On or about the thirtieth day before the end of the term for which a license issued or renewed under this act shall be valid, such department shall notify the licensee by mail or other means, using the contact information provided pursuant to subdivision one of section two of this act, of the date by which renewal is required, the manner in which the licensee may apply for renewal, the fees associated with on-time and late renewal respectively, and the penalties to which the licensee may be subject under section three of this act in the event he or she fails to renew such license.
- § 2. Section 8 of chapter 115 of the laws of 1894, relating to the 55 better protection of lost and strayed animals and for securing the 56 rights of owners thereof, is amended to read as follows:



S. 5048 4

- § 8. The [American society for the prevention of cruelty to animals] department of health and mental hygiene of such city is hereby empowered and authorized to carry out the provisions of this act, and [the said society] such department is further authorized to issue and renew licenses [and renewals], and to collect the fees [for such,] set forth in this act or otherwise established as [is herein] prescribed[, which fees are to] in this act. Such fees, excluding the additional fees charged for licenses to be issued or renewed for unsterilized dogs pursuant to subdivision three of section two of this act and the amounts specified in subdivision eight of section two of this act, shall be used [by said society towards defraying the] to defray such city's cost of carrying out the provisions of this act [and mainatining a shelter]_ establishing, maintaining, or funding shelters for lost, strayed or homeless animals, and providing or funding public education regarding responsible animal care and dog licensing requirements.
- § 3. Sections 8-a and 8-c of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, are REPEALED and section 8-b, as added by chapter 152 of the laws of 1971, is renumbered 8-a and amended to read as follows:
- § 8-a. (1) No person holding a permit issued pursuant to section 161.09 of the New York city health code or a license issued pursuant to article 26-A of the agriculture and markets law shall sell or transfer ownership of a dog in such city without first requiring the purchaser or other new owner to submit an application for a dog license and to pay all required fees, unless such purchaser or other new owner shall execute and submit to such seller or transferor a written statement that the dog to be purchased or transferred is to be harbored outside [the] such city. Such applications and written statements shall be on forms furnished by the [society] department of health and mental hygiene of such city and shall, within ten days after execution by a purchaser or other new owner, be forwarded by the seller or transferor to [the society] such department.
- (2) Any seller or transferor processing an application pursuant to subdivision one or three of this section shall, on or before the tenth day of the month next succeeding the month in which collected, remit to [the society] such department the amount of fees collected less [one dollar] ten percent of the base fees set pursuant to subdivision three of section two of this act for each application processed.
- (3) The commissioner of health and mental hygiene of such city may designate any other person or entity, including but not limited to a person or entity who provides care, treatment, services, or merchandise for animals, to process applications for dog licenses, collect fees, and remit the amount of fees collected less ten percent of such base fee in accordance with this section and otherwise consistent with the provisions of this act.
- § 4. Section 9 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, as amended by section 32 of part T of chapter 59 of the laws of 2010, is amended to read as follows:
- § 9. Any person or persons, who shall hinder or molest or interfere with any officer or agent of [said society] the department of health and mental hygiene of such city in the performance of any duty enjoined by this act, or who shall use a license tag on a dog for which it was not issued, shall be deemed guilty of a misdemeanor. [Any person who owns or harbors a dog without complying with the provisions of this act shall be



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deemed guilty of disorderly conduct, and upon conviction thereof before any magistrate shall be fined for such offense any sum not exceeding ten dollars, and in default of payment of such fine may be committed to prison by such magistrate until the same be paid, but such imprisonment 5 shall not exceed ten days.] Any person who for the purpose of participating in the "animal population control program" shall falsify proof of adoption from a pound, shelter, duly incorporated society for the prevention of cruelty to animals, humane society or dog or cat protective association or who shall furnish any licensed veterinarian of this 9 10 state with inaccurate information concerning his or her residency or the 11 ownership of an animal or such person's authority to submit an animal 12 for a [spaying or neutering] sterilization procedure established pursu-13 ant to section 17-812 of the administrative code of the city of New York and any veterinarian who shall furnish false information concerning an 15 animal sterilization fee schedule or an animal sterilization certificate 16 shall be guilty of a violation punishable by a fine of not more than two 17 hundred fifty dollars where prosecuted pursuant to the penal law, or 18 where prosecuted as an action to recover a civil penalty of not more 19 than two hundred fifty dollars. Notices of violation may be issued 20 pursuant to this act by any officer or agent of the department of health and mental hygiene of such city, or any other agency or entity desig-21 nated by the commissioner of health and mental hygiene of such city, and 22 23 such notices of violation shall be returnable to the environmental 24 control board or to the health tribunal of the office of administrative 25 trials and hearings of the city of New York. 26

- § 5. Section 13 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, as renumbered by chapter 179 of the laws of 1987, is amended to read as follows:
- § 13. [None of the provisions of this act shall apply to dogs owned 31 by] (1) An exemption from the dog licensing requirements of this act shall be provided for the following persons, organizations, and businesses:
 - (a) individuals who are non-residents [passing through the] of such city, [nor to dogs brought to the city and entered for exhibition at any dog show] or who are temporarily residing in such city for a period not to exceed thirty days;
- (b) individuals for the first thirty days after becoming a resident of 39 such city; and
 - (c) for dogs in their temporary custody for the purposes of redemption by an owner, placement for adoption, boarding, grooming, training, veterinary treatment or provision of other services: animal shelters, duly incorporated humane societies, duly incorporated societies for the prevention of cruelty to animals, duly incorporated animal protective associations, boarding kennels, grooming parlors, salons, pet shops, training establishments or similar businesses or establishments.
 - (2) An exemption from the dog license fees of section two of this act shall be provided for guide dogs, hearing dogs, service dogs or police work dogs, as such terms are defined in section 108 of the agriculture and markets law.
- 51 § 6. Subdivision 2 of section 17-812 of the administrative code of the 52 city of New York, as added by section 28 of part T of chapter 59 of the 53 laws of 2010, is amended to read as follows:
- 54 Such fund shall consist of all moneys collected from the animal 55 population control program established pursuant to section 17-811 of this chapter [and], all moneys collected for the additional fee charged

s. 5048

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for a license to be issued or renewed for an unsterilized dog pursuant to subdivision three of section [three-a] two of chapter one hundred fifteen of the laws of eighteen hundred ninety-four, that portion of any penalties assessed under section three of such chapter due to be paid to such fund, and all other moneys credited or transferred thereto from any other fund or source pursuant to law.

7. This act shall take effect on the sixtieth day after it shall have become a law, provided that upon the repeal of sections 1, 2, 2-a, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, pursuant to section one of this act, any existing licenses or renewals thereof issued under the provisions of such sections shall continue to be valid for such terms as they were issued under such provisions; and provided further that such licenses shall be renewable pursuant to the new provisions added by section one of this act; and provided further that upon the repeal of sections 1, 2, 2-a, 3, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, any license or renewal fees previously authorized and in effect pursuant to such sections as of the date this act takes effect 21 shall remain in effect until new fees shall be adopted and take effect pursuant to local law enacted in accordance with this act; and provided further that notices of violation may not be issued pursuant to section three of chapter 115 of the laws of 1894, relating to better protection 25 of lost and strayed animals and for securing the rights of owners there-26 of, until the one hundred twentieth day after this act shall have become 27 a law.

NEW YORK STATE SENATE INTRODUCER'S MEMORANDUM IN SUPPORT submitted in accordance with Senate Rule VI. Sec 1

BILL NUMBER: S5048

SPONSOR: SERRANO

TITLE OF BILL: An act to amend chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, in relation to licensing of dogs in a certain city; to amend the administrative code of the city of New York, in relation to the animal population control fund; and to repeal certain provisions of chapter 115 of the laws of 1894, relating to the better protection of lost or strayed animals and for securing the rights of owners thereof, relating to licensing of dogs in a certain city

<u>PURPOSE</u>: To improve and clarify the law related to licensing of dogs in New York City and to give the City greater local control over licensure and the associated fees.

SUMMARY OF PROVISIONS:

Section 1 of the bill repeals sections 1, 2, 2-a, 3, 3-a, and 4 of chapter 115 of the laws of 1894 and replaces them with four new sections 1, 2, 3, and 4.

The repealed section 1 of chapter 115 requires dogs to be licensed in cities with a population of two million or more, sets the base fee at \$8 40, with an additional fee for unsterilized dogs, with an exemption from the additional fee if the life of the dog would be endangered by sterilization.

The repealed section 2 of chapter 115 sets the term of licenses at one year and requires renewal each year.

The repealed section 2-a of chapter 115 sets a fee of \$2.00 for late renewal of licenses

The repealed section 3 of chapter 115 requires certificates of license or renewal to state the name and address of person who obtained the license and the number of the license.

The repealed section 3-a of chapter 115 sets the additional fee for unsterilized dogs at the greater of \$3.00 or an amount set by the New York City Council or the New York City Board of Health, and requires that the additional fees be deposited in the City's animal population control fund.

The repealed section 4 of chapter 115 requires every licensed dog to wear a collar with a license tag.

The new section 1 of chapter 115 specifies that the chapter applies in New York City.

The new section 2 of chapter 115 requires that dogs be licensed and makes various provisions related to license applications and fees. Subdivision 1 of the new section 2 of chapter 115 requires dogs to be licensed, requires the applicant for a license to provide information and authorizes the City health commissioner to require proof of rabies vaccination with the application.

Subdivision 2 of the new section 2 of chapter 115 sets the term at one year or a longer amount of time that may be set by the City health commissioner.

Subdivision 3 of the new section 2 of chapter 115 permits New York City to set fees for licenses by local law, with an additional fee for licensing unsterilized dogs to be at least 85 percent of the base fee applicable to licensing all dogs.

Subdivision 4 of the new section 2 of chapter 115 requires that the additional fees for licensing unsterilized dogs be deposited in the City's animal population control fund.

Subdivision 5 of the new section 2 of chapter 115 requires that fees for a period greater than one year be prorated.

Subdivision 6 of the new section 2 of chapter 115 authorizes the City to set a fee by local law for late renewal of licenses at no more than 20 percent of the base fee for a license.

Subdivision 7 of the new section 2 of chapter 115 requires applicants for licenses to be notified that they may submit, along with the license fees, a contribution to help fund low-cost sterilization services.

Subdivision 8 of the new section 2 of chapter 115 requires the City to forward 10 cents front the fee for each license to the State commissioner of agriculture, to be used to fund research into diseases of dogs and viruses that Affect people and animals This subdivision replaces section 8-a of chapter 115, which is repealed by section 3 of the bill, as indicated below.

Subdivision 9 of the new section 2 of chapter 115 specifies that license fees shall not be based in whole or part on the breed of the dog.

The new section 3 of chapter 115 makes provisions related to violations of the licensing requirement

Subdivision 1 of the new section 3 of chapter 115 provides for a fine of \$75 for an unlicensed dog and \$100 for a second offense within 5 years.

Subdivision 2 of the new section 3 of chapter 115 provides that a violation for an unlicensed dog may not be issued to a person in the course of obtaining or renewing a license, and provides for a defense if a person issued a violation has applied for a license but not yet received it or if a previously valid license has been expired for 30 days or less.

Subdivision 3 of the new section 3 of chapter 115 provides that threequarters of the amount paid in fines for violations of the license requirement shall be deposited in the City's animal population control fund and that the remainder shall be used solely for activities related to animal care and control.

The new section 4 of chapter 115 makes provisions related to issuance of licenses, license tags, and renewals.

Subdivision 1 of the new section 4 of chapter 115 requires the City to supply certificates of license or renewal. Subdivision 2 of the new section 4 of chapter 115 requires every licensed dog to wear a collar with a license tag supplied by the City, requires the City to notify the recipient of each tag of the penalty for using it for a dog other than the one for which it was issued, permits the City to issue optional specialty tags for an additional price, and permits the City require a tag indicating that a rabies vaccination has been administered.

Subdivision 3 of the new section 4 of chapter 115 permits the City to issue replacements for lost tags, for a fee equal to the cost of replacement.

Subdivision 4 of the new section 4 of chapter 115 provides for the City to notify licensees 30 days before a license will expire

Section 2 of the bill amends section 8 of chapter 115 of the laws of 1894 to give primary responsibility for carrying out its provisions to the City health department rather than the American Society for the Prevention of Cruelty to Animals (ASPCA), and to make technical changes.

Section 3 of the bill repeals sections 8-a and 8-c of chapter 115 of the laws of 1894, amends section 8-b, and renumbers section 8-b as section 8-a.

The repealed section 8-a of chapter 115 requires the City to forward 10 cents from the fee for each license-to the State commissioner of agriculture, to be used to fund research into diseases of dogs and viruses that affect people and animals. This repealed section is replaced by subdivision 8 of the new section 2 of chapter 115, as indicated above. The repealed section 8-c of chapter 115 sets forth various now-moot provisions related to the relationship between the ASPCA and the City.

The newly renumbered section 8-a of chapter 115 is amended to clarify that certain entities that give a dog to a New York City resident in the city are required to ensure the recipient of the dog submit a license application. The amendments also expand the range of people or entities the City may designate to process dog license applications on its behalf, to include, for example, those who provide care, treatment, services, or merchandise for animals, and increases the compensation such outside entities may receive from the current \$1.00 per application to a new amount set at 10 percent of the application fees

Section 4 of the bill amends section 9 of chapter 115 of the laws of 1894 to remove a provision that subjects any person who has a dog without complying with the licensing requirements to a charge of disorderly conduct and a fine of up to \$10.00 or 10 days in prison. (The new section 3 of chapter 115, added by this bill as indicated above, creates new provisions related to violations of the licensing requirement.) Section 9 is also amended to make certain other violations of the law returnable to the City's Environmental Control Board or Health Tribunal and to make technical changes.

Section 5 of the bill amends section 13 of chapter 115 of the laws of 1894 to provide for an exemption from New York City's dog licensing

requirements for non-residents of New York City, those who reside in the city temporarily or who recently arrived, organizations that shelter and care for animals, boarding kennels, grooming parlors, salons, pet shops, training. establishments, and similar businesses. The amended section

13 also provides an exemption from the license fees for guide dogs, hearing dogs, service dogs, and police work dogs.

Section 6 of the bill amends section 17-812 of the administrative code of the city of New York to make it conform with the new and renumbered provisions of chapter 115 of the laws of 1894 as amended by this bill

Section 7 of the bill sets forth the effective date.

<u>JUSTIFICATION</u>: The State law that requires dogs in New York City to be licensed and provides for license fees, issuance, and enforcement has become outdated and doesn't provide for an appropriate level of discretion and home rule, making licensure burdensome for both the City and those with dogs that need to be licensed.

While the law specifies that license fees are intended to defray the costs of the City's animal control program, most of the current fees were set many decades ago and no longer cover even the cost of issuing the licenses. (The existing law specifies a set amount for most fees related to licenses, granting the City the option of increasing the. amount of just one fee, the surcharge applicants must pay to license an unsterilized dog.) The City is currently undertaking an effort to protect public health and improve animal care by increasing public awareness of the licensing requirements, and increasing shelter services, hours of operation, field services, and adoption services, with the expanded services being phased in between 2011 and 2014. The ability to set reasonable fees by local law, as this bill would provide, would help the City implement these changes effectively. The bill also imposes certain parameters for setting the fees, to ensure fairness and to achieve certain policy objectives.

Current law permits private entities, such as pet shops, to issue licenses on behalf of the City, but authorizes them to receive only \$1.00 per license for providing the service. As a result, virtually the only licenses issued privately are those mandated to be issued by shelters and other animal organizations to adopted animals. This bill would rectify this problem by authorizing a private dog license provider to receive 10 percent of the total fees. The bill also expands the range of entities that may be authorized by the City to process applications.

Under the existing law, an applicant for a dog license must pay must submit notarized proof that the dog has been sterilized in order to avoid paying the surcharge applicable to an unsterilized dog. Given this administrative burden, many people simply avoid licensing their dogs. This bill would allow self-certification by applicants that their dog has been sterilized, simplifying the application and enabling online licensing. The bill also authorizes the City to require proof of rabies vaccination with license applications and to mandate that dogs wear a tag indicating they've been vaccinated.

The current law provides for seizure of a dog without a license but provides no authority to issue a notice of violation or a fine. This bill would establish notices of violation and fines to promote compliance with the license requirements. It would also clarify and expand the

range of exemptions from the license requirements so that people are not charged and fined unreasonably.

<u>LEGISLATIVE HISTORY</u>: 2012: A05950B (Kavanagh) - Agriculture 2011: A05950 (Kavanagh) - Agriculture/S7667 (Rules) - Rules

FISCAL IMPACT ON THE STATE: None.

EFFECTIVE DATE: This act shall take effect on the sixtieth day after it shall have become a law, provided that upon the repeal of sections 1, 2, 2-a, 3, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, pursuant to section one of this act, any existing licenses or renewals thereof issued under the provisions of such sections shall continue to be valid for such terms as they were issued under such provisions; and provided further that such licenses shall be renewable pursuant to the new provisions added by section one of this act; and provided further that upon the repeal of sections 1, 2, a-a, 3, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, any license or renewal fees previously authorized and in effect pursuant to such sections as of the date this act takes effect shall remain in effect until new fees shall be adopted and take effect pursuant to local law enacted in accordance with this act; and provided further that notices of violation may not be issued pursuant to section three of chapter 115 of the laws of 1894, relating to better protection of lost and strayed animals and for securing the rights of owners thereof, until the one hundred twentieth day after this act shall have become a law.

STATE OF NEW YORK

2046

2013-2014 Regular Sessions

IN ASSEMBLY

(Prefiled)

January 9, 2013

Introduced by M. of A. KAVANAGH, GLICK, MAGEE, ENGLEBRIGHT, BRENNAN, COOK, DINOWITZ, GALEF, MILLMAN, ORTIZ, WEISENBERG -- read once and referred to the Committee on Agriculture

AN ACT to amend chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, in relation to licensing of dogs in a certain city; to amend the administrative code of the city of New York, in relation to the animal population control fund; and to repeal certain provisions of chapter 115 of the laws of 1894, relating to the better protection of lost or strayed animals and for securing the rights of owners thereof, relating to licensing of dogs in a certain city

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- Section 1. Sections 1, 2, 2-a, 3, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, are REPEALED and four new sections 1, 2, 3 and 4 are added to read as follows:
- 5 Section 1. The provisions of this act shall apply in the city of New
- § 2. (1) Every person who owns or harbors one or more dogs within the corporate limits of such city, shall procure a license for each dog as provided in this act. In applying for such license to be issued or 10 renewed, the applicant shall provide in writing the name, sex, breed, age, color and markings of the dog for which the license is to be 12 procured or renewed and such information that the commissioner of health 13 and mental hygiene of such city deems necessary to notify the applicant
- 14 when the license is due to be renewed or to contact the applicant in the 15 event the dog is found after becoming lost or strayed. Such commissioner
- 16 may issue rules requiring proof of rabies vaccination, or an affirmation

EXPLANATION -- Matter in italics (underscored) is new; matter in brackets [] is old law to be omitted.

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that such vaccine has been administered, as part of the application for such license to be issued or renewed.

- (2) Licenses issued or renewed under this act shall be valid for a term of one year or, pursuant to rules issued by such commissioner, for a period greater than one year.
- (3) The fees for a license issued or renewed under this act shall be set by local law, subject to the provisions of this subdivision. There shall be a base fee for a license to be issued or renewed for any dog. There shall be an additional fee for a license to be issued or renewed for a non-sterilized dog. The amount of such additional fee shall be at least eighty-five percent of the amount of the base fee. Applicants shall pay the additional fee unless their application is accompanied by: (i) a statement signed by a licensed veterinarian providing that the dog has been sterilized or that such veterinarian has examined the dog and found that because of old age or other permanent medical condition, the life of the dog would be endangered by sterilization, or (ii) a statement, approved as to form by such commissioner and affirmed by the applicant, that the dog has been sterilized.
- (4) The amount collected for the additional fee charged for a license to be issued or renewed for an unsterilized dog as provided in subdivision three of this section shall be forwarded to the city comptroller for deposit in the animal population control fund created pursuant to section 17-812 of the administrative code of the city of New York.
- (5) When a license is issued or renewed for a term other than one year, the fees shall be a prorated amount of the fees per year set as provided in subdivision three of this section.
- (6) Any person who fails to renew a license prior to its date of expiration may be required to pay a late fee upon renewal of a license, with the amount of such late fee set by local law. Such amount shall be no more than twenty percent of the amount of the base fee for a license to be issued or renewed as provided in subdivision three of this section.
- (7) The application for a license to be issued or renewed shall be accompanied by a statement as prescribed by such commissioner, notifying the applicant that he or she may submit, along with the fees required by this section, an additional amount to be utilized for the purpose of funding low-cost sterilization services from the animal population control fund created pursuant to section 17-812 of the administrative code of the city of New York. Any additional amount submitted pursuant to this subdivision shall be deposited in such fund.
- (8) From the fees collected pursuant to this act for each dog license issued or renewed, the sum of ten cents annually for the term of such license shall be remitted by such city to the commissioner of agriculture and markets on or before the fifteenth day of each month, with such sum to be used to fund research into diseases of dogs and the search for and the study of viruses that affect people and animals.
- 46 (9) The amount of any fee charged pursuant to this act shall not be 47 based in whole or part on the breed of the dog.
- § 3. (1) Any person who is required to obtain or renew a dog license pursuant to this act but fails to do so may be issued a notice of violation, returnable to the environmental control board or health 51 tribunal of the office of administrative trials and hearings of the city 52 of New York, and may be subject to a civil penalty of not more than seventy-five dollars for the first violation and no more than one hundred dollars when such person was found to have violated this section within the preceding five years. Such notice of violation may be issued by any officer or agent of the department of health and mental hygiene



A. 2046 3

 of such city, or any other agency or entity designated by the commissioner of health and mental hygiene or such city, when such officer or agent observes the dog for which such license has not been obtained or renewed.

- (2) Notwithstanding subdivision one of this section, such notice of violation may not be issued to a person when such person is in the course of obtaining or renewing a license for the dog for which the notice of violation would be issued. It shall be an affirmative defense to any such violation that: (i) the person required to obtain or renew a dog license duly applied for such license or renewal prior to the date of the violation but the department of health and mental hygiene of such city had not issued or renewed such license; or (ii) such person had previously procured a license that was valid for a term that ended not more than thirty days before such notice of violation was issued and such person duly applied for renewal of such license subsequent to such notice of violation being issued.
- (3) Three quarters of any amount paid as a penalty for a violation pursuant to this section shall be forwarded to the city comptroller for deposit in the animal population control fund created pursuant to section 17-812 of the administrative code of the city of New York, and the remainder shall be used solely for carrying out the provisions of this act, establishing, maintaining, or funding shelters for lost, strayed, or homeless animals, providing or funding public education regarding responsible animal care and dog licensing requirements, and conducting other animal care and control activities.
- § 4. (1) With each license issued or renewed under this act, the department of health and mental hygiene of such city shall supply the applicant with a certificate of license or renewal stating the name and address of the owner of the dog and the number of such license or renewal.
- (2) Every dog licensed under this act shall, at all times, have a collar about its neck with a tag made of metal or other durable material attached thereto, bearing the number of the license. Such tag shall be supplied to the owner by such department. Such department shall provide notice with each such tag that anyone who shall use a license tag on a dog for which it was not issued shall be deemed guilty of a misdemeanor as provided in section nine of this act. Nothing in this act shall prevent such department from issuing specialty tags which, for an additional cost set by local law, owners may purchase in lieu of the standard tags issued pursuant to this section. The commissioner of health and mental hygiene of such city may issue rules requiring that dogs licensed under this act shall have attached to such collar a tag indicating that a rabies vaccination has been administered.
- (3) Such department may issue replacements for tags that are lost and may require reasonable proof of loss of the original and payment of a sum, set by local law, equal to the cost of replacement.
- (4) On or about the thirtieth day before the end of the term for which a license issued or renewed under this act shall be valid, such department shall notify the licensee by mail or other means, using the contact information provided pursuant to subdivision one of section two of this act, of the date by which renewal is required, the manner in which the licensee may apply for renewal, the fees associated with on-time and late renewal respectively, and the penalties to which the licensee may be subject under section three of this act in the event he or she fails to renew such license.

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1 § 2. Section 8 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, is amended to read as follows: 3

- § 8. The [American society for the prevention of cruelty to animals] department of health and mental hygiene of such city is hereby empowered and authorized to carry out the provisions of this act, and [the said society] <u>such department</u> is further authorized to issue <u>and renew</u> licenses [and renewals], and to collect the fees [for such,] set forth in this act or otherwise established as [is herein] prescribed[, which fees are to] in this act. Such fees, excluding the additional fees charged for licenses to be issued or renewed for unsterilized dogs pursuant to subdivision three of section two of this act and the amounts specified in subdivision eight of section two of this act, shall be used [by said society towards defraying the] to defray such city's cost of carrying out the provisions of this act [and mainatining a shelter]_ establishing, maintaining, or funding shelters for lost, strayed or homeless animals, and providing or funding public education regarding responsible animal care and dog licensing requirements.
- § 3. Sections 8-a and 8-c of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing 21 the rights of owners thereof, are REPEALED and section 8-b, as added by chapter 152 of the laws of 1971, is renumbered 8-a and amended to read as follows:
 - § 8-a. (1) No person holding a permit issued pursuant to section 161.09 of the New York city health code or a license issued pursuant to article 26-A of the agriculture and markets law shall sell or transfer ownership of a dog in such city without first requiring the purchaser or other new owner to submit an application for a dog license and to pay all required fees, unless such purchaser or other new owner shall execute and submit to such seller or transferor a written statement that the dog to be purchased or transferred is to be harbored outside [the] such city. Such applications and written statements shall be on forms furnished by the [society] department of health and mental hygiene of such city and shall, within ten days after execution by a purchaser or other new owner, be forwarded by the seller or transferor to [the society] such department.
 - (2) Any seller or transferor processing an application pursuant to subdivision one or three of this section shall, on or before the tenth day of the month next succeeding the month in which collected, remit to [the society] such department the amount of fees collected less [one dollar] ten percent of the base fees set pursuant to subdivision three of section two of this act for each application processed.
 - (3) The commissioner of health and mental hygiene of such city may designate any other person or entity, including but not limited to a person or entity who provides care, treatment, services, or merchandise for animals, to process applications for dog licenses, collect fees, and remit the amount of fees collected less ten percent of such base fee in accordance with this section and otherwise consistent with the provisions of this act.
 - § 4. Section 9 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, as amended by section 32 of part T of chapter 59 of the laws of 2010, is amended to read as follows:
- 54 § 9. Any person or persons, who shall hinder or molest or interfere 55 with any officer or agent of [said society] the department of health and mental hygiene of such city in the performance of any duty enjoined by

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this act, or who shall use a license tag on a dog for which it was not issued, shall be deemed guilty of a misdemeanor. [Any person who owns or harbors a dog without complying with the provisions of this act shall be deemed guilty of disorderly conduct, and upon conviction thereof before any magistrate shall be fined for such offense any sum not exceeding ten 5 dollars, and in default of payment of such fine may be committed to prison by such magistrate until the same be paid, but such imprisonment shall not exceed ten days.] Any person who for the purpose of participating in the "animal population control program" shall falsify proof 10 of adoption from a pound, shelter, duly incorporated society for the prevention of cruelty to animals, humane society or dog or cat protec-12 tive association or who shall furnish any licensed veterinarian of this 13 state with inaccurate information concerning his or her residency or the ownership of an animal or such person's authority to submit an animal for a [spaying or neutering] sterilization procedure established pursu-15 16 ant to section 17-812 of the administrative code of the city of New York and any veterinarian who shall furnish false information concerning an 17 18 animal sterilization fee schedule or an animal sterilization certificate 19 shall be guilty of a violation punishable by a fine of not more than two hundred fifty dollars where prosecuted pursuant to the penal law, 21 where prosecuted as an action to recover a civil penalty of not more 22 than two hundred fifty dollars. Notices of violation may be issued 23 pursuant to this act by any officer or agent of the department of health and mental hygiene of such city, or any other agency or entity desig-24 25 nated by the commissioner of health and mental hygiene of such city, and such notices of violation shall be returnable to the environmental 27 control board or to the health tribunal of the office of administrative trials and hearings of the city of New York. 28 29

- § 5. Section 13 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, as renumbered by chapter 179 of the laws of 1987, is amended to read as follows:
- § 13. [None of the provisions of this act shall apply to dogs owned by] (1) An exemption from the dog licensing requirements of this act shall be provided for the following persons, organizations, and businesses:
- (a) individuals who are non-residents [passing through the] of such city, [nor to dogs brought to the city and entered for exhibition at any dog show] or who are temporarily residing in such city for a period not to exceed thirty days;
- (b) individuals for the first thirty days after becoming a resident of such city; and
- (c) for dogs in their temporary custody for the purposes of redemption by an owner, placement for adoption, boarding, grooming, training, veterinary treatment or provision of other services: animal shelters, duly incorporated humane societies, duly incorporated societies for the prevention of cruelty to animals, duly incorporated animal protective associations, boarding kennels, grooming parlors, salons, pet shops, training establishments or similar businesses or establishments.
- 50 (2) An exemption from the dog license fees of section two of this act 51 shall be provided for guide dogs, hearing dogs, service dogs or police 52 work dogs, as such terms are defined in section 108 of the agriculture 53 and markets law.
- § 6. Subdivision 2 of section 17-812 of the administrative code of the 55 city of New York, as added by section 28 of part T of chapter 59 of the 1aws of 2010, is amended to read as follows:

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2. Such fund shall consist of all moneys collected from the animal population control program established pursuant to section 17-811 of this chapter [and], all moneys collected for the additional fee charged for a license to be issued or renewed for an unsterilized dog pursuant to subdivision three of section [three-a] two of chapter one hundred fifteen of the laws of eighteen hundred ninety-four, that portion of any penalties assessed under section three of such chapter due to be paid to such fund, and all other moneys credited or transferred thereto from any other fund or source pursuant to law.

§ 7. This act shall take effect on the sixtieth day after it shall have become a law, provided that upon the repeal of sections 1, 2, 2-a, 3, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, pursuant to section one of this act, any existing licenses or renewals thereof issued under the provisions of such sections shall continue to be valid for such terms as they were issued under such provisions; and provided further that such licenses shall be renewable pursuant to the new provisions added by section one of this act; and provided further that upon the repeal of sections 1, 2, 2-a, 3, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, any license or renewal fees previously authorized and in effect pursuant to such sections as of the date this act takes effect shall remain in effect until new fees shall be adopted and take effect pursuant to local law enacted in accordance with this act; and provided further that notices of violation may not be issued pursuant to section three of chapter 115 of the laws of 1894, relating to better protection of lost and strayed animals and for securing the rights of owners thereof, until the one hundred twentieth day after this act shall have become a law.

NEW YORK STATE ASSEMBLY MEMORANDUM IN SUPPORT OF LEGISLATION submitted in accordance with Assembly Rule III, Sec 1(f)

BILL NUMBER: A2046

SPONSOR: Kavanagh (MS)

TITLE OF BILL: An act to amend chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, in relation to licensing of dogs in a certain city; to amend the administrative code of the city of New York, in relation to the animal population control fund; and to repeal certain provisions of chapter 115 of the laws of 1894, relating to the better protection of lost or strayed animals and for securing the rights of owners thereof, relating to licensing of dogs in a certain city

<u>PURPOSE</u>: To improve and clarify the law related to licensing of dogs in New York City and to give the City greater local control over licensure and the associated fees.

SUMMARY OF PROVISIONS:

Section 1 of the bill repeals sections 1, 2, 2-a, 3, 3-a, and 4 of chapter 115 of the laws of 1894 and replaces them with four new sections 1, 2, 3, and 4.

The repealed section 1 of chapter 115 requires dogs to be licensed in cities with a population of two million or more, sets the base fee at \$8.40, with an additional fee for unsterilized dogs, with an exemption from the additional fee if the life of the dog would be endangered by sterilization.

The repealed section 2 of chapter 115 sets the term of licenses at one year and requires renewal each year.

The repealed section 2-a of chapter 115 sets a fee of \$2.00 for late renewal of licenses.

The repealed section 3 of chapter 115 requires certificates of license or renewal to state the name and address of person who obtained the license and the number of the license.

The repealed section 3-a of chapter 115 sets the additional fee for unsterilized dogs at the greater of \$3.00 or an amount set by the New York City Council or the New York City Board of Health, and requires that the additional fees be deposited in the City's animal population control fund.

The repealed section 4 of chapter 115 requires every licensed dog to wear a collar with a license tag.

The new section 1 of chapter 115 specifies that the chapter applies in New York City.

The new section 2 of chapter 115 requires that dogs be licensed and makes various provisions related to license applications and fees.

Subdivision 1 of the new section 2 of chapter 115 requires dogs to be licensed, requires the applicant for a license to provide information and authorizes the City health commissioner to require proof of rabies vaccination with the application.

Subdivision 2 of the new section 2 of chapter 115 sets the term at one year or a longer amount of time that may be set by the City health commissioner.

Subdivision 3 of the new section 2 of chapter 115 permits New York. City to set fees for licenses by local law, with an additional fee for licensing unsterilized dogs to be at least 85 percent of the base fee applicable to licensing all dogs.

Subdivision 4 of the new section 2 of chapter 115 requires that the additional fees for licensing unsterilized dogs be deposited in the City's animal population control fund.

Subdivision 5 of the new section 2 of chapter 115 requires that fees for a period greater than one year be prorated.

Subdivision 6 of the new section 2 of chapter 115 authorizes the City to set a fee by local law for late renewal of licenses at no more than 20 percent of the base fee for a license.

Subdivision 7 of the new section 2 of chapter 115 requires applicants for licenses to be notified that they may submit, along with the license fees, a contribution to help fund low-cost sterilization services.

Subdivision 8 of the new section 2 of chapter 115 requires the City to forward 10 cents front the fee for each license to the State commissioner of agriculture, to be used to fund research into diseases of dogs and viruses that Affect people and animals. This subdivision replaces section 8-a of chapter 115, which is repealed by section 3 of the bill, as indicated below.

Subdivision 9 of the new section 2 of chapter 115 specifies that license fees shall not be based in whole or part on the breed of the dog.

The new section 3 of chapter 115 makes provisions related to violations of the licensing requirement.

Subdivision 1 of the new section 3 of chapter 115 provides for a fine of \$75 for an unlicensed dog and \$100 for a second offense within 5 years.

Subdivision 2 of the new section 3 of chapter 115 provides that a violation for an unlicensed dog may not be issued to a person in the course of obtaining or renewing a license, and provides for a defense if a person issued a violation has applied for a license but not yet received it or if a previously valid license has been expired for 30 days or less.

Subdivision 3 of the new section 3 of chapter 115 provides that threequarters of the amount paid in fines for violations of the license requirement shall be deposited in the City's animal population control fund and that the remainder shall be used solely for activities related to animal care and control.

The new section 4 of chapter 115 makes provisions related to issuance of licenses, license tags, and renewals.

Subdivision 1 of the new section 4 of chapter 115 requires the City to supply certificates of license or renewal.

Subdivision 2 of the new section 4 of chapter 115 requires every licensed dog to wear a collar with a license tag supplied by the City, requires the City to notify the recipient of each tag of the penalty for using it for a dog other than the one for which it was issued, permits the City to issue optional specialty tags for an additional price, and permits the City require a tag indicating that a rabies vaccination has been administered.

Subdivision 3 of the new section 4 of chapter 115 permits the City to issue replacements for lost tags, for a fee equal to the cost of replacement.

Subdivision 4 of the new section 4 of chapter 115 provides for the City to notify licensees 30 days before a license will expire.

Section 2 of the bill amends section 8 of chapter 115 of the laws of 1894 to give primary responsibility for carrying out its provisions to the City health department rather than the American Society for the Prevention of Cruelty to Animals (ASPCA), and to make technical changes.

Section 3 of the bill repeals sections 8-a and 8-c of chapter 115 of the laws of 1894, amends section 8-b, and renumbers section 8-b as section 8-a.

The repealed section 8-a of chapter 115 requires the City to forward 10 cents from the fee for each license-to the State commissioner of agriculture, to be used to fund research into diseases of dogs and viruses that affect people and animals. This repealed section is replaced by subdivision 8 of the new section 2 of chapter 115, as indicated above. The repealed section 8-c of chapter 115 sets forth various now-moot provisions related to the relationship between the ASPCA and the City.

The newly renumbered section 8-a of chapter 115 is amended to clarify that certain entities that give a dog to a New York City resident in the city are required to ensure the recipient of the dog submit a license application. The amendments also expand the range of people or entities the City may designate to process dog license applications on its behalf, to include, for example, those who provide care, treatment, services, or merchandise for animals, and increases the compensation such outside entities may receive from the current \$1.00 per application to a new amount set at 10 percent of the application fees.

Section 4 of the bill amends section 9 of chapter 115 of the laws of 1894 to remove a provision that subjects any person who has a dog without complying with the licensing requirements to a charge of disorderly conduct and a fine of up to \$10.00 or 10 days in prison. (The new section 3 of chapter 115, added by this bill as indicated above, creates new provisions related to violations of the licensing requirement.) Section 9 is also amended to make certain other violations of the law returnable to the City's Environmental Control Board or Health Tribunal and to make technical changes.

Section 5 of the bill amends section 13 of chapter 115 of the laws of

1894 to provide for an exemption from New York City's dog licensing requirements for non-residents of New York City, those who reside in the city temporarily or who recently arrived, organizations that shelter and care for animals, boarding kennels, grooming parlors, salons, pet shops, training. establishments, and similar businesses. The amended section 13 also provides an exemption from the license fees for guide dogs, hearing dogs, service dogs, and police work dogs.

Section 6 of the bill amends section 17-812 of the administrative code of the city of New York to make it conform with the new and renumbered provisions of chapter 115 of the laws of 1894 as amended by this bill.

Section 7 of the bill sets forth the effective date.

JUSTIFICATION:

The State law that requires dogs in New York City to be licensed and provides for license fees, issuance, and enforcement has become outdated and doesn't provide for an appropriate level of discretion and home rule, making licensure burdensome for both the City and those with dogs that need to be licensed.

While the law specifies that license fees are intended to defray the costs of the City's animal control program, most of the current fees were set many decades ago and no longer cover even the cost of issuing the licenses. (The existing law specifies a set amount for most fees related to licenses, granting the City the option of increasing the. amount of just one fee, the surcharge applicants must pay to license an unsterilized dog.) The City is currently undertaking an effort to protect public health and improve animal care by increasing public awareness of the licensing requirements, and increasing shelter services, hours of operation, field services, and adoption services, with the expanded services being phased in between 2011 and 2014. The ability to set reasonable fees by local law, as this bill would provide, would help the City implement these changes effectively. The bill also imposes certain parameters for setting the fees, to ensure fairness and to achieve certain policy objectives.

Current law permits private entities, such as pet shops, to issue licenses on behalf of the City, but authorizes them to receive only \$1.00 per license for providing the service. As a result, virtually the only licenses issued privately are those mandated to be issued by shelters and other animal organizations to adopted animals. This bill would rectify this problem by authorizing a private dog license provider to receive 10 percent of the total fees. The bill also expands the range of entities that may be authorized by the City to process applications.

Under the existing law, an applicant for a dog license must pay must submit notarized proof that the dog has been sterilized in order to avoid paying the surcharge applicable to an unsterilized dog. Given this administrative burden, many people simply avoid licensing their dogs. This bill would allow self-certification by applicants that their dog has been sterilized, simplifying the application and enabling online licensing. The bill also authorizes the City to require proof of rabies vaccination with license applications and to mandate that dogs wear a tag indicating they've been vaccinated.

The current law provides for seizure of a dog without a license but provides no authority to issue a notice of violation or a fine. This

bill would establish notices of violation and fines to promote compliance with the license requirements. It would also clarify and expand the range of exemptions from the license requirements so that people are not charged and fined unreasonably.

LEGISLATIVE HISTORY:

2012: A05950B (Kavanagh) - Agriculture 2011: A05950 (Kavanagh) - Agriculture 2010: A00406 (Kavanagh) - Agriculture 2009: A00406 (Kavanagh) - Agriculture 2008: A08032A (Kavanagh) - Agriculture 2007: A08032 (Kavanagh) - Agriculture 2006: A07582 (Grannis) - Agriculture 2005: A07582 (Grannis) - Agriculture

FISCAL IMPACT ON THE STATE: None.

EFFECTIVE DATE: This act shall take effect on the sixtieth day after it shall have become a law, provided that upon the repeal of sections 1, 2, 2-a, 3, 3-a and 4 of chapter 115 of the laws of 1894, relating to the better protection of lost and strayed animals and for securing the rights of owners thereof, pursuant to section one of this act, any existing licenses or renewals thereof issued under the provisions of such sections shall continue to be valid for such terms as they were issued under such provisions; and provided further that such licenses shall be renewable pursuant to the new provisions added by section one of this act; and provided further that upon the repeal of sections 1, 2, a-a, 3, 3-a and 4 of chapter 115 of the__ laws-of-1-894-,-relating-to the better protection-of-lost-and strayed animals and for-securing the -- rights of owners thereof, any license or renewal fees previously. authorized and in effect pursuant to such sections as of the date this act takes effect shall remain in effect until new fees shall be adopted and take effect pursuant to local law enacted in accordance with this act; and provided further that notices of violation may not be issued pursuant to section three of chapter 115 of the laws of 1894, relating to better protection of lost and strayed animals and for securing the rights of owners thereof, until the one hundred twentieth day after this act shall have become a law.